



**CITY OF NEW CARLISLE  
CLARK COUNTY  
REGULAR AUDIT  
FOR THE YEAR ENDED DECEMBER 31, 2021**

313 Second St.  
Marietta, OH 45750  
740 373 0056

1907 Grand Central Ave.  
Vienna, WV 26105  
304 422 2203

150 W. Main St., #A  
St. Clairsville, OH 43950  
740 695 1569

1310 Market St., #300  
Wheeling, WV 26003  
304 232 1358

749 Wheeling Ave., #300  
Cambridge, OH 43725  
740 435 3417

[www.perrycpas.com](http://www.perrycpas.com)



OHIO AUDITOR OF STATE  
KEITH FABER



88 East Broad Street  
Columbus, Ohio 43215  
IPAReport@ohioauditor.gov  
(800) 282-0370

Village Council  
City of New Carlisle  
221 South Church Street  
New Carlisle, Ohio 45344

We have reviewed the *Independent Auditor's Report* of the City of New Carlisle, Clark County, prepared by Perry & Associates, Certified Public Accountants, A.C., for the audit period January 1, 2021 through December 31, 2021. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of New Carlisle is responsible for compliance with these laws and regulations.

A handwritten signature in black ink that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

January 17, 2023

**This page intentionally left blank.**

**CITY OF NEW CARLISLE  
CLARK COUNTY  
DECEMBER 31, 2021**

**TABLE OF CONTENTS**

<b>TITLE</b>	<b>PAGE</b>
Independent Auditor’s Report .....	1
Prepared by Management:	
Management’s Discussion and Analysis .....	4
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position .....	14
Statement of Activities .....	15
Fund Financial Statements:	
Balance Sheet	
Governmental Funds .....	16
Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities .....	18
Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds .....	19
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities .....	21
Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund .....	22
Street Construction Fund .....	23
Emergency Ambulance Operating Fund .....	24
Fire Operating Levy Fund .....	25
Police Income Tax Fund .....	26
Statement of Net Position	
Proprietary Funds .....	27
Statement of Revenues, Expenses and Changes in Net Position Proprietary Funds .....	28
Statement of Cash Flows	
Proprietary Funds .....	29
Notes to the Basic Financial Statements.....	30

**CITY OF NEW CARLISLE  
CLARK COUNTY  
DECEMBER 31, 2021**

**TABLE OF CONTENTS  
(Continued)**

<b>TITLE</b>	<b>PAGE</b>
Required Supplementary Information:	
Schedule of City's Proportionate Share of the Net Pension Liability (Ohio Public Employee's Retirement System).....	67
Schedule of City Pension Contributions (Ohio Public Employee's Retirement System).....	68
Schedule of City's Proportionate Share of the Net OPEB Liability (Asset) (Ohio Public Employee's Retirement System) .....	69
Schedule of City OPEB Contributions (Ohio Public Employee's Retirement System).....	70
Notes to the Required Supplementary Information .....	71
Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by <i>Government Auditing Standards</i> .....	73
Schedule of Findings .....	75
Prepared by Management:	
Summary Schedule of Prior Audit Findings .....	76



313 Second St.  
Marietta, OH 45750  
740.373.0056

1907 Grand Central Ave.  
Vienna, WV 26105  
304.422.2203

150 West Main St.  
St. Clairsville, OH 43950  
740.695.1569

1310 Market Street, Suite 300  
Wheeling, WV 26003  
304.232.1358

749 Wheeling Ave., Suite 300  
Cambridge, OH 43725  
740.435.3417

## INDEPENDENT AUDITOR'S REPORT

City of New Carlisle  
Clark County  
331 South Church Street  
New Carlisle, Ohio 45344

To the City Council:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of New Carlisle, Clark County, Ohio (City), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of New Carlisle, Clark County, Ohio as of December 31, 2021, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Street Construction, Emergency Ambulance Operating, Fire Operating Levy, and Police Income Tax funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations  
Members: American Institute of Certified Public Accountants  
• Ohio Society of CPAs • West Virginia Society of CPAs • Association of Certified Fraud Examiners • Association of Certified Anti-Money Laundering Specialists •

RSM US Alliance member firms are separate and independent businesses and legal entities that are responsible for their own acts and omissions, and each are separate and independent from RSM US LLP. RSM US LLP is the U.S. member firm of RSM International, a global network of independent audit, tax, and consulting firms. Members of RSM US Alliance have access to RSM International resources through RSM US LLP but are not member firms of RSM International.

An Independently owned member  
**RSM US Alliance** 

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.



***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Other Information***

We applied no procedures to management's discussion & analysis as listed in the table of contents. Accordingly, we express no opinion or any other assurance on it.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 31, 2022, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.



**Perry and Associates**  
Certified Public Accountants, A.C.  
Marietta, Ohio

October 31, 2022

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

**MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)**

This discussion and analysis of the City of New Carlisle's (the City) financial performance provides an overall review of the City's financial activities for the year ended December 31, 2021. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the current year by approximately \$18.0million (net position), an increase of approximately \$3.2 million from the prior year.
- As of the close of the current year, the City's governmental funds reported combined ending fund balances of approximately \$5.7 million, an increase of \$970,151 from the prior year.
- At year-end, the City's general fund reported a fund balance of approximately \$2.3 million, an increase of \$325,091 in comparison with the prior year.
- At the end of the current year, the unassigned fund balance for the General Fund was \$1.4 million, or greater than 100% of the total General Fund expenditures.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the City as a financial whole or as an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Position and Statement of Activities provide information about the activities of the whole City, presenting both an aggregate view of the City's finances and a longer-term view of those assets. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what dollars remain for future spending. The fund financial statements also look at the City's most significant funds with all other non-major funds presented in total in one column.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

***Reporting the City of New Carlisle as a Whole***

*Statement of Net Position and Statement of Activities*

While this document contains information about the funds used by the City to provide services to our citizens, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The Statement of Net Position and the Statement of Activities answer this question. These statements include all assets, liabilities, and deferred inflows and outflows of resources using the accrual basis of accounting, similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader whether the financial position of the City, as a whole, has improved or diminished. However, in evaluating the overall position of the City, non-financial information such as the condition of the City's capital assets will also need to be evaluated. In these two statements, the City is divided into the following two types of activities:

- Governmental Activities – Most of the City's programs and services are reported here including police, fire and rescue, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.
  
- Business-Type Activities – The business-type activities of the City primarily consist of water distribution, sewage collection and treatment, and swimming pool.

***Reporting the City of New Carlisle's Most Significant Funds***

*Fund Financial Statements*

Fund financial reports provide detailed information about the City's major funds. Based upon restrictions on the use of monies, the City has established many funds which account for the multitude of services provided to our residents. However, these fund financial statements focus on the City's most significant funds. In the case of the City, our major funds are the general, street construction, emergency ambulance operating, fire operating, police income tax, water, and sewer funds.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

*Governmental Funds*

Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled as part of the financial statements.

The City maintains 18 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general, street construction, emergency ambulance operating, fire operating and police income tax which are considered to be the City's major funds. Data from the other 13 governmental funds are combined into a single, aggregated presentation.

The City adopts an annual appropriated budget for all of its funds. A budgetary comparison statement has been provided for the general, street construction, emergency ambulance operating, fire operating and police income tax funds to demonstrate compliance with this budget.

*Proprietary Funds*

When the City charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, the proprietary fund statements will essentially match the business-type activities statements.

*Fiduciary Funds*

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The City has no fiduciary funds.

*Notes to the basic financial statements*

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

**THE CITY OF NEW CARLISLE AS A WHOLE**

Recall that the Statement of Net Position provides the perspective of the City as a whole. Table 1 provides a summary of the City's net position for 2021 compared to 2020.

**TABLE 1  
Net Position (Deficit)**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>	
	<u>2021</u>	<u>2020 - Restated</u>	<u>2021</u>	<u>2020 - Restated</u>
Current and Other Assets	\$ 7,807,607	\$ 6,940,588	\$ 1,461,657	\$ 846,620
Capital Assets	6,970,111	6,246,572	7,496,529	7,848,506
Total Assets	<u>14,777,718</u>	<u>13,187,160</u>	<u>8,958,186</u>	<u>8,695,126</u>
Deferred Outflows of Resources	<u>188,735</u>	<u>197,635</u>	<u>156,853</u>	<u>164,745</u>
Current Liabilities	54,241	84,086	81,587	25,869
Long-Term Liabilities	1,081,309	1,247,122	2,274,300	2,638,599
Net Pension Liability	560,122	673,071	496,712	596,874
Net OPEB Liability	-	465,155	-	412,497
Total Liabilities	<u>1,695,672</u>	<u>2,469,434</u>	<u>2,852,599</u>	<u>3,673,839</u>
Deferred Inflows of Resources	<u>1,100,768</u>	<u>1,067,421</u>	<u>432,624</u>	<u>264,419</u>
Net Position:				
Net Investment in Capital Assets	5,959,111	5,076,723	5,274,946	5,269,647
Restricted	3,294,320	3,381,413	-	-
Unrestricted	2,916,582	1,389,804	554,870	(348,034)
Total Net Position (Deficit)	<u>\$ 12,170,013</u>	<u>\$ 9,847,940</u>	<u>\$ 5,829,816</u>	<u>\$ 4,921,613</u>

The net pension and net OPEB liabilities and related deferred outflows and inflows of resources all fluctuated significantly in comparison with the prior year. These fluctuations are due to changes in the actuarial liabilities and related accruals that are passed through to the City's financial statements. More detailed information can be found in Notes 10 and 11.

The largest portion of the City's net position reflects its investment in capital assets (e.g. land, buildings, equipment, infrastructure, etc.), net of accumulated depreciation, less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional \$3.3 million of the City's net position represents resources that are subject to external restrictions on how they may be used.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

Table 2 shows the changes in net position for the years ended December 31, 2021 and 2020.

**TABLE 2  
Change in Net Position (Deficit)**

	Government Activities		Business-Type Activities	
	2021	2020	2021	2020
<b>Program Revenues:</b>				
Charges for Services	\$ 697,250	\$ 784,103	\$ 2,232,084	\$ 1,905,290
Operating Grants and Contributions	292,791	761,858	-	-
<b>General Revenues:</b>				
Property Taxes	902,805	941,609	-	-
Income Taxes	1,958,307	1,634,577	-	-
Other Local Taxes	243,933	-	-	-
Unrestricted Grants and Entitlements	623,114	81,040	-	-
Other Unrestricted Revenues	20,086	251,636	6,164	29,399
<b>Total Revenues</b>	<b>4,738,286</b>	<b>4,454,823</b>	<b>2,238,248</b>	<b>1,934,689</b>
<b>Expenses:</b>				
General Government	585,951	975,193	-	-
Security of Persons and Property	605,917	845,536	-	-
Health	776,772	1,053,436	-	-
Leisure-Time Activities	37,752	79,922	-	-
Community Environment	69,263	90,500	-	-
Transportation	106,536	606,593	-	-
Interest on Long-Term Debt and Bond Issuance Costs	43,601	47,305	-	-
Water	-	-	736,630	668,467
Sewer	-	-	679,556	718,796
Swimming Pool	-	-	104,280	80,658
<b>Total Expenses</b>	<b>2,225,792</b>	<b>3,698,485</b>	<b>1,520,466</b>	<b>1,467,921</b>
Increase/(Decrease) before Transfers	2,512,494	756,338	717,782	466,768
Transfers	(190,421)	(46,209)	190,421	46,209
Increase(Decrease) in Net Position	2,322,073	710,129	908,203	512,977
Net Position (Deficit) at Beginning of Year, Restated	9,847,940	7,908,965	4,921,613	(2,314,997)
Net Position (Deficit) at End of Year	<b>\$ 12,170,013</b>	<b>\$ 8,619,094</b>	<b>\$ 5,829,816</b>	<b>\$ (1,802,020)</b>

*Governmental Activities*

Capital grants and contributions decreased significantly in comparison with the prior year. This decrease is the result of the City completing the CDBG Galewood Drive Reconstruction Project during the prior year.

Operating Grants, and Contributions increased significantly in comparison with the prior year. This increase is the result of COVID-19 grants received during the year.

Total expenses increased significantly in comparison with the prior year. This increase is primarily the result of COVID-19 related expenses, which were partially offset by Coronavirus Relief funding.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

**Total versus Net Cost of Services**

The Statement of Activities shows the cost of program services and the charges for services and grants and contributions associated with those services. Table 3 below reflects the cost of program services and the net cost of those services after taking into account the program revenues. When applicable, the net cost of program services must be supported by general revenues.

**TABLE 3**

Functions/Programs	<b>Total Cost</b>		<b>Net Cost</b>	
	<b>2021</b>	<b>2020</b>	<b>2021</b>	<b>2020</b>
<b>Governmental Activities:</b>				
General Government	\$ 585,951	\$ 975,193	\$ 479,659	\$ 924,875
Security of Persons and Property	605,917	845,536	605,917	713,312
Health	776,772	1,053,436	(106,977)	46,498
Leisure-Time Activities	37,752	79,922	37,752	79,922
Community Environment	69,263	90,500	69,263	90,500
Transportation	106,536	606,593	106,536	250,112
<b>Interest on Long-Term Debt and</b>				
Bond Issuance Cost	43,601	47,305	43,601	47,305
<b>Total Governmental Activities</b>	<b>\$ 2,225,792</b>	<b>\$ 3,698,485</b>	<b>\$ 1,235,751</b>	<b>\$ 2,152,524</b>
<b>Business-Type Activities:</b>				
Water	\$ 736,630	\$ 668,467	\$ 308,746	\$ (334,287)
Sewer	679,556	718,796	400,653	(118,947)
Swimming Pool	104,280	80,658	2,219	15,865
<b>Total Business-Type Activities</b>	<b>\$ 1,520,466</b>	<b>\$ 1,467,921</b>	<b>\$ 711,618</b>	<b>\$ (437,369)</b>

The City's reliance upon general tax revenues is demonstrated by Table 2 indicating approximately 53.7% of total governmental revenues from local taxes, as well as the net cost of services column for governmental activities in Table 3 above reflecting the need for support.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)

**THE CITY'S FUNDS**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental Funds*

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements.

