













COMPREHENSIVE ANNUAL FINANCIAL REPORT YEAR ENDED DECEMBER 31, 2018



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City Council City of Moraine 4200 Dryden Road Moraine, Ohio 45439

We have reviewed the *Independent Auditors' Report* of the City of Moraine, Montgomery County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2018 through December 31, 2018. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Moraine is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

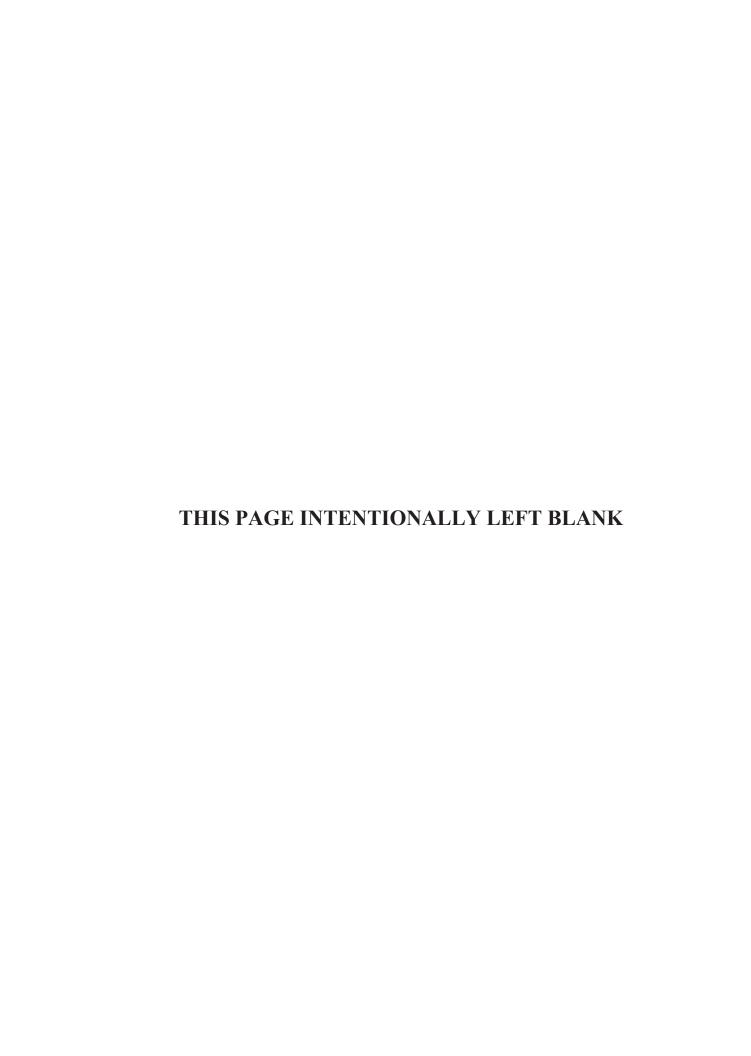
August 2, 2019

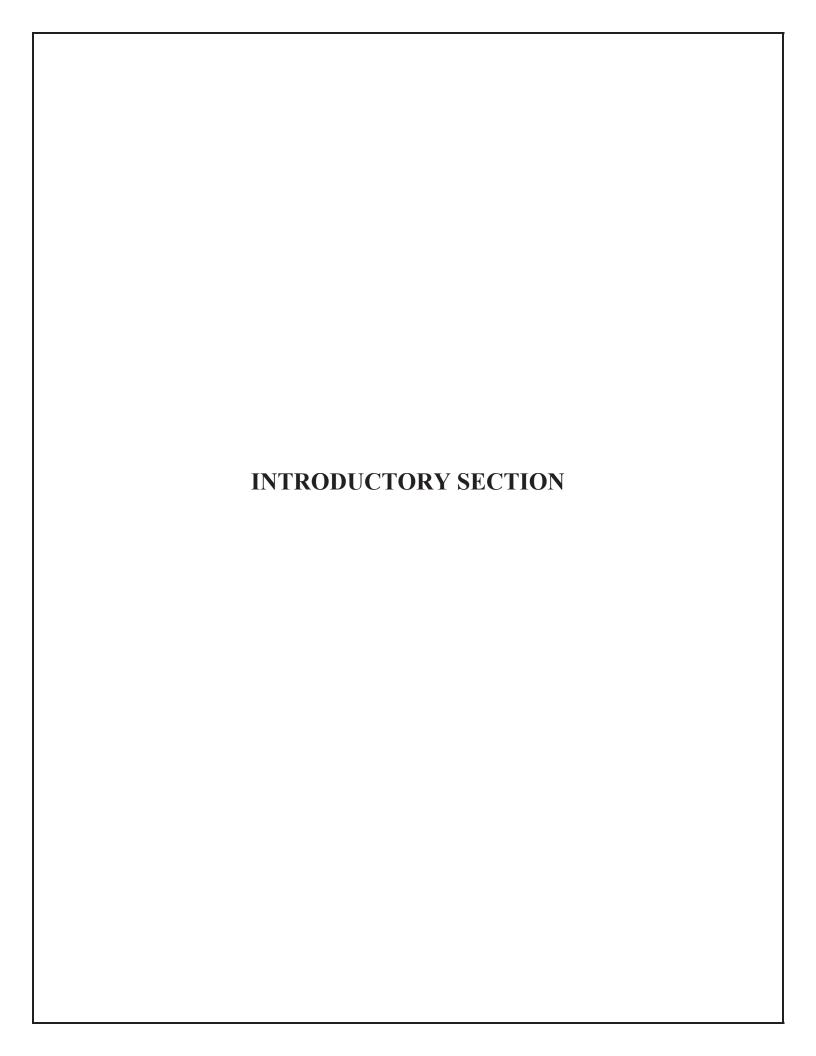


### CITY OF MORAINE, OHIO COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

**Issued by:** Finance Department

**Don Buczek Finance Director** 





### CITY OF MORAINE, OHIO COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

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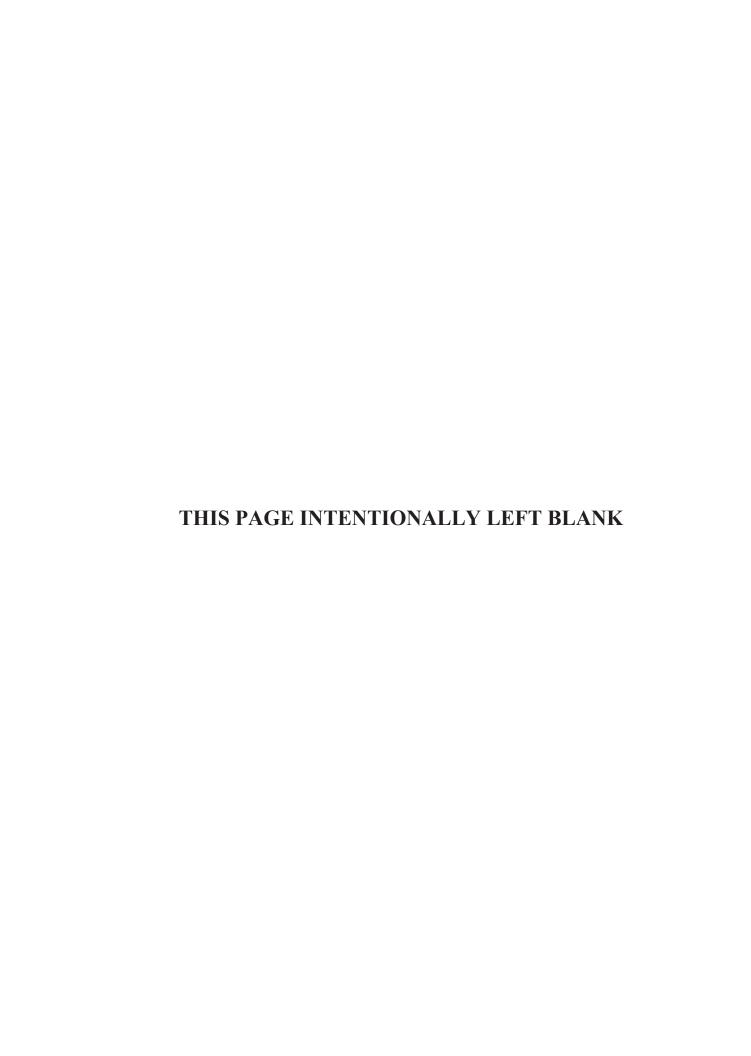
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June 24, 2019

Honorable Mayor, Chairman of the Finance Committee, Council Members and Citizens of the City of Moraine, Ohio:

The Comprehensive Annual Financial Report of the City of Moraine, Ohio, for the fiscal year ended December 31, 2018, is hereby submitted. Responsibility for both the accuracy of the data, and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data are accurate in all material respects and are reported in a manner designed to present fairly the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial activities have been included.

Clark, Schaefer, Hackett & Co., under contract with the Office of the Auditor of State of Ohio, studies the City's system of internal control, conducts such tests that are necessary under the circumstances and renders an opinion based upon the statements when taken in whole. The City has again received an unmodified opinion from the independent auditors that the financial statements are presented fairly. The opinion letter is included in the Financial Section of this report.

Generally Accepted Accounting Principles require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the independent auditors' report.

### **City Profile**

The City provides the following services: public safety (police and fire), highways and streets, sanitation (refuse collection on a contractual basis), parks and recreation, public improvements, planning and zoning, and general administrative services. This report includes all the funds of the City of Moraine and all of its component units, which make up the financial reporting entity for the City. Component units are legally separate entities for which the City is financially responsible. At December 31, 2018 the City had no component units.

Five other local governmental entities overlap the City's boundaries: Montgomery County, West Carrollton City School District, Kettering City School District, Jefferson Township Local School District, and Miami Valley Regional Transit Authority. These organizations do not meet the reporting entity criteria of governmental generally accepted accounting principles and, therefore, are not included in the City's financial report.

### HISTORY AND BACKGROUND

Moraine is located in the heart of the Miami Valley, to the southwest of the Dayton, Ohio metropolitan area. Though the region has been predominantly dependent upon manufacturing, automobile manufacturing most recently, the area is now trending towards a diversification of industries. The City currently occupies a land area of approximately 9.5 square miles, maintains 54 miles of road and serves a population of approximately 6,300 individuals.

In February 1953, residents voted to detach from the Village of Kettering and formed the Township of Moraine. The Township grew to Village status in July, 1957 and on May 12, 1965, had the distinction of attaining the status of a full-fledged City. The original City Charter was presented in 1966 and at that time a Home Rule Charter was adopted along with the Council-Manager form of city government. Under this form of government, policy-making and legislative authority are vested in an elected council consisting of the Mayor and six council members. Four of the council members are elected based upon geographic wards and the remaining two are elected on a non-partisan basis, meaning they represent the entire City rather than specific geographical areas within the City's boundaries. The Mayor is elected separately on a non-partisan basis. The Mayor and City Council are responsible for passing resolutions and ordinances, adopting and amending the capital and operating budgets and for appointing various committee members. The City Manager of Moraine is charged with carrying out the policies and ordinances of City Council, overseeing day-to-day operations of the City and for appointing the department heads, with general responsibilities for the Economic Development and Health, Safety and Culture components of the City's vision.

### ECONOMIC CONDITION AND OUTLOOK

### **Local Economy**

2018 welcomed an era of several new commercial structures for the City. Dryden Road has experienced an increase in commercial structures including office space by Wright Mulch and the large facilities being erected by the Ohio Department of Transportation – both on former Delphi industrial ground.

When considering the new MedVet's hospital in 2017, the R&J facility, and the recent demo and upgrades by Ernst Metal Technologies, the Dryden Road Corridor is being infused with new life. These efforts along with additional business investment will carry forward the positive trends for the foreseeable future.

Additional new structures include investment by Oakwood Landscaping and the Circle K store along Dorothy Lane and Springboro Pike. Reinvestment and relocation activity was also key in 2018, with Shook Construction renovating and locating their Corporate headquarters to the former RSM building, and Friends Office refurbishing the former Staples on Dorothy Lane.

The above activity encouraged several million dollars in new investment and secured over 100 new jobs. When considering the continued commitment by Fuyao, DMAX, and Fidelity Health just to name a few, the City experienced new and available job growth nearing 400.

Looking into 2019 and beyond, we have several very exciting and regionally impactful projects. Tyler Technologies will initiate an investment expected to exceed \$10 million, doubling their corporate square footage and adding 225 new jobs over the next couple of years. Kroger will also be aggressively developing a new Kroger Marketplace which will replace the current store along Springboro Pike. The new facility will more than double the current building, adding a significant number of employees and offering an array of additional services including new retail and a fueling center.

On the City beatification front, we completed another gateway sign and landscaping project with the new digital message display at the corner of Springboro Pike and Dixie. We are proud to share that with the support of our business community and fundraising initiatives, the project was completed through the Moraine Foundation.

### **Long Term Financial Planning**

Financial planning for Moraine is a dynamic interactive effort of the community, small and large business and industry, social and cultural service organizations, and municipal government. These dynamics are best demonstrated by the willingness of Moraine residents to involve themselves to support both City service and long-term capital investment.

During 2018, the City continued to see the positive effects of the temporary half percent income tax rate increase passed by Moraine residents in July 2014. This single action by Moraine residents, coupled together with the continued growth of Moraine businesses and regional economic recovery and improvements, has led to notable improvements in the City's financial numbers and cash balances. City income tax receipt collections for 2018 decreased by 0.15% over the previous year but continued to exceed \$18.8 million in annual receipts on a cash basis. Consistent income tax receipts resulted in the General Fund unencumbered cash balance exceeding \$12.2 million at the end of 2018, the highest it's been since 2008. In comparison to past years, the General Fund's unencumbered cash balance increased by 14% over the previous year, and has more than doubled since December 31, 2015. The unencumbered cash balance for all funds in total City-wide also saw a 12% increase over the previous year and a 57% increase in comparison to the end of 2015.

The City coordinates public improvements of all City related entities through adoption of a Capital Improvement Plan (CIP). The goal is to improve service to the community by adopting a CIP that is compatible with the City's financial condition and will fund capital improvements at a realistic level. The CIP consists of a five-year plan of capital expenditures for all City projects. The CIP is prepared fully every two years and amended, as necessary, in other years. The amendment process ensures continuity in projects and funding.

In addition to the annual budget preparations and the Capital Improvement Fund budget preparations, in 2015 the City Manager and Finance Director met with all department heads and completed Long Range Financial Planning for the City, looking at current and long-range capital improvement requirements and operational mandates for the City. This plan was in turn presented to and reviewed by the City Council. In 2018, the five-year plan was revised, and the needs and requirements of the City were again reviewed by the City Manager, Finance Director, and Department Heads, and incorporated into the 2018 budget where possible. The City's future revenues and how expenses should be allocated was also discussed and presented to Council for review.

### ACCOUNTING SYSTEM AND BUDGETARY CONTROL

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the City are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the valuation of costs and benefits requires estimates and judgments by management.

### **Budgetary Controls**

Budgetary control is maintained by a yearly appropriation and the encumbrance of appropriate balances with purchase orders before their release to vendors. Purchase orders that exceed appropriated balances are not released until additional appropriations are made available. Open encumbrances are reported as reservations of fund balance at year-end. Activities of the General Fund, Special Revenue Funds, the Debt Service Fund and the Capital Improvement Funds are included in the annual appropriated budget. For more detailed budget information, please see the Notes to the Required Supplementary Information included in this report.

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Moraine for its comprehensive annual financial report for the year ended December 31, 2017. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, a governmental unit must publish an informative and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is applicable to one year only. The City of Moraine has received a Certificate of Achievement for the last 32 consecutive years (fiscal years ended 1986-2017). We believe our current report will also conform to the Certificate of Achievement program requirements and we are submitting it to GFOA to determine its eligibility for another Certificate.

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. I would like to express my appreciation to all members of the Finance Department. I would also like to thank Richard Sexton for his leadership of the Finance Department during 2018 and congratulate him on his retirement in 2019.

I should also thank the Mayor, members of City Council, the City Manager and Department and Division heads for their interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Don Buczek

Finance Director

### CITY COUNCIL

Elaine Allison, Mayor

Jim McGuire, Council Member (At Large) (deceased 3-26-18)

Don Burchett, Council Member (At Large) (appointed 4-19-18)

Ora Allen, Council Member (At Large)

Randy Daugherty, Council Member (Ward 1)

Teri Murphy, Council Member (Ward 2)

Shirley Whitt, Council Member (Ward 3)

Jeanette Marcus, Council Member (Ward 4)

### **APPOINTED OFFICIALS**

David Hicks, City Manager (moved to special advisor to the City Manager 6-4-18/retired 7-1-18)

Bryan Chodkowski, City manager (appointed 6-4-18/resigned 3-14-19)

Michael Davis, Acting City Manager (appointed 3-18-19)

Robert Portune, Law Director (moved to Assistant Law Director 10-25-18)

Martina Dillon, Law Director (appointed 10-25-18)

Don Buczek, Finance Director (appointed 2-18-19)

Richard G. Sexton, Finance Director

(moved to special advisor to the Finance Director 2-18-19/retired 4-26-19)

Diane Werbrich, Clerk of Council

### **DEPARTMENT OF FINANCE STAFF**

Richard G. Sexton, Finance Director (moved to special advisor to the Finance Director 2-18-19/retired 4-26-19)

Don Buczek, Finance Director (appointed 2-18-19)

Lora L. Perry, Deputy Finance Director

Stephanie L. Violette, Income Tax Administrator

Sherry L. Bosse, Financial Assistant (retired 2-2-18)

Paula G. Cox, Financial Assistant

Penny C. Tincher, Financial Assistant

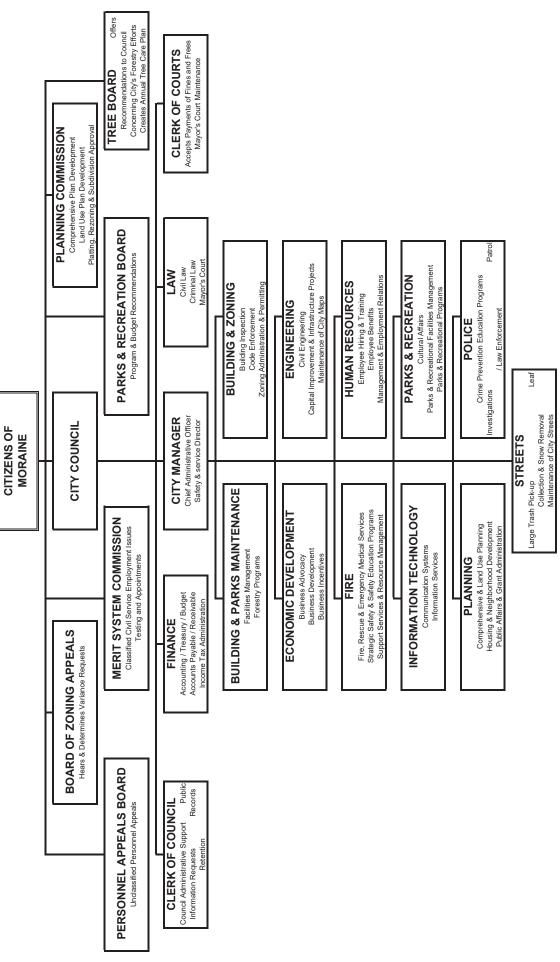
Richard Hisey, Financial Assistant

Sheri Thatcher, Finance Clerk

Marissa Adkins, Finance Clerk

Briana Thomas, Finance Clerk (resigned 7-6-18)

# Organization of the City of Moraine





Government Finance Officers Association

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

### City of Moraine Ohio

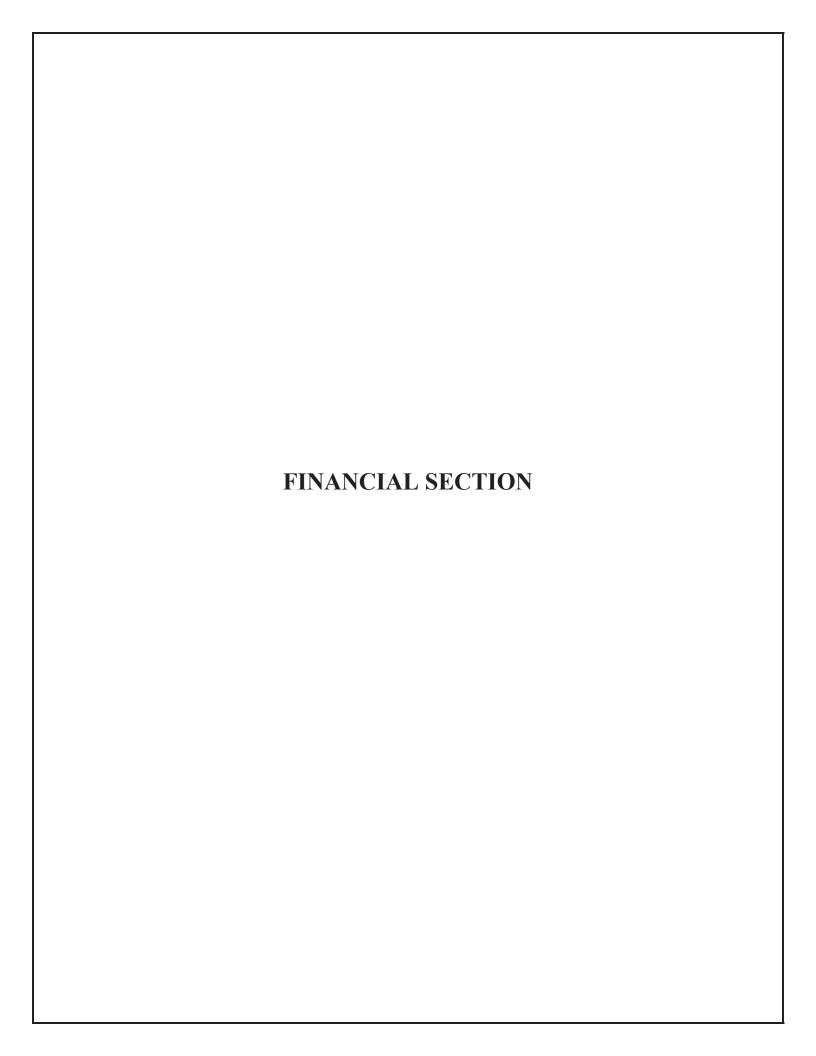
For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**December 31, 2017** 

Christopher P. Morrill

Executive Director/CEO

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### **INDEPENDENT AUDITORS' REPORT**

City Council City of Moraine, Ohio 4200 Dryden Road Moraine, Ohio 45439

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Moraine, Ohio (the City), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Moraine, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Change in Accounting Principle**

As discussed in Note 3 to the financial statements, during the year ended December 31, 2018, the City adopted Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pensions*. Our opinions are not modified with respect to this matter.

### **Other Matters**

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules and the required pension and OPEB schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying combining statements, individual fund schedules, introductory section and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining statements and individual fund schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining statements and individual fund schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2019 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 24, 2019 THIS PAGE INTENTIONALLY LEFT BLANK

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

The discussion and analysis of the City of Moraine, Ohio's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

### **Financial Highlights**

Key financial highlights for the year ended December 31, 2018 are as follows:

- Total net position decreased by \$439,386 which represents a 3.8% decrease from the beginning of 2018. A decrease of \$443,459 was reported in governmental activities and an increase of \$4,073 was reported in business-type activities.
- Total assets of governmental activities at December 31, 2018 increased by \$2.3 million from those reported one year prior due primarily to the increase in capital assets (current year additions exceeding depreciation expense) due to roadway projects underway within the City. Total liabilities of the governmental activities decreased by \$1.3 million due to the decreases in the net pension liability being more than the increase in bond anticipation notes payable during the year.
- Overall, the net position of the City's business-type activities increased by \$4,073. The increase was less than the increase reported for 2017 as investment earnings decreased slightly for 2018 compared with the prior year due to the decrease in the fair value of the City's investments.
- The \$11.7 million unassigned ending fund balance reported in the General Fund represents 83.7% of the total expenditures, transfers excluded, reported in the General Fund for 2018 compared with 82.6% in the prior year.

### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City of Moraine, Ohio as a financial whole. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregated view of the City's finances and a longer-term view of those statements. Major fund financial statements provide the next level of detail. For governmental funds, these financial statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

### Reporting the City as a Whole

Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2018?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, and deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

These two statements report the City's net position and change in that position. This change informs the reader whether the City's financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the reader of these financial statements should take into account non-financial factors that also impact the City's financial well being. Some of these factors include the City's local economy, tax base and the condition of its capital assets. In the Statement of Net Position and the Statement of Activities, the financial information of the City is divided into two kinds of activities:

- Governmental Activities Most of the City's services are reported here including public safety (police and fire), highways and streets, sanitation (refuse collection on a contractual basis), parks and recreation, public improvements, planning and zoning, and general administrative services.
- Business-Type Activities The City's only business-type activity is the Moraine Loan Program. Interest on the principal loaned makes up the charges for this service. The intent of this operation is to have return of principal and interest to cover the cost of the program.

### Reporting the City's Most Significant Funds

### Fund Financial Statements

Fund financial reports provide detailed information about each major fund. The major funds of the City include the General, Capital Improvement, Street Construction and Maintenance, and Vance Darroch Capital funds. The City uses many funds to account for a multitude of financial transactions. However, the focus of the fund financial statements is on the City's most significant funds, and therefore only the major funds are presented in separate columns. All other funds are combined into one column for reporting purposes.

### Governmental Funds

Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

### **Proprietary Funds**

When the City charges citizens for the services it provides, with the intent of recouping operating costs, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

### Fiduciary Funds

The financial activity of custodial funds, for which the City acts as the fiscal agent, is reported separately in the Statement of Assets and Liabilities. This financial activity is excluded from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring the assets reported in these funds are used for their intended purposes.

