

# OTTAWA HILLS LOCAL SCHOOL DISTRICT LUCAS COUNTY, OHIO

SINGLE AUDIT FOR THE YEAR ENDED JUNE 30, 2023





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Board of Education Ottawa Hills Local School District 4035 W. Central Avenue Ottawa Hills, Ohio 43606

We have reviewed the *Independent Auditor's Report* of the Ottawa Hills Local School District, Lucas County, prepared by Clark, Schaefer, Hackett & Co., for the audit period July 1, 2022 through June 30, 2023. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Ottawa Hills Local School District is responsible for compliance with these laws and regulations.

LHI.

Keith Faber Auditor of State Columbus, Ohio

March 28, 2024

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#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Education Ottawa Hills Local School District:

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Ottawa Hills Local School District (the "District") as of and for the year ended June 30, 2023 and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may rise substantial doubt shortly thereafter.



#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedules of net pension and OPEB liabilities/(assets) and pension and OPEB contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the schedule of expenditures of federal awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 29, 2024 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio February 29, 2024 This Page Intentionally Left Blank

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

The discussion and analysis of Ottawa Hills Local School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2023. The intent of this discussion and analysis is to look at the District's financial performance as a whole. Readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

### FINANCIAL HIGHLIGHTS

Key financial highlights for fiscal year 2023 are as follows:

- □ Net position decreased \$2,431,985 in fiscal year 2023.
- □ General revenues accounted for \$16,853,677 in revenue or 84% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$3,120,681 or 16% of total revenues of \$19,974,358.
- □ The District had \$22,406,343 in expenses related to governmental activities; only \$3,120,681 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$16,853,677 were not adequate to provide for these programs.
- □ The District's General Fund had \$16,697,971 in revenues and \$19,149,248 in expenditures. The General Fund's fund balance decreased \$2,504,336 to \$2,249,154.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

This annual report consists of two parts – management's discussion and analysis and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the District:

These statements are as follows:

- 1. <u>*The Government-Wide Financial Statements*</u> These statements provide both long-term and short-term information about the District's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

#### **Government-wide Statements**

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the District's net position and how it has changed. Net position is one way to measure the District's financial health.

Over time, increases or decreases in the District's net position is an indicator of whether its financial health is improving or deteriorating, respectively.

To assess the overall health of the District you need to consider additional nonfinancial factors such as the property tax base, current property tax laws, student enrollment growth and facility conditions.

The government-wide financial statements of the District reflect the following category of its activities:

<u>Governmental Activities</u> – The District's programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation and extracurricular activities.

#### Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

*Governmental Funds* – The District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

**Proprietary Funds** – The District uses internal service funds to report activities that provide services for the District's other programs and activities. The District's medical, dental, and prescription drug self-insurance program is reported in an internal service fund. Proprietary funds are reported in the same manner that all activities are reported in the Statement of Net Position and the Statement of Activities.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

The following table provides a summary of the District's net position for fiscal year 2023 compared to fiscal year 2022.

	Governmental Activities		Increase (Decrease)
	2023	2022	
Current and Other Assets	\$16,977,485	\$24,703,307	(\$7,725,822)
Net OPEB Asset	1,816,804	1,343,413	473,391
Capital Assets, Net	21,643,540	16,263,715	5,379,825
Total Assets	40,437,829	42,310,435	(1,872,606)
Deferred Outflows of Resources	6,613,041	5,702,329	910,712
Net Pension Liability	19,100,063	10,459,477	8,640,586
Net OPEB Liability	926,208	1,217,705	(291,497)
Other Long-Term Liabilities	10,814,337	11,584,958	(770,621)
Other Liabilities	2,730,734	2,427,637	303,097
Total Liabilities	33,571,342	25,689,777	7,881,565
Deferred Inflows of Resources	16,554,322	22,965,796	(6,411,474)
Net Position			
Investment in Capital Assets	12,502,446	10,259,602	2,242,844
Restricted	2,578,241	2,337,563	240,678
Unrestricted	(18,155,481)	(13,239,974)	(4,915,507)
Total Net Position	(\$3,074,794)	(\$642,809)	(\$2,431,985)

The net pension liability is reported by the District pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net OPEB liability/asset is reported by the District pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB and the net OPEB asset.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the District's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the District is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the District's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

**Changes in Net Position** – The following table shows the changes in net position for fiscal year 2023 compared to fiscal year 2022:

		Governmental Activities	
	2023	2022	
Revenues			
Program Revenues:			
Charges for Services and Sales	\$837,365	\$728,704	\$108,661
Operating Grants and Contributions	1,975,754	2,243,506	(267,752)
Capital Grants and Contributions	307,562	1,351,995	(1,044,433)
Total Program Revenues	3,120,681	4,324,205	(1,203,524)
General Revenues:			
Property Taxes	12,972,263	12,724,602	247,661
Intergovernmental, Unrestricted	3,695,636	3,793,000	(97,364)
Other	185,778	(140,753)	326,531
Total General Revenues	16,853,677	16,376,849	476,828
Total Revenues	19,974,358	20,701,054	(726,696)
Program Expenses:			
Instruction	13,593,621	11,932,473	1,661,148
Supporting Services:			
Pupils	1,618,551	1,373,211	245,340
Instructional Staff	510,560	532,752	(22,192)
Board of Education	62,433	40,858	21,575
Administration	1,313,379	1,189,367	124,012
Fiscal Services	686,921	663,666	23,255
Operation and Maintenance of Plant	1,863,430	1,712,300	151,130
Pupil Transportation	105,596	70,790	34,806
Central	444,336	507,012	(62,676)
Community Services	876,660	806,457	70,203
Extracurricular Activities	1,113,151	911,193	201,958
Interest and Fiscal Charges	217,705	235,616	(17,911)
Total Expenses	22,406,343	19,975,695	2,430,648
Total Change in Net Position	(2,431,985)	725,359	(3,157,344)
Beginning Net Position	(642,809)	(1,368,168)	725,359
Ending Net Position	(\$3,074,794)	(\$642,809)	(\$2,431,985)

#### **Governmental** Activities

Net position of the District's governmental activities decreased \$2,431,985. Donations received in the prior fiscal year from the Ottawa Hills Schools Foundation to be used for the Foundry Learning Center Project resulted in a subsequent decrease in capital grants in fiscal year 2023. An increase in other revenue was the result of an increase in investment earnings, which can be attributed to an increase in interest rates.

An overall increase in expenses can be attributed to changes in the net pension liability.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by the levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property taxes made up 65% of revenues for Ottawa Hills Local Schools in fiscal year 2023. The District's reliance upon tax revenues is demonstrated by the following graph:

		Percent	
Revenue Sources	2023	ofTotal	15.62%
Intergovernmental, Unrestricted	\$3,695,636	18.50%	18.50%
Program Revenues	3,120,681	15.62%	18.5070
General Tax Revenues	12,972,263	64.95%	
General Other	185,778	0.93%	0.93%
Total Revenue	\$19,974,358	100.00%	64.95%

#### FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The District's governmental funds reported a combined fund balance of \$1,637,954, which is a decrease from last year's balance of \$9,239,814. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2023 and 2022.

	Fund Balance June 30, 2023	Fund Balance June 30, 2022	Increase (Decrease)
General	\$2,249,154	\$4,753,490	(\$2,504,336)
Building	0	3,887,803	(3,887,803)
Permanent Improvement	(1,193,269)	(1,234,555)	41,286
Other Governmental	582,069	1,833,076	(1,251,007)
Total	\$1,637,954	\$9,239,814	(\$7,601,860)

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

General Fund – The tables that follow assist in illustrating the financial activities and balance of the General Fund:

	2023 Revenues	2022 Revenues	Increase (Decrease)
Taxes	\$11,886,296	\$11,765,033	\$121,263
Tuition	220,182	242,984	(22,802)
Investment Earnings	109,606	(173,703)	283,309
Extracurricular Activities	166,065	150,751	15,314
Class Materials and Fees	174,926	118,513	56,413
Intergovernmental - State	3,971,178	3,943,585	27,593
Donations	137,044	160,329	(23,285)
All Other Revenue	32,674	10,804	21,870
Total	\$16,697,971	\$16,218,296	\$479,675

General Fund revenues increased \$479,675, or approximately 3% in fiscal year 2023. This increase can mostly be attributed to an increase in investment earnings, which was the result of an increase in interest rates.

	2023 Expenditures	2022 Expenditures	Increase (Decrease)
Current:			
Instruction	\$12,322,941	\$11,628,903	\$694,038
Supporting Services:			
Pupils	1,422,746	1,364,543	58,203
Instructional Staff	491,913	553,697	(61,784)
Board of Education	62,433	40,858	21,575
Administration	1,257,130	1,294,289	(37,159)
Fiscal Services	658,497	668,702	(10,205)
Operation and Maintenance of Plant	1,382,230	1,962,209	(579,979)
Pupil Transportation	109,127	70,762	38,365
Central	430,826	499,143	(68,317)
Community Services	289,961	272,899	17,062
Extracurricular Activities	612,844	649,744	(36,900)
Debt Service:			
Principal Retirement	105,926	70,491	35,435
Interest and Fiscal Charges	2,674	4,059	(1,385)
Total	\$19,149,248	\$19,080,299	\$68,949

Overall, General Fund expenditures remained stable, increasing \$68,949, or less than 1% during fiscal year 2023. An increase in instruction can be attributed to increases in salaries and benefits. This increase was offset by a decrease in operation and maintenance of plant, which can be attributed to costs incurred in the prior fiscal year for administrative office space.

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

Management's Discussion and Analysis	
For the Fiscal Year Ended June 30, 2023	Unaudited

During the course of fiscal year 2023 the District amended its General Fund budget several times.

For the General Fund, original estimated, final estimated, and actual budget basis revenues and expenditures were not materially different. The General Fund had an adequate fund balance to cover expenditures.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

At the end of fiscal year 2023 the District had \$21,643,540 net of accumulated depreciation invested in land, improvements, buildings, machinery, equipment and vehicles. The following table shows fiscal year 2023 and 2022 balances:

	Governme	Increase	
	Activiti	es	(Decrease)
_	2023	2022	
Land	\$743,629	\$743,629	\$0
Construction in Progress	197,279	5,240,214	(5,042,935)
Land Improvements	2,014,399	2,006,701	7,698
Buildings and Improvements	26,092,628	15,103,349	10,989,279
Leased Buildings	509,828	509,828	0
Machinery and Equipment	4,301,339	4,195,167	106,172
Leased Equipment	293,566	293,566	0
Vehicles	294,583	256,653	37,930
Less: Accumulated Depreciation	(12,803,711)	(12,085,392)	(718,319)
Totals	\$21,643,540	\$16,263,715	\$5,379,825

Additions to capital assets included various equipment, vehicle purchases, and the Foundry Learning Center Project. Additional information on the District's capital assets can be found in Note 9.

#### Long-Term Debt and Other Long-Term Obligations

The following table summarizes the District's long-term debt and other long-term obligations outstanding as of June 30, 2023 and 2022:

	2023	2022
Governmental Activities:		
General Obligation Bonds:		
School Facility Improvements	\$8,421,243	\$8,836,287
Installment Loan	234,162	462,591
Leases	485,689	591,615
Compensated Absences	1,673,243	1,694,465
Totals	\$10,814,337	\$11,584,958

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 9% of the total assessed value of real and personal property. At June 30, 2023, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 12.

#### Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2023

Unaudited

#### **ECONOMIC FACTORS**

The Lucas County Auditor's office has completed the 2021 triennial update for properties in Lucas County. The next revaluation of properties for Lucas County will occur in 2024. There was a 11.1% change in total valuations for the district. The 2021 valuations have increased from the 2020 valuations. The current district valuation for 2021 is \$181,317,540, up from the 2020 valuation of \$163,188,000. In 2012, the Lucas County Auditor's office conducted a property revaluation of property values. The 2012 valuation for the Ottawa Hills Local School District decreased to \$151,606,360. This was a loss of (\$10,310,570) or (6.37%) from calendar year 2011. The peak year of valuation for the District was 2006. The calendar year 2006 valuation was \$187,621,220. The economic slowdown has affected home values in the District and in Lucas County. The drop in valuations has reduced the level of valuations to an amount that was last seen in 1999. All operating and permanent improvement levies passed after 1999 have been negatively affected by the drop in valuations. A 4.9 mil operating levy was approved by voters in November of 2020. The revenue from the levy was certified by the county auditor to generate \$799,133 a year. The operating levy was approved by a 61% margin.

#### **REQUESTS FOR INFORMATION**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Ottawa Hills Local School District Treasurer's office.

# Statement of Net Position June 30, 2023

			C	omponent Unit	
	G	Governmental Activities		Ottawa Hills Schools Foundation	
Assets:					
Pooled Cash and Investments	\$	3,977,373	\$	0	
Investments		0		1,953,249	
Receivables:					
Taxes		12,918,575		0	
Accounts		64,617		0	
Interest		8,754		0	
Pledges		0		558,918	
Prepaid Items		8,166		0	
Net OPEB Asset		1,816,804		0	
Non-Depreciable Capital Assets		940,908		0	
Depreciable Capital Assets, Net		20,702,632		0	
Total Assets		40,437,829		2,512,167	
Deferred Outflows of Resources:					
Pension		6,023,866		0	
OPEB		589,175		0	
Total Deferred Outflows of Resources		6,613,041		0	
Liabilities:					
Accounts Payable		533,386		0	
Accrued Wages and Benefits		1,323,566		0	
Intergovernmental Payable		307,137		0	
Claims Payable		447,364		0	
Unearned Revenue		99,366		0	
Accrued Interest Payable		19,915		0	
Long Term Liabilities:					
Due Within One Year		841,466		0	
Due in More Than One Year:					
Net Pension Liability		19,100,063		0	
Net OPEB Liability		926,208		0	
Other Amounts Due in More Than One Year		9,972,871		0	
Total Liabilities		33,571,342		0	

(Continued)

		Component Unit
	Governmental Activities	Ottawa Hills Schools Foundation
Deferred Inflows of Resources:		
Property Tax Levy for Next Fiscal Year	12,358,106	0
Pension	1,648,027	0
OPEB	2,548,189	0
<b>Total Deferred Inflows of Resources</b>	16,554,322	0
Net Position:		
Net Investment in Capital Assets	12,502,446	0
Restricted For:		
Capital Projects	2,214	0
Debt Service	503,365	0
OPEB	1,816,804	0
Other Purposes	255,858	0
Temporarily Restricted for Other Purposes	0	1,487,878
Permanently Restricted for Endowments	0	372,719
Unrestricted (Deficit)	(18,155,481)	651,570
Total Net Position	\$ (3,074,794)	\$ 2,512,167

