

**CITY OF VANDALIA  
MONTGOMERY COUNTY**



**REGULAR AUDIT**

**FOR THE YEAR ENDED DECEMBER 31, 2022**



OHIO AUDITOR OF STATE  
KEITH FABER



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Columbus, Ohio 43215  
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(800) 282-0370

Members of Council  
City of Vandalia  
333 James E. Bohanan Drive  
Vandalia, Ohio 45377

We have reviewed the *Independent Auditor's Report* of the City of Vandalia, Montgomery County, prepared by Plattenburg & Associates, Inc., for the audit period January 1, 2022 through December 31, 2022. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Vandalia is responsible for compliance with these laws and regulations.

A handwritten signature in cursive script that reads "Keith Faber".

Keith Faber  
Auditor of State  
Columbus, Ohio

**June 30, 2023**

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**CITY OF VANDALIA  
MONTGOMERY COUNTY  
FOR THE YEAR ENDED DECEMBER 31, 2022**

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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER  
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS  
REQUIRED BY GOVERNMENT AUDITING STANDARDS**

Honorable Mayor, City Council,  
and City Manager  
City of Vandalia, Ohio

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vandalia, Ohio (the City), as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated June 15, 2023. We noted the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 87, Leases.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Plattenburg & Associates, Inc.*

Plattenburg & Associates, Inc.

Dayton, Ohio

June 15, 2023

# Ohio Vandalia

small city. big opportunity.



**Annual Report  
For the Year Ended  
December 31, 2022**





**City Of Vandalia  
Montgomery County, Ohio**

**Annual Comprehensive Financial Report**

**For The Year Ended December 31, 2022**

**Issued By:  
Director of Finance**



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# INTRODUCTORY SECTION



June 15, 2023

Citizens of Vandalia  
Mayor  
Members of Council  
City of Vandalia, Ohio

The Annual Comprehensive Financial Report (ACFR) of the City of Vandalia, Ohio for the year ended December 31, 2022 is hereby submitted for your review. I am pleased to report that this is the thirty-second ACFR the City has prepared.

Ohio law requires that every general-purpose local government prepare their financial statements in accordance with generally accepted accounting principles (GAAP) and to have an annual audit. The preparation of this ACFR represents the commitment of Vandalia to adhere to nationally recognized standards of excellence in financial reporting.

Management, specifically the Finance Director's Office, assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements. This evaluation involves estimates and judgment by the City administration and members of the finance office. The administrative and financial management personnel believe that the City's financial controls adequately safeguard existing assets and provide reasonable assurance of the proper recording of financial transactions.

Plattenburg and Associates, CPAs, have issued an unmodified ("clean") opinion on the City of Vandalia's financial statements for the year ended December 31, 2022. The auditors' report is located at the front of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditors' report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### Profile of the City

The City of Vandalia is located in Southwest Ohio, just north of Dayton. Long recognized as the intersection of our nation's major coast to coast highways and as the site of Dayton International Airport, the City of Vandalia is, literally, the nucleus of a region that has become renowned for its convenient access to the entire world.

In 1848, incorporation papers were filed to establish the Village of Vandalia, with 200 residents. In 1958, Vandalia was incorporated as a City, and adopted its charter in 1960, pursuant to Section 7 of Article XVIII of the Ohio Constitution.



The current charter provides for a Council/Manager form of government. The Mayor and the council are elected by separate ballot from the municipality at large for four-year terms. As a council member, the Mayor has the right to vote on all issues before the council. Council appoints the City Manager. The City Manager appoints all department directors of the City.

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the City are not misleading.

The primary government consists of all funds and departments which provide various services including police and fire protection, garbage disposal, sewage collection and treatment, water treatment and distribution, street maintenance and repair, parks and recreation, planning, zoning, and maintenance of a staff to provide support services (i.e., payroll processing and accounts payable). Council and the City Manager have direct responsibility for these activities.

The City is associated with the Tri-Cities North Regional Wastewater Authority (TCA) and the Northern Area Water Authority (NAWA), which are defined as joint ventures. A joint venture is a legal entity or other organization that results from a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. These organizations are presented in Note 13.

The City also participates in the Miami Valley Risk Management Association, Inc. (MVRMA), a risk sharing insurance pool, which provides liability insurance coverage to the City. The pool consists of twenty municipalities who pool risk for property, crime, liability, boiler and machinery and public official liability.

The City is also a member of the Economic Development/Government Equity Program (ED/GE), a jointly governed organization which promotes developing plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. Additionally, the City participates in two jointly governed organizations with the Butler Township. The first organization is known as the Butler Township – Vandalia Joint Economic Development District (JEDD). The second organization is known as the Butler Township – City of Vandalia Joint Economic Development Zone (JEDZ). The JEDD and JEDZ was created for City and Township mutual benefit and for the benefit of their residents and the State of Ohio. These organizations are presented in Note 14.

The Council is required to adopt a final budget by no later than the close of the fiscal year. This annual budget serves as the foundation for the City of Vandalia's financial planning and control. The budget is prepared at the fund level. The finance director may transfer resources within the function and department levels. The department heads may transfer resources within their department as they see fit. Budgetary control is maintained by the encumbrance of purchase amounts prior to the release of purchase orders to vendors. Purchase orders are not issued when insufficient appropriations preclude the encumbrance of the amount of the purchase. Each department head is furnished a monthly report showing the month's transactions and summarizing the balances available to be spent from the appropriations for goods and services.

## Relevant Financial Policies

It is the mission of the City to develop, maintain and implement financial accounting policies and procedures and protect and optimize the financial resources of the City. The City provides a sound accounting system for safeguarding the City's assets through recording and reporting of financial transactions according to mandated laws and guidelines of the Federal law, Ohio Revised Codes, GAAP, and the City's Codified Ordinances. The department goals are to develop sound fiscal policies, provide solid financial management for the City, maintain reserves and fiscal integrity, and protect the assets of the citizens of Vandalia.

The City's past financial stability is largely due to implementing and managing a series of policy decisions. These policies which promote growth of the City and economy through controlled delivery of services remain in place today.

Recognizing the deterioration of the national and state economies and the unprecedented decline in available City resources, the City implemented a 2% income tax effective January 1, 2006.

The City's investment policy is to invest public funds in a manner which will ensure the preservation of capital while providing the highest investment return with the maximum security, meeting the daily cash flow needs of the City, and conforming to all State and local statutes governing the investment of public funds.

## Local Economy

The City's economy has been very strong over the last several years and remained strong through the global Coronavirus pandemic. The City has a diverse economy with a variety of industries. Top industries include manufacturing, healthcare, retail trade, accommodation & food services, and transportation & warehousing. Diversifying our local businesses has been a noteworthy and successful economic development strategy that has historically helped the City during market contractions. As a result of these efforts, the income tax base for the City does not have a single business that comprises more than 5% of the total revenues collected. This has been beneficial to the City's tax base and was reinforced throughout the recent pandemic.

In October of 2020, City Council adopted the 2020 Vision Vandalia Comprehensive Plan. The Comprehensive Plan was a community-driven effort to determine goals and a corresponding plan for the future. It serves as a guide or investment, policy and decision-making. The Plan addresses five main elements: Identity & Brand, Land Use, Mobility, Housing, Economy, and Parks & Public Space. The Economy portion of the Plan addresses top industries and workforce. Notably, one fifth of Vandalia's land mass is utilized by industrial, retail, and office uses. Vandalia is a worker hub, with nearly 10,000 people traveling to the City for work each day. In 2022, City Council adopted the Vandalia City Center Overlay (VCCO) as outlined in the Vision Vandalia Comprehensive Plan. The VCCO serves as an initial step in building a viable and vibrant city center.

In 2008, City Council established an economic development incentive program through the Vandalia Development Corporation (VDC). The VDC's focus is on business attraction and expansion. Each year, City Council appropriates \$100,000 to be used toward this goal. Since 2008, more than \$1.1 million in grants have been awarded to support the growth of Vandalia businesses by offsetting the cost of fixed asset improvements. In January of 2019, the VDC became a Community Improvement Corporation in the State of Ohio.

In 2000, the City of Vandalia joined the Montgomery County ED/GE program. This regional economic development and tax-sharing program uses a portion of the County's sales tax receipts to fund economic development projects. In its 22 years in the program, Vandalia has received numerous large grants to assist in business attraction and

expansion projects within the City. Since 2018, the City has been awarded \$1.6 million in grant funding through the ED/GE program. These funds have been used to offset the cost of fixed asset investments for the respective companies.

In 2006, the City of Vandalia purchased 200 acres of land, known today as Stonequarry Crossings. Stonequarry Crossings is home to four manufacturers, one logistics company, a fire station and a public-school building which have a combined total of more than 500 employees. Despite the relatively young age of the industrial park, two businesses have already undergone building expansions. Both Manufactured Assemblies Corporation (MAC) and White Castle have undergone building expansions. The 47.8-acre land balance is shovel ready and being actively marketed for additional industrial development.

A 56.4-acre former farm on the western border of Stonequarry Crossings is under construction to build a 728,000 square foot speculative development. Construction on the site is due to wrap up in 2023. This project received financial support from the Dayton Port Authority.

Just west of Stonequarry Crossings, the City of Vandalia rezoned 470 acres of land from Agriculture, Highway Business, and Office/Industrial Park to Industrial/Innovation. This rezoning went into effect in January of 2022. Engineering for utility extension of water and wastewater utilities is underway to serve this 470-acre area. It is anticipated that the utility extension will wrap up in mid-to-late 2023. This area has already seen a great deal of attention from industrial developers who are interested in developing large scale buildings near the Dayton International Airport. Design for Phase II of the utility extension project is currently underway and opens the opportunity to serve utility customers to the western city limits.

Northwoods Business Park, home to more than 17 businesses including top ten employer ASPM, has 300 acres available for future industrial development. This area continues to see a great deal of interest from developers. A developer is currently completing a 418,000 square foot warehouse facility in the northwest corner of the Park.

Vandalia has been fortunate to have many longstanding businesses. GE Aviation, one of the City's top ten employers, has two locations in Vandalia. The company is a leader in the aviation industry and has seen steady growth in their business. The company employs around 580 employees between its two locations.

Axogen, a leader in the biologics industry, purchased a 70,000 square foot building on Industrial Park Drive in 2018. The company recently completed a \$10 million investment into improvements to the building and will employ nearly 250 full time employees in the next two years. Axogen specializes in production of nerve grafts.

Heraeus Epurio completed a 19,300 square foot building expansion to its Industrial Park Drive location in 2022. The company specializes in processing ultra-pure specialty chemicals for the electronics industry. Heraeus added 25 new positions with an average salary of \$94,000 per year as a result of this \$6 million building expansion.

Trusscore, a Canadian plastic extrusion manufacturer, opened its first U.S. facility in Vandalia on Ventnor Avenue in 2018. The 61,208 square foot building underwent \$2 million in renovations. The company employs approximately 35 workers in this location. In Fall of 2022, the company announced plans to undergo a major building renovation that would secure the Vandalia location as the company's United States headquarters. The renovation project is being supported by a \$162,000 grant from the Montgomery County ED/GE program.

Creative Foam, an automotive component manufacturer, announced plans in 2021 to open a facility in Vandalia. The 192,000 square foot building on Sand Lake Drive will soon undergo \$1 million in investment. Creative Foam will employ 125 people in its Vandalia facility with anticipated growth to 190 by year 5.

Beau Townsend Ford auto service center wrapped up construction in 2022. This is the fourth building for the auto dealership that has been a pillar in the Vandalia community for more than 40 years. Beau Townsend remains a top ten employer for the City, employing more than 300 workers.

Kendall Electric announced a Vandalia location in 2022. This 115,000 square foot project is currently under construction at 769 Center Drive. The company, an electrical equipment distributor, will invest approximately \$13,500,000 into its new regional Midwest headquarters. This project will bring 60 jobs to the City of Vandalia. The project is being supported with a \$150,000 grant from the Montgomery County ED/GE program and \$25,000 from the Vandalia Development Corporation.

White Cap announced plans to open a Vandalia location in January of 2022. The company leased the former ITT building at 3325 Stop Eight Road. This building is currently undergoing renovations for the building material supplier which is anticipated to open in 2023.

In the last three years the City has approved two housing developments. The first, a 173-unit apartment complex to be built and operated by Redwood. Redwood offers two-bedroom apartments that are fully handicap accessible. The project is underway off of Webster Street and when complete, will offer an inclusive housing option for people of all ages. In 2021, a developer purchased the remaining acreage in the Foxfire Subdivision. Full buildout of the subdivision will add 58 single family lots. The construction of Phase I is due to begin this spring.

In 2022, Provision Living announced plans to construct a senior housing development on 18.3 acres of land along Webster Street. The development will consist of an assisted living and memory care facility with independent living villas. This will result in 194 residential units being built over the next 4 years.

The City's assessed valuation has risen from approximately \$270 million in 1994 to nearly \$400 million in 2020. The City's top ten employers provide approximately 4,900 jobs for the community.

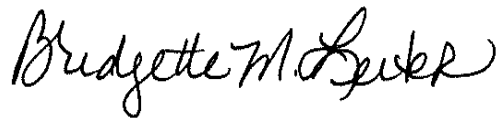
### Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Vandalia, Ohio, for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2021. This was the thirty-second year that the government has received this prestigious award. In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized annual comprehensive financial report, whose contents conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement Program requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report was made possible by the efforts of the Finance Department staff. My sincere appreciation is extended to all members of the City of Vandalia staff, whose efforts have made this report possible. I am especially grateful to Assistant City Manager Amber Holloway for her economic development input for this report. I would also like to express appreciation to representatives from Plattenburg & Associates CPAs for their time spent in preparing this report. This report contains an expanded Statistical Section and a significant amount of work from members of all city departments was necessary to complete the tables. I am extremely grateful for those individuals who gathered the data to complete those statistical tables. Finally, credit must also be given to

the City Manager, Mayor and to City Council for their support in maintaining the highest standards of professionalism in the management of the City of Vandalia's finances.



*Bridgette M. Leiter*

Bridgette M. Leiter  
Director of Finance

City of Vandalia  
Montgomery County, Ohio  
List of Principal Officials  
December 31, 2022

Elected Officials

***Mayor***

Richard Herbst

***Vice Mayor***

David Lewis

***Council Members***

Mike Blakesly

Candice Farst

Corey M. Follick

Bob Ahlers

Constance Woods

Appointed Officials

***City Manager***

Daniel D. Wendt

***Director of Finance***

Bridgette Leiter

***City Attorney***

Gerald McDonald

***Assistant City Manager***

Amber Holloway

***Chief of Police***

Kurt Althouse

***Fire Chief***

Chad Follick

***Parks and Recreation Director***

Steve Clark

***Director of Public Service***

Rob Cron



# City of Vandalia Organizational Responsibilities



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Vandalia  
Ohio**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

December 31, 2021

*Christopher P. Morill*

Executive Director/CEO





# FINANCIAL SECTION



**INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor, City Council,  
and City Manager  
City of Vandalia, Ohio

**Report on the Audit of the Financial Statements**

***Opinions***

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Vandalia, Ohio (the City) as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2022, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

***Basis for Opinions***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

***Emphasis of Matter***

As discussed in Note 21 to the financial statements, during 2022, the City adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 87, Leases. Our opinion is not modified with respect to this matter.

***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information and schedules of pension information and other postemployment information to be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and the schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 15, 2023, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

*Plattenburg & Associates, Inc.*

Plattenburg & Associates, Inc.  
Dayton, Ohio  
June 15, 2023



**City of Vandalia, Ohio**  
**Management's Discussion and Analysis**  
**For The Year Ended December 31, 2022**  
**(Unaudited)**

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The discussion and analysis of the City of Vandalia's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2022. The intent of this discussion and analysis is to look at the City's financial performance as a whole. Readers should also review the transmittal letter, basic financial statements and notes to enhance their understanding of the City's financial performance.

**Financial Highlights**

- The City's total net position increased \$5,083,919 during 2022. The net position of the governmental activities increased \$6,502,494, while the net position of business-type activities also decreased by \$1,418,575.
- General revenues, for governmental activities, accounted for \$21,416,252, or 69% of total governmental activities revenue. Program specific revenues accounted for \$9,586,084 or 31% of total governmental activities revenue.
- Governmental activities net capital assets increased \$5,382,123, due to current year additions exceeding current year depreciation expense.
- The City had \$24,499,842 in expenses related to governmental activities; \$9,586,084 of these expenses was offset by program specific charges for services, grants, contributions, or interest. General revenues (primarily taxes) of \$21,416,252 were sufficient to offset these program expenses.
- The general fund, the City's largest major governmental fund, had revenues of \$22,855,616 in 2022, or 75% of total governmental funds. Expenditures of the general fund were \$20,828,262 or 62% of total governmental funds. The general fund balance decreased \$1,360,881 or 6% in 2022.
- Business-type operations reflected an operating loss of \$1,368,113 during 2022, and the business-type unrestricted net position was \$14,118,111.

**Using this Annual Comprehensive Financial Report (ACFR)**

This annual report consists of a series of financial statements. These statements are presented so that the reader can understand the City's financial situation as a whole and also give a detailed view of the City's fiscal condition.

The statement of net position and statement of activities provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Major fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as the amount of funds available for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

**City of Vandalia, Ohio**  
**Management’s Discussion and Analysis**  
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**Reporting the City as a Whole**

***Statement of Net Position and Statement of Activities***

The analysis of the City as a whole begins with the statement of net position and the statement of activities. These reports provide information that will help the reader to determine if the City is financially better off or worse off as a result of the year’s activities. These statements include all assets, deferred inflows of resources, liabilities and deferred outflows of resources using the accrual basis of accounting similar to the accounting used by private sector companies. All current year revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City’s net position and changes in this position. This change informs the reader whether the City’s financial position, as a whole, has improved or diminished. In evaluating the overall financial health, the readers of these financial statements need to take into account non-financial factors that also impact the City’s financial well-being. Some of these factors include the City’s tax base and the condition of capital assets.

In the statement of net position and the statement of activities, the City is divided into two kinds of activities.

- **Governmental Activities** – Most of the City’s services are reported here including police, fire, public works, recreation, judicial, and legislative and executive.
- **Business-Type Activities** – These services include water, sewer and golf. Service fees for these operations are charged based upon the amount of usage or a usage fee. The intent is that the fees charged recoup operational costs.

**Reporting the City’s Most Significant Funds**

***Fund Financial Statements***

Fund financial statements provide detailed information about the City’s major funds – not the City as a whole. Some funds are required by State law and bond covenants. Other funds may be established by the Finance Director, with approval of council, to help control, manage and report money received for a particular purpose or to show that the City is meeting legal responsibilities for use of grants. The City’s major funds are general, general obligation bond retirement, facilities improvement & maintenance reserve, water, sewer and golf.

***Governmental Funds***

Most of the City’s services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City’s general government operations and the basic services it provides.



**City of Vandalia, Ohio**  
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Governmental fund information helps to determine whether there are more or less financial resources that can be spent in the near future on services provided to our residents. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the financial statements.

***Proprietary Funds***

When the City charges citizens for the services it provides, with the intent of recapturing operating costs, these services are generally reported in proprietary funds. Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. Internal service funds are used to report activities that provide services to the City's other funds and departments.

***Fiduciary Funds***

All of the City's fiduciary activities are reported in a separate statement of fiduciary net position. We exclude these activities from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

**Government-wide Financial Analysis**

The statement of net position provides the perspective of the City as a whole.

Table 1 below provides a summary of the City's net position for 2022 compared to 2021:

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**City of Vandalia, Ohio**  
**Management's Discussion and Analysis**  
**For The Year Ended December 31, 2022**  
**(Unaudited)**

**Table 1**  
**Net Position**

	<u>Governmental Activities</u>		<u>Business-Type Activities</u>		<u>Total</u>	
	<u>2022</u>	<u>2021 - Restated</u>	<u>2022</u>	<u>2021</u>	<u>2022</u>	<u>2021 - Restated</u>
<u>Assets</u>						
Current and other assets	\$50,191,895	\$42,702,155	\$9,531,510	\$7,059,335	\$59,723,405	\$49,761,490
Capital assets	59,788,497	54,406,374	19,383,117	17,618,652	79,171,614	72,025,026
Investment in joint venture	0	0	9,244,852	9,281,678	9,244,852	9,281,678
Net OPEB Asset	1,240,338	736,485	189,333	55,517	1,429,671	792,002
Total assets	111,220,730	97,845,014	38,348,812	34,015,182	149,569,542	131,860,196
<u>Deferred outflows of resources</u>						
Pension	5,230,129	2,942,544	244,661	67,104	5,474,790	3,009,648
OPEB	1,001,405	1,359,888	2,651	27,293	1,004,056	1,387,181
Total deferred outflows of resources	6,231,534	4,302,432	247,312	94,397	6,478,846	4,396,829
<u>Liabilities</u>						
Other liabilities	6,088,856	5,598,040	989,301	407,458	7,078,157	6,005,498
Long-term liabilities:						
Due within one year	2,237,788	1,599,725	430,455	162,944	2,668,243	1,762,669
Due in more than one year:						
Net pension liability	13,296,482	16,508,695	543,114	477,201	13,839,596	16,985,896
Net OPEB liability	1,708,580	1,581,894	0	0	1,708,580	1,581,894
Other amounts	10,530,353	1,930,419	4,766,774	232,601	15,297,127	2,163,020
Total liabilities	33,862,059	27,218,773	6,729,644	1,280,204	40,591,703	28,498,977
<u>Deferred inflows of resources</u>						
Property taxes	1,368,532	1,359,439	0	0	1,368,532	1,359,439
Lease	353,242	372,867	0	0	353,242	372,867
Payments in lieu of taxes	62,452	50,900	0	0	62,452	50,900
Pension	7,557,132	4,221,619	681,319	244,551	8,238,451	4,466,170
OPEB	2,010,360	3,187,855	211,183	192,271	2,221,543	3,380,126
Total deferred inflows of resources	11,351,718	9,192,680	892,502	436,822	12,244,220	9,629,502
<u>Net position</u>						
Net investment in capital assets	51,211,552	49,799,448	16,627,300	17,419,140	67,838,852	67,218,588
Restricted	12,911,885	7,174,016	189,333	0	13,101,218	7,174,016
Unrestricted	8,115,050	8,762,529	14,157,345	14,973,413	22,272,395	23,735,942
Total net position	\$72,238,487	\$65,735,993	\$30,973,978	\$32,392,553	\$103,212,465	\$98,128,546

As displayed in Table 1, total net position of the City as a whole, increased \$5,083,919 from 2021 to 2022. This was due to changes in the net pension and OPEB liabilities and the related deferred outflows and inflows of resources from the prior year.

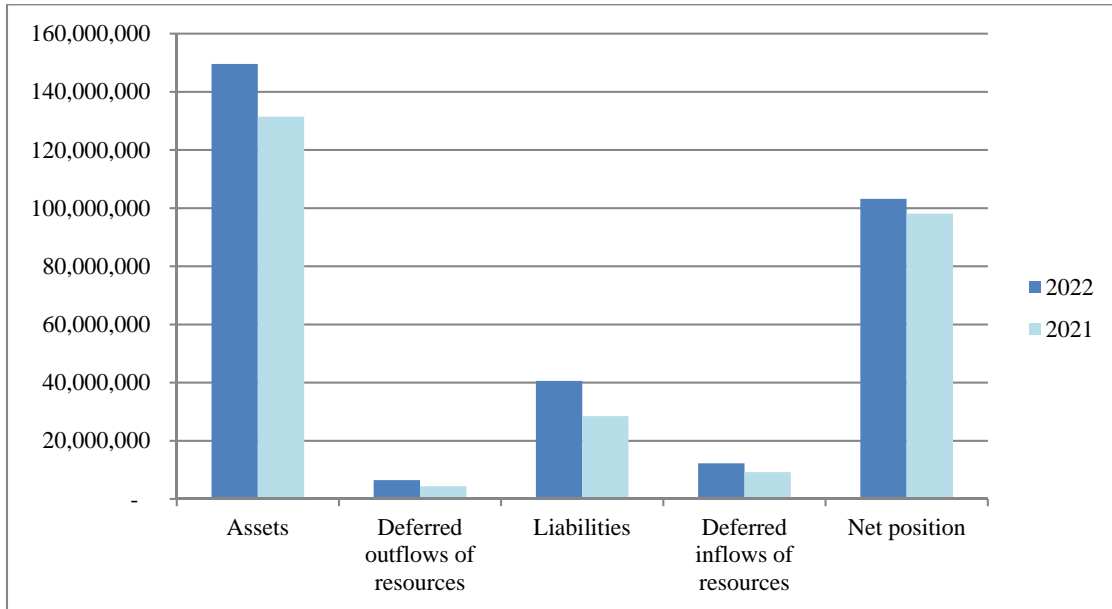
Total net position of the City's governmental activities increased by \$6,502,494, and the unrestricted net position increased \$647,479 from 2021 to 2022. The increase in governmental net position as mentioned above is due to changes in the net pension and net OPEB liabilities.

The net position of the City's business type activities decreased by \$1,418,575. None of the three enterprise funds reported operating income during 2022. Overall, program expenses increased \$7,840,978 from the prior year and had an increase of \$1,854,801 in charges for services during 2022.

**City of Vandalia, Ohio**  
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The City strives to control operation expenses for business-type activities in order to maintain stability in charges for services rates.



Users of these financial statements will gain a clearer understanding of the City’s actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

The City’s statement of activities prepared on an accrual basis of accounting includes an annual pension expense and annual OPEB expense equal to its proportionate share of each plan’s change in net pension liability and net OPEB liability not accounted for as deferred inflows/outflows.

Table 2 shows the changes in net position for the year ended December 31, 2022, and revenue and expense comparisons to 2021.

**City of Vandalia, Ohio**  
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**Table 2**  
**Changes in Net Position**

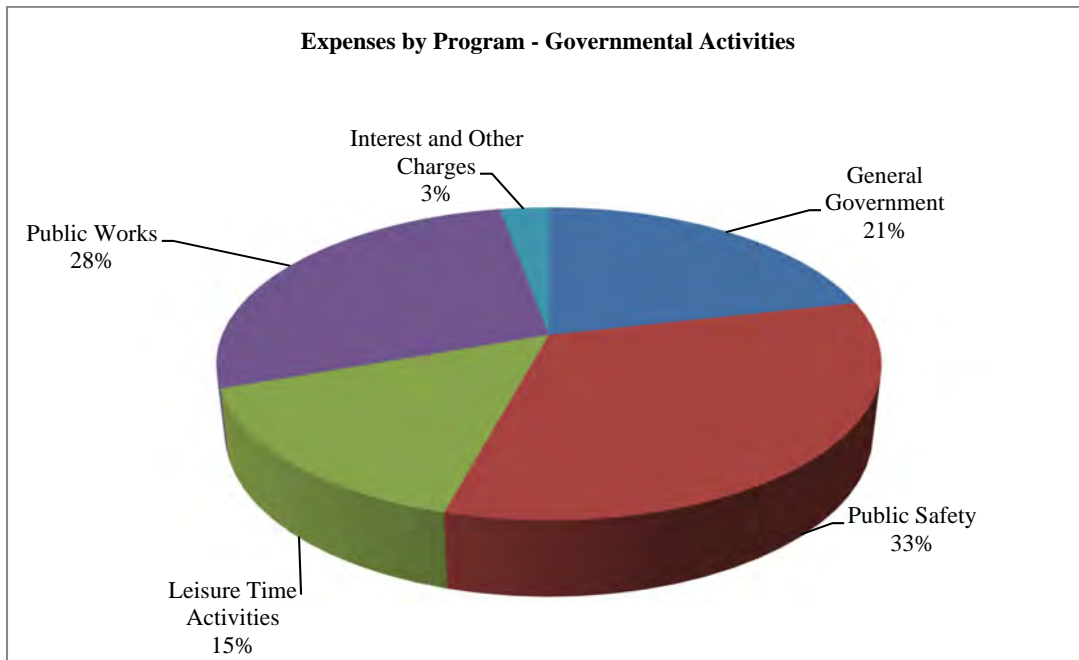
	Governmental Activities		Business-Type Activities		Total	Total
	2022	2021	2022	2021	2022	2021
<b>Revenues</b>						
Program revenues:						
Charges for services	\$7,076,863	\$5,572,359	\$4,834,134	\$4,483,837	\$11,910,997	\$10,056,196
Operating grants and contributions	2,379,353	2,123,379	130,547	(88,068)	2,509,900	2,035,311
Capital grants and contributions	129,868	280,451	0	0	129,868	280,451
General revenues:						
Property taxes	1,518,565	1,507,307	0	0	1,518,565	1,507,307
Income taxes	19,396,645	17,855,845	0	0	19,396,645	17,855,845
Grants and entitlements	658,945	503,643	0	0	658,945	503,643
Revenue in lieu of taxes	91,245	73,554	0	0	91,245	73,554
Gain on sale of capital assets	0	0	0	0	0	0
Investment earnings	(626,104)	(135,305)	0	0	(626,104)	(135,305)
Other	528,252	448,694	98,848	94,451	627,100	543,145
Total revenues	<u>31,153,632</u>	<u>28,229,927</u>	<u>5,063,529</u>	<u>4,490,220</u>	<u>36,217,161</u>	<u>32,720,147</u>
<b>Program Expenses</b>						
Governmental Activities:						
General government	5,262,201	4,372,365	0	0	5,262,201	4,372,365
Public Safety	8,025,631	6,933,977	0	0	8,025,631	6,933,977
Public works	6,754,583	4,362,230	0	0	6,754,583	4,362,230
Leisure time activities	3,759,361	3,044,568	0	0	3,759,361	3,044,568
Interest and fiscal charges	698,066	143,539	0	0	698,066	143,539
Business-Type Activities:						
Water	0	0	2,635,930	1,979,276	2,635,930	1,979,276
Sewer	0	0	2,944,436	1,790,058	2,944,436	1,790,058
Golf	0	0	1,053,034	408,406	1,053,034	408,406
Total program expenses	<u>24,499,842</u>	<u>18,856,679</u>	<u>6,633,400</u>	<u>4,177,740</u>	<u>31,133,242</u>	<u>23,034,419</u>
Increase (decrease) in net position before transfers	6,653,790	9,373,248	(1,569,871)	312,480	5,083,919	9,685,728
Transfers	(151,296)	(175,000)	151,296	175,000	0	0
Change in net position	<u>6,502,494</u>	<u>9,198,248</u>	<u>(1,418,575)</u>	<u>487,480</u>	<u>5,083,919</u>	<u>9,685,728</u>
Net position, beginning of year	<u>65,735,993</u>	<u>56,537,745</u>	<u>32,392,553</u>	<u>31,905,073</u>	<u>98,128,546</u>	<u>88,442,818</u>
Net position, end of year	<u>\$72,238,487</u>	<u>\$65,735,993</u>	<u>\$30,973,978</u>	<u>\$32,392,553</u>	<u>\$103,212,465</u>	<u>\$98,128,546</u>

**Governmental Activities**

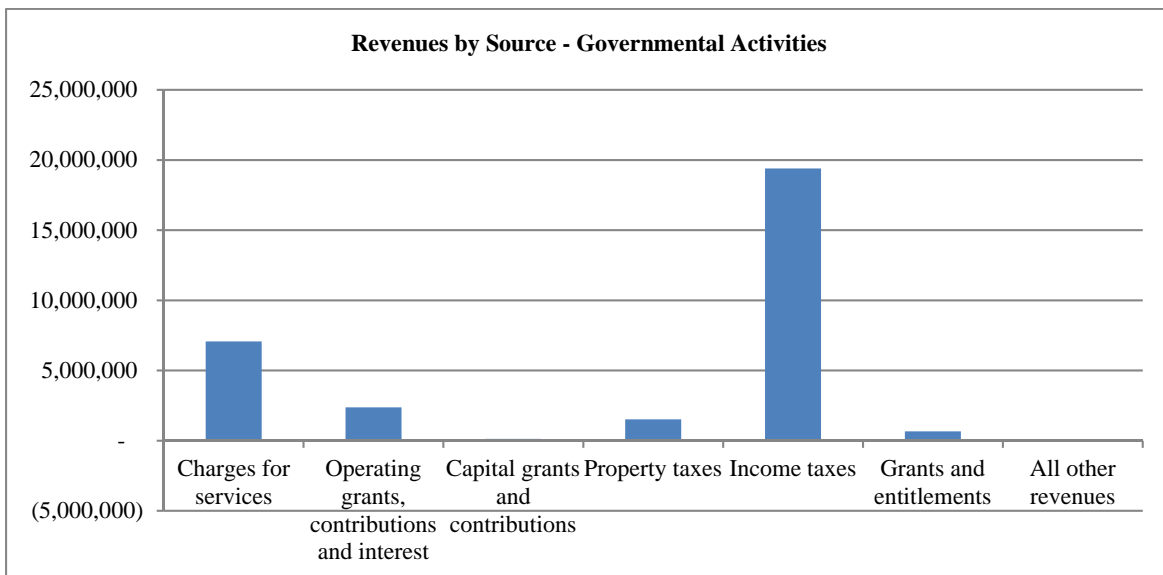
The City 2% income tax effective January 1, 2006, is the largest source of revenue for the City of Vandalia. The above table reflects that income tax receipts increased from the prior year.

