# Laurel Township

Hocking County, Ohio

Regular Audit

For the Years Ended December 31, 2004 and 2003

# BALESTRA, HARR & SCHERER, CPAs, INC.

528 South West Street, P.O. Box 687 Piketon, Ohio 45661

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Board of Trustees Laurel Township Rockbridge, Ohio

We have reviewed the *Independent Auditor's Report* of Laurel Township, Hocking County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2003 through December 31, 2004. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Laurel Township is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

March 1, 2006



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Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

### **Independent Auditors' Report**

Board of Trustees Laurel Township Hocking County, Ohio 126971 Wildcat Road Rockbridge, OH 43149

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund of Laurel Township, Hocking County, Ohio, (the Township) as of and for the years ended December 31, 2004 and 2003 which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinions.

As discussed in Note 1, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities including each major fund and the remaining fund information of Laurel Township, Hocking County, Ohio as of December 31, 2004 and 2003, and the respective changes in cash basis financial position and the respective budgetary comparison for the General, Gasoline Tax, and Road and Bridge funds thereof for the years then ended in conformity with the accounting basis Note 1 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated August 8, 2005, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in considering the results of the audits.

Laurel Township Independent Auditors' Report Page 2

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, the audit did not audit the information and express no opinion on it.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scheru

August 8, 2005

This discussion and analysis of Laurel Township's (the Township's) financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2004 and 2003, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### **Highlights**

Key highlights for 2004 and 2003 are as follows:

Net assets of governmental activities increased \$67,921, or 27.15 percent, in 2004. Net assets of governmental activities increased \$57,955, or 30.15 percent in 2003. The fund most affected by the increase in cash and cash equivalents in 2004 was the General Fund, which realized the greatest increase of revenue in 2004. The fund most affected by the increase in 2003 was the Special Revenue Fund, which realized the greatest increase of revenue in 2003.

The Township's general receipts are primarily property and gasoline taxes. These receipts represent respectively 57.97 and 35.69 percent of percent of the total cash received for governmental activities during 2004 and 60.17 and 38.37 percent of the total cash received for governmental activities during 2003. Property and gasoline tax receipts for 2004 and 2003 changed little as development within the Township has slowed.

# **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

# **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

# Reporting the Township as a Whole

The statement of net assets and the statement of activities reflect how the Township did financially during 2004 and 2003, within the limitations of cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Township at years end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function activity draws from the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other non-financial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and gasoline taxes.

In the statement of net assets and the statement of activities, we divide the Township into one type of activity:

Governmental activities. All of the Township's basic services are reported here. State and federal grants and property and gasoline taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

### **Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Township are all governmental funds.

Governmental Funds - Most of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. For 2004, and 2003, the Township's major governmental funds are the General Fund, Road and Bridge Fund, Gas Tax Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

# The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2004 compared to 2003 on a cash basis:

# (Table 1) **Net Assets**

	Governmental Activities		
	2004	2003	
Assets Cash and Cash			
Equivalents	\$318,095	\$250,176	
Total Assets	\$318,095	\$250,176	
Net Assets			
Unrestricted	318,095	250,176	
Total Net Assets	\$318,095	\$250,176	

As mentioned previously, net assets of governmental activities increased \$67,919 or 27.15 percent during 2004. The primary reasons contributing to the increases in cash balances are as follows:

• General fund receipts increased from 2003 to 2004 primarily through increases in property tax and other intergovernmental receipts.

Table 2 reflects the changes in net assets in 2004. Since the Township did not prepare financial statements in this format for 2002, a comparative analysis of government-wide data has not been presented. In future years, when prior year information is available, a comparative analysis will be presented.

