

**EDUCATIONAL SERVICE CENTER  
OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**SINGLE AUDIT**

**FOR THE FISCAL YEAR ENDED  
JUNE 30, 2023**





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Board of Education  
Educational Service Center of Lorain  
1885 Lake Avenue  
Elyria, Ohio 44035

We have reviewed the *Independent Auditor's Report* of the Educational Service Center of Lorain, Lorain County, prepared by Julian & Grube, Inc., for the audit period July 1, 2022 through June 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Educational Service Center of Lorain is responsible for compliance with these laws and regulations.

Keith Faber  
Auditor of State  
Columbus, Ohio

March 06, 2024

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**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

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## Independent Auditor's Report

Educational Service Center of Lorain County  
Lorain County  
1885 Lake Avenue  
Elyria, Ohio 44035

To the Members of the Governing Board:

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Educational Service Center of Lorain County, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Educational Service Center of Lorain County's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Educational Service Center of Lorain County, as of June 30, 2023, and the respective changes in financial position, thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the Educational Service Center of Lorain County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Educational Service Center of Lorain County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Educational Service Center of Lorain County's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Educational Service Center of Lorain County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis, schedules of net pension and other post-employment benefit assets and liabilities and pension and other post-employment benefit contribution*, listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Educational Service Center of Lorain County's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 18, 2023 on our consideration of the Educational Service Center of Lorain County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Educational Service Center of Lorain County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Educational Service Center of Lorain County's internal control over financial reporting and compliance.



Julian & Grube, Inc.  
December 18, 2023

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

The discussion and analysis of the Educational Service Center of Lorain County's (the "Center") financial performance provides an overall review of the Center's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to consider the Center's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the Center's financial performance.

**Financial Highlights**

Key financial highlights for 2023 are as follows:

- In total, net position of governmental activities increased \$973,663 which represents a 16.09% increase from net position at June 30, 2022.
- General revenues accounted for \$1,670,008 in revenue or 8.45% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$18,082,050 or 91.55% of total revenues of \$19,752,058.
- The Center had \$18,778,395 in expenses related to governmental activities; \$18,082,050 of these expenses were offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily unrestricted grants and entitlements) of \$1,670,008 also supported the Center's programs.
- The Center's major governmental funds are the general fund, and IDEA Part B fund. The general fund had \$16,824,274 in revenues and \$15,844,358 in expenditures. During fiscal year 2023, the general fund's fund balance increased \$979,916 from a balance of \$4,848,942 to \$5,828,858.
- The Center's IDEA Part B fund had \$1,238,454 in revenues and \$1,183,195 in expenditures. During fiscal year 2023, the IDEA Part B fund's fund balance increased \$55,259 from a deficit fund balance of \$152,955 to a deficit fund balance of \$97,696.

**Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Center as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the whole Center, presenting both an aggregate view of the Center's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the Center's most significant funds with all other nonmajor funds presented in total in one column. In the case of the Center, the general fund and IDEA Part B fund are the most significant funds, and the only governmental funds reported as a major fund.

**Reporting the Center as a Whole**

***Statement of Net Position and the Statement of Activities***

While this document contains the large number of funds used by the Center to provide programs and activities, the view of the Center as a whole contains all financial transactions and asks the question, "How did the Center perform financially during 2023?" The statement of net position and the statement of activities answer this question. These statements include all assets, deferred outflows of resources, liabilities, deferred inflows of resources, revenues, and expenses using the accrual basis of accounting, similar to the accounting used by most private-sector companies. This basis of accounting considers all of the current year's revenues and expenses regardless of when cash is received or paid.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

These two statements report the Center's net position and changes in net position. The change in net position is important because it tells the reader that, for the Center as a whole, the financial condition of the Center has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the Center's facility conditions, required educational programs and other factors.

In the statement of net position and the statement of activities, the governmental activities include the Center's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, and food service operations.

**Reporting the Center's Most Significant Funds**

***Fund Financial Statements***

Fund financial reports provide detailed information about the Center's major funds. The Center uses many funds to account for a multitude of financial transactions; however, these fund financial statements focus on the Center's most significant funds. The Center's major governmental funds are the general fund and IDEA Part B fund.

***Governmental Funds***

Most of the Center's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed short-term view of the Center's general government operations and the basic services it provides. Governmental fund information helps to determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds is reconciled in the basic financial statements.

***Reporting the Center's Fiduciary Responsibilities***

The Center acts as fiscal agent for the LERC. This activity is reported in a custodial fund. The fiduciary activities are excluded from the Center's other financial statements because the assets cannot be utilized by the Center to finance its operations.

***Notes to the Basic Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

***Required Supplementary Information***

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the net pension liability and net OPEB liability/asset in this report after the notes to the basic financial statements.

**The Center as a Whole**

The statement of net position provides the perspective of the Center as a whole. The table on the following page provides a summary of the Center's net position for fiscal years 2023 and 2022.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	<b>Net Position</b>	
	Governmental Activities 2023	Governmental Activities 2022
	<u>2023</u>	<u>2022</u>
<b><u>Assets</u></b>		
Current and other assets	\$ 8,559,594	\$ 7,203,372
Net OPEB asset	1,419,260	1,025,396
Capital assets	<u>1,104,749</u>	<u>1,144,945</u>
Total assets	<u>11,083,603</u>	<u>9,373,713</u>
<b><u>Deferred outflows of resources</u></b>		
Pension	4,718,983	3,441,233
OPEB	<u>266,016</u>	<u>303,206</u>
Total deferred outflows:	<u>4,984,999</u>	<u>3,744,439</u>
<b><u>Liabilities</u></b>		
Current liabilities	2,507,477	2,136,189
Long-term liabilities:		
Due within one year	196,107	183,268
Due in more than one year:		
Net pension liability	14,331,748	7,752,959
Net OPEB liability	570,132	809,295
Other amounts	<u>259,729</u>	<u>272,104</u>
Total liabilities	<u>17,865,193</u>	<u>11,153,815</u>
<b><u>Deferred inflows of resources</u></b>		
Leases	9,229	28,700
Pension	1,332,729	6,309,112
OPEB	<u>1,928,163</u>	<u>1,676,535</u>
Total deferred inflows:	<u>3,270,121</u>	<u>8,014,347</u>
<b><u>Net position</u></b>		
Investment in capital assets	1,070,949	1,097,016
Restricted	388,637	37,269
Unrestricted (deficit)	<u>(6,535,933)</u>	<u>(7,184,295)</u>
Total net position (deficit)	<u>\$ (5,076,347)</u>	<u>\$ (6,050,010)</u>

The net pension liability is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "Accounting and Financial Reporting for Pensions - an Amendment of GASB Statement 27." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the Center's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the Center's proportionate share of each plan's collective:

1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" - that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the Center is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the Center's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Over time, net position can serve as a useful indicator of a government's financial position. At June 30, 2023, the Center's liabilities and deferred inflows of resources exceeded assets and deferred outflows of resources by \$5,076,347. Of this total, a deficit of \$6,535,933 is unrestricted in use, which is a result of reporting the net pension liability and net OPEB liability.

At year-end, capital assets represented 9.98% of total assets. Capital assets include land, buildings and improvements, furniture, fixtures and equipment, vehicles and intangible right to use leased equipment. The Center's investment in capital assets at June 30, 2023, was \$1,070,949. These capital assets are used to provide services to the students and are not available for future spending.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

Total assets at fiscal year-end include a net OPEB asset reported by the State Teachers Retirement System (STRS). See Note 12 for more detail.

The net pension liability increased \$6,578,789 and deferred inflows of resources related to pension decreased \$4,976,383. These changes were the result of changes at the pension system level for the State Teachers Retirement System (STRS) and the School Employees Retirement System (SERS). Primarily, net investment income on investments at both pension systems were negative for the fiscal year 2022 measurement date that are used for the fiscal year 2023 reporting. This caused a large decrease in their respective fiduciary net positions which was a drastic change from the previous fiscal year's large positive investment returns.

A portion of the Center's net position, \$388,637 represents resources that are subject to external restriction on how they may be used.

**Governmental Activities**

The net position of the Center's governmental activities increased \$973,663. Total governmental expenses of \$18,778,395 were offset by program revenues of \$18,082,050 and general revenues of \$1,670,008. Program revenues supported all of governmental expenses for fiscal year 2023.

The primary sources of revenue for governmental activities are derived from charges for services. This revenue source represents 75.95% of total governmental revenue and increased 18.67% from the fiscal year 2022. During fiscal year 2023, the Ohio Department of Education (ODE) contracted with the Center to provide services and assistance to nonpublic schools that received Emergency Assistance to Nonpublic Schools (EANS) funding. The Center provides services and assistance to these nonpublic schools on behalf of ODE and in accordance with the CRSSA Act. The Center received \$80,000 from the Ohio Facilities Construction Commission School Safety Grant program, which is reported in capital grants and contributions.

Overall, expenses of the governmental activities increased \$4,719,311 during fiscal year 2023. This increase is primarily the result of an increase in EANS reimbursements and pension expense. Pension expense increased approximately \$1.95 million in fiscal year 2023. This increase was the result of an increase in expenses incurred at the pension system level for STRS and SERS due to a decrease in net investment income on investments compared to previous years. The largest expense of the Center is for support services. Support services expenses totaled \$13,998,142 or 74.54% of total governmental expenses for fiscal 2023.

The table below shows the changes in net position for fiscal years 2023 and 2022.

	<b>Changes in Net Position</b>	
	Governmental Activities 2023	Governmental Activities 2022
<b><u>Revenues</u></b>		
Program Revenues:		
Charges for services and sales	\$ 15,002,341	\$ 12,641,856
Operating grants and contributions	2,999,709	2,444,895
Capital grants and contributions	80,000	-
General revenues:		
Grants and entitlements	1,185,453	1,152,142
Investment earnings	101,655	(37,955)
Other	382,900	313,671
Total revenues	<u>19,752,058</u>	<u>16,514,609</u>

*(Continued)*

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

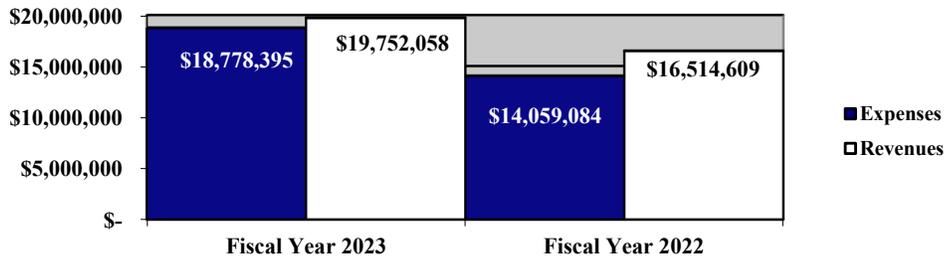
MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**Change in Net Position - (Continued)**

	Governmental Activities 2023	Governmental Activities 2022
<b><u>Expenses</u></b>		
Program expenses:		
Instruction:		
Regular	\$ 1,964,049	\$ 1,438,172
Special	2,731,717	2,045,376
Support services:		
Pupil	3,917,599	3,140,171
Instructional staff	7,256,873	5,230,002
Board of education	18,426	18,892
Administration	926,914	752,497
Fiscal	778,694	501,862
Business	94,426	168,147
Operations and maintenance	726,106	536,542
Central	279,104	139,410
Operation of non-instructional services:		
Other non-instructional services	82,411	84,782
Interest and fiscal charges	2,076	3,231
Total expenses	<u>18,778,395</u>	<u>14,059,084</u>
Change in net position	973,663	2,455,525
Net position (deficit) at beginning of year	<u>(6,050,010)</u>	<u>(8,505,535)</u>
Net position (deficit) at end of year	<u><u>\$ (5,076,347)</u></u>	<u><u>\$ (6,050,010)</u></u>

The graph below presents the Center's governmental activities revenue and expenses for fiscal years 2023 and 2022.

**Governmental Activities - Revenues and Expenses**



**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

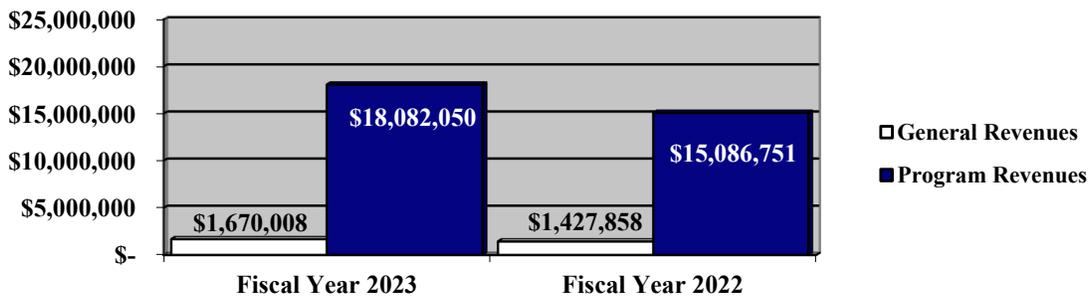
The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by unrestricted State grants and entitlements, investment earnings and miscellaneous revenue.

