# **Appendix B: Additional Data**

## Water Department Assessment Data

As discussed in the report, The City's water department was compared to national benchmarks set by the American Water Works Association (AWWA). Specifically, the City's water department was compared to the median value for each metric. Per capita consumption is the daily amount of water used by the population served by the utility. This metric includes both residential and nonresidential consumption. Domestic per capita consumption is only the amount of residential water used in a service normalized by the population served.

### Total Per Capita Consumption (gal/person/day)

|   | Average Daily<br>Production | Production (in gallons) | Population<br>Served | Ratio | AWWA<br>Median |
|---|-----------------------------|-------------------------|----------------------|-------|----------------|
| Ī | 6.03 MGD                    | 6,030,000               | 54,040               | 111.6 | 110.6          |

Source: City of Findlay and AWWA

### Residential Water Sales (gal/person/day)

| Residential | Production   | Population   |       | AWWA   |
|-------------|--------------|--------------|-------|--------|
| Water Sales | (in gallons) | Served x 365 | Ratio | Median |
| 909,625 HCF | 680,399,500  | 19,724,600   | 34.5  | 60.8   |

Source: City of Findlay and AWWA

Note: HCF stands for Hundred Cubic Feet

## Energy Consumption (kBTU/year/MG)

|            | Average Daily |       | AWWA   |
|------------|---------------|-------|--------|
| kBTUs      | Demands x 365 | Ratio | Median |
| 15,934,363 | 2,200.95      | 7,240 | 7,221  |

Source: City of Findlay and AWWA

Note 1: Consumption based on Purchases of Electricity, Natural Gas, and Other

Fuels (minus stored amounts)

Note 2: kBTU stands for kilo-British thermal unit

The City of Findlay's water department total production per person is slightly above the national median. For strictly only residential water sales per person, the city is below the national median. This may be due to numerous reasons such as industry presence in the City. Overall, the production consumes slightly more energy than the national median.

## **Water Staffing Comparison Data**

The AWWA also provided national indicators to measure staffing levels. The indicators used in part of this audit were MGD of water produced per employee and customer accounts per employee. These indicators provide a measure of employee efficiency.

The City's water department delivered slightly less potable water by utility employees than the national median in 2019. The department is lower than the AWWA median of MGD of water produced by employee by 5 FTEs. However, on a water accounts per employee basis, the City's water department is well above the national median. The water department is better than the AWWA benchmark by an estimated 13.5 FTEs. Overall, taking the average of the two results, the City's water department is better than those AWWA staffing benchmark medians by 4.50 FTEs. The City of Findlay is overall handling more accounts per FTE than the national median.

#### AWWA Water Department Comparisons

|                             |        |        | AWWA   |            |         | FTEs Changed    |
|-----------------------------|--------|--------|--------|------------|---------|-----------------|
|                             | Value  | Ratio  | Median | Difference | Q3      | to be at Median |
| Average Daily Demand        | 6.03   | 0.17   | 0.20   | (0.03)     | 0.27    | (5.00)          |
| Water FTEs + UB FTEs/2      | 34.5   | -      | -      | -          | -       | -               |
| Total Water Accounts        | 20,234 | 586.49 | 424    | 162.49     | 585.00  | 13.50           |
| Water FTEs + UB FTEs/2      | 34.5   | -      | -      | -          | -       | -               |
|                             |        |        |        |            | Average | 4.25            |
| Rounded to Nearest Half FTE |        |        |        |            | 4.50    |                 |

Source: City of Findlay and AWWA

Conducting staffing analyses related to staffing levels at the City's water department was done in comparison to the peers' average for each metric. Metrics used include flow in million gallons per FTE, Operation and Maintenance expenditures per FTE, and FTE per 1,000 of population.

### Water Department Metric Peer Comparisons

| Water Department         | Client    | Peers     | Difference | Real FTE<br>Variance |
|--------------------------|-----------|-----------|------------|----------------------|
| MG / FTE                 | 63.76     | 49.00     | 14.76      | 10.50                |
| O&M / FTE                | \$177,343 | \$184,892 | (\$7,549)  | (1.50)               |
| O&M Treatment / FTE      | \$100,606 | \$63,744  | \$36,862   | 20.00                |
| O&M Distribution / FTE   | \$47,021  | \$40,408  | \$6,613    | 5.50                 |
| FTE / MGD                | 5.72      | 7.45      | (1.73)     | 10.50                |
| FTE / Account            | 0.0017    | 0.0021    | (0.0004)   | 8.50                 |
| FTE / 1,000 Population   | 0.64      | 0.84      | (0.20)     | 10.50                |
| Water Production Per FTE | 0.17      | 0.13      | 0.036      | 11.50                |
| Water Accounts Per FTE   | 586.49    | 469.67    | 116.83     | 8.50                 |
| Average                  |           |           |            | 9.33                 |
|                          | 9.50      |           |            |                      |

