# Annual Financial Report



### Cleveland Heights Ohio

## Home to the Arts





for the fiscal year ended December 31, 2005



Auditor of State Betty Montgomery

City Council City of Cleveland Heights 40 Severance Circle Cleveland Heights, Ohio 44118

We have reviewed the *Independent Auditors' Report* of the City of Cleveland Heights, Cuyahoga County, prepared by Ciuni & Panichi, Inc., for the audit period January 1, 2005, through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Cleveland Heights is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

August 7, 2006

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# Annua Financial Report

for the fiscal year ended December 31, 2005



Prepared by the Department of Finance Thomas K. Malone, Director Sharon E. McGuire, CPA, Assistant Director Nick Vitalone, Supervisor of Fiscal Control





# Introductory Section





#### **Comprehensive Annual Financial Report For The Year Ended December 31, 2005**

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May 30, 2006

Dear Members of Council and Residents of the City of Cleveland Heights:

The purpose of this letter is to acquaint you with the City's Comprehensive Annual Financial Report (CAFR) for the fiscal year ended December 31, 2005. The City, and more specifically the Department of Finance, assumes responsibility for the accuracy, completeness, fairness of presentation, and all disclosures contained within this report and believe the data included is accurate in all material respects. Further, it is our intention to present it in a manner that fairly sets forth the financial position of the City and results of operations as measured by its various activities.

The CAFR consists of three sections. The <u>Introductory Section</u> contains the table of contents, this letter of transmittal, a list of principal City officials, and organizational charts of the City and the Department of Finance; the <u>Financial Section</u> presents the opinion letter of the City's independent auditor, management's discussion and analysis, the basic financial statements, notes that provide an overview of the City's financial position and operating results, the combining statements for nonmajor funds and other schedules that provide detailed information relative to the basic financial statements; the <u>Statistical Section</u> details selected financial, economic, and demographic information about the City for the past ten years.

#### **CITY ORGANIZATION**

The City of Cleveland Heights, located in northeastern Ohio immediately east of Cleveland, is a residential community, which covers 8.11 square miles. The City's population according to the 2000 Federal Census was 50,769. The City, incorporated under Ohio law in February 1921, operates under its own charter, which was adopted in August 1921. The Charter provides that the City operate under the council/manager form of government. The City Manager, appointed by the seven members elected Council, is the chief administrative officer of the City.

The City Manager, under authority granted by the City Charter, has the power to appoint and to remove all administrative officers and employees. His appointment of the Directors of Law, Finance, and Planning requires the approval of a majority of the members of Council. A Vice City Manager and two Assistants to the City Manager work with the City Manager in handling the administrative operations of the City, including the areas of Personnel, Budget and Capital Projects.

City Council holds its regular council meetings on the first and third Mondays of each month. The Charter provides procedures for special or emergency meetings, if the need arises. The City Manager and his administrative staff together with the various department directors attend all regular council meetings. City Council generally meets in committee or as a committee of the whole on those Mondays when there is no regularly scheduled meeting.

#### ECONOMIC CONDITIONS

The City continued to benefit due to its proximity to the major cultural, educational, and medical facilities in northeastern Ohio. These facilities include the University Circle area comprised of Case Western Reserve University and its associated University Hospitals, Severance Hall for the Performing Arts which also serves as resident base to the internationally-acclaimed Cleveland Symphony Orchestra, and the Cleveland Clinic, a world-renowned medical research and treatment facility. In addition, the City is strategically located to facilitate efficient and quick access to the downtown Cleveland business district, sports facilities for the Cleveland Indians major league baseball team, the Cleveland Cavaliers professional basketball team, the Cleveland Browns professional football team, the Great Lakes Science Center, and the National Rock and Roll Hall of Fame. As a result, the City's unemployment rate in March 2006 was 3.9% as compared to a Cuyahoga County rate of 5.2%, a State of Ohio rate of 5.0%, and a national rate of 4.7%.

The assessed value of commercial property in the city has increased 50% since 1996. The assessed value of residential property has increased 43% in the same period. This is a key indicator of this City's economic health and stability where the primary "industry" is its housing. All indications are that the City will continue to be a highly desirable place in which to live, further contributing to an appreciation in property values, which outpaces the rate of inflation.

2005 income tax collections remained strong and accounted for over 52% of all General Fund receipts.

#### MAJOR INITIATIVES

Through a variety of municipal services and programs, together with public/private partnerships and citizen cooperation, there have been continued efforts to maintain and improve the exceptional environmental, economic, and social quality of life to which the residents of the City of Cleveland Heights have become accustomed.

Cain Park, the municipally-owned outdoor theatrical complex, is home to both the Alma Theater and the Dina Rees Evans Amphitheater. Orchestral, dance, and theatrical performances produced during 2005 included: "The Secret Garden", "Kidzart" events, Verb Ballet, Dancing Wheels, Gaelic Storm, Groundworks Dance Theater, Jewel and Cleveland Pops Orchestra, Lyle Lovett, Southside Johnny and the Asbury Jukes, Arlo Guthrie, Judy Collins, and Solomon Burke. The Cain Park Arts Festival with 2005 attendance of 75,000 is recognized as one of the ten best such events in the United States.

Since 2000 there have been 347 new housing units completed or under construction throughout the city with 133 units sold. This is in strong contrast to the lack of new housing during the late 1980's through the 1990's. Estimates are that these new housing units will generate private investment in construction of over \$94 million and \$2.5 million in new real estate taxes.

During 2005 plans proposed by Rysar Properties for the redevelopment of the former Glen Allen estate and former site of the Jewish Community Center were approved. This new subdivision, Bluestone, will offer seventy-one flats with indoor parking and thirty-nine cluster homes, most with first floor master bedrooms. Over half of the nine-acre site will remain green space. Some of the adjacent cluster units will have walk-out basements with a view of the adjacent woods. Preparation of the site has begun and the sales office was officially opened in April, 2006.

Belleshire Townhomes is planning a Phase II to consist of fourteen units, including eight flats with elevator access. The expected start for this project is fall, 2006.

New residential projects started during 2004 and continuing in 2005 included Fairmount Hill by Palmeri Builders which is a six-unit townhome project with individual units being offered for prices in excess of \$500,000. Paran Management began construction of Kenilworth Mews comprised of seventeen freestanding cluster homes with brick, stone and cedar-shingle exteriors. The prices of these units start at \$400,000. Boulevard Townhomes by City Vision Development Corp. began Phase II which is an additional seven units. Three of the units have already been sold. The sales prices are in the range of \$249,000 to \$315,000. The City is participating in this project by offering 50% tax abatement for ten years.

In addition to new construction, two adaptive re-use projects were begun in 2004 and continued into 2005. David Jezek is developing Severance Place which will transform the former five-story Kaiser Permanente office building on Severance Circle into thirty-nine condominiums priced in the range of \$150,000 to \$225,000. The plan includes construction of fourteen new townhomes along the perimeter of the property. The City is participating in this project by offering 50% tax abatement for ten years.

The Brownstones at Derbyshire by Simon Development is the innovative re-use of the former First English Lutheran Church on Euclid Heights Boulevard. The result is five condominiums in this church property. These five units are already sold out. There will be additional new construction of twelve townhomes and three efficiency suites which have resulted in thirteen sales already. These units vary in price from \$175,000 to \$450,000.

Ongoing projects included Cedarmount, Courtyards at Severance, and Villa Carabelli. Of these Cedarmount and Villa Carabelli are nearly complete with sixteen of seventeen and nineteen of twenty units sold respectively. The Courtyards at Severance has multiple phases underway. Thirty-five of the planned seventy-one town homes have been sold. The average sales price in the Courtyards at Severance is \$255,000. The City is participating in this project by offering 50% tax abatement for ten years.

Commercial development in 2005 was at the highest level in a decade. Some of the major investments included the openings of the relocated Stone Oven Bakery, Donatos Pizza and Dewey's Pizza. The Cedar-Lee district watched as the construction of Petland began in 2005. The franchise opened for business in January, 2006. An innovatively designed self-storage facility has been constructed and is now operating at the former Hillside Dairy truck parking lot.

The Coventry district welcome Panini's Bar & Grill which is proposing a lively outdoor patio. The Centrum Theater has changed ownership and recently added Johnny Malloy's-Geppetto's to the district. City Buddha will be opening a new store in summer 2006 in the Coventry parking deck's commercial space. Coventry merchants have also attracted a popular clothing retailer, American Apparel, in an attempt to increase the daytime retail selection in the district.

Kaiser Permanente is nearing completion of a 49,000 square foot two-story addition to the medical office and lab facility it completed in 1999 on Severance Circle. The project is estimated at thirteen million dollars. The addition will house an emergency room, a critical decision unit, and an ambulatory/surgical center. The expanded services will create fifty-nine new full-time positions. Kaiser Permanente has worked closely with the nearby residential neighborhood to address concerns about sirens related to the proposed emergency room function. The official opening of the facility is expected to be June, 2006. The project will receive 30% tax abatement for ten years.

#### PLANNED DEVELOPMENT PROJECTS FOR 2006

The Terraces at Meadowbrook is expected to be the ideal plan for urban living. Al.Neyer, Inc. is proposing the mixed-use site. It will include a five-story mixed-use building of 96,500 square feet with 16,800 square feet of retail space on the first level including a bank branch with drive-through. The upper four levels of

residential space will be developed into forty-five residential condominiums ranging from 1100 to 1900 square feet each. The projected price range of these residences is \$240,000 to \$480,000. They will feature amenities such as hardwood floors, balconies, rooftop patios, wireless high-speed internet, granite countertops, stainless steel appliances, secure parking, and a fitness room. The City is considering participation in the project through a tax incentive for initial purchasers of residential properties. Construction is expected to start in the summer of 2007.

Adjacent to The Terraces at Meadowbrook will be a new 300-space parking facility. The Terraces at Meadowbrook will have parking for all forty-five condominiums (one space per bedroom). There will be spaces devoted to various retail customers. The remaining spaces will be available for other public parking. This 100,000 square foot facility will consist of two levels plus a partial level underground. The projected cost of the parking facility is five to six million dollars. Planning and review by City departments is still ongoing with construction expected to start in the fall of 2006.

Several major roadway projects were begun in the City in 2005. The Euclid Heights Boulevard rehabilitation has an estimated cost of \$3.2 million. The project is managed by the Ohio Department of Transportation. Besides a new road surface, curb repairs, and traffic signal upgrades, the project includes new sewer and water lines for select areas of greatest need. The City's share for the water and sewer improvements is \$1.1 million. The work began in April 2005 and is expected to be completed by July 2006. Meadowbrook Boulevard rehabilitation provided similar upgrades at a cost of \$3.7 million. The project was substantially completed as of May 2006.

The Fairmount Boulevard and the Warrensville Center Road rehabilitation projects advanced through the engineering phases in 2005. The Cuyahoga County Engineer is managing the projects. The accepted bid for the Fairmount Boulevard project was \$4.9 million and work commenced in April, 2006. The Warrensville Center Road project is scheduled for bid in October, 2006. The estimated cost of the project is \$3.9 million. The City (10%), Cuyahoga County (10%), and the Transportation Improvement Program (TIP) through the State of Ohio (80%) will jointly participate in these projects.

#### CITY UTILITIES

The City purchases water in bulk from the City of Cleveland through master meters and then distributes the water to City residents through the City's water mains. The City owns and maintains its water mains and also bills all water users for their consumption of water. While the City collects sewage through its own sewage system, the Northeast Ohio Regional Sewer District handles the treatment of sewage. The City's Automatic Water Meter Reading System (AMR) utilizes water meters which are read by radio signals rather than by conventional meter reader personnel, allowing staff to read the entire City in less than three working days. For convenience and safety, the meters are read in the middle of the night. The monthly water bills are sent with the billing information, a return envelope, and a message section that serves as an informative reminder of City events. As a matter of convenience, customers can now pay their water and sewer bills by credit card or ACH debit from their checking account. In addition, the City altered its relationship with the Northeast Ohio Regional Sewer District from master meter to that of a direct billing agent. This change resulted in residents receiving a direct statement each quarter from the Sewer District. A major benefit of this change is that residents are able to participate in the summer sprinkling program, which results in savings because of increased water usage in the summer.

The Cleveland Electric Illuminating Company and the Dominion East Ohio Gas Company, both independent, publicly-owned utilities provide City residents with electricity and natural gas. The City had placed issues of government aggregation of electricity supplies and natural gas supplies on the ballots in 2000 and 2001, respectively. Both issues were approved by the voters. The City proceeded with the aggregation plans and has now offered its residents city-wide aggregation plans with special rates for the supply of electricity and

natural gas. The City is seeking a new partner to supply electricity through the aggregation program. The City contracts with WPS Energy Services as its aggregation supplier of natural gas. The program has been popular with the residents.

#### COMMUNITY DEVELOPMENT BLOCK GRANT PROGRAM

The Community Development Block Grant (CDBG) Program is administered by the Planning and Development Department. In 2005, the City received \$1.969 million in CDBG dollars which were allocated to an array of projects including housing preservation, commercial district improvements, youth programs, senior services, and fair housing.

#### CITY SERVICES

The City provides the following services for its citizens: Police and Fire Protection, Emergency Medical Services, Refuse, Recyclable and Yard Waste Collection, Street Maintenance, Recreation Programs, Municipal Court, Public Health, Community Development, Public Improvements, Water and Sewer Services, and General Administrative Services.

In addition to the basic services just described, the City continues to offer superior recreational facilities for its residents. The City operates a total of six municipal parks, which include two swimming pools and the usual sports, playground, and picnic facilities. In addition, the expansion of the Recreation Pavilion into a full-service Community Center was completed in 2001. The Olympic-size ice rink at the Community Center provides the City with two ice rinks. Other features of the Community Center are a Senior Activity Center, a field house and fitness center. The field house has two high school-size side-by-side courts with wooden floors, bleachers, scoreboards, glass backboards and the flexibility to accommodate basketball and volleyball as well as other programs. It also includes a four-lane elevated track with a rubberized surface and length of 180 yards. The fitness center features Nautilus exercise machines, aerobic, elliptical, and step machines along with a variety of bikes. There is also a cardio theater system and an aerobics room. The Community Center also contains child care facilities and meeting and general recreation rooms.

The curbside recycling program continued to be successful due to the cooperation of the residents. Included in the recycling collection are newspapers, magazines and catalogs, mixed paper (including cereal and dry good boxes), corrugated cardboard, metal, glass and #1 and #2 plastic containers. In addition, the City diverted most of its yard waste from the landfill to composting facilities. Cleveland Heights promotes the use of products made from recycled material whenever possible.

In keeping with its primarily residential character, the City operates an urban forestry department which is funded mainly through an annual special assessment on all properties. With the addition of new equipment and manpower, the department was able to concentrate on removing and replanting Cleveland Heights' aging urban forest. During 2005, the Forestry Department planted 304 trees (size 2.5" – 3"caliper) and removed 430 hazardous trees and trimmed 470 hazardous trees. The trimming and removal of hazardous trees resulted in 180 loads of wood chips and 75 loads of logs which are then offered to residents. The City received its 27th Tree City USA Award, sponsored by the National Arbor Day Foundation in cooperation with the U.S. Forest Service, the U.S. Conference of Mayors, the National Association of State Foresters, and the National League of Cities.

The annual street resurfacing program involves removal of the asphalt street surface to its base, making base repairs, replacing curbs, catch basin and manhole castings as needed, setting all castings flush to the new street level and placing a new asphalt surface which is crowned and graded for proper drainage. The primary sources of funding for this program are motor vehicle license fees and gasoline excise tax, which generate about \$1.38 million per year. An additional \$81,750 of CDBG funds were used on streets in low/moderate

income districts. The annual street surface treatment program extends the life of the road's surface by application of crack fillers, chip sealing, and single pass asphalt recycling, a method of reclaiming the top inch of loose asphalt.

#### FINANCIAL CONDITION

The City of Cleveland Heights has prepared these financial statements in accordance with GASB Statement 34, "Basic Financial Statements – Management's Discussion and Analysis – For State and Local Governments". GASB 34 created new basic financial statements for reporting on the City's financial activities as follows:

#### Government-Wide Financial Statements

These statements are prepared on an accrual basis of accounting which is similar to the basis of accounting followed by businesses.

#### Fund Financial Statements

These statements present information for individual major funds rather than by fund type. Nonmajor funds are presented in total in one column. Governmental funds use the modified accrual basis of accounting and include reconciliation to the governmental activities accrual information presented in the government-wide financial statements. Fiduciary funds use the accrual basis of accounting.

#### Statement of Budgetary Comparisons

These statements present comparisons of actual information to the legally adopted budget. The budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances.

As part of this reporting model, management is responsible for preparing a discussion and analysis of the City's finances for 2005. This discussion follows the Independent Auditors' Report.

The City maintains its legal level of budgetary control at the fund level. However, management control is exercised at the department level (Public Safety, Public Health, Culture and Recreation, Community Development, Sanitation, Transportation, and General Government). The City Manager is authorized to transfer amounts between objects of expenditure within and between departments so long as the total appropriation for each fund does not exceed that of the Council approved appropriation. The City's fully automated financial system maintains this budgetary control through its purchase order/encumbrance feature. The purchase order, required before making any purchase, creates the encumbrance against the current budget. No purchase order will be generated unless there is sufficient unobligated budget to accept the encumbrance without a budget overrun.

#### INTERNAL ACCOUNTING AND REPORTING CONTROL

As part of its continuing commitment to excellence in financial reporting, the City utilizes a fully integrated, financial accounting, budgeting and reporting system. Because the system is integrated, the financial and budgetary information maintained by the system is immediately available to the City's management. The timeliness and accuracy of the information provided by the City's accounting, budgeting and reporting system provides each member of the City's management with a solid, informed financial basis for daily decision-making, performance evaluation and planning.

The City has built internal accounting controls into its financial accounting, budgeting and reporting system to provide reasonable, but not absolute, assurance regarding: (1) the safeguarding of assets against loss resulting from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The internal accounting controls built into the City's system were developed within the framework of the concept of reasonable assurance. This concept recognizes that the cost of control should not exceed the benefits likely to be derived and that the evaluation of costs and benefits requires estimates and judgments by management. Regular reviews of internal control occur within this policy framework. We believe that the City's internal accounting controls adequately safeguard the City's assets and provide reasonable assurance of proper recording and reporting of financial transactions.

#### CASH MANAGEMENT

The City's investment policy is to ensure safety of principal while maintaining adequate liquidity with competitive yields on its portfolio. The cash resources of all funds are combined and invested to the extent available in treasury bills, treasury notes, and other authorized instruments. Interest earned is first distributed on a pro-rata basis to restricted funds with the remainder distributed to the General Fund.

#### RISK MANAGEMENT

As a means of providing superior coverage and at a cost lower than conventional insurance, the City developed and implemented its own self-funded insurance plan which covers all areas of risk including general liability, property, vehicle coverage, law enforcement professional and public official coverage. This plan utilizes the services of a third-party administrator, with the City maintaining a self-insured retention overlaid with conventional excess coverage.

In addition, the City maintains two health insurance plans for its employees. One plan is an HMO; the other is a self-funded program which is reinsured through a commercial insurance company and administered through a third-party administrator. Cost containment and enhanced control over health benefit levels have resulted from the City's health plan initiatives.

The City applied for and was accepted into the State of Ohio Workers Compensation Retrospective Rating Plan. Under the terms of this plan, the City initially pays a fraction of the premium (the minimum premium) it would pay as an experience-rated risk. As costs for the employer's injured workers' claims are incurred, the employer must reimburse the State fund for those costs, subject to the plan's individual claim cost limitation and the employer's premium limitation. The City's retrospective rating plan provides for a \$250,000 catastrophic limit per claim and an unlimited claim limit.

#### INDEPENDENT AUDIT

The financial records, books of accounts, and transactions of the City of Cleveland Heights, Ohio, for the year ended December 31, 2005, have been audited by the firm of Ciuni & Panichi, Inc., Certified Public Accountants. The auditor's unqualified opinion has been included in this report.

In addition, the City is required to undergo an annual single audit in conformity with the provisions of the Federal Single Audit Act of 1984 and the Single Audit Act Amendments of 1997 in accordance with U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Based upon prior experience, management believes that no material weakness in internal controls exist or questioned costs, if any, will have an adverse material effect on the financial condition of the City.

#### CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement For Excellence In Financial Reporting to the City of Cleveland Heights, Ohio, for its comprehensive annual financial report for the fiscal year ended December 31, 2004. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such CAFR must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of only one year. The City of Cleveland Heights, Ohio, has received a Certificate of Achievement for the last twenty-one (21) consecutive years (fiscal years ended December 31, 1984, through December 31, 2004). We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to the GFOA.

#### ACKNOWLEDGMENTS

Successful preparation of a report of this scope depends upon the dedicated contributions of many employees. The sincere appreciation of those primarily responsible for its completion is extended to all contributors, but especially to those employees in the Departments of Finance, Planning, and Public Relations who have spent their time and energy on various parts of the project. Finally, City Staff wants to extend its appreciation to the Mayor and City Council for their support and commitment to responsible fiscal reporting.

#### POSTSCRIPT

All of the programs and offerings noted in this letter of transmittal are aimed at supporting the City's mission:

"Cleveland Heights is a mature residential community with a racially and culturally diverse population. We recognize this diversity as a primary strength and seek to retain our current population mix which contributes to a wholesome integrated community. In order to accomplish these objectives, we commit ourselves not only to traditional mandated services but to the following actions:

To maintain our housing stock at optimum value.

To maintain a high quality of life through recreational and cultural opportunities.

To maintain and support our commercial districts to ensure access to goods and services.

To actively engage in an on-going dialogue with neighborhood groups and residents so that changing needs of our community shape our services.

To remain competitive in relation to other surrounding communities in attracting new residents through developing new housing, controlling taxes and enhancing the quality of our community life through new and existing programs.

To assure a high return to our residents on every tax dollar."

To remain competitive in relation to other surrounding communities in attracting new residents through developing new housing, controlling taxes and enhancing the quality of our community life through new and existing programs.

To assure a high return to our residents on every tax dollar."

As employees of the City of Cleveland Heights, we are proud of the community in which we work and live. We pledge our continued dedication to providing the highest possible level of service to the citizens of the City, and we commit ourselves to helping enhance the quality of life which our residents, our greatest asset, enjoy.

Respectfully submitted,

Robert C. Downey

Robert C. Downey City Manager

Akomae K. Malone

Thomas K. Malone Director of Finance

#### **Listing of Principal City Officials**

#### December 31, 2005

#### **ELECTED OFFICIALS**

Mayor
Vice Mayor
Councilmember
Municipal Judge

Edward J. Kelley Kenneth R. Montlack Bonita W. Caplan Nancy J. Dietrich Phyllis L. Evans Jimmie Hicks, Jr. Dennis R. Wilcox A. Deane Buchanon

#### **APPOINTED OFFICIALS**

City Manager	Robert C. Downey
Vice City Manager	Kathleen A. Ruane
Assistant to the City Manager	Eddie L. Carter
Assistant to the City Manager	Carl Czaga
Director of Community Services	Susanna Niermann O'Neil
Director of Finance	Thomas K. Malone
Assistant Director of Finance	Sharon E. McGuire
Director of Law	John H. Gibbon
First Assistant Director of Law	Laure A. Wagner
Assistant Director of Law	William R. Hanna
Assistant Director of Law	L. James Juliano, Jr.
Assistant Director of Law	Kim Segebarth
Director of Planning	Richard E. Wong
Assistant Director of Planning	Kimberly Steigerwald
Director of Public Safety	Robert C. Downey
Director of Public Works	Alex Mannarino
Chief of Fire	Kevin C. Mohr
Chief of Police	Martin G. Lentz

## Certificate of Achievement for Excellence in Financial Reporting

Presented to

## City of Cleveland Heights, Ohio

For its Comprehensive Annual Financial Report for the Fiscal Year Ended December 31, 2004

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.



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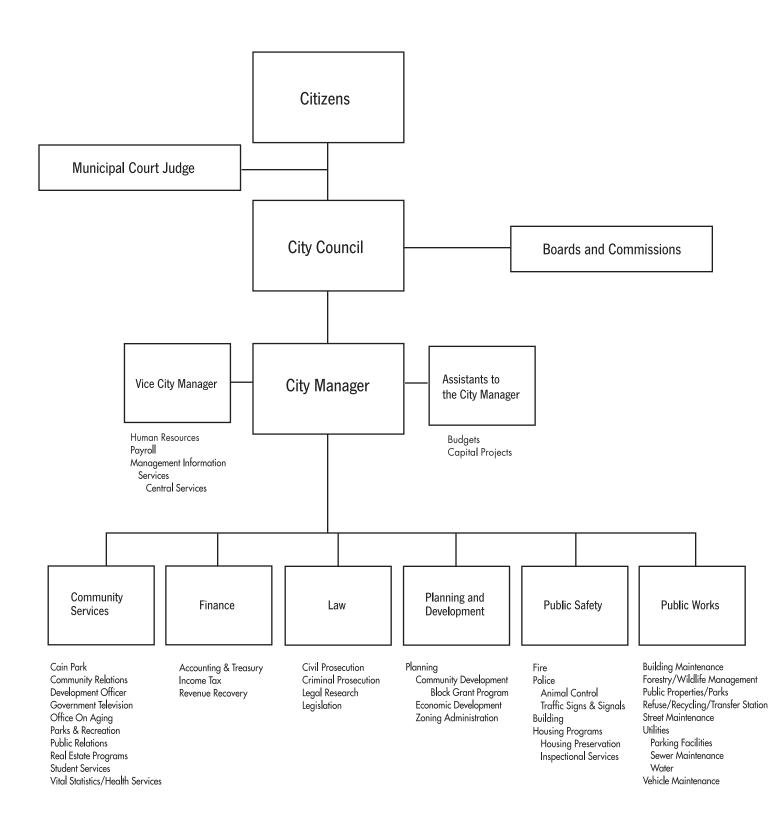
President

fry R. Ener

**Executive Director** 

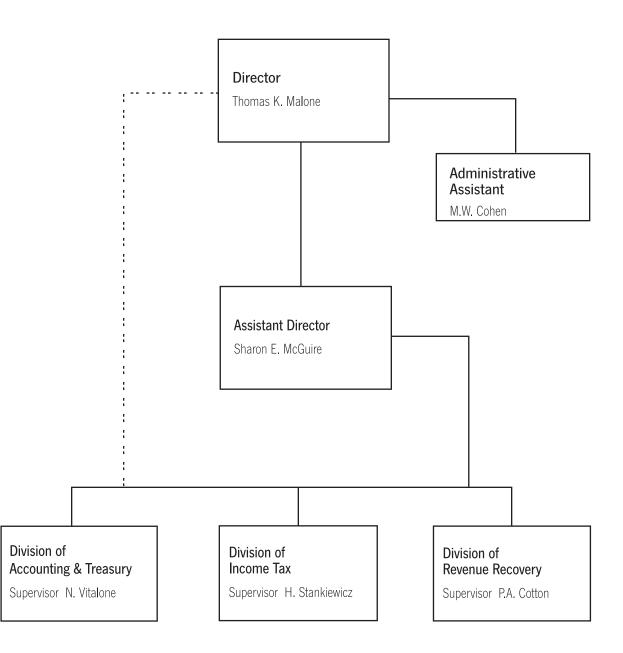


City Organization as of December 31, 2005





Department of Finance Organization as of December 31, 2005







# Financia Section







#### **Independent Auditors' Report**

Members of the City Council Cleveland Heights, Ohio

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cleveland Heights, Ohio as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of City of Cleveland Heights, Ohio's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cleveland Heights, Ohio, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General Fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, during the year ended December 31, 2005, the City implemented GASB Statement No. 40, "Deposit and Investment Risk Disclosures" and GASB Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries."

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2006 on our consideration of the City of Cleveland Heights, Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

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Members of the City Council Cleveland Heights, Ohio

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Cleveland Heights, Ohio's basic financial statements. The introductory section, combining and individual nonmajor fund financial statements and schedules, and statistical tables are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual nonmajor fund financial statements and schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements taken as a whole.

Cumi & Panichi Inc.

Cleveland, Ohio May 30, 2006

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

The discussion and analysis of the City of Cleveland Heights' financial performance provides an overall review of the City's financial activities for the fiscal year ended December 31, 2005. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers are encouraged to consider the information presented here in conjunction with the additional information contained in the financial statements and the notes thereof.

