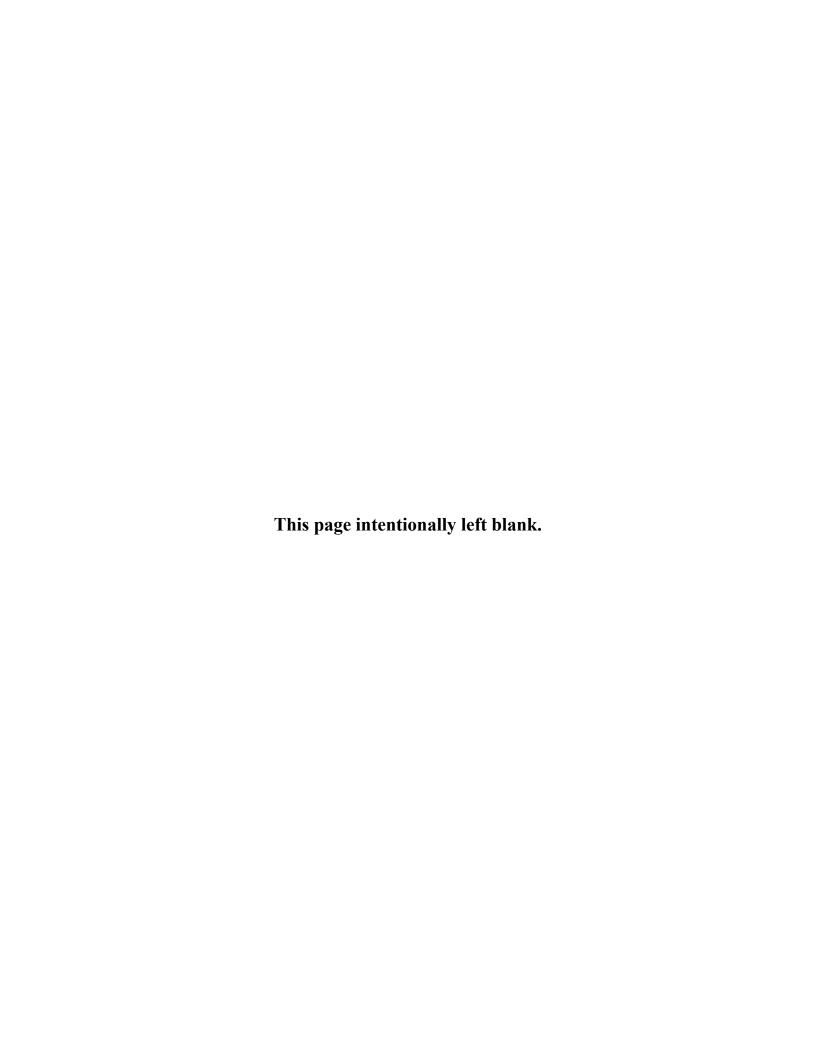




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INDEPENDENT ACCOUNTANTS' REPORT

Bloom Township Wood County 5582 Bloomdale Road Bloomdale, Ohio 44817-9766

To the Board of Trustees:

We have audited the accompanying financial statements of Bloom Township, Wood County, (the Township) as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

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Bloom Township Wood County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August 11, 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the audit committee, management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomeny

August 11, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Gove	ernmental Fund				
	General	Special Revenue	Capital Projects	Fiduciary Fund	Totals (Memorandum Only)	
Cash Receipts:						
Local Taxes	\$ 61,578	\$ 218,917			\$ 280,495	
Intergovernmental	34,936	98,672	\$ 100,000		233,608	
Licenses, Permits, and Fees	900	8,315			9,215	
Fines, Forfeitures, and Penalties	446				446	
Earnings on Investments	2,648	3,442		\$ 1	6,091	
Other Revenue	7,801	283			8,084	
Total Cash Receipts	108,309	329,629	100,000	1	537,939	
Cash Disbursements:						
Current:						
General Government	94,190				94,190	
Public Safety	224	12,567			12,791	
Public Works	41	117,686			117,727	
Health	2,069	5,036			7,105	
Human Services		15,689			15,689	
Capital Outlay	680	121,236			121,916	
Total Cash Disbursements	97,204	272,214			369,418	
Total Receipts Over Disbursements	11,105	57,415	100,000	1	168,521	
Other Financing Receipts/(Disbursements):						
Sale of Notes		36,100			36,100	
Transfers-In			12,469		12,469	
Transfers-Out	(12,469)				(12,469)	
Total Other Financing						
Receipts/(Disbursements)	(12,469)	36,100	12,469		36,100	
Excess of Cash Receipts and Other Financing						
Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(1,364)	93,515	112,469	1	204,621	
and Other Financing Dispursements	(1,304)	75,513	112,409	1	204,021	
Fund Cash Balances, January 1	106,460	374,398	32,190	169	513,217	
Fund Cash Balances, December 31	\$ 105,096	\$ 467,913	\$ 144,659	\$ 170	\$ 717,838	