## Statement of Activities For the Fiscal Year Ended June 30, 2023

			Program Revenues							
		Expenses		Expenses		harges for ces and Sales		rating Grants Contributions	-	al Grants and ntributions
<b>Governmental Activities:</b>										
Instruction	\$	13,593,621	\$	410,987	\$	1,073,549	\$	280,362		
Supporting Services:										
Pupils		1,618,551		0		170,879		0		
Instructional Staff		510,560		0		9,960		0		
Board of Education		62,433		0		0		0		
Administration		1,313,379		0		0		0		
Fiscal Services		686,921		0		0		0		
Operation and Maintenance of Plant		1,863,430		1,413		0		0		
Pupil Transportation		105,596		0		0		0		
Central		444,336		0		10,967		0		
Community Services		876,660		0		583,182		0		
Extracurricular Activities		1,113,151		424,965		127,217		27,200		
Interest and Fiscal Charges		217,705		0		0		0		
<b>Total Primary Government</b>	\$	22,406,343	\$	837,365	\$	1,975,754	\$	307,562		
Component Unit:										
Ottawa Hills Schools Foundation	\$	674,961	\$	0	\$	920,872	\$	0		

#### **General Revenues**

Property Taxes Levied for: General Purposes Debt Service Capital Projects Intergovernmental, Unrestricted Investment Earnings Miscellaneous Total General Revenues Change in Net Position Net Position Beginning of Year

Net Position End of Year

Net (Expense) Revenue	Component
and Changes in Net Position	—
Governmental Activities	Ottawa Hills Schools Foundation
\$ (11,828,723	)
(1,447,672)	)
(500,600)	)
(62,433)	)
(1,313,379)	)
(686,921	)
(1,862,017)	)
(105,596)	)
(433,369)	)
(293,478)	)
(533,769)	)
(217,705	)
\$ (19,285,662	<u>)</u>
	245,911
11,913,397	0
525,913	0
532,953	0
3,695,636	0
126,789	135,705
58,989	0
16,853,677	135,705
(2,431,985	) 381,616
(642,809	) 2,130,551
\$ (3,074,794	) \$ 2,512,167

## Balance Sheet Governmental Funds June 30, 2023

	General	Permanent nprovement	Go	Other overnmental Funds	G	Total overnmental Funds
Assets:						
Pooled Cash and Investments	\$ 1,791,139	\$ 606,161	\$	1,027,712	\$	3,425,012
Receivables:						
Taxes	11,836,170	525,104		557,301		12,918,575
Accounts	865	0		0		865
Interest	8,754	0		0		8,754
Interfund Receivable	33,950	0		0		33,950
Interfund Loans Receivable	1,680,000	0		0		1,680,000
Prepaid Items	8,166	0		0		8,166
Total Assets	\$ 15,359,044	\$ 1,131,265	\$	1,585,013	\$	18,075,322
Liabilities:						
Accounts Payable	\$ 58,344	\$ 140,255	\$	334,787	\$	533,386
Accrued Wages and Benefits	1,323,566	0		0		1,323,566
Intergovernmental Payable	307,137	0		0		307,137
Interfund Payable	0	0		33,950		33,950
Interfund Loans Payable	0	1,680,000		0		1,680,000
Unearned Revenue	0	0		99,366		99,366
Compensated Absences Payable	41,566	0		0		41,566
Total Liabilities	 1,730,613	 1,820,255		468,103		4,018,971
Deferred Inflows of Resources:						
Unavailable Amounts	56,049	2,214		2,028		60,291
Property Tax Levy for Next Fiscal Year	11,323,228	502,065		532,813		12,358,106
Total Deferred Inflows of Resources	 11,379,277	 504,279		534,841		12,418,397
Fund Balances:						
Nonspendable	1,688,166	0		0		1,688,166
Restricted	0	0		757,195		757,195
Assigned	2,041,340	0		0		2,041,340
Unassigned	 (1,480,352)	 (1,193,269)		(175,126)		(2,848,747)
Total Fund Balances	2,249,154	(1,193,269)		582,069		1,637,954
Total Liabilities, Deferred Inflows of						
<b>Resources and Fund Balances</b>	\$ 15,359,044	\$ 1,131,265	\$	1,585,013	\$	18,075,322

## *Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities June 30, 2023*

Total Governmental Fund Balances		\$ 1,637,954
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not		
resources and therefore are not reported in the funds.		21,643,540
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred in the funds.		60,291
The net pension and OPEB liabilities/asset are not due and payable, nor available		
in the current period; therefore, the liabilities/asset and related deferred		
inflows/outflows are not reported in governmental funds:		
Deferred Outflows - Pension	6,023,866	
Deferred Inflows - Pension	(1,648,027)	
Net Pension Liability	(19,100,063)	
Deferred Outflows - OPEB	589,175	
Deferred Inflows - OPEB	(2,548,189)	
Net OPEB Asset	1,816,804	
Net OPEB Liability	(926,208)	(15,792,642)
The internal service funds are used by management to		
charge the costs of services to individual funds. The assets		
and liabilities of the internal service funds are included in		
governmental activities in the statement of net position.		168,749
Long-term liabilities are not due and payable in the		
current period and therefore are not reported in the funds.		
General Obligation Bonds Payable	(8,421,243)	
Installment Loan	(234,162)	
Leases	(485,689)	
Compensated Absences Payable	(1,631,677)	
Accrued Interest Payable	(19,915)	(10,792,686)
Net Position of Governmental Activities		\$ (3,074,794)

## Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2023

	 General	 Building	Permanent aprovement
Revenues:			
Local Sources:			
Taxes	\$ 11,886,296	\$ 0	\$ 531,652
Tuition	220,182	0	0
Investment Earnings	109,606	7,544	0
Extracurricular Activities	166,065	0	0
Class Materials and Fees	174,926	0	0
Intergovernmental - State	3,971,178	0	146,584
Intergovernmental - Federal	0	0	0
Donations	137,044	0	0
All Other Revenue	 32,674	 0	 0
Total Revenue	 16,697,971	 7,544	 678,236
Expenditures:			
Current:	10 200 041	0	05.027
Instruction	12,322,941	0	95,837
Supporting Services:	1 400 746	0	0
Pupils	1,422,746	0	0
Instructional Staff Board of Education	491,913	0	0
Administration	62,433	0 0	0 0
Fiscal Services	1,257,130	0	0
	658,497	-	-
Operation and Maintenance of Plant	1,382,230	0	62,830 27,020
Pupil Transportation Central	109,127	0 0	37,930
	430,826	0	0 0
Community Services Extracurricular Activities	289,961	0	7,698
Capital Outlay	612,844 0	3,895,347	283,065
Debt Service:	0	5,695,547	285,005
Principal Retirement	105,926	0	228,429
Interest and Fiscal Charges	2,674	0	11,611
Total Expenditures	 19,149,248	 3,895,347	 727,400
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(2,451,277)	(3,887,803)	(49,164)
Other Financing Sources (Uses):			
Sale of Equipment	492	0	90,450
Transfers In	0	0	0
Transfers Out	 (53,551)	 0	0
Total Other Financing Sources (Uses)	 (53,059)	 0	 90,450
Net Change in Fund Balance	(2,504,336)	(3,887,803)	41,286
Fund Balances at Beginning of Year	 4,753,490	 3,887,803	 (1,234,555)
Fund Balances End of Year	\$ 2,249,154	\$ 0	\$ (1,193,269)

Other	Total		
Governmental	Governmental		
Funds	Funds		
\$ 524,618	\$ 12,942,566		
¢ 021,010	220,182		
2,093	119,243		
· · · · · · · · · · · · · · · · · · ·			
258,900	424,965		
15,879	190,805		
590,221	4,707,983		
1,137,037	1,137,037		
410,410	547,454		
7,514	40,188		
2,946,672	20,330,423		
2,940,072	20,330,423		
546 501	12 065 260		
546,591	12,965,369		
170,879	1,593,625		
9,960	501,873		
0	62,433		
0	1,257,130		
7,055	665,552		
0	1,445,060		
0	147,057		
	441,793		
10,967			
583,182	873,143		
411,821	1,032,363		
1,890,625	6,069,037		
390,000	724,355		
230,150	244,435		
4,251,230	28,023,225		
(1,304,558)	(7,692,802)		
0	90,942		
53,551	53,551		
0	(53,551)		
53,551	90,942		
55,551	90,942		
(1,251,007)	(7,601,860)		
1,833,076	9,239,814		
\$ 582,069	\$ 1,637,954		

## Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Fiscal Year Ended June 30, 2023

Net Change in Fund Balance - Total Governmental Funds		\$ (7,601,860)
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period. Capital Outlay	6,098,144	
Depreciation Expense	(718,319)	5,379,825
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		(363,485)
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:		
Pension OPEB	1,689,656 42,250	1,731,906
Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities/asset are reported as pension/OPEB expense in the statement of activities:		
Pension OPEB	(2,568,966) 318,258	(2,250,708)
The issuance of long-term debt provides current financial resources to governmental funds, but has no effect on net position. In addition, repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the governmental activities. General Obligation Bond Principal Retirement Bond Premium Amortization Installment Loan Principal Retirement Lease Retirement	390,000 25,044 228,429 105,926	749,399
In the statement of activities, interest is accrued on outstanding bonds, whereas in		
governmental funds, an interest expenditure is reported when due. Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.		1,686
Change in Compensated Absences		62,788
The internal service funds, which are used by management to charge the costs of services to individual funds, are not included in the statement of activities. Governmental fund expenditures and related internal service fund revenues are eliminated. The net revenue (expense) of the internal service funds are allocated among the governmental activities.		(141,536)
Change in Net Position of Governmental Activities		\$ (2,431,985)
See accompanying notes to the basic financial statements		 

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## Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Fiscal Year Ended June 30, 2023

					Fin	iance with al Budget Positive
-	Or	iginal Budget	Final Budget	Actual	(N	legative)
Revenues:						
Local Sources:						
Taxes	\$	11,668,697	\$ 11,748,076	\$ 11,748,076	\$	0
Tuition		220,083	221,580	221,580		0
Investment Earnings		114,223	115,000	53,216		(61,784)
Extracurricular Activities		102,069	102,763	149,909		47,146
Class Material and Fees		80,874	81,424	81,424		0
Intergovernmental - State		3,944,346	3,971,178	3,971,178		0
Donations		27,016	27,200	27,200		0
All Other Revenues		24,366	24,533	32,304		7,771
Total Revenues		16,181,674	16,291,754	16,284,887		(6,867)
Expenditures:						
Current:						
Instruction		11,908,988	11,983,679	12,090,703		(107,024)
Supporting Services:						
Pupils		1,353,234	1,353,889	1,423,551		(69,662)
Instructional Staff		688,270	691,302	510,112		181,190
Board of Education		52,551	52,551	65,433		(12,882)
Administration		1,301,889	1,325,608	1,240,826		84,782
Fiscal Services		668,099	668,757	674,284		(5,527)
Operation and Maintenance of Plant		1,457,469	1,528,349	1,497,315		31,034
Pupil Transportation		70,675	70,675	108,383		(37,708)
Central		567,442	593,617	432,750		160,867
Community Services		263,012	263,487	245,499		17,988
Extracurricular Activities		649,483	649,483	626,846		22,637
Total Expenditures		18,981,112	19,181,397	18,915,702		265,695
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		(2,799,438)	(2,889,643)	(2,630,815)		258,828

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Other Financing Sources (Uses):				
Sale of Equipment	492	492	492	0
Transfers Out	(223,000)	(223,000)	(221,000)	2,000
Advances In	381,846	381,846	381,846	0
Advances Out	(3,950)	(3,950)	(3,950)	0
Refund of Prior Year Expenditures	10,904	10,904	19,307	8,403
Total Other Financing Sources (Uses):	166,292	166,292	176,695	10,403
Net Change in Fund Balance	(2,633,146)	(2,723,351)	(2,454,120)	269,231
Fund Balance at Beginning of Year	3,817,515	3,817,515	3,817,515	0
Prior Year Encumbrances	200,284	200,284	200,284	0
Fund Balance at End of Year	\$ 1,384,653	\$ 1,294,448	\$ 1,563,679	\$ 269,231

## Statement of Net Position Proprietary Funds June 30, 2023

	A	vernmental ctivities - rnal Service Funds		
Assets:				
Current Assets:				
Pooled Cash and Investments	\$	552,361		
Receivables:				
Accounts		63,752		
Total Assets	616,113			
Liabilities:				
Current Liabilities:				
Claims Payable		447,364		
Total Liabilities		447,364		
Net Position:				
Unrestricted		168,749		
<b>Total Net Position</b>	\$ 168,749			

## Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Fiscal Year Ended June 30, 2023

	Governmental Activities - Internal Service Funds		
<b>Operating Revenues:</b>			
Interfund Charges	\$	2,409,325	
Other Operating Revenues		904,014	
Total Operating Revenues		3,313,339	
Operating Expenses:			
Claims Expense		3,462,295	
Total Operating Expenses		3,462,295	
Operating Loss		(148,956)	
Nonoperating Revenue (Expenses):			
Investment Earnings		7,420	
Total Nonoperating Revenues (Expenses)		7,420	
Change in Net Position		(141,536)	
Net Position Beginning of Year		310,285	
Net Position End of Year	\$	168,749	

## Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2023

	Governmental
	Activities - Internal Service
	Funds
	T ullus
Cash Flows from Operating Activities:	<b>**</b> • • • • • • • •
Cash Received from Interfund Charges	\$2,409,325
Cash Received from Reimbursements	904,014
Cash Payments for Claims	(3,312,437)
Net Cash Provided by Operating Activities	902
Cash Flows from Investing Activities:	
Receipts of Interest	7,420
Net Cash Provided by Investing Activities	7,420
Net Increase in Cash and Cash Equivalents	8,322
Cash and Cash Equivalents at Beginning of Year	544,039
Cash and Cash Equivalents at End of Year	\$552,361
Reconciliation of Operating Loss to Net Cash	
Provided by Operating Activities:	
Operating Loss	(\$148,956)
Adjustments to Reconcile Operating Loss to	
Net Cash Provided by Operating Activities:	
Changes in Assets and Liabilities:	
Decrease in Accounts Receivable	156,178
Decrease in Claims Payable	(6,320)
Total Adjustments	149,858
Net Cash Provided by Operating Activities	\$902

### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. <u>Reporting Entity</u>

Ottawa Hills Local School District, Ohio (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 39 "Determining Whether Certain Organizations Are Component Units", and GASB Statement No. 61, "The Financial Reporting Entity; Omnibus" in that the financial statements include all organizations, activities, functions and component units for which the District (the reporting entity) is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. Additionally, the primary government is required to consider other organizations for which the primary government is not financially accountable, but are considered based on the nature and significance of their relationship with the primary government. The District has one component unit, the Ottawa Hills Schools Foundation (the "Foundation").

