



Auditor of State Betty Montgomery

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# Auditor of State Betty Montgomery

# INDEPENDENT ACCOUNTANTS' REPORT

Edison Local School District Jefferson County P.O. Box 158 Hammondsville, Ohio 43930

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Edison Local School District, Jefferson County (the District) as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Edison Local School District, Jefferson County, as of June 30, 2005, and the respective changes in financial position and the respective cash flows, where applicable and the budgetary comparison for the General fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 3, the District restated fund balances due to the implementation of Technical Bulletin No. 2004-2 "Recognition of Pension and Other Post Employment Benefit Expenditures/Expenses and Liabilities by Cost Sharing Employers."

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2005 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Edison Local School District Jefferson County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is also not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Betty Montgomeny

Betty Montgomery Auditor of State

December 16, 2005

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

The discussion and analysis of the Edison Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2005. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

# **Financial Highlights**

Key financial highlights for 2005 are as follows:

- In total, net assets of governmental activities decreased \$781,068 which represents a 21.71% decrease from 2004.
- General revenues accounted for \$16,390,582 in revenue or 78.24% of all revenues. Program specific revenues, in the form of charges for services and sales, grants and contributions accounted for \$4,557,952 or 21.76% of total revenues of \$20,948,534.
- The District had \$21,729,602 in expenses related to governmental activities; only \$4,557,952 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$16,390,582 were not adequate to provide for these programs.
- The District's only major governmental fund is the general fund. The general fund had \$17,121,433 in revenues and other financing sources and \$17,770,022 in expenditures and other financing uses. During fiscal 2005, the general fund's fund deficit balance increased \$648,589 from \$473,447 to \$1,122,036.

# Using this Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and *Statement of Activities* provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund, and the only governmental fund reported as a major fund.

# **Reporting the District as a Whole**

#### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2005?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the Governmental Activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

# **Reporting the District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the District's major governmental fund begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District' most significant funds. The District's only major governmental fund is the general fund.

#### **Governmental Funds**

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* than can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the Statement of Net Assets and the Statement of Activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

#### **Proprietary Funds**

The District maintains a proprietary fund. Internal service funds are an accounting device used to accumulate and allocate costs internally among the District's various functions. The District's internal service fund accounts for medical and dental self-insurance. The basic proprietary fund financial statements can be found on pages 20-22 of this report.

#### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals. These activities are reported in an agency fund. All of the District's fiduciary activities are reported in separate Statements of Fiduciary Net Assets and Changes in Fiduciary Net Assets on pages 23 and 24. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 25-50 of this report.

#### The District as a Whole

The Statement of Net Assets provides the perspective of the District as a whole. The table below provides a summary of the District's net assets for 2005 and 2004.

Assets	Governmental Activities 2005	Governmental Activities 2004
Current and other assets	\$ 9,123,210	\$ 10,203,474
Capital assets	4,990,063	4,669,906
- T		
Total assets	14,113,273	14,873,380
Linkilition		
<u>Liabilities</u> Current liabilities	9,773,874	9,716,318
Long-term liabilities	1,522,200	1,558,795
Long-term naointies	1,522,200	1,556,775
Total liabilities	11,296,074	11,275,113
<u>Net Assets</u> Invested in capital		
assets, net of related debt	4,990,063	4,635,443
Restricted	269,625	-
Unrestricted (deficit)	(2,442,489)	(1,037,176)
Total net assets	<u>\$ 2,817,199</u>	\$ 3,598,267

#### Net Assets

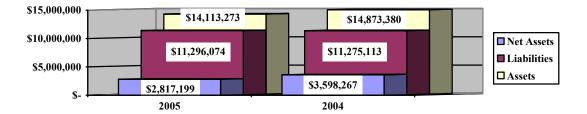
Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2005, the District's assets exceeded liabilities by \$2,817,199.

At year-end, capital assets represented 35.36% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment, vehicles, textbooks and infrastructure. Capital assets, net of related debt to acquire the assets at June 30, 2005, were \$4,990,063. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$269,625, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets is a deficit of \$2,442,489.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

# **Governmental Activities**



The table below shows the change in net assets for fiscal year 2005 and 2004.

# **Change in Net Assets**

	Governmental Activities 2005	Governmental Activities 2004
Revenues		
Program revenues:		
Charges for services and sales	\$ 1,332,371	\$ 720,260
Operating grants and contributions	3,206,261	3,225,185
Capital grants and contributions	19,320	-
General revenues:		
Property taxes	7,505,712	6,802,121
Grants and entitlements	8,802,757	8,591,423
Investment earnings	36,080	23,538
Other	46,033	27,310
Total revenues	\$ 20,948,534	\$ 19,389,837

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

#### **Change in Net Assets** Governmental Governmental Activities Activities 2005 2004 Expenses Program expenses: Instruction: Regular \$ 8.854.953 \$ 8,775,867 Special 2,227,045 2,128,774 Vocational 210,059 221,864 Adult education 2,499 Other 1,186,090 31,661 Support services: Pupil 812,615 757,711 958,033 897.086 Instructional staff Board of education 332.445 146.771 Administration 1,656,332 1,568,747 Fiscal 416,952 386,958 Business 5,761 22,474 Operations and maintenance 1.644.595 1.689.233 Pupil transportation 1,942,415 1,872,021 Central 72,760 46,264 799.016 Food service operations 863,557 Operations of non-instructional services 7,366 5,317 Extracurricular activities 531,099 492,786 Interest and fiscal charges 7,075 1,958 21,729,602 19,846,557 Total expenses Change in net assets (781,068)(456, 720)Net assets at beginning of year 3,598,267 4,054,987 Net assets at end of year 2,817,199 3,598,267

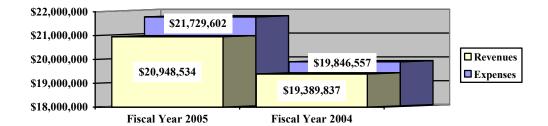
#### **Governmental Activities**

Net assets of the District's governmental activities decreased \$781,068. Total governmental expenses of \$21,729,602 were offset by program revenues of \$4,557,952, and general revenues of \$16,390,582. Program revenues supported 20.98% of the total governmental expenses.

The primary sources of revenue for governmental activities are derived from property taxes, grants and state foundation. These revenue sources represent 77.85% of total governmental revenue. Real estate property is reappraised every six years. As a result of the latest reappraisal by Jefferson County in 2000, the District's tax valuation increased slightly. With the increase in property valuation the District is now operating at the 20 mill floor which is the state minimum required property tax funding for a school district's operations. Due to this, the District is able to receive the full advantage of property tax valuation increases.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2005 and 2004.



