



HOLGATE LOCAL SCHOOL DISTRICT HENRY COUNTY JUNE 30, 2019 AND 2018

TABLE OF CONTENTS

IIILE PAGE
ndependent Auditor's Report1
Prepared by Management:
Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2019
Basic Financial Statements:
Government-wide Financial Statements: Statement of Net Position June 30, 201913
Statement of Activities For the Fiscal Year Ended June 30, 201914
Fund Financial Statements: Balance Sheet Governmental Funds June 30, 201916
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 201917
Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Fiscal Year Ended June 30, 2019
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Fiscal Year Ended June 30, 2019
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2019
Statement of Fiduciary Net Position Fiduciary Fund June 30, 201921
Statement of Change in Fiduciary Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2019
Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

HOLGATE LOCAL SCHOOL DISTRICT HENRY COUNTY JUNE 30, 2019 AND 2018

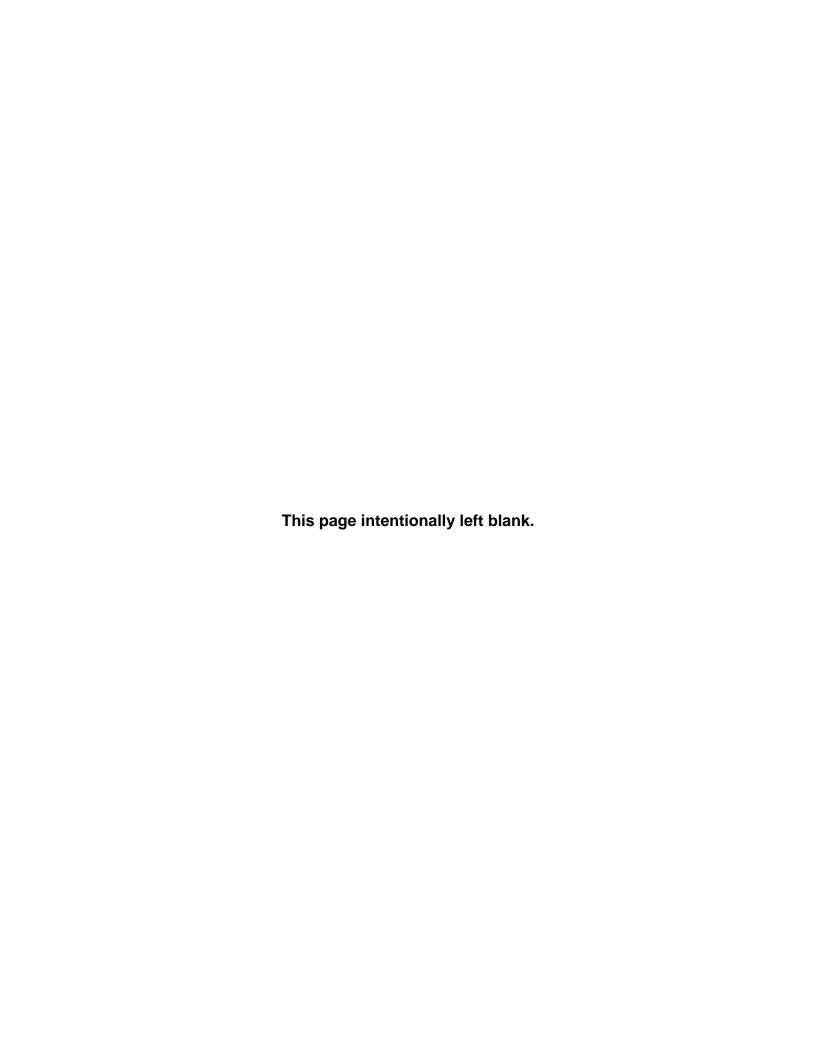
TABLE OF CONTENTS (Continued)

TITLE	(Johnmaca)	PAGE
Required Sup	oplementary Information:	
Schedule o	of the School District's Proportionate Share of the Net Pension Liability:	
School E	mployees Retirement System of Ohio	68
State Tea	achers Retirement System of Ohio	70
Schedule o	of the School District's Proportionate Share of the Net OPEB Liability (Asset):	:
School E	mployees Retirement System of Ohio	72
State Tea	achers Retirement System of Ohio	73
Schedule o	of the School District's Contributions:	
School E	mployees Retirement System of Ohio	74
State Tea	achers Retirement System of Ohio	76
Notes to th For the	e Required Supplementary Information Fiscal Year Ended June 30, 2019	78
Management's For the Fisca	Discussion and Analysis al Year Ended June 30, 2018	81
Basic Financia	I Statements:	
Statement	-wide Financial Statements: of Net Position , 2018	91
Statement For the	of Activities Fiscal Year Ended June 30, 2018	92
Balance S Governr	mental Funds	0.4
	30, 2018	94
Net Pos	tion of Total Governmental Fund Balances to ition of Governmental Activities 30, 2018	95
Governr	of Revenues, Expenditures and Changes in Fund Balance mental Funds e Fiscal Year Ended June 30. 2018	96

HOLGATE LOCAL SCHOOL DISTRICT HENRY COUNTY JUNE 30, 2019 AND 2018

TABLE OF CONTENTS (Continued)

TITLE	(Continued)	PAGE
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to Statement of Activities	
	For the Fiscal Year Ended June 30, 2018	97
	Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund	
	For the Fiscal Year Ended June 30, 2018	98
	Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018	99
	Statement of Change in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2018	100
N	lotes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018	101
R	equired Supplementary Information:	
	Schedule of the School District's Proportionate Share of the Net Pension Liability:	
	School Employees Retirement System of Ohio	146
	State Teachers Retirement System of Ohio	148
	Schedule of the School District's Proportionate Share of the Net OPEB Liability:	
	School Employees Retirement System of Ohio	150
	State Teachers Retirement System of Ohio	151
	Schedule of the School District's Contributions:	
	School Employees Retirement System of Ohio	152
	State Teachers Retirement System of Ohio	154
	Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018	156
Fina	endent Auditor's Report on Internal Control Over ancial Reporting and on Compliance and Other Matters quired by <i>Government Auditing Standards</i>	159





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INDEPENDENT AUDITOR'S REPORT

Holgate Local School District Henry County 801 East Joe E. Brown Avenue Holgate, Ohio 43527

To the Board of Education:

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Holgate Local School District, Henry County, Ohio (the School District), as of and for the years ended June 30, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the School Districts preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Holgate Local School District Henry County Independent Auditor's Report Page 2

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Holgate Local School District, Henry County, Ohio, as of June 30, 2019 and 2018, and the respective changes in financial position thereof and the budgetary comparison for the General Fund thereof for the years then ended in accordance with the accounting principles generally accepted in the United States of America.

Emphasis of Matters

As discussed in Note 3 to the financial statements, during fiscal year 2018, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. We did not modify our opinion regarding this matter.

As discussed in Note 3 to the financial statements, during fiscal year 2019, the School District adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 84, *Fiduciary Activities*. We did not modify our opinion regarding this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 27, 2020, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Keith Faber Auditor of State

Columbus, Ohio

February 27, 2020

The discussion and analysis of Holgate Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2019. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

Highlights

Highlights for fiscal year 2019 are as follows:

In total, net position increased \$1,189,018, or 8 percent, from the prior fiscal year. This increase in net position was primarily due to the changes related to pension and OPEB.

General revenues accounted for 82 percent of total revenues and reflect the School District's significant dependence on property taxes, income taxes, and unrestricted state entitlements.

Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Holgate Local School District as a financial whole, or as an entire operating entity.

The statement of net position and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, with all other nonmajor funds presented in total in a single column. For Holgate Local School District, the General Fund and the Bond Retirement debt service fund are the most significant funds.

Reporting the School District as a Whole

The statement of net position and the statement of activities reflect how the School District did financially during fiscal year 2019. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position of the School District as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Nonfinancial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, all of the School District's activities are reflected as governmental activities including instruction, support services, non-instructional services, and extracurricular activities.

Reporting the School District's Most Significant Funds

Fund financial statements provide detailed information about the School District's major funds. While the School District uses many funds to account for its financial transactions, the fund financial statements focus on the School District's most significant funds. The School District's major funds are the General Fund and the Bond Retirement debt service fund.

Governmental Funds - All of the School District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year end for spending in future periods. These funds are reported using modified accrual accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

The School District as a Whole

Table 1 provides a summary of the School District's net position for fiscal year 2019 and fiscal year 2018.

Table 1 Net Position

	Governmental Activities		
	2019	2018	Change
Assets:			
Current and Other Assets	\$8,872,485	\$8,066,955	\$805,530
Net OPEB Asset	342,909	0	342,909
Capital Assets, Net	18,067,386	17,832,972	234,414
Total Assets	27,282,780	25,899,927	1,382,853
			(continued)

Table 1 Net Position (continued)

	Governmental Activities			
	2019	2018	Change	
<u>Deferred Outflows of</u>				
Resources:				
Pension	\$1,655,262	\$1,900,408	(\$245,146)	
OPEB	159,006	62,059	96,947	
Total Deferred Outflows of				
Resources	1,814,268	1,962,467	(148,199)	
<u>Liabilities:</u>				
Current and Other Liabilities	613,089	621,414	8,325	
Long-Term Liabilities				
Pension	5,919,712	6,084,031	164,319	
OPEB	598,740	1,304,201	705,461	
Other Amounts	3,821,543	3,197,358	(624,185)	
Total Liabilities	10,953,084	11,207,004	253,920	
Deferred Inflows of Resources:				
Pension	498,428	431,108	(67,320)	
OPEB	616,949	197,786	(419,163)	
Other Amounts	1,413,256	1,600,183	186,927	
Total Deferred Inflows of	1,413,230	1,000,103	100,727	
Resources	2,528,633	2,229,077	(299,556)	
Net Position:				
Net Investment in Capital Assets	14,542,002	14,904,972	(362,970)	
Restricted	1,412,861	1,211,893	200,968	
Unrestricted (Deficit)	(339,532)	(1,690,552)	1,351,020	
Total Net Position	\$15,615,331	\$14,426,313	\$1,189,018	
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The net pension liability and net OPEB liability (asset) reported by the School District at June 30, 2019, is reported pursuant to Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions" and GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", respectively. For reasons discussed below, end users of these financial statements will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability (asset) to the reported net position and subtracting deferred outflows related to pension and OPEB.

GASB standards are national standards and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB Statement No. 27) and postemployment benefits (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension or net OPEB liability. GASB Statements No. 68 and No. 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and State law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB Statements No. 68 and No. 75 require the net pension liability and the net OPEB liability (asset) to equal the School District's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange", that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contribution to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or in the case of compensated absences (i.e. vacation and sick leave) are satisfied through paid time off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the School District. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension/OPEB payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statements No. 68 and No. 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and net OPEB liability (asset), respectively, not accounted for as deferred outflows/inflows.

Pension/OPEB related changes noted in the above table reflect an overall decrease in deferred outflows and overall increase in deferred inflows. The increase in the net pension asset and decrease in the net pension/OPEB liability represents the School District's proportionate share of the unfunded benefits. As indicated previously, changes in pension/OPEB benefits, contribution rates, return on investments, and actuarial assumptions all affect the balance of the net pension/OPEB liability (asset).

Aside from the changes related to pension/OPEB, there were few changes of note from the prior fiscal year. The increase in current and other assets was primarily related to property taxes for both the increase in cash and cash equivalents and property taxes receivable. There was a \$5 million increase in the assessed valuation of property and for fiscal year 2019, there was more resources available for advance at fiscal year end than in the prior fiscal year. The increase in other long-term liabilities was due to new debt entered into during fiscal year 2019 for heating/cooling and lighting equipment.

Table 2 reflects the change in net position for fiscal year 2019 and fiscal year 2018.

Table 2 Change in Net Position

	Governmental Activities		
	2019	2018	Change
Revenues			
Program Revenues			
Charges for Services	\$788,312	\$819,052	(\$30,740)
Operating Grants and Contributions	674,519	657,166	17,353
Total Program Revenues	1,462,831	1,476,218	(13,387)
General Revenues			
Property Taxes	2,305,100	1,741,473	563,627
Income Taxes	859,514	833,012	26,502
Grants and Entitlements	3,358,184	3,283,131	75,053
Interest	96,786	38,848	57,938
Gifts and Donations	1,000	1,400	(400)
Miscellaneous	75,938	47,976	27,962
Total General Revenues	6,696,522	5,945,840	750,682
Total Revenues	8,159,353	7,422,058	737,295
			(continued)

Table 2 Change in Net Position (continued)

	Governmental Activities		
	2019	2018	Change
Expenses			
Instruction:			
Regular	\$3,039,465	\$1,515,720	(\$1,523,745)
Special	761,025	560,409	(200,616)
Vocational	122,530	60,201	(62,329)
Support Services:			
Pupils	322,825	263,161	(59,664)
Instructional Staff	104,513	84,801	(19,712)
Board of Education	13,819	13,563	(256)
Administration	557,580	273,166	(284,414)
Fiscal	221,815	212,163	(9,652)
Business	3,916	3,918	2
Operation and Maintenance			
of Plant	621,219	495,539	(125,680)
Pupil Transportation	251,932	220,772	(31,160)
Central	211,660	190,973	(20,687)
Non-Instructional Services	248,713	243,160	(5,553)
Extracurricular Activities	345,261	318,977	(26,284)
Interest and Fiscal Charges	144,062	154,803	10,741
Total Expenses	6,970,335	4,611,326	(2,359,009)
Increase in Net Position	1,189,018	2,810,732	(1,621,714)
Net Position Beginning of Year	14,426,313	11,615,581	2,810,732
Net Position End of Year	\$15,615,331	\$14,426,313	\$1,189,018

Total revenues increased approximately 10 percent primarily due to an increase in property tax revenue; there was a \$5 million increase in the assessed valuation of property from the prior fiscal year. There was also an increase in State foundation resources as well as an increase in interest revenue (due to the performance of investments).

The increase in expenses was due to an overall increase in the net pension/OPEB expense from the prior fiscal year (\$2.1 million increase).

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost of Services			Cost of vices
	2019	2018	2019	2018
Instruction:				
Regular	\$3,039,465	\$1,515,720	\$2,300,106	\$740,838
Special	761,025	560,409	455,645	254,652
Vocational	122,530	60,201	86,299	23,970
Support Services:				
Pupils	322,825	263,161	312,684	253,899
Instructional Staff	104,513	84,801	104,513	84,801
Board of Education	13,819	13,563	13,819	13,563
Administration	557,580	273,166	557,580	273,166
Fiscal	221,815	212,163	221,815	212,163
Business	3,916	3,918	3,916	3,918
Operation and Maintenance of Plant	621,219	495,539	621,219	495,539
Pupil Transportation	251,932	220,772	244,988	211,749
Central	211,660	190,973	208,060	187,373
Non-Instructional Services	248,713	243,160	6,503	26,195
Extracurricular Activities	345,261	318,977	226,295	198,479
Interest and Fiscal Charges	144,062	154,803	144,062	154,803
Total Expenses	\$6,970,335	\$4,611,326	\$5,507,504	\$3,135,108

With the substantial contribution of general revenues for funding the School District's activities, only a limited number of activities are affected by program revenues. Instruction costs are partially offset by tuition and fees and grants restricted for various instruction purposes. Non-instructional services costs are supported by cafeteria sales, state and federal subsidies, and donated commodities for food service operations. Extracurricular activities costs are supported by music and athletic fees, ticket sales, and gate receipts at musical and athletic events.

The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting.

Fund balance increased 17 percent in the General Fund. The increase in revenues from the prior fiscal year was related to the property tax increase as previously mentioned as well as a slight increase in income tax revenue, State foundation resources, and interest due to investment performance. The increase in expenditures was primarily related to the operation and maintenance program and related to the heating/cooling and lighting improvements (these improvements were offset by the inception of capital lease). Increases in other programs were affected by salary and benefit increases.

The increase in fund balance in the Bond Retirement fund is due to property taxes and related revenues exceeding the amount needed for annual debt service requirements.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During fiscal year 2019, the School District amended its General Fund budget as needed. For revenues, changes from the original budget to the final budget were due to better estimates for property taxes, income taxes, State provided resources, and interest. Changes from the final budget to actual revenues were not significant. For expenditures, changes from the original budget to the final budget were due to improved estimates, primarily for instruction related costs but modest changes were made in most other programs. Changes from the final budget to actual expenditures were not significant.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2019, the School District had \$18,067,386 invested in capital assets (net of accumulated depreciation). Additions included a new chiller and lighting and control upgrades. Disposals were not significant. For further information regarding the School District's capital assets, refer to Note 9 to the basic financial statements.

<u>Debt</u>

The School District's outstanding debt at fiscal year end included long-term loans, in the amount of \$1,387,000, and general obligation bonds, in the amount of \$1,300,000. The School District's long-term obligations also include the net pension/OPEB liability, compensated absences, and capital leases. For further information regarding the School District's long-term obligations, refer to Notes 16 and 17 to the basic financial statements.

Current Issues

While the School District's current five-year forecast reflects positive balances for fiscal years 2020 through 2024, the School District will be deficit spending beginning in fiscal year 2024.

The School District's current contract with the teachers' union will expire August 31, 2021.

The School District has been experiencing declining enrollment and with so many residents' employment tied to the automotive industry and the difficulties this industry is encountering, a continued decline in enrollment is certainly possible.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to reflect the School District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Kent Seemann, Treasurer, Holgate Local School District, 801 East Joe E. Brown Avenue, Holgate, Ohio 43527.

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Holgate Local School District Statement of Net Position June 30, 2019

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$6,303,269
Accounts Receivable	2,240
Accrued Interest Receivable	18,665
Intergovernmental Receivable	148,854
Prepaid Items	3,720
Inventory Held for Resale	5,949
Materials and Supplies Inventory	7,150
Property Taxes Receivable	2,041,501
Income Taxes Receivable	341,137
Net OPEB Asset	342,909
Nondepreciable Capital Assets	448,987
Depreciable Capital Assets, Net	17,618,399
Total Assets	27,282,780
Deferred Outflows of Resources:	
Pension	1,655,262
OPEB	159,006
Total Deferred Outflows of Resources	1,814,268
Linkilision	
<u>Liabilities:</u> Accounts Payable	10,828
Accrued Wages and Benefits Payable	483,860
Intergovernmental Payable	107,275
Accrued Interest Payable	11,126
Long-Term Liabilities:	11,120
Due Within One Year	317,955
Due in More Than One Year	22,,,22
Net Pension Liability	5,919,712
Net OPEB Liability	598,740
Other Amounts Due in More Than One Year	3,503,588
Total Liabilities	10,953,084
Defermed Lefterer of December	
Deferred Inflows of Resources: Property Taxes Resources!	1 412 256
Property Taxes Receivable Pension	1,413,256 498,428
OPEB	616,949
Total Deferred Inflows of Resources	2,528,633
Total Deferred limows of Resources	2,320,033
Net Position:	
Net Investment in Capital Assets	14,542,002
Restricted For:	
Debt Service	655,978
Capital Projects	375,990
Other Purposes	380,893
Unrestricted (Deficit)	(339,532)
Total Net Position	\$15,615,331

Holgate Local School District Statement of Activities For the Fiscal Year Ended June 30, 2019

	-	Program Revenues		
	Expenses	Charges for Services	Operating Grants and Contributions	
Governmental Activities:				
Instruction:				
Regular	\$3,039,465	\$540,209	\$199,150	
Special	761,025	0	305,380	
Vocational	122,530	0	36,231	
Support Services:				
Pupils	322,825	9,301	840	
Instructional Staff	104,513	0	0	
Board of Education	13,819	0	0	
Administration	557,580	0	0	
Fiscal	221,815	0	0	
Business	3,916	0	0	
Operation and Maintenance of Plant	621,219	0	0	
Pupil Transportation	251,932	6,944	0	
Central	211,660	0	3,600	
Non-Instructional Services	248,713	112,892	129,318	
Extracurricular Activities	345,261	118,966	0	
Interest and Fiscal Charges	144,062	0	0	
Total Governmental Activities	\$6,970,335	\$788,312	\$674,519	

General Revenues:

Property Taxes Levied for General Purposes

Property Taxes Levied for Classroom Facilities Purposes

Property Taxes Levied for Debt Service Purposes

Property Taxes Levied for Permanent Improvements

Income Taxes

Grants and Entitlements not Restricted to Specific Programs

Interest

Gifts and Donations

Miscellaneous

Total General Revenues

Change in Net Position

Net Position at Beginning of Year - Restated (Note 3)