As of the end of the current year, the City's governmental funds reported combined ending fund balances of approximately \$5.7 million, an increase over the previous year of \$970,151.

The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2021 and 2020.

	<b>Fund Balance 12/31/2021</b>	<b>Fund Balance 12/31/2020</b>	<b>Increase/ (Decrease)</b>
General Fund	\$ 2,323,438	\$ 1,998,347	\$ 325,091
Street Construction Fund	376,348	305,647	70,701
Emergency Ambulance Operating Fund	420,343	335,943	84,400
Fire Operating Levy Fund	516,191	464,848	51,343
Police Income Tax Fund	778,518	674,747	103,771
Other Governmental Funds	1,281,568	946,723	334,845
Total	<u>\$ 5,696,406</u>	<u>\$ 4,726,255</u>	<u>\$ 970,151</u>

The General Fund is the chief operating fund of the City. At the end of the current year, unassigned fund balance of the General Fund was \$1.4 million, while total fund balance was approximately \$2.3 million. The \$325,091 increase represents the amount in which revenues exceeded expenditures and transfers out to other funds.

The Street Construction Fund accounts for the City's street repair, maintenance and improvement activities. The increase in fund balance represents the amount by which property taxes and intergovernmental revenue exceeded costs of street maintenance and improvement.

The fund balance increase in the Emergency Ambulance Operating Fund represents the amount by which property tax revenues, customer charges, and intergovernmental revenue was greater than costs of providing services during the year.

The fund balance increase in the Fire Operating Levy Fund represents the amount by which property tax and property tax related intergovernmental revenues exceeded the costs of providing services during the year.



**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

**MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)**

The fund balance increase in the Police Income Tax Fund represents the amount by which income taxes exceeded costs for police operations during the year.

The fund balance decrease in the Other Government Funds is primarily the result of expenditures exceeding revenues and transfers from the General Fund during the year.

*Proprietary Funds*

At year-end, net position in the Water Fund amounted to approximately \$2.8 million. Total Water Fund net position increased \$308,746, or 12.2%, from the previous year. The key components of this increase are an operating income of \$343,870 and interest charges totaling \$35,124.

At year-end, net position in the Sewer Fund amounted to \$2.7 million. Total Sewer Fund net position increased \$535,028, or 24.2%, from the previous year. This increase primarily represents operating income of \$408,917 offset by interest charges of \$4,310.

**GENERAL FUND BUDGETARY INFORMATION**

The City's final revenues estimate was \$1,325,784, or 19.5%, less than actual revenues due to higher-than-expected income tax revenues, and other revenues.

The City's final appropriations were \$313 thousand more than actual expenditures.

**CAPITAL ASSETS**

At year-end, the City's investment in capital assets for governmental and business-type activities totaled approximately \$6.9 million and \$7.5 million (net of accumulated depreciation), respectively. This investment in capital assets includes land, improvements other than buildings, buildings, machinery/equipment, furniture/fixtures, computer equipment, vehicles, and infrastructure.

Total acquisitions (capital outlay) for the current year were \$1,128,986 and depreciation expense was \$757,424.

Detailed information regarding capital asset activity is included in the Note 8 to the basic financial statements.

**CITY OF NEW CARLISLE, OHIO  
CLARK COUNTY**

**MANAGEMENT'S DISCUSSION & ANALYSIS  
FOR THE YEAR ENDED DECEMBER 31, 2021  
(UNAUDITED)**

**LONG-TERM DEBT**

At the end of the current year, the City had total long-term debt outstanding of approximately \$3.2 million. Of this amount, approximately \$1.2 million represents bonds and notes backed by the full faith and credit of the City and \$2.0 million represents OPWC and OWDA loans secured by specified revenue sources.

Detailed information regarding long-term debt is included in Note 9 to the basic financial statements.

**ECONOMIC CONDITIONS**

The United States and the State of Ohio declared a state of emergency in March 2020 due to the COVID-19 pandemic. The financial impact of COVID-19 and the ensuing emergency measures will impact subsequent periods of the City. The impact on the City's future operating costs, construction-related costs, revenues, and any recovery from emergency funding, either federal or state, cannot be estimated.

**CONTACTING THE CITY**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability for the money it administers. If you have any questions about this report or need additional financial information, contact Colleen Harris, Finance Director, 331 South Church Street, New Carlisle, Ohio 45344.

**THIS PAGE INTENTIONALLY LEFT BLANK.**

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Net Position*  
*December 31, 2021*

	Primary Government		
	Governmental Activities	Business-Type Activities	Total
<b>Assets</b>			
Equity in Pooled Cash and Cash Equivalents	\$ 4,852,257	\$ 1,084,904	\$ 5,937,161
Investments	74,431	-	74,431
Taxes Receivable	2,104,623	-	2,104,623
Accounts Receivable	104,955	280,248	385,203
Due from Other Governments	255,106	-	255,106
Special Assessments Receivable	179,286	-	179,286
Internal Balances	28,875	(28,875)	-
Prepaid Items	143,988	68,550	212,538
Net OPEB Asset	64,086	56,830	120,916
Non-Depreciable Capital Assets	314,373	252,595	566,968
Depreciable Capital Assets, net	6,655,738	7,243,934	13,899,672
<i>Total Assets</i>	<u>14,777,718</u>	<u>8,958,186</u>	<u>23,735,904</u>
<b>Deferred Outflows of Resources</b>			
Pension	133,661	115,966	249,627
OPEB	55,074	40,887	95,961
<i>Total Deferred Outflows of Resources</i>	<u>188,735</u>	<u>156,853</u>	<u>345,588</u>
<b>Liabilities</b>			
Accounts Payable	11,180	59,780	70,960
Accrued Wages and Benefits	34,732	15,576	50,308
Intergovernmental Payable	8,329	6,231	14,560
Long-Term Liabilities:			
Due Within One Year	183,772	285,476	469,248
Due In More Than One Year:			
Net Pension Liability	560,122	496,712	1,056,834
Other Amounts Due in More Than One Year	897,537	1,988,824	2,886,361
<i>Total Liabilities</i>	<u>1,695,672</u>	<u>2,852,599</u>	<u>4,548,271</u>
<b>Deferred Inflows of Resources</b>			
Property Taxes	685,325	-	685,325
Pension	226,744	246,795	473,539
OPEB	188,699	185,829	374,528
<i>Total Deferred Inflows of Resources</i>	<u>1,100,768</u>	<u>432,624</u>	<u>1,533,392</u>
<b>Net Position</b>			
Net Investment in Capital Assets	5,959,111	5,274,946	11,234,057
Restricted for:			
Debt Service	297,223	-	297,223
Highways and Streets	586,348	-	586,348
Public Safety	1,690,913	-	1,690,913
Public Health	719,836	-	719,836
Unrestricted	2,916,582	554,870	3,471,452
<i>Total Net Position</i>	<u>\$ 12,170,013</u>	<u>\$ 5,829,816</u>	<u>\$ 17,999,829</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Activities*  
For the Year Ended December 31, 2021

	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services and Sales	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
<b>Governmental Activities</b>						
General Government	\$ 585,951	\$ 106,292	\$ -	\$ (479,659)	\$ -	\$ (479,659)
Security of Persons and Property	605,917	-	-	(605,917)	-	(605,917)
Health	776,772	590,958	292,791	106,977	-	106,977
Leisure Time Activities	37,752	-	-	(37,752)	-	(37,752)
Community Environment	69,263	-	-	(69,263)	-	(69,263)
Transportation	106,536	-	-	(106,536)	-	(106,536)
Interest and Fiscal Charges	43,601	-	-	(43,601)	-	(43,601)
<i>Total Governmental Activities</i>	<u>2,225,792</u>	<u>697,250</u>	<u>292,791</u>	<u>(1,235,751)</u>	<u>-</u>	<u>(1,235,751)</u>
<b>Business-Type Activities</b>						
Water	736,630	1,045,376	-	-	308,746	308,746
Sewer	679,556	1,080,209	-	-	400,653	400,653
Swimming Pool	104,280	106,499	-	-	2,219	2,219
<i>Total Business-Type Activities</i>	<u>1,520,466</u>	<u>2,232,084</u>	<u>-</u>	<u>-</u>	<u>711,618</u>	<u>711,618</u>
<b>Total</b>	<u>\$ 3,746,258</u>	<u>\$ 2,929,334</u>	<u>\$ 292,791</u>	<u>(1,235,751)</u>	<u>711,618</u>	<u>(524,133)</u>
<b>General Revenues</b>						
Property Taxes Levied for:						
General Purposes				\$ 90,774	\$ -	\$ 90,774
Debt Service				9,241	-	9,241
Police and Fire				348,420	-	348,420
Health Services				328,560	-	328,560
Street Maintenance and Repair				125,810	-	125,810
Income Taxes Levied for:						
General Purposes				1,138,556	-	1,138,556
Police and Fire				819,751	-	819,751
Other Local Taxes				243,933	-	243,933
Unrestricted Grants and Entitlements				623,114	-	623,114
Investment Earnings				3,275	-	3,275
Other				16,811	6,164	22,975
<i>Total General Revenues</i>				<u>3,748,245</u>	<u>6,164</u>	<u>3,754,409</u>
Transfers				(190,421)	190,421	-
<i>Total General Revenues, and Transfers</i>				<u>3,557,824</u>	<u>196,585</u>	<u>3,754,409</u>
<i>Change in Net Position</i>				<u>2,322,073</u>	<u>908,203</u>	<u>3,230,276</u>
<i>Restated Net Position, January 1, 2021</i>				<u>9,847,940</u>	<u>4,921,613</u>	<u>14,769,553</u>
<i>Net Position End of Year</i>				<u>\$ 12,170,013</u>	<u>\$ 5,829,816</u>	<u>\$ 17,999,829</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Balance Sheet*  
*Governmental Funds*  
*December 31, 2021*

	General	Street Construction	Emergency Ambulance Operating	Fire Operating Levy Fund	Police Income Tax	Other Governmental Funds	Total Governmental Funds
<b>Assets</b>							
Equity in Pooled Cash and Cash Equivalents	\$ 1,909,116	\$ 277,742	\$ 311,573	\$ 454,519	\$ 680,079	\$ 1,219,228	\$ 4,852,257
Investments	74,431	-	-	-	-	-	74,431
Accounts Receivable	1,042	-	99,994	-	-	3,919	104,955
Due from Other Governments	38,338	171,211	5,225	11,700	-	28,632	255,106
Taxes Receivable	931,031	147,232	250,112	286,919	282,548	206,781	2,104,623
Special Assessments Receivable	13,898	-	-	-	-	165,388	179,286
Due from Other Funds	28,875	-	-	-	-	-	28,875
Prepaid Items	65,340	23,946	31,240	19,128	-	4,334	143,988
<i>Total Assets</i>	<u>\$ 3,062,071</u>	<u>\$ 620,131</u>	<u>\$ 698,144</u>	<u>\$ 772,266</u>	<u>\$ 962,627</u>	<u>\$ 1,628,282</u>	<u>\$ 7,743,521</u>
<b>Liabilities</b>							
Accounts Payable	\$ -	\$ -	\$ -	\$ -	\$ 11,180	\$ -	\$ 11,180
Accrued Wages and Benefits	11,708	3,669	16,039	1,782	-	1,534	34,732
Due to Other Governments	4,924	1,423	1,227	136	-	619	8,329
<i>Total Liabilities</i>	<u>16,632</u>	<u>5,092</u>	<u>17,266</u>	<u>1,918</u>	<u>11,180</u>	<u>2,153</u>	<u>54,241</u>
<b>Deferred Inflows of Resources</b>							
Property Taxes Levied for the Next Year	131,282	93,357	158,591	181,929	-	120,166	685,325
Unavailable Revenue	590,719	145,334	101,944	72,228	172,929	224,395	1,307,549
<i>Total Deferred Inflows of Resources</i>	<u>722,001</u>	<u>238,691</u>	<u>260,535</u>	<u>254,157</u>	<u>172,929</u>	<u>344,561</u>	<u>1,992,874</u>
<b>Fund Balances</b>							
Nonspendable	65,340	23,946	31,240	19,128	-	4,334	143,988
Restricted	-	352,402	389,103	497,063	778,518	1,277,234	3,294,320
Assigned	841,591	-	-	-	-	-	841,591
Unassigned	1,416,507	-	-	-	-	-	1,416,507
<i>Total Fund Balance</i>	<u>2,323,438</u>	<u>376,348</u>	<u>420,343</u>	<u>516,191</u>	<u>778,518</u>	<u>1,281,568</u>	<u>5,696,406</u>
<i>Total Liabilities, Deferred Inflows of Resources and Fund Balances</i>	<u>\$ 3,062,071</u>	<u>\$ 620,131</u>	<u>\$ 698,144</u>	<u>\$ 772,266</u>	<u>\$ 962,627</u>	<u>\$ 1,628,282</u>	<u>\$ 7,743,521</u>

See Notes to the Financial Statements.

**THIS PAGE INTENTIONALLY LEFT BLANK.**

**City of New Carlisle**  
**Clark County, Ohio**  
*Reconciliation of Total Governmental Fund Balances to*  
*Net Position of Governmental Activities*  
*December 31, 2021*

**Total Governmental Fund Balances** \$ 5,696,406

*Amounts reported for governmental activities in the statement of net position are different because:*

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. 6,970,111

Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds:

Delinquent Property Taxes	\$ 270,759	
Income Tax	677,678	
EMS	43,956	
Cemetery	2,655	
Intergovernmental	190,215	
Special Assessment	122,286	
	1,307,549	1,307,549

The net pension liability and net OPEB liability are not due and payable in the current period, therefore, the liability and related deferred inflows/outflows are not reported in governmental funds.