The District is a member of the Northwest Ohio Computer Association (NWOCA), the Northern Buckeye Education Council (NBEC) and the Educational Regional Service System Region 1. The aforementioned entities are jointly governed organizations that provide various services to member school districts, see Note 15 "Jointly Governed Organizations." Based on the foregoing, the reporting entity of the District includes the following services: instructional (regular and special education), student guidance, extracurricular activities and care and upkeep of grounds and buildings.

<u>Discretely Presented Component Unit</u> - The component unit column in the government-wide financial statements includes the financial data of the Foundation. It is reported in a separate column to emphasize that it is legally separate from the District. See note 20.

#### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

#### A. <u>Reporting Entity</u> (Continued)

The accounting policies and financial reporting practices of the District conform to generally accepted accounting principles as applicable to governmental units. The following is a summary of its significant accounting policies.

#### B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures/expenses. The various funds are summarized by type in the basic financial statements.

The following fund types are used by the District:

*Governmental Funds* - These are funds through which most governmental functions typically are financed. The acquisition, use and balances of the District's expendable financial resources and the related current liabilities are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the District's major governmental funds:

<u>General Fund</u> - This fund is the general operating fund of the District and is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Building Fund</u> – The building fund accounts for debt proceeds used for acquiring and building capital facilities.

<u>Permanent Improvement Fund</u> – The permanent improvement fund accounts for financial resources to be used for the acquisition or construction of major capital assets.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - The proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of the proprietary funds are included on the balance sheet. The proprietary fund operating statement presents increases (i.e., revenues) and decreases (i.e., expenses) in net position.

<u>Internal Service Fund</u> - Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District or to other governments on a cost-reimbursement basis. The District's internal service fund accounts for premiums and costs associated with a medical, dental, and prescription drug self-insurance program.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. <u>Basis of Presentation</u> – <u>Financial Statements</u>

<u>Government-wide</u> <u>Financial</u> <u>Statements</u> – The statement of net position and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The government-wide statements are prepared using the economic resources measurement focus, which differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

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# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### C. Basis of Presentation - Financial Statements (Continued)

**<u>Fund</u>** <u>Financial</u> <u>Statements</u> – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e. expenses) in net position. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

### D. <u>Basis of Accounting</u>

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses reported in the financial statements. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the District is considered to be 60 days after fiscal year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual at year end: property taxes, tuition, grants and entitlements, student fees and interest on investments.

Current property taxes measurable at June 30, 2023, but which are not intended to finance fiscal 2023 operations, have been recorded as deferred inflows of resources. Delinquent property taxes measurable and available (received within 60 days) and amounts available as an advance on future tax settlements are recognized as revenue at year end.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

### D. <u>Basis of Accounting</u> (Continued)

The accrual basis of accounting is utilized for reporting purposes by the government-wide financial statements, proprietary funds, and custodial funds. Revenues are recognized when they are earned and expenses are recognized when incurred.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Grants and entitlements received before eligibility requirements are met are recorded as deferred inflows of resources.

Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

### E. <u>Budgetary Process</u>

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year.

All funds other than custodial funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The primary level of budgetary control is at the object level for the general fund and at the fund level for the remaining funds. Budgetary modifications may only be made by resolution of the Board of Education.

## 1. Tax Budget

By January 15, the Superintendent and Treasurer submit an annual operating budget for the following fiscal year to the Board of Education for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by January 20 of each year for the period July 1 to June 30 of the following fiscal year. The Lucas County Budget Commission waived the tax budget filing requirement for fiscal year 2023.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. <u>Budgetary Process</u> (Continued)

### 2. Estimated Resources

Prior to January 15, the Board accepts by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about July 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or actual receipts exceed current estimates. The amounts reported on the budgetary statement reflect the amounts in the first and final amended official certificate of estimated resources issued during fiscal year 2023.

### 3. <u>Appropriations</u>

A temporary appropriation measure to control expenditures may be passed on or about July 1 of each year for the period July 1 through September 30. An annual appropriation resolution must be passed by October 1 of each year for the period July 1 through June 30. The appropriation resolution establishes spending controls at the object level for the general fund and at the fund level for all other funds. The appropriation resolution may be amended during the year as additional information becomes available, provided that appropriations do not exceed the current estimated resources as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year with approval of the Board. During the year, several supplemental appropriations were necessary to budget the use of contingency funds. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual" are provided on the budgetary basis to provide a comparison of actual results to the final budget, including all amendments and modifications.

### 4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### E. Budgetary Process (Continued)

## 5. Budgetary Basis of Accounting

The District's budgetary process accounts for certain transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on a cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the General Fund:

Net Change in Fund Balar	nce
	General
	Fund
GAAP Basis (as reported)	(\$2,504,336)
Increase (Decrease):	
Accrued Revenues	
at June 30, 2023,	
received during FY 2024	(1,993,469)
Accrued Revenues	
at June 30, 2022,	
received during FY 2023	2,182,612
Accrued Expenditures	
at June 30, 2023,	
paid during FY 2024	1,730,613
Accrued Expenditures	
at June 30, 2022,	
paid during FY 2023	(1,683,116)
FY 2022 Prepaids for FY 2023	9,642
FY 2023 Prepaids for FY 2024	(8,166)
Encumbrances Outstanding	(157,581)
Perspective Difference:	
Activity of Funds Reclassified	
for GAAP Reporting Purposes	(30,319)
Budget Basis	(\$2,454,120)

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## F. <u>Cash and Cash Equivalents</u>

Cash and cash equivalents include amounts in demand deposits, investments with original maturities of less than three months and the State Treasury Asset Reserve (STAR Ohio). STAR Ohio is a very liquid investment and is reported as a cash equivalent in the basic financial statements.

The District pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and investments represents the balance on hand as if each fund maintained its own cash and investment account. See Note 5, "Cash, Cash Equivalents and Investments."

### G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The District allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72, "Fair Value Measurement and Application," the District records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements. During fiscal year 2023, investments were limited to federal agency securities and marketable certificates of deposit.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs. See Note 5, "Cash, Cash Equivalents and Investments."

The District's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the District. The District measures the investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2023, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice of 24 hours in advance of all deposits and withdrawals exceeding \$250 million is preferred. STAR Ohio reserves the right to limit the transaction to \$250 million. All accounts of the participant will be combined for these purposes.

Interest revenue credited to the General Fund during fiscal year 2023 included \$56,599 allocated by other funds.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# H. Capital Assets and Depreciation

### 1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements. The District follows the policy of not capitalizing assets with a cost of less than \$1,000.

Contributed capital assets are recorded at acquisition value at the date received. The District does not possess any infrastructure. Capital asset values were initially determined by identifying historical costs where such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

### 2. Depreciation

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Description	Estimated Lives (in years)
Land Improvements	20
Buildings and Improvements	30
Machinery/Equipment and Furniture/Fixtures	6-10
Vehicles	10

# I. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
Compensated Absences	General Fund
Net Pension/OPEB Liability	General Fund
General Obligation Bonds	Bond Retirement Fund
Installment Loan	Permanent Improvement Fund, Other Federal Grants Fund
Leases	General Fund

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# J. <u>Compensated</u> <u>Absences</u>

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation benefits are accrued as a liability when an employee's right to receive compensation is attributable to services already rendered, and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Administrators and classified staff who work twelve month contracts are granted vacation leave based on length of service and position. Sick leave benefits are accrued as a liability using the vesting method. Employees earn 1.25 days of sick leave per month of service up to a maximum of 270 days for STRS and SERS employees. Upon retirement, employees that pay into STRS and SERS will receive up to 36% of the accumulated sick leave up to a maximum of 97 days. Administrators earn sick leave up to 320 days and will be paid up to 36% of accumulated sick leave up to a maximum of 115 days. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government-wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

# K. <u>Net Position</u>

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

# L. Pensions/OPEB

For purposes of measuring the net pension/OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related to pension/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# M. <u>Prepaid Items</u>

Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## N. Interfund Transactions

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures to the funds that initially paid for them are not presented on the financial statements.

### O. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

*Nonspendable* - The nonspendable fund balance category includes amounts that cannot be spent because they are not in spendable form, or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash.

**Restricted** – The fund balance is reported as restricted when constraints placed on the use of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or is imposed by law through constitutional provisions.

**Committed** - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (resolution) of the District Board of Education. Those committed amounts cannot be used for any other purpose unless the District Board of Education removes or changes the specified use by taking the same type of action (resolution) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned - Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as restricted or committed. Assigned amounts represent intended uses established by policies of the School District Board of Education, including giving the Treasurer the authority to constrain monies for intended purposes. The School District Board of Education may assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenues and appropriations in the subsequent year's appropriated budget. Through the District's purchasing policy the Board of Education has given the Treasurer the authority to constrain monies for intended purposes, which are also reported as assigned fund balance.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

### O. Fund Balance (Continued)

**Unassigned** - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is used only to report a deficit balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The District applies restricted resources first when expenditures are incurred for purposes for which either restricted or unrestricted (committed, assigned, and unassigned) amounts are available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### P. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during fiscal year 2023.

#### R. Accrued Liabilities and Long Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred are paid in a timely manner and in full from current financial resources, are reported as obligations of the governmental funds. However, compensated absences and contractually required pension/OPEB contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment at year end. Long-term debts paid from governmental funds are not recognized as a liability in the fund financial statements until due. The net pension/OPEB liability is recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

# **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

### S. <u>Operating Revenues and Expenses</u>

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are interfund charges and reimbursements for the internal service fund self insurance program. Operating expenses are the necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### T. <u>Deferred Outflows/Inflows of Resources</u>

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expenditure) until then. For the District, deferred outflows of resources are reported on the government-wide statement of net position for pension and OPEB. The deferred outflows of resources related to pension and OPEB are explained in Notes 10 and 11.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For the District, deferred inflows of resources include property taxes, pension, OPEB, and unavailable revenue. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows. In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable amounts, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes, investment earnings, and grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension and OPEB are reported on the government-wide statement of net position and are explained in Notes 10 and 11.

### U. <u>Unearned Revenue</u>

Unearned revenue arises when assets are recognized before revenue recognition criteria has been satisfied. The District is reporting unearned revenue for grant money received for which revenue recognition criteria has not been met.

### **NOTE 2 – FUND BALANCES**

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources in the government funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	Building Fund	Permanent Improvement Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:					
Prepaid Items	\$8,166	\$0	\$0	\$0	\$8,166
Long Term Interfund Loans	1,680,000	0	0	0	1,680,000
Total Nonspendable	1,688,166	0	0	0	1,688,166
Restricted:					
Extracurricular Activities	0	0	0	168,448	168,448
Other Purposes	0	0	0	87,410	87,410
Debt Service Payments	0	0	0	501,337	501,337
Total Restricted	0	0	0	757,195	757,195
Assigned to Other Purposes	2,041,340	0	0	0	2,041,340
Unassigned	(1,480,352)	0	(1,193,269)	(175,126)	(2,848,747)
Total Fund Balances	\$2,249,154	\$0	(\$1,193,269)	\$582,069	\$1,637,954

# **NOTE 3 - COMPLIANCE**

**Fund Deficits** - The fund deficit at June 30, 2023 of \$1,193,269 in the Permanent Improvement Fund (major governmental fund) arose from the recognition of interfund payables to other funds. The fund deficit at June 30, 2023 of \$175,126 in the Capital Projects Fund (non-major capital projects fund) arose from the recognition of expenditures on the modified accrual basis of accounting which are greater than expenditures recognized on the budgetary basis. Deficits do not exist under the cash basis of accounting.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 4 – CHANGE IN ACCOUNTING PRINCIPLES**

For fiscal year 2023, the District implemented Governmental Accounting Standards Board (GASB) Statement No. 91, "Conduit Debt Obligations," Statement No. 94, "Public-Private and Public-Public Partnerships and Availability Payment Arrangements," and Statement No. 96, "Subscription-Based Information Technology Arrangements."

GASB Statement No. 91 provides a single method of reporting conduit debt obligations.

GASB Statement No. 94 clarifies accounting and financial reporting requirements for public-private and public-public partnership arrangements and availability payment arrangements.

GASB Statement No. 96 provides guidance on accounting and financial reporting for subscription-based information technology arrangements for government end users.

The implementation of these Statements had no effect on beginning net position/fund balance.

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# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash, cash equivalents and investments. In addition, investments are separately held by a number of individual funds.

Statutes require the classification of funds held by the District into three categories. Category 1 consists of "active" funds - those funds required to be kept in a "cash" or "near cash" status for immediate use by the District. Such funds must be maintained either as cash in the District Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing not later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds which are not needed for immediate use but, which will be needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the federal national mortgage association, federal home loan bank, federal farm credit bank, federal home loan mortgage corporation, government national mortgage association, and student loan marketing association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).
- Bonds of any municipal corporation, village, county, township or other political subdivision of this State, as to which there is no default of principal, interest or coupons.

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### A. <u>Deposits</u>

Custodial credit risk is the risk that in the event of bank failure, the District's deposits may not be returned to it. The District has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the District and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 50 percent of the deposits being secured or a rate set by the Treasurer of State. The District's policy is to deposit funds with banking institutions which collateralize public monies in accordance with the Ohio Revised Code.

At year end the carrying amount of the District's deposits was \$592,186 and the bank balance was \$1,170,383. Federal depository insurance covered \$250,000 of the bank balance and \$920,383 was exposed to custodial risk and was collateralized with securities held in the Ohio Pooled Collateral System.

#### B. Investments

The District's investments at June 30, 2023 were as follows:

				Investment Maturities (in Years)		Years)
			Fair Value			
	Fair Value	Credit Rating	Hierarchy	less than 1	1-3	3-5
STAR Ohio <sup>4</sup>	\$72,988	AAAm <sup>1</sup>	NA	\$72,988	\$0	\$0
Money Market Fund <sup>4</sup>	339,184	AAAm/Aaa <sup>1,2</sup>	NA	339,184	0	0
U.S. Treasuries	493,562	$AA^{+1}$	Level 1	0	493,562	0
Marketable CD's	1,422,545	$AAA^{3}$	Level 2	0	1,199,742	222,803
FHLB	803,366	$AA+/aa3^{1,2}$	Level 2	0	587,429	215,937
FHLMC	253,542	$AA+/aa3^{1,2}$	Level 2	0	253,542	0
Total Investments	\$3,385,187			\$412,172	\$2,534,275	\$438,740

<sup>1</sup> Standard & Poor's

<sup>2</sup> Moody's Investor Service

<sup>3</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

<sup>4</sup> Reported at amortized cost

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of settlement date.

