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#### INDEPENDENT AUDITOR'S REPORT

Northmor Local School District Morrow County 5247 County Road 29 Galion, Ohio 44833

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Northmor Local School District, Morrow County, Ohio (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Northmor Local School District Morrow County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Northmor Local School District, Morrow County, Ohio, as of June 30, 2018, and the respective changes in financial position thereof and the budgetary comparison for the General fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during 2018, the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*. We did not modify our opinion regarding this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension and other postemployment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

#### Supplementary and Other Information

Our audit was conducted to opine on the District's basic financial statements taken as a whole.

The Schedule of Expenditures of Federal Awards presents additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is not a required part of the financial statements.

The schedule is management's responsibility, and derives from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Northmor Local School District Morrow County Independent Auditor's Report Page 3

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2019, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Ohio Auditor of State

Columbus, Ohio

January 17, 2019

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED

The management's discussion and analysis of Northmor Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2018 are as follows:

- In total, net position of governmental activities increased \$5,846,646 which represents a 149.06% increase from 2017's restated net position.
- General revenues accounted for \$12,578,448 in revenue or 82.89% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,596,475 or 17.11% of total revenues of \$15,174,923.
- The District had \$9,328,277 in expenses related to governmental activities; \$2,596,475 of these expenses were offset by program specific charges for services and sales, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$12,578,448 were adequate to provide for these programs.
- The District's major governmental funds are the general fund and the bond retirement fund. The general fund had \$12,612,840 in revenues and \$11,343,832 in expenditures. During fiscal year 2018, the general fund's fund balance increased \$1,269,008 from a fund balance of \$3,254,817 to fund balance of \$4,523,825.
- The bond retirement fund had \$1,184,351 in revenues and \$938,429 in expenditures. During fiscal year 2018, the bond retirement fund's fund balance increased \$245,922 from a fund balance of \$1,113,511 to a fund balance of \$1,359,433.

#### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund, and the bond retirement fund are the most significant funds and are considered major funds.

#### Reporting the District as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2018?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

These two statements report the District's *net position* and changes in that position. This change in net position is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net position and statement of activities can be found on pages 19-20 of this report.

#### Reporting the District's Most Significant Funds

#### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 14. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, and the bond retirement fund.

#### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net position and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 21-25 of this report.

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds.

All of the District's fiduciary activities are reported in separate statements of fiduciary net position and changes in fiduciary net position on pages 26 and 27. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 29-72 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### Required Supplementary Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's net pension liability and net OPEB liability. The required supplementary information can be found on pages 73 through 86 of this report.

#### The District as a Whole

Recall that the statement of net position provides the perspective of the District as a whole.

The table below provides a summary of the District's net position at June 30, 2018 and June 30, 2017. The net position at June 30, 2017 has been restated as described in Note 3.A.

	Net Po	sition
		Restated
	Governmental	Governmental
	Activities	Activities
	2018	2017
<u>Assets</u>		
Current and other assets	\$ 12,029,759	\$ 10,840,917
Capital assets, net	28,937,180	30,013,847
Total assets	40,966,939	40,854,764
<b>Deferred Outflows of Resources</b>		
Unamortized deferred charges on debt refunding	601,468	641,114
Pension	3,329,250	2,998,796
OPEB	114,185	23,015
Total deferred outflows of resources	4,044,903	3,662,925
<u>Liabilities</u>		
Current liabilities	1,311,747	1,150,149
Long-term liabilities:		
Due within one year	549,209	613,403
Due in more than one year:		
Net pension liability	11,481,609	16,689,380
Net OPEB liability	2,597,036	3,412,971
Other amounts	13,435,909	13,835,434
Total liabilities	29,375,510	35,701,337
<b>Deferred Inflows of Resources</b>		
Property taxes levied for next year	3,677,554	3,886,455
Pensions	1,736,934	1,007,453
OPEB	452,754	-
Total deferred inflows of resources	5,867,242	4,893,908
Net Position		
Net investment in capital assets	16,900,867	17,428,264
Restricted	1,378,334	1,406,315
Unrestricted (deficit)	(8,510,111)	(14,912,135)
Total net position	\$ 9,769,090	\$ 3,922,444

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

The net pension liability (NPL) is the largest single liability reported by the District at June 30, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For fiscal year 2018, the School District adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the District's proportionate share of each plan's collective:

Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the District is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from \$7,312,400 to \$3,922,444.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2018, the District's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$9,769,090. At fiscal year-end, unrestricted net position was a deficit of \$8,510,111.

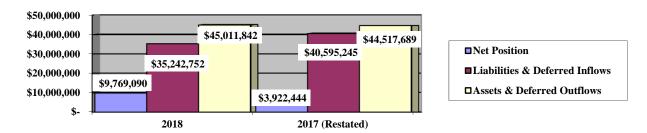
At fiscal year-end, capital assets represented 70.64% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, and vehicles. Net investment in capital assets at June 30, 2018, was \$16,900,867. These capital assets are used to provide services to the students and are not available for future spending.

Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net position, \$1,378,334, represents resources that are subject to external restriction on how they may be used.

The graph below illustrates the District's assets and deferred outflows, liabilities and deferred inflows, and net position at June 30, 2018 and 2017. The amounts at June 30, 2017 have been restated as described in Note 3.A.

#### **Governmental Activities**



The table below shows the change in net position for fiscal year 2018 and 2017. The net position at June 30, 2017 has been restated as described in Note 3.A.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### **Change in Net Position**

		Restated	
	Governmental	Governmental Activities	
	Activities		
	2018	2017	
Revenues			
Program revenues:			
Charges for services and sales	\$ 1,167,089	\$ 1,085,799	
Operating grants and contributions	1,429,386	1,574,367	
General revenues:			
Property taxes	5,076,418	4,707,517	
Income taxes	1,593,383	1,523,878	
Grants and entitlements	5,762,585	5,746,945	
Investment earnings	61,086	12,961	
Other	84,976	108,109	
Total revenues	15,174,923	14,759,576	
		Continued	

<sup>-</sup>Continued

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### **Change in Net Position (Continued)**

		Restated
	Governmental	Governmental
	Activities	Activities
	2018	2017
<b>Expenses</b>		
Program expenses:		
Instruction:		
Regular	\$ 2,743,917	\$ 5,191,137
Special	1,038,531	1,456,413
Vocational	54,431	166,446
Other	1,472,796	1,537,211
Support services:		
Pupil	145,669	331,938
Instructional staff	459,866	472,568
Board of education	36,853	77,220
Administration	472,026	910,224
Fiscal	284,483	428,919
Operations and maintenance	794,561	1,139,772
Pupil transportation	681,151	833,477
Central	6,165	6,341
Operations of non-instructional services:		
Food service operations	382,907	541,476
Extracurricular activities	261,693	486,882
Interest and fiscal charges	493,228	768,238
Total expenses	9,328,277	14,348,262
Change in net position	5,846,646	411,314
Net position at beginning of year (restated)	3,922,444	N/A
Net position at end of year	\$ 9,769,090	\$ 3,922,444

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$23,015 computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report negative OPEB expense of \$425,984. Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

Total 2018 program expenses under GASB 75	\$ 9,328,277
Negative OPEB expense under GASB 75 2018 contractually required contributions	425,984 28,367
Adjusted 2018 program expenses	9,782,628
Total 2017 program expenses under GASB 45	14,348,262
Decrease in program expenses not related to OPEB	\$ (4,565,634)

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### **Governmental Activities**

Net position of the District's governmental activities increased \$5,846,646. Total governmental expenses of \$9,328,277 were offset by program revenues of \$2,596,475 and general revenues of \$12,578,448. Program revenues supported 27.83% of the total governmental expenses.

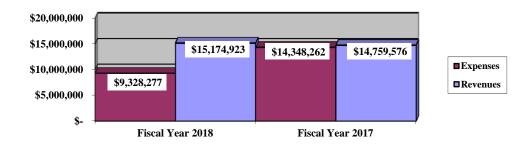
Expenses of the governmental activities decreased \$5,019,985 or 34.99%. This decrease is primarily the result of the State Teachers Retirement System (STRS) indefinitely suspending the Cost of Living Adjustment ("COLA") and the School Employees Retirement System (SERS) lowering the COLA from 3.00% to 2.50%. On an accrual basis, the District reported (\$4,038,914) in pension expense and (\$425,984) in OPEB expense mainly due to these benefit changes.

The primary sources of revenue for governmental activities are derived from property taxes, income taxes and unrestricted grants and entitlements. These revenue sources represent 81.93% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$5,309,675 or 56.92% of total governmental expenses for fiscal year 2018.

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2018 and 2017.