Charges for services increased \$1,854,801 and income tax revenues increased \$1,540,800 during 2022. Governmental activities program expenses increased \$5,643,163 during 2022 with increases and decreases in several areas. This increase was primarily in police and fire related to pension and OPEB expenses.

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As indicated by governmental program expenses, citizen safety and well-being is emphasized as well as maintaining the City’s streets and other infrastructure. Recreation programs and facilities are considered an integral part of the quality of life factor.



When looking at the sources of income used to support governmental activities, it should be noted that charges for services of \$7,076,863 represent 22.7% of revenue. Revenues provided by sources other than city residents in the form of operating and capital grants comprise another \$2,509,221, or 8.1%, and unrestricted grants and entitlements accounted for \$658,945, which is another 2.0%. The remaining revenues are primarily generated locally through property taxes, \$1,518,565 or 4.9% and income taxes,

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\$19,396,645 at 62.3%. City Council relies on these taxes to furnish the quality of life to businesses and citizens to which they and previous councils have always been committed.

***Business-Type Activities***

The City's business-type activities include water, sewer and golf.

*Water* – The City of Vandalia closed their water treatment plant in 1970 and contracted with the City of Dayton to furnish water to the residents of Vandalia. Vandalia owns, maintains and repairs all lines and pumping stations as needed. In March, 2002, the City entered into a joint venture with the City of Tipp City to build a water treatment plant. The water treatment plant is operated by the Northern Area Water Authority (NAWA) which is located in Tipp City and provides water treatment services to both communities. Per the engineer and design rate study, water rates will be increased as necessary to fund this joint venture. During 2008, the City instituted a sewer rate increase and in order to keep utility bills from increasing, the City Council voted to reduce water rates by 4.5% in 2008 and 2009.

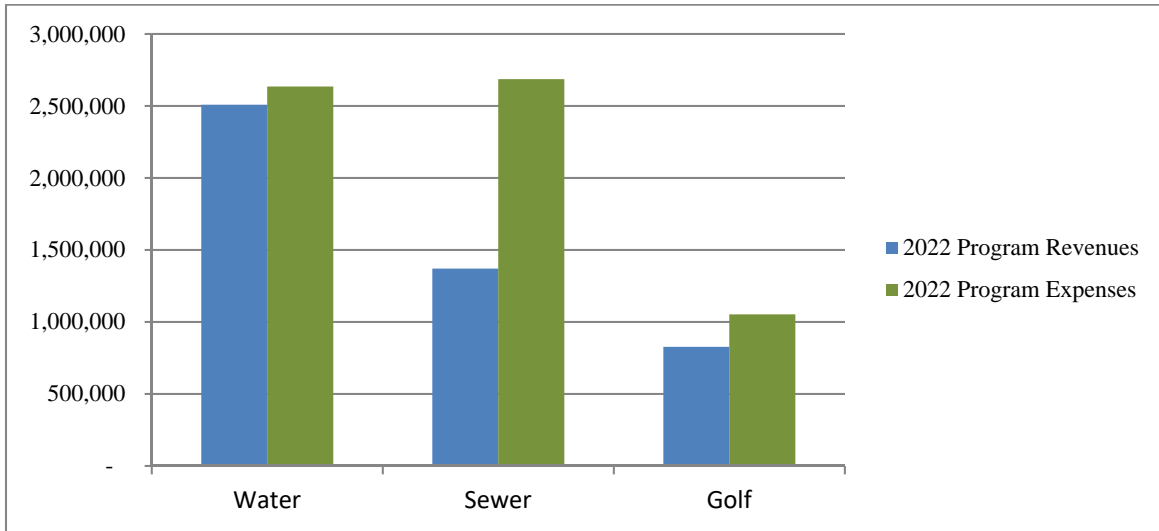
The water treatment plant became fully operational in June of 2007. The City of Dayton implemented water rate increases of 22% in 2005, 34% in January 2006 and 8% in January 2007. The City of Vandalia abandoned the final two years of its rate increases and passed a new ordinance to increase water rates to residents equal to the City of Dayton's rate increases.

*Sewer* - The City closed their wastewater treatment facility in 1985. Vandalia then contracted with the Miami Conservancy District for wastewater treatment services. In 1996, the Conservancy District decided they no longer wanted to furnish this service. A joint venture was formed between the Cities of Vandalia, Huber Heights and Tipp City to take over the Conservancy District operation. The joint venture now furnishes waste water treatment services to each city. Each city owns and maintains the infrastructure necessary to furnish service to their citizens. All capital repairs and upkeep of the treatment plant are the responsibility of the joint venture. The joint venture in turn will set costs of service for the cities, based on flow, to maintain the plant. The City of Vandalia will in turn, charge its citizens accordingly. Any capital outlay needed to maintain Vandalia's sewer infrastructure was provided by user fees. Due to the need for current and future capital improvements, maintenance and up keep of enterprise infrastructure, Council decided to implement a 9% sewer rate increase for 2008 and 2009. For 2022, there was a 10.00% increase in the current charge to member cities which is not more than \$1.25 per thousand gallons of usage.

*Golf* - Vandalia's Cassel Hills Golf Course is an 18-hole golf course with a snack bar. In 1997 the course was voted as "best in the valley" by Dayton Daily Newsreaders and in 2003 received a four-star ranking by *Golf Digest*. Vandalia was one of the first smaller cities in the Miami Valley to have a municipal golf course. As a result, public expectation has been that a public course should have lesser fees than a private golf course. Vandalia's council has, for the most part, agreed with the expectation of lower fees and has been willing to subsidize operations of the course with transfers and advances from the general fund when necessary.

Overall, the City's business-type activities generated \$4,964,681 in program revenues during 2022 and program expenses were \$6,633,400. Operating expenses in the business-type activities increased from the prior year due to the pension and OPEB expenses.

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As a result of implementing the accounting standards for pension and OPEB, the City is reporting a net OPEB Asset, a net pension liability, net OPEB liability, related deferred inflows of resources and an increase in expenses for the year which have a negative effect on net position. In addition, the City is reporting deferred outflows of resources related to pension and OPEB, which have a positive impact on net position. The decrease in pension and OPEB expense is the difference between the contractually required contributions and the pension and OPEB expense resulting from the change in the liability that is not reported as deferred inflows or outflows. These amounts can be found in the reconciliation of the statement of revenues, expenditures and changes in fund balances of governmental funds to the statement of activities. To further explain the impact of these accounting standards on the City’s net position, additional information is presented below.

	2022 Governmental Activities	2021 Governmental Activities	2022 Business-Type Activities	2021 Business-Type Activities
Deferred outflows - pension	\$5,230,129	\$2,942,544	\$244,661	\$67,104
Deferred outflows - OPEB	1,001,405	1,359,888	2,651	27,293
Deferred inflows - pension	(7,557,132)	(4,221,619)	681,319	(244,551)
Deferred inflows - OPEB	(2,010,360)	(3,187,855)	(211,183)	(192,271)
Net pension liability	(13,296,482)	(16,508,695)	(543,114)	(477,201)
Net OPEB Asset	1,240,338	736,485	189,333	55,517
Net OPEB liability	(1,708,580)	(1,581,894)	0	0
Impact of GASBs 68 and 75 on net position	<u>(\$17,100,682)</u>	<u>(\$20,461,146)</u>	<u>\$363,667</u>	<u>(\$764,109)</u>

**Financial Analysis of the Government’s Funds**

Information about the City’s major governmental funds begins on page 22. These funds are reported using the modified accrual basis of accounting. Governmental funds reported revenues of \$30,467,137 and expenditures of \$33,625,501. The general fund net change in fund balance from 2021 to 2022 was a decrease of \$1,360,881. The total revenues of the general fund increased from 2021 by \$348,128 and

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expenditures increased from 2021 by \$1,397,935. The increase in revenues is due to an increase in municipal income tax, and charges for services for 2022. The increase in expenditures is due to an increase in public safety expenditures. Transfers to other funds such as the capital improvement fund, the general obligation debt service fund and the golf fund equaled \$3,389,045. The funds transferred were used for capital assets, improvements, repairs, and debt.

The general obligation bond retirement fund balance decreased \$1,048,659 from 2021 to an ending deficit fund balance of \$2,518,654. This decrease is due to transfers out of the fund. The facilities improvement & maintenance fund balance increased \$4,170,273 from 2021 to an ending fund balance of \$6,983,648. This increase is due to the issuance of long-term capital-related debt during the year. All other governmental funds fund balance increased by \$4,609,255 during 2022. This is due to an increase of transfers in in 2022.

The City has implemented a series of rate increases in the enterprise funds to help alleviate future fund losses. If unrestricted net position is not sufficient to sustain the losses, the City will provide transfers and advances from the general fund as necessary to cover negative balances. Charges for services for water and sewer services have historically been established to ensure that on a cash basis, fees are adequate to cover operations. In the past, Council has not set fees with the intention of funding capital improvements, however, beginning in 2004, capital items are now charged to the enterprise funds. Therefore, during 2004, Council passed ordinances to implement new fee structures for water and sewer rates. Of the water and golf funds, both funds showed an increase in cash during 2022.

The golf activity's operating loss of \$194,556 is attributable to increased personnel costs with decreased charges for services revenue. The Golf course is intended to be operated as a business-type activity. However, historically; Council has not set fees adequate to cover all operating expenses. Even though this operation periodically receives governmental support, it is reflected as a business-type activity.

***General fund budgeting highlights***

The City's budget is adopted on a fund basis. Before the budget is adopted council reviews the detailed work papers of each function within the general fund, and then adopts the budget on a fund basis. During 2022, revisions were made to the general fund budget. These revisions are reflected on the statement of revenues, expenditures and changes in fund balances for the general fund on page 90. Within each departmental function, a department head may make small line item adjustments within their budget, as long as the total operation and maintenance amount does not exceed their original budget allowance.

Original general fund budgeted revenues and other financing sources decreased, from \$25,856,183 to the final budgeted amount of \$25,669,820 for the fiscal year end December 31, 2022. Municipal income taxes final increased from the prior year. At the end of the year, actual revenues and other financing sources were more than the final budget by \$11,253,432, this was primarily due to higher income taxes revenue than budgeted.

Original general fund expenditures and other financing uses increased \$3,093,907, from \$27,759,705 to the final budgeted amount of \$30,853,612. This increase was due to an increase in general government and public safety appropriations. Actual expenditures were \$4,043,097 above final budget expenditures for 2022 due an increase in Public Safety and General Government expenditures.



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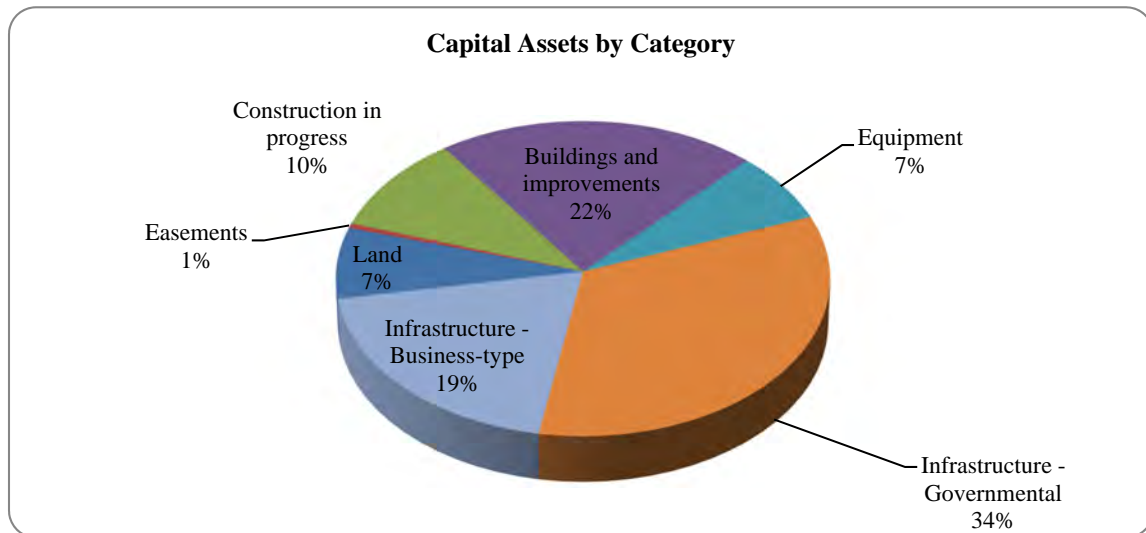
**Capital Assets and Debt Administration**

**Capital Assets**

**Table 3**  
**Capital Assets, at Fiscal Year End**  
**(Net of Depreciation)**

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Land	\$5,618,659	\$5,618,659	\$167,369	\$167,369	\$5,786,028	\$5,786,028
Easements	382,989	376,999	500	500	383,489	377,499
Construction in progress	5,766,760	1,228,563	2,230,541	98,381	7,997,301	1,326,944
Buildings and improvements	16,173,161	16,459,366	1,164,109	1,123,853	17,337,270	17,583,219
Equipment	5,320,898	4,611,005	406,508	371,898	5,727,406	4,982,903
Infrastructure	26,526,030	26,111,782	15,414,090	15,856,651	41,940,120	41,968,433
<b>Total</b>	<b>\$59,788,497</b>	<b>\$54,406,374</b>	<b>\$19,383,117</b>	<b>\$17,618,652</b>	<b>\$79,171,614</b>	<b>\$72,025,026</b>

Capital assets, net of depreciation, in governmental activities increased from the prior year. This is due to current year additions exceeding current year depreciation expense. Capital assets, net of depreciation, for the business-type activities increased during 2022 due to current year additions exceeding current year depreciation expense. See Note 6 of the notes to the basic financial statements for more detailed information on capital assets.



**Debt**

At December 31, 2022, the City of Vandalia had \$18,312,953 in bonds and notes, loans.

**City of Vandalia, Ohio**  
**Management’s Discussion and Analysis**  
**For The Year Ended December 31, 2022**  
(Unaudited)

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**Table 4**  
**Outstanding Debt, at Year End**

	Governmental Activities		Business-Type Activities		Total	
	2022	2021	2022	2021	2022	2021
Unvoted general obligation bonds						
Various purpose limited tax	\$390,489	\$766,450	\$0	\$0	\$390,489	\$766,450
LTGO Capital Facilities	9,471,357	0	4,879,783	0	14,351,140	0
State infrastructure bank loan	351,221	576,803	0	0	351,221	576,803
OPWC loan	263,454	124,673	128,649	199,512	392,103	324,185
	<u>\$10,476,521</u>	<u>\$1,467,926</u>	<u>\$5,008,432</u>	<u>\$199,512</u>	<u>\$15,484,953</u>	<u>\$1,667,438</u>

The Various Purpose Limited Tax bonds will be paid with property tax revenues via transfers from the general fund.

The City has short term note obligations being reported in the capital improvement capital projects fund, and the general obligation bond retirement debt service fund in the amounts of \$1,399,000, and \$1,429,000 respectively. The general obligation debt service fund will retire the debt.

See Note 9 and 10 of the notes to the basic financial statements for more detailed information on debt of the City.

**Contacting the City’s Financial Management**

This financial report is designed to provide our citizens, taxpayer, creditors and investors with a general overview of the City’s finances and to show the City’s accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Bridgette Leiter, Finance Director, City of Vandalia, 333 James E. Bohanan Drive, Vandalia, Ohio 45377.

City of Vandalia, Ohio  
Statement of Net Position  
December 31, 2022

	Governmental Activities	Business-Type Activities	Total
<b>Assets:</b>			
Equity in Pooled Cash and Investments	\$40,517,070	\$8,207,957	\$48,725,027
Restricted Cash	0	62,132	62,132
<b>Receivables (Net):</b>			
Taxes	5,850,816	0	5,850,816
Accounts	753,621	800,649	1,554,270
Interest	53,995	0	53,995
Intergovernmental	1,380,764	0	1,380,764
Lease	352,867	0	352,867
Revenue in Lieu of Taxes	62,452	0	62,452
Investment in Joint Venture	0	9,244,852	9,244,852
Internal Balances	(419,017)	419,017	0
Land Held for Resale	1,497,046	0	1,497,046
Inventory	142,281	41,755	184,036
Net OPEB Asset	1,240,338	189,333	1,429,671
Nondepreciable Capital Assets	11,768,408	2,398,410	14,166,818
Depreciable Capital Assets, Net	48,020,089	16,984,707	65,004,796
<b>Total Assets</b>	<b>111,220,730</b>	<b>38,348,812</b>	<b>149,569,542</b>
<b>Deferred Outflows of Resources:</b>			
Pension	5,230,129	244,661	5,474,790
OPEB	1,001,405	2,651	1,004,056
<b>Total Deferred Outflows of Resources</b>	<b>6,231,534</b>	<b>247,312</b>	<b>6,478,846</b>
<b>Liabilities:</b>			
Accounts Payable	818,488	517,435	1,335,923
Accrued Wages and Benefits	532,828	40,567	573,395
Accrued Interest Payable	78,995	17,376	96,371
Undistributed Monies	151,839	0	151,839
Deposit Liability	0	62,132	62,132
Unearned Revenue	792,935	0	792,935
Refunds Payable	402,751	0	402,751
Due to Related Parties	0	351,791	351,791
Claims Payable	483,020	0	483,020
Bond Anticipation Notes Payable	2,828,000	0	2,828,000
<b>Long-Term Liabilities:</b>			
Due Within One Year	2,237,788	430,455	2,668,243
Due In More Than One Year			
Net Pension Liability	13,296,482	543,114	13,839,596
Net OPEB Liability	1,708,580	0	1,708,580
Other Amounts	10,530,353	4,766,774	15,297,127
<b>Total Liabilities</b>	<b>33,862,059</b>	<b>6,729,644</b>	<b>40,591,703</b>
<b>Deferred Inflows of Resources:</b>			
Property Taxes	1,368,532	0	1,368,532
Lease	353,242	0	353,242
Revenue In Lieu of Taxes	62,452	0	62,452
Pension	7,557,132	681,319	8,238,451
OPEB	2,010,360	211,183	2,221,543
<b>Total Deferred Inflows of Resources</b>	<b>11,351,718</b>	<b>892,502</b>	<b>12,244,220</b>
<b>Net Position:</b>			
Net Investment in Capital Assets	51,211,552	16,627,300	67,838,852
<b>Restricted for:</b>			
Capital Projects	4,075,445	0	4,075,445
Street Improvements	3,403,308	0	3,403,308
Public Safety	528,512	0	528,512
Job Creation	2,724,209	0	2,724,209
Infrastructure	734,204	0	734,204
Net OPEB Asset	1,240,338	189,333	1,429,671
Other Purposes	205,869	0	205,869
Unrestricted	8,115,050	14,157,345	22,272,395
<b>Total Net Position</b>	<b>\$72,238,487</b>	<b>\$30,973,978</b>	<b>\$103,212,465</b>

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Activities  
For the Fiscal Year Ended December 31, 2022

	Expenses	Program Revenues		
		Charges for Services and Sales	Operating Grants and Contributions	Capital Grants and Contributions
<b>Governmental Activities:</b>				
General Government	\$5,262,201	\$3,597,536	\$142,866	\$0
Public Safety	8,025,631	694,783	69,661	0
Leisure Time Activities	3,759,361	1,173,887	378,444	0
Public Works	6,754,583	1,610,657	1,788,382	129,868
Interest and Other Charges	698,066	0	0	0
<b>Total Governmental Activities</b>	<b>24,499,842</b>	<b>7,076,863</b>	<b>2,379,353</b>	<b>129,868</b>
<b>Business-Type Activities:</b>				
Water	2,635,930	2,422,085	87,067	0
Sewer	2,944,436	1,585,458	43,480	0
Golf	1,053,034	826,591	0	0
<b>Total Business-Type Activities</b>	<b>6,633,400</b>	<b>4,834,134</b>	<b>130,547</b>	<b>0</b>
<b>Totals</b>	<b>\$31,133,242</b>	<b>\$11,910,997</b>	<b>\$2,509,900</b>	<b>\$129,868</b>

General Revenues:  
Income Taxes  
Property Taxes Levied for:  
    General Purposes  
    Grants and Entitlements, Not Restricted  
    Revenue in Lieu of Taxes  
    Unrestricted Contributions  
    Investment Earnings  
    Other Revenues  
Transfers-Internal Activities  
  
Total General Revenues and Transfers  
  
Change in Net Position  
  
Net Position - Beginning of Year  
  
Net Position - End of Year

See accompanying notes to the basic financial statements.

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-Type Activities	Total
(\$1,521,799)	\$0	(\$1,521,799)
(7,261,187)	0	(7,261,187)
(2,207,030)	0	(2,207,030)
(3,225,676)	0	(3,225,676)
(698,066)	0	(698,066)
(14,913,758)	0	(14,913,758)
0	(126,778)	(126,778)
0	(1,315,498)	(1,315,498)
0	(226,443)	(226,443)
0	(1,668,719)	(1,668,719)
(14,913,758)	(1,668,719)	(16,582,477)
19,396,645	0	19,396,645
1,518,565	0	1,518,565
658,945	0	658,945
91,245	0	91,245
13,115	0	13,115
(626,104)	0	(626,104)
515,137	98,848	613,985
(151,296)	151,296	0
21,416,252	250,144	21,666,396
6,502,494	(1,418,575)	5,083,919
65,735,993	32,392,553	98,128,546
<u>\$72,238,487</u>	<u>\$30,973,978</u>	<u>\$103,212,465</u>

City of Vandalia, Ohio  
Balance Sheet  
Governmental Funds  
December 31, 2022

	General	General Obligation Bond Retirement	Facilities Improvement & Maintenance Reserve	Other Governmental Funds	Total Governmental Funds
<b>Assets:</b>					
Equity in Pooled Cash and Investments	\$20,647,973	\$736,440	\$7,318,208	\$10,900,326	\$39,602,947
<b>Receivables (Net):</b>					
Taxes	5,850,816	0	0	0	5,850,816
Accounts	699,083	0	0	54,538	753,621
Interest	53,995	0	0	0	53,995
Intergovernmental	262,817	0	0	1,117,947	1,380,764
Lease	352,867	0	0	0	352,867
Interfund	325,567	0	0	0	325,567
Revenue in Lieu of Taxes	0	0	0	62,452	62,452
Land Held for Resale	0	0	0	1,497,046	1,497,046
Inventory	13,555	0	0	128,726	142,281
<b>Total Assets</b>	<b>28,206,673</b>	<b>736,440</b>	<b>7,318,208</b>	<b>13,761,035</b>	<b>50,022,356</b>
<b>Liabilities:</b>					
Accounts Payable	246,478	0	334,560	237,231	818,269
Accrued Wages and Benefits	507,514	0	0	25,314	532,828
Compensated Absences	104,045	0	0	2,673	106,718
Accrued Interest Payable	0	47,311	0	0	47,311
Interfund Payable	0	379,783	0	325,567	705,350
Undistributed Monies	151,839	0	0	0	151,839
Unearned Revenue	0	0	0	792,935	792,935
Refunds Payable	402,751	0	0	0	402,751
Bond Anticipation Notes Payable	0	2,828,000	0	0	2,828,000
<b>Total Liabilities</b>	<b>1,412,627</b>	<b>3,255,094</b>	<b>334,560</b>	<b>1,383,720</b>	<b>6,386,001</b>
<b>Deferred Inflows of Resources:</b>					
Property and Income Taxes	4,002,299	0	0	0	4,002,299
Grants and Other Taxes	218,761	0	0	1,031,825	1,250,586
Lease	353,242	0	0	0	353,242
Unearned Revenue - Other	650,943	0	0	54,538	705,481
Revenue In Lieu of Taxes	0	0	0	62,452	62,452
<b>Total Deferred Inflows of Resources</b>	<b>5,225,245</b>	<b>0</b>	<b>0</b>	<b>1,148,815</b>	<b>6,374,060</b>
<b>Fund Balances:</b>					
Nonspendable	13,555	0	0	128,726	142,281
Restricted	0	0	0	10,663,186	10,663,186
Committed	719,965	0	6,983,648	437,816	8,141,429
Assigned	2,426,617	0	0	0	2,426,617
Unassigned	18,408,664	(2,518,654)	0	(1,228)	15,888,782
<b>Total Fund Balances</b>	<b>21,568,801</b>	<b>(2,518,654)</b>	<b>6,983,648</b>	<b>11,228,500</b>	<b>37,262,295</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$28,206,673</b>	<b>\$736,440</b>	<b>\$7,318,208</b>	<b>\$13,761,035</b>	<b>\$50,022,356</b>

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
 Reconciliation of Total Governmental Fund Balance to  
 Net Position of Governmental Activities  
 December 31, 2022

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Total Governmental Fund Balance \$37,262,295

Amounts reported for governmental activities in the  
 statement of net position are different because:

Capital assets used in governmental activities are not financial  
 resources and, therefore, are not reported in the funds.

Capital assets used in the operation of Governmental Funds 59,788,497

Other long-term assets are not available to pay for current-  
 period expenditures and, therefore, are deferred in the funds.

Income Taxes	2,542,846	
Delinquent Property Taxes	90,921	
Intergovernmental	1,250,586	
Other Receivables	<u>705,481</u>	
		4,589,834

An internal service fund is used by management to charge  
 back costs to individual funds. The assets and  
 liabilities of the internal service fund are included in  
 governmental activities in the statement of net position.

Internal Service Net Position	430,884	
Allocation to Business-Type Activities	<u>(39,234)</u>	
		391,650

In the statement of net position interest payable is accrued when  
 incurred; whereas, in the governmental funds interest is  
 reported as a liability only when it will require the use of  
 current financial resources.

(31,684)

Some liabilities reported in the statement of net position do not  
 require the use of current financial resources and, therefore,  
 are not reported as liabilities in governmental funds.

Compensated Absences (2,184,902)

Deferred outflows and inflows or resources related to pension  
 and OPEB are applicable to future periods and, therefore, are not  
 reported in the funds.

Deferred outflows of resources related to pensions	5,230,129	
Deferred inflows of resources related to pensions	(7,557,132)	
Deferred outflows of resources related to OPEB	1,001,405	
Deferred inflows of resources related to OPEB	<u>(2,010,360)</u>	
		(3,335,958)

Long-term liabilities are not due and payable in the current  
 period and, therefore, are not reported in the funds.

Net OPEB Asset	1,240,338	
Net Pension Liability	(13,296,482)	
Net OPEB Liability	(1,708,580)	
Other Amounts	<u>(10,476,521)</u>	
		<u>(24,241,245)</u>

Net Position of Governmental Activities \$72,238,487

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Revenues, Expenditures and Changes in Fund Balance  
Governmental Funds  
For the Fiscal Year Ended December 31, 2022

	General	General Obligation Bond Retirement	Facilities Improvement & Maintenance Reserve	Other Governmental Funds	Total Governmental Funds
<b>Revenues:</b>					
Property and Other Taxes	\$1,505,000	\$0	\$0	\$0	\$1,505,000
Income Taxes	16,173,203	0	0	2,717,402	18,890,605
Charges for Services	3,169,128	0	0	290,656	3,459,784
Investment Earnings	(647,685)	0	0	21,581	(626,104)
Intergovernmental	909,130	0	0	2,651,637	3,560,767
Special Assessments	39,918	0	0	6,512	46,430
Fines, Fees, Licenses & Permits	1,430,553	0	0	1,580,763	3,011,316
Revenue in Lieu of Taxes	0	0	0	91,245	91,245
Other Revenues	276,369	35,034	0	216,691	528,094
<b>Total Revenues</b>	<b>22,855,616</b>	<b>35,034</b>	<b>0</b>	<b>7,576,487</b>	<b>30,467,137</b>
<b>Expenditures:</b>					
<b>Current:</b>					
General Government	5,330,147	0	0	255,226	5,585,373
Public Safety	8,950,503	0	0	305,804	9,256,307
Leisure Time Activities	3,673,701	0	0	56,683	3,730,384
Public Works	2,873,911	0	0	831,608	3,705,519
Capital Outlay	0	0	4,625,454	5,388,710	10,014,164
<b>Debt Service:</b>					
Principal	0	0	0	661,217	661,217
Interest and Other Charges	0	421,050	204,273	47,214	672,537
<b>Total Expenditures</b>	<b>20,828,262</b>	<b>421,050</b>	<b>4,829,727</b>	<b>7,546,462</b>	<b>33,625,501</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>2,027,354</b>	<b>(386,016)</b>	<b>(4,829,727)</b>	<b>30,025</b>	<b>(3,158,364)</b>
<b>Other Financing Sources (Uses):</b>					
Proceeds from Sale of Capital Assets	0	0	0	8,875	8,875
Issuance of Long-Term Capital-Related Debt	0	0	9,000,000	199,416	9,199,416
Premium on Bonds	0	471,357	0	0	471,357
Transfers In	810	55,000	0	4,948,179	5,003,989
Transfers (Out)	(3,389,045)	(1,189,000)	0	(577,240)	(5,155,285)
<b>Total Other Financing Sources (Uses)</b>	<b>(3,388,235)</b>	<b>(662,643)</b>	<b>9,000,000</b>	<b>4,579,230</b>	<b>9,528,352</b>
<b>Net Change in Fund Balance</b>	<b>(1,360,881)</b>	<b>(1,048,659)</b>	<b>4,170,273</b>	<b>4,609,255</b>	<b>6,369,988</b>
<b>Fund Balance - Beginning of Year</b>	<b>22,929,682</b>	<b>(1,469,995)</b>	<b>2,813,375</b>	<b>6,619,245</b>	<b>30,892,307</b>
<b>Fund Balance - End of Year</b>	<b>\$21,568,801</b>	<b>(\$2,518,654)</b>	<b>\$6,983,648</b>	<b>\$11,228,500</b>	<b>\$37,262,295</b>

See accompanying notes to the basic financial statements.



City of Vandalia, Ohio  
 Reconciliation of the Statement of Revenues, Expenditures, and Changes  
 in Fund Balance of Governmental Funds to the Statement of Activities  
 For the Fiscal Year Ended December 31, 2022

Net Change in Fund Balance - Total Governmental Funds \$6,369,988

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital asset additions as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of the difference between capital asset additions and depreciation in the current period.

Capital Assets used in governmental activities	8,455,223	
Depreciation Expense	<u>(3,034,826)</u>	5,420,397

Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal. The amount of the proceeds must be removed and the gain or loss on the disposal of capital assets must be recognized. This is the amount of the difference between the proceeds and the gain or loss. (38,274)

Governmental funds report pension and OPEB contributions as expenditures. However in the Statement of Activities, the cost of pension and OPEB benefits earned net of employee contributions are reported as pension and OPEB expense.

Pension Contributions	1,647,079	
Pension Expense	517,206	
OPEB Contributions	19,712	
OPEB Expense	<u>1,176,467</u>	3,360,464

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.

Income Taxes	506,040	
Delinquent Property Taxes	13,565	
Intergovernmental	533	
Other	<u>166,357</u>	686,495

In the statement of activities, certain costs and proceeds associated with long-term debt obligations issued during the year are accrued and amortized over the life of the debt obligation. In governmental funds these costs and proceeds are recognized as financing sources and uses. Premium on Bonds Issued (471,357)

Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. 661,217

In the statement of activities interest expense is accrued when incurred; whereas, in governmental funds an interest expenditure is reported when due. (26,490)

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Compensated Absences	(242,593)	
Amortization of Bond Premium	<u>961</u>	(241,632)

The internal service fund used by management to charge back costs to individual funds is not reported in the entity-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.

