

Exhibit 5 – Legal Matrices

This exhibit contains three matrices. Each matrix matches the applicability of OCS steps to various entity types. The information in the matrices does not necessarily encompass every item requiring testing for these entities. Additionally, when footnotes in the matrices reference specific sections of the Ohio Rev. Code, you should read those sections when planning and/or conducting the audit.

Matrix 1 lists the following entities:

- Joint mental health districts
- Joint juvenile detention facilities
- Regional planning commissions
- Solid waste districts
- Joint Township cemeteries or Union cemeteries
- Union cemetery districts
- Airport authorities
- Family and children first councils
- Soil and water conservation districts
- Educational service centers (ESC)
- Regional Student Education District
- Conservancy districts

Matrix 2 lists the following entities:

- Libraries
- Councils of Government (COG)
- Regional water & sewer districts
- General health districts
- Joint recreation districts
- Park districts
- Community and technical colleges
- State colleges and universities
- Joint ambulance districts

Matrix 2 lists the following entities (Continued):

- Joint Fire Districts
- Joint Police Districts
- Port Authorities
- Agricultural Societies²⁹
- Community Improvement and Development Corporations

Matrix 3 includes a discussion of Home Rule Powers and lists the following entities:

- County
- Township
- City
- Village
- Traditional school districts
- STEM schools
- Community schools

Note: Generally, the same laws applicable to city, local, exempted village, and joint vocational school districts are also applicable to STEM schools [Ohio Rev. Code § 3326.11]. However, STEM schools are funded in a way the same way as that is similar to community schools. See Ohio Rev. Code §§ 3326.31 to 3326.50.

²⁹ Auditors use Chapter 1 Appendix A in conjunction with this Exhibit when determining the applicability of certain compliance requirements to Agricultural Societies.

Matrix 3

Chapter 1: Direct Laws

Step No.	Requirement	County ⁷⁵	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
1-1	ORC 5705.38: Annual appropriation measure	✓	✓	✓	✓	✓		
1-2	ORC 5705.41(D) and 5705.42: Restrictions on the appropriation/expending money including "Blanket" fiscal officer certificates	✓	✓	✓	✓	✓		
1-3	ORC 5705.40: Amending or supplementing appropriations; contingencies	✓	✓	✓	✓	✓		
1-4	ORC 5705.09: Establishing funds; and 5705.12: Permission to establish funds	✓	✓	✓	✓	✓		
1-5	Various ORC 5705 Sections, 5731.48 and 3315.20(A): Distributing revenue derived from tax levies, etc.	✓	✓	✓	✓	✓		
1-6	ORC 5705.05-.06 and 5705.14-16: Transfer of funds	✓	✓	✓	✓	✓		
1-7	AOS Bulletin 97-003 and various ORC 5705 Sections: Advances	✓	✓	✓	✓	✓		
1-8	ORC 5705.13 and 5705.132: Reserve balance accounts and funds	✓	✓	✓	✓	✓		
1-9	ORC 5101.144: County Children Services Fund	✓						

⁷⁵ Emergency Management Agencies (EMAs) formed under Ohio Rev. Code § 5502.26 should be considered part of the county and does not require separate filing or auditing requirements.

⁷⁶ This column for STEM schools is significantly different from the 2016 OCS. The changes to applicable sections are not marked due to the number.

Matrix 3

Chapter 1: Direct Laws (continued)

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
1-10	ORC 3313.33: Conveyances and contracts					✓		
1-11	ORC Chapter 3318: Permissible expenditures for school districts participating in the classroom facilities assistance programs					✓	✓	✓
1-12	ORC 3314.08: Foundation anticipation notes							✓
1-13	Ohio Const. Art. XII, Section 11; Ohio Const. Art. XVIII, Section 12; ORC 133.10, 133.22 133.24, 167.041, 321.34, 505.401, 5705.03, 5705.05, 5705.09 and 5705.10; 1981 Op. Atty. Gen. No. 81-035: Retiring Debt	✓	✓	✓	✓	✓		
1-14	ORC 133.10, 133.22, 133.24 and 4582.56(B)&(C): Anticipation Notes	✓	✓	✓	✓	✓		
1-16	ORC 133.29; 135.14, and 731.56: Governments investing in their own securities	✓	✓	✓	✓	✓		