	Total Cost of Services <u>2023</u>	Net Cost of Services <u>2023</u>	Total Cost of Services <u>2022</u>	Net Cost of Services <u>2022</u>
<b>Program expenses</b>				
Instruction:				
Regular	\$ 1,964,049	\$ 238,628	\$ 1,438,172	\$ (15,769)
Special	2,731,717	35,763	2,045,376	(225,283)
Support services:				
Pupil	3,917,599	(215,981)	3,140,171	(311,516)
Instructional staff	7,256,873	637,626	5,230,002	(325,681)
Board of education	18,426	(4,611)	18,892	(520)
Administration	926,914	25,430	752,497	(41,577)
Fiscal	778,694	22,551	501,862	(14,271)
Business	94,426	3,486	168,147	37,896
Operations and maintenance	726,106	(135,540)	536,542	(117,464)
Central	279,104	105,305	139,410	(7,043)
Operation of non-instructional services:				
Other non-instructional services	82,411	(18,388)	84,782	(9,670)
Extracurricular activities	-	-	-	-
Interest and fiscal charges	<u>2,076</u>	<u>2,076</u>	<u>3,231</u>	<u>3,231</u>
Total expenses	<u>\$ 18,778,395</u>	<u>\$ 696,345</u>	<u>\$ 14,059,084</u>	<u>\$ (1,027,667)</u>

Governmental activities were primarily supported by program revenues for fiscal years 2023 and 2022. The primary support of the Center is charges for services program revenue for services provided to member school districts and nonpublic schools. These revenues increased overall during 2023 as a result of the EANS program, resulting in a decrease in net cost of services in fiscal year 2023.

The graph below presents the Center's governmental activities revenue for fiscal years 2023 and 2022.

**Governmental Activities - General and Program Revenues**



**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**The Center's Funds**

The Center's governmental funds reported a combined fund balance of \$5,641,759, which is greater than last year's total of \$4,421,209. The schedule below indicates the fund balances and the changes in fund balances as of June 30, 2023 and 2022.

Funds	Fund Balance (deficit) June 30, 2023	Fund Balance (deficit) June 30, 2022	Increase (Decrease)	Percentage Change
General	\$ 5,828,858	\$ 4,848,942	\$ 979,916	20.21 %
IDEA Part B	(97,696)	-	(97,696)	(97,696.00) %
Nonmajor governmental	(89,403)	(427,733)	338,330	(79.10) %
Total	<u>\$ 5,641,759</u>	<u>\$ 4,421,209</u>	<u>\$ 1,220,550</u>	27.61 %

**General Fund**

The tables that follow show the revenues and expenditures of the general fund for fiscal years 2023 and 2022.

Revenues	2023 Amount	2022 Amount	Increase (Decrease)	Percentage Change
Tuition	\$ 6,407,061	\$ 5,733,300	\$ 673,761	11.75 %
Earnings on investments	102,072	(39,496)	141,568	358.44 %
Customer services	8,800,349	6,774,993	2,025,356	29.89 %
Intergovernmental	1,185,453	1,152,142	33,311	2.89 %
Other revenues	329,339	302,503	26,836	8.87 %
Total	<u>\$ 16,824,274</u>	<u>\$ 13,923,442</u>	<u>\$ 2,900,832</u>	20.83 %

Overall, revenues of the general fund increased 20.83% during fiscal year 2023. Customer services increased in fiscal year 2023 from the EANS program, which started in fiscal year 2022, and from additional services provided to member districts. Earnings on the Center's investments increased during fiscal year 2023 as a result of higher interest rates and change in fair value of investments. Intergovernmental revenues are based on the amount of per-pupil foundation revenue received from the state of Ohio through foundation funding.

Expenditures	2023 Amount	2022 Amount	Increase (Decrease)	Percentage Change
Instruction	\$ 4,440,427	\$ 3,584,930	\$ 855,497	23.86 %
Support services	11,321,799	9,455,339	1,866,460	19.74 %
Non-instructional services	32,204	29,124	3,080	10.58 %
Facilities acquisition and construction	36,626	48,939	(12,313)	(25.16) %
Debt service	13,302	14,345	(1,043)	(7.27) %
Total	<u>\$ 15,844,358</u>	<u>\$ 13,132,677</u>	<u>\$ 2,711,681</u>	20.65 %

Instruction expenditures increased 23.86% and support services increased 19.74% from fiscal year 2022 as a result of more services provided to member districts during fiscal year 2023. Services provided to nonpublic schools through the EANS program contributed to an increase in regular instruction, pupil and instructional staff expenditures. The Center's facilities acquisition and construction expenditures paid from the general fund during fiscal year 2023 was for the replacement of the front building façade and the addition of windows. The Center reported debt service expenditures during 2023 and 2022 for leases payable in accordance with GASB Statement No. 87.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

MANAGEMENT'S DISCUSSION AND ANALYSIS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**Capital Assets and Debt Administration**

***Capital Assets***

At the end of fiscal 2023 the Center had \$1,104,749 invested in land, buildings and improvements, furniture, fixtures and equipment, vehicles, and intangible right to use - leased equipment. This entire amount is reported in governmental activities. The table that follows shows the balances of the Center's capital assets at June 30, 2023 compared to June 30, 2022, as restated.

**Capital Assets at June 30  
(Net of Depreciation/Amortization)**

	Governmental Activities	
	2023	2022
Land	\$ 227,600	\$ 227,600
Building and improvements	612,113	633,244
Furniture, fixtures, and equipment	203,169	228,003
Vehicles	30,180	9,420
Intangible right to use:		
Leased equipment	31,687	46,678
Total	\$ 1,104,749	\$ 1,144,945

The overall increase in capital assets during fiscal year 2023 was from capital outlays of \$119,334 exceeding depreciation/amortization expense of \$85,359.

See Note 7 to the basic financial statements for additional information on the Center's capital assets.

***Debt Administration***

At June 30, 2023, the Center had leases payable outstanding of \$33,800. There was \$15,001 due within one year. See Note 8 to the basic financial statements for additional information on the Center's debt obligations.

**Current Financial Related Activities**

The Center is financially sound. The Board and administration closely monitors its revenue and expenditures in accordance with Board policy. The Center is committed to serving its client districts and will continue to do so. While many outside factors can affect the economy, the Center is committed to providing the best services possible and to be fiscally responsible now and in the future.

Changes made with HB264 has reduced the state subsidy per pupil amount to the rate of \$26 per pupil. This has required the Center to rely, more than ever, on district invoicing for services provided. The categories of revenues and expenses are subject to interpretation and reclassification. Regardless, the bottom line is the same.

**Contacting the Center's Financial Management**

This financial report is designed to provide our member districts and other interested parties with a general overview of the Center's finances and to show the Center's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Angela Dotson, Treasurer of the Educational Service Center of Lorain County, at 1885 Lake Avenue, Elyria, Ohio 44035 or by calling (440) 324-5777 extension 1125.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

STATEMENT OF NET POSITION  
JUNE 30, 2023

	<b>Governmental Activities</b>
<b>Assets:</b>	
Equity in pooled cash and investments	\$ 7,268,210
Receivables:	
Accounts	1,748
Accrued interest	2,878
Intergovernmental	1,248,625
Leases	9,635
Prepayments	18,863
Net OPEB asset	1,419,260
Capital assets:	
Nondepreciable/amortized capital assets	227,600
Depreciable/amortized capital assets, net	877,149
Capital assets, net	1,104,749
Total assets	11,073,968
 <b>Deferred outflows of resources:</b>	
Pension	4,718,983
OPEB	266,016
Total deferred outflows of resources	4,984,999
 <b>Liabilities:</b>	
Accounts payable	214,368
Accrued wages and benefits payable	1,971,391
Intergovernmental payable	321,609
Accrued interest payable	109
Long-term liabilities:	
Due within one year	196,107
Due in more than one year:	
Net pension liability	14,331,748
Net OPEB liability	570,132
Other amounts due in more than one year	259,729
Total liabilities	17,865,193
 <b>Deferred inflows of resources:</b>	
Leases	9,229
Pension	1,332,729
OPEB	1,928,163
Total deferred inflows of resources	3,270,121
 <b>Net position:</b>	
Net investment in capital assets	1,070,949
Restricted for:	
OPEB	300,060
State funded programs	209
Federally funded programs	64,045
Other grants	24,323
Unrestricted (deficit)	(6,535,933)
Total net position	\$ (5,076,347)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	<b>Program Revenues</b>			<b>Net (Expense) Revenue and Changes in Net Position</b>
<b>Expenses</b>	<b>Charges for Services and Sales</b>	<b>Operating Grants and Contributions</b>	<b>Capital Grants and Contributions</b>	<b>Governmental Activities</b>
<b>Governmental activities:</b>				
Instruction:				
Regular	\$ 1,964,049	\$ 1,725,421	\$ -	\$ -
Special	2,731,717	2,389,716	306,238	-
Support services:				
Pupil	3,917,599	3,879,531	254,049	-
Instructional staff	7,256,873	4,594,743	2,024,504	-
Board of education	18,426	23,037	-	-
Administration	926,914	893,480	8,004	-
Fiscal	778,694	493,113	263,030	-
Business	94,426	31,230	59,710	-
Operations and maintenance	726,106	764,839	16,807	80,000
Central	279,104	173,799	-	-
Operation of non-instructional services	82,411	33,432	67,367	-
Interest and fiscal charges	2,076	-	-	-
Totals	<u>\$ 18,778,395</u>	<u>\$ 15,002,341</u>	<u>\$ 2,999,709</u>	<u>\$ 80,000</u>
<b>General revenues:</b>				
Grants and entitlements not restricted to specific programs				1,185,453
Investment earnings				96,829
Change in fair value of investments				4,826
Miscellaneous				382,900
Total general revenues				<u>1,670,008</u>
Change in net position				973,663
<b>Net position (deficit) at beginning of year</b>				<u>(6,050,010)</u>
<b>Net position (deficit) at end of year</b>				<u>\$ (5,076,347)</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

BALANCE SHEET  
GOVERNMENTAL FUNDS  
JUNE 30, 2023

	<u>General</u>	<u>IDEA Part B</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
<b>Assets:</b>				
Equity in pooled cash and investments	\$ 7,181,949	\$ -	\$ 86,261	\$ 7,268,210
Receivables:				
Accounts	1,748	-	-	1,748
Accrued interest	2,878	-	-	2,878
Interfund loans	404,694	-	-	404,694
Intergovernmental	530,199	285,519	432,907	1,248,625
Leases	9,635	-	-	9,635
Prepayments	15,986	1,221	1,656	18,863
Total assets	<u>\$ 8,147,089</u>	<u>\$ 286,740</u>	<u>\$ 520,824</u>	<u>\$ 8,954,653</u>
<b>Liabilities:</b>				
Accounts payable	\$ 120,112	\$ 54,629	\$ 39,627	\$ 214,368
Accrued wages and benefits payable	1,776,680	66,683	128,028	1,971,391
Compensated absences payable	17,832	-	-	17,832
Intergovernmental payable	296,298	8,158	17,153	321,609
Interfund loans payable	-	156,049	248,645	404,694
Total liabilities	<u>2,210,922</u>	<u>285,519</u>	<u>433,453</u>	<u>2,929,894</u>
<b>Deferred inflows of resources:</b>				
Unavailable resources	98,080	98,917	176,774	373,771
Leases	9,229	-	-	9,229
Total deferred inflows of resources	<u>107,309</u>	<u>98,917</u>	<u>176,774</u>	<u>383,000</u>
<b>Fund balances:</b>				
Nonspendable:				
Prepays	15,986	1,221	1,656	18,863
Restricted:				
Federally funded programs	-	-	61,392	61,392
Other grants	-	-	24,323	24,323
Assigned:				
Student instruction	113,151	-	-	113,151
Student and staff support	195,238	-	-	195,238
Special education and gifted/talented	119,646	-	-	119,646
Facilities acquisition and construction	2,795	-	-	2,795
Unassigned (deficit)	<u>5,382,042</u>	<u>(98,917)</u>	<u>(176,774)</u>	<u>5,106,351</u>
Total fund balances	<u>5,828,858</u>	<u>(97,696)</u>	<u>(89,403)</u>	<u>5,641,759</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 8,147,089</u>	<u>\$ 286,740</u>	<u>\$ 520,824</u>	<u>\$ 8,954,653</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO  
NET POSITION OF GOVERNMENTAL ACTIVITIES  
JUNE 30, 2023

<b>Total governmental fund balances</b>		\$	5,641,759
<i>Amounts reported for governmental activities on the statement of net position are different because:</i>			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			1,104,749
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred inflows in the funds.			
Accrued interest receivable	\$	1,124	
Intergovernmental receivable		372,647	
Total		373,771	373,771
Accrued interest payable is not due and payable in the current period and therefore is not reported in the funds.			(109)
The net pension/OPEB assets & liabilities are not due and payable in the current period; therefore, the assets, liabilities and related deferred inflows/outflows are not reported in governmental funds.			
Deferred outflows - pension		4,718,983	
Deferred inflows - pension		(1,332,729)	
Net pension liability		(14,331,748)	
Deferred outflows - OPEB		266,016	
Deferred inflows - OPEB		(1,928,163)	
Net OPEB asset		1,419,260	
Net OPEB liability		(570,132)	
Total		(11,758,513)	(11,758,513)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.			
Leases payable		(33,800)	
Compensated absences		(404,204)	
Total		(438,004)	(438,004)
<b>Net position of governmental activities</b>		\$	(5,076,347)

