# LIBERTY TOWNSHIP

Jackson County

Regular Audit

January 1, 2004 through December 31, 2005

Fiscal Years Audited Under GAGAS: 2005 - 2004

# BALESTRA, HARR & SCHERER, CPAs, INC. CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. Box 687 PIKETON, OHIO 45661

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Auditor of State Betty Montgomery

Board of Trustees Liberty Township 12427 Beaver Pike Jackson, Ohio 45640

We have reviewed the *Independent Auditor's Report* of Liberty Township, Jackson County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Liberty Township is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

August 29, 2006

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# BALESTRA, HARR & SCHERER, CPAs, INC. CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P. O. BOX 687 PIKETON, OHIO 45661

## TELEPHONE (740) 289-4131 FAX (740) 289-3639 www.bhscpas.com

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

#### **Independent Auditor's Report**

Board of Trustees Liberty Township 12427 Beaver Pike Jackson, Ohio 45640

We have audited the accompanying financial statements of the Liberty Township, Jackson County, (the Township) as of and for the years ended December 31, 2005 and December 31, 2004. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 2, the government has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

Revisions to GAAP require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and December 31, 2004. Instead of the funds accompanying financial statements presented for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2005 and 2004. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts are materially misstated under accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above for the years ended December 31, 2005 and 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Township's combined funds as of December 31, 2005 or December 31, 2004, or their changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of The Liberty Township, Jackson County, as of December 31, 2005 and December 31, 2004, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 2.

Independent Auditor's Report Page 2

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion & Analysis for the years ended December 31, 2005 and 2004. The Township has not presented Management's Discussion & Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2006, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards. You should read it in conjunction with this report in assessing the results of our audit.

Balistra, Harr & Scherur

Balestra, Harr & Scherer, CPAs, Inc.

June 30, 2006

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

	<b>Governmental Fund Types</b>						
	G	eneral		Special Revenue	Capital Projects	(Me	Totals emorandum Only)
Cash Receipts:							
Local Taxes	\$	54,472	\$	39,733	\$ -	\$	94,205
Charges For Services		-		2,150	-		2,150
Intergovernmental		43,556		177,050	3,495		224,101
Earnings On Investments		97		41	-		138
Other Revenue		478		850	 -		1,328
Total Cash Receipts		98,603		219,824	3,495		321,922
Cash Disbursements: Current:							
General Government		84,967		_	_		84,967
Public Safety		623		28,803	-		29,426
Public Works				126,324	-		126,324
Health		9,400		73	-		9,473
Debt Service:		- ,					-,
Principal Retirement		-		68,537	2,858		71,395
Interest and Fiscal Charges		-		1,997	319		2,316
Total Cash Disbursements		94,990	_	225,734	 3,177		323,901
Total Cash Receipts Over(Under) Cash Disbursements		3,613		(5,910)	318		(1,979)
Fund Cash Balances, January 1		14,597		55,990	(2,749)		67,838
Fund Cash Balances, December 31	\$	18,210	\$	50,080	\$ (2,431)	\$	65,859

The notes to the financial statements are an integral part of this statement

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

	Governmental Fund Types				
	G	eneral	Special Revenue	Capital Projects	Totals (Memorandum Only)
Cash Receipts:					
Local Taxes	\$	53,233	\$ 33,961	\$ -	\$ 87,194
Charges for Services		-	1,800	-	1,800
Intergovernmental		39,432	168,596	2,205	210,233
Earnings on Investments		78	28	-	106
Other Revenue		-	3,980	-	3,980
Total Cash Receipts		92,743	208,365	2,205	303,313
Cash Disbursements:					
General Government		80,781	3,415	2,934	87,130
Public Safety		-	27,568	-	27,568
Public Works		-	169,203	-	169,203
Health		-	5,689	-	5,689
Capital Outlay		1,744	-	-	1,744
Principal Retirement		-	19,588	1,368	20,956
Interest and Fiscal Charges		-	1,990	219	2,209
Total Cash Disbursements		82,525	227,453	4,521	314,499
Total Cash Receipts Over (Under) Cash Disbursements		10,218	(19,088)	(2,316)	(11,186)
<b>Other Financing Sources (Uses)</b> Sale of Notes		-	50,000	-	50,000
Total Other Financing Sources (Uses)		-	50,000	-	50,000
Excess of Cash Receipts and Other Financing Sources Over (Under) Cash Disbursements and Other Financing Uses		10,218	30,912	(2,316)	38,814
Fund Cash Balances, January 1		4,379	25,078	(433)	29,024
Fund Cash Balances, December 31	\$	14,597	\$ 55,990	\$ (2,749)	\$ 67,838

The notes to the financial statements are an integral part of this statement.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004

## **1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

## A. Description of the Entity

Liberty Township, Gallia County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly-elected Clerk. The Township provides services that include road and bridge maintenance (public works), and cemetery maintenance (health).

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

## C. Cash

All cash assets are maintained in an interest-bearing checking account.

#### D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

## 1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Fund:

*Motor Vehicle License Tax Fund* – This fund receives motor vehicle license tax money for constructing, maintaining and repairing Township roads.

