# TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

BASIC FINANCIAL STATEMENTS (AUDITED)

FOR THE FISCAL YEAR ENDED JUNE 30, 2019



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Board of Education Tri-Village Local School District P.O. Box 31 New Madison, Ohio 45346

We have reviewed the *Independent Auditor's Report* of the Tri-Village Local School District, Darke County, prepared by Julian & Grube, Inc., for the audit period July 1, 2018 through June 30, 2019. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Tri-Village Local School District is responsible for compliance with these laws and regulations

Keith Faber Auditor of State Columbus, Ohio

February 12, 2020



# TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

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# Julian & Grube, Inc.

Serving Ohio Local Governments

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#### Independent Auditor's Report

Tri-Village Local School District Darke County P.O. Box 31 New Madison, Ohio 45346

To the Board of Education:

#### Report on the Financial Statements

We have audited the accompanying cash-basis financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Tri-Village Local School District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with the cash accounting basis Note 2 describes. This responsibility includes determining that the cash accounting basis is acceptable for the circumstances. Management is also responsible for designing, implementing and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the Tri-Village Local School District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the Tri-Village Local School District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

Tri-Village Local School District Darke County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of June 30, 2019, and the respective changes in cash financial position and the budgetary comparison for the General Fund, thereof for the fiscal year then ended in accordance with the accounting basis described in Note 2.

#### Accounting Basis

Ohio Administrative Code § 117-2-03 (B) requires the Tri-Village Local School District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America. We draw attention to Note 2 of the financial statements, which describes the basis applied to these statements. The financial statements are prepared on the cash basis of accounting, which is a basis other than generally accepted accounting principles. We did not modify our opinion regarding this matter.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 22, 2019, on our consideration of the Tri-Village Local School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tri-Village Local School District's internal control over financial reporting and compliance.

Julian & Grube, Inc. November 22, 2019

Julian & Sube, Elne.

Statement of Net Position - Cash Basis June 30, 2019

	Governmental Activities
Assets Equity in Pooled Cash and Cash Equivalents	\$10,823,718
Net Position	
Restricted for:	
Debt Service	\$595,044
Capital Outlay	89,968
Other Purposes	520,970
Bus Purchases	57,494
Unrestricted	9,560,242
Total Net Position	\$10,823,718

# Tri-Village Local School District Darke County Statement of Activities - Cash Basis For the Fiscal Year Ended June 30, 2019

					Net (Disbursements) Receipts and Changes
		Pro	ogram Cash Receipts		in Net Position
_	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions	Total Governmental Activities
Governmental Activities					
Instruction:					
Regular	\$4,219,518	\$1,189,263	\$68,432	\$0	(\$2,961,823)
Special	998,094	42,109	386,155	_	(569,830)
Support Services:	,	,	ŕ		` ' '
Pupil	646,190	-	160,653	-	(485,537)
Instructional Staff	337,390	-	5,039	_	(332,351)
Board of Education	34,871	-	-	_	(34,871)
Administration	633,091	-	57,367	_	(575,724)
Fiscal	315,756	500		_	(315,256)
Operation and Maintenance of Plant	725,911	3,792	_	_	(722,119)
Pupil Transportation	564,825	8,267	9,186	_	(547,372)
Central	16,159	-	3,600	_	(12,559)
Operation of Non-Instructional Services	540,224	110,222	153,908	_	(276,094)
Extracurricular Activities	459,638	228,359	25,429	3,500	(202,350)
Capital Outlay	14,515	,	,	-	(14,515)
Principal Retirement	433,000	_	_	_	(433,000)
Interest and Fiscal Charges	120,245				(120,245)
Total Governmental Activities	\$10,059,427	\$1,582,512	\$869,769	\$3,500	(7,603,646)
		General Receipts			
		Property Taxes Levied f	or:		
		General Purposes			2,546,123
		Capital Maintenance			40,128
		Debt Service			279,841
		Income Taxes Levied for	or General Purposes		1,310,470
		Grants and Entitlements	not Restricted to Sp	ecific Programs	4,423,918
		Gifts and Donations not	Restricted to Specif	ic Programs	7,923
		Interest			218,881
		Miscellaneous			23,021
		Special Item			
		Proceeds from Sale of I	Land		105,100
		Total General Receipts			8,955,405
		Change in Net Position			1,351,759
		Net Position Beginning	of Year		9,471,959
		Net Position End of Yea	ır		\$10,823,718

Statement of Assets and Fund Balances - Cash Basis Governmental Funds June 30, 2019

	General	Other Governmental Funds	Total Governmental Funds
Assets			
Equity in Pooled Cash and Cash Equivalents	\$9,560,369	\$1,205,855	\$10,766,224
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	57,494		57,494
Total Assets	\$9,617,863	\$1,205,855	\$10,823,718
Fund Balances			
Restricted	\$57,511	\$1,110,449	\$1,167,960
Committed	-	95,406	95,406
Assigned	83,322	-	83,322
Unassigned	\$9,477,030		9,477,030
Total Fund Balances	\$9,617,863	\$1,205,855	\$10,823,718

Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis Governmental Funds

For the Fiscal Year Ended June 30, 2019

			-
		Other	Total
		Governmental	
	C1		Governmental
Daniet.	General	Funds	Funds
Receipts Property Taxes	\$2,546,123	\$319,969	\$2,866,002
Income Taxes	1,310,470	\$319,909	\$2,866,092
		- 574 104	1,310,470
Intergovernmental	4,690,509	574,104	5,264,613
Interest	206,662	14,422	221,084
Tuition and Fees	1,096,061	87,903	1,183,964
Rent	3,000	-	3,000
Extracurricular Activities	47,453	184,485	231,938
Contributions and Donations	9,131	29,163	38,294
Charges for Services	-	109,877	109,877
Miscellaneous	73,412	842	74,254
Total Receipts	9,982,821	1,320,765	11,303,586
Disharan and			
Disbursements Current:			
Instruction:			
Regular	4,065,992	153,526	4,219,518
Special	867,145	130,949	998,094
	607,143	130,949	990,094
Support Services:	105 527	160 652	646 100
Pupil Instructional Staff	485,537	160,653	646,190
	332,371	5,019	337,390
Board of Education	25,036	9,835	34,871
Administration	629,050	4,041	633,091
Fiscal	308,826	6,930	315,756
Operation and Maintenance of Plant	651,295	74,616	725,911
Pupil Transportation	551,683	13,142	564,825
Central	12,559	3,600	16,159
Operation of Non-Instructional Services	289,421	250,803	540,224
Extracurricular Activities	262,584	197,054	459,638
Capital Outlay	4,515	10,000	14,515
Debt Service:			
Principal Retirement	98,000	335,000	433,000
Interest and Fiscal Charges	79,895	40,350	120,245
Total Disbursements	8,663,909	1,395,518	10,059,427
Excess of Revenues Under Expenditures			
Excess of Receipts Over (Under) Disbursements	1,318,912	(74,753)	1,244,159
Other Financing Sources (Uses)			
Proceeds from Sale of Assets	2,500	_	2,500
Trocceds from sale of Assets	2,500		2,300
Total Other Financing Sources (Uses)	2,500		2,500
Special Item			
Proceeds from Sale of Land	_	105,100	105,100
Net Change in Fund Balances	1,321,412	30,347	1,351,759
Fund Balances Beginning of Year	8,296,451	1,175,508	9,471,959
Fund Balances End of Year	\$9,617,863	\$1,205,855	\$10,823,718