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	<b>General</b>	<b>IDEA Part B</b>	<b>Nonmajor Governmental Funds</b>	<b>Total Governmental Funds</b>
<b>Revenues:</b>				
Intergovernmental	\$ 1,185,453	\$ 1,238,454	\$ 1,924,786	\$ 4,348,693
Investment earnings	97,246	-	-	97,246
Tuition and fees	6,407,061	-	-	6,407,061
Rental income	171,078	-	-	171,078
Charges for services	8,800,349	-	-	8,800,349
Contributions and donations	17,500	-	-	17,500
Miscellaneous	140,761	-	8,375	149,136
Change in fair value of investments	4,826	-	-	4,826
Total revenues	<u>16,824,274</u>	<u>1,238,454</u>	<u>1,933,161</u>	<u>19,995,889</u>
<b>Expenditures:</b>				
Current:				
Instruction:				
Regular	2,015,715	-	-	2,015,715
Special	2,424,712	53,051	261,374	2,739,137
Support services:				
Pupil	3,661,640	-	253,833	3,915,473
Instructional staff	5,236,061	1,038,008	908,895	7,182,964
Board of education	18,432	-	-	18,432
Administration	924,427	-	6,755	931,182
Fiscal	509,409	89,014	171,204	769,627
Business	45,878	-	59,630	105,508
Operations and maintenance	646,569	-	35,354	681,923
Central	279,383	-	-	279,383
Operation of non-instructional services	32,204	-	50,741	82,945
Facilities acquisition and construction	36,626	-	-	36,626
Debt service:				
Principal retirement	11,504	2,625	-	14,129
Interest and fiscal charges	1,798	497	-	2,295
Total expenditures	<u>15,844,358</u>	<u>1,183,195</u>	<u>1,747,786</u>	<u>18,775,339</u>
Net change in fund balances	979,916	55,259	185,375	1,220,550
<b>Fund balances (deficit) at beginning of year</b>	4,848,942	(152,955)	(274,778)	4,421,209
<b>Fund balances (deficit) at end of year</b>	<u>\$ 5,828,858</u>	<u>\$ (97,696)</u>	<u>\$ (89,403)</u>	<u>\$ 5,641,759</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES  
AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

<b>Net change in fund balances - total governmental funds</b>	\$	1,220,550
<i>Amounts reported for governmental activities in the statement of activities are different because:</i>		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense.		
Capital asset additions	\$ 119,334	
Current year depreciation/amortization	<u>(85,359)</u>	
Total		33,975
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, disposals, trade-ins, and donations) is to decrease net position.		
		(74,171)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Tuition and charges for services	(151,508)	
Earnings on investments	(417)	
Intergovernmental	<u>(91,906)</u>	
Total		(243,831)
Repayment of lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net position.		
		14,129
In the statement of activities, interest is accrued on outstanding leases, whereas in governmental funds, an interest expenditure is reported when due.		
		219
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows.		
Pension	1,509,275	
OPEB	<u>35,537</u>	
Total		1,544,812
Except for amounts reported as deferred inflows/outflows, changes in the net pension/OPEB liability/asset are reported as pension/OPEB expense in the statement of activities.		
Pension	(1,833,931)	
OPEB	<u>308,672</u>	
Total		(1,525,259)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
		<u>3,239</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u><u>973,663</u></u></b>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUND  
JUNE 30, 2023

	<u>Custodial</u>
<b>Assets:</b>	
Cash and investments in segregated accounts	\$ 17,550,766
Receivables:	
Accrued interest	<u>27,863</u>
Total assets	<u>17,578,629</u>
<b>Liabilities:</b>	
Claims payable	<u>5,668,466</u>
<b>Net position:</b>	
Restricted for LERC	<u>\$ 11,910,163</u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUND  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

	<u>Custodial</u>
<b>Additions:</b>	
Amounts received as fiscal agent	<u>\$ 46,400,735</u>
<b>Deductions:</b>	
Distributions as fiscal agent	<u>50,877,354</u>
Change in net position	(4,476,619)
<b>Net position at beginning of year</b>	<u>16,386,782</u>
<b>Net position at end of year</b>	<u><u>\$ 11,910,163</u></u>

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

**NOTE 1 - DESCRIPTION OF THE EDUCATIONAL SERVICE CENTER**

On June 13, 1914, the Educational Service Center of Lorain County (the Center) was formed. The Center supplies supervisory, administrative, fiscal, and other needed services to school Centers and other agencies in the greater Lorain County area.

The Center operates under a locally elected five-member Board form of government and provides educational services as mandated by state or federal agencies. The Board controls the Center's facility and staff who provide services to 39,236 students in local, city and exempted village school Centers in Lorain County.

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES**

The basic financial statements of the Center have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The Center's significant accounting policies are described below.

**A. Reporting Entity**

For financial reporting purposes, the reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the Center are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate for the Center. For the Center, this includes all the agencies and departments that provide the following services: general operations and related special education, supervisory, administrative and fiscal activities of the Center.

Component units are legally separate organizations for which the Center is financially accountable. The Center is financially accountable for an organization if the Center appoints a voting majority of the organization's governing board and (1) the Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Center is legally entitled to or can otherwise access the organization's resources; the Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or if the Center is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the Center in that the Center approves the budget, the issuance of debt or the levying of taxes. The Center has no component units.

The Center is associated with certain organizations which are defined as jointly governed organizations and public entity risk pools. These organizations are Connect, Lake Erie Regional Council of Governments, and Schools of Ohio Risk Sharing Authority.

*JOINTLY GOVERNED ORGANIZATIONS*

Connect

The North Coast Council became known as Connect effective April 1, 2016. The new governing Board of Directors, the Educational Service Centers of Cuyahoga, Lorain and Medina County and the Ohio Schools Council, have accepted the ownership, responsibility and liability of Connect in order to provide exemplary service to member Centers. The Superintendent/Executive Director of the three Educational Service Centers and Ohio Schools Council shall serve on Connect's Board of Directors. The purpose of Connect is applying modern technology (with the aid of computers and other electronic equipment) to administrative and instructional functions for member Centers. Fiscal information for Connect is available from the Treasurer of the Center of Cuyahoga County (fiscal agent), located at 6393 Oak Tree Boulevard, Independence, Ohio 44131. In fiscal year 2023, the Center paid \$29,174 to Connect.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

Lake Erie Regional Council (LERC)

The LERC is a jointly governed organization comprised of twelve school districts. The jointly governed organization currently exist for the purpose of health insurance for its participating districts and the Center. Payments are made monthly for premiums by the twelve member districts as established and approved by the Board of Directors. LERC is governed by a Board of Directors which consists of a superintendent, treasurer or designated representative from each participating school Center and the Center. The degree of control exercised by any participating school district and the Center is limited to its representation on the Board. The Center serves as fiscal agent for the LERC. Financial information can be obtained by contacting the Treasurer at the Center of Lorain County at 1885 Lake Avenue, Elyria, Ohio.

*PUBLIC ENTITY RISK POOL*

Schools of Ohio Risk Sharing Authority (SORSA)

The Center participates in the Schools of Ohio Risk Sharing Authority (SORSA), which was established in 2002 pursuant to Articles of Incorporation filed under Chapter 1702 of the Ohio Revised Code - Non-Profit Corporations and functioning under authority granted by Section 2744.081 of the Ohio Revised Code. SORSA's purpose is to provide a joint self-insurance pool to assist member school Centers in preventing and reducing losses and injuries to property and persons which might result in claims being made against members of SORSA, their employees or officers. A nine person Board of Directors manages the business and affairs of SORSA and is elected annually by the members of the pool. The Board of Directors consists of superintendents, treasurers, or business managers from the participating school Centers. The Center works with UIS Insurance and Investments, a local agent, as a liaison between SORSA and the Center. SORSA employs an Executive Director, Program Manager, Risk Control Manager, and Claims Manager. Claims are handled in-house by Claims Manager, Greg Gilliam. Additional information can be obtained from SORSA at 555 Metro Place North, Suite 645, Dublin, Ohio 43017 or by calling 866-767-7299.

**B. Fund Accounting**

The Center uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Center functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the Center are grouped into the categories governmental and fiduciary.

*GOVERNMENTAL FUNDS*

Governmental funds are those through which most governmental functions typically are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets and deferred outflows of resources are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities and deferred inflows of resources are assigned to the fund from which they will be paid. The difference between governmental fund assets, deferred outflows of resources, liabilities and deferred inflows of resources is reported as fund balance.

The following are the Center's major governmental funds:

General Fund - The General Fund is the general operating fund of the Center and is used to account for all financial resources except those required to be accounted for in another fund.

IDEA Part B - The IDEA Part B Fund is a fund which accounts for federal funds used to assist states in providing an appropriate public education to all children with disabilities.

The other governmental funds of the Center account for grants and other resources whose use is restricted to a particular purpose.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

*FIDUCIARY FUND TYPE*

Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and custodial funds. Trust funds are used to account for assets held by the Center under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the Center's own programs. The Center has no trust funds. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The Center's custodial fund accounts for the LERC activities.

**C. Basis of Presentation and Measurement Focus**

The Center's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the Center as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The statement of net position presents the financial condition of the governmental activities of the Center at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the Center's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the Center, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the Center.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets, deferred outflows of resources, liabilities, and deferred inflows of resources associated with the operation of the Center are included on the statement of net position.

Fund Financial Statements - During the year, the Center segregates transactions related to certain Center functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements report detailed information about the Center. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The fiduciary fund is reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, deferred outflows of resources, liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

Fiduciary funds are reported using the economic resources measurement focus. All assets and liabilities associated with the operation of fiduciary funds are included on the statement of net fiduciary position. Fiduciary funds present a statement of changes in fiduciary net position which reports additions and deductions from the custodial fund. In the fiduciary fund, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

**D. Basis of Accounting**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Revenues - Exchange and Nonexchange Transactions - Revenues resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Center, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the Center receives value without directly giving equal value in return, include grants, entitlements and donations.

Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year in which resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the Center must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the Center on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, interest, tuition, customer services, charges for services, grants, student fees, and rental income are considered to be both measurable and available at fiscal year-end.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. See Notes 11 and 12 for deferred outflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the Center, deferred inflows of resources include unavailable revenue. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the Center unavailable revenue includes, but is not limited to delinquent tuition, customer services, rental income, miscellaneous revenue and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The deferred inflow of resources for leases is related to the lease receivable and is being amortized to lease revenue in a systematic and rational manner over the term of the lease.

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

See Notes 11 and 12 for deferred inflows of resources related to net pension liability/asset and net OPEB liability/asset, respectively. These deferred inflows of resources are only reported on the government-wide statement of net position.

Expenditures/Expenses - On the accrual basis of accounting, expenses are recognized in the period during which they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

**E. Budgetary Process**

In fiscal year 2004, the Center's requirement to file budgetary information with the Ohio Department of Education was eliminated. Even though the budgetary process for the Center is discretionary, the Center's Board does approve appropriations and estimated resources for all funds for control purposes. The Center's Board adopts an annual appropriation resolution, which is the Board's authorization to spend resources and sets annual limits on expenditures at the level of control selected by the Board. The level of control has been established by the Board at the object level for the general fund and the fund level for all other funds. The Treasurer has been authorized to allocate appropriations to the function and object level within all funds. Throughout the fiscal year, appropriations may be amended or supplemented as circumstances warrant. The Center has elected to not present budgetary schedules as supplementary information for the General Fund and IDEA Part B fund.

**F. Cash and Investments**

To improve cash management, all cash received by the Center is pooled. Monies for all funds are maintained in this account or temporarily used to purchase short term investments. Individual fund integrity is maintained through Center records. Each fund's interest in the pooled bank account is presented as "Equity in Pooled Cash and Investments" on the combined balance sheet and statement of net position.

The Center is the fiscal agent for LERC. The Center has segregated LERC's funds into separate bank accounts for individual investment accounts held separate from the Center's pooled monies. These interest-bearing depository accounts are presented on the statement of fiduciary net position - fiduciary fund as "Cash and Investments in Segregated Accounts" since they are not required to be deposited into the Center's treasury.

During fiscal year 2023, investments of the Center and LERC were limited to Federal Home Loan Mortgage Corporation securities (FHLMC), Federal Farm Credit Bank securities (FFCB), Federal Home Loan Bank securities (FHLB), Federal National Mortgage Association securities (FNMA), municipal bonds, U.S. treasury notes, U.S. treasury bills, negotiable certificates of deposit (negotiable CDs), U.S. government money markets, and the State Treasury Asset Reserve of Ohio (STAR Ohio). Except for investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase, investments are reported at fair value which is based on quoted market prices. Investment contracts and money market investments that had a remaining maturity of one year or less at the time of purchase are reported at cost or amortized cost.

The Center invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The Center measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

There were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, 24 hours notice in advance of all deposits and withdrawals exceeding \$100 million is encouraged. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Under existing Ohio statutes, the Governing Board may, by resolution, identify the funds to receive an allocation of interest earnings. During fiscal year 2023, the General Fund received \$97,246 in interest income of which \$-0- was assigned from other funds.

**G. Capital Assets**

The Center’s only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their acquisition values as of the date received. The Center’s capitalization threshold is \$5,000. The Center does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset’s life are not capitalized.