*Gasoline Tax Fund* - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## **E. Budgetary Process**

The Ohio Revised Code requires that each fund be budgeted annually.

## 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

## 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

## 3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled and reappropriated in the subsequent year.

A summary of 2005 and 2004 budgetary activity appears in Note 3.

## F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

# 2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

	 2005	 2004	
Demand Deposits	\$ 65,859	\$ 67,838	

**Deposits:** Deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

#### 3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2005 and 2004 follows:

2005 Budgeted vs. Actual Receipts							
	Actual						
Fund Type		Receipts	F	Receipts		Variance	
General Fund	\$	115,685	\$	98,603	\$	(17,082)	
Special Revenue		250,272		219,824		(30,448)	
Capital Project		4,466		3,495		(971)	
Total	\$	370,423	\$	321,922	\$	(48,501)	
2005 Budgeted	d vs. /	Actual Budge	etary	Basis Exper	nditur	es	
	Ар	propriation	В	udgetary			
Fund Type		Authority	Exp	penditures	V	'ariance	
General Fund	\$	115,685	\$	94,990	\$	20,695	
Special Revenue		250,272		225,734		24,538	
Capital Project		4,466	3,177			1,289	
Total	\$	370,423	\$ 323,901		\$	46,522	
2004 Budgeted vs. Actual Receipts							
2004		0	ctual				
	E	Budgeted		Actual		arianco	
Fund Type	E F	Budgeted Receipts	F	Actual Receipts		ariance	
Fund Type General Fund	E	Budgeted Receipts 101,515		Actual Receipts 92,743	 \$	(8,772)	
Fund Type General Fund Special Revenue	E F	Budgeted Receipts 101,515 255,550	F	Actual Receipts 92,743 258,365		(8,772) 2,815	
Fund Type General Fund Special Revenue Capital Project	E F \$	Budgeted Receipts 101,515 255,550 6,022	F \$	Actual Receipts 92,743 258,365 2,205	\$	(8,772) 2,815 (3,817)	
Fund Type General Fund Special Revenue	E F	Budgeted Receipts 101,515 255,550	F	Actual Receipts 92,743 258,365		(8,772) 2,815	
Fund Type General Fund Special Revenue Capital Project	E F \$ \$	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge	F \$ \$	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper	\$	(8,772) 2,815 (3,817) (9,774)	
Fund Type General Fund Special Revenue Capital Project Total 2004 Budgeted	E F \$ \$ 4 vs. /	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge propriation	F \$ \$ etary B	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper udgetary	\$ \$	(8,772) 2,815 (3,817) (9,774) es	
Fund Type General Fund Special Revenue Capital Project Total 2004 Budgeted Fund Type	E F \$ \$ 4 vs. / Ap	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge propriation Authority	F \$ etary B Exp	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper udgetary penditures	\$	(8,772) 2,815 (3,817) (9,774) es 'ariance	
Fund Type General Fund Special Revenue Capital Project Total 2004 Budgeted Fund Type General Fund	E F \$ \$ 4 vs. /	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge propriation Authority 98,072	F \$ \$ etary B	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper udgetary penditures 82,525	\$ \$	(8,772) 2,815 (3,817) (9,774) es <u>'ariance</u> 15,547	
Fund Type General Fund Special Revenue Capital Project Total 2004 Budgeted Fund Type General Fund Special Revenue	E F \$ \$ 4 vs. / Ap	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge propriation Authority 98,072 182,722	F \$ etary B Exp	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper udgetary penditures 82,525 227,453	\$	(8,772) 2,815 (3,817) (9,774) es <sup>(ariance</sup> 15,547 (44,731)	
Fund Type General Fund Special Revenue Capital Project Total 2004 Budgeted Fund Type General Fund	E F \$ \$ 4 vs. / Ap	Budgeted Receipts 101,515 255,550 6,022 363,087 Actual Budge propriation Authority 98,072	F \$ etary B Exp	Actual Receipts 92,743 258,365 2,205 353,313 Basis Exper udgetary penditures 82,525	\$	(8,772) 2,815 (3,817) (9,774) es <u>'ariance</u> 15,547	

Contrary to Ohio law, the Township did not encumber all commitments.

# 4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

4. **PROPERTY TAX (Continued)** Public utilities are also taxed on personal and real property

located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. **DEBT** Debt outstanding at December 31, 2005 was as follows:

	Principal	Interest Rate
General Obligation Note	\$ 3,058	5.99%

The general obligation note was issued to finance the construction of a water line and is solely by the Township's taxing authority.

# 6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2005 and 2004, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2005.

## NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

## 7. RISK MANAGEMENT Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

## Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence, including loss adjustments expense. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

## Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund Pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

## Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31, 2004 and 2003: Most recent information available:

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	<u>(13,640,962)</u>	<u>(11,791,300)</u>
Retained earnings	<u>\$17,046,241</u>	<u>\$16,000,923</u>

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

# 7. RISK MANAGEMENT (continued)

Property Coverage	<u>2004</u>	<u>2003</u>
Assets	\$7,799,073	\$6,791,060
liabilities	<u>(753,906)</u>	<u>(750,956)</u>
Retained earnings	<u>\$7,045,167</u>	<u>\$6,040,104</u>

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## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Board of Trustees Liberty Township 12427 Beaver Pike Jackson, Ohio 45640

To the Board of Trustees:

We have audited the financial statements of the Liberty Township, Jackson County, Ohio (the Township), as of and for the years ended December 31, 2005 and 2004 and have issued our report thereon dated June 30, 2006, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying Schedule of Findings as item 2004-005.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the only reportable condition described above is not a material weakness.

