



Auditor of State Betty Montgomery

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

Village of Payne Paulding County 131 S. Main Street, P.O. Box 58 Payne, Ohio 45880-0058

To the Village Council:

We have audited the accompanying financial statements of the Village of Payne, Paulding County, (the Village) as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Village prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Village as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Village of Payne Paulding County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August 20, 2004 on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

This report is intended solely for the information and use of the finance committee, management, Village Council, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Butty Montgomeny

Betty Montgomery Auditor of State

August 20, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmenta			
	General	Special Revenue	(Me	Totals emorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Charges for Services	\$ 60,873 228,114	\$ 70,184 122,402 67,349	\$	131,057 350,516 67,349
Fines, Licenses, and Permits Earnings on Investments Miscellaneous	2,390 2,271 9,428	125 115 2,856		2,515 2,386 12,284
Total Cash Receipts	303,076	263,031		566,107
Cash Disbursements: Current:				
Security of Persons and Property Public Health Services Leisure Time Activities	280 2,294 2,148	182,791		183,071 2,294 2,148
Transportation General Government Capital Outlay	386 83,183 21,974	45,379 22,383		45,765 83,183 44,357
Total Cash Disbursements	110,265	250,553		360,818
Total Cash Receipts Over Cash Disbursements	192,811	12,478		205,289
Other Financing Receipts/(Disbursements): Transfers-In Transfers-Out	(162,000)	46,000		46,000 (162,000)
Total Other Financing Receipts/(Disbursements)	(162,000)	46,000		(116,000)
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	30,811	58,478		89,289
Fund Cash Balances, January 1	255,317	97,721		353,038
Fund Cash Balances, December 31	\$ 286,128	\$ 156,199	\$	442,327
Reserves for Encumbrances, December 31	\$ 1,042	\$ 5,360	\$	6,402
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COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2003

	Proprietary Fund Type
	Enterprise
Operating Cash Receipts: Charges for Services	\$ 276,291
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay	67,973 88,999 70,904 27,096
Total Operating Cash Disbursements	254,972
Operating Income	21,319
Non-Operating Cash Disbursements: Debt Service	144,167
Excess of Cash Disbursements Over Cash Receipts Before Interfund Transfers	(122,848)
Transfers-In	116,000
Net Disbursements Over Receipts	(6,848)
Fund Cash Balances, January 1	77,906
Fund Cash Balances, December 31	<u>\$ 71,058</u>
Reserve for Encumbrances, December 31	\$ 5,581

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmenta		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Property Tax and Other Local Taxes Intergovernmental Receipts Charges for Services	\$ 41,087 78,356	\$ 67,289 78,567 51,872	\$ 108,376 156,923 51,872
Fines, Licenses, and Permits Earnings on Investments Miscellaneous	5,735 3,437 11,876	184 1,991	5,735 3,621 13,867
Total Cash Receipts	140,491	199,903	340,394
Cash Disbursements: Current:			
Security of Persons and Property Public Health Services Leisure Time Activities	1,631 8,618	159,510	159,510 1,631 8,618
Transportation General Government Capital Outlay	78,860 1,287	46,392 26,115	46,392 78,860 27,402
Total Cash Disbursements	90,396	232,017	322,413
Total Cash Receipts Over/ (Under) Cash Disbursements	50,095	(32,114)	17,981
Other Financing Receipts/(Disbursements): Transfers-In Transfers-Out	(25,000)	25,000	25,000 (25,000)
Total Other Financing Receipts/(Disbursements)	(25,000)	25,000	
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements		(-)	
and Other Financing Disbursements	25,095	(7,114)	17,981
Fund Cash Balances, January 1	230,222	104,835	335,057
Fund Cash Balances, December 31	\$ 255,317	\$ 97,721	\$ 353,038
Reserves for Encumbrances, December 31	\$ 560	\$ 11,497	\$ 12,057

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - PROPRIETARY FUND TYPE FOR THE YEAR ENDED DECEMBER 31, 2002

		oprietary nd Type
	Er	nterprise
Operating Cash Receipts: Charges for Services Miscellaneous	\$	272,644 1,525
Total Operating Cash Receipts		274,169
Operating Cash Disbursements: Personal Services Contractual Services Supplies and Materials Capital Outlay		66,253 85,608 73,307 18,246
Total Operating Cash Disbursements		243,414
Operating Income		30,755
Non-Operating Cash Disbursements: Debt Service		28,789
Net Receipts Over Disbursements		1,966
Fund Cash Balances, January 1		75,940
Fund Cash Balances, December 31	\$	77,906
Reserve for Encumbrances, December 31	\$	7,780

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

The Village of Payne, Paulding County, (the Village) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a publicly-elected six-member Council. The Village provides water and sewer utilities, refuse collection services, police, fire protection and emergency medical services and park operations (leisure time activities).

