SINGLE AUDIT

FOR THE YEAR ENDED DECEMBER 31, 2019



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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019

Program / Cluster Title U.S. DEPARTMENT OF EDUCATION Passed Through the Ohio Department of Developmental Disabilities	Number 84.181	Number	Subrecipients	Expenditures
Passed Through the Ohio Department of Developmental Disabilities	84.181			
	84.181			
	84.181		•	A ATA ADF
Special Education-Grants for Infants and Families		H-181A-18-0024	\$-	\$ 171,605
Passed Through the Ohio Department of Education				
Special Education-Preschool Grants - Special Education Cluster (IDEA)	84.173	34-6002296	-	5,962
TOTAL U.S. DEPARTMENT OF EDUCATION				177,567
U.S. DEPARTMENT OF AGRICULTURE				
Passed Through the Ohio Department of Education				
Child Nutrition Cluster:				
Cash Assistance				
National School Lunch Program	10.555	34-6002296	-	27,793
School Breakfast Program Non-Cash Assistance	10.553	34-6002296	-	12,917
Non-Cash Assistance National School Lunch Program	10.555	34-6002296	-	2,735
Total Child Nutrition Cluster				
Total Child Nutrition Cluster				43,445
Child and Adult Care Food Program	10.558	34-6002296	-	8,832
Passed Through the Ohio Department of Job and Family Services				
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program - SNAP Cluster	10.561	34-6002296	-	512,438
TOTAL U.S. DEPARTMENT OF AGRICULTURE				564,715
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				
Passed Through the Ohio Development Services Agency				
Community Development Block Grants / State's Program and Non-Entitlement Grants in Hawaii	14.228	B-F-18-1CM-1		140,094
TOTAL U.S DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT				140,094
U.S. DEPARTMENT OF TRANSPORTATION				
Passed Through the Ohio Department of Transportation				
Highway Planning and Construction Cluster:				
Highway Planning and Construction	20.205	92847	-	24,438
Highway Planning and Construction	20.205	96345	-	1,090,865
Highway Planning and Construction Highway Planning and Construction	20.205 20.205	97427 97428	-	150,000 90,831
Highway Planning and Construction Highway Planning and Construction	20.205	97420 98716	-	622,143
Highway Planning and Construction Highway Planning and Construction	20.205	99576		12,390
Highway Planning and Construction	20.205	99591		139,058
Highway Planning and Construction	20.205	105870	-	91,914
Highway Planning and Construction	20.205	106829	-	202,188
Total Highway Planning and Construction Cluster	_000		-	2,423,827
Passed Through the Ohio Department of Public Safety				
Minimum Penalties for Repeat Offenders for Driving While Intoxicated	20.608	IDEP/STEP-2020-Richland Co. Sheriff's-00026	-	18,269
State and Community Highway Safety - Highway Safety Cluster	20.600	IDEP/STEP-2020-Richland Co. Sheriff's-00026	-	14,316
National Priority Safety Programs	20.616	DDEP-2020-Richland Co. Sheriff's-00014		439
TOTAL U.S. DEPARTMENT OF TRANSPORTATION				2,456,851

U.S. DEPARTMENT OF JUSTICE				
Passed Through the Ohio Office of Criminal Justice Services				
Crime Victim Assistance	16.575	2019-VOCA-132134276	-	122,913
Crime Victim Assistance	16.575	2020-VOCA-132922308	-	13,269
Total Crime Victim Assistance			-	136,182
TOTAL U.S. DEPARTMENT OF JUSTICE				136,182
U.S. DEPARTMENT OF LABOR				
Passed through the WIA Area 10 Board				
WIOA Cluster:				
WIA/WIOA Adult Program	17.258	G-1819-15-0183 / G-2021-15-0015	-	403,406
WIA/WIOA Dislocated Worker Formula Grants	17.278	G-1819-15-0183 / G-2021-15-0015		175,680
Total WIOA Cluster			-	579,086
Trade Adjustment Assistance	17.245	G-1819-15-0183 / G-2021-15-0015	-	3,139
Employment Service/Wagner-Peyser Funded Activities - Employment Service Cluster	17.207	G-1819-15-0183 / G-2021-15-0015		19,078
TOTAL U.S. DEPARTMENT OF LABOR				601,303

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SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED DECEMBER 31, 2019 (Continued)

FEDERAL GRANTOR <i>Pass Through Grantor</i> Program / Cluster Title	Federal CFDA Number	Pass Through Entity Number	Passed Through to Subrecipients	Total Federal Expenditures
U.S. ELECTION ASSISTANCE COMMISSION				
Passed through the Ohio Secretary of State HAVA Election Security Grant Funds	90.404	34-6002296		52,674
	30.404	54-0002230		52,074
TOTAL U.S. ELECTION ASSISTANCE COMMISSION				52,674
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES				
Medicaid Cluster:				
Passed Through the Ohio Department of Developmental Disabilities				
Medical Assistance Program	93.778	34-6002296	-	701,072
Passed through the Ohio Department of Job and Family Services	~~ ~~~			
Medical Assistance Program	93.778	G-1819-11-5798 / G-2021-11-5985	-	1,664,378
Medical Assistance Program Total Medicaid Cluster	93.778	G-1819-11-5800 / G-2021-11-5987		<u>702,304</u> 3,067,754
			-	3,007,754
Children's Health Insurance Program	93.767	G-1819-11-5798 / G-2021-11-5985	-	15,746
Passed Through the Ohio Department of Mental Health and Addiction Services				
Block Grants for Community Mental Health Services	93.958	MHBG	-	140,691
Block Grants for Prevention and Treatment of Substance Abuse	93.959	SABG	284,818	357,295
Block Grants for Prevention and Treatment of Substance Abuse	93.959	1900233-2000202	-	75,354
Block Grants for Prevention and Treatment of Substance Abuse	93.959	1900020-2000032	72,477	72,477
Total Block Grants for Prevention and Treatment of Substance Abuse	001000		357,295	505,126
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	1900657	-	173,689
Substance Abuse and Mental Health Services - Projects of Regional and National Significance	93.243	2000452	-	31,157
Total Substance Abuse and Mental Health Services - Projects of Regional and National Significance	001210	2000.02	-	204,846
Opioid STR	93.788	1900792	124,779	132,150
Opioid STR	93.788	2000402	118,311	125,498
Opioid STR	93.788	1900849	60,645	63,612
Opioid STR	93.788	1900896	64,817	67,660
Opioid STR	93.788	2000497	37,156	38,825
Total Opioid STR			405,708	427,745
Social Services Block Grant	93.667	3A70	66,204	66,204
Passed Through the Ohio Department of Developmental Disabilities			, -	,
Social Services Block Grant	93.667	34-6002296	-	83,263
Passed through the Ohio Department of Job and Family Services				
Social Services Block Grant	93.667	G-1819-11-5798 / G-2021-11-5985	750,954	1,078,402
Total Social Services Block Grant			817,158	1,227,869
Promoting Safe and Stable Families	93.556	G-1819-11-5800 / G-2021-11-5987	-	136,960
TANF Cluster:				
Temporary Assistance for Needy Families (TANF)	93.558	G-1819-11-5798 / G-2021-11-5985	1,741,906	3,170,264
Temporary Assistance for Needy Families (TANF)	93.558	G-1819-11-5800 / G-2021-11-5987	-	4,624
Total TANF Cluster			1,741,906	3,174,888
Child Support Enforcement	93.563	G-1819-11-5799 / G-2021-11-5986	-	1,088,483
Child Care and Development Block Grant - CCDF Cluster	93.575	G-1819-11-5798 / G-2021-11-5985	-	274,307
Stephanie Tubbs Jones Child Welfare Services Program	93.645	G-1819-11-5800 / G-2021-11-5987	-	84,386

Foster Care-Title IV-E	93.658	G-1819-11-5800 / G-2021-11-5987	-	1,935,418
Adoption Assistance	93.659	G-1819-11-5800 / G-2021-11-5987	-	1,472,015
John H. Chafee Foster Care Program for Successful Transition to Adulthood	93.674	G-1819-11-5800 / G-2021-11-5987		27,207
TOTAL U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			3,322,067	13,783,441
U.S. DEPARTMENT OF HOMELAND SECURITY Passed Through the Ohio Emergency Management Agency Emergency Management Performance Grants Emergency Management Performance Grants Total Emergency Management Performance Grants	97.042 97.042	EMC-2017-EP-00006-S01 EMC-2018-EP-00008-S01	- - -	1,728 78,162 79,890
TOTAL U.S. DEPARTMENT OF HOMELAND SECURITY				79,890
TOTAL FEDERAL AWARDS EXPENDITURES			\$ 3,322,067 \$	17,992,717

The accompanying notes are an integral part of this schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS 2 CFR 200.510(b)(6) FOR THE YEAR ENDED DECEMBER 31, 2019

NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of Richland County, Ohio, (the County) under programs of the federal government for the year ended December 31, 2019. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position, changes in net position, or cash flows of the County.

NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

NOTE C – INDIRECT COST RATE

The County has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

NOTE D - SUBRECIPIENTS

The County passes certain federal awards received from the U.S. Department of Health and Human Services to other governments or not-for-profit agencies (subrecipients). As Note B describes, the County reports expenditures of Federal awards to subrecipients when paid in cash.

As a subrecipient, the County has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and that subrecipients achieve the award's performance goals.

NOTE E - CHILD NUTRITION CLUSTER

The County commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the County assumes it expends federal monies first.

NOTE F - COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG) AND HOME INVESTMENT PARTNERSHIPS PROGRAM (HOME) GRANT PROGRAMS WITH REVOLVING LOAN CASH BALANCE

The current cash balance on the County's local program income account as of December 31, 2019 is \$39,693.

NOTE G - MATCHING REQUIREMENTS

Certain Federal programs require the County to contribute non-Federal funds (matching funds) to support the Federally-funded programs. The County has met its matching requirements. The Schedule does not include the expenditure of non-Federal matching funds.

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(614) 466-3402 or (800) 443-9275 CentralRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Richland County 50 Park Avenue East Mansfield Ohio, 44902

To the Board of County Commissioners:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the governmental activities, the business-type activities, each major fund, and the remaining fund information of Richland County, Ohio, (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements and have issued our report thereon dated August 11, 2020, wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the County's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the County's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Richland County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the County's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

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Keith Faber Auditor of State

Columbus, Ohio

August 11, 2020



88 East Broad Street, 5th Floor Columbus, Ohio 43215-3506
(614) 466-3402 or (800) 443-9275 CentralRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAMS AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Richland County 50 Park Avenue East Mansfield Ohio, 44902

To the Board of Commissioners:

Report on Compliance for the Major Federal Programs

We have audited Richland County's (the County's) compliance with the applicable requirements described in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could directly and materially affect the County's major federal programs for the year ended December 31, 2019. The *Summary of Auditor's Results* in the accompanying schedule of findings identifies the County's major federal programs.

Management's Responsibility

The County's Management is responsible for complying with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to opine on the County's compliance for the County's major federal programs based on our audit of the applicable compliance requirements referred to above. Our compliance audit followed auditing standards generally accepted in the United States of America; the standards for financial audits included in the Comptroller General of the United States' *Government Auditing Standards*; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). These standards and the Uniform Guidance require us to plan and perform the audit to reasonably assure whether noncompliance with the applicable compliance requirements referred to above that could directly and materially affect a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our compliance opinion on the County's major programs. However, our audit does not provide a legal determination of the County's compliance.

Richland County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Programs and on Internal Control Over Compliance Required by the Uniform Guidance Page 2

Opinion on the Major Federal Programs

In our opinion, Richland County complied, in all material respects with the compliance requirements referred to above that could directly and materially affect its major federal programs for the year ended December 31, 2019.

Report on Internal Control Over Compliance

The County's management is responsible for establishing and maintaining effective internal control over compliance with the applicable compliance requirements referred to above. In planning and performing our compliance audit, we considered the County's internal control over compliance with the applicable requirements that could directly and materially affect a major federal program, to determine our auditing procedures appropriate for opining on each major federal program's compliance and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not to the extent needed to opine on the effectiveness of internal control over compliance. Accordingly, we have not opined on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, when performing their assigned functions, to prevent, or to timely detect and correct, noncompliance with a federal program's applicable compliance requirement. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance requirement will not be prevented, or timely detected and corrected. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with federal program's applicable compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

This report only describes the scope of our internal control over compliance tests and the results of this testing based on Uniform Guidance requirements. Accordingly, this report is not suitable for any other purpose.

Richland County Independent Auditor's Report on Compliance with Requirements Applicable to the Major Federal Programs and on Internal Control Over Compliance Required by the Uniform Guidance Page 3

Report on Schedule of Expenditures of Federal Awards Required by the Uniform Guidance

We have also audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Richland County, Ohio, (the County) as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our unmodified report thereon dated August 11, 2020; wherein we noted the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities. We also noted the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. We conducted our audit to opine on the County's basic financial statements as a whole. The accompanying schedule of expenditures of federal awards presents additional analysis required by the Uniform Guidance and is not a required part of the basic financial statements. The schedule is management's responsibility, and was derived from and relates directly to the underlying accounting and other records management used to prepare the basic financial statements. We subjected this schedule to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this schedule directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, this schedule is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

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Keith Faber Auditor of State

Columbus, Ohio

August 11, 2020

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SCHEDULE OF FINDINGS 2 CFR § 200.515 DECEMBER 31, 2019

1. SUMMARY OF AUDITOR'S RESULTS

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(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Medicaid Cluster TANF Cluster SNAP Cluster WIOA Cluster CFDA #93.788 - Opioid State Targeted Response
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR § 200.520?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS FOR FEDERAL AWARDS

None

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RICHLAND COUNTY, OHIO

COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE YEAR ENDED

December 31, 2019

Prepared by The Richland County Auditor's Office

Patrick W. Dropsey, County Auditor

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PATRICK W. DROPSEY

RICHLAND COUNTY AUDITOR



50 PARK AVENUE EAST, MANSFIELD, OHIO 44902 TELEPHONE 419-774-5501

August 11, 2020

THE CITIZENS OF RICHLAND COUNTY

AND

RICHLAND COUNTY BOARD OF COMMISSIONERS 50 Park Avenue East Mansfield, Ohio

As Richland County Auditor, I am pleased to present the Comprehensive Annual Financial Report (CAFR) of Richland County for the year ended December 31, 2019. This CAFR conforms to Generally Accepted Accounting Principles (GAAP) as applicable to government entities and includes the reporting model as promulgated by GASB Statement No. 34.

This report enables the County to comply with Ohio Administrative Code Section 117-2-03 (B), which requires reporting on a GAAP (Generally Accepted Accounting Principles) basis, and Ohio Revised Code Section 117.38 which requires counties to file unaudited basic financial statements with the Auditor of State within 150 days of year end.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

State statutes require the County to be subjected to an annual examination by the Auditor of State. The Auditor of State's office rendered an opinion on the County's financial statements as of December 31, 2019, and the Independent Auditor's Report on the basic financial statements is included in the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report and provides a narrative introduction, overview and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

Profile of the County

Richland County was organized into a separate political entity in 1813. It encompasses nineteen townships, six villages, with Lexington being the largest, the City of Shelby, a small portion of the Cities of Crestline and Galion, the City of Ontario, and the City of Mansfield, which is the County seat. The County has an area of 449 square miles and has a population of 121,154, according to an estimate by the United States Census Bureau.

A three-member Board of Commissioners, thirteen other elected officials and various department heads govern the County. Elected officials and department heads manage the internal operations of their respective divisions. The chief administrator of the County is the Board of Commissioners which authorizes expenditures and serves as the budget and taxing authority and contracting body for County services.

The County Auditor is fiscal officer, assessor of real and personal property, administrator of the data processing center and sealer of weights and measures. The Auditor is also responsible for maintenance of financial records, establishment of subdivision tax rates, calculation of the tax list, and distribution of the revenues generated from the tax list.

The County Treasurer is custodian of all County funds and is responsible for the investment of those funds. The Treasurer also collects all revenues generated from the Auditor's tax list. Those remaining elected officials include the Clerk of Courts, Coroner, Engineer, Prosecuting Attorney, Recorder, Sheriff, two Common Pleas Court Judges, a Juvenile Judge, a Domestic Relations Judge, and Probate Judge.

Richland County employs just over 800 people who provide various services to benefit its citizens. These services include welfare and social services, justice system services, sewer services, road and bridge services, support services, police protection and other miscellaneous County services.

The County's reporting entity has been defined in accordance with principles established by the Governmental Accounting Standards Board (GASB) Statement 14, "The Financial Reporting Entity" and GASB Statement 61, ", "The Financial Reporting Entity: Omnibus, an amendment of GASB Statements No. 14 and No. 34." The reporting entity is comprised of the primary government and its component units. The primary government consists of all funds, departments, agencies, institutions, commissions, and organizations that are not legally separate from the County. For Richland County, the primary government includes the Children Services Board, the Board of Developmental Disabilities (DD), the Alcohol, Drug and Mental Health Board, the Job and Family Services Department, the Richland County Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials.

The County Auditor serves as custodial agent, but the County is not financially accountable, for the following agencies: the County General Health District, the County Regional Planning Commission, the County Soil and Water Conservation District, Richland County Youth and Family Council, and the Area 10 Workforce Investment Board and Solid Waste Management Authority. It is the County's financial reporting responsibility to report on these entities through the use of custodial funds.

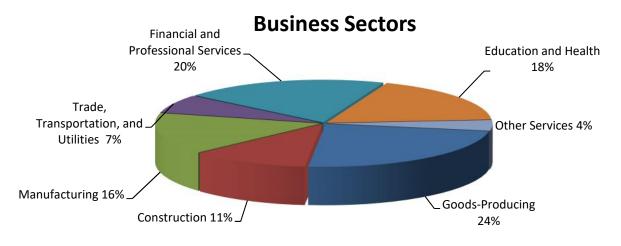
The County is a member of the County Risk Sharing Authority, Incorporated, and the County Employee Benefits Consortium of Ohio, Incorporated, which are public entity risk pools. The County participates in one joint venture, the County Regional Planning Commission. The County Regional Planning Commission is a statutorily created political subdivision that provides various studies to its members within the County. The County is also a member of the Richland County Regional Solid Waste Management Authority, the Richland County Youth and Family Council, the Area 10 Workforce Investment Board and the North East Ohio Network, jointly governed organizations. The County is also involved with three related organizations, the Richland County Transit Board, Mansfield/Richland County Public Library, and the Richland County Land Reutilization Corporation. A complete discussion of the County's reporting entity is provided in Note 1 to the Basic Financial Statements.

By statute, the annual appropriations adopted are by the Board of County Commissioners within the first quarter of the year. All disbursements and transfers of cash among funds require appropriation authority from the Board of Commissioners. Budgets are controlled at the object level for all funds. Purchase orders are submitted to the Auditor's Office by department heads; the funds are then encumbered prior to their release to vendors. Those purchase orders which exceed the available appropriations are rejected until additional resources are secured.

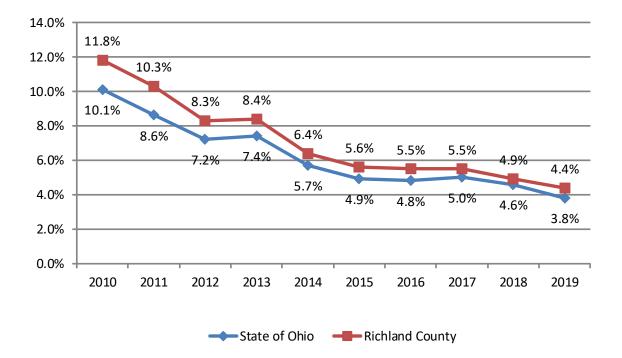
A computerized certification system allows the Auditor's Office to ascertain the status of each department's appropriations before authorizing additional purchases from a particular account. Additional information regarding the County's budgetary accounting may be found in the Notes to the Basic Financial Statements.

Local Economy

The County is located in north central Ohio, approximately halfway between the cities of Columbus and Cleveland. This centralized location has been a key factor in the County's growth and economic development. The economy is broad - based with no single industry dominating it. The County's largest employers include OhioHealth Mansfield Hospital, Richland County and Jay Industries. The chart below shows the proportionate number of employees in the various industries (excluding government), as reported by the United States Bureau of Labor Statistics.



Despite the diversity of the business sectors, the County has an unemployment rate of 4.4 percent, slightly higher than the State average of 3.8 percent.



Unemployment Rates

Long-Term Financial Planning

Richland County has an ongoing one and one quarter percent permissive sales tax of which the initial half percent and two-thirds of the additional three quarter percent benefits the County's general fund. A portion of the other one-third of the additional three quarter percent is given to the County's cities, villages and townships to be used for road improvements.

The County operates a jail that combines both Richland County and the City of Mansfield's jail facilities into one structure. The City of Mansfield leases 80 beds and pays the County for housing and medical costs of their inmates. The County acts as the central booking agent for both County and City prisoners and the City provides ambulatory services for the facility. The consolidation allows both entities to lower their costs and to more efficiently operate their correctional operations.

Relevant Financial Policies

The County's Budget Commission has developed a practice of establishing certificates of estimated resources based on ninety percent of estimated revenues. This practice helps account for fluctuations in sales tax, and other economic driven factors affecting the County's revenue sources.

Major Initiatives

The County Commissioners created a budget stabilization fund to provide options to respond to unexpected issues and afford a buffer against shocks and other forms of risk such as revenue volatility, unexpected infrastructure failure, or disaster situations. The reserve money shall not exceed five percent of the revenue credited to the general fund in the preceding fiscal year.

The Richland County One-Stop Employment and Training Center continues to offer free employment services for businesses and job seekers. Employers can use the Training Center to seek out available applicants, while job seekers can use the facility for help with resume writing and locating available job opportunities. The Training Center also features a resource room furnished with seven computer stations, one of which offers software for people with physical and visual impairments. During 2019, the Training Center offered extended hours to better serve Richland County residents, as well as job fairs to help users find employment.

The County has been working with the Richland County Foreclosure Prevention Committee to create ways to reduce the growing number of home foreclosures in the County. Home foreclosures have increased at a record pace over the last five years. The Committee is working to educate borrowers through the loan process to ensure they do not get a mortgage they cannot afford. The Committee is also working to create a mediation process between lenders and borrowers to resolve foreclosure cases without the borrower losing their home.

The Richland County Land Reutilization Corporation facilitates the effective reutilization of vacant, abandoned, tax-foreclosed, or other real property situated within the County's boundaries. At December 31, 2019 the Corporation has transferred over 300 properties for rehabilitation and reutilization.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Richland County for its Comprehensive Annual Financial Report for the year ended December 31, 2018. The Certificate of Achievement is the highest form of recognition for excellence in state and local government financial reporting.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized financial report, whose contents conform to program standards, as well as satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate is valid for the period of one year. Richland County has received a Certificate of Achievement for the last twenty-eight consecutive years (1990 - 2018). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA for consideration.

Each year Richland County also publishes the Popular Annual Financial Report (PAFR) which provides the financial information from the CAFR in a reader-friendly format. The GFOA awarded an Award for Outstanding Achievement in Popular Annual Financial Reporting for the year ended December 31, 2018. A Certificate is valid for the period of one year. Richland County has received an Award of Outstanding Achievement for the last twenty-two consecutive years (1997 - 2018).

Both the CAFR and PAFR are available by request or can be accessed through the internet on our web site www.richlandcountyauditor.org.

Richland County has received the Ohio State Auditor's Award with Distinction for having a "clean" audit report three of the last five years. This award is given to entities that complete a CAFR and the management letter and audit report that does not contain any findings for recovery, material citations, material weaknesses, significant deficiencies, Uniform Guidance (Single Audit) findings or questioned costs.

Preparing this report for publication would not have been possible without the cooperation of each elected official, department head, and a large number of County employees. I am grateful for their assistance and cooperation.

I would like to extend my sincere appreciation to the members of my staff in the Auditor's Office. I am grateful for their dedication and cooperation which helped produce this report.

Finally, I wish to thank the citizens of Richland County for this opportunity to continue to improve the professionalism in financial reporting.

Sincerely,

A0.w. -

Patrick W. Dropsey Richland County Auditor



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

Richland County Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

December 31, 2018

Christophen P. Monill

Executive Director/CEO

Richland County, Ohio

Comprehensive Annual Financial Report For the Year Ended December 31, 2019 Elected Officials

> Board of Commissioners Marilyn John Darrell Banks Tony Vero

Auditor Patrick W. Dropsey

> <u>Treasurer</u> Bart Hamilton

<u>Recorder</u> Sarah Davis

Clerk of Courts Linda Frary

<u>Coroner</u> Daniel Burwell

> Engineer Adam Gove

Prosecutor Gary Bishop

<u>Sheriff</u> J. Steve Sheldon

Court of Common Pleas #1 Judge Phillip Naumoff

Court of Common Pleas #2 Judge Brent Robinson

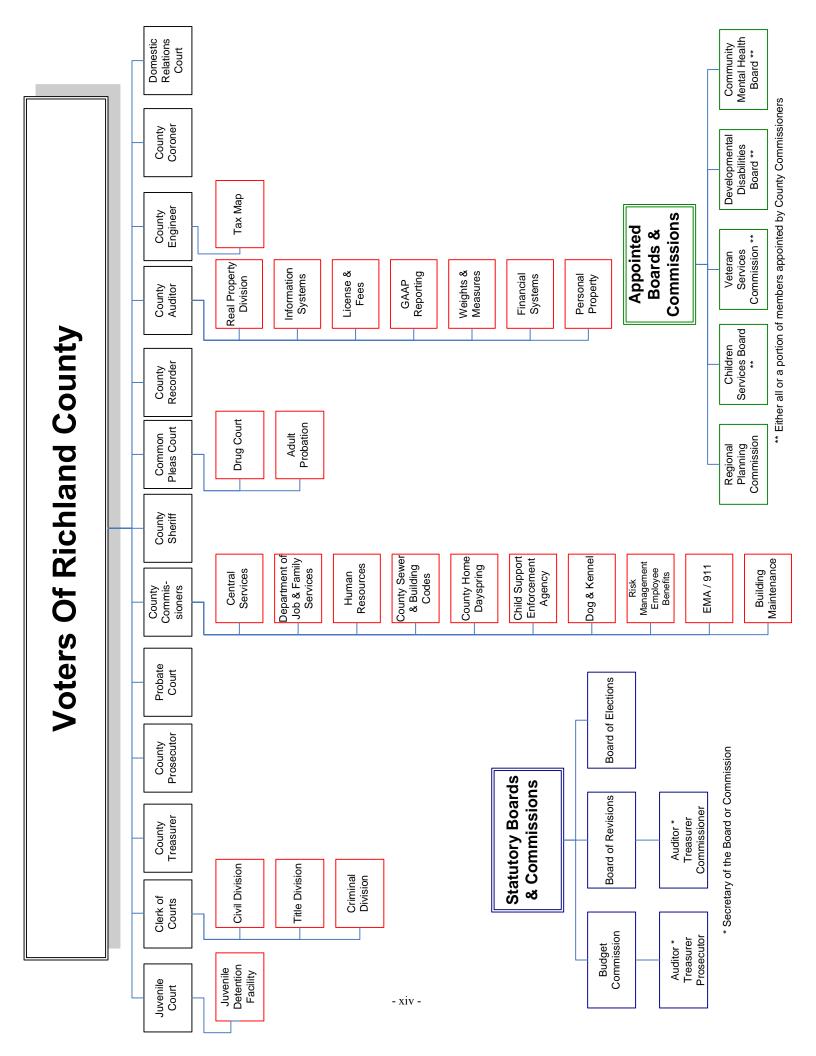
Probate Court Judge Phillip Mayer Jr.

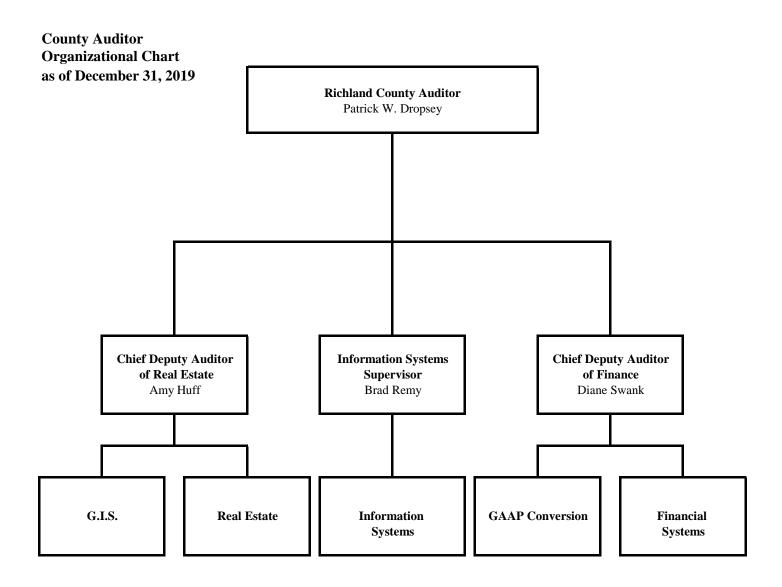
Domestic Relations Court Judge Heather Cockley

Juvenile Court Judge W. Steve McKinley

Richland County, Ohio Comprehensive Annual Financial Report For the Year Ended December 31, 2019 Principal Appointed Officials and Department Heads

Clerk of Commissioners	Stacey Crall
Board of Elections, Director	Paulette Hankins
Buildings and Grounds, Superintendent	Charles Minich
Dog Warden	Dane Howard
Children's Services, Executive Director	Nikki Harless
Mental Health and Recovery Services Board, Executive Director	Joseph Trolian
Developmental Disabilities, Superintendent	Michelle Giess
Department of Job and Family Services, Director	Sharlene Neumann
Emergency Services Administrator	Rick Evans
Veterans' Services, Director	Ken Estep
Child Support Enforcement Agency, Director	Janet Brock







88 East Broad Street, 5th Floor Columbus, Ohio 43215-3506 (614) 466-3402 or (800) 443-9275 CentralRegion@ohioauditor.gov

INDEPENDENT AUDITOR'S REPORT

Richland County 50 Park Avenue East Mansfield Ohio, 44902

To the Board of Commissioners:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Richland County, Ohio (the County), as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Richland County, Ohio, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Mental Health Board, Developmental Disabilities Board, Public Assistance, and Children's Services funds thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 3 to the financial statements, during 2019, the County adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. Additionally, as discussed in Note 29 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. We did not modify our opinion regarding these matters.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis* and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the County's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules and the statistical section information present additional analysis and are not a required part of the basic financial statements.

The statements and schedules are management's responsibility, and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements the underlying accounting statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Richland County Independent Auditor's Report Page 3

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 11, 2020, on our consideration of the County's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

August 11, 2020

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Richland County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2019 Unaudited

The discussion and analysis of Richland County's financial performance provides an overall review of the County's financial activities for the year ended December 31, 2019. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the transmittal letter, financial statements and notes to the basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2019 are as follows:

In total, net position decreased \$3,443,392. Net position of governmental activities decreased \$2,837,064, which represents a 3.8 percent decrease from 2018. Net position of business-type activity decreased \$606,328, or 3.6 percent from 2018.

For governmental activities, general revenues accounted for \$46,042,949 in revenue, or 39.7 percent of all revenues. Program specific revenues in the form of charges for services and sales and operating assessments, and grants and contributions accounted for \$69,849,142 or 60.3 percent of total revenues of \$115,892,091.

The County had \$118,729,155 in expenses related to governmental activities; \$69,849,142 of these expenses was offset by program specific charges for services and sales and operating assessments, and grants and contributions. General revenues (primarily taxes) of \$46,042,949 and carryover net position were adequate to provide the additional monies needed for these programs.

The general fund had \$39,072,166 in revenues and \$34,438,574 in expenditures. The general fund's fund balance increased from \$11,072,728 to \$14,618,191. The majority of this change was due to increases in most revenues sources with significate increases in sales tax and interest revenues.

Net position for the enterprise fund decreased \$606,328. The reason for this change was due to increases in expenditures for sewer treatment contracts with various entities.

Using this Comprehensive Annual Financial Report (CAFR)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand Richland County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Position* and *Statement of Activities* provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of Richland County, the general fund is by far the most significant fund.

Reporting the County as a Whole

Statement of Net Position and the Statement of Activities

While this document contains the large number of funds used by the County to provide programs and activities, the view of the County as a whole looks at all financial transactions and asks the question, "How did we do financially during 2019?" The statement of net position and the statement of activities answer this question. These statements include all *assets* and *deferred outflows* and *liabilities* and *deferred inflows* except custodial funds using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's *net position* and changes in net position. This change in net position is important because it tells the reader that, for the County as a whole, the *financial position* of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's tax base, current property tax laws in Ohio restricting revenue growth, and other factors.

In the statement of net position and the statement of activities, the County is divided into two distinct kinds of activities:

Governmental Activities – Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activity – These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

Reporting on the County's Most Significant Funds

Fund Financial Statements

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objective. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Richland County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2019 Unaudited

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the general, mental health board, developmental disabilities board, public assistance, children's services, and road and bridge funds. The County's business-type fund is the sewer fund.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable* resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report. The basic governmental fund financial statements can be found on pages 16-26 of this report.

Proprietary funds. The County maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activity in the government-wide financial statements. The County uses an enterprise fund to account for its Sewer fund. Internal Service funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. Specifically, the internal service funds account for the medical benefit program for employees of the County and phone system charges incurred by the County. The basic proprietary fund financial statements can be found on pages 27-30 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 31-32 of this report.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 33-91 of this report.

Required Supplementary Information. Required Supplementary Information provides information related to the net pension liability as it relates to GASB 68 and OPEB as it relates to GASB 75 is covered on pages 92-106 of this report.

Richland County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2019 Unaudited

Other information. In addition to the basic financial statements and accompanying notes, this report also presents combining and individual fund statements and schedules, which can be found on pages 107-192 of this report.

Government-wide Financial Analysis

Recall that the statement of net position provides the perspective of the County as a whole. Table 1 provides a summary of the County's net position for 2019 compared to 2018.

	Governmental Activities		Business		То	al
	2019	Restated 2018	2019	2018	2019	Restated 2018
Assets				_010		
Current and Other Assets	\$112,979,281	\$105,336,990	\$4,318,769	\$3,764,333	\$117,298,050	\$109,101,323
Net Pension / OPEB Assets	385,988	433,948	0	0	385,988	433,948
Capital Assets	104,066,141	103,913,996	16,876,344	18,180,535	120,942,485	122,094,531
Total Assets	217,431,410	209,684,934	21,195,113	21,944,868	238,626,523	231,629,802
Deferred Outflows of Resources						
Deferred Amount on Refunding	1,786,940	1,865,674	29,049	30,663	1,815,989	1,896,337
Pension	24,431,468	11,880,161	0	0	24,431,468	11,880,161
OPEB	2,988,755	2,423,948	0	0	2,988,755	2,423,948
Total Deferred Outflows of Resources	29,207,163	16,169,783	29,049	30,663	29,236,212	16,200,446
Liabilities						
Current Liabilities	5,104,705	6,955,276	441,125	368,942	5,545,830	7,324,218
Long-Term Liabilities:						
Due in one Year	3,279,498	3,403,156	236,958	230,989	3,516,456	3,634,145
Net Pension Liability	81,691,338	48,399,300	0	0	81,691,338	48,399,300
Net OPEB Liability	38,745,189	32,479,763	0	0	38,745,189	32,479,763
Other Amounts	26,192,413	27,517,780	4,319,326	4,542,519	30,511,739	32,060,299
Total Liabilities	155,013,143	118,755,275	4,997,409	5,142,450	160,010,552	123,897,725
Deferred Inflows of Resources						
Property Taxes	16,560,672	16,130,423	0	0	16,560,672	16,130,423
Pension	3,274,407	13,595,793	0	0	3,274,407	13,595,793
OPEB	685,831	3,431,642	0	0	685,831	3,431,642
Total Deferred Inflows of Resources	20,520,910	33,157,858	0	0	20,520,910	33,157,858
Net Position:						
Invested in Capital Assets, Net						
of Related Debt	80,927,609	79,434,874	12,400,446	13,488,293	93,328,055	92,923,167
Restricted	66,068,732	60,581,625	0	0	66,068,732	60,581,625
Unrestricted (Deficit)	(75,891,821)	(66,074,915)	3,826,307	3,344,788	(72,065,514)	(62,730,127)
Total Net Position	\$71,104,520	\$73,941,584	\$16,226,753	\$16,833,081	\$87,331,273	\$90,774,665

Management's Discussion and Analysis For the Year Ended December 31, 2019 Unaudited

The net pension liability (NPL) is one of the largest single liabilities reported by the County at December 31, 2019. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this pension promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange; however, the County is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained previously, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows of resources by \$87,331,273 (\$71,104,520 in governmental activities and \$16,226,753 in business-type activity) at December 31, 2019.

Total governmental net position decreased during 2019 by \$2.8 million. The increases in operating and capital grants revenues due to increased funding sources for various County programs were offset by increases in liabilities. Total governmental liabilities increased by \$23.6 due to increased long-term liabilities for net pension liability. This primarily contributed to the total decrease in net position during 2019 of \$3.4 million.

Total business type net position decreased during 2019 by \$0.6 million. This change was caused by revenues remaining flat and slight increase to expenses from the prior year.

A large portion of all of the County's net position reflect its investment in capital assets (e.g., land, buildings, infrastructure and machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since capital assets themselves cannot be used to liquidate these liabilities.

Management's Discussion and Analysis For the Year Ended December 31, 2019

Unaudited

Table 2 shows the changes in net position for year 2019 and 2018.

		Changes in N	let Position			
	Governmenta	l Activities	Business-Ty	pe Activity	Tot	al
		Restated				Restated
	2019	2018	2019	2018	2019	2018
Revenues						
Program Revenues:						
Charges for Services	\$16,520,412	\$16,412,592	\$3,603,424	\$3,707,159	\$20,123,836	\$20,119,751
Operating Grants and Contributions	47,430,094	39,082,022	0	0	47,430,094	39,082,022
Capital Grants and Contributions	5,898,636	4,470,690	0	0	5,898,636	4,470,690
Total Program Revenues	69,849,142	59,965,304	3,603,424	3,707,159	73,452,566	63,672,463
General Revenues and Transfers:						
Property and Lodging Taxes	17,438,103	17,847,130	0	0	17,438,103	17,847,130
Sales Tax	20,335,358	19,858,742	0	0	20,335,358	19,858,742
Grants and Entitlements	4,682,584	4,845,231	0	0	4,682,584	4,845,231
Investment Earnings	2,842,959	1,088,425	0	0	2,842,959	1,088,425
Miscellaneous	743,945	500,475	3,105	500	747,050	500,975
Total General Revenues	46,042,949	44,140,003	3,105	500	46,046,054	44,140,503
Total Revenues	115,892,091	104,105,307	3,606,529	3,707,659	119,498,620	107,812,966
Program Expenses						
General Government:						
Legislative and Executive	12,038,084	14,430,354	0	0	12,038,084	14,430,354
External	563,327	556,134	0	0	563,327	556,134
Judicial	13,398,682	10,894,877	0	0	13,398,682	10,894,877
Public Safety	21,144,766	15,506,215	0	0	21,144,766	15,506,215
Public Works	12,399,661	9,634,031	0	0	12,399,661	9,634,031
Health	25,673,773	26,322,893	0	0	25,673,773	26,322,893
External	205,068	201,926	0	0	205,068	201,926
Human Services	31,341,944	26,418,757	0	0	31,341,944	26,418,757
External	494,035	581,644	0	0	494,035	581,644
Conservation and Recreation	313,057	221,398	0	0	313,057	221,398
Economic Development	141,816	133,657	0	0	141,816	133,657
Interest and Fiscal Charges	1,014,942	1,096,361	0	0	1,014,942	1,096,361
Sewer	0	0	4,212,857	4,116,999	4,212,857	4,116,999
Total Expenses	118,729,155	105,998,247	4,212,857	4,116,999	122,942,012	110,115,246
Increase (Decrease) in Net Position	(2,837,064)	(1,892,940)	(606,328)	(409,340)	(3,443,392)	(2,302,280)
Net Position Beginning of Year	73,941,584	75,834,524	16,833,081	17,242,421	90,774,665	93,076,945
Net Position End of Year	\$71,104,520	\$73,941,584	\$16,226,753	\$16,833,081	\$87,331,273	\$90,774,665

(Table 2) Changes in Net Position

Health and Human Services from the primary government account for \$57,015,717 of expenses out of \$118,729,155 of total expenses for governmental activities, or 48.0 percent of that total. Of that \$118,729,155 in governmental activities expenses, \$16,520,412 was covered by direct charges to users of the services. A significant portion of those charges are for fees charged for real estate transfers, for the collection of property taxes throughout the County, for title fees and for court fees. Public Safety charges for service include fees for items such as boarding prisoners and for special details.

Richland County, Ohio Management's Discussion and Analysis For the Year Ended December 31, 2019 Unaudited

Additional revenues provided by the State and Federal governments for governmental activities included \$47,430,094 for operations, \$5,898,636 for capital improvements or acquisitions and \$4,682,284 that was not restricted to a particular program or purpose. As the statement of activities shows, the majority of the intergovernmental revenues are grants and subsidies to provide health and human services.

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The County's general fund reflected an increase in fund balance of \$3,545,463 and carries forward an ending fund balance of \$14,618,191. The majority of this change was due to increases in property tax, sales tax and interest revenues.

The mental health board fund balance decreased by \$324,280 from 2018 to 2019. This change is due to slight decreases in intergovernmental revenues primarily grant monies and increases in contractual services expenditures. The increase in contractual services was due to construction costs related to mental health housing projects.

The developmental disabilities board fund balance increased by \$1,547,796 from 2018 to 2019. This change was due to increases in intergovernmental revenues, and decreases in most expenditure categories.

The public assistance fund, which includes the department of job and family services, fund balance increased by \$981,315 from 2018. This change is due to increases in revenues exceeding increases in expenditures.

The children's services fund had a decrease in fund balance of \$746,279 from 2018. This decrease is due to slight increases in expenditures for personal services and contractual services.

The road and bridge fund had a decrease in fund balance of \$209,419 from 2018. This change is due to increases capital outlay due to increased material costs.

Proprietary Funds. The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activity, but in more detail. The sewer enterprise fund had operating revenues of \$3,606,529, which were exceeded by operating expenses of \$4,069,288 by \$462,759. The majority this change was due to increased contractual expenses for sewer treatment contracts with other entities.

Budgeting Highlights

Richland County's budgeting process is prescribed by the Ohio Revised Code. Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated resources certified by the Budget Commission in accordance with the Ohio Revised Code. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted resources are adjusted due to actual activity then the appropriations can be adjusted accordingly.

The most significant changes between the general fund original budget and final budget were in the area of expenditures which increased from \$35,814,378 to \$37,723,965. The majority of this change was due to the original budgeted intergovernmental expenditures increasing the final budgeted numbers caused by changes in projections for contractual services provided by the General Fund. Actual expenditures of \$35,205,816 were lower than final budgeted expenditures due to departments being conservative and staying within their budgets. Actual revenues of \$38,159,406 were higher than the final budgeted number, primarily due to property taxes, sales taxes and interest revenues exceeding the budgeted amounts.

Capital Assets and Debt Administration

Capital Assets. The County's investment in capital assets for its governmental activities as of December 31, 2019, amounts to \$80,927,609 (net of accumulated depreciation and related debt). This investment in capital assets includes land, land improvements, buildings, infrastructure, machinery and equipment, and construction in progress.

The majority of capital asset additions for 2019 were to infrastructure, machinery and equipment, and buildings. The County Engineer purchased new equipment and machinery, and replaced five bridges for a total of \$1,491,638. The Board of Mental Health completed a housing project for \$997,493. Additional information on the County's capital assets can be found in Note 18 of this report.