#### **Governmental Activities - Revenues and Expenses**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

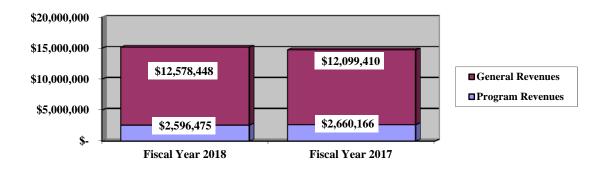
#### **Governmental Activities**

	Т	otal Cost of Services 2018	1	Net Cost of Services 2018	T	otal Cost of Services 2017	N	Net Cost of Services 2017
Program expenses								
Instruction:								
Regular	\$	2,743,917	\$	1,942,406	\$	5,191,137	\$	4,402,198
Special		1,038,531		(12,351)		1,456,413		366,184
Vocational		54,431		7,563		166,446		119,578
Other		1,472,796		1,472,796		1,537,211		1,537,211
Support services:								
Pupil		145,669		145,669		331,938		331,938
Instructional staff		459,866		433,670		472,568		445,366
Board of education		36,853		36,853		77,220		77,220
Administration		472,026		472,026		910,224		910,224
Fiscal		284,483		284,483		428,919		428,919
Operations and maintenance		794,561		794,561		1,139,772		1,139,772
Pupil transportation		681,151		672,507		833,477		824,833
Central		6,165		6,165		6,341		6,341
Operations of non-instructional services:								
Food service operations		382,907		(122,744)		541,476		23,011
Extracurricular activities		261,693		104,970		486,882		307,063
Interest and fiscal charges	_	493,228	_	493,228		768,238	_	768,238
Total expenses	\$	9,328,277	\$	6,731,802	\$	14,348,262	\$	11,688,096

The dependence upon tax and other general revenues for governmental activities is apparent as 64.23% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 72.17%.

The District's taxpayers and unrestricted grants and entitlements, from the state are the primary support for District's students. The graph below presents the District's governmental activities revenue for fiscal year 2018 and 2017.

#### **Governmental Activities - General and Program Revenues**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### The District's Funds

The District's governmental funds reported a combined fund balance of \$6,597,840, which is greater than last year's total of \$5,298,940. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2018 and 2017.

	Fund Balance June 30, 2018	Fund Balance June 30, 2017	<u>Change</u>	Percentage <u>Change</u>
General Bond retirement Other governmental	\$ 4,523,825 1,359,433 714,582	\$ 3,254,817 1,113,511 930,612	\$ 1,269,008 245,922 (216,030)	38.99 % 22.09 % (23.21) %
Total	\$ 6,597,840	\$ 5,298,940	\$ 1,298,900	24.51 %

#### General Fund

The District's general fund balance increased \$1,269,008.

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2018	2017		Percentage
	Amount	Amount	<u>Change</u>	Change
Revenues				
Taxes	\$ 5,487,671	\$ 5,054,811	\$ 432,860	8.56 %
Tuition	825,940	703,229	122,711	17.45 %
Earnings on investments	61,086	12,961	48,125	371.31 %
Intergovernmental	6,099,564	6,069,533	30,031	0.49 %
Other revenues	138,579	210,623	(72,044)	(34.21) %
Total	\$ 12,612,840	\$ 12,051,157	\$ 561,683	4.66 %
Expenditures				
Instruction	\$ 7,228,027	\$ 6,644,301	\$ 583,726	8.79 %
Support services	3,842,864	3,819,622	23,242	0.61 %
Extracurricular activities	272,941	299,249	(26,308)	(8.79) %
Total	\$ 11,343,832	\$ 10,763,172	\$ 580,660	5.39 %

Total revenues increased by \$561,683 or 4.66% during the fiscal year mainly due to increases in revenues from taxes and intergovernmental sources. Taxes increased mainly due to an increase in property tax revenue during the fiscal year. Earnings on investments increased by 371.31% because the District greatly increased the amount of money that it is investing.

Overall expenditures in the general fund increased \$580,660 or 5.39%. This increase was mainly due to the District's increase in instructional expenditures during the year.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### **Bond Retirement Fund**

The bond retirement fund had \$1,184,351 in revenues during fiscal year 2018. The bond retirement fund had \$938,429 in expenditures. During fiscal year 2018, the bond retirement fund's fund balance increased \$245,922 from a fund balance of \$1,113,511 to \$1,359,433.

#### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2018, the District amended its general fund budget multiple times. For the general fund, original budgeted revenues were \$12,117,880 and final budgeted revenues were \$12,225,887. Actual revenues for fiscal year 2018 were \$12,301,987.

General fund original appropriations (appropriated expenditures) of \$11,122,823 were increased to \$11,422,524 in the final appropriations. The actual budget basis expenditures for fiscal year 2018 totaled \$11,290,258, which is \$132,266 less than the final budget appropriations.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2018, the District had \$28,937,180 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities. The following table shows June 30, 2018 balances compared to June 30, 2017.

## Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities		
		<u>2018</u>	<u>2017</u>
Land	\$	198,754	\$ 198,754
Land improvements		883,012	990,136
Building and improvements		27,078,501	27,942,501
Furniture and equipment		376,845	436,078
Vehicles		400,068	446,378
Total	\$	28,937,180	\$ 30,013,847

The overall decrease in capital assets of \$1,076,667 is due to depreciation expense of \$1,101,959 exceeding capital additions of \$25,292 in the fiscal year.

See Note 8 to the basic financial statements for additional information.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

#### **Debt Administration**

At June 30, 2018, the District had \$12,129,672 in general obligation bonds outstanding. Of this total, \$485,000 is due within one year and \$11,644,672 is due in more than one year.

The following table summarizes the bonds outstanding.

#### Outstanding Bond Debt, at Year End

	Governmental Activities 2018		G	Governmental Activities 2017	
Current interest bonds - Series 2008	\$	485,000	\$	955,000	
Capital appreciation bonds - Series 2008		325,000		325,000	
Accreted interest		794,672		661,818	
Current interest bonds - Series 2016		8,375,000		8,375,000	
Current interest bonds - Series 2017		2,150,000	_	2,170,000	
Total	\$	12,129,672	<u>\$</u>	12,486,818	

See Note 9 to the basic financial statements for additional information on the District's debt administration.

#### **Current Financial Related Activities**

The District has been able to use a very conservative financial approach. The District operates just above the 20 mill floor and has an inside millage rate of 5.10. The District does benefit from a 1% income tax that was passed in 1992. There have been no requests by the District to its voters since 1992 for operating funds. The District tried unsuccessfully to pass an operating levy for additional funds in November 2013. However, with the District under new leadership since August 2014 (Treasurer) and April 2015 (Superintendent) there has not been a need to return to the voters for additional funding.

The Board and administration closely monitor expenditures to stay in line with the five-year financial forecast. Cuts to operating budgets and cuts in staffing throughout the District have been employed to avoid the need to seek additional money from the community. The Board and the administration have continued to monitor the State funding issue for schools.

The District continues to closely monitor income amounts. Property tax revenue estimates are based on historical growth patterns, including updates and reappraisals, and are substantiated by information provided for the upcoming fiscal year from the county auditor. The property tax figures are based on historical collection levels. The Northmor Local School District is just above the 20 mill floor. Property re-evaluations do directly impact the revenue. Estimates for income tax revenue are based on information provided by the department of taxation. The current tax rate is continuing. Current economic and employment conditions can substantially affect this amount. Revenue from State foundation payments is expected to remain consistent based on the current State formula, historical patterns are other indicators included in legislation. The property tax allocation is calculated as a fixed percentage of property tax receipts. The percentage is calculated as an average of this percentage from the prior three years. The growth in this revenue parallels the anticipated growth in property taxes. Revenues from all other sources are based on historical patterns, and a conservative approach has been taken.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 UNAUDITED (Continued)

The amounts for salaries and benefits are based on existing negotiated agreements. For periods beyond the current agreements, historical patterns regarding salary and benefit increases have been used. Retirements or the lack thereof will affect this significantly. Anticipated expenditures in Purchased Services, Supplies and other are based on historical patterns. The District anticipates spending all reserve requirements. Capital outlay is based on historical patterns and a consideration of District growth and goals. Anticipated expenditures in Other, Advances and Transfers are based on historical patterns. Estimated encumbrances are based on historical patterns.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Tammi Cowell, Treasurer, Northmor Local School District, 5247 County Road 29, Galion, Ohio 44833.

## STATEMENT OF NET POSITION JUNE 30, 2018

	Governmental Activities
Assets:	
Equity in pooled cash and investments	\$ 5,842,598
Receivables:	
Property taxes	5,324,106
Income taxes	585,600
Accrued interest	4,337
Intergovernmental	244,299
Prepayments	25,383
Materials and supplies inventory	1,208
Inventory held for resale	2,228
Capital assets:	
Nondepreciable capital assets	198,754
Depreciable capital assets, net	28,738,426
Capital assets, net	28,937,180
Total assets	40,966,939
Deferred outflows of resources:	
Unamortized deferred charges on debt refunding	601,468
Pension	3,329,250
OPEB	114,185
Total deferred outflows of resources	4,044,903
Liabilities:	
Accounts payable	50,740
Accrued wages and benefits	982,195
Intergovernmental payable	66,567
Pension and postemployment benefits payable.	144,203
Accrued interest payable	68,042
Long-term liabilities:	
Due within one year	549,209
Due in more than one year:	
Net pension liability	11,481,609
Net OPEB liability	2,597,036
Other amounts due in more than one year	13,435,909
Total liabilities	29,375,510
Deferred inflows of resources:	
Property taxes levied for the next fiscal year	3,677,554
Pension	1,736,934
OPEB	452,754
Total deferred inflows of resources	5,867,242
Net position:	
Net investment in capital assets	16,900,867
Restricted for:	
Capital projects	530,707
Classroom facilities maintenance	92,144
Debt service	586,916
Locally funded programs	199
State funded programs	11,709
Federally funded programs	58,725
Student activities	6,742
Food service	91,192
Unrestricted (deficit)	(8,510,111)
Total net position	\$ 9,769,090