#### **Financial Highlights**

Key financial highlights for 2005 are as follows:

- The total assets of the City of Cleveland Heights exceeded its total liabilities at the close of the most recent fiscal year by \$89,146,535.
- Total net assets decreased by \$1,365,345 from 2004 levels. Total assets increased by approximately \$6.7 million led chiefly by increases of \$4.3 million in equity in City treasury cash due to the December sale of notes for Cedar-Lee parking garage construction and \$4.6 million in nondepreciable capital assets which included the Meadowbrook and Taylor Roads rehabilitation projects which were still incomplete at December 31, 2005. These increases were offset by decreases of approximately \$1.3 million in special assessments receivable and approximately \$1.7 million in net depreciable capital assets which was due to an increase in accumulated depreciation in excess of additions to depreciable capital assets for the year.
- Total liabilities increased by \$8.1 million from 2004 due mainly to the December sale of notes for the Cedar-Lee parking garage construction.
- In total, net assets in governmental activities increased by \$168,014 during 2005. This represents an increase of only .2 percent from 2004.

#### Using this Annual Financial Report

The discussion and analysis are intended to serve as an introduction to the City of Cleveland Heights' basic financial statements. The City of Cleveland Heights' basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government-wide financial statements – Reporting the City of Cleveland Heights as a Whole

#### Statement of Net Assets and the Statement of Activities

The Statement of Net Assets presents information on all the City of Cleveland Heights' assets and liabilities, with the difference between the two reported as net assets. Over time, an increase or decrease in net assets may serve as a useful indicator of whether the financial position of the City of Cleveland Heights is improving or deteriorating. However, in evaluating the overall position of the City, nonfinancial factors such as the City's tax base, change in property and income tax laws, and the condition of the capital assets should also be considered. Both the Statement of Net Assets and the Statement of Activities use the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

In the Statement of Net Assets and the Statement of Activities, we identify two kinds of activities in the City:

- <u>Governmental activities</u>: Most of the City's basic services are reported here, including the police, fire, street maintenance, parks and recreation, and general administration. Income taxes, property taxes, and state and federal grants finance most of these activities.
- <u>Business-type activities:</u> The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's water and sewer systems, off-street parking, and ambulance services are reported here.

#### Fund Financial Statements - Reporting the City of Cleveland Heights' Most Significant Funds

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objects. The City of Cleveland Heights, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of Cleveland Heights can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on the balance of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Both the Governmental Funds Balance Sheet and the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate a comparison between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds.

The City of Cleveland Heights maintains 37 individual governmental funds. Information is presented separately in the Governmental Funds Balance Sheet and in the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances, for the General Fund and Debt Service Fund both of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City of Cleveland Heights adopts an annual appropriated budget for each of its funds. A budgetary comparison statement (non-GAAP basis) has been provided for each governmental and proprietary fund to demonstrate budgetary compliance.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

#### **Proprietary Funds**

The City of Cleveland Heights maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its utilities operations and off-street parking operations and ambulance services activity. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City maintains such a fund for its self-insurance of health-related employee benefits. Because this purpose predominately benefits governmental rather than business functions, it has been included within governmental activities in the government-wide financial statements. The City maintains a second internal service fund for its workers' compensation retrospective rating.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the utilities services, off-street parking, and ambulance services as they are considered major funds. The internal service fund is for self-insurance for health benefits.

The basic proprietary fund financial statements can be found starting on page 24 of this report.

#### **Fiduciary Funds**

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City maintains a private purpose trust fund – James A. Nelson Trust Fund. The City's agency funds are purely custodial in nature (assets equal liabilities) and thus, do not involve measurement of results of operations. The City's primary agency funds accounts include the municipal court and construction deposits.

#### Notes to the Financial Statements

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found starting on page 30 of this report.

#### **Other information**

In addition to the basic financial statements and the accompanying notes, this report also presents certain other information that the City believes readers will find useful. After the Notes to the Financial Statements, the combining statements referred to earlier in connection with nonmajor governmental funds are presented, as well as individual detailed budgetary comparisons for all nonmajor funds. This information can be found starting on page 62 of this report.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

#### Government-wide Financial Analysis - City of Cleveland Heights as a Whole

As noted earlier, the Statement of Net Assets looks at the City as a whole and can prove to be a useful indicator of the City's financial position.

The Statement of Net Assets and the Statement of Activities are divided into the following categories:

- Assets
- Liabilities
- Net Assets (Assets minus Liabilities)
- Program Expenses and Revenues
- General Revenues
- Net Assets Beginning and End of Year

The Statement of Net Assets looks at the City as a whole. The following Table 1 provides a summary of the City's net assets for 2005 as compared to 2004.

	Business-Type							
	Governmental Activities		Activities			Total		
_	2005	2004	_	2005	2004		2005	2004
Current and other assets \$	38,175,744 \$	39,362,971	\$	11,580,573 \$	6,811,669	\$	49,756,317	\$ 46,174,640
Capital assets, net	67,078,967	65,910,427		32,280,825	30,295,140		99,359,792	96,205,567
Total assets	105,254,711	105,273,398		43,861,398	37,106,809		149,116,109	142,380,207
Current and other liabilities Long-term liabilities:	18,259,292	18,122,342		9,893,001	2,653,046		28,152,293	20,775,388
Due within one year	4,267,170	4,190,597		233,010	62,203		4,500,180	4,252,800
Due in more than one year	25,357,197	25,757,421		1,959,904	1,082,718		27,317,101	26,840,139
Total liabilities	47,883,659	48,070,360		12,085,915	3,797,967		59,969,574	51,868,327
Invested in capital assets,								
net of related debt	45,120,294	44,374,137		29,521,445	28,289,469		74,641,739	72,663,606
Restricted for:								
Capital projects	531,364	-		-	-		531,364	-
Community development	1,665,363	1,704,744		-	-		1,665,363	1,704,744
Municipal court special projects	1,825,114	1,615,165		-	-		1,825,114	1,615,165
Other purposes	534,225	597,975		-	-		534,225	597,975
Debt service	3,260,162	3,204,502		-	-		3,260,162	3,204,502
Unrestricted	4,434,530	5,706,515	_	2,254,038	5,019,373		6,688,568	10,725,888
Total net assets \$	57,371,052 \$	57,203,038	\$	31,775,483 \$	33,308,842	\$	89,146,535	\$ <u>90,511,880</u>

#### Table 1 City of Cleveland Heights' Net Assets

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

Total assets exceeded total liabilities for all of Cleveland Heights' funds by \$89,146,535. The net assets have decreased by \$1,365,345 from 2004. Over an extended time the pattern of these changes can become a useful indicator of a government's financial position.

The major category of the City's net assets (83.7%) is investment in capital assets such as land, buildings, infrastructure, machinery, and equipment. The amounts reflected in Table 1 are less any related outstanding debt used to acquire those assets. These assets are essential to provide services to the citizens therefore they are not available for future spending. Although the investment in capital assets is reported net of the related debt, note that the funds to repay the debt must come from sources other than the capital assets themselves.

The City's total assets increased \$6,735,902 from 2004 to 2005 while the total liabilities increased \$8,101,247 in that period. Among the most significant changes to assets was an increase in Equity in City Treasury Cash of \$4,228,686, including restricted cash, during the 2005 fiscal year. This was largely due to the December 2005 sale of \$6.8 million of notes for the construction of the Cedar-Lee parking garage. Additionally, an increase of approximately \$4.6 million in nondepreciable capital assets included the Meadowbrook and Taylor Roads rehabilitation projects which were still incomplete at December 31, 2005. These increases were offset by decreases of approximately \$1.3 million in special assessments receivable and approximately \$1.6 million in depreciable capital assets which was due to an increase in accumulated depreciation in excess of additions to depreciable capital assets for the year.

The City has made concerted efforts to maximize the return on investments of its cash and cash equivalents and to use these funds to provide liquidity for planned future capital purchases. Due to the decline of interest rates in the past few years, the investments have shifted from mostly government notes and bills to include a greater mix of federal government agency issues. However, even though the State code allows for investments with maturities of five years or less, the City has infrequently invested in an instrument with a maturity of more than two years. The City maintained a weighted average maturity of 311 days for its portfolio as of December 31, 2005.

Another tool used by the City to reduce its long-term liability is to convert accumulated sick leave to a bonus payment for employees who have a balance in excess of 800 hours of sick time remaining in their account at the end of each year. This bonus is calculated for eligible employees based on the hours accumulated and the hours of sick leave used in the current year. Only employees who have used forty-eight or less hours of sick leave per year are eligible for this conversion to bonus option. Employees who have used forty-eight hours of sick leave during the year are eligible to convert up to eight hours of sick leave to the cash bonus. If the employee has used no sick hours the conversion to bonus could be up to fifty-six hours. This allows the City to buy back accumulated sick hours at the current hourly rate as opposed to paying for it at a higher rate in the future or at the time of retirement of the employee. Every hour that is converted to bonus will reduce the employee's accumulated sick leave hours one for one. The employees benefit by having funds available to them currently with the opportunity to invest them.

The City of Cleveland Heights participates in the Ohio Bureau of Workers' Compensation retrospective rating program. Third party administration of claims is provided by CompManagement Incorporated. Various departments within the City have established safety committees to meet the Bureau guidelines and provide the employees with safety equipment to enable them to perform their tasks efficiently and also, as much as possible, to help keep the City premises an injury-free work place. A random drug testing policy for employees with CDL licenses also affords an added measure toward achieving this goal.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

The City's Service Department developed programs and applied for funding which resulted in additional savings during the year. The City of Cleveland Heights is dedicated to the recycling effort. During 2005, approximately 44 percent of all material collected was recycled and/or composed. Grant funding from the State of Ohio Department of Natural Resources (\$52,162) helped to offset many of the costs related to recycling.

In 2005, Cleveland Heights was named a Tree City USA by the National Arbor Day Foundation to honor its community forest. This was the twenty-seventh year that the City has received the award.

The net assets of our business-type activities decreased by 4.6 percent in 2005. The City generally can only use these net assets to finance the continuing operations of the water and sewer, off-street parking, and ambulance services departments. In order to further understand what makes up the changes in net assets for the current year, the following table gives readers further details regarding the results of activities for the current year.

# **City of Cleveland Heights, Ohio** Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

	Governmen	tol A	ativitias		Busine		~ 1		Total			
	2005	lai A	2004	-	2005	ville	2004		2005		2004	
Revenues:	2003		2004	•	2003	_	2004	-	2003	_	2004	
Program Revenues:												
Charges for services \$	9,143,247	\$	11,466,960	\$	11,806,234	\$	11,042,968	\$	20,949,481	\$	22,509,928	
Operating grants	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ψ	11,100,200	φ	11,000,201	Ψ	11,012,000	φ	20,7 17,101	Ψ	22,007,720	
and contributions	1,643,794		2,722,219		64,799		98,295		1,708,593		2,820,514	
Capital grants	,,		,. , .		- ,		,		····		<u> </u>	
and contributions	-		212,217		-		-		-		212,217	
Total program revenues	10,787,041		14,401,396		11,871,033		11,141,263		22,658,074		25,542,659	
General revenues:												
Property taxes	10,849,218		12,082,272		-		-		10,849,218		12,082,272	
Municipal income taxes	21,015,495		21,883,632		-		-		21,015,495		21,883,632	
Grants and entitlements	7,468,935		6,217,411		-		-		7,468,935		6,217,411	
Interest earnings	372,478		196,901		74,039		33,633		446,517		230,534	
Miscellaneous income	1,113,746		1,100,189		68,462 3,000		1,182,208		1,103,189			
Total general revenues	40,819,872		41,480,405		142,501 36,633			40,962,373		41,517,038		
Total revenues	51,606,913		55,881,801		12,013,534 11,177,896			63,620,447		67,059,697		
Program Expenses:												
General government	15,619,750		13,594,912		-		-		15,619,750		13,594,912	
Public safety	18,031,294		18,367,866		-		-		18,031,294		18,367,866	
Public health	447,114		454,038		-		-		447,114		454,038	
Culture and recreation	3,899,948		3,774,060		-		-		3,899,948		3,774,060	
Community development	5,930,750		7,739,951		-		-		5,930,750		7,739,951	
Sanitation	2,756,181		3,009,859		-		-		2,756,181		3,009,859	
Transportation	3,345,499		4,917,119		-		-		3,345,499		4,917,119	
Interest and fiscal charges	1,279,516		1,260,115		-		-		1,279,516		1,260,115	
Utilities	-,_,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		-,		12,196,889		10,101,056		12,196,889		10,101,056	
Off-street parking	-		-		870,546		845,685		870,546		845,685	
Ambulance services	-		-		557,555		1,000,967		557,555		1,000,967	
Cedar Lee parking facility			-		50,750		-		50,750		-	
Cedar Lee parking racinty					50,750				50,750			
Total program expenses	51,310,052		53,117,920		13,675,740		11,947,708		64,985,792		65,065,628	
· · · · –												
Excess before transfers	296,861		2,763,881		(1,662,206)		(769,812)		(1,365,345)		1,994,069	
Transfers	(128,847)		4,888		128,847		(4,888)					
Change in net assets \$	168,014	\$	2,768,769	\$	(1,533,359)	\$	(774,700)	\$	(1,365,345)	\$	1,994,069	

#### Table 2 Changes in Net Assets

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

#### **Governmental Activities**

Several revenue sources fund our governmental activities with the City income tax being the largest contributor. The City's income tax rate is two percent on gross income and has not changed since 1979. The tax was originally instituted in 1966. Residents of the City who work in another community and pay the withholding tax for that community receive a fifty percent tax credit on their City tax up to a maximum of one-half percent. During 2005 the revenues generated from this tax amounted to \$21.015 million. This was an increase of \$869,000 from 2004. The decrease in this revenue stream seemed to match the nationwide trend due to the general state of the economy. In 2003 the City implemented a non-filer letter and the subpoena program to ensure compliance with the local tax laws. In 2004 these efforts resulted in increases in filings and payments. These programs continue to identify and increase our contact with non-filers and new residents. Property tax revenues in 2005 of \$10.8 million constituted a decrease of 10.2 percent over the \$12.1 million of revenues in 2004. The average home price in the City in 2005 was \$140,000 which represents an increase of 17 percent since 2000. As expected, investment earnings continued to drop as the Federal Reserve maintained its momentum on rate cuts.

Public safety and transportation are the major activities of the City accounting for 41.6 percent of the governmental expenses. Currently, there are 108 full-time sworn officers in the police department operating from one police station. The City of Cleveland Heights was recently ranked number eighteen amongst the top sixty-six communities of the greater Cleveland area with regards to its safety in an annual study conducted by *Cleveland Magazine*.

The fire department consists of seventy-seven full-time fire fighters and officers of which fifty-six are fully trained paramedics. Again, training plays a crucial role in the day-to-day operation of the fire department. Techniques such as practice drills, continuing education classes, and watching training videos help keep the men updated to perform their jobs most efficiently. The department handled 5,311 calls for assistance of which approximately 4,168 were for EMS and the rest for fire and fire-related incidents. This constituted an increase in total calls of 2.6 percent from 2004.

The City has an annual road program which entails major and minor resurfacing of the 303 roadway lanes miles in Cleveland Heights on a rotating basis year by year. The resurfacing program is subject to competitive bid. The bid award in 2005 was \$879,483. Of this amount \$81,751 was funded through Community Development Block Grant. The City also has a crack sealing and concrete repairs program which accounted for approximately \$53,620 in governmental expenses in 2005 for the upkeep and maintenance of the roadways within the City limits. Several major projects were planned and begun in 2005. The first is the Euclid Heights Boulevard rehabilitation project with a total estimated cost of \$2.9 million. Besides a new road surface, curb repairs, and traffic signal upgrades, the project includes a new sewer and water lines for select areas of greatest need. Meadowbrook Boulevard rehabilitation will provide similar upgrades at a cost of \$3.7 million. The Fairmount Boulevard and the Warrensville Center Road rehabilitation projects are estimated to cost \$6.5 million and \$3.9 million respectively. The City, County, and the Transportation Improvement Program (TIP) through the State of Ohio will jointly participate in these projects.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

#### **Business-Type Activities**

The Business-Type activities of the City, which include the City's utilities operations, and off-street parking operations and ambulance services, decreased the City's net assets by \$1,533,359. Program expense exceeded program revenue in the amount of \$1,804,707 for the operations for 2005. In addition there were general revenues of \$271,348 from grants, interest earnings, and transfers from governmental funds.

#### The City's Funds

#### Governmental Funds

Information about the City's major funds starts on page 19. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$52.3 million and expenditures of \$53.6 million. Overall some areas of the revenue base continue to experience reductions such as interest earnings and state funding for local government and estate taxes. Some of these reductions could not be anticipated prior to 2003 since they were the result of new state legislation. Concerted efforts have been made in 2004 and 2005 to control spending within the new reduced streams of revenues which can now be anticipated and budgeted accordingly. However, new challenges will result from further proposed or approved reductions of State support and increases to employer share of support of various State retirement systems in 2006 and 2007.

The General Fund revenues increased 4.2% from 2004 levels mostly due to increased municipal income tax receipts. The General Fund expenditures increased only .9% from 2004 due to diligent efforts to stay at or near the prior year expenditure level. Debt service revenues increased \$3.6 million with growth in property taxes allocated for debt service. Debt service expenditures decreased by \$1.1 million due to extra debt payments made during 2004.

#### General Fund Budgeting Highlights

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on the basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. An annual appropriation budget for the following fiscal year is legally required to be presented to City Council by the City Manager in June of each year. Council is provided with a detailed General Fund budget by expenditure class for all departments, and, after a discussion at a regularly held Council meeting, which is open to the public, the General Fund budget is adopted at an expenditure class level by City Council. The approved budget is then submitted to the Cuyahoga County Budget Commission. Within a budgeted expenditure class the appropriations can be transferred between line items with the approval of the Assistant to the City Manager for Budget or the City Manager and the respective department head. Council must approve any revisions in the budget that alter the expenditure class totals or the total appropriations for any department or fund. All funds other than the General Fund are budgeted and appropriated at the fund level. The final budget for the current year must be reviewed and approved during December. The City Manager recommends necessary changes to the budget and provides information as requested by Council. During fiscal year 2005, the City amended its General Fund budget for revenues by a decrease of \$3,018,584, for expenditures by a increase of \$194,912, and for other financing uses by a increase of \$248,116 at the end of the fiscal year. The Finance Director provides monthly reports to City Council depicting monthly and year-to-date activity for revenues and expenditures in a comparative format to the approved budget and certificate of estimated resources.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

For the General Fund, budget basis revenue was \$1,603,666 below the original budget estimates of \$41.3 million. The City follows the conservative practice of estimating low in the tax, intergovernmental revenue and interest revenue areas however, property tax revenues were reduced from prior years due to immediately-effective State legislation reducing the personal property tax collection. This was not known at the time budgets were prepared for 2005. The original appropriations of \$40.6 million were sufficient to meet the expenditures for the year, which ended up at \$37.8 million. Interest earned on investments began a gradual increase in 2005.

The City's ending unobligated budgetary fund balance was \$4,688,546 greater than the final budgeted amount. \$107,541 was reserved for encumbrances and payables at the end of 2005. No amount had been budgeted for these obligations.

#### Business-Type Funds

The City's major Enterprise Funds consist of the Utilities Fund, the Off-Street Parking Fund, the Ambulance Services Fund, and the Cedar Lee Parking Facility Fund. The basic financial statements for the major funds are included in this report.

The Business-Type funds decreased the City's net total assets by \$1,533,359. Program expense exceeded program revenue in the amount of \$1,804,707, which was attributable mainly to the Utilities Fund and the water program in particular.

For the second year the water system has experienced a high number of water main breaks – forty-eight in 2004 and forty-seven in 2005 compared to the twenty-five year average of thirty-nine breaks per year. The unaccounted water which was purchased by the City but unbilled during the year has risen slowly but continuously over the last seven years.

On January 16, 2001, the City Manager acting as the Director of Public Service notified City Council of the five-year water rate increase from the City of Cleveland. In response the rates for Cleveland Heights residents were increased and set for the five-year period ending in December, 2005. The City charged \$41.73 per thousand cubic feet. During 2003 the water department reinstituted the shut off of water service in order to collect delinquent accounts. This was found to be successful and the practice has been increased in 2005 in an attempt to reduce outstanding delinquent balances.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2005, the City of Cleveland Heights had \$99.3 million invested in capital assets (net of depreciation) which was an increase of \$3.2 million from 2004. This investment in capital assets includes land, buildings, improvements, construction in progress, machinery, and equipment as well as infrastructure including roads, sidewalks, bridges, water lines, sanitary sewers, curbs and gutters.

Table 3 shows fiscal year 2005 balances of capital assets (net of depreciation) as compared to 2004:

Table 3
Capital Assets at December 31
(Net of Depreciation)

	Governmental A	Activities		Business-Ty Activitie		Total				
	2005	2004	_	2005	2004	_	2005	2004		
Land \$	2 862 611 \$	4 0 4 1 4 2 4	¢	1 600 604 \$	1,699,694	¢	5 562 205 \$	5 741 110		
·· ·· ·	3,862,611 \$	4,041,424	\$	1,699,694 \$	, ,	\$	5,562,305 \$	, ,		
Construction in progress	2,904,403	331,897		2,464,225	143,695		5,368,628	475,592		
Land improvements	676,175	473,761		247,650	185,672		923,825	659,433		
Buildings and improvements	34,631,496	35,825,900		3,481,172	3,637,936		38,112,668	39,463,836		
Machinery and equipment	5,469,193	5,309,916		2,995,190	3,022,331		8,464,383	8,332,247		
Infrastructure:										
Streets and sidewalks	19,535,089	19,927,529		-	-		19,535,089	19,927,529		
Water lines	-	-		13,376,310	13,597,752		13,376,310	13,597,752		
Sanitary sewer lines	-	-		4,575,730	4,681,597		4,575,730	4,681,597		
Storm sewer lines	-	-		2,414,548	2,481,302		2,414,548	2,481,302		
Off-street parking lots		-	_	1,026,306	845,161	_	1,026,306	845,161		
Total capital assets \$	<u>67,078,967</u> \$	65,910,427	\$	32,280,825 \$	30,295,140	\$	<u>99,359,792</u> \$	96,205,567		

Overall there was an increase in capital assets from 2004. The City will continue to carry out an aggressive policy in maintaining its assets in excellent condition. Along with the street improvement projects, the City will continue to issue short-term notes to facilitate the purchase of motorized equipment on an annual basis. Vehicles, such as fire trucks, ambulances, rubbish trucks, etc., are planned for well in advance by the respective department heads and a scheduled maintenance and replacement time table is followed to provide peak performance for the maximum time frame. Police cars are replaced on an annual basis with approximately thirteen new cruisers placed in service each year. The older vehicles are either traded in to the dealers or sold to the highest bidder at the City's annual vehicle auction.

The Meadowbrook Boulevard and Euclid Heights Boulevard rehabilitation projects account for the majority of the increase in capital assets. Both projects remained in construction in progress at the end of 2005.

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

With regards to the infrastructure, the City's public works department maintains a comprehensive listing of all the streets, bridges, culverts and water and sewer lines in the City. The public works department performs in-house maintenance and repairs as a supplement to the road projects that are bid out annually. The City maintains annual street resurfacing and surface treatment programs. As part of the City's annual road maintenance program, the capital projects manager evaluates the condition of each street after the winter and prepares a list of streets to be either resurfaced or crack-sealed, and, in the case of concrete roads, either replaced or repaired. After approval from Council, the projects are competitively bid in early spring to get the best possible pricing from contractors. This program is paid for out of the current operating funds of the City has effectively pursued external funding sources to provide as much as forty to fifty percent of the project. Grants and loan assistance programs are from sources such as Cuyahoga County, State Issue II funds, and Federal highway funds. These awards reduce the total amount that must be borrowed to provide the matching funds in some cases. Capital assets for business-type activities increased by approximately \$1.8 million. The Cedar-Lee parking deck, Meadowbrook Boulevard rehabilitation and Euclid Heights.

#### Debt

At December 31, 2005, the City of Cleveland Heights had \$31,817,281 in total outstanding debt, of which \$20,935,000 was in general obligation bonds. There is a increase of 3.6% in total outstanding debt from 2004. General obligation bonds increased 6.5% from 2004. Table 4 summarizes the debt outstanding.

	Government	Governmental Activities Business-Type Activities							Total			
-	2005		2004	_	2005		2004	-	2005	2004		
General obligation bonds \$ OWPC loans Economic development bonds Capital leases Compensated absences	20,935,000 1,481,006 1,285,000 61,019 5,862,342	\$	22,385,000 - 1,475,000 321,781 5,601,729	\$	1,801,828 - 391,086	\$	939,688 - - -	\$	20,935,000 5 3,282,834 1,285,000 452,105 5,862,342	5 22,385,000 939,688 1,475,000 321,781 5,601,729		
Total \$_	29,624,367	\$	29,783,510	\$ _	2,192,914	\$	939,688	\$	31,817,281	5 <u>30,723,198</u>		

#### Table 4 Outstanding Debt at Year End

Management's Discussion and Analysis For the Fiscal year Ended December 31, 2005 Unaudited

At December 31, 2005, the City's overall legal debt margin was \$64,098,454 with an unvoted debt margin of \$29,636,542. The City had an outstanding balance of \$3,282,834 on interest-free loans obtained from the Ohio Public Works Commission in 2000 for Cedar Road waterline rehabilitation and sanitary sewer improvement and in 2001 for Taylor Road rehabilitation. These loans allowed the City to spread the payments for \$3,535,120 of improvements over twenty years with no interest costs. Other obligations include accrued vacation pay and sick leave and capital leases. More detailed information about the City's long-term liabilities is presented in the notes to the basic financial statements.

More detailed information and relevant disclosures of capital asset activity and changes in long-term obligations are available in the Notes to Basic Financial Statements.

#### **Current Related Financial Activities**

The City of Cleveland Heights has felt the effects of the same economic downturn that stalled the economy of the State of Ohio and the nation as a whole in the earlier years of this decade. The City is optimistic that the next few years will bring closure to this period of downturn. The City is currently budgeting 2007 using the same very conservative approach of the past few years. The State of Ohio intends to continue reducing financial support to cities. Revenues are being scrutinized for opportunities to create new revenue sources or to maximize the revenue from existing sources. Expenditures are being closely monitored at the department level as well as the City Manager level. City Council reviews the budget and financial status of the City on a regular basis.

The City of Cleveland Heights, Ohio, has committed itself to financial excellence and has a history of doing just that. Management has been committed to providing the residents of the City of Cleveland Heights with full disclosure of the financial position of the City. To that end the City has received the Government Finance Officers Association (GFOA) Certificate of Achievement for Excellence in Financial Reporting since 1984, the year of our first Comprehensive Annual Financial Report.

#### Contacting the City of Cleveland Heights' Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives, spends, or invests. If you have questions about this report or need financial information, contact the Finance Director, Thomas K. Malone, at the City of Cleveland Heights, 40 Severance Circle, Cleveland Heights, Ohio 44118, telephone 216-291-3900, or e-mail tmalone@clvhts.com.



