

# **REGULAR AUDIT**

For the Years Ended December 31, 2019 and 2018 Fiscal Years Audited Under GAGAS: 2019 and 2018



88 East Broad Street Columbus, Ohio 43215 IPAReport@ohioauditor.gov (800) 282-0370

Township Trustees Concord Township 2281 State Route 136 Hillsboro, Ohio 45133

We have reviewed the *Independent Auditor's Report* of Concord Township, Highland County, prepared by BHM CPA Group, Inc., for the audit period January 1, 2018 through December 31, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Concord Township is responsible for compliance with these laws and regulations.

Keith Faber Auditor of State Columbus, Ohio

September 1, 2020



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#### INDEPENDENT AUDITOR'S REPORT

Concord Township Highland County 2281 State Route 136 Hillsboro, Ohio 45133

To the Board of Trustees:

# Report on the Financial Statements

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Concord Township, Highland County, Ohio (the Township) as of and for the years ended December 31, 2019 and 2018.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

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## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

# Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

# Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Concord Township, Highland County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

# **Emphasis of Matter**

As discussed in Note 9 to the 2019 financial statements, the financial impact of COVID-19 and the ensuing measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

BHM CPA Group, Inc. Piketon, Ohio

BHM CPA Group

June 26, 2020

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2019

	<b>Governmental Fund Types</b>				_		
		General	Special Revenue		Totals (Memorandum Only)		
Cash Receipts:							
Property Taxes	\$	39,799	\$	18,720	\$	58,519	
Intergovernmental		20,892		130,686		151,578	
Miscellaneous		7,386		2,608		9,994	
Total Cash Receipts		68,077		152,014		220,091	
Cash Disbursements:							
Current:							
General Government		35,056		2,095		37,151	
Public Works		18,701		116,525		135,226	
Health		2,999		-		2,999	
Capital Outlay		71,923		-		71,923	
Debt Service:							
Redemption of Principal		15,933		4,442		20,375	
Interest and Fiscal Charges			_	64		64	
Total Cash Disbursements		144,612		123,126		267,738	
Excess of Receipts Over/(Under) Disbursements		(76,535)		28,888		(47,647)	
Other Financing Receipts:							
Other Debt Proceeds		71,923				71,923	
Net Change in Fund Cash Balances		(4,612)		28,888		24,276	
Fund Cash Balances, January 1		44,303		34,644		78,947	
Fund Cash Balances, December 31							
Restricted		-		63,532		63,532	
Unassigned (Deficit)		39,691				39,691	
Fund Cash Balances, December 31	\$	39,691	\$	63,532	\$	103,223	

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 1. Summary of Significant Accounting Policies

## A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Concord Township, Highland County (the township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general governmental services and road and cemetery maintenance.

The township participates in a public entity risk pool. Note 8 to the financial statements provides additional information for this entity. This organization is:

# Public Entity Risk Pool:

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA). A risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members.

The Townships management believes these financial statements present all activities for which the Township is financially accountable.

## B. Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administration Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. When an encumbrance is approved).

These statements include adequate disclosures of material matters, as he financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(d) permit.

# C. Cash and Deposits

The Township deposits all available funds in a checking account at a local commercial bank. All deposits are valued at cost.

## D. Fund Accounting

The Township uses fund account to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for the reports all financial resources not accounted for and reported in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 1. Summary of Significant Accounting Policies (Continued)

#### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Funds:

- 1. Gasoline Tax Fund This fund receives gasoline tax money to pay for Maintaining, and repairing township roads.
- 2. Motor Vehicle License Tax Fund The motor vehicle license tax fund accounts for and reports that portion of motor vehicle license registration fees restricted for maintenance and repair of roads within the township.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually

#### 1. Appropriations

Budgetary expenditures (that is. Disbursements and encumbrances) may not exceed appropriation at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The county Budget omission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated Resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year.

A summary of 2019 budgetary activity appears in note 3.

## F. Fund Balance

Fund Balance is divided into five classifications based primarily of the extent to which the township must observe constraints imposed upon the use of its governmental-fund resources. The Classifications are as follows:

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 1. Summary of Significant Accounting Policies (Continued)

## 1. Nonspendable

The Township classifies assets as nonspendable when legally or contractually required to maintain the amount intact.

