#### AUDIT REPORT

**JANUARY 1, 2004 – DECEMBER 31, 2005** 

Wolfe, Wilson, & Phillips, Inc. 37 South Seventh Street Zanesville, Ohio 43701



Auditor of State Betty Montgomery

Board of Trustees Morgan Township 609 Halcyon Avenue McConnelsville, Ohio 43756

We have reviewed the *Independent Auditors' Report* of Morgan Township, Morgan County, prepared by Wolfe, Wilson & Phillips, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Morgan Township is responsible for compliance with these laws and regulations.

Betty Montgomery

BETTY MONTGOMERY Auditor of State

May 8, 2006

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#### WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

#### **INDEPENDENT AUDITORS' REPORT**

Morgan Township Morgan County 609 Halcyon Avenue McConnelsville, Ohio 43756

We have audited the accompanying financial statements of the governmental activities, major funds and aggregate remaining fund information of Morgan Township, Morgan County as of and for the years ended December 31, 2005 and 2004, which collectively comprised the Township's basic financial statements. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the Township has prepared these financial statements and notes using the cash basis of accounting. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position-cash basis of the governmental activities, major funds and the aggregate remaining fund information of Morgan Township, Morgan County, as of December 31, 2005 and 2004, and the respective changes in financial position-cash basis and the respective budgetary comparison for the General Fund, Gas Tax Fund, and Road and Bridge Fund, thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued a report dated February 28, 2006, on our consideration of Morgan Township's internal control structure over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Government Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio

February 28, 2006

This discussion and analysis of the Morgan Township's financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2005 and 2004, within the limitations of the Township's cash basis accounting. The intent of this discussion and analysis is to look at the Township's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the Township's financial performance.

# <u>Highlights</u>

Key highlights for 2005 and 2004 are as follows:

The Township's general receipts are primarily Real Estate and property taxes for governmental activities for the year. Tax receipts for 2005 and 2004 changed very little compared compared to 2003 as development within the Township has slowed.

In 2005, the Township purchased property in the amount of \$10,000.

In 2005, the Township received Estate tax in the amount of \$98,878.

In 2005 and 2004, the Township received Issue II funding in the amount of \$24,077 and \$49,568, respectively, for the resurfacing of Township roads.

In 2005 and 2004, the Township received \$42,858 and \$8,296, respectively, from FEMA for storm disasters.

In 2004, the Township purchased a new tractor. The tractor was financed for 4 years with an interest rate of 3.57%. The amount financed was \$36,790.

## **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

## **Report Components**

The statement of net assets and statement of activities provide information about the cash activities of the Township as a whole. The statement of cash basis assets and fund balances, and the statement of cash receipts, disbursements and changes in fund cash balances, present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the basic financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

## **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

# **Reporting the Government as a Whole**

The statements of net assets and statements of activities for 2005 and 2004 reflect how the Township did financially within the limitations of the cash basis of accounting. The statement of net assets present the cash balances of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the programs services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General cash receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws form the Township's general receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township's tax base, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and real estate taxes.

In the statement of net assets and the statement of activities, we divide the government into governmental activities. All of the Township's basic services are reported here, including road maintenance. Real estate and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

# **Reporting the Government's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose.

**Governmental Funds** - All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds for 2005 are the General Fund, Gasoline Tax Fund, and Road and Bridge Fund. In 2004 the major funds are the General Fund, Gasoline Tax Fund, Road and Bridge Fund, and Public Works Projects Fund. The programs reported in governmental funds are related to those reported in the governmental activities section of the entity-wide statements. There are no reconciliations between the two reports as the township reports on the cash basis.

