STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT

TUSCARAWAS COUNTY, OHIO

AUDIT REPORT

For the Year Ended December 31, 2011

(with comparative statements for the year ended December 31, 2010)

Charles E. Harris and Associates, Inc.
Certified Public Accountants and Government Consultants



Board of Directors Stark-Tuscarawas-Wayne Joint Solid Waste Management District 9918 Wilkshire Blvd, NE Bolivar, Ohio 44612

We have reviewed the *Independent Accountants' Report* of the Stark-Tuscarawas-Wayne Joint Solid Waste Management District, Tuscarawas County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2011 through December 31, 2011. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Stark-Tuscarawas-Wayne Joint Solid Waste Management District is responsible for compliance with these laws and regulations.

Dave Yost Auditor of State

September 4, 2012



STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT

TUSCARAWAS COUNTY, OHIO

Audit Report

For the Year Ended December 31, 2011

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Charles E. Harris & Associates, Inc.

Certified Public Accountants

INDEPENDENT ACCOUNTANTS' REPORT

Stark-Tuscarawas-Wayne Joint Solid Waste Management District Tuscarawas County 9918 Wilkshire Blvd, NE Bolivar, Ohio 44612

To the Board of Directors:

We have audited the accompanying financial statements of the Stark-Tuscarawas-Wayne Joint Solid Waste Management District, Tuscarawas County, Ohio (the District), as of and for the year ended December 31, 2011, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit. The financial statements of the District as of December 31, 2010 were audited by other auditors whose report dated August 8, 2011, expressed an unqualified opinion on those statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Stark-Tuscarawas-Wayne Joint Solid Waste Management District, Tuscarawas County, Ohio as of December 31, 2011, and the respective changes in financial position and cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 25, 2012, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, as listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any other assurance.

Charles Having Association

Charles E. Harris & Associates, Inc. June 25, 2012

Management's Discussion and Analysis For the Years Ended December 31, 2011 and 2010 Unaudited

This discussion and analysis of the Stark-Tuscarawas-Wayne Joint Solid Waste Management District's (the District) financial performance provides an overall review of the District's financial activities for the years ended December 31, 2011 and 2010. Readers should also review the basic financial statements and notes to enhance their understanding of the District's financial performance.

Overview of the Financial Statements

The District's financial statements are prepared on the accrual basis in accordance with generally accepted accounting principles promulgated by the Governmental Accounting Standard Board (GASB). The financial information of the District is accounted for in a single enterprise fund with revenues recognized when earned, not when received. Expenses are recognized when incurred, not when they are paid. Capital assets greater than or equal to \$5,000 for all items except equipment and furniture and greater than or equal to \$2,500 for equipment and furniture, are capitalized and are depreciated over their useful lives. See the notes to the financial statements for a summary of the District's significant accounting policies.

Following this management's discussion and analysis are the basic financial statements of the District together with the notes, which are essential to a full understanding of the data contained in the financial statements. Included in the financial statements for the District are the following:

- Statement of Net Assets This statement presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets.
- Statement of Revenues, Expenses and Changes in Net Assets This statement includes all operating and nonoperating revenues and expenses for the District and shows the change in the District's net assets during the most recent year.
- Statement of Cash Flows This statement reports cash and cash equivalent activities for the year resulting from operating, capital and investing activities. A reconciliation of operating income with cash provided from operations is included.

Financial Highlights

The District regained control over its Plan Update when it was approved by the Director of the Ohio EPA January 27, 2011. Prior to that, the District had been operating under an Ohio EPA Plan Update since December 2006 which required the District to implement all programs as described in the Plan Update to their fullest extent in accordance to the Cost of Plan Implementation schedule. As a result, the District spent down its carryover fund balance by \$6,567,476 since 2007 under the Ohio EPA Plan Update.

Maintaining all core recycling programs essential to meeting the Ohio State Plan Goals of providing sufficient access to recycling programs or achieving the waste reduction and recycling rates remain the District's focus. All other plan strategies were re-evaluated to determine priority service to the public while meeting budget shortfalls. Although the District no longer holds annual appliance and household hazardous waste collections, which cost approximately \$1,000,000 to operate, it continues to distribute annual newsletters to every household and provides updated information on its website that provide year round solutions for most of the materials previously collected. The District also works with communities and private businesses to help facilitate local collections and identify new outlets for hazardous and electronic waste.

