



Dave Yost • Auditor of State

OHIO AUDITOR OF STATE **KEITH FABER**



February 5, 2019

The attached audit report was completed and prepared for release prior to the commencement of my term of office on January 14, 2019. Reports completed prior to that date contain the signature of my predecessor.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber
Auditor of State
Columbus, Ohio

CHAMPAIGN COUNTY
DECEMBER 31, 2017

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners
Honorable County Auditor
Honorable County Treasurer
Champaign County
1512 South U.S. Highway 68, Suite B300
Urbana, Ohio 43078

To the Board of County Commissioners, County Auditor, and County Treasurer:

Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Champaign County, Ohio (the County), as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Champaign County, Ohio, as of December 31, 2017, and the respective changes in cash financial position and the respective budgetary comparison for the General, Job and Family Services, Motor Vehicle License Gas Tax, Lawnview 169 Board, and Children's Services funds thereof for the year then ended in accordance with the accounting basis described in Note 2.

Accounting Basis

Ohio Administrative Code § 117-2-03(B) requires the County to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

Other Matters

Supplemental Information

Our audit was conducted to opine on the financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 11, 2019, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Dave Yost
Auditor of State
Columbus, Ohio

January 11, 2019

Champaign County
Statement of Net Position - Cash Basis
December 31, 2017

	<u>Governmental Activities</u>
<u>Assets</u>	
Equity in Pooled Cash and Cash Equivalents	<u>\$19,452,559</u>
<u>Net Position</u>	
Restricted for	
Debt Service	\$31,559
Capital Projects	288,752
Public Works	4,390,480
Health	5,323,814
Children's Services	2,341,243
Other Purposes	1,956,413
Unrestricted	<u>5,120,298</u>
Total Net Position	<u>\$19,452,559</u>

See Accompanying Notes to the Basic Financial Statements

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Champaign County
Statement of Activities - Cash Basis
For the Year Ended December 31, 2017

	Program Receipts				Net (Disbursements) Receipts and Change in Net Position
	Disbursements	Charges for Services	Operating Grants, Contributions, and Interest	Capital Grants and Contributions	Governmental Activities
<u>Governmental Activities</u>					
General Government					
Legislative and Executive	\$4,796,591	\$1,848,592	\$0	\$0	(2,947,999)
Judicial	2,822,164	1,094,239	222,975	0	(1,504,950)
Public Safety	4,499,403	224,615	88,325	0	(4,186,463)
Public Works	6,059,168	846,466	4,231,245	1,233,255	251,798
Health	3,206,312	118,602	1,155,648	0	(1,932,062)
Human Services	5,742,124	130,778	3,136,385	0	(2,474,961)
Conservation and Recreation	322,825	0	0	0	(322,825)
Economic Development and Assistance	849,258	154,793	498,242	0	(196,223)
Capital Outlay	920,114	0	0	0	(920,114)
Debt Service					
Principal Retirement	358,119	0	0	0	(358,119)
Interest and Fiscal Charges	3,048	0	0	0	(3,048)
Total Governmental Activities	<u>29,579,126</u>	<u>4,418,085</u>	<u>9,332,820</u>	<u>1,233,255</u>	<u>(14,594,966)</u>
<u>General Receipts</u>					
Property Taxes Levied for					
General Operating					2,054,044
Lawnview 169 Board					2,564,534
Children's Services					543,842
Sales Taxes					5,694,415
Grants and Entitlements not Restricted to Other Programs					1,622,887
Sale of Capital Assets					18,500
Interest					442,392
Other					2,291,483
Total General Receipts					<u>15,232,097</u>
Change in Net Position					637,131
Net Position at Beginning of Year					<u>18,815,428</u>
Net Position at End of Year					<u>\$19,452,559</u>

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Cash Basis Assets and Fund Balances
Governmental Funds
December 31, 2017

	General	Job and Family Services	Motor Vehicle License Gas Tax	Lawnview 169 Board
<u>Assets</u>				
Equity in Pooled Cash and Cash Equivalents	\$5,246,422	\$114,218	\$4,308,946	\$5,045,901
Restricted Assets				
Equity in Pooled Cash and Cash Equivalents	37,686	0	0	60,000
Total Assets	<u>\$5,284,108</u>	<u>\$114,218</u>	<u>\$4,308,946</u>	<u>\$5,105,901</u>
<u>Fund Balances</u>				
Nonspendable	\$37,686	\$0	\$0	\$60,000
Restricted	135,076	114,218	4,308,946	5,045,901
Committed	649,182	0	0	0
Assigned	2,891,049	0	0	0
Unassigned	1,571,115	0	0	0
Total Fund Balances	<u>\$5,284,108</u>	<u>\$114,218</u>	<u>\$4,308,946</u>	<u>\$5,105,901</u>

See Accompanying Notes to the Basic Financial Statements

Children's Services	Other Governmental	Total
\$1,200,440	\$3,438,946	\$19,354,873
0	0	97,686
<u>\$1,200,440</u>	<u>\$3,438,946</u>	<u>\$19,452,559</u>
\$0	\$0	\$97,686
1,200,440	3,429,994	14,234,575
0	0	649,182
0	8,952	2,900,001
0	0	1,571,115
<u>\$1,200,440</u>	<u>\$3,438,946</u>	<u>\$19,452,559</u>

Champaign County
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances
Governmental Funds
For the Year Ended December 31, 2017

	General	Job and Family Services	Motor Vehicle	
			License Tax	Gas Tax Lawview 169 Board
<u>Receipts</u>				
Property Taxes	\$2,054,044	\$0	\$0	\$2,564,534
Sales Taxes	5,694,415	0	0	0
Other Local Taxes	0	0	551,162	0
Special Assessments	0	0	0	0
Charges for Services	2,075,073	132	417	32
Licenses and Permits	392,094	0	0	0
Fines and Forfeitures	112,514	0	0	0
Intergovernmental	2,011,368	1,652,880	4,936,407	1,155,351
Interest	442,254	0	35,687	297
Other	895,864	928,356	273,895	124,237
Total Receipts	13,677,626	2,581,368	5,797,568	3,844,451
<u>Disbursements</u>				
<u>Current</u>				
General Government				
Legislative and Executive	3,633,109	0	0	0
Judicial	2,444,606	0	0	0
Public Safety	4,358,353	0	0	0
Public Works	757,133	0	5,211,573	0
Health	82,640	0	0	3,043,178
Human Services	257,591	2,860,728	0	0
Conservation and Recreation	322,825	0	0	0
Economic Development and Assistance	230,844	0	0	0
Capital Outlay	828,348	0	0	0
Debt Service				
Principal Retirement	0	0	0	0
Interest and Fiscal Charges	0	0	0	0
Total Disbursements	12,915,449	2,860,728	5,211,573	3,043,178
Excess of Receipts Over (Under) Disbursements	762,177	(279,360)	585,995	801,273
<u>Other Financing Sources (Uses)</u>				
Sale of Capital Assets	0	0	0	0
Transfers In	0	76,656	11,396	0
Transfers Out	(457,752)	0	(11,917)	0
Total Other Financing Sources (Uses)	(457,752)	76,656	(521)	0
Changes in Fund Balances	304,425	(202,704)	585,474	801,273
Fund Balances at Beginning of Year	4,979,683	316,922	3,723,472	4,304,628
Fund Balances at End of Year	\$5,284,108	\$114,218	\$4,308,946	\$5,105,901

See Accompanying Notes to the Basic Financial Statements

Children's Services	Other Governmental	Total
\$543,842	\$0	\$5,162,420
0	0	5,694,415
0	0	551,162
0	25,385	25,385
0	1,140,819	3,216,473
0	44,887	436,981
0	75,570	188,084
897,605	1,499,367	12,152,978
0	138	478,376
30,224	38,907	2,291,483
<u>1,471,671</u>	<u>2,825,073</u>	<u>30,197,757</u>
0	1,163,482	4,796,591
0	377,558	2,822,164
0	141,050	4,499,403
0	90,462	6,059,168
0	80,494	3,206,312
1,912,365	711,440	5,742,124
0	0	322,825
0	618,414	849,258
0	91,766	920,114
0	358,119	358,119
0	3,048	3,048
<u>1,912,365</u>	<u>3,635,833</u>	<u>29,579,126</u>
<u>(440,694)</u>	<u>(810,760)</u>	<u>618,631</u>
0	18,500	18,500
0	427,819	515,871
0	(46,202)	(515,871)
<u>0</u>	<u>400,117</u>	<u>18,500</u>
<u>(440,694)</u>	<u>(410,643)</u>	<u>637,131</u>
<u>1,641,134</u>	<u>3,849,589</u>	<u>18,815,428</u>
<u>\$1,200,440</u>	<u>\$3,438,946</u>	<u>\$19,452,559</u>