Debt Administration. At the end of 2019, the County had total bonded debt outstanding of \$24,560,000, net of the unamortized premium and discount. Of this amount, \$20,466,177 comprises debt backed by the full faith and credit of the County, \$65,000 is special assessment debt for which the County is liable in the event of default by the property owner subject to the assessment and \$4,028,823 comprises debt backed by the full faith and credit of the County held in the County's business-type sewer fund. The County's long-term bonded debt decreased by \$2,100,000 (7.9 percent) during 2019. The County maintains an A2 rating from Moody's for general obligation debt. State statute limits the total amount of debt a governmental entity may issue. The current debt limitation for the County is \$54,711,814 which is significantly higher than the County's outstanding net debt. In addition to the bonded debt, County long-term obligations include capital leases. Additional information on the County's long-term debt can be found in Note 19 of this report. Notes 20 and 21 discuss the capital leases and bond anticipation notes respectively. Interest and fiscal charges amounted to 1.0 percent of the total expenses for governmental activities.

Economic Factors and Next Year's Budgets and Rates

The unemployment rate for the County is currently 4.4 percent, which is 0.5 percent lower than the prior year. This rate exceeds the State's average unemployment rate of 3.8 percent and the national average of 3.4 percent; however, inflationary trends in the region compare favorably to national indices. These factors were taken into consideration in preparing the County's budget for the 2020 year.

Requests for Information

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Patrick W. Dropsey, Richland County Auditor's Office, 50 Park Avenue East, Mansfield, Ohio 44902 or by telephone at 419-774-5501.

Richland County, Ohio Statement of Net Position December 31, 2019

	Governmental Activities	Business-Type Activity	Total
Assets Equity in Pooled Cash and Cash Equivalents	\$67,148,708	\$3,035,496	\$70,184,204
Cash and Cash Equivalents in Segregated Accounts	333,323	\$3,033,490 0	333,323
Cash and Cash Equivalents in Degregated recounts	3,750,808	0	3,750,808
Investments in Segregated Accounts	348,491	0	348,491
Materials and Supplies Inventory	632,731	36,215	668,946
Accrued Interest Receivable	1,268	0	1,268
Accounts Receivable	993,835	1,247,058	2,240,893
Intergovernmental Receivable	15,052,025	0	15,052,025
Prepaid Items	322,324	0	322,324
Permissive Sales Taxes Receivable Property Taxes Receivable	5,566,320 17,455,412	0 0	5,566,320
Special Assessments Receivable	1,274,503	0	17,455,412 1,274,503
Loans Receivable	99,533	0	99,533
Net Pension / OPEB Assets	385,988	0	385,988
Land and Construction in Progress	5,451,463	91,328	5,542,791
Depreciable Capital Assets, Net	98,614,678	16,785,016	115,399,694
Total Assets	217,431,410	21,195,113	238,626,523
Deferred Outflows of Resources			
Deferred Amount on Refunding	1,786,940	29,049	1,815,989
Pension	24,431,468	0	24,431,468
OPEB	2,988,755	0	2,988,755
Total Deferred Outflows of Resources	29,207,163	29,049	29,236,212
Liabilities	1 475 912	16 726	1 402 540
Accounts Payable Contracts Payable	1,475,813 265,000	16,736 0	1,492,549
Accrued Wages	2,127,384	20.929	265,000 2,148,313
Intergovernmental Payable	1,019,416	391,573	1,410,989
Matured Compensated Absences Payable	5,520	0	5,520
Accrued Interest Payable	91,572	11,887	103,459
Notes Payable	120,000	0	120,000
Long-Term Liabilities: Due Within One Year	2 270 408	226.058	2 516 456
Due In More Than One Year:	3,279,498	236,958	3,516,456
Net Pension Liability (See Note 15)	81,691,338	0	81,691,338
Net OPEB Pension Liability (See Note 16)	38,745,189	0	38,745,189
Other Amounts Due In More Than One Year	26,192,413	4,319,326	30,511,739
Total Liabilities	155,013,143	4,997,409	160,010,552
Deferred Inflows of Resources			
Property Taxes	16,560,672	0	16,560,672
Pension	3,274,407	0	3,274,407
OPEB	685,831	0	685,831
Total Deferred Inflows of Resources	20,520,910	0	20,520,910
Net Position			
Net Investment in Capital Assets Restricted for:	80,927,609	12,400,446	93,328,055
Capital Projects	2,047,872	0	2,047,872
Debt Service	2,458,440	0	2,458,440
Mental Health	8,004,271	0	8,004,271
Developmental Disabilities Board	29,156,071	0	29,156,071
Public Assistance	1,543,594	0	1,543,594
Children's Services	7,525,113	0	7,525,113
Street Repair and Maintenance	4,000,346	0	4,000,346
Court Operations	2,499,049	0 0	2,499,049
Dayspring Federal Grants	1,538,362 346,654	0	1,538,362 346,654
State Grants	2,514,094	0	2,514,094
Unclaimed Monies	655,288	0	655,288
Developmental Disability Gifts:	,0	5	,
Nonexpendable	185,632	0	185,632
Other Purposes Unrestricted (Deficit)	3,593,946 (75,891,821)	0 3,826,307	3,593,946 (72,065,514)
Total Net Position	\$71,104,520	\$16,226,753	\$87,331,273
Low rot I osnon	φ,1,104,520	φ10,220,733	ψ01,551,215

Richland County, Ohio Statement of Activities

For the Year Ended December 31, 2019

		Program Revenues			
Governmental Activities	Expenses	Charges for Services and Sales and Operating Assessments	Operating Grants and Contributions	Capital Grants and Contributions	
General Government:					
Legislative and Executive - Primary Government	\$12,038,084	\$5,459,686	\$1,126,526	\$0	
Legislative and Executive - External	563,327	0	0	0	
Judicial System	13,398,682	2,938,350	5,012,987	0	
Public Safety	21,144,766	3,962,976	348,786	0	
Public Works	12,399,661	914,187	5,489,795	4,975,946	
Health - Primary Government	25,673,773	1,585,049	17,544,872	922,690	
Health - External	205,068	0	0	0	
Human Services - Primary Government	31,341,944	1,660,164	17,764,550	0	
Human Services - External	494,035	0	0	0	
Conservation and Recreation	313,057	0	0	0	
Economic Development	141,816	0	142,578	0	
Interest and Fiscal Charges	1,014,942	0	0	0	
Total Governmental Activities	118,729,155	16,520,412	47,430,094	5,898,636	
Business-Type Activity					
Sewer	4,212,857	3,603,424	0	0	
Total Primary Government	\$122,942,012	\$20,123,836	\$47,430,094	\$5,898,636	

General Revenues

Property Taxes Levied for: General Fund Health - Mental Health Board Health - Developmental Disabilities Board Human Services - Children's Services Human Services - Dayspring Permissive Sales Taxes Grants and Entitlements not Restricted to Specific Programs Investment Earnings Miscellaneous

Total General Revenues

Change in Net Position

Net Position Beginning of Year - Restated (See Note 3)

Net Position End of Year

	Shanges in riet ros	luon
Governmental	Business-Type	
Activities	Activity	Total
Activities	Activity	Total
(\$5,451,872)	\$0	(\$5,451,872)
(563,327)	0	(563,327)
(5,447,345)	0	(5,447,345)
(16,833,004)	0	(16,833,004)
(1,019,733)	0	(1,019,733)
(5,621,162)	0	(5,621,162)
(205,068)	0	(205,068)
(11,917,230)	0	(11,917,230)
(494,035)	0	(494,035)
(313,057)	0	(313,057)
762	0	762
(1,014,942)	0	(1,014,942)
(48,880,013)	0	(48,880,013)
0	(609,433)	(609,433)
(48,880,013)	(609,433)	(49,489,446)
3,501,835	0	3,501,835
1,761,668	0	1,761,668
7,505,202	0	7,505,202
3,306,199	0	3,306,199
1,363,199	0	1,363,199
20,335,358	0	20,335,358
4,682,584	0	4,682,584
2,842,959	0	2,842,959
743,945	3,105	747,050
46,042,949	3,105	46,046,054
(2,837,064)	(606,328)	(3,443,392)
73,941,584	16,833,081	90,774,665
\$71,104,520	\$16,226,753	\$87,331,273

Balance Sheet Governmental Funds December 31, 2019

Developmental Mental Disabilities Public Health Board Board General Assistance Assets Equity in Pooled Cash and Cash Equivalents \$1,194,441 \$12,312,134 \$5,082,570 \$24,124,862 Cash and Cash Equivalents In Segregated Accounts 77,203 0 3,173 0 With Fiscal Agents 0 0 3,750,808 0 Investments in Segregated Accounts 0 0 162,859 0 Materials and Supplies Inventory 183,490 1,250 87,607 11,769 Accrued Interest Receivable 1,268 0 0 0 Accounts Receivable 223.235 0 702.573 0 Interfund Receivable 525,914 4,093 0 1,470 1,382,707 Intergovernmental Receivable 1,827,237 3,152,324 1,290,745 Prepaid Items 305,406 0 16,918 0 Permissive Sales Taxes Receivable 5,566,320 0 0 0 Property Taxes Receivable 3,609,186 1,968,366 6,833,632 0 Special Assessments Receivable 0 0 0 0 Loans Receivable 91,584 0 0 0 Restricted Assets: Equity in Pooled Cash and Cash Equivalents 0 655,288 0 0 \$10,208,603 \$36,973,177 \$2,590,387 Total Assets \$25,378,265 Liabilities Accounts Payable \$409,256 \$237,268 \$134,879 \$278,945 Contracts Payable 0 0 0 0 Accrued Wages 977,571 22,700 145,219 436,550 Interfund Payable 8,294 111,037 0 0 Intergovernmental Payable 378,195 11,098 270,177 49,667 Matured Compensated Absences Payable 0 0 5,520 0 Accrued Interest Payable 0 0 0 0 Notes Payable 0 0 0 0 Total Liabilities 1,770,542 279,360 841,606 584,868 **Deferred Inflows of Resources** 0 Property Taxes 3,424,184 1,867,470 6,483,350 Unavailable Revenue 2,942,122 937,720 0 5,565,348 Total Deferred Inflows of Resources 8,989,532 4,809,592 7,421,070 0 **Fund Balances** Nonspendable 1,492,768 1,250 104,525 11,769 Restricted 5,118,401 28,605,976 1,993,750 0 Committed 158,060 0 0 0 Assigned 2,092,330 0 0 0 Unassigned (Deficit) 10,875,033 0 0 0 Total Fund Balances 14,618,191 5,119,651 28,710,501 2,005,519 Total Liabilities, Deferred Inflows of Resources and Fund Balances \$25,378,265 \$10,208,603 \$36,973,177 \$2,590,387

Children's	Road and	Other Governmental	Total Governmental
Services	Bridge	Funds	Funds
Berriees	Dilage		T unus
\$6,628,011	\$240,944	\$14,631,872	\$64,214,834
3,108	0	249,839	333,323
0	0	0	3,750,808
Ő	ů 0	185,632	348,491
14,290	0	334,325	632,731
0	0	0	1,268
0	0	68,027	993,835
111,037	0	32,077	674,591
1,631,230	1,001,091	4,766,691	15,052,025
0	0	0	322,324
0	0	0	5,566,320
3,577,719	0	1,466,509	17,455,412
0	0	1,274,503	1,274,503
0	0	7,949	99,533
0	0	0	655,288
\$11,965,395	\$1,242,035	\$23,017,424	\$111,375,286
\$233,806	\$2,905	\$172,799	\$1,469,858
0	252,799	12,201	265,000
228,439	0	316,905	2,127,384
0	0	555,260	674,591
79,604	0	230,675	1,019,416
0	0	0	5,520
0	0	4,607	4,607
0	0	120,000	120,000
541,849	255,704	1,412,447	5,686,376
3,394,330	0	1,391,338	16,560,672
1,680,397	646,273	5,133,919	16,905,779
5,074,727	646,273	6,525,257	33,466,451
14,290	0	527,906	2,152,508
6,334,529	0	14,239,152	56,291,808
0	0	289,278	447,338
0	340,058	97,467	2,529,855
0	0	(74,083)	10,800,950
6,348,819	340,058	15,079,720	72,222,459
\$11,965,395	\$1,242,035	\$23,017,424	\$111,375,286
+,, 00,070	+-,= .=,000	+, > + -, + +	+,576,200

Total Governmental Fund Balances		\$72,222,459
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		104,066,141
Other long-term assets are not available to pay for current- period expenditures and therefore are reported as unavailable revenue in the funds: Special Assessments	1 274 502	
Intergovernmental Revenues	1,274,503 10,851,090	
Delinquent Property Taxes	894,740	
Charges for Services Sales Taxes	5,768 3,879,678	
Total		16,905,779
Internal service funds are used by management to charge the costs of insurance and telephone usage fees to individual funds. The assets and liabilities of the internal service funds are		
included in governmental activities on the statement of net position.		2,272,631
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
General Obligation Bonds Special Assessment Bonds	(21,528,561) (65,000)	
Long-term Notes Payable	(1,081,765)	
OPWC Loans Payable	(561,514)	
Capital Leases Payable Compensated Absences	(1,753,632) (4,481,439)	
Total		(29,471,911)
Deferred charges on refunding related to the issuance of long-term refunding debt will be amortized over the life of the debt on the		
statement of net position.		1,786,940
Accrued interest payable is not due and payable in the		(06.065)
current period and therefore is not reported in the funds.		(86,965)
The net pension and OPEB asset/ liability is not due and payable in the orthogenetic therefore, the asset/ liability and related deferred inflows/outflows are reported in governmental funds:		
Net Pension Assets	385,988	
Deferred Outflows - Pension Deferred Outflows - OPEB	24,431,468	
Net Pension Liability	2,988,755 (81,691,338)	
Net OPEB Liability	(38,745,189)	
Deferred Inflows - Pension Deferred Inflow - OPEB	(3,274,407) (685,831)	
Total		(96,590,554)
Net Position of Governmental Activities	-	\$71,104,520

Richland County, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2019

	General	Mental Health Board	Developmental Disabilities Board	Public Assistance
Revenues	General	Troum Dourd	Dourd	100100
Property Taxes	\$2,172,872	\$1,819,398	\$7,704,436	\$0
Sales Taxes	20,183,215	0	0	0
Charges for Services	7,075,526	70,297	1,081,890	0
Licenses and Permits	861,872	0	0	0
Fines and Forfeitures	395,659	0	0	0
Intergovernmental	5,051,743	4,602,915	11,590,712	10,496,473
Special Assessments	0	0	0	0
Interest	2,775,982	0	22,675	0
Rentals	356,457	0	0	0
Contributions and Donations	0	0	33,566	0
Other	198,840	155,612	213,364	0
Total Revenues	39,072,166	6,648,222	20,646,643	10,496,473
Expenditures Current:				
General Government:				
Legislative and Executive	8,624,806	0	0	0
Judicial System	6,991,049	0	0	0
Public Safety	15,379,861	0	0	0
Public Works	856,093	0	0	0
Health	277,060	6,972,502	18,538,847	0
Human Services	713,106	0,972,502	0	9,515,158
Conservation and Recreation	235,455	0	0	0
Economic Development	255,155	0	0	0
Other	ů 0	0	0	0
Capital Outlay	98,714	0	0	0
Intergovernmental	1,262,430	0	0	0
Debt Service:	, ,			
Principal Retirement	0	0	1,281	0
Interest and Fiscal Charges	0	0	173,719	0
Issuance Cost	0	0	0	0
Total Expenditures	34,438,574	6,972,502	18,713,847	9,515,158
Excess of Revenues Over (Under) Expenditures	4,633,592	(324,280)	1,932,796	981,315
Other Financing Sources (Uses) Sale of Capital Assets	7,905	0	0	0
Refunding Bonds Issued	7,905	0	0	0
Premium on Refunding Bonds Issued	0	0	0	0
Payment to Refunded Bond Escrow Agent	0	0	0	0
Bond Anticipation Notes Issued	0	0	0	0
Premium on Bond Anticipation Notes	0	0	0	0
OPWC Loan Issued	Ő	Ő	0	0
Transfers In	0	0	0	0
Transfers Out	(1,096,034)	0	(385,000)	0
Total Other Financing Sources (Uses)	(1,088,129)	0	(385,000)	0
Net Change in Fund Balances	3,545,463	(324,280)	1,547,796	981,315
Fund Palanaas				
Fund Balances Beginning of Year - Restated (See Note 3)	11,072,728	5,443,931	27,162,705	1,024,204
Fund Balances End of Year	\$14,618,191	\$5,119,651	\$28,710,501	\$2,005,519

See accompanying notes to the basic financial statements

(continued)

Richland County, Ohio Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds (continued) For the Year Ended December 31, 2019

			01	T (1
	Children's	Road and	Other Governmental	Total Governmental
	Services	Bridge	Funds	Funds
Revenues				
Property Taxes	\$3,383,851	\$0	\$2,833,188	\$17,913,745
Sales Taxes	0	0	0	20,183,215
Charges for Services	117,937	0	5,911,832	14,257,482
Licenses and Permits	0	0	421,742	1,283,614
Fines and Forfeitures	0	0	132,907	528,566
Intergovernmental	6,421,051	1,671,290	16,124,761	55,958,945
Special Assessments Interest	0 0	0 0	103,437 44,302	103,437
Rentals	0	0	88,334	2,842,959 444,791
Contributions and Donations	0	0	17,158	50,724
Other	35,914	0	140,215	743,945
Total Revenues	9,958,753	1,671,290	25,817,876	114,311,423
Expenditures				
Current:				
General Government:				
Legislative and Executive	0	0	2,188,387	10,813,193
Judicial System	0	0	5,473,124	12,464,173
Public Safety	0	0	1,358,705	16,738,566
Public Works	0	0	4,775,343	5,631,436
Health	0	0	391,629	26,180,038
Human Services	10,705,032	0	3,779,022	24,712,318
Conservation and Recreation	0 0	0 0	15,332 141,816	250,787
Economic Development Other	0	0	633	141,816 633
Capital Outlay	0	1,885,676	4,843,345	6,827,735
Intergovernmental	0 0	0	0	1,262,430
Debt Service:				, - ,
Principal Retirement	0	69,912	2,756,868	2,828,061
Interest and Fiscal Charges	0	0	793,396	967,115
Issuance Cost	0	0	127,647	127,647
Total Expenditures	10,705,032	1,955,588	26,645,247	108,945,948
Excess of Revenues Over (Under) Expenditures	(746,279)	(284,298)	(827,371)	5,365,475
Other Financing Sources (Uses)				
Sale of Capital Assets	0	0	393,911	401,816
Refunding Bonds Issued	0	0	5,061,177	5,061,177
Premium on Refunding Bonds Issued	0	0	584,618	584,618
Payment to Refunded Bond Escrow Agent	0	0	(5,518,148)	(5,518,148)
Bond Anticipation Notes Issued	0	0	1,075,000	1,075,000
Premium on Bond Anticipation Notes	0	0	6,765	6,765
OPWC Loan Issued	0	149,219	0	149,219
Transfers In	0	0	1,691,853	1,691,853
Transfers Out	0	(74,340)	(136,479)	(1,691,853)
Total Other Financing Sources (Uses)	0	74,879	3,158,697	1,760,447
Net Change in Fund Balances	(746,279)	(209,419)	2,331,326	7,125,922
Fund Balances	= 00 = 000			
Beginning of Year - Restated (See Note 3)	7,095,098	549,477	12,748,394	65,096,537
Fund Balances End of Year	\$6,348,819	\$340,058	\$15,079,720	\$72,222,459

Net Change in Fund Balances - Total Governmental Funds		\$7,125,922
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the	statement of activities,	
the cost of those assets is allocated over their estimated useful lives as dep		
This is the amount by which capital outlays exceeded depreciation in the	current period:	
Capital Asset Additions	6,610,670	
Current Year Depreciation Total	(6,292,447)	318,223
Governmental funds only report the disposal of capital assets to the extent p	recents are received	
from the sale. In the statement of activities, a gain or loss is reported for e		(166,078
Revenues in the statement of activities that do not provide current financial are not reported as revenues in the funds:	resources	
Delinquent Property Taxes	(475,642)	
Sales Taxes	152,143	
Grants	2,001,645	
Charges for Services	5,768	
Special Assessments	(103,246)	
Total		1,580,668
Repayment of bond principal, long term notes, loans and capital leases is an		
governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		8,346,209
In the statement of activities, interest is accrued on outstanding debt, wherea	s	
in the governmental funds, interest is accruce on outstanding deot, whereas in the governmental funds, interest expenditures are reported when due:	23	
Amortization of Bond Premium	26,865	
Amortization of Deferred Charges	(95,705)	
Accrued Interest on Debt	21,013	
Total		(47,827
Other financing sources in the governmental funds increase long-term liabil in the statement of net position:	ities	
Refunding Bonds Issued	(5,061,177)	
Premium on Refunding Bonds Issued	(584,618)	
Bond Anticipation Notes Issued	(1,075,000)	
Premium on Bond Anticipation Notes	(6,765)	
OPWC Loan Issued Total	(149,219)	(6,876,779
Contractually required contributions are reported as expenditures in governm	oental funds:	
however, the statement of net position reported as expendences in governments		
Pension	5,891,327	
OPEB Total	29,642	5,920,969
Except for amounts reported as deferred inflows/outflows, changes in the ne	t pension liability	
are reported as pension expense in the statement of activities:	· · · · · · · · · · · · · · · · · · ·	
Pension	(16,390,585)	
OPEB	(2,952,497)	
Total		(19,343,082
Some expenses, such as compensated absences, reported in the statement of of current financial resources and therefore are not reported as expenditure	*	(30,299
Internal service funds used by management to charge the costs of insurance to individual funds are not reported in the County-wide statement of activi		
expenditures and related internal service fund revenues are eliminated. The	e net revenue (expense)	
of the internal service funds are allocated among the governmental activiti	22	335,010

(\$2,837,064)

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2019

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$2,041,680	\$2,041,680	\$2,177,739	\$136,059
Sales Taxes	20,025,000	20,025,000	20,257,243	232,243
Charges for Services	6,763,480	6,851,684	7,046,888	195,204
Licenses and Permits	970,500	970,500	878,298	(92,202)
Fines and Forfeitures	203,586	203,586	374,982	171,396
Intergovernmental	4,895,630	4,723,542	5,171,774	448,232
Interest	950,000	950,000	1,810,114	860,114
Rentals	346,915	346,915	356,457	9,542
Other	47,100	54,800	85,911	31,111
Total Revenues	36,243,891	36,167,707	38,159,406	1,991,699
Expenditures				
Current:				
General Government:				
Legislative and Executive	8,919,172	9,623,389	8,676,523	946,866
Judicial System	8,715,582	8,907,345	8,541,408	365,937
Public Safety	15,630,777	15,793,912	15,414,409	379,503
Public Works	935,361	945,373	865,175	80,198
Health	264,099	267,884	248,977	18,907
Human Services	823,454	752,511	746,973	5,538
Conservation and Recreation	226,198	234,929	234,573	356
Intergovernmental	299,735	1,198,622	477,778	720,844
Total Expenditures	35,814,378	37,723,965	35,205,816	2,518,149
Excess of Revenues Over (Under) Expenditures	429,513	(1,556,258)	2,953,590	4,509,848
Other Financing Sources (Uses)				
Sale of Capital Assets	200	200	7,905	7,705
Transfers Out	(521,853)	(1,096,034)	(1,096,034)	0
	(===,===)	(-,-,-,)	(-,	
Total Other Financing Sources (Uses)	(521,653)	(1,095,834)	(1,088,129)	7,705
Net Change in Fund Balance	(92,140)	(2,652,092)	1,865,461	4,517,553
Fund Balance Beginning of Year	9,822,347	9,822,347	9,822,347	0
Prior Year Encumbrances Appropriated	274,062	274,062	274,062	0
Fund Balance End of Year	\$10,004,269	\$7,444,317	\$11,961,870	\$4,517,553

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mental Health Board Fund For the Year Ended December 31, 2019

	Budgeted A		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$1,848,000	\$1,848,000	\$1,821,802	(\$26,198)
Charges for Services	88,500	88,500	66,204	(22,296)
Intergovernmental	4,392,700	5,546,165	4,428,692	(1,117,473)
Other	300,000	300,000	155,612	(144,388)
Total Revenues	6,629,200	7,782,665	6,472,310	(1,310,355)
Expenditures				
Current: Health	7,383,963	8,464,862	7,282,026	1,182,836
Net Change in Fund Balance	(754,763)	(682,197)	(809,716)	(127,519)
Fund Balance Beginning of Year	5,819,731	5,819,731	5,819,731	0
Prior Year Encumbrances Appropriated	2,734	2,734	2,734	0
Fund Balance End of Year	\$5,067,702	\$5,140,268	\$5,012,749	(\$127,519)

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Developmental Disabilities Board Fund For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Property Taxes	\$6,535,096	\$6,535,096	\$7,714,487	\$1,179,391	
Charges for Services	1,312,627	1,312,627	1,030,996	(281,631)	
Intergovernmental	10,367,852	10,367,852	11,518,916	1,151,064	
Interest	1,000	1,000	12,672	11,672	
Contributions and Donations	10,000	10,000	9,593	(407)	
Other	126,495	126,495	210,362	83,867	
Total Revenues	18,353,070	18,353,070	20,497,026	2,143,956	
Expenditures					
Current: Health	21,615,626	22,025,371	16,920,890	5,104,481	
Excess of Revenues Over (Under) Expenditures	(3,262,556)	(3,672,301)	3,576,136	7,248,437	
Other Financing Uses					
Transfers Out	(385,000)	(385,000)	(385,000)	0	
Net Change in Fund Balance	(3,647,556)	(4,057,301)	3,191,136	7,248,437	
Fund Balance Beginning of Year	20,230,690	20,230,690	20,230,690	0	
Prior Year Encumbrances Appropriated	409,746	409,746	409,746	0	
Fund Balance End of Year	\$16,992,880	\$16,583,135	\$23,831,572	\$7,248,437	

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues Intergovernmental	\$9,605,815	\$10,603,205	\$9,691,403	(\$911,802)	
Expenditures					
Current: Human Services	9,196,745	10,622,226	9,540,447	1,081,779	
Excess of Revenues Over (Under) Expenditures	409,070	(19,021)	150,956	169,977	
Other Financing Sources Sale of Capital Assets	500	500	0	(500)	
Net Change in Fund Balance	409,570	(18,521)	150,956	169,477	
Fund Balance Beginning of Year	971,312	971,312	971,312	0	
Prior Year Encumbrances Appropriated	25,362	25,362	25,362	0	
Fund Balance End of Year	\$1,406,244	\$978,153	\$1,147,630	\$169,477	

Richland County, Ohio Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Children's Services Fund For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$3,249,000	\$3,249,000	\$3,388,389	\$139,389
Intergovernmental	6,077,335	6,077,335	6,599,426	522,091
Other	25,000	25,000	42,433	17,433
Total Revenues	9,351,335	9,351,335	10,030,248	678,913
Expenditures				
Current:				
Human Services	11,669,433	11,689,433	10,685,237	1,004,196
Excess of Revenues Under Expenditures	(2,318,098)	(2,338,098)	(654,989)	1,683,109
Other Financing Sources				
Sale of Capital Assets	24,000	24,000	0	(24,000)
Net Change in Fund Balance	(2,294,098)	(2,314,098)	(654,989)	1,659,109
Fund Balance Beginning of Year	7,152,954	7,152,954	7,152,954	0
Fund Balance End of Year	\$4,858,856	\$4,838,856	\$6,497,965	\$1,659,109

Statement of Fund Net Position Proprietary Funds December 31, 2019

	Business-Type Activity - Sewer Enterprise Fund	Governmental Activities - Internal Service Funds
Assets		
Current Assets:	** *** ***	
Equity in Pooled Cash and Cash Equivalents	\$3,035,496	\$2,278,586
Materials and Supplies Inventory Accounts Receivable	36,215 1,247,058	0 0
Accounts Receivable	1,247,038	0
Total Current Assets	4,318,769	2,278,586
Noncurrent Assets:		
Capital Assets:		
Land and Construction in Progress	91,328	0
Depreciable Capital Assets, Net	16,785,016	0
Total Noncurrent Assets	16,876,344	0
Total Assets	21,195,113	2,278,586
Deferred Outflows of Resources Deferred Amount on Refunding	29,049	0
Defented Allount on Refunding	29,049	0
Liabilities		
Current Liabilities:		
Accounts Payable	16,736	5,955
Accrued Wages	20,929	0
Intergovernmental Payable Accrued Interest Payable	391,573	0
Compensated Absences Payable	11,887 18,595	0 0
Sanitary Sewer Bonds Payable	193,823	0
OPWC Loan Payable	24,540	ů 0
Total Current Liabilities		5.055
Total Current Liabilities	678,083	5,955
Long-Term Liabilities (net of current portion):		
Compensated Absences Payable	32,742	0
Sanitary Sewer Bonds Payable	3,942,676	0
OPWC Loan Payable	343,908	0
Total Long-Term Liabilities	4,319,326	0
Total Liabilities	4,997,409	5,955
Net Position		
Net I ostiton Net Investment in Capital Assets	12,400,446	0
Unrestricted	3,826,307	2,272,631
Total Net Position	\$16,226,753	\$2,272,631

Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2019

Operating Revenues	Business-Type Activity - Sewer Enterprise Fund	Governmental Activities - Internal Service Funds
Charges for Services	\$3,603,424	\$10,316,769
Other	3,105	0
Total Operating Revenues	3,606,529	10,316,769
Operating Expenses		
Personal Services	583,506	0
Materials and Supplies	82,000	0
Contractual Services	2,070,374	9,981,759
Depreciation	1,333,408	0
Total Operating Expenses	4,069,288	9,981,759
Operating Income (Loss)	(462,759)	335,010
Non-Operating Expenses Interest and Fiscal Charges	(143,569)	0
Change in Net Position	(606,328)	335,010
Net Position Beginning of Year - Restated (See Note 3)	16,833,081	1,937,621
Net Position End of Year	\$16,226,753	\$2,272,631

Richland County, Ohio Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2019

	Business-Type Activity - Sewer Enterprise Fund	Governmental Activities - Internal Service Funds
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities		
Cash Received from Customers	\$3,652,779	\$0
Cash Received from Interfund Services Provided	0	10,316,769
Other Cash Receipts	3,105	0
Cash Payments to Employees	(580,860)	0
Cash Payments to Suppliers	(2,086,493)	(10,757,100)
Net Cash Provided By (Used for) Operating Activities	988,531	(440,331)
Cash Flows from Capital and		
Related Financing Activities		
Aquisition of Capital Assets	(29,217)	0
Principal Payments on General Obligation Bonds	(187,520)	0
Interest Payments on General Obligation Bonds	(148,061)	0
Principal Payments on OPWC Loans	(24,540)	0
Net Cash Used for Capital and Related		
Financing Activities	(389,338)	0
Net Increase (Decrease) in Cash and Cash Equivalents	599,193	(440,331)
Cash and Cash Equivalents Beginning of Year	2,436,303	2,718,917
Cash and Cash Equivalents End of Year	\$3,035,496	\$2,278,586

(continued)

Statement of Cash Flows Proprietary Funds (continued) For the Year Ended December 31, 2019

	Business-Type Activity - Sewer Enterprise Fund	Governmental Activity - Internal Service Funds
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities		
Operating Income (Loss)	(\$462,759)	\$335,010
Adjustments:		
Depreciation Expense	1,333,408	0
(Increase) Decrease in Assets:		
Accounts Receivable	49,355	0
Materials and Supplies Inventory	(4,598)	0
Increase (Decrease) in Liabilities:		
Accounts Payable	9,550	(775,341)
Accrued Wages	1,625	0
Compensated Absences Payable	734	0
Intergovernmental Payable	61,216	0
Net Cash Provided By (Used for) Operating Activities	\$988,531	(\$440,331)

Noncash Activities:

During 2019, Richland County issued general obligation bonds to refund sewer portion of debt issued in 2011. The proceeds were deposited immediately into an irrevocable trust for the defeasance of \$63,823 of outstanding bond principal and \$288 of interest.

Richland County, Ohio Statement of Fiduciary Net Position Fiduciary Funds December 31, 2019

	Private Purpose Trust	Custodial
Assets		
Equity in Pooled Cash		
and Cash Equivalents	\$0	\$11,888,169
Cash and Cash Equivalents		
in Segregated Accounts	30,736	1,316,661
Due from Other Governments	0	4,914,683
Permissive Sales Taxes Receivable	0	6,071,153
Property Taxes Receivable	0	141,690,245
Special Assessments Receivable	0	1,845,638
Total Assets	30,736	167,726,549
Liabilities		
Due to Other Governments	0	5,005,265
Deferred Inflows of Resources		
Property Taxes	0	133,997,255
Net Position		
Restricted for:		
County Home	30,736	0
Individuals, Organizations,		
and Other Governments	0	28,724,029
Total Net Position	\$30,736	\$28,724,029

Statement of Changes in Fiduciary Net Position Fiduciary Funds For the Year Ended December 31, 2019

	Private Purpose	Contralial Franks
Additions	Trust	Custodial Funds
Intergovernmental	\$0	\$14 245 525
Amounts Received as Fiscal Agent	\$0 0	\$14,245,525 14,494,019
Licenses and Permits, and Fees for Other Governments	0	15,919,889
Fines and Forfeitures for Other Governments	0	4,345,756
Property Tax Collections for Other Governments	0	131,911,106
Special Assessments Collections for Other Governments	0	2,960,245
Sheriff Sales Collections for Others	0	3,087,496
Contributions and Donations	501,745	3,007,490 0
Investment Earnings	23	0
Total Additions	501,768	186,964,036
Deductions		
Distributions to the State of Ohio	0	16,605,236
Distributions of State Funds to Other Governments	0	12,391,436
Distributions to Other Governments	0	888,841
Distributions as Fiscal Agent	0	15,782,865
Fines and Forfeitures Distributions to Other Governments	0	4,311,604
Property Tax Distributions to Other Governments	0	128,641,086
Special Assessments Distributions to Other Governments	0	1,114,607
Sheriff Sales Distributions to Others	0	3,323,269
Benefits	555,115	0
Total Deductions	555,115	183,058,944
Change in Net Position	(53,347)	3,905,092
Net Position Beginning of Year - Restated (See Note 3)	84,083	24,818,937
Net Position End of Year	\$30,736	\$28,724,029

Note 1 – Description of Richland County and Reporting Entity

Richland County, Ohio (the County) was created in 1813. The County is governed by a board of three Commissioners elected by the voters of the County. Other officials elected by the voters of the County that manage various segments of the County's operations are the County Auditor, County Treasurer, Recorder, Clerk of Courts, Coroner, Engineer, Prosecutor, Sheriff, two Common Pleas Court Judges, a Probate Court Judge, a Domestic Relations Judge, and a Juvenile Court Judge. Although the elected officials manage the internal operations of their respective departments, the County Commissioners authorize expenditures as well as serve as the budgeting and taxing authority, contracting body and the chief administrators of public services for the County, including each of these departments.

A reporting entity is comprised of the primary government, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the County consists of all funds, departments, boards and agencies that are not legally separate from the County. For Richland County, this includes the Children's Services Board, the Board of Developmental Disabilities (DD), the Alcohol, Drug and Mental Health Board, the Job and Family Services Department, the Richland County Emergency Management Agency, and all departments and activities that are directly operated by the elected County officials.

The County Treasurer, as the custodian of public funds, invests all public monies held on deposit in the County treasury. In the case of the separate agencies, boards and commissions listed below, the County serves as custodial agent but is not financially accountable for their operations. Accordingly, the activity of the following districts and entities are presented as custodial funds within the basic financial statements:

County General Health District Soil and Water Conservation District County Regional Planning Commission Area 10 Workforce Investment Board Richland County Youth and Family Council

The County is associated with certain organizations which are defined as Insurance Pools, Joint Venture, Jointly Governed Organizations and Related Organizations. These organizations are presented in the notes to the basic financial statements (See Notes 22, 23, 24 and 25). These organizations are:

County Risk Sharing Authority, Incorporated (CORSA) County Employee Benefits Consortium of Ohio (CEBCO) County Regional Planning Commission Richland County Regional Solid Waste Management Authority Richland County Youth and Family Council Area 10 Workforce Investment Board North East Ohio Network (NEON) Richland County Transit Board Mansfield/Richland County Public Library Richland County Land Reutilzation Corporation

Information in the following notes to the basic financial statements is applicable to the primary government.

The County's management believes these financial statements present all activities for which the County is fiscally accountable.

Note 2 – Summary of Significant Accounting Policies

The financial statements of the County have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the County's accounting policies are described below.

Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type.

The statement of net position presents the financial condition of the governmental and business-type activity of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the single business-type activity of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program or business activity is self-financing or draws from the general revenues of the County.

Fund Financial Statements During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources

and liabilities and deferred inflows of resources is reported as fund balance. The following are the County's major governmental funds:

General Fund The general fund accounts and reports for all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Ohio.

Mental Health Board Fund The mental health board fund accounts and reports for a Countywide property tax levy and Federal and State grants that are restricted to pay the costs of contracts with local mental health agencies that provide services to the public at large.

Developmental Disabilities Board Fund The developmental disabilities board fund accounts and reports for a County-wide property tax levy and Federal and State grants that are restricted to pay the costs of the operation of a school and resident homes for the developmentally disabled.

Public Assistance Fund The public assistance fund accounts and reports for various Federal and State grants that are restricted to provide public assistance to general relief recipients and to pay their providers of medical assistance and certain public social services.

Children's Services *Fund* The children's services fund accounts and reports for a County-wide property tax levy and Federal and State grants restricted for the support and placement of children.

Road and Bridge Fund The road and bridge fund accounts for and reports the portion of revenues derived from gas and auto license tax that is assigned for the improvement of County roads.

The other governmental funds of the County account for grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Proprietary Funds Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Fund Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The only enterprise fund of the County accounts for sewer services provided to individuals and commercial users in the majority of the unincorporated areas of the County.

Internal Service Funds Internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County's internal service funds account for a medical insurance program for employees and phone system charges incurred by the County.

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. The County's private purpose trust funds are used to report fiduciary activities that are not required to be reported in a trust fund. The County's fiduciary funds are private purpose trust funds are used to account for assets held by the County as fiscal agent for the

Board of Health and other districts and entities; for various taxes, assessments, fines and fees collected for the benefit of and distributed to other governments; for State shared resources received from the State and distributed to other local governments.

Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and liabilities and deferred inflows of resources associated with the operation of the County are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus. For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net total position. The statement of cash flows provides information about how the County finances and meets the cash flow needs of its proprietary activities. Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from, private purpose trust funds, and custodial funds.

Private purpose trust funds are reported using the economic resources measurement focus.

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for proprietary and fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, in the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the County, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from sales taxes is recognized in the period in which the sale occurs. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (see Note 7), interest, Federal and State grants and subsidies, State-levied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Outflows/Inflows of Resources In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the County, deferred outflows of resources included the deferred charges on refunding's reported in the government-wide statement of net position and for pension and OPEB. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB are explained in Notes 15 and 16.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the County, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of December 31, 2019, but which were levied to finance 2020 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the County unavailable revenue includes delinquent property taxes, sales taxes, charges for service, special assessments and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 18. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 15 and 16)

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. Certain funds are not budgeted since no activity was anticipated and none occurred. These funds include the Courthouse Renovation and Gorman Nature Capital Improvement capital projects funds and the AG Cunning Trust permanent fund. For reporting purposes, various custodial funds, utilized for internal control purposes, have been combined with the general fund and community development special revenue fund. These custodial funds are not required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the County may appropriate. The appropriations resolution is the Commissioners' authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Commissioners. The legal level of control is at the object level for all funds. Any budgetary modifications at this level may only be made by resolution of the County Commissioners. The County Auditor has been authorized to allocate appropriations to the department and object level in these other funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the County Auditor. The amounts reported as the original and final budgeted amounts on the budgetary statements reflect the amounts on the original and final amended certificate of estimated resources that was in effect at the time the original and final appropriations were passed by the County Commissioners.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. Amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Commissioners during the year including all supplemental appropriations.

Cash, Cash Equivalents, and Investments

Cash balances of the County's funds, except cash held by a trustee, fiscal agent, or in segregated accounts, are pooled and invested in short-term investments in order to provide improved cash management. Monies for all funds are maintained in this pool. Individual fund integrity is maintained in the pool through the County's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents."

The County has segregated bank accounts for monies held separate from the County's central bank accounts. These accounts are presented as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the County treasury.

The County utilizes a jointly governed organization (NEON) to service developmentally disabled residents within the County. The balance in this account is presented as "cash and cash equivalents with fiscal agents" and represents the monies held for the County.

During 2019, investments were limited to United States treasury notes, commercial paper, federal farm credit bank bonds, federal home loan bank bonds, federal home loan mortgage corporation notes, federal national mortgage association notes, mutual funds and STAR Ohio.

STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted

Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The County measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million or more. STAR Ohio reserves the right to limit the transactions to \$100 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

The County Board of Developmental Disabilities utilizes a trustee to invest the monies of their trust fund under the provisions of the trust agreement. The balances in these accounts are presented as investments in segregated accounts.

Investments, except for commercial paper and STAR Ohio, are reported at fair value which is based on quoted market prices, with the exception of certificates of deposit, which are reported at cost. The County's commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year. Any increase or decrease in fair value is reported as a component of interest income.

Under existing Ohio statutes, all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during 2019 amounted to \$2,775,982 which includes \$2,271,081 assigned from other County funds.

For presentation on the financial statements, funds included within the Treasurer's cash management pool and investments with original maturities of three months or less are considered to be cash equivalents.

Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies held for consumption.

Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2019, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

Restricted Assets

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the assets. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments or imposed by law through constitutional provisions. Restricted assets in the general fund represent money set aside for unclaimed monies.

Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities. They generally result from expenditures in the governmental funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position but are not

reported in the fund financial statements. Capital assets utilized by the enterprise fund are reported both in the business-type activity column of the government-wide statement of net position and in the fund. All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. The County was able to estimate the historical cost for the initial reporting of infrastructure by backtrending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated capital assets are recorded at their acquisition values as of the date received. The County maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20 years
Buildings	45 years
Machinery and Equipment	6 - 20 years
Infrastructure	30 - 40 years

The County's infrastructure consists of roads, bridges and sanitary sewers and includes infrastructure acquired prior to December 31, 1980.

Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "interfund receivables/payables". Interfund loans which do not represent available expendable resources are classified as nonspendable fund balance. Interfund balance amounts are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activity, which are presented as internal balances.

Compensated Absences

The County reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences" as interpreted by Interpretation No. 6 of the GASB, "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements". Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The County records a liability for all accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the County's past experience of making termination payments.

The entire compensated absences liability is reported on the governmental-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations

and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employee who has accumulated unpaid leave is paid.

Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgements and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, loans and capital leases are recognized as a liability in the fund financial statements when due. Net pension/OPEB liabilities should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plans' fiduciary net position is not sufficient for payment of those benefits.

Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans and loans receivables, unless the use of those proceeds from the collection of those receivables is restricted, committed or assigned.

Restricted Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the County Commissioners. Those committed amounts cannot be used for any other purpose unless the County Commissioners remove or change the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the County for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. These amounts are assigned by the County Commissioners. In the general fund, assigned amounts represent intended uses established by the County Commissioners or a County official delegated that authority by resolution, or by State Statute. The County Commissioners assigned fund balance for general operations.

Unassigned Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The County applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Net Position

Net position represents the difference between all other elements in the statement of net position. Net investment in capital assets, consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through constitutional provisions or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include funds for the dog and kennel, alternative sentencing, court computerization, indigent guardianship, and public defender activities.