Management's Discussion and Analysis For the Years Ended December 31, 2011 and 2010 Unaudited

Financial Position

The analysis below focuses on the District's financial position and the results of operations for 2011 compared to 2010 and 2009:

	2011	2010	2009
Assets			
Current and Other Assets	\$4,099,191	\$3,783,317	\$4,351,073
Capital Assets, Net	747,527	649,451	721,860
Total Assets	4,846,718	4,432,768	5,072,933
Liabilities	300,010	452,055	420,897
Net Assets			
Invested in Capital Assets	747,527	649,451	721,860
Restricted for:			
Landfill Closure	178,079	178,079	208,941
Other Purposes	2,567,237	1,865,954	2,005,101
Unrestricted	1,053,865	1,287,229	1,716,134
Total Net Assets	\$4,546,708	\$3,980,713	\$4,652,036
Revenues			
Operating Revenue	\$3,594,868	\$2,962,635	\$4,095,565
Non-operating Revenue	11,199	9,360	76,908
Total Revenue	3,606,067	2,971,995	4,172,473
Expenses	3,040,072	3,643,318	6,346,133
Change in Net Assets	565,995	(671,323)	(2,173,660)
Net Assets, Beginning of Year	3,980,713	4,652,036	6,825,696
Net Assets, End of Year	\$4,546,708	\$3,980,713	\$4,652,036

The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$4,546,708 (net assets) which is an increase of \$565,995. Of this amount, \$2,745,316 of restricted net assets, including \$178,079 set aside for the Newcomerstown Landfill Closure, is available for plan implementation of the 10 allowable expenses according to H.B. 592 and pursuant to the Ohio Revised Code 3734.57, Section (G). Restricted net assets increased from the prior year by \$701,283 or 34.3 percent due to the District implementing its January 27, 2011 Plan Update and balancing its budget to align expenses with revenues.

Unrestricted net assets decreased significantly from the prior year, decreasing \$233,364 or 18.1 percent which can be mainly attributed to litigation expenses and partially funding the construction of a garage for \$100,000. These unrestricted assets represent the accumulated interest income earned over time which may be used to fund expenses outside of the scope of the Plan Update or any proper purpose of the District.

Management's Discussion and Analysis For the Years Ended December 31, 2011 and 2010 Unaudited

A portion of the District's net assets (\$747,527 or 16.4 percent and \$649,451 or 16.3 at December 31, 2011 and 2010, respectively, for a net increase of \$98,076 or 15.1 percent) represents the District's investment in its capital assets. The increase in the District's investment in its capital assets is primarily due to the purchase of a recycling truck, partially offset by annual depreciation on the capital assets.

The District's revenues exceeded its expenses by \$565,995. Since the District regained control over its Plan Update when it was approved by the Director of the Ohio EPA January 27, 2011 and is no longer under an Ohio EPA Plan Update, it has the flexibility to adjust program expenses to be in alignment with declining revenues.

The District's revenues increased \$634,072, or 21.3 percent and expenses decreased \$603,246, or 16.6 percent. The increase in revenue can be attributed to several factors including increased tipping fees earned on waste received at facilities located in the District, increased recyclable income from rising paper markets and two new Ohio Department of Natural Resources (ODNR) sponsored grants. The District helped secure and administer an ODNR Community Development Grant for Habitat for Humanity of Greater Stark and Carroll Counties and a Market Development Grant for Belden Brick totaling \$271,333 of revenue in 2011. The decrease in expenses was mainly due to the District regaining control over its Plan Update approved by the Ohio EPA Director on January 27, 2011 which allowed the District to balance its budget and make the necessary changes to further align expenses with revenues. In addition to the significant expense reductions made in the past two years with the elimination of the annual appliance and household hazardous waste collections, contracting for a zero cost yard waste collection, and several other grant programs being significantly reduced or cut altogether, the District further reduced Health and Sheriff Department grants by \$375,760 or 41.1 percent in 2011.

The District's primary revenues are tipping fees. These receipts represented 88.8 percent of the total revenues received during the year, excluding the pass-through ODNR grants totaling \$271,333. Tipping fee revenues for 2011 increased by \$216,599 compared to 2010. The majority of the increase in tipping fee revenue was seen in the out-of-district fees collected which increased by \$181,515. This is the first increase in tipping fees the District has seen since 2006 when tipping fee revenue totaled \$5,524,941. The District has had to adjust to its tipping fee revenue reduced almost by half, as a result of the displacement of waste to facilities outside the District, and it is not anticipated they will return to that historical level in the near future.

The District's primary expenses are grants to various municipalities and county government agencies to assist with recycling, waste reduction and safe and sanitary disposal of waste in the landfills. These expenses represent 40.5 percent of the total expenses incurred during the year. Grants to others for 2011 totaled \$1,232,979 which is a decrease of \$265,411 compared to 2010. This included funding for the approved health departments, sheriff litter grants, Recycling and Composting Makes Sense programs, Recycling Startup grants, manning groups and the Village of Newcomerstown landfill cap and closure. The District is not able to fund grant programs to the extent it has in the past due to declining tipping fee revenue.