Change in Net Position - Internal Service Funds	13,683	
Change in portion of Internal Service Fund Net Position allocated to Business-Type Activities	<u>(32,581)</u>	(18,898)

Proceeds from debt issues are an other financing source in the funds, but a debt issue increases long-term liabilities in the statement of net position. (9,199,416)

Change in Net Position of Governmental Activities \$6,502,494

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Net Position  
Proprietary Funds  
December 31, 2022

	Business-Type Activities Enterprise Funds			Total Business-Type Activities	Governmental Activities- Internal Service Funds
	Water	Sewer	Golf		
<b>Current Assets:</b>					
Equity in Pooled Cash and Investments	\$4,047,374	\$3,491,811	\$668,772	\$8,207,957	\$914,123
Restricted Cash	41,629	20,503	0	62,132	0
<b>Receivables (Net):</b>					
Accounts	424,826	375,823	0	800,649	0
Interfund	189,892	189,891	0	379,783	0
Inventory	5,459	0	36,296	41,755	0
<b>Total Current Assets</b>	<b>4,709,180</b>	<b>4,078,028</b>	<b>705,068</b>	<b>9,492,276</b>	<b>914,123</b>
<b>Noncurrent Assets:</b>					
Investment in Joint Venture	2,025,195	7,219,657	0	9,244,852	0
<b>Capital Assets:</b>					
Nondepreciable Capital Assets	1,173,759	1,115,706	108,945	2,398,410	0
Depreciable Capital Assets, Net	8,260,191	7,762,858	961,658	16,984,707	0
Net OPEB Asset	55,417	53,722	80,194	189,333	0
<b>Total Noncurrent Assets</b>	<b>11,514,562</b>	<b>16,151,943</b>	<b>1,150,797</b>	<b>28,817,302</b>	<b>0</b>
<b>Total Assets</b>	<b>16,223,742</b>	<b>20,229,971</b>	<b>1,855,865</b>	<b>38,309,578</b>	<b>914,123</b>
<b>Deferred Outflows of Resources:</b>					
Pension	71,611	69,421	103,629	244,661	0
OPEB	776	752	1,123	2,651	0
<b>Total Deferred Outflows of Resources</b>	<b>72,387</b>	<b>70,173</b>	<b>104,752</b>	<b>247,312</b>	<b>0</b>
<b>Liabilities:</b>					
<b>Current Liabilities:</b>					
Accounts Payable	251,297	249,414	16,724	517,435	219
Accrued Wages and Benefits	17,030	16,447	7,090	40,567	0
Compensated Absences	22,602	22,602	37,800	83,004	0
Accrued Interest Payable	8,688	8,688	0	17,376	0
Deposit Liability	41,629	20,503	0	62,132	0
Due to Related Parties	122,639	229,152	0	351,791	0
OPWC Loans Payable	57,451	0	0	57,451	0
Claims Payable	0	0	0	0	483,020
Long-Term Liabilities Due Within One Year	145,000	145,000	0	290,000	0
<b>Total Current Liabilities</b>	<b>666,336</b>	<b>691,806</b>	<b>61,614</b>	<b>1,419,756</b>	<b>483,239</b>
<b>Long-Term Liabilities:</b>					
Compensated Absences	25,839	25,839	54,115	105,793	0
Bonds, Notes & Loans Payable	2,366,090	2,294,891	0	4,660,981	0
Net Pension Liability	158,967	154,105	230,042	543,114	0
<b>Total Long-Term Liabilities</b>	<b>2,550,896</b>	<b>2,474,835</b>	<b>284,157</b>	<b>5,309,888</b>	<b>0</b>
<b>Total Liabilities</b>	<b>3,217,232</b>	<b>3,166,641</b>	<b>345,771</b>	<b>6,729,644</b>	<b>483,239</b>
<b>Deferred Inflows of Resources:</b>					
Pension	199,419	193,320	288,580	681,319	0
OPEB	61,812	59,922	89,449	211,183	0
<b>Total Deferred Inflows of Resources</b>	<b>261,231</b>	<b>253,242</b>	<b>378,029</b>	<b>892,502</b>	<b>0</b>
<b>Net Position:</b>					
Net Investment in Capital Assets	8,027,709	7,528,988	1,070,603	16,627,300	0
<b>Restricted for:</b>					
Net OPEB Asset	55,417	53,722	80,194	189,333	0
Unrestricted	4,734,540	9,297,551	86,020	14,118,111	430,884
<b>Total Net Position</b>	<b>\$12,817,666</b>	<b>\$16,880,261</b>	<b>\$1,236,817</b>	<b>\$30,934,744</b>	<b>\$430,884</b>
Adjustment to reflect the consolidation of Internal Service Fund activities related to Business-Type Activities				39,234	
<b>Net Position of Business-Type Activities</b>				<b>\$30,973,978</b>	

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Revenues, Expenses and Changes in Fund Net Position  
Proprietary Funds  
For the Fiscal Year Ended December 31, 2022

	Business-Type Activities Enterprise Funds			Total Business-Type Activities	Governmental Activities- Internal Service Funds
	Water	Sewer	Golf		
Operating Revenues:					
Charges for Services	\$2,340,535	\$1,572,558	\$826,591	\$4,739,684	\$3,438,709
Tap-In Fees	81,550	12,900	0	94,450	0
Other Revenues	65,908	1,053	31,887	98,848	673,447
Total Operating Revenues	2,487,993	1,586,511	858,478	4,932,982	4,112,156
Operating Expenses:					
Personal Services	466,399	434,083	703,963	1,604,445	0
Contactual Services	1,363,241	1,376,606	134,746	2,874,593	661,214
Materials and Supplies	547,157	580,478	154,213	1,281,848	0
Depreciation	239,692	240,405	60,112	540,209	0
Claims Expense	0	0	0	0	3,437,259
Total Operating Expenses	2,616,489	2,631,572	1,053,034	6,301,095	4,098,473
Operating Income (Loss)	(128,496)	(1,045,061)	(194,556)	(1,368,113)	13,683
Non-Operating Revenues (Expenses):					
Interest and Fiscal Charges	(52,022)	(55,019)	0	(107,041)	0
Investment in Joint Venture	19,673	(257,845)	0	(238,172)	0
State Grants	67,394	43,480	0	110,874	0
Total Non-Operating Revenues (Expenses)	35,045	(269,384)	0	(234,339)	0
Income (Loss) Before Contributions and Transfers	(93,451)	(1,314,445)	(194,556)	(1,602,452)	13,683
Transfers In	648	648	150,000	151,296	0
Change in Net Position	(92,803)	(1,313,797)	(44,556)	(1,451,156)	13,683
Net Position - Beginning of Year	12,910,469	18,194,058	1,281,373		417,201
Net Position - End of Year	\$12,817,666	\$16,880,261	\$1,236,817		\$430,884
Adjustment to reflect the consolidation of Internal Service Fund activities related to Business-Type Activities				\$32,581	
Change in Net Position - Total Business-Type Activities				(\$1,418,575)	

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Cash Flows  
Proprietary Funds  
For the Fiscal Year Ended December 31, 2022

	Business-Type Activities Enterprise Funds			Total Business-Type Activities	Governmental Activities- Internal Service Funds
	Water	Sewer	Golf		
<b>Cash Flows from Operating Activities:</b>					
Cash Received from Customers	\$2,363,485	\$1,405,828	\$858,478	\$4,627,791	\$4,112,156
Cash Payments to Employees	(432,563)	(405,188)	(534,962)	(1,372,713)	0
Cash Payments to Suppliers	(1,690,735)	(1,600,061)	(325,800)	(3,616,596)	(660,995)
Cash Payments for Claims	0	0	0	0	(3,255,729)
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>240,187</b>	<b>(599,421)</b>	<b>(2,284)</b>	<b>(361,518)</b>	<b>195,432</b>
<b>Cash Flows from Noncapital Financing Activities:</b>					
Operating Grants Received	67,394	43,480	0	110,874	0
Payments from Other Funds	648	648	150,000	151,296	0
<b>Net Cash Provided by Noncapital Financing Activities</b>	<b>68,042</b>	<b>44,128</b>	<b>150,000</b>	<b>262,170</b>	<b>0</b>
<b>Cash Flows from Capital and Related Financing Activities:</b>					
Payments for Capital Acquisitions	(1,143,011)	(1,076,013)	(85,650)	(2,304,674)	0
Debt Proceeds	2,250,000	2,250,000	0	4,500,000	0
Debt Principal Payments	(65,558)	(5,305)	0	(70,863)	0
Debt Interest Payments	(43,334)	(46,331)	0	(89,665)	0
<b>Net Cash Provided (Used) by Capital and Related Financing Activities</b>	<b>998,097</b>	<b>1,122,351</b>	<b>(85,650)</b>	<b>2,034,798</b>	<b>0</b>
<b>Cash Flows from Investing Activities:</b>					
Investment in Joint Venture	(201,346)	0	0	(201,346)	0
<b>Net Cash Provided (Used) by Cash Flows from Investing Activities</b>	<b>(201,346)</b>	<b>0</b>	<b>0</b>	<b>(201,346)</b>	<b>0</b>
<b>Net Increase (Decrease) in Cash and Cash Equivalents</b>	<b>1,104,980</b>	<b>567,058</b>	<b>62,066</b>	<b>1,734,104</b>	<b>195,432</b>
Cash and Cash Equivalents - Beginning of Year	2,984,023	2,945,256	606,706	6,535,985	718,691
Cash and Cash Equivalents - End of Year	4,089,003	3,512,314	668,772	8,270,089	914,123
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities</b>					
Operating Income (Loss)	(128,496)	(1,045,061)	(194,556)	(1,368,113)	13,683
Adjustments:					
Depreciation	239,692	240,405	60,112	540,209	0
Changes in Assets & Liabilities:					
(Increase) Decrease in Receivables	(127,074)	(181,947)	0	(309,021)	0
(Increase) Decrease in Inventory	868	0	(17,554)	(16,686)	0
(Increase) Decrease in Deferred Outflows of Resources	(42,526)	(40,878)	(69,511)	(152,915)	0
(Increase) Decrease in Net OPEB Asset	(37,855)	(36,493)	(59,468)	(133,816)	0
Increase (Decrease) in Payables	219,523	204,673	(19,287)	404,909	0
Increase (Decrease) in Accrued Liabilities	(15,008)	136,186	31,144	152,322	219
Increase (Decrease) in Claims Payable	0	0	0	0	181,530
Increase (Decrease) in Deferred Inflows of Resources	123,050	117,681	214,949	455,680	0
Increase (Decrease) in Net Pension Liability	8,013	6,013	51,887	65,913	0
<b>Net Cash Provided (Used) by Operating Activities</b>	<b>\$240,187</b>	<b>(\$599,421)</b>	<b>(\$2,284)</b>	<b>(\$361,518)</b>	<b>\$195,432</b>

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Fiduciary Net Position  
Fiduciary Funds  
December 31, 2022

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	Custodial Funds
Assets:	
Equity in Pooled Cash and Investments	\$3,564,446
Cash and Cash Equivalents in Segregated Accounts	100,105
Receivables (Net):	
Accounts	390,952
Due from Other Governments	604,913
Total Assets	<u>4,660,416</u>
Liabilities:	
Accounts Payable	258,423
Held for Other Governments	692,267
Undistributed Monies	100,105
Accrued Liabilities	321,142
Total Liabilities	<u>1,371,937</u>
Net Position:	
Restricted for Individuals, Organizations and Other Governments	<u>3,288,479</u>
Total Net Position	<u><u>\$3,288,479</u></u>

See accompanying notes to the basic financial statements.

City of Vandalia, Ohio  
Statement of Changes in Fiduciary Net Position  
Fiduciary Funds  
For the Fiscal Year Ended December 31, 2022

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	Custodial Funds
Additions:	
Investment Earnings	\$24,182
Income Tax Collections for Other Governments	4,630,223
Contributions and Rentals	5,763,511
Fines and Forfeitures for Other Governments	<u>1,851,615</u>
Total Additions	<u>12,269,531</u>
Deductions:	
Distributions of Income Tax Collections	4,565,485
Income Tax Refunds	64,797
Payments for Joint Venture	5,106,877
Distributions from Municipal Court to Other Governments	<u>1,851,615</u>
Total Deductions	<u>11,588,774</u>
Change in Net Position	680,757
Net Position - Beginning of Year	<u>2,607,722</u>
Net Position - End of Year	<u><u>\$3,288,479</u></u>

See accompanying notes to the basic financial statements.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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**Note 1 – Summary of Significant Accounting Policies**

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The financial statements of the City of Vandalia have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The most significant of the City's accounting policies are described below.

**Reporting Entity**

The City of Vandalia (the City) is a charter municipal corporation operating under the laws of the State of Ohio. The City was incorporated in 1958 and operates under a Council/Manager form of government. The Mayor and the council are elected by separate ballot from the municipality at large for four-year terms. As a council member, the Mayor has the right to vote on all issues before council. Council appoints the City Manager. The City Manager appoints all managers of each department in the City.

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Vandalia, the primary government includes the departments that provide the following services: police and fire, parks and recreation, planning, zoning, street maintenance and repairs, water, sewer and refuse collection. Council and the City Manager have direct responsibility for these activities.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board; and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the City is obligated for the debt of the organization. Component units may also include organizations for which the City authorizes the issuance of debt or the levying of taxes, or determines the budget. There are no component units included as part of this report.

The City is associated with the Tri-Cities North Regional Wastewater Authority (Tri-Cities), and the Northern Area Water Authority (NAWA), which are defined as joint ventures. A joint venture is a legal entity or other organization that is a result of a contractual arrangement and that is owned, operated, or governed by two or more participants as a separate and specific activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility. These organizations are presented in Note 13.

The Miami Valley Risk Management Association, Inc. (MVRMA) is a risk sharing insurance pool established for the purpose of enabling the subscribing political subdivisions to obtain liability insurance and providing a formalized, jointly administered self-insurance fund for its members. The members formed a not-for-profit corporation known as Miami Valley Risk Management Association, Inc. for the purpose of administering the pool. The City has no explicit and measurable equity interest in MVRMA and no ongoing financial responsibility for MVRMA.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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The City is associated with the Economic Development/Government Equity Program (ED/GE), the Butler Township – Vandalia Joint Economic Development District (JEDD) and the Butler Township – Miller Lane Hotel District Joint Economic Development Zone (JEDZ), which are defined as a jointly governed organization. A jointly governed organization is an organization that is governed by representatives from each of the governments that create the organization, but there is no ongoing financial interest or responsibility on the part of the participating governments. This organization is presented in Note 14.

**Basis of Presentation**

The City's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

**Fund Accounting**

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.



**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the charter of the City of Vandalia and/or the general laws of Ohio.

Facilities Improvement and Maintenance Reserve – To account for the receipt and dispersal of all resource committed for future capital expenses related to the building of new facilities or repairs and improvements to existing facilities.

General Obligation Bond Retirement Fund – To account for transfers from the general fund property tax revenue restricted to pay for general obligation bond debt.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds

Proprietary fund reporting focuses on the determination of operating income, changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

Water Fund - The water fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

Sewer Fund - The sewer fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

Golf Fund - The golf fund accounts for the operations of the golf course.

Internal Service Fund – An internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service fund reports on a self-insurance program for employee medical benefits.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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Fiduciary Funds

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and Custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangement that has certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund.

The City's only fiduciary funds are custodial funds that account for municipal court collections that are distributed to various local governments, the collection of income taxes for other subdivisions, and the activities of the Northern Area Water Authority and Tri-Cities North Regional Wastewater Authority.

**Measurement Focus**

Government-wide Financial Statements

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, all liabilities, deferred outflows of resources and deferred inflows of resources associated with the operation of the City are included on the Statement of Net Position. The Statement of Activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary and fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets, deferred outflows of resources, all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

For proprietary funds, the statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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**Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting; proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and in the presentation of expenses versus expenditures.

Revenues - Exchange and Nonexchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. For the City, available means expected to be received within thirty-one days of year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 4). Revenue from grants, entitlements, shared revenues and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, licenses and permits, interest, grants and rentals.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, deferred outflows of resources are reported on the government-wide statement of net position for pension and other postemployment benefits (OPEB). The deferred outflows of resources related to pension and OPEB are explained in Notes 11 and 12.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property and income taxes, lease, payments in lieu of taxes, pension, OPEB, grants and other taxes and unearned revenues. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2022, but which were levied to finance year

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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2023 operations. These amounts have been recorded as deferred inflows on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported on the governmental funds balance sheet, and represents receivables/revenues which will not be collected within the available period. For the City, unavailable revenue includes delinquent property taxes, income taxes, franchise taxes, intergovernmental grants, special assessments, and charges for services. These amounts are deferred and recognized as inflows of resources in the period the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position. (See Notes 11 and 12)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**Equity in Pooled Cash and Investments**

To improve cash management, cash received by the City is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through City records. Interest in the pool is presented as "equity in pooled cash and investments" on the financial statements.

The City has segregated bank accounts for monies held separate from the City's central bank account. These interest-bearing depository accounts are presented on the statement of fiduciary net position as "cash and cash equivalents in segregated accounts" since they are not required to be deposited into the City's treasury. The cash of the Municipal Court is included in this line item.

Investments are reported at fair value, which is based on quoted market prices. For investments in open-end mutual funds, fair value is determined by the fund's share price.

During the year, the City invested in the State Treasury Asset Reserve of Ohio (STAR Ohio) investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2022, there were no limitation or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice is appreciated 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million per day, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following the Charter and Codified Ordinances of the City as well as Ohio statutes, the City has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2022 amounted to (\$647,685).

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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Investments with an original maturity of three months or less at the time of purchase, and investments of the cash management pool are reported as cash equivalents on the financial statements.

**Inventory**

On the government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. The cost of inventory items is recorded as an expenditure in the governmental fund types when used. Inventories of the proprietary funds are expensed when used.

Inventories of the general fund, the street special revenue fund and the water fund primarily consist of expendable supplies held for consumption. Inventories of the golf fund consist of expendable supplies held for consumption, purchased food and supplies held for resale.

**Restricted Assets**

Assets are reported as restricted when limitations on their use change the nature or normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other governments, or are imposed by law through constitutional provisions or enabling legislation.

Restricted assets in the enterprise funds represent cash and cash equivalents set aside for repayment of deposits to utility customers.

**Interfund Balances**

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as "Interfund Loan Receivables/Payables." Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts, not services provided and used, are eliminated in the statement of net position, except for any net residual amounts due between governmental and business-type activities, which are presented as "Internal Balances".

**Prepays**

Payments made to vendors for services that will benefit periods beyond December 31, 2022 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure or expense is reported in the year in which services are consumed.

**Lease Receivable**

Lease receivable is measured at the present value of lease payments expected to be received during the lease term. Under the lease agreement, the City may receive lease payments that are determined by the lease agreement. The payments are recorded as an inflow of resources in the period the payment is received.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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A deferred inflow of resources is recorded for the lease at the initiation of the lease in an amount equal to the initial recording of the lease receivable. The deferred inflow of resources is amortized on a straight-line basis over the term of the lease.

**Land Held for Resale**

Land held for resale represent land received by the City, which will be sold.

**Capital Assets**

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The City maintains a capitalization threshold of five thousand dollars. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are expended.

All capital assets are depreciated except for land, easements, and construction and progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City’s historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Asset Class	Governmental Activities Estimated Useful Life	Business-Type Activities Estimated Useful Life
Buildings and improvements	45 to 52 years	45 to 71 years
Equipment	10 to 20 years	10 to 20 years
Vehicles	6 to 25 years	6 to 25 years
Infrastructure	7 to 65 years	65 years

The City’s infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems and water and sewer lines.

**Pension and other postemployment benefits (OPEB) liabilities**

For purposes of measuring the net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
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The current accounting standard requires Cities to report their proportionate share of the net pension/OPEB liability using the earning approach to pension and OPEB accounting instead of the funding approach as previously used. The funding approach limited pension and postemployment costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension/OPEB liability. Under the new standards, the net pension/OPEB liability equals the City's proportionate share of each plan's collective present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service minus plan assets available to pay these benefits.

Pension and OPEB obligations, whether funded or unfunded, are part of the employment exchange. The employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. The unfunded portion of this benefit of exchange is a liability of the City. However, the City is not responsible for key factors affecting the balance of this liability. In Ohio, the employee shares the obligation of funding pension/OPEB benefits with the employer. Benefit provisions and both employer and employee contribution rates are determined by State statute. The employee and employer enter the employment exchange with the knowledge that the exchange is limited by law. The pension system is responsible for the administration of the pension and OPEB plans.

There is no repayment schedule for the net pension/OPEB liability. The City has no control over the changes in the benefits, contributions rates, and return on investments affecting the balance of the liabilities. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not identify the responsible party for the unfunded portion. Due to the unique nature of how the pension/OPEB liability is satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

**Compensated Absences**

Vacation benefits and compensatory time are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for all accumulated unused vacation and compensatory time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at year-end taking into consideration any limits specified in the City's termination policy. The City records a liability for accumulated unused sick leave for all employees after twenty years of accumulated service. The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "matured compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. In proprietary funds, the entire amount of compensated absences is reported as a fund liability.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
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**Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and the net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of interfund loans, as well as property acquired for resale, unless the proceeds from the collection of these loans or from the sale of these properties is restricted, committed, or assigned.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions or enabling legislation (City ordinances). Enabling legislation authorizes the City to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that the City can be compelled by an external party-such as citizens, public interest groups, or the judiciary to use resources created by enabling legislation only for the purposes specified by the legislation.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by formal action (ordinance) of City Council. Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. In contrast to fund balance that is restricted by enabling legislation, committed fund balance classification may be redeployed for other purposes with appropriate due process. Constraints imposed on the use of committed amounts are imposed by City Council, separate from the authorization to raise the underlying revenue; therefore, compliance with these constraints are not considered to be legally enforceable. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.



**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
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**Assigned** Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by City Council. The finance director is authorized to assign fund balance using encumbrances for planned purchases, provided such amounts have been lawfully appropriated. City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget.

**Unassigned** Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment of capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

Net position restricted for other purposes include police services, court activities and educational programs as restricted by the City. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net positions are available. None of the restricted net position for the City was restricted by enabling legislation.

**Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for golf, waste water treatment, water services and self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund. Revenues and expenses that do not meet these definitions are reported as nonoperating.

**Bond Premiums/Issuance Costs**

Bond premiums are deferred and amortized over the term of the bonds using the bonds outstanding method since the results are not significantly different from the effective interest method. Debt issuance costs are expensed when incurred.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
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Bond premiums are presented as a reduction/addition of the face amount of the bonds payable.

**Interfund Activity**

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

**Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**Budgetary Process**

All funds, except the Chuck Gabbard Memorial special revenue fund and custodial funds are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriation resolution, both of which are prepared on the budgetary basis of accounting. Montgomery County does not require jurisdictions within the County to prepare a tax budget, therefore, this is not part of the City's budgetary process. The certificate of estimated resources establishes a limit on the amount Council may appropriate.

The appropriation resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council.

The legal level of control has been established by Council at the fund level for all funds. The Finance Director, with the approval of the City Manager and respective Department Heads, has been authorized to allocate appropriations to the function, department and object level within each fund. Council must approve any revisions that alter total fund appropriations.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate at the time final appropriations were adopted.

The appropriation resolution is subject to amendment by Council throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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**Note 2 – Fund Balance**

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Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General	Facilities Improvement & Maintenance Reserve	General Obligation Bond Retirement	Other Governmental Funds	Total Governmental Funds
<u>Nonspendable</u>					
Materials and supplies inventory	\$13,555	\$0	\$0	\$128,726	\$142,281
<u>Restricted for</u>					
Streets and highways	0	0	0	2,314,662	2,314,662
Court activities	0	0	0	650,330	650,330
Police services	0	0	0	24,587	24,587
FEMA	0	0	0	51,909	51,909
OneOpioid Settlement	0	0	0	8,360	8,360
Job Creation and Revitalization	0	0	0	2,724,209	2,724,209
Infrastructure	0	0	0	734,204	734,204
Capital improvements	0	0	0	4,154,925	4,154,925
Total restricted	0	0	0	10,663,186	10,663,186
<u>Committed</u>					
Employee retirements	719,965	0	0	0	719,965
Capital improvements	0	6,983,648	0	437,816	7,421,464
Total committed	719,965	6,983,648	0	437,816	8,141,429
<u>Assigned</u>					
Next year's budget	2,426,617	0	0	0	2,426,617
Total assigned	2,426,617	0	0	0	2,426,617
Unassigned (deficit)	18,408,664	0	(2,518,654)	(1,228)	15,888,782
Total fund balances	\$21,568,801	\$6,983,648	(\$2,518,654)	\$11,228,500	\$37,262,295

**Note 3 - Deposits and Investments**

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The investment and deposit of City monies are governed by the provisions of the Charter and Codified Ordinances of the City and the Ohio Revised Code. In accordance with these provisions, investments purchased for the portfolio may be safe kept by any Ohio financial institution or any primary government security dealer.

Authorized dealer/brokers are restricted to Ohio financial institutions, primary government securities dealers, and NASD registered dealers. Interest income is distributed to the funds according to City Charter guidelines.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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Whenever there are monies available in the City Treasury, which will not be required to be used for a period of thirty days or more, the Director of Finance or his/her designee(s), may invest such funds. The investments are subject to the limitations contained within the investment policy, and are subject to all applicable laws and regulations.

The investment objectives controlling the management of the investment portfolio shall be, in order of importance: (1) Safety of principal. Recognizing that all investments contain one or more elements of risk, the portfolio shall be prudently managed with specific consideration given to credit risk, market risk, and prepayment risk; (2) Liquidity to meet current and contingent requirements; (3) Maximization of returns. The portfolio shall be managed to maximize the long-term return on the portfolio consistent with current cash needs.

The provisions of the City's investment policy permit the City to invest its monies in the following investment instruments:

1. Obligations of the United States including U.S. treasury securities and government agency securities guaranteed by the United States.
2. United States government agency securities and the securities issued by instrumentalities of the U.S. including, but not limited to, obligations of the Federal National Mortgage Association (FNMA), the Federal Home Loan Mortgage Corporation (FHLMC), the Farm Credit Bank, the Federal Home Loan Bank, the Government National Mortgage Association (GNMA), and the Small Business Administration (SBA).
3. State Treasury Asset Reserve of Ohio (STAR Ohio).
4. Obligations of the State of Ohio and obligations of political subdivisions of the State of Ohio.
5. Deposits of any Ohio financial institution subject to collateralization of public funds defined by the Ohio Revised Code.
6. Bankers Acceptances and Deposits of the top fifty banks in the United States based upon asset size or Ohio based financial institutions with at least \$2 billion in total assets.
7. Prime Commercial Paper issued with a credit rating of P-1 by Standard & Poors Corporation or A-1 by Moody's rating service.
8. Obligations of corporate entities having debt rating of Aa or better by Standard & Poors Corporation or Moody's rating service.

*Custodial Credit Risk* is the risk that in the event of bank failure, the government's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the City or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured. If the institution participates in the Ohio Pooled Collateral System (OPCS), the total market value of the securities pledged can be one hundred two

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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percent or lower if permitted by the Treasurer of State.

*Cash on hand* At year-end, the City had \$9,770 in un-deposited cash on hand which is included as part of “equity in pooled cash and investments.”

*Deposits:* At year-end, the carrying amount of the City’s deposits was \$31,122,899, and \$31,878,263 of the City’s total bank balance of \$32,886,766 was exposed to custodial credit risk because those deposits were uninsured and uncollateralized.

*Investments:* At year-end, the City had the following investments.

Investment Type	Fair Value	Fair Value Hierarchy	Weighted Average Maturity (Years)
Federal Home Loan Bank	\$2,881,531	Level 2	2.45
Federal Farm Credit Bank	3,761,785	Level 2	2.14
Farmer Mac	223,915	Level 2	3.04
Federal Home Loan Mortgage Corp	1,565,742	Level 2	2.83
Federal National Mortgage Association	1,058,240	Level 2	2.26
Negotiable CDs	5,334,742	Level 2	1.31
US Treasury Notes	3,085,321	Level 1	3.17
Commercial Paper	298,064	Level 2	0.12
STAROhio	3,119,473	N/A	0.14
Total Fair Value	\$21,328,813		
Portfolio Weighted Average Maturity			1.86

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. The preceding table identifies the City’s recurring fair value measurement as of December 31, 2022. As previously discussed Star Ohio is reported at its net asset value. U.S. Treasury Notes are valued using Level 1 inputs. All other investments of the City are valued using Level 2 inputs using valuations techniques that incorporate market data for similar investments, broker quotes and inactive transactions prices.

*Custodial Credit Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed. The investments in the Federal Home Loan Mortgage Corporation (FHLMC), Federal Home Loan Bank (FHLB), Federal Farm Credit Bank (FFCB), Farmer MAC, Federal National Mortgage Association (FNMA) and commercial paper are held by the counterparty’s trust department or agent and not in the City’s name. All of the City’s negotiable certificates of deposit are registered securities.

*Interest Rate Risk* – The City’s investment policy states that the maximum maturity for any investment is limited to a final stated maturity of seven years, an expected call of seven years, or an expected average life of seven years, where the average life is estimated by nationally recognized firms independent of the dealer

**City of Vandalia, Ohio**  
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**For The Year Ended December 31, 2022**

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selling the security to the City.

*Credit Risk* – The City’s investment policy states that investment in commercial paper must have a credit rating of P-1 by Standard & Poor’s Corporation or A-1 by Moody’s rating service. Obligations of corporate entities must have a debt rating of Aa or better by Standard & Poor’s Corporation or Moody’s rating service. The City’s investments in mortgage securities have an AA+ credit rating. The City’s investments in commercial papers have an A-1 credit rating. The City’s investment in STAR Ohio has an AAAm credit rating.

*Concentration of Credit Risk* – The City’s investment policy states that the portfolio shall be diversified so as to avoid concentrations of credit risk from any rated issuer: (1) At the time of purchase, aggregate collateralized investments in the obligations of any financial institution are limited to the greater of \$1,000,000 or 20% of the portfolio, where eligible collateral is defined by the Ohio Revised Code; (2) At the time of purchase, aggregate investments in the obligations of any U.S. corporation and non-collateralized investments in the obligations of any financial institution are limited to the greater of \$500,000 or 10% of the portfolio. Investments in eligible short term investments which can be readily converted to cash within 48 hours are limited to the greater of \$2,500,000 or 30% of the portfolio. More than 5% of the City’s investments are in FHLMB, FFCB bonds and commercial paper. The table above is the City’s allocation as of December 31, 2022.

**Note 4 – Receivables**

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Receivables at December 31, 2022, consisted primarily of municipal income taxes, property and other taxes, intergovernmental receivables arising from entitlements, lease, accrued interest on investments, revenue in lieu of taxes, interfund and accounts (billings for ambulance service and utility service). No allowances for doubtful accounts have been recorded because uncollectible amounts are expected to be insignificant.

Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible personal property located in the City. Property tax revenue received during 2022 for real and public utility property taxes represents collections of the 2021 taxes. Property tax payments received during 2022 for tangible personal property (other than public utility property) is for 2022 taxes.

2022 real property taxes are levied after October 1, 2022, on the assessed value as of January 1, 2022, the lien date. Assessed values are established by State law at 35% of appraised market value. 2022 real property taxes are collected in and intended to finance 2023.

Public utility property currently is assessed at varying percentages of true value; public utility real property is assessed at 35% of true value. 2022 public utility property taxes became a lien December 31, 2021, are levied after October 1, 2022, and are collected in 2023 with real property taxes.

The full tax rate for all City operations for the year ended December 31, 2022, was \$4.14 per \$1,000 of assessed value. The assessed values of real and public utility property upon which 2020 property tax receipts were based are as follows:

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<u>Property Category</u>	<u>Assessed Value</u>
<u>Real Property</u>	
Residential and agricultural	\$262,659,300
Commercial and industrial	122,636,540
Public utilities	56,250
<u>Personal Property</u>	
Public utilities	9,675,910
Total	<u>\$395,028,000</u>

Real property taxes are payable annually or semi-annually. If paid annually, the payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the City of Vandalia. The County Auditor periodically remits to the City its portion of the taxes collected. Accrued property taxes receivable represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2022, and for which there is an enforceable legal claim. In the general fund, the entire receivable has been offset by deferred inflow of resources since the current taxes were not levied to finance 2022 operations and the collection of delinquent taxes during the available period is not subject to reasonable estimation. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been recorded as a deferred inflow of resources.

Income Taxes

The City levies a 2% income tax on substantially all income earned within the City. In addition, City residents employed in municipalities having an income tax less than 2% must pay the difference to the City of Vandalia. Additional increases in the income tax rate require voter approval.

Employers within the City withhold income tax on employee compensation and remit at least quarterly. Corporations and other individual taxpayers pay estimated taxes quarterly and file an annual declaration.

All income tax proceeds are being receipted into the general fund. The general fund is transferring .25% of the income tax proceeds to the Police, Fire and Street Capital Improvements fund. The transfer of income tax was reclassified as income tax revenue during the year.

**Note 5 - Risk Management**

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The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. In 1988, the City joined the Miami Valley Risk Management Association, Inc. (MVRMA) a risk sharing insurance pool. This pool covers all property, crime, liability, boiler and machinery, and public official liability.

The City pays an annual premium to MVRMA that is intended to cover administrative expenses and any claims covered by the pool. MVRMA has the ability to require member cities to make supplemental payments in the event reserves are not adequate to cover claims. An actuarial opinion issued as of December 31, 2022, indicates reserves in excess of anticipated claims. There were no settled claims from these risks that have

**City of Vandalia, Ohio**  
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exceeded commercial insurance coverage for the past three years and there has been no significant reduction in coverages from last year.

The City pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs.