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual - Budget Basis General Fund For the Fiscal Year Ended June 30, 2019

	Budgeted.	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property Taxes	\$2,464,785	\$2,464,785	\$2,546,123	\$81,338
Income Taxes	1,225,000	1,225,000	1,310,470	85,470
Intergovernmental	4,555,015	4,555,015	4,690,509	135,494
Interest	100,000	100,000	206,662	106,662
Tuition and Fees	1,000,000	1,000,000	1,064,461	64,461
Extracurricular Activities	-	204	204	-
Rent	3,000	3,000	3,000	-
Contributions and Donations	5,000	5,000	6,854	1,854
Miscellaneous	10,000	10,000	11,373	1,373
Total Receipts	9,362,800	9,363,004	9,839,656	476,652
Disbursements				
Current:				
Instruction:				
Regular	4,056,369	4,131,769	4,029,060	102,709
Special	818,406	894,106	869,449	24,657
Support Services:	,	,	,	,
Pupil	512,487	516,187	485,537	30,650
Instructional Staff	367,813	377,413	332,475	44,938
Board of Education	39,570	41,070	25,036	16,034
Administration	654,218	657,318	630,845	26,473
Fiscal	322,907	322,907	310,406	12,501
Operation and Maintenance of Plant	770,171	777,171	665,688	111,483
Pupil Transportation	585,379	605,779	552,287	53,492
Central	17,500	17,500	12,559	4,941
Operation of Non-Instructional Services	304,358	306,358	289,421	16,937
Extracurricular Activities	224,154	230,154	215,763	14,391
Capital Outlay	10,000	10,000	4,515	5,485
Debt Service:	10,000	10,000	4,515	3,463
	08 000	08 000	08 000	
Principal Retirement	98,000	98,000	98,000	-
Interest and Fiscal Charges	79,900	79,900	79,895	5
Total Disbursements	8,861,232	9,065,632	8,600,936	464,696
Excess of Receipts Over (Under) Disbursements	501,568	297,372	1,238,720	941,348
Other Financing Sources (Uses)				
Refund of Prior Year Expenditures	40,000	40,000	60,579	20,579
Proceeds from Sale of Assets	-	-	2,500	2,500
Refund of Prior Year Receipts	(30,000)	(30,000)	-	30,000
Total Other Financing Sources (Uses)	10,000	10,000	63,079	53,079
Net Change in Fund Balance	511,568	307,372	1,301,799	994,427
Fund Balance Beginning of Year	8,171,433	8,171,433	8,171,433	-
Prior Year Encumbrances Appropriated	61,318	61,318	61,318	
Fund Balance End of Year	\$8,744,319	\$8,540,123	\$9,534,550	\$994,427

Statement of Fiduciary Net Position - Cash Basis Fiduciary Funds June 30, 2019

	Private Purpose Trust	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$3,268	\$45,687
<b>Liabilities</b> Due to Students	\$0	\$45,687
Net Position: Held in Trust for Scholarship	\$3,268	

Statement of Changes in Fiduciary Net Position - Cash Basis
Fiduciary Fund
For the Fiscal Year Ended June 30, 2019

	Private
	Purpose Trust
Additions	
Gifts and Contributions	\$962
Deductions	
Scholarships	1,050
Scholarships	
Change in Net Position	(88)
	,
Net Position - Beginning of Year	3,356
Net Position - End of Year	\$3,268

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### Note 1 - Description of the School District and Reporting Entity

The Tri-Village Local School District (The School District) is a body politic and corporate established to exercise the rights and privileges the constitution and laws of the State of Ohio convey to it. A locally-elected five-member Board governs the School District, which provides educational services mandated by the State and federal agencies.

The School District was established in 1972 through the consolidation of existing land areas and school districts. The School District serves an area of approximately 82 square miles. It is located in Darke County, and includes the Village of New Madison and portions of Butler, Harrison, Liberty, Neave and Washington Townships. The Board of Education controls the School District's instructional building and administrative building which are staffed by 33 classified employees and 59 certificated full-time personnel. The School District's average daily membership (ADM) for fiscal year 2019 was 711.86.

#### A. Primary Government

The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For Tri-Village Local School District, this includes general operations, food service, preschool, and student related activities of the School District.

# B. Component Units

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; (3) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; (4) or the School District is obligated for the debt of the organization. The School District is also financially accountable for any organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the School District, are accessible to the School District, and are significant in amount to the School District. The School District has no component units.

The School District participates in three jointly governed organizations, one related organization and three insurance purchasing pools. Note 13 to the basic financial statements provides additional information for these entities. These organizations are:

Jointly Governed Organizations:

**META Solutions** 

Southwestern Ohio Educational Purchasing Council (SOEPC)

Southwestern Ohio Instructional Technology Association

Related Organization:

New Madison Public Library

**Insurance Purchasing Pools:** 

SOEPC Workers' Compensation Group Rating Plan

SOEPC Medical Benefits Plan

SOEPC Property, Fleet and Liability Insurance Program

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 2 - Summary of Significant Accounting Policies**

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. Following are the more significant of the School District's accounting policies.

#### A. Basis of Presentation

The School District's basic financial statements consist of a government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-wide Financial Statements:

The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The statements distinguish between those activities that are governmental in nature and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The School District does not have any business-type activities.

The statement of net position presents the cash balance of the governmental activities of the School District at fiscal year-end. The statement of activities compares disbursements with program receipts for each function or program of the School District's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the government is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on the cash basis or draws from the School District's general receipts.

#### Fund Financial Statements:

During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 2 - Summary of Significant Accounting Policies (Continued)

#### B. Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The School District classifies each fund as either governmental or fiduciary.

*Governmental:* The School District classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants) and other nonexchange transactions as governmental funds. The following are the School District's major governmental funds:

*General Fund* The general fund accounts for all financial resources except for restricted resources requiring a separate accounting. The general fund balance is available for any purpose provided it is expended or transferred according to Ohio law.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Fiduciary Funds: Fiduciary funds account for cash and investments where the School District is acting as trustee or fiscal agent for other entities or individuals. The School District's fiduciary funds include private purpose trust funds and an agency fund. Trust funds account for assets the School District holds under trust agreements for individuals, private organizations, or other governments and are not available to support the School District's own programs. The agency fund, which is custodial in nature, is where the School District deposits and pays cash as directed by another entity or individual. The School District's agency fund accounts for student activities' cash.

