EAST HOLMES LOCAL SCHOOL DISTRICT HOLMES COUNTY

SINGLE AUDIT

FOR THE YEAR ENDED JUNE 30, 2003



Auditor of State Betty Montgomery

EAST HOLMES LOCAL SCHOOL DISTRICT HOLMES COUNTY

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Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT

East Holmes Local School District Holmes County P.O. Box 182 Berlin, Ohio 44610

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of East Holmes Local School District, Holmes County, Ohio, (the District) as of and for the year ended June 30, 2003, which collectively comprise the District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of East Holmes Local School District, Holmes County, Ohio, as of June 30, 2003, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the year ended June 30, 2003, the District implemented a new financial reporting model, as required by the provisions of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements– and Management's Discussion and Analysis– for State and Local Governments.*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 15, 2003 of our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

111 Second St., NW / Fourth Floor / Canton, OH 44702 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 www.auditor.state.oh.us East Holmes Local School District Holmes County Independent Accountants' Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to form opinions on the financial statements that collectively comprise the District's basic financial statements. The Schedule of Receipts and Expenditures of Federal Awards is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the Schedule of Receipts and Expenditures of Federal Awards to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Betty Montgomeny

Betty Montgomery Auditor of State

December 15, 2003

East Holmes Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

The discussion and analysis of East Holmes Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2003. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and notes to those respective statements to enhance their understanding of the School District's financial performance.

Financial Highlights

Key Financial Highlights for 2003 are as follows:

- In total, net assets increased by \$661,124.
- Revenues for governmental activities totaled \$15,389,875 in 2003. Of this total, 79 percent consisted of General revenues while Program revenues accounted for the balance of 21 percent.
- Program expenses totaled \$14,728,751. Instructional expenses made up 56.1 percent of this total while support services accounted for 33.3 percent. Other expenses rounded out the remaining 10.6 percent.
- Outstanding general obligation bonded debt decreased to \$3,810,000 from \$4,111,000 in 2003.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes pertaining to those statements. These statements are organized so the reader can understand East Holmes Local School District as a financial whole, or complete operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and the Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate and longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements explain how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of East Holmes Local School District, the general fund by far is the most significant fund.

Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains all the funds used by the School District to provide programs and activities, the view of the School District as a whole considers all financial transactions and asks the question, "How did we do financially during 2003?" The *Statement of Net Assets* and the *Statement of Activities* answers this question. These statements include all Non-Fiduciary assets and liabilities using the accrual basis of accounting, similar to the accounting used by most

East Holmes Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

private-sector companies. Accrual accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's performance, demographic and socioeconomic factors and willingness of the community to support the School District. On the other hand, financial factors may include the School District's financial position, liquidity and solvency, fiscal capacity and risk and exposure.

In the Statement of Net Assets and the Statement of Activities, the School District is classified into governmental activities. All of the School District's Non-Fiduciary programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, operation of food service and extracurricular activities.

Reporting the School District's Most Significant Funds

Fund Financial Statements

The analysis of the School District's major fund begins on page 8. Fund financial reports provide detailed information about the School District's major fund. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's only major governmental fund is the general fund.

Governmental Funds

Most of the School District's activities are reported as governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending in future periods. These funds are reported using an accounting method called *modified accrual accounting*, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

The School District as a Whole

You may recall that the *Statement of Net Assets* provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2003 compared to 2002:

East Holmes Local School District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

	Table I Net Assets		
	Governmenta	al Activities	
	2003	2002	
Assets			
Current and Other Assets	\$14,556,573	\$13,547,567	
Capital Assets, Net	12,338,680	12,527,799	
Total Assets	26,895,253	26,075,366	
Liabilities			
Current and Other Liabilities	9,315,109	8,913,035	
Long-Term Liabilities:			
Due Within One Year	379,290	354,740	
Due in More than One Year	4,285,902	4,553,763	
Total Liabilities	13,980,301	13,821,538	
Net Assets			
Invested in Capital Assets, Net of Debt	8,451,528	8,398,476	
Restricted			
Capital Projects	55,219	40,123	
Debt Service	309,287	273,696	
Other Purpose	334,112	299,336	
Unrestricted (Deficit)	3,764,806	3,242,197	
Total Net Assets	\$12,914,952	\$12,253,828	

Total assets increased by \$819,887. The majority of this increase can be attributed directly to the area of current assets. More specifically, this increase in assets was derived from increases in cash and taxes receivable.

Total liabilities increased by \$158,763. The most notable areas of increase were deferred revenue and accrued wages and benefits payable.

By comparing assets and liabilities, one can see the overall position of the School District has improved as evidenced by the increase in net assets of \$661,124.

The vast majority of revenue supporting all governmental activities is general revenue. General revenue totaled \$12,253,889 or 80 percent of the total revenue. The most significant portion of the general revenue is local property tax. The remaining amount of revenue received was in the form of program revenues, which equated to \$3,135,986 or only 21 percent of total revenue.

Table 2 shows the changes in net assets for fiscal year 2003. Since this is the first year the School District has prepared financial statements following GASB Statement 34, revenue and expense comparisons to fiscal year 2002 are not available. In future years, when prior year information is available, a comparative analysis of government-wide data will be presented.

East Holmes Local School District

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

Ũ	
	Governmental
	Activities
	2003
Revenues	
Program Revenues:	
Charges for Services	\$1,008,149
Operating Grants and Contributions	2,096,341
Capital Grants and Contributions	31,496
Total Program Revenues	3,135,986
General Revenues:	
Property Taxes	7,353,782
Grants and Entitlements	4,631,716
Investments	156,412
Miscellaneous	111,979
Total General Revenues	12,253,889
Total Revenues	15,389,875
Program Expenses	
Instruction	
Regular	6,070,384
Special	1,721,668
Vocational	367,284
Other	105,672
Support Services:	
Pupil	468,142
Instructional Staff	687,480
Board of Education	33,252
Administration	1,303,422
Fiscal	356,191
Operation and Maintenance	1,039,373
Pupil Transportation	917,527
Central	92,485
Operating of Non-Instructional Services	601,708
Extracurricular Activities	304,718
Capital Outlay	447,768
Interest and Fiscal Charges	211,677
Total Program Expenses	14,728,751
Increase in Net Assets	\$661,124

Table 2 Changes in Net Assets

Governmental Activities

The School District has carefully planned its financial existence by forecasting its revenues and expenses over the next five years. The School District has several continuing levies for a total of 18 mills, which currently generate an estimated \$5,152,000 in revenues. The School District also collects \$550,000 from a five year emergency levy that was last renewed in 1999, and will be put before the voters for renewal in 2004.

East Holmes Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

Although the School District relies heavily upon local property taxes to support its operations, the School District does actively solicit and receive additional grant and entitlement funds to help offset some operating costs.

As one can see, approximately 56.1 percent of the School Districts expense is used to fund instructional expenses. Additional supporting services for pupils, staff and business operations encompass an additional 33.3 percent. The remaining amount of program expenses, roughly 10.6 percent, is to facilitate other obligations of the School District such as interest and fiscal charges, the food service program and numerous extracurricular activities.

Actual expenses were consistent with expectations and the School District even exhibited an increase in net assets in 2003 of \$661,124. This increase was primarily due to revenues exceeding expenses.