# (Table 2) Changes in Net Assets

Receipts:         Program Receipts:         \$124,610         \$123,027           Total Program Receipts         124,610         123,027           General Receipts:         124,610         123,027           General Receipts:         202,404         192,950           Grants and Entitlements Not Restricted to Specific Programs         2,262         659           Interest         2,262         659           Miscellaneous         19,871         4,014           Total General Receipts         224,537         197,623           Total Receipts         349,147         320,650           Disbursements:         6neral Government         82,725         72,380           Security of Persons and Property:         11,497         11,492           Public Safety         11,497         11,492           Public Works         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221           Net Assets, December 31 <td< th=""><th></th><th>Governmental Activities 2004</th><th>Governmental Activities 2003</th></td<>		Governmental Activities 2004	Governmental Activities 2003
Capital Grants and Contributions         \$124,610         \$123,027           Total Program Receipts         124,610         123,027           General Receipts:         124,610         123,027           General Receipts:         202,404         192,950           Grants and Entitlements Not Restricted to Specific Programs         2202,404         192,950           Interest         2,262         659           Miscellaneous         19,871         4,014           Total General Receipts         224,537         197,623           Total Receipts         349,147         320,650           Disbursements:         82,725         72,380           Security of Persons and Property:         11,497         11,492           Public Safety         11,497         11,492           Public Works         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         226,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Receipts:		
Total Program Receipts         124,610         123,027           General Receipts:         202,404         192,950           Grants and Entitlements Not Restricted to Specific Programs         2,262         659           Interest         2,262         659           Miscellaneous         19,871         4,014           Total General Receipts         224,537         197,623           Total Receipts         349,147         320,650           Disbursements:         Security of Persons and Property:         11,497         11,492           Public Safety         11,497         11,492         11,492           Public Works         148,576         162,331         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         101,228           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Program Receipts:		
General Receipts:         202,404         192,950           Grants and Entitlements Not Restricted to Specific Programs         2,262         659           Interest         2,262         659           Miscellaneous         19,871         4,014           Total General Receipts         224,537         197,623           Total Receipts         349,147         320,650           Disbursements:         Security of Persons and Property:         72,380           Public Safety         11,497         11,492           Public Works         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         10tal Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Capital Grants and Contributions	\$124,610	\$123,027
Property and Other Local Taxes       202,404       192,950         Grants and Entitlements Not Restricted to Specific Programs       2,262       659         Interest       2,262       659         Miscellaneous       19,871       4,014         Total General Receipts       224,537       197,623         Total Receipts       349,147       320,650         Disbursements:       Security of Persons and Property:       11,497       11,492         Public Safety       11,497       11,492       11,492         Public Works       148,576       162,331       162,331       162,331         Health       2,057       2,265       Conservation-Recreation       14,997       14,228         Capital Outlay       21,376       21,376       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Total Program Receipts	124,610	123,027
Grants and Entitlements Not Restricted to Specific Programs         Interest       2,262       659         Miscellaneous       19,871       4,014         Total General Receipts       224,537       197,623         Total Receipts       349,147       320,650         Disbursements:       Security of Persons and Property:       11,497       11,492         Public Safety       11,497       11,492       11,492       11,497       11,492         Public Works       148,576       162,331	General Receipts:		
to Specific Programs         Interest       2,262       659         Miscellaneous       19,871       4,014         Total General Receipts       224,537       197,623         Total Receipts       349,147       320,650         Disbursements:         General Government       82,725       72,380         Security of Persons and Property:       11,497       11,492         Public Safety       114,977       11,492         Public Works       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Property and Other Local Taxes	202,404	192,950
Interest       2,262       659         Miscellaneous       19,871       4,014         Total General Receipts       224,537       197,623         Total Receipts       349,147       320,650         Disbursements:         General Government       82,725       72,380         Security of Persons and Property:       **         Public Safety       11,497       11,492         Public Works       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Grants and Entitlements Not Restricted		
Miscellaneous       19,871       4,014         Total General Receipts       224,537       197,623         Total Receipts       349,147       320,650         Disbursements:       Security of Persons and Property:       72,380         Security of Persons and Property:       11,497       11,492         Public Safety       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	to Specific Programs		
Total General Receipts         224,537         197,623           Total Receipts         349,147         320,650           Disbursements:         Security of Persons and Property:         72,380           Security of Persons and Property:         11,497         11,492           Public Safety         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         17,376           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Interest	2,262	659
Total Receipts         349,147         320,650           Disbursements:         Security of Persons and Property:         72,380           Security of Persons and Property:         11,497         11,492           Public Safety         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         17           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Miscellaneous	19,871	4,014
Disbursements:         82,725         72,380           Security of Persons and Property:         11,497         11,492           Public Safety         148,576         162,331           Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Total General Receipts	224,537	197,623
General Government       82,725       72,380         Security of Persons and Property:       11,497       11,492         Public Safety       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Total Receipts	349,147	320,650
General Government       82,725       72,380         Security of Persons and Property:       11,497       11,492         Public Safety       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221			
Security of Persons and Property:         Public Safety       11,497       11,492         Public Works       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Disbursements:		
Public Safety       11,497       11,492         Public Works       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376       17         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	General Government	82,725	72,380
Public Works       148,576       162,331         Health       2,057       2,265         Conservation-Recreation       14,997       14,228         Capital Outlay       21,376         Total Disbursements       281,228       262,696         Increase (Decrease) in Net Assets       67,919       57,954         Net Assets, January 1       250,176       192,221	Security of Persons and Property:		
Health         2,057         2,265           Conservation-Recreation         14,997         14,228           Capital Outlay         21,376           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Public Safety	11,497	11,492
Conservation-Recreation         14,997         14,228           Capital Outlay         21,376         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Public Works	148,576	162,331
Capital Outlay         21,376           Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Health	2,057	2,265
Total Disbursements         281,228         262,696           Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Conservation-Recreation	14,997	14,228
Increase (Decrease) in Net Assets         67,919         57,954           Net Assets, January 1         250,176         192,221	Capital Outlay	21,376	
Net Assets, January 1 250,176 192,221	Total Disbursements	281,228	262,696
	Increase (Decrease) in Net Assets	67,919	57,954
	Net Assets, January 1	250,176	192,221
	•		