Matrix 3**Chapter 1: Direct Laws (continued)**

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁸	Community School
1-17	OAC 117-2-03(B); ORC 117.38 ⁷⁷ and 1724.05: Annual Financial Reporting	✓	✓	✓	✓	✓	✓	✓
1-19	ORC 9.833 and 305.172: Health Care Self Insurance ⁷⁸	✓	✓	✓	✓	✓	✓	
1-20	ORC 2744.081: Liability Self Insurance	✓	✓	✓	✓	✓	✓	✓
1-21	ORC 117.13(C)(3): Allocating Audit Costs	✓	✓	✓	✓	✓	✓	✓
1-22	Various ORC sections: Vacation and sick leave	✓	✓	✓	✓	✓		
1-23	26 USC: Income tax collection	✓	✓	✓	✓	✓	✓	✓
1-24	Various ORC sections: Definitions, rates of contributions etc	✓	✓	✓	✓	✓	✓	✓
1-25	ORC 3313.981(F), 3317.01, 3317.02, 3317.03(E), 3321.04, and 3313.48: School District Average Daily Membership					✓		
1-26	ORC 3313.64, 3314.03 and 3314.08: Community School Funding						⁷⁹	✓
1-27	ORC Chapter 5727: Electric kilowatt-hour tax ⁸⁰	✓		✓	✓			
1-28	ORC 517.15: Permanent cemetery endowment fund		✓					
1-29	ORC 507.09 and 505.24(D): Allocating township trustee and fiscal officer compensation		✓					

⁷⁷ Note: Counties, Cities, ~~Public Schools~~ Traditional, STEM, and Community Schools are the only entities on this matrix required to follow GAAP. However for all entities listed on this matrix, auditors and financial statement preparers should read the guidance in AOS Bulletin 2015-007.

⁷⁸ See AOS Bulletin 2001-005 appendix 2 for a detailed table regarding the specific requirements for each type of self-insured subdivision. [AOS Bulletin 2011-008](#) explains some subsequent considerations. Only test the OCS steps to the extent they apply and are mandatory for the subdivision under audit.

⁷⁹ Although these specific requirements do not apply to STEM schools, there are similar statutes in Chapter in Ohio Rev. Code §§ 3326.31 to 3326.50.

⁸⁰ This step cannot be superseded by home rule powers.

Matrix 3**Chapter 2: Indirect Laws & Statutorily Mandated Tests**

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
2-1	ORC 5705.39: Appropriations limited by estimated resources	✓	✓	✓	✓	✓		
2-2	ORC 5705.41(A)(B) and 5705.42: Restrictions on the appropriation/expending money	✓	✓	✓	✓	✓		
2-3	ORC 3314.24(A): Internet or Computer-based community school space							✓
2-4	OAC 117-2-02(D)&(E): Required accounting records	✓	✓	✓	✓	✓	✓	✓
2-5	ORC 3314.024: Accounting for management company expenses							✓
2-6	ORC 135.13, 135.14, 135.144, 133.03 and 12 CFR 370: Eligible investments for interim monies		✓	✓	✓	✓	✓	
2-7	ORC 135.14 and 135.18: Other requirements		✓	✓	✓	✓	✓	
2-8	ORC 135.142, and 135.14(B)(7): Other eligible investments		✓	✓	✓	✓	✓	
2-9	ORC 135.18, 135.181; 135.37, and 12 CFR 330: Security for repayment of public deposits	✓	✓	✓	✓	✓	✓	
2-10	ORC 135.35, 135.353 and 339.061(D); 12 CFR 370: Eligible investments	✓						
2-11	ORC 135.35 and 339.061(B): Other requirements	✓						
2-12	ORC 3314.04: Contractually imposed deposit and investment requirements							✓
2-13	ORC 3314.011, 3314.019, 3314.02, 3314.023, 3314.03, 3314.036, and 3314.46: Sponsor monitoring of community schools							✓
2-14	ORC 3314.032: Operator oversight of community schools							✓
2-15	ORC 2335.25, 1901.31 and 1905.21: Cashbook of costs etc	✓		✓				

Matrix 3

Chapter 2: Indirect Laws & Statutorily Mandated Tests (Continued)