Liberty Township Jackson County Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page 2

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2004-001 through 2004-004.

This report is intended for the information and use of the audit committee, management, the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Balistra, Harr & Scherur

Balestra, Harr & Scherer, CPAs, Inc.

June 30, 2006

# SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

#### FINDING NUMBER 2004-001

### Material Noncompliance/Reportable Condition – Disbursements exceeding appropriations

Ohio Rev. Code, Section 5705.41 (B) prohibits a subdivision or taxing unit from expending money unless it has been appropriated.

At December 31, 2004 total disbursements exceeded total appropriations in the following funds:

	Total	Total	
	Appropriations	Disbursements	\$ Variance
2004			
Special Revenue			
Fire Fund	26,222	27,568	(1,346)
Permissive Sales Tax	62,000	113,242	(51,242)
Fund			
FEMA	0	3,697	(3,697)
Cemetery	500	5,689	(5,189)
Capital Projects			
Permanent Improvement	4,600	4,887	(287)

Allowing expenditures to exceed appropriations could result in negative fund balances and the use of Township resources required for other services. As such, the Clerk should not certify the availability of funds and should deny payment request exceeding appropriations. The Clerk may request the Board of Trustee to approve increased expenditure levels by increasing appropriations and amending estimated resources, if necessary.

#### Response

The Township Clerk will make an effort to monitor budgetary activity more closely.

#### FINDING NUMBER 2004-002

#### Material Noncompliance/Reportable Condition – Interfund Transfers

Ohio Revised Code Section 5705.14 requires interfund transfers to be made by resolution of the taxing authority passed with the affirmative vote of two-thirds of the members.

An interfund transfer was made in 2004 and Board of Township Trustees approval was not documented in the minutes. An adjustment has been made regarding this transfer.

We recommend all transfers be presented to the Board of Township Trustees for approval and the approval be documented in the minutes.

# SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004 (Continued)

#### FINDING NUMBER 2004-002 (Continued)

#### Response

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In the future, the Township Clerk will communicate with the Board of Trustees to have approval before transferring money between funds

#### FINDING NUMBER 2004-003

#### **Material Noncompliance - Expenditures over Appropriations**

Ohio Rev. Code, Section 5705.39, states that total appropriations from each fund shall not exceed the total estimated revenue. Appropriations exceeded estimated resources in the following funds and fiscal years:

			Estimated	Appropriat	ion
	Year	Fund	Resources	Authority	Variance
2004		Motor Vehicle License	\$22,282	\$32,000	(\$9,718)

The Clerk may request the Board of Trustees to amend the certificate of estimated resources when deemed appropriate.

#### Response

The Township Clerk will make an effort to monitor budgetary activity more closely.

#### FINDING NUMBER 2005-004

#### **Material Noncompliance - Negative Fund Balances**

Ohio Rev. Code Section 5705.10, provides that all money paid into a fund must be used only for purposes for which the fund was established. As a result, negative fund balances indicate that money from one fund was used to cover the expenses of another fund. The Township had significant negative fund balances in various funds, as follows:

Date	Fund	Balance
December 31, 2004	Permanent Improvement	(\$2,749)
December 31, 2005	Permanent Improvement	(\$2,431)

We recommend that the Township monitor their fund balances to ensure that funds are used solely for their intended purpose and to prevent negative fund balances.

#### Response

The Township will maintain appropriate resources to make pay future obligations.

# SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004 (Continued)

#### FINDING NUMBER 2004-005

## **Reportable Condition**

During our test of debt and receipts, it was noted the Township Clerk posted several receipts and debt payments to the incorrect line item and/or to the incorrect fund.

This could result in receipts and disbursements being misstated. It also resulted in many reclassifications and adjustments.

We recommend the Township Clerk review the UAN manual chart of accounts to determine the correct line items to post the receipts.

## Response

The Township Clerk plans to review the UAN manual chart of accounts to determine the correct coding of receipts and disbursements.

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005 AND 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No
2003-001	ORC 5705.41(B) expenditures exceeding appropriations	No	Reissued see finding 2004-001
2003-002	ORC 5705.41(D) encumbering funds	Yes	
2003-003	Problems with reconciliations	Yes	
2003-004	Incorrect coding or receipts and debt payments	No	Reissued see finding 2004-004
2003-005	Inadequate controls over preparation of monthly bank reconciliations	Yes	
2003-006	Budgetary items posted on the UAN system was different than Appropriations and Estimated Receipts than were on the Annual Appropriations Resolution and Amended Official Certificate of Estimated Resources	Yes	



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LIBERTY TOWNSHIP

# JACKSON COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 12, 2006