



# WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY JUNE 30, 2023

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#### INDEPENDENT AUDITOR'S REPORT

West Branch Local School District Mahoning County 14277 Main Street Beloit, Ohio 44609

To the Board of Education:

#### Report on the Audit of the Financial Statements

### **Opinions**

We have audited the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the West Branch Local School District, Mahoning County, Ohio (the School District), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the major fund, and the aggregate remaining fund information of the West Branch Local School District, Mahoning County, Ohio as of June 30, 2023, and the respective changes in financial position thereof and the budgetary comparison for the General fund for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the School District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the School District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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West Branch Local School District Mahoning County Independent Auditor's Report Page 2

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
  raise substantial doubt about the School District's ability to continue as a going concern for a
  reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis*, and schedules of net pension and other post-employment benefit liabilities and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

West Branch Local School District Mahoning County Independent Auditor's Report Page 3

# Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Federal Awards Receipts and Expenditures is required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards and is presented for purposes of additional analysis and is not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Federal Awards Receipts and Expenditures is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 13, 2024, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Keith Faber Auditor of State Columbus, Ohio

March 13, 2024

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Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

As management of the West Branch Local School District (the School District), we offer readers of the School District's financial statements this narrative and analysis of the financial activities of the School District for the fiscal year ended June 30, 2023. We encourage readers to consider the information presented here in conjunction with financial statements and notes to the basic financial statements to enhance their understanding of the School District's financial performance.

### **Financial Highlights**

- Net position increased in fiscal year 2023 primarily due to an increase in cash and cash equivalents resulting from careful monitoring of expenses by School District management and changes in the net pension/OPEB asset/liabilities and their associated deferred inflows/outflows.
- Total program expenses increased in fiscal year 2023 due to change in the net pension/OPEB asset/liability that are the results of the School District's adjusting proportionate share of the total State-wide liabilities (assets) for both pension and OPEB across retirement systems.
- During fiscal year 2023, the School District fully repaid the 2010 energy conservation bonds.
- The School District's enrollment increased from 1,678 students in fiscal year 2022 to 1,778 students in fiscal year 2023.
- Capital asset additions included construction in progress for the high school roof replacement, completion of repairs to the high school roof, math learning center, holland skid steer and a john deere gator.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the School District's basic financial statements. The School District's basic financial statements are comprised of three components: (1) government-wide statements, (2) fund financial statements, and (3) notes to the basic financial statements.

Government-wide Financial Statements The government-wide financial statements are designed to provide the reader with a broad overview of the School District's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the School District's non-fiduciary assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the School District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

The government-wide financial statement distinguishes functions of the School District that are principally supported by taxes and intergovernmental revenues (governmental activities) from those that are primarily supported through user charges (business-type activities). The School District has no business-type activities. The governmental activities of the School District include instruction, support services, extracurricular activities, operation of non-instructional services and interest.

Fund Financial Statements A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The School District, like the State and local governments, uses fund accounting to ensure and demonstrate compliance with financial-related legal requirements. These fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the general fund. All of the funds of the School District can be divided into two categories: governmental and fiduciary.

Governmental Funds Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual*, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund statements provide a detailed *short-term view* of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or difference) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Fiduciary Fund A fiduciary fund is used to account for resources held for the benefit of parties outside the government. The fiduciary fund is not reflected in the government-wide financial statement because the resources of this fund are not available to support the School District's own programs. These funds use the accrual basis of accounting.

*Notes to the Basic Financial Statements* The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

### **Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Table 1 provides a comparison of the School District's Net Position for 2023 compared to 2022.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

Table 1
Net Position
Governmental Activities

	2023	2022	Change
Assets			
Current and Other Assets	\$19,560,880	\$16,751,722	\$2,809,158
Noncurrent Assets:			
Net OPEB Asset	1,839,128	1,587,598	251,530
Capital Assets, Net	22,273,769	23,292,097	(1,018,328)
Total Assets	43,673,777	41,631,417	2,042,360
<b>Deferred Outflows of Resources</b>			
Deferred Charge on Refunding	1,681	5,717	(4,036)
Pension	4,550,116	4,786,051	(235,935)
OPEB	382,132	475,109	(92,977)
Total Deferred Outflows of Resources	4,933,929	5,266,877	(332,948)
Liabilities			
Current Liabilities	3,945,654	3,267,781	(677,873)
Long-Term Liabilities:			
Due Within One Year	1,045,148	1,073,008	27,860
Due in More Than One Year:			/= a a a .
Net Pension Liability	19,497,568	12,345,586	(7,151,982)
Net OPEB Liability	986,326	1,432,999	446,673
Other Amounts	397,386	981,744	584,358
Total Liabilities	25,872,082	19,101,118	(6,770,964)
<b>Deferred Inflows of Resources</b>			
Property Taxes	6,572,561	6,153,509	(419,052)
Pension	2,998,546	10,617,568	7,619,022
OPEB	3,022,970	2,990,582	(32,388)
Total Deferred Inflows of Resources	12,594,077	19,761,659	7,167,582
Net Position			
Net Investment in Capital Assets	21,478,241	21,638,313	(160,072)
Restricted for:			
Capital Projects	429,359	222,499	206,860
Debt Service	803,841	739,639	64,202
OPEB Plans	375,085	10,779	364,306
Other Purposes	1,452,082	1,779,730	(327,648)
Unrestricted (Deficit)	(14,397,061)	(16,355,443)	1,958,382
Total Net Position	\$10,141,547	\$8,035,517	\$2,106,030

The net pension liability (NPL) is the largest single liability reported by the School District at June 30, 2023. GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

However, the School District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension/OPEB asset/liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension/OPEB asset/liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. For the School District, total assets and deferred outflows of resources exceed total liabilities and deferred inflows of resources by \$10,141,547 in fiscal year 2023 and \$8,035,517 in fiscal year 2022.

A large portion of the School District's net position reflects "Net Investment in Capital Assets" (i.e. land, construction in progress, buildings, improvements, furniture, equipment and vehicles) less any related debt to acquire those assets that are still outstanding. The School District uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the School District's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The School District continues to provide the services that the School District residents expect while maintaining the costs of providing those services. The most dramatic changes were to cash and cash equivalents, capital assets, current liabilities and the net pension/OPEB asset/liability as noted previously. Cash and cash equivalents increased from fiscal year 2022 mainly due to the result of revenue collection exceeding expenses resulting in a surplus for the year. Capital assets decreased as current fiscal year depreciation/amortization exceeded the additions to capital assets. Current liabilities mainly increased due to increases in accrued wages and benefits payable due to the timing of pay periods. The net pension/OPEB asset and liabilities changed from factors previously discussed.

In order to further understand what makes up the changes in net position for the current year, the following table gives readers further details regarding the results of activities for fiscal years 2023 and 2022.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

**Table 2**Change in Net Position
Governmental Activities

	2023	2022	Change
Program Revenues			
Charges for Services	\$1,772,546	\$1,346,077	\$426,469
Operating Grants and Contributions	4,615,146	5,018,798	(403,652)
Total Program Revenues	6,387,692	6,364,875	22,817
General Revenues			
Property Taxes	6,873,952	6,656,208	217,744
Grants and Entitlements	12,418,419	12,619,557	(201,138)
Unrestricted Contributions	48,693	25,489	23,204
Investment Earnings/Interest	301,838	(51,611)	353,449
Payments in Lieu of Taxes	1,686	4,995	(3,309)
Miscellaneous	286,939	27,184	259,755
Total General Revenues	19,931,527	19,281,822	649,705
Total Revenues	26,319,219	25,646,697	672,522
Program Expenses			
Instruction:			
Regular	9,921,642	9,422,419	(499,223)
Special	3,611,986	2,629,751	(982,235)
Vocational	273,399	152,179	(121,220)
Support Services:			
Pupils	1,559,908	1,380,641	(179,267)
Instructional Staff	1,255,856	783,539	(472,317)
Board of Education	33,023	32,545	(478)
Administration	1,563,762	1,354,764	(208,998)
Fiscal	442,660	412,333	(30,327)
Business	21,842	36,684	14,842
Operation and Maintenance of Plant	2,105,691	2,268,197	162,506
Pupil Transportation	1,503,326	1,065,568	(437,758)
Central	276,828	241,790	(35,038)
Extracurricular Activities	686,945	653,356	(33,589)
Operation of Non-Instructional Services	43,572	49,084	5,512
Operation of Food Service	884,496	876,466	(8,030)
Interest	28,253	43,165	14,912
Total Program Expenses	24,213,189	21,402,481	(2,810,708)
Change in Net Position	2,106,030	4,244,216	(2,138,186)
Net Position Beginning of Year	8,035,517	3,791,301	4,244,216
Net Position End of Year	\$10,141,547	\$8,035,517	\$2,106,030

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

#### **Governmental Activities**

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by a voted levy does not increase solely as a result of inflation. It increases as a result of new construction or collection from a new voted levy. Although school districts experience inflationary growth in expenses, tax revenue does not keep pace with the increased expenses due to House Bill 920. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00 and the School District would collect the same dollar value the levy generated in the year it passed. The 10 percent rollback on all residential/agricultural property and the 2.5 percent rollback on all owner occupied homes would reduce the amount of taxes paid.

Thus school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service.

Revenue is divided into two major components: program revenues and general revenues. Program revenues are defined as fees, restricted grants and charges for services that are program specific. General revenues include taxes and unrestricted grants such as State Foundation support.

Program revenues increased for governmental activities in fiscal year 2023. Charges for services and sales increased due to higher customer sales related to food service. Operating grants decreased in fiscal year 2023 primarily due to a decrease in accrued revenue related to grants. General revenues increased in fiscal year 2023 resulting from increases in property taxes and investment earnings/interest. Property taxes increased from an increase in County assessed values on property. The increase in investment earnings/interest for fiscal year 2023 was due to higher cash balances and more favorable rates of return on investments.

Instruction composes the most significant portion of governmental program expenses. Program expenses increased from 2022 due to changes in the net pension/OPEB asset/liability. As mentioned previously, change in the net pension/OPEB asset/liability and associated deferred outflows/inflows are the result of the School District's adjusting proportionate share of the total State-wide liabilities (assets) for both pension and OPEB across retirement systems.

The *Statement of Activities* shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

Table 3
Total and Net Cost of Program Services
Governmental Activities

	2023		2022	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Instruction:				
Regular	\$9,921,642	\$8,463,221	\$9,422,419	\$7,951,848
Special	3,611,986	2,046,836	2,629,751	1,172,337
Vocational	273,399	273,399	152,179	152,179
Support Services:				
Pupils	1,559,908	1,372,374	1,380,641	1,139,592
Instructional Staff	1,255,856	572,247	783,539	522,235
Board of Education	33,023	33,023	32,545	32,545
Administration	1,563,762	1,558,940	1,354,764	1,345,710
Fiscal	442,660	442,660	412,333	412,333
Business	21,842	21,842	36,684	36,684
Operation and Maintenance of Plant	2,105,691	1,521,219	2,268,197	1,552,109
Pupil Transportation	1,503,326	1,242,859	1,065,568	900,807
Central	276,828	50,675	241,790	28,492
Extracurricular Activities	686,945	294,742	653,356	169,067
Operation of Non-Instructional Services	43,572	16,413	49,084	30,684
Operation of Food Service	884,496	(113,206)	876,466	(452,181)
Interest	28,253	28,253	43,165	43,165
Total	\$24,213,189	\$17,825,497	\$21,402,481	\$15,037,606

The dependence upon general revenues for governmental activities is apparent from Table 3. The majority of expenses are supported through taxes and other general revenues.

### Financial Analysis of the Government's Funds

Governmental Funds Information about the School District's major fund begins with the balance sheet. These funds are accounted for using the modified accrual basis of accounting. The general fund had an increase in fund balance due to current year revenues continuing to exceed current year expenditures in fiscal year 2023 as management strives to keep costs within available resources.

#### **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

During the course of fiscal year 2023, the School District amended its general fund budget numerous times. The School District uses site-based budgeting and the budgeting systems are designed to tightly control total site budgets but provide flexibility for site management.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

For the general fund, the final budget basis revenue estimate was higher than the original budget estimate. The difference can be attributed to increase in estimated property taxes as funding levels became more apparent.