# **Governmental Activities - Revenues and Expenses**

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

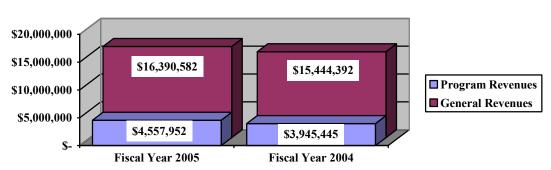
# **Governmental Activities**

	Total Cost of Services 2005			Net Cost of Services 2005		otal Cost of Services 2004	Net Cost of Services 2004	
Program expenses								
Instruction:								
Regular	\$	8,854,953	\$	7,133,474	\$	8,775,867	\$	7,768,775
Special		2,227,045		1,449,077		2,128,774		1,428,689
Vocational		210,059		210,059		221,864		220,609
Adult education		2,499		2,499		-		-
Other		1,186,090		1,185,590		31,661		31,661
Support services:								
Pupil		812,615		561,138		757,711		494,646
Instructional staff		958,033		472,776		897,086		387,977
Board of education		332,445		332,445		146,771		146,771
Administration		1,656,332		1,423,359		1,568,747		1,317,747
Fiscal		416,952		416,952		386,958		386,958
Business		5,761		5,761		22,474		22,474
Operations and maintenance		1,644,595		1,642,895		1,689,233		1,667,829
Pupil transportation		1,942,415		1,813,084		1,872,021		1,666,779
Central		72,760		47,562		46,264		45,369
Food service operations		863,557		96,405		799,016		43,316
Operations of non-instructional services		5,317		791		7,366		4,794
Extracurricular activities		531,099		370,708		492,786		264,760
Interest and fiscal charges		7,075	_	7,075		1,958		1,958
Total expenses	\$	21,729,602	\$	17,171,650	\$	19,846,557	\$	15,901,112

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

The dependence upon tax and other general revenues for governmental activities is apparent, 79.97% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 79.02%. The District's taxpayers, as a whole, are by far the primary support for District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2005 and 2004.



# **Governmental Activities - General and Program Revenues**

# The District's Funds

The District's governmental funds (as presented on the balance sheet on page 15) reported a combined fund deficit balance of \$1,265,965, which is higher than last year's total of \$610,350. The June 30, 2004 fund deficit balances have been restated as described in Note 3.A. to the basic financial statements. The schedule below indicates the fund deficit balance and the total change in fund deficit balance as of June 30, 2005 and 2004.

	Fund Deficit June 30, 2005	Restated Fund Deficit June 30, 2004	Increase		
General Other Governmental	\$ (1,122,036) (143,929)	\$ (473,447) (136,903)	\$ (648,589) (7,026)		
Total	<u>\$(1,265,965)</u>	<u>\$ (610,350)</u>	<u>\$ (655,615)</u>		

# **General** Fund

The District's general fund deficit balance increased \$648,589. The increase in fund deficit balance can be attributed to the increase in expenditures still exceeding increasing revenues in fiscal year 2005. Intergovernmental revenue, other revenue and instruction expenditures increased during fiscal year 2005 due to a change in accounting for open enrollment and other deductions on state foundation payments. The table that follows assists in illustrating the financial activities and fund balance of the general fund.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

	2005 Amount	2004 Amount	Percentage Change
Revenues			
Taxes	\$ 7,459,257	\$ 6,828,204	9.24 %
Earnings on investments	31,479	19,870	58.42 %
Intergovernmental	8,802,757	8,591,423	2.46 %
Other revenues	827,940	120,017	589.85 %
Total	<u>\$ 17,121,433</u>	<u>\$ 15,559,514</u>	10.04 %
<u>Expenditures</u>			
Instruction	\$ 10,307,674	\$ 9,542,067	8.02 %
Support services	6,941,708	6,303,609	10.12 %
Operation of non-instructional services	69	30	130.00 %
Extracurricular activities	287,264	312,463	(8.06) %
Total	\$ 17,536,715	<u>\$ 16,158,169</u>	8.53 %

# General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal 2005, the District amended its general fund budget numerous times. For the general fund, final budgeted revenues and other financing sources were \$19,537,478, which is higher than the original budgeted revenues and other financing sources estimate of \$15,499,797. Actual revenues and other financing sources for fiscal 2005 was \$19,519,153. This represents a \$18,325 decrease from final budgeted revenues.

General fund original and final appropriations (appropriated expenditures plus other financing uses) were \$18,210,094 and \$20,536,107, respectively. The actual budget basis expenditures and other financing uses for fiscal year 2005 totaled \$20,533,052, which was \$3,055 less than the final budget appropriations.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2005, the District had \$4,990,063 invested in land, land improvements, buildings and improvements, furniture and equipment, vehicles, textbooks and infrastructure. This entire amount is reported in governmental activities. The following table shows fiscal 2005 balances compared to 2004:

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

**Capital Assets at June 30** 

	(Net of Depreciation)						
	Governmental Activities						
	2005	2004					
Land	\$ 139,943	\$ 139,943					
Land improvements	134,592	141,193					
Buildings and improvements	3,283,846	2,977,783					
Furniture and equipment	231,696	191,502					
Vehicles	888,854	869,780					
Textbooks	276,170	313,055					
Infrastructure	34,962	36,650					
Total	\$ 4,990,063	\$ 4,669,906					

# Total additions to capital assets for 2005 were \$710,886 total disposals were \$4,583 (net of accumulated depreciation) and depreciation expense was \$386,146 for fiscal 2005.

See Note 8 to the basic financial statements for additional information on the District's capital assets.

#### **Debt** Administration

At June 30, 2005, the District had no outstanding debt. The following table summarizes the note outstanding.

#### Outstanding Debt, at Year End

	Governmental Activities 2005	Governmental Activities 2004		
Revenue anticipation note	<u>\$                                    </u>	\$ 34,463		
Total	<u>\$</u>	\$ 34,463		

On September 15, 1999, the District received note proceeds of \$90,000 to purchase new bleachers. This note, which is considered a revenue anticipation note, bears an interest rate of 4.95% and was paid in full on September 15, 2004. Principal and interest payments were made out of the District Managed Student Activities fund.

At June 30, 2005, the District's overall legal debt margin was \$27,148,191 with an unvoted debt margin of \$301,647.

See Note 10 to the basic financial statements for additional information on the District's debt administration.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2005 UNAUDITED

#### **Current Financial Related Activities**

On the ballot November 8, 2005 is the renewal of the District's 2.3 mill emergency levy, which would generates \$1,049,150 annually for five (5) years. The next challenge will be restructuring health care benefits for the district and making the cost more affordable to the district. Thirdly, the District is hoping for a successful operating levy and bond issue in the very near future. Our vision: Commitment Achieves Total Success.

The last challenge facing the District is the future of state funding. The State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational system, one that was neither "adequate" nor "equitable." Since 1997, the State has directed its tax revenue growth toward school districts with little property tax wealth. On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional. At this time, the District is unable to determine what effect, if any, this decision and the reconsideration will have on its future State funding and on its financial operations.

HB66 is eliminating Tangible Personal Property Tax. This represents approximately 2.3% of our General Fund revenue. The state will have a partial revenue replacement mechanism in place through fiscal year 2010. Local collection will begin decreasing starting in fiscal year 2007 and state foundation will increase and then the phase out of state monies will begin in fiscal year 2011. The state is hoping that by taking this burden from business owners, they will be more inclined to expand and develop new businesses. The plan is to jump start the economy.

#### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact: Ms. Julie Marks, Treasurer, Edison Local School District, 14890 St. Rt. 213, P.O. Box 158, Hammondsville, Ohio 43930.