Net Position at End of Year

Net (Expense) Revenue and Change in Net Position Governmental Activities (\$2,300,106) (455,645) (86,299) (312,684) (104,513) (13,819)(557,580) (221,815) (3,916) (621,219) (244,988) (208,060) (6,503) (226,295) (144,062) (5,507,504) 1,829,933 22,057 389,969 63,141 859,514 3,358,184 96,786 1,000 75,938 6,696,522

> 1,189,018 14,426,313 \$15,615,331

Holgate Local School District Balance Sheet Governmental Funds June 30, 2019

	General	Bond Retirement	Other Governmental	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Cash Equivalents	\$5,046,416	\$560,618	\$696,235	\$6,303,269
Accounts Receivable	2,205	0	35	2,240
Accrued Interest Receivable	18,665	0	0	18,665
Interfund Receivable	2,418	0	0	2,418
Intergovernmental Receivable	85,054	0	63,800	148,854
Prepaid Items	3,573	0	147	3,720
Inventory Held for Resale	0	0	5,949	5,949
Materials and Supplies Inventory	6,640	0	510	7,150
Property Taxes Receivable	1,610,053	339,564	91,884	2,041,501
Income Taxes Receivable	341,137	0	0	341,137
Total Assets	\$7,116,161	\$900,182	\$858,560	\$8,874,903
<u>Liabilities:</u>				
Accounts Payable	\$5,208	\$0	\$5,620	\$10,828
Accrued Wages and Benefits Payable	469,835	0	14,025	483,860
Interfund Payable	0	0	2,418	2,418
Intergovernmental Payable	100,679	0	6,596	107,275
Total Liabilities	575,722	0	28,659	604,381
	_	-		
Deferred Inflows of Resources:				
Property Taxes Receivable	1,115,304	233,078	64,874	1,413,256
Unavailable Revenue	166,683	20,594	23,358	210,635
Total Deferred Inflows of Resources	1,281,987	253,672	88,232	1,623,891
		-		
Fund Balances:				
Nonspendable	10,213	0	657	10,870
Restricted	0	646,510	741,012	1,387,522
Assigned	27,218	0	0	27,218
Unassigned	5,221,021	0	0	5,221,021
Total Fund Balances	5,258,452	646,510	741,669	6,646,631
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balances	\$7,116,161	\$900,182	\$858,560	\$8,874,903

Holgate Local School District Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2019

Total Governmental Fund Balances		\$6,646,631
Amounts reported for governmental activities on the statement of net position are different because of the following:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		18,067,386
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds. Accounts Receivable Accrued Interest Receivable Intergovernmental Receivable Deliquent Property Taxes Receivable Income Taxes Receivable	338 11,274 24,822 118,016 56,185	
income Taxes Receivable	30,183	210,635
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Accrued Interest Payable Loans Payable General Obligation Bonds Payable Compensated Absences Payable Capital Leases Payable	(11,126) (1,387,000) (1,300,000) (296,159) (838,384)	(3,832,669)
The net OPEB asset, net pension liability, and net OPEB liability are not due and payable in the current period, therefore, the asset, liability, and related deferred outflows/inflows are not reported in the governmental funds. Net OPEB Asset Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Liability Deferred Outflows - OPEB Deferred Inflows - OPEB Net OPEB Liability	342,909 1,655,262 (498,428) (5,919,712) 159,006 (616,949) (598,740)	(5,476,652)
Net Position of Governmental Activities		\$15,615,331

Holgate Local School District Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2019

				Total
		Bond	Other	Governmental
	General	Retirement	Governmental	Funds
Revenues:				
Property Taxes	\$1,796,466	\$383,389	\$87,227	\$2,267,082
Income Taxes	865,823	0	0	865,823
Intergovernmental	3,491,799	50,492	479,593	4,021,884
Interest	95,568	0	42	95,610
Tuition and Fees	547,547	0	9,301	556,848
Charges for Services	0	0	112,892	112,892
Extracurricular Activities	170	0	118,796	118,966
Gifts and Donations	1,000	0	0	1,000
Miscellaneous	68,831	0	0	68,831
Total Revenues	6,867,204	433,881	807,851	8,108,936
Expenditures:				
Current:				
Instruction:				
Regular	3,141,557	0	80,624	3,222,181
Special	627,618	0	148,868	776,486
Vocational	110,287	0	0	110,287
Support Services:	-,		0	-,
Pupils	322,122	0	850	322,972
Instructional Staff	80,447	0	12,770	93,217
Board of Education	13,819	0	0	13,819
Administration	587,591	0	0	587,591
Fiscal	191,152	7,727	681	199,560
Business	3,916	0	0	3,916
Operation and Maintenance of Plant	1,290,577	0	69,610	1,360,187
Pupil Transportation	187,218	0	9,141	196,359
Central	203,481	0	3,600	207,081
Non-Instructional Services	0	0	212,332	212,332
Extracurricular Activities	182,808	0	119,941	302,749
Capital Outlay	0	0	3,156	3,156
Debt Service:		Ü	2,120	5,100
Principal Retirement	0	226,000	15,000	241,000
Interest and Fiscal Charges	0	144,185	1,008	145,193
Total Expenditures	6,942,593	377,912	677,581	7,998,086
•				
Excess of Revenues Over				
(Under) Expenditures	(75,389)	55,969	130,270	110,850
Other Financing Sources (Uses):				
Inception of Capital Lease	020 201	0	0	020 201
•	838,384	0	0	838,384
Transfers In	0	0	16,008	16,008
Transfers Out	929 294	(16,008)	16,000	(16,008)
Total Other Financing Sources (Uses)	838,384	(16,008)	16,008	838,384
Changes in Fund Balances	762,995	39,961	146,278	949,234
Fund Balances at Beginning of Year - Restated (Note 3)	4,495,457	606,549	595,391	5,697,397
Fund Balances at End of Year	\$5,258,452	\$646,510	\$741,669	\$6,646,631
	. , -, -			

Holgate Local School District

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Fiscal Year Ended June 30, 2019

Changes in Fund Balances - Total Governmental Funds		\$949,234
Amounts reported for governmental activities on the statement of activities are different because of the following:		
Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current fiscal year. Capital Outlay - Depreciable Capital Assets Depreciation	882,087 (647,308)	
		234,779
The book value of capital assets is removed from the capital asset account on the statement of net position when disposed of resulting in a loss on disposal of capital assets on the statement of activities.		(365)
Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds. Deliquent Property Taxes Income Taxes Intergovernmental Interest Miscellaneous Tuition and Fees	38,018 (6,309) 10,819 1,176 7,107 (394)	50,417
Repayment of principal is an expenditure in governmental funds but the repayment reduces long-term liabilities on the statement of net position.		241,000
The inception of a capital lease is reported as an other financing source in the governmental funds but increases long-term liabilities on the statement of net position.		(838,384)
Interest is reported as an expenditure when due in governmental funds but is accrued on outstanding debt on the statement of net position.		1,131
Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(26,801)
Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities. Pension OPEB	(587,553) 710,491	122,938
Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these amounts as deferred outflows. Pension	439,406	
OPEB	15,663	455,069
Change in Net Position of Governmental Activities		\$1,189,018

Holgate Local School District Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2019

	Budgeted	Amounts		Variance with Final Budget Over
	Original	Final	Actual	(Under)
D.				
Revenues:	¢1.410.225	¢1.524.427	¢1.524.427	Φ0
Property Taxes	\$1,410,225	\$1,534,437	\$1,534,437	\$0
Income Taxes	811,726	848,842	848,842	0
Intergovernmental	3,340,617	3,463,297	3,465,207	1,910
Interest Tuition and Fees	40,000 523,605	62,578 545,297	77,014 545,697	14,436 400
Extracurricular Activities	2,030	343,297 170	343,697 170	
Gifts and Donations	,			0
	1,200	1,000	1,000	0
Miscellaneous	31,302	35,834	44,105	8,271
Total Revenues	6,160,705	6,491,455	6,516,472	25,017
Expenditures:				
Current:				
Instruction:				
Regular	2,886,327	3,159,720	3,131,902	27,818
Special	558,617	624,912	625,279	(367)
Vocational	108,383	105,153	108,942	(3,789)
Support Services:				
Pupils	305,288	316,784	321,720	(4,936)
Instructional Staff	65,149	87,711	81,410	6,301
Board of Education	17,909	14,251	14,012	239
Administration	588,047	593,422	595,759	(2,337)
Fiscal	202,022	190,604	190,830	(226)
Business	4,200	3,916	3,916	0
Operation and Maintenance of Plant	423,724	447,656	447,948	(292)
Pupil Transportation	196,321	189,202	187,226	1,976
Central	201,759	203,100	203,139	(39)
Extracurricular Activities	168,692	184,067	181,062	3,005
Total Expenditures	5,726,438	6,120,498	6,093,145	27,353
Excess of Revenues Over	424.267	270.057	402 207	50.270
Expenditures	434,267	370,957	423,327	52,370
Other Financing Sources (Uses):				
Refund of Prior Year Receipts	(39)	(39)	0	39
Advances In	2,800	2,878	2,878	0
Advances Out	0	(2,379)	(2,418)	(39)
Total Other Financing Sources (Uses)	2,761	460	460	0
Changes in Fund Balance	437,028	371,417	423,787	52,370
Fund Balance at Beginning of Year	4,580,702	4,580,702	4,580,702	0
Prior Year Encumbrances Appropriated	18,083	18,083	18,083	0
Fund Balance at End of Year	\$5,035,813	\$4,970,202	\$5,022,572	\$52,370
			 -	<u> </u>

Holgate Local School District Statement of Fiduciary Net Position Fiduciary Fund June 30, 2019

	Private Purpose Trust
Assets: Equity in Pooled Cash and Cash Equivalents	\$121,454
Net Position: Held in Trust for Scholarships	\$121,454

Holgate Local School District Statement of Change in Fiduciary Net Position Fiduciary Funds For the Fiscal Year Ended June 30, 2019

	Private Purpose Trust	Custodial
Additions:		
Charges Received for OHSAA	\$0	\$13,877
<u>Deductions:</u> Non-Instructional Services Distributions on Behalf of OHSAA	3,000	0 12,150
Total Deductions	3,000	12,150
Change in Net Position	(3,000)	1,727
Net Position at Beginning of Year - Restated (Note 3) Net Position at End of Year	124,454 \$121,454	(1,727) \$0

Note 1 - Description of the School District and Reporting Entity

Holgate Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state and federal guidelines.

The School District was established in 1892. The School District serves an area of approximately fifty-four square miles. It is located in Henry County and includes all of the Village of Holgate and portions of Flatrock, Marion, Monroe, and Pleasant Townships. It is staffed by twenty-five classified employees, thirty-eight certified teaching personnel, and four administrative employees who provide services to four hundred sixty-eight students and other community members. The School District currently operates one instructional building.

Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Holgate Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the School District. There are no component units of the Holgate Local School District.

The School District participates in three jointly governed organizations, three insurance pools, and is associated with a related organization. These organizations are the Northwest Ohio Computer Association, the Northern Buckeye Education Council, the Four County Career Center, the Schools of Ohio Risk Sharing Authority, the Northern Buckeye Health Plan, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Holgate Community Library. These organizations are presented in Notes 21, 22, and 23 to the basic financial statements.

Note 2 - Summary of Significant Accounting Policies

The basic financial statements of Holgate Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

A. Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Note 2 - Summary of Significant Accounting Policies (continued)

B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are reported in two categories, governmental and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions of the School District are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The School District's two major funds are the General Fund and the Bond Retirement debt service fund.

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> - The Bond Retirement Fund is used to account for property taxes restricted for the payment of principal, interest, and related costs on general obligation debt.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private purpose trust funds, and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The School District's private purpose trust fund accounts for college scholarships for students after graduation. The School District's custodial fund is used to account for resources remitted to the Ohio High School Athletic Association.

Note 2 - Summary of Significant Accounting Policies (continued)

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

Like the government-wide financial statements, fiduciary funds are accounted for using a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from fiduciary funds.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and deferred inflows of resources, and in the presentation of expenses versus expenditures.

Note 2 - Summary of Significant Accounting Policies (continued)

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the fiscal year in which the income is earned. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, income taxes, grants, interest, tuition, student fees, and charges for services.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that time. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB and explained in Notes 13 and 14 to the basic financial statements.

Note 2 - Summary of Significant Accounting Policies (continued)

In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources consists of property taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there was an enforceable legal claim as of June 30, 2019, but which were levied to finance fiscal year 2020 operations. This amount has been recorded as deferred inflows of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes accrued interest, intergovernmental revenue including grants, delinquent property taxes, income taxes, and other sources. These amounts are deferred and recognized as inflows of resources in the period when the amounts become available. For further details on unavailable revenue, refer to the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and explained in Notes 13 and 14 to the basic financial statements.

Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, except custodial funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control selected by the Board is at the object level for the General Fund and the fund level in all other funds. Budgetary allocations at the function level in the General Fund and at the function and object level within all other funds are made by the School District Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

Note 2 - Summary of Significant Accounting Policies (continued)

The appropriations resolution is subject to amendment throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

F. Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2019, investments included nonnegotiable certificates of deposit, mutual funds, negotiable certificates of deposit, and federal agency securities. Investments are reported at fair value, which is based on quoted market price or current share price, except for nonnegotiable certificates of deposit which are reported at cost.

The Board of Education allocates interest according to State statute. Interest revenue credited to the General Fund during fiscal year 2019 was \$95,568, which includes \$17,554 assigned from other School District funds.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2019, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

H. Inventory

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of administrative supplies and donated and purchased food.

I. Capital Assets

All of the School District's capital assets are general capital assets generally resulting from expenditures in governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

Note 2 - Summary of Significant Accounting Policies (continued)

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School District maintains a capitalization threshold of one thousand dollars. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Useful Lives
Land Improvements	20 - 40 years
Buildings and Building Improvements	20 - 75 years
Furniture, Fixtures, and Equipment	5 - 40 years
Vehicles	15 years

J. Interfund Assets/Liabilities

On fund financial statements, receivables and payables resulting from interfund loans and for services provided are classified as "Interfund Receivables/Payables". Interfund balances within governmental activities are eliminated on the statement of net position.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after ten years of service.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements.

Note 2 - Summary of Significant Accounting Policies (continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Long-term loans, bonds, and capital leases are recognized as liabilities on the fund financial statements when due.

M. Net Position

Net position represents the difference between all other elements on the statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes resources restricted for food service operations, music and athletic programs, and federal and state grants. The School District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or are imposed by law through constitutional provisions.

<u>Committed</u> - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Note 2 - Summary of Significant Accounting Policies (continued)

Assigned - Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. Assigned amounts represent intended uses established by the Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated. The Board of Education has also assigned certain resources for certain educational or extracurricular activities.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

O. Interfund Transactions

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments made for interfund services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

P. Pensions/Postemployment Benefits

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pension/OPEB, pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans, and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

Note 2 - Summary of Significant Accounting Policies (continued)

Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 - Change in Accounting Principles and Restatement of Fund Balance/Net Position

For fiscal year 2019, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 84, "Fiduciary Activities", Statement No. 88, "Certain Disclosures Related to Debt including Direct Borrowings and Direct Placements" and Statement No. 89, "Accounting for Interest Costs Incurred Before the End of a Construction Period".

GASB Statement No. 84 established specific criteria for identifying activities that should be reported as fiduciary activities and clarifies whether and how business-type activities should report their fiduciary activities. Due to the implementation of GASB Statement No. 84, the School District will no longer be reporting agency funds. The School District reviewed its fiduciary funds and certain funds will be reported in the new fiduciary fund classification of custodial funds while other funds have been reclassified as governmental funds. These fund reclassifications resulted in the restatement of beginning net position of custodial funds, in the amount of (\$1,727).

GASB Statement No. 88 improves the information that is disclosed in the notes to the financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. These changes were incorporated in the School District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 89 establishes accounting requirements for interest costs incurred before the end of a construction period. These changes were incorporated in the School District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

For fiscal year 2019, the School District also implemented GASB Implementation Guide No. 2017-2. These changes were incorporated in the School District's fiscal year 2019 financial statements; however, there was no effect on beginning net position/fund balance.

Note 3 - Change in Accounting Principles and Restatement of Fund Balance/Net Position (continued

The implementation of GASB Statement No. 84 had the following effect on fund balance as previously reported at June 30, 2019.

	General Fund	Bond Retirement	Other Governmental	Total Governmental Funds
Fund Balance,				
June 30, 2018	\$4,492,804	\$606,549	\$583,346	\$5,682,699
GASB Statement No. 84	0	0	14,698	14,698
Interfund Receivable/Payable	2,653	0	(2,653)	0
Restated Fund Balance, June 30, 2018	\$4,495,457	\$606,549	\$595,391	\$5,697,397

The restatement had the following effect on net position as previously reported.

	Governmental Activities
Net Position June 30, 2018	\$14,411,615
GASB Statement No. 84	14,698
Restated Net Position June 30, 2018	\$14,426,313

Note 4 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

Note 4 - Budgetary Basis of Accounting (continued)

The major differences between the budget basis and the GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed, or assigned fund balance (GAAP basis).

The adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund are as follows:

Changes in Fund Balance

GAAP Basis	\$762,995
Increase (Decrease) Due To:	
Revenue Accruals:	
Accrued FY 2018, Received in	
Cash FY 2019	440,431
Accrued FY 2019, Not Yet	
Received in Cash	(775,127)
Expenditure Accruals:	
Accrued FY 2018, Paid in	
Cash FY 2019	(547,928)
Accrued FY 2019, Not Yet	
Paid in Cash	575,722
Cash Adjustments:	
Unrecorded Activity FY 2018	(11,476)
Unrecorded Activity FY 2019	(4,560)
Prepaid Items	501
Materials and Supplies Inventory	2,053
Advances In	2,878
Advances Out	(2,418)
Encumbrances Outstanding at	
Fiscal Year End (Budget Basis)	(19,284)
Budget Basis	\$423,787

Note 5 - Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Note 5 - Deposits and Investments (continued)

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio and, with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio (if training requirements have been met);
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and

Note 5 - Deposits and Investments (continued)

8. Certain bankers' acceptances for a period not to exceed one hundred eighty days and commercial paper notes for a period not to exceed two hundred seventy days in an amount not to exceed 40 percent of the interim monies available for investment at any one time (if training requirements have been met).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of settlement, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Investments

Investments are reported at fair value. As of June 30, 2019, the School District had the following investments:

	Measurement	
Measurement/Investment	Amount	Maturity
Fair Value - Level One Inputs		
Mutual Funds	\$772,785	30 days
Fair Value - Level Two Inputs		
Negotiable Certificates of Deposit	241,051	9/13/19
Negotiable Certificates of Deposit	100,028	9/20/19
Negotiable Certificates of Deposit	245,091	9/27/19
Negotiable Certificates of Deposit	245,468	12/26/19
Negotiable Certificates of Deposit	122,372	12/27/19
Negotiable Certificates of Deposit	45,081	2/27/20
Negotiable Certificates of Deposit	245,069	2/28/20
Negotiable Certificates of Deposit	245,657	3/19/20
Negotiable Certificates of Deposit	245,470	5/19/20
Negotiable Certificates of Deposit	245,478	5/22/20
Negotiable Certificates of Deposit	246,830	9/18/20
Federal Home Loan Mortgage Corporation	349,965	7/19/21
Total Investments	\$3,350,345	

Note 5 - Deposits and Investments (continued)

The School District has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2019. The School District's investment in mutual funds measured at fair value are valued using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy restricts the Treasurer from investing in any securities other than those identified in the Ohio Revised Code and that all investments must mature within five years from the date of purchase unless they are matched to a specific obligation or debt of the School District.

The mutual funds and Federal Home Loan Mortgage Corporation notes carry a rating of AAA by Moody's. The negotiable certificates of deposit are covered by SIPC insurance. The School District has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that no-load money market mutual funds must be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

The School District places no limit on the amount it may invest in any one issuer or investment type. The following table indicates the percentage of investments to the School District's total portfolio:

	Fair Value	Percentage of Portfolio
Negotiable Certificates of Deposit	\$2,227,595	66.5%
Federal Home Loan Mortgage Corporation	349,965	10.4

Note 6 - Receivables

Receivables at June 30, 2019, consisted of accounts (student fees and billings for user charged services), accrued interest, interfund, intergovernmental, property taxes, and income taxes. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables, except property taxes and income taxes, are expected to be collected within one year. Property taxes and income taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

Note 6 - Receivables (continued)

A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities	
General Fund	
Bowling Green State University	\$263
Bureau of Workers' Compensation	6,833
TMI Transportation	14,079
Medicaid	45,233
E-Rate	18,646
Total General Fund	85,054
Other Governmental Funds	
Food Service	224
Latchkey	13
Athletic and Music	37
Title I	9,205
21st Century	45,811
Title IV-A	8,510
Total Other Governmental Funds	63,800
Total Governmental Activities	\$148,854

Note 7 - Property Taxes

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2019 represent the collection of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Note 7 - Property Taxes (continued)

The School District receives property taxes from Henry County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2019 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents real and public utility property taxes which were measurable as of June 30, 2019, and for which there was an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources - property taxes.