Program receipts represent 35.69 percent of total receipts in 2004 and 38.37 percent of total receipts in 2003 and are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money.

General receipts represent 64.31 percent of the Township's total receipts for 2004 and 61.63 percent of the Township's total receipts for 2003, and of this amount, 90.14 percent are local taxes in 2004 and 97.64 percent are local taxes in 2003. Other receipts are insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities. These include the costs of council, and the auditor, treasurer, and income tax departments, as well as internal services such as payroll and purchasing.

#### **Governmental Activities**

If you look at the Statement of Activities on pages 13 and 14, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for general government and public works, which account for 29.42 and 52.83 percent of all governmental disbursements, respectively. The next column of the Statement entitled Program Cash Receipts identifies amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3) **Governmental Activities** 

	Total Cost	<b>Total Cost</b>	Net Cost	Net Cost
	Of Services	Of Services	of Services	of Services
	2004	2003	2004	2003
General Government	\$82,725	\$72,380	\$55,753	\$39,984
Public Safety	11,497	11,492	10,483	10,499
Public Works	148,576	162,331	53,644	74,350
Health	2,057	2,265	2,057	2,265
Conservation-Recreation	14,997	14,228	13,305	12,571
Capital Outlay	21,376		21,376	
Total Expenses	\$281,228	\$262,696	\$156,618	\$139,669

# The Township's Funds

Total governmental funds had receipts of \$349,149 and disbursements of \$281,228 in 2004 and receipts of \$320,653 and disbursements of \$262,698 in 2003. The greatest change within governmental funds occurred within the General Fund. The fund balance of the General Fund increased \$19,731 as the result of increased tax receipts from the county.

# **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Debbie Angle, Clerk/Treasurer, Laurel Township, 126971 Wildcat Road, Rockbridge, Ohio 43149.