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

				Progran	n Reveni	ıes		Net (Expense) Revenue and Changes in Net Position	
	_		Charges for				Governmental		
Governmental activities:		Expenses	Servi	ces and Sales	and (	Contributions		Activities	
Instruction:									
Regular	\$	2,743,917	\$	761,844	\$	39,667	\$	(1,942,406)	
Special	Ψ	1,038,531	Ψ	88,200	Ψ	962,682	Ψ	12,351	
Vocational		54,431		-		46,868		(7,563)	
Other		1,472,796		_		-		(1,472,796)	
Support services:		-,,						(-,,,,,	
Pupil		145,669		-		-		(145,669)	
Instructional staff		459,866		-		26,196		(433,670)	
Board of education		36,853		-		· -		(36,853)	
Administration		472,026		-		-		(472,026)	
Fiscal		284,483		-		-		(284,483)	
Operations and maintenance		794,561		-		-		(794,561)	
Pupil transportation		681,151		-		8,644		(672,507)	
Central		6,165		-		-		(6,165)	
Operation of non-instructional services:									
Food service operations		382,907		168,780		336,871		122,744	
Extracurricular activities		261,693		148,265		8,458		(104,970)	
Interest and fiscal charges		493,228						(493,228)	
Total governmental activities	\$	9,328,277	\$	1,167,089	\$	1,429,386		(6,731,802)	
		al revenues:							
	-	erty taxes levied						2.064.654	
		neral purposes .						3,864,654	
		bt service						1,046,916	
		pital outlay ecial revenue						86,397 78,451	
		me taxes levied						70,431	
		neral purposes.						1,593,383	
		nts and entitleme						1,575,505	
		specific program						5,762,585	
		stment earnings						61,086	
		cellaneous						84,976	
		general revenues						12,578,448	
	Total	general revenues						12,376,446	
	Chang	ge in net position						5,846,646	
	Net p	osition at begin	ning of yo	ear (restated)				3,922,444	
	Net p	osition at end of	year				\$	9,769,090	

#### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2018

		General	Bond Retirement		Nonmajor Governmental Funds		Total Governmental Funds	
Assets:		General		etti ettiett	-	Tunus		Tunus
Equity in pooled cash								
and investments	\$	3,937,709	\$	1,127,793	\$	777.096	\$	5,842,598
Receivables:	Ф	3,937,709	ф	1,127,793	Ф	777,090	Ф	3,642,396
		4.074.044		1 000 107		169.065		5 224 106
Property taxes		4,074,944		1,080,197		168,965		5,324,106
Income taxes		585,600		-		-		585,600
Accrued interest		4,337		-		-		4,337
Intergovernmental		112,517		-		131,782		244,299
Prepayments		25,383		-		-		25,383
Materials and supplies inventory		536		-		672		1,208
Inventory held for resale		-		-		2,228		2,228
Due from other funds		50,105		_		_		50,105
Total assets	\$	8,791,131	\$	2,207,990	\$	1,080,743	\$	12,079,864
Liabilities:								
Accounts payable	\$	24.144	\$		\$	26,596	\$	50,740
Accrued wages and benefits	Ф	868,255	φ	-	Φ	113,940	φ	982,195
		•		-		113,940		· · · · · · · · · · · · · · · · · · ·
Compensated absences payable		32,062		-		1 407		32,062
Intergovernmental payable		65,070		-		1,497		66,567
Pension and postemployment benefits payable .		119,578		-		24,625		144,203
Due to other funds						50,105		50,105
Total liabilities		1,109,109		=		216,763		1,325,872
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		2,803,875		758,360		115,319		3,677,554
Delinquent property tax revenue not available		354,322		90,197		14,965		459,484
Intergovernmental revenue not available		551,522		-		19,114		19,114
Total deferred inflows of resources		3,158,197		848,557		149,398		4,156,152
Fund balances:								
Nonspendable:								
Materials and supplies inventory		536		-		672		1,208
Prepaids		25,383		-		-		25,383
Unclaimed monies		27,009		_		-		27,009
Restricted:								
Debt service		-		1,359,433		-		1,359,433
Capital improvements		_		_		522,479		522,479
Classroom facilities maintenance		_		_		85,407		85,407
Food service operations		_		_		105,370		105,370
Targeted academic assistance						47,641		47,641
Vocational education		_		_		226		226
		-		-				
Other purposes		-		-		17,626		17,626
Extracurricular		-		-		6,742		6,742
Assigned:								
Student instruction		30,782		-		-		30,782
Student and staff support		5,022		-		-		5,022
Public school support		13,100		-		-		13,100
Other purposes		120		-		-		120
Unassigned (deficit)		4,421,873				(71,581)		4,350,292
Total fund balances		4,523,825		1,359,433		714,582		6,597,840
Total liabilities, deferred inflows and fund balances .	\$	8,791,131	\$	2,207,990	\$	1,080,743	\$	12,079,864

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES JUNE 30, 2018

Total governmental fund balances		\$ 6,597,840
Amounts reported for governmental activities on the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		28,937,180
Other long-term assets are not available, such as property taxes receivable, to pay for current-period expenditures and therefore are deferred inflows in the funds.  Property taxes receivable Intergovernmental receivable Total	\$ 459,484 19,114	478,598
Unamortized premiums on bonds issued are not recognized in the funds.		(1,302,781)
Unamortized amounts on refundings are not recognized in the funds.		601,468
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.		(68,042)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  General obligation bonds  Compensated absences  Total	(12,129,672) (520,603)	(12,650,275)
The net pension liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.  Deferred outflows - pension Deferred inflows - pension Net pension liability Total	3,329,250 (1,736,934) (11,481,609)	 (9,889,293)
The net OPEB liability is not due and payable in the current period; therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.  Deferred outflows - OPEB Deferred inflows - OPEB Net OPEB liability Total	114,185 (452,754) (2,597,036)	(2,935,605)
Net position of governmental activities		\$ 9,769,090

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	General	Bond Retirement	Nonmajor Governmental Funds	Total Governmental Funds	
Revenues:					
From local sources:					
Property taxes	\$ 3,894,288	\$ 1,044,424	\$ 164,459	\$ 5,103,171	
Income taxes	1,593,383	-	-	1,593,383	
Tuition	825,940	-	-	825,940	
Earnings on investments	61,086	-	246	61,332	
Charges for services	-	-	168,780	168,780	
Extracurricular	29,499	-	118,766	148,265	
Classroom materials and fees	24,104	-	-	24,104	
Rental income	688	-	-	688	
Contributions and donations	336	-	8,212	8,548	
Other local revenues	83,952	-	-	83,952	
Intergovernmental - state	6,022,804	139,927	24,658	6,187,389	
Intergovernmental - federal	76,760	-	912,038	988,798	
Total revenues	12,612,840	1,184,351	1,397,159	15,194,350	
Expenditures:					
Current:					
Instruction:					
Regular	4,441,557	-	87,830	4,529,387	
Special	1,158,149	-	584,099	1,742,248	
Vocational	155,525	-	200	155,725	
Other	1,472,796	-	-	1,472,796	
Support services:					
Pupil	290,894	-	-	290,894	
Instructional staff	529,709	-	26,254	555,963	
Board of education	43,110	-	-	43,110	
Administration	921,802	-	-	921,802	
Fiscal	379,848	26,056	4,057	409,961	
Operations and maintenance	903,123	-	156,159	1,059,282	
Pupil transportation	768,213	-	91,630	859,843	
Central	6,165	-	-	6,165	
Operation of non-instructional services:					
Food service operations	-	-	529,002	529,002	
Extracurricular activities	272,941	-	129,523	402,464	
Facilities acquisition and construction	-	-	4,435	4,435	
Debt service:			,	,	
Principal retirement	_	490,000	_	490,000	
Interest and fiscal charges	_	422,373	_	422,373	
Total expenditures	11,343,832	938,429	1,613,189	13,895,450	
Net change in fund balances	1,269,008	245,922	(216,030)	1,298,900	
Fund balances at beginning of year	2 254 917	1 112 511	020 612	<b>7.0</b> 00.040	
	3,254,817	1,113,511	930,612	5,298,940	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2018

Net change in fund balances - total governmental funds		\$ 1,298,900
Amounts reported for governmental activities in the statement of activities are different because:		
- T	\$ 25,292	
Current year depreciation Total	(1,101,959)	(1,076,667)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues ir the funds.	(2.550)	
Property taxes Intergovernmental	(26,753) 7,326	
Total		(19,427)
Principal payment on bonds is an expenditure in the governmenta funds, but the repayment reduces long-term liabilities in the statement of net position.		490,000
In the statement of activities, interest is accrued on outstanding bonds whereas in governmental funds, an interest expenditure is reported when due. The following items resulted in additional interest being reported in the statement of activities:		
Accrued interest payable Accreted interest on capital appreciation bonds Amortization of deferred charges Amortization of bond premiums	3,164 (132,854) (39,646) 98,481	
Total	70,461	(70,855)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures		
in governmental funds.		(38,400)
Contractually required pension contributions are reported as expenditures in governmental funds; however, the statement of activities reports these amount as deferred outflows.		769,830
Except for amounts reported as deferred inflows/outflows, changes in the net pension liability are reported as pension expense in the statement of activities		4,038,914
Contractually required OPEB contributions are reported as expenditures ir governmental funds; however, the statement of activities reports these amount as deferred outflows.		28,367
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability are reported as OPEB expense in the statement of activities		425,984
Change in net position of governmental activities	- -	\$ 5,846,646