The County applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for wastewater treatment, medical insurance programs and the County phone system. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting these definitions are classified as nonoperating.

Internal Activity

Transfers between governmental and business-type activity on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental activities are eliminated on the government wide financial statements. Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Bond Premiums and Discounts

On the government-wide financial statements, bond premiums are deferred and amortized for the term of the bonds using the straight-line method. Bond premiums are presented as an increase of the face amount of the bonds payable. On governmental fund statements, bond premiums are receipted in the year the

bonds are issued. On the government-wide financial statements, bond discounts are presented as a decrease of the face amount of the general obligation bonds payable. On governmental fund statements, bond discounts are expended in the year the bonds are issued. Under Ohio law, premiums on the original issuance of debt are to be deposited to the bond retirement funds to be used for debt retirement and are precluded from being applied to the project fund. Ohio law does allow premiums on refunding debt to be used as part of the payment to the bond escrow agent.

Deferred Charge on Refunding

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net positon have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds ofemployee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

Note 3 – Changes in Accounting Principle and Restatement of Fund Balance and Net Position

The Governmental Accounting Standards Board (GASB) recently issued GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*. The County evaluated these certain GASB pronouncements based on the guidance in GASB 95.

For 2019, the County implemented GASB Statement No. 84, *Fiduciary Activities*, Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*, and related guidance from (GASB) implementation Guide No. 2019-2, *Fiduciary Activities*.

For 2019, the County also implemented the Governmental Accounting Standards Board's (GASB) *Implementation Guide No. 2018-1*. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the County will no longer be reporting agency funds. The County reviewed its agency funds and certain funds will be reported in the new fiduciary fund classification of custodial funds, while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of the County's financial statements.

GASB Statement No. 88 improves the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the County's 2019 financial statements; however, there was no effect on beginning net position/fund balance.

Restatement of Fund Balances and Net Position

The implementation of GASB Statement No. 84 had the following effect on fund balance as of December 31, 2018:

	General	Mental Health Board	Developmental Disabilies Board	Public Assistance
Fund Balances,				
December 31, 2018	\$10,949,059	\$5,372,611	\$26,864,570	\$1,024,204
Adjustments:				
GASB Statement 84	123,669	71,320	298,135	0
Restated Fund Balances,				
December 31, 2018	\$11,072,728	\$5,443,931	\$27,162,705	\$1,024,204
			Other	Total
	Children's Services	Road and Bridge	Governmental Funds	Governmental Funds
Fund Balances,				
December 31, 2018	\$6,960,514	\$549,477	\$12,609,918	\$64,330,353
Adjustments:				
GASB Statement 84	134,584	0	138,476	766,184
Restated Fund Balances,				
December 31, 2018	\$7,095,098	\$549,477	\$12,748,394	\$65,096,537

The implementation of GASB Statement No. 84 had the following effect on net position as of December 31, 2018:

	Governmental Activities
Net Position, Decemeber 31, 2018	\$72,099,750
Adjustments:	
GASB Statement 84	1,841,834
Restated Net Position,	
December 31, 2018	\$73,941,584

Richland County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2019

	Internal Service
Net Position, Decemeber 31, 2018	\$861,971
Adjustments:	
GASB Statement 84	1,075,650
Restated Net Position,	
December 31, 2018	\$1,937,621

The implementation of GASB Statement No. 84 had the following effect on fiduciary net position as of December 31, 2018:

	Fiduciary Funds		
	Agency	Custodial	
Net Position, Decemeber 31, 2018	\$0	\$0	
Adjustments:			
Assets	(147,053,928)	(1,841,834)	
Liabilities	(147,053,928)	(140,711,091)	
Deferred Inflows of Resources	0	114,050,320	
Restated Net Position, December 31, 2018			
	\$0	\$24,818,937	

Note 4 – Accountability

The state fee assessment and special projects fund had a deficit fund balances of \$88 and \$73,995 respectively. The deficit was caused by the application of generally accepted accounting principles to this fund. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

Note 5 – Budgetary Basis of Accounting

While reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statements of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual are presented in the basic financial statements for the general fund and major special revenue funds.

The major differences for those funds between the budget basis and the GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Unreported cash represents amounts received but not included as revenue (budget) but included as revenue on operating statement (GAAP).
- 3. Investments are reported at cost (budget) rather than fair value (GAAP).

- 4. Expenditures and other uses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 5. Encumbrances are treated as expenditures for all funds (budget) rather than restricted, committed, or assigned fund balance (GAAP).

Adjustments necessary to convert the results of operations at the end of the year on the GAAP basis to the Budget basis are as follows:

	General and Major Special Revenue Funds				
	General	Mental Health Board	Developmental Disabilities Board	Public Assistance	Children's Services
GAAP Basis	\$3,545,463	(\$324,280)	\$1,547,796	\$981,315	(\$746,279)
Net Adjustment for					
Revenue Accruals	(118,676)	(175,912)	(146,032)	(805,070)	71,495
Unreported Cash	(225,855)	0	0	0	0
Beginning Fair Value					
Adjustment for Investments	175,463	0	1,621	0	0
Ending Fair Value					
Adjustment for Investments	(743,692)	0	(5,206)	0	0
Net Adjustment for					
Expenditure Accruals	(542,917)	(308,619)	1,792,957	21,522	19,795
Encumbrances	(224,325)	(905)	0	(46,811)	0
Budget Basis	\$1,865,461	(\$809,716)	\$3,191,136	\$150,956	(\$654,989)

Net Change in Fund Balances General and Major Special Revenue Funds

Note 6 – Property Taxes

Property taxes include amounts levied against all real and public utility property located in the County. Property tax revenue received during 2019 for real and public utility property taxes represents collections of 2018 taxes.

2019 real property taxes were levied after October 1, 2018, on the assessed value as of January 1, 2018, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2019 real property taxes are collected in and intended to finance 2020.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2019 public utility property taxes which became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes.

The full tax rate for all County operations for the year ended December 31, 2019, was \$13.30 per \$1,000 of assessed value. The assessed values of real property and public utility tangible property upon which 2019 property tax receipts were based are as follows:

Real Estate	
Residential/Agricultural	\$1,543,487,610
Other Real Estate	335,310,410
Tangible Personal Property	
Public Utility	337,427,920
Total	\$2,216,225,940

The County Treasurer collects property taxes on behalf of all taxing districts in the County. The County Auditor periodically remits to the taxing districts their portion of the taxes collected. The collection and distribution of taxes for all subdivisions within the County, excluding the County itself, is accounted for through custodial funds. The amount of the County's tax collections is accounted for within the applicable funds. Property taxes receivable represents real and public utility taxes and outstanding delinquencies which were measurable as of December 31, 2019, and for which there was an enforceable legal claim. In governmental funds, the portion of the receivable not levied to finance 2019 operations is offset to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

Note 7 – Permissive Sales and Use Tax

The permissive sales tax rate for the County was 1.25 percent. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget and Management the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of each month. The Office of Budget and Management then has five days in which to draw the warrant payable to the County.

Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the Office of Budget Management the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month. The Tax Commissioner shall then, on or before the twentieth day of the month in which certification is made, provide for payment to the County.

A receivable is recognized at year-end for amounts that will be received from sales which occurred during 2019. On a full accrual basis, the full amount of the receivable is recognized as revenue. On a modified accrual basis, the amount of the receivable that will be received outside of the available period is reported as deferred inflows of resources – unavailable resources.

Note 8 – Receivables

Receivables at December 31, 2019, primarily consisted of taxes, interest, loans, special assessments, accounts (billings for user charged services, including unbilled utility services), and intergovernmental receivable arising from grants, entitlements and shared revenues. Management believes all receivables are fully collectible. Delinquent accounts receivable may be certified and collected as a special assessment, subject to foreclosure for nonpayment. All receivables except property taxes, loans and special assessments are expected to be collected within one year. Property taxes, although ultimately collectable, include some portion of delinquencies that will not be collected within one year.

Special assessments expected to be collected in more than one year for the County amount to \$1,274,503. The County has \$273,450 in delinquent special assessments at December 31, 2019.

The community development block grant monies loaned to local businesses are reported as loans receivable and are also considered collectible in full. Loans receivable expected to be collected in more than one year for the County amount to \$7,949.

The monies loaned to the Richland County Agricultural Society for the building improvement to various structures (\$500,000 from the general fund), \$91,584 of which is due in more than one year; are classified as loans receivable on the County financial statements and are also considered collectible in full.

A summary of the principal items of intergovernmental receivables is as follows:

Governmental Activities	
Mental Health Grants and Subsidies	\$3,024,968
Court Grants and Subsidies	1,960,024
Motor Vehicle Distribution	1,798,536
Children's Services Grants and Subsidies	1,502,296
Gasoline and Excise Tax	1,469,598
Public Assistance Grants and Subsidies	1,382,707
Homestead and Rollback	1,052,313
DD Grants and Subsidies	855,702
Local Government and Local Government Revenue Assistance	780,582
Casino Tax	722,881
Miscellaneous	502,418
Total	\$15,052,025

Receivables and payables are recorded to the extent that the amounts are determined to be material and substantiated not only by supporting documentation, but also by a reasonable, systematic method of determining their existence, completeness, valuation, and in the case of receivables, collectability.

Using this criteria, the County has elected not to record child support arrearages within the special revenue and custodial fund types. These amounts, while potentially significant, are not considered measurable, and because collections are often significantly in arrears, the County is unable to determine a reasonable value.

Note 9 – Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2019, the County contracted with the County Risk Sharing Authority (CORSA) for liability, property and crime insurance. The CORSA program has a \$25,000 deductible.

Coverage provided by CORSA is as follows:

General Liability	\$1,000,000
Law Enforcement Professional Liability	1,000,000
Public Officials Errors and Omissions Liability	1,000,000
Automobile Liability	1,000,000
Uninsured/Underinsured Motorists Liability	250,000
Ohio Stop Gap (Additional Workers' Compensation Coverage)	1,000,000
Property	269,388,514
Equipment	100,000,000
Crime	1,000,000
Excess Liability	5,000,000
Medical Professional Liability	3,000,000
Sewer Line Coverage	45,036,750
Traffic Signals	41,000
Electric Data Processing	250,000
Jail Doctor Coverage	1,000,000

With the exceptions of health insurance and workers' compensation, all insurance is held with CORSA (See Note 22). Settled claims have not exceeded this public risk sharing pool coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year. The County pays all elected officials' bonds by statute.

The County pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs.

In 2019, the County participated in a risk-sharing pool, the County Employee Benefits Consortium of Ohio, Incorporated (CEBCO). CEBCO charges a fixed premium per month per enrolled employee. The premiums, along with an administrative charge, are paid into the Health Insurance Internal Service fund by participating County funds and, in turn, the premiums are paid to CEBCO. Premiums charged by CEBCO are based upon the County's claims experience. An excess coverage policy covers annual individual claims in excess of \$125,000 with an unlimited maximum. CEBCO retains liability for claims that exceed the expected losses and charged premiums.

Note 10 – Encumbrances

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next year were as follows:

Governmental Funds:	
General	\$224,325
Mental Health Board	905
Public Assistance	46,811
Other Governmental Funds	41,514
Total Governmental Funds	\$313,555
Proprietary Funds:	
Sewer Fund	\$424,347
Employee Health Insurance	22,643
Total Proprietary Funds	\$446,990

Note 11 – Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the County is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

		Mental	Developmental Disabilities	Public
Fund Balances	General	Health Board	Board	Assistance
Nonspendable:				
Inventory	\$183,490	\$1,250	\$87,607	\$11,769
Prepaids	305,406	0	16,918	0
Loans	91,584	0	0	0
Developmental Disability Gifts Interfund loans	0 257,000	$\begin{array}{c} 0\\ 0\end{array}$	0 0	0
Unclaimed Funds	655,288	0	0	0
Total Nonspendable	1,492,768	1,250	104,525	11,769
Restricted for:				
Mental Health Board	0	5,118,401	0	0
Developmental Disabilities Board	0	0	28,605,976	Ő
Public Assistance	0	0	0	1,993,750
Children's Services	0	0	0	0
Debt Service	0	0	0	0
Street Repair and Maintenance	0	0	0	0
Court Operations	0	0	0	0
Public Safety Operations	0	0	0	0
Dayspring County Home	0	0	0	0
Child Support Enforcement Operations Real Estate Collections	0 0	$\begin{array}{c} 0\\ 0\end{array}$	0	0 0
Phase II Wireless	0	0	0	0
Voting Equipment	0	0	0	0
Loans Receivable	ů 0	ů 0	0	Ő
Other Operations	0	ů 0	Ő	ů 0
Capital Improvements	0	0	0	0
Total Restricted	0	5,118,401	28,605,976	1,993,750
Committed to:				
General Operations	158,060	0	0	0
Sheriff Operations	0	0	0	0
Dayspring County Home	0	ů 0	Ő	ů 0
Parks and Recreation	0	0	0	0
Other Operations	0	0	0	0
Total Committed	158,060	0	0	0
Assigned to:				
General Operations	2,092,330	0	0	0
Street Repair and Maintenance	0	0	0	0
Capital Improvements	0	0	0	0
Total Assigned	2,092,330	0	0	0
Unassigned (Deficit)	10,875,033	0	0	0
Total Fund Balances	\$14,618,191	\$5,119,651	\$28,710,501	\$2,005,519

Children's Services	Road and Bridge	Other Governmental Funds	Total
¢14.000	\$ 0	\$224.225	¢ (00 701
\$14,290	\$0	\$334,325	\$632,731
0	0	0	322,324
0	0	7,949	99,533
0	0	185,632	185,632
0 0	0	0 0	257,000
	0		655,288
14,290	0	527,906	2,152,508
0	0	0	5 119 401
0 0	0 0	0	5,118,401
0		0 0	28,605,976 1,993,750
6,334,529	0 0	0	6,334,529
0,554,529	0	1,337,953	1,337,953
0	0	1,970,403	1,970,403
0	0	2,536,164	2,536,164
0	0	669,409	669,409
0	0	1,431,504	1,431,504
0	0	514,976	514,976
0	0	608,370	608,370
0	0	541,419	541,419
0	0	169,774	169,774
0	0	7,949	7,949
0	0	2,403,359	2,403,359
ů 0	0	2,047,872	2,047,872
6,334,529	0	14,239,152	56,291,808
		, , -	
0	0	0	158,060
0	0	23,968	23,968
0	0	31,179	31,179
0	0	156,036	156,036
0	0	78,095	78,095
0	0	289,278	447,338
0	0	0	2,092,330
0	0	97,467	97,467
0	340,058	0	340,058
0	340,058	97,467	2,529,855
0	0	(74,083)	10,800,950
\$6,348,819	\$340,058	\$15,079,720	\$72,222,459

In addition to the above fund balance constraints, the County has a general fund budget stabilization arrangement that does not meet the criteria to be classified as restricted or committed. Pursuant to Ohio Revised Code Section 5705.13, the County established a budget stabilization by resolution to provide options to respond to unexpected issues and afford a buffer against shocks and other forms of risk such as revenue volatility, unexpected infrastructure failure, or disaster situations. Expenditures of a recurring nature are not addressed through the use of this arrangement. The County Commissioners authorized the funding of this arrangement as resources become available in the general fund. The reserve money shall not exceed five percent of the revenue credited to the general fund in the preceding fiscal year. The balance in the reserve at December 31, 2019, is \$1,259,163.

Note 12 – Tax Abatement Disclosure

Community Reinvestment Area (CRA)

Pursuant to Ohio Revised Code Chapter 5709, five subdivisions of the County have established Community Reinvestment Areas. Abatements are obtained through application by the property owner, including proof that the improvements have been made. The amount of the abatement is a reduction in taxable assessed valuation.

Enterprise Zone Tax Exemptions

Pursuant to Ohio Revised Code Chapter 5709, four subdivisions of the County have established an Enterprise Zone. Abatements are obtained through application by the property owner, including proof that the improvements have been made. The amount of the abatement is a reduction of the taxable assessed valuation thus reducing the recipient's tax bill.

County property taxes revenues were reduced as follows under the agreements entered into by overlapping governments:

Overlapping District	Amount
Community Reinvestment Area (CRA)	
City of Mansfield	\$92,297
City of Shelby	17,975
Village of Bellville	4,912
Village of Butler	20
Washington Township	6,622
Enterprise Zone Tax Exemptions	
City of Mansfield	148,006
City of Shelby	93,206
Village of Lexington	36,399
Total	\$399,437

Note 13 – Deposits and Investments

Monies held by the County are classified by State statute into two categories, active and inactive. Active monies are public monies determined to be necessary to meet current demands upon the County treasury. Active monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Protection of the County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Monies held by the County, which are not considered active, are classified as inactive. Inactive monies may be deposited or invested with certain limitations in the following securities provided the County has filed a written investment policy with the Ohio Auditor of State:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States or any book entry, zero-coupon United States treasury security that is a direct obligation of the United States;
- 2. Bonds, notes, debentures, or any other obligations or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or its political subdivisions, provided the bonds or other obligations of political subdivisions mature within ten years from the date of settlement;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts, in eligible institutions pursuant to ORC sections 135.32;
- 6. No-load money market mutual funds rated in the highest category at the time of purchase by at least one nationally recognized standard rating service or consisting exclusively of obligations described in (1) or (2) above; commercial paper as described in ORC section 135.143 (6); and repurchase agreements secured by such obligations, provided these investments are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Securities lending agreements in which the County lends securities and the eligible institution agrees to simultaneously exchange either securities or cash, equal value for equal value, within certain limitations;

- 9. Up to forty percent of the County's average portfolio, if training requirements have been met in either of the following;
 - a. Commercial paper notes in entities incorporated under the laws of Ohio, or any other State, that have assets exceeding five hundred million dollars, which are rated in the highest classification established by two nationally recognized standard rating services, which do not exceed ten percent of the value of the outstanding commercial paper of the issuing corporation and which mature within 270 days after purchase, and the investment in commercial paper notes of a single issuer shall not exceed the aggregate five percent of interim monies available for investment at the time of purchase.
 - b. Bankers acceptances of banks that are insured by the federal deposit insurance corporation and that mature not later than 180 days after purchase.
- 10. Up to fifteen percent of the County's average portfolio in notes issued by U.S. corporations or by depository institutions doing business under authority granted by the U.S. provided the notes are rated in the three highest categories by at least two nationally recognized standard rating services at the time of purchase and the notes mature no later than three years from the date of purchase;
- 11. A current unpaid or delinquent tax line of credit, provided certain conditions are met related to a County land reutilization corporation organized under ORC Chapter 1724; and,
- 12. Up to two percent of the County's average portfolio in debt interests rated at the time of purchase in the three highest categories by two nationally recognized standard rating services and issued by foreign nations diplomatically recognized by the United States government, subject to certain limitations. All interest and principal shall be denominated and payable in United States funds.

Reverse repurchase agreements, investments in derivatives, and investments in stripped principal or interest obligations that are not issued or guaranteed by the United States, are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited.

Investments may only be made through specified dealers and institutions. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments

Investments are reported at fair value. As of December 31, 2019, the County had the following investments:

Measurement/Investment	Measurement Amount	Maturity	Standard & Poor's <u>Rating</u>	Percent of Total Investments
Net Asset Value Per Share:				
STAR Ohio	\$9,838,517	55.7 Days	AAAm	N/A
Fair Value - Level One Inputs:				
U. S. Treasury Note	6,057,300	Less than five years	AA+	8.39
Money Market Mutual Funds	6,145,475	Less than one year	AA+	8.74
Total Fair Value - Level One Inputs	12,202,775			
Fair Value - Level Two Inputs:				
U. S. Treasury Note				
Commercial Paper	5,475,378	Less than five years	AA+	7.79
Federal Farm Credit Bank Bonds	9,780,881	Less than five years	AA+	13.91
Federal National Mortgage				
Association Notes	9,745,622	Less than five years	AA+	13.86
Federal Home Loan Mortgage				
Corporation Notes	16,990,856	Less than five years	AA+	24.16
Federal Home Loan				
Bank Bonds	6,292,298	Less than five years	AA+	8.95
Total Fair Value - Level Two Inputs	48,285,035			
Total Investments	\$70.326.327			

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the County's recurring fair value measurements as of December 31, 2019. The U.S. Treasury Note and Money Market Mutual Fund are measured at fair value and is valued using quoted market prices (Level 1 inputs). The County's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data. (Level 2 inputs).

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the County's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the County's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Federal Farm Credit Bank Bonds, Federal Home Loan Bank Bonds, Federal Home Loan Mortgage Corporation Notes, Federal National Mortgage Association Notes, Mutual Fund and Commercial Paper are exposed to custodial credit risk in that they are uninsured,

unregistered, and held by the counterparty. The County has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk The County follows State statute that limits investments in commercial paper and bankers' acceptances to 25 percent of the interim monies available for investment at any one time. The County's investment policy also limits one type of investment to no more than 70 percent of the County's portfolio.

Note 14 – Compensated Absences

County employees earn vacation and sick leave at varying rates depending on length of service and department policy. All accumulated, unused vacation time is paid upon separation if the employee has at least one year of service with the County. Accumulated, unused sick leave is paid, up to a maximum of 30 to 75 days, depending on the department and length of service, to employees who retire.

Note 15 – Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability (Asset) /Net OPEB Liability (Asset)

The net pension liability (asset) and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the County's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the County's obligation for this liability to annually required payments. The County cannot control benefit terms or the manner in which pensions are financed; however, the County does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net pension/OPEB asset* or a long-term *net pension/OBEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 16 for the required OPEB disclosures.

Plan Description – Ohio Public Employees Retirement System (OPERS)

Plan Description – County employees, other than certified teachers, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting https://www.opers.org/financial/reports.shtml, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A

Eligible to retire prior to January 7, 2013 or five years after January 7, 2013

State and Local

Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 Combined Plan Formula:
1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

Law Enforcement

Age and Service Requirements: Age 52 with 15 years of service credit

Traditional Plan Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Group B

20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013

State and Local

Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 Combined Plan Formula:
1% of FAS multiplied by years of service for the first 30 years and 1.25% for service years in excess of 30

Law Enforcement

Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit

Traditional Plan Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Group C

Members not in other Groups and members hired on or after January 7, 2013

State and Local

Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

Traditional Plan Formula:

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
Combined Plan Formula:
1% of FAS multiplied by years of service for the first 35 years and 1.25%

for service years in excess of 35

Law Enforcement

Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit

Traditional Plan Formula:

2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost–of–living adjustment on the defined benefit portion of their pension benefit. For those retiring prior to January 7, 2013, current law provides for a 3 percent COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contributions, vested employer contributions and investment gains or losses resulting from the members' investment gains or losses resulting from the members' investment selections.

Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options.

Funding Policy – The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	Law
	and Local	Enforcement
2019 Statutory Maximum Contribution Rates		
Employer	14.0 %	18.1 %
Employee *	10.0 %	**
2019 Actual Contribution Rates		
Employer:		
Pension ***	14.0 %	18.1 %
Post-employment Health Care Benefits ***	0.0	0.0
Total Employer	14.0 %	18.1 %
Employee	10.0 %	13.0 %

* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

- ** This rate is determined by OPERS' Board and has no maximum rate established by ORC.
- *** These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2019, The County's contractually required contribution was \$5,669,269 for the traditional plan, \$152,824 for the combined plan and \$80,549 for the member-directed plan. Of these amounts, \$426,876 is reported as an intergovernmental payable for the traditional plan, \$12,495 for the combined plan, and \$6,046 for the member-directed plan.

Plan Description – State Teachers Retirement System (STRS)

Plan Description – County licensed teachers and other faculty members participate in STRS Ohio, a costsharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org. New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five year of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit at any age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2019 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2019, the full employer contribution was allocated to pension.

The County's contractually required contribution to STRS was \$76,091 for 2019. Of this amount, \$3,258 is reported as an intergovernmental payable.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability (asset) for OPERS was measured as of December 31, 2018, and the total pension liability for STRS was measured as of June 30, 2019. The total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of the respective measurement dated. The County's proportion of the net pension liability (asset) was based on the County's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense of the County's defined benefit pension plans:

	OPERS	OPERS		
	Traditional Plan	Combined Plan	STRS	Total
Proportion of the Net Pension Asset/Liability:				
Current Measurement Date	0.29470636%	0.27972600%	0.00441905%	
Prior Measurement Date	0.30491352%	0.28847391%	0.00256632%	
Change in Proportionate Share	-0.01020716%	-0.00874791%	0.00185273%	
Proportionate Share of the:				
Net Pension Asset	\$0	\$312,797	\$0	\$312,797
Net Pension Liability	80,714,091	0	977,247	81,691,338
Pension Expense	16,118,227	89,459	189,756	16,397,442

2019 pension expense for the member-directed defined contribution plan was \$80,549. The aggregate pension expense for all pension plans was \$16,477,991 for 2019.

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to defined benefit pensions from the following sources:

Richland County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2019

	OPERS	OPERS		T ()
	Traditional Plan	Combined Plan	STRS	Total
Deferred Outflows of Resources				
Differences between expected and	¢2 702	¢0	\$7.0 <i>57</i>	¢11.600
actual experience	\$3,723	\$0	\$7,957	\$11,680
Changes of assumptions	7,026,360	69,861	114,797	7,211,018
Net difference between projected				
and actual earnings on pension				
plan investments	10,955,162	67,382	0	11,022,544
Changes in proportion and differences				
between County contributions and				
proportionate share of contributions	0	14,457	280,442	294,899
County contributions subsequent to the	e			
measurement date	5,669,269	152,824	69,234	5,891,327
Total Deferred Outflows of Resources	\$23,654,514	\$304,524	\$472,430	\$24,431,468
	OPERS	OPERS		
	Traditional Plan	Combined Plan	STRS	Total
Deferred Inflows of Resources				
Differences between expected and				
actual experience	\$1,059,824	\$127,754	\$4,230	\$1,191,808
Net difference between projected				
and actual earnings on pension				
plan investments	0	0	47,763	47,763
Changes in proportion and differences	3			
between County contributions and				
proportionate share of contributions	1,894,957	0	139,879	2,034,836
Total Deferred Inflows of Resources	\$2,954,781	\$127,754	\$191,872	\$3,274,407

\$5,891,327 reported as deferred outflows of resources related to pension resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability or increase to the net pension asset in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS Traditional Plan	OPERS Combined Plan	STRS	Total
Year Ending December 31:				
2020	\$5,936,646	\$12,445	\$20,175	\$5,969,266
2021	2,982,547	(1,016)	53,365	3,034,896
2022	1,016,314	405	61,882	1,078,601
2023	5,094,957	21,500	75,902	5,192,359
2024	0	(6,197)	0	(6,197)
Thereafter	0	(3,191)	0	(3,191)
Total	\$15,030,464	\$23,946	\$211,324	\$15,265,734

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2018, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2018, are presented as follows:

	OPERS Traditional Plan	OPERS Combined Plan
Wage Inflation	3.25 percent	3.25 percent
Future Salary Increases,	3.25 to 10.75 percent	3.25 to 8.25 percent
including inflation	including wage inflation	including wage inflation
COLA or Ad Hoc COLA:		
Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent, simple through 2018,	3 percent, simple through 2018,
	then 2.15 percent, simple	then 2.15 percent, simple
Investment Rate of Return	7.2 percent	7.2 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 7.5 percent to 7.2 percent. This change was effective beginning with the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains

the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a loss of 2.94 percent for 2018.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table the follows displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average		
		Long-Term Expected		
	Target	Real Rate of Return		
Asset Class	Allocation	(Arithmetic)		
Fixed Income	23.00 %	2.79 %		
Domestic Equities	19.00	6.21		
Real Estate	10.00	4.90		
Private Equity	10.00	10.81		
International Equities	20.00	7.83		
Other investments	18.00	5.50		
Total	100.00 %	5.95 %		

Discount Rate For 2018, the discount rate used to measure the total pension liability was 7.2 percent for the traditional plan and the combined plan. For 2017, the discount rate used to measure the total pension liability was 7.5 percent for the traditional plan and the combined plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.20%)	(7.20%)	(8.20%)
County's proportionate share			
of the net pension liability (asset):			
OPERS Traditional Plan	\$119,238,193	\$80,714,091	\$48,700,226
OPERS Combined Plan	(103,499)	(312,797)	(464,345)

Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2019, actuarial valuation are presented as follows:

Inflation	2.50 percent
Projected salary increases	12.50 percent at age 20 to
	2.50 percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation *	Long-Term Expected Rate of Return **
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

* Target weights will be phased in over a 24-month period concluding on July1, 2019.

** 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2019.

Sensitivity of the County's Proportionate Share of the Net Pension Liability to Changes in the Discount *Rate* The following table presents the County's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the County's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease Discount Rate 1% Increas		
-	(6.45%)	(7.45%)	(8.45%)
County's proportionate share of the net pension liability	\$1,428,137	\$977,247	\$595,545

Note 16 – Defined Benefit OPEB Plans

See Note 15 for a description of the net OPEB liability (asset).

Ohio Public Employees Retirement System (OPERS)

Plan Description – The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced later for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting https://www.opers.org/financial/reports.shtml by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care was no longer being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2019, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. As recommended by OPERS' actuary, beginning January 1, 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2019 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The County's contractually required contribution was \$29,642 for 2019. Of this amount, \$2,418 is reported as an intergovernmental payable.

State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2021. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the year ended December 31, 2019, STRS did not allocate any employer contributions to post-employment health care.

OPEB Liabilities, **OPEB** Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to **OPEB**

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. For STRS, the net OPEB liability (asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an independent actuarial valuation as of that date. The County's proportion of the net OPEB liability (asset) was based on the County's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	OPERS	STRS	Total
Proportion of the Net OPEB Asset/Liability:			
Current Measurement Date	0.28756716%	0.00441905%	
Prior Measurement Date	0.29909730%	0.00256632%	
Change in Proportionate Share	-0.01153014%	0.00185273%	
Proportionate Share of the Net:			
OPEB Asset	\$0	\$73,191	\$73,191
OPEB Liability	38,745,189	0	38,745,189
OPEB Expense	2,973,410	(20,913)	2,952,497

At December 31, 2019, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$12,696	\$6,635	\$19,331
Changes of assumptions	1,208,786	1,538	1,210,324
Net difference between projected and			
actual earnings on OPEB plan investments	1,718,785	0	1,718,785
Changes in proportion and differences			
between County contributions and			
proportionate share of contributions	0	10,673	10,673
County contributions subsequent to the			
measurement date	29,642	0	29,642
Total Deferred Outflows of Resources	\$2,969,909	\$18,846	\$2,988,755

Richland County, Ohio

Notes to the Basic Financial Statements For the Year Ended December 31, 2019

	OPERS	STRS	Total
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$101,727	\$3,723	\$105,450
Changes of assumptions	0	80,244	80,244
Net difference between projected and			
actual earnings on OPEB plan investments	0	4,597	4,597
Changes in proportion and differences			
between County contributions and proportionate			
share of contributions	494,584	956	495,540
Total Deferred Inflows of Resources	\$596,311	\$89,520	\$685,831

\$29,642 reported as deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability liability or increase to the net OPEB asset in 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS	STRS	Total
Year Ending December 31:			
2020	\$890,727	(\$15,976)	\$874,751
2021	304,249	(15,976)	288,273
2022	283,110	(14,134)	268,976
2023	865,870	(13,487)	852,383
2024	0	(13,090)	(13,090)
Thereafter	0	1,989	1,989
Total	\$2,343,956	(\$70,674)	\$2,273,282

Actuarial Assumptions – OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to the measurement date of December 31, 2018. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

	2.25
Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.96 percent
Prior Measurement date	3.85 percent
Investment Rate of Return	6.00 percent
Municipal Bond Rate:	
Current measurement date	3.71 percent
Prior Measurement date	3.31 percent
Health Care Cost Trend Rate:	
Current measurement date	10.0 percent, initial
	3.25 percent, ultimate in 2029
Prior Measurement date	7.25 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age Normal

In October 2018, the OPERS Board adopted a change in the investment return assumption, reducing it from 6.5 percent to 6.0 percent. This change was be effective for the 2018 valuation.

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2018, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a loss of 5.6 percent for 2018.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS'

primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table that follows displays the Board-approved asset allocation policy for 2018 and the long-term expected real rates of return:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	2.42 %
Domestic Equities	21.00	6.21
Real Estate Investment Trust	6.00	5.98
International Equities	22.00	7.83
Other investments	17.00	5.57
Total	100.00 %	5.16 %

Discount Rate A single discount rate of 3.96 percent was used to measure the OPEB liability on the measurement date of December 31, 2018. A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.71 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2031. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2031, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate The following table presents the County's proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 7.2 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
_	(2.96%)	(3.96%)	(4.96%)
County's proportionate share of the net OPEB liability	\$47,966,202	\$38,745,189	\$29,162,186

Sensitivity of the County's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2019 is 10.00 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuary's project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

		Current Health Care	
	Cost Trend Rate		
-	1% Decrease Assumption 1% Increa		
County's proportionate share of the net OPEB liability	\$36,037,916	\$38,745,189	\$39,166,647

Actuarial Assumptions – STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2019, actuarial valuation are presented as follows:

12.50 percent at age 20 to 2.50 percent at age 65
7.45 percent, net of investment expenses, including inflation
3 percent
7.45 percent
5.87 percent initial, 4 percent ultimate
4.93 percent initial, 4 percent ultimate
7.73 percent initial, 4 percent ultimate
9.62 initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2019, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

Since the prior measurement date, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 15.

Discount Rate The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2019. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2019. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2019.

Sensitivity of the County's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2019, calculated using the current period discount rate assumption of 7.45 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease (6.45%)	Discount Rate (7.45%)	1% Increase (8.45%)
County's proportionate share of the net OPEB asset	(\$62,453)	(\$73,191) Current	(\$82,217)
	1% Decrease	Trend Rate	1% Increase
County's proportionate share of the net OPEB asset	(\$82,994)	(\$73,191)	(\$61,182)

Note 17 – Interfund Transactions

Interfund receivables/payables balances at December 31, 2019, consist of the following individual fund receivables and payables:

	Interfund Receivable					
					Other	
		Mental	Public	Children's	Governmental	
Interfund Payable	General	Health Board	Assistance	Services	Funds	Total
Mental Health Board	\$0	\$0	\$0	\$0	\$8,294	\$8,294
Public Assistance	0	0	0	111,037	0	111,037
Other Governmental Funds	525,914	4,093	1,470	0	23,783	555,260
Total	\$525,914	\$4,093	\$1,470	\$111,037	\$32,077	\$674,591

The Mental Health Board fund owed a total \$8,294 to the Court Operations fund for services provided by the Alternative Jail. The Court Operations fund owed a total \$4,093 to the Mental Health Board Fund for counseling services provided at the Alternative Jail. The Public Assistance fund owed a total of \$111,037 to Children's Services for services provided for various programs. The Child Support Enforcement Agency fund owed a total of \$18,914 to the general fund for services provided by the Sheriff's Department and the Domestic Relations court. The Child Support Enforcement Agency Fund owed a total of \$1,470 to the Public Assistance fund for their portion of a security contract. Other governmental funds had \$23,783 of interfund receivables to provide additional resources for current operations to other governmental funds. All interfund balances will be repaid within one year.

On December 29, 2016, the general obligation debt service and the special projects capital project funds issued \$937,000 and \$265,000 of manuscript bonds which were purchased by the general fund. The bonds were used to finance various public infrastructure projects. The bonds have an interest rate of 3.00 percent and are due on December 1, 2021.

As of December 31, 2019, the bonds had a balance of \$507,000, which was an interfund receivable in the general fund and an interfund payable in the general obligation debt service fund. Principal and interest requirements to retire the bonds outstanding at December 31, 2018, are as follows:

	Principal	Interest
2020	\$250,000	\$15,210
2021	257,000	7,710
Total	\$507,000	\$22,920

Interfund transfers for the year ended December 31, 2019, consisted of the following:

	Transfer From				
		Developmental Other			
		Disabilities	Road and	Governmental	
Transfer to	General	Board	Bridge	Funds	Total
Other Governmental Funds	\$1,096,034	\$385,000	\$74,340	\$136,479	\$1,691,853

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them; to move unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to provide additional resources for current operations or debt service; reclassification of prior year distributed monies, to segregate money for anticipated capital projects; and to return money to the fund from which it was originally provided once a project is completed. The majority of transfers between other governmental funds are between general obligation debt retirement fund to account for portions of debt service payments owed by other governmental special revenue and capital projects funds.

Note 18 – Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	Balance 01/01/2019	Additions	Reductions	Balance 12/31/2019
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$2,806,060	\$0	\$0	\$2,806,060
Construction in progress	1,715,949	2,038,255	(1,108,801)	2,645,403
Total capital assets				
not being depreciated	4,522,009	2,038,255	(1,108,801)	5,451,463
Capital assets being depreciated:				
Land improvements	495,068	277,889	(5,479)	767,478
Buildings	64,895,899	1,085,425	(159,445)	65,821,879
Machinery and equipment	24,413,441	1,582,182	(205,193)	25,790,430
Infrastructure	131,332,450	2,735,720	(2,164,108)	131,904,062
Total capital assets being				
depreciated	221,136,858	5,681,216	(2,534,225)	224,283,849
Accumulated Depreciation:				
Land improvements	(255,623)	(27,069)	4,725	(277,967)
Buildings	(33,460,871)	(1,637,395)	77,638	(35,020,628)
Machinery and equipment	(19,164,672)	(1,319,709)	196,224	(20,288,157)
Infrastructure	(68,863,705)	(3,308,274)	2,089,560	(70,082,419)
Total accumulated				
depreciation	(121,744,871)	(6,292,447) *	2,368,147	(125,669,171)
Capital assets being depreciated, net	99,391,987	(611,231)	(166,078)	98,614,678
Governmental activities capital assets, net	\$103,913,996	\$1,427,024	(\$1,274,879)	\$104,066,141

*Depreciation expense was charged to governmental activities as follows:

Governmental Activities:	
Legislative and Executive	\$441,200
Judicial System	205,430
Public Safety	873,502
Public Works	3,599,898
Health	687,628
Human Services	460,197
Conservation and Recreation	24,592
Total Depreciation Expense	\$6,292,447

For the Year Ended December 31, 2019

	Balance 12/31/2018	Additions	Reductions	Balance 12/31/2019
Business-type activities:				
Capital assets not being depreciated:				
Land	\$91,328	\$0	\$0	\$91,328
Capital assets being depreciated:				
Buildings	6,539,587	0	0	6,539,587
Machinery and equipment	742,374	29,217	(10,000)	761,591
Infrastructure	44,245,130	0	0	44,245,130
Total capital assets being				
depreciated	51,527,091	29,217	(10,000)	51,546,308
Accumulated Depreciation:				
Buildings	(4,611,680)	(145,324)	0	(4,757,004)
Machinery and equipment	(670,458)	(27,618)	10,000	(688,076)
Infrastructure	(28,155,746)	(1,160,466)	0	(29,316,212)
Total accumulated	<u></u>			· · · · · · · · · · · · · · · · · · ·
depreciation	(33,437,884)	(1,333,408)	10,000	(34,761,292)
Capital assets being depreciated, net Business-type activities	18,089,207	(1,304,191)	0	16,785,016
capital assets, net	\$18,180,535	(\$1,304,191)	\$0	\$16,876,344

Note 19 – Long-Term Debt

The original issue date, interest rate and original issuance amount for the County's long-term debt follows:

	Original	Interest	Original
	Issue Date	Rate	Issue Amount
Governmental Activities:			
General Obligation Bonds:			
Various Purposes Improvement and Refunding	2011	1.0-4.0 %	\$5,756,180
Various Purposes Improvement	2013	1.0-3.35	3,085,000
Correctional Facilities Refunding	2014	1.0-4.0	9,355,000
Various Purposes Refunding	2015	1.0-4.5	6,330,000
Various Purposes Improvement and Refunding	2016	2.0-3.5	1,825,000
Various Purposes Improvement and Refunding	2019	2.0-4.0	5,061,177
Special Assessment Bond:			
Marlow Heights Sewer	1999	4.0-5.75	740,000
			(continued)

For the Year Ended December 31, 2019

	Original Issue Date	Interest Rate	Original Issue Amount
Long-Term Note Payable:			
Various Purpose Note	2019	3.00 %	\$1,075,000
OPWC Loans from Direct Borrowings:			
OPWC Moffet Terman Road Bridge	2009	0.0	156,080
OPWC Possum Run Road Engineering	2009	0.0	324,541
OPWC Amoy-Ganges and Franklin Church Road	2011	0.0	213,865
OPWC Bridge Replacement 2013	2014	0.0	230,000
OPWC Hulit Road and Bridge Improvement	2019	0.0	149,219
OWDA Loan from Direct Borrowings:			
OWDA Storm Sewer Improvement	2010	5.89	489,981
Business-Type Activity:			
Sanitary Sewer District Improvements	2001	4.47-5.07	826,306
Various Purpose Refunding 2015	2015	1.0-4.5	2,425,000
Various Purpose Refunding 2016	2016	2.0-3.5	2,090,000
Various Purpose Refunding 2019	2019	2.0-4.0	63,823
OPWC Loans from Direct Borrowings:			
OPWC Sewer Improvement Loan	2007	0.0	295,000
OPWC Harpcrest Heights Sewer Loan	2010	0.0	137,869
OPWC Country Meadows Sewer Loan	2013	0.0	156,236

Changes in the County's long-term obligations during the year consisted of the following:

	Outstanding 01/01/2019	Additions	Reductions	Outstanding 12/31/2019	Amounts Due in One Year
Governmental Activities:					
General Obligation Bonds:					
Various Purposes Improvement and					
Refunding 2011					
Serial Bonds	\$703,657	\$0	\$703,657	\$0	\$0
Term Bonds	2,975,000	0	2,975,000	0	0
Various Purposes Improvement 2013					
Term Bonds	2,310,000	0	2,310,000	0	0
Correctional Facilities Refunding 2014					
Serial Bonds	5,975,000	0	540,000	5,435,000	550,000
Term Bonds	2,795,000	0	0	2,795,000	0
Unamortized Premium	224,621	0	11,231	213,390	0
Various Purpose Refunding 2015					
Serial Bonds	3,105,000	0	250,000	2,855,000	265,000
Term Bonds	2,780,000	0	0	2,780,000	0
Unamortized Premium	268,988	0	14,608	254,380	0
Various Purposes Improvement and					
Refunding 2016					
Serial Bonds	1,440,000	0	135,000	1,305,000	140,000
Term Bonds	235,000	0	0	235,000	0
Unamortized Premium	11,022	0	1,026	9,996	0
Various Purposes Improvement and					
Refunding 2019					
Serial Bonds	0	5,061,177	0	5,061,177	461,177
Unamortized Premium	0	584,618	0	584,618	0
Total General Obligation Bonds	\$22,823,288	\$5,645,795	\$6,940,522	\$21,528,561	\$1,416,177

For the Year Ended December 31, 2019

	Outstanding 01/01/2019	Additions	Reductions	Outstanding 12/31/2019	Amounts Due in One Year
Governmental Activities (continued)					
Special Assessment Debt with Governmental Commitment:					
Marlow Heights Sewer	\$125,000	\$0	\$60,000	\$65,000	\$65,000
Long-term Notes:					
Various Purpose Note - 2018	1,195,000	0	1,195,000	0	0
Various Purpose Note - 2019	0	1,075,000	0	1,075,000	0
Unamortized Premium	0	6,765	0	6,765	0
Total Long-Term Notes	1,195,000	1,081,765	1,195,000	1,081,765	0
OPWC Loans from Direct Borrowings:					
OPWC Moffet Terman Road Bridge Loan	7,804	0	7,804	0	0
OPWC Possum Run Road Engineering Loan	146,044	0	32,454	113,590	32,454
OPWC Amoy-Ganges and Franklin Church	144.250	0	10 (04	100 665	10 (04
Road Loan	144,359	0	10,694	133,665	10,694
OPWC Bridge Replacement Loan - 2013	184,000	0	11,500	172,500 141,759	11,500
OPWC Hulit Road and Bridge Improvement Total OPWC Loans from Direct Borrowings	482,207	149,219	7,460	561,514	3,730
Other General Long-Term Obligations	482,207	149,219	69,912	301,314	58,378
Capital Leases	1,802,787	0	49,155	1,753,632	50,656
OWDA Loans from Direct Borrowings:	1,002,707	0	49,155	1,755,052	50,050
OWDA Storm Sewer Improvement Loan	41,514	0	41,514	0	0
Compensated Absences	4,451,140	1,807,854	1,777,555	4,481,439	1,689,287
Total Other General Long-Term	1,101,110	1,007,001	1,777,555	1,101,109	1,009,207
Obligations	6,295,441	1,807,854	1,868,224	6,235,071	1,739,943
Net Pension Liability:	- , ,	, ,	,,		,, <u>.</u>
STRS	564,277	412,970	0	977,247	0
OPERS	47,835,023	32,879,068	0	80,714,091	0
Total Net Pension Liability	48,399,300	33,292,038	0	81,691,338	0
OPEB Liability - OPERS	32,479,763	6,265,426	0	38,745,189	0
Total Governmental Activities	\$111,799,999	\$48,242,097	\$10,133,658	\$149,908,438	\$3,279,498
Business-Type Activity:					
General Obligation Bonds:					
Sanitary Sewer District Improvements					
Refunding	\$126,343	\$0	\$126,343	\$0	\$0
Various Purpose Refunding 2015					
Serial Bonds	1,040,000	0	85,000	955,000	85,000
Term Bonds	1,045,000	0	0	1,045,000	0
Unamortized Premium	109,487	0	5,762	103,725	0
Various Purpose Refunding 2016					
Serial Bonds	580,000	0	40,000	540,000	45,000
Term Bonds	1,425,000	0	0	1,425,000	0
Unamortized Premium	4,087	0	136	3,951	0
Various Purpose Refunding 2019					
Serial Bonds	0	63,823	0	63,823	63,823
Total General Obligation Bonds	4,329,917	63,823	257,241	4,136,499	193,823
OPWC Loans from Direct Borrowings:	40	-			
OPWC Sewer Improvement Loan	186,660	0	9,834	176,826	9,834
OPWC Harpcrest Heights Sewer Loan	93,058	0	6,894	86,164	6,894
OPWC Country Meadows Sewer Loan	113,270	0	7,812	105,458	7,812
Total OPWC Loans from Direct Borrowing	392,988	0	24,540	368,448	24,540
Compensated Absences	50,603	19,663	18,929	51,337	18,595
Total Business-Type Activity	\$4,773,508	\$83,486	\$300,710	\$4,556,284	\$236,958

All general obligation bonds are supported by the full faith and credit of the County. General obligation bonds will be paid from rental charges to the County departments and other tenants who occupy the facilities (\$770,000) and from taxes. These bonds are paid from the general obligation debt retirement fund.