The final budget appropriations were higher than the original budget appropriations for the general fund. This change was attributed to increases in estimate for instructional activities and support services, as a more accurate picture of the fiscal year was realized.

## **Capital Assets and Long-term Obligations**

### Capital Assets

The decrease in capital assets was due to current year depreciation/amortization exceeding current year additions. Capital asset additions included construction in progress for the high school roof replacement, completion of repairs to the high school roof, math learning center, holland skid steer and a john deere gator. For more information about the School District's capital assets, see Note 10 to the basic financial statements.

### Long-Term Obligations

On September 10, 2010, the School District issued \$1,556,048 in energy conservation improvement bonds. The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings. These bonds were fully repaid during fiscal year 2023.

On April 20, 2017, the School District issued general obligation bonds, in the amount of \$3,945,000, to refund the callable portion of the Series 2007 current interest general obligation bonds in order to take advantage of lower interest rates.

GASB 87 establishes lease standards for financed purchased assets as well as leases payable and assets not taken possession of after the lease period concludes. The School District entered into leases for their copiers and a postage machine in fiscal year 2022.

The School District's overall legal debt margin was \$30,308,987 with an unvoted debt margin of \$335,316. For more information about the School District's long-term obligations, see Note 11 to the basic financial statements.

#### **Current Financial Related Activities**

As the statement of revenues, expenditures and changes in fund balances indicates, the School District relies heavily upon property taxes, revenue from the State, tuition and other local revenues. This reliance presents certain internal and external challenges with respect to the future financial stability of the School District.

The School District anticipates that it must look towards a combination of increased reliance on local property taxes and expenditure reductions in order to fund its operations beyond fiscal year 2023 as State revenue, already the major source of operational revenue, is expected to provide little, if any, growth in the foreseeable future. At the same time, the School District does not foresee any sustainable growth in revenue from current levied property taxes due to continued lack of significant growth in new construction. Management must diligently adjust planned expenditures in future years to fit within projected revenues.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023 Unaudited

The School District continues to be concerned with the lack of any significant growth in district of residence enrollment. Through fiscal year 2020 and projected through fiscal year 2024, open enrollment from "out of School District students" had served to maintain a relatively steady total enrollment and increased revenues from other operating revenue sources. Resident enrollment is projected to decline over the forecast period resulting in at best a modest decline in State funding, given the current funding formula, as we move through the forecast period. Starting in fiscal year 2024, there will be no new open enrollment students accepted going forward.

The School District has committed itself to academic and financial excellence for many years as reflected by "Excellent" and "Excellent with Distinction" ratings for many years. With continued changes to the report card over the succeeding three academic years, the criteria has become increasingly more stringent impacting the rating scale in comparison to prior years. The 2023-2024 report card indicates the School District received an overall four star rating.

In April 2010, Standard and Poor's Rating Services upgraded its rating on the School District's 2007 general obligation bonds to an "A+" rating from its prior "A" rating and changed its outlook to stable from developing. In July 2015, it affirmed its confirmation of the "A+" rating and stable outlook. This rating remains in place and may not only have a favorable impact upon future debt issuance but could also improve the perception of outstanding debt currently in the marketplace.

Improvements continue in the quality of fiscal management as demonstrated by a proactive approach to cash management, not only to maximize funds but also to achieve optimal income on cash balances. With the ongoing banking environment, safety of the School District's dollars remains top priority. Meeting the needs of the natural budget cycles continues to be our greatest challenge.

### Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Treasurer's office, at 14277 Main Street, Beloit, Ohio 44609.

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Statement of Net Position June 30, 2023

	Governmental Activities
Acceta	
Assets Equity in Pooled Cash and Cash Equivalents	\$10,243,313
Accrued Interest Receivable	6,250
Intergovernmental Receivable	1,343,715
Inventory Held for Resale	10,210
Materials and Supplies Inventory	4,350
Prepaid Items	11,599
Property Taxes Receivable	7,941,443
Net OPEB Asset (See Note 18)	1,839,128
Nondepreciable Capital Assets	959,120
Depreciable Capital Assets, Net	21,314,649
Total Assets	43,673,777
<b>Deferred Outflows of Resources</b>	
Deferred Charge on Refunding	1,681
Pension	4,550,116
OPEB	382,132
Total Assets	4,933,929
Liabilities	
Accounts Payable	235,790
Accrued Wages and Benefits	2,542,989
Contracts Payable	115,520
Intergovernmental Payable	599,079
Matured Compensated Absences Payable	16,914
Unearned Revenue	434,252
Accrued Interest Payable	1,110
Long-Term Liabilities:	4 0 4 7 4 4 0
Due Within One Year	1,045,148
Due in More Than One Year	10 407 560
Net Pension Liability (See Note 17)	19,497,568
Net OPEB Liability (See Note 18) Other Amounts	986,326
	397,386
Total Liabilities	25,872,082
<b>Deferred Inflows of Resources</b>	
Property Taxes	6,572,561
Pension	2,998,546
OPEB	3,022,970
Total Deferred Inflows of Resources	12,594,077
Net Position	
Net Investment in Capital Assets	21,478,241
Restricted for:	
Capital Projects	429,359
Debt Service	803,841
OPEB Plans	375,085
Other Purposes	1,452,082
Unrestricted (Deficit)	(14,397,061)
Total Net Position	\$10,141,547

Statement of Activities For the Fiscal Year Ended June 30, 2023

		Program	Revenues	Net (Expense) Revenue and Changes in Net Position
_	Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental Activities				
Instruction:				
Regular	\$9,921,642	\$620,843	\$837,578	(\$8,463,221)
Special	3,611,986	0	1,565,150	(2,046,836)
Vocational	273,399	0	0	(273,399)
Support Services:				
Pupils	1,559,908	102,546	84,988	(1,372,374)
Instructional Staff	1,255,856	0	683,609	(572,247)
Board of Education	33,023	0	0	(33,023)
Administration	1,563,762	0	4,822	(1,558,940)
Fiscal	442,660	0	0	(442,660)
Business	21,842	0	0	(21,842)
Operation and Maintenance of Plant	2,105,691	90,941	493,531	(1,521,219)
Pupil Transportation	1,503,326	0	260,467	(1,242,859)
Central	276,828	218,953	7,200	(50,675)
Extracurricular Activities	686,945	330,531	61,672	(294,742)
Operation of Non-Instructional Services	43,572	2,159	25,000	(16,413)
Operation of Food Service	884,496	406,573	591,129	113,206
Interest	28,253	0	0	(28,253)
Totals =	\$24,213,189	\$1,772,546	\$4,615,146	(17,825,497)
		General Revenues Property Taxes Le		
		General Purpose	es	6,168,862
		Debt Service		605,731
		Classroom Facil	ities	99,359
			ments not Restricted	
		to Specific Progra		12,418,419
		Unrestricted Contr		48,693
		Investment Earning	gs/Interest	301,838
		Payments in Lieu of	of Taxes	1,686
		Miscellaneous	-	286,939
		Total General Rev	enues <u> </u>	19,931,527
		Change in Net Pos	ition	2,106,030
		Net Position Begin	ning of Year	8,035,517
		Net Position End o	of Year	\$10,141,547

Balance Sheet Governmental Funds June 30, 2023

		Other Governmental	Total Governmental
	General	Funds	Funds
Assets			
Equity in Pooled Cash and			
Cash Equivalents	\$6,510,396	\$3,732,917	\$10,243,313
Accrued Interest Receivable	6,250	0	6,250
Intergovernmental Receivable	188,671	1,155,044	1,343,715
Prepaid Items	10,737	862	11,599
Interfund Receivable	627,946	0	627,946
Inventory Held for Resale	0	10,210	10,210
Materials and Supplies Inventory	0	4,350	4,350
Property Taxes Receivable	7,206,701	734,742	7,941,443
Total Assets	\$14,550,701	\$5,638,125	\$20,188,826
Liabilities			
Accounts Payable	\$194,739	\$41,051	\$235,790
Accrued Wages and Benefits	2,266,039	276,950	2,542,989
Contracts Payable	2,570	112,950	115,520
Intergovernmental Payable	545,215	53,864	599,079
Interfund Payable	0	627,946	627,946
Matured Compensated Absences Payable	16,914	0	16,914
Unearned Revenue	0	434,252	434,252
Total Liabilities	3,025,477	1,547,013	4,572,490
<b>Deferred Inflows of Resources</b>			
Property Taxes	5,961,879	610,682	6,572,561
Unavailable Revenue	1,070,970	130,861	1,201,831
Total Deferred Inflows of Resources	7,032,849	741,543	7,774,392
Fund Balances			
Nonspendable	10,737	5,212	15,949
Restricted	0	2,483,726	2,483,726
Committed	851,293	900,923	1,752,216
Assigned	1,316,887	(40.202)	1,316,887
Unassigned (Deficit)	2,313,458	(40,292)	2,273,166
Total Fund Balances	4,492,375	3,349,569	7,841,944
Total Liabilities, Deferred Inflows of			
Resources and Fund Balances	\$14,550,701	\$5,638,125	\$20,188,826

Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2023

<b>Total Governmental Funds Balances</b>		\$7,841,944
Amounts reported for governmental activities in the statement of position are different because:	f net	
Capital assets used in governmental activities are not financial result and therefore are not reported in the funds.	sources	22,273,769
Other long-term assets are not available to pay for current-period expenditures and therefore are unavailable revenue in the fun Delinquent Property Taxes Intergovernmental Grants Tuition and Fees	nds: 1,048,193 40,292 113,346	
Total		1,201,831
In the statement of activities, interest is accrued on outstanding ge obligation bonds, whereas in governmental funds, an interest expenditure is reported when due.		(1,110)
The net pension liability and net OPEB asset/liability are not due in the current period; therefore, the asset, liability and related inflows/outflows are not reported in governmental funds:  Net OPEB Asset  Deferred Outflows - Pension  Deferred Outflows - OPEB  Net Pension Liability  Net OPEB Liability  Deferred Inflows - Pension  Deferred Inflows - OPEB	* *	
Total		(19,734,034)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:  General Obligation Refunding Bonds  Deferred Charge on Refunding  Leases Payable  Compensated Absences	(600,000) 1,681 (84,259) (758,275)	
Total		(1,440,853)
Net Position of Governmental Activities		\$10,141,547

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2023

		Other	Total
	General	Governmental Funds	Governmental Funds
	General	Fullus	<u>runds</u>
Revenues			
Property Taxes	\$6,179,529	\$710,619	\$6,890,148
Intergovernmental	13,317,999	3,675,569	16,993,568
Investment Earnings/Interest	275,578	26,260	301,838
Charges for Services	241,230	406,573	647,803
Tuition and Fees	670,565	0	670,565
Extracurricular Activities	128,011	288,855	416,866
Rentals	19,268	0	19,268
Contributions and Donations	48,693	86,590	135,283
Payments in Lieu of Taxes	1,686	0	1,686
Miscellaneous	58,031	228,908	286,939
Total Revenues	20,940,590	5,423,374	26,363,964
Expenditures			
Current:			
Instruction:			
Regular	7,979,974	311,109	8,291,083
Special	2,965,193	775,945	3,741,138
Vocational	274,383	0	274,383
Support Services:	27 1,505	· ·	27 1,505
Pupils	1,113,574	480,703	1,594,277
Instructional Staff	606,593	693,334	1,299,927
Board of Education	33,023	0	33,023
Administration	1,613,319	4,829	1,618,148
Fiscal	482,524	13,944	496,468
Business	21,842	0	21,842
Operation and Maintenance of Plant	1,975,496	571,600	2,547,096
Pupil Transportation	1,290,674	225,830	1,516,504
Central	269,628	7,200	276,828
Extracurricular Activities	402,876	280,547	683,423
Operation of Non-Instructional Services	37,523	12,261	49,784
Operation of Food Service	7,326	938,343	945,669
Capital Outlay	0	449,683	449,683
Debt Service:		,	,
Principal Retirement	23,815	719,678	743,493
Interest	2,917	22,897	25,814
Total Europeditures	19,100,680	5 507 002	24,608,583
Total Expenditures		5,507,903	
Excess of Revenues Over (Under) Expenditures	1,839,910	(84,529)	1,755,381
Other Financing Sources (Uses)			
Transfers In	0	895,706	895,706
Transfers Out	(895,706)	0	(895,706)
Total Other Financing Sources (Uses)	(895,706)	895,706	0
Net Change in Fund Balances	944,204	811,177	1,755,381
Fund Balances Beginning of Year	3,548,171	2,538,392	6,086,563
Fund Balances End of Year	\$4,492,375	\$3,349,569	\$7,841,944

