

### Athens-Meigs Educational Service Center

Athens County

Single Audit

July 1, 1998 Through June 30, 1999

Fiscal Year Audited Under GAGAS: 1999

MICHAEL A. BALESTRA, CPA, INC. CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. BOX 687 PIKETON, OHIO 45661

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY

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Members of the Board Athens-Meigs Educational Service Center 507 Richland Avenue, Suite 108 Athens, Ohio 45701-3700

We have reviewed the Independent Auditor's Report of the Athens-Meigs Educational Service Center, Athens County, prepared by Michael A. Balestra, CPA, Inc., for the audit period July 1, 1998 through June 30, 1999. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Athens-Meigs Educational Service Center is responsible for compliance with these laws and regulations.

JIM PETRO
Auditor of State

February 14, 2000

## MICHAEL A. BALESTRA, CPA, INC.

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#### Independent Auditors' Report

Members of the Board Athens-Meigs Educational Service Center 507 Richland Avenue, Suite 108 Athens, Ohio 45701-3700

We have audited the accompanying general-purpose financial statements of the Athens-Meigs Educational Service Center, Athens County, as of and for the year ended June 30, 1999, as listed in the table of contents. These general-purpose financial statements are the responsibility of the Athens-Meigs Educational Service Center's management. Our responsibility is to express an opinion on these general-purpose financial statements based on our audit.

We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the general-purpose financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the general-purpose financial statements referred to above present fairly, in all material respects, the financial position of the Athens-Meigs Educational Service Center, as of June 30, 1999, in conformity with generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 14, 2000 on our consideration of the Athens-Meigs Educational Service Center's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants.

Our audit was performed for the purpose of forming an opinion on the general-purpose financial statements of Athens-Meigs Educational Service Center, taken as a whole. The accompanying schedule of federal awards expenditures is presented for purpose of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the general-purpose financial statements. Such information has been subjected to the auditing procedures applied in the audit of the general-purpose financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the general-purpose financial statements taken as a whole.

As described in Note 3 to the general-purpose financial statements, the Center implemented Governmental Accounting Standards Board Statement No.32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans.

Michael A. Balestra, CPA, Inc.

Michael A. Balestra, CPA, Inc.

January 14, 2000

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY, OHIO

#### Combined Balance Sheet All Fund Types and Account Groups June 30, 1999

	Fiduciary Governmental Fund Types Fund Types Account Groups					
	Covermient	Special	Trust and	General Fixed	General	Totals (Memorandum
	General	Revenue	Agency	Assets	Obligations	Only)
Assets and Other Debits:	··· .					
Assets:						
Equity in Pooled Cash and Cash Equivalents Receivables:	\$288,398	\$273,368	\$220,949	\$0	\$0	\$782,715
Accounts	443	567	Q	0	0	1,010
Intergovernmental	94,263	4,000	0	0	σ	98,263
Accrued Interest	0	0	35	0	0	35
Due from Other Funds	8,165	0	0	0	0	8,165
Materials and Supplies Inventory	1,332	3,108	7,957	0	0	12,397
Prepaid Items	5,485	287	1,175	0	0	6,947
Fixed Assets	٥	0	143,147	253,953	Đ	397,100
Other Debits:	_	_				
Amount to be Provided from General Government Resources		0	0	0	81,502	\$1,502
Total Assets and Other Debits	\$398,086	\$281,330	\$373,263	\$253,953	\$81,502	\$1,388,134
Liabilities, Fund Equity and Other Credits:						
Liabilities:						
Accounts Payable	\$7,515	\$20,449	\$1,674	\$0	\$0	\$29,638
Accrued Wages and Benefits Payable	260,310	23,371	60,836	0	0	344,517
Compensated Absences Payable	5,672	0	4,684	0	81,502	91,858
One to Other Funds	0	7,333	832	0	0	8,163
Intergovernmental Payable	49,017	10,067	9,829	0	0	68,913
Deferred Revenue Undistributed Monies	<b>9</b>	25,000 0	0 42,190	<i>0</i>	0	25,000 42,190
Capital Leases Payable	0_	0	70,392	0	0	70,392
Total Liabilities	322,514	86,220	_190,437	0	<b>8</b> 1,502	680,673
Fund Equity and Other Credits:						
Investment in General Fixed Assets	. 0	0	143,147	253,953	0	397,100
Fund Balance:		•			·	,
Reserved for Encumbrances	4,722	12,042	0	0	0	16,76
Reserved for Inventory	1,332	_ 3,103	0	0	0	4,440
Reserved for Prepaid Items	3,843	287	0	0	0	4,130
Unreserved, Undesignated	65,675	179,673	39,679	0	0	285,027
Fotal Fund Equity						
and Other Credits	75,572	195,110	182,826	253,953	0	707,461
Total Liabilities, Fund Equity						
and Other Credits	\$398,086	\$281,330	\$373,263	\$253,953	\$81,502	\$1,388,134

See accompanying notes to the general-purpose financial statements.

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY, OHIO

## Combined Statement of Revenues, Expenditures and Changes in Fund Balances All Governmental Fund Types and Similar Trust Funds For the Fiscal Year Ended June 30, 1999

	Gazamanta	Fund Times	Fiduciary Fund Type	Totals
	Governmenta	Special	Expendable	(Memorandum
	General	Revenue	Trust	Only)
•	- CONCION	110 7 01100	21000	
Revenues:				
Intergovernmental	\$997,695	\$946,157	\$0	\$1,943,852
Interest	27,147	0	1,278	28,425
Tuition and Fees	7 <b>,8</b> 36	23,390	0	31,226
Gifts and Donations	0	3,300	0	3,300
Customer Services	1,538,329	26,053	0	1,564,382
Miscellaneous	26,303	54,230_	0	80,533
Total Revenues	2,597,310	1,053,130	1,278	3,651,718
Expenditures:				
Current:				
Instruction				
Regular	98,393	324,284	0	422,677
Special	1,063,988	4,420	0	1,068,408
Adult/Continuing	0	72,093	0	72,093
Support Services	-	•		
Pupils	559,643	214,428	0	774,071
Instructional Staff	448,874	228,828	0	677,702
Board of Education	27,629	0	. 0	27,629
Administration	222,632	13,147	0	235,779
Fiscal	85,169	7,068	0	92,237
Business	4,648	3,548	0	8,196
Operation and Maintenance of Plant	7,676	1,280	0	8,956
Pupil Transportation	54	2,611	0	2,665
Central	6,697	120,487	0	127,184
Other	8,476	16,406	0	24,882
Extracurricular Activities	850	0	1,500	2,350
Intergovernmental	1,104	0	0	1,104
Total Expenditures	2,535,833	1,008,600	1,500	3,545,933
Excess of Revenues Over (Under) Expenditures	61,477	44,530	(222)	105,785
Fund Balances at Beginning of Year	14,856	147,889	30,810	193,555
Increase (Decrease) in Reserve for Inventory	(761)	<b>2,</b> 691	0	1,930
Fund Balances at End of Year	\$75,572	\$195,110	\$30,588	\$301,270

See accompanying notes to the general-purpose financial statements.

