# SINGLE AUDIT REPORTS

for the year ended December 31, 2004



City Commission City of Dayton 101 West Third St. P.O. Box 22 Dayton, OH 45401-0022

We have reviewed the *Independent Auditors' Report* of the City of Dayton, Montgomery County, prepared by Foxx and Company, for the audit period January 1, 2004 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Dayton is responsible for compliance with these laws and regulations.

Butty Montgomeny

BETTY MONTGOMERY Auditor of State

October 10, 2006



# **INDEX**

	Page
Report on Internal Control Over Financial Reporting and Compliance and	
Other Matters Based on an Audit of Financial	
Statements Performed in Accordance with Government	
Auditing Standards	1
Report on Compliance with Requirements Applicable	
to Each Major Program and on Internal Control Over	
Compliance in Accordance with <i>OMB Circular A-133</i> and on the	
Schedule of Expenditures of Federal Awards	3
Schedule of Expenditures of Federal Awards	6
Notes to Schedule of Expenditures of Federal Awards	. 10
Schedule of Findings and Questioned Costs	.11
Summary Schedule of Prior Audit Findings and Questioned Costs	.16
Corrective Action Plan	. 17

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Honorable Members of the City Commission City of Dayton, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dayton, Ohio, (City) as of and for the year ended December 31, 2004, which collectively comprise the City's basic financial statements and have issued our report thereon dated June 24, 2005. We did not audit the financial statements of the CityWide Development Corporation, a discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the financial statements, insofar as it relates to amounts included for the discretely presented component unit, are based on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Dayton, Ohio's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the basic financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Dayton, Ohio's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. The reportable conditions are described in the accompanying Schedule of Findings and responses as Item 04-01, Item 04-02 and Item 04-03.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce, to a relatively low level, the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions that are also considered to be material weaknesses. However, we consider Item 04-01, Item 04-02 and Item 04-03 to be material weaknesses. We also noted other immaterial matters involving the internal control over financial reporting that we have reported to the management of the City of Dayton, Ohio in a separate letter dated June 24, 2005.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Dayton, Ohio's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to management of the City of Dayton, Ohio in a separate letter dated June 24, 2005 and March 31, 2006.

As discussed in Note B to the Schedule of Expenditures of Federal Awards subsequent to the completion of our audit field work, the City of Dayton informed us that they had inadvertently not provided us with expenditures for a major federal program in both calendar year 2003 and 2004. Because the calendar year 2004 Single Audit had not been issued, the major program was audited in CY 2003 and the Single Audit report was re-issued. In addition, this delayed the issuance of the Calendar Year 2004 Single Audit.

This report is intended for the information of management, the Ohio Auditor of State and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

FOXX & Company

Cincinnati, Ohio June 24, 2005 March 31, 2006

(For the RTA expenditures on Schedule of Federal Awards)

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH *OMB CIRCULAR A-133* AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

The Honorable Members of the City Commission, the Audit Committee, and the Management of the City of Dayton City of Dayton, Ohio

#### Compliance

We have audited the compliance of the City of Dayton, Ohio with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended December 31, 2004. The City of Dayton, Ohio's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the City of Dayton, Ohio's management. Our responsibility is to express an opinion on the City of Dayton, Ohio's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the City of Dayton, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Dayton, Ohio's compliance with those requirements.

In our opinion, the City of Dayton, Ohio complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2004.

#### Internal Control Over Compliance

The management of the City of Dayton, Ohio is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, grants applicable to federal programs. In planning and performing our audit, we considered the City of Dayton, Ohio's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the financial statements of governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Dayton, Ohio, as of and for the year ended December 31, 2004, and have issued our report thereon dated, June 24, 2005. We did not audit the financial statements of the CityWide Development Corporation, a discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the financial statements, insofar as it relates to amounts included for the discretely presented component unit, is based on the report of the other auditors. Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Dayton's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by OMB Circular A-133, and is not a required part of the basic financial statements. This schedule is the responsibility of the management of the City. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

As discussed in Note B to the Schedule of Federal Expenditures subsequent to the completion of our audit field work, the City of Dayton informed us that they had inadvertently failed to provide us with expenditures for a major federal program in both calendar year 2003 and 2004. Because the calendar year 2004 Single Audit had not been issued, the major program was audited in CY 2003 and the Single Audit report was re-issued.

This report is intended for the information of management, the Ohio Auditor of State and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Foxx & Company

Cincinnati, Ohio June 24, 2005 March 31, 2006 (For the RTA expenditures on Schedule of Federal Awards)

Grantor Agency/Program	CFDA Number	Project Number	2004 Federal Expenditures
U.S. Department of Housing and Urban Development			
Community Development Block Grants/Entitlements Grants	14.218	CB-03-MC-39-0010 CB-04-MC-39-0010	\$ 2,906,590 7,123,783
Subtota	[		10,030,373
Emergency Shelter Grants Program	14.231	CS-98-MC-39-0010	236,314
Shelter Plus Care	14.238	OH-16-C-93-1122	1,379,791
HOME Investment Partnerships	14.239	M-93-MC-39-0205 M-94-MC-39-0205 M-95-MC-39-0205 M-98-MC-39-0205 M-00-MC-39-0205 M-01-MC-39-0205 M-02-MC-39-0205	574,899 22,503 202,656 61,911 600 953,719 100,241
Subtota	l	M-03-MC-39-0205	2,268,285
Fair Housing Assistance Programs-State and Local Tool Town Project	14.401	FF-205-K-96-5019	14,892
Main Street Historic Area Kings Crossing Demolition	14.401	B-03-SP-OH-0609 H.U.D Contract	348,374 663,526
Subtota			1,026,792
Total U.S. Department of Housing and Urban Development			\$ 14,941,555

Grantor Agency/Program	CFDA Number	Project Number	2004 Federal Expenditures
U.S. Department Of Justice			
Passed through Ohio Emergency Management Agency	4 < 0.0	004 XXXIII ID 0XX0.50	Φ 17.550
CERT Montgomery County	16.007	S04-HXP-DOH058	\$ 17,559
Homeland Security Exercise Pass-thru	16.007	2003-MUP-30015-K-539	8,000
Subtotal			25,559
Passed through Ohio Office of Criminal Justice Services			
Byrne Formula Grant Program			
Command Centers	16.579	03-DG-H1-7254	13,500
04-05 Safehouse SCLC	16.579	04-VP-003-4068	3,018
Community Based Corrections	16.579	02-DG-D02-4085	108,258
Subtotal			124,776
03-05 Reducing Gun Violence	16.609	2003-PS-PSN-301	3,808
Domestic Violence Against Women	16.590	97-WE-VX-0070	282,726
Local Law Enforcement Block Grants Program	16.592	04-LB-BX-1031	159,683
03 Local Law Enforcement Block Grnat  Total U.S. Department of Justice	10.372	04-LB-BA-1031	\$ 596,552

Grantor Agency/Program	CFDA Number	Project Number	2004 Federal Expenditures
U.S. Department of Transportation			
Airport Improvement Program	20.106	3-39-0029-34-00	\$ 57,918
		3-39-0029-35-00	509,647
		3-39-0029-39-01	1,295
		3-39-0029-37-01	224,157
		3-39-0030-05-02	16,425
		3-39-0030-06-04	164,241
		3-39-0029-43-02	157,329
		3-39-0029-44-02	48,696
		3-39-0029-41-01	424,918
		3-39-0029-46-03	456,668
		3-39-0029-47-03	926,994
		3-39-0029-48-03	1,740,145
		3-39-0029-50-04	270,929
Subtot	al		4,999,362
Passed-Through Greater Dayton Regional Transit Authority			
Zion Gateway Park Wright Dunbar	20.500	OH-03-0217-00	450,000
RTA Park and Ride	20.500	OH-03-0217-00	464,916
Subtot	al		914,916
Passed-through Ohio Department of Transportation			
Highway Planning and Construction	20.205	PID 22500	462,709
		PID 21560	675,000
		PID 22498	499,533
		PID 22530	1,100,000
		PID 23747	202,122
		PID 75415	44,648
		PID 8224	632,762
		PID 16254	6,317
		PID 22501	103,496
		PID 22422	842,315
		PID	95,913
Subtot	al		4,664,815
Total U.S. Department Of Transportation			\$10,579,093

Grantor Agency/Program	CFDA Number	Project Number	2004 Federal Expenditures
U.S. Department of Commerce			
GH&R Foundry	11.300	06-01-04632	\$ 348,504
<b>Total U.S. Department of Commerce</b>			\$ 348,504
U.S. Department of the Interior			
Rehabilitation Grant	15.919	39-CTY-2090-01-01	195,371
Northwest Community Center	15.919	39-CTY-2090-02-01	382,733
Total U.S. Department of the Interior			\$ 578,104
Federal Emergency Management Agency			
FEMA-Fire Exhaust System Grant	83.554	EMW-2003-FG-	354,200
FEMA-Fire Prevention	83.554	EMW-2002-FG-	102,865
<b>Total Federal Emergency Management Agency</b>			\$ 457,065
<b>Total Federal Financial Assistance</b>			\$ 27,500,873

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards is a summary of the activity of City of Dayton, Ohio's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B – SUBSEQUENT EVENT**

Subsequent to the completion of our fieldwork for the Calendar Year 2004 Single Audit, the City of Dayton informed us that they had not provided us with the Federal expenditures for pass through funds from the Dayton Regional Transit Authority for Calendar Years 2004 and 2003. The funding had been inadvertently misclassified as non federal by the City. Because the pass through funding expenditures qualified as a major program and it was the first year for the grant program, it was determined that the 2003 "RTA Park and Ride" expenditures of \$1,161,751 of the total \$1,274,216 pass through funds should be audited. This determination was concurred with by the City's federal over sight agency, the U.S. Department of Labor, Office of Inspector General. As a result of the audit of this project, no expenditures were questioned. However, the Schedule of Expenditures of Federal Awards was restated by including Pass Through federal expenditures of \$1,274,216 under the *Greater Dayton Regional Transit Authority*. Accordingly, it was necessary to re-issue the Calendar Year 2003 Single Audit. For Calendar Year 2004, we have included the pass through expenditure for the Greater Dayton Regional Transit Authority in the Schedule of Expenditures of Federal Awards. Since this program was audited in Calendar Year 2003; the program was not audited in Calendar Year 2004.

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS

## for the year ended December 31, 2004

# 1. Summary of Auditors' Results

# **Financial Statements**

Type of auditors' report issued:		Unqualifi	led
Internal control over financial reporting: Material weakness(es) identified? Reportable condition(s) identified not		⊠ yes	no
considered to be material weaknesses?		yes	none reported
Noncompliance material to financial statements no	ted?	yes	⊠ no
Federal Awards			
Internal Control over major programs:  Material weakness(es) identified?  Reportable condition(s) identified not considered to be material weaknesses?		☐ yes	□ no     □ none reported
Type of auditor's report issued on compliance for r	najor programs:	Unquali	fied
Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Sec	ction .510(a)?	yes	⊠ no
Identification of major programs:			
CFDA Number(s)	Name of Federa	al Progran	n or Cluster
14.218 14.239 14.401 20.106 20.205	Community Development Block Grant HOME Investment Partnerships Tool Town Project Airport Improvement Program Highway Planning and Construction		rships
Dollar threshold used to distinguish between Type	A and Type B pro	grams:	\$825,026
Auditee qualified as low-risk auditee		yes	⊠ no

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### for the year ended December 31, 2004

#### 2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding Number	04-01
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#### **Reconciliation of Cash Balances**

*Criteria* - Good internal controls require that cash accounts used in the monthly reconciliation process to the bank accounts are complete and accurate.

Condition - The City performed monthly bank account reconciliations during calendar year 2004. However, our review of the December 31, 2004 bank account reconciliation noted that unallocated deposits used in the reconciliation process could not be traced to support documentation.

Effect - There was no assurance that monthly bank reconciliation balances were accurate.

Cause - The accounting system is unable to generate a report that identifies unallocated deposits.

*Recommendation* - We recommend that the City implement a system to identify its unallocated deposits to ensure accuracy and completeness of the monthly bank reconciliations.

#### 3. Findings and Questioned Costs for Federal Awards

None

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### for the year ended December 31, 2004

#### 2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Ī	Finding Number	04-02
	O	

#### **Municipal Courts - Civil Division**

*Criteria* - Good internal controls require that monthly cash bank reconciliations are complete and accurate. All reconciling items used in the monthly reconciliation process should be agreed to support documentation.

*Condition* - The Civil Division of the Municipal Court's cash account bank reconciliation disclosed an unreconcilable difference of \$26,710 for the year.

Effect - There was no assurance that the final cash balance in the Municipal Court's cash account was correct.

*Cause* - Personnel in the Municipal Courts Civil Division stated that its accounting system could not produce the necessary documents to support the December 31, 2004 cashbook balance.

*Recommendation* - We recommend that the Civil Division of the Municipal Court ensure that all numbers reported for its cash account book balances are supported by the necessary documents to ensure accuracy and completeness of the monthly bank reconciliations.

#### 3. Findings and Questioned Costs for Federal Awards

None

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### for the year ended December 31, 2004

#### 2. Findings Related to the Financial Statements Required to be Reported in Accordance with GAGAS

Finding Number	04-03
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#### Water/Sewer Subsidiary Receivable

*Criteria* - Good internal control procedures dictate that entities should be aware of outstanding accounts receivable and have the ability to readily access the data.

*Condition* - The City's water/sewer subsidiary receivable system did not produce monthly aging trial balance reports listings by customer name and account.

*Effect* - The City could not readily determine, on a monthly basis, the outstanding accounts receivable balance due to the City for the water, sewer, stormwater, wellfield, container and disposal fees.

Cause - The City does not separate water, sewer, stormwater, wellfield, container and disposal receipts when received. Instead, all receipts are placed in the water fund and manually distributed to the appropriate fund.

*Recommendation* - We recommend that the City take immediate steps to ensure its water/sewer subsidiary receivable system produces monthly aging trial balance reports.

#### 3. Findings and Questioned Costs for Federal Awards

None

## SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS

## for the year ended December 31, 2004

There were no audit findings or questioned costs relative to Federal awards for the audit of the City of Dayton, Ohio for the year ended December 31, 2004.

# CITY OF DAYTON, OHIO SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS AND QUESTIONED COSTS

# for the year ended December 31, 2004

			Not Corrected,
			Partially Corrected;
			Significantly Different Corrective Action Taken; Or
Finding		Fully	Finding No Longer Valid;
Number	Finding Summary	Corrected	Explain:
			Partially corrected,
03-01	Reconciliation of Cash Balances	No	see Finding Number 04-01
			Partially corrected,
03-02	Municipal Courts	No	see Finding Number 04-02
			Not corrected,
03-03	Water/Sewer Subsidiary Receivable	No	see Finding Number 04-03

#### **CORRECTIVE ACTION PLAN**

#### for the year ended December 31, 2004

#### Finding Number 04-01

*Cash* - The cash reconciliation process consists of 6 components - Fifth Third Bank, Portfolio, Payroll, Accounts Payable, ZBA Accounts and Unallocated Deposits. Supporting documentation was provided for all components except for unallocated deposits. Currently, the Finance Department is working with the City's Information and Technology Department to develop a reconciliation report to identify unallocated deposits. In total, cash does balance at year-end.

Contact Person: Ms. Cheryl J. Garrett, Director of Finance

Date: December 31, 2005

#### **CORRECTIVE ACTION PLAN**

#### for the year ended December 31, 2004

#### Finding Number 04-02

*Civil Division Bank Reconciliations* - The Clerk of Courts office closed this account on December 31, 2004, to allow ease in resolving the known discrepancies, and to allow a fresh start for 2005 bank reconciliations.

The Clerk of Courts office has also since made changes to its bookkeeping procedures to prevent such problems from occurring in the new account. Some of these changes included: developing control procedures, developing a cash journal to summarize daily activity, establishing month ending procedures, and defining the separation of bookkeeping duties. It is also in the process of developing a new computer program that will generate the supporting documents needed to support reconciliations.

The Clerk of Courts office is also working to identify where the unexplained difference is on the 2004 year-end bank reconciliation. There are several areas where that money could belong: outstanding checks that were inadvertently taken off the outstanding check list, checks that have cleared but were not taken off the outstanding check list, checks that cleared for more or less than they were written, open items that have been paid but were not taken off the open item list, open items that were never added to the open item list, and payments made to the City at the month's end were miscalculated. These items are currently being researched.

Contact Person: Ms. Cheryl J. Garrett, Director of Finance

Date: December 31, 2005

#### **CORRECTIVE ACTION PLAN**

#### for the year ended December 31, 2004

#### Finding Number 04-03

Accounts Receivable Aging Trial Balance Reports - The City has hired an outside contractor to develop and incorporate an interface between Banner and the Water System to insure that transactions will be automated instead of keeping manual records. Also, the contractor has developed a program to report an Accounts Receivable Aging Analysis Report. Staff is analyzing the report to tie to the Banner System for validation. The contractor is currently working with staff to automate this feature.

Contact Person: Ms. Cheryl J. Garrett, Director of Finance

Date: December 31, 2005

# PASSENGER FACILITY CHARGE PROGRAM REPORT

for the year ended December 31, 2004

# **INDEX**

	Page
Report on Compliance with Requirements Applicable to the Passenger Facility Charge Program and Internal Control Over Compliance in Accordance with the PFC Audit Guide for Public Agencies and Schedule of	
Expenditures of Passenger Facility Charges	1
Schedule of Expenditures of Passenger Facility Charges	3
Notes to Schedule of Expenditures of Passenger Facility Charges	4



# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH THE PFC AUDIT GUIDE FOR PUBLIC AGENCIES AND SCHEDULE OF EXPENDITURES OF PFCS

The Honorable Members of the City Commission, Audit Committee, and the Management of the City of Dayton City of Dayton, Ohio

#### Compliance

We have audited the compliance of the City of Dayton, Ohio with the compliance requirements described in the *Passenger Facility Charge Audit Guide for Public Agencies*, issued by the Federal Aviation Administration (Guide), for its Passenger Facility Charge (PFC) program for the year ended December 31, 2004. Compliance with the requirements of laws and regulations applicable to its PFC program is the responsibility of the City of Dayton, Ohio's management. Our responsibility is to express an opinion on the City of Dayton, Ohio's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in the Government Auditing Standards, issued by the Comptroller General of the United States and the Guide. Those standards and the Guide require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the PFC program occurred. An audit includes examining, on a test basis, evidence about the City of Dayton, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the City of Dayton, Ohio's compliance with those requirements.

In our opinion, the City of Dayton, Ohio complied, in all material respects, with the requirements referred to above that are applicable to its PFC program for the year ended December 31, 2004.

#### Internal Control Over Compliance

The management of the City of Dayton, Ohio is responsible for establishing and maintaining effective internal control over compliance with requirements of laws and regulations applicable to the PFC program. In planning and performing our audit, we considered the City of Dayton, Ohio's internal control over compliance with requirements that could have a direct and material effect on the PFC program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with the Guide.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws and regulations that would be material in relation to the PFC program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### Schedule of Expenditures of PFCs

We have audited the basic financial statements of City of Dayton, Ohio, as of and for the year ended December 31, 2004, and have issued our report thereon dated June 24, 2005. We did not audit the financial statements of the CityWide Development Corporation, a discretely presented component unit. Those financial statements were audited by other auditors whose report has been furnished to us and our opinion on the financial statements, insofar as it relates to amounts included for the discretely presented component unit, is based on the report of the other auditors. Our audit was performed for the purpose of forming an opinion on the financial statements taken as a whole. The accompanying Schedule of Expenditures of PFCs is presented for purposes of additional analysis as specified in the Guide and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended for the information of the audit committee of the City of Dayton management, the Ohio Auditor of State and the Federal Aviation Administration and is not intended to be and should not be used by anyone other than these specified parties.

Foxx & Company

Cincinnati, Ohio June 24, 2005

# CITY OF DAYTON, OHIO SCHEDULE OF EXPENDITURES OF PASSENGER FACILITY CHARGES for the year ended December 31, 2004

Grantor Agency/Program	CFDA	Project	PFC	PFC
	Number	Number	Receipts	Expenditures
U. S. Department of Transportation Passenger Facility Charges Interest Earned Total U.S. Department of Transportation	N/A	Application 2	\$5,802,066 108,223 \$5,910,289	\$5,435,638 - \$5,435,638

# NOTES TO SCHEDULE OF EXPENDITURES OF PASSENGER FACILITY CHARGES

for the year ended December 31, 2004

#### NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Passenger Facility Charges is a summary of the activity of City of Dayton, Ohio Passenger Facility Charges. The schedule has been prepared on the cash basis of accounting. Passenger Facility Charges collected by the City of Dayton are legally restricted for capital projects and related expenditures, and cannot be used for any other purpose. Receipts reported consist of the following:

PFC Charges	\$5,802,066
Interest Income	108,223

Total \$5,910,289



# CITY OF DAYTON, OHIO Comprehensive Annual Financial Report For the Year Ended December 31, 2004

#### PREPARED BY:

#### Department of Finance

Cheryl J. Garrett, Director Candy H. Carr, Acting Accounting and Treasury Manager

#### **MISSION STATEMENT**

as stewards of the public trust,
our mission is to provide leadership,
excellent services and participatory government
to enhance the quality of life and
sense of community for all who live, work,
raise families, or conduct business in Dayton.

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# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

#### Table of Contents

Title Page
INTRODUCTORY SECTION
Table of Contents1-3Letter of Transmittal5-7Organization Chart8Certificate of Achievement for Excellence in Financial Reporting9
FINANCIAL SECTION
Independent Auditors' Report
Management's Discussion and Analysis
Basic Financial Statements:
Government-wide Financial Statements:
Statement of Net Assets
Fund Financial Statements:
Balance Sheet - Governmental Funds
Reconciliation of Total Governmental Fund Balances to Net Assets Of Governmental Activities
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities
Statement of Revenues , Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) - General Fund
Statement of Net Assets - Proprietary Funds
Statement of Revenues, Expenses and Changes in Net Assets – Proprietary Funds
Statement of Cash Flows - Proprietary Funds
Statement of Fiduciary Net Assets - Fiduciary Fund
Index of Notes to the Basic Financial Statements
Notes to the Basic Financial Statements

#### COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

# Table of Contents (Continued)

#### Combining Statements and Individual Fund Schedules:

Combining Statements – Nonmajor Governmental Funds Schedule of Revenue, Expenditures, and Changes in Fund Balance -Combining Statement of Revenues, Expenditures and Changes in Combining Statement of Revenues, Expenditures and Changes in Schedule of Revenue, Expenditures, and Changes in Fund Balance - Budget Schedule of Revenue, Expenditures, and Changes in Fund Balance - Budget Schedule of Revenue, Expenditures, and Changes in Fund Balance - Budget Schedule of Revenue, Expenditures, and Changes in Fund Balance - Budget Schedule of Revenue, Expenditures, and Changes in Fund Balance -Budget and Actual (Non-GAAP Budgetary Basis) -Schedule of Revenue, Expenditures, and Changes in Fund Balance -Budget and Actual (Non-GAAP Budgetary Basis) -Combining Statement of Revenues, Expenditures and Changes in 

# COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2004

# Table of Contents (Continued)

Combining Statements Normalis Fatamain Ford	
Combining Statements – Nonmajor Enterprise Funds  Fund Descriptions	122
Tund Descriptions	. 122
Combining Statement of Net Assets – Nonmajor Enterprise Funds	.123
Combining Statement of Revenues, Expense and Changes in	
Net Assets - Nonmajor Enterprise Funds	.124
Combining Statement of Cash Flows – Nonmajor Enterprise Funds	.125
Combining Statements – Internal Service Funds	
Fund Descriptions	.126
Combining Statement of Net Assets – Internal Service Funds	
Combining Statement of Revenues, Expense and Changes in	
Net Assets - Internal Service Funds	.128
Combining Statement of Cash Flows – Internal Service Funds	.129
Combining Statements – Fiduciary Funds	
Fund Descriptions	130
Combining Statement of Changes in Assets and Liabilities - Agency	
Combining Switchiest of Changes in rissels and Empirites Tigeney	.151 155
STATISTICAL SECTION	
Statistical Section Description	125
General Governmental Expenditures by Function – Last Ten Years	
General Governmental Revenues by Source – Last Ten Years	
Property Tax Levies and Collections – Last Ten Years.	
Assessed Value and Estimated True Value of	.140
Taxable Property – Last Ten Years.	1./.1
Property Tax Rates – Direct and Overlapping	.141
Governments – Last Ten Years	1/12_1/13
Special Assessments Billings and Collections – Last Ten Years	
Ratio of Net General Obligation Bonded Debt to Assessed	.177
Value and Net Bonded Debt Per Capita – Last Ten Years	1.45
Computation of Legal Debt Margins	
Computation of Direct and Overlapping	
	.140
General Obligation Bonded Debt	
General Obligation Bonded Debt	
General Obligation Bonded Debt	.147
General Obligation Bonded Debt	.147
General Obligation Bonded Debt Ratio of Annual Debt Principal and Interest Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures – Last Ten Years Revenue Bond Coverage Dayton International Airport and	.147
General Obligation Bonded Debt Ratio of Annual Debt Principal and Interest Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures – Last Ten Years Revenue Bond Coverage Dayton International Airport and Water Funds – Last Ten Years	.147 .148 .149-150
General Obligation Bonded Debt Ratio of Annual Debt Principal and Interest Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures – Last Ten Years Revenue Bond Coverage Dayton International Airport and Water Funds – Last Ten Years Demographic Statistics – Last Ten Years	.147 .148 .149-150 .151
General Obligation Bonded Debt Ratio of Annual Debt Principal and Interest Expenditures for General Obligation Bonded Debt to Total General Governmental Expenditures – Last Ten Years Revenue Bond Coverage Dayton International Airport and Water Funds – Last Ten Years	.147 .148 .149-150 .151 .152

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DEPARTMENT OF FINANCE OFFICE OF THE DIRECTOR



CITY HALL • 101 WEST THIRD STREET P.O. BOX 22 • DAYTON, OHIO 45401 937 333-3578 • FAX 937 333-2222 www.cityofdayton.org

July 29, 2005

Mr. James T. Dinneen City Manager Dayton, Ohio

Dear Mr. Dinneen:

With this letter, I transmit the City of Dayton's (the City) Comprehensive Annual Financial Report (CAFR) for 2004 to you, the Mayor and Commissioners, the citizens of this City, the investment community, and to all other interested parties. State law requires that every general-purpose local government publish within six months of the close of each fiscal year a complete set of audited financial statements. The CAFR was prepared using accounting principals generally accepted in the United States of America (GAAP) as applied to governmental units and contains all disclosures necessary to enable the reader to understand the City's financial affairs. Responsibility for both the accuracy of the data and completeness and fairness of the presentation rests with management of the City.

The City's accounting system provides reasonable, but not absolute, assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of internal control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits require estimates and judgments by management.

The City's Charter, Sections 44 and 78, prescribes the required accounting, audit and examination procedures for the City of Dayton. Foxx & Company, Certified Public Accountants, studies the City's system of internal control, conducts such tests as are necessary under the circumstances and renders an opinion based upon the statements when taken in whole. The City has again received an unqualified opinion from the independent auditor that the financial statements are presented fairly. The opinion letter is included in the Financial Section of this report.

This transmittal letter is designed to provide historical information about the City, as well as compliment the required Management's Discussion and Analysis (MD&A). Generally accepted accounting principles require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A, which focuses on the government-wide statements, can be found immediately following the report of the independent auditors.

#### PROFILE OF THE CITY OF DAYTON

In 1913, Dayton was the first large city to adopt the Council-Manager form of government. The Dayton City commission is comprised of the Mayor and four City Commissioners. They are elected at-large on a non-partisan basis for four-year overlapping terms. All policy items are decided by the City Commission, which is empowered by the City Charter to pass ordinances and resolutions, adopt regulations and appoint the City Manager. The City Manager manages 16 City Departments employing 2,560 people.

The City provides a full range of services that include water supply and treatment, sewer and storm water maintenance, wastewater treatment, airport services, fire and emergency medical services, police protection, convention center, building inspection, neighborhood support, recreation and parks, golf, street and bridge maintenance, waste collection, and a municipal court system.

The City has included in the CAFR all of the funds for which it is financially accountable. The City has two component units: Citywide Development Corporation that is shown as a separate discrete component unit: and the Sister City Committee that is shown as a blended component unit of the nonmajor special revenue funds. Both are included as part of the reporting entity because the primary government appoints all members of their board of trustees and is able to impose its will on the organizations. The City is associated with six jointly governed organizations. They include the Miami Valley Regional Planning Commission, the Miami Valley Fire/EMS Alliance, the Economic Development/Government Equity Program, the Montgomery County Family and Children First Council, the Hazardous Material Response Team and the Miami Valley Emergency Management Agency.

The annual budget serves as the foundation for the City of Dayton's financial planning and control. The council is required to adopt a final budget by no later than the close of the fiscal year. The budget is prepared by fund, function and department. Department heads may make transfers within a department.

#### LOCAL ECONOMY

City inventors have given the world the airplane, the automobile self-starter, the cash register, food for the astronauts, micro-encapsulation and major components for the Gemini and Apollo flights. The City's area is known as a leader in the production of many products, including business machines, business forms and automotive parts. The area has one of the highest per capita concentrations of scientific and technical personnel in the State.

The City's geographic location in southwestern Ohio makes it accessible to some of the largest markets in North America. From the City's area it is possible to reach more than half of the United States population within 90 minutes by air. Interstates 70 and 75 intersect just north of the City. This intersection is the nucleus of a national network of 25 interstate highways and major state routes. The I-675 bypass has increased access to both of the Cities of Cincinnati and Columbus and the communities east and south of the City.

Because of the City's strategic location near the intersection of Interstates 70 and 75 and only minutes from the Airport facilities, over 20 trucking firm terminals are located in the City's area, including contract haulers, heavy and light haulers, liquid or dry bulk and motor freight carriers. The City also has two major rail systems, CSX Transportation and Conrail. CSX has a 2,500 car-switching yard and Conrail has a 1,000 car switching yard located within the County which can service trailer and flat cars.

The City's strategic location gives the region an important advantage in that its "second morning market" encompasses a 600-mile radius and services approximately 138 million people.

The aerospace and high technology industries are integral to the City's economy. The City's support of research and development firms is one reason it boasts one of the highest concentrations of engineers and patents in the country.

Because of the regions varied economic base, unemployment has declined. During the past 10 years, the unemployment rate has decreased from 8.5% in 1994 to 7.1% in 2004.

#### **LONG-TERM FINANCIAL PLANNING**

Faced with the challenges of reduced revenues from the Local Government Fund, it is important for the City to be prudent in its spending. The Civil Service Board, the Human Relations Council, the Southwest Priority Board and the Dayton Mediation Center each combined offices into a City-owned facility, saving taxpayers about \$240,000 a year in lease payments.

#### RELEVANT FINANCIAL POLICIES

The City's long-standing policy is to maintain a General Fund reserve (unrestricted, GAAP) from 10% to 20% of revenues. During the previous 10 years, the City's General Fund GAAP reserve has averaged 27% of revenues. The City Commission's policy is to apply the General Fund balance only to the following limited purposes: one-time strategic investments yielding a significant number of jobs; one-time strategic investments in technology to reduce operating costs; and, to weather a recession or economic shock during a maximum 18-month period. The City experienced a decline in General Fund revenues in 2002 and 2003 as a result of general economic conditions and reductions in State funds. Consistent with City policy to maintain the General Fund reserve and not increase the City income tax, City management took action to increase General Fund revenues and reduce General Fund expenses. Among other actions taken, the City closed its Dayton Human Rehabilitation Center in 2002. While this closure reduced revenues from fees for services by approximately \$6 million, it also reduced expenses by approximately \$12 million.

#### **MAJOR INITIATIVES**

Projects at the Dayton International Airport include improvements to its concourse facilities, new passenger loading bridges, the construction of a new parking garage, along with the construction of a new air traffic control tower, which will cost \$4 million, which is being financed by the Federal Aviation Administration.

#### AWARDS AND ACKNOWLDEGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Dayton for its comprehensive annual report for the year ended December 31, 2003. This was the 22<sup>nd</sup> consecutive year that the City has received this prestigious award. In order to be awarded a Certificate of Achievement, the City published an easily readable and efficiently organized comprehensive annual financial report whose contents conformed to program standards. This report satisfied both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that our current comprehensive annual financial report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

My appreciation is extended to the various elected officials, the City Manager, department heads, and employees responsible for contributing to the sound financial position of the City. I would like to acknowledge the efforts of the Accounting and Treasury staff, other members of the Finance Department and our consultant, Julian and Grube, Inc., all of whom contributed to the development of the CAFR.