# BASIC FINANCIAL STATEMENTS

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# STATEMENT OF NET ASSETS JUNE 30, 2005

	Governmental Activities			
Assets:				
Equity in pooled cash and cash equivalents	\$	557,587		
Cash with fiscal agent		553,419		
Receivables:				
Taxes		7,777,836		
Accounts		2,595		
Intergovernmental		188,831		
Prepayments		26,093		
Materials and supplies inventory		16,849		
Capital assets:				
Land		139,943		
Depreciable capital assets, net		4,850,120		
Capital assets, net.		4,990,063		
		.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		
Total assets.		14,113,273		
Liabilities:				
Accounts payable.		51,637		
Accrued wages and benefits		1,921,015		
Pension obligation payable.		401,009		
Intergovernmental payable		91,914		
Deferred revenue		6,847,592		
Claims payable		460,707		
Long-term liabilities:		,		
Due within one year.		118,926		
Due within more than one year		1,403,274		
		1,103,271		
Total liabilities		11,296,074		
Net Assets:				
Invested in capital assets, net				
of related debt.		4,990,063		
Restricted for:				
Locally funded programs		5,791		
State funded programs		1,989		
Federally funded programs		822		
Student activities		5,908		
Public school support		19,849		
Other purposes		235,266		
Unrestricted (deficit)		(2,442,489)		
Total net assets	\$	2,817,199		

#### STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

		harges for Services	(	ram Revenues Dperating rants and		Capital ants and	R (	et (Expense) evenue and Changes in Net Assets overnmental
	Expenses	and Sales	-	ntributions	-	tributions		Activities
Governmental activities:								
Instruction:								
Regular	\$ 8,854,953	\$ 775,538	\$	945,941	\$	-	\$	(7,133,474)
Special	2,227,045	-		777,968		-		(1,449,077)
Vocational	210,059	-		-		-		(210,059)
Adult education	2,499	-		-		-		(2,499)
Other	1,186,090	-		500		-		(1,185,590)
Support services:								
Pupil	812,615	-		251,477		-		(561,138)
Instructional staff	958,033	-		485,257		-		(472,776)
Board of education	332,445	-		-		-		(332,445)
Administration	1,656,332	58,254		174,719		-		(1,423,359)
Fiscal	416,952	-		-		-		(416,952)
Business	5,761	-		-		-		(5,761)
Operations and maintenance	1,644,595	610		1,090		-		(1,642,895)
Pupil transportation	1,942,415	47,367		81,964		-		(1,813,084)
Central	72,760	-		5,878		19,320		(47,562)
Operation of non-instructional services:								
Food service operations	863,557	285,685		481,467		-		(96,405)
Other non-instructional services	5,317	4,526		-		-		(791)
Extracurricular activities.	531,099	160,391		-		-		(370,708)
Interest and fiscal charges	 7,075	 						(7,075)
Total governmental activities	\$ 21,729,602	\$ 1,332,371	\$	3,206,261	\$	19,320		(17,171,650)

#### **General Revenues:**

7,505,712
8,802,757
36,080
46,033
16,390,582
(781,068)
(781,008)
3,598,267
\$ 2,817,199

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2005

	General		Go	Other vernmental Funds	Total al Governmen Funds	
Assets:						
Equity in pooled cash						
and cash equivalents	\$	241,203	\$	81,118	\$	322,321
Receivables:						
Taxes		7,777,836		-		7,777,836
Accounts		1,233		1,362		2,595
Intergovernmental		-		188,831		188,831
Interfund loans		21,733		-		21,733
Prepayments		26,093		-		26,093
Materials and supplies inventory		-		16,849		16,849
Restricted assets:						
Equity in pooled cash						
and cash equivalents		235,266		-		235,266
Total assets	\$	8,303,364	\$	288,160	\$	8,591,524
Liabilities:						
Accounts payable	\$	42.029	\$	9,608	\$	51,637
Accrued wages and benefits	•	1,606,552	÷	314,463	*	1,921,015
Compensated absences payable		28,376		-		28,376
Pension obligation payable.		332,299		68,710		401,009
Intergovernmental payable.		76,495		15,419		91,914
Interfund loan payable		-		21,733		21,733
Deferred revenue.		7,339,649		2,156		7,341,805
Total liabilities		9,425,400		432,089		9,857,489
Fund Balances:						
Reserved for encumbrances		51,885		9,349		61,234
Reserved for materials and						
supplies inventory		-		16,849		16,849
Reserved for prepayments		26,093		-		26,093
Reserved for property taxes		438,187		-		438,187
Reserved for textbooks.		235,266		-		235,266
Unreserved, undesignated (deficit), reported in:						
General fund		(1,873,467)		-		(1,873,467)
Special revenue funds		-		(170,127)		(170,127)
Total fund balances (deficit)		(1,122,036)		(143,929)		(1,265,965)
Total liabilities and fund balances	\$	8,303,364	\$	288,160	\$	8,591,524

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES JUNE 30, 2005

Total governmental fund balances (deficit)		\$ (1,265,965)
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		4,990,063
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes Intergovernmental revenue	\$ 492,057 2,156	
Total		494,213
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		92,712
Long-term liabilities, such as compensated absences, are not due and payable in the current period and therefore are not reported in the funds.		(1,493,824)
Net assets of governmental activities		\$ 2,817,199

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	General	Go	Other vernmental Funds	Go	Total vernmental Funds
Revenues:	 				
From local sources:					
Taxes	\$ 7,459,257	\$	-	\$	7,459,257
Tuition	759,404		13,921		773,325
Charges for services.	-		285,685		285,685
Transportation fees	47,367		-		47,367
Earnings on investments.	31,479		-		31,479
Extracurricular.	-		187,740		187,740
Classroom materials and fees	-		2,213		2,213
Other local revenues.	21,169		60,905		82,074
Intergovernmental - state	8,802,757		1,202,769		10,005,526
Intergovernmental - federal.	0,002,757		2,132,454		2,132,454
	 17 101 422		3,885,687		
Total revenue	 17,121,433		3,885,087		21,007,120
Expenditures:					
Current:					
Instruction:	7 400 410		1 022 022		0.522.242
Regular	7,499,419		1,033,823		8,533,242
Special.	1,410,787		767,875		2,178,662
Vocational.	211,378		-		211,378
Adult/continuing education	-		2,499		2,499
Other	1,186,090		-		1,186,090
Support services:					
Pupil	501,595		286,485		788,080
Instructional staff	362,968		559,019		921,987
Board of education	332,445		-		332,445
Administration	1,317,126		299,157		1,616,283
Fiscal	401,006		-		401,006
Business	8,828		-		8,828
Operations and maintenance	2,130,650		1,213		2,131,863
Pupil transportation	1,840,950		84,845		1,925,795
Central.	46,140		26,620		72,760
Operation of non-instructional services:					
Food service operations	-		821,235		821,235
Other non-instructional services	69		5,248		5,317
Extracurricular activities.	287,264		225,360		512,624
Debt service:	,		,		,
Interest and fiscal charges	6,760		431		7,191
Total expenditures	 17,543,475		4,113,810		21,657,285
Excess of revenues under expenditures	 (422,042)		(228,123)		(650,165)
Other financing sources (uses):					
Transfers in	-		226,547		226,547
Transfers (out)	(226,547)				(226,547)
Total other financing sources (uses)	 (226,547)		226,547		(220,317)
Net change in fund balances	(648,589)		(1,576)		(650,165)
Fund balances (deficit) at					
beginning of year (restated)	(473,447)		(136,903)		(610,350)
Decrease in reserve for inventory	 		(5,450)		(5,450)
Fund balances (deficit) at end of year	\$ (1,122,036)	\$	(143,929)	\$	(1,265,965)

## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Net change in fund balances - total governmental funds	\$	(650,165)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation expense in the current period.		
Capital asset additions Current year depreciation	710,886 (386,146)	
Total	(380,140)	324,740
Governmental funds only report the gain from the disposal of capital		
assets to the extent proceeds are received from the sale. In the		(1.502)
statement of activities, a gain or loss is reported for each disposal.		(4,583)
Governmental funds report expenditures for inventory when purchased. However, in the statement of activities, they are reported as an expense when consumed.		(5,450)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Taxes	46,455	
Intergovernmental revenue Total	(109,642)	(63,187)
		(05,107)
In the statement of activities, interest is accrued on outstanding notes, whereas in governmental funds, an interest expenditure is reported when due.		116
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are are not reported as expenditures in governmental funds.		(15,668)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.		(366,871)
Change in net assets of governmental activities		· · · · · · · · ·
Change in net assets of governmental activities	φ	(701,008)

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Tuition.   646,027   759,404   759,404     Transporation fees.   40,293   47,364   47,364	ve) (6,880) (1,027) (418) - - 8,325)
From local sources:   \$ 6,243,754 \$ 7,339,528 \$ 7,322,648 \$ (1)     Taxes   \$ 6,243,754 \$ 7,339,528 \$ 7,322,648 \$ (1)     Tuition.   \$ 646,027 759,404 759,404     Transporation fees.   \$ 40,293 \$ 47,364 \$ 47,364     Earnings on investments.   \$ 27,478 \$ 32,300 \$ 31,273 \$ 0     Other local revenues.   \$ 13,707 \$ 16,112 \$ 15,694 \$ 0	(1,027) (418)
Taxes   \$ 6,243,754   \$ 7,339,528   \$ 7,322,648   \$ (1     Tuition.   646,027   759,404   759,404   759,404     Transporation fees.   40,293   47,364   47,364   47,364     Earnings on investments.   27,478   32,300   31,273   0     Other local revenues.   13,707   16,112   15,694	(1,027) (418)
Tuition.   646,027   759,404   759,404     Transporation fees.   40,293   47,364   47,364     Earnings on investments.   27,478   32,300   31,273     Other local revenues.   13,707   16,112   15,694	(1,027) (418)
Transporation fees.   40,293   47,364   47,364     Earnings on investments.   27,478   32,300   31,273     Other local revenues.   13,707   16,112   15,694	(418)
Earnings on investments.     27,478     32,300     31,273       Other local revenues.     13,707     16,112     15,694	(418)
Other local revenues	(418)
Other local revenues	
Intergovernmental - State 7 488 525 8 802 757 8 802 757	8,325)
	8,325)
Expenditures:	
Current:	
Instruction:	
Regular	1,479
Special	724
Vocational	464
Other	-
Support services:	
Pupil	-
Instructional staff	-
Board of education	-
Administration	-
Fiscal	-
Business	-
Operations and maintenance.   2,119,273   2,183,618   2,183,618	-
Pupil transportation 1,835,430 1,891,157 1,891,135	22
Central.   45,115   46,485   46,278	207
Operation of non-instructional services	207
Extracurricular activities.     288,552     297,313     297,154	159
Extractification activities 266,552 297,515 297,154   Total expenditures 17,372,875 17,900,350 17,897,295	3,055
Total expenditures	3,033
Excess of revenues under expenditures	5 270)
expenditures	5,270)
Other financing sources (uses):	
Transfers in     771,648     771,648     771,648	-
Transfers (out)   (721,233)   (2,504,956)   (2,504,956)	-
Advances in	-
Advances (out)	-
Refund of prior year expenditure6,9806,9806,980	-
Sale of notes	-
Sale of capital assets     5,500     5,500     5,500	-
Total other financing sources (uses)     202,794     (95,744)     (95,744)	
Net change in fund balance	5,270)
Fund balance at beginning of year     1,019,329     1,019,329     1,019,329	-
Prior year encumbrances appropriated     379,120     379,120     379,120	
Fund balance at end of year     \$ (1,311,848)     \$ 399,820     \$ 384,550     \$ (1	

STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2005

	Governmental Activities - Internal Service Fund	
Assets:		
Current assets:		
Cash with fiscal agent	\$	553,419
Total assets		553,419
Liabilities:		
Claims payable		460,707
Total liabilities		460,707
Net assets:		
Unrestricted.		92,712
	¢	00 510
Total net assets	\$	92,712

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Governmental Activities - Internal Service Fund		
Operating revenues:	¢ 4 201 100		
Charges for services	\$ 4,281,189 4,281,189		
Operating expenses:			
Claims	4,652,661 4,652,661		
Operating loss.	(371,472)		
Nonoperating revenues:			
Interest revenue	4,601		
Total nonoperating revenues	4,601		
Change in net assets	(366,871)		
Net assets at beginning of year	459,583		
Net assets at end of year	\$ 92,712		

# STATEMENT OF CASH FLOWS PROPRIETARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Governmental Activities - Internal Service Fund
Cash flows from operating activities:	¢ 4 <b>2</b> 91 190
Cash received from charges for services	\$ 4,281,189 (4,498,157)
	(4,498,137)
Net cash used in	
operating activities	(216,968)
Cash flows from investing activities:	
Interest received	4,601
Net cash provided by investing activities	4,601
Net cash provided by investing activities	4,001
Net decrease in cash and cash equivalents	(212,367)
Cash and cash equivalents at beginning of year	765,786
Cash and cash equivalents at end of year	\$ 553.419
Casil and casil equivalents at end of year	\$ 553,419
Reconciliation of operating loss to net cash used in operating activities:	
Operating loss	\$ (371,472)
Changes in assets and liabilities:	
Increase in claims payable	154,504
Net cash used in	
operating activities	\$ (216,968)

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2005

	Private-Purpose Trust Scholarship			
			Agency	
Assets: Equity in pooled cash and cash equivalents	\$	2,360 103,043	\$	85,131
Total assets		105,403	\$	85,131
Liabilities: Accounts payable		-	\$	463 84,668
Total liabilities		-	\$	85,131
Net Assets: Held in trust for scholarships		105,403		
Total net assets	\$	105,403		

### STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Private-Purpose Trust Scholarship		
Additions: Interest	\$	5,234 2,600	
Total additions.		7,834	
<b>Deductions:</b> Scholarships awarded		7,497	
Change in net assets		337	
Net assets at beginning of year		105,066	
Net assets at end of year	\$	105,403	

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Edison Local School District (the "District") is organized under Section 3311.01 of the Ohio Revised Code as a local district. The District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four-year terms. The District provides educational services as authorized by state statute and/or federal guidelines.

The District currently ranks as the 181<sup>st</sup> largest in terms of total enrollment among the 614 public school districts in the State of Ohio. The District is staffed by 119 non-certified employees and 199 certified full-time teaching personnel who provide services to 2,735 students and other community members.