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY, OHIO

Combined Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) All Governmental Fund Types and Similar Trust Funds For the Fiscal Year Ended June 30, 1999

		General Fund		Special Revenue Funds		
	-		Variance			Variance
	Revised		Favorable	Revised		Favorable
	Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable
Revenues:						
Intergovernmental	\$1,069,246	\$1.076.548	<b>\$7</b> ,302	\$774,020	\$931,252	\$157,232
Interest	20,000	29,219	9.219	0	. 0	. (
Tuition and Fees	0	1,038	1,038	18,550	23.099	4,549
Gifts and Donations	0	0	0	3,300	3,300	i
Customer Services	1,524,919	1,435,412	(89,507)	27,120	26,053	(1.06
Miscellaneous	2,000	15,812	13,812	51,411	54,211	2,80
Total Revenues	2.616.165	2,558.029	(58,136)	874,401	1,037,915	163,51
Expenditures:						-
Current:						
Instruction						
Regular	102,619	85,664	16,955	492,926	329,839	163,08
Special	1,133,386	1.028,337	105,549	7,810	4.387	3,42
Adult/Continuing	0	0	0	94,767	73,180	21,58
Support Services	•	·	v	>-15/47	75,200	21,24
Pupils	608,622	540,759	67,863	230,434	221,615	3,81
Instructional Staff	527,907	450,197	77,710	290,360	216,426	73,93
Roard of Education			•	290,300 O	210,420	13,73
=	38,625	25,622	13,003	•	-	6,75
Administration	228,208	220,676	7,532	17,544	10,788	
Fiscal	97,556	81,468	16,088	23,167	3,652	19.51
Business	23,746	4,928	18,818	9,009	3,514	5,49
Operation and Maintenance of Plant	9,200	8,971	229	6,200	1,307	4,89
Pupil Transportation	500	54	416	7,306	4,050	3,25
Central	11,152	4,347	6,805	169,159	130,308	38,85
Extracurricular Activities	2,000	850	1,150	0	0	
Intergovernmental	1,104	1,104	0	0	0	
Total Expenditures	2,785,125	2,452,977	332,148	1,348,682	999,066	349,61
Excess of Revenues Over						
(Under) Expenditures	(168,960)	105,052	274,012	(474,281)	38,849	513,13
Other Financing Sources (Uses):		•				
Operating Transfers In	0	7,357	7,357	0	25,000	25,00
Refund of Prior Year Expenditures	0	5,646	5,646	. 0	19	1
Operating Transfers Out	(9,430)	(9,429)		(25,000)	(25,000)	
Refund of Prior Year Receipts	(8,476)	(8,476)	0	(16,406)	(16,406)	·
Total Other Financing Sources (Uses)	(17,906)	(4,902)	13,004	(41,406)	(16,387)	25,01
Excess of Revenues and Other						
Financing Sources Over (Under)						
Expenditures and Other Financing Uses	(186,866)	100,150	287,016	(515,687)	22,462	538,1-
Fund Balances at Beginning of Year	179,072	179,072	0	227,161	227,161	
	(\$7,794)	\$279,222	\$287,016	(\$288,526)	\$249,623	\$538,14

See accompanying notes to the general-purpose financial statements.

Exp	endable Trust	Fund	Totals (	Memorandum (	Only)	
		Variance	-		Variance	
tevised		Favorable	Revised		Favorable	
Budget	Actual	(Unfavorable)	Budget	Actual	(Unfavorable)	
		· · · <del>-=-</del> -		-		· ·
<b>\$</b> 0	SO	\$0	\$1,843,266	\$2,007,800	\$164,534	
1,275	1,268	(7)	\$21,275	\$30,487	9,212	
1,2/3	3	0	\$18,550	\$24,137	5,587	
0	0				J,567 0	
		0	\$3,300	\$3,300	-	
0	0	0	\$1,552,039	\$1,461,465	(90,574)	
0	0		\$53,411	\$70,023	16,612	<del>- 4</del>
1,275	1,268	(7)	\$3,491,841	\$3,597,212	105,371	
						· · · · · · · · · · · · · · · · · · ·
0	0	0	595,345	415,503	180,042	
0	Ŏ					
		0	1,141,696	1,032,724	108,972	
0	0	0	94,767	73,180	21,587	
0	0	0	839,056	762,374	76,682	
ō	Ō	0	818,267	666,623	151,644	•
ō	ŏ	ŏ	38,625	25,622	13,003	
Q	0	0	245,752	231,464	14,288	
0						
	0	0	120,723	85,120	35,603	
0	0	0	32,735	8,442	24,313	
0	0	0	15,400	10,278	5,122	
0	0	0	7,806	4,104	3,702	
0	0	0	180,311	134,655	45,656	
3,000	1,500	1,500	5,000	2,350	2,650	
0	0	<u> </u>	1,104	1,104	0	
3,000	1,500	1,500	\$4,136,807	\$3,453,543	(683,264)	
(1,725)	(232)	1,493	(644,966)	143,669	788,635_	
0	0	0	0	32,357	32,357	
0	0	0	0	5,665	5,665	
0	0	0	(34,430)	(34,429)	1	
0	0	0	(24,882)	(24,882)	0	
0	0	0	(\$59,312)	(\$21,289)	38,023	
(1,725)	(232)	1,493	(704,278)	122,380	82 <del>6</del> ,658	·
		1,733	-	-	*********	
30,785	30,785	<u> </u>	437,018	437,018	<u> </u>	
\$29,060	\$30,553	\$1,493	_(\$267,260)	\$559,398	\$826,658_	·

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NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 1 - DESCRIPTION OF THE ENTITY

#### Description of the Educational Service Center:

The Athens-Meigs Educational Service Center is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Educational Service Center is a County Educational Service Center as defined by Section 3311.05 of the Ohio Revised Code. The Educational Service Center is an administrative entity providing supervision and certain other services to the local school districts located in Athens and Meigs Counties. It currently operates under a locally elected Governing Board form of government consisting of ten (TO) members elected at large. The Athens-Meigs Educational Service Center was formed on July 1, 1998 by the merger of the Athens-County Educational Service Center and the Meigs County Educational Service Center.