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2023

Net Change in Fund Balances -Total Governmental Funds	\$1,755,381
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation/amortization expense. This is the amount by which depreciation/amortization exceeded capital outlay in the current period:  Capital Asset Additions  832,728	
Current Year Depreciation/Amortization (1,851,056)  Total	(1,018,328)
	(1,010,520)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds:  Delinquent Property Taxes (16,196)  Grants (46,593)  Tuition and Fees 18,044	
Total	(44,745)
Repayment of long-term obligations is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	743,493
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:  Accrued Interest Amortization of Deferred Charge on Refunding (4,036)	
Total	(2,439)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:  Pension 1,698,893 OPEB 50,891	
Total	1,749,784
Except for amounts reported as deferred outflows/inflows, changes in net pension/OPEB asset/liability are reported as pension/OPEB expense in the statement of activities:  Pension OPEB 521,947	
Total	(945,841)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	(131,275)
Change in Net Position of Governmental Activities	\$2,106,030
	<del>+-,,</del>

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2023

	Budgeted Amounts			37
	Original	Final	Actual	Variance with Final Budget
Revenues				
Property Taxes	\$5,703,143	\$6,051,265	\$6,125,711	\$74,446
Intergovernmental	13,364,957	13,252,621	13,252,621	0
Interest	36,520	271,077	271,077	0
Charges for Services	79,898	71,673	71,673	0
Tuition and Fees	580,510	602,958	602,958	0
Extracurricular Activities	38,760	42,715	42,715	0
Rentals	450	19,268	19,268	0
Contributions and Donations	24,850	44,277	44,277	0
Payments in Lieu of Taxes	4,995	1,686	1,686	0
Miscellaneous	74,108	47,339	47,339	
Total Revenues	19,908,191	20,404,879	20,479,325	74,446
Expenditures				
Current:				
Instruction:				
Regular	6,771,359	7,906,241	7,906,241	0
Special	1,867,368	2,833,462	2,833,462	0
Vocational	149,546	287,095	287,095	0
Support Services:				
Pupils	882,869	978,004	978,004	0
Instructional Staff	440,367	809,388	809,388	0
Board of Education	26,127	32,587	32,587	0
Administration	1,228,855	1,637,986	1,637,986	0
Fiscal	354,735	492,380	492,380	0
Business	32,589	20,912	20,912	0
Operation and Maintenance of Plant	1,354,239	2,212,101	2,212,101	0
Pupil Transportation	828,786	1,589,368	1,589,368	0
Central	59,374	112,990	112,990	0
Extracurricular Activities	196,534	398,707	398,707	0
Operation of Non-Instructional Services	21,640	34,415	34,415	0
Total Expenditures	14,214,388	19,345,636	19,345,636	0
Excess of Revenues Over Expenditures	5,693,803	1,059,243	1,133,689	74,446
Other Financing Sources (Uses)				
Transfers Out	(179,867)	(1,395,706)	(1,395,706)	0
			( ) )	
Net Change in Fund Balance	5,513,936	(336,463)	(262,017)	74,446
Fund Balance Beginning of Year	4,608,263	4,608,263	4,608,263	0
Prior Year Encumbrances Appropriated	827,899	827,899	827,899	0
Fund Balance End of Year	\$10,950,098	\$5,099,699	\$5,174,145	\$74,446

Statement of Fiduciary Net Position Private Purpose Trust Fund June 30, 2023

	Sisilia Humeniuk Scholarship
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	\$23,367
Liabilities	0
Net Position Held in Trust for Scholarships	\$23,367

Statement of Changes in Fiduciary Net Position Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2023

	Sisilia Humeniuk Scholarship
Additions Interest	\$901
<b>Deductions</b> College Scholarships Awarded	3,000
Change in Fiduciary Net Position	(2,099)
Net Position Beginning of Year	25,466
Net Position End of Year	\$23,367

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# Note 1 – Description of the School District and Reporting Entity

West Branch Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. The Board of Education controls the School District's five instructional/support facilities staffed by 150 certified employees and 96 classified employees who provide services to 1,778 students and other community members.

# Reporting Entity

A reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards and agencies that are not legally separate from the School District. For the School District, this includes the agencies and departments that provide the following services: general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is associated with two jointly governed organizations and two risk sharing pools. These organizations are the Area Cooperative Computerized Education Service System, the Mahoning County Career and Technical Center, Ohio Association of School Business Officials Workers' Compensation Group Rating Program and the Mahoning County School Employees Insurance Consortium. These organizations are presented in Notes 15 and 16 of the basic financial statements.

### **Note 2 – Summary of Significant Accounting Policies**

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Following are the more significant of the School District's accounting policies.

## Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Government-wide Financial Statements The statement of net position and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. These statements usually distinguish between those activities of the School District that are governmental and those that are considered business-type. The School District, however, has no business-type activities.

The statement of net position presents the financial condition of the governmental activities of the School District at fiscal year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

## Fund Accounting

The School District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. In reporting its financial activities, the School District uses two categories of funds: governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and deferred outflows of resources and liabilities and deferred inflows of resources is reported as fund balance. The following is the School District's major governmental fund:

**General Fund** The general fund is the operating fund of the School District and is used to account for and report all financial resources except those required to be accounted for and reported in another fund. The general fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for debt services, grants and other resources whose use is restricted, committed or assigned to a particular purpose.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Fiduciary Funds Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into the following four classifications: pension (and other employee benefit) trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that has certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The School District's only fiduciary fund is a private purpose trust which accounts for a college scholarship program for students.

#### Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the School District are included on the statement of net position. The statement of activities presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources, generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (e.g., revenues and other financing sources) and uses (e.g., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, fiduciary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of fund net position. In fiduciary funds, a liability to the beneficiaries of fiduciary activity is recognized when an event has occurred that compels the government to disburse fiduciary resources. Fiduciary fund liabilities other than those to beneficiaries are recognized using the economic resources measurement focus.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from private purpose trust funds.

#### Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statement presented for the fiduciary fund are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred outflows/inflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Non-Exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year-end.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year in which the taxes are levied (See Note 8). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

**Deferred Outflows/Inflows of Resources** In addition to assets, the statements of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the School District, deferred outflows of resources are reported on the government-wide statement of net position for deferred charges on refunding, pension and OPEB plans. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources related to pension and OPEB plans are explained in Notes 17 and 18.

In addition to liabilities, the statements of financial position report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the School District, deferred inflows of resources include property taxes, pension, OPEB and unavailable revenue. Property taxes represent amounts for which there is an enforceable legal claim as of June 30, 2023, but which were levied to finance fiscal year 2024 operations. These amounts have been recorded as a deferred inflow on both the government-wide statement of net position and governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the School District, unavailable revenue includes delinquent property taxes, intergovernmental grants and tuition and fees. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available. The details of these unavailable revenues are identified on the Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities found on page 17. Deferred inflows of resources related to pension and OPEB plans are reported on the government-wide statement of net position. (See Notes 17 and 18.)

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## **Deferred Charges on Refunding**

On the government-wide financial statements, the difference between the reacquisition price (funds required to refund the old debt) and the net carrying amount of the old debt, the gain/loss on the refunding, is being amortized as a component of interest expense. This deferred amount is amortized over the life of the old or new debt, whichever is shorter, using the effective interest method and is presented as deferred outflows of resources on the statement of net position.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB liability (asset), deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

### Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the School District's records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During fiscal year 2023, investments were limited to commercial paper, STAR Ohio, money market accounts, negotiable certificates of deposit, US treasury notes, federal farm credit bank notes, federal home loan mortgage corporation notes and federal national mortgage association notes.

Investments, except for STAR Ohio and commercial paper, are reported at fair value which is based on quoted market prices. The School District's commercial paper is measured at amortized cost as it is a highly liquid debt instrument with a remaining maturity at the time of purchase of less than one year.

During fiscal year 2023, the School District invested in STAR Ohio. STAR Ohio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, *Certain External Investment Pools and Pool Participants*. The School District measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides an NAV per share that approximates fair value.

For the fiscal year 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, twenty-four hours advance notice is appreciated for deposits and withdrawals of \$100 million or more is appreciated. STAR Ohio reserves the right to limit the transactions to \$250 million per day.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment Earnings/Interest revenue credited to the general fund during 2023 amounted to \$275,578 which includes \$83,603 assigned from other School District funds.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents.

#### Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventory consists expendable supplies held for consumption and of donated and purchased food held for resale.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# Capital Assets

The School District's only capital assets are general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets (except for intangible right-to-use lease assets which are discussed below) are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School District was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their acquisition values as of the date received. The School District maintains a capitalization threshold of five thousand dollars. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation/amortization is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land Improvements	20 years
Building and Improvements	25 - 50 years
Furniture and Fixtures	5 - 20 years
Intangible Right to Use Lease	2-5 years
Vehicles	6 - 10 years
Textbooks and Library Books	6 years

The School District is reporting intangible right to use assets related to lease assets. The lease assets include equipment and represent nonfinancial assets which are being utilized for a period of time through leases from another entity. These intangible assets are being amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

# Leases Payable

The School District serves as a lessee in two noncancellable leases which are accounted for as follows:

Lessee At the commencement of a lease, the School District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life. Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

### **Compensated Absences**

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The School District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Sick leave benefits are accrued as a liability using the termination method. An accrual for earned sick leave is made to the extent that it is probable that benefits will result in termination payments. The liability is an estimate based on the School District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

On the governmental fund financial statements, compensated absences are recognized as a liability and expenditure to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "Matured Compensated Absences Payable" in the funds from which the employee who has accumulated unpaid leave is paid.

### Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that once incurred, are paid in a timely manner and in full from current financial resources, and are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Net pension/OPEB liability should be recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits. Bonds and leases are recognized as a liability on the governmental fund financial statements when due.

#### Unearned Revenue

Unearned revenue represents amounts under the accrual and modified accrual basis of accounting for which asset recognition criteria have been met, but for which revenue recognition criteria have not yet been met because the amounts have not yet been earned. The School District recognizes unearned revenue for intergovernmental revenue from grants received before the eligibility requirements are met.

### Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expense/expenditure in the year in which services are consumed.

### Internal Activity

Transfers between governmental funds are eliminated on the government-wide financial statements. Internal events that are allocations of overhead expenses from one function to another or within the same function are eliminated on the Statement of Activities. Interfund payments for services provided and used are not eliminated.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# **Interfund Balances**

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column of the Statement of Net Position.

#### Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the School is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

**Nonspendable** The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** Fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by the highest level formal action (resolution) of the School District Board of Education. Those committed amounts cannot be used for any other purpose unless the School District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds other than the general fund, assigned fund balance includes the remaining amount that is not restricted or committed. These assigned balances are established by the School District Board of Education. In the general fund, assigned amounts represent intended uses established by the School District Board of Education or a School District official delegated that authority by resolution or by State statute. State statute authorizes the Treasurer to assign fund balance for purchases on order provided such amounts have been lawfully appropriated. The Board of Education assigned fund balances for special trust, uniform school supplies, public school support, self insurance and to cover a gap between estimated revenue and appropriations in fiscal year 2024's budget.

*Unassigned* Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance.

The School District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### Net Position

Net position represents the difference between all other elements in a statement of financial position. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors or laws or regulations of other governments. Restricted net position for OPEB plans represents the corresponding restricted asset amounts after considering the related deferred outflows and deferred inflows. Net position restricted for other purposes include resources restricted for student programs, food service operations and extracurricular activities.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position are available.

#### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Budgetary Data**

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level for all funds. The Treasurer has been given the authority to allocate board appropriations to the function and object levels within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District Treasurer. The amounts reported as the original and final budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original and final appropriations were passed by the Board of Education. Prior to June 30, the Board requested and received an amended certificate in which estimated revenue closely matched actual revenue for the fiscal year.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year. Prior to year end the Board of Education adopted appropriations which matched actual expenditures plus encumbrances.

## Note 3 – Accountability

At June 30, 2023, the title VI-B and title I special revenue funds had a deficit fund balance of \$33,948 and \$6,075.

This deficit is the result of the recognition of payables in accordance with generally accepted accounting principles as well as short-term interfund loans from the general fund needed for operations until the receipt of grant monies. The general fund provides transfers to cover deficit balances; however, this is done when cash is needed rather than when accruals occur.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 4 – Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are as follows:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Investments are reported at cost (budget) rather than fair value (GAAP).
- 3. Budgetary revenues and expenditures of the special trust, uniform school supplies, public school support, self-insurance and termination benefits funds are classified to general fund for GAAP reporting.
- 4. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 5. Encumbrances are treated as expenditures (budget) rather than restricted, committed or assigned fund balance (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund:

## Net Change in Fund Balance

	General
GAAP Basis	\$944,204
Net Adjustment for Revenue Accruals	(86,240)
Beginning Fair Value Adjustment	
for Investments	(59,906)
Ending Fair Value Adjustment	
for Investments	59,897
Perspective Difference:	
Special Trust	(1,804)
Uniform School Supplies	(27,012)
Public School Support	6,015
Self-Insurance	(4,433)
Termination Benefits	36,770
Net Adjustment for Expenditure Accruals	(226,697)
Encumbrances	(902,811)
Budget Basis	(\$262,017)

#### Note 5 – Tax Abatements

School District property taxes were reduced by \$6,159 under community reinvestment area agreements entered into by the Village of Sebring.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 6 - Fund Balances

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the School District is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented as follows:

Fund Balances	General	Other Governmental Funds	Total
Nonspendable			
Prepaid Items	\$10,737	\$862	\$11,599
Materials and Supplies	0	4,350	4,350
Total Nonspendable	10,737	5,212	15,949
Restricted for			
Food Service Operations	0	518,405	518,405
Endowments and Scholarships	0	128,972	128,972
Classroom Facilities Maintenance	0	218,618	218,618
Athletics	0	293,255	293,255
Student Programs	0	42,304	42,304
State and Federal Grants	0	122,257	122,257
Debt Service Payments	0	730,556	730,556
Capital Improvements	0	429,359	429,359
Total Restricted	0	2,483,726	2,483,726
Committed to			
Capital Improvements	0	732,000	732,000
Education Programs	0	168,923	168,923
Student Services	85,000	0	85,000
Other Services	303,063	0	303,063
Termination Benefits	463,230	0	463,230
Total Committed	851,293	900,923	1,752,216
Assigned to			
Special Trust	3,098	0	3,098
Uniform School Supplies	353,536	0	353,536
Public School Support	74,833	0	74,833
Self Insurance	140,970	0	140,970
Fiscal Year 2024 Operations	378,061	0	378,061
Purchases on Order			
Support Services	364,696	0	364,696
Operation of Non-Instructional Services	519	0	519
Extracurricular	1,174	0	1,174
Total Assigned	1,316,887	0	1,316,887
Unassigned (Deficit)	2,313,458	(40,292)	2,273,166
Total Fund Balances	\$4,492,375	\$3,349,569	\$7,841,944

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 7 – Deposits and Investments

Monies held by the School District are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the School District treasury. Active monies must be maintained either as cash in the School District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Interim monies held by the School District can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio, and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio); and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met. The investment in commercial paper notes of a single issuer shall not exceed in the aggregate five percent of interim moneys available for investment at the time of purchase.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### Investments

As of June 30, 2023, the School District had the following investments:

	Measurement		Standard & Poor's	Percentage of Total
Measurement/Investment	Amount	Maturity	Rating	Investments
Wedstrement investment	Minount		Rating	mvestments
Amortized Cost				
Commercial Paper	\$762,115	Less than one year	A-1	7.77%
Net Asset Value (NAV) per share:				
STAR Ohio	6,818,339	Average 38.5 Days	AAAm	N/A
Fair Value - Level One Inputs:				
Money Market Accounts	176,610	Less than one year	N/A	N/A
Fair Value - Level Two Inputs:				
Negotiable Certificates of Deposit	1,000,020	Less than four years	N/A	10.20%
US Treasury Notes	98,156	Less than one year	AA+	N/A
Federal Farm Credit Bank Notes	392,729	Less than two years	AA+	N/A
Federal Home Loan Mortgage				
Corporation Notes	336,733	Less than three years	AA+	N/A
Federal National Mortgage				
Association Notes	218,873	Less than three years	AA+	N/A
Total	\$9,803,575	:		

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The School District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The above chart identifies the School District's recurring fair value measurements as of June 30, 2023. The School District's investments measured at fair value are valued using methodologies that incorporate market inputs such as benchmark yields, reported trades, broker/dealer quotes, issuer spreads, two-sided markets, benchmark securities, bids, offers and reference data including market research publications. Market indicators and industry and economic events are also monitored, which could require the need to acquire further market data (Level 2 inputs).

Interest Rate Risk As a means of limiting its exposure to fair value losses caused by rising interest rates, the School District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

*Credit Risk* Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The negotiable certificates of deposits are not rated. The School District has no investment policy that addresses credit risk.

Concentration of Credit Risk This type of risk is defined by the Governmental Accounting Standards Board as having investments of five percent or more in the securities of a single issuer. The School District's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations.

## **Note 8 – Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the School District. Real property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed values as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenues received in calendar year 2023 represent the collection of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien on December 31, 2021, were levied after April 1, 2022, and are collected with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

The School District receives property taxes from Portage, Columbiana and Mahoning Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2023, are available to finance fiscal year 2023 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Accrued property taxes receivable includes real property and public utility property taxes which are measurable as of June 30, 2023, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations are reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred inflows of resources – property taxes. On the accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on the modified accrual basis the revenue has been reported as deferred inflows of resources – unavailable revenue.

The amount available as an advance at June 30, 2023, was \$287,198 in the general fund, \$27,707 in the bond retirement debt service fund and \$5,784 in the classroom facilities maintenance special revenue fund. The amount available as an advance at June 30, 2022, was \$233,380 in the general fund, \$23,185 in the bond retirement debt service fund and \$4,842 in the classroom facilities maintenance special revenue fund.

The assessed values upon which the fiscal year 2023 taxes were collected are:

	2022 Second Half Collections		2023 First Half Collections	
	Amount	Percent	Amount	Percent
Real Estate Public Utility Personal	\$264,690,240 39,391,720	87.05% 12.95	\$294,467,850 40,848,050	87.82% 12.18
Total	\$304,081,960	100.00%	\$335,315,900	100.00%
Full Tax Rate per \$1,000 of assessed valuation	\$32.60		\$32.60	

## Note 9 – Receivables

Receivables at June 30, 2023, consisted of taxes, accrued interest and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables except property taxes are expected to be received within one year. Property taxes, although ultimately collectible, include some portion of delinquencies that will not be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

Intergovernmental Receivables	Amounts
Elementary and Secondary School Emergency Relief Grant	\$685,472
Title VI-B Grant	159,098
Miscellaneous Federal Grants	137,135
Title I Grant	131,290
Foundation Adjustments	113,346
Medicaid Reimbursement	75,325
Reducing Class Size Grant	20,806
Drug Free Grant	16,823
Preschool Handicapped Grant	4,420
Total	\$1,343,715

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# Note 10 – Capital Assets

Capital asset activity for the fiscal year ended June 30, 2023, was as follows:

	Balance June 30, 2022	Additions	Deletions	Balance June 30, 2023
N. I. C. W. I.	3 dire 30, 2022	raditions	Detections	<u>sune 30, 2023</u>
Nondepreciable Capital Assets				****
Land	\$643,930	\$0	\$0	\$643,930
Construction in Progress	231,749	595,501	(512,060)	315,190
Total Nondepreciable				
Capital Assets	875,679	595,501	(512,060)	959,120
Depreciable Capital Assets				
Land Improvements	3,651,728	0	0	3,651,728
Buildings and Improvements	49,866,160	681,684	0	50,547,844
Furniture and Equipment	1,645,120	67,603	(16,874)	1,695,849
Intangible Right to Use Lease - Equipment**	120,568	0	0	120,568
Vehicles	2,069,271	0	0	2,069,271
Textbooks and Library Books	1,039,896	0	0	1,039,896
Total at Historical Cost	58,392,743	749,287	(16,874)	59,125,156
Less: Accumulated Depreciation/Amortization				
Land Improvements	(3,279,268)	(120,080)	0	(3,399,348)
Buildings and Improvements	(28,483,290)	(1,545,826)	0	(30,029,116)
Furniture and Equipment	(1,442,292)	(83,062)	16,874	(1,508,480)
Intangible Right to Use Lease - Equipment**	(12,494)	(23,815)	0	(36,309)
Vehicles	(1,719,085)	(78,273)	0	(1,797,358)
Textbooks and Library Books	(1,039,896)	0	0	(1,039,896)
Total Accumulated Depreciation/Amortization	(35,976,325)	(1,851,056) *	16,874	(37,810,507)
Depreciable Capital Assets, Net				
of Accumulated Depreciation/Amortization	22,416,418	(1,101,769)	0	21,314,649
Governmental Activities Capital				
Assets, Net	\$23,292,097	(\$506,268)	(\$512,060)	\$22,273,769

<sup>\*</sup> Depreciation/amortization expense was charged to governmental functions as follows:

Instruction	
Regular	\$1,617,115
Special	599
Vocational	1,712
Support Services	
Pupils	834
Instructional Staff	1,607
Administration	23,815
Operation and Maintenance of Plant	92,305
Pupil Transportation	74,653
Extracurricular Activities	10,296
Operation of Food Service	28,120
Total Depreciation/Amortization Expense	\$1,851,056

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 11 – Long-Term Obligations

Original issue amounts and interest rates of the School District's debt issues were as follows:

Debt Issue	Interest Rate	Original Issue	Year of Maturity
Series 2010 Energy Conservation Bonds	2.34%	\$1,556,048	2023
Series 2017 Classroom Facilities Refunding Bonds	2.22	3,945,000	2024

Changes in long-term obligations of the School District during fiscal year 2023 were as follows:

	Principal			Principal	Amount
	Outstanding	A 1.1'4'	D 1	Outstanding	Due in
	June 30, 2022	Additions	Deductions	June 30, 2023	One Year
General Obligation Debt					
Energy Conservation Bonds	\$129,678	\$0	(\$129,678)	\$0	\$0
Classroom Facilities Refunding Bonds	1,190,000	0	(590,000)	600,000	600,000
Total General Obligation Debt	1,319,678	0	(719,678)	600,000	600,000
Other Long-Term Obligations					
Net Pension Liability:					
SERS	2,718,042	990,097	0	3,708,139	0
STRS	9,627,544	6,161,885	0	15,789,429	0
Total Net Pension Liability	12,345,586	7,151,982	0	19,497,568	0
Net OPEB Liability:					
SERS	1,432,999	0	(446,673)	986,326	0
Leases Payable	108,074	0	(23,815)	84,259	24,387
Compensated Absences	627,000	460,789	(329,514)	758,275	420,761
Total Other Long-Term Obligations	14,513,659	7,612,771	(800,002)	21,326,428	445,148
Total Long-Term Liabilities	\$15,833,337	\$7,612,771	(\$1,519,680)	\$21,926,428	\$1,045,148

Compensated absences will be paid from the general fund and the food service special revenue funds. The leases will be paid out of the general fund. There are no repayment schedules for the net pension/OPEB liabilities. However, employer pension/OPEB contributions are made from the following funds: the general fund and the food service, student activities, athletics and music, student wellness and success, title VI-B, title I, preschool grant, class size reduction, and miscellaneous federal grants special revenue funds. See Notes 17 and 18 for additional information related to the net pension/OPEB liabilities.