#### C. Basis of Accounting

The School District's financial statements are prepared using the basis of cash accounting. Except for modifications having substantial support, receipts are recorded in the School District's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when paid rather than when a liability is incurred. Any such modifications made by the School District are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. If the School District utilized the basis of accounting recognized as generally accepted, the fund financial statements for governmental funds would use the modified accrual basis of accounting. All government-wide financials would be presented on the accrual basis of accounting.

# D. Cash, Cash Equivalents and Investments

To improve cash management, cash received by the School District is pooled and invested. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 2 - Summary of Significant Accounting Policies (Continued)

#### D. Cash, Cash Equivalents and Investments

Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

Investments of the cash management pool and investments with an original maturity of three months or less when purchased are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investment are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of the sale are recorded as receipts or negative receipts (contra revenue), respectively.

The School District invested funds in negotiable and nonnegotiable certificates of deposit, commercial paper, Federal Home Loan Mortgage Corporation MTN, Federal Home Loan Bank Bonds, US Treasury Note and First American Government Money Market Fund and STAR Ohio during fiscal year 2019.

During fiscal year 2019, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The School District measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized costs basis that provides an NAV per share that approximates fair value.

For fiscal year 2019, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transactions to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Board of Education specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2019 was \$206,662, including \$23,939 assigned from other School District funds.

#### E. Restricted Assets

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Restricted cash and investments in the General Fund unexpended revenues restricted for the purchase of school buses. See note 12 for additional information regarding set-asides.

#### F. Inventory and Prepaid Items

On the cash-basis of accounting, inventories of supplies and prepaid items are reported as disbursements when paid.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 2 - Summary of Significant Accounting Policies (Continued)

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. The financial statements do not report these assets.

#### H. Interfund Receivables/Payables

The School District reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### I. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the School District's cash basis of accounting.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The School District recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 7 and 8, the employer contributions include portions for pension benefits and for postretirement health care benefits.

For purposes of measuring the net pension/OPEB liability, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

## K. Long-term Obligations

Bonds and other long-term obligations are not recognized as a liability in the financial statements under the cash-basis of accounting. Proceeds of debt are reported when cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are recorded at inception. Lease payments are reported when paid.

#### L. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds. The classifications are as follows:

Non-spendable – The non-spendable classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The 'not in spendable form' includes items that are not expected to be converted to cash.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 2 - Summary of Significant Accounting Policies (Continued)

Restricted – Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed – The committed classification includes amounts that can be used only for the specific purposes imposed by formal action (resolution) of the Board of Education. The committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned – Amounts in the assigned classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, other than the General Fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the General Fund, assigned amounts represent intended uses established by the Board of Education.

Unassigned – Unassigned fund balance is the residual classification for the General Fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed or assigned.

The School District first applies restricted resources when an expenditure is incurred for purposes for which either restricted or unrestricted (committed, assigned, unassigned) amounts are available. Similarly, within restricted fund balance, committed amounts are reduced first followed by assigned and unassigned amounts when expenditures are incurred for purposes for which amount in any of the unrestricted fund balance classifications can be used.

## M. Net Position

Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Net position restricted for other purposes include resources for food service operations, classroom facilities, preschool services, athletic programs, and federal and state grants restricted to cash disbursement for specified purposes. The School District first applies restricted resources when a cash disbursement is incurred for purposes for which both restricted and unrestricted net position is available. The School District did not have any assets restricted by enabling legislation at June 30, 2019.

## N. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchasing funds. Nonexchange flows of cash from one fund to another are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 2 - Summary of Significant Accounting Policies** (Continued)

Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented on the financial statements.

#### O. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2019.

#### P. Budgetary Data

Ohio law requires all funds, other than agency funds, to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which use the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The Board of Education uses the object level within each fund and function as its legal level of control. Budgetary allocations at the object level within all funds are made by the Treasurer.

The certificate of estimated resources may be amended during the fiscal year if the School District Treasurer projects increases or decreases in receipts. The amounts reported as the original budget in the budgetary statements reflect the amounts in the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budget in the budgetary statements reflect the amounts in the amended certificate of estimated resources in effect at the time the final appropriations were passed by the Board.

The Board may amend appropriations throughout the fiscal year with the restriction that appropriations may not exceed estimated resources. The amounts reported as the original budget reflect the first appropriation for that fund covering the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budget represent the final appropriation the Board passed during the fiscal year.

# **Note 3 - Deposits and Investments**

#### **Investment Policies**

State statues require the classification of the monies held by the School District into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 3 - Deposits and Investments (Continued)

Inactive monies are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including but not limited to passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories.

Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings accounts including but not limited to passbook accounts. Interim monies are to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met.
- 5. Time certificates of deposits or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio);
- 8. Certain bankers' acceptances (for a period not to exceed one-hundred eighty days) and commercial paper notes (for a period not to exceed two-hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 3 - Deposits and Investments (Continued)

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Cash on Hand

At June 30, 2019, the School District had \$5,205 in undeposited cash on hand which is included in the fund balance, but it is not included in the deposits.

#### **Deposits**

Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in possession of an outside party. The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by (1) eligible securities pledged to and deposited with either the School District or a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of the State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of the State. For 2019, certain School District financial institutions did not participate in the OPCS while certain other financial institutions did participate in the OPCS. Those financial institutions that did participate were approved for a reduced collateral rate of 102 percent through the OPCS.

At fiscal year-end, the carrying amount of the School District's deposits was \$1,267,653 and the bank balance was \$1,417,579. \$1,260,601 of the School District's deposits was insured by federal depository insurance. As of June 30, 2019, \$156,978 of the School District's bank balance was collateralized by securities specifically pledge by the financial institution to the School District.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 3 - Deposits and Investments (Continued)

#### **Investments**

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The School District had the following investments at fiscal year-end:

<u>Investments:</u>	Maturities		Amount
Federal Home Loan Mortgage Corporation MTN	2020	\$	436,000
Federal Home Loan Bank Bonds	2021-2022		767,000
US Treasury Note	2019		255,724
Commerical Paper	2019		876,185
First American Government Money Market Fund	18 days		315,425
STAR Ohio	53.3 days		4,454,002
Negotiable CDs	2019-2024		2,495,479
		·	
		\$	9,599,815

Interest Rate Risk – Interest rate risk arises because the potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The School District's investment policy does not further limit its investment choices.

Credit Risk – State law limits investments in commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service. The School District's investment policy does not further limit its investment choices. Standard & Poor's rates the School District's investment in STAR Ohio and the First American Government money market fund AAAm. Moody's rates the Federal Home Loan Mortgage Corporation MTN, US Treasury Note and Federal Home Loan Bank Bonds Aaa. Moody's rates the commercial paper P-1. The District's investments in negotiable CD's are not rated.

Custodial Credit Risk - Custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The School District has no investment policy dealing with investment custodial risk beyond the requirements of ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee.

