



Dave Yost • Auditor of State

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

TABLE OF CONTENTS

TITLE	PAGE
Independent Auditor's Report	1
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2013	3
Combined Statement of Receipts, Disbursements, and Changes in Fund Balances (Cash Basis) - All Governmental Fund Types - For the Year Ended December 31, 2012	4
Notes to the Financial Statements	5
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i>	11

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Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT

Clyde Public Library
Sandusky County
222 West Buckeye Street
Clyde, Ohio 43410-1936

To the Board of Trustees:

Report on the Financial Statements

We have audited the accompanying financial statements and related notes of Clyde Public Library, Sandusky County, Ohio, (the Library) as of and for the years ended December 31, 2013 and 2012.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit; this responsibility includes designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Library's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Library's internal control. Accordingly, we express no opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinion.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note 1 of the financial statements, the Library prepared these financial statements using the accounting basis permitted by the financial reporting provisions of Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D), which is an accounting basis other than accounting principles generally accepted in the United States of America, to satisfy requirements.

The effects on the financial statements of the variances between the regulatory basis of accounting described in Note 1 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the *Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles* paragraph, the financial statements referred to above do not present fairly, in accordance with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2013 and 2012, or changes in financial position thereof for the years then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined cash balances of Clyde Public Library, Sandusky County, Ohio as of December 31, 2013 and 2012, and its combined cash receipts and disbursements for the years then ended in accordance with the financial reporting provisions Ohio Revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03(D) permit, described in Note 1.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2014, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.



Dave Yost
Auditor of State

Columbus, Ohio

May 30, 2014

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS
AND CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2013**

	General	Special Revenue	Debt Service	Permanent	Totals (Memorandum Only)
Cash Receipts					
Property and Other Local Taxes	\$157,037				\$157,037
Public Library	270,599				270,599
Intergovernmental	55,231				55,231
Patron Fines and Fees	14,287				14,287
Contributions, Gifts and Donations	30,510	\$8,397			38,907
Earnings on Investments	1,184	102		\$174	1,460
Miscellaneous	1,857				1,857
<i>Total Cash Receipts</i>	<u>530,705</u>	<u>8,499</u>		<u>174</u>	<u>539,378</u>
Cash Disbursements					
Current:					
Library Services	494,039	1,350		1,572	496,961
Debt Service:					
Principal Retirement			\$69,142		69,142
Interest and Fiscal Charges			6,448		6,448
<i>Total Cash Disbursements</i>	<u>494,039</u>	<u>1,350</u>	<u>75,590</u>	<u>1,572</u>	<u>572,551</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>36,666</u>	<u>7,149</u>	<u>(75,590)</u>	<u>(1,398)</u>	<u>(33,173)</u>
Other Financing Receipts (Disbursements)					
Transfers In			75,590		75,590
Transfers Out	(75,590)				(75,590)
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(75,590)</u>		<u>\$75,590</u>		
<i>Net Change in Fund Cash Balances</i>	<u>(38,924)</u>	<u>7,149</u>		<u>(1,398)</u>	<u>(33,173)</u>
<i>Fund Cash Balances, January 1</i>	<u>835,999</u>	<u>75,353</u>		<u>129,810</u>	<u>1,041,162</u>
Fund Cash Balances, December 31					
Nonspendable				102,273	102,273
Restricted		82,502		26,139	108,641
Assigned	277,443				277,443
Unassigned	519,632				519,632
<i>Fund Cash Balances, December 31</i>	<u>\$797,075</u>	<u>\$82,502</u>		<u>\$128,412</u>	<u>\$1,007,989</u>

The notes to the financial statements are an integral part of this statement.

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**COMBINED STATEMENT OF RECEIPTS, DISBURSEMENTS
AND CHANGES IN FUND BALANCES (CASH BASIS)
ALL GOVERNMENTAL FUND TYPES
FOR THE YEAR ENDED DECEMBER 31, 2012**