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL AND FIDUCIARY FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Gove	ernmental Fund				
	General	Special Revenue	Capital Projects	Fiduciary Fund	Totals (Memorandum Only)	
Cash Receipts:						
Local Taxes	\$ 66,345	\$ 180,601			\$ 246,946	
Intergovernmental	54,862	94,187	\$ 217,771		366,820	
Charges for Services	5,175				5,175	
Licenses, Permits, and Fees	1,155	10,313			11,468	
Earnings on Investments	8,192	7,864		\$ 1	16,057	
Other Revenue	3,752	587			4,339	
Total Cash Receipts	139,481	293,552	217,771	1	650,805	
Cash Disbursements:						
Current:						
General Government	93,686				93,686	
Public Safety	224	11,997			12,221	
Public Works	75	271,678			271,753	
Health	2,362	9,337			11,699	
Human Services		17,333			17,333	
Capital Outlay	550	55,984	269,750		326,284	
Total Cash Disbursements	96,897	366,329	269,750		732,976	
Total Receipts Over/(Under) Disbursements	42,584	(72,777)	(51,979)	1	(82,171)	
Other Financing Receipts/(Disbursements):						
Sale of Fixed Assets	4,200				4,200	
Transfers-In	4,200		32,190		32,190	
Transfers-Out	(32,190)		32,170		(32,190)	
Total Other Financing						
Receipts/(Disbursements)	(27,990)		32,190		4,200	
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements						
and Other Financing Disbursements	14,594	(72,777)	(19,789)	1	(77,971)	
Fund Cash Balances, January 1	91,866	447,175	51,979	168	591,188	
Fund Cash Balances, December 31	\$ 106,460	\$ 374,398	\$ 32,190	\$ 169	\$ 513,217	

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Bloom Township, Wood County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, and cemetery maintenance. The Township contracts with the Village of Cygnet to provide fire services and the Village of Bloomdale to provide fire and ambulance services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

<u>Road and Bridge Fund</u> - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

<u>Gasoline Tax Fund</u> - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

<u>EMS Fund</u> – This fund receives real estate and personal property tax monies for EMS services.

3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds:

<u>Capital Improvement Fund</u> – This fund receives transfers from the General Fund to accumulate resources for major capital purchases.

4. Fiduciary Fund (Nonexpendable Trust)

These funds are used to account for resources restricted by legally binding trust agreements. The Township had the following significant fiduciary fund:

<u>Joe Meyers Bequest Fund</u> – Fund receives interest to maintain graves in the Township Cemetery.

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. The Township did not use the encumbrance method of accounting.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

E. Property, Plant, and Equipment

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	 2002	
Demand deposits	\$ 717,838	\$ 513,217	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

Deposits are either (1) insured by the Federal Depository Insurance Corporation, (2) collateralized by securities specifically pledged by the financial institution to the Township.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts

				1		
	В	Budgeted		Actual		
Fund Type	F	Receipts	F	Receipts	V	ariance
General	\$	111,539	\$	108,309	\$	(3,230)
Special Revenue		372,419		365,729		(6,690)
Capital Projects		100,000		112,469		12,469
Fiduciary		2		1		(1)
Total	\$	583,960	\$	586,508	\$	2,548

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	udgetary		
Fund Type	Authority		Exp	penditures	Variance	
General	\$	218,000	\$	109,673	\$	108,327
Special Revenue		710,717		272,214		438,503
Capital Projects		32,190		-		32,190
Fiduciary		170		-		170
Total	\$	961,077	\$	381,887	\$	579,190

2002 Budgeted vs. Actual Receipts

0					
Budgeted			Actual		_
Receipts		F	Receipts		/ariance
\$	103,057	\$	143,681	\$	40,624
	283,352		293,552		10,200
	-		249,961		249,961
	1_		1		-
\$	386,410	\$	687,195	\$	300,785
	B	Budgeted Receipts \$ 103,057 283,352 - 1	Budgeted Receipts \$ 103,057 283,352 - 1	Budgeted Actual Receipts Receipts \$ 103,057 \$ 143,681 283,352 293,552 - 249,961 1 1	Budgeted Receipts Actual Receipts V \$ 103,057 \$ 143,681 \$ 283,352 293,552 - - 249,961 1 1 1 1

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation		В	Budgetary		
Fund Type	Authority		Exp	Expenditures		Variance
General	\$	194,754	\$	129,087	\$	65,667
Special Revenue		565,776		366,329		199,447
Capital Projects		51,978		269,750		(217,772)
Fiduciary		169				169
Total	\$	812,677	\$	765,166	\$	47,511

Township expenditures are not certified by the Clerk until payment is made, contrary to Ohio law.