### Statement of Net Assets

# December 31, 2005

	Governmental Activities	Business-Type Activities	Total
Assets:			
Equity in city treasury cash	\$ 11,720,523	\$ 7,700,282	\$ 19,420,805
Restricted assets: cash	-	779,629	779,629
Accounts receivable	260,320	2,954,785	3,215,105
Special assessment receivable	2,758,920	-	2,758,920
Interest receivable	38,321	7,374	45,695
Loans receivable	1,805,537	-	1,805,537
Intergovernmental receivable	119,492	-	119,492
Inventory of supplies	171,721	138,503	310,224
Taxes receivable	21,300,910	-	21,300,910
Nondepreciable capital assets	6,767,014	4,163,919	10,930,933
Depreciable capital assets, net	60,311,953	28,116,906	88,428,859
r · · · · · r · · · · · · · · · · · · ·			
Total assets	105,254,711	43,861,398	149,116,109
	,		
Liabilities:			
Vouchers and accounts payable	1,389,931	956,563	2,346,494
Accrued wages and benefits	3,187,539	128,984	3,316,523
Contracts payable	184,523	-	184,523
Unearned revenue	11,414,489	-	11,414,489
Refundable deposits	-	779,629	779,629
Notes payable	1,821,400	7,902,600	9,724,000
Accrued interest payable	118,861	125,225	244,086
Claims payable	142,549	- , -	142,549
Long-term liabilities:	,>		
Due within one year	4,267,170	233,010	4,500,180
Due in more than one year	25,357,197	1,959,904	27,317,101
		1,707,701	
Total liabilities	47,883,659	12,085,915	59,969,574
		<u>, , </u>	
Net assets:			
Invested in capital assets, net of related debt	45,120,294	29,521,445	74,641,739
Restricted for:	, ,	, ,	, ,
Debt service	3,260,162	-	3,260,162
Capital projects	531,364	-	531,364
Community development	1,665,363	-	1,665,363
Municipal court special projects	1,825,114	-	1,825,114
Other purposes	534,225	-	534,225
Unrestricted	4,434,530	2,254,038	6,688,568
	1 Y	, 1	1
Total net assets	\$ 57,371,052	\$ 31,775,483	\$ 89,146,535

#### **Statement of Activities**

#### For the Year Ended December 31, 2005

	Program Revenues									
		Charges for Expenses	C	Deprating Grants and Services		Contributions				
Governmental activities:		<u> </u>								
General government	\$	15,619,750	\$	4,708,959	\$	71,731				
Public safety		18,031,294		826,386		46,614				
Public health		447,114		6,706		27,103				
Culture and recreation		3,899,948		2,150,561		5,000				
Community development		5,930,750		459,862		1,462,627				
Sanitation		2,756,181		722,498		30,719				
Transportation		3,345,499		268,275		-				
Interest and fiscal charges		1,279,516		-						
Total governmental activities	_	51,310,052	_	9,143,247		1,643,794				
Business-type activities:										
Utilities		12,196,889		10,431,421		-				
Off-street parking		870,546		735,696		-				
Ambulance services		557,555		639,117		64,799				
Cedar Lee parking facility		50,750								
Total business-type activities	—	13,675,740		11,806,234		64,799				
Total	\$	64,985,792	\$	20,949,481	\$	1,708,593				

General revenues: Property taxes levied for: General purposes Debt service Police and fire pension Municipal income taxes for general purposes Grants and entitlements not restricted to specific programs Interest earnings Other revenues Transfers

Total general revenues and transfers

#### Change in net assets

Net assets at beginning of year, restated

#### Net assets at end of year

			ment Business -	
(	Governmental		Туре	
	Activities		Activities	Total
		_		
\$	(10,839,060)	\$	-	\$ (10,839,060
	(17,158,294)			(17,158,294
	(413,305)		-	(413,305
	(1,744,387)		-	(1,744,387
	(4,008,261)		-	(4,008,261
	(2,002,964)		-	(2,002,964
	(3,077,224)		-	(3,077,224
	(1,279,516)		-	(1,279,516
-	(40,523,011)	-	_	(40,523,011
-	(10,020,011)			(10,525,01)
	-		(1,765,468)	(1,765,468
	-		(134,850)	(134,850
	-		146,361	146,361
_	-	_	(50,750)	(50,750
-		-	(1,804,707)	(1,804,707
-	(40,523,011)	_	(1,804,707)	(42,327,718
	6,462,966		_	
	3,913,630		-	3,913,630
	3,913,630 472,622		- - -	3,913,630 472,622
	3,913,630		- - -	3,913,630 472,622
	3,913,630 472,622 21,015,495		- - -	3,913,630 472,622 21,015,495
	3,913,630 472,622 21,015,495 7,468,935		- - - 74.039	3,913,630 472,622 21,015,499 7,468,933
	3,913,630 472,622 21,015,495 7,468,935 372,478		74,039	3,913,630 472,622 21,015,495 7,468,935 446,517
_	3,913,630 472,622 21,015,495 7,468,935	_	- - - 74,039 68,462 128,847	3,913,630 472,622 21,015,495 7,468,935 446,517
-	3,913,630 472,622 21,015,495 7,468,935 372,478 1,113,746	-	68,462	3,913,63( 472,622 21,015,493 7,468,933 446,517 1,182,208
-	3,913,630 472,622 21,015,495 7,468,935 372,478 1,113,746 (128,847)	-	68,462 128,847	6,462,966 3,913,630 472,622 21,015,495 7,468,935 446,517 1,182,208 - 40,962,373 (1,365,345
-	3,913,630 472,622 21,015,495 7,468,935 372,478 1,113,746 (128,847) 40,691,025	-	68,462 128,847 271,348	3,913,630 472,622 21,015,493 7,468,933 446,517 1,182,208 40,962,373

#### **Balance Sheet Governmental Funds**

#### December 31, 2005

Associat	-	General	-	Debt Service	(	Other Governmental Funds	(	Total Governmental Funds
Assets: Equity in city treasury cash Receivables (net of allowance for	\$	2,945,597	\$	3,286,237	\$	4,640,561	\$	10,872,395
uncollectibles): Taxes Accounts Special assessments Accrued interest Loans Intergovernmental Interfund Inventory of supplies	-	15,146,094 235,535 31,564 - - 171,721	_	4,134,125	_	2,020,691 24,785 2,758,920 3,489 1,805,537 119,492 76,157	_	21,300,910 260,320 2,758,920 35,053 1,805,537 119,492 76,157 171,721
Total assets	\$	18,530,511	\$ _	7,420,362	\$ _	11,449,632	\$	37,400,505
Liabilities and fund balances: Liabilities:								
Vouchers and accounts payable Accrued wages and benefits Contracts payable Interfund payable Unearned revenue Notes payable Accrued interest payable Claims payable Total liabilities	\$ -	592,391 1,614,864 50,082 12,372,992 - 142,549 14,772,878	\$ _	- 26,075 4,134,125 - - 4,160,200	\$ -	797,540 680,363 184,523 135,379 4,569,434 1,821,400 28,861 	\$ -	1,389,931 2,295,227 184,523 211,536 21,076,551 1,821,400 28,861 142,549 27,150,578
Fund balances:	-	14,772,070	-	4,100,200	-	0,217,300	-	27,150,576
Reserved for encumbrances Reserved for loans receivable Reserved for inventory of supplies Unreserved (deficit), undesignated, re	enorte	63,662 - 171,721 d in:		- - -		443,766 1,805,537 -		507,428 1,805,537 171,721
General fund Special revenue funds Debt service fund Capital projects funds	.porte	3,522,250	-	3,260,162	-	811,709 - 171,120	-	3,522,250 811,709 3,260,162 171,120
Total fund balances	-	3,757,633	-	3,260,162	-	3,232,132	-	10,249,927
Total liabilities and fund balances	\$	18,530,511	\$ _	7,420,362	\$ _	11,449,632	\$	37,400,505

### **Reconciliation of Total Governmental Fund Balances** to Net Assets of Governmental Activities

#### December 31, 2005

Total governmental funds balances	\$	10,249,927
Amounts reported for governmental activities in the Statement of Net Assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		67,078,967
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		
Property and other taxes\$ 1,135,219Municipal income taxes4,170,237Special assessments2,758,920Intergovernmental1,597,686		
Total		9,662,062
An internal service fund is used by management to charge the costs of certain activities, such as insurance to individual funds. The assets and liabilities of the Internal Service Fund are included in the governmental activities in the Statement of Net Assets.		94,463
Long-term liabilities are not due and payable in the current period and are therefore not reported in the funds.		
Interest payable(90,000)General obligation bonds(20,935,000)Economic development bonds(1,285,000)OPWC loans payable(1,481,006)Capital leases payable(61,019)Compensated absences(5,862,342)		
Total	_	(29,714,367)
Net assets of governmental activities	\$_	57,371,052

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

	-	General	-	Debt Service	Other Governmental Funds	Total Governmental Funds
Revenues: Property and other local taxes Municipal income taxes Intergovernmental Charges for services Fees, licenses, and permits Interest earnings Special assessments Fines and forfeitures Reimbursements received Other revenues	\$	5,785,865 20,798,981 5,243,360 2,394,570 1,326,361 277,264 1,324 2,771,772 579,346 459,791	\$	3,913,630 - - 1,457 139,083 - 1,379 9,600	\$ 1,231,446 $3,541,984$ $640,597$ $887$ $63,444$ $1,321,232$ $483,050$ $304,009$ $1,010,564$	\$ $10,930,941 \\ 20,798,981 \\ 8,785,344 \\ 3,034,867 \\ 1,327,248 \\ 342,165 \\ 1,461,639 \\ 3,254,822 \\ 883,355 \\ 1,481,634 \\ \hline$
Total revenues	-	39,638,634	-	4,065,149	8,597,213	52,300,996
Expenditures: Current: Public safety Public health Culture and recreation Community development Sanitation Transportation General government Capital outlay Debt service: Principal Interest and fiscal charges Total expenditures		14,546,729 428,887 2,360,174 2,504,611 2,548,331 3,301,810 12,117,124 - - 37,807,666	-	- - - - 19,784 - 1,450,000 1,186,705 2,656,489	3,510,465 3,378 1,351,041 3,140,898 478,308 4,116,306 248,531 23,215 190,000 92,811 13,154,953	18,057,194 432,265 3,711,215 5,645,509 3,026,639 7,418,116 12,385,439 23,215 1,640,000 1,279,516 53,619,108
Excess of revenues over (under) expenditures	-	1,830,968	_	1,408,660	(4,557,740)	(1,318,112)
Other financing sources (uses): Issuance of debt Proceeds from sale of assets Transfers - in Transfers - out		189,759 (2,106,516)	_	 	1,129,752 1,500 4,701,322 (1,370,653)	1,129,752 191,259 4,701,322 (4,830,169)
Total other financing sources (uses)		(1,916,757)	-	(1,353,000)	4,461,921	1,192,164
Net change in fund balances		(85,789)		55,660	(95,819)	(125,948)
Fund balance at beginning of year	-	3,843,422	-	3,204,502	3,327,951	10,375,875
Fund balance at end of year	\$	3,757,633	\$ _	3,260,162	\$ 3,232,132	\$ 10,249,927

# For the Year Ended December 31, 2005

# **Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities**

For the Year Ended December 31, 2005		
Net change in fund balances - total governmental funds		\$ (125,948)
Amounts reported for governmental activities in the Statement of Activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays in the current period. Capital outlay Depreciation	\$ 5,134,449 (3,365,310)	
Total		1,769,139
In the Statement of Activities, only the loss on the sale of capital assets is reported, whereas, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital assets.		(600,598)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. Property and other taxes Municipal income taxes Special assessments Intergovernmental	(81,723) 216,514 (1,249,933) 154,538	
Total		(960,604)
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.		1,714,016
Debt proceeds, reported through intergovernmental revenue, provide current financial resources to governmental funds, but has no effect on net assets.		(1,129,752)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated absences		(260,613)
An internal service fund is used by management to charge the costs of certain activities, such as insurance to individual funds. The net revenue (expense) of the Internal Service Fund is reported with governmental activities.		 (237,626)
Change in net assets of governmental activities		\$ 168,014

For the Year Ended December 31, 2005

# Statement of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – General Fund

#### For The Year Ended December 31, 2005

D	Original Budget		Final Budget	Actual	F	ariance with Final Budget sitive (Negative)
Revenues: Property taxes Municipal income taxes Other local taxes State levied shared taxes Intergovernmental grants and contracts Charges for services Fees, licenses, and permits Interest earnings Special assessments Fines and forfeitures Reimbursements received Other revenues	\$ 6,519,210 21,410,395 229,816 4,237,895 816,259 2,443,879 1,360,446 279,588 1,358 2,888,631 594,236	\$	$\begin{array}{c} 6,570,550\\ 19,518,068\\ 209,504\\ 3,863,334\\ 744,115\\ 2,227,881\\ 1,240,205\\ 254,877\\ 1,238\\ 2,633,324\\ 541,715\\ 429,924 \end{array}$	\$ 5,785,865 20,873,922 224,058 4,131,707 795,806 2,382,644 1,326,358 272,582 1,324 2,816,252 579,346 457,702	\$	(784,685) 1,355,854 14,554 268,373 51,691 154,763 86,153 17,705 86 182,928 37,631 20,865
Total revenues	<u>471,606</u> <u>41,253,319</u>	-	38,234,735	<u>459,789</u> <u>39,649,653</u>	_	<u>29,865</u> 1,414,918
Expenditures: Current: Public safety Public health Culture and recreation Community development Sanitation Transportation General government	16,300,357 493,985 2,821,440 2,772,380 2,626,325 3,377,925 12,228,339		16,309,609 441,755 2,622,265 2,657,405 2,613,752 3,701,264 12,469,613	14,446,773 425,064 2,335,458 2,500,352 2,584,134 3,380,381 12,079,829		1,862,836 16,691 286,807 157,053 29,618 320,883 389,784
Total expenditures	40,620,751	-	40,815,663	37,751,991	_	3,063,672
Excess of revenues over (under) expenditures	632,568	-	(2,580,928)	1,897,662		4,478,590
Other financing sources (uses): Proceeds from sale of capital assets Transfers - out		_	(2,215,150)	189,759 (2,106,517)	_	189,759 108,633
Total other financing sources (uses)	(1,967,034)	-	(2,215,150)	(1,916,758)		298,392
Net change in fund balance	(1,334,466)		(4,796,078)	(19,096)		4,776,982
Cash fund balance at beginning of year	2,996,852		2,996,852	2,996,852		-
Current year charges against prior year Cash fund balance: Reserved for encumbrances		-		(88,436)	_	<u>(88,436</u> )
Cash fund balance at end of year Unreserved Reserved for encumbrances	1,662,386	-	(1,799,226)	2,889,320 107,541	_	4,688,546 <u>107,541</u>
Total cash fund balance at end of year	\$ <u>1,662,386</u>	\$	(1,799,226)	\$ 2,996,861	\$ _	4,796,087

#### Statement of Fund Net Assets Proprietary Funds

#### For the Year Ended December 31, 2005

		Business-T	ype Activities			Governmental Activities-
	Utilities	Off-Street Parking	Ambulance Services	Cedar Lee Parking Facility	Total	Internal Service Funds
Assets:						
Current assets:						
1	\$ 105,138	\$ 633,716	\$ 524,146	\$ 6,437,282	\$ 7,700,282	\$ 848,128
Restricted assets:						
Deposits	779,629	-	-	-	779,629	-
Receivables (net of allowance for uncollectibles):						
Accounts	2,784,840		169,945		2,954,785	
Accrued interest	5,238	2,136	109,945	-	2,934,783	3,268
Interfund	5,258	2,150	-	-	-	135,379
Inventory of supplies	75,104	63,399	-	-	138,503	-
Total current assets	3,749,949	699,251	694,091	6,437,282	11,580,573	986,775
Noncurrent assets:						
Nondepreciable capital assets	2,076,016	1,699,694	-	388,209	4,163,919	-
Depreciable capital assets,						
net	22,076,660	4,029,282	2,010,964	-	28,116,906	-
Total noncurrent assets	24,152,676	5,728,976	2,010,964	388,209	32,280,825	
Total assets	27,902,625	6,428,227	2,705,055	6,825,491	43,861,398	986,775
Liabilities:						
Current liabilities:						
Vouchers and accounts	744 176	212 297			05( 5(2	
payable Accrued wages and benefits	744,176 121,729	212,387 6,193	1,062	-	956,563 128,984	892,312
Notes payable	1,102,600	0,195	1,002	6,800,000	7,902,600	692,512
Accrued interest payable	17,472	-	-	107,753	125,225	-
Restricted deposits	779,629	_	_	-	779,629	_
Due within one year	62,203	-	170,807	-	233,010	-
Total current liabilities	2,827,809	218,580	171.869	6,907,753	10,126,011	892.312
	<u> </u>					
Long- term liabilities:						
Capital leases payable	-	-	220,279	-	220,279	-
OPWC loans payable	1,739,625				1,739,625	
Total long-term liabilities	1,739,625				1,959,904	
Total liabilities	4,567,434	218,580	392,148	6,907,753	12,085,915	892,312
Total habilities	<u> </u>	210,580	572,140		12,005,715	072,312
Net assets:						
Invested in capital assets,						
net of related debt	22,172,591	5,728,976	1,619,878	-	29,521,445	-
Unrestricted (deficit)	1,162,600	480,671	693,029	(82,262)	2,254,038	94,463
Total net assets (deficit)	\$ <u>23,335,191</u>	\$ <u>6,209,647</u>	\$ <u>2,312,907</u>	\$ (82,262)	\$ <u>31,775,483</u>	\$ <u>94,463</u>

#### Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds

#### For the Year Ended December 31, 2005

		Business-T	ype	e Activities				Governmental <u>Activities -</u>
	Utilities	Off-Street Parking		Ambulance Services	Cedar Lee Parking Facility	,	Total	Internal Service Funds
Operating revenues:						-		
Charges for services	\$ 10,032,295	\$ 735,696	\$	639,117	\$	\$	11,407,108	\$ -
Other income	10,428			1	58,033		68,462	
Total operating revenues	10,042,723	735,696		639,118	58,033		<u>11,475,570</u>	
Operating expenses:								
Personal services	1,519,514	72,389		25,768	-		1,617,671	-
Fringe benefits	485,948	19,846		181	_		505,975	267,939
Contractual services	9,180,094	201,366		170,950	30,411		9,582,821	201,555
Materials and supplies	291,749	40,982		29,765	50,411		362,496	-
Utilities	1,840	40,982 81,324		29,705	-		83.164	-
Other expenses	5,654	279,617		2,329	20,339		307,939	-
Depreciation	637,823	159,952		2,527	-		1,012,462	_
Total operating expenses	12,122,622	855,476		443,680	50,750		13,472,528	267,939
Total operating expenses	12,122,022	055,470		-+5,000			15,472,526	201,757
Operating income (loss)	(2,079,899)	(119,780)		195,438	7,283		<u>(1,996,958)</u>	(267,939)
Non-operating revenues (expenses):								
Interest income	46,211	9,620		-	18,208		74,039	30,313
Intergovernmental grants and	,	,,					,	
contracts	-	-		64,799	-		64,799	-
Special assessments	399,126	-		-	-		399,126	-
Interest and fiscal charges	(26,403)	-		-	(107,753)		(134,156)	-
Loss on sale of assets	(47,864)	(15,070)		(6,122)	-		(69,056)	-
Total non-operating revenues								
(expenses)	371,070	(5,450)		58,677	(89,545)		334,752	30,313
Net income (loss) before								
transfers	(1,708,829)	(125,230)		254,115	(82,262)		(1,662,206)	(237,626)
Transfers – in	124 671						134,671	
Transfers – out	134,671	-		(5,824)	-			-
I ransfers – out				(5,824)			(5,824)	
Change in net assets	(1,574,158)	(125,230)		248,291	(82,262)		(1,533,359)	(237,626)
Net assets at beginning of year, restated	24,909,349	6,334,877		2,064,616			33,308,842	332,089
Net assets (deficit) at end of year	\$ 23,335,191	\$ 6,209,647	\$	2,312,907	\$ (82,262)	\$	<u>31,775,483</u>	\$ 94,463

#### Statement of Cash Flows Proprietary Funds

#### For the Year Ended December 31, 2005

			Business-T	ype	e Activities				-	overnmental Activities-
		Utilities	Off-Street Parking		Ambulance Services	Cedar Lee Parking Facility	<u>,</u>	Total	Se	Internal ervice Funds
Operating activities: Cash received from										
customers Cash payments to suppliers Cash payments to	\$	9,965,213 (9,410,579)	\$ 735,696 (253,748)	\$	624,342 (223,810)	\$ (30,411)	\$	11,325,251 (9,918,548)	\$	-
employees Cash payments for other		(2,004,683)	(91,268)		(24,887)	-		(2,120,838)		(407,512)
expenses Other operating receipts		(5,654) 10,428	(279,102)		(2,328)	(20,339) 58,033		(307,423) <u>68,461</u>	_	-
Net cash provided by (used for) operating activities:		(1,445,275)	111,578		373,317	7,283		(953,097)	_	(407,512)
Noncapital financing activities: Transfers-out		-	-		(5,824)	-		(5,824)		(135,378)
Intergovernmental Advances to other funds		924,343	-		64,799 -	-		989,142		- 144,337
Net cash provided by noncapital financing activities:		924,343			58,975			983,318		8,959
	-	,								· · · · ·
Capital and related financing activities: Acquisition and construction										
of capital assets		(2,003,312)	(200,751)		(474,931)	(388,209)		(3,067,203)		-
Debt proceeds		1,102,600	-		305,000	6,800,000		8,207,600		-
Principal paid on debt		(788,282)	-		(119,147)	-		(907,429)		-
Interest and fiscal charges Special assessments		(15,345) 399,126	-		-	-		(15,345) 399,126		-
Net cash provided by capital and	-	399,120						399,120		
related financing activities		(1,305,213)	(200,751)		(289,078)	6,411,791		4,616,749	_	
Investing activities: Interest received		48,950	10,105		_	18,208		77,263		32,049
Interest received	-	40,750	10,105			10,200		11,205	-	52,047
Net increase (decrease) Cash and cash equivalents		(1,777,195)	(79,068)		143,214	6,437,282		4,724,233		(366,504)
Cash and cash equivalents at beginning of year		2,661,962	712,784		380,932			3,755,678	_	1,214,632
Cash and cash equivalents at end of year	\$	884,767	\$ 633,716	\$	524,146	\$ 6,437,282	\$	<u>8,479,911</u>	\$ _	848,128

Continued

#### Statement of Cash Flows Proprietary Funds (Continued)

#### For the Year Ended December 31, 2005

-	Business-Type Activities									Governmental <u>Activities-</u>
		Utilities		Off-Street Parking		Ambulance Services		Cedar Lee Parking Facility	Total	Internal Service Funds
Reconciliation of operating income (loss) to net cash from operating activities:										
Operating income (loss)	\$	(2,079,899)	\$	(119,780)	\$	195,438	\$	7,283	\$ (1,996,958)	\$ (267,939)
Adjustments to reconcile operating income to net cash from operating activities:										
Depreciation		637,823		159,952		214,687		-	1,012,462	-
Change in operating assets and liabilities:						,			,- , -	
Receivables		(67,082)		-		(14,775)		-	(81,857)	-
Inventory		29,608		4,354		-		-	33,962	-
Refundable deposits		(33,114)		-		-		-	(33,114)	-
Vouchers and accounts payable		66,610		66,085		(23,095)		-	109,600	-
Accrued wages and benefits										
payable		779		967		1,062			2,808	(139,573)
Total adjustments		634,624		231,358		177,879			1,043,861	(139,573)
Net cash provided by (used for) operating activities	\$	<u>(1,445,275)</u>	\$	111,578	\$	373,317	\$	7,283	\$ <u>(953,097)</u>	\$ (407,512)

#### Statement of Fiduciary Net Assets Fiduciary Funds

# December 31, 2005

	Private Purpose <u>Trust</u> James A. Nelson <u>Trust</u>	Agency
Assets:		
Equity in city treasury cash	\$18,205	\$ 812,723
Total assets	18,205	\$ 812,723
Liabilities:		
Due to others	-	\$ 184,578
Due to other governments	-	127,159
Restricted deposits		500,986
Total liabilities		\$ 812,723
Net assets: Held in trust	\$18,205	

Statement of Changes in Fiduciary Net Assets Fiduciary Funds

#### For the Year Ended December 31, 2005

	Jame	ate Purpose <u>Trust</u> es A. Nelson <u>Trust</u>
Additions: Interest	\$	548
Deductions:		(3,500)
Change in net assets		(2,952)
Net assets beginning of year		21,157
Net assets end of year	\$	18,205

#### Notes To Basic Financial Statements

#### December 31, 2005

#### Note 1: Description of the City and Reporting Entity

The City of Cleveland Heights is a home rule municipal corporation operating under its own charter since August 9, 1921. The charter provides that the City operate under the council/manager form of government. The city manager, appointed by the seven-member elected Council, is the chief administrative officer of the City.

#### **Reporting Entity**

A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the City consists of all funds, departments, boards and agencies that are not legally separate from the City. For the City of Cleveland Heights this includes Public Safety, Street Maintenance, Refuse Collection, Recreation Programs, Municipal Court, Public Health, Community Development, Public Improvements, Water and Sewer Services, and General Administrative Services. The City's departments include a public safety department, a public service department, a street maintenance department, a water and sewer department, a parks and recreation department, a planning and zoning department, and a staff to provide support (i.e., payroll processing, accounts payable, and revenue collection) to the service providers. The operation of each of these activities and entities is directly controlled by the City Council through the budgetary process.

The Cleveland Heights Municipal Court has been included in the City's financial statements as an agency fund. The clerk of courts is an appointed City official who has a fiduciary responsibility for the collection and distribution of the court fees and fines.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board, and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources. The City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt, or the levying of taxes. The City has no component units.

#### Note 2: Summary of Significant Accounting Policies

The financial statements of the City have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has elected not to apply FASB pronouncements and interpretations issued after November 30, 1989, to its business-type activities are described below.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### A. Basis of Presentation

The City's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The Statement of Net Assets and the Statement of Activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service fund is eliminated to avoid doubling up revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The Statement of Net Assets presents the financial condition of the governmental and business-type activities of the City at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business activity is self-financing or draws from the general revenues of the City.

#### Fund Financial Statements

During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the proprietary fund statements. Fiduciary funds are reported by type.

#### B. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The City's funds are classified as governmental, proprietary or fiduciary.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### B. Fund Accounting (continued)

#### Governmental Funds

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

#### General Fund

The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the Charter of the City of Cleveland Heights and/or the general laws of Ohio.

#### Debt Service Fund

The debt service fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

The other governmental funds of the City account for grants and other resources whose use is restricted to a particular purpose.

#### Proprietary Funds

#### Enterprise Funds

Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

#### Utilities

To account for the monies received from water and sewer billings and the cost of furnishing water and sewer services.

#### **Off-Street** Parking

To account for the monies received from metered and permit charges for parking in municipal lots and the cost of maintaining such lots.

#### Ambulance Services

To account for the monies received from pre-hospital life support services.

#### Cedar Lee Parking Facility

To account for monies received for the Cedar Lee parking facility.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### B. Fund Accounting (continued)

#### Internal Service Funds

Internal service funds account for the financing of services provided by one department to other departments of the City on a cost reimbursement basis. The City's internal service fund reports on the workers' compensation claims.

#### Fiduciary

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City maintains a private purpose trust fund – James A. Nelson Trust Fund. The City's agency funds are purely custodial in nature (assets equal liabilities) and thus, do not involve measurement of results of operations. The City's primary agency funds accounts include the municipal court and construction deposits.

#### C. Measurement Focus

#### **Government-Wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the Statement of Net Assets, except Fiduciary Funds. The Statements of Activities presents increases (e.g., revenues) and decreases (e.g., expenses) in total assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The Statements of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements, therefore, include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the Statement of Net Assets. The Statement of Changes in Fund Net Assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements as well as fiduciary funds are prepared using the accrual basis of accounting; proprietary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### **Revenues – Exchange and Non-Exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available. Available means that the resources will be collected within the current year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Available period for the City is sixty days after year-end.

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax), fines and forfeitures, licenses and permits, interest, grants and rentals.

#### Unearned Revenue

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2005, but which were levied to finance year 2006 operations, have been recorded as unearned revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as unearned revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unearned revenue.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### D. Basis of Accounting (continued)

#### **Expenditures/Expenses**

On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

#### Tax Budget

By July 15, the City Manager submits an annual operating budget for all funds for the following fiscal year to City Council for consideration and passage. While the City adopts a budget for all funds, the City is legally required to report on such budgets only for its governmental fund type funds. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

#### **Estimated Resources**

The County Budget Commission certifies its actions relative to the annual budget to the City by September 1. As part of this certification, the City receives an Official Certificate of Estimated Resources which states projected revenues by fund. On or about January 1, this certificate is amended to include any unencumbered fund balances from the preceding year. Prior to December 31, the City must revise its budget so that the total estimated expenditures from any fund during the ensuing fiscal year will not exceed the amount as stated on the Amended Official Certificate of Resources. The revised budget then serves as the basis for the annual appropriation ordinance.