Champaign County
Statement of Receipts, Disbursements, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
General Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		Actual	Variance with Final Budget Over (Under)
	Original	Final		
<u>Receipts</u>				
Property Taxes	\$1,861,100	\$2,542,166	\$2,046,395	(\$495,771)
Sales Taxes	5,435,000	5,435,000	5,694,415	259,415
Charges for Services	1,949,113	2,079,125	2,075,073	(4,052)
Licenses and Permits	167,700	167,700	392,094	224,394
Fines and Forfeitures	110,950	110,950	112,514	1,564
Intergovernmental	1,794,673	2,067,466	2,011,368	(56,098)
Interest	340,350	340,344	436,182	95,838
Other	619,540	921,081	895,864	(25,217)
Total Receipts	12,278,426	13,663,832	13,663,905	73
<u>Disbursements</u>				
<u>Current</u>				
<u>General Government</u>				
Legislative and Executive	4,408,867	4,375,763	3,716,229	659,534
Judicial	2,560,177	2,661,250	2,478,022	183,228
Public Safety	4,397,264	4,424,178	4,359,903	64,275
Public Works	1,056,562	1,177,643	821,817	355,826
Health	83,177	82,640	82,640	0
Human Services	360,842	360,842	257,591	103,251
Conservation and Recreation	322,825	322,825	322,825	0
Economic Development and Assistance	107,780	258,780	230,844	27,936
Capital Outlay	871,000	871,499	828,348	43,151
Total Disbursements	14,168,494	14,535,420	13,098,219	1,437,201
Excess of Receipts Over (Under) Disbursements	(1,890,068)	(871,588)	565,686	1,437,274
<u>Other Financing Uses</u>				
Transfers Out	(457,752)	(457,752)	(457,752)	0
Changes in Fund Balance	(2,347,820)	(1,329,340)	107,934	1,437,274
Fund Balance at Beginning of Year	4,705,341	4,705,341	4,705,341	0
Prior Year Encumbrances Appropriated	118,735	118,735	118,735	0
Fund Balance at End of Year	\$2,476,256	\$3,494,736	\$4,932,010	\$1,437,274

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Receipts, Disbursements, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
Job and Family Services Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<u>Receipts</u>				
Charges for Services	\$0	\$0	\$132	\$132
Intergovernmental	2,887,788	1,647,291	1,652,880	5,589
Other	1,052,300	934,077	928,356	(5,721)
Total Receipts	3,940,088	2,581,368	2,581,368	0
<u>Disbursements</u>				
Current				
Human Services	3,776,965	2,974,946	2,884,900	90,046
Excess of Receipts Over (Under) Disbursements	163,123	(393,578)	(303,532)	90,046
<u>Other Financing Sources</u>				
Transfers In	76,656	76,656	76,656	0
Changes in Fund Balance	239,779	(316,922)	(226,876)	90,046
Fund Balance at Beginning of Year	240,059	240,059	240,059	0
Prior Year Encumbrances Appropriated	76,863	76,863	76,863	0
Fund Balance at End of Year	<u>\$556,701</u>	<u>\$0</u>	<u>\$90,046</u>	<u>\$90,046</u>

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Receipts, Disbursements, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
Motor Vehicle License Gas Tax Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<u>Receipts</u>				
Other Local Taxes	\$550,000	\$550,000	\$551,162	\$1,162
Charges for Services	250	250	417	167
Intergovernmental	4,807,921	4,807,921	4,936,407	128,486
Interest	30,000	30,000	35,687	5,687
Other	501,604	409,397	273,895	(135,502)
Total Receipts	5,889,775	5,797,568	5,797,568	0
<u>Disbursements</u>				
<u>Current</u>				
Public Works	7,409,460	8,317,262	5,228,309	3,088,953
Excess of Receipts Over (Under) Disbursements	(1,519,685)	(2,519,694)	569,259	3,088,953
<u>Other Financing Sources (Uses)</u>				
Transfers In	11,396	11,396	11,396	0
Transfers Out	(11,917)	(11,917)	(11,917)	0
Total Other Financing Sources (Uses)	(521)	(521)	(521)	0
Changes in Fund Balance	(1,520,206)	(2,520,215)	568,738	3,088,953
Fund Balance at Beginning of Year	3,714,538	3,714,538	3,714,538	0
Prior Year Encumbrances Appropriated	8,934	8,934	8,934	0
Fund Balance at End of Year	\$2,203,266	\$1,203,257	\$4,292,210	\$3,088,953

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Receipts, Disbursements, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
Lawnview 169 Board Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<u>Receipts</u>				
Property Taxes	\$2,838,460	\$2,838,460	\$2,563,522	(\$274,938)
Charges for Services	120	120	32	(88)
Intergovernmental	423,673	892,441	1,155,351	262,910
Interest	1,500	297	297	0
Other	110,977	110,977	124,237	13,260
Total Receipts	3,374,730	3,842,295	3,843,439	1,144
<u>Disbursements</u>				
Current				
Health	3,449,106	3,449,106	3,107,326	341,780
Changes in Fund Balance	(74,376)	393,189	736,113	342,924
Fund Balance at Beginning of Year	4,078,203	4,078,203	4,078,203	0
Prior Year Encumbrances Appropriated	68,532	68,532	68,532	0
Fund Balance at End of Year	\$4,072,359	\$4,539,924	\$4,882,848	\$342,924

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Receipts, Disbursements, and Changes in Fund Balance
Budget (Non-GAAP Basis) and Actual
Children's Services Fund
For the Year Ended December 31, 2017

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Over (Under)</u>
	<u>Original</u>	<u>Final</u>		
<u>Receipts</u>				
Property Taxes	\$607,670	\$607,670	\$543,661	(\$64,009)
Intergovernmental	789,287	856,393	897,605	41,212
Other	6,200	6,200	30,224	24,024
Total Receipts	1,403,157	1,470,263	1,471,490	1,227
<u>Disbursements</u>				
<u>Current</u>				
Human Services	1,863,147	2,409,147	1,953,667	455,480
Changes in Fund Balance	(459,990)	(938,884)	(482,177)	456,707
Fund Balance at Beginning of Year	1,098,945	1,098,945	1,098,945	0
Prior Year Encumbrances Appropriated	508,665	508,665	508,665	0
Fund Balance at End of Year	\$1,147,620	\$668,726	\$1,125,433	\$456,707

See Accompanying Notes to the Basic Financial Statements

Champaign County
Statement of Cash Basis Fiduciary Net Position
Agency Funds
December 31, 2017

<u>Assets</u>	
Equity in Pooled Cash and Cash Equivalents	\$8,535,837
Cash and Cash Equivalents in Segregated Accounts	<u>536,735</u>
Total Assets	<u><u>\$9,072,572</u></u>
 <u>Net Position</u>	
Due to Other Governments	\$2,588,928
Undistributed Assets	<u>6,483,644</u>
Total Net Position	<u><u>\$9,072,572</u></u>

See Accompanying Notes to the Basic Financial Statements

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 1 - Reporting Entity

Champaign County (the County) is a body politic and corporate established in 1805 to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The County is governed by a board of three commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the Auditor, Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Sheriff, a Common Pleas Court Judge, and two Family Court Judges.

Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize cash disbursements as well as serve as the budget and taxing authority, contracting body, and the chief administrators of public services for the entire County.

The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the County are not misleading.

A. Primary Government

The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the County. For Champaign County, this includes the Champaign County Board of Developmental Disabilities (DD), Children's Services Board, and departments and activities that are directly operated by the elected County officials.