Deferred Outflows - Pension	133,661	
Deferred Outflows - OPEB	55,074	
Net Pension Liability	(560,122)	
Net OPEB Asset	64,086	
Deferred Inflows - Pension	(226,744)	
Deferred Inflows - OPEB	(188,699)	
	(722,744)	(722,744)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:

General Obligation Bonds	(913,211)	
Loans Payable	(97,953)	
Compensated Absences	(70,145)	
	(1,081,309)	(1,081,309)

*Net Position of Governmental Activities* \$ 12,170,013

See Notes to the Financial Statements.



**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures and Changes in Fund Balance*  
*Governmental Activities*  
*For the Year Ended December 31, 2021*

	General	Street Construction	Emergency Ambulance Operating	Fire Operating Levy Fund	Police Income Tax	Other Governmental Funds	Total Governmental Funds
<b>Revenues</b>							
Property Taxes	\$ 177,645	\$ 126,869	\$ 215,592	\$ 247,144	\$ -	\$ 163,114	\$ 930,364
Income Taxes	1,300,423	-	-	-	646,822	-	1,947,245
Other Local Taxes	52,766	-	-	-	-	-	52,766
Special Assessments	7,005	-	-	-	-	112,751	119,756
Charges for Services	30,438	-	630,446	-	-	73,408	734,292
Licenses and Permits	5,201	-	-	-	-	-	5,201
Fines and Forfeitures	3,720	-	-	-	-	-	3,720
Intergovernmental	82,357	364,138	19,148	23,425	-	420,551	909,619
Investment Income	3,118	-	-	-	-	157	3,275
Miscellaneous	3,041	500	7,000	-	2,350	200	13,091
<i>Total Revenues</i>	<u>1,665,714</u>	<u>491,507</u>	<u>872,186</u>	<u>270,569</u>	<u>649,172</u>	<u>770,181</u>	<u>4,719,329</u>
<b>Expenditures</b>							
Current:							
General Government	812,921	-	-	-	-	159,623	972,544
Security of Persons and Property	-	-	-	124,272	480,556	1,089	605,917
Public Health	-	-	707,995	-	-	68,778	776,773
Leisure Time Activities	61,905	-	-	-	-	-	61,905
Community Environment	142,795	-	-	-	-	-	142,795
Transportation	-	412,806	-	-	-	41,512	454,318
Capital Outlay	87,030	8,000	79,791	94,954	64,845	7,109	341,729
Debt Service:							
Principal Retirement	9,472	-	-	-	-	149,377	158,849
Interest and Fiscal Charges	4,500	-	-	-	-	39,427	43,927
<i>Total Expenditures</i>	<u>1,118,623</u>	<u>420,806</u>	<u>787,786</u>	<u>219,226</u>	<u>545,401</u>	<u>466,915</u>	<u>3,558,757</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>547,091</u>	<u>70,701</u>	<u>84,400</u>	<u>51,343</u>	<u>103,771</u>	<u>303,266</u>	<u>1,160,572</u>
<b>Other Financing Sources (Uses)</b>							
Transfers In	-	-	-	-	-	162,000	162,000
Transfers Out	(222,000)	-	-	-	-	(130,421)	(352,421)
<i>Total Other Financing Sources (Uses)</i>	<u>(222,000)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>31,579</u>	<u>(190,421)</u>
<i>Net Change in Fund Balances</i>	<u>325,091</u>	<u>70,701</u>	<u>84,400</u>	<u>51,343</u>	<u>103,771</u>	<u>334,845</u>	<u>970,151</u>
<i>Fund Balances Beginning of Year</i>	<u>1,998,347</u>	<u>305,647</u>	<u>335,943</u>	<u>464,848</u>	<u>674,747</u>	<u>946,723</u>	<u>4,726,255</u>
<i>Fund Balances End of Year</i>	<u>\$ 2,323,438</u>	<u>\$ 376,348</u>	<u>\$ 420,343</u>	<u>\$ 516,191</u>	<u>\$ 778,518</u>	<u>\$ 1,281,568</u>	<u>\$ 5,696,406</u>

See Notes to the Financial Statements.

**THIS PAGE INTENTIONALLY LEFT BLANK.**

**City of New Carlisle**  
**Clark County, Ohio**

*Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended December 31, 2021*

<b>Net Change in Fund Balances - Total Governmental Funds</b>		\$ 970,151
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital Asset Additions	\$ 1,124,016	
Current Year Depreciation	<u>(400,477)</u>	723,539
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Delinquent Property Taxes	15,191	
Income Tax	11,062	
Cemetery	6,286	
Intergovernmental	(42,243)	
Special Assessment	<u>28,661</u>	18,957
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		
General Obligation Bonds	149,377	
Loans Payable	<u>9,472</u>	158,849
Amortization of bond premium on bonds are not reported in the fund but are allocated as an expense over the life of the debt in the statement of activities.		
		327
Contractually required pension/OPEB contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension		151,590
Except for amount reported as deferred inflows/outflows, changes in the net pension/OPEB liability are reported as pension/OPEB expense in the statement of activities.		
Pension	60,811	
OPEB	<u>271,933</u>	332,744
Some expenses reported in the statement of activities, do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Compensated Absences		<u>(34,084)</u>
<i>Change in Net Position of Governmental Activities</i>		<u>\$ 2,322,073</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*General Fund*  
*For the Year Ended December 31, 2021*

	Original Budget	Final Budget	Actual	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 162,351	\$ 162,351	\$ 163,191	\$ 840
Income Taxes	1,000,000	1,000,000	1,259,863	259,863
Other Local Taxes	55,000	55,000	52,766	(2,234)
Special Assessments	8,000	8,000	7,005	(995)
Charges for Services	18,000	18,000	30,438	12,438
Licenses and Permits	27,500	27,500	5,201	(22,299)
Fines and Forfeitures	5,000	5,000	3,720	(1,280)
Intergovernmental	49,183	49,183	81,396	32,213
Investment Income	4,000	4,000	3,118	(882)
Miscellaneous	(3,250)	(3,250)	39,746	42,996
<i>Total Revenues</i>	<u>1,325,784</u>	<u>1,325,784</u>	<u>1,646,444</u>	<u>320,660</u>
<b>Expenditures</b>				
Current:				
General Government	940,360	940,360	838,206	102,154
Leisure Time Activities	79,461	79,461	65,062	14,399
Community Environment	209,419	209,419	141,458	67,961
Capital Outlay	231,000	231,000	88,594	142,406
Debt Service:				
Principal Retirement	-	-	9,472	(9,472)
Interest and Fiscal Charges	-	-	4,173	(4,173)
<i>Total Expenditures</i>	<u>1,460,240</u>	<u>1,460,240</u>	<u>1,146,965</u>	<u>313,275</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(134,456)</u>	<u>(134,456)</u>	<u>499,479</u>	<u>7,385</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	28,875	28,875	-	(28,875)
Transfers Out	(222,000)	(222,000)	(222,000)	-
<i>Total Other Financing Sources (Uses)</i>	<u>(193,125)</u>	<u>(193,125)</u>	<u>(222,000)</u>	<u>(28,875)</u>
<i>Net Change in Fund Balances</i>	(327,581)	(327,581)	277,479	605,060
<i>Fund Balances Beginning of Year</i>	<u>1,667,443</u>	<u>1,667,443</u>	<u>1,667,443</u>	<u>-</u>
<i>Fund Balances End of Year</i>	<u>\$ 1,339,862</u>	<u>\$ 1,339,862</u>	<u>\$ 1,944,922</u>	<u>\$ 605,060</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Street Construction Fund*  
*For the Year Ended December 31, 2021*

	Original Budget	Final Budget	Actual	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 115,345	\$ 116,544	\$ 116,403	\$ (141)
Intergovernmental	360,374	360,434	358,669	(1,765)
Miscellaneous	500	500	500	-
<i>Total Revenues</i>	<u>476,219</u>	<u>477,478</u>	<u>475,572</u>	<u>(1,906)</u>
<b>Expenditures</b>				
Transportation	458,134	533,134	429,261	103,873
Capital Outlay	73,000	73,000	8,000	65,000
<i>Total Expenditures</i>	<u>531,134</u>	<u>606,134</u>	<u>437,261</u>	<u>168,873</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(54,915)</u>	<u>(128,656)</u>	<u>38,311</u>	<u>(170,779)</u>
<i>Net Change in Fund Balances</i>	(54,915)	(128,656)	38,311	166,967
<i>Fund Balances Beginning of Year</i>	<u>235,203</u>	<u>235,203</u>	<u>235,203</u>	<u>-</u>
<i>Fund Balances End of Year</i>	<u>\$ 180,288</u>	<u>\$ 106,547</u>	<u>\$ 273,514</u>	<u>\$ 166,967</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Emergency Ambulance Operating Fund*  
*For the Year Ended December 31, 2021*

	Original Budget	Final Budget	Actual	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 195,939	\$ 197,916	\$ 226,740	\$ 28,824
Charges for Services	573,999	573,999	619,474	45,475
Intergovernmental	20,668	20,737	23,425	2,688
Miscellaneous	-	-	7,000	7,000
<i>Total Revenues</i>	<u>790,606</u>	<u>792,652</u>	<u>876,639</u>	<u>83,987</u>
<b>Expenditures</b>				
Current:				
Public Health	792,708	796,250	748,024	48,226
Capital Outlay	167,000	167,000	79,791	87,209
<i>Total Expenditures</i>	<u>959,708</u>	<u>963,250</u>	<u>827,815</u>	<u>135,435</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(169,102)</u>	<u>(170,598)</u>	<u>48,824</u>	<u>(51,448)</u>
<i>Net Change in Fund Balances</i>	(169,102)	(170,598)	48,824	219,422
<i>Fund Balances Beginning of Year</i>	<u>259,822</u>	<u>259,822</u>	<u>259,822</u>	<u>-</u>
<i>Fund Balances End of Year</i>	<u>\$ 90,720</u>	<u>\$ 89,224</u>	<u>\$ 308,646</u>	<u>\$ 219,422</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Fire Operating Levy Fund*  
*For the Year Ended December 31, 2021*

	Original Budget	Final Budget	Actual	Total Governmental Funds
<b>Revenues</b>				
Property Taxes	\$ 224,775	\$ 227,052	\$ 226,740	\$ (312)
Intergovernmental	25,156	25,240	23,425	(1,815)
<i>Total Revenues</i>	<u>249,931</u>	<u>252,292</u>	<u>250,165</u>	<u>(2,127)</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property	184,169	184,550	147,979	36,571
Capital Outlay	188,500	188,500	94,954	93,546
<i>Total Expenditures</i>	<u>372,669</u>	<u>373,050</u>	<u>242,933</u>	<u>130,117</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(122,738)</u>	<u>(120,758)</u>	<u>7,232</u>	<u>(132,244)</u>
<i>Net Change in Fund Balances</i>	(122,738)	(120,758)	7,232	127,990
<i>Fund Balances Beginning of Year</i>	<u>429,479</u>	<u>429,479</u>	<u>429,479</u>	<u>-</u>
<i>Fund Balances End of Year</i>	<u>\$ 306,741</u>	<u>\$ 308,721</u>	<u>\$ 436,711</u>	<u>\$ 127,990</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenditures, and Changes*  
*in Fund Balance - Budget (Non-GAAP Basis) and Actual*  
*Police Income Tax Fund*  
*For the Year Ended December 31, 2021*

	Original Budget	Final Budget	Actual	Total Governmental Funds
<b>Revenues</b>				
Income Taxes	\$ 530,000	\$ 530,000	\$ 626,542	\$ 96,542
Miscellaneous	-	-	2,350	2,350
<i>Total Revenues</i>	<u>530,000</u>	<u>530,000</u>	<u>628,892</u>	<u>98,892</u>
<b>Expenditures</b>				
Current:				
Security of Persons and Property	695,500	696,129	521,589	174,540
Capital Outlay	42,500	89,064	55,229	33,835
<i>Total Expenditures</i>	<u>738,000</u>	<u>785,193</u>	<u>576,818</u>	<u>208,375</u>
<i>Excess of Revenues Over (Under) Expenditures</i>	<u>(208,000)</u>	<u>(255,193)</u>	<u>52,074</u>	<u>(109,483)</u>
<i>Net Change in Fund Balances</i>	(208,000)	(255,193)	52,074	307,267
<i>Fund Balances Beginning of Year</i>	<u>613,055</u>	<u>613,055</u>	<u>613,055</u>	<u>-</u>
<i>Fund Balances End of Year</i>	<u>\$ 405,055</u>	<u>\$ 357,862</u>	<u>\$ 665,129</u>	<u>\$ 307,267</u>

See Notes to the Financial Statements.