The City has elected to provide employee healthcare benefits for its employees through a self-insured program. The City maintains a self-insurance internal service fund to account for and finance its uninsured risks of loss in this program. This plan provides medical, dental, vision and prescription drug coverage, providing a traditional plan with a preferred provider organization (PPO) as well as a high deductible plan with Health Saving Account (HSA). The City contracts with Medical Mutual of Ohio for network discounts; deductibles are higher and vary for out-of-network claims. A third party administrator, Underwriters Services Corp, processes and pays the claims. The City is paying self-insurance claims and administrative costs from its hospital care internal service fund. An excess coverage insurance (stop loss) policy covers claims in excess of \$50,000 per employee, per year.

During 2022, a total of \$4,098,473 was paid in benefits and administrative costs. The liability for unpaid claims cost of \$483,020, reported in the hospital care internal service fund at December 31, 2022, is based on the requirements of Governmental Accounting Standards Board Statement No. 30 and will be processed and paid in 2023. Statement No. 30 requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The claims liability was determined by reviewing invoices for claims paid in January through March 2023, which were incurred in 2022 or before.

The estimates for the internal services fund were not affected by incremental claim adjustment expenses and does not include other allocated claim adjustment expenses. Changes in the internal services funds' claims liability amounts in the last two years follows:

	Balance at beginning of year	Current year claims	Claim payments	Balance at end of year
2022	\$301,490	3,618,789	3,437,259	483,020
2021	\$131,552	2,728,121	2,558,183	301,490



**City of Vandalia, Ohio**  
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**For The Year Ended December 31, 2022**

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**Note 6 - Capital Assets**

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Capital asset activity for the year ended December 31, 2022, was as follows:

	Balance 12/31/2021	Increases	Decreases	Balance 12/31/2022
<b>Governmental activities</b>				
Capital assets, not being depreciated				
Land	\$5,618,659	\$0	\$0	\$5,618,659
Easements	376,999	5,990	0	382,989
Construction in progress	1,228,563	5,130,037	(591,840)	5,766,760
Total capital assets, not being depreciated	<u>7,224,221</u>	<u>5,136,027</u>	<u>(591,840)</u>	<u>11,768,408</u>
Capital assets, being depreciated				
Buildings and improvements	31,975,966	404,014	0	32,379,980
Equipment	15,169,282	1,637,398	(96,447)	16,710,233
Infrastructure	59,784,025	1,869,624	0	61,653,649
Total capital assets, being depreciated	<u>106,929,273</u>	<u>3,911,036</u>	<u>(96,447)</u>	<u>110,743,862</u>
Less: accumulated depreciation				
Buildings and improvements	15,516,600	690,219	0	16,206,819
Equipment	10,558,277	889,231	(58,173)	11,389,335
Infrastructure	33,672,243	1,455,376	0	35,127,619
Total accumulated depreciation	<u>59,747,120</u>	<u>3,034,826</u>	<u>(58,173)</u>	<u>62,723,773</u>
Total capital assets, being depreciated, net	<u>47,182,153</u>	<u>876,210</u>	<u>(38,274)</u>	<u>48,020,089</u>
Governmental activities capital assets, net	<u><u>\$54,406,374</u></u>	<u><u>\$6,012,237</u></u>	<u><u>(\$630,114)</u></u>	<u><u>\$59,788,497</u></u>

Depreciation expense was charged to governmental functions as follows:

General government	\$231,963
Public safety	661,265
Transportation	1,708,722
Leisure time activities	432,876
Total depreciation expense	<u><u>\$3,034,826</u></u>

**City of Vandalia, Ohio**  
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	Balance 12/31/2021	Increases	Decreases	Balance 12/31/2022
<b>Business-type activities</b>				
Capital assets, not being depreciated				
Land	\$167,369	\$0	\$0	\$167,369
Easements	500	0	0	500
Construction in progress	98,381	2,208,710	(76,550)	2,230,541
Total assets not being depreciated	<u>266,250</u>	<u>2,208,710</u>	<u>(76,550)</u>	<u>2,398,410</u>
Capital assets, being depreciated				
Buildings and improvements	3,050,978	76,550	0	3,127,528
Equipment	1,440,139	95,964	(21,419)	1,514,684
Infrastructure	31,059,046	0	0	31,059,046
Total capital assets, being depreciated	<u>35,550,163</u>	<u>172,514</u>	<u>(21,419)</u>	<u>35,701,258</u>
Less: accumulated depreciation				
Buildings and improvements	1,927,125	36,294	0	1,963,419
Equipment	1,068,241	61,354	(21,419)	1,108,176
Infrastructure	15,202,395	442,561	0	15,644,956
Total accumulated depreciation	<u>18,197,761</u>	<u>540,209</u>	<u>(21,419)</u>	<u>18,716,551</u>
Total capital assets, being depreciated, net	<u>17,352,402</u>	<u>(367,695)</u>	<u>0</u>	<u>16,984,707</u>
Business-type activities capital assets, net	<u><u>\$17,618,652</u></u>	<u><u>\$1,841,015</u></u>	<u><u>(\$76,550)</u></u>	<u><u>\$19,383,117</u></u>

**Note 7 – Land Held for Resale**

Assets held for resale represent 57.107 parcels received, which will be sold for future development/ownership. At December 31, 2022, the City had land held for resale with a value of \$1,497,046.

**Note 8 - Compensated Absences**

*Accumulated Unpaid Vacation:* City employees earn vacation leave at varying rates based upon length of service. All employees may accrue a maximum of 45 days. In the event of a termination of employment, death, or retirement, employees (or their estates) are paid for unused vacation leave.

*Accumulated Unpaid Sick Leave:* City employees earn sick leave at the rate of 4.616 hours per eighty hours of service. A maximum of 1,250 hours may be carried from one year to the next. Any hours over 1,250 accrued and not taken will be paid on a one for three basis at the end of the year. In the case of death or retirement, employees (or the employees' estates) are paid for one half of their accumulated leave with 625 hours being the maximum amount paid.

*Accumulated Unpaid Compensatory Time:* From time to time, employees may need, with prior approval from their supervisors, to work overtime. These overtime hours will usually be paid at the appropriate overtime rate; however, with permission of the supervisor, an employee may have the option of taking the overtime in compensatory time at one and one half times the amount of hours worked.

**City of Vandalia, Ohio**  
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**Note 9 - Long-Term Debt**

A schedule of changes in bonds and other long-term obligations of the City during 2022 follows:

	Amount Outstanding 12/31/2021	Increases	Decreases	Amount Outstanding 12/31/2022	Amount Due in One Year
<b>Governmental activities</b>					
<u>Unvoted general obligation bonds</u>					
2009 Various purpose limited tax					
bonds, 2.0% - 4.1%	\$765,000	\$0	(\$375,000)	\$390,000	\$390,000
Premium on bonds	1,450	0	(961)	489	0
2022 LTGO Capital Facilities Bonds					
Premium on bonds	0	9,000,000	0	9,000,000	520,000
Premium on bonds	0	471,357	0	471,357	0
Total unvoted general obligation bonds	<u>766,450</u>	<u>9,471,357</u>	<u>(375,961)</u>	<u>9,861,846</u>	<u>910,000</u>
Loans from direct borrowings:					
2014 State infrastructure bank loan	576,803	0	(225,582)	351,221	232,400
2019 OPWC loan	117,573	0	(33,593)	83,980	33,592
2017 OPWC loan	7,100	0	(7,100)	0	0
2022 OPWC loan	0	199,416	(19,942)	179,474	39,884
Total loans from direct borrowings	<u>701,476</u>	<u>199,416</u>	<u>(286,217)</u>	<u>614,675</u>	<u>305,876</u>
Other long-term obligations:					
Compensated absences	2,062,218	1,187,854	(958,452)	2,291,620	1,021,912
Total other long-term obligations	<u>2,062,218</u>	<u>1,187,854</u>	<u>(958,452)</u>	<u>2,291,620</u>	<u>1,021,912</u>
Net pension liability:	16,508,695	0	(3,212,213)	13,296,482	0
Net OPEB liability:	1,581,894	126,686	0	1,708,580	0
Total governmental activities long-term liabilities	<u>\$21,620,733</u>	<u>\$10,985,313</u>	<u>(\$4,832,843)</u>	<u>\$27,773,203</u>	<u>\$2,237,788</u>

**City of Vandalia, Ohio**  
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	Amount Outstanding 12/31/2021	Increases	Decreases	Amount Outstanding 12/31/2022	Amount Due in One Year
<b>Business-type activities</b>					
General Obligation Bonds:					
2022B LTGO Capital Facilities Bonds - Wat	\$0	\$2,250,000	\$0	\$2,250,000	\$145,000
2022B LTGO Capital Facilities Bonds - Sew	0	2,250,000	0	2,250,000	145,000
Premium on 2022B Bonds	0	379,783	0	379,783	0
<b>Total General Obligation Bonds</b>	<b>0</b>	<b>4,879,783</b>	<b>0</b>	<b>4,879,783</b>	<b>290,000</b>
Loans from direct borrowings:					
2017 OPWC loan	\$13,413	\$0	(\$13,413)	\$0	\$0
2018 OPWC loan	33,505	0	(16,752)	16,753	16,753
2019 OPWC loan	30,594	0	(10,198)	20,396	10,198
2020 OPWC loan	50,000	0	(12,500)	37,500	12,500
2020 OPWC loan	72,000	0	(18,000)	54,000	18,000
<b>Total loans from direct borrowings</b>	<b>199,512</b>	<b>0</b>	<b>(70,863)</b>	<b>128,649</b>	<b>57,451</b>
Other long-term obligations:					
Compensated absences	196,033	84,845	(92,081)	188,797	83,004
<b>Total other long-term obligations</b>	<b>196,033</b>	<b>84,845</b>	<b>(92,081)</b>	<b>188,797</b>	<b>83,004</b>
Net pension liability	477,201	65,913	0	543,114	0
Total net pension/OPEB liability	477,201	65,913	0	543,114	0
<b>Total business-type activities</b>					
<b>long-term liabilities</b>	<b>\$872,746</b>	<b>\$5,030,541</b>	<b>(\$162,944)</b>	<b>\$5,740,343</b>	<b>\$430,455</b>

During 2009, the City issued \$4,755,000 General Obligation Various Purpose Limited Tax Bonds. The Bonds were issued for the purpose of paying the costs of constructing, furnishing and equipping a fire station and related facilities, landscaping and otherwise improving the site thereof.

During 2014, the City entered into a State Infrastructure Bank (SIB) direct loan with the Ohio Department of Transportation (ODOT) in the amount of \$1,652,215 of which \$308,334 was received in 2014, \$866,421 during 2015, \$161,775 during 2016 and \$75,391 during 2017, respectively. The remaining amount of \$240,294 was received during 2018.

During 2017, the City entered into a loan agreement with the Ohio Public Works Commission (OPWC). The loan is for a street project, water lines and sanitary sewers. The loan will be repaid in annual installments of \$20,514, maturing in 2022. Principal is paid out of the stormwater special revenue fund, the police, fire and street capital improvements capital projects fund, and the water and sewer funds.

During 2018, the City entered into a loan agreement with the Ohio Public Works Commission (OPWC). The loan is for a water project. The loan will be repaid in annual installments of \$16,752, maturing in 2023. Principal is paid out of the water fund.

During 2019, the City entered into two loan agreements with the Ohio Public Works Commission (OPWC) in

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
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the amounts of \$167,961 and \$50,990. The loans are for a street reconstruction and water main project. The loans will be repaid in semiannual installments of \$16,796 and \$5,099, maturing in 2025 and 2024, respectively. Principal is paid out of the stormwater special revenue fund, the police, fire and street capital improvements capital projects fund and the water fund.

During 2020, the City entered into two loan agreements with the Ohio Public Works Commission (OPWC) in the amounts of \$62,500 and \$90,000. The loans are for two water main projects. The loans will be repaid in semiannual installments of \$12,500 and \$18,000, maturing in 2025. Principal will be paid out of the water fund.

During 2022, the City entered into a loan agreement with the Ohio Public Works Commission (OPWC) in the amount of \$199,416. The loan is for the Gabriel Street reconstruction project. The loan will be repaid in semiannual installments of \$19,942, maturing in 2028. Principal will be paid out of the OPWC fund.

During 2022, the City issued \$4,500,000 General Obligation Capital Facilities Bonds. The Bonds were issued for the purpose of paying the costs of water and sewer construction projects.

During 2022, the City issued \$9,000,000 General Obligation Capital Facilities Bonds. The Bonds were issued for the purpose of paying the costs of an infrastructure construction project.

Compensated absences will be paid from the general fund, street, stormwater, magistrate, and computer legal research special revenue funds, police, fire and street capital project fund and the water, sewer and golf enterprise funds.

The City pays net pension/OPEB liability obligations from the fund benefitting from employee services. In the past this has been the general fund, the street, computer legal research, stormwater and magistrate special revenue funds, police, fire and street capital improvements capital projects fund and the water, sewer and golf enterprise funds.

Principal and interest requirements to retire the City's long-term obligations outstanding at December 31, 2022, are as follows:

Year ending December 31,	Governmental Activities						
	General Obligation Bonds			State SIB Loan			OPWC Loan
	Principal	Interest	Total	Principal	Interest	Total	Principal
2023	\$910,000	\$361,240	\$1,271,240	\$232,400	\$8,806	\$241,206	\$73,476
2024	475,000	324,450	\$799,450	118,821	1,782	120,603	73,476
2025	500,000	310,200	\$810,200	0	0	0	56,680
2026	500,000	295,200	\$795,200	0	0	0	39,884
2027	500,000	280,200	\$780,200	0	0	0	19,938
2028-2032	2,940,000	1,074,600	\$4,014,600	0	0	0	0
2033-2037	3,565,000	438,800	\$4,003,800	0	0	0	0
Total	\$9,390,000	\$3,084,690	\$12,474,690	\$351,221	\$10,588	\$361,809	\$263,454

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Year ending December 31,	Business-Type Activities			OPWC Loan Principal
	General Obligation Bonds			
	Principal	Interest	Total	
2023	\$290,000	\$208,500	\$498,500	\$57,451
2024	150,000	196,900	346,900	40,698
2025	150,000	190,900	340,900	30,500
2026	150,000	183,400	333,400	0
2027	175,000	175,900	350,900	0
2028-2032	950,000	795,850	1,745,850	0
2033-2037	1,160,000	590,300	1,750,300	0
2038-2042	1,475,000	299,000	1,774,000	0
Total	\$4,500,000	\$2,640,750	\$7,140,750	\$128,649

**Note 10 – Short Term Obligations**

Bond anticipation notes reported as a fund liability on the balance sheet consist of the following:

	Balance 12/31/2021	Increase	Decreases	Balance 12/31/2022
Capital projects fund:				
Capital improvement, 1.25%	\$1,399,000	\$0	(\$1,399,000)	\$0
Capital improvement, 4.50%	0	1,399,000	0	1,399,000
Debt service fund:				
Various purpose, 1.00%	1,740,000	0	(1,740,000)	0
Various purpose, 3.7500%	0	1,429,000	0	1,429,000
Total governmental activities	\$3,139,000	\$2,828,000	(\$3,139,000)	\$2,828,000

In July of 2022, the City paid off \$1,399,000 in bond anticipation notes and issued \$1,399,000 in bond anticipation notes. The bond anticipation notes were issued to encourage economic development and jobs in a redevelopment area and to purchase land. Revenues for payment of interest and principal on the bond will result from proceeds from a new note to be issued in 2023.

In August of 2022, the City paid off \$1,740,000 in bond anticipation notes and issued \$1,429,000 in bond anticipation notes. The bond anticipation notes were issued for a current refunding of the 2004 Refunding Various Purpose bonds during 2014 and for a new fire truck. The general obligation bond retirement debt service fund will retire these debts.

**Note 11 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension and other postemployment benefits (OPEB).

**Net Pension Liability/Net OPEB Liability (Asset)**

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions are provided to an employee - on a deferred-payment

**City of Vandalia, Ohio**  
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basis - as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability and the net OPEB liability (asset) represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees may pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability (asset) on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits on both the accrual and modified accrual bases of accounting.

The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

***Plan Description – Ohio Public Employees Retirement System (OPERS)***

**Plan Description**

City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan. While employees may elect the member-directed plan or the combined plan, substantially all employees are in the traditional plan; therefore, the following disclosure focuses on the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to

**City of Vandalia, Ohio**  
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members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting [www.opers.org/financial/reports.shtml](http://www.opers.org/financial/reports.shtml), by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

<u>Group A</u> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	<u>Group B</u> 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	<u>Group C</u> Members not in other Groups and members hired on or after January 7, 2013
<u>State and Local</u>	<u>State and Local</u>	<u>State and Local</u>
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30	Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35
<u>Public Safety</u>	<u>Public Safety</u>	<u>Public Safety</u>
Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 52 with 25 years of service credit or Age 56 with 15 years of service credit
<u>Law Enforcement</u>	<u>Law Enforcement</u>	<u>Law Enforcement</u>
Age and Service Requirements: Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 52 with 15 years of service credit	Age and Service Requirements: Age 48 with 25 years of service credit or Age 56 with 15 years of service credit
<u>Public Safety and Law Enforcement</u>	<u>Public Safety and Law Enforcement</u>	<u>Public Safety and Law Enforcement</u>
Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25	Traditional Plan Formula: 2.5% of FAS multiplied by years of service for the first 25 years and 2.1% for service years in excess of 25

Final average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests upon receipt of the initial benefit payment. The options for Public Safety and Law Enforcement permit early retirement under qualifying circumstances as early as age 48 with a reduced benefit.



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When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Effective January 1, 2022, the Combined Plan is no longer available for member selection.

**Funding Policy**

The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

**City of Vandalia, Ohio**  
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	State and Local	Public Safety	Law Enforcement
<b>2022 Statutory Maximum Contribution Rates</b>			
Employer	14.0 %	18.1 %	18.1 %
Employee *	10.0 %	**	***
<b>2022 Actual Contribution Rates</b>			
Employer:			
Pension ****	14.0 %	18.1 %	18.1 %
Post-employment Health Care Benefits ****	0.0	0.0	0.0
Total Employer	<u>14.0 %</u>	<u>18.1 %</u>	<u>18.1 %</u>
Employee	<u>10.0 %</u>	<u>12.0 %</u>	<u>13.0 %</u>

\* Member contributions within the combined plan are not used to fund the defined benefit retirement allowance.

\*\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\*\* This rate is also determined by OPERS' Board, but is limited by ORC to not more than 2 percent greater than the Public Safety rate.

\*\*\*\* These pension and employer health care rates are for the traditional and combined plans. The employer contributions rate for the member-directed plan is allocated 4 percent for health care with the remainder going to pension.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

For 2022, the City's contractually required contribution was \$981,636, of this amount \$10,448 is reported in accrued wages and benefits.

**Plan Description – Ohio Police & Fire Pension Fund (OP&F)**

**Plan Description**

City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

**City of Vandalia, Ohio**  
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The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member’s base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member’s base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

**Funding Policy**

The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	<u>Police</u>	<u>Firefighters</u>
<b>2022 Statutory Maximum Contribution Rates</b>		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
<b>2022 Actual Contribution Rates</b>		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	<u>0.50</u>	<u>0.50</u>
Total Employer	<u>19.50 %</u>	<u>24.00 %</u>
Employee	<u>12.25 %</u>	<u>12.25 %</u>

Employer contribution rates are expressed as a percentage of covered payroll. The City’s contractually required contribution to OP&F was \$795,442 for 2022, of this amount \$116,689 is reported as accrued wages and benefits.

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***Pension Liabilities (Asset), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability (asset) for OPERS was measured as of December 31, 2021, and the total pension liability used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2021, and was determined by rolling forward the total pension liability as of January 1, 2021, to December 31, 2021. The City's proportion of the net pension liability (asset) was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share of the City's defined benefit pension plans:

	<u>Traditional Plan</u>	<u>OPF</u>	<u>Total</u>
Proportionate Share of the:			
Net Pension Liability	\$4,101,110	\$9,738,486	\$13,839,596
Proportion of the Net Pension Liability:			
Current Measurement Date	0.04713700%	0.15588010%	
Prior Measurement Date	<u>0.04597400%</u>	<u>0.14930340%</u>	
Change in Proportionate Share	<u>0.00116300%</u>	<u>0.00657670%</u>	
Pension Expense	(\$959,210)	\$897,130	(\$62,080)

At December 31 2022, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>OPERS</u>	<u>OPF</u>	<u>Total</u>
	<u>Traditional Plan</u>		
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$209,068	\$280,801	\$489,869
Changes in assumptions	512,840	1,779,777	2,292,617
Changes in employer proportionate share of net pension liability	143,911	771,314	915,225
Contributions subsequent to the measurement date	981,636	795,442	1,777,078
Total Deferred Outflows of Resources	<u>\$1,847,455</u>	<u>\$3,627,334</u>	<u>\$5,474,789</u>
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$89,947	\$506,268	\$596,215
Net difference between projected and actual earnings on pension plan investments	4,878,121	2,553,281	7,431,402
Changes in employer proportionate share of net pension liability	176,634	34,199	210,833
Total Deferred Inflows of Resources	<u>\$5,144,702</u>	<u>\$3,093,748</u>	<u>\$8,238,450</u>

\$1,777,078 reported as deferred outflows of resources related to pension resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

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Year Ending December 31:	OPERS		
	Traditional Plan	OPF	Total
2023	(\$719,192)	\$181,052	(\$538,141)
2024	(1,636,652)	(483,075)	(2,119,726)
2025	(1,147,044)	(109,151)	(1,256,194)
2026	(775,996)	(94,774)	(870,770)
2027	0	244,092	244,092
Total	(\$4,278,883)	(\$261,856)	(\$4,540,739)

**Actuarial Assumptions – OPERS**

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2021, using the following key actuarial assumptions and methods applied to all periods included in the measurement in accordance with the requirements of GASB 67. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions, with the most notable being a reduction in the actuarially assumed rate of return from 7.2 percent down to 6.9 percent, for the defined benefit investments. Key actuarial assumptions and methods used in the latest actuarial valuation, prepared as of December 31, 2021, reflecting experience study results, are presented below:

	OPERS Traditional Plan
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3.0 percent, simple
Post-January 7, 2013 Retirees	3.0 percent, simple through 2022, then 2.05 percent, simple
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age

Key actuarial assumptions and methods used in the prior actuarial valuation, prepared as of December 31, 2020, are presented below:

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OPERS Traditional Plan

Wage Inflation	3.25 percent
Future Salary Increases, including inflation	3.25 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3.0 percent, simple
Post-January 7, 2013 Retirees	0.5 percent, simple through 2021, then 2.15 percent, simple
Investment Rate of Return	7.20 percent
Actuarial Cost Method	Individual Entry Age

For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 15.3 percent for 2021.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was

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determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board’s investment consultant. For each major class that is included in the Defined Benefit portfolio’s target asset allocation as of December 31, 2021, these best estimates are summarized below:

Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	24.00%	1.03%
Domestic Equities	21.00	3.78
Real Estate	11.00	3.66
Private Equity	12.00	7.43
International Equities	23.00	4.88
Risk Parity	5.00	2.92
Other investments	4.00	2.85
Total	100.00%	4.21%

**Discount Rate**

The discount rate used to measure the total pension liability for the current year was 6.9 percent for the traditional plan. The discount rate for the prior year was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the traditional pension plan, combined plan and member-directed plan was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

The following table presents the City’s proportionate share of the net pension liability (asset) calculated using the current period discount rate assumption of 6.9 percent, as well as what the City’s proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

	1% Decrease (5.90%)	Current Discount Rate (6.90%)	1% Increase (7.90%)
Proportionate share of the net pension liability	\$10,812,756	\$4,101,110	(\$1,483,873)

**Actuarial Assumptions – OP&F**

OP&F’s total pension liability as of December 31, 2021, is based on the results of an actuarial valuation date of January 1, 2021, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations.

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Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered are: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2021, are presented below.

Valuation Date	January 1, 2021, with actuarial liabilities rolled forward to December 31, 2021
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent per annum, compounded annually, consisting of inflation rate of 2.75 percent plus productivity increase rate of 0.5 percent
Cost of Living Adjustments	2.2 percent simple per year

In February 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for the 2020 measurement period to 7.5 percent for the 2021 measurement period.

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate



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of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2021, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	0.00 %	0.00 %
Domestic Equity	21.00	3.60
Non-US Equity	14.00	4.40
Private Markets	8.00	6.80
Core Fixed Income *	23.00	1.10
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation Linked Bonds*	17.00	0.80
Midstream Energy Infrastructure	5.00	5.00
Real Assets	8.00	5.90
Gold	5.00	2.40
Private Real Estate	12.00	4.80
Total	125.00 %	

Note: Assumptions are geometric.

\* Levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate**

For 2021, the total pension liability was calculated using the discount rate of 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return of 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate**

Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact, the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

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	1% Decrease (6.50%)	Current Discount Rate (7.50%)	1% Increase (8.50%)
Proportionate share of the net pension liability	\$14,442,041	\$9,738,487	\$5,821,588

**Note 12– Postemployment Benefits**

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See Note 11 for a description of the net OPEB liability (asset).

**Plan Description – Ohio Public Employees Retirement System (OPERS)**

**Plan Description**

The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement (HRA) to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are deposited into an HRA. For non-Medicare retirees and eligible dependents, OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree’s years of service and age when they first enrolled in OPERS coverage.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS. For those retiring on or after January 1, 2015, the allowance has been determined by applying a percentage to the base allowance. The percentage applied is based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance. Those who retired prior to January 1, 2015, will have an allowance of at least 75 percent of the base allowance.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

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In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60. Members in Group A are eligible for coverage at any age with 30 or more years of qualifying service. Members in Group B are eligible at any age with 32 years of qualifying service, or at age 52 with 31 years of qualifying service. Members in Group C are eligible for coverage with 32 years of qualifying service and a minimum age of 55. Current retirees eligible (or who became eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting [www.opers.org/financial/reports.shtml](http://www.opers.org/financial/reports.shtml), by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

**Funding Policy**

The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2022, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2022, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2022 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2022.

***Plan Description – Ohio Police & Fire Pension Fund (OP&F)***

**Plan Description**

The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party

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provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at [www.op-f.org](http://www.op-f.org) or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

**Funding Policy**

The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2022, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

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The City's contractually required contribution to OP&F was \$19,712 for 2022.

**Net OPEB Liability (Asset)**

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2020, rolled forward to the measurement date of December 31, 2021, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2021, and was determined by rolling forward the total OPEB liability as of January 1, 2021, to December 31, 2021. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS		
	Traditional Plan	OPF	Total
Proportionate Share of the:			
Net OPEB (Asset)	(\$1,429,671)		(\$1,429,671)
Net OPEB Liability		\$1,708,580	\$1,708,580
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.04564500%	0.15588010%	
Prior Measurement Date	0.04445500%	0.14930340%	
Change in Proportionate Share	0.00119000%	0.00657670%	
OPEB Expense	(\$1,416,615)	\$149,885	(\$1,266,730)

At December 31 2022, reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS		
	Traditional Plan	OPF	Total
<u>Deferred Outflows of Resources</u>			
Differences between expected and actual experience	\$0	\$77,725	\$77,725
Changes in assumptions	0	756,270	756,270
Changes in employer proportionate share of net OPEB liability (asset)	20,022	130,328	150,350
Contributions subsequent to the measurement date	0	19,712	19,712
Total Deferred Outflows of Resources	\$20,022	\$984,035	\$1,004,057
<u>Deferred Inflows of Resources</u>			
Differences between expected and actual experience	\$216,859	\$225,813	\$442,672
Changes in assumptions	578,715	198,442	777,157
Net difference between projected and actual earnings on OPEB plan investments	681,567	154,342	835,909
Changes in employer proportionate share of net OPEB liability (asset)	117,523	48,283	165,806
Total Deferred Inflows of Resources	\$1,594,664	\$626,880	\$2,221,544

\$19,712 reported as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability (asset) in the year ending

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December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending December 31:	OPERS		Total
	Traditional Plan	OPF	
2023	(\$1,017,922)	\$77,547	(\$940,375)
2024	(309,919)	54,633	(255,285)
2025	(148,919)	65,867	(83,051)
2026	(97,884)	33,649	(64,235)
2027	0	52,266	52,266
Thereafter	0	53,482	53,482
<b>Total</b>	<b>(\$1,574,642)</b>	<b>\$337,444</b>	<b>(\$1,237,199)</b>

**Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. In 2021, the Board's actuarial consultants conducted an experience study for the period 2016 through 2020, comparing historical assumptions to actual results. The experience study incorporates both a historical review and forward-looking projections to determine the appropriate set of assumptions to keep the plan on a path toward full funding. Information from this study led to changes in both demographic and economic assumptions. The actuarial valuation used for 2021 compared to those used for 2020 are as follows:

	December 31, 2021	December 31, 2020
Wage Inflation	2.75 percent	3.25 percent
Projected Salary Increases,	2.75 to 10.75 percent	3.25 to 10.75 percent
	including wage inflation	including wage inflation
Single Discount Rate	6.00 percent	6.00 percent
Investment Rate of Return	6.00 percent	6.00 percent
Municipal Bond Rate	1.84 percent	2.00 percent
Health Care Cost Trend Rate	5.5 percent, initial	8.5 percent, initial
	3.50 percent, ultimate in 2034	3.50 percent, ultimate in 2035
Actuarial Cost Method	Individual Entry Age	Individual Entry Age

For 2021, pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the

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previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

For 2020, pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above-described tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2021, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contributions are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 14.3 percent for 2021.

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

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Asset Class	Target Allocation	Weighted Average Long-Term Expected Real Rate of Return (Geometric)
Fixed Income	34.00%	0.91%
Domestic Equities	25.00	3.78
Real Estate Investment Trust	7.00	3.71
International Equities	25.00	4.88
Risk Parity	2.00	2.92
Other investments	7.00	1.93
Total	100.00%	3.45%

**Discount Rate**

A single discount rate of 6.0 percent was used to measure the OPEB liability on the measurement date of December 31, 2021. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 1.84 percent (Fidelity Index’s “20-Year Municipal GO AA Index”). The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2121. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2121, the duration of the projection period through which projected health care payments are fully funded.

**Sensitivity of the City’s Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate**

The following table presents the City’s proportionate share of the net OPEB asset calculated using the single discount rate of 6.00 percent, as well as what the City’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.00 percent) or one-percentage-point higher (7.00 percent) than the current rate

	1% Decrease (5.00%)	Current Discount Rate (6.00%)	1% Increase (7.00%)
Proportionate share of the net OPEB (asset)	(\$840,781)	(\$1,429,671)	(\$1,918,459)

**Sensitivity of the Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate**

Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend



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starting in 2022 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	Current Health Care Cost Trend Rate		
	<u>1% Decrease</u>	<u>Assumption</u>	<u>1% Increase</u>
Proportionate share of the net OPEB (asset)	(\$1,445,121)	(\$1,429,671)	(\$1,411,343)

***Changes Between Measurement Date and Report Date***

Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

***Actuarial Assumptions – OP&F***

OP&F’s total OPEB liability as of December 31, 2021, is based on the results of an actuarial valuation date of January 1, 2021, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F’s actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee’s entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

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Valuation Date	January 1, 2021, with actuarial liabilities rolled forward to December 31, 2021
Actuarial Cost Method	Entry Age Normal
Investment Rate of Return	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent
Payroll Growth	3.25 percent
Blended discount rate:	
Current measurement date	2.84 percent
Prior measurement date	2.96 percent
Cost of Living Adjustments	2.2 percent simple per year

In February 2022, the OP&F Board adopted a change in the investment rate of return, changing it from 8 percent for the 2020 measurement period to 7.5 percent for the 2021 measurement period.

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

<u>Age</u>	<u>Police</u>	<u>Fire</u>
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2021, are summarized below:

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Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	21.00	3.60
Non-US Equity	14.00	4.40
Private Markets	8.00	6.80
Core Fixed Income *	23.00	1.10
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation Linked Bonds *	17.00	0.80
Midstream Energy Infrastructure	5.00	5.00
Real Assets	8.00	5.90
Gold	5.00	2.40
Private Real Estate	12.00	4.80
Total	125.00 %	

Note: Assumptions are geometric.

\* Levered 2x

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate**

For 2021, the total OPEB liability was calculated using the discount rate of 2.84 percent. For 2020, the total OPEB liability was calculated using the discount rate of 2.96 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.05 percent at December 31, 2021, and 2.12 percent at December 31, 2020, was blended with the long-term rate of 7.5 percent for 2021 and 8 percent for 2020, which resulted in a blended discount rate of 2.84 percent for 2021 and 2.96 percent for 2020. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2037. The long-term expected rate of return on health care investments was applied to projected costs through 2037, and the municipal bond rate was applied to all health care costs after that date.

**Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate**

Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 2.84 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.84 percent), or one percentage point higher (3.84 percent) than the current rate.

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	1% Decrease (1.84%)	Current Discount Rate (2.84%)	1% Increase (3.84%)
Proportionate share of the net OPEB liability	\$2,147,723	\$1,708,580	\$1,347,603

**Sensitivity of the Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate**

The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

**Note 13 - Joint Ventures**

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Tri-Cities North Regional Wastewater Authority

Prior to June of 1996, the Miami Conservancy District provided the Cities of Vandalia, Tipp City and Huber Heights with wastewater treatment services. The Miami Conservancy District expressed the intent to no longer provide these services to the cities and gave them the option to acquire and operate the facility themselves. In order to do so, the three cities established the Tri-Cities North Regional Wastewater Authority. In June of 1996, the Miami Conservancy District deeded the wastewater facility and all of the assets associated with the facility to the joint venture at no cost to the joint venture.

The Tri-Cities North Regional Wastewater Authority (Tri-Cities) is a joint venture among the cities of Vandalia, Huber Heights and Tipp City. Tri-Cities is governed by a management board consisting of the city managers of the three cities. The board has complete authority over all aspects of the operation. Tri-Cities supplies all participating residents of the member cities with sewer services. Each city owns the sewage lines located in its city and bills its residents for usage. Continued existence of Tri-Cities is dependent on the City's continued participation and the City does have an equity interest. The percentage of equity interest for each City is based on annual usage and is adjusted each year accordingly. The City's equity interest is \$7,219,657 which represents 23.64% of the total equity in Tri-Cities. Tri-Cities is not accumulating significant financial resources or experiencing fiscal stress which would cause additional financial benefit to or burden on the City. The City of Vandalia paid \$1,150,041 for services provided in 2022. Tri-Cities had three OWDA Loans outstanding at December 31, 2022, in the amounts of \$69,039, \$3,730,967 and \$1,512,558 for a total of \$5,312,564. Complete financial statements can be obtained from the Tri-Cities North Regional Wastewater Authority, c/o City of Vandalia, 333 J.E. Bohanan Drive, Vandalia, Ohio 45377.

Northern Area Water Authority

The City of Dayton has provided water services to the City of Vandalia since 1971. In recent years, the City of Vandalia has felt it necessary to have an alternate source of water supply and to have more control over the rate structure of water services. Also in recent years, the City of Tipp City has learned that they must build a new water treatment plant to meet Environmental Protection Agency requirements.

Seeing a common issue between the two cities, the City of Vandalia and the City of Tipp City, in March of 2002, created a joint venture to plan, finance, construct, own and operate a joint water utility system. The purpose of the water utility system will be to provide safe, high quality, reliable, reasonably priced and environmentally sound water production, treatment and distribution services to the citizens, taxpayers and consumers in the cities of Vandalia and Tipp City.

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The Northern Area Water Authority (NAWA) is a joint venture among the cities of Vandalia and Tipp City. NAWA is governed by a management board consisting of the city managers of the two cities. The board has complete authority over all aspects of the operation. NAWA supply the participating residents of the member cities with water services. Each city will own the water lines located in its city and bill its residents for usage. Continued existence of NAWA is dependent on the City's continued participation and the City will have an equity interest in NAWA. The City's equity interest is \$2,025,195 which represents 50% of the total equity of NAWA as of December 31, 2022.

On August 29, 2002, NAWA was approved for an OWDA loan totaling \$2.5 million. During 2005, this loan was paid off and rolled into the water treatment plant construction loan. As of December 31, 2022, NAWA has two outstanding loans with OWDA in the amount of \$15,455,121 and \$394,607 for the water treatment plant construction. The City of Vandalia paid \$1,412,760 for services provided in 2022. Complete financial statements can be obtained from the Northern Area Water Authority, c/o City of Vandalia, 333 J.E. Bohanan Drive, Vandalia, Ohio 45377.

**Note 14 - Jointly Governed Organization**

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The Economic Development/Government Equity Program (ED/GE) was established pursuant to Ohio Revised Code Chapter 307 for the purpose of developing and promoting plans and programs designed to assure that County resources are efficiently used, economic growth is properly balanced, and that county economic development is coordinated with that of the State of Ohio and other local governments. Members include villages, townships, and cities within Montgomery County, and Montgomery County itself. Cooperation and coordination between the members is intended to promote economic health and improve the economic opportunities of the people in Montgomery County by assisting in the establishment or expansion within the County of industrial, commercial or research facilities and by creating and preserving job and employment opportunities for the people of the County.

The ED/GE Advisory Committee, made up of alternating member entities' representatives, decides which proposed projects will be granted each year. Sales tax revenues, set aside by Montgomery County, are used to fund the projects. Members annually contribute to or receive benefits based on an elaborate zero-based formula designed to distribute growth in contributing communities to those communities experiencing less economic growth. The City has agreed to be a member for ten years, ending December 31, 2029. Members in default of paying contributions will be liable for the contribution, any interest accrued, and penalties. The member will not be entitled to any allocations from ED/GE. Financial information may be obtained by writing to Linda Gum, Administrative Assistant, 451 West Third Street, Dayton, Ohio, 45402.

The City participates in two jointly governed organizations with the Butler Township. The first organization is known as the Butler Township – Vandalia Joint Economic Development District (JEDD), which the Township and the Cities have entered into the contracts to create and provide for the operation of the JEDD agreement in accordance with Sections 715.72 through 715.83 of the Revised Code for their mutual benefit and for the benefit of their residents and the State of Ohio. The second organization is known as the Butler Township – Miller Lane Hotel District Joint Economic Development Zone (JEDZ). The Township and City have entered into the contracts to create and provide for the operation of the JEDZ agreement in accordance with Section 715.691 of the Ohio Revised Code.

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**Note 15 - Contingent Liabilities**

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Litigation

The City management is of the opinion that the ultimate disposition of claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

Federal and State Grants

The City participates in several federally assisted programs. These programs are subject to financial and compliance audits by the grantor or their representative. As of December 31, 2022, the audits of these programs have not been completed. Such audits could lead to a request for reimbursement to the grantor agency for expenditures disallowed under the terms of the grant. Based on prior experience, the City believes such disallowance, if any, would be immaterial.

**Note 16 - Interfund Receivables, Payables and Transfers**

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Interfund transfers and Due to/from other funds for the year ended December 31, 2022, consisted of the following:

	Transfers	
	In	Out
General Fund	\$810	(\$3,389,045)
General Obligation Bond Retirement	55,000	(1,189,000)
Golf Fund	150,000	0
Water Fund	648	0
Sewer Fund	648	0
Other Governmental Funds	4,948,179	(577,240)
Total All Funds	<u>\$5,155,285</u>	<u>(\$5,155,285)</u>

Transfers are used to move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; to segregate money for anticipated capital projects; to provide additional resources for current operations or debt service; and to return money to the fund from which it was originally provided once a project is completed. The transfers out of the General Obligation Bond Retirement Fund and Other Governmental Funds are for the purpose of paying down debt obligations of the City.

**Note 17 – Accountability**

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At December 31, 2022, the following funds had a deficit fund balance:

Fund	Deficit fund balance
General obligation bond retirement	\$2,518,654
Magistrate	1,228

It is unusual for the general obligation bond retirement debt service fund a major fund to report a deficit. The reason for the deficit in this case is that the City issued a refunding bond anticipation note (BAN), which does not qualify for treatment as a long-term liability. Accordingly, the BAN is reported as a fund liability in the

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general obligation bond retirement fund balance sheet (rather than an inflow on the statement of revenues, expenditures, and changes in fund balances). The deficit may continue into future years until they are either refinanced with a long-term obligation or fully repaid.

The fund balance deficits are largely the result of the recognition of liabilities in accordance with generally accepted accounting principles. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

**Note 18 – Commitments**

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At December 31, 2022, the City had contractual commitments/encumbrances for several projects. The most significant of these commitments are related to the following:

Fund/Project	Remaining Commitment
General:	
Various capital improvements	\$45,000
Equipment information systems	23,554
Various purchases on order	160,548
Total General	<u>229,102</u>
Fire Equipment:	
Vehicle purchase	450,000
Total Police, Fire and Street Capital Improvements	<u>450,000</u>
Other governmental funds:	
Vehicle purchase	0
Various roadway infrastructure	7,475,451
Total other governmental funds	<u>7,475,451</u>
	<u>\$8,154,553</u>

**Note 19 – Tax Abatements**

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**Real estate tax abatements**

Pursuant to Ohio Revised Code Chapter 5709, the City has established five Community Reinvestment Areas (CRAs). The City of Vandalia authorizes incentives through passage of public ordinances, based upon each businesses investment criteria, and through a contractual application process with each business, including proof that the improvements have been made. The abatement equals an agreed upon percentage of the additional property tax resulting from the increase in assessed value as a result of the improvements. The amount of the abatement is deducted from the recipient’s property tax bill. The establishment of the CRAs gave the City the ability to maintain and expand businesses located in the City and created new jobs by abating or reducing assessed valuation of properties, resulting in abated taxes, from new or improved business real estate.

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**Income tax abatements**

The City created an incentive program for the purpose of creating and preserving jobs and employment opportunities and improves the economic welfare of the City. Pursuant to the City's home rule powers as a charter community in accordance with Article XVIII, Section 3 & 8 of the Ohio Constitution, the City provides an incentive to the company based upon the company's gross annual payroll, the amount of income tax generated annually and the number of jobs created or retained by the business. The abatement is administered as an incentive payment based upon the company's payroll taxes. The cap and time period of each incentive varies for each agreement.

Under the real estate tax abatement agreements, the City property taxes were reduced by \$431,491 during 2022.

**Note 20 – Lease – Lessor Disclosure**

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The City collectively (the "lessor") entered into an agreement to lease water tower space to the MARCS radio system. The lease receivable is measured at the present value of the future minimum lease payments expected to be received during the lease term at various discounted rates.

Details of each lease are presented below:

The lease for the water tower MARCS radio communication was as follows:

<u>Lease Year</u>	<u>Annual Rent</u>
2023	\$19,625
2024	19,625
2025	19,625
2026	19,625
2027	19,625
2028-2032	98,125
2033-2037	98,125
2038-2040	58,492
	<u>\$352,867</u>

The City recognized \$20,000 in lease revenues from lease activity for 2022.

**Note 21 – Implementation of New Accounting Principles and Restatement of Net Position**

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For fiscal year 2022, the City implemented Governmental Accounting Standards Board (GASB) Statement No. 87, Leases; GASB Statement No. 91, Conduit Debt Obligations; GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans; and portions of GASB Statement No. 99, Omnibus 2022.

GASB Statement No. 87 sets out to improve the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset,



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and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

*Effect on Previously Reported Fund Balance/Net Position* The implementation of the GASB 87 pronouncement had no net effect on the fund balance/net position as reported at December 31, 2021:

	<u>General Fund</u>
Fund Balance, December 31, 2021	\$22,929,682
Adjustments-Presentation Changes:	
Leases Receivable	372,867
Deferred Inflow-Leases	<u>(372,867)</u>
Restated Fund Balance, December 31, 2021	<u>\$22,929,682</u>
	<u>Governmental</u>
	<u>Activities</u>
Net Position, December 31, 2021	\$65,735,993
Adjustments-Presentation Changes:	
Leases Receivable	372,867
Deferred Inflow-Leases	<u>(372,867)</u>
Restated Net Position, December 31, 2021	<u>\$65,735,993</u>

GASB Statement No. 91 clarifies the definition of a conduit debt obligation, establishing that a conduit debt obligation is not a liability of the issuer; establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improves required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the City.

GASB Statement No. 97 clarifies certain component unit criteria and provides accounting and financial reporting guidance for Internal Revenue Code Section 457 deferred compensation plans that meet the definition of a pension plan. The implementation of GASB Statement No. 97 did not have an effect on the financial statements of the City.

GASB Statement No. 99 addresses a variety of topics and includes clarification of provisions related to accounting and reporting of leases under GASB Statement No. 87, provides extension of the period which the London Interbank Offered Rate is considered appropriate benchmark interest rate, guidance on disclosure of nonmonetary transaction, accounting for pledges of future revenues when resources are not received by the pledging government under GASB Statement No. 48, and terminology updates related to certain provisions of GASB Statement No. 63 and No. 53. These topics under GASB Statement No. 99 provisions were implemented and did not have an effect on the financial statements of the City.

Other topics in GASB Statement No. 99 includes classification of other derivative instruments within the scope of GASB Statement No. 53, clarification of provisions related to accounting and reporting of Public-Private and Public-Public Partnerships under GASB Statement No. 94, and clarification of provisions to accounting and reporting of subscription-based information technology arrangements under GASB Statement No. 96. These topics are effective for future fiscal years and have not been implemented by the City.

**City of Vandalia, Ohio**  
**Notes to the Basic Financial Statements**  
**For The Year Ended December 31, 2022**

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Other topics in GASB Statement No. 99 includes classification of other derivative instruments within the scope of GASB Statement No. 53, clarification of provisions related to accounting and reporting of Public-Private and Public-Public Partnerships under GASB Statement No. 94, and clarification of provisions to accounting and reporting of subscription-based information technology arrangements under GASB Statement No. 96. These topics are effective for future fiscal years and have not been implemented by the City.

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# **REQUIRED SUPPLEMENTARY INFORMATION**

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City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of the City's Proportionate Share  
 of the Net Pension Liability  
 Ohio Public Employees Retirement System - Traditional Plan  
 Last Nine Fiscal Years (1)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.04713700%	0.04597400%	0.04978400%	0.05033500%	0.05298800%	0.05325600%	0.05661400%	0.05683200%	0.05683200%
City's Proportionate Share of the Net Pension Liability	\$4,101,110	\$6,807,748	\$9,840,145	\$13,785,736	\$8,312,790	\$12,093,532	\$9,806,258	\$6,854,574	\$6,699,752
City's Covered Payroll	\$6,837,993	\$6,475,114	\$7,004,650	\$6,880,564	\$7,056,223	\$7,434,433	\$6,801,825	\$7,034,450	\$7,245,408
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	59.98%	105.14%	140.48%	200.36%	117.81%	162.67%	144.17%	97.44%	92.47%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	92.62%	86.88%	82.17%	74.70%	84.66%	77.25%	81.08%	86.45%	86.36%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

Note:  
 Amounts presented as of the City's measurement date which is the prior fiscal year end.  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of the City's Proportionate Share  
 of the Net Pension Liability  
 Ohio Police and Fire Pension Fund  
 Last Nine Fiscal Years (1)

	2022	2021	2020	2019	2018	2017	2016	2015	2014
City's Proportion of the Net Pension Liability	0.15588010%	0.14930340%	0.14458930%	0.13899300%	0.13761000%	0.14041800%	0.14292600%	0.14611200%	0.14611200%
City's Proportionate Share of the Net Pension Liability	\$9,738,487	\$10,178,147	\$9,740,308	\$11,345,501	\$8,445,748	\$8,893,926	\$9,194,517	\$7,569,221	\$7,116,122
City's Covered Payroll	\$4,334,008	\$3,626,092	\$3,628,328	\$3,448,072	\$3,229,381	\$3,476,364	\$3,089,263	\$3,017,685	\$2,383,101
City's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	224.70%	280.69%	268.45%	329.04%	261.53%	255.84%	297.63%	250.83%	298.61%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.03%	70.65%	69.89%	63.07%	70.91%	68.36%	66.77%	71.71%	73.00%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2014 is not available

Note:  
 Amounts presented as of the City's measurement date which is the prior fiscal year end.  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of City's Contributions  
 for Net Pension Liability  
 Ohio Public Employees Retirement System - Traditional Plan  
 Last Ten Fiscal Years

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$981,636	\$957,319	\$906,516	\$980,651	\$963,279	\$917,309	\$892,132	\$816,219	\$844,134	\$941,903
Contributions in Relation to the Contractually Required Contribution	(981,636)	(957,319)	(906,516)	(980,651)	(963,279)	(917,309)	(892,132)	(816,219)	(844,134)	(941,903)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
City's Covered Payroll	\$7,011,686	\$6,837,993	\$6,475,114	\$7,004,650	\$6,880,564	\$7,056,223	\$7,434,433	\$6,801,825	\$7,034,450	\$7,245,408
Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%	14.00%	13.00%	12.00%	12.00%	12.00%	13.00%

Note:  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of City's Contributions  
 for Net Pension Liability  
 Ohio Police and Fire Pension Fund  
 Last Ten Fiscal Years (1)

	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
Contractually Required Contribution	\$795,442	\$919,243	\$768,369	\$737,193	\$685,383	\$638,523	\$689,000	\$609,315	\$597,534	\$392,910
Contributions in Relation to the Contractually Required Contribution	(795,442)	(919,243)	(768,369)	(737,193)	(685,383)	(638,523)	(689,000)	(609,315)	(597,534)	(392,910)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
City's Covered Payroll	\$3,942,424	\$4,334,008	\$3,626,092	\$3,628,328	\$3,448,072	\$3,229,381	\$3,476,364	\$3,089,263	\$3,017,685	\$2,383,101
Contributions as a Percentage of Covered Payroll	20.18%	21.21%	21.19%	21.13%	19.00%	19.00%	19.00%	20.09%	20.36%	17.98%

Note:  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of the City's Proportionate Share  
 of the Net Postemployment Benefits Other Than Pension (OPEB) Liability (Asset)  
 Ohio Public Employees Retirement System - Traditional Plan  
 Last Six Fiscal Years (1)

	2022	2021	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability (Asset)	0.04564500%	0.04445500%	0.04805000%	0.04861200%	0.05118600%	0.05160900%
City's Proportionate Share of the Net OPEB Liability (Asset)	(\$1,429,671)	(\$792,001)	\$6,636,263	\$6,337,857	\$5,558,423	\$5,212,684
City's Covered Payroll	\$6,837,993	\$6,475,114	\$7,004,650	\$6,880,564	\$7,274,500	\$7,664,350
City's Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of its Covered Payroll	-20.91%	-12.23%	94.74%	92.11%	76.41%	68.01%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)	128.23%	115.57%	47.80%	46.33%	54.14%	54.04%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

Note:

Amounts presented as of the City's measurement date which is the prior fiscal year end.  
 See accompanying notes to the required supplementary information.



City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of the City's Proportionate Share  
 of the Net Postemployment Benefits Other Than Pension (OPEB) Liability  
 Ohio Police and Fire Pension Fund  
 Last Six Fiscal Years (1)

	2022	2021	2020	2019	2018	2017
City's Proportion of the Net OPEB Liability	0.15588010%	0.14930340%	0.14458900%	0.13899300%	0.13761000%	0.14041800%
City's Proportionate Share of the Net OPEB Liability	\$1,708,580	\$1,581,894	\$1,428,214	\$1,265,745	\$7,796,796	\$6,665,319
City's Covered Payroll	\$4,334,008	\$3,626,092	\$3,628,328	\$3,448,000	\$3,229,400	\$3,476,400
City's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	39.42%	43.63%	39.36%	36.71%	241.43%	191.73%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	46.90%	45.42%	47.10%	46.57%	14.13%	15.96%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2017 is not available.

Note:

Amounts presented as of the City's measurement date which is the prior fiscal year end.  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of City's Contributions to  
 Postemployment Benefits Other Than Pension (OPEB)  
 Ohio Public Employees Retirement System - Traditional Plan  
 Last Seven Fiscal Years (1)

	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution to OPEB	\$0	\$0	\$0	\$0	\$0	\$72,745	\$153,287
Contributions to OPEB in Relation to the Contractually Required Contribution	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>(72,745)</u>	<u>(153,287)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's Covered Payroll	\$7,011,686	\$6,837,993	\$6,475,114	\$7,004,650	\$6,880,564	\$7,274,500	\$7,664,350
Contributions to OPEB as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%	0.00%	1.00%	2.00%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

Note:  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
 Required Supplementary Information  
 Schedule of City's Contributions to  
 Postemployment Benefits Other Than Pension (OPEB)  
 Ohio Police and Fire Pension Fund  
 Last Seven Fiscal Years (1)

	2022	2021	2020	2019	2018	2017	2016
Contractually Required Contribution to OPEB	\$19,712	\$22,823	\$19,074	\$16,237	\$17,240	\$16,147	\$17,382
Contributions to OPEB in Relation to the Contractually Required Contribution	<u>(19,712)</u>	<u>(22,823)</u>	<u>(19,074)</u>	<u>(16,237)</u>	<u>(17,240)</u>	<u>(16,147)</u>	<u>(17,382)</u>
Contribution Deficiency (Excess)	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
City's Covered Payroll	\$3,942,424	\$4,334,008	\$3,626,092	\$3,628,328	\$3,448,000	\$3,229,400	\$3,476,400
Contributions to OPEB as a Percentage of Covered Payroll	0.50%	0.53%	0.53%	0.45%	0.50%	0.50%	0.50%

(1) The schedule is intended to show information for the past 10 years and the additional years' information will be displayed as it becomes available. Information prior to 2016 is not available.

Note:  
 See accompanying notes to the required supplementary information.

City of Vandalia, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2022

	General Fund			
	Original Budget	Final Budget	Actual	Variance from Final Budget
<b>Revenues:</b>				
Property Taxes	\$1,448,803	\$1,438,360	\$1,508,594	\$70,234
Income Taxes	18,393,327	18,260,754	19,152,408	891,654
Charges for Services	3,028,186	3,006,359	3,153,157	146,798
Investment Earnings	419,104	416,083	436,400	20,317
Intergovernmental	852,849	846,702	888,046	41,344
Special Assessments	38,336	38,060	39,918	1,858
Fines, Licenses & Permits	1,390,178	1,380,158	1,447,550	67,392
Other Revenues	284,623	282,571	296,369	13,798
<b>Total Revenues</b>	<b>25,855,406</b>	<b>25,669,047</b>	<b>26,922,442</b>	<b>1,253,395</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	5,921,938	6,581,968	5,915,387	666,581
Public Safety	9,130,557	10,148,148	9,120,406	1,027,742
Recreation	3,683,525	4,094,073	3,679,450	414,623
Public Works	2,654,193	2,950,016	2,651,257	298,759
<b>Total Expenditures</b>	<b>21,390,213</b>	<b>23,774,205</b>	<b>21,366,500</b>	<b>2,407,705</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>4,465,193</b>	<b>1,894,842</b>	<b>5,555,942</b>	<b>3,661,100</b>
<b>Other Financing Sources (Uses):</b>				
Advances In	0	0	10,000,000	10,000,000
Advances (Out)	0	(10,325,567)	(10,325,567)	0
Transfers In	778	772	810	38
Transfers (Out)	(6,369,492)	(7,079,406)	(6,362,447)	716,959
<b>Total Other Financing Sources (Uses)</b>	<b>(6,368,714)</b>	<b>(17,404,201)</b>	<b>(6,687,204)</b>	<b>10,716,997</b>
<b>Net Change in Fund Balance</b>	<b>(1,903,521)</b>	<b>(15,509,359)</b>	<b>(1,131,262)</b>	<b>14,378,097</b>
<b>Fund Balance Beginning of Year (includes prior year encumbrances appropriated)</b>	<b>21,631,843</b>	<b>21,631,843</b>	<b>21,631,843</b>	<b>0</b>
<b>Fund Balance End of Year</b>	<b>\$19,728,322</b>	<b>\$6,122,484</b>	<b>\$20,500,581</b>	<b>\$14,378,097</b>

See accompanying notes to the required supplementary information.

**City of Vandalia, Ohio**  
**Notes to the Required Supplementary Information**  
**For The Fiscal Year Ended December 31, 2022**

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**Note 1 – Budgetary Process**

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All funds, except the Chuck Gabbard Memorial special revenue fund and custodial funds are legally required to be budgeted and appropriated. The major documents prepared are the certificate of estimated resources and the appropriation resolution, both of which are prepared on the budgetary basis of accounting. Montgomery County does not require jurisdictions within the County to prepare a tax budget, therefore, this is not part of the City's budgetary process. The certificate of estimated resources establishes a limit on the amount Council may appropriate. The appropriation resolution is Council's authorization to spend resources and sets annual limits on expenditures plus encumbrances at the level of control selected by Council. The legal level of control has been established by Council at the fund level for all funds. The Finance Director, with the approval of the City Manager and respective Department Heads, has been authorized to allocate appropriations to the function, department and object level within each fund. Council must approve any revisions that alter total fund appropriations.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Finance Director. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the final amended certificate of estimated resources issued during the year.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by Council during the year.

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund and fire levy fund are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
3. Encumbrances are treated as expenditures (budget) rather than as an assignment of fund balance (GAAP).
4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

**City of Vandalia, Ohio**  
**Notes to the Required Supplementary Information**  
**For The Fiscal Year Ended December 31, 2022**

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The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General fund.

Net Change in Fund Balance

	<u>General</u>
GAAP Basis	(\$1,360,881)
Revenue Accruals	4,066,826
Expenditure Accruals	(309,137)
Transfers (Out)	(2,973,402)
Advances In	10,000,000
Advances (Out)	(10,325,567)
Encumbrances	(229,102)
Funds Budgeted Elsewhere	<u>1</u>
Budget Basis	<u><u>(\$1,131,262)</u></u>

**Note 2 – Net Pension Liability**

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**Ohio Public Employees Retirement System Changes in Benefit Terms and Assumptions**

**Changes in assumptions:**

2022: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date

- Reduction in actuarial assumed rate of return from 7.20% to 6.90%
- Decrease in wage inflation from 3.25% to 2.75%
- Change in future salary increases from a range of 3.25%-10.75% to 2.75%-10.75%

2021-2020: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for this period.

2019: OPERS Board adopted a change in the investment return assumption, reducing it from 7.50% to 7.20%.

2018: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%
- Decrease in wage inflation from 3.75% to 3.25%
- Change in future salary increases from a range of 4.25%-10.02% to 3.25%-10.75%

2016-2014: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

**City of Vandalia, Ohio**  
**Notes to the Required Supplementary Information**  
**For The Fiscal Year Ended December 31, 2022**

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**Changes in benefit terms:**

2022-2014: There were no changes in benefit terms for this period.

**Ohio Police and Fire Pension Fund Changes in Benefit Terms and Assumptions**

**Changes in assumptions:**

2022: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date.

- Reduction in actuarial assumed investment rate of return from 8.00% to 7.50%

2021-2019: There have been no OP&F pension plan amendments adopted or changes in assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected total pension liability since the prior measurement date.

- Reduction in actuarial assumed rate of return from 8.25% to 8.00%
- Decrease salary increases from 3.75% to 3.25%
- Change in payroll growth from 3.75% to 3.25%
- Reduce DROP interest rate from 4.5% to 4.0%
- Reduce CPI-based COLA from 2.6% to 2.2%
- Inflation component reduced from 3.25% to 2.75%

2017-2014: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

**Changes in benefit terms:**

2022-2014: There were no changes in benefit terms for the period.

**Note 3 - Net OPEB Liability (Asset)**

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**Ohio Public Employees Retirement System Changes in Benefit Terms and Assumptions**

**Changes in assumptions:**

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond rate decreased from 2.00% to 1.84%.
- The initial health care cost trend rate decreased from 8.50% to 5.50%.
- Decrease in wage inflation from 3.25% to 2.75%.
- Change in future salary increases from a range of 3.25%-10.75% to 2.75%-10.75%.

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate increased from 3.16% to 6.00%.
- The municipal bond rate decreased from 2.75% to 2.00%.
- The initial health care cost trend rate decreased from 10.50% to 8.50%.

**City of Vandalia, Ohio**  
**Notes to the Required Supplementary Information**  
**For The Fiscal Year Ended December 31, 2022**

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2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate decreased from 3.96% to 3.16%.
- The municipal bond rate decreased from 3.71% to 2.75%.
- The initial health care cost trend rate increased from 10.00% to 10.50%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate increased from 3.85% to 3.96%.
- The investment rate of return decreased from 6.50% to 6.00%.
- The municipal bond rate increased from 3.31% to 3.71%.
- The initial health care cost trend rate increased from 7.50% to 10.00%.

2018: The single discount rate changed from 4.23% to 3.85%.

**Changes in Benefit Terms:**

2022: Effective January 1, 2022, OPERS discontinued the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

2021: There were no changes in benefit terms for the period.

2020: On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and pre-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022, and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for pre-Medicare retirees with monthly allowances, similar to the program for Medicare retirees.

2019-2018: There were no changes in benefit terms for the period.

**Ohio Police and Fire Pension Fund Changes in Benefit Terms and Assumptions**

**Changes in assumptions:**

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%
- The single discount rate changed from 2.96% to 2.84%

2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions. The single discount rate changed from 3.56% to 2.96%.

2020: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions. The single discount rate changed from 4.66% to 3.56%.



**City of Vandalia, Ohio**  
**Notes to the Required Supplementary Information**  
**For The Fiscal Year Ended December 31, 2022**

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2019: Beginning January 1, 2019 OP&F changed its retiree health care model and the current self-insured health care plan is no longer offered. In its place will be a stipend-based health care model. OP&F has contracted with a vendor who will assist eligible retirees in choosing health care plans from their marketplace (both Medicare-eligible and pre-Medicare populations). A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. As a result of changing from the current health care model to the stipend based health care model, management expects that it will be able to provide stipends to eligible participants for the next 15 years. Beginning in 2020 the Board approved a change to the Deferred Retirement Option Plan. The minimum interest rate accruing will be 2.5%. The single discount rate increased from 3.24% to 4.66% and the municipal bond rate from 3.16% to 4.13%.

2018: The single discount rate changed from 3.79% to 3.24%

**Changes in benefit terms:**

2022-2020: There were no changes in benefit terms for the period.

2019: See above regarding change to stipend-based model.

2018: There were no changes in benefit terms for the period.

# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES



## **Major Governmental Funds**

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**General Obligation Bond Retirement** - To account for transfers from other funds for the payment of general obligation bonded debt. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance are included in the Basic Financial Statements. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

**Facilities Improvement & Maintenance Reserve** - To account for the receipt and dispersal of all resources committed for future capital expenses related to the building of new facilities or repairs and improvements to existing facilities.

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	General Obligation Bond Retirement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Other Revenues	\$486,801	\$506,391	\$19,590
Total Revenues	486,801	506,391	19,590
Expenditures:			
Debt Service:			
Principal Retirement	2,831,582	2,828,000	3,582
Interest and Fiscal Charges	380,728	380,246	482
Total Expenditures	3,212,310	3,208,246	4,064
Excess of Revenues Over (Under) Expenditures	(2,725,509)	(2,701,855)	23,654
Other Financing Sources (Uses):			
Issuance of Debt	3,083,685	3,207,783	124,098
Transfers In	52,872	55,000	2,128
Total Other Financing Sources (Uses)	3,136,557	3,262,783	126,226
Net Change in Fund Balance	411,048	560,928	149,880
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	175,511	175,511	0
Fund Balance End of Year	\$586,559	\$736,439	\$149,880

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Facilities Improvement & Maintenance Reserve Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Property Taxes	\$0	\$0	\$0
Total Revenues	0	0	0
Expenditures:			
Capital Outlay	10,003,166	8,278,362	1,724,804
Debt Service:			
Interest and Fiscal Charges	246,834	204,273	42,561
Total Expenditures	10,250,000	8,482,635	1,767,365
Excess of Revenues Over (Under) Expenditures	(10,250,000)	(8,482,635)	1,767,365
Other Financing Sources (Uses):			
Issuance of Debt	9,000,000	9,000,000	0
Advances In	0	10,000,000	10,000,000
Advances (Out)	(10,000,000)	(10,000,000)	0
Total Other Financing Sources (Uses)	(1,000,000)	9,000,000	10,000,000
Net Change in Fund Balance	(11,250,000)	517,365	11,767,365
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	2,813,375	2,813,375	0
Fund Balance End of Year	(\$8,436,625)	\$3,330,740	\$11,767,365

## **Nonmajor Governmental Funds**

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### **Special Revenue Funds**

Special Revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditures for specified purposes other than debt service or capital projects. The term *proceeds of specific revenue sources* establishes that one or more specific restricted or committed revenues should be the foundation for a special revenue fund.