Management's Discussion and Analysis For the Years Ended December 31, 2011 and 2010 Unaudited

Capital Assets

As of December 31, 2011, the District had \$747,527 invested in land improvements, buildings and improvements, furniture, fixtures and equipment, and vehicles. The table below shows 2011 balances compared to 2010 and 2009:

	2011	2010	2009
Land Improvements	\$24,574	\$29,557	\$34,540
Buildings and Improvements	301,694	313,927	326,160
Furniture, Fixtures and Equipment	22,162	22,929	26,811
Vehicles	399,097	283,038	334,349
Totals	\$747,527	\$649,451	\$721,860

All capital assets are reported net of depreciation. In 2011, capital assets increased due to the purchase of a recycling truck. For additional information on capital assets, see Note 9.

Current Known Facts and Conditions

The challenge for all governments is to provide quality services while staying within the restrictions imposed by limited funding. The District relies heavily on tipping fees.

In February 2004, the District agreed to provide grant funding to the Village of Newcomerstown for future costs associated with the closure of the Newcomerstown landfill estimated at \$3,000,000. The landfill is owned by the Village and stopped accepting waste in 1984. The Village has been working with the Ohio Environmental Protection Agency to resolve the closure and post-closure issues at the landfill but has not had the funding to cap the landfill properly.

On June 6, 2008, the District entered into a grant agreement with the Village of Newcomerstown for the landfill closure costs for an amount not to exceed \$1,500,000. On July 10, 2010, the District approved an additional funding request from the Village of Newcomerstown of \$52,200 for projected cost overruns to complete the Newcomerstown Landfill Cap. The remaining balance of this grant is \$178,079. No determination has been made concerning the post-closure costs.

Contacting the District's Management

This financial report is designed to provide our citizens and creditors with a general overview of the District's finances and to demonstrate accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Erica R. Wright, Finance Director, at Stark-Tuscarawas-Wayne Joint Solid Waste Management District, 9918 Wilkshire Blvd NE, Bolivar, Ohio 44612 or email at erica@timetorecycle.org.

Comparative Statement of Fund Net Assets December 31, 2011 and 2010

	2011	2010
Assets		
Current Assets:		
Equity in Pooled Cash and Cash Equivalents	\$3,641,523	\$3,399,002
Accrued Interest Receivable	345	0
Tire Recycling Grant Receivable	0	175,000
Market Development Grant Receivable	125,000	0
Tipping Fee Receivable	310,163	189,478
Recyclable Income Receivable	22,160	19,837
Total Current Assets	4,099,191	3,783,317
Noncurrent Assets:		
Depreciable Capital Assets, Net	747,527	649,451
Total Assets	4,846,718	4,432,768
Liabilities		
Current Liabilities:		
Accounts Payable	63,847	124,894
Accrued Wages	14,914	14,708
Intergovernmental Payable	168,404	265,563
Compensated Absences Payable	34,031	29,012
Total Current Liabilities	281,196	434,177
Long-Term Liabilities:		
Compensated Absences Payable (net of current portion)	18,814	17,878
Total Liabilities	300,010	452,055
Net Assets		
Invested in Capital Assets	747,527	649,451
Restricted for Landfill Closure	178,079	178,079
Restricted for Other Purposes	2,567,237	1,865,954
Unrestricted	1,053,865	1,287,229
Total Net Assets	\$4,546,708	\$3,980,713

See accompanying notes to the basic financial statements

Comparative Statement of Revenues, Expenses and Changes in Fund Net Assets For the Years Ended December 31, 2011 and 2010