Statement of Net Assets - Cash Basis December 31, 2004

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$318,095
Total Assets	\$318,095
Net Assets	
Unrestricted	318,095
Total Net Assets	\$318,095

Statement of Net Assets - Cash Basis December 31, 2003

	Governmental Activities
Assets	007047
Equity in Pooled Cash and Cash Equivalents	\$250,176
Total Assets	\$250,176
Net Assets	
Unrestricted	250,176
Total Net Assets	\$250,176

Laurel Township, Hocking County Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2004

	General	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$191,348	\$33,376	\$16,995	\$76,376	\$318,095
Total Assets	\$191,348	\$33,376	\$16,995	\$76,376	\$318,095
Fund Balances					
Unreserved:					
Undesignated (Deficit), Reported in:					
General Fund	191,348	0	0	0	191,348
Special Revenue Funds	0	33,376	16,995	76,376	126,747
Total Fund Balances	\$191,348	\$33,376	\$16,995	\$76,376	\$318,095

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2003

	General	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$171,616	\$16,247	\$15,317	\$46,996	\$250,176
Total Assets	\$171,616	\$16,247	\$15,317	\$46,996	\$250,176
Fund Balances					
Unreserved:					
Undesignated (Deficit), Reported in:					
General Fund	171,616	0	0	0	171,616
Special Revenue Funds	0	16,247	15,317	46,996	78,560
Total Fund Balances	\$171,616	\$16,247	\$15,317	\$46,996	\$250,176

Statement of Activities - Cash Basis For the Year Ended December 31, 2004

		Program Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Capital Grants and Contributions	Governmental Activities
Governmental Activities			
General Government	\$82,725	\$26,972	(\$55,753)
Public Safety	11,497	1,014	(10,483)
Public Works	148,576	94,932	(53,644)
Health	2,057	0	(2,057)
Conservation-Recreation	14,997	1,692	(13,305)
Capital Outlay	21,376	0	(21,376)
Total Governmental Activities	281,228	124,610	(156,618)
	General Receipts		
	Property Taxes Levied for:		202.404
	General Purposes Grants and Entitlements not Restr	istad to Specific Programs	202,404
	Interest	icted to Specific Flograms	2,262
	Miscellaneous		19,871
	Total General Receipts		224,537
	Change in Net Assets		67,919
	Net Assets Beginning of Year		250,176
	Net Assets End of Year		\$318,095

Statement of Activities -Cash Basis For the Year Ended December 31, 2003

		Program Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Capital Grants and Contributions	Governmental Activities
Governmental Activities General Government	\$72,380	\$32,396	(\$39,984)
Public Safety	11,492	993	(10,499)
Public Works	162,331	87,981	(74,350)
Health	2,265	0	(2,265)
Conservation-Recreation	14,228	1,657	(12,571)
Total Governmental Activities	262,696	123,027	(139,669)
	General Receipts		
	Property Taxes Levied for:		
	General Purposes		192,950
	Interest		660
	Miscellaneous		4,014
	Total General Receipts		197,624
	Change in Net Assets		57,955
	Net Assets Beginning of Year		192,221
	Net Assets End of Year		\$250,176

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2004

	General	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Receipts					
Property and Other Local Taxes	\$128,291	\$0	\$36,735	\$37,380	\$202,406
Intergovernmental	26,972	65,220	4,546	27,871	124,609
Interest	1,985	178	0	99	2,262
Other	139	0	2,000	17,733	19,872
Total Receipts	157,387	65,398	43,281	83,083	349,149
Disbursements					
Current:					
General Government	82,726	0	0	0	82,726
Public Safety	5,775	0	0	5,722	11,497
Public Works	722	48,270	66,604	32,981	148,577
Health	2,057	0	0	0	2,057
Conservation-Recreation	0	0	0	14,997	14,997
Capital Outlay	21,376	0	0	0	21,376
Total Disbursements	112,656	48,270	66,604	53,700	281,230
Excess of Receipts Over (Under) Disbursements	44,731	17,128	(23,323)	29,383	67,919
Other Financing Sources (Uses)					
Transfers In	0	0	25,000	0	25,000
Transfers Out	(25,000)	0	0	0	(25,000)
Total Other Financing Sources (Uses)	(25,000)	0	25,000	0	0
Net Change in Fund Balances	19,731	17,128	1,677	29,383	67,919
Fund Balances Beginning of Year	171,616	16,247	15,317	46,996	250,176
Fund Balances End of Year	\$191,347	\$33,375	\$16,994	\$76,379	\$318,095

Laurel Township, Hocking County
Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds For the Year Ended December 31, 2003

