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#### REPORT OF INDEPENDENT ACCOUNTANTS

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County 416 Columbus Avenue Sandusky, Ohio 44870-2753

To the Members of the Board:

We have audited the accompanying financial statements of the Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties (the Board) as of and for the year ended December 31, 2001. These financial statements are the responsibility of the Board's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Board prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Board as of December 31, 2001, and its combined cash receipts and disbursements for the year then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 15, 2002 on our consideration of the Board's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County Report of Independent Accountants Page 2

We performed our audit to form an opinion on the financial statements of the Board, taken as a whole. The accompanying schedule of federal awards expenditures is presented for additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the financial statements. We subjected this information to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

This report is intended solely for the information and use of the audit committee, management, the Board, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 15, 2002

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2001

	Governmental Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts:			
Taxes	\$2,521,054		\$2,521,054
Grants	4,480,539	\$650,368	5,130,907
Other Receipts	143,817	500	144,317
Total Cash Receipts	7,145,410	650,868	7,796,278
Cash Disbursements:			
Current:			
Salaries	307,394		307,394
Supplies	47,630		47,630
Equipment	6,269		6,269
Contracts - Repair	3,819		3,819
Contracts - Services	6,261,539	732,016	6,993,555
Rentals	13,576		13,576
Advertising and Printing	3,425		3,425
Travel	9,821		9,821
Public Employee's Retirement	35,745		35,745
Worker's Compensation	2,829		2,829
Other	84,561		84,561
Total Disbursements	6,776,608	732,016	7,508,624
Total Receipts Over/(Under) Disbursements	368,802	(81,148)	287,654
Fund Cash Balances, January 1	1,363,843	82,278	1,446,121
Fund Cash Balances, December 31	\$1,732,645	\$1,130	\$1,733,775
Reserves for Encumbrances, December 31	\$537,252	\$14,078	\$551,330

The notes to the financial statements are an integral part of this statement.

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - AGENCY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2001

	Agency
Non-Operating Cash Receipts: Other Non-Operating Receipts	\$1,313,976
Non-Operating Cash Disbursements:  Debt Service Other Non-Operating Cash Disbursements	1,232,238
Total Non-Operating Cash Disbursements	1,232,238
Net Receipts Over Disbursements	81,738
Fund Cash Balances, January 1	202,848
Fund Cash Balances, December 31	\$284,586
Reserve for Encumbrances, December 31	\$8,765

The notes to the financial statements are an integral part of this statement.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

The Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties, Erie County, (the Board) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Board is directed by an eighteen-member Board. Ten members of the Board are appointed by the boards of county commissioners from the respective counties of which the members are residents, four members are appointed by the director of mental health, and four members are appointed by the director of alcohol and drug addiction services. The Board provides alcohol, drug addiction and mental health services and programs to citizens of the counties. These services are provided primarily through contracts with private and public agencies.

The Board's management believes these financial statements present all activities for which the Board is financially accountable.

#### **B.** Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

As required by Ohio Revised Code, the County Treasurer is custodian for the Board's cash. The Board's cash is held in the County's cash and investment pool, and are valued at the County Treasurer's carrying amount.

#### D. Fund Accounting

The Board uses fund accounting to segregate cash and investments that are restricted as to use. The Board classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (Continued)

#### 2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Board had the following significant Special Revenue Fund:

Teen Institute Block Grant Fund - This fund accounts for grant monies received to provide assistance to underprivileged teenagers.

#### 3. Fiduciary Funds (Trust and Agency Funds)

These funds are used to account for resources restricted by legally binding trust agreements and funds for which the Board is acting in an agency capacity. The Board had the following significant Fiduciary Fund:

Family and Children First Funds – This fund accounts for the receipts and disbursements of the Erie and Ottawa County Family and Children First Councils for which the Board acts as fiscal agent.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund (except certain agency funds) be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Board to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2001 budgetary activity appears in Note 2.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (Continued)

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under Board's basis of accounting.

#### 2. BUDGETARY ACTIVITY

Budgetary activity for the year ending December 31, 2001 follows:

2001 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$6,973,258	\$7,145,410	\$172,152
Special Revenue	635,250	650,368	15,118
Total	\$7,608,508	\$7,795,778	\$187,270

2001 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$7,495,520	\$7,313,860	\$181,660
Special Revenue	634,950	746,094	(111,144)
Total	\$8,130,470	\$8,059,954	\$70,516

The Board did not limit expenditures to amounts appropriated as required by the Ohio Revised Code.

#### 3. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Counties.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2001 (Continued)

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Board.

#### 4. DEBT

Debt outstanding at December 31, 2001 was as follows:

	Principal	Interest Rate
Commercial Loan	\$123,973	8.15%

The loan was obtained in 1998 to finance the purchase of the property to be used by the Board for offices. The note is due in May 2003; however, the Board has the option of either paying the lump sum due at that time, or re-financing this amount.

Amortization of the above debt, including interest, is scheduled as follows:

	Commercial
Year ending December 31:	Loan
2002	\$13,824
2003	123,360
Total	\$137,184

#### 5. RETIREMENT SYSTEMS

The Board's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2001, PERS members contributed 8.5% of their gross salaries. The Board contributed an amount equal to 13.55% of participants' gross salaries. The Board has paid all contributions required through December 31, 2001.

#### 6. RISK MANAGEMENT

#### **Commercial Insurance**

The Board has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles: and
- Errors and omissions.