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental activities and to its proprietary fund provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

#### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, foods service, preschool and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's government board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access to organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government). The following organizations are described due to their relationship to the District:

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### JOINTLY GOVERNED ORGANIZATIONS

#### Ohio Mid-Eastern Regional Education Service Agency (OME-RESA)

OME-RESA is a computer service organization whose primary function is to provide information technology services to its member districts with the major emphasis being placed on accounting, payroll and inventory control services. Other areas of service provided by OME-RESA include pupil scheduling, attendance and grade reporting, career guidance services, special education records, and test scoring.

OME-RESA is one of 23 regional service organizations serving over 600 public districts in the State of Ohio that make up the Ohio Educational Computer network (OECN). These service organizations are known as Data Acquisition Sites. The OECN is a collective group of Data Acquisition Sites, authorized pursuant to Section 3301.075 of the Ohio Revised Code, and their member districts. Such sites, in conjunction with the Ohio Department of Education (ODE), comprise a statewide delivery system to provide comprehensive, cost-efficient accounting and other administrative and instructional computer services for participating Ohio districts.

Major funding for this network is derived from the State of Ohio. In addition, a majority of the software utilized by the OME-RESA is developed by the ODE.

OME-RESA is owned and operated by 49 member districts in 10 different Ohio counties. The member districts are comprised of public districts and county Boards of Education. Each member district pays an annual fee for services provided by OME-RESA. OME-RESA is governed by a Board of Directors, which is selected by the member districts. Each member district has one vote in all matters and each member district's control over budgeting and financing of OME-RESA is limited to its voting authority and any representation it may have on the Board of Directors.

OME-RESA is located at 2023 Sunset Blvd., Steubenville, Ohio 43952. The Jefferson County Educational Service Center is one of OME-RESA's member districts, and acts in the capacity of fiscal agent for OME-RESA. During the year ended June 30, 2005, the District paid approximately \$75,879, to OME-RESA for basic service charges.

#### Jefferson County Joint Vocational School

The Jefferson County Joint Vocational School (JVS) was established by the Ohio Revised Code, is a jointly governed organization providing vocational services to its six member districts. The JVS is governed by a Board of Education comprised of 11 members appointed by the participating schools. The Board controls the financial activity of the JVS and reports to the Ohio Department of Education and the Auditor of State of Ohio. The continued existence of the JVS is not dependent on the District's continued participation and no measurable equity interest exists.

# INSURANCE PURCHASING POOL

#### Ohio School Boards Association Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio School Boards Association Workers' Compensation Group Rating Plan (the "Plan") was established through the Ohio School Boards Association (OSBA) as a group purchasing pool.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

#### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following is the District's major governmental fund:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

Other governmental funds of the District are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no enterprise funds. The following is a description of the District's internal service fund:

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the district, or to other governments, on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program which provides medical, vision, dental and prescription benefits to employees.

#### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund operating activity is eliminated to avoid overstatement of revenues and expenses.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the internal service fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of fund net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activity.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the District's internal service fund is charges for sales and services. Operating expenses for internal service funds include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

The private-purpose trust fund is reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

# **D.** Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donation. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 6).

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Deferred Revenue</u> - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Property taxes for which there is an enforceable legal claim as of June 30, 2005, but which were levied to finance fiscal year 2006 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported in the Statement of Revenues, Expenditures and Changes in Fund Balances as an expenditure with a like amount reported as intergovernmental revenue.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocation of cost, such as depreciation and amortization, are not recognized in governmental funds.

# E. Budgets

The District is required by state statute to adopt an annual appropriated cash basis budget for all funds. The specific timetable for fiscal year 2005 is as follows:

- 1. *Tax Budget* Ohio Revised Code Section 5705.28 required the District to adopt a tax budget for the following fiscal year on or before January 15. This section requires the adopted budget to be submitted to the County Auditor, as Secretary of the County Budget Commission by January 20 of each year, for the period July 1 through June 30 of the following year. The District obtained a waiver as provided for by Ohio Revised Code Section 5705.281, in which they did have to adopt a tax budget or submit the budget to the County Auditor.
- 2. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's Certificate of Estimated Resources which states the projected revenue of each fund. On or about July 1, the Certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The Certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The budget figures, as shown in the accompanying budgetary statement, reflect the amounts set forth in the final Amended Certificate issued for fiscal year 2005.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board prior to June 30, 2005; however, none of these amendments were significant. The budget figures, as shown in the accompanying budgetary statement, reflect the final appropriation amounts including all amendments and modifications.
- 8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures plus encumbrances may not legally exceed budgeted appropriations at the fund level.

# F. Cash and Investments

To improve cash management, cash received by the District is pooled in a central bank account. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the basic financial statements.

During fiscal year 2005, investments were limited to certificates of deposit, and a repurchase agreement. Except for nonparticipating investment contracts, investments are reported at fair value, which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. By policy of the Board of Education, investment earnings are assigned to the general fund and the private-purpose trust funds. Interest revenue credited to the general fund during fiscal year 2005 amounted to \$31,479, which includes \$16,420 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

# G. Inventory

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary fund. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. During fiscal year 2005, the District maintained a capitalization threshold of \$4,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not.

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Governmental Activities <u>Estimated Lives</u>
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years
Textbooks	20 years
Infrastructure	50 years

### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column on the Statement of Net Assets.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and severance liability to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In accordance with the provisions of GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for severance is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2005, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for severance on employees expected to become eligible to retire in the future, all employees with at least ten years of service were considered expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and severance payments has been calculated using pay rates in effect at June 30, 2005, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

# K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

### L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, prepayments, property tax revenue unavailable for appropriation represents taxes recognized as revenue under GAAP but not available for appropriation under state statute.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### M. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the District, these revenues are charges for services for the employee self-insurance program. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund.

# N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **O.** Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

#### P. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

## Q. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents set-aside to establish a textbook reserve. These reserves are required by state statute. A schedule of statutory reserves is presented in Note 17.

#### **R.** Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in the proprietary fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2005, the District did not have any transactions that would be considered extraordinary or special.

### **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

#### A. Change in Accounting Principles

For fiscal year 2005, the District has implemented GASB Statement No. 40, "Deposit and Investment Risk Disclosures" and GASB Technical Bulletin 2004-2, "Recognition of Pension and Other Postemployment Benefit Expenditures/Expenses and Liabilities by Cost-Sharing Employers".

GASB Statement No. 40 establishes and modified disclosure requirements related to investment risks: credit risk (including custodial credit risk and concentrations of credit risk) and interest rate risk. This statement also establishes and modified disclosure requirements for custodial credit risk on deposits.

GASB Technical Bulletin No. 2004-2 addresses the amount that should be recognized as expenditure/expense and as a liability each period by employers participating in a cost-sharing multiple-employer pension and other postemployment benefit (OPEB) plans.