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

	 Budgeted	Amo	unts		Fir	riance with nal Budget Positive
	Original		Final	Actual		Negative)
Revenues:	 					
From local sources:						
Property taxes	\$ 3,659,154	\$	3,714,622	\$ 3,714,623	\$	1
Income taxes	1,561,242		1,616,178	1,584,909		(31,269)
Tuition	813,606		776,000	825,939		49,939
Earnings on investments	40,701		35,000	41,318		6,318
Classroom materials and fees	23,744		24,000	24,104		104
Rental income	678		6,000	688		(5,312)
Other local revenues	57,535		70,000	58,407		(11,593)
Intergovernmental - state	5,885,606		5,921,587	5,974,827		53,240
Intergovernmental - federal	75,614		60,000	76,760		16,760
Total revenues	12,117,880		12,223,387	12,301,575		78,188
Expenditures:						
Current:						
Instruction:						
Regular	7,490,644		4,589,040	4,305,661		283,379
Special	484,624		1,136,509	1,206,400		(69,891)
Vocational	83,794		160,615	148,916		11,699
Other	778,061		1,528,000	1,476,796		51,204
Support services:						
Pupil	386,777		453,706	298,553		155,153
Instructional staff	218,283		383,529	525,828		(142,299)
Board of education	40,850		81,939	71,282		10,657
Administration	452,334		903,859	910,983		(7,124)
Fiscal	218,879		360,603	397,826		(37,223)
Operations and maintenance	463,638		892,519	926,511		(33,992)
Pupil transportation	391,686		700,613	762,117		(61,504)
Central	3,171		3,350	6,165		(2,815)
Extracurricular activities	110,082		228,242	253,220		(24,978)
Total expenditures	 11,122,823		11,422,524	 11,290,258		132,266
•	,,			 ,-,-,-,		
Excess of revenues over						
expenditures	 995,057		800,863	 1,011,317		210,454
Other financing sources:						
Refund of prior year's expenditures	 		2,500	 412		(2,088)
Total other financing sources	 		2,500	 412		(2,088)
Net change in fund balance	995,057		803,363	1,011,729		208,366
Fund balance at beginning of year	2,744,682		2,744,682	2,744,682		-
Prior year encumbrances appropriated	117,540		117,540	117,540		-
Fund balance at end of year	\$ 3,857,279	\$	3,665,585	\$ 3,873,951	\$	208,366

# STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS JUNE 30, 2018

	Private-Pu Trust			
	Scholarship		A	gency
Assets:			·	
Equity in pooled cash				
and cash investments	\$	4,407	\$	21,867
Total assets		4,407	\$	21,867
Liabilities:				
Due to students		-	\$	21,867
Total liabilities			\$	21,867
Net position:				
Held in trust for scholarships		4,407		
Total net position	\$	4,407		

# STATEMENT OF CHANGE IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2018

		-Purpose rust	
	Scho	olarship	
Additions:			
Gifts and contributions	\$	600	
<b>Deductions:</b>			
Scholarships awarded		1,200	
Change in net position		(600)	
Net position at beginning of year		5,007	
Net position at end of year	\$	4,407	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Northmor Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education and is responsible for providing public education to residents of the District.

Current enrollment as of June 30, 2018 was 1,103. The District employed 78 certified employees and 40 noncertified employees.

Management believes the financial statements included in this report represent all of the funds of the District over which the District has the ability to exercise direct operating control.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government and component units. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, food service, and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's Governing Board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

#### JOINTLY GOVERNED ORGANIZATIONS

#### Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Huron, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2018, the District paid \$84,478 to the COG for various services. Financial information can be obtained from the treasurer for the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

#### RELATED ENTITY

#### Perry Cook Memorial Library (the "Library")

The District appoints the governing board of the Library, however, the District cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the District. The District serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the District must place the levy on the ballot. The Library may not issue debt. The Library did not receive any funding from the District during 2018.

#### INSURANCE PURCHASING POOL

#### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "GRP") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

#### B. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond retirement fund</u> - The bond retirement fund is used to account for financial resources and expenditures restricted for principal and interest for general obligation bonds.

Other governmental funds of the District are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets and (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects.

#### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the District are included on the statement of net position.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Nonexchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6). Revenue from income taxes is recognized in the period in which the income is earned (see Note 10). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, income taxes, interest, tuition, grants, student fees and rentals.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Deferred Outflows of Resources and Deferred Inflows of Resources</u> - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the District, see Notes 13 and 14 for deferred outflows of resources related the District's net pension liability and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2018 but which were levied to finance fiscal year 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the District unavailable revenue includes, but is not limited to, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the District, see Notes 13 and 14 for deferred inflows of resources related to the District's net pension liability and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, is not recognized in governmental funds.

#### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds (except agency funds). The specific timetable for fiscal year 2018 is as follows:

1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The purpose of this budget document is to reflect the need for existing (or increased) tax rates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- By no later than January 20, the Board-adopted budget is filed with the Morrow County Budget Commission for tax rate determination. The Morrow County Commissioners waived this requirement for 2018.
- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to July 1, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the original and final certificates of estimated resources issued for fiscal year 2018.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- Any revisions that alter the total of any fund appropriations must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. The budget figures, as shown in the accompanying budgetary statement, reflect the original and final appropriation amounts including all amendments and modifications.
- 8. Unencumbered appropriations lapse at fiscal year end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.
- 9. Encumbrance accounting is utilized with District funds in the normal course of operations, for purchase orders and contract related expenditures. An encumbrance is a reserve on the available spending authority due to commitment for a future expenditure and does not represent a liability. Note 15 provides a reconciliation of the budgetary and GAAP basis of accounting for the general fund.

#### F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and cash investments".

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During fiscal year 2018, investments were limited to negotiable certificates of deposit, commercial paper, a U.S. Government money market fund, and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts, such as repurchase agreements and non-negotiable certificates of deposits, are reported at cost.

STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For fiscal year 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund or by policy of the Board of Education. Interest revenue credited to the general fund during fiscal year 2018 amounted to \$61,086, which includes \$21,719 assigned from other funds.

For presentation on the statement of net position, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year end is provided in Note 4.

## G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method on the fund statements and on the government-wide statements.

On the fund financial statements, reported material and supplies inventory is equally offset by a nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and disposals during the year. Donated capital assets are recorded at their acquisition value as of the date received. The District's capitalization threshold is \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	20 years
Buildings and improvements	45 years
Furniture and equipment	5 - 15 years
Vehicles	6 - 15 years

## I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "due to/due from other funds" These amounts are eliminated in the governmental activities column on the statement of net position.

## J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2018, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible to retire in the future, all employees age fifty or older with ten or more years of service or all employees with twenty or more years of service regardless of their age, were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2018 and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

## K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of the District Board of Education, which includes giving the Treasurer the authority to constrain monies for intended purposes.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## M. Net Position

Net position represents the difference between assets and deferred outflows and liabilities and deferred inflows. The net position component "net investment in capital assets," consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Deferred outflows of resources and deferred inflows of resources that are attributable to the acquisition, construction or improvement of those assets or related debt also should be included in this component of net position. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

## N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

## O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

## P. Bond Premium and Discount/Accounting Gain or Loss

Bond premiums are deferred and amortized over the term of the bonds using the straight-line method, which approximates the effective interest method. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized using the straight-line method, which approximates the effective interest method, over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow on the government-wide financial statements.

On the governmental fund financial statements bond premiums are recognized in the current period. A reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 9.

## Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

# R. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

## S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District had neither item during fiscal year 2018.

## T. Fair Market Value

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Change in Accounting Principles/Restatement of Net Position

For fiscal year 2018, the District has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pension</u>", GASB Statement No. 81 "<u>Irrevocable Split-Interest Agreements</u>" GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "<u>Certain Debt Extinguishments</u>".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pension (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 effected the District's postemployment benefit plan disclosures, as presented in Note 14 to the basic financial statements, and added required supplementary information which is presented on pages 68-81.

GASB Statement No. 81 improves the accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The implementation of GASB Statement No. 81 did not have an effect on the financial statements of the District.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the District.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the District.

A net position restatement is required in order to implement GASB Statement No 75. The governmental activities at July 1, 2017 have been restated as follows:

	Governmental Activities				
Net position as previously reported	<u> </u>	7,312,400			
Deferred outflows - payments	Ψ	7,512,100			
subsequent to measurement date		23,015			
Net OPEB liability		(3,412,971)			
Restated net position at July 1, 2017	\$	3,922,444			
	_				

Other than employer contributions subsequent to the measurement date, the District made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on fund balances.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2018 included the following individual fund deficits:

 Nonmajor funds
 Deficit

 IDEA Part B
 \$ 14,389

 Title I
 57,192

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur.

#### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories.

Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## A. Deposits with Financial Institutions

At June 30, 2018, the carrying amount of all District deposits was \$3,813,186, including \$3,003 in non-negotiable certificates of deposit, and the bank balance of all District deposits was \$3,983,020. Of the bank balance, \$3,733,020 was exposed to custodial risk as discussed below because those deposits were uninsured and uncollateralized and \$250,000 was covered by the FDIC.

Custodial credit risk is the risk that, in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the District's financial institutions did not participate in the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### **B.** Investments

As of June 30, 2018, the District had the following investments and maturities:

			<u>Investment Maturities</u>				
Measurement/	Measurement		6 months		13 to 18		19 to 24
<u>Investment type</u>	Value		or less	months		months	
Fair Value:							
Negotiable CDs	\$	486,801	\$ -	\$	244,525	\$	242,276
Commercial paper		1,498,125	1,498,125		-		-
U.S. Government money market fund		28,760	28,760		-		-
Amortized Cost:							
STAR Ohio		42,000	42,000		-		
Total	\$	2,055,686	\$ 1,568,885	\$	244,525	\$	242,276

The weighted average of maturity of investments is 0.48 years.