#### Appropriations

An appropriation ordinance (the appropriated budget) to control the level of expenditures must be legally enacted on or about January 1. The ordinance may be temporary in nature in that its effectiveness applies from the date on which it is enacted to the date on which a permanent appropriation ordinance must be passed. Ohio law requires the permanent appropriation ordinance to be passed no later than April 1 of the fiscal year for which it applies. Amendments to the 2005 appropriation ordinance were approved by City Council as provided by the City Charter. Amendments to the 2005 appropriation ordinance by fund type were immaterial in nature.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### E. Budgetary Process (continued)

#### **Appropriations (continued)**

The City maintains its legal level of budgetary control at the fund level. However, management control is exercised at the department level (Police, Fire, Law, etc.) within each function (Public Safety, Public Health, Culture and Recreation, Community Development, Sanitation, Transportation, and General Government). The City Manager is authorized to transfer budgeted amounts within each fund (between departments), so long as the total amount appropriated by Council for each individual fund is not exceeded.

#### Lapsing of Appropriations

Unencumbered appropriation balances lapse at year-end and revert to the respective funds from which they were originally appropriated, thus becoming available for future appropriation.

#### Encumbrances

As part of formal budgetary control over governmental funds, purchase orders, contracts and other commitments for the expenditure of monies are encumbered and recorded as the equivalent of expenditures on the Non-GAAP budget basis in order to reserve that portion of the applicable appropriation. On the GAAP basis, encumbrances outstanding at year end are reported as reservations of fund balance for subsequent-year expenditures for the governmental funds.

#### F. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, except the investment trust fund, are maintained in this pool. Individual fund integrity is maintained through City records. Each fund's interest in the pool is presented as "equity in city treasury cash" on the balance sheet.

Investments are reported at fair value, which is based on quoted market prices, with the exception of nonparticipating repurchase agreements, which are reported at cost. For investments in open-end mutual funds, fair value is determined by the fund's share price.

During the year, the City invested in STAR Ohio, an investment pool managed by the State Treasurer's Office. STAR Ohio which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2005.

The cash resources of all funds are combined and invested to the extent available in the State of Ohio's Investment Pool, treasury notes, and other authorized instruments. Interest earned is first distributed on a pro rata basis to all restricted funds with the remainder being distributed to the General Fund.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### F. Cash and Cash Equivalents (continued)

For the purpose of the statement of cash flows, the proprietary funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

#### G. Inventory

Inventories are presented at cost using the first-in, first-out basis and are expended/expensed when used. Inventory consists of expendable supplies.

#### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2005, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure in the year in which it was consumed. At December 31, 2005, the amount of the prepaid items was not material.

#### I. Capital Assets

General capital assets are capital assets which are associated with and generally arise from governmental activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of five thousand dollars. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### I. Capital Assets (continued)

All capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

Buildings	30 to 50 years
Improvements	10 to 50 years
Equipment and Machinery	3 to 20 years
Infrastructure	15 to 100 years

#### J. Interfund Balances

On fund financial statements, outstanding interfund loans and unpaid amounts for interfund services are reported as intergovernmental receivable/payable. Interfund loans which do not represent available expendable resources are offset by a fund balance reserve account. Interfund balance amounts are eliminated in the Statement of Net Assets.

#### K. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB No. 16, "Accounting for Compensated Absences." Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those that the City has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employee wage rates at fiscal year end taking into consideration any limits specified in the City's termination policy.

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### L. Accrued Liabilities and Long-Term Obligations (continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and long-term loans are recognized as a liability on the fund financial statements when due.

#### M. Fund Balance Reserves

The City reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent expendable resources and, therefore, are not available for appropriation and expenditure. Fund balances are reserved for encumbrances, loans receivable and inventory. A portion of the fund balance of the General Fund has been designated for the payment of accrued compensated absences.

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **O. Operating Revenues and Expenses**

Operating revenues are those revenues that are generated directly from the primary activity of the Proprietary Funds. For the City, these revenues are charges for water and sewer services, off-street parking, and ambulance services. Operating expenses are necessary costs incurred to provide the service that is the primary activity of the fund.

#### P. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

#### Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 2: Summary of Significant Accounting Policies (continued)

#### P. Interfund Activity (continued)

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2005.

#### R. Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### S. Comparative Data/Reclassifications

Comparative Data for the prior year are presented in order to provide an understanding of the changes in financial position and operations. Certain reclassifications have been made to the 2004 financial statements in order to conform to the 2005 presentation.

#### Note 3: Change is Accounting Principles and Restatement of Prior Year Net Assets

	Governmental <u>Activities</u>	Business-Type Activities	Total
Net Assets, December 31, 2004	\$ 57,367,546 \$	33,514,075	\$ 90,881,621
Adjustments: Capital Leases OPWC Loan Payable	205,233 (369,741)	(205,233)	<u>(369,741)</u>
Fund balance, December 31, 2004, restated	\$ <u>57,203,038</u> \$	5 <u>33,308,842</u> \$	90,511,880

A restatement was necessary to reclassify capital leases as part of the Business-Type Activities instead of Governmental Activities and to record an OPWC Loan Payable as of December 31, 2004. The adjustment for capital leases reduced net assets in the Ambulance Services fund from \$2,269,849 to \$2,064,616 at December 31, 2004.

#### **Notes To Basic Financial Statements (Continued)**

#### December 31, 2005

#### Note 3: Change is Accounting Principles and Restatement of Prior Year Net Assets (continued)

For 2005, the City has implemented GASB Statement No. 40, "Deposit and Investment Risk Disclosures," and GASB Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries."

GASB Statement No. 40 establishes disclosure requirements for investment credit risk, interest rate risk, deposit custodial risk and foreign currency risk.

GASB Statement No. 42 establishes accounting and financial reporting standards for impairment of capital assets and clarifies and establishes accounting requirements for insurance recoveries.

The implementation of GASB Statement No. 42 did not affect the presentation of the financial statements of the City.

#### Note 4: Budgetary Basis of Accounting

While reporting financial position, results of operations, and changes in fund equity on the basis of generally accepted accounting principles (GAAP basis), the budgetary basis, as provided by law, is based upon accounting for transactions on a basis of cash receipts and disbursements.

The Statement of Revenues, Expenditures, Encumbrances and Changes in Fund Balance – Budget and Actual presented on the budgetary basis for the General Fund is presented on the budgetary basis to provide a relevant comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are:

- (1) Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- (2) Expenditures are recorded when paid in cash or encumbered (budget) as opposed to when susceptible to accrual (GAAP).
- (3) Encumbrances are recorded as the equivalent of expenditures (budget) as opposed to reservation of fund balance (GAAP).

## Notes To Basic Financial Statements (Continued)

## December 31, 2005

#### Note 4: Budgetary Basis of Accounting (continued)

The adjustments necessary to convert results of operations and fund balances at the end of the year on the GAAP basis to the budget basis are as follows:

	Net Change in Fund Balance
	General
GAAP basis (as reported)	\$ (85,789)
Increase (decrease) due to:	
Revenue accruals	11,019
Expenditure accruals	74,779
Encumbrances:	
Current year charges against	
prior years cash fund balance	
reserved for encumbrances	88,436
Encumbered at December 31, 2004,	
but recorded as the equivalent of	
cash expenditures for budgetary	
purposes	(107,541)
Non-GAAP budget basis	\$ <u>(19,096</u> )

#### Note 5: Deposits and Investments

State statutes classify monies held by the City into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are monies identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies may be deposited or invested in the following securities:

1. United States Treasury notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 5: Deposits and Investments (continued)

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily;
- 4. Investment grade obligations of state and local governments, and public authorities;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

## Deposits

*Custodial credit risk* is the risk that in the event of bank failure, the City's deposits may not be returned to it. Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution, by surety company bonds or by a single collateral pool established by the financial institution. In accordance with Chapter 135 of the Ohio Revised Code, any public depository receiving deposits pursuant to an award of City funds shall be required to pledge as security for repayment of all public moneys.

At year-end, the carrying amount of the City's deposits was \$3,413,906 and the bank balance was \$3,698,022. Of the bank balance \$285,125 was covered by Federal depository insurance and \$3,412,897 was covered by collateral held by third party trustees in collateral pools in the name of the respective depository institutions securing all public funds on deposit.

## Notes To Basic Financial Statements (Continued)

## December 31, 2005

#### Note 5: Deposits and Investments (continued)

#### Investments

Investments are reported at fair value. As of December 31, 2005, the city had the following investments:

				Ma	turi	ty		
		Within six months		More than six months but less than one year		More than one year but less than two years		Total
	<b>•</b>		¢	<u> </u>	<b>•</b>		- -	1.044.400
Federal Home Loan Bank Bonds	\$	-	\$	1,966,400	\$	-	\$	1,966,400
Federal National Mortgage Association Notes		994,700		990,400		-		1,985,100
Federal Farm Credit Bank Bonds		-		985,900		-		985,900
United States Treasury Notes		1,990,310		-		988,590		2,978,900
STAROhio		9,679,690		-		-		9,679,690
Centennial Tax Exempt Money Fund		21,466					-	21,466
Total Portfolio	\$	12,686,166	\$	3,942,700	\$	988,590	\$	17,617,456

*Interest Rate Risk* arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk requiring that the City's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity and by investing operating funds primarily in short-term investments. The City investment policy also limits security purchases to those that mature five years unless specifically matched to a specific cash flow. To date, no investments have been purchased with a life greater than five years.

*Custodial Risk* for investments is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. All financial institutions and broker/dealers who desire to become qualified for investment transactions with the City must meet a set of prescribed standards and be periodically reviewed.

*Credit Risk* is addressed by the City's investment policy by the requirements that all investments are authorized by Ohio Revised Code and that portfolio be diversified both by types of investment and issuer. All investments of the city are registered and carry a rating AAA by Standard & Poor's.

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 5: Deposits and Investments (continued)

*Concentration of Credit Risk* is defined by the Governmental Accounting Standards Board as five percent or more in the securities of a single issuer. The City's investment policy requires diversification of the portfolio but does not indicate specific percentage allocations. The following is the City's allocation as of December 31, 2005:

		Percentage
	Fair Value	of Investments
Federal Home Loan Bank Bonds	\$ 1,966,400	11.2 %
Federal National Mortgage Association Notes	1,985,100	11.3
Federal Farm Credit Bank Bonds	985,900	5.6
United States Treasury Notes	2,978,900	16.9
STAROhio	9,679,690	54.9
Centennial Tax Exempt Money Fund	21,466	0.1
Total Portfolio	\$ 17,617,456	<u>    100.0   </u> %

#### Note 6: Receivables

Receivables at December 31, 2005, consisted primarily of municipal income taxes, property and other taxes, accounts, special assessments arising from grants, entitlements, and shared revenues. All receivables are deemed collectible in full.

#### A. Intergovernmental Receivables

A summary of intergovernmental receivables follows:

Grants City of University Heights City of Shaker Heights	\$ <u>Amounts</u> \$ 89,175 8,246 22,071
Total	\$

#### B. Property Taxes

Property taxes include amounts levied against all real, public utility, and tangible (used in business) personal property located in the City. Real property taxes and public utility taxes are levied after October 1 on the assessed value listed as of the prior January 1, the lien date. Tangible personal property taxes attach as a lien and are levied on January 1 of the current year.

Real property is assessed at 35% of true (market) value. The County Auditor is required to reappraise all real estate once every six years. Equalization adjustments are then made in the third year following reappraisal. The true value of personal property is based on composite annual allowances and is assessed at 25%, except electric utility distribution and transmission equipment which is assessed at 88% of true value, the personal property of rural electric companies which is assessed at 50% of true value, and the personal property of

# Notes To Basic Financial Statements (Continued)

## December 31, 2005

## Note 6: Receivables (continued)

## B. Property Taxes (continued)

railroads which is assessed at 25% of true value. Effective in tax year 1995, all interexchange telephone personal property is assessed at 25%. Local exchange telephone personal property added to the tax roles during tax year 1995 and thereafter is assessed at 25% of true value; existing personal property is assessed at 88%. All other tangible personal property used in a business is assessed at 25% of true value.

The assessed valuation upon which the 2005 property tax receipts (fourteen mills (\$.014) on each dollar of tax valuation) were based are as follows:

	<u> </u>	Assessed Value
Real property (other than public utility) Public utility real and personal tangible property Tangible personal property (other than public utility)	\$	842,441,930 25,325,370 15,873,576
Total Assessed Valuation	\$ _	883,640,876

Real property taxes are payable annually or semi-annually. If paid annually, payment is due January 20; if paid semi-annually, the first payment is due January 20 with the remainder payable by June 20. Taxes not paid become delinquent after December 31 of the year in which payable. Under certain circumstances, State statute permits earlier or later payment dates to be established.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City.

#### C. Income Taxes

The City levies a municipal income tax of 2% on all salaries, wages, commissions and other compensation, and the net profits earned within the City as well as incomes of residents earned outside the City. In the latter case, the City allows a credit of 50% of the tax paid to another municipality to a maximum of one-half of one percent of income earned outside the City.

Employers within the City are required to withhold income tax on employee compensation and remit the tax to the City either monthly or quarterly as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly (if the annual estimated tax is greater than ten dollars) and file a declaration annually.

# Notes To Basic Financial Statements (Continued)

# December 31, 2005

# Note 7: Capital Assets

Capital asset activity for the year ended December 31, 2005, was as follows:

	Balances 12/31/04	Additions	Deletions	Transfers	Balances 12/31/05
Governmental Activities					
Nondepreciable capital assets:	φ <u>4041404</u> φ	đ	(170.012) 0	¢	2.9(2.(11
Land	\$ 4,041,424 \$	- \$	\$ (178,813) \$	- \$	3,862,611
Construction in progress	331,897	2,572,506	(170.012)		2,904,403
Total nondepreciable capital assets	4,373,321	2,572,506	(178,813)		6,767,014
Depreciable capital assets:					
Land improvements	567,177	244,297	-	-	811,474
Building and improvements	50,722,147	168,138	(259,055)	-	50,631,230
Machinery and equipment	15,071,669	1,258,489	(736,488)	119,561	15,713,231
Infrastructure:					
Streets and sidewalks	25,142,358	891,019	(400,408)		25,632,969
Total depreciable capital assets	91,503,351	2,561,943	(1,395,951)	119,561	92,788,904
Less accumulated depreciation:					<i></i>
Land improvements	(93,416)	(41,883)	-	-	(135,299)
Buildings and improvements	(14,896,247)	(1,250,252)	146,765	-	(15,999,734)
Machinery and equipment	(9,761,753)	(929,813)	560,967	(113,439)	(10,244,038)
Infrastructure:					
Streets and sidewalks	(5,214,830)	(1,143,362)	260,312	-	(6,097,880)
Total accumulated depreciation	(29,966,246)	(3,365,310)	968,044	(113,439)	(32,476,951)
Depreciable capital assets, net	61,537,105	(803,367)	(427,907)	6,122	60,311,953
Total governmental activities capital assets, net	\$ <u>65,910,426</u> \$	1,769,139	\$ <u>(606,720</u> ) \$	6,122 \$	67,078,967

# Notes To Basic Financial Statements (Continued)

# December 31, 2005

# Note 7: Capital Assets (continued)

		12/31/04	-	Balances Additions		Deletions	Transfers		Balances 12/31/05
Business-Type Activities Nondepreciable capital assets:									
Land	\$	1,699,694	¢	_	\$	- \$	_	\$	1,699,694
Construction-in-progress	Φ	143,695	φ	2,380,423	Φ	(59,893)	-	Φ	2,464,225
construction in progress		145,075	-	2,300,423		(39,095)			2,404,225
Total nondepreciable capital assets	5	1,843,389	-	2,380,423		(59,893)		-	4,163,919
Depreciable capital assets:									
Land improvements		188,714		63,762		-	-		252,476
Buildings and improvements		5,154,723		-		(3,973)	-		5,150,750
Machinery and equipment		6,650,528		411,170		(172,813)	(119,561)		6,769,324
Infrastructure:									
Waterlines		15,463,734		-		-	-		15,463,734
Sanitary sewer lines		5,434,661		-		-	-		5,434,661
Storm sewer lines		2,740,772		-		-	-		2,740,772
Off-street parking lots		2,101,252	-	223,252		(3,630)			2,320,874
Total depreciable capital assets		37,734,384	-	698,184		(180,416)	(119,561)	-	38,132,591
Less accumulated depreciation:									
Land improvements		(3,042)		(1,784)		_	_		(4,826)
Buildings and improvements		(1,516,787)		(152,791)		-	_		(1,669,578)
Machinery and equipment		(3,628,197)		(421,718)		162,342	113,439		(3,774,134)
Infrastructure:		(0,000,000,000)		(			,		(=,,===)
Waterlines		(1,865,982)		(221,442)		_	_		(2,087,424)
Sanitary sewer lines		(753,064)		(105,867)		-	-		(858,931)
Storm sewer lines		(259,470)		(66,754)		-	-		(326,224)
Off-street parking lots		(1,256,091)	-	(42,107)		3,630		-	(1,294,568)
Total accumulated depreciation		(9,282,633)	-	(1,012,463)		165,972	113,439	-	(10,015,685)
Total depreciable capital assets, net		28,451,751	-	(314,279)		(14,444)	(6,122)	-	28,116,906
Total business-type activities capital assets, net	\$	30,295,140	\$ <u> </u>	2,066,144	\$	(74,337) \$	(6,122)	\$	32,280,825

# Notes To Basic Financial Statements (Continued)

# December 31, 2005

# Note 7: Capital Assets (continued)

Depreciation expense was charged to governmental activities as follows:

General government	\$ 396,673
Public safety	283,235
Public health	11,531
Culture and recreation	592,118
Community development	433,353
Sanitation	256,656
Transportation	 1,391,744
Total	\$ 3,365,310

# Note 8: Long-Term Obligations

Long-term obligations of the City at December 31, 2005, are as follows:

	<u>Description</u> nental activities: al obligation bonds voted	Interest Rate	Original Issue Amount	Balance December 31, 2004, restated	Additions	Reductions	Balance December 31, 2005	Due Within One Year
1997	Recreational facilities improvements due 2017 Total voted issues	3.850-6.375%	15,000,000	\$ <u>11,450,000</u> <u>11,450,000</u>	\$ <u> </u>	\$ <u>(625,000)</u> (625,000)	<u>10,825,000</u> <u>10,825,000</u>	\$ <u>660,000</u> 660,000
Unv	voted issues:							
1986	City Hall construction							
	due 2009	6.250%	6,000,000	1,375,000	-	(275,000)	1,100,000	275,000
1999	Pension Fund							
	due 2013	3.050-4.500%	2,000,000	1,335,000	-	(125,000)	1,210,000	130,000
2001	Refund off-street parking	ng						
	facilities due 2012	3.300-4.400%	2,385,000	1,690,000	-	(185,000)	1,505,000	190,000
2001	Recreation facilities improvements							
	due 2017	3.300-4.900%	4,000,000	3,335,000	-	(200,000)	3,135,000	205,000
2004	Ring Road improvement	nt 2.500-5.000%	3,200,000	3,200,000		(40,000)	3,160,000	75,000
	Total unvoted issues			10,935,000		(825,000)	10,110,000	875,000
	Total general obligat	ion bonds		22,385,000		(1,450,000)	20,935,000	<u>1,535,000</u>

## Notes To Basic Financial Statements (Continued)

## December 31, 2005

#### Note 8: Long-Term Obligations (continued)

<u>Year</u> <u>Description</u> Economic development revenue bonds 2001 Zagara TIF	Interest Rate	Original Issue Amount	Balance December 31, 2004, restated	Additions	Reductions	Balance December 31, 2005	Due Within One Year
project due 2011	2.900-4.100%	1,995,000	1,475,000		(190,000)	1,285,000	195,000
OPWC Loan			369,741		(18,487)	351,254	18,487
OPWC Loan				1,129,752		1,129,752	
Accrued compensated absences			5,601,729	413,829	(153,216)	5,862,342	2,475,462
Capital lease commitments, restar	ted		116,548		(55,529)	61,019	43,221
Total governmental activities long-term liabilities			\$ <u>29,948,018</u>	\$ <u>1,543,581</u>	\$ <u>(1,867,232)</u> \$	29,624,367	\$ <u>4,267,170</u>
<b>Business-type activities:</b> OPWC Loan			\$ <u>939,688</u>	\$ <u> </u>	\$ <u>(62,203</u> )\$	8 877,485	\$ <u>62,203</u>
OPWC Loan				410,819		410,819	
OPWC Loan				513,524		513,524	
Capital lease commitments			205,233	305,000	(119,147)	391,086	170,807
Total business-type activities long-term liabilities			\$ <u>1,144,921</u>	\$ <u>1,229,343</u>	\$ <u>(181,350</u> )\$	<u> </u>	\$ <u>233,010</u>

In 1999, the City defeased the unfunded pension liability by placing proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old liability.

In 2001, the City refunded Off-Street Parking Facilities bonds which were originally issued in 1992 at rates of 3.00%-6.20% and were due in 2012. The refunding bonds were issued in 2001 at rates of 3.30%-4.40% and are due in 2012. The refunding resulted in an economic gain to the City of \$106,940.

A description of all the City's advance refunded, defeased bonds with remaining outstanding amounts follows:

						Amount			Amount
				Redemption		Retired or not		Defeased	Outstanding at
Description of	Interest	Date	Date	Or	Original	Subject to	Amount	Amount	December 31,
Defeased Bonds	Rate	Issued	Defeased	Call Date	Amount	Refunding	Refunded	Redeemed	2005
Unfunded Pension Liability	4.25%	11/15/1973	01/11/1999	12/31/2034	\$ 3,588,449	\$ 1,608,749	\$ 1,979,700 \$	769,700	\$ 1,210,000
Off-Street Parking Facility	3.00-6.20%	10/01/1992	04/05/2001	12/01/2012	3,000,000	615,000	2,385,000	880,000	1,505,000
									\$ 2715,000

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 8: Long-Term Obligations (continued)

As of December 31, 2005, the City's legal debt margin (the ability to issue additional principal amounts of general obligation bonded debt) was approximately \$67.4 million. Principal and interest requirements to retire long-term obligations outstanding at December 31, 2005, are:

			Governmenta	1 Activities					
				Eco	nom	nic			
		Gene	ral	Devel	opm	nent			
		Oblig	ation	Rev	enu	e	OPV	NC	
	_	Bon	ds	Bo	nds		Lo	an	
Year	_	Principal	Interest	Principal		Interest	Principal		Interest
2006	\$	1,535,000	\$ 1,037,963	\$ 195,000	\$	49,025	\$ 18,487	\$	-
2007		1,605,000	955,825	200,000		42,395	18,487		-
2008		1,675,000	869,595	210,000		35,195	18,487		-
2009		1,735,000	790,478	680,000		55,485	18,487		-
2010		1,525,000	707,065	-		-	18,487		-
2011-2015		7,605,000	2,422,403	-		-	92,435		-
2016-2020		3,495,000	726,915	-		-	92,435		-
2021-2025		680,000	363,930	-		-	73,949		-
2026-2029	_	1,080,000	167,363		_				-
Total	\$	20,935,000	\$ <u>8,041,537</u>	\$1,285,000	\$	182,100	\$ 351,254	\$	

Business-Type Activities

		OF	wc	/						
		Le	oan		 Totals					
Year	_	Principal		Interest	Principal	-	Interest			
2006	\$	62,203	\$	-	\$ 1,810,690	\$	1,086,988			
2007		62,203		-	1,885,690		998,220			
2008		62,203		-	1,965,690		904,790			
2009		62,203		-	2,495,690		845,963			
2010		62,203		-	1,605,690		707,065			
2011-2015		311,016		-	8,008,451		2,422,403			
2016-2020		255,454		-	3,842,889		726,915			
2021-2025		-		-	753,949		363,930			
2026-2029					1,080,000		167,363			
Total	\$	877,485	\$		\$ 23,448,739	\$	8,223,637			

ODWC

During the year, the City obtained \$1,129,752, \$410,819, and \$513,524 in partial proceeds from Ohio Public Works Commission loans to be repaid in monthly principal and interest payments beginning in 2006. The City has not yet collected the total proceeds to be received on this loan and as a result the debt maturity schedule above does not reflect any amounts for principal or interest. When the loan is finalized, the principal and interest will be included above.

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 9: Notes Payable

Notes payable at December 31, 2005, consist of the bond anticipatory note issues listed below. Each of the motorized equipment and real estate acquisition notes is dated August 10, 2005, and due on August 10, 2006, at an interest rate of 3.5%. The Cedar-Lee and Sewer Improvement notes were issued on December 7, 2005 and are due on December 7, 2006 at interest rates of 5.50% and 4.25%, respectively. The notes issued for the Cedar-Lee parking deck were defined as taxable and tax exempt based on the proportionate cost of the parking deck that is to be set aside for the exclusive use of homeowners in the adjacent proposed residential development. These dedicated spaces will not be offered for use by the general public, therefore the tax exempt status was not applicable. A summary of all short-term debt activity for the year ended December 31, 2005, follows:

			Balance						Balance
		Interest	December 31,					]	December 31,
Year	<u>Description</u>	Rate	2004	_	Additions	_	Reductions		2005
2000	Real Estate Aquisition	2.00%	\$ 158,000	\$	-	\$	(158,000)	\$	-
2002	Motor Equipment Note	2.00%	185,000		-		(185,000)		-
2003	Motor Equipment Note	2.00%	470,000				(470,000)		-
2003	Recreation Facilities	2.00%	147,000		-		(147,000)		-
2003	Recreation Facilities	2.00%	278,000		-		(278,000)		-
2004	Motor Equipment Note	3.50%	556,000		441,000		(556,000)		441,000
2004	Euclid Heights Blvd	3.50%	209,000		253,000		(209,000)		253,000
2004	Euclid Heights Blvd	3.50%	165,000		92,000		(165,000)		92,000
2004	Euclid Heights Blvd	3.50%	176,000		115,000		(176,000)		115,000
2004	Meadowbrook	3.50%	635,250		532,400		(635,250)		532,400
2004	Meadowbrook	3.50%	231,000		193,600		(231,000)		193,600
2004	Meadowbrook	3.50%	288,750		242,000		(288,750)		242,000
2005	Motor Equipment	3.50%			595,000		-		595,000
2005	Cedar-Lee (Taxable)	5.50%			1,500,000		-		1,500,000
2005	Cedar-Lee (Tax Exempt)	4.25%			5,300,000		-		5,300,000
2005	Sewer Improvement	4.25%		_	460,000			_	460,000
	Totals		\$ 3,499,000	\$ _	9,724,000	\$	(3,499,000)	\$	9,724,000

#### Note 10: Lease Commitments

#### A. Capital Leases

The City is obligated under certain leases accounted for as capital leases. The leased assets and related obligations are accounted for in the capital assets and the long-term debt liabilities in the governmental and business-type activities, respectively. Capitalized assets acquired under capital leases totaled \$1,084,364 as of December 31, 2005. The following is a schedule by years of the future minimum lease payments for capital leases together, with the present value of the net minimum lease payments as of December 31, 2005:

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 10: Lease Commitments (continued)

#### A. Capital Leases (continued)

Year Ending			
December 31		Governmental	Business Type
2006	\$	44,374 \$	180,296
2007		17,972	81,660
2008		-	81,660
2009	_	-	68,050
Minimum lease payments for all capital leases		62,346	411,666
Less: amount representing interest	_	(1,327)	(20,580)
Present value of net minimum lease payments	\$ _	<u>61,019</u> \$	391,086

#### **B.** Operating Leases

The City is obligated under certain leases accounted for as operating leases. The following is a schedule by years of future minimum rental payments required under operating leases that have initial or remaining non-cancelable lease terms in excess of one year as of December 31, 2005:

_	Amounts
\$	31,893
	4,133
\$ _	36,026
	\$ _ \$ _

#### Note 11: Compensated Absences

Each bargaining unit and the management staff earn vacation at different rates and based upon length of service. No more than the amount of vacation accrued in the previous twelve-month period can be carried forward into the next calendar year without written consent of the City Manager. Without this approval, any excess is eliminated from the employee's leave balance. In the case of death, termination, or retirement an employee (or his estate), who has worked six months or more, is paid for the unused vacation up to a maximum of the two-year accrual or greater amount as approved by the City Manager.