*Investment Credit Risk* – The District has no investment policy that limits its investment choices other than the limitation of State statute for "interim" funds described previously.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 5 - CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)

### B. <u>Investments</u> (Continued)

*Concentration of Credit Risk* – The District places no limit on the amount the District may invest in one issuer. Of the District's total investments, 2% are STAR Ohio, 56% are federal securities, and 42% are marketable certificates of deposit.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

### NOTE 6 - TAXES

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real and public utility property located in the District. Real property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Real property taxes received in calendar year 2023 were levied after April 1, 2022, on the assessed value listed as of January 1, 2022, the lien date. Assessed values for real property taxes are established by State law at 35 percent of appraised market value.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2023 represents collections of calendar year 2022 taxes. Public utility real and tangible personal property taxes received in calendar year 2023 became a lien December 31, 2021, were levied after April 1, 2022 and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including Ottawa Hills Local School District. The County Auditor periodically remits to the District its portion of the taxes collected. The assessed values for collection in 2023 were as follows:

	2022 Second Half	2023 First Half
	Collections	Collections
Agricultural/Residential and Other Real Estate	\$178,817,970	\$179,058,610
Public Utility Personal	2,499,570	2,649,550
Total Assessed Value	\$181,317,540	\$181,708,160
Tax rate per \$1,000 of assessed valuation	\$146.63	\$147.05

# NOTE 7 – TRANSFERS/INTERFUND LOANS

Following is a summary of transfers in and out for all funds for fiscal year 2023:

Fund	Transfer In	Transfer Out
General Fund	\$0	\$53,551
Other Governmental Funds	53,551	0
Total All Funds	\$53,551	\$53,551

All transfers made in fiscal year 2023 were in accordance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

Following is a summary of interfund loans for all funds at June 30, 2023:

Interfund Loans	Interfund Loans
Receivable	Payable
\$1,680,000	\$0
0	1,680,000
\$1,680,000	\$1,680,000
	Receivable           \$1,680,000           0

In fiscal year 2017 the General Fund advanced \$2,400,000 to the Permanent Improvement Fund for various building improvements. This loan will be paid back over a 10 year period.

Following is a summary of interfund receivables and payables for all funds at June 30, 2023:

	Interfund	Interfund
Fund	Receivable	Payable
General Fund	\$33,950	\$0
Other Governmental Funds	0	33,950
Total All Funds	\$33,950	\$33,950

These interfund receivables and payables are short term loans which are expected to be paid back within one year.

### **NOTE 8 - RECEIVABLES**

Receivables at June 30, 2023 consisted of taxes, accounts, interest, and interfund loan receivables.

## **NOTE 9 - CAPITAL ASSETS**

Summary by category of changes in governmental activities capital assets at June 30, 2023:

Historical Cost:				
Class	June 30, 2022	Additions	Deletions	June 30, 2023
Capital assets not being depreciated:				
Land	\$743,629	\$0	\$0	\$743,629
Construction in Progress	5,240,214	5,934,792	(10,977,727)	197,279
Sub-Total	5,983,843	5,934,792	(10,977,727)	940,908
Capital assets being depreciated:				
Land Improvements	2,006,701	7,698	0	2,014,399
Buildings and Improvements	15,103,349	10,989,279	0	26,092,628
Leased Buildings	509,828	0	0	509,828
Machinery and Equipment	4,195,167	106,172	0	4,301,339
Leased Equipment	293,566	0	0	293,566
Vehicles	256,653	37,930	0	294,583
Total Cost	\$28,349,107	\$17,075,871	(\$10,977,727)	\$34,447,251
Accumulated Depreciation:				
Class	June 30, 2022	Additions	Deletions	June 30, 2023
Land Improvements	(\$1,697,481)	(\$13,319)	\$0	(\$1,710,800)
Buildings and Improvements	(7,137,425)	(510,805)	0	(7,648,230)
Leased Buildings	(10,945)	(10,945)	0	(21,890)
Machinery and Equipment	(2,804,983)	(117,311)	0	(2,922,294)
Leased Equipment	(200,834)	(59,546)	0	(260,380)
Vehicles	(233,724)	(6,393)	0	(240,117)
Total Depreciation	(\$12,085,392)	(\$718,319) *	\$0	(\$12,803,711)
Net Value:	\$16,263,715			\$21,643,540

\* Depreciation was charged to governmental functions as follows:

Instruction	\$243,506
Supporting Services:	
Pupils	1,670
Administration	3,085
Fiscal Services	902
Operation and Maintenance of Plant	416,029
Pupil Transportation	4,286
Extracurricular Activities	48,841
Total Depreciation Expense	\$718,319

## NOTE 10- DEFINED BENEFIT PENSION PLANS

All of the District's full-time employees participate in one of two separate retirement systems which are cost-sharing, multiple-employer defined benefit pension plans.

## A. <u>Net Pension Liability</u>

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employee—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the District's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the District's obligation for this liability to annually required payments. The District cannot control benefit terms or the manner in which pensions are financed; however, the District does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension liability on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in intergovernmental payable on both the accrual and modified accrual bases of accounting.

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (Continued)

### B. Plan Description

### School Employees Retirement System (SERS)

Plan Description –District non-teaching employees participate in SERS, a cost-sharing multipleemployer defined benefit pension plan administered by SERS. SERS provides retirement, disability and survivor benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Ohio Revised Code Chapter 3309. SERS issues a publicly available, stand-alone financial report that includes financial statements, required supplementary information and detailed information about SERS' fiduciary net position. That report can be obtained by visiting the SERS website at www.ohsers.org under Employers/Audit Resources.

Age and service requirements for retirement are as follows:

	Eligible to Retire on or before	Eligible to Retire on or after
	August 1, 2017 *	August 1, 2017
Full Benefits	Any age with 30 years of service credit	Age 67 with 10 years of service credit; or Age 57 with 30 years of service credit
Actuarially Reduced Benefits	Age 60 with 5 years of service credit Age 55 with 25 years of service credit	Age 62 with 10 years of service credit; or Age 60 with 25 years of service credit

\* Members with 25 years of service credit as of August 1, 2017, will be included in this plan.

Annual retirement benefits are calculated based on final average salary multiplied by a percentage that varies based on year of service; 2.2 percent for the first thirty years of service and 2.5 percent for years of service credit over 30. Final average salary is the average of the highest three years of salary.

An individual whose benefit effective date is before April 1, 2018, is eligible for a cost of living adjustment (COLA) on the first anniversary date of the benefit. Beginning April 1, 2018, new benefit recipients must wait until the fourth anniversary of their benefit for COLA eligibility. The COLA is added each year to the base benefit amount on the anniversary date of the benefit. The COLA is indexed to the percentage increase in the CPI-W, not to exceed 2.5 percent and with a floor of 0 percent. In 2020, the Board of Trustees approved a 0.5 percent cost-of-living adjustment (COLA) for eligible retirees and beneficiaries in 2021.

**Funding Policy** – Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to statutory maximum amounts of 10 percent for plan members and 14 percent for employers. The Retirement Board, acting with the advice of the actuary, allocates the employer contribution rate among four of the System's funds (Pension Trust Fund, Death Benefit Fund, Medicare B Fund, and Health Care Fund). For the fiscal year ended June 30, 2023, the allocation to pension, death benefits, and Medicare B was 14 percent. No amount was allocated to the Health Care Fund.

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (Continued)

### B. Plan Description (Continued)

The District's contractually required contribution to SERS was \$329,320 for fiscal year 2023.

### State Teachers Retirement System (STRS)

*Plan Description* –District licensed teachers and other faculty members participate in STRS Ohio, a cost-sharing multiple-employer public employee retirement system administered by STRS. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about STRS' fiduciary net position. That report can be obtained by writing to STRS, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. Benefits are established by Ohio Revised Code Chapter 3307. The DB plan offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service. Effective August 1, 2015, the calculation will be 2.2 percent of final average salary for the five highest years of earnings multiplied by all years of service. Effective July 1, 2017, cost-of-living adjustment (COLA) was reduced to 0%. Members are eligible to retire at age 60 with five year of qualifying service credit, or age 55 with 25 years of service, or 30 years of service regardless of age. Age and service requirements for retirement increased effective August 1, 2015. Eligibility changes will be phased in until August 1, 2023, when retirement eligibility for unreduced benefits will be 5 years of qualifying service credit and age 65, or 35 years of service credit, regardless of age.

The DC Plan allows members to place all their member contributions and 9.53 percent of the 14 percent employer contributions into an investment account. Investment allocation decisions are determined by the member. The remaining 4.47 percent of the 14 percent employer rate is allocated to the defined benefit unfunded liability. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal.

The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, 12 percent of the 14 percent member rate goes to the DC Plan and the remaining 2 percent is applied to the DB Plan. Member contributions to the DC Plan are allocated among investment choices by the member, and contributions to the DB Plan from the employer and the member are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The defined benefit portion of the Combined Plan payment is payable to a member on or after age 60 with five years of service. The defined contribution portion of the account may be taken as a lump sum payment or converted to a lifetime monthly annuity after termination of employment at age 50 or later.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (Continued)

### B. <u>Plan Description</u> (Continued)

New members who choose the DC plan or Combined Plan will have another opportunity to reselect a permanent plan during their fifth year of membership. Members may remain in the same plan or transfer to another STRS plan. The optional annuitization of a member's defined contribution account or the defined contribution portion of a member's Combined Plan account to a lifetime benefit results in STRS bearing the risk of investment gain or loss on the account. STRS has therefore included all three plan options as one defined benefit plan for GASB 68 reporting purposes.

A DB or Combined Plan member with five or more years of credited service who is determined to be disabled may qualify for a disability benefit. Eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least ten years of qualifying service credit that apply for disability benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

*Funding Policy* – Employer and member contribution rates are established by the State Teachers Retirement Board and limited by Chapter 3307 of the Ohio Revised Code. For the fiscal year ended June 30, 2023, the employer rate was 14% and the member rate was 14% of covered payroll. The fiscal year 2023 contribution rates were equal to the statutory maximum rates.

The District's contractually required contribution to STRS was \$1,360,336 for fiscal year 2023. Of this amount \$231,596 is reported as an intergovernmental payable.

### C. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u>

The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all participating entities

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#### NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

### C. <u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred</u> <u>Inflows of Resources Related to Pensions</u> (Continued)

Following is information related to the proportionate share and pension expense:

	SERS	STRS	Total
Proportionate Share of the Net Pension Liability	\$3,502,392	\$15,597,671	\$19,100,063
Proportion of the Net Pension Liability -2023	0.0647538%	0.0701646%	
Proportion of the Net Pension Liability -2022	0.0626812%	0.0637165%	
Percentage Change	0.0020726%	0.0064481%	
Pension Expense	\$354,283	\$2,214,683	\$2,568,966

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$141,849	\$199,670	\$341,519
Change of assumptions	34,558	1,866,573	1,901,131
Net difference between projected and			
actual earnings on pension plan investments	0	542,768	542,768
District contributions subsequent to the			
measurement date	329,320	1,360,336	1,689,656
Changes in proportionate share	157,620	1,391,172	1,548,792
Total Deferred Outflows of Resources	\$663,347	\$5,360,519	\$6,023,866
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$22,990	\$59,665	\$82,655
Changes of assumptions	0	1,404,993	1,404,993
Net difference between projected and			
actual earnings on pension plan investments	122,214	0	122,214
Changes in proportionate share and differences			
between District contributions and proportionate			
share of contributions	0	38,165	38,165
Total Deferred Inflows of Resources	\$145,204	\$1,502,823	\$1,648,027

\$1,689,656 reported as deferred outflows of resources related to pension resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	\$134,139	\$552,901	\$687,040
2025	26,157	387,856	414,013
2026	(174,589)	(25,256)	(199,845)
2027	203,116	1,581,859	1,784,975
Total	\$188,823	\$2,497,360	\$2,686,183

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (Continued)

### D. <u>Actuarial Assumptions</u>

#### School Employees Retirement System (SERS)

SERS' total pension liability was determined by their actuaries in accordance with GASB Statement No. 67, as part of their annual actuarial valuation for each defined benefit retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment termination). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
COLA or Ad Hoc COLA	2.00 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Actuarial Cost Method	Entry Age Normal

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed June 30, 2020.

### **NOTE 10 - DEFINED BENEFIT PENSION PLANS** (Continued)

### D. Actuarial Assumptions (Continued)

The long-term return expectation for the Pension Plan Investments has been determined by using a building-block approach and assumes a time horizon, as defined in SERS' *Statement of Investment Policy*. A forecasted rate of inflation serves as the baseline for the return expectation. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating an arithmetic weighted average of the expected real return premiums for each asset class, adding the projected inflation rate, and adding the expected return from rebalanced uncorrelated asset classes. The target allocation and best estimates of arithmetic real rates of return for each major assets class are summarized in the following table:

	Target	Long Term Expected
Asset Class	Allocation	Real Rate of Return
Cash	2.00%	(0.45%)
US Equity	24.75%	5.37%
Non-US Equity Developed	13.50%	6.22%
Non-US Equity Emerging	6.75%	8.22%
Fixed Income/Global Bonds	19.00%	1.20%
Private Equity	11.00%	10.05%
Real Estate/Real Assets	16.00%	4.87%
Multi-Asset Strategy	4.00%	3.39%
Private Debt/Private Credit	3.00%	5.38%
Total	100.00%	

**Discount Rate** - The total pension liability was calculated using the discount rate of 7.00 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the long-term assumed investment rate of return (7.00 percent). Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.00 percent, as well as what each plan's net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate.

### NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

### D. Actuarial Assumptions (Continued)

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
District's proportionate share			
of the net pension liability	\$5,155,350	\$3,502,392	\$2,109,792

### State Teachers Retirement System (STRS)

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results used in the July 1, 2022 actuarial valuation are presented below:

Inflation	2.50 percent
Projected salary increases	Varies by service from
	2.50 percent to 8.50 percent
Investment Rate of Return	7.00 percent, net of investment
	expenses, including inflation
Discount Rate	7.00 percent
Payroll Increases	3.00 percent
Cost-of-Living Adjustments	0.0 percent, effective July 1, 2017
(COLA)	

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of the latest available actuarial experience study which is for the period July 1, 2015 through June 30, 2021.