### **Capital Projects Funds**

The Capital Projects Funds is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

City of Vandalia, Ohio  
Combining Balance Sheet  
Nonmajor Governmental Funds  
December 31, 2022

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Assets:</b>			
Equity in Pooled Cash and Investments	\$8,013,678	\$2,886,648	\$10,900,326
Receivables (Net):			
Accounts	54,538	0	54,538
Intergovernmental	1,117,947	0	1,117,947
Revenue in Lieu of Taxes	0	62,452	62,452
Land Held for Resale	0	1,497,046	1,497,046
Inventory	128,726	0	128,726
<b>Total Assets</b>	<b>9,314,889</b>	<b>4,446,146</b>	<b>13,761,035</b>
<b>Liabilities:</b>			
Accounts Payable	114,035	123,196	237,231
Accrued Wages and Benefits	19,741	5,573	25,314
Compensated Absences	2,673	0	2,673
Interfund Payable	225,567	100,000	325,567
Unearned Revenue	792,935	0	792,935
<b>Total Liabilities</b>	<b>1,154,951</b>	<b>228,769</b>	<b>1,383,720</b>
<b>Deferred Inflows of Resources:</b>			
Grants and Other Taxes	1,031,825	0	1,031,825
Unearned Revenue - Other	54,538	0	54,538
Revenue In Lieu of Taxes	0	62,452	62,452
<b>Total Deferred Inflows of Resources</b>	<b>1,086,363</b>	<b>62,452</b>	<b>1,148,815</b>
<b>Fund Balances:</b>			
Nonspendable	128,726	0	128,726
Restricted	6,508,261	4,154,925	10,663,186
Committed	437,816	0	437,816
Unassigned	(1,228)	0	(1,228)
<b>Total Fund Balances</b>	<b>7,073,575</b>	<b>4,154,925</b>	<b>11,228,500</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$9,314,889</b>	<b>\$4,446,146</b>	<b>\$13,761,035</b>

City of Vandalia, Ohio  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Governmental Funds  
For the Fiscal Year Ended December 31, 2022

	Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor Governmental Funds
<b>Revenues:</b>			
Income Taxes	\$0	\$2,717,402	\$2,717,402
Charges for Services	290,656	0	290,656
Investment Earnings	21,581	0	21,581
Intergovernmental	2,305,189	346,448	2,651,637
Special Assessments	0	6,512	6,512
Fines, Fees, Licenses & Permits	1,580,763	0	1,580,763
Revenue in Lieu of Taxes	0	91,245	91,245
Other Revenues	47,471	169,220	216,691
<b>Total Revenues</b>	<b>4,245,660</b>	<b>3,330,827</b>	<b>7,576,487</b>
<b>Expenditures:</b>			
<b>Current:</b>			
General Government	216,157	39,069	255,226
Public Safety	41,031	264,773	305,804
Leisure Time Activities	56,683	0	56,683
Public Works	831,608	0	831,608
Capital Outlay	1,330,507	4,058,203	5,388,710
<b>Debt Service:</b>			
Principal	10,203	651,014	661,217
Interest and Other Charges	0	47,214	47,214
<b>Total Expenditures</b>	<b>2,486,189</b>	<b>5,060,273</b>	<b>7,546,462</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>1,759,471</b>	<b>(1,729,446)</b>	<b>30,025</b>
<b>Other Financing Sources (Uses):</b>			
Proceeds from Sale of Capital Assets	0	8,875	8,875
Issuance of Long-Term Capital-Related Debt	0	199,416	199,416
Transfers In	2,198,179	2,750,000	4,948,179
Transfers (Out)	(3,240)	(574,000)	(577,240)
<b>Total Other Financing Sources (Uses)</b>	<b>2,194,939</b>	<b>2,384,291</b>	<b>4,579,230</b>
<b>Net Change in Fund Balance</b>	<b>3,954,410</b>	<b>654,845</b>	<b>4,609,255</b>
<b>Fund Balance - Beginning of Year</b>	<b>3,119,165</b>	<b>3,500,080</b>	<b>6,619,245</b>
<b>Fund Balance - End of Year</b>	<b>\$7,073,575</b>	<b>\$4,154,925</b>	<b>\$11,228,500</b>



## **Nonmajor Special Revenue Funds**

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### **Fund Descriptions**

**Street** - The street fund is used to account for gasoline tax, motor vehicle license fees and various other miscellaneous charges remitted to the City restricted for routine maintenance of City streets.

**State Highway** - To account for gasoline tax and motor vehicle license fees restricted for routine maintenance of state highways within the City.

**Permissive Motor Vehicle Tax** - To account for additional motor vehicle license tax levied by Montgomery County restricted for routine street maintenance and repairs.

**Law Enforcement** - To account for monies related to property or goods obtained by seizure or forfeiture and restricted, by State statute, for expenditures that would enhance the police department.

**Drug Law Enforcement** - To account for fines and costs collected for felonious drug trafficking convictions. This money is restricted for drug law enforcement activity.

**OMVI Education and Enforcement** - To account for fines imposed by the Municipal Court restricted for the purpose of enforcing and educating the public about law governing operation of a motor vehicle while under the influence of alcohol.

**OMVI Indigent** - To account for fines imposed by the Municipal Court restricted for the purpose of paying costs of attendance of indigent OMVI offenders at alcohol and drug addiction treatment programs.

**Computer Legal Research** - To account for fines imposed by the Municipal Court restricted for the purpose of computerization of the court including training, maintenance and support.

**Indigent Drivers Interlock and Alcohol Monitoring (IAM)** - To account for monies and restricted for expenditures related to funding interlock and secure remote electronic alcohol monitoring devices for indigent drivers.

**Police Continuous Professional Training** - To account for monies received from the Ohio Attorney General for the reimbursement of police continuing professional training hours.

**FEMA** - To account for monies received through the Federal Emergency Management Agency (FEMA) grant. Pursuant to the Ohio Revised Code Section 5705.12 and the State Auditor's office, the City must create a separate fund to account for the spending of federal money.

**Stormwater** - To account for the collection of stormwater fees committed for stormwater maintenance and repairs.

**Magistrate** - To account for fines imposed by the Municipal Court restricted for the purpose of reimbursement of magistrate fees.

**American Rescue Plan Act** - A fund used to provide emergency relief grants to cities related to the COVID-19 pandemic.

**Crisis Intervention Training** - To account for monies received from Montgomery County and used for the assistance to the City's police officers related to police calls involving mental health.

**OneOhio Opioid Settlement** - A fund used to account for monies the city received from the State's share of the opioid settlement money.

**Job Creation and Revitalization** - A fund used to provide grant monies to Cities related to job creation and revitalization within the city borders.

**Infrastructure** – A fund used to account for infrastructure projects throughout the city.



City of Vandalia, Ohio  
Combining Balance Sheet  
Nonmajor Special Revenue Funds  
December 31, 2022

	Street	State Highway	Permissive Motor Vehicle Tax	Law Enforcement	Drug Law Enforcement	OMVI Education & Enforcement
<b>Assets:</b>						
Equity in Pooled Cash and Investments	\$1,931,357	\$252,739	\$150,454	\$52,096	\$3,704	\$18,360
Receivables (Net):						
Accounts	0	0	0	0	0	0
Intergovernmental	1,013,907	82,209	21,831	0	0	0
Inventory	128,726	0	0	0	0	0
<b>Total Assets</b>	<b>3,073,990</b>	<b>334,948</b>	<b>172,285</b>	<b>52,096</b>	<b>3,704</b>	<b>18,360</b>
<b>Liabilities:</b>						
Accounts Payable	87,428	8,337	0	0	0	0
Accrued Wages and Benefits	10,245	0	0	0	0	0
Compensated Absences	0	0	0	0	0	0
Interfund Payable	0	0	0	0	0	0
Unearned Revenue	0	0	0	0	0	0
<b>Total Liabilities</b>	<b>97,673</b>	<b>8,337</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Deferred Inflows of Resources:</b>						
Grants and Other Taxes	937,020	75,975	18,830	0	0	0
Unearned Revenue - Other	0	0	0	0	0	0
<b>Total Deferred Inflows of Resources</b>	<b>937,020</b>	<b>75,975</b>	<b>18,830</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Fund Balances:</b>						
Nonspendable	128,726	0	0	0	0	0
Restricted	1,910,571	250,636	153,455	52,096	3,704	18,360
Committed	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
<b>Total Fund Balances</b>	<b>2,039,297</b>	<b>250,636</b>	<b>153,455</b>	<b>52,096</b>	<b>3,704</b>	<b>18,360</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$3,073,990</b>	<b>\$334,948</b>	<b>\$172,285</b>	<b>\$52,096</b>	<b>\$3,704</b>	<b>\$18,360</b>

OMVI Indigent	Computer Legal Research	Indigent Drivers IAM	Police Continuous Professional Training	FEMA	Stormwater	Magistrate	American Rescue Plan Act	Crisis Intervention Training
\$273,530	\$122,561	\$180,822	\$24,587	\$277,476	\$462,522	\$1,787	\$794,910	\$0
0	0	0	0	0	54,538	0	0	0
0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0
273,530	122,561	180,822	24,587	277,476	517,060	1,787	794,910	0
0	0	0	0	0	16,295	0	1,975	0
0	743	0	0	0	5,738	3,015	0	0
0	0	0	0	0	2,673	0	0	0
0	0	0	0	225,567	0	0	0	0
0	0	0	0	0	0	0	792,935	0
0	743	0	0	225,567	24,706	3,015	794,910	0
0	0	0	0	0	0	0	0	0
0	0	0	0	0	54,538	0	0	0
0	0	0	0	0	54,538	0	0	0
0	0	0	0	0	0	0	0	0
273,530	121,818	180,822	24,587	51,909	0	0	0	0
0	0	0	0	0	437,816	0	0	0
0	0	0	0	0	0	(1,228)	0	0
273,530	121,818	180,822	24,587	51,909	437,816	(1,228)	0	0
\$273,530	\$122,561	\$180,822	\$24,587	\$277,476	\$517,060	\$1,787	\$794,910	\$0

Continued

City of Vandalia, Ohio  
Combining Balance Sheet  
Nonmajor Special Revenue Funds  
December 31, 2022

	OneOhio Opioid Settlement	Job Creation and Revitalization	Infrastructure	Total Nonmajor Special Revenue Funds
<b>Assets:</b>				
Equity in Pooled Cash and Investments	\$8,360	\$2,724,209	\$734,204	\$8,013,678
Receivables (Net):				
Accounts	0	0	0	54,538
Intergovernmental	0	0	0	1,117,947
Inventory	0	0	0	128,726
<b>Total Assets</b>	<b>8,360</b>	<b>2,724,209</b>	<b>734,204</b>	<b>9,314,889</b>
<b>Liabilities:</b>				
Accounts Payable	0	0	0	114,035
Accrued Wages and Benefits	0	0	0	19,741
Compensated Absences	0	0	0	2,673
Interfund Payable	0	0	0	225,567
Unearned Revenue	0	0	0	792,935
<b>Total Liabilities</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,154,951</b>
<b>Deferred Inflows of Resources:</b>				
Grants and Other Taxes	0	0	0	1,031,825
Unearned Revenue - Other	0	0	0	54,538
<b>Total Deferred Inflows of Resources</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>1,086,363</b>
<b>Fund Balances:</b>				
Nonspendable	0	0	0	128,726
Restricted	8,360	2,724,209	734,204	6,508,261
Committed	0	0	0	437,816
Unassigned	0	0	0	(1,228)
<b>Total Fund Balances</b>	<b>8,360</b>	<b>2,724,209</b>	<b>734,204</b>	<b>7,073,575</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$8,360</b>	<b>\$2,724,209</b>	<b>\$734,204</b>	<b>\$9,314,889</b>



City of Vandalia, Ohio  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Special Revenue Funds  
For the Fiscal Year Ended December 31, 2022

	Street	State Highway	Permissive Motor Vehicle Tax	Law Enforcement	Drug Law Enforcement	OMVI Education & Enforcement
<b>Revenues:</b>						
Charges for Services	\$0	\$0	\$0	\$0	\$0	\$0
Investment Earnings	17,865	2,120	1,596	0	0	0
Intergovernmental	1,527,086	123,818	42,075	0	0	0
Fines, Fees, Licenses & Permits	0	0	0	13,365	260	596
Other Revenues	39,559	0	0	0	0	0
<b>Total Revenues</b>	<b>1,584,510</b>	<b>125,938</b>	<b>43,671</b>	<b>13,365</b>	<b>260</b>	<b>596</b>
<b>Expenditures:</b>						
<b>Current:</b>						
General Government	0	0	0	0	0	0
Public Safety	0	0	0	0	0	0
Leisure Time Activities	0	0	0	0	0	0
Public Works	546,908	88,245	6,862	0	0	0
Capital Outlay	753,405	0	40,000	0	0	0
<b>Debt Service:</b>						
Principal	0	0	0	0	0	0
<b>Total Expenditures</b>	<b>1,300,313</b>	<b>88,245</b>	<b>46,862</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>284,197</b>	<b>37,693</b>	<b>(3,191)</b>	<b>13,365</b>	<b>260</b>	<b>596</b>
<b>Other Financing Sources (Uses):</b>						
Transfers In	810	0	0	0	0	0
Transfers (Out)	0	0	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>810</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Change in Fund Balance</b>	<b>285,007</b>	<b>37,693</b>	<b>(3,191)</b>	<b>13,365</b>	<b>260</b>	<b>596</b>
<b>Fund Balance - Beginning of Year</b>	<b>1,754,290</b>	<b>212,943</b>	<b>156,646</b>	<b>38,731</b>	<b>3,444</b>	<b>17,764</b>
<b>Fund Balance - End of Year</b>	<b>\$2,039,297</b>	<b>\$250,636</b>	<b>\$153,455</b>	<b>\$52,096</b>	<b>\$3,704</b>	<b>\$18,360</b>



OMVI Indigent	Computer Legal Research	Indigent Drivers IAM	Police Continuous Professional Training	FEMA	Stormwater	Magistrate	American Rescue Plan Act	Crisis Intervention Training
\$0	\$0	\$0	\$0	\$0	\$290,656	\$0	\$0	\$0
0	0	0	0	0	0	0	0	0
0	0	0	16,548	3,240	27,315	0	556,747	0
42,312	106,115	5,945	0	0	0	98,893	0	0
0	0	0	0	0	0	0	0	7,912
42,312	106,115	5,945	16,548	3,240	317,971	98,893	556,747	7,912
0	86,057	1,587	0	0	0	113,513	15,000	0
0	0	0	0	0	16,295	0	16,824	7,912
0	0	0	0	0	0	0	56,683	0
0	0	0	0	0	189,593	0	0	0
0	3,542	0	0	0	65,320	0	468,240	0
0	0	0	0	0	10,203	0	0	0
0	89,599	1,587	0	0	281,411	113,513	556,747	7,912
42,312	16,516	4,358	16,548	3,240	36,560	(14,620)	0	0
0	0	0	0	51,909	324	0	0	0
0	0	0	0	(3,240)	0	0	0	0
0	0	0	0	48,669	324	0	0	0
42,312	16,516	4,358	16,548	51,909	36,884	(14,620)	0	0
231,218	105,302	176,464	8,039	0	400,932	13,392	0	0
\$273,530	\$121,818	\$180,822	\$24,587	\$51,909	\$437,816	(\$1,228)	\$0	\$0

Continued

City of Vandalia, Ohio  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Special Revenue Funds  
For the Fiscal Year Ended December 31, 2022

	OneOhio Opioid Settlement	Job Creation and Revitalization	Infrastructure	Total Nonmajor Special Revenue Funds
<b>Revenues:</b>				
Charges for Services	\$0	\$0	\$0	\$290,656
Investment Earnings	0	0	0	21,581
Intergovernmental	8,360	0	0	2,305,189
Fines, Fees, Licenses & Permits	0	579,073	734,204	1,580,763
Other Revenues	0	0	0	47,471
<b>Total Revenues</b>	<b>8,360</b>	<b>579,073</b>	<b>734,204</b>	<b>4,245,660</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	0	0	0	216,157
Public Safety	0	0	0	41,031
Leisure Time Activities	0	0	0	56,683
Public Works	0	0	0	831,608
Capital Outlay	0	0	0	1,330,507
<b>Debt Service:</b>				
Principal	0	0	0	10,203
<b>Total Expenditures</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>2,486,189</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>8,360</b>	<b>579,073</b>	<b>734,204</b>	<b>1,759,471</b>
<b>Other Financing Sources (Uses):</b>				
Transfers In	0	2,145,136	0	2,198,179
Transfers (Out)	0	0	0	(3,240)
<b>Total Other Financing Sources (Uses)</b>	<b>0</b>	<b>2,145,136</b>	<b>0</b>	<b>2,194,939</b>
<b>Net Change in Fund Balance</b>	<b>8,360</b>	<b>2,724,209</b>	<b>734,204</b>	<b>3,954,410</b>
<b>Fund Balance - Beginning of Year</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>3,119,165</b>
<b>Fund Balance - End of Year</b>	<b>\$8,360</b>	<b>\$2,724,209</b>	<b>\$734,204</b>	<b>\$7,073,575</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Street Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$17,478	\$17,865	\$387
Intergovernmental	1,511,838	1,545,330	33,492
Other Revenues	38,702	39,559	857
<b>Total Revenues</b>	<b>1,568,018</b>	<b>1,602,754</b>	<b>34,736</b>
Expenditures:			
Current:			
Public Works	794,924	669,932	124,992
Capital Outlay	965,644	813,809	151,835
<b>Total Expenditures</b>	<b>1,760,568</b>	<b>1,483,741</b>	<b>276,827</b>
Excess of Revenues Over (Under) Expenditures	(192,550)	119,013	311,563
Other financing sources (uses):			
Transfers In	792	810	18
<b>Total Other Financing Sources (Uses)</b>	<b>792</b>	<b>810</b>	<b>18</b>
<b>Net Change in Fund Balance</b>	<b>(191,758)</b>	<b>119,823</b>	<b>311,581</b>
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	1,726,616	1,726,616	0
<b>Fund Balance End of Year</b>	<b>\$1,534,858</b>	<b>\$1,846,439</b>	<b>\$311,581</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	State Highway Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$2,005	\$2,120	\$115
Intergovernmental	118,495	125,297	6,802
<b>Total Revenues</b>	<b>120,500</b>	<b>127,417</b>	<b>6,917</b>
Expenditures:			
Current:			
Public Works	96,886	85,945	10,941
<b>Total Expenditures</b>	<b>96,886</b>	<b>85,945</b>	<b>10,941</b>
<b>Net Change in Fund Balance</b>	<b>23,614</b>	<b>41,472</b>	<b>17,858</b>
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	210,084	210,084	0
<b>Fund Balance End of Year</b>	<b>\$233,698</b>	<b>\$251,556</b>	<b>\$17,858</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Permissive Motor Vehicle Tax Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Investment Earnings	\$1,646	\$1,596	(\$50)
Intergovernmental	43,654	42,336	(1,318)
<b>Total Revenues</b>	<b>45,300</b>	<b>43,932</b>	<b>(1,368)</b>
Expenditures:			
Current:			
Public Works	7,395	6,862	533
Capital Outlay	43,105	40,000	3,105
<b>Total Expenditures</b>	<b>50,500</b>	<b>46,862</b>	<b>3,638</b>
<b>Net Change in Fund Balance</b>	<b>(5,200)</b>	<b>(2,930)</b>	<b>2,270</b>
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	153,384	153,384	0
<b>Fund Balance End of Year</b>	<b>\$148,184</b>	<b>\$150,454</b>	<b>\$2,270</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Law Enforcement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$1,000	\$13,365	\$12,365
Total Revenues	1,000	13,365	12,365
Expenditures:			
Current:			
General Government	500	0	500
Total Expenditures	500	0	500
Net Change in Fund Balance	500	13,365	12,865
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	38,731	38,731	0
Fund Balance End of Year	\$39,231	\$52,096	\$12,865

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Drug Law Enforcement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$150	\$260	\$110
Total Revenues	150	260	110
Expenditures:			
Current:			
Public Safety	100	0	100
Total Expenditures	100	0	100
Net Change in Fund Balance	50	260	210
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	3,444	3,444	0
Fund Balance End of Year	\$3,494	\$3,704	\$210

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	OMVI Education & Enforcement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$500	\$596	\$96
Total Revenues	500	596	96
Expenditures:			
Current:			
Public Safety	1,000	0	1,000
Total Expenditures	1,000	0	1,000
Net Change in Fund Balance	(500)	596	1,096
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	17,764	17,764	0
Fund Balance End of Year	\$17,264	\$18,360	\$1,096



City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	OMVI Indigent Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$25,000	\$42,312	\$17,312
Total Revenues	25,000	42,312	17,312
Expenditures:			
Current:			
Public Safety	50,000	0	50,000
Total Expenditures	50,000	0	50,000
Net Change in Fund Balance	(25,000)	42,312	67,312
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	231,218	231,218	0
Fund Balance End of Year	\$206,218	\$273,530	\$67,312

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Computer Legal Research Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$140,000	\$106,115	(\$33,885)
<b>Total Revenues</b>	<b>140,000</b>	<b>106,115</b>	<b>(33,885)</b>
Expenditures:			
Current:			
General Government	121,040	79,781	41,259
Capital Outlay	5,374	3,542	1,832
<b>Total Expenditures</b>	<b>126,414</b>	<b>83,323</b>	<b>43,091</b>
<b>Net Change in Fund Balance</b>	<b>13,586</b>	<b>22,792</b>	<b>9,206</b>
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	106,269	106,269	0
<b>Fund Balance End of Year</b>	<b>\$119,855</b>	<b>\$129,061</b>	<b>\$9,206</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Indigent Drivers IAM Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$15,000	\$5,945	(\$9,055)
Total Revenues	15,000	5,945	(9,055)
Expenditures:			
Current:			
General Government	20,851	3,000	17,851
Total Expenditures	20,851	3,000	17,851
Net Change in Fund Balance	(5,851)	2,945	8,796
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	176,464	176,464	0
Fund Balance End of Year	\$170,613	\$179,409	\$8,796

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Police Continuous Professional Training Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$16,458	\$16,548	\$90
Total Revenues	16,458	16,548	90
Expenditures:			
Current:			
Public Safety	16,548	0	16,548
Total Expenditures	16,548	0	16,548
Net Change in Fund Balance	(90)	16,548	16,638
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	8,039	8,039	0
Fund Balance End of Year	\$7,949	\$24,587	\$16,638

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	FEMA Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$3,240	\$3,240	\$0
Total Revenues	3,240	3,240	0
Expenditures:			
Current:			
Capital Outlay	277,476	277,473	3
Total Expenditures	277,476	277,473	3
Excess of Revenues Over (Under) Expenditures	(274,236)	(274,233)	3
Other Financing Sources (Uses):			
Advances In	0	225,567	225,567
Transfers In	51,909	51,909	0
Transfers (Out)	(3,240)	(3,240)	0
Total Other Financing Sources (Uses)	48,669	274,236	225,567
Net Change in Fund Balance	(225,567)	3	225,570
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	(\$225,567)	\$3	\$225,570

City of Vandalia, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2022

	Stormwater Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Charges for Services	\$302,394	\$290,656	(\$11,738)
Intergovernmental	\$28,418	\$27,315	(\$1,103)
<b>Total Revenues</b>	<b>330,812</b>	<b>317,971</b>	<b>(12,841)</b>
Expenditures:			
Current:			
Public Works	246,952	197,790	49,162
Capital Outlay	204,498	163,788	40,710
Debt Service:			
Principal Retirement	15,470	12,390	3,080
<b>Total Expenditures</b>	<b>466,920</b>	<b>373,968</b>	<b>92,952</b>
Excess of Revenues Over (Under) Expenditures	(136,108)	(55,997)	80,111
Other financing sources (uses):			
Transfers In	337	324	(13)
<b>Total Other Financing Sources (Uses)</b>	<b>337</b>	<b>324</b>	<b>(13)</b>
<b>Net Change in Fund Balance</b>	<b>(135,771)</b>	<b>(55,673)</b>	<b>80,098</b>
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	418,095	418,095	0
<b>Fund Balance End of Year</b>	<b>\$282,324</b>	<b>\$362,422</b>	<b>\$80,098</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Magistrate Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$130,000	\$98,893	(\$31,107)
Total Revenues	130,000	98,893	(31,107)
Expenditures:			
Current:			
General Government	147,163	113,425	33,738
Total Expenditures	147,163	113,425	33,738
Net Change in Fund Balance	(17,163)	(14,532)	2,631
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	16,319	16,319	0
Fund Balance End of Year	(\$844)	\$1,787	\$2,631

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	American Rescue Plan Act Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$788,611	\$791,747	\$3,136
Total Revenues	788,611	791,747	3,136
Expenditures:			
Current:			
General Government	21,410	15,000	6,410
Public Safety	3,040	2,130	910
Recreation	2,145	1,503	642
Capital Outlay	1,395,934	978,010	417,924
Total Expenditures	1,422,529	996,643	425,886
Net Change in Fund Balance	(633,918)	(204,896)	429,022
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	627,055	627,055	0
Fund Balance End of Year	(\$6,863)	\$422,159	\$429,022



City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Crisis Intervention Training Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Other Revenues	\$45,000	\$7,912	(\$37,088)
Total Revenues	45,000	7,912	(37,088)
Expenditures:			
Current:			
Public Safety	45,000	7,912	37,088
Total Expenditures	45,000	7,912	37,088
Net Change in Fund Balance	0	0	0
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	\$0	\$0	\$0

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	OneOhio Opioid Settlement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$8,360	\$8,360	\$0
Total Revenues	8,360	8,360	0
Expenditures:			
Current:			
General Government	0	0	0
Total Expenditures	0	0	0
Net Change in Fund Balance	8,360	8,360	0
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	\$8,360	\$8,360	\$0

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Job Creation and Revitalization Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$579,164	\$579,073	(\$91)
Total Revenues	579,164	579,073	(91)
Expenditures:			
Current:			
General Government	0	0	0
Total Expenditures	0	0	0
Excess of Revenues Over (Under) Expenditures	579,164	579,073	(91)
Other Financing Sources (Uses):			
Transfers In	2,145,472	2,145,136	(336)
Total Other Financing Sources (Uses)	2,145,472	2,145,136	(336)
Net Change in Fund Balance	2,724,636	2,724,209	(427)
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	\$2,724,636	\$2,724,209	(\$427)

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Infrastructure Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Fines, Licenses & Permits	\$734,204	\$734,204	\$0
Total Revenues	734,204	734,204	0
Expenditures:			
Current:			
General Government	0	113,425	(113,425)
Total Expenditures	0	113,425	(113,425)
Excess of Revenues Over (Under) Expenditures	734,204	620,779	(113,425)
Net Change in Fund Balance	734,204	620,779	(113,425)
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	\$734,204	\$620,779	(\$113,425)

## **Nonmajor Capital Project Funds**

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### **Fund Descriptions**

**Capital Improvement** - To account for transfers from the general fund, and is designated by Council for the purpose of improving, constructing, maintaining, and purchasing those items necessary to enhance the operation of the City.

**Police, Fire and Street Capital Improvements** - To account for the 0.25% increase in income taxes restricted for capital purchases for the police, fire and street departments and a portion of the police department's personnel costs.

**Tax Increment Financing (TIF) Capital Projects** - To account for payments in lieu of taxes restricted for the commercial tax increment financing district. The monies will be used for future capital projects that will benefit the district.

**Stonequarry Crossings Tax Increment Financing (TIF)** - To account for payments in lieu of taxes restricted for the commercial tax increment financing district in the Stonequarry Crossings development. The monies will be used for the future capital projects and debt payments that will benefit the district.

**OPWC** - To account for the receipt and dispersal of all restricted grant monies under the Ohio Public Works Commission.

**Fire Equipment** - To account for fire equipment financed by governmental funds. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance are included in the Basic Financial Statements. The Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Non-GAAP Budgetary Basis) follows this page.

**CDBG** – A fund used to account for CDBG projects throughout the city.

City of Vandalia, Ohio  
Combining Balance Sheet  
Nonmajor Capital Projects Funds  
December 31, 2022

	Capital Improvement	Police, Fire, and Street Capital Improvements	TIF Capital Projects	Stonequarry Crossings TIF
<b>Assets:</b>				
Equity in Pooled Cash and Investments	\$997,746	\$1,316,539	\$442,735	\$29,369
Revenue in Lieu of Taxes	0	0	62,452	0
Land Held for Resale	1,497,046	0	0	0
<b>Total Assets</b>	<b>2,494,792</b>	<b>1,316,539</b>	<b>505,187</b>	<b>29,369</b>
<b>Liabilities:</b>				
Accounts Payable	107,130	16,066	0	0
Accrued Wages and Benefits	0	5,573	0	0
Interfund Payable	0	0	0	0
<b>Total Liabilities</b>	<b>107,130</b>	<b>21,639</b>	<b>0</b>	<b>0</b>
<b>Deferred Inflows of Resources:</b>				
Revenue In Lieu of Taxes	0	0	62,452	0
<b>Total Deferred Inflows of Resources</b>	<b>0</b>	<b>0</b>	<b>62,452</b>	<b>0</b>
<b>Fund Balances:</b>				
Restricted	2,387,662	1,294,900	442,735	29,369
<b>Total Fund Balances</b>	<b>2,387,662</b>	<b>1,294,900</b>	<b>442,735</b>	<b>29,369</b>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<b>\$2,494,792</b>	<b>\$1,316,539</b>	<b>\$505,187</b>	<b>\$29,369</b>

OPWC	Fire Equipment	CDBG	Total Nonmajor Capital Projects Funds
\$0	\$259	\$100,000	\$2,886,648
0	0	0	62,452
0	0	0	1,497,046
0	259	100,000	4,446,146
0	0	0	123,196
0	0	0	5,573
0	0	100,000	100,000
0	0	100,000	228,769
0	0	0	62,452
0	0	0	62,452
0	259	0	4,154,925
0	259	0	4,154,925
\$0	\$259	\$100,000	\$4,446,146

City of Vandalia, Ohio  
Combining Statement of Revenues, Expenditures and Changes in Fund Balance  
Nonmajor Capital Projects Funds  
For the Fiscal Year Ended December 31, 2022

	Capital Improvement	Police, Fire, and Street Capital Improvements	TIF Capital Projects	Stonequarry Crossings TIF
<b>Revenues:</b>				
Income Taxes	\$0	\$2,717,402	\$0	\$0
Intergovernmental	0	151,024	0	0
Special Assessments	6,512	0	0	0
Revenue in Lieu of Taxes	0	0	76,554	14,691
Other Revenues	125,499	43,721	0	0
<b>Total Revenues</b>	<b>132,011</b>	<b>2,912,147</b>	<b>76,554</b>	<b>14,691</b>
<b>Expenditures:</b>				
<b>Current:</b>				
General Government	0	0	33,662	5,407
Public Safety	0	264,773	0	0
Capital Outlay	1,188,838	1,259,027	0	0
<b>Debt Service:</b>				
Principal	0	651,014	0	0
Interest and Other Charges	0	47,214	0	0
<b>Total Expenditures</b>	<b>1,188,838</b>	<b>2,222,028</b>	<b>33,662</b>	<b>5,407</b>
<b>Excess of Revenues Over (Under) Expenditures</b>	<b>(1,056,827)</b>	<b>690,119</b>	<b>42,892</b>	<b>9,284</b>
<b>Other Financing Sources (Uses):</b>				
Proceeds from Sale of Capital Assets	2,275	6,600	0	0
Issuance of Long-Term Capital-Related Debt	0	0	0	0
Transfers In	1,250,000	0	0	0
Transfers (Out)	0	(311,000)	0	0
<b>Total Other Financing Sources (Uses)</b>	<b>1,252,275</b>	<b>(304,400)</b>	<b>0</b>	<b>0</b>
<b>Net Change in Fund Balance</b>	<b>195,448</b>	<b>385,719</b>	<b>42,892</b>	<b>9,284</b>
<b>Fund Balance - Beginning of Year</b>	<b>2,192,214</b>	<b>909,181</b>	<b>399,843</b>	<b>20,085</b>
<b>Fund Balance - End of Year</b>	<b>\$2,387,662</b>	<b>\$1,294,900</b>	<b>\$442,735</b>	<b>\$29,369</b>



OPWC	Fire Equipment	CDBG	Total Nonmajor Capital Projects Funds
\$0	\$0	\$0	\$2,717,402
195,424	0	0	346,448
0	0	0	6,512
0	0	0	91,245
0	0	0	169,220
<u>195,424</u>	<u>0</u>	<u>0</u>	<u>3,330,827</u>
0	0	0	39,069
0	0	0	264,773
394,840	1,215,498	0	4,058,203
0	0	0	651,014
0	0	0	47,214
<u>394,840</u>	<u>1,215,498</u>	<u>0</u>	<u>5,060,273</u>
<u>(199,416)</u>	<u>(1,215,498)</u>	<u>0</u>	<u>(1,729,446)</u>
0	0	0	8,875
199,416	0	0	199,416
0	1,500,000	0	2,750,000
0	(263,000)	0	(574,000)
<u>199,416</u>	<u>1,237,000</u>	<u>0</u>	<u>2,384,291</u>
0	21,502	0	654,845
0	(21,243)	0	3,500,080
<u>\$0</u>	<u>\$259</u>	<u>\$0</u>	<u>\$4,154,925</u>