All reported capital assets, other than land and construction in progress, are depreciated/amortized. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation/amortization is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Buildings and improvements	5-30 years
Furniture, fixtures and equipment	5-10 years
Vehicles	5 years
Intangible right to use - leased equipment	5 years

The Center is reporting intangible right to use assets related to leased equipment. The intangible assets are being amortized in a systematic and rational manner of the shorter of the lease term or the useful life of the underlying asset.

**H. Interfund Balances**

On fund financial statements, receivables and payables resulting from cash deficits are classified as “interfund loans receivable/payable”. These interfund balances between governmental funds are eliminated in the governmental type activities columns of the statement of net position.

**I. Prepayments**

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed. At fiscal year-end, because prepayments are not available to finance future governmental fund expenditures, the fund balance is nonspendable in the fund financial statements by an amount equal to the carrying value of the assets.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

**J. Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the Center will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will be paid as a termination benefit.

For governmental funds, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirement. These amounts are reported in the account "Compensated Absences Payable" in the funds from which the employees will be paid.

**K. Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources; however, claims and judgments, leases, net pension liability and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

**L. Fund Balance**

Fund balance is divided into five classifications based primarily on the extent to which the Center is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

Nonspendable - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable, as well as property acquired for resale, unless the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned.

Restricted - Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

Committed - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the Governing Board. Those committed amounts cannot be used for any other purpose unless the Governing Board removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements. The Center has no committed fund balances.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the Center for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by the Governing Board.

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

*Unassigned* - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The Center applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

**M. Net Position**

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. The net position component “net investment in capital assets,” consists of capital assets, net of accumulated depreciation/amortization reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use either through the enabling legislation adopted by the Center or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The Center applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

**N. Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**O. Interfund Transactions**

Quasi-external transactions are accounted for as revenues and expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditure/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers. The Center made no transfers during fiscal year 2023.

**P. Pensions/Other Post Employment Benefits (OPEB)**

For purposes of measuring the net pension/OPEB (asset)/liability, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and net pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

**Q. Fair Value**

The Center categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING PRINCIPLES - (Continued)**

**R. Extraordinary and Special Items**

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of Center and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2023.

**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

**A. Change in Accounting Principles**

For fiscal year 2023, the Center has implemented GASB Statement No. 91, "*Conduit Debt Obligations*", GASB Statement No. 94, "*Public-Private and Public-Public Partnerships and Availability Payment Arrangements*", GASB Statement No. 96, "*Subscription Based Information Technology Arrangements*", certain questions and answers of GASB Implementation Guide 2021-1 and certain paragraphs of GASB Statement No. 99, "*Omnibus 2022*".

GASB Statement No. 91 provides a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The implementation of GASB Statement No. 91 did not have an effect on the financial statements of the Center.

GASB Statement No. 94 is to improve financial reporting by addressing issues related to public-private and public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. The implementation of GASB Statement No. 94 did not have an effect on the financial statements of the Center.

GASB Statement No. 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, Leases, as amended. The implementation of GASB Statement No. 96 did not have an effect on the financial statements of the Center.

GASB Implementation Guide 2021-1 provides clarification on issues related to previously established GASB guidance. The implementation of GASB Implementation Guide 2021-1 did not have an effect on the financial statements of the Center.

GASB Statement No. 99 to enhance comparability in accounting and financial reporting and to improve the consistency of authoritative literature by addressing (1) practice issues that have been identified during implementation and application of certain GASB Statements and (2) accounting and financial reporting for financial guarantees. The implementation of GASB Statement No. 99 did not have an effect on the financial statements of the Center.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)**

**B. Deficit Fund Balances**

Fund balances at June 30, 2023 included the following individual fund deficits:

<u>Major funds</u>	<u>Deficit</u>
IDEA Part B	\$ 97,696
<u>Nonmajor funds</u>	
Public School Preschool	19
Miscellaneous State Grants	12,577
Elementary and Secondary School Emergency Relief (ESSER)	97,377
Governor's Emergency Education Relief (GEER)	22,579
Title III - Limited English Proficiency	32,454
IDEA Preschool Grant for the Handicapped	2,129
Title I, Disadvantaged Children	8,021

The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

**NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the Center into three categories:

Category 1 consists of "active" moneys, those moneys are required to be kept in a cash" or "near-cash" status for immediate use by the Center. Such moneys must be maintained either as cash in the Center treasury, in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Category 2 consists of "inactive" moneys, those moneys not required for use within the current five year period of designation of depositories. Inactive moneys must be deposited or invested as certificates of deposit maturing no later than the end of the current period of designation of depositories, or as savings or deposit accounts including, but not limited to, passbook accounts.

Category 3 consists of "interim" moneys, those moneys which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts (including passbook accounts).

Interim monies are to be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or other obligations or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

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**NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

3. Written repurchase agreements in the securities listed above, provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily; and that the term of the agreement does not exceed 30 days;
4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bond and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
6. The State Treasury Asset Reserve of Ohio; (STAR Ohio).
7. Certain bankers' acceptances and commercial paper notes for a period not to exceed 180 days and 270 days, respectively, in an amount not to exceed 40 percent of the interim moneys available for investment at any one time; and
8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Protection of the Center's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by a financial institutions participation in the Ohio Pooled Collateral System (OPCS) or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Center and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

**A. Deposits**

At fiscal year end, the carrying amount of the Center's deposits, including cash and investments in segregated accounts of \$3,133,057 for LERC, was \$7,468,173 and the bank balance was \$7,940,480. Of the bank balance, \$500,000 was covered by federal depository insurance, \$3,720,240 was covered by the Ohio Pooled Collateral System (OPCS), and \$3,720,240 was exposed to custodial credit risk because it was uninsured and uncollateralized.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial credit risk is the risk that, in the event of bank failure, the Center will not be able to recover deposits or collateral securities that are in the possession of an outside party. The Center has no deposit policy for custodial credit risk beyond the requirements of the State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the Center and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the OPCS, a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a reduced rate set by the Treasurer of State. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2023, the Center's financial institution was approved for a reduced collateral rate percent of 50 percent through the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the Center to a successful claim by the FDIC.

**B. Investments**

As of June 30, 2023, the Center had the following investments and maturity:

<u>Investment type</u>	<u>Measurement Value</u>	<u>Investment Maturity</u>				
		<u>6 months or less</u>	<u>7 to 12 months</u>	<u>13 to 18 months</u>	<u>19 to 24 months</u>	<u>Greater than 24 months</u>
<i>Fair value:</i>						
FHLMC	\$ 265,876	\$ 220,447	\$ -	\$ -	\$ -	\$ 45,429
FFCB	1,104,479	29,656	699,344	-	375,479	-
FHLB	607,547	-	115,366	188,950	185,527	117,704
FNMA	226,997	-	-	-	-	226,997
Municipal bonds	116,498	-	-	-	-	116,498
U.S. Treasury notes	237,826	98,156	-	-	139,670	-
Negotiable CDs	7,726,565	838,772	1,058,060	1,832,646	790,084	3,207,003
U.S. Treasury bill	194,816	194,816	-	-	-	-
US Government money market	14,305	14,305	-	-	-	-
<i>Amortized cost:</i>						
STAR Ohio	<u>6,855,894</u>	<u>6,855,894</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total	<u>\$ 17,350,803</u>	<u>\$ 8,252,046</u>	<u>\$ 1,872,770</u>	<u>\$ 2,021,596</u>	<u>\$ 1,490,760</u>	<u>\$ 3,713,631</u>

Of the \$17,350,803 in investments outstanding at June 30, 2023, \$14,417,708 is reported in "Cash and Investments in Segregated Accounts" in the LERC custodial fund.

The weighted average maturity of investments is 1.02 years.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

The Center's investments in U.S. Government money markets are valued using quoted market prices in active markets (Level 1 inputs). The Center's investments in federal agency securities (FHLB, FHLMC, FFCB, and FNMA), municipal bonds, U.S. Treasury notes, U.S. Treasury bills and negotiable CDs are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

*Interest Rate Risk* - As a means of limiting its exposure to fair value losses from rising interest rates and according to state law, the Center's investment policy limits investment maturities to five years or less.

*Credit Risk*: Standard & Poor's has assigned STAR Ohio an AAAM money market rating. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The investments in FHLB, FHLMC, FFCB, FNMA, U. S. Treasury bills and U.S. Treasury notes carry ratings of Aaa by Moodys and AA+ by Standard & Poor's. The municipal bonds were rated Aa3 by Moody's and AA by Standard and Poor's. The U.S. government money market was rated AAAM by Standard and Poor's. The negotiable CDs were not rated. The negotiable CDs are covered by FDIC. The Center's investment policy does not specifically address credit risk beyond requiring the Center to only invest in securities authorized by State Statute.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Center will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. The Center's investment policy does not specifically address custodial credit risk beyond the adherence to all relevant sections of the Ohio Revised Code.

*Concentration of Credit Risk* - The Center's places no limit on the amount that may be invested to any one issuer. The following table includes the percentage of total of each investment type held by the Center at June 30, 2023:

<u>Measurement/Investment Type</u>	<u>Value</u>	<u>% to total</u>
<i>Fair value:</i>		
FHLMC	\$ 265,876	1.53%
FFCB	1,104,479	6.37%
FHLB	607,547	3.50%
FNMA	226,997	1.31%
Municipal bonds	116,498	0.67%
U.S. Treasury notes	237,826	1.37%
Negotiable CDs	7,726,565	44.53%
U.S. Treasury bill	194,816	1.12%
US Government money market	14,305	0.08%
<i>Amortized cost:</i>		
STAR Ohio	<u>6,855,894</u>	<u>39.51%</u>
Total	<u>\$ 17,350,803</u>	<u>100.00%</u>

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 5 - INTERFUND ACTIVITIES**

Interfund balances at June 30, 2023, as reported on the fund financial statements, consist of the following interfund loans receivable/payable:

<u>Receivable Fund</u>	<u>Payable Funds</u>	<u>Amount</u>
General Fund	Major Fund:	
	IDEA, Part B	\$ 156,049
	Nonmajor Funds:	
	Miscellaneous State Grants	11,836
	Public School Preschool	3,357
	ESSER	123,310
	GEER	36,342
	Title III, Limited English Proficiency	49,467
	Title I, Disadvantaged Children	10,401
	IDEA Part B - Preschool Stimulus	<u>13,932</u>
Total Interfund Loans		<u>\$ 404,694</u>

The primary purpose of the interfund loans receivable/payable is to cover the negative cash balances at fiscal year-end in the nonmajor governmental funds. The interfund balances will be repaid once the anticipated revenues are received.

**NOTE 6 - RECEIVABLES**

A. Receivables at June 30, 2023 consisted of accounts (billings for user charged services and contract services), accrued interest, intergovernmental (grants and entitlements and amounts due from other governments for contract services), and leases. All receivables are considered collectible in full due to the stable condition of State programs and the current year guarantee of federal funds. A summary of the items of receivables reported on the statement of net position follows:

**Governmental activities:**

Accounts	\$ 1,748
Accrued interest	2,878
Intergovernmental	
Contract services	529,781
Ohio Department of Education, FTE review	418
Public school preschool	3,586
Miscellaneous state	29,354
IDEA, Part B	285,519
Title III, limited english proficiency	62,430
Title I, Disadvantaged children	32,979
IDEA Preschool Grant for the Handicapped	19,992
ESSER	222,447
GEER	<u>62,119</u>
Total intergovernmental	<u>\$ 1,248,625</u>

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected in the subsequent year.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 6 – RECEIVABLES – (Continued)**

**B. Leases Receivable**

The Center is reporting leases receivable of \$9,635 in the general fund. For fiscal year 2023, the Center recognized lease revenue of \$19,471, which is reported in rental income, and interest revenue of \$2,295.

The Center has entered into lease agreements for building space rental with the following agencies at varying years and terms as follows:

<u>Agency</u>	<u>Lease Commencement Date (fiscal year)</u>	<u>Years</u>	<u>Lease End Date (fiscal year)</u>	<u>Payment Method</u>
Department of Administrative Services	2021	4	2025	Quarterly

Lease payments will be paid into the General Fund. The following is a schedule of future lease payments under the lease agreements:

<u>Fiscal Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 4,673	\$ 477	\$ 5,150
2025	<u>4,962</u>	<u>188</u>	<u>5,150</u>
Total	<u>\$ 9,635</u>	<u>\$ 665</u>	<u>\$ 10,300</u>

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**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 7 - CAPITAL ASSETS**

Capital asset activity for governmental activities for the fiscal year ended June 30, 2023, was as follows:

	<u>Balance</u> <u>07/01/2022</u>	<u>Additions</u>	<u>Deductions</u>	<u>Balance</u> <u>6/30/2023</u>
<b>Governmental activities:</b>				
<i>Capital assets, not being depreciated/amortized:</i>				
Land	\$ 227,600	\$ -	\$ -	\$ 227,600
<i>Capital assets, being depreciated/amortized:</i>				
Buildings and improvements	1,257,172	23,800	(22,925)	1,258,047
Furniture, fixtures, and equipment	633,141	68,254	(158,465)	542,930
Vehicles	14,418	27,280	(4,718)	36,980
Intangible right to use:				
Leased equipment	<u>61,669</u>	<u>-</u>	<u>-</u>	<u>61,669</u>
Total capital assets, being depreciated/amortized	<u>1,966,400</u>	<u>119,334</u>	<u>(186,108)</u>	<u>1,899,626</u>
<i>Less: accumulated depreciation/amortization</i>				
Buildings and improvements	(623,928)	(35,371)	13,365	(645,934)
Furniture, fixtures, and equipment	(405,138)	(31,753)	97,130	(339,761)
Vehicles	(4,998)	(3,244)	1,442	(6,800)
Intangible right to use:				
Leased equipment	<u>(14,991)</u>	<u>(14,991)</u>	<u>-</u>	<u>(29,982)</u>
Total accumulated depreciation/amortization	<u>(1,049,055)</u>	<u>(85,359)</u>	<u>111,937</u>	<u>(1,022,477)</u>
Governmental activities capital assets, net	<u>\$ 1,144,945</u>	<u>\$ 33,975</u>	<u>\$ (74,171)</u>	<u>\$ 1,104,749</u>

Depreciation/amortization expense was charged to governmental functions as follows:

<u>Instruction:</u>	
Regular	\$ 4,569
Special	1,641
<u>Support services:</u>	
Pupil	2,421
Instructional staff	15,871
Administration	3,221
Fiscal	251
Business	16,198
Operations and maintenance	41,039
Central	<u>148</u>
Total depreciation expense	<u>\$ 85,359</u>

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 8 - LONG-TERM OBLIGATIONS**

The Center's long-term obligations activity during fiscal year 2023 consisted of the following.