The Statement of Activities shows the total net cost of program services. Table 3 shows the total cost of services for governmental activities and the net cost of those services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

	Total Cost of Services 2003	Net Cost of Services 2003
Instruction		
Regular	\$6,070,384	\$5,303,579
Special	1,721,668	764,306
Vocational	367,284	367,284
Other	105,672	105,672
Support Services:		
Pupil	468,142	298,674
Instructional Staff	687,480	332,108
Board of Education	33,252	33,252
Administration	1,303,422	1,208,634
Fiscal	356,191	356,191
Operation and Maintenance	1,039,373	1,028,001
Pupil Transportation	917,527	900,027
Central	92,485	56,493
Food Service Operations	601,708	22,786
Extracurricular Activities	304,718	156,313
Capital Outlay	447,768	447,768
Interest and Fiscal Charges	211,677	211,677
Total	\$14,728,751	\$11,592,765

Table 3Governmental Activities

As one can see, the reliance upon local tax revenues for governmental activities is crucial. Over 51.0 percent of expenses are directly supported by local property taxes. Grant and entitlements not restricted to specific programs support 32.1 percent, while investment and other miscellaneous type revenues support the remaining activity costs. Program revenues only account for 21.7 percent of all governmental expenses.

Clearly, the East Holmes community is by far the greatest source of financial support for the students of the East Holmes Local Schools.

School District's Funds

Information regarding the School District's major funds can be found on page 16. This fund is accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$15,300,391 and expenditures of \$14,547,502. The General Fund balance increased \$792,919 due to increased property tax revenue and decreased spending by the School District.

General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

During the course of fiscal 2003, the School District amended its general fund budget numerous times, none significant. The School District uses a site-based style of budgeting and has in place systems that are designed to tightly control disbursements but provide flexibility for site based decision and management.

For the general fund, the final budget basis revenue estimate totaled \$12,220,500; this was above original budget estimates of \$12,005,000. The main difference between the original and final estimates was due to an over estimation of taxes and an under estimation of intergovernmental receipts and gifts and donations. The budget basis expenditures estimate totaled \$12,732,526, compared to original estimates of \$12,324,526. This difference was primarily due to capital outlay purchases throughout the year, in addition, year end expenditures were not as high as anticipated.

The School District's unencumbered ending cash balance totaled \$4,690,306, which was above the original budgeted amount, due to lower actual expenditures than budgeted.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal 2003, the School District had \$12,338,680 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles, net of accumulated depreciation. Table 4 shows fiscal 2003 values compared to 2002.

East Holmes Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

Table 4				
Capital Assets at June 30				
(Net of Depreciation)				

	Government	Governmental Activities			
	2003	2002			
Land	\$914,770	\$914,770			
Land Improvements	586,954	505,206			
Buildings and Improvements	15,005,222	14,815,772			
Furniture and Equipment	1,084,174	993,954			
Vehicles	1,326,278	1,302,354			
Accumulated Deprecation	(6,578,718)	(6,004,257)			
Totals	\$12,338,680	\$12,527,799			

All capital assets are reported at historical cost. There was no significant change in capital assets during the course of the year. For more information on capital assets refer to Note 6 of the basic financial statements.

Debt

At June 30, 2003 the School District had \$3,810,000 in bonds outstanding. Table 5 below summarizes the School District's bonds outstanding.

Table 5
Outstanding Debt, at Year End

	Governmenta	Governmental Activities		
	2003	2002		
Notes Payable	60,000	90,000		
1999 Refunding Bonds	875,000	1,075,000		
2001 Hiland Renovation Bonds	2,935,000	3,036,000		
Totals	\$3,870,000	\$4,201,000		

The notes payable were issued to pay for five acres of land that was purchased adjacent to the Hiland High School and Middle School campus. The notes will be paid off in fiscal year 2006.

The 1999 refunding bonds were issued to pay off earlier bonds that had been issued for upgrades and additions at the School District's elementary buildings. The new bonds will be paid off in fiscal year 2008.

The 2001 Hiland renovation bonds were issued to update and expand the Hiland High School and Middle School facility. This debt will be fully repaid in fiscal year 2021.

The School District's overall legal debt margin was \$28,680,163 with an unvoted debt margin of \$318,668. For more information on debt refer to Note 8 of the basic financial statements.

School District Outlook

East Holmes Local Schools has a strong financial outlook. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast and the School District Continuous Improvement Plan.

The financial future of the School District is not without its challenges though. These challenges are internal and external in nature. The internal challenges will continue to exist as the School District must rely heavily on local property taxes to fund its operations. External challenges continue to evolve as the State of Ohio determines the outcome of the Ohio Supreme Court case dealing with the unconstitutionality of the State's educational funding system.

Although the School District relies heavily on its property taxpayers to support its operations, the community support for the schools is quite strong. As mentioned earlier, the East Holmes voters had renewed a \$550,000 emergency levy in May, 1999, which will help fund the general operations of the School District through the first half of fiscal year 2005. The School District is expecting to have a positive general fund balance through the end of the 2007 fiscal year. Additional revenue and/or reductions in expenditures will be necessary to maintain a positive general fund balance after the end of the 2007 fiscal year. The School District has communicated to the community they rely upon their support for the majority of its operations, and will continue to work diligently to plan expenses, staying carefully within the School District's financial five-year plan. The community also realizes the income generated by local levies remains relatively constant, therefore, forcing the School District to come back to the voters from time to time to ask for additional support.

Externally, the State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational funding system, one that was neither 'adequate' nor 'equitable'. Since 1997, the State has directed its additional financial support toward School Districts with little property tax wealth. In May of 2001, the Ohio Supreme Court again, ruled that, while the State had made some progress, the current funding system for schools is far too dependent on property taxes, which are inherently not 'equitable' nor 'adequate'. The court directed the Governor and the legislature to address the fundamental issue creating the inequities. In December, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding system. The decision reaffirmed earlier decisions that Ohio's current school funding system is unconstitutional. However, the Supreme Court also relinquished jurisdiction over the case and directed the "…the Ohio General Assembly to enact a school funding scheme that is thorough and efficient…"

East Holmes Local School District has not anticipated any meaningful growth in State revenue due to the constraints set by the State for estimating state funding. The State has stated that the per pupil revenue for a minimum education should be increased at an inflationary rate of 2.8 percent per year for future years, however that was cut to 2.3 percent in the biennial budget that encompasses fiscal years 2004 and 2005. The affect of a 2004 property reappraisal will have a negative affect on the State's share of per pupil funding. With 47.8 percent of the revenue for the School District coming from property taxes, one can see the significant impact this constraint would have on the School District and ultimately, the residential taxpayers.

East Holmes Local School District Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2003 Unaudited

As a result of the challenges mentioned above, it is imperative the School District's management continue to carefully and prudently plan in order to provide the resources required to meet student needs over the next several years.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Marsha K. Clark, CPA, Treasurer, at East Holmes Local School District, P.O. Box 182, Berlin, Ohio 44610, or email at <u>EHLM_Clark@tccsa.net</u>.

East Holmes Local School District Statement of Net Assets June 30, 2003

	 vernmental Activities
ASSETS: Equity in Pooled Cash and Cash Equivalents Cash and Cash Equivalents in Segregated Accounts Inventory Held for Resale Materials and Supplies Inventory Accrued Interest Receivable Accounts Receivable Intergovernmental Receivable Prepaid Items Taxes Receivable Non-Depreciable Capital Assets Depreciable Capital Assets, net	\$ 5,666,200 474,866 32,439 62,048 3,447 1,105 401,235 24,714 7,890,519 914,770 11,423,910
Total Assets	\$ 26,895,253
LIABILITIES: Accounts Payable Accrued Wages and Benefits Contracts Payable Intergovernmental Payable Accrued Interest Payable Deferred Revenue Claims Payable Long-Term Liabilities: Due Within One Year Due in More Than One Year	\$ 78,127 1,088,259 15,968 336,737 17,152 7,635,009 143,857 379,290 4,285,902
Total Liabilities	 13,980,301
NET ASSETS: Invested in Capital Assets, Net of Related Debt Restricted for Debt Service Restricted for Capital Outlay Restricted for Other Purposes Unrestricted	 8,451,528 309,287 55,219 334,112 3,764,806
Total Net Assets	\$ 12,914,952