City of Vandalia, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2022

	Capital Improvement Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Special Assessments	\$6,496	\$6,512	\$16
Other Revenues	125,181	125,499	318
<b>Total Revenues</b>	<b>131,677</b>	<b>132,011</b>	<b>334</b>
Expenditures:			
Capital Outlay	1,852,070	1,552,594	299,476
<b>Total Expenditures</b>	<b>1,852,070</b>	<b>1,552,594</b>	<b>299,476</b>
Excess of Revenues Over (Under) Expenditures	(1,720,393)	(1,420,583)	299,810
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets	2,269	2,275	6
Transfers In	1,246,835	1,250,000	3,165
<b>Total Other Financing Sources (Uses)</b>	<b>1,249,104</b>	<b>1,252,275</b>	<b>3,171</b>
Net Change in Fund Balance	(471,289)	(168,308)	302,981
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	734,604	734,604	0
<b>Fund Balance End of Year</b>	<b>\$263,315</b>	<b>\$566,296</b>	<b>\$302,981</b>

City of Vandalia, Ohio  
Schedule of Revenues, Expenditures and Changes in Fund Balance  
Budget and Actual (Non-GAAP Budgetary Basis)  
For the Fiscal Year Ended December 31, 2022

	Police, Fire, and Street Capital Improvements Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$146,413	\$151,024	\$4,611
Other Revenues	\$42,386	\$43,721	\$1,335
<b>Total Revenues</b>	<b>188,799</b>	<b>194,745</b>	<b>5,946</b>
Expenditures:			
Current:			
Public Safety	275,221	267,545	7,676
Capital Outlay	1,899,318	1,846,345	52,973
Debt Service:			
Principal Retirement	986,966	959,439	27,527
Interest and Fiscal Charges	65,996	64,155	1,841
<b>Total Expenditures</b>	<b>3,227,501</b>	<b>3,137,484</b>	<b>90,017</b>
Excess of Revenues Over (Under) Expenditures	(3,038,702)	(2,942,739)	95,963
Other Financing Sources (Uses):			
Proceeds from Sale of Capital Assets	6,398	6,600	202
Transfers In	2,634,434	2,717,402	82,968
<b>Total Other Financing Sources (Uses)</b>	<b>2,640,832</b>	<b>2,724,002</b>	<b>83,170</b>
Net Change in Fund Balance	(397,870)	(218,737)	179,133
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	917,545	917,545	0
<b>Fund Balance End of Year</b>	<b>\$519,675</b>	<b>\$698,808</b>	<b>\$179,133</b>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	TIF Capital Projects Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Revenue in Lieu of Taxes	\$71,450	\$76,554	\$5,104
Total Revenues	71,450	76,554	5,104
Expenditures:			
Current:			
General Government	40,973	19,346	21,627
Total Expenditures	40,973	19,346	21,627
Net Change in Fund Balance	30,477	57,208	26,731
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	399,844	399,844	0
Fund Balance End of Year	\$430,321	\$457,052	\$26,731

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Stonequarry Crossings TIF Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Revenue in Lieu of Taxes	\$17,000	\$14,691	(\$2,309)
Total Revenues	17,000	14,691	(2,309)
Expenditures:			
Current:			
General Government	29,797	8,890	20,907
Total Expenditures	29,797	8,890	20,907
Net Change in Fund Balance	(12,797)	5,801	18,598
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	20,085	20,085	0
Fund Balance End of Year	\$7,288	\$25,886	\$18,598

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

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	OPWC Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Intergovernmental	\$418,274	\$195,424	(\$222,850)
Total Revenues	418,274	195,424	(222,850)
Expenditures:			
Capital Outlay	246,155	222,850	23,305
Total Expenditures	246,155	222,850	23,305
Net Change in Fund Balance	172,119	(27,426)	(199,545)
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	\$172,119	(\$27,426)	(\$199,545)

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Fire Equipment Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Property Taxes	0	\$0	\$0
Total Revenues	0	0	0
Expenditures:			
Capital Outlay	0	0	0
Total Expenditures	0	0	0
Excess of Revenues Over (Under) Expenditures	0	0	0
Other Financing Sources (Uses):			
Transfers (Out)	(1,763,000)	(263,000)	1,500,000
Total Other Financing Sources (Uses)	(1,763,000)	(263,000)	1,500,000
Net Change in Fund Balance	(1,763,000)	(263,000)	1,500,000
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	1,500,000	1,500,000	0
Fund Balance End of Year	<u>(\$263,000)</u>	<u>\$1,237,000</u>	<u>\$1,500,000</u>

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	CDBG Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Property Taxes	\$0	\$0	\$0
Total Revenues	0	0	0
Expenditures:			
Current:			
General Government	\$0	0	0
Total Expenditures	0	0	0
Excess of Revenues Over (Under) Expenditures	0	0	0
Other Financing Sources (Uses):			
Advances In	100,000	100,000	0
Total Other Financing Sources (Uses)	100,000	100,000	0
Net Change in Fund Balance	100,000	100,000	0
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	0	0	0
Fund Balance End of Year	<u>\$100,000</u>	<u>\$100,000</u>	<u>\$0</u>



## **OTHER GENERAL FUNDS**

With the implementation of GASB Statement No. 54, certain funds that the City prepares legally adopted budgets for no longer meet the definition to be reported as Special Revenue funds and have been included with the General Fund in the governmental fund financial statements. The City has only presented the budget schedules for these funds.

### **Fund Description**

**Employee Retirement Benefits Reserve** - To account for the receipt and dispersal of all resources collected in anticipation of future expenses related to the accumulated benefit payments owed to employees upon their retirement from city service.

City of Vandalia, Ohio  
 Schedule of Revenues, Expenditures and Changes in Fund Balance  
 Budget and Actual (Non-GAAP Budgetary Basis)  
 For the Fiscal Year Ended December 31, 2022

	Employee Retirement Benefits Reserve (1) Fund		
	Final Budget	Actual	Variance from Final Budget
Revenues:			
Charges for Services	\$0	\$0	\$0
Total Revenues	0	0	0
Expenditures:			
Current:			
General Government	151,179	45,918	105,261
Public Safety	2,693	818	1,875
Public Works	119,665	36,346	83,319
Total Expenditures	273,537	83,082	190,455
Excess of Revenues Over (Under) Expenditures	(273,537)	(83,082)	190,455
Other financing sources (uses):			
Transfers In	256,000	256,000	0
Total Other Financing Sources (Uses)	256,000	256,000	0
Net Change in Fund Balance	(17,537)	172,918	190,455
Fund Balance Beginning of Year (includes prior year encumbrances appropriated)	547,046	547,046	0
Fund Balance End of Year	\$529,509	\$719,964	\$190,455

(1) This fund is combined with the General fund in GAAP Statements.

## **Nonmajor Funds**

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### **Fiduciary Funds**

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as a custodian for individuals, private organizations, other governmental units and/or other funds.

### **Fund Descriptions**

**Custodial Fund: Municipal Court** - Established to account for the monies that flow through the Clerk of Courts Office to various subdivisions.

**Custodial Fund: Multi-District Tax** - Established to account for the flow through of municipal income tax monies that belong to the City of Brookville.

**Custodial Fund: Butler Township JEDD Tax Collection** - Established to account for the flow through of income tax monies that belong to the Vandalia-Butler Township Joint Economic Development District.

**Custodial Fund: Butler Township JEDZ Tax Collection** - Established to account for the flow through of income tax monies that belong to the Butler Township Miller Lane Hotel District Joint Economic Development Zone and the Butler Township Miller Lane Business District Joint Economic Development Zone.

**Custodial Fund: Tri-Cities North Regional Wastewater Authority** - Established to account for the activities of the Tri-Cities North Regional Wastewater Authority which the City of Vandalia is the fiscal agent.

**Custodial Fund: Northern Area Water Authority** - Established to account for activities of the Northern Area Water Authority which the City of Vandalia is the fiscal agent.

City of Vandalia, Ohio  
Combining Statement of Fiduciary Net Position  
Custodial Funds  
December 31, 2022

	Municipal Court	Multi-District Tax	Butler Township JEDD Tax Collection
<b>Assets:</b>			
Equity in Pooled Cash and Investments	\$0	\$374	\$12,993
Cash and Cash Equivalents in Segregated Accounts	100,105	0	0
<b>Receivables (Net):</b>			
Accounts	0	0	0
Due from Other Governments	0	503,520	15,055
<b>Total Assets</b>	<b>100,105</b>	<b>503,894</b>	<b>28,048</b>
<b>Liabilities:</b>			
Accounts Payable	0	0	0
Held for Other Governments	0	503,894	28,048
Undistributed Monies	100,105	0	0
Accrued Liabilities	0	0	0
<b>Total Liabilities</b>	<b>100,105</b>	<b>503,894</b>	<b>28,048</b>
<b>Net Position:</b>			
Restricted for Individuals, Organizations and Other Governments	0	0	0
<b>Total Net Position</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Butler Township JEDZ Tax Collection	Tri-Cities		Total
	North Regional Wastewater Authority	Northern Area Water Authority	
\$73,987	\$2,535,861	\$941,231	\$3,564,446
0	0	0	100,105
0	249,518	141,434	390,952
86,338	0	0	604,913
<u>160,325</u>	<u>2,785,379</u>	<u>1,082,665</u>	<u>4,660,416</u>
0	229,579	28,844	258,423
160,325	0	0	692,267
0	0	0	100,105
0	59,063	262,079	321,142
<u>160,325</u>	<u>288,642</u>	<u>290,923</u>	<u>1,371,937</u>
0	2,496,737	791,742	3,288,479
<u>\$0</u>	<u>\$2,496,737</u>	<u>\$791,742</u>	<u>\$3,288,479</u>

City of Vandalia, Ohio  
 Combining Statement of Changes in Fiduciary Net Position  
 Custodial Funds  
 For the Fiscal Year Ended December 31, 2022

	Municipal Court	Multi-District Tax	Butler Township JEDD Tax Collection
<b>Additions:</b>			
Investment Earnings	\$0	\$0	\$0
Income Tax Collections for Other Governments	0	3,760,794	147,238
Contributions and Rentals	0	0	0
Fines and Forfeitures for Other Governments	1,851,615	0	0
<b>Total Additions</b>	<b>1,851,615</b>	<b>3,760,794</b>	<b>147,238</b>
<b>Deductions:</b>			
Distributions of Income Tax Collections	0	3,760,794	145,074
Income Tax Refunds	0	0	2,164
Payments for Joint Venture	0	0	0
Distributions from Municipal Court to Other Governments	1,851,615	0	0
<b>Total Deductions</b>	<b>1,851,615</b>	<b>3,760,794</b>	<b>147,238</b>
<b>Change in Net Position</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Position - Beginning of Year</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Net Position - End of Year</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Butler Township JEDZ Tax Collection	Tri-Cities North Regional Wastewater Authority	NAWA Northern Area Water Authority	Total
\$59	\$18,552	\$5,571	\$24,182
722,191	0	0	4,630,223
0	4,123,832	1,639,679	5,763,511
0	0	0	1,851,615
<u>722,250</u>	<u>4,142,384</u>	<u>1,645,250</u>	<u>12,269,531</u>
659,617	0	0	4,565,485
62,633	0	0	64,797
0	3,367,300	1,739,577	5,106,877
0	0	0	1,851,615
<u>722,250</u>	<u>3,367,300</u>	<u>1,739,577</u>	<u>11,588,774</u>
0	775,084	(94,327)	680,757
0	1,721,653	886,069	2,607,722
<u>\$0</u>	<u>\$2,496,737</u>	<u>\$791,742</u>	<u>\$3,288,479</u>





# STATISTICAL SECTION



## **Statistical Section**

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This part of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

### **Contents**

**Financial Trends** - These schedules contain trend information to help the reader understand how the City's financial position has changed over time.

**Revenue Capacity** - These schedules contain information to help the reader understand and assess the City's most significant local revenue sources.

**Debt Capacity** - These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

**Economic and Demographic Information** - These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.

**Operating Information** - These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

**Sources** - Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

City of Vandalia, Ohio  
 Net Position by Component  
 Last Ten Calendar Years  
 (accrual basis of accounting)  
 Schedule 1

	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Governmental Activities</b>										
Net Investment in Capital Assets	\$43,255,312	\$45,004,853	\$47,900,553	\$48,804,352	\$49,337,872	\$49,032,022	\$50,467,034	\$50,880,711	\$49,799,448	\$51,211,552
Restricted	3,047,614	3,895,737	3,929,597	3,939,012	3,695,303	4,055,358	4,107,791	5,351,626	7,174,016	12,911,885
Unrestricted (Deficit)	15,697,621	3,669,638	4,639,893	5,874,223	(6,954,821)	(7,372,457)	(1,887,718)	305,408	8,762,529	8,115,050
Total governmental activities net position	\$62,000,547	\$52,570,228	\$56,470,043	\$58,617,587	\$46,078,354	\$45,714,923	\$52,687,107	\$56,537,745	\$65,735,993	\$72,238,487
<b>Business-type activities</b>										
Net Investment in Capital Assets	\$19,044,671	\$18,585,891	\$18,584,910	\$18,740,110	\$18,654,104	\$18,116,128	\$18,181,701	\$17,914,412	\$17,419,140	\$16,627,300
Restricted	0	0	0	0	0	0	0	0	0	189,333
Unrestricted (Deficit)	12,516,865	11,992,590	12,516,989	12,449,139	12,658,259	13,153,710	13,239,670	13,990,661	14,973,413	14,157,345
Total business-type activities net position	\$31,561,536	\$30,578,481	\$31,101,899	\$31,189,249	\$31,312,363	\$31,269,838	\$31,421,371	\$31,905,073	\$32,392,553	\$30,973,978
<b>Total Primary Government</b>										
Net Investment in Capital Assets	\$62,299,983	\$63,590,744	\$66,485,463	\$67,544,462	\$67,991,976	\$67,148,150	\$68,648,735	\$68,795,123	\$67,218,588	\$67,838,852
Restricted	3,047,614	3,895,737	3,929,597	3,939,012	3,695,303	4,055,358	4,107,791	5,351,626	7,174,016	13,101,218
Unrestricted (Deficit)	28,214,486	15,662,228	17,156,882	18,323,362	5,703,438	5,781,253	11,351,952	14,296,069	23,735,942	22,272,395
Total primary government net position	\$93,562,083	\$83,148,709	\$87,571,942	\$89,806,836	\$77,390,717	\$76,984,761	\$84,108,478	\$88,442,818	\$98,128,546	\$103,212,465

Source: City Records

City of Vandalia, Ohio  
Changes in Net Position  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 2

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Calendar Year										
<b>Expenses</b>										
Governmental Activities:										
General Government	\$5,475,675	\$5,520,951	\$5,130,767	\$4,836,921	\$5,838,359	\$5,792,732	\$6,331,613	\$6,170,357	\$4,372,365	\$5,262,201
Public Safety	7,174,259	7,124,303	7,236,385	7,841,876	8,571,205	9,307,432	3,502,843	9,820,126	6,933,977	8,025,631
Public Works	5,098,906	4,736,869	4,900,560	4,890,378	5,616,975	6,029,741	5,698,606	5,374,110	4,362,230	6,754,583
Recreation	3,788,977	4,147,571	4,008,981	3,793,318	4,527,113	4,494,143	4,751,156	3,579,483	3,044,568	3,759,361
Interest and Fiscal Charges	560,923	569,379	209,376	235,861	231,297	220,783	215,241	154,643	143,539	698,066
Total governmental activities expenses	22,098,740	22,099,073	21,486,069	21,598,354	24,784,949	25,844,831	20,499,459	25,098,719	18,856,679	24,499,842
Business-type activities:										
Water	1,909,167	2,072,336	2,151,550	2,010,094	1,942,016	1,904,562	1,942,576	2,163,506	1,979,276	2,635,930
Sewer	1,552,360	1,814,270	1,694,090	1,944,231	1,703,795	1,567,017	1,656,483	1,660,417	1,790,058	2,944,436
Golf	1,097,625	1,019,002	1,035,124	1,064,705	1,113,928	1,127,198	1,049,863	893,353	408,406	1,053,034
Total business-type activities expenses	4,559,152	4,905,608	4,880,764	5,019,030	4,759,739	4,598,777	4,648,922	4,717,276	4,177,740	6,633,400
Total primary government expenses	\$26,657,892	\$27,004,681	\$26,366,833	\$26,617,384	\$29,544,688	\$30,443,608	\$25,148,381	\$29,815,995	\$23,034,419	\$31,133,242
<b>Program Revenues</b>										
Governmental Activities:										
Charges for Services and Sales:										
General Government	\$2,459,074	\$2,435,013	\$2,579,526	\$2,712,465	\$2,819,251	\$2,756,579	\$2,999,331	\$2,991,247	\$2,255,544	\$3,597,536
Public Safety	569,979	569,797	489,852	593,124	483,193	600,885	498,103	470,438	590,292	694,783
Public Works	1,474,377	1,424,524	1,544,620	1,452,055	1,580,269	1,605,100	1,686,038	1,638,897	1,700,584	1,610,657
Recreation	1,395,800	1,446,891	1,476,639	1,510,517	1,448,313	1,546,317	1,454,654	636,253	1,025,939	1,173,887
Operating Grants and Contributions	1,227,177	1,177,845	1,458,405	1,184,517	1,028,220	1,268,969	1,775,243	2,966,379	2,123,379	2,379,353
Capital Grants and Contributions	45,000	1,623,771	2,399,492	151,524	131,649	22,083	458,104	112,276	280,451	129,868
Total governmental activities program revenues	7,171,407	8,677,841	9,948,534	7,604,202	7,490,895	7,799,933	8,871,473	8,815,490	7,976,189	9,586,084
Business-type activities:										
Charges for Services and Sales:										
Water	2,190,856	2,218,971	2,149,396	2,174,722	2,329,366	2,317,000	2,539,463	2,563,878	2,249,644	2,422,085
Sewer	1,933,954	1,691,533	1,823,665	1,892,558	1,932,540	1,341,381	1,570,853	1,790,025	1,392,413	1,585,458
Golf	888,023	885,919	880,378	907,446	859,629	812,708	845,219	757,033	841,780	826,591
Operating Grants, Contributions and Interest	0	0	0	0	0	0	0	0	(88,068)	130,547
Capital Grants and Contributions	1,290,959	2,960	369,115	121,799	116,890	0	0	152,500	0	0
Total business-type activities program revenues	6,303,792	4,799,383	5,222,554	5,096,525	5,238,425	4,471,089	4,955,535	5,263,436	4,395,769	4,964,681
Total primary government program revenues	\$13,475,199	\$13,477,224	\$15,171,088	\$12,700,727	\$12,729,320	\$12,271,022	\$13,827,008	\$14,078,926	\$12,371,958	\$14,550,765

City of Vandalia, Ohio  
Changes in Net Position  
Last Ten Calendar Years  
(accrual basis of accounting)  
Schedule 2 (Continued)

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Net (Expense)/Revenue										
Governmental Activities	(\$14,927,333)	(\$13,421,232)	(\$11,537,535)	(\$13,994,152)	(\$17,294,054)	(\$18,044,898)	(\$11,627,986)	(\$16,283,229)	(\$10,880,490)	(\$14,913,758)
Business-type activities	1,744,640	(106,225)	341,790	77,495	478,686	(127,688)	306,613	546,160	218,029	(1,668,719)
Total primary government net expenses	(\$13,182,693)	(\$13,527,457)	(\$11,195,745)	(\$13,916,657)	(\$16,815,368)	(\$18,172,586)	(\$11,321,373)	(\$15,737,069)	(\$10,662,461)	(\$16,582,477)
General Revenues and Other Changes in Net Position										
Governmental Activities:										
Income Taxes	\$12,709,385	\$13,021,106	\$13,682,940	\$14,247,899	\$13,897,814	\$15,237,654	\$15,797,423	\$16,732,440	\$17,855,845	\$19,396,645
Property Taxes Levied for:										
General Purposes	1,221,094	1,283,417	1,272,611	1,275,653	1,289,362	1,332,753	1,360,445	1,380,389	1,507,307	1,518,565
Grants and Entitlements not Restricted	1,098,778	761,023	408,435	345,958	615,526	720,412	406,388	673,470	503,643	658,945
Payment in Lieu of Taxes	84,136	196,368	105,453	115,268	104,572	75,798	72,214	91,376	73,554	91,245
Investment Earnings	20,362	215,329	129,436	119,752	273,681	351,588	755,855	678,910	(135,305)	(626,104)
Gain on the Sale of Capital Assets	0	0	0	7,906	0	0	39,962	484,880	0	0
Other Revenues	131,101	11,046	20,103	39,115	7,405	48,425	12,803	29,944	448,694	528,252
Transfers-internal Activities	24,397	197,578	(181,628)	(9,855)	(240,660)	(85,163)	155,080	62,458	(175,000)	(151,296)
Total governmental activities	15,289,253	15,685,867	15,437,350	16,141,696	15,947,700	17,681,467	18,600,170	20,133,867	20,078,738	21,416,252
Business-type activities:										
Other Revenues	0	0	0	0	0	0	0	0	94,451	98,848
Transfers-internal Activities	(24,397)	(197,578)	181,628	9,855	240,660	85,163	(155,080)	(62,458)	175,000	151,296
Total business-type activities	(24,397)	(197,578)	181,628	9,855	240,660	85,163	(155,080)	(62,458)	269,451	250,144
Total primary government	\$15,264,856	\$15,488,289	\$15,618,978	\$16,151,551	\$16,188,360	\$17,766,630	\$18,445,090	\$20,071,409	\$20,348,189	\$21,666,396
Change in Net Position										
Governmental Activities	\$361,920	\$2,264,635	\$3,899,815	\$2,147,544	(\$1,346,354)	(\$363,431)	\$6,972,184	\$3,850,638	\$9,198,248	\$6,502,494
Business-type activities	1,720,243	(303,803)	523,418	87,350	719,346	(42,525)	151,533	483,702	487,480	(1,418,575)
Total primary government	\$2,082,163	\$1,960,832	\$4,423,233	\$2,234,894	(\$627,008)	(\$405,956)	\$7,123,717	\$4,334,340	\$9,685,728	\$5,083,919

Source: City Records

City of Vandalia, Ohio  
Fund Balances, Governmental Funds  
Last Ten Calendar Years  
(modified accrual basis of accounting)  
Schedule 3

	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>General Fund</b>										
Nonspendable	\$39,372	\$34,636	\$27,552	\$61,808	\$58,110	\$58,792	\$8,950	\$13,555	\$13,555	\$13,555
Committed	542,531	642,531	281,103	793,528	778,590	696,807	387,644	475,177	547,045	719,965
Assigned	1,549,018	683,527	708,434	593,417	1,289,226	1,099,521	2,164,088	1,818,743	1,494,522	2,426,617
Unassigned	10,402,258	11,068,945	12,284,198	13,978,050	13,952,840	15,248,811	17,272,807	20,931,405	20,874,560	18,408,664
<b>Total General Fund</b>	<b>12,533,179</b>	<b>12,429,639</b>	<b>13,301,287</b>	<b>15,426,803</b>	<b>16,078,766</b>	<b>17,103,931</b>	<b>19,833,489</b>	<b>23,238,880</b>	<b>22,929,682</b>	<b>21,568,801</b>
<b>All Other Governmental Funds</b>										
Nonspendable	95,238	115,829	115,167	94,393	93,705	125,025	100,764	87,618	87,618	128,726
Restricted	2,822,178	3,207,520	3,495,329	3,515,142	3,193,409	3,277,645	3,103,273	4,424,189	6,151,938	10,663,186
Committed	2,012,467	2,057,468	2,083,166	2,160,426	1,818,386	1,751,744	1,653,686	1,602,631	3,214,307	7,421,464
Unassigned (Deficit)	0	(5,675,573)	(5,070,761)	(4,251,864)	(3,619,658)	(2,741,890)	(1,918,590)	(1,052,282)	(1,491,238)	(2,519,882)
<b>Total All Other Governmental Funds</b>	<b>4,929,883</b>	<b>(294,756)</b>	<b>622,901</b>	<b>1,518,097</b>	<b>1,485,842</b>	<b>2,412,524</b>	<b>2,939,133</b>	<b>5,062,156</b>	<b>7,962,625</b>	<b>15,693,494</b>
<b>Total Governmental Funds</b>	<b>\$17,463,062</b>	<b>\$12,134,883</b>	<b>\$13,924,188</b>	<b>\$16,944,900</b>	<b>\$17,564,608</b>	<b>\$19,516,455</b>	<b>\$22,772,622</b>	<b>\$28,301,036</b>	<b>\$30,892,307</b>	<b>\$37,262,295</b>

Source: City Records

City of Vandalia, Ohio  
Changes in Fund Balances, Governmental Funds  
Last Ten Calendar Years  
(modified accrual basis of accounting)  
Schedule 4

	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
<b>Revenues</b>										
Taxes	\$13,900,470	\$14,301,371	\$15,150,725	\$15,829,083	\$15,010,861	\$16,004,566	\$17,858,542	\$17,379,812	\$19,071,802	\$20,395,605
Charges for Services	3,463,040	3,669,349	3,750,556	3,592,620	3,638,049	3,657,390	3,643,948	2,747,971	3,204,271	3,459,784
Investment Earnings	20,362	215,329	129,436	119,752	282,336	368,536	779,369	699,854	(135,305)	(626,104)
Intergovernmental	2,712,119	3,562,887	3,817,380	2,284,559	2,097,904	2,162,961	2,722,275	4,170,705	3,119,128	3,560,767
Special Assessments	7,757	6,018	24,246	10,088	28,095	9,971	2,478	0	15,120	46,430
Fines, Licenses & Permits	1,828,789	1,796,072	1,866,756	1,911,822	1,968,089	1,931,816	2,150,193	1,828,027	1,921,138	3,011,316
Revenue in Lieu of Taxes	84,136	196,368	105,453	106,688	99,979	88,971	72,214	91,376	73,554	91,245
Other Revenues	545,020	309,685	164,552	282,277	377,171	451,166	372,175	897,980	407,425	528,094
<b>Total Revenues</b>	<b>\$22,561,693</b>	<b>\$24,057,079</b>	<b>\$25,009,104</b>	<b>\$24,136,889</b>	<b>\$23,502,484</b>	<b>\$24,675,377</b>	<b>\$27,601,194</b>	<b>\$27,815,725</b>	<b>\$27,677,133</b>	<b>\$30,467,137</b>
<b>Expenditures</b>										
Current:										
General Government	\$5,276,604	\$5,252,837	\$4,894,718	\$4,527,753	\$4,981,109	\$5,131,291	\$5,255,036	\$5,515,153	\$5,511,642	\$5,585,373
Public Safety	6,822,655	6,832,743	6,813,125	6,952,097	7,408,236	7,672,943	8,130,967	8,220,851	8,810,476	9,256,307
Leisure Time Activities	3,389,173	3,731,450	3,623,674	3,280,416	3,581,667	3,727,179	3,727,938	2,908,181	3,224,899	3,730,384
Public Works	3,844,621	3,433,779	3,419,534	3,386,391	3,670,307	3,911,640	3,675,176	3,442,202	3,759,853	3,705,519
Capital Outlay	2,135,887	3,589,683	4,407,748	2,263,170	2,694,434	1,498,176	2,896,470	1,962,263	2,895,044	10,014,164
Debt Service:										
Principal Retirement	1,021,931	6,847,216	520,306	563,031	545,311	584,591	572,785	561,090	645,004	661,217
Interest and Fiscal Charges	543,026	359,838	201,615	238,849	237,742	233,004	219,578	158,621	147,227	672,537
Issuance Costs	0	0	5,500	2,750	0	0	0	0	0	0
Current Refunding	0	149,300	0	0	0	0	0	0	0	0
<b>Total Expenditures</b>	<b>\$23,033,897</b>	<b>\$30,196,846</b>	<b>\$23,886,220</b>	<b>\$21,214,457</b>	<b>\$23,118,806</b>	<b>\$22,758,824</b>	<b>\$24,477,950</b>	<b>\$22,768,361</b>	<b>\$24,994,145</b>	<b>\$33,625,501</b>
Excess of revenues over (under) expenditures	(\$472,204)	(\$6,139,767)	\$1,122,884	\$2,922,432	\$383,678	\$1,916,553	\$3,123,244	\$5,047,364	\$2,682,988	(\$3,158,364)

City of Vandalia, Ohio  
 Changes in Fund Balances, Governmental Funds  
 Last Ten Calendar Years  
 (modified accrual basis of accounting)  
 Schedule 4 (Continued)

	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Other Financing Sources (Uses):										
Issuance of Capital Leases	\$0	\$461,016	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Proceeds from Sale of Capital Assets	0	42,238	0	24,889	485,131	0	39,962	631,050	83,283	8,875
Issuance of Long-Term Capital-Related Debt	0	0	0	0	0	0	0	0	0	9,199,416
Issuance of Loans	0	308,334	866,421	161,775	110,899	240,294	167,961	0	0	0
Premium on Debt Issued	0	0	0	0	0	0	0	0	0	471,357
Transfers In	4,047,930	3,456,840	3,338,920	1,793,157	2,718,775	2,006,201	1,542,000	1,611,081	4,660,375	5,003,989
Transfers (Out)	(4,047,930)	(3,456,840)	(3,538,920)	(1,881,541)	(3,078,775)	(2,211,201)	(1,617,000)	(1,761,081)	(4,835,375)	(5,155,285)
Total Other Financing Sources (Uses)	0	811,588	666,421	98,280	236,030	35,294	132,923	481,050	(91,717)	9,528,352
Net Change in Fund Balances	(\$472,204)	(\$5,328,179)	\$1,789,305	\$3,020,712	\$619,708	\$1,951,847	\$3,256,167	\$5,528,414	\$2,591,271	\$6,369,988
Debt service as a percentage of noncapital expenditures (1)	7.50%	27.10%	3.70%	4.20%	3.80%	3.80%	3.70%	3.50%	3.66%	5.30%

Source: City Records

(1) - Noncapital expenditures is total expenditures minus capital asset additions



City of Vandalia, Ohio  
 Assessed Value and Estimated Actual Value of Taxable Property  
 Last Ten Calendar Years  
 Schedule 5

Calendar Year	Real Property Assessed Value	Public Utilities Personal Assessed Value	Total Assessed Value	Total Estimated Actual Value	Total Direct Rate
2013	332,438,440	6,375,710	338,814,150	972,846,376	4.14
2014	335,542,680	7,037,090	342,579,770	983,658,704	4.14
2015	326,332,390	7,254,310	333,586,700	957,836,655	4.14
2016	323,708,250	7,364,480	331,072,730	950,618,224	4.14
2017	328,158,290	7,829,300	335,987,590	964,730,396	4.14
2018	343,358,240	8,088,620	351,446,860	1,009,119,023	4.14
2019	344,748,330	8,466,060	353,214,390	1,014,194,181	4.14
2020	385,091,400	9,171,630	394,263,030	1,132,058,268	4.14
2021	385,352,090	9,675,910	395,028,000	1,134,254,747	4.14
2022	385,352,090	9,675,910	395,028,000	1,134,254,747	4.14

Source: County Auditor

Note: The assessed value of real property (including public utility real property) is 35 percent of estimated true value. Personal property tax is assessed on all tangible personal property used in business in Ohio. The assessed value of public utility personal property ranges from 25 percent of true value for railroad property to 88 percent for electric transmission and distribution property. General business tangible personal property is assessed at 25 percent for everything except inventories, which are assessed at 23 percent. Property is assessed annually.