Respectively submitted,

Chery & Sant

Cheryl J. Garrett Finance Director

Secretary of the Board of Sinking Fund Trustees

### 3/2/

#### Environmental Management Water Supply/ Treatment Wastewater Treatment Sewer Maintenance Water Engineering Criminal Water Distribution LAW Administration **TECHNOLOGY SERVICES** Communication Systems Information Services Street Maintenance PUBLIC WORKS Fleet Management Civil Engineering Waste Collection PUBLIC AFFAIRS Employee Relations Employee Services Reproduction and Graphic Services Web Development RESOURCES Media Relations Cable Television Relations Counci Functions: Support Services & Resource Management Strategic Programs & Safety Citizens of Dayton **Emergency Services** Professional Standards Administrative Services Special Investigations COMMISSION Patrol Operations FIRE **MANAGER'S** POLICE OFFICE CLERK CITY Accounting and Treasury Revenue and Taxation FINANCE PLANNING & COMMUNITY **Economic Development** Housing & Neighborhood Real Estate & Redevelopment DEVELOPMENT Citizen Participation DEVELOPMENT Community Affairs Development Sales/Marketing CONVENTION Operations Purchasing Board of Zoning Appeals Plan Board PARKS, RECREATION Zoning Administration Housing Inspection Cultural Affairs Building Inspection & CULTURE Administration BUILDING SERVICES Recreation Administration/Finance Aircraft Rescue & Management Systems Capital Budget Airport Police & BUDGET Operations AVIATION Budget

Organization of the City of Dayton

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Dayton, Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
December 31, 2003

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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President

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Executive Director

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Members of the City Commission City of Dayton, Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Dayton, Ohio as of and for the year ended December 31, 2004, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City of Dayton, Ohio's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the CityWide Development Corporation, which represent all the assets and revenues of the discretely presented component unit. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the discretely presented component unit, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinion.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Dayton, Ohio, as of December 31, 2004, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2004 on our consideration of the City of Dayton, Ohio's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 13-29 are not a required part of the basic financial statements but are supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Dayton, Ohio's basic financial statements. The introductory section, combining and individual non-major fund financial statements, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual non-major fund financial statements have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on these sections.

Foxx & Company

Cincinnati, Ohio June 24, 2005

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

The management's discussion and analysis of the City of Dayton's (the "City") financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2004. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2004 are as follows:

- The total net assets of the City increased \$25,849,321. Net assets of governmental activities increased \$16,638,896 or 5.48% over 2003 and net assets of business-type activities increased \$9,210,425 or 2.16% over 2003.
- ➤ General revenues accounted for \$152,003,533 of total governmental activities revenue. Program specific revenues accounted for \$56,917,921 or 27.14% of total governmental activities revenue. The City had a special item of \$781,586 for the sale of capital assets.
- The City had \$193,064,144 in expenses related to governmental activities; \$56,917,921 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$136,146,223 were offset by general revenues (primarily property taxes, income taxes and unrestricted grants and entitlements) of \$152,003,533.
- The general fund had revenues of \$162,531,493 in 2004. This represents a decrease of \$2,327,555 from 2003 revenues. The expenditures of the general fund, which totaled \$150,473,141 in 2004, increased \$2,509,206 from 2003. The net decrease in fund balance for the general fund was \$3,291,174 or 8.29%.
- Net assets for the business-type activities, which are made up of the Dayton International Airport, Water, Sewer, Storm Water and Golf enterprise funds, increased in 2004 by \$9,210,425. This increase in net assets was due primarily to capital contributions received from passenger facility charges and intergovernmental grants and subsidies coupled with adequate charges for services revenue to cover operating expenses.
- ➤ In the general fund, the actual revenues came in \$948,361 lower than they were in the final budget and actual expenditures were \$6,210,588 less than the amount in the final budget. Budgeted revenues increased \$5,365,000 from the original to the final budget due primarily to an increase in projected income tax revenue and state shared taxes. Budgeted expenditures decreased \$414,400 from the original to the final budget as a result of projected decreases in public safety costs by the City.

#### **Using this Annual Financial Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### Reporting the City as a Whole

#### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2004?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net *assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the City is divided into two distinct kinds of activities:

Governmental Activities - Most of the City's programs and services are reported here including police, fire, street and highway maintenance, HUD program operations, community and economic development and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's airport, water, sewer, storm water and golf operations are reported here.

#### Reporting the City's Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 20.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major and nonmajor funds. The City's major governmental funds are the General fund, Debt service fund and Capital Improvement fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 36-40 of this report and further detail on the City's major and nonmajor governmental funds can by found on pages 59-60 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its airport, water, sewer, storm water and golf operations. The City reports the Airport fund, Water fund and Sewer fund as major enterprise funds. These major funds are presented separately in the proprietary fund financial statements. The Storm Water fund and the Golf fund are considered nonmajor funds and are combined into a single, aggregated presentation in the proprietary fund financial statements. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 42-51 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency funds are the City's only fiduciary fund type. The basic fiduciary fund financial statement can be found on page 52 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 53-102 of this report.

#### **Government-Wide Financial Analysis**

The Statement of Net Assets provides the perspective of the City as a whole. The table below provides a summary of the City's net assets for 2004 compared to 2003:

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Net Assets**

		Restated		Restated		
	Governmental	Governmental	Business-Type	Business-Type		
	Activities	Activities	Activities	Activities	Total	Total
	2004	2003	2004	2003	2004	2003
<u>Assets</u>						
Current and other assets	\$ 166,815,938	\$ 162,962,878	\$ 140,970,641	\$ 146,223,464	\$ 307,786,579	\$ 309,186,342
Capital assets	286,424,283	270,373,520	425,526,088	416,477,726	711,950,371	686,851,246
Total assets	453,240,221	433,336,398	566,496,729	562,701,190	1,019,736,950	996,037,588
<b>Liabilities</b>						
Long-term liabilities						
outstanding	100,571,490	82,097,984	109,736,764	112,702,829	210,308,254	194,800,813
Other liabilities	32,137,297	47,345,876	20,566,443	23,015,264	52,703,740	70,361,140
Total liabilities	132,708,787	129,443,860	130,303,207	135,718,093	263,011,994	265,161,953
Net Assets						
Invested in capital						
assets, net of related debt	207,581,135	188,610,596	309,060,125	293,481,592	516,641,260	482,092,188
Restricted	63,442,672	53,916,504	-	-	63,442,672	53,916,504
Unrestricted	49,507,627	61,365,438	127,133,397	133,501,505	176,641,024	194,866,943
Total net assets	\$ 320,531,434	\$ 303,892,538	\$ 436,193,522	\$ 426,983,097	\$ 756,724,956	\$ 730,875,635

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2004, the City's assets exceeded liabilities by \$756,724,956. At year-end, net assets were \$320,531,434 and \$436,193,522 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 69.82% of total assets. Capital assets include land, construction in progress (CIP), land improvements, buildings and improvements, furniture, fixtures and equipment, vehicles and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2004, were \$207,581,135 and \$309,060,125 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2004, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

A portion of the City's net assets, \$63,442,672, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets of \$49,507,627 may be used to meet the government's ongoing obligations to citizens and creditors.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

The table below shows the changes in net assets for fiscal years 2004 and 2003.

#### **Change in Net Assets**

	Governmental Activities 2004	Governmental Activities 2003	Business-Type Activities 2004	Business-Type Activities 2003	Total 2004	Total 2003
Revenues						
Program revenues:						
Charges for services and sales	\$ 28,523,521	\$ 30,102,580	\$ 115,856,533	\$ 116,882,670	\$ 144,380,054	\$ 146,985,250
Operating grants and contributions	18,789,989	19,791,048	-	-	18,789,989	19,791,048
Capital grants and contributions	9,604,411	10,307,490	14,794,084	14,845,098	24,398,495	25,152,588
Total program revenues	56,917,921	60,201,118	130,650,617	131,727,768	187,568,538	191,928,886
General revenues:						
Property taxes	19,496,591	18,641,542	-	-	19,496,591	18,641,542
Income taxes	108,438,846	108,520,891	-	-	108,438,846	108,520,891
Unrestricted grants	20,377,849	19,081,383	-	-	20,377,849	19,081,383
Interest	1,706,199	3,579,657	1,032,922	3,604,829	2,739,121	7,184,486
Miscellaneous	1,984,048	2,952,997			1,984,048	2,952,997
Total general revenues	152,003,533	152,776,470	1,032,922	3,604,829	153,036,455	156,381,299
Special item:						
Gain from sale of assets	781,586				781,586	
Total revenues	209,703,040	212,977,588	131,683,539	135,332,597	341,386,579	348,310,185
Expenses:						
Downtown	5,031,993	5,418,423	-	-	5,031,993	5,418,423
Youth, education and human services	2,208,479	2,535,385	-	-	2,208,479	2,535,385
Community development	20,163,040	21,769,149	-	-	20,163,040	21,769,149
Economic development	6,411,508	10,494,459	-	-	6,411,508	10,494,459
Leadership and quality of life	45,891,870	45,111,428	-	-	45,891,870	45,111,428
Corporate responsibility	15,950,738	17,020,585	-	-	15,950,738	17,020,585
Public safety and justice	92,954,582	89,976,989	-	-	92,954,582	89,976,989
Other	507,896	986,660	-	-	507,896	986,660
Interest and fiscal charges	3,944,038	3,430,708	-	-	3,944,038	3,430,708
Dayton International Airport	-	-	39,961,191	35,502,289	39,961,191	35,502,289
Water	-	-	47,152,642	45,628,781	47,152,642	45,628,781
Sewer	-	-	28,903,051	27,210,776	28,903,051	27,210,776
Other enterprise funds:						
Golf	-	-	2,472,685	3,118,857	2,472,685	3,118,857
Storm water			3,983,545	2,636,386	3,983,545	2,636,386
Total expenses	193,064,144	196,743,786	122,473,114	114,097,089	315,537,258	310,840,875
Increase in net assets before transfers	16,638,896	16,233,802	9,210,425	21,235,508	25,849,321	37,469,310
Transfers		(913,666)		913,666		
Change in net assets	\$ 16,638,896	\$ 15,320,136	\$ 9,210,425	\$ 22,149,174	\$ 25,849,321	\$ 37,469,310

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Governmental Activities**

Governmental activities net assets increased \$16,638,896 in 2004. This increase is a result of slightly decreasing revenues and expenses versus amounts reported in the prior year.

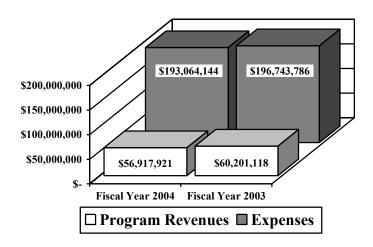
Public safety and justice, which primarily supports the operations of the police and fire departments accounted for \$92,954,582 of the total expenses of the City. These expenses were partially funded by \$15,049,321 in direct charges to users of the services. Leadership and quality of life expenses totaled \$45,891,870. Leadership and quality of life expenses were partially funded by \$6,769,017 in direct charges to users of the services.

The state and federal government contributed to the City a total of \$18,789,989 in operating grants and contributions and \$9,604,411 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total capital grants and contributions, \$8,491,921, subsidized leadership and quality of life programs and \$1,063,955 subsidized economic development programs.

General revenues totaled \$152,003,533, and amounted to 72.49% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$127,935,437. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$20,377,849.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the Graph below, the City is highly dependent upon property and income taxes as well as unrestricted grants and entitlements to support its governmental activities.

#### **Governmental Activities – Program Revenues vs. Total Expenses**



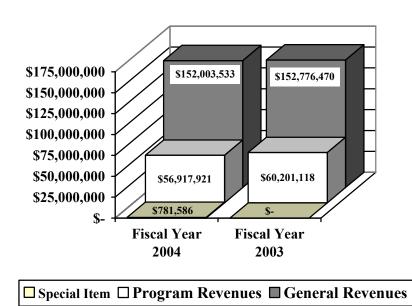
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Governmental Activities**

	<u></u>	Cotal Cost of Services 2004	 Net Cost of Services 2004	<u></u>	Fotal Cost of Services 2003		Net Cost of Services 2003
Program Expenses:							
Downtown	\$	5,031,993	\$ 4,526,784	\$	5,418,423	\$	4,959,409
Youth, education and human services		2,208,479	371,537		2,535,385		205,662
Community development and							
neighborhoods		20,163,040	11,083,753		21,769,149		10,771,182
Economic development		6,411,508	2,569,952		10,494,459		1,724,151
Leadership and quality of life		45,891,870	23,341,683		45,111,428		27,230,352
Corporate responsibility		15,950,738	13,535,781		17,020,585		14,572,819
Public safety and justice		92,954,582	76,828,405		89,976,989		73,259,082
Other		507,896	456,800		986,660		893,483
Interest and fiscal charges	_	3,944,038	 3,431,528		3,430,708	_	2,926,528
Total Expenses	\$	193,064,144	\$ 136,146,223	\$	196,743,786	\$	136,542,668

The dependence upon general revenues for governmental activities is apparent, with 70.52% of expenses supported through taxes and other general revenues.

#### Governmental Activities - General and Program Revenues

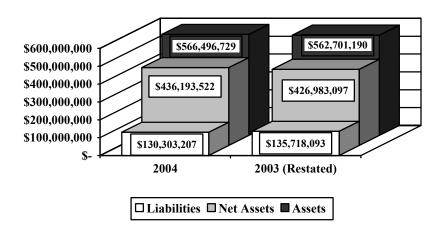


#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Business-Type Activities**

Business-type activities include the airport, water, sewer, storm water and golf enterprise funds. These programs had program revenues of \$130,650,617, general revenues of \$1,032,922 and expenses of \$122,473,114 for 2004. The graph below shows the business-type activities assets, liabilities and net assets at year-end.

#### **Net Assets in Business – Type Activities**



#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on page 36) reported a combined fund balance of \$94,172,565 which is \$5,262,060 above last year's total of \$88,910,505 (as restated). The December 31, 2003 fund balances have been restated as described in Note 3 to the basic financial statements. The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2004 for all major and nonmajor governmental funds.

	Fund Balances 12/31/04	Restated Fund Balances 12/31/03	Increase (Decrease)
Major Funds:			
General	\$ 36,407,607	\$ 39,698,781	\$ (3,291,174)
Debt service	15,333,393	17,839,709	(2,506,316)
Capital improvement	24,124,850	12,969,121	11,155,729
Other Nonmajor Governmental Funds	18,306,715	18,402,894	(96,179)
Total	\$ 94,172,565	\$ 88,910,505	\$ 5,262,060

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

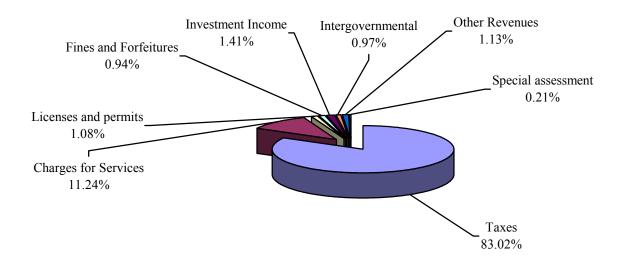
#### General Fund

The City's general fund balance decreased \$3,291,174, primarily due to a decrease in revenues from 2003 in the amount of \$2,327,555 and an increase in expenditures from 2003 in the amount of \$2,509,206. The table that follows assists in illustrating the revenues of the general fund.

		2004		2003	Percentage
	_	Amount	_	Amount	Change
Revenues					
Taxes	\$	134,946,711	\$	133,795,158	0.86 %
Charges for services		18,261,799		19,682,367	(7.22) %
Licenses and permits		1,750,643		2,014,392	(13.09) %
Fines and forfeitures		1,535,094		1,420,200	8.09 %
Investment income		2,286,681		3,365,179	(32.05) %
Special assessments		339,721		327,656	3.68 %
Intergovernmental		1,579,154		1,453,282	8.66 %
Other	_	1,831,690	_	2,800,814	(34.60) %
Total	\$	162,531,493	\$	164,859,048	(1.41) %

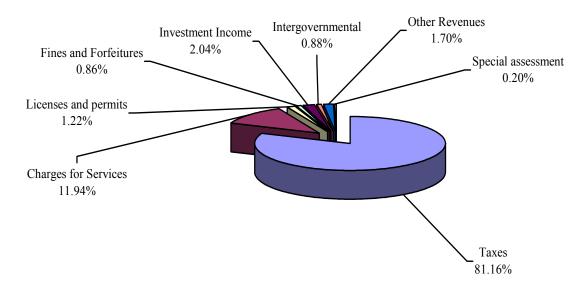
Licenses and permits revenue decreased \$263,749 or 13.09% from the prior year. This decrease is attributed to a decrease in the number of licenses and permits issued by the City of Dayton in 2004. The decrease in other revenue is due to a decrease in the miscellaneous items collected by the City. All other revenue remained comparable to 2003.

#### Revenues - Fiscal Year 2004



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### Revenues - Fiscal Year 2003



The table that follows assists in illustrating the expenditures of the general fund.

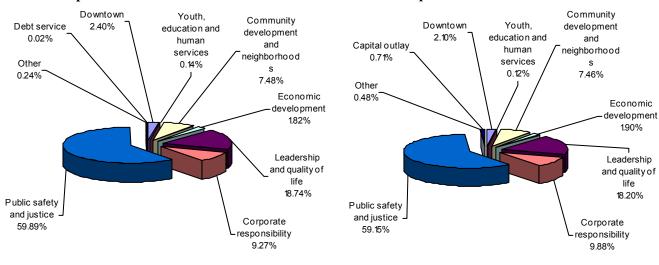
	2004 Amount	2003 Amount	Percentage Change
Expenditures			
Downtown	\$ 3,606,582	\$ 3,112,343	15.88 %
Youth, education and human services	214,881	181,204	18.59 %
Community development and neighborhoods	11,248,295	11,032,510	1.96 %
Economic development	2,739,633	2,817,334	(2.76) %
Leadership and quality of life	28,193,800	26,935,463	4.67 %
Corporate responsibility	13,944,134	14,619,628	(4.62) %
Public safety and justice	90,124,997	87,506,358	2.99 %
Other expenses	366,142	711,570	(48.54) %
Capital outlay	· -	1,047,525	(100.00) %
Debt service	34,677	<del>_</del> _	100.00 %
Total	\$ 150,473,141	\$147,963,935	1.70 %

The most significant increase was in the areas of youth, education and human services, downtown and debt service. While these increases are significant as a percentage the individual amounts are not significant compared to the whole. Capital outlay expenditures decreased due to the City not entering into any capital leases during 2004. The amount reported for 2004 is representative of what is expected in the future. All other expenditures remained comparable to 2003.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Expenditures - Fiscal Year 2004**

#### **Expenditures - Fiscal Year 2003**



#### **Debt Service**

The City's debt service fund balance decreased \$2,506,316 primarily due to a reduction in the amount of property tax revenue allocated to the fund. The following table illustrates the revenues of the debt service fund.

	2004	2003	Percentage
	Amount	Amount	Change
Revenues			
Taxes	\$ 324,391	\$ 3,665,441	(91.15) %
Intergovernmental	974,855	404,071	141.26 %
Special assessments	246,528	222,686	10.71 %
Other	150,000	150,000	- %
Total	\$ 1,695,774	\$ 4,442,198	(61.83) %
	2004	2003	Percentage
	Amount	Amount	Change
<b>Expenditures</b>			
Downtown	\$ 560,000	\$ 560,000	- %
Leadership and quality of life	6,922	-	100.00 %
Corporate responsibility	345,442	325,728	6.05 %
Other	123,982	247,269	(49.86) %
Principal retirement	8,192,386	7,310,173	12.07 %
Interest and fiscal charges	4,048,914	3,253,644	24.44 %
Total	\$ 13,277,646	\$ 11,696,814	13.52 %

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### Capital Improvements

The City's capital improvements fund balance increased \$11,155,729 due to an increase in revenues and a decrease in capital outlay expenditures.

	2004 Amount	2003 Amount	Percentage Change
Revenues			
Taxes	\$ 9,067,071	\$ 3,057,484	196.55 %
Charges for services	352,486	412,051	(14.46) %
Licenses and permits	66,579	105,751	(37.04) %
Intergovenmental	8,108,424	6,445,829	25.79 %
Special assessments	383,497	405,334	(5.39) %
Investment income	-	193,487	(100.00) %
Other	560,484	226,343	147.63 %
Total	\$ 18,538,541	\$ 10,846,279	70.92 %
	2004	2003	Percentage
	Amount	Amount	Change
<b>Expenditures</b>			
Capital outlay	\$ 17,055,356	\$ 21,646,434	(21.21) %
Other	365	-	100.00 %
Interest and fiscal charges	85,388	176,480	(51.62) %
Total	\$ 17,141,109	\$ 21,822,914	(21.45) %

#### Budgeting Highlights - General Fund

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund. In the general fund, one of the significant changes was between the original and final budgeted amount in the area of revenues, which increased \$5,365,000 from \$161,654,200 to \$167,019,200. Actual revenues of \$166,070,839 were lower than final budgeted revenues by \$948,361. The most significant change was between the final budgeted expenditures and actual expenditures. Actual expenditures came in \$6,210,588 lower than the final budgeted amounts.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds. The only interfund activities reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2004 UNAUDITED

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2004, the City had \$711,950,371 (net of accumulated depreciation) invested in land, buildings and improvements, improvements other than buildings, equipment, vehicles, infrastructure and construction in progress (CIP). Of this total, \$286,424,283 was reported in governmental activities and \$425,526,088 was reported in business-type activities. See Note 10 in the basic financial statements for additional capital asset disclosure. The following table shows fiscal 2004 balances compared to 2003:

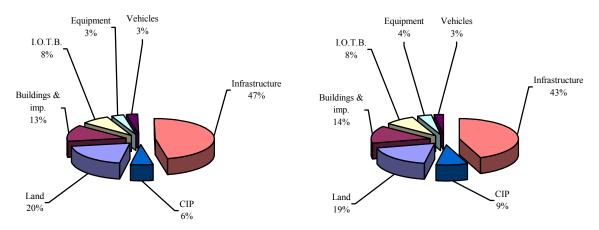
## Capital Assets at December 31 (Net of Depreciation)

	Governmental Activities 2004	Governmental Activities 2003	Business-Type Activities 2004	Business-Type Activities 2003	Total 	Total 
Land	\$ 56,366,622	\$ 50,694,937	\$ 37,785,039	\$ 37,076,438	\$ 94,151,661	\$ 87,771,375
Buildings and improvements	37,476,314	36,933,640	88,304,489	89,974,886	125,780,803	126,908,526
Improvements other than						
buildings	22,376,504	22,923,262	243,679,130	247,680,217	266,055,634	270,603,479
Equipment	9,797,365	10,458,724	3,756,216	4,114,991	13,553,581	14,573,715
Vehicles	8,136,640	6,857,016	12,659,963	12,308,753	20,796,603	19,165,769
Infrastructure	134,372,592	119,034,857	-	-	134,372,592	119,034,857
Construction in progress	17,898,246	23,471,084	39,341,251	25,322,441	57,239,497	48,793,525
Total	\$ 286,424,283	\$ 270,373,520	\$ 425,526,088	\$ 416,477,726	\$ 711,950,371	\$ 686,851,246

The following graphs show the breakdown of governmental capital assets by category for 2004 and 2003.

#### Capital Assets - Governmental Activities 2004

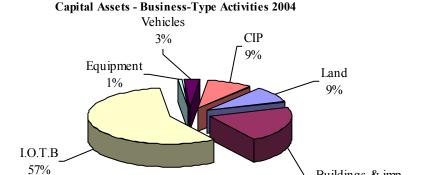
**Capital Assets - Governmental Activities 2003** 



The City's largest capital asset category is infrastructure which includes roads, bridges, culverts, sidewalks, curbs, annexed roadways, right-of-way, street lighting, and traffic signals. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 47% of the City's total governmental capital assets.

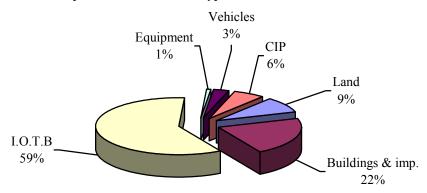
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2004 UNAUDITED

The following graphs show the breakdown of business-type capital assets by category for 2004 and 2003.



Buildings & imp. 21%

Capital Assets - Business-Type Activities 2003



The City's largest business-type capital asset category is improvements other than buildings (I.O.T.B) which primarily includes runways for the airport, water lines, sewer lines and storm water catch basins. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's I.O.T.B (cost less accumulated depreciation) represents approximately 57% of the City's total business-type capital assets.

#### **Debt Administration**

The City had the following long-term obligations outstanding at December 31, 2004 and 2003:

	Governmental Activities 2004	Governmental Activities 2003
General obligation bonds Revenue bonds Special assessment bonds	\$ 62,429,997 11,385,000 1,244,721	\$ 58,635,798 11,790,000 1,095,285
Total bonds	75,059,718	71,521,083
Capital lease obligations	3,730,742	332,660
Total long-term obligations	\$ 78,790,460	\$ 71,853,743

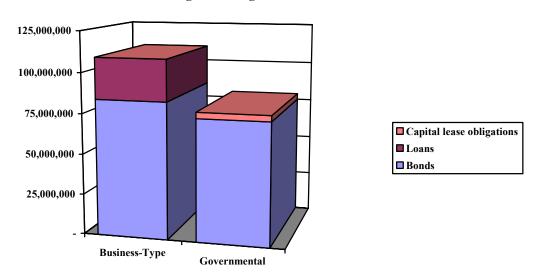
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2004 UNAUDITED

	Business-type Activities 2004	Business-type Activities 2003
General obligation bonds Revenue bonds	\$ 2,640,003 81,455,000	\$ 3,104,190 89,345,000
Total bonds	84,095,003	92,449,190
OWDA loans OPWC loans	24,529,685 800,000	27,401,011 850,000
Total loans	25,329,685	28,251,011
Capital lease obligations	<u>-</u>	110,127
Total long-term obligations	<u>\$ 109,424,688</u>	\$120,810,328

See Notes 11, 12 and 13 in the basic financial statements for additional disclosures and detail regarding the City's debt activity.

A comparison of the long-term obligations by category is depicted in the chart below.

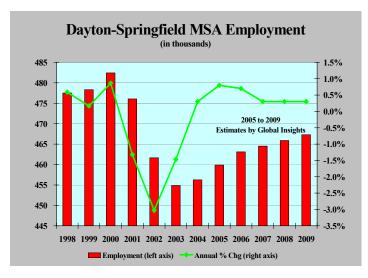
#### Long-term obligations



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2004 UNAUDITED

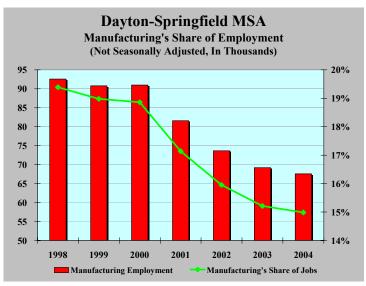
#### **Economic Factors and the 2005 Budget**

The national economy has enjoyed three years of solid economic growth as evidenced by the \$1.4 trillion increase in national income and 9.6% climb in real output. Yet, what is true of the whole is not necessarily true of its constituent parts. The Wall Street Journal noted this divide in its March 14, 2005 article entitled "Ohio Offers Clues on Cause of Low Growth". Statistics suggest that the Ohio economy is a major laggard with respect to job growth. In fact, by end of 2004, the national economy had all but erased the 2.7 million jobs lost during the economic downturn. The state of Ohio did not fare as well; total employment fell by 249,000 from June of 2000 until November of 2004. Since that time, the state has managed to restore only 11% of the jobs lost. For the Dayton region, only 15% of the jobs lost during the recession were added back.



In a study commissioned by the U.S. Conference of Mayors, the pre-eminent economic forecasting firm Global Insights projected that employment in the Dayton region would grow by 0.8% in 2005 and by 0.7% in the year after. Over the next 5 years, employment would grow at an average rate of just 0.3% annually and would not eclipse pre-recession levels until after 2009. Announcements, such as the one recently made by UPS that it will close its Dayton Hub idling 1,400 workers, provide names and faces to these abstract statistics.

Dayton's long heralded prominence in manufacturing is a strong contributing factor to its economic doldrums. With GM and its major parts manufacturer, Delphi Automotive, struggling with profitability, the future of the local manufacturing sector is of great concern. In fact, from 1998 to 2004, the Dayton region lost a total of 25,000 manufacturing jobs, representing a 27% decline in manufacturing employment. The percentage of workers employed in the manufacturing sector fell from 19.4% in 1998 to 15% in 2004. Even before the economic downturn, in fact for the last three decades. Dayton has seen dramatic declines in its traditional manufacturing base. Technologydriven productivity improvements along with competition underlie these changes. According to Cleveland State economist, Edward Hill, output per manufacturing employee more than doubled from 1983 to 2003; consequently, it would take



half as many employees to produce the same level of output. And of course, there is the issue of off-shoring. With wages in Mexico and China at a fraction of the cost in the U.S., many manufacturing firms have moved their production facilities off-shore.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED DECEMBER 31, 2004 UNAUDITED

But it is not just the fact that Dayton has a proportionately larger concentration in manufacturing. It is also the case that the type of goods manufactured in Ohio and in the Dayton region, specifically, belong to the same industry groups that are most sensitive to import pressure. Among these vulnerable groups is auto parts. At the same time that benefit costs have skyrocketed, many firms have improved their operating margins by substituting the foreign production of goods for those previously produced domestically. And although the falling dollar has helped to bolster U.S. exports abroad, the fact that the Chinese yuan is pegged to the dollar, means that there has been little effect on trade flows between the two countries.

Though not directly under their control, the City Commission and administration are responding to the changing economy in many ways. To be sure, the protracted economic downturn has dealt a serious blow to the City of Dayton and its tax base. General Fund revenues in 2004 have fallen to levels not seen since 1999, despite the introduction of over \$7 million in new and enhanced sources. Yet, the City Commission has remained resolute in dealing with these fiscal challenges by cutting tens of millions of dollars in expenditures while at the same time investing in the future of the City. Procuring abandoned and dilapidated factories and redeveloping them for appropriate re-use like what is being done at Tech Town is just one example. The Tech Town concept incorporates a high-tech business district with unique housing and a variety of leisure options. The district will serve as a setting where business, academia and government can work together strategically to build the region's economic infrastructure.

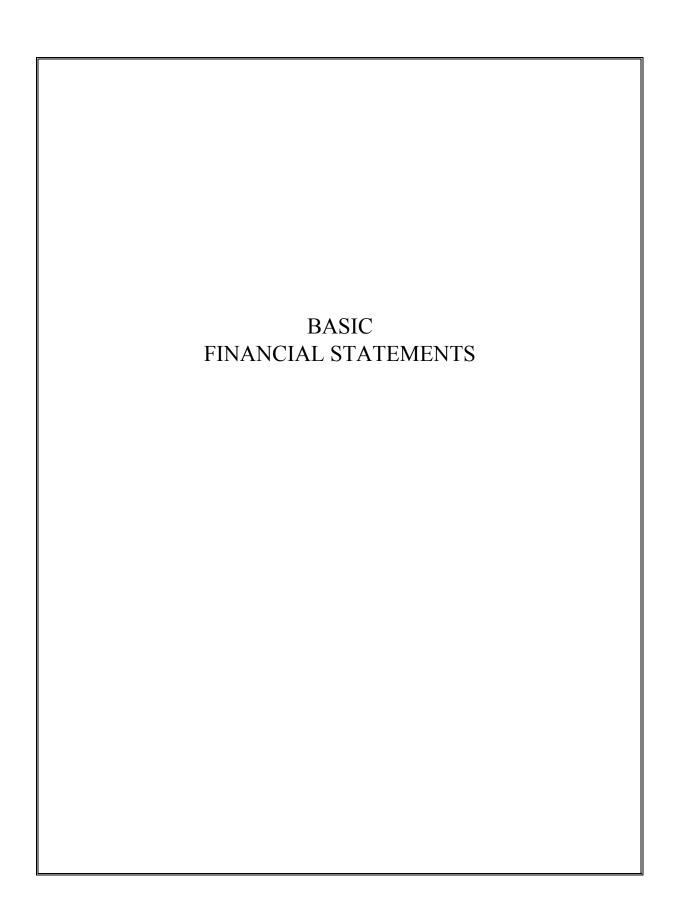
The City's vision is not limited just to Tech Town. Dayton can be proud of progress in many areas, especially housing development, improved neighborhoods and downtown revitalization. The City with its sizable infrastructure including public facilities, parks, roads and bridges, is the urban core and central city of the region. The City is also the employment and entertainment hub assimilating some 80,000 to 100,000 daily commuters and entertainment goers. Dayton is home to about 17% of the region's population while hosting nearly 26% of the region's employment base.

As we advance into the 21<sup>st</sup> century, the City is forging ahead with the same spirit that inspired the great Daytonians of the 20<sup>th</sup> century. Our economy is in transition and the path to the future is marked with both opportunities and threats. Recognizing these challenges, an 18-member committee of business, civic and union leaders along with City administration officials was convened and charged with developing a multi-year plan to strengthen the City's financial position. Rather than approaching the City's fiscal challenges in one year increments through the annual budget cycle, a Strategic Financial Plan is being crafted that will address the structural imbalance between revenue and expenditures. Additionally, the plan will incorporate funding priorities, which include increasing the efficiency of service delivery through technology as well as continued investment in capital infrastructure, economic and neighborhood development. City leadership is not sitting by idly; rather, together with its many partners it is proactively shaping a brighter tomorrow.