**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Fund Net Position*  
*Proprietary Funds*  
*December 31, 2021*

	Enterprise Funds			Total
	Water Fund	Sewer Fund	Other Enterprise Fund	
<b>Assets</b>				
<i>Current Assets:</i>				
Equity in Pooled Cash and Cash Equivalents	\$ 416,987	\$ 548,629	\$ 119,288	\$ 1,084,904
Accounts Receivable	124,353	155,895	-	280,248
Prepaid Items	30,053	33,213	5,284	68,550
<i>Total Current Assets</i>	<u>571,393</u>	<u>737,737</u>	<u>124,572</u>	<u>1,433,702</u>
<i>Non-Current Assets:</i>				
Net OPEB Asset	21,765	31,438	3,627	56,830
Non-Depreciable Capital Assets	7,073	209,195	36,327	252,595
Depreciable Capital Assets, Net	3,699,328	3,404,847	139,759	7,243,934
<i>Total Non-Current Assets</i>	<u>3,728,166</u>	<u>3,645,480</u>	<u>179,713</u>	<u>7,553,359</u>
<i>Total Assets</i>	<u>4,299,559</u>	<u>4,383,217</u>	<u>304,285</u>	<u>8,987,061</u>
<b>Deferred Outflows of Resources</b>				
Pension	44,227	63,882	7,857	115,966
OPEB	15,708	22,111	3,068	40,887
<i>Total Deferred Outflows of Resources</i>	<u>59,935</u>	<u>85,993</u>	<u>10,925</u>	<u>156,853</u>
<b>Liabilities</b>				
<i>Current Liabilities:</i>				
Accounts Payable	-	59,780	-	59,780
Accrued Wages and Benefits	6,284	9,292	-	15,576
Accrued Wages and Benefits	-	-	-	-
Contracts Payable	-	-	-	-
Retainage Payable	-	-	-	-
Due to Other Governments	2,721	3,510	-	6,231
Due to Other Funds	28,875	-	-	28,875
Compensated Absences Payable	8,935	9,054	-	17,989
Loans Payable	111,043	156,444	-	267,487
<i>Total Current Liabilities</i>	<u>157,858</u>	<u>238,080</u>	<u>-</u>	<u>395,938</u>
<i>Long-Term Liabilities:</i>				
Compensated Absences Payable - Net of Current Portion	13,416	21,312	-	34,728
Loans Payable - Net of Current Portion	994,860	959,236	-	1,954,096
Net Pension Liability	190,230	274,777	31,705	496,712
<i>Total Long-Term Liabilities</i>	<u>1,198,506</u>	<u>1,255,325</u>	<u>31,705</u>	<u>2,485,536</u>
<i>Total Liabilities</i>	<u>1,356,364</u>	<u>1,493,405</u>	<u>31,705</u>	<u>2,881,474</u>
<b>Deferred Inflows of Resources</b>				
Pension	102,929	128,649	15,217	246,795
OPEB	76,117	97,957	11,755	185,829
<i>Total Deferred Inflows of Resources</i>	<u>179,046</u>	<u>226,606</u>	<u>26,972</u>	<u>432,624</u>
<b>Net Position</b>				
Net Investment in Capital Assets	2,600,498	2,498,362	176,086	5,274,946
Unrestricted	223,586	250,837	80,447	554,870
<i>Total Net Position</i>	<u>\$ 2,824,084</u>	<u>\$ 2,749,199</u>	<u>\$ 256,533</u>	<u>\$ 5,829,816</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Revenues, Expenses and Changes in Fund Net Position*  
*Proprietary Funds*  
*For the Year Ended December 31, 2021*

	Enterprise			Total
	Water Fund	Sewer Fund	Other Enterprise Fund	
<b>Operating Revenues</b>				
Charges for Services	\$ 1,045,376	\$ 1,080,209	\$ 106,499	\$ 2,232,084
Other	-	3,954	2,210	6,164
<i>Total Operating Revenues</i>	<u>1,045,376</u>	<u>1,084,163</u>	<u>108,709</u>	<u>2,238,248</u>
<b>Operating Expenses</b>				
Personal Services	154,949	196,118	21,531	372,598
Contractual Services	338,689	246,438	27,589	612,716
Materials and Supplies	76,250	39,296	23,225	138,771
Depreciation	131,618	193,394	31,935	356,947
<i>Total Operating Expenses</i>	<u>701,506</u>	<u>675,246</u>	<u>104,280</u>	<u>1,481,032</u>
<i>Operating Income (Loss)</i>	<u>343,870</u>	<u>408,917</u>	<u>4,429</u>	<u>757,216</u>
<b>Non-Operating Revenues (Expenses)</b>				
Interest and Fiscal Charges	(35,124)	(4,310)	-	(39,434)
<i>Income (Loss) Before Transfer</i>	308,746	404,607	4,429	717,782
Transfers In	-	130,421	60,000	190,421
<i>Change in Net Position</i>	308,746	535,028	64,429	908,203
<i>Net Position Beginning of Year, Restated</i>	<u>2,515,338</u>	<u>2,214,171</u>	<u>192,104</u>	<u>4,921,613</u>
<i>Net Position End of Year</i>	<u>\$ 2,824,084</u>	<u>\$ 2,749,199</u>	<u>\$ 256,533</u>	<u>\$ 5,829,816</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Statement of Cash Flows*  
*Proprietary Funds*  
For the Year Ended December 31, 2021

	Enterprise Funds			Total
	Water Fund	Sewer Fund	Other Enterprise Fund	
<b>Cash Flows from Operating Activities</b>				
Cash Received from Customers	\$ 1,045,985	\$ 1,049,450	\$ 106,499	\$ 2,201,934
Cash Received from Other Operating Receipts	-	3,954	2,210	6,164
Cash Payments to Suppliers for Goods and Services	(430,682)	(211,656)	(53,550)	(695,888)
Cash Payments to Employees for Services and Benefits	(313,687)	(427,001)	(46,640)	(787,328)
<i>Net Cash Provided by (Used for) Operating Activities</i>	<u>301,616</u>	<u>414,747</u>	<u>8,519</u>	<u>724,882</u>
<b>Cash Flows from Noncapital Financing Activities</b>				
Advances Out	(28,875)	-	-	(28,875)
Transfers In	-	130,421	60,000	190,421
<i>Net Cash Provided by Noncapital Financing Activities</i>	<u>(28,875)</u>	<u>130,421</u>	<u>60,000</u>	<u>161,546</u>
<b>Cash Flows from Capital and Related Financing Activities</b>				
Acquisition of Capital Assets	-	(4,970)	-	(4,970)
Principal Payments on Debt	(205,191)	(152,085)	-	(357,276)
Interest Payments on Debt	(35,113)	(22,496)	-	(57,609)
<i>Net Cash Used for Capital and Related Financing Activities</i>	<u>(240,304)</u>	<u>(179,551)</u>	<u>-</u>	<u>(419,855)</u>
<i>Net Increase (Decrease) in Cash and Cash Equivalents</i>	32,437	365,617	68,519	466,573
<i>Cash and Cash Equivalents, Beginning of Year</i>	<u>384,550</u>	<u>183,012</u>	<u>50,769</u>	<u>618,331</u>
<i>Cash and Cash Equivalents, End of Year</i>	<u>\$ 416,987</u>	<u>\$ 548,629</u>	<u>\$ 119,288</u>	<u>\$ 1,084,904</u>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities</b>				
Operating Income (Loss)	\$ 343,870	\$ 408,917	\$ 4,429	\$ 757,216
Adjustments:				
Depreciation	131,618	193,394	31,935	356,947
(Increase) Decrease in Assets and Deferred Outflows:				
Accounts Receivable	609	(30,759)	-	(30,150)
Prepaid Items	(13,765)	(16,108)	(2,736)	(32,609)
Net OPEB Asset	(21,765)	(31,438)	(3,627)	(56,830)
Deferred Outflows - Pension/OPEB	3,022	4,366	504	7,892
Increase (Decrease) in Liabilities and Deferred Inflows:				
Accounts Payable	(1,343)	89,970	-	88,627
Accrued Wages	(7,501)	(6,814)	-	(14,315)
Intergovernmental Payable	(635)	216	-	(419)
Compensated Absences Payable	(576)	(6,447)	-	(7,023)
Deferred Inflows - Pension/OPEB	64,419	93,049	10,737	168,205
Net Pension Liability	(38,360)	(55,409)	(6,393)	(100,162)
Net OPEB Liability	(157,977)	(228,190)	(26,330)	(412,497)
<i>Net Cash Provided by (Used For) Operating Activities</i>	<u>\$ 301,616</u>	<u>\$ 414,747</u>	<u>\$ 8,519</u>	<u>\$ 724,882</u>

See Notes to the Financial Statements.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 1 — REPORTING ENTITY**

The City of New Carlisle (City) is a charter municipal corporation operating under the laws of the State of Ohio. The City was established as a statutory municipal corporation on February 13, 1971, and adopted its charter on November 4, 1980.

The City operates under a Council-Manager form of government. Legislative power is vested in a seven-member council. Each member is elected to a four-year term. The Mayor is elected to a two-year term from among the council's own membership. The Mayor is the ceremonial and representative head of the City but does not exercise administrative authority. The Mayor also serves as presiding officer of the council. The council appoints a City Manager for an indefinite term who acts as the chief administrative officer of the City. All department heads are appointed by the City Manager.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading.

The primary government consists of all funds and departments which comprise the City's legal entity, which provides various services including emergency ambulance service, fire protection, health services, street maintenance and repairs, parks and recreation, water and sewer services and contracted police protection with the Clark County Sheriff's Department. Council and the City Manager have direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or the City is obligated for the debt of the organization. Component units also include organizations that are fiscally dependent on the City in that the City approves the organization's budget, the issuance of its debt or the levying of its taxes. There are no component units included as part of the reporting entity.

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The statement of activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

**B. Measurement focus, basis of accounting, and financial statement presentation**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and certain special assessments are recognized as revenues in the year for which they are levied/assessed. Grants and similar items are recognized as revenue when all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough after to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The government reports the following major governmental funds:

The *General Fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Street Construction Fund* accounts for street improvement and construction activities.

The *Emergency Ambulance Operating Fund* accounts for ambulance services provided by the City.

The *Fire Operating Fund* accounts for fire services provided by the City.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

The *Police Income Tax Fund* accounts for income taxes of 0.5 percent restricted for police operations and capital related expenditures.

The City reports the following major proprietary funds:

The *Water Fund* accounts for the activities of the water department. The water department operates the water distribution system.

The *Sewer Fund* accounts for the activities of the sewer department. The sewer department operates the sewage treatment plant, sewage pumping stations and sewage collection systems.

The City's *Swimming Pool Fund*, which accounts for the activities of the City's swimming pool, is not a major fund.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes where amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer function and various other functions of government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, including operating-type special assessments, 2) operating grants and contributions, and 3) capital grants and contributions, including capital-type special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise funds are charges to customers for sales or services. Operating expenses for enterprise funds include the cost of sales or services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**C. Cash and Cash Equivalents**

To improve cash management, cash received by the City is pooled, except as specifically stipulated by ordinance. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through City records. The City's pooled cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

During 2021, the City invested in a certificate of deposit and the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer’s Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, “Certain External Investment Pools and Pool Participants.” The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For the fiscal year 2021, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the participant will be combined for these purposes.

**D. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds” (i.e. the current portion of interfund loans) or “advances to/from other funds” (i.e. the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds.” Any residual balances outstanding between governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances”.

**E. Inventories and Prepaid Items**

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

**F. Net Position**

Net position represents the difference between assets plus deferred outflows and liabilities plus deferred inflows. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 —SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**G. Capital Assets and Depreciation**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets, other than infrastructure assets, are defined by the City as assets with an initial, individual cost of more than \$2,500 and an estimated useful life exceeding one year. The government reports infrastructure assets on a network and subsystem basis. Accordingly, the amounts spent for the construction or acquisition of infrastructure assets are capitalized and reported in the government-wide financial statements regardless of their amount.

As the City constructs or acquires additional capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations the City values these capital assets at the estimated acquisition value of the item at the date of its donation.

Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is not included as part of the capitalized value of the assets constructed.

Property, plant, and equipment is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	20
Improvements Other Than Building	5-50
Equipment and Fixtures	5-20
Vehicles	10

**H. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position and Balance Sheet will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position/fund balance that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 10 and 11.



**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 —SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

In addition to liabilities, the Statement of Net Position and Balance Sheet report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position/fund balance that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, special assessments, pension, OPEB, and unavailable revenue. Property taxes and special assessments represent amounts for which is an enforceable legal claim as of December 31, 2021, but which were levied to finance 2022 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, grants, and entitlements. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the reconciliation of total governmental fund balance to net position of governmental activities. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 10 and 11)

**I. Pensions/Other Postemployment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**J. Compensated Absences**

It is the City's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. All accumulated vacation leave and vested accumulated sick leave is recorded as a liability in the government-wide and proprietary fund financial statements. In the governmental funds, accumulated vacation leave and vested accumulated sick leave that is expected to be liquidated with available financial resources are recorded as an expenditure/fund liability of the fund that will pay it.

**K. Long-Term Obligations**

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are amortized over the life of the bonds using the straight-line method and are reflected as an adjustment to interest expense for the period. Bonds payable are reported net of the applicable unamortized bond premium or discount. Net pension/OPEB liability is also included in the long-term obligations and recalculated on an annual basis.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

In the governmental fund financial statements, bond premiums and discounts, as well as bond issuance costs, are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Bond discounts or premiums are (1) shown as additions to, or deletions from, the account of the bond liability, (2) amortized using the straight-line method, and (3) reflected as an adjustment to interest expense for the period in the proprietary fund.

**L. Fund Balance**

GASB Statement No. 54, *Fund Balance Reporting* became effective for years beginning after June 15, 2010. The objective of this Statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing governmental fund type definitions. This Statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

In accordance with this guidance, the City classifies its fund balance based on the purpose for which the resources were received, and the level of constraint placed on the resources. The City may use the following categories:

Nonspendable - resources that are not in a spendable form (prepaids) or have legal or contractual requirements to maintain the balance intact.

Restricted - resources that have external purpose restraints imposed on them by providers, such as creditors, grantors, or other regulators.

Committed - resources that can be used only for specific purposes pursuant to constraints imposed by formal action (resolution) of the City's highest level of decision-making authority (City Council).

Assigned - resources that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. This includes the residual balance of all governmental funds other than the General Fund that were not classified elsewhere above.

Unassigned - residual fund balance within the General Fund not classified elsewhere above and all other governmental fund balances which have a negative fund balance.

The City applies restricted resources first when an expense is incurred for purposes which both restricted and unrestricted fund balance/net position are available. The City considers assigned and unassigned fund balances, respectively, to be spent when expenditures are incurred for purposes for which any of the unrestricted fund balance classifications could be used.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**M. Interfund Transactions**

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the City has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the City are treated similarly when involving other funds of the City.