#### 2. Restricted

Fund balance is restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments: or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can commit amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

## 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as restricted or committed. Governmental funds other than the general fund report all fund balances as assigned unless they are restricted or committed. In the general fund assigned amounts represent intended used established by Township Trustees or a Township official delegated that authority by resolution, or by state Statute.

## 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposed for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for the which amounts in any of the unrestricted fund balance classifications could be used.

# 2. Equity in Pooled Cash

The Township maintains a cash pool all funds use. The Ohio Revise Code prescribes allowable deposits and investments, the carrying amount of cash deposits at December 31, was as follows:

	2019			
<b>Demand Deposits</b>	\$103,223			

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 2. Equity in Pooled Cash (Continued)

Deposits: Deposits are insured by the Federal Depository Insurance Corporation.

# 3. Budgetary Activity

Budgetary activity for the year ending December 31, 2019 as follows:

2019 Budgeted vs. Actual Receipts

	Budgeted		Actual			
Fund Type	Receipts		Receipts		Variance	
General	\$	138,890	\$	140,000	\$	1,110
Special Revenue		162,423		152,014		(10,409)
Total	\$	301,313	\$	292,014	\$	(9,299)

2019 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation			Actual			
Fund Type	Authority		Expenditures		Variance		
General	\$	177,626	\$	144,612	\$	33,014	
Special Revenue		189,656		123,126	\$	66,530	
Total	\$	367,282	\$	267,738	\$	99,544	

## 4. Property Tax

Real Property taxes become a lien on January 1 preceding the October 1 date for which The Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions.

The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

The county is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the township.

# 5. Debt

Debt outstanding at December 31, 2019 was as follows:

	Principal	Interest Rate
Dump Truck Note	\$55,990	5.39%

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 5. Debt (Continued)

In 2019, the Township purchased a Dump truck through a third-party financing company to be used for maintenance of Township roads and cemeteries.

Amortization of the above debt, including interest, is scheduled as follows:

2019	\$	15,933
2020		15,933
2021		15,933
2022		15,933
2023	_	15,933
	\$	79 665

#### 6. Defined Benefit Pension Plans

The Township employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The OHIO Revised Code prescribes the plan's benefits which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rate. For 2019, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participant's gross salaries. The Township has paid all contributions required through December 31, 2019.

# 7. Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2019. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2019.

#### 8. Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 2019

# 8. Risk Management (Continued)

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2019

Cash and investments \$35,207,320

Actuarial liabilities \$10,519,942

# 9. Subsequent Events

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. In addition, the impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

# COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN FUND BALANCES (REGULATORY CASH BASIS) ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2018

	G	overnment	_		
	(	General	Special Revenue	(Me	Totals morandum Only)
Cash Receipts:					
Property Taxes	\$	40,913	\$ 23,581	\$	64,494
Intergovernmental		15,248	119,401		134,649
Miscellaneous		4,265	 247		4,512
Total Cash Receipts		60,426	 143,229		203,655
Cash Disbursements: Current:					
General Government		36,934	3,230		40,164
Public Works		10,493	155,599		166,092
Health		3,240	-		3,240
Debt Service:					ŕ
Redemption of Principal		_	4,771		4,771
Interest and Fiscal Charges			 189		189
Total Cash Disbursements		50,667	 163,789		214,456
Net Change in Fund Cash Balances		9,759	(20,560)		(10,801)
Fund Cash Balances, January 1		34,544	 55,204		89,748
Fund Cash Balances, December 31					
Restricted		_	34,644		34,644
Unassigned (Deficit)		44,303	 		44,303
Fund Cash Balances, December 31	\$	44,303	\$ 34,644	\$	78,947

The notes to the financial statements are an integral part of this statement.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

## 1. Summary of Significant Accounting Policies

## A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of Concord Township, Highland County (the Township), as a body corporate and politic. A publicly-elected three-member Board of Trustees directs the Township. The Township provides general governmental services and road and cemetery maintenance.

The Township participates in a public entity risk pool. Note 8 to the financial statements provides additional information for this entity. This organization is:

#### Public Entity Risk Pool:

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D). This basis is similar to the cash receipts and disbursements accounting basis. The Board recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather that when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved).

These statements include adequate disclosures of material matters, as the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit.