If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 3 - Deposits and Investments (Continued)

Concentration of Credit Risk - The School District places no limits on the amount the School District may invest in any one issuer. The School District had the following credit risk allocation:

Federal Home Loan Mortgage Corporation MTN	5%
Federal Home Loan Bank Bonds	8%
US Treasurery Note	3%
Commerical Paper	9%
First American Government Money Market Fund	3%
STAR Ohio	46%
Negotiable CDs	26%
	100%

#### **Note 4 - Property Taxes**

Property taxes include amounts levied against all real property and public utility property located in the School District.

Real property tax receipts received in calendar year 2019 represent the collection of calendar year 2018 taxes. Real property taxes received in calendar year 2019 represents collections of calendar 2018 taxes. Real property taxes received in calendar year 2019 were levied after April 1, 2018, on the assessed values as of January 1, 2018, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property and public utility taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2019 represents collections of calendar year 2018 taxes. Public utility real and tangible personal property taxes received in calendar year 2019 became a lien on December 31, 2017, were levied after April 1, 2018 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The School District receives property taxes from Darke County. The County Auditor periodically advances to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2019, are available to finance fiscal year 2020 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 4 - Property Taxes** (Continued)

The assessed values upon which the fiscal year 2019 taxes were collected are:

	2018 Second- Half Collections		2019 First- Half Collections	
	Amount	Percent	Amount	Percent
Agricultural/ Residential and Other Real Estate	\$102,330,570	79.7 %	\$102,927,560	78.4 %
Public Utility Personal	26,095,440	20.3 %	28,386,790	21.6 %
Total	\$128,426,010	100.0 %	\$131,314,350	100.0 %
Tax rate per \$1,000 of assessed valuation	\$32.02		\$32.02	

## **Note 5 - Income Tax**

The School District levies a voted tax of one and one-half percent for general operations on the income of residents and of estates. The original one percent tax was effective on January 1, 1991, and is a continuing tax. In May 1999, the voters of the School District approved an increase of one-half percent for a total continuing income tax of one and one-half percent, effective January 1, 2000. Employers of residents are required to withhold income tax on compensation and remit the tax to the State. Taxpayers are required to file an annual return. The State makes quarterly distributions to the School District after withholding amounts for administrative fees and estimated refunds. Income tax revenue is credited to the General Fund.

#### Note 6 - Risk Management

#### A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2019, the School District participated in the Southwestern Ohio EPC Liability, Fleet and Property Insurance program administered by Arthur J. Gallagher Risk Management Services, Inc.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 6 - Risk Management** (Continued)

Coverage provided is as follows:

Building and Contents – replacement cost (\$5,000 deductible) Boiler & Machinery (\$3,500 deductible) Crime (\$5,000 deductible) Automobile Liability (per occurrence, \$1,000 deductible) Medical Payments Occurrence/Aggregate	\$43,109,125 250,000,000 1,000,000 1,000,000 5,000
Education General Liability:	2,000
Occurrence	1,000,000
Aggregate	3,000,000
Employee Benefit Liability	
Occurrence	1,000,000
Aggregate	3,000,000
School Board Legal Liability (\$10,000 deductible)	1,000,000
Umbrella Policy/Excess Liability	5,000,000
Excess Property	
Occurrence	350,000,000
Flood/Earthquake	
Annual Aggregate	25,000,000
Violent Event Extra Expense Coverage	
Occurrence (\$5,000 deductible)	1,000,000
Aggregate	20,000,000
Site Pollution Incident (\$25,000 deductible)	1,000,000
Cyber/Identity Theft (\$10,000 deductible)	5,000,000

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in insurance coverage from the prior year.

## B. Workers' Compensation

For fiscal year 2019, the School District participated in the Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 13). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "equity pooling fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Hunter Consulting provides administrative, cost control and actuarial services to the GRP.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 6 - Risk Management (Continued)

# C. Employee Medical Benefits

For fiscal year 2019, the School District participated in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP), an insurance purchasing pool (Note 13). The intent of the MBP is to achieve the benefit of reduced health insurance premiums for the School District by virtue of its grouping and representation with other participants in the MBP. The health insurance experience of the participating school districts is calculated and a premium rate is applied to all school districts in the MBP. Each participant pays its health insurance premiums to Southwestern Ohio Educational Purchasing Council Medical Benefits Plan. Participation in the MBP is limited to school districts that can meet the MBP's selection criteria.

# **Note 7 - Defined Benefit Pension Plans**

The net pension liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the cash basis framework.

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

# Net Pension Liability/Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions/OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the portion of the health care costs in the form of a monthly premium. State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

#### Plan Description - School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or
		Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit	Age 62 with 10 years of service credit; or
	Age 55 with 25 years of service credit	Age 60 with 25 years of service credit
* Members with 25 years of se	rvice credit as of August 1, 2017, will be included	uded in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

One year after an effective benefit date, a benefit recipient is entitled to a three percent cost-of-living adjustment (COLA). This same COLA is added each year to the base benefit amount on the anniversary date of the benefit.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 7 - Defined Benefit Pension Plans** (continued)

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund).

For the fiscal year ended June 30, 2019, the allocation to pension, death benefits, and Medicare B was 13.5 percent. The remaining 0.5 percent was allocated to the Health Care Fund.

The School District's contractually required contribution to SERS was \$148,850 for fiscal year 2019.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description – Licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a standalone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, the cost of living adjustment was reduced to zero. Members are eligible to retire at age 60 with five years of qualifying service credit, or age 55 with 25 years of service, or 31 years of service regardless of age. Age and service requirements for retirement will increase effective August 1, 2026, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions are allocated among investment choices by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of services. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age 50 or later.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2018, the employer rate was 14 percent and the member rate was 14 percent of covered payroll. The School District was required to contribute 14 percent; the entire 14 percent was the portion used to fund pension obligations. The fiscal year 2019 contribution rates were equal to the statutory maximum rates.

The School District's contractually required contribution to STRS was \$554,765 fiscal year 2019.

#### Net Pension Liability

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net Penson Liability			
Prior Measurement Date	0.0308644%	0.0277293%	
Current Measurement Date	0.0331939%	0.0291186%	
Change in Proportionate Share	0.0023295%	0.001389%	
Proportionate Share of the Net Pension			
Liability	\$1,901,076	\$6,402,518	\$8,303,594

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

#### Actuarial Assumptions - SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Inflation	3.00 percent	
Future Salary Increases, including inflation	3.50 percent to 18.20 percent	
COLA or Ad Hoc COLA	2.5 percent	
Investment Rate of Return	7.50 percent net of investment	
	expense, including inflation	
Actuarial Cost Method	Entry Age Normal	
	(Level Percent of Payroll)	

For 2018, the mortality rates were based on the RP-2014 Blue Collar Morality Table with fully generational projection and a five-year age set-back for both males and females. Mortality among service retired members, and beneficiaries were based upon the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 100% of female rates. Mortality among disabled members were based upon the RP-2000 Disability Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability.