Special assessment debt will be paid from the proceeds of special assessments levied against benefited property owners from the special assessment debt retirement fund. The special assessment bonds are backed by the full faith and credit of the County. In the event that an assessed property owner fails to make payments, the County will be required to pay the related debt.

The County has pledged sewer revenues, net of operating expenses, to repay the OPWC Sewer Improvement Loan, Harpcrest Heights Sewer Loan, and County Meadows Loan in the sewer fund. The debt was issued for the purpose of making improvements to the County's sewer system and is payable solely from net revenues through 2037. Annual principal payments on the loan are expected to require less than eight percent of net revenues. The total principal remaining to be paid on the debt is \$368,448. Principal paid for the current year and total net revenues were \$24,540 and \$870,649 respectively.

On December 8, 2011 the County issued Various Purpose Improvement and Refunding general obligation bonds in the amount of \$5,756,180 at an average coupon rate of 3.696 percent over a 24-year period. Proceeds of \$5,000,000 were used to retire \$5,000,000 of bond anticipation notes. The remaining portion of the bonds were issued to refinance \$598,935 of the callable portion of 2001 Juvenile Detention Center Improvements bonds. In 2019, these bonds were refunded by the Various Purpose Improvement and Refunding 2019 bonds.

On December 20, 2012 the County issued Various Purpose general obligation bonds in the amount of \$3,085,000 at interest rates varying from 1.0 percent to 3.25 percent. Proceeds of \$3,000,000 were used to retire \$3,000,000 of bond anticipation notes. In 2019, these bonds were refunded by the Various Purpose Improvement and Refunding 2019 bonds.

On December 30, 2014 the County issued Correctional Facilities Refunding general obligation bonds in the amount of \$9,355,000 at an average coupon rate of 3.371 percent over a 23-year period. Proceeds of \$9,355,000 were issued to refinance \$7,995,000 of the callable portion of 2008 Correctional Facilities bonds.

The 2014 Correctional Facilities Refunding general obligation bonds maturing on or after December 1, 2018 are subject to optional redemption at the direction of the County, either in whole or in part, on any date on or after December 1, 2018, in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date.

The 2014 Correctional Facilities Refunding term bonds maturing on December 1, 2030, 2032, 2034, 2036, 2038 are subject to mandatory sinking fund redemption, at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

Notes to the basic r mancial statemen	S
For the Year Ended December 31, 201	9

	Issue					
Year	\$480,000	\$510,000	\$555,000	\$600,000	\$650,000	
2029	\$235,000	\$0	\$0	\$0	\$0	
2031		250,000	0	0	0	
2033	0	0	275,000	0	0	
2035	0	0	0	295,000	0	
2037	0	0	0	0	320,000	
Total	\$235,000	\$250,000	\$275,000	\$295,000	\$320,000	
Stated Maturity	12/1/2030	12/1/2032	12/1/2034	12/1/2036	12/1/2038	

The remaining principal amount of the term bonds (\$245,000, \$260,000, \$280,000, \$305,000 and \$330,000 will mature at the stated maturity.

The bonds were sold at a premium of \$269,545. Proceeds of \$9,422,312 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$7,995,000 of these bonds are considered defeased and the liability for the refunded portion of these bonds has been removed from the County's financial statements. As of December 31, 2019, \$7,605,000 of the defeased debt remained outstanding.

On March 4, 2015 the County issued Various Purpose Refunding general obligation bonds in the amount of \$8,755,000 at an average coupon rate of 3.785 percent over a 14-year period. Proceeds of \$8,755,000 were issued to refinance \$2,190,000 of the callable portion of 2007 Correctional Facilities bonds, \$3,630,000 of the callable portion of 2011 Correctional Facilities bonds and \$2,464,514 of the USDA Sanitary Sewer bonds.

The bonds were sold at a premium of \$459,955. Proceeds of \$6,657,420 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds and to currently refund \$2,464,514 of USDA sanitary sewer improvement bonds. As a result, \$5,820,000 of these bonds are considered defeased and the liability for the refunded portion of these bonds has been removed from the County's financial statements. As of December 31, 2019, \$5,630,000 of the defeased debt remained outstanding.

The 2015 Various Purpose Refunding general obligation bonds maturing on or after December 1, 2022 are subject to optional redemption at the direction of the County, either in whole or in part, on any date on or after December 1, 2011, in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date.

The 2015 Various Purpose Refunding term bonds maturing on December 1, 2031, 2033, 2035, 2040, are subject to mandatory sinking fund redemption, at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

	Issue						
Year	\$905,000	\$800,000	\$675,000	\$1,445,000			
2030	\$445,000	\$0	\$0	\$0			
2032	0	485,000	0	0			
2034	0	0	330,000	0			
2036	0	0	0	360,000			
2037	0	0	0	370,000			
2038	0	0	0	230,000			
2039	0	0	0	235,000			
Total	\$445,000	\$485,000	\$330,000	\$1,195,000			
Stated Maturity	12/1/2031	12/1/2033	12/1/2035	12/1/2040			

The remaining principal amount of the term bonds (\$460,000, \$315,000, \$345,000, and \$250,000) will mature at the stated maturity.

On December 21, 2016, the County issued Various Purpose Improvement and Refunding general obligation bonds in the amount of \$3,915,000 at an average coupon rate of 4.37 percent over a 9.5-year period. Proceeds of \$3,915,000 were issued to refinance \$1,200,000 of the callable portion of 2007 Various Purpose Improvement and Refunding bonds, \$715,000 of the callable portion of 2011 Various Purpose Improvement and Refunding bonds and to retire \$2,000,000 of the Various Purpose notes for business-type activity.

The bonds were sold at a premium of \$17,433. A portion of the proceeds of \$1,781,547 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$1,700,000 of these bonds are considered defeased and the liability for the refunded portion of these bonds has been removed from the County's financial statements. As of December 31, 2019, \$1,700,000 of the defeased debt remained outstanding.

The 2016 Various Purpose Improvement and Refunding general obligation bonds maturing on or after December 1, 2027 are subject to optional redemption at the direction of the County, either in whole or in part, on any date on or after December 1, 2026, in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date.

The 2016 Various Purpose Improvement and Refunding term bonds maturing on December 1, 2029, 2036, 2040, 2046 are subject to mandatory sinking fund redemption, at a redemption price of 100 percent of the principal amount to be redeemed, plus accrued interest to the date of redemption, on December 1 in the years and in the respective principal amounts as follows:

For the Year Ended December 31, 2019

	Issue						
Year	\$350,000	\$355,000	\$335,000	\$620,000			
2028	\$60,000	\$0	\$0	\$0			
2032	0	65,000	0	0			
2033	0	70,000	0	0			
2034	0	70,000	0	0			
2035	0	75,000	0	0			
2037	0	0	80,000	0			
2038	0	0	80,000	0			
2039	0	0	85,000	0			
2041	0	0	0	95,000			
2042	0	0	0	95,000			
2043	0	0	0	100,000			
2044	0	0	0	105,000			
2045	0	0	0	110,000			
Total	\$60,000	\$280,000	\$245,000	\$505,000			
Stated Maturity	12/01/2029	12/01/2036	12/01/2040	12/01/2046			

The remaining principal amount of the term bonds (\$290,000, \$75,000, \$90,000, and \$115,000) will mature at the stated maturity.

On December 19, 2019, the County issued Various Purpose Improvement and Refunding general obligation bonds in the amount of \$5,125,000 at an average coupon rate of 3.88 percent over an 8.4-year period. Proceeds of \$5,125,000 were issued to refinance \$3,331,177 of the callable portion of 2011 Various Purpose Improvement and Refunding bonds, \$2,170,000 of the callable portion of 2013 Various Purpose Improvement bonds to refinance \$63,823 of the callable portion of 2011 Various Purpose Improvement and Refunding bonds for business-type activity.

The bonds were sold at a premium of \$584,618. A portion of the proceeds of \$5,581,970 were deposited in an irrevocable trust with an escrow agent to provide for all future debt service payments on the refunded portion of the various bonds. As a result, \$5,565,000 of these bonds are considered defeased and the liability for the refunded portion of these bonds has been removed from the County's financial statements. As of December 31, 2019, \$5,565,000 of the defeased debt remained outstanding.

Although the refunding will result in the recognition of an accounting loss of \$16,970, the County decreased its aggregate debt service payments by \$420,283 as a result of the advance refunding. The County also incurred an economic gain (difference between the present value of the old and new debt service payments) of \$360,824.

The 2019 Various Purpose Improvement and Refunding general obligation bonds maturing on or after December 1, 2029 are subject to optional redemption at the direction of the County, either in whole or in part, on any date on or after December 1, 2028, in integral multiples of \$5,000, at a redemption price equal to 100 percent of the principal amount redeemed, plus accrued interest to the redemption date.

The County has entered into contractual agreements for construction loans from the Ohio Public Works Commission (OPWC). Under the terms of these agreements, the OPWC will reimburse, advance or directly pay the construction costs of approved projects. The OPWC will capitalize administrative costs and construction interest and add to the total amount of the final loan. These loans are reflected as OPWC loans payable and are paid from road and bridge and sewer funds.

The County's outstanding OPWC loans from direct borrowing and direct placements related to governmental activities and business-type were \$561,514 and \$368,448 respectively. These loans contain provisions that in the event of default (OPWC may apply late fees of 8 percent per year, (2) loans more than 60 days late will be turned over to the Attorney General's office for collection, and as provided by law, OPWC may require that such payment be taken from the County's share of undivided local government fund, and (3) the outstanding amounts shall, at OPWC's option, become immediately due and payable.

The capital lease obligation for the building will be paid from the developmental disabilities board fund as that department occupies the building and the capital lease for the excavator will be paid from the motor vehicle license and gas tax fund.

The County entered into an agreement with the Ohio Water Development Authority (OWDA) to upgrade and expand the County's storm sewer system. The agreement provided loan proceeds totaling \$489,891, which was used by the County and used to fund the project. The debt proceeds will be repaid by special assessments levied against benefited property owners semi-annually over 20 years at 5.89 percent per annum. Under the terms of the agreement, the OWDA will reimburse or directly pay the construction costs of the approved projects. The OWDA will capitalize administrative costs and construction interest and add them to the total of each loan. As of December 31, 2019, this agreement has been paid in full.

During 2019, the County issued \$1,081,765 in bond anticipation note which were used to retire the 2018 \$1,195,000 in bond anticipation notes and for the purchase of new equipment. Bond anticipation notes that were rolled over prior to the issuance of the financial statements and have a new maturity beyond the end of the year in which the report is issued have been reported in the government-wide statements as long-term liabilities and therefore, have been excluded from the amount due in more than one year.

On December 8, 2011 the County issued Sanitary Sewer District Improvements Refunding bonds in the amount of \$218,820 at an average coupon rate of 3.696 percent over a 24-year period. The bonds were issued to refinance \$211,065 the callable portion of 2001 Sanitary Sewer District Improvements bonds. This refinancing occurred in 2012.

The County pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension liability. However, employer pension contributions are made from the general fund, mental health board, certificate of title, dog and kennel, developmental disabilities board, public assistance, motor vehicle license and gas tax, alternative sentencing, children's services, dayspring, child support enforcement agency, federal grants, state grants and sewer fund. Compensated absences liability will be paid from the general fund, mental health board, certificate of title, dog and kennel, developmental disabilities board, public assistance, motor vehicle license and gas tax, alternative sentencing, children's services, dayspring and child support enforcement agency special revenue funds.

			Governmental	Activities		
		General C	bligation			
	Ser	ial	Ter	m	Special Ass	essment
Year	Bon	ds	Bon	ıds	Bond	ls
	Principal	Interest	Principal	Interest	Principal	Interest
2020	\$1,416,177	\$684,584	\$0	\$0	\$65,000	\$3,738
2021	1,185,000	664,218	0	0	0	0
2022	1,215,000	634,919	0	0	0	0
2023	1,250,000	601,857	0	0	0	0
2024	1,290,000	567,718	0	0	0	0
2025-2029	5,940,000	2,031,550	470,000	154,700	0	0
2030-2034	1,805,000	301,850	2,735,000	843,450	0	0
2035-2039	555,000	33,600	2,355,000	302,625	0	0
2040	0	0	250,000	10,000	0	0
Total	\$14,656,177	\$5,520,296	\$5,810,000	\$1,310,775	\$65,000	\$3,738

The following is a summary of the County's future annual debt service requirements:

Governmental Activities			
From Direct	Borrowings		
	OPWC		
Year	Loans		
	Principal		
2020	\$58,378		
2021	62,108		
2022	62,108		
2023	45,881		
2024	29,654		
2025-2029	148,270		
2030-2034	121,526		
2035-2039	33,589		
Total	\$561,514		

Notes to the Basic Financial Statements	
For the Year Ended December 31, 2019	

	Business-Type Activity				
					From Direct
		General (Obligation		Borrowings
	Ser	ial	Ter	rm	OPWC
Year	Bor	nds	Boi	nds	Loan
	Principal	Interest	Principal	Interest	Principal
2020	\$193,823	\$152,422	\$0	\$0	\$24,540
2021	135,000	140,038	0	0	24,540
2022	140,000	137,338	0	0	24,540
2023	145,000	134,475	0	0	24,540
2024	145,000	131,438	0	0	24,540
2025-2029	675,000	474,075	115,000	118,200	122,700
2030-2034	125,000	111,150	815,000	436,125	101,100
2035-2039	0	0	830,000	226,300	21,948
2040-2044	0	0	485,000	104,600	0
2045-2046	0	0	225,000	13,600	0
Total	\$1,558,823	\$1,280,936	\$2,470,000	\$898.825	\$368,448

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors should not exceed one percent of the total assessed valuation of the County. The Code further provides that the total voted and unvoted net debt of the County less the same exempt debt should not exceed a sum equal to three percent of the first \$100,000,000 of the assessed valuation, plus one and one-half percent of the next \$200,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. The effects of the debt limitations at December 31, 2019, are an overall debt margin of \$54,711,814 and an unvoted debt margin of \$22,968,424.

Note 20 – Capital Leases – Lessee Disclosure

During 1985, the County entered into a capital lease for a building. During 2018, the County entered into a lease agreement for an excavator. Capital lease payments are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reflected as program/function expenditures on a budgetary basis. The building and equipment acquired by lease is included in governmental activities general capital assets. A corresponding liability is included in governmental activities general capital assets. Principal payments in 2019 totaled \$49,155.

The assets acquired through capital leases are as follows:

Governmental
Activities
\$1,680,914
200,524
1,881,438
(1,347,247)
\$534,191

Future minimum lease payments are as follows:

Year	Amount
2020	\$227,070
2021	227,070
2022	175,000
2023	175,000
2024	175,000
2025-2029	875,000
2030-2034	875,000
2035-2039	875,000
2040-2044	875,000
2045-2049	875,000
2050-2054	875,000
2055-2059	875,000
2060-2064	875,000
2065-2066	262,500
Total	8,241,640
Less: Amount Representing Interest	(6,488,008)
Present Value of Net Minimum Lease Payments	\$1,753,632

Note 21 – Notes Payable

A summary of the note transactions for the year ended December 31, 2019, follows:

	Outstanding 01/01/2019	Issued	Retired	Outstanding 12/31/2019
Governmental Type Funds:				
3.25% Various Purpose - 2018	\$200,000	\$0	\$200,000	\$0
Unamortized Premium	2,411	0	2,411	0
3.00% Various Purpose - 2019	0	120,000	0	120,000
Total Notes Payable	\$202,411	\$120,000	\$202,411	\$120,000

In 2019, the County issued \$120,000 in Various Purpose Notes. The proceeds were used to finance the costs of replacing the County's telecommunication system. The project was completed by December 31, 2019. This note matures January 31,2020.

All of the notes are backed by the full faith and credit of the County and mature within one year. The note liability is reflected in the funds which received the proceeds. All note proceeds have been fully expended. The notes will be paid out of the special projects and engineer capital projects funds and the general obligation debt service fund.

Note 22 – Insurance Pools

County Risk Sharing Authority, Incorporated (CORSA)

The County Risk Sharing Authority, Incorporated, is a public entity risk sharing pool among sixty counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/Self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. Coverage includes comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the board of trustees.

CORSA has issued certificates of participation in order to provide adequate cash reserves. The certificates are secured by the member counties' obligations to make coverage payments to CORSA. The participating counties have no responsibility for the payment of the certificates. The County's payment for insurance to CORSA in 2019 was \$448,443. Financial statements may be obtained by contacting the County Commissioners Association of Ohio in Columbus, Ohio.

County Employee Benefits Consortium of Ohio, Incorporated (CEBCO)

The County participates with the County Employee Benefits Consortium of Ohio, Incorporated, (CEBCO), an Ohio not-for-profit corporation with membership open to Ohio political subdivisions to collectively pool resources to purchase employee benefits. The County pays, on a monthly basis, the annual actuarially determined funding rate. Components of the funding rate include the claims fund contribution, incurred but not reported claims, a claims contingency reserve fund, as well as the fixed costs of the consortium.

The business and affairs of the consortium are managed by a board of not less than nine or more than fifteen directors that exercise all powers of the consortium. Two-thirds of the directors are county commissioners of the member counties and one-third are employees of the member counties. Each member of the consortium is entitled to one vote. At all times, one director is required to be a member of the board of directors of the County Commissioners' Association of Ohio and another is required to be a board member of the County Risk Sharing Authority, Incorporated

Note 23 – Joint Venture

County Regional Planning Commission

The County participates in the Richland County Regional Planning Commission (the Commission), which is a statutorily created political subdivision of the State. The Commission is a joint venture among Richland County, municipalities and townships. Of the fifty board members, the County appoints eight. Each member's control over the operation of the Commission is limited to its representation on the board. The Commission makes studies, maps, plans, recommendations and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the County. Continued existence of the Commission is dependent on the County's continued participation; however, the County does not have an equity interest in the Commission. The Commission is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the County. The County did not contribute to the Commission during 2019. Complete financial statements can be obtained from the Regional Planning Commission, Richland County, Ohio.

Note 24 – Jointly Governed Organizations

Richland County Regional Solid Waste Management Authority

The Richland County Regional Solid Waste Management Authority (the Authority) is a jointly governed organization. The purpose of this Authority is the development of a long-term solution to the management of solid waste in Richland County. The Board of Trustees is made up of seven members. These members consist of one Richland County Commissioner or designee appointed by the Commissioners, one township trustee elected by the 18 township trustee units, the mayor of Mansfield or his designee, the Commissioner of the Mansfield-Ontario-Richland County Board of Health or designee, one person appointed representing industrial, commercial or institutional generators, one person representing the general interests of the citizens of Richland County and one person representing the public pursuant to the Ohio Revised Code. The board exercises total control cover the operation of the authority including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the board. The County did not contribute to the Authority during 2019.

Richland County Youth and Family Council

The Richland County Youth and Family Council (the Council) is a jointly governed organization between the Richland County Mental Health Board, Richland County Children's Services Board, Mansfield County Schools, Mid-Ohio Educational Service Center, Mansfield-Ontario-Richland County Board of Health, and the Richland County Board of Developmental Disabilities. The Council coordinates for the purpose of elimination of duplication and increase service for children and families in Richland County. The Council is governed by a board of trustees consisting of a representative from each participant, the Judge of the Juvenile Court of Richland County and three members from the Advisory Committee. The board exercises total control over the operation of the authority including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating entity is limited to its representation on the Board. The Richland County Auditor has been designated as the fiscal agent for the Council and has the responsibility to disburse funds at the direction of the Board of Council. The County did not contribute to the Council during 2019.

Area 10 Workforce Investment Board

The Area 10 Workforce Investment Board (the Board) is a jointly governed organization between Richland County and Crawford County. The purpose of the Board is to set policy for the local workforce investment system under the Workforce Investment Act, a federally funded program that provides employment and job training services to eligible adults, dislocated workers and youth. The Board is governed by a Board of Governors, which consists of the Chief Elected Official of each participating sub area. The Richland County Auditor has been designated as the fiscal agent for the local area and has the responsibility to disburse funds at the direction of the Board of Governors. The board exercises total control over the operation of the corporation including budgeting, appropriating, contracting and designating management. Each participant's degree of control is limited to its representation on the board. The County did not contribute to the Board during 2019.

North East Ohio Network

The North East Ohio Network (NEON) is a council of governments formed to provide a regional effort in administrating, managing and operating programs for certain individuals with developmental disabilities. Participating counties include Ashland, Ashtabula, Columbiana, Cuyahoga, Geauga, Lake, Lorain, Mahoning, Medina, Portage, Richland, Stark, Summit, Trumbull and Wayne Counties. NEON's operations are controlled by their board which is comprised of the superintendents of Developmental Disabilities Board of each participating County. NEON adopts its own budget, authorized expenditures and hires and fires its own staff. Each participant's degree of control is limited to its representation on the board. The County contributed \$2,250,768 to NEON during 2019.

Note 25 – Related Organizations

Richland County Transit Board

The seven members of the Richland County Transit Board (the Board) are appointed by the County Commissioners. The Board hires and fires its own staff and does not rely on the County to finance deficits. The County is not financially accountable for the Board nor is the Board financially dependent on the County. The Board serves as its own budgeting, taxing and debt issuance authority. Complete financial statements can be obtained from the Richland County Transit Board, Richland County, Ohio.

Mansfield/Richland County Public Library

The County appoints the seven member governing board of the Library, however, the County cannot influence the Library's operation nor does the Library represent a potential financial benefit for or burden on the County. The County serves in a ministerial capacity as taxing authority for the Library. Once the Library Board determines to present a levy to the voters, including the determination of its rate and duration, the County must place the levy on the ballot. The Library determines its own budget. Complete financial statements can be obtained from the Mansfield/Richland County Public Library, Richland County, Ohio.

Richland County Land Reutilization Corporation

The Richland County Land Reutilization Corporation (Land Bank) is a legally separate not-for-profit organization, created under Ohio Revised Code Section 5722.02 to 5722.15 and Chapter 1724 on December 23, 2013. The purpose of the Land Bank is to facilitate the effective reutilization of nonproductive land situated within the County's boundaries. The County has designated the Land Bank as the County's agency for reclamation, rehabilitation, and reutilization of vacant, abandoned, tax-foreclosed or other real property within the County. The Land Bank will assist and facilitate activities of governmental entities in clearing, assembling and clearing title to land for economic development purposes. The Land Bank is governed by a seven member Board of Directors, consisting of two County Commissioners, the County Treasurer, one representative from the municipal corporation with the largest population (City of Mansfield), one representative from a township with the largest population (Madison Township), one representative from the local banking industry, and one local realtor. The Board of Directors has the authority to make, prescribe, and enforce all rules and regulations for the conduct of all business and affairs of the Land Bank and the management and control of its properties. The County is not required to make financial contributions to the Land Bank. The Land Bank will receive five percent of delinquent tax and assessment collection fees. Other anticipated revenues will be from donations and the sale of real property that came into possession of the Land Bank. Complete financial statements can be obtained from the Richland County Land Reutilization Corporation, Richland County, Ohio.

Note 26 – Contingent Liabilities

The County has received Federal and State grants for specific purposes that are subject to review and audit by the grantor agencies or their designee. These audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under terms of the grant. Based on prior experience, the County Commissioners believe such disallowances, if any, will be immaterial.

Several claims and lawsuits are pending against the County. In the opinion of the County Prosecutor, any potential liability would not have a material effect on the financial statements.

Note 27 – Conduit Debt Obligations

The County has issued Industrial Revenue Bonds to provide financial assistance to private-sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private-sector entity served by the bond issuance. Neither the County, the State, nor any other political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. As of December 31, 2019, there were two series of Industrial Revenue Bonds outstanding, with an aggregate principal amount payable of \$26,030,000.

Note 28 – Donor-Restricted Endowments

The County's permanent fund includes donor-restricted endowments. The fund began in 2001 and currently has no net appreciation in donor-restricted investments that are available for expenditures. State law permits the governing board to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowment

indicates that the principal and interest should be used to purchase goods or services which benefit children or adults with developmental disabilities currently enrolled with the Richland County Board of DD. During 2019, the Richland County Board of DD invested the principal amount of the endowment with the Richland Foundation. This amount is shown as investments in segregated accounts.

Note 29 - Subsequent Events

On January 30, 2020, the County issued \$1,075,000 of manuscript bonds purchased by the general fund to retire outstanding notes. The bonds were used to finance upgrades to the County's phone system and related hardware and software. The bonds mature on January 30, 2027 and have an interest rate of 2.8 percent.

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the County. The County's investment portfolio and the investments of the pension and other employee benefit plans in which the County participates have incurred a significant decline in fair value, consistent with the general decline in financial markets. However, because the values of individual investments fluctuate with market conditions, and due to market volatility, the amount of losses that will be recognized in subsequent periods, if any, cannot be determined. In addition, the impact on the County's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

Required Supplementary Information Schedule of the County's Proportionate Share of the Net Pension Liability Ohio Public Employees Retirement System - Traditional Plan Last Six Years (1) *

	2019	2018	2017
County's Proportion of the Net Pension Liability	0.29470636%	0.30491352%	0.31852056%
County's Proportionate Share of the Net Pension Liability	\$80,714,091	\$47,835,023	\$72,330,605
County's Covered Payroll	\$39,512,831	\$37,969,660	\$39,466,244
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	204.27%	125.98%	183.27%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.70%	84.66%	77.25%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2014 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the County's measurement date, which is the prior year end.

2016	2015	2014
0.32761620%	0.34221681%	0.34221681%
\$56,747,252	\$41,275,171	\$40,342,903
\$40,061,725	\$45,904,305	\$45,752,777
141.65%	89.92%	88.18%
81.08%	86.45%	86.36%

Required Supplementary Information Schedule of the County's Proportionate Share of the Net Pension Asset Ohio Public Employees Retirement System - Combined Plan Last Two Years *

	2019	2018
County's Proportion of the Net Pension Asset	0.27972600%	0.28847391%
County's Proportionate Share of the Net Pension Asset	\$312,797	\$392,709
County's Covered Payroll	\$1,209,371	\$1,166,069
County's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of its Covered Payroll	-25.86%	-33.68%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	126.64%	137.28%

(1) Amounts for the combined plan are not presented prior to 2018 as the County's participation in this plan was considered immaterial in previous years.

* Amounts presented for each year were determined as of the County's measurement date, which is the prior year end.

Required Supplementary Information Schedule of the County's Proportionate Share of the Net OPEB Liability Ohio Public Employees Retirement System - OPEB Plan Last Three Years (1) *

	2019	2018	2017
County's Proportion of the Net OPEB Liability	0.28756716%	0.32161000%	0.31296560%
County's Proportionate Share of the Net OPEB Liability	\$38,745,189	\$32,479,763	\$31,610,588
County's Covered Payroll	\$41,538,873	\$40,049,729	\$41,560,736
County's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	93.27%	81.10%	76.06%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.33%	54.14%	54.04%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the County's measurement date, which is the prior year end.

Required Supplementary Information Schedule of the County's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Seven Fiscal Years (1) *

	2019	2018	2017
County's Proportion of the Net Pension Liability	0.00441905%	0.00256632%	0.00259851%
County's Proportionate Share of the Net Pension Liability	\$977,247	\$564,277	\$617,282
County's Covered Payroll	\$453,579	\$291,750	\$285,671
County's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	215.45%	193.41%	216.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.40%	77.30%	75.30%

- (1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added each year.
- * Amounts presented for each year were determined as of the County's measurement date, which is June 30th.

2016	2015	2014	2013
0.00305504%	0.00449607%	0.00291470%	0.00291470%
\$1,022,615	\$1,242,583	\$708,955	\$844,504
\$321,450	\$208,521	\$320,708	\$328,946
318.13%	595.90%	221.06%	256.73%
66.80%	72.10%	74.70%	69.30%

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Required Supplementary Information Schedule of the County's Proportionate Share of the Net OPEB Asset/Liability State Teachers Retirement System of Ohio Last Three Fiscal Years (1) *

	2019	2018	2017
County's Proportion of the Net OPEB Asset/Liability	0.00441905%	0.00256632%	0.00259851%
County's Proportionate Share of the:			
Net OPEB Asset	\$73,191	\$41,239	\$0
Net OPEB Liability	0	0	101,385
County's Covered Payroll	\$453,579	\$291,750	\$285,671
County's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-16.14%	-14.14%	35.49%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	174.70%	176.00%	47.11%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2017 is not available. An additional column will be added each year.

* Amounts presented for each year were determined as of the County's measurement date, which is June 30th.

Required Supplementary Information Schedule of the County's Contributions Ohio Public Employees Retirement System Last Seven Years (1) (2)

	2019	2018	2017
Net Pension Liability - Traditional Plan			
Contractually Required Contribution	\$5,669,269	\$5,633,034	\$5,032,115
Contributions in Relation to the Contractually Required Contribution	(5,669,269)	(5,633,034)	(5,032,115)
Contractuary Required Controlation	(5,007,207)	(3,033,034)	(5,052,115)
Contribution Deficiency (Excess)	\$0	\$0	\$0
County Covered Payroll	\$39,706,223	\$39,512,831	\$37,969,660
Pension Contributions as a Percentage of Covered Payroll	14.28%	14.26%	13.25%
Net Pension Asset - Combined Plan			
Contractually Required Contribution	\$152,824	\$169,312	\$151,589
Contributions in Relation to the Contractually Required Contribution	(152,824)	(169,312)	(151,589)
Contribution Deficiency (Excess)	\$0	\$0	\$0
County Covered Payroll	\$1,091,600	\$1,209,371	\$1,166,069
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	13.00%
Net OPEB Liability - OPEB Plan (2)			
Contractually Required Contribution	\$29,642	\$28,958	\$427,917
Contributions in Relation to the Contractually Required Contribution	(29,642)	(28,958)	(427,917)
Contribution Deficiency (Excess)	\$0	\$0	\$0
County Covered Payroll (3)	\$41,446,152	\$41,538,873	\$40,049,729
OPEB Contributions as a Percentage of Covered Payroll	0.07%	0.07%	1.07%

(1) Although this schedule is intended to reflect information for ten years, information prior to 2013 is not available. An additional column will be added each year.

(2) Beginning in 2016, OPERS used one trust fund as the funding vehicle for all health care plans; therefore, information prior to 2016 is not presented.

(3) The OPEB plan includes the members from the traditional plan, the combined plan and the member-directed plan. The member-directed pension plan is a defined contribution pension plan; therefore, the pension side is not included above.

2016	2015	2014	2013
\$4,831,138	\$4,898,727	\$5,599,773	\$6,032,209
(4,831,138)	(4,898,727)	(5,599,773)	(6,032,209)
\$0	\$0	\$0	\$0
\$39,466,244	\$40,061,725	\$45,904,305	\$45,752,777
12.24%	12.23%	12.20%	13.18%
\$140,315	\$138,458	\$148,251	\$143,737
(140,315)	(138,458)	(148,251)	(143,737)
\$0	\$0	\$0	\$0
\$1,169,292	\$1,153,817	\$1,235,425	\$1,105,669
12.00%	12.00%	12.00%	13.00%

\$849,719

(849,719)

\$0

\$41,560,736

2.04%

Required Supplementary Information Schedule of the County's Contributions State Teachers Retirement System of Ohio Last Ten Years

Net Pension Liability	2019	2018	2017	2016
Contractually Required Contribution	\$76,091	\$63,501	\$34,334	\$62,739
	<i>\$</i> 70,071	<i>403,201</i>	φ υ 1,00 Γ	<i>ФО2,107</i>
Contributions in Relation to the Contractually Required Contribution	(76,091)	(63,501)	(34,334)	(62,739)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
County Covered Payroll (1)	\$543,507	\$453,579	\$245,243	\$448,136
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability/Asset				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the				
Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of				
Covered Payroll	14.00%	14.00%	14.00%	14.00%

(1) The County's covered payroll is the same for Pension and OPEB.

2015	2014	2013	2012	2011	2010
\$26,268	\$51,035	\$42,763	\$41,015	\$41,015	\$47,602
(26,268)	(51,035)	(42,763)	(41,015)	(41,015)	(47,602)
\$0	\$0	\$0	\$0	\$0	\$0
\$187,629	\$373,912	\$328,946	\$315,500	\$315,500	\$366,169
14.00%	13.65%	13.00%	13.00%	13.00%	13.00%
\$0	\$1,313	\$3,289	\$3,155	\$3,155	\$3,662
0	(1,313)	(3,289)	(3,155)	(3,155)	(3,662)
\$0	\$0	\$0	\$0	\$0	\$0
0.00%	0.35%	1.00%	1.00%	1.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Changes in Assumptions – OPERS Pension – Traditional Plan

Amounts reported beginning in 2019 incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used beginning in 2017 and in 2016 and prior are presented below:

	2019	2018 and 2017	2016 and prior
Wage Inflation	3.25 percent	3.25 percent	3.75 percent
Future Salary Increases,	3.25 to 10.75 percent	3.25 to 10.75 percent	4.25 to 10.05 percent
including inflation	including wage inflation	including wage inflation	including wage inflation
COLA or Ad Hoc COLA: Pre-January 7, 2013 Retirees	3 percent, simple	3 percent, simple	3 percent, simple
Post-January 7, 2013 Retirees	3 percent,	3 percent,	3 percent,
	simple through 2018,	simple through 2018,	simple through 2018,
	then 2.15 percent, simple	then 2.15 percent, simple	then 2.8 percent, simple
Investment Rate of Return	7.2 percent	7.5 percent	8 percent
Actuarial Cost Method	Individual Entry Age	Individual Entry Age	Individual Entry Age

Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table. For males, Healthy Annuitant Mortality tables were used, adjusted for mortality improvement back to the observation period base of 2006 and then established the base year as 2015. For females, Healthy Annuitant Mortality tables were used, adjusted for mortality improvements back to the observation period base year as 2010. The mortality rates used in evaluating disability allowances were based on the RP-2014 Disabled mortality tables, adjusted for mortality improvement back to the observation base year of 2006 and then established the base year as 2015 for males and 2010 for females. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

Amounts reported for 2016 and prior use mortality rates based on the RP-2000 Mortality Table projected 20 years using Projection Scale AA. For males, 105 percent of the combined healthy male mortality rates were used. For females, 100 percent of the combined healthy female mortality rates were used. The mortality rates used in evaluating disability allowances were based on the RP-2000 mortality table with no projections. For males 120 percent of the disabled female mortality rates were used set forward two years. For females, 100 percent of the disabled female mortality rates were used.

Changes in Assumptions – OPERS Pension – Combined Plan

For 2019, the investment rate of return changed from 7.5 percent to 7.2 percent.

Changes in Assumptions – STRS Pension

Amounts reported beginning in 2017 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in 2016 and prior are presented below:

	2017	2016 and Prior
Inflation	2.50 percent	2.75 percent
Projected salary increases	12.50 percent at age 20 to	12.25 percent at age 20 to
	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent, net of investment expenses, including inflation	7.75 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017	2 percent simple applied as follows: for members retiring before August 1, 2013, 2 percent per year; for members retiring August 1, ,2013, or later, 2 percent COLA commences on fifth anniversary of retirement date.

Beginning in 2017, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70% of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For 2016 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

Changes in Assumptions – OPERS OPEB

For 2019, the single discount rate changed from 3.85 percent to 3.96 percent and the municipal bond rate changed from 3.31 percent to 3.71 percent. For 2019, the health care cost trend rate was 10 percent, initial; 3.25 ultimate in 2029. For 2018, the health care cost tend rate was 7.25 percent, initial; 3.25 percent ultimate in 2028.

For 2018, the single discount rate changed from 4.23 percent to 3.85 percent.

Changes in Assumptions – STRS OPEB

For 2018, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

Changes in Benefit Terms – STRS OPEB

For 2019, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For 2018, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

Combining and Individual Fund Statements and Schedules

Richland County, Ohio

Fund Descriptions - Nonmajor Governmental Funds

Nonmajor Special Revenue Funds

To account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specific purposes other than debt service or capital projects.

Dog and Kennel Fund - This fund accounts for and reports the sale of dog tags and fine collections restricted for the dog warden's operations.

Real Estate Assessment Fund - This fund accounts for and reports charges to the political subdivisions located within the County restricted for State mandated County-wide real estate reappraisals.

Motor Vehicle License and Gas Tax Fund - This fund accounts for and reports revenue derived from motor vehicle license tax, gasoline taxes and interest revenue. Expenditures are restricted by State law to County road and bridge repair/improvement programs.

Court Operations Fund - This fund accounts for and reports filing fees, fines and charges restricted for the operation of County's court system.

Sheriff Operations Fund - This fund accounts for and reports fees, fines and other charges restricted and committed for operation of various programs operated by the sheriff's department.

Adult Probation Fund - This fund accounts for and reports restricted revenues and expenditures pursuant to charges in Ohio Law relative to the courts placing an offender under the supervision of the County.

Court Computers Fund - This fund accounts for and reports additional filing fees restricted for the purchase and maintenance of computers for the County's court system.

Dayspring Fund - This fund accounts for and reports real estate taxes levied and the collection of fees from residents' families restricted and committed for the operations of the County home.

Child Support Enforcement Agency Fund - This fund accounts for and reports Federal, State and local monies restricted to administer the County Bureau of Support.

Prepayment of Interest Fund - This fund accounts for and reports restricted revenues and expenditures used for the purpose of the County treasurer to accept and invest pre-payments toward the payment of real property taxes.

Fund Descriptions Nonmajor Special Revenue Funds (continued)

Delinquent Real Estate Collection Fund - This fund accounts for and reports the revenues from the collection of five percent of all delinquent real estate taxes and assessments collected by the County treasurer. The monies are restricted for expenditures the County treasurer and prosecuting attorney incur during the collection process.

Bike Trail Maintenance Fund - This fund accounts for and reports revenues from utility rentals and donations committed by a Commission's resolution for the repair and improvement of the B&O Bike Trail.

State Fee Assessment Fund - This fund accounts for and reports revenues and expenditures restricted for the purpose of collecting and paying fees to the Ohio Board of Building Standards.

Veterans' Cemetery Fund - This fund accounts for and reports revenues and expenditures restricted for the purpose of contracting with cemetery associations for the purchase and maintenance of burial plots of veterans and their spouses.

Ditch Maintenance Fund - This fund accounts for and reports revenues from special assessments levied annually against benefited property owners. Expenditures are restricted by State law to County storm water ditch repair/improvement programs.

Emergency Management Fund - This fund accounts for and reports revenues collected pursuant to House Bill 129 requiring wireless telephone providers to charge customers \$.28 per billed number paid to the County by the Ohio 911 coordinator. Expenditures are restricted for costs associated with providing wireless enhanced 911 and activity of the Local Emergency Planning Committee.

Voting Equipment Fund - This fund accounts for and reports revenues charged to political subdivisions. Expenditures are restricted for the costs associated with elections.

Screening and Diversion Fund - This fund accounts for and reports supervision fees collected from individuals who participate in the County's diversion program. Expenditures are committed to cover the costs of monitoring and drug testing.

Federal Grants Fund - This fund accounts for and reports federal grant monies restricted to operate various County programs.

State Grants Fund - This fund accounts for and reports state grant monies restricted to operate various County programs.

Local Grants Fund - This fund accounts for and reports local grant monies restricted to operate various County programs.

Fund Descriptions Nonmajor Debt Service Funds (continued)

Debt Service Funds are used to account for and report the accumulation of financial resources for, and the payment of, general long-term debt principal, interest, and related costs.

Special Assessment Debt Retirement Fund - This fund accounts and reports for transfers and special assessments that are restricted for the payment of special assessment bonds with governmental commitment and related interest.

General Obligation Debt Retirement Fund - This fund accounts and reports for transfers and rental fees that are restricted for the payment of general obligation bonds with governmental commitment and related interest.

Wedgewood Imperial Stormwater Assessment Fund - This fund accounts for and reports special assessment charges that are restricted for the payment of Ohio Water Development Authority loan principal and related interest.

Nonmajor Capital Projects Funds

Capital Projects Funds are used to account for and report financial resources used for the acquisition or construction of major capital facilities (other than those financed by proprietary funds). The following is a description of the County's capital projects funds:

Courthouse Renovation Fund - This fund accounts for and reports for transfers from the general fund and other monies that are restricted for construction and equipment related to security upgrades to the County Courthouse. This fund did not have any budgetary activity in 2019, therefore, budgetary information is not provided.

Special Projects Fund - This fund accounts for and reports monies received as note proceeds restricted for construction projects and improvements to the Peoples Community Center.

Newhope Capital Projects Fund - This fund accounts for and reports transfers from the board of developmental disabilities fund and other monies that are restricted for the purchase of capital improvement projects to building owned by the board.

Capital Equipment Purchases Fund - This fund accounts for and reports transfers from the general fund and miscellaneous revenue that are assigned for the purchase of equipment.