#### **Contacting the City's Financial Management**

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Cheryl Garrett, Finance Director, City of Dayton, 101 West Third Street, P.O. box 22, Dayton, OH 45401-0022, or visit our website at www.ci.dayton.oh.us.

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## STATEMENT OF NET ASSETS DECEMBER 31, 2004

Primary	Government
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		Timery Soveriment			
	Governmental Activities	Business-type Activities	Total	Component Unit	
Assets:					
Equity in pooled cash and cash equivalents	\$ 84,482,687	\$ 101,005,190	\$ 185,487,877	\$ 1,280,164	
Cash and cash equivalents in segregated accounts	26,046	-	26,046	-	
Investments	84,746	-	84,746	1,020,822	
Receivables (net of allowances for uncollectibles):					
Property and other local taxes	21,664,854	-	21,664,854	-	
Municipal income taxes	13,503,531	-	13,503,531	-	
Accounts	3,410,979	17,851,987	21,262,966	158,761	
Contracts	-	-	-	378,852	
Special assessments	2,059,557	902,192	2,961,749	-	
Accrued interest	694,809	781,572	1,476,381	1,952,419	
Loans	8,400,000	-	8,400,000	22,159,585	
Other	=	-	-	76,428	
Internal balances	(870,970)	870,970	-	-	
Due from other governments	19,136,407	770,323	19,906,730	-	
Prepayments	763,933	126,517	890,450	88,828	
Materials and supplies inventory	=	1,220,652	1,220,652	=	
Inventory held for resale	771,639	=	771,639	-	
Other assets	-	-	-	10,704	
Deferred charges	193,064	2,761,596	2,954,660	-	
Advances to component unit	12,085,665	2,801,458	14,887,123	-	
Restricted assets:					
Equity in pooled cash and cash equivalents	-	8,042,386	8,042,386	-	
Cash with fiscal and escrow agents	408,991	3,745,798	4,154,789	-	
Cash and cash equivalents in segregated accounts	-	-	-	1,782,626	
Equity investments	-	-	-	2,133,388	
Deferred bond costs	-	-	-	354,571	
Judgements receivable	-	90,000	90,000	-	
Capital assets:					
Land and construction in progress	74,264,868	77,126,290	151,391,158	-	
Depreciable capital assets, net	212,159,415	348,399,798	560,559,213	26,872,545	
Total capital assets	286,424,283	425,526,088	711,950,371	26,872,545	
Total assets	453,240,221	566,496,729	1,019,736,950	58,269,693	

- - Continued

## STATEMENT OF NET ASSETS (CONTINUED) DECEMBER 31, 2004

**Primary Government** Governmental **Business-type** Component Activities Activities Unit Total Liabilities: 4,017,339 3,451,139 7,468,478 3,055,608 1,690,952 4,182,403 5,873,355 4,002,755 1,418,343 5,421,098 187,672 348,923 536,595 415,410 Due to other governments . . . . . . . . . . . . . . . . . . 3,545,157 660,687 4,205,844 18,344,282 18.344.282 296,452 1,122,789 85.016 826,337 Accrued liabilities and other payables . . . . . . . . . . 761.282 Advances from primary government. . . . . . . . . . 14,887,123 52,688 9,350,000 9,402,688 Payable from restricted assets: 42,386 42,386 286,225 286,225 Long-term liabilities: 13,019,976 12,792,065 1,305,992 25,812,041 Due in more than one year . . . . . . . . . . . . . . . . . 96,944,699 184,496,213 21,079,722 87,551,514 132,708,787 130,303,207 263,011,994 41,590,153 Net assets: Invested in capital assets, net of related debt . . . . . . 309,060,125 6,848,059 207,581,135 516,641,260 Restricted for: 24,951,149 24,951,149 19,104,132 19,104,132 Housing and urban development. . . . . . . . . . . 4,634,020 4,634,020 7,769,565 7,769,565 Bond proceeds restricted for construction . . . . . . . . 1,846,719 6,983,806 6,983,806 127,133,397 49,507,627 176,641,024 7,984,762

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

\$ 320,531,434

436,193,522

756,724,956

\$ 16,679,540

## STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2004

			Program Revenues			
			Operating Grants	Capital Grants		
		Charges for	and	and		
	Expenses	Services	Contributions	Contributions		
Primary Government:						
Governmental Activities:						
Downtown	\$ 5,031,993	\$ 504,472	\$ 737	\$ -		
Youth, education and human services	2,208,479	29,987	1,806,955	-		
Community development and neighborhoods	20,163,040	1,762,861	7,316,426	-		
Economic development	6,411,508	1,689,779	1,087,822	1,063,955		
Leadership and quality of life	45,891,870	6,769,017	7,289,249	8,491,921		
Corporate responsibility	15,950,738	2,203,013	211,944	-		
Public safety and justice	92,954,582	15,049,321	1,076,856	-		
Other	507,896	51,096	-	-		
Interest and fiscal charges	3,944,038	463,975	-	48,535		
Total governmental activities	193,064,144	28,523,521	18,789,989	9,604,411		
Business-type Activities:						
Dayton International Airport	39,961,191	42,943,773	-	14,794,084		
Water	47,152,642	37,709,426	-	-		
Sewer	28,903,051	28,143,643	-	-		
Other enterprise funds:						
Golf	2,472,685	4,273,982	=	-		
Storm Water	3,983,545	2,785,709				
Total business-type activities	122,473,114	115,856,533	<u> </u>	14,794,084		
Total primary government	\$ 315,537,258	\$ 144,380,054	\$ 18,789,989	\$ 24,398,495		
Component Unit:						
CityWide Development Corporation	\$ 8,053,995	\$ 4,729,113	\$ -	\$ 113,671		
	General Revenue	es:				
	Property taxes lev	ried for:				
	General purpose	es				
	Debt service					
	Special purpose	s				
	1 1 3					
	Income taxes levi	ed for:				
	General purpose	es				
	Grants and entitle	ments not restricted	to specific programs .			
	Investment earnin	ngs				
			ustment			
	Miscellaneous .					
	Total general reve	enues				
	Special item:					
	Gain on sale of capital assets					
	Total general reve	enues and special ite	ms			
	Change in net ass	ets				
	Net assets, Janua	ary 1 (restated)				
	Net assets, Decer	nber 31				

Net (Expense) Revenue and Changes in Net Assets

	Primary Government					
Governmental	Business-type		Component			
Activities	Activities	<u>Total</u>	Unit			
\$ (4,526,784)	\$ -	\$ (4,526,784)	\$			
(371,537)	-	(371,537)				
(11,083,753)	-	(11,083,753)				
(2,569,952)	-	(2,569,952)				
(23,341,683)	-	(23,341,683)				
(13,535,781)	-	(13,535,781)				
(76,828,405)	-	(76,828,405)				
(456,800)	-	(456,800)				
(3,431,528)	<del>-</del>	(3,431,528)				
(136,146,223)	<del>-</del>	(136,146,223)				
-	17,776,666	17,776,666				
-	(9,443,216)	(9,443,216)				
-	(759,408)	(759,408)				
-	1,801,297	1,801,297				
	(1,197,836)	(1,197,836)				
<u> </u>	8,177,503	8,177,503				
(136,146,223)	8,177,503	(127,968,720)				
-	-	-	(3,211,21			
9,385,540	-	9,385,540				
1,262,439	=	1,262,439				
303,527	=	303,527				
8,545,085	-	8,545,085				
108,438,846	-	108,438,846				
20,377,849	-	20,377,849				
1,706,199	1,032,922	2,739,121	206,88			
1,984,048	- -	1,984,048	88			
152,003,533	1,032,922	153,036,455	207,76			
701.504		<b>5</b> 01.506				
781,586	1 000 000	781,586	205 5			
152,785,119	1,032,922	153,818,041	207,76			
16,638,896	9,210,425	25,849,321	(3,003,44			
303,892,538	426,983,097	730,875,635	19,682,98			
320,531,434	\$ 436,193,522	\$ 756,724,956	\$ 16,679,54			

#### BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2004

	<u>General</u>	Debt Service	Capit Improve		Go	Other overnmental Funds	G	Total overnmental Funds
Assets:								
Equity in pooled cash and cash equivalents	\$ 27,207,589	\$ 6,543,012	\$ 13,32	28,450	\$	12,649,908	\$	59,728,959
Cash and cash equivalents in segregated accounts	-	-		-		26,046		26,046
Investments	-	-		-		84,746		84,746
Receivables (net of allowance for uncollectibles):								
Property and other local taxes	10,846,386	10,102,493		-		715,975		21,664,854
Municipal income taxes	13,503,531	-		-		=		13,503,531
Accounts	3,176,918	-		-		195,117		3,372,035
Special assessments	-	1,747,569		-		311,988		2,059,557
Accrued interest	642,841	-	4	12,652		9,316		694,809
Loans	-	8,400,000		-		-		8,400,000
Interfund loans	1,183,320	-		-		-		1,183,320
Prepayments	759,288	=		267		963		760,518
Due from other funds	41,755	-		-		-		41,755
Due from other governments	8,382,599	486,374		3,688		5,253,746		19,136,407
Advances to component unit	=	-	6,63	31,709		5,453,956		12,085,665
Restricted assets:  Cash and cash equivalents with fiscal agents		408,991						408,991
Total assets	\$ 65,744,227	\$ 27,688,439	\$ 25,01	6,766	\$	24,701,761	\$	143,151,193
Liabilities:								
Accounts payable	\$ 2,601,890	\$ 15,667	\$ 12	28,961	\$	1,073,991	\$	3,820,509
Contracts payable	240,213	-	50	1,785		948,954		1,690,952
Accrued wages and benefits	3,370,547	2,943	1	7,883		458,476		3,849,849
Compensated absences payable	124,369	-		-		-		124,369
Retainage payable	-	-	15	50,430		37,242		187,672
Due to other funds	423,634	-		312		130,187		554,133
Due to other governments	3,524,027	-		-		21,130		3,545,157
Interfund payable	-	-		-		1,183,320		1,183,320
Notes payable	-	-	5	52,688		-		52,688
Claims payable	104,849	-		-		-		104,849
Judgements payable	3,811	-		-		-		3,811
Deferred revenue	18,943,280	12,336,436		39,857		2,541,746		33,861,319
Total liabilities	29,336,620	12,355,046	89	91,916		6,395,046		48,978,628
Fund Balances:								
Reserved for encumbrances	3,188,229	37,704	16,57	6,846		7,154,070		26,956,849
Reserved for prepayments	759,288	-		267		963		760,518
Reserved for claimants	503,676	-		-		-		503,676
Reserved for advances to component unit	-	-	6,63	31,709		5,453,956		12,085,665
Reserved for debt service	-	6,895,689		-		-		6,895,689
Reserved for contributions to permanent fund	-	-		-		102,228		102,228
Reserved for loans	-	8,400,000		-		-		8,400,000
Unreserved, designated for, reported in:								
General fund	2,161,198	-		-		-		2,161,198
Special revenue funds	=	-		-		400,000		400,000
Unreserved, undesignated, reported in:								
General fund	29,795,216	-		-		-		29,795,216
Special revenue funds	=	-		-		4,402,528		4,402,528
Permanent fund	-	-		-		53,439		53,439
Capital projects funds				6,028		739,531		1,655,559
Total fund balances	36,407,607	15,333,393		24,850	Ф.	18,306,715	<u></u>	94,172,565
Total liabilities and fund balances	\$ 65,744,227	\$ 27,688,439	\$ 25,01	6,766	\$	24,701,761	\$	143,151,193

# RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2004

Total governmental fund balances		\$ 94,172,565
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities (excluding internal service funds capital assets) are not financial resources and therefore are not reported in the funds.		285,089,920
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.  Property taxes Income tax Special assessments State shared taxes Charges for services Accrued interest	\$ 3,290,783 1,527,325 2,059,557 5,421,592 1,479,434 649,284	
Intergovernmental revenues  Total	 1,089,062	15,517,037
Unamortized premiums on bond issuance is not recognized in the funds.		(236,604)
Unamortized bond issuance costs are not recognized in the funds.		193,064
Internal service funds are used by management to charge the costs of fleet management, fire fleet management, stores and reproduction, workers' compensation, and plumbing to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net assets. The net assets of the internal service funds, including internal balances of \$(1,060,635), are:		14,936,363
Long-term liabilities, including bonds, accrued interest, and compensated absences, are not due and payable in the current period and therefore are not reported in the funds.		
Accrued interest payable Special assessment bonds General obligation bonds Revenue bonds Compensated absences Capital lease payable	296,452 1,244,721 62,429,997 11,385,000 10,249,457 3,535,284	
Total		 (89,140,911)
Net assets of governmental activities		\$ 320,531,434

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	General	Debt Service	Capital Improvement	Other Governmental Funds	Total Governmental Funds
Revenues:					
Municipal income taxes	\$ 107,737,232	\$ -	\$ -	\$ -	\$ 107,737,232
Property and other taxes	9,664,733	324,391	9,067,071	609,449	19,665,644
State shared taxes	17,544,746	=	=	4,978,757	22,523,503
Charges for services	18,261,799	-	352,486	1,681,590	20,295,875
Licenses and permits	1,750,643	-	66,579	-	1,817,222
Fines and forfeitures	1,535,094	=	=	297,616	1,832,710
Intergovernmental	1,579,154	974,855	8,108,424	14,671,019	25,333,452
Special assessments	339,721	246,528	383,497	64,669	1,034,415
Investment income	2,286,681	-	-	2,222	2,288,903
Increase in FMV of investments	-	-	-	14,276	14,276
Other	1,831,690	150,000	560,484	2,210,919	4,753,093
Total revenues	162,531,493	1,695,774	18,538,541	24,530,517	207,296,325
Expenditures:					
Current:					
Downtown	3,606,582	560,000	-	825	4,167,407
Youth, education and human services	214,881	-	-	2,022,349	2,237,230
Community development and neighborhoods	11,248,295	-	312	9,063,068	20,311,675
Economic development	2,739,633	-	-	3,670,740	6,410,373
Leadership and quality of life	28,193,800	6,922	53	13,119,000	41,319,775
Corporate responsibility	13,944,134	345,442	<u>-</u>	580,713	14,870,289
Public safety and justice	90,124,997	-	_	2,548,275	92,673,272
Other	366,142	123,982	_	16,766	506,890
Capital outlay.	-	,	17,055,356	6,291,109	23,346,465
Debt service:			17,000,000	0,231,103	25,5 10,100
Principal retirement	34,427	8,192,386	-	1,002,000	9,228,813
Interest and fiscal charges	250	3,849,379	85,388	27,929	3,962,946
Bond issuance costs		199,535			199,535
Total expenditures	150,473,141	13,277,646	17,141,109	38,342,774	219,234,670
Excess (deficiency) of revenues					
over (under) expenditures	12,058,352	(11,581,872)	1,397,432	(13,812,257)	(11,938,345)
•					
Other financing sources (uses):					
Sale of capital assets	-	100,000	183,797	541,052	824,849
Bonds issued	-	8,731,021	3,000,000	-	11,731,021
Premium on bonds sold	-	244,535	-	<del>-</del>	244,535
Capital lease transactions	-	-	<del>-</del>	4,500,000	4,500,000
Transfers in	-	-	6,574,500	8,675,026	15,249,526
Transfers out	(15,349,526)				(15,349,526)
Total other financing sources (uses)	(15,349,526)	9,075,556	9,758,297	13,716,078	17,200,405
Net change in fund balances	(3,291,174)	(2,506,316)	11,155,729	(96,179)	5,262,060
Fund balances at beginning of year (restated).	39,698,781	17,839,709	12,969,121	18,402,894	88,910,505
Fund balances at end of year	\$ 36,407,607	\$ 15,333,393	\$ 24,124,850	\$ 18,306,715	\$ 94,172,565

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2004

Net change in fund balances - total governmental funds	\$ 5,262,060
Amounts reported for governmental activities in the statement of activities are different because:	
Government funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays (\$24,327,555) exceeded depreciation expense (\$8,955,189) in the current period.	15,372,366
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.	(43,263)
Premiums on debt issuances are recongnized as revenues in the governmental funds, however, they are amortized over the life of the issuance on the statement of activities.	(236,604)
Bond issuance costs are recognized as expenditures in the governmenta funds, however, they are amortized over the life of the issuance on the statement of activities.	193,064
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	1,625,129
Bond and capital lease proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net assets.	(16,231,021)
Repayment of bond, note and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	9,228,813
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due.	35,957
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(496,614)
Internal service funds used by management to charge the costs of fleet management, fire fleet management, stores and reproduction, worker's compensation, and plumbing to individual funds are not reported in the entity-wide statement of activities. Governmental fund expenditures and the related internal service funds revenues are eliminated. The net revenue (expense) of the internal service funds including internal balances of	
\$(302,845), is allocated among the governmental activities.	 1,929,009
Change in net assets of governmental activities	\$ 16,638,896

# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted	Am	ounts			nriance with inal Budget Positive
	Original		Final	 Actual	(Negative)	
Revenues:						
Municipal income taxes	\$ 108,211,000	\$	109,481,600	\$ 108,794,693	\$	(686,907)
Property and other local taxes	10,873,700		10,762,200	10,905,262		143,062
State shared taxes	15,344,900		17,483,100	17,558,581		75,481
Charges for services	17,849,200		18,510,200	18,987,857		477,657
Licenses and permits	1,589,100		2,000,100	1,750,643		(249,457)
Fines and forfeitures	1,615,000		1,617,400	1,558,903		(58,497)
Special assessments	-		319,800	339,720		19,920
Investment income	3,728,300		4,160,600	3,663,909		(496,691)
Other	 2,443,000		2,684,200	2,511,271		(172,929)
Total revenues	 161,654,200		167,019,200	166,070,839		(948,361)
Expenditures:						
Current:						
Downtown	3,657,490		3,647,879	3,503,840		144,039
Youth, education and human services	239,962		239,331	229,881		9,450
Community development and neighborhoods.	11,396,001		11,366,055	10,917,259		448,796
Economic development	2,827,707		2,820,276	2,708,916		111,360
Leadership and quality of life	28,385,490		28,310,901	27,193,027		1,117,874
Corporate responsibility	15,174,093		15,134,219	14,536,635		597,584
Public safety and justice	95,449,634		95,198,816	91,439,831		3,758,985
Other	571,323		569,823	547,323		22,500
Total expenditures	 157,701,700		157,287,300	151,076,712		6,210,588
Excess of revenues						
over expenditures	 3,952,500		9,731,900	14,994,127		5,262,227
Other financing uses:						
Transfers in	677,700		124,224	124,224		-
Transfers out	(10,683,400)		(19,626,700)	(15,349,527)		4,277,173
Total other financing uses	 (10,005,700)		(19,502,476)	(15,225,303)		4,277,173
Net change in fund balance	(6,053,200)		(9,770,576)	 (231,176)		9,539,400
Fund balance at beginning of year (restated)	18,420,816		18,420,816	18,420,816		_
Prior year encumbrances appropriated	4,603,923		4,603,923	4,603,923		-
Fund balance at end of year	\$ 16,971,539	\$	13,254,163	\$ 22,793,563	\$	9,539,400

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#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31,2004

**Business-type Activities -**Dayton **International Airport** Water Sewer Assets: Current assets: \$ \$ Equity in pooled cash and cash equivalents . . . . 46,321,119 \$ 24,482,038 28,842,574 Receivables (net of allowance for uncollectibles): 902,192 Accounts 5,246,204 5,852,117 5,276,039 221,125 220,103 Accrued interest . . . . . . . . . . . . . . . . . 340,344 Due from other funds . . . . . . . . . . . . . . 3,980,219 56,134 615,382 98,981 Due from other governments . . . . . . . . . . . . 75,788 50,729 Materials and supplies inventory . . . . . . . . . 20,571 1,200,081 Inventory held for resale . . . . . . . . . . . . . 2,801,458 Advances to component unit. . . . . . . . . . . . . Restricted assets: Equity in pooled cash and cash equivalents . . 8,042,386 Cash with fiscal and escrow agents. . . . . 3,728,581 17,217 Total current assets 46,766,589 35,396,023 56,228,770 Noncurrent assets: 90,000 Unamortized bond issuance costs. . . . . . . . 2,560,465 162,035 Capital assets: Land and construction in progress . . . . . . . 54,421,797 15,637,250 6,268,878 Depreciable capital assets, net . . . . . . . . . 130,116,919 105,877,010 96,802,104 184,538,716 121,514,260 103,070,982 Total noncurrent assets 187,099,181 121,766,295 103,070,982 243,327,951 168,532,884 138,467,005 

	Enterpr	ise Fun	ds		Activities -
	Other				Internal
1	Enterprise		Total	S	ervice Funds
\$	1,359,459	\$	101,005,190	\$	24,753,728
	-		902,192		-
	1,477,627		17,851,987		38,944
	-		781,572		-
	14,906		4,051,259		704,280
	55,960		770,323		-
	-		126,517		3,415
	-		1,220,652		-
	-		=		771,639
	-		2,801,458		-
	-		8,042,386		-
	-		3,745,798		-
	2,907,952		141,299,334		26,272,006
			90,000		
	20.006		,		-
	39,096		2,761,596		-
	798,365		77,126,290		75,000
	15,603,765		348,399,798		1,259,363
-	16,402,130		425,526,088		1,334,363
	16,441,226		428,377,684		1,334,363
	19,349,178		569,677,018		27,606,369
					Continued

Governmental

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS (CONTINUED) DECEMBER 31,2004

**Business-type Activities** Dayton **International Airport** Water Sewer Liabilities: Current liabilities: 1.039.828 1,700,740 667,069 3,200,034 410,003 554,894 209,656 Accrued wages and benefits . . . . . . . . . . . . 612,822 516,878 Compensated absences - current. . . . . . . 239,271 350,762 157,440 289.577 17,563 41,783 92,055 726,098 96,974 Due to other funds . . . . . . . . . . . . . . . . 81,694 3,384,043 Due to other governments . . . . . . . . . . . . . 517,074 138,890 4,230 General obligation notes payable. . . . . . . . . 9,350,000 General obligation bonds payable - current. . . . OWPC loan payable - current. . . . . . . . . . . . 50,000 OWDA loan payable - current. . . . . . . . . . . . . 2,962,995 Payable from restricted assets: Utility deposits . . . . . . . . . . . . . . . . . 42,386 Accrued interest payable . . . . . . . . . . . . . 229,627 56,598 Revenue bonds - current. . . . . . . . . . . . . . 3,005,000 5,620,000 Total current liabilities. . . . . . . . . . . . . . . . . 18,561,038 9,046,738 8,758,208 Noncurrent liabilities: Compensated absences. . . . . . . . . . . . . . . . 538,339 789,187 354,228 General obligation bonds payable . . . . . . . . . 59,640,625 Revenue bonds payable (net of unamortized discounts and deferred amount on refunding). . . . . . . 10,870,650 750,000 OPWC loan payable . . . . . . . . . . . . . . . . OWDA loan payable . . . . . . . . . . . . . . . . . 21,576,690 Capital lease obligation . . . . . . . . . . . . . 60,178,964 11,659,837 22,680,918 78,740,002 20,706,575 31,439,126 Net assets: Invested in capital assets, net of related debt . . . . 112,517,682 105,023,610 77,731,297 52,070,267 42,802,699 29,296,582 107,027,879 164,587,949 147,826,309

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.

Net assets of business-type activities.

Enterpri	se Funds	Governmental Activities -
Other		Internal
Enterprise	Total	Service Funds
43,502	3,451,139	196,830
17,472	4,182,403	170,030
78,987	1,418,343	152,907
58,947	806,421	112,689
-	348,923	-
8,184	826,337	-
678,213	4,240,924	2,237
493	660,687	-
_	· -	174,181
_	9,350,000	- , - , - , - , - , - , - , - , - , - ,
347,649	347,649	_
347,047	50,000	
-		-
-	2,962,995	-
-	-	70,927
-	42,386	_
_	286,225	_
_	8,625,000	_
1,233,447	37,599,432	709,771
<del></del>	·	· · · · · · · · · · · · · · · · · · ·
132,627	1,814,380	177,150
	, , , , , , , , , , , , , , , , , , ,	10,597,919
2,292,354	61,932,979	-
-	10,870,650	-
-	750,000	-
-	21,576,690	-
-	-	124,531
2,424,981	96,944,699	10,899,600
3,658,428	134,544,131	11,609,371
13,762,127	309,034,716	1,138,905
1,928,623	126,098,171	14,858,093
\$ 15,690,750	435,132,887	\$ 15,996,998
φ 13,070,730	433,132,007	ψ 13,770,998
	1.000.005	
	1,060,635	
	\$ 436,193,522	

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

		Business-type Activities -	
	Dayton International Airport	Water	Sewer
Operating revenues: Charges for servicesOther	\$ 38,438,018 4,505,755	\$ 34,836,303 2,873,123	\$ 28,143,643
Total operating revenues	42,943,773	37,709,426	28,143,643
Operating expenses: Personal services Benefit payments Contractual services. Materials and supplies Utilities Cost of sales Depreciation Claims expense. Other  Total operating expenses.	10,917,123 3,550,513 8,510,166 1,528,328 1,823,061 - 7,283,775 - 2,808,091 36,421,057	15,725,799 5,273,935 7,894,063 3,776,845 5,948,471 - 5,585,217 - 2,096,381 46,300,711 (8,591,285)	5,821,206 1,955,186 8,104,255 1,448,869 2,078,552 6,956,746 866,395 27,231,209
Nonoperating revenues (expenses): Interest revenue	1,032,922 (3,611,752)	(985,409)	(1,725,355)
Total nonoperating revenues (expenses)	(2,578,830)	(985,409)	(1,725,355)
Income (loss) before capital contributions and transfers	3,943,886	(9,576,694)	(812,921)
Capital contributions	14,794,084		<u> </u>
Changes in net assets	18,737,970	(9,576,694)	(812,921)
Net assets, January 1 (restated)	145,849,979	157,403,003	107,840,800
Net assets, December 31	\$ 164,587,949	\$ 147,826,309	\$ 107,027,879

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds.

Changes in net assets of business-type activities.

	Enterpri	ise Fund	ls	(	Governmental Activities -
]	Other Enterprise		Total	;	Internal Service Funds
\$	7,027,695	\$	108,445,659	\$	14,947,704
	31,996		7,410,874		80,865
	7,059,691		115,856,533		15,028,569
	2,873,236		35,337,364		3,884,066
	903,301		11,682,935		1,326,811
	1,054,065		25,562,549		1,017,130
	501,919		7,255,961		479,047
	222,797		10,072,881		18,152
	-		-		3,189,483
	585,297		20,411,035		234,422
	-		-		3,585,828
	222,078		5,992,945		17,191
	6,362,693		116,315,670		13,752,130
	696,998		(459,137)		1,276,439
	(137,773)		1,032,922 (6,460,289)		(18,509)
	(137,773)		(5,427,367)		(18,509)
	550.225		(5.00(.504)		1.257.020
	559,225		(5,886,504)		1,257,930
	- -		14,794,084		873,924 100,000
	559,225		8,907,580		2,231,854
	15,131,525				13,765,144
\$	15,690,750			\$	15,996,998
			302,845		
		\$	9,210,425		
		<u> </u>	- , -,		

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

			Busines	s-type Activities -		
		ayton onal Airport		Water		Sewer
Cash flows from operating activities:	Internati	onai Airport	-	water		Sewer
Cash received from customers	\$	39,350,827	\$	35,277,855	\$	27,344,352
Cash received from other operating revenues		4,872,796		2,860,895		37,354
Cash payments for personal services		(10,725,541)		(15,487,310)		(5,751,582)
Cash payments for fringe benefits		(3,503,435)		(5,217,233)		(1,936,661)
Cash payments for contract services		(8,861,967)		(4,529,713)		(8,258,451)
Cash payments for materials and supplies		(1,533,794)		(7,479,650)		(1,427,146)
Cash payments for cost of goods sold		-		-		-
Cash payments for utilities		(1,765,939)		(5,753,113)		(2,237,286)
Cash payments for claims		-		-		(=,== · ,= · · · ) -
Cash payments for other operating expenses		(2,473,081)		(2,366,104)		(906,520)
Net cash provided by (used in) operating activities.		15,359,866		(2,694,373)		6,864,060
Cash flows from noncapital financing activities:					·	
Cash received from advance to component unit		-		472,934		-
Cash payments from advance						
to component unit		-		(44,879)		-
Transfers in		=		-		=
Net cash provided by (used in) noncapital						
financing activities		=		428,055		_
Cash flows from capital and related						
financing activities:						
Acquisition of capital assets		(15,196,189)		(7,194,839)		(5,771,323)
Capital contributions		17,574,541		(7,194,639)		(3,771,323)
Proceeds from notes		9,350,000		-		-
Principal paid on notes		(4,850,000)		-		_
Interest paid on notes.		(4,830,000)		-		-
		. , ,		(5.405.000)		-
Principal paid on bonds.		(2,485,000)		(5,405,000)		-
Interst paid on bonds		(3,196,801)		(893,310)		452.006
Proceeds from loans		-		-		453,006
Principal paid on loans		-		-		(3,364,332)
Interest paid on loans.		-		-		(1,562,095)
Principal paid on capital leases		-		-		-
Interest paid on capital leases.						<del>-</del>
Net cash provided by (used in) capital and						
related financing activities	-	1,099,551		(13,493,149)		(10,244,744)
Cash flows from investing activities:						
Interest received		1,022,743		_		_
Net cash provide by investing activities		1,022,743		-		-
Net increase (decrease) in cash and cash equivalents		17,482,160		(15,759,467)		(3,380,684)
Cash and cash equivalents at beginning						
of year (Restated)		32,567,540		48,301,108		32,223,258
Cash and cash equivalents at end of year	\$	50,049,700	\$	32,541,641	\$	28,842,574

	ise Funds	Governmental Activities -
Other Enterprise	Total	Internal Service Funds
¢ 6.201.021	¢ 100 274 055	¢ 14.002.045
\$ 6,301,021 18,745	\$ 108,274,055	\$ 14,893,845
(2,845,583)	7,789,790 (34,810,016)	18,314 (3,832,848)
(901,536)	(11,558,865)	(1,312,183)
(950,937)	(22,601,068)	(843,496)
(559,157)	(10,999,747)	(386,876)
(339,137)	(10,999,747)	(3,153,724)
(212,786)	(9,969,124)	(3,133,724) $(13,837)$
(212,760)	(9,909,124)	(4,161,382)
(222,591)	(5,968,296)	(17,589)
627,176	20,156,729	1,190,224
-	472,934	(319,229)
_	(44,879)	_
<u> </u>		100,000
	428,055	(219,229)
(79,943)	(28,242,294)	(82,158)
-	17,574,541	-
=	9,350,000	-
=	(4,850,000)	-
-	(97,000)	-
(464,199)	(8,354,199)	-
(127,953)	(4,218,064)	-
-	453,006	-
-	(3,364,332)	-
- (440.40=)	(1,562,095)	-
(110,127)	(110,127)	(65,491)
(7,337)	(7,337)	(18,509)
(789,559)	(23,427,901)	(166,158)
-	1,022,743	-
	1,022,743	-
(162,383)	(1,820,374)	804,837
1,521,842	114,613,748	23,948,891
\$ 1,359,459	\$ 112,793,374	\$ 24,753,728

<sup>- -</sup> continued

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2004

			Busine	ess-type Activities -	
	I	Dayton			
	Interna	tional Airport		Water	 Sewer
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:					
Operating income (loss)	\$	6,522,716	\$	(8,591,285)	\$ 912,434
Adjustments:					
Depreciation		7,283,775		5,585,217	6,956,746
Changes in assets and liabilities:					
(Increase) decrease in accounts receivable		1,592,066		632,609	22,593
Increase in due from other funds		-		(270,934)	(56,134)
Increase in prepaid assets		(75,788)		(50,729)	-
Increase in special assessments receivable		-		-	(902,192)
Increase in due from other governments		-		-	(98,981)
Decrease in judgments receivable		-		60,000	-
Increase in materials and supplies inventory		(5,838)		(161,399)	-
Decrease in inventory held for resale		-		-	-
Increase (decrease) in accounts payable		(818,070)		570,581	184,026
Increase (decrease) in contracts payable		568,975		(294,652)	(659,759)
Increase (decrease) in retainage payable		32,626		(95,999)	24,585
Increase in accrued wages and benefits		202,183		178,834	63,564
Increase (decrease) in due to other funds		45,172		(380,252)	511,987
Increase (decrease) in due to other governments		(24,428)		(370)	397
Increase in utility deposits		-		7,649	=
Increase (decrease) in compensated					
absences payable		36,477		116,357	(95,206)
Increase in claims payable		=			 
Net cash provided by (used in) operating activities	\$	15,359,866	\$	(2,694,373)	\$ 6,864,060

#### Non-cash transactions:

During 2004, the Dayton International Airport received \$2,189,924 in capital grants, which was recognized as a receivable in 2003. A receivable in the amount of \$3,090,446 has been recorded for capital grants in 2003.

