



## WAYNE TOWNSHIP COLUMBIANA COUNTY

# TABLE OF CONTENTS

| TITLE  | PAGE |
|--|------|
| Independent Auditor's Report   | 1    |
| Prepared by Management:  |      |
| Combined Statement of Receipts, Disbursements, and Changes in<br>Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types -<br>For the Year Ended December 31, 2019 | 3    |
| Combined Statement of Receipts, Disbursements, and Changes in<br>Fund Balances (Regulatory Cash Basis) - All Fiduciary Fund Types -<br>For the Year Ended December 31, 2019    | 4    |
| Notes to the Financial Statements for the Year Ended December 31, 2019   | 5    |
| Combined Statement of Receipts, Disbursements, and Changes in<br>Fund Balances (Regulatory Cash Basis) - All Governmental Fund Types -<br>For the Year Ended December 31, 2018 |      |
| Combined Statement of Receipts, Disbursements, and Changes in<br>Fund Balances (Regulatory Cash Basis) - All Fiduciary Fund Types -<br>For the Year Ended December 31, 2018    |      |
| Notes to the Financial Statements for the Year Ended December 31, 2018   | 13   |
| Independent Auditor's Report on Internal Control Over<br>Financial Reporting and on Compliance and Other Matters<br>Required by <i>Government Auditing Standards</i>           |      |

This page intentionally left blank.



101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT

Wayne Township Columbiana County 13209 State Route 164 Lisbon, OH 44432

To the Board of Trustees:

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the cash balances, receipts and disbursements by fund type, and related notes of Wayne Township, Columbiana County, Ohio (the Township) as of and for the years ended December 31, 2019 and 2018.

## Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

## Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Township's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Township's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

## Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 2 of the financial statements, the Township prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America (GAAP), to satisfy these requirements.

1

Wayne Township Columbiana County Independent Auditor's Report Page 2

Although the effects on the financial statements of the variances between the regulatory accounting basis and GAAP are not reasonably determinable, we presume they are material.

Though the Township does not intend these statements to conform to GAAP, auditing standards generally accepted in the United States of America require us to include an adverse opinion on GAAP. However, the adverse opinion does not imply the amounts reported are materially misstated under the accounting basis Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit. Our opinion on this accounting basis is in the *Opinion on Regulatory Basis of Accounting* paragraph below.

## Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Township as of December 31, 2019 and 2018, and the respective changes in financial position thereof for the years then ended.

### **Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statements referred to above present fairly, in all material respects, the cash balances, receipts and disbursements by fund type, and related notes of Wayne Township, Columbiana County as of December 31, 2019 and 2018, for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 2.

### Emphasis of Matter

As discussed in Note 10 to the financial statements, the financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. We did not modify our opinion regarding this matter.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 8, 2020, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Township's internal control over financial reporting and compliance.

atholow

Keith Faber Auditor of State

Columbus, Ohio

July 8, 2020

## Columbiana County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2019

|   | General  | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
|---|----------|--------------------|--------------------------------|
| Cash Receipts                                 |          |                    |                                |
| Property and Other Local Taxes                | \$16,073 | \$137,437          | \$153,510                      |
| Intergovernmental                             | 32,327   | 137,721            | 170,048                        |
| Earnings on Investments                       | 31       | 19                 | 50                             |
| Miscellaneous                                 | 60,999   | 863                | 61,862                         |
| Total Cash Receipts                           | 109,430  | 276,040            | 385,470                        |
| Cash Disbursements                            |          |                    |                                |
| Current:                                      |          |                    |                                |
| General Government                            | 40,654   |                    | 40,654                         |
| Public Safety                                 |          | 55,296             | 55,296                         |
| Public Works                                  | 45,813   | 177,203            | 223,016                        |
| Health  | 4,919    |                    | 4,919                          |
| Capital Outlay                                |          | 4,800              | 4,800                          |
| Debt Service:                                 |          |                    |                                |
| Principal Retirement                          |          | 21,981             | 21,981                         |
| Interest and Fiscal Charges                   |          | 1,187              | 1,187                          |
| Total Cash Disbursements                      | 91,386   | 260,467            | 351,853                        |
| Excess of Receipts Over (Under) Disbursements | 18,044   | 15,573             | 33,617                         |
| Net Change in Fund Cash Balances              | 18,044   | 15,573             | 33,617                         |
| Fund Cash Balances, January 1                 | 47,186   | 81,920             | 129,106                        |
| Fund Cash Balances, December 31               |          |                    |                                |
| Restricted                                    |          | 97,213             | 97,213                         |
| Assigned                                      | 32,623   | 280                | 32,903                         |
| Unassigned (Deficit)                          | 32,607   |                    | 32,607                         |
| Fund Cash Balances, December 31               | \$65,230 | \$97,493           | \$162,723                      |