The amount available as an advance at June 30, 2019, was \$402,696 in the General Fund, \$4,902 in the Classroom Maintenance special revenue fund, \$85,892 in the Bond Retirement debt service fund, and \$16,739 in the Permanent Improvements capital projects fund. The amount available as an advance at June 30, 2018, was \$140,667 in the General Fund, \$1,671 in the Classroom Maintenance special revenue fund, \$32,884 in the Bond Retirement debt service fund, and \$13,793 in the Permanent Improvements capital projects fund.

On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue. On a modified accrual basis, the revenue has been recorded as deferred inflows of resources - unavailable revenue.

The assessed values upon which fiscal year 2019 taxes were collected are:

	2018 Second- Half Collections		2019 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$63,961,090	92.38%	\$63,800,440	85.95%
Industrial/Commercial	2,497,170	3.61	3,453,230	4.65
Public Utility	2,774,570	4.01	6,975,390	9.40
Total Assessed Value	\$69,232,830	100.00%	\$74,229,060	100.00%
Tax rate per \$1,000 of assessed valuation	\$37.85		\$37.85	

Note 8 - Income Taxes

The School District levies a voted tax of 1.5 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1992, and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2019, was as follows:

	Balance at 6/30/18	Additions	Reductions	Balance at 6/30/19
Governmental Activities				
Nondepreciable Capital Assets				
Land	\$448,987	\$0	\$0	\$448,987
Depreciable Capital Assets				
Land Improvements	2,117,888	0	0	2,117,888
Buildings and Building Improvements	20,210,167	838,384	0	21,048,551
Furniture, Fixtures, and Equipment	1,289,010	43,703	(4,935)	1,327,778
Vehicles	738,836	0	0	738,836
Total Depreciable Capital Assets	24,355,901	882,087	(4,935)	25,233,053
Less Accumulated Depreciation				
Land Improvements	(1,093,759)	(96,015)	0	(1,189,774)
Buildings and Building Improvements	(4,813,360)	(432,579)	0	(5,245,939)
Furniture, Fixtures, and Equipment	(726,735)	(72,930)	4,570	(795,095)
Vehicles	(338,062)	(45,784)	0	(383,846)
Total Accumulated Depreciation	(6,971,916)	(647,308)	4,570	(7,614,654)
Depreciable Capital Assets, Net	17,383,985	234,779	(365)	17,618,399
Governmental Activities Capital Assets, Net	\$17,832,972	\$234,779	(\$365)	\$18,067,386

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$293,170
Special	25,636
Vocational	25,477
Support Services:	
Pupils	8,470
Instructional Staff	20,584
Administration	25,656
Fiscal	12,818
Operation and Maintenance of Plant	110,376
Pupil Transportation	47,158
Non-Instructional Services	28,799
Extracurricular Activities	49,164
Total Depreciation Expense	\$647,308

Note 10 - Interfund

At June 30, 2019, the General Fund had an interfund receivable, in the amount of \$2,418, from other governmental funds for short-term loans made to those funds. All amounts are expected to be repaid within one year.

Note 11 - Risk Management

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The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2019, the School District contracted for the following insurance coverage.

Coverage provided through Schools of Ohio Risk Sharing Authority is as follows:

\$15,000,000
17,000,000
15,000,000
26,442,612

Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from the prior fiscal year.

For fiscal year 2019, the School District participated in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool. Each participant enters into an individual agreement with the SORSA for insurance coverage and pays annual premiums to the SORSA based on the types and limits of coverage and deductibles selected by the participant.

The School District participates in the Northern Buckeye Health Plan (Plan), a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The School District pays monthly premiums to the Northern Buckeye Education Council for the benefits offered to its employees including medical, dental, vision, and life insurance. The Northern Buckeye Education Council is responsible for the management and operations of the Plan. The agreement for the Plan provides for additional assessments to participants if the premiums are insufficient to pay the program costs for the fiscal year. Upon withdrawal from the Plan, a participant is responsible for any claims not processed and paid and any related administrative costs.

For fiscal year 2019, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

Note 12 - Contractual Commitments

At fiscal year end, the amount of significant encumbrances expected to be honored upon performance by the vendor in fiscal year 2020 are as follows:

General Fund	\$19,284
Other Governmental Funds	59,999
Total	\$79,283

Note 13 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability/Net OPEB Liability (Asset)

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that have already occurred.

The net pension/OPEB liability (asset) represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation, including pension and OPEB.

Note 13 - Defined Benefit Pension Plans (continued)

GASB Statements No. 68 and No. 75 assume the liability is solely the obligation of the employer because (1) they benefit from employee services and (2) State statute requires all funding to come from the employers. All pension contributions to date have come solely from the employer (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for OPEB benefits. In addition, health care plan enrollees pay a portion of the health care cost in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within thirty years. If the amortization period exceeds thirty years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a net OPEB asset or long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the fiscal year is included as an intergovernmental payable on both the accrual and modified accrual basis of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

Plan Description - School Employees Retirement System (SERS)

Plan Description - School District nonteaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. The report can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Age and service requirements for retirement are as follows.

	Eligible to retire on or before August 1, 2017 *	Eligible to retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit; Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; Age 60 with 25 years of service credit

^{*} Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over thirty years. Final average salary is the average of the highest three years of salary.

Note 13 - Defined Benefit Pension Plans (continued)

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning, April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three year COLA suspension is in effect for all benefit recipients for 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W not to exceed 2.5 percent and with a floor of 0 percent.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$90,846 for fiscal year 2019. Of this amount, \$14,962 is reported as an intergovernmental payable.

Plan Description - State Teachers Retirement System (STRS)

Plan Description - School District licensed teachers and other certified faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. The report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). Benefits are established by Ohio Revised Code Chapter 3307.

The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent to preserve the fiscal integrity of the retirement system. Benefit recipients base benefit and past cost of living increases are not affected by this change. Members are eligible to retire at age sixty with five years of qualifying service credit, at age fifty-five with twenty-seven years of service credit, or thirty years of service credit regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age sixty-five or thirty-five years of service credit and at least age sixty.

Note 13 - Defined Benefit Pension Plans (continued)

The DCP allows members to place all their member contributions and 9.53 percent of the 14 percent employer contribution into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CP offers features of both the DBP and the DCP. In the CP, 12 percent of the 14 percent member rate goes to the DCP and the remaining 2 percent goes to the DBP. Member contributions to the DCP are allocated among investment choices by the member and contributions to the DBP from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DBP. The defined benefit portion of the CP payment is payable to a member on or after age sixty with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age fifty or later.

New members who choose the DCP or CP will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CP account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

A DBP or CP member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DCP who become disabled are entitled only to their account balance. If a member of the DCP dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2019, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2019 contribution rates were equal to the statutory maximum rates and the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$348,560 for fiscal year 2019. Of this amount, \$57,948 is reported as an intergovernmental payable.

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities.

Note 13 - Defined Benefit Pension Plans (continued)

Following is information related to the proportionate share and pension expense.

	SERS	STRS	Total
Proportion of the Net Pension Liability			
Prior Measurement Date	0.01758930%	0.02118739%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.02143420%	0.02133977%	
Change in Proportionate Share	0.00384490%	0.00015238%	
Proportionate Share of the Net Pension			
Liability	\$1,227,576	\$4,692,136	\$5,919,712
Pension Expense	\$147,276	\$440,277	\$587,553

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

Deferred Outflows of Resources	
Differences Between Expected and Actual	
Experience \$67,325 \$108,309 \$175	,634
Changes of Assumptions 27,721 831,535 859	,256
Changes in Proportionate Share and Difference	
Between School District Contributions	
and Proportionate Share of Contributions 126,901 54,065 180	,966
School District Contributions Subsequent to the	
Measurement Date 90,846 348,560 439	,406
Total Deferred Outflows of Resources \$312,793 \$1,342,469 \$1,655	5,262
Deferred Inflows of Resources	
Differences Between Expected and Actual	- 10
<u>.</u>	,643
Net Difference Between Projected and Actual	
· · · · · · · · · · · · · · · · · · ·	3,538
Changes in Proportionate Share and Difference	
Between School District Contributions	
and Proportionate Share of Contributions 35,819 113,428 149	,247
Total Deferred Inflows of Resources \$69,831 \$428,597 \$498	3,428

\$439,406 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as pension expense as follows.

Note 13 - Defined Benefit Pension Plans (continued)

	SERS	STRS	Total
Fiscal Year Ended June 30,	<u> </u>		
2020	\$152,279	\$391,969	\$544,248
2021	50,553	226,888	277,441
2022	(40,286)	2,115	(38,171)
2023	(10,430)	(55,660)	(66,090)
Total	\$152,116	\$565,312	\$717,428

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of the annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation prepared as of June 30, 2018, are presented below.

Inflation 3 percent
Future Salary Increases,
including inflation 3.5 percent to 18.2 percent
COLA or Ad Hoc COLA 2.5 percent
Investment Rate of Return 7.5 percent net of investment expenses, including inflation
Actuarial Cost Method entry age normal

Note 13 - Defined Benefit Pension Plans (continued)

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projections and a five year set back for both males and females. Mortality among service retired members and beneficiaries were based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates. Mortality among disabled members was based on the RP-2000 Disabled Mortality Table; 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the pension plan investments has been determined using a building-block approach and assumes a time horizon as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
U.S. Stocks	22.50	4.75
Non-U.S. Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00%	

Discount Rate - The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.5 percent as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent) or one percentage point higher (8.5 percent) than the current rate.

Note 13 - Defined Benefit Pension Plans (continued)

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.5%)	(7.5%)	(8.5%)
School District's Proportionate Share of			
the Net Pension Liability	\$1,729,134	\$1,227,576	\$807,054

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation reflecting experience study results used in the July 1, 2018, actuarial valuation are presented below.

Inflation	2.5 percent
Projected Salary Increases	12.5 percent at age 20 to
	2.5 percent at age 65
Investment Rate of Return	7.45 percent net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost of Living Adjustments	0 percent effective July 1, 2017
(COLA)	

Postretirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table, projected forward generationally using Mortality Improvement Scale MP-2016.

Actuarial assumptions used in the July 1, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Note 13 - Defined Benefit Pension Plans (continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows.

	Torgot	Long-Term
	Target	Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
	100.00%	

^{*10} year annualized geometric nominal returns include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a thirty year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's Proportionate Share of			
the Net Pension Liability	\$6,852,247	\$4,692,136	\$2,863,895

Note 13 - Defined Benefit Pension Plans (continued)

Social Security

Effective July 1, 1991, all employees not otherwise covered by the State Teachers Retirement System or the School Employees Retirement System have an option to choose Social Security or the State Teachers Retirement System/School Employees Retirement System. As of June 30, 2019, one of the Board of Education members have elected Social Security. The Board's liability is 6.2 percent of wages paid.

Note 14 - Postemployment Benefits

See Note 13 for a description of the net OPEB liability (asset).

School Employees Retirement System (SERS)

Plan Description - The School District contributes to the SERS Health Care Fund administered by SERS for nonteaching retirees and their beneficiaries. For GASB Statement No. 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. The SERS Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need ten years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of sixty-five and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by State statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). The SERS Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Note 14 - Postemployment Benefits (continued)

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount; prorated if less than a full year of service credit was earned. For fiscal year 2019, this amount was \$21,600. State statute provides that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS covered payroll for the health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$12,298.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$15,663 for fiscal year 2019. Of this amount, \$12,852 is reported as an intergovernmental payable.

State Teachers Retirement System (STRS)

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing health care plan for eligible retirees who participated in the defined benefit and combined pension plans offered by STRS. Ohio law authorizes STRS to offer the plan. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the STRS financial report which can be obtained by visiting the STRS website at www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the health care plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the health care plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2019, STRS did not allocate any employer contributions to postemployment health care.

OPEB Liabilities, OPEB Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2018, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense.

Note 14 - Postemployment Benefits (continued)

	SERS	STRS	Total
Proportion of the Net OPEB Liability	0.1==0.1100/	001105000	
Prior Measurement Date	.01779410%	.02118739%	
Proportion of the Net OPEB Liability Current Measurement Date	.02158190%	.02133977%	
Change in Proportionate Share	.00378780%	.00015238%	
Change in Proportionate Share	.0027070070	.0001223070	
Proportionate Share of the			
Net OPEB Liability	\$598,740	\$0	\$598,740
Net OPEB Asset	\$0	\$342,909	\$342,909
OPEB Expense	\$36,144	(\$746,635)	(\$710,491)

At June 30, 2019, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences Between Expected and			
Actual Experience	\$9,774	\$40,052	\$49,826
Changes in Proportionate Share and			
Difference Between School District			
Contributions and Proportionate Share of			
Contributions	88,087	5,430	93,517
School District Contributions Subsequent			
to the Measurement Date	15,663	0	15,663
Total Deferred Outflows of Resources	\$113,524	\$45,482	\$159,006
	_		_
Deferred Inflows of Resources			
Differences Between Expected and			
Actual Experience	\$0	\$19,979	\$19,979
Changes of Assumptions	53,792	467,240	521,032
Net Difference Between Projected and			
Actual Earnings on OPEB Plan			
Investments	899	39,174	40,073
Changes in Proportionate Share and			
Difference Between School District			
Contributions and Proportionate Share of			
Contributions	16,966	18,899	35,865
Total Deferred Inflows of Resources	\$71,657	\$545,292	\$616,949

Note 14 - Postemployment Benefits (continued)

\$15,663 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or increase in the net OPEB asset in the fiscal year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows.

	SERS	STRS	Total
Fiscal Year Ended June 30,			
2020	(\$15,250)	(\$89,948)	(\$105,198)
2021	(8,157)	(89,948)	(98,105)
2022	14,304	(89,948)	(75,644)
2023	14,686	(81,051)	(66,365)
2024	14,624	(77,932)	(63,308)
2025	5,997	(70,983)	(64,986)
Total	\$26,204	(\$499,810)	(\$473,606)

Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74 as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Note 14 - Postemployment Benefits (continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2018, are presented below.

Inflation 3 percent

Future Salary Increases,

including inflation

3.5 percent to 18.2 percent
Investment Rate of Return

7.5 percent net of investment expenses, including inflation

Municipal Bond Index Rate

Measurement Date 3.62 percent Prior Measurement Date 3.56 percent

Single Equivalent Interest Rate, net of plan investment expense including inflation

Measurement Date 3.7 percent
Prior Measurement Date 3.63 percent

Medical Trend Assumption
Medicare 5.375 to 4.75 percent
Pre-Medicare 7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates and the RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates, set back five years.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five year experience study. The most recent study covers fiscal years 2010 through 2015 and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.5 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a ten year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

Note 14 - Postemployment Benefits (continued)

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2018, was 3.7 percent. The discount rate used to measure the total OPEB liability prior to June 30, 2018, was 3.63 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the retirement system at the State statute contribution rate of 2 percent of projected covered employee payroll each year which includes a 1.5 percent payroll surcharge and .5 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation Twenty-Year Municipal Bond Index Rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rate - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS and what SERS' net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.7 percent) or one percentage point higher (4.7 percent) than the current discount rate (3.7 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.25 percent decreasing to 3.75 percent) and one percentage point higher (8.25 percent decreasing to 5.75 percent) than the current rate.

	1% Decrease (2.7%)	Current Discount Rate (3.7%)	1% Increase (4.7%)
School District's Proportionate Share of	(2.170)	(3.770)	(4.770)
the Net OPEB Liability	\$726,524	\$598,740	\$497,559
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.25%	(7.25%	(8.25%
	Decreasing	Decreasing	Decreasing
	to 3.75%)	to 4.75%)	to 5.75%)
School District's Proportionate Share of	<u></u> -		
the Net OPEB Liability	\$483,074	\$598,740	\$751,904

Note 14 - Postemployment Benefits (continued)

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation reflecting experience study results used in the June 30, 2018, actuarial valuation are presented below.

Projected Salary Increases 12.5 percent at age 20 to 2.5 percent at age 65

Investment Rate of Return 7.45 percent net of investment expenses,

including inflation
3 percent
7.45 percent
4.13 percent

Health Care Cost Trends

Blended Discount Rate of Return

Discount Rate of Return

Payroll Increases

Medical

Pre-Medicare 6 percent initial, 4 percent ultimate Medicare 5 percent initial, 4 percent ultimate

Prescription Drug

Pre-Medicare 8 percent initial, 4 percent ultimate
Medicare -5.23 percent initial, 4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees, the mortality rates were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. For disabled retirees, mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016.

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Since the prior measurement date, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)". Valuation year per capita health care costs were updated.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements were scheduled be discontinued beginning January 1, 2020. However, in June 2019, the STRS Board voted to extend the current Medicare Part B partial reimbursement for one year.

Note 14 - Postemployment Benefits (continued)

The STRS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

Discount Rate - The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the Health Care Fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018. The blended discount rate of 4.13 percent which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer Twenty-Year Municipal Bond Rate of 3.58 percent for the unfunded benefit payments was used to measure the total OPEB liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate and the Health Care Cost Trend Rate - The following table represents the net OPEB asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45 percent as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's Proportionate Share of the Net OPEB Asset	\$293,905	\$342,909	\$384,094
		Current	
	1% Decrease	Trend Rate	1% Increase
School District's Proportionate Share of			
the Net OPEB Asset	\$381,769	\$342,909	\$303,443

Note 15 - Other Employee Benefits

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to thirty days of vacation per fiscal year, depending upon length of service. Teachers do not earn vacation time.

Note 15 - Other Employee Benefits (continued)

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred twenty days for certified employees and two hundred days for classified employees. Upon retirement, payment is made for one-fourth of accrued but unused sick leave credit to a maximum of fifty-five days for certified employees and fifty days for classified employees.

B. Health Care Benefits

The School District provides medical, dental, and vision insurance to most employees through the Northern Buckeye Health Plan, and life insurance through American United Life.

Note 16 - Long-Term Obligations

Changes in the School District's long-term obligations during fiscal year 2019 were as follows:

	Balance at	A 1117	D. L. Carr	Balance at	Amounts Due Within
Communication And Man	6/30/18	Additions	Reductions	6/30/19	One Year
Governmental Activities	Φ 2 0,000	Φ0	¢17.000	Φ1 <i>5</i> .000	Φ1.7.000
FY11 Loan Payable 4.5%	\$30,000	\$0	\$15,000	\$15,000	\$15,000
FY06 Loan Payable 5.06%	1,428,000	0	56,000	1,372,000	58,000
Total Loans Payable	1,458,000	0	71,000	1,387,000	73,000
General Obligation Bonds					
FY12 School Facilities Construction					
and Improvement Refunding Bonds					
Term Bonds 3 %	505,000	0	5,000	500,000	5,000
FY02 School Facilities Construction					
and Improvement Bonds					
Term Bonds 4.9 - 6 %	965,000	0	165,000	800,000	175,000
Total General Obligation Bonds	1,470,000	0	170,000	1,300,000	180,000
Net Pension Liability					
SERS	1,050,922	176,654	0	1,227,576	0
STRS	5,033,109	0	340,973	4,692,136	0
Total Net Pension Liability	6,084,031	176,654	340,973	5,919,712	0
Net OPEB Liability					
SERS	477,547	121,193	0	598,740	0
STRS	826,654	0	826,654	0	0
Total Net OPEB Liability	1,304,201	121,193	826,654	598,740	0
Compensated Absences Payable	269,358	37,427	10,626	296,159	17,138
Capital Leases Payable	0	838,384	0	838,384	47,817
Total Governmental Activities		 _			
Long-Term Obligations	\$10,585,590	\$1,173,658	\$1,419,253	\$10,339,995	\$317,955

<u>FY11 Loan Payable</u> - On May 13, 2011, the School District obtained a loan, in the amount of \$125,000, to purchase and install energy conservation measures. The loan was issued for a nine year period, with final maturity during fiscal year 2020. The loan is being retired from the Building capital projects fund.

Note 16 - Long-Term Obligations (continued)

<u>FY06 Loan Payable</u> - On October 7, 2005, the School District obtained a loan, in the amount of \$1,800,000, for constructing school facilities. The loan was issued for a twenty-nine year period, with final maturity during fiscal year 2035. The loan is being retired from the Bond Retirement debt service fund.