On September 10, 2010, the School District issued \$1,556,048 in energy conservation improvement bonds (federally taxable qualified school construction bonds). The proceeds of these bonds were used for building improvements intended to increase the energy efficiency of the School District's buildings. These bonds bear an annual interest rate of 4.67 percent and matured in fiscal year 2023.

<sup>\*\*</sup>Of the current year depreciation/amortization total of \$1,851,056, \$23,815 is presented as administration support services expense on the Statement of Activities related to the School District's intangible asset of copiers and a postage machine, which are included in the above table as Intangible Right to Use Lease.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

On April 20, 2017, the School District issued general obligation bonds, in the amount of \$3,945,000, to refund the callable portion of the Series 2007 current interest general obligation bonds in order to take advantage of lower interest rates. The bonds were issued with an interest rate of 2.2 percent. The bonds were issued for a seven year period with a final maturity at December 1, 2023. The bonds will be retired from the bond retirement fund.

The proceeds of \$3,945,000 plus School District contributions of \$141,655 were used to purchase securities which were placed in an irrevocable trust to provide resources for all future debt service payments on the refunded debt. The proceeds of the new bonds were placed in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and liabilities for the defeased bonds are not included in the School District's financial statements. On June 30, 2023, \$600,000 of the defeased bonds were still outstanding.

The overall debt margin of the School District as of June 30, 2023, was \$30,308,987 with an unvoted debt margin of \$335,316. Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2023, are as follows:

Fiscal Year	Classroom Facilities Refunding Bonds - Series 2017			
Ending June 30	Principal	Interest	Total	
2024	\$600,000	\$6,660	\$606,660	

The School District entered into lease agreements for copiers and a postage meter. The future lease payments were discounted based on the interest rate implicit in the leases. This discount is being amortized using the interest method over the life of the lease. A summary of the principal and interest amounts for the remaining leases is as follows:

	Leases		
Year	Principal	Interest	
2024	\$24,387	\$2,192	
2025	23,412	1,476	
2026	24,124	764	
2027	12,336	108	
Total	\$84,259	\$4,540	

## **Note 12 – Compensated Absences**

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty days of vacation per year, depending upon length of service and hours worked. Teachers and most administrators do not earn vacation. Accumulated unused vacation is paid to classified employees and administrators upon termination of employment. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. Upon retirement, payment is made for one-third of accrued, but unused sick leave credit up to a maximum of 65 days for those employees with 10 to 19 years of continuous service to the School District, and 65 days for those with 20 or more years of continuous service.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 13 – Contingencies

#### Grants

The School District received financial assistance from federal and State agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, the effect of any such disallowed claims on the overall financial position of the School District at June 30, 2023, if applicable, cannot be determined at this time.

#### **School Foundation**

School District foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. The Ohio Department of Education (ODE) is legislatively required to adjust/reconcile funding as enrollment information is updated by schools throughout the State, which can extend past the fiscal year end. As of the date of this report, all ODE adjustments for fiscal year 2023 have been finalized.

## Litigation

The School District is not a party to any material legal proceedings.

## Note 14 – Risk Management

## Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2023, the School District contracted with Liberty Mutual for the following insurance coverage:

Type of Coverage	Coverage Amount
Building and Contents - Replacement Cost (\$2,500 deductible)	\$102,184,091
Equipment Breakdown (\$2,500 deductible)	included above
Inland Marine (\$500 deductible)	included above
Commercial Auto	1,000,000
Uninsured Motorists (\$500 deductible on Comp and Collision)	1,000,000
General Liability	1,000,000 / 2,000,000
Crime Insurance/Employee Dishonesty (\$250 deductible)	500,000
Physical Damage Comprehensive and Collision	Actual Cash Value
Employer Stop Gap Liability	1,000,000 / 2,000,000
School Leaders Errors and Omissions (\$2,500 deductible)	1,000,000
School Law Enforcement Professional Liability (\$2,500 deductible)	1,000,000 / 2,000,000
Sexual Misconduct and Molestation Liability	1,000,000
Commercial Umbrella Liability	1,000,000
Data Compromise (\$2,500 deductible)	250,000

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been no significant reductions in coverage from last year.

## **Employee Health Benefits**

For fiscal year 2023, the School District was a participant in the Mahoning County School Employees Insurance Consortium (the "Consortium") to provide employee health, dental, vision and prescription drug benefits. The Consortium is administered by Anthem.

Contribution rates are calculated and set through an annual update process. The School District pays a monthly contribution which is placed in a common fund from which claims or payments are made for all participating school districts and claims are paid for all participants regardless of claims flow. The Consortium is responsible for paying health plan claims up to \$135,000 per individual per year. Any claims exceeding the \$135,000 is covered by the School District's stop-loss carrier.

The School District provides full-time employees with 87.5 percent Board paid hospitalization, prescription drug, dental and vision.

## Worker's Compensation

For fiscal year 2023, the School District participated in the Ohio Association of School Business Officials Workers' Compensation Group Rating Program (GRP), an insurance rating pool (Note 16). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the program. The participating school districts pay experience or rate based premiums to the Bureau of Workers' Compensation (BWC). The total premium for the entire group is the standard premium of the group. Participation in the program is limited to school districts that can meet the GRP's selection criteria. The firm of Comp Management, a Sedgwick CMS Company, provides administrative, cost control, and actuarial services for the program.

## Note 15 – Jointly Governed Organizations

Area Cooperative Computerized Education Service System (ACCESS) The Area Cooperative Computerized Educational Service System (ACCESS) is a jointly governed organization among 26 school districts and 2 educational service centers. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among the member districts. Each of the governments of these schools supports ACCESS based upon a per pupil charge based upon a per pupil charge before any e-rate credits. West Branch Local School District paid \$126,554 to ACCESS during fiscal year 2023. ACCESS is governed by an assembly consisting of the superintendents or other designees of the member school districts. The assembly exercises total control over the operation of ACCESS including budgeting, appropriating, contracting and designating management. The degree of control exercised by any participating school district is limited to its representation on the Board. All of ACCESS revenues are generated from charges for services and State funding. Financial information can be obtained by contacting the Treasurer at 493 Bev Road, Unit 1, Boardman, Ohio 44512.

Mahoning County Career and Technical Center The Mahoning County Career and Technical Center is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of representatives from the participating school districts' elected boards, which possesses its own budgeting and taxing authority. The degree of control exercised by any participating school district is limited to its representation on the Board. The School District did not contribute any amounts to the Mahoning County Career and Technical Center during fiscal year 2023. To obtain financial information, write to the Treasurer of the Mahoning County Career and Technical Center at 7300 North Palmyra Road, Canfield, Ohio 44406.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## **Note 16 – Public Entity Pools**

## **Insurance Purchasing Pool**

Ohio Association of School Business Officials Workers' Compensation Group Rating Program The School District participates in the a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as the coordinator of the GRP. Each year, participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

#### Shared Risk Pool

Mahoning County School Employees Insurance Consortium The School District participates in the Mahoning County Schools Employees Insurance Consortium (Consortium). This is a shared risk pool composed of thirteen Mahoning County School Districts. The Consortium is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Consortium. Consortium revenues are generated from charges for services.

#### **Note 17 – Defined Benefit Pension Plans**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

## Net Pension Liability/Net OPEB Liability (Asset)

The net pension liability and the net OPEB liability (asset) reported on the statement of net position represent liabilities to employees for pensions and OPEB, respectively. Pensions/OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions/OPEB are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension/OPEB liability (asset) represent the School District's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

The Ohio Revised Code limits the School District's obligation for this liability to annually required payments. The School District cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the School District does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability (asset). Resulting adjustments to the net pension/OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a *net OPEB asset* or long-term *net pension/OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting. The remainder of this note includes the required pension disclosures. See Note 18 for the required OPEB disclosures.

## School Employees Retirement System (SERS)

Plan Description – School District non-teaching employees participate in SERS, a cost-sharing multiple-employer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to	Eligible to
	Retire on or before	Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Age 65 with 5 years of service credit; or Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

<sup>\*</sup> Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on years of service; 2.2 percent for the first 30 years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. New benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. A three-year COLA suspension was in effect for all benefit recipients for the years 2018, 2019, and 2020. The Retirement Board approved a 2.5 percent COLA for calendar year 2023.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Funding Policy – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14.0 percent. For fiscal year 2023, the Retirement Board did not allocate any employer contribution to the Health Care Fund.

The School District's contractually required contribution to SERS was \$386,195 for fiscal year 2023. Of this amount \$57,544 is reported as an intergovernmental payable.

#### State Teachers Retirement System (STRS)

Plan Description – School District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information, and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 East Broad Street, Columbus, Ohio 43215-3771, by calling (888) 227-7877, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307.

The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation is 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. In April 2017, the Retirement Board made the decision to reduce COLA granted on or after July 1, 2017, to 0 percent upon a determination by its actuary that it was necessary to preserve the fiscal integrity of the retirement system. Benefit recipients' base benefit and past cost-of living increases are not affected by this change. Effective July 1, 2022, an adhoc COLA of 3 percent of the base benefit was granted to eligible benefit recipients to begin on the anniversary of their retirement benefit in fiscal year 2023 as long as they retired prior to July 1, 2018. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be five years of service credit and age 65, or 35 years of service credit and at least age 60.

Eligibility changes for DB Plan members who retire with actuarially reduced benefits will be phased in until August 1, 2023, when retirement eligibility will be five years of qualifying service credit and age 60, or 30 years of service credit regardless of age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. The member determines how to allocate the member and employer money among various investment choices offered by STRS. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate is deposited into the member's DC account and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity at age fifty and after termination of employment.

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. Eligible survivors of members who die before service retirement may qualify for monthly benefits. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. The 2023 employer and employee contribution rate of 14 percent was equal to the statutory maximum rates. For 2023, the full employer contribution was allocated to pension.

The School District's contractually required contribution to STRS was \$1,312,698 for fiscal year 2023. Of this amount \$323,166 is reported as an intergovernmental payable.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The School District's proportion of the net pension liability was based on the School District's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportion of the Net Pension Liability:			
Current Measurement Date	0.06855780%	0.071027160%	
Prior Measurement Date	0.07366550%	0.075298143%	
Change in Proportionate Share	-0.00510770%	-0.004270983%	
Proportionate Share of the Net Pension Liability	\$3,708,139	\$15,789,429	\$19,497,568
Pension Expense	(\$29,850)	\$1,497,638	\$1,467,788

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

_	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$150,183	\$202,125	\$352,308
Changes of assumptions	36,589	1,889,520	1,926,109
Net difference between projected and			
actual earnings on pension plan investments	0	549,438	549,438
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	0	23,368	23,368
School District contributions subsequent to the			
measurement date	386,195	1,312,698	1,698,893
Total Deferred Outflows of Resources	\$572,967	\$3,977,149	\$4,550,116
Deferred Inflows of Resources			
Differences between expected and actual experience	\$24,343	\$60,399	\$84,742
Changes of assumptions	0	1,422,265	1,422,265
Net difference between projected and			
actual earnings on pension plan investments	129,397	0	129,397
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	225,851	1,136,291	1,362,142
Total Deferred Inflows of Resources	\$379,591	\$2,618,955	\$2,998,546

\$1,698,893 reported as deferred outflows of resources related to pension resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:		·	
2024	(\$117,610)	(\$350,786)	(\$468,396)
2025	(105,399)	(467,253)	(572,652)
2026	(184,848)	(737,772)	(922,620)
2027	215,038	1,601,307	1,816,345
Total	(\$192,819)	\$45,496	(\$147,323)

## Actuarial Assumptions – SERS

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

	June 30, 2022
Inflation	2.4 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.0 percent, on or after
	April 1, 2018, COLAs for future
	retirees will be delayed for three
	years following commencement
Investment Rate of Return	7.00 percent net of
	System expenses
Actuarial Cost Method	Entry Age Normal
	(Level Percent of Payroll)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash	2.00 %	(0.45) %
US Equity	24.75	5.37
Non-US Equity Developed	13.50	6.22
Non-US Equity Emerging	6.75	8.22
Fixed Income/Global Bonds	19.00	1.20
Private Equity	11.00	10.05
Real Estate/Real Assets	16.00	4.87
Multi-Asset Strategy	4.00	3.39
Private Debt/Private Credit	3.00	5.38
Total	100.00 %	

**Discount Rate** The total pension liability for 2022 was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the School District's proportionate share of the net pension liability calculated using the discount rate of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate share			
of the net pension liability	\$5,458,204	\$3,708,139	\$2,233,733

#### Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022
Inflation	2.50 percent
Salary increases	From 2.5 percent to 8.5 percent
	based on age
Investment Rate of Return	7.00 percent, net of investment
	expenses, including inflation
Discount Rate of Return	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments (COLA)	0.0 percent, effective July 1, 2017

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

For 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, post-retirement mortality rates are based on RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates, thereafter, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015, through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

	Target	Long-Term Expected
Asset Class	Allocation *	Rate of Return **
Domestic Equity	26.00%	6.60%
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00%	

<sup>\*</sup> Target allocation percentage is effective July 1, 2022. Target weights were phased in over a 3 month period concluding on October 1, 2022

**Discount Rate** The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes that member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payment to determine the total pension liability as of June 30, 2022.