The 10 year expected real rate of return on pension plan investments was determined by STRS' investment consultant by developing best estimates of expected future real rates of return for each major asset class. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized as follows:

#### NOTE 10 - DEFINED BENEFIT PENSION PLANS (Continued)

#### D. Actuarial Assumptions (Continued)

Asset Class	Target Allocation	Long Term Expected Rate of Return*
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

\*10-Year geometric nominal returns, which include the real rate of return and inflation of 2.25% and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actuarial rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total pension liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes member and employer contributions will be made at the statutory contribution rates in accordance with rate increases described above. For this purpose, only employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs of future plan members and their beneficiaries, as well as projected contributions from future plan members, are not included. Based on those assumptions, STRS' fiduciary net position was projected to be available to make all projected future benefit payments to current plan members as of June 30, 2022. Therefore, the long-term expected rate of return on pension plan investments of 7.00 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2022.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following table presents the District's proportionate share of the net pension liability calculated using the current period discount rate assumption of 7.00 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (6.00 percent) or one-percentage-point higher (8.00 percent) than the current rate:

		Current	
	1% Decrease	Discount Rate	1% Increase
	(6.00%)	(7.00%)	(8.00%)
District's proportionate share			
of the net pension liability	\$23,562,405	\$15,597,671	\$8,861,975

# NOTE 11 - DEFINED BENEFIT OPEB PLANS

# A. <u>Net OPEB Liability (Asset)</u>

The net OPEB liability (asset) reported on the statement of net position represents a liability (asset) for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the District's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the District's obligation to annually required payments. The District cannot control benefit terms or the manner in which OPEB are financed; however, the District does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded OPEB liabilities within 30 years. If the OPEB amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

# B. Plan Description

### School Employees Retirement System (SERS)

Health Care Plan Description - The District contributes to the SERS Health Care Fund, administered by SERS for non-certificated retirees and their beneficiaries. For GASB 75 purposes, this plan is considered a cost-sharing other postemployment benefit (OPEB) plan. SERS' Health Care Plan provides healthcare benefits to eligible individuals receiving retirement, disability, and survivor benefits, and to their eligible dependents. Members who retire after June 1, 1986, need 10 years of service credit, exclusive of most types of purchased credit, to qualify to participate in SERS' health care coverage.

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS** (Continued)

## B. Plan Description (Continued)

In addition to age and service retirees, disability benefit recipients and beneficiaries who are receiving monthly benefits due to the death of a member or retiree, are eligible for SERS' health care coverage. Most retirees and dependents choosing SERS' health care coverage are over the age of 65 and therefore enrolled in a fully insured Medicare Advantage plan; however, SERS maintains a traditional, self-insured preferred provider organization for its non-Medicare retiree population. For both groups, SERS offers a self-insured prescription drug program. Health care is a benefit that is permitted, not mandated, by statute. The financial report of the Plan is included in the SERS Annual Comprehensive Financial Report which can be obtained on SERS' website at www.ohsers.org under Employers/Audit Resources.

Access to health care for retirees and beneficiaries is permitted in accordance with Section 3309 of the Ohio Revised Code. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 105(e). SERS' Retirement Board reserves the right to change or discontinue any health plan or program. Active employee members do not contribute to the Health Care Plan. The SERS Retirement Board established the rules for the premiums paid by the retirees for health care coverage for themselves and their dependents or for their surviving beneficiaries. Premiums vary depending on the plan selected, qualified years of service, Medicare eligibility, and retirement status.

**Funding Policy** – State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required pensions and benefits, the Retirement Board may allocate the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund in accordance with the funding policy. For fiscal year 2023, 0.0 percent of covered payroll was contributed to health care. An additional health care surcharge on employers is collected for employees earning less than an actuarially determined minimum compensation amount, pro-rated if less than a full year of service credit was earned. For fiscal year 2023, this amount was \$25,000. Statutes provide that no employer shall pay a health care surcharge greater than 2 percent of the total statewide SERS-covered payroll; nor may SERS collect in aggregate more than 1.5 percent of the total statewide SERS-covered payroll for the health care surcharge. For fiscal year 2023, the District's surcharge obligation was \$42,250.

The surcharge, added to the allocated portion of the 14 percent employer contribution rate is the total amount assigned to the Health Care Fund. The District's contractually required contribution to SERS was \$42,250 for fiscal year 2023, which is reported as an intergovernmental payable.

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

## NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

### B. Plan Description (Continued)

### State Teachers Retirement System (STRS)

*Plan Description* – The District contributes to the cost sharing multiple employer defined benefit Health Plan administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting <u>www.strsoh.org</u> or by calling (888) 227-7877.

*Funding Policy* – Ohio Revised Code Chapter 3307 authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2023, STRS Ohio allocated employer contributions equal to zero percent of covered payroll to the Health Care Stabilization Fund.

### C. <u>OPEB Liability (Asset)</u>, <u>OPEB Expense</u>, and <u>Deferred Outflows of Resources and</u> <u>Deferred Inflows of Resources Related to OPEB</u>

The net OPEB liability (asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability (asset) was determined by an actuarial valuation as of that date. The District's proportion of the net OPEB liability (asset) was based on the District's share of contributions to the pension and OPEB plans relative to the projected contributions of all participating entities. Following is information related to the proportionate share:

	SERS	STRS	Total
Proportionate Share of the Net OPEB Liability (Asset)	\$926,208	(\$1,816,804)	
Proportion of the Net OPEB Liability (Asset) -2023	0.0659685%	0.0701646%	
Proportion of the Net OPEB Liability (Asset) -2022	0.0643408%	0.0637165%	
Percentage Change	0.0016277%	0.0064481%	
OPEB Expense	\$15,654	(\$333,912)	(\$318,258)

# NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

# C. <u>OPEB</u> Liability (Asset), <u>OPEB</u> Expense, and <u>Deferred</u> <u>Outflows of Resources and</u> <u>Deferred Inflows of Resources Related to OPEB</u> (Continued)

At June 30, 2023, the District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	SERS	STRS	Total
Deferred Outflows of Resources			
Differences between expected and			
actual experience	\$7,786	\$26,339	\$34,125
Changes of assumptions	147,323	77,391	224,714
Net difference between projected and			
actual earnings on OPEB plan investments	4,815	31,623	36,438
Changes in proportionate share	251,648	0	251,648
District contributions subsequent to the			
measurement date	42,250	0	42,250
Total Deferred Outflows of Resources	\$453,822	\$135,353	\$589,175
Deferred Inflows of Resources			
Differences between expected and			
actual experience	\$592,466	\$272,851	\$865,317
Changes of assumptions	380,214	1,288,285	1,668,499
Changes in proportionate share	14,373	0	14,373
Total Deferred Inflows of Resources	\$987,053	\$1,561,136	\$2,548,189

\$42,250 reported as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	SERS	STRS	Total
Fiscal Year Ending June 30:			
2024	(\$107,355)	(\$417,429)	(\$524,784)
2025	(127,081)	(411,089)	(538,170)
2026	(122,864)	(194,916)	(317,780)
2027	(68,424)	(81,127)	(149,551)
2028	(48,760)	(106,173)	(154,933)
Thereafter	(100,997)	(215,049)	(316,046)
Total	(\$575,481)	(\$1,425,783)	(\$2,001,264)

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

### D. Actuarial Assumptions

### School Employees Retirement System (SERS)

The total OPEB liability is determined by SERS' actuaries in accordance with GASB Statement No. 74, as part of their annual actuarial valuation for each retirement plan. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts (e.g., salaries, credited service) and assumptions about the probability of occurrence of events far into the future (e.g., mortality, disabilities, retirements, employment terminations). Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in calculating the total OPEB liability in the latest actuarial valuation, prepared as of June 30, 2022, are presented below:

Wage Inflation	2.40 percent
Future Salary Increases, including inflation	3.25 percent to 13.58 percent
Investment Rate of Return	7.00 percent net of investment expense, including inflation
Municipal Bond Index Rate:	
Measurement Date	3.69 percent
Prior Measurement Date	1.92 percent
Single Equivalent Interest Rate, net of plan investment expense,	
including price inflation	
Measurement Date	4.08 percent
Prior Measurement Date	2.27 percent
Medical Trend Assumption	
Medicare - Measurement Date	5.125 to 4.40 percent
Pre-Medicare - Measurement Date	6.75 to 4.40 percent
Medicare - Prior Measurement Date	5.125 to 4.40 percent
Pre-Medicare - Prior Measurement Date	6.75 to 4.40 percent

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

### D. Actuarial Assumptions (Continued)

Mortality rates were based on the PUB-2010 General Employee Amount Weight Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Mortality among disable members were based upon the PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

The most recent experience study was completed for the five year period ended June 30, 2020.

The long-term expected rate of return on plan assets is reviewed as part of the actuarial five-year experience study. The most recent study covers fiscal years 2015 through 2020, and was adopted by the Board in 2021. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return, 7.00%, by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The target asset allocation and best estimates of arithmetic real rates of return for each major asset class, as used in the June 30, 2021 five-year experience study, are summarized as follows:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return
Cash	2.00%	(0.45%)
US Equity	24.75%	5.37%
Non-US Equity Developed	13.50%	6.22%
Non-US Equity Emerging	6.75%	8.22%
Fixed Income/Global Bonds	19.00%	1.20%
Private Equity	11.00%	10.05%
Real Estate/Real Assets	16.00%	4.87%
Multi-Asset Strategy	4.00%	3.39%
Private Debt/Private Credit	3.00%	5.38%
Total	100.00%	

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

### D. <u>Actuarial Assumptions</u> (Continued)

**Discount Rate** - The discount rate used to measure the total OPEB liability at June 30, 2022, was 4.08%. The discount rate used to measure the total OPEB liability prior to June 30, 2022, was 2.27%. The projection of cash flows used to determine the discount rate assumed that contributions will be made from members and the System at the contribution rate of 1.50% of projected covered payroll each year, which includes a 1.50% payroll surcharge and no contributions from the basic benefits plan. Based on these assumptions, the OPEB plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments of current System members by SERS actuaries. The Municipal Bond Index Rate is used in the determination of the SEIR for both the June 30, 2021 and the June 30, 2022 total OPEB liability. The Municipal Bond Index rate is the single rate that will generate a present value of benefit payments equal to the sum of the present value determined by the long-term expected rate of return, and the present value determined by discounting those benefits after the date of depletion. The Municipal Bond Index Rate is 3.69% at June 30, 2022 and 1.92% at June 30, 2021.

Sensitivity of the District's Proportionate Share of the Net OPEB Liability to Changes in the Discount and Health Care Cost Trend Rates – The net OPEB liability is sensitive to changes in the discount rate and the health care cost trend rate. The following table presents the net OPEB liability of SERS, what SERS' net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.08%) and higher (5.08%) than the current discount rate (4.08%). Also shown is what SERS' net OPEB liability would be based on health care cost trend rates that are 1 percentage point lower (6.00% decreasing to 3.40%) and higher (8.00% decreasing to 5.40%) than the current rate.

	1% Decrease (3.08%)	Current Discount Rate (4.08%)	1% Increase (5.08%)
School District's proportionate share of the net OPEB liability	\$1,150,360	\$926,208	\$745,250
	1% Decrease (6.00% Decreasing to 3.40%)	Current Trend Rate (7.00% Decreasing to 4.40%)	1% Increase (8.00% Decreasing to 5.40%)
School District's proportionate share of the net OPEB liability	\$714,270	\$926,208	\$1,203,026

## Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### **NOTE 11 - DEFINED BENEFIT OPEB PLANS** (Continued)

### D. Actuarial Assumptions (Continued)

#### State Teachers Retirement System (STRS)

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Projected salary increases	Varies by service from
	2.50% to 8.50%
Investment Rate of Return	7.00%, net of investment
	expenses, including inflation
Payroll Increases	3.00%
Discount Rate of Return	7.00%
Health Care Cost Trends	
Pre-Medicare	7.50% initial, 3.94% ultimate
Medicare	(68.78%) initial, 3.94% ultimate

Projections of benefits include the historical pattern of sharing benefit costs between the employers and retired plan members.

Post-retirement mortality rates are based on the Pub-2010 Teachers Healthy Annuitant Mortality Table, adjusted 110% for males, projected forward generationally using mortality improvement scale MP-2020. Pre-retirement mortality rates are based on Pub-2010 Teachers Employee Table adjusted 95% for females, projected forward generationally using mortality improvement scale MP-2020. Post-retirement disabled mortality rates are based on Pub-2010 Teachers Disable Annuitant Table projected forward generationally using mortality improvement scale MP-2020.

Actuarial assumptions used in the June 30, 2022 valuation are based on the results of the latest available actuarial experience study which is for the period July 1, 2015 through June 30, 2021.

## **NOTE 11 - DEFINED BENEFIT OPEB PLANS** (Continued)

### D. Actuarial Assumptions (Continued)

STRS' investment consultant develops an estimate range for the investment return assumption based on the target allocation adopted by the Retirement Board. The target allocation and long-term expected rate of return for each major asset class are summarized as follows:

Asset Class	Target Allocation	Long-Term Expected Rate of Return *
Domestic Equity	26.00 %	6.60 %
International Equity	22.00	6.80
Alternatives	19.00	7.38
Fixed Income	22.00	1.75
Real Estate	10.00	5.75
Liquidity Reserves	1.00	1.00
Total	100.00 %	

\* 10 year annualized geometric nominal returns, which include the real rate of return and inflation of 2.25 percent and does not include investment expenses. Over a 30-year period, STRS' investment consultant indicates that the above target allocations should generate a return above the actual rate of return, without net value added by management.

**Discount Rate** - The discount rate used to measure the total OPEB liability was 7.00 percent as of June 30, 2022. The projection of cash flows used to determine the discount rate assumes STRS Ohio continues to allocate no employer contributions to the health care fund. Based on these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan assets of 7.00% was used to measure the total OPEB liability as of June 30, 2022.

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### Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

#### NOTE 11 - DEFINED BENEFIT OPEB PLANS (Continued)

#### D. Actuarial Assumptions (Continued)

Sensitivity of the District's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount and Health Care Cost Trend Rates – The net OPEB liability (asset) is sensitive to changes in the discount and health care cost trend rates. To illustrate the potential impact the following table presents the net OPEB liability (asset) calculated using the discount rate of 7.00 percent, as well as what the net OPEB liability (asset) would be if it were calculated using a discount rate that is one percentage point lower (6.00 percent), or one percentage point higher (8.00 percent) than the current rate. Also shown is the net OPEB liability (asset) calculated using a health care cost trend rate this is one percentage point lower and one percentage point higher.

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
School District's proportionate share of the net OPEB liability (asset)	(\$1,679,578)	(\$1,816,804)	(\$1,934,331)
	1% Decrease in Trend Rate	Current Trend Rate	1% Increase in Trend Rate
School District's proportionate share of the net OPEB liability (asset)	(\$1,884,458)	(\$1,816,804)	(\$1,731,386)

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### NOTE 12 – DEBT AND OTHER LONG-TERM OBLIGATIONS

Detail of the changes in long-term debt and other long-term obligations of the District for the fiscal year ended June 30, 2023 are as follows:

	-	Balance June 30, 2022	Additions	Deductions	Balance June 30, 2023	Amount Due Within One Year
Governmental Activities Debt:						
General Obligation Bonds:						
School Facility Improvements	2.00-4.00%	\$8,110,000	\$0	(\$390,000)	\$7,720,000	\$345,000
Premium	_	726,287	0	(25,044)	701,243	0
Total General Obligation Bonds		8,836,287	0	(415,044)	8,421,243	345,000
Installment Loan:				<i></i>		
Chromebooks	2.51%	462,591	0	(228,429)	234,162	234,162
Governmental Activities Other Long-	Term Obligatio	ons:				
Leases		591,615	0	(105,926)	485,689	77,125
Compensated Absences	-	1,694,465	105,254	(126,476)	1,673,243	185,179
Total Long-Term Obligations	-	\$11,584,958	\$105,254	(\$875,875)	\$10,814,337	\$841,466

In fiscal year 2021 the District issued General Obligation Bonds in the amount of \$8,500,000 for the purpose of renovating and improving school facilities, including learning commons, updating science labs, and replacing heating and cooling systems. The bonds carry an interest rate of 2.00% to 4.00% and mature in fiscal year 2051. In fiscal year 2022 the District financed the purchase of Chromebooks with a \$685,427 installment loan. The loan carries an interest rate of 2.51% and matures in fiscal year 2024.