FY 12 School Facilities Construction and Improvement Refunding Bonds - On January 12, 2012, the School District issued current refunding general obligation bonds, in the original amount of \$1,155,000, to refund a portion of the FY 2002 School Facilities Construction and Improvement Bonds. The refunding bond issue consists of term bonds. The bonds were issued for a twelve year period, with final maturity in fiscal year 2024. The bonds are being retired through the Bond Retirement debt service fund.

The bonds are subject to mandatory sinking fund redemption at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date, on December 1 in the years and in the respective principal amounts as follows:

Year	Amount
2019	\$5,000
2020	5,000
2021	5,000
2022	5,000
2023	230,000

The remaining principal, in the amount of \$250,000, will be paid at stated maturity on December 1, 2024.

FY02 School Facilities Construction and Improvement Bonds - On April 15, 2002, the School District issued \$3,069,000 in voted general obligation bonds for the construction of a new elementary school and middle school. The bond issue included serial and term bonds, in the original amount of \$1,329,000 and \$1,740,000, respectively. The bonds were issued for a twenty-four year period, with final maturity during fiscal year 2025. During fiscal year 2012, a portion of the term bonds, in the amount of \$1,155,000, was refunded. The remaining bonds will be retired through the Bond Retirement debt service fund.

The term bonds maturing on December 1, 2022, are subject to mandatory sinking fund redemption, at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date, on December 1 in the year and the respective principal amounts as follows:

Amount
\$175,000
190,000
210,000

The remaining principal, in the amount of \$225,000, will be paid at stated maturity on December 1, 2022.

Note 16 - Long-Term Obligations (continued)

The term bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption, in part by lot, pursuant to the terms of the mandatory sinking fund redemption requirements of the School District. The mandatory redemption is to occur on December 1, 2023, in the amount of \$240,000 (with the balance of \$260,000 to be paid at stated maturity on December 1, 2024), at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date.

<u>Net Pension/OPEB Liability</u> - There is no repayment schedule for the net pension/OPEB liability; however, employer pension/OPEB contributions are made from the General Fund and the Food Service, Latchkey, and Athletic and Music special revenue funds. For additional information related to the net pension/OPEB liability, see Notes 14 and 15 to the basic financial statements.

Compensated absences will be paid from the General Fund and the Food Service special revenue fund.

Capital leases will be paid from the General Fund.

The School District's overall debt margin was \$4,035,773 with an unvoted debt margin of \$67,347 at June 30, 2019.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2019, were as follows:

-	FY 11 Loan Payable			
Fiscal Year Ending June 30,	Principal	Interest	Total	
2020	\$15,000	\$337	\$15,337	
-	•	Y 06 Loan Payab	·	
Fiscal Year Ending June 30,	Principal	Interest	Total	
2020	\$58,000	\$68,358	\$126,358	
2021	61,000	65,330	126,330	
2022	64,000	62,149	126,149	
2023	67,000	58,815	125,815	
2024	71,000	55,303	126,303	
2025-2029	410,000	217,344	627,344	
2030-2034	521,000	99,484	620,484	
2035	120,000	3,054	123,054	
Total	\$1,372,000	\$629,837	\$2,001,837	

Note 16 - Long-Term Obligations (continued)

	General Obligation Bonds			
Fiscal Year Ending June 30,	Principal	Interest	Total	
2020	\$180,000	\$57,675	\$237,675	
2021	195,000	46,575	241,575	
2022	215,000	34,425	249,425	
2023	230,000	21,225	251,225	
2024	230,000	10,950	240,950	
2025	250,000	3,750	253,750	
Total	\$1,300,000	\$174,600	\$1,474,600	

Note 17 - Capital Leases - Lessee Disclosure

The School District has entered into capitalized leases for equipment. Capital lease payments are reflected as debt service expenditures on the statement of revenues, expenditures, and changes in fund balances for the governmental funds. There were no principal payments in fiscal year 2019.

	Governmental	
	Activities	
Equipment	\$838,384	
Less Accumulated Depreciation	(3,492)	
Carrying Value at June 30, 2019	\$834,892	

The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2019.

	Govern	Governmental		
	Activ	Activities		
Year	Principal	Interest		
2020	\$48,817	\$50,090		
2021	62,660	56,028		
2022	67,431	51,257		
2023	72,565	46,123		
2024	78,090	40,598		
2025	84,036	34,653		
2026	90,434	28,255		
2027	97,319	21,369		
2028	104,729	13,960		
2029	112,702	5,986		
2030	19,601	181		
	\$838,384	\$348,500		

Note 18 - Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

				Total
		Bond	Other	Governmental
Fund Balance	General	Retirement	Governmental	Funds
Nonspendable for:				
Prepaid Items	\$3,573	\$0	\$147	\$3,720
Materials and Supplies				
Inventory	6,640	0	510	7,150
Total Nonspendable	10,213	0	657	10,870
Restricted for:				
Athletics and Music	0	0	8,191	8,191
Debt Retirement	0	646,510	0	646,510
Facilities Maintenance	0	0	189,866	189,866
Food Service Operations	0	0	78,113	78,113
Latchkey	0	0	3,474	3,474
Non-Instructional	0	0	29,800	29,800
Permanent Improvements	0	0	371,820	371,820
Regular Instruction	0	0	46,788	46,788
Student Managed Activities	0	0	12,960	12,960
Total Restricted	0	646,510	741,012	1,387,522
Assigned for:				
Educational Activities	12,729	0	0	12,729
Extracurricular Activities	894	0	0	894
Unpaid Obligations	13,595	0	0	13,595
Total Assigned	27,218	0	0	27,218
Unassigned	5,221,021	0	0	5,221,021
Total Fund Balance	\$5,258,452	\$646,510	\$741,669	\$6,646,631

Note 19 - Set Asides

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. The amount not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. This amount must be carried forward and used for the same purpose in future years.

Note 19 - Set Asides (continued)

The following cash basis information identifies the change in the fund balance set aside for capital improvements during fiscal year 2019.

Balance June 30, 2018	\$0
Current Year Set Aside Requirement	81,919
Current Year Offsets	(58,047)
Qualifying Expenditures	(23,872)
Balance June 30, 2019	\$0

Note 20 - Interfund Transfers

During fiscal year 2019, the Bond Retirement debt service fund made transfers to other governmental funds, in the amount of \$16,008, to make debt payments when due.

Note 21 - Jointly Governed Organizations

A. Northwest Ohio Computer Association

The School District is a participant in the Northwest Ohio Computer Association (NWOCA), which is a computer consortium. NWOCA is an association of educational entities within the boundaries of Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member educational entities.

The NWOCA Assembly consists of the superintendent from each participating educational entity and a representative from the fiscal agent. The Assembly elects the Governing Council of two representatives from each of the six counties in which member educational entities are located and the representative from the member educational entity serving as fiscal agent for NWOCA. The degree of control exercised by any participating educational entity is limited to its representation on the Governing Council. During fiscal year 2019, the School District paid \$67,278 to NWOCA for various services. Financial information can be obtained from the Northwest Ohio Computer Association, 209 Nolan Parkway, Archbold, Ohio 43502.

B. Northern Buckeye Education Council

The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among educational entities located in Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected board consisting of two representatives from each of the six counties in which the member educational entities are located. The Board is elected from an assembly consisting of a representative from each participating educational entity. Financial information can be obtained from the Northern Buckeye Educational Council, 209 Nolan Parkway, Archbold, Ohio 43502.

Note 21 - Jointly Governed Organizations (continued)

C. Four County Career Center

The Four County Career Center (Career Center) is a distinct political subdivision of the State of Ohio which provides vocational education to students. The Career Center is operated under the direction of a board consisting of five representatives from the Northwest Ohio Educational Service Center and one representative from the participating school districts elected boards. The Career Center possesses its own budgeting and taxing authority. The degree of control exercised by the School District is limited to its representation on the Board. Financial information can be obtained from the Four County Career Center, 22-900 State Route 34, Archbold, Ohio 43502.

Note 22 - Insurance Pools

A. Schools of Ohio Risk Sharing Authority

The School District participates in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. SORSA is an incorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. SORSA's business and affairs are conducted by a board consisting of nine superintendents and treasurers, as well as an attorney, accountant, and four representatives from the pool's administrator, Willis Pooling. Willis Pooling is responsible for processing claims and establishing agreements between SORSA and its members. Financial information can be obtained from Willis Pooling, 775 Yard Street, Suite 200, Grandview Heights, Ohio 43212.

B. Northern Buckeye Health Plan

The Northern Buckeye Health Plan (Plan), is a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The Plan is governed by the Northern Buckeye Education Council (NBEC) and its participating members.

C. Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in a group rating plan for worker's compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool.

The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP. Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

Holgate Local School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Note 23 - Related Organization

The Holgate Community Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Holgate Board of Education. The Board of Trustees possesses its own budgeting and contracting authority, hires and fires personnel, and does not depend on the School District for operational subsidies. Although the School District serves as the taxing authority, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Holgate Community Library, 204 Railway Avenue, Holgate, Ohio 43527.

Note 24 - Contingencies

A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2019.

B. School Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the School District, which can extend past the fiscal year end.

The School District's August 23 and December 13, 2019, foundation settlement receipts included the FTE adjustments for fiscal year 2019. For the School District, this resulted in a total decrease of \$230, which is the net amount of the August 23 and December 12, 2019, settlements. This amount is not material to the financial statements and is not included in the financial statements as of June 30, 2019.

C. Litigation

There are currently no matters in litigation with the School District as defendant.

Holgate Local School District

Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Six Fiscal Years (1)

	2019	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.02143420%	0.01758930%	0.01880070%	0.01876960%
School District's Proportionate Share of the Net Pension Liability	\$1,227,576	\$1,050,922	\$1,376,038	\$1,071,011
School District's Employee Payroll	\$680,785	\$579,850	\$587,879	\$563,892
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	180.32%	181.24%	234.07%	189.93%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.36%	69.50%	62.98%	69.16%

⁽¹⁾ Information prior to 2014 is not available.

Amounts presented as of the School District's measurement date which is prior fiscal year end.

2015	2014
0.01941600%	0.01941600%
\$982,632	\$1,154,607
\$525,649	\$508,840
186.94%	226.91%
71.70%	65.52%

Holgate Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio

Last Six Fiscal Years (1)

	2019	2018	2017	2016
School District's Proportion of the Net Pension Liability	0.02133977%	0.02118739%	0.02168214%	0.02187640%
School District's Proportionate Share of the Net Pension Liability	\$4,692,136	\$5,033,109	\$7,257,665	\$6,045,998
School District's Employee Payroll	\$2,474,143	\$2,285,179	\$2,341,921	\$2,278,550
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	189.65%	220.25%	309.90%	265.34%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	77.30%	75.30%	66.80%	72.10%

⁽¹⁾ Information prior to 2014 is not available.

Amounts presented as of the School District's measurement date which is prior fiscal year end.

2015	2014
0.001255550	0.001055550
0.02127777%	0.02127777%
\$5,175,490	\$6,165,010
\$2,182,146	\$2,255,469
237.17%	273.34%
74.70%	69.30%

Holgate Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Three Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net OPEB Liability	0.02158190%	0.01779410%	0.01899120%
School District's Proportionate Share of the Net OPEB Liability	\$598,740	\$477,547	\$541,319
School District's Employee Payroll	\$680,785	\$579,850	\$587,879
School District's Proportionate Share of the Net OPEB Liability as a Percentage of Employee Payroll	87.95%	82.36%	92.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	13.57%	12.46%	11.49%

(1) Information prior to 2017 is not available.

Amounts presented as of the School District's measurement date which is the prior fiscal year end.

Holgate Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net OPEB Liability (Asset) State Teachers Retirement System of Ohio

Last Three Fiscal Years (1)

	2019	2018	2017
School District's Proportion of the Net OPEB Liability (Asset)	0.02133977%	0.02118739%	0.02168214%
School District's Proportionate Share of the Net OPEB Liability (Asset)	(\$342,909)	\$826,654	\$1,159,566
School District's Employee Payroll	\$2,474,143	\$2,285,179	\$2,341,921
School District's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Employee Payroll	-13.86%	36.17%	49.51%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (1) Information prior to 2017 is not available.	176.00%	47.10%	37.30%

Amounts presented as of the School District's measurement date which is the prior fiscal

year end.

Holgate Local School District, Ohio Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2019	2018	2017	2016
Net Pension Liability				
Contractually Required Contribution	\$90,846	\$91,906	\$81,179	\$82,303
Contributions in Relation to the Contractually Required Contribution	(90,846)	(91,906)	(81,179)	(82,303)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll	\$672,933	\$680,785	\$579,850	\$587,879
Contributions as a Percentage of Employee Payroll	13.50%	13.50%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution (2)	\$15,663	\$14,339	\$9,444	\$9,347
Contributions in Relation to the Contractually Required Contribution	(15,663)	(14,339)	(9,444)	(9,347)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	2.33%	2.11%	1.63%	1.59%
Total Contributions as a Percentage of Employee Payroll (2)	15.83%	15.61%	15.63%	15.59%

⁽¹⁾ The School District's covered payroll is the same for Pension and OPEB

⁽²⁾ Includes Surcharge

2015	2014	2013	2012	2011	2010
\$74,321	\$72,855	\$70,423	\$68,836	\$61,799	\$67,186
(74,321)	(72,855)	(70,423)	(68,836)	(61,799)	(67,186)
\$0	\$0	\$0	\$0	\$0	\$0
\$563,892	\$525,649	\$508,840	\$511,795	\$491,643	\$496,205
13.18%	13.86%	13.84%	13.45%	12.57%	13.54%
\$14,148	\$10,176	\$9,929	\$10,475	\$14,459	\$9,826
(14,148)	(10,176)	(9,929)	(10,475)	(14,459)	(9,826)
\$0	\$0	\$0	\$0	\$0	\$0
2.51%	1.94%	1.95%	2.05%	2.94%	1.98%
15.69%	15.80%	15.79%	15.50%	15.51%	15.52%

Holgate Local School District, Ohio Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2019	2018	2017	2016
Net Pension Liability				
Contractually Required Contribution	\$348,560	\$346,380	\$319,925	\$327,869
Contributions in Relation to the Contractually Required Contribution	(348,560)	(346,380)	(319,925)	(327,869)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll	\$2,489,714	\$2,474,143	\$2,285,179	\$2,341,921
Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%

2010	2011	2012	2013	2014	2015
\$266,532	\$284,653	\$283,730	\$293,211	\$283,679	\$318,997
(266,532)	(284,653)	(283,730)	(293,211)	(283,679)	(318,997)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,050,246	\$2,189,638	\$2,182,538	\$2,255,469	\$2,182,146	\$2,278,550
13.00%	13.00%	13.00%	13.00%	13.00%	14.00%
¢20.502	¢21.90 <i>c</i>	¢21.925	\$20.555	¢21 921	¢0
\$20,502	\$21,896	\$21,825	\$22,555	\$21,821	\$0
(20,502)	(21,896)	(21,825)	(22,555)	(21,821)	0
\$0	\$0	\$0	\$0	\$0	\$0
1.00%	1.00%	1.00%	1.00%	1.00%	0.00%
-13070	-13370	-13370	-13370	2.3370	313070
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Holgate Local School District Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

Net Pension Liability

Changes in Assumptions - SERS

Beginning with fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc COLA. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in fiscal year 2016 and prior are presented below.

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3 percent	3.25 percent
Future Salary Increases,		
Including inflation	3.5 percent to 18.2 percent	4 percent to 22 percent
Investment Rate of Return	7.5 percent net of investment	7.75 percent net of investment
	expenses, including inflation	expenses, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that were based on the RP-2014 Blue Collar Mortality Table with fully generational projections and a five year set back for both males and females. Amounts reported for fiscal year 2016 and prior use mortality assumptions that were based on the 1994 Group Annuity Mortality Table set back one year for both males and females. Special mortality tables were used the period after disability retirement.

Changes in Assumptions - STRS

Beginning in fiscal year 2018, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below.

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.5 percent	2.75 percent
Projected Salary Increases	12.5 percent at age 20 to	12.25 percent at age 20 to
	2.5 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent net of investment	7.75 percent net of investment
	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost of Living Adjustments	0 percent effective July 1, 2017	2 percent simple applied as
(COLA)		follows: for members retiring
		before August 1, 2013, 2
		percent per year; for members
		retiring August 1, 2013, or
		later, 2 percent COLA
		commences on fifth anniversary
		of retirement date

Holgate Local School District Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table, projected forward generationally using Mortality Improvement Scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022-Scale AA) for males and females. Males ages were set back two years through age eighty-nine and no set back for age ninety and above. Females younger than age eighty were set back four years, one year set back from age eighty through eighty-nine, and no set back from age ninety and above.

Net OPEB Liability

Changes in Assumptions - SERS

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below.

Municipal Bond Index Rate

Fiscal Year 2018 3.56 percent Fiscal Year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense including inflation

Fiscal Year 2018

3.63 percent
Fiscal Year 2017

2.98 percent

Changes in Assumptions - STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)", and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal, and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent.

Holgate Local School District Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2019

Changes in Benefit Terms - STRS

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019, and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

The discussion and analysis of Holgate Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2018. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and notes to enhance their understanding of the School District's financial performance.

Highlights

Highlights for fiscal year 2018 are as follows:

In total, net position increased \$2,811,228, or 24 percent, from the prior fiscal year. This increase in net position was primarily due to a significant decrease in the net pension/OPEB liability.

General revenues accounted for 81 percent of total revenues and reflect the School District's significant dependence on property taxes, income taxes, and unrestricted state entitlements.

Using the Basic Financial Statements

This annual report consists of a series of financial statements and notes to those statements. The statements are organized so the reader can understand Holgate Local School District as a financial whole, or as an entire operating entity.

The statement of net position and the statement of activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances.

Fund financial statements provide a greater level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds, with all other nonmajor funds presented in total in a single column. For Holgate Local School District, the General Fund and the Bond Retirement debt service fund are the most significant funds.

Reporting the School District as a Whole

The statement of net position and the statement of activities reflect how the School District did financially during fiscal year 2018. These statements include all assets and liabilities using the accrual basis of accounting similar to that which is used by most private-sector companies. This basis of accounting considers all of the current fiscal year's revenues and expenses regardless of when cash is received or paid.

These statements report the School District's net position and changes in net position. This change in net position is important because it tells the reader whether the financial position of the School District as a whole has increased or decreased from the prior fiscal year. Over time, these increases and/or decreases are one indicator of whether the financial position is improving or deteriorating. Causes for these changes may be the result of many factors, some financial, some not. Nonfinancial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the statement of net position and the statement of activities, all of the School District's activities are reflected as governmental activities including instruction, support services, non-instructional services, and extracurricular activities.

Reporting the School District's Most Significant Funds

Fund financial statements provide detailed information about the School District's major funds. While the School District uses many funds to account for its financial transactions, the fund financial statements focus on the School District's most significant funds. The School District's major funds are the General Fund and the Bond Retirement debt service fund.

Governmental Funds - All of the School District's activities are reported in governmental funds, which focus on how monies flow into and out of those funds and the balances left at fiscal year end for spending in future periods. These funds are reported using modified accrual accounting which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent in the near future to finance educational programs.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the School District. Fiduciary funds are not reflected on the government-wide financial statements because the resources from these funds are not available to support the School District's programs. These funds use the accrual basis of accounting.

The School District as a Whole

Table 1 provides a summary of the School District's net position for fiscal year 2018 and fiscal year 2017.