At December 31, 2003, the Water, Sewer, Dayton International Airport and Storm Water (reported as an other enterprise fund) enterprise funds purchased \$476,588, \$457,836, \$1,139,193 and \$6,715, respectively, in capital assets on account. At December 31, 2004, the Water, Sewer, Dayton International Airport and Storm Water (reported as an other enterprise fund) enterprise funds purchased \$237,244, \$362,019, \$2,554,927 and \$15,434, respectively, in capital assets on account.

	Enterpri	se Fund	s		Governmental Activities -	
E	Other Enterprise		Total	Total Internal Service Funds		
\$	696,998	\$	(459,137)	\$	1,276,439	
	585,297		20,411,035		234,422	
	(680,205)		1,567,063		(30,701)	
	(14,906)		(341,974)		(85,709)	
	-		(126,517)		(3,415)	
	-		(902,192)		=	
	(55,960)		(154,941)		-	
	-		60,000		-	
	-		(167,237)		-	
	((0,002)		(102.4(5)		35,759	
	(60,002)		(123,465)		(31,894)	
	3,493 2,758		(381,943) (36,030)		-	
	13,298		457,879		54,573	
	119,577		296,484		(509)	
	117,577		(24,387)		(2,045,099)	
	-		7,649		(2,010,000)	
	16,814		74,442		11,273	
			<u> </u>		1,775,085	
\$	627,176	\$	20,156,729	\$	1,190,224	

## STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2004

	 Agency
Assets:	
Equity in pooled cash and cash equivalents	\$ 5,187,087 503,399
Investments with fiscal agent	1,102,170
Due from other governments	 762,775
Total assets	\$ 7,555,431
Liabilities:	
Due to other governments	\$ 1,767,441
Due to others	212,061
Withholdings and deposits	 5,575,929
Total liabilities	\$ 7,555,431

# Index of Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 1	- Description of the City	55
Note 2	- Summary of Significant Accounting Policies	
A.	Reporting Entity	55 - 58
	Basis of Presentation-Fund Accounting	58 - 59
	Fund Accounting	59 - 60
D.	Measurement Focus	61
E.	Basis of Accounting	61 - 62
F.	Budgetary Process	63 - 64
G.	Cash and Cash Equivalents	64 - 65
Н.	Inventory of Supplies	65
I.	Restricted Assets	65
J.	Capital Assets	66
K.	Interfund Balances	66
L.	Compensated Absences	66 - 67
	Accrued Liabilities and Long-Term Obligations.	67
N.	Unamortized Issuance Costs/Bond Premium and Discount/Accounting Gain and Loss	67 - 68
Ο.	Interfund Activity	68
P.	Fund Balance Reserves	68
Q.	Fund Designations	68
R.	Estimates	69
S.	Contributed Capital	69
T.	Net Assets	69
U.	Operating Revenues and Expenses.	69
V.	Extraordinary and Special Items	69
Note 3	- Accountability and Compliance	
Α.	Prior Period Adjustments	70 - 71
	Compliance	71
Note 4	- Equity In Pooled Cash and Investments	71 - 74
Note 5	- Interfund Transactions	
Α.	Due from/to other funds	74
	Interfund loans.	75
C.	Advances to component unit and advances from primary government	75
D.	Interfund transfers	75
Note 6	- Property Taxes	75 - 76
Note 7	- Income Tax	76 - 77
Note 8	- Receivables	77
Note 9	- Loans Receivable	78

Note 10	- Capital Assets	78 -
Note 11	- Capital Leases.	
Note 12	- Operating Lease	
Note 13	- Long-Term Obligations	
	Governmental activities Business-type obligations	86 - 88 -
Note 14	- Notes Payable	
A. B.	Summary of governmental-activities notes payable transactions	
Note 15	- Segment Information - Nonmajor Enterprise Funds	
Note 16	- Risk Management	
	Property and Liability	
Note 17	- Other Employee Benefits	
B.	Compensated Absences Insurance Benefits Deferred Compensation Plans	
Note 18	- Defined Benefit Pension Plans	
A. B.	Ohio Public Employees Retirement System. Ohio Police and Fire Pension Fund	
Note 19	- Postretirement Benefit Plans	
A. B.	Ohio Public Employees Retirement System.  Ohio Police and Fire Pension Fund	96 -
Note 20	- Budgetary Basis of Accounting	97 -
Note 21	- Conduit Debt Obligations	
Note 22	- Discretely Presented Component Unit	
B.	Basis of Accounting  Deposits and Investments	1
C. D.	Notes Payable Advance from Primary Government Bonds Payable	100 - 1
E.	Loans Payable	1
Note 23	- Contingencies	
	Litigation	1
B	Grants	1

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Dayton (the "City") is located in Montgomery County in southwestern Ohio approximately seventy-six miles west of Columbus and fifty-four miles north of Cincinnati. The City charter was approved in 1913 and the City became the first large community in the United States to adopt the Commission-Manager Plan form of government. Subsequent amendments to the charter have been made. Legislative power is vested in a five-member commission, one of the members being the Mayor. The City Manager is the chief executive officer and the head of the administrative agencies of the City. The City Manager appoints all department heads, except the Secretary of the Civil Service Board and the Director of the Human Relations Council, who are appointed by the City Commission.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading. The primary government consists of all funds, departments and agencies that are not legally separate from the City. For the City, this includes providing water supply and treatment, sewer and storm water maintenance, wastewater treatment, airport services, fire and emergency medical services, police protection, a convention center, building inspection, neighborhood support, recreation and parks, golf, street and bridge maintenance, waste collection, and a municipal court.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves their budget, the issuance of their debt or the levying of their taxes for the organization.

Based on the foregoing criteria, the financial activities of the following potential component units have been reflected in the accompanying BFS as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### DISCRETELY PRESENTED COMPONENT UNIT

The City has included one discretely presented component unit, the CityWide Development Corporation (CWDC), as part of this report. CWDC was established in 1972 as a private, non-profit development organization which supports the City in a number of ways - primarily as its development financing arm. CWDC's relationship with the City is established via its stated mission: fostering economic development through creating and retaining jobs for City residents, providing administrative support to assist in neighborhood development, increasing tax revenues, and improving the Dayton area economy. Because the City appoints all members of CWDC's board of trustees and is empowered to remove them at will, CWDC is a component unit of the City. CWDC issues separately audited financial statements with a December 31 year-end. Its most recently audited financial statements may be obtained from CityWide Development Corporation, 8 North Main Street, Dayton, Ohio 45402-1916. Further disclosures for the discretely presented component unit can be found in Note 22.

#### BLENDED COMPONENT UNIT

The City of Dayton Sister City Committee (DSCC) is a blended component unit shown as a special revenue fund of the City of Dayton. The DSCC was created as a not for profit organization under Ohio Revised Code Section 1702.01 in 1966. The DSCC is governed by twenty six committee members, four of which are City of Dayton employees. The Dayton City Commission appoints all board members and provides all financial support or has solicited contributions on behalf of the DSCC. The DSCC provides services solely for the City, including the promotion of youth and adult exchanges, development of business ties and exchanges of professional and cultural programs between the City of Dayton and five other cities around the world. Financial information can be obtained for the DSCC by contacting Marion Sweeney at P.O. Box 97, Dayton, Ohio, 45402-0097.

#### JOINTLY GOVERNED ORGANIZATIONS

Miami Valley Regional Planning Commission - The Miami Valley Regional Planning Commission (the Commission) is a jointly governed organization between Preble, Clark, Clinton, Darke, Greene, Miami, and Montgomery Counties, the City of Dayton, City of Riverside, City of New Carlisle, and the City of Huber Heights. The Commission prepares plans, including studies, maps, recommendations, and reports concerning the physical, environmental, social, economic, and governmental characteristics, functions, and services of the region. These reports show recommendations for systems of transportation, highways, parks and recreational facilities, water supply, sewage disposal, garbage disposal, civic centers, and other public improvements and land uses which affect the development of the region. The degree of control exercised by any participating government is limited to its representation on the Board. Members of the Board are as follows: the officers of the Commission (elected by member representatives), the immediate past Chair of the Commission, the Commission member representing the City of Dayton, the Commission member representing each of the respective member counties, the representatives selected by each county caucus, a nongovernmental member, and two at-large representatives. Payments to the Commission are made from the general fund. The City did not contribute to the operation of the Commission during 2004. Financial information can be obtained from Nora Lake, Executive Director, at 40 West Fourth Street, Dayton, Ohio 45402.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Miami Valley Fire/EMS Alliance</u> - The Miami Valley Fire/EMS Alliance (the Alliance) is a jointly governed organization between municipal corporations and townships in Montgomery, Greene and Warren Counties. The purpose of the Alliance is to foster cooperation among the political subdivisions by promoting programs and recommending matters which will result in more efficient methods of delivering fire and emergency medical services in the region. The Board of the Alliance is made up of a representative appointed by the City of Dayton, a representative appointed by the members who are provided Fire/EMS Services by volunteers, two representatives appointed by the members who are provided Fire/EMS Services by a combination of full time employees and volunteers, and a representative appointed by the members who are provided Fire/EMS Services by full time employees. Payments to the Alliance are made from the general fund. The City contributed \$39,883 for the operation of the Alliance during 2004. Financial information can be obtained from Mike Hoverland, Director, at 444 W. Third Street, Suite 13-204, Dayton, Ohio 45402.

Economic Development/Government Equity Program - The Economic Development/Government Equity Program (ED/GE) was established pursuant to Ohio Revised Code Chapter 307 for the purpose of developing and promoting plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that County economic development is coordinated with that of the State of Ohio and other local governments. Members include villages, township, and cities within Montgomery County, and Montgomery County itself. Cooperation and coordination between the members is intended to promote economic health and improve the economic opportunities of the people in Montgomery County by assisting in the establishment or expansion within the County of industrial, commercial or research facilities and by creating and preserving job and employment opportunities for the people of the County. The ED/GE Advisory Committee, made up of alternating member entities representatives, decides which proposed projects will be granted each year. Sales tax revenues, set aside by Montgomery County, are used to fund the projects. Members annually contribute to or receive benefits based on an elaborate zero-based formula designed to distribute growth in contributing communities to those communities experiencing less economic growth. Any member in default of paying its contributions will be liable for the amount of the contribution, any interest accrued, and penalties. During this time, the member will not be entitled to any allocations from ED/GE. Payments to ED/GE are made from the general fund.

The City did not contribute to the operation of ED/GE during 2004. Financial information can be obtained from Linda Gum, Administrative Assistant, at 451 West Third Street, Dayton, Ohio 45402.

Montgomery County Family and Children First Council - The City participates in the Montgomery County Family and Children First Council. The Council coordinates and integrates those services within Montgomery County which are available for families and children and establishes a comprehensive, coordinated, multi-disciplinary, interagency system for the delivery of such services in order to more effectively meet the needs of families and children. The Council is governed by a board of nineteen trustees, one of which is the Mayor of the City of Dayton. The City did not contribute to the operation of the Council during 2004. Financial information can be obtained from Sue Daily, Executive Director, at 451 West Third Street, P.O. Box 972, Dayton, Ohio 4522-3100.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Hazardous Material Response Team</u> - The City is a member of a Hazardous Material Response Team ("HAZ MAT") which is a jointly governed organization with other local governments. The organization was created to provide hazardous material response protection and mutual assistance in the event of a hazardous material incident.

The HAZ MAT Advisory Board oversees the operation of HAZ MAT and consists of representatives from sixteen organizations. The City's ability to affect operations is limited to its representation on the board.

The Board established hazardous materials incident response guidelines to provide for response procedures in the event of an incident. In the event of a hazardous material incident within any local government that is a member of this organization, the other members will respond to render assistance. The funding for the operation of the response team is through contributions from each entity. In addition, the persons or company responsible for any hazardous materials emergency is required by state law to reimburse the team any costs associated with clean up. There is no explicit and measurable equity interest in HAZ MAT. During 2004, the City contributed \$16,618 to HAZ MAT. Financial information can be obtained from Edwin Kovar, Executive Director at 4200 Lake Center Drive, Trotwood, Ohio 45426.

<u>Miami Valley Emergency Management Agency</u> - The Miami Valley Emergency Management Agency (the Agency) is a jointly governed organization between various political subdivisions in Montgomery and Greene Counties. The purpose of the Agency is to help provide emergency management preparedness which includes training and incident mitigation. The fourteen member Board of the Agency is made up of a representative appointed by the City of Dayton.

The funding for the operation of the Agency is through contributions from each participating entity. Payments to the Agency are made from the general fund. The City contributed \$26,589 for the operation of the Agency during 2004. Financial information can be obtained from Edwin Kovar, Executive Director at 4200 Lake Center Drive, Trotwood, Ohio 45426.

#### B. Basis of Presentation-Fund Accounting

The City's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements - The Statement of Net Assets and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund.

<u>Debt Service Fund</u> - To account for various revenues collected for payment of general obligation debt principal, interest and related costs.

<u>Capital Improvements Fund</u> - To account for resources used to purchase equipment and construct capital assets.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Other governmental funds of the City are used to account for grants and other resources whose use is restricted to a particular purpose. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the BFS.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

**Enterprise Funds** - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Dayton International Airport</u> - To account for the provision of air traffic, primarily commercial, including air freight. Revenues are derived from landing fees, concessionaire fees, and space rentals. The Dayton-Wright Brothers Airport is included in this fund.

<u>Water</u> - To account for the provision of water service and water pollution control activities of the City. The Department also provides water services to several areas outside the City. Revenue is generated by charges for services including those to other departments of the City. The water supply is maintained through the development of well fields, storage facilities, and pumping stations.

<u>Sewer</u> - To account for the provision of sanitary sewer service to the residential, commercial, and industrial consumers of the City and various communities within the Dayton Metropolitan area. The charges for services are based on the City's needs for the cost of service and expenses of improvements to expand the capacity to meet the Environmental Protection Agency (EPA) standards.

Other enterprise funds of the City are used to account for the provision of storm sewers to the residents of the City and to account for the operations of the City's six golf courses. These funds are nonmajor funds whose activity has been aggregated and presented in a single column in the BFS.

*Internal Service Funds* - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds include programs for fleet maintenance, fire fleet maintenance, plumbing services, workers' compensation, and stores and reproduction services.

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's only fiduciary funds are agency funds which are used to account for items such as building permit surcharge, prisoner's personal accounts, performance bonds, and as well as other situations where the City's role is purely custodial, such as the receipt, temporary investment, and remittance of fiduciary resources to individuals, private organizations, and other governments.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### D. Measurement Focus

*Government-wide Financial Statements* - The government-wide, proprietary, and fiduciary fund financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

## E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The government-wide and proprietary fund financial statements are prepared using the accrual basis of accounting. The governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days of year-end.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, interest, grants, fees and rentals.

**Deferred Revenue** - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2004, but which were levied to finance year 2005 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. All funds, except agency funds, are legally required to be budgeted. Capital Projects funds and the HUD Programs special revenue fund, pursuant to the City's charter, are not required to be budgeted annually. These funds' appropriations, after their initial appropriations by Council at the time capital monies/grants are received (bond proceeds, etc.), remain intact until they are expended or modified by Council. Such monies are appropriated on a project level with specific identification of each project being budgeted.

In addition, the Dayton Sister Cities special revenue fund is not budgeted because it is not included in the entity for which the "appropriated budget" is adopted and does not maintain separate budgetary information. Budget basis financial statements for these funds are not, therefore, presented in this report because such statements would not be meaningful, nor are they required.

The City prepares its budget on a non-GAAP budgetary basis which is the modified accrual basis with exceptions. The legal level of budgetary control is at the department level. Budgetary modifications at this level may only be made by resolution of the City Commission.

<u>Estimated Resources</u> - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Budget Commission certifies its actions to the City by October 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenues of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriation ordinance. On or about January 1, the certificate of estimated resources is amended to include unencumbered fund balances at December 31 of the preceding year. The certificate may be further amended during the year if the fiscal officer determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2004.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Appropriations</u> - A temporary appropriation measure to control expenditures may be passed on or about January 1 of each year for the period from January 1 to March 31. The annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund and department level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations between line items within a department may be modified with approval of the City Manager. All other modifications may only be made by ordinance of City Commission. During the year, several supplemental appropriation measures were passed, however none of them were significant. The budget figures which appear in the statements of budgetary comparisons represent the final appropriation amounts, including all amendments and modifications.

<u>Encumbrances</u> - As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. The Ohio Revised Code prohibits expenditures plus encumbrances from exceeding appropriations. On the GAAP basis, encumbrances outstanding at year-end are reported as reservations of fund balances for subsequent-year expenditures for governmental funds.

<u>Lapsing of Appropriations</u> - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding calendar year.

#### G. Cash and Cash Equivalents

Cash balances of the City's funds, except cash and cash equivalents and investments held by fiscal agents and cash and cash equivalents and investments in segregated accounts, are pooled and invested in order to provide improved cash management. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" and "Investments" on the Statement of Net Assets. The HUD nonmajor special revenue fund had expended amounts greater than its share of pooled cash and cash equivalents. This fund had a negative cash balance at year-end that was eliminated by a short-term loan from the general fund. This loan is classified as an "interfund receivable" and "interfund payable" on the fund financial statements.

During 2004, investments were limited to commercial paper, federal agency securities, U.S. Treasury Notes, City owned debt, U.S. Government money market mutual funds, Dayton Power and Light stock, non-negotiable certificates of deposit, and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for non-participating investment contracts, investments are stated at fair value which is based on quoted market prices. For U.S. Government money market mutual funds, fair value is determined by the fund's share price at December 31, 2004. Non-participating investment contracts, such as non-negotiable certificates of deposit, are reported at cost.

STAR Ohio is an investment pool managed by the State Treasurer's office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2004.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For purposes of the statement of cash flows and for presentation on the combined balance sheet, the City's cash management pool and investments with original maturities of three months or less are considered to be cash and cash equivalents. Investments not part of the cash management pool, with an initial maturity of more than three months, are reported as investments.

The City utilizes a financial institution to service bonded debt as principal and interest payments become due. The balance in these accounts along with reserves held for replacement and improvement for enterprise funds, money held by the municipal court and money in the executive savings plan are shown as "Cash and Cash Equivalents with Fiscal Agents" and "Investments with Fiscal Agents".

Cash and cash equivalents that are held separately by CityWide Development Corporation, the discretely presented component unit, and the City of Dayton Sister Cities Committee, the blended component unit, are recorded on the balance sheet as "Cash and Cash Equivalents in Segregated Accounts".

Interest income is distributed to the funds according to City Ordinance and statutory requirements. Interest revenue earned during 2004 was \$2,286,681 in the general fund, which includes \$1,814,523 assigned from other City funds. The nonmajor governmental funds and enterprise funds also received interest in the amount of \$2,222 and \$1,032,922, respectively.

#### H. Inventory of Supplies

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental fund types when purchased. Inventories of the proprietary funds are expensed when used. The City had no material inventory balances to report on the governmental fund financial statements.

#### I. Restricted Assets

Restricted assets are those which are legally restricted in their use by bond indentures, or other legal instruments. Restricted assets in the enterprise funds include "Equity in Pooled Cash and Cash Equivalents" and "Cash with Fiscal and Escrow Agents". "Equity in Pooled Cash and Cash Equivalents" represent utility deposits held by the City. "Cash with Fiscal and Escrow Agents" are the proceeds from revenue bond issues that are required by the bond indenture to be held by a financial services corporation. Restricted assets in the debt service fund include "Cash and Cash Equivalents with Fiscal Agents". This represents the residual proceeds from baseball bonds issued during 2000 after the loan was made to Riverfront Area Redevelopment Enterprises, Inc., that are being held in U.S. Government money market mutual funds. This money is restricted for the interest payments on the new baseball revenue bonds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the governmental fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of bridges, curbs, lighting, sidewalks, and roads. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	<b>Estimated Lives</b>
Improvements other than buildings	10 - 25 years	10 - 25 years
Buildings and improvements	30 - 50 years	30 - 50 years
Furniture, fixtures and equipment	3 - 15 years	3 - 15 years
Vehicles	3 - 10 years	3 - 10 years
Infrastructure	20 - 50 years	20 - 50 years

#### **K.** Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." On fund financial statements, long-term interfund loans are classified as "advances to/from other funds" on the balance sheet and are equally offset by a fund balance reserve account which indicates that they do not constitute available expendable resources. These amounts are eliminated in the governmental and business-type activities columns of the Statement of Net Assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances. Advances made from the City to its discretely presented component unit are reported on both the government-wide and fund financial statements.

#### L. Compensated Absences

The City follows the provisions of Governmental Accounting Standards Board Statement No. 16 "Accounting for Compensated Absences". Vacation and compensatory time benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time and compensatory time when earned for all employees with more than one year of service.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Sick leave benefits are accrued using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the City's past experience of making termination payments.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments. City employees are granted vacation and sick leave in varying amounts. In the event of termination, an employee is reimbursed for accumulated vacation and sick leave at various rates.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Compensated Absences Payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations payable from governmental funds are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

# N. Unamortized Issuance Costs/Bond Premium and Discount/Accounting Gain or Loss

On government-wide financial statements, issuance costs are deferred and amortized over the term of the bonds using the straight line method, which approximates the effective interest method. Issuance costs are recorded as deferred charges.

Bond premiums are deferred and accreted over the term of the bonds. Bond premiums are presented as an addition to the face amount of the bonds.

For advance refundings resulting in the defeasance of debt reported in the proprietary funds, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as an addition to or reduction from the face amount of the new debt.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the governmental fund financial statements, issuance costs and bond premiums are recognized in the current period.

#### O. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

#### P. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports amounts representing encumbrances outstanding, prepayments, amounts due to claimants, advances to component unit, debt service, contributions to permanent fund, and loans receivable as reservations of fund balance in the governmental fund financial statements.

#### Q. Fund Designations

Fund balance designations may be established to indicate tentative planned expenditures of financial resources. The designations reflect the City's intentions and are subject to change. Designations are reported as part of unreserved fund balance. The City Commission has designated the following amounts within the general fund:

<u>Project</u>	Amou	unt Designated
Unemployment	\$	532,748
Unclaimed money		486,450
Future payroll expenses		1,142,000
Subtotal General Fund		2,161,198
Roadway Maintenance Equipment		400,000
Subtotal Special Revenue Funds		400,000
Total	\$	2,561,198

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### R. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

#### S. Contributed Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements.

#### T. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **U.** Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for the airport, water, sewer, storm water and golf enterprise funds and charges for services to other departments for goods and services provided by the internal service funds for fleet management, fire fleet management, stores and reproduction services, a Workers' Compensation program and plumbing shop services. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

# V. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. During fiscal year 2004, the City sold land. This transaction is classified as a special item.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

# A. Prior Period Adjustment

**Budgetary Statement - General Fund -** The beginning fund balance as reported on Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) - General fund has been restated from \$22,938,252 to \$18,420,816 to properly reflect the balance of the fund at December 31, 2003.

Governmental Activities - Restatement of Fund Balance - and Net Assets - The fund balance and net assets of the general fund, capital improvements fund and other nonmajor governmental funds have been restated at December 31, 2004 to properly report revenue due from other governments and accounts receivable at December 31, 2004. A prior period adjustment will be made to properly state the fund balance of the general fund, capital improvements fund and other governmental funds at December 31, 2003

The adjustments had the following effect on fund balance of the governmental activities as previously reported:

								Other		Total
				Debt		Capital		Nonmajor	G	overnmental
	_	General	_	Service	<u>Ir</u>	<u>mprovement</u>	Go	vernmental Funds	_	Funds
Fund balance as previously reported	\$	40,088,113	\$	17,839,709	\$	11,578,225	\$	19,793,790	\$	89,299,837
Adjustment to properly report due from other governments		-		-		1,390,896		(1,390,896)		-
Adjustment to properly state accounts receivable		(389,332)	_					<u>-</u>		(389,332)
Restated fund balance as of January 1, 2004	\$	39,698,781	\$	17,839,709	\$	12,969,121	\$	18,402,894	\$	88,910,505

The adjustments had the following effect on net assets of the governmental activities as previously reported:

	Governmental Activities
Net assets as previously reported Adjustment to properly state accounts receivable	\$ 304,281,870 (389,332)
Restated net assets of January 1, 2004	\$ 303,892,538

**Business-Type Activities - Restatement of Net Assets -** The net assets of the sewer, water, and nonmajor enterprise funds have been restated at December 31, 2003 to properly state accounts receivable. In previous years, revenue intended for the storm water nonmajor enterprise fund was improperly recorded in the sewer fund. A prior period adjustment is required to properly state the cash balances in these funds. A prior period adjustment will be made to properly state the net assets of the business-type at December 31, 2003.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The adjustments had the following effect on net assets of the business-type activities as previously reported:

	Dayton International Airport	Water	Sewer	Nonmajor Enterprise Funds	Sei	Internal rvice Fund Illocation	Total Enterprise Fund
Net assets as previously reported	\$ 145,849,979	\$ 166,618,832	\$ 114,358,671	\$19,322,114	\$	757,790	\$ 446,907,386
Adjustment to revenue posting	-	-	(1,203,565)	1,203,565		-	-
Adjustment to properly state accounts receivable	<del>-</del>	(9,215,829)	(5,314,306)	(5,394,154)		<u> </u>	(19,924,289)
Restated net assets as of January 1, 2004	\$ 145,849,979	\$ 157,403,003	\$ 107,840,800	<u>\$15,131,525</u>	\$	757,790	\$ 426,983,097

#### B. Compliance

Contrary to Ohio Revised Code Section 5705.10, the City had a negative cash balance in the HUD special revenue fund of \$1,183,320. For GAAP purposes, these amounts have been reported as fund liabilities in the respective funds.

#### NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS

The investment and deposit of City monies are governed by City Ordinance and the Ohio Revised Code. State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City Commission has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the finance director by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

According to City Ordinance, interim monies can be invested in the following obligations which mature within five years from the date the investments were completed:

- 1. U. S. Treasury bills, notes, and bonds;
- 2. U.S. Government agency and instrumentality coupon and discount securities;
- 3. Certificates of Deposit;
- 4. Repurchase agreements with institutions having a signed master repurchase agreement on file with the Director of Finance;
- 5. Securities lending agreements with institutions having a signed securities lending agreement on file with the Director of Finance;
- 6. Bankers' Acceptances;
- 7. NOW accounts:
- 8. Money Market Mutual Funds (open ended investment companies) registered with the Securities and Exchange Commission;
- 9. State of Ohio Treasurer's investment pool (STAR Ohio);
- 10. Securities of any of the states of the United States or any of their political sub-divisions rated "A" or better by Moody's or Standard and Poor's;
- 11. Prime commercial paper; and
- 12. Corporate notes rated at least AA (not to exceed 15% of the portfolio).

The City may also invest in the following instruments within the indicated maturities:

- 1. Repurchase agreements that do not exceed ninety days;
- 2. Money Market Mutual Funds with an average portfolio maturity which does not exceed 120 days;
- 3. Investments matched to a specific cash flow requirement; and
- 4. City of Dayton notes or bonds up to twenty years maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the finance director or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3 "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

*Deposits*: At year-end, the carrying amount of the City's deposits was \$20,623,380 and the related bank balance was \$23,960,919. Of the bank balance:

- 1. \$426,046 was covered by federal depository insurance; and
- 2. \$23,534,873 was uninsured and uncollateralized as defined by GASB even though it was covered by collateral held by third party trustees pursuant to Section 135.81, Ohio Revised Code. Although all state statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

Investments: Category 1 includes investments that are insured or registered or for which the securities are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the City's name. STAR Ohio, an investment fund operated by the Ohio State Treasurer, and U.S. Government money market mutual fund investments are unclassified since they are not evidenced by securities that exist in physical or book entry form.

	Category 1	Category 3	Fair <u>Value</u>
FHLMC notes	\$ 16,721,870	\$ 123,649	\$ 16,845,519
FNMA notes	19,775,100	=	19,775,100
FHLB	8,859,420	124,414	8,983,834
U.S. Treasury notes	123,820,980	247,075	124,068,055
City owned debt	5,317,409	-	5,317,409
Dayton Power and Light stock	84,746	-	84,746
STAR Ohio	4,128,636	-	4,128,636
U.S. government money market			
mutual fund	4,460,810	-	4,460,810
Commercial paper		301,011	301,011
Total	\$ 183,168,971	\$ 796,149	\$ 183,965,120

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 4 - EQUITY IN POOLED CASH AND INVESTMENTS - (Continued)

The classification of cash and cash equivalents, and investments on the combined financial statements is based on criteria set forth in GASB Statement No. 9. The reconciliation between classifications of cash and investments on the basic financial statements and the classifications per GASB Statement No. 3 is as follows:

	Cash and Cash		_		
	<u>Equi</u>	valents/Deposits	_	Investments	
GASB Statement No. 9	\$	203,401,584	\$	1,186,916	
Investments of the cash management pool:					
FHLMC notes		(16,721,870)		16,721,870	
FNMA notes		(19,775,100)		19,775,100	
FHLB		(8,859,420)		8,859,420	
U.S. treasury notes		(123,820,980)		123,820,980	
City owned debt		(5,317,409)		5,317,409	
STAR Ohio		(4,128,636)		4,128,636	
U.S. Government money market mutual fund		(4,154,789)		4,154,789	
GASB Statement No. 3	\$	20,623,380	\$	183,965,120	

#### NOTE 5 - INTERFUND TRANSACTIONS

**A.** Due from/to other funds consisted of the following at December 31, 2004, as reported on the fund statements:

		Capital	Nonmajor Special		Dayton rnational			Nonmajor	Internal	
	General	Improvements	Revenue	A	Airport	Water	Sewer	Enterprise	Service	Total
General	\$ -	\$ -	\$ -	\$	21,478	\$ -	\$ 20,277	\$ -	\$ -	\$ 41,755
Internal Service	408,728	74	128,659		4,326	96,974	37,301	26,159	2,059	704,280
Water	-	238	-		1,284	-	3,326,465	652,054	178	3,980,219
Sewer	-	-	1,528		54,606	-	-	-	-	56,134
Nonmajor Enterprise	14,906									14,906
Total	\$ 423,634	\$ 312	\$ 130,187	\$	81,694	\$ 96,974	\$ 3,384,043	\$ 678,213	\$ 2,237	\$ 4,797,294

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 5 - INTERFUND TRANSACTIONS - (Continued)**

**B.** Interfund balances, related to items other than charges for goods and services rendered, at December 31, 2004, consist of the following individual fund loan receivable and payable as reported on the fund statements:

	Nonmajor
	Special
Interfund Payable to	Revenue
General	\$ 1,183,320

The interfund loan payable in the nonmajor special revenue to the general fund is to cover negative cash balances at year-end.

**C.** Advances to component unit and advances from primary government consisted of the following at December 31, 2004, as reported on the fund statements:

		Advance From						
Advance To	Capital Improvement	Nonmajor Special Revenue	Water	Total				
Component Unit	\$ 6,631,709	\$ 5,453,956	\$ 2,801,458	\$ 14,887,123				

**D.** Interfund transfers for the year ended December 31, 2004, consisted of the following, as reported on the fund statements:

	Capital	Nonmajor Special	Internal Service	
<u>Transfer From</u>	<u>Improvement</u>	Revenue	Funds	Total
General	\$ 6,574,500	\$ 8,675,026	\$ 100,000	\$ 15,349,526
Total	\$ 6,574,500	\$ 8,675,026	\$ 100,000	\$ 15,349,526

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### **NOTE 6 - PROPERTY TAXES**

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2004 for real and public utility property taxes represents collections of 2003 taxes. Property tax payments received during 2004 for tangible personal property (other than public utility property) is for 2004 taxes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 6 - PROPERTY TAXES – (Continued)**

2004 real property taxes are levied after October 1, 2004, on the assessed value as of January 1, 2004, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2004 real property taxes are collected in and intended to finance 2004.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2004 public utility property taxes became a lien December 31, 2003, are levied after October 1, 2004, and are collected in 2005 with real property taxes.

2004 tangible personal property taxes are levied after October 1, 2003, on the value as of December 31, 2002. Collections are made in 2004. Tangible personal property assessments are 25 percent of true value.

The full tax rate for all City operations for the year ended December 31, 2004, was \$10.00 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2003 property tax receipts were based are as follows:

		<u>Amount</u>	<u>Percent</u>
Real property	\$	1,618,667,120	79.20%
Public utility real property		106,951,010	5.23%
Tangible personal property	_	318,067,610	15.57%
Total assessed value	\$	2,043,685,740	100.00%

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable at September 20.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Dayton. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2004. Although total property tax collections for the next fiscal year are measurable, amounts to be received during the available period are not subject to reasonable estimation at December 31, nor are they intended to finance 2004 operations. The receivable is therefore offset by a credit to deferred revenue.