**N. Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**O. Budgetary Data**

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The City's legal level of budgetary control is established at the fund, function, and object level for all funds. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

***Estimated Resources*** - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include unencumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the Finance Director determines, and the Budget Commission agrees, that an estimate needs to be either increased or decreased. The amounts reported on the budgetary statement reflect the amounts in the original and final certificate of estimated resources issued during 2021.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 2 — SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

***Appropriations*** - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The appropriations for a fund at the legal level of control may only be modified during the year by an ordinance of Council. The amounts on the budgetary statement reflect the original and final appropriation amounts, including all amendments and modifications legally enacted by Council.

***Lapsing of Appropriations*** - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are reappropriated as part of the subsequent year appropriations.

**P. Contributions of Capital**

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements. There was no such activity in the proprietary fund financial statements during 2021. The City received \$0 in capital contributions in the governmental funds during 2021.

**Q. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. There were no extraordinary or special items in 2021.

**NOTE 3 — BUDGETARY BASIS OF ACCOUNTING**

While the City is reporting financial position, results of operations, and changes in fund balances on the basis of United States generally accepted accounting principles (GAAP), the budgetary basis, as provided by law, is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual – for the General Fund, and the Street Construction, Emergency Ambulance Operating, Fire Operating Levy and Police Income Tax special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 3 — BUDGETARY BASIS OF ACCOUNTING (CONTNUED)**

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
2. Expenditures/expenses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
3. Outstanding year-end encumbrances are treated as expenditures (budget basis) rather than restricted, committed, or assigned fund balance.

The adjustments necessary to convert the results of operations for the year ended December 31, 2021, on the GAAP basis to the budget basis are as follows:

	<b>Net Change in Fund Balance</b>				
	General	Street	Emergency Ambulance	Fire	Police
	<u>Fund</u>	<u>Construction</u>	<u>Operating</u>	<u>Operating</u>	<u>Income Tax</u>
GAAP Basis	\$ 325,091	\$ 70,701	\$ 84,400	\$ 51,343	\$ 103,771
Revenue Accruals	(19,270)	(15,935)	(13,777)	(20,404)	(20,280)
Expenditure Accruals	(28,342)	(12,227)	(21,799)	(6,280)	(20,237)
Encumbrances	-	(4,228)	-	(17,427)	(11,180)
Budget Basis	<u>\$ 277,479</u>	<u>\$ 38,311</u>	<u>\$ 48,824</u>	<u>\$ 7,232</u>	<u>\$ 52,074</u>

**NOTE 4 — DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the City has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 4 — DEPOSITS AND INVESTMENTS (CONTINUED)**

Interim monies may be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasurer's investment pool (STAR Ohio);
7. Certain banker's acceptance and commercial paper notes for a period not to exceed one-hundred- eighty days, and two-hundred seventy days, respectively, from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investment to the Finance Director, or qualified trustee, unless the securities are not represented by a certificate, in which payment may be made upon receipt of confirmation of transfer from the custodian.

Deposits - At year-end, the carrying amount of the City's deposits was \$4,900,811, which includes certificates of deposit totaling \$74,431 and the bank balance was \$3,799,983. Of the bank balance, \$2,527,334 was covered by the Federal Deposit Insurance Corporation (FDIC). The City had uninsured and collateralized deposits of \$1,626,317 with the remaining amount of \$747,160 being uninsured and uncollateralized. The City's financial institution was approved for a reduced collateral rate of 50 percent through the Ohio Pooled Collateral System. Additionally, the City had cash on hand in the amount of \$500.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 4 — DEPOSITS AND INVESTMENTS (CONTINUED)**

Custodial credit risk is the risk that, in the event of bank failure, the City's deposits may not be returned. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute. Ohio law requires that deposits either be insured or be protected by:

1. Eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured; or
2. Participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

Investments – At year-end, the City's investments were with STAR Ohio totaling \$1,188,880. Deposits in STAR Ohio are reported as part of Cash and Cash Equivalents. Investments reflected on the financial statements represent the \$74,431 held in the certificates of deposit at December 31, 2021. This amount is reflected in the carrying amount of the City's deposits. The City has no deposit policy for custodial risk beyond the requirements of State statute.

The City measures their investment in STAR Ohio as the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

Interest Rate Risk - The City's investment policy does not address interest rate risk. State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation of debt of the City. The City's policy also states that, to the extent possible and prudent, the City will attempt to match its investment maturities with anticipated cash flow requirements. At year-end, the City's investments were not exposed to interest rate risk.

Credit Risk - Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The City's investment policy states that credit risk will be minimized by diversifying assets and ensuring that the minimum credit quality ratings required by Ohio Law exist. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2021, is 56 days and STAR Ohio carries a rating of AAAM by S&P Global Ratings.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 5 — TAXES RECEIVABLE**

Taxes receivable at year-end consisted of property and income taxes as listed below:

	Property Taxes	Income Taxes	Total
General Fund	\$ 207,044	\$ 723,987	\$ 931,031
Street Construction	147,232	-	147,232
Emergency Ambulance Operating	286,919	-	286,919
Fire Operating	286,919	-	286,919
Police Income Tax	-	282,548	282,548
Other Governmental Funds	152,706	17,268	169,974
<b>Totals</b>	<b>\$ 1,080,820</b>	<b>\$ 1,023,803</b>	<b>\$ 2,104,623</b>

**NOTE 6 — TAXES**

**A. Municipal Income Tax** - The City levied and collected a 1.0 percent income tax on all income earned within the City as well as on incomes of residents earned outside the City. Employers within the City are required to withhold income tax on employee earnings and remit the tax to the City at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually. On May 5, 2015, the City passed a new one-half percent police levy which increased the income tax to 1.5 percent effective July 1, 2015. During the year, income tax revenue was allocated at one percent to the General Fund and one-half percent to the Police Income Tax Fund.

**B. Property Taxes** - Property taxes include amounts levied against all real and public utility property located in the City. Property tax revenue received during 2021 for real and public utility property taxes represents collections of the 2020 taxes.

The 2021 real property taxes are levied after October 1, 2021, on the assessed value as of January 1, 2021, the lien date. Assessed values are established by the State law at 35 percent of appraised market value. 2021 real property taxes are collected in and intended to finance 2022.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes which became a lien on December 31, 2020, are levied after October 1, 2021, and are collected in 2021 with real property taxes.

The total assessed property tax valuation for tax year 2021, upon which 2022 property tax receipts were based, was \$79,028,330.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits earlier or later payment dates to be established.



**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 6 — TAXES (CONTINUED)**

The County Treasurer collects property tax on behalf of all taxing districts in the County, including the City of New Carlisle. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real and tangible personal property, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2021 and for which there is an enforceable legal claim. In the General Fund, Street Construction Fund, Emergency Ambulance Operating Fund, Fire Operating Fund and Other Governmental Funds, the portion of the receivable not levied to finance 2021 operations is offset to deferred inflows of resources – property and other local taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

**NOTE 7 — TAX ABATEMENTS**

***Enterprise Zone***

Description – Under the authority of ORC 5709, the City created an Enterprise Zone (EZ) within city limits. Legislation established that the remodeling of existing and construction of new structures within this EZ constituted a public purpose for which real property tax exemptions may be granted. The specific tax being abated is the property tax. These taxes are abated through a reduction in assessed value.

Recipient Commitment – The company is committed to purchasing, remodeling, and/or constructing properties within the EZ that will improve property value and bring jobs to the City.

Provisions for recapturing abated taxes - If the recipient materially fails to fulfill its obligations under the agreement, the agreement may be terminated or modified and may require the repayment of the amount of taxes that would have been payable had the property not been abated from taxation under the agreement. Repayment may be secured through a lien on the abated property in the amount required to be repaid and, in the manner, stated in ORC 5709.631.

The gross dollar amount for the total abated value of the EZ parcels for 2021 was as follows:

<u>Company</u>	<u>Term</u>	<u>Percent</u>	<u>Amount</u>
R.D. Holder Oil Co. Inc.	2013-2023	60	\$ 23,686
Fab Metals, Inc.	2018-2027	70	\$ 2,461

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 8 —CAPITAL ASSETS**

Governmental capital asset activity for the year ended December 31, 2021, was as follows:

Description	Restated Beginning Balance	Additions	Disposals	Ending Balance
Non-Depreciated Assets:				
Land	\$ 314,373	\$ -	\$ -	\$ 314,373
Total Non-Depreciable Assets	<u>314,373</u>	<u>-</u>	<u>-</u>	<u>314,373</u>
Capital Assets, Being Depreciated: Buildings				
Buildings	850,196	-	-	850,196
Improvements Other than Buildings	8,946,900	976,854	-	9,923,754
Equipment and Fixtures	464,350	59,779	-	524,129
Vehicles	<u>1,826,834</u>	<u>87,383</u>	<u>-</u>	<u>1,914,217</u>
Total Depreciable Capital Assets	<u>12,088,280</u>	<u>1,124,016</u>	<u>-</u>	<u>13,212,296</u>
Accumulated Depreciation:				
Buildings	(476,248)	(16,911)	-	(493,159)
Improvements Other than Buildings	(3,849,984)	(306,405)	-	(4,156,389)
Equipment and Fixtures	(272,490)	(29,441)	-	(301,931)
Vehicles	<u>(1,557,359)</u>	<u>(47,720)</u>	<u>-</u>	<u>(1,605,079)</u>
Total Accumulated Depreciation:	<u>(6,156,081)</u>	<u>(400,477)</u>	<u>-</u>	<u>(6,556,558)</u>
Total Depreciable Capital Assets, Net	<u>5,932,199</u>	<u>723,539</u>	<u>-</u>	<u>6,655,738</u>
Total Capital Assets, Net	<u>\$ 6,246,572</u>	<u>\$ 723,539</u>	<u>\$ -</u>	<u>\$ 6,970,111</u>

Depreciation expense was charged to governmental functions as follows:

General Government	\$ 2,228
Security of Persons and Property	68,960
Community Environment	17,264
Transportation	<u>312,025</u>
Total Depreciation Expense	<u>\$ 400,477</u>

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 8 —CAPITAL ASSETS (CONTINUED)**

Business-type capital asset activity for the year ended December 31, 2021, was as follows:

Description	Restated Beginning Balance	Additions	Disposals	Ending Balance
Non-Depreciated Assets:				
Land	\$ 252,595	\$ -	\$ -	\$ 252,595
Construction in Progress	-			
Total Non-Depreciable Assets	<u>252,595</u>	<u>-</u>	<u>-</u>	<u>252,595</u>
Capital Assets, Being Depreciated: Buildings				
Buildings	8,797,727	-	-	8,797,727
Improvements Other than Buildings	9,089,877	-	-	9,089,877
Equipment and Fixtures	516,014	4,970	-	520,984
Vehicles	37,824	-	-	37,824
Total Depreciable Capital Assets	<u>18,441,442</u>	<u>4,970</u>	<u>-</u>	<u>18,446,412</u>
Accumulated Depreciation				
Buildings	(4,673,708)	(185,678)	-	(4,859,386)
Improvements Other than Buildings	(5,748,009)	(155,899)	-	(5,903,908)
Equipment and Fixtures	(385,990)	(15,370)	-	(401,360)
Vehicles	(37,824)	-	-	(37,824)
Less Accumulated Depreciation:	<u>(10,845,531)</u>	<u>(356,947)</u>	<u>-</u>	<u>(11,202,478)</u>
Total Depreciable Capital Assets, Net	<u>7,595,911</u>	<u>(351,977)</u>	<u>-</u>	<u>7,243,934</u>
Total Capital Assets, Net	<u>\$ 7,848,506</u>	<u>\$ (351,977)</u>	<u>\$ -</u>	<u>\$ 7,496,529</u>

Depreciation expense was charged to business-type as follows:

Water	\$ 193,394
Sewer	131,618
Swimming Pool	31,935
Total Depreciation Expense	<u>\$ 356,947</u>

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 9 —LONG-TERM OBLIGATIONS**

The City’s long-term debt activity for the year ended December 31, 2021, including amounts outstanding, interest rates, and purpose for which the debt was issued, is as follows:

Governmental Activities	Beginning Balance	Additions	Disposals	Ending Balance	Due in One Year
2009 Facilities and Equipment Bonds 4.50%-6.75% maturing 2022	\$ 110,000	\$ -	\$ (55,000)	\$ 55,000	\$ 55,000
Facilities and Equipment Bonds Premium	491	-	(327)	164	164
2017A Various Purpose Refunding Bond 3% maturing 2026	424,875	-	(65,701)	359,174	68,997
2017B Various Purpose Refunding Bond 3.65% maturing 2035	527,549	-	(28,676)	498,873	28,473
Direct Borrowings:					
City Building Loan 2020 (Variable Interest)	107,425	-	(9,472)	97,953	9,707
Compensated Absences	76,782	-	(6,637)	70,145	21,431
Net Pension Liability	673,071	-	(112,949)	560,122	-
Net OPEB Liability	445,155	-	(445,155)	-	-
Total Government Activities	<u>\$ 2,365,348</u>	<u>\$ -</u>	<u>\$ (723,917)</u>	<u>\$ 1,641,431</u>	<u>\$ 183,772</u>

On May 5, 2009, the City issued general obligation bonds totaling \$525,000 to pay off bond anticipation notes issued for facilities and equipment. The bonds have interest rates ranging from 4.5 - 6.75 percent and mature on December 1, 2022. The bonds were sold at a premium of \$12,070 and bond issuance costs totaled \$8,020. The general obligation bonds will be paid from the City’s Bond Retirement Fund.

On June 24, 2010, the City issued general obligation bonds totaling \$725,000 to pay off bond anticipation notes issued for facilities and equipment. The bonds have interest rates ranging from 3.5 - 5.125 percent and mature on December 1, 2035. The general obligation bonds will be paid from the City’s Bond Retirement Fund.