The District's investments in U.S. Government money market mutual funds are valued using quoted market prices in active markets (Level 1 inputs). The District's investments in negotiable certificates of deposit, and commercial paper are valued using quoted market prices that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: The District's investments in commercial paper were rated P-1 by Moody's Investor Services. Standard & Poor's has assigned STAR Ohio and the U.S. Government money market an AAAm money market rating. Ohio Law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District's investment policy does not specifically address credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2018:

Measurement/	M		
<u>Investment type</u>	_	Value	% of Total
Fair Value:			
Negotiable CDs	\$	486,801	23.68
Commercial paper		1,498,125	72.88
U.S. Government money market fund		28,760	1.40
Amortized Cost:			
STAR Ohio		42,000	2.04
Total	\$	2,055,686	100.00

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of June 30, 2018:

Cash and investments per note		
Carrying amount of deposits	\$	3,813,186
Investments		2,055,686
Total	\$	5,868,872
Cash and investments per statement of net positio	<u>n</u>	
Governmental activities	\$	5,842,598
Private-purpose trust funds		4,407
Agency funds		21,867
Total	\$	5,868,872

#### **NOTE 5 - INTERFUND TRANSACTIONS**

Interfund balances at June 30, 2018 as reported on the fund statements, consist of the following amounts due to/from other funds:

Receivable fund	Payable fund	<u>Amount</u>
General Fund	Nonmajor governmental funds	\$ 50,105

The primary purpose of the due to/from other funds is to cover negative cash in various nonmajor governmental funds. These interfund balances will be repaid once the anticipated revenues are received.

Interfund balances between governmental funds are eliminated on the government-wide financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real property and public utility property. Real property tax revenues received in calendar year 2018 represent the collection of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed values as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established. Public utility property tax revenues received in calendar year 2018 represent the collection of calendar year 2017 taxes. Public utility real and personal property taxes received in calendar year 2018 became a lien on December 31, 2016, were levied after April 1, 2017, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The District receives property taxes from Marion, Richland, and Morrow Counties. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2018 operations. The amount available as an advance at June 30, 2018 was \$916,747 in the general fund, \$231,640 in the bond retirement fund, \$21,243 in the permanent improvement fund (a nonmajor governmental fund) and \$17,438 in the classroom facilities fund (a nonmajor governmental fund). This amount is recorded as revenue. The amount available for advance at June 30, 2017 was \$737,082 in the general fund, \$168,778 in the bond retirement fund, \$15,409 in the permanent improvement fund (a nonmajor governmental fund) and \$12,641 in the classroom facilities fund (a nonmajor governmental fund). The amount of second-half real property taxes available for advance at fiscal year-end can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and delinquent tangible personal property taxes which are measurable as of June 30, 2018 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows.

On the accrual basis of accounting, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis of accounting the revenue has been reported as a deferred inflow.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 6 - PROPERTY TAXES – (Continued)**

The assessed values upon which the fiscal year 2018 taxes were collected are:

	2017 Seco	ond	2018 Firs	st
	Half Collec	tions	Half Collect	ions
	Amount	Percent	Amount	Percent
Agricultural/residential				
and other real estate	\$ 180,914,640	92.08	\$ 181,213,590	88.19
Public utility personal	15,567,610	7.92	24,256,100	11.81
Total	\$ 196,482,250	100.00	\$ 205,469,690	100.00
Tax rate per \$1,000 of assessed valuation	\$34.54		\$33.54	

## **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2018 consisted of property taxes, income taxes, accrued interest, and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the statement of net position follows:

## **Governmental activities:**

Property taxes	\$ 5,324,106
Income taxes	585,600
Accrued interest	4,337
Intergovernmental	 244,299
Total	\$ 6,158,342

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2018, was as follows.

	Balance 06/30/17			Balance 06/30/18
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 198,754	<u>\$</u>	\$ -	\$ 198,754
Total capital assets, not being depreciated	198,754			198,754
Capital assets, being depreciated:				
Land improvements	2,246,010	-	-	2,246,010
Buildings and improvements	35,941,297	-	-	35,941,297
Furniture and equipment	1,166,529	-	-	1,166,529
Vehicles	1,280,333	25,292		1,305,625
Total capital assets, being depreciated	40,634,169	25,292		40,659,461
Less: accumulated depreciation				
Land improvements	(1,255,874)	(107,124)	-	(1,362,998)
Buildings and improvements	(7,998,796)	(864,000)	-	(8,862,796)
Furniture and equipment	(730,451)	(59,233)	-	(789,684)
Vehicles	(833,955)	(71,602)		(905,557)
Total accumulated depreciation	(10,819,076)	(1,101,959)		(11,921,035)
Governmental activities capital assets, net	\$ 30,013,847	\$ (1,076,667)	\$ -	\$ 28,937,180

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :		
Regular	\$	883,546
Vocational		673
Support services:		
Instructional staff		5,838
Administration		2,238
Operations and maintenance		89,222
Pupil transportation		61,485
Extracurricular activities		53,647
Food service operations	_	5,310
Total depreciation expense	<u>\$</u>	1,101,959

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 9 - LONG-TERM OBLIGATIONS

**A.** During fiscal year 2018, the following changes occurred in governmental activities long-term obligations. The long-term obligations at June 30, 2017 have been restated as described in Note 3.A.

Governmental activities:	]	Restated Balance by 1, 2017	_A	dditions	Dec	ductions_	Balance June 30, 2018		amounts ne Within One Year
General obligation bonds:									
Construction bonds - series 2008: Current interest Capital appreciation Accreted interest	\$	955,000 325,000 661,818	\$	132,854	\$	(470,000) - -	\$ 485,000 325,000 794,672	\$	485,000
Refunding bonds - series 2016: Current interest		8,375,000		-		-	8,375,000		-
Refunding bonds - series 2017: Current interest		2,170,000				(20,000)	 2,150,000		
Total general obligation bonds	1	2,486,818		132,854		(490,000)	 12,129,672		485,000
Other long-term obligations:									
Net pension liability	1	6,689,380		-	(5	5,207,771)	11,481,609		-
Net OPEB liability		3,412,971		-		(815,935)	2,597,036		-
Compensated absences		560,757		115,311		(123,403)	 552,665		64,209
Total governmental activities									
long-term obligations	\$ 3	33,149,926	\$	248,165	\$ (6	5,637,109)	26,760,982	\$	549,209
	Add: premium on bonds  Total on statement of net position						\$ 1,302,781 28,063,763		

<u>Net Pension Liability</u> – The District's net pension liability is described in Note 13. The District pays obligations related to employee compensation from the fund benefitting from their service.

<u>Net OPEB Liability</u> – The District's net OPEB liability is described in Note 14. The District pays obligations related to employee compensation from the fund benefitting from their service.

Construction Bonds - Series 2008 - On August 14, 2008, the District issued Series 2008 construction bonds to finance building construction and improvements in accordance with the terms of a facilities grant from the Ohio Schools Facilities Commission (OSFC). The total project (hereafter "Construction Project") encompasses the construction of one new facility to house K-12 and to demolish Iberia and Johnsville elementary schools as well as Northmor Jr/Sr High School. The Series 2008 construction bonds consist of current interest serial bonds in the amount of \$4,395,000, current interest term bonds in the amount of \$9,780,000 and capital appreciation bonds in the amount of \$325,000. The current interest serial bonds bear interest rates ranging from 3.25% to 5% and mature on November 1, 2023. The current interest term bonds bear interest rates ranging from 4.75% to 5% and mature on November 1, 2036. The capital appreciation bonds have effective interest rates ranging from 4.76% to 5.00% and mature on November 1, 2020, 2021 and 2022. The accreted value at maturity for the capital appreciation bonds is \$1,530,000. Total accreted interest of \$794,672 has been included in the statement of net position at June 30, 2018.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

These bonds represent the amount of the Construction Project that the District itself was required to finance, in accordance with the terms of the facilities grant from OSFC. As of June 30, 2018, the total cost of the Construction Project is \$33,346,611, of which OSFC paid \$20,411,919.

Interest payments on the current interest bonds are due on May 1 and November 1 each year. The final maturity stated in the issue is during fiscal year 2037.

On November 8, 2016, the District issued \$8,375,000 (series 2016 refunding bonds) to advance refund a callable portion of the bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

On January 4, 2017, the District issued \$2,170,000 (series 2017 refunding bonds) to advance refund a callable portion of the bonds. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position.

<u>Refunding Bonds - Series 2016</u> - On November 8, 2016, the District issued general obligation bonds (series 2016 refunding bonds) to advance refund a portion of the series 2008 current interest general obligation bonds. The issuance proceeds of \$9,349,459 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The principal balance outstanding of the defeased bonds was \$8,635,000 at June 30, 2018.

At June 30, 2018, the refunding issue is comprised of current interest bonds, par value \$8,375,000. The interest rate on the current interest bonds ranges from 2.25-4.00%.

The reacquisition price exceeded the net carrying amount of the old debt by \$564,514. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt. This advance refunding was undertaken to reduce total debt service payments by \$2,122,767 and resulted in an economic gain of \$1,755,435.

Interest payments on the current interest bonds are due May 1 and November 1 each year. The final maturity stated on the issue is November 1, 2036.