City of Vandalia, Ohio  
 Direct and Overlapping Property Tax Rates  
 Last Ten Calendar Years  
 Schedule 6

Calendar Year	Direct Rate					Overlapping Rates				
	General Fund	Charter	Police Pension	Total	County Levy	Vandalia-Butler City School District	Miami Valley Career Tech Center	Library		
2013	1.54	2.30	0.30	4.14	20.94	55.57	2.58	3.31		
2014	1.54	2.30	0.30	4.14	20.94	62.53	2.58	3.31		
2015	1.54	2.30	0.30	4.14	21.94	62.56	2.58	3.31		
2016	1.54	2.30	0.30	4.14	22.94	62.48	2.58	3.31		
2017	1.54	2.30	0.30	4.14	22.94	62.40	2.58	3.31		
2018	1.54	2.30	0.30	4.14	22.94	61.65	4.01	3.31		
2019	1.54	2.30	0.30	4.14	23.14	61.63	4.01	3.31		
2020	1.54	2.30	0.30	4.14	23.14	61.05	3.96	3.15		
2021	1.54	2.30	0.30	4.14	23.14	61.25	3.96	3.09		
2022	1.54	2.30	0.30	4.14	23.14	61.35	3.93	3.04		

Source: County Auditor

City of Vandalia, Ohio  
Principal Property Tax Payers  
Current Year and Nine Years ago  
Schedule 7

Taxpayer	2022	
	Assessed Value	Percentage of Total Assessed Value
Dayton Power and Light	\$15,306,900	3.87%
Vectren Energy Delivery of Ohio	3,274,950	0.83%
Sand Lake Plaza LLC	2,975,000	0.75%
6400 Sand Lake Property LLC	2,467,500	0.62%
4120 Dayton OH Hotel LLC	2,310,000	0.58%
DABA LLC	2,257,500	0.57%
KRF Dayton LLC	2,249,340	0.57%
Dayton Webster Street LLC	2,183,200	0.55%
Realty Income Properties 6 LLC	2,084,950	0.53%
Poe Avenue 6196 LLC	2,015,960	0.51%
<b>Total Principal Property Tax Payers</b>	<b>37,125,300</b>	<b>9.38%</b>
<b>Total All Others</b>	<b>357,902,700</b>	<b>90.62%</b>
<b>Total Assessed Value</b>	<b>\$395,028,000</b>	<b>100.00%</b>

Taxpayer	2013	
	Assessed Value	Percentage of Total Assessed Value
Shoppes at Northwoods	\$2,659,560	0.78%
Pasco Enterprises, Inc.	2,307,820	0.68%
Sand Lake Plaza LLC	2,126,040	0.63%
Garrett-Ryan LLC	1,871,280	0.55%
Floriday LLC	1,705,850	0.50%
Delphi Properties Management	1,632,180	0.48%
3920 Space Drive Building	1,583,660	0.47%
Mehland Developers	1,392,520	0.41%
Timberlake Limited Partners	1,314,510	0.39%
Vandalia CG LLC	1,277,510	0.38%
<b>Total Principal Property Tax Payers</b>	<b>17,870,930</b>	<b>5.27%</b>
<b>Total All Others</b>	<b>320,943,220</b>	<b>94.73%</b>
<b>Total Assessed Value</b>	<b>\$338,814,150</b>	<b>100.00%</b>

Source: County Auditor

City of Vandalia, Ohio  
Property Tax Levies and Collections  
Last Ten Calendar Years  
Schedule 8

Calendar Year	Taxes Levied for the Calendar Year (1)	Collected, including Delinquencies, within the Calendar Year of the Levy		Unpaid Collections (2)	Total Collections (3)	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2013	1,402,691	1,367,332	97.48%	32,882	1,400,214	99.82%
2014	1,418,280	1,357,528	95.72%	10,260	1,367,788	96.44%
2015	1,381,049	1,332,247	96.47%	44,994	1,377,241	99.72%
2016	1,370,641	1,346,397	98.23%	24,244	1,370,641	100.00%
2017	1,390,989	1,354,172	97.35%	30,666	1,384,838	99.56%
2018	1,454,990	1,414,516	97.22%	40,474	1,454,990	100.00%
2019	1,462,307	1,428,459	97.69%	33,848	1,462,307	100.00%
2020	1,468,336	1,443,477	98.31%	24,859	1,468,336	100.00%
2021	1,632,249	1,604,694	98.31%	27,555	1,632,249	100.00%
2022	N/A	N/A	N/A	N/A	N/A	N/A

Source: County Auditor

(1) - Current taxes levied for the calendar year and current tax collections do not include rollback and homestead amounts.

(2) - Unpaid tax collections include amounts collected from penalties, interest, and other delinquent collections.  
The County does not identify delinquent collections by the year for which the tax was levied

(3) - Includes net collections plus unpaid collections

N/A - Information not available

City of Vandalia, Ohio  
Income Tax Rates and Collections  
Last Ten Calendar Years  
(cash basis of accounting)  
Schedule 9

Tax Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	Percentage of Taxes from Net Profits	Taxes From Individuals	Percentage of Taxes from Individuals
2013	2.00%	13,234,807	10,015,750	75.68%	1,826,881	13.80%	1,392,176	10.52%
2014	2.00%	13,873,413	10,518,990	75.82%	1,953,374	14.08%	1,401,049	10.10%
2015	2.00%	14,449,582	10,791,743	74.69%	2,226,693	15.41%	1,431,146	9.90%
2016	2.00%	15,434,555	11,575,620	75.00%	2,291,415	14.85%	1,567,520	10.16%
2017	2.00%	14,471,223	11,571,527	79.96%	1,545,989	10.68%	1,353,708	9.35%
2018	2.00%	15,563,249	12,227,785	78.57%	1,961,737	12.60%	1,373,727	8.83%
2019	2.00%	17,229,572	12,800,411	74.29%	2,969,873	17.24%	1,459,287	8.47%
2020	2.00%	16,594,510	13,010,482	78.40%	2,200,535	13.26%	1,383,494	8.34%
2021	2.00%	17,850,330	13,822,189	77.43%	2,557,857	14.33%	1,470,284	8.24%
2022	2.00%	19,152,508	14,724,102	76.88%	2,934,659	15.32%	1,493,747	7.80%

Source: City income tax records.

City of Vandalia, Ohio  
Ratios of Outstanding Debt by Type  
Last Ten Calendar Years  
Schedule 10

Calendar Year	Governmental Activities				Percentage of Personal Income	Per Capita
	General Obligation Bonds	OPWC Loans	Loan Payable	Capital Leases		
2013	9,644,015	0	0	274,110		
2014	3,060,025	0	308,334	562,910		
2015	2,761,205	0	1,149,528	362,831		
2016	2,457,755	0	1,196,910	214,193		
2017	2,144,682	35,508	1,130,750	120,433		
2018	1,816,999	28,406	1,214,609	24,379		
2019	1,479,724	189,265	1,008,305	0		
2020	1,132,870	185,714	795,766	0		
2021	766,450	124,673	576,803	0		
2022	9,861,846	263,454	351,221	0		
			Total			
Calendar Year	Business-Type Activities		Primary Government	Percentage of Personal Income	Per Capita	
	OPWC Loans	Capital Leases	Total			
2013	0	0	9,918,125	2.39%	364	
2014	0	169,306	4,100,575	0.99%	150	
2015	0	131,020	4,404,584	1.06%	162	
2016	0	91,797	3,960,655	0.95%	145	
2017	67,061	51,614	3,550,048	0.85%	130	
2018	137,410	10,448	3,232,251	0.78%	119	
2019	158,236	0	2,835,530	0.68%	104	
2020	290,555	0	2,404,905	0.46%	70	
2021	199,512	0	1,667,438	0.31%	48	
2022	128,649	0	10,605,170	1.87%	285	

Source: City Records

N/A - Information not available due to a lag in data availability

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements

City of Vandalia, Ohio  
Ratios of General Bonded Debt Outstanding  
Last Ten Calendar Years  
Schedule 11

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Calendar Year	General Obligation Bonds	Percentage of Debt To Actual Taxable Value of Property	Per Capita Personal Income
2013	9,644,015	0.99%	354
2014	3,060,025	0.31%	112
2015	2,761,205	0.29%	101
2016	2,457,755	0.26%	90
2017	2,144,682	0.22%	79
2018	1,816,999	0.18%	119
2019	1,479,724	0.15%	97
2020	1,132,870	0.10%	76
2021	766,450	0.07%	50
2022	9,861,846	0.87%	648

Source: City Records

Notes: Details regarding the city's outstanding debt can be found in the notes to the financial statements

City of Vandalia, Ohio  
 Direct and Overlapping Governmental Activities Debt  
 As of December 31, 2022  
 Schedule 12

Governmental Unit	Net Debt Outstanding	Estimated Percentage Applicable (1)	Amount Applicable to the City
Vandalia-Butler City School District	\$37,962,886	57.17%	\$21,703,382
Miami Valley Career Technology Center	119,886,095	4.99%	5,982,316
Dayton Metro Library District Miscellaneous	<u>124,489,986</u>	4.66%	<u>5,801,233</u>
Subtotal Overlapping Debt	<u>\$282,338,967</u>		<u>\$33,486,931</u>
City of Vandalia - Direct Debt	<u>10,476,521</u> *	100.00%	<u>10,476,521</u>
Total Direct and Overlapping Debt	<u>\$292,815,488</u>		<u>\$43,963,452</u>

Source: Ohio Municipal Advisory Council

(1) - Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government.

\* - Per GASB-S44: 93; Q&A 9.29.2 Debt related to business-type activities should not be included in the presentation of direct and overlapping debt.



Legal Debt Margin Calculation for Year 2022

Assessed Value	\$395,028,000	\$395,028,000
Statutory Legal Debt Limitation (1)	10.5%	5.5%
Total Debt Limit	41,477,940	21,726,540
Debt Applicable to Limit:		
Applicable City Debt Outstanding	9,861,846	9,861,846
Less: Debt Outside Limitations (2)	0	0
Total Net Debt Applicable to Limit	9,861,846	9,861,846
Legal Debt Margin	\$31,616,094	\$11,864,694

	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total Debt Limit (1) Debt Limit (10.5%)	\$35,575,486	\$35,970,876	\$35,026,604	\$34,762,637	\$35,278,697	\$36,901,920	\$37,087,511	\$41,397,618	\$41,477,940	\$41,477,940
Total Net Debt Applicable to Limit	9,695,024	9,450,099	3,185,511	2,681,210	2,221,667	1,742,098	1,361,029	1,014,631	766,450	9,861,846
Legal Debt Margin	\$25,880,462	\$26,520,777	\$31,841,093	\$32,081,427	\$33,057,030	\$35,159,822	\$35,726,482	\$40,382,987	\$40,711,490	\$31,616,094

Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	27.25%	26.27%	9.09%	7.71%	6.30%	4.72%	3.67%	2.45%	1.85%	23.78%
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	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total Unvoted Debt Limit (1) Debt Limit (5.5%)	\$18,634,778	\$18,841,887	\$18,347,269	\$18,209,000	\$18,479,317	\$19,329,577	\$19,426,791	\$21,684,467	\$21,726,540	\$21,726,540
Total Net Debt Applicable to Limit	9,695,024	9,450,099	3,185,511	2,681,210	2,221,667	1,742,098	1,361,029	1,014,631	766,450	9,861,846
Legal Debt Margin	\$8,939,754	\$9,391,788	\$15,161,758	\$15,527,790	\$16,257,650	\$17,587,479	\$18,065,762	\$20,669,836	\$20,960,090	\$11,864,694

Total Net Debt Applicable to the Limit as a Percentage of Debt Limit	52.03%	50.15%	17.36%	14.72%	12.02%	9.01%	7.01%	4.68%	3.53%	45.35%
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Source: City Records

(1) - Direct debt limitation based upon Section 133, the Uniform Bond Act of the Ohio Revised Code. Total debt limit should not exceed 10.5% of net assessed property value.

Total unvoted debt limit should not exceed 5.5% of net assessed property value.

(2) - Special assessment debt has been excluded

City of Vandalia, Ohio  
 Schedule of Ratio of Annual Debt Service Expenditures for General Bonded Debt  
 Last Ten Calendar Years  
 Schedule 14

GENERAL BONDED DEBT	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Debt Service	\$1,406,946	\$1,245,640	\$409,615	\$405,765	\$406,015	\$410,165	\$407,977	\$404,577	\$410,777	\$406,178
General Governmental Expenditures	23,033,897	30,196,846	23,886,220	21,214,457	23,118,806	22,758,824	24,477,950	22,768,361	24,994,145	33,625,501
Ratio of debt service to general governmental expenditures	6.11%	4.13%	1.71%	1.91%	1.76%	1.80%	1.67%	1.78%	1.64%	1.21%

Note: All years presented are reported on a GAAP basis.

City of Vandalia, Ohio  
 Demographic and Economic Statistics  
 Last Ten Calendar Years  
 Schedule 15

Calendar Year	Population (1)	Total Personal Income (5)	Personal Income Per Capita (1)	Median Household Income (1)	Median Age (1)	Educational Attainment: Bachelor's Degree or Higher (1)	School Enrollment (2)	City of Vandalia Unemployment Rate (3)	Average Sales Price of Residential Property (4)	Total Assessed Property Value (4)
2013	15,246	415,514,484	27,254	49,539	41.3	3,095	3,324	7.0%	135,048	338,814,150
2014	15,246	415,514,484	27,254	49,539	41.3	3,095	3,156	4.6%	133,490	342,579,770
2015	15,246	415,514,484	27,254	49,539	41.3	3,095	2,999	4.7%	136,890	333,586,700
2016	15,246	415,514,484	27,254	49,539	41.3	3,095	3,071	4.6%	156,896	331,072,730
2017	15,246	415,514,484	27,254	49,539	41.3	3,095	3,065	4.4%	155,762	335,987,590
2018	15,246	415,514,484	27,254	49,539	41.3	3,095	2,912	4.5%	158,630	351,446,860
2019	15,246	415,514,484	27,254	49,539	41.3	3,095	2,935	4.2%	149,125	353,214,340
2020	14,997	517,636,452	34,516	58,277	41.3	3,719	2,933	5.0%	143,200	394,263,030
2021	15,209	533,197,122	35,058	61,827	41.3	3,741	2,935	4.6%	195,128	395,028,000
2022	15,209	566,611,295	37,255	69,255	41.3	3,894	2,935	3.6%	148,300	385,352,090

- Sources:
- (1) Source: U. S. Census
  - (a) Year 2011 - 2020 Federal Census
  - (b) Years 2011 through 2019 - 2020 Federal Census
  - (2) Source: Ohio Department of Education
  - (3) Source: Ohio Department of Job and Family Services
  - (4) Source: Montgomery County Auditor
  - (5) Computation of per capita personal income multiplied by population

City of Vandalia, Ohio  
 Major Employers  
 Current Fiscal Year and Fiscal Period Nine Years Ago  
 Schedule 16

2022

Major Employers (1)	Number of Employees	Rank	Employer's Percentage of Total Employment
Staffmark Investment LLC (formerly CBS Personnel)	423	4	N/A
GE Aviation (formerly Smiths Aerospace)	659	1	N/A
Vandalia - Butler Schools	530	2	N/A
All Service Plastic Molding	409	5	N/A
City of Vandalia	375	6	N/A
SAIA Burgess, Inc. (formerly Johnson Controls)	425	3	N/A
Beau Townsend Ford/Nissan	341	7	N/A
Dayton Freight Lines, Inc.	322	8	N/A
Kroger Limited Partnership	302	9	N/A
Adare Pharmaceuticals Inc. (formerly Aptalis Pharmatech)	214	10	N/A

2013

Major Employers (1)	Number of Employees	Rank	Employer's Percentage of Total Population
CBS Peronal Services	1,062	1	2.01%
GE Aviation (formerly Smiths Aerospace)	555	2	1.02%
Vandalia - Butler Schools	551	3	1.09%
City of Vandalia	521	4	1.00%
Delphi Automotive System	500	5	0.56%
SAIA Burgess, Inc.	362	6	0.37%
Kroger Limited Partnership	294	7	0.41%
IMDS Holding Corp	243	8	0.39%
Aptalis Pharmatech Inc.	232	9	0.87%
Beua Townsend Ford, Inc.	205	10	0.50%

Source: City Income Tax Department W2 Audit Listing.

(1) Number of employees are based on W-2's filed within the City income tax department without direct contact or confirmation from the employers. The totals may not include part-time and temporary employees.

N/A - Information not available

City of Vandalia, Ohio  
 Full-Time Equivalent City Government Employees by Function/Program  
 Last Ten Calendar Years  
 Schedule 17

Function/Program	Calendar Year									
	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General Government										
Council	7.0	7.0	7.0	7.0	7.0	7.0	7.0	9.0	7.0	7.0
Finance	5.5	5.5	5.0	6.0	6.5	7.0	8.0	7.0	10.0	8.0
Tax	8.5	8.5	8.0	4.5	9.0	5.0	5.0	4.5	4.5	4.5
City Manager	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Law	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Administration	6.5	6.5	6.5	7.0	7.0	9.0	8.0	8.0	9.5	10.5
Engineer	9.5	9.5	9.5	7.5	9.0	8.0	6.5	6.5	7.5	8.5
Planning	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Court	26.0	26.0	26.0	24.5	27.5	24.0	24.5	21.5	22.0	21.5
Public Building	7.5	7.5	7.5	7.0	19.0	18.0	18.5	15.0	13.0	16.5
Security of Persons and Property										
Police	32.0	32.0	32.0	32.0	32.0	28.0	30.0	35.0	32.0	29.0
Police - Dispatchers/Office/Other	9.0	9.0	9.0	9.0	12.0	17.5	15.5	12.5	15.5	18.5
Fire	37.5	37.5	37.5	46.5	44.0	43.5	42.5	43.0	42.0	44.0
Fire - Secretary - Other	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Leisure Time Activities										
Recreation	119.0	119.0	119.0	126.0	118.0	111.5	125.5	92.5	70.5	72.0
Municipal Pool	4.5	4.5	4.5	3.0	6.0	2.0	0.5	0.0	0.0	0.0
Golf Course	21.5	21.5	21.5	24.0	32.5	26.0	28.0	18.0	20.5	19.0
Transportation										
Service	18.0	18.0	18.0	18.0	19.0	20.5	21.0	20.0	20.0	24.5
Basic Utility Services										
Water	1.0	1.0	1.0	1.0	2.0	1.0	0.0	0.0	0.0	0.0
Wastewater	1.0	1.0	1.0	1.0	0.0	0.0	0.0	0.0	0.0	0.0
<b>Total</b>	<b>318.0</b>	<b>318.0</b>	<b>317.0</b>	<b>328.0</b>	<b>354.5</b>	<b>332.0</b>	<b>344.5</b>	<b>296.5</b>	<b>278.0</b>	<b>287.5</b>

Source: City Payroll Department W2 Audit Listing  
 Method: Using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee at year end.

Function/Program	Calendar Year									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>General Government</b>										
<b>Council and Clerk</b>										
Number of Ordinances Passed	44	36	40	34	26	33	36	26	33	18
Number of Resolutions Passed	94	76	78	60	77	93	103	111	74	64
Number of Planning Commission docket items	19	1	10	15	24	33	44	1	1	14
Zoning Board of Appeals docket items	21	20	25	1	23	16	17	5	12	13
<b>Finance Department</b>										
Number of payroll checks issued	21	23	44	128	81	74	87	104	116	117
Number of payroll direct deposits issued	7,506	7,451	6,869	9,070	9,283	9,619	9,161	9,854	9,571	9,580
Number of checks/ vouchers issued	2,468	2,370	2,454	2,923	3,143	3,665	3,988	4,426	4,917	4,774
Amount of checks written (\$000 omitted)	\$18,504	\$15,404	\$14,617	\$15,130	\$39,859	\$16,129	\$15,231	\$18,278	\$20,342	\$19,613
Interest earnings for fiscal year (cash basis)	\$436,400	\$213,417	\$365,776	\$599,852	\$448,460	\$201,158	\$146,071	\$137,269	\$138,696	\$161,018
Number of Budget Adjustments issued	4	6	8	6	6	6	3	4	7	6
Agency Ratings - Moody's Financial Services	Aa2	Aa2	Aa2	Aa2	Aa2	Aa2	Aa2	Aa2	Aa2	Aa2
Health Insurance Costs vs General Fund Expenditures %	18.57%	11.80%	10.25%	8.21%	6.31%	6.31%	7.02%	7.94%	6.68%	7.67%
General Fund Receipts (cash basis, \$000 omitted)	\$26,923	\$24,716	\$24,819	\$25,501	\$23,795	\$23,592	\$22,808	\$21,971	\$20,829	\$20,856
General Fund Expenditures (cash basis, \$000 omitted)	\$27,137	\$25,434	\$22,124	\$23,743	\$22,681	\$22,261	\$21,673	\$21,131	\$21,980	\$21,885
General Fund Cash Balances (\$000 omitted)	\$21,091	\$21,630	\$21,368	\$18,647	\$15,710	\$14,595	\$13,263	\$12,128	\$11,288	\$12,439
<b>Income Tax Department</b>										
Number of Individual/Business Returns	11,505	11,725	10,993	9,194	12,060	12,291	12,949	22,605	24,212	23,466
Number of business withholding accounts	1,900	1,812	1,771	\$1,763	1,768	2,520	2,649	2,331	3,604	3,604
Amount of Penalties and Interest Collected	\$155,928	\$111,520	\$93,049	\$131,099	\$88,198	\$101,284	\$122,520	\$113,693	\$118,174	\$109,648
Annual number of withholding forms processed	21,167	19,338	17,986	17,291	16,435	22,603	21,906	32,757	36,703	44,153
Annual number of balance due statements forms processed	2,974	3,072	2,799	3,315	3,809	4,811	6,257	10,626	10,431	8,759
Annual number of estimated payment forms processed	2,303	2,415	2,483	2,661	2,592	3,023	3,508	5,613	5,779	5,397
Annual number of reconciliations of withholdings processed	1,900	1,812	1,771	1,763	1,768	2,520	2,649	4,617	4,360	4,321
<b>Engineer Contracted Services</b>										
Dollar amount of Construction overseen by Engineer	\$2,426,021	\$1,521,009	\$1,350,622	\$1,705,723	\$1,724,536	\$1,325,899	\$1,531,693	\$1,047,864	\$512,644	\$831,792
<b>Municipal Court</b>										
Number of Civil Cases	2,494	2,210	1,940	2,639	2,143	1,996	1,807	1,628	2,065	2,040
Number of Criminal/Traffic cases	9,686	10,423	10,460	14,070	13,954	14,533	14,471	14,293	14,000	12,398
<b>Civil Service</b>										
Number of police entry tests administered	1	6	16	103	17	2	1	1	0	1
Number of fire entry tests administered	2	7	5	14	7	4	1	1	0	0
Number of police promotional tests administered	0	1	0	1	5	0	0	0	0	0
Number of fire promotional tests administered	0	0	0	4	4	0	0	0	0	0
Number of hires of Police Officers from certified lists	2	0	2	4	2	3	2	0	1	0
Number of hires of Fire/Medics from certified lists	3	1	2	1	4	2	2	0	0	0
Number of promotions from police certified lists	0	0	0	1	0	0	1	0	0	0

City of Vandalia, Ohio  
 Operating Indicators by Function/Program  
 Last Ten Calendar Years  
 Schedule 18 (Continued)

	Calendar Year									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Building Department Indicators</b>										
Construction Permits Issued	171	47	73	68	72	67	72	71	69	85
Estimated Value of Construction	\$103,933,921	\$23,346,291	\$34,943,369	\$27,602,410	\$10,699,597	\$7,543,900	\$4,680,457	\$21,137,691	\$8,783,595	\$31,879,840
Number of permits issued	795	649	727	788	756	741	739	815	754	750
Amount of Revenue generated from permits	\$1,531,694	\$183,992	\$277,282	\$241,913	\$205,138	\$177,673	\$138,914	\$202,980	\$110,652	\$162,512
Revenue generated from above 1,2,3,4	\$1,531,694	\$183,992	\$277,282	\$241,913	\$205,138	\$177,673	\$138,914	\$202,980	\$110,652	\$162,512
<b>Security of Persons &amp; Property</b>										
<b>Police</b>										
Total Calls for Services	13,016	13,309	12,506	12,996	13,048	14,405	13,545	12,983	13,610	14,029
Number of traffic citations issued	800	1,149	470	1,061	1,210	1,394	1,213	1,365	1,342	1,372
Number of parking citations issued	35	5	21	48	61	57	103	61	100	101
Number of criminal arrests	409	461	428	559	596	607	626	574	622	678
Number of accident reports completed	233	265	230	257	271	358	339	312	270	259
Part 1 Offenses (major offenses)	604	575	378	397	379	376	400	521	440	418
Reserve officers hours worked	0	0	0	0	0	0	320	235	6	88
DUI Arrests	38	55	41	42	38	77	75	86	101	69
Prisoners Processed - Temporary Holdings	22	29	27	38	41	55	67	78	124	143
Property damage accidents	166	184	153	196	229	286	263	229	210	199
Fatalities from Motor Vehicle Accidents	0	0	0	1	0	0	0	2	0	0
Gasoline costs of fleet	\$79,289	\$63,702	\$36,978	\$53,780	\$56,566	\$44,659	\$42,436	\$62,658	\$80,138	\$85,806
DARE youth program	0	0	0	0	0	0	0	0	0	255
Volunteer Service Program	0	0	0	0	0	0	207	139	164	0
<b>Fire</b>										
EMS Calls	2,560	2,503	2,138	2,293	2,369	2,554	2,526	2,441	2,199	2,932
Ambulance Billing Collections (net)	\$486,150	\$505,154	\$444,190	\$509,340	\$485,275	\$530,308	\$451,399	\$521,946	\$500,094	\$499,769
Fire Calls	1,180	1,137	1,151	1,177	963	898	1,066	859	1,056	956
Fires with Loss	52	23	24	24	12	15	11	78	30	28
Fires with Losses exceeding \$10K	6	2	7	3	3	1	5	7	5	1
Fire Losses \$	\$2,808,100	\$1,036,150	\$228,650	\$214,625	\$159,300	\$50,275	\$408,852	\$749,186	\$87,850	\$51,300
Fire Safety Inspections	206	180	125	358	215	339	332	721	801	408
Number of times Mutual Aid given to Fire and EMS	638	543	442	427	149	174	121	96	79	262
Number of times Mutual Aid received for Fire and EMS	464	399	371	455	110	117	83	105	63	150
<b>Public Health and Welfare</b>										
Cemetery burials	34	29	32	31	28	22	29	27	27	16
Cemetery cremations	6	18	14	5	9	15	11	3	18	12
Cemetery sale of lots	66	40	48	28	48	32	30	29	46	64
Cemetery receipts	\$42,326	\$35,492	\$38,567	\$29,099	\$35,515	\$31,883	\$27,267	\$25,273	\$30,778	\$37,876

City of Vandalia, Ohio  
 Operating Indicators by Function/Program  
 Last Ten Calendar Years  
 Schedule 18 (Continued)

	Calendar Year									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>Leisure Time Activities</b>										
<b>Recreation</b>										
Recreation Swimming pool receipts	\$62,674	\$54,494	\$0	\$54,465	\$53,230	\$50,196	\$49,242	\$44,568	\$36,525	\$31,896
Recreation Mens & Womens Leagues receipts	\$33,730	\$21,286	\$0	\$33,420	\$34,710	\$38,270	\$39,781	\$40,697	\$42,743	\$46,295
Recreation Programs	\$122,718	\$97,931	\$20,779	\$111,483	\$109,377	\$95,371	\$108,290	\$100,509	\$99,033	\$95,015
Youth Soccer League	\$33,941	\$33,495	\$20,791	\$27,080	\$29,015	\$30,129	\$32,674	\$30,920	\$33,378	\$30,202
Youth Baseball League	\$36,271	\$50,647	\$9,453	\$49,230	\$61,522	\$55,395	\$37,729	\$35,838	\$38,024	\$42,134
Facilities rentals	\$29,945	\$30,850	\$7,871	\$38,164	\$34,537	\$44,631	\$58,113	\$59,922	\$98,894	\$102,826
Total Recreation Department receipts	\$319,279	\$288,703	\$58,894	\$313,842	\$322,391	\$313,992	\$325,829	\$312,454	\$348,597	\$348,368
<b>Community Development</b>										
Grant amounts received due to Economic Development Dept.	\$0	\$94,692	\$256,226	\$96,000	\$290,000	\$282,500	\$0	\$25,000	\$500,000	\$500,000
<b>Basic Utility Services</b>										
Refuse disposal per year (in tons) January through December	5,859	6,101	6,030	5,950	5,603	5,920	5,615	5,511	5,466	5,509
Refuse disposal costs per year January through December	\$958,574	\$1,004,602	\$988,564	\$984,848	\$981,035	\$940,552	\$862,134	\$870,856	\$912,886	\$880,000
Annual recycling tonnage (excluding leaf, and compost items)	630	648	717	726	773	810	718	666	662	719
<b>Transportation</b>										
Street Improvements - asphalt overlay (linear feet)	33,954	22,328	17,103	7,992	32,584	17,921	21,152	17,773	13,310	15,963
Street Repair (Concrete, asphalt, crack sealing) (hours)	2,900	2,974	2,926	3,178	3,916	2,886	3,361	3,895	3,758	3,750
Mowing (hours)	112	1,142	1,028	1,156	1,084	888	690	562	658	962
Paint Stripping (hours)	20	16	5	12	240	1,098	1,180	784	872	1,118
Street Sweeper (hours)	465	1,304	1,225	1,225	592	915	1,084	993	849	758
Snow & Ice Removal regular hours	558	502	408	668	588	248	488	844	735	910
Sewer and Sanitary calls for service (hours)	246	416	666	400	636	1,382	124	1,234	794	643
Fire hydrants (hours)	420	520	284	118	140	184	244	356	401	528
Catch basin (hours)	1,482	1,526	2,798	2,669	1,616	2,762	1,932	2,705	2,489	1,898
Water and Water calls for service (hours)	2,753	3,446	2,596	2,216	2,724	2,337	2,044	2,006	3,039	2,503
Leaf collection (hours)	1,134	1,330	1,184	1,344	1,262	1,476	1,660	1,454	1,792	1,512
Holiday lights setup (hours)	274	348	354	275	424	241	240	310	244	384
Burial services (hours)	814	700	744	681	569	584	564	431	516	278
Equipment repair/body shop (hours)	3,414	3,480	3,412	3,168	2,524	3,557	3,528	3,542	3,738	3,960
Sign department (hours)	2,182	4,011	3,466	3,750	2,784	2,460	2,898	2,764	2,838	3,079
Building maintenance (hours)	640	1,544	1,018	651	963	758	1,242	1,178	1,382	1,004
Other (hours)	3,310	3,742	3,708	3,784	3,920	2,429	1,886	1,325	1,365	1,476
<b>Water Department</b>										
Water Rates per 1st 300 Cu ft of water used (2,250 gallons)	\$15	\$15	\$15	\$15	\$15	\$15	\$13	\$13	\$13	\$13
Avg. number of water accounts billed monthly (Cu. Ft.)	5,822	5,396	5,390	5,397	5,412	5,400	5,390	5,425	5,444	5,427
Total Water Collections Annually (Including P&I)	\$2,428,960	\$2,312,846	\$2,244,093	\$2,314,668	\$2,261,017	\$2,226,045	\$2,084,024	\$2,074,955	\$2,079,548	\$2,112,547
<b>Wastewater Department</b>										
Wastewater Rates per 1st 300 Cu ft of water used	\$4	\$4	\$4	\$4.40	\$4.40	\$4.40	\$4.86	\$4.86	\$4.86	\$4.86
Total flow of wastewater treatment plant (Millions of Gallons)	3,669	3,627	3,675	4,583	4,475	4,085	3,655	3,803	2,958	3,540
Average daily flow (Millions of gallons per day)	10	10	10	13	12	11	10	8	8	10

Source: City of Vandalia



City of Vandalia, Ohio  
 Capital Asset Statistics by Function/Program  
 Last Ten Calendar Years  
 Schedule 19

Function/Program	Calendar Year									
	2022	2021	2020	2019	2018	2017	2016	2015	2014	2013
<b>General Government</b>										
Square Footage Occupied	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843	23,843
Administrative Vehicles	2	3	4	4	4	3	3	3	3	3
Inspection Vehicles	6	5	5	4	5	5	7	7	7	7
Municipal Court Vehicles	2	2	2	2	2	2	2	2	2	2
<b>Police</b>										
Stations	1	1	1	1	1	1	1	1	1	1
Square Footage of Building	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219	43,219
Vehicles	22	23	21	26	26	26	25	25	21	21
<b>Fire</b>										
Stations	2	2	2	3	3	3	3	3	3	3
Number of fire hydrants	805	802	802	802	802	802	802	802	770	770
Square Footage of Building	30,056	30,056	30,056	33,443	33,443	33,443	33,443	33,443	33,443	33,443
Vehicles	14	14	14	18	17	14	15	15	17	17
<b>Recreation</b>										
Number of Parks	11	11	11	11	11	11	11	11	11	11
Number of Pools	1	1	1	1	1	1	1	1	1	1
Number of Golf Courses	1	1	1	1	1	1	1	1	1	1
Number of Tennis Courts	11	11	11	11	11	11	11	11	11	11
Number of Baseball Fields	15	15	15	15	15	15	15	15	15	15
Number of Senior Centers	1	1	1	1	1	1	1	1	1	1
Number of Soccer Fields	12	12	12	12	12	12	12	12	12	12
Square Footage of Recreation Center	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357	58,357
Vehicles	0	21	23	23	21	21	21	21	20	20
<b>Other Public Works</b>										
Streets (miles)	86	86	86	86	86	86	86	86	86	86
Service Vehicles	22	22	23	26	28	28	26	26	24	24
<b>Wastewater</b>										
Sanitary Sewers (miles)	75	74	74	74	74	74	74	74	74	74
Storm Sewers (miles)	80	79	79	79	78	78	78	78	78	77
Vehicles										
<b>Water Department</b>										
Water Lines (miles)	88	87	87	87	87	87	87	87	87	87
Vehicles	1	1	1	1	1	1	1	1	1	1

Source: City of Vandalia

# OHIO AUDITOR OF STATE KEITH FABER



**CITY OF VANDALIA**

**MONTGOMERY COUNTY**

## **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 7/13/2023**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)