On June 8, 2017, the City issued Series 2017A Various Purpose Refunding bonds totaling \$669,926 to refund the outstanding balance of the Twin Creeks general obligation bonds. The bonds have an interest rate of 3 percent with a final maturity of December 1, 2026. The bonds were sold at a discount of \$10,766 and bond issuance costs totaled \$19,513. The refunding resulted in present value savings of \$59,219. The general obligation bonds will be paid from the City’s Bond Retirement Fund. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$68,616.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 9 — LONG-TERM OBLIGATIONS (CONTINUED)**

On June 8, 2017, the City issued Series 2017B Various Purpose Refunding bonds \$624,835 to refund the outstanding balance of the 2010 general obligation bonds. The bonds have an interest rate of 3.65 percent with a final maturity of December 1, 2035. The bonds were sold at a discount of \$16,346 and bond issuance costs totaled \$18,187. The refunding resulted in present value savings of \$32,145. The general obligation bonds will be paid from the City's Bond Retirement Fund. The issuance resulted in a difference (savings) between the cash flows required to service the old debt and the cash flows required to service the new debt of \$47,547.

Direct Borrowing:

On June 30, 2020 the City entered into a loan agreement for \$112,000 with the New Carlisle Federal Savings Bank to purchase a property from the upper Valley Medical Center located at 331 South Church Street, New Carlisle Ohio, 45344. The loan is a variable interest loan, with a payment amount of \$1,137 and a term of 120 months or 10 years, with payments made monthly. The City was previously leasing the property until 2020.

New Carlisle Federal Savings Bank may demand payment at any time at their discretion. For example, New Carlisle Federal Savings bank may demand payment in full if any of the following events occur:

- A. Failure to make a payment in full when due.
- B. Failure to perform any condition or to keep any promise or covenant of this Agreement.
- C. Failure to satisfy or appeal any judgment.
- D. The property is used in a manner or for a purpose that threatens confiscation by a legal authority.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 9 — LONG-TERM OBLIGATIONS (CONTINUED)**

Business-Type Activities	Beginning Balance	Additions	Disposals	Ending Balance	Due in One Year
Water Fund Loans:					
2004 OPWC YMCA					
0% maturing 2025	\$ 32,191	\$ -	\$ (7,153)	\$ 25,038	\$ 7,153
2005 OWDA WTP Improve					
2.85% maturing 2026	1,098,712	-	(187,260)	911,452	92,968
2015 OWDA Automated Meter					
Upgrade 2.66% maturing 2035	180,191	-	(10,778)	169,413	10,922
Total Water Fund Loans	<u>1,311,094</u>	<u>-</u>	<u>(205,191)</u>	<u>1,105,903</u>	<u>111,043</u>
Sewer Fund Loans:					
2005 OPWC YMCA					
0% maturing 2025	29,715	-	(6,603)	23,112	6,603
2012 OPWC YMCA					
0% maturing 2040	740,534	-	(32,913)	707,621	32,913
2015 OWDA Automated Meter					
Upgrade 2.66% maturing 2035	180,191	-	(10,778)	169,413	10,921
Total Sewer Funds Loans	<u>950,440</u>	<u>-</u>	<u>(50,294)</u>	<u>900,146</u>	<u>50,437</u>
Direct Borrowings:					
Pump Loan					
3.125% maturing 2023	190,512	-	(61,219)	129,293	63,638
Clarifier Loan					
3.5% maturing 2023	126,813	-	(40,572)	86,241	42,369
Total Sewer Direct Borrowings	<u>317,325</u>	<u>-</u>	<u>(101,791)</u>	<u>215,534</u>	<u>106,007</u>
Total Sewer Fund Loans and Direct Borrowings	<u>1,267,765</u>	<u>-</u>	<u>(152,085)</u>	<u>1,115,680</u>	<u>156,444</u>
Compensated Absences	59,740	-	(7,023)	52,717	17,989
Net Pension Liability	596,874	-	(100,162)	496,712	-
Net OPEB Liability	412,497	-	(412,497)	-	-
Total Business-Type Activities	<u>\$ 3,647,970</u>	<u>\$ -</u>	<u>\$ (876,958)</u>	<u>\$ 2,771,012</u>	<u>\$ 285,476</u>

The Ohio Public Works Commission (OPWC) loans pertain to construction of a 16-inch water main from Smith Park to White Pine Street, the addition of a filter building at the wastewater treatment plant, and the water and sewer line extension to the Tecumseh YMCA. The OPWC loans will be paid from the operating revenues of the Sewer and Water enterprise funds.

The Ohio Water Development Authority (OWDA) loans pertain to construction improvements at the wastewater treatment plant, planning of the Sewer Line North project, the Automated Meter Upgrade, and construction of a new water treatment plant. OWDA loans will be paid from the operating revenues of the Sewer and Water enterprise funds.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 9 — LONG-TERM OBLIGATIONS (CONTINUED)**

In 2019, the City was approved for two loans up to a maximum of \$250,000 and \$160,000 for the wastewater treatment plant influent building upgrade project and the primary clarifier, respectively. The City finalized these two loans in 2020 in the amounts of \$190,512 and \$126,813, respectively. The loans will be paid from the City’s Sewer Fund and have interest of 3.125 and 3.5 percent, respectively. The loans mature on March 19, 2023.

The City pays obligations related to employee compensation from the fund benefitting from their service. There is no repayment schedule for the net pension/OPEB liability. However, employer pension/OPEB contributions are made from the following funds; the General Fund, the Street Construction Fund, the Emergency Ambulance Operating Fund, Other Governmental Funds, and the Water Fund, the Sewer Fund, and the Swimming Pool fund.

In the event of default, as defined by each OPWC loan agreement, the amount of default will be subject to 8 percent interest on all amounts due from date of default. Additionally, the Lender may declare all amounts immediately due and payable or direct Clark County to pay the amount of any default from the funds which would otherwise be appropriated to the City from the County’s undivided local government fund. The lender will also be entitled to collect any cost incurred in the event of default.

In the event of default, as defined by each OWDA loan agreement, the lender may declare the full amount of the unpaid Project Participation Principal amount immediately due and payable and require the County to pay any fines or penalties incurred with interest.

Annual debt service requirements to maturity are as follows:

<b>Governmental Activities:</b>		
Year	Principal	Interest
2022	\$ 162,177	\$ 36,556
2023	110,546	29,323
2024	108,631	25,699
2025	116,663	22,130
2026	119,415	18,285
2027-2031	227,040	54,350
2032-2036	166,528	15,445
Total	<u>1,011,000</u>	<u>\$201,788</u>
Unamortized Bond Premium	<u>164</u>	
	<u>1,011,164</u>	

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 9 —LONG-TERM OBLIGATIONS (CONTINUED)**

<b>Business-Type Activities:</b>	<u>Principal</u>	<u>Interest</u>
2022	\$ 267,487	\$ 40,636
2023	377,086	30,995
2024	273,856	21,062
2025	273,458	14,586
2026	164,611	7,925
2027-2031	297,810	21,785
2032-2036	253,386	14,180
2037-2041	164,563	-
2042-2046	149,326	-
<b>Total</b>	<u><u>\$ 2,221,583</u></u>	<u><u>\$ 151,169</u></u>

**NOTE 10 —DEFINED BENEFIT PENSION PLAN**

Net Pension Liability

The net pension liability reported on the statement of net position represents a liability, to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City’s proportionate share of each pension plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan’s fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City’s obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan’s board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.



**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The proportionate share of each plan’s excess unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in accrued personnel costs on both the accrual and modified accrual bases of accounting.

***Plan Description***

Plan Description - City employees participate in the Ohio Public Employees Retirement System (OPERS). OPERS administer three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the member-directed plan and the combined plan, substantially all employee members are in OPERS’ traditional plan; therefore, the following disclosure focuses on the traditional pension plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. City to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS’ fiduciary net position that may be obtained by visiting <https://www.opers.org/financial/reports.shtml>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS annual report referenced above for additional information):

<b>Group A</b>	<b>Group B</b>	<b>Group C</b>
Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Members not in the other Groups and members hired on or after January 7, 2013
<b>State and Local</b>	<b>State and Local</b>	<b>State and Local</b>
<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	<b>Age and Service Requirements:</b> Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	<b>Formula:</b> 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member’s career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member’s career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3 percent simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Funding Policy - The Ohio Revised Code (ORC) provides statutory City for member and employer contributions as follows:

	State and Local
<b>Statutory Maximum Contribution Rates</b>	
Employer	14.0%
Employee	10.0%
<b>Actual Contribution Rates</b>	
Employer:	
Pension	14.0%
Post-employment Health Care Benefits	0.0%
	14.0%
Total Employer	14.0%
Employee	10.0%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City’s contractually required contribution for the period ended December 31, 2021 were \$151,590. 100% has been contributed for 2021. Of this amount, \$0 is reported as accrued salaries payable.

***Pension Liabilities, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of December 31, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	Traditional Pension Plan
Proportionate Share of the Net Pension Liability/(Asset)	\$ 1,056,834
Proportion of the Net Pension Liability/(Asset)	0.007137%
Increase/(decrease) in % from prior proportion measured	0.000712%
Pension Expense	\$ 36,788

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Traditional Pension Plan</b>
<b>Deferred Outflows of Resources</b>	
Changes in proportion and differences between government contributions and proportionate share of contributions	\$ 98,037
Contributions subsequent to measurement date	151,590
Total Deferred Outflows of Resources	\$ 249,627
<b>Deferred Inflows of Resources</b>	
Net difference between projected and actual earnings on pension plan investments	\$ 411,923
Differences between expected and actual experience	44,208
Changes in proportion and differences between government contributions and proportionate share of contributions	17,408
Total Deferred Inflows of Resources	\$ 473,539

\$151,590 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<b>Fiscal year Ending June 30:</b>	<b>Traditional Pension Plan</b>
2022	\$ (126,272)
2023	(25,138)
2024	(167,912)
2025	(56,180)
Total	\$ (375,502)

***Actuarial Assumptions - OPERS***

OPERS' total pension asset and liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of December 31, 2020 are presented below:

<b>Key Methods and Assumptions Used in Valuation of Total Pension Liability</b>	
Actuarial Information	Traditional Pension Plan
Valuation Date	December 31, 2020
Experience Study	5 Year Period Ended December 31, 2015
Actuarial Cost Method	Individual entry age
Actuarial Assumptions:	
Investment Rate of Return	7.20%
Wage Inflation	3.25%
Projected Salary Increases	3.25% to 10.75% (Includes wage inflation of 3.25%)
Cost-of-Living Adjustments	Pre - 1/7/2013 Retirees: 3.00% Simple; Post - 1/7/2013 Retirees: 0.50% Simple through 2021, then 2.15% Simple

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2020 OPERS manage investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan. Within the defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first on the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 11.7% for 2020.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2020 and the long-term expected real rates of return:

Asset Class	Target Allocation for 2020	Weighted Average Long-Term Expected Real Rate of Return
		(Arithmetic)
Fixed Income	25.00%	1.32%
Domestic Equities	21.00%	5.64%
Real Estate	10.00%	5.39%
Private Equity	12.00%	10.42%
International Equities	23.00%	7.36%
Other Investments	9.00%	4.75%
<b>Total</b>	<b>100.00%</b>	<b>5.43%</b>

**Discount Rate** The discount rate used to measure the total pension liability was 7.2%, post experience study results, for the Traditional Pension Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 10 —DEFINED BENEFIT PENSION PLAN (CONTINUED)**

***Sensitivity of the City’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate*** The following table presents the City’s proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.2 percent, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.2 percent) or one-percentage-point higher (8.2 percent) than the current rate:

<u>Employer's Net Pension Liability</u>	<u>1% Decrease 6.2%</u>	<u>Current Discount Rate 7.2%</u>	<u>1% Increase 8.2%</u>
Traditional Pension Plan	\$ 2,015,917	\$ 1,056,834	\$ 259,359

**NOTE 11 —DEFINED BENEFIT OPEB PLAN**

***Net OPEB Liability/(Asset)***

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability/(asset) represents the City’s proportionate share of each OPEB plan’s collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan’s fiduciary net position. The net OPEB liability/(asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City’s obligation for this liability/(asset) to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees’ services in exchange for compensation including OPEB.

GASB 75 assumes the liability/(asset) is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability/(asset). Resulting adjustments to the net OPEB liability/(asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 11 —DEFINED BENEFIT OPEB PLAN (CONTINUED)**

***Plan Description***

The City’s employees participate in the Ohio Public Employees Retirement System of Ohio (OPERS), which is a cost-sharing, multiple-employer retirement plan. OPERS maintains one health care trust, the 115 Health Care Trust (115 Trust), which was established in 2014 to initially provide a funding mechanism for a health reimbursement arrangement (HRA), as the prior trust structure could not support the HRA. In March 2016, OPERS received two favorable rulings from the Internal Revenue Service (IRS) allowing OPERS to consolidate health care assets into the 115 Trust. The 401(h) Health Care Trust (401(h) Trust) was a pre-funded trust that provided health care funding for eligible members of the Traditional Pension Plan and the Combined Plan through December 31, 2015, when plans funded through the 401(h) Trust were terminated. The Voluntary Employees’ Beneficiary Association Trust (VEBA Trust) accumulated funding for retiree medical accounts for participants in the Member- Directed Plan through June 30, 2016. The 401(h) Trust and the VEBA Trust were closed as of June 30, 2016 and the net positions transferred to the 115Trust on July 1, 2016. Beginning in 2016, the 115 Trust, established under Internal Revenue Code (IRC) Section 115, is the funding vehicle for all health care plans. The Plan is included in the report of OPERS which can be obtained by visiting [www.opers.org](http://www.opers.org) or by calling (800) 222-7377.

Funding Policy – Ohio Revised Code Chapter 145 authorizes OPERS to offer the Plan and gives the OPERS Board of Trustees discretionary City over how much, if any, of the health care costs will be absorbed by OPERS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14.00% of covered payroll. For the year ended December 31, 2021, in the Traditional Plan OPERS allocated 0.00% of employer contributions to post-employment health care.