The most recent experience study was completed for the five year period ended June 30, 2015.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	1.00 %	0.50 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	7.00
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5.00
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

**Discount Rate** The total pension liability was calculated using the discount rate of 7.5 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.5 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.5 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.5 percent), or one percentage point higher (8.5 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.5%)	(7.5%)	(8.5%)
School District's proportionate share			
of the net pension liability	\$2,677,809	\$1,901,076	\$1,249,838

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

#### Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation, are presented below.

Inflation	2.50 percent
Projected salary increases	12.5 percent at age 20 to 2.5
	percent at age 65
Investment Rate of Return	7.45 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.45 percent
Payroll Increases	3 percent
Cost-of-Living Adjustments	
(COLA)	0.0 percent effective July 1, 2017

For the July 1, 2018 actuarial valuation, post-retirement mortality rates for healthy retirees are based on the RP-2014 Annuitant Mortality Table with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100 % of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward

2014 Disabled Mortality Table with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the July 1 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 through June 30, 2016.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long Term Expected
Asset Class	Allocation**	Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

<sup>\*\*</sup>The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 7 - Defined Benefit Pension Plans (continued)

Discount Rate The discount rate used to measure the total pension liability was 7.45 percent as of June 30, 2018. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2018. Therefore, the long-term expected rate of return on pension plan investments of 7.45 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2018.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.45 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.45 percent) or one-percentage-point higher (8.45 percent) than the current rate:

	Current		
	1% Decrease (6.45%)	Discount Rate (7.45%)	1% Increase (8.45%)
School District's proportionate share			
of the net pension liability	\$9,350,034	\$6,402,518	\$3,907,845

#### **Note 8 - Postemployment Benefits**

The net OPEB liability/asset is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the cash basis framework.

See Note 7 for a description of the net OPEB liability/asset.

#### Plan Description - School Employees Retirement System (SERS)

Health Care Plan Description – The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for it non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Comprehensive Annual Financial Report which can be obtained on SERS' website at <a href="https://www.ohsers.org">www.ohsers.org</a> under Employers/Audit Resources.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by retirees for health care coverage for themselves and their dependents or their surviving beneficiaries. Premiums are dependent on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy – State statute permits SERS to fund the health care benefits through employer contributions. Each year. After the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2019, .5 percent of covered payroll was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2019, his amount was \$21,600. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for health care surcharge. For fiscal year 2019, the School District's surcharge obligation was \$18,897.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$24,410 for fiscal year 2019.

#### Plan Description - State Teachers Retirement System (STRS)

Plan Description - The School District participates in the cost-sharing multiple-employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and a portion of the monthly Medicare Part B premiums. Medicare Part B premium reimbursements will be discontinued effective January 1, 2020. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. The statutory employer rate is 14% and the statutory member rate is 14% of covered payroll effective July 1, 2016. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For the year ended June 30, 2019, no employer allocation was made to the health care fund.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

#### Net OPEB Liability (Asset)

The net OPEB liability/asset was measured as of June 30, 2018, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability was based on the School District's share of contributions to the pension plan relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportion of the Net OPEB Liability			
Prior Measurement Date	0.0311629%	0.0277293%	
Current Measurement Date	0.0332663%	0.0291186%	
Change in Proportionate Share	0.0021034%	0.0013893%	
Proportionate Share of the Net OPEB			
Liability (Asset)	\$922,897	(\$468,000)	\$454,897

#### Actuarial Assumptions - SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2018, are presented below:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

	July 1, 2018
Inflation	3.00 percent
Projected salary increases	3.50 percent to 18.20 percent
	7.50 percent net of investment
Investment Rate of Return	expenses, including inflation
Municipal Bond Index Rate	
Prior Measurerment Date	3.62 percent
Measurement Date	3.56 percent
Single Equivalent Interest Rate, net of plan invesmtent expense,	
including price inflation	
Prior Measurerment Date	3.70 percent
Measurement Date	3.63 percent
Medical Assumption Trend	
Pre-Medicare	5.375 to 4.75 percent
Medicare	7.25 to 4.75 percent

Mortality rates were based on the RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120 percent of male rates, and 100 percent of female rates. RP-2000 Disability Mortality Table, with 90 percent for male rates and 100 percent for female rates set back five years.

The most recent experience study was completed for the five-year period ended June 30, 2015.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2010 through 2015, and was adopted by the Board on April 21, 2016. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. There ranges were combined to produce the long-term expected rate of return, 7.50 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash	1.00 %	0.05 %
US Stocks	22.50	4.75
Non-US Stocks	22.50	0.70
Fixed Income	19.00	1.50
Private Equity	10.00	8.00
Real Assets	15.00	5. <b>00</b>
Multi-Asset Strategies	10.00	3.00
Total	100.00 %	

Discount Rate - The discount rate used to measure the total OPEB liability at June 30, 2018 was 3.70 percent. The discount rate used to measure total OPEB liability prior to June 30, 2018 was 3.63%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the state statute contribution rate of 2.00 percent of projected covered employee payroll each year, which includes a 1.50 percent payroll surcharge and 0.50 percent of contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make future benefit payments during the fiscal year ending June 30, 2025. Therefore, the long-term expected rate of return on OPEB plan assets was used to present value the projected benefit payments through the fiscal year ending June 30, 2024 and the Fidelity General Obligation 20-year Municipal Bond Index rate of 3.62 percent, as of June 30, 2018 (i.e. municipal bond rate), was used to present value the projected benefit payments for the remaining years in the projection. The total present value of projected benefit payments from all years was then used to determine the single rate of return that was used as the discount rate. The projection of future benefit payments for all current plan members was until the benefit payments ran out.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.70%) and higher (4.70%) than the current discount rate (3.70%).

	Current			
	1% Decrease	Discount Rate	1% Increase	
	(2.70%)	(3.70%)	(4.70%)	
School District's proportionate share				
of the net OPEB liability	\$1,119,863	\$922,897	\$766,937	

The following table presents the OPEB liability of SERS, what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.25% decreasing to 3.75%) and higher (8.25% decreasing to 5.75%) than the current rate.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

	Current					
	1% Decrease	Discount Rate	1% Increase			
	6.25% decreasing to	7.25% decreasing to	8.25% decreasing to			
_	3.75%	4.75%	5.75%			
School District's proportionate share						
of the net OPEB liability	\$744,609	\$922,897	\$1,158,983			

# Actuarial Assumptions - STRS

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2018, actuarial valuation.