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

2. Special Revenue Fund

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance, and Repair Fund</u> - This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining and repairing Village streets.

<u>Emergency Medical Services Fund</u> - This fund receives revenue from property taxes and charges for services to provide emergency medical services to residents of the Village.

<u>Fire Equipment and Maintenance Levy Fund</u> – This fund receives revenue from property taxes to provide fire protection to residents of the Village. Charges for services revenue is received from Benton and Harrison Township through annual contracts to provide fire protection services to their residents.

<u>Policy Levy Fund</u> – This fund receives revenue from property taxes to provide police protection to residents of the Village. The Police Levy Fund is not self – supporting and is supplemented by the General Fund.

3. Enterprise Funds

These funds account for operations that are similar to private business enterprises where management intends that the significant costs of providing certain goods or services will be recovered through user charges. The Village had the following significant Enterprise Funds:

<u>Water Fund</u> - This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Sewer Fund</u> - This fund receives charges for services from residents to cover the cost of providing this utility.

<u>Refuse Fund</u> - This fund receives charges for services form residents to cover the cost of providing refuse services.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

D. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

E. Property, Plant, and Equipment

Acquisitions of property, plant, and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

F. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

2. EQUITY IN POOLED CASH

The Village maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

 2003		2002
\$ 513,235	\$	430,794
 150		150
\$ 513,385	\$	430,944
\$ \$	\$ 513,235 150	\$ 513,235 150

Deposits are either insured by the Federal Depository Insurance Corporation or collateralized by the financial institution's public entity deposit pool.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts							
	В	Budgeted					
Fund Type	H	Receipts	I	Receipts	Va	riance	
General	\$	303,076	\$	303,076	\$	-	
Special Revenue		309,031		309,031		-	
Enterprise		392,291		392,291		-	
Total	\$	1,004,398	\$	1,004,398	\$	_	

2003 Budgeted vs. Actual Budgetary Basis Expenditures						
	App	Appropriation Budgetary				
Fund Type	Authority		Authority Expenditures		I	/ariance
General	\$	314,050	\$	273,307	\$	40,743
Special Revenue		345,572		255,913		89,659
Enterprise		643,380		404,720		238,660
Total	\$	1,303,002	\$	933,940	\$	369,062

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

2002 Budgeted vs. Actual Receipts								
	Budgeted Actual							
Fund Type	F	Receipts Receipts		Receipts	Var	riance		
General	\$	140,491	\$	140,491	\$	-		
Special Revenue		224,903		224,903		-		
Enterprise		274,169		274,169		-		
Total	\$	639,563	\$	639,563	\$	-		

2002 Budgeted vs. Actual Budgetary Basis Expenditures

	App	propriation	B	udgetary		
Fund Type	Authority		-		V	Variance
General	\$	163,839	\$	115,956	\$	47,883
Special Revenue		263,678		243,514		20,164
Enterprise		395,893		279,983		115,910
Total	\$	823,410	\$	639,453	\$	183,957

Contrary to Ohio law, fund appropriations exceeded amounts available for expenditures (estimated resources) in the Water fund by \$216,760 in 2003 and \$66,260 in 2002 and the Permissive Motor Vehicle License Tax fund by \$11,454 in 2003.

4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Village Council. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Village.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Village.

5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	F	Principal	Interest Rate
Water Tower Note	\$	204,575	4.75%

The Water Tower Notes was issued as a \$400,000 line of credit to construct a new water tower and remove the old water tower. As of December 31, 2003, \$385,000 had been drawn, the old water tower had been removed and a new water tower and some water lines had been constructed.