## The Government as a Whole

Table 1 provides a summary of the Township's net assets for 2005 compared to 2004 on the cash basis:

# Table 1 NET ASSETS

	Governm	nental A	ctivities
	 2005		2004
Assets			
Cash	\$ 153,825	\$	85,008
Total Assets	 153,825		85,008
Net Assets			
Restricted for:			
Other Purposes	51,713		61,571
Unrestricted	102,112		23,437
Total Net Assets	\$ 153,825	\$	85,008

Table 2 reflects the changes in net assets in 2005 and 2004

	Governmental Activities							
		2005		2004				
Receipts:			. <u> </u>					
Program Receipts:								
Charges for Services	\$	5,758	\$	-				
Operating Grants		87,058		85,793				
Capital Grants		61,078		56,978				
Total Program Receipts		153,894		142,771				
General Receipts;		,		,				
Property and Other Tax		70,176		73,745				
Grants and Entitlements		,		,				
not Restricted		102,595		11,144				
Interest		4,488		3,035				
Miscellaneous		17,031		462				
Total General Receipts		194,290		88,386				
Total Receipts		348,184	. <u> </u>	231,157				
1		,	·	,				
Disbursements:								
General Government		49,499		49,035				
Public Safety		20,153		22,949				
Public Works		159,126		118,894				
Health		6,467		1,568				
Capital Outlay		34,077		86,358				
Debt Service		8,797		-				
Interest		1,248		-				
Total Disbursements		279,367	·	278,804				
Increase/(Decrease)								
In Net Assets		68,817		(10,857)				
111 INCL /135015		00,017		(10,057)				
Net Assets, January 1		85,008		95,865				
Net Assets, December 31	\$	153,825	\$	85,008				

# Table 2CHANGES IN NET ASSETS

Program receipts represent 44% and 62% of total receipts for 2005 and 2004, respectively. They are primarily comprised of restricted intergovernmental receipts such as motor vehicle license and gas tax money.

General receipts represent 56% and 38% of the Township's total receipts for 2005 and 2004, respectively. Local taxes represent 36% and 58% of the general receipts. Grants and entitlements make up the balance of general receipts. Other receipts are insignificant and somewhat unpredictable receipt sources.

Disbursements for general government represent the overhead costs of running the Township and the support services provided for the other Township activities.

## The Government's Funds

Total governmental funds had receipts of \$348,184 and \$231,157 for 2005 and 2004 and disbursements of \$279,367 and \$278,804 for 2005 and 2004, respectively. The greatest change within governmental funds occurred within the General Fund in 2005 as it increased as a result of receiving \$98,878 of inheritance tax.

# **Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts and disbursements. The most significant budgeted fund is the General Fund.

During 2005 and 2004, the Township made amendments to its appropriation budget and receipts budget to reflect changing circumstances. In 2005 final budgeted receipts were increased to due to receiving inheritance tax. For both 2005 and 2004, actual receipts were greater than budgeted receipts.

Final budgeted disbursements for 2005 and 2004 were \$269,343 and \$373,884, respectively. Actual disbursements for 2005 and 2004 were \$279,367 and \$278,804, respectively. The Township kept spending close to budgeted amounts.

## Debt

As of December 31, 2005 the Township had debt outstanding of \$27,993 with \$10,044 due within one year. The debt outstanding is one promissory note, which was used to purchase a tractor.

## **Contacting the Government's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Barbara A. Bucey, Fiscal Officer, 609 Halcyon Avenue, McConnelsville, Ohio 43756.

# STATEMENT OF NET ASSETS-CASH BASIS December 31, 2005

	 vernmental Activities
ASSETS: Equity in Pooled Cash and Cash Equivalents	\$ 153,825
Total Assets	\$ 153,825
NET ASSETS:	
Restricted for: Other Purposes Unrestricted	 51,713 102,112
Total Net Assets	\$ 153,825

## STATEMENT OF ACTIVITIES-CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2005

	Disb	Cash oursements	Se	rges for ervices d Sales	Gr	perating ants and tributions	•	tal Grants and tributions	Re Cl	Net oursements) ceipts and hanges in et Assets
<b>Governmental Activities:</b>										
General Government	\$	49,499	\$	-	\$	2,922	\$	-	\$	(46,577)
Public Safety		20,153		-		1,950		-		(18,203)
Public Works		159,126		5,758		77,233		61,078		(15,057)
Health		6,467		-		-		-		(6,467)
Other		-		-		4,953		-		4,953
Capital Outlay		34,077		-		-		-		(34,077)
Debt Service		8,797		-		-		-		(8,797)
Interest Expense		1,248				-		-		(1,248)
Total Governmental Activities	\$	279,367	\$	5,758	\$	87,058	\$	61,078	\$	(125,473)