See accompanying notes to the financial statements

Columbiana County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types For the Year Ended December 31, 2019

|   | Custodial          |
|---|--------------------|
| <b>Operating Cash Disbursements</b><br>Other<br><i>Total Operating Cash Disbursements</i> | \$24,000<br>24,000 |
| Net Change in Fund Cash Balance   | (24,000)           |
| Fund Cash Balances, January 1   | \$24,000           |
| Fund Cash Balances, December 31   | \$0                |

See accompanying notes to the financial statements

### Note 1 – Reporting Entity

Wayne Township, Columbiana County, (The Township) is a body politic and corporate established in Ohio to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township has also elected a Fiscal Officer to oversee finances and records. The Township provides general government services and maintenance of township roads and bridges. The Township contracts with Franklin Township Volunteer Fire Department, Highlandtown Volunteer Fire Department, and West Point Volunteer Fire Department for fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### Note 2 - Summary of Significant Accounting Policies

### **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types, and a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all proprietary and fiduciary fund types which are organized on a fund type basis.

### **Fund Accounting**

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

### 1. General Fund

The General fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant special revenue funds:

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

<u>Fire District Fund</u> – This fund accounts for revenues from a fire levy to provide fire protection services.

<u>Gasoline Tax Fund</u> – This fund is required by the Ohio Revised Code to account for State gasoline tax and motor vehicle registration fees designated for the maintenance of roads within the Township.

<u>Motor Vehicle License Fund</u> – This fund accounts for intergovernmental motor vehicle revenues used for road repair and upkeep.

## Wayne Township Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2019

<u>Road Improvement Levy</u> – This fund accounts for revenues from a levy for maintaining township roads and equipment.

## Basis of Accounting

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

## **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over and need not be re-appropriated.

A summary of 2019 budgetary activity appears in Note 3.

### Deposits and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

### **Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

### Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

### 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

### 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

### 3. Committed

The Board of Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Board of Trustees or a Township official delegated that authority by resolution, or by State Statute.

### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2019

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2019 is as follows:

| 2019 Budgeted vs. Actual Receipts |           |           |          |
|-----------------------------------|-----------|-----------|----------|
| Budgeted Actual                   |           |           |          |
| Fund Type                         | Receipts  | Receipts  | Variance |
| General                           | \$99,866  | \$109,430 | \$9,564  |
| Special Revenue                   | 247,587   | 276,040   | 28,453   |
| Total                             | \$347,453 | \$385,470 | \$38,017 |

| 2019 Budgeted vs. Actual Budgetary Basis Expenditures |                         |              |          |
|---|-------------------------|--------------|----------|
|   | Appropriation Budgetary |              |          |
| Fund Type   | Authority               | Expenditures | Variance |
| General   | \$118,515               | \$94,594     | \$23,921 |
| Special Revenue                                       | 321,034                 | 284,825      | 36,209   |
| Total   | \$439,549               | \$379,419    | \$60,130 |

### Note 4 – Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits and investments at December 31 was as follows:

|                | 2019      |
|----------------|-----------|
| Total deposits | \$162,723 |

### Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

## Wayne Township Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2019

### Note 5 – Property Taxes

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20. In certain circumstances, State statute permits alternate payment dates to be established.

Public utility personal property tax is assessed by the property owners, who must file a list of such property to the county by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### Note 6 - Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs, if material.

### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

-Comprehensive property and general liability

- -Commercial automobile insurance
- -Public Officials liability
- -Crime

There were no significant reductions in coverage from prior years. Also claims have not exceeded coverage in the past two years.

### Note 7 - Defined Benefit Pension Plans

### **Ohio Public Employees Retirement System**

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2019, OPERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries for 2019. The Township has paid all contributions required through December 31, 2019.

# Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2019

## Note 8 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2019.

## Note 9 – Debt

The Township's long-term debt as of December 31, 2019 was as follows:

|                         | Principal | Interest Rate |
|-------------------------|-----------|---------------|
| General Obligation Note | \$22,650  | 3.00%         |
| Total                   | \$22,650  |               |

In 2016, Wayne Township entered into a loan agreement with Consumers National Bank in the amount of \$ 107,780.00 at 3% for 5 years. The loan was secured to purchase a mowing tractor to replace the older tractor that was in poor repair and unreliable.