The significant accounting policies followed in the preparation of these financial statements are summarized below. These policies conform to generally accepted accounting principles (GAAP) for local governmental units prescribed in the statements issued by the Governmental Accounting Standards Board and other recognized authoritative sources.

#### Reporting Entity:

The reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements of the Educational Service Center are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Educational Service Center. For the Educational Service Center, this includes general operations.

Component units are legally separate organizations for which the Educational Service Center is financially accountable. The Educational Service Center is financially accountable for an organization if the Educational Service Center appoints a voting majority of the organization's governing board and (1) the Educational Service Center is able to significantly influence the programs or services performed or provided by the organization; or (2) the Educational Service Center is legally entitled to or can otherwise access the organization's resources; the Educational Service Center is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Educational Service Center is obligated for the debt of the organization. Component units may also include organizations for which the Educational Service Center approves the budget, the issuance of debt or levying of taxes. As of June 30, 1999, the Educational Service Center has no component units.

The following jointly governed organizations, which perform activities within the Educational Service Center's boundaries for the benefit of its residents, are excluded from the accompanying financial statements because the Educational Service Center is not financially accountable for these entities nor are they fiscally dependent on the Educational Service Center.

# ATHENS-MEIGS EDUCATIONAL SERVICE CENTER NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 1 - DESCRIPTION OF THE ENTITY (Continued)

Reporting Entity: (Continued)

- Southeast Ohio Voluntary Education Cooperative (SEOVEC)
- Tri-County Joint Vocational School District
- · Athens County School Employees Health and Welfare Benefit Association

The Educational Service Center also participates in one public entity risk pool:

· Ohio School Boards Association Workers Compensation Group Rating Program

These jointly governed organizations and the public entity risk pool are presented in Note 14 to the general-purpose financial statements.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Athens-Meigs Educational Service Center have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Educational Service Center's accounting policies are described below.

#### A. Basis of Presentation - Fund Accounting

The Athens-Meigs Educational Service Center uses funds and account groups to report on its financial position and the results of its operations. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain Center functions or activities.

A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions or limitations. An account group is a financial reporting device designed to provide accountability for certain assets and liabilities not recorded in the funds because they do not directly affect net expendable financial sources.

For financial statement presentation purposes, the various funds of the Educational Service Center are grouped into the following generic fund types under the broad fund categories governmental and fiduciary.

#### Governmental Fund Types:

Governmental funds are those through which most governmental functions of the Educational Service Center are financed. The acquisition, use, and balances of the Educational Service Center's expendable financial resources and the related current liabilities (except those accounted for in trust funds) are accounted for through governmental funds. The following are the Educational Service Center's governmental fund types:

# ATHENS-MEIGS EDUCATIONAL SERVICE CENTER NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## A. Basis of Presentation - Fund Accounting (Continued)

#### Governmental Fund Types: (Continued)

<u>General Fund</u> - The General Fund is the operating fund of the Educational Service Center and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the Educational Service Center for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Special Revenue Funds</u> - Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than expendable trusts) that are legally restricted to expenditure for specified purposes.

#### Fiduciary Fund Types:

Fiduciary funds are used to account for assets held by the Educational Service Center in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds. The following are the Educational Service Center's fiduciary fund types:

Expendable Trust Fund - Expendable Trust Funds are used to account for assets where both the principal and interest may be spent. Expendable Trust Funds are legally restricted as to use and are accounted for in the same manner as governmental fund types.

Agency Funds - Agency funds are custodial in nature and do not present results of operations or have measurement focus. Agency Funds are accounted for using the modified accrual basis of accounting. Agency Funds are used to account for the assets that the Educational Service Center holds for others in agency capacity.

#### Account Groups:

To make a clear distinction between fixed assets related to specific funds and those of general government, and between long-term liabilities related to specific funds and those of a general nature, the following account groups are used:

General Fixed Assets Account Group - This account group is established for all fixed assets of the Educational Service Center.

<u>General Long-Term Debt Account Group</u> - This account group is established to account for all long-term obligations of the Educational Service Center.

### B. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### B. Measurement Focus and Basis of Accounting (Continued)

Operating statements of these funds present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made.

The modified accrual basis of accounting is followed for the governmental fund types of the Educational Service Center. Under this basis, revenues are recognized in the accounting period when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. The available period for the Educational Service Center is sixty days after year-end.

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed both measurable and available: interest, tuition, grants and entitlements.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. The costs of accumulated unpaid vacation and sick leave are reported as fund liabilities in the period in which they will be liquidated with available financial resources rather than in the period earned by the employees. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

#### C. <u>Budgetary data</u>

The budgetary process is prescribed by Section 3317.11 of the Ohio Revised Code and entails preparation of budgetary documents within an established timetable. The Educational Service Center legally adopts its budget on or before July 1. Included in that budget are the estimated resources and expenditures for each fund. Upon review by the Educational Service Center's Governing Board, the annual appropriation resolution is adopted. After the start of the fiscal year, the estimated resources are revised to include the actual beginning of the fiscal year fund balances and are accepted by the Governing Board. Both the estimated resources and appropriations may be amended or supplemented throughout the year as circumstances warrant.

In the first quarter of each fiscal year, the Educational Service Center summarizes and certifies its budget on forms furnished by the State Department of Education, together with such other information as the State Department of Education may require. The summarized budget consists of three parts. Part (A) includes the cost of the salaries, employer's retirement contributions, and travel expenses of supervisory teachers approved by the State Department of Education. Part (B) includes the cost of all other lawful expenditures of the Educational Service Center. Part (C) includes the adopted appropriations resolution of the Educational Service Center.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### C. Budgetary data (Continued)

The State Department of Education reviews the budget and certifies to each local Board of Education under the supervision of the Educational Service Center the amount from Part (B) that is to be apportioned to their District.