## **General Receipts:**

Property Taxes Levied for:	
General Purposes	67,992
Other	2,184
Grants and Entitlements not	
Restricted to Specific Programs	102,595
Interest	4,488
Miscellaneous	 17,031
Total General Receipts	 194,290
Change in Net Assets	68,817
Net Assets Beginning of Year	 85,008
Net Assets End of Year	\$ 153,825

#### STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS-CASH BASIS December 31, 2005

	General	Gasoline Tax	Road and Bridge	Other Governmental Funds	Total Governmental Funds
ASSETS: Equity in Pooled Cash and cash Equivalents	\$ 102,112	\$ 32,012	\$ 16,913	\$ 2,788	\$ 153,825
Total Assets	\$ 102,112	\$ 32,012	\$ 16,913	\$ 2,788	\$ 153,825
Fund Balances: Unreserved:					
General Fund Special Revenue	102,112	32,012	16,913	2,788	102,112 51,713
Total Fund Balances	\$ 102,112	\$ 32,012	\$ 16,913	\$ 2,788	\$ 153,825

#### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUNDS-CASH BASIS December 31, 2005

	(	General	G	asoline Tax		oad and Bridge	Gov	Other ernmental Funds		Total vernmental Funds
CASH RECEIPTS	¢	27 100	¢		¢	24.275	\$	10 702	¢	70.176
Property and Other Local Taxes Intergovernmental	\$	27,108 105,516	\$	77,233	\$	24,275 1,950	\$	18,793 71,790	\$	70,176 256,489
Interest		1,784		1,785		1,950		919		4,488
Other		1,784		1,/05		16,900		919		17,031
Other		151		-		10,900		-		17,031
Total Receipts		134,539		79,018		43,125		91,502		348,184
CASH DISBURSEMENTS:										
Current:										
General Government		49,397		-		-		102		49,499
Public Safety		-		-		-		20,153		20,153
Public Works		-		71,005		37,226		50,895		159,126
Health		6,467		-		-		-		6,467
Debt Service										
Principal Retirement		-		-		8,797		-		8,797
Interest and Fiscal Charges		-		-		1,248		-		1,248
Capital Outlay				-		10,000		24,077		34,077
Total Disbursements		55,864		71,005		57,271		95,227		279,367
Excess of Receipts Over (Under) Disbursements		78,675		8,013		(14,146)		(3,725)		68,817
Cash Fund Balances Beginning of Year		23,437		23,999		31,059		6,513		85,008
Cash Fund Balances End of Year	\$	102,112	\$	32,012	\$	16,913	\$	2,788	\$	153,825

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amou	ints		Fin	iance with al Budget
	0	riginal	Final		 Actual	-	Positive legative)
CASH RECEIPTS							
Property and Other Local Taxes	\$	25,800	\$	25,800	\$ 27,108	\$	1,308
Intergovernmental		6,546		105,696	105,516		(180)
Interest		622		700	1,784		1,084
Other		243		243	 131		(112)
Total Receipts		33,211		132,439	 134,539		2,100
CASH DISBURSEMENTS:							
Current:							
General Government		52,249		145,626	49,397		96,229
Public Safety		150		150	-		150
Health		4,100		9,600	6,467		3,133
Capital Outlay		500		500	 		500
Total Disbursements		56,999		155,876	 55,864		100,012
Excess of Receipts Over (Under) Disbursements		(23,788)		(23,437)	78,675		102,112
Cash Fund Balances Beginning of Year		23,437		23,437	 23,437		-
Cash Fund Balances End of Year	\$	(351)	\$	-	\$ 102,112	\$	102,112

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS GAS TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amou	nts			Fina	ance with Il Budget ositive
	O	riginal Final		Final	Actual			egative)
CASH RECEIPTS								
Intergovernmental Interest	\$	75,400 800	\$	75,400 800	\$	77,233	\$	1,833
Other		800 105		800 105		1,785		985 (105)
		100		100				(100)
Total Receipts		76,305		76,305		79,018		2,713
CASH DISBURSEMENTS: Current:								
Public Works		100,304		100,304		71,005		29,299
Total Disbursements		100,304		100,304		71,005		29,299
Excess of Receipts Over (Under) Disbursements		(23,999)		(23,999)		8,013		32,012
Cash Fund Balances Beginning of Year		23,999		23,999		23,999		-
Cash Fund Balances End of Year	\$		\$		\$	32,012	\$	32,012