B. Discretely Presented Component Units

Component units are legally separate organizations for which the County is financially accountable. The County is financially accountable for an organization if the County appoints a voting majority of the organization's governing board and (1) the County is able to significantly influence the programs or services performed or provided by the organization; or (2) the County is legally entitled to or can otherwise access the organization's resources; the County is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the County is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the County in that the County approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the County. There were no component units of Champaign County in 2017.

As custodian of public funds, the County Treasurer invests all public monies held on deposit in the County treasury. In the case of the separate organizations listed below, the County serves as fiscal agent but the organizations are not considered part of Champaign County. Accordingly, the activity of the following organizations is reported as agency funds within the financial statements:

- Champaign County District Board of Health
- Champaign County Family and Children First Council
- Champaign County Local Emergency Planning Commission
- Champaign Countywide Public Safety Communications System Council of Governments
- Mental Health, Drug, and Alcohol Services Board of Logan and Champaign Counties
- Soil and Water Conservation District
- Tri-County Regional Jail

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 1 - Reporting Entity (continued)

The County participates in certain organizations which are defined as joint ventures, jointly governed organizations, and insurance pools. These organizations are presented in Notes 16, 17, and 18 to the basic financial statements. These organizations are:

- Mental Health, Drug, and Alcohol Services Board of Logan and Champaign Counties
- Tri-County Regional Jail
- Central Ohio Youth Center
- Champaign County Family and Children First Council
- Fairways Regional Council of Governments
- Champaign Countywide Public Safety Communications System Council of Governments
- North Central Ohio Solid Waste Management District
- County Risk Sharing Authority, Inc.
- County Commissioners Association of Ohio Service Corporation
- County Employee Benefits Consortium of Ohio, Inc.

Note 2 - Summary of Significant Accounting Policies

These financial statements are presented on a cash basis of accounting. This basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the County's accounting policies.

A. Basis of Presentation

The County's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements usually distinguish between those activities of the County that are governmental in nature and those that are considered business-type activities. However, the County has no business-type activities.

The statement of net position presents the cash balance of the governmental activities of the County at year end. The statement of activities compares disbursements and program receipts for each program or function of the County's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the County is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants, contributions, and interest restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the general receipts of the County.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 2 - Summary of Significant Accounting Policies (continued)

Fund Financial Statements

During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the County are presented in two categories, governmental and fiduciary.

Governmental Funds

The County classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The County's major governmental funds are the General Fund and the Job and Family Services, Motor Vehicle License Gas Tax, Lawnview 169 Board, and Children's Services special revenue funds.

General Fund - The General Fund accounts for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Job and Family Services Fund - This fund accounts for federal, state, and local resources restricted to providing general relief and to pay providers of medical assistance and social services.

Motor Vehicle License Gas Tax Fund - This fund accounts for monies derived from gasoline taxes and the sale of motor vehicle licenses. Expenditures are restricted by State law to county road and bridge repair/improvement programs.

Lawnview 169 Board - This fund accounts for a County-wide property tax levy and federal and state grants restricted for the operation of a school for persons who are developmentally disabled.

Children's Services - This fund accounts for federal, state, and local resources restricted to promoting and protecting children, stable families, adoption assistance, and supportive communities.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed, or assigned to a particular purpose.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 2 - Summary of Significant Accounting Policies (continued)

Fiduciary Funds

The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County did not have any trust funds in 2017. The County's agency funds are used to account for assets held by the County for political subdivisions for which the County acts as fiscal agent and for taxes, state-levied shared revenues, and fines and forfeitures collected and distributed to other political subdivisions.

C. Basis of Accounting

The County's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the County's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in the financial statements.

D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriations resolution, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount the County Commissioners may appropriate. The appropriations resolution is the County Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the County Commissioners. The legal level of control has been established by the County Commissioners at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the County Auditor. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources requested by the County prior to year end.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the County Commissioners during the year.

Note 2 - Summary of Significant Accounting Policies (continued)

E. Cash and Investments

To improve cash management, cash received by the County is pooled and invested. Individual fund integrity is maintained through County records. Interest in the pool is presented as “Equity in Pooled Cash and Cash Equivalents”.

Cash and cash equivalents that are held separately within departments of the County and not held by the County Treasurer are recorded as “Cash and Cash Equivalents in Segregated Accounts”.

During 2017, the County invested in nonnegotiable certificates of deposit, which are reported at cost, and STAR Ohio. STAR Ohio is an investment pool, managed by the State Treasurer’s Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79, “Certain External Investment Pools and Pool Participants”. The County measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The net asset value per share is calculated on an amortized cost basis that provides a net asset value per share that approximates fair value.

For 2017, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given twenty-four hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant are combined for this purpose.

Interest earnings are allocated to County funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2017 were \$442,254 which includes \$381,635 assigned from other County funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

F. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, laws of other governments, or imposed by law through constitutional provisions or enabling legislation.

Unclaimed monies that have a legal restriction on their use and the nonspendable portion of a trust are reported as restricted.

Note 2 - Summary of Significant Accounting Policies (continued)

G. Capital Assets

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

H. Compensated Absences

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the County.

I. Long-Term Obligations

Cash basis financial statements do not report liabilities for bonds and other long-term obligations. Proceeds of debt are reported when cash is received and principal and interest payments are reported when disbursements are made.

J. Net Position

Net position is reported as restricted when there are limitations imposed on its use either through constitutional provisions or enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes primarily includes resources restricted for child support and welfare services, various law enforcement related activities, and activities of the County's courts. The County's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted resources are available.

K. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Nonspendable - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

Restricted - The restricted classification includes amounts restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (County resolutions).

Enabling legislation authorizes the County to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the County can be compelled by an external party such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for purposes specified by the legislation.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 2 - Summary of Significant Accounting Policies (continued)

Committed - The committed classification includes amounts that can be used only for the specific purposes determined by a formal action (resolution) of the County Commissioners. The committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by the County Commissioners, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints is not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. Assigned amounts represent intended uses established by the County Commissioners. The County Commissioners have authorized each department manager to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The County Commissioners have also assigned fund balance to cover a gap between estimated resources and appropriations in the 2018 budget along with amounts for auto title administration, operations of the County transit system, and various other purposes.

Unassigned - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The County first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

L. Pension

For purposes of measuring the net pension liability, information about the fiduciary net position of the pension plan and additions to/deductions from the fiduciary net position have been determined on the same basis as reported by the pension system. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension system reports investments at fair value.

M. Internal Activity

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead disbursements from one function to another or within the same function are eliminated on the statement of activities. Payments for interfund services provided and used are not eliminated.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 2 - Summary of Significant Accounting Policies (continued)

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

Note 3 - Compliance

Ohio Administrative Code Section 117-2-03 (B) requires the County to prepare its annual financial report in accordance with generally accepted accounting principles. However, the County prepared its financial statements on a cash basis which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County.

Note 4 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash, receipts, disbursements, and encumbrances. The Statements of Receipts, Disbursements, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual presented for the General Fund, and the Job and Family Services, Motor Vehicle License Gas Tax, Lawnview 169 Board, and Children's Services special revenue funds are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is primarily outstanding year end encumbrances which are treated as cash disbursements (budgetary basis) rather than as committed or assigned fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) for the General Fund, Job and Family Services Fund, Motor Vehicle License Gas Tax Fund, Lawnview 169 Board Fund, and Children's Services Fund were \$182,770, \$24,172, \$16,736, \$64,148, and \$41,302, respectively.

Note 5 - Deposits and Investments

Monies held by the County are classified by State statute into two categories. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested in the following securities provided a written investment policy has been filed with the Ohio Auditor of State:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 5 - Deposits and Investments (continued)

2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or its political subdivisions;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts in eligible institutions pursuant to Ohio Revised Code Section 135.32;
6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in division (1) or (2) above; commercial paper as described in Ohio Revised Code Section 135.143(6); and repurchase agreements secured by such obligations provided these investments are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio);
8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value;
9. Up to 40 percent of the County's average portfolio in either of the following:
 - a. commercial paper notes in entities incorporated under the laws of Ohio or any other State that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed 10 percent of the value of the outstanding commercial paper of the issuing corporation, and which mature within two hundred seventy days after purchase;
 - b. bankers acceptances eligible for purchase by the federal reserve system and which mature within one hundred eighty days after purchase;
10. Up to 15 percent of the County's average portfolio in notes issued by United States corporations or by depository institutions that are doing business under authority granted by the United States provided the notes are rated in the second highest or higher category by at least two nationally recognized standard rating services at the time of purchase and the notes mature within two years from the date of purchase;
11. A current unpaid or delinquent tax line of credit provided certain conditions are met related to a County land reutilization corporation organized under Ohio Revised Code Chapter 1724; and,

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 5 - Deposits and Investments (continued)

12. Up to 2 percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government and all interest and principal shall be denominated and payable in United States funds.

Investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Bankers' acceptances must mature within one hundred eighty days. Commercial paper and corporate notes must mature within two hundred seventy days. All other investments must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that they will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments

At December 31, 2017, the County had \$5,223,751 invested with STAR Ohio. This investment had an average maturity of 52 days and a rating of AAA by Standard and Poor's. The County has no policy for interest rate or credit risk beyond the requirements of State statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service.

Note 6 - Property Taxes

Property taxes include amounts levied against all real and public utility property located in the County. Real property tax revenues received in 2017 represent the collection of 2016 taxes. Real property taxes received in 2017 were levied after October 1, 2016, on the assessed values as of January 1, 2016, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in 2017 represent the collection of 2016 taxes. Public utility real and tangible personal property taxes received in 2017 became a lien on December 31, 2015, were levied after October 1, 2016, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The County Treasurer collects property taxes on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through agency funds. The amount of the County's tax collections is accounted for within the applicable funds.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 6 - Property Taxes (continued)

The full tax rate for all County operations for the year ended December 31, 2017, was \$11.40 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2017 property tax receipts were based are as follows:

Real Property	
Residential/Agriculture	\$754,848,560
Commercial/Industrial/Mineral	85,529,190
Public Utility Property	
Real	252,170
Personal	32,079,890
Total Assessed Value	\$872,709,810

Note 7 - Permissive Sales and Use Tax

The County Commissioners, by resolution, imposed a 1.5 percent tax on all retail sales made in the County, except sales of motor vehicles, and on the storage, use, or consumption of tangible personal property in the County, including motor vehicles not subject to the sales tax. Sales tax is credited to the General Fund. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. A warrant payable to the County is to be made within five days of the certification.

Note 8 - Risk Management

A. Property and Liability

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2017, the County contracted with the County Risk Sharing Authority, Inc. (CORSA) for insurance coverage.

Coverage provided was as follows:

Property	\$64,554,772
General Liability	1,000,000
Excess Liability	4,000,000
Automobile Liability	1,000,000
Law Enforcement Liability	1,000,000

With the exceptions of workers' compensation and medical and life insurance coverage, all insurance is held with CORSA. There has been no significant reduction in insurance coverage from 2016 and settled claims have not exceeded this coverage in the past three years.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 8 - Risk Management (continued)

B. Workers Compensation

For 2017, the County participated in the County Commissioners Association of Ohio Service Corporation, a workers' compensation group rating plan (Plan). The Plan is intended to achieve lower workers' compensation rates while establishing safer working conditions and environments for the participants. The workers' compensation experience of the participating counties is calculated as one experience and a common premium rate is applied to all counties in the Plan. Each county pays its workers' compensation premium to the State based on the rate for the Plan rather than the county's individual rate.

In order to allocate the savings derived by the formation of the Plan, and to maximize the number of participants in the Plan, the Plan's executive committee annually calculates the total savings which accrued to the Plan through its formation. This savings is then compared to the overall savings percentage of the Plan. The Plan's executive committee then collects rate contributions from or pays rate equalization rebates to the various participants. Participation in the Plan is limited to counties that can meet the Plan's selection criteria. The firm of Comp Management, Inc. provides administrative, cost control, and actuarial services to the Plan. Each year, the County pays an enrollment fee to the Plan to cover the costs of administering the program.

The County may withdraw from the Plan if written notice is provided sixty days prior to the prescribed application deadline of the Ohio Bureau of Workers' Compensation. However, the County is not relieved of the obligation to pay any amounts owed to the Plan prior to withdrawal and any county leaving the Plan allows the representative of the Plan to access loss experience for three years following the last year of participation.

C. Medical and Life Insurance

For 2017, the County participated in a risk-sharing pool, the County Employee Benefits Consortium of Ohio, Inc. (CEBCO). CEBCO charges a fixed premium per month per enrolled employee. Premiums charged by CEBCO are based upon the County's claims experience. CEBCO retains liability for claims that exceed the expected losses and charged premiums.

Note 9 - Significant Commitments

At year end, the significant encumbrances expected to be honored upon performance by the vendor in 2018 are as follows:

General Fund	\$182,770
Job and Family Services Fund	24,172
Motor Vehicle License Gas Tax	16,736
Lawnview 169 Board Fund	41,302
Children's Services Fund	36,984
Other Governmental Funds	

Note 10 - Defined Benefit Pension Plan

Net Pension Liability

Pensions are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the County's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation, including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer because (1) they benefit from employee services and (2) State statute requires all funding to come from the employers. All contributions to date have come solely from the employer (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within thirty years. If the amortization period exceeds thirty years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The net pension liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the cash basis framework.

Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - County employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. County employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS' traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about OPERS' fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 10 - Defined Benefit Pension Plan (continued)

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information including requirements for reduced and unreduced benefits).

Group A	Group B	Group C
Eligible to retire prior to January 7 2013, or five years after January 7, 2013	20 years of service credit prior to January 7 2013, or eligible to retire ten years after January 7, 2013	Members not in other groups and members hired on or after January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 years	Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35 years
Public Safety	Public Safety	Public Safety
Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
Law Enforcement	Law Enforcement	Law Enforcement
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
Public Safety and Law Enforcement	Public Safety and Law Enforcement	Public Safety and Law Enforcement
Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years	Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25 years

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 10 - Defined Benefit Pension Plan (continued)

When a benefit recipient has received benefits for twelve months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows.

	State and Local	Public Safety	Law Enforcement
2017 Statutory Maximum Contribution Rates			
Employer	14.0%	18.1%	18.1%
Employee	10.0 %	*	**
2017 Actual Contribution Rates			
Employer			
Pension	13.0 %	17.1 %	17.1 %
Postemployment Health Care Benefits	1.0	1.0	1.0
Total Employer	14.0 %	18.1 %	18.1 %
Total Employee	10.0 %	12.0 %	13.0 %

* This rate is determined by OPERS' Board and has no maximum rate established by the ORC.

** This rate is also determined by OPERS' Board but is limited by the ORC to not more than 2 percent greater than the public safety rate.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The County's contractually required contribution was \$1,602,261 for 2017.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 10 - Defined Benefit Pension Plan (continued)

Net Pension Liability

The net pension liability for OPERS was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense.

Proportion of the Net Pension Liability:	
Current Measurement Date	0.08947500%
Prior Measurement Date	0.09092300%
Change in Proportionate Share	0.00144800%
Proportionate Share of the Net Pension Liability	\$20,318,251

Actuarial Assumptions

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2016, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB Statement No. 67. In 2016, the OPERS actuarial consultants conducted an experience study for the period 2011 through 2015 comparing assumptions to actual results. The experience study incorporates both a historical review and forward looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions with the most notable being a reduction in the actuarially assumed rate of return from 8 percent to 7.5 percent for the defined benefit investments. Key methods and assumptions used in the latest actuarial valuations, reflecting experience study results, prepared as of December 31, 2016, compared to December 31, 2015, are presented below.

	December 31, 2016	December 31, 2015
Wage Inflation	3.25 percent	3.75 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation	4.25 to 10.05 percent including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013	3 percent simple	3 percent simple
Post-January 7, 2013	3 percent simple through 2018, then 2.15 percent simple	3 percent simple through 2018, then 2.8 percent simple
Investment Rate of Return	7.5 percent	8 percent
Actuarial Cost Method	individual entry age	individual entry age

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 10 - Defined Benefit Pension Plan (continued)

For 2016, mortality rates were based on the RP-2014 Healthy Annuitant Mortality Table. For males, healthy annuitant mortality tables were used adjusted for mortality improvements back to the observation period base of 2006 and then established the base year as 2015. For females, healthy annuitant mortality tables were used adjusted for mortality improvements back to the observation period base of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled Mortality Table adjusted for mortality improvements back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables were determined by applying the MP-2015 mortality improvements scale to the above described tables.