#### **NOTE 7 - INCOME TAX**

On March 27, 1984, the City Commission levied a municipal income tax of 1.75 percent on substantially all income earned within the City. In addition, during 2000, the City renewed their additional .50 percent levy through December 31, 2006. The City income tax also applies to the net income of businesses located or doing business within the City. The residents of the City are required to pay income tax on income earned outside of the City; however, the City allows a credit for income taxes paid to another municipality up to 100 percent of the City's current tax rate.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 7 - INCOME TAX – (Continued)**

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City of Dayton at least quarterly. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually. The City of Dayton administers the collection of income taxes and the assessment of interest and penalties. Income tax proceeds are to be used to pay the cost of administering the tax and are recorded in the general fund. Income tax revenue for 2004, as reported in the governmental fund financial statements on the modified accrual basis of accounting, was \$107,737,232.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2004, consisted of taxes, accounts (billings for user charged services), special assessments, accrued interest, loans, internal balances and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "Due From Other Governments" on the basic financial statements. Receivables have been recorded to the extent that they are both measurable and available at December 31, 2004, as well as intended to finance fiscal 2004 operations.

A summary of the principal items of receivables reported on the Statement of Net Assets follows:

# **Governmental Activities:**

Income taxes	\$ 13,503,531
Real and other taxes	21,664,854
Accounts	3,410,979
Special assessments	2,059,557
Accrued interest	694,809
Loans	8,400,000
Due from other governments	19,136,407

# **Business-Type Activities:**

Accounts	\$ 17,851,987
Special assessment	902,192
Accrued interest	781,572
Due from other governments	770,323
Internal balance	870,970

Receivables have been disaggregated on the face of the basic financial statements. Amounts reported as "Due from Other Governments" in the governmental activities include local government and local government revenue assistance from the State of Ohio, motor vehicle license and gasoline taxes, homestead and rollback, and estate taxes. The amounts reported as "Due from Other Governments" in the business-type activities include various state and federal grants whose eligibility requirements have been met by year-end. The only receivables not expected to be collected within the subsequent year are the special assessments and the loans. The special assessments are collected over the term of the assessment and the loans receivable which will be collected annually through 2020 (see Note 9).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 9 - LOANS RECEIVABLE

During 1999, the City issued taxable economic development revenue bonds payable from nontax revenues of the City, in the amount of \$12,190,000 (see Note 13.A.) and loaned \$11,200,000 of the proceeds to Riverfront Area Redevelopment Enterprises, Inc. (the "Stadium Owner") to assist in financing the costs of constructing a baseball stadium. In consideration of the repayment of the loan, the Stadium Owner shall make loan payments in the amount of \$560,000 on April 1 of each year for twenty years, commencing April 1, 2000. All loan payments received will be credited against the outstanding principal amount of the loan, there being no interest payable on the loan.

The obligations of the stadium owner to make a loan payment on any loan payment date shall be forgiven if neither the stadium owner nor the team owner has materially breached, violated, or failed to fully perform any provision contained in the ground lease, the stadium lease, or the plaza lease (see Note 12) and the team owner has committed to play all club home games at the stadium during the then current calendar year. At December 31, 2004, the amount owed to the City was \$8,400,000.

#### **NOTE 10 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended December 31, 2004, was as follows:

		Balance						Balance
<b>Governmental Activities:</b>	_	12/31/03	_	Additions	_	Deductions	_	12/31/04
Capital assets, not being depreciated:								
Land	\$	50,694,937	\$	5,714,948	\$	(43,263)	\$	56,366,622
Construction in progress		23,471,084	_	7,205,343	_	(12,778,181)	_	17,898,246
Total capital assets, not being depreciated		74,166,021	_	12,920,291		(12,821,444)	_	74,264,868
Capital assets, being depreciated:								
Buildings and improvements		89,769,666		2,640,841		-		92,410,507
Improvements other than buildings		50,732,825		958,875		-		51,691,700
Equipment		20,020,639		445,371		-		20,466,010
Vehicles		40,248,484		2,369,941		(63,630)		42,554,795
Infrastructure		155,378,446	_	18,726,499	_		_	174,104,945
Total capital assets, being depreciated		356,150,060	_	25,141,527		(63,630)	_	381,227,957
Less: accumulated depreciation:								
Buildings and improvements		(52,836,026)		(2,098,167)		-		(54,934,193)
Improvements other than buildings		(27,809,563)		(1,505,633)		-		(29,315,196)
Equipment		(9,561,915)		(1,106,730)		-		(10,668,645)
Vehicles		(33,391,468)		(1,090,317)		63,630		(34,418,155)
Infrastructure	_	(36,343,589)		(3,388,764)		<u>-</u>	_	(39,732,353)
Total accumulated depreciation		(159,942,561)	_	(9,189,611)		63,630	_	(169,068,542)
Total capital assets, being depreciated net		196,207,499	_	15,951,916	_		_	212,159,415
Governmental activities capital assets, net	\$	270,373,520	\$	28,872,207	\$	(12,821,444)	\$	286,424,283

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# NOTE 10 - CAPITAL ASSETS - (Continued)

During Ton Astinition	Balance	A dditions	Daduations	Balance
<b>Business-Type Activities:</b>	12/31/03	Additions	Deductions	12/31/04
Capital assets, not being depreciated:				
Land	\$ 37,076,438	\$ 708,601	\$ -	\$ 37,785,039
Construction in progress	25,322,441	21,138,416	(7,119,606)	39,341,251
Total capital assets, not being depreciated	62,398,879	21,847,017	(7,119,606)	77,126,290
Capital assets, being depreciated:				
Buildings and improvements	146,498,109	1,398,065	-	147,896,174
Improvements other than buildings	483,267,841	11,374,762	-	494,642,603
Equipment	9,734,583	308,750	-	10,043,333
Vehicles	33,260,961	1,670,533	(352,040)	34,579,454
Total capital assets, being depreciated:	672,761,494	14,752,110	(352,040)	687,161,564
Less: accumulated depreciation:				
Buildings and improvements	(56,523,223)	(3,068,462)	-	(59,591,685)
Improvements other than buildings	(235,587,624)	(15,375,849)	-	(250,963,473)
Equipment	(5,619,592)	(667,525)	-	(6,287,117)
Vehicles	(20,952,208)	(1,299,199)	331,916	(21,919,491)
Total accumulated depreciation	(318,682,647)	(20,411,035)	331,916	(338,761,766)
Total capital assets, being depreciated net	354,078,847	(5,658,925)	(20,124)	348,399,798
Business-type activities capital assets, net	\$ 416,477,726	\$ 16,188,092	\$ (7,139,730)	\$ 425,526,088

Depreciation expense was charged to functions of the primary government as follows:

# **Governmental Activities:**

\$ 890,812
2,075
158,894
76,375
5,054,917
1,514,162
 1,492,376
\$ 9,189,611
\$ 

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

**NOTE 10 - CAPITAL ASSETS - (Continued)** 

Construction-in-progress reported in the governmental funds is composed of the following:

	Project <u>Authorization</u>	Expended at	Committed
Facility Improvement	\$ 2,173,675	\$ 572,548	\$ 1,601,127
CBD Signal Restorations	1,062,500	722,682	339,818
Germantown Street Resurfacing	3,728,603	684,465	3,044,138
Zion Church Stabilization	1,163,768	619,598	544,170
Public Facility Improvement	885,200	593,728	291,472
One Stop Shop	1,767,200	1,501,309	265,891
Recreation and Parks	660,600	278,547	382,053
Zion Gateway Park		904,911	425,872
	1,330,783		
Reibold Block Transportation	2,585,071	1,057,335	1,527,736
Convention Center Improvements	3,572,430	3,196,263	376,167
Signal Upgrade, Phase V	1,393,000	265,529	1,127,471
Recreation and Parks Improvements	1,628,453	923,638	704,815
Stuart Patterson Rec.	90,000	69,564	20,436
Brown Warren Shared Parking Lot	60,000	-	60,000
Development - Demolition	1,500,950	337,892	1,163,058
Washington Street Bridge	7,700,000	227,437	7,472,563
Findlay Street Bridge	4,400,000	252,049	4,147,951
GHR Foundry	2,752,363	1,803,182	949,181
Wright Dunbar Village Plan	411,965	298,343	113,622
Issue 2 Projects	432,176	-	432,176
TIP Project Funds	100,000	-	100,000
Riverside Dr. Reconstruction	410,502	244,232	166,270
McGee Blvd.	2,122,200	-	2,122,200
Fire Facility Improvements	183,635	-	183,635
Signal Upgrade, Phase 4	1,061,500	=	1,061,500
ODD Dayton Supply & Treatment	500,000	-	500,000
Underground Storage	402,533	24,820	377,713
Philadelphia Dr. Widening	2,001,844	-	2,001,844
Dayton Technology Campus	6,681,000	55,800	6,625,200
Permissive License Tax	1,340,902	767,357	573,545
N. Gettysburg Ave. Resurface	2,716,990	2,314,908	402,082
McCall Drive and Parking Lot	314,359	182,109	132,250
Valley Street Greenway - Phase II	356,500		356,500
Demolition Program - Land Clean-up	399,830	-	399,830
Real Estate Capital	158,433	_	158,433
Great Miami blvd. Renewal	51,888		51,888
Total	\$ 58,100,853	\$17,898,246	\$ 40,202,607

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 10 - CAPITAL ASSETS - (Continued)**

Construction-in-progress reported in the enterprise funds is composed of the following:

	Project	Expended at	
<u>Dayton International Airport</u>	<u>Authorization</u>	12/31/04	Committed
ED Dev - GACZ Development	\$ 206,000	\$ 201,686	\$ 4,314
Parking Garage Concept Design	7,450,718	5,097,928	2,352,790
Parking Lot Rehabilitation	30,000	19,972	10,028
Taxiway W Phase II	360,774	-	360,774
Terminal Apron Expansion	200,000	-	200,000
Aviation 9/11 Security Enhancement	3,636,000	419,704	3,216,296
Security Grant	3,448,541	1,658,592	1,789,949
EIS Phase I	2,958,903	560,935	2,397,968
Terminal Road/Parking Lot			
Improvement	7,308,467	3,442,267	3,866,200
Snow Removal Building	1,438,842	668,254	770,588
Parking lot expansion	4,269,000	873,243	3,395,757
Perimeter Rd. Phase I	1,569,038	1,236,223	332,815
Reservation Center Purchase	575,000	-	575,000
Air Traffic Control Tower	482,799	-	482,799
NE Deicing Airport Extension	581,375	-	581,375
DWBA Runway Rehab	68,718	56,631	12,087
DWBA Taxiway A/Ruinway 2/20	505,000	204,157	300,843
Air Traffic Control Tower	5,520,300	2,906,227	2,614,073
Terminal Road Access Rehab	5,876,112	462,030	5,414,082
Cargo Road Parking Lot	1,899,016	-	1,899,016
Terminal Gate Enhancements	11,931,829	8,942,720	2,989,109
D/A Airport Parking Structure	617,592	19,608	597,984
Architectural Work, misc.	186,500	162,905	23,595
Total	\$ 61,120,524	\$ 26,933,082	\$ 34,187,442

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# NOTE 10 - CAPITAL ASSETS - (Continued)

Water	<u>Aı</u>	Project athorization	H	Expended at 12/31/04	_(	Committed
Ottawa Yard Complex I	\$	2,500,000	\$	1,283,778	\$	1,216,222
Trotwood Water Main		5,791,500		12,406		5,779,094
Warehouse Roof Replacement		88,986		33,728		55,258
Well Rehabilitation		1,000,000		752,977		247,023
Water Treatment Plant Improvement		2,570,439		108,689		2,461,750
Replacement of Equipment		3,923,884		471,924		3,451,960
Water Administration Building						
Security System		83,634		63,928		19,706
Mulberry Water Main Installation		1,354,400		532,694		821,706
Water Dist Mains/Clayton		1,369,170		1,222,840		146,330
Water Meter		217,280		80,348		136,932
Wellsfield Development		1,558,506		1,191,977		366,529
Ottawa SCADA Treatment System Imp.		500,000		100,931		399,069
Clayton Water Distribution		2,100,000		1,813,682		286,318
Ottawa Treatment Plant		674,499		331,198		343,301
Chlorine Feed System Modification		500,000		-		500,000
Arcadia Blvd. Water Main Improvement		600,000		-		600,000
Findlay St. Water Main Improvement		100,000		-		100,000
Storm Sewer Discharge - Route 4 Lagoon		75,000		-		75,000
Paving Improvements		175,000		-		175,000
Washwater Lagoon		848,602		-		848,602
Culvert and Bridge Replacements		250,000		-		250,000
SCADA Services		50,000		21,919		28,081
Water Storage Tanks Evaluation		1,090,854		18,770		1,072,084
Total	\$	27,421,754	\$	8,041,789	\$	19,379,965

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 10 - CAPITAL ASSETS - (Continued)**

	Project	Expended at		
Sewer	<u>Authorization</u>	12/31/04	Committed	
AWT Improvement Phase III	\$ 979,200	\$ 632,981	\$ 346,219	
Philadelphia Sewer Replacement	950,000	898,228	51,772	
MacGregor Pike Sewer Replacement	110,000	42,750	67,250	
Cone Court Sewer Replacement	60,000	255	59,745	
Sanitary Sewer Repair	3,251,375	1,205,710	2,045,665	
Roof Replacement - WWTP	156,199	127,385	28,814	
Sanitary Force Main Rehabilitation	2,000,000	432,321	1,567,679	
Kings Highway Sanitary Sewer	33,000	- ,- -	33,000	
Kiser Street Sanitary Sewer	80,000	67,713	12,287	
Oak & Cross St. Sanitary Sewer	138,500	115,002	23,498	
Dwight Ave. Sanitary Sewer	40,000	29,396	10,604	
Kensington Drive Sanitary Sewer	65,000	53,070	11,930	
AWT Facilities Improvement	10,450,000		10,450,000	
SW Trunk Sanitary Sewer Improvement	4,418,497	-	4,418,497	
WWTP Improvements	489,483	-	489,483	
WINS Upgrade - Sanitary	495,838	-	495,838	
Sanitary Master Plan	500,000	-	500,000	
Web-based O&M Manual	500,000	-	500,000	
Sanitary Flow Monitoring	850,000	381,820	468,180	
Wagoner Ford Sewer Cleaning	500,000	-	500,000	
Basement Flooding Abatement	500,000	-	500,000	
Roof Replacement	594,000	111,700	482,300	
Dewatering Pad Replacements	125,000	64,612	60,388	
Total	\$ 27,286,092	\$ 4,162,943	\$ 23,123,149	
	Project	Expended at		
Storm Water	<u>Authorization</u>	12/31/04	Committed	
Storm Pump Station Improvement Centurion Street Sweeper Storm Sewer Master Plan Blanche St. Storm Sewer Replacement	\$ 150,000 156,000 170,306 324,152	\$ 123,494 - - - 79,943	\$ 26,506 156,000 170,306 244,209	
Total	\$ 800,458	\$ 203,437	\$ 597,021	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 11 - CAPITAL LEASES - LESSEE DISCLOSURE

In the current year, the City entered into a capitalized lease for land. In a prior year, the City entered into capitalized leases for copiers, and a golf course mower. Also in a prior year, the City entered into a lease purchase agreement for the acquisition of 100 golf carts.

The leases meet the criteria of capital leases as defined by Statement of Financial Accounting Standard No. 13 "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Fund fixed assets acquired by capital lease and the related liability and interest expense have been reported in the Golf enterprise fund (nonmajor enterprise fund) and Stores and Reproduction internal service fund. Principal payments in 2004 totaled \$34,427 for the general fund, \$1,002,000 for nonmajor governmental funds, \$110,127 for the Golf enterprise fund and \$65,491 for the Stores and Reproduction internal service fund.

The following is an analysis of assets leased under capital leases as of December 31, 2004:

		nmental ivities		
	General	Nonmajor Governmental	Enterprise	Internal Service Stores and
	<u>Fund</u>	<u>Funds</u>	Golf Fund	Reproduction Fund
Equipment Motorized vehicles Land	\$ 112,090 - -	\$ - 4,500,000	\$ 77,872 347,500	\$ 343,990 - -
Total	\$ 112,090	\$ 4,500,000	\$ 425,372	\$ 343,990

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2004:

	Governmental Activities				Internal Service		
			N	Nonmajor			
	(	General	Go	vernmental	Stores and		
Year Ending December 31	Fund			Funds	Reproc	duction Fund	
2005	\$	40,379	\$	501,000	\$	84,000	
2006		-		501,000		84,000	
2007		-		501,000		49,000	
2008		-		501,000		-	
2009		<u>-</u>		1,494,000		<u>-</u>	
Total		40,379		3,498,000		217,000	
Less: amount representing interest		(3,095)		<u>-</u>		(21,542)	
Present value of minimum lease payments	\$	37,284	\$	3,498,000	\$	195,458	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 12 - OPERATING LEASE - LESSEE AND LESSOR DISCLOSURE

The City is the lessor of land and space (through Dayton International Airport enterprise fund) under noncancellable leases. Leases have varying terms from three to sixty five years. The future minimum lease payments as of December 31, 2004, are as follows:

Year Ending <a href="December 31">December 31</a>	Minimum <u>Lease Payments</u>
2005	\$ 2,016,484
2006	1,960,990
2007	1,878,014
2008	1,795,038
2009	1,712,062
2010 - 2042	20,003,355
Totals	\$ 29,365,943

The City is also the lessor of land and space to the Riverfront Area Redevelopment Enterprises, Inc. The ground lease is \$9,000 per year and the plaza lease is \$1,000 per year, both payable in annual installments before or on April 1 each year for the next 20 years. Both of these payments must be made each year for the \$560,000 loan payment to be forgiven each year (see Note 9). The future minimum lease payments as of December 31, 2004, are as follows:

Year Ending December 31	Minimum <u>Lease Payments</u>
2005	\$ 10,000
2006	10,000
2007	10,000
2008	10,000
2009	10,000
2010 - 2014	50,000
2015 - 2019	50,000
Totals	\$ 150,000

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 13 - LONG-TERM OBLIGATIONS**

**A.** The balance of the City's governmental activities long-term obligations at December 31, 2003 has been restated to include claims and judgements of \$9,050,194. The effect on the total governmental activities long-term obligations at January 1, 2004 was an increase of \$9,060,194 from \$82,097,984 to \$91,158,178. The City's governmental activities long-term obligations at year-end and a schedule of current year activity are as follows:

Governmental Activities:  General Obligation Bonds:	IssueDate	Maturity <u>Date</u>	Interest Rate (%)	Original Issue Amount	Restated Balance 12/31/03	Increase	Decrease	Balance 12/31/04	Amounts Due in One Year
Western Avenue Improvement	06/01/86	12/01/06	7.650	\$ 9,000,000	\$ 1,350,000	\$ -	\$ (450,000)	\$ 900,000	\$ 450,000
Wegerzyn Center Improvement	06/01/86	12/01/06	7.625	1,000,000	150,000	-	(50,000)	100,000	50,000
Exhibition Center Improvement	06/01/86	12/01/06	7.625	6,200,000	930,000	-	(310,000)	620,000	310,000
Road Improvements	06/01/89	12/01/09	7.000	5,200,000	1,560,000	-	(260,000)	1,300,000	260,000
Human Rehabilitation Center	06/01/89	12/01/09	7.000	2,425,000	745,000	-	(120,000)	625,000	125,000
Police District Facilities	06/01/89	12/01/09	7.000	1,815,000	555,000	-	(90,000)	465,000	90,000
Capital Facilities	10/01/93	11/01/13	4.5 to 4.75	7,465,000	3,590,000	-	(355,000)	3,235,000	355,000
Taxable Housing Improvements	10/01/93	11/01/13	5.35 to 6.5	3,035,000	1,535,000	-	(150,000)	1,385,000	150,000
Capital Facilities	10/01/94	11/01/14	4.5 to 8.0	3,280,000	1,680,000	-	(150,000)	1,530,000	150,000
Capital Facilities	05/01/98	12/01/08	4.6 to 5.0	15,630,000	11,695,000	-	(815,000)	10,880,000	820,000
Capital Facilities	12/01/98	12/01/20	3.1 to 5.125	22,200,000	14,645,000	-	(1,795,000)	12,850,000	1,795,000
Capital Facilities	02/01/01	12/01/14	3.75 to 4.65	24,911,861	20,200,798	-	(3,020,801)	17,179,997	2,262,351
Capital Facilities	06/09/04	12/01/19	3.0 to 5.25	11,360,000		11,360,000		11,360,000	580,000
Total general obligation bonds					58,635,798	11,360,000	(7,565,801)	62,429,997	7,397,351
Revenue Bonds:									
Baseball Revenue bonds	03/01/99	12/01/19	5.69 to 6.85	12,190,000	10,790,000	-	(405,000)	10,385,000	430,000
Economic Development Revenue Bonds	12/11/02	11/01/12	5.5	1,000,000	1,000,000			1,000,000	
Total revenue bonds					11,790,000		(405,000)	11,385,000	430,000

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

**NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)** 

	Issue	MaturityDate	Interest Rate (%)	Original Issue Amount	_	Restated Balance 12/31/03	_	Increase		Decrease	_	Balance 12/31/04		Amounts Due in One Year
Special Assessment Bonds:														
Sidewalk Construction	11/01/94	11/01/04	6.000	15,219	\$	1,500	\$	-	\$	(1,500)	\$	-	\$	-
Sidewalk Construction	11/01/95	11/01/05	6.000	30,459		6,000		-		(3,000)		3,000		3,000
Sidewalk Construction	11/01/96	11/01/06	6.000	29,566		9,000		-		(3,000)		6,000		3,000
Ornamental Lighting	11/01/97	11/01/07	6.000	71,270		28,400		-		(7,100)		21,300		7,100
Sidewalk Construction	11/01/97	11/01/07	6.000	10,141		4,000		-		(1,000)		3,000		1,000
Sidewalk Construction	11/01/98	11/01/08	6.000	9,098		4,500		-		(900)		3,600		900
Sidewalk Construction	11/01/00	11/01/05	6.000	112,082		44,800		-		(22,400)		22,400		22,400
Sidewalk Construction	11/01/00	11/01/10	6.000	127,575		89,600		-		(12,800)		76,800		12,800
Sidewalk Construction	12/01/01	12/01/04	6.000	24,299		8,000		-		(8,000)		-		-
Sidewalk Construction	12/01/01	12/01/06	6.000	23,528		14,100		-		(4,700)		9,400		4,700
Sidewalk Construction	12/01/01	12/01/11	6.000	11,089		8,800		-		(1,100)		7,700		1,100
Sidewalk Construction	11/01/02	11/01/05	6.000	54,198		36,000		-		(18,000)		18,000		18,000
Sidewalk Construction	11/01/02	11/01/07	6.000	174,863		140,000		-		(35,000)		105,000		35,000
Sidewalk Construction	11/01/02	11/01/12	6.000	251,050		225,900		-		(25,100)		200,800		25,100
Ornamental Lighting	11/01/02	11/01/12	6.000	88,276		79,200		-		(8,800)		70,400		8,800
Sidewalk Construction	12/01/03	12/01/06	6.000	54,813		54,813		-		(18,813)		36,000		18,000
Sidewalk Construction	12/01/03	12/01/08	6.000	172,725		172,725		-		(32,725)		140,000		35,000
Sidewalk Construction	12/01/03	12/01/13	6.000	167,947		167,947		-		(17,647)		150,300		16,700
Sidewalk Construction	12/01/04	12/01/07	6.000	26,559		-		26,559		-		26,559		8,959
Sidewalk Construction	12/01/04	12/01/09	6.000	112,047		-		112,047		-		112,047		22,447
Sidewalk Construction	12/01/04	12/01/14	6.000	232,415	_		_	232,415	_		_	232,415		23,615
Total special assessment bonds						1,095,285		371,021	_	(221,585)		1,244,721		267,621
Other long-term obligations														
Claims and judgements						9,060,194		4,671,864		(2,851,298)		10,880,760		282,841
Compensated absences						10,244,241		3,826,530		(3,407,105)		10,663,666		4,032,952
Capital lease obligations						332,660	_	4,500,000	_	(1,101,918)	_	3,730,742	-	609,211
Total other long-term obligations						19,637,095	_	12,998,394	_	(7,360,321)	_	25,275,168		4,925,004
Total governmental activities					\$	91,158,178	\$	24,729,415	\$	(15,552,707)		100,334,886	\$	13,019,976
Add: unamortized bond premium											_	236,604		
Total on statement of net assets											\$	100,571,490		

General obligation bonds were used to construct street improvements and government construction projects. All general obligation bonds will be paid through the debt service fund from property tax revenues and other revenue sources of the City.

Special assessment bond issues represent assessments for sidewalk, curb and gutter reconstruction, and lighting. They are payable from tax assessments against the property owner whose benefits from the improvements exceed that of the general public. The special assessment bond issues are backed by the full faith and credit of the City. In the event that an assessed property owner fails to make payments, the City will be required to pay the related debt. These bonds will be paid from the debt service fund.

Compensated absences will be paid from the fund from which the employees' salaries are paid.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

As of December 31, 2004, the City's overall legal debt margin (the ability to issue additional amounts of general obligation bonded debt) was \$202,513,967 and unvoted legal debt margin was \$100,329,680.

The following is a schedule of future principal and interest payments to retire the long-term obligations outstanding at December 31, 2004 for the governmental activities:

	Gen	eral Obligation	Bonds		Revenue Bond	S	Special Assessment Bonds			
Year	Principal	Interest	Interest Total		Interest	Total	Principal	Interest	Total	
2005	\$ 7,467,351	\$ 2,927,408	\$ 10,394,759	\$ 430,000	\$ 752,666	\$ 1,182,666	\$ 267,621	\$ 74,683	\$ 342,304	
2006	5,234,874	2,584,656	7,819,530	455,000	726,092	1,181,092	223,600	58,626	282,226	
2007	4,537,548	2,325,102	6,862,650	528,183	697,746	1,225,929	197,900	45,210	243,110	
2008	4,643,890	2,120,943	6,764,833	601,367	663,725	1,265,092	146,000	33,336	179,336	
2009	4,957,280	1,910,756	6,868,036	631,367	626,376	1,257,743	110,100	24,576	134,676	
2010-2014	22,649,054	6,272,153	28,921,207	4,104,083	2,411,108	6,515,191	299,500	44,070	343,570	
2015-2019	11,965,000	1,954,735	13,919,735	4,635,000	994,278	5,629,278	-	-	-	
2020-2021	975,000	45,825	1,020,825							
Totals	\$ 62,429,997	\$ 20,141,578	\$ 82,571,575	\$11,385,000	\$ 6,871,991	\$18,256,991	\$ 1,244,721	\$ 280,501	\$1,525,222	

# **B.** Changes during 2004 in the City's long-term business-type obligations were as follows:

				Original					Amounts
	Issue	Maturity	Interest	Issue	Balance			Balance	Due in
Business Type Activities:	Date	Date	Rate (%)	Amount	12/31/03	Increase	Decrease	12/31/04	One Year
General Obligation Bonds:									
Golf renovations	02/01/01	12/14/14	3.30 to 4.65	\$ 3,828,139	\$ 3,104,190	\$ -	\$ (464,187)	\$ 2,640,003	\$ 347,649
Total general obligation bonds					3,104,190		(464,187)	2,640,003	347,649
Revenue Bonds:									
Dayton International Airport	10/01/95	12/15/15	3.85 to 5.5	35,510,000	21,675,000	-	(1,335,000)	20,340,000	1,410,000
Refunding Waterworks	03/01/99	12/01/07	variable	46,690,000	22,065,000	-	(5,405,000)	16,660,000	5,620,000
Dayton International Airport	10/31/03	12/01/32	variable	6,085,000	6,085,000	-	(95,000)	5,990,000	120,000
Dayton International Airport	10/31/03	12/01/11	variable	9,330,000	9,330,000	-	(710,000)	8,620,000	1,030,000
Dayton International Airport	10/31/03	12/01/32	variable	30,190,000	30,190,000		(345,000)	29,845,000	445,000
Total revenue bonds					89,345,000		(7,890,000)	81,455,000	8,625,000

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)**

	Issue Date	Maturity  Date	Interest Rate (%)	Original Issue Amount	Balance		Increase	Decrease	Balance 12/31/04	Amounts Due in One Year
Other long-term obligations										
Ohio Water Development Authority Loan	12/20/88	07/01/23	3.80 to 8.3	\$ 73,198,476	\$ 27,40	,011 \$	453,006	\$ (3,314,332)	\$ 24,539,685	\$ 2,962,995
Ohio Public Works Commission Loan	07/01/97	01/01/20	0.00	1,000,000	850	),000	-	(50,000)	800,000	50,000
Compensated absences payable					2,42	,568	1,159,262	(965,029)	2,620,801	806,421
Capital lease obligations					11	),127		(110,127)		
Total other long-term obligations					30,78	,706	1,612,268	(4,439,488)	27,960,486	3,819,416
Total business-type activities					\$ 123,23	5,896 \$	1,612,268	\$ (12,793,675)	112,055,489	\$ 12,792,065
Less: unamortized deferred charg	e on refund	ing							(1,697,630)	
Less: unamortized bond discount									(621,095)	
Total on statement of net assets									\$ 109,736,764	

Enterprise fund general obligation bonds were used for the Dayton International Airport improvements and golf renovations. The bonds will be paid from the respective enterprise fund.

Revenue bonds were issued for various projects at the Dayton International Airport and for water system improvements. The revenue bonds are pledged against the revenue generated by the specific enterprise fund, and will be paid from the respective enterprise fund.

On October 31, 2003, the City issued general obligation bonds (Series 2003 Bonds). A portion of the proceeds of the 2003 bonds will be issued to retire \$8,000,000 in general obligation bond anticipation notes that the City issued to pay costs of Airport improvements and to prepay the City's obligations for the leasepurchase agreement entered into to finance the terminal environment restoration project. Portions of the bonds will also be used to improve the Airport by the acquisition, construction, furnishing and equipping of parking, roadway, airfield and terminal improvements and providing all necessary and related improvements. A portion of the proceeds was used to advance refund the Series 1992 bonds (principal \$8,235,000) and variable interest rates. The issuance proceeds were deposited into a special escrow trust fund, which consists of cash and direct or guaranteed non-callable government obligations. The principal of this escrow trust, when due, will be sufficient to pay on the redemption date the principal of, redemption premium and interest on the Series 1992 bonds. This refunded debt is considered defeased (in substance) and accordingly, has been removed from the statement of net assets. The reacquisition price exceeded the net carrying amount of the old debt by \$76,720. This amount is being netted against new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the new debt issued. The advance refunding was undertaken to reduce total debt service payments over the next thirty years by \$295,676 and resulted in an economic gain of \$284,481. The unamortized bond discount for the Series 2004 bonds was \$364.244.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)

The 1995 revenue bonds in the Dayton International Airport enterprise fund are reported at carrying value. Face value of the bond was \$33,960,000. The unamortized bond discount was \$303,550 and the unamortized deferred charge on the 1995 refunding was \$1,727,758. The deferred charge is being amortized as part of interest expense over the life of the new debt.

The revenue bonds in the Water enterprise fund are reported at carrying value. Face value of the bond was \$32,260,000. The unamortized deferred charge on the 1999 refunding was \$169,350. The deferred charge is being amortized as part of interest expense over the life of the new debt.

The City of Dayton's Wastewater Treatment Plant capital improvement project is funded through the joint efforts of the United States Environmental Protection Agency (EPA) and the Ohio Water Development Authority (OWDA). Repayment amounts include capital expenses, administration fees, and accrued interest. The Ohio Water Development Authority Loan will be paid from the Sewer enterprise fund. At December 31, 2004, the City had outstanding borrowings of \$24,539,685 through OWDA. The future annual debt service principal and interest requirements for OWDA loans include only those loans that are finalized and all monies related to the projects are disbursed. As of December 31, 2004, the future annual debt service principal and interest payments for two OWDA loans were unavailable because monies related to the projects are still being disbursed and the loans are not finalized.

During 1997, the City of Dayton was granted a \$1,000,000 loan from the Ohio Public Works Commission. The purpose of the loan is to finance and reimburse the costs of replacing a wastewater treatment laboratory facility to meet Ohio Environmental Protection Agency and the Occupational Safety and Health Association requirements. The loan is being paid out of the Sewer fund over 20 years, with semi-annual payments of \$25,000. There is no interest on this loan.

Compensated absences will be paid from the fund from which the employees' salaries are paid. Capital leases will be paid from the Dayton International Airport and Golf enterprise funds. The claims payable liability will be paid from the Workers' Compensation internal service fund.