In 2002 the Township was the beneficiary of \$217,772 of an Ohio Public Works Commission grant sent directly to the vendor by the OPWC. This activity was not recorded on the ledgers of the Township. These funds were not appropriated causing expenditures to exceed appropriations in the OPWC Fund by \$217,772.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	P	rincipal	Interest Rate
General Obligation Notes	\$	36,100	3.3%

The general obligation notes were issued in 2003. The notes were issued to finance the Bloom Township portion of a new EMS vehicle purchased by the Village of Bloomdale.

In 2003, the Village entered into a lease/purchase agreement for a new Tractor. The agreement requires the Township to make annual payments of \$10,737, with final payment due April 29, 2005.

Amortization of the general obligation notes, including interest, is scheduled as follows:

		General
	Ot	oligation
Year ending December 31:		Notes
2004	\$	19,300
2005		18,654
Total	\$	37,954

6. RETIREMENT SYSTEMS

The Township's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of OPERS contributed 8.5 percent of their gross salaries. The Township contributed an amount equal to 13.55 percent of participants' gross salaries for the audit period. The Township has paid all contributions required through December 31, 2003.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

7. RISK MANAGEMENT

Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$10,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities, and retained earnings at December 31:

Casualty Coverage	2003	2002
Assets	\$ 27,792,223	\$ 23,757,036
Liabilities	(11,791,300)	(9,197,512)
Retained Earnings	\$ 16,000,923	\$ 14,559,524
Property Coverage	2003	2002
Assets	\$ 6,791,060	\$ 6,596,996
Liabilities	(750,956)	(1,204,326)
Retained Earnings	\$ 6,040,104	\$ 5,392,670



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Bloom Township Wood County 5582 Bloomdale Road Bloomdale, Ohio 44817-9766

To the Board of Trustees:

We have audited the financial statements of Bloom Township, Wood County, (the Township) as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated August 11, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2003-001 and 2003-002. We also noted certain immaterial instances of noncompliance that we have reported to the Township's management in a separate letter dated August 11, 2004

Internal Control over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over

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Bloom Township Wood County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated August 11, 2004

This report is intended for the information and use of the audit committee, management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomery

August 11, 2004

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003-001

Noncompliance Citation

Ohio Revised Code § 5705.41(D) states no subdivision shall make any contract or order any expenditure of money unless the certificate of the fiscal officer is attached. The fiscal officer must certify that the amount required to meet such a commitment has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

This section also provides two exceptions to the above requirements:

- A. If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the subdivision may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate (a then and now certificate), if such expenditure is otherwise valid.
- B. If the amount involved is less than \$1000 (\$3000 effective April 2003), the fiscal officer may authorize it to be paid without the affirmation of the subdivision.

Township expenditures are not certified by the Clerk until the time of payment. Certification is not only required by Ohio law but is a key control in the disbursement process to help ensure purchase commitments receive prior approval and do not exceed spending limitations as set by the Trustees. We recommend all Township expenditures receive prior certification of the Clerk and the Trustees review the expenditures made to ensure they are certified by the Clerk and recorded against appropriations. Where prior certification is not feasible, we encourage the Township to utilize then and now certificates or blanket certificates.

Bloom Township Wood County Schedule of Findings Page 2

FINDING NUMBER 2003-002

Noncompliance Citation

Ohio Revised Code § 5705.42 states when the United States government or the state or any department division, agency, authority or unit thereof makes a grant or loan of money to any political subdivision of this state to aid in paying the cost of any program, activity or function of such subdivision, or enters into an agreement with the subdivision for the making of any such grant or loan of money, the amount thereof is deemed appropriated for such purposes by the taxing authority of the subdivision, and is deemed in the process of collection within the meaning of § 5705.41, of the Ohio Revised Code.

In 2002 the Township was the beneficiary of \$217,772 of an Ohio Public Works Commission grant sent directly to the vendor by the OPWC. This activity was not recorded on the ledgers of the Township. Since OPWC paid the invoices, the Township did not receive this cash. However, Auditor of State Bulletin 2000-08 prescribes recording these transactions as receipts and disbursements when the Township applies for a project and has administrative responsibilities. The accompanying financial statements were adjusted to reflect the amount in a Capital Project Fund. These funds were not appropriated causing expenditures to exceed appropriations in the OPWC Fund by \$217,772, contrary to Ohio Revised Code § 5705.41(B) which requires all expenditures to be appropriated.

We recommend the Township record all benefits received from state or federal grants as a memo receipt and expenditure on the Township's records, request an amended certificate of estimated resources for these funds and the Trustees approve a corresponding appropriation for the expenditure. In addition, Township management should review Auditor of State Bulletin 2000-08.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-40187-001	ORC § 5705.41(D) the township does not encumber.	No	Not corrected. Repeated as finding 2003-001



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BLOOM TOWNSHIP

WOOD COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 7, 2004