### The City as a Whole

Recall that the Statement of Net Position provides the perspective of the City as a whole. In the case of the City of Moraine, Ohio, assets and deferred outflows of resources exceeded its liabilities and deferred inflows of resources by a total of \$11.2 million at December 31, 2018.

Table 1 provides a summary of the City's net position for 2018 compared to 2017.

Table 1 Net Position

	Governmental Activities		Business-Type	e Activities	Total		
		Restated				Restated	
	2018	<u>2017</u>	2018	2017	2018	<u>2017</u>	
Current and Other Assets	\$ 27,162,997	26,811,149	627,329	623,256	27,790,326	27,434,405	
Capital Assets	28,584,611	26,664,265	<u>-</u>	_	28,584,611	26,664,265	
Total Assets	55,747,608	53,475,414	627,329	623,256	56,374,937	54,098,670	
Deferred Outflows of Resources	4,759,494	5,871,695			4,759,494	5,871,695	
Current and Other Liabilities	5,246,901	4,102,890	-	-	5,246,901	4,102,890	
Long-Term Liabilities:							
Net Pension and OPEB Liabilities	31,670,054	33,508,270	_	-	31,670,054	33,508,270	
Other Amounts	9,035,666	9,642,723		<u> </u>	9,035,666	9,642,723	
Total Liabilities	45,952,621	47,253,883			45,952,621	47,253,883	
Deferred Inflows of Resources	3,934,785	1,030,071			3,934,785	1,030,071	
Net Position:							
Net Investment in							
Capital Assets	23,477,119	23,229,306	-	-	23,477,119	23,229,306	
Restricted	4,610,216	4,646,860	-	-	4,610,216	4,646,860	
Unrestricted	(17,467,639)	(16,813,011)	627,329	623,256	(16,840,310)	(16,189,755)	
Total Net Position	\$ 10,619,696	11,063,155	627,329	623,256	11,247,025	11,686,411	

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions – an amendment of GASB Statement 27". For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting the net pension asset and deferred outflows related to pension and OPEB.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability or net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension systems and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability (asset) and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2 Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the pension system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability, not accounted for as deferred inflows or deferred outflows.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

As a result of implementing GASB 75, The City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation had the effect of restating net position of the City's governmental activities at December 31, 2017, from \$24,024,470 to \$11,063,155.

As displayed in Table 1, total governmental net position of the City decreased by \$443,459 from 2017 to 2018. The \$1.2 million increase in total assets and deferred outflows of resources was less than the \$1.6 million increase in total liabilities and deferred inflows of resources. The increase in assets and deferred outflows of resources was due primarily to the \$1.9 million increase in capital assets (deprecation expense exceeding current year additions) being larger than the \$1.1 million decrease in deferred outflows related to pension and OPEB plans. The City has a significant development project underway which has increased the construction in progress reported for the current year. The increase in total liabilities and deferred inflows of resources resulted from the issuance of and additional \$1.2 million in bond anticipation notes during the year as well as increases in the amount reported at December 31, 2018 for deferred inflows of resources related to pension and OPEB plans. The additional bond anticipation notes were issued to finance the previously mentioned development project.

The deficit in unrestricted net position reported at the end of 2018 was \$17.5 million, due recognition of the City's proportionate share of net pension and OPEB liabilities. If the components of the net pension and OPEB liabilities are excluded, the City's unrestricted net position would be a positive \$12.7 million. We feel this important to mention as the management of the City has no control over the management of the State-wide retirement systems or the benefits offered; both of which control the net pension and OPEB liabilities which significantly impacts the City's financial statements.

Table 2 shows the changes in the governmental and business-type net position for the year ended December 31, 2018 compared with the prior year.

Table 2 Changes in Net Position

		Business-						
		Governmental Activities		Type Activities		Total		
		2018	2017	2018	<u>2017</u>	2018	2017	
Program Revenues:								
Charges for services	\$	864,259	1,017,355	-	-	864,259	1,017,355	
Operating grants and contributions		660,005	785,363	-	-	660,005	785,363	
Capital grants and contributions	_	852,922	<u> </u>			852,922		
Total Program Revneues		2,377,186	1,802,718			2,377,186	1,802,718	
General Revenues:								
Income taxes		18,523,503	18,308,167	-	-	18,523,503	18,308,167	
Property and other taxes		656,533	557,585	-	-	656,533	557,585	
Payment in lieu of taxes		361,767	344,578	-	-	361,767	344,578	
Shared revenues		112,795	98,415	-	-	112,795	98,415	
Investment earnings		145,493	86,551	4,073	4,524	149,566	91,075	
Miscellaneous	_	497,912	448,249			497,912	448,249	
Total General Revenues		20,298,003	19,843,545	4,073	4,524	20,302,076	19,848,069	
Total Revenues		22,675,189	21,646,263	4,073	4,524	22,679,262	21,650,787	
							(continued)	

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

Table 2 Changes in Net Position (Continued)

			Busine	ess-		
	Governmental Activities		Type Activities		Tot	tal
	2018	2017	2018	2017	2018	2017
Expenses:						
General government	4,695,726	4,443,362	-	-	4,695,726	4,443,362
Public Safety	10,536,238	9,586,317	-	-	10,536,238	9,586,317
Highways & Streets	5,233,382	5,018,019	-	-	5,233,382	5,018,019
Sanitation	305,834	548,760	-	-	305,834	548,760
Culture & Recreation	1,256,262	1,425,957	-	-	1,256,262	1,425,957
Economic Development	628,761	552,724	-	-	628,761	552,724
Health & Welfare	177,446	178,685	-	-	177,446	178,685
Interest and Fiscal Expense	284,999	384,004			284,999	384,004
Total Expenses	23,118,648	22,137,828			23,118,648	22,137,828
Change in net position	(443,459)	(491,565)	4,073	4,524	(439,386)	(487,041)
Net Position - Beginning, Restated	11,063,155	N/A	623,256	618,732	11,686,411	N/A
Net Position - Ending	\$ 10,619,696	11,063,155	627,329	623,256	11,247,025	11,686,411

The information necessary to restate the 2017 beginning balance and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$62,286 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contribution to the plans. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$1,114,144. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Total 2018 program expenses under GASB 68	\$ 23,118,648
OPEB expense under GASB 75	(1,114,144)
2018 contractually required OPEB contributions	 22,325
Adjusted 2018 program expenses	22,026,829
Total 2017 program expenses under GASB 45	 22,137,828
Decrease in program expenses not related to OPEB	\$ (110,999)

As noted above, the total expenses of the governmental activities reported for 2018 were \$110,999 (0.5 percent) less than those reported for 2017 when the impact of implementing GASB 75 was eliminated. Overall salary increases for employees of 2.0 percent account were reported for all functions that have personnel services recorded. In addition to the additional expense for OPEB noted above, the pension expense reported for the current year, as calculated under the provisions of GASB Statement No. 68, was \$785,315 less than that recorded in the prior year based on the information reported by the State-wide pension systems. Combined, the OPEB expense and the decrease in pension expense resulted in an additional \$328,829 of expenses being added to the City's financial statements for 2018.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

As noted in table 2, the City's municipal income tax revenue, which represents 81.7 percent of the total revenue received for the year, increased slightly over the income tax revenue amount reported for 2017 due to continued economic improvement within the City. Property taxes and payments in lieu of taxes also increased due to the increased property valuation within the City. Capital grants also increased due to the grants received for improvements to State Route 741 as well as for the purchase of fire equipment. Charges for services decreased due to the continued erosion of the EMS charges for services paid by insurance companies and Medicaid. Operating grants decreased as well due to constrictions within the shared taxes with the State of Ohio, primarily the local government assistance program.

### Governmental Activities

Table 3 shows the expenses of each functional area and the net cost of each functional area financed with general revenue for 2018 and 2017. Please recall that while 2018 expenses have OPEB expense included, 2017 expenses do not, as discussed above.

Table 3
Governmental Activities

	Total Cost of Services			Program		Net Cost of Services			
	2018	2017		2018	2017		2018		2017
General Government	\$ 4,695,726	\$ 4,443	362	\$ 300,596	\$ 438,2	71 5	4,395,130	\$	4,005,091
Public Safety	10,536,238	9,586	317	477,687	451,0	34	10,058,551		9,135,233
Highways and Streets	5,233,382	5,018	019	1,329,688	636,6	17	3,903,694		4,381,402
Sanitation	305,834	548	760	-	3	32	305,834		548,378
Culture and Recreation	1,256,262	1,425	957	225,791	234,6	55	1,030,471		1,191,292
Economic Development	628,761	552	724	43,424	41,6	99	585,337		511,025
All Others	462,445	562	689				462,445		562,689
	\$ 23,118,648	\$ 22,137	828	\$ 2,377,186	\$ 1,802,7	18 5	\$ 20,741,462	\$	20,335,110

As indicated by Table 3, the City is spending the vast majority (88.5 percent) of its resources on public safety, highways and streets and general government activities. While the expenses of the police and fire departments total approximately \$10.5 million, only \$477,687 of program revenue is generated to cover department expenses. The remaining \$10.0 million of expenses must be covered by general revenues collected by the City, principally municipal income taxes. General government functions, principally legislation and administration, comprise approximately \$4.7 million of the total governmental expenses. Court costs and fees generated by licenses and permits financed \$300,596 of the general government functional expenses while the remaining \$4.4 million comes from general revenue sources. Increase in capital grants received from the State of Ohio and the federal government compared with the prior year accounts for the decrease in the net cost related to highways and streets maintenance reported for 2018.

### The City's Funds

Information about the City's major governmental funds begins after the Statement of Activities. These funds are reported using the modified accrual basis of accounting. Governmental funds had total revenues of \$22.7 million and expenditures of \$23.5 million. During 2018, the net change in fund balance of the governmental funds was a decrease of \$632,166 resulting in an ending total fund balance of \$17.1 million. While capital assets are included in the Statement of Net Position, expenditures are recognized in the fund statements thereby reducing the amount of resources available for future spending. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

The City's General Fund realized an increase of approximately \$1.3 million in fund balance during 2018. The General Fund is the primary fund that finances government services to citizens. While the revenues of the General Fund for 2018 where consistent with those reported for the prior year, the 2018 expenditures reported where 7.2 percent more than those reported in 2017. Transfers to other funds also increased \$480,285 over those transferred in 2017. Combined, the increased expenditures and other financing uses, reduced the change in fund balance from \$2.6 million reported for 2017 to \$1.3 million reported for the current year. During the year employees were given a 2.0 percent pay increase and the cost of healthcare benefits for employees increased as well which account for the majority of the increase in expenditures.

At December 31, 2018 the ending unassigned fund balance of the General Fund was \$11.7 million; an 8.6 percent increase from the unassigned fund balance reported at December 31, 2017 and represents 83.7 percent of total General Fund expenditures, excluding transfers, reported for 2018.

The City separately reports three other governmental funds as major funds, one of which is a special revenue fund and other two are capital project funds. The Capital Improvement fund reported a decrease in fund balance of \$286,631 which was anticipated in the capital planning due to significant projects undertaken during 2018. Grant revenues increased for 2018 compared to 2017 and helped offset the 44.3 percent increase in capital outlay expenditures reported by the fund in 2018 compared with the prior year. The revenue and expenditures of the Street Construction and Maintenance Fund were consistent with the prior year, which resulted in a slight increase in fund balance for 2018 due to an increase in the transfer from the General Fund. The Vance Darroch Capital fund was created in 2017 to account for the expenditures related to certain infrastructure improvements in development areas in the City. The City issued an additional \$1.2 million in bond anticipation notes during the year, bringing the total bond anticipation notes total to \$3.8 million, to finance these infrastructure improvements.

### **General Fund Budgeting Highlights**

The City's budget is adopted on a fund basis. Before the budget is adopted, the City Manager and Finance Director review the budgets of each department within the General Fund with City Council. City Council then adopts the annual appropriations budget at the personal services, other operating expenditures, and capital expenditures level for each department within each fund (legal level of control). Management may reallocate appropriations below the legal level, but modifications to the legal level must be approved by Council in advance.

General Fund revenues at the beginning of the year were estimated at \$21.7 million and increased slightly during the year. Actual revenues for the year totaled \$20.3 million compared with final anticipated revenues being \$21.7 million. The variance in actual versus anticipated income tax revenues resulted from the City anticipating a greater growth in revenues based on the increase realized in the prior year. On a budgetary basis, actual revenues received during 2018 were 0.2 percent higher than those received in 2017. Decreases in charges for services as well as licenses and permits offset the increases in other revenue categories.

The expenditures, excluding transfers, for the General Fund were estimated at \$15.6 million at the beginning of the year and increased only \$189,974 during the year. Actual budgetary expenditures for the year were nearly \$2.5 million less than final budgetary estimates due to management's continued efforts to control spending and lower than expected spending levels, especially the public safety and general government functions.

Actual ending budgetary fund balance at December 31, 2018 was \$12.2 million compared to the \$9.4 million anticipated in the final 2018 budget.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (Unaudited)

#### **Capital Assets**

At the end of fiscal year 2018, the City had a total of \$68.2 million invested in capital assets less accumulated depreciation of \$39.6 million resulting in a net investment in capital assets of \$28.6 million. Major capital asset additions for 2018, included recording the addition to construction in progress of \$2.8 million related to infrastructure projects, completion of recreational projects totaling \$470,927, \$170,893 for the purchase of five police cruisers, and \$167,081 for a medic unit. Depreciation expense for 2018 was \$1.7 million, resulting in the overall increase in the value of the City's capital assets reported at December 31, 2018.

Table 4 shows 2018 balances compared to those of 2017:

Table 4
Capital Assets at Year-End
(Net of Depreciation)

	Governmental Activities					
	2018	2017				
Land	\$ 11,039,638	10,967,884				
Construction in progress	2,845,029	499,051				
Building and improvements	3,533,063	3,757,976				
Equipment	2,619,475	2,224,181				
Infrastructure	8,547,406	9,215,173				
Total	\$ 28,584,611	26,664,265				

Additional information on the City's capital assets can be found in Note 6 to the basic financial statements.

#### **Debt Administration**

At December 31, 2018, the City had the following outstanding long-term obligations: \$4.9 million of general obligation bonds; \$921,803 associated with five Ohio Public Works Commission (OPWC) loans; and \$130,557 of capital lease obligations.

During the year, received \$62,407 in loans from the OPWC to complete the improvements to East River Road. Also during the year, the City issued \$3.8 million in one-year BANs which were used to refinance the BANs issued in 2017 as well as provide additional financing for the infrastructure improvements within the Vance Darroch development area. Total principal payments made during the year amounted to \$205,000 related to general obligation bonds, \$61,859 related to OPWC loans, and \$62,050 related to capital leases.

See Notes 11 through 14 of the notes to the basic financial statements for more detailed information on the debt and other long-term obligations of the City.

#### **Contacting the City's Finance Department**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, please contact the Finance Director at City of Moraine, Ohio, 4200 Dryden Road, Moraine, Ohio 45439.

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### CITY OF MORAINE, OHIO STATEMENT OF NET POSITION DECEMBER 31, 2018

	G	overnmental Activities		siness-Type Activities		Total
ASSETS	Ф	20.026.654	Φ.	(27.22)	ф	21.762.002
Equity in Pooled Cash and Investments	\$	20,936,654	\$	627,329	\$	21,563,983
Cash in Segregated Accounts		104,301		-		104,301
Receivables:		2 ((2 777				2 ((2 777
Income Tax		2,663,777		-		2,663,777
Property Tax		590,115		-		590,115
Payment in Lieu of Taxes		417,555		-		417,555
Accounts		491,240		-		491,240
Intergovernmental		608,277		-		608,277
Loans		1,085,000		-		1,085,000
Inventories		187,074		-		187,074
Prepaids		79,004		-		79,004
Non Depreciable Assets		13,884,667		-		13,884,667
Depreciable Capital Assets, Net of		4.4.600.044				
Accumulated Depreciation		14,699,944				14,699,944
Total Assets		55,747,608		627,329		56,374,937
DEFERRED OUTFLOWS OF RESOURCES						
Deferred Charge on Refunding		282,118		_		282,118
Pension and OPEB		4,477,376		_		4,477,376
<b>Total Deferred Ouflows of Resources</b>	-	4,759,494	-			4,759,494
LIADH ITIEC		, ,	-			
LIABILITIES		(24.0/2				(24.0(2
Accounts Payable		624,962		-		624,962
Salaries and Benefits Payable		542,995		-		542,995
Matured Compensated Absences Payable		110,058		-		110,058
Accrued Interest Payable		74,287		-		74,287
Insurance Claims Payable		119,599		-		119,599
Bond Anticipation Notes Payable		3,775,000		-		3,775,000
Long-Term Liabilities:		520 520				520 520
Due Within One Year		520,538		-		520,538
Due In More Than One Year:		0.515.100				0.515.100
Other Long-Term Liabilities		8,515,128		-		8,515,128
Net OPEB Liability		14,544,563		-		14,544,563
Net Pension Liability		17,125,491				17,125,491
Total Liabilities		45,952,621				45,952,621
DEFERRED INFLOWS OF RESOURCES						
Property Taxes		562,323		_		562,323
Payments in Lieu of Property Taxes		417,300		-		417,300
Pension and OPEB		2,955,162		_		2,955,162
<b>Total Deferred Inflows of Resources</b>	•	3,934,785		-		3,934,785
NET POSITION						
Net Investment in Capital Assets		23,477,119				23,477,119
Restricted for:		23,477,117		_		23,477,117
Capital Projects		1,721,638				1,721,638
Streets and Highways		922,106		_		922,106
Judiciary Programs		171,143		-		
Debt Service		· ·		-		171,143
		144,656		-		144,656
Economic Development		1,207,387		-		1,207,387
Cemetery Operations		149,795		_		149,795
Law Enforcement Programs		293,491		627.220		293,491
Unrestricted Total Not Position	\$	(17,467,639)	\$	627,329	\$	(16,840,310)
Total Net Position	<b>D</b>	10,619,696	Ф	627,329	<b>D</b>	11,247,025

CITY OF MORAINE, OHIO

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

ue ition		Total	\$ (4,395,130)	(10,058,551)	(3,903,694)	(305,834)	(1,030,471)	(585,337)	(177,446)	(284.999)	(20,741,462)		-	(20,741,462)		18,523,503		472,982	/6,013	76,013	31,525	361,767	112,795	497,912	149,566	20,302,076	(439,386)		\$ 11,247,025
Net (Expense) Revenue and Changes in Net Position	Business-Type	Activities	€	1		•	1	1	1	1	1		1			1				•	•	•	1	•	4,073	4,073	4,073		\$ 627,329
Ne and 0	Governmental	Activities	\$ (4,395,130)	(10,058,551)	(3,903,694)	(305,834)	(1,030,471)	(585,337)	(177,446)	(284,999)	(20,741,462)		I	(20,741,462)		18,523,503	000	472,982	/6,013	/6,013	31,525	361,767	112,795	497,912	145,493	20,298,003	(443,459)		\$ 10,619,696
	Capital Grants and	Contributions	· S	71,114	781,808	•	1	1	1	1	852,922		1	\$ 852,922															
Program Revenues	Operating Grants and	Contributions		19,459	547,880	•	49,242	43,424	1	1	660,005		1	\$ 660,005													sition	pe	
Program	Charges	for Services	\$ 300,596	387,114		•	176,549	•	1	ı	864,259		ı	\$ 864,259	nues		c Levied for	nrposes .	nsions	10ns		Payments in Lieu of Taxes	Shared Revenues (unrestricted)	us Receipts	Earnings	l Revenues	Change in Net Position	Net Position - Beginning, Restated	Ending
		Expenses	\$ 4,695,726	10,536,238	5,233,382	305,834	1,256,262	628,761	177,446	284,999	23,118,648		1	\$23,118,648	General Revenu	Income Tax	Property Tax Levied for	General Purposes	Police Pensions	Fire Pensions	Other Taxes	Payments in	Shared Reve	Miscellaneous Receipts	Investment Earnings	Total General Revenues		Net Position -	Net Position - Ending
		FUNCTIONS/PROGRAMS	General Government	Public Safety	Highways and Streets	Sanitation	Culture and Recreation	Economic Development	Health and Welfare	Debt Service Interest and Fiscal Expense	Total Governmental Activities	Business Type Activities	Loan Program Total Ducinoss Type Activities	Total															

See accompanying notes to the basic financial statements.

CITY OF MORAINE, OHIO BALANCE SHEET GOVERNMENTAL FUNDS **DECEMBER 31, 2018** 

		Major Gover				
			Street	Vance	Other	Total
	General	Capital	Construction &	Darroch	Governmental	Governmental
	Fund	Improvement	Maintenance	Capital	Funds	Funds
ASSETS						
Equity in Pooled Cash and Investments	\$ 12,682,882	\$ 1,611,375	\$ 141,411	\$ 1,729,191	\$ 2,656,107	\$ 18,820,966
Cash in Segregated Accounts	103,648	453	-	-	200	104,301
Receivables:	2 ((2 777					2 ((2 777
Income Tax	2,663,777	-	-	-	1/12 902	2,663,777 590,115
Property Tax Payment in Lieu of Tax	446,223	-	-	-	143,892 417,555	417,555
Accounts	475,740	-	-	-	417,333	475,740
Intergovernmental	44,532	340,789	194,566	_	28,390	608,277
Loans		540,705	174,500	_	1,085,000	1,085,000
Inventories	11,363	_	77,240	_	-	88,603
Prepaids	79,004	_	_	_	_	79,004
Total Assets	\$ 16,507,169	\$ 1,952,617	\$ 413,217	\$ 1,729,191	\$ 4,331,144	\$ 24,933,338
LIABILITIES						
Accounts Payable	\$ 106,629	\$ 230,979	\$ 1,351	\$ 273,803	\$ 318	\$ 613,080
Salaries and Benefits Payable	350,114	-	78,040	-	111,343	539,497
Matured Compensated Absences Payable	110,058	-	-	-	-	110,058
Bond Anticipation Notes Payable	-	-	-	3,775,000	-	3,775,000
Accrued Interest Payable				56,625		56,625
Total Liabilities	566,801	230,979	79,391	4,105,428	111,661	5,094,260
DEFERRED INFLOWS OF RESOURCES						
Property Taxes	425,187	-	-	-	137,136	562,323
Payments in Lieu of Taxes	-	-	-	-	417,300	417,300
Unavailable for:						
Income Taxes	1,072,957	-	-	-	-	1,072,957
Delinquent Property Taxes	21,036	-	-	-	6,756	27,792
Intergovernmental	38,098	-	161,909	-	24,159	224,166
Other Sources	445,005		161,000	<u> </u>	255	445,260
<b>Total Deferred Inflows of Resources</b>	2,002,283		161,909	·	585,606	2,749,798
FUND BALANCE						
Nonspendable for:	11.262		77.240			00.603
Materials and Supplies Inventory	11,363	-	77,240	-	-	88,603
Prepaid Items Long-term Receivable	79,004	-	-	-	57,000	79,004 57,000
Restricted for:	-	-	-	-	37,000	37,000
Law Enforcement	_	_	_	_	293,491	293,491
Judiciary Programs	_	_	_	_	171,143	171,143
Cemetery Services	-	-	-	-	149,795	149,795
Debt Service	-	-	-	-	162,318	162,318
Street Repair and Maintenance	-	-	94,677	-	900,637	995,314
Economic Development	-	-	-	-	788,228	788,228
Committed for:						
Capital Projects	-	1,721,638	-	-	-	1,721,638
Economic Development	-	-	-	-	1,150,387	1,150,387
Assigned for:	1 460 210					1 460 210
Subsequent Appropriations	1,469,310	-	-	-	-	1,469,310
Unpaid Obligations Recreation Services	425,611 245,813	-	-	-	-	425,611 245,813
Unassigned	11,706,984	-	- -	(2,376,237)	(39,122)	9,291,625
Total Fund Balance	13,938,085	1,721,638	171,917	(2,376,237)	3,633,877	17,089,280
Total Liabilities, Deferred Inflows of	10,700,000	1,721,000	1/1,/1/	(2,570,257)	2,033,011	1,,000,200
Resources and Fund Balances	\$ 16,507,169	\$ 1,952,617	\$ 413,217	\$ 1,729,191	\$ 4,331,144	\$ 24,933,338

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total Governmental Fund Balances	\$	17,089,280
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		28,584,611
Property and other taxes Shared revenues and grants Charges for services and other sources 4	72,957 27,792 24,166 45,260	1 770 175
Total		1,770,175
Deferred outflows of resources from loss on refunding is amortized over the life of the bonds and are not reported in the funds.		282,118
Internal service funds are used by management to charge the costs of providing insurance as well as central services to the individual funds. The assets, liabilities, and deferred outflows and inflows of resources of the internal service funds are included in governmental activities in the statement of net position.		1,599,036
Compensated absences payable (2,5: General obligations bonds payable (4,8: Premium on bonds (4: Capital lease obligation (1:	17,662) 57,211) 55,000) 69,963) 30,557) 21,803)	(8,952,196)
Net OPEB liability (14,3) Net pension liability (16,8)	99,375 86,516) 96,367) 69,820)	
Total		(29,753,328)
Governmental Activities' Net Position	\$	10,619,696

### CITY OF MORAINE, OHIO STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE YEAR ENDED DECEMBER 31, 2018

		Major Gover	nmental Funds			
			Street	Vance	Other	Total
	General	Capital	Construction &	Darroch	Governmental	Governmental
	Fund	Improvement	Maintenance	Capital	Funds	Funds
REVENUES	1 0110			Сиртии	1 01100	1 41145
Taxes:						
Income	\$ 18,495,136	\$ -	\$ -	\$ -	\$ -	\$ 18,495,136
Property	475,071	_	_	_	152,786	627,857
Other	31,525	_	_	_	132,700	31,525
Payment in Lieu of Taxes	51,525	_	_	_	363,131	363,131
Shared Revenues	106,394	_	440,760		64,313	611,467
Intergovernmental Grants	48,672	1,035,010	440,700	_	43,424	1,127,106
Licenses and Permits	78,520	1,033,010	-	-	75,727	78,520
Charges for Services	520,667	-	-	-	6,750	78,320 527,417
e	,	6.540	-	-	,	
Fines	201,375	6,549	1.022	-	37,404	245,328
Investment Earnings	126,718	-	1,033	24.615	17,742	145,493
Miscellaneous	342,312	1.041.770	35,326	34,615	10,688	422,941
Total Revenues	20,426,390	1,041,559	477,119	34,615	696,238	22,675,921
EXPENDITURES						
Current:						
General Government	4,185,762	_	_	_	1,762	4,187,524
Public Safety	7,801,314	_	_	_	995,730	8,797,044
Highways and Streets	273,797	-	2,083,402	_	126,449	2,483,648
Sanitation	305,834	-	2,065,402	-	120,449	305,834
	,	-	-	-	323,286	
Economic Development Health and Welfare	233,584 158,033	-	-	-	323,200	556,870
	,	-	-	-	-	158,033
Culture and Recreation Debt service:	1,033,548	-	-	-	-	1,033,548
		122 000			205.000	229 000
Principal	-	123,909	-	106.225	205,000	328,909
Interest	-	6,605	-	106,225	188,288	301,118
Capital Outlays:		106.510				406 740
General Government	-	496,542	-	-	-	496,542
Public Safety	-	630,401	-	1.045.066	-	630,401
Highways and Streets	-	1,874,238	-	1,847,866	-	3,722,104
Culture and Recreation		508,902				508,902
Total Expenditures	13,991,872	3,640,597	2,083,402	1,954,091	1,840,515	23,510,477
Excess (Deficiency) of Revenues	C 424 510	(2.500.020)	(1, (0,(,202)	(1.010.476)	(1.144.077)	(024.556)
Over (Under) Expenditures	6,434,518	(2,599,038)	(1,606,283)	(1,919,476)	(1,144,277)	(834,556)
OTHER FINANCING						
SOURCES (USES)						
Transfers In		2,250,000	1,635,000		1,420,285	5,305,285
Transfers Out	(5,305,285)	2,230,000	1,033,000	-	1,420,263	, ,
		-	-	-	-	(5,305,285)
Sale of Capital Assets Issuance of Loan	139,983	62.407	-	-	-	139,983
	(5.1(5.202)	62,407	1 625 000		1,420,285	62,407
<b>Total Other Financing Sources (Uses)</b>	(5,165,302)	2,312,407	1,635,000		1,420,285	202,390
Net Change in Fund Balance	1,269,216	(286,631)	28,717	(1,919,476)	276,008	(632,166)
Fund Balance - Beginning	12,668,869	2,008,269	143,200	(456,761)	3,357,869	17,721,446
Fund Balance - Ending	\$ 13,938,085	\$ 1,721,638	\$ 171,917	\$ (2,376,237)	\$ 3,633,877	\$ 17,089,280
O .						