There have been no significant changes in coverage from the prior year.

### SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2001

FEDERAL GRANTOR Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Disbursements
U.S. DEPARTMENT OF EDUCATION  Passed Through Ohio Department of Alcohol and  Drug Addiction Services:			
Safe and Drug Free Schools and Communities State Grants	22-22833-01-DFS-P-01-9069 22-22833-01-DFS-P-02-9069	84.186A	\$17,166 7,880
Total U.S. Department of Education			25,046
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through Ohio Department of Mental Health:			
Medical Assistance Program	ODMH-99 ODMH-00 ODMH-01 ODMH-02	93.778	27,525 71,653 775,551 385,574 1,260,303
Passed Through Ohio Department of Alcohol and Drug Addiction Services:			
Medical Assistance Program	ODADAS-99 ODADAS-00 ODADAS-01 ODADAS-02	93.778	1,234 103,213 33,547
Total Medical Assistance Program			137,994 1,398,297
Social Services Block Grant	MH-15-01 MH-15-02	93.667	64,407 30,485
Total Social Services Block Grant			94,892
Block Grants for Community Mental Health Services	CPBG-01 CPBG-02 15-COIG-01-01 FY01-15-BG-C/A FY02-15-BG-C/A	93.958	81,684 58,775 31,250 9,933 3,776
Total Block Grants for Community Mental Health Services			185,418
Block Grants for Prevention and Treatment of Substance Abuse Total Block Grants for Prevention and Treatment of Substance Abuse	FY01-FA/DBG&F/IVBG FY02-FA/DBG&F/IVBG	93.959	284,574 174,538 459,112
TANF Treatment Allocations	ODADAS-01 ODADAS-02	93.558	15,301 4,868
Total TANF Treatment Allocations	52.15/16/02		20,169
TOTAL FEDERAL AWARDS EXPENDITURES			\$2,182,934

The accompanying notes to this schedule are an integral part of this schedule.

### NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES DECEMBER 31, 2001

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Board's federal award programs. The schedule has been prepared on the cash basis of accounting.

#### **NOTE B - SUBRECIPIENTS**

The Board passes-through certain federal assistance received from the Ohio Department of Mental Health and the Ohio Department of Alcohol and Drug Addiction Services to not-for-profit agencies (subrecipients). As described in Note A, the Board records expenditures of federal awards to subrecipients when paid in cash.

The subrecipient agencies have certain compliance responsibilities related to administering these federal programs. Under Federal Circular A-133, the Board is responsible for monitoring subrecipients to help assure that federal awards are used for authorized purposes in compliance with laws, regulations and the provisions of contracts or grant agreements, and that performance goals are achieved.

#### **NOTE C - MATCHING REQUIREMENTS**

Certain federal programs require that the Board contribute non-federal funds (matching funds) to support the federally-funded programs. The Board has complied with the matching requirements. The expenditure of non-federal matching funds is not included on the Schedule.



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### REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County 416 Columbus Avenue Sandusky, Ohio 44870-2753

To the Members of the Board:

We have audited the accompanying financial statements of the Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties (the Board) as of and for the year ended December 31, 2001, and have issued our report thereon dated May 15, 2002. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* and is described in the accompanying schedule of findings as item 2001-60522-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Board in a separate letter dated May 15, 2002.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Board's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Board in a separate letter dated May 15, 2002.

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County Report of Independent Accountants on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of the audit committee, management and the Board, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 15, 2002



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## REPORT OF INDEPENDENT ACCOUNTANTS ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County 416 Columbus Avenue Sandusky, Ohio 44870-2753

To the Members of the Board:

#### Compliance

We have audited the compliance of the Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties (the Board) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended December 31, 2001. The Board's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the Board's management. Our responsibility is to express an opinion on the Board's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the Board's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Board's compliance with those requirements.

In our opinion, the Board complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended December 31, 2001.

Alcohol, Drug Addiction and Mental Health
Services Board of Erie and Ottawa Counties
Erie County
Report of Independent Accountants on Compliance with Requirements
Applicable to Major Federal Programs and Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

#### **Internal Control Over Compliance**

The management of the Board is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Board's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, the Board, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Jim Petro Auditor of State

May 15, 2002

#### SCHEDULE OF FINDINGS OMB CIRCULAR A-133 § .505 DECEMBER 31, 2001

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	Yes
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Title XIX (Medicaid) CFDA Number 93.778
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2001-60522-001

#### **Noncompliance Citation**

Ohio Revised Code § 5705.41(B) prohibits a subdivision from making an expenditure unless it has been properly appropriated. At December 31, expenditures exceeded appropriations in the following funds:

Alcohol, Drug Addiction and Mental Health Services Board of Erie and Ottawa Counties Erie County Schedule of Findings Page 2

### FINDING NUMBER 2001-60522-001 (Continued)

Budgetary Expenditures Appropriations Fund Variance **ODMH Block Grant** \$154,157 \$122,867 \$(31,290) FADBG/Teen Institute 460,379 400,723 (59,656)**ODADAS Drug Free Block Grant** 36,666 34,338 (2,328)Title XX 94,892 77,022 (17,870)

The failure to limit spending to only those amounts approved by the Board could allow expenditures to exceed available resources and create deficit fund balances. The Business Manager should monitor the budget to ensure that all expenditures and encumbrances have been appropriated.

#### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



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# ADAMHS BOARD OF ERIE AND OTTAWA COUNTIES ERIE COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JUNE 11, 2002