Tipping Fees		2011	2010
Tipping Fees	Operating Revenues		2010
Inside District \$756,293 \$731,591 Outside District 2,128,048 1,946,533 Outside State 78,371 67,989 Recyclable Income 360,817 216,502 Market Development Grant 250,000 0 Community Development Grant 21,333 3 Other 6 20 Total Operating Revenues 3,594,868 2,962,635 Operating Expenses Wages and Benefits 636,040 707,165 Grants to Others: Financial Assistance to City/County Boards of Health 285,000 484,560 Community Recycling Grants 497,646 389,873 Yard Waste Grants 254,000 430,200 Tire Recycling Grant 175,000 0 County Sheriff's Grants 254,000 430,200 Tre Recycling Grant 175,000 0 County Development Grant 21,333 0 Recycling Collection 573,021 531,512 Yard Waste Collection 59,86 0 Recyc			
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Outside State 78,371 67,989 Recyclable Income 360,817 216,502 Market Development Grant 250,000 0 Community Development Grant 21,333 0 Other 6 20 Total Operating Revenues 3,594,868 2,962,635 Operating Expenses Wages and Benefits 636,040 707,165 Grants to Others: 5 15,000 484,560 Community Recycling Grants 497,646 389,873 389,873 Yard Waste Grants 254,000 430,200 430,200 Tire Recycling Grant 175,000 0 0 Community Development Grant 21,333 0 0 Recycling Collection 573,021 531,512 31,512 Yard Waste Collection 59,98 0 0 Recycling Collection 59,98 0 0 Recycling Collection 31,744 38,44 Yard Waste Collection 31,744 38,44 Tire Collection			
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Other 6 20 Total Operating Revenues 3,594,868 2,962,635 Operating Expenses *** Wages and Benefits 636,040 707,165 Grants to Others: *** *** Financial Assistance to City/County Boards of Health 285,000 484,560 Community Recycling Grants 497,646 389,873 Yard Waste Grants 0 193,757 County Sheriff's Grants 254,000 430,200 Tire Recycling Grant 175,000 0 Community Development Grant 21,333 0 Recycling Gollection 573,021 531,512 Yard Waste Collection 5,998 0 Business 115,260 168,816 Tire Collection 31,744 385,444 Newcomerstown Landfill Closure 0 3,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,245 Computer and Website <th< td=""><td>_</td><td></td><td></td></th<>	_		
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Financial Assistance to City/County Boards of Health 285,000 484,560 Community Recycling Grants 497,646 389,873 Yard Waste Grants 0 193,757 County Sheriff's Grants 254,000 430,200 Tire Recycling Grant 175,000 0 Community Development Grant 21,333 0 Recycling Collection 573,021 531,512 Yard Waste Collection 0 23,697 Household Hazardous Waste/Electronics Collection 5998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 0 </td <td>Wages and Benefits</td> <td>636,040</td> <td>707,165</td>	Wages and Benefits	636,040	707,165
Community Recycling Grants 497,646 389,873 Yard Waste Grants 0 193,757 County Sheriff's Grants 254,000 430,200 Tire Recycling Grant 175,000 0 Community Development Grant 21,333 0 Recycling Collection 573,021 531,512 Yard Waste Collection 0 23,697 Household Hazardous Waste/Electronics Collection 5,998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 <td>Grants to Others:</td> <td></td> <td></td>	Grants to Others:		
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Tire Recycling Grant 175,000 0 Community Development Grant 21,333 0 Recycling Collection 573,021 531,512 Yard Waste Collection 0 23,697 Household Hazardous Waste/Electronics Collection 5,998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,843 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111	Yard Waste Grants	0	193,757
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Recycling Collection 573,021 531,512 Yard Waste Collection 0 23,697 Household Hazardous Waste/Electronics Collection 5,998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (68	Tire Recycling Grant	175,000	0
Yard Waste Collection 0 23,697 Household Hazardous Waste/Electronics Collection 5,998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9	Community Development Grant	21,333	0
Household Hazardous Waste/Electronics Collection 5,998 0 Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 <	Recycling Collection	573,021	531,512
Education and Awareness 115,260 168,816 Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652	Yard Waste Collection		23,697
Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Household Hazardous Waste/Electronics Collection	5,998	0
Tire Collection 31,744 38,544 Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Education and Awareness	115,260	168,816
Newcomerstown Landfill Closure 0 30,862 Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Tire Collection		
Professional Fees 223,041 457,430 Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Newcomerstown Landfill Closure		
Administrative Office Supplies and Vehicle Expense 41,166 26,157 Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Professional Fees	223,041	*
Utilities 11,853 12,425 Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues Interest 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Administrative Office Supplies and Vehicle Expense		
Computer and Website 11,410 13,432 Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Postage and Delivery 4,917 6,001 Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Printing and Brochures 2,109 2,526 Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Administrative Travel and Expenses 1,338 1,825 Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Cleaning and Maintenance 23,541 12,541 Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Insurance 17,708 23,120 Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	_		
Field Office Supplies and Vehicle Expenses 0 3,355 Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Field Office Stipend 0 13,111 Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036		,	
Depreciation Expense 107,947 72,409 Total Operating Expenses 3,040,072 3,643,318 Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036			
Operating Income (Loss) 554,796 (680,683) Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	-		
Non-Operating Revenues 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Total Operating Expenses	3,040,072	3,643,318
Interest 11,199 9,360 Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Operating Income (Loss)	554,796	(680,683)
Change in Net Assets 565,995 (671,323) Net Assets Beginning of Year 3,980,713 4,652,036	Non-Operating Revenues		
Net Assets Beginning of Year 3,980,713 4,652,036	Interest	11,199	9,360
	Change in Net Assets	565,995	(671,323)
Net Assets End of Year \$4,546,708 \$3,980,713	Net Assets Beginning of Year	3,980,713	4,652,036
	Net Assets End of Year	\$4,546,708	\$3,980,713