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amou	nts			Fina	Variance with Final Budget		
	Original		Final		Actual		Positive (Negative)			
CASH RECEIPTS							<u> </u>	8 /		
Property and Other Local Taxes	\$	36,000	\$	36,000	\$	24,275	\$	(11,725)		
Intergovernmental		8,551		8,551		1,950		(6,601)		
Interest		-		-		-		-		
Other		19,000		18,974		16,900		(2,074)		
Total Receipts		63,551		63,525		43,125		(20,400)		
CASH DISBURSEMENTS:										
Current:										
General Government		-		-		-		-		
Public Works		70,860		74,061		37,226		36,835		
Health		-		-		-		-		
Capital Outlay		13,000		13,000		10,000		3,000		
Debt Service-Principal		9,450		9,450		8,797		653		
Debt Service-Interest		1,300		1,300		1,248		52		
Total Disbursements		94,610		97,811		57,271		40,540		
Excess of Receipts Over (Under) Disbursements		(31,059)		(34,286)		(14,146)		20,140		
Cash Fund Balances Beginning of Year		31,059		31,059		31,059		-		
Cash Fund Balances End of Year	\$	_	\$	(3,227)	\$	16,913	\$	20,140		

# STATEMENT OF NET ASSETS-CASH BASIS December 31, 2004

	 ernmental ctivities
ASSETS: Equity in Pooled Cash and Cash Equivalents	\$ 85,008
Total Assets	\$ 85,008
NET ASSETS:	
Restricted for:	
Other Purposes	61,571
Unrestricted	 23,437
Total Net Assets	\$ 85,008

# STATEMENT OF ACTIVITIES-CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2004

	Program Cash Receipts							Net bursements)
	Cash Disbursements		Operating Capital Grants and an		tal Grants and tributions	С	ceipts and hanges in let Assets	
<b>Governmental Activities:</b>								
General Government	\$	49,035	\$	-	\$	-	\$	(49,035)
Public Safety		22,949		-		-		(22,949)
Public Works		118,894		75,155		56,978		13,239
Health		1,568		-		-		(1,568)
Other		-		10,638		-		10,638
Capital Outlay		86,358			1	-		(86,358)
Total Governmental Activities	\$	278,804	\$	85,793	\$	56,978	\$	(136,033)

## **General Receipts:**

General Receipts:	
Property Taxes Levied for:	
General Purposes	71,146
Other	2,599
Grants and Entitlements not	
Restricted to Specific Programs	11,144
Interest	3,035
Note Proceeds	36,790
Miscellaneous	 462
Total General Receipts	125,176
Change in Net Assets	(10,857)
Net Assets Beginning of Year	 95,865
Net Assets End of Year	\$ 85,008

#### STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS-CASH BASIS December 31, 2004

	(	General	G	asoline Tax		oad and Bridge	We	blic orks jects	Gove	Other ernmental Funds	Gov	Total ernmental Funds
ASSETS:	<i>.</i>	22.427	<i>.</i>	22.000	<i>.</i>	21.050	¢		<i>.</i>	6.512	<u> </u>	05.000
Equity in Pooled Cash and cash Equivalents	\$	23,437	\$	23,999	\$	31,059	\$	-	\$	6,513	\$	85,008
Total Assets	\$	23,437	\$	23,999	\$	31,059	\$	-	\$	6,513	\$	85,008
Fund Balances:												
Unreserved: General Fund		23,437		-		-		-		-		23,437
Special Revenue		-		23,999		31,059		-		6,513		61,571
Total Fund Balances	\$	23,437	\$	23,999	\$	31,059	\$	-	\$	6,513	\$	85,008

#### STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUNDS-CASH BASIS December 31, 2004

	General	Gasoline Tax	Road and Bridge	Public Works Projects	Other Governmental Funds	Total Governmental Funds
CASH RECEIPTS		_				
Property and Other Local Taxes	\$ 29,290	\$ -	\$ 27,375	\$ -	\$ 17,080	\$ 73,745
Intergovernmental	14,032	68,092	1,881	49,568	20,342	153,915
Interest	1,214	1,214	-	-	607	3,035
Other	13		449			462
Total Receipts	44,549	69,306	29,705	49,568	38,029	231,157
CASH DISBURSEMENTS:						
Current:						
General Government	48,735	-	-	-	300	49,035
Public Safety	-	-	-	-	22,949	22,949
Public Works	-	78,270	24,456	-	16,168	118,894
Health	1,568	-	-	-	-	1,568
Capital Outlay			36,790	49,568		86,358
Total Disbursements	50,303	78,270	61,246	49,568	39,417	278,804
Excess of Receipts Over (Under) Disbursements	(5,754	(8,964)	(31,541)	-	(1,388)	(47,647)
Other Cash Financing Sources						
Note Proceeds			36,790			36,790
Total Other Financing Sources	-	-	36,790	-	-	36,790
Net Change in Cash Fund Balances	(5,754	(8,964)	5,249	-	(1,388)	(10,857)
Cash Fund Balances Beginning of Year	29,191	32,963	25,810		7,901	95,865
Cash Fund Balances End of Year	\$ 23,437	\$ 23,999	\$ 31,059	<u>\$</u> -	\$ 6,513	\$ 85,008

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2004

		Budgeted	Amou	ints			Fina	ance with al Budget ositive
	0	riginal		Final	I	Actual	-	egative)
CASH RECEIPTS		0						<u> </u>
Property and Other Local Taxes	\$	28,300	\$	28,300	\$	29,290	\$	990
Intergovernmental		7,019		7,019		14,032		7,013
Interest		700		700		1,214		514
Other		392		392		13		(379)
Total Receipts		36,411		36,411		44,549		8,138
CASH DISBURSEMENTS:								
Current:								
General Government		57,102		57,102		48,735		8,367
Public Safety		150		150		-		150
Health		5,850		5,850		1,568		4,282
Capital Outlay		2,500		2,500		-		2,500
Total Disbursements		65,602		65,602		50,303		15,299
Excess of Receipts Over (Under) Disbursements		(29,191)		(29,191)		(5,754)		23,437
Cash Fund Balances Beginning of Year		29,191		29,191		29,191		
Cash Fund Balances End of Year	\$	_	\$		\$	23,437	\$	23,437

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS GAS TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
CASH RECEIPTS Intergovernmental Interest Other	\$     71,900 700 86	\$	\$ 68,092 1,214	\$ (3,808) 514 (86)	
Total Receipts	72,686	72,686	69,306	(3,380)	
CASH DISBURSEMENTS: Current: Public Works	105,649	105,649	78,270	27,379	
Total Disbursements	105,649	105,649	78,270	27,379	
Excess of Receipts Over (Under) Disbursements	(32,963)	(32,963)	(8,964)	23,999	
Cash Fund Balances Beginning of Year	32,963	32,963	32,963		
Cash Fund Balances End of Year	\$ -	\$ -	\$ 23,999	\$ 23,999	

## STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND CASH BALANCES BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2004

	Budgeted Amounts						Variance with Final Budget	
	(	Driginal		Final	I	Actual		ositive egative)
CASH RECEIPTS								
Property and Other Local Taxes	\$	32,450	\$	32,450	\$	27,375	\$	(5,075)
Intergovernmental		1,800		1,800		1,881		81
Other		38,000		38,000		37,239		(761)
Total Receipts		72,250		72,250		66,495		(5,755)
CASH DISBURSEMENTS:								
Current:								
Public Works		55,032		55,032		24,456		30,576
Capital Outlay		43,028		43,028		36,790		6,238
Total Disbursements		98,060		98,060		61,246		36,814
Excess of Receipts Over (Under) Disbursements		(25,810)		(25,810)		5,249		31,059
Cash Fund Balances Beginning of Year		25,810		25,810		25,810		
Cash Fund Balances End of Year	\$	-	\$	-	\$	31,059	\$	31,059

## NOTES TO THE FINANCIAL STATEMENTS

## 1. DESCRIPTION OF THE REPORTING ENTITY

#### **Reporting Entity**

The Township of Morgan, Morgan County, is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three member Board of Trustees and a publicly elected Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides road and bridge maintenance, cemetery maintenance, and fire protection. The Township contracts with the M&M Fire Department to provide fire services.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

These financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements, in which case GASB prevails. Following are more of the Township's accounting policies.