Issue II Fund - This fund accounts for and reports funds received from the Ohio Public Works Commission and local matching funds that are restricted to finance infrastructure improvement projects.

Fund Descriptions Nonmajor Capital Projects Funds (continued)

Geographic Information System Fund - This fund accounts for and reports monies from other entities and transfers that are restricted for development and maintenance of the County Auditor's geographic information system.

Gorman Nature Capital Improvement Fund - This fund accounts for and reports revenues and expenditures committed for renovation of the Gorman Nature Center. This fund did not have any budgetary activity in 2019, therefore, budgetary information is not provided.

Mental Health Housing Fund - This fund accounts for and reports grant monies from the Department of Mental Health and a match from the Mental Health Board. Expenditures are restricted to assist in building two duplex homes for mentally ill people.

Child Support Enforcement Agency Fund - This fund accounts for and reports monies received as transfers and rentals restricted for the payment of debt principal and interest from debt issued for various renovations at the CSEA building.

Nonmajor Permanent Fund

Permanent funds are accounted for in the same manner as governmental funds.

AG Cunning Trust Fund - This fund accounts for and reports an nonexpendable trust donated to the County. Revenues and expenditures are nonspendable to the Board of Developmental Disabilities Gift Fund. This fund did not have any budgetary activity in 2019, therefore, budgetary information is not provided.

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Richland County, Ohio Combining Balance Sheet Nonmajor Governmental Funds December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents	\$10,568,565	\$1,857,181	\$2,206,126	\$0	\$14,631,872
In Segregated Accounts	249,839	0	0	0	249,839
Investments In Segregated Accounts	249,839	0	0	185,632	185,632
Materials and Supplies Inventory	334,325	0	0	0	334,325
Accounts Receivable	68.027	0	0	0	68,027
Interfund Receivable	32,077	0	0	0	32,077
Intergovernmental Receivable	4,766,691	0	0	0	4,766,691
Property Taxes Receivable	1,466,509	0	0	0	1,466,509
Special Assessments Receivable	2,051	1,272,452	0	0	1,274,503
Loans Receivable	7,949	0	0	0	7,949
Total Assets	\$17,496,033	\$3,129,633	\$2,206,126	\$185,632	\$23,017,424
Liabilities					
Accounts Payable	\$172,799	\$0	\$0	\$0	\$172,799
Contracts Payable	3,001	0	9.200	0	12,201
Accrued Wages	316,905	0	0	0	316,905
Interfund Payable	48,260	394,900	112,100	0	555,260
Intergovernmental Payable	230,675	0	0	0	230,675
Accrued Interest Payable	0	4,328	279	0	4,607
Notes Payable	0	120,000	0	0	120,000
Total Liabilities	771,640	519,228	121,579	0	1,412,447
Deferred Inflows of Resources					
Property Taxes	1,391,338	0	0	0	1,391,338
Unavailable Revenue	3,861,467	1,272,452	0	0	5,133,919
Total Deferred Inflows of Resources	5,252,805	1,272,452	0	0	6,525,257
Fund Balances					
Nonspendable	342,274	0	0	185,632	527,906
Restricted	10,853,327	1,337,953	2,047,872	0	14,239,152
Committed	276,075	0	13,203	0	289,278
Assigned	0	0	97,467	0	97,467
Unassigned (Deficit)	(88)	0	(73,995)	0	(74,083)
Total Fund Balances	11,471,588	1,337,953	2,084,547	185,632	15,079,720
Total Liabilities, Deferred Inflows of		**			***
Resources and Fund Balances	\$17,496,033	\$3,129,633	\$2,206,126	\$185,632	\$23,017,424

Richland County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2019

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds
Revenues					
Property Taxes	\$1,402,031	\$1,431,157	\$0	\$0	\$2,833,188
Charges for Services	5,448,132	445,700	18,000	0	5,911,832
Licenses and Permits	421,742	0	0	0	421,742
Fines and Forfeitures	132,907	0 304,708	0	0 0	132,907
Intergovernmental Special Assessments	11,587,436 735	102,702	4,232,617 0	0	16,124,761 103,437
Interest	40,736	102,702	0	3,566	44,302
Rentals	21,454	0	66,880	0	88,334
Contributions and Donations	17,158	0	0	0	17,158
Other	113,541	0	0	26,674	140,215
Total Revenues	19,185,872	2,284,267	4,317,497	30,240	25,817,876
Expenditures					
Current:					
General Government:					
Legislative and Executive	2,118,042	70,345	0	0	2,188,387
Judicial System	5,473,124	0	0	0	5,473,124
Public Safety	1,358,705	0	0	0	1,358,705
Public Works	4,775,343	0	0	0	4,775,343
Health	391,629	0	0	0	391,629
Human Services	3,779,022	0 0	0 0	0 0	3,779,022
Conservation and Recreation Economic Development	15,332 141,816	0	0	0	15,332 141,816
Other	141,810	0	0	633	633
Capital Outlay	0	0	4,843,345	0	4,843,345
Debt Service:	-	÷	.,	-	.,
Principal Retirement	47,874	2,531,514	177,480	0	2,756,868
Interest and Fiscal Charges	5,196	775,081	13,119	0	793,396
Issuance Costs	0	127,647	0	0	127,647
Total Expenditures	18,106,083	3,504,587	5,033,944	633	26,645,247
Excess of Revenues Over (Under) Expenditures	1,079,789	(1,220,320)	(716,447)	29,607	(827,371)
Other Financing Sources (Uses)					
Sale of Capital Assets	8,896	0	385,015	0	393,911
General Obligation Bonds Issued	0	5,061,177	0	0	5,061,177
Premium on General Obligation Bonds	0	584,618	0	0	584,618
Payment to Refunded Bond Escrow Agent	0 0	(5,518,148)	0 0	0 0	(5,518,148)
Bond Anticipation Notes Issued Bond Anticipation Notes Premium	0	1,075,000 6,765	0	0	1,075,000 6,765
Transfers In	576,794	552,746	562,313	0	1,691,853
Transfers Out	(136,479)	0	0	0	(136,479)
Total Other Financing Sources (Uses)	449,211	1,762,158	947,328	0	3,158,697
Net Change in Fund Balances	1,529,000	541,838	230,881	29,607	2,331,326
Fund Balances Beginning of Year	9,942,588	796,115	1,853,666	156,025	12,748,394
Fund Balances End of Year	\$11,471,588	\$1,337,953	\$2,084,547	\$185,632	\$15,079,720

Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2019

	Dog and Kennel	Real Estate Assessment	Motor Vehicle License and Gas Tax
Assets			
Equity in Pooled Cash and	** • • • • •	*** *	** === = * =
Cash Equivalents	\$56,016	\$393,639	\$1,700,217
Cash and Cash Equivalents In Segregated Accounts	0	0	51
Materials and Supplies Inventory	3,153	0	312,960
Accounts Receivable	4,608	0	122
Interfund Receivable	0	0	0
Intergovernmental Receivable	0	0	2,508,252
Property Taxes Receivable	0	0	0
Special Assessments Receivable	0	0	0
Loans Receivable	0	0	0
Total Assets	\$63,777	\$393,639	\$4,521,602
Liabilities			
Accounts Payable	\$7,324	\$21,002	\$69,864
Contracts Payable	0	0	3,001
Accrued Wages	11,795	25,289	106,597
Interfund Payable	0	0	0
Intergovernmental Payable	4,613	8,762	37,529
Total Liabilities	23,732	55,053	216,991
Deferred Inflows of Resources			
Property Taxes	0	0	0
Unavailable Revenue	0	0	2,021,248
Total Deferred Inflows of Resources	0	0	2,021,248
Fund Balances			
Nonspendable	3,153	0	312,960
Restricted	36,892	338,586	1,970,403
Committed	0	0	0
Unassigned (Deficit)	0	0	0
Total Fund Balances (Deficit)	40,045	338,586	2,283,363
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$63,777	\$393,639	\$4,521,602

	Court	Adult	Sheriff	Court
Dayspring	Computers	Probation	Operations	Operations
\$1,556,171	\$397,116	\$241,020	\$487,537	\$2,513,681
0	8,121	0	210,012	31,655
9,412	0	0	0	0
0	0	0	1,667	27,246
0	0	2,944	0	29,133
100,173	0	0	8,508	92,773
1,466,509	0	0	0	0
0	0	0	0	0
0	0	0	0	0
\$3,132,265	\$405,237	\$243,964	\$707,724	\$2,694,488
\$14,942	\$0	\$1,163	\$3,833	\$36,606
0	0	0	0	0
58,469	0	3,490	0	47,433
0	0	0	0	4,093
20,077	0	488	4,842	70,192
93,488	0	5,141	8,675	158,324
1 201 229	0	0	0	0
1,391,338	0	0	0	0
175,344	0	0	5,672	0
1,566,682	0	0	5,672	0
9,412	0	0	0	0
9,412 1,431,504	405,237	238,823	669,409	2,536,164
1,431,304 31,179	405,257	238,823	23,968	2,330,104
0	0	0	23,908	0
1,472,095	405,237	238,823	693,377	2,536,164
1,772,073	TUJ,231	230,023		2,330,104
\$3,132,265	\$405,237	\$243,964	\$707,724	\$2,694,488
(continued)				

Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2019

	Child Support Enforcement Agency	Prepayment of Interest	Delinquent Real Estate Collection
Assets			
Equity in Pooled Cash and	¢c20 107	¢20.071	¢506 200
Cash Equivalents Cash and Cash Equivalents	\$638,127	\$30,871	\$596,300
In Segregated Accounts	0	0	0
Materials and Supplies Inventory	8,800	0	0
Accounts Receivable	0,000	0	34,384
Interfund Receivable	0	0	0
Intergovernmental Receivable	ů 0	0 0	0
Property Taxes Receivable	0	0	0
Special Assessments Receivable	0	0	0
Loans Receivable	0	0	0
Total Assets	\$646,927	\$30,871	\$630,684
Liabilities			
Accounts Payable	\$2,522	\$0	\$851
Contracts Payable	0	0	0
Accrued Wages	51,128	0	12,704
Interfund Payable	20,384	0	0
Intergovernmental Payable	49,117	0	8,759
Total Liabilities	123,151	0	22,314
Deferred Inflows of Resources			
Property Taxes	0	0	0
Unavailable Revenue	0	0	0
Total Deferred Inflows of Resources	0	0	0
Fund Balances			
Nonspendable	8,800	0	0
Restricted	514,976	30,871	608,370
Committed	0	0	0
Unassigned (Deficit)	0	0	0
Total Fund Balances (Deficit)	523,776	30,871	608,370
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$646,927	\$30,871	\$630,684

$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	Maintenance	Veterans' Cemetery	State Fee Assessment	Bike Trail Maintenance
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$83,190	\$26,180	\$1,015	\$142,833
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				0
$\begin{array}{c ccccccccccccccccccccccccccccccccccc$				0
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$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$85,241	\$26,180	\$1,015	\$142,833
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				0
				142,833
				0
<u>8</u> (88) <u>26,180</u> <u>83,190</u> <u>541,419</u>	83,190	26,180	(88)	142,833
§ \$1,015 \$26,180 \$85,241 \$541,419	\$85,241	\$26,180	\$1,015	\$142,833

Combining Balance Sheet Nonmajor Special Revenue Funds (continued) December 31, 2019

	Voting Equipment	Screening and Diversion	Federal Grants
Assets			
Equity in Pooled Cash and	¢1.00.774	¢70.005	¢150.049
Cash Equivalents	\$169,774	\$78,095	\$150,948
Cash and Cash Equivalents	0	0	0
In Segregated Accounts	0	0	0
Materials and Supplies Inventory Accounts Receivable	0 0	0 0	0
Interfund Receivable	0	0	0
	0		0
Intergovernmental Receivable	0	0	189,734
Property Taxes Receivable	0	0	0
Special Assessments Receivable Loans Receivable			•
Loans Receivable	0	0	7,949
Total Assets	\$169,774	\$78,095	\$348,631
T • 1 • • • •			
Liabilities	\$ 0	\$ 0	¢0
Accounts Payable	\$0	\$0	\$0
Contracts Payable	0	0	0
Accrued Wages	0	0	0
Interfund Payable	0	0	0
Intergovernmental Payable	0	0	1,977
Total Liabilities	0	0	1,977
Deferred Inflows of Resources			
Property Taxes	0	0	0
Unavailable Revenue			
Unavailable Revenue	0	0	159,920
Total Deferred Inflows of Resources	0	0	159,920
Fund Balances			
Nonspendable	0	0	7,949
Restricted	169,774	0	178,785
		•	
Committed	0	78,095	0 0
Unassigned (Deficit)	0	0	0
Total Fund Balances (Deficit)	169,774	78,095	186,734
Tetal Lishiliting Defensed Inflorence f			
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$169,774	\$78,095	\$348,631
Resources una Funa Datances	\$107,774	\$70,075	\$ 5 4 0,031

State Grants	Local Grants	Total Nonmajor Special Revenue Funds
\$708,534	\$55,882	\$10,568,565
0	0	249,839
0	0	334,325
0	0	68,027
0	0	32,077
1,867,251	0	4,766,691
0	0	1,466,509
0	0	2,051
0	0	7,949
\$2,575,785	\$55,882	\$17,496,033
\$14,692	\$0	\$172,799
0	0	3,001
0	0	316,905
23,783	ů 0	48,260
23,216	0	230,675
61,691	0	771,640
0	0	1,391,338
1,497,232	0	3,861,467
1,497,232	0	5,252,805
i		i
0	0	342,274
1,016,862	55,882	10,853,327
0	0	276,075
0	0	(88)
1,016,862	55,882	11,471,588
\$2,575,785	\$55,882	\$17,496,033

Richland County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds For the Year Ended December 31, 2019

_	Dog and Kennel	Real Estate Assessment	Motor Vehicle License and Gas Tax
Revenues	\$ 0	\$ 0	\$ 0
Property Taxes	\$0	\$0	\$0
Charges for Services	63,536	1,335,931	1,591
Licenses and Permits	335,848	20	15,227
Fines and Forfeitures	33,478	0	0
Intergovernmental	0	0	5,342,100
Special Assessments	0	0	0
Interest	0	0	37,600
Rentals	0	0	0
Contributions and Donations	14,715	0	0
Other	0	0	9,002
Total Revenues	447,577	1,335,951	5,405,520
Expenditures			
Current:			
General Government:			
Legislative and Executive	0	1,163,350	0
Judicial System	0	0	0
Public Safety	0	0	0
Public Works	0	0	4,743,692
Health	391,629	0	0
Human Services	0	0	0
Conservation and Recreation	0	0	0
Economic Development	0	0	0
Debt Service:			
Principal Retirement	0	0	47,874
Interest and Fiscal Charges	0	0	5,196
Total Expenditures	391,629	1,163,350	4,796,762
Excess of Revenues Over (Under) Expenditures	55,948	172,601	608,758
Other Financing Sources (Uses)			
Sale of Capital Assets	0	0	1,118
Transfers In	0	0	0
Transfers Out	(104,619)	0	0_
Total Other Financing Sources (Uses)	(104,619)	0	1,118
Net Change in Fund Balances	(48,671)	172,601	609,876
Fund Balances Beginning of Year	88,716	165,985	1,673,487
Fund Balances (Deficit) End of Year	\$40,045	\$338,586	\$2,283,363

Court	Sheriff	Adult	Court	
Operations	Operations	Probation	Computers	Dayspring
\$0	\$0	\$0	\$0	\$1,402,031
پو 1,505,777	771,933	206,484	89,033	685,961
1,505,777	70,647	0	0,055	0
0	99,429	0	0	0
1,609,555	22,767	0	0	200,782
0	0	0	0	0
0	19	0	0	0
0	0	0	0	21,454
638	1,221	0	0	0
870	3,403	44,693	0	19,353
3,116,840	969,419	251,177	89,033	2,329,581
0	0	0	0	0
3,718,851	0	0	71,774	0
0	883,505	234,828	0	0
0	0	0	0	0
0	Ő	0	0	0
0	Ő	0	0	2,029,805
0	0	0	0	0
0	0	0	0	0
0	0	0	0	0
0	0	0	0	0
3,718,851	883,505	234,828	71,774	2,029,805
(602,011)	85,914	16,349	17,259	299,776
3,700	0	3,860	0	0
500,000	36,300	0	0	0
0	0	0	0	(31,860)
503,700	36,300	3,860	0	(31,860)
(98,311)	122,214	20,209	17,259	267,916
2,634,475	571,163	218,614	387,978	1,204,179
\$2,536,164	\$693,377	\$238,823	\$405,237	\$1,472,095 (continued)
				(

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2019

P	Child Support Enforcement Agency	Prepayment of Interest	Delinquent Real Estate Collection
Revenues	¢o	¢0	¢0
Property Taxes	\$0	\$0	\$0
Charges for Services	411,475	0	338,249
Licenses and Permits	0	0	0
Fines and Forfeitures	0	0	0
Intergovernmental	1,396,007	0	193,536
Special Assessments Interest	0	0	0
	0 0	1,913	0
Rentals		0	0
Contributions and Donations	0	0	0
Other	515	0	32,005
Total Revenues	1,807,997	1,913	563,790
Expenditures			
Current:			
General Government:			
Legislative and Executive	0	0	531,788
Judicial System	0	0	0
Public Safety	0	0	0
Public Works	0	0	0
Health	0	0	0
Human Services	1,748,977	0	0
Conservation and Recreation	0	0	0
Economic Development	0	0	0
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Total Expenditures	1,748,977	0	531,788
Excess of Revenues Over (Under) Expenditures	59,020	1,913	32,002
Other Financing Sources (Uses)			
Sale of Capital Assets	0	0	0
Transfers In	0	0	0
Transfers Out	0	0	0
Total Other Financing Sources (Uses)	0	0	0
Net Change in Fund Balances	59,020	1,913	32,002
Fund Balances Beginning of Year	464,756	28,958	576,368
Fund Balances (Deficit) End of Year	\$523,776	\$30,871	\$608,370

Bike Trail Maintenance	State Fee Assessment	Veterans' Cemetery	Ditch Maintenance	Emergency Management
Wantehaliee	rissessment	Centerry	Wantenance	Wanagement
\$0	\$0	\$0	\$0	\$0
0	23,656	0	0	0
0	0	0	0	0
0	0	0	0	0
0	0	0	0	271,076
0	0	0	735	0
0	0	0	0	0
0	0	0	0	0
584	0	0	0	0
0	0	3,700	0	0
584	23,656	3,700	735	271,076
0	0	0	0	0
0	0	0	0	0
0	0	0	0	206,941
0	30,481	0	1,170	0
0	0	0	0	0
0	0	240	0	0
15,332	0	0	0	0
0	0	0	0	0
0	0	0	0	0
0	0	0	0	0
15,332	30,481	240	1,170	206,941
(14,748)	(6,825)	3,460	(435)	64,135
0	0	0	0	0
0	0	0	0	0
0	0	0	0_	0_
0	0	0	0	0
(14,748)	(6,825)	3,460	(435)	64,135
157,581	6,737	22,720	83,625	477,284
\$142,833	(\$88)	\$26,180	\$83,190	\$541,419
				(continued)

Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds (continued) For the Year Ended December 31, 2019

	Voting Equipment	Screening and Diversion	Federal Grants
Revenues	. .		
Property Taxes	\$0	\$0	\$0
Charges for Services	0	14,506	0
Licenses and Permits	0	0	0
Fines and Forfeitures	0	0	0
Intergovernmental	65,193	0	649,416
Special Assessments	0	0	0
Interest	0	0	1,204
Rentals	0	0	0
Contributions and Donations	0	0	0
Other	0	0	0
Total Revenues	65,193	14,506	650,620
Expenditures			
Current:			
General Government:			
Legislative and Executive	223,426	0	191,494
Judicial System	0	0	292,572
Public Safety	0	0	33,431
Public Works	0	0	0
Health	0	0	0
Human Services	0	0	0
Intergovernmental	0	0	0
Economic Development	0	0	141,816
Debt Service:	_		_
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Total Expenditures	223,426	0	659,313
Excess of Revenues Over (Under) Expenditures	(158,233)	14,506	(8,693)
Other Financing Sources (Uses)			
Sale of Capital Assets	218	0	0
Transfers In	0	0	40,494
Transfers Out	0	0	0
Total Other Financing Sources (Uses)	218	0	40,494
Net Change in Fund Balances	(158,015)	14,506	31,801
Fund Balances Beginning of Year	327,789	63,589	154,933
Fund Balances (Deficit) End of Year	\$169,774	\$78,095	\$186,734

State	Local	Total Nonmajor Special Revenue
Grants	Grants	Funds
\$0	\$0	\$1,402,031
0	0	5,448,132
0	0	421,742
0	0	132,907
1,794,004	43,000	11,587,436
0 0	0 0	735 40,736
0	0	21,454
0	0	17,158
0	0	113,541
1,794,004	43,000	19,185,872
7,984	0	2,118,042
1,389,927	0	5,473,124
0	0	1,358,705
0	0	4,775,343
0	0	391,629
0	0	3,779,022
0	0	15,332
0	0	141,816
0	0	47,874
0	0	5,196
1,397,911	0	18,106,083
396,093	43,000	1,079,789
		-,~,.
0	0	8,896
0	0	576,794
0	0	(136,479)
0	0	449,211
396,093	43,000	1,529,000
620,769	12,882	9,942,588
\$1,016,862	\$55,882	\$11,471,588

Richland County, Ohio Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2019

	Special Assessment Debt Retirement	General Obligation Debt Retirement	Wedgewood Imperial Stormwater Assessment	Total Nonmajor Debt Service Funds
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$281,025	\$1,576,156	\$0	\$1,857,181
Special Assessments Receivable	1,267,297	0	5,155	1,272,452
Total Assets	\$1,548,322	\$1,576,156	\$5,155	\$3,129,633
Liabilities				
Interfund Payable	\$0	\$394,900	\$0	\$394,900
Accrued Interest Payable	0	4,328	0	4,328
Notes Payable	0	120,000	0	120,000
Total Liabilities	0	519,228	0	519,228
Deferred Inflows of Resources				
Unavailable Revenue	1,267,297	0	5,155	1,272,452
Fund Balances				
Restricted	281,025	1,056,928	0	1,337,953
Total Liabilities, Deferred Inflows of				
Resources and Fund Balances	\$1,548,322	\$1,576,156	\$5,155	\$3,129,633

Richland County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Debt Service Funds For the Year Ended December 31, 2019

Revenues	Special Assessment Debt Retirement	General Obligation Debt Retirement	Wedgewood Imperial Stormwater Assessment	Total Nonmajor Debt Service Funds
Property Taxes	\$0	\$1,431,157	\$0	\$1,431,157
1 5	ۍ0 0	\$1,431,137 445,700	\$0 0	\$1,431,137 445,700
Charges for Services Intergovernmental	0	304,708	0	304,708
Special Assessments	70,704	0	31,998	102,702
Special Assessments	70,704	0	51,998	102,702
Total Revenues	70,704	2,181,565	31,998	2,284,267
Expenditures				
Current:				
General Government				
Legislative and Executive	0	70,345	0	70,345
Debt Service:	10,000			
Principal Retirement	60,000	2,430,000	41,514	2,531,514
Interest and Fiscal Charges	7,198	766,633	1,250	775,081
Bond Issuance Costs	0	127,647	0	127,647
Total Expenditures	67,198	3,394,625	42,764	3,504,587
Excess of Revenues Over (Under) Expenditures	3,506	(1,213,060)	(10,766)	(1,220,320)
Other Financing Sources (Uses)				
General Obligation Bonds Issued	0	5,061,177	0	5,061,177
Premium on General Obligation Bonds	0	584,618	0	584,618
Payment to Refunded Bond Escrow Agent	0	(5,518,148)	0	(5,518,148)
Bond Anticipation Notes Issued	0	1,075,000	0	1,075,000
Premium on Bond Anticipation Notes	0	6,765	0	6,765
Transfers In	0	541,981	10,765	552,746
Total Other Financing Sources (Uses)	0	1,751,393	10,765	1,762,158
Net Change in Fund Balances	3,506	538,333	(1)	541,838
Fund Balances Beginning of Year	277,519	518,595	1	796,115
Fund Balances End of Year	\$281,025	\$1,056,928	\$0	\$1,337,953

Richland County, Ohio Combining Balance Sheet Nonmajor Capital Projects Funds December 31, 2019

Assets	Courthouse Renovation	Special Projects	Newhope Capital Projects
Equity in Pooled Cash and			
Cash Equivalents	\$29	\$38,384	\$1,713,047
Liabilities			
Contracts Payable	\$0	\$0	\$0
Interfund Payable	0	112,100	0
Accrued Interest Payable	0	279	0
Total Liabilities	0	112,379	0
Fund Balances			
Restricted	29	0	1,713,047
Committed	0	0	0
Assigned	0	0	0
Unassigned (Deficit)	0	(73,995)	0
Total Fund Balances (Deficit)	29	(73,995)	1,713,047
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$29	\$38,384	\$1,713,047

\$28,495	\$26,700	\$13,203
\$0	\$0	\$0
0	0	0
0	0	0
0	0	0
28,495	26,700	0
0	0	13,203
0		0
0	0	0
28,495	26,700	13,203
\$28,495	\$26,700	\$13,203
	0 0 28,495 0 0 0 28,495	$ \begin{array}{c cccc} 0 & 0 \\ 0 & 0 \\ \hline 0 & 0 \\ \hline 28,495 & 26,700 \\ 0 & 0 \\ 0 & 0 \\ 0 & 0 \\ \hline 28,495 & 26,700 \\ \hline 28,495 & 26,700 \\ \hline \end{array} $

Richland County, Ohio Combining Balance Sheet Nonmajor Capital Projects Funds (continued) December 31, 2019

	Mental Health Housing	Total Nonmajor Capital Projects Funds
Assets		
Equity in Pooled Cash and		
Cash Equivalents	\$288,801	\$2,206,126
Liabilities	* 0.000	* 0. 2 00
Contracts Payable	\$9,200	\$9,200
Interfund Payable	0	112,100
Accrued Interest Payable	0	279
Total Liabilities	9,200	121,579
Fund Balances		
Restricted	279,601	2,047,872
Committed	0	13,203
Assigned	0	97,467
Unassigned (Deficit)	0	(73,995)
-		
Total Fund Balances (Deficit)	279,601	2,084,547
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$288,801	\$2,206,126
Resources and Fana Datances	\$200,001	φ2,200,120

Richland County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds For the Year Ended December 31, 2019

_	Courthouse Renovation	Special Projects	Newhope Capital Projects
Revenues	¢0	#0	¢0
Charges for Services	\$0	\$0	\$0
Intergovernmental	0	0	0
Rentals	0	0	0
Total Revenues	0	0	0
Expenditures			
Capital Outlay	0	0	262,438
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	4,824	0
Total Expenditures	0	4,824	262,438
Excess of Revenues Over (Under) Expenditures	0	(4,824)	(262,438)
Other Financing Sources			
Sale of Capital Assets	0	0	385,000
Transfers In	0	58,418	385,000
Total Other Financing Sources	0	58,418	770,000
Net Change in Fund Balances	0	53,594	507,562
Fund Balances (Deficit) Beginning of Year	29	(127,589)	1,205,485
Fund Balances (Deficit) End of Year	\$29	(\$73,995)	\$1,713,047
			(continued)

Richland County, Ohio Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds (continued) For the Year Ended December 31, 2019

_	Capital Equipment Purchases	Issue II	Geographic Information System
Revenues			
Charges for Services	\$18,000	\$0	\$0
Intergovernmental	0	3,308,544	1,383
Rentals	0	0	0
Total Revenues	18,000	3,308,544	1,383
Expenditures			
Capital Outlay	0	3,295,009	0
Debt Service:			
Principal Retirement	0	0	0
Interest and Fiscal Charges	0	0	0
Total Expenditures	0	3,295,009	0
Excess of Revenues Over (Under) Expenditures	18,000	13,535	1,383
Other Financing Sources			
Sale of Capital Assets	15	0	0
Transfers In	0	0	0
Total Other Financing Sources	15	0	0
Net Change in Fund Balances	18,015	13,535	1,383
Fund Balances (Deficit) Beginning of Year	79,452	14,960	25,317
Fund Balances (Deficit) End of Year	\$97,467	\$28,495	\$26,700

Gorman			Total
Nature	Mental	Child Support	Nonmajor
Capital	Health	Enforcement	Capital Projects
Improvement	Housing	Agency	Funds
	<u> </u>		
\$0	\$0	\$0	\$18,000
0	922,690	0	4,232,617
0	0	66,880	66,880
0	922,690	66,880	4,317,497
0	1,285,898	0	4,843,345
0	0	177,480	177,480
0	0	8,295	13,119
0	1 295 909	105 775	5 022 044
0_	1,285,898	185,775	5,033,944
0	(363,208)	(118,895)	(716,447)
0	(303,200)	(110,055)	(/10,++/)
0	0	0	385,015
0	0	118,895	562,313
		- ,	
0	0	118,895	947,328
0	(363,208)	0	230,881
13,203	642,809	0	1,853,666
12 2 (2)		<i></i> ~	
\$13,203	\$279,601	\$0	\$2,084,547

Fund Descriptions Internal Service Funds

Internal service funds are established to account for and report the financing of services provided by one department or agency to other departments or agencies of the County on a costreimbursement basis.

Employee Health Insurance Fund – To account for and report revenues used to provide health benefits to employees.

County Phone System Fund – To account for and report a County-wide phone system where each department is billed for charges incurred.

Richland County, Ohio Combining Statement of Fund Net Position Internal Service Funds December 31, 2019

	Employee Health Insurance	County Phone System	Total
Assets			
Current Assets:			
Equity in Pooled Cash and Cash Equivalents	\$2,260,428	\$18,158	\$2,278,586
Liabilities Current Liabilities:			
Accounts Payable	5,955	0	5,955
Net Position Unrestricted	\$2,254,473	\$18,158	\$2,272,631

Combining Statement of Revenues, Expenses and Changes in Fund Net Position Internal Service Funds For the Year Ended December 31, 2019

	Employee Health Insurance	County Phone System	Total
Operating Revenues Charges for Services	\$9,941,854	\$374,915	\$10,316,769
Operating Expenses Contractual Services	9,640,708	341,051	9,981,759
Change in Net Position	301,146	33,864	335,010
Net Position (Deficit) Beginning of Year	1,953,327	(15,706)	1,937,621
Net Position End of Year	\$2,254,473	\$18,158	\$2,272,631

Richland County, Ohio Combining Statement of Cash Flows Internal Service Funds For the Year Ended December 31, 2019

Increase (Decrease) in Cash and Cash Equivalents	Employee Health Insurance	County Phone System	Total
Cash Flows from Operating Activities			
Cash Received from Interfund Services Provided Cash Payments to Suppliers	\$9,941,854 (10,381,758)	\$374,915 (375,342)	\$10,316,769 (10,757,100)
Net Decrease in Cash and Cash Equivalents	(439,904)	(427)	(440,331)
Cash and Cash Equivalents Beginning of Year	2,700,332	18,585	2,718,917
Cash and Cash Equivalents End of Year	\$2,260,428	\$18,158	\$2,278,586
Reconciliation of Operating Income to Net Cash Used In Operating Activities			
Operating Income	\$301,146	\$33,864	\$335,010
Increase in Accounts Payable	(741,050)	(34,291)	(775,341)
Net Cash Used in Operating Activities	(\$439,904)	(\$427)	(\$440,331)

Fund Descriptions Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trustee agreement or equivalent arrangement that has certain circumstances. The County's private purpose trust fund include the County Home Resident Trust fund. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

Private Purpose Trust Funds

County Home Resident Trust Fund - To account for and report the money held in trust for the residents of the County Home.

Custodial Funds

Undivided Tax Fund - To account for various taxes, special assessments and State undivided monies collected and disbursed for the benefit of other governments.

Undivided Inheritance and Estate Tax Fund - To account for and report the collection of estate taxes which are distributed for the benefit of other governments.

Undivided General Tax Fund - To account for and report the collection of real estate taxes and special assessments which are periodically apportioned to the subdivisions and distributed for the benefit of other governments.

Undivided Personal Tax Fund - To account for and report the collection of tangible personal property taxes which are periodically apportioned to the subdivisions and distributed for the benefit of other governments.

Undivided Local Government Fund - To account for and report shared revenues from the State that represent a portion of State income taxes, State sales taxes, and corporate franchise taxes which are returned to the County. These monies are periodically apportioned to the subdivisions and distributed for the benefit of other governments.

(continued)

Fund Descriptions Fiduciary Funds (continued)

Board of Health Fund - To account for the collection and disbursement of various revenues by the County as fiscal agent for the benefit of the Board of Health.

County Court Agency Fund - To account for fees, licenses and permit and fine and forfeitures collected and distributed through the courts for the benefit of others.

Other Custodial - To account for various revenues collected and distributed for various other custodial funds for the benefits of others.

Combining Statement of Fiduciary Net Position Custodial Funds December 31, 2019

	Undivided Tax	Undivided Inheritance and Estate Tax	Undivided General Tax	Undivided Personal Tax
Assets				
Equity in Pooled Cash and				
Cash Equivalents	\$30,894	\$2,160	\$3,655,550	\$0
Cash and Cash Equivalents				
In Segregated Accounts	0	0	0	0
Due from Other Governments	1,510,536	0	0	0
Permissive Sales Tax Receivable	6,071,153	0	0	0
Property Taxes Receivable	30,511	0	138,988,177	549,102
Special Assessments Receivable	0	0_	1,845,638	0
Total Assets	7,643,094	2,160	144,489,365	549,102
Liabilities				
Due to Other Governments	30,894	2,160	3,655,550	0
Deferred Inflows of Resources				
Property Taxes	0	0	131,983,594	0
Net Position				
Restricted for Individuals, Organizations,				
and Other Governments	\$7,612,200	\$0	\$8,850,221	\$549,102

Undivided Local Government	Board of Health	County Courts	Other Custodial	Total
\$0	\$3,966,216	\$0	\$4,233,349	\$11,888,169
0	0	800,461	516,200	1,316,661
3,404,147	0	0	0	4,914,683
0	0	0	0	6,071,153
0	2,122,455	0	0	141,690,245
0	0	0	0	1,845,638
3,404,147	6,088,671	800,461	4,749,549	167,726,549
0	0	800,461	516,200	5,005,265
0	2,013,661	0	0	133,997,255
\$3,404,147	\$4,075,010	\$0	\$4,233,349	28,724,029

Richland County, Ohio Combining Statement of Changes in Fiduciary Net Position Custodial Funds For the Year Ended December 31, 2019

	Undivided Tax	Undivided Inheritance and Estate Tax	Undivided General Tax	Undivided Personal Tax
Additions	¢< 172 000	\$211	#0	\$ 0
Intergovernmental	\$6,173,800	\$244	\$0	\$0
Amounts Received as Fiscal Agent	0	0	0	0
Licenses and Permits, and Fees for Other Governments	0	0	0	0
Fines and Forfeitures for Other Governments	0	0	0	0
Property Tax Collections for Other Governments	0	0	131,899,458	11,648
Special Assessments Collections for Other Governments	0	0	2,960,245	0
Sheriff Sales Collections for Others	0	0	0	0
Total Additions	6,173,800	244	134,859,703	11,648
Deductions				
Distributions to the State of Ohio	0	0	0	0
Distributions of State Funds to Other Governments	5,666,754	244	0	0
Distributions to Other Governments	0	0	0	0
Distributions as Fiscal Agent	0	0	0	0
Fines and Forfeitures Distributions to Other Governments	0	0	0	0
Property Tax Distributions to Other Governments	0	0	128,641,086	0
Special Assessments Distributions to Other Governments	0	0	1,114,607	0
Sheriff Sales Distributions to Others	0	0	0	0
Total Deductions	5,666,754	244	129,755,693	0
Net Increase (Decrease) in Fiduciary Net Position	507,046	0	5,104,010	11,648
Net Change in Fund Balances	507,046	0	5,104,010	11,648
Net Position Beginning of Year	7,105,154	0	3,746,211	537,454
Net Position End of Year	\$7,612,200	\$0	\$8,850,221	\$549,102

Undivided Local Government	Board of Health	County Courts	Other Custodial	Total
\$6,850,871	\$0	\$0	\$1,220,610	\$14,245,525
0	6,127,170	0	8,366,849	14,494,019
0	0	0	15,919,889	15,919,889
0	0	4,163,456	182,300	4,345,756
0	0	0	0	131,911,106
0	0	0	0	2,960,245
0	0	0	3,087,496	3,087,496
6,850,871	6,127,170	4,163,456	28,777,144	186,964,036
0	0	0	16,605,236	16,605,236
6,724,438	0	0	0	12,391,436
0	0	0	888,841	888,841
0	7,737,037	0	8,045,828	15,782,865
0	0	4,163,456	148,148	4,311,604
0	0	0	0	128,641,086
0	0	0	0	1,114,607
0	0	0	3,323,269	3,323,269
6,724,438	7,737,037	4,163,456	29,011,322	183,058,944
126,433	(1,609,867)	0	(234,178)	3,905,092
126,433	(1,609,867)	0	(234,178)	3,905,092
3,277,714	5,684,877	0	4,467,527	24,818,937
\$3,404,147	\$4,075,010	\$0	\$4,233,349	\$28,724,029

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INDIVIDUAL FUND SCHEDULES OF REVENUES, EXPENDITURES/EXPENSES, AND CHANGES IN FUND BALANCE/FUND EQUITY - BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$2,041,680	\$2,041,680	\$2,177,739	\$136,059
Sales Taxes	20,025,000	20,025,000	20,257,243	232,243
Charges for Services	6,763,480	6,851,684	7,046,888	195,204
Licenses and Permits	970,500	970,500	878,298	(92,202)
Fines and Forfeitures	203,586	203,586	374,982	171,396
Intergovernmental	4,878,630	4,718,542	5,161,299	442,757
Interest	950,000	950,000	1,810,114	860,114
Rentals	346,915	346,915	356,457	9,542
Other	64,100	59,800	96,386	36,586
Total Revenues	36,243,891	36,167,707	38,159,406	1,991,699
Expenditures				
Current:				
General Government:				
Legislative and Executive:				
Commissioners:				
Personal Services	443,944	448,065	447,712	353
Materials and Supplies	2,600	4,299	1,835	2,464
Contractual Services	908,735	1,042,519	741,097	301,422
Capital Outlay	128,996	628,318	627,702	616
Other	72,000	71,627	62,225	9,402
Total Commissioners	1,556,275	2,194,828	1,880,571	314,257
Auditor:				
Personal Services	628,550	629,605	629,600	5
Materials and Supplies	6,000	7,750	7,750	0
Contractual Services	6,500	11,228	10,953	275
Capital Outlay	100	932	932	0
Total Auditor	641,150	649,515	649,235	280
Treasurer:				
Personal Services	261,994	261,994	256,790	5,204
Materials and Supplies	23,675	23,675	22,961	714
Contractual Services	5,750	5,750	2,570	3,180
Total Treasurer	\$291,419	\$291,419	\$282,321	\$9,098
				(continued)

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Prosecuting Attorney:	¢1.870.400	¢1 757 200	¢1 745 415	¢11.004	
Personal Services Materials and Supplies	\$1,870,420 23,000	\$1,757,309 30,783	\$1,745,415	\$11,894	
Contractual Services	105,219	30,783 106,386	30,784 99,904	(1) 6,482	
Capital Outlay	26,500	59,741	58,096	1,645	
Other	2,000	2,898	2,898	0	
Total Prosecuting Attorney	2,027,139	1,957,117	1,937,097	20,020	
Bureau of Inspection:					
Contractual Services	82,000	84,788	84,788	0_	
Data Processing Board:					
Personal Services	222,765	227,743	186,608	41,135	
Materials and Supplies	3,000	3,000	1,613	1,387	
Contractual Services	355,000	355,836	353,076	2,760	
Capital Outlay	5,000	5,000	4,170	830	
Other	1,000	2,440	2,438	2	
Total Data Processing Board	586,765	594,019	547,905	46,114	
Board of Elections:					
Personal Services	650,920	665,410	604,271	61,139	
Materials and Supplies	16,500	16,500	15,394	1,106	
Contractual Services	107,500	107,100	74,840	32,260	
Capital Outlay	10,000	10,000	8,002	1,998	
Total Board of Elections	784,920	799,010	702,507	96,503	
Building and Grounds:					
Personal Services	483,836	484,198	478,556	5,642	
Materials and Supplies	94,500	95,991	83,908	12,083	
Contractual Services	794,546	909,036	812,929	96,107	
Capital Outlay	1,000	1,884	784	1,100	
Other	500	500	300	200	
Total Building and Grounds	1,374,382	1,491,609	1,376,477	115,132	
Recorder:					
Personal Services	390,645	394,254	368,078	26,176	
Materials and Supplies	8,409	8,724	7,426	1,298	
Contractual Services	83,088	83,087	61,686	21,401	
Capital Outlay	2,339	26,231	3,249	22,982	
Other	30,375	2,875	2,639	236	
Total Recorder	\$514,856	\$515,171	\$443,078	\$72,093	
				(continued)	

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Risk Management:				
Personal Services	\$148,160	\$147,825	\$123,252	\$24,573
Materials and Supplies	700	1,000	852	148
Contractual Services	248,100	248,322	219,837	28,485
Capital Outlay	0	1,500	1,500	0
Total Risk Management	396,960	398,647	345,441	53,206
Insurance, Pensions and Taxes:				
Contractual Services	663,306	647,266	427,103	220,163
Total General Government -				
Legislative and Executive	8,919,172	9,623,389	8,676,523	946,866
General Government - Judicial:				
Court of Appeals:				
Contractual Services	19,000	21,732	21,732	0
Common Pleas Court:				
Personal Services	701,824	714,218	711,638	2,580
Materials and Supplies	710	1,267	1,267	0
Contractual Services	105,315	116,959	109,023	7,936
Capital Outlay	3,000	3,276	3,276	0
Other	2,300	2,117	1,930	187
Total Common Pleas Court	813,149	837,837	827,134	10,703
Jury Commission:				
Materials and Supplies	0	36	36	0
Court Information Technology:				
Personal Services	145,262	145,261	141,966	3,295
Materials and Supplies	1,250	1,259	1,041	218
Contractual Services	125,541	128,342	126,632	1,710
Capital Outlay	12,500	13,112	6,293	6,819
Other	250	284	0	284
Total Court Information Technology	\$284,803	\$288,258	\$275,932	\$12,326
				(continued)

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Probate Court:				
Personal Services	\$462,746	\$474,487	\$471,650	\$2,837
Materials and Supplies	13,000	16,755	16,746	9
Contractual Services	12,150	2,170	1,287	883
Capital Outlay	3,000	297	297	0
Other	1,000	1,000	125	875
Total Probate Court	491,896	494,709	490,105	4,604
Clerk of Courts:				
Personal Services	1,525,754	1,491,203	1,467,120	24,083
Materials and Supplies	19,060	12,658	12,613	45
Contractual Services	68,428	70,814	66,817	3,997
Capital Outlay	18,960	23,143	7,284	15,859
Other	6,000	6,254	5,308	946
Total Clerk of Courts	1,638,202	1,604,072	1,559,142	44,930
Municipal Court:				
Personal Services	362,550	466,798	466,798	0
Contractual Services	56,400	57,400	56,719	681
Total Municipal Court	418,950	524,198	523,517	681
Juvenile Court:				
Personal Services	3,475,635	3,481,026	3,263,187	217,839
Materials and Supplies	25,700	27,375	27,377	(2)
Contractual Services	183,000	246,045	246,045	0
Capital Outlay	9,000	37,939	37,136	803
Total Juvenile Court	3,693,335	3,792,385	3,573,745	218,640
Joint Court:				
Personal Services	0	1,997	1,947	50
Materials and Supplies	0	39	0	39
Contractual Services	0	947	564	383
Total Joint Court	\$0	\$2,983	\$2,511	\$472
				(continued)