	<u>Balance</u> <u>07/01/2022</u>	<u>Additions</u>	<u>Reductions</u>	<u>Balance</u> <u>06/30/2023</u>	<u>Amounts</u> <u>Due in</u> <u>One Year</u>
<b>Governmental activities:</b>					
Leases payable	\$ 47,929	\$ -	\$ (14,129)	\$ 33,800	\$ 15,001
Compensated absences payable	407,443	183,732	(169,139)	422,036	181,106
Net pension liability:					
STRS	6,218,220	5,966,519	-	12,184,739	-
SERS	<u>1,534,739</u>	<u>612,270</u>	-	<u>2,147,009</u>	-
Total net pension liability	<u>7,752,959</u>	<u>6,578,789</u>	-	<u>14,331,748</u>	-
Net OPEB liability:					
SERS	<u>809,295</u>	-	<u>(239,163)</u>	<u>570,132</u>	-
Total long-term obligations	<u>\$ 9,017,626</u>	<u>\$ 6,762,521</u>	<u>\$ (422,431)</u>	<u>\$ 15,357,716</u>	<u>\$ 196,107</u>

Lease Payable

The Center has entered into lease agreements for the right to use copiers. In accordance with GASB Statement No. 87, the Center has reported an intangible capital asset and corresponding liability for the future scheduled payments under the lease agreements. Lease payments are reflected as debt service expenditures on the fund financial statements.

The Center entered into a lease for copier equipment for a term of 60 months on November 30, 2020, and payments commenced in January 2021. Payments are due monthly and the lease matures in December 2025. The lease is being paid out of the General Fund and the IDEA, Part B nonmajor special revenue fund.

The Center entered into a lease for a postage meter for a term of 60 months on September 18, 2019, and payments commenced in October 2019. Payments are due quarterly and the lease matures in July 2024. The lease is being paid out of the General Fund.

The following is a schedule of future lease payments under the lease agreements:

<u>Fiscal</u> <u>Year</u>	<u>Lease Payable</u>		
	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2024	\$ 15,001	\$ 1,641	\$ 16,642
2025	12,702	764	13,466
2026	<u>6,097</u>	<u>107</u>	<u>6,204</u>
Total	<u>\$ 33,800</u>	<u>\$ 2,512</u>	<u>\$ 36,312</u>

Compensated Absences - Compensated absences will be paid from the fund from which the employee is paid, which for the Center, is primarily the general fund.

Net Pension Liability - The Center's net pension liability is described in Note 11. The Center pays obligations related to employee compensation from the fund benefitting from their service.

Net OPEB Liability - The Center's net OPEB liability is described in Note 12. The Center pays obligations related to employee compensation from the fund benefitting from their service.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 9 - RISK MANAGEMENT**

**A. Schools of Ohio Risk Sharing Authority**

The Center is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2023, the Center contracted for the following insurance coverage.

Coverage provided through the Schools of Ohio Risk Sharing Authority (SORSA) is as follows:

	Coverage
Property including inland marine - replacement cost (deductible waived)	\$ 14,921,009
Employee dishonesty liability	1,000,000
Automobile liability	15,000,000
Uninsured motorists	1,000,000
Medical payments - per occurrence/aggregate	\$10,000/\$25,000
Educator's legal liability - total per year	15,000,000
General district liability	
Per occurrence	15,000,000
Total per year	17,000,000

Settled claims have not exceeded these coverages in any of the past three years, and there has been no significant reduction in insurance coverage from the prior fiscal year.

**B. Employee Medical, Dental, Vision and Prescription**

The Center has contracted with the LERC to provide employee medical, dental, vision and prescription benefits. LERC is a fully insured consortium. The Center provides medical, dental, vision and prescription benefits to most employees. The premium and coverages vary with employee depending on marital status.

**C. Workers' Compensation**

For fiscal year 2023, the Center participated in the Sheakley Workers' Compensation Group Rating Program. The program is intended to reduce premiums for the participants. The workers' compensation experience of the participating members is calculated as one experience and a common premium rate is applied to all members in the program. Each participant pays its rate. Participation in the program is limited to members that can meet the program's selection criteria. The members apply for participation each year. Sheakley Co. provides administrative, cost control, and actuarial services to the program. Each year the Center pays an enrollment fee to the program to cover the costs of administration.

**NOTE 10 - OTHER EMPLOYEE BENEFITS**

**A. Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from the Board of Education's approved Employee Handbook and state laws. Classified employees earn ten to 30 days of vacation per year, depending on length of service. Accumulated unused vacation (to a maximum of 40 days) may be carried forward. Not all employees earn vacation time. All employees on contract earn sick leave at the pro rata rate of one and one-fourth days per month. Sick leave may be accumulated up to 240 days. Upon retirement in the State Teacher's Retirement System or the School Employees Retirement System, payment is made for one-fourth of the total sick leave accumulation, up to a maximum accumulation of 120 days, and one-third of accumulated sick leave beyond 120 days, to a maximum accumulation of 210 days. Maximum payment may not exceed 60 days.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 10 - OTHER EMPLOYEE BENEFITS - (Continued)**

**B. Life Insurance**

The Center provides life insurance and accidental death and dismemberment insurance to most employees through Ohio Educational Life Insurance Trust in an amount equal to one half times the employee's salary rounded to the nearest \$500.

**NOTE 11 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

***Net Pension Liability/Net OPEB Liability/Asset***

The net pension liability and the net OPEB liability/asset reported on the statement of net position represents a liability or asset to employees for pensions and OPEB, respectively.

Pensions and OPEB are a component of exchange transactions - between an employer and its employees - of salaries and benefits for employee services. Pensions/OPEB are provided to an employee - on a deferred-payment basis - as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the Center's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the Center's obligation for this liability to annually required payments. The Center cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the Center does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients.

The remainder of this note includes the required pension disclosures. See Note 12 for the required OPEB disclosures.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension/OPEB liability (asset)* on the accrual basis of accounting. Any liability for the contractually required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Plan Description - School Employees Retirement System (SERS)***

Plan Description - The Center's non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before August 1, 2017 *	Eligible to Retire after August 1, 2017
Full benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially reduced benefits	Age 60 with 5 years of service credit; or Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017 will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2% for the first thirty years of service and 2.5% for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost-of-living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. Upon resumption of the COLA, it will be indexed to the percentage increase in the CPI-W, not to exceed 2.5% and with a floor of 0%. In 2022, the Board of Trustees approved a 2.5% cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2023.

Funding Policy - Plan members are required to contribute 10.00% of their annual covered salary and the Center is required to contribute 14.00% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10.00% for plan members and 14.00% for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.00%. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The Center's contractually required contribution to SERS was \$272,060 for fiscal year 2023. Of this amount, \$30,581 is reported as intergovernmental payable.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - Licensed teachers participate in STRS, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at [www.strsoh.org](http://www.strsoh.org).

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined (CO) Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.20% of final average salary for the five highest years of earnings multiplied by all years of service. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023 when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all of their member contributions and 9.53% of the 14% employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS Ohio. The remaining 4.47% of the 14% employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12% of the 14% member rate goes to the DC Plan and the remaining 2% is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 and after termination of employment.

New members who choose the DC Plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service, who is determined to be disabled, may qualify for a disability benefit. New members, on or after July 1, 2013, must have at least ten years of qualifying service credit to apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Funding Policy - Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The fiscal year 2023 employer and employee contribution rate of 14% was equal to the statutory maximum rates. For fiscal year 2023, the full employer contribution was allocated to pension.

The Center's contractually required contribution to STRS was \$1,237,215 for fiscal year 2023. Of this amount, \$212,633 is reported as intergovernmental payable.

***Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions***

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Center's proportion of the net pension liability was based on the Center's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net pension liability prior measurement date	0.04159510%	0.04863342%	
Proportion of the net pension liability current measurement date	<u>0.03969490%</u>	<u>0.05481183%</u>	
Change in proportionate share	<u>-0.00190020%</u>	<u>0.00617841%</u>	
Proportionate share of the net pension liability	\$ 2,147,009	\$ 12,184,739	\$ 14,331,748
Pension expense	\$ 31,041	\$ 1,802,890	\$ 1,833,931

At June 30, 2023, the Center reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 86,955	\$ 155,981	\$ 242,936
Net difference between projected and actual earnings on pension plan investments	-	424,003	424,003
Changes of assumptions	21,184	1,458,147	1,479,331
Difference between employer contributions and proportionate share of contributions/ change in proportionate share	-	1,063,438	1,063,438
Contributions subsequent to the measurement date	<u>272,060</u>	<u>1,237,215</u>	<u>1,509,275</u>
Total deferred outflows of resources	<u>\$ 380,199</u>	<u>\$ 4,338,784</u>	<u>\$ 4,718,983</u>

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ 14,095	\$ 46,612	\$ 60,707
Net difference between projected and actual earnings on pension plan investments	74,920	-	74,920
Changes of assumptions	-	1,097,566	1,097,566
Difference between employer contributions and proportionate share of contributions/ change in proportionate share	<u>78,664</u>	<u>20,872</u>	<u>99,536</u>
Total deferred inflows of resources	<u>\$ 167,679</u>	<u>\$ 1,165,050</u>	<u>\$ 1,332,729</u>

\$1,509,275 reported as deferred outflows of resources related to pension resulting from Center contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2024	\$ (34,063)	\$ 402,189	\$ 368,126
2025	(42,957)	291,150	248,193
2026	(107,026)	7,449	(99,577)
2027	<u>124,506</u>	<u>1,235,731</u>	<u>1,360,237</u>
Total	<u>\$ (59,540)</u>	<u>\$ 1,936,519</u>	<u>\$ 1,876,979</u>

***Actuarial Assumptions - SERS***

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

Wage inflation:	
Current measurement date	2.40%
Prior measurement date	2.40%
Future salary increases, including inflation:	
Current measurement date	3.25% to 13.58%
Prior measurement date	3.25% to 13.58%
COLA or ad hoc COLA:	
Current measurement date	2.00%
Prior measurement date	2.00%
Investment rate of return:	
Current measurement date	7.00% net of system expenses
Prior measurement date	7.00% net of system expenses
Discount rate:	
Current measurement date	7.00%
Prior measurement date	7.00%
Actuarial cost method	Entry age normal (level percent of payroll)

In 2022, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalancing uncorrelated asset classes.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	<u>100.00 %</u>	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00%). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

**Sensitivity of the Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00%, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%), or one percentage point higher (8.00%) than the current rate.

	<u>1% Decrease</u>	<u>Current Discount Rate</u>	<u>1% Increase</u>
Center's proportionate share of the net pension liability	\$ 3,160,295	\$ 2,147,009	\$ 1,293,329

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**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022	June 30, 2021
Inflation	2.50%	2.50%
Projected salary increases	Varies by service from 2.50% to 8.50%	12.50% at age 20 to 2.50% at age 65
Investment rate of return	7.00%, net of investment expenses, including inflation	7.00%, net of investment expenses, including inflation
Discount rate of return	7.00%	7.00%
Payroll increases	3.00%	3.00%
Cost-of-living adjustments (COLA)	0.00%	0.00%

For the June 30, 2022 actuarial valuation, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For the prior measurement date, post-retirement mortality rates are based on the RP-2014 Annuitant Mortality Tables with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Tables, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Tables with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS Ohio's investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation*	Long-Term Expected Real Rate of Return **
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
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NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 11 - DEFINED BENEFIT PENSION PLANS - (Continued)**

\* Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and is net of investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with the rates described previously. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS Ohio's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00% was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2022.

**Sensitivity of the Center's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table represents the net pension liability as of June 30, 2022, calculated using the current period discount rate assumption of 7.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption:

	1% Decrease	Current Discount Rate	1% Increase
Center's proportionate share of the net pension liability	\$ 18,406,705	\$ 12,184,739	\$ 6,922,882

**Changes Between Measurement Date and Reporting Date** - STRS approved a one-time 1.00% cost-of-living adjustment to eligible benefit recipients effective July 1, 2023. It is unknown what effect this change will have on the net pension liability.