Table 1 Net Position

		Governmental Activities	
	2018	2017	Change
Assets:			
Current and Other Assets	\$8,052,257	\$7,348,463	\$703,794
Capital Assets, Net	17,832,972	18,465,073	(632,101)
Total Assets	25,885,229	25,813,536	71,693
			(continued)

Table 1 Net Position (continued)

	Governmental Activities			
	2018	2017	Change	
Deferred Outflows of		2017	Change	
Resources:				
Pension	\$1,900,408	\$1,622,026	\$278,382	
OPEB	62,059	9,444	52,615	
Total Deferred Outflows of				
Resources	1,962,467	1,631,470	330,997	
<u>Liabilities:</u>				
Current and Other Liabilities	621,414	557,757	(63,657)	
Long-Term Liabilities				
Pension	6,084,031	8,633,703	2,549,672	
OPEB	1,304,201	1,700,885	396,684	
Other Amounts	3,197,358	3,390,027	192,669	
Total Liabilities	11,207,004	14,282,372	3,075,368	
Deferred Inflows of				
Resources:				
Pension	431,108	61,798	(369,310)	
OPEB	197,786	0	(197,786)	
Other Amounts	1,600,183	1,500,449	(99,734)	
Total Deferred Inflows of				
Resources	2,229,077	1,562,247	(666,830)	
Net Position:				
Net Investment in Capital Assets	14,904,972	15,324,073	(419,101)	
Restricted	1,197,195	1,214,725	(17,530)	
Unrestricted (Deficit)	(1,690,552)	(4,938,411)	3,247,859	
Total Net Position	\$14,411,615	\$11,600,387	\$2,811,228	

The net pension liability reported by the School District at June 30, 2018, is reported pursuant to Governmental Accounting Standards Board (GASB) Statement No. 68, "Accounting and Financial Reporting for Pensions". For fiscal year 2018, the School District adopted GASB Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, end users of these financial statements will gain a clearer understanding of the School District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

GASB standards are national standards and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB Statement No. 27) and postemployment benefits (GASB Statement No. 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension or net OPEB liability. GASB Statements No. 68 and No. 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and State law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB Statements No. 68 and No. 75 require the net pension liability and the net OPEB liability to equal the School District's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange", that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients. The retirement systems may allocate a portion of the employer contribution to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or in the case of compensated absences (i.e. vacation and sick leave) are satisfied through paid time off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in pension benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the School District. In the event that contributions, investment returns, and other changes are insufficient to keep up with required pension payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB Statements No. 68 and No. 75, the School District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's change in net pension liability and the net OPEB liability, respectively, not accounted for as deferred outflows/inflows.

As a result of implementing GASB Statement No. 75, the School District is reporting a net OPEB liability and deferred outflows/inflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at June 30, 2017, from \$13,291,828 to \$11,600,387.

Pension/OPEB related changes noted in the above table reflect an increase in deferred outflows and deferred inflows. The decrease in the net pension/OPEB liability represents the School District's proportionate share of the unfunded benefits. As indicated previously, changes in pension benefits, contribution rates, return on investments, and actuarial assumptions all affect the balance of the net pension liability. The effect of these changes for pension and OPEB are the most significant reason for the increase in total net position.

Aside from the changes related to pension, there were few changes of note from the prior fiscal year. The increase in current and other assets was primarily an increase in cash and cash equivalents. This increase was largely due to revenues exceeding expenses in the General Fund. The decrease in net capital assets was due to annual depreciation. The decrease in current and other liabilities was generally due to a reduction in the amount owed to the Educational Service Center at fiscal year end. The decrease in other long-term liabilities was due to scheduled debt retirement. The combination of annual depreciation and debt retirement is reflected in the decrease in the investment in capital assets.

Table 2 reflects the change in net position for fiscal year 2018 and fiscal year 2017.

Table 2 Change in Net Position

	Governmental		
	Activities		
	2018	2017	Change
Revenues			
Program Revenues			
Charges for Services	\$778,491	\$731,157	\$47,334
Operating Grants and Contributions	657,166	496,014	161,152
Total Program Revenues	1,435,657	1,227,171	208,486
General Revenues		_	
Property Taxes	1,741,473	1,912,013	(170,540)
Income Taxes	833,012	789,869	43,143
Grants and Entitlements	3,283,131	3,229,879	53,252
Interest	38,848	22,599	16,249
Gifts and Donations	1,400	1,200	200
Miscellaneous	47,976	82,825	(34,849)
Total General Revenues	5,945,840	6,038,385	(92,545)
Total Revenues	7,381,497	7,265,556	115,941
			(continued)

Table 2
Change in Net Position (continued)

	Governmental Activities		
	2018	2017	Change
Expenses			
Instruction:			
Regular	\$1,515,720	\$3,352,757	\$1,837,037
Special	560,409	727,132	166,723
Vocational	60,201	121,415	61,214
Support Services:			
Pupils	263,161	285,299	22,138
Instructional Staff	84,801	86,151	1,350
Board of Education	13,563	19,099	5,536
Administration	273,166	597,968	324,802
Fiscal	212,163	237,383	25,220
Business	3,918	5,702	1,784
Operation and Maintenance			
of Plant	495,539	503,630	8,091
Pupil Transportation	220,772	238,826	18,054
Central	190,973	180,051	(10,922)
Non-Instructional Services	243,160	254,711	11,551
Extracurricular Activities	277,920	312,239	34,319
Interest and Fiscal Charges	154,803	162,134	7,331
Total Expenses	4,570,269	7,084,497	2,514,228
Increase in Net Position	2,811,228	181,059	2,630,169
Net Position Beginning of Year	11,600,387	n/a	n/a
Net Position End of Year	\$14,411,615	\$11,600,387	\$2,810,928

The information necessary to restate the fiscal year 2017 beginning balances and the fiscal year 2017 OPEB expense amounts for the effects of the initial implementation of GASB Statement No. 75 is not available. Therefore, fiscal year 2017 functional expenses still include OPEB expense of \$9,444 computed under GASB Statement No. 45. GASB Statement No. 45 required recognizing pension expense equal to contractually required contributions to the plan. Under GASB Statement No. 75, OPEB expense represents additional amounts earned adjusted by deferred outflows/inflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB Statement No. 75, the fiscal year 2018 financial statements report negative OPEB expense of \$237,174. Consequently, in order to compare fiscal year 2018 total program expenses to fiscal year 2017, the following adjustments are needed.

Total 2018 Program Expenses Under GASB Statement No. 75	\$4,570,269
Negative OPEB Expense Under GASB Statement No. 75	(237,174)
2018 Contractually Required Contribution	(14,339)
Adjusted 2018 Program Expenses	4,318,756
Total 2017 Program Expenses Under GASB Statement No. 45	(7,084,497)
Decrease in Program Expenses Not Related to OPEB	(\$2,765,741)

The largest component of the decrease in program expenses results from changes in assumptions and benefit terms related to pensions. STRS adopted certain assumption changes including a reduction in the discount rate and also voted to suspend cost of living adjustments (COLA). SERS decreased the COLA assumption. See Note 13. As a result of these changes, pension expense decreased from \$694,343 in fiscal year 2017 to a negative pension expense of \$2,020,458 for fiscal year 2018. The allocation of the fiscal year 2018 negative pension expense to program expenses is as follows.

	2018 Program
	Expenses Related to
	Negative Pension
	Expense
Expenses:	
Instruction:	
Regular	\$1,442,933
Special	124,291
Vocational	49,911
Support Services:	
Pupils	46,192
Instructional Staff	19,932
Administration	234,825
Fiscal	11,777
Operation and Maintenance of Plant	18,831
Pupil Transportation	23,329
Central	3,833
Non-Instructional Services	9,413
Extracurricular Activities	35,191
Total Expenses	\$2,020,458

Total revenues increased less than 2 percent from the prior fiscal year, not a significant change. There was an increase in program revenues due to restricted State foundation funding, an increase in several Federal grant programs, and tuition. This, however, was somewhat offset by a decrease in general revenues from lower property tax revenue.

Aside from the effect of the decrease in expenses due to pension/OPEB, there was an increase in overall expenses; salary and benefit increases contributed to this increase.

Table 3 indicates the total cost of services and the net cost of services for governmental activities. The statement of activities reflects the cost of program services and the charges for services, grants, and contributions offsetting those services. The net cost of services identifies the cost of those services supported by tax revenues and unrestricted state entitlements.

Table 3
Governmental Activities

	Total Cost of Services			ost of ices	
	2018	2017	2018	2017	
Instruction:					
Regular	\$1,515,720	\$3,352,757	\$740,838	\$2,768,473	
Special	560,409	727,132	254,652	418,554	
Vocational	60,201	121,415	23,970	99,453	
Support Services:					
Pupils	263,161	285,299	253,899	279,080	
Instructional Staff	84,801	86,151	84,801	86,151	
Board of Education	13,563	19,099	13,563	19,099	
Administration	273,166	597,968	273,166	597,968	
Fiscal	212,163	237,383	212,163	237,290	
Business	3,918	5,702	3,918	5,702	
Operation and Maintenance of Plant	495,539	503,630	495,539	503,630	
Pupil Transportation	220,772	238,826	211,749	230,999	
Central	190,973	180,051	187,373	176,451	
Non-Instructional Services	243,160	254,711	26,195	43,746	
Extracurricular Activities	277,920	312,239	197,983	228,596	
Interest and Fiscal Charges	154,803	162,134	154,803	162,134	
Total Expenses	\$4,570,269	\$7,084,497	\$3,134,612	\$5,857,326	

With the substantial contribution of general revenues for funding the School District's activities, only a limited number of activities are affected by program revenues. Instruction costs are partially offset by tuition and fees and grants restricted for various instruction purposes. Non-instructional services costs are supported by cafeteria sales, state and federal subsidies, and donated commodities for food service operations. Extracurricular activities costs are supported by music and athletic fees, ticket sales, and gate receipts at musical and athletic events.

The School District's Funds

The School District's governmental funds are accounted for using the modified accrual basis of accounting.

Fund balance increased 13 percent in the General Fund. Revenues remained similar to the prior year. Expenditures increased a modest 4 percent.

The decrease in fund balance in the Bond Retirement fund is the result of debt service requirements exceeding property taxes and related revenues.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During fiscal year 2018, the School District amended its General Fund budget as needed. For revenues, there was little change from the original budget to the final budget. Changes from the final budget to actual revenues were primarily related to property taxes, State foundation resources, and tuition. For expenditures, changes from the original budget to the final budget as well as from the final budget to actual expenditures were not significant.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2018, the School District had \$17,832,972 invested in capital assets (net of accumulated depreciation). Additions and disposals were not significant. For further information regarding the School District's capital assets, refer to Note 9 to the basic financial statements.

Debt

The School District's outstanding debt at fiscal year end included long-term loans, in the amount of \$1,458,000, and general obligation bonds, in the amount of \$1,470,000. The School District's long-term obligations also include the net pension/OPEB liability and compensated absences. For further information regarding the School District's long-term obligations, refer to Note 16 to the basic financial statements.

Current Issues

While the School District's current five-year forecast reflects positive balances for fiscal years 2019 through 2023, the School District will be deficit spending beginning in fiscal year 2022.

The School District's current contract with the teachers' union expired August 31, 2018. The School District is currently negotiating a new contract. The School District provided step increases in the current year and is operating under the parameters of the previous contract.

The School District has been experiencing declining enrollment and with so many residents' employment tied to the automotive industry and the difficulties this industry is encountering, a continued decline in enrollment is certainly possible.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the School District's finances and to reflect the School District's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Kent Seemann, Treasurer, Holgate Local School District, 801 East Joe E. Brown Avenue, Holgate, Ohio 43527.

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Holgate Local School District Statement of Net Position June 30, 2018

	Governmental Activities
Assets:	
Equity in Pooled Cash and Cash Equivalents	\$5,746,721
Accounts Receivable	741
Accrued Interest Receivable	14,971
Intergovernmental Receivable	69,621
Prepaid Items	4,229
Inventory Held for Resale	6,653
Materials and Supplies Inventory	9,660
Property Taxes Receivable	1,869,196
Income Taxes Receivable	330,465
Nondepreciable Capital Assets	448,987
Depreciable Capital Assets, Net	17,383,985
Total Assets	25,885,229
Deferred Outflows of Resources:	
Pension	1,900,408
OPEB	62,059
Total Deferred Outflows of Resources	1,962,467
<u>Liabilities:</u>	
Accounts Payable	6,013
Accrued Wages and Benefits Payable	452,947
Intergovernmental Payable	139,571
Matured Compensated Absences Payable	10,626
Accrued Interest Payable	12,257
Long-Term Liabilities:	
Due Within One Year	254,127
Due in More Than One Year	
Net Pension Liability	6,084,031
Net OPEB Liability	1,304,201
Other Amounts Due in More Than One Year	2,943,231
Total Liabilities	11,207,004
Deferred Inflows of Resources:	
Property Taxes Receivable	1,600,183
Pension	431,108
OPEB	197,786
Total Deferred Inflows of Resources	2,229,077
Not Position	
Net Position:	14,904,972
Net Investment in Capital Assets Restricted For:	14,904,972
Debt Service	608 306
Capital Projects	608,306
Other Purposes	310,289 278,600
Unrestricted (Deficit)	(1,690,552)
Total Net Position	\$14,411,615
2 cm 2 co 1 control	Ψ11,111,013

Holgate Local School District Statement of Activities For the Fiscal Year Ended June 30, 2018

	-	Program Revenues			
Expense		Charges for Services	Operating Grants and Contributions		
Governmental Activities:					
Instruction:					
Regular	\$1,515,720	\$568,984	\$205,898		
Special	560,409	0	305,757		
Vocational	60,201	0	36,231		
Support Services:					
Pupils	263,161	8,482	780		
Instructional Staff	84,801	0	0		
Board of Education	13,563	0	0		
Administration	273,166	0	0		
Fiscal	212,163	0	0		
Business	3,918	0	0		
Operation and Maintenance of Plant	495,539	0	0		
Pupil Transportation	220,772	9,023	0		
Central	190,973	0	3,600		
Non-Instructional Services	243,160	112,065	104,900		
Extracurricular Activities	277,920	79,937	0		
Interest and Fiscal Charges	154,803	0	0		
Total Governmental Activities	\$4,570,269	\$778,491	\$657,166		

General Revenues:

Property Taxes Levied for General Purposes

Property Taxes Levied for Classroom Facilities Purposes

Property Taxes Levied for Debt Service Purposes

Property Taxes Levied for Permanent Improvements

Income Taxes

Grants and Entitlements not Restricted to Specific Programs

Interest

Gifts and Donations

Miscellaneous

Total General Revenues

Change in Net Position

Net Position at Beginning of Year (Restated-See Note 3)

Net Position at End of Year

Net (Expense) Revenue and Change in Net Position Governmental

Activities

(\$740,838)

(254,652)

(23,970)

(253,899)

(84,801)

(13,563)

(273,166)(212,163)

(3,918) (495,539)

(211,749)

(187,373)

(26,195)

(197,983)

(154,803)

(3,134,612)

1,371,052

15,997

303,282

51,142 833,012

3,283,131

38,848

1,400

47,976 5,945,840

2,811,228

11,600,387

\$14,411,615

Holgate Local School District Balance Sheet Governmental Funds June 30, 2018

	General	Bond Retirement	Other Governmental	Total Governmental Funds
Assets:				
Equity in Pooled Cash and Cash Equivalents	\$4,587,309	\$573,665	\$585,747	\$5,746,721
Accounts Receivable	741	0	0	741
Accrued Interest Receivable	14,971	0	0	14,971
Interfund Receivable	225	0	0	225
Intergovernmental Receivable	26,911	0	42,710	69,621
Prepaid Items	4,074	0	155	4,229
Inventory Held for Resale	0	0	6,653	6,653
Materials and Supplies Inventory	8,693	0	967	9,660
Property Taxes Receivable	1,468,811	323,014	77,371	1,869,196
Income Taxes Receivable	330,465	0	0	330,465
Total Assets	\$6,442,200	\$896,679	\$713,603	\$8,052,482
Liabilities:				
Accounts Payable	\$6,013	\$0	\$0	\$6,013
Accrued Wages and Benefits Payable	439,892	0	13,055	452,947
Interfund Payable	0	0	225	225
Intergovernmental Payable	91,397	0	48,174	139,571
Matured Compensated Absences Payable	10,626	0	0	10,626
Total Liabilities	547,928	0	61,454	609,382
Deferred Inflows of Resources:				
Property Taxes Receivable	1,269,558	276,116	54,509	1,600,183
Unavailable Revenue	131,910	14,014	14,294	160,218
Total Deferred Inflows of Resources	1,401,468	290,130	68,803	1,760,401
Fund Dalamass				
Fund Balances: Nonspendable	12,767	0	1,122	13,889
Restricted	0	606,549	582,224	1,188,773
Assigned	29,954	000,549	0	29,954
Unassigned	4,450,083	0	0	4,450,083
Total Fund Balances	4,492,804	606,549	583,346	5,682,699
Total Fund Dalances	4,472,004	000,349	505,540	3,002,099
Total Liabilities, Deferred Inflows of				
Resources, and Fund Balances	\$6,442,200	\$896,679	\$713,603	\$8,052,482

Holgate Local School District Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2018

Total Governmental Fund Balances		\$5,682,699
Amounts reported for governmental activities on the statement of net position are different because of the following:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		17,832,972
Other long-term assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds. Accounts Receivable Accrued Interest Receivable	732 10,098	17,032,772
Intergovernmental Receivable	6,896	
Deliquent Property Taxes Receivable Income Taxes Receivable	79,998 62,494	
-		160,218
Some liabilities are not due and payable in the current period and, therefore, are not reported in the funds. Accrued Interest Payable Loans Payable General Obligation Bonds Payable Compensated Absences Payable	(12,257) (1,458,000) (1,470,000) (269,358)	(3,209,615)
The net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred outflows/inflows are not reported in the governmental funds. Deferred Outflows - Pension Deferred Inflows - Pension Net Pension Liability Deferred Outflows - OPEB Deferred Inflows - OPEB Net OPEB Liability	1,900,408 (431,108) (6,084,031) 62,059 (197,786) (1,304,201)	(6,054,659)
Net Position of Governmental Activities		\$14,411,615
		, , ,

Holgate Local School District Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2018

	General	Bond Retirement	Other Governmental	Total Governmental Funds
Revenues:				
Property Taxes	\$1,361,500	\$301,584	\$65,856	\$1,728,940
Income Taxes	820,217	0	0	820,217
Intergovernmental	3,396,766	52,172	485,371	3,934,309
Interest	35,583	0	465,571	35,623
Tuition and Fees	578,017	0	8,482	586,499
Charges for Services	0	0	112,065	112,065
Extracurricular Activities	555	0	79,382	79,937
Gifts and Donations	1,400	0	0	1,400
Miscellaneous	47,806	0	170	47,976
Total Revenues	6,241,844	353,756	751,366	7,346,966
Total Revenues	0,241,044	333,730	751,500	7,540,500
Expenditures:				
Current:				
Instruction:				
Regular	2,970,264	0	100,894	3,071,158
Special	508,341	0	189,863	698,204
Vocational	103,171	0	0	103,171
Support Services:			0	
Pupils	317,693	0	771	318,464
Instructional Staff	66,223	0	24,254	90,477
Board of Education	13,563	0	0	13,563
Administration	562,166	0	0	562,166
Fiscal	211,983	10,423	1,157	223,563
Business	3,918	0	0	3,918
Operation and Maintenance of Plant	384,160	0	51,705	435,865
Pupil Transportation	202,373	0	12,588	214,961
Central	196,062	0	3,600	199,662
Non-Instructional Services	0	0	240,347	240,347
Extracurricular Activities	176,564	0	99,547	276,111
Capital Outlay	0	0	21,661	21,661
Debt Service:				
Principal Retirement	0	198,000	15,000	213,000
Interest and Fiscal Charges	0	153,759	1,688	155,447
Total Expenditures	5,716,481	362,182	763,075	6,841,738
Excess of Revenues Over				
(Under) Expenditures	525,363	(8,426)	(11,709)	505,228
(Chach) Expenditures	323,303	(0,120)	(11,70)	303,220
Other Financing Sources (Uses):				
Transfers In	0	0	16,688	16,688
Transfers Out	0	(16,688)	0	(16,688)
Total Other Financing Sources (Uses)	0	(16,688)	16,688	0
Changes in Fund Balances	525,363	(25,114)	4,979	505,228
Fund Balances at Beginning of Year	3,967,441	631,663	578,367	5,177,471
Fund Balances at End of Year	\$4,492,804	\$606,549	\$583,346	\$5,682,699
	Ψ.,.,2,001	Ψ000,517	4000,010	40,002,000

Holgate Local School District

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to Statement of Activities For the Fiscal Year Ended June 30, 2018

Changes in Fund Balances - Total Governmental Funds		\$505,228
Amounts reported for governmental activities on the statement of activities are different because of the following:		
Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlay in the current fiscal year. Capital Outlay - Depreciable Capital Assets Depreciation		(632,101)
Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in governmental funds. Deliquent Property Taxes Income Taxes Intergovernmental Interest Tuition and Fees	12,533 12,795 5,988 3,225 (10)	34,531
Repayment of principal is an expenditure in governmental funds but the repayment reduces long-term liabilities on the statement of net position.		213,000
Interest is reported as an expenditure when due in governmental funds but is accrued on outstanding debt on the statement of net position.		644
Compensated absences reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(20,331)
Except for amounts reported as deferred outflows/inflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense on the statement of activities. Pension OPEB	2,020,458 237,174	2,257,632
Contractually required contributions are reported as expenditures in the governmental funds, however, the statement of net position reports these amounts as deferred outflows. Pension OPEB	438,286 14,339	452 (25
		452,625
Change in Net Position of Governmental Activities		\$2,811,228