<u>Refunding Bonds - Series 2017</u> - On January 4, 2017, the District issued general obligation bonds (series 2017 refunding bonds) to advance refund a portion of the series 2008 current interest general obligation bonds. The issuance proceeds of \$2,348,550 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. This refunded debt is considered defeased (in-substance) and accordingly, has been removed from the statement of net position. The principal balance outstanding of the defeased bonds was \$2,247,869 at June 30, 2018.

At June 30, 2018, the refunding issue is comprised of current interest bonds, par value \$2,150,000. The interest rate on the current interest bonds ranges from 2.00-5.00%.

The reacquisition price exceeded the net carrying amount of the old debt by \$100,681. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt. This advance refunding was undertaken to reduce total debt service payments by \$131,024 and resulted in an economic gain of \$120,704.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

Interest payments on the current interest bonds are due May 1 and November 1 each year. The final maturity stated on the issue is November 1, 2025.

All of the District's bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Accordingly, such unmatured obligations of the District are accounted for in the statement of net position. Payments of principal and interest relating to this bond are recorded as an expenditure in the bond retirement fund.

The following is a summary of the future debt service requirements to maturity for the general obligation bonds:

Fiscal Year		Cu	ırrer	nt Interest Bo	nds		Capital Appreciation Bonds					ls		
Ending June 30,	_	Principal	_	Interest	_	Total		Total		Principal	-	Interest	_	Total
2019	\$	485,000	\$	400,663	\$	885,663	\$	-	\$	-	\$	-		
2020		-		388,537		388,537		120,000		390,000		510,000		
2021		-		388,538		388,538		110,000		400,000		510,000		
2022		-		388,537		388,537		95,000		415,000		510,000		
2023		510,000		381,525		891,525		-		_		_		
2024 - 2028		2,945,000		1,600,094		4,545,094		-		_		_		
2029 - 2033		3,635,000		1,042,750		4,677,750		-		_		_		
2034 - 2038	_	3,435,000		281,500	_	3,716,500								
Total	\$	11,010,000	\$	4,872,144	\$	15,882,144	\$	325,000	\$	1,205,000	\$	1,530,000		

## B. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2018, are a voted debt margin of \$8,516,705 (including available funds of \$1,359,433) and an unvoted debt margin of \$205,470.

## NOTE 10 - SCHOOL DISTRICT INCOME TAX

The voters of the District passed a 1% school district income tax effective June 2, 1992. This tax is effective indefinitely. School district income tax revenue received by the general fund during fiscal year 2018 was \$1,593,383.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 11 - COMPENSATED ABSENCES

The criteria for determining vested vacation and sick leave components are derived from negotiated agreements and State laws. Classified employees earn five to twenty-five days of vacation per year, depending upon length of service. Accumulated unused vacation time is paid to classified employees upon termination of employment. Administrators who are contracted to work 260 days in a year are given five to twenty-five days of vacation per year by contract. Administrators who earn vacation are paid for accumulated unused vacation time upon termination of employment.

Administrators, teachers, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to 250 days. Upon retirement, payment is made for 30% of the total sick leave accumulation up to a maximum of seventy-five days.

Compensated absences will be paid from the fund from which the employee is paid, which primarily are the general fund and food service fund (a nonmajor governmental fund).

#### **NOTE 12 - RISK MANAGEMENT**

## A. Comprehensive

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2018, the District retained property insurance coverage, underwritten by Argonaut Insurance Company, in the blanket amount of \$42,832,800 with 100% coinsurance, replacement cost and agreed amount endorsement and a \$2,500 deductible. Boiler and machinery coverage is provided within the property coverage and limits. The District also has inland marine floaters in the amount of \$100,000 with a \$500 deductible for coverage of audio visual equipment, musical instruments, band uniforms, mobile maintenance equipment and miscellaneous property.

Vehicles are covered by Argonaut Insurance and hold a \$500 deductible for claims related to collision and a comprehensive deductible of \$250. Automobile liability has a \$1,000,000 combined single limit of liability.

Argonaut Insurance provides Excess Umbrella Liability coverage in the amount of \$3,000,000 written over the underlying limit of \$1,000,000 applicable to each of the following: Commercial, General Liability, Auto Liability, Employee Benefits Liability, School Leaders Errors and Omissions Liability, Sexual Misconduct/Molestation Liability, and Employers Stop Gap Liability. Each of the sub limit liability coverages have applicable aggregate limits ranging from \$1,000,000 to \$3,000,000.

Settled claims have not exceeded this commercial coverage in any of the past three years. There has not been a significant reduction in insurance from the prior year.

# B. Employee Group Life, Medical, Dental, and Vision Insurance

The District provides life insurance and accidental death and dismemberment insurance to all regular contracted employees in the amount of \$35,000 for certified and classified employees.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 12 - RISK MANAGEMENT - (Continued)**

The District has elected to provide a comprehensive medical benefits package to the employees through Medical Mutual of Ohio. This package provides a comprehensive medical plan with a \$500 single and \$1,000 family deductible in network. Included in the plan is a prescription drug card with a \$20/40/60 per prescription deductible for PCS 30 day supply drugs and a \$40/80/1200 per prescription deductible for mail-order 3 month supply of drugs. The total monthly premium for the medical and prescription drug plan is \$665.10 for single coverage and \$1,756.94 for family coverage which is paid out of the same fund that pays the salary for the employee. The employee pays 15% of the medical premium, while the District pays the remaining 85% of the medical premium and 100% of the Dental/Vision prescription drug premiums.

The District's amounts are capped by negotiated union contracts and cannot be increased except through negotiations.

The District provides dental coverage for its employees with a \$25 deductible per person, or \$50 deductible for a family. The total monthly premium for this dental coverage is \$39 for single and \$101 for family coverage.

The District also provides vision coverage for its employees with no deductible coverage. The total monthly premium is \$22 for single or family coverage.

The above employee portions of premiums for medical, dental and vision insurance are for full-time employees.

# C. Workers' Compensation Plan

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member board of directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate.

Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm Comp Management provides administrative, cost control and actuarial services to the GRP. Each year, the District pays an enrollment fee to the GRP to cover the costs of administering the program.

#### D. Employee Dishonesty Bonds

The District also carries a blanket employee dishonesty bond in the amount of \$10,000 per loss (\$50,000 for the treasurer) and a \$250 deductible with a faithful performance endorsement.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

Plan Description - The District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Age and service requirements for retirement are as follows:

Age and service requirements	for retirement are as follows:	
	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent of the employer contribution rate was allocated to the Health Care Fund.

The District's contractually required contribution to SERS was \$137,840 for fiscal year 2018. Of this amount, \$12,838 is reported as pension and postemployment benefits payable.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - Licensed teachers participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at <a href="https://www.strsoh.org">www.strsoh.org</a>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB Plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost-of-living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 26 years of service, or 31 years of service regardless of age.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.5 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For fiscal year 2018, plan members were required to contribute 14 percent of their annual covered salary. The District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$631,990 for fiscal year 2018. Of this amount, \$107,628 is reported as pension and postemployment benefits payable.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

## Net Pension Liability

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS			STRS	 Total
Proportion of the net pension					
liability prior measurement date	0	.04367580%	(	0.04030923%	
Proportion of the net pension					
liability current measurement date	0.04067410%			0.03810288%	
Change in proportionate share	-0.00300170%		- <u>0.00220635</u> %		
Proportionate share of the net					
pension liability	\$	2,430,188	\$	9,051,421	\$ 11,481,609
Pension expense	\$	(186,911)	\$	(3,852,003)	\$ (4,038,914)

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred outflows of resources			
Differences between expected and			
actual experience	\$ 104,585	\$ 349,523	\$ 454,108
Changes of assumptions	125,667	1,979,645	2,105,312
District contributions subsequent to the			
measurement date	137,840	631,990	769,830
Total deferred outflows of resources	\$ 368,092	\$ 2,961,158	\$ 3,329,250
Deferred inflows of resources			
Differences between expected and			
actual experience	\$ -	\$ 72,951	\$ 72,951
Net difference between projected and			
actual earnings on pension plan investments	11,534	298,706	310,240
Difference between District contributions and proportionate share of contributions/			
change in proportionate share	209,333	1,144,410	1,353,743
Total deferred inflows of resources	\$ 220,867	\$ 1,516,067	\$ 1,736,934

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

\$769,830 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	 SERS	STRS		Total		
Fiscal Year Ending June 30:						
2019	\$ (1,975)	\$	50,304	\$	48,329	
2020	67,722		456,649		524,371	
2021	288		272,042		272,330	
2022	(56,650)		34,104		(22,546)	
Thereafter	 		2		2	
Total	\$ 9,385	\$	813,101	\$	822,486	

## **Actuarial Assumptions - SERS**

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2017, are presented below:

Wage inflation

Future salary increases, including inflation

COLA or ad hoc COLA

Investment rate of return

3.00 percent

3.50 percent to 18.20 percent

2.50 percent

7.50 percent net of investments expense, including inflation

Actuarial cost method Entry age normal (level percent of payroll)

Prior to 2017, an assumption of 3 percent was used for COLA or Ad Hoc COLA.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 110 percent of female rates. Mortality among disabled members was based upon the RP-2000 Disabled Mortality Table, 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long Term Expected		
Asset Class	Allocation	Real Rate of Return		
Cash	1.00 %	0.50 %		
US Equity	22.50	4.75		
International Equity	22.50	7.00		
Fixed Income	19.00	1.50		
Private Equity	10.00	8.00		
Real Assets	15.00	5.00		
Multi-Asset Strategies	10.00	3.00		
Total	100.00 %			

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.50 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current						
		1% Decrease (6.50%)		Discount Rate (7.50%)		1% Increase (8.50%)	
District's proportionate share							
of the net pension liability	\$	3,372,469	\$	2,430,188	\$	1,640,835	

#### Actuarial Assumptions - STRS Ohio

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2017, actuarial valuation, compared with July 1, 2016 are presented below:

July 1, 2017		July 1, 2016			
Inflation	2.50 percent	2.75 percent			
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to			
	2.50 percent at age 65	2.75 percent at age 70			
Investment rate of return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation			
Payroll increases	3 percent	3.5 percent			
Cost-of-living adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.			