See accompanying notes to the basic financial statements

Comparative Statement of Cash Flows For the Years Ended December 31, 2011 and 2010

	2011	2010
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities		
Cash Received from Tipping Fees	\$2,842,027	\$2,781,120
Cash Received from Recycling Income	358,494	217,506
Cash Received from Transactions		
For Outside Organizations	321,333	0
Other Cash Receipts	6	20
Cash Payments to Employees for Services	(631,624)	(717,848)
Cash Payments for Goods and Services	(519,227)	(712,962)
Cash Payments for Grants to Others	(1,339,894)	(1,501,082)
Cash Payments for Recyclable Material Collections	(593,425)	(607,859)
Net Cash Provided by (Used in) Operating Activities	437,690	(541,105)
Cash Flows from Noncapital		
Financing Activities		
Return of Grant Reciepts	0	11,262
Cash Flows from Capital Activities		
Acquisition of Capital Assets	(207,086)	0
Disposal of Capital Assets	1,063	0
Net Cash Used in Capital Activities	(206,023)	0
Cash Flows from Investing Activities		
Interest on Investments	10,854	9,360
Net Increase (Decrease) in Cash and Cash Equivalents	242,521	(520,483)
Cash and Cash Equivalents Beginning of Year	3,399,002	3,919,485
Cash and Cash Equivalents End of Year	\$3,641,523	\$3,399,002
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities		
Operating Income (Loss)	\$554,796	(\$680,683)
Adjustments:		
Depreciation	107,947	72,409
(Increase) Decrease in Assets:		
Tipping Fees Receivable	(120,685)	35,007
Recyclable Income Receivable	(2,323)	1,004
Tire Grant Receivable	175,000	0
Market Development Grant Receivable	(125,000)	0
Increase (Decrease) in Liabilities:		
Accounts Payable	(61,047)	42,371
Accrued Wages	206	133
Intergovernmental Payable	(97,159)	(13,272)
Compensated Absences Payable	5,955	1,926
Net Cash Provided by (Used in) Operating Activities	\$437,690	(\$541,105)

See accompanying notes to the basic financial statements

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Note 1 - Description of the Entity

The Stark-Tuscarawas-Wayne Joint Solid Waste Management District, Tuscarawas County, Ohio, (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District was formed on November 28, 1988 pursuant to Chapters 343 and 3734 of the Ohio Revised Code. The District is directed by a 9-member Board of Directors comprised of the three County Commissioners of Stark, Tuscarawas, and Wayne Counties and is a jointly governed organization of the three Counties. The District provides solid waste disposal, recycling opportunities, and other waste management services to these counties.

In accordance with the Statements of the Governmental Accounting Standards Board, including GASB No. 14, the accompanying financial statements include all funds and activities over which the District is financially accountable.

Note 2 - Summary of Significant Accounting Policies

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also apples Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, provided they do not conflict with or contradict GASB pronouncements. The District has elected not to apply FASB Pronouncements and Interpretations issued after November 30, 1989. The more significant of the District's accounting policies are described below.

Basis of Presentation

The District's basic financial statements consist of a statement of net assets, a statement of revenues, expenses and changes in net assets, and a statement of cash flows.

The District uses enterprise accounting to maintain its financial records during the year. Enterprise accounting focuses on the determination of operating income, change in net assets, financial position, and cash flows. Enterprise accounting may be used to account for any activity for which a fee is charged to external users for goods or services.

The District uses a single enterprise fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.

Measurement Focus

The enterprise fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets. The statement of changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its enterprise activity.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. The District's financial statements are prepared using the accrual basis of accounting. On the accrual basis, revenue is recorded on exchange transactions when the exchange takes place. Nonexchange transactions, in which the District receives value without directly giving equal value in return, include capital contributions. Expenses are recognized at the time they are incurred.

Cash and Investments

During 2011, investments were limited to federal home loan bank notes, federal national mortgage association notes, federal home loan mortgage corporation notes, first American funds government obligations mutual fund and STAR Ohio.

Investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposit are reported at cost. The fair value of the mutual funds is determined by the fund's December 31, 2011, share price. Any increase or decrease in fair value is reported as a component of interest income.

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's net asset value per share which is the price the investment could be sold for on December 31, 2011.