Efficient • Effective

Transparent

Source: City of Findlay and Peers

Real FTE variance represents the amount of FTEs the City's water department would have to either add or subtract in order to meet the Peers' average for that metric. On average, Findlay's water department is better by an estimated 9.50 FTEs to peers' average. Overall, Findlay's water department appears to be operating with a smaller staff then the peers and is in a position of growth.

## **Sewer Department Assessment Data**

We conducted similar analyses by comparing the sewer department to AWWA metrics. The metrics used to compare the City's sewer department to a national median were non-capacity and capacity sewer overflow expressed as the ratio of the number of events per 100 miles of sanitary collection system piping. They are intended to measure overflows created by conditions within collection system components under control of the utility, such as overflows from sanitary sewers and dry-weather overflows from combined sanitary/story sewers. Non-capacity overflow is a discharge related to maintenance issues. A capacity overflow occurs as a result of inflow and infiltration, generally a direct result of rain events.

#### **AWWA National Benchmarks**

| Non-Capacity Sewer Overflow Rate                        | Value | Ratio | AWWA Median |
|---|-------|-------|-------------|
| Number of non-capacity sewer overflow events during the |       |       |             |
| reporting period X 100                                  | 0     | 0     | 1.4         |
| Total miles of collection system piping                 | 319.1 | -     | -           |

| Capacity Sewer Overflow Rate                                  | Value | Ratio | AWWA Median |
|---|-------|-------|-------------|
| Number of capacity sewer overflow events during the reporting |       |       |             |
| period X 100  | 1,200 | 3.76  | 0           |
| Total miles of collection system piping                       | 319.1 | -     | -           |

| Energy Consumption WW                     |           |            |       | <b>AWWA</b> |       |
|---|-----------|------------|-------|-------------|-------|
| (kBTU/Year/MG)                            | KWH       | kBTU       | Ratio | Median      | Q3    |
| Energy Consumption Based on Purchases of  |           |            |       |             |       |
| Electricity, Natural Gas, and Other Fuels |           |            |       |             |       |
| (minus stored amounts) Converted to kBTU  | 6,960,456 | 23,735,155 | 6,426 | 10,910      | 8,857 |
| Average Daily Production x 365 days       | 3,694     | -          | -     | -           | -     |

Source: City of Findlay and AWWA

In regards to the sewer collection system and its maintenance, Findlay's ratio of events is below the national median. Their capacity sewer overflow rate is above the national median; however plans are in place in compliance with the EPA to reduce this occurrence.

The City's annual energy consumption for the sewer department is well below the national median and third quartile. In other words, the City's sewer department is consuming less energy per their annual processing than the top third quartile nationally. This may be in part due to the use of solar panels at the plant supplied by Marathon Petroleum Company.

## **Sewer Staffing Comparison Data**

The same staffing analyses conducted for the water department was conducted for the sewer department. Comparisons to metrics to both the AWWA and the peers' average.

The City of Findlay's sewer department processed significantly more wastewater by utility employees than the national median in 2019. Compared to the AWWA median of MGD of wastewater treated per employee, the department is significantly more efficient by an estimated 28.0 FTEs. Also, on a sewer accounts per employee basis, the City's sewer department is slightly better than the national median by an estimated 2.75 FTEs. Overall, taking the average of the two results, the City's sewer department is comparatively better than the AWWA staffing benchmark medians by an estimated 15.50 FTEs.

#### **AWWA Wastewater Department Comparisons**

|                              | Value  | Ratio  | AWWA<br>Median | Difference | Q3     | FTEs<br>Changed to<br>be at<br>Median |
|------------------------------|--------|--------|----------------|------------|--------|---------------------------------------|
| Avg MGD Wastewater Processed | 12.9   | 0.40   | 0.21           | 0.19       | 0.28   | 28.00                                 |
| WPC FTEs + UB FTEs/2         | 32.5   | -      | -              | -          | -      | -                                     |
| Total Sewer Accounts         | 19,586 | 602.65 | 555            | 47.65      | 734.00 | 2.75                                  |
| WPC FTEs + UB FTEs/2         | 32.5   | -      | -              | -          | -      |                                       |
| Average                      |        |        |                |            | 15.38  |                                       |

Source: City of Findlay; AWWA

Similarly to water department, staffing analyses related to staffing levels at the City's sewer department were conducted in comparison to the peers' average for each metric. Metrics used include flow in million gallons per FTE, Operation and Maintenance expenditures per FTE, and FTE per 1000 of population.