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

Net Change in Fund Balance - Total Governmental Funds		\$ (632,166)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However in the statement of activities, the costs of those assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Capital outlay Depreciation	3,629,267 (1,691,392)	
Book value of disposed capital assets	(17,529)	
Total		1,920,346
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net position. Also, governmental funds report the effect of premiums or discounts when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities:  OPWC loan proceeds General obligation bond payment Capital lease payment OPWC loan payment Amortization of deferred charge on refunding (amount does not include refunding transaction) Amortization of premium (amount does not include refunding transaction)	(62,407) 205,000 62,050 61,859 (17,632) 32,689	
Total	- ,	281,559
Takamala amina Garda ana and banana ana aka ahara ahara ahara ahara aka ing disikiraka ing disikiraka ing disikiraka		
Internal service funds are used by management to charge the cost of certain activities to individual funds.  The net revenue (expense) of the internal service funds is reported with governmental activities.		(116,596)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, rather these revenues are reported as as deferred inflow of resources. On the statement of activities, these amounts are revenues.		(123,186)
Some items reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.  These activities consist of:		
Decrease in accrued interest payable	1,062	
Decrease in compensated absences payable	317,876	
Total		318,938
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.  Pensions  OPEB	1,486,470 22,325	
Total		1,508,795
Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension and OPEB expense in the statement of activities.  Pensions OPEB	(2,501,271) (1,099,878)	
Total		 (3,601,149)
Change in Net Position of Governmental Activities		\$ (443,459)

### CITY OF MORAINE, OHIO STATEMENT OF FUND NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

	Enterprise Fund					
	Mo	raine Loan Program	Internal Service Funds			
ASSETS						
Current Assets						
Equity in Pooled Cash and Investments Receivables:	\$	627,329	\$	2,115,688		
Accounts		_		15,500		
Inventories				98,471		
<b>Total Assets</b>		627,329		2,229,659		
Deferred Outflows of Resources				70.001		
Pension and OPEB				78,001		
<b>Total Deferred Outflows of Resources</b>			78,001			
LIABILITIES						
Current Liabilities						
Accounts Payable		-		11,882		
Salaries and Benefits Payable		-		3,498		
Compensated Absences Payable		-		6,960		
Insurance Claims Payable		_		119,599		
Total Current Liabilities				141,939		
Long-Term Liabilities						
Compensated Absences Payable		-		94,172		
Net Pension Liability		-		229,124		
Net OPEB Liability		-		158,047		
Total Long-Term Liabilities				481,343		
<b>Total Liabilities</b>				623,282		
Deferred Inflows of Resources						
Pension and OPEB				85,342		
<b>Total Deferred Inflows of Resources</b>				85,342		
NET POSITION						
Unrestricted		627,329		1,599,036		
<b>Total Net Position</b>	\$	627,329	\$	1,599,036		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Enterp	orise Fund			
		ine Loan	Internal Service Funds		
	Pro	ogram	Ser	vice Funds	
Operating Revenues					
Charges for Services	\$	-	\$	2,632,341	
Miscellaneous		-		41,059	
<b>Total Operating Revenues</b>		-		2,673,400	
Operating Expenses					
Personal Services		_		381,826	
Contractual Services		_		412,611	
Supplies and Materials		_		264,909	
Claims and Judgements		_		1,745,961	
<b>Total Operating Expenses</b>		_		2,805,307	
Operating Loss				(131,907)	
Non-Operating Revenues					
Investment earnings		4,073		15,311	
<b>Total Non-Operating Revenues</b>		4,073		15,311	
Change in Net Position		4,073		(116,596)	
Total Net Position - Beginning, Restated		623,256		1,715,632	
Total Net Position - Ending	\$	627,329	\$	1,599,036	

### CITY OF MORAINE, OHIO STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2018

	Morai	rise Fund ne Loan gram	Internal Service Funds		
Cash Flows From Operating Activities	110	gram	- 50	TVICC TUIIGS	
Cash received for interfund services	\$		\$	2,632,341	
Miscellaneous receipts & reimbursements	Φ	_	Ψ	25,559	
Cash paid to employees for services		_		(325,518)	
Cash paid to suppliers for goods or services		_		(659,853)	
Cash paid for insurance claims		-		(1,768,583)	
Net cash used by operating activities				(96,054)	
ivet cash used by operating activities				(90,034)	
Cash Flows From Investing Activities					
Investment earnings		4,073		15,311	
Net cash provided by investing activities		4,073		15,311	
Net Change		4,073		(80,743)	
Equity in Pooled Cash and Investments Beginning of Year		623,256		2,196,431	
Equity in Pooled Cash and Investments End of Year	\$	627,329	\$	2,115,688	
Reconciliation of Operating Loss to Net Cash Used by Operating Activities					
Operating loss	\$	_	\$	(131,907)	
Adjustments to reconcile operating income				( - ) )	
to net cash used by operating activities:					
Increase in accounts receivable		_		(15,500)	
Decrease in inventories		_		15,461	
Decrease in deferred outflows of resources		_		89,721	
Increase in accounts payable		_		2,206	
Increase in salaries and benefits payable		_		215	
Decrease in insurance claims payable		_		(22,622)	
Increase in compensated absences payable		_		10,010	
Decrease in net pension liabilities		_		(131,577)	
Increase in net OPEB liabilities		_		5,070	
Increase in deferred inflows of resources		-		82,869	
Net cash used by operating activities	\$		\$	(96,054)	

### **CITY OF MORAINE, OHIO**STATEMENT OF ASSETS AND LIABILITIES FIDUCIARY FUNDS DECEMBER 31, 2018

	Age	ncy Funds
ASSETS		
Equity in Pooled Cash and Investments	\$	43,170
Cash in Segregated Accounts		12,315
Total Assets	\$	55,485
LIABILITIES		
Deposits	\$	43,170
Due to Other Governments		4,949
Escrow Bonds and Deposits		7,366
Total Liabilities	*	

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 1 – DESCRIPTION OF CITY AND REPORTING ENTITY:**

The City of Moraine (the "City") is a home rule municipal corporation organized under the laws of the State of Ohio, which operates under its own Charter. The current Charter was adopted in 1966 and has subsequently been amended. As provided in the Charter, the City operates under a Council/Manager form of government. The City was incorporated in 1958 and gained City status in 1965.

#### Reporting Entity

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds and departments which provide the following services: public safety (police and fire), highways and streets, sanitation (refuse collection on a contractual basis), parks and recreation, public improvements, planning and zoning, and general administrative services.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing body and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City approves the budget, the issuance of debt or the levying of taxes. The City currently has no component units.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:

The financial statements of the City of Moraine have been prepared in conformity with generally accepted accounting principles (GAAP) applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

#### **Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements that provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

therefore clearly identifiable to a particular function. Program revenues include charges paid by a recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business-type activity is self-financing or draws from the general revenues of the City.

#### **Fund Financial Statements**

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### **Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets and deferred outflows of resources are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities and deferred inflows of resources are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources compared to liabilities and deferred inflows of resources is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - This fund is the operating fund of the City and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio and the Charter of the City.

<u>Capital Improvement Fund</u> – This fund is used to account for the financial resources to be used for the acquisition or construction of major capital facilities or equipment (other than those financed by proprietary funds).

<u>Street Construction and Maintenance Fund</u> – This fund is used to account for the City's share of the gasoline and motor vehicle gasoline taxes which is restricted to the construction and maintenance of the City's transportation infrastructure.

<u>Vance Darroch Capital Fund</u> – This fund accounts for the construction cost related to installation of infrastructure improvements within the Vance Darroch development area.

The other governmental funds of the City account for grants and other resources, whose use is restricted or committed to a particular purpose.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### Proprietary Fund Types

The proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> – Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The City has one enterprise fund, the Moraine Loan Program fund, which accounts for home improvement and business loans offered to residents and businesses located within the City.

<u>Internal Service Funds</u> – An internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City has three internal service funds. They are the City Garage Fund used to account for the cost of servicing the vehicles and maintenance equipment of City departments, the Health Insurance Program Fund used to accumulate and account for monies for the payment of health insurance costs for the employees of City departments and the Insurance Reserve Fund used to account for monies to cover legal services related to lawsuits and other expenditures where reimbursement is received from the general insurance carrier.

#### Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Agency funds are purely custodial (assets equal liabilities) and thus do not involve measurement of results of operations. The City's fiduciary funds include agency funds only and account for undistributed receipts of the Moraine Mayor's Court and miscellaneous deposits received by the City.

#### **Measurement Focus**

#### Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operations of the City are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources along with current liabilities and deferred inflows of resources are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances report the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources along with all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. The

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

statement of revenues, expenses and changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows or resources and in the presentation of expenses versus expenditures.

#### Revenues – Exchange and Non-exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the City is thirty-one days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income tax, property tax and payments in lieu of taxes, grants, entitlements and donations. On an accrual basis, revenue from income tax is recognized in the fiscal year in which the tax imposed takes place and revenue from property tax is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements and matching requirements. Timing requirements specify the year when the resources are required to be used or the fiscal year when use is first permitted. Matching requirements specify how the City must provide local resources and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: income tax, state-levied locally shared taxes (including local government assistance, gasoline tax and vehicle license tax), EMS and other charges for services, and intergovernmental grants.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position may report a separate category for deferred outflows of resources. Deferred outflows of resources represent consumption of net position that applies to a future period and will not be recognized as an outflow of resources until then. For the City, deferred outflows of resources are reported on the government-wide statement for deferred charges on refunding and for pension and other post-employment benefit (OPEB) plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its acquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained further in Notes 7 and 8.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

In addition to liabilities, the statement of net position may report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of property taxes, pension and OPEB plans, and unavailable revenue. Property taxes and payments in lieu of property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which are levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes income taxes, delinquent property taxes, shared taxes, intergovernmental grants, and various charges for services. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB plans are reported on the full accrual statements of net position and are further explained in Notes 7 and 8.

#### Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are recorded when the related fund liability is incurred, if measurable. Allocation of costs, such as depreciation and amortization, are not recognized in governmental funds.

#### Equity in Pooled Cash and Investments

To improve cash management, cash received by the City is pooled. Money for all funds, except the Health Insurance Program Fund, is maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pooled bank account is presented as "equity in pooled cash and investments" on the financial statements.

During 2018, the City invested in STAROhio. STAROhio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79, "Certain External Investment Pools and Pool Participants". The City measures their investment in STAROhio at the net asset value (NAV) per share provided by STAROhio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

Investments with an original maturity of three months or less at the time of purchase, and investments of the cash management pool are reported as cash equivalents on the financial statements. Investments are reported at fair value. For the City's investments in STAROhio and open-end mutual funds, fair value is determined by the share price. There are no limitations or restrictions on withdrawals from these investments due to redemption notice periods, liquidity fees, or redemption gates. STAROhio does require notice to be given 24 hours in advance for all deposits or withdrawals exceeding \$25 million. STAROhio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the STAROhio investors will be combined for these purposes.

Interest income is distributed to the funds according to ordinance and statutory requirements. Interest revenue reported in the statement of activities for 2018 amounted to \$149,566.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

### Supplies Inventory

Inventory consists of expendable supplies held for consumption. Inventories are presented at cost on first-in, first-out basis and are expended/expensed when used.

#### Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### Capital Assets

Capital assets, which include land, construction in progress, infrastructure, buildings and improvements, and equipment, are reported in the applicable governmental or business-type columns in the government-wide financial statements. Capital assets utilized by governmental activities are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported in the respective fund financial statements with the enterprise funds capital assets being reported in the business-type activities column of the government-wide statement of net position.

The City defines capital assets as those with an individual cost of more than \$3,000 except for improvements to infrastructure, which is \$50,000. All capital assets are capitalized at cost where historical records are available and at estimated historical cost where no historical records exist. Donated capital assets are recorded at the acquisition value as of the date received. Interest on constructed capital assets within the business-type activities is capitalized. When capital assets are purchased, they are capitalized and depreciated in the government-wide statements and the proprietary fund statements. Capital assets are recorded as expenditures of the current period in the governmental fund financial statements. The City's infrastructure consists of bridges, culverts, curbs, storm sewers and streets.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historic records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Building and Improvements 20-40 years Equipment 2-25 years Infrastructure 20-50 years

#### Compensated Absences

Vacation leave accumulated by employees is accrued as a liability as the benefits are earned when both of these conditions are met:

- 1. The employees' rights to receive compensation are attributable to services already rendered.
- 2. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

A liability for sick leave is accrued based on the vesting method; which states that the City will estimate its liability based on sick leave accumulated at the balance sheet date by those employees who currently are eligible to receive termination payments as specified by the retirement system as well as other employees who are expected to become eligible in the future to receive such payments. The amount is based on accumulated sick leave and employees' wage rates at year-end, taking into consideration any limits specified in the City's termination policy. The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employee who have accumulated leave are paid. The noncurrent portion of the liability is not reported. In proprietary funds the entire amount of compensated absences is reported as a fund liability.

#### Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, and compensated absences that will be paid from the governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment from current and available resources. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

#### Pensions and OPEB

For purposes of measuring the net pension and OPEB liabilities, deferred outflows of resources and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expenses, information about the fiduciary net position of the retirement systems and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the retirement systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The retirement systems report investments at fair value.

#### Fund Balance

The City reports classifications of fund equity based on the purpose for which resources were received and the level of constraint placed on the resources. Nonspendable fund balance indicates resources that cannot be spent because they are not in a spendable form. Resources that have purpose constraints placed upon them by laws, regulations, creditors, grantors, or other external parties are considered available only for the purpose for which they were received and are reported as a restricted fund balance. The City may limit the use of unrestricted resources and they may be reported as committed or assigned fund balance depending on the level of governance the constraints were placed upon the resources. With an affirmative vote of its members, through ordinance, the City Council may create funds for which resources are committed to the established purpose of that fund. Once funds are committed, those resources may not be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts. Through the City's purchasing policy the Council has given the Finance

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Director the authority to constrain monies for intended purposes, which are reported as assigned fund balances. Unassigned fund balance consists of amounts, that are in spendable form, which have not been restricted, committed, or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

The City applies restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City considers committed, assigned, and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

#### **Net Position**

Net position is the residual amount when comparing assets and deferred outflows of resources to liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. At December 31, 2018, none of the City's net position is restricted by enabling legislation.

#### Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. Operating expenses are necessary costs incurred to provide goods or services that are the primary activity of the fund. Revenues and expenses that do not meet these definitions are reported as non-operating.

#### **Interfund Activity**

Exchange transactions between funds are reported as revenues in the seller funds and as expenditure/expenses in the purchaser funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayment from funds responsible for particular expenditures/expenses to funds that initially paid for them are not presented on the financial statements.

Interfund receivables and payables between governmental and business-type activities have been eliminated in the government-wide statement of net position. These eliminations minimize the duplicate effect on assets and liabilities within the governmental and business-type activities total column; however, the interfund services provided and used are not eliminated in the process of consolidation. Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

#### Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **Budgetary Process**

All funds anticipating expenditures during the year, are legally required to be budgeted and appropriated, except agency funds. For 2018, the City did not budget the Mayors' Court Computer and the Clerk of Court Computer funds as no expenditures were anticipated for the year. The major documents prepared are the certificate of estimated resources and the appropriation ordinance, both of which are prepared on the budgetary basis of accounting. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriation ordinance is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by the Council at the department level with a detail breakdown by personal services, operating and capital expenditures/expenses. Budgetary control is maintained by not permitting expenditures to exceed appropriations at the department level within each fund. Administrative control is maintained through the establishment of more detailed line-item budgets.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate at the time final appropriations were adopted.

The appropriation ordinance is subject to amendment by Council throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covers the entire year plus amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

#### **NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES:**

For 2018, the City implemented the Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions and Statement No. 85, Omnibus.

GASB Statement No. 75 establishes standards for measuring and recognizing postemployment benefits liabilities, deferred outflows of resources, deferred inflows of resources and expenses. The implementation of this pronouncement had the following effect on net position as reported December 31, 2017.

	G 	overnmental Activities	Se	Internal Service Funds			
Net Position at December 31, 2017, previously reported	\$	24,024,470	\$	1,866,552			
Adjustments (a): Net OPEB Liability at December 31, 2017 Deferred Outflows - Payments Subsequent to Measurement Date		(13,023,601) 62,286		(152,977) 2,057			
Net Position at December 31, 2017, restated	\$	11,063,155	\$	1,715,632			

(a) - no other information available for restatement of deferred inflows or outflows of resources.

GASB Statement No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits). These Changes were incorporated in the City's 2018 financial statements; however, there was no effect on beginning net position/fund balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 4 – DEPOSITS AND INVESTMENTS:**

Monies of substantially all funds of the City are maintained or invested in a common group of bank accounts and STAROhio. This is done in order to limit the risk associated with the investments while providing for a reasonable market rate of return. Interest income is distributed to the funds according to local ordinances and statutory requirements.

The provisions of the Charter and Codified Ordinances of the City and the Ohio Revised Code govern the investment and deposit of City monies. In accordance with these provisions, only financial institutions located in Ohio, as well as primary and regional securities dealers are eligible to hold public deposits. The provisions also permit the City to invest its monies in certificates of deposit, savings accounts, money market accounts, the State Treasurer's investment pool (STAROhio), obligations of the United States government or certain agencies thereof, bankers acceptance notes, and commercial paper. The City may also enter into repurchase agreements with any eligible depository for a period not exceeding five years.

Public depositories must give security for all public funds on deposit. According to the City's Deposit and Investment Policy, these institutions may either specifically collateralize individual accounts in lieu of amounts insured by the Federal Deposit Insurance Corporation (FDIC), or may pledge a pool of government securities through the Ohio Pooled Collateral System (OPCS), a centralized collateral system monitored by the Ohio Treasurer of State. Financial institutions participating in OPCS must pledge eligible securities equal to at least 102 percent of the carrying value of all public deposits held by each institution. Financial institutions choosing not to participate in OPCS must pledge eligible securities equal to at least 105 percent of the carrying value of the public deposits held by each institution. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned. Protection of the City's cash and deposits is provided by the Federal Deposit Insurance Corporation as well as qualified securities pledged by the institution holding the assets. By law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of public funds deposited or 102 percent for OPCS. Collateral is held by trustees including the Federal Reserve Bank and designated third parties of the financial institution.

At year end, the City reported a bank balance of \$10,799,057 of which \$351,922 was covered by federal deposit insurance and the remaining \$10,447,135 was exposed to custodial credit risk because it was uninsured and collateralized by specific pledged securities held by the pledging financial institution's trust department or agent, but not in the City's name.

#### Investments

At year-end, the City had the following investments:

Investment Type	Rating	. <u>-</u>	Fair Value	Less than One Year	Т	Two to hree Years	Beyond aree Years
Federal Agency Securities	AA+	\$	3,892,620	\$ 1,772,141	\$	1,259,831	\$ 860,648
STAR Ohio	AAAm		334,173	334,173		-	-
Negotiable CD's	N/A		4,785,993	2,382,877		2,403,116	-
Mutual Funds	N/A	_	2,128,131	 2,128,131		_	 
		\$	11,140,917	\$ 6,617,322	\$	3,662,947	\$ 860,648

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Interest Rate Risk – The City's investment policy addresses interest rate risk by directing management to attempt to match the term to maturity of the investments with anticipated cash flow requirements and investing active deposits necessary for operating funds primarily in short term demand accounts and money market accounts or similar investments.

STAR Ohio is managed to maintain a weighted average maturity to reset of 60 days or less and a weighted average maturity to final of 90 days or less, to enhance liquidity and to limit market price exposure to volatile interest rate movements in the market. STAR Ohio had an average maturity of 48 days as of December 31, 2018.

Credit Risk – The City's investment policy restricts investments in obligations of the United States Treasury and Federal Agencies to direct obligations of the issuing entity. The City's policy requires commercial paper to have a credit rating in the highest classification established by at least two nationally recognized standard rating services and the aggregate value of the notes cannot exceed ten percent of the outstanding commercial paper of the issuing corporation. Bankers acceptances are restricted to those insured by the federal deposit insurance corporation, are eligible for purchase by the Federal Reserve System and the obligations mature not later than one hundred eighty days after purchase. All negotiable certificates of deposit are covered by FDIC.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City has no investment policy dealing with custodial credit risk beyond the requirements of State statute which prohibit payment for investments prior to the delivery of the securities representing the investments to the treasurer or qualified trustee.

Concentration of Credit Risk – The City's investment policy addresses concentration of credit risk by limiting the portfolio holding of allowable investments to the following percentages:

Diversification of Instrument	Maximum Percent Allowed
U.S. Treasury Obligations	100%
Authorized U.S. Federal Agency Securities and	
U.S. Government-sponsored Corporations	100%
Nonnegotiable Certificates of Deposit	100%
Authorized Bankers Acceptance	25%
STAR Ohio	100%
Prime Commercial Paper	25%

The following table includes percentage of each investment type held by the City at December 31, 2018:

Investment Type	 Measurement Value	Percent of Total
Federal Agency Securities	\$ 3,892,620	34.94%
STAR Ohio	334,848	3.00%
Negotiable CD's	4,785,993	42.96%
Mutual Funds	2,128,131	<u>19.10%</u>
	\$ 11,141,592	100.00%

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### Fair Value Measurement

The City's investments measured and reported at fair value are classified according to the following hierarchy:

- Level 1 Investments reflect prices quoted in active markets.
- Level 2 Investments reflect prices that are based on a similar observable asset either directly, or indirectly, which may include inputs in markets that are not considered to be active.
- Level 3 Investments reflect prices based upon unobservable sources.

The categorization of investments with the hierarchy is based upon the transparency of the instrument and should not be perceived as the particular investment's risk. The City had the following reoccurring fair value measurements as of December 31, 2018:

Investment Type	Total	Identical Assets (Level 1)	Observable Inputs (Level 2)	Unobservable Inputs (Level 3)	
U.S. Governmental Agencies Negotiable CD's	\$ 3,892,620 4,785,993	\$ - 	\$ 3,892,620 4,785,993	\$ - 	
	\$ 8,678,613	\$ -	\$ 8,678,613	\$ -	

Investments classified in Level 2 of the fair value hierarchy are valued using pricing sources as provided by the investment managers. The City's investments in STAROhio and mutual funds are measured at amortized cost and therefore are not classified based on the hierarchy above.

#### NOTE 5 – RECEIVABLES:

Receivables at December 31, 2018 consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, shared revenues, special assessments, and loans.

#### **Property Taxes**

Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2018 for real and public utility property taxes represents collections of 2017 taxes.

