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# INDEPENDENT ACCOUNTANT'S REPORT

Xenia Township Greene County 8 Brush Row Road Xenia, Ohio 45385

To the Board of Trustees:

We have audited the accompanying financial statements of Xenia Township, Greene County (the Township), as of and for the years ended December 31, 2003 and 2002. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

The Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* consider this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code § 117.11 (B) and § 115.56 mandate the Auditor of State to audit Ohio governments.

We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Township prepares its financial statements on the basis of accounting prescribed or permitted by the Auditor of State, which is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of the Township as of December 31, 2003 and 2002, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 1.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 12, 2004 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

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Xenia Township Greene County Independent Accountant's Report Page 2

This report is intended solely for the information and use of the management, the Board of Trustees and other officials authorized to receive this report under § 117.26, Ohio Revised Code, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

May 12, 2004

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2003

Cash Receipts:   Second Revenue   Second Revenue   Cash Receipts:     Local Taxes   316,522   229,134   544,766   544,766   544,766   26,500		Governmental Fund Types			
Local Taxes   \$60,110   \$560,795   \$620,905     Intergovernmental   315,632   229,134   544,766     Special Assessments   15,371   15,5371   15,5371     Charges for Services   26,500   26,500   26,500     Licenses, Permits, and Fees   6,596   6,596   6,596     Earnings on Investments   21,000   15,403   36,403     Total Cash Receipts   406,142   847,666   1,253,808     Cash Disbursements:   239,754   48,266   288,020     Public Safety   400,376   400,376   400,376     Public Safety   452,695   452,695   1,27,63     Capital Outlay   64,500   4,000   28,669   97,169     Total Cash Disbursements   317,017   905,337   28,669   1,251,023     Total Receipts Over/(Under) Disbursements):   39,125   (57,671)   (28,669   20,1231     Total Cash Disbursements   7,331   12,000   19,331   13,311     Total Cash Cash Receipts and (Disbursements)   50   50 <th></th> <th>General</th> <th></th> <th></th> <th>(Memorandum</th>		General			(Memorandum
Cash Disbursements:   239,754   48,266   288,020     Public Safety   400,376   400,376   400,376     Public Safety   452,695   452,695   452,695     Health   12,763   12,763   12,763     Capital Outlay   64,500   4,000   28,669   97,169     Total Cash Disbursements   317,017   905,337   28,669   1,251,023     Total Receipts Over/(Under) Disbursements   89,125   (57,671)   (28,669)   2,785     Other Financing Receipts and (Disbursements):   Sale of Fixed Assets   50   50   50     Transfers-In   7,331   12,000   19,331   (12,000)   (7,331)   (19,331)     Total Other Financing Receipts/(Disbursements)   (4,669)   50   4,669   50     Excess of Cash Receipts and Other Financing Receipts (Disbursements)   84,456   (57,621)   (24,000)   2,835     Fund Cash Balances, January 1   165,074   597,365   125,251   887,690     Fund Cash Balances, December 31   \$249,530   \$539,744   \$101,251 <t< td=""><td>Local Taxes Intergovernmental Special Assessments Charges for Services Licenses, Permits, and Fees Earnings on Investments</td><td>315,632 6,596 2,804</td><td>229,134 15,371 26,500 463</td><td></td><td>544,766 15,371 26,500 6,596 3,267</td></t<>	Local Taxes Intergovernmental Special Assessments Charges for Services Licenses, Permits, and Fees Earnings on Investments	315,632 6,596 2,804	229,134 15,371 26,500 463		544,766 15,371 26,500 6,596 3,267
Current:   General Government   239,754   48,266   288,020     Public Safety   400,376   400,376   400,376     Public Works   452,695   452,695   452,695     Health   12,763   12,763   12,763     Capital Outlay   64,500   4,000   28,669   97,169     Total Cash Disbursements   317,017   905,337   28,669   1,251,023     Total Receipts Over/(Under) Disbursements   89,125   (57,671)   (28,669)   2,785     Other Financing Receipts and (Disbursements):   Sale of Fixed Assets   50   50   50     Transfers-In   7,331   12,000   19,331   (19,331)   (19,331)     Total Other Financing Receipts/(Disbursements)   (4,669)   50   4,669   50     Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements and Other Financing Disbursements   84,456   (57,621)   (24,000)   2,835     Fund Cash Balances, January 1   165,074   597,365   125,251   887,690     Fund Cash Balances, December 31	Total Cash Receipts	406,142	847,666		1,253,808
Total Receipts Over/(Under) Disbursements 89,125 (57,671) (28,669) 2,785   Other Financing Receipts and (Disbursements): Sale of Fixed Assets 50 50 50   Transfers-In 7,331 12,000 19,331 (19,331)   Transfers-Out (12,000) (7,331) (19,331)   Total Other Financing Receipts/(Disbursements) (4,669) 50 4,669 50   Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 84,456 (57,621) (24,000) 2,835   Fund Cash Balances, January 1 165,074 597,365 125,251 887,690   Fund Cash Balances, December 31 \$249,530 \$539,744 \$101,251 \$890,525	Current: General Government Public Safety Public Works Health	12,763	400,376 452,695	28,669	400,376 452,695 12,763
Other Financing Receipts and (Disbursements): Sale of Fixed Assets   50   50     Transfers-In Transfers-Out   7,331   12,000   19,331     Transfers-Out   (12,000)   (7,331)   (19,331)     Total Other Financing Receipts/(Disbursements)   (4,669)   50   4,669   50     Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements   84,456   (57,621)   (24,000)   2,835     Fund Cash Balances, January 1   165,074   597,365   125,251   887,690     Fund Cash Balances, December 31   \$249,530   \$539,744   \$101,251   \$890,525	Total Cash Disbursements	317,017	905,337	28,669	1,251,023
Sale of Fixed Assets 50 50   Transfers-In 7,331 12,000 19,331   Transfers-Out (12,000) (7,331) (19,331)   Total Other Financing Receipts/(Disbursements) (4,669) 50 4,669 50   Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements 84,456 (57,621) (24,000) 2,835   Fund Cash Balances, January 1 165,074 597,365 125,251 887,690   Fund Cash Balances, December 31 \$249,530 \$539,744 \$101,251 \$890,525	Total Receipts Over/(Under) Disbursements	89,125	(57,671)	(28,669)	2,785
Excess of Cash Receipts and Other Financing   Receipts Over/(Under) Cash Disbursements   and Other Financing Disbursements   84,456 (57,621)   Fund Cash Balances, January 1   165,074 597,365   125,251 887,690   \$249,530 \$539,744 \$101,251   \$890,525	Sale of Fixed Assets Transfers-In		50		19,331
Receipts Over/(Under) Cash Disbursements 84,456 (57,621) (24,000) 2,835   Fund Cash Balances, January 1 165,074 597,365 125,251 887,690   Fund Cash Balances, December 31 \$249,530 \$539,744 \$101,251 \$890,525	Total Other Financing Receipts/(Disbursements)	(4,669)	50	4,669	50
Fund Cash Balances, December 31   \$249,530   \$539,744   \$101,251   \$890,525	Receipts Over/(Under) Cash Disbursements	84,456	(57,621)	(24,000)	2,835
	Fund Cash Balances, January 1	165,074	597,365	125,251	887,690
Reserve for Encumbrances, December 31   \$10,221   \$46,915   \$57,136	Fund Cash Balances, December 31	\$249,530	\$539,744	\$101,251	\$890,525
	Reserve for Encumbrances, December 31	\$10,221	\$46,915		\$57,136