## **Basis of Presentation**

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

## **Government-Wide Financial Statements**

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities or the Township that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or service. The Township has no business-type activities.

# NOTES TO THE FINANCIAL STATEMENTS

#### 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Government-Wide Financial Statements (Continued)**

The statement of net assets present the cash balance of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the programs goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Township's general receipts.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### **Fund Accounting**

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are divided into one category: governmental.

#### **Governmental Funds**

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are General Fund, Gasoline Tax Fund and Road and Bridge Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio. The Gasoline Tax Fund is used for Trustee's salary and for the maintenance and up keep of roads. The Road and Bridge Fund is for maintenance and up keep of roads. In 2004, The Public Works Fund was used to account for Issue II monies passed through the Morgan County Engineers office. The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

# NOTES TO THE FINANCIAL STATEMENTS

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **Basis of Accounting**

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note. There were no modifications having substantial support.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue billed or provided services not yet collected) and certain liabilities (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

#### **Budgetary Process**

All funds are legally required to be budgeted and appropriated (except certain agency funds). The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and set limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund, department, and object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Fiscal Officer. The amounts reported in the original budget on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

# NOTES TO THE FINANCIAL STATEMENTS

## 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

## **Cash and Investments**

To improve cash management, cash received by the Township is deposited into a checking account, which earns 2.62 percent interest. In 2005, interest credited to the General Fund was \$1,784 and \$1,214, respectively.

#### **Restricted Assets**

Cash and cash equivalents are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. Amounts restricted for other purposes represents special revenue funds restricted to a specific use.

#### **Inventory and Prepaid Items**

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### **Capital Assets**

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

## 3. CHANGE IN BASIS OF ACCOUNTING AND RESTATEMENT OF FUND EQUITY

Last audit period the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This audit period the Township has implemented the cash basis of accounting. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type. There was no restatement of fund equity due to this change.

## 4. BUDGETARY BASIS OF ACCOUNTING

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance-Budget and Actual-Budgetary Basis presented for the General Fund is prepared on the budgetary basis to provide a meaningful comparisons of actual results with the budget. The differences between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). There were no outstanding encumbrances at year end for 2005 and 2004, respectively.

# NOTES TO THE FINANCIAL STATEMENTS

#### 5. **DEPOSITS**

Monies held by the Township are classified by State into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, including negotiable order of withdrawl (NOW) accounts.

Protection of the Township's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by collateral pledged to the Township by the financial institution, or by a collateral pool established by the financial institution, to secure the repayment of all public monies deposited with the institution. The Citizens National Bank of McConnelsville is the financial institution for Morgan Township.

#### **Deposits:**

At year ended December 31, 2005, the carrying amount of the Township's deposits was \$153,825, the bank balance was \$179,564. Of the bank balance, \$100,000 was covered by federal depository insurance and \$79,564 was collateralized by the financial institution's public entity deposit pool. At year ended December 31, 2004, the carrying amount of the Township's deposits was \$85,008, which was covered by federal depository insurance. Although the securities serving as collateral were held by the pledging financial institution's public entity deposit pool and all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the Township to a successful claim by the Federal Deposit Insurance Corporation.

#### 6. RISK MANAGEMENT

The Township is exposed to various risks of loss related to torts; damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During 2005 and 2004 the Township contracted with the Ohio Township Association Risk Management Authority (OTARMA), a risk sharing pool available to Ohio Townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements, and other expenses resulting from covered claims that exceed the members' deductibles. Coverage provided by OTARMA is as follows:

Legal Liability	\$2,000,000 Per Occurrence
Automobile Liability	\$2,000,000 Per Occurrence
Law Enforcement Operations	\$2,000,000 Per Occurrence
Wrongful Acts	\$2,000,000 Per Occurrence
Property	\$96,100 Total Coverage

There was no significant reductions in coverage from prior years and claims have not exceeded insurance coverage in any of the past three years. The Township pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is based on accident history and administrative costs.

## NOTES TO THE FINANCIAL STATEMENTS

#### 6. **RISK MANAGEMENT (Continued)**

#### Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2004, the latest information available.