East Holmes Local School District Statement of Activities For the Fiscal Year Ended June 30, 2003

					Progra	m Revenues		
			Ch	arges for		ating Grants	Cap	oital Grants
	E	xpenses	Servic	es and Sales	and C	ontributions	and C	Contributions
Governmental Activities:								
Instruction:	•	0.070.004	•		•			
Regular	\$	6,070,384	\$	350,366	\$	416,439		\$0
Special		1,721,668		37,395		919,967		0
Vocational		367,284		0		0		0
Other		105,672		0		0		0
Support Services:						107.070		
Pupils		468,142		0		137,972		31,496
Instructional Staff		687,480		159,725		195,647		0
Board of Education		33,252		0		0		0
Administration		1,303,422		0		94,788		0
Fiscal		356,191		0		0		0
Operation and Maintenance of Plant		1,039,373		11,372		0		0
Pupil Transportation		917,527		0		17,500		0
Central		92,485		8,009		27,983		0
Operation of Non-Instructional Services:								
Food Service Operations		601,708		313,556		265,366		0
Extracurricular Activities		304,718		127,726		20,679		0
Capital Outlay		447,768		0		0		0
Interest and Fiscal Charges		211,677		0		0		0
Total Governmental Activities	\$	14,728,751	\$	1,008,149	\$	2,096,341	\$	31,496
	operty	evenues: Taxes Levied:						
		al Purposes						6,686,637
	Debt S							457,870
	•	Outlay						209,275
			ot Restrie	cted to Specific F	rograms			4,631,716
		nt Earnings						156,412
М	iscellar	eous						111,979
Tota	al Gene	ral Revenues						12,253,889
Cha	inge in	Net Assets						661,124
Net	Assets	Beginning of Ye	ar - See I	Vote 3				12,253,828
Net	Assets	End of Year					\$	12,914,952

Chang Go	ense)Revenue and es in Net Assets overnmental Activities
\$	(5,303,579) (764,306) (367,284) (105,672)
	(298,674) (332,108) (33,252) (1,208,634) (356,191) (1,028,001) (900,027) (56,493)
	(22,786) (156,313) (447,768) (211,677)
\$	(11,592,765)
	6,686,637 457,870 209,275 4,631,716 156,412 111,979
	12,253,889
	661,124 12,253,828

12,914,952 \$

East Holmes Local School District Balance Sheet Governmental Funds June 30, 2003

	General Fund	Other Governmental Funds		
ASSETS:				
Current Assets: Equity in Pooled Cash and Cash Equivalents Inventory Held for Resale Materials and Supplies Inventory Accrued Interest Receivable Accounts Receivable	\$ 4,999,817 0 61,502 3,447 1,105	\$ 666,383 32,439 546 0 0		
Intergovernmental Receivable Prepaid Items Taxes Receivable	12,834 24,714 7,198,244	388,401 0 692,275		
Total Assets	\$ 12,301,663	\$ 1,780,044		
LIABILITIES: Current Liabilities:				
Accounts Payable Accrued Wages and Benefits	\$61,866 881,597 4,918	\$ 16,261 206,662 11,050		
Contracts Payable Intergovernmental Payable Deferred Revenue	4,918 189,950 <u>7,006,520</u>	47,114 743,836		
Total Liabilities	8,144,851	1,024,923		
FUND BALANCES: Reserved:				
Reserved for Encumbrances Reserved for Property Taxes Unreserved, Undesignated, Reported in:	245,570 191,724	110,511 18,439		
General Fund	3,719,518	0		
Special Revenue Funds Debt Service Funds Capital Projects Funds	0 0 0	336,879 234,088 55,204		
Total Fund Balances	4,156,812	755,121		
Total Liabilities and Fund Balances	\$ 12,301,663	\$ 1,780,044		

East Holmes Local School District Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2003

Total Governmental	Total Governmental Fund Balances	\$	4,911,933
Funds	Amounts reported for governmental activities in the		
	statement of net assets are different because:		
	Capital assets used in governmental activities are not financial		
\$ 5,666,200	resources and therefore are not reported in the funds.		12,338,680
32,439			
62,048	Other long-term assets are not available to pay for current-		
3,447	period expenditures and therefore are deferred in the funds.		
1,105	These deferrals are attributed to property taxes and		
401,235	intergovernmental receivables.		
24,714	Property Taxes 45,347		
7,890,519	Intergovernmental 70,000		
\$ 14,081,707	Totals		115,347
			,
	Due to other governments includes contractually required		
	pension contributions not expected to be paid with		
\$ 78,127	expendable available financial resources and therefore		
1,088,259	not reported in the funds.		(99,673)
15,968			
237,064	In the statement of activities, interest is accrued on outstanding		
7,750,356	bonds, whereas in governmental funds, an interest expenditure		
0 400 774	is reported when due.		(17,152)
9,169,774	Lang term lighiliting, including hands poychla, lang term potos, and		
	Long-term liabilities, including bonds payable, long term notes, and compensating absences, and accrued interest payable, are not		
	due and payable in the current period and therefore are not reported		
	in the funds:		
356,081	Compensated Absences Payable (795,192)		
210,163	Long Term Notes Payable (60,000)		
,	General Obligation Bonds (3,810,000)		
3,719,518			
336,879	Total		(4,665,192)
234,088			
55,204	An internal service fund is used by management ot charge the		
	costs of insurance to individual funds. The assets and		
4,911,933	liabilities of the internal service fund are included in		
¢ 44.004.707	governmental activities in the statement of net assets.		331,009
\$ 14,081,707			
	Net Assets of Governmental Activities	¢	12 01/ 052
		φ	12,914,952
I	17		

East Holmes Local School District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2003

	General Fund	Other Governmental Funds	
REVENUES:			
Property and Other Local Taxes	\$ 6,668,272	\$ 665,526	
Intergovernmental	4,589,837	1,977,707	
Interest	155,435	977	
Tuition and Fees	382,690	13,233	
Rent	11,372	0	
Extracurricular Activities	0	287,298	
Gifts and Donations	110,279	11,730	
Customer Sales and Services	0	313,556	
Miscellaneous	102,045	10,434	
Total Revenues	12,019,930	3,280,461	
EXPENDITURES:			
Current:			
Instruction:			
Regular	5,517,156	360,771	
Special	900,773	904,842	
Vocational	340,727	784	
Support Services:			
Pupils	246,116	214,215	
Instructional Staff	459,810	215,829	
Board of Education	33,650	0	
Administration	1,109,239	108,207	
Fiscal	347,742	10,724	
Operation and Maintenance of Plant	1,083,263	0	
Pupil Transportation	780,973	17,442	
Central	77,903	14,582	
Operation of Non-Instructional Services:			
Food Service Operations	0	538,163	
Extracurricular Activities	125,023	147,952	
Capital Outlay	204,636	243,132	
Debt Service:			
Principal	0	331,000	
Interest	0	212,848	
Total Expenditures	11,227,011	3,320,491	
Excess of Revenues Over (Under) Expenditures	792,919	(40,030)	
OTHER FINANCING SOURCES AND USES:			
Proceeds from Sale of Capital Assets	960	0	
Total Other Financing Sources and Uses	960	0	
Net Change in Fund Balances	793,879	(40,030)	
Fund Balance at Beginning of Year - Restated (See Note 3)	3,362,933	795,151	
Fund Balance at End of Year	\$ 4,156,812	\$ 755,121	