	Budgeted A	mounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Criminal Court Services:				
Personal Services	\$779,018	\$743,148	\$706,766	\$36,382
Materials and Supplies	2,150	4,142	3,660	482
Contractual Services	16,167	16,218	16,217	1
Capital Outlay	1,000	19,715	19,715	0
Total Criminal Court Services	798,335	783,223	746,358	36,865
Domestic Relations:				
Personal Services	548,712	547,112	511,696	35,416
Materials and Supplies	4,000	5,200	4,803	397
Contractual Services	3,500	4,100	3,299	801
Capital Outlay	1,700	1,200	1,191	9
Other	0	300	207	93
Total Domestic Relations	557,912	557,912	521,196	36,716
Total General Government - Judicial System	8,715,582	8,907,345	8,541,408	365,937
Public Safety:				
Juvenile Detention Center:				
Personal Services	1,693,875	1,587,280	1,496,988	90,292
Materials and Supplies	36,500	44,541	43,845	696
Contractual Services	144,779	159,423	159,344	79
Capital Outlay	26,000	26,008	26,008	0_
Total Juvenile Detention Center	1,901,154	1,817,252	1,726,185	91,067
Disaster Services:				
Personal Services	930,156	895,113	867,237	27,876
Materials and Supplies	6,850	6,942	5,472	1,470
Contractual Services	120,639	122,299	119,509	2,790
Capital Outlay	43,210	41,516	33,119	8,397
Total Disaster Services	1,100,855	1,065,870	1,025,337	40,533
Coroner:				
Personal Services	268,895	287,087	286,960	127
Materials and Supplies	4,100	3.619	280,900	3.138
Contractual Services	184,950	214,950	214,096	5,138 854
Capital Outlay	5,000	5,000	2,689	2,311
	¢452.045	Ø510 (5)		фс 100
Total Coroner	\$462,945	\$510,656	\$504,226	\$6,430 (continued)
				(continued)

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Sheriff:					
Personal Services	\$9,842,781	\$9,949,072	\$9,829,868	\$119,204	
Materials and Supplies	436,881	507,470	485,534	21,936	
Contractual Services	1,521,161	1,447,321	1,373,319	74,002	
Capital Outlay	362,000	487,271	462,398	24,873	
Other	3,000	9,000	7,542	1,458	
Total Sheriff	12,165,823	12,400,134	12,158,661	241,473	
Total Public Safety	15,630,777	15,793,912	15,414,409	379,503	
Public Works:					
Highway Engineer:					
Personal Services	212,531	212,531	170,890	41,641	
Materials and Supplies	800	800	800	0	
Contractual Services	250	250	0	250	
Capital Outlay	250	250	250	0	
Total Highway Engineer	213,831	213,831	171,940	41,891	
Building Department Regulations:					
Personal Services	681,805	667,168	641,299	25,869	
Materials and Supplies	3,725	5,244	3,656	1,588	
Contractual Services	35,900	59,030	48,280	10,750	
Other	100	100	0	100	
Total Building Department Regulations	721,530	731,542	693,235	38,307	
Total Public Works	935,361	945,373	865,175	80,198	
Health:					
Agriculture:					
Personal Services	2,000	0	0	0	
Contractual Services	50,550	52,550	52,460	90	
Total Agriculture	52,550	52,550	52,460	90	
Other Health:					
Contractual Services	\$2,200	\$2,200	\$0	\$2,200	
				(continued)	

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Ditch Maintenance:					
Personal Services	\$206,849	\$210,634	\$196,517	\$14,117	
Materials and Supplies	2,500	2,500	0	2,500	
Total Ditch Maintenance	209,349	213,134	196,517	16,617	
Total Health	264,099	267,884	248,977	18,907	
Human Services:					
Soldiers Relief:				0	
Materials and Supplies	4,500	4,500	4,500	0	
Contractual Services	67,437	64,937	64,437	500	
Total Soldiers Relief	71,937	69,437	68,937	500	
Veteran Services:					
Personal Services	547,167	517,315	512,277	5,038	
Materials and Supplies	2,600	2,600	2,600	0	
Contractual Services	186,500	155,518	155,518	0	
Capital Outlay	15,250	7,641	7,641	0	
Other	0	0	0	0	
Total Veteran Services	751,517	683,074	678,036	5,038	
Total Human Services	823,454	752,511	746,973	5,538	
Conservation and Recreation:					
Parks:	100 011	000 71 4	200 472	241	
Personal Services	199,211 4,990	209,714 4,990	209,473 4,989	241	
Materials and Supplies Contractual Services	4,990 9,760	4,990 7,988	4,989 7,875	1 113	
Capital Outlay	12,237	12,237	12,236	115	
Cuptur Outruj		12,237	12,230	<u>1</u>	
Total Conservation and Recreation	226,198	234,929	234,573	356	
Intergovernmental	299,735	1,198,622	477,778	720,844	
Total Expenditures	35,814,378	37,723,965	35,205,816	2,518,149	
Excess of Revenues Over (Under) Expenditures	\$429,513	(\$1,556,258)	\$2,953,590	\$4,509,848 (continued)	
				(continued)	

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Other Financing Sources (Uses)				
Sale of Capital Assets	\$200	\$200	\$7,905	\$7,705
Transfers Out	(521,853)	(1,096,034)	(1,096,034)	0
Total Other Financing Sources (Uses)	(521,653)	(1,095,834)	(1,088,129)	7,705
Net Change in Fund Balance	(92,140)	(2,652,092)	1,865,461	4,517,553
Fund Balance Beginning of Year	9,822,347	9,822,347	9,822,347	0
Prior Year Encumbrances Appropriated	274,062	274,062	274,062	0
Fund Balance End of Year	\$10,004,269	\$7,444,317	\$11,961,870	\$4,517,553

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$1,848,000	\$1,848,000	\$1,821,802	(\$26,198)
Charges for Services	88,500	88,500	66,204	(22,296)
Intergovernmental	4,392,700	5,546,165	4,428,692	(1,117,473)
Other	300,000	300,000	155,612	(144,388)
Total Revenues	6,629,200	7,782,665	6,472,310	(1,310,355)
Expenditures				
Current:				
Health:				
Mental Health Board:				
Personal Services	774,413	774,437	634,288	140,149
Materials and Supplies	4,000	4,180	3,684	496
Contractual Services	6,558,850	7,639,545	6,630,613	1,008,932
Capital Outlay	1,200	1,200	1,038	162
Other	45,500	45,500	12,403	33,097
Total Expenditures	7,383,963	8,464,862	7,282,026	1,182,836
Net Change in Fund Balance	(754,763)	(682,197)	(809,716)	(127,519)
Fund Balance Beginning of Year	5,819,731	5,819,731	5,819,731	0
Prior Year Encumbrances Appropriated	2,734	2,734	2,734	0
Fund Balance End of Year	\$5,067,702	\$5,140,268	\$5,012,749	(\$127,519)

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Developmental Disabilities Board Fund For the Year Ended December 31, 2019

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$6,535,096	\$6,535,096	\$7,714,487	\$1,179,391
Charges for Services	1,312,627	1,312,627	1,030,996	(281,631)
Intergovernmental	10,367,852	10,367,852	11,518,916	1,151,064
Interest	1,000	1,000	12,672	11,672
Contributions and Donations	10,000	10,000	9,593	(407)
Other	126,495	126,495	210,362	83,867
Total Revenues	18,353,070	18,353,070	20,497,026	2,143,956
Expenditures Current: Health: Developmental Disabilities Board: Personal Services	12 667 499	14 207 511	12,274,010	1,933,501
Materials and Supplies	13,667,488 714,385	14,207,511 768,808	481,543	287,265
Contractual Services	6,912,911	6,608,778	3,966,401	2,642,377
Capital Outlay	17,750	22,250	13,694	2,042,377 8,556
Other	303,092	418,024	185,242	232,782
ound	505,072	410,024	105,242	252,762
Total Expenditures	21,615,626	22,025,371	16,920,890	5,104,481
Excess of Revenues Over (Under) Expenditures	(3,262,556)	(3,672,301)	3,576,136	7,248,437
Other Financing Uses Transfers Out	(385,000)	(385,000)	(385,000)	0
Transfers Out	(383,000)	(383,000)	(383,000)	0
Net Change in Fund Balance	(3,647,556)	(4,057,301)	3,191,136	7,248,437
Fund Balance Beginning of Year	20,230,690	20,230,690	20,230,690	0
Prior Year Encumbrances Appropriated	409,746	409,746	409,746	0
Fund Balance End of Year	\$16,992,880	\$16,583,135	\$23,831,572	\$7,248,437

Richland County, Ohio

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Public Assistance Fund

	Budgeted Amounts			Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Revenues					
Intergovernmental	\$9,605,815	\$10,603,205	\$9,691,403	(\$911,802)	
Expenditures					
Current:					
Human Services:					
Public Assistance:					
Personal Services	4,562,398	4,562,398	3,965,439	596,959	
Materials and Supplies	89,650	155,732	135,292	20,440	
Contractual Services	4,493,197	5,841,596	5,382,221	459,375	
Capital Outlay	51,500	62,500	57,495	5,005	
Total Expenditures	9,196,745	10,622,226	9,540,447	1,081,779	
Excess of Revenues Over (Under) Expenditures	409,070	(19,021)	150,956	169,977	
Other Financing Sources					
Sale of Capital Assets	500	500	0	(500)	
Net Change in Fund Balance	409,570	(18,521)	150,956	169,477	
Fund Balance Beginning of Year	971,312	971,312	971,312	0	
Prior Year Encumbrances Appropriated	25,362	25,362	25,362	0	
Fund Balance End of Year	\$1,406,244	\$978,153	\$1,147,630	\$169,477	

Richland County, Ohio

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Children's Services Fund

	Budgeted Amounts			Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues				
Property Taxes	\$3,249,000	\$3,249,000	\$3,388,389	\$139,389
Intergovernmental	6,077,335	6,077,335	6,599,426	522,091
Other	25,000	25,000	42,433	17,433
Total Revenues	9,351,335	9,351,335	10,030,248	678,913
Expenditures				
Current:				
Human Services:				
Children's Services:				
Personal Services	6,985,650	7,041,400	6,846,556	194,844
Materials and Supplies	105,750	110,750	87,793	22,957
Contractual Services	3,866,805	3,821,055	3,403,567	417,488
Capital Outlay Other	446,228	391,228	243,386	147,842
Other	265,000	325,000	103,935	221,065
Total Expenditures	11,669,433	11,689,433	10,685,237	1,004,196
Excess of Revenues Under Expenditures	(2,318,098)	(2,338,098)	(654,989)	1,683,109
Other Financing Sources				
Sale of Capital Assets	24,000	24,000	0	(24,000)
Net Change in Fund Balance	(2,294,098)	(2,314,098)	(654,989)	1,659,109
Fund Balance Beginning of Year	7,152,954	7,152,954	7,152,954	0
Fund Balance End of Year	\$4,858,856	\$4,838,856	\$6,497,965	\$1,659,109

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$2,500	\$0	(\$2,500)
Intergovernmental	1,435,781	1,429,891	(5,890)
Total Revenues	1,438,281	1,429,891	(8,390)
Expenditures			
Capital Outlay	1,864,540	1,649,487	215,053
Debt Service:			
Principal Retirement	75,000	69,912	5,088
Total Expenditures	1,939,540	1,719,399	220,141
Excess of Revenues Under Expenditures	(501,259)	(289,508)	211,751
Other Financing Sources (Uses)			
OPWC Loan Issued	149,219	149,219	0
Transfers Out	(75,000)	(74,340)	660
Total Other Financing Sources (Uses)	74,219	74,879	660
Net Change in Fund Balance	(427,040)	(214,629)	212,411
Fund Balance Beginning of Year	455,573	455,573	0
Fund Balance End of Year	\$28,533	\$240,944	\$212,411

Richland County, Ohio Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Sewer Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$3,340,000	\$3,376,409	\$36,409
Fines and Forfeitures	230,000	256,905	26,905
Other	0	22,570	22,570
Total Revenues	3,570,000	3,655,884	85,884
Expenses			
Personal Services	642,200	580,849	61,351
Materials and Supplies	102,300	86,598	15,702
Contractual Services	2,613,791	2,348,110	265,681
Capital Outlay	124,089	102,685	21,404
Debt Service:			
Principal Retirement	213,445	212,060	1,385
Interest and Fiscal Charges	148,061	148,061	0
Total Expenses	3,843,886	3,478,363	365,523
Net Change in Fund Equity	(273,886)	177,521	451,407
Fund Equity Beginning of Year	2,047,395	2,047,395	0
Prior Year Encumbrances Appropriated	388,897	388,897	0
Fund Equity End of Year	\$2,162,406	\$2,613,813	\$451,407

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Dog and Kennel Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$44,658	\$63,536	\$18,878
Licenses and Permits	360,985	347,818	(13,167)
Fines and Forfeitures	39,032	33,478	(5,554)
Contributions and Donations	18,601	14,715	(3,886)
Total Revenues	463,276	459,547	(3,729)
Expenditures			
Current:			
Health:			
Dog and Kennel:			
Personal Services	285,467	280,765	4,702
Materials and Supplies	15,690	14,162	1,528
Contractual Services	57,121	50,840	6,281
Capital Outlay	19,151	18,514	637
Other	18,687	18,074	613
Total Expenditures	396,116	382,355	13,761
Excess of Revenues Over Expenditures	67,160	77,192	10,032
Other Financing Uses			
Transfers Out	(104,619)	(104,619)	0
Net Change in Fund Balance	(37,459)	(27,427)	10,032
Fund Balance Beginning of Year	83,027	83,027	0
Fund Balance End of Year	\$45,568	\$55,600	\$10,032

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Real Estate Assessment Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$1,271,750	\$1,335,931	\$64,181
Licenses and Permits	10	20	10
Total Revenues	1,271,760	1,335,951	64,191
Expenditures			
Current:			
General Government -			
Legislative and Executive:			
Real Estate Assessment:			
Personal Services	706,301	705,582	719
Materials and Supplies	2,857	2,857	0
Contractual Services	418,211	413,494	4,717
Capital Outlay	22,040	22,040	0
Total Expenditures	1,149,409	1,143,973	5,436
Net Change in Fund Balance	122,351	191,978	69,627
Fund Balance Beginning of Year	201,623	201,623	0
Fund Balance End of Year	\$323,974	\$393,601	\$69,627

Richland County, Ohio

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Motor Vehicle License and Gas Tax Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$2,000	\$1,568	(\$432)
Licenses and Permits	5,000	18,612	13,612
Intergovernmental	5,102,000	5,203,755	101,755
Interest	8,000	25,491	17,491
Other	100	9,002	8,902
Total Revenues	5,117,100	5,258,428	141,328
Expenditures			
Current:			
Public Works:			
Motor Vehicle License and Gas Tax:			
Personal Services	3,210,330	2,865,884	344,446
Materials and Supplies	1,050,000	698,340	351,660
Contractual Services	1,510,757	857,576	653,181
Capital Outlay Other	225,000 201,500	189,919 80,819	35,081 120,681
Other	201,500	00,019	120,081
Total Expenditures	6,197,587	4,692,538	1,505,049
Excess of Revenues Over (Under) Expenditures	(1,080,487)	565,890	1,646,377
Other Financing Sources			
Sale of Capital Assets	10,000	1,118	(8,882)
Net Change in Fund Balance	(1,070,487)	567,008	1,637,495
Fund Balance Beginning of Year	1,122,151	1,122,151	0
Prior Year Encumbrances Appropriated	495	495	0
Fund Balance End of Year	\$52,159	\$1,689,654	\$1,637,495

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Court Operations Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$1,386,250	\$1,597,617	\$211,367
Intergovernmental Contributions and Donations	990,900 1,650	1,586,002 638	595,102 (1,012)
Other	200	870	670
Total Revenues	2,379,000	3,185,127	806,127
Expenditures			
Current: General Government:			
Judicial System:			
Court Operations: Personal Services	1,395,629	1,336,245	59,384
Materials and Supplies	57,001	48,366	8,635
Contractual Services	2,156,326	2,094,061	62,265
Capital Outlay	323,450	195,950	127,500
Other	12,362	10,641	1,721
Total Expenditures	3,944,768	3,685,263	259,505
Excess of Revenues Under Expenditures	(1,565,768)	(500,136)	1,065,632
Other Financing Sources (Uses)			
Sale of Capital Assets	0	3,700	3,700
Transfers In	600,000	500,000	(100,000)
Transfers Out	(89,300)	0_	89,300
Total Other Financing Sources (Uses)	510,700	503,700	(7,000)
Net Change in Fund Balance	(1,055,068)	3,564	1,058,632
Fund Balance Beginning of Year	2,490,463	2,490,463	0
Prior Year Encumbrances Appropriated	8,841	8,841	0
Fund Balance End of Year	\$1,444,236	\$2,502,868	\$1,058,632

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$107,900	\$130,031	\$22,131
Licenses and Permits	75,000	71,178	(3,822)
Fines and Forfeitures	40,000	81,990	41,990
Intergovernmental	25,358	19,931	(5,427)
Contributions and Donations	0	1,221	1,221
Other	5,000	3,403	(1,597)
Total Revenues	253,258	307,754	54,496
Expenditures			
Current:			
Public Safety:			
Sheriff Operations:			
Personal Services	46,658	19,673	26,985
Materials and Supplies	110,000	99,312	10,688
Contractual Services	17,291	17,255	36
Capital Outlay	125,500	80,826	44,674
Other	80,859	72,846	8,013
Total Expenditures	380,308	289,912	90,396
Excess of Revenues Over (Under) Expenditures	(127,050)	17,842	144,892
Other Financing Sources			
Transfers In	18,150	36,300	18,150
Net Change in Fund Balance	(108,900)	54,142	163,042
Fund Balance Beginning of Year	433,395	433,395	0
Fund Balance End of Year	\$324,495	\$487,537	\$163,042

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Adult Probation Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$281,650	\$209,408	(\$72,242)
Other	37,200	44,693	7,493
		,	
Total Revenues	318,850	254,101	(64,749)
Expenditures			
Current:			
Public Safety:			
Adult Probation:	00.500	47.022	25 605
Personal Services	83,528	47,833	35,695
Materials and Supplies Contractual Services	36,861	24,145	12,716
Contractual Services Capital Outlay	277,356 25,150	131,623 18,482	145,733 6,668
Other	22,314	11,929	10,385
ould	22,314	11,929	10,505
Total Expenditures	445,209	234,012	211,197
Excess of Revenues Over (Under) Expenditures	(126,359)	20,089	146,448
Other Financing Sources (Uses)			
Sale of Capital Assets	6,400	3,860	(2,540)
Advances In	0	14,525	14,525
Advances Out	(2,944)	(2,944)	0
Total Other Financing Sources (Uses)	3,456	15,441	11,985
Net Change in Fund Balance	(122,903)	35,530	158,433
Fund Balance Beginning of Year	203,158	203,158	0
Prior Year Encumbrances Appropriated	2,332	2,332	0
Fund Balance End of Year	\$82,587	\$241,020	\$158,433

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$58,200	\$93,483	\$35,283
Expenditures Current: General Government: Judicial System: Court Computers: Contractual Services Capital Outlay	34,600 58,647	29,034 42,740	5,566 15,907
Total Expenditures	93,247	71,774	21,473
Net Change in Fund Balance	(35,047)	21,709	56,756
Fund Balance Beginning of Year	375,407	375,407	0
Fund Balance End of Year	\$340,360	\$397,116	\$56,756

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Property Taxes	\$1,384,000	\$1,403,932	\$19,932
Charges for Services	637,933	685,961	48,028
Intergovernmental	200,000	200,782	782
Rentals	18,615	21,454	2,839
Other	17,000	19,353	2,353
Total Revenues	2,257,548	2,331,482	73,934
Expenditures			
Current:			
Human Services:			
Dayspring:			
Personal Services	1,560,865	1,459,016	101,849
Materials and Supplies	235,560	217,480	18,080
Contractual Services	230,689	183,087	47,602
Capital Outlay	504,310	176,695	327,615
Total Expenditures	2,531,424	2,036,278	495,146
Excess of Revenues Over (Under) Expenditures	(273,876)	295,204	569,080
Other Financing Uses			
Transfers Out	(32,000)	(31,860)	140
Net Change in Fund Balance	(305,876)	263,344	569,220
Fund Balance Beginning of Year	1,238,262	1,238,262	0
Fund Balance End of Year	\$932,401	\$1,501,621	\$569,220

Richland County, Ohio

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Child Support Enforcement Agency Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$435,000	\$411,475	(\$23,525)
Intergovernmental	1,468,200	1,401,371	(66,829)
Other	300	515	215
Total Revenues	1,903,500	1,813,361	(90,139)
Expenditures			
Current:			
Human Services:			
Child Support Enforcement Agency:	1 500 500	1 220 251	150 116
Personal Services	1,502,700	1,330,254	172,446
Materials and Supplies	5,400	5,083	317
Contractual Services	603,207 10,200	452,848 6,851	150,359 3,349
Capital Outlay Other	400	30	3,549
Total Expenditures	2,121,907	1,795,066	326,841
Net Change in Fund Balance	(218,407)	18,295	236,702
Fund Balance Beginning of Year	606,933	606,933	0
0 0 0	, -	,	
Prior Year Encumbrances Appropriated	57	57	0
Fund Balance End of Year	\$388,583	\$625,285	\$236,702

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Interest	\$0	\$1,014	\$1,014
Expenditures	0	0	0
Net Change in Fund Balance	0	1,014	1,014
Fund Balance Beginning of Year	28,958	28,958	0
Fund Balance End of Year	\$28,958	\$29,972	\$1,014

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$290,000	\$322,908	\$32,908
Intergovernmental	90,000	193,536	103,536
Other	0	32,005	32,005
Total Revenues	380,000	548,449	168,449
Expenditures			
Current:			
General Government - Legislative and Executive:			
Delinquent Real Estate Collection:			
Personal Services	479,141	416,632	62,509
Materials and Supplies	4,300	1,544	2,756
Contractual Services	140,400	76,862	63,538
Other	147,000	44,663	102,337
Total Expenditures	770,841	539,701	231,140
Net Change in Fund Balance	(390,841)	8,748	399,589
Fund Balance Beginning of Year	583,170	583,170	0
Fund Balance End of Year	\$192,329	\$591,918	\$399,589

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Contributions and Donations	\$0	\$584	\$584
Expenditures Current: Conservation and Recreation Bike Trail Maintenance: Contractual Services Capital Outlay	1,836 15,436	0 15,332	1,836 104
Total Expenditures	17,272	15,332	1,940
Net Change in Fund Balance	(17,272)	(14,748)	2,524
Fund Balance Beginning of Year	157,581	157,581	0_
Fund Balance End of Year	\$140,309	\$142,833	\$2,524

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$35,000	\$24,081	(\$10,919)
Expenditures Current: Public Works: State Fees Assessment:			
Contractual Services	49,913	38,176	11,737
Net Change in Fund Balance	(14,913)	(14,095)	818
Fund Balance Beginning of Year	3,670	3,670	0
Prior Year Encumbrances Appropriated	8,440	8,440	0
Fund Deficit End of Year	(\$2,803)	(\$1,985)	\$818

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Other	\$0	\$3,700	\$3,700
Expenditures Current: Human Services: Veterans' Cemetery: Other	3,000	240	2,760
Net Change in Fund Balance	(3,000)	3,460	6,460
Fund Balance Beginning of Year	22,720	22,720	0
Fund Balance End of Year	\$19,720	\$26,180	\$6,460

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$743	\$735	(\$8)
Expenditures Current: Public Works: Ditch Maintenance:			
Contractual Services	1,800	1,170	630
Net Change in Fund Balance	(1,057)	(435)	622
Fund Balance Beginning of Year	83,625	83,625	0_
Fund Balance End of Year	\$82,568	\$83,190	\$622

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$263,995	\$271,076	\$7,081
Expenditures			
Current:			
Public Safety:			
Enhanced 911 Wireless:			
Personal Services	128,710	124,441	4,269
Materials and Supplies	10,071	2,813	7,258
Contractual Services	155,979	32,228	123,751
Capital Outlay	73,131	47,459	25,672
Total Expenditures	367,891	206,941	160,950
Net Change in Fund Balance	(103,896)	64,135	168,031
Fund Balance Beginning of Year	477,284	477,284	0_
Fund Balance End of Year	\$373,388	\$541,419	\$168,031

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$241,693	\$65,193	(\$176,500)
Expenditures Current: General Government - Legislative and Executive: Voting Equipment: Capital Outlay	285,693	223,426	62,267
Excess of Revenues Under Expenditures	(44,000)	(158,233)	(114,233)
Other Financing Sources Sale of Capital Assets	0	218	218
Net Change in Fund Balance	(44,000)	(158,015)	(114,015)
Fund Balance Beginning of Year	327,789	327,789	0
Fund Balance End of Year	\$283,789	\$169,774	(\$114,015)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Character Services	¢15 000	¢14.01C	(\$194)
Charges for Services	\$15,000	\$14,816	(\$184)
Expenditures Current: General Government - Legislative and Executive: Screening and Diversion: Materials and Supplies	5,000	0	5,000
Capital Outlay	5,000	0	5,000
Total Expenditures	10,000	0	10,000
Net Change in Fund Balance	5,000	14,816	9,816
Fund Balance Beginning of Year	63,279	63,279	0_
Fund Balance End of Year	\$68,279	\$78,095	\$9,816

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Federal Grants Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$896,248	\$623,153	(\$273,095)
Interest	550	831	281
Total Revenues	896,798	623,984	(272,814)
Expenditures			
Current:			
General Government:			
Legislative and Executive:			
Federal Grants: Personal Services	190,116	101 224	0 707
Materials and Supplies	3,255	181,334 3,255	8,782 0
Contractual Services	2,397	2,397	0
Capital Outlay	4,500	4,500	0
1 2		,	
Total Legislative and Executive	200,268	191,486	8,782
Judicial System:			
Federal Grants :			
Personal Services	311,808	287,403	24,405
Materials and Supplies	3,218	2,195	1,023
Contractual Services	4,026	2,974	1,052
Total Judicial System	319,052	292,572	26,480
Public Safety:			
Federal Grants :			
Personal Services	69,974	32,585	37,389
Materials and Supplies	2,752	585	2,167
Capital Outlay	2,646	0	2,646
Other	347	149	198
Total Public Safety	\$75,719	\$33,319	\$42,400
			(continued)

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Economic Development: Federal Grants:			
Contractual Services Other	\$158,300 1,000	\$140,125 0	\$18,175 1,000
Total Economic Development	159,300	140,125	19,175
Total Expenditures	754,339	657,502	96,837
Excess of Revenues Over (Under) Expenditures	142,459	(33,518)	(175,977)
Other Financing Sources (Uses) Transfers In	16,701	40,494	23,793
Transfers Out	(20,000)	0	20,000
Total Other Financing Sources (Uses)	(3,299)	40,494	43,793
Net Change in Fund Balance	139,160	6,976	(132,184)
Fund Balance Beginning of Year	143,628	143,628	0
Fund Balance End of Year	\$282,788	\$150,604	(\$132,184)

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual State Grants Fund

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$4,563,572	\$1,611,697	(\$2,951,875)
Interest	0	400	400
Total Revenues	4,563,572	1,612,097	(2,951,475)
Expenditures Current: General Government: Legislative and Executive:			
State Grants: Materials and Supplies	8,000	471	7 520
Contractual Services	17,000	370	7,529 16,630
Capital Outlay	25,000	7,143	17,857
Total Legislative and Executive	50,000	7,984	42,016
Judicial System:			
Personal Services	2,977,102	878,555	2,098,547
Materials and Supplies	115,733	41,534	74,199
Contractual Services	1,288,510	347,723	940,787
Capital Outlay	308,017	104,510	203,507
Total Judicial System	4,689,362	1,372,322	3,317,040
Total Expenditures	4,739,362	1,380,306	3,359,056
Excess of Revenues Over (Under) Expenditures	(175,790)	231,791	407,581
Other Financing Sources (Uses)			
Advances In	0	2,944	2,944
Advances Out	(14,525)	(14,525)	0
Total Other Financing Sources (Uses)	(14,525)	(11,581)	2,944
Net Change in Fund Balance	(190,315)	220,210	410,525
Fund Balance Beginning of Year	480,339	480,339	0
Fund Balance End of Year	\$290,024	\$700,549	\$410,525

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Intergovernmental	\$0	\$43,000	\$43,000
Expenditures Current: Public Safety: Local Grants: Personal Services	3,500	0	3,500
Human Services: Local Grants: Contractual Services	6,000	0	6,000
Total Expenditures	9,500	0	9,500
Net Change in Fund Balance	(9,500)	43,000	52,500
Fund Balance Beginning of Year	12,882	12,882	0
Fund Balance End of Year	\$3,382	\$55,882	\$52,500

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Special Assessment Debt Retirement Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$60,000	\$70,704	\$10,704
Expenditures			
Debt Service:			_
Principal Retirement	60,000	60,000	0
Interest and Fiscal Charges	7,908	7,188	720
Total Expenditures	67,908	67,188	720
Net Change in Fund Balance	(7,908)	3,516	11,424
Fund Balance Beginning of Year	277,509	277,509	0
Fund Balance End of Year	\$269,601	\$281,025	\$11,424

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General Obligation Debt Retirement Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Property Taxes	\$1,347,000	\$1,431,157	\$84,157
Charges for Services	445,700	445,700	0
Intergovernmental	303,972	304,708	736
Total Revenues	2,096,672	2,181,565	84,893
Expenditures Current: General Government: Legislative and Executive: General Obligation Debt: Capital Outlay	216,863	79,545	137,318
Debt Service:	2 0 4 2 5 4 0	2 0 4 2 5 4 0	0
Principal Retirement Interest and Fiscal Charges	3,043,540 774,597	3,043,540 774,598	0 (1)
Interest and Piscal Charges	//4,397	114,398	(1)
Total Debt Service	3,818,137	3,818,138	(1)
Total Expenditures	4,035,000	3,897,683	137,317
Excess of Revenues Under Expenditures	(1,938,328)	(1,716,118)	222,210
Other Financing Sources			
Bond Anticipation Notes Issued	1,195,000	1,195,000	0
Bond Anticipation Note Premium	0	6,765	6,765
Transfers In	541,982	541,981	(1)
Total Other Financing Sources	1,736,982	1,743,746	6,764
Net Change in Fund Balance	(201,346)	27,628	228,974
Fund Balance Beginning of Year	1,548,528	1,548,528	0
Fund Balance End of Year	\$1,347,182	\$1,576,156	\$228,974

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Wedgewood Imperial Stormwater Assessment Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Special Assessments	\$31,187	\$31,998	\$811
Expenditures Debt Service:	41 514	41 514	0
Principal Retirement Interest and Fiscal Charges	41,514 1,843	41,514 1,251	0 592
increst and Tisear charges	1,045	1,201	
Total Expenditures	43,357	42,765	592
Excess of Revenues Under Expenditures	(12,170)	(10,767)	1,403
Other Financing Sources Transfers In	12,170	10,765	(1,405)
Net Change in Fund Balance	0	(2)	(2)
Fund Balance Beginning of Year	2	2	0
Fund Balance End of Year	\$2	\$0	(\$2)

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Special Projects Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
Expenditures Debt Service:			
Principal Retirement Interest and Fiscal Charges	53,460 4,958	53,460 4,958	0 0
Total Expenditures	58,418	58,418	0
Excess of Revenues Under Expenditures	(58,418)	(58,418)	0
Other Financing Sources Transfers In	58,418	58,418	0_
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year	38,384	38,384	0
Fund Balance End of Year	\$38,384	\$38,384	\$0

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Newhope Capital Projects Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	\$0	\$0	\$0
Expenditures			
Capital Outlay	385,000	262,438	122,562
Excess of Revenues Under Expenditures	(385,000)	(262,438)	122,562
Other Financing Sources			
Sale of Capital Assets	0	385,000	385,000
Transfers In	385,000	385,000	0_
Total Other Financing Sources	385,000	770,000	385,000
Net Change in Fund Balance	0	507,562	507,562
Fund Balance Beginning of Year	1,205,485	1,205,485	0
Fund Balance End of Year	\$1,205,485	\$1,713,047	\$507,562

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Capital Equipment Purchases Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues	¢16.000	¢10.000	¢1.200
Charges for Services	\$16,800	\$18,000	\$1,200
Expenditures Capital Outlay	26,433	18,433	8,000
Excess of Revenues Under Expenditures	(9,633)	(433)	9,200
Other Financing Sources Sale of Capital Assets	0_	15	15
Net Change in Fund Balance	(9,633)	(418)	9,215
Fund Balance Beginning of Year	79,452	79,452	0
Prior Year Encumbrances Appropriated	18,433	18,433	0
Fund Balance End of Year	\$88,252	\$97,467	\$9,215

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Issue II Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$3,306,181	\$3,308,544	\$2,363
Expenditures Capital Outlay	3,311,181	3,295,009	16,172
Net Change in Fund Balance	(5,000)	13,535	18,535
Fund Balance Beginning of Year	14,960	14,960	0
Fund Balance End of Year	\$9,960	\$28,495	\$18,535

Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Geographic Information System Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$0	\$1,383	\$1,383
Expenditures	0	0	0
Net Change in Fund Balance	0	1,383	1,383
Fund Balance Beginning of Year	25,317	25,317	0
Fund Balance End of Year	\$25,317	\$26,700	\$1,383

Richland County, Ohio Schedule of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual Mental Health Housing Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Intergovernmental	\$1,012,000	\$922,690	(\$89,310)
Expenditures Capital Outlay	2,040,032	1,769,597	270,435
Net Change in Fund Balance	(1,028,032)	(846,907)	181,125
Fund Balance Beginning of Year	1,125,813	1,125,813	0
Prior Year Encumbrances Appropriated	32	32	0
Fund Balance End of Year	\$97,813	\$278,938	\$181,125

Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual Employee Health Insurance Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues			
Charges for Services	\$10,982,359	\$9,455,289	(\$1,527,070)
Intergovernmental	762,030	486,565	(275,465)
Total Revenues	11,744,389	9,941,854	(1,802,535)
Expenses			
Personal Services	87,362	78,918	8,444
Contractual Services	10,914,651	10,324,903	589,748
Claims	72,191	6,508	65,683
Total Expenses	11,074,204	10,410,329	663,875
Net Change in Fund Equity	670,185	(468,475)	(1,138,660)
Fund Equity Beginning of Year	2,689,590	2,689,590	0
Prior Year Encumbrances Appropriated	10,742	10,742	0
Fund Equity End of Year	\$3,370,517	\$2,231,857	(\$1,138,660)

Richland County, Ohio Schedule of Revenues, Expenses and Changes In Fund Equity - Budget (Non-GAAP Basis) and Actual County Phone System Fund For the Year Ended December 31, 2019

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues Charges for Services	\$365,771	\$374,915	\$9,144
Expenses Contractual Services	375,342	375,342	0_
Net Change in Fund Equity	(9,571)	(427)	9,144
Fund Equity Beginning of Year	18,585	18,585	0
Fund Equity End of Year	\$9,014	\$18,158	\$9,144

Statistical Section

This part of the Richland County, Ohio's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

Contents	Pages
<i>Financial Trends</i>	.82 – 813
<i>Revenue Capacity</i> These schedules contain information to help the reader assess the County's most significant local revenues, the property tax.	S14 – S35
<i>Debt Capacity</i>	S36 – S45
<i>Economic and Demographic Information</i> These schedules offer economic and demographic indicators to help the reader understand the environment within which the County's financial activities take place.	S46 – S48
<i>Operating Information</i>	850 – S56

Sources: Unless otherwise noted, the information in these schedules is derived from the Comprehensive Annual Financial Reports for the relevant year.

Richland County, Ohio Net Position By Component Last Ten Years (Accrual Basis of Accounting)

	2019	2018	2017 (1)	2016
Governmental Activities:				
Net Investment in Capital Assets	\$80,927,609	\$79,434,874	\$79,168,260	\$75,538,845
Restricted for:				
Capital Projects	2,047,872	1,888,600	2,012,708	1,966,189
Debt Service	2,458,440	1,938,291	1,485,522	1,552,818
Mental Health	8,004,271	7,189,717	6,781,130	6,784,703
Developmental Disabilities Board	29,156,071	27,664,581	29,602,663	29,763,171
Public Assistance	1,543,594	556,552	1,468,444	2,338,634
Children's Services	7,525,113	9,053,909	8,761,972	8,622,804
Street Repair and Maintenance	4,000,346	3,292,080	4,831,633	3,061,756
Court Operations	2,499,049	2,576,477	2,040,415	2,040,868
Dayspring	1,538,362	1,352,277	980,037	833,462
Federal Grants	346,654	336,364	361,123	387,555
State Grants	2,514,094	778,875	1,315,950	777,231
Unclaimed Monies	655,288	383,991	366,470	326,860
Developmental Disability Gifts:				
Nonexpendable	185,632	156,025	166,445	145,640
Other Purposes	3,593,946	3,413,886	1,213,254	2,520,207
Unrestricted (Deficit)	(75,891,821)	(66,074,915)	(64,721,502)	(28,018,754)
Total Governmental Activities Net Position	71,104,520	73,941,584	75,834,524	108,641,989
Business-Type Activity:				
Net Investment in Capital Assets	12,400,446	13,488,293	14,718,939	15,982,489
Unrestricted	3,826,307	3,344,788	2,523,482	2,446,328
Total Business-Type Activity Net Position	16,226,753	16,833,081	17,242,421	18,428,817
Primary Government:				
Net Investment in Capital Assets	93,328,055	92,923,167	93,887,199	91,521,334
Restricted	66,068,732	60,581,625	61,387,766	61,121,898
Unrestricted (Deficit)	(72,065,514)	(62,730,127)	(62,198,020)	(25,572,426)
Total Primary Government Net Position	\$87,331,273	\$90,774,665	\$93,076,945	\$127,070,806

The County reported the impact of GASB Statement No. 68 and 75 on the net position beginning in 2014 and 2017, respectively.

2015	2014 (1)	2013	2012	2011	2010
\$73,440,398	\$71,980,226	\$71,923,009	\$72,469,332	\$66,805,032	\$71,866,647
2,127,125	1,772,926	739,512	2,001,019	1,664,296	2,081,861
1,593,059	1,306,566	2,445,513	1,733,387	7,197,856	1,699,908
6,123,139	6,139,781	6,716,068	7,133,380	6,604,964	7,035,927
29,102,790	30,410,226	30,968,038	30,784,877	31,387,085	30,853,090
1,494,847	934,826	1,004,419	323,930	571,652	381,715
7,566,692	7,079,350	6,650,576	6,005,892	8,251,269	8,270,752
2,776,454	2,986,188	2,844,821	3,071,999	2,856,844	2,417,320
1,839,198	1,787,027	1,751,838	1,726,474	1,543,363	1,042,632
704,940	813,093	624,276	868,243	788,641	895,247
453,655	370,891	642,352	1,268,031	899,110	1,712,413
907,711	718,624	792,583	767,677	582,482	557,057
317,352	227,330	200,868	172,364	130,208	59,004
138,203	139,696	134,131	115,982	102,666	104,297
2,275,087	2,411,732	2,780,547	2,593,568	2,009,166	1,965,637
(25,276,789)	(28,506,543)	8,179,823	5,731,915	5,032,752	4,643,380
105,583,861	100,571,939	138,398,374	136,768,070	136,427,386	135,586,887
15,275,490	15,227,585	15,543,791	16,501,673	19,860,931	21,407,255
3,799,347	5,707,414	5,798,247	5,549,302	2,776,286	2,362,308
10 074 927	20.024.000	21 242 029	22,050,975	22,637,217	23,769,563
19,074,837	20,934,999	21,342,038	22,030,973	22,037,217	25,709,505
88,715,888	87,207,811	87,466,800	88,971,005	86,665,963	93,273,902
57,420,252	57,098,256	58,295,542	58,566,823	64,589,602	59,076,860
(21,477,442)	(22,799,129)	13,978,070	11,281,217	7,809,038	7,005,688
			, - , -,	.,,	.,,/***
\$124,658,698	\$121,506,938	\$159,740,412	\$158,819,045	\$159,064,603	\$159,356,450

Richland County, Ohio Changes in Net Position Last Ten Years (Accrual Basis of Accounting)

-	2019	2018	2017	2016
Program Revenues				
Governmental Activities:				
Charges for Services and Sales and Operating Assessments				
General Government:				
Legislative and Executive	\$5,459,686	\$5,622,717	\$6,582,613	\$5,455,765
Judicial System	2,938,350	2,753,467	1,440,992	3,829,706
Public Safety	3,962,976	3,316,582	3,173,689	1,402,543
Public Works	914,187	1,096,022	746,883	440,986
Health	1,585,049	2,069,041	2,876,510	2,354,701
Human Services	1,660,164	1,554,763	1,286,324	1,266,539
Economic Development	0	0	0	0
Total Charges for Services and Sales	16,520,412	16,412,592	16,107,011	14,750,240
Operating Grants and Contributions	47,430,094	39,082,022	38,980,278	42,883,895
Capital Grants and Contributions	5,898,636	4,470,690	3,505,310	3,316,357
Total Governmental Activities Program Revenues	69,849,142	59,965,304	58,592,599	60,950,492
Business-Type Activity:				
Charges for Services and Sales	3,603,424	3,707,159	3,007,832	2,499,615
Capital Grants and Contributions	0	0	0	0
Total Business-Type Activity Program Revenues	3,603,424	3,707,159	3,007,832	2,499,615
Total Primary Government Program Revenues	\$73,452,566	\$63,672,463	\$61,600,431	\$63,450,107

2015 (1)	2014	2013	2012	2011	2010
\$5,509,652	\$5,926,193	\$7,116,288	\$4,763,772	\$5,270,955	\$5,580,749
2,122,824	2,176,051	2,252,657	2,470,259	2,108,409	2,099,354
3,087,041	2,749,803	2,889,168	2,939,092	2,260,096	2,219,210
622,427	545,617	673,344	1,166,302	904,073	789,984
1,995,009	2,214,699	2,070,389	1,423,831	1,804,289	1,541,314
1,161,164	1,341,066	1,394,715	1,493,657	1,237,335	1,276,503
0	0	0	64,811	86,410	86,412
14,498,117	14,953,429	16,396,561	14,321,724	13,671,567	13,593,526
40,433,897	40,833,893	39,612,839	42,544,330	47,375,706	51,121,166
4,489,132	2,572,625	4,166,620	4,350,726	5,368,495	1,715,261
59,421,146	58,359,947	60,176,020	61,216,780	66,415,768	66,429,953
2,421,417	2,469,035	2,231,248	2,483,581	2,451,231	2,703,481
0	0	0	0	0	182,152
2,421,417	2,469,035	2,231,248	2,483,581	2,451,231	2,885,633
\$61,842,563	\$60,828,982	\$62,407,268	\$63,700,361	\$68,866,999	\$69,315,586
					(continued)

Richland County, Ohio Changes in Net Position (continued) Last Ten Years (Accrual Basis of Accounting)

	2019	2018	2017	2016
Expenses				
Governmental Activities:				
General Government:				
Legislative and Executive - Primary Government	\$12,038,084	\$14,430,354	\$15,045,406	\$10,331,237
Legislative and Executive - External	563,327	556,134	515,300	553,073
Judicial System	13,398,682	10,894,877	9,963,854	11,971,128
Public Safety - Primary Government	21,144,766	15,506,215	17,923,421	16,716,957
Public Works	12,399,661	9,634,031	5,974,340	9,063,134
Health - Primary Government	25,673,773	26,322,893	25,415,516	28,238,285
Health - External	205,068	201,926	200,918	209,850
Human Services - Primary Government	31,341,944	26,418,757	27,994,411	23,528,898
Human Services - External	494,035	581,644	749,621	656,255
Conservation and Recreation	313,057	221,398	217,442	258,609
Economic Development	141,816	133,657	160,397	145,186
Interest and Fiscal Charges	1,014,942	1,096,361	1,158,043	1,229,403
Total Governmental Activities Expenses	118,729,155	105,998,247	105,318,669	102,902,015
Business-Type Activity:				
Sewer	4,212,857	4,116,999	4,195,053	3,151,788
Total Primary Government Expenses	122,942,012	110,115,246	109,513,722	106,053,803
Net (Expense)/Revenue				
Governmental Activities	(48,880,013)	(46,032,943)	(46,726,070)	(41,951,523)
Business-Type Activity	(609,433)	(409,840)	(1,187,221)	(652,173)
Total Primary Government Net (Expense)/Revenue	(\$49,489,446)	(\$46,442,783)	(\$47,913,291)	(\$42,603,696)

15 (1)	2014	2013	2012	2011	2010
0,360,876	\$15,087,032	\$10,367,714	\$13,921,577	\$9,244,988	\$10,401,285
763,041	1,034,845	1,322,022	426,542	326,469	334,733
1,281,244	9,539,684	10,379,469	8,461,238	9,712,273	10,236,257
5,364,256	13,296,248	15,305,413	11,923,040	14,287,016	13,560,903
8,492,441	8,117,495	9,322,028	8,958,623	9,414,395	9,466,054
8,336,226	28,739,028	26,850,785	31,194,251	35,439,463	34,897,626
189,415	197,318	206,405	215,931	215,559	409,129
2,442,112	22,417,600	20,863,515	21,383,725	20,930,865	24,851,758
579,631	317,523	519,515	518,313	617,622	913,259
280,690	187,499	195,984	185,690	193,016	144,876
177,690	218,037	293,137	317,376	427,674	453,456
1,244,237	1,563,437	1,671,634	1,757,285	1,926,222	1,945,411
9,511,859	100,715,746	97,297,621	99,263,591	102,735,562	107,614,747
4,252,927	2,832,776	2,972,608	3,323,836	3,437,940	3,471,387
3,764,786	103,548,522	100,270,229	102,587,427	106,173,502	111,086,134
0,090,713)	(42,355,799)	(37,121,601)	(38,046,811)	(36,319,794)	(41,184,794)
1,831,510)	(363,741)	(741,360)	(840,255)	(986,709)	(585,754)
	(555,711)	(/11,500)	(010,200)	(200,702)	(303,734)
1,922,223)	(\$42,719,540)	(\$37,862,961)	(\$38,887,066)	(\$37,306,503)	(\$41,770,548)

Changes in Net Position (continued) Last Ten Years

(Accrual Basis of Accounting)

	2019	2018	2017	2016
General Revenues and Transfers				
Governmental Activities:				
Property Taxes Levied for:				
General Fund	\$3,501,835	\$3,548,726	\$3,429,251	\$3,406,997
Health - Mental Health Board	1,761,668	1,854,680	1,797,925	1,790,806
Health - Developmental Disabilities Board	7,505,202	7,648,524	7,577,280	7,661,579
Human Services - Children's Services	3,306,199	3,415,366	3,357,812	3,400,062
Human Services - Dayspring	1,363,199	1,379,834	1,367,604	1,316,651
Permissive Sales Tax	20,335,358	19,858,742	19,734,990	22,660,872
Grants and Entitlements not Restricted				
to Specific Programs	4,682,584	4,845,231	6,447,852	3,370,521
Investment Earnings	2,842,959	1,088,425	928,393	624,536
Miscellaneous	743,945	500,475	561,554	777,627
Transfers	0	0	0	0
Total Governmental Activities	46,042,949	44,140,003	45,202,661	45,009,651
Business-Type Activity:				
Miscellaneous	3,105	500	825	6,153
Transfers	0	0	0	0
Total Business-Type Activity	3,105	500	825	6,153
Total Primary Government General				
Revenues and Transfers	46,046,054	44,140,503	45,203,486	45,015,804
Change in Net Position				
Governmental Activities	(2,837,064)	(1,892,940)	(1,523,409)	3,058,128
Business-Type Activity	(606,328)	(409,340)	(1,186,396)	(646,020)
Total Primary Government Change in Net Position	(\$3,443,392)	(\$2,302,280)	(\$2,709,805)	\$2,412,108

(1) Expenses were first impacted by the implementation of GASB Statement No. 68 in 2015.