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
2-16	ORC 117.16(A), 723.52, 5517.02 and 5517.021: Force Accounts Municipal Corporations [Cities/Villages]			✓	✓			
2-17	ORC 117.16(A), 5517.02, 5517.021 and 5543.19: Force Accounts – Counties	✓						
2-18	ORC 117.16(A), 5517.02, 5517.021 and 5575.01: Force Accounts – Townships		✓					
2-19	ORC 117.111(A), 304.01, 304.02, 955.013, 1306.01(P), 1306.02(A), 1306.04(B) and 1306.11: Security controls over counties' electronic transactions	✓						
2-20	OAC 3745-27-15 through 18: Landfill Financial Responsibility and Certifications	✓	✓	✓	✓			
2-21	Various ORC Sections: Education Requirements	✓	✓	✓	✓	✓	✓	
2-22	1979 Op. Atty. Gen. No. 79-111: Prohibitions from holding office; and 117.103(B)(1): Fraud Hotline	✓	✓	✓	✓	✓	✓	✓
2-22	Various ORC Sections: Fraud, Abuse, and Illegal Acts; Conflict of Interest; Ethics	✓	✓	✓	✓	✓	✓	✓
2-23	ORC 149.43: Availability of public records and related policies	✓	✓	✓	✓	✓	✓	✓
2-24	ORC 3313.666(A), (B), & (C) and 3314.03(A)(11)(d): Anti-Bullying Provisions					✓	✓	✓

Matrix 3

Chapter 3: Stewardship

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
3-1	ORC 9.38: Deposits of public money	✓	✓	✓	✓	✓	✓	✓
3-2	ORC 121.22: Meeting of public bodies to be open, exceptions, and notice	✓	✓	✓	✓	✓	✓	✓
3-3	Various ORC sections: Appointments, compensation, contracts etc	✓	✓	✓	✓	✓	✓	✓
3-4	Various ORC Sections: Prohibited Political Activity ⁸¹	✓	✓	✓	✓	✓	✓	
3-5	Various ORC Sections: Bonding requirements	✓	✓	✓	✓	✓	✓	✓
3-6	ORC 307.93(F), 341.25, 753.22, and 2301.58: Establishment and accounting treatment of Commissaries	✓		✓	✓			
3-7	ORC 2335.34 - .35: Unclaimed costs and fees (court of common pleas and probate court)	✓						
3-8	ORC 1907.20: Records required of county courts	✓						
3-9	ORC 1901.31: Municipal court records	✓		✓				
3-10	ORC 1905.21 and 733.40: Records required and disposition of receipts for mayor's court			✓	✓			

⁸¹ Some provisions of these OCS Sections have general applicability while others do not. Also, other requirements may apply. Auditors should be alert for circumstances which raise questions about whether such activity has occurred and seek legal counsel when questionable activity is noted.

Step No.	Requirement	County	Township	City	Village	Traditional Schools	STEM Schools ⁷⁶	Community School
3-11	Various ORC Sections: Collection, custody and disbursement of fees, fines	✓		✓	✓			
3-12	ORC 2743.70 and 2949.091: Additional court costs	✓		✓	✓			
3-13	ORC 319.04: Training and continuing education requirements for county auditors	✓						
3-14a	ORC 325.071, 325.12, 325.06 and 325.18: Furtherance of justice allowance; and 2925.03(F), 2929.18, 2981.11, 2981.13, and 2929.13: Law Enforcement trust fund	✓						
3-14b	ORC 2925.03(F), 2929.18, 2981.11, 2981.13, and 2929.13: Law Enforcement trust fund	✓	✓ ⁷⁴	✓ ⁷⁴	✓ ⁷⁴			
3-15	ORC 505.60, 505.601, Op. Atty. Gen. No. 2005-038 and 2013-022; AOS Bulletin 2009-003 and 2015-002: Reimbursement of insurance premiums – Townships		✓					
3-16	ORC 505.603: "Cafeteria Plans" – Townships		✓					
3-17	ORC 507.12 and 733.81: Fiscal Integrity Act		✓	✓	✓			
3-18	ORC 4511.0915: Operation of traffic law photo monitoring device	✓	✓	✓	✓			