	General	Special Revenue	Debt Service	Permanent	Totals (Memorandum Only)
Cash Receipts					
Property and Other Local Taxes	\$154,016				\$154,016
Public Library	264,534				264,534
Intergovernmental	58,795				58,795
Patron Fines and Fees	14,591				14,591
Contributions, Gifts and Donations	14,807	\$8,244			23,051
Earnings on Investments	2,367	230		\$463	3,060
Miscellaneous	1,884				1,884
<i>Total Cash Receipts</i>	<u>510,994</u>	<u>8,474</u>		<u>463</u>	<u>519,931</u>
Cash Disbursements					
Current:					
Library Services	492,913	1,508		1,482	495,903
Debt Service:					
Principal Retirement			\$65,588		65,588
Interest and Fiscal Charges			10,002		10,002
<i>Total Cash Disbursements</i>	<u>492,913</u>	<u>1,508</u>	<u>75,590</u>	<u>1,482</u>	<u>571,493</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>18,081</u>	<u>6,966</u>	<u>(75,590)</u>	<u>(1,019)</u>	<u>(51,562)</u>
Other Financing Receipts (Disbursements)					
Transfers In			75,590		75,590
Transfers Out	(75,590)				(75,590)
<i>Total Other Financing Receipts (Disbursements)</i>	<u>(75,590)</u>		<u>\$75,590</u>		
<i>Net Change in Fund Cash Balances</i>	<u>(57,509)</u>	<u>6,966</u>		<u>(1,019)</u>	<u>(51,562)</u>
<i>Fund Cash Balances, January 1</i>	<u>893,508</u>	<u>68,387</u>		<u>130,829</u>	<u>1,092,724</u>
Fund Cash Balances, December 31					
Nonspendable				102,273	102,273
Restricted		75,353		27,537	102,890
Assigned	184,234				184,234
Unassigned	651,765				651,765
<i>Fund Cash Balances, December 31</i>	<u>\$835,999</u>	<u>\$75,353</u>		<u>\$129,810</u>	<u>\$1,041,162</u>

The notes to the financial statements are an integral part of this statement.

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Clyde Public Library, Sandusky County, (the Library) as a body corporate and politic. The Clyde-Green Springs Board of Education appoints a seven-member Board of Trustees to govern the Library. The Library provides the community with various educational and literary resources.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

B. Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The Library recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

C. Deposits

The Library values certificates of deposit at cost.

D. Fund Accounting

The Library uses fund accounting to segregate cash and investments that are restricted as to use. The Library classifies its funds into the following types:

1. General Fund

The General Fund accounts for and reports all financial resources not accounted for and reported in another fund.

2. Special Revenue Fund

This fund accounts for and reports the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects. The Library had the following significant Special Revenue Fund:

Hurd Trust Fund – This fund is used to account for all financial activity for the bequest received from Thaddeus Hurd and is used for books about the history of Clyde, digitized photos of Clyde, and Ohio Memory Project, specifically anything related to the City of Clyde.

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012
(Continued)**

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

D. Fund Accounting (Continued)

3. Debt Service Fund

This fund accounts for and reports financial resources that are restricted, committed, or assigned to expenditure for principal and interest. The Library had the following significant Debt Service Fund:

Debt Retirement Fund – This fund receives transfers to pay for the loan that was taken out in 1995 for the expansion of the Library.

4. Permanent Funds

These funds account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs (for the benefit of the government or its citizenry). The Library had the following significant Permanent Funds:

Suggitt Fund – This fund is used to account for all financial activity for the bequest received from Sarah Ann Suggitt and is used preferably to purchase books of biography, history, travel, essays and general information.

Silas S. Richards Fund - This fund is used to account for all financial activity for the bequest received from Silas S. Richards and is used preferably to purchase books of biography, history, travel, essays and general information.

Whirlpool Reference Library Fund - This fund is used to account for all financial activity for Whirlpool Reference material and is used preferably to purchase science related materials.

E. Budgetary Process

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year end. Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function, and object level of control.

A summary of 2013 and 2012 budgetary activity appears in Note 3.

F. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the Library must observe constraints imposed upon the use of its governmental-fund resources. The classifications are as follows:

1. Nonspendable

The Library classifies assets as *nonspendable* when legally or contractually required to maintain the amounts intact.

CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY

NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012
(Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

F. Fund Balance (Continued)

2. Restricted

Fund balance is *restricted* when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or is imposed by law through constitutional provisions.

3. Committed

Trustees can *commit* amounts via formal action (resolution). The Library must adhere to these commitments unless the Trustees amend the resolution. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed to satisfy contractual requirements.

4. Assigned

Assigned fund balances are intended for specific purposes but do not meet the criteria to be classified as *restricted* or *committed*. Governmental funds other than the general fund report all fund balances as *assigned* unless they are restricted or committed. In the general fund, *assigned* amounts represent intended uses established by Library Trustees or a Library official delegated that authority by resolution, or by State Statute.