All full-time employees earn sick leave at the rate of 4.6 hours for each 80 hours worked. It is the policy of the City that an employee with at least two but less than five consecutive years of service who terminates employment or whose employment is terminated with the City (for other than disciplinary reasons) is entitled to receive payment for accumulated sick leave according to various formulae to a maximum of between 347 to 565 hours. An employee with five or more consecutive years of service is entitled to payment to a maximum of 750 hours for accumulated sick leave. Compensated absences are charged to the various funds of the City in accordance to where an employee's salary is charged.

# Notes To Basic Financial Statements (Continued)

## December 31, 2005

## Note 12: Pension Plans

## A. Ohio Public Employees Retirement System

The City of Cleveland Heights participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-6705.

For the year ended December 31, 2005, the members of all three plans were required to contribute 8.5 percent of their annual covered salary to fund pension obligations. The City contributed 13.55 percent of covered payroll, of which 4.0 percent was used to fund health care coverage for retirees. The contribution rate is determined actuarially. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City of Cleveland Heights' required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005, 2004, and 2003 were \$2,287,983, \$2,300,536, and \$2,370,236, respectively, equal to the required contributions for each year. The full amount has been contributed for all three years. Contributions to the member-directed plan for 2005 were \$2,184 made by the City of Cleveland Heights and \$1,370 made by the plan members.

## B. Ohio Police and Fire Pension Fund

The City of Cleveland Heights contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to OP&F, 140 East Town Street, Columbus, Ohio 43215-5164.

# Notes To Basic Financial Statements (Continued)

## December 31, 2005

## Note 12: Pension Plans (continued)

## B. Ohio Police and Fire Pension Fund (continued)

Plan members are required to contribute 10 percent of their annual covered salary, while employers are required to contribute 19.5 percent for police officers and 24 percent for firefighters. Contributions are authorized by State statute. The City of Cleveland Heights' contributions for the years ended December 31, 2005, 2004, and 2003 for police officers and firefighters were \$2,081,383, \$2,059,426, and \$2,059,095, respectively, equal to the required contributions for each year.

## Note 13: Postemployment Benefits

## A. Ohio Public Employees Retirement System

OPERS administers three separate pension plans: the traditional plan -a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan -a defined contribution plan; and the combined plan -a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS provides retirement, disability, survivor and post-retirement health care benefits to qualifying members of both the traditional and the combined plans. Members of the member-directed plan do not qualify for ancillary benefits, including post-employment health care coverage.

In order to qualify for post-retirement health care coverage, age and service retirees under the traditional pension and combined plans must have 10 or more years of qualifying Ohio service credit. Health care coverage for disability recipients and qualified survivor recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post-Employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to OPERS is set aside for the funding of post-retirement health care. The Ohio Revised Code provides statutory authority for employer contributions. In 2005, state employers contributed at a rate of 13.31% of covered payroll, local government employer units contributed at 13.55% of covered payroll, and public safety and law enforcement employer units contributed at 16.70%. The portion of employer contributions for all employers allocated to health care was \$4.0 percent.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 8.0 percent. An annual increase of 4.0 percent, compounded annually, is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increase, over and above the 4.0 percent base increase, were assumed to range from 0.50 percent to 6.3 percent. Health care costs were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 1 percent to 6 percent for the next eight years. In subsequent years (9 and beyond) health care costs were assumed to increase at 4 percent (the projected wage inflation rate).

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

# Notes To Basic Financial Statements (Continued)

## December 31, 2005

## Note 13: Postemployment Benefits (continued)

## A. Ohio Public Employees Retirement System (continued)

At December 31, 2005, the number of active contributing participants in the Traditional and Combined Plans totaled 376,109. The City's actual contributions for 2004, which were used to fund postemployment benefits, were \$675,419. The actual contribution and the actuarially-required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) were \$10.8 billion. The actuarially-accrued liability and the unfunded actuarially-accrued liability were \$29.5 billion and \$18.7 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. In addition to the HCPP, OPERS has taken additional action to improve the solvency of the Health Care Fund in 2005 by creating a separate investment pool for health care assets. As an additional component of the HCPP, member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the healthcare plan.

## B. Ohio Police and Fire Pension Fund

The OP&F provides post-retirement health care coverage to any person who received or is eligible to receive a monthly benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school or under the age of 22, if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an OPEB as described in GASB Statement No. 12. The Ohio Revised Code provides that health care cost paid from the funds of OP&F shall be included in the employer's contribution rate. The Ohio Revised Code provides the statutory authority allowing the OP&F's Board of Trustees to provide health care coverage to all eligible individuals. Health care funding and accounting is on a pay-as-you-go basis. A percentage of covered payroll, as defined by the Board, is used to pay retiree health care expenses. The total police officers' employer contribution rate is 19.5 percent of covered payroll and the total firefighter employer contribution rate is 24 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the postemployment health care program during 2005. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The number of participants eligible to receive health care benefits as of December 31, 2004, the date of the last actuarial valuation available, was 13,812 for police officers and 10,528 for firefighters. The City's actual contributions for 2005 that were used to fund post employment benefits were \$336,022 for police officers and \$399,095 for firefighters. OP&F's total health care expenses for the year ending December 31, 2004, the date of the last actuarial valuation available, was \$102,173,796, which was net of member contributions of \$55,665,341.

## Notes To Basic Financial Statements (Continued)

## December 31, 2005

#### Note 14: Risk Management

The City is exposed to various risks of loss related to property and casualty, general liability, workers' compensation and employee health and dental benefits.

The City has contracted with a commercial insurance company to provide property and liability insurance with the following claim limits and deductibles:

		f-Insured	Liability	nits			
	K	etention (per		Per		Annual	
<u>Coverage</u>	Oc	currence)	(	Occurrence		Aggregate	
General liability	\$	100,000	\$	11,000,000	\$	12,000,000	
Property		50,000		71,728,000		None	
Auto		100,000		11,000,000		None	
Law enforcement professional		100,000		11,000,000		11,000,000	
Public official		100,000		11,000,000		11,000,000	

The City accounts for its property and liability insurance premiums as well as its deductibles in the General Fund. The claims liability of \$142,549 reported in the General Fund at December 31, 2005, is based on the requirements that a liability for claims be reported if a liability has been incurred at the date of the financial statements and the amount of the loss is due and payable.

There were no reductions in insurance coverage from the previous year, nor have settlements exceeded insurance coverage in any of the prior three fiscal years.

The City maintains two hospitalization plans for its full-time employees and their dependents. Some City employees choose to belong to an HMO, whereby the City makes a premium payment to the HMO and all risk is effectively transferred. Most City employees are enrolled in the City's self-funded program which is reinsured through a commercial insurance company. The City carries a \$90,000 specific stop/loss policy for catastrophic coverage, plus an aggregate policy set at 125% of expected claims. All full-time City employees receive dental benefits through the City's self-funded employee benefits program. Employee health and dental benefits are charged to the various funds of the City in accordance to where an employee's salary is charged. Based on historical estimates, a total of \$314,548 has been accrued at year end in the various funds of the City as a component of accrued wages and benefits.

The City is required to purchase workers' compensation insurance through the State of Ohio. The City applied for and was accepted into the State's Retrospective Rating Plan, whereby the City initially pays a fraction of the premium (the minimum premium) it would pay as an experience-rated risk. As costs for the City's injured workers' claims are incurred, the City must reimburse the State fund for those costs, subject to the plan's individual claim cost limitation and the City's premium limitation.

The City has established a Workers' Compensation Self-Insurance Fund (an Internal Service Fund) to account for and pay workers' compensation claims from accumulated assets of the fund. The City's retrospective rating plan provides for a \$300,000 catastrophic limit per claim and an unlimited claim limit.

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 14: Risk Management (continued)

At December 31, 2005, \$892,312 has been accrued for workers' compensation claims representing estimates of amounts to be paid for reported claims and incurred but not reported claims based upon the current available information.

The schedule below presents the changes in claims liabilities for the past two fiscal years.

	_	Property and Casualty	Emp Bei		Workers' Compensation					
		2005	2004	2005		2004		2005		2004
Beginning of fiscal year liability Current year claims and changes	\$	154,595 \$	150,370	\$ 2596239	\$	392,031	\$	1,031,885	\$	1,152,396
in estimates		34,964	(100,465)	3,797,911		3,793,743		267,943		337,928
Claim payments Balance at fiscal year end	\$	(47,010) 142,549 \$	104,690 154,595	\$ <u>(3,739,602</u> ) <u>314,548</u>	\$	(3,929,535) 256,239	\$	<u>(407,516)</u> <u>892,312</u>	\$	<u>(458,439)</u> 1,031,885

## Note 15: Construction Commitments

At December 31, 2005, uncompleted construction contracts were as follows:

Description		Remaining Construction
Description	. –	Committed
Building	\$	905
Street improvements		383,307
Street resurfacing		77,588
Sewer improvements		410,226
Waterline improvements		237,328
Retaining wall		12,873
Offstreet parking	_	1,048
Total	\$ _	1,123,275

## Notes To Basic Financial Statements (Continued)

## December 31, 2005

#### Note 16: Interfund Activity

A. Individual fund interfund receivable and payable balances at December 31, 2005, are as follows:

		Interfund H	ole			
	Governmental					
	Nonmajor			ctivities		
	Governmental			Internal		
Interfund Payable	Funds			vice Funds		Total
General fund	\$	50,082	\$	-	\$	50,082
Debt Service fund		26,075		-		26,075
Nonmajor governmental funds				135,379		135,379
Total	\$	76,157	\$	135,379	\$	211,536

The General Fund owes the Communication System Operating Fund for 2005 operating costs. The Debt Service Fund owes the Capital Projects Fund for the reduction of debt service paid. The Workers Compensation Internal Service Fund temporarily advanced funds to six different nonmajor Governmental Funds due to timing issues for reimbursement of expenditures made by those funds in 2005. Requests for reimbursements for all funds had been made during 2005.

B. Interfund transfers for the year ending December 31, 2005, consisted of the following:

			Transfer from						
		Nonmajor							
Transfer to	General		Debt Service	C	Governmental Funds		Ambulance Services		Total
	General		Debt Service		Funds		Services	_	Total
Nonmajor governmental funds	\$ 2,106,516	\$	1,218,329	\$	1,370,653	\$	5,824	\$	4,701,322
Utilities			134,671				-	_	134,671
Total	\$ 2,106,516	\$	1,353,000	\$	1,370,653	\$	5,824	\$ _	4,835,993

The transfers from the General Fund to the Nonmajor Governmental Funds include transfers for operating costs. The transfers from the Debt Service fund relate to debt payments for various funds. The transfer from the Nonmajor Governmental Funds to Nonmajor Governmental Funds includes closing the year end CDBG Program Income to the CDBG Resource Fund. The transfer from the Ambulance Services Fund to the Fire Pension Fund is for a share of the operating costs for 2005.

#### Note 17: Claims and Judgments

The City is currently a defendant in several lawsuits. It is the opinion of legal counsel that none of this litigation will have a material adverse affect on the financial condition of the City.

In addition, there are several unasserted claims, the results of which, if asserted, would not have a material effect on the financial statements at December 31, 2005.

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 17: Claims and Judgments (continued)

The City has received several federal and state grants for specific purposes which are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to grantor agencies for expenditures disallowed under the terms of the Grant. Based upon prior experience, City management believes such disallowances, if any, will be immaterial.

#### Note 18: Accountability and Compliance

#### A. Accountability

The following funds had a deficit balance at December 31, 2005:

Governmental Activities:		
Special Revenue Funds:	¢	0.00.007
Street Construction, Maintenance and Repair	\$	960,907
C.D.B.G. Resource		98,444
Home Program		38,715
Cain Park		17,805
ODNR Recycling Grants		6,352
Lead Safe Cuyahoga		2,725
Police Pension		230,445
Fire Pension		351,905
Section 108 Loan Guarantee		3,026
Capital Projects Funds:		
Capital Improvements		616,577
Economic Development		2,580
Business-Type Activities		
Cedar Lee Parking Facility		82,262

The deficit fund balances in the CDBG Resource, Home Program, Cain Park, ODNR Recycling Grants, Lead Safe Cuyahoga, Police Pension, Fire Pension, and Section 108 Special Revenue Funds, Economic Development Capital Projects Fund, and Cedar Lee Parking Facility Enterprise Fund are a result of the application of generally accepted accounting principles, namely the accruing of wages and the recording of interfund, interest, and accounts payable at year end. These deficits will be eliminated with intergovernmental revenues in the next accounting period.

The deficits in the Street Construction, Maintenance and Repair Fund and Capital Improvements Fund arises from the issuance of short-term bond anticipation notes which are used to finance capital expenses until bonds are issued. Once bonds are issued and the liability is reported in the Statement of Net Assets rather than in the individual fund financial statements, the deficits will be eliminated.

## Notes To Basic Financial Statements (Continued)

#### December 31, 2005

#### Note 18: Accountability and Compliance (continued)

#### B. Compliance

The following funds had original or final appropriations in excess of original or final estimated resources plus available balances for 2005, contrary to Ohio Revised Code, Section 5705.39:

	Estimated Resources	Appropriations	Excess	
Original:				
Special Revenue Funds:				
CDBG Resource	\$ 2,200,682	\$ 4,000,000	\$ 1,799,318	
HOME Program	200,000	400,000	200,000	
ODNR Recycling Grants	40,500	56,600	16,100	
Lead Safe Cuyahoga	-	20,587	20,587	
Capital Projects Funds:				
Recreation Facility Improvement	-	620,000	620,000	
Economic Development	-	100,000	100,000	
City Hall Maintenance	5,988	25,000	19,012	
Recreation Improvements	75,683	190,000	114,317	
Final:				
General Fund	41,231,587	43,030,813	1,799,226	
Capital Projects Funds: City Hall Maintenance	9,288	10,000	712	
	7,200	10,000	/12	

#### Note 19: Solid Waste

In accordance with a notice letter received from the Ohio Environmental Protection Agency, the City of Cleveland Heights executed the final closure financial assurance instrument for the solid waste transfer station by the required September 30, 2003, deadline. The financial test assured that the City could support any amount up to \$200,000 in post-closure costs and that the City met all of the requirements set forth by Ohio Administrative Code Rule 3745-27-17. This location is used for the transfer of solid waste from the City's refuse trucks to a larger loader which is used to transport the waste to a commercial landfill located outside of the City. This transfer station has operated at this location for over fifty years and the City has no plans to close or move this transfer station. For this reason the City does not currently accrue a liability. This treatment is in accordance with generally accepted accounting principles.

# **Combining Statements and Individual Fund Schedules – Nonmajor Governmental Funds**

## NON-MAJOR SPECIAL REVENUE FUNDS

*STREET CONSTRUCTION, MAINTENANCE AND REPAIR* – Required by the Ohio Revised Code to account for that portion of the state gasoline tax and motor vehicle registration fees designated for repair and maintenance of streets within the City.

*FOUNDATION GRANTS* – To account for grants received from various non-profit organizations used for community development and public health purposes.

*FIRST SUBURBS CONSORTIUM* – To account for staffing and other expenses of the Consortium office which is located in Cleveland Heights City Hall. The costs are shared by the twelve communities which make up and support the Consortium and its economic and community development initiatives.

*COMMUNICATION SYSTEM OPERATING* – To account for the operations of the fire department dispatch office serving Cleveland Heights and a neighboring community.

*PUBLIC BUILDING MAINTENANCE* – To account for funds received from lease of City property for placement of communication towers. These funds are to be used for only building maintenance.

*LAW ENFORCEMENT TRUST* – To account for monies received from certain civil penalties permitted by state law and collected by the City and costs of complex investigations and prosecutions and other law enforcement purposes as determined by Council.

*DRUG LAW ENFORCEMENT TRUST* – To account for monies received from confiscated property to be used solely for drug law enforcement purposes.

*COMMUNITY DEVELOPMENT BLOCK GRANT (C.D.B.G.) RESOURCE* – To account for monies received from the federal government under Community Development Block Grant programs for a wide variety of projects such as commercial area rehabilitation, residential rehabilitation, and fair housing activities. The C.D.B.G. Resource Fund accounts for the grant of the current year and unspent grants from prior years.

*C.D.B.G. PROGRAM INCOME* – To account for monies generated by C.D.B.G. programs, such as repayment of rehabilitation loans and other housing programs where the City receives revenue.

*HOME PROGRAM* – To account for the City's portion of the funds available through the Cuyahoga Housing Consortium which includes Cuyahoga County, and the cities of Euclid, Lakewood, Parma and East Cleveland pursuant to the Home Investment Partnership Program.

*FEMA GRANT* – To account for fire and safety grants received from FEMA in a separate fund as required by FEMA.

*LOCAL TELEVISION (T.V.) PROGRAMMING* – To account for monies received pursuant to the franchise agreement with the local cable T.V. network and used for programming of local events.

CAIN PARK – To account for the operation and maintenance of the Cain Park Summer Theater.

# **Combining Statements and Individual Fund Schedules – Nonmajor Governmental Funds** (Continued)

#### **SPECIAL REVENUE FUNDS (Continued)**

*OHIO DEPARTMENT OF NATURAL RESOURCES (ODNR) RECYCLING GRANTS* – To account for monies received from the Ohio Department of Natural Resources (ODNR) for recycling programs.

*INDIGENT (DUI) DRIVER'S ALCOHOL TREATMENT* – To account for the City's portion of fines collected by the State of Ohio to pay for the cost of an alcohol and other drug addiction treatment program for those unable to pay for such attendance.

*MUNICIPAL COURT CLERK COMPUTERIZATION* – To account for costs charged in all civil and/or criminal traffic convictions to be used by the court for computer-related expenditures.

*DUI ENFORCEMENT AND EDUCATION* – To account for the City's portion of fines collected on all DUIrelated offense convictions collected by the court and controlled by the police agency at their discretion for DUI-related law enforcement and education.

*MUNICIPAL COURT SPECIAL PROJECTS* – To account for costs charged in all civil and/or criminal traffic convictions to be used by the court for identified projects.

*LEAD SAFE CUYAHOGA* – To account for receipts and disbursements from grants received from Cuyahoga County for costs related to testing paint for lead content and remediation of the identified areas.

*STREET LIGHTING* – To account for monies received from the levy of special assessments for the purpose of paying the cost of street lighting.

*TREE* – To account for monies received from the levy of special assessments for the purpose of paying the cost of maintaining trees on the public right-of-way.

*POLICE PENSION TRUST* – To account for property taxes levied for the partial payment of the current and accrued liability for police disability and pension due the State pension agency.

*FIRE PENSION TRUST* – To account for property taxes levied for the partial payment of the current and accrued liability for fire disability and pension due the State pension agency.

*SECTION 108 LOAN GUARANTEE* – To account for receipts and disbursements made as an agency for the HUD Section 108 loan program financed by the issuance of U.S. Government Guaranteed Notes.

*OFFICE ON AGING DONATION* – To account for the Martin bequest and other donations and their related expenditures.

*ANIMAL ADOPTION* – To account for donations made to facilitate the adoption of animals by needy individuals.

*YOUTH RECREATION DONATION* – To account for donations made to benefit youth recreation.

# **Combining Statements and Individual Fund Schedules – Nonmajor Governmental Funds** (Continued)

## **CAPITAL PROJECTS FUNDS**

*POLICE FACILITY IMPROVEMENT FUND* - To account for administrative fees collected by police department and designated for the maintenance, repair, rehabilitation and improvement of the City's police department buildings and facilities outside of City Hall.

*RECREATION FACILITY IMPROVEMENT FUND* - To account for property taxes levied for the improvement and maintenance of the City's parks, recreation and cultural facilities.

*CAPITAL IMPROVEMENTS* – To account for the annual purchase of capital equipment and certain capital improvements financed by unvoted general obligation bond anticipation notes and General Fund operating transfers.

*ECONOMIC DEVELOPMENT* – To account for transactions relative to the economic development of the City.

*CITY HALL MAINTENANCE AND REPAIR* – To account for the costs of major maintenance and repair of City Hall.

*RECREATION IMPROVEMENT* – To account for transactions relative to the voted 1.8735-mill Recreation Bond Issue for the purpose of acquiring, constructing, renovating, furnishing and equipping park, cultural and recreational facilities and acquiring any necessary real estate.

ZAGARA TIF – To account for transactions relative to the sale of special revenue bonds and disbursement of these bonds for the purpose of fulfilling a Tax Increment Financing (TIF) agreement to promote economic development in the City as allowed by the laws of the State of Ohio.

*RING ROAD CONSTRUCTION* – To account for receipts and disbursements related to reconstruction of Severance Ring Road.

# **Combining Balance Sheet Nonmajor Governmental Funds**

# December 31, 2005

		Nonmajor Special Revenue Funds	-	Nonmajor Capital Projects Funds		Total Nonmajor overnmental Funds
Assets:	<b>_</b>	• • • • •	÷		<b>.</b>	
Equity in city treasury cash	\$	2,772,884	\$	1,867,677	\$	4,640,561
Receivables (net of allowance for uncollectibles):		1 2 4 5 4 5 0				
Taxes		1,345,450		675,241		2,020,691
Accounts receivable		24,785		-		24,785
Special assessments		2,758,920		-		2,758,920
Accrued interest		1,417		2,072		3,489
Loans		1,805,537		-		1,805,537
Intergovernmental		119,492		-		119,492
Interfund		50,082	-	26,075	-	76,157
Total assets	\$	8,878,567	\$	2,571,065	\$	<u>11,449,632</u>
Liabilities and fund balances:						
Liabilities:						
Vouchers and accounts payable	\$	653,438	\$	144,102	\$	797,540
Accrued wages and benefits	Ψ	680,363	ψ	144,102	ψ	680,363
Contracts payable		33,661		150,862		184,523
Interfund payable		118,299		17,080		134,323
Unearned revenue		3,894,193		675,241		4,569,434
Bond anticipation notes payable		785,400		1,036,000		4,309,434
		,				
Accrued interest payable		12,445	-	16,416	-	28,861
Total liabilities		6,177,799	-	2,039,701	-	8,217,500
Fund balances:						
Reserved for encumbrances		83,522		360,244		443,766
Reserved for loans receivable		1,805,537		-		1,805,537
Unreserved, undesignated		811,709		171,120		982,829
om eserved, undesignated		011,702	-	1/1,120	-	702,027
Total fund balances		2,700,768	-	531,364	-	3,232,132
Total liabilities and fund balances	\$	8,878,567	\$	2,571,065	\$	11,449,632

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds

# For the Year Ended December 31, 2005

Revenues:		Nonmajor Special Revenue Funds	Nonmajor Capital Projects Funds	Total Nonmajor overnmental Funds
Property and other local taxes	\$	473,913	\$ 757,533	\$ 1,231,446
Intergovernmental		3,541,984	-	3,541,984
Charges for services		636,122	4,475	640,597
Fees, licenses, and permits		887	-	887
Interest earnings		13,208	50,236	63,444
Special assessments		1,321,232	-	1,321,232
Fines and forfeitures		483,050	-	483,050
Reimbursements received		304,009	-	304,009
Other revenues		987,214	23,350	1,010,564
Total revenues		7,761,619	835,594	8,597,213
Expenditures:				
Ĉurrent:				
Public safety		3,499,780	10,685	3,510,465
Public health		3,378	-	3,378
Culture and recreation		878,516	472,525	1,351,041
Community development		3,139,056	1,842	3,140,898
Sanitation		-	478,308	478,308
Transportation		2,097,763	2,026,127	4,116,306
General government		213,963	34,568	248,531
Capital outlay		-	23,215	23,215
Debt service:			100.000	100.000
Principal retirement		-	190,000	190,000
Interest and fiscal charges	•	12,445	72,782	92,811
Total expenditures		9,844,901	3,310,052	13,154,953
Excess of revenues over (under) expenditures		(2,083,282)	(2,474,458)	(4,557,740)
Other financing sources (uses):				
Issuance of debt		-	1,129,752	1,129,752
Proceeds from sale of assets		1,500	-	1,500
Transfers - in		2,418,795	2,282,527	4,701,322
Transfers - out		(1,370,653)		(1,370,653)
Total other financing sources (uses)		1,049,642	3,412,279	4,461,921
Net change in fund balances		(1,033,640)	937,821	(95,819)
Fund balances (deficit) beginning of year		3,734,408	(406,457)	3,327,951
Fund balances end of year	\$	2,700,768	\$ 531,364	\$ 3,232,132

# **Combining Balance Sheet Nonmajor Special Revenue Funds**

# December 31, 2005

	N	Street onstruction laintenance, and Repair	-	Foundation Grants		First Suburbs Consortium		Communi- cations System Operating
Assets:	\$	57,834	\$	1,464	\$	108,977	\$	
Equity in city treasury cash Receivables (net of allowance for	Ф	57,854	Ф	1,404	Ф	108,977	Ф	-
uncollectibles):								
Taxes		720,961		-		-		-
Accounts		-		-		-		-
Special assessments		-		-		-		-
Accrued interest		192		-		-		-
Loans		-		-		-		-
Intergovernmental		-		-		-		30,317
Interfund			_	_			-	50,082
Total assets	\$ _	778,987	\$ _	1,464	\$	108,977	\$ _	80,399
Liabilities and fund balances: Liabilities:								
Vouchers and accounts payable	\$	495,600	\$	-	\$	-	9	
Accrued wages and benefits		-		-		2,111		28,767
Contracts payable		-		-		-		-
Interfund payable		-		-		-		-
Unearned revenue		446,449		-		-		30,317
Bond anticipation notes payable		785,400		-		-		-
Interest payable		12,445	-				-	
Total liabilities		1,739,894	-			2,111	-	74,236
Fund balances:								
Reserved for encumbrances		34,316		-		-		-
Reserved for loans receivable Unreserved (deficit), undesignated		(995,223)		- 1,464		- 106,866		6,163
Olifeserved (deficit), undesignated		(995,225)	-	1,404		100,000	-	0,105
Total fund balances (deficit)	_	(960,907)	-	1,464		106,866	-	6,163
Total liabilities and fund balances	\$ _	778,987	\$	1,464	\$	108,977	\$	80,399

-	Public Building Maintenance	Law Enforcement Trust	Drug Law Enforcement Trust		C.D.B.G Resource	_	C.D.B.G. Program Income	_	HOME Program	FEMA Grant
\$	20,481 \$	22,516	\$ 271,365	\$	-	\$	-	\$	12,472 \$	6,925
	-	-	-		- -		-		-	- -
	- - -	- 75 -	890 - 6,616		4,580		1,763,807 -		41,730 77,979	-
\$ <u>-</u>	20,481 \$	22,591	\$ <u>278,871</u>	\$	4,580	- \$_	1,763,807	\$ _	<u>-</u> <u>132,181</u> \$	6,925
\$	- \$	-	\$ 5,726	\$	34,722	\$	_	\$	- \$	_
Ψ	-	-	<sup>(149)</sup>	Ψ	27,911 33,661	Ψ	-	Ψ	- -	-
	-	-	-		6,730		-		92,917	-
	-	-	-		-		-		77,979 -	-
-	-					_	-			
-			5,875	-	103,024	_		_	170,896	
	_	-	_		_		-		12,472	_
-	20,481	22,591	272,996		(98,444)	_	1,763,807	_	41,730 (92,917)	- 6,925
-	20,481	22,591	272,996		(98,444)	_	1,763,807	_	(38,715)	6,925
\$ <u> </u>	20,481 \$	22,591	\$	\$	4,580	\$ _	1,763,807	\$ _	132,181 \$	6,925

(Continued)

# **Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds**

# December 31, 2005

A(		Local T.V.	<u>.</u>	Cain Park		ODNR Recycling Grants	-	Indigent Driver's Alcohol Treatment
Assets: Equity in city treasury cash	\$	80,895	\$		\$	3,932	\$	42,476
Receivables (net of allowance for	Ф	80,893	Э	-	Ф	5,952	Ф	42,470
uncollectibles):								
Taxes		43,961		_		-		-
Accounts receivable		- ,		-		-		25
Special assessments		-		-		-		-
Accrued interest		-		-		-		-
Loans		-		-		-		-
Intergovernmental		-		-		-		-
Interfund			-				-	
Total assets	\$ _	124,856	\$		\$	3,932	\$	42,501
Liabilities and fund balances: Liabilities:								
Vouchers and accounts payable	\$	11,409	\$	16,074	\$	3,535	\$	-
Accrued wages and benefits		5,977		1,731		-		-
Contracts payable		-		-		-		-
Interfund payable		-		-		6,749		-
Unearned revenue		-		-		-		-
Bond anticipation notes payable		-		-		-		-
Interest payable			-				-	
Total liabilities		17,386	-	17,805		10,284	-	
Fund balances:								
Reserved for encumbrances		12,594		-		397		-
Reserved for loans receivable		-		-		-		-
Unreserved (deficit), undesignated		94,876	-	(17,805)		(6,749)	_	42,501
Total fund balances (deficit)		107,470	-	(17,805)		(6,352)	-	42,501
Total liabilities and fund balances	\$ _	124,856	\$ _		\$	3,932	\$	42,501