**NOTE 12 - DEFINED BENEFIT OPEB PLANS**

***Net OPEB Liability/Asset***

See Note 11 for a description of the net OPEB liability (asset).

***Plan Description - School Employees Retirement System (SERS)***

**Health Care Plan Description** - The Center contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at [www.ohsers.org](http://www.ohsers.org) under Employers/Audit Resources.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14% of covered payroll to the Health Care Fund in accordance with the funding policy. For the fiscal year ended June 30, 2023, SERS did not allocate any employer contributions to post-employment health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2% of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5% of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the Center's surcharge obligation was \$35,537.

The surcharge added to the allocated portion of the 14% employer contribution rate is the total amount assigned to the Health Care Fund. The Center's contractually required contribution to SERS was \$35,537 for fiscal year 2023, and is reported as intergovernmental payable.

***Plan Description - State Teachers Retirement System (STRS)***

Plan Description - The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely. The Plan is included in the report of STRS which can be obtained by visiting [www.strsoh.org](http://www.strsoh.org) or by calling (888) 227-7877.

Funding Policy - Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. Nearly all health care plan enrollees, for the most recent year, pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14% of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

***OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB***

The net OPEB liability/asset was measured as of June 30, 2022, and the total OPEB liability/asset used to calculate the net OPEB liability/asset was determined by an actuarial valuation as of that date. The Center's proportion of the net OPEB liability/asset was based on the Center's share of contributions to the respective retirement systems relative to the contributions of all participating entities.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Following is information related to the proportionate share and OPEB expense:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Proportion of the net OPEB liability/asset prior measurement date	0.04276140%	0.04863342%	
Proportion of the net OPEB liability/asset current measurement date	<u>0.04060740%</u>	<u>0.05481183%</u>	
Change in proportionate share	<u>-0.00215400%</u>	<u>0.00617841%</u>	
Proportionate share of the net OPEB liability	\$ 570,132	\$ -	\$ 570,132
Proportionate share of the net OPEB asset	\$ -	\$ (1,419,260)	\$ (1,419,260)
OPEB expense	\$ (47,028)	\$ (261,644)	\$ (308,672)

At June 30, 2023, the Center reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred outflows of resources</b>			
Differences between expected and actual experience	\$ 4,794	\$ 20,576	\$ 25,370
Net difference between projected and actual earnings on OPEB plan investments	2,963	24,705	27,668
Changes of assumptions	90,687	60,456	151,143
Difference between employer contributions and proportionate share of contributions/ change in proportionate share	18,923	7,375	26,298
Contributions subsequent to the measurement date	<u>35,537</u>	<u>-</u>	<u>35,537</u>
Total deferred outflows of resources	<u>\$ 152,904</u>	<u>\$ 113,112</u>	<u>\$ 266,016</u>

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
<b>Deferred inflows of resources</b>			
Differences between expected and actual experience	\$ 364,697	\$ 213,147	\$ 577,844
Changes of assumptions	234,043	1,006,395	1,240,438
Difference between employer contributions and proportionate share of contributions/ change in proportionate share	<u>97,111</u>	<u>12,770</u>	<u>109,881</u>
Total deferred inflows of resources	<u>\$ 695,851</u>	<u>\$ 1,232,312</u>	<u>\$ 1,928,163</u>

\$35,537 reported as deferred outflows of resources related to OPEB resulting from Center contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability/asset in the fiscal year ending June 30, 2024.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	<u>SERS</u>	<u>STRS</u>	<u>Total</u>
Fiscal Year Ending June 30:			
2024	\$ (122,748)	\$ (331,404)	\$ (454,152)
2025	(124,472)	(318,790)	(443,262)
2026	(115,412)	(151,988)	(267,400)
2027	(78,487)	(64,068)	(142,555)
2028	(52,439)	(83,572)	(136,011)
Thereafter	<u>(84,926)</u>	<u>(169,378)</u>	<u>(254,304)</u>
Total	<u>\$ (578,484)</u>	<u>\$ (1,119,200)</u>	<u>\$ (1,697,684)</u>

***Actuarial Assumptions - SERS***

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022 are presented below:

Wage inflation:	
Current measurement date	2.40%
Prior measurement date	2.40%
Future salary increases, including inflation:	
Current measurement date	3.25% to 13.58%
Prior measurement date	3.25% to 13.58%
Investment rate of return:	
Current measurement date	7.00% net of investment expense, including inflation
Prior measurement date	7.00% net of investment expense, including inflation
Municipal bond index rate:	
Current measurement date	3.69%
Prior measurement date	1.92%
Single equivalent interest rate, net of plan investment expense, including price inflation:	
Current measurement date	4.08%
Prior measurement date	2.27%
Medical trend assumption:	
Current measurement date	7.00 to 4.40%
Prior measurement date	
Medicare	5.125 to 4.400%
Pre-Medicare	6.750 to 4.400%

In 2022, mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

In the prior measurement date, mortality rates were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five-year period ended June 30, 2020.

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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

The long-term expected rate of return on plan assets is reviewed as part of the actuarial 5-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	<u>100.00 %</u>	

**Discount Rate** - The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08%. The discount rate used to measure total OPEB liability prior to June 30, 2022, was 2.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50% of projected covered payroll each year, which includes a 1.50% payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022 and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69% at June 30, 2022 and 1.92% at June 30, 2021.

**Sensitivity of the Center's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates** - The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability, what the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what the net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate (7.00% decreasing to 4.40%).

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NOTES TO THE BASIC FINANCIAL STATEMENTS  
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**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

	1% Decrease	Current Discount Rate	1% Increase
Center's proportionate share of the net OPEB liability	\$ 708,113	\$ 570,132	\$ 458,744
	1% Decrease	Current Trend Rate	1% Increase
Center's proportionate share of the net OPEB liability	\$ 439,674	\$ 570,132	\$ 740,531

***Actuarial Assumptions - STRS***

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the June 30, 2022 actuarial valuation, compared with June 30, 2021 actuarial valuation, are presented below:

	June 30, 2022		June 30, 2021	
Inflation	2.50%		2.50%	
Projected salary increases	Varies by service from 2.50% to 8.50%		12.50% at age 20 to 2.50% at age 65	
Investment rate of return	7.00%, net of investment expenses, including inflation		7.00%, net of investment expenses, including inflation	
Payroll increases	3.00%		3.00%	
Cost-of-living adjustments (COLA)	0.00%		0.00%	
Discount rate of return	7.00%		7.00%	
Blended discount rate of return	N/A		N/A	
Health care cost trends				
	Initial	Ultimate	Initial	Ultimate
Medical				
Pre-Medicare	7.50%	3.94%	5.00%	4.00%
Medicare	-68.78%	3.94%	-16.18%	4.00%
Prescription Drug				
Pre-Medicare	9.00%	3.94%	6.50%	4.00%
Medicare	-5.47%	3.94%	29.98%	4.00%

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For the June 30, 2022 actuarial valuation, for healthy retirees the post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

For the prior measurement date, for healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Tables with 50% of rates through age 69, 70% of rates between ages 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Tables with 90% of rates for males and 100% of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

**Assumption Changes Since the Prior Measurement Date** - The discount rate remained unchanged at 7.00% for the June 30, 2022 valuation.

**Benefit Term Changes Since the Prior Measurement Date** - Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

<u>Asset Class</u>	<u>Target Allocation*</u>	<u>Long-Term Expected Real Rate of Return **</u>
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	<u>1.00</u>	1.00
Total	<u><u>100.00 %</u></u>	

\* Target allocation percentage is effective as of July 1, 2022. Target weights were phased in over a 3-month period concluding on October 1, 2022.

\*\*10-Year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25% and is net of investment expenses. Over a 30-year period, STRS Ohio's investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.00% as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS Ohio continues to allocate no employer contributions to the health care fund. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022.

Therefore, the long-term expected rate of return on health care fund investments of 7.00% was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 12 - DEFINED BENEFIT OPEB PLANS - (Continued)**

*Sensitivity of the Center's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate* - The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00%, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	1% Decrease	Current Discount Rate	1% Increase
Center's proportionate share of the net OPEB asset	\$ 1,314,262	\$ 1,419,260	\$ 1,511,079
	1% Decrease	Current Trend Rate	1% Increase
Center's proportionate share of the net OPEB asset	\$ 1,472,119	\$ 1,419,260	\$ 1,352,541

**NOTE 13 - STATE FUNDING**

The Center receives about 11% of its funding from the Ohio Department of Education. The state provides a subsidy in a per pupil amount at the rate of \$26 per pupil. In addition, the Center receives \$6.50 per pupil as a local deduction from Centers aligned with the Center.

**NOTE 14 - OTHER COMMITMENTS**

The Center utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the Center's commitments for encumbrances in the governmental funds were as follows:

Fund	Year-End Encumbrances
General	\$ 306,000
IDEA Part B	40,343
Nonmajor special revenue	98,695
Total	\$ 445,038

**NOTE 15 - CONTINGENCIES**

**A. Grants**

The Center received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the General Fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Center at June 30, 2023.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**NOTES TO THE BASIC FINANCIAL STATEMENTS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

**NOTE 15 - CONTINGENCIES - (Continued)**

**B. Litigation**

The Center is not a part of or involved in any legal proceedings at this time.

**NOTE 16 - COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June 2021 while the national state of emergency ended in April 2023. During fiscal year 2023, the Center received COVID-19 funding. The Center will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

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REQUIRED SUPPLEMENTARY INFORMATION

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Center's proportion of the net pension liability	0.039695%	0.041595%	0.041884%	0.043989%
Center's proportionate share of the net pension liability	\$ 2,147,009	\$ 1,534,739	\$ 2,770,276	\$ 2,631,963
Center's covered payroll	\$ 1,466,557	\$ 1,373,486	\$ 1,351,429	\$ 1,497,578
Center's proportionate share of the net pension liability as a percentage of its covered payroll	146.40%	111.74%	204.99%	175.75%
Plan fiduciary net position as a percentage of the total pension liability	75.82%	82.86%	68.55%	70.85%

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.043329%	0.042417%	0.041638%	0.047605%	0.048716%	0.048716%
\$ 2,481,544	\$ 2,534,298	\$ 3,047,481	\$ 2,716,370	\$ 2,465,489	\$ 2,896,984
\$ 1,524,200	\$ 1,335,907	\$ 1,522,064	\$ 1,427,668	\$ 1,423,853	\$ 1,483,302
162.81%	189.71%	200.22%	190.27%	173.16%	195.31%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF  
THE NET PENSION LIABILITY  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Center's proportion of the net pension liability	0.054812%	0.048633%	0.047859%	0.048146%
Center's proportionate share of the net pension liability	\$ 12,184,739	\$ 6,218,220	\$ 11,580,173	\$ 10,647,247
Center's covered payroll	\$ 7,631,864	\$ 6,136,093	\$ 5,721,714	\$ 5,728,314
Center's proportionate share of the net pension liability as a percentage of its covered payroll	159.66%	101.34%	202.39%	185.87%
Plan fiduciary net position as a percentage of the total pension liability	78.88%	87.78%	75.48%	77.40%

