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INDEPENDENT ACCOUNTANTS' REPORT

Wayne Township Champaign County 5666 Black Road Cable, Ohio 43009

To the Board of Trustees:

We have audited the accompanying financial statements of Wayne Township, Champaign County, (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considerers this services to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opinion on this entity, because Ohio Revised Code §117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code § 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments

We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 2, 2004, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

One First National Plaza / 130 W. Second St. / Suite 2040 / Dayton, OH 45402 Telephone: (937) 285-6677 (800) 443-9274 Fax: (937) 285-6688 www.auditor.state.oh.us Wayne Township **Champaign County** Independent Accountants' Report Page 2

Butty Montgomery

This report is intended solely for the information and use of the management, the Board of Trustees, and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

August 2, 2004

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$25,118 22,766 9,606 1,018	\$141,382 77,707 1,250 435		\$166,500 100,473 10,856 1,018 435
Total Cash Receipts	58,508	220,774		279,282
Cash Disbursements: Current: General Government Public Works Health Capital Outlay	26,274 6,916	218,596 910	\$150,000	26,274 218,596 7,826 150,000
Total Cash Disbursements	33,190	219,506	150,000	402,696
Total Receipts Over/(Under) Disbursements	25,318	1,268	(150,000)	(123,414)
Other Financing Receipts and (Disbursements): Sale of Notes Advances-In Advances-Out Other Sources	3,500 (3,500) 1,156	3,500 (3,500)	150,000	150,000 7,000 (7,000) 1,156
Total Other Financing Receipts/(Disbursements)	1,156		150,000	151,156
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements Fund Cash Balances, January 1	26,474 17,754	1,268 123,140		27,742 140,894
	<u> </u>		*	<u> </u>
Fund Cash Balances, December 31	\$44.228	<u>\$124.408</u>	\$0	\$168.636

The notes to the financial statements are an integral part of this statement.

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types		
	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Licenses, Permits, and Fees Earnings on Investments Other Revenue	\$23,846 26,660 5,441 1,246	\$134,452 74,437 1,875 400	\$158,298 101,097 7,316 1,246 400
Total Cash Receipts	57,193	211,164	268,357
Cash Disbursements: Current: General Government Public Works Health	21,124 6,775	209,362 274	21,124 209,362 7,049
Total Cash Disbursements	27,899	209,636	237,535
Total Receipts Over/(Under) Disbursements	29,294	1,528	30,822
Other Financing Receipts : Other Sources	421		421
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	29,715	1,528	31,243
Fund Cash Balances, January 1	(11,961)	121,612	109,651
Fund Cash Balances, December 31	<u>\$17,754</u>	\$123,140	\$140,894

The notes to the financial statements are an integral part of this statement.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Wayne Township, Champaign County, (the Township) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides general government services, road and bridge maintenance, and cemetery maintenance.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost. STAR Ohio investment is recorded at share values reported by STAR Ohio.

D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

Road District Fund - This fund receives property tax money from a road levy to pay for constructing, maintaining and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Gasoline Tax Fund - This fund receives gasoline tax money to pay for constructing, maintaining and repairing Township roads.

3. Capital Project Fund

This fund is used to account for receipts that are restricted for the acquisition or construction of major capital projects. The Township sold Notes to build a new Township Hall and Maintenance Garage.

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund or function level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2003 and 2002 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's basis of accounting.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2003	2002
Demand deposits	\$126,756	\$99,347
Certificates of deposit	18,646	18,568
Total deposits	145,402	117,915
STAR Ohio	23,234	22,979
Total deposits and investments	\$168,636	\$140,894

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation, or (2) collateralized by the financial institution's public entity deposit pool.

Investments: Investments in STAR Ohio are not evidenced by securities that exist in physical or book-entry form.

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$56,440	\$59,664	\$3,224
Special Revenue	250,618	220,774	(29,844)
Capital Projects	150,000	150,000	0
Total	\$457,058	\$430,438	(\$26,620)

2003 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$107,500	\$33,190	\$74,310
Special Revenue	332,500	219,506	112,994
Capital Projects	150,000	150,000	0
Total	\$590,000	\$402,696	\$187,304

2002 Budgeted vs. Actual Receipts

2002 Budgeted VS. Actual Necelpts				
	Budgeted	Actual		
Fund Type	Receipts	Receipts	Variance	
General	\$51,420	\$57,614	\$6,194	
Special Revenue	223,600	211,164	(12,436)	
Total	\$275,020	\$268,778	(\$6,242)	

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

3. BUDGETARY ACTIVITY (Continued)

2002 Budgeted	vs. Actua	l Budgetar	v Basis I	Expenditures

Fund Type	Appropriation	Budgetary	Variance
Fund Type	Authority	Expenditures	Variance
General	\$52,500	\$27,899	\$24,601
Special Revenue	266,700	209,636	57,064
Total	\$319,200	\$237,535	\$81,665

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. DEBT

Debt outstanding at December 31, 2003 was as follows:

	Principal	Interest Rate
General Obligation Notes	150,000	4.86%

The general obligation notes were issued to finance the construction of a new building to be used as a township meeting room and maintenance facility. The notes are collateralized solely by the Township's taxing authority.

Amortization of the above debt, including interest, is scheduled as follows:

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

5. DEBT (Continued)

	General Obligation Notes
Year ending December 31:	
2004	\$20,395
2005	20,061
2006	19,719
2007	19,368
2008	19,009
2009 - 2013	89,341
Total	\$187,893

6. RETIREMENT SYSTEMS

The Township's employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all contributions required through December 31, 2003.