Capital Assets

Capitalized assets utilized by the District are reported on the statement of net assets. The District maintains a capitalization threshold of \$5,000 for all capital assets except for furniture and fixtures which have a capitalization threshold of \$2,500. Property and equipment are capitalized at cost or estimated historical cost and updated for additions and retirements during the year. The cost of maintenance and repairs is expensed as incurred; significant betterments are generally capitalized. When assets are retired or otherwise disposed of, the costs and related accumulated depreciation are removed from the accounts and any resulting gain or loss is recognized in income for the period. Donated capital assets are recorded at fair market values as of the date received. Depreciation of property and equipment is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	10-40 years
Buildings and Improvements	10-40 years
Furniture and Fixtures	5-10 years
Vehicles	5-10 years

Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are for tipping fees and recyclable income. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the District. All revenues and expenses not meeting these definitions are reported as non-operating.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Net Assets

Net assets represent the difference between assets and liabilities. Net assets are reported as restricted when there are limitations imposed on their use or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. For 2011, the District had restricted net assets in the amount of \$2,745,316, \$178,079 of which was restricted for the closure of the Newcomerstown landfill. Net assets restricted for other purposes includes tipping fees which are available for plan implementation of the 10 allowable expenses according to H.B. 592 and pursuant to the Ohio Revised Code 3734.57, Section (G). Net assets invested in capital assets consists of capital assets less accumulated depreciation.

Note 3 – Changes in Accounting Principles

For fiscal year 2011, the District has implemented Governmental Accounting Standard Board (GASB) Statement No. 54, "Fund Balance Reporting and Governmental Fund Type Definitions" and Statement No. 59, "Financial Instruments Omnibus".

GASB Statement No. 54 enhances the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This statement establishes fund balance classifications that compromise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. The implementation of this statement did not result in any change to the District's financial statements.

GASB Statement No. 59 addresses significant practice issues that have arisen when accounting for financial instruments and external investment pools. The implementation of this statement did not result in any change in the District's financial statements.

Note 4 – Deposits and Investments

State statutes require the classification of monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Directors has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Interim deposits are deposits of interim monies. Interim monies are those monies, which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts, including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool stabled by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be invested or deposited in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debenture, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasury Asset Reserve of Ohio (STAROhio);
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days in an amount not to exceed 25 percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage of short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

According to State law, public depositories must give security for all public funds on deposit. These institutions may either specifically collateralize individual accounts in lieu of amounts insured by FDIC, or may pledge a pool of government securities valued at least 105 percent of the total value of public monies on deposit at the institution. These securities must be obligation of or guaranteed by the United States and mature or be redeemable within 5 year of the date of the related repurchase agreement. State law does not require security for public deposits and investments to be maintained in the District's name.

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year-end, the carrying amount of the District's deposits was \$2,021,871 and the bank balance was \$2,044,641. Of the bank balance \$1,692,623 was covered by Federal depository insurance and the remaining balance of \$352,018 was covered by pledged collateral with securities held by the pledging financial institution's trust department or agent. Although the securities were held by the pledging financial institution's trust department and all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the Federal Deposit Insurance Corporation.

The District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

As of December 31, 2011, the District had the following investments:

Investment Type	Fair Value	Average Maturity
Federal Home Loan Bank Notes	\$516,042	426 days
Federal National Mortgage Association Notes	505,797	523 days
Federal Home Loan Mortgage Corporation Notes	525,634	281 days
First American Funds Government Obligations Mutual Fund	5,533	51 days
STAROhio	66,646	57 days
Total Investments	\$1,619,652	

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

As of December 31, 2010, the District had the following investments:

*	Fair	Average
Investment Type	Value	Maturity
Federal Home Loan Bank Bonds	\$679,558	465 days
Federal Farm Credit Corporation Notes	199,854	595 days
Federal Home Loan Mortgage Corporation Notes	654,054	732 days
First American Funds Government Obligations Mutual Fund	10,317	49 days
STAR Ohio	566,415	58 days
Total Investments	\$2,110,198	

Interest Rate Risk State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the District, and that an investment must be purchased with the expectation that it will be held to maturity. State statute limits investments in repurchase agreements to 30 days and the market value of the securities must exceed the principal value of the agreement by 2 percent and be marked to market daily. The District had no investment policy that would further limit investment choices.

Credit Risk Moody has assigned Aaa ratings to the Federal Home Loan Bank Notes, Federal National Mortgage Association Notes, Federal Home Loan Mortgage Corporation Notes and First American Funds Government Obligations Mutual Fund. Standard & Poor's has assigned STAR Ohio an AAAm rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy that addresses credit risk.