Municipal Court Clerk Computer- ization	 DUI Enforcement and Education	-	Municipal Courts Special Projects	Lead Safe Cuyahoga	-	Street Lighting	Tree		Police Pension Trust
\$ 991,055	\$ 40,846	\$	814,333	\$ 8,877	\$	100,113	\$ 104,760	\$	-
9,758 - -	- 75 - -		- 14,927 - -	- - -		- 1,477,217 -	1,281,703		290,264 - - -
-	-		-	-		-	-		-
\$ 1,000,813	\$ 40,921	\$	829,260	\$ 8,877	\$	1,577,330	\$ 1,386,463	\$ <u>_</u>	290,264
\$ 315 - - - - - - - - - - - - - - - - - - -	\$ - - - - - -	\$ -	1,501 3,143 - - - - - - - - - - - - - - - - - - -	\$ 2,725 - - 8,877 - - - - - - - - - - - - - - - - - -	\$ 	56,582 - - 1,477,217 - - 1,533,799	\$ 10,412 27,909 - 1,281,703 - 1,320,024		230,445
4,418 	40,921	-	32 - - 824,584 - 824,616	8,877 (11,602) (2,725)	-	10,416 33,115 43,531	<u></u>		- (230,445) (230,445)
\$ 1,000,813	\$ 40,921	\$	829,260	\$ 8,877	\$	1,577,330	\$ 1,386,463	\$	290,264

(Continued)

# **Combining Balance Sheet (Continued) Nonmajor Special Revenue Funds**

# December 31, 2005

	_	Fire Pension Trust	Section 108	Office on Aging Donation
Assets: Equity in city treasury cash Receivables (net of allowance for uncollectibles):	\$	-	\$ -	\$ 78,179
Taxes Accounts receivable		290,264	-	-
Special assessments Accrued interest		-	-	- 260
Loans Intergovernmental		-	-	-
Interfund	-	<u> </u>		-
Total assets	\$ _	290,264	\$ 	\$ 78,439
Liabilities and fund balances: Liabilities:				
Vouchers and accounts payable Accrued wages and benefits	\$	351,905	\$ -	\$ -
Contracts payable Interfund payable			3,026	-
Unearned revenue Bond anticipation notes payable Interest payable	-	290,264	- - -	- - -
Total liabilities	_	642,169	3,026	<u> </u>
Fund balances: Reserved for encumbrances		-	-	-
Reserved for loans receivable Unreserved (deficit), undesignated	-	(351,905)	(3,026)	78,439
Total fund balances (deficit)	-	(351,905)	(3,026)	78,439
Total liabilities and fund balances	\$ _	290,264	\$ 	\$ 78,439

-	Animal Adoption	Youth Recreation Donation	Total Nonmajor Special Revenue Funds
\$	292	\$ 5,092	\$ 2,772,884
- \$ _	- - - - - 292	\$ 5,092	\$ 1,345,450 24,785 2,758,920 1,417 1,805,537 119,492 50,082 8,878,567
\$	- - - - - -	\$ - - - - - -	\$ 653,438 680,363 33,661 118,299 3,894,193 785,400 12,445 6,177,799
- - \$ <u>-</u>	- 292 292 292	\$ 5,092 5,092 5,092	\$ 83,522 1,805,537 <u>811,709</u> <u>2,700,768</u> <u>8,878,567</u>

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Special Revenue Funds

# For Year Ended December 31, 2005

P	Street Construction Maintenance, and Repair		Foundation Grants	-	First Suburbs Consortium		Communi- cations System Operating
Revenues:	¢	¢		¢		¢	
Property and other local taxes	\$ -	\$	-	\$	-	\$	-
Intergovernmental	1,660,364		-		-		258,122
Charges for services	-		-		-		-
Fees, licenses, and permits	-		-		-		-
Interest earnings	3,217		-		-		-
Special assessments Fines and forfeitures	-		-		-		-
Reimbursements received	268,275		-		-		-
Other revenues	208,273		-		122 622		-
Other revenues				-	133,623	-	
Total revenues	1,931,856			-	133,623	-	258,122
Expenditures:							
Current:							
Public safety	_		_		_		486,088
Public health			-				400,000
Culture and recreation			_				_
Community development	_		-		188,876		_
Transportation	2,067,763		-		-		_
General government	2,007,705		-		_		_
Debt Service:							
Interest and fiscal charges	12,445		-		_		_
interest and fised charges				-		-	
Total expenditures	2,080,208			-	188,876	-	486,088
Excess of revenues over							
(under) expenditures	(148,352)		-		(55,253)		(227,966)
(under) experientations	(110,552)			-	(00,200)	-	(221,900)
Other financing sources (uses):							
Proceeds from sale of assets	-		-		-		-
Transfers - in	-		-		-		237,412
Transfers - out	(956,505)		-		-		-
				-		_	
Total other financing sources (uses)	(956,505)			-	-	_	237,412
Net change in fund balances	(1,104,857)		_		(55,253)		9,446
The change in fund bulances	(1,104,007)				(55,255)		,110
Fund balance (deficit) at							
beginning of year	143,950		1,464		162,119		(3,283)
0 0 - )			- 7 - ~ -	-		-	<u>, , , , , , , , , , , , , , , , , , , </u>
Fund balance (deficit) at end of year	\$ <u>(960,907)</u>	\$	1,464	\$	106,866	\$	6,163

	Public Building Maintenance	Law Enforcement Trust	Drug Law Enforcement Trust	C.D.B.G Resource	C.D.B.G. Program Income	HOME Program	FEMA Grant
\$	- \$	- \$ 41,329	5 - \$ 13,527	1,354,330	\$	\$ - \$ -	- 39,998
	-	-	-	-	-	-	-
	-	348	7,576	-	-	-	-
	-	20,379	62,420	-	-	-	-
-	21,600	1,102	13,392	7,500	456,304	46,848	-
-	21,600	63,158	96,915	1,361,830	456,304	46,848	<u>39,998</u>
	-	47,019	132,290	-	-	-	33,074
	-	-	-	-	-	-	-
	-	-	-	1,772,412	85,103	130,413	-
	25,282	-	-	-	-	-	-
-			<u> </u>				
-	25,282	47,019	132,290	1,772,412	85,103	130,413	33,074
-	(3,682)	16,139	(35,375)	(410,582)	371,201	(83,565)	6,924
	-	-	-	- 414,148	-	-	-
-			<u> </u>		(414,148)		
-			<u> </u>	414,148	(414,148)		
	(3,682)	16,139	(35,375)	3,566	(42,947)	(83,565)	6,924
-	24,163	6,452	308,371	(102,010)	1,806,754	44,850	1
\$	20,481 \$	22,591 \$	<u> </u>	(98,444)	\$ 1,763,807	\$ <u>(38,715)</u> \$	6,925
						(Co	ntinued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds

# For Year Ended December 31, 2005

D	-	Local T.V. Programming		Cain Park		ODNR Recycling Grants	_	Indigent Driver's Alcohol Treatment
Revenues:	\$	1 201	¢		¢		¢	
Property and other local taxes Intergovernmental	Э	1,291	\$	- 16,449	\$	30,719	\$	-
Charges for services		-		636,122		30,719		-
Fees, licenses, and permits								_
Interest earnings				-		_		_
Special assessments				-		_		_
Fines and forfeitures		_		_		_		1,745
Reimbursements received		10,000		849		_		-
Other revenues		296,423		13,632		_		_
other revenues	-	270,125	-	15,052			-	
Total revenues	-	307,714	-	667,052		30,719	-	1,745
Expenditures:								
Current:								
Public safety		_		_		-		-
Public health		-		-		-		-
Culture and recreation		-		878,516		-		-
Community development		228,376		-		56,163		-
Transportation		-		-		-		-
General government		-		-		-		-
Debt service:								
Interest and fiscal charges			-				-	
Total expenditures	_	228,376		878,516		56,163	_	
-								
Excess of revenues over						(a - 111)		
(under) expenditures		79,338		(211,464)		(25,444)	-	1,745
Other financing sources (uses):								
Proceeds from sale of assets		_		-		1,500		-
Transfers - in		_		196,281		_		-
Transfers - out		-		-		-		-
Total other financing sources (uses)	-		-	196,281		1,500	-	
Net change in fund balances		79,338		(15,183)		(23,944)		1,745
Fund balance (deficit) at								
beginning of year	-	28,132		(2,622)		17,592	-	40,756
Fund balance (deficit) at end of year	\$	107,470	\$	(17,805)	\$	(6,352)	\$ _	42,501

Municipal Court Clerk Computer- ization	DUI Enforcement and Education	_	Municipal Courts Special Projects	Lead Safe Cuyahoga	_	Street Lighting	_	Tree	Police Pension Trust
\$ -	\$ - -	\$	-	\$ - 71,731	\$	-	\$	-	\$ 236,311 31,163
-	-		-	-		-		- 887	-
- -	-		-	- -		- 707,388		- 613,844	-
152,260	3,296		242,950	- -		-		2,891	-
					_				
152,260	3,296	_	242,950	71,731	_	707,388		617,622	267,474
-	-		-	-		675,341		-	853,459
-	-		-	- 74,456		-		- 576,588	-
- 129,398	-		- 55,863	-		-		-	-
	_			_		_		_	_
129,398			55,863	74,456		675,341		576,588	853,459
12,000				, ,,	_	070,011		0,0,000	
22,862	3,296	_	187,087	(2,725)	_	32,047		41,034	<u>(585,985)</u>
-	-		-	-		13,685		10,836	578,001
		_			_	13,685		10,836	578,001
	2 206	_	-	(2 725)	-		_	51,870	(7,984)
22,862	3,296		187,087	(2,725)		45,732		51,870	(7,904)
977,636	37,625	_	637,529	-	_	(2,201)		14,569	(222,461)
\$ 1,000,498	\$ 40,921	\$ _	824,616	\$ (2,725)	\$_	43,531	\$	66,439	\$ <u>(230,445)</u>

(Continued)

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances (Continued) Nonmajor Special Revenue Funds

# For the Year Ended December 31, 2005

	Fire Pension Trust	Section 108	Office on Aging Donation
Revenues: Property and other local taxes Intergovernmental Charges for services Fees, licenses, and permits	\$ 236,311 31,163	\$ - - -	\$ -
Interest earnings Special assessments Fines and forfeitures Reimbursements received Other revenues	- - - -	- - - -	2,067
Total revenues	267,474	-	6,744
Expenditures: Current: Public safety	1,272,509	_	_
Public health Culture and recreation	-	-	3,378
Community development Transportation	-	26,669 30,000	-
General government	-	- 50,000	-
Debt service: Interest and fiscal charges			
Total expenditures	1,272,509	56,669	3,378
Excess of revenues over (under) expenditures	(1,005,035)	(56,669)	3,366
Other financing sources (uses): Proceeds from sale of assets Transfers - in Transfers - out	968,432	- - -	-
Total other financing sources (uses)	968,432		
Net change in fund balances	(36,603)	(56,669)	3,366
Fund balance (deficit) at beginning of year	(315,302)	53,643	75,073
Fund balance (deficit) at end of year	\$ (351,905)	\$ (3,026)	\$ 78,439

Animal Adoption	Youth Recreation Donation	Total Nonmajor Special Revenue Funds
\$ -	\$ -	\$ 473,913
-	-	3,541,984
-	-	636,122
-	-	887
-	-	13,208
-	-	1,321,232
-	-	483,050
-	-	304,009
-	7,196	987,214
-	7,196	7,761,619
-	-	3,499,780
-	-	3,378
-	-	878,516
-	-	3,139,056
-	-	2,097,763
-	3,420	213,963
-		12,445
	3,420	9,844,901
	3,776	(2,083,282)
-	-	1,500
-	-	2,418,795
-		(1,370,653)
		1,049,642
-	3,776	(1,033,640)
292	1,316	3,734,408
\$ 292	\$ 5,092	\$ 2,700,768

### Combining Balance Sheet Nonmajor Capital Projects Funds

### December 31, 2005

	Police Facility Improvement Fund		Recreation Facility Improvement Fund		Capital Improvements	Ī	Economic Development
Assets:	\$ 5 929	¢	220 482	¢	(22,502	¢	14 500
Equity in city treasury cash Receivables:	\$ 5,828	\$	320,483	\$	623,593	\$	14,500
Taxes	-		675,241		-		_
Accrued interest	-		-		2,072		-
Interfund		_	-		26,075	_	-
		-					
Total assets	\$ 5,828	\$	995,724	\$	651,740	\$ _	14,500
Liabilities and fund balances: Liabilities: Vouchers and accounts payable Contracts payable Interfund payable Unearned revenue Bond anticipation notes payable Accrued interest payable Total liabilities	\$ - - - - - -	\$	71,360 - 675,241 - 746,601	\$	65,039 150,862 - 1,036,000 <u>16,416</u> 1,268,317	\$ 	- 17,080 - - - 17,080
Fund balances:			10.07-				
Reserved for encumbrances	-		13,957		328,287		14,500
Unreserved (deficit), undesignated	5,828	•	235,166	-	(944,864)	_	(17,080)
Total fund balances (deficit)	5,828	-	249,123		(616,577)	_	(2,580)
Total liabilities and fund balances	\$ 5,828	\$	995,724	\$	651,740	\$_	14,500

City Hall Maintenance and Repair	Recreation Improvement	Zagara TIF		Ring Road	Total Nonmajor Capital Projects Funds
\$ 35,388	\$ 75,682	\$ -	\$	792,203	\$ 1,867,677
-	-	-	- -	-	675,241 2,072 26,075
\$ 35,388	\$ 75,682	\$ 	\$	792,203	\$ 2,571,065
\$ -	\$ 7,639	\$ -	\$	64	\$ 144,102 150,862
-	-	-		-	17,080
-	-	-		-	675,241
-	-	-		-	1,036,000
			-	-	16,416
	7,639		-	64	2,039,701
-	-	-		3,500	360,244
35,388	68,043	-	-	788,639	171,120
35,388	68,043		-	792,139	531,364
\$ 35,388	\$ 75,682	\$ 	\$	792,203	\$ 2,571,065

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Capital Projects Funds

Revenues:		Police Facility Improvement Fund		F Imp	creation acility rovement Fund		Capital Improvements	-	Economic Development
Property and other local taxes	\$		\$		620,026	\$	_	\$	_
Charges for services	φ	4,175	φ		- 020,020	φ	-	φ	-
Interest earnings		-			_		23,592		-
Other revenues		10,000			300				-
								-	
Total revenues		14,175			620,326		23,592	-	
Expenditures:									
Current:									
Public safety		10,685			-		-		-
Culture and recreation		-			371,203		95,754		-
Community development		-			-		-		1,842
Sanitation		-			-		478,308		-
Transportation		-			-		1,944,221		-
General government		-			-		34,568		-
Capital outlay		-			-		23,215		-
Debt service:									
Principal		-			-		-		-
Interest and fiscal charges					-		17,582	-	
Total expenditures		10,685			371,203		2,593,648	-	1,842
Excess of revenues over									
(under) expenditures		3,490			249,123		(2,570,056)	-	(1,842)
Other financing sources:									
Issuance of debt		-			-		1,129,752		_
Transfers - in					-		2,174,834	-	
Total other financing sources					-		3,304,586	-	
Net change in fund balances		3,490			249,123		734,530		(1,842)
Fund balance (deficit) at beginning of year		2,338					(1,351,107)	-	(738)
Fund balance (deficit) at end of year	\$	5,828	\$		249,123	\$	(616,577)	\$	(2,580)

City Hall Maintenance and Repair	Recreation Improvement	_	Zagara TIF	Ring Road Construction	Ca	Total Nonmajor apital Projects Funds
\$ -	\$ - \$	5	137,507	\$ -	\$	757,533
-	-		-	-		4,475
-	-		-	26,644		50,236
13,350		-				23,350
13,350		-	137,507	26,644		835,594
-	-		-	-		10,685
-	5,568		-	-		472,525
-	-		-	-		1,842
-	-		-	-		478,308
-	-		-	81,906		2,026,127
-	-		-	-		34,568 23,215
-	-		-	-		25,215
_	-		190,000	_		190,000
		_	55,200			72,782
	5,568	_	245,200	81,906		3,310,052
13,350	(5,568)	-	(107,693)	 (55,262)		(2,474,458)
						1 100 750
-	-		107,693	-		1,129,752 2,282,527
		-	107,075			2,202,327
		_	107,693			3,412,279
13,350	(5,568)		-	(55,262)		937,821
22,038	73,611	_		847,401		(406,457)
\$ 35,388	\$ <u>    68,043</u> \$	; -		\$ 792,139	\$	531,364

#### **Combining Statements – Agency Funds**

#### For The Year Ended December 31, 2005

#### AGENCY FUNDS

*GENERAL LIABILITY CONTINGENCY* – To account for the accumulation of resources to pay for extraordinary losses which may arise as a result of legal action against the City.

*CLEVELAND HEIGHTS MUNICIPAL COURT AGENCY* – To account for assets received and disbursed by the Cleveland Heights Municipal Court pursuant to the laws of the State.

*CONSTRUCTION DEPOSIT AGENCY* – To account for the receipt of refundable construction deposits required for the issuance of certain building permits.

*SALES TAX AGENCY* – To account for any sales tax collected by the City and due the State Department of Taxation.

*MISCELLANEOUS* – To account for miscellaneous receipts received in an agency capacity by the City.

*N.E.O.R.S.D. (NORTHEAST OHIO REGIONAL SEWER DISTRICT)* – To account for the financial transactions associated with the City acting as a billing agent for the Northeast Ohio Regional Sewer District.

## Combining Statement of Changes in Assets and Liabilities – Agency Funds

General liability contingency:	Balance December 31, 2004	Additions	Deductions_	Balance December 31, 2005
Assets:				
Equity in city treasury cash Total assets	\$ <u>3,771</u> \$ <u>3,771</u>	\$ \$	\$ \$	\$ <u>3,771</u> \$ <u>3,771</u>
Liabilities:				
Restricted deposits Total liabilities	$\frac{3,771}{3,771}$	\$ \$	\$ \$	$\frac{3,771}{3,771}$
Municipal Court:				
Assets:				
Equity in city treasury cash Total assets	$\frac{371,604}{371,604}$	\$ <u>3,675,725</u> \$ <u>3,675,725</u>	\$ <u>3,704,950</u> \$ <u>3,704,950</u>	\$ <u>342,379</u> \$ <u>342,379</u>
Liabilities:				
Due to others Restricted deposits	\$ 130,186 	\$ 2,492,910 1 182 815	\$ 2,438,518 1,266,432	\$ 184,578 
Total liabilities	\$	\$ <u>1,182,815</u> \$ <u>3,675,725</u>	$\frac{1,200,152}{3,704,950}$	\$ 342,379
Construction deposits:				
Assets:	ф <u>121 250</u>	¢ 250	¢ 200	¢ 121.200
Equity in city treasury cash Total assets	\$ <u>131,259</u> \$ <u>131,259</u>	250	\$ <u>300</u> \$ <u>300</u>	\$ <u>131,209</u> \$ <u>131,209</u>
Liabilities:				
Restricted deposits Total liabilities	\$ <u>131,259</u> \$ <u>131,259</u>	$\frac{250}{250}$	\$ <u>300</u> \$ <u>300</u>	\$ <u>131,209</u> \$ <u>131,209</u>
Sales tax:				
Assets:	<b>• • • •</b>	ф <u>5 401</u>	ф <u>сосо</u>	ф <u>о с</u> 1 с
Equity in city treasury cash Total assets	\$ <u>2,296</u> \$ <u>2,296</u>	\$ <u>5,481</u> \$ <u>5,481</u>	\$ <u>5,262</u> \$ <u>5,262</u>	\$ <u>2,515</u> \$ <u>2,515</u>
Liabilities: Due to other governments	¢ 2.206	5 491	5 262	2 5 1 5
Total liabilities	\$ <u>2,296</u> \$ <u>2,296</u>	\$ <u>5,481</u> \$ <u>5,481</u>	\$ <u>5,262</u> \$ <u>5,262</u>	\$ <u>2,515</u> \$ <u>2,515</u>
Miscellaneous:				
Assets:				
Equity in city treasury cash Total assets	\$ <u>150,731</u> \$ <u>150,731</u>	\$ <u>162,967</u> \$ <u>162,967</u>	\$ <u>105,493</u> \$ <u>105,493</u>	\$ <u>208,205</u> \$ <u>208,205</u>
	φ <u>130,731</u>	♥ <u>102,707</u>	φ <u>105,775</u>	¢ <u>200,205</u>
Liabilities: Restricted deposits	\$	\$ <u>162,967</u>	\$ 105.493	\$ 208,205
Total liabilities	\$ 150,731	\$ 162,967	\$ <u>105,493</u> \$ <u>105,493</u>	\$ 208,205
				(continued)

### **Combining Statement of Changes in Assets and Liabilities – Agency Funds (continued)**

NEORSD:	Balance December 31, 2004	Additions	Deductions_	Balance December 31, 2005
Assets: Equity in city treasury cash Total assets	\$ <u>109,677</u> \$ <u>109,677</u>	\$ <u>5,667,615</u> \$ <u>5,667,615</u>	\$ <u>5,652,648</u> \$ <u>5,652,648</u>	\$ <u>124,644</u> \$ <u>124,644</u>
Liabilities: Due to other governments Total liabilities	\$ <u>109,677</u> \$ <u>109,677</u>	\$ <u>5,667,615</u> \$ <u>5,667,615</u>	\$ <u>5,652,648</u> \$ <u>5,652,648</u>	\$ <u>124,644</u> \$ <u>124,644</u>
Totals – All Agency Funds:				
Assets: Equity in city treasury cash Total assets	\$ <u>769,338</u> \$ <u>769,338</u>	\$ <u>9,512,038</u> <u>9,512,308</u>	\$ <u>9,468,653</u> <u>9,468,653</u>	\$ <u>812,723</u> 812,723
Liabilities: Due to others Due to other governments Restricted deposits	\$ 130,186 111,973 527,179	\$ 2,492,910 5,673,096 1,346,032	\$ 2,438,518 5,657,910 <u>1,372,225</u>	\$ 184,578 127,159 500,986
Total liabilities	\$ <u>769,338</u>	\$ <u>9,512,038</u>	\$ <u>9,468,653</u>	\$ 812,723

Individual Fund Schedule of Revenues, Expenditures, Encumbrances and Changes in Fund Balance – Budget and Actual (Non-GAAP Budget)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – General Fund

Devenues	Original Budget		Final Budget	-	Actual	F	ariance with Final Budget Sitive (Negative)
Revenues: Property taxes Municipal income taxes Other local taxes State levied shared taxes Intergovernmental grants and contracts Charges for services Fees, licenses, and permits Interest earnings	\$ 6,519,210 21,410,395 229,816 4,237,895 816,259 2,443,879 1,360,446 279,588	\$	6,570,550 19,518,068 209,504 3,863,334 744,115 2,227,881 1,240,205 254,877	\$	5,785,865 20,873,922 224,058 4,131,707 795,806 2,382,644 1,326,358 272,582	\$	$\begin{array}{c} (784,685) \\ 1,355,854 \\ 14,554 \\ 268,373 \\ 51,691 \\ 154,763 \\ 86,153 \\ 17,705 \end{array}$
Special assessments Fines and forfeitures Reimbursements received Other revenues	1,358 2,888,631 594,236 471,606		1,238 2,633,324 541,715 429,924	-	1,324 2,816,252 579,346 459,789	_	86 182,928 37,631 29,865
Total revenues	41,253,319	-	38,234,735	-	39,649,653	_	1,414,918
Expenditures: Current: Public safety	16,300,357		16,309,609		14,446,773		1,862,836
Public health Culture and recreation	493,985 2,821,440		441,755 2,622,265		425,064 2,335,458		16,691 286,807
Community development	2,772,380		2,657,405		2,500,352		157,053
Sanitation	2,626,325		2,613,752		2,584,134		29,618
Transportation General government	3,377,925 12,228,339		3,701,264 12,469,613		3,380,381 12,079,829		320,883 389,784
-				-		_	
Total expenditures	40,620,751	-	40,815,663	-	37,751,991		3,063,672
Excess of revenues over (under) expenditures	632,568		(2,580,928)	-	1,897,662	_	4,478,590
Other financing sources (uses): Proceeds from sale of capital assets Transfers - out	(1,967,034)		(2,215,150)	-	189,759 (2,106,517)		189,759 108,633
Total other financing sources (uses)	(1,967,034)	-	(2,215,150)	-	(1,916,758)		298,392
Net change in fund balance	(1,334,466)		(4,796,078)		(19,096)		4,776,982
Cash fund balance at beginning of year	2,996,852		2,996,852		2,996,852		-
Current year charges against prior year Cash fund balance: Reserved for encumbrances					(88,436)		(88,436)
Reserved for encumbrances		•		-	(88,430)		(88,430)
Cash fund balance at end of year Unreserved Reserved for encumbrances	1,662,386	-	(1,799,226)	-	2,889,320 107,541	_	4,688,546 107,541
Total cash fund balance at end of year	\$ <u>1,662,386</u>	\$	(1,799,226)	\$	2,996,861	\$ _	4,796,087

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Debt Service Fund

Devenue	_	Original Budget		Final Budget	-	Actual	Ī	ariance with Final Budget sitive (Negative)
Revenues:	¢	2 795 000	¢	2 915 525	¢	4 052 714	¢	227 100
Property taxes	\$	3,785,000	\$	3,815,525	\$	4,052,714	\$	237,189
Interest earnings		-		-		1,457		1,457
Other revenues	-		-		-	10,979	_	10,979
Total revenues	_	3,785,000	_	3,815,525	-	4,065,150		249,625
Expenditures:								
Current:								
General government		16,802		19,803		19,787		16
Debt service:		,		,		,		
Bond principal retirement		2,754,545		3,246,558		3,244,000		2,558
Interest and fiscal charges		1,007,653		1,187,639		1,186,703		936
	_	· · ·	_		-			
Total expenditures	_	3,779,000	_	4,454,000	-	4,450,490		3,510
Excess of revenues over (under) expenditures		6,000		(638,475)		(385,340)		253,135
Other financing sources: Issuance of debt	_		_		-	441,000		441,000
Net change in fund balance		6,000		(638,475)		55,660		694,135
Cash fund balance at beginning of year	_	3,342,416	_	3,342,416	-	3,294,717		(47,699)
Total cash fund balance at end of year	\$ <u>_</u>	3,348,416	\$ _	2,703,941	\$	3,350,377	\$ <u> </u>	646,436

### Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Street Construction, Maintenance and Repair Fund

P		Original Budget	_	Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues: Other local taxes State levied shared taxes Intergovernmental grants and contracts Interest earnings Other revenues	\$	160,153 1,319,761 21,076 3,059 245,951	\$ -	175,674 1,447,665 23,118 3,356 269,787	\$	174,689 1,439,550 22,989 3,337 268,275	\$ (985) (8,115) (129) (19) (1,512)
Total revenues	_	1,750,000	-	1,919,600	-	1,908,840	(10,760)
Expenditures: Current: Transportation Debt service: Principal retirement Interest and fiscal charges		943,103 538,860 10,777		1,641,234 937,751 18,755		1,641,232 937,750 18,755	2 1
Total expenditures		1,492,740	-	2,597,740	-	2,597,737	3
Excess of revenues over (under) expenditures	_	257,260	_	(678,140)		(688,897)	(10,757)
Other financing sources (uses): Other financing uses Issuance of debt	_	(107,260)	-	(107,260) 785,400		(107,260) 785,400	- 
Total other financing sources (uses)	_	(107,260)	-	678,140	-	678,140	
Net change in fund balance		150,000		-		(10,757)	(10,757)
Cash fund balance at beginning of year		95,160		95,160		95,160	-
Current year charges against prior years Cash fund balance: Reserved for encumbrances	_		-			(60,573)	(60,573)
Cash fund balance at end of year: Unreserved Reserved for encumbrances	_	245,160	-	95,160		23,830 34,316	(71,330) 34,316
Total cash fund balance at end of year	\$ _	245,160	\$ <u> </u>	95,160	\$	58,146	\$ <u>(37,014</u> )