Casualty Coverage	2004	2003
Assets	\$ 30,687,203	\$ 27,792,223
Liabilities	(13,640,962)	(11,791,300)
Retained Earnings	\$ 17,046,241	\$ 16,000,923
Property Coverage	2004	2003
Assets	\$ 7,799,073	\$ 6,791,060
Liabilities	(753,906)	(750,956)
Retained Earnings	\$ 7,045,167	\$ 6,040,104

#### 7. DEFINED BENEFIT PENSION PLAN

#### **Ohio Public Employees Retirement System**

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the years ended December 31, 2005 and 2004, the members in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2005 and 2004 was 13.55 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005, 2004, and 2003 were \$5,395, \$5,553, and \$5,180, respectively. The full amount has been contributed for 2005, 2004 and 2003. Contributions to the member-directed plan for 2005 were \$5,395 made by the Township and \$3,384 made by the plan members.

## NOTES TO THE FINANCIAL STATEMENTS

#### 7. DEFINED BENEFIT PENSION PLAN (Continued)

#### **Post Employment Benefits**

#### **Ohio Public Employees Retirement System**

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health car coverage provided by the retirement system is considered an Other Postemployment Benefit. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State Statute. The 2005 and 2004 local government contribution rate was 13.55 percent of covered payroll, 4 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as December 31, 2004, include a rate of return on investments of 8 percent, an annual increase in active employee total payroll of 4 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .5 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase between 1 percent and 6 percent annually for the next eight years and 4 percent annually after eight years.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 369,885. Actual employer contributions for 2005 which were used to fund postemployment benefits was \$210,421. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) were \$10.5 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$26.9 billion and \$16.4 billion, respectively.

On September 9, 2005, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2008. The HCPP restructures OPERS's health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### 8. DEBT

Debt outstanding at December 31, 2005 was as follows:

	Principal	Interest rate
Tractor Loan Peoples National Bank	\$ 27,993	3.57%

A promissory note was issued to finance the purchase of a new tractor to be used for Township road maintenance. This note is collateralized by the Tractor. Payments are made annually.

# NOTES TO THE FINANCIAL STATEMENTS

#### 8. **DEBT** (Continued)

Amortization of the above debt, including interest, is scheduled as follows:

Year Ended	
December 31	Dump Truck
2006	\$ 10,044
2007	10,044
2008	10,044
Total	\$ 30,132

#### 9. PROPERTY TAXES

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2005 represent the collection of 2004 taxes. Real property taxes received in 2005 were levied after October 1, 2004, on the assessed values as of January 1, 2004, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstance, State statute permits alternate payment dates to be established.

Public utilities are also taxed on personal and real property located in the Township.

Tangible personal property tax is assessed by the property owners, who must be file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting and distributing all property taxes on behalf of the Township.

The full tax rate for all Township operations for the year ended December 31, 2005, was \$5.80 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2005 property tax receipts were based are as follows:

Real Property	
Residential	\$ 5,854,370
Agriculture	-
Commercial/Industrial/Mineral	4,087,420
Public Utility Property	
Real	-
Personal	1,030,740
Tangible Personal Property	4,656,150
Total Assessed Value	\$ 15,628,680

## WOLFE, WILSON, & PHILLIPS, INC. 37 SOUTH SEVENTH STREET ZANESVILLE, OHIO 43701

## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS.

Morgan Township Morgan County 609 Halcyon Avenue McConnelsville, Ohio 43756

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Morgan Township as of and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated February 28, 2006, wherein we noted the Township followed the modified cash basis of accounting, a comprehensive accounting basis other than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Morgan Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving internal control over financial reporting that we have reported to management in a separate letter dated February 28, 2006.

#### Compliance

As part of obtaining reasonable assurance about whether Morgan Township's combined financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of noncompliance that we have reported to the management of Morgan Township in a separate letter dated February 28, 2006.

This report is intended for the information of the Board of Trustees, and the Auditor of State and is not intended to be and should not be used by anyone other than these specified parties.

*Wolfe, Wilson, & Phillips, Inc.* Zanesville, Ohio February 28, 2006



88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514 800-282-0370 Facsimile 614-466-4490

MORGAN TOWNSHIP

# **MORGAN COUNTY**

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED MAY 18, 2006