Appropriations: The annual appropriation resolution must be legally enacted the Educational Service Center at the fund, function, and object level of expenditures, which are the legal levels of budgetary control. Prior to the passage of the annual appropriation measure, the Educational Service Center may pass a temporary appropriation measure to meet the ordinary expenses of the Educational Service Center. The appropriation resolution, by fund, must be within the estimated resources and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control. The Governing Board must approve any revisions that alter the total of any fund appropriation, or alter total function appropriations within a fund, or alter object appropriations within functions.

The Governing Board may pass supplemental fund appropriations so long as the total appropriations by fund do not exceed the amounts set forth in the budget approved by the State Department of Education. The budget figures that appear in the statements of budgetary comparisons should represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds, consistent with statutory provisions.

Encumbrances: As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year-end are reported as a reservation of fund balance for subsequent-year expenditures for governmental fund types.

Lapsing of Appropriations: At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

#### D. <u>Cash and Cash Equivalents</u>

To improve cash management, all cash received by the Educational Service Center is pooled in central bank accounts. Monies for all funds are maintained in this pool, with the exception of the Expendable Trust fund, which is held in a certificate of deposit. Individual fund integrity is maintained through the Educational Service Center's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the combined balance sheet. During fiscal year 1999, investments were limited to certificates of deposit and STAR Ohio.

Except for nonparticipating investment contracts, investments are recorded at fair value that is based upon quoted market prices. Nonparticipating investment contracts such as repurchase agreements and certificates of deposit are reported at cost.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Cash and Cash Equivalents (Continued)

Following Ohio statutes, the Governing Board has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 1999 amounted to \$27,147. Interest revenue credited to the Expendable Trust Fund during fiscal year 1999 amounted to \$1,278.

For purposes of presentation on the combined balance sheet, investments of the cash management pool are considered to be cash equivalents.

#### E. Inventory

Inventories of governmental funds are stated at cost. Cost is determined on a first-in, first-out basis. Inventory consists of expendable supplies held for consumption. The cost of inventory items is recorded as expenditure in the governmental fund types when purchased. Reported material and supplies inventory is equally offset by a fund balance reserve which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

#### F. Prepaid Items.

Payments made to vendors for services that will benefit periods beyond June 30, 1999 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

#### G. Fixed Assets

General fixed assets are not capitalized in the funds used to acquire them. Instead, the capital acquisition and construction costs are reflected as expenditures in governmental funds, and related assets are reported in the general fixed assets account group, except for those acquired by the Agency Funds. All fixed assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated fixed assets are recorded at their fair market values as of the date received. The Educational Service Center maintains a capitalization threshold of three hundred dollars. The Educational Service Center does not posses any infrastructure.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend an asset's life are not capitalized. Improvements are capitalized. Assets in the general fixed assets account group are not depreciated.

#### H. <u>Intergovernmental Revenues</u>

For governmental funds, intergovernmental revenues, such as entitlements and grants awarded on a non-reimbursement basis, are recorded as receivables and revenues when measurable and available. Reimbursement type grants are recorded as receivables and revenues when the related expenditures are incurred.

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 1999

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Intergovernmental Revenues (Continued)

The Educational Service Center currently participates in several State and Federal programs, categorized as follows:

#### Entitlements:

#### General Fund:

State Foundation Program

## Non-Reimbursable Grants:

#### Special Revenue Funds:

A.B.L.E. Ohio Works First (CDHS) Program Early Childhood Education/Intervention Grant Education Management Information Systems Public School Preschool Grant Entry Year Balance ad Professional Teacher Development Grants Ohio Wellness Block Grants Parent Mentor Program Appalachian Ohio Environmental Project Grant Adult Basic and Literacy Education EMS School-to-Work Mini Grants EHA Preschool Grants for the Handicapped School-to-Work Grant Project Life Grant Goals 2000

#### Agency Funds:

Head Start Disabilities Grant Special Education Grants to State (IDEA Part B) Early Childhood Educational Development Grant Special Education Preschool Grant Project Life

#### Reimbursable Grants:

#### Special Revenue Funds:

A.B.L.E. Expansion/Pass Thru Program

Grants and entitlements amounted to approximately fifty nine percent (59%) of The Educational Service Center's revenue during the 1999 fiscal year.

#### I. Compensated Absences

GASB Statement 16, "Accounting for Compensated Absences", specifies the methods used to accrue liabilities for leave benefits. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method.

## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS

For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### I. Compensated Absences (Continued)

The liability is based on the sick leave accumulated at June 30 by those employees who are eligible to receive termination benefits and by those employees for whom it is probable will become eligible to receive termination benefits in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the Educational Service Center's termination policy.

For governmental funds, the Educational Service Center records a liability for accumulated unused vacation time when earned for all employees with more than one year of service. The Educational Service Center records a liability for accumulated unused sick leave for employees based on age and years of service. The current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The remainder is reported in the general long-term debt account group.

#### J. Accrued Liabilities and Long-term Obligations

In general, governmental fund payables and accrued liabilities are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, compensated absences and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the general long-term obligations account group to the extent that they will not be paid with current available expendable financial resources. Payments made more than sixty days after year-end are considered not to have been paid with current available financial resources. Capital leases are recognized as a liability of the general long-term obligations account group until due.

#### K. Interfund Transactions

Quasi-external transactions are accounted for as revenues and expenditures/expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of the expenditures/expenses in the fund that is reimbursed. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

#### L. Fund Balance Reserves

The Educational Service Center reserves fund balance for amounts that are legally segregated for specific purposes or which are not available for appropriation. Unreserved fund balance indicates that portion of fund equity that is available for appropriation in future periods. Fund equity reserves are established for encumbrances, prepaid items and for inventories of material and supplies.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### M. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to made estimates and assumptions that affect the amounts reported in the financial statements and accompanying noted. Actual results may differ from those estimates.

#### N. Total Columns on General Purpose Financial Statements

Total Columns on the general-purpose financial statements are captioned "Totals (Memorandum Only)" to indicate that they are presented only to facilitate financial analysis. Data in these columns do not present financial position or results of operations in conformity with generally accepted accounting principles. Neither is such data comparable to a consolidation. Interfund eliminations have not been made in the aggregation of this data.

#### NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES

GASB Statement No. 32, "Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans" provides accounting for deferred compensation plans. The Center participates in the Ohio Public Employees Deferred Compensation Program. During 1998, the Ohio Public Employees Deferred Compensation Program created a trust for the assets of the plan for which the Center has no fiduciary responsibility. Therefore, plan assets are no longer presented on the balance sheet.

#### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING

While the Athens-Meigs Educational Service Center is reporting financial position, results of operation and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Combined Statement of Revenues, Expenditures, and Change in Fund Balances - Budget and Actual (Budget Basis), All Governmental Fund Types, is presented on the budgetary basis to provide meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types (GAAP basis).

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 4 - BUDGETARY BASIS OF ACCOUNTING (Continued)

The following table summarizes the adjustments necessary to reconcile the GAAP and Budgetary basis statements by fund type.

Excess of Revenues and Other Financing Sources
Over /(Under) Expenditures and Other Financing Uses
All Governmental Fund Types and Similar Fiduciary Fund
Year Ending June 30, 1999

	General	Special Revenue	Expendable Trust
GAAP Basis	61,477	44,530	(222)
Adjustments:		•	
Revenue Accruals	(26,278)	9,805	(10)
Expenditure Accruals	70,954	(9,890)	0
Encumbrances	(6,003)	(21.983)	0
Budget Basis	100,150	22.462	(232)

#### NOTE 5 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the Athens-Meigs Educational Service Center into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the Educational Service Center Treasury, in commercial accounts payable or withdrawal on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Educational Service Center has identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificate of deposits maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of the Educational Service Center's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

Interim monies may be deposited or invested in the following securities:

- 1. United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily and that the term of the agreement must not exceed thirty days;
- 4. Bonds or other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio); and
- 7. Certain bankers' acceptances and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of interim monies available for investment at any one time.
- 8. Under limited circumstances, debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Educational Service Center, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 5 - DEPOSITS AND INVESTMENTS (Continued)

Deposits: At year end, the carrying amount of the Educational Service Center's deposits was \$699,790 and the bank balance was \$818,884. Of the bank balance:

- 1. \$230,553 was covered by federal depository insurance; and
- 2. \$588,331 was uninsured and uncollateralized. Although, all state statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Center to a successful claim by the FDIC.

Investments: The Center's investments are required to be categorized to give an indication of the level of risk assumed by the Center at year end. Category 1 includes investments that are insured or registered or for which the securities are held by the Center or its fiscal agent in the Center's name. Category 2 includes uninsured and unregistered investments for which the securities are held by the counterparty's trust department or agent in the Center's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department or agent but not in the Center's name. STAROhio is an unclassified investment since it is not evidenced by securities that exist in physical or book entry form.

	Carrying <u>Amount</u>	Fair <u>Value</u>
Investment in State Treasurer's Investment Pool	\$82,925	\$82,925

A reconciliation between the classifications of cash and cash equivalents and investments on the combined financial statements and the classifications of deposits and investments presented above per GASB Statements No. 3 is as follows:

	Cash & Cash Equivalents Deposits	Investments
GASB Statement 9 Investments of the Cash	\$782,715	
Management Pool: State Treasurer's Investment Pool	01 82,925	\$82,925
GASB Statement 3	\$699,790	\$82,925

#### NOTE 6 - RECEIVABLES

Receivables at June 30, 1999 consisted of tuition fees due individuals and tuition and fees, customer services, and entitlements, all due from local governments. All receivables are considered collectible in full due to the stable condition of State programs and the current year guarantee of federal funds.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 6 - RECEIVABLES (Continued)

A summary of the principal items of intergovernmental receivables follows:

<u>Amo</u>	unt	
General Fund:		
Tuition	\$	443
CAFS Reimbursement		41,620
Charges for Services - Local School Dist.	_	52.643
Total General Fund:	\$	94,706
Special Revenue Funds:		
Integrated Preschools	Ş	95
Public Preschool		472
Ohio Wellness Block Grant	_	4.000
Total Special Revenue Funds	\$	4,567
Total All Funds	\$ .	99.273

#### NOTE 7 - FIXED ASSETS

A summary of the change in general fixed assets during fiscal year 1999 is as follows:

	Balance at			Balance at
Asset Category	June 30, 1998,	Additions	Deletions	June 30. 1999
	e e		_	•
Furniture and				
Equipment	<del>\$</del> 223,606	\$ 26,019	\$ 5,499	\$ 244,126
Vehicles	9.827	0	0	9.827
Total	<u>\$ 233,433</u>	<u>\$ 26.019</u>	\$ 5,499	<u>\$</u> 253.953

A summary of the change in agency fixed assets during fiscal year 1999 is as follows:

	Bal	ance at			Balance at
Asset Category	June	30, 1998	Additions	Deletions	June 30, 1999
Furniture and Equipment	\$	74,305	\$ 79,295	\$ 10,453	\$ 143,147

#### NOTE 8 - RISK MANAGEMENT

#### A. Property and Liability

The Educational Service Center is exposed to various risks of loss related to tort, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. During fiscal year 1999, the Educational Service Center's property was covered by the insurance coverage maintained by the Athens County Commissioners, the Meigs County Commissioners and additional coverage purchased through Nationwide/Wausau Insurance Company.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 8 - RISK MANAGEMENT (Continued)

#### A. Property and Liability (Continued) -- -

Professional liability is protected by the Nationwide/Wausau Insurance Company with a \$1,000,000 single occurrence limit and \$5,000,000 aggregate with a \$1,000. The Educational Service Center owns one vehicle which is insured by Nationwide Insurance and holds a \$50 deductible for comprehensive and a \$250 deductible for collision. Automobile liability has a \$100,000 single occurrence limit and \$300,000 aggregate. The Educational Service Center also purchases hired and non-owned liability insurance coverage to cover employees while driving during the course of their job duties.

Ohio Farmer's Insurance Company maintains a \$20,000 public official bond for the Treasurer, a \$10,000 public official bond for the Superintendent, A \$10,000 public official bond for the Executive Secretary and a \$10,000 public official bond for the Secretary to the Treasurer. The Educational Service Center also purchases a blanket bond rider on a liability policy purchased through Nationwide/Wausau Insurance.

The Educational Service Center has had no significant reductions in any of its insurance coverage from that maintained in prior years. Additionally, there have been no insurance settlements that have exceeded insurance coverage in any of the past three years.

#### B. Workers Compensation

For the fiscal year 1999, the Educational Service Center participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 14). The intent of the GRP is to achieve the benefit of a reduced premium for the Educational Service Center by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall saving percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of GatesMcDonald & Co. provides administrative, cost control and actuarial services to the GRP.