The notes to the financial statements are an integral part of this statement.

#### COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2002

	Governmental Fund Types			
	General	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts: Local Taxes Intergovernmental Special Assessments Charges for Services	\$49,919 199,323	\$464,350 163,369 15,162 34,500		\$514,269 362,692 15,162 34,500
Licenses, Permits, and Fees Earnings on Investments Other Revenue	5,948 6,745 	1,562 9,935		5,948 8,307 30,645
Total Cash Receipts	282,645	688,878		971,523
Cash Disbursements: Current: General Government Public Safety	235,718	7,631 361,439		243,349 361,439
Public Works Health Capital Outlay	13,051	388,306 284 52,855	117,069	388,306 13,335 169,924
Total Cash Disbursements	248,769	810,515	117,069	1,176,353
Total Receipts Over/(Under) Disbursements	33,876	(121,637)	(117,069)	(204,830)
<b>Other Financing Receipts and (Disbursements):</b> Sale of Fixed Assets Transfers-In Transfers-Out	34,394 (173,000)	12,554 1,789 (2,500)	175,500 (36,183)	12,554 211,683 (211,683)
Total Other Financing Receipts/(Disbursements)	(138,606)	11,843	139,317	12,554
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements and Other Financing Disbursements	(104,730)	(109,794)	22,248	(192,276)
Fund Cash Balances, January 1	269,804	707,159	103,003	1,079,966
Fund Cash Balances, December 31	\$165,074	\$597,365	\$125,251	\$887,690
Reserve for Encumbrances, December 31	\$19,771	\$51,223		\$70,994

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

Xenia Township, Greene County, (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road maintenance, cemetery maintenance, fire protection and emergency medical services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

# B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash and Investments

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

Certificates of deposit are valued at cost.

# D. Fund Accounting

The Township uses fund accounting to segregate cash and investments that are restricted as to use. The Township classifies its funds into the following types:

#### 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Funds:

*Road and Bridge Fund* - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

*Fire District Fund* – This fund receives property tax money for public safety and capital outlay related to the Township fire department.