	General	Gasoline Tax Fund	Road and Bridge Fund	Other Governmental Funds	Total Governmental Funds
Receipts Property and Other Local Taxes	£125 500	\$0	¢22,420	£22.040	¢102.050
Intergovernmental	\$125,580 32,396	55,250	\$33,430 4,440	\$33,940 30,944	\$192,950 123,030
Interest	52,396 594	33,230	4,440	30,944	659
Other	367	1,517	481	1,649	4,014
Total Receipts	158,937	56,801	38,351	66,564	320,653
Disbursements					
Current:					
General Government	72,380	0	0	0	72,380
Public Safety	5,800	0	0	5,693	11,493
Public Works	613	52,712	60,186	48,821	162,332
Health	2,265	0	0	0	2,265
Conservation-Recreation		0	0	14,228	14,228
Total Disbursements	81,058	52,712	60,186	68,742	262,698
Excess of Receipts Over (Under) Disbursements	77,879	4,089	(21,835)	(2,178)	57,955
Other Financing Sources (Uses)					
Transfers In	0	0	20,000	0	20,000
Transfers Out	(20,000)	0	0	0	(20,000)
Total Other Financing Sources (Uses)	(20,000)	0	20,000	0	0
Net Change in Fund Balances	57,879	4,089	(1,835)	(2,178)	57,955
Fund Balances Beginning of Year	113,738	12,158	17,152	49,173	192,221
Fund Balances End of Year	\$171,617	\$16,247	\$15,317	\$46,995	\$250,176

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2004

	Budgeted	(Optional) Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)
<b>Receipts</b> Total Receipts and Other Financing Sources	\$106,000	\$106,000	\$157,387	\$51,387
<b>Disbursements</b> Total Disbursements and Other Financing Uses	173,450	173,450	137,655	35,795
Excess of Receipts Over (Under) Disbursements	(67,450)	(67,450)	19,732	87,182
Net Change in Fund Balance	(67,450)	(67,450)	19,732	87,182
Fund Balance Beginning of Year	171,616	171,616	171,616	0
Fund Balance End of Year	\$104,166	\$104,166	\$191,348	\$87,182

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gas Tax Fund For the Year Ended December 31, 2004

	Budgeted .	Amounts		(Optional) Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
<b>Receipts</b> Total Receipts and Other Financing Sources	\$52,550	\$52,550	\$65,398	\$12,848
Disbursements				
Total Disbursements and Other Financing Uses	58,300	58,300	48,270	10,030
Excess of Receipts Over (Under) Disbursements	(5,750)	(5,750)	17,128	2,818
Net Change in Fund Balance	(5,750)	(5,750)	17,128	2,818
Fund Balance Beginning of Year	16,247	16,247	16,247	0
Fund Balance End of Year	\$10,497	\$10,497	\$33,375	\$2,818

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road and Bridge Fund For the Year Ended December 31, 2004

	Budgeted A	Amounts		(Optional) Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts Total Receipts and Other Financing Sources	\$37,000	\$62,000	\$68,281	\$6,281
<b>Disbursements</b> Total Disbursements and Other Financing Uses	50,200	75,203	66,604	8,599
Excess of Receipts Over (Under) Disbursements	(13,200)	(13,203)	1,677	14,880
Net Change in Fund Balance	(13,200)	(13,203)	1,677	14,880
Fund Balance Beginning of Year	15,317	15,317	15,317	0
Fund Balance End of Year	\$2,117	\$2,114	\$16,994	\$14,880

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2003

	D 1 1			(Optional) Variance with
	Budgeted A	Amounts		Final Budget Positive
	Original	Final	Actual	(Negative)
<b>Receipts</b> Total Receipts and Other Financing Sources	\$107,500	\$127,500	\$158,937	\$31,437
Disbursements				
Total Disbursements and Other Financing Uses	125,165	145,165	101,058	44,107
Excess of Receipts Over (Under) Disbursements	(17,665)	(17,665)	57,879	75,544
Net Change in Fund Balance	(17,665)	(17,665)	57,879	75,544
Fund Balance Beginning of Year	113,738	113,738	113,738	0
Fund Balance End of Year	\$96,073	\$96,073	\$171,617	\$75,544