#### A. Principal and Interest Requirements

A summary of the District's future long-term debt funding requirements including principal and interest payments as of June 30, 2023, follows:

Fiscal	Gene	General Obligation Bonds Installment Loar		n		
Years	Principal	Interest	Total	Principal	Interest	Total
2024	\$345,000	\$219,350	\$564,350	\$234,162	\$5,877	\$240,039
2025	180,000	208,850	388,850	0	0	0
2026	190,000	201,450	391,450	0	0	0
2027	195,000	193,750	388,750	0	0	0
2028	205,000	185,750	390,750	0	0	0
2029-2033	1,140,000	807,050	1,947,050	0	0	0
2034-2038	1,275,000	665,500	1,940,500	0	0	0
2039-2043	1,430,000	517,475	1,947,475	0	0	0
2044-2048	1,650,000	293,250	1,943,250	0	0	0
2049-2051	1,110,000	50,550	1,160,550	0	0	0
Totals	\$7,720,000	\$3,342,975	\$11,062,975	\$234,162	\$5,877	\$240,039

### **NOTE 13 - LEASE COMMITMENTS**

The District leases several copiers. In addition, the District leases office space for the administration. The cost of the leased assets is \$803,394, the accumulated depreciation is \$282,270 and the net book value is \$521,124, which is included in the Governmental Activities Capital Assets and the related liability is included in the Governmental Activities Long-Term Liabilities.

A summary of the District's future lease requirements including principal and interest payments as of June 30, 2023, follows:

Fiscal	Governmental Activities				
Years	Principal	Interest	Total		
2024	\$77,125	\$1,025	\$78,150		
2025	44,182	3,218	47,400		
2026	36,974	10,426	47,400		
2027	38,099	9,301	47,400		
2028	39,258	8,142	47,400		
2029-2033	214,942	22,058	237,000		
2034-2037	35,109	440	35,549		
Totals	\$485,689	\$54,610	\$540,299		

## **NOTE 14 - STATUTORY RESERVES**

The District is required by state law to set aside certain general fund revenue amounts, as defined, into capital reserves. During the fiscal year ended June 30, 2023, the reserve activity (cash-basis) was as follows:

	Capital Acquisition
	Reserve
Set-aside Cash Balance as of June 30, 2022	\$O
Current Year Set-Aside Requirement	229,172
Current Year Offset Credits	(1,124,367)
Total	(\$895,195)
Cash Balance Carried Forward to FY 2024	\$0
Amount Restricted for Capital Acquisition	\$0

# NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS

*Northwest Ohio Computer Association (NWOCA)* - The District is a participant in the Northwest Ohio Computer Association (NWOCA) which is a computer consortium. NWOCA is an association of twentyeight educational entities, primarily school districts, located in Henry, Fulton, Defiance, Williams, Lucas and Wood Counties. The organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among members. NWOCA is governed by its participating members, which consists of a representative from each member entity and a representative from the fiscal agent. The District made no contributions to NWOCA during the fiscal year. Financial information can be obtained from the Northwest Ohio Computer Association, Dr. Tod Hug, Executive Director, 209 Nolan Parkway, Archbold, Ohio 43502.

*Northern Buckeye Education Council (NBEC)* - The Northern Buckeye Education Council (NBEC) was established in 1979 to foster cooperation among school districts located in Defiance, Fulton, Henry, Lucas, Williams, and Wood counties. NBEC is organized under Ohio laws as a regional council of governments pursuant to a written agreement entered into by its member entities and bylaws adopted by the representatives of the member educational entities. NBEC is governed by an elected Board consisting of two representatives from each of the counties in which the member educational entities are located. The Board is elected from an Assembly consisting of a representative from each participating educational entity. Total disbursements made by the District to NBEC during the fiscal year were \$113,756. To obtain financial information write to the Northern Buckeye Education Council, Dr. Tod Hug, Executive Director, 209 Nolan Parkway, Archbold, Ohio 43502.

Educational Regional Service System Region 1 - The School District participates in the Educational Regional Service System (ERSS) Region 1, a jointly governed organization consisting of educational entities within Defiance, Fulton, Hancock, Henry, Lucas, Ottawa, Paulding, Putnam, Sandusky, Seneca, Van Wert, Williams, and Wood counties. The purpose of the ERSS is to provide support services to school districts, community schools, and chartered nonpublic schools within the region by supporting State and school initiatives and efforts to improve school effectiveness and student achievement with a specific reference to the provision of special education and related services. The ERSS is governed by an advisory council, which is the policymaking body for the educational entities within the region, who identifies regional needs and priorities for educational services and develops corresponding policies to coordinate the delivery of services.

They are also charged with the responsibility of monitoring the implementation of State and regional initiatives and school improvement efforts. The Advisory Council is made up of the director of the ERSS, the superintendent of each educational service center within the region, the superintendent of the region's largest and smallest school district, the director and an employee from each education technology center, one representative of a four-year institution of higher education and appointed by the Ohio Board of Regents, one representative of a two-year institution of higher education and appointed by the Ohio Association of Community Colleges, three board of education members (one each from a city, exempted village, and local school district within the region), and one business representative. The degree of control exercised by any participating educational entity is limited to its representation on the Advisory Council. Financial information can be obtained from the Lucas County Educational Service Center, 10142 Dowling Road, Bowling Green, Ohio, 43402.

### **NOTE 15 - JOINTLY GOVERNED ORGANIZATIONS** (Continued)

*Ottawa Hills Joint Recreation Board* - The Ottawa Hills Joint Recreation Board (OHJRB) was formed under Section 755.14(B)(1) of the Ohio Revised Code and consists of seven members. The mayor appoints one Village Council member and three community members who are approved by Village Council; and the school board president appoints one Board of Education member and two community members who are approved by the Board of Education. The OHJRB operates from the School Building with no rent charged.

### **NOTE 16 – INSURANCE PURCHASING POOLS**

*Ohio School Plan* - The District participates in the Ohio School Plan (OSP), an insurance purchasing pool. The OSP is created and organized pursuant to and as authorized by Section 2744.081 of the Ohio Revised Code. The OSP is an unincorporated, non-profit association of its members and an instrumentality for each member for the purpose of enabling members of the Plan to provide for a formalized, joint insurance purchasing program to maintain adequate insurance protection, risk management programs and other administrative services. The OSP's business and affairs are conducted by a twelve member Board of Directors consisting of school district superintendents and treasurers. Hylant Administrative Services, LLC is the Administrator of the OSP and is responsible for providing underwriting, claims management, risk management, accounting, system support services, sales, and marketing.

The Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan – The District participates in the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, a risk-sharing, claims servicing, and insurance purchasing pool comprised of over one hundred members, including two insurance consortiums. Each participant appoints a member of the insurance plans' assembly. The Plans' business and affairs are conducted by a nine member Board of Directors elected from the assembly. The plan offers medical, dental and prescription drug coverage to the members on a self-insured basis, as well as the opportunity to participate in the group purchasing of life insurance coverage. The medical coverage plan provides each plan participant the opportunity to choose a self-insurance deductible limit which can range from \$35,000 to \$150,000 under which the individual member is responsible for all claims through the claims servicing pool. Plan participants also participate in a shared risk internal pool for individual claims between the self-insurance deductible limit and \$500,000, and all claims between the deductible and the \$500,000 are paid from the internal shared risk pool. The internal pool is not owned by the plan participants. All participants pay a premium rate that is actuarially calculated based on the participants' actual claims experience which are utilized for the payment of claims within the claims servicing pool up to the self-insurance deductible limit; and for this portion of the plan, all plan participants retain their own risk. All participants pay an additional fee for participation in the internal pool that is based on the claims of the internal pool in aggregate and is not based on individual claims experience. In the event of a deficiency in the internal pool, participants would be charged a higher rate for participation, and in the event of a surplus, the internal pool pays dividends to the participants. For all individual claims exceeding \$500,000, stop loss coverage is purchased, as well as for an annual total plan aggregate claims amount. All plan participants also pay a monthly administrative fee for fiscal services and third party administrative services.

#### **NOTE 17 - RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2023 the District contracted for various insurance coverages, as follows:

Insurance Provider	Coverage	Deductible
Ohio School Plan	Commercial Property	\$1,000
Ohio School Plan	Crime: Employee Theft	\$1,000
Ohio School Plan	General Liability	<b>\$</b> 0
Ohio School Plan	Crime Coverage: Forgery or Alteration/Theft of Money/ Securities/Computer Fraud/Funds Transfer/Social	\$1,000
	Engineering	
Ohio School Plan	Employers Liability (Ohio Stop Gap)	\$0
Ohio School Plan	Fiduciary Liability	\$2,500
Ohio School Plan	Legal Liability: Errors and Omissions/Employment Practices/Declaratory, Equitable and Injunctive Relief Defense Aggregate	\$2,500
Ohio School Plan	Commercial Auto – Trucks Comprehensive Collision	\$250 \$500
Ohio School Plan	Commercial Auto – Bus Comprehensive	\$1,000
	Collision	\$1,000
Ohio School Plan	Pollution Coverage	\$25,000

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

Workers' compensation claims are covered through the District's participation in the State of Ohio's program. The District pays the State Workers' Compensation System a premium based upon a rate per \$100 of payroll. The rate is determined based on accident history and administrative costs.

# Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2023

### NOTE 17 - RISK MANAGEMENT (Continued)

In fiscal 2013 the District joined the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self Insurance Plan, a risk sharing, claims servicing, and insurance purchasing pool, consisting of more than 100 members, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the District's behalf. Employees were covered for medical and prescription drug coverage through the OME-RESA self-insured plan. OME-RESA has changed their name to The Jefferson Health Plan.

Effective January 1, 2018 the District added two additional medical insurance plans. The 2022 Option one single coverage premiums are \$821.20 and family premiums are \$2,216.61. The board pays 82% of the premiums for employees opting for Option One. The 2022 Option two single coverage premiums are \$760.53 and family premiums are \$2,052.84. The board pays 91% of the premiums for employees opting for Option Two. The third plan is an H.S.A. option with single coverage premiums of \$689.18 and \$1,860.26 for family premiums in 2022. The board pays 95% of the premiums for employees opting for H.S.A. coverage. The Option One annual deductibles are \$150 for a single plan and \$300 for a family plan. The Option Two annual deductibles are \$300 for a single plan and \$600 for a family plan. The H.S.A. option deductibles are \$3,000 for a single plan and \$6,000 for a family plan.

The claims liability of \$447,364 reported in the Self Insurance Fund at June 30, 2023 is based on the requirements of GASB Statement No. 30 which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by incremental claims adjustment expenses and does not include other allocated or unallocated claims adjustment expenses. Changes in the fund's claims liability amount in fiscal year 2023 were as follows:

		Current Year		
	Beginning of	Claims and		Balance at
	Fiscal Year	Changes in	Claims	Fiscal
Fiscal Year	Liability	Estimates	Payments	Year End
2022	\$346,101	\$3,496,298	(\$3,388,715)	\$453,684
2023	453,684	3,306,117	(3,312,437)	447,364

#### **NOTE 18 – SIGNIFICANT COMMITMENTS**

At June 30, 2023 the District had encumbrance commitments in the Governmental Funds as follows:

Fund	Encumbrances
General Fund	\$157,581
Permanent Improvement Fund	554,212
Other Governmental Funds	888,450
Total Governmental Funds	\$1,600,243

# NOTE 18 - SIGNIFICANT COMMITMENTS (Continued)

At June 30, 2023 the District had the following contractual commitments:

	Remaining			
	Contractual	Expected Date		
Project	Commitment	of Completion		
High School Foundry	\$157,747	October 2023		
	\$157,747			

# **NOTE 19 - CONTINGENCIES**

### A. Grants

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2023.

#### B. <u>Foundation</u> Funding

School District Foundation funding is based on the annualized full-time equivalent (FTE) enrollment of each student. Traditional school districts must comply with minimum hours of instruction, instead of a minimum number of school days each year. The funding formula the Ohio Department of Education (ODE) is legislatively required to follow will continue to adjust as enrollment information is updated by the school district, which can extend past the fiscal year end. ODE has finalized these adjustments, which did not have a significant impact on the District's financial position.

## C. <u>Lawsuit</u>

On December 30, 2021 the District was named in a lawsuit in Lucas County Common Pleas Court. The case has since been moved to Federal court. The case is in the discovery process and no estimates can be made about potential liabilities that the District may incur at this time.

## NOTE 20 – OTTAWA HILLS SCHOOLS FOUNDATION

The financial statements of the Ottawa Hills Schools Foundation (the "Foundation") are included in this report in accordance with GASB Statement No. 61, *The Financial Reporting Entity – Omnibus*. This statement amended GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units – an Amendment of GASB Statement No. 14*, to provide additional guidance to determine whether certain organizations, such as not-for-profit foundations, for which the primary

### NOTE 20 - OTTAWA HILLS SCHOOLS FOUNDATION (Continued)

government is not financially accountable, should be reported as component units based on the nature and significance of their relationship with the primary government. Generally, this statement requires reporting, as a component unit, an organization that raises and holds economic resources for the direct benefit of a primary government.

The Foundation is a legally separate, non-profit community organization whose purpose is exclusively educational and charitable and whose charge is to secure and distribute contributions from individuals, corporations and foundations for the benefit of the students in the Ottawa Hills Local School District.

Financial information can be obtained by contacting the Ottawa Hills Schools Foundation, 3600 Indian Road, Ottawa Hills, Ohio 43606.

The Foundation's statements were prepared in accordance with the pronouncements of the Financial Accounting Standards Board. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the District's report for these differences.

<u>Investments</u>: The Foundation's investments in equity securities with readily determinable fair values and all investments in debt securities are measured at fair value.

Accounting Standards Codification (ASC) 820, *Fair Value Measurement*, defines fair value as the price that would be received for an asset or paid to transfer a liability (an exit price) in the Foundation's principal or most advantageous market for the asset or liability in an orderly transaction between market participants on the measurement date. ASC 820 establishes a fair value hierarchy which requires an entity to maximize the use of observable inputs and minimize the use of unobservable inputs when measuring fair value. The standard describes three levels of inputs that may be used to measure fair value:

Level 1: Quoted prices (unadjusted) for identical assets or liabilities in active markets that the entity has the ability to access as of the measurement date.