7. RISK MANAGEMENT

Risk Pool Membership

The Government belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio local governments. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per claim, including loss adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

7. RISK MANAGEMENT (Continued)

Property Coverage

OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss with an annual aggregate of \$1,250,000 for 2002. There is no aggregate for 2003 and future accident years. Beginning in 2003, OTARMA retains property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures losses exceeding \$100,000. APEEP's Guarantee Fund pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31:

Casualty Coverage	2003	2002	
Assets	\$27,792,223	\$23,757,036	
Liabilities	(11,791,300)	(9,197,512)	
Retained earnings	\$16,000,923	\$14,559,524	
Property Coverage	2003	2002	
i i opolity o o i o i ago	2003	2002	
Assets	\$6,791,060	\$6,596,996	



INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Wayne Township Champaign County 5666 Black Road Cable, Ohio 43009

To the Board of Trustees:

We have audited the financial statements of Wayne Township, Champaign County, (the Township), as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated August 2, 2004, wherein we noted that the Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). Government Auditing Standards considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could directly and materially affect determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that we must report under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2003-001 and 2003-002. We also noted certain immaterial instances of noncompliance that we have reported to the Township's management in a separate letter dated August 2, 2004.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize and report financial data consistent with management's assertions in the financial statements. A reportable condition is described in the accompanying schedule of findings as item 2003-003.

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Internal Control Over Financial Reporting (Continued)

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we do not consider item 2003-003 listed above to be a material weakness. We also noted other matters involving the internal control over financial reporting that do not require inclusion in this report that we have reported to the Township's management in a separate letter dated August 2, 2004.

This report is intended for the information and use of management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomery Auditor of State

Butty Montgomeny

August 2, 2004

SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2003-001

Finding for Recovery Repaid Under Audit

Wayne Holycross is employed by the Township as a laborer. He is paid twice monthly. Checks are for a two week period, except in months with five weeks. One check is for a three week period in those instances. He was compensated twice for the week of September 16, 2002 in the amount of \$580 due to a mis-identification of the third week in the month.

In accordance with the forgoing facts, and pursuant to **Ohio Rev. Code Section 117.28**, a Finding for Recovery for public monies illegally expended is hereby issued against Wayne Holycross, and in favor of Wayne Township Road Fund in the amount of \$580. The finding was repaid while under audit, as evidenced by withholding shown on paycheck #8935 and #8949.

FINDING NUMBER 2003-002

Noncompliance Citation

Ohio Rev. Code Section 5705.40 states that any appropriation measure may be amended or supplemented as long as the entity complies with the same provisions of the law as was used in making the original appropriation. During March, May, August, October, November and December of 2002, the Clerk posted supplemental appropriations to the accounting system. During April, May, September, October, November, and December of 2003, the Clerk posted supplemental appropriations to the accounting system. There was no evidence in the Township minutes that the Trustees had approved these supplemental appropriations at those times. A general resolution was passed in December of each year approving all budgetary changes. The accompanying financial statements do not include these amendments.

The Township should monitor budget versus actual activity to help detect when the appropriations need to be amended or supplemented. When it is necessary to amend or supplement appropriations it will be necessary to obtain approval from the Board of Trustees (Refer to Auditor of State Bulletin 97-010). This approval should be documented in the minutes along with evidence of the exact changes in appropriations.

Wayne Township Champaign County Schedule of Findings Page 2

FINDING NUMBER 2003-003

Reportable Condition

Accurate bank to book reconciliations should be prepared, old outstanding checks should be investigated, and receipts should be deposited in a timely manner. Some of the problems noted in these areas are as follows:

- The December 31, 2002 reconciliation included a \$5,604 deposit in transit which was not deposited until January 21, 2003;
- In 2003 and 2002 some interest earned on certificates of deposit was not recorded as part of the fund balance;
- Checks outstanding for more than one year were included in the reconciliations;
- In some instances during 2003 and 2002 cash and checks were held up to three weeks prior to being deposited.

The Township's failure to monitor and correct these issues could result in errors or irregularities going undetected in a timely manner. The Township should implement review and monitoring procedures to help prevent the occurrence of these issues.

SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END 2003 AND 2002

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2001-40311-001	Illegal reimbursement for health care policy deductible.	Yes	
2001-40311-002	Ohio Rev. Code Section 5705.10 – Recording of Revenue in Incorrect Fund	No	Partially Corrected; Reported in a separate letter to management of the Township.
2001-40311-003	Ohio Rev. Code Section 5705.10 – Negative Fund Balance	Yes	
2001-40311-004	Ohio Rev. Code Section 5705.40 – Posting Appropriation Amendments without Board Approval	No	Not Corrected. Repeated as Finding 2003-002.
2001-40311-005	Ohio Rev. Code Section 5705.41(B) – Expenditures Exceeding Appropriations	Yes	
2001-40311-006	Ohio Rev. Code Section 5705.41(D) – Failure to Certify the availability of funds prior to purchase commitments.	No	Partially Corrected; Reported in a separate letter to management of the Township.
2001-40311-007	Failure to Record Adopted Budgeted Receipts and Expenditures in Accounting Records	Yes	
2001-40311-008	Numerous Weaknesses in Township's Cash Management Procedures.	No	Partially Corrected; Repeated as Finding 2003-003.



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WAYNE TOWNSHIP

CHAMPAIGN COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 4, 2004