Holgate Local School District Statement of Revenues, Expenditures, and Changes in Fund Balance Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2018

	Budgeted Amounts			Variance with Final Budget Over
	Original	Final	Actual	(Under)
		·		
Revenues:	#1 224 487	Φ1 224 051	#1 400 2 02	Ф7.4.222
Property Taxes	\$1,334,487	\$1,334,051	\$1,408,283	\$74,232
Income Taxes	800,575	800,575	801,612	1,037
Intergovernmental Interest	3,207,849	3,329,039	3,378,125	49,086
	15,000	15,000	39,937	24,937
Tuition and Fees	444,359	441,078	578,008	136,930
Charges for Services Extracurricular Activities	100	0	0	0
	2,535	555	555	0
Gifts and Donations Miscellaneous	1,200	1,200	1,400	200
Total Revenues	46,588	29,716	41,774	12,058
Total Revenues	5,852,693	5,951,214	6,249,694	298,480
Expenditures:				
Current:				
Instruction:				
Regular	3,019,368	3,019,368	2,943,694	75,674
Special	614,891	614,891	509,790	105,101
Vocational	104,152	104,152	102,602	1,550
Support Services:				
Pupils	270,398	270,618	316,867	(46,249)
Instructional Staff	71,472	71,472	65,987	5,485
Board of Education	24,048	24,048	13,622	10,426
Administration	630,159	634,109	581,652	52,457
Fiscal	232,507	232,507	211,674	20,833
Business	8,000	8,000	3,918	4,082
Operation and Maintenance of Plant	430,020	430,020	384,433	45,587
Pupil Transportation	216,587	214,087	204,079	10,008
Central	227,990	227,990	196,289	31,701
Extracurricular Activities	177,795	180,648	174,693	5,955
Total Expenditures	6,027,387	6,031,910	5,709,300	322,610
E				
Excess of Revenues Over (Under) Expenditures	(174.604)	(90,606)	540 204	621 000
(Under) Expenditures	(174,694)	(80,696)	540,394	621,090
Other Financing Sources (Uses):				
Refund of Prior Year Expenditures	0	0	4,501	4,501
Refund of Prior Year Receipts	(10)	(54)	(54)	0
Advances Out	0	(225)	(225)	0
Total Other Financing Sources (Uses)	(10)	(279)	4,222	4,501
Changes in Fund Balance	(174,704)	(80,975)	544,616	625,591
	` ' '	() ()	,	, -
Fund Balance at Beginning of Year	4,032,636	4,032,636	4,032,636	0
Prior Year Encumbrances Appropriated	3,450	3,450	3,450	0
Fund Balance at End of Year	\$3,861,382	\$3,955,111	\$4,580,702	\$625,591

Holgate Local School District Statement of Fiduciary Net Position Fiduciary Funds June 30, 2018

	Private Purpose Trust	Agency
Assets: Equity in Pooled Cash and Cash Equivalents	\$124,454 <u> </u>	\$14,698
<u>Liabilities:</u> Due to Students	0	\$14,698
Net Position: Held in Trust for Scholarships	\$124,454	

Holgate Local School District Statement of Change in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2018

Additions: Interest	\$1,240
Deductions: Non-Instructional Services	1,200
Change in Net Position	40
Net Position at Beginning of Year Net Position at End of Year	124,414 \$124,454

Holgate Local School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Note 1 - Description of the School District and Reporting Entity

Holgate Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state and federal guidelines.

The School District was established in 1892. The School District serves an area of approximately fifty-four square miles. It is located in Henry County and includes all of the Village of Holgate and portions of Flatrock, Marion, Monroe, and Pleasant Townships. It is staffed by twenty-six classified employees, thirty-eight certified teaching personnel, and four administrative employees who provide services to four hundred fifty-three students and other community members. The School District currently operates one instructional building.

Reporting Entity

A reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Holgate Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes, and there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the School District. There are no component units of the Holgate Local School District.

The School District participates in four jointly governed organizations, three insurance pools, and is associated with a related organization. These organizations are the Northwest Ohio Computer Association, the Northern Buckeye Education Council, the Four County Career Center, the Northwestern Ohio Educational Research Council, Inc., the Schools of Ohio Risk Sharing Authority, the Northern Buckeye Health Plan, the Ohio School Boards Association Workers' Compensation Group Rating Plan, and the Holgate Community Library. These organizations are presented in Notes 20, 21, and 22 to the basic financial statements.

Holgate Local School District Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2018

Note 2 - Summary of Significant Accounting Policies

The basic financial statements of Holgate Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

A. Basis of Presentation

The School District's basic financial statements consist of government-wide financial statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements distinguish between those activities of the School District that are governmental activities (primarily supported by taxes and intergovernmental revenues) and those that are considered business-type activities (primarily supported by fees and charges). However, the School District has no business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and, therefore, clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Note 2 - Summary of Significant Accounting Policies (continued)

B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The funds of the School District are reported in two categories, governmental and fiduciary.

Governmental Funds

Governmental funds are those through which most governmental functions of the School District are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows of resources is reported as fund balance. The School District's two major funds are the General Fund and the Bond Retirement debt service fund.

<u>General Fund</u> - The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> - The Bond Retirement Fund is used to account for property taxes restricted for the payment of principal, interest, and related costs on general obligation debt.

The other governmental funds of the School District account for grants and other resources whose use is restricted, committed, or assigned for a particular purpose.

Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are not available to support the School District's own programs. The School District's private purpose trust fund accounts for college scholarships for students after graduation. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency fund accounts for various student-managed activities.

C. Measurement Focus

Government-Wide Financial Statements

The government-wide financial statements are prepared using a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total net position.

Note 2 - Summary of Significant Accounting Policies (continued)

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reflects the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the fund financial statements for governmental funds.

The private purpose trust fund is accounted for using a flow of economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting; fiduciary funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows and deferred inflows of resources, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, income taxes, grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from income taxes is recognized in the fiscal year in which the income is earned. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On the modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Note 2 - Summary of Significant Accounting Policies (continued)

Under the modified accrual basis, the following revenue sources are considered both measurable and available at fiscal year end: property taxes available as an advance, income taxes, grants, interest, tuition, student fees, and charges for services.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position may report deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until that time. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB and explained in Notes 13 and 14 to the basic financial statements.

In addition to liabilities, the statement of financial position may report deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized until that time. For the School District, deferred inflows of resources consists of property taxes, unavailable revenue, pension, and OPEB. Property taxes represent amounts for which there was an enforceable legal claim as of June 30, 2018, but which were levied to finance fiscal year This amount has been recorded as deferred inflows of resources on both the 2019 operations. government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental fund balance sheet and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes accrued interest, intergovernmental revenue including grants, delinquent property taxes, income taxes, and other sources. These amounts are deferred and recognized as inflows of resources in the period when the amounts become available. For further details on unavailable revenue, refer to the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and explained in Notes 13 and 14 to the basic financial statements.

Expenses/Expenditures

On the accrual basis, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Note 2 - Summary of Significant Accounting Policies (continued)

E. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Board of Education may appropriate. The appropriations resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by the Board. The legal level of budgetary control selected by the Board is at the object level for the General Fund and the fund level in all other funds. Budgetary allocations at the function level in the General Fund and at the function and object level within all other funds are made by the School District Treasurer.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources requested by the School District prior to fiscal year end.

The appropriations resolution is subject to amendment throughout the fiscal year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriations resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

F. Cash and Investments

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

During fiscal year 2018, investments included nonnegotiable certificates of deposit, mutual funds, negotiable certificates of deposit, and federal agency securities. Investments are reported at fair value, which is based on quoted market price or current share price, except for nonnegotiable certificates of deposit which are reported at cost.

The Board of Education allocates interest according to State statute. Interest revenue credited to the General Fund during fiscal year 2018 was \$35,583, which includes \$6,886 assigned from other School District funds.

Investments of the School District's cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Note 2 - Summary of Significant Accounting Policies (continued)

G. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2018, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year in which services are consumed.

H. Inventory

Inventory is presented at cost on a first-in, first-out basis and is expended/expensed when used. Inventory consists of administrative supplies and donated and purchased food.

I. Capital Assets

All of the School District's capital assets are general capital assets generally resulting from expenditures in governmental funds. These assets are reported in the governmental activities column on the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are capitalized at cost and updated for additions and reductions during the fiscal year. Donated capital assets are recorded at their acquisition value on the date donated. The School District maintains a capitalization threshold of one thousand dollars. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets, except land, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Useful Lives
Land Improvements	20 - 40 years
Buildings and Building Improvements	20 - 75 years
Furniture, Fixtures, and Equipment	5 - 40 years
Vehicles	15 years

J. Interfund Assets/Liabilities

On fund financial statements, receivables and payables resulting from interfund loans and for services provided are classified as "Interfund Receivables/Payables". Interfund balances within governmental activities are eliminated on the statement of net position.

K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable the School District will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Note 2 - Summary of Significant Accounting Policies (continued)

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees after ten years of service.

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the fund from which the employees who have accumulated unpaid leave are paid.

L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported on the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, net pension/OPEB liability and compensated absences that are paid from governmental funds are reported as liabilities on the fund financial statements only to the extent that they are due for payment during the current fiscal year. Long-term loans and bonds are recognized as liabilities on the fund financial statements when due.

M. Net Position

Net position represents the difference between all other elements on the statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net position restricted for other purposes includes resources restricted for food service operations, music and athletic programs, and federal and state grants. The School District's policy is to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Note 2 - Summary of Significant Accounting Policies (continued)

<u>Nonspendable</u> - The nonspendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" includes items that are not expected to be converted to cash.

<u>Restricted</u> - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or are imposed by law through constitutional provisions.

<u>Committed</u> - The committed classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. Assigned amounts represent intended uses established by the Board of Education. The Board of Education has authorized the Treasurer to assign fund balance for purchases on order provided those amounts have been lawfully appropriated. The Board of Education has also assigned certain resources for certain educational or extracurricular activities.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications can be used.

O. Interfund Transactions

Transfers within governmental activities are eliminated on the government-wide financial statements.

Internal allocations of overhead expenses from one function to another or within the same function are eliminated on the statement of activities. Payments made for interfund services provided and used are not eliminated.

Note 2 - Summary of Significant Accounting Policies (continued)

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

P. Pensions/Postemployment Benefits

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans, and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

Q. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

Note 3 - Change in Accounting Principles and Restatement of Net Position

For fiscal year 2018, the School District has implemented Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions", Statement No. 85, "Omnibus 2017", and related guidance from GASB Implementation Guide No. 2017-3, "Accounting and Financial Reorting for Postemployment Benefits Other Than Pensions (and Certain Issues Related to OPEB Plan Reporting).

For fiscal year 2018, the School District also implemented GASB Implementation Guide No. 2017-1. These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

GASB Statement No. 75 established standards for measuring and recognizing postemployment benefit liabilities, deferred outflows of resources, deferred inflows of resources, and expenses/expenditures. The implementation of this statement had the following effect on net position as previously reported.

Net Position June 30, 2017	\$13,291,828
Net OPEB Liability	(1,700,885)
Deferred Outflows - Payments Subsequent to the	
Measurement Date	9,444
Restated Net Position June 30, 2017	\$11,600,387

Note 3 - Change in Accounting Principles and Restatement of Net Position (continued

Other than employer contributions subsequent to the measurement date, the School District made no restatement for deferred outflows/inflows of resources as the information needed to generate these restatements was not available.

GASB Statement No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pension and other postemployment benefits (OPEB)). These changes were incorporated in the School District's fiscal year 2018 financial statements; however, there was no effect on beginning net position/fund balance.

Note 4 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balances on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are as follows:

- Revenues are recorded when received in cash (budget basis) as opposed to when 1. susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as restricted, committed, or assigned fund balance (GAAP basis).

The adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund are as follows:

Changes in Fund Balance

GAAP Basis	\$525,363
Increase (Decrease) Due To:	
Revenue Accruals:	
Accrued FY 2017, Received in Cash FY 2018	456,152
Accrued FY 2018, Not Yet Received in Cash	(440,431)
	(continued)

Note 4 - Budgetary Basis of Accounting (continued)

Changes in Fund Balance

Expenditure Accruals:	
Accrued FY 2017, Paid in Cash FY 2018	(\$520,407)
Accrued FY 2018, Not Yet Paid in Cash	547,928
Cash Adjustments:	
Unrecorded Activity FY 2017	(14,846)
Unrecorded Activity FY 2018	11,476
Prepaid Items	(244)
Materials and Supplies Inventory	(2,067)
Advances Out	(225)
Encumbrances Outstanding at	
Fiscal Year End (Budget Basis)	(18,083)
Budget Basis	\$544,616

Note 5 - Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Note 5 - Deposits and Investments (continued)

Interim monies held by the School District may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above;
- 4. Bonds and other obligations of the State of Ohio and, with certain limitations, bonds and other obligations of political subdivisions of the State of Ohio;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2);
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Bankers' acceptances and commercial paper if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Note 5 - Deposits and Investments (continued)

Investments

Investments are reported at fair value. As of June 30, 2018, the School District had the following investments:

	Measurement	
Measurement/Investment	Amount	Maturity
Fair Value - Level One Inputs		
Mutual Funds	\$87,749	32 days
Fair Value - Level Two Inputs		
Negotiable Certificates of Deposit	494,974	9/10/18
Negotiable Certificates of Deposit	247,720	9/14/18
Negotiable Certificates of Deposit	247,630	9/27/18
Negotiable Certificates of Deposit	123,720	12/20/18
Negotiable Certificates of Deposit	246,524	2/24/19
Negotiable Certificates of Deposit	247,799	2/28/19
Negotiable Certificates of Deposit	244,517	5/10/19
Negotiable Certificates of Deposit	244,463	5/24/19
Negotiable Certificates of Deposit	249,743	6/10/19
Negotiable Certificates of Deposit	489,608	6/28/19
Federal Home Loan Mortgage Corporation	343,826	7/19/21
Total Investments	\$3,268,273	

The School District has categorized its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2018. The School District's investment in mutual funds measured at fair value are valued using quoted market prices (Level 1 inputs). The School District's remaining investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers, and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The investment policy restricts the Treasurer from investing in any securities other than those identified in the Ohio Revised Code and that all investments must mature within five years from the date of purchase unless they are matched to a specific obligation or debt of the School District.

The mutual funds and Federal Home Loan Mortgage Corporation notes carry a rating of AAA by Moody's. The negotiable certificates of deposit are covered by SIPC insurance. The School District has no investment policy dealing with credit risk beyond the requirements of State statute. Ohio law requires that no-load money market mutual funds must be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

Note 5 - Deposits and Investments (continued)

The School District places no limit on the amount it may invest in any one issuer or investment type. The following table indicates the percentage of investments to the School District's total portfolio:

	Fair Value	Percentage of Portfolio
Negotiable Certificates of Deposit	\$2,836,698	86.8%
Federal Home Loan Mortgage Corporation	343,826	10.5

Note 6 - Receivables

Receivables at June 30, 2018, consisted of accounts (student fees and billings for user charged services), accrued interest, interfund, intergovernmental, property taxes, and income taxes. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables, except property taxes and income taxes, are expected to be collected within one year. Property taxes and income taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amount
Governmental Activities	
General Fund	
Bureau of Workers' Compensation	\$8,270
Medicaid	835
E-Rate	17,806
Total General Fund	26,911
Other Governmental Funds	
Food Service	5
Rotary Latchkey	219
Athletic and Music	46
21 st Century	35,544
Title IV-A	6,896
Total Other Governmental Funds	42,710
Total Governmental Activities	\$69,621

Note 7 - Property Taxes

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Note 7 - Property Taxes (continued)

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2018 represent the collection of calendar year 2017 taxes. Real property taxes received in calendar year 2018 were levied after April 1, 2017, on the assessed values as of January 1, 2017, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2018 represent the collection of calendar year 2017 taxes. Public utility real and tangible personal property taxes received in calendar year 2018 became a lien on December 31, 2016, were levied after April 1, 2017, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Henry County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2018, are available to finance fiscal year 2018 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents real and public utility property taxes which were measurable as of June 30, 2018, and for which there was an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reflected as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources - property taxes.

The amount available as an advance at June 30, 2018, was \$140,667 in the General Fund, \$1,671 in the Classroom Maintenance special revenue fund, \$32,884 in the Bond Retirement debt service fund, and \$13,793 in the Permanent Improvements capital projects fund. The amount available as an advance at June 30, 2017, was \$187,450 in the General Fund, \$2,275 in the Classroom Maintenance special revenue fund, \$47,650 in the Bond Retirement debt service fund, and \$18,725 in the Permanent Improvements capital projects fund.

On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue. On a modified accrual basis, the revenue has been recorded as deferred inflows of resources - unavailable revenue.

Note 7 - Property Taxes (continued)

The assessed values upon which fiscal year 2018 taxes were collected are:

	2017 Second- Half Collections		2018 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/Residential	\$71,364,660	93.45%	\$63,961,090	92.38%
Industrial/Commercial	2,327,890	3.05	2,497,170	3.61
Public Utility	2,676,220	3.50	2,774,570	4.01
Total Assessed Value	\$76,368,770	100.00%	\$69,232,830	100.00%
Tax rate per \$1,000 of assessed valuation	\$37.75		\$37.85	

Note 8 - Income Taxes

The School District levies a voted tax of 1.5 percent for general operations on the income of residents and of estates. The tax was effective on January 1, 1992, and is a continuing tax. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2018, was as follows:

	Balance at 6/30/17	Additions	Reductions	Balance at 6/30/18
Governmental Activities				
Nondepreciable Capital Assets				
Land	\$448,987	\$0	\$0	\$448,987
Depreciable Capital Assets				
Land Improvements	2,117,888	0	0	2,117,888
Buildings and Building Improvements	20,210,167	0	0	20,210,167
Furniture, Fixtures, and Equipment	1,280,262	12,947	(4,199)	1,289,010
Vehicles	738,836	0	0	738,836
Total Depreciable Capital Assets	24,347,153	12,947	(4,199)	24,355,901
				(continued)

Note 9 - Capital Assets (continued)

	Balance at 6/30/17	Additions	Reductions	Balance at 6/30/18
Governmental Activities (continued)			_	
Less Accumulated Depreciation				
Land Improvements	(\$997,744)	(\$96,015)	\$0	(\$1,093,759)
Buildings and Building Improvements	(4,384,273)	(429,087)	0	(4,813,360)
Furniture, Fixtures, and Equipment	(656,772)	(74,162)	4,199	(726,735)
Vehicles	(292,278)	(45,784)	0	(338,062)
Total Accumulated Depreciation	(6,331,067)	(645,048)	4,199	(6,971,916)
Depreciable Capital Assets, Net	18,016,086	(632,101)	0	17,383,985
Governmental Activities Capital Assets, Net	\$18,465,073	(\$632,101)	\$0	\$17,832,972

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$293,597
Special	26,054
Vocational	25,273
Support Services:	
Pupils	8,401
Instructional Staff	20,409
Administration	25,481
Fiscal	12,714
Operation and Maintenance of Plant	108,378
Pupil Transportation	47,158
Non-Instructional Services	28,659
Extracurricular Activities	48,924
Total Depreciation Expense	\$645,048

Note 10 - Interfund

At June 30, 2018, the General Fund had an interfund receivable, in the amount of \$225, from other governmental funds for short-term loans made to those funds. All amounts are expected to be repaid within one year.

Note 11 - Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2018, the School District contracted for the following insurance coverage.

Note 11 - Risk Management (continued)

Coverage provided through Schools of Ohio Risk Sharing Authority is as follows:

General Liability	
Per Occurrence	\$15,000,000
Total per Year	17,000,000
Vehicle Liability	15,000,000
Building and Contents	26,180,903

Settled claims have not exceeded this commercial coverage in any of the past three years and there has been no significant reduction in insurance coverage from the prior fiscal year.

For fiscal year 2018, the School District participated in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool. Each participant enters into an individual agreement with the SORSA for insurance coverage and pays annual premiums to the SORSA based on the types and limits of coverage and deductibles selected by the participant.

The School District participates in the Northern Buckeye Health Plan (Plan), a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The School District pays monthly premiums to the Northern Buckeye Education Council for the benefits offered to its employees including medical, dental, vision, and life insurance. The Northern Buckeye Education Council is responsible for the management and operations of the Plan. The agreement for the Plan provides for additional assessments to participants if the premiums are insufficient to pay the program costs for the fiscal year. Upon withdrawal from the Plan, a participant is responsible for any claims not processed and paid and any related administrative costs.