2018 real property taxes were levied after October 1, 2018, on the assessed value as of January 1, 2018, the lien date. Assessed values are established by State law at 35 percent of the appraised market value. 2018 real property taxes are collected in and intended to finance 2019.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes which became a lien December 31, 2017, are levied after October 1, 2017, and are collected in 2018 with real property taxes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

The full tax rate for all City operations for the year ended December 31, 2018 was \$2.50 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2018 property tax receipts were based are as follows:

Real Property Tax Assessed Valuation	\$ 143,386,440
Public Utility Real Property Assessed Valuation	361,680
Public Utility Personal Property Assessed Valuation	103,500,000
Total	\$ 247,248,120

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Moraine. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represents real, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2018, and for which there is an enforceable legal claim. At the fund level, the entire receivable has been offset as a deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the full accrual basis, collectible delinquent property taxes have been recorded as revenue.

#### Income Tax

The City levies a municipal income tax on substantially all income earned within the City. In addition, the residents of the City are required to pay income tax on income earned outside the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current income tax rate. Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City monthly. Corporation and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

During 2018, the income tax rate was two and a half percent of earned income. In accordance with the ordinance adopted by the City Council, 100 percent of income tax revenue is allocated to and maintained by the General Fund.

#### Loans Receivable

In 2001, as an economic development tool, the City began offering business loans that would be forgiven if the business met certain employment and financial conditions over the life of the loan. The first such loan was made during 2001. The loans receivable in the Economic Development Fund at December 31, 2018 were as follows:

Loans Receivable, 12/31/2017	\$ 913,000
New Loans	200,000
Forgiven Loans	(28,000)
Loans Receivable, 12/31/2018	\$ 1,085,000

In 2014, the City entered into a business loan agreement with a company with an original loan amount of \$1 million, which will be disbursed in five installments of \$200,000 based on certain benchmarks. The fifth, and final, of the disbursements occurred during 2018. As is the policy of the City under this program, the repayment of these loans will be forgiven 100 percent of the loan if the companies satisfy the conditions contained within the agreements.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 – CAPITAL ASSETS:**

Capital asset activity for the year ended December 31, 2018 was as follows:

	Balance			Balance
	12/31/17	Increases	Decreases	12/31/18
Governmental Activities				
Non-depreciable capital assets:				
Land	\$ 10,967,884	\$ 89,283	\$ (17,529)	\$ 11,039,638
Construction in Progress	499,051	2,816,905	(470,927)	2,845,029
Non-depreciable capital assets	11,466,935	2,906,188	(488,456)	13,884,667
Depreciable capital assets:				
Buildings and improvements	12,128,704	-	-	12,128,704
Equipment	10,261,082	723,079	(130,737)	10,853,424
Infrastructure	30,883,159	470,927		31,354,086
Depreciable capital assets	53,272,945	1,194,006	(130,737)	54,336,214
Less: accumulated depreciation:		•		
Buildings and improvements	(8,370,728)	(224,913)	-	(8,595,641)
Equipment	(8,036,901)	(327,785)	130,737	(8,233,949)
Infrastructure	(21,667,986)	(1,138,694)		(22,806,680)
Accumulated depreciation	(38,075,615)	(1,691,392)	* 130,737	(39,636,270)
Depreciable capital assets, net	15,197,330	(497,386)	-	14,699,944
Governmental activities				
capital assets, net	\$ 26,664,265	\$ 2,408,802	\$ (488,456)	\$ 28,584,611

Depreciation expense was charged to governmental functions as follows:

General Government	\$ 121,032
Public Safety	233,108
Highways and Streets	1,180,704
Culture and Recreation	155,454
Economic Development	 1,094
Total depreciation expense - governmental activities	\$ 1,691,392

In 2010, the City decided to close the water park, Splash! Moraine due to budgetary constraints. During the prior year, a significant portion of the former water park's facilities and equipment were disposed of by the City to repurpose the location to better fit the needs of the City's residents. No impairment loss is recognized on the remaining assets as the City is performing normal, routine maintenance to ensure those assets do not lose value, other than normal depreciation, over time until they are reutilized. The carrying value of these assets as of December 31, 2018 is \$43,154, which is reported within the buildings and improvements category.

Capital assets of the Internal Service City Garage Fund include machinery and equipment with a cost of \$135,806 and accumulated depreciation of \$135,806.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 7 – DEFINED BENEFIT PENSION PLANS:

### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB Statement No. 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in salary and benefits payable on both the accrual and modified accrual bases of accounting.

#### Plan Description – Ohio Public Employees Retirement System (OPERS)

City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g., City employees) may elect the Member-Directed Plan and the Combined Plan, the majority of employee members are in OPERS' Traditional Plan; therefore, the following disclosures focus on the Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code (ORC). OPERS issues a stand-alone financial report that includes financial statements,

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to Ohio Public Employees Retirement System, 277 East Town Street, Columbus, OH 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS' CAFR referenced above for additional information):

#### Group A Group B Group C

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013 Members not in other Groups and members hired on or after January 7, 2013

#### State and Local

# **Age and Service Requirements:** Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

**Age and Service Requirements:** Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

#### Formula

2.2% of FAS multiplied by year of service for the first 30 years and 2.5% for service years in excess of 30

#### State and Local

**Age and Service Requirements:** Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

#### Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3%.

Funding Policy—The ORC provides statutory authority for member and employer contributions. For 2018, member contribution rates were 10% of salary and employer contribution rates were 14%. Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$573,060 for 2018. Of this amount, \$63,494 is reported within salaries and benefits payable.

#### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

City full-time police and firefighters participate in the Ohio Police & Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code (ORC). OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, OH 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5% for each of the first 20 years of service credit, 2.0% for each of the next five years of service credit and 1.5% for each year of service credit in excess of 25 years. The maximum pension of 72% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living adjustment (COLA). The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either 3% or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to 3% of their base pension or disability benefit.

Funding Policy—The ORC provides statutory authority for member and employer contributions as follows:

	Police		Firefighters		
2018 Statutory Maximum Contribution Rates					
Employer	19.50	%	24.00	%	
Employee	12.25	%	12.25	%	
2018 Actual Contribution Rates					
Employer:					
Pension	19.00	%	23.50	%	
Post-employment Health Care Benefits	0.50	%	0.50	%	
Total Employer	19.50	<b>%</b>	24.00	%	
Employee	12.25	%	12.25	%	

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution was \$944,982 for 2018. Of this amount, \$111,343 is reported within salaries and benefits payable.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	OPERS		OP&F		 Total
Proportionate share of the net pension liability	\$	4,712,950	\$	12,412,541	\$ 17,125,491
Proportion of the net pension liability					
Current measurement date		0.030042%		0.202243%	
Prior measurement date		0.031272%		0.211297%	
Change in proportionate share		-0.001230%		-0.009054%	
Pension expense	\$	1,113,101	\$	1,451,559	\$ 2,564,660

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS		OP&F		Total
Deferred Outflows of Resources:  Differences between expected and					
actual experience	\$	4,814	\$	188,369	\$ 193,183
Change in assumptions		563,229		540,878	1,104,107
Change in City's proportionate share and difference in employer contributions		114,607		220,145	334,752
City contributions subsequent to the measurement date		573,060		944,982	 1,518,042
Total	\$	1,255,710	\$	1,894,374	\$ 3,150,084
<u>Deferred Inflows of Resources:</u> Differences between expected and					
actual experience	\$	92,877	\$	22,454	\$ 115,331
Net difference between projected and actual earnings on pension plan investments		1,011,809		429,379	1,441,188
Change in City's proportionate share and difference in employer contributions		128,266	_	434,514	562,780
Total	\$	1,232,952	\$	886,347	\$ 2,119,299

\$1,518,042 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

	OPERS		OP&F		 Total
Fiscal Year Ending December 31:					
2019	\$	463,079	\$	283,671	\$ 746,750
2020		(152,067)		170,784	18,717
2021		(445,547)		(273,949)	(719,496)
2022		(415,767)		(191,758)	(607,525)
2023		-		60,929	60,929
Thereafter				13,368	 13,368
	\$	(550,302)	\$	63,045	\$ (487,257)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability in the December 31, 2017 actuarial valuation was determined using the following actuarial assumptions:

Wage inflation	3.25%
Future salary increases, Including inflation	3.25% to 10.75%
COLA or Ad Hoc COLA	Pre 1/7/2013 retirees: 3% simple;
	Post 1/7/2013 retirees: 3% simple through 2018, then
	2.15% simple
Investment rate of return	7.50%
Actuarial cost method	Individual entry age
Mortality tables	RP-2014

Mortality rates are based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year of 2006 and then established the base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio is 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

		Weighted Average			
		Long-Term Expected			
	Target	Real Rate of Return			
Asset Class	Allocation	(Arithmetic)			
Fixed Income	23.00%	2.20%			
Domestic Equities	19.00%	6.37%			
Real Estate	10.00%	5.26%			
Private Equity	10.00%	8.97%			
International Equities	20.00%	7.88%			
Other Investments	18.00%	<u>5.26%</u>			
Total	100.00%	<u>5.66%</u>			

Discount Rate. The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following table represents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (6.50%) and one-percentage point higher (8.50%) than the current rate:

	Current					
	1% Decrease (6.50%)		Discount Rate (7.50%)		1% Increase (8.50%)	
City's proportionate share of						
the net pension liability	\$	8,369,031	\$	4,712,950	\$	1,664,914

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determine amounts are subject to continual review and potential modifications, as actual results are compared with past experiences and new estimates are made about the future. Based on the experience study completed as of December 31, 2016, changes in demographic and economic actuarial assumptions were made. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the current and prior measurement dates are as follows:

Valuation date	January 1, 2017 with actuarial liabilities rolled forward to December 31, 2017	January 1, 2016 with actuarial liabilities rolled forward to December 31, 2016	
Actuarial assumption experience study date	5-year period ended December 31, 2016	5-year period ended December 31, 2011	
Actuarial cost method	Entry age normal	Entry age normal	
Investment rate of return	8.00%	8.25%	
Cost-of-living adjustments	3% simple; 2.2% simple for increases based on the lesser of the increase in CPI and 3%	3% simple; 2.6% simple for increases based on the lesser of increase in CPI and 3%	
Salary increases	3.75% to 10.50%	4.25% to 11.00%	
Payroll growth	Inflation rate of 2.75% plus productivity increase rate of 0.5%	Inflation rate of 3.25% plus productivity increase rate of 0.5%	

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%. Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted and projected with the Conduent Modified 2016 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determine using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017 are summarized below:

		Long-Term
		Expected
	Target	Real Rate
Asset Class	Allocation	of Return
Cash and cash equivalents	0.0%	0.0%
Domestic equity	16.0%	5.21%
Non-U.S. equity	16.0%	5.40%
Core fixed income*	20.0%	2.37%
Global inflation protected securities*	20.0%	2.33%
High yield	15.0%	4.48%
Real estate	12.0%	5.65%
Private markets	8.0%	7.99%
Real assets	5.0%	6.87%
Master limited partnerships	8.0%	7.36%

Note: Assumptions are geometric. \* Levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

Discount Rate. The total pension liability was calculated using the discount rate of 8.0%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8.0%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.0%, as well as what the net pension liability would be if it were calculated using a discount rate that is one-percentage point lower (7.0%) or one-percentage point higher (9.0%) than the current rate.

	Current					
	1% Decrease (7.00%)		Discount Rate (8.00%)		1% Increase (9.00%)	
City's proportionate share of the net pension liability	\$	17.207.036	\$	12.412.541	\$	8,502,191

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 8 – POSTEMPLOYMENT BENEFITS:**

#### **Net OPEB Liability**

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments, health care cost trends and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annual required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB Statement No. 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for contractually-required OPEB contributions outstanding at the end of the year is included in salaries and benefits payables on both the accrual and modified accrual bases of accounting.

### Plan Description—Ohio Public Employees Retirement System (OPERS)

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the Traditional Pension Plan, a cost-sharing, multiple-employer defined benefit plan; the Member-Directed Plan, a defined contribution plan; and the Combined Plan, a cost-sharing, multiple-employer defined benefit plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the Traditional Pension and Combined plans. This trust is also used to fund health care for Member-Directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, Member-Directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

In order to qualify for postemployment health care coverage, age and service retirees under the Traditional Pension and Combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an other post employment benefit (OPEB) as described in GASB Statement No. 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy—The Ohio Revised Code provides statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0% of earnable salary. This is the maximum employer contribution rate permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension and Combined plans was 1.0% during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0% for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2017 was 4.0%.

For the year ended December 31, 2018, OPERS did not allocate any employer contributions to postemployment health care.

#### Plan Description—Ohio Police & Fire Pension Fund (OP&F)

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined postemployment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B premiums to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an OPEB as described in GASB Statement No. 75.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="www.op-f.org">www.op-f.org</a> or by writing to Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy—The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5% and 24.0% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5% of covered payroll for police employer units and 24.0% of covered payroll for fire employer units. Active members do not make contributions to the OPEB plan.

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of the employer contributions allocated to health care was 0.5% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Section 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$22,325 for 2018. Of this amount, \$2,630 is reported within salaries and benefits payable.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows and Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017 and was determined by rolling forward the total OPEB liability as of January 1, 2017 to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the respective retirement systems relative to the contributions of all participating entities. The following is information related to the proportionate share and OPEB expense:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

	OPERS	OP&F	Total
Proportionate share of the net OPEB liability	\$ 3,085,782	\$ 11,458,781	\$ 14,544,563
Proportion of the net OPEB liability			
Current measurement date	0.028416%	0.202243%	
Prior measurement date	0.029640%	0.211298%	
Change in proportionate share	-0.001224%	-0.009055%	
OPEB expense	\$ 258,956	\$ 855,188	\$ 1,114,144

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

		OPERS		OP&F		Total	
Deferred Outflows of Resources:  Differences between expected and actual experience	\$	2,403	\$	_	\$	2,403	
Change in assumptions	*	184,429	*	1,118,135	*	1,302,564	
City contributions subsequent to the measurement date				22,325		22,325	
Total	\$	186,832	\$	1,140,460	\$	1,327,292	
Deferred Inflows of Resources: Differences between expected and actual experience	\$		\$	57,791	\$	57,791	
Net difference between projected and actual earnings on OPEB plan investments	φ	229,872	Φ	75,428	Ψ	305,300	
Change in City's proportionate share and difference in employer contributions		83,646		389,126		472,772	
Total	\$	313,518	\$	522,345	\$	835,863	

\$22,325 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019. Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

		OPERS		OP&F		Total	
Fiscal Year Ending December 31:							
2019	\$	1,047	\$	79,274	\$	80,321	
2020		1,047		79,274		80,321	
2021		(61,249)		79,274		18,025	
2022		(67,531)		79,274		11,743	
2023		<del>-</del>		98,131		98,131	
Thereafter				180,563		180,563	
	\$	(126,686)	\$	595,790	\$	469,104	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# Actuarial Assumptions—OPERS

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan and include the types of coverages provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OBEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB Statement No. 74:

Wage inflation 3.25%

Projected salary increases 3.25% to 10.75%, including wage inflation

Singe discount rate:

Current measurement date 3.85%
Prior measurement date 4.23%
Investment rate of return 6.50%
Municipal bond rate 3.31%

Health care cost trend rate 7.5% initial, 3.25% ultimate in 2028

Actuarial cost method Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2% for 2017.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

The allocation of investment assets within the Health Care portfolio is approved by the OPERS Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the OPERS Board-approved asset allocation policy for 2017 and the long-term expected real rates of return.

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Arithmetic)
Fixed Income	34.00%	1.88%
Domestic Equities	21.00%	6.37%
REITs	6.00%	5.91%
International Equities	22.00%	7.88%
Other Investments	17.00%	<u>5.39%</u>
Total	100.00%	4.98%

Discount Rate. A single discount rate of 3.85% was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50% and a municipal bond rate of 3.31%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85%, as well as what the City's proportionate share of the net OPEB liability if it were calculated using a discount rate that is 1.0% point lower (2.85%) or 1.0% point higher (4.85%) than the current rate:

		Current					
	1	1% Decrease Discount Rate (2.85%) (3.85%)		Discount Rate		1% Increase	
				(4.85%)			
City's proportionate share of							
the net OPEB liability	\$	4.099.694	\$	3.085.782	\$	2,265,673	

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate. Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0% lower or 1.0% higher than the current rate.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25% in the most recent valuation.

	Current Health						
		Care Cost Trend					
	1	% Decrease	Rate Assumption		1% Increase		
City's proportionate share of							
the net OPEB liability	\$	2,952,507	\$	3,085,782	\$	3,223,604	

## Actuarial Assumptions—OP&F

OP&F's total OPEB liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017 and rolled forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing retirement plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefit for financial purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key Methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation are presented below:

Actuarial valuation date	January 1, 2017, with actuarial liabilities rolled forward to
	December 31, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.0%
Projected salary increases	3.75% to 10.50%
Payroll growth	Inflation rate of 2.75%, plus productivity increase rate of 0.5%
Single discount rate:	
Current measurement date	3.24%
Prior measurement date	3.79%
Cost of living adjustments	3.0% simple; 2.2% simple for increase based on the lesser of the
	increases in CPI and 3.0%

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017 are summarized below:

		Long-Term
		Expected
	Target	Real Rate
Asset Class	Allocation	of Return
Cash and cash equivalent	0.0%	0.0%
Domestic equity	16.0%	5.21%
Non-U.S. equity	16.0%	5.40%
Core fixed income*	20.0%	2.37%
Global inflation protected securities*	20.0%	2.33%
High yield	15.0%	4.48%
Real estate	12.0%	5.65%
Private markets	8.0%	7.99%
Real assets	5.0%	6.87%
Master limited partnerships	8.0%	7.36%
Total	120.00%	

Note: Assumptions are geometric. \* Levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate**. Total OPEB liability was calculated using the discount rate of 3.24%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8.0%. Based on those assumptions, OP&F's fiduciary net position was projected to be able to make all future benefit payment of current plan members through 2025. Therefore, a municipal bond rate of 3.16% at December 31, 2017 was blended with the long-term rate of 8.0%, which resulted in a blended discount rate of 3.24%. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net OPEB liability calculated using the discount rate of 3.24%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is 1% point lower (2.24%) and 1% point higher (4.24%) than the current discount rate.

	Current					
	1	% Decrease	D	iscount Rate	1	% Increase
		(2.24%) (3.24%)		(3.24%)	(4.24%)	
City's proportionate share of						
the net OPEB liability	\$	14,323,614	\$	11,458,781	\$	9,254,417

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate. Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

Year	Non- Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
2017	-0.47%	-2.50%	4.50%	-0.74%	5.20%
2017	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and later	4.50%	4.50%	4.50%	4.50%	5.00%

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current health care cost trend current rates as outlined in the table above, a 1% decrease in the trend rates and a 1% increase in the trend rates.

			Cı	urrent Health		
			Ca	re Cost Trend		
	1	% Decrease	Rate Assumption		1	% Increase
City's proportionate share of						
the net OPEB liability	\$	8,901,387	\$	11,458,781	\$	14,905,282

Changes Subsequent to the Measurement Date. In March 2018, the OP&F Board of Trustees approved the implementation date and framework for a new health care model. Beginning January 1, 2019, the current self-insured health care plan will no longer be offered. In its place will be a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City's net OPEB liability is not known.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 9 – COMPENSATED ABSENCES:**

In accordance with Governmental Accounting Standards Board (GASB) Statement No. 16, the City accrues a liability for sick leave and vacation when the obligation is attributable to services previously rendered, to rights that vest or accumulate, and where payment of the obligation is probable and can be reasonably determined.

# Accumulated Unpaid Vacation

City employees earn vacation leave at varying rates based upon length of service. At termination or retirement, employees are paid at their full rate for 100% of their unused vacation. The obligation for accrued unpaid vacation time for the City as a whole amounted to \$953,921 at December 31, 2018.

## Accumulated Unpaid Sick Leave

City employees earn sick leave at varying rates based upon length of service and when the employee was hired. Employees who have completed ten to twenty years of service and were hired prior to April 11, 1993 and have a sick leave balance are able to receive payment upon retirement of one hour for each two hours accumulated. For service beyond twenty years an employee would receive payment for each hour accumulated in that time. Employees hired after April 11, 1993 who have completed ten to twenty years of service are able to receive payment upon retirement of one hour for each three hours up to a maximum of 720 hours. For service beyond twenty years an employee would receive payment upon retirement of one hour for every three accumulated up to a maximum of 960 hours. Individuals leaving the employment of the City prior to retirement or at retirement with less than ten years of service lose their accumulated sick leave. The obligation for accrued unpaid sick leave for the City as a whole amounted to \$1,814,484 at December 31, 2018.

# **NOTE 10 – RISK MANAGEMENT:**

# Casualty & Property Coverage

The City is exposed to various risks of loss related to torts, thefts of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. In 1995 the City joined the Public Entities Pool of Ohio (PEP) for coverage of these risks. The risk of loss is transferred to the Pool. PEP financial data as of December 31, 2018 and 2017 follows:

	<u>2018</u>	<u>2017</u>
Assets	\$ 49,921,998	\$ 44,452,326
Liabilities	(14,676,199)	(13,004,011)
Net Position - Unrestricted	\$ 35,245,799	\$ 31,448,315

The Pool's membership increased from 527 members in 2017 to 538 members in 2018.

The Pool uses reinsurance and excess risk-sharing arrangements to reduce its exposure to loss. These agreements permit recovery of a portion of its claims from reinsurers and a risk-sharing pool; however, they do not discharge the Pool's primary liability for such payments. The Pool is a member of American Public Entity Excess Pool (APEEP), which is also administered by York Risk Pooling Services, Inc (YORK). APEEP provides the Pool with an excess risk-sharing program. Under this arrangement, the Pool retains insured risks up to an amount specified in the contracts. At December 31, 2018 the Pool retained \$500,000 for casualty claims and \$250,000 for property claims. The Board of Directors and YORK periodically review the financial strength of the Pool and other market conditions to determine the appropriate level of risk the Pool will retain.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Unpaid claims of the Pool that will be billed in the future were approximately \$11.8 million and \$11.3 million at December 31, 2018 and 2017, respectively. Coverage has not changed and losses have not exceeded that coverage over the last three years.

# Health Insurance Coverage

The City provides health insurance coverage for its employees. This program is accounted for in the Internal Service Health Insurance Program Fund. This coverage is provided by the City self-funding a portion of the program with the balance of coverage provided by stop loss coverage through Anthem Insurance Company. The stop loss carrier provides coverage as follows: the City paid all claims up to \$1,000,000 in aggregate during the contract year, which runs from January 1 through December 31 of each year. The City expects that all claims will be settled within one year.

The City has not received any significant stop loss reimbursement in the past three years.

Below is a claims history for the past three years:

	<u>2018</u>	<u>2017</u>		<u>2016</u>
Claims liability at January 1	\$ 123,439	\$ 147,829	\$	85,338
Claims incurred	1,684,530	1,719,327		1,575,671
Claims paid	 (1,695,460)	 (1,743,717)	_	(1,513,180)
Claims liability at December 31	\$ 112,509	\$ 123,439	\$	147,829

# **NOTE 11 - LONG-TERM OBLIGATIONS:**

Long-term obligations activity for the year ended December 31, 2018, is as follows:

	Restated								
	F	Beginning					Ending	Γ	ue within
		Balance		Additions		Deletions	Balance	(	One Year
Governmental Activities:									
General Obligation Bonds	\$	5,060,000	\$	-	\$	205,000	\$ 4,855,000	\$	210,000
Premium on Bonds		502,652		-		32,689	469,963		-
Ohio Public Works Commission		921,255		62,407		61,859	921,803		63,418
Capital Lease Obligation		192,607		-		62,050	130,557		64,178
Compensated Absences		2,966,209		187,788		495,650	2,658,347		182,942
Net Pension Liability:									
OPERS		7,101,268		-		2,388,318	4,712,950		-
OP&F		13,383,401				970,860	 12,412,541		
Total Net Pension Liability		20,484,669	_			3,359,178	 17,125,491		
Net OPEB Liability:									
OPERS		2,993,762		92,020		-	3,085,782		-
OP&F		10,029,839	_	1,428,942	_	-	 11,458,781		_
Total Net OPEB Liability		13,023,601		1,520,962	_		 14,544,563		
Total Governmental Activities	\$	43,150,993	\$	1,771,157	\$	4,216,426	\$ 40,705,724	\$	520,538

During 2017, the City issued \$4,425,000 of general obligation various purpose infrastructure and improvement refunding bonds, series 2017. The proceeds were used to refund \$4,420,000 of the 2010 various infrastructure and improvement general obligation bonds. Interest rates on the series 2017 bonds range from 2.00% to 4.00% and the bonds mature on December 1, 2034. The total issuance net proceeds, including premium less issuance cost, totaling \$4,781,629 were placed into an irrevocable trust with an escrow agent to provide funds to call the

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

refunded debt on December 1, 2019. As a result, the \$4,420,000 of 2010 various infrastructure and improvement general obligation bonds are considered defeased and the liability for those bonds has been removed from the statement of net position.

On January 7, 2010 the City issued \$5,805,000 in various purpose infrastructure and improvement general obligation bonds. These bonds were issued to retire outstanding notes of \$5,300,000 that were originally issued for the purpose of designing, engineering, constructing and improving new and existing infrastructure. The issue is made up of serial and term bonds with interest rates between 2% and 5%. In 2017, the City advanced refunded \$4,420,000 of these bonds and the remaining portion will mature on December 1, 2020.

A portion of the debt service on the general obligation bonds will be paid from service payments in lieu of taxes made by certain property owners in the area benefited by the project. In the event TIF payments are insufficient to cover debt service, the City is responsible for the debt service payments.

