## NEWCOMERSTOWN PUBLIC LIBRARY TUSCARAWAS COUNTY, OHIO

## **AUDIT REPORT**

FOR THE YEARS ENDED DECEMBER 31, 2005 & 2004



Board of Trustees Newcomerstown Public Library 123 N. Bridge Street Newcomerstown, Ohio 43832

We have reviewed the *Report of Independent Accountants* of the Newcomerstown Public Library, Tuscarawas County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Report of Independent Accountants* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Report of Independent Accountants* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Newcomerstown Public Library is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY

Betty Montgomeny

Auditor of State

August 28, 2006



## NEWCOMERSTOWN PUBLIC LIBRARY TUSCARAWAS COUNTY, OHIO

## **Audit Report**

For the Years Ended December 31, 2005 & 2004

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## Charles E. Harris & Associates, Inc. Certified Public Accountants

### REPORT OF INDEPENDENT ACCOUNTANTS

Board of Trustees Newcomerstown Public Library Newcomerstown, Ohio 43832

We have audited the accompanying financial statements of the Newcomerstown Public Library, Tuscarawas County, (the Library), as of and for the years ended December 31, 2005 and 2004, as listed in the table of contents. These financial statements are the responsibility of the Library's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 1, the Library prepares its financial statements on a basis of accounting prescribed or permitted by the Auditor of State. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

Revisions to GAAP would require the Library to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and 2004. Instead of the combined funds the accompanying financial statements present for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2005 and 2004. While the Library does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Library has elected not to reformat its statements. Since this Library does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Library as of December 31, 2005 and 2004, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Library, as of December 31, 2005 and 2004, and the combined receipts, disbursements, and changes in fund cash balances for the years then ended in conformity with the basis of accounting described in Note 1.

The aforementioned revision to generally accepted accounting principles also requires the Library to include Management's Discussion and Analysis for the years ended December 31, 2005 and 2004. The Library has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 30, 2006 on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Charles E. Harris & Associates, Inc. June 30, 2006

## NEWCOMERSTOWN PUBLIC LIBRARY

## **Tuscarawas County, Ohio**

Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types
For the Year Ended December 31, 2005

	Governmental Fund Types			Total	
		Debt	Capital	Memorandum	
	General	Service	Projects	Only	
Cash Receipts:					
Property and Other Local Taxes	\$ 48,584	_	_	\$ 48,584	
Other Government Grants-In-Aid	316,734	_	_	316,734	
Patron Fines and Fees	8,765	_	_	8,765	
Contributions, Gifts and Donations	3,846	_	_	3,846	
Earnings on Investments	969	\$ 110	\$ 1,589	2,668	
Rental	8,002	ψ 110 -	ψ 1,509 -	8,002	
Refunds	12,531		_	12,531	
Miscellaneous Revenue	261	-	-	12,551 261	
wiscenaneous Revenue		<del></del>		201	
Total Cash Receipts	399,692	110	1,589	401,391	
Cash Disbursements:					
Current:					
Salaries	167,546	-	-	167,546	
Employee Benefits	44,114	-	-	44,114	
Purchased and Contractual Services	40,073	-	-	40,073	
Library Materials and Information	54,607	-	-	54,607	
Supplies	14,517	-	-	14,517	
Miscellaneous	16,763	-	-	16,763	
Capital Outlay	4,036	-	2,808	6,844	
Debt Service:	,		·	·	
Redemption of Principal	_	9,100	-	9,100	
Interest & Other Fiscal Charges		15,077		15,077	
Total Cash Disbursements	341,656	24,177	2,808	368,641	
Total Cash Receipts Over/(Under) Cash					
Disbursements	58,036	(24,067)	(1,219)	58,036	
Other Financing Sources (Uses):					
Sale of Fixed Asset	100	-	-	100	
Transfers-In	-	34,300	-	34,300	
Transfers-Out	(34,300)			(34,300)	
Total Other Financing Sources (Uses)	(34,200)	34,300	<u> </u>	100	
Excess of Cash Receipts and Other					
Financing Sources Over/(Under) Cash					
Disbursements and Other Uses	23,836	10,233	(1,219)	58,136	
Fund Cash Balance, January 1	95,415	8,011	71,925	175,351	
Fund Cash Balance, December 31	\$ 119,251	\$ 18,244	\$ 70,706	\$ 208,201	

See accompanying Notes to the Financial Statements.

### **NEWCOMERSTOWN PUBLIC LIBRARY**

### **Tuscarawas County, Ohio**

Combined Statement of Cash Receipts, Cash Disbursements, and Changes in Fund Cash Balances - All Governmental Fund Types and Similar Fiduciary Funds
For the Year Ended December 31, 2004