# In Fund Balance - Budget and Actual -Budget Basis Gas Tax Fund For the Year Ended December 31, 2003

	Budgeted	Amounts		(Optional) Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts Total Receipts and Other Financing Sources	48,650	48,650	56,801	8,151
<b>Disbursements</b> Total Disbursements and Other Financing Uses	50,850	52,100	52,712	(612)
Excess of Receipts Over (Under) Disbursements	(2,200)	(3,450)	4,089	7,539
Net Change in Fund Balance	(2,200)	(3,450)	4,089	7,539
Fund Balance Beginning of Year	12,158	12,158	12,158	0
Fund Balance End of Year	\$9,958	\$8,708	\$16,247	\$7,539

# Road and Bridge Fund For the Year Ended December 31, 2003

	Budgeted .	Amounts		(Optional) Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
<b>Receipts</b> Total Receipts and Other Financing Sources	\$35,150	\$55,150	\$58,351	\$3,201
<b>Disbursements</b> Total Disbursements and Other Financing Sources	42,825	62,825	60,186	2,639
Excess of Receipts Over (Under) Disbursements	(7,675)	(7,675)	(1,835)	5,840
Net Change in Fund Balance	(7,675)	(7,675)	(1,835)	5,840
Fund Balance Beginning of Year	17,152	17,152	17,152	0
Fund Balance End of Year	\$9,477	\$9,477	\$15,317	\$5,840

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of the Entity

Laurel Township, Hocking County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees. The Township provides road and bridge maintenance, cemetery maintenance and recreation activities. The Township contracts with the Trustees of Good Hope Township to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

#### C. Cash

The Township Clerk invests all available funds of the Township in an interest-bearing checking account.

#### D. Fund Accounting

The Township's accounts are maintained on the basis of funds, each of which is considered a separate accounting entity. Fund accounting is designated to demonstrate legal compliance and to aid management by segregating transactions related to specific Township functions or activities. The operation of each fund is accounted for within a separate set of self-balancing accounts.

#### Governmental funds:

Governmental funds are those through which most governmental functions typically are financed. Governmental funds reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Cash disbursements are assigned to the fund from which they are paid. The difference between governmental fund assets and cash disbursements is reported as fund balance. The following is the Township's major governmental funds:

*General Fund* - The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### D. Fund Accounting (Continued)

Gasoline Tax Fund – This fund receives gasoline tax money to pay for constructing, maintaining and repairing roads.

Road and Bridge Fund - This fund receives property tax money for constructing, maintaining and repairing Township roads and bridges.

#### E. Basis of Presentation

For fiscal year 2003 the Township has implemented the provisions of GASB 34 for financial reporting on a cash basis, which is a basis of accounting other than accounting principles generally accepted in the United States of America and GASB 38, for certain financial statement note disclosures. However, there are no adjustments to beginning fund balances since the basis of accounting has not changed. The Township's basic financial statements consist of government-wide statements, including a statement of net cash assets and statement of activities, and fund financial statements that provide a more detailed level of financial information.

#### F. Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government.

The statement of net assets-cash basis presents the cash basis financial condition of governmental activities of the Township at year-end. The statement of activities-cash basis presents a comparison between direct cash disbursements and program cash receipts for each program or function of the Township's governmental activities. Direct cash disbursements are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program cash receipts include charges paid by the recipient of the goods or services identifiable to a particular program. Cash receipts which are not classified as program cash receipts are presented as general cash receipts of the Township. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each business segment or governmental function is self-financing or draws from the general cash receipts of the Township.

### G. Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column.

#### H. Basis of Accounting

The Township prepares its financial statements and notes in accordance with standards established by the Auditor of State for governmental entities that are not required to prepare annual financial reports in accordance with generally accepted accounting principles. This basis of accounting is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### H. Basis of Accounting (Continued)

Budgetary presentations report budgetary disbursements when a commitment is made (i.e., when an encumbrance is approved). These statements include adequate disclosure of material matters, in accordance with the basis of accounting described in the preceding paragraph.