The implementation of GASB Statement No. 40 did not have an effect on the financial statements of the District, however additional note disclosure can be found in Note 4. The implementation of GASB Technical Bulletin No. 2004-2 had the following effect on the fund balances of the major and non-major funds of the District as they were previously reported as of June 30, 2004:

	General		Nonmajor	Total
Fund Balances, June 30, 2004 GASB Technical Bulletin No. 2004-2	\$	(353,429) (120,018)	\$ (100,613) (36,290)	\$ (454,042) (156,308)
Restated Fund Balance, June 30, 2004	\$	(473,447)	<u>\$ (136,903)</u>	<u>\$ (610,350)</u>

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

# **B.** Deficit Fund Balances

Fund balances at June 30, 2005 included the following individual fund deficits:

	_	Deficit
<u>Major Fund</u>		
General	\$	1,122,036
Nonmajor Funds		
Food service		65,639
Recreation		1,384
Management Information System		1,870
Public School Preschool		1,359
Disadvantaged Pupil Impact Aid		109,018
Ohio Reads		80
Title VI-B		5,303
Drug-Free		41
Preschool		586
Title VI-R		475
Miscellaneous Federal Grants		918

These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim moneys are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (State Treasury Asset Reserve of Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

# A. Cash with Fiscal Agent

The District is self-insured through a fiscal agent. The money held by the fiscal agent cannot be identified as an investment or deposit, since it is held in a pool made up of numerous participants. The amount held by the fiscal agent at June 30, 2005 was \$553,419.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### **B.** Deposits with Financial Institutions

At June 30, 2005, the carrying amount of all District deposits was \$150,571, exclusive of the \$597,550 repurchase agreement included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2005, \$51,695 of the District's bank balance of \$251,695 was exposed to custodial risk as discussed below, while \$200,000 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District.

#### C. Investments

As of June 30, 2005, the District had the following investments and maturities:

		Investment Maturities		
Investment type	Balance at Fair Value		months or less	
Repurchase Agreement	\$ 597,550	\$	597,550	

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the District's investment policy limits investment portfolio maturities to five years or less.

*Custodial Credit Risk:* For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Of the District's investment in repurchase agreements, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the District.

*Concentration of Credit Risk:* The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2005:

Investment type	Fair Value	<u>% to Total</u>
Repurchase Agreement	\$ 597,550	100.00

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

# D. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of June 30, 2005:

Cash and Investments per footnote	
Carrying amount of deposits	\$ 150,571
Investments	597,550
Cash with fiscal agent	 553,419
Total	\$ 1,301,540
Cash and investments per Statement of Net Assets	
Governmental activities	\$ 1,111,006
Private-purpose trust funds	105,403
Agency funds	 85,131
Total	\$ 1,301,540

#### **NOTE 5 - INTERFUND TRANSACTIONS**

**A.** Interfund balances at June 30, 2005 as reported on the fund statements, consist of the following individual interfund loans receivable and payable:

Receivable Fund	Payable Fund	Amount
General	Nonmajor governmental funds	\$ 21,733

The primary purpose of the interfund balances is to cover costs in specific funds where revenues were not received by June 30. These interfund balances will be repaid once the anticipated revenues are received. All interfund balances are expected to be repaid within one year.

Interfund balances between governmental funds are eliminated on the government-wide financial statements; therefore, no internal balances at June 30, 2005 are reported on the Statement of Net Assets.

**B.** Interfund transfers for the year ended June 30, 2005, consisted of the following, as reported on the fund financial statements:

Transfers from the General fund to: Nonmajor governmental funds

226,547

\$

# **NOTE 6 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar 2005 represents collections of calendar year 2004 taxes. Real property taxes received in calendar year 2005 were levied after April 1, 2004, on the assessed value listed as of January 1, 2004, the lien date. Assessed values for real property taxes are established by state law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, state statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2005 represents collections of calendar year 2004 taxes. Public utility real and tangible personal property taxes received in calendar year 2005 became a lien December 31, 2003, were levied after April 1, 2004 and are collected in 2005 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2005 (other than public utility property) represents the collection of 2005 taxes. Tangible personal property taxes received in calendar year 2005 were levied after April 1, 2004, on the value as of December 31, 2003. Tangible personal property is currently assessed at twenty-five percent of true value for capital assets and twenty-four percent of true value for inventory. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

The District receives property taxes from Jefferson, Carroll and Harrison Counties. The County Auditors periodically advance to the District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2005, are available to finance fiscal year 2005 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable represents delinquent taxes outstanding and real property, tangible personal property, and public utility taxes, which became measurable as of June 30, 2005. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current fiscal year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at a an advance and recorded as revenue at June 30, 2005, was \$438,187 in the general fund.

Taxes available for advance and recognized as revenue, but not received by the District prior to June 30, 2005, are reflected as a reservation of fund balance for future appropriations. The District is prohibited, by law, from appropriating this revenue in accordance with ORC Section 5705.35, since an advance of revenue was not requested or received prior to the fiscal year-end.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# **NOTE 6 - PROPERTY TAXES - (Continued)**

The assessed values upon which the fiscal year 2005 taxes were collected are:

	2004 Second Half Collections				2005 First Half Collections			
	Amount Percent		_	Amount	Percent			
Agricultural/Residential								
and Utilities/Mineral Real Estate	\$	144,571,840	49.53	\$	146,294,420	48.50		
Commercial/Industrial								
Real Estate		33,486,730	11.47		37,855,810	12.55		
Public Utility Personal		99,534,040	34.10		103,565,280	34.33		
General Tangible Property		14,265,754	4.90		13,931,055	4.62		
Total	\$	291,858,364	100.00	<u>\$</u>	301,646,565	100.00		
Tax rate per \$1,000 of assessed valuation	\$	27.90		\$	27.60			

# **NOTE 7 - RECEIVABLES**

Receivables at June 30, 2005 consisted of taxes, accounts (billings for user charged services and student fees), and intergovernmental grants and entitlements. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of state programs and the current year guarantee of federal funds. A summary of the principal items of receivables reported on the Statement of Net Assets follows:

Governmental Activities:	
Taxes	\$ 7,777,836
Accounts	2,595
Intergovernmental	 188,831
Total	\$ 7,969,262

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within subsequent years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# **NOTE 8 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2005, was as follows:

	Balance 06/30/04 Additions		Deductions	Balance 06/30/05
<b>Governmental Activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 139,943	<u>\$</u>	<u>\$</u>	<u>\$ 139,943</u>
Total capital assets, not being depreciated	139,943			139,943
Capital assets, being depreciated:				
Land improvements	570,007	-	-	570,007
Buildings and improvements	7,244,051	456,970	(39,751)	7,661,270
Furniture and equipment	750,763	73,166	-	823,929
Vehicles	2,028,285	180,750	-	2,209,035
Textbooks	819,662	-	-	819,662
Infrastructure	104,234			104,234
Total capital assets, being depreciated	11,517,002	710,886	(39,751)	12,188,137
Less: accumulated depreciation:				
Land improvements	(428,814)	(6,601)	-	(435,415)
Buildings and improvements	(4,266,268)	(146,324)	35,168	(4,377,424)
Furniture and equipment	(559,261)	(32,972)	-	(592,233)
Vehicles	(1,158,505)	(161,676)	-	(1,320,181)
Textbooks	(506,607)	(36,885)	-	(543,492)
Infrastructure	(67,584)	(1,688)		(69,272)
Total accumulated depreciation	(6,987,039)	(386,146)	35,168	(7,338,017)
Governmental activities capital assets, net	\$ 4,669,906	\$ 324,740	<u>\$ (4,583)</u>	\$ 4,990,063

Depreciation expense was charged to governmental functions as follows:

Instruction: Regular Special Vocational	\$ 124,730 10,378 335
Support Services:	
Pupil	4,262
Instructional staff	12,853
Administration	7,172
Operations and maintenance	27,108
Pupil transportation	163,123
Extracurricular activities	18,475
Food service operations	 17,710
Total depreciation expense	\$ 386,146

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 9 - LEASE-PURCHASE AGREEMENT

On September 15, 1999, the District entered into a lease-purchase agreement with Sky Bank for the acquisition of new bleachers. In accordance with the terms of the agreement, the District received note proceeds of \$90,000 in the District Managed Student Activities special revenue fund. The proceeds were used to purchase new bleachers. This note, which is considered a revenue anticipation note, bears an interest rate of 4.95% and matured September 15, 2004. Principal and interest payments were made out of the District Managed Student Activities fund. The following is a description of the District's revenue anticipation note activity as of June 30, 2005.