For fiscal year 2018, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participants is calculated as one experience and a common premium rate is applied to all participants in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Participation in the GRP is limited to participants that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

Note 12 - Contractual Commitments

At fiscal year end, the amount of significant encumbrances expected to be honored upon performance by the vendor in fiscal year 2019 are as follows:

General Fund	\$18,083
Other Governmental Funds	61,828
Total	\$79,911

Note 13 - Defined Benefit Pension Plans

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

Net Pension Liability

The net pension liability and the net OPEB liability reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions, between an employer and its employees, of salaries and benefits for employee services. Pensions/OPEB are provided to an employee on a deferred payment basis as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that have already occurred.

The net pension/OPEB liability represents the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability calculation is dependent on critical long-term variables including estimated average life expectancies, earnings on investments, cost of living adjustments, and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions are financed; however, the School District does receive the benefit of employees' services in exchange for compensation, including pension and OPEB.

GASB Statements No. 68 and No. 75 assume the liability is solely the obligation of the employer because (1) they benefit from employee services and (2) State statute requires all funding to come from the employers. All pension contributions to date have come solely from the employer (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for OPEB benefits. In addition, health care plan enrollees pay a portion of the health care cost in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within thirty years. If the amortization period exceeds thirty years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability on the accrual basis of accounting. Any liability for the contractually required pension/OPEB contribution outstanding at the end of the fiscal year is included as an intergovernmental payable on both the accrual and modified accrual basis of accounting. The remainder of this note includes the required pension disclosures. See Note 14 for the required OPEB disclosures.

Note 13 - Defined Benefit Pension Plans (continued)

Plan Description - School Employees Retirement System (SERS)

Plan Description - School District nonteaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about SERS' fiduciary net position. The report can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Age and service requirements for retirement are as follows.

	Eligible to retire on or before August 1, 2017 *	Eligible to retire on or after August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit; Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; Age 60 with 25 years of service credit

^{*} Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over thirty years. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a 3 percent cost of living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2018, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining .5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$91,906 for fiscal year 2018. Of this amount, \$14,040 is reported as an intergovernmental payable.

Note 13 - Defined Benefit Pension Plans (continued)

Plan Description - State Teachers Retirement System (STRS)

Plan Description - School District licensed teachers and other certified faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a publicly available stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. The report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). Benefits are established by Ohio Revised Code Chapter 3307.

The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost of living adjustment was reduced to zero. Members are eligible to retire at age sixty with five years of qualifying service credit, at age fifty-five with twenty-six years of service credit, or thirty-one years of service credit regardless of age. Eligibility changes will be phased in until August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age sixty-five or thirty-five years of service credit and at least age sixty.

The DCP allows members to place all their member contributions and 9.5 percent of the 14 percent employer contribution into an investment account. Investment allocation decisions are determined by the member. The remaining 4.5 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The CP offers features of both the DBP and the DCP. In the CP, 12 percent of the 14 percent member rate goes to the DCP and the remaining 2 percent goes to the DBP. Member contributions to the DCP are allocated among investment choices by the member and contributions to the DBP from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DBP. The defined benefit portion of the CP payment is payable to a member on or after age sixty with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age fifty or later.

New members who choose the DCP or CP will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's CP account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB Statement No. 68 reporting purposes.

Note 13 - Defined Benefit Pension Plans (continued)

A DBP or CP member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DCP who become disabled are entitled only to their account balance. If a member of the DCP dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the plan members were also required to contribute 14 percent of covered salary. The fiscal year 2018 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$346,380 for fiscal year 2018. Of this amount, \$60,408 is reported as an intergovernmental payable.

<u>Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense.

	SERS	STRS	Total
Proportion of the Net Pension Liability	_		
Prior Measurement Date	0.01880070%	0.02168214%	
Proportion of the Net Pension Liability			
Current Measurement Date	0.01758930%	0.02118739%	
Change in Proportionate Share	0.00121140%	0.00049475%	
Proportionate Share of the Net Pension			
Liability	\$1,050,922	\$5,033,109	\$6,084,031
Pension Expense	(\$68,976)	(\$1,951,482)	(\$2,020,458)

Note 13 - Defined Benefit Pension Plans (continued)

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

Deferred Outflows of Resources Differences Between Expected and Actual Experience \$45,228 \$194,355 \$239,583 Changes of Assumptions 54,344 1,100,796 1,155,140 Changes in Proportionate Share and Difference Between School District Contributions and Proportionate Share of Contributions School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286		SERS	STRS	Total
Experience \$45,228 \$194,355 \$239,583 Changes of Assumptions 54,344 1,100,796 1,155,140 Changes in Proportionate Share and Difference Between School District Contributions and Proportionate Share of Contributions School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Deferred Outflows of Resources			
Changes of Assumptions 54,344 1,100,796 1,155,140 Changes in Proportionate Share and Difference Between School District Contributions and Proportionate Share of Contributions 953 66,446 67,399 School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Differences Between Expected and Actual			
Changes in Proportionate Share and Difference Between School District Contributions and Proportionate Share of Contributions School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Experience	\$45,228	\$194,355	\$239,583
Between School District Contributions and Proportionate Share of Contributions 953 66,446 67,399 School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Changes of Assumptions	54,344	1,100,796	1,155,140
and Proportionate Share of Contributions 953 66,446 67,399 School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Changes in Proportionate Share and Difference			
School District Contributions Subsequent to the Measurement Date 91,906 346,380 438,286	Between School District Contributions			
Measurement Date 91,906 346,380 438,286	and Proportionate Share of Contributions	953	66,446	67,399
<u> </u>	School District Contributions Subsequent to the			
	Measurement Date	91,906	346,380	438,286
Total Deferred Outflows of Resources \$192,431 \$1,707,977 \$1,900,408	Total Deferred Outflows of Resources	\$192,431	\$1,707,977	\$1,900,408
Deferred Inflows of Resources	Deferred Inflows of Resources			
Differences Between Expected and Actual	Differences Between Expected and Actual			
Experience \$0 \$40,565 \$40,565	Experience	\$0	\$40,565	\$40,565
Net Difference Between Projected and Actual	Net Difference Between Projected and Actual			
Earnings on Pension Plan Investments 4,988 166,099 171,087	Earnings on Pension Plan Investments	4,988	166,099	171,087
Changes in Proportionate Share and Difference	Changes in Proportionate Share and Difference			
Between School District Contributions	Between School District Contributions			
and Proportionate Share of Contributions 64,705 154,751 219,456	and Proportionate Share of Contributions	64,705	154,751	219,456
Total Deferred Inflows of Resources \$69,693 \$361,415 \$431,108	Total Deferred Inflows of Resources	\$69,693	\$361,415	\$431,108

\$438,286 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized as pension expense as follows.

	SERS	STRS	Total
Fiscal Year Ended June 30,			
2019	\$12,380	\$218,425	\$230,805
2020	42,097	444,377	486,474
2021	855	280,237	281,092
2022	(24,500)	57,143	32,643
Total	\$30,832	\$1,000,182	\$1,031,014

Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67 as part of the annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications as actual results are compared with past expectations and new estimates are made about the future.

Note 13 - Defined Benefit Pension Plans (continued)

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation prepared as of June 30, 2017, are presented below.

Wage Inflation
Future Salary Increases,
including inflation
COLA or Ad Hoc COLA
Investment Rate of Return

3 percent

3.5 percent to 18.2 percent
2.5 percent
7.5 percent net of investment expenses, including inflation entry age normal

Actuarial Cost Method

Prior to 2017, an assumption of 3 percent was used for COLA and Ad Hoc COLA.

For 2017, the mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projections and a five year set back for both males and females. Mortality among service retired members and beneficiaries were based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates. Mortality among disabled members was based on the RP-2000 Disabled Mortality Table; 90 percent for male rates and 100 percent for female rates, set back five years is used for the period after disability retirement.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term return expectation for the pension plan investments has been determined using a building-block approach and assumes a time horizon as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Note 13 - Defined Benefit Pension Plans (continued)

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00%	0.50%
U.S. Stocks	22.50	4.75
Non-U.S. Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00%	

Discount Rate - The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.5 percent as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent) or one percentage point higher (8.5 percent) than the current rate.

	Current		
	1% Decrease (6.5%)	Discount Rate (7.5%)	1% Increase (8.5%)
School District's Proportionate Share of the Net Pension Liability	\$1,458,406	\$1,050,922	\$709,570
the Net I clision Liability	\$1,430,400	\$1,030,722	\$107,510

Note 13 - Defined Benefit Pension Plans (continued)

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation reflecting experience study results used in the July 1, 2017, actuarial valuation compared with July 1, 2016, are presented below.

	July 1, 2017	July 1, 2016
Inflation	2.5 percent	2.75 percent
Projected Salary Increases	12.5 percent at age 20 to	12.25 percent at age 20 to
	2.5 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent net of investment expenses, including inflation	7.75 percent net of investment expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost of Living Adjustments	0 percent effective July 1, 2017	2 percent simple applied as
(COLA)		follows: for members retiring
		before August 1, 2013, 2
		percent per year; for members
		retiring August 1, 2013, or
		later, 2 percent COLA
		commences on fifth
		anniversary of retirement date

For the July 1, 2017, actuarial valuation, postretirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table projected forward generationally using Mortality Improvement Scale MP-2016.

For the July 1, 2016, actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022-Scale AA) for males and females. Males ages were set back two years through age eighty-nine and no set back for age ninety and above. Females younger than age eighty were set back four years, one year set back from age eighty through eighty-nine, and no set back from age ninety and above.

Actuarial assumptions used in the July 1, 2017, valuation are based on the results of an actuarial experience study for the period July 2, 2011, through June 30, 2016. Actuarial assumptions used in the June 30, 2016, valuation are based on the results of an actuarial experience effective July 1, 2012.

Note 13 - Defined Benefit Pension Plans (continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows.

		Long-Term
	Target	Expected
Asset Class	Allocation	Rate of Return *
Domestic Equity	28.00%	7.35%
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
	100.00%	

^{*10} year annualized geometric nominal returns include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a thirty year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return without net value added by management.

Discount Rate - The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2017. The discount rate used to measure the total pension liability was 7.75 percent as of June 30, 2016. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2017. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2017.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.45 percent) or one percentage point higher (8.45 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.45%)	(7.45%)	(8.45%)
School District's Proportionate Share of			
the Net Pension Liability	\$7,214,792	\$5,033,109	\$3,195,370

Note 13 - Defined Benefit Pension Plans (continued)

Social Security System

Effective July 1, 1991, all employees not otherwise covered by the State Teachers Retirement System or the School Employees Retirement System have an option to choose Social Security or the State Teachers Retirement System/School Employees Retirement System. As of June 30, 2018, one of the Board of Education members has elected Social Security. The Board's liability is 6.2 percent of wages paid.

Note 14 - Postemployment Benefits

See Note 13 for a description of the net OPEB liability.

School Employees Retirement System (SERS)

Plan Description - The School District contributes to the SERS Health Care Fund administered by SERS for nonteaching retirees and their beneficiaries. For GASB Statement No. 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. The SERS Health Care Plan provides health care benefits to eligible individuals receiving retirement, disability and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need ten years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of sixty-five and, therefore, enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by State statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained by visiting the SERS website at www.ohsers.org under employers/audit resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). The SERS Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board establishes the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Note 14 - Postemployment Benefits (continued)

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2018, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount; prorated if less than a full year of service credit was earned. For fiscal year 2018, this amount was \$23,700. State statute provides that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS covered payroll for the health care surcharge. For fiscal year 2018, the School District's surcharge obligation was \$10,935.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate is the amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$14,339 for fiscal year 2018. Of this amount, \$11,455 is reported as an intergovernmental payable.

State Teachers Retirement System (STRS)

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing health care plan for eligible retirees who participated in the defined benefit and combined pension plans offered by STRS. Ohio law authorizes STRS to offer the plan. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the STRS financial report which can be obtained by visiting the STRS website at www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the health care plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the health care plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for postemployment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2018, STRS did not allocate any employer contributions to postemployment health care.

Net OPEB Liability

The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

Note 14 - Postemployment Benefits (continued)

Following is information related to the proportionate share and OPEB expense.

	SERS	STRS	Total
Proportion of the Net OPEB Liability			-
Prior Measurement Date	0.01899120%	0.02168214%	
Proportion of the Net OPEB Liability			
Current Measurement Date	0.01779410%	0.02118739%	
Change in Proportionate Share	0.00119710%	0.00049475%	
Proportionate Share of the			
Net OPEB Liability	\$477,547	\$826,654	\$1,304,201
OPEB Expense	\$18,856	(\$256,030)	(\$237,174)

At June 30, 2018, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources.

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences Between Expected and Actual Experience	\$0	\$47,720	\$47,720
School District Contributions Subsequent to the Measurement Date	14,339	0_	14,339
Total Deferred Outflows of Resources	\$14,339	\$47,720	\$62,059
Deferred Inflows of Resources			
Changes of Assumptions	\$45,317	\$66,590	\$111,907
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	1,261	35,333	36,594
Changes in Proportionate Share and Difference Between School District Contributions and Proportionate Share of			
Contributions Contributions	26,606	22,679	49,285
Total Deferred Inflows of Resources	\$73,184	\$124,602	\$197,786

Note 14 - Postemployment Benefits (continued)

\$14,339 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the fiscal year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized as OPEB expense as follows.

	SERS	STRS	Total
Fiscal Year Ended June 30,		_	_
2019	(\$26,374)	(\$15,759)	(\$42,133)
2020	(26,374)	(15,759)	(42,133)
2021	(20,120)	(15,759)	(35,879)
2022	(316)	(15,759)	(16,075)
2023	0	(6,925)	(6,925)
2024	0	(6,921)	(6,921)
Total	(\$73,184)	(\$76,882)	(\$150,066)

Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74 as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Note 14 - Postemployment Benefits (continued)

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2017, are presented below.

Wage Inflation	3 percent
Future Salary Increases,	
including inflation	3.5 percent to 18.2 percent
Investment Rate of Return	7.5 percent net of investment
	expenses, including inflation
Municipal Bond Index Rate	
Measurement Date	3.56 percent
Prior Measurement Date	2.92 percent
Single Equivalent Interest Rate, net of plan	
investment expense including inflation	
Measurement Date	3.63 percent
Prior Measurement Date	2.98 percent
Medical Trend Assumption	
Medicare	5.5 to 5 percent
Pre-Medicare	7.5 to 5 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projections with Scale BB; 120 percent of male rates and 110 percent of female rates and the RP-2000 Disabled Mortality Table with 90 percent for male rates and 100 percent for female rates, set back five vears.

The most recent experience study was completed for the five year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five year experience study. The most recent study covers fiscal years 2010 through 2015 and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.5 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a ten year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 13.

Note 14 - Postemployment Benefits (continued)

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2017, was 3.63 percent. The discount rate used to measure the total OPEB liability prior to June 30, 2017, was 2.98 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the retirement system at the State statute contribution rate of 2 percent of projected covered employee payroll each year which includes a 1.5 percent payroll surcharge and .5 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024, and the Fidelity General Obligation Twenty-Year Municipal Bond Index Rate of 3.56 percent, as of June 30, 2017 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rate - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS and what SERS' net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.63 percent) or one percentage point higher (4.63 percent) than the current discount rate (3.63 percent). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are one percentage point lower (6.5 percent decreasing to 4 percent) and one percentage point higher (8.5 percent decreasing to 6 percent) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
	(2.63%)	(3.63%)	(4.63%)
School District's Proportionate Share of			
the Net OPEB Liability	\$576,699	\$477,547	\$398,993
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.5%	(7.53%	(8.5%
	Decreasing	Decreasing	Decreasing
	to 4%)	to 5%)	to 6%)
School District's Proportionate Share of			
the Net OPEB Liability	\$387,494	\$477,547	\$596,734

Note 14 - Postemployment Benefits (continued)

Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation reflecting experience study results used in the June 30, 2017, actuarial valuation are presented below.

Inflation

Projected Salary Increases

Investment Rate of Return

Payroll Increases

Cost of Living Adjustments (COLA)
Blended Discount Rate of Return

Health Care Cost Trends

2.5 percent

12.5 percent at age 20 to 2.5 percent at age 65

7.45 percent net of investment expenses,

including inflation 3 percent

0 percent effective July 1, 2017

4.13 percent

6 to 11 percent initial, 4.5 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees, the mortality rates were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. For disabled retirees, mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016.

Actuarial assumptions used in the June 30, 2017, valuation are based on the results of an actuarial experience study for the period July 1, 2011, through June 30, 2016.

Since the prior measurement date, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)", and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal, and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also since the prior measurement date, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019. Subsequent to the current measurement date, the date for discontinuing remaining Medicare Part B reimbursements was extended to January 2020.

Note 14 - Postemployment Benefits (continued)

The STRS Health Care Plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 14.

Discount Rate - The discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS continues to allocate no employer contributions to the Health Care Fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefit payments of current plan members. The OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2037. Therefore, the long-term expected rate of return on OPEB plan assets was used to determine the present value of the projected benefit payments through the fiscal year ending June 30, 2036, and the Bond Buyer Twenty-Year Municipal Bond Rate of 3.58 percent as of June 30, 2017 (i.e. municipal bond rate), was used to determine the present value of the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The blended discount rate of 4.13 percent which represents the long-term expected rate of return of 7.45 percent for the funded benefit payments and the Bond Buyer Twenty-Year Municipal Bond Rate of 3.58 percent for the unfunded benefit payments was used to measure the total OPEB liability as of June 30, 2017. A blended discount rate of 3.26 percent which represents the long-term expected rate of return of 7.75 percent for the funded benefit payments and the Bond Buyer Twenty-Year Municipal Bond Rate of 2.85 percent for the unfunded benefit payments was used to measure the total OPEB liability at June 30, 2016.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and the Health Care Cost Trend Rate - The following table represents the net OPEB liability as of June 30, 2017, calculated using the current period discount rate assumption of 4.13 percent as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.13 percent) or one percentage point higher (5.13 percent) than the current assumption. Also shown is the net OPEB liability as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease (3.13%)	Current Discount Rate (4.16%)	1% Increase (5.13%)
School District's Proportionate Share of the Net OPEB Liability	\$1,109,769	\$826,654	\$602,900
	1% Decrease	Current Trend Rate	1% Increase
School District's Proportionate Share of the Net OPEB Liability	\$574,324	\$826,654	\$1,158,750

Note 15 - Other Employee Benefits

A. Compensated Absences

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees and administrators earn ten to thirty days of vacation per fiscal year, depending upon length of service. Teachers do not earn vacation time.

Teachers, administrators, and classified employees earn sick leave at a rate of one and one-fourth days per month. Sick leave may be accumulated up to a maximum of two hundred ten days for certified employees and two hundred days for classified employees. Upon retirement, payment is made for one-fourth of accrued but unused sick leave credit to a maximum of fifty-two and one-half days for certified employees and fifty days for classified employees.

B. Health Care Benefits

The School District provides medical, dental, and vision insurance to most employees through the Northern Buckeye Health Plan, and life insurance through American United Life.

Note 16 - Long-Term Obligations

Changes in the School District's long-term obligations during fiscal year 2018 were as follows:

	Restated Balance at 6/30/17	Additions	Reductions	Balance at 6/30/18	Amounts Due Within One Year
Governmental Activities					
FY11 Loan Payable 4.5%	\$45,000	\$0	\$15,000	\$30,000	\$15,000
FY06 Loan Payable 5.06%	1,481,000	0	53,000	1,428,000	56,000
Total Loans Payable	1,526,000	0	68,000	1,458,000	71,000
General Obligation Bonds					
FY12 School Facilities Construction					
and Improvement Refunding Bonds					
Term Bonds 3 %	650,000	0	145,000	505,000	5,000
FY02 School Facilities Construction					
and Improvement Bonds					
Term Bonds 4.9 - 6 %	965,000	0	0	965,000	165,000
Total General Obligation Bonds	1,615,000	0	145,000	1,470,000	170,000
Net Pension Liability					
SERS	1,376,038	0	325,116	1,050,922	0
STRS	7,257,665	0	2,224,556	5,033,109	0
Total Net Pension Liability	8,633,703	0	2,549,672	6,084,031	0
Net OPEB Liability					
SERS	541,319	0	63,772	477,547	0
STRS	1,159,566	0	332,912	826,654	0
Total Net OPEB Liability	1,700,885	0	396,684	1,304,201	0
Compensated Absences Payable	249,027	30,957	10,626	269,358	13,127
Total Governmental Activities					
Long-Term Obligations	\$13,724,615	\$30,957	\$3,169,982	\$10,585,590	\$254,127

Note 16 - Long-Term Obligations (continued)

<u>FY11 Loan Payable</u> - On May 13, 2011, the School District obtained a loan, in the amount of \$125,000, to purchase and install energy conservation measures. The loan was issued for a nine year period, with final maturity during fiscal year 2020. The loan is being retired from the Building capital projects fund.