East Holmes Local School District

Reconciliation of the Statement of Revenues, Expenditures and Changes

in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2003

al Net Changes in Fund Balances - Total Governmental Funds	\$	753,849
Amounts reported for governmental activities in the		
statement of activities are different because		
Governmental funds report capital outlays as expenditures.		
However, in the statement of activities, the cost of those assets		
is allocated over their estimated useful lives as depreciation		
expense. This is the amount by which depreciation exceeds		
capital outlays in the current period.		
Capital Outlays	393,101	
Depreciation	(582,220)	(100,110)
Total		(189,119)
Revenues in the statement of activites that do not provide		
current financial resources are not reported as revenue		
in the funds.		
Taxes	19,984	
Grants	70,000	
Total		89,984
Repayment of notes payable and bonds payable is an		
expenditure in the governmental funds, but the		
repayment reduces long-term liabilities in the statement of net assets.		
statement of het assets.		
Notes Payable	30,000	
Bonds Payable	301,000	
Total		331,000
In the statement of activities, interest is accrued on		
outstanding bonds, whereas in governmental funds,		
an interest expenditure is reported when due.		1,171
Some expenses reported in the statement of activities,		
such as compensated absences and intergovernmental		
payables which represent contractually required pension		
contributions, do not require the use of current financial		
resources and therefore are not reported as expenditures		
in governmental funds.		
Pension Contributions	(37,332)	
Compensated Absences	(87,689)	
	(01,000)_	
		(405.004)
Total		(125,021)
The internal service funds used by management to charge the		
costs of health insurance is included in the statement of		
activities and not on the governmental fund expenditures. This is	\$	
the amount that expenses exceeded revenues during the		(200,740)
Change in Net Assets of Governmental Activiites	\$	661,124

East Holmes Local School District Statement of Revenues, Expenditures and Changes In Fund Balance - Budget (Non-GAAP Basis) and Actual General For the Fiscal Year Ended June 30, 2003

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
	Oliginal Dudget	Tinai Duuget	Actual	r contro (regulito)	
REVENUES:					
Property and Other Local Taxes	\$ 6,825,000	\$ 6,716,000	\$ 6,665,620	\$ (50,380)	
Intergovernmental	4,542,500	4,645,000	4,591,357	(53,643)	
Interest	200,000	166,500	156,437	(10,063)	
Tuition and Fees	322,500	393,600	382,690	(10,910)	
Rent	20,000	20,000	11,372	(8,628)	
Gifts and Donations	0	110,500	110,279	(221)	
Miscellaneous	95,000	168,900	110,651	(58,249)	
Total Revenues	12,005,000	12,220,500	12,028,406	(192,094)	
EXPENDITURES:					
Current:					
Instruction:					
Regular	6,052,813	6,126,813	5,541,630	585,183	
Special	905,324	899,324	803,911	95,413	
Vocational	373,921	373,671	339,503	34,168	
Other	97,500	107,250	105,672	1,578	
Support Services:					
Pupils	270,126	269,626	248,724	20,902	
Instructional Staff	512,105	534,605	466,547	68,058	
Board of Education	36,426	37,676	36,089	1,587	
Administration	1,211,663	1,175,413	1,099,207	76,206	
Fiscal	376,126	394,626	352,215	42,411	
Operation and Maintenance of Plant	1,306,919	1,295,919	1,133,735	162,184	
Pupil Transportation	913,733	918,233	835,809	82,424	
Central	85,570	106,070	86,129	19,941	
Extracurricular Activities	182,300	182,300	125,760	56,540	
Capital Outlay	0	311,000	309,830	1,170	
Total Expenditures	12,324,526	12,732,526	11,484,761	1,247,765	
Excess of Revenues Over (Under) Expenditures	(319,526)	(512,026)	543,645	1,055,671	
OTHER FINANCING SOURCES:					
Proceeds from Sale of Capital Assets	10,000	10,000	960	(9,040)	
Refund of Prior Year Expenditures	20,000	0	0	0	
Advances In	25,000	0	0	0	
Total Other Financing Sources	55,000	10,000	960	(9,040)	
Net Change in Fund Balance	(264,526)	(502,026)	544,605	1,046,631	
Fund Balance at Beginning of Year	3,909,449	3,909,449	3,909,449	0	
Prior Year Encumbrances Appropriated	236,252	236,252	236,252	0	
Fund Balance at End of Year	\$ 3,881,175	\$ 3,643,675	\$ 4,690,306	\$ 1,046,631	

East Holmes Local School District Statement of Fund Net Assets Internal Service Fund June 30, 2003

	Self-Insurance Fund	
ASSETS:		
Cash and Cash Equivalents in Segregated Accounts	\$ 474,86	6
Total Assets	474,860	<u>6</u>
LIABILITIES:		
Claims Payable	143,85	7
Total Liabilities NET ASSETS:	143,85	<u>7</u>
Unrestricted	331,009	9
Total Net Assets	\$ 331,00	9

East Holmes Local School District Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Fund For the Fiscal Year Ended June 30, 2003

	Self-Insurance Fund
OPERATING REVENUES:	
Charges for Services Other Revenues	\$ 1,027,950 138,991
Total Operating Revenues	1,166,941
OPERATING EXPENSES:	
Purchased Services Claims	176,493 1,191,188
Total Operating Expenses	1,367,681
Change in Net Assets	(200,740)
Net Assets at Beginning of Year	531,749
Net Assets at End of Year	\$ 331,009

East Holmes Local School District Statement of Cash Flows Internal Service Fund For the Fiscal Year Ended June 30, 2003

	Self-Insurance Fund	
Increase (Decrease) in Cash and Cash Equivalents		
Cash Flows from Operating Activities Cash Received from Transactions with Other Funds Other Cash Receipts Cash Payments for Claims Cash Payments for Goods and Services	\$	1,027,950 143,255 (1,135,629) (176,493)
Net Cash Used in Operating Activities		(140,917)
Cash and Cash Equivalents Beginning of Year		615,783
Cash and Cash Equivalents End of Year	\$	474,866
Reconciliation of Operating Loss to Net Cash Used in Operating Activities		
Operating Loss	\$	(200,740)
Decrease in Assets: Accounts Receivable		4,264
Increase in Liabilities: Claims Payable		55,559
Net Cash Used in Operating Activities	\$	(140,917)

East Holmes Local School District Statement of Fiduciary Assets and Liabilities Agency Fund June 30, 2003

ASSETS:

Equity in Pooled Cash and Cash Equivalents	\$ 13,428
Total Assets	\$ 13,428
LIABILITIES:	
Accounts Payable Undistributed Monies Due to Students	\$ 358 290 12,780
Total Liabilities	\$ 13,428

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

NOTE 1 NATURE OF BASIC OPERATIONS AND DESCRIPTION OF THE ENTITY

The East Holmes Local School District (the School District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. East Holmes Local School District is a Local District as defined by Section 3313.03 of the Ohio Revised Code. The School District operates under an elected Board of Education (5 members) and is responsible for the provision of public education to residents of the School District.

Average daily membership (ADM) as of October 1, 2002 was 1,856. The School District employed 165 certificated employees and 90 non-certificated employees.

The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For East Holmes Local School District, this includes general operations, food service and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and 1) the School District is able to significantly influence the programs or services performed or provided by the organization; or 2) the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of or provided financial support to the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt or the levying of taxes. The School District has no component units.

The School District is involved with Tri-County Computer Service Association (TCCSA) and Buckeye Career Center, which are defined as jointly governed organizations. Additional information concerning the jointly governed organizations is presented in Note 17.

Management believes the financial statements included in the report represent all of the funds of the School District over which the School District has the ability to exercise direct operating control.

NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The School District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

A. BASIS OF PRESENTATION

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities and fund financial statements which provide a more detailed level of financial information.

Government-wide Financial Statements The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses.

The statement of net assets presents the financial condition of the governmental activities of the School District at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School district at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

B. FUND ACCOUNTING

The School District used funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the School District's major governmental fund:

General Fund The general fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Fund Types Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service; the School District has no enterprise funds.

Internal Service Fund The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operation of the School District's self-insurance program for employee medical benefits.