#### C. Employee Medical Benefits

The Educational Service Center provides health and major medical insurance for all eligible employees through the Athens County School Employees Health and Welfare Benefit Association, a jointly governed organization (see Note 14). The Educational Service Center pays 90.5% of monthly premiums for family coverage and 100% of premiums for individual coverage. Premiums are paid from the same funds that pay the employees' salaries.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 8 - RISK MANAGEMENT (Continued)

#### C. Employee Medical Benefits (Continued)

The Educational Service Center provides prescription drug insurance to all eligible employees through the Association. This plan utilizes a \$2 per prescription deductible. The Educational Service Center also provides some dental and vision coverage to eligible employees. The premiums for these are \$30.38 and \$12.81, respectively, and are paid in full by the Educational Service Center.

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS

#### School Employees Retirement System

The Athens-Meigs Educational Service Center contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined pension benefit plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is established by Chapter 3309 of the Ohio Revised Code. The School Employees Retirement System issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 45 North Fourth Street, Columbus, Ohio 43215 or by calling (614) 222-5853.

Plan members are required to contribute 9 percent of their annual covered salary and the Educational Service Center is required to contribute at an actuarially determined rate. The current rate is 14% of annual covered payroll. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The Educational Service Center's contributions to SERS for the years ending June 30, 1999, 1998, and 1997 were \$82,582, \$77,092, and \$81,189 respectively, equal to the required contributions for each fiscal year. All of the required contributions for 1999, 1998, and 1997 have been paid.

#### State Teachers Retirement System

The Athens-Meigs Educational Service Center contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides basic retirement benefits disability, survivor, and health care benefits based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available financial report that includes financial statements and required supplementary information for STRS. That report may be obtained by writing State Teacher Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

Plan members are required to contribute 9.3 percent of their annual covered salary and the Educational Service Center is required to contribute 14 percent; 10.5 percent was the portion to fund pension obligations. Prior to July 1, 1997, the portion used to fund pension obligations was 12 percent. Contribution rates are established by STRS, upon the recommendation of its consulting actuary, not to exceed maximum rates of 10 percent for members and 14 percent for employers.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 9 - DEFINED BENEFIT PENSION PLANS (Continued)

#### State Teachers Retirement System (Continued)

The Educational Service Center's contribution for pension obligations to STRS for fiscal years ending June 30, 1999, 1998, and 1997 was \$238,589, \$242,844, and \$247,355, respectively, equal to the required contributions for each fiscal year. All required contributions for 1999, 1998, and 1997 have been paid.

#### NOTE 10 - POST-EMPLOYMENT BENEFITS

The Educational Service Center provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certificated employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

The State Teachers Retirement System has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of the coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. Through June 30, 1998, the STRS Board allocated employer contributions equal to 3.5% of covered payroll to the Health Care Reserve Fund from which payments for health care benefits are paid. For the Educational Service Center, this amount equaled \$59,647 during the 1999 fiscal year.

STRS pays health care benefits from the Health Care Reserve Fund. The balance in the fund was \$2,156 million at June 30, 1998. For the year ended June 30, 1998, net health care costs paid by STRS were \$219,224,000 and STRS had 91,999 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more years of qualifying service credit, disability and survivor benefit recipients. Members retiring on or after August 1, 1989 with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

For this fiscal year, employer contributions to fund health care benefits were 4.98% of covered payroll, an increase from 4.21% for fiscal year 1998. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 1999, the minimum pay has been established as \$12,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 125% of annual health care expenses. Expenses for health care at June 30, 1998 were \$111,900,575 and the target level was 139.9 million. At June 30, 1998, SERS had net assets available for payment of health care costs of \$160.3 million. SERS had approximately 50,000 participants currently receiving health care benefits. For the Educational Service Center, the amount to fund health care benefits, including surcharge, equaled \$29,3756 during the 1999 fiscal year.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 11 - OTHER EMPLOYEE BENEFITS

#### Compensated Absences

Twelve-month employees earn 10 to 20 days of vacation per year, depending upon the length of service and employment classification. Accumulated unused vacation time is paid to employees upon termination of employment. Vacation leave cannot accumulate for more than 10 days. Certified and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to 182 days. Upon retirement, payment is made for one-fourth of the total accumulation with no maximum limit set.

#### Other Health Insurance Options

The Educational Service Center provides life insurance and accidental death and dismemberment insurance to most employees through a group policy provided through the Educational Service Center. Coverage is for \$31,000.

#### Deferred Compensation

Educational Service Center employees may participate in the Ohio Public Employees Deferred Compensation Plan. This plan was created in accordance with Internal Revenue Code Section 457. Participation is on a voluntary payroll deduction basis. The plan permits deferral of compensation until future years. According to the plan, the deferred compensation is not available until termination, retirement, death or an unforeseeable emergency.

For fiscal year 1999, the Center implemented GASB Statement No. 32, "Deferred Compensation Plans". This statement eliminates the requirement that the Center report plan assets in an agency fund if the plan has established a trust fund whose assets are not held by the Center in a fiduciary capacity. The Ohio Public Employees Deferred Compensation Plan has established a trust fund and the amounts are no longer reported on the Center's balance sheet as of June 30, 1999.

#### NOTE 12 - CAPITAL LEASE OBLIGATION

The Educational Service Center has entered into a lease agreement as lessee for financing the acquisition of a new telephone system. This lease required a down payment of \$4,600. This lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of the future minimum lease payments as of the inception date in the general fixed assets account group. The Educational Service Center has also entered into a lease agreement for a Xerox copier that qualifies as a capital lease for accounting purposes. The lease qualifies since the present value at the beginning of the lease term of the minimum payments equals or exceeds ninety percent of the excess of the fair value of the leased property to the lessor at the inception of the lease. Both lease agreements have been executed for the Southeastern Ohio Special Educational Regional Resource Center.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 12 - CAPITAL LEASE OBLIGATION (Continued)

The future minimum lease obligations and the net present value of these lease payments as of June 30, 1999 were as follows:

Year Ending June 30	
2000	\$ 20,601
2001	20,602
2002	19,345
2003	19,093
2004	3,182
Total Minimum lease payments Less: amount representing interest	\$82,823 12,431

Premium value of minimum lease payments \$70.392

#### NOTE 13 - LONG-TERM OBLIGATIONS

Changes in long-term obligations of the Educational Service Center during fiscal year 1999 were as follows:

	Principal Outstanding			Principal Outstanding	
Compensated Absences	At June 30, 1998 \$ 90,175	Additions \$ 28.254	Deletions \$ 36,927	At June 30, 1999 \$ 81,502	
Capital Lease Obligatio	· ·	\$ 78.471	<u>\$ 12.158</u>	<u>\$ 70.392</u>	
Total General Long-Term Obligations	<u>\$ 94,254</u>	<u>\$ 106,725</u>	<u>\$ 49.085</u>	<u>\$ 151,894</u>	

Compensated absences reported in the "compensated absences payable" account will be paid from the fund from which the employee is paid.