For 2015, mortality rates were based on the RP-2000 Mortality Table projected twenty years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males, 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

The most recent experience study was completed for the five year period ended December 31, 2015. The prior experience study was completed for the five year period ended December 31, 2010.

The long-term rate of return on defined benefit investment assets was determined using a building block method in which best estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage adjusted for inflation.

During 2016, OPERS managed investments in four investment portfolios: the Defined Benefits portfolio, the 401(h) Health Care Trust portfolio, the 115 Health Care Trust portfolio, and the Defined Contribution portfolio. The 401(h) Health Care Trust portfolio was closed as of June 30, 2016, and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. The Defined Benefits portfolio contains the investment assets of the traditional pension plan, the defined benefit component of the combined plan, and the annuitized accounts of the member-directed plan. The Defined Benefits portfolio historically included the assets of the member-directed retiree medical accounts funded through the VEBA Trust; however, the VEBA Trust was closed as of June 30, 2016, and the net position transferred to the 115 Health Care Trust portfolio on July 1, 2016. Within the Defined Benefits portfolio, contributions into the plans are all recorded at the same time and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefits portfolio was 8.3 percent for 2016.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 10 - Defined Benefit Pension Plan (continued)

The allocation of investment assets with the Defined Benefits portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the board-approved asset allocation policy for 2016 and the long-term expected real rates of return.

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	23.00 %	2.75 %
Domestic Equities	20.70	6.34
Real Estate	10.00	4.75
Private Equity	10.00	8.97
International Equities	18.30	7.95
Other Investments	18.00	4.92
Total	100.00 %	

Discount Rate - The discount rate used to measure the total pension liability for 2016 was 7.5 percent. The discount rate for 2015 was 8 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.5 percent as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent) or one percentage point higher (8.5 percent) than the current rate.

	1% Decrease (6.5%)	Current Discount Rate (7.5%)	1% Increase (8.5%)
County's Proportionate Share of the Net Pension Liability	\$31,040,667	\$20,318,251	\$11,383,010

Note 11 - Postemployment Benefits

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional plan, a cost-sharing multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

In March 2016, OPERS received two favorable rulings from the Internal Revenue Service allowing OPERS to consolidate all health care costs into the OPERS 115 Health Care Trust. Transition to the new health care trust structure was completed July 1, 2016. As of December 31, 2016, OPERS maintains a cost-sharing multiple-employer defined benefit postemployment health care trust which funds multiple health care plans including medical coverage, prescription drug coverage, and deposits to a health reimbursement arrangement to qualifying benefit recipients of both the traditional and combined pension plans. Members of the member-directed plan do not qualify for ancillary benefits including OPERS sponsored health care coverage. OPERS funds a retiree medical account (RMA) for participants in the member-directed plan. At retirement or refund, participants can be reimbursed for qualified medical expenses from their vested RMA balance. (The latest information available).

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an other postemployment benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 45. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of postemployment health care.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2017, state and local employers contributed 14 percent of earnable salary and public safety and law enforcement employers contributed 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 11 - Postemployment Benefits (continued)

Each year, the OPERS Board of Trustees determines the portion of the employer contribution rate that will be set aside to fund the health care plans. The portion of the employer contribution allocated to health care for members of the traditional and combined pension plans was 1 percent for 2017. The Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants of the member-directed plan was 4 percent for 2017.

Substantially all of the County's contribution allocated to fund postemployment health care benefits relates to the cost-sharing multiple-employer trusts. The corresponding contribution for the years ended December 31, 2017, 2016, and 2015 was \$119,478, \$225,574, and \$201,441, respectively. For 2017, 91 percent has been contributed. The full amount has been contributed for 2016 and 2015.

Note 12 - Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service. Currently, employees are not permitted to accrue or carry over more than the equivalent of three year's vacation leave. All accumulated unused vacation time is paid upon separation from the County. County employees hired after March 1, 1983, are paid for thirty days of accumulated unused sick leave upon retirement at the rate of pay in effect at the time of retirement, while those employees hired prior to March 1, 1983, are paid for one hundred twenty days of accumulated unused sick leave.

Note 13 - Long-Term Obligations

The County's long-term debt activity for the year ended December 31, 2017, was as follows:

	Interest Rate	Balance December 31, 2016	Additions	Reductions	Balance December 31, 2017	Due Within One Year
<u>Governmental Activities</u>						
General Obligation Bonds						
2005 County Building Refunding (Original Amount \$2,010,000)	4.5%	\$300,000	\$0	\$300,000	\$0	\$0
OPWC Loan						
2002 Ohio Public Works Commission (Original Amount \$871,786)	0	87,179	0	58,119	29,060	29,060
Total Governmental Activities		<u>\$387,179</u>	<u>\$0</u>	<u>\$358,119</u>	<u>\$29,060</u>	<u>\$29,060</u>

General Obligation Bonds

All general obligation bonds are supported by the full faith and credit of Champaign County and are payable from unvoted property tax receipts to the extent that other resources are not available to meet annual principal and interest payments.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 13 - Long-Term Obligations (continued)

2005 County Building Refunding Bonds - The 2005 County Building Refunding Bonds were issued to refund \$1,865,000 of 1998 Various Purpose Bonds. The bonds were fully retired in 2017.

OPWC Loan

The OPWC loan consists of monies owed to the Ohio Public Works Commission for capital improvement projects. The OPWC loan matures in 2018. Revenues of the Motor Vehicle License Gas Tax special revenue fund have been pledged to repay this loan.

At December 31, 2017, the County's overall debt margin was \$20,317,745 with an unvoted debt margin of \$8,727,098.

The following is a summary of the County's future annual debt service requirements for governmental activities:

Year	OPWC Loans Principal
2018	\$29,060

The County has issued limited obligation bonds and special limited revenue obligation bonds which are summarized in the following table:

	Date of Issue	Amount of Issue	Balance December 31, 2017
Limited Obligation Bonds			
Urbana University Project	11/26/2002	\$2,659,000	\$985,328
Special Limited Revenue Obligation Bonds			
WICOR Americas, Inc.	8/24/2010	12,300,000	3,864,389

The County is not obligated in any way to pay debt and related charges on limited obligation bonds or special limited revenue obligation bonds from any of its funds, and therefore, they have been excluded entirely from the County's financial statements. There has not been and there is not currently any condition of default under the debt or the related financing documents.

Note 14 - Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in governmental funds.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 14 - Fund Balance (continued)

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below.

Fund Balance	General	Job and Family Services	Motor Vehicle License Gas Tax	Lawnview 169 Board	Children's Services	Other Governmental
Nonspendable for:						
Lawnview Trust	\$0	\$0	\$0	\$60,000	\$0	\$0
Unclaimed Monies	37,686	0	0	0	0	0
Total Nonspendable	37,686	0	0	60,000	0	0
Restricted for:						
Child Support Enforcement	0	0	0	0	0	1,140,803
Court Operations	0	0	0	0	0	543,118
Crime Victim Assistance	0	0	0	0	0	2,985
Debt Retirement	0	0	0	0	0	31,559
Delinquent Tax Collections	0	0	0	0	0	336,359
Developmental Disabilities Operations	0	0	0	5,045,901	0	0
Ditch Maintenance	0	0	0	0	0	118,873
Dog and Kennel Operations	0	0	0	0	0	217,913
Economic Development	0	0	0	0	0	7,987
Emergency Management	0	0	0	0	0	179,908
Job and Family Services Operations	0	114,218	0	0	1,200,440	0
Juvenile Corrections	0	0	0	0	0	142,404
Law Library Operating	0	0	0	0	0	9,329
Permanent Improvements	0	0	0	0	0	169,879
Recycling	0	0	0	0	0	81,534
Real Estate Assessment	0	0	0	0	0	312,919
Road and Bridge Repair/Improvement	0	0	4,308,946	0	0	27,838
Sheriff Operations	0	0	0	0	0	82,977
Tax Certificates	0	0	0	0	0	15,133
Transit System	135,076	0	0	0	0	0
Voting	0	0	0	0	0	8,476
Total Restricted	135,076	114,218	4,308,946	5,045,901	1,200,440	3,429,994