Custodial Credit Risk For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments of collateral securities that are in the possession of an outside party. The Federal Home Loan Bank Notes, Federal National Mortgage Association Notes, Federal Home Loan Mortgage Corporation Notes, and First American Funds Government Obligations Mutual Fund are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department. The District has no investment policy dealing with investment custodial credit risk beyond the requirements in State statute that requires securities shall be delivered into the custody of the treasurer or governing board or an agent designated by the treasurer or governing board.

Concentration of Credit Risk The District places no limit on the amount it may invest in any one issuer. The following is the District's allocation as of December 31, 2011:

	Percentage of
Investment Issuer	Investments
Federal Home Loan Bank Notes	31.86 %
Federal National Mortgate Association Notes	31.23
Federal Home Loan Mortgage Corporation Notes	32.45

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

The following is the District's allocation as of December 31, 2010:

	Percentage of	
Investment Issuer	Investments	
Federal Home Loan Bank Bonds	32.20 %	
Federal Farm Credit Corporation Notes	9.47	
Federal Home Loan Mortgage Corporation Notes	30.99	

Note 5 – Defined Benefit Pension Plan

Plan Description – The District participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the Member-Directed Plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefit similar in nature to, but less than, the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost-of-living adjustments to members of the Traditional Pension and Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report. Interested parties may obtain a copy by visiting https://www.opers.org/investments/cafr.shtml, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions and currently limits the employer contribution to a rate not to exceed 14 percent of covered payroll for State and local employer units. Member contribution rates, as set in the Ohio Revised Code, are not to exceed 10 percent. For the year ended December 31, 2011, members in State and local classifications contributed 10 percent of covered payroll. For 2011, member and employer contribution rates were consistent across all three plans.

The District's 2011 contribution rate was 14.0 percent. The portion of employer contributions used to fund pension benefits is net of post-employment health care benefits. The portion of employer contribution allocated to health care for members in the Traditional Plan was 4.0 percent for 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent for 2011. Employer contribution rates are actuarially determined.

The District's required contributions for pension obligations to the Traditional Pension and Combined Plans for the years ended December 31, 2011, 2010, and 2009 were \$50,912, \$49,348, and \$51,613, respectively. For 2011, 95.97 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2010 and 2009. There were no contributions to the Member-Directed Plan for 2011 made by the District or plan members.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Note 6 - Postemployment Benefits

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan—a cost sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan—a defined contribution plan; and the Combined Plan—a cost sharing, multiple employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment health care plan for qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment health care coverage. The plan includes a medical plan, prescription drug program and Medicare Part B premium reimbursement.

In order to qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not mandate, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by visiting https://www.opers.org/investments/cafr.shtml, writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 614-222-5601 or 800-222-7377.

Funding Policy – The post-employment health care plan was established under, and is administrated in accordance with, Internal Revenue Code 401(h). The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2011, State and local employers contributed at a rate of 14.0 percent of covered payroll. The Ohio Revised Code currently limits the employer contribution to a rate not to exceed 14.0 percent of covered payroll for State and local employer units.

Each year, the OPERS Retirement Board determines the portion of the employer contribution rate that will be set aside for funding of post-employment health care benefits. The portion of employer contributions allocated to health care for members in the Traditional Plan was 4.0 percent for 2011. The portion of employer contributions allocated to health care for members in the Combined Plan was 6.05 percent for 2011.

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the health care benefits provided, by the retiree or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected. Active members do not make contributions to the post-employment health care plan.

The District's contributions allocated to fund post-employment health care benefits for the years ended December 31, 2011, 2010, and 2009 were \$20,365, \$27,963, and \$37,321, respectively. For 2011, 95.97 percent has been contributed with the balance being reported as an intergovernmental payable. The full amount has been contributed for 2010 and 2009.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, was effective January 1, 2007. Member and employer contribution rates increased on January 1 of each year from 2006 to 2008. Rates for law and public safety employers increased over a six year period beginning on January 1, 2006, with a final rate increase on January 1, 2011. These rate increases allowed additional funds to be allocated to the health care plan.

Note 7 – Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries; and natural disasters.

During 2010 and 2011, respectively, the District obtained commercial insurance through Wichert Insurance Services, Inc. and Leonard Insurance, for the following risks:

Coverage	Limit
Property	\$873,000
Automobile	1,000,000
General Liability	1,000,000
Public Officials	1,000,000
Umbrella	3,000,000

Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three years. There has not been a significant reduction in coverage from the prior year.

Workers' compensation coverage is provided by the State of Ohio. The District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

Note 8 – Employee Benefits

Insurance Benefits

The District provides medical/surgical insurance, prescription drug, vision, life and dental insurance through the Stark County Schools Council of Governments to all eligible employees. Employees have the option of choosing a traditional comprehensive plan with 80 percent co-payment of major medical expenses after deductibles or a P.P.O. plan with a 90 percent co-pay of major medical expenses after deductibles.