Fiduciary Fund Type Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's only fiduciary funds are agency funds. The School District's agency funds are agency funds.

C. MEASUREMENT FOCUS

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All Non-Fiduciary assets and all liabilities associated with the operation of the School District are included on the Statement of Net Assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its internal service fund activity.

D. BASIS OF ACCOUNTING

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues – Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within 60 days of the year-end.

Non-exchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 9.) Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

Deferred Revenue Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Property taxes for which there is an enforceable legal claim as of June 30, 2003, but which were levied to finance fiscal year 2004 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivable that will not be collected within the available period have also been reported as deferred revenue.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. BUDGETARY DATA

All funds, other than agency funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the function level within the General Fund. For all other funds, the legal level of control was at the fund level. The treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2003.

The appropriation resolution is subject to amendment by the Board throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

F. CASH AND CASH EQUIVALENTS

To improve cash management, all cash received by the School District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" or as "cash and cash equivalents in segregated accounts".

During fiscal year 2003, investments were limited to STAROhio, the State Treasurer's Investment Pool and certificates of deposit. STAROhio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2003. Certificates of deposit are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2003 amounted to \$155,435, which includes \$28,911 assigned from other District funds.

Investments of the cash management pool and investments with a maturity of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an original maturity of more than three months that are not made from the pool are reported as investments.

G. PREPAID ITEMS

Payments made to vendors for services that will benefit periods beyond June 30, 2003, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which the services are consumed.

H. INVENTORY

Inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed/expended when used.

Inventories consist of donated and purchased food, supplies held for resale and supplies held for consumption.

I. RESTRICTED ASSETS

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments or imposed by enabling

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

legislation. Restricted assets include note proceeds to be used for capital construction and amounts required by statute to be set-aside to create a reserve for textbooks and instructional materials. See Note 16 for additional information regarding set asides.

J. CAPITAL ASSETS

All capital assets of the School District are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District increased it's capitalization threshold from \$500 to \$2,500 for its general capital assets during fiscal year 2003. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities Estimated Lives
Land Improvements	5 – 50 years
Buildings and Improvements	8 – 50 years
Furniture and Equipment	5 – 20 years
Vehicles	7 – 10 years

K. COMPENSATED ABSENCES

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will be paid as a termination benefit.

For governmental funds, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirement. These amounts are reported in the account "mature compensated absences payable" in the funds from which the employees will be paid. The non-current portion of the liability is not reported. For 2003, there are no current

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

unpaid compensated absences expected to be paid using expendable available resources.

L. ACCRUED LIABILITIES AND LONG-TERM OBLIGATIONS

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources. Bonds are recognized as a liability on the fund financial statements when due.

M. NET ASSETS

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

N. FUND BALANCE RESERVES

The School District reserves those portions of fund balance which are legally segregated for specific future use or which do not represent available expendable resources and therefore are not available for appropriations for expenditures. Unreserved fund balance indicates that portion of fund equity, which is available for appropriation in future periods. Fund balance reserves are established for encumbrances and property taxes.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute.

O. OPERATING REVENUES AND EXPENSES

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the School District, these revenues are charges for

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

services for self-insurance programs. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the funds.

P. INTERFUND ACTIVITY

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

Q. EXTRAORDINARY AND SPECIAL ITEMS

Extraordinary and special items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal year 2003.

R. ESTIMATES

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 CHANGES IN ACCOUNTING PRINCIPLES AND RESTATEMENT OF FUND BALANCES

For fiscal year 2003, the School District has implemented GASB Statement No. 34, "Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments", GASB Statement No. 37, "Basic Financial Statements for State and Local Governments: Omnibus", GASB Statement No. 38, "Certain Financial Statement Note Disclosures", GASB Statement No. 41, "Budgetary Comparison Schedules – Perspective Differences", and GASB Interpretation No. 6 "Recognition and Measurement of Certain Liabilities and Expenditures in Governmental Fund Financial Statements."

GASB 34 creates new basic financial statements for reporting on the School District's financial activities. The financial statements now include government-wide financial statements prepared on an accrual basis of accounting and fund financial statement which present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column.

The government-wide financial statements display the School District's programs as governmental activities. The beginning net asset amount for governmental activities reflects the change in fund balance for governmental funds at June 30, 2002, caused by the conversion to the accrual basis of accounting and a change in the capital asset threshold from \$500 to \$2,500.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

GASB Statement No. 37 clarifies certain provisions of Statement No. 34, including the required content of the Management Discussion and Analysis, the classification of program revenues and the criteria for determining major funds. GASB Statement No. 38 modifies, establishes and rescinds certain financial statement note disclosures.

GASB Interpretation No. 6 clarifies the application of standards for modified accrual recognition of certain liabilities and expenditures in areas where differences have arisen, or potentially could arise, in interpretation and practice.

Restatement of Fund Balance

The new standards for reporting fund obligations for compensated absences in Interpretation 6 caused changes in previously reported fund balances. The Cafeteria Fund was reclassified from an Enterprise Fund to a Special Revenue Fund, causing a change in the Special Revenue Fund fund balances. The transition from governmental fund balances to net assets of the governmental activities is also presented.

	<u>General</u>	<u>Nonmajor</u>	<u>Total</u>
Fund Balances, June 30, 2002	\$3,355,935	\$765,967	\$4,121,902
Fund Structure	0	29,184	29,184
Interpretation 6 Compensated Absences	6,998	0	6,998
Restated Fund Balances, June 30, 2002	\$3,362,933	\$795,151	\$4,158,084
GASB 34 Adjustments: Capital Assets Long-Term (Deferred) Assets Long-Term Liabilities: Compensated Absences Pension Obligations Notes Payable General Obligation Bonds Payable Accrued Interest Payable			12,527,799 25,363 (707,503) (62,341) (90,000) (4,111,000) (18,323)
Internal Service Fund			531,749
Governmental Activities Net Assets,	June 30,2002		\$12,253,828

NOTE 4 BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations and changes in fund balances on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis, as provided by law, is based upon accounting for transactions on a basis of cash receipts, disbursements and

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

encumbrances. Accordingly, the "Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP Basis) and Actual General Fund" is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget and demonstrate compliance with the state statute. The major differences between the budget basis and the modified accrual basis of generally accepted accounting principles are that:

- A. Revenues are recorded when received (budget basis) rather than when susceptible to accrual (GAAP basis).
- B. Expenditures are recorded when paid or encumbered (budget basis) rather than when the liability is incurred (GAAP basis).
- C. Encumbrances are treated as expenditures/expenses for all funds (budget basis) rather than as a reservation of fund balance for governmental fund types and note disclosures in the proprietary fund type (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements on a fund type basis for the general fund.

Net Change in Fund Ba	alance General <u>Fund</u>
GAAP Basis	\$792,919
Net Adjustments: Revenue Accruals	8,476
Expenditure Accruals	51,760
Encumbrances	<u>(309,512)</u>
Budget Basis	<u>\$543,643</u>

NOTE 5 DEPOSITS AND INVESTMENTS

The East Holmes Local School District maintains a cash and investment pool used by various funds. Each fund type's portion of this pool is displayed on the Financial Statements as "Equity in pooled cash and cash equivalents." The amount held at fiscal year end for the Employee Benefit Self Insurance Fund was \$474,866. All benefit deposits are made to the Plan Administrator's Depository Account. Collateral is held by a qualified third-party trustee in the name of the School District.

A. LEGAL REQUIREMENTS

State statutes classify monies held by the School District into three categories.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Active monies are public deposits necessary to meet the demand on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order or withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation or depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts. Interim monies could be invested in the following obligations provided they mature or are redeemable within two years from the date of purchase:

- United State Treasury Notes, Bills, Bonds or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2) Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3) Written repurchase agreements in the securities listed above, provided that the market value of the securities, subject to the repurchase agreement, must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and that the term of the agreement must not exceed 30 days;
- 4) Bonds and any other obligations of the State of Ohio;
- 5) No-loan money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and
- 6) The State Treasurer's Investment Pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

years from the date of purchase unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institutions as security for repayment, by surety company bonds deposited with the School District by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited within the institution.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the School District or, if the securities are not represented by certificate, upon receipt of confirmation of transfer from the custodian.