# C. Cash and Deposits

The Township deposits all available funds in an interest earning checking account at a local commercial bank. All deposits are valued at cost.

## D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

# 1. Summary of Significant Accounting Policies (Continued)

#### 2. Special Revenue Funds

These funds account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Township had the following significant Special Revenue Funds:

<u>Gasoline Tax Fund</u> – This fund receives gasoline tax money to pay for constructing, maintaining, and repairing township roads.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

#### 2. Estimated Resources

Estimated Resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled, and reappropriated in the subsequent year. The Township did not encumber all commitments required by Ohio law.

A summary of 2018 budgetary activity appears in Note 3.

#### F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

# 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

## 1. Summary of Significant Accounting Policies (Continued)

#### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

#### 3. Committed

Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

#### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Township Trustees or a Township official delegated that authority by resolution, or by State Statute.

## 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### G. Property, Plant and Equipment

The Township records disbursements for acquisition of property, plant and equipment when paid. The accompanying financial statements do not report these items as assets.

# 2. Equity in Pooled Cash

The Township maintains a cash deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash deposits at December 31 was as follows:

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

# 2. Equity in Pooled Cash (Continued)

2018
Demand Deposits \$ 78,947

**Deposits:** Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Township.

# 3. Budgetary Activity

Budgetary activity for the year ending December 31, 2018 as follows:

2018 Budgeted vs. Actual Receipts							
	Budgeted Actual						
Fund Type	Receipts		Receipts		V	Variance	
General	\$	61,000	\$	60,426	\$	(574)	
Special Revenue		149,130		143,229		(5,901)	
Total	\$	210,130	\$	203,655	\$	(6,475)	

2018 Budgeted vs. Actual Budgetary Basis Expenditures

	App	Appropriation		Budgetary			
Fund Type	A	Authority		Expenditures		Variance	
General	\$	93,903	\$	50,667		\$	43,236
Special Revenue		187,392		163,789			23,603
Total	\$	281,295	\$	214,456		\$	66,839

# 4. Property Tax

Real property taxes become a lien on January 1 preceding the October 1 date for which the Trustees adopted tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Intergovernmental Receipts. Payments are due to the County by December 31. If property owner elects to pay semiannually, the first half is due December 31. The second half payment is due to the following June 20.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

#### 5. Debt

Debt outstanding at December 31, 2018 was as follows:

	P	rincipal	Interest Rate
Dump Truck Note		4,442	2.650%
	\$	4,442	

In 2015, the Township purchased a note for \$20,500 for the purchase of a dump truck.

Amortization of the above debt, including interest, is scheduled as follows:

	\$20,500 Dump		
	Truck Note		
December 31:		Total	
2019		4,506	
Total	\$	4,506	

#### 6. Defined Pension Benefit Plans

The Township's elected officials belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes the plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2018, OPERS members contributed 10% of their gross salaries and the Township contributed an amount equaling 14% of participants' gross salaries. The Township has paid all contributions required through December 31, 2018.

# 7. Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement, and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the traditional pension plan and combined plan was 0 percent during calendar year 2018. The portion of employer contributions allocated to health care for OPERS members in the member-directed plan was 4.0 percent during calendar year 2018.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2018

# 8. Risk Management

The Township is a member of the Ohio Township Association Risk Management Authority (The Pool). The Pool assumes the risk of loss up to the limits of the Township's policy. The Pool covers the following risks:

- -General liability and casualty
- Public official's liability
- Cyber
- Law enforcement liability
- Automobile liability
- Vehicles
- Property
- Equipment breakdown

The Pool reported the following summary of assets and actuarially-measured liabilities available to pay those liabilities as of December 31:

2018

Cash and Investments \$33,097,416

Actuarial liabilities \$ 7,874,610

# 9. Restatement of Beginning Balances

Fund balances were restated to due to errors discovered in prior audited balances. Restatements are as follows:

	General		Special Revenue	
2017 Ending Fund Balances:	\$	34,412	\$	55,194
Restatements due to clerical errors:		132		10
2018 Beginning Fund Balances:	\$	34,544	\$	55,204



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Concord Township Highland County 2281 State Route 136 Hillsboro, Ohio 45133

#### To the Board of Trustees:

We have audited in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of the Concord Township, Highland County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated June 26, 2020 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Therefore, unidentified material weaknesses or significant deficiencies may exist. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings that we consider material weaknesses. We consider findings 2019-001 and 2019-002 to be material weaknesses.

