# **REGULAR AUDIT**

# FOR THE YEARS ENDED DECEMBER 31, 2002-2001



Auditor of State Betty Montgomery

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# Auditor of State Betty Montgomery

# INDEPENDENT ACCOUNTANTS' REPORT

Spencer Community Fire District Medina County 105 East Lorain Street Spencer, Ohio 44275

To the Board of Trustees:

We have audited the accompanying financial statements of Spencer Community Fire District, Medina County, Ohio, (the District) as of and for the years ended December 31, 2002 and 2001. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinion.

As discussed in Note 1, the District prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the fund cash balances and reserves for encumbrances of the District as of December 31, 2002 and 2001, and its cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 14, 2003 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audits.

 111 Second St., NW / Fourth Floor / Canton, OH 44702

 Telephone:
 (330) 438-0617
 (800) 443-9272
 Fax:
 (330) 471-0001

 www.auditor.state.oh.us

Spencer Community Fire District Medina County Independent Accountants' Report Page 2

This report is intended solely for the information and use of management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 14, 2003

### STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GENERAL FUND FOR THE YEARS ENDED DECEMBER 31, 2002 AND 2001

	2002	2001
Cash Receipts: Local Taxes Intergovernmental Earnings on Investments Miscellaneous	\$112,435 14,122 2,633 10,056	\$109,455 13,413 7,402 6,478
Total Cash Receipts	139,246	136,748
Cash Disbursements: Current:		
Security of Persons and Property General Government Other Debt Service:	53,031 5,200 9,982	44,292 4,700 19,294
Redemption of Principal Interest and Fiscal Charges Capital Outlay	25,598 6,194 <u>87,076</u>	9,642 2,345 251,545
Total Cash Disbursements	187,081	331,818
Total Cash Receipts	(47,835)	(195,070)
Other Financing Receipts: Proceeds of Loans	52,955	86,360
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	5,120	(108,710)
Fund Cash Balances, January 1	101,892	210,602
Fund Cash Balances, December 31	\$107.012	\$101,892
Reserves for Encumbrances, December 31	\$0	\$0

The notes to the financial statements are an integral part of this statement.

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#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Spencer Community Fire District District, Medina County, Ohio (the District) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is directed by an appointed four member Board of Trustees. The District provides fire protection and rescue services to citizens of the District.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

The District maintains all of its cash in an interest-bearing checking and savings account.

#### D. Fund Accounting

The District uses fund accounting to segregate cash that is restricted as to use. The District classifies its fund as a General Fund. This fund is used to account for all financial resources of the District.

#### E. Budgetary Process

The Ohio Revised Code requires the General Fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end. The District's expenditures exceeded appropriations which is prohibited by Ohio law.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### E. Budgetary Process (Continued)

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2002 and 2001 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as capital outlay disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# 2. DEPOSITS

The District maintains a checking and a savings account. The carrying amount of cash at December 31 was as follows:

	2002	2001
Demand deposits	\$107,012	\$101,892

**Deposits:** Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool

# 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2002 and 2001 follows:

2002 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type		Receipts	Receipts	Variance
General		\$135,200	\$192,201	\$57,001

2002 Budgeted vs. Actual Budgetary Basis Expenditures				
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$124,280	\$187,081	(\$62,801)

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001 (Continued)

#### 3. BUDGETARY ACTIVITY

2001 Budgeted vs. Actual Receipts				
Budgeted Actual				
Fund Type	Receipts	Receipts	Variance	
General \$131,200 \$223,108 \$91,90				

2001 Budgeted vs. Actual Budgetary Basis Expenditures				
		Appropriation	Budgetary	
Fund Type		Authority	Expenditures	Variance
General		\$83,647	\$331,818	(\$248,171)

#### 4. NON-COMPLIANCE

Contrary to Ohio Rev. Code Section 5705.41(B), certain District expenditures exceeded appropriations during 2002 and 2001.

#### 5. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the District.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the District.

#### 6. DEBT

Debt outstanding at December 31, 2002 was as follows:

\$51,120	6.75%
52,955	6.75%

In 2001, the District obtained an equipment loan to purchase a Pumper/Truck for use in providing fire protection. This loan will be repaid in annual installments of \$11,987, with 6.75% interest, over 4 years.

In 2002, the District obtained an equipment loan to purchase a Rescue Squad for use in providing emergency medical services (EMS). The loan will be repaid in one year with 6.75% interest.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2001

#### 6. DEBT (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

	Pumper/Truck
Year ending December 31:	
2003	\$21,761
2004	23,739
2005	9,891
Total	\$55,391

# 7. RETIREMENT SYSTEM

The District's full-time employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2002 and 2001, members of PERS contributed 8.5% of their gross salaries. The District contributed an amount equal to 13.55% of participants' gross salaries for 2002 and 2001. The District has paid all contributions required through December 31, 2001.

#### 8. RISK MANAGEMENT

#### Commercial Insurance

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.



# Auditor of State Betty Montgomery

## INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Spencer Community Fire District Medina County 105 East Lorain Street Spencer, Ohio 44275

To the Board of Trustees:

We have audited the financial statements of Spencer Community Fire District, Medina County, Ohio, (the District) as of and for the years ended December 31, 2002 and 2001, and have issued our report thereon dated February 14, 2003. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying Schedule of Findings as item 2002-30952-001.

# Internal Control Over Financial Reporting

In planning and performing our audits, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

 111 Second St., NW / Fourth Floor / Canton, OH
 44702

 Telephone:
 (330) 438-0617
 (800) 443-9272
 Fax:
 (330) 471-0001

 www.auditor.state.oh.us

Spencer Community Fire District Medina County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

February 14, 2003

#### SCHEDULE OF FINDINGS DECEMBER 31, 2002 AND 2001

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2002-30952-001

#### **Noncompliance Citation**

**Ohio Rev. Code Section 5705.41(B)** requires that no subdivision or taxing unit is to expend money unless it has been appropriated.

At December 31, 2002 and 2001, object level expenditures plus outstanding encumbrances exceeded appropriations within the General Fund:

	December 31, 2002	<u>Variance</u>
Salaries		\$703
Tools and Equipment		24,122
Insurance		1,999
Rescue Van		5,229
Debt Service		31,792
	December 31, 2001	
Workers' Compensation		630
Utilities		955
Tools and Equipment		150,540
Contracts		3,864
Insurance		1,621
Rescue Van		516
Debt Service		11,987

The Clerk/Treasurer should frequently compare actual expenditures plus outstanding encumbrances to appropriations at the object level to avoid overspending.

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2002 AND 2001

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2000-30952-001	Ohio Rev. Code Section 5705.41 (D) – Failure to certify funds.	Yes	
2000-30952-002	Accounting Practices – The District did not record the Fire Truck Reserve Bank Account on its ledgers.	Yes	



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

# SPENCER COMMUNITY FIRE DISTRICT

# **MEDINA COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED APRIL 10, 2003