The capital lease obligation is an obligation of the Agency Funds. See Note 12 for other details.

#### NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS & PUBLIC ENTITY RISK POOL

#### A. Jointly Governed Organizations

#### Southeast Ohio Voluntary Education Cooperative

The Southeast Ohio Voluntary Education Cooperative (SEOVEC) was created as a regional council of governments pursuant to State statutes. SEOVEC is a computer consortium formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. SEOVEC has 38 participants consisting of 30 districts and 8 educational service centers. SEOVEC is governed by a governing board, which is selected by the member districts.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 14 - JOINTLY GOVERNED ORGANIZATIONS & PUBLIC ENTITY RISK POOL (Continued)

#### A. Jointly Governed Organizations (Continued)

#### Southeast Ohio Voluntary Education Cooperative (Continued)

SEOVEC possesses its own budgeting and taxing authority. To obtain financial information write to Southeast Ohio Voluntary Educational Consortium, Bobbi Weidner, Treasurer, at 221 North Columbus Road, Athens, Ohio 45701.

#### Tri-County Joint Vocational School District

The Tri-County Joint Vocational School District is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of eleven appointed representatives from the eight participating school districts and the Educational Service Center. The Board possesses its own budgeting and taxing authority. The degree of control exercised by any participating school district is limited to its representation on the Board. To obtain financial information write to the Tri-County Joint Vocational School, Elizabeth Snyder, Treasurer, at 15676 State Route 691, Nelsonville, Ohio 45764.

#### Athens County School Employees Health and Welfare Benefit Association

The Educational Service Center is a participant in a consortium of seven districts to operate the Athens County School employees Health and Welfare Benefit Association. The Association was created to provide health care and dental benefits for the employees and eligible dependents of employees of participating districts. The Association has contracted with Anthem Insurance Company to be the heath care provider for medical benefits as well as to provide aggregate and specific stop-loss insurance coverage, and Coresource to provide administration of its dental benefits. A Board of Directors consisting of one representative of each of the participating districts governs the Association. Financial information for the Association can be obtained from the administrators at Combs & Associates, 9525 TR 50, Dola, Ohio 45835-0098.

#### B. Public Entity Risk Pool

#### Ohio School Boards Association Workers' Compensation Group Rating Program

The Educational Service Center participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of Directors consisting of the President, the President-Elect and the Immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 15 - STATE SCHOOL FUNDING DECISION

On March 24, 1997 The Ohio Supreme Court rendered a decision declaring certain portions of the Ohio school funding plan unconstitutional. The Court stayed the effect of its ruling for one year to allow the State's legislature to design a plan to remedy the perceived defects in that system. Declared unconstitutional was the State's "school foundation program" which provides significant amounts of monetary support to the Educational Service Center. For the fiscal year ended June 30, 1999, the Educational Service Center received \$1,076,548 in school foundation support for its general fund.

Since the Supreme Curt ruling, numerous pieces of legislation have been passed by the Ohio General Assembly in an attempt to address the issues identified by the Court. The Court of Common Pleas in Perry County has reviewed the new laws and, in a decision issued on February 26, 1999, determined they are not sufficiently responsive to the constitutional issues raised under the "thorough and efficient" clause of the Ohio Constitution. The State has appealed the decision made by the Court of Common Pleas to the Ohio Supreme Court. At this time, the Ohio Supreme Court has not rendered an opinion on this issue. The decision of the Court of Common Pleas in Perry County has been stayed by the Ohio Supreme Court, and, as such, school districts are still operating under the laws that the Common Pleas Court declared unconstitutional.

As of the date of these financial statements, the Educational Service Center is unable to determine what effect, if any, this decision will have on its future state foundation funding.

#### NOTE 16 - CONTINGENCIES

#### <u>Grants</u>

The Educational Service Center received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the Educational Service Center at June 30, 1999.

### Litigation

The Athens-Meigs Educational Service Center is currently party to legal proceedings. The Educational Service Center's management is of the opinion that the ultimate disposition of these claims and legal proceedings will not have material effect, if any, on the financial condition of the Educational Service Center.

NOTES TO THE GENERAL PURPOSE FINANCIAL STATEMENTS For the Fiscal Year Ended June 30, 1999

#### NOTE 17 - SUBSEQUENT EVENTS

At an emergency meeting held on June 30, 1999, the Governing Board of the Educational Service Center adopted a resolution that changed its structure. Effective January 1, 2000 the Governing Board will consist of seven (7) members; six members elected from each of the local school districts served by the Educational Service Center and one member elected at large across both counties.

#### NOTE 18 - YEAR 2000 ISSUE

The year 2000 issue is the result of shortcomings in many electronic data processing systems and other electronic equipment that may adversely affect the government's operations.

As of June 30, 1999, the Educational Service Center has inventoried its mission-critical computer systems and other electronic equipment that may be affected by the year 2000 issue and that are necessary to conducting Center operations. Based on this inventory, the Center determined that no further remediation or system testing was required.

To the best of management's knowledge and belief, as of January 14, 2000, the Center experienced no significant interruption of mission-critical operations or services related to the Year 2000 Issue. However, because of the unprecedented nature of the Year 2000 issue, matters may yet arise, and parties with whom the Center does business may also experience Year 2000 readiness issues that are as yet, unknown.