## Amortization

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  | General         |
|--------------|-----------------|
| December 31: | Obligation Note |
| 2020         | 23,168          |
| Total        | \$23,168        |

## **Note 10- Subsequent Events**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the Township. In addition, the impact on the Township's future operating costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

## Columbiana County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Governmental Fund Types For the Year Ended December 31, 2018

|   | General  | Special<br>Revenue | Totals<br>(Memorandum<br>Only) |
|---|----------|--------------------|--------------------------------|
| Cash Receipts                                 |          |                    |                                |
| Property and Other Local Taxes                | \$16,131 | \$137,990          | \$154,121                      |
| Intergovernmental                             | 32,170   | 118,781            | 150,951                        |
| Earnings on Investments                       | 26       | 17                 | 43                             |
| Miscellaneous                                 |          | 1,550              | 1,550                          |
| Total Cash Receipts                           | 48,327   | 258,338            | 306,665                        |
| Cash Disbursements                            |          |                    |                                |
| Current:                                      |          |                    |                                |
| General Government                            | 41,879   |                    | 41,879                         |
| Public Safety                                 |          | 55,656             | 55,656                         |
| Public Works                                  |          | 182,948            | 182,948                        |
| Health  | 4,574    |                    | 4,574                          |
| Capital Outlay                                |          | 440                | 440                            |
| Debt Service:                                 |          |                    |                                |
| Principal Retirement                          |          | 21,325             | 21,325                         |
| Interest and Fiscal Charges                   |          | 1,843              | 1,843                          |
| Total Cash Disbursements                      | 46,453   | 262,212            | 308,665                        |
| Excess of Receipts Over (Under) Disbursements | 1,874    | (3,874)            | (2,000)                        |
| Net Change in Fund Cash Balances              | 1,874    | (3,874)            | (2,000)                        |
| Fund Cash Balances, January 1                 | 45,312   | 85,794             | 131,106                        |
| Fund Cash Balances, December 31               |          |                    |                                |
| Restricted                                    |          | 81,595             | 81,595                         |
| Assigned                                      | 18,844   | 325                | 19,169                         |
| Unassigned (Deficit)                          | 28,342   |                    | 28,342                         |
| Fund Cash Balances, December 31               | \$47,186 | \$81,920           | \$129,106                      |

See accompanying notes to the financial statements

Columbiana County, Ohio Combined Statement of Receipts, Disbursements and Changes in Fund Balances (Regulatory Cash Basis) All Fiduciary Fund Types For the Year Ended December 31, 2018

|  | Agency             |
|--|--------------------|
| Non-Operating Receipts (Disbursements)<br>Miscellaneous Receipts<br>Total Non-Operating Receipts (Disbursements) | \$24,000<br>24,000 |
| Net Change in Fund Cash Balance  | 24,000             |
| Fund Cash Balances, January 1  | \$0                |
| Fund Cash Balances, December 31  | \$24,000           |

See accompanying notes to the financial statements

### Note 1 – Reporting Entity

Wayne Township, Columbiana County, (The Township) is a body politic and corporate established in Ohio to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township has also elected a Fiscal Officer to oversee finances and records. The Township provides general government services and maintenance of township roads and bridges. The Township contracts with Franklin Township Volunteer Fire Department, Highlandtown Volunteer Fire Department, and West Point Volunteer Fire Department for fire protection.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

### Note 2 – Summary of Significant Accounting Policies

#### **Basis of Presentation**

The Township's financial statements consist of a combined statement of receipts, disbursements and changes in fund balances (regulatory cash basis) for all governmental fund types.

#### Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

### 1. General Fund

The General fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant special revenue funds:

<u>Road and Bridge Fund</u> – This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

<u>Fire District Fund</u> – This fund accounts for revenues from a fire levy to provide fire protection services.

<u>Gasoline Tax Fund</u> – This fund is required by the Ohio Revised Code to account for State gasoline tax and motor vehicle registration fees designated for the maintenance of roads within the Township.

<u>Motor Vehicle License Fund</u> – This fund accounts for intergovernmental motor vehicle revenues used for road repair and upkeep.

<u>Road Improvement Levy</u> – This fund accounts for revenues from a levy for maintaining township roads and equipment.

### **Basis of Accounting**

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Township recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 (D) permit.

### **Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year-end are carried over and need not be re-appropriated.

A summary of 2018 budgetary activity appears in Note 3.

### **Deposits and Investments**

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

## **Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2018

## Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

## Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Township must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

### 1. Nonspendable

The Township classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

## 2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

## 3. Committed

The Board of Trustees can *commit* amounts via formal action (resolution). The Township must adhere to these commitments unless the Board amends the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

### 4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by the Board of Trustees or a Township official delegated that authority by resolution, or by State Statute.