<u>FY06 Loan Payable</u> - On October 7, 2005, the School District obtained a loan, in the amount of \$1,800,000, for constructing school facilities. The loan was issued for a twenty-nine year period, with final maturity during fiscal year 2035. The loan is being retired from the Bond Retirement debt service fund.

FY 12 School Facilities Construction and Improvement Refunding Bonds - On January 12, 2012, the School District issued current refunding general obligation bonds, in the original amount of \$1,155,000, to refund a portion of the FY 2002 School Facilities Construction and Improvement Bonds. The refunding bond issue consists of term bonds. The bonds were issued for a twelve year period, with final maturity in fiscal year 2024. The bonds are being retired through the Bond Retirement debt service fund.

The bonds are subject to redemption, at the option of the School District, either in whole or in part, in such order of maturity as the School District shall determine, on any interest payment date on or after December 1, 2019, at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date.

The bonds are subject to mandatory sinking fund redemption at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date, on December 1 in the years and in the respective principal amounts as follows:

Year	Amount
2018	\$5,000
2019	5,000
2020	5,000
2021	5,000
2022	5,000
2023	230.000

The remaining principal, in the amount of \$250,000, will be paid at stated maturity on December 1, 2024.

FY02 School Facilities Construction and Improvement Bonds - On April 15, 2002, the School District issued \$3,069,000 in voted general obligation bonds for the construction of a new elementary school and middle school. The bond issue included serial and term bonds, in the original amount of \$1,329,000 and \$1,740,000, respectively. The bonds were issued for a twenty-four year period, with final maturity during fiscal year 2025. During fiscal year 2012, a portion of the term bonds, in the amount of \$1,155,000, was refunded. The remaining bonds will be retired through the Bond Retirement debt service fund.

Note 16 - Long-Term Obligations (continued)

The term bonds maturing on December 1, 2022, are subject to mandatory sinking fund redemption, at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date, on December 1 in the year and the respective principal amounts as follows:

Year	Amount
2018	\$165,000
2019	175,000
2020	190,000
2021	210,000

The remaining principal, in the amount of \$225,000, will be paid at stated maturity on December 1, 2022.

The term bonds maturing on December 1, 2024, are subject to mandatory sinking fund redemption, in part by lot, pursuant to the terms of the mandatory sinking fund redemption requirements of the School District. The mandatory redemption is to occur on December 1, 2023, in the amount of \$240,000 (with the balance of \$265,000 to be paid at stated maturity on December 1, 2024), at a redemption price equal to 100 percent of the principal amount redeemed plus accrued interest to the redemption date.

<u>Net Pension/OPEB Liability</u> - There is no repayment schedule for the net pension/OPEB liability; however, employer pension/OPEB contributions are made from the General Fund and the Food Service, Rotary-Latchkey and Athletic and Music special revenue funds. For additional information related to the net pension/OPEB liability, see Notes 14 and 15 to the basic financial statements.

Compensated absences will be paid from the General Fund and the Food Service special revenue fund.

The School District's overall debt margin was \$3,697,906 with an unvoted debt margin of \$66,548 at June 30, 2018.

Principal and interest requirements to retire general obligation debt outstanding at June 30, 2018, were as follows:

FY 11 Loan Payable Fiscal Year Ending June 30, Total Principal Interest 2019 \$15,000 \$1,013 \$16,013 2020 15,000 337 15,337 \$30,000 \$1,350 \$31,350 Total

Note 16 - Long-Term Obligations (continued)

FY 06 Loan Payable

Fiscal Year Ending June 30,	Principal	Interest	Total
2019	\$56,000	\$71,260	\$127,260
2020	58,000	68,358	126,358
2021	61,000	65,330	126,330
2022	64,000	62,149	126,149
2023	67,000	58,815	125,815
2024-2028	391,000	237,730	628,730
2029-2033	496,000	125,366	621,366
2034-2035	235,000	12,089	247,089
Total	\$1,428,000	\$701,097	\$2,129,097

General Obligation Bonds

Fiscal Year Ending June 30,	Principal	Interest	Total
2019	\$170,000	\$68,025	\$238,025
2020	180,000	57,675	237,675
2021	195,000	46,575	241,575
2022	215,000	34,425	249,425
2023	230,000	21,225	251,225
2024-2025	480,000	14,700	494,700
Total	\$1,470,000	\$242,625	\$1,712,625

Note 17 - Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

		D 1	0.1	Total
E 151	G 1	Bond	Other	Governmental
Fund Balance	General	Retirement	Governmental	Funds
Nonspendable for:				
Prepaid Items	\$4,074	\$0	\$155	\$4,229
Materials and Supplies				
Inventory	8,693	0	967	9,660
Total Nonspendable	12,767	0	1,122	13,889
Restricted for:				
Athletics and Music	0	0	2,576	2,576
Debt Retirement	0	606,549	0	606,549
Facilities Maintenance	0	0	185,526	185,526
Food Service Operations	0	0	79,731	79,731
Latchkey	0	0	1,853	1,853
Permanent Improvements	0	0	303,734	303,734
Regular Instruction	0	0	8,794	8,794
Wellness Program	0	0	10	10
Total Restricted	0	606,549	582,224	1,188,773
Assigned for:			_	
Educational Activities	13,727	0	0	13,727
Extracurricular Activities	1,054	0	0	1,054
Unpaid Obligations	15,173	0	0	15,173
Total Assigned	29,954	0	0	29,954
Unassigned	4,450,083	0	0	4,450,083
Total Fund Balance	\$4,492,804	\$606,549	\$583,346	\$5,682,699

Note 18 - Set Asides

The School District is required by State statute to annually set aside, in the General Fund, an amount based on a statutory formula for the acquisition and construction of capital improvements. The amount not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. This amount must be carried forward and used for the same purpose in future years.

Note 18 - Set Asides (continued)

The following cash basis information identifies the change in the fund balance set aside for capital improvements during fiscal year 2018.

Balance June 30, 2017	\$0
Current Year Set Aside Requirement	80,264
Current Year Offsets	(63,740)
Qualifying Expenditures	(16,524)
Balance June 30, 2018	\$0

Note 19 - Interfund Transfers

During fiscal year 2018, the Bond Retirement debt service fund made transfers to other governmental funds, in the amount of \$16,688, to make debt payments when due.

Note 20 - Jointly Governed Organizations

A. Northwest Ohio Computer Association

The School District is a participant in the Northwest Ohio Computer Association (NWOCA), which is a computer consortium. NWOCA is an association of educational entities within the boundaries of Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member educational entities.

The NWOCA Assembly consists of the superintendent from each participating educational entity and a representative from the fiscal agent. The Assembly elects the Governing Council of two representatives from each of the six counties in which member educational entities are located and the representative from the member educational entity serving as fiscal agent for NWOCA. The degree of control exercised by any participating educational entity is limited to its representation on the Governing Council. During fiscal year 2018, the School District paid \$65,206 to NWOCA for various services. Financial information can be obtained from the Northwest Ohio Computer Association, 209 Nolan Parkway, Archbold, Ohio 43502.

Note 20 - Jointly Governed Organizations (continued)

B. Northern Buckeye Education Council

The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among educational entities located in Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member educational entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected board consisting of two representatives from each of the six counties in which the member educational entities are located. The Board is elected from an assembly consisting of a representative from each participating educational entity. Financial information can be obtained from the Northern Buckeye Educational Council, 209 Nolan Parkway, Archbold, Ohio 43502.

C. Four County Career Center

The Four County Career Center (Career Center) is a distinct political subdivision of the State of Ohio which provides vocational education to students. The Career Center is operated under the direction of a board consisting of five representatives from the Northwest Ohio Educational Service Center and one representative from the participating school districts elected boards. The Career Center possesses its own budgeting and taxing authority. The degree of control exercised by the School District is limited to its representation on the Board. Financial information can be obtained from the Four County Career Center, 22-900 State Route 34, Archbold, Ohio 43502.

D. Northwestern Ohio Educational Research Council, Inc.

The Northwestern Ohio Educational Research Council, Inc. (NOERC) is a jointly governed organization formed to bring educational entities into a better understanding of their common educational problems, facilitate and conduct practical educational research, coordinate educational research among members, provide a means for evaluating and disseminating the results of research, serve as a repository for research and legislative materials, and provide opportunities for training. The NOERC serves a twenty-five county area in Northwest Ohio. The Board of Directors consists of superintendents from two educational service centers, two exempted village school districts, five local school districts, and five city school districts, as well as representatives from two private or parochial schools and three institutions of higher education. Each active member is entitled to one vote on all issues addressed by the Board of Directors. Financial information can be obtained from the Northwestern Ohio Educational Research Council, Inc., 441 East Market Street, Celina, Ohio, 45822.

Note 21 - Insurance Pools

A. Schools of Ohio Risk Sharing Authority

The School District participates in the Schools of Ohio Risk Sharing Authority (SORSA), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. SORSA is an incorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. SORSA's business and affairs are conducted by a board consisting of nine superintendents and treasurers, as well as an attorney, accountant, and four representatives from the pool's administrator, Willis Pooling. Willis Pooling is responsible for processing claims and establishing agreements between SORSA and its members. Financial information can be obtained from Willis Pooling, 775 Yard Street, Suite 200, Grandview Heights, Ohio 43212.

B. Northern Buckeye Health Plan

The Northern Buckeye Health Plan (Plan), is a public entity shared risk pool consisting of educational entities within Defiance, Fulton, Henry, Lucas, Williams, and Wood Counties. The Plan is governed by the Northern Buckeye Education Council (NBEC) and its participating members.

C. Ohio School Boards Association Workers' Compensation Group Rating Plan

The School District participates in a group rating plan for worker's compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP) was established through the Ohio School Boards Association (OSBA) as an insurance purchasing pool.

The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the GRP. Each year, the participants pay an enrollment fee to the GRP to cover the costs of administering the program.

Note 22 - Related Organization

The Holgate Community Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Holgate Board of Education. The Board of Trustees possesses its own budgeting and contracting authority, hires and fires personnel, and does not depend on the School District for operational subsidies. Although the School District serves as the taxing authority, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees. Financial information can be obtained from the Holgate Community Library, 204 Railway Avenue, Holgate, Ohio 43527.

Note 23 - Contingencies

A. Grants

The School District received financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2018.

B. School Foundation

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the School District, which can extend past fiscal year end.

The School District's August 24 and December 14, 2018, foundation settlement receipts included the FTE adjustments for fiscal year 2018. For the School District, this resulted in a total increase of \$264, which is the net amount of the August 24 and December 14, 2018, settlements. This amount is not material to the financial statements and is not included in the financial statements as of June 30, 2018.

C. Litigation

There are currently no matters in litigation with the School District as defendant.

Holgate Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net Pension Liability School Employees Retirement System of Ohio Last Five Fiscal Years (1)

	2018	2017	2016	2015
School District's Proportion of the Net Pension Liability	0.01758930%	0.01880070%	0.01876960%	0.01941600%
School District's Proportionate Share of the Net Pension Liability	\$1,050,922	\$1,376,038	\$1,071,011	\$982,632
School District's Employee Payroll	\$579,850	\$587,879	\$563,892	\$525,649
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	181.24%	234.07%	189.93%	186.94%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	69.50%	62.98%	69.16%	71.70%

⁽¹⁾ Information prior to 2014 is not available.

Amounts presented as of the School District's measurement date which is prior fiscal year end.

2014

0.01941600%

\$1,154,607

\$508,840

226.91%

65.52%

Holgate Local School District

Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Five Fiscal Years (1)

	2018	2017	2016	2015
School District's Proportion of the Net Pension Liability	0.02118739%	0.02168214%	0.02187640%	0.02127777%
School District's Proportionate Share of the Net Pension Liability	\$5,033,109	\$7,257,665	\$6,045,998	\$5,175,490
School District's Employee Payroll	\$2,285,179	\$2,341,921	\$2,278,550	\$2,182,146
School District's Proportionate Share of the Net Pension Liability as a Percentage of Employee Payroll	220.25%	309.90%	265.34%	237.17%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.30%	66.80%	72.10%	74.70%

⁽¹⁾ Information prior to 2014 is not available.

Amounts presented as of the School District's measurement date which is prior fiscal year end.

2014

0.02127777%

\$6,165,010

\$2,255,469

273.34%

69.30%

Holgate Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Two Fiscal Years (1)

	2018	2017
School District's Proportion of the Net OPEB Liability	0.01779410%	0.01899120%
School District's Proportionate Share of the Net OPEB Liability	\$477,547	\$541,319
School District's Employee Payroll	\$579,850	\$587,879
School District's Proportionate Share of the Net OPEB Liability as a Percentage of Employee Payroll	82.36%	92.08%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	12.46%	11.49%
(1) Information prior to 2017 is not available.		

Amounts presented as of the School District's measurement date which is the prior fiscal year end.

Holgate Local School District

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability State Teachers Retirement System of Ohio

Last Two Fiscal Years (1)

	2018	2017
School District's Proportion of the Net OPEB Liability	0.02118739%	0.02168214%
School District's Proportionate Share of the Net OPEB Liability	\$826,654	\$1,159,566
School District's Employee Payroll	\$2,285,179	\$2,341,921
School District's Proportionate Share of the Net OPEB Liability as a Percentage of Employee Payroll	36.17%	49.51%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	47.10%	37.30%
(1) Information prior to 2017 is not available.		
Amounts presented as of the School District's measurement date which is the prior fiscal year end.		

Holgate Local School District, Ohio Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2018	2017	2016	2015
Net Pension Liability				
Contractually Required Contribution	\$91,906	\$81,179	\$82,303	\$74,321
Contributions in Relation to the Contractually Required Contribution	(91,906)	(81,179)	(82,303)	(74,321)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll	\$680,785	\$579,850	\$587,879	\$563,892
Contributions as a Percentage of Employee Payroll	13.50%	14.00%	14.00%	13.18%
Net OPEB Liability				
Contractually Required Contribution (2)	\$14,339	\$9,444	\$9,347	\$14,148
Contributions in Relation to the Contractually Required Contribution	(14,339)	(9,444)	(9,347)	(14,148)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	2.11%	1.63%	1.59%	2.51%
Total Contributions as a Percentage of Employee Payroll (2)	15.61%	15.63%	15.59%	15.69%

⁽¹⁾ The School District's covered payroll is the same for Pension and OPEB

⁽²⁾ Includes Surcharge

2014	2013	2012	2011	2010	2009
\$72,855	\$70,423	\$68,836	\$61,799	\$67,186	\$49,143
(72,855)	(70,423)	(68,836)	(61,799)	(67,186)	(49,143)
\$0	\$0	\$0	\$0	\$0	\$0
\$525,649	\$508,840	\$511,795	\$491,643	\$496,205	\$499,417
13.86%	13.84%	13.45%	12.57%	13.54%	9.84%
\$10,176	\$9,929	\$10,475	\$14,459	\$9,826	\$28,311
(10,176)	(9,929)	(10,475)	(14,459)	(9,826)	(28,311)
\$0	\$0	\$0	\$0	\$0	\$0
1.94%	1.95%	2.05%	2.94%	1.98%	5.67%
15.80%	15.79%	15.50%	15.51%	15.52%	15.51%

Holgate Local School District, Ohio Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2018	2017	2016	2015
Net Pension Liability				
Contractually Required Contribution	\$346,380	\$319,925	\$327,869	\$318,997
Contributions in Relation to the Contractually Required Contribution	(346,380)	(319,925)	(327,869)	(318,997)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Employee Payroll	\$2,474,143	\$2,285,179	\$2,341,921	\$2,278,550
Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Employee Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Employee Payroll	14.00%	14.00%	14.00%	14.00%

_						
_	2014	2013	2012	2011	2010	2009
	\$283,679	\$293,211	\$283,730	\$284,653	\$266,532	\$273,719
	(283,679)	(293,211)	(283,730)	(284,653)	(266,532)	(273,719)
_	\$0	\$0	\$0	\$0	\$0	\$0
	\$2,182,146	\$2,255,469	\$2,182,538	\$2,189,638	\$2,050,246	\$2,105,531
	13.00%	13.00%	13.00%	13.00%	13.00%	13.00%
	\$2,837	\$2,932	\$2,837	\$2,847	\$2,665	\$2,737
	(2,837)	(2,932)	(2,837)	(2,847)	(2,665)	(2,737)
_	\$0	\$0	\$0	\$0	\$0	\$0
	0.13%	0.13%	0.13%	0.13%	0.13%	0.13%
_	13.13%	13.13%	13.13%	13.13%	13.13%	13.13%

Holgate Local School District Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

Net Pension Liability

Changes in Assumptions - SERS

For fiscal year 2018, an assumption of 2.5 percent was used for COLA or Ad Hoc COLA. Prior to 2018, an assumption of 3 percent was used.

Beginning with fiscal year 2017, amounts reported incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 and prior are presented below.

	Fiscal Year 2017	Fiscal Year 2016 and Prior
Wage Inflation	3 percent	3.25 percent
Future Salary Increases,		
Including inflation	3.5 percent to 18.2 percent	4 percent to 22 percent
Investment Rate of Return	7.5 percent net of investment	7.75 percent net of investment
	expenses, including inflation	expenses, including inflation

Beginning with fiscal year 2017, mortality assumptions use mortality rates that were based on the RP-2014 Blue Collar Mortality Table with fully generational projections and a five year set back for both males and females. Amounts reported for fiscal year 2016 and prior use mortality assumptions that were based on the 1994 Group Annuity Mortality Table set back one year for both males and females. Special mortality tables were used the period after disability retirement.

Changes in Assumptions - STRS

Amounts reported for fiscal year 2018 incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2017 and prior are presented below.

	Fiscal Year 2018	Fiscal Year 2017 and Prior
Inflation	2.5 percent	2.75 percent
Projected Salary Increases	12.5 percent at age 20 to	12.25 percent at age 20 to
	2.5 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.45 percent net of investment	7.75 percent net of investment
	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3.5 percent
Cost of Living Adjustments	0 percent effective July 1, 2017	2 percent simple applied as
(COLA)		follows: for members retiring
		before August 1, 2013, 2
		percent per year; for members
		retiring August 1, 2013, or
		later, 2 percent COLA
		commences on fifth anniversary
		of retirement date

Holgate Local School District Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2018

For fiscal year 2018, postretirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age sixty-nine, 70 percent of rates between ages seventy and seventy-nine, 90 percent of rates between ages eighty and eighty-four, and 100 percent of rates thereafter, projected forward generationally using Mortality Improvement Scale MP-2016. Postretirement disabled mortality rates were based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using Mortality Improvement Scale MP-2016. Preretirement mortality rates were based on the RP-2014 Employee Mortality Table projected forward generationally using Mortality Improvement Scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022-Scale AA) for males and females. Males ages were set back two years through age eighty-nine and no set back for age ninety and above. Females younger than age eighty were set back four years, one year set back from age eighty through eighty-nine, and no set back from age ninety and above.

Net OPEB Liability

Changes in Assumptions - SERS

Amounts reported for fiscal year 2018 incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below.

Municipal Bond Index Rate

Fiscal Year 2018 3.56 percent Fiscal Year 2017 2.92 percent

Single Equivalent Interest Rate, net of plan investment expense including inflation

Fiscal Year 2018

3.63 percent
Fiscal Year 2017

2.98 percent

Changes in Assumptions - STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, "Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB)", and the long-term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal, and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

Also for fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Holgate Local School District Henry County 801 East Joe E. Brown Avenue Holgate, Ohio 43527

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States and the Comptroller General of the United States' Government Auditing Standards, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Holgate Local School District, Henry County, Ohio (the School District) as of and for the years ended June 20, 2019 and 2018, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated February 27, 2020, wherein we noted the School District adopted Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions during fiscal year 2018 and Governmental Accounting Standards Board (GASB) Statement No. 84, Fiduciary Activities during fiscal year 2019.

Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the School District's internal control. Accordingly, we have not opined on it.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A material weakness is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the School District's financial statements. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Efficient • Effective • Transparent

Holgate Local School District Lucas County Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

Compliance and Other Matters

As part of reasonably assuring whether the School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, opining on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State

Columbus, Ohio

February 27, 2020



HOLGATE LOCAL SCHOOL DISTRICT

HENRY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MARCH 19, 2020