***Net OPEB Liability/(Asset)***

The net OPEB liability/(asset) was measured as of December 31, 2020, and the total OPEB liability/(asset) used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of that date. The City’s proportion of the net OPEB liability/(asset) was based on the City’s share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share:

	<b>OPERS</b>
Proportionate Share of the Net OPEB Liability/(Asset)	\$ (120,916)
Proportion of the Net OPEB Liability	0.006787%
Increase/(decrease) in % from prior proportion measured	0.000433%
OPEB Expense	\$ (722,071)

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 11 —DEFINED BENEFIT OPEB PLAN (CONTINUED)**

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>OPERS</b>
<b>Deferred Outflows of Resources</b>	
Changes in assumptions	\$ 59,444
Changes in proportion and differences between	
government contributions and proportionate	
share of contributions	36,516
Total Deferred Outflows of Resources	\$ 95,960
<b>Deferred Inflows of Resources</b>	
Net difference between projected and actual	
earnings on pension plan investments	\$ 64,401
Differences between expected and	
actual experience	109,126
Changes in assumptions	195,920
Changes in proportion and differences between	
government contributions and proportionate	
share of contributions	5,081
Total Deferred Inflows of Resources	\$ 374,528

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Fiscal Year Ending</b>		<b>OPERS</b>
<b>December 31:</b>		
2022	\$	(144,590)
2023		(142,210)
2024		15,822
2025		(7,590)
Total	\$	(278,568)



**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 11 —DEFINED BENEFIT OPEB PLAN (CONTINUED)**

***Actuarial Assumptions - OPERS***

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

<b>Key Methods and Assumptions Used in Valuation of Total OPEB Liability</b>	
Actuarial Information	Traditional Pension Plan
Valuation Date	December 31, 2019
Rolled-forward measurement date	December 31, 2020
Experience Study	5 Year Period Ended December 31, 2015
Actuarial Cost Method	Individual entry age normal
Actuarial Assumptions:	
Single Discount Rate	6.00%
Investment Rate of Return	6.00%
Municipal Bond Rate	2.00%
Wage Inflation	3.25%
Projected Salary Increases	3.25% to 10.75% (Includes wage inflation of 3.25%)
Health Care Cost Trend Rate	8.50% initial, 3.50% ultimate in 2035

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

A single discount rate of 6.00% as used to measure the OPEB liability/(asset) on the measurement date of December 31, 2020. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 2.00%. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2120. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2120, the duration of the projection period through which projected health care payments are fully funded.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 11 —DEFINED BENEFIT OPEB PLAN (CONTINUED)**

The following table presents the OPEB liability/(asset) calculated using the single discount rate of 6.00%, and the expected net OPEB liability/(asset) if it were calculated using a discount rate that is 1.00% lower or 1.00% higher than the current rate.

	<b>1% Decrease</b>	<b>Current</b>	<b>1% Increase</b>
	<b>5.00%</b>	<b>Discount Rate</b>	<b>7.00%</b>
	<b>5.00%</b>	<b>6.00%</b>	<b>7.00%</b>
City's proportionate share of the net OPEB liability/(asset)	\$ (30,066)	\$ (120,916)	\$ (195,601)

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability/(asset). The following table presents the net OPEB liability/(asset) calculated using the assumed trend rates, and the expected net OPEB liability/(asset) if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

	<b>1% Decrease</b>	<b>Current Health</b>	<b>1% Increase</b>
	<b>1% Decrease</b>	<b>Case Cost Trend</b>	<b>1% Increase</b>
	<b>1% Decrease</b>	<b>Rate Assumption</b>	<b>1% Increase</b>
City's proportionate share of the net OPEB liability/(asset)	\$ (123,863)	\$ (120,916)	\$ (117,619)

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2021 is 8.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. The System's primary goal is to achieve and maintain a fully funded status for benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2020 and the long-term expected real rates of return.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 11 —DEFINED BENEFIT OPEB PLAN (CONTINUED)**

Asset Class	Target Allocation for 2020	Weighted Average Long-Term Expected Real Rate of Return
		(Arithmetic)
Fixed Income	34.00%	1.07%
Domestic Equities	25.00%	5.64%
REITs	7.00%	6.48%
International Equities	25.00%	7.36%
Other Investments	9.00%	4.02%
Total	100.00%	4.43%

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2020, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 10.50% for 2020.

**NOTE 12 —EMPLOYEE BENEFITS**

**A. Deferred Compensation Plan**

Employees of the City may elect to participate in the ING Life Insurance and Annuity Company deferred compensation plan or the Ohio Public Employees deferred compensation plan. Under these programs, employees elect to defer a portion of their pay. The deferred pay and any income earned on it is not subject to federal and state income taxation until actually received by the employee. Participation in the plan is optional. The deferred compensation is not available to employees until termination, retirement, death or unforeseen emergency.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 12 —EMPLOYEE BENEFITS (CONTINUED)**

**B. Compensated Absences**

Vacation leave is earned at rates which vary depending upon length of service and standard work week. Current policy credits vacation leave on the first pay of the year (or their anniversary for first year employees) and allows the unused balance to be accumulated at levels which depend upon years of service. City employees are paid for earned, unused vacation leave at the time of termination of employment.

Sick leave is earned at the rate of one and one-fourth days per month and can be accumulated without limit for each employee. Upon termination, 25 percent of accrued sick leave will be paid at the current rate of pay. In the event that an employee dies as the result of injuries sustained on the job, his or her beneficiary will receive all accrued sick leave at 50 percent of current rate of pay.

**NOTE 13 —RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to or destruction of assets; errors and omissions; injuries to employees; and natural disasters. During the fiscal year, the City was a member of the Public Entities Pool of Ohio, a risk sharing pool. The City’s contract with the pool provides that in the event a casualty claim or series of casualty claims exceeds the amount of risk-sharing protection provided by the City’s risk-sharing certificate, or in the event that a series of casualty claims exhausts total net position plus any reinsurance and excess risk-sharing recoveries, then payment of such claims shall be the obligation of the City.

The Pool also provides various property coverages which are common to public entities. The pool’s general and administrative expenses, reinsurance expenses due and payable in current year, current year claims and claims expenses for property risks, plus all or any portion of any deficiencies which may occur in the property Cumulative Reserve Fund and the pool’s obligation to satisfy the requirements of any regulatory authority are funded by member contributions to the pool.

The type of coverage and limit for each is as follows:

Coverage	Limit
Legal Liability	\$ 2,000,000
Automobile Liability	2,000,000
Wrongful Acts	2,000,000
Stop Gap	2,000,000
Real & Personal Property	25,044,016

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 14 —RISK MANAGEMENT (CONTINUED)**

The Public Entities Pool of Ohio insurance program includes numerous other coverages related to vehicles, miscellaneous property, electronic data processing equipment, dishonesty, earthquake damage, and flood damage. These additional coverages have coverage limits ranging from \$500 to \$500,000 and some cover actual costs.

Settlements have not exceeded coverage in any of the last three years. There has been no significant reduction in coverage from the prior year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

**NOTE 15 —CONTINGENT LIABILITIES**

**A. Litigation**

The City may be a defendant in several lawsuits, the outcome of which cannot be determined. It is the opinion of the City's Law Director that any judgment against the City would not have a material adverse effect on the City's financial position.

**B. Twin Creeks Subdivision**

In September 2006, the City certified to the Clark County Auditor special assessments to be placed on the tax duplicate of the 50 improved lots in Phase 1 and the unimproved parcel, known as Phase 2 of the Twin Creeks Development. The assessments were levied in order to meet the City's annual debt service of the Twin Creeks Infrastructure Bonds. The special assessments were certified for a period of 20 years, the first payment being due in February of 2007.

In order to protect the City for non-payment of the assessments, Twin Creeks Subdivision, LLC (the Developer) was required to obtain an irrevocable letter of credit, in the amount of \$240,000, covering a three year period beginning January 1, 2007, naming the City of New Carlisle as beneficiary.

Between January 1, 2006 and December 31, 2009, only the owners of the purchased lots in Phase 1 of the Twin Creeks Development paid their annual assessments, requiring the City to draw from the letter of credit twice annually for the three year period in order to meet the debt service payments of the Twin Creeks Infrastructure bonds.

During 2007, due to unforeseen circumstances, the development of Twin Creeks Subdivision ended and unpaid assessments on the parcels owned by the developer continue to increase annually. Additionally, even though the special assessments of the Twin Creeks Subdivision LLC owned parcels were in fact paid through the periodic draws from the Developer's irrevocable letter of credit, the Clark County Auditor is unable to remove the delinquent special assessments due to the decision and recommendations of the County's legal representative, the Clark County Prosecutor.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 15 —CONTINGENT LIABILITIES (CONTINUED)**

During 2013, the City acquired 30 parcels from within the Twin Creeks Development through a land reutilization program. With the acquisition of these 30 parcels, all future assessments were eliminated, and the City’s special assessment receivable was decreased accordingly. In accordance with Ohio law, all proceeds generated from the sale, less associated costs, are to be remitted to the Clark County Auditor to be applied to delinquent taxes and assessments. During 2014, the City sold two of the 30 parcels. During 2016, the City sold the remaining parcels. During 2017, the City executed a settlement agreement releasing one of the Twin Creek’s parcels from all future charges. This settlement agreement resulted in a significant reduction of the City’s special assessment receivable balance. In exchange, the City received a cash settlement totaling \$130,000.

As of December 31, 2021, the special assessment receivable related to the Twin Creeks Subdivision amounted to \$71,250.

**C. Federal and State Grants**

During the fiscal year, the City received federal and state grants for specific purposes that are subject to review and audit by the grantor agencies or their designees. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

**NOTE 16 —INTERFUND TRANSFERS AND ADVANCES**

A schedule of interfund transfers during the fiscal year is as follows:

Fund	Transfer In	Transfer Out
General Fund	\$ -	\$ 222,000
Other Governmental Funds:	-	-
American Rescue Fund		130,421
General Bond Retirement	107,000	-
Community Center	25,000	
Cemetery	30,000	-
SewerFund	130,421	-
Swimming Pool Fund	60,000	-
	\$ 352,421	\$ 352,421

The City uses interfund transfers to move unrestricted general fund revenues to finance various programs and debt service payments that the government must account for in other funds in accordance with budgetary authorizations, including amounts provided as subsidies or matching funds for various grant programs. All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15, and 5705.16.

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

In 2018, the City advanced \$115,500 from the General fund to the Water fund to provide payment for the Tower Maintenance Program. The City Council has established a repayment schedule in which \$28,875 will be repaid by the Water fund in each year of 2019 through 2022. In 2019, the advance repayment was not made. In 2020, the City paid \$57,750 in advance repayments from the Water fund to the General Fund to make up for the missed payment in 2019. Regular payments of \$28,875 resumed in 2021.

**NOTE 17 —FUND BALANCE**

Fund balance can be classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

	General Fund	Street Construction	Emergency Ambulance Operating	Police Income Tax	Fire Operating Levy Fund	Other Governmental	Total
Nonspendable for:							
Prepaid Items	\$ 65,340	\$ 23,946	\$ 31,240	\$ -	\$ 19,128	\$ 4,334	\$ 143,988
Total Nonspendable	65,340	23,946	31,240	-	19,128	4,334	143,988
Restricted for:							
Debt Service	-	-	-	-	-	283,105	283,105
Highways & Streets	-	352,402	-	-	-	233,946	586,348
Public Safety	-	-	-	778,518	497,063	418,827	1,694,408
Public Health	-	-	389,103	-	-	341,356	730,459
Total Restricted	-	352,402	389,103	778,518	497,063	1,277,234	3,294,320
Assigned:							
Subsequent Year Appropriations	841,591	-	-	-	-	-	841,591
Total Assigned	841,591	-	-	-	-	-	841,591
Unassigned	1,416,507	-	-	-	-	-	1,416,507
Total Fund Balance	\$ 2,323,438	\$ 376,348	\$ 420,343	\$ 778,518	\$ 516,191	\$ 1,281,568	\$ 5,696,406

**City of New Carlisle**  
**Clark County, Ohio**  
*Notes to the Basic Financial Statements*  
*For the Year Ended December 31, 2021*

**NOTE 18 —COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio’s state of emergency ended in June 2021 while the national state of emergency continues. The financial impact of COVID-19 and the continuing emergency measures will impact subsequent periods of the City. The impact on the City’s future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

**NOTE 19 —CHANGES IN ACCOUNTING PRINCIPLES**

For fiscal year 2021, the City implemented GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, effective for fiscal years beginning after December 15, 2020. The objectives of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. The adoption of GASB Statement No. 89 had no effect on its financial statements.

**NOTE 20 —SUBSEQUENT EVENTS**

The City evaluated subsequent events and transactions that occurred after the date of the statement of net position up to May 31, 2022, the date that the financial statements. Management is currently evaluating the impact of the COVID-19 pandemic on the industry and has concluded that while it is reasonably possible that the virus could have a negative effect on the City’s net position and/or the results of its operations, the specific impact is not readily determinable as of the date of these financial statements. The financial statements do not include any adjustments that might result from the outcome of this uncertainty.

**NOTE 21 —RESTATEMENT OF NET POSITION**

In fiscal year 2021, the City had to restate net position in the governmental activities and business-type activities following a capital asset valuation performed by a valuation specialist that showed material variances in previously reported capital asset balances.