(continued)

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 14 - Fund Balance (continued)

Fund Balance	General	Job and Family Services	Motor Vehicle License Gas Tax	Lawnview 169 Board	Children's Services	Other Governmental
Committed to:						
Economic						
Development	\$649,182	\$0	\$0	\$0	\$0	\$0
Assigned for:						
Debt Retirement	0	0	0	0	0	8,952
Document Recording	70,761	0	0	0	0	0
Projected Budget						
Shortage	2,069,684	0	0	0	0	0
Sheriff Operations	14,786	0	0	0	0	0
Title Administration	339,109	0	0	0	0	0
Transit System	295,350	0	0	0	0	0
Unpaid Obligations	101,359	0	0	0	0	0
Total Assigned	2,891,049	0	0	0	0	8,952
Unassigned	1,571,115	0	0	0	0	0
Total Fund Balance	\$5,284,108	\$114,218	\$4,308,946	\$5,105,901	\$1,200,440	\$3,438,946

Note 15 - Interfund Transfers

During 2017, transfers were made from the General Fund to the Job and Family Services Fund, the Motor Vehicle License Gas Tax Fund, and to other governmental funds, in the amount of \$76,656, \$11,396 and \$369,700, respectively, to subsidize operations in those funds and to make debt payments as they came due. Transfers were made from the Motor Vehicle License Gas Tax Fund and other governmental funds, in the amount of \$11,917 and \$46,202, respectively, to other governmental funds to make debt payments as they came due.

Note 16 - Joint Ventures

A. Mental Health, Drug, and Alcohol Services Board of Logan and Champaign Counties

The Mental Health, Drug, and Alcohol Services Board of Logan and Champaign Counties (MHDAS) is a joint venture between Logan and Champaign Counties. The joint venture was formed to provide mental health education, consultation, training, and referral services to the public. Each county supports the joint venture through a tax levy. The MHDAS is controlled by a board whose membership consists of eighteen Logan and Champaign county residents appointed by the Ohio Department of Mental Health and Addiction Services and the Logan and Champaign County Commissioners. The continued existence of the MHDAS is dependent on the combined participation of the counties. The MHDAS is not accumulating significant financial resources nor experiencing fiscal stress which would cause additional financial benefit to or burden on the County.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 16 - Joint Ventures (continued)

The County cannot significantly influence the operations of the MHDAS Board. The Board has sole budgetary authority and controls surpluses and deficits and the County is not legally obligated for the debt of MHDAS. Financial information may be obtained from the Mental Health, Drug, and Alcohol Services Board of Logan and Champaign Counties 1521 North Detroit Street, P.O. Box 765, West Liberty, Ohio 43357.

B. Tri-County Regional Jail

Champaign County is a participant in the Tri-County Regional Jail, a minimum, medium, and maximum security prison. The prison was built to house convicted criminals from Champaign, Madison, and Union Counties. The governing board consists of the Sheriff from Champaign County and the Common Pleas Judge from each participating county. The Champaign County Auditor serves as fiscal agent. During 2017, Champaign County contributed \$1,288,705 towards the operation of the jail. The percentage of equity interest for the County is based on the amount that will be distributed to the County if the contract is terminated. The County's equity interest of \$250,145 represents 33.3 percent of the total equity of the Jail. The Jail is not accumulating significant financial resources nor experiencing fiscal stress which would cause additional financial benefit to or burden on the County. Financial information may be obtained by writing the Champaign County Auditor, 1512 South U.S. Highway 68, Urbana, Ohio 43078.

Note 17 - Jointly Governed Organizations

A. Central Ohio Youth Center

The Central Ohio Youth Center is a jointly governed organization involving Champaign, Delaware, Madison, and Union Counties. The Center provides facilities for the training, treatment, and rehabilitation of delinquent, dependent, abused, or neglected children and was established under Section 2151.34 of the Ohio Revised Code. The operation of the Center is controlled by a joint board of trustees whose membership consists of two appointees of the Union County Commissioners, one appointee of the Delaware County Commissioners, and one appointee from Champaign, Delaware, and Madison Counties. Each county's ability to influence the operations of the Center is limited to its representation on the board of trustees. Appropriations are adopted by the joint board of trustees who exercise control over the operation and maintenance of the Center. Union County serves as the fiscal agent. Each county is charged for its share of the operating costs of the Center based on the number of individuals from their County in attendance. During 2017, Champaign County contributed \$356,630 for operations of the Center. Financial information may be obtained by writing to the Central Ohio Youth Center, 18100 State Route 4, Marysville, Ohio 43040.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 17 - Jointly Governed Organizations (continued)

B. Champaign County Family and Children First Council

The Champaign County Family and Children First Council was established under Section 121.37 of the Ohio Revised Code to provide help to families seeking government services. These services are provided through coordination, collaboration, and cooperation of parents and of public and private agencies who foster and develop resources which minimize barriers and enable families to build on their strengths to enhance their quality of life. Council membership is set by State statute and includes the Chairman of the Board of County Commissioners, or their designee. Appropriations are adopted by the Champaign County Budget Commission and the Champaign County Auditor serves as the fiscal agent. During 2017, Champaign County contributed \$30,264 to the Champaign County Family and Children First Council. Financial information may be obtained by writing to the Champaign County Family and Children First Council, 2200 South U.S. Highway 68, Urbana, Ohio 43078.

C. Fairways Regional Council of Governments

The County is a participant in the Fairways Regional Council of Governments, a jointly governed organization between Champaign and Madison Counties. The Council is established under Section 167 of the Ohio Revised Code and the purpose is to provide supported living services and family support services for individuals with developmental disabilities and their families. The Council is governed by a three member board of directors consisting of the superintendents of the Board of Developmental Disabilities of each county. During 2017, Champaign County made no payments to the Fairways Regional Council of Governments. Financial information may be obtained by writing to the Fairways Regional Council of Governments, 245 Valley Road, Xenia, Ohio 45385.

D. Champaign Countywide Public Safety Communications System Council of Governments

Champaign County and the City of Urbana entered into an agreement to create a regional council of governments to operate an enhanced 9-1-1 system. Champaign County serves as fiscal agent. During 2017, Champaign County contributed \$12,750 to the Champaign Countywide Public Safety Communications System Council of Governments. Financial information may be obtained by writing to the Champaign Countywide Public Safety Communications System Council of Governments, 1512 South U.S. Highway 68, Suite A100, Urbana, Ohio 43078.

E. North Central Ohio Solid Waste Management District

Champaign County participates in a multi-county solid waste district along with Allen, Hardin, Madison, Shelby, and Union Counties. The Board of Directors consists of County Commissioners from each county. Initial funding for the District was contributed by each county based on each county's population as compared to the total of all participating counties' populations. In 1994, the District became self-supporting and does not anticipate having to rely on future support coming from funds given to the District by the six participating counties. Allen County serves as fiscal agent for the District. Financial information may be obtained by writing to the North Central Ohio Solid Waste Management District, 815 Shawnee Road, Suite D, Lima, Ohio 45805.

Note 18 - Insurance Pools

A. County Risk Sharing Authority, Inc.

The County Risk Sharing Authority, Inc. (CORSA), is a jointly governed organization among various counties in Ohio. CORSA was formed as an Ohio not-for-profit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA.

Each member county has one vote on all matters requiring a vote to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the Board of Trustees. No county may have more than one representative on the Board of Trustees at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

B. County Commissioners Association of Ohio Service Corporation

The County participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The County Commissioners Association of Ohio Service Corporation (CCAOSC) was established through the County Commissioners' Association of Ohio (CCAO) as an insurance purchasing pool.