#### 3. Capital Project Funds

These funds are used to account for receipts that are restricted for the acquisition or construction of major capital projects (except those financed through enterprise or trust funds). The Township had the following significant capital project funds:

*Tractor and Mower Fund* – This fund had a beginning fund balance and received monies from the general fund to purchase a tractor and mower.

*Dump Truck Fund* – This fund had a beginning fund balance and received monies from the general fund to purchase a dump truck.

*Refurbish Ambulance Fund* – This fund had a beginning fund balance and received monies from the special revenue fund to refurbish the Township ambulance.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

# 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# E. Budgetary Process

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated

A summary of 2003 and 2002 budgetary activity appears in Note 3.

#### F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave Unpaid leave is not reflected as a liability under the Township's basis of accounting.

# 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	2003	2002
Demand deposits	\$890,525	\$887,690

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, (3) collateralized by the financial institution's public entity deposit pool.

### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending 2003 and 2002 follows:

2003 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$272,632	\$413,473	\$140,841
Special Revenue	815,292	847,716	32,424
Capital Projects	0	12,000	12,000
Total	\$1,087,924	\$1,273,189	\$185,265

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

# 3. BUDGETARY ACTIVITY (Continued)

2003 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$452,534	\$339,238	\$113,296
Special Revenue	1,349,074	952,252	396,822
Capital Projects	186,000	36,000	150,000
Total	\$1,987,608	\$1,327,490	\$660,118

2002 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$288,647	\$317,039	\$28,392
Special Revenue	655,729	703,221	47,492
Capital Projects	175,500	175,500	0
Total	\$1,119,876	\$1,195,760	\$75,884

2002 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$558,450	\$441,540	\$116,910
Special Revenue	1,307,866	864,238	443,628
Capital Projects	327,252	153,252	174,000
Total	\$2,193,568	\$1,459,030	\$734,538

# 4. PROPERTY TAX

Real property taxes become a lien on January 1 proceeding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2003 AND 2002 (Continued)

#### 5. RETIREMENT SYSTEMS

The Township's certified Fire Fighters belong to the Police and Fire Pension Fund (OP&F). Other employees belong to the Public Employees Retirement System (PERS) of Ohio. OP&F and PERS are cost-sharing, multiple-employer plans. These plans provide retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2003 and 2002, members of OP&F participants contributed 10% of their wages. The Township contributed an amount equal to 24% of their wages to OP&F. PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries for 2003 and 2002. The Township has paid all contributions required through December 31, 2003.

# 6. RISK MANAGEMENT

#### **Commercial Insurance**

The Township has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- Errors and omissions.

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# INDEPENDENT ACCOUNTANT'S REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY GOVERNMENT AUDITING STANDARDS

Xenia Township Greene County 8 Brush Row Road Xenia, Ohio 45385

To the Board of Trustees:

We have audited the accompanying financial statements of Xenia Township, Greene County (the Township), as of and for the years ended December 31, 2003 and 2002, and have issued our report thereon dated May 12, 2004. We noted that the Township's financial transactions were processed using the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to conduct the audit of the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Compliance

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under *Government Auditing Standards*, which is described in the accompanying schedule of findings as item 2003-001. We also noted certain immaterial instances of noncompliance that we have reported to management of the Township in a separate letter dated May 12, 2004.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Township in a separate letter dated May 12, 2004.

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Xenia Township Greene County Independent Accountant's Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

This report is intended solely for the information and use of management, and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

May 12, 2004

#### SCHEDULE OF FINDINGS DECEMBER 31, 2003 AND 2002

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2003-001

#### Finding For Recovery - Repaid Under Audit

Our review of the Township's payroll system disclosed that one employee's hours worked for the period ending July 19, 2003 were incorrectly posted. The approved time sheet reflected 13.75 hours worked, however 23.75 hours were posted to the payroll system, which resulted in an overpayment of \$106.61 to this employee.

In accordance with the forgoing facts, and according to Ohio Rev. Code Section 117.28, a Finding for Recovery for funds illegally expended is hereby issued against Sheila Seiter, Clerk, and Steve Helling, jointly and severally, in the amount of one hundred, six dollars and sixty-one cents (\$106.61), in favor of the Township's General Fund. This amopunt was repaid to the Township on March 12, 2004.

The Township should implement procedures to provide that hours posted to the payroll system agree with the hours authorized as being worked.

# SCHEDULE OF PRIOR AUDIT FINDINGS FISCAL YEAR END

			Not Corrected, Partially Corrected; Significantly Different Corrective Action
Finding	Finding	Fully	Taken; or Finding No Longer Valid;
Number	Summary	Corrected?	Explain:
2001-40329-001	ORC Sec. 5705.39 - Appropriations exceeded estimated	Yes	
2001-40329-002	resources. ORC Sec. 5705.14 – Illegal fund transfers.	No	Partially Corrected – Management letter citation issued.



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Facsimile 614-466-4490

**XENIA TOWNSHIP** 

# **GREENE COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JUNE 17, 2004