As a result of the use of the cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### I. Cash Receipts—Exchange and Non-exchange Transactions

Cash receipts resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the cash basis when the exchange takes place. On a cash basis, receipts are recorded in the year in which the resources are received.

Non-exchange transactions, in which the Township receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On a cash basis, receipts from property taxes are recognized in the year in which the monies have been received.

#### J. Cash Disbursements

On the cash basis of accounting, disbursements are recognized at the time payments are made.

### K. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### K. Budgetary Process (Continued)

#### 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

2004 and 2003 budgetary activity appears in on pages 17-22.

#### L. Capital Assets and Depreciation

Capital assets (fixed assets) acquired or constructed for the Township are recorded as disbursements at the time of acquisition. However, under the cash basis of accounting, capital assets and the related depreciation are not reported separately of the financial statements.

#### M. Compensated Absences

Vacation and sick leave benefits are not accrued under the cash basis of accounting as previously described.

#### N. Long-Term Obligations

In general, bonds, long-term loans, and capital leases are recorded as cash disbursements in the basic financial statements when paid.

### O. Net Cash Assets

Net cash assets represent the difference between assets and liabilities. Net cash assets consist of cash receipts reduced by cash disbursements for the current year. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Township or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. Restricted for Other Purposes is comprised of net assets restricted for grants. The Township applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### P. Interfund Transactions

Exchange transactions between funds are reported as cash receipts in the seller funds and as cash disbursements in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular cash disbursements to the funds that initially paid for them are not presented on the financial statements. In the government-wide financial statements, transfers within governmental activities are eliminated.

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits. The carrying amount of cash at December 31 was as follows:

	2004	2003
Demand Deposits	\$318,095	\$250,176
Total Deposits	\$318,095	\$250,176

Deposits: Deposits are either (1) insured by the Federal Depository Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution for its public deposits.

#### 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following August 8.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

#### 5. RETIREMENT SYSTEMS

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2004 and 2003, members of PERS members contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2004.

#### 6. RISK MANAGEMENT

#### Commercial Insurance

The Township provides health insurance to its officials and full-time employees through a private carrier.

#### Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio Townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### 6. RISK MANAGEMENT (Continued)

#### Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence. Claims exceeding \$250,000 are reinsured with APEEP up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000 which the General Reinsurance Corporation will reinsure.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

#### **Property Coverage**

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000. The Travelers Indemnity Company also provides aggregate excess coverage for property including automobile physical damage subject to an annual stop loss. When the stop loss is reached in any year, The Travelers Indemnity Company provides coverage in excess of \$10,000.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

#### Risk Pool Membership

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities, and retained earnings at December 31, 2003 and 2002 (the latest information available):

Casualty Coverage	<u>2003</u>	<u>2002</u>
Assets	\$27,792,223	\$23,757,036
Liabilities	(11,791,300)	(9,197,512)
Retained earnings	\$16,000,923	\$14,559,524
Property Coverage Assets Liabilities Retained earnings	\$6,791,060 (750,956) \$6,040,104	\$6,596,996 (1,204,326) \$5,392,670

# BALESTRA, HARR & SCHERER, CPAs, INC.

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Ohio Society of Certified Public Accountants

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Board of Trustees Laurel Township Hocking County, Ohio 126971 Wildcat Road Rockbridge, OH 43149

We have audited the accompanying financial statements of Laurel Township, Hocking County, Ohio (the Township), as of and for the years ended December 31, 2004 and 2003, and have issued our report thereon dated August 8, 2005. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audits, we considered the Township's internal control over financial reporting in order to determine auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of the audit committee, management and the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Balestra, Harr & Scherer Balestra, Harr & Scherer, CPAs, Inc.

August 8, 2005

# Laurel Township Hocking County, Ohio Schedule of Prior Audit Findings For the Years Ended December 31, 2004 and 2003

# SCHEDULE OF PRIOR AUDIT FINDINGS

Finding Number	Finding Summary	Fully Corrected?	Not corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2002-001	Ohio Revised Code Section 5705.36, amended certificates of estimate resources	Yes	



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# **LAUREL TOWNSHIP**

# **HOCKING COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MARCH 14, 2006