Level 2: Significant other observable inputs other than Level 1 prices such as quoted prices for similar assets or liabilities, quoted prices in markets that are not active, or other inputs that are observable or can be corroborated by observable market data.

Level 3: Significant unobservable inputs that reflect a reporting entity's own assumptions about the assumptions that market participants would use in pricing an asset or liability.

The Foundation's investments at June 30, 2023 were as follows:

				Investment Maturities (in Years)
		Credit	Fair Value	
	Fair Value	Rating	Hierarchy	less than 1
Money Market Mutual Funds <sup>2</sup>	\$756,812	$A1^1$	NA	\$756,812
<b>REIT Mutual Fund<sup>2</sup></b>	70,818	$BB-AA^{1}$	NA	70,818
Equity Mutual Funds <sup>2</sup>	896,138	NA	NA	896,138
Corporate Bond Mutual Funds <sup>2</sup>	229,481	$BB-AA^{1}$	NA	229,481
Total Investments	\$1,953,249			\$1,953,249

<sup>1</sup> Standard & Poor's

<sup>2</sup> Reported at amortized cost

# NOTE 20 - OTTAWA HILLS SCHOOLS FOUNDATION (Continued)

<u>Contributions</u>: Contributions to the Foundation are recognized and reported as revenue at fair value upon the earlier of the period in which a pledge becomes unconditional or the period in which the contribution is received. Contributions with donor-imposed restrictions are reported as temporarily or permanently restricted support, while contributions without donor-imposed restrictions are reported as unrestricted support.

<u>Pledges Receivable</u>: As the collection of pledges is estimated to be probable, the Foundation recorded a receivable of \$558,918 and \$852,595, representing the present value of those pledges receivable at June 30, 2023 and June 30, 2022, respectively.

<u>Unrestricted Net Position</u>: Unrestricted net position represents funds which can be used by the Foundation for any purpose authorized by the Foundation's Board of Trustees.

<u>Restricted Net Position – Nonexpendable</u>: Nonexpendable restricted net position consist of endowment and similar type funds in which donors or other outside sources have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income, which may either be expended or added to principal.

<u>Restricted Net Position – Expendable</u>: Restricted expendable net position include resources in which the Foundation is legally or contractually obligated to spend resources in accordance with restrictions imposed by external third parties.

**R**EQUIRED SUPPLEMENTARY INFORMATION

# Schedule of the District's Proportionate Share of the Net Pension Liability Last Ten Fiscal Years

#### State Teachers Retirement System

	2014	2015	2016
District's proportion of the net pension liability (asset)	0.0580032%	0.0580032%	0.0588380%
District's proportionate share of the net pension liability (asset)	\$16,805,802	\$14,108,373	\$16,261,103
District's covered payroll	\$5,814,600	\$5,765,192	\$5,869,364
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	289.03%	244.72%	277.05%
Plan fiduciary net position as a percentage of the total pension liability	69.30%	74.70%	72.10%

Source: District Treasurer's Office and State Teachers Retirement System

#### School Employees Retirement System

	2014	2015	2016
District's proportion of the net pension liability (asset)	0.0521050%	0.0521050%	0.0475589%
District's proportionate share of the net pension liability (asset)	\$3,098,517	\$2,637,004	\$2,713,755
District's covered payroll	\$1,822,861	\$1,522,662	\$1,431,737
District's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	169.98%	173.18%	189.54%
Plan fiduciary net position as a percentage of the total pension liability	65.52%	71.70%	69.16%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statements 68 in 2015.

The schedule is reported as of the measurement date of the Net Pension Liability.

See notes to the required supplementary information.

2017	2018	2019	2020	2021	2022	2023
0.0600939%	0.0592147%	0.0583207%	0.0607170%	0.0618902%	0.0637165%	0.0701646%
\$20,115,245	\$14,066,587	\$12,823,416	\$13,427,207	\$14,975,230	\$8,146,722	\$15,597,671
\$6,269,693	\$6,676,800	\$7,150,514	\$6,729,386	\$7,364,457	\$7,831,129	\$9,107,921
320.83%	210.68%	179.34%	199.53%	203.34%	104.03%	171.25%
66.80%	75.30%	77.30%	77.40%	75.48%	87.78%	78.90%
2017	2018	2019	2020	2021	2022	2023
0.0496953%	0.0476058%	0.0559001%	0.0566802%	0.0569627%	0.0626812%	0.0647538%
\$3,637,237	\$2,844,341	\$3,201,503	\$3,391,277	\$3,767,630	\$2,312,755	\$3,502,392
\$1,543,350	\$1,593,679	\$1,801,422	\$1,944,467	\$1,996,986	\$2,163,600	\$2,418,921
235.67%	178.48%	177.72%	174.41%	188.67%	106.89%	144.79%
62.98%	69.50%	71.36%	70.85%	68.55%	82.86%	75.82%

# Schedule of District Pension Contributions Last Ten Fiscal Years

#### State Teachers Retirement System

	2014	2015	2016
Contractually required contribution	\$749,475	\$821,711	\$877,757
Contributions in relation to the contractually required contribution	749,475	821,711	877,757
Contribution deficiency (excess)	\$0	\$0	\$0
District's covered payroll	\$5,765,192	\$5,869,364	\$6,269,693
Contributions as a percentage of covered payroll	13.00%	14.00%	14.00%

Source: District Treasurer's Office and State Teachers Retirement System

#### School Employees Retirement System

	2014	2015	2016
Contractually required contribution	\$211,041	\$188,703	\$216,069
Contributions in relation to the contractually required contribution	211,041	188,703	216,069
Contribution deficiency (excess)	\$0	\$0	\$0
District's covered payroll	\$1,522,662	\$1,431,737	\$1,543,350
Contributions as a percentage of covered payroll	13.86%	13.18%	14.00%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 68 in 2015.

See notes to the required supplementary information.

2017 \$934,752 934,752	2018 \$1,001,072 1,001,072	2019 \$942,114 942,114	2020 \$1,031,024 1,031,024	2021 \$1,096,358 1,096,358	2022 \$1,275,109 1,275,109	2023 \$1,360,336 1,360,336
\$0	\$0	\$0	\$0	\$0	\$0	\$0
\$6,676,800 14.00%	\$7,150,514 14.00%	\$6,729,386 14.00%	\$7,364,457 14.00%	\$7,831,129 14.00%	\$9,107,921 14.00%	\$9,716,686 14.00%
2017	2018	2019	2020	2021	2022	2023
\$223,115	\$243,192	\$262,503	\$279,578	\$302,904	\$338,649	\$329,320
223,115	243,192	262,503	279,578	302,904	338,649	329,320
\$0	\$0	\$0	\$0	\$0	\$0	\$0
\$1,593,679	\$1,801,422	\$1,944,467	\$1,996,986	\$2,163,600	\$2,418,921	\$2,352,286
14.00%	13.50%	13.50%	14.00%	14.00%	14.00%	14.00%

### Schedule of the District's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability (Asset) Last Seven Fiscal Years

State Teachers Retirement Sy	vstem		
Fiscal Year	2017	2018	2019
District's proportion of the net OPEB liability (asset)	0.0592147%	0.0592147%	0.0583207%
District's proportionate share of the net OPEB liability (asset)	\$3,166,820	\$2,310,341	(\$937,157)
District's covered payroll	\$6,269,693	\$6,676,800	\$7,150,514
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	50.51%	34.60%	(13.11%)
Plan fiduciary net position as a percentage of the total OPEB liability	37.30%	47.10%	176.00%

Source: District Treasurer's Office and State Teachers Retirement System

#### **School Employees Retirement System**

Fiscal Year	2017	2018	2019
District's proportion of the net OPEB liability (asset)	0.0484271%	0.0484271%	0.0562747%
District's proportionate share of the net OPEB liability (asset)	\$1,380,351	\$1,299,656	\$1,561,211
District's covered payroll	\$1,543,350	\$1,593,679	\$1,801,422
District's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	89.44%	81.55%	86.67%
Plan fiduciary net position as a percentage of the total OPEB liability	11.49%	12.46%	13.57%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years

will be displayed as they become available. Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability,

which is the prior year end.

See notes to the required supplementary information.

2020	2021	2022	2023
0.0607170%	0.0618902%	0.0637165%	0.0701646%
(\$1,005,624)	(\$1,087,720)	(\$1,343,413)	(\$1,816,804)
\$6,729,386	\$7,364,457	\$7,831,129	\$9,107,921
(14.94%)	(14.77%)	(17.15%)	(19.95%)
174.74%	182.13%	174.73%	230.70%
2020	2021	2022	2023

0.0575314%	0.0571005%	0.0643408%	0.0659685%
\$1,446,793 \$1,944,467	\$1,240,983 \$1,996,986	\$1,217,705 \$2,163,600	\$926,208 \$2,418,921
74.41%	62.14%	56.28%	38.29%
15.57%	18.17%	24.08%	30.34%

# Schedule of District Other Postemployment Benefit (OPEB) Contributions Last Ten Fiscal Years

#### State Teachers Retirement System

Fiscal Year	2014	2015	2016
Contractually required contribution	\$57,687	\$0	\$0
Contributions in relation to the contractually required contribution	57,687	0	0
Contribution deficiency (excess)	\$0	\$0	\$0
District's covered payroll	\$5,765,192	\$5,869,364	\$6,269,693
Contributions as a percentage of covered payroll	1.00%	0.00%	0.00%

Source: District Treasurer's Office and State Teachers Retirement System

#### School Employees Retirement System

Fiscal Year	2014	2015	2016
Contractually required contribution	\$29,464	\$41,269	\$25,952
Contributions in relation to the contractually required contribution	29,464	41,269	25,952
Contribution deficiency (excess)	\$0	\$0	\$0
District's covered payroll	\$1,522,662	\$1,431,737	\$1,543,350
Contributions as a percentage of covered payroll	1.94%	2.88%	1.68%

Source: District Treasurer's Office and School Employees Retirement System

Notes: The District implemented GASB Statement 75 in 2018.

See notes to the required supplementary information.

2017	<u>2018</u>	2019	<u>2020</u>	<u>2021</u>		<u>2023</u>
\$0	\$0	\$0	\$0	\$0		\$0
0	0	0	0	0	0	0
\$0	\$0	\$0	\$0	\$0	\$0	\$0
\$6,676,800	\$7,150,514	\$6,729,386	\$7,364,457	\$7,831,129	\$9,107,921	\$9,716,686
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
\$26,941	\$37,474	\$42,240	\$27,177	\$39,987	\$41,839	\$42,250
26,941	<u>37,474</u>	42,240	27,177	39,987	41,839	\$42,250
\$0	<u>\$0</u>	\$0	\$0	\$0	\$0	\$0
\$1,593,679	\$1,801,422	\$1,944,467	\$1,996,986	\$2,163,600	\$2,418,921	\$2,352,286
1.69%	2.08%	2.17%	1.36%	1.85%	1.73%	1.80%

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

## **NET PENSION LIABILITY**

# <u>SERS</u>

*Changes in benefit terms* – For fiscal years 2023 through 2019, there were no changes to benefit terms. For fiscal year 2018, the following were the most significant changes in benefits that affected the total pension liability since the prior measurement date:

• The cost-of-living adjustment was changed from a fixed 3.00 percent to a cost-of-living adjustment that is indexed to CPI-W not greater than 2.5 percent with a floor of 0 percent beginning January 1, 2018. In addition, with the authority granted the Board under HB 49, the Board has enacted a three-year COLA suspension for benefit recipients in calendars 2018, 2019, and 2020.

There were no changes to benefit terms for fiscal years 2015 through 2017.

### Changes in assumptions

For fiscal year 2023, the following changes were made to the actuarial assumptions as identified. These new assumptions compared with those used in fiscal year 2022 and prior are presented below:

• Cost of living adjustment was increased from 2.00% to 2.50%.

For fiscal year 2022, the following changes were made to the actuarial assumptions as identified. These new assumptions compared with those used in fiscal year 2021 and prior are presented below:

- Assumed rate of inflation was reduced from 3.00% to 2.40%
- Payroll growth assumption was reduced from 3.50% to 1.75%
- Assumed real wage growth was increased from 0.50% to 0.85%
- Cost-of-Living-Adjustments was reduced from 2.50% to 2.00%
- The discount rate was reduced from 7.50% to 7.00%

• Rates of withdrawal, compensation, participation, spouse coverage assumption, retirement and disability were updated to reflect recent experience.

• Mortality among active members was updated to the following:

• PUB-2010 General Amount Weighted Below Median Employee mortality table. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

• Mortality among service retired members was updated to the following:

• PUB-2010 General Employee Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

• Mortality among contingent survivors was updated to the following:

• PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# **NET PENSION LIABILITY** (Continued)

# SERS (Continued)

• Mortality among disabled members was updated to the following:

• PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females. Future improvement in mortality rates is reflected by applying the MP-2020 projection scale generationally.

For fiscal years 2021, 2020, and 2019 there were no changes in assumptions.

For fiscal year 2018, the following changes were made to the actuarial assumptions as identified. These new assumptions compared with those used in fiscal year 2017 and prior are presented below:

- Assumed rate of inflation was reduced from 3.25% to 3.00%
- Payroll Growth Assumption was reduced from 4.00% to 3.50%
- Assumed real wage growth was reduced from 0.75% to 0.50%
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females. The above rates represent the base rates used.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.
- Mortality among disable member was updated to the following:
  - RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

There were no changes in assumptions for fiscal years 2015 through 2017.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# **<u>NET PENSION LIABILITY</u>** (Continued)

# <u>STRS</u>

*Changes in benefit terms* – For fiscal years 2023 through 2019, there were no changes to benefit terms. For fiscal year 2018, the cost of living adjustment (COLA) was reduced to 0 percent effective July 1, 2017. There were no changes to benefit terms for fiscal years 2015 through 2017.

### Changes in assumptions

For fiscal year 2023, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Total salary increase rates were lowered to a range of 2.5 percent to 8.5 percent.
- Updated the health and disability mortality assumptions to the Pub-2010 Teachers Healthy Annuitant Mortality Table projected forward generationally using mortality improvement scale MP-2020.
- Demographic assumptions were modified to reflect the June 30, 2021 experience study.

In fiscal year 2022 the investment return was lowered from 7.45 percent to 7.00 percent. For fiscal year 2021, 2020, and 2019, there were no changes in assumptions. For fiscal year 2018, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Inflation assumptions were lowered from 2.75 percent to 2.50 percent.
- Investment return assumptions were lowered from 7.75 percent to 7.45 percent.
- Total salary increases rates were lowered by decreasing merit component of the individual salary increases, as well as by 0.25 percent due to lower inflation.
- Payroll growth assumptions were lowered to 3.00 percent.
- Updated the health and disability mortality assumption to the RP-2014 mortality tables with generational improvement scale MP-2016.
- Rates of retirement, termination and disability were modified to better reflect anticipated future experience.