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Foundation Grants

-	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues: Intergovernmental grants and contracts \$	20,000	\$20,000	\$	\$(20,000)		
Expenditures: Current: General government	20,000	<u>-</u>	<u>-</u>			
Net change in fund balance	-	20,000	-	(20,000)		
Cash fund balance at beginning of year	1,464	1,464	1,464			
Total cash fund balance at end of year \$ _	1,464	\$	\$ <u> </u>	\$(20,000)		

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – First Suburbs Consortium

Revenues:	_	Original Budget	_	Final Budget	 Actual	Fin	ance with al Budget ve (Negative)
Other revenues	\$		\$	27,025	\$ 133,623	\$	106,598
Expenditures: Current:							
Community development	—	150,000		195,917	 193,541		2,376
Net change in fund balance		(150,000)		(168,892)	(59,918)		108,974
Cash fund balance at beginning of year	_	168,895	_	168,895	 168,895		
Cash fund balance at end of year: Unreserved	_	18,895		3	 108,977		108,974
Total cash fund balance at end of year	\$_	18,895	\$	3	\$ 108,977	\$	108,974

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Communications System Operating

Revenues: Intergovernmental grants and contracts \$	Original Budget 245,753	-	Final Budget 454,971	\$	Actual 271,556	Fi	riance with nal Budget tive (Negative) (183,415)
Expenditures: Current:							
Public safety	492,787	_	517,887		508,968		8,919
Excess of revenues over (under) expenditures	(247,034)		(62,916)		(237,412)		(174,496)
Other financing sources (uses): Transfers - in	247,034	_	284,850	_	237,412		(47,438)
Net change in fund balance	-		221,934		-		(221,934)
Cash fund balance at beginning of year		_		_			
Cash fund balance at end of year: Unreserved		_	221,934	_			(221,934)
Total cash fund balance at end of year \$ _		\$ _	221,934	\$		\$	(221,934)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Public Building Maintenance

Revenues:	-	Original Budget	_	Final Budget	_	Actual	]	Variance with Final Budget sitive (Negative)
Other revenues	\$	12,600	\$	12,600	\$	21,600	\$	9,000
Expenditures: Current:								
General government	_	22,600	-	25,300	_	25,282		18
Net change in fund balance		(10,000)		(12,700)		(3,682)		9,018
Cash fund balance at beginning of year		26,413		26,413		26,413		-
Current year charges against prior year's Cash fund balance Reserved for encumbrance	_		_		_	(2,250)		(2,250)
Cash fund balance at end of year: Unreserved	_	16,413	-	13,713	-	20,481		6,768
Total cash fund balance at end of year	\$_	16,413	\$ _	13,713	\$ _	20,481	\$	6,768

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Law Enforcement Trust

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
	\$ 90	\$ 380	\$ 380	\$ -
Intergovernmental grants and contracts	9,803	41,368	41,329	ф (39)
Fines and forfeitures	4,846	20,449	20,429	(20)
Other revenues	261	1,103	1,102	<u>(1</u> )
Total revenues	15,000	63,300	63,240	(60)
Expenditures: Current:				
Public safety	20,000	69,642	47,017	22,625
Net change in fund balance	(5,000)	(6,342)	16,223	22,565
Cash fund balance at beginning of year	6,416	6,416	6,416	<u> </u>
Cash fund balance at end of year: Unreserved	1,416	74	22,639	22,565
Total cash fund balance at end of year	\$ <u>1,416</u>	\$ <u>74</u>	\$ <u>22,639</u>	\$ <u>22,565</u>

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Drug Law Enforcement

D		Original Budget	_	Final Budget	_	Actual	Variance with Final Budget ositive (Negative)
Revenues: Interest earnings Fines and forfeitures Other revenues	\$	12,372 103,851 <u>33,777</u>	\$	12,372 103,851 <u>33,777</u>	\$	7,436 62,420 20,302	\$ (4,936) (41,431) (13,475)
Total revenues	_	150,000	_	150,000	_	90,158	(59,842)
Expenditures: Current: Public safety	_	450,000	_	397,344	_	127,023	270,321
Net change in fund balance		(300,000)		(247,344)		(36,865)	210,479
Cash fund balance at beginning of year		312,168		312,168		312,168	-
Current year charges against prior years Cash fund balance: Reserved for encumbrances			_		_	(2,492)	(2,492)
Cash fund balance at end of year: Unreserved	_	12,168	_	64,824	_	272,811	207,987
Total cash fund balance at end of year	\$ _	12,168	\$ _	64,824	\$ _	272,811	\$ 207,987

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – CDBG Resource

Revenues: Intergovernmental grants and contracts	Original Budget s \$ 2,200,000	Final <u>Budget</u> \$ <u>3,585,852</u>	<u>Actual</u> \$ <u>1,363,979</u>	Variance with Final Budget <u>Positive (Negative)</u> \$ <u>(2,221,873</u> )
Expenditures: Current: Community development	4,000,000	2,060,000	1,778,809	281,191
Excess of revenues over (under) expenditures	(1,800,000)	1,525,852	(414,830)	(1,940,682)
Other financing sources: Transfers - in		414,148	414,148	
Net change in fund balance	(1,800,000)	1,940,000	(682)	(1,940,682)
Cash fund balance at beginning of year	682	682	682	
Cash fund balance at end of year: Unreserved	(1,799,318)	1,940,682	<u> </u>	(1,940,682)
Total cash fund balance at end of year	\$ <u>(1,799,318</u> )	\$ <u>1,940,682</u>	\$	\$ (1,940,682)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – CDBG Program Income

Revenues: Other revenues	<u>-</u>	Original Budget 400,000	\$	Final Budget 400,000	\$	Actual 498,877		Variance with Final Budget <u>ositive (Negative)</u> 98,877
Expenditures: Current:								
Community development	_	350,000	-	95,000	_	84,729	-	10,271
Excess of revenues over (under) expenditures		50,000		305,000		414,148		109,148
Other financing sources (uses) Transfers - out	_		-		_	(414,148)	-	(414,148)
Net change in fund balance		50,000		305,000		-		(305,000)
Cash fund balance at beginning of year	_		-				-	
Total cash fund balance at end of year	\$ _	50,000	\$	305,000	\$_		\$ _	(305,000)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – HOME Program

Revenues:		Original Budget 200,000	¢	Final Budget	¢	Actual	Po	Variance with Final Budget sitive (Negative)
Other revenues	э_	200,000	\$_	718,000	\$_	52,267	\$_	(665,733)
Expenditures: Current: Community development		397,702	_	718,181		142,885	_	<u>575,296</u>
Excess of revenues over (under) expenditures	_	(197,702)	_	(181)	_	(90,618)	_	(90,437)
Other financing sources (uses): Other financing sources Other financing uses		(2,298)	_	2,500 (2,298)		92,916 (2,298)	_	90,416
Total financing sources (uses)	_	(2,298)	_	202	_	90,618	_	90,416
Net change in fund balance		(200,000)		21		-		(21)
Cash fund balance at beginning of year	_		_		_		_	
Current year charges against prior years Cash fund balance: Reserved for encumbrances	_		-		_	12,472	-	12,472
Total cash fund balance at end of year	\$ _	(200,000)	\$ _	21	\$ _	12,472	\$ _	12,451

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – FEMA Grants

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Intergovernmental grants and contracts \$		\$ 39,998	\$39,998	\$
Expenditures: Current:				
Public safety		39,998	33,073	6,925
Net change in fund balance	-	-	6,925	6,925
Cash fund balance at beginning of year				
Total cash fund balance at end of year \$ _		\$	\$ <u>6,925</u>	\$6,925

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Local T.V. Programming

Revenues: Other revenues		Original Budget 240,000	-	Final Budget 254,210		Actual 306,423	Fin	ance with al Budget ve (Negative) 52,213
	· _	,	÷ -				*	,
Expenditures: Current:								
Community development		170,405	-	255,593	_	240,021		15,572
Net change in fund balance		69,595		(1,383)		66,402		67,785
Cash fund balance at beginning of year		3,168	-	3,168		3,168		
Current year charges against prior years Cash fund balance: Reserved for encumbrances			-	<u> </u>		(1,269)		(1,269)
Cash fund balance at end of year: Unreserved Reserved for encumbrances		72,763	-	1,785	_	68,301 12,594		66,516 12,594
Total cash fund balance at end of year	\$	72,763	\$_	1,785	\$ _	80,895	\$	79,110

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Cain Park

Revenues: Intergovernmental grants and contracts Charges for services Other revenues	Original Budget \$ 22,193 858,269 19,538	\$	Final Budget 16,621 642,782 14,633	\$	Actual 16,449 636,121 14,481	Fir	iance with nal Budget ive (Negative) (172) (6,661) (152)
Total revenues	900,000	_	674,036	_	667,051		(6,985)
Expenditures:							
Current: Culture and recreation	900,000	-	870,000	_	864,903		5,097
Excess of revenues over (under) expenditures	-		(195,964)		(197,852)		(1,888)
Other financing sources: Transfers - in		-	196,281	_	196,281		
Net change in fund balance	-		317		(1,571)		(1,888)
Cash fund balance at beginning of year	1,720	-	1,720	_	1,720		
Current year charges against prior years Cash fund balance: Reserved for encumbrances	-		-		(149)		(149)
Cash fund balance at end of year: Unreserved	1,720	-	2,037	_			(2,037)
Total cash fund balance at end of year	\$	\$ _	2,037	\$ _		\$	(2,037)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – ODNR Recycling Grants

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
Revenues: Intergovernmental grants and contracts	\$38,000	\$53,552	\$ 53,359	\$ (193)
Expenditures: Current:				
Community development	51,821	56,869	56,828	41
Excess of revenues over (under) expenditures	(13,821)	(3,317)	(3,469)	(152)
Other financing sources (uses): Proceeds from sale of capital assets Other funding sources Other funding uses	- (4,779)	1,500 6,748 (4,779)	1,500 6,748 (4,779)	-
Total other financing sources (uses)	(4,779)	3,469	3,469	
Net change in fund balance	(18,600)	152	-	(152)
Cash fund balance at beginning of year	2,500	2,500	2,500	
Current year charges against prior years Cash fund balance: Reserved for encumbrances			(2,500)	(2,500)
Cash fund balance at end of year: Unreserved Reserved for encumbrances	(16,100)	2,652	3,932	(2,652) 3,932
Total cash fund balance at end of year	\$(16,100)	\$	\$ <u>3,932</u>	\$

### Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Indigent Driver's Alcohol Treatment

Davanuaa:	Original Budget	-	Final Budget	_	Actual	F	ariance with Final Budget itive (Negative)
Revenues: Intergovernmental grants and contracts \$	869	\$	869	\$	780	\$	(89)
Fines and forfeitures	1,131	Ψ_	1,131	Ψ	1,015	Ψ	(116)
Total revenues	2,000	_	2,000	_	1,795		(205)
Expenditures: Current:							
General government	14,000	-		-	-	_	-
Net change in fund balance	(12,000)		2,000		1,795		(205)
Cash fund balance at beginning of year	40,681	_	40,681	_	40,681	_	
Total cash fund balance at end of year \$ _	28,681	\$ _	42,681	\$ _	42,476	\$ _	(205)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Municipal Court Clerk Computerization

Revenues: Fines and forfeitures	 \$ Original Budget 80,000	 Final Budget 80,000	 Actual 155,597	Fina	ance with al Budget ve (Negative) 75,597
Expenditures: Current: General government	 144,540	 160,550	 132,540		28,010
Net change in fund balance	(64,540)	(80,550)	23,057		103,607
Cash fund balance at beginning of year	 966,330	 966,330	 966,330		
Current year charges against prior years Cash fund balance: Reserved for encumbrances	 	 	 (2,750)		(2,750)
Cash fund balance at end of year: Unreserved Reserved for encumbrances	 901,790 -	 885,780 -	 986,637 <u>4,418</u>		100,857 4,418
Total cash fund balance at end of year	\$ 901,790	\$ 885,780	\$ 991,055	\$	105,275

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – DUI Enforcement and Education

Revenues: Fines and forfeitures	-	Original Budget 2,000	<u> </u>	Final Budget 2,000	<u> </u>	Actual 3,435	Fi	riance with nal Budget ive (Negative) 1,435
	÷ -		· _	_,	· _			<u> </u>
Expenditures: Current:								
General government	-	10,000						
Net change in fund balance		(8,000)		2,000		3,435		1,435
Cash fund balance at beginning of year	-	37,411	_	37,411		37,411		
Total cash fund balance at end of year	\$ _	29,411	\$ _	39,411	\$	40,846	\$	1,435

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Municipal Courts Special Projects

Revenues: Fines and forfeitures	Original Budget \$ <u>180,000</u>	Final <u>Budget</u> \$ <u>180,000</u>	<u>Actual</u> \$ <u>249,284</u>	Variance with Final Budget <u>Positive (Negative)</u> \$69,284
Expenditures: Current:				
General government	89,000	105,010	53,131	51,879
Net change in fund balance	91,000	74,990	196,153	121,163
Cash fund balance at beginning of year	618,148	618,148	618,148	
Cash fund balance at end of year: Unreserved Reserved for encumbrances	709,148	693,138	814,301 <u>32</u>	121,163 32
Total cash fund balance at end of year	\$	\$693,138	\$814,333	\$ <u>121,195</u>

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Lead Safe Cuyahoga

Decement	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Intergovernmental grants and contracts	\$	\$284,923	\$ 71,731	\$ (213,192)
Expenditures: Current: Community development	20,587	293,750	80,608	213,142
Excess of revenues over (under)				
Expenditures	(20,587)	(8,827)	(8,877)	(50)
Other financing sources: Other financing sources		8,877	8,877	<u> </u>
Net change in fund balance	(20,587)	50	-	(50)
Cash fund balance at beginning of year				
Cash fund balance at end of year: Unreserved Reserved for encumbrances	(20,587)	50	8,877	(50) <u>8,877</u>
Total cash fund balance at end of year	\$ <u>(20,587</u> )	\$ <u>50</u>	\$ <u> </u>	\$8,827

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Street Lighting

Devenue	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Special assessments	\$ 650,000	<u>)</u> \$ <u>666,300</u>	\$ 707,388	\$41,088
Expenditures: Current: Public safety	675,000	) 685,415	684,275	1,140
Excess of revenues over (under) expenditures	(25,000		23,113	42,228
Other financing sources (uses): Transfers - in	15,000	<u>)</u> <u>13,700</u>	13,685	(15)
Net change to fund balance	(10,000	)) (5,415)	36,798	42,213
Cash fund balance at beginning of year	56,958	56,958	56,958	-
Current year charges against prior years Cash fund balance: Reserved for encumbrances		<u> </u>	(4,059)	(4,059)
Cash fund balance at end of year: Unreserved Reserved for encumbrances	46,958	<u> </u>	89,697 10,416	38,154 10,416
Total cash fund balance at end of year	\$ <u> </u>	<u> </u>	\$	\$48,570

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Tree

Revenues:	_	Original Budget		Final Budget	-	Actual	F	ariance with inal Budget itive (Negative)
Fees, licenses, and permits	\$	862	\$	867	\$	887	\$	20
Special assessments	Ψ	596,354	Ψ	599,833	Ψ	613,869	Ψ	14,036
Other revenues		2,784		2,800		2,866		66
	_	<u>_,, ,</u>			_	2,000		
Total revenues	_	600,000		603,500	_	617,622		14,122
Expenditures:								
Current:		550 250		5 ( 0, 0, 5 0)		541 500		06.467
Community development	-	559,250		568,250	-	541,783		26,467
Excess of revenues over (under) expenditures		40,750		35,250		75,839		40,589
Other financing sources:				11 500		10.925		$(( ( \boldsymbol{5} )$
Transfers - in	-			11,500	-	10,835		(665)
Net change in fund balance		40,750		46,750		86,674		39,924
Cash fund balance at beginning of year		46,894		46,894		46,894		-
Current year charges against prior years Cash fund balance:								
Reserved for encumbrances	_	-			_	(28,808)		(28,808)
Cash fund balance at end of year:		07 (44		02 (44		104 760		11 117
Unreserved	-	87,644		93,644	-	104,760		11,116
Total cash fund balance at end of year	\$_	87,644	\$	93,644	\$	104,760	\$	11,116
at one of your	Ψ =	07,011	Ψ	,om	Ψ =	101,700	Ψ	

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Police Pension Trust

Danamaan	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	¢ 264.202	\$ 266,374	¢ 226.211	¢ (20.062)
1 5	\$ 264,292	\$ 266,374	\$ 236,311	\$ (30,063)
Intergovernmental grants and contracts			31,164	31,164
Total revenues	264,292	266,374	267,475	1,101
Expenditures: Current:				
Public safety	955,000	846,000	845,476	524
I ublic safety	955,000	040,000	043,470	
Excess of revenues over (under) expenditures	(690,708)	(579,626)	(578,001)	1,625
Other financing sources: Transfers - in	690,708	1,305,708	578,001	(727,707)
Net change in fund balance	-	726,082	-	(726,082)
Cash fund balance at beginning of year				
Total cash fund balance at end of year	\$	\$ <u>726,082</u>	\$	\$ <u>(726,082</u> )

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Fire Pension Trust

Revenues:	Original Budget	_	Final Budget	-	Actual	F	ariance with Final Budget Sitive (Negative)
Property taxes	\$ 264,292	\$	266,374	\$	236,311	\$	(30,063)
Intergovernmental grants and contracts	<u> </u>	Ψ	31,500	Ψ-	31,164	Ψ	(336)
Total revenues	295,792	_	297,874	-	267,475		(30,399)
Expenditures: Current:							
Public safety	1,244,500	_	1,236,000	-	1,235,907	. <u> </u>	93
Excess of revenues over (under) expenditures	(948,708)		(938,126)		(968,432)		(30,306)
Other financing sources: Transfers - in	948,708	_	1,886,208	_	968,432		<u>(917,776</u> )
Net change in fund balance	-		948,082		-		(948,082)
Cash fund balance at beginning of year		_		-		_	
Total cash fund balance at end of year	\$	\$ _	948,082	\$ _		\$	(948,082)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Section 108 Loan Guarantee

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues: Intergovernmental grants and contracts	\$ 65,000	\$ 61,950	\$ -	\$ (61,950)
intergovernmental grants and contracts	\$03,000	\$ 01,950	Φ	\$ <u>(01,930</u> )
Expenditures:				
Current:	500	20.001	20.000	1
Transportation	500	30,001	30,000	<u> </u>
Excess of revenues over (under)				
expenditures	64,500	31,949	(30,000)	(61,949)
Other financing sources (uses):				
Other financing sources	-	3,050	3,026	(24)
Other financing uses	(30,000)	(30,000)	(30,000)	
Total other financing sources (uses)	(30,000)	(26,950)	(26,974)	(24)
Net change in fund balance	34,500	4,999	(56,974)	(61,973)
Cash fund balance at beginning of year	83,643	83,643	83,643	-
Current year charges against prior year Cash fund balance:				
Reserved for encumbrances			(26,669)	(26,669)
Cash fund balance at end of year: Unreserved	118,143	88,642		(88,642)
Total cash fund balance at end of year	\$ <u>118,143</u>	\$88,642	\$	\$(88,642)

# Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Office on Aging Donation

	-	Original Budget	Final Budget	-	Actual	Variance with Final Budget ositive (Negative)
Revenues: Interest earnings Other revenues	\$	1,834 4,166	\$ 1,834 4,166	\$	2,059 4,677	\$ 225 511
Total revenues	_	6,000	6,000	_	6,736	736
Expenditures: Current: Public health	_	7,634	7,634	-	3,309	4,325
Net change in fund balance		(1,634)	(1,634)		3,427	5,061
Cash fund balance at beginning of year		75,243	75,243		75,243	-
Current year charges against prior years Cash fund balance: Reserved for encumbrances	_	-		_	(68)	<u>(68</u> )
Cash fund balance at end of year: Unreserved	_	73,609	73,609	_	78,602	4,993
Total cash fund balance at end of year	\$ _	73,609	\$ 73,609	\$ _	78,602	\$ 4,993

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Animal Adoption

Expenditures:	_	Original Budget	-	Final Budget	<u>.</u>	Actual	Fi	ariance with inal Budget tive (Negative)
Current: Public safety	\$	275	\$	250	\$		\$	250
Net change in fund balance		275		250		-		250
Cash fund balance at beginning of year	_	292	_	292	-	292		
Cash fund balance at end of year: Unreserved	_	17	_	42	-	292		250
Total cash fund balance at end of year	\$ _	17	\$ _	42	\$	292	\$	

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Youth Recreation Donation

Revenues: Other revenues	_ \$_	Original Budget 3,000	\$ Final Budget 3,000	\$ Actual 1,054	Ī	Variance with Final Budget sitive (Negative) (1,946)
Expenditures:						
Current: General government	_	5,000	5,000	3,420		1,580
Net change in fund balance		(2,000)	(2,000)	(2,366)		(366)
Cash fund balance at beginning of year	_	7,458	7,458	 7,458		
Cash fund balance at end of year: Unreserved	_	<u>5,458</u>	5,458	5,092	_	(366)
Total cash fund balance at end of year	\$ _	5,458	\$ 5,458	\$ 5,092	\$ _	(366)

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Police Facility Improvement

Revenues:	_	Original Budget		Final Budget		Actual	]	Variance with Final Budget sitive (Negative)
Charges for services	\$	7,363	\$	7,363	\$	4,175	\$	(3,188)
Other revenues	Φ	17,637	Φ	17,637	Φ	10,000	Φ	(7,637)
Other revenues	-	17,037		17,037		10,000	-	(7,037)
Total revenues	_	25,000		25,000		14,175	-	(10,825)
Expenditures: Current:								
Public safety		10,000		11,653		10,000		1,653
I ublic safety	-	10,000		11,033		10,000	-	1,033
Net change in fund balance		15,000		13,347		4,175		(9,172)
Cash fund balance at beginning of year		2,338		2,338		2,338		-
Current year charges against prior year Cash fund balance:								
Reserved for encumbrances	_					(685)	_	(685)
Cash fund balance at end of year:		17 220		15 (05		5 020		(0.057)
Unreserved	_	17,338		15,685		5,828		(9,857)
Total cash fund balance at end of year	\$	17,338	\$	15.685	\$	5,828	\$	(9.857)
J								

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Recreation Facility Improvement

	-	Original Budget		Budget	Actual	nce with Final ve(Negative)
Revenues:						
Property taxes	\$	-	\$	621,538	\$ 620,027	\$ (1,511)
Other revenues	_	-	-	-	300	 300
Total revenues	-		-	621,538	620,327	 (1,211)
Expenditures						
Current:						
Culture and recreation	_	620,000	-	319,429	313,801	 5,628
Net change in fund balance		(620,000)		302,109	306,526	4,417
Cash fund balance at beginning of year	-		-			 
Cash fund balance at end of year: Unreserved Reserved	-	(620,000)		302,109	306,526 13,957	 4,417 13,957
Total cash fund balance at end of year	\$ _	(620,000)	\$	302,109	\$ 320,483	\$ 18,374

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Capital Improvements

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Interest earnings	\$ 5,348	\$ 32,555	\$ 21,998	\$ (10,557)
Intergovernmental grants and contracts	274,652	1,671,945	1,129,752	(542,193)
Total revenues	280,000	1,704,500	1,151,750	(552,750)
Expenditures:				
Current:				
Sanitation	155,165	436,344	474,310	(37,966)
Transportation	58,630	164,873	179,219	(14,346)
Capital outlay	620,034	1,743,612	1,895,323	(151,711)
Debt Service:	020,001	1,715,012	1,055,525	(101,/11)
Principal retirement	41,171	41,171	41,171	_
i incipui i cui chiente				
Total expenditures	875,000	2,386,000	2,590,023	(204,023)
Excess of revenues over (under) expenditures	(595,000)	(681,500)	(2,568,025)	(756,773)
Other financing sources:				
Issuance of debt	595,000	595,000	595,000	
Issuance of debt				
Net change in fund balance	-	(86,500)	(843,273)	(756,773)
Cash fund balance at beginning of year	1,281,544	1,281,544	1,281,544	-
Current year charges against prior years Cash fund balance: Reserved for encumbrances			(355,501)	(355,501)
			- <u></u> -	
Cash fund balance at end of year:				
Unreserved	1,281,544	1,195,044	82,770	(1,112,274)
Reserved for encumbrances			544,188	544,188
Total cash fund balance				
at end of year	\$ <u>1,281,544</u>	\$ <u>1,195,044</u>	\$ <u>626,958</u>	\$ <u>(568,086</u> )

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Economic Development

-		Original Budget	Final Budget	-	Actual	Variance with Final Budget Positive (Negative)	
Revenues: Other revenues	\$		\$ 82,920	\$		\$ <u> </u>	(89,920)
Expenditures: Current: Community development	_	100,000	17,100		17,080	_	20
Excess of revenues over (under) expenditures		(100,000)	65,820		(17,080)		(82,900)
Other financing sources: Operating transfers - in	_		17,080	-	17,080	-	
Net change in fund balance		(100,000)	82,900		-		(82,900)
Cash fund balance at beginning of year	_			-		_	
Current year charges against prior years Cash fund balance: Unreserved Reserved for encumbrances	-	(100,000)	82,900	-		-	(82,900) <u>14,500</u>
Total cash fund balance at end of year	\$_	(100,000)	\$ 82,900	\$	14,500	\$ _	(68,400)

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – City Hall Maintenance

Revenues:	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Other revenues	\$	\$3,300	\$ 13,650	\$10,350
Expenditures: Current:				
General government	25,000	10,000		10,000
Net change in fund balance	(25,000)	(6,700)	13,650	20,350
Cash fund balance at beginning of year	5,988	5,988	21,738	15,750
Cash fund balance at end of year: Unreserved	(19,012)	(712)	35,388	36,100
Total cash fund balance at end of year	\$ <u>(19,012</u> )	\$ <u>(712</u> )	\$ <u>35,388</u>	\$36,100

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Recreation Improvements

Expenditures:	-	Original Budget	_	Final Budget	 Actual	Fi	riance with nal Budget tive (Negative)
Current: Culture and recreation	\$_	190,000	\$	7,639	\$ 7,639	\$	
Net change in fund balance		(190,000)		(7,639)	(7,639)		-
Cash fund balance at beginning of year		75,683		75,683	75,683		-
Cash fund balance at end of year: Unreserved Reserved for encumbrances	-	(114,317)	_	68,044	 68,044 7,639		7,639
Total cash fund balance at end of year	\$ _	(114,317)	\$ _	68,044	\$ 75,683	\$	639

## Schedule of Revenues, Expenditures, Encumbrances, and Changes In Fund Balance – Budget and Actual (Non-GAAP Budget) – Zagara TIF

D	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:	\$ -	\$ -	\$ 137,507	\$ 137,507
Property taxes Other revenues			\$ 137,507	. ,
Other revenues	250,000	142,307		(142,307)
Total revenues	250,000	142,307	137,507	(4,800)
Expenditures:				
Debt service:				
Principal retirement	185,000	185,000	190,000	(5,000)
Interest and fiscal charges	60,850	60,850	55,200	5,650
Total expenditures	245,850	245,850	245,200	650
Excess of revenues over (under) expenditures	4,150	(103,543)	(107,693)	(4,150)
Other financing sources: Transfers - in	<u>-</u>	107,693	107,693	<u>-</u>
Net change in fund balance	4,150	4,150	-	(4,150)
Cash fund balance at beginning of year		<u> </u>		
Cash fund balance at end of year: Unreserved	4,150	4,150		(4,150)
Total cash fund balance at end of year	\$4,150	\$ 4,150	\$	\$ (4,150)

## Schedule of Revenues, Expenditures, Encumbrances, and Changes in Fund Balance – Budget and Actual (Non-GAAP Budget) – Ring Road Construction

Revenues:	_	Original Budget	_	Final Budget	_	Actual	Fina	ance with Il Budget ive Negative)
Interest earnings	\$		\$ <u> </u>	-	\$	26,644	\$	26,644
Expenditures: Current: Transportation		250,000		110,000		92,200		17,800
-	_		-		_			_
Net change in fund balance		(250,000)		(110,000)		(65,556)		44,444
Cash fund balance at beginning of year		926,156		926,156		926,156		-
Current year charges against prior years Cash fund balance: Reserved for encumbrances	_		_		_	(71,897)		(71,897)
Cash fund balance at end of year: Unreserved Reserved for encumbrances	-	676,156	_	816,156	_	788,703 <u>3,500</u>		(27,453) <u>3,500</u>
Total cash fund balance at end of year	\$ _	676,156	\$ _	816,156	\$ _	792,203	\$	(23,953)

# Statistical Section







**Statistical Tables** 

December 31, 2005

#### STATISTICAL TABLES

The following unaudited statistical tables reflect social and economic data, financial trends and fiscal capacity of the City.