**Rounded to Nearest .5 FTE** 

15.50

#### Wastewater Department Metric Peer Comparisons

| WPC Department                | Client    | Peers      | Difference    | Real FTE<br>Variance |
|-------------------------------|-----------|------------|---------------|----------------------|
|                               |           |            |               |                      |
| MG / FTE                      | 144.63    | 87.76      | 56.87         | 21.00                |
| O&M / FTE                     | \$141,199 | \$115,414  | \$25,786      | 7.50                 |
| O&M Treatment / FTE           | \$87,820  | \$81,402   | \$6,417       | 2.50                 |
| O&M Collection / FTE          | \$37,207  | \$34,011   | \$3,195       | 3.00                 |
| FTE / MGD                     | 2.51      | 2.48       | 0.037         | (0.50)               |
| FTE / Account                 | 0.0017    | 0.0015     | 0.0001        | (2.50)               |
| FTE / 1000 population         | 0.72      | 0.47       | 0.26          | (11.50)              |
| Wastewater Production Per FTE | 0.40      | 0.40       | (0.0069)      | (0.50)               |
| Wastewater Accounts Per FTE   | 602.65    | 650.07     | (47.42)       | (2.50)               |
|                               |           |            | Average       | 1.83                 |
|                               |           | Rounded to | Nearest 5 FTE | 2.00                 |

Source: City of Findlay and Peers

Real FTE variance represents the amount of FTEs the City's sewer department would have to either add or subtract in order to meet the Peers' average for that metric. On average, Findlay's sewer department is lower by an estimated 2.00 FTEs to the peers' average. The interpretation of the FTE Variance column in the above table depends on the metric. For example, Findlay's wastewater department is handling more total flow per FTE than the peers' average. Accordingly, the City would be on par with the peers' average production rate per FTE if Findlay had an additional 21.0 FTEs in the wastewater department. Overall, Findlay's wastewater department appears to be in a position of operating with a smaller staff then the peers and in a position of growth.

## **Utility Staffing Comparison Data**

The water and sewer department staffing analyses both include a split share of the total utilities billing department FTEs since utilities billing supports both funds. However, we also compared the portion in which the utilities billing staff makes up for the entire water and sewer operation within a city/county.

|                            |      | % of Utility |
|----------------------------|------|--------------|
| Utility Billing Department | FTEs | Department   |
| City of Findlay            | 9.0  | 15.5%        |
| Peers Average              | 6.7  | 11.6%        |

Source: City of Findlay and Peers

## **Utility Department Assessment Data**

The utilities billing department was also compared to multiple AWWA national benchmarks related to utilities billing in particular. The median metric was specifically used in these comparisons. This was done to have a comprehensive understanding of how the City of Findlay's utilities billing department compares nationally in cost and performance.

The indicator, customer service cost per account, measures the amount of resources a utility applies to its customer service program over the course of one year (2019). It is expressed as the cost of managing a single customer account for one year. Billing accuracy measures the effectiveness of a utility's billing practices and is reported as the number of errors per 10,000 billings where the lower number of errors made is preferred. Finally, the delinquency rate indicator provides a look at the percentage of overall accounts that are delinquent over the given year. The following tables are different benchmarks established by the 2019 AWWA national survey. These metrics are in the form of ratios. AWWA's median or second quartile metric is the first comparison and the third quartile if necessary.