A group executive committee is responsible for calculating annual rate contributions and rebates, approving the selection of a third party administrator, reviewing and approving proposed third party fees, fees for risk management services and general management fees, determining ongoing eligibility of each participant, and performing any other acts and functions which may be delegated to it by the participants. The group executive committee consists of nine members. Two members are the president and the treasurer of the CCAOSC; the remaining seven members are representatives of the participants. These seven members are elected for the ensuing year by the participants at a meeting held in December of each year. No participant can have more than one member on the group executive committee in any year and each elected member shall be a county commissioner.

C. County Employee Benefits Consortium of Ohio, Inc.

The County participates with the County Employee Benefits Consortium of Ohio, Inc. (CEBCO), an Ohio not-for-profit corporation with membership open to Ohio political subdivisions to collectively pool resources to purchase employee benefits. The County pays, on a monthly basis, the annual actuarially determined funding rate. Components of the funding rate include the claims fund contribution, incurred but not reported claims, a claims contingency reserve fund, as well as the fixed cost of the consortium. The business and affairs of the consortium are managed by a board of not less than nine or more than fifteen directors that exercise all powers of the consortium. Two thirds of the directors are County Commissioners of the member Counties and one third are employees of member Counties. Each member of the consortium is entitled to one vote. At all times, one director is required to be a member of the board of directors of the CCAO and another is required to be a board member of the County Risk Sharing Authority, Inc.

Champaign County
Notes to the Basic Financial Statements
For the Year Ended December 31, 2017

Note 19 - Contingent Liabilities

The County has received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several other claims and lawsuits are pending against the County. In the opinion of the County Prosecuting Attorney, any potential liability would not have a material adverse effect on the financial statements.

Note 20 – Subsequent Event

In November 2018, the voters approved a renewal of 1.0 mills and an increase of 1.0 mills to provide funds for the support of Champaign County Children Services and the care, protection, and placement of children who are abused, neglected or dependent. The levy will commence in 2019, first due in 2020 and will continue for 5 years.

CHAMPAIGN COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Passed Through to Subrecipients	Expenditures
U.S. DEPARTMENT OF AGRICULTURE				
<i>(Passed through Ohio Department of Job and Family Services)</i>				
SNAP Cluster:				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	G-1617-11-5494	10.561		\$ 118,043
	G-1819-11-5721			148,097
Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program and SNAP Cluster				<u>266,140</u>
Total U.S. Department of Agriculture				<u>266,140</u>
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
<i>(Passed through Ohio Development Services Agency)</i>				
Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii	B-F-15-1AK-1	14.228		309
	B-F-16-1AK-1			103,000
	B-C-15-1AK-1			233,301
Total Community Development Block Grants/State's Program and Non-Entitlement Grants in Hawaii				<u>336,610</u>
Home Investment Partnerships Program	B-C-15-1AK-2	14.239		94,556
Total U.S. Department of Housing and Urban Development				<u>431,166</u>
U.S. DEPARTMENT OF LABOR				
<i>(Passed through Ohio Department of Job and Family Services and Area 7 Workforce Development Board)</i>				
WIA Cluster:				
WIAO Adult Program	N/A	17.258		42,987
WIOA Dislocated Worker Formula Grants	N/A	17.278		41,242
Total WIA Cluster				<u>84,229</u>
Employment Service Cluster:				
Employment Service/Wagner-Peyser Funded Activities and Total Employment Cluster	N/A	17.207		3,000
Total U.S. Department of Labor				<u>87,229</u>
U.S. DEPARTMENT OF TRANSPORTATION				
<i>(Passed through Ohio Department of Transportation)</i>				
Highway Planning and Construction Cluster:				
Highway Planning and Construction	100544	20.205		1,207,921
	103470			9,885
Total Highway Planning and Construction and Highway Planning and Construction Cluster				<u>1,217,806</u>
Formula Grants for Rural Areas	RPTF-4095-050-171	20.509		168,727
	RPTF-0095-050-171			7,439
Total Formula Grants for Rural Areas				<u>176,166</u>
Federal Transit Cluster:				
Bus and Bus Facilities Formula Program and Total Federal Transit Cluster	095-BABF-17-0500	20.526		97,325
Total U.S. Department of Transportation				<u>1,491,297</u>
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
<i>(Passed through Ohio Department of Aging and Area Agency on Aging, Planning & Service Area (PSA) 2)</i>				
Aging Cluster:				
Special Programs for the Aging, Title III, Part B, Grants for Supportive Services and Senior Centers and Total Aging Cluster	FY17	93.044		31,117
<i>(Passed through Ohio Department of Job and Family Services)</i>				
Promoting Safe and Stable Families	G-1617-11-5494	93.556		17,769
	G-1819-11-5721			27,240
Total Promoting Safe and Stable Families				<u>45,009</u>
TANF Cluster:				
Temporary Assistance for Needy Families	G-1617-11-5494	93.558		90,560
	G-1819-11-5721			105,143
Total Temporary Assistance for Needy Families and TANF Cluster				<u>195,703</u>
Child Support Enforcement	G-1617-11-5494	93.563		203,345
	G-1819-11-5721			195,375
Total Child Support Enforcement				<u>398,720</u>
CCDF Cluster:				
Child Care and Development Block Grant	G-1617-11-5494	93.575		31,048
	G-1819-11-5721			25,063
Total Child Care and Development Block Grant and CCDF Cluster				<u>56,111</u>
Stephanie Tubbs Jones Child Welfare Services Program	G-1617-11-5494	93.645		34,006
	G-1819-11-5721			19,754
Total Stephanie Tubbs Jones Child Welfare Services Program				<u>53,760</u>
Foster Care Title IV-E	G-1617-11-5494	93.658		144,515
	G-1819-11-5721			206,150
Total Foster Care Title IV-E				<u>350,665</u>
Adoption Assistance	G-1617-11-5494	93.659		61,117
	G-1819-11-5721			79,982
Total Adoption Assistance				<u>141,099</u>
John H. Chafee Foster Care Program for Successful Transition to Adulthood	G-1617-11-5494	93.674		2,864

CHAMPAIGN COUNTY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
FOR THE YEAR ENDED DECEMBER 31, 2017

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Passed Through to Subrecipients	Expenditures
Social Services Block Grant:				
<i>(Passed through Ohio Department of Job and Family Services)</i>				
Social Services Block Grant	G-1617-11-5494	93.667		258,684
	G-1819-11-5721			<u>192,955</u>
Total Social Services Block Grant passed through Ohio Dept. of JFS				<u>451,639</u>
<i>(Passed through Ohio Department of Developmental Disabilities)</i>				
Social Services Block Grant	N/A	93.667		23,047
Total Social Services Block Grant				<u>474,686</u>
Medicaid Cluster:				
<i>(Passed through Ohio Department of Job and Family Services)</i>				
Medical Assistance Program	G-1617-11-5494	93.778		168,325
	G-1819-11-5721			<u>165,566</u>
Total Medical Assistance Program passed through Ohio Dept. of JFS				<u>333,891</u>
<i>(Passed through Ohio Department of Developmental Disabilities)</i>				
Medical Assistance Program	N/A	93.778		41,157
Total Medical Assistance Program and Medicaid Cluster				<u>375,048</u>
Total U.S. Department of Health & Human Services				<u>2,124,782</u>
U.S. DEPARTMENT OF HOMELAND SECURITY				
<i>(Passed through Ohio Department of Public Safety)</i>				
Emergency Management Performance Grants	EMC-2016-EP-00003-S01	97.042		16,265
	EMC-2017-EP-00006-S01			<u>18,352</u>
Total Emergency Management Performance Grants				<u>34,617</u>
Total U.S. Department of Homeland Security				<u>34,617</u>
Total Federal Financial Assistance			\$ -	<u>\$ 4,435,231</u>

The accompanying notes to this schedule are an integral part of the schedule.

CHAMPAIGN COUNTY

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
2 CFR 200.510(b)(6)
FOR THE YEAR ENDED DECEMBER 31, 2017

NOTE A – BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Champaign County (the County's) under programs of the federal government for the year ended December 31, 2017. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position or changes in net position of the County.

NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D – MATCHING REQUIREMENTS

Certain federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

NOTE E - TRANSFERS BETWEEN FEDERAL PROGRAMS

During fiscal year 2017, the County made allowable transfers of \$315,313 from the Temporary Assistance for Needy Families (TANF) (93.558) program to the Social Services Block Grant (SSBG) (93.667) program. The Schedule shows the County spent approximately \$195,703 on the TANF program. The amount reported for the TANF program on the Schedule excludes the amount transferred to the SSBG program. The amount transferred to the SSBG program is included as SSBG expenditures when disbursed. The following table shows the gross amount drawn for the TANF program during fiscal year 2017 and the amount transferred to the Social Services Block Grant program.

Temporary Assistance for Needy Families	\$ 511,016
Transfer to Social Services Block Grant	<u>(315,313)</u>
Total Temporary Assistance for Needy Families	<u>\$ 195,703</u>

NOTE F – PRIOR YEAR PROGRAM EXPENDITURE ADJUSTMENTS

During the calendar year, the County Board of Developmental Disabilities received a settlement payment for the 2012 and 2013 Cost reports from the Ohio Department of Developmental Disabilities for the Medicaid Program (CFDA 93.778) in the amount of \$243 and \$1,310, respectively. The Cost Report Settlement payment was for settlement of the difference between the statewide payment rate and the rate calculated based upon actual expenditures for Medicaid services. This revenue is not listed on the County's Schedule of Expenditures of Federal Awards since the underlying expenses occurred in the prior reporting periods.

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Honorable Board of County Commissioners
Honorable County Auditor
Honorable County Treasurer
Champaign County
1512 South U.S. Highway 68, Suite B300
Urbana, Ohio 43078

To the Board of County Commissioners, County Auditor, and County Treasurer:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Champaign County, (the County) as of and for the year ended December 31, 2017, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated January 11, 2019, wherein we noted the County uses a special purpose framework other than generally accepted accounting principles.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings that we consider a material weakness. We consider finding 2017-002 to be a material weakness.

Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2017-001 and 2017-002.

County's Response to Findings

The County's responses to the findings identified in our audit are described in the accompanying schedule of findings and / or corrective action plan. We did not subject the County's responses to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.



Dave Yost
Auditor of State
Columbus, Ohio

January 11, 2019



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Honorable Board of County Commissioners
Honorable County Auditor
Honorable County Treasurer
Champaign County
1512 South U.S. Highway 68, Suite B300
Urbana, Ohio 43078

To the Board of County Commissioners, County Auditor, and County Treasurer:

Report on Compliance for each Major Federal Program

We have audited Champaign County's (the County) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect each of Champaign County's major federal programs for the year ended December 31, 2017. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the County's compliance for each of the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on each of the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Opinion on each Major Federal Program

In our opinion, Champaign County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect each of its major federal programs for the year ended December 31, 2017.

Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.



Dave Yost
Auditor of State
Columbus, Ohio

January 11, 2019

CHAMPAIGN COUNTY
SCHEDULE OF FINDINGS
2 C.F.R. § 200.515
DECEMBER 31, 2017

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	Yes
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 C.F.R. § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	SNAP Cluster Highway Planning and Construction Cluster CFDA #93.563 - Child Support Enforcement
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 C.F.R. § 200.520?	No

**2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

FINDING NUMBER 2017-001

Noncompliance

Annual Financial Reporting

Ohio Rev. Code § 117.38 states, in part, each public office, other than a state agency, shall file a financial report for each fiscal year. The auditor of state may prescribe forms by rule or may issue guidelines, or both, for such reports. If the auditor of state has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Administrative Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Admin. Code § 117-2-03(B) requires the County to prepare its financial report in accordance with generally accepted accounting principles. The County prepared its financial statements in accordance with the cash basis of accounting. The accompanying financial statements and notes omitted assets, liabilities, deferred inflows/outflows, equities, and disclosures that, while material, cannot be determined at this time. The County can be fined and various other administrative remedies may be taken against the County for its failure to file the required financial report.

The County should prepare its annual report in accordance with the above requirements to improve financial reporting and accountability for all users.

Officials' Response:

See Corrective Action Plan

FINDING NUMBER 2017-002

Noncompliance and Material Weakness

Financial Reporting

Ohio Rev. Code § 5705.42 states, in part, that when the state or any department, division, agency, authority or unit thereof makes a grant or loan of money to any political subdivision of this state to aid in paying the cost of any program, activity, or function of such subdivision, the amount is deemed appropriated and shall be recorded by the subdivision. In addition, Auditor of State (AOS) Bulletin 2000-008 indicates that when a local government enters into an on-behalf-of program agreement with another local government of the State, whereby the local government or its residents are the beneficiaries under the agreement, the cash value benefit of the program received under the agreement should be recorded as memorandum receipts and disbursements in the year on-behalf-of disbursements are made.

In our audit engagement letter, as required by AU-Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs .A14 & .A16.

**FINDING NUMBER 2017-002
(Continued)**

The Champaign County Engineer entered into an agreement with the Ohio Department of Transportation (ODOT) for a grant for a road resurfacing project. Federal grant funds, in the amount of \$1,207,921, related to the construction phase of the project were paid directly to the vendor by ODOT. The County did not record the receipts and disbursements or budget for the activity in their accounting system, which resulted in understated intergovernmental receipts and public works disbursements in governmental activities and the Motor Vehicle License Gas Tax fund.

Additionally, the following errors were identified in the classifications of net position:

- Net position restricted for other purposes was overstated by \$3,934,060;
- Net position restricted for health was overstated by \$217,913;
- Net position restricted for public works was understated by \$4,227,412;
- Net position restricted for children's services was understated by \$59,637; and
- Unrestricted net position was overstated by \$135,076.

The accompanying financial statements have been adjusted to correct the above misstatements. In addition, we also identified additional misstatements ranging from \$5,869 to \$41,187, which we have brought to the County's attention.

Failure to record financial activity in the accounting records and financial statements may impact the users' understanding of the financial operations, the County's ability to make sound financial decisions or comply with budgetary law.

To improve financial reporting, the County should establish procedures to provide for accurate and complete recording of financial activity in the accounting records and financial statements to assist in the effective management and reporting of financial resources.

Officials' Response:

See Corrective Action Plan

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

Champaign County Commissioners

COMMISSIONERS

BOB E. CORBETT
STEVEN R. HESS
DAVID E. FAULKNER



CLERK/ADMINISTRATOR

ANDREA MILLICE

1512 SOUTH U.S. HIGHWAY 68

SUITE A100
URBANA, OHIO 43078
(937) 484-1611

RECEPTIONIST/BOOKKEEPER

ROBIN FERRYMAN

SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

2 CFR 200.511(b)
December 31, 2017

Finding Number	Finding Summary	Status	Additional Information
2016-001	Ohio Rev. Code Section 117.38 and Ohio Admin. Code Section 117-2-03(B)- Failure to file GAAP Report	Not corrected	Repeated as Finding 2017-001 The failure to file GAAP financial reports is a purposeful decision based on the prohibitive cost of the process. There is no planned corrective action at this time.

Karen T. Bailey

Champaign County Auditor

1512 S. Hwy. 68, Suite 8300 • Urbana, Ohio 43078
Phone: 937-484-1600 • Fax: 937-484-1626
<http://champaignoh.ddti.net>



CORRECTIVE ACTION PLAN
2 CFR § 200.511(c)
December 31, 2017

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-001	The failure to file GAAP financial reports is due to the unavailability of such reports. . The county has purposely made a decision not to compile the reports based on the prohibitive cost of the process. There is no planned corrective action at this time.	N/A	Karen Bailey

"Proudly serving the citizens of Champaign County"

Champaign County Engineer

428 Beech Street
Urbana, Ohio 43078

Stephen E. McCall P.E., P.S.
County Engineer

937-653-4848
937-653-3172fax

Remit to Address
P.O. Box 669

CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) December 31, 2017

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2017-002	Send documentation to the County Auditor when a direct payment approval request has been sent to the Ohio Department of Transportation. The federal pass through income was established for the project in 2017 budget. We will contact the State Auditor to establish any further guidelines that are necessary.	1-31-19	Stephen McCall

Mike Knotts
Superintendent
937-653-3187x980

<http://engineer.co.champaign.oh.us>
Email : engineer@co.champaign.oh.us

OHIO AUDITOR OF STATE
KEITH FABER



CHAMPAIGN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
FEBRUARY 5, 2019**