For the July 1, 2017, actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Preretirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For the July 1, 2016 actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Actuarial assumptions used in the July 1 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience study, effective July 1, 2012.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

# NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current					
	1% Decrease	Discount Rate	1% Increase			
	(6.45%)	(7.45%)	(8.45%)			
District's proportionate share						
of the net pension liability	\$ 12,974,904	\$ 9,051,421	\$ 5,746,475			

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### **NOTE 14 - DEFINED BENEFIT OPEB PLANS**

#### Net OPEB Liability

The net OPEB liability reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *pension and postemployment benefits payable* on both the accrual and modified accrual bases of accounting.

## Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2018, the District's surcharge obligation was \$23,262.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$28,367 for fiscal year 2018. Of this amount, \$23,737 is reported as pension and postemployment benefits payable.

## Plan Description - State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to post-employment health care.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

## Net OPEB Liability

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability was based on the District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS			STRS	Total
Proportion of the net OPEB					
liability prior measurement date	0	.04410735%	0	.04030923%	
Proportion of the net OPEB					
liability current measurement date	0.04137520%		0.03810288%		
Change in proportionate share	- <u>0.00273215</u> %		- <u>0.00220635</u> %		
Proportionate share of the net					
OPEB liability	\$	1,110,402	\$	1,486,634	\$ 2,597,036
OPEB expense	\$	44,514	\$	(470,498)	\$ (425,984)

At June 30, 2018, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS		STRS		Total	
Deferred outflows of resources						
Differences between expected and actual experience	\$	_	\$	85,818	\$	85,818
District contributions subsequent to the						
measurement date		28,367				28,367
Total deferred outflows of resources	\$	28,367	\$	85,818	\$	114,185
Deferred inflows of resources						
Net difference between projected and						
actual earnings on pension plan investments	\$	2,932	\$	63,542	\$	66,474
Changes of assumptions		105,371		119,753		225,124
Difference between District contributions and proportionate share of contributions/						
change in proportionate share		60,017		101,139		161,156
Total deferred inflows of resources	\$	168,320	\$	284,434	\$	452,754

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

\$28,367 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS		Total	
Fiscal Year Ending June 30:					
2019	\$ (60,656)	\$	(38,399)	\$	(99,055)
2020	(60,656)		(38,399)		(99,055)
2021	(46,275)		(38,399)		(84,674)
2022	(733)		(38,397)		(39,130)
2023	-		(22,513)		(22,513)
Thereafter	 _		(22,509)		(22,509)
Total	\$ (168,320)	\$	(198,616)	\$	(366,936)

## **Actuarial Assumptions - SERS**

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below:

Wage inflation 3.00 percent

Future salary increases, including inflation

3.50 percent to 18.20 percent

7.50 percent net of investments expense, including inflation

Municipal bond index rate:

Measurement date 3.56 percent
Prior measurement date 2.92 percent

Single equivalent interest rate, net of plan investment expense,

including price inflation:

Measurement date3.63 percentPrior measurement date2.98 percent

Medical trend assumption:

Medicare5.50 to 5.00 percentPre-Medicare7.50 to 5.00 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection and Scale BB, 120 percent of male rates and 110 percent of female rates. RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

# **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2015 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return			
Cash	1.00 %	0.50 %			
US Stocks	22.50	4.75			
Non-US Stocks	22.50	7.00			
Fixed Income	19.00	1.50			
Private Equity	10.00	8.00			
Real Assets	15.00	5.00			
Multi-Asset Strategies	10.00	3.00			
Total	100.00 %				

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2017 was 3.63 percent. The discount rate used to measure total OPEB liability prior to June 30, 2017 was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.63%) and higher (4.63%) than the current discount rate (3.63%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.5% decreasing to 4.0%) and higher (8.5% decreasing to 6.0%) than the current rate.

	Current					
	1% Decrease (2.63%)		Discount Rate (3.63%)		1% Increase (4.63%)	
District's proportionate share						
of the net OPEB liability	\$	1,340,951	\$	1,110,402	\$	927,747

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

				Current		
	1% Decrease (6.5 % decreasing to 4.0 %)		Trend Rate (7.5 % decreasing to 5.0 %)		1% Increase (8.5 % decreasing to 6.0 %)	
District's proportionate share						
of the net OPEB liability	\$	901,008	\$	1,110,402	\$	1,387,538

## **Actuarial Assumptions - STRS**

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below:

Inflation 2.50 percent

Projected salary increases 12.50 percent at age 20 to

2.50 percent at age 65

Investment rate of return 7.45 percent, net of investment

expenses, including inflation

Payroll increases 3 percent

Cost-of-living adjustments 0.0 percent, effective July 1, 2017

(COLA)

Blended discount rate of return 4.13 percent

Health care cost trends 6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B premium reimbursements was extended to January 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

\*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate - The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036 and the Bond Buyer 20-year municipal bond rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent, which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 3.58 percent for the unfunded benefit payments, was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer 20-year municipal bond rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## **NOTE 14 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rate - The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)		Current Discount Rate (4.13%)		1% Increase (5.13%)	
District's proportionate share of the net OPEB liability	\$	1,995,782	\$	1,486,634	\$	1,084,240
	1% Decrease		Current Trend Rate		1% Increase	
District's proportionate share of the net OPEB liability	\$	1,032,849	\$	1,486,634	\$	2,083,867

#### **NOTE 15 - BUDGETARY BASIS OF ACCOUNTING**

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to assigned or committed fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Some funds are included in the general fund (GAAP basis), but have separate legally adopted budgets (budget basis); and
- (e) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

## NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

## **Net Change in Fund Balance**

	General fund
Budget basis	\$ 1,011,729
Net adjustment for revenue accruals	281,366
Net adjustment for expenditure accruals	(84,284)
Net adjustment for other sources/uses	(412)
Funds budgeted elsewhere	661
Adjustment for encumbrances	59,948
GAAP basis	\$ 1,269,008

Certain funds that are legally budgeted in separate special revenue funds are considered part of the general fund on a GAAP basis. This includes the uniform school supplies, unclaimed monies, and the public school support fund.

## **NOTE 16 - CONTINGENCIES**

## A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

## B. Litigation

The District is involved in no other material litigation as either plaintiff or defendant.

## C. Foundation Funding

District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, ODE has finalized the impact of enrollment adjustments to the June 30, 2018 Foundation funding and owed the District \$66,118. This amount has been included in the financial statements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2018 (Continued)

#### **NOTE 17 - SET-ASIDES**

The District is required by State law to annually set-aside certain general fund revenue amounts, as defined by statutory formula, for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at fiscal year-end. This amount must be carried forward to be used for the same purpose in future years. Expenditures exceeding the set-aside requirement may not be carried forward to the next fiscal year.

The following cash-basis information describes the change in the fiscal year-end set-aside amount for capital improvements. Disclosure of this information is required by State statute.

	(	Capital
	<u>Imp</u>	<u>rovements</u>
Set-aside balance June 30, 2017	\$	-
Current year set-aside requirement		192,202
Contributions in excess of the current fiscal year set-aside requirement		-
Current year qualifying expenditures		-
Excess qualified expenditures from prior years		-
Current year offsets		(174,886)
Waiver granted by ODE		-
Prior year offset from bond proceeds		(17,316)
Total	\$	
Balance carried forward to fiscal year 2019	\$	
Set-aside balance June 30, 2018	\$	_

During fiscal year 2017, the District issued \$14,500,000 in capital related classroom facilities improvement bonds. These proceeds may be used to reduce the capital improvements set-aside amount for future years. The amount presented for prior year offset from bond proceeds is limited to an amount needed to reduce the capital improvements set-aside balance to \$0. The District is responsible for tracking the amount of bond proceeds that may be used as an offset in future periods, which was \$14,458,400 at June 30, 2018.