#### AWWA National Benchmarks

| Customer            | Water & Wastewater | Cost per | AWWA    |
|---------------------|--------------------|----------|---------|
| <b>Service Cost</b> | Accounts           | Account  | Median  |
| \$1,051,240         | 39,820             | \$26.40  | \$28.82 |

Source: City of Findlay, AWWA

### City of Findlay's Utility Billing Accuracy

|   |         |       | AWWA Benchmarks |     |  |
|---|---------|-------|-----------------|-----|--|
| Water Billing Accuracy                              | Client  | Ratio | Median          | Q3  |  |
| Number of Error-Driven Billing Adjustments x 10,000 | 500,000 | 4.4   | 9.8             | 1.8 |  |
| Number of Bills Generated                           | 114,638 | _     | -               | -   |  |
|   |         |       |                 |     |  |
| Sewer Billing Accuracy                              | Client  | Ratio | Median          | Q3  |  |
| Number of Error-Driven Billing Adjustments x 10,000 | 680,000 | 5.9   | 10.2            | 2.4 |  |
| Number of Bills Generated                           | 115,825 | -     | -               | -   |  |

Source: City of Findlay, AWWA

| Delinquency Rate - 2019        | Amounts | Ratio | Median | Q3  |
|--------------------------------|---------|-------|--------|-----|
| Average of Delinquent Accounts | 860.9   | 2.2   | 9.9    | 2.4 |
| Total Accounts                 | 39,820  | -     | -      | -   |

Source: City of Findlay, AWWA

In both Customer Service Cost and Billing Accuracy, the City's Utility Billing Office performs significantly better than the AWWA median.

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## **Fees Comparison Data**

The City's water and wastewater revenues were compared to peer data. Percentages were used to analyze spending patterns, which helps normalize the data due to differences in operational capacity.

#### Water Department Revenue Breakdown

|                  |              |              |                | Kevenue Kanos |            |         |
|------------------|--------------|--------------|----------------|---------------|------------|---------|
|                  |              | 2019         | 2019 Water     | 2019          | % Water    | % Water |
| Water            | 2019 O&M     | Department   | Sales or Water | Water         | Sale of    | Fees of |
| Departments      | Expenditures | Revenue      | Rental Revenue | Fees          | Revenue    | Revenue |
| City of Findlay  | \$6,118,343  | \$7,781,250  | \$7,231,503    | \$277,093     | 93%        | 4%      |
| Peer Average     | \$6,885,856  | \$9,240,335  | \$6,838,880    | \$1,891,861   | <b>74%</b> | 20%     |
| City of Alliance | \$6,149,141  | \$5,691,713  | \$5,420,641    | \$93,365      | 95%        | 2%      |
| City of Delaware | \$5,984,999  | \$5,942,929  | \$5,779,832    | \$121,744     | 97%        | 2%      |
| City of Lorain   | \$8,485,672  | \$18,938,622 | \$10,649,375   | \$7,215,889   | 56%        | 38%     |
| City of Newark   | \$6,923,612  | \$6,388,077  | \$5,505,671    | \$136,448     | 86%        | 2%      |

Source: City of Findlay and Peers

#### Wastewater Department Revenue Breakdown

|                 |              |              |              |             | <b>Revenue Ratios</b> |         |
|-----------------|--------------|--------------|--------------|-------------|-----------------------|---------|
|                 |              | 2019         | 2019 Revenue |             | % WW                  | % WW    |
| Sewer           | 2019 O&M     | Department   | from Sewer   | 2019        | Sale of               | Fees of |
| Departments     | Expenditures | Revenue      | Charge       | Sewer Fees  | Revenue               | Revenue |
| City of Findlay | \$4,588,978  | \$8,845,778  | \$8,571,725  | \$124,310   | 97%                   | 1%      |
| Peer Average    | \$2,399,742  | \$10,825,921 | \$8,063,800  | \$2,402,485 | <b>74%</b>            | 22%     |
| Beavercreek     | \$2,861,349  | \$11,509,606 | \$8,263,151  | \$2,863,821 | 72%                   | 25%     |
| Sugarcreek      | \$2,511,904  | \$9,571,201  | \$6,871,502  | \$2,381,507 | 72%                   | 25%     |
| Uppermill Creek | \$1,825,974  | \$11,396,956 | \$9,056,748  | \$1,962,127 | 79%                   | 17%     |

Source: City of Findlay and Peers

Note: Sewer charges are solely from the usage charged on a rate basis. Fees include tasks outside the flow rate and can include mostly capacity charges, impact charges, and local services.

The City of Findlay spent \$6,118,343 and \$4,588,978 on their water and sewer department's operation and maintenance respectively in 2019. For the water department, 93% of the revenue, around \$7.24 million was covered by the volumetric charge for water use. That covers the total expenditures and so less weight is placed on fee revenue for the City as compared to the peers. The peers on average brought in around \$6.84 million which doesn't cover the entire average expenditure of \$6.89 million. The rest is covered by the revenue brought in by fees which is represented by the 74% and 20% split of revenue between volumetric charge and fees for the peers. A similar situation is the case for the sewer department.