Concord Township
Highland County
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance
and other Matters Required by *Government Auditing Standards*Page 2

# **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings as item 2019-002.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

BHM CPA Group, Inc.

BHM CPA Group

Piketon, Ohio June, 26, 2020

#### SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

#### FINDING NUMBER 2019-001

#### Material Weakness- Financial Reporting

Sound financial reporting is the responsibility of the fiscal officer and Board of Trustees and is essential to ensure information provided to the readers of the financial statements is complete and accurate.

Material and immaterial misstatements were identified during the course of the audit which have not been prevented or detected by the Township's internal controls over financial reporting. Misstatements were identified in the following areas:

- Principal and Interest Payments
- Capital Outlay
- Debt Proceeds
- Public Works Disbursements
- Fund Balances
- Budgetary, Debt, and Other Post Employment Benefit Disclosures

To ensure the Township's financial statements and notes to the financial statements are complete and accurate, we recommend the Fiscal Officer review the Ohio Township Manual for guidance on the correct line item to post various receipts and expenditures of the Township.

**Client Response:** The Client did not provide a response for the above finding.

#### **FINDING NUMBER 2019-002**

# Material Weakness/Non-Compliance

Ohio Revised Code section 5705.41(D)(1) prohibits a subdivision or taxing entity from making any contract or ordering any expenditure of money unless a certificate signed by the fiscal officer is attached thereto.

There are several exceptions to the standard requirement stated above that a fiscal officer's certificate must be obtained prior to a subdivision or taxing authority entering into a contract or order involving the expenditure of money. The main exceptions are: "then and now" certificates, blanket certificates, and super blanket certificates, which are provided for in Section 5705.41(D)(1) and 5705.41(D)(3), respectively, of the Ohio Revised Code.

1. "Then and Now" Certificate – if the fiscal officer can certify that both at the time that the contract or order was made ("then"), and at the time that the fiscal officer is completing the certification ("Now"), that sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the Township can authorize the drawing of a warrant for the payment of the amount due. The Township has thirty days from the receipt of the "then and now" certificate to approve payment or ordinance or resolution.

Amounts of less than \$3,000 may be paid by the fiscal officer without a resolution or ordinance upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the Township.

## SCHEDULE OF FINDINGS FOR THE YEARS ENDED DECEMBER 31, 2019 AND 2018

# FINDING NUMBER 2019-002 (Continued)

- 2. Blanket Certificate Fiscal Officers may prepare "blanket" certificates for a certain sum of money not in excess of an amount established by resolution or ordinance adopted by a majority of the members of the legislative authority against any specific line item account over a period not running beyond the end of the current fiscal year. The blanket certificates may, but need not, be limited to a specific vendor. Only one blanket certificate may be outstanding at one particular time for any one particular line item appropriation.
- 3. Super Blanket Certificate The Township may also make expenditures and contracts for any amount from a specific line-item appropriation account in a specified fund upon certification of the fiscal officer for most professional services, fuel, oil, food items, and any other specific recurring and reasonably predictable operating expense. This certification is not to extend beyond the current year. More than one super blanket certificate may be outstanding at a particular time for any line item appropriation.

The Township's Fiscal Officer did not certify the availability of funds prior to making commitments during 2018 and 2019 for 27% of disbursements tested. Failure to properly certify the availability of funds can result in overspending funds and negative cash fund balances.

The Township's Fiscal Officer should certify the availability of funds prior to the commitment being incurred. The most convenient certification method is to use purchase orders that include the certification language Ohio Rev. Code section 5705.41(D) requires to authorize disbursements.

**Client Response:** The Client did not provide a response for the above finding.

# CONCORD TOWNSHIP HIGHLAND COUNTY DECEMBER 31, 2019 AND 2018

# SCHEDULE OF PRIOR AUDIT FINDINGS

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2017-001	Material Weakness – Financial Reporting	No	Reissued as 2019-001
2017-002	ORC Section 5705.41(D) Certification of available resources and appropriation of funding prior to expending	No	Reissued as 2019-002
	money		





#### **CONCORD TOWNSHIP**

## **HIGHLAND COUNTY**

#### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/15/2020