### **NOTE 18 - OTHER COMMITMENTS**

The District utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the District's commitments for encumbrances in the governmental funds were as follows:

	Ye	ear-End
<u>Fund</u>	Encu	ımbrances
General fund	\$	35,804
Other governmental		4,003
Total	\$	39,807

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST FIVE FISCAL YEARS

		2018		2017		2016	2015			2014	
District's proportion of the net pension liability	0.04067410%		0.04367580%		(	0.04688960%	(	0.04766600%	(	0.04766600%	
District's proportionate share of the net pension liability	\$	2,430,188	\$	3,196,666	\$	2,675,566	\$	2,412,349	\$	2,834,544	
District's covered payroll	\$	1,391,736	\$	1,654,900	\$	1,413,058	\$	1,385,065	\$	1,262,645	
District's proportionate share of the net pension liability as a percentage of its covered payroll		174.62%		193.16%		189.35%		174.17%		224.49%	
Plan fiduciary net position as a percentage of the total pension liability		69.50%		62.98%		69.16%		71.70%		65.52%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST FIVE FISCAL YEARS

	2018		 2017		2016	2015		 2014
District's proportion of the net pension liability	0.03810288%		0.04030923%	0.04353064%			0.04442786%	0.04442786%
District's proportionate share of the net pension liability	\$	9,051,421	\$ 13,492,714	\$	12,030,596	\$	10,806,393	\$ 12,872,505
District's covered payroll	\$	4,416,693	\$ 4,260,164	\$	4,558,571	\$	4,539,300	\$ 4,829,785
District's proportionate share of the net pension liability as a percentage of its covered payroll		204.94%	316.72%		263.91%		238.06%	266.52%
Plan fiduciary net position as a percentage of the total pension liability		75.30%	66.80%		72.10%		74.70%	69.30%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

## LAST TEN FISCAL YEARS

	2018		 2017	 2016	 2015
Contractually required contribution	\$	137,840	\$ 194,843	\$ 231,686	\$ 186,241
Contributions in relation to the contractually required contribution		(137,840)	 (194,843)	 (231,686)	(186,241)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$ 
District's covered payroll	\$	1,021,037	\$ 1,391,736	\$ 1,654,900	\$ 1,413,058
Contributions as a percentage of covered payroll		13.50%	14.00%	14.00%	13.18%

 2014	 2013	 2012		2011	 2010	2009	
\$ 191,970	\$ 174,750	\$ 182,422	\$	161,111	\$ 167,019	\$	121,141
 (191,970)	 (174,750)	 (182,422)		(161,111)	 (167,019)		(121,141)
\$ 	\$ 	\$ 	\$		\$ 	\$	
\$ 1,385,065	\$ 1,262,645	\$ 1,356,297	\$	1,281,710	\$ 1,233,523	\$	1,231,108
13.86%	13.84%	13.45%		12.57%	13.54%		9.84%

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT PENSION CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

## LAST TEN FISCAL YEARS

	2018		 2017	 2016		2015
Contractually required contribution	\$	631,990	\$ 618,337	\$ 596,423	\$	638,200
Contributions in relation to the contractually required contribution		(631,990)	 (618,337)	(596,423)		(638,200)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$	<u>-</u>
District's covered payroll	\$	4,514,214	\$ 4,416,693	\$ 4,260,164	\$	4,558,571
Contributions as a percentage of covered payroll		14.00%	14.00%	14.00%		14.00%

 2014	 2013	 2012	 2011	 2010	 2009
\$ 590,109	\$ 627,872	\$ 676,845	\$ 685,083	\$ 665,873	\$ 646,231
 (590,109)	 (627,872)	 (676,845)	 (685,083)	 (665,873)	 (646,231)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 4,539,300	\$ 4,829,785	\$ 5,206,500	\$ 5,269,869	\$ 5,122,100	\$ 4,971,008
13.00%	13.00%	13.00%	13.00%	13.00%	13.00%

## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

### LAST TWO FISCAL YEARS

		2018		2017
District's proportion of the net OPEB liability	C	0.04137520%	C	0.04410735%
District's proportionate share of the net OPEB liability	\$	1,110,402	\$	1,257,223
District's covered payroll	\$	1,391,736	\$	1,654,900
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		79.79%		75.97%
Plan fiduciary net position as a percentage of the total OPEB liability		12.46%		11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

### LAST TWO FISCAL YEARS

		2018		2017
District's proportion of the net OPEB liability	C	0.03810288%	(	0.04030923%
District's proportionate share of the net OPEB liability	\$	1,486,634	\$	2,155,748
District's covered payroll	\$	4,416,693	\$	4,260,164
District's proportionate share of the net OPEB liability as a percentage of its covered payroll		33.66%		50.60%
Plan fiduciary net position as a percentage of the total OPEB liability		47.10%		37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the District's measurement date which is the prior year-end.

# SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

## LAST TEN FISCAL YEARS

	2018		 2017	 2016	2015	
Contractually required contribution	\$	28,367	\$ 23,015	\$ 24,402	\$	35,687
Contributions in relation to the contractually required contribution		(28,367)	 (23,015)	(24,402)		(35,687)
Contribution deficiency (excess)	\$		\$ 	\$ 	\$	
District's covered payroll	\$	1,021,037	\$ 1,391,736	\$ 1,654,900	\$	1,413,058
Contributions as a percentage of covered payroll		2.78%	1.65%	1.47%		2.53%

2014	 2013	2012		 2011	 2010	 2009
\$ 25,592	\$ 24,091	\$	28,263	\$ 44,382	\$ 30,296	\$ 79,717
 (25,592)	 (24,091)		(28,263)	 (44,382)	 (30,296)	 (79,717)
\$ 	\$ 	\$	_	\$ _	\$ 	\$ 
\$ 1,385,065	\$ 1,262,645	\$	1,356,297	\$ 1,281,710	\$ 1,233,523	\$ 1,231,108
1.85%	1.91%		2.08%	3.46%	2.46%	6.48%

# $\begin{array}{c} \textbf{NORTHMOR LOCAL SCHOOL DISTRICT} \\ \textbf{MORROW COUNTY, OHIO} \end{array}$

## SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF DISTRICT OPEB CONTRIBUTIONS STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

## LAST TEN FISCAL YEARS

	 2018	 2017	 2016	 2015
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution				
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 
District's covered payroll	\$ 4,514,214	\$ 4,416,693	\$ 4,260,164	\$ 4,558,571
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

 2014		2013	 2012		2011		2010		2009
\$ 47,276	\$	48,298	\$ 52,065	\$	52,699	\$	51,221	\$	49,710
(47,276)		(48,298)	(52,065)		(52,699)		(51,221)		(49,710)
\$ 	\$		\$ 	\$		\$		\$	
\$ 4,539,300	\$	4,829,785	\$ 5,206,500	\$	5,269,869	\$	5,122,100	\$	4,971,008
1.00%		1.00%	1.00%		1.00%		1.00%		1.00%

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### **PENSION**

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changed in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2016. For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) Rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%. There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2018.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2014-2017. For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2014-2017. For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.

(Continued)

# NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE FISCAL YEAR ENDED JUNE 30, 2018

#### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

#### SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal years 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal years 2017. For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members, and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

#### STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for fiscal year 2017. For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017. For fiscal year 2018, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2018

FEDERAL GRANTOR Pass Through Grantor Program / Cluster Title	Federal CFDA Number	Total Federal Expenditures	
U.S. DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education			
Title I Grants to Local Educational Agencies	84.010	\$	340,855
Special Education Cluster:			
Special Education - Grants to States	84.027		195,338
Special Education - Preschool Grants	84.173		4,976
Total Special Education Cluster			200,314
Rural Education	84.358		23,674
Student Support and Academic Enrichment Program	84.424		10,000
Improving Teacher Quality State Grants	84.367		8,906
Total U.S. Department of Education		_	583,749
U.S. DEPARTMENT OF AGRICULTURE  Passed Through Ohio Department of Education  Child Nutrition Cluster:  Cash Assistance			
School Breakfast Program	10.553		98,389
National School Lunch Program	10.555		198,433
•			296,822
Non-Cash Assistance (Food Distribution)			
National School Lunch Program	10.555		35,707
Total Child Nutrition Cluster			332,529
Total U.S. Department of Agriculture	_	332,529	
Total Expenditures of Federal Awards	\$	916,278	

The accompanying notes are an integral part of this schedule.

# NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2018

#### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Northmor Local School District, Morrow County, Ohio, (the District) under programs of the federal government for the year ended June 30, 2018. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position or changes in net position of the District.

#### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance, wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### **NOTE C - INDIRECT COST RATE**

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### **NOTE D - CHILD NUTRITION CLUSTER**

The District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the District assumes it expends federal monies first.

#### NOTE E - FOOD DONATION PROGRAM

The District reports commodities consumed on the Schedule at the entitlement value. The District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Northmor Local School District Morrow County 5247 County Road 29 Galion, Ohio 44833

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Northmor Local School District, Morrow County, Ohio (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 17, 2019, wherein we noted the District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Northmor Local School District Morrow County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ohio Auditor of State

Columbus, Ohio

January 17, 2019



# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Northmor Local School District Morrow County 5247 County Road 29 Galion, Ohio 44833

To the Board of Education:

#### Report on Compliance for the Major Federal Program

We have audited the Northmor Local School District's, Morrow County, Ohio (the District's), compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could directly and materially affect the District's major federal program for the year ended June 30, 2018. The Summary of Auditor's Results in the accompanying schedule of findings identifies the District's major federal program.

## Management's Responsibility

The District's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal award applicable to its federal programs.

#### Auditor's Responsibility

Our responsibility is to opine on the District's compliance for the District's major federal program based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the District's major program. However, our audit does not provide a legal determination of the District's compliance.

Northmor Local School District
Morrow County
Independent Auditor's Report on Compliance with Requirements
Applicable to the Major Federal Program and on Internal Control Over
Compliance Required by the Uniform Guidance
Page 2

### Opinion on the Major Federal Program

In our opinion, Northmor Local School District, Morrow County, Ohio complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal program for the year ended June 30, 2018.

### Report on Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the District's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on the major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a federal program compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Ohio Auditor of State

Keeth Folice

Columbus, Ohio

January 17, 2019

## SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2018

# 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Child Nutrition Cluster
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS	
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS	

None.

None.





# NORTHMOR LOCAL SCHOOL DISTRICT

## **MORROW COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 5, 2019**