	July 1, 2018		July 1, 2017		
Inflation	2.50%		2.50%		
Projected salary increases	12.50% at age 20 to		12.50% at age 20 to		
	2.50% at age 65		2.50% at age 65		
Investment rate of return	7.45%, net of investment		urn 7.45%, net of investment expenses, including inflation		7.45%, net of investment expenses, including inflation
Payroll increases	3.00%		3.00%		
Cost-of-living adjustments (COLA)	0.00%		0.00%, effective July 1, 2017		
Discounted rate of return	7.45%		N/A		
Blended discount rate of return	N/A		4.13%		
Health care cost trends			6 to 11% initial, 4.50% ultimate		
	Initial	Ultimate			
Medical					
Pre-Medicare	6.00%	4.00%			
Medicare	5.00%	4.00%			
Prescription Drug					
Pre-Medicare	8.00%	4.00%			
Medicare	-5.23%	4.00%			

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016,

Actuarial assumptions used in the June 30, 2018, valuation are based on the results of an actuarial experience study for the period July 1, 2011 and June 30, 2016.

Assumption Changes Since the Prior Measurement Date - The discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB). Valuation year per capital health care costs were updated.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

**Benefit Term Changes Since the Prior Measurement Date** - The subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent of 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were schedule to be discontinued beginning January 1, 2020.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation**	Long Term Expected Real Rate of Return *
Domestic Equity	28.00 %	7.35 %
International Equity	23.00	7.55
Alternatives	17.00	7.09
Fixed Income	21.00	3.00
Real Estate	10.00	6.00
Liquidity Reserves	1.00	2.25
Total	100.00 %	

<sup>\*10-</sup>Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.45 percent as of June 30, 2018. The blended discount rate used to measure the total OPEB liability was 4.13 percent as of June 30, 2017. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was not projected to be sufficient to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on health care plan investments of 7.45 percent was used to measure the total OPEB liability as of June 30, 2018.

<sup>\*\*</sup>The Target Allocation percentage is effective as of July 1, 2017. Target weights will be phased in over a 24-month period concluding on July 1, 2019.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 8 - Postemployment Benefits (continued)

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability/Asset to Changes in the Discount Rate - The following tables represents the net OPEB liability/asset as of June 30, 2018, calculated using the current period discount rate assumption of 7.45%, as well as what the School District's proportionate share of the net OPEB liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.45%) or one-percentage-point higher (8.45%) than the current rate. Also shown is the net OPEB liability/asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(6.45%)	(7.45%)	(8.45%)		
School District's proportionate share					
of the net OPEB asset	(\$401,039)	(\$467,906)	(\$524,104)		
	1% Decrease	Current	1% Increase		
	In Trend Rate	Trend Rate	in Trend Rate		
School District's proportionate share					
of the net OPEB asset	(\$520,931)	(\$467,906)	(\$414,054)		

#### Note 9 - Leases

During fiscal year 2003, the School District entered into a lease-purchase agreement for the renovation and construction of additions to the high school that began in fiscal year 2004. The School District is leasing the project additions from the Columbus Regional Airport Authority. The Columbus Regional Airport Authority assigned U.S. Bank as trustee, transferring rights, title, and interest in the project to the trustee.

During fiscal year 2002, the School District entered into a lease-purchase agreement for the renovation and construction of the additions to the high school. The School District is leasing the project site from Rickenbacker Port Authority. Rickenbacker Port Authority assigned U.S. Bank as trustee, transferring rights, title, and interest in the project to the trustee. The School District is acting as an agent for the lessor and is constructing the facilities and improvements from the proceeds provided by the lessor for both of the above leases.

As part of the agreements, U.S. Bank deposited \$1,221,000 and \$630,000, respectively, with a fiscal agent for the building lease. The School District will make semi-annual lease payments to U.S. Bank for both of the above leases. The lease payments have been classified as debt service expenditures in the financial statements in the General Fund. These expenditures amounted to \$125,014.

The following is a schedule of the future minimum lease payments required under the lease and the present value of the minimum lease payments as of June 30, 2019:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 9 - Leases (continued)

Year ending June 30:	<u>Amount</u>
2020	124,651
2021	123,944
2022	123,251
2023	124,283
2024	123,136
2025-2029	608,040
2030-2032	357,820
Total	1,585,125
Less: Amount Representing Interest and Fees	(448,125)
Present Value of Minimum Lease Payments	1,137,000

#### Note 10 – Long-Term Liabilities

The changes in the School District's long-term obligations during the fiscal year consist of the following:

	Amount Outstanding 6/30/2018	A	Additions	I	Deletions	Amount Outstanding 6/30/2019	Amount Due in One Year
<b>Governmental Activities</b>							
2016 School Improvement							
Refunding Bonds	\$2,185,000	\$	-		(\$335,000)	\$1,850,000	\$345,000
Capital Leases	1,198,000		-		(61,000)	1,137,000	64,000
2015 Energy Conservation Bonds	499,740				(37,000)	462,740	38,000
Total Long Term Liabilities	\$ 3,882,740	\$	-	\$	(433,000)	\$ 3,449,740	\$447,000

On July 20, 2015, the School District issued \$571,740 in energy conservation bonds. The interest rate on the bonds is 3.30% with a final maturity December 1, 2029. The debt will be retired from the General Fund with savings obtained on energy costs.

On September 22, 2016, the School District issued \$2,510,000 in school improvement refunding bonds. The interest rate on the bonds is 2% with a final maturity date of December 1, 2023. The bonds were used to refund \$2,510,000 of the 2009 school facilities construction and improvement refunding bonds.

At June 30, 2019, the School District's overall legal debt margin was \$10,563,336, an energy conservation debt margin of \$719,089, and an un-voted debt margin of \$131,314. Principal and interest requirements to retire long-term liabilities outstanding at June 30, 2019, are as follows:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

Note 10 - Long-Term Liabilities (continued)

Fiscal Year Ending	Gene	ral Obligation	Bonds	Ener	Energy Conservation I		
June 30,	Principal	Interest	Total	Principal	Interest	Total	
2020	345,000	33,550	378,550	38,000	14,643	\$ 52,643	
2021	355,000	26,550	381,550	39,000	13,373	52,373	
2022	370,000	19,300	389,300	40,000	12,069	52,069	
2023	385,000	11,750	396,750	41,000	10,733	51,733	
2024	395,000	7,900	402,900	41,000	9,380	50,380	
2025-2029	-	-	-	218,000	25,829	243,829	
2030	<u> </u>			45,740	755	46,495	
Total	\$1,850,000	\$ 99,050	\$ 1,949,050	\$ 462,740	\$ 86,782	\$ 549,522	

# Note 11 – Fund Balance

Fund balance is classified as nonspendable, restricted, committed, assigned, and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of the resources in governmental funds.