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
0.047138%	0.046789%	0.047791%	0.051327%	0.050056%	0.050056%
\$ 10,364,515	\$ 11,114,768	\$ 15,997,108	\$ 14,185,268	\$ 12,175,332	\$ 14,503,176
\$ 5,424,886	\$ 5,240,064	\$ 5,310,278	\$ 5,405,349	\$ 5,148,008	\$ 5,240,139
191.05%	212.11%	301.25%	262.43%	236.51%	276.77%
77.31%	75.30%	66.80%	72.10%	74.70%	69.30%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER PENSION CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 272,060	\$ 205,318	\$ 192,288	\$ 189,200
Contributions in relation to the contractually required contribution	<u>(272,060)</u>	<u>(205,318)</u>	<u>(192,288)</u>	<u>(189,200)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Center's covered payroll	\$ 1,943,286	\$ 1,466,557	\$ 1,373,486	\$ 1,351,429
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 202,173	\$ 205,767	\$ 187,027	\$ 213,089	\$ 188,167	\$ 197,346
<u>(202,173)</u>	<u>(205,767)</u>	<u>(187,027)</u>	<u>(213,089)</u>	<u>(188,167)</u>	<u>(197,346)</u>
<u>\$ -</u>					
\$ 1,497,578	\$ 1,524,200	\$ 1,335,907	\$ 1,522,064	\$ 1,427,668	\$ 1,423,853
13.50%	13.50%	14.00%	14.00%	13.18%	13.86%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER PENSION CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 1,237,215	\$ 1,068,461	\$ 859,053	\$ 801,040
Contributions in relation to the contractually required contribution	<u>(1,237,215)</u>	<u>(1,068,461)</u>	<u>(859,053)</u>	<u>(801,040)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Center's covered payroll	\$ 8,837,250	\$ 7,631,864	\$ 6,136,093	\$ 5,721,714
Contributions as a percentage of covered payroll	14.00%	14.00%	14.00%	14.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 801,964	\$ 759,484	\$ 733,609	\$ 743,439	\$ 756,749	\$ 669,241
<u>(801,964)</u>	<u>(759,484)</u>	<u>(733,609)</u>	<u>(743,439)</u>	<u>(756,749)</u>	<u>(669,241)</u>
<u>\$ -</u>					
\$ 5,728,314	\$ 5,424,886	\$ 5,240,064	\$ 5,310,278	\$ 5,405,349	\$ 5,148,008
14.00%	14.00%	14.00%	14.00%	14.00%	13.00%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST SEVEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Center's proportion of the net OPEB liability	0.040607%	0.042761%	0.042946%	0.044896%	0.043949%	0.043127%	0.042243%
Center's proportionate share of the net OPEB liability	\$ 570,132	\$ 809,295	\$ 933,361	\$ 1,129,027	\$ 1,219,272	\$ 1,157,413	\$ 1,204,090
Center's covered payroll	\$ 1,466,557	\$ 1,373,486	\$ 1,351,429	\$ 1,497,578	\$ 1,524,200	\$ 1,335,907	\$ 1,522,064
Center's proportionate share of the net OPEB liability as a percentage of its covered payroll	38.88%	58.92%	69.06%	75.39%	79.99%	86.64%	79.11%
Plan fiduciary net position as a percentage of the total OPEB liability	30.34%	24.08%	18.17%	15.57%	13.57%	12.46%	11.49%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF THE CENTER'S PROPORTIONATE SHARE OF  
THE NET OPEB LIABILITY/ASSET  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST SEVEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>
Center's proportion of the net OPEB liability/asset	0.05481183%	0.04863342%	0.47859000%	0.48146000%	0.04713800%	0.04678900%	0.04779100%
Center's proportionate share of the net OPEB liability/(asset)	\$ (1,419,260)	\$ (1,025,396)	\$ (841,121)	\$ (797,417)	\$ (757,454)	\$ 1,825,524	\$ 2,555,878
Center's covered payroll	\$ 7,631,864	\$ 6,136,093	\$ 5,721,714	\$ 5,728,314	\$ 5,424,886	\$ 5,240,064	\$ 5,310,278
Center's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll	18.60%	16.71%	14.70%	13.92%	13.96%	34.84%	48.13%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	230.73%	174.73%	182.10%	174.40%	176.00%	47.10%	37.30%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the Center's measurement date which is the prior year-end.

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER OPEB CONTRIBUTIONS  
SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ 35,537	\$ 26,616	\$ 26,877	\$ 25,147
Contributions in relation to the contractually required contribution	<u>(35,537)</u>	<u>(26,616)</u>	<u>(26,877)</u>	<u>(25,147)</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Center's covered payroll	\$ 1,943,286	\$ 1,466,557	\$ 1,373,486	\$ 1,351,429
Contributions as a percentage of covered payroll	1.83%	1.81%	1.96%	1.86%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ 33,949	\$ 24,741	\$ 23,893	\$ 21,581	\$ 36,097	\$ 26,825
<u>(33,949)</u>	<u>(24,741)</u>	<u>(23,893)</u>	<u>(21,581)</u>	<u>(36,097)</u>	<u>(26,825)</u>
<u>\$ -</u>					
\$ 1,497,578	\$ 1,524,200	\$ 1,335,907	\$ 1,522,064	\$ 1,427,668	\$ 1,423,853
2.27%	1.62%	1.79%	1.42%	2.53%	1.88%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

SCHEDULES OF REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CENTER OPEB CONTRIBUTIONS  
STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO

LAST TEN FISCAL YEARS

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>
Contractually required contribution	\$ -	\$ -	\$ -	\$ -
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Center's covered payroll	\$ 8,837,250	\$ 7,631,864	\$ 6,136,093	\$ 5,721,714
Contributions as a percentage of covered payroll	0.00%	0.00%	0.00%	0.00%

SEE ACCOMPANYING NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION

<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 51,480
-	-	-	-	-	(51,480)
<u>\$ -</u>					
\$ 5,728,314	\$ 5,424,886	\$ 5,240,064	\$ 5,310,278	\$ 5,405,349	\$ 5,148,008
0.00%	0.00%	0.00%	0.00%	0.00%	1.00%

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

PENSION

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*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

*Changes in benefit terms :*

- There were no changes in benefit terms from the amounts reported for fiscal year 2014.
- There were no changes in benefit terms from the amounts reported for fiscal year 2015.
- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, SERS changed from a fixed 3% annual increase to a Cost of Living Adjustment (COLA) based on the changes in the Consumer Price Index (CPI-W), with a cap of 2.5% and a floor of 0%.
- For fiscal year 2019, with the authority granted the Board under Senate Bill 8, the Board has enacted a three year COLA delay for future benefit recipients commencing benefits on or after April 1, 2018.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2021.
- For fiscal year 2022, SERS changed from a Cost of Living Adjustment (COLA) of 2.5% to 2.0%.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.

*Changes in assumptions :*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- For fiscal year 2017, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) the assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement and disability were updated to reflect recent experience, (e) mortality among active members was updated to RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates and 110% of female rates, (g) mortality among disabled members was updated to RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement and (h) the discount rate was reduced from 7.75% to 7.50%.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2018.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumptions affected the total pension liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50%-18.20% to 3.25%-13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2023.

(Continued)

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

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PENSION (CONTINUED)

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*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

*Changes in benefit terms :*

- There were no changes in benefit terms from the amounts reported for fiscal year 2014.
- There were no changes in benefit terms from the amounts reported for fiscal year 2015.
- There were no changes in benefit terms from the amounts reported for fiscal year 2016.
- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- For fiscal year 2018, STRS decreased the Cost of Living Adjustment (COLA) to zero.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2019.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2020.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2021.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2022.
- There were no changes in benefit terms from amounts previously reported for fiscal year 2023.

*Changes in assumptions :*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2014.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2015.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2016.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.75% to 7.45%, (b) the inflation assumption was lowered from 2.75% to 2.50%, (c) the payroll growth assumption was lowered to 3.00%, (d) total salary increases rate was lowered by decreasing the merit component of the individual salary increases, in addition to a decrease of 0.25% due to lower inflation, (e) the healthy and disabled mortality assumptions were updated to the RP-2014 mortality tables with generational improvement scale MP-2016 and (f) rates of retirement, termination and disability were modified to better reflect anticipated future experience.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2019.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2020.
- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2021.
- For fiscal year 2022, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00% and (b) the discount rate of return was reduced from 7.45% to 7.00%.
- For fiscal year 2023, the following changes of assumption affected the total pension liability since the prior measurement date: (a) the projected salary increases went from 12.50% at age 20 to 2.50% at age 65 to varies by service from 2.50% to 8.50%.

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OTHER POSTEMPLOYMENT BENEFITS (OPEB)

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*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO*

*Changes in benefit terms :*

- There were no changes in benefit terms from the amounts reported for fiscal year 2017.
- There were no changes in benefit terms from the amounts reported for fiscal year 2018.
- There were no changes in benefit terms from the amounts reported for fiscal year 2019.
- There were no changes in benefit terms from the amounts reported for fiscal year 2020.
- There were no changes in benefit terms from the amounts reported for fiscal year 2021.
- There were no changes in benefit terms from the amounts reported for fiscal year 2022.
- There were no changes in benefit terms from the amounts reported for fiscal year 2023.

(Continued)

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

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*SCHOOL EMPLOYEES RETIREMENT SYSTEM (SERS) OF OHIO (CONTINUED)*

*Changes in assumptions :*

- For fiscal year 2017, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) assumed rate of inflation was reduced from 3.25% to 3.00%, (b) payroll growth assumption was reduced from 4.00% to 3.50%, (c) assumed real wage growth was reduced from 0.75% to 0.50%, (d) rates of withdrawal, retirement, and disability were updated to reflect recent experience, (e) mortality among active members was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection and a five-year age set-back for both males and females, (f) mortality among service retired members and beneficiaries was updated to the following: RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates, (g) mortality among disabled members was updated to the following: RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement, (h) the municipal bond index rate increased from 2.92% to 3.56% and (i) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 2.98% to 3.63%.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate increased from 3.63% to 3.70%, (b) the health care cost trend rates for Medicare were changed from a range of 5.50%-5.00% to a range of 5.375%-4.75% and Pre-Medicare were changed from a range of 7.50%-5.00% to a range of 7.25%-4.75%, (c) the municipal bond index rate increased from 3.56% to 3.62% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63% to 3.70%.
- For fiscal year 2020, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.70% to 3.22%, (b) the health care cost trend rates for Medicare were changed from a range of 5.375%-4.75% to a range of 5.25%-4.75% and Pre-Medicare were changed from a range of 7.25%-4.75% to a range of 7.00%-4.75%, (c) the municipal bond index rate decreased from 3.62% to 3.13% and (d) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70% to 3.22%.
- For fiscal year 2021, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate decreased from 3.22% to 2.63% and (b) the municipal bond index rate decreased from 3.13% to 2.45%, and (c) the single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22% to 2.63%.
- For fiscal year 2022, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) wage inflation decreased from 3.00% to 2.40%, (b) future salary increases changed from 3.50%-18.20% to 3.25%-13.58%, (c) investment rate of return decreased from 7.50% to 7.00%, (d) discount rate decreased from 7.50% to 7.00% and (e) mortality tables changed from the RP-2014 Blue Collar mortality table to the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table.
- For fiscal year 2023, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) municipal bond index rate went from 1.92% to 3.69%, (b) single equivalent interest rate when from 2.27% to 4.08% and (c) medical trend assumptions went from 5.125% to 4.40% Medicare and 6.75% to 4.40% Pre-Medicare to 7.00% to 4.40%.

(Continued)

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

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*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO*

*Changes in benefit terms :*

- There were no changes in benefit terms from the amounts previously reported for fiscal year 2017.
- For fiscal year 2018, STRS reduced the subsidy multiplier for non-Medicare benefit recipients from 2.1% to 1.9% per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2019.
- For fiscal year 2019, STRS increased the subsidy multiplier for non-Medicare benefit recipients from 1.9% to 1.944% per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.
- For fiscal year 2020, STRS increased the subsidy percentage from 1.944% to 1.984% effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.
- For fiscal year 2021, the non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.
- For fiscal year 2022, the non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.
- There were no changes in benefit terms from the amounts previously reported for fiscal year 2023.

*Changes in assumptions :*

- There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for fiscal year 2017.
- For fiscal year 2018, the following changes of assumptions affected the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.26% to 4.13% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB), (b) the long term expected rate of return was reduced from 7.75% to 7.45%, (c) valuation year per capita health care costs were updated, and the salary scale was modified, (d) the percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased and (e) the assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.
- For fiscal year 2019, the following changes of assumptions affected the total OPEB liability/asset since the prior measurement date: (a) the discount rate was increased from the blended rate of 4.13% to the long-term expected rate of return of 7.45% based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and (b) decrease in health care cost trend rates from 6.00%-11.00% initial; 4.50% ultimate down to Medical Pre-Medicare 6.00% and Medicare 5.00% initial; 4.00% ultimate and Prescription Drug Pre-Medicare 8.00% and Medicare (5.23%) initial; 4.00% ultimate.
- For fiscal year 2020, health care cost trend rates were changed to the following: medical pre-Medicare from 6.00% initial - 4.00% ultimate down to 5.87% initial - 4.00% ultimate; medical Medicare from 5.00% initial - 4.00% ultimate down to 4.93% initial - 4.00% ultimate; prescription drug pre-Medicare from 8.00% initial - 4.00% ultimate down to 7.73% initial - 4.00% ultimate and (5.23%) initial - 4.00% ultimate up to 9.62% initial - 4.00% ultimate.

(Continued)

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

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OTHER POSTEMPLOYMENT BENEFITS (OPEB) (CONTINUED)

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*STATE TEACHERS RETIREMENT SYSTEM (STRS) OF OHIO (CONTINUED)*

*Changes in assumptions (continued) :*

- For fiscal year 2021, health care cost trend rates were changed to the following: medical pre-Medicare from 5.87% initial - 4.00% ultimate down to 5.00% initial - 4.00% ultimate; medical Medicare from 4.93% initial - 4.00% ultimate down to -6.69% initial - 4.00% ultimate; prescription drug pre-Medicare from 7.73% initial - 4.00% ultimate down to 6.50% initial - 4.00% ultimate; prescription drug Medicare from 9.62% initial - 4.00% ultimate up to 11.87% initial - 4.00% ultimate.
- For fiscal year 2022, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) the long-term expected rate of return was reduced from 7.45% to 7.00%, (b) the discount rate of return was reduced from 7.45% to 7.00% and (c) health care cost trend rates were changed to the following: medical Medicare from -6.69% initial - 4.00% ultimate down to -16.18% initial - 4.00% ultimate; prescription drug Medicare from 11.87% initial - 4.00% ultimate up to 29.98% initial - 4.00% ultimate.
- For fiscal year 2023, the following changes of assumption affected the total OPEB liability since the prior measurement date: (a) projected salary increase went from 12.50% at age 20 to 2.50% at age 65 to varies by services from 2.50% to 8.50% and (b) health care cost trend rates were changed to the following: Pre-Medicare from 5.00% initial - 4.00% ultimate to 7.50% initial - 3.94% ultimate; medical Medicare from -16.18% initial - 4.00% ultimate to -68.78% initial - 3.94% ultimate; prescription drug Pre-Medicare from 6.50% initial - 4.00% ultimate to 9.00% initial - 3.94% ultimate; Medicare from 29.98% initial - 4.00% ultimate to -5.47% initial - 3.94% ultimate.