There were no changes in assumptions for fiscal years 2015 through 2017.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# NET OPEB LIABILITY (ASSET)

# <u>SERS</u>

Changes in benefit terms – There were no changes to benefit terms for fiscal years 2023 - 2018.

### Changes in assumptions

For fiscal year 2023, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

• The discount rate was changed from 2.27% to 4.08%

For fiscal year 2022, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was changed from 2.63% to 2.27%
- The investment rate of return was reduced from 7.50% to 7.00%
- Assumed rate of inflation was reduced from 3.00% to 2.40%
- Payroll Growth Assumption was reduced from 3.50% to 1.75%
- Assumed real wage growth was increased from 0.50% to 0.85%
- Rates of withdrawal, retirement and disability were updated to reflect recent experience
- Rate of health care participation for future retirees and spouses was updated to reflect recent experience
- Mortality among active members was updated to the following:
  - PUB-2010 General Amount Weighted Below Median Employee mortality table.
- Mortality among service retired members was updated to the following:
  - PUB-2010 General Employee Amount Weighted Below Median Healthy Retiree mortality table projected to 2017 with ages set forward 1 year and adjusted 94.20% for males and set forward 2 years and adjusted 81.35% for females.
- Mortality among beneficiaries was updated to the following:
  - PUB-2010 General Amount Weighted Below Median Contingent Survivor mortality table projected to 2017 with ages set forward 1 year and adjusted 105.5% for males and adjusted 122.5% for females.
- Mortality among disabled member was updated to the following:
  - PUB-2010 General Disabled Retiree mortality table projected to 2017 with ages set forward 5 years and adjusted 103.3% for males and set forward 3 years and adjusted 106.8% for females.
- Mortality rates are projected using a fully generational projection with Scale MP-2020.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# NET OPEB LIABILITY (ASSET) (Continued)

## <u>SERS</u>(Continued)

For fiscal year 2021, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.13 percent to 2.45 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.22 percent to 2.63 percent.

For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The municipal bond index rate decreased from 3.62 percent to 3.13 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation decreased from 3.70 percent to 3.22 percent.
- The medical trend assumption rate changed as follows:
  - Medicare 2019 5.375 to 4.75 percent, 2020 5.25 to 4.75 percent
  - Pre-Medicare 2019 7.25 to 4.75 percent, 2020 7.00 to 4.75

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was changed from 3.63 percent to 3.70 percent.
- The municipal bond index rate increased from 3.56 percent to 3.62 percent.
- The single equivalent interest rate, net of plan investment expense, including price inflation increased from 3.63 percent to 3.70 percent.
- The medical trend assumption rate changed as follows:
  - Medicare 2018 5.50 to 5.00 percent, 2019 5.375 to 4.75 percent
  - Pre-Medicare 2018 7.50 to 5.00 percent, 2019 7.25 to 4.75

For fiscal year 2018, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

• The discount rate was increased from 2.98 percent to 3.63.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# NET OPEB LIABILITY (ASSET) (Continued)

### <u>SERS</u>(Continued)

For fiscal year 2017, the following was the most significant change of assumptions that affected the total OPEB liability since the prior measurement date:

- Assumed rate of inflation was reduced from 3.25% to 3.00%
- Payroll Growth Assumption was reduced from 4.00% to 3.50%
- Assumed real wage growth was reduced from 0.75% to 0.50%
- Rates of withdrawal, retirement and disability were updated to reflect recent experience.
- Mortality among active members was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection and a five year age set-back for both males and females.
- Mortality among service retired members, and beneficiaries was updated to the following:
  - RP-2014 Blue Collar Mortality Table with fully generational projection with Scale BB, 120% of male rates, and 110% of female rates.
- Mortality among disabled members was updated to the following:
  - RP-2000 Disabled Mortality Table, 90% for male rates and 100% for female rates, set back five years is used for the period after disability retirement.

# **STRS**

#### Changes in benefit terms

For fiscal year 2023 the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• Salary increase rates were updated based on the actuarial experience study for the period July 1, 2015 through June 30, 2021 and were changed from age based to service based.

For fiscal year 2022 the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• The non-Medicare subsidy percentage was increased effective January 1, 2022 from 2.055% to 2.100%. The non-Medicare frozen subsidy base premium was increased effective January 1, 2022. The Medicare Part D subsidy was updated to reflect it is expected to be negative in CY2022. The Part B monthly reimbursement elimination date was postponed indefinitely.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# **<u>NET OPEB LIABILITY (ASSET)</u>** (Continued)

# STRS (Continued)

For fiscal year 2021 the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• The non-Medicare subsidy percentage was increased effective January 1, 2021 from 1.984% to 2.055% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2021. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the AMA Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed indefinitely.

For fiscal year 2020, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• The non-Medicare subsidy percentage was increased effective January 1, 2020 from 1.944% to 1.984% per year of service. The non-Medicare frozen subsidy base premium was increased effective January 1, 2020. The Medicare subsidy percentages were adjusted effective January 1, 2021 to 2.1% for the Medicare plan. The Medicare Part B monthly reimbursement elimination date was postponed to January 1, 2021.

For fiscal year 2019, the following was the most significant change in benefit terms that affected the total OPEB liability since the prior measurement date:

• The subsidy multiplier for non-Medicare benefit recipients increased from 1.9 percent to 1.944 percent per year of service effective January 1, 2019. The non-Medicare frozen subsidy base premium increased effective January 1, 2019 and all remaining Medicare Part B premium reimbursements were scheduled to be discontinued beginning January 1, 2020, though the STRS Board voted in June 2019 to extent the current Medicare Part B partial reimbursement for one year.

For fiscal year 2018, STRS has the following changes in benefit terms since the previous measurement date:

- The HealthSpan HMO plans were eliminated.
- The subsidy multiplier for non-Medicare benefit recipients was reduced to 1.9 percent per year of service from 2.1 percent.
- Medicare Part B premium reimbursements were discontinued for survivors and beneficiaries who were age 65 by 2008 and either receiving a benefit or named as a beneficiary as of January 1, 2008.
- The remaining Medicare Part B premium reimbursements will be phased out over a three-year period.

There were no changes to benefit terms for fiscal year 2017.

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# NET OPEB LIABILITY (ASSET) (Continued)

# STRS (Continued)

### Changes in assumptions

For fiscal year 2023 there were no changes in assumptions.

In fiscal year 2022 the investment return was lowered from 7.45 percent to 7.00 percent.

For fiscal year 2021 the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The health care trend assumption rate changed as follows:
  - Medical Medicare from 4.93 percent to (6.69) percent initial, 4 percent ultimate
  - Medical Pre-Medicare from 5.87 percent to 5.00 percent initial, 4 percent ultimate
  - Prescription Drug Medicare from 9.62 percent to 11.87 percent initial, 4 percent ultimate
  - Prescription Drug Pre-Medicare from 7.73 percent to 6.50 initial, 4 percent ultimate

For fiscal year 2020, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The health care trend assumption rate changed as follows:
  - Medical Medicare from 6 percent to 4.93 percent initial, 4 percent ultimate
  - Medical Pre-Medicare from 5 percent to 5.87 percent initial, 4 percent ultimate
  - Prescription Drug Medicare from 8 percent to 9.62 percent initial, 4 percent ultimate
  - Prescription Drug Pre-Medicare from -5.23 percent to 7.73 initial, 4 percent ultimate

For fiscal year 2019, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate increased from a 4.13 percent blended discount rate to 7.45 percent.
- The health care trend assumption rate changed from 6 to 11 percent initial, 4.5 percent ultimate to:
  - Medical Medicare 6 percent initial, 4 percent ultimate
  - o Medical Pre-Medicare 5 percent initial, 4 percent ultimate
  - Prescription Drug Medicare 8 percent initial, 4 percent ultimate
  - Prescription Drug Pre-Medicare -5.23 percent initial, 4 percent ultimate

# Notes to the Required Supplementary Information For the Fiscal Year Ended June 30, 2023

# **NET OPEB LIABILITY (ASSET)** (Continued)

# STRS (Continued)

For fiscal year 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The discount rate was increased from 3.26 percent to 4.13 percent based on the methodology defined under GASB 74.
- The long-term rate of return was reduced to 7.45 percent.
- Valuation-year per capita health costs were updated.
- The percentage of future retirees electing each option was updated based on current data.
- The assumed future trend rates were modified.
- Decrement rates including mortality, disability, retirement, and withdrawal were modified.
- The assumed percentage of future disabled retirees assumed to elect health coverage was decreased from 84 percent to 65 percent, and the assumed percentage of terminated vested participants assumed to elect health coverage at retirement was decreased from 47 percent to 30 percent.
- The assumed salary scale was modified.

There were no changes in assumptions for fiscal year 2017.

### Ottawa Hills Local School District

# Schedule of Expenditures of Federal Awards

Year Ended June 30, 2023

<u>Federal Grantor/Program Title</u>	Federal ALN	 Passed Through to <u>Subrecipients</u>	Federal <u>Expenditures</u>
(Passed through Ohio Department of Education)			
Title I Grants to Local Educational Agencies	84.010A	\$ - \$	86,986
Special Education Cluster: Special Education - Grants to States (IDEA, Part B) COVID-19 - American Rescue Plan Special Education - Grants to States COVID-19 - American Rescue Plan Special Education - Preschool Grants Special Education Cluster Total	84.027A 84.027X 84.173X	<u>-</u> <u>-</u> <u>5,348</u> <u>5,348</u>	299,758 56,059 <u>5,348</u> 361,165
Supporting Effective Instruction State Grants	84.367A	-	17,327
Student Support and Academic Enrichment Program	84.424A	-	8,135
Education Stabilization Fund COVID-19 - Elementary and Secondary School Emergency Relief Fund COVID-19 - Elementary and Secondary School Emergency Relief (ARP ESSER) Total Education Stabilization Fund	84.425D 84.425U	- - -	184,323 248,805 433,128
Total U.S. Department of Education		5,348	906,741
Total Federal Awards		\$ 5,348 \$	906,741

See accompanying notes to the schedule of expenditures of federal awards.

Ottawa Hills Local School District Schedule of Expenditures of Federal Awards (continued) Year Ended June 30, 2023

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS:

#### NOTE A - BASIS OF PRESENTATION

The accompanying Schedule of Expenditures of Federal Awards (the "Schedule") includes the federal award activity of the Ottawa Hills Local School District (the "District") under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards ("Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.

#### NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the Schedule are reported on the cash basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### NOTE C - INDIRECT COST RATE

The District has elected not to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

#### NOTE D - SUBRECIPIENTS

The District passes certain federal awards received from the Ohio Department of Education to other governments or not-for-profit agencies (subrecipients). As Note B describes, the District reports receipts and expenditures of Federal awards to subrecipients when paid in cash. As a pass-through entity, the District has certain compliance responsibilities, such as monitoring its subrecipients to help assure they use these subawards as authorized by laws, regulations, and the provisions of contracts or grant agreements, and those subrecipients achieve the award's performance goals.



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#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Education Ottawa Hills Local School District:

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Ottawa Hills Local School District (the "District"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements and have issued our report thereon dated February 29, 2024.

#### **Reporting on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify a certain deficiency in internal controls, described as finding 2023-001 in the accompanying schedule of findings and questions costs, that we consider to be a material weakness.



#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **District's Response to the Finding**

*Government Auditing Standards* requires the auditor to perform limited procedures on the District's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The District's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio February 29, 2024



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#### REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY UNIFORM GUIDANCE

#### **INDEPENDENT AUDITORS' REPORT**

To the Board of Education Ottawa Hills Local School District:

#### **Report on Compliance for Each Major Federal Program**

#### **Opinion on Each Major Federal Program**

We have audited the Ottawa Hills Local School District's (the "District") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the District's major federal program for the year ended June 30, 2023. The District's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on the major federal program for the year ended June 30, 2023.

#### Basis for Opinion on the Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*) and the audit requirements of *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for the major federal program. Our audit does not provide a legal determination of the District's compliance with the compliance requirements referred to above.

#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the District's federal programs.



#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the District's compliance with the requirements of the major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

#### **Report on Internal Control Over Compliance**

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance with a type of compliance control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency or a combination of deficiencies, in internal control over compliance with a type of compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion in expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Clark, Schaefer, Hackett & Co.

Maumee, Ohio February 29, 2024

### OTTAWA HILLS LOCAL SCHOOL DISTRICT Schedule of Findings and Questioned Costs Year Ended June 30, 2023

#### Section I – Summary of Auditors' Results

#### Financial Statements

Type of auditors' report issued: Internal control over financial reporting: • Material weakness(es) identified? • Significant deficiency(ies) identified not	Unmodified
	Yes
considered to be material weaknesses?	None reported
Noncompliance material to the financial statements noted?	No
Federal Awards	
<ul> <li>Internal control over major programs:</li> <li>Material weakness(es) identified?</li> <li>Significant deficiency(ies) identified not considered to be material weaknesses?</li> </ul>	No None reported
Type of auditors' report issued on compliance for major programs:	Unmodified
Any audit findings that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major programs:	
• ALN 84.425D, 84.425U – COVID-19 Education Stabilization Fund	
Dollar threshold to distinguish between Type A and Type B Programs:	\$750,000
Auditee qualified as low-risk auditee?	No

#### Section II – Financial Statement Findings

#### Finding 2023-001 – Audit Adjustments

*Condition:* During the course of our audit, we identified a misstatement that was material to the financial statements. This misstatement was a result of the Generally Accepted Accounting Principles (GAAP) conversion process and involved capital assets and depreciation expense. A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A deficiency in operation exists when a properly designed control does not operate as designed.

In this case, the internal controls over the preparation and review of the District's financial statements did not operate as designed and we consider this a material weakness.

*Recommendation:* We recommend the District continue to enhance its internal controls over financial reporting with steps such as management analysis of the financials compared to prior years to ensure the preparation of reliable financial statements in conformity with generally accepted accounting principles.

**Management's Response**: The District has established internal controls to monitor all activity on a more frequent basis to ensure accumulated variances are identified and remedied immediately.

#### Section III – Federal Award Findings and Questioned Costs

None



February 29, 2024

#### CORRECTIVE ACTION PLAN 2 CFR § 200.511(c) June 30, 2023

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2023-001	The errors notated by the audit firm of Clark, Schaefer, Hackett relating to capital assets and depreciation expense occurred as an error in the method used to calculate this entry. This error led to an overstatement of non-depreciable capital assets. The error was corrected under audit.	Completed	Cajon Keeton, Interim Treasurer



## LUCAS COUNTY

### AUDITOR OF STATE OF OHIO CERTIFICATION

This is a true and correct copy of the report, which is required to be filed pursuant to Section 117.26, Revised Code, and which is filed in the Office of the Ohio Auditor of State in Columbus, Ohio.



Certified for Release 4/9/2024

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