The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

	Other Governmental		Ga	Total Governmental		
Fund Balance		General	Funds		GC.	Funds
Restricted for:		General		Tulius		Tunus
Food Service Operations	\$	_	\$	114,427	\$	114,427
Title I	Ψ	_	Ψ	1,078	Ψ	1,078
Classroom Maintenance		_		252,567		252,567
Athletics		_		57,051		57,051
Believe in Ohio Grant		_		3,663		3,663
Debt Service		_		595,044		595,044
Public School Preschool		-		285		285
America's Farmers Grow		_		1,069		
Natural Resource Grant		17		-		17
Capital Projects		-		85,265		85,265
Bus Purchases		57,494				57,494
Total Restricted		57,511		1,110,449		1,167,960
Committed to:						
Outdoor Athletic Complex		-		4,703		4,703
Wee Patriots Preschool		_		90,703		90,703
Total Committed		_		95,406		95,406
Assigned for:						
Unpaid Obligations		21,357		-		21,357
Public School Support		47,699		-		47,699
School Supplies		14,266				14,266
Total Assigned		83,322				83,322
Unassigned		9,477,030				9,477,030
Total Fund Balance	\$	9,617,863	\$	1,205,855	\$	10,823,718

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

#### **Note 12 - Set-Aside Calculations**

State statute annually requires the School District set aside in the general fund an amount based on a statutory formula to acquire and construct capital improvements. Amounts not spent by fiscal year-end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year-end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the change in the fiscal year-end set-aside amounts for capital acquisition. State statute requires disclosing this information.

	Capital
	Acquisitions
Set-aside Reserve Balance as of June 30, 2018	\$0
Current Year Set-aside Requirement	143,079
Qualifying Disbursements	(67,390)
Prior Year Offset from Bond Proceeds	(19,117)
Current Year Offsets	(56,572)
Totals	\$0
Set-aside Balances Carried Forward to Future Fiscal Years	\$7,840,968

The School District had qualifying disbursements, a prior year offset from bond proceeds and current year offsets that reduced the capital improvements set-aside amount to zero. During fiscal years 2001 and 2010, the School District issued \$5,701,000 and \$2,980,000 respectively, in capital related school improvement bonds. These proceeds may be used to reduce capital acquisition below zero for future years. The School District is responsible for tracking the amount of the bond proceeds that may be used as an offset in future periods, which was \$7,840,968 at June 30, 2019.

In addition to the above statutory set-aside, the School District also has \$57,494 in monies restricted for school bus purchases.

A schedule of the restricted assets at June 30, 2019 follows:

Amount restricted for school bus purchases	\$	57,494
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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools

#### A. Jointly Governed Organizations

META Solutions – The School District is a participant in the META Solutions, which is a computer consortium. META is an association of public school districts within the boundaries of Montgomery, Miami, and Darke Counties and the Cities of Dayton, Troy and Greenville. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. The governing board of META consists of seven Superintendents of member school districts, with six of the Superintendents elected by majority vote of all member school districts except Montgomery County Educational Service Center. The seventh Superintendent is from the Montgomery County Educational Service Center. The School District paid META \$28,542 for services provided during the fiscal year. Financial information can be obtained from Ashley Widby, who serves as Interim Chief Financial Officer, 100 Executive Drive, Marion, OH 43302.

Southwestern Ohio Education Purchasing Council - The Southwestern Ohio Educational Purchasing Council (SOEPC) is a purchasing cooperative made up of 240 school districts/organizations in 37 counties in Ohio and 2 in Kentucky. The purpose of the cooperative is to obtain prices for quality merchandise and services commonly used by schools. All member districts are obligated to pay all fees, charges, or other assessments as established by the SOEPC. Each member district has one voting representative. Title to any and all equipment, furniture and supplies purchased by the SOEPC is held in trust for the member districts. Any district withdrawing from the SOEPC shall forfeit its claim to any and all SOEPC assets. One year prior notice is necessary for withdrawal from the group.

During this time, the withdrawing member is liable for all member obligations. Payments to SOEPC are made from the general fund. During fiscal year 2019, the School District paid \$956,744 to SOEPC. To obtain financial information, write to the Southwestern Ohio Educational Purchasing Council, Ken Swink, who serves as Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

Southwestern Ohio Instructional Technology Association - The Southwestern Ohio Instructional Technology Association (SOITA) is a not-for-profit corporation. The purpose of the corporation is to serve the educational needs of the area through television programming for the advancement of educational programs. The Board of Trustees is comprised of twenty-three representatives of SOITA member schools or institutions. Twenty-one representatives are elected from within the counties by the qualified members within the counties, i.e., Auglaize, Brown, Butler, Champaign, Clark, Clermont, Clinton, Darke, Fayette, Greene, Hamilton, Logan, Mercer, Miami, Montgomery, Preble, Shelby, and Warren. Montgomery, Greene and Butler Counties elect two representatives per area. All others elect one representative per area.

One at-large non-public representative is elected by the non-public school SOITA members in the State-assigned SOITA service area representative. One at-large higher education representative is elected by higher education SOITA members from within the State-assigned SOITA service area.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools (continued)

All member districts are obligated to pay all fees, charges, or other assessments as established by the SOITA. Upon dissolution, the net assets shall be distributed to the federal government, or to a state or local government, for a public purpose. Payments to SOITA are made from the general fund. During fiscal year 2019, the School District contributed \$2,075 to SOITA. To obtain financial information, write to the Southwestern Ohio Instructional Technology Association, Deb Tschirhart, who serves as Director, at 1205 E. Fifth Street, Dayton, OH 45402.

#### B. Related Organization

New Madison Public Library – The New Madison Public Library is a distinct political subdivision of the State of Ohio created under Chapter 3375 of the Ohio Revised Code. The Library is governed by a Board of Trustees appointed by the Tri-Village Local School District Board of Education. The Board of Trustees possesses its own contracting and budgeting authority, hires and fires personnel and does not depend on the School District for operational subsidies. Although the School District does serve as the taxing authority and may issue tax related debt on behalf of the Library, its role is limited to a ministerial function. The determination to request approval of a tax, the rate, and the purpose are discretionary decisions made solely by the Board of Trustees.

The School District did not make any contributions to the New Madison Public Library during fiscal year 2019. Financial information can be obtained from the New Madison Public Library, Christine Cela, Clerk/Treasurer, at 142 South Main, New Madison, Ohio 45346.

#### C. Insurance Purchasing Pools

Southwestern Ohio Educational Purchasing Council Workers' Compensation Group Rating Plan - The School District participates in the Southwestern Ohio Education Purchasing Council Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by an eleven member Executive Committee consisting of the Chairperson, the Vice-Chairperson, a representative from the Montgomery County Educational Service Center and eight other members elected by majority vote of all member school districts. The Chief Administrator of GRP serves as the coordinator of the program. Each fiscal year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

Southwestern Ohio Educational Purchasing Council Medical Benefits Plan — The School District participates in the Southwestern Ohio Educational Purchasing Council Medical Benefits Plan (MBP). The MBP's business and affairs are conducted by a six member committee consisting of various EPC representatives that are elected by the general assembly. Either the superintendent or treasurer from each participating school district serves on the general assembly. Each fiscal year, the participating school districts pay an enrollment fee to the MBP to cover the costs of administering the program. During fiscal year 2019, the School District paid \$925,516 for medical benefits.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 13 - Jointly Governed Organizations, Related Organization and Insurance Purchasing Pools (continued)

Southwestern Ohio Educational Council Property, Fleet and Liability Insurance Program – The School District participates in the Southwestern Ohio Educational Council Property, Fleet and Liability Insurance Program (PFL). The PFL's business affairs are conducted by a six member committee consisting of various PFL representatives that are elected by the general assembly. The purpose of the program is to jointly provide or obtain casualty, property, employer liability, general liability, risk management, professional liability, group coverage and other protections for participating school districts. During fiscal year 2019, the School District paid \$31,228 for insurance coverage. Financial information can be obtained from Ken Swink, Director, at 303 Corporate Center Drive, Suite 208, Vandalia, OH 45377.