The correction of these errors had the following effects on net position as reported December 31, 2020:

	GTA
Fund Balance, December 31, 2020	\$ 8,619,094
Adjustments:	
Correction of error related to capital assets	1,228,846
Restated Fund Balance, January 1, 2021	\$ 9,847,940

	BTA			
	Water Fund	Sewer Fund	Swimming Pool Fund	Total
Net Position December 31, 2020	\$ (1,249,375)	\$ (614,234)	\$ 61,589	\$ (1,802,020)
Adjustments:				
Correction of error related to capital assets	3,764,713	2,828,405	130,515	6,723,633
Restated Net Position, January 1, 2020	\$ 2,515,338	\$ 2,214,171	\$ 192,104	\$ 4,921,613



**City of New Carlisle**  
**Clark County, Ohio**  
*Required Supplementary Information*  
*Schedule of City's Proportionate Share Of The Net Pension Liability*  
*Ohio Public Employee's Retirement System*  
*Last Eight Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
City's Proportion of the Net Pension Liability Traditional Plan	0.007137%	0.006425%	0.006795%	0.007092%	0.007135%	0.007415%	0.008128%	0.008128%
City's Proportionate Share of the Net Pension Liability Traditional Plan	\$ 1,056,834	\$ 1,269,945	\$ 1,861,013	\$ 1,112,441	\$ 1,620,464	\$ 1,284,372	\$ 980,326	\$ 958,185
City's Covered Payroll	\$ 1,005,214	\$ 964,547	\$ 960,457	\$ 936,883	\$ 852,115	\$ 941,542	\$ 999,792	\$ 1,189,946
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	105.14%	131.66%	193.76%	118.74%	190.17%	136.41%	98.05%	80.52%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability Traditional Plan	86.80%	82.17%	74.70%	84.66%	77.25%	81.08%	86.45%	86.36%

This schedule is intended to show information for ten years. Information prior to 2014 is not available.

Amounts presented as of the City's measurement date, which is the prior fiscal year-end. See accompanying notes to the required supplementary information.

**City of New Carlisle**  
**Clark County, Ohio**  
*Required Supplementary Information*  
*Schedule of City Pension Contributions*  
*Ohio Public Employee's Retirement System*  
*Last Nine Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ 151,590	\$ 140,730	\$ 135,036	\$ 134,464	\$ 121,795	\$ 102,254	\$ 112,985	\$ 119,975	\$ 154,693
Contributions in Relation to the Contractually Required Contribution	<u>\$ (151,590)</u>	<u>\$ (140,730)</u>	<u>\$ (135,036)</u>	<u>\$ (134,464)</u>	<u>\$ (121,795)</u>	<u>\$ (102,254)</u>	<u>\$ (112,985)</u>	<u>\$ (119,975)</u>	<u>\$ (154,693)</u>
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 1,082,789	\$ 1,005,214	\$ 964,547	\$ 960,457	\$ 936,883	\$ 852,115	\$ 941,542	\$ 999,792	\$ 1,189,946
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%	13.00%	12.00%	12.00%	12.00%	13.00%

This schedule is intended to show information for ten years. Information prior to 2013 is not available.

See accompanying notes to the required supplementary information.

**City of New Carlisle**  
**Clark County, Ohio**  
*Required Supplementary Information*  
*Schedule of City's Proportionate Share of the Net OPEB Liability/(Asset)*  
*Ohio Public Employee's Retirement System*  
*Last Five Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
City's Proportion of the Net OPEB Liability/(Asset)	0.006787%	0.006354%	0.006515%	0.006620%	0.006674%
City's Proportionate Share of the Net OPEB Liability/(Asset)	\$ (120,916)	\$ 877,652	\$ 849,402	\$ 718,775	\$ 674,097
City's Covered Payroll	\$ 1,005,214	\$ 964,547	\$ 960,457	\$ 936,883	\$ 852,115
City's Proportionate Share of the Net OPEB Liability/(Asset) as a Percentage of its Covered Payroll	-12.03%	90.99%	88.44%	76.72%	79.11%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability/(Asset)	115.57%	47.80%	46.33%	54.14%	54.05%

This schedule is intended to show information for ten years

Amounts presented as of the City's measurement date, which is the prior fiscal year-end See accompanying notes to the required supplementary information

**City of New Carlisle**  
**Clark County, Ohio**  
*Required Supplementary Information*  
*Schedule of City OPEB Contributions*  
*Ohio Public Employee's Retirement System*  
*Last Nine Years*

	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -	\$ 9,369	\$ 17,042	\$ 18,831	\$ 19,996	\$ 11,899
Contributions in Relation to the Contractually Required Contribution	\$ -	\$ -	\$ -	\$ -	\$ (9,369)	\$ (17,042)	\$ (18,831)	\$ (19,996)	\$ (11,899)
Contribution Deficiency (Excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Covered Payroll	\$ 1,082,789	\$ 1,005,214	\$ 964,547	\$ 960,457	\$ 936,883	\$ 852,115	\$ 941,542	\$ 999,792	\$ 1,189,946
Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%	1.00%	2.00%	2.00%	2.00%	1.00%

This schedule is intended to show information for ten years. Information prior to 2013 is not available.

See accompanying notes to the required supplementary information.

**City of New Carlisle  
Clark County, Ohio**

*Notes to Required Supplementary Information  
For the Year Ended December 31, 2021*

**Note 1 - Changes in Assumptions – OPERS Pension**

Amounts reported for fiscal year 2017 (Measurement Period 2016) incorporate changes in assumptions used by OPERS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2016 (Measurement Period 2015) and prior are presented below:

Key Methods and Assumptions Used in Valuation of Total Pension Liability		
Actuarial Information	Traditional Pension Plan	Traditional Pension Plan
Valuation Date	December 31, 2016	December 31, 2015
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2010
Actuarial Cost Method	Individual entry age	Individual entry age
Actuarial Assumptions:		
Investment Rate of Return	7.50%	8.00%
Wage Inflation	3.25%	3.75%
Projected Salary Increases	3.25% to 10.75% (Includes wage inflation of 3.25%)	4.25% to 10.05% (Includes wage inflation of 3.75%)
Cost-of-Living Adjustments	Pre - 1/7/2013 Retirees: 3.00% Simple; Post - 1/7/2013 Retirees: 3.00% Simple through 2018, then 2.15% Simple	Pre - 1/7/2013 Retirees: 3.00% Simple; Post - 1/7/2013 Retirees: 3/00% Simple through 2018, then 2.15% Simple

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a reduction of the discount rate from 8.0% to 7.5%, a reduction in the wage inflation rate from 3.75% to 3.25%, and transition from RP-2000 mortality tables to the RP-2014 mortality tables.

There are no changes in actuarial valuation for measurement period 2017 versus measurement period 2016. Changes for the period 2018 versus the measurement period 2017 included a reduction of the discount rate from 7.5% to 7.2%.

There were no signification changes for the measurement period 2019 versus the measurement period 2018.

There were no signification changes for the measurement period 2020 versus the measurement period 2019.

**Note 2 - Changes in Assumptions – OPERS OPEB**

Amounts reported for fiscal year 2019 (Measurement Period 2018) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2018 (Measurement Period 2017) are presented below:

**City of New Carlisle  
Clark County, Ohio**

*Notes to Required Supplementary Information  
For the Year Ended December 31, 2021*

**Note 2 - Changes in Assumptions – OPERS OPEB (Continued)**

<b>Key Methods and Assumptions Used in Valuation of Total OPEB Liability</b>		
Actuarial Information	Traditional Pension Plan	Traditional Pension Plan
Valuation Date	December 31, 2017	December 31, 2016
Rolled-forward measurement date	December 31, 2018	December 31, 2017
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015
Actuarial Cost Method	Individual entry age	Individual entry age
Actuarial Assumptions:		
Single Discount Rate	3.96%	3.85%
Investment Rate of Return	6.00%	6.50%
Municipal Bond Rate	3.71%	3.31%
Wage Inflation	3.25%	3.25%
Projected Salary Increases	3.25% to 10.75% (Includes wage inflation of 3.25%)	3.25% to 10.75% (Includes wage inflation of 3.25%)
Health Care Cost Trend Rate	10% initial, 3.25% ultimate in 2029	7.5% initial, 3.25% ultimate in 2028

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a increase of the discount rate from 3.85% to 3.96%, a reduction in the investment rate of return 6.50% to 6.00%, and an increase in bond rate from 3.31% to 3.71%.

Amounts reported for fiscal year 2020 (Measurement Period 2019) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2019 (Measurement Period 2018) are presented below:

Actuarial Information	Traditional Pension Plan	Traditional Pension Plan
Valuation Date	December 31, 2018	December 31, 2017
Rolled-forward measurement date	December 31, 2019	December 31, 2018
Experience Study	5 Year Period Ended December 31, 2015	5 Year Period Ended December 31, 2015
Actuarial Cost Method	Individual entry age	Individual entry age
Actuarial Assumptions:		
Single Discount Rate	3.16%	3.96%
Investment Rate of Return	6.00%	6.00%
Municipal Bond Rate	2.75%	3.71%
Wage Inflation	3.25%	3.25%
Projected Salary Increases	3.25% to 10.75% (Includes wage inflation of 3.25%)	3.25% to 10.75% (Includes wage inflation of 3.25%)
Health Care Cost Trend Rate	10.5% initial, 3.50% ultimate in 2030	10% initial, 3.25% ultimate in 2029

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a decrease of the discount rate from 3.96% to 3.16% and an decrease in bond rate from 3.71% to 3.25%. There is also a change Health Care Cost Trend Rates.

Amounts reported for fiscal year 2021 (Measurement Period 2020) incorporate changes in assumptions used by OPERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2020 (Measurement Period 2019) are presented below:

Changes in assumptions were made based upon an updated experience study that was completed for the five-year period ended December 31, 2015. Significant changes included a decrease of the discount rate from 3.16% to 6.00% and an decrease in bond rate from 3.25% to 2.00%. There is also a change Health Care Cost Trend Rates.



313 Second St.  
Marietta, OH 45750  
740.373.0056

1907 Grand Central Ave.  
Vienna, WV 26105  
304.422.2203

150 West Main St.  
St. Clairsville, OH 43950  
740.695.1569

1310 Market Street, Suite 300  
Wheeling, WV 26003  
304.232.1358

749 Wheeling Ave., Suite 300  
Cambridge, OH 43725  
740.435.3417

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY *GOVERNMENT AUDITING STANDARDS***

City of New Carlisle  
Clark County  
331 South Church Street  
New Carlisle, Ohio 45344

To the City Council:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of New Carlisle, Clark County, (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the Entity's basic financial statements and have issued our report thereon dated October 31, 2022.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of audit findings as item 2021-001 that we consider to be a material weakness.

Tax - Accounting - Audit - Review - Compilation - Agreed Upon Procedure - Consultation - Bookkeeping - Payroll - Litigation Support - Financial Investigations  
Members: American Institute of Certified Public Accountants  
• Ohio Society of CPAs • West Virginia Society of CPAs • Association of Certified Fraud Examiners • Association of Certified Anti-Money Laundering Specialists •

RSM US Alliance member firms are separate and independent businesses and legal entities that are responsible for their own acts and omissions, and each are separate and independent from RSM US LLP. RSM US LLP is the U.S. member firm of RSM International, a global network of independent audit, tax, and consulting firms. Members of RSM US Alliance have access to RSM International resources through RSM US LLP but are not member firms of RSM International.



***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**Perry and Associates**  
Certified Public Accountants, A.C.  
*Marietta, Ohio*

October 31, 2022



**CITY OF NEW CARLISLE  
CLARK COUNTY**

**SCHEDULE OF AUDIT FINDINGS  
DECEMBER 31, 2021**

<b>FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS</b>
--

**FINDING NUMBER 2021-001**

**Material Weakness – Financial Reporting**

In our audit engagement letter, as required by AU-C Section 210, *Terms of Engagement*, paragraph .06, management acknowledged its responsibility for the preparation and fair presentation of their financial statements; this responsibility includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements free from material misstatement, whether due to fraud or error as discussed in AU-C Section 210 paragraphs A14 & A16. Governmental Accounting Standards Board (GASB) Cod. 1100 paragraph .101 states a governmental accounting system must make it possible both: (a) to present fairly and with full disclosure the funds and activities of the governmental unit in conformity with generally accepted accounting principles, and (b) to determine and demonstrate compliance with finance-related legal and contractual provisions.

During 2021, the City contracted to perform a capital asset valuation. During the review of the capital asset valuation and support provided it was determined not all capital assets were included in the valuation resulting in financial statements requiring adjustments. In addition, depreciation was not properly calculated on the valuation. The accompanying financial statements reflect all adjustments.

It was determined during the audit major funds were not properly presented resulting in financial statement reclassifications. The accompanying financial statements reflect all reclassifications.

Income Tax revenue in the Police Income Tax Fund was presented as intergovernmental instead of Income Tax revenue. The accompanying financial statements reflect all reclassifications.

Revenue was overstated on the Statement of Activities due to an entry related to unavailable revenue being released to revenue between the modified and full accrual financial statements.

Net position and fund balances were not properly stated:

- Net investment in capital assets was incorrectly calculated
- General fund assigned fund balance was not properly calculated
- Beginning fund balance for the proprietary funds and beginning net position for governmental and business-type activities was not properly calculated

The note disclosure for the restatement was not accurate.

The note disclosures for capital assets required updating.

The pension plan note disclosure required updating to include the deferred inflow/outflow table.

Furthermore, original and final budget revenues and original and final expenditures on the statement of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual were not properly reported and resulted in the financial statements requiring adjustments. The accompanying financial statements reflect all adjustments.

To help ensure accuracy and reliability in the financial reporting process, we recommend management perform a detailed review of its draft financial statements. Such review should include procedures to ensure that all sources of revenues and expenditures are properly identified and classified on the financial statements.

**Officials' Response:**

We did not receive a response to this finding.



331 South Church Street  
 New Carlisle, OH 45344  
 937.845.9492 (Office)  
 937.845.2338 (Fax)

**SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
 DECEMBER 31, 2021**

<b>Finding Number</b>	<b>Finding Summary</b>	<b>Status</b>	<b>Additional Information</b>
2020-001	Noncompliance and Material Weakness-Capital Assets Ohio Admin. Code 117-2-02(D)(4)(c)	Partially Corrected	Repeated as Finding 2021-001
2020-002	Material Weakness-Financial Reporting	Repeated	Repeated as Finding 2021-001

# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF NEW CARLISLE**

**CLARK COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 1/31/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)