B. DEPOSITS

At year-end, the carrying amount of the East Holmes Local School District deposits was \$4,006,178 and the bank balance was \$6,447,228. Of the bank balance:

- 1. \$150,263 was covered by federal depository insurance; and
- 2. \$6,296,965 was uninsured and uncollateralized. Although statutory requirements for the deposit of money had been followed, non compliance with federal requirements could potentially subject the School District held deposits to a successful claim by the FDIC.

C. INVESTMENTS

Investments are categorized to give an indication of the level of custodial credit risk assumed by the School District at year-end. Category 1 includes investments that are insured or registered or for which the securities are held by the School District. Category 2 includes uninsured or unregistered investments for which the securities are held by the broker's or dealer's trust department or agent in the School District's name. Category 3 includes uninsured and unregistered investments for which the securities are held by the broker or dealer or by its trust department but not in the School District's name. Investments in STAR Ohio and Deferred Compensation are not categorized since they are not evidenced by securities that exist in physical or book entry form.

Statutory provisions require that all securities acquired by the School District be held by the School District treasurer or deposited with a qualified trustee. Securities acquired under a repurchase agreement must be deposited with such a trustee unless the counterpart is a designated depository of the School District for the current period of designation of depositories, in which case the securities may be held in trust by the depository. As of June 30, the School District's investments consisted of the State Treasurer's investment pool. The carrying value of these investments was \$2,148,316 and the market value was \$2,148,316.

The classification of cash and cash equivalents, and investments on the financial

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

statements is based on criteria set forth in GASB Statement No. 9 "Reporting Cash Flows of Proprietary and Governmental Entities that use Proprietary Fund Accounting". A reconciliation between the classification of cash and investments on the combined financial statements and the classification per GASB Statement No. 3 is as follows:

	Cash and Cash Equivalents	Investments		
GASB Statement No. 9 Investments which are part of cash manageme	\$ 6,154,494 nt pool:	\$	0	
STAR Ohio	<u>(2,148,316)</u>	2,14	<u>48,316</u>	
GASB Statement No. 3	\$ <u>4,006,178</u>	\$ <u>2,1</u>	<u>48,316</u>	

NOTE 6 CAPITAL ASSETS AND ACCUMULATED DEPRECIATION

Capital assets have been restated as of July 1, 2002, due to a change in the capitalization threshold and the addition of land not previously accounted for within the capital assets.

	Balance July 1, 2002	<u>Adjustments</u>	Restated Balance July 1, 2002
Land	\$ 0	\$ 914,770	\$ 914,770
Land Improvements	525,239	(20,033)	505,206
Buildings and Building Improvements	14,882,327	(66,555)	14,815,772
Furniture, Fixtures and Equipment	2,428,486	(1,434,532)	993,954
Vehicles	1,302,354	0	1,302,354
	<u>\$19,138,406</u>	<u>\$ (606,350)</u>	<u>\$18,532,056</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

Capital asset activity for the fiscal year ended June 30, 2003, was as follows:

		Restated Balance					В	alance
		y 1, 2002	Additi	ons	Dele	tions		30, 2003
Capital Assets, not being Depreciated:		<u>, , , , , , , , , , , , , , , , , , , </u>						
Land	\$	914,770	\$	0	\$	0	\$	914,770
Capital Assets, being Depreciated:								
Land Improvements		505,206	81	,748		0		586,954
Buildings & Building Improvements	14	4,815,772	189	9,450		0	1	5,005,222
Furniture, Fixtures & Equipment		993,954	112	2,564	(22	2,344)		1,084,174
Vehicles		1, <u>302,354</u>		3,9 <u>24</u>		0		1, <u>326,278</u>
Total Capital Assets, being Depreciated	17	7,617,286	407	7,686	(22	2,344)	1	8,002,628
Less Accumulated Depreciation:								
Land Improvements		(173,746)	(20	,527)		0		(194,273)
Buildings & Building Improvements	(4	,424,115)	(409	,059)		0	(4	,833,174)
Furniture, Fixtures & Equipment		(736,026)	(47	,001)		7,759		(775,268)
Vehicles		<u>(670,370)</u>	<u>(105</u>	,633)		0		<u>(776,003)</u>
Total Accumulated Depreciation	(6	,004,257)	(582)	,220)		7,759	(6	6,578,718)
Total Capital Assets being Depreciated, net	<u>1'</u>	1,613,029	<u>(174</u>	<u>,534)</u>	<u>(14</u>	4, <u>585)</u>	<u>1</u>	<u>1,423,910</u>
Governmental Activities Capital Assets, Net	<u>\$12</u>	2,527,799	<u>\$ (174</u>	<u>,534)</u>	<u>\$ (14</u>	4, <u>585)</u>	<u>\$1</u>	2,338,680

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$ 235,937
Special	25,433
Vocational	12,708
Support Services:	
Pupils	3,286
Instructional Staff	25,061
Administration	23,167
Fiscal Services	661
Operation and Maintenance of Plant	26,299
Pupil Transportation	100,750
Food Services	30,253
Extracurricular Activities	98,665
Total Depreciation Expense	<u>\$ 582,220</u>

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

NOTE 7 <u>RECEIVABLES</u>

Receivables at June 30, 2003, consisted of taxes, intergovernmental grants and accounts receivable. All receivables are considered collectible in full due to the ability for foreclose for the nonpayment of taxes, the stable condition of State programs and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year.

The following is a summary of the intergovernmental receivables:

Governmental Activities:	
Refunds	\$4,160
Transportation Agreement	8,674
Lunchroom Reimbursement	18,401
Grants	<u>370,000</u>

Total Intergovernmental Receivables \$401,235

NOTE 8 GENERAL LONG-TERM OBLIGATIONS

	Outstanding July 1, 2002	Additions	Deletions	Outstanding June 30, 2003	Amounts Due In One Year
Compensated Absences	•				
Payable	\$682,981	\$124,398	\$ 12,187	\$795,192	\$ 89,290
Notes Payable	90,000	0	30,000	60,000	0
Bonds Payable (6.65%-					
7.70%)	<u>4,111,000</u>	0	<u>301,000</u>	<u>3,810,000</u>	<u>290,000</u>
	<u>\$4,883,981</u>	<u>\$124,398</u>	<u>\$343,187</u>	<u>\$4,665,192</u>	<u>\$379,290</u>

Compensated absences will be paid from the fund in which the employee's salaries are paid.

The notes payable were issued in 1998 to pay for five acres of land that was purchased at the Hiland High School and Middle School site.

The bonds payable are from two separate issues. The 1999 refunding bonds were issued to pay off earlier bonds that had been issued for upgrades and additions at the School District's elementary buildings. The new bonds will be paid off in fiscal year 2008. The 2001 Hiland renovation bonds were issued to update and expand the Hiland High School and Middle School facility. This debt will be fully repaid in fiscal year 2021.