#### **Note 14 - Contingencies**

#### A. Grants

The School District receives financial assistance from federal and State agencies in the form of grants. Disbursing grant funds generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2019.

#### B. Litigation

There are currently no matters in litigation with the School District as defendant.

#### C. Foundation Funding

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the School District, which can extend past the fiscal year-end. As of the date of this report, ODE has not finalized the impact of enrollment adjustments to the June 30, 2019 Foundation funding for the School District; therefore, the financial statement impact is not determinable at this time. ODE and management believes this may result in either an additional receivable to, or liability of, the School District.

# Note 15 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations and changes in fund balance on the cash basis, the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balances - Budget and Actual - Budget Basis presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and cash basis is

1.) Outstanding year-end encumbrances are treated as cash disbursements (budgetary) rather than as a reservation of fund balance (cash basis) and

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2019

# Note 15 – Budgetary Basis of Accounting (continued)

2.) Perspective differences resulting from differences in fund structure.

Cash Basis	\$ 1,321,412
Encumbrances	(21,357)
Perspective Differences	1,744
Budgetary Basis	\$ 1,301,799

#### Note 16 – Compliance

Ohio Administrative Code, Section 117-2-03 (B), requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles. However, the School District prepared its financial statements on a cash basis, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. The accompanying financial statements omit assets, liabilities, net position/fund balances, and disclosures that, while material, cannot be determined at this time. The School District can be fined and various other administrative remedies may be taken against the School District.

#### **Note 17 – Change in Accounting Principles**

For fiscal year 2019, the School District has implemented Governmental Accounting Standard Board Statement No. 83, "Certain Asset Retirement Obligations". This statement improves accounting and financial reporting for certain asset retirement obligations (AROs). The implementation of this statement had no effect on the financial statements of the School District.

For fiscal year 2019, the School District has implemented Governmental Accounting Standards Board Statement No. 88, which improves the information that is disclosed in the notes to governmental financial statements related to debt, including direct borrows and direct placements. The implementation of this statements had no effect on the financial statements of the School District.



# Julian & Grube, Inc.

Serving Ohio Local Governments

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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards*

Tri-Village Local School District Darke County P.O. Box 31 New Madison, Ohio 45346

To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the Comptroller General of the United States' *Government Auditing Standards*, the cash-basis financial statements of the governmental activities, its major fund, and the aggregate remaining fund information of the Tri-Village Local School District, Darke County, Ohio, as of and for the fiscal year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise Tri-Village Local School District's basic financial statements and have issued our report thereon dated November 22, 2019, wherein we noted the Tri-Village Local School District uses a special purpose framework other than generally accepted accounting principles.

#### Internal Control Over Financial Reporting

As part of our financial statement audit, we considered the Tri-Village Local School District's internal control over financial reporting (internal control) to determine the audit procedures appropriate in the circumstances to the extent necessary to support our opinions on the financial statements, but not to the extent necessary to opine on the effectiveness of the Tri-Village Local School District's internal control. Accordingly, we have not opined on it.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent, or detect and timely correct misstatements. A *material weakness* is a deficiency, or combination of internal control deficiencies resulting in a reasonable possibility that internal control will not prevent or detect and timely correct a material misstatement of the Tri-Village Local School District's financial statements. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all internal control deficiencies that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any deficiencies in internal control that we consider material weaknesses. However, unidentified material weaknesses may exist.

Tri-Village Local School District
Darke County
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and
Other Matters Required by Government Auditing Standards
Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Tri-Village Local School District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed an instance of noncompliance or other matters we must report under *Government Auditing Standards* which is described in the accompanying schedule of findings and responses as item 2019-001.

### Tri-Village Local School District's Response to Finding

The Tri-Village Local School District's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. We did not audit the Tri-Village Local School District's response and, accordingly, we express no opinion on it.

#### Purpose of this Report

This report only describes the scope of our internal control and compliance testing and our testing results, and does not opine on the effectiveness of the Tri-Village Local School District's internal control or on compliance. This report is an integral part of an audit performed under *Government Auditing Standards* in considering the Tri-Village Local School District's internal control and compliance. Accordingly, this report is not suitable for any other purpose.

Julian & Grube, Inc. November 22, 2019

Julian & Sube, Elne.

# TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

#### SCHEDULE OF FINDINGS AND RESPONSES JUNE 30, 2019

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS			
Finding Number	2019-001		

Ohio Rev. Code Section 117.38 provides each public office shall file a financial report for each fiscal year. The Auditor of State may prescribe forms by rule or may issue guidelines, or both, for such reports. If the Auditor of State has not prescribed a rule regarding the form for the report, the public office shall submit its report on the form utilized by the public office. Ohio Admin. Code Section 117-2-03 further clarifies the requirements of Ohio Rev. Code Section 117.38.

Ohio Admin. Code Section 117-2-03(B) requires the District to prepare its annual financial report in accordance with accounting principles generally accepted in the United States of America (GAAP).

The District prepares its financial statements in accordance with the cash basis of accounting in a report format similar to the requirements of Governmental Accounting Standards Board Statement 34, *Basic Financial Statements – and Management's Discussion and Analysis - for State and Local Governments*. This presentation differs from (GAAP). There would be variances on the financial statements between this accounting practice and GAAP that, while presumably material, cannot be reasonably determined at this time.

Failure to prepare proper GAAP financial statements may result in the District being fined or other administrative remedies.

The District should prepare its financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP).

<u>Client Response</u>: The District is aware of the requirements to file financial statements in accordance with GAAP; however, after performing a cost-benefit analysis, the District has elected to prepare its financial statements utilizing the cash basis of accounting.

# TRI-VILLAGE LOCAL SCHOOL DISTRICT DARKE COUNTY, OHIO

# SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2019

Finding Number	Year Initially Occurred	Finding Summary	Status	Additional Information
2018-001	2010	Ohio Revised Code Section 117.38 provides that each public office shall file a financial report for each fiscal year. Ohio Administrative Code Section 117-2-03(B) requires the School District to prepare its annual financial report in accordance with generally accepted accounting principles (GAAP). The School District prepared its annual financial report in accordance with the cash basis of accounting.	Not Corrected	Finding repeated as 2019-001 as the District did not prepare its annual report in accordance with generally accepted accounting principles.



#### TRI VILLAGE LOCAL SCHOOL DISTRICT

#### **DARKE COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

**CERTIFIED FEBRUARY 25, 2020**