At December 31, 2018, the City has five outstanding loans from the Ohio Public Works Commission (OPWC) to finance various projects; \$450,000 for improvements to Springboro Pike West during 2009; \$402,492 for improvements to the traffic signals throughout the City during 2015; \$266,579 for roadway improvements to Stroop Road during 2016; \$86,891 for resurfacing of Northlawn Avenue during 2017; and \$62,407 for improvements to East River Road in 2018. All five of these loans carried an interest rate of zero percent and have maturities of 20 years. At December 31, 2018 the outstanding balance on these loans totaled \$921,803.

In a prior year, the City entered into a lease agreement for the purpose of providing financing for the acquisition of specific public safety equipment (police consoles). The terms of this agreement provides a purchase option at the end of the lease where ownership of the equipment will revert to the City. This agreement meets the definition of a capital lease in which the lease agreement transfers benefits and risk of ownership to the City. Lease payments began in 2016 with payment from the Capital Improvement Fund when required and the equipment was in the amount of \$310,601. Payments of \$68,656 will be made annually, ending on June 1, 2020.

The City pays obligations related to employee compensation (compensated absences payable and the employer contributions to pension and OPEB plans) from the funds benefitting from their employment, including the General, Parks and Recreation, Street Construction and Maintenance, and City Garage Funds.

## **Debt Service Requirements**

Principal and interest requirement to retire the City's long-term bonds and loans payable are as follows:

		Governmental Activities						
		General Obli	gatio	n Bonds	OP	WC Loans		
Year	I	Principal		Interest	I	Principal		
2019	\$	210,000	\$	180,600	\$	63,418		
2020		220,000		172,200		63,417		
2021		255,000		161,200		63,419		
2022		255,000		156,100		63,418		
2023		265,000		151,000		63,420		
2024-2028		1,485,000		587,800		317,092		
2029-2033		1,775,000		297,000		227,089		
2034-2038		390,000		15,600		60,530		
Total	\$	4,855,000	\$	1,721,500	\$	921,803		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

Annual debt service requirements to maturity for the capital lease obligation are as follows:

Calendar		
Year		Amount
2019	\$	68,656
2020		68,656
Total minimum lease payments		137,312
Less: amount representing interest		(6,755)
Present value of minimum lease payments	\$	130,557

## **Defeased Bonds Outstanding**

During 2017, the City advanced refunded \$4,420,000 of 2010 various infrastructure and improvement general obligation bonds by placing funds into an irrevocable trust with an escrow agent. As such, the refunded 2010 bonds are considered defeased and the liability has been removed from the statement of net position. At December 31, 2018 the total amount of the refunded bonds remained outstanding and will remain as such until the call date of December 1, 2019.

# **NOTE 12 – CONDUIT DEBT OBLIGATIONS:**

From time to time, the City has issued Industrial Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issue. The City, the State, nor any political subdivision, thereof, is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of December 31, 1997, there were eleven series of Industrial Revenue Bonds outstanding. The aggregate principal amount payable for the eleven series issued prior to January 1, 1997 could not be determined; however, their original issue amounts totaled \$32.9 million. There were no series issued after January 1, 1997.

# **NOTE 13 – OTHER LONG-TERM OBLIGATION:**

The City has agreed to make the Bond payments less all hook-up fees for a sewer trunk line that Montgomery County installed to benefit a new industrial park in the City limits. The bond payments are billed to the City each year less all hook-up fees. The 2018 payment was \$76,664 and included \$50,000 in principal and \$26,664 in interest. These payments are recorded as expenses in the year that they are paid and no asset or long-term liability is being carried on the City's books. The sewer belongs to, and is maintained by, Montgomery County.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 14 – BOND ANTICIPATION NOTES PAYABLE:**

During 2018, the City issued \$3,775,000 of bond anticipate notes to provide financing for infrastructure improvements within the Vance Darroch development area, as well as provide resources to retire the 2017 BAN when due. The 2018 notes were offered at a stated coupon rate of 3.00 percent. The 2018 notes will mature on June 26, 2019.

A summary of the City's short-term bond anticipation note transactions for the year ended December 31, 2018 follows:

	Beginning			Ending
	Balance	Additions	<u>Deletions</u>	Balance
Governmental Activities:				
2017 Infrastructure Improvement				
BAN - 2.5%	\$ 2,565,000	\$ -	\$ 2,565,000	\$ -
2018 Infrastructure Improvement				
BAN - 3.0%		3,775,000		3,775,000
Total Notes Payable	\$ 2,565,000	\$ 3,775,000	\$ 2,565,000	\$ 3,775,000

# **NOTE 15 – ACCOUNTABILITY:**

At December 31, 2018, the Vance Darroch Capital Fund, as well as the Police Pension and Fire Pension Funds (non-major special revenue funds), reported deficit fund balances of \$2,376,237, \$15,919 and \$23,203, respectively. The deficits occurred as a result of current year accruals being recognized and deficits do not exist on a cash basis. The General Fund provides transfers to cover fund deficit balances; however, this is done when cash is needed and not when accruals occur.

# **NOTE 16 – INTERFUND ACTIVITY:**

Interfund transfers for the year ended December 31, 2018, consisted of the following:

Transfer to Fund	Transfer from Fund	Amount
Street Construction and Maintenance	General	\$ 1,635,000
Capital Improvement	General	2,250,000
Nonmajor - Mayors Court Computer	General	102,171
Nonmajor - Clerk of Court Computer	General	68,114
Nonmajor - Economic Development	General	435,000
Nonmajor - Police Pension	General	375,000
Nonmajor - Fire Pension	General	440,000
		\$ 5,305,285

Transfers are used to move unrestricted general fund revenues to finance various programs and projects that the City must account for in other funds in accordance with budgetary authorization.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 17 – COMMITMENTS:**

# **Contractual Commitments**

At December 31, 2018, the City had approximately \$1,369,705 due on contractual commitments outstanding related to the infrastructure construction at Pinnacle Ridge, section one.

## **Encumbrances**

Outstanding encumbrances at year-end include:

	Encumbrance
Fund	Outstanding
General	\$ 472,374
Capital Improvement	1,126,561
Street Construction & Maintenance	11,487
Vance Darroch Capital	756,127
Other Governmental Funds	35,834
	\$ 2,402,383

# **NOTE 18 – CONTINGENT LIABILITIES:**

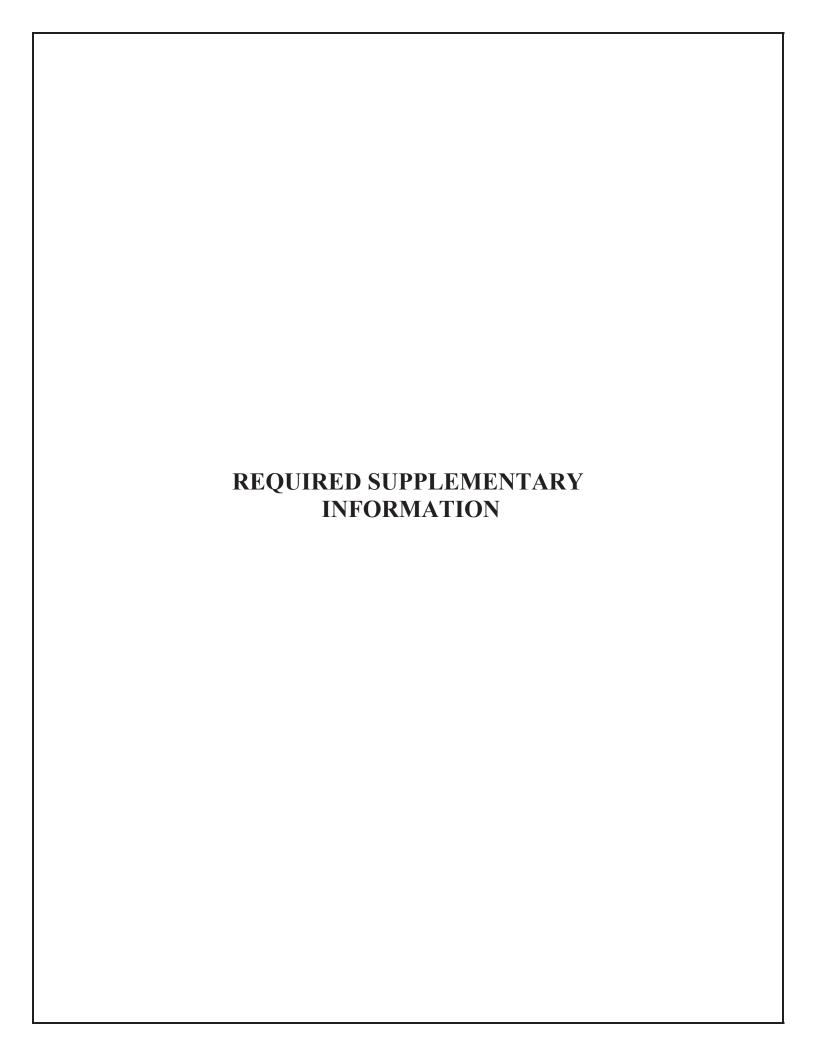
# Litigation

The City is a defendant in various lawsuits and subject to various claims over which litigation has not yet commenced. Although the outcomes of these matters is not presently determinable, in the opinion of management and the law director, the resolution of these matters will not have a material adverse effect on the financial condition of the City.

# Federal and State Grants

For the period January 1, 2018 to December 31, 2018, the City received federal and state grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

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# GENERAL FUND

# Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) For Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES	Original Budget	1 mai Baaget	Hottui	(Tregutive)
Taxes:				
Income	\$ 20,248,855	\$ 20,248,855	\$ 18,573,653	\$ (1,675,202)
Property	437,460	437,460	475,073	37,613
Other	15,000	15,000	28,724	13,724
Shared Revenues	84,254	84,254	89,975	5,721
Intergovernmental	23,500	23,500	38,536	15,036
License and Permits	67,000	67,000	80,795	13,795
Charges for Services	397,100	397,100	357,794	(39,306)
Fines	273,500	273,500	201,180	(72,320)
Investment Earnings	90,000	90,000	145,686	55,686
Rents and Royalties	10,000	10,000	14,676	4,676
Miscellaneous	72,497	74,382	280,720	206,338
<b>Total Revenues</b>	21,719,166	21,721,051	20,286,812	(1,434,239)
EXPENDITURES GENERAL GOVERNMENT Council				
Personnel services	15,522	15,522	13,977	1,545
General operating expenses	92,358	92,358	36,737	55,621
Total Council	107,880	107,880	50,714	57,166
Clerk of Council				
Personnel services	76,057	83,452	80,943	2,509
General operating expenses	12,962	12,962	5,928	7,034
<b>Total Clerk of Council</b>	89,019	96,414	86,871	9,543
City Manager				
Personnel services	330,188	360,162	309,298	50,864
General operating expenses	53,100	63,100	46,501	16,599
Total City Manager	383,288	423,262	355,799	67,463
Clerk of Courts				
Personnel services	208,804	208,804	167,091	41,713
General operating expenses	43,748	43,748	30,069	13,679
Total Clerk of Courts	252,552	252,552	197,160	55,392
Law Director				
General operating expenses	208,846	208,846	186,680	22,166
Total Law Director	208,846	208,846	186,680	22,166
				(continued)

# GENERAL FUND

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) For Year Ended December 31, 2018 (continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Merit Service				
General operating expenses	15,000	15,000	3,959	11,041
<b>Total Merit Service</b>	15,000	15,000	3,959	11,041
Mayor				
Personnel services	6,451	6,451	4,960	1,491
General operating expenses	1,400	1,400	760	640
Total Mayor	7,851	7,851	5,720	2,131
Finance				
Personnel services	676,926	676,926	612,664	64,262
General operating expenses	90,786	90,786	70,935	19,851
Total Finance	767,712	767,712	683,599	84,113
Information Center				
Personnel services	136,821	136,821	114,642	22,179
<b>Total Information Center</b>	136,821	136,821	114,642	22,179
Public Buildings				
Personnel services	642,514	642,514	470,462	172,052
General operating expenses	817,411	817,411	613,046	204,365
<b>Total Public Buildings</b>	1,459,925	1,459,925	1,083,508	376,417
General Miscellaneous				
Personnel services	474,879	516,519	498,761	17,758
General operating expenses	641,663	721,663	570,596	151,067
<b>Total General Miscellaneous</b>	1,116,542	1,238,182	1,069,357	168,825
Information Technology				
Personnel services	230,601	230,601	217,452	13,149
General operating expenses	311,996	311,996	198,171	113,825
<b>Total Information Technology</b>	542,597	542,597	415,623	126,974
Human Resources				
General operating expenses	92,976	92,976	67,765	25,211
<b>Total Human Resources</b>	92,976	92,976	67,765	25,211
TOTAL GENERAL GOVERNMENT	5,181,009	5,350,018	4,321,397	1,028,621
				(continued)

# GENERAL FUND

Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis) For Year Ended December 31, 2018 (continued)

				Variance with Final Budget
				Positive
	Original Budget	Final Budget	Actual	(Negative)
PUBLIC SAFETY	Original Dudget	Tillal Budget	Actual	(Negative)
Police				
Personnel services	4,216,718	4,216,718	3,763,281	453,437
General operating expenses	694,149	694,149	546,223	147,926
Total Police	4,910,867	4,910,867	4,309,504	601,363
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Fire				
Personnel services	3,801,870	3,801,870	3,254,107	547,763
General operating expenses	391,846	391,846	277,754	114,092
<b>Total Fire</b>	4,193,716	4,193,716	3,531,861	661,855
Civil Defense				
General operating expenses	11,250	11,250	8,663	2,587
Total Civil Defense	11,250	11,250	8,663	2,587
TOTAL PUBLIC SAFETY	9,115,833	9,115,833	7,850,028	1,265,805
HIGHWAYS AND STREETS				
Engineering				
General operating expenses	209,654	209,654	97,822	111,832
Total Engineering	209,654	209,654	97,822	111,832
1 veni 2.ngvvng			>7,022	111,002
Street Lighting				
General operating expenses	306,534	306,534	274,618	31,916
Total Street Lighting	306,534	306,534	274,618	31,916
TOTAL HIGHWAYS AND STREETS	516,188	516,188	372,440	143,748
CANITATION				
SANITATION Wester Collection				
Waste Collection	226 700	226 700	222 220	2 561
General operating expenses  Total Waste Collection	336,790 336,790	336,790 336,790	333,229	3,561
TOTAL SANITATION	336,790	336,790	333,229	3,561
TOTAL SANITATION	330,790	330,790	333,229	3,301
HEALTH AND WELFARE				
Health & Alcoholism				
General operating expenses	2,000	2,000	957	1,043
Total Health & Alcoholism	2,000	2,000	957	1,043
<b>Board of Zoning Appeals</b>				
General operating expenses	450	450		450
<b>Total Board of Zoning Appeals</b>	450	450		450
				(continued)

# GENERAL FUND

Schedule of Revenues, Expenditures and Changes in Fund Balances
Budget and Actual (Non-GAAP Basis)
For Year Ended December 31, 2018
(continued)

				Variance with Final Budget
				Positive
	Original Budget	Final Budget	Actual	(Negative)
<b>Building Inspection</b>				
Personnel services	132,242	132,242	120,306	11,936
General operating expenses	90,382	90,382	48,811	41,571
<b>Total Building Inspection</b>	222,624	222,624	169,117	53,507
TOTAL HEALTH AND WELFARE	225,074	225,074	170,074	55,000
ECONOMIC DEVELOPMENT AND				
ASSISTANCE				
Planning				
Personnel services	208,243	229,208	211,429	17,779
General operating expenses	30,447	30,447	14,457	15,990
Total Planning	238,690	259,655	225,886	33,769
Planning Commission				
General operating expenses	4,120	4,120	3,166	954
<b>Total Planning Commission</b>	4,120	4,120	3,166	954
TOTAL ECONOMIC DEVELOPMENT				
AND ASSISTANCE	242,810	263,775	229,052	34,723
TOTAL EXPENDITURES	15,617,704	15,807,678	13,276,220	2,531,458
Excess (deficiency) of revenues over				
(under) expenditures	6,101,462	5,913,373	7,010,592	1,097,219
OTHER FINANCING SOURCES (USES)				
Transfers out	(8,600,000)	(8,600,000)	(6,095,285)	2,504,715
Proceeds from the sale of capital assets	962,500	962,500	139,983	(822,517)
<b>Total Other Financing Sources (Uses)</b>	(7,637,500)	(7,637,500)	(5,955,302)	1,682,198
Net Change in Fund Balance	(1,536,038)	(1,724,127)	1,055,290	2,779,417
Fund Balance - Beginning	10,705,588	10,705,588	10,705,588	-
Prior Year Encumbrances Appropriated	448,695	448,695	448,695	-
Fund Balance - Ending	\$ 9,618,245	\$ 9,430,156	\$ 12,209,573	\$ 2,779,417

See accompanying notes to the required supplementary information.

# STREET CONSTRUCTION AND MAINTENANCE FUND Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis)

For Year Ended December 31, 2018

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
REVENUES				
Shared Revenues	\$ 440,000	\$ 440,000	\$ 437,347	\$ (2,653)
Investment Earnings	1,500	1,500	1,502	2
Miscellaneous	2,000	2,000	35,326	33,326
Total Revenues	443,500	443,500	474,175	30,675
EXPENDITURES HIGHWAY AND STREETS Streets Department				
Personnel Services	1,935,271	1,900,271	1,712,282	187,989
General Operating Expenses	393,127	428,127	384,270	43,857
Total Expenditures	2,328,398	2,328,398	2,096,552	231,846
Excess (deficiency) of revenues over (under)	(1,884,898)	(1,884,898)	(1,622,377)	262,521
OTHER FINANCING SOURCES (USES)				
Transfers In	1,900,000	1,900,000	1,635,000	(265,000)
<b>Total Other Financing Sources (Uses)</b>	1,900,000	1,900,000	1,635,000	(265,000)
Net Change in Fund Balance	15,102	15,102	12,623	(2,479)
Fund Balance - Beginning	103,845	103,845	103,845	-
Prior Year Encumbrances Appropriated	14,727	14,727	14,727	-
Fund Balance - Ending	\$ 133,674	\$ 133,674	\$ 131,195	\$ (2,479)

See accompanying notes to the required supplementary information.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM

# LAST FIVE YEARS (1) (2)

	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.026116%	\$ 3,078,736	\$ 2,932,369	104.99%	86.36%
2015	0.026116%	3,151,149	3,201,850	98.42%	86.45%
2016	0.028964%	5,016,862	3,610,042	138.97%	81.08%
2017	0.031272%	7,101,268	4,038,675	175.83%	77.25%
2018	0.030042%	4,712,950	3,976,331	118.53%	84.66%

- (1) Information prior to 2014 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.
- (2) Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

# NOTES TO SCHEDULE:

# **Changes in Assumptions:**

In 2017, changes in assumptions were made based upon an updated experience study that was completed for the five-year peirod ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE PENSION FUND

LAST FIVE YEARS (1) (2)

	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
2014	0.205342%	\$ 10,000,780	\$ 4,471,557	223.65%	73.00%
2015	0.205342%	10,637,551	4,220,732	252.03%	71.71%
2016	0.205708%	13,233,339	4,538,940	291.55%	66.77%
2017	0.211297%	13,383,401	4,721,005	283.49%	68.36%
2018	0.202243%	12,412,541	4,662,051	266.25%	70.91%

- (1) Information prior to 2014 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.
- (2) Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

# NOTES TO SCHEDULE:

# **Changes in Assumptions:**

In 2018, changes in assumptions were made based upon an updated experience study that was completed for the five-year peirod ended December 31, 2016. Significant changes included a reduction of the discount rate from 8.25% to 8.0%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from the RP-2000 mortality tables to the RP-2014 mortality tables.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM

# LAST SIX YEARS (1)

	F	ontractually Required ontributions	Rel Co	tributions in ation to the intractually Required intributions	Det	tribution ficiency xcess)	_	City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$	381,208	\$	(381,208)	\$	_	\$	2,932,369	13.00%
2014		384,222		(384,222)		-		3,201,850	12.00%
2015		433,205		(433,205)		-		3,610,042	12.00%
2016		484,641		(484,641)		-		4,038,675	12.00%
2017		516,923		(516,923)		-		3,976,331	13.00%
2018		573,060		(573,060)		-		4,093,286	14.00%

<sup>(1)</sup> Information prior to 2013 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PENSION CONTRIBUTIONS OHIO POLICE AND FIRE PENSION FUND

LAST SIX YEARS (1)

	Contractually Required Contributions		Required Required			Contribution Deficiency (Excess)		City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2013	\$	763,742	\$	(763,742)	\$	-	\$	4,471,557	17.08%
2014		859,341		(859,341)		-		4,220,732	20.36%
2015		911,873		(911,873)		-		4,538,940	20.09%
2016		948,450		(948,450)		-		4,721,005	20.09%
2017		936,606		(936,606)		-		4,662,051	20.09%
2018		944,982		(944,982)		_		4,464,941	21.16%

<sup>(1)</sup> Information prior to 2013 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM

# LAST TWO YEARS (1) (2)

	City's Proportion of the Net OPEB	City's Proportionate Share of the Net OPEB	City's Covered	City's Proportionate Share of the Net OPEB Liability as a Percentage of its	Plan Fiduciary Net Position as a Percentage of the Total OPEB
	Liability	Liability	Payroll	Covered Payroll	Liability
2017	0.0296402%	\$ 2,993,762	\$ 4,038,675	74.13%	54.05%
2018	0.0284161%	3,085,782	3,976,331	77.60%	54.14%

- (1) Information prior to 2017 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.
- (2) Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE PENSION PLAN

# LAST TWO YEARS (1) (2)

	Liability	Payroll	Covered Payroll	Liability
112980%	\$ 10,029,839	\$ 4,721,005	212.45%	15.96%
				\$\frac{112980\%}{122426\%}\$\$ \$\frac{10,029,839}{11,458,781}\$\$ \$\frac{4,721,005}{4,662,051}\$\$ \$\frac{212.45\%}{245.79\%}\$\$

- (1) Information prior to 2017 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.
- (2) Amounts presented for each year were determined as of the City's measurement date, which is the prior year-end.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM

# LAST FOUR YEARS (1)

	R	ntractually equired ntributions	Cor	ation to the ntractually Required ntributions	Det	tribution ficiency (xcess)	 City's Covered Payroll	Contributions as a Percentag of Covered Payroll
2015	\$	73,158	\$	(73,158)	\$	_	\$ 3,610,042	2.00%
2016		81,881		(81,881)		-	4,038,675	2.00%
2017		40,250		(40,250)		-	3,976,331	1.00%
2018		-		-		_	4,093,286	0.00%

<sup>(1)</sup> Information prior to 2015 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE CITY'S OPEB CONTRIBUTIONS OHIO POLICE AND FIRE PENSION FUND

# LAST FOUR YEARS (1)

	R	ntractually equired ntributions	Rela Con	ributions in ation to the atractually Required atributions	Def	ribution iciency xcess)	 City's Covered Payroll	Contributions as a Percentage of Covered Payroll
2015	\$	21,060	\$	(21,060)	\$	-	\$ 4,538,940	0.46%
2016		35,887		(35,887)		-	4,721,005	0.76%
2017		22,036		(22,036)		-	4,662,051	0.47%
2018		22,325		(22,325)		_	4,464,941	0.50%

<sup>(1)</sup> Information prior to 2015 is not available. The City will continue to presented for years available until a full ten-year trend is compiled.

Notes to Required Supplementary Information For the Year Ended December 31, 2018

# NOTE A-BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budgetary basis and GAAP basis are as follows:

Revenues are recorded when received in cash (budgetary basis) as opposed to when susceptible to accrual (GAAP Basis).

Expenditures are recorded when paid in cash (budgetary basis) as opposed to when the liability is incurred (GAAP basis).

Encumbrances are treated as expenditures for all funds (budgetary basis) rather than as restricted, committed or assigned fund balance (GAAP basis).

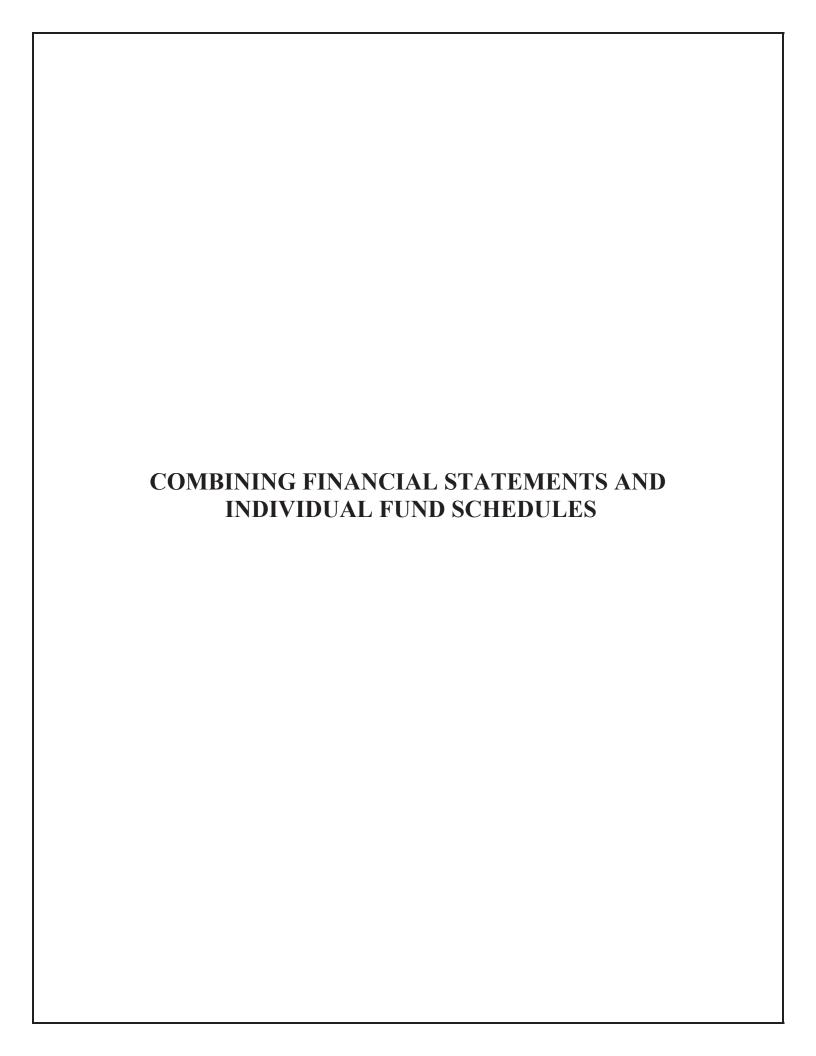
Some funds are included in the General fund (GAAP basis), but have separate legally adopted budgets (budgetary basis).