<sup>\*\* 10</sup> year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent, and is net of investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Sensitivity of the School District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the School District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
School District's proportionate share			
of the net pension liability	\$23,852,076	\$15,789,429	\$8,970,922

## Changes Between the Measurement Date and the Reporting Date

STRS approved a one-time 1.00 percent cost-of-living adjustment to eligible benefit recipients effective July 1, 2023. It is unknown what effect this change will have on the net pension liability.

## Note 18 – Defined Benefit OPEB Plans

See Note 17 for a description of the net OPEB liability (asset).

#### School Employees Retirement System (SERS)

Health Care Plan Description - The School District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage. The following types of credit purchased after January 29, 1981 do not count toward health care coverage eligibility: military, federal, outof-state, municipal, private school, exempted, and early retirement incentive credit. In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2022, no allocation was made to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2022, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of that employer's SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the School District's surcharge obligation was \$50,891.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The School District's contractually required contribution to SERS was \$50,891 for fiscal year 2023, which is reported as an intergovernmental payable.

#### State Teachers Retirement System (STRS)

Plan Description – The State Teachers Retirement System of Ohio (STRS) administers a cost-sharing Health Plan administered for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS. Ohio law authorizes STRS to offer this plan. Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS which can be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy – Ohio Revised Code Chapter 3307 authorizes STRS to offer the Plan and gives the Retirement Board discretionary authority over how much, if any, of the health care costs will be absorbed by STRS. Active employee members do not contribute to the Health Care Plan. All benefit recipients pay a portion of the health care costs in the form of a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2023, STRS did not allocate any employer contributions to post-employment health care.

# OPEB Liabilities (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The School District's proportion of the net OPEB liability (asset) was based on the School District's share of contributions to the respective retirement systems relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

	SERS	STRS	Total
Proportion of the Net OPEB Liability/Asset:			
Current Measurement Date	0.07025060%	0.071027160%	
Prior Measurement Date	0.07571660%	0.075298143%	
Change in Proportionate Share	-0.00546600%	-0.004270983%	
Proportionate Share of the:			
Net OPEB Liability	\$986,326	\$0	\$986,326
Net OPEB (Asset)	\$0	(\$1,839,128)	(\$1,839,128)
OPEB Expense	(\$157,641)	(\$364,306)	(\$521,947)

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

At June 30, 2023, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and actual experience	\$8,291	\$26,661	\$34,952
Changes of assumptions	156,888	78,341	235,229
Net difference between projected and			
actual earnings on OPEB plan investments	5,126	32,015	37,141
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	0	23,919	23,919
School District contributions subsequent to the			
measurement date	50,891	0	50,891
Total Deferred Outflows of Resources	\$221,196	\$160,936	\$382,132
Deferred Inflows of Resources			
Differences between expected and actual experience	\$630,926	\$276,202	\$907,128
Changes of assumptions	404,894	1,304,119	1,709,013
Changes in proportionate share and			
difference between School District contributions			
and proportionate share of contributions	362,171	44,658	406,829
Total Deferred Inflows of Resources	\$1,397,991	\$1,624,979	\$3,022,970

\$50,891 reported as deferred outflows of resources related to OPEB resulting from School District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability or an increase to the net OPEB asset in the fiscal year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	(\$288,636)	(\$454,700)	(\$743,336)
2025	(279,378)	(406,465)	(685,843)
2026	(238,354)	(196,703)	(435,057)
2027	(157,485)	(82,326)	(239,811)
2028	(104,406)	(107,119)	(211,525)
Thereafter	(159,427)	(216,730)	(376,157)
Total	(\$1,227,686)	(\$1,464,043)	(\$2,691,729)

## Actuarial Assumptions – SERS

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation date of June 30, 2022, are presented below:

	June 30, 2022
Inflation	2.40 percent
Future Salary Increases, including inflation Wage Increases	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Fiduciary Net Position is Projected	
to be Depleted	2044
Municipal Bond Index Rate:	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate,	
net of plan investment expense,	
including price inflation	
Measurement Date	4.08 percent
Prior Measurement Date	2.27 percent
Health Care Cost Trend Rate	-
Medicare	5.125 to 4.40 percent
Pre-Medicare	6.75 to 4.40 percent
Medical Trend Assumption	7.00 to 4.40 percent

Mortality rates among healthy retirees were based on the PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Mortality rates for contingent survivors were based on PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5 percent for males and adjusted 122.5 percent for females. Mortality rates for actives is based on PUB-2010 General Amount Weighted Below Median Employee mortality table.

The most recent experience study was completed for the five year period ended June 30, 2020.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2016 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a long-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00 percent, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The SERS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

Discount Rate The discount rate used to measure the total OPEB liability at June 30, 2022 was 4.08 percent. The discount rate used to measure total OPEB liability prior to June 30, 2021, was 2.27 percent. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50 percent of projected covered payroll each year, which includes a 1.50 percent payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2022, and the June 30, 2021 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69 percent at June 30, 2022 and 1.92 percent at June 30, 2021.

Sensitivity of the School District's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate and Changes in the Health Care Cost Trend Rates The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(3.08%)	(4.08%)	(5.08%)
School District's proportionate share of the net OPEB liability	\$1,225,031	\$986,326	\$793,625
		Current	
	1% Decrease	Trend Rate	1% Increase
	(6.00% decreasing	(7.00% decreasing	(8.00% decreasing
	to 3.40%)	to 4.40%)	to 5.40%)
School District's proportionate share of the net OPEB liability	\$760,634	\$986,326	\$1,281,116

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Actuarial Assumptions – STRS

Key methods and assumptions used in the June 30, 2022, actuarial valuation are presented below:

	June 30, 2022	June 30, 2021
Projected salary increases	Varies by service from 2.5 percent to 8.5 percent	Varies by age from 2.5 percent to 12.50 percent
Investment Rate of Return	7.00 percent, net of investment expenses, including inflation	7.00 percent, net of investment expenses, including inflation
Payroll Increases	3 percent	3 percent
Discount Rate of Return	7.00 percent	7.00 percent
Health Care Cost Trends		
Medical		
Pre-Medicare	7.50 percent initial	5.00 percent initial
	3.94 percent ultimate	4 percent ultimate
Medicare	-68.78 percent initial	-16.18 percent initial
	3.94 percent ultimate	4 percent ultimate
Prescription Drug		
Pre-Medicare	9.00 percent initial	6.50 percent initial
	3.94 percent ultimate	4 percent ultimate
Medicare	-5.47 percent initial	29.98 percent initial
	3.94 percent ultimate	4 percent ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

For 2022, healthy retirees post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020; pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. For disabled retirees, mortality rates are based on the Pub-2010 Teachers Disabled Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

For 2021, healthy retirees the mortality rates are based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. For disabled retirees, mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016.

Actuarial assumptions used in the June 30, 2022, valuation are based on the results of an actuarial experience study for the period July 1, 2015 through June 30, 2021. An actuarial experience study is done on a quinquennial basis.

The STRS health care plan follows the same asset allocation and long-term expected real rate of return for each major asset class as the pension plan, see Note 17.

**Discount Rate** The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumed STRS continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on health care plan investments of 7.00 percent was applied to all periods of projected health care costs to determine the total OPEB liability as of June 30, 2022.

Sensitivity of the School District's Proportionate Share of the Net OPEB Asset to Changes in the Discount and Health Care Cost Trend Rate The following table represents the net OPEB asset as of June 30, 2022, calculated using the current period discount rate assumption of 7.00 percent, as well as what the net OPEB asset would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent) or one percentage point higher (8.00 percent) than the current assumption. Also shown is the net OPEB asset as if it were calculated using health care cost trend rates that are one percentage point lower or one percentage point higher than the current health care cost trend rates.

	Current			
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)	
School District's proportionate share of the net OPEB (asset)	(\$1,700,227)	(\$1,839,128)	(\$1,958,112)	
	1% Decrease	Current Trend Rate	1% Increase	
	1 70 Decrease	Heliu Kate	1 /0 IIICI Case	
School District's proportionate share of the net OPEB (asset)	(\$1,907,625)	(\$1,839,128)	(\$1,752,671)	

## Note 19 - Interfund Balances and Transfers

#### **Interfund Balances**

Interfund balances at June 30, 2023, consist of the following individual fund receivables and payables:

	micruna
	Receivable
Interfund Payable	General
Other Governmental Funds	
Athletics and Music	\$300
Miscellaneous State Grants	126,401
Elementary and Secondary School Emergency Relief	320,147
Title VI-B	81,440
Title I	71,492
Drug Free Grant	16,823
Preschool Grant	1,312
Reducing Class Size	10,031
Grand Total	\$627,946

Interfund

The interfund receivables and payables are advances due to the timing of the receipt of grant monies received by various funds and to help cover costs of athletic activities until reimbursement can be made. The general fund provides money to operate the programs until grants are received and the advances can be repaid. These advances are expected to be repaid within the next fiscal year.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## **Interfund Transfers**

During fiscal year 2023, the general fund transferred \$31,000 to the athletics and music special revenue fund to provide financial support for the School District's athletics, \$132,706 to the bond retirement debt service fund for the payment of debt obligations and \$732,000 to the capital projects fund to provide financial support for future projects.

#### Note 20 – Set Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purposes in future years.

The following cash basis information describes the change in the fiscal year end set aside amounts for capital acquisition. Disclosure of this information is required by State statute.

	Capital Improvements
Set Aside Balance as of June 30, 2022	\$49,006
Current Year Set-aside Requirement	384,941
Current Year Offsets	(164,623)
Qualifying Disbursements	(675,676)
Total	(\$406,352)
Set-aside Balance as of June 30, 2023 and Carried Forward to Future Fiscal Years	\$0

Although the School District had qualifying disbursements and offsets during the fiscal year that reduced the set-aside amount to below zero for the capital acquisition set-aside, this amount may not be used to reduce the set-aside requirement for future years. This negative balance is therefore not presented as being carried forward to future years.

## **Note 21 – Significant Commitments**

#### **Contractual Commitments**

At June 30, 2023, the School District had the following contract balances for one construction project:

	Amount
Project	Outstanding
Triangle Roofing Incorporation	\$371,660

Remaining commitments were encumbered at year-end. The amounts of \$112,950 in contracts payable for governmental activities have been capitalized.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### **Encumbrances**

Encumbrances are commitments related to unperformed contracts for goods or services. Encumbrance accounting is utilized to the extent necessary to assure effective budgetary control and accountability and to facilitate effective cash planning and control. At year end the amount of encumbrances expected to be honored upon performance by the vendor in the next fiscal year were as follows:

#### **Governmental Funds**

General	\$902,811
Other Governmental Funds	960,438
Total Governmental Funds	_\$1,863,249_

## **Note 22 – Change in Accounting Principle**

For fiscal year 2023, the School District implemented Governmental Accounting Standards Board (GASB) Statement No. 91, Conduit Debt Obligations, Statement No. 94, Public-Private and Public-Public Partnerships and Availability Payment Arrangements, GASB Statement No. 96, Subscription-Based Information Technology Arrangements, and GASB Statement No. 99, Omnibus 2022.