	Interest Rate	Maturity Date	Balance June 30, 2004	Issued	Retired	Balance June 30, 2005
Revenue Anticipation Note Payable	4.95%	9/15/05	<u>\$ 34,463</u>	<u>\$ -</u>	\$ (34,463	) <u>\$ -</u>

# **NOTE 10 - LONG-TERM OBLIGATIONS**

A. The District's long-term obligations during the year consist of the following:

	Interest Rate	C	Balance Outstanding 06/30/04	A	Additions	R	eductions_	(	Balance Dutstanding 06/30/05	Amounts Due in <u>One Year</u>
Governmental Activities: Note payable Compensated absences		\$	34,463 1,524,332	\$	147,883	\$	(34,463) (150,015)	\$	1,522,200	\$ - <u>118,926</u>
Total long-term obligations, governmental activities		\$	1,558,795	\$	147,883	\$	(184,478)	\$	1,522,200	<u>\$ 118,926</u>

#### **B.** Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtness shall not exceed 1/10 of 1% of the property valuation of the District.

The effects of these debt limitations at June 30, 2005 are a voted debt margin of \$27,148,191 and an unvoted debt margin of \$301,647.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 11 - NOTES PAYABLE

The District's notes payable activity for the fiscal year ended June 30, 2005 was as follows:

	Rate	Balance at <u>6/30/2004</u>		<u> </u>	Additions	Reductions	Balance at <u>6/30/2005</u>
Governmental Activities	2.95%	\$	-	\$	1,500,000	<u>\$ (1,500,000)</u>	\$ -

On February 2, 2005, the District received \$1,500,000 in proceeds from a tax anticipation note. The note bears an interest rate of 2.95%. The proceeds were used to supplement anticipated real estate settlements. The note was repaid on May 3, 2005. Principal and interest payments were \$1,500,000 and \$6,670, respectively.

# NOTE 12 - RISK MANAGEMENT

### A. Comprehensive

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters. During fiscal year 2005, the District has contracted with the following insurance companies to provide coverage in the following amounts:

Coverage	Limits of Coverage	Deductible
Indiana Insurance Company		
General liability:		
Each occurrence	\$ 1,000,000	\$ 1,000
Aggregate	2,000,000	1,000
Umbrella liability:		
Each occurrence	2,000,000	5,000
Aggregate	2,000,000	5,000
Fleet:		
Liability	2,000,000	0
Uninsured Motorist	1,000,000	0
Medical Pay	5,000	0
Comprehensive	-	250
Collision	-	500
Indiana Insurance Company		
Building and contents	49,497,458	5,000

Settled claims have not exceeded this commercial coverage in any of the past three years.

### **B.** Fidelity Bond

The Treasurer is covered under a surety bond in the amount of \$50,000. All other school employees who are responsible for handling funds are covered by a \$10,000 fidelity bond.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### **NOTE 12 - RISK MANAGEMENT - (Continued)**

### C. Medical, Vision, Dental and Prescription Insurance

Medical, vision, dental and prescription insurance is offered to employees through a self-insurance internal service fund. The District is a member of a claims servicing pool, consisting of several Districts within the Eastern Region, in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the District's behalf. The claims liability of \$460,707 reported in the internal service fund at June 30, 2005, is based on an estimate provided by Self Funded Plans, Inc. (the third party administrator) and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred but not reported claims, be accrued at the estimated ultimate cost of settling claims, Changes in claims activity for the past two fiscal years are as follows:

Fiscal Year	Beginning	Claims	Claims	Ending
	Balance	Incurred	Payments	Balance
2005	\$ 306,203	\$ 4,652,661	\$ (4,498,157)	\$ 460,707
2004	244,257	3,127,536	(3,065,590)	306,203

#### **D.** Workers' Compensation

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (see Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP.

The workers' compensation experience of the participating districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the state based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control and actuarial services to the GRP.

#### **NOTE 13 - DEFINED BENEFIT PENSION PLAN**

#### A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746, or by calling (614) 222-5853.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

#### NOTE 13 - DEFINED BENEFIT PENSION PLAN - (Continued)

Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14% of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2005, 10.57% of annual covered salary was the portion used to fund pension obligations. For fiscal year 2004, 9.09% of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The adequacy of the contribution rates is determined annually. The District's required contributions to SERS for the fiscal years ended June 30, 2005, 2004, and 2003 were \$324,254, \$314,869 and \$305,532, respectively; 42.32% has been contributed for fiscal year 2005 and 100% for the fiscal years 2004 and 2003. \$187,044 represents the unpaid contribution for fiscal year 2005 and is recorded as a liability within the respective funds.

#### **B.** State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS), a cost-sharing, multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits, annual cost-of-living adjustments, and death and survivor benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3307 of the Ohio Revised Code. STRS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371, by calling (614) 227-4090, or by visiting the STRS website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB Plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 13 - DEFINED BENEFIT PENSION PLAN - (Continued)

Plan members are required to contribute 10% of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14% of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal years 2005 and 2004, 13% of annual covered salary was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employees. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employee contributions. The District's required contributions to STRS for the fiscal years ended June 30, 2005, 2004, and 2003 were \$1,165,207, \$1,168,511, and \$1,130,734, respectively; 85.60% has been contributed for fiscal year 2005 and 100% for the fiscal years 2003. \$167,760 represents the unpaid contribution for fiscal year 2005 and 100% for fiscal 2005 are 1,431 made by the District and \$9,086 made by plan members.

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement Systems/State Teachers Retirement System. As of June 30, 2005, certain members of the Board of Education have elected Social Security. The District's liability is 6.2% of wages paid.

# **NOTE 14 - POSTEMPLOYMENT BENEFITS**

The District provides comprehensive health care benefits to retired teachers and their dependents through STRS, and to retired non-certified employees and their dependents through SERS. Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Benefit provisions and the obligations to contribute are established by STRS and SERS based on authority granted by state statute. Both STRS and SERS are funded on a pay-as-you-go-basis.

STRS retirees who participated in the DB or combined plans and their dependants are eligible for health care coverage. The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio law, the cost of coverage paid from STRS funds shall be included in the employer contribution rate, currently 14% of covered payroll. For fiscal year 2005, the State Teachers Retirement Board allocated employer contributions equal to 1% of covered payroll to the Health Care Reserve Fund. For the District, this amount equaled \$83,329 during fiscal 2005.

STRS pays health care benefits from the Health Care Stabilization Fund. The balance in the Health Care Stabilization Fund was \$3.1 billion at June 30, 2004 (the latest information available). For the fiscal year ended June 30, 2004 (the latest information available), net health care costs paid by STRS were \$268.739 million and STRS had 111,853 eligible benefit recipients.