The following summarizes the adjustments necessary to reconcile the GAAP statements and the budgetary basis schedule for the City's General Fund and major special revenue funds.

Net Change	in	Fund	Bal	lance

1 (et cher	150 111	I dila Balanee	<u> </u>				
		Street					
			Construction				
		Maintenance					
GAAP Basis	\$	1,269,216	\$	28,717			
Revenue Accruals		107,222		(2,944)			
Expenditure Accruals		107,715		(1,663)			
Encumbrances		(425,611)		(11,487)			
Funds Budgeted Elsewhere		(3,252)		<u>-</u>			
Budget Basis	\$	1,055,290	\$	12,623			

<u>Note:</u> For reporting purposes, the Parks and Recreation fund is combined with the General fund; however that fund is legally budgeted separately from the General fund. As such, a separate budgetary comparison schedule is presented along with those of the non-major special revenue funds within the combining financial statements and individual fund schedules section of this report.



Combining Balance Sheet Nonmajor Governmental Funds December 31, 2018

		major Special venue Funds		major Debt vice Fund	Total Nonmajor Governmental Funds		
ASSETS							
Equity in Pooled Cash and Investments	\$	2,493,789	\$	162,318	\$	2,656,107	
Cash in Segregated Accounts		200		-		200	
Receivables:		1.42.002				1.42.002	
Property Tax		143,892		-		143,892	
Payment in Lieu of Taxes Intergovernmental		417,555 28,390		-		417,555 28,390	
Loans		1,085,000		-		1,085,000	
Total Assets	\$	4,168,826	\$	162,318	\$	4,331,144	
100011255005	<u> </u>	1,100,020	Ψ	102,310	Ψ	1,551,111	
LIABILITIES							
Accounts Payable	\$	318	\$	-	\$	318	
Salaries and Benefits Payable		111,343				111,343	
Total Liabilities		111,661				111,661	
DEFERRED INFLOWS OF RESOURCES:							
Property Taxes		137,136		-		137,136	
Payment in Lieu of Taxes		417,300		-		417,300	
Unavailable for:							
Delinquent Property Taxes		6,756		-		6,756	
Intergovernmental		24,159		-		24,159	
Other Sources		255				255	
<b>Total Deferred Inflows of Resources</b>		585,606				585,606	
FUND BALANCES							
Nonspendable:							
Long-term Receivables		57,000		-		57,000	
Restricted for:							
Law Enforcement		293,491		-		293,491	
Judiciary Programs		171,143		-		171,143	
Cemetery Services		149,795		-		149,795	
Debt Service		-		162,318		162,318	
Street Repair and Maintenance		900,637		-		900,637	
Economic Development Committed for:		788,228		-		788,228	
Economic Development		1,150,387		_		1,150,387	
Unassigned		(39,122)		_		(39,122)	
Total Fund Balances		3,471,559		162,318	-	3,633,877	
Total Liabilities, Deferred Inflows of							
Resources and Fund Balances	\$	4,168,826	\$	162,318	\$	4,331,144	

Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2018

	State Highway Improvement			Cemetery	Motor Vehicle License Tax		Enforcement and Education		Mayor's Court Computer	
ASSETS										
Equity in Pooled Cash and Investments	\$	810,825	\$	149,795	\$	85,899	\$	60,267	\$	102,566 80
Cash in Segregated Accounts Receivables:		-		-		-		-		80
Property Tax		_		_		_		_		-
Payment in Lieu of Taxes		-		-		-		-		-
Intergovernmental		15,776		-		9,924		-		-
Loans Total Assets	\$	826,601	•	149,795	\$	95,823	•	60,267	•	102.646
Total Assets	\$	820,001	\$	149,793	2	93,823	\$	00,207	\$	102,646
LIABILITIES										
Accounts Payable	\$	80	\$	-	\$	238	\$	-	\$	-
Salaries and Benefits Payable		_		_				-		-
Total Liabilities		80				238				
DEFERRED INFLOWS OF RESOURCE	ES									
Property Taxes		_		_		_		_		-
Payments in Lieu of Taxes		-		-		-		-		-
Unavailable for:										
Delinquent Property Taxes		12 120		-		0.241		-		-
Intergovernmental Other Sources		13,128		-		8,341		-		-
Total Deferred Inflows of Resources		13,128				8,341				
FUND BALANCE Nonspendable										
Long-term Receivable		_		_		_		_		_
Restricted for:										
Law Enforcement		-		-		-		60,267		-
Judiciary Programs		-		- 1.40.505		-		-		102,646
Cemetery Services Street Repair and Maintenance		813,393		149,795		87,244		-		-
Economic Development		013,393		_		07,244		-		-
Committed for:										
<b>Economic Development</b>		-		-		-		-		-
Unassigned		-		1.40.707		-		-		-
Total Fund Balance		813,393		149,795		87,244		60,267		102,646
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	826,601	\$	149,795	\$	95,823	\$	60,267	\$	102,646
										-

(continued)

Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2018
(continued)

	Clerk of Court Computer			Economic velopment T.I.F.		I	Police Pension	Fire Pension		
ASSETS Equity in Pooled Cash and Investments	\$	68,377	\$	122,387	\$	788,228	\$	35,698	\$	36,523
Cash in Segregated Accounts Receivables:	Ф	120	Ф	122,367	Ф	-	Φ	55,096	Φ	50,325
Property Tax Payment in Lieu of Taxes		-		-		417,555		71,946		71,946
Intergovernmental Loans		-		1,085,000		-		1,345		1,345
Total Assets	\$	68,497	\$	1,207,387	\$	1,205,783	\$	108,989	\$	109,814
LIABILITIES										
Accounts Payable Salaries and Benefits Payable	\$	- -	\$	- -	\$	<u>-</u>	\$	51,617	\$	59,726
Total Liabilities								51,617		59,726
DEFERRED INFLOWS OF RESOURCE	ES							60.760		60.560
Property Taxes Payments in Lieu of Taxes		-		-		417,300		68,568		68,568
Unavailable for: Delinquent Property Taxes		-		-		-		3,378		3,378
Intergovernmental Other Sources		-		-		255		1,345		1,345
<b>Total Deferred Inflows of Resources</b>				-		417,555		73,291		73,291
FUND BALANCE Nonspendable										
Long-term Receivable Restricted for:		-		57,000		-		-		-
Law Enforcement Judiciary Programs		- 68,497		-		-		-		-
Cemetery Services		-		-		-		-		-
Street Repair and Maintenance Economic Development Committed for:		-		-		788,228		-		-
Economic Development Unassigned		-		1,150,387		-		(15,919)		(23,203)
Total Fund Balance		68,497		1,207,387		788,228		(15,919)		(23,203)
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	68,497	\$	1,207,387	\$	1,205,783	\$	108,989	\$	109,814

(continued)

Combining Balance Sheet
Nonmajor Special Revenue Funds
December 31, 2018
(continued)

		deral Law	-		rug Law	Total Nonmajor Special Revenue Funds		
ASSETS								
Equity in Pooled Cash and Investments	\$	49,403	\$ 144,479	\$	39,342	\$	2,493,789	
Cash in Segregated Accounts		-	-		-		200	
Receivables:							1.42.002	
Property Tax		-	-		-		143,892	
Payment in Lieu of Taxes Intergovernmental		-	-		-		417,555 28,390	
Loans		-	_		_		1,085,000	
Total Assets	\$	49,403	\$ 144,479	\$	39,342	\$	4,168,826	
		<u> </u>	<u> </u>					
LIABILITIES								
Accounts Payable	\$	-	\$ -	\$	-	\$	318	
Salaries and Benefits Payable			 		-		111,343	
Total Liabilities			 		-		111,661	
DEFERRED INFLOWS OF RESOURCE	ES							
Property Taxes		_	_		_		137,136	
Payments in Lieu of Taxes		-	-		-		417,300	
Unavailable for:								
Delinquent Property Taxes		-	-		-		6,756	
Intergovernmental		-	-		-		24,159	
Other Sources			 				255	
<b>Total Deferred Inflows of Resources</b>			 				585,606	
FUND BALANCE								
Nonspendable								
Long-term Receivable		-	-		-		57,000	
Restricted for:								
Law Enforcement		49,403	144,479		39,342		293,491	
Judiciary Programs		-	-		-		171,143	
Cemetery Services		-	-		-		149,795	
Street Repair and Maintenance Economic Development		-	-		-		900,637 788,228	
Committed for:		-	-		-		700,220	
Economic Development		_	_		_		1,150,387	
Unassigned		_	_		_		(39,122)	
Total Fund Balance		49,403	144,479		39,342		3,471,559	
Total Liabilities, Deferred Inflows of								
Resources and Fund Balance	\$	49,403	\$ 144,479	\$	39,342	\$	4,168,826	

(concluded)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2018

REVENUES         Taxes:       Property       \$ 152,786       \$ - \$ 152,786         Payment in Lieu of Taxes       363,131       - 363,131         Shared Revenues       64,313       - 64,313         Intergovernmental Grants       43,424       - 43,424         Charges for Services       6,750       - 6,750         Fines       37,404       - 37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       - 10,688         Total Revenues       695,184       1,054       696,238	ajor Funds
Property       \$ 152,786       \$ -       \$ 152,786         Payment in Lieu of Taxes       363,131       -       363,131         Shared Revenues       64,313       -       64,313         Intergovernmental Grants       43,424       -       43,424         Charges for Services       6,750       -       6,750         Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	
Payment in Lieu of Taxes       363,131       -       363,131         Shared Revenues       64,313       -       64,313         Intergovernmental Grants       43,424       -       43,424         Charges for Services       6,750       -       6,750         Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	
Shared Revenues       64,313       -       64,313         Intergovernmental Grants       43,424       -       43,424         Charges for Services       6,750       -       6,750         Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	,786
Intergovernmental Grants       43,424       -       43,424         Charges for Services       6,750       -       6,750         Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	,131
Charges for Services       6,750       -       6,750         Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	,313
Fines       37,404       -       37,404         Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	,424
Investment Earnings       16,688       1,054       17,742         Miscellaneous       10,688       -       10,688	,750
Miscellaneous 10,688 - 10,688	,404
	,742
<b>Total Revenues</b> 695,184 1,054 696,238	,688
	,238
Current:   General government   1,762   - 1,762     Public Safety   995,730   - 995,730     Highways and streets   126,449   - 126,449     Economic Development   323,286   - 323,286     Debt service   Principal   205,000   - 205,000     Interest   188,288   - 188,288     Total Expenditures   1,840,515   - 1,840,515     Excess (deficiency) of revenues over (under)     expenditures   (1,145,331)   1,054   (1,144,277)     Contact	5,730 5,449 3,286 5,000 8,288 0,515
OTHER FINANCING SOURCES	
Transfers in 1,420,285 - 1,420,285	_
<b>Total Other Financing Sources</b> 1,420,285 - 1,420,285	),285
<b>Net Change in Fund Balance</b> 274,954 1,054 276,008	,008
Fund Balance - Beginning 3,196,605 161,264 3,357,869	,869
Fund Balance - Ending \$ 3,471,559 \$ 162,318 \$ 3,633,877	

## CITY OF MORAINE, OHIO Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2018

	Hi	State Highway Improvement		Cemetery		Motor Vehicle License Tax		Enforcement and Education		Mayors' Court Computer	
REVENUES											
Taxes:											
Property	\$	-	\$	-	\$	-	\$	-	\$	-	
Payment in Lieu of Taxes		_		_		_		_		-	
Shared Revenues		35,737		-		23,184		-		-	
Intergovernmental Grants		-		-		-		-		-	
Charges for Services		_		6,750		_		-		-	
Fines		_		_		_		892		475	
Investment Earnings		5,809		909		684		380		-	
Miscellaneous		_		1,088		-		-		-	
<b>Total Revenues</b>		41,546		8,747		23,868		1,272		475	
EXPENDITURES											
Current:											
General Government		_		1,762		_		_		_	
Public Safety		_		_		_		_		_	
Highways and Streets		91,004		_		35,445		_		_	
Economic Development		_		_		_		_		_	
Debt service											
Principal		_		_		_		_		_	
Interest		_		_		_		_		_	
Total Expenditures		91,004		1,762		35,445		-		-	
Excess (deficiency) of Revenues											
Over (under) Expenditures		(49,458)		6,985		(11,577)		1,272		475	
OTHER FINANCING SOURCES											
Transfers in				_						102,171	
<b>Total Other Financing Sources</b>						_				102,171	
Net Change in Fund Balance		(49,458)		6,985		(11,577)		1,272		102,646	
Fund Balance - Beginning		862,851		142,810		98,821		58,995		0	
Fund Balance - Ending	\$	813,393	\$	149,795	\$	87,244	\$	60,267	\$	102,646	
									((	continued)	

(continued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2018 (Continued)

	Clerk of Court Computer	Economic Development	T.I.F.	Police Pension	Fire Pension
REVENUES					
Taxes:					
Property	\$ -	\$ -	\$ -	\$ 76,393	\$ 76,393
Payment in Lieu of Taxes	-	-	363,131	-	-
Shared Revenues	-	-	-	2,696	2,696
Intergovernmental Grants	-	-	43,424	-	-
Charges for Services	-	-	-	-	-
Fines	383	-	-	-	-
Investment Earnings	-	-	7,240	201	205
Miscellaneous					
<b>Total Revenues</b>	383		413,795	79,290	79,294
EXPENDITURES					
Current:					
General Government	_	_	_	_	_
Public Safety	-	-	-	454,342	523,691
Highways and Streets	-	-	-	-	· -
Economic Development	-	201,217	122,069	-	_
Debt service					
Principal	-	-	205,000	-	_
Interest	-	-	188,288	-	_
Total Expenditures	_	201,217	515,357	454,342	523,691
Excess (deficiency) of Revenues					
Over (under) Expenditures	383	(201,217)	(101,562)	(375,052)	(444,397)
OTHER FINANCING SOURCES					
Transfers in	68,114	435,000		375,000	440,000
<b>Total Other Financing Sources</b>	68,114	435,000		375,000	440,000
Net Change in Fund Balance	68,497	233,783	(101,562)	(52)	(4,397)
Fund Balance - Beginning	0	973,604	889,790	(15,867)	(18,806)
Fund Balance - Ending	\$ 68,497	\$ 1,207,387	\$ 788,228	\$ (15,919)	\$ (23,203)
					(continued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2018 (Continued)

			tate Law	Drug Law Enforcement		tal Nonmajor cial Revenue Funds
REVENUES						
Taxes:						
Property	\$ -	\$	-	\$ -	\$	152,786
Payment in Lieu of Taxes	-		-	-		363,131
Shared Revenues	-		-	-		64,313
Intergovernmental Grants	-		-	-		43,424
Charges for Services	-		-	-		6,750
Fines	-		35,654	-		37,404
Investment Earnings	320		683	257		16,688
Miscellaneous	 		9,600			10,688
Total Revenues	 320		45,937	 257		695,184
EXPENDITURES						
Current:						
General government	_		_	_		1,762
Public Safety	_		17,697	_		995,730
Highways and streets	_		-	_		126,449
Economic development	_		_	_		323,286
Debt service						525,200
Principal	_		_	_		205,000
Interest	_		_	_		188,288
Total Expenditures	_		17,697	 _		1,840,515
Excess (deficiency) of Revenues			.,			, , , , , , ,
Over (under) Expenditures	320		28,240	257		(1,145,331)
OTHER FINANCING SOURCES						
Transfers in	_		_	_		1,420,285
<b>Total Other Financing Sources</b>	 			 		1,420,285
Net Change in Fund Balance	320		28,240	257		274,954
Fund Balance - Beginning	49,083		116,239	39,085		3,196,605
Fund Balance - Ending	\$ 49,403	\$	144,479	\$ 39,342	\$	3,471,559
	 	<u> </u>				(concluded)

#### STATE HIGHWAY IMPROVEMENT FUND

#### Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis)

For Year Ended December 31, 2018

						Fina	ance with l Budget
	Omio	inal Dudast	Ei.	al Dudgat	A atrial		ositive
	Orig	inal Budget	- 111	nal Budget	 Actual	(170	egative)
REVENUES							
Shared Revenues	\$	33,000	\$	33,000	\$ 35,461	\$	2,461
Investment Earnings		7,500	_	7,500	7,231		(269)
Total Revenues		40,500		40,500	 42,692		2,192
EXPENDITURES							
HIGHWAY AND STREETS							
Street Department							
General Operating Expenses		154,072		154,072	 114,586		39,486
Total Expenditures		154,072		154,072	114,586		39,486
Net Change in Fund Balance		(113,572)		(113,572)	(71,894)		41,678
Fund Balance - Beginning		841,764		841,764	841,764		_
Prior Year Encumbrances Appropriated		24,872		24,872	24,872		-
Fund Balance - Ending	\$	753,064	\$	753,064	\$ 794,742	\$	41,678

#### CEMETERY FUND

	Original Budget		Final Budget		Actual		Fina P	ance with al Budget ositive egative)
REVENUES								
Charges for Services	\$	5,500	\$	5,500	\$	6,750	\$	1,250
Investment Earnings		1,300		1,300		1,282		(18)
Miscellaneous		500		500		1,088		588
<b>Total Revenues</b>		7,300		7,300		9,120		1,820
EXPENDITURES								
GENERAL GOVERNMENT								
<b>Building and Park Maintenance</b>								
General Operating Expenses		15,100		15,100		3,012		12,088
Total Expenditures		15,100		15,100		3,012		12,088
Net Change in Fund Balance		(7,800)		(7,800)		6,108		13,908
Fund Balance - Beginning		142,332		142,332		142,332		_
Prior Year Encumbrances Appropriated		1,450		1,450		1,450		
Fund Balance - Ending	\$	135,982	\$	135,982	\$	149,890	\$	13,908

#### MOTOR VEHICLE LICENSE TAX FUND

	C	Original					Final	nce with Budget sitive
	Budget		Final Budget		Actual		(Negative)	
REVENUES								
Shared Revenues	\$	23,500	\$	23,500	\$	23,068	\$	(432)
Investment Earnings		1,000		1,000		785		(215)
<b>Total Revenues</b>		24,500		24,500		23,853		(647)
EXPENDITURES HIGHWAY AND STREETS Street Department General Operating Expenses		57,220		57,220		47,595		9,625
Total Expenditures		57,220		57,220		47,595		9,625
Net Change in Fund Balance		(32,720)		(32,720)		(23,742)		8,978
Fund Balance - Beginning		90,776		90,776		90,776		-
Prior Year Encumbrances Appropriated		8,420		8,420		8,420		
Fund Balance - Ending	\$	66,476	\$	66,476	\$	75,454	\$	8,978

#### ENFORCEMENT AND EDUCATION FUND

#### Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis)

For Year Ended December 31, 2018

	Original Budget			al Budget		Actual	Variance w Final Bud Positive (Negative			
REVENUES										
Fines	\$	600	\$	600	\$	892	\$	292		
Investment Earnings		500		500		520		20		
<b>Total Revenues</b>		1,100		1,100		1,412		312		
EXPENDITURES PUBLIC SAFETY Police General Operating Expenses		9,000		9,000				9,000		
1 0 1					-					
Total Expenditures		9,000		9,000	-			9,000		
Net Change in Fund Balance		(7,900)		(7,900)		1,412		9,312		
Fund Balance - Beginning		54,898		54,898		54,898		-		
Encumbrances	Φ.	4,500	Φ.	4,500	Ф.	4,500	Ф.	0.212		
Fund Balance - Ending	\$	51,498	\$	51,498	\$	60,810	\$	9,312		

#### ECONOMIC DEVELOPMENT FUND

	Original	Variance with Final Budget Positive		
	Budget	Final Budget	Actual	(Negative)
REVENUES				
Intergovernmental	\$ 90,000	\$ 90,000	\$ -	\$ (90,000)
<b>Total Revenues</b>	90,000	90,000		(90,000)
EXPENDITURES				
ECONOMIC DEVELOPMENT				
<b>Economic Development</b>				
General operating expenses	484,000	484,000	373,217	110,783
<b>Total Expenditures</b>	484,000	484,000	373,217	110,783
Excess (deficiency) of revenues over				
(under) expenditures	(394,000)	(394,000)	(373,217)	20,783
OTHER FINANCING SOURCES (USES)				
Transfers In	550,000	550,000	435,000	(115,000)
<b>Total Other Financing Sources (Uses)</b>	550,000	550,000	435,000	(115,000)
Net Change in Fund Balance	156,000	156,000	61,783	(94,217)
Fund Balance - Beginning	60,606	60,606	60,606	
Fund Balance - Ending	\$ 216,606	\$ 216,606	\$ 122,389	\$ (94,217)

#### T. I. F. FUND

								riance with all Budget
		Original		Final				Positive
		Budget		Budget	Actual		(Negative)	
REVENUES								
Payments in lieu of taxes	\$	345,000	\$	345,000	\$	363,131	\$	18,131
Intergovernmental Grants		41,500		41,500		43,424		1,924
Investment Earnings		10,000		10,000		8,261		(1,739)
<b>Total Revenues</b>		396,500		396,500		414,816		18,316
EXPENDITURES								
ECONOMIC DEVELOPMENT								
Engineer								
General operating expenses		137,692		137,692		122,069		15,623
DEBT SERVICE								
Principal Retirement		205,000		205,000		205,000		-
Interest		216,637		216,637		188,288		28,349
<b>Total Expenditures</b>		559,329		559,329		515,357		43,972
Excess (deficiency) of revenues over								
(under) expenditures		(162,829)		(162,829)		(100,541)		62,288
OTHER FINANCING SOURCES (USES)								
Proceeds from the sale of capital assets		150,000		150,000		-		(150,000)
<b>Total Other Financing Sources (Uses)</b>		150,000		150,000		-		(150,000)
Net Change in Fund Balance		(12,829)		(12,829)		(100,541)		(87,712)
Fund Balance - Beginning		863,354		863,354		863,354		-
Encumbrances	_	32,499	_	32,499		32,499		
Fund Balance - Ending	\$	883,024	\$	883,024	\$	795,312	\$	(87,712)

#### POLICE PENSION FUND

	Original Budget	Fir	nal Budget	Actual	Variance with Final Budget Positive (Negative)		
REVENUES							
Taxes:							
Property	\$ 70,566	\$	70,566	\$ 76,393	\$	5,827	
Intergovernmental	2,600		2,600	2,696		96	
Investment Earnings	275		275	287		12	
<b>Total Revenues</b>	73,441		73,441	79,376		5,935	
EXPENDITURES PUBLIC SAFETY Police							
Personnel	507,385		507,185	451,480		55,705	
General operating expense	1,500		1,700	1,690		10	
Total Expenditures	508,885		508,885	453,170		55,715	
Excess (deficiency) of revenues over (under) expenditures	(435,444)		(435,444)	(373,794)		61,650	
OTHER FINANCING SOURCES (USES) Transfers In	 450,000		450,000	 375,000		(75,000)	
<b>Total Other Financing Sources (Uses)</b>	 450,000		450,000	 375,000		(75,000)	
Net Change in Fund Balance	14,556		14,556	1,206		(13,350)	
Fund Balance - Beginning	34,813		34,813	34,813		-	
Fund Balance - Ending	\$ 49,369	\$	49,369	\$ 36,019	\$	(13,350)	

#### FIRE PENSION FUND

#### Schedule of Revenues, Expenditures and Changes in Fund Balances

Budget and Actual (Non-GAAP Basis) For Year Ended December 31, 2018

	Original Budget	Fin	al Budget	Actual	Variance with Final Budget Positive (Negative)		
REVENUES							
Taxes:							
Property	\$ 70,566	\$	70,566	\$ 76,393	\$	5,827	
Intergovernmental	2,600		2,600	2,696		96	
Investment Earnings	 250		250	 286		36	
<b>Total Revenues</b>	 73,416	-	73,416	79,375		5,959	
EXPENDITURES PUBLIC SAFETY Fire							
Personnel	567,000		566,800	517,399		49,401	
General operating expense	1,500		1,700	1,690		10	
<b>Total Expenditures</b>	568,500		568,500	519,089		49,411	
Excess (deficiency) of revenues over (under) expenditures	 (495,084)		(495,084)	 (439,714)		55,370	
OTHER FINANCING SOURCES (USES) Transfers In Total Other Financing Sources (Uses)	550,000 550,000		550,000 550,000	440,000		(110,000) (110,000)	
Net Change in Fund Balance	54,916		54,916	286		(54,630)	
Fund Balance - Beginning	36,566		36,566	36,566		_	
Fund Balance - Ending	\$ 91,482	\$	91,482	\$ 36,852	\$	(54,630)	

#### FEDERAL LAW ENFORCEMENT FUND

	Original Budget	_ Fina	al Budget	 Actual	Fina P	ance with al Budget ositive egative)
REVENUES						
Investment Earnings	\$ 400	\$	400	\$ 430	\$	30
Fines	 5,000		5,000	-		(5,000)
Total Revenues	 5,400		5,400	 430		(4,970)
EXPENDITURES PUBLIC SAFETY						
<b>Total Expenditures</b>			-			-
Net Change in Fund Balance	5,400		5,400	430		(4,970)
Fund Balance - Beginning	 49,416		49,416	 49,416		
Fund Balance - Ending	\$ 54,816	\$	54,816	\$ 49,846	\$	(4,970)