## Athens-Meigs Educational Service Center Athens County

## Schedule of Federal Awards Expenditures For the Year Ended June 30, 1999

Federal Grantor/ Pass Through Grantor/ Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Disbursements
United States Department of Education  Pessed through Ohio Department of Education				
Special Education Cluster:				
Special Education Grants to States (Title VI-B)	6B-II 97 P	84.027	\$0	\$24,762
	6B-S1 98		o	91,388
	6B-S1 99 P		533,654	429,636
Total Special Education Grants to States (Title VI-B)			533,654	545,786
Special Education Preschool Grants	PG-S3 97 P	84.173	0	15,383
	PG-S7 98		0	5,449
	PG-S1 99 P		16,224	17,356
	PG-SP 98		0	17,296
	PG-53 99 P		71,000	51,731
	PG-87 99		10,000	7,649
Total Special Education Preschool Grants		_	97,224	114,864
Total Special Education Cluster			630,878	660,650
Adult and Community Education	AB-S1 98 C	84.002	10,000	10,000
	AB-S1 99	_	25,821	25,821
Total Adult and Community Education			35,821	35,821
Special Education: Personnel Development & Parent Training	PD-A1 98	84.029	0	1,000
	PD-A1 99	_	4,180	4,179
Total Special Education: Personnel Development & Parent Traning			<b>4</b> ,180	5,179
Secondary Education and Transitional Services				
for Youth with Disabilities	PF-S1 97 P	84.158	0	13,145
Total Secondary Education and Transitional Services	PF-S1 99 P		6,000	6,000
for Youth with Disabilities			6,000	19,145
Goals 2000 - State & Local Education Systemic Improvement Grants	G2-S3 97 C	84.276	93,600	23,108
Codio 2000 - State & Lessis Education Cyclothic Improvement Change	G2-S3 98	04.270	0	75,000
	G2-S3 98 C		81,679	31,679
Total Goals 2000 Grant			175,279	129,787
Total United States Department of Education			852,158	850,582
United States Department of Labor				
Passed through Ohio Department of Education	_			
School to Work	WK-BE 98	17.249	12,268	13,733
Passed through Washington County Joint Vocational School Dist.	N/A	17.249	10,000	11,801
Total School to Work			22,268	25,534
United States Department of Health & Human Services	<b></b>			
Passed through Ohio Department of Education	ē			
ABLE - Jobs Subsidy Grant	JB-S1 97	93.561	8,266	8,846
		-		

N/A - not available

ATHENS-MEIGS EDUCATIONAL SERVICE CENTER
ATHENS COUNTY
JUNE 30, 1999

#### NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

. .\_ . . . . .

#### NOTE A - - SIGNIFICANT ACCOUNTING POLICIES

The accompanying schedule of federal awards expenditures is a summary of the activity of the Center's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### NOTE B - - SPECIAL EDUCATION CLUSTER

The Special Education Cluster is administered by the Southeastern Ohio Special Education Regional Resource Center (SEO-SERRC). SEO-SERRC is a ten-county special education service center which selscts its own board, adopts its own budget, and receives direct Federal and State grants for its operation. The Educational Service Center serves as fiscal agent for SEO-SERRC.

Although not directly controlled by the Educational Service Center, the financial transactions of SEO-SERRC are handled by the Treasurer of the Educational Service Center and are included on the general purpose financial statements as Agency Funds.

## MICHAEL A. BALESTRA, CPA, INC.

## CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. BOX 687 PIKETON, OHIO 45661

#### TELEPHONE (740) 289-4131 FAX (740) 289-3639

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

Report on compliance and on internal control over financial reporting based on an audit of financial statements performed in accordance with Government Auditing Standards

Members of the Board
Athens-Meigs Educational Service Center
507 Richland Avenue, Suite 108
Athens, Ohio 45701-3700

We have audited the general-purpose financial statements of the Athens-Meigs Educational Service Center, Athens County, as of and for the year ended June 30, 1999, in which we indicated the ESC had changed its method of accounting for deferred compensation, and have issued our report thereon dated January 14, 2000. We conducted our audit in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether Athens-Meigs Educational Service Center's general-purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of general-purpose financial statement amounts. However, providing and opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under Government Auditing Standards.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Athens-Meigs Educational Service Center's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general-purpose financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

Members of the Board Athens-Meigs Educational Service Center\_\_ Athens, Ohio 45701-3700

Report on compliance and on internal control over financial reporting based on an audit of financial statements performed in accordance with *Government Auditing Standards*Page 2

This report is intended for the information of the audit committee, management, members of the Board, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Michael A. Balestra, CPA, Inc.

Michael A. Balestra, CPA, Inc.

January 14, 2000

## MICHAEL A. BALESTRA, CPA, INC.

## CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. BOX 687 PIKETON, OHIO 45661

### TELEPHONE (740) 289-4131 FAX (740) 289-3639

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Ohio Society of Certified Public Accountants

Report on compliance with requirements applicable to each major program and internal control over compliance in accordance with OMB circular A-133

Members of the Board Athens-Meigs Educational Service Center 507 Richland Avenue, Suite 108 Athens, Ohio 45701-3700

#### Compliance

We have audited the compliance of the Athens-Meigs Educational Service Center with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to its major federal program for the year ended June 30, 1999. Athens-Meigs Educational Service Center's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of Athens-Meigs Educational Service Center's management. Our responsibility is to express an opinion on Athens-Meigs Educational Service Center's compliance based on our audit.

We conducted our audit of compliance in accordance with generally accepted auditing standards; the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States; and OMB Circular A-133, <u>Audits of States, Local Governments</u>, and <u>Non-Profit Organizations</u>. Those standards and OMB Circular a-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Athens-Meigs Educational Service Center's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on Athens-Meigs Educational Service Center's compliance with those requirements.

In our opinion, Athens-Meigs Educational Service Center complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 1999.

### Internal Control Over Compliance

The management of Athens-Meigs Educational Service Center is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs.

Members of the Board
Athens-Meigs Educational Service Center
Athens, Ohio 45701-3700
Report on compliance with requirements applicable to each major program and internal control over compliance in accordance with OMB circular A-133
Page 2

In planning and performing our audit, we considered Athens-Meigs Educational Service Center's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information of the audit committee, management, members of the Board, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Michael A. Balestra, CPA, Inc. Michael A. Balestra, CPA, Inc.

January 14, 2000

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

# ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY JUNE 30, 1999

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported noncompliance at the financial statement level (GAGAS)?	Ио
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	Ио
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under section .510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster, CFDA #84.027 & 84.173
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

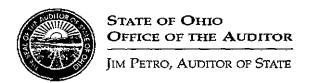
# ATHENS-MEIGS EDUCATIONAL SERVICE CENTER ATHENS COUNTY JUNE 30, 1999

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

	<u>,                                    </u>
Finding Number	None
	110.110

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

Finding Number	None	
CFDA Title and Number		
Federal Award Number/Year		
Federal Agency		
Pass-Through Agency		



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## ATHENS-MEIGS EDUCATIONAL SERVICE CENTER

## ATHENS COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

By: Susan Babbitt

Date: <u>MARCH 7, 2000</u>