### 5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Township applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

## Note 3 – Budgetary Activity

Budgetary activity for the year ending December 31, 2018 is as follows:

| 2018 Budgeted vs. Actual Receipts |           |           |          |
|-----------------------------------|-----------|-----------|----------|
| Budgeted Actual                   |           |           |          |
| Fund Type                         | Receipts  | Receipts  | Variance |
| General                           | \$38,153  | \$48,327  | \$10,174 |
| Special Revenue                   | 251,317   | 282,338   | 31,021   |
| Total                             | \$289,470 | \$330,665 | \$41,195 |

| 2018 Budgeted vs. Actual Budgetary Basis Expenditures |                         |              |          |
|---|-------------------------|--------------|----------|
|   | Appropriation Budgetary |              |          |
| Fund Type   | Authority               | Expenditures | Variance |
| General   | \$54,565                | \$46,648     | \$7,917  |
| Special Revenue                                       | 285,415                 | 262,537      | 22,878   |
| Total   | \$339,980               | \$309,185    | \$30,795 |

### Note 4 – Deposits and Investments

The Township maintains a deposit and investments pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at

December 31 was as follows:

|                 | 2018      |
|-----------------|-----------|
| Demand deposits | \$153,106 |
| Total deposits  | \$153,106 |

## Deposits

Deposits are insured by the Federal Depository Insurance Corporation or collateralized by the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

### Note 5 – Property Taxes

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20. In certain circumstances, State statute permits alternate payment dates to be established.

Public utility personal property tax is assessed by the property owners, who must file a list of such property to the county by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

### Note 6 – Risk Management

Workers' Compensation coverage is provided by the State of Ohio. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs, if material.

### Commercial Insurance

The Township has obtained commercial insurance for the following risks:

-Comprehensive property and general liability -Commercial automobile insurance -Public Officials liability

-Crime

There were no significant reductions in coverage from prior years. Also claims have not exceeded coverage in the past two years.

### Note 7 – Defined Benefit Pension Plans

### **Ohio Public Employees Retirement System**

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS) of Ohio. OPERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2018, OPERS members contributed 10% of their gross salaries. The Township contributed an amount equal to 14% of participants' gross salaries for 2018. The Township has paid all contributions required through December 31, 2018.

# Wayne Township Columbiana County Notes to the Financial Statements For the Year Ended December 31, 2018

### Note 8 – Postemployment Benefits

OPERS offers cost-sharing, multiple-employer defined benefit postemployment plans, which include multiple health care plans including medical coverage, prescription drug coverage, deposits to a Health Reimbursement Arrangement and Medicare Part B premium reimbursements, to qualifying benefit recipients. The portion of employer contributions allocated to health care for OPERS members in the Traditional Pension Plan and Combined Plan was 0% during calendar year 2018.

### Note 9 – Debt

The Township's long-term debt as of December 31, 2018 was as follows:

|                         | Principal | Interest Rate |
|-------------------------|-----------|---------------|
| General Obligation Note | \$44,628  | 3.00%         |
| Total                   | \$44,628  |               |

In 2016, Wayne Township entered into a loan agreement with Consumers National Bank in the amount of \$ 107,780.00 at 3% for 5 years. The loan was secured to purchase a mowing tractor to replace the older tractor that was in poor repair and unreliable.

### Amortization

Amortization of the above debt, including interest, is scheduled as follows:

| Year Ending  | General         |
|--------------|-----------------|
| December 31: | Obligation Note |
| 2019         | \$23,168        |
| 2020         | 23,168          |
| Total        | \$46,336        |



101 Central Plaza South 700 Chase Tower Canton, Ohio 44702-1509 (330) 438-0617 or (800) 443-9272 EastRegion@ohioauditor.gov

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Wayne Township Columbiana County 13209 State Route 164 Lisbon, OH 44432

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of the cash balances, receipts, and disbursements by fund type of Wayne Township, Columbiana County, (the Township) as of and for the years ended December 31, 2019 and 2018, and the related notes to the financial statements and have issued our report thereon dated July 8, 2020 wherein we noted the Township followed financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit and also noted the Township included a disclosure regarding the potential financial impact of COVID-19 and the ensuing emergency measures.

## Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Township's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Township's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Township's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Wayne Township Columbiana County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

## **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

## Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Township's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Township's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

atholu

Keith Faber Auditor of State

Columbus, Ohio

July 8, 2020



## WAYNE TOWNSHIP

## **COLUMBIANA COUNTY**

# AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 9/15/2020

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370