The following is a schedule of future principal and interest payments to retire the long-term obligations outstanding at December 31, 2004 for the business-type activities:

	General Obli	gation Bonds		Revenue Bonds		
Year	Principal Inter	est Total	Principal	Interest	Total	
2005	\$ 347,649 \$ 110,	790 \$ 458,439	\$ 8,625,000	\$ 3,762,825	\$ 12,387,825	
2006	205,126 97,	753 302,879	9,125,000	3,418,276	12,543,276	
2007	212,452 89,	855 302,307	8,580,000	3,052,514	11,632,514	
2008	221,110 81,	463 302,573	3,535,000	2,698,913	6,233,913	
2009	277,720 72,	509 350,229	3,670,000	2,559,000	6,229,000	
2010-2014	1,375,946 174,	312 1,550,258	17,640,000	10,287,471	27,927,471	
2015-2019	-		7,780,000	6,888,089	14,668,089	
2020-2024	-		6,940,000	5,234,365	12,174,365	
2025-2029	-		8,960,000	3,221,358	12,181,358	
2030-2032	<del></del>	<u> </u>	6,600,000	713,276	7,313,276	
Totals	\$ 2,640,003 \$ 626,	\$ 3,266,685	\$ 81,455,000	\$ 41,836,087	\$ 123,291,087	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

**NOTE 13 - LONG-TERM OBLIGATIONS - (Continued)** 

	OWDA Loans			PWC Loans
Year	Principal Interest	Total	Principal	Interest Total
2005	\$ 2,962,995 \$ 872,378	\$ 3,835,373	\$ 50,000	\$ - \$ 50,00
2006	2,806,233 634,727	3,440,960	50,000	- 50,00
2007	2,649,471 412,721	3,062,192	50,000	- 50,00
2008	2,649,471 206,361	2,855,832	50,000	- 50,00
2009		-	50,000	- 50,00
2010-2014		-	250,000	- 250,00
2015-2019		-	250,000	- 250,00
2020	<u> </u>	<u> </u>	50,000	50,00
Totals	\$ 11,068,170 \$ 2,126,187	\$ 13,194,357	\$ 800,000	\$ - \$800,00

# **NOTE 14 - NOTES PAYABLE**

**A.** A summary of the governmental-activities notes payable transactions for the year ended December 31, 2004, follows:

Governmental Activities:	Issue Date	Maturity  Date	Interest Rate (%)	Balance 12/31/03	Increase	Decrease	Balance 12/31/04
General Obligation Notes:							
Series 2003	12/17/03	06/17/04	2.00	\$ 8,250,000	\$ -	\$ (8,250,000)	\$ -
Total G.O. Notes				8,250,000		(8,250,000)	
Special Assessment Notes:							
Sidewalk Construction	12/01/03	12/01/04	6.00	1,416	-	(1,416)	-
Grafton Hill Lighting	12/01/03	12/01/04	6.00	2,126	-	(2,126)	-
Central Business Lighting	12/01/03	12/01/04	6.00	44,588	-	(44,588)	-
Sidewalk Construction	12/01/04	12/01/05	6.00	-	242	-	242
Grafton Hill Lighting	12/01/04	12/01/05	6.00	-	2,699	-	2,699
Central Business Lighting	12/01/04	12/01/05	6.00		49,747		49,747
Total special assessment notes				48,130	52,688	(48,130)	52,688
Total governmental activities				\$ 8,298,130	\$ 52,688	\$ (8,298,130)	\$ 52,688

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 14 - NOTES PAYABLE - (Continued)**

**B.** A summary of the business-type activities notes payable transactions for the year ended December 31, 2004, follows:

Business-type Activities:	Issue Date	Maturity <u>Date</u>	Interest Rate (%)		Balance 12/31/03	_	Increase	_	Decrease	 Balance 12/31/04
General Obligation Notes:										
Airport Notes Series A	05/28/03	02/26/04	2.00	\$	4,850,000	\$	-	\$	(4,850,000)	\$ -
Airport Notes Series B	07/07/04	07/07/05	2.00		-		8,000,000		-	8,000,000
Airport Notes Series C	08/24/04	08/24/05	2.00	_		_	1,350,000			 1,350,000
Total G.O. notes				\$	4,850,000	\$	9,350,000	\$	(4,850,000)	\$ 9,350,000

The special assessment note represents an assessment for sidewalk improvements. It is payable from tax assessments against the property owner whose benefits from the improvements exceed that of the general public. The special assessment note is backed by the full faith and credit of the City. In the event that an assessed property owner fails to make payments, the City will be required to pay the related debt. This note will be repaid from the Capital Improvement capital projects fund.

# NOTE 15 - SEGMENT INFORMATION - NONMAJOR ENTERPRISE FUNDS

The City's maintains two nonmajor enterprise funds to account for Storm Water and Golf activities. Neither of these activities is supported by revenue bonds or other revenue-backed debt instruments, therefore, segment information is not required. See the combining statements included as part of this CAFR for detailed fund activity of the nonmajor enterprise funds.

#### **NOTE 16 - RISK MANAGEMENT**

#### A. Property and Liability

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. In 2004, the City contracted with various insurance companies to provide the following coverages:

Type of Coverage	<u>Coverage</u>
Primary and Excess Airport Liability	\$100,000,000
Per Occurrence	50,000,000
Property	618,755,962
General Liability (North West Railway)	5,000,000
Commercial Liability (Convention Center)	1,000,000
Errors and Omissions (Ambulance Attendants)	500,000
Garagekeepers/Operators Liability	3,000,000
Comprehensive/Catastrophic Fleet	20,000,000
Air Show Liability	95,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from last year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 16 - RISK MANAGEMENT - (Continued)**

#### B. Workers' Compensation

The City has elected to take advantage of the workers' compensation plan being offered by the State of Ohio. This plan, called retrospective rating, allows the City to pay a fraction of the premium it would pay as an experience-rated risk.

Retrospective rating constitutes a step closer to self-insurance. In the retrospective rating plan, the City agrees to assume a portion of the risk in return for a possible reduction in premiums. The greater the percentage of the risk the City assumes, the greater the potential reduction in the premium. If the City's loss experience is better than predicted by the experience-rating system, its premium obligation will be less than what it would have paid under experience rating. If its experience is worse than predicted, its premium obligation will be more than it would have been assessed under experience rating, limited to a maximum premium. The City has assumed the risk for individual claims up to a maximum of \$300,000.

The City has agreed to pay all claims up to a maximum of 200% of what the City would have paid had the City remained an experience-rated risk. Claims exceeding these limits will be paid by the State. Each year, the City pays the State a "minimum premium" for retaining the risk of having to pay claims which exceeds the City's maximum claim limits. Ten years after each year the City elected the retrospective plan for workers' compensation, the City settles up for the reserve on any claims that are still open. The City has established a Workers' Compensation Internal Service Fund to account for and finance its uninsured risks of loss in this program.

The claims liability of \$10,772,100 reported at December 31, 2004, as estimated by the third party administrator, is based on the requirements of Governmental Accounting Standards Board Statement No. 10 which requires that a liability for unpaid claims cost be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Of the \$10,772,100 claims liability, \$174,181 of the liability is due within one year and is reported as a current liability in the statement of net assets for the proprietary funds. The remaining portion is a noncurrent liability of \$10,597,919. The estimate was not affected by non-incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses.

Changes in the funds' claims liability amount in 2003 and 2004 were:

Year	Balance at Beginning of Year	Current Year Claims	Claim Payments	Balance at End of Year
2004	\$ 8,997,015	\$ 5,936,467	\$ (4,161,382)	\$ 10,772,100
2003	9.556.179	2.228.985	(2.788.149)	8.997.015

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 17 - OTHER EMPLOYEE BENEFITS**

#### A. Compensated Absences

The criteria for determining vacation, compensatory time and sick leave components are derived from negotiated agreements and State laws. Vacation time is accrued at the rate of one day per month, plus one to nine additional days per year for all employees except police, who receive up to 12 additional days per year, depending upon the length of service. The maximum accrual which can be carried forward into January is thirty days. Accumulated unused vacation time is paid to employees upon termination or retirement

Compensatory time off in lieu of overtime pay is an option given to uniformed Police under union contract. It is given on the basis of time and one-half for actual hours worked. Police officers, sergeants, and lieutenants may accumulate up to 136 hours. Currently, overtime pay is paid as overtime hours worked by those uniformed employees who have already accumulated the maximum hours allowed.

All uniformed employees of the Fire Department also have the option to choose compensatory time in lieu of overtime pay, and they may accumulate up to one hundred twenty hours of compensatory time. Employees who have accumulated the maximum hours are paid overtime as overtime hours are worked.

Sick leave is accrued at the rate of one and one-fourth days per month. The maximum sick leave accrual which can be carried forward into January is 125 days. Accrued sick leave in excess of 125 days must be converted to vacation days in January at the rate of two sick leave days for one vacation day. Upon retirement, payment is made for one-half of the total sick leave accumulation, up to a maximum of 140 days.

# **B.** Insurance Benefits

Medical insurance is provided to employees through Anthem Blue Cross/Blue Shield Health Maintenance insurance plans. Dental insurance is provided to employees through MetLife and Ohio AFSCME Care. Group Life and Accidental Death and Dismemberment insurance is provided to employees through Aetna Life Insurance. Life insurance coverage amounts range from \$12,000 to \$300,000 according to employee position.

# C. Deferred Compensation Plans

City employees and elected officials participate in either the International City Managers Association (ICMA) Deferred Compensation Plan, or the Ohio Public Employees Deferred Compensation Plan. These plans are created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plans permit deferral of compensation until future years. According to the plans, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 18 - DEFINED BENEFIT PENSION PLANS**

#### A. Ohio Public Employees Retirement System

All City full-time employees, other than uniformed employees, participate in the Ohio Public Employees Retirement System (OPERS), a cost-sharing multiple-employer public employee retirement system created by the State of Ohio. OPERS provides basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report which may be obtained by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705 or 1-800-222-PERS (7377).

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rate for 2004 was 8.5% for employees other than law enforcement and public safety. The law enforcement classification consisted of sheriffs, deputy sheriffs, and township police with an employee contribution rate of 10.1%. Public safety division members contribute at 9%. The employer contribution rate for employees other than law enforcement and public safety division was 13.55% of covered payroll and 9.55% was the portion used to fund pension obligations for 2003. The employer contribution rate for law enforcement and public safety divisions was 16.70% of covered payroll and 12.70% was the portion used to fund pension obligations for 2004. Required employer contributions are equal to 100% of the dollar amount billed to each employer and must be extracted from the employer's records. The City's contributions to OPERS to fund pensions for the years ended December 31, 2004, 2003, and 2002 were \$7,916,399, \$7,201,948, and \$8,056,838, respectively; 100% has been contributed for 2004, 2003, and 2002.

# B. Ohio Police and Fire Pension Fund

Full-time uniformed employees of the City participate in the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple employer defined benefit pension plan. The OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. The OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10.0% of their annual covered salary, while the City is required to contribute 19.50% and 24.0% for police officers and firefighters, respectively. The City's contributions to OP&F for the years ended December 31, 2004, 2003, and 2002 were \$8,864,735, \$6,729,504, and \$7,155,301, respectively; 78.09% has been contributed for 2004 and 100% for the years 2003 and 2002. \$1,942,509, representing the unpaid contributions for 2004, is recorded as a liability within the respective funds.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### NOTE 19 - POSTRETIREMENT BENEFIT PLANS

#### A. Ohio Public Employees Retirement System

OPERS provides postretirement health care coverage to age and service retirants with 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to OPERS is set aside for the funding of postretirement health care. The Ohio Revised Code provides statutory authority for employer contributions. The OPERS law enforcement program is separated into two divisions, law enforcement and public safety, with separate employee contribution rates and benefits. The 2004 employer contribution rate for local government employers was 13.55% of covered payroll and 4.00% was the portion that was used to fund health care. For both the public safety and law enforcement divisions the 2003 employer rate was 16.70% of covered payroll and 4.00% was the portion used to fund health care.

The Ohio Revised Code provides the statutory authority requiring public employers to fund postretirement health care through their contributions to OPERS. The City's contribution actually made to fund postemployment benefits was \$3,315,769.

OPEB are financed through employer contributions and investment earnings thereon. The contributions allocated to retiree health care, along with investment income on allocated assets and periodic adjustments in health care provisions are expected to be sufficient to sustain the program indefinitely. OPEB's are advance funded on an actuarially determined basis.

As of December 31, 2003 (the latest information available), the actuarial value of the Retirement System's net assets available for future OPEB payments were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$26.9 billion and \$16.4 billion, respectively, at December 31, 2003 (the latest information available). The number of benefit recipients eligible for OPEB at December 31, 2003 (the latest information available) was 369.885.

In December 2001, the Board adopted the Health Care "Choices" Plan. The Choices Plan will be offered to all persons newly hired in an OPERS covered position after January 1, 2003, with no prior service credit accumulated toward health care coverage. Choices will incorporate a cafeteria approach, offering a broader range of health care options. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

The benefit recipient will be free to select the option that best meets their needs. Recipients will fund health care costs in excess of their monthly health care benefit. The Plan will also offer a spending account feature, enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a Medical Spending Account.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

#### **NOTE 19 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Under the HCPP, retirees eligible for health care coverage will receive a graded monthly allocation based on their years of service at retirement. The Plan incorporates a cafeteria approach, offering a broad range of health care options that allow benefit recipients to use their monthly allocation to purchase health care coverage customized to meet their individual needs. If the monthly allocation exceeds the cost of the options selected, the excess is deposited into a Retiree Medical Account that can be used to fund future health care expenses.

#### B. Ohio Police and Fire Pension Fund

The OP&F provides postretirement health care coverage to any person who receives or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22 if attending school full-time or on a 2/3 basis. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits Other than Pension Benefits by State and Local Government Employers". The Ohio Revised Code provides that health care cost paid from the funds of the OP&F shall be included in the employer's contribution rate. The total police officer employer contribution rate is 19.5% of covered payroll and the total firefighter's employer contribution rate is 24.0% of covered payroll. The Ohio Revised Code provides the authority allowing OP&F's Board of Trustees to provide health care coverage to all eligible individuals. Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The Board defined allocation was 7.75% of covered payroll in 2003 and 2004. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment.

The number of participants eligible to receive health care benefits as of December 31, 2003 (the latest information available), is 13,662 for police officers and 10,474 for firefighters. The amount of employer contributions used to pay postemployment benefits for police officers and firefighters were \$2,847,296 and \$2,168,982, respectively. OP&F's total health care expense for the year ending December 31, 2003 (the latest information available), was \$150.853 million, which was net of member contributions of \$17,207 million.

#### NOTE 20 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a modified accrual basis with exceptions. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The adjustments necessary to convert the results of operations for the year ended December 31, 2004, on the GAAP basis to the budget basis are as follows:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# NOTE 20 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

#### **Net Change in Fund Balance**

	_	General		
Budget basis	\$	(231,176)		
Net adjustment for revenues		(3,539,346)		
Net adjustment for expenditures		603,571		
Net adjustment for other sources/uses		(124,223)		
GAAP basis	\$	(3,291,174)		

#### **NOTE 21 - CONDUIT DEBT OBLIGATIONS**

The City has the following conduit debt obligations at December 31, 2004:

	Original <u>Issue Amount</u>	Amount Outstanding
Emery Revenue Refunding - 1998	\$ 46,000,000	\$ 46,000,000
Emery Revenue Refunding - 1996	17,000,000	17,000,000
Emery Revenue Refunding - 1996	13,000,000	13,000,000
Emery Revenue Refunding - 1996	16,000,000	16,000,000
Emery Revenue Refunding - 1996	16,000,000	16,000,000
Ohio Special Facilities Revenue - 1999	7,015,000	6,515,000
Economic Development Revenue Bond - 2002	1,000,000	1,000,000

These bonds do not constitute a general obligation, debt or bonded indebtedness of the City. Neither is the full faith and credit or taxing power of the City pledged to make repayment, and therefore they have been excluded entirely from the City's debt presentation. There has not been and is not any condition of default under the bond or the related financing documents.

#### NOTE 22 - DISCRETELY PRESENTED COMPONENT UNIT

# A. Basis of Accounting

CityWide prepares its financial statements in accordance with Governmental Accounting Standards Board (GASB) Statement Number 29, "The Use of Not-for-Profit Accounting and Financial Accounting Principles by Governmental Entities". CityWide elected to use the not-for-profit model, which includes the accounting and financial reporting principles contained in Statement of Position 78-10 as modified by all applicable Financial Accounting Standards Board pronouncements issued through November 30, 1989, and as modified by all GASB pronouncements issued after GASB Statement Number 1, "Authoritative Status of NCGA Pronouncements and AICPA Industry Audit Guide".

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 22 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)**

#### **B.** Deposits and Investments

The following information classifies deposits and investments by categories of risk as defined in GASB Statement 3, "Deposits with Financial Institutions, Investments and Reverse Repurchase Agreements".

#### Deposits:

The carrying amount of CityWide Development Corporation deposits was \$2,773,154 and the related bank balance was \$1,846,362. Of the bank balance \$894,132 was covered by federal depository insurance, and \$952,230 was uncollateralized and uninsured.

# Investments:

Category 1 includes investments that are insured or registered or for which the securities are held by the City or its agent in the City's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the City's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the City's name. Mutual funds and money markets are unclassified since they are not evidenced by securities that exist in physical or book entry form. The following is a schedule of CityWide's investments according to GASB 3 Categorization:

	Category 1	Fair Value
Money markets Commercial paper	\$ - 1,020,822	\$ 304,620 1,020,822
Total Investments	\$ 1,020,822	\$ 1,325,442
		Ψ 1,525,112
A reconciliation to the Statement of N	let Assets follows:	
Cash and equivalents		\$ 1,280,164
Investments		1,020,822
Restricted cash		1,782,626
Total per statement of net assets		\$ 4,083,612
Deposits		2,773,154
Investments		1,310,458
Total per GASB Statement No. 3		\$ 4,083,612

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# NOTE 22 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)

# C. Notes Payable Advance from Primary Government

Notes payable/advance from primary government at December 31, 2004, consisted of the following:

Note	Payable to		Amount
Noninterest-bearing Note for Landing Project	City of Dayton	\$	5,433,600
Noninterest-bearing Note for Wellfield Project	City of Dayton		2,801,457
Note for Renovation of Western Manor	City of Dayton and the Dayton Montgomery County Housing Authority		86,700
Note for redevelopment of Hawthorn School Building	City of Dayton		704,116
Note for Webster Street Project	City of Dayton		200,000
Note for renovation of Ice Avenue Units	City of Dayton		100,000
Note for renovation of 119 North Main Street	City of Dayton		136,250
Note for development of West 3rd Street	City of Dayton		4,425,000
Other advance R&R TAC Building	City of Dayton	_	1,000,000
Total advance from primary government		_	14,887,123
Note for redevelopment of Hawthorne			
School Building Development Corporation, Inc.	McPherson Town Neighborhood		250,000
Note for Housing Loans	Third-Party Insurance Company		526,410
Other Notes Payable	Not disclosed		207,217
Total Notes Payable		_	983,627
Total Advance from primary government/notes payable		\$	15,870,750

The amounts payable to the City are shown on the Statement of Net Assets as "Advance from Primary Government".

# D. Bonds Payable

In fiscal year 2003, CityWide issued \$13,600,000 in Floating Rate Option notes. The proceeds of these bonds were used for the redevelopment of the Reynolds and Reynolds Technical Assistance Center. During 2003, the City also issued \$1,000,000 in Economic Development Revenue bonds with an interest rate of 5 percent.

During 1996, CityWide issued \$2,560,000 County of Montgomery Ohio, Adjustable Rate Industrial Development Revenue Bonds, Series 1996. Also during 1996, CityWide issued \$2,420,000 in Montgomery County Series, 1996A Industrial Development Revenue Bonds. The Series 1996A Indenture refunded a Trust Indenture dated as of December 1, 1988. Proceeds of the bonds were used to construct a building and an addition to an existing building to be rented to Advanced Assembly Automation, Inc.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

# **NOTE 22 - DISCRETELY PRESENTED COMPONENT UNIT - (Continued)**

Principal maturities due under these agreements are as follows:

Year Ending December 31	Amount
2005	\$ 630,000
2006	685,000
2007	763,183
2008	851,367
2009	896,367
Thereafter	13,834,083
Total	\$ 17,660,000

# E. Loans Payable

CityWide has a real estate loan with a financial institution, with stated interest of 8.75% and an effective rate of approximately 3% less through Montgomery County linked program. This agreement contains a subjective acceleration clause. The loan is collateralized by property and income from property. The balance of the loan at December 31, 2004 is \$270,886. CityWide has a real estate loan with an individual with stated interest of 11.445% payable in monthly installments of \$8,107. This loan is collateralized by property and matures on September 1, 2006. The balance of the loan at December 31, 2004 is \$850,000.

During 2004, CityWide borrowed \$1,243,599 for a real estate loan with a financial institution. This loan has a variable interest rate equal to the prime rate and matures on May 1, 2006. This loan is collateralized by property.

The debt service requirements to maturity are as follows:

Year Ending <a href="December 31">December 31</a>	Amount
2005	\$ 144,214
2006	1,996,544
2007	25,783
2008	27,373
2009	29,061
Thereafter	141,510
Total	\$ 2,364,485

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2004

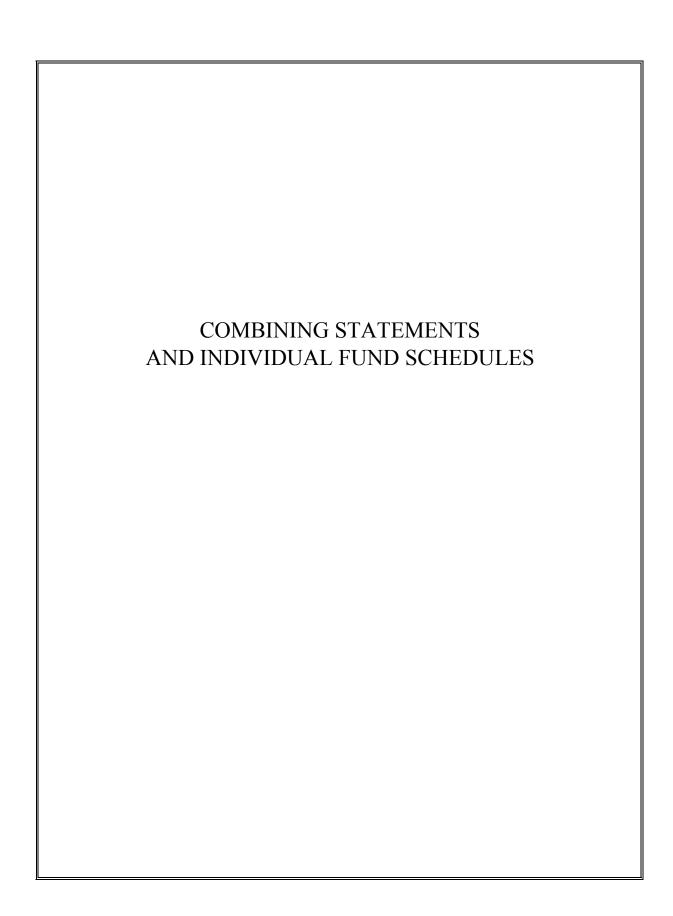
#### **NOTE 23 - CONTINGENCIES**

# A. Litigation

The City is party to legal proceedings. The City is of the opinion that ultimate disposition of claims will not have a material effect, if any, on the financial condition of the City.

# B. Grants

For the period January 1, 2004, to December 31, 2004, the City received federal and state grants for specific purposes that are subject to review and audit by grantor agencies or their designee. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.



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#### COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS

#### **Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Dayton operates:

#### Street

To account for monies for all street and road repairs and general upkeep to ensure safe, smooth transportation for all users of Dayton roadways. Funds are provided by shared tax revenues and registration fees from the State of Ohio and Montgomery County, respectively.

#### Highway Maintenance

To account for lighting the freeways through Dayton. Funds are provided by shared tax revenues and registration fees from the State of Ohio and Montgomery County, respectively.

#### **HUD Programs**

To account for various program funds administered by the Department of Housing and Urban Development. Such monies are appropriated on a project level with specific identification of each project being budgeted. Budget basis financial statements for these funds are not, therefore, presented in this report because such statements would not be meaningful. The first three programs listed below are entitlement grants. Funds are granted annually using a statutory formula.

The Community Development Block Grant Program (CDBG) was established in 1974 to assist in the development of viable urban communities, to conserve and renew older urban areas, to improve the living environment of low and moderate income families, and to develop opportunities for economic growth.

Emergency Shelter Grant Program (EMRG) was established in 1987 to provide for the creation and operations of emergency shelters for the homeless.

HOME Program was established in 1990 to expand the supply of decent and affordable housing for low income families.

Urban Development Action Grants (UDAG) are granted on a project basis. The City has used these funds for projects such as the renovation of the Arcade and The Landing rental housing downtown.

#### Law Enforcement

To account for the fines generated from the prosecution of those in possession of contraband and the proceeds gained from the sale of confiscated contraband. This money may be spent for any law enforcement activity.

#### Miscellaneous Grants

To account for miscellaneous grant projects. These projects include food service for children at child care and recreation centers, additional police patrol in high density traffic areas, juvenile court mediation services, and drug rehabilitation programs. Funding sources include the United States Departments of Justice, Housing and Urban Development, Agriculture, Education, Interior and Transportation and the Ohio Departments of Education, Development, Highway Safety, and Natural Resources.

#### COMBINING STATEMENTS - NONMAJOR GOVERNMENTAL FUNDS

#### **Nonmajor Special Revenue Funds (Continued)**

#### Other Special Revenue

To account for probation fees and municipal court fees that are used for victim witness assistance and operation of the probation department, also to account for monies restricted by City Ordinance to finance various special projects undertaken by the City.

#### **Dayton Sister Cities**

To account for financial activity of the City of Dayton's blended component unit.

#### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

#### Economic Development/Government Equity Improvement

To account for grant revenues received from the County and used to develop and promote economic development.

#### Issue II

To account for Issue II funds received from the State of Ohio for each project awarded through this program and local matching funds.

The above capital projects funds appropriate monies on a project level with specific identification of each project being budgeted. Budget basis financial statements for these funds are not, therefore, presented in this report because such statements would not be meaningful.

#### Nonmajor Permanent Fund

Permanent funds are used to account for resources that are legally restricted to the extent that earnings, and not principal, may be used for purposes that support City programs. Included in the permanent fund is the Schantz Waldruhe Park Trust which accounts for interest earned on Dayton Power & Light stock that is used for the improvement, care and maintenance of Waldruhe Park and the Forrest B. Lucas Foundation which accounts for interest earned on a contribution made by Forrest B. Lucas that is to be used for fire department training purposes.

The City reports only one permanent fund to account for the above activity. No combining schedules are required.

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2004

FOR THE Y	EAR	ENDED DECE					Variance with Final Budget Positive	
		Budgeted Original	Am	Final		Actual		Negative)
Revenues:		Originai		rillai		Actual		Negative)
Municipal Income Taxes	\$	108,211,000	\$	109,481,600	\$	108,794,693	\$	(686,907)
Property and Other Local Taxes		10,873,700	Ψ	10,762,200	Ψ	10,905,262	Ψ	143,062
State Shared Taxes		15,344,900		17,483,100		17,558,581		75,481
Charges for Services		17,849,200		18,510,200		18,987,857		477,657
Licenses and Permits.		1,589,100		2,000,100		1,750,643		(249,457)
Fines and Forfeitures.		1,615,000		1,617,400		1,558,903		(58,497)
Special Assessments		-		319,800		339,720		19,920
Investment Income		3,728,300		4,160,600		3,663,909		(496,691)
Other		2,443,000		2,684,200		2,511,271		(172,929)
Total Revenues.		161,654,200		167,019,200		166,070,839		(948,361)
Expenditures:								
General Operating:								
Clerk of Commission		1,081,200		1,034,200		929,143		105,057
Civil Service Board		1,108,700		1,018,700		889,574		129,126
Human Relations Council		867,800		867,800		795,042		72,758
City Manager's Office		831,800		905,300		829,035		76,265
Department of Public Affairs.		732,900		782,400		698,079		84,321
Cable TV Operations		369,900		386,900		377,884		9,016
Department of Planning & Community Development.		2,389,200		2,305,500		2,249,555		55,945
Department of Phalming & Community Development.	•	2,261,500		2,154,200		2,132,731		21,469
Clerk of Courts		3,192,400		3,251,400		3,225,825		25,575
Municipal Court.		3,750,000		3,453,900		3,436,698		17,202
Office of Economic Development		678,400		659,200		628,741		30,459
Department of Management and Budget		935,600		875,600		793,013		82,587
Department of Water		73,300		75,300		73,345		1,955
Department of Law		1,757,600		1,976,400		1,887,980		88,420
Department of Finance		3,734,300		3,556,400		3,390,307		166,093
Department of Human Resources		1,074,400		1,077,800		1,024,841		52,959
		7,693,100		7,824,200		7,546,097		278,103
Department of Information and Technology Services		47,727,200						651,488
Department of Police				48,411,600		47,760,112		
Department of Public Works		35,744,300		35,384,100		34,979,437		404,663
Department of Public Works		26,915,800		27,086,900		26,422,270		664,630
Department of Parks, Recreation and Culture		5,664,600		6,019,500		5,788,050		231,450
Non-Departmental		2,593,500		1,156,000		402,958		753,042
Convention Center Operating		3,694,200		3,604,200		3,524,806		79,394
Special Assessments		330,000		319,800		301,528		18,272
Special Projects		2,500,000		3,100,000		989,661		2,110,339
Total Expenditures		157,701,700		157,287,300		151,076,712		6,210,588
Excess (deficiency) of revenues								
over (under) expenditures		3,952,500		9,731,900		14,994,127		5,262,227
Other financing sources (uses):								
Transfers in		677,700		124,224		124,224		=
Transfers out		(10,683,400)		(19,626,700)		(15,349,527)		4,277,173
Total other financing sources (uses)		(10,005,700)		(19,502,476)		(15,225,303)		4,277,173
Excess (deficiency) of revenues and other financing								
sources over (under) expenditures and other								
financing uses		(6,053,200)		(9,770,576)		(231,176)		9,539,400
· ·								, ,
Fund balance at beginning of year (restated)		18,420,816		18,420,816		18,420,816		-
Prior year encumbrances appropriated		4,603,923		4,603,923		4,603,923		
Fund balance at end of year	\$	16,971,539	\$	13,254,163	\$	22,793,563	\$	9,539,400

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2004

		Nonmajor Special Revenue Funds		Nonmajor Capital Projects Funds		Nonmajor Permanent Fund		Total Nonmajor Governmental Funds	
Assets:									
Equity in pooled cash and cash equivalents	\$	11,825,500	\$	753,487	\$	70,921	\$	12,649,908	
Cash and cash equivalents in segregated accounts		26,046		-		-		26,046	
Investments		-		-		84,746		84,746	
Receivables (net of allowances of uncollectibles):									
Property and other local taxes		715,975		-		-		715,975	
Accounts		155,117		40,000		-		195,117	
Special assessments		311,988		-		-		311,988	
Accrued interest		9,316		-		-		9,316	
Due from other governments		4,740,246		513,500		_		5,253,746	
Prepayments		963		-		_		963	
Advances to component unit		5,453,956		-		-		5,453,956	
Total assets	\$	23,239,107	\$	1,306,987	\$	155,667	\$	24,701,761	
Liabilities:									
Accounts payable	\$	1,069,511	\$	4,480	\$	-	\$	1,073,991	
Contracts payable		698,598		250,356		-		948,954	
Accrued wages and benefits		458,476		-		-		458,476	
Retainage payable		35,564		1,678		_		37,242	
Due to other funds		130,187		· <u>-</u>		_		130,187	
Due to other governments		21,130		-		-		21,130	
Interfund payable		1,183,320		-		_		1,183,320	
Deferred revenue		2,541,746		-		-		2,541,746	
Total liabilities		6,138,532		256,514				6,395,046	
Fund Balances:									
Reserved for encumbrances		6,843,128		310,942		-		7,154,070	
Reserved for prepayments		963		-		-		963	
Reserved for advances to component unit		5,453,956		-		-		5,453,956	
Reserved for contributions to permanent fund		-		-		102,228		102,228	
Unreserved, designated, reported in:									
Special revenue funds		400,000		-		-		400,000	
Undesignated, reported in:									
Special revenue funds		4,402,528		-		-		4,402,528	
Permanent funds		-		-		53,439		53,439	
Capital projects funds				739,531				739,531	
Total fund balances		17,100,575		1,050,473		155,667		18,306,715	
Total liabilities and fund balances	\$	23,239,107	\$	1,306,987	\$	155,667	\$	24,701,761	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds	
Revenues:			-		
Property and other local taxes	\$ 609,449	\$ -	\$ -	\$ 609,449	
State shared taxes	4,978,757	<del>-</del>	-	4,978,757	
Charges for services	1,591,590	90,000	-	1,681,590	
Fines and forfeitures	297,616	-	-	297,616	
Intergovernmental	13,558,529	1,112,490	-	14,671,019	
Special assessments	64,669	-	-	64,669	
Investment income	2,222	=	11.076	2,222	
Increase in FMV of investments	- 0.155.006	21 225	14,276	14,276	
Other	2,177,236	31,325	2,358	2,210,919	
Total revenues	23,280,068	1,233,815	16,634	24,530,517	
Expenditures:					
Current:					
Downtown.	825	-	-	825	
Youth, education and human services	2,022,349	-	-	2,022,349	
Community development and neighborhoods.	9,063,068	-	=	9,063,068	
Economic development	3,670,740	-	-	3,670,740	
Leadership and quality of life	13,119,000	-	-	13,119,000	
Corporate responsibility	580,713	-	-	580,713	
Public safety and justice	2,548,275 16,766	-	-	2,548,275 16,766	
Capital outlay	4,689,700	1,601,409	-	6,291,109	
Debt service:	4,089,700	1,001,409	-	0,291,109	
Principal retirement	1,002,000	-	-	1,002,000	
Interest and fiscal charges	-	27,929		27,929	
Total expenditures	36,713,436	1,629,338		38,342,774	
Excess (deficiency) of revenues					
over (under) expenditures	(13,433,368)	(395,523)	16,634	(13,812,257)	
Other financing sources:					
Sale of capital assets	541,052	=	-	541,052	
Capital lease transactions	4,500,000	=	-	4,500,000	
Transfers in	8,675,026			8,675,026	
Total other financing sources	13,716,078			13,716,078	
Net change in fund balances	282,710	(395,523)	16,634	(96,179)	
Fund balances at beginning of year (restated).	16,817,865	1,445,996	139,033	18,402,894	
Fund balances at end of year	\$ 17,100,575	\$ 1,050,473	\$ 155,667	\$ 18,306,715	