Amortization of the above debt, including interest, is scheduled as follows:

	Water Towe		
Year ending December 31:	Note		
2004	\$	25,027	
2005		25,026	
2006		25,027	
2007		25,026	
2008		25,027	
2009 - 2013		125,133	
2014		17,639	
Total	\$	267,905	

6. RETIREMENT SYSTEMS

The Village's law enforcement officers belong to the Ohio Police and Fire Pension Funds (OP&F). Other full-time employees belong to the Ohio Public Employees Retirement System (OPERS). OP&F and OPERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, OP&F participants contributed 10 percent of their wages. The Village contributed an amount equal to 19.5 percent of police participant wages. Members of OPERS contributed 8.5 percent of their wages. The Village contributed an amount equal to 13.55 percent of participants' gross salaries. The Village has paid all contributions required through December 31, 2003.

7. RISK POOL MEMBERSHIP

The Village belongs to the Ohio Government Risk Management Plan (the Plan), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to approximately 500 Ohio governments (Members).

Pursuant to § 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine, and other coverages, modified for each Member's needs. The Plan pays judgments, settlements, and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures with A-VII or better rated carriers, except for a 5 percent portion the Plan retains. With policies effective September 1, 2003 and after, the Plan pays the lesser of 5 percent or \$25,000 for casualty losses up to the coverage limit and the lesser of 5 percent or \$50,000 for property losses up to the coverage limit. The individual members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

The Plan's financial statements (audited by other auditors) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

	2003	2002
Assets	\$ 5,402,167	\$ 5,584,592
Liabilities	(1,871,123)	(2,441,793)
Members' Equity	\$ 3,531,044	\$ 3,142,799

You can read the complete audited financial statements for The Ohio Government Risk Management Plan at the Plan's website, <u>www.ohioplan.org</u>.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2002 AND 2003 (Continued)

8. CONTINGENT LIABILITIES

The Village is a defendant in a lawsuit. The outcome of this suit is not presently determinable. Management is unable to determine the effect, if any, upon the financial statements.

9. CONTRACTUAL COMMITMENTS

The Village had two outstanding commitments at December 31, 2003 in the amounts of \$36,800 for the replacement of iron filters at the water treatment plant and \$111,822 for the replacement of a waterline on West Street and Fox avenue.



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Village of Payne Paulding County 131 S. Main Street, P.O. Box 58 Payne, Ohio 45880-0058

To the Village Council:

We have audited the accompanying financial statements of the Village of Payne, Paulding County, (the Village) as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated August 20, 2004. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Village's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of finding as item 2003 - 001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Village in a separate letter dated August 20, 2004.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial

One Government Center / Room 1420 / Toledo, OH 43604-2246 Telephone: (419) 245-2811 (800) 443-9276 Fax: (419) 245-2484 www.auditor.state.oh.us Village of Payne Paulding County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Village in a separate letter dated August 20, 2004.

This report is intended solely for the information and use of the finance committee, management, and Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

August 20, 2004

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003 – 001

Noncompliance Citation

Ohio Revised Code § 5705.36 (A)(5) states that the total appropriations made during the fiscal year from any fund shall not exceed the amount set forth as available for expenditure from such fund in the official certificate of estimated resources. Fund appropriations exceeded amounts available for expenditures (estimated resources) in the following funds:

	Estimated Resources		Appropriations		Difference	
2003 Permissive Motor Vehicle License Tax Fund Water Fund	\$	13,546 285,340	\$	25,000 502,100	\$	(11,454) (216,760)
2002 Water Fund	\$	173,640	\$	239,900	\$	(66,260)

At the end of each fiscal year, the Clerk-Treasurer requested the county budget commission to certify reduced estimated resources to match the actual amounts received. No changes were made to appropriations resulting in the above differences. We recommend that when estimated resources are reduced in certain funds the Clerk-Treasurer should also consider requesting Village Council to reduce those funds' appropriations.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-30263-001	Ohio Revised Code § 5705.41(D), failure to certify funds	No	Partially corrected. Reported in the management letter.
2001-30263-002	Ohio Revised Code § 5705.41(B), expenditures exceeded appropriations	Yes	
2001-30263-003	Ohio Revised Code § 5705.10, deficit fund balances	Yes	
2001-30263-004	Ohio Revised Code § 5705.39, appropriations exceeding estimated resources	No	Not corrected. Finding reported in this report as finding 2003-001.



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VILLAGE OF PAYNE

PAULDING COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 7, 2004