#### STATE LAW ENFORCEMENT FUND

### Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis)

For Year Ended December 31, 2018

								ance with I Budget
	C	Original						ositive
	I	Budget	Fin	Final Budget		Actual		egative)
REVENUES								
Charges for Services	\$	2,000	\$	2,000	\$	9,600	\$	7,600
Investment Earnings		1,000		1,000		1,189		189
Total Revenues		3,000		3,000		10,789		7,789
EXPENDITURES								
PUBLIC SAFETY								
Police								
General operating expense		42,480		42,480		17,697		24,783
<b>Total Expenditures</b>		42,480		42,480		17,697		24,783
Excess (deficiency) of revenues over								
(under) expenditures		(39,480)		(39,480)		(6,908)		32,572
OTHER FINANCING SOURCES (USES)								
Sale of Forfeited Property		-		-		35,653		35,653
<b>Total Other Financing Sources (Uses)</b>		-		-		35,653		35,653
Net Change in Fund Balance		(39,480)		(39,480)		28,745		68,225
Fund Balance - Beginning		117,031		117,031		117,031		
Fund Balance - Ending	\$	77,551	\$	77,551	\$	145,776	\$	68,225

#### DRUG LAW ENFORCEMENT FUND

	riginal Budget	Fina	al Budget	 Actual	Fina Po	ance with I Budget ositive egative)
REVENUES						
Investment Earnings	\$ 350	\$	350	\$ 343	\$	(7)
<b>Total Revenues</b>	 350		350	 343		(7)
EXPENDITURES PUBLIC SAFETY Police						
General operating expense	7,000		7,000	-		7,000
Total Expenditures	7,000		7,000	-		7,000
Net Change in Fund Balance	(6,650)		(6,650)	343		6,993
Fund Balance - Beginning	39,352		39,352	 39,352	-	
Fund Balance - Ending	\$ 32,702	\$	32,702	\$ 39,695	\$	6,993

#### PARKS AND RECREATION FUND

						Fin F	iance with al Budget Positive
	Orig	inal Budget	Fin	al Budget	Actual	(N	legative)
REVENUES							
Charges for Services	\$	208,200	\$	208,200	\$ 173,707	\$	(34,493)
Investment Earnings		2,000		2,000	1,806		(194)
Grants		50,000		50,000	26,459		(23,541)
Miscellaneous		2,000		2,000	 19,428		17,428
Total Revenues		262,200		262,200	 221,400		(40,800)
EXPENDITURES							
CULTURE AND RECREATION							
Civic Center							
Personnel services		342,186		342,186	261,152		81,034
General operating expenses		64,320		64,320	46,480		17,840
<b>Total Civic Center</b>		406,506		406,506	307,632		98,874
Recreational Center							
Personnel services		635,990		635,990	536,698		99,292
General operating expenses		214,350		214,350	171,025		43,325
Total Recreational Center		850,340		850,340	707,723		142,617
Parks & Recreation Programs							
General operating expenses		80,440		80,440	34,893		45,547
Total Parks & Recreation Programs		80,440		80,440	 34,893		45,547
Total Expenditures		1,337,286		1,337,286	1,050,248		287,038
Excess (deficiency) of revenues over (under)							
expenditures		(1,075,086)		(1,075,086)	(828,848)		246,238
OTHER EINANCING COURCES (LICES)							
OTHER FINANCING SOURCES (USES) Transfers in		1,025,000		1,025,000	790,000		(235,000)
Total Other Financing Sources (Uses)		1,025,000		1,025,000	 790,000		(235,000)
Total Other Phancing Sources (Uses)		1,023,000		1,023,000	 790,000		(233,000)
Net Change in Fund Balance		(50,086)		(50,086)	(38,848)		11,238
Fund Balance - Beginning		135,096		135,096	135,096		-
Prior Year Encumbrances Appropriated		37,652		37,652	37,652		-
Fund Balance - Ending	\$	122,662	\$	122,662	\$ 133,900	\$	11,238

#### DEBT SERVICE FUND

### Schedule of Revenues, Expenditures and Changes in Fund Balances Budget and Actual (Non-GAAP Basis)

For Year Ended December 31, 2018

REVENUES		Original Budget	Fin	al Budget	 Actual	Final Po	Budget sitive gative)
Investment Earnings	\$	1,500	\$	1,500	\$ 1,414	\$	(86)
Total Revenues	Ψ	1,500	Ψ	1,500	 1,414	Ψ	(86)
EXPENDITURES							
Total Expenditures					 		
Net Change in Fund Balance		1,500		1,500	1,414		(86)
Fund Balance - Beginning Fund Balance - Ending	\$	162,363 163,863	\$	162,363 163,863	\$ 162,363 163,777	\$	(86)

#### CAPITAL IMPROVEMENT FUND

REVENUES	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	¢.	¢.	¢ 50,000	¢ 50,000
Shared Revenues	\$ -	\$ -	\$ 50,000	\$ 50,000
Grants	602,500	602,500	706,628	104,128
Fines Miscellaneous	10,000	10,000	6,707	(3,293)
	450,000	450,000	7(2,225	(450,000)
Total Revenues	1,062,500	1,062,500	763,335	(299,165)
EXPENDITURES				
CAPITAL OUTLAY				
General Government	693,749	693,749	472,993	220,756
Public Safety	907,211	907,211	873,679	33,532
Highways and Streets	3,308,108	3,808,108	2,972,101	836,007
Health and Welfare	120,000	120,000	18,781	101,219
Culture-Recreation	773,324	1,358,324	509,590	848,734
Economic Development	12,500	12,500	-	12,500
DEBT SERVICE	12,500	12,500		12,500
Principal	179,606	179,606	173,909	5,697
Interest	33,269	33,269	33,269	5,077
Total Expenditures	6,027,767	7,112,767	5,054,322	2,058,445
Total Expenditures	0,027,707	7,112,707	3,034,322	2,030,443
Excess (deficiency) of revenues over				
(under) expenditures	(4,965,267)	(6,050,267)	(4,290,987)	1,759,280
OTHER FINANCING SOURCES				
Transfers in	4,000,000	4,000,000	2,250,000	(1,750,000)
<b>Total Other Financing Sources</b>	4,000,000	4,000,000	2,250,000	(1,750,000)
Net Change in Fund Balance	(965,267)	(2,050,267)	(2,040,987)	9,280
Fund Balance - Beginning	186,508	186,508	186,508	_
Prior Year Encumbrances Appropriated	2,339,292	2,339,292	2,339,292	-
Fund Balance - Ending	\$ 1,560,533	\$ 475,533	\$ 484,813	\$ 9,280

#### VANCE DARROCH CAPITAL PROJECT FUND

	Original			Variance with Final Budget Positive
	Budget	Final Budget	Actual	(Negative)
REVENUES				
<b>Total Revenues</b>	\$ -	\$ -	\$ -	\$ -
EXPENDITURES				
CAPITAL OUTLAY				
Highways and Streets	3,358,791	3,358,791	2,495,128	863,663
DEBT SERVICE				
Principal	2,565,000	2,565,000	2,565,000	-
Interest	62,700	62,700	62,700	-
Cost of Issuance	25,000	25,000	18,250	6,750
<b>Total Expenditures</b>	6,011,491	6,011,491	5,141,078	870,413
Excess (deficiency) of revenues over				
(under) expenditures	(6,011,491)	(6,011,491)	(5,141,078)	870,413
OTHER FINANCING SOURCES				
Proceeds from the sale of notes	3,775,000	3,775,000	3,809,615	34,615
<b>Total Other Financing Sources</b>	3,775,000	3,775,000	3,809,615	34,615
Net Change in Fund Balance	(2,236,491)	(2,236,491)	(1,331,463)	905,028
Fund Balance - Beginning	738,236	738,236	738,236	-
Prior Year Encumbrances Appropriated	1,566,291	1,566,291	1,566,291	-
Fund Balance - Ending	\$ 68,036	\$ 68,036	\$ 973,064	\$ 905,028

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CITY OF MORAINE, OHIO
Combining Statement of Fund Net Position
Internal Service Funds December 31, 2018

	City Garage	Insurance Reserve	Health Insurance	Total Internal Service Funds
ASSETS CURRENT ASSETS Equity in Pooled Cash and Investments	\$ 336,312	\$ 1,411,636	\$ 367,740	\$ 2,115,688
Receivables: Accounts Inventories	- 98,471	15,500	-	15,500 98,471
Total Current Assets	434,783	1,427,136	367,740	2,229,659
Total Assets	434,783	1,427,136	367,740	2,229,659
DEFERRED OUTFLOWS OF RESOURCES: Pensions and OPEB	78,001	-	-	78,001
<b>Total Deferred Outflows of Resources</b>	78,001		_	78,001
LIABILITIES CURRENT LIABILITIES				
Accounts Payable	80	11,425	377	11,882
Salaries and Benefits Payable	3,498	-	-	3,498
Compensated Absences Payable	6,960	-	- 110 500	6,960
Insurance Claims Payable  Total Current Liabilities	10,538	7,090 18,515	112,509 112,886	119,599 141,939
LONG-TERM LIABILITIES				
Compensated Absences Payable	94,172	-	-	94,172
Net Pension Liability	229,124	-	-	229,124
Net OPEB Liability	158,047			158,047
Total Long-Term Liabilities	481,343			481,343
Total Liabilities	491,881	18,515	112,886	623,282
DEFERRED INFLOWS OF RESOURCES:				
Pensions and OPEB	85,342			85,342
<b>Total Deferred Inflows of Resources</b>	85,342			85,342
NET POSITION	,			
Unrestricted	(64,439)	1,408,621	254,854	1,599,036
Total Net Position	\$ (64,439)	\$ 1,408,621	\$ 254,854	\$ 1,599,036

## **CITY OF MORAINE, OHIO**Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2018

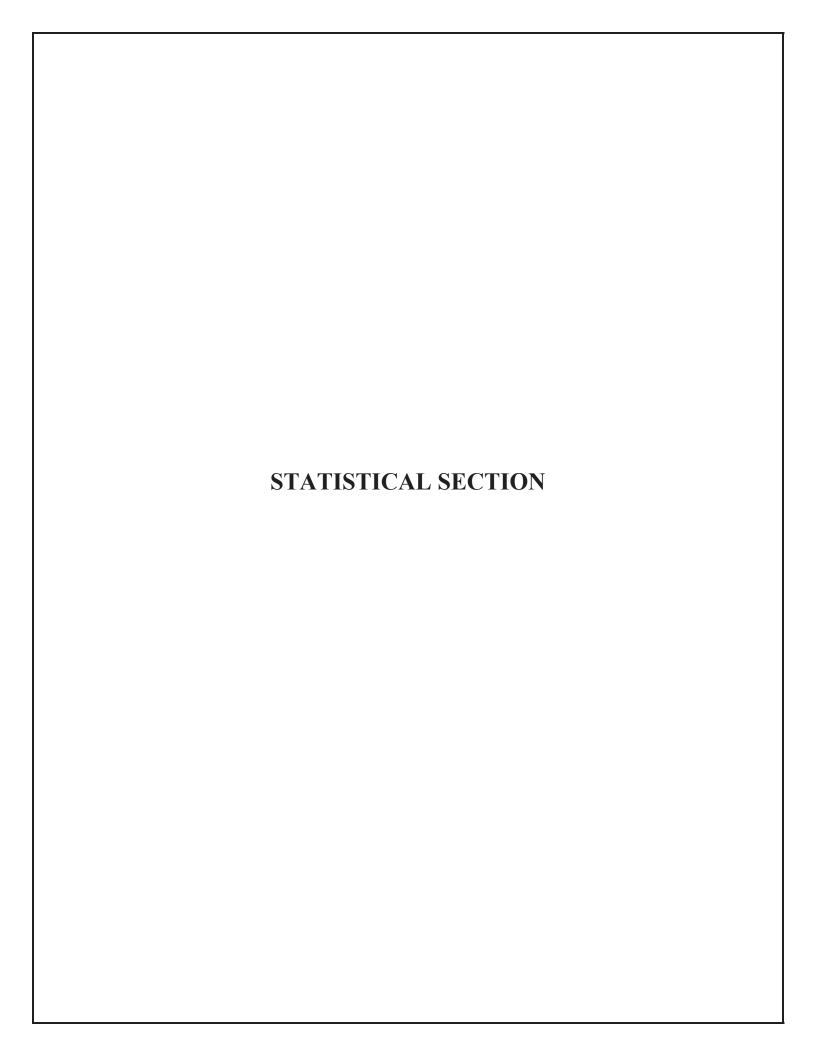
	Ci	ty Garage	Insurance Reserve		Health Insurance		Total Internal Service Funds	
Operating Revenues Charges for Services Miscellaneous	\$	609,640 6,389	\$	34,670	\$	2,022,701	\$	2,632,341 41,059
<b>Total Operating Revenues</b>		616,029		34,670		2,022,701		2,673,400
Operating Expenses Personal Services Contractual Services Supplies and Materials Claims and Judgements  Total Operating Expenses Operating Income (Loss)		381,826 20,385 264,909 - 667,120 (51,091)	_	41,880 - 61,431 103,311 (68,641)	_	350,346 - 1,684,530 2,034,876 (12,175)	_	381,826 412,611 264,909 1,745,961 2,805,307 (131,907)
Non-operating Revenues Investment Earnings		_		10,115		5,196		15,311
<b>Total Non-operating Revenues</b>		_		10,115		5,196		15,311
<b>Change in Net Position</b>		(51,091)		(58,526)		(6,979)		(116,596)
Total Net Position - Beginning, Restated Total Net Position - Ending	\$	(13,348) (64,439)	\$	1,467,147 1,408,621	\$	261,833 254,854	\$	1,715,632 1,599,036

CITY OF MORAINE, OHIO Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2018

	Ci	ity Garage		Insurance Reserve	1	Health		otal Internal rvice Funds
Cash Flows From Operating Activities								
Cash received for interfund services	\$	609,640	\$	-	\$	2,022,701	\$	2,632,341
Miscellaneous receipts & reimbursements		6,389		19,170		-		25,559
Cash paid to employees for services		(325,518)		-		-		(325,518)
Cash paid to suppliers for goods or services		(269,982)		(39,902)		(349,969)		(659,853)
Cash paid for insurance claims				(73,123)		(1,695,460)		(1,768,583)
Net cash provided (used) by operating activities		20,529		(93,855)		(22,728)	_	(96,054)
Cash Flows From Investing Activities								
Investment earnings		-		10,115		5,196		15,311
Net cash provided by investing activities		-		10,115		5,196		15,311
Net Change		20,529		(83,740)		(17,532)		(80,743)
Equity in Pooled Cash and Investments Beginning of Year		315,783		1,495,376		385,272		2,196,431
Equity in Pooled Cash and Investments End of Year	\$	336,312	\$	1,411,636	\$	367,740	\$	2,115,688
Description of One of the Least Not Code								
Reconciliation of Operating Loss to Net Cash Provided (Used) by Operating Activities								
Operating loss	\$	(51,091)	\$	(68,641)	\$	(12,175)	\$	(131,907)
Adjustments to reconcile operating income (loss) to net								
cash used by operating activities:								
Increase in accounts receivables				(15,500)		-		(15,500)
Decrease in inventories		15,461		-		-		15,461
Decrease in deferred outflows of resources		89,721		<del>-</del>		-		89,721
Increase (decrease) in accounts payable		(149)		1,978		377		2,206
Increase in salaries and benefits payable		215		-		-		215
Decrease in insurance claims payable		-		(11,692)		(10,930)		(22,622)
Increase in compensated absences payable		10,010		-		-		10,010
Decrease in net pension liabilities		(131,577)		-		-		(131,577)
Increase in net OPEB liabilities		5,070		-		-		5,070
Increase in deferred inflows of resources		82,869	_				_	82,869
Net cash used by operating activities	\$	20,529	\$	(93,855)	\$	(22,728)	\$	(96,054)

# CITY OF MORAINE, OHIO Combining Statement of Changes in Assets and Liabilities Agency Funds For the Year Ended December 31, 2018

	Dece	salance ember 31, 2017	A	dditions	D	Deductions	Dece	Balance ember 31, 2018
Miscellaneous Agency Fund								
Assets								
Equity in Pooled Cash and Investments Accounts Receivable	\$	44,524 10,775	\$	9,310	\$	(10,664)	\$	43,170
Total Assets		55,299		9,310		(10,775) (21,439)		43,170
Liabilities								
Accounts Payable		- 55 200		0.210		(21.420)		- 42 170
Deposits Total Liabilities		55,299 55,299		9,310 9,310		(21,439) (21,439)		43,170 43,170
Mayor's Court								
Assets								
Cash in Segregated Accounts		7,961		98,989		(94,635)		12,315
Total Assets		7,961		98,989		(94,635)		12,315
Liabilities								
Due to Other Governments		4,779		52,788		(52,618)		4,949
Escrow Bonds		3,182		46,201		(42,017)		7,366
Total Liabilities		7,961		98,989		(94,635)		12,315
<b>Totals - All Agency Funds</b>								
Assets								
Equity in Pooled Cash and Investments		44,524		9,310		(10,664)		43,170
Cash in Segregated Accounts		7,961		98,989		(94,635)		12,315
Accounts Receivable Total Assets		10,775 63,260		108,299		(10,775) (116,074)		55,485
1 Otal Assets		03,200		108,299		(110,074)		33,463
Liabilities								
Deposits		55,299		9,310		(21,439)		43,170
Due to Other Governments		4,779		52,788		(52,618)		4,949
Escrow Bonds Total Liabilities	\$	3,182 63,260	\$	46,201 108,299	\$	(42,017) (116,074)	\$	7,366 55,485
Total Liautitues	Ф	03,200	Φ	100,299	Φ	(110,074)	Φ	33,403



#### STATISTICAL SECTION

This part of the City's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Contents:**

#### **Financial Trends (Tables 1-4)**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. These schedules can be found on pages 107 to 111.

#### **Revenue Capacity (Tables 5-10)**

These schedules contain information to help the reader assess the factors affecting the City's most significant local revenue source, income and property taxes. These schedules can be found on pages 112 to 117.

#### **Debt Capacity (Tables 11-13)**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt as well as the City's ability to issue additional debt in the future. These schedules can be found on pages 118 to 120.

#### **Demographic and Economic Information (Tables 14-15)**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place. These schedules can be found on pages 121 and 122.

#### **Operating Information (Tables 16-18)**

These schedules contain information about the City's operation and resources to help the reader understand how the City's financial information relates to the services proved and activities performed. These schedules can be found on pages 123 to 125.

Sources: Unless otherwise noted, the information in these schedules is derived from the City's annual financial reports for the relevant year.

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CITY OF MORAINE, OHIO Net Position by Component Last Ten Years (accrual basis of accounting) (reported in thousands)

Governmental activities	<u>2009</u>	<b>2010</b> (1)	2011(1)	2012	2013	<b>2014</b> (2)	2015	2016	2017(3)	2018
Net Investment in Capital Assets Restricted for:	\$ 30,033	\$ 29,438	\$ 29,263	\$ 27,607	\$ 26,822	\$ 25,033	\$ 24,836	\$ 24,221	\$ 23,229	\$ 23,477
Debt service	147	0	0	131	136	137	133	136	144	145
Special revenue	1,999	2,382	1,947	1,498	1,580	1,581	1,927	2,146	2,363	2,744
Capital projects	2,848	3,464	4,475	4,924	4,240	3,913	2,753	2,109	2,140	1,722
Unrestricted	13,129	8,942	5,018	1,840	2,866	(8,219)	(6,073)	(4,096)	(16,813)	(17,468)
Total government activities net position	48,156	44,226	40,703	36,000	35,644	22,445	23,576	24,516	11,063	10,620
Business-type activities										
Unrestricted	563	581	594	598	605	609	614	619	623	627
Total business-type activities net position	563	581	594	598	909	609	614	619	623	627
Primary government										
Net Investment in Capital Assets	30,033	29,438		27,607	26,822	25,033	24,836	24,221	23,229	23,477
	4,994	5,846		6,553	5,956	5,631	4,813	4,391	4,647	4,611
Unrestricted	13,692	9,523		2,438	3,471	(7,610)	(5,459)	(3,477)	(16,190)	(16,841)
Total primary government net position	\$ 48,719	\$ 44,807	\$ 41,297	\$ 36,598	\$ 36,249	\$ 23,054	\$ 24,190	\$ 25,135	\$ 11,686	\$ 11,247

# Note:

1) - restated for implementation of GASB 65.
 2) - restated for implementation of GASB 68 and certain other corrections.
 3) - restated for implementation of GASB 75.

CITY OF MORAINE, OHIO (accrual basis of accounting) **Changes in Net Position** (reported in thousands) Last Ten Years

2018(5)	\$ 4,696 10,536 5,233 306 1,256 629 178 285 23,119	301 387 - - 177 - 660 853 - - - - - - - - - - - - - - - - - - -
2017(4)	\$ 4,443 9,586 5,018 549 1,426 553 179 384 22,138	438 392 - 1 187 - 785 - 785 - - 1,803
2016	\$ 4,248 9,601 5,599 287 1,171 1,534 152 250 250 22,842	498 529 188 1,399 1,374 1,374 1,378
<b>2015</b> (3)	\$ 3,735 8,901 4,644 288 1,387 343 161 251 19,710	421 488 259 - 823 1,810 - 3,801
2014 <sub>(2)</sub>	\$ 3,634 8,014 3,612 3,612 991 730 116 248 17,648	408 295 - 14 195 - 764 1,804
2013	\$ 3,356 8,426 3,233 326 1,093 252 36 252 36 16,972	444 354 - 3 215 - 600 757 - 2,373
2012	\$ 3,663 8,147 3,415 308 1,109 479 213 294 17,628	477 429 - 6 207 - 451 382 1,952
2011(1)	\$ 3,277 8,852 3,638 2,84 1,113 1,005 86 302 18,557 18,557	650 612 
2010(1)	\$ 4,079 8,731 3,658 346 1,249 326 83 265 18,737	410 372 - - - 351 1,044 2,177
2009	\$ 4,523 9,456 879 419 2,312 935 93 18,838 18,838	452 31 194 - 723 56 200 200 784 - 2,440
Expenses	General activities. General government Public safety Highways and streets Sanitation Culture and recreation Economic development Health and welfare Interest and fiscal charges Total governmental activities expenses Total primary government expenses	Program Revenues Governmental activities: Charges for services: Charges for services: General government Public safety Highways and streets Sanitation Culture and recreation Health and welfare Operating grants and contributions Capital grants and contributions Capital grants and contributions Loan program activities. Loan program charges for services Total business-type activities: Total business-type activities program revenues Total primary government program revenues

- (1) restated for implementation of GASB 65.
- (2) restated for correction of errors. Information necessary to restate the 2014 beginning balance and 2014 pension expense amounts for he effects of the initial implementation of GASB 68 was not available.
  - implementation of GASB 68.
  - information necessary to restate the 2017 beginning balance and 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 was not available. £ (4)
    - implementation of GASB 75. (3)

TABLE 2 (continued)

CITY OF MORAINE, OHIO (accrual basis of accounting) (reported in thousands) Changes in Net Position Last Ten Years

	2009	$2010_{(1)}$	2011(1)	2012	2013	<b>2014</b> (2)	2015(3)	$\underline{2016}$	$\underline{2017}_{(4)}$	$\underline{2018}_{(5)}$
Net (Expense)/Revenue Governmental activities Durings true ordivities	(16,398)	(16,560)	(15,273)	(15,676)	(14,599)	(15,844)	(15,909)	(18,854)	(20,335)	(20,741)
Dusiness-type activities Total net expense	(16,365)	(16,542)	(15,281)	(15,673)	(14,599)	(15,844)	(15,909)	(18,854)	(20,335)	(20,741)
General Revenues Governmental activities: Taxes										
Income tax Property taxes, levied for	11,817	9,853	9,542	10,046	12,786	13,137	15,768	18,314	18,308	18,523
Property taxes, levied for	375	388	121	350	380	715	707	710	706	773
Police pensions	49	06	89	200	61	99	65	99	65	92
Fire pensions	64	06	68	70	61	99	65	29	65	92
Other taxes	11	18	50	24	18	20	16	23	21	32
Payments in lieu of taxes	•	41	43	33	95	185	247	292	345	362
Shared revenues (unrestricted)	713	719	657	223	279	261	178	130	86	113
Intergovernmental	260	444	92	•	•	•	1	•	•	
Miscellaneous	1,967	577	530	126	429	259	216	384	448	498
Investment earnings	961	410	237	31	133	73	81	66	87	145
Gain on the sale of capital assets	13	•	1	•	•	1	1	•	•	
Total governmental activities general revenues	16,215	12,630	11,750	10,973	14,242	14,482	17,040	19,794	19,843	20,298
Business-type activities:	23	01	-	r	٥	-	V	v	v	~
Total business-type activities general revenues	33	10	4 4	c.	0 0	4	J v	o v	o v	4
Total primary government general revenues	16,248	12,648	11,764	10,976	14,250	14,486	17,045	19,799	19,848	20,302
Change in Net Position										
Governmental activities	(183)	(3,930)	(3,523)	(4,703)	(357)	(1,362)	1,131	940	(492)	(443)
business-type activities Total primary government	\$ (150)	\$ (3,912)	\$ (3,517)	\$ (4,700)	\$ (349)	\$ (1,358)	\$ 1,136	\$ 945	\$ (487)	\$ (439)

(1) - restated for implementation of GASB 65.