GASB Statement 91 clarifies the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The School District did not have any debt that met the definition of conduit debt.

GASB Statement 94 improves financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). This Statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). The School District did not have any arrangements that met the GASB 94 definition of a PPP or an APA.

GASB Statement 96 provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). These changes were incorporated in the School District's 2023 financial statements. The School District did not have any long-term contracts that met the GASB 96 definition of a SBITA.

GASB Statement 99 addresses various issues including items related to leases, PPPs, and SBITAs. The requirements related to PPPs and SBITAs were incorporated with the corresponding GASB 94 and GASB 96 changes identified above.

#### **Note 23 – COVID-19**

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency ended in April 2023. During fiscal year 2023, the School District received COVID-19 funding. The School District will continue to spend available COVID-19 funding consistent with the applicable program guidelines.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## Note 24 – Subsequent Event

On September 18, 2023, the School District entered into a \$3,335,000 lease purchase agreement for the purpose of acquiring energy conservation measures and related improvements to school district facilities. This agreement covers a 15 year period at an interest rate of 4.71 percent.



Required Supplementary Information
Schedule of the School District's Proportionate Share of the Net Pension Liability
School Employees Retirement System of Ohio
Last Ten Fiscal Years

	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.06855780%	0.07366550%	0.07622780%	0.08075970%
School District's Proportionate Share of the Net Pension Liability	\$3,708,139	\$2,718,042	\$5,041,867	\$4,831,995
School District's Covered Payroll	\$2,581,714	\$2,512,007	\$2,670,343	\$2,760,867
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	143.63%	108.20%	188.81%	175.02%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	75.82%	82.86%	68.55%	70.85%

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.08651230%	0.08822020%	0.09358950%	0.09131470%	0.08634600%	0.08634600%
\$4,954,721	\$5,270,963	\$6,849,888	\$5,210,505	\$4,369,922	\$5,134,719
\$2,581,563	\$2,730,543	\$2,925,800	\$2,749,052	\$2,509,048	\$2,673,150
191.93%	193.04%	234.12%	189.54%	174.17%	192.08%
71.36%	69.50%	62.98%	69.16%	71.70%	65.52%

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net OPEB Liability School Employees Retirement System of Ohio Last Seven Fiscal Years (1)

	2023	2022	2021
School District's Proportion of the Net OPEB Liability	0.07025060%	0.07571660%	0.07925900%
School District's Proportionate Share of the Net OPEB Liability	\$986,326	\$1,432,999	\$1,722,557
School District's Covered Payroll	\$2,581,714	\$2,512,007	\$2,670,343
School District's Proportionate Share of the Net OPEB Liability as a Percentage of its Covered Payroll	38.20%	57.05%	64.51%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	30.34%	24.08%	18.17%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

2020	2019	2018	2017	
0.08259290%	0.08759060%	0.08943180%	0.09473870%	
\$2,077,037	\$2,430,000	\$2,400,114	\$2,700,403	
\$2,760,867	\$2,581,563	\$2,730,543	\$2,925,800	
75.23%	94.13%	87.90%	92.30%	
15.57%	13.57%	12.46%	11.49%	

Required Supplementary Information Schedule of the School District's Proportionate Share of the Net Pension Liability State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2023	2022	2021	2020
School District's Proportion of the Net Pension Liability	0.071027160%	0.075298143%	0.076696570%	0.07912612%
School District's Proportionate Share of the Net Pension Liability	\$15,789,429	\$9,627,544	\$18,557,841	\$17,498,266
School District's Covered Payroll	\$9,294,964	\$9,187,021	\$9,233,086	\$9,303,686
School District's Proportionate Share of the Net Pension Liability as a Percentage of its Covered Payroll	169.87%	104.80%	200.99%	188.08%
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	78.90%	87.80%	75.50%	77.40%

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
0.07828052%	0.07675388%	0.08222697%	0.07891080%	0.08033910%	0.08033910%
\$17,212,129	\$18,233,048	\$27,523,845	\$21,808,637	\$19,541,249	\$23,277,409
\$8,920,100	\$8,530,407	\$8,750,200	\$8,306,171	\$8,208,438	\$8,954,846
192.96%	213.74%	314.55%	262.56%	238.06%	259.94%
77.30%	75.30%	66.80%	72.10%	74.70%	69.30%

### West Branch Local School District Required Supplementary Information

Schedule of the School District's Proportionate Share of the Net OPEB (Asset) Liability
State Teachers Retirement System of Ohio
Last Seven Fiscal Years (1)

	2023	2022	2021
School District's Proportion of the Net OPEB Asset/Liability	0.071027160%	0.075298143%	0.076696570%
School District's Proportionate Share of the Net OPEB (Asset) Liability	(\$1,839,128)	(\$1,587,598)	(\$1,347,941)
School District's Covered Payroll	\$9,294,964	\$9,187,021	\$9,233,086
School District's Proportionate Share of the Net OPEB (Asset) Liability as a Percentage of its Covered Payroll	-19.79%	-17.28%	-14.60%
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	230.70%	174.70%	182.10%

<sup>(1)</sup> Information prior to 2017 is not available.

See accompanying notes to the required supplementary information

<sup>\*</sup>Amounts presented for each fiscal year were determined as of the School District's measurement date which is the prior fiscal year end.

2020	2019	2018	2017
0.07912612%	0.07828052%	0.07675388%	0.08222697%
(\$1,310,518)	(\$1,257,888)	\$2,994,653	\$4,397,520
\$9,303,686	\$8,920,100	\$8,530,407	\$8,750,200
-14.09%	-14.10%	35.11%	50.26%
174.70%	176.00%	47.10%	37.30%

Required Supplementary Information Schedule of the School District's Contributions School Employees Retirement System of Ohio Last Ten Fiscal Years

	2023	2022	2021	2020
Net Pension Liability				
Contractually Required Contribution	\$386,195	\$361,440	\$351,681	\$373,848
Contributions in Relation to the Contractually Required Contribution	(386,195)	(361,440)	(351,681)	(373,848)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
School District Covered Payroll (1)	\$2,758,536	\$2,581,714	\$2,512,007	\$2,670,343
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB Liability				
Contractually Required Contribution (2)	\$50,891	\$46,643	\$47,524	\$51,663
Contributions in Relation to the Contractually Required Contribution	(50,891)	(46,643)	(47,524)	(51,663)
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	1.84%	1.81%	1.89%	1.93%
Total Contributions as a Percentage of Covered Payroll (2)	15.84%	15.81%	15.89%	15.93%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

<sup>(2)</sup> Includes Surcharge

2019	2018	2017	2016	2015	2014
\$372,717	\$348,511	\$382,276	\$409,612	\$362,325	\$347,754
(372,717)	(348,511)	(382,276)	(409,612)	(362,325)	(347,754)
\$0	\$0	\$0	\$0	\$0	\$0
\$2,760,867	\$2,581,563	\$2,730,543	\$2,925,800	\$2,749,052	\$2,509,048
13.50%	13.50%	14.00%	14.00%	13.18%	13.86%
\$63,420	\$59,690	\$48,320	\$47,492	\$71,045	\$49,187
(63,420)	(59,690)	(48,320)	(47,492)	(71,045)	(49,187)
<u>\$0</u>	<u>\$0</u>	\$0	\$0	\$0	\$0
2.30%	2.31%	1.77%	1.62%	2.58%	1.96%
15.80%	15.81%	15.77%	15.62%	15.76%	15.82%

Required Supplementary Information Schedule of the School District's Contributions State Teachers Retirement System of Ohio Last Ten Fiscal Years

	2023	2022	2021	2020
Net Pension Liability				
Contractually Required Contribution	\$1,312,698	\$1,301,295	\$1,286,183	\$1,292,632
Contributions in Relation to the Contractually Required Contribution	(1,312,698)	(1,301,295)	(1,286,183)	(1,292,632)
Contribution Deficiency (Excess)	\$0	\$0	\$0	<u>\$0</u>
School District Covered Payroll (1)	\$9,376,414	\$9,294,964	\$9,187,021	\$9,233,086
Pension Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%
Net OPEB (Asset) Liability				
Contractually Required Contribution	\$0	\$0	\$0	\$0
Contributions in Relation to the Contractually Required Contribution	0	0	0	0
Contribution Deficiency (Excess)	\$0	\$0	\$0	\$0
OPEB Contributions as a Percentage of Covered Payroll	0.00%	0.00%	0.00%	0.00%
Total Contributions as a Percentage of Covered Payroll	14.00%	14.00%	14.00%	14.00%

<sup>(1)</sup> The School District's covered payroll is the same for Pension and OPEB.

See accompanying notes to the required supplementary information

2019	2018	2017	2016	2015	2014
\$1,302,516	\$1,248,814	\$1,194,257	\$1,225,028	\$1,162,864	\$1,067,097
(1,302,516)	(1,248,814)	(1,194,257)	(1,225,028)	(1,162,864)	(1,067,097)
\$0	\$0	\$0	\$0	\$0	\$0
\$9,303,686	\$8,920,100	\$8,530,407	\$8,750,200	\$8,306,171	\$8,208,438
14.00%	14.00%	14.00%	14.00%	14.00%	13.00%
\$0	\$0	\$0	\$0	\$0	\$82,084
0	0	0	0	0	(82,084)
\$0	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	\$0	<u>\$0</u>
0.00%	0.00%	0.00%	0.00%	0.00%	1.00%
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2023

### **Net Pension Liability**

### Changes in Assumptions – SERS

Beginning in fiscal year 2018, on each anniversary of the initial retirement, the allowance of all retirees and survivors may be increased by the annual rate of increase in the CPI-W measured as of the June preceding the beginning of the applicable calendar year. The annual rate of increase shall not be less than 0 percent nor greater than 2.5 percent. The COLA was suspended for 2018-2020. Prior to 2018, an assumption of 3 percent was used.

Amounts reported in 2022 incorporate changes in assumptions used by SERS in calculating the total pension liability in the latest actuarial valuation. These assumptions compared with those used in prior years are presented below:

	Fiscal Year 2022	Fiscal Years 2021-2017	Fiscal Year 2016 and Prior
Wage Inflation	2.4 percent	3.00 percent	3.25 percent
Future Salary Increases,			
including inflation	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent	4.00 percent to 22.00 percent
Investment Rate of Return	7.0 percent net of	7.50 percent net of investments	7.75 percent net of investments
	system expenses	expense, including inflation	expense, including inflation

Beginning in 2022, amounts reported use mortality rates based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20 percent for males and set forward 2 years and adjusted 81.35 percent for females. Mortality among disabled members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3 percent for males and set forward 3 years and adjusted 106.8 percent for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

Amounts report for 2017 through 2021 use mortality rates that are based on the RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. Amounts reported for fiscal year 2016 and prior, use mortality assumptions that are based on the 1994 Group Annuity Mortality Table set back one year for both men and women. Special mortality tables were used for the period after disability retirement.

### **Changes in Assumptions - STRS**

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by STRS in calculating the total pension liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal years 2018-2021 and fiscal year 2017 and prior are presented below:

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2023

	Fiscal Year 2022	Fiscal Years 2021-2018	Fiscal Year 2017 and Prior
Inflation	2.50 percent	2.50 percent	2.75 percent
Projected salary increases	From 2.5 percent to 12.5 percent	12.50 percent at age 20 to	12.25 percent at age 20 to
	based on age	2.50 percent at age 65	2.75 percent at age 70
Investment Rate of Return	7.00 percent, net of investment	7.45 percent, net of investment	7.75 percent, net of investment
	expenses, including inflation	expenses, including inflation	expenses, including inflation
Payroll Increases	3 percent	3 percent	3.5 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017	0.0 percent, effective July 1, 2017	2 percent simple applied as follows:
(COLA)			for members retiring before
			August 1, 2013, 2 percent per year;
			for members retiring August 1, ,2013
			or later, 2 percent COLA commences
			on fifth anniversary of retirement date

Beginning with fiscal year 2022, post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110 percent for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95 percent for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Beginning with fiscal year 2018, post-retirement mortality rates for healthy retirees were based on the RP-2014 Annuitant Mortality Table with 50 percent of rates through age 69, 70 percent of rates between ages 70 and 79, 90 percent of rates between ages 80 and 84, and 100 percent of rates thereafter, projected forward generationally using mortality improvement scale MP-2016. Post-retirement disabled mortality rates are based on the RP-2014 Disabled Mortality Table with 90 percent of rates for males and 100 percent of rates for females, projected forward generationally using mortality improvement scale MP-2016. Pre-retirement mortality rates are based on RP-2014 Employee Mortality Table, projected forward generationally using mortality improvement scale MP-2016.