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS DECEMBER 31, 2004

	 Street		Highway aintenance	HUD Programs		
Assets:						
Equity in pooled cash and cash equivalents	\$ 1,934,022	\$	349,574	\$	-	
Cash and cash equivalents in segregated accounts Receivables (net of allowances of uncollectibles):	-		-		-	
Property and other local taxes	715,975		-		-	
Accounts.	90,933		-		-	
Special assessments, net	-		-		311,988	
Due from other governments	2,172,859		173,391		828,765	
Prepayments	-		-		-	
Advances to component unit	 <del>-</del>		<del>-</del>		5,453,956	
Total assets	\$ 4,913,789	\$	522,965	\$	6,594,709	
Liabilities:						
Accounts payable	\$ 395,883	\$	-	\$	89,971	
Contracts payable	- 256 727		-		188,633	
Accrued wages and benefits	256,727 -		-		182,961	
Due to other funds	121,107		-		3,816	
Due to other governments	-		-		1 192 220	
Deferred revenue	2,110,749		110,303		1,183,320 311,988	
Total liabilities	2,884,466		110,303		1,960,689	
Fund Balances:						
Reserved for encumbrances	299,890		-		5,212,218	
Reserved for prepayments	-		-		-	
Reserved for advances to component unit Unreserved:	-		-		5,453,956	
Designated	400,000		-		-	
Undesignated (deficit)	 1,329,433		412,662		(6,032,154)	
Total fund balances	 2,029,323	-	412,662	-	4,634,020	
Total liabilities and fund balances	\$ 4,913,789	\$	522,965	\$	6,594,709	

Eı	Law Enforcement		iscellaneous Grants			cton Sister Cities		Total	
\$	1,499,205	\$	180,219	\$	7,862,480	\$	- 26,046	\$	11,825,500 26,046
	-		-		-		20,040		20,040
	-		-		-		-		715,975
	-		-		64,184		-		155,117
	<del>-</del>		-		-		-		311,988
	9,316		-		-		-		9,316
	39,504		1,525,727		- 0.62		-		4,740,246
	-		-		963		-		963 5,453,956
\$	1,548,025	\$	1,705,946	\$	7,927,627	\$	26,046	\$	23,239,107
Φ	1,546,025	Ψ	1,703,940	<u> </u>	1,921,021	Φ	20,040	<u> </u>	23,239,107
\$	88,849	\$	432,030	\$	62,778	\$	_	\$	1,069,511
	14,861		422,307		72,797		-		698,598
	2,282		15,149		1,357		-		458,476
	-		35,564		-		-		35,564
	5,150		114		-		-		130,187
	-		-		21,130		-		21,130
	8,706		-		-		-		1,183,320 2,541,746
			<u>-</u>		<u>-</u> _		<u>-</u> _		
	119,848		905,164		158,062		<u>-</u>		6,138,532
	192,842		735,564		402,614		_		6,843,128
	-		-		963		_		963
	-		-		-		-		5,453,956
	-		-		-		-		400,000
	1,235,335		65,218		7,365,988		26,046		4,402,528
	1,428,177		800,782		7,769,565		26,046		17,100,575
\$	1,548,025	\$	1,705,946	\$	7,927,627	\$	26,046	\$	23,239,107

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	Street		Highway Maintenance		HUD Programs	
Revenues:		_		_		
Property and other local taxes	\$	609,449	\$	-	\$	-
State shared taxes		4,605,414		373,343		-
Charges for services		415,962		-		-
Fines and forfeitures		-		-		10.766.125
Intergovernmental		68,032		-		10,766,135
Special assessments		-		-		64,669
Other		129,875		-		326,770
Total revenues	-	5,828,732		373,343		11,157,574
Total levelides		3,828,732	-	373,343		11,137,374
Expenditures:						
Current:						
Downtown		-		-		825
Youth, education and human services		-		=		2,022,349
Community development and neighborhoods.		150		-		7,834,126
Economic development		-		-		985,116
Leadership and quality of life		9,637,318		366,667		1,367,960
Corporate responsibility		-		-		163,500
Public safety and justice		16766		-		-
Other.		16,766		-		-
Capital outlay		189,700		-		-
Principal retirement						
Trincipal retirement	-	<u>-</u> _	-	<u> </u>	-	<u>-</u> _
Total expenditures		9,843,934		366,667		12,373,876
Excess (deficiency) of revenues						
over (under) expenditures		(4,015,202)		6,676		(1,216,302)
Other financing sources (uses):						
Sale of capital assets		-		-		-
Capital lease transactions		-		-		-
Transfers in		4,400,000		<u> </u>		568,796
Total other financing sources (uses)		4,400,000				568,796
Net change in fund balances.		384,798		6,676		(647,506)
Fund balances at beginning of year (restated).		1,644,525		405,986		5,281,526
Fund balances at end of year	\$	2,029,323	\$	412,662	\$	4,634,020

	Law Miscellaneous Other Special recement Grants Revenue		Dayton Sister City	Total	
\$	_	\$ -	\$ -	\$ -	\$ 609,449
Ψ	_	<u>-</u>	Ψ -	<u>-</u>	4,978,757
	7,252	720,697	447,679	_	1,591,590
	297,616	-	-	-	297,616
	216,416	2,507,946	-	=	13,558,529
	-	, , , , , , , , , , , , , , , , , , ,	-	-	64,669
	-	-	2,165	57	2,222
	6,929	1,070,107	641,575	1,980	2,177,236
	528,213	4,298,750	1,091,419	2,037	23,280,068
	-	-	-	-	825
	-	-	=	=	2,022,349
	=	1,184,857	43,935	=	9,063,068
	-	405,607	2,262,035	17,982	3,670,740
	2,139	1,499,325	245,591	=	13,119,000
	=	128,655	288,558	=	580,713
	846,737	1,680,892	20,646	-	2,548,275
	-	-	-	-	16,766
	-	-	4,500,000	-	4,689,700
		<u> </u>	1,002,000		1,002,000
	848,876	4,899,336	8,362,765	17,982	36,713,436
	(320,663)	(600,586)	(7,271,346)	(15,945)	(13,433,368)
	_	<u>-</u>	541,052	_	541,052
	_	_	4,500,000	-	4,500,000
	78,869	71,453	3,555,908	-	8,675,026
	78,869	71,453	8,596,960	<u>-</u>	13,716,078
	(241,794)	(529,133)	1,325,614	(15,945)	282,710
	1,669,971	1,329,915	6,443,951	41,991	16,817,865
\$	1,428,177	\$ 800,782	\$ 7,769,565	\$ 26,046	\$ 17,100,575

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted Amounts							riance with nal Budget Positive
		Original		Final		Actual	(	Negative)
Revenues:								,
Property and other local taxes	\$	703,655	\$	672,548	\$	677,481	\$	4,933
State shared taxes		4,332,557		4,440,306		4,450,429		10,123
Charges for services		348,521		315,101		412,499		97,398
Other		16,479		14,899		19,503		4,604
Total revenues		5,401,212		5,442,854		5,559,912		117,058
Expenditures:								
Department of Public Works		9,187,600		9,704,600		9,570,123		134,477
Total expenditures		9,187,600		9,704,600		9,570,123		134,477
Excess (deficiency) of revenues								
over (under) expenditures		(3,786,388)		(4,261,746)		(4,010,211)		251,535
Other financing sources:								
Transfers in		3,350,000		4,511,684		4,511,684		=
Total other financing sources		3,350,000		4,511,684		4,511,684		-
Net change in fund balance		(436,388)		249,938		501,473		251,535
Fund balance at beginning of year (restated)		696,844		696,844		696,844		_
Prior year encumbrances appropriated		486,002		486,002		486,002		
Fund balance at end of year	\$	746,458	\$	1,432,784	\$	1,684,319	\$	251,535

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) HIGHWAY MAINTENANCE FUND FOR THE YEAR ENDED DECEMBER 31, 2004

		Budgeted	Amo	unts			Variance with Final Budget Positive	
	(	Original		Final		Actual	(Negative)	
Revenues:								
State shared taxes	\$	351,288	\$	360,025	\$	360,776	\$	751
Total revenues		351,288		360,025		360,776		751
Expenditures:								
Department of Public Works		400,000		400,000		400,000		
Total expenditures		400,000		400,000		400,000		
Net change in fund balance		(48,712)		(39,975)		(39,224)		751
Fund balance at beginning of year (restated)		355,465		355,465		355,465		
Fund balance at end of year	\$	306,753	\$	315,490	\$	316,241	\$	751

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) LAW ENFORCEMENT FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted Amounts						Fin	iance with al Budget Positive
	(	Original		Final	Actual		(Negative)	
Revenues:								
Charges for services	\$	7,263	\$	13,514	\$	7,252	\$	(6,262)
Fines and forfeitures		298,090		554,625		297,616		(257,009)
Intergovernmental		192,302		357,796		191,997		(165,799)
Investment income		25,851		48,098		25,810		(22,288)
Other		11,253		20,937		11,235		(9,702)
Total revenues		534,759		994,970		533,910		(461,060)
Expenditures:								
Department of Police		1,920,600		2,212,800		1,122,832		1,089,968
Total expenditures		1,920,600		2,212,800		1,122,832		1,089,968
Excess (deficiency) of revenues over (under) expenditures		(1,385,841)		(1,217,830)		(588,921)		628,908
	-							
Other financing sources:		120 440		240.027		120.224		(111 (02)
Transfers in	-	129,440		240,836		129,234		(111,602)
Total other financing sources		129,440		240,836		129,234		(111,602)
Net change in fund balance		(1,256,401)		(976,994)		(459,687)		517,306
Fund balance at beginning of year (restated)		1,343,043		1,343,043		1,343,043		-
Prior year encumbrances appropriated		717,416		717,416		717,416		
Fund balance at end of year	\$	804,058	\$	1,083,465	\$	1,600,772	\$	517,306

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MISCELLANEOUS GRANTS FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	 Budgeted	Amo	ounts				ariance with inal Budget Positive
	Original		Final	Actual		(Negative)	
Revenues:							
Charges for services	\$ 1,625,879	\$	2,397,505	\$	720,697	\$	(1,676,808)
Intergovernmental	3,344,863		4,932,303		1,482,664		(3,449,639)
Other	 1,967,161		2,900,757		871,976		(2,028,781)
Total revenues	 6,937,903		10,230,565		3,075,337		(7,155,228)
Expenditures:							
Other Grants	 4,820,055		8,019,237		5,549,349		2,469,888
Total expenditures	 4,820,055		8,019,237		5,549,349		2,469,888
Excess (deficiency) of revenues							
over (under) expenditures	 2,117,848		2,211,328		(2,474,012)		(4,685,340)
Other financing sources (uses):							
Transfers in	161,197		237,699		71,453		(166,246)
Transfers out	(60,445)		(100,563)		(69,590)		30,973
Total other financing sources (uses)	100,752		137,136		1,863		(135,273)
Net change in fund balance	2,218,600		2,348,464		(2,472,149)		(4,820,613)
Fund balance at beginning of year (restated)	(960,633)		(960,633)		(960,633)		-
Prior year encumbrances appropriated	 2,104,055		2,104,055		2,104,055		
Fund balance at end of year	\$ 3,362,022	\$	3,491,886	\$	(1,328,727)	\$	(4,820,613)

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) OTHER SPECIAL REVENUE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	 Budgeted	Amo	ounts		Variance wi	
	Original		Final	Actual	Positive (Negative)	1
Revenues:	 <u> </u>	-		1100000	(I (eguerye)	
Charges for services	\$ 206,528	\$	442,985	\$ 442,985	\$	-
Licenses and permits	2,189		4,694	4,694		-
Investment income	1,009		2,165	2,165		-
Other	 645,830		1,385,253	1,385,253		
Total revenues	855,556		1,835,097	 1,835,097		
Expenditures:						
Various Departments	 4,067,200		6,172,900	 4,186,278	1,986,6	522
Total expenditures	 4,067,200		6,172,900	 4,186,278	1,986,6	522
Excess (deficiency) of revenues						
over (under) expenditures	 (3,211,644)		(4,337,803)	 (2,351,181)	1,986,6	522
Other financing sources:						
Transfers in	1,686,444		3,617,286	3,617,286		-
Total other financing sources	1,686,444		3,617,286	 3,617,286		_
Net change in fund balance	(1,525,200)		(720,517)	1,266,105	1,986,6	522
Fund balance at beginning of year (restated)	5,567,881		5,567,881	5,567,881		_
Prior year encumbrances appropriated	 1,097,823		1,097,823	 1,097,823		
Fund balance at end of year	\$ 5,140,504	\$	5,945,187	\$ 7,931,809	\$ 1,986,6	522

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) DEBT SERVICE FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other local taxes	\$ 9,587,870	\$ 9,587,382	\$ 9,587,382	\$ -
State shared taxes	12,094	12,094	12,094	-
Special assessments	246,541	246,529	246,529	-
Other	150,008	150,000	150,000	
Total revenues	9,996,513	9,996,005	9,996,005	
Expenditures:				
Department of Finance	20,811,400	21,348,400	21,514,746	(166,346)
Total expenditures	20,811,400	21,348,400	21,514,746	(166,346)
Excess (deficiency) of revenues over (under) expenditures	(10,814,887)	(11,352,395)	(11,518,741)	(166,346)
Other financing sources:				
Sale of capital assets	100,005	100,000	100,000	-
Sale of bonds	8,411,473	8,411,045	8,411,045	<u> </u>
Total other financing sources	8,511,478	8,511,045	8,511,045	
Net change in fund balance	(2,303,409)	(2,841,350)	(3,007,696)	(166,346)
Fund balance at beginning of year (restated)	3,327,524	3,327,524	3,327,524	-
Prior year encumbrances appropriated	30,120	30,120	30,120	
Fund balance at end of year	\$ 1,054,235	\$ 516,294	\$ 349,948	\$ (166,346)

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUNDS DECEMBER 31, 2004

Economic Development/ Government Equity

	In	Equity provement	Issue II	Total		
Assets:						
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$	455,813	\$ 297,674	\$	753,487	
Accounts		40,000	-		40,000	
Due from other governments		513,500	 -		513,500	
Total assets	\$	1,009,313	\$ 297,674	\$	1,306,987	
Liabilities:						
Accounts payable	\$	4,480	\$ -	\$	4,480	
Contracts payable		249,880	476		250,356	
Retainage payable		1,678	 		1,678	
Total liabilities		256,038	 476		256,514	
Fund Balances:						
Reserved for encumbrances		210,942	100,000		310,942	
Unreserved, undesignated		542,333	 197,198		739,531	
Total fund balances		753,275	 297,198		1,050,473	
Total liabilities and fund balances	\$	1,009,313	\$ 297,674	\$	1,306,987	

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	De Go	conomic velopment/ overnment Equity provement	Issue II	Total		
Revenues:			 		_	
Charges for services	\$	90,000	\$ -	\$	90,000	
Intergovernmental		1,063,955	48,535		1,112,490	
Other		31,325	 <u>-</u>		31,325	
Total revenues		1,185,280	 48,535		1,233,815	
Expenditures:						
Current:						
Capital outlay		1,366,815	234,594		1,601,409	
Interest and fiscal charges		<u> </u>	 27,929		27,929	
Total expenditures		1,366,815	 262,523		1,629,338	
Net changes in fund balances		(181,535)	(213,988)		(395,523)	
Fund balances at beginning of year (restated).		934,810	 511,186		1,445,996	
Fund balances at end of year	\$	753,275	\$ 297,198	\$	1,050,473	

#### COMBINING STATEMENTS - NONMAJOR ENTERPRISE FUNDS

#### **Nonmajor Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges, or where it has been decided that a periodic determination of revenues earned, expenses incurred, and/or net income in appropriate for capital maintenance, public policy, management control, accountability or other purposes. The following are the nonmajor enterprise funds which the City of Dayton operates:

#### Storm Water

To account for the provision of storm sewers to the residents of the City of Dayton. Charges for services are used to maintain the storm sewers throughout the City.

#### Golf

To account for the operations of the City's six golf courses. Revenue is generated by golf fees charged for the use of the facilities. The six golf courses provide needed green space inside the City with three providing scenic cover to the City's north well field.

#### COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2004

	 Storm Water	 Golf	Total		
Assets:					
Equity in pooled cash and cash equivalents Receivables (net of allowances of uncollectibles):	\$ 1,315,489	\$ 43,970	\$	1,359,459	
Accounts.	1,477,627	-		1,477,627	
Due from other funds	-	14,906		14,906	
Due from other governments	55,960	-		55,960	
Unamortized bond issuance costs	-	39,096		39,096	
Land and construction in progress	203,438	594,927		798,365	
Depreciable capital assets, net	 10,269,526	5,334,239		15,603,765	
Total capital assets	10,472,964	5,929,166		16,402,130	
Total assets.	 13,322,040	 6,027,138		19,349,178	
Liabilities:					
Accounts payable	\$ 22,981	\$ 20,521	\$	43,502	
Contracts payable	17,472	-		17,472	
Accrued wages and benefits	50,204	28,783		78,987	
Compensated absences payable	91,546	100,028		191,574	
Accrued interest payable	-	8,184		8,184	
Due to other funds	675,696	2,517		678,213	
Due to other governments	-	493		493	
General obligation bonds payable	 	 2,640,003		2,640,003	
Total liabilities	 857,899	 2,800,529		3,658,428	
Net assets:					
Invested in capital assets, net of related debt	10,472,964	3,289,163		13,762,127	
Unrestricted	 1,991,177	 (62,554)		1,928,623	
Total net assets	\$ 12,464,141	\$ 3,226,609	\$	15,690,750	

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

		Storm Water	Golf	Total		
Operating revenues:						
Charges for services	\$	4,271,408	\$ 2,756,287	\$	7,027,695	
Other		2,574	 29,422		31,996	
Total operating revenues		4,273,982	 2,785,709		7,059,691	
Operating expenses:						
Personal services		1,694,653	1,178,583		2,873,236	
Benefit payments		569,291	334,010		903,301	
Contract services		970,041	84,024		1,054,065	
Materials and supplies		195,653	306,266		501,919	
Utilities		53,840	168,957		222,797	
Depreciation		357,826	227,471		585,297	
Other		163,432	 58,646		222,078	
Total operating expenses		4,004,736	 2,357,957		6,362,693	
Operating income (loss)		269,246	 427,752		696,998	
Nonoperating expenses:						
Interest and fiscal charges		-	 (137,773)		(137,773)	
Total nonoperating expenses			 (137,773)		(137,773)	
Change in net assets		269,246	289,979		559,225	
Net assets, January 1 (restated)		12,194,895	 2,936,630		15,131,525	
Net assets, December 31	\$	12,464,141	\$ 3,226,609	\$	15,690,750	

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

		Storm Water		Golf		Total
Cash flows from operating activities:						
Cash received from customers	\$	3,544,734	\$	2,756,287	\$	6,301,021
Cash received from other operating revenues		2,574		16,171		18,745
Cash payments for personal services		(1,682,834)		(1,162,749)		(2,845,583)
Cash payments for fringe benefits		(569,291)		(332,245)		(901,536)
Cash payments for contract services		(821,120)		(129,817)		(950,937)
Cash payments for materials and supplies		(215,709)		(343,448)		(559,157)
Cash payments for utilities		(57,620)		(155,166)		(212,786)
Cash payments for other operating expenses		(163,243)		(59,348)	-	(222,591)
Net cash provided by operating activities		37,491		589,685		627,176
Cash flows from capital and related						
financing activities:		(70.042)				(70.042)
Acquisition of capital assets		(79,943)		(464 100)		(79,943)
Principal paid on bonds		-		(464,199)		(464,199)
Interest paid on bonds		-		(127,953)		(127,953)
Principal paid on capital leases		-		(110,127) (7,337)		(110,127)
interest paid on capital leases		<del>-</del> _		(7,337)		(7,337)
Net cash used in capital and						
related financing activities		(79,943)		(709,616)		(789,559)
Net decrease in cash and cash equivalents		(42,452)		(119,931)		(162,383)
Cash and cash equivalents at beginning of year		1,357,941		163,901		1,521,842
Cash and cash equivalents at end of year	\$	1,315,489	\$	43,970	\$	1,359,459
Reconciliation of operating income to net						
cash provided by operating activities:	\$	260.246	\$	127.752	\$	606.000
Operating income	Þ	269,246	Э	427,752	Þ	696,998
net cash provided by operating activities:						
Depreciation		357,826		227,471		585,297
Changes in assets and liabilities:				•		ŕ
Decrease (increase) in accounts receivable		(681,860)		1,655		(680,205)
Increase in due from other funds		-		(14,906)		(14,906)
Increase in due from other governments		(55,960)		-		(55,960)
Decrease in accounts payable		(30,429)		(29,573)		(60,002)
Increase (decrease) in contracts payable		13,160		(9,667)		3,493
Increase in retainage payable		-		2,758		2,758
Increase in accrued wages and benefits		13,298		_,		13,298
Increase (decrease) in due to other funds		150,237		(30,660)		119,577
Increase in due to other governments				14		14
Increase in compensated						
absences payable		1,973		14,841		16,814
Net cash provided by operating activities	\$	37,491	\$	589,685	\$	627,176

#### COMBINING STATEMENTS - INTERNAL SERVICE FUNDS

The internal service funds account for the financing of goods or services provided by one department or agency to other departments of the City of Dayton on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

#### Fleet Management

To account for the maintenance of City vehicles. Revenues are derived from direct charges to other departments for fuel usage and repairs. General maintenance is charged to the other funds on a pro-rated basis.

#### Fire Fleet Management

To account for the maintenance of City fire vehicles and to charge for maintenance of fire vehicles from other municipalities. A majority of the maintenance will be provided to City fire vehicles. Revenues are derived from direct charges to the fire department within the general fund and from fees changed to other municipalities.

#### Stores and Reproduction

Stores is used in purchasing and storage of office materials and supplies for the entire organization. The other departments are charged the cost of the materials and supplies plus an average of fifteen percent markup to cover the overhead cost of operating this fund. Reproduction is used to account for the reproducing of written material, and the print, binding and distribution of the City's various publications. All costs are recouped from charges to other departments within the organization on a per-job basis.

#### Workers' Compensation

To account for claims and administrative payments to cover risks due to job-related injuries to City employees. Revenues are derived from pro-rated charges against personnel costs of each department to cover claim payments and costs of administering the fund.

#### Plumbing Shop

To account for plumbing services to departments within the City.

# COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS DECEMBER 31, 2004

	Fleet Management	Fire Fleet Management	Stores and Reproduction	Workers' Compensation	Plumbing Shop	Total
Assets:						
Equity in pooled cash and cash equivalents	\$ 704,471	\$ 208,766	\$ 33,651	\$ 23,636,413	\$ 170,427	\$ 24,753,728
Receivables (net of allowances of uncollectibles):						
Accounts	6,761	32,183	-	-	-	38,944
Prepayments	-	3,415	-	-	-	3,415
Due from other funds	628,096	56,818	19,366	-	=	704,280
Advances to component unit	543,182	215,730	12,727	-	-	771,639
Capital assets:						
Land	-	75,000	-	-	-	75,000
Depreciable capital assets, net	239,903	778,951	176,011		64,498	1,259,363
Total capital assets	239,903	853,951	176,011		64,498	1,334,363
Total assets	2,122,413	1,370,863	241,755	23,636,413	234,925	27,606,369
Liabilities:						
Accounts payable	\$ 124,139	\$ 12,231	\$ 11,700	\$ 8,507	\$ 40,253	\$ 196,830
Accrued wages and benefits	99,458	9,904	7,409	25,014	11,122	152,907
Compensated absences payable	195,626	-	12,712	38,460	43,041	289,839
Due to other funds	-	255	,	88	1,894	2,237
Claims payable	_	233	_	10,772,100	1,071	10,772,100
Capital lease obligation	_	_	195,458	10,772,100	_	195,458
		-	175,456			175,456
Total liabilities	419,223	22,390	227,279	10,844,169	96,310	11,609,371
Net assets:						
Invested in capital assets, net of related debt	239,903	853,951	(19,447)		64,498	1,138,905
Unrestricted	1,463,287	494,522	33,923	12 702 244	74,117	, ,
Omesmeted	1,403,28/	494,322	33,923	12,792,244	/4,11/	14,858,093
Total net assets	\$ 1,703,190	\$ 1,348,473	\$ 14,476	\$ 12,792,244	\$ 138,615	\$ 15,996,998

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	Fleet Management	Fire Fleet Management	Stores and Reproduction	Workers' Compensation	Plumbing Shop	Total	
Operating revenues:							
Charges for services	\$ 7,527,505	\$ 872,657	\$ 368,100	\$ 5,562,553	\$ 616,889	\$ 14,947,704	
Other	24,027	56,818		20		80,865	
Total operating revenues	7,551,532	929,475	368,100	5,562,573	616,889	15,028,569	
Operating expenses:							
Personal services	2,545,458	346,997	135,838	463,016	392,757	3,884,066	
Contract services	418,049	91,066	-	492,866	15,149	1,017,130	
Materials and supplies	153,047	163,111	4,382	75,198	83,309	479,047	
Utilities	1,496	11,022	-	-	5,634	18,152	
Benefit payment	877,433	119,506	52,408	164,325	113,139	1,326,811	
Depreciation	64,872	19,973	143,363	-	6,214	234,422	
Claims expense	-	-	-	3,585,828	-	3,585,828	
Administrative costs	3,052,022	51,026	86,435	-	-	3,189,483	
Other		420		16,771		17,191	
Total operating expenses	7,112,377	803,121	422,426	4,798,004	616,202	13,752,130	
Operating income (loss)	439,155	126,354	(54,326)	764,569	687	1,276,439	
Nonoperating expenses:							
Interest and fiscal charges			(18,509)			(18,509)	
Total nonoperating expenses			(18,509)			(18,509)	
Income (loss) before capital							
contributions and transfers	439,155	126,354	(72,835)	764,569	687	1,257,930	
Capital contributions	-	873,924	-	-	-	873,924	
Transfers in			100,000			100,000	
Change in net assets	439,155	1,000,278	27,165	764,569	687	2,231,854	
Net assets, January 1	1,264,035	348,195	(12,689)	12,027,675	137,928	13,765,144	
Net assets, December 31	\$ 1,703,190	\$ 1,348,473	\$ 14,476	\$ 12,792,244	\$ 138,615	\$ 15,996,998	

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2004

	Fleet	Fire Fle	eet	St	ores and		Workers'	P	lumbing	
	Management	Managen	nent	Rep	roduction	C	ompensation		Shop	Total
Cash flows from operating activities:										
Cash received from quasi-external operating										
transactions with other funds	\$ 7,503,923	\$ 847,	,689	\$	362,791	\$	5,562,553	\$	616,889	\$ 14,893,845
Cash received from other operating revenues	18,294		-		-		20		-	18,314
Cash payments for personal services	(2,511,119)	(344,	,915)		(133,086)		(455,949)		(387,779)	(3,832,848)
Cash payments for fringe benefits	(867,344)	(118,	,874)		(51,752)		(162,021)		(112,192)	(1,312,183)
Cash payments for contract services	(522,190)	(113,	,295)		(6,323)		(188,389)		(13,299)	(843,496)
Cash payments for materials and supplies	(85,642)	(164,	,319)		(6,766)		(80,390)		(49,759)	(386,876)
Cash payments for cost of goods sold	(3,070,740)		-		(82,984)		-		-	(3,153,724)
Cash payments for utilities	(1,496)	(12,	,341)		-		-		-	(13,837)
Cash payments for claims	-		-		-		(4,161,382)		-	(4,161,382)
Cash payments for other operating expenses		(	165)		-		(17,424)		-	(17,589)
Net cash provided by operating activities	463,686	93,	780		81,880		497,018		53,860	1,190,224
Cash flows from noncapital financing activities:										
Cash used in repayment of interfund loans	(255,000)		-		(64,229)		-		-	(319,229)
Transfers in from other funds	-		-		100,000		-		-	100,000
Net cash provided by (used in) noncapital				-						
financing activities	(255,000)				35,771					(219,229)
Cash flows from capital and related										
financing activities:										
Acquisition of capital assets	(51,050)		-		-		-		(31,108)	(82,158)
Principal paid on capital leases	-		-		(65,491)		-		-	(65,491)
Interest paid on capital leases					(18,509)		-		-	(18,509)
Net cash used in capital and					<u>.</u>					
related financing activities	(51,050)				(84,000)		-		(31,108)	(166,158)
Net increase in cash and cash equivalents	. 157,636	93,	780		33,651		497,018		22,752	804,837
Cash and cash equivalents at beginning of year	546,835	114	,986		_		23,139,395		147,675	23,948,891
	\$ 704,471		,766	\$	33,651	\$	23,636,413	\$	170,427	\$ 24,753,728
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:  Operating income (loss)	\$ 439,155	\$ 126,	,354	\$	(54,326)	\$	764,569	\$	687	\$ 1,276,439
net cash provided by operating activities:  Depreciation	64,872	19,	,973		143,363		-		6,214	234,422
Changes in assets and liabilities: Increase in accounts receivable	(5.722)	(24	069)							(30,701)
Increase in due from other funds	(5,733)		968)		(5.200)		-		-	( , ,
	(23,582)		818)		(5,309)		-		-	(85,709)
Increase in prepaid assets	(10.710)		415)		2.451		-		-	(3,415)
(Increase) decrease in inventory held for resale	(18,718)		,026		3,451		- (700)		40.252	35,759
Increase (decrease) in accounts payable	(35,551)		181)		(8,707)		(6,708)		40,253	(31,894)
Increase in accrued wages and benefits	41,266	2,	,714		1,719		6,302		2,572	54,573
Increase (decrease) in due to other funds	(1,185)		-		-		(105)		781	(509)
Increase (decrease) in due to other governments	-		95		-		(2,045,194)		-	(2,045,099)
Increase in compensated absences payable	3,162		-		1,689		3,069		3,353	11,273
Increase in claims payable			-		-		1,775,085		-	1,775,085
Net cash provided by operating activities	\$ 463,686	\$ 93	,780	\$	81,880	\$	497,018	\$	53,860	\$ 1,190,224

#### COMBINING STATEMENTS - FIDUCIARY FUNDS

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. The following are the City's fiduciary fund types:

#### **Agency Funds**

Agency funds are custodial in nature, and thus, do not recognize revenues or expenditures, only changes in assets and liabilities. These funds are used to record the collection and payment of employee payroll, withholdings, medical and life insurance premiums, refundable deposits, PERS, Police and Fire Pension funds, taxes collected for other governments, and municipal court.