 <sup>2)</sup> restated for correction of errors. Information necessary to restate the 2014 beginning balance and 2014 pension expense amounts for the effects of the initial implementation of GASB 68 was not available.
 3) - implementation of GASB 68.
 4) - information necessary to restate the 2017 beginning balance and 2017 OPEB expense amounts for the effects

CITY OF MORAINE, OHIO
Governmental Fund Balances
Last Ten Years
(modified accrual basis of accounting)
(reported in thousands)

General Fund Reserved Unreserved	\$\frac{2009}{1,230}\$ \$1,230\$ \$11,551	\$\frac{2010}{1,120} \tag{7,608}	2011	<u>2012</u>	<u>2013</u>	2014(1)	2015	2016	2017	2018
Nonspendable			\$8	\$	\$ 935	\$ 933	\$ 92	\$ 91	8	06 \$
Assigned			694	1,720	998	541	1,029	693	1,797	2,141
Unassigned			5,283	826	1,132	3,762	6,093	9,353	10,782	11,707
Total general fund	12,781	8,728	6,065	2,786	2,933	5,236	7,214	10,107	12,669	13,938
All Other Governmental Funds										
Reserved	6,465	2,725								
Unreserved, reported in:										
Special revenue funds	(4,022)	2,016								
Capital projects fund	2,642	1,128								
Debt service fund	147	150								
Nonspendable			1,928	1,156	44	245	534	791	954	134
Restricted			2,020	2,397	3,379	2,871	2,962	2,606	2,493	2,560
Committed			4,249	5,019	4,089	3,762	2,841	2,044	2,097	2,872
Unassigned			(210)	(909)	(241)	(603)	(6)	(40)	(492)	(2,415)
Total all other governmental funds	\$ 5,232	\$ 6,019	1,987	\$ 8,066	\$ 7,271	\$ 6,275	\$ 6,328	\$ 5,401	\$ 8,066 \$ 7,271 \$ 6,275 \$ 6,328 \$ 5,401 \$ 5,052 \$	\$ 3,151

# Vote.

The City implemented the provisions of GASB Statement No. 54 for 2011 which changed the manner in which governmental funds were reported.

(1) - restated for correction of errors.

Changes in Governmental Fund Balances CITY OF MORAINE, OHIO

(modified accrual basis of accounting)

Last Ten Years

(amounts expressed in thousands)

TABLE 4

(835) 5,305 (5,305) (632) 3.17% 1,127 18,495 363 22,676 2,484 1,034 5,357 329 63 423 8,797 23,511 2018 3.77% 1,915 (4,782)(4,825)112 4,825 18,486 343 689 909 264 98 8,535 2,304 1,097 2,849 315 177 509 399 4,961 87 501 21,84619.931 2017 (4,310)2,310 1,919 4,310 2.86% 18,104 630 2,087 8,398 1,097 3,858 318 198 621 232 66 474 287 1,151 21.381 2016 (3,175) 2.78% 825 113 8,397 3,198 1,292 3,135 247 646 326 1,601 1,481 267 15,721 81 20.37618.895 2015 S (1,860)2.49% 13,452 7,519 1,860 2,558 09/ 148 306 16,824 684 2014(1)8 (2,235)724 129 (1,172)2,235 3.35% 627 227 133 8,144 2,121 326 1,542 269 95 751 302 (648)12,141 15,699 16,871 2013 S (3,201)(2,000)3.02% 2,000 10,029 16,119 492 198 7,784 2,251 300 106 266 12,918 381 2012 2,219 (3,515)(2,200)25.09% 8,433 2,637 2,100 343 500 284 1,688 205 959 15,148 990 307 18,663 2011 (2,805)2.28% 1,565 2,319 1,712 (9,425)2,805 9.760 509 1,000 5,475 248 23,654 5,805 94 260 8,311 346 2010 (2,865)(3,150)3,150 21.14% 232 096 8,860 2,108 1,890 5,300 450 948 257 1,107 1,966 21,356 852 2,371 161 11,657 18,491 2009 S OTHER FINANCIAL SOURCES (USES) Payments to Refunding Escrow Agent Fotal Other Financing Sources (Uses) Proceeds from the sale of assets Net Change in Fund Balance General long-term debt issued Debt service as a percentage of Contributions and Donations revenues over expenditures Inception of capital leases Interest & Fiscal Charges Economic Development noncapital expenditures Culture and Recreation Payment in lieu of taxes Excess (deficiency) of Capital Improvements General government Highways & Streets Health and Welfare Charges for Services Investment Earnings License and Permits Rents and Royalties **Fotal Expenditures** Intergovernmental Shared Revenues EXPENDITURES Fotal Revenues Property Taxes Transfers Out Miscellaneous Public Safety Debt Service: Income Taxes Transfers In Loans issued Other Taxes REVENUES Sanitation

(1) - restated for correction of errors.

Current:

Fines

Principal

## CITY OF MORAINE, OHIO General Governmental Tax Revenues by Source

## Last Ten Years (accrual basis of accounting)

Year	Municipal Income Taxes	Property and Other Local Taxes	State Shared Taxes and Permits	Total
2009	\$ 11,817,442 (1)	\$ 473,697	\$ 712,879	\$ 13,004,018
2010	9,852,558	568,599	718,455	11,139,612
2011	9,541,527	600,521	657,429	10,799,477
2012	10,045,847	547,175	222,897	10,815,919
2013	12,786,187	614,151	279,426	13,679,764
2014	13,136,740 (2)	752,342	261,322	14,150,404
2015	15,767,651	796,719	178,221	16,742,591
2016	18,313,736	867,766	129,356	19,310,858
2017	18,308,167	902,163	98,415	19,308,745
2018	18,523,503	1,018,300	112,795	19,654,598

Source: City of Moraine, Department of Finance

<sup>(1)</sup> City's largest employer ceased operations during 2009

<sup>(2)</sup> Income tax rate increased 1/2% to 2.5% effective July 1, 2014, with 2015 being the first full year of collection using new rate.

## Income Tax Revenues (1) Last Ten Years

(modified accrual basis of accounting)

<u>Year</u>	<u>Amount</u>
2009	\$ 11,657,120 (2)
2010	9,760,045
2011	9,699,479
2012	10,028,922
2013	12,141,049
2014	13,451,675 (3)
2015	15,721,498
2016	18,103,691
2017	18,485,982
2018	18,495,136

Source: City of Moraine, Department of Finance

- (1) Includes all governmental fund types.
- (2) City's largest employer ceased operations during 2009.
- (3) Income tax rate increased 1/2% to 2.5% effective July 1, 2014. 2015 is first full year of collection using new rate.

#### Principal Income Tax Payers Current Year and Nine Years Ago (cash basis of accounting)

	2009			2018
Rank	Name	2018 Rank	Rank	Name
1	General Motors Corporation	-	1	Fuyao Glass America
2	Dmax	2	2	Dmax
3	Dayton Power and Light	4	3	WinSupply
4	Local Insight Berry Holiday	-	4	Dayton Power and Light
5	Win Wholesale	3	5	Fidelity Healthcare
6	GMC Sub Benefit	-	6	Heidelberg Distributing
7	Compunet Clinical Laboratories	7	7	Compunet Clinical Laboratories
8	Lastar Inc.	-	8	South Community
9	Berry Network	-	9	Tyler Technologies
10	City of Moraine	-	10	BWI North America

Source: City of Moraine, Department of Finance

Note: Due to legal restrictions and confidentiality requirements, the City cannot disclose the amount of the withholding by taxpayer.

The City chose not to disclose percentages and number of filers by income level because the City does not require all

taxpayers to file a return, therefore it does not have, or can it obtain, this type of information.

CITY OF MORAINE, OHIO
Assessed Value and Estimated Actual Value of Property
Last Ten Years

Taxable Assessed Value as a	Percentage of	35%	35%	35%	35%	35%	35%	35%	35%	35%	35%
Estimated Actual	Taxable	\$ 432,143,714	434,402,743	442,721,514	415,406,257	390,222,543	393,657,829	369,585,114	387,017,600	391,993,657	409,675,543
Total Direct	Tax	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50
Total Taxable	Assessed	151,250,300	152,040,960	154,952,530	145,392,190	136,577,890	137,780,240	129,354,790	135,456,160	137,197,780	143,386,440
	<u>Industrial</u>	\$ 42,698,100 \$	42,568,540	42,410,040	40,605,060	32,607,220	33,006,830	32,169,850	38,018,300	35,779,990	36,338,140
	Commercial	\$ 53,981,150	55,915,630	59,096,180	53,772,660	53,135,260	53,776,430	51,698,110	51,301,380	56,009,460	57,288,890
	Residential	\$ 52,743,290	52,349,240	52,112,240	49,529,340	49,394,930	49,545,830	43,571,810	44,220,900	43,492,750	47,964,760
	<b>Agricultural</b>	\$ 1,237,860	1,207,550	1,334,070	1,485,130	1,440,480	1,451,150	1,915,020	1,915,580	1,915,580	1,794,650
	Year	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018

Source:

Montgomery County Auditor's Office

Property Tax Rates- Direct and Overlapping Governments (Per \$1,000 of Assessed Value) CITY OF MORAINE, OHIO Last Ten Years

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
MUNICIPAL UNITS:										
General Fund	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90	1.90
Police Pension Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Fire Pension Fund	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30	0.30
Total Municipal Rates	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50	2.50
COUNTY UNITS:										
General Fund	1.70	1.70	1.70	1.70	1.70	1.70	1.70	1.70	1.70	1.70
Developmental Disabilities	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Conservancy Tax										
Human Services Levy A	7.21	7.21	7.21	7.21	7.21	8.21	8.21	8.21	8.21	8.21
Human Services Levy B	6.03	6.03	6.03	6.03	6.03	6.03	6.03	6.03	6.03	6.03
Total County Rates	15.94	15.94	15.94	15.94	15.94	16.94	16.94	16.94	16.94	16.94

Source: Montgomery County Auditor's Office

85.26 77.55 61.40 4.01

85.39 77.55 61.40 2.58

> 72.05 61.40 2.58

72.05 61.40 2.58

72.05 61.40 2.58

72.05 66.90

82.99

82.99

82.99

78.00

78.00 72.05 66.90

78.00 72.05 66.90

78.00 72.05 66.90 2.58

73.10 72.05 66.90

Kettering / Moraine Community

SCHOOL DISTRICT:

West Carrollton Community

Jefferson Local School Joint Vocational School

4.201.803.31

4.20

3.31

1.80

3.20 1.80 3.31

3.20 1.80 3.31

3.20 1.80

3.20 1.80 1.75

3.20 1.80 1.75

3.20 1.80 1.75

3.20 1.80 1.75

Montgomery County Community College Montgomery County Park District

OTHER UNITS:

Dayton - Montgomery Library

3.31

## CITY OF MORAINE, OHIO Principal Property Tax Payers Current Year and Nine Years Ago

		Calen	dar Year	2018
				Percentage
				of Total City
		Taxable		Taxable
<b>Taxpayer</b>	<b>Nature of Business</b>	<b>Valuation</b>	Rank	<b>Valuation</b>
Dayton Power & Light Company	Gas and Electric Utility	\$ 76,262,760	1	30.84%
AES Ohio Generation LLC	Utility	16,323,810	2	6.60%
Vectren Energy	Utility	13,099,450	3	5.30%
General Motors Company	Manufactoring	3,639,090	3	1.47%
Dovetree Apartments	Real Estate	3,371,130	3	1.36%
Premier WASECA LLC	Real Estate/Development	2,780,830	6	1.12%
Premier Highland Park LLC	Apartments	2,677,500	7	1.08%
VonMil Realty LLC	Real Estate	2,493,480	8	1.01%
Kroger Limited Partnership	Retail Sales	2,426,340	9	0.98%
WMSSMDOM LLC	Publisher/Marketing	2,400,430	10	0.97%
Subtota	al	125,474,820		50.73%
All Other	rs	121,773,300		49.27%
Tota	al	\$ 247,248,120		100.00%

		Calen	dar Year	2009
		Taxable Assessed		Percentage of Total City Taxable Assessed
<u>Taxpayer</u>	<b>Nature of Business</b>	<b>Valuation</b>	<b>Rank</b>	<b>Valuation</b>
Dayton Power & Light Company	Gas and Electric Utility	\$52,162,270	1	25.66%
General Motors Corporation	Automotive Manufacturer	9,321,300	2	4.59%
Vectren Energy	Utility	5,290,610	3	2.60%
Walmart	Retail Sales	3,562,680	4	1.75%
3601 Dryden LLC	Retail Sales	2,584,230	5	1.27%
Woodbine Partners LTD	Retail Sales	1,821,800	6	0.90%
PDQ Bell Plaza LLC	Retail Sales	1,634,510	7	0.80%
Matiff Dayton Hospital	Hotel	1,499,970	8	0.74%
S&G Investments	Real Estate	1,360,310	9	0.67%
Cole St Moraine Oh LLC	Real Estate	1,328,990	10	0.65%
Subtot	al	80,566,670		39.64%
All Othe	ers	122,695,020		60.36%
Tot	al	\$ 203,261,690		100.00%

Source: Montgomery County Auditor's Office

CITY OF MORAINE, OHIO
Property Taxes Levied and Collected
Last Ten Years

TAX YEAR	YEAR	TOTAL	TOTAL	PERCENTAGE COLLECTED	DELINQUENT	TOTAL	TOTAL COLLECTIONS AS PERCENTAGE LEVIED	OUTSTANDING TAXES	OUTSTANDING DELINQUENT TAXES AS PERCENTAGE LEVIED
2008/2009	2009	\$ 502,096	\$ 481,108	%96	\$ 18,004	\$ 499,112	%66	\$ 49,320	10%
2009/2010	2010	515,207	516,538	100%	17,152	533,690	104% (1)	53,901	10%
2010/2011	2011	536,361	503,251	94%	23,254	526,505	%86	47,609	%6
2011/2012	2012	516,689	478,482	93%	19,005	497,487	%96	39,553	%8
2012/2013	2013	546,775	531,633	%16	5,424	537,057	%86	26,503	%5
2013/2014	2014	570,034	549,675	%96	16,493	566,168	%66	30,368	%5
2014/2015	2015	550,881	528,894	%96	20,970	549,864	100%	34,676	%9
2015/2016	2016	572,820	534,548	93%	25,574	560,122	%86	47,511	%8
2016/2017	2017	574,992	558,261	%16	22,813	581,074	101% (1)	23,067	4%
2017/2018	2018	608,664	593,664	%86	55,847	649,511	107% (1)	20,606	3%

Source: Montgomery County Auditor's Office

this issue, however, the information needed will not likely be available until a new computer system is implemented at the County. The cost of such a system currently (1) The County does not identify delinquent collections by the year for which the tax was levied. The City continues to work in conjunction with the County to resolve makes this option impractical.

Ratios of Outstanding Debt by Type City of Moraine, Ohio Last Ten Years

Year	BAN (3) and OPWC Note	Various Purpose Bonds (1)		Capital Leases	Total Primary Government	Personal Income (2) (thousands of dollars)	Percentage Personal Income	اٽ <u>٩</u>	Total Debt Per Capita (2)
2009	\$ 5,300,000		S	560,008	\$ 5,860,008	\$ 110,327,680	5.31%	↔	896.57
2010	591,160	5,895,963		424,020	6,911,143	106,462,435	6.49%		1,095.79
2011	554,805	5,862,173		285,385	6,702,363	106,462,435	6.30%		1,062.69
2012	504,595	5,818,383		144,060	6,467,038	106,462,435	6.07%		1,025.37
2013	644,905	5,764,593		1	6,409,498	106,462,435	6.02%		1,016.25
2014	781,561	5,700,803		1	6,482,364	106,462,435	%60.9		1,027.80
2015	964,476	5,512,013		310,601	6,787,090	106,462,435	6.38%		1,076.12
2016	894,663	5,318,223		252,599	6,465,485	106,462,435	6.07%		1,025.13
2017	921,255	5,562,652		192,607	6,676,514	106,462,435	6.27%		1,058.59
2018	921,803	5,324,963		130,557	6,377,323	106.462.435	2.99%		1.011.15

<sup>(1)</sup> Bond amounts include unamortized premiums

<sup>(2)</sup> See Table 14 for demographic data(3) Long-term notes only presented in amounts.

CITY OF MORAINE, OHIO
Computation of Direct and Overlapping Debt
December 31, 2018

Jurisdiction	Net Outstanding Debt	Percentage Applicable to City (1)	Amount Applicable to City of Moraine, Ohio
DIRECT DEBT CITY OF MORAINE	\$ 6,377,323	100.00%	\$ 6,377,323
<i>OVERLAPPING</i> DAYTON METRO LIBRARY	153,425,000	3.33%	5,109,053
WEST CARROLLTON CITY SCHOOL DISTRICT	840,000	16.66%	139,944
KETTERING CITY SCHOOL DISTRICT	59,219,986	13.09%	7,751,896
MIAMI VALLEY CAREER CENTER - JT. VOC. SCHOOL DISTRICT	131,082,994	1.06%	1,389,480
TOTAL OVERLAPPING DEBT	344,567,980		14,390,373
TOTAL	\$ 350,945,303		\$ 20,767,696

Source: City's records and Ohio Municipal Advisory Council (OMAC)

(1) Percentages were determined by dividing each overlapping subdivision's assessed valuation within the City by its total assessed valuation.

# CITY OF MORAINE, OHIO Legal Debt Margin Information Last Ten Calendar Years

(amounts expressed in thousands)

2018 \$15,056 10,056	33.21%		143,386	15.056		4,855		145	5,000	\$10,056
$\frac{2017}{\$14,223}$ $\frac{9,306}{}$	34.57%									
2016 \$13,582 8,468	37.65%	Year 2018								
\$1015 \$14,467 9,160	36.68%	r Calendar		/alue)			r repayment	bt	limit	
\$13,582 8,115	41.42%	lculation fo	ax year 2017	al assessed		ation Bonds	restricted fo	of general obligation debt	applicable to	
\$\frac{2013}{\\$14,341}\$	39.64%	Legal Debt Margin Calculation for Calendar Year 2018	Total Assessed Value (tax year 2017)	Debt limit (10.5% of total assessed value)	Debt applicable to limit:	General Obligation Bonds	Less: Amount restricted for repayment	of general o	Total net debt applicable to limit	margin
\$14,341 \( \) \( \	39.99%	Legal Debt	Total Asses	Debt limit (	Debt applic	ŋ	Ţ		Ţ	Legal debt margin
\$15,266 9,491	37.83%									
\$16,270 \$16,270	35.68%									
2009 \$21,885 21,885	1									
Debt Limit Legal Debt Margin	Total net debt applicable to the limit as a percentage of debt limit									

# CITY OF MORAINE, OHIO Demographic and Economic Statistics Last Ten Calendar Years

Calendar Year	(1) Population	]	(1) Personal Income sands of dollars)	P	(1) r Capita ersonal ncome	(1) Median Age	(2) Unemployment Rate
2009	6,536	\$	110,328	\$	16,880	32.5	11.8%
2010	6,307		106,462		16,880	37.0	9.8%
2011	6,307		106,462		16,880	37.0	8.2%
2012	6,307		106,462		16,880	37.0	7.0%
2013	6,307		106,462		16,880	37.0	7.1%
2014	6,307		106,462		16,880	37.0	4.8%
2015	6,307		106,462		16,880	37.0	4.7%
2016	6,307		106,462		16,880	37.0	4.6%
2017	6,307		106,462		16,880	37.0	4.4%
2018	6,307		106,462		16,880	37.0	4.7%

#### Sources:

<sup>(1) 2000</sup> and 2010 United States Census Bureau.

<sup>(2)</sup> Bureau of Labor Statistics - rates are not available for the City of Moraine. The rates shown are for Montgomery County

CITY OF MORAINE, OHIO
Principal Employers
Current Year and Nine Years Ago

			1	2	$\mathcal{E}$	4	S	9	7	8	6	10
	Number of	Employees	5,278	776	844	487	383	364	359	362	206 9	185
2009			GM Liquidation	GMC Sub Benefits	Dmax Ltd.	Dayton Power and Light	City of Moraine	Compunet Clinical Laboratories	The Berry Co.	Berry Network	WinSupply	Lastar/Ortronics
			_	7	3	4	5	9	7	7	6	10
	Number of	Employees	3,229	935	756	494	453	428	360	327	199	165
2018			Fuyao Glass America	Dmax Ltd.	Fidelity Healthcare	Heidelberg Distributing	Dayton Power and Light	Compunet Clinical Laboratories	South Community	WinSupply	BWI North America	Tyler Technology

Source: City of Moraine, Department of Finance

Note: Total employment within the City is not available.

CITY OF MORAINE, OHIO
Full-time-Equivalent City Government Employees by Function/Program
Last Ten Calendar Years

Function/Program	2009	$\underline{2010}$	2011	2012	<u>2013</u>	2014	<u>2015</u>	2016	2017	2018
General government Clerk of Council	<del>-</del>	-	<del>-</del>	_	<del>-</del>	-	-	-	-	-
City Manager	√ ∞		· _	9	9	9	9	9		
Clerk of Courts	2	0	2	2	2	2	2	2	2	2
Law	0	0	0	0	0	0	0	0	0	0
Finance	7	9	9	9	9	9	9	9	7	7
Public Buildings	21	0	12 (1)	5	9	9	9	9	9	9
Public Safety										
Police	45	44	49	38	37	32	34	34	35	34
Fire	46	45	36	32	33	25	27	24	30	27
Other										
Highways and Streets	18	0	26 (1)	15	16	18	18	16	15	15
Community Development	9	0	S	3	3	3	3	3	3	4
Recreation and Culture	42	39	22	19	18	18	20	21	21	19
Garage	4	0	4	3	3	3	3	3	8	3
Total	200	142	170	130	131	120	126	122	130	125

Source: City of Moraine, Department of Finance

Note: A full-time employee is scheduled to work 2,080 hours per year (including vacation, holiday, sick leave and comp time). Full-time-equivalent employment is calculated by dividing total labor hours by 2,080. However, in Fiscal Year 2010, full-time employees worked 1,872 hours annually. Therefore, full-time employment for 2010 is calculated by dividing total labor hours by 1,872.

(1) During 2011, 6 public buildings employees were transferred to the highways and streets department

CITY OF MORAINE, OHIO
Operating Indicators by Function
Last Ten Calendar Years

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Function Police										
Warrants served	N/A	1,128	1,266	905	822	668	1,041	872	716	628
Felony arrests	N/A	92	131	177	157	252	293	273	261	169
Arrests made	N/A	1,702	778	1,753	1,535	1,771	1,800	1,700	1,839	1,347
Traffic citations issued	N/A	1,568	3,205	2,653	1,944	2,537	2,523	2,799	3,329	2,581
Miles Patrolled	N/A	237,841	272,940	260,804	253,927	224,694	233,288	207,661	216,938	188,208
Fire										
Fire calls	100	112	92	999	637	80	722	801	797	815
EMS calls	1,357	1,567	1,619	1,689	1,565	1,705	2,069	2,152	2,188	2,008
Fire Inspections	926	961	1,043	1,012	1,032	920	749	466	663	833
Child Safety Seat Inspections	09	31	20	25	25	26	16	52	71	87
Highways and Streets										
Gallons of street paint used	1,750	1,040	865	1,353	1,045	1,050	1,115	1,040	1,540	1,435
Tons of snow melting salt used	1,200	1,200	953	338	332	854	657	578	322	700
Community Development										
Building Inspections	328	177	481	787	596	797	737	989	561	637
Residential Building Permits Issued	65	75	103	196	208	129	118	106	129	107
Commercial Building Permits Issued	108	95	105	174	199	190	206	308	192	216
Culture and Recreation										
Payne Recreation Center Attendance	82,467	138,939	175,000	136,512	141,620	175,386	185,276	192,765	195,151	30,416
Splash! Moraine Attendance	56,092	Ξ .				1	ı	ı	ı	
Civic Center Attendance (estimated)	40,992	31,061	55,000	77,935	106,260	112,868	108,215	110,013	107,144	25,289
Youth and Day Camps Attendance	885	752	824	342	203	210	340	481	992	596

<sup>(1)</sup> Splash! Moraine ceased operation September 2009.

(N/A) Not Available

Source - Various City of Moraine departments

CITY OF MORAINE, OHIO Capital Assets by Function Last Ten Calendar Years

Function Public Safety	<u>2009</u>	2010	2011	2012	2013	2014	2015	2016	2017	2018
Stations	_	_	_	_	_	_	_	_	_	_
Patrol Units Fire:	28	28	24	22	21	21	19	18	18	18
Stations	3	С	2	2	7	2	2	2	2	2
Emergency Response Vehicles	10	10	12 (1)	12 (1)	12	12	13	13	13	12
Highways and Streets										
Miles of Streets (Center Line Miles)	276.65	276.65	276.65	276.65	276.65	276.65	276.65	276.65	276.65	276.65
Number of Streetlights (Non-special	1,226	1,226	1,356	1,356	1,356	1,356	1,356	1,357	1,316	1,316
assessment)										
Culture and Recreation										
Parks (2)	13	13	13	13	13	12	12	12	12	12
Civic Centers	1	1	1		1	1		1	1	-
Recreation Centers	1	1	-	-	-1	1	-	1	-	1
Swimming Pools	-	1	-	-	1	1	-	1	-	- (3)
Water Parks	1	-		-		-	1	-	_	1

Source - Various City of Moraine Departments

2 Deputy Chief vehicles have been reclassified as emergency response vehicles due to manning reductions. No new vehicles have been acquired. 3 3 3

Represents the number of City owned and maintained parks.

The former water park was demolished in 2017

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

City Council City of Moraine, Ohio 4200 Dryden Road Moraine, Ohio 45439

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Moraine, Ohio (the City), as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 24, 2019, wherein we noted the City adopted the provisions of GASB Statement No. 75.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Springfield, Ohio June 24, 2019



#### **CITY OF MORAINE**

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 15, 2019