2015 (1)	2014	2013	2012	2011	2010
\$3,784,563	\$3,748,250	\$3,275,921	\$3,059,011	\$3,389,597	\$4,677,506
1,818,969	1,849,250	1,776,054	1,871,595	1,541,274	1,596,040
7,618,772	7,922,914	7,495,888	7,702,510	8,058,868	8,349,301
3,379,307	2,801,209	2,613,276	2,684,038	2,178,582	2,783,846
1,292,967	1,307,534	692,392	627,094	675,908	763,331
21,748,300	18,430,739	17,855,253	18,687,979	16,383,198	14,387,513
3,991,308	3,514,225	4,212,463	3,127,595	3,540,048	4,717,711
478,939	302,079	172,710	487,775	704,133	768,416
955,508	706,610	616,162	349,880	542,563	626,824
34,002	48,981	41,786	(209,982)	146,122	61,591
45,102,635	40,631,791	38,751,905	38,387,495	37,160,293	38,732,079
5,350	5,683	74,209	44,031	485	7,343
(34,002)	(48,981)	(41,786)	209,982	(146,122)	(61,591
(28,652)	(43,298)	32,423	254,013	(145,637)	(54,248
45,073,983	40,588,493	38,784,328	38,641,508	37,014,656	38,677,831
5 011 022	(1.724.008)	1 (20 204	240 684	840.400	(2,452,715
5,011,922	(1,724,008)	1,630,304	340,684	840,499	(2,452,715
(1,860,162)	(407,039)	(708,937)	(586,242)	(1,132,346)	(640,002
\$3,151,760	(\$2,131,047)	\$921,367	(\$245,558)	(\$291,847)	(\$3,092,717

Fund Balances, Governmental Funds Last Ten Years

(Modified Accrual Basis of Accounting)

	2019	2018	2017	2016
General Fund				
Nonspendable	\$1,492,768	\$926,841	\$884,497	\$883,898
Restricted	0	0	0	0
Committed	158,060	144,953	255,461	212,776
Assigned	2,092,330	100,501	0	0
Unassigned (Deficit)	10,875,033	9,776,764	8,414,153	6,694,377
Total General Fund (Deficit)	14,618,191	10,949,059	9,554,111	7,791,051
All Other Governmental Funds				
Nonspendable	659,740	770,041	1,040,800	1,091,907
Restricted	56,291,808	52,598,993	52,555,965	52,912,473
Committed	289,278	277,104	288,383	328,022
Assigned	437,525	628,929	851,348	64,436
Unassigned (Deficit)	(74,083)	(127,589)	(564,564)	(1,982,328)
Total All Other Governmental Funds	57,604,268	54,147,478	54,171,932	52,414,510
Total Governmental Funds	\$72,222,459	\$65,096,537	\$63,726,043	\$60,205,561

2015	2014	2013	2012	2011	2010
\$709,104	\$661,051	\$612,888	\$650,416	\$578,500	\$490,779
0	0	0	0	0	59,004
130,549	306,218	238,547	77,676	106,760	0
0	0	0	16,582	10,890	20,284
3,236,123	1,350,346	1,696,637	1,131,896	194,798	(146,940)
4,075,776	2,317,615	2,548,072	1,876,570	890,948	423,127
988,221	860,687	797,351	935,085	868,518	650,325
49,609,844	49,777,309	49,541,451	46,718,517	51,953,313	46,025,177
298,940	269,879	274,746	211,400	327,032	244,975
69,262	564,182	63,607	83,441	37,556	44,966
(2,792,780)	(2,347,615)	(1,054,856)	(1,302,588)	(2,351,918)	(1,438,084)
48,173,487	49,124,442	49,622,299	46,645,855	50,834,501	45,527,359
\$52,249,263	\$51,442,057	\$52,170,371	\$48,522,425	\$51,725,449	\$45,950,486
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Changes in Fund Balances, Governmental Funds

Last Ten Years

	2019	2018	2017	2016
Revenues				
Property Taxes	\$17,913,745	\$17,212,080	\$17,437,227	\$17,777,917
Sales Taxes	20,183,215	19,754,222	20,416,894	22,744,500
Charges for Services	14,257,482	14,067,007	14,204,062	13,091,005
Licenses and Permits	1,283,614	1,514,317	1,163,857	891,529
Fines and Forfeitures	528,566	334,398	305,608	338,931
Intergovernmental	55,958,945	49,287,546	48,843,326	50,029,730
Special Assessments	103,437	101,385	136,010	169,479
Interest	2,842,959	1,088,425	928,393	624,536
Rentals	444,791	423,066	436,189	424,168
Contributions and Donations	50,724	41,691	53,553	39,881
Other	743,945	500,475	561,554	777,627
Total Revenues	114,311,423	104,324,612	104,486,673	106,909,303
Expenditures				
General Government:				
Legislative and Executive	10,813,193	15,256,152	14,069,950	9,800,572
Judicial System	12,464,173	10,646,513	9,298,540	11,494,626
Public Safety	16,738,566	13,635,709	15,344,587	15,446,614
Public Works	5,631,436	5,377,232	5,123,399	4,816,319
Health (1)	26,180,038	27,067,169	26,344,771	26,564,219
Human Services	24,712,318	22,958,579	22,283,695	21,969,149
Conservation and Recreation	250,787	192,216	186,139	216,785
Economic Development	141,816	133,657	160,397	145,186
Other	633	18,299	586	538
Capital Outlay	6,827,735	5,787,793	4,072,511	4,110,201
Intergovernmental	1,262,430	1,339,704	1,465,839	1,419,178
Debt Service				
Principal Retirement	2,828,061	1,573,524	1,783,535	3,195,942
Refunded Notes Redeemed	0	0	0	0
Interest and Fiscal Charges	967,115	998,269	1,063,154	1,167,589
Bond Issuance Costs	127,647	0	0	56,529
Total Expenditures	108,945,948	104,984,816	101,197,103	100,403,447
Excess of Revenues Over				
(Under) Expenditures	5,365,475	(660,204)	3,289,570	6,505,856
Other Financing Sources (Uses)				
Sale of Capital Assets	401,816	69,514	36,619	191,913
Inception of Capital Lease	0	0	194,293	0
OPWC Loans Issued	149,219	0	0	0
OWDA Loan Issued	0	0	0	0
General Obligation Bonds Issued	0	0	0	0
Refunding Bonds Issued	5,061,177	0	0	1,825,000
Discount on General Obligation Bonds	0	0	0	0
Premium on General Obligation Bonds	0	0	0	0
Premium on Refunding Bonds Issued	584,618	0	0	13,074
Payment to Refunded Bond Escrow Agent	(5,518,148)	0	0	(1,781,545)
Bond Anticipation Notes Issued	1,075,000	1,195,000	0	1,202,000
Note Premium	6,765	0	0	0
Transfers In	1,691,853	2,685,233	2,134,729	2,281,543
Transfers Out	(1,691,853)	(2,685,233)	(2,134,729)	(2,281,543)
Total Other Financing Sources (Uses)	1,760,447	1,264,514	230,912	1,450,442
Net Change in Fund Balances	\$7,125,922	\$604,310	\$3,520,482	\$7,956,298
Debt Service as a Percentage of Noncapital Expenditures	3.71%	2.60%	3.07%	4.51%

2015	2014	2013	2012	2011	2010
\$18,093,737	\$17,243,739	\$16,297,879	\$16,307,046	\$15,862,545	\$18,209,856
20,869,242	18,357,435	18,194,151	18,153,310	16,240,620	14,208,369
12,974,303	13,374,270	14,799,479	12,554,789	11,877,719	11,839,854
938,379	873,378	935,629	455,146	798,720	662,738
397,545	260,795	394,854	670,122	414,783	459,981
47,394,509	47,984,741	48,522,414	51,619,335	56,284,604	57,466,536
886,475	881,293	882,752	854,639	947,801	1,050,525
478,939	302,079	172,710	487,775	704,133	768,416
413,009	444,010	422,821	516,308	565,532	599,854
121,030	189,387	82,014	67,919	80,830	65,435
955,508	706,610	616,162	349,880	542,563	626,824
103,522,676	100,617,737	101,320,865	102,036,269	104,319,850	105,958,388
10,076,906	13,025,571	9,927,544	12,934,677	8,487,091	9,504,093
11,050,520	9,653,293	10,053,746	8,297,567	9,520,398	9,612,404
15,309,633	13,220,290	14,736,662	11,339,363	13,428,127	12,700,723
5,143,108	4,847,355	5,333,760	4,669,147	4,649,878	5,070,632
27,417,387	28,121,009	25,818,154	30,206,187	34,332,729	33,763,565
23,159,191	22,102,362	20,316,614	21,161,633	21,400,104	24,465,710
300,556	168,036	183,278	179,699	172,177	124,906
177,690	218,037	293,137	317,376	427,674	453,456
4,637	531	490	2,887	4,074	401
4,930,213	4,811,114	4,667,977	4,929,453	6,245,893	2,580,531
1,532,087	1,549,686	2,047,942	1,160,786	1,159,650	1,657,121
2,730,789	2,569,954	5,890,259	3,232,717	2,640,360	2,887,752
0	0	0	8,115,000	12,175,000	12,000,000
1,196,629	1,598,208	1,752,493	1,911,418	2,066,054	2,008,798
144,161	202,233	81,774	0	284,903	0
103,173,507	102,087,679	101,103,830	108,457,910	116,994,112	116,830,092
349,169	(1,469,942)	217,035	(6,421,641)	(12,674,262)	(10,871,704)
·					
14,874	65,414	94,125	99,664	44,158	211,895
0	0	0	0	0	502,387
0	230,000	0	49,777	224,607	102,068
0	0	0	0	0	489,891
0	0	3,085,000	0	9,906,180	0
6,330,000	9,355,000	0	0	0	0
0	0	0	0	(23,577)	0
0	0	0	0	0	87,637
327,420	269,545	0	0	0	0
(6,513,259)	(9,422,312)	0	0	0	0
265,000	195,000	210,000	3,277,000	8,115,000	12,175,000
0	0	0	2,158	36,735	0
2,549,780	3,285,062	2,070,727	4,442,778	4,198,625	3,209,008
(2,515,778)	(3,236,081)	(2,028,941)	(4,652,760)	(4,052,503)	(3,166,707)
458,037	741,628	3,430,911	3,218,617	18,449,225	13,611,179
\$807,206	(\$728,314)	\$3,647,946	(\$3,203,024)	\$5,774,963	\$2,739,475
4.08%	4.26%	7.96%	12.73%	15.46%	14.79%

Assessed Valuation and Estimated Actual Values of Taxable Property

Last Ten Years

	Real Property			Tangible Personal Property	
	Assessed	Value		Public	Utility
Tax Year	Residential/ Agricultural	Commercial Industrial/PU	Estimated Actual Value	Assessed Value	Estimated Actual Value
2019	\$1,543,487,610	\$335,310,410	\$4,409,964,600	\$337,427,920	\$383,440,818
2018	1,540,142,610	337,894,770	4,400,407,457	216,511,970	246,036,330
2017	1,555,493,470	345,890,830	4,444,267,057	150,443,400	170,958,409
2016	1,550,914,340	342,711,010	4,431,183,829	142,857,250	162,337,784
2015	1,547,101,040	333,702,310	4,420,288,686	128,381,160	145,887,682
2014	1,552,175,740	335,574,870	4,434,787,829	114,590,870	130,216,898
2013	1,495,518,760	337,649,080	4,272,910,743	105,491,480	119,876,682
2012	1,503,994,190	345,166,080	4,297,126,257	99,640,710	113,228,080
2011	1,520,841,400	357,749,770	4,345,261,143	94,711,670	107,626,898
2010	1,603,070,030	368,565,720	4,580,200,086	91,110,290	103,534,420

Real property is reappraised every six years with a State mandated update of the current market value in the third year following each reappraisal.

The assessed value of real property (including public utility real property) is 35 percent of estimated true value. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. Beginning in 2007, House Bill 66 switched telephone companies from being public utilities to general business taxpayers and began a four year phase out of the tangible personal property tax on local and inter-exchange telephone companies, at 5 percent for 2010. The last year telephone companies paid tangible personal property tax is 2010).

The tangible personal property values associated with each year are the values that, when multiplied by the applicable rates, generated the property tax revenue billed in that year. For real property, the amounts generated by multiplying the assessed values by the applicable rates would be reduced by the 10% and 2 1/2% rollback and homestead exemptions before being billed.

Source: Richland County Auditor

Tangible Personal Property General Business			Weighted Average Tax Rate		
Assessed Value	Estimated Actual Value			Ratio	(per \$1,000 of Assessed Value)
\$0	\$0	\$2,216,225,940	\$4,793,405,418	46.2%	\$11.31249
0	0	2,094,549,350	4,646,443,787	44.1	11.07472
0	0	2,051,827,700	4,615,225,466	44.5	10.44156
0	0	2,036,482,600	4,593,521,613	44.3	10.43085
0	0	2,009,184,510	4,566,176,368	44.0	10.36527
0	0	2,002,341,480	4,565,004,727	43.9	10.32594
0	0	1,938,659,320	4,392,787,425	44.1	9.71668
0	0	1,948,800,980	4,410,354,337	44.2	9.71470
0	0	1,973,302,840	4,452,888,041	44.3	9.62750
0	0	2,062,746,040	4,683,734,506	44.0	8.73361

	2019	2018	2017	2016
Unvoted Millage				
Operating	\$2.00000	\$2.00000	\$2.00000	\$2.00000
Voted Millage - by levy				
1983 Developmental Disabilities Current Expense				
Residential/Agricultural Real	1.77979	1.77530	1.75230	1.75918
Commercial/Industrial and Public Utility Real General Business and Public Utility Personal	3.50000 3.50000	3.50000 3.50000	3.43610 3.50000	3.43667 3.50000
Scheral Dusiness and Fublic Onity Fersonal	5.50000	5.50000	5.50000	5.50000
1995 Developmental Disabilities Current Expense				
Residential/Agricultural Real Commercial/Industrial and Public Utility Real	1.58557 2.50000	1.58157 2.50000	1.56108 2.49958	1.56721 2.50000
General Business and Public Utility Personal	2.50000	2.50000	2.49938	2.50000
2003 Dayspring County Home Current Expenses	0.0000	0.0000	0.05505	0.05455
Residential/Agricultural Real Commercial/Industrial and Public Utility Real	$0.38096 \\ 0.40000$	$0.38000 \\ 0.40000$	0.37507 0.39993	$0.37655 \\ 0.40000$
General Business and Public Utility Personal	0.40000	0.40000	0.39993	0.40000
2008 Senior Citizens	0.00551	0.00000	0.07020	0.05.110
Residential/Agricultural Real Commercial/Industrial and Public Utility Real	0.98551 1.00000	0.98303 1.00000	0.97029 0.99983	$0.97410 \\ 1.00000$
General Business and Public Utility Personal	1.00000	1.00000	1.00000	1.00000
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2011 Mental Health Current Expense	0.00551	0.00000	0.07000	0.05.110
Residential/Agricultural Real Commercial/Industrial and Public Utility Real	0.98551 1.00000	$0.98303 \\ 1.00000$	0.97029 0.99983	$0.97410 \\ 1.00000$
General Business and Public Utility Personal	1.00000	1.00000	1.00000	1.00000
2013 Dayspring County Home Current Expenses	0.20420	0 20221	0.29912	0.280/1
Residential/Agricultural Real Commercial/Industrial and Public Utility Real	0.39420 0.40000	0.39321 0.40000	0.38812 0.39993	0.38964 0.40000
General Business and Public Utility Personal	0.40000	0.40000	0.40000	0.40000
2014 Children's Services Current Expenses Residential/Agricultural Real	0.98551	0.98303	0.97029	0.97410
Commercial/Industrial and Public Utility Real	1.00000	1.00000	0.99983	1.00000
General Business and Public Utility Personal	1.00000	1.00000	1.00000	1.00000
2018 Senior Citizens Current Expenses Residential/Agricultural Real	0.50000	0.50000	0.00000	0.00000
Commercial/ Industrial and Public Utility Real	0.50000	0.50000	0.00000	0.00000
General Business and Public Utility Personal	0.50000	0.50000	0.00000	0.00000
2019 Children's Services Current Expenses				
Residential/Agricultural Real	1.00000	0.69452	0.68552	0.68821
Commercial/Industrial and Public Utility Real	1.00000	1.00000	0.99983	1.00000
General Business and Public Utility Personal	1.00000	1.00000	1.00000	1.00000
Total Voted Millage by type of Property				
Residential/Agricultural Real	\$8.59705	\$8.27368	\$7.67295	\$7.70310
Commercial/Industrial and Public Utility Real General Business and Public Utility Personal	11.30000 11.30000	11.30000 11.30000	10.73488 10.80000	10.73667 10.80000
General Business and Fublic Ounty Fersonal	11.50000	11.50000	10.80000	10.80000
Total Millage by type of Property				
Residential/Agricultural Real	\$10.59705	\$10.27368	\$9.67295	\$9.70310
Commercial/Industrial and Public Utility Real	13.30000 13.30000	13.30000 13.30000	12.73488 12.80000	12.73667 12.80000
General Business and Public Utility Personal	13.30000	13.30000	12.00000	12.00000
Total Weighted Average Tax Rate	\$11.31249	\$11.07472	\$10.44156	\$10.43085
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2015	2014	2013	2012	2011	2010
\$2.00000	\$2.00000	\$2.00000	\$2.00000	\$2.00000	\$2.00000
1.75406	1.74446	1.80595	1.79203	1.77209	1.68279
3.40051	3.36302	3.34951	3.28089	3.17114	3.02851
3.50000	3.50000	3.50000	3.50000	3.50000	3.50000
1.56265	1.55410	1.60888	1.59648	1.57872	1.49916
2.50000	2.50000	2.50000	2.50000	2.50000	2.50000
2.50000	2.50000	2.50000	2.50000	2.50000	2.50000
0.37545	0.37339	3.86556	0.38358	0.37931	0.36020
0.40000	0.40000	0.40000	0.40000	0.40000	0.40000
0.40000	0.40000	0.40000	0.40000	0.40000	0.40000
0.97127	0.96595	1.00000	1.00000	1.00000	1.00000
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
0.97127	0.96595	1.00000	1.00000	1.00000	0.00000
1.00000	1.00000	1.00000	1.00000	1.00000	0.00000
1.00000	1.00000	1.00000	1.00000	1.00000	0.00000
1100000	100000	100000	100000	100000	0.00000
0.38851	0.38638	0.40000	0.00000	0.00000	0.00000
0.40000	0.40000	0.40000	0.00000	0.00000	0.00000
0.40000	0.40000	0.40000	0.00000	0.00000	0.00000
0.97127	0.96595	0.51599	0.51201	0.50631	0.14424
1.00000	1.00000	0.95713	0.93752	0.90616	0.25962
1.00000	1.00000	1.00000	1.00000	1.00000	0.30000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.00000	0.00000	0.00000	0.00000	0.00000	0.00000
0.68620	0.68245	0.70651	0.70106	0.69326	0.65833
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
1.00000	1.00000	1.00000	1.00000	1.00000	1.00000
\$7.68066 10.70051	\$7.63862 10.66302	\$10.90287 10.60664	\$6.98515 10.11841	\$6.92968 9.97730	\$5.34471 8.18813
10.70031	10.80000	10.80000	10.11841	10.40000	8.18813
10.00000	10.00000	10.00000	10.10000	10.10000	3.70000
\$9.68066	\$9.63862	\$12.90287	\$8.98515	\$8.92968	\$7.34471
12.70051	12.66302	12.60664	12.11841	11.97730	10.18813
12.80000	12.80000	12.80000	12.40000	12.40000	10.70000
	\$10.32594	\$9.71668	\$9.71470	\$9.62750	\$8.73361

	2019	2018	2017	2016
Overlapping Rates by Taxing District Cities				
Crestline				
Residential/Agricultural Real	\$2.30000	\$2.30000	\$2.30000	\$2.30000
Commercial/Industrial and Public Utility Real	2.30000	2.30000	2.30000	2.30000
General Business and Public Utility Personal	2.30000	2.30000	2.30000	2.30000
Galion				
Residential/Agricultural Real	1.70000	1.70000	1.70000	1.70000
Commercial/Industrial and Public Utility Real	1.70000	1.70000	1.70000	1.70000
General Business and Public Utility Personal	1.70000	1.70000	1.70000	1.70000
Mansfield				
Residential/Agricultural Real	3.47000	3.47000	3.47000	3.47000
Commercial/Industrial and Public Utility Real	3.47000	3.47000	3.47000	3.47000
General Business and Public Utility Personal	3.47000	3.47000	3.47000	3.47000
Ontario				
Residential/Agricultural Real	2.20000	2.20000	2.20000	2.20000
Commercial/Industrial and Public Utility Real	2.20000	2.20000	2.20000	2.20000
General Business and Public Utility Personal	2.20000	2.20000	2.20000	2.20000
Shelby				
Residential/Agricultural Real	5.89299	5.88336	5.84452	5.93769
Commercial/Industrial and Public Utility Real	5.67534	5.92630	5.87844	5.97079
General Business and Public Utility Personal	6.00000	6.00000	6.00000	6.00000
Villages				
Bellville				
Residential/Agricultural Real	15.94836	15.96160	15.95872	12.95504
Commercial/Industrial and Public Utility Real	15.71445	15.77767	15.72573	13.10000
General Business and Public Utility Personal	16.10000	16.10000	16.10000	13.10000
Butler				
Residential/Agricultural Real	6.71127	6.70737	4.68651	4.79914
Commercial/Industrial and Public Utility Real	6.76082	6.76082	4.76082	4.78864
General Business and Public Utility Personal	6.80000	6.80000	4.80000	4.80000
Lexington				
Residential/Agricultural Real	7.95760	7.95041	7.93901	8.20000
Commercial/Industrial and Public Utility Real	7.94754	7.95794	7.89890	8.16481
General Business and Public Utility Personal	8.20000	8.20000	8.20000	8.20000
Lucas				
Residential/Agricultural Real	2.00000	2.00000	2.00000	2.00000
Commercial/Industrial and Public Utility Real	2.00000	2.00000	2.00000	2.00000
General Business and Public Utility Personal	2.00000	2.00000	2.00000	2.00000

2015	2014	2013	2012	2011	2010
\$2.30000	\$2.30000	\$3.50000	\$3.50000	\$3.50000	\$3.5000
2.30000	2.30000	3.50000	3.50000	3.50000	3.5000
2.30000	2.30000	3.50000	3.50000	3.50000	3.5000
1.70000	1.70000	1.70000	3.30000	3.30000	3.3000
1.70000	1.70000	1.70000	3.30000	3.30000	3.3000
1.70000	1.70000	1.70000	3.30000	3.30000	3.3000
3.47000	3.47000	3.47000	3.47000	3.47000	3.4700
3.47000	3.47000	3.47000	3.47000	3.47000	3.4700
3.47000	3.47000	3.47000	3.47000	3.47000	3.4700
2.20000	2.20000	2.20000	2.20000	2.20000	2.2000
2.20000	2.20000	2.20000	2.20000	2.20000	2.2000
2.20000	2.20000	2.20000	2.20000	2.20000	2.2000
5.93428	5.92950	5.87197	5.85083	5.81244	5.6165
6.00000	6.00000	6.00000	6.00000	6.00000	6.0000
6.00000	6.00000	6.00000	6.00000	6.00000	6.0000
11.25220	11.23565	11.26146	11.24310	10.13553	9.8469
13.03844	13.04223	13.10000	13.10000	12.63188	11.9976
13.10000	13.10000	13.10000	13.10000	13.10000	13.1000
4.80000	4.80000	4.80000	4.80000	4.80000	4.8000
4.78864	4.78864	4.80000	4.80000	4.80000	4.8000
4.80000	4.80000	4.80000	4.80000	4.80000	4.8000
8.20000	8.20000	8.18724	8.17959	8.16592	8.0343
8.20000	8.20000	8.20000	8.20000	8.15904	8.0827
8.20000	8.20000	8.20000	8.20000	8.20000	8.2000
2.00000	2.00000	2.00000	2.00000	2.00000	2.0000
2.00000	2.00000	2.00000	2.00000	2.00000	2.0000
2.00000	2.00000	2.00000	2.00000	2.00000	2.0000
					(continue

	2019	2018	2017	2016
Plymouth				
Residential/Agricultural Real	\$13.26345	\$13.21741	\$13.48505	\$13.57092
Commercial/Industrial and Public Utility Real	19.50000	19.06194	18.94285	19.14711
General Business and Public Utility Personal	19.50000	19.50000	19.50000	19.50000
Shiloh				
Residential/Agricultural Real	5.67635	5.65118	5.64132	5.59715
Commercial/Industrial and Public Utility Real	9.07746	9.07746	7.49453	9.15416
General Business and Public Utility Personal	11.50000	11.50000	11.50000	11.50000
Townships				
Bloominggrove				
Residential/Agricultural Real	2.80000	2.80000	2.80000	2.80000
Commercial/Industrial and Public Utility Real	2.80000	2.80000	2.80000	2.80000
General Business and Public Utility Personal	2.80000	2.80000	2.80000	2.80000
Butler				
Residential/Agricultural Real	3.00000	3.00000	3.00000	3.00000
Commercial/Industrial and Public Utility Real	3.00000	3.00000	3.00000	3.00000
General Business and Public Utility Personal	3.00000	3.00000	3.00000	3.00000
Cass				
Residential/Agricultural Real	2.40492	2.40463	2.40362	2.34722
Commercial/Industrial and Public Utility Real	2.97919	2.97919	2.87670	2.99429
General Business and Public Utility Personal	3.00000	3.00000	3.00000	3.00000
Franklin				
Residential/Agricultural Real	4.97265	4.97253	4.95700	4.82556
Commercial/Industrial and Public Utility Real	5.26699	5.26699	5.26699	5.30000
General Business and Public Utility Personal	5.30000	5.30000	5.30000	5.30000
Jackson				
Residential/Agricultural Real	4.20660	3.70579	3.69372	3.63725
Commercial/Industrial and Public Utility Real	4.20582	3.70582	3.64207	3.72502
General Business and Public Utility Personal	5.60000	5.10000	5.10000	5.10000
Jefferson				
Residential/Agricultural Real	10.48107	10.47862	9.38036	9.27690
Commercial/Industrial and Public Utility Real	11.13837	11.19394	10.32308	10.39805
General Business and Public Utility Personal	11.70000	11.70000	11.70000	11.70000
Madison				
Residential/Agricultural Real	14.29975	14.14309	13.89217	14.80310
Commercial/Industrial and Public Utility Real	15.25000	15.25000	15.25000	15.25000
General Business and Public Utility Personal	15.25000	15.25000	15.25000	15.25000
Mansfield				
Residential/Agricultural Real	0.13000	0.13000	0.13000	0.13000
Commercial/Industrial and Public Utility Real	0.13000	0.13000	0.13000	0.13000
General Business and Public Utility Personal	0.13000	0.13000	0.13000	0.13000

2015	2014	2013	2012	2011	2010
\$13.54866	\$13.37386	\$13.22147	\$13.11529	\$12.47609	\$12.0922
19.24748	18.89170	19.50000	19.07112	17.55163	17.6340
19.50000	19.50000	19.50000	19.50000	19.50000	19.5000
19100000	17100000	17100000	17100000	17100000	1910000
5.58615	5.53217	5.60512	5.58136	5.52700	5.5231
6.78398	6.78368	6.82593	6.82593	5.82593	6.7738
11.50000	11.50000	11.50000	11.50000	11.50000	11.5000
2.80000	2.80000	2.80000	2.80000	2.80000	2.8000
2.80000	2.80000	2.80000	2.80000	2.80000	2.8000
2.80000	2.80000	2.80000	2.80000	2.80000	2.8000
2.00000	2.00000	2.00000	2.00000	2.00000	2.0000
3.00000	3.00000	3.00000	3.00000	3.00000	3.5548
3.00000	3.00000	3.00000	3.00000	3.00000	3.6409
3.00000	3.00000	3.00000	3.00000	3.00000	5.0000
3.21739	3.21448	3.73422	3.73279	3.72075	4.0456
4.76765	4.76765	4.77166	4.77166	4.77166	4.6510
5.00000	5.00000	5.00000	5.00000	5.00000	5.0000
4.82243	4.81266	5.18417	5.17638	6.56715	6.7061
5.30000	5.30000	5.30000	5.30000	7.80000	7.1392
5.30000	5.30000	5.30000	5.30000	7.80000	7.8000
3.63596	3.63293	3.77350	3.76903	3.76070	3.7599
3.69349	3.69349	3.69398	3.69398	3.68707	3.6495
5.10000	5.10000	5.10000	5.10000	5.10000	5.1000
9.27519	9.27203	9.75288	9.73440	9.71699	9.6255
10.34618	10.34665	10.46069	10.46069	10.46069	10.2079
11.70000	11.70000	11.70000	11.70000	11.70000	11.7000
13.01489	12.98043	12.86470	12.80278	10.74620	10.2845
13.50000	13.50000	13.50000	13.50000	11.50000	11.3702
13.50000	13.50000	13.50000	13.50000	11.50000	11.5000
0.13000	0.13000	0.13000	0.13000	0.13000	0.1300
0.13000	0.13000	0.13000	0.13000	0.13000	0.1300
0.13000	0.13000	0.13000	0.13000	0.13000	0.1300
					(continue

	2019	2018	2017	2016
Mifflin				
Residential/Agricultural Real	\$15.09826	\$15.06846	\$14.94215	\$15.18882
Commercial/Industrial and Public Utility Real	15.65000	15.64489	15.55170	15.65000
General Business and Public Utility Personal	15.65000	15.65000	15.65000	15.65000
N.				
Monroe Residential/Agricultural Real	6.55477	6.76006	6.73918	6.50876
Commercial/Industrial and Public Utility Real	7.62001	7.41165	7.41165	7.37435
General Business and Public Utility Personal	9.40000	9.40000	9.40000	9.40000
Perry				
Residential/Agricultural Real	5.86085	5.86074	5.85682	5.63446
Commercial/Industrial and Public Utility Real	6.08166	6.08166	6.08166	7.03387
General Business and Public Utility Personal	7.50000	7.50000	7.50000	7.50000
Plymouth Residential/Agricultural Real	5.43352	5.43393	5.24077	5.19321
Commercial/Industrial and Public Utility Real	5.38739	5.38739	5.25241	5.40158
General Business and Public Utility Personal	6.60000	6.60000	6.60000	6.60000
Sandusky				
Residential/Agricultural Real	6.52412	6.52154	6.51332	4.87039
Commercial/Industrial and Public Utility Real	6.70942	6.70366	6.70366	5.29728
General Business and Public Utility Personal	6.80000	6.80000	6.80000	5.30000
Sharon				
Residential/Agricultural Real	3.70209	3.70086	3.69802	3.56536
Commercial/Industrial and Public Utility Real	4.07196	4.13440	4.13440	4.19779
General Business and Public Utility Personal	4.20000	4.20000	4.20000	4.20000
Springfield				
Residential/Agricultural Real	9.85998	9.05642	9.00491	9.10676
Commercial/Industrial and Public Utility Real	10.10000	9.30000	9.22553	9.30000
General Business and Public Utility Personal	10.10000	9.30000	9.30000	9.30000
Troy				
Residential/Agricultural Real	6.71212	6.70681	6.69477	6.74191
Commercial/Industrial and Public Utility Real	7.35229	7.34605	7.25937	7.36145
General Business and Public Utility Personal	7.50000	7.50000	7.50000	7.50000
Washington				
Residential/Agricultural Real	7.19611	7.18834	6.33912	7.47835
Commercial/Industrial and Public Utility Real	7.39222	7.28903	6.56995	7.50000
General Business and Public Utility Personal	7.50000	7.50000	7.50000	7.50000

2015	2014	2013	2012	2011	2010
\$15.16480	\$15.11997	\$13.27191	\$13.18122	\$13.11045	\$12.6051
15.65000	15.65000	13.90000	13.90000	13.90000	13.9000
15.65000	15.65000	13.90000	13.90000	13.90000	13.9000
6.50851	6.50212	6.98413	6.97240	6.94385	6.9219
7.37435	7.31458	7.58944	7.48385	7.47521	7.6708
9.40000	9.40000	9.40000	9.40000	9.40000	9.4000
9.40000	9.40000	9.40000	9.40000	9.40000	9.4000
5.63427	5.62868	6.09599	6.09256	6.07986	6.0918
7.03387	7.03387	7.26978	7.26978	7.26978	7.1883
7.50000	7.50000	7.50000	7.50000	7.50000	7.5000
3.83388	3.83343	4.15800	4.15671	4.14434	4.2897
4.56865	4.56865	4.60416	4.60416	4.60416	4.5547
6.60000	6.60000	6.60000	6.60000	6.60000	6.6000
4.87169	4.86793	5.21729	5.30522	5.18778	5.2511
5.29601	5.29601	5.29956	5.30000	5.29347	5.3000
5.30000	5.30000	5.30000	5.30000	5.30000	5.3000
3.56562	3.56562	3.99137	3.98747	3.97597	2.2000
4.19779	4.19779	4.20000	4.20000	4.20000	2.2000
4.20000	4.20000	4.20000	4.20000	4.20000	2.2000
9.10291	9.09854	7.08780	7.07373	6.73123	6.5111
9.30000	9.27906	7.30000	7.30000	7.30000	7.3000
9.30000	9.30000	7.30000	7.30000	7.30000	7.3000
6.73953	4.73271	4,74944	4.74121	4,72928	4.6347
	4.73271 5.40599	4.74944 5.40563	4.74121 5.40303	4.72928	4.6347
7.04599 7.50000	5.40599 5.50000	5.40563 5.50000	5.40303 5.50000	5.40112	5.3491 5.5000
7.50000	3.30000	3.30000	5.50000	3.30000	5.5000
5.47670	5.47065	5.50000	5.50000	5.50000	5.5000
5.50000	5.50000	5.50000	5.50000	5.50000	5.4996
5.50000	5.50000	5.50000	5.50000	5.50000	5.5000
					(continue

	2019	2018	2017	2016
Weller				
Residential/Agricultural Real	\$5.20832	\$5.20898	\$5.20019	\$5.02897
Commercial/Industrial and Public Utility Real	5.39339	5.39339	5.34294	5.39978
General Business and Public Utility Personal	6.00000	6.00000	6.00000	6.00000
Worthington				
Residential/Agricultural Real	8.23427	8.22658	8.18204	7.91485
Commercial/Industrial and Public Utility Real	9.56685	9.50145	9.50145	9.38876
General Business and Public Utility Personal	10.10000	10.10000	10.10000	10.10000
Special Districts				
Cass, Bloominggrove & Shiloh Fire District				
Residential/Agricultural Real	2.15354	2.15272	2.14605	1.83793
Commercial/Industrial and Public Utility Real	4.92305	4.92305	4.62451	5.00000
General Business and Public Utility Personal	5.00000	5.00000	5.00000	5.00000
Health Levy				
Residential/Agricultural Real	1.35865	1.35527	1.33761	1.34076
Commercial/Industrial and Public Utility Real	1.40000	1.40000	1.40000	1.40000
General Business and Public Utility Personal	1.40000	1.40000	1.40000	1.40000
Ashland Public Library				
Residential/Agricultural Real	0.93863	0.93846	0.93824	1.00000
Commercial/Industrial and Public Utility Real	0.94277	0.96279	0.95956	0.98428
General Business and Public Utility Personal	1.00000	1.00000	1.00000	1.00000
Mansfield/Richland County Public Library				
Residential/Agricultural Real	3.80032	3.79038	3.73917	3.76966
Commercial/Industrial and Public Utility Real	3.90000	3.90000	3.90000	3.90000
General Business and Public Utility Personal	3.90000	3.90000	3.90000	3.90000
Joint Vocational Schools				
Ashland County West Holmes				
Residential/Agricultural Real	2.28975	2.29642	2.29666	2.30165
Commercial/Industrial and Public Utility Real	2.83213	2.90186	2.88978	2.92624
General Business and Public Utility Personal	4.10000	4.10000	4.10000	4.10000
EHOVE				
Residential/Agricultural Real	3.12575	3.12858	3.27557	2.77033
Commercial/Industrial and Public Utility Real	3.20253	3.21730	3.25495	2.75038
General Business and Public Utility Personal	4.45000	4.45000	4.45000	3.95000
Knox County Career Center				
Residential/Agricultural Real	2.12992	2.13221	2.13069	2.18220
Commercial/Industrial and Public Utility Real	4.55310	4.50013	4.34669	4.33132
General Business and Public Utility Personal	6.40000	6.40000	6.40000	6.40000

2015	2014	2013	2012	2011	2010
\$5.02364	\$5.02072	\$5.29807	\$5.29357	\$5.28300	\$5.32058
5.58767	5.58767	6.00000	6.00000	5.92276	5.99750
6.00000	6.00000	6.00000	6.00000	6.00000	6.0000
7.90554	7.90430	8.51168	8.49840	8.48324	8.4615
9.38876	9.28640	9.52783	9.52783	9.51351	9.1993
10.10000	10.10000	10.10000	10.10000	10.10000	10.1000
1.83755	1.83437	2.47677	2.27487	2.46314	1.7748
4.62212	4.62209	4.50061	4.43241	4.43241	3.3207
5.00000	5.00000	5.00000	5.00000	5.00000	4.0000
1.33695	1.32962	1.38256	1.37884	1.37361	1.3504
1.40000	1.40000	1.40000	1.40000	1.40000	1.4000
1.40000	1.40000	1.40000	1.40000	1.40000	1.4000
1.00000	1.00000	1.00000	1.00000	1.00000	1.0000
1.00000	1.00000	1.00000	1.00000	1.00000	0.9938
1.00000	1.00000	1.00000	1.00000	1.00000	1.0000
3.75821	3.73650	3.84414	1.92861	1.90698	1.8036
3.90000 3.90000	3.90000 3.90000	3.90000 3.90000	2.00000 2.00000	2.00000 2.00000	2.0000 2.0000
2.30761	2.30782	2.34604	2.40709	2.39950	2.3160
2.97366 4.10000	2.96277 4.10000	2.90979 4.10000	2.88732 4.10000	2.87750 4.10000	2.7641 4.1000
4.10000	4.10000	4.10000	4.10000	4.10000	4.1000
2.77191	2.92048	2.70312	2.70419	2.63525	2.0038
2.75978	2.92527	2.57658	2.52801	2.49387	2.0307
3.95000	3.95000	3.95000	3.95000	3.95000	3.9500
2.18254	2.18167	2.39137	2.38962	2.38807	2.3485
4.29726	4.27490	4.25476	4.23422	4.22301	4.1552
6.40000	6.40000	6.40000	6.40000	6.40000	6.4000
					(continue