For SERS, coverage is made available to service retirees with 10 or more years of qualifying service credit, and disability and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status. A safety net is in place for retirees whose household income falls below federal poverty levels. Premiums are reduced by 50% for those who apply.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# **NOTE 14 - POSTEMPLOYMENT BENEFITS – (Continued)**

After the allocation of the basic benefits, the remainder of the employer's 14% contribution is allocated to providing health care benefits. For fiscal year 2005, employer contributions to fund health care benefits were 3.43% of covered payroll, a decrease of 1.48% from fiscal year 2004. In addition, SERS levies a surcharge to fund health care benefits equal to 14% of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2005, the minimum pay has been established at \$27,400. The surcharge, added to the unallocated portion of the 14% employer contribution rate, provides for maintenance of the asset target level for the health care fund.

The target level for the health care reserve is 150% of annual health care expenses, before premium deduction. Gross expenses for health care at June 30, 2004 (the latest information available) were \$223.444 million and the target level was \$335.2 million. At June 30, 2004, (the latest information available) SERS had net assets available for payment of health care benefits of \$300.8 million and SERS had approximately 62,000 participants receiving health care benefits. For the District, the amount to fund health care benefits, including surcharge, equaled \$114,046 during the 2005 fiscal year.

# NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis).

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

# Net Change in Fund Balance

	<u>G</u>	eneral Fund
Budget basis	\$	(1,013,899)
Net adjustment for revenue accruals		142,293
Net adjustment for expenditure accruals		268,661
Net adjustment for other sources/uses		(137,563)
Adjustment for encumbrances		91,919
GAAP basis	\$	(648,589)

# **NOTE 16 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, state and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

#### C. State School Funding Decision

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the state's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future state funding and its financial operations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

# **NOTE 17 - STATUTORY RESERVES**

The District is required by state law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end. These amounts must be carried forward and used for the same purpose in future years. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2005, the reserve activity was as follows:

	Textbooks	Capital <u>Acquisition</u>
Set-aside cash balance as of June 30, 2004 Current year set-aside requirement Current year offsets Qualifying disbursements	\$ 129,461 356,255 (250,450)	\$ 246,421 356,255 (625,554)
Total	\$ 235,266	<u>\$ (22,878)</u>
Cash balance carried forward to FY 2006	<u>\$ 235,266</u>	<u>\$</u>

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amounts below zero for the capital acquisition reserve, this extra amount may not be used to reduce the setaside requirements for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year.

A schedule of the restricted assets at June 30, 2005 follows:

Amounts restricted for textbooks	\$ 235,266
Total restricted assets	\$ 235,266

# SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2005

Federal Grantor/ Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE				i		-
Passed Through Ohio Department of Education:						
Nutrition Cluster: Food Distribution Program		10.550		\$61,391		\$61,391
		10.550		\$01,391		\$01,391
National School Breakfast Program		10.553	\$99,881		\$99,881	
National School Lunch Program		10.555	353,733		353,733	
Special Milk Program		10.556	774		774	
Total U.S. Department of Agriculture - Nutrition Cluster			454,388	61,391	454,388	61,391
U.S. DEPARTMENT OF EDUCATION						
Passed Through Ohio Department of Education:						
Special Education Cluster:						
Special Education Grants to States						
(IDEA Part B)	6B-SF-04	84.027	34,556		40,320	
	6B-SF-05		486,163 520,719		<u>479,599</u> 519,919	
			520,715		515,515	
Special Education - Preschool Grants	PG-S1-04	84.173	1392		879	
	PG-S1-05		<u>14,508</u> 15,900		<u>14,508</u> 15,387	
Total Special Education Cluster			536,619		535,306	
Title II A - Improving Teacher Quality	TRS1-2004	84.367	1,770		15,481	
	TRS1-2005		<u>138,431</u> 140,201		<u>139,171</u> 154,652	
	T 104 0004	04.040	504		0	
Title IID Education Technology State Grants	TJS1-2004 TJS1-2005	84.318	564 14,167		0 14,167	
			14,731		14,167	
Grants to Local Educational Agencies						
(ESEA Title I)	C1-S1-04	84.010	125,318		96,246	
	C1-S1-05		460,868		462,817	
			586,186		559,063	
State Grants for Innovative Program	C2-S1-05	84.298	10,189		10,189	
Safe and Drug-Free Schools Grants to States	DR-S1-04	84.186	150		400	
	DR-S1-05		15,552		16,180	
			15,702		16,580	
21st Century Grant Community Learning Centers	T1-S1-05	84.287C	291,825		291,825	
Total Department of Education			1,595,453		1,581,782	
Totals			\$2,049,841	\$61,391	\$2,036,170	\$61,391

The accompanying notes to this schedule are an integral part of this schedule.

# NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES JUNE 30, 2005

# A. SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting.

# B. FOOD DISTRIBUTION

Non monetary assistance, such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair value of the commodities received and consumed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2005, the district had no significant food commodities in inventory.



Auditor of State Betty Montgomery

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Edison Local School District Jefferson County P.O. Box 158 Hammondsville, Ohio 43930

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Edison Local School District, Jefferson County, (the District) as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements and have issued our report thereon dated December 16, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the District's management dated December 16, 2005, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

# **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the District's management dated December 16, 2005 we reported other matters related to noncompliance we deemed immaterial.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Edison Local School District Jefferson County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Betty Montgomery

Betty Montgomery Auditor of State

December 16, 2005



Auditor of State Betty Montgomery

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTORL COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Edison Local School District Jefferson County P.O. Box 158 Hammondsville, Ohio 43930

To the Board of Education:

# Compliance

We have audited the compliance of Edison Local School District, Jefferson County, (the District) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A 133, Compliance Supplement* that apply to each of its major federal programs for the year ended June 30, 2005. The summary of auditor's results section of the accompanying schedule of findings identifies the District's major federal programs. The District's management is responsible for complying with the requirements of laws, regulations, contracts and grants applicable to each major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America: the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States: and OMB Circular A 133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A 133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, Edison Local School District complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended June 30, 2005.

# Internal Control Over Compliance

The District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Voinovich Government Center / 242 Federal Plaza W. / Suite 302 / Youngstown, OH 44503 Telephone: (330) 797-9900 (800) 443-9271 Fax: (330) 797-9949 www.auditor.state.oh.us Edison Local School District Independent Accountants' Report on Compliance With Requirements Applicable to Each Major Federal Program and on Internal Control Over Compliance In Accordance With OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses. However, we noted matters involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the Government's management in a separate letter dated December 16, 2005.

We intend this report solely for the information and use of the audit committee, management, Board of Education, federal awarding agencies and pass through entities. It is not intended for anyone other that these specified parties.

Bitty Montgomeny

Betty Montgomery Auditor of State

December 16, 2005

# EDISON LOCAL SCHOOL DISTRICT JEFFERSON COUNTY JUNE 30, 2005

# SCHEDULE OF FINDINGS OMB CIRCULAR A -133' .505

# **1. SUMMARY OF AUDITOR'S RESULTS**

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under ' .510?	No
(d)(1)(vii)	Major Programs (list):	CFDA# 84.027, 84.173, 84.287
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### None

# 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



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# EDISON LOCAL SCHOOL DISTRICT

# JEFFERSON COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbrtt

CLERK OF THE BUREAU

CERTIFIED MARCH 14, 2006