#### Governmental Activities Revenues by Source and Expenses by Function

Last Two Years		Table 1
	2005	2004
Program revenues:		
Charges for services	\$ 9,143,247	\$ 11,466,960
Operating grants and contributions	1,643,794	2,722,219
Capital grants and contributions	-	212,217
General revenues:		
Property taxes	10,849,218	12,082,272
Municipal taxes	21,015,495	21,883,632
Grants and entitlements not restricted to specific programs	7,468,935	6,217,411
Interest earnings	372,478	196,901
Other revenue	1,113,746	1,100,189
Transfers	(128,847)	4,888
Total	\$51,406,335	\$55,787,084
Expenses:		
General government	\$ 15,619,750	\$ 13,594,912
Public safety	18,031,294	18,367,866
Public health	447,114	454,038
Culture and recreation	3,899,948	3,774,060
Community development	5,930,750	7,739,951
Sanitation	2,756,181	3,009,859
Transportation	3,345,499	4,917,119
Interest and fiscal charges	1,279,516	1,260,115
Total	\$51,310,052	\$ 53,117,920

Source: City of Cleveland Heights, Finance Department

#### **General Fund Revenues By Source**

#### Last Ten Fiscal Years

Table 2

Year	Taxes (a)	Intergovernmental <u>Revenues</u>	Charges for Services	Licenses and Permits	Interest Revenue	Fines and Forfeitures	Other Revenues	Total
1996	\$ 23,996,891	\$ 719,248 \$	1,391,770	\$ 783,425	\$ 1,103,000	\$ 2,071,687	\$ 399,757	\$ 30,465,778
1997	26,098,341	658,498	1,419,925	911,559	1,189,767	1,902,163	395,667	32,575,920
1998	27,630,331	714,016	1,406,238	842,090	1,267,841	2,013,851	528,916	34,403,283
1999	29,429,027	614,922	1,318,896	978,009	1,219,641	1,987,761	597,969	36,146,225
2000	30,678,243	657,585	1,186,295	941,980	1,415,494	2,082,131	680,213	37,641,941
2001	31,186,431	755,909	1,317,992	860,712	1,328,792	1,976,035	616,862	38,042,733
2002	29,432,002	715,305	1,972,398	886,025	594,990	1,894,685	1,064,008	36,559,413
2003	24,984,415 (b)	4,788,147 (b)	2,222,607	1,036,419	227,294	2,254,992	1,119,531	36,633,405
2004	26,178,040 (b)	4,941,326 (b)	2,132,430	1,099,064	138,756	2,266,524	1,272,282	38,028,422
2005	26,584,846 (b)	5,243,360 (b)	2,394,570	1,326,361	277,264	2,771,772	1,040,461	39,638,634

(a) Includes Property, Income, State-Levied and Shared, and Other Local Taxes.

(b) State-Levied and Shared Taxes have been included in intergovernmental revenues.

SOURCE: City of Cleveland Heights, Finance Department

### General Fund Expenditures by Function

#### Last Ten Fiscal Years

Table 3

<u>Year</u>	Public Safety	Public Health	Culture and Recreation	Community Development	Sanitation	<u>Transportation</u>	General <u>Government</u>	_	Total
1996	\$10,979,749	\$ 310,003	\$ 1,339,726	\$ 2,075,300	\$ 2,474,798	\$ 2,243,557	\$ 8,173,437	\$	27,596,570
1997	11,260,137	319,063	1,430,290	2,152,006	2,549,230	2,213,505	9,748,274		29,672,505
1998	11,470,408	321,010	1,416,539	2,200,943	2,577,468	2,114,355	9,367,305		29,468,028
1999	11,861,707	359,111	1,432,760	2,361,960	2,756,424	2,457,930	10,752,575		31,982,467
2000	12,692,494	381,495	1,569,774	2,725,883	2,863,542	2,737,375	11,191,191		34,161,754
2001	13,130,206	446,732	1,965,501	2,604,284	2,921,629	2,792,305	11,878,068		35,738,725
2002	13,073,176	421,092	2,933,284	2,770,185	2,506,851	3,114,675	12,607,065		37,426,328
2003	14,165,637	442,175	2,636,460	2,618,329	2,664,011	2,937,122	12,875,737		38,339,471
2004	13,509,188	439,495	2,477,167	2,460,816	2,641,071	3,307,888	12,609,999		37,445,624
2005	14,546,729	428,887	2,360,174	2,504,611	2,548,331	3,301,810	12,117,124		37,807,666

SOURCE: City of Cleveland Heights, Finance Department

#### Assessed and Estimated Actual Value of Taxable Property

#### Last Ten Fiscal Years

**Real Property** Personal Public Tax Year/ Estimated Property Utilities Total Collection Actual Assessed Assessed Assessed Assessed Year Value Value (a) Value Value Value 1996/1997 \$ 586,912,820 \$ 1,676,893,771 \$ 19,364,921 \$ 25,795,560 \$ 632,073,301 1997/1998 625,688,610 1,787,681,743 20,006,001 24,891,160 670,585,771 1998/1999 625,224,870 1,786,356,771 17,799,923 25,053,540 668,078,333 635,943,320 1,816,980,914 17,814,173 23,144,800 676,902,293 1999/2000 2000/2001 726,866,140 29,093,694 27,071,690 783,031,524 2,076,760,400 2001/2002 729,924,820 2,085,499,486 20,182,093 17,405,910 767,512,823 2002/2003 732,499,420 2,092,855,486 21,123,332 28,711,240 782,333,992 2003/2004 2,402,845,171 891,061,542 840,995,810 19,034,202 31,031,530 2004/2005 842,164,720 2,406,184,914 18,345,751 27,401,630 887,912,101 2005/2006 842,441,930 2,406,976,943 15,873,576 883,640,876 25,325,370

(a) Estimated Actual Value based on assessment level of 35% from tax year 1976 and later.

SOURCE: Cuyahoga County Auditor

Table 4

#### **Property Tax Rates – All Direct and Overlapping Governments** (Per \$1,000 Of Assessed Valuation)

#### Last Ten Fiscal Years

Table 5

		Cit	y of Clevel	and Heig	hts				
Tax Year/ Collection Year	 General Fund		ension Trust Funds		Debt Service Funds	 Total	Cleveland Heights School District (a)	buyahoga County	 Total
1996/1997	\$ 7.40	\$	.60	\$	5.00	\$ 13.00	\$ 115.00	\$ 16.60	\$ 144.60
1997/1998	7.40		.60		6.80	14.80	115.00	16.60	146.40
1998/1999	7.40		.60		6.80	14.80	115.00	15.30	145.10
1999/2000	7.40		.60		6.80	14.80	115.00	15.30	145.10
2000/2001	7.40		.60		6.10	14.10	120.40	22.10	156.60
2001/2002	7.40		.60		6.00	14.00	121.10	22.10	157.20
2002/2003	7.02		.60		6.48	14.10	121.10	22.10	157.30
2003/2004	6.92		.60		6.48	14.00	121.10	23.90	159.00
2004/2005	6.02		.60		6.48	13.10	129.60	24.20	166.90
2005/2006	5.92		.60		6.48	13.00	129.50	24.20	166.70

(a) Includes Metroparks and Library Millage

SOURCE: Cuyahoga County Auditor

#### **Property Tax Levies and Collections – Real and Public Utility**

#### Last Ten Fiscal Years

Table 6

Tax Year/ Collection Year	Current Levy	_	Current Collections	Percent of Current Levy Collected	Collection Including Deficiencies	Total Collections As Percent of Current Levy	Accumulated Delinquency
1995/1996	\$ 7,973,014	\$	7,771,157	97.5%	\$ 8,042,842	100.9%	\$ 441,489
1996/1997	7,962,696		7,634,915	95.9	7,846,977	98.5	526,354
1997/1998	9,616,713		9,178,450	95.4	9,475,890	98.5	678,710
1998/1999	9,635,501		9,172,322	95.1	9,711,046	100.7	716,147
1999/2000	9,743,195		9,252,309	94.9	9,767,024	100.2	699,950
2000/2001	10,625,214		9,943,816	93.6	10,421,735	98.1	934,936
2001/2002	10,446,924		9,671,218	92.6	10,305,299	98.6	1,008,768
2002/2003	10,790,451		10,045,171	93.1	10,662,371	98.8	1,250,800
2003/2004	12,294,389		11,656,435	94.8	12,493,181	101.6	1,133,710
2004/2005	11,592,970		10,871,572	93.8	11,529,456	99.5	961,632

SOURCE: Cuyahoga County Auditor

#### **Special Assessment Collections**

#### Last Ten Fiscal Years

Total Total Collections Collection Current As Percent of Fiscal Including Cumulative Assessments Current Year Due Delinquencies Assessments Delinquency 1996 \$ 1,050,219 \$ 1,049,510 99.9% \$ 72,614 1997 1,050,118 1,028,681 97.9 93,902 1998 1,324,415 100.0 1,324,209 338,061 1999 1,417,172 1,531,880 100.0 380,705 2000 1,444,773 1,678,829 100.0 367,476 2001 1,487,745 1,581,917 100.0 514,989 2002 1,681,306 1,880,374 111.8 522,920 2003 92.0 2,055,723 1,890,331 807,785 2004 146.4 485,419 1,394,910 2,042,725 2005 2,430,893 2,294,894 94.4 423,479

SOURCE: Cuyahoga County Auditor

Table 7

#### **Computation of Legal Debt Margin**

#### December 31, 2005

Total Assessed Valuation		\$ <u>883,640,876</u>
Overall Debt Limitation – 10-1/2% of assessed v	valuation	\$ 92,782,292
Gross Indebtedness Less: Debt outside limitations	\$ 31,944,000	
Debt within 10-1/2% limitation Less: Bond Retirement Fund Balance	31,944,000 (3,260,162)	
Net debt within 10-1/2% limitation		28,683,838
Legal debt margin within 10-1/2% limitation		\$ <u>64,098,454</u>
Unvoted Debt Limitation – 5-1/2% of assessed v	valuation	\$ 48,600,248
Gross indebtedness authorized by Council Less: Debt outside limitations	\$ 21,119,000	
Debt within 5-1/2% limitation Less: Bond Retirement Fund Balance	21,119,000 (2,155,294)	
Net debt within 5-1/2% limitation		18,963,706
Legal debt margin within 5-1/2% limitation		\$ <u>29,636,542</u>

SOURCE: City of Cleveland Heights, Finance Department

Table 8

#### **Computation of Direct and Overlapping Debt**

#### December 31, 2005

2000			1 4010 /
	Debt Outstanding	Percentage Applicable To City of Cleveland Heights	Amount Applicable To City of Cleveland Heights
City of Cleveland Heights	\$ 31,944,000 (a)	100.00%	\$ 31,944,000
Cleveland Heights – University Heights School District	13,694,990 (b)	78.90%	10,805,347
Cuyahoga County	231,365,971 (b)	2.88%	6,663,340
Greater Cleveland Regional Transit	<u>139,790,000</u> (b)	2.88%	4,025,952
Total Overlapping Debt			21,494,639
Total Debt	\$ <u>416,794,961</u>		\$ <u>53,438,639</u>

Table 9

(a) Net General Obligation Debt Outstanding

#### (b) Gross General Obligation Debt Outstanding

#### SOURCE: (a) City of Cleveland Heights, Finance Department

(b) Cuyahoga County Auditor's Office

#### Ratio of Annual Debt Service Expenditures for General Bonded Debt to Total General Fund Expenditures

#### Last Ten Fiscal Years

Table 10

Year	_Principal	Interest	Total Debt Service on <u>General Bonded Debt</u>	General Fund Expenditures	Ratio of Tax Supported Debt Service To General Fund Expenditures
1996	\$ 1,975,000	\$ 959,897	\$ 2,934,897	\$ 27,596,570	10.6
1997	1,635,000	847,653	2,482,653	29,672,505	8.4
1998	1,730,000	1,671,949	3,401,949	29,468,028	11.5
1999	2,040,000	1,515,039	3,555,039	31,982,467	11.1
2000	2,115,000	1,422,183	3,537,183	34,161,754	10.4
2001	2,185,000	1,362,126	3,547,126	35,738,725	9.9
2002	2,450,000	1,456,857	3,906,857	37,426,328	10.4
2003	2,570,000	1,297,386	3,867,386	38,339,471	10.1
2004	2,680,000	1,169,969	3,849,969	37,445,624	10.3
2005	1,640,000	1,205,673	2,845,673	37,807,666	7.5

SOURCE: City of Cleveland Heights, Finance Department

#### Ratio of Net General Bonded Debt to Assessed Valuation and Net Bonded Debt Per Capita

#### Last Ten Fiscal Years

Less Ratio of Net Gross Balance Net Bonded General In Debt General Debt To Net Assessed Bonded Service Bonded Assessed Bonded Debt Year Population Value (b) Debt Fund Debt Value Per Capita 54,540 3,289,091 1.83% \$ 1996 \$ 632,074,301 \$ 14,875,000 \$ \$ 11,585,909 212.43 1997 54,540 670,585,771 3,181,982 25,058,018 3.74 459.44 28,240,000 1998 428.12 54,540 668,078,333 26,510,000 3,160,459 23,349,541 3.50 429.08 1999 54,540 676,902,293 26,470,000 3,067,926 23,402,074 3.46 2000 49,958 783,031,524 3,223,776 21,131,224 2.70 422.98 24,355,000 2001 50,769<sup>(a)</sup> 767,512,823 3,136,351 23,228,649 3.03 457.54 26,365,000 50.769<sup>(a)</sup> 2002 782,333,992 24,070,000 3,418,626 20,651,374 2.64 406.77 50.769<sup>(a)</sup> 2003 891,061,542 3,276,721 2.75 483.17 27,807,000 24,530,279 50.769<sup>(a)</sup> 887,912,101 27,884,000 3,204,502 2.78 486.11 2004 24,679,498 2005  $50.769^{(a)}$ 3.10 539.68 883,640,876 30,659,000 3,260,162 27,398,838

(a) SOURCE: Federal 2001 Census, as revised by the U.S. Department of Commerce, Bureau of the Census.

(b) SOURCE: Cuyahoga County Auditor

Table 11

#### **Demographic Statistics**

#### December 31, 2005

<u>December 31, 2005</u>					]	<b>Fable 12</b>
	_	1980		1990	_	2000
Population		56,438		54,540		50,769
Per capita income (in 1996 dollars)	\$	20,118	\$	22,584	\$	25,804
Number of dwelling units		21,405		21,862		21,828
Persons per household		2.64		2.52		2.38
Median age		31.00		33.70		35.20
Percentage owner-occupied dwelling units		62.6%		62.6%		62.1%
Median family income	\$	25,397	\$	43,541	\$	58,028
Family income distribution:						
\$0 - \$9,999 \$10,000 - \$14,999 \$15,000 - \$24,999 over \$25,000	\$ 	1,526 1,316 4,003 7,153	\$ _	684 451 1,663 <u>10,407</u>	\$ _	712 252 970 10,370
Total families	\$	13,998	\$ _	13,205	\$ _	12,304
Education distribution/grade years completed:						
0-8 9-11 12 13-15 16 or more High school graduates		7.2% 9.4% 25.4% 18.4% 39.6% 83.4%		3.6% 8.3% 18.1% 24.9% 45.1% 88.1%		1.9% 6.5% 15.6% 26.0% 50.0% 91.6%

SOURCE: Federal 2000 Census, U.S. Department of Commerce, Bureau of the Census.

#### **Employment Distribution by Occupation**

#### December 31, 2005

<u>December 31, 2005</u>		Table 13
	Number Employed	Percentage of Total
Residents' employment distribution by occupation:		
Management, professional, and related occupations	14,225	53.5%
Service occupations	3,180	12.0
Sales and office occupations	6,022	22.6
Farming, fishing, and forestry occupations	11	0.0
Construction, extraction, and maintenance occupations	880	3.3
Productions, transportation, and material moving occupations	2,284	8.6
Total employment	26,602	<u>    100.0</u> %
Residents' employment distribution by industry:		
Agricultural, forestry, fishing and hunting, and mining	18	0.1%
Construction	683	2.6
Manufacturing	2,601	9.8
Wholesale trade	706	2.6
Retail trade	2,246	8.4
Transportation, warehousing, and utilities	1,063	4.0
Information	982	3.7
Finance, insurance, real estate, and rental and leasing	2,187	8.2
Professional, scientific, management, administrative,		
and waste management services	3,167	11.9
Educational, health and social services	8,836	33.2
Arts, entertainment, recreation, accommodation and food services	2,046	7.7
Other services (except public administration)	1,057	4.0
Public administration	1,010	3.8
Total employment	26,602	<u>100.0</u> %

SOURCE: Federal 2000 Census, U.S. Department of Commerce, Bureau of the Census

#### Property Value, New Construction and Bank Deposits

#### Last Ten Fiscal Years

#### Table 14

Year Calendar/	Commercial/ Industrial	Residential	Cuyahoga County Bank Deposits (b)		ssed Value (a)
Collection	Construction (a)	Construction (a)	(In Thousands)	Commercial	Residential
1996/1997	\$ 411,930	\$ 604,850	\$ 27,068,211	\$ 88,619,930	\$ 498,292,890
1997/1998	1,566,920	643,090	53,941,971	92,988,980	532,699,630
1998/1999	900,680	426,820	58,904,596	92,643,810	532,581,060
1999/2000	8,942,790	681,830	57,816,942	103,265,710	532,677,610
2000/2001	4,332,580	475,420	61,942,764	121,304,650	605,561,490
2001/2002	2,240,210	1,003,440	63,893,769	124,836,080	605,388,740
2002/2003	3,493,310	1,984,410	95,761,917	124,975,940	563,120,040
2003/2004	1,444,180	3,151,530	97,238,973	134,174,420	706,821,340
2004/2005	1,791,630	4,313,920	101,838,959	133,121,050	709,043,670
2005/2006	2,190,771	2,982,800	109,071,512	132,354,280	710,087,650

(a) SOURCE: Cuyahoga County Auditor

(b) SOURCE: Federal Reserve Bank of Cleveland (total demand, time, and savings deposits) for Cuyahoga County, Ohio Banks

#### **Principal Taxpayers**

#### December 31, 2005

Table 15

Taxpayer	Assessed Valuation (a)	Percentage of Total Assessed Valuation
Severance Spe Lease Co. LLC	\$ 19,340,580	2.19%
New Cingular Wireless PCS LLC	9,963,762	1.13%
Kaiser Foundation Health	8,407,385	0.95%
Cleveland Electric Illuminating	6,247,154	0.71%
Ohio Bell Telephone Co.	4,972,240	0.56%
Kensington Ltd Partnership	3,795,960	0.43%
Concord Co.	2,366,525	0.27%
CAS Real Estate Company	2,206,015	0.25%
Severance Housing Corp.	2,093,875	0.24%
American Retirement Corp.	2,083,060	0.23%
Total	\$ 60,476,556	<u> </u>
Total Assessed Valuation of City	\$ 883,640,876	

Property assessed at 35% of Fair Market Value

SOURCE: Cuyahoga County Auditor

Other Statistics		
<u>December 31, 200</u>	5	Table 16
Date of incorporation	n as a village	May 1903
Date of incorporation	n as a city	February 1921
City Charter adopted	I	August 1921
Form of government		Council/Manager
Area		8.11 square miles
Miles of streets		137
Number of street light	hts	4,660
	ons nen and officers	2 77
	emen and officers	1 108
	ewers / sewers	150 150
	ued of construction	2,071 \$52,872,625
Number of pools Number of ice ri Number of tenni Number of basel Number of multi	: ss nks s courts pall diamonds i-purpose fields etball courts	6 2 2 18 9 3 5
City City City City	of Cleveland Heights, Planning Department of Cleveland Heights, Building Department of Cleveland Heights, Parks and Recreation Department of Cleveland Heights, Payroll Department of Cleveland Heights, Water Department of Cleveland Heights, Street Maintenance Department	







Single Audit Reports

December 31, 2005

For The Year Ended December 31, 2005

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#### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Members of the City Council of the City of Cleveland Heights, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cleveland Heights, Ohio (the "City"), as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 30, 2006, wherein we noted the City of Cleveland Heights, Ohio adopted Governmental Accounting Standards Board Statement No. 40 and 42. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Governmental Auditing Standards* and which are described in the accompanying schedule of findings as item 05-01.

We also noted certain additional matters that we have reported to management of the City of Cleveland Heights, Ohio, in a separate letter dated May 30, 2006.

C&P Advisors, LLC Ciuni & Panichi, Inc. Joel Strom Associates LLC National Investor Services, Ltd. 25201 Chagrin Boulevard Cleveland, Ohio 44122.5683 p. 216.831.7171 f. 216.831.3020 www.cp-advisors.com

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Members of the City Council of the City of Cleveland Heights, Ohio

This report is intended solely for the information and use of management, City Council, the Auditor of the State's Office, federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

& Panichi, Inc. Cumi

Cleveland, Ohio May 30, 2006



#### Report on Compliance with Requirements Applicable to Each Major Federal Program and Internal Control Over Compliance in Accordance with OMB Circular A-133

Members of the City Council of the City of Cleveland Heights, Ohio

#### **Compliance**

We have audited the compliance of City of Cleveland Heights, Ohio (the "City"), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended December 31, 2005. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended December 31, 2005.



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#### **Internal Control over Compliance**

The management of the City of Cleveland Heights, Ohio, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts, and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

#### **Schedule of Expenditures of Federal Awards**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Cleveland Heights as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements, and have issued our report thereon dated May 30, 2006, wherein we noted the City adopted Governmental Accounting Standards Board Statement No. 40 and 42.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

This report is intended solely for the information and use of management, City Council, the Auditor of State's Office, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Panichi Inc.

Cleveland, Ohio May 30, 2006

#### Schedule of Expenditures of Federal Awards

#### For The Year Ended December 31, 2005

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Federal CFDA <u>Number</u>	Pass-Through Entity Identifying Number	Federal <u>Expenditures</u>
U.S. Department of Housing and Urban Developm Community Development Block Grant Section 108 Loan Program Subtotal Direct Program	ent: 14.218 14.248	N/A N/A	\$ 1,863,538 26,669 1,890,207
Pass-Through Program From: Cuyahoga County Housing Consortium: HOME Investment Partnership Program Pass-Through Program From:	14.239	N/A	130,413
Cuyahoga County Department of Development Lead Safe Cuyahoga Program Total U.S. Department of Housing and Urban I	14.900	N/A	<u>68,852</u> 2,089,472
U.S. Department of Health and Human Services: Pass-Through Program From: State Department of Aging and the Western Reserve Area Agency on Aging: Title III-B of the Older Americans Act Total U.S. Department of Health and Human S	93.044 ervices	N/A	<u>    27,103</u> <u>    27,103</u>
Federal Emergency Management Agency: Assistance to Firefighters Grant Program Total Federal Emergency Management Agency	97.044	N/A	<u> </u>
Federal Highway Administration: Passed Through Ohio Department of Transporta Highway Planning and Construction Grant Total Federal Highway Administration	tion: 20.205	N/A	<u>    22,989</u> <u>    22,989</u>
U.S. Department of Justice: Bulletproof Vest Program State Homeland Security Grant:	16.607	N/A	8,311
Pass Through Public Safety Grant Division of Justice Affairs of Cuyahoga County State Homeland Security Grant and Urban Areas Security Initiative Project:	16.007	N/A	13,684
Pass Through Public Safety Grant Division of Justice Affairs of Cuyahoga County Total U.S. Department of Justice	97.008	N/A	<u>44,360</u> <u>66,355</u>
Total Expenditures of Federal Awards			\$

The accompanying notes are an integral part of this schedule

#### Notes To The Schedule of Expenditures of Federal Awards

#### For The Year Ended December 31, 2005

#### Note 1: Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Cleveland Heights, Ohio and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

#### Note 2: Subrecipients

Of the federal expenditures presented in the schedule, the City of Cleveland Heights provided federal awards to subrecipients as follows:

	Federal CFDA	Amount Provided to
Program Title	Number	Subrecipients
Community Development Block Grant Entitlement Grants	14.218	\$ 467,922

#### Note 3: Loans Outstanding

In 2003 the City received a \$899,000 loan from HUD under Section 108 of Title I of the Housing and Community Development Act, as amended, of which \$842,026 has been expended through December 31, 2005. The funds will be repaid to the City once the project is completed. The amount loaned out by the City has not been reflected in this schedule of expenditures of federal awards. The outstanding loan balance as of December 31, 2005 was \$720,000.

Schedule of Findings OMB Circular A-133 Section .315(B)

December 31, 2005

(d)(I)(i)	Type of Financial Statement Opinion	Unqualified
(d)(I)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(I)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(I)(iii)	Was there any material reported noncompliance at the financial statement level (GAGAS)?	Yes
(d)(I)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(I) (iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(I) (v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(I)(vi)	Are there any reportable findings under Section .501?	No
(d)(I)(vii)	Major Programs	Community Development Block Grant CFDA # 14.218 Section 108 Loan Program CFDA # 14.248
(d)(I)(viii)	Dollar Threshold: Type A/B Programs	Type A:>\$300,000 Type B: All Others
(d)(I)(ix)	Low Risk Auditee?	Yes

#### 1. Summary of Auditors' Results

#### 2. Findings Related To The Financial Statements Required To Be Reported in Accordance With GAGAS

#### 2005-001

Ohio Revised Code Section 5705.39 provides in part that total appropriations from each fund shall not exceed the total estimated resources. No appropriation measure is effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate. For the fiscal year ended December 31, 2005 the following funds had original and final appropriations in excess of original or final estimated resources plus available balances:

Schedule of Findings OMB Circular A-133 Section .315(B)

#### December 31, 2005

#### 2. Findings Related To The Financial Statements Required To Be Reported in Accordance With GAGAS (continued)

#### 2005-001 (continued)

Fund Name	Estimated Resources	<u>Appropriations</u>	Excess
Original:			
Special Revenue Funds:			
CDBG Resource	\$ 2,200,682	\$ 275,075	\$ 1,799,318
HOME Program	200,000	400,000	200,000
ODNR Recycling Grants	40,500	56,600	16,100
Lead Safe Cuyahoga	-	20,587	20,587
Capital Projects Funds:			
<b>Recreation Facility Improvement</b>	-	620,000	620,000
Economic Development	-	100,000	100,000
City Hall Maintenance	5,988	25,000	19,012
Recreation Improvements	75,683	190,000	114,317
Final:			
General Fund	41,231,587	43,030,813	1,799,226
Capital Projects Funds:			
City Hall Maintenance	9,288	10,000	712

#### 3. Findings For Federal Awards

There were no findings for federal awards to report in 2005.

Schedule of Prior Audit Findings OMB Circular A-133 Section .315(B)

December 31, 2005

There were no prior findings for federal awards to report in 2005.

#### 40 Severance Circle Cleveland Heights, Ohio 44118 (216) 291-4444

#### **Response To Findings Associated With Audit Conducted In Accordance With** *Government Auditing Standards*

#### December 31, 2005

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2005-001	The City will compare appropriations to the Certificate of Estimated Resources for all funds which are legally required to be budgeted, to ensure compliance with the above requirements.	12/31/06	Tom Malone, Finance Director



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#### **CITY OF CLEVELAND HEIGHTS**

#### **CUYAHOGA COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 17, 2006