5. Unassigned

Unassigned fund balance is the residual classification for the general fund and includes amounts not included in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The Library applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

G. Property, Plant, and Equipment

The Library records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

H. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012
(Continued)**

2. EQUITY IN POOLED DEPOSITS

The Library maintains a deposit pool all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of deposits at December 31 was as follows:

	2013	2012
Demand deposits	\$507,989	\$1,041,162
Certificates of deposit	500,000	
Total deposits	\$1,007,989	\$1,041,162

Deposits: Deposits are insured by the Federal Depository Insurance Corporation; or collateralized by securities specifically pledged by the financial institution to the Library; or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2013 and 2012 follows:

2013 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$495,766	\$530,705	\$34,939
Special Revenue	8,969	8,499	(470)
Debt Service	75,590	75,590	
Permanent	863	174	(689)
Total	\$581,188	\$614,968	\$33,780

2013 Budgeted vs. Actual Budgetary Basis Expenditures

Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$680,000	\$573,445	\$106,555
Special Revenue	60,000	1,350	58,650
Debt Service	75,590	75,590	
Permanent	25,500	1,572	23,928
Total	\$841,090	\$651,957	\$189,133

2012 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts	Actual Receipts	Variance
General	\$454,375	\$510,994	\$56,619
Special Revenue	9,023	8,474	(549)
Debt Service	75,590	75,590	
Permanent	1,061	463	(598)
Total	\$540,049	\$595,521	\$55,472

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012
(Continued)**

3. BUDGETARY ACTIVITY (Continued)

2012 Budgeted vs. Actual Budgetary Basis Expenditures			
Fund Type	Appropriation Authority	Budgetary Expenditures	Variance
General	\$670,000	\$577,936	\$92,064
Special Revenue	60,000	1,508	58,492
Debt Service	75,590	75,590	
Permanent	28,000	1,482	26,518
Total	\$833,590	\$656,516	\$177,074

4. GRANTS-IN-AID AND TAX RECEIPTS

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The State allocates PLF to each county based on the total tax revenue credited to the State's general revenue fund during the preceding month. The County Budget Commission bases the amount for distribution on the needs of such library for the construction of new library buildings, parts of buildings, improvements, operation, maintenance, or other expenses. The County Budget Commission cannot reduce its allocation of these funds to the Library based on of any additional revenues the Library receives.

Real property taxes become a lien on January 1 preceding the October 1 date for which the taxing authority of the subdivision to whose jurisdiction the Library is subject adopts rates. The State Department of Taxation, Division of Tax Equalization, adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The financial statements include homestead and rollback amounts the State pays as Other Governments' Grants In Aid. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing district.

Property owners assess tangible personal property tax. These owners must file a list of tangible property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

5. DEBT

Debt outstanding at December 31, 2013 was as follows:

	Principal	Interest Rate
General Obligation Notes	\$72,122	5.20%

The General Obligation Note relates to the loan taken out in 1995 to expand the Library. In November 2001, the Board refinanced the note at a lower interest rate. In January 2005, the note holder and the Board agreed to amend the note maturity date to October 2014 and reduce the semi-annual principal and interest payment from \$50,264 to \$37,795 effective April 2005 until maturity. The note will be repaid in semi-annual installments over the next seven years.

**CLYDE PUBLIC LIBRARY
SANDUSKY COUNTY**

**NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013 AND 2012
(Continued)**

5. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year ending December 31:	General Obligation Notes
2014	<u>\$80,247</u>

6. RETIREMENT SYSTEM

The Library's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2013 and 2012, OPERS members contributed 10%, of their gross salaries and the Library contributed an amount equaling 14%, of participants' gross salaries. The Library has paid all contributions required through December 31, 2013.

7. RISK MANAGEMENT

Commercial Insurance

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Errors and omissions; and
- Flood insurance.



Dave Yost • Auditor of State

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Clyde Public Library
Sandusky County
222 West Buckeye Street
Clyde, Ohio 43410-1936

To the Board of Trustees:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' *Government Auditing Standards*, the financial statements of Clyde Public Library, Sandusky County, Ohio, (the Library) as of and for the years ended December 31, 2013 and 2012, and the related notes to the financial statements, and have issued our report thereon dated May 30, 2014 wherein we noted the Library followed financial reporting provisions Ohio revised Code Section 117.38 and Ohio Administrative Code Section 117-2-03 permit.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinion on the financial statements, but not to the extent necessary to opine on the effectiveness of the Library's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Library's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Compliance and Other Matters

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Library's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Library's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Dave Yost". The signature is written in a cursive style with a large, looping "D" and "Y".

Dave Yost
Auditor of State

Columbus, Ohio

May 30, 2014



Dave Yost • Auditor of State

CLYDE PUBLIC LIBRARY

SANDUSKY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 24, 2014**