## **SUPPLEMENTARY INFORMATION**

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023**

FEDERAL GRANTOR/ PASS THROUGH GRANTOR/ PROGRAM/CLUSTER TITLE	ASSISTANCE LISTING NUMBER	PASS-THROUGH ENTITY IDENTIFYING NUMBER / ADDITIONAL AWARD IDENTIFICATION	TOTAL FEDERAL EXPENDITURES
<b>U.S. DEPARTMENT OF THE TREASURY</b>			
<i>Passed Through the Ohio Office of Budget and Management</i>			
COVID-19 - Coronavirus State and Local Fiscal Recovery Funds - School Safety Round #3	21.027	COVID-19, 2023	18,608
<b>Total U.S. Department of the Treasury</b>			<b>18,608</b>
<b>U.S. DEPARTMENT OF EDUCATION</b>			
<i>Passed Through the Ohio Department of Education</i>			
<i>Educational Service Center of Lorain County</i>			
Title 1 Grants to Local Educational Agencies - Delinquent Consortium Amount Passed/Transferred from Consortium Members/Received as Consortium Lead	84.010A	84.010A, 2023	54,736
Title 1 Grants to Local Educational Agencies - Delinquent	84.010A	84.010A, 2022	47,158
Title 1 Grants to Local Educational Agencies - Delinquent	84.010A	84.010A, 2023	46,772
<i>Region 2 State Support Team</i>			
Title 1 Grants to Local Educational Agencies - Priority School Supports	84.010A	84.010A, 2022	1,630
Title 1 Grants to Local Educational Agencies - Priority School Supports	84.010A	84.010A, 2023	37,035
<b>Total Title I Grants to Local Educational Agencies</b>			<b>187,331</b>
<b>Special Education Cluster (IDEA)</b>			
<i>Educational Service Center of Lorain County</i>			
Special Education-Grants to States (IDEA, Part B) - Parent Mentor Project Supplemental	84.027A	84.027A, 2022	4,802
Special Education-Grants to States (IDEA, Part B) - Parent Mentor Project Supplemental	84.027A	84.027A, 2023	43,821
<i>Region 2 State Support Team</i>			
Special Education-Grants to States (IDEA, Part B) - Early Literacy SSIP	84.027A	84.027A, 2022	10,898
Special Education-Grants to States (IDEA, Part B) - Early Literacy SSIP	84.027A	84.027A, 2023	71,495
Special Education-Grants to States (IDEA, Part B) - Individuals with Disabilities Education Act	84.027A	84.027A, 2022	70,833
Special Education-Grants to States (IDEA, Part B) - Individuals with Disabilities Education Act	84.027A	84.027A, 2023	975,250
<b>Total Special Education-Grants to States (IDEA, Part B)</b>			<b>1,177,099</b>
<i>Educational Service Center of Lorain County</i>			
<i>Consortium Amount Passed/Transferred from Consortium Members/Received as Consortium Lead</i>			
Special Education-Preschool Grants (IDEA Preschool)	84.173A	84.173A, 2022	28,391
<i>Region 2 State Support Team</i>			
Special Education-Preschool Grants (IDEA Preschool) - Early Learning SSIP (ELSR)	84.173A	84.173A, 2022	5,034
Special Education-Preschool Grants (IDEA Preschool) - Early Learning SSIP (ELSR)	84.173A	84.173A, 2023	22,687
Special Education-Preschool Grants (IDEA Preschool) - Early Learning - Discretionary	84.173A	84.173A, 2022	3,070
Special Education-Preschool Grants (IDEA Preschool) - Early Learning - Discretionary	84.173A	84.173A, 2023	81,220
<b>Total Special Education-Preschool Grants (IDEA Preschool)</b>			<b>140,402</b>
<b>Total Special Education Cluster (IDEA)</b>			<b>1,317,501</b>
<i>Educational Service Center of Lorain County</i>			
<i>Consortium Amount Passed/Transferred from Consortium Members/Received as Consortium Lead</i>			
English Language Acquisition State Grants - Title III - Language Instruction for English Learners	84.365A	84.365A, 2022	23,301
English Language Acquisition State Grants - Title III - Language Instruction for English Learners	84.365A	84.365A, 2023	57,599
<b>Total English Language Acquisition State Grants</b>			<b>80,900</b>
<i>Educational Service Center of Lorain County</i>			
COVID-19 - Governor's Emergency Education Relief Fund (GEER)	84.425C	COVID-19, 84.425C, 2022	66,027
COVID-19 - Governor's Emergency Education Relief Fund (GEER)	84.425C	COVID-19, 84.425C, 2023	236,905
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Extended Learning and Recovery	84.425U	COVID-19, 84.425U, 2023	515,463
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Literacy: ESCs to Support Structured Literacy	84.425U	COVID-19, 84.425U, 2023	30,196
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Family & Community Partner Liaisons	84.425U	COVID-19, 84.425U, 2023	86,254
COVID-19 - Elementary and Secondary School Emergency Relief (ESSER) Fund - Extended Learning and Recovery	84.425D	COVID-19, 84.425D, 2022	21,317
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Homeless Round I	84.425W	COVID-19, 84.425W, 2023	72,345
COVID-19 - American Rescue Plan - Elementary and Secondary School Emergency Relief (ARP ESSER) Fund - Homeless Round II	84.425W	COVID-19, 84.425W, 2023	22,543
<b>Total Education Stabilization Fund (ESF)</b>			<b>1,051,050</b>
<b>Total U.S. Department of Education</b>			<b>2,636,782</b>
<b>Total Federal Expenditures</b>			<b>\$ 2,655,390</b>

The accompanying notes are an integral part of this schedule.

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
2 CFR 200.510(b)(6)  
FOR THE FISCAL YEAR ENDED JUNE 30, 2023

**NOTE 1 – BASIS OF PRESENTATION & SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Expenditures of Federal Awards (the Schedule) includes the federal award activity of the Educational Service Center of Lorain County under programs of the federal government for the fiscal year ended June 30, 2023 and is prepared in accordance with the cash basis of accounting. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Educational Service Center of Lorain County, it is not intended to and does not present the financial position or changes in net position of the Educational Service Center of Lorain County. Such expenditures are recognized following cost principles contained in Uniform Guidance wherein certain types of expenditures may or may not be limited to as to reimbursement.

**NOTE 2 – DE MINIMIS COST RATE**

CFR Section 200.414 of the Uniform Guidance allows a non-federal entity that has never received a negotiated indirect cost rate to charge a de minimis rate of 10% of modified total direct costs to indirect costs. The Educational Service Center of Lorain County has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**NOTE 3 – PASS THROUGH FUNDS**

The Educational Service Center of Lorain County was awarded federal program allocations to be administered on behalf of its member School District's. Amounts spent in the current year include unspent allocations from the prior year. For fiscal year 2023, the Educational Service Center of Lorain County's allocations from member School District's was as follows:

Grant/Program Name	ALN	Passed/Transferred From	Amount
Title I Grants to Local Educational Agencies - Delinquent Special Education - Preschool Grants (IDEA, Preschool)	84.010A	Keystone Local School District	\$ 46,772
Special Education - Preschool Grants (IDEA, Preschool)	84.173A	Clearview Local School District	3,714
Special Education - Preschool Grants (IDEA, Preschool)	84.173A	Firelands Local School District	8,817
Special Education - Preschool Grants (IDEA, Preschool)	84.173A	Keystone Local School District	5,506
Special Education - Preschool Grants (IDEA, Preschool)	84.173A	Wellington Exempted Village School District	10,354
Title III - English Language Acquisition State Grants	84.365A	Amherst Exempted Village School District	2,822
Title III - English Language Acquisition State Grants	84.365A	Avon Lake City School District	6,474
Title III - English Language Acquisition State Grants	84.365A	Clearview Local School District	5,312
Title III - English Language Acquisition State Grants	84.365A	Edison Local School District	1,992
Title III - English Language Acquisition State Grants	84.365A	Huron City School District	332
Title III - English Language Acquisition State Grants	84.365A	Midview Local School District	1,660
Title III - English Language Acquisition State Grants	84.365A	New London Local School District	332
Title III - English Language Acquisition State Grants	84.365A	North Ridgeville City School District	3,818
Title III - English Language Acquisition State Grants	84.365A	Oberlin City School District	3,486
Title III - English Language Acquisition State Grants	84.365A	Perkins Local School District	1,162
Title III - English Language Acquisition State Grants	84.365A	Sheffield-Sheffield Lake City School District	5,312
Title III - English Language Acquisition State Grants	84.365A	South Central Local School District	664
Title III - English Language Acquisition State Grants	84.365A	Wellington Exempted Village School District	166

**Independent Auditor’s Report on Internal Control Over Financial Reporting and on Compliance and Other  
Matters Based on an Audit of Financial Statements Performed in Accordance With  
*Government Auditing Standards***

Educational Service Center of Lorain County  
Lorain County  
1885 Lake Avenue  
Elyria, Ohio 44035

To the Members of the Governing Board:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Educational Service Center of Lorain County, Lorain County, Ohio, as of and for the fiscal year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Educational Service Center of Lorain County’s basic financial statements, and have issued our report thereon dated December 18, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Educational Service Center of Lorain County’s internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Educational Service Center of Lorain County’s internal control. Accordingly, we do not express an opinion on the effectiveness of the Educational Service Center of Lorain County’s internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Educational Service Center of Lorain County’s financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Educational Service Center of Lorain County  
Lorain County

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters  
Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Educational Service Center of Lorain County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Educational Service Center of Lorain County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Educational Service Center of Lorain County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Julian & Grube, Inc.  
December 18, 2023

**Independent Auditor’s Report on Compliance for Each Major Federal Program  
and on Internal Control Over Compliance Required by the Uniform Guidance**

Educational Service Center of Lorain County  
Lorain County  
1885 Lake Avenue  
Elyria, Ohio 44035

To the Members of the Governing Board:

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Educational Service Center of Lorain County’s compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of the Educational Service Center of Lorain County’s major federal programs for the fiscal year ended June 30, 2023. The Educational Service Center of Lorain County’s major federal programs are identified in the summary of auditor’s results section of the accompanying schedule of findings.

In our opinion, the Educational Service Center of Lorain County complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the fiscal year ended June 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the “Auditor’s Responsibilities for the Audit of Compliance” section of our report.

We are required to be independent of the Educational Service Center of Lorain County and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Educational Service Center of Lorain County’s compliance with the compliance requirements referred to above.

***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the Educational Service Center of Lorain County’s federal programs.

***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Educational Service Center of Lorain County's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Educational Service Center of Lorain County's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Educational Service Center of Lorain County's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Educational Service Center of Lorain County's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Educational Service Center of Lorain County's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

**Report on Internal Control over Compliance**

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the "Auditor's Responsibilities for the Audit of Compliance" section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Educational Service Center of Lorain County  
Lorain County  
Independent Auditor's Report on Compliance for Each Major Federal Program  
and on Internal Control Over Compliance Required by the Uniform Guidance

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Julian & Grube, Inc.*

Julian & Grube, Inc.  
December 18, 2023

**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY  
LORAIN COUNTY, OHIO**

**SCHEDULE OF FINDINGS  
2 CFR § 200.515  
JUNE 30, 2023**

<b>1. SUMMARY OF AUDITOR'S RESULTS</b>		
<i>(d)(1)(i)</i>	<i>Type of Financial Statement Opinion</i>	Unmodified
<i>(d)(1)(ii)</i>	<i>Were there any material control weaknesses reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(ii)</i>	<i>Were there any other significant deficiencies in internal control reported at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iii)</i>	<i>Was there any reported material noncompliance at the financial statement level (GAGAS)?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any material internal control weaknesses reported for major federal programs?</i>	No
<i>(d)(1)(iv)</i>	<i>Were there any significant deficiencies in internal control reported for major federal programs?</i>	No
<i>(d)(1)(v)</i>	<i>Type of Major Program's Compliance Opinion</i>	Unmodified
<i>(d)(1)(vi)</i>	<i>Are there any reportable findings under 2 CFR §200.516(a)?</i>	No
<i>(d)(1)(vii)</i>	<i>Major Program (listed):</i>	COVID-19 – Education Stabilization Fund (ALN 84.425)
<i>(d)(1)(viii)</i>	<i>Dollar Threshold: Type A/B Programs</i>	Type A: > \$750,000 Type B: all others
<i>(d)(1)(ix)</i>	<i>Low Risk Auditee under 2 CFR § 200.520?</i>	Yes

**2. FINDING RELATED TO THE BASIC FINANCIAL STATEMENTS  
REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS**

None

**3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS**

None

# OHIO AUDITOR OF STATE KEITH FABER



**EDUCATIONAL SERVICE CENTER OF LORAIN COUNTY**

**LORAIN COUNTY**

**AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



**Certified for Release 3/21/2024**

88 East Broad Street, Columbus, Ohio 43215  
Phone: 614-466-4514 or 800-282-0370

This report is a matter of public record and is available online at  
[www.ohioauditor.gov](http://www.ohioauditor.gov)