	2019	2018	2017	2016
Pioneer Career and Technology Center				
Residential/Agricultural Real	\$2.75775	\$2.75074	\$2.73497	\$2.69966
Commercial/Industrial and Public Utility Real	3.36791	3.34456	3.38910	3.41873
General Business and Public Utility Personal	3.70000	3.70000	3.70000	3.70000
Schools				
Ashland City				
Residential/Agricultural Real	35.65056	36.09516	36.28835	38.36305
Commercial/Industrial and Public Utility Real	42.53004	43.74691	43.82311	44.92055
General Business and Public Utility Personal	65.15000	65.60000	65.80000	65.95000
Buckeye Central Local				
Residential/Agricultural Real	22.26460	25.47073	24.96575	24.92217
Commercial/Industrial and Public Utility Real	24.29444	25.44900	28.77280	28.24268
General Business and Public Utility Personal	45.50000	48.70000	49.50000	50.10000
Clear Fork Local				
Residential/Agricultural Real	25.72268	25.71538	25.63847	25.27993
Commercial/Industrial and Public Utility Real	31.46408	31.48147	30.97011	30.96388
General Business and Public Utility Personal	49.05000	49.05000	49.05000	49.05000
Crestline Exempted Village				
Residential/Agricultural Real	43.65400	43.34931	43.12171	42.23553
Commercial/Industrial and Public Utility Real	61.17549	60.36293	61.62867	60.93677
General Business and Public Utility Personal	75.10000	74.85000	74.60000	74.05000
Crestview Local				
Residential/Agricultural Real	24.22872	25.21697	25.15832	23.28155
Commercial/Industrial and Public Utility Real	24.83094	26.10122	25.73467	25.90003
General Business and Public Utility Personal	45.40000	46.40000	46.40000	46.40000
Galion City				
Residential/Agricultural Real	34.47783	34.41924	36.81149	36.61687
Commercial/Industrial and Public Utility Real	46.22465	45.75768	49.66991	49.60094
General Business and Public Utility Personal	59.83000	59.83000	60.28000	60.28000
Lexington Local				
Residential/Agricultural Real	46.69642	37.95501	38.06436	39.22596
Commercial/Industrial and Public Utility Real	47.94909	39.12079	39.27716	40.85279
General Business and Public Utility Personal	55.30000	46.60000	46.80000	47.40000
Loudonville-Perrysville Exempted Village				
Residential/Agricultural Real	29.97469	30.53048	30.92313	30.39385
Commercial/Industrial and Public Utility Real	32.35726	33.29462	33.70835	33.00517
General Business and Public Utility Personal	39.30000	39.85000	40.27000	39.69000

2015	2014	2013	2012	2011	2010
\$2.69813	\$2.83000	\$2.07710	\$2.07625	\$2.03188	\$2.004
3.40594	3.39000	2.59396	2.54530	2.39945	2.307
3.70000	3.70000	3.70000	3.70000	3.70000	3.700
29 45072	28 (2550	20 75245	37.82274	34.09001	21 704
38.45072 45.62303	38.63550 45.65630	38.75345 45.51526	37.82274 44.24809	40.48811	31.794 38.525
45.02505 66.05000	66.25000	45.51520 66.85000	65.95000	62.25000	62.250
00.05000	00.23000	00.85000	03.93000	02.23000	02.230
25.32192	25.89191	25.94065	26.44076	28.05751	28.076
28.67671	29.13269	29.28814	29.78814	30.17854	30.337
50.50000	51.00000	51.00000	51.50000	53.10000	53.100
25.26354	25.24712	25.77269	25.70730	25.65091	25.897
30.76494	30.72414	31.02082	31.02082	30.57301	28.460
49.05000	49.05000	49.05000	49.05000	49.05000	48.750
41.36309	42.82754	43.44592	45.05200	40.48848	40.251
59.89935	60.54361	59.52132	60.71982	55.46845	55.344
73.20000	73.90000	73.90000	75.65000	72.80000	72.770
25.26033	25.22290	25.74206	25.71200	25.67695	25.854
28.29350	28.29350	28.33648	28.06115	27.35390	26.972
48.40000	48.40000	48.40000	48.40000	48.40000	48.400
36.52856	37.03403	37.20330	37.10935	33.78927	33.799
49.21254	49.07431	48.62385	47.79646	42.49344	42.339
60.28000	60.28000	60.28000	60.28000	59.33000	59.330
39.20591	39.15401	39.28086	39.18827	38.84507	29.522
40.84505	40.38107	40.34091	40.26265	39.45004	31.186
47.40000	47.40000	47.50000	47.50000	47.30000	39.100
30.62595	30.47853	30.42296	31.29028	31.26865	30.347
32.93022	32.74526	31.52982	32.11921	31.98814	31.042
39.81000	39.81000	39.21000	40.42000	40.46000	40.230
					(continu

Property Tax Rates - Direct and Overlapping Governments (continued) (Per \$1,000 Assessed Value)

Last Ten Years

	2019	2018	2017	2016
T T 1				
Lucas Local	¢22.24102	¢24 42416	\$25 CO 171	¢25 12076
Residential/Agricultural Real	\$32.24193	\$34.42416 34.22288	\$35.60474	\$35.13276
Commercial/Industrial and Public Utility Real General Business and Public Utility Personal	32.02298 43.40000	34.22288 45.60000	35.52288 46.90000	36.46111 47.10000
General Business and Fublic Onnty Fersonal	43.40000	43.00000	40.90000	47.10000
Madison Local				
Residential/Agricultural Real	36.13499	36.06726	35.69223	36.94623
Commercial/Industrial and Public Utility Real	57.50369	57.70329	57.09045	55.71808
General Business and Public Utility Personal	66.40000	66.40000	66.40000	66.40000
·····, ·····				
Mansfield City				
Residential/Agricultural Real	51.65751	51.16857	49.99252	52.03929
Commercial/Industrial and Public Utility Real	63.52520	63.13245	62.26286	63.57424
General Business and Public Utility Personal	73.85000	73.55000	73.25000	74.25000
Northmor Local				
Residential/Agricultural Real	26.05910	26.04106	25.95130	26.70419
Commercial/Industrial and Public Utility Real	29.17463	28.94558	29.06897	29.14803
General Business and Public Utility Personal	33.24000	33.24000	33.24000	34.24000
Ontario Local	15 051 65	20 11225	20.20744	20.462.60
Residential/Agricultural Real	45.35165	38.44236	38.20764	38.46269
Commercial/Industrial and Public Utility Real	52.63680	44.81083	43.73547	43.99115
General Business and Public Utility Personal	58.00000	51.10000	51.00000	51.00000
Plymouth Local				
Residential/Agricultural Real	28.12484	28.30887	28.18145	26.19592
Commercial/Industrial and Public Utility Real	31.16037	30.34284	29.62984	30.08530
General Business and Public Utility Personal	32.20000	32.40000	32.30000	32.10000
General Business and I ublic Othicy Tersonal	52.20000	32.40000	52.50000	52.10000
Shelby City				
Residential/Agricultural Real	31.25595	31.22282	31,45323	31.03215
Commercial/Industrial and Public Utility Real	41.35879	43.26287	43.14536	44.04816
General Business and Public Utility Personal	55.20000	55.20000	55.60000	55.50000
South Central Local				
Residential/Agricultural Real	21.63652	21.62905	21.14812	20.81640
Commercial/Industrial and Public Utility Real	23.18509	22.51151	22.54057	22.49619
General Business and Public Utility Personal	35.50000	35.50000	35.50000	35.50000

Note: The rates presented for a particular calendar year are the rates that, when applied to the assessed values presented in the Assessed Value Table, generated the property tax revenue billed in that year.

The County's basic property tax rate may be increased only by a majority vote of the County's residents.

Real property tax rates are reduced so that inflationary increases in value do not generate additional taxes.

Overlapping rates are those of local and county governments that apply to property owners within the County.

2015	2014	2013	2012	2011	2010
\$35.12410	\$35.40000	\$37.61649	\$37.55698	\$37.43283	\$37.25758
36.46111	36.39942	38.18127	37.60037	37.55288	37.59805
47.10000	47.40000	49.20000	49.20000	49.20000	49.20000
25.02807	25 70410	25 24266	24.07240	20.21926	29 19709
35.92896	35.79419	35.34366 54.52257	34.97349	30.21836 48.10279	28.18798
54.77661 65.50000	54.73331 65.50000	54.52257 65.50000	53.61323 65.40000	48.10279 60.90000	46.59281 60.90000
00100000	00100000	00100000	00110000	000000	0000000
48.85798	48.05156	46.76620	35.91788	46.78488	43.59247
60.25680	59.39906	58.92282	47.77192	58.49240	56.76699
71.25000	70.85000	70.45000	59.95000	71.35000	69.95000
26.69227	26.68161	26.80447	26.77886	26.77502	25.08972
28.35085	27.72502	27.62445	27.64092	27.63166	26.95245
34.24000	34.24000	34.24000	34.24000	34.24000	32.24000
a a 1a 61a		00.44044	00.04100		
38.42648	38.50503	38.46311	38.36432	37.90731	35.81087
43.62093 51.00000	43.57544 51.10000	43.64640 51.10000	43.43238 51.10000	42.20588 50.80000	40.49373 50.10000
51.00000	51.10000	51.10000	51.10000	50.80000	50.10000
26.18746	26.88969	27.30556	27.25701	26.95063	26.98723
28.91403	29.33392	30.06051	29.64774	28.46383	28.51015
32.10000	32.80000	32.80000	32.80000	32.80000	32.80000
30.99179	30.93043	32.15916	31.96342	31.78150	30.54287
44.10643	43.98996	43.93873	43.69753	43.52458	40.04374
55.50000	55.50000	55.80000	55.70000	55.70000	54.90000
21.71659	22.27313	22.27707	22.27739	22.34811	22.35805
23.39116	23.81300	23.24446	23.22578	22.34811	22.33803
36.40000	36.90000	36.90000	36.90000	36.95000	36.95000
20.10000	50.70000	50.70000	50.70000	50.75000	50.75000

Property Tax Levies and Collections Real and Public Utility Taxes Last Ten Years

Collection Year	Current Tax Levy (2)*	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections (4)#	Total Tax Collections
2019	\$22,417,525	\$19,999,649	89.21 %	\$923,392	\$20,923,041
2018	20,241,568	17,738,926	87.64	945,234	18,684,160
2017	20,127,705	17,861,733	88.74	879,094	18,740,827
2016	20,166,282	17,589,112	87.22	971,766	18,560,878
2015	21,010,472	16,555,037	78.79	907,237	17,462,274
2014	19,278,455	16,410,988	85.13	390,877	16,801,865
2013	18,977,164	16,956,593	89.35	1,042,001	17,998,594
2012	18,887,113	16,139,481	85.45	779,393	16,918,874
2011	17,963,148	14,596,036	81.26	793,275	15,389,311
2010	18,903,538	15,081,082	79.78	903,473	15,984,555

(1) This amount cannot be calculated based on the information in this statistical table because of retroactive additions and deletions which are brought on in one lump sum.

(2) Does not include adders and remitters done during the year.

(3) Current delinquent

(4) Penalties and interest are included, since by Ohio law they become part of the tax obligation as assessment occurs.

Note: The County is aware of the requirement to report delinquent tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

* - Includes Homestead and Rollback

- Includes interest

Percent of Current Total Tax Collections to Current Tax Levy	Accumulated Outstanding Delinquent Taxes (1)(3)#	Percent of Outstanding Delinquent Taxes to Current Tax Levy
93.33 %	\$956,373	4.27 %
92.31	1,181,579	5.84
93.11	1,181,881	5.87
92.04	552,212	2.74
83.11	851,858	4.05
87.15	889,407	4.61
94.84	869,040	4.58
89.58	926,323	4.90
85.67	870,093	4.84
84.56	934,240	4.94

Property Tax Levies and Collections Tangible Personal Property Taxes Last Ten Years

Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collections to Current Tax Levy	Delinquent Tax Collections
2019	\$0	\$0	0.00 %	\$0
2018	0	0	0.00	0
2017	0	0	0.00	0
2016	0	0	0.00	0
2015	0	0	0.00	0
2014	0	0	0.00	0
2013	0	0	0.00	0
2012	0	0	0.00	248
2011	72,600	0	0.00	5,013
2010	203,748	198,065	97.21	11,483

(1) Penalties and interest are included, since by Ohio law they become part of the tax obligation as assessment occurs.

Note: The County is aware of the requirement to report delinquent tax collections by tax year. Outstanding delinquencies are tracked in total by the date the parcel is first certified delinquent. Penalties and interest are applied to the total outstanding delinquent balance. The presentation will be updated as new information becomes available.

Total Tax Collections (1)	Percent of Current Total Tax Collections to Current Tax Levy	Accumulated Outstanding Delinquent Taxes	Percent of Outstanding Delinquent Taxes to Current Tax Levy
\$0	0.00 %	\$103,648	0.00 %
0	0.00	103,648	0.00
0	0.00	103,648	0.00
0	0.00	103,648	0.00
0	0.00	103,648	0.00
0	0.00	103,648	0.00
0	0.00	103,648	0.00
248	0.00	103,648	0.00
5,013	6.90	102,981	141.85
209,548	102.85	612,681	300.71

Principal Real Property Taxpayers 2019 and 2010

	2019		
Taxpayer	Real Property Assessed Valuation	Percentage of Real Property Assessed Valuation	
Kurt Stimens Properties	\$8,311,430	0.44%	
Wal-Mart, Incorporated	4,728,440	0.25	
Newman Technology, Incorporated	4,084,550	0.22	
The Gorman Rupp Corporation	3,969,580	0.21	
Next Generation Films Incorporated	3,942,640	0.21	
Gumberg Associates	3,835,960	0.20	
ArcelorMittal (Dofasco Shelby, Incorporated)	3,821,850	0.20	
Central Ohio Associates, LTD	3,697,010	0.20	
Larry Merwine Properties	3,109,330	0.17	
Cwood Asset Ownership LLC	2,882,100	0.15	
Total	\$42,382,890	2.26%	
Total Real Property Assessed Valuation	\$1,878,798,020		

2010

Taxpayer	Real Property Assessed Valuation	Percentage of Real Property Assessed Valuation
Dofasco Shelby Incorporated	\$8,818,410	0.45%
Centro Richland LLC	7,298,290	0.37
Wal-Mart Incorporated	6,063,730	0.31
Plymouth Board of Education	5,716,950	0.29
Newman Technology Incorporated	5,354,610	0.27
General Motors	5,250,010	0.26
Gumberg Associates	4,410,360	0.22
Central Ohio Associates LTD	3,105,600	0.16
Pittsburgh Glass Works LLC	2,917,070	0.15
SSI Mansfield	2,818,420	0.14
Total	\$51,328,520	2.62%
Total Real Property Assessed Valuation	\$1,971,635,750	

Richland County, Ohio Principal Public Utility Property Taxpayers 2019 and 2010

	2019		
Taxpayer	Public Utility Property Assessed Valuation	Percentage of Public Utility Property Assessed Valuation	
Rover Pipeline LLC	\$117,915,550	34.95%	
Columbia Gas Transmission	98,277,180	29.13	
Ohio Edison	37,471,870	11.11	
American Transmission Systems	27,371,090	8.11	
Ohio Power Company	22,172,040	6.57	
AEP Ohio Transmission Company	10,162,420	3.01	
Columbia Gas of Ohio	9,103,770	2.70	
Aqua Ohio Water Company	3,691,860	1.09	
Marathon Pipeline LLC	1,938,200	0.57	
Licking Rural Electric	972,830	0.29	
Total	\$329,076,810	97.53%	
Total Public Utility Property Assessed Valuation	\$337,427,920		

	2010		
Taxpayer	Public Utility Property Assessed Valuation	Percentage of Public Utility Property Assessed Valuation	
Columbia Gas Transmission	\$32,900,100	36.11%	
Ohio Edison	28,447,150	31.22	
Ohio Power	10,555,200	11.59	
American Transmission Systems	6,856,760	7.53	
Columbia Gas of Ohio	6,573,280	7.21	
Ohio-American Water	2,492,120	2.74	
Firelands Electric	1,106,660	1.21	
Licking Rural Electric	879,750	0.97	
Consolidated Electric Cooperation	567,280	0.62	
Norfolk Southern Railroad	500,820	0.55	
Total	\$90,879,120	99.75%	
Total Public Utility Property Assessed Valuation	\$91,110,290		

Computation of Direct and Overlapping Governmental Activities Debt December 31, 2019

Political Subdivision	Governmental Activities Debt Outstanding	Percentage Applicable To County (1)	Amount Applicable To County
Direct - Richland County			
General Obligation Bonds	\$21,528,561	100.00%	\$21,528,561
Special Assessment Bonds	65,000	100.00	65,000
Notes Payable	1,081,765	100.00	1,081,765
OPWC Loans	561,514	100.00	561,514
Capital Leases	1,753,632	100.00	1,753,632
Total Direct - Richland County	24,990,472	100.00	24,990,472
Overlapping (2)			
Cities Wholly Within the County	28,543,886	100.00	28,543,886
Villages Wholly Within the County	400,291	100.00	400,291
Schools Wholly Within the County	50,699,870	100.00	50,699,870
City of Galion	3,010,390	0.08	2,408
Village of Plymouth	118,000	44.02	51,944
Ashland City School District	26,124,941	0.03	7,837
Buckeye Central Local School District	6,565,000	0.31	20,352
Clear fork Local School District	9,885,000	90.60	8,955,810
Crestline Exempted Village School District	9,913,151	19.79	1,961,813
Crestview Local School District	1,065,000	77.27	822,926
Galion City School District	11,320,000	3.69	417,708
Lexington Local School District	55,950,000	93.79	52,475,505
Lucas Local School District	259,000	91.48	236,933
Northmor Local School District	10,730,000	3.10	332,630
Plymouth-Shiloh Local School District	500,000	82.23	411,150
EHOVE Career Center	1,120,000	0.08	896
Total Overlapping	216,204,529		145,341,958
Totals	\$241,195,001		\$170,332,430

(1) Percentages were determined by dividing the assessed valuation of the political subdivisions located within the boundaries of the County by the total assessed valuation of the political subdivisions.

(2) Debt outstanding for School Districts is shown as of June 30, 2019.

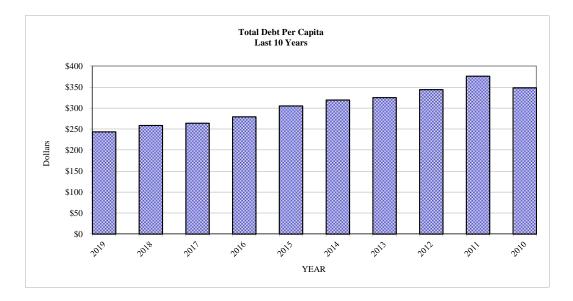
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Ratio of Outstanding Debt to Total Personal Income and Debt Per Capita Last Ten Years

	Governmental Activities					
Year	General Obligation Bonds	Special Assessment Bonds	Notes Payable	OPWC Loans	Capital Leases	OWDA Loan
2019	\$21,528,561	\$65,000	\$1,081,765	\$561,514	\$1,753,632	\$0
2018	22,823,288	125,000	1,195,000	482,207	1,802,787	41,514
2017	24,215,564	180,000	0	552,463	1,850,492	80,687
2016	25,845,922	230,000	0	647,700	1,657,238	117,651
2015	27,287,488	275,000	265,000	767,927	1,658,174	152,530
2014	28,076,582	1,095,000	195,000	888,154	1,659,017	185,442
2013	27,798,240	1,870,000	210,000	766,881	1,659,776	216,498
2012	26,110,848	2,610,000	3,278,157	859,381	1,805,100	245,802
2011	28,127,391	3,305,000	8,116,237	880,531	2,019,170	273,454
2010	19,720,459	3,960,000	12,178,548	721,504	2,225,211	299,547

(1) Personal Income and population are located on S46.

Governmental Activities	Business-Type Activity					
Computerization Loan	General Obligation Bonds	OPWC Loans	Notes Payable	Total Debt	Percentage of Personal Income (1)	Per Capita (1)
\$0	\$4,136,499	\$368,448	\$0	\$29,495,419	0.99 %	\$243
0	4,329,917	392,988	0	31,192,701	1.05	259
0	4,522,539	422,445	0	31,824,190	1.17	264
0	4,704,180	454,338	0	33,657,029	1.39	279
0	2,748,722	478,878	3,432,000	37,065,719	1.39	305
0	2,810,694	503,418	3,432,000	38,845,307	1.45	319
0	2,894,735	527,958	3,658,000	39,602,088	1.47	325
211,719	2,977,164	388,450	3,680,000	42,166,621	1.56	344
423,440	3,269,116	390,649	0	46,804,988	1.75	376
635,161	3,123,195	400,483	0	43,264,108	1.61	348



Ratio of General Obligation Bonded Debt to Estimated True Values of Taxable Property and Bonded Debt Per Capita Last Ten Years

Year	Population	Estimated True Values of Taxable Property	Gross Bonded Debt (1)	Ratio of Bonded Debt to Estimated True Values of Taxable Property	Bonded Debt Per Capita
2019	121,154	\$4,793,405,418	\$25,665,060	0.54%	\$211.84
2018	120,589	4,646,443,787	27,153,205	0.62	225.17
2017	120,589	4,615,225,466	28,738,103	0.62	238.31
2016	121,707	4,593,521,613	28,738,103	0.66	236.13
2015	121,707	4,566,176,368	30,550,102	0.66	251.01
2014	121,942	4,565,004,727	30,036,210	0.68	246.32
2013	121,773	4,392,787,425	30,887,276	0.70	253.65
2012	122,673	4,410,354,337	30,692,975	0.66	250.20
2011	124,475	4,452,888,041	29,088,012	0.71	233.69
2010	124,475	4,683,734,506	31,396,507	0.49	252.23

(1) Only includes General Obligation Bonds Source: Population - U.S. Census Bureau

Note: Although the general obligation bond retirement is restricted for debt service, it is not specifically restricted for the payment of principal. Therefore, these resources are not shown as a deduction from general obligation bonded debt.

Pledged Revenue Coverage Sewer Last Ten Years

	Sewer	Sewer		Debt Servi	ce (2)	
Year	Operating Revenues	Operating Expenses (1)	Net Available Revenues	Principal	Interest	Coverage
2019	\$3,606,529	\$2,735,880	\$870,649	\$24,540	\$0	35.48
2018	3,707,659	2,507,331	1,200,328	29,457	0	40.75
2017	3,008,657	2,563,885	444,772	31,893	0	13.95
2016	2,505,768	1,568,451	937,317	24,540	0	38.20
2015	2,426,767	2,636,533	(209,766)	24,540	0	(8.55)
2014	2,474,718	1,258,666	1,216,052	24,540	0	49.55
2013	2,305,457	1,439,062	866,395	16,728	0	51.79
2012	2,527,612	1,614,527	913,085	4,917	0	185.70
2011	2,451,716	1,798,539	653,177	9,834	0	66.42
2010	2,710,824	1,842,181	868,643	9,834	0	88.33

(1) Direct operating expenses do not include depreciation expense.
 (2) Revenue debt includes OPWC loans payable solely from

net revenues in the sewer enterprise fund.

Richland County, Ohio Computation of Legal Debt Margin Last Ten Years

	2019		2018		
	Total Debt Limit (1)	Total Unvoted Debt Limit (2)	Total Debt Limit (1)	Total Unvoted Debt Limit (2)	
Assessed Value of County	\$2,216,225,940	\$2,216,225,940	\$2,094,549,350	\$2,094,549,350	
Debt Limitation	\$53,905,649	\$22,162,259	\$50,863,734	\$20,945,494	
Total Outstanding Debt: General Obligation Bonds Special Assessment Bonds	20,466,177 65,000	20,466,177 65,000	22,318,657 125,000	22,318,657 125,000	
Business-Type General Obligation Bonds Governmental OPWC Loans Business-Type OPWC Loans	4,028,823 561,514 368,448	4,028,823 561,514 368,448	4,216,343 482,207 392,988	4,216,343 482,207 392,988	
OWDA Loan Computerization Loan Governmental General Obligation Notes	0 0 1,075,000	0 1,075,000	41,514 0 1,195,000	41,514 0 1,195,000	
Business-Type General Obligation Notes	0	0	0	0	
Total	26,564,962	26,564,962	28,771,709	28,771,709	
Exemptions: General Obligation Bonds Special Assessment Bonds Business-Type General Obligation Bonds Governmental OPWC Loans Business-Type OPWC Loans OWDA Loan Computerization Loan Governmental General Obligation Notes Business-Type General Obligation Notes Amount Available in Debt Service Fund	19,696,177 65,000 4,028,823 561,514 368,448 0 0 1,075,000 0 1,576,165 27,371,127	19,696,177 65,000 4,028,823 561,514 368,448 0 0 1,075,000 0 1,576,165 27,371,127	$21,418,657 \\ 125,000 \\ 4,216,343 \\ 482,207 \\ 392,988 \\ 41,514 \\ 0 \\ 1,195,000 \\ 0 \\ 1,548,528 \\ 29,420,237 \\ $	$21,418,657 \\ 125,000 \\ 4,216,343 \\ 482,207 \\ 392,988 \\ 41,514 \\ 0 \\ 1,195,000 \\ 0 \\ 1,548,528 \\ 29,420,237 \\ 125,007 \\ 0 \\ 1,548,528 \\ 120,237 \\ 125,007 \\$	
Total	27,371,127	27,371,127	29,420,237	29,420,237	
Net Debt	(806,165)	(806,165)	(648,528)	(648,528)	
Total Legal Debt Margin (Debt Limitation Minus Net Debt)	\$54,711,814	\$22,968,424	\$51,512,262	\$21,594,022	
Legal Debt Margin as a Percentage of the Debt Limit	101.50%	103.64%	101.28%	103.10%	
 (1) The Debt Limitation is calculated as follows: Three percent of first \$100,000,000 of assessed value 1 1/2 percent of next \$200,000,000 of assessed value 2 1/2 percent of amount of assessed value in excess of 	\$300,000,000	\$3,000,000 3,000,000 47,905,649		\$3,000,000 3,000,000 44,863,734	
(2) The Debt Limitation equals one percent of the assesse	ed value.	\$53,905,649		\$50,863,734	

20	17	20	16	2015	
Total Debt Limit (1)	Total Unvoted Debt Limit (2)	Total Debt Limit (1)	Total Unvoted Debt Limit (2)	Total Debt Limit (1)	Total Unvoted Debt Limit (2)
\$2,051,827,700	\$2,051,827,700	\$2,036,482,600	\$2,036,482,600	\$2,009,184,510	\$2,009,184,510
\$49,795,693	\$20,518,277	\$49,412,065	\$20,364,826	\$48,729,613	\$20,091,845
$\begin{array}{c} 23,680,047\\ 180,000\\ 4,399,951\\ 552,463\\ 422,445\\ 80,687\\ 0\\ 0\end{array}$	$\begin{array}{c} 23,680,047\\ 180,000\\ 4,399,951\\ 552,463\\ 422,445\\ 80,687\\ 0\\ 0\end{array}$	$25,280,342 \\ 125,000 \\ 4,574,656 \\ 482,207 \\ 392,988 \\ 41,514 \\ 0 \\ 0 \\ 0$	$25,280,342 \\ 125,000 \\ 4,574,656 \\ 482,207 \\ 392,988 \\ 41,514 \\ 0 \\ 0 \\ 0$	$26,683,242 \\ 275,000 \\ 2,616,756 \\ 767,927 \\ 478,878 \\ 152,530 \\ 0 \\ 2,730,000$	$26,683,242 \\ 275,000 \\ 2,616,756 \\ 767,927 \\ 478,878 \\ 152,530 \\ 0 \\ 2,730,000$
0	0	0	0	3,432,000	3,432,000
29,315,593	29,315,593	30,896,707	30,896,707	37,136,333	37,136,333
22,492,356 180,000 4,399,951 552,463 422,445 80,687 0 0 0 860,639 28,988,541 327,052 \$49,468,641 99,34%	22,492,356 180,000 4,399,951 552,463 422,445 80,687 0 0 0 860,639 28,988,541 327,052 \$20,191,225 98.41%	23,522,356 125,000 4,574,656 482,207 392,988 41,514 0 0 620,661 29,759,382 1,137,325 \$48,274,740	$23,522,356 \\ 125,000 \\ 4,574,656 \\ 482,207 \\ 392,988 \\ 41,514 \\ 0 \\ 0 \\ 0 \\ 620,661 \\ \hline 29,759,382 \\ \hline 1,137,325 \\ \hline \$19,227,501 \\ \hline 94.42\%$	$\begin{array}{r} 24,457,356\\ 275,000\\ 2,616,756\\ 767,927\\ 478,878\\ 152,530\\ 0\\ 265,000\\ 3,432,000\\ 453,436\\ \hline 32,898,883\\ 4,237,450\\ \hline \$44,492,163\\ \hline 91.30\% \end{array}$	24,457,356 275,000 2,616,756 767,927 478,878 152,530 0 265,000 3,432,000 453,436 32,898,883 4,237,450 \$15,854,395 78.91%
	\$3,000,000 3,000,000 43,795,693 \$49,795,693		\$3,000,000 3,000,000 43,412,065 \$49,412,065		\$3,000,000 3,000,000 42,729,613 \$48,729,613

(continued)

Richland County, Ohio Computation of Legal Debt Margin (continued) Last Ten Years

	20	2014		2013		
	Total Debt Limit (1)	Total Unvoted Debt Limit (2)	Total Debt Limit (1)	Total Unvoted Debt Limit (2)		
Assessed Value of County	\$2,002,341,480	\$2,002,341,480	\$1,938,659,320	\$1,938,659,320		
Debt Limitation	\$48,558,537	\$20,023,415	\$46,966,483	\$19,386,593		
Total Outstanding Debt:						
General Obligation Bonds	27,735,049	27,735,049	27,819,461	27,819,461		
Special Assessment Bonds	1,095,000	1,095,000	1,870,000	1,870,000		
Business-Type General Obligation Bonds	2,804,463	2,804,463	2,887,465	2,887,465		
Governmental OPWC Loans	888,154	888,154	766,881	766,881		
Business-Type OPWC Loans	503,418	503,418	527,958	527,958		
OWDA Loan	185,442	185,442	216,498	216,498		
Computerization Loan	0	0	0	0		
General Obligation Notes	1,965,000	1,965,000	2,079,000	2,079,000		
Special Assessment Notes	3,658,000	3,658,000	3,658,000	3,658,000		
Total	38,834,526	38,834,526	39,825,263	39,825,263		
Exemptions:						
General Obligation Bonds	24,085,000	24,085,000	24,040,000	24,040,000		
Special Assessment Bonds	1,095,000	1,095,000	1,870,000	1,870,000		
Business-Type General Obligation Bonds	2,804,463	2,804,463	2,887,465	2,887,465		
Governmental OPWC Loans	888,154	888,154	766,881	766,881		
Business-Type OPWC Loans	503,418	503,418	527,958	527,958		
OWDA Loan	185,442	185,442	216,498	216,498		
Computerization Loan	0	0	0	0		
General Obligation Notes	163,000	163,000	277,000	277,000		
Special Assessment Notes	3,658,000	3,658,000	3,658,000	3,658,000		
Amount Available in Debt Service Fund	610,915	610,915	843,044	843,044		
Total	33,993,392	33,993,392	35,086,846	35,086,846		
Net Debt	4,841,134	4,841,134	4,738,417	4,738,417		
Total Legal Debt Margin	\$43,717,403	\$15,182,281	\$42,228,066	\$14,648,176		
(Debt Limitation Minus Net Debt)	<u> </u>	· · · · · · · · · · · · · · · · · · ·	i	· · · ·		
Legal Debt Margin as a Percentage of the Debt Limit	90.03%	75.82%	89.91%	75.56%		
 (1) The Debt Limitation is calculated as follows: Three percent of first \$100,000,000 of assessed value 1 1/2 percent of next \$200,000,000 of assessed value 2 1/2 percent of amount of assessed value in excess of \$ 	300,000,000	\$3,000,000 3,000,000 42,558,537		\$3,000,000 3,000,000 40,966,483		
(2) The Debt Limitation equals one percent of the assessed	value.	\$48,558,537		\$46,966,483		

20	12	20	11	20	10
Total Debt	Total Unvoted	Total Debt	Total Unvoted	Total Debt	Total Unvoted
Limit (1)	Debt Limit (2)	Limit (1)	Debt Limit (2)	Limit (1)	Debt Limit (2)
\$1,948,800,980	\$1,948,800,980	\$1,973,302,840	\$1,973,302,840	\$2,062,746,040	\$2,062,746,040
\$47,220,025	\$19,488,010	\$47,832,571	\$19,733,028	\$50,068,651	\$20,627,460
26,128,873	26,128,873	28,142,220	28,142,220	19,711,965	19,711,965
2,610,000	2,610,000	3,305,000	3,305,000	3,960,000	3,960,000
2,968,856	2,968,856	3,259,770	3,259,770	3,112,811	3,112,811
859,381	859,381	880,531	880,531	721,504	721,504
388,450	388,450	390,649	390,649	400,483	400,483
245,802	245,802	273,454	273,454	299,547	299,547
221,719	221,719	423,440	423,440	635,161	635,161
4,636,000 3,680,000	4,636,000 3,680,000	9,831,000 0	9,831,000 0	13,156,000 0	13,156,000 0
3,080,000	5,080,000	0	0	0	0
41,739,081	41,739,081	46,506,064	46,506,064	41,997,471	41,997,471
23,258,873	23,258,873	24,247,220	24,247,220	15,776,965	15,776,965
2,610,000 2,968,856	2,610,000 2,968,856	3,305,000 3,259,770	3,305,000 3,259,770	3,960,000 3,112,811	3,960,000 3,112,811
2,908,850 859,381	2,908,850 859,381	5,239,770 880,531	5,259,770 880,531	721,504	721,504
388,450	388,450	390,649	390,649	400,483	400,483
245,802	245,802	273,454	273,454	299,547	299,547
221,719	221,719	423,440	423,440	635,161	635,161
4,359,000	4,359,000	9,831,000	9,831,000	13,156,000	13,156,000
3,680,000	3,680,000	0	0	0	0
67,566	67,566	4,601,487	4,601,487	5,157	5,157
38,659,647	38,659,647	47,212,551	47,212,551	38,067,628	38,067,628
3,079,434	3,079,434	(706,487)	(706,487)	3,929,843	3,929,843
\$44,140,591	\$16,408,576	\$48,539,058	\$20,439,515	\$46,138,808	\$16,697,617
93.48%	84.20%	101.48%	103.58%	92.15%	80.95%
	\$3,000,000		\$3,000,000		\$3,000,000
	3,000,000		3,000,000		3,000,000
	41,220,025		41,832,571		44,068,651
	\$47,220,025		\$47,832,571		\$50,068,651

Demographic and Economic Statistics

Last Ten Years

Year	Population (1)	Total Personal Income (2)	Personal Income Per Capita (1)	Population Density (1) (Persons per Square Mile)	Employed (3)	Unemployed (3)
2019	121,154	\$2,973,724,930	\$24,545	243.8	49,900	2,400
2018	120,589	2,826,485,571	23,439	242.6	50,300	2,900
2017	120,589	2,715,664,280	22,520	242.6	50,300	2,900
2016	121,107	2,708,800,269	22,367	243.7	49,900	2,900
2015	121,707	2,672,564,013	21,959	244.9	50,700	3,000
2014	121,942	2,674,431,944	21,932	245.4	51,200	3,500
2013	121,773	2,695,445,355	22,135	245.0	52,000	4,700
2012	122,673	2,694,635,118	21,966	246.8	52,800	4,800
2011	124,475	2,671,109,025	21,459	250.5	53,200	6,100
2010	124,475	2,689,531,325	21,607	250.5	53,400	7,100

Source:

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- 2010 2019 Population Estimated by US Census Bureau
 Computation of per capita personal income multiplied by population
 Ohio Job and Family Services, Office of Workforce Development
- (4) Richland County Auditor

Uı	nemployment R	ate (3)	New Construction (4)		
County	Ohio	United States	Agricultural/ Residential	Commercial/ Industrial	Total New Construction
4.4%	3.8%	3.4%	\$8,820,900	\$7,561,390	\$16,382,290
4.9	4.6	3.9	7,651,810	2,756,990	10,408,800
5.5	5.0	4.4	5,900,010	5,881,360	11,781,370
5.5	4.8	4.5	6,012,530	17,112,070	23,124,600
5.6	4.9	5.3	4,741,950	6,957,660	11,699,610
6.4	5.7	6.2	4,682,020	1,154,260	5,836,280
8.4	7.4	7.4	2,831,940	1,967,960	4,799,900
8.3	7.2	8.1	2,831,940	1,967,960	4,799,900
10.3	8.6	8.9	4,373,080	1,827,420	6,200,500
11.8	10.1	9.6	5,071,840	1,961,400	7,033,240

Principal Employers 2019 and 2010

2019

Employer	Employees	Percentage of Total County Employment
OhioHealth Mansfield Hospital	2,400	4.81%
Newman Technology, Incorporated	1,200	2.40
StarTek, Incorporated	875	1.75
Richland County	830	1.66
CenturyLink, Incorporated	800	1.60
Jay Industries, Incorporated	760	1.52
Mansfield City School District	725	1.45
Therm-O-Disc	720	1.44
ArcelorMittal (Dofasco Shelby, Incorporated)	700	1.40
Mansfield Correctional Institute	680	1.36
Total	9,690	19.42%
Total Employment within the County	49,900	

2010

		Percentage of Total County
Employer	Employees	Employment
General Motors	2,500	4.68%
Med-Central Health Systems	2,230	4.18
Jay Industries	1,179	2.21
Gorman Rupp	1,116	2.09
Richland County	962	1.80
Therm-O-Disc	900	1.69
Newman Technology	850	1.59
Mansfield City Schools	719	1.35
ArcelorMittal (Dofasco Shelby Inc)	600	1.12
City of Mansfield	500	0.94
Total	11,556	21.17%
Total Employment within the County	53,400	

Sources: 2010 - Mansfield Chamber of Commerce

2019 - City of Mansfield Economic Development

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$Full\-Time\ Equivalent\ County\ Government\ Employees\ by\ Function/Program$

Last Ten Years

Function/Program	2019	2018	2017	2016
Governmental Activities				
General Government				
Legislative and Executive				
County Offices	62	57	85	80
Commissioners Office	7	7	6	6
Treasurer's Office	9	9	10	10
Judicial System				
County Offices	110	104	113	90
Clerk of Courts	16	16	17	17
Probate Court	7	7	8	9
Public Safety				
County Offices	109	105	145	141
Sheriff (Road Patrol)	50	49	48	48
Public Works				
County Offices	8	8	8	7
Engineer	41	41	45	48
Auto Title	11	11	11	11
Health				
County Offices	11	11	10	11
Board of Developmental Disabilities	171	184	238	266
Human Services				
County Offices	57	56	76	76
Children's Services	95	98	99	104
Job and Family Services	55	56	64	69
Conservation and Recreation				
County Offices	3	4	3	3
Business-Type Activity				
Sewer	8	7	7	10
Totals	830	830	993	1,006

Source: Richland County Auditor

Method: Using 1.0 for each full time employee at December 31.

2015	2014	2013	2012	2011	2010
68	66	68	63	72	64
6	6	5	5	6	6 5
8	8	6	6	5	5
92	88	86	73	73	82
17	16	14	15	15	15
9	8	8	8	8	7
127	119	120	125	162	110
47	44	43	49	52	43
6	6	6	6	6	6
48	45	48	47	49	42
12	11	10	11	12	9
11	11	10	10	10	18
352	375	382	329	326	287
66	61	66	77	75	49
107	104	107	128	138	108
68	68	67	78	85	76
3	3	2	2	2	2
-	-				
9	8	7	9	9	9
1,056	1,047	1,055	1,041	1,105	938

Richland County, Ohio Operating Indicators by Function/Program

Last Ten Years

Function/Program	2019	2018	2017	2016
Governmental Activities				
General Government				
Legislative and Executive				
Board of Elections				
Registered Voters	79,313	83,076	82,141	82,032
Voter Turnout in November	20,438	45,413	24,937	56,106
Percentage of Voter Turnout	25.77%	54.66%	30.36%	68.40%
Recorder				
Deeds Issued	4,160	5,736	8,824	8,266
Mortgages Issued	3,592	8,337	14,915	13,976
Judicial System				
Common Pleas Courts Cases				
Civil	1,537	1,545	1,607	2,027
Criminal	1,102	1,195	906	833
Domestic	1,099	1,112	1,167	1,233
Health				
Dog and Kennel				
Dogs Licensed	18,332	19,060	18,848	18,775
Kennels	580	639	675	725
Business-Type Activity				
Sewer				
Number of Customers on:				
Metered Rate	3,924	3,852	3,919	3,727
Flat Rate	733	804	738	913

2015	2014	2013	2012	2011	2010
79,832	88,826	89,049	89,382	87,811	87,138
36,577	33,537	22,304	69,988	41,266	41,980
45.82%	37.76%	25.05%	78.30%	46.99%	48.18%
7,991	7,842	8,041	7,228	6,158	5,846
13,744	13,999	16,174	16,249	11,491	11,135
2,068	2,497	2,066	1,670	1,842	1,864
1,053	832	852	897	871	913
1,199	1,172	1,366	1,356	1,339	1,600
18,560	21,951	18,891	22,105	14,787	15,352
2,550	2,480	899	2,650	516	319
3,738	3,732	3,652	3,625	3,619	3,594
931	939	1,015	1,075	1,073	1,107

Richland County, Ohio Capital Assets Statistics by Function/Program

Last Ten Years

	2019	2018	2017	2016
Governmental Activities				
General Government				
Legislative and Executive				
County Offices Vehicles	15	15	16	15
Real Estate Assessment	15	15	16	15
Vehicles	1	1	1	1
Weights and Measures				
Vehicles	1	1	1	1
Judicial System				
County Offices	0	0	0	10
Vehicles Juvenile Attention Center	9	9	9	10
Vehicles	3	6	6	6
venicies	5	0	0	0
Public Safety				
County Offices				
Vehicles	6	4	6	8
Sheriff's Office				
Vehicles	102	99	93	79
Public Works				
County Engineer				
Vehicles	65	63	65	66
Codes and Permits	00	00		00
Vehicles	4	3	3	3
Haalth				
Health Developmental Disabilities				
Vehicles	49	48	47	54
Dog and Kennel	12	10	1,	51
Vehicles	3	2	2	2
Human Services				
County Offices	10	0	10	7
Vehicles Children's Services	12	9	10	7
Vehicles	30	24	24	24
venicies	50	27	24	24
Conservation and Recreation				
Vehicles	2	2	2	1
Business-Type Activity				
Sewer				
Vehicles	7	7	7	7
	-	-	-	-

2015	2014	2013	2012	2011	2010
2013					2010
10	16	16	10	10	17
18	16	16	19	18	17
1	1	1	1	1	2
1	1	1	1	1	1
9	10	10	12	12	11
7	7	6	6	6	6
5	5	5	5	5	4
71	58	53	52	50	49
66	63	62	61	57	55
3	3	4	4	4	4
55	52	50	47	44	44
2	2	2	2	2	2
9	8	10	7	9	9
25	25	25	26	21	21
3	1	1	1	1	1
7	7	7	8	8	8

Miscellaneous Statistics December 31, 2019

Date of Incorporation	1813
County Seat	Mansfield, Ohio
Number of Political Subdivision in the County Townships Cities Villages School Districts Vocational School Libraries Hospitals	19 3 6 9 1 2 2
<i>Major Attractions</i> Malabar Farm, Kingwood Center & Mid-Ohio Sports Car Course	
<i>Higher Education</i> Ohio State University - Mansfield Campus North Central State College Ashland University College of Nursing	
<i>Hospitals</i> OhioHealth Mansfield and Shelby Avita Health Systems	
<i>Communications</i> Radio Stations: WAPQ-98.7FM; WMAN-1400AM; WQLV-102.3FM; WSWR-100.1FM; WVNO-106.1FM; WYHT-105.3FM	
Television Stations: Time Warner Cable Communications WMFD TV 50/68 Mansfield	
Newspapers: Mansfield News Journal (daily) The Daily Globe (daily); The Bellville Star (weekly); USA Today (daily); Columbus Dispatch (daily); The Akron-Beacon Journal (daily); Cleveland Plain Dealer (daily); Wall Street Journal (da	ily)



RICHLAND COUNTY

AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/15/2020

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370