Notes to the Basic Financial Statements	3
For the Year Ended June 30, 2003	

The annual requirements to amortize all bonds and notes outstanding as of June 30, 2003, including interest payments of \$1,856,367, are as follows:

Year Ending June 30,	<u>Notes</u> Principal	Payable Intere		<u>1999</u> Principal	<u>Refunding</u> Interest	<u>2001</u> Principal	<u>Hiland</u> Interest
2004 2005	\$30,000 30,000	\$	0 0	\$185,000 180,000	\$38,519 29,898	\$105,000 110,000	\$160,378 155,003
2005	30,000 0		0	175,000	29,898	115,000	149,378
2007	0		0	170,000	12,665	120,000	143,503
2008	0		0	165,000	4,208	125,000	137,378
2009-2013	0		0	0	0	735,000	580,825
2014-2018	0		0	0	0	930,000	357,984
2019-2021	0		0	0	0	<u>695,000</u>	65,382
Total	<u>\$ 60,000</u>	<u>\$</u>	0	<u>\$875,000</u>	<u>\$106,536</u>	<u>\$2,935,000</u>	<u>\$1,749,831</u>

NOTE 9 PROPERTY TAXES

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the school district. Real property tax revenue received in calendar 2003 represents collections of calendar year 2002 taxes. Real property taxes received in calendar year 2003 were levied after April 1, 2002, on the assessed value listed as of January 1, 2002, the lien date. Assessed valued for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2003 represents collections of calendar year 2002 taxes. Public utility real and tangible personal property taxes received in calendar year 2003 became a lien December 31, 2002, were levied after April 1, 2002 and are collected in 2003 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2003 (other than public utility property) represents the collection of 2003 taxes. Tangible personal property taxes received in calendar year 2003 were levied after April 1, 2002, on the value as of December 31, 2002. Tangible personal property is currently assessed at twenty-five percent of true value for capital assets and twenty-four percent of true value for inventory. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District received property taxes from Holmes and Wayne County. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2003, are available to finance fiscal year 2003 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2003 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2003 was \$191,724 in the general fund, \$12,501 in the debt service fund, and \$5,938 in the capital projects fund. The amount available as an advance at June 30, 2002 was \$189,072 in the general fund, \$13,532 in the debt service fund, and \$5,864 in the capital projects fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and a revenue, while on a modified accrual basis the revenue has been deferred.

The assessed property values upon which the fiscal year 2003 taxes were collected are:

	2002 Sec Half Collec		2003 First Half Collections		
	<u>Amount</u>	Percent	<u>Amount</u>	Percent	
Agricultural/Residential And Other Real Estate Public Utility Personal Tangible Personal Property	\$248,616,960 6,301,710 <u>63,749,810</u>	78.02% 1.98% <u>20.00%</u>	\$260,423,480 6,216,430 <u>63,822,800</u>	78.81% 1.88% <u>19.31%</u>	
Total Valuation	<u>\$318,668,480</u>	<u>100.00%</u>	<u>\$330,462,710</u>	<u>100.00%</u>	
Tax Rate per \$1,000 of Assessed valuation	\$24.67		\$23.92		

NOTE 10 RISK MANAGEMENT

The School District is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions, injuries to employees and natural disasters. The School District has a comprehensive property and casualty policy with Indiana Insurance. The deductible is \$1,000 per incident on property and \$500 per incident on equipment. All vehicles are insured by Nationwide Insurance and have a \$250 deductible. All board members, administrators

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

and employees are covered under a school district liability policy with Nationwide/Wausau Insurance. The limits of this coverage are \$1,000,000 per occurrence and \$3,000,000 per aggregate. The Treasurer is covered under a surety bond in the amount of \$25,000.

There has not been a significant reduction in coverage from the prior year. Settled claims have not exceeded this commercial coverage in any of the past three years.

The School District pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. The School District is a member of the Ohio School Board Association Group Rating System. This rate is calculated based on accident history and administrative costs. The group presently consists of over 400 school districts.

The School District maintains a health insurance plan for its employees. The monthly insurance premiums are paid to the Plan Administrator, Aultcare Corporation, and recorded as an expense on the School District's books. The School District accounts for this activity in an Internal Service Fund. The plan includes stop loss coverage with a limit of \$50,000 per individual and \$1,194,945 in the aggregate, per year.

The claims liability of \$143,857 reported in the fund at June 30, 2003, is based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be reported.

	Balance at Beginning of <u>Year</u>	<u>Claims</u>	Payments	Balance at End of <u>Year</u>
June 30, 2003	\$ 88,298	\$1,191,188	\$1,135,629	\$ 143,857
June 30, 2002	\$ 68,987	\$ 985,926	\$ 966,615	\$ 88,298

NOTE 11 DEFINED BENEFIT PENSION PLANS

A. SCHOOL EMPLOYEES RETIREMENT SYSTEM

The School District contributes to the School Employees Retirement System of Ohio (SERS), a cost sharing multiple employer defined benefit pension system. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to members and beneficiaries. Authority to establish and amend benefits is provided by State statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available financial report that includes financial statements and required supplementary information for SERS. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Columbus, Ohio 43215-3476.

Plan members are required to contribute 9 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

health care benefits; for fiscal year 2003, 8.17 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2002, 5.46 percent was used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2003, 2002 and 2001 were \$143,891, \$96,351, and \$74,647, respectively; 70.7percent has been contributed for fiscal year 2003 and 100 percent for fiscal years 2002 and 2001.

B. STATE TEACHERS RETIREMENT SYSTEM

The School District contributes to the State Teachers Retirement System of Ohio (STRS), a cost sharing multiple employer public employee retirement system. STRS provides basic retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to members and beneficiaries. Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for STRS. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371 or by calling (614) 227-4090.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan, Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2003, plan members were required to contribute 9.3 percent of their annual covered salary and the School District was required to contribute 14

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

percent; 13 percent was the portion used to fund pension obligations. For the fiscal year 2002, the portion used to fund pension obligations was 9.5 percent. Contribution rates are established by STRS, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the DB plan for the fiscal years ended June 30, 2003, 2002 and 2001 were \$848,977, \$603,573, and \$574,609, respectively; 83.9 percent has been contributed for fiscal year 2003, and 100 percent for the fiscal year 2002 and 2001. Contributions to the DC and combined plans for fiscal year 2003 were \$3,229 made by the school district and \$9,692 made by the plan members.

NOTE 12 POSTEMPLOYMENT BENEFITS

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

All STRS benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2003, the STRS board allocated employer contributions equal to 1.0 percent of covered payroll to the Health Care Reserve Fund. For the School District this amount equaled \$65,554 during fiscal year 2003.

STRS pays health care benefits from the Health Care Reserve Fund. At June 30, 2002, (the latest information available) the balance in the Fund was \$3.011 billion. For the year ended June 30, 2002, net health care costs paid by STRS were \$354,697,000 and STRS had 105,300 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more fiscal years of qualifying service credit, disability recipients and survivor benefit recipients. Members retiring on or after August 1, 1989, with less than twenty-five years of service credit must pay a portion of their premium for health care. The portion is based on years of service up to a maximum of 75 percent of the premium.

After the allocation for basic benefits, the remainder of the employer's 14 percent contributions is allocated to providing health care benefits. For this fiscal year ended June 30, 2003, employer contributions to fund health care benefits were 5.83 percent of covered payroll, a decrease of 2.71 percent from the fiscal year ended June 30, 2002. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

member's pay, pro-rated for partial service credit. For fiscal year 2003, the minimum pay was established at \$14,500. For the School District, the amount to fund healthcare benefits, including surcharge, equaled \$113,663 during the 2003 fiscal year.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2002 (the latest information available), were \$182,446,777 and the target level was \$274.4 million. At June 30, 2002, SERS had net assets available for payment of health care benefits of \$335.2 million. SERS has approximately 50,000 participants currently receiving health care benefits.

NOTE 13 NON-CASH TRANSACTIONS

The School District receives food commodities for its food service obligations. The revenue recognized in grant income from the non-cash commodities was \$93,216.

NOTE 14 <u>CONTINGENCIES</u>

GRANTS

The School District received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on the overall financial position of the School District at June 30, 2003.

NOTE 15 SCHOOL FUNDING ISSUE

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding system is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient..."

The School District is currently unable to determine what effect, if any, this decision will have on its future State funding, and on its financial operations.