Guaranty
Performance Bond
Deposit of Taxes/Courthouse Square
Dependent Care
Fire Proceeds
Urban Renewal Comp Dep

Building Permit Surcharge CompCare Payroll Withholding Municipal Courts Executive Severance

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES A GENCY FUNDS DECEMBER 31, 2004

		Balance 12/31/03	A	dditions	De	Deductions		Balance 2/31/04
Guaranty								
Assets:		10 (10						10.610
Equity in pooled cash and cash equivalents Total assets	\$	49,649	\$		\$		\$	49,649
Total assets.	<b></b>	49,049	<u> </u>		<b>D</b>	<del>-</del>	•	49,049
Liabilities:								
Due to other governments	\$	49,649	\$	-	\$	_	\$	49,649
Total liabilities	\$	49,649	\$		\$	-	\$	49,649
Performance Bond								
Assets:								
Equity in pooled cash and cash equivalents	\$	14,119	\$		\$		\$	14,119
Total assets.	\$	14,119	\$	-	\$	-	\$	14,119
Liabilities:								
Withholdings and deposits	\$	14,119	\$	-	\$	-	\$	14,119
Total liabilities	\$	14,119	\$		\$	-	\$	14,119
Deposit of Taxes/Courthouse Square								
Assets:	Ф	127.060	Ф		Ф		Φ.	127.060
Equity in pooled cash and cash equivalents	\$	137,869	\$	760 775	\$	- 555 632	\$	137,869
Total assets.	\$	555,623 693,492	\$	762,775 762,775	\$	555,623 555,623	\$	762,775 900.644
Total assets.	Ψ	075,472	Ψ	702,773	Ψ	333,023	Ψ	700,044
Liabilities:								
Due to other governments	\$	693,492	\$	762,775	\$	555,623	\$	900,644
Total liabilities	\$	693,492	\$	762,775	\$	555,623	\$	900,644
Dependent Care								
Assets:  Equity in pooled cash and cash equivalents	¢	13,678	¢		¢	1.064	¢	12,614
Total assets	<u>\$</u> \$	13,678	\$	<u>-</u> _	\$	1,064	\$	12,614
	Ψ	13,070	Ψ		Ψ	1,007	Ψ	12,017
Liabilities:								
Due to other governments	\$	13,678	\$		\$	1,064	\$	12,614
Total liabilities	\$	13,678	\$	-	\$	1,064	\$	12,614

- - Continued

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONTINUED) DECEMBER 31, 2004

	Balance 12/31/03		A	dditions	De	eductions	Balance 12/31/04	
Fire Proceeds								
Assets:								
Equity in pooled cash and cash equivalents Total assets	<u>\$</u> \$	547,782 547,782	<u>\$</u>	449,892	\$	547,782	<u>\$</u>	449,892
Total assets.	<b>D</b>	347,762	•	449,692	<b>D</b>	347,762	•	449,092
Liabilities:								
Due to other governments	\$	547,782	\$	449,892	\$	547,782	\$	449,892
Total liabilities	\$	547,782	\$	449,892	\$	547,782	\$	449,892
HI D IC D								
Urban Renewal Comp Dep Assets:								
Equity in pooled cash and cash equivalents	\$	53,520	\$	_	\$	_	\$	53,520
Total assets	\$	53,520	\$	-	\$	-	\$	53,520
Liabilities:	ф	52.520	ф		ф		ф	52.520
Withholdings and deposits	<u>\$</u> \$	53,520	\$		\$		\$	53,520
Total nationales.	<u> </u>	33,320	Ψ		Ψ		Ψ	33,320
<b>Building Permit Surcharge</b>								
Assets:								
Equity in pooled cash and cash equivalents	\$	7,701	\$	5,784	\$	7,701	\$	5,784
Total assets	\$	7,701	\$	5,784	\$	7,701	\$	5,784
Liabilities:								
Due to other governments	\$	7,701	\$	5,784	\$	7,701	\$	5,784
Total liabilities	\$	7,701	\$	5,784	\$	7,701	\$	5,784
CompCare								
Assets:  Equity in pooled cash and cash equivalents	\$	57,520	\$	_	\$	_	\$	57,520
Total assets.	\$	57,520	\$		\$		\$	57,520
Liabilities:								
Due to other governments	\$	57,520	\$		\$		\$	57,520
Total liabilities	\$	57,520	\$		\$		\$	57,520

- - Continued

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS (CONTINUED) DECEMBER 31, 2004

	Balance 12/31/03			Additions	<u>D</u>	eductions	Balance 12/31/04	
Payroll Withholding								
Assets:								
Equity in pooled cash and cash equivalents	\$	4,241,006	\$	165,114	\$	-	\$	4,406,120
Total assets	\$	4,241,006	\$	165,114	\$		\$	4,406,120
Liabilities:								
Withholdings and deposits	\$	4,241,006	\$	165,114	\$		\$	4,406,120
Total liabilities	\$	4,241,006	\$	165,114	\$		\$	4,406,120
Municipal Courts								
Assets:		001 110		222.464		500 510		<b>502.200</b>
Cash and cash equivalents with fiscal agents	\$	801,448	\$	232,464	\$	530,513	\$	503,399
Total assets	\$	801,448	\$	232,464	\$	530,513	\$	503,399
Liabilities:								
Due to other governments	\$	58,874	\$	232,464	\$	-	\$	291,338
Due to primary government		263,954		-		263,954		-
Due to others.	Φ.	478,620	_	-	ф.	266,559	-	212,061
Total liabilities	\$	801,448	\$	232,464	\$	530,513	\$	503,399
<b>Executive Severance</b>								
Assets:								
Investments with fiscal agents	\$	1,205,730	\$		\$	103,560	\$	1,102,170
Total assets	\$	1,205,730	\$		\$	103,560	\$	1,102,170
Liabilities:								
Withholdings and deposits	\$	1,205,730	\$	-	\$	103,560	\$	1,102,170
Total liabilities	\$	1,205,730	\$		\$	103,560	\$	1,102,170
Total Agency Funds								
Assets:								
Equity in pooled cash and cash equivalents	\$	5,122,844	\$	620,790	\$	556,547	\$	5,187,087
Cash and cash equivalents with fiscal agents		801,448		232,464		530,513		503,399
Investments with fiscal agents		1,205,730		760 775		103,560		1,102,170
Total assets.	\$	555,623 7,685,645	\$	762,775 1,616,029	\$	555,623 1,746,243	\$	762,775 7,555,431
	Ψ	7,000,010	Ψ	1,010,027	Ψ	1,7 10,2 13	Ψ	7,555,151
Liabilities:				4 4 5 6 6 4 5			_	4 = /=
Due to other governments	\$	1,428,696	\$	1,450,915	\$	1,112,170	\$	1,767,441
Due to primary government.		263,954		-		263,954		212.061
Due to others		478,620 5,514,375		165,114		266,559 103,560		212,061 5,575,929
Total liabilities.	\$	7,685,645	\$	1,616,029	\$	1,746,243	\$	7,555,431
	φ	1,000,040	Ф	1,010,029	φ	1,770,473	Φ	1,555,751

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STATISTICAL SECTION
THE FOLLOWING UNAUDITED STATISTICAL TABLES
REFLECT SOCIAL AND ECONOMIC DATA FINANCIAL TRENDS AND
FISCAL CAPACITY OF THE CITY

### GENERAL GOVERNMENT EXPENDITURES BY FUNCTION LAST TEN YEARS (1 - 2)

Year (1)	Downtown		Youth, Education and Human Services		De	Community velopment and eighborhoods	I	Economic Development	Leadership and Quality of Life		
2004	\$	4,167,407	\$	2,237,230	\$	20,311,675	\$	6,410,373	\$	41,319,775	
2003		3,747,343		2,531,763		20,353,743		6,996,268		37,705,241	
2002		4,807,733		1,506,653		2,468,203		24,328,537		39,442,705	
2001		5,021,369		1,436,191		2,331,172		23,658,978		37,964,500	
2000		4,869,311		1,301,481		3,281,232		21,838,458		43,581,245	
Year	I	Policy Development		Economic evelopment		leighborhood Development		Land Use	Community Security		
1999	\$	4,209,530	\$	8,666,422	\$	21,562,100	\$	27,568,631	\$	47,025,960	
1998		3,906,544		8,129,048		20,916,252		27,023,884		43,658,203	
1997		3,517,339		6,234,581		22,007,949		24,691,637		41,438,538	
1996		3,333,165		5,176,240		19,680,327		24,204,931		36,719,057	
1995		3,035,584		5,016,975		17,697,932		23,086,873		33,746,207	

Source: Finance Department; City of Dayton, Ohio

<sup>(1)</sup> For 2000, the City of Dayton Changed program classifications.

<sup>(2)</sup> For 2002, the City of Dayton changed accounting procedures to GASB 34 and includes all governmental activities.

 Corporate Responsibility		Public Safety and Justice	Other		Capital Outlay		Debt Service		 Total
\$ 14,870,289	\$	92,673,272	\$	506,890	\$	23,346,465	\$	13,391,294	\$ 219,234,670
16,035,551		90,354,455		918,216		29,742,434		10,780,926	219,165,940
15,813,881		100,912,458		1,747,482		22,165,044		10,516,008	223,708,704
22,350,461		101,900,533		373,382		2,700,494		10,857,264	208,594,344
20,761,269		96,185,438		-		802,361		8,673,494	201,294,289
Human				Administrative		Capital		Debt	
 Development	7	Transportation		Services		Outlay		Service	 Total
\$ 17,112,029	\$	11,833,639	\$	47,817,478	\$	137,543	\$	9,545,571	\$ 195,478,903
15,513,271		11,015,768		42,719,087		1,600,399		4,545,625	179,028,081
16,557,005		12,598,951		41,180,581		1,456,176		5,520,712	175,203,469
15,469,711		12,851,449		35,982,191		1,259,976		6,229,068	160,906,115
		, , -							

### GENERAL GOVERNMENTAL REVENUES BY SOURCE LAST TEN YEARS (1 - 2)

Year	Taxes		Inte	Intergovernmental		Special Assessments		Charges for Services
2004	\$	149,926,379	\$	25,333,452	\$	1,034,415	\$	20,295,875
2003		147,286,520		28,609,999		1,033,045		22,262,759
2002		145,251,212		24,096,216		693,360		23,813,556
2001		146,833,625		15,969,587		217,330		23,256,851
2000		153,002,507		19,702,445		258,235		22,092,957
1999		147,004,491		20,024,791		380,316		24,247,038
1998		143,115,776		15,426,707		499,771		21,049,556
1997		142,195,336		13,332,977		388,842		18,391,334
1996		136,955,246		11,160,341		532,893		14,169,018
1995		131,722,164		10,136,704		425,856		15,086,577

<sup>(1)</sup> Includes General, Special Revenue and Debt Service Funds.

Source: Finance Department; City of Dayton, Ohio

<sup>(2)</sup> For 2002, the City of Dayton changed accounting procedures to GASB 34 and includes all governmental activities.

L	Licenses and Permits		Fines and Forfeitures	 Investment Income	 Other	 Total
\$	1,817,222	\$	1,832,710	\$ 2,288,903	\$ 4,767,369	\$ 207,296,325
	2,120,143		2,083,662	3,623,500	5,756,600	212,776,228
	1,980,844		2,249,333	3,332,301	8,319,580	209,736,402
	1,928,291		2,454,517	6,568,991	8,085,266	205,314,458
	1,995,969		1,754,313	9,463,035	3,973,520	212,242,981
	1,620,192		1,211,084	5,831,860	3,572,839	203,892,611
	1,651,854		1,486,577	7,403,205	2,203,395	192,836,841
	1,537,560		1,081,276	6,663,012	2,195,147	185,785,484
	1,341,104		3,141,376	6,035,638	2,000,914	175,336,530
	1,101,256		906,991	4,541,703	1,689,196	165,610,447

### PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS (1)

Year	Current Tax Levy	Current Tax Collections	Percent of Current Collections to Levy	Delinquent Tax Collections	Total Tax Collections	Percent of Total Collections to Levy	Outstanding Delinquent Taxes	Percentage of Outstanding Delinquent Taxes to Total Levy
1 cai	LCVY	Concenons	to Levy	Concentions	Conceions	to Levy	Taxes	to Total Levy
2004	\$ 21,129,504	\$ 19,921,141	94.3%	\$ 1,441,368	\$ 21,362,509	101.1%	\$ 4,921,388	23.3%
2003	21,142,675	19,212,789	90.9%	1,265,481	20,478,270	96.9%	4,956,875	23.4%
2002	19,075,592	17,815,051	93.4%	1,327,331	19,142,382	100.4%	4,765,605	25.0%
2001	18,861,580	18,027,699	95.6%	1,121,799	19,149,498	101.5%	3,458,115	18.3%
2000	18,747,632	17,953,577	95.8%	1,028,171	18,981,748	100.1%	4,089,228	21.8%
1999	17,228,696	16,688,916	96.8%	889,833	17,578,749	100.2%	2,854,545	16.6%
1998	17,236,685	16,369,525	95.0%	887,443	17,256,968	100.1%	2,091,752	12.1%
1997	17,139,435	16,499,010	96.3%	820,972	17,319,982	101.1%	2,721,684	15.9%
1996	15,955,014	15,303,711	95.9%	882,680	16,186,391	101.5%	2,754,440	17.3%
1995	15,865,444	15,284,346	96.3%	700,632	15,984,978	100.8%	2,560,886	16.1%

<sup>(1)</sup> Includes the General, Special Revenue, Debt Service, Trust and Agency Funds. Presented on the cash basis for all years.

CITY OF DAYTON, OHIO

### ASSESSED VALUE AND ESTIMATED TRUE VALUE OF TAXABLE PROPERTY LAST TEN YEARS (1)

Year	Real Property	Public Utility Real Property	Tangible Personal Property	Total Assessed Value	(1) Estimated Value	Percentage of Assessed Value To Estimated True Value
2004	\$ 1,618,667,120	\$ 106,951,010	\$ 318,067,610	\$ 2,043,685,740	\$ 6,171,703,279	33.11%
2003	1,605,463,590	106,740,710	402,063,173	2,114,267,473	6,269,282,241	33.72%
2002	1,349,792,850	101,461,400	456,304,945	1,907,559,195	5,797,067,825	32.91%
2001	1,321,740,600	139,196,290	440,728,086	1,901,664,976	5,897,206,567	32.25%
2000	1,308,366,160	142,951,440	403,346,103	1,854,663,703	5,799,921,138	31.98%
1999	1,199,695,480	150,755,290	387,618,846	1,738,069,616	5,161,385,240	33.67%
1998	1,196,725,090	146,457,920	356,354,152	1,699,537,162	5,080,306,397	33.45%
1997	1,197,994,870	146,932,600	364,241,202	1,709,168,672	5,048,624,860	33.85%
1996	1,098,801,200	144,608,520	352,091,721	1,595,501,441	4,774,338,272	33.42%
1995	1,092,389,270	153,879,570	340,355,176	1,586,624,016	4,922,188,818	32.23%

<sup>(1)</sup> This is calculated by dividing the assessed value by the assessment percentage. The percentages for 2003 were thirty-five percent (35%) for all real property, eighty-eight (88%) for public utility tangible personal property and twenty five percent (25%) for tangible personal and interexhange telecom public utility.

## PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS (PER \$1,000 OF ASSESSED VALUATION) LAST TEN YEARS (1)

			Dire	ct 10 M	ill Limitati	ion (By Ol		By November 6, 1945 Charter Amendment								
Collection	Debt Se	rvice	Judgr	ment	Str	reet		Capital			Debt	Service				
Year	Fun	d	Trust	Fund	Maintena	nce Fund	Impr	rovement Fund		Total	F	und	G	eneral	T	otal
2004	\$	1.17	\$	-	\$	0.33	\$	-	\$	1.50	\$	3.50	\$	5.00	\$	8.50
2003		0.15		-		1.35		1.70		3.20		3.50		5.00		8.50
2002		0.15		-		1.35		-		1.50		3.50		5.00		8.50
2001		0.15		-		1.35		-		1.50		3.50		5.00		8.50
2000		0.15		0.50		0.85		-		1.50		3.50		5.00		8.50
1999		0.15		0.50		0.85		-		1.50		3.50		5.00		8.50
1998		0.15		-		1.35		-		1.50		3.50		5.00		8.50
1997		0.15		0.50		0.85		-		1.50		3.50		5.00		8.50
1996		0.15		0.50		0.85		-		1.50		3.50		5.00		8.50
1995		0.15		0.50		0.85		-		1.50		3.50		5.00		8.50

<sup>(1)</sup> The Ohio Constitution places a ten-mill limitation upon the combined property tax levied by the County, the School District, and the City. The City of Dayton has been permitted to levy only 1.5 mills of that ten-mill limitation. The Constitution permits the City to Levy additional millage beyond 1.5 mills upon approval of the electorate. Our City Charter also has a ten-mill limitation which prohibits the City from levying a total tax rate for all purposes in excess of ten mills. As a result of the passage of a Charter amendment, the City has been levying an additional 8.5 mills above the 1.5 mills. This additional millage has resulted in a total property tax rate of ten mills for the City of Dayton, the maximum permitted by the City Charter.

 City of Dayton Grand Total		rton City ol District	ontgomery County	Montgomery County Public Library		
\$ 10.00	\$	70.85	\$ 18.24	\$	0.26	
11.70		70.85	18.24		0.26	
10.00		70.85	17.24		0.26	
10.00		62.65	16.64		0.26	
10.00		62.65	16.64		0.26	
10.00		62.65	16.64		0.26	
10.00		62.65	16.64		0.26	
10.00		62.65	16.64		0.72	
10.00		62.65	16.64		0.72	
10.00		62.65	16.64		0.72	

### SPECIAL ASSESSMENT BILLINGS AND COLLECTIONS LAST TEN YEARS

Year	Current Current Assessments Assessments Due (1) Collected (1)		Percent of Current Collections to Current Assessments Collected (1)		Total Assessments Collected	Percent of Total Assessments Collected to Current Due (2)
2004	\$ 1,814,540	\$ 1,250,199	68.9%	\$ 158,459	\$ 1,408,658	77.6%
2003	1,720,310	1,198,753	69.7%	238,209	1,436,962	83.5%
2002	1,734,308	1,179,253	68.0%	185,355	1,364,608	78.7%
2001	1,481,584	1,159,041	78.2%	192,008	1,351,049	91.2%
2000	1,392,991	769,441	55.2%	158,810	928,251	66.6%
1999	1,346,031	736,056	54.7%	189,940	925,996	68.8%
1998	1,726,054	1,171,223	67.9%	137,995	1,309,218	75.9%
1997	1,777,543	450,731	25.4%	106,135	556,866	31.3%
1996	1,001,476	358,649	35.8%	190,900	549,549	54.9%
1995	1,005,686	369,126	36.7%	118,995	488,121	48.5%

Note: This table reflects only those special assessments collected through the County Auditor's Office.

<sup>(1)</sup> Reported on a cash basis and includes collections of delinquent utility bills.

<sup>(2)</sup> Total collections exceed Current Assessments Due because of high collection of curb, gutter and sidewalk delinquent assessments.

### RATIO OF NET GENERAL OBLIGATION BONDED DEBT TO ASSESSED VALUE AND NET GENERAL OBLIGATION BONDED DEBT PER CAPITA LAST TEN YEARS

Year		Net General Bonded Debt (1)				Population (3)	Ratio of Net General Bonded Debt to Assessed Value	Net General Bonded Debt Per Capita
2004	\$	55,534,308	\$	2,043,685,740	166,179	2.72%	\$ 334	
2003		49,762,889		2,114,267,473	166,179	2.35%	299	
2002		50,608,401		1,907,559,195	166,179	2.65%	305	
2001		54,101,466		1,901,664,976	166,179	2.84%	326	
2000		33,448,972		1,854,663,703	166,179	1.80%	201	
1999		27,526,130		1,738,069,616	167,475	1.58%	164	
1998		43,224,643		1,699,537,162	172,947	2.54%	250	
1997		9,463,362		1,709,168,672	172,947	0.55%	55	
1996		14,767,060		1,595,501,441	178,540	0.93%	83	
1995		19,402,055		1,586,624,016	182,005	1.22%	107	

<sup>(1)</sup> Net general bonded debt is defined as bonded debt supported by taxes less Debt Service Fund fund balance (which does not include reserve for encumbrances or loans receivable).

<sup>(2)</sup> Source: County Auditor; Montgomery County, Ohio

<sup>(3)</sup> Source: U.S. Census Bureau and Miami Valley Regional Planning Commission.

<sup>(4)</sup> In years 1996 - 1999 the City had no general obligation debt. All debt was repaid through enterprise operations.

### COMPUTATION OF LEGAL DEBT MARGINS DECEMBER 31, 2004

#### COMPUTATION OF OVERALL LEGAL DEBT MARGIN

Assessed Value		\$ 2,043,685,740
Overall Debt Limitation 10 1/2 Percent of Assessed Valuation		\$ 214,587,003
Total Voted and Unvoted Debt Outstanding at December 31, 2004	193,897,094	
Less: Exempt Debt Primary Government: Golf Renovation General Obligation Bonds Airport General Obligation Bonds and Note Waterworks Revenue Bonds (1) Ohio Water Development Authority Loan Ohio Public Works Commission Loan Airport Revenue Bonds (1) Special Assessment Bonds and Note Capital Facilities and Various Purpose Income Tax Bonds Economic Development Bonds  Debt Within 10 1/2 Percent Limitation	2,640,003 9,350,000 5,235,650 24,539,685 800,000 62,645,625 1,297,409 57,034,997 11,385,000	
Less: Bond Retirement Fund Balance	6,895,689	
Net Debt Subject to 10 1/2 Percent Limitation		 12,073,036
Legal Debt Margin Within 10 1/2 Percent Limitation		\$ 202,513,967
COMPUTATION OF UNVOTED LEGAL DEBT MARGIN		
Assessed Value		\$ 2,043,685,740
Unvoted Debt Limitation 5 1/2 Percent of Assessed Valuation		\$ 112,402,716
Total Unvoted Debt Outstanding at December 31, 2003	193,897,094	
Less: Exempt Debt Primary Government: Golf Renovation General Obligation Bonds Airport General Obligation Bonds and Note Waterworks Revenue Bonds (1) Ohio Water Development Authority Loan Ohio Public Works Commission Loan Airport Revenue Bonds (1) Special Assessment Bonds and Note Capital Facilities and Various Purpose Income Tax Bonds Economic Development Bonds  Debt Within 5 1/2 Percent Limitation	2,640,003 9,350,000 5,235,650 24,539,685 800,000 62,645,625 1,297,409 57,034,997 11,385,000	
Less: Bond Retirement Fund Balance	6,895,689	10.070.00
Net Debt Subject to 5 1/2 Percent Limitation		 12,073,036
Legal Debt Margin Within 5 1/2 Percent Limitation		\$ 100,329,680

<sup>(1)</sup> Airport and Waterworks revenue bonds are shown on the balance Sheet net of a discount and unamortized deferred charges of \$2,149,375 and \$169,350, respectively.

#### COMPUTATION OF DIRECT AND OVERLAPPING GENERAL OBLIGATION BONDED DEBT DECEMBER 31, 2004

Jurisdiction	Assessed Value	Net General Bonded Debt	Percentage Overlapping	Net Tax Supported Overall Debt	
Direct: City of Dayton	\$ 2,043,685,740	\$ 49,762,889	100.00%	\$ 49,762,889	
Overlapping Debt: Dayton City School District Montgomery County	2,101,252,966 9,982,969,719	230,102,845 32,892,639	98.64% 20.80%	226,973,446 6,841,669	
Total Overlapping Debt				233,815,115	
Total Direct and Overlapping Debt				\$ 283,578,004	

Source: County Auditor; Montgomery County, Ohio

Note: The percentage of gross indebtedness of the City's overlapping political subdivisions was determined by dividing each overlapping subdivision's assessed valuation within the City by the subdivision's total assessed valuation.

# RATIO OF ANNUAL DEBT PRINCIPAL AND INTEREST EXPENDITURES FOR GENERAL OBLIGATION BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES LAST TEN YEARS (1)

Year	Principal (2)	Interest and Fiscal al (2) Charges (2)			Total	Total General Expenditures	Ratio of Debt Service to General Expenditures
1 car	 Timerpar (2)		Charges (2)		Total	 Expenditures	Expenditures
2004	\$ 9,228,813	\$	3,962,946	\$	13,191,759	\$ 219,044,970	6.02%
2003	7,350,552		3,430,374		10,780,926	219,165,940	4.92%
2002	6,198,173		4,317,835		10,516,008	223,708,704	4.70%
2001	6,524,068		4,333,196		10,857,264	208,594,344	5.20%
2000	4,465,000		2,917,114		7,382,114	201,192,360	3.70%
1999	5,295,000		3,139,008		8,434,008	195,478,903	4.30%
1998	2,200,000		2,057,228		4,257,228	179,028,081	2.40%
1997	2,657,475		1,840,797		4,498,272	175,203,469	2.60%
1996	4,147,664		2,081,404		6,229,068	160,906,115	3.90%
1995	4,120,582		2,342,289		6,462,871	156,377,956	4.10%

Source: Finance Department; City of Dayton, Ohio

<sup>(1)</sup> Total General Expenditures include General, Special Revenue, and Debt Service Funds.

<sup>(2)</sup> Excludes general obligation debt reported in the enterprise funds.

#### REVENUE BOND COVERAGE DAYTON INTERNATIONAL AIRPORT LAST TEN YEARS

Net Revenue

	A	vailable for	]	Debt S	ervice Requirements		
Year	De	bt Service (1)	Principal		Interest	 Total	Coverage
2004	\$	29,633,497	\$ 2,485,000	\$	3,357,370	\$ 5,842,370	5.07
2003		17,489,400	1,275,000		1,206,507	2,481,507	7.05
2002		4,936,408	1,975,000		1,820,023	3,795,023	1.30
2001		5,879,030	1,890,000		1,910,247	3,800,247	1.55
2000		6,922,358	1,800,000		1,994,329	3,794,329	1.82
1999		9,114,117	1,725,000		2,073,164	3,798,164	2.40
1998		10,690,242	1,645,000		2,146,660	3,791,660	2.82
1997		9,775,151	1,580,000		2,215,570	3,795,570	2.58
1996		8,861,002	1,520,000		2,473,688	3,993,688	2.22
1995		4,915,697	1,075,000		3,199,898	4,274,898	1.15

<sup>(1)</sup> Net Revenue Available for Debt Service is computed by adding net income (loss) for the reporting period to depreciation, amortization, and interest expense.

#### REVENUE BOND COVERAGE WATER FUND LAST TEN YEARS

Net Revenue

		Available for	J	Debt Se	rvice Requirements	S		
Year		Debt Service (1)	Principal		Interest		Total	Coverage
2004	(a) (b)	\$ (3,006,068)	\$ 5,405,000	\$	893,310	\$	6,298,310	-0.48
2003	(a)	5,415,955	5,195,000		1,101,110		6,296,110	0.86
2002	(a)	7,099,652	5,000,000		1,301,110		6,301,110	1.13
2001		19,668,398	4,805,000		1,493,310		6,298,310	3.12
2000		18,333,123	4,625,000		1,678,310		6,303,310	2.91
1999		15,414,054	5,000,000		1,389,983		6,389,983	2.41
1998		13,764,616	750,000		3,436,222		4,186,222	3.29
1997		11,138,819	710,000		3,478,112		4,188,112	2.66
1996		11,221,602	670,000		3,516,302		4,186,302	2.68
1995		14,246,626	2,095,000		4,204,486		6,299,486	2.26

<sup>(1)</sup> Net Revenue Available for Debt Service is computed by adding net income (loss) for the reporting period to depreciation, amortization, and interest expense.

<sup>(</sup>a) In accordance with the Trust Agreement, amounts on deposit in the Utility Reserve Fund may be transferred into the Revenue Fund or the Bond Service Fund (as defined in the Trust Agreement) to be included as Net Revenue Available for Debt Service. Had sufficient transfers been made by the fiscal year-end, the revenue bond coverage ratio would have met the required minimum of 1.25.

<sup>(</sup>b) The city has \$8,000,000 in restricted cash to meet the Rate Covenant as described in Section 4.02 of the Trust Agreement.

#### DEMOGRAPHIC STATISTICS LAST TEN YEARS

Age Distribution of Population Public School Enrollment (2) for the Last Three Censuses: Fiscal Unemployment Statistics (3) 1990 Year Population (1) Elementary Intermediate High Total 2000 1980 Age 2004 8.2% 166,179 11,315 3,172 5,342 19,829 7.1% Under 5 7.1% 8.5% 2003 5-14 13.8% 14.3% 166,179 9,296 2,874 5,000 17,170 5.5% 14.1% 2002 166,179 11,969 18.2% 16.8% 20.7% 3,345 5,474 20,788 5.6% 15-24 2001 166,179 12,023 3,345 5,474 20,842 7.4% 25-34 14.1% 18.0% 16.1% 2000 166,179 11,995 3,568 5,516 21,079 6.0% 35-44 14.9% 13.0% 8.9% 1999 167,475 13,228 3,515 5,735 22,478 4.0% 45-54 12.1% 8.3% 9.5% 1998 172,947 16,305 3,386 6,595 26,286 6.6%55-64 7.5% 8.5% 10.2%

26,167

26,979

26,991

6.9%

7.6%

7.2%

12.0%

13.1%

12.1%

65+

15,671

16,052

15,913

1997

1996

1995

172,947

178,540

182,005

4,394

4,328

4,246

6,102

6,599

6,832

<sup>(1)</sup> Source: U.S. Bureau of Census and Miami Valley Regional Planning Commission.

<sup>(2)</sup> Source: Records of the Dayton Board of Education, Office of Public Information.

<sup>(3)</sup> Unemployment rate are an average of that year. Source: Ohio Bureau of Employment Services.

### PROPERTY VALUE, CONSTRUCTION AND BANK DEPOSITS LAST TEN YEARS

	Real Pro	perty	(1)						
			Estimated	Building		Estimated	County		
	Assessed		Market	Permits		Value of	Bank		
Year	Value	Value		Issued (2)	I	Buildings (2)	Deposits (3)		
2004	\$ 1,618,667,120	\$	4,624,763,200	1,020	\$	174,560,405	\$	1,756,510,000	
2003	1,605,463,590		4,587,038,829	1,407		133,241,900		249,614,000	
2002	1,349,792,850		3,856,551,000	1,314		148,084,800		241,447,000	
2001	1,321,740,600		3,776,401,714	1,206		129,052,146		208,298,000	
2000	1,308,366,160		3,738,189,028	1,652		124,091,672		191,473,000	
1999	1,199,695,480		3,427,701,371	1,564		80,143,557		2,994,378,000	
1998	1,196,725,090		3,419,214,543	1,390		101,936,784		3,264,705,000	
1997	1,197,994,870		3,422,842,486	1,634		82,811,189		3,530,314,000	
1996	1,098,801,200		3,139,432,000	1,512		67,723,613		3,899,145,000	
1995	1,092,389,270		3,121,112,200	1,571		91,960,478		3,995,114,000	

<sup>(2)</sup> City of Dayton Division of Business Services, Permit Section.

<sup>(3)</sup> Decrease for 2000 due to bank restructuring. Deposits at end of year are no longer held in Montgomery County, but in Cuyahoga County.

#### PRINCIPAL TAXPAYERS DECEMBER 31, 2004

The following is a list of the ten largest ad valorem taxpayers (based on the taxable valuation of their property) subject to the City's taxing jurisdiction.

Taxpayer	Nature of Business	Tangible Property Taxable Valuation	Real Property Taxable Valuation (1)	Total Taxable Valuation (1)	Percentage of Total Assessed Valuation
Dayton Power and Light Company	Utilities	\$ -	\$ 51,220,550	\$ 51,220,550	2.49%
Delphi Automotive Systems Corporation	Automotive	34,272,360	5,566,110	39,838,470	1.94%
NCR	Computer Technology	11,770,080	16,897,860	28,667,940	1.39%
Ohio Bell Telephone Company	Public Utility	-	27,817,580	27,817,580	1.35%
Behr Dayton Thermal	Automotive	15,505,500	5,041,610	20,547,110	1.00%
Arts Center Foundation	Non-Profit	-	16,082,190	16,082,190	0.78%
Dayton Heart Hospital	Hospital	2,756,350	7,142,490	9,898,840	0.48%
Marriott International	Hotel	-	8,461,750	8,461,750	0.41%
Vectren Energy Delivery	Utilities	-	7,244,120	7,244,120	0.35%
Standard Register	Computer/office equipment	5,173,490	1,921,100	7,094,590	0.35%
Total		69,477,780	147,395,360	216,873,140	10.55%
All Other Taxpayers		255,155,927	1,583,877,760	1,839,033,687	89.45%
Total Assessed Valuation		\$ 324,633,707	\$1,731,273,120	\$2,055,906,827	100.00%

Source: County Auditor; Montgomery County, Ohio

(Continued)

<sup>(1)</sup> Includes Public Utility Real

#### PRINCIPAL TAXPAYERS DECEMBER 31, 2004 (Continued)

The listing of employers as shown is based on income tax withholding recorded by the City of Dayton Division of Taxation.

Name of Taxpayer	Nature of Business
Miami Valley Hospital	Hospital
NCR	Technology
Delphi Automotive Systems Corp.	Automotive
Montgomery County	Government
City of Dayton	Government
Dayton City School District	Education
Good Samaritan Hosp	Hospital
University of Dayton	Education
Veterans Administration	Hospital
Defense Finance Accounting	Government

### MISCELLANEOUS STATISTICS DECEMBER 31, 2004

Date of Incorporation	February 12, 1805
Date Present Charter Adopted	August 12, 1913
Form of Government	Commission-Manager Plan
Area - Square Miles	56.3
Miles of Streets and Alleys Paved	855
Miles of Sewers: Storm Sanitary	400 600
Number of Street Lights	21,292
Employees as of December 31, 2004 (all positions)	2,560
Elections:  Number of Registered Voters Number of Votes Cast in Last General Election Percentage of Registered Voters Voting in Last General Election  Municipal Water Department: Number of Accounts Average Daily Consumption (million gallons) Miles of Water Mains	104,740 64,298 61.39% 59,612 51.85 791.0
Fire Protection: Number of Stations Number of Employees	13 376
Police Protection:  Number of Districts  Number of Employees	5 439
Recreation and Park Facilities:  Number of Acres Total Facilities Tennis Courts Golf Courses Swimming Pools (including wading)	1,400 9 22 3 19

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#### **CITY OF DAYTON**

#### **MONTGOMERY COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED OCTOBER 19, 2006