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Note 9 – Capital Assets

Capital asset activity for the fiscal year ended December 31, 2011 was as follows:

	Balance			Balance
	12/31/2010	Additions	Deductions	12/31/2011
Capital Assets being depreciated:				
Land Improvements	\$99,651	\$0	\$0	\$99,651
Building and Improvements	482,596	0	0	482,596
Furniture, Fixtures and Equipment	94,543	5,086	(3,545)	96,084
Vehicles	514,912	202,000	0	716,912
Total Capital Assets being depreciated	1,191,702	207,086	(3,545)	1,395,243
Less Accumulated Depreciation				
Land Improvements	(70,094)	(4,983)	0	(75,077)
Building and Improvements	(168,669)	(12,233)	0	(180,902)
Furniture, Fixtures and Equipment	(71,614)	(4,790)	2,482	(73,922)
Vehicles	(231,874)	(85,941)	0	(317,815)
Total Accumulated Depreciation	(542,251)	(107,947)	2,482	(647,716)
Total Capital Assets being Depreciated, net	\$649,451	\$99,139	(\$1,063)	\$747,527

Capital asset activity for the fiscal year ended December 31, 2010 was as follows:

	Balance			Balance
	12/31/2009	Additions	Deductions	12/31/2010
Capital Assets being depreciated:				
Land Improvements	\$99,651	\$0	\$0	\$99,651
Building and Improvements	482,596	0	0	482,596
Furniture, Fixtures and Equipment	94,543	0	0	94,543
Vehicles	514,912	0	0	514,912
Total Capital Assets being depreciated	1,191,702	0	0	1,191,702
Less Accumulated Depreciation				
Land Improvements	(65,111)	(4,983)	0	(70,094)
Building and Improvements	(156,436)	(12,233)	0	(168,669)
Furniture, Fixtures and Equipment	(67,732)	(3,882)	0	(71,614)
Vehicles	(180,563)	(51,311)	0	(231,874)
Total Accumulated Depreciation	(469,842)	(72,409)	0	(542,251)
Total Capital Assets being Depreciated, net	\$721,860	(\$72,409)	\$0	\$649,451

Notes to the Basic Financial Statements For the Years Ended December 31, 2011 and 2010

Note 10 – Commitment Contingencies

During 2004, the District set aside \$3,000,000 to cover the future costs associated with the closure of the Newcomerstown landfill. The landfill is owned by the Village of Newcomerstown and stopped accepting waste in 1984. The Village has been working with the Ohio Environmental Protection Agency to resolve the closure and post-closure of the landfill but did not have the funds to pay for closure or post-closure.

On June 6, 2008 the District entered into a grant agreement with the Village of Newcomerstown for the landfill closure costs for an amount not to exceed \$1,500,000. This amount was determined from closure cost estimates provided by the Village. On July 10, 2009, the District approved an additional funding request from the Village of \$52,200 for projected cost overruns to complete the Newcomerstown Landfill Cap. Landfill closure costs incurred through 2011 totaled \$1,374,121, leaving a remaining balance of \$178,079. No costs were incurred during 2011. No determination has been made concerning the post-closure costs. \$178,079 is shown as restricted net assets on the statement of net assets. Although the District has agreed to provide grant funds, the liability for the closure and post-closure of the landfill is the responsibility of the Village.

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Charles E. Harris & Associates, Inc.

Certified Public Accountants

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Stark-Tuscarawas-Wayne Joint Solid Waste Management District Tuscarawas County 9918 Wilkshire Blvd, NE Bolivar, Ohio 44612

To the Board of Directors:

We have audited the financial statements of the Stark-Tuscarawas-Wayne Joint Solid Waste Management District, Tuscarawas County, Ohio (the District) as of and for the year ended December 31, 2011, and have issued our report thereon dated June 25, 2012. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of opining on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in more than a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and timely corrected.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Compliance and Other Matters

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management, the Board of Directors, and others within the District. We intend it for no one other than these specified parties.

Charles Having Association

Charles E. Harris and Associates, Inc. June 25, 2012

STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT TUSCARAWAS COUNTY, OHIO December 31, 2011

SCHEDULE OF PRIOR AUDIT FINDINGS

The prior audit report, for the year ending December 31, 2010, reported no material citations or recommendations.





STARK-TUSCARAWAS-WAYNE JOINT SOLID WASTE MANAGEMENT DISTRICT

TUSCARAWAS COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 18, 2012