NOTE 16 STATUTORY RESERVES

The School District is required by state law to set aside certain general fund revenue amounts, as defined, into various reserves.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

During fiscal year 2003, the state legislature determined that the budget reserve set-aside was no longer a requirement for school districts. In accordance with guidelines set forth, the funds in this set-aside were transferred to the general fund portion of the Hiland Addition and Renovation project.

During the fiscal year ended June 30, 2003, the reserve activity (GAAP basis) was as follows:

Balance, July 1, 2002	Textbook <u>Reserve</u> \$ (36,581)	Maintenance <u>Reserve</u> \$0	<u>Total</u> \$(36,581)
Required Set-Aside	253,636	253,636	507,272
Offset	0	(208,633)	(208,633)
Qualifying Expenditures	<u>(261,239)</u>	<u>(101,965)</u>	<u>(363,204)</u>
Balance, June 30, 2003	<u>\$ (44,184)</u>	<u>\$ (56,962)</u>	<u>\$(101,146)</u>

Although the School District had offsets and qualifying disbursements during the year that reduced the set-aside amount below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year. The amount of qualifying disbursements exceeding the set-aside requirement in the textbooks reserve may be carried forward to reduce the set-aside requirement for future years.

NOTE 17 JOINTLY GOVERNED ORGANIZATIONS

A. TRI-COUNTY COMPUTER SERVICE ASSOCIATION (TCCSA)

TCCSA is a jointly governed organization comprised of 22 school districts, created as a regional council of governments pursuant to State statute. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions for member districts. Each of the governments of these district support TCCSA based on a per pupil charge dependent upon the software package utilized. The TCCSA assembly consists of a superintendent or designated representative from each participating district and a representative from the fiscal agent. TCCSA is governed by a board of directors chosen from the general membership of the TCCSA assembly. The board of directors consists of a representative from the fiscal agent, the chairman of each operating committee and at least an assembly member from each county from which participating districts are located. Financial information can be obtained by contacting the Treasurer at the Tri County Educational Service Center, located in Wooster, Ohio, which serves as fiscal agent.

Notes to the Basic Financial Statements For the Year Ended June 30, 2003

B. BUCKEYE CAREER CENTER (Career Center)

The Career Center, a joint vocational school established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its eleven-member school districts. The Career Center is governed by a board of education comprised of eleven members appointed by the participating schools. The Board controls the financial activity of the Career center and reports to the Ohio Department of Education and the Auditor of the State of Ohio. The continued existence of the Career Center is not dependent on the School District's continued participation and measurable equity interest exists.

EAST HOLMES LOCAL SCHOOL DISTRICT HOLMES COUNTY

SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2003

FEDERAL GRANTOR/ PASS THROUGH GRANTOR/ PROGRAM TITLE	PASS THROUGH ENTITY NUMBER	FEDERAL CFDA NUMBER	RECEIPTS	NON-CASH RECEIPTS	EXPENDITURES	NON-CASH EXPENDITURES
U.S. DEPARTMENT OF EDUCATION (Passed Through Ohio Department of Education)						
Title I Grants to Local Educational Agencies	C1-S1-02 C1-S1-03	84.010	\$22,318 703,306		\$227,863 739,608	
Total Title I Grants to Local Educational Agencies			725,624		967,471	
Special Education - Grants to States	6B-SF-2002 6B-SF-2003	84.027	1,440 155,894		16,676 149,840	
Total Special Education - Grants to States			157,334		166,516	
Safe and Drug Free Schools and Communities State Grant	DR-S1-2002	84.186	20,805		20,805	
Class Size Reduction	C2-S1-2002 C2-S1-2003	84.298	0 9,929		3,092 9,360	
Total Class Size Reduction			9,929		12,452	
Technology Literacy Challenge Fund Grant	TJ-S1-2003	84.318	27,198		27,011	
Innovative Education Program Strategies	C2-S1-02	84.340	0		23,554	
School Renovation Grants	AT-S2-2002 AT-S3-2002 AT-S4-2002	84.352A	1,562 2,575 2,862		1,287 2,575 0	
Total School Renovation Grants			6,999		3,862	
English Language Acquisition Grant	T3-S1-2003	84.365	142,262		126,177	
Improving Teacher Quality State Grant	TR-S1-2003	84.367	201,092		200,080	
Total U.S. Department of Education			1,291,243		1,547,928	
U.S. DEPARTMENT OF AGRICULTURE (Passed Through Ohio Department of Education) Child Nutrition Cluster: Food Distribution National School Lunch Program	N/A N/A	10.550 10.555	148,426	\$93,216	148,426	\$86,162
J J J J J J J J J J J J J J J J J J J	N/A	10.555	148,426	93,216	148,426	86,162
Total U.S. Department of Agriculture - Child Nutrition Cluster			140,420	93,210	140,420	00,102
<u>U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES</u> (Passed Through the Ohio Department of Mental Retardation and Developmental Disabilities)						
Medical Assistance Program	N/A	93.778	6,333		6,333	
Total			\$1,446,002	\$93,216	\$1,702,687	\$86,162

See Accompanying Notes to the Schedule of Receipts and Expenditures of Federal Awards.

EAST HOLMES LOCAL SCHOOL DISTRICT HOLMES COUNTY

NOTES TO THE SCHEDULE OF RECEIPTS AND EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2003

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Receipts and Expenditures of Federal Awards (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

East Holmes Local School District Holmes County P.O. Box 182 Berlin, Ohio 44610

To the Board of Education:

We have audited the basic financial statements of East Holmes Local School District, Holmes County, Ohio, (the District) as of and for the year ended June 30, 2003, and have issued our report thereon dated December 15, 2003 wherein we noted the District adopted Governmental Accounting Standards Board Statement 34. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Compliance

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

However, we noted certain immaterial instances of noncompliance that we have reported to management of the District in a separate letter dated December 15, 2003.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

 111 Second St., NW / Fourth Floor / Canton, OH
 44702

 Telephone:
 (330) 438-0617
 (800) 443-9272
 Fax:
 (330) 471-0001

 www.auditor.state.oh.us

East Holmes Local School District Holmes County Independent Accountants' Report on Compliance and on Internal Control Required by *Government Auditing Standards* Page 2

However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the District in a separate letter dated December 15, 2003.

This report is intended for the information and use of the management, the Board of Education and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Betty Montgomeny

Betty Montgomery Auditor of State

December 15, 2003



Auditor of State Betty Montgomery

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO ITS MAJOR FEDERAL PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

East Holmes Local School District Holmes County P.O. Box 182 Berlin, Ohio 44610

To the Board of Education:

Compliance

We have audited the compliance of East Holmes Local School District, Holmes County, Ohio, (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2003. The District's major federal program is identified in the summary of auditor's results section of the accompanying Schedule of Findings. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance occurred with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program. An audit includes examining, on a test basis, evidence about the District's compliances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2003.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

 111 Second St., NW / Fourth Floor / Canton, OH
 44702

 Telephone: (330) 438-0617
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 Fax: (330) 471-0001

 www.auditor.state.oh.us
 Fax: (330) 471-0001

East Holmes Local School District Holmes County Independent Accountants' Report on Compliance with Requirements Applicable to Its Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended for the information and use of management, the Board of Education, and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Bitty Montgomeny

Betty Montgomery Auditor of State

December 15, 2003

EAST HOLMES LOCAL SCHOOL DISTRICT HOLMES COUNTY

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 §.505 JUNE 30, 2003

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under § .510?	No
(d)(1)(vii)	Major Programs (list):	Title I - CFDA #84.010
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.



Auditor of State Betty Montgomery 88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370

Facsimile 614-466-4490

EAST HOLMES LOCAL SCHOOL DISTRICT

HOLMES COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED JANUARY 27, 2004