For fiscal year 2017 and prior actuarial valuation, mortality rates were based on the RP-2000 Combined Mortality Table (Projection 2022—Scale AA) for Males and Females. Males' ages are set-back two years through age 89 and no set-back for age 90 and above. Females younger than age 80 are set back four years, one year set back from age 80 through 89, and no set back from age 90 and above.

### Changes in Benefit Term – STRS

For fiscal year 2023, the Board approved a one-time 3 percent COLA effective on the anniversary of a benefit recipient's retirement date for those eligible during fiscal year 2023 and eliminated the age 60 requirement to receive unreduced retirement that was scheduled to go into effect August 1, 2026.

### **Net OPEB Liability**

### Changes in Assumptions – SERS

Beginning with fiscal year 2022, amounts reported incorporate changes in assumptions and changes in benefit terms used by SERS in calculating the total OPEB liability in the latest actuarial valuation. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2023

	2022	2021 and Prior
Inflation Future Salary Increases, including inflation	2.40 percent	3.00 percent
Wage Increases	3.25 percent to 13.58 percent	3.50 percent to 18.20 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation	7.50 percent net of investment expense, including inflation

Amounts reported incorporate changes in key methods and assumptions used in calculating the total OPEB liability as presented below:

Municipal Bond Index Rate:	
Fiscal year 2023	3.69 percent
Fiscal year 2022	1.92 percent
Fiscal year 2021	2.45 percent
Fiscal year 2020	3.13 percent
Fiscal year 2019	3.62 percent
Fiscal year 2018	3.56 percent
Fiscal year 2017	2.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Fiscal year 2023	4.08 percent
Fiscal year 2022	2.27 percent
Fiscal year 2021	2.63 percent
Fiscal year 2020	3.22 percent
Fiscal year 2019	3.70 percent
Fiscal year 2018	3.63 percent
Fiscal year 2017	2.98 percent

### Changes in Assumptions – STRS

For fiscal year 2018, the discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans (OPEB) and the long term expected rate of return was reduced from 7.75 percent to 7.45 percent. Valuation year per capita health care costs were updated, and the salary scale was modified. The percentage of future retirees electing each option was updated based on current data and the percentage of future disabled retirees and terminated vested participants electing health coverage were decreased. The assumed mortality, disability, retirement, withdrawal and future health care cost trend rates were modified along with the portion of rebated prescription drug costs.

For fiscal year 2019, the discount rate was increased from the blended rate of 4.13 percent to the long-term expected rate of return of 7.45.

For fiscal year 2022, the discount rate was decreased from 7.45 percent to the long-term expected rate of return of 7.00.

For fiscal year 2023, the projected salary increases were changed from age based (2.5 percent to 12.50 percent) to service based (2.5 percent to 8.5 percent.)

Notes to Required Supplementary Information For the Fiscal Year Ended June 30, 2023

### Changes in Benefit Terms - STRS

For fiscal year 2018, the subsidy multiplier for non-Medicare benefit recipients was reduced from 2.1 percent to 1.9 percent per year of service. Medicare Part B premium reimbursements were discontinued for certain survivors and beneficiaries and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 2020.

For fiscal year 2019, the subsidy multiplier for non-Medicare benefit recipients was increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium was increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements will be discontinued beginning January 1, 2020.

For fiscal year 2020, there was no change to the claims costs process. Claim curves were trended to the fiscal year ending June 30, 2020 to reflect the current price renewals. The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944 percent to 1.984 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2021, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2021 premium based on June 30, 2020 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984 percent to 2.055 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1 percent for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2022, there was no change to the claims costs process. Claim curves were updated to reflect the projected fiscal year ending June 30, 2022 premium based on June 30, 2021 enrollment distribution. The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055 percent to 2.1 percent per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D Subsidy was updated to reflect it is expected to be negative in CY 2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2023, healthcare trends were updated to reflect emerging claims and recoveries experience.

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## WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

## SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2023

FEDERAL GRANTOR  Pass Through Grantor  Program / Cluster Title	Federal AL Number	Total Federal Receipts	Total Federal Expenditures
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Department of Education and Workforce:			
Child Nutrition Cluster:			
School Breakfast Program	10.553	\$69,665	\$69,665
National School Lunch Program	10.555	380,020	605,946
Covid-19 Emergency CST and Pro Manf. School Lunch Program non-cash assistance	10.555 10.555	48,458 81,597	48,458 \$81,597
·	10.555		
Total Nutrition Cluster		579,740	805,666
Covid-19 Pandemic Electronic Benefits Transfer (P-EBT) Total P-EBT	10.649	628 628	628 628
Total U.S. Department of Agriculture		580,368	806,294
U.S. DEPARTMENT OF THE TREASURY  Passed Through Ohio Office of Budget and Management:			
Covid-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	353,920	137,466
Total U.S. Department of the Treasury		353,920	137,466
U.S. DEPARTMENT OF THE FEDERAL COMMUNICATIONS COMMISSION		·	·
Direct Program:			
Covid-19 Emergency Connectivity Fund	32.009	270,314	270,314
Total U.S. Department of the Federal Communications Commission		270,314	270,314
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Education and Workforce:			
Title I Grants to Local Educational Agencies - 2022	84.010	71,483	74,427
Title I Grants to Local Educational Agencies - 2023	84.010	230,608	290,565
Total Title I Grants to Local Educational Agencies		302,091	364,992
Special Education Grants to States (IDEA, Part B) - 2022	84.027	75,672	73,638
Special Education Grants to States (IDEA, Part B) - 2023	84.027	359,037	412,857
Covid-19 Special Education Grants to States (IDEA, Part B) - 2022	84.027	18,101	18,101
Special Education Early Childhood - 2022	84.173	914	1,034
Special Education Early Childhood - 2023	84.173	10,466	11,778
Covid-19 Special Education Early Childhood - 2022	84.173	6,537	6,537
Total Special Education Cluster		470,727	523,945
Improving Teacher Quality State Grants (Title II-A) - 2022	84.367	10,467	11,193
Improving Teacher Quality State Grants (Title II-A) - 2023	84.367	71,470	81,500
Total Improving Teacher Quality State Grants	01.007	81,937	92,693
Title IV-A - Student Support Academic Enrichment - 2022	84.424	9,675	3,714
Title IV-A - Student Support Academic Enrichment - 2023	84.424	22,582	39,405
Total Title IV-A - Student Support Academic Enrichment		32,257	43,119
Education Stabilization Fund (ESF)			
Covid-19 Elementary and Secondary School Emergency Relief (ESSER)	84.425D	170,547	224,707
Covid-19 American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER)	84.425U	920,019	1,182,783
Covid-19 Homeless Round II Grant (ESSER)	84.425W	1,936	1,936
Total ESF/ESSER Grant		1,092,502	1,409,426
Total U.S. Department of Education		1,979,514	2,434,175
Total Federal Awards Receipts and Expenditures		\$ 3,184,116	\$ 3,648,249

The accompanying notes are an integral part of this schedule.

### WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

# NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES 2 CFR 200.510(b)(6) FOR THE YEAR ENDED JUNE 30, 2023

### **NOTE A - BASIS OF PRESENTATION**

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) includes the federal award activity of West Branch Local School District (the School District's) under programs of the federal government for the year ended June 30, 2023. The information on this Schedule is prepared in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the School District, it is not intended to and does not present the financial position or changes in net position of the School District.

### NOTE B - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards,* wherein certain types of expenditures may or may not be allowable or may be limited as to reimbursement.

### NOTE C - INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

### **NOTE D - CHILD NUTRITION CLUSTER**

The School District commingles cash receipts from the U.S. Department of Agriculture with similar State grants. When reporting expenditures on this Schedule, the School District assumes it expends federal monies first.

### **NOTE E - FOOD DONATION PROGRAM**

The School District reports commodities consumed on the Schedule at the entitlement value. The School District allocated donated food commodities to the respective program that benefitted from the use of those donated food commodities.

#### **NOTE F - NUTRITION CLUSTER**

The amount reported on the District's federal schedule in fiscal year 2022 was overstated by \$225,926 for AL# 10.555. This amount is included on the current year federal schedule as the carryover amount for AL#10.555. In 2022, the District had federal receipts that were greater than expenditures in the amount totaling \$225,926.



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## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

West Branch Local School District Mahoning County 14277 Main Street Beloit, Ohio 44609

#### To the Board of Education:

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the major fund, and the aggregate remaining fund information of the West Branch Local School District, Mahoning County, (the School District) as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements and have issued our report thereon dated March 13, 2024.

### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purposes of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the School District's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

Efficient • Effective • Transparent

West Branch Local School District
Mahoning County
Independent Auditor's Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

### Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 13, 2024



88 East Broad Street Columbus, Ohio 43215 ContactUs@ohioauditor.gov (800) 282-0370

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO THE MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

West Branch Local School District Mahoning County 14277 Main Street Beloit, Ohio 44609

To the Board of Education:

### Report on Compliance for the Major Federal Program

#### **Opinion on the Major Federal Program**

We have audited West Branch Local School District's, Mahoning County, (the School District) compliance with the types of compliance requirements identified as subject to audit in the U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on West Branch Local School District's major federal program for the year ended June 30, 2023. West Branch Local School District's major federal program is identified in the *Summary of Auditor's Results* section of the accompanying schedule of findings.

In our opinion, West Branch Local School District complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended June 30, 2023.

### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*); and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the *Auditor's Responsibilities for the Audit of Compliance* section of our report.

We are required to be independent of the School District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the School District's compliance with the compliance requirements referred to above.

### Responsibilities of Management for Compliance

The School District's Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the School District's federal programs.

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### Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the School District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the School District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, Government Auditing Standards, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design
  and perform audit procedures responsive to those risks. Such procedures include examining, on a
  test basis, evidence regarding the School District's compliance with the compliance requirements
  referred to above and performing such other procedures as we considered necessary in the
  circumstances.
- obtain an understanding of the School District's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to test and
  report on internal control over compliance in accordance with the Uniform Guidance, but not for the
  purpose of expressing an opinion on the effectiveness of the School District's internal control over
  compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

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Our consideration of internal control over compliance was for the limited purpose described in the *Auditor's Responsibilities for the Audit of Compliance* section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of this testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Keith Faber Auditor of State Columbus, Ohio

March 13, 2024

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### WEST BRANCH LOCAL SCHOOL DISTRICT MAHONING COUNTY

### SCHEDULE OF FINDINGS 2 CFR § 200.515 JUNE 30, 2023

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unmodified
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any significant deficiencies in internal control reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material weaknesses in internal control reported for major federal programs?	No
(d)(1)(iv)	Were there any significant deficiencies in internal control reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unmodified
(d)(1)(vi)	Are there any reportable findings under 2 CFR § 200.516(a)?	No
(d)(1)(vii)	Major Programs (list):	Elementary and Secondary School Emergency Relief (ESSER I and II) Fund - AL #84.425D
		American Rescue Plan Elementary and Secondary School Emergency Relief (ARP ESSER) Fund – AL #84.425U
		American Rescue Plan Elementary and Secondary School Emergency Relief – Homeless Children and Youth (ARP-HCY) – AL #84.425W
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$750,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee under 2 CFR §200.520?	Yes

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

### None

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None

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### WEST BRANCH LOCAL SCHOOL DISTRICT

### MAHONING COUNTY

### **AUDITOR OF STATE OF OHIO CERTIFICATION**

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 3/21/2024

88 East Broad Street, Columbus, Ohio 43215 Phone: 614-466-4514 or 800-282-0370