	Governmental Fund Types		Fiduciary Fund Type	Total		
		Debt	Capital	Expendable	Memorandum	
	General	Service	Projects	Trust	Only	
Cash Receipts:						
Property and Other Local Taxes	\$ 46,014	-	-	-	\$ 46,014	
Other Government Grants-In-Aid	317,508	-	-	-	317,508	
Patron Fines and Fees	8,521	-	-	-	8,521	
Contributions, Gifts and Donations	723	-	-	-	723	
Earnings on Investments	1,693	\$ 135	\$ 254	\$ 1,141	3,223	
Rental	11,208	-	-	-	11,208	
Refunds	20,131	-	-	-	20,131	
Miscellaneous Revenue	1,522				1,522	
Total Cash Receipts	407,320	135	254	1,141	408,850	
Cash Disbursements:						
Current:						
Salaries	155,748	-	-	-	155,748	
Employee Benefits	41,504	-	-	-	41,504	
Purchased and Contractual Services	45,103	-	1,600	-	46,703	
Library Materials and Information	58,310	-	-	-	58,310	
Supplies	13,200	-	-	-	13,200	
Miscellaneous	7,649	-	-	-	7,649	
Capital Outlay	53,304	-	94,140	5,923	153,367	
Debt Service:						
Redemption of Principal	-	8,700	-	-	8,700	
Interest & Other Fiscal Charges	<u> </u>	15,490	<u> </u>	<u> </u>	15,490	
Total Cash Disbursements	374,818	24,190	95,740	5,923	500,671	
Total Cash Receipts Over/(Under) Cash						
Disbursements	32,502	(24,055)	(95,486)	(4,782)	(91,821)	
Other Financing Sources (Uses):						
Sale of Fixed Asset	9	-	-	-	9	
Transfers-In	-	24,300	57,348	-	81,648	
Transfers-Out	(81,648)	-	-	-	(81,648)	
Other Financing Uses	(235)				(235)	
Total Other Financing Sources (Uses)	(81,874)	24,300	57,348		(226)	
Excess of Cash Receipts and Other Financing Sources Over/(Under) Cash						
Disbursements and Other Uses	(49,372)	245	(38,138)	(4,782)	(92,047)	
Fund Cash Balance, January 1	144,787	7,766	110,063	4,782	267,398	
Fund Cash Balance, December 31	\$ 95,415	\$ 8,011	\$ 71,925	\$ -	\$ 175,351	

See accompanying Notes to the Financial Statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

## A. DESCRIPTION OF THE ENTITY

Newcomerstown Public Library, Tuscarawas County, Ohio, (the Library) is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. A seven-member Board of Trustees appointed by the Newcomerstown Exempted Village School District directs the Library. The Library is a school district public library, which exists for the purpose of providing various library services to the area residents.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

### **B. BASIS OF ACCOUNTING**

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursement basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e. when an encumbrance is approved.)

The statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

### C. CASH AND INVESTMENTS

Investments are included in the fund cash balances. Accordingly, purchases of investments are not recorded as disbursements and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or disbursements, respectively.

### D. FUND ACCOUNTING

The Library maintains its accounting records in accordance with the principles of "fund" accounting. Fund accounting is a concept developed to meet the needs of governmental entities in which legal or other restraints require the recording of specific receipts and disbursements. The transactions of each fund are reflected in a self-balancing group of accounts, an accounting entity, which stands separate from the activities reported in other funds. The restrictions associated with each class of funds are as follows:

### **Governmental Fund Types:**

<u>General Fund</u>: The General Fund is the general operating fund of the Library. It is used to account for all financial resources, except those required by law or contract to be accounted for in another fund.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

## D. <u>FUND ACCOUNTING</u> – (Continued)

**Governmental Fund Types: (Continued)** 

<u>Debt Service Fund</u>: This fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

<u>Capital Projects Funds</u>: To account for the proceeds of specific revenue sources that are restricted for the acquisition or construction of major capital projects. In 1999, the Library started a Building and Repair Fund for the construction of a new library.

<u>Fiduciary Fund Type:</u> To account for resources restricted by legally binding trust agreements. If the agreement requires the Library to maintain the corpus of the trust, the fund is classified as a nonexpendable trust fund. Other trust funds are classified as expendable. Funds for which the library is acting in an agency capacity are classified as agency funds.

**Expendable Trust Fund:** The Bonnet Endowment Fund, in which the principal and interest from stock donated are to be used for any capital project.

#### E. BUDGETARY PROCESS

The Board must annually approve appropriation measures and subsequent amendments. Unencumbered appropriations lapse at year-end. Budgetary expenditures, that is, disbursements and encumbrances, may not exceed appropriations at the fund, function, and object level of control.

A summary of 2005 and 2004 budgetary activity appears in Note 3.

### F. PROPERTY, PLANT AND EQUIPMENT

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

### G. UNPAID VACATION AND SICK LEAVE

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused vacation and sick leave. Unpaid vacation and sick leave are not reflected as liabilities on the accompanying financial statements.

## NEWCOMERSTOWN PUBLIC LIBRARY TUSCARAWAS COUNTY, OHIO NOTES TO THE FINANCIAL STATEMENTS

For the Years Ended December 31, 2005 and 2004

## 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

## H. TOTAL COLUMNS ON FINANCIAL STATEMENTS

Total columns on the financial statements are captioned "Memorandum Only" to indicate that they are presented only to facilitate financial analysis. This data is not comparable to a consolidation. Interfund-type eliminations have not been made in the aggregation of this data.

## 2. EQUITY IN POOLED CASH AND CASH EQUIVALENTS

The Library maintains a cash and investments pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31, 2005 and 2004 is \$208,201 and \$175,351 respectively.

<u>Deposits</u>: Deposits are insured by the Federal Depository Insurance Corporation; collateralized by securities specifically pledged by the financial institution to the Library; or collateralized by the financial institution's public entity deposit pool.

**Investments:** The Library had no investments as of December 31, 2005 and 2004.

## 3. BUDGETARY ACTIVITY

Budgetary activity for the years ended December 31, 2005 and 2004 follows:

2005 Budgeted vs. Actual Receipts				
	Budgeted	Actual	_	
Fund Type	<b>Receipts</b>	<b>Receipts</b>	Variance	
General	\$ 397,229	\$ 399,792	\$ 2,563	
<b>Debt Service</b>	34,300	34,410	110	
<b>Capital Projects</b>	6,042	1,589	(4,453)	
Total	\$ 437,571	\$ 435,791	\$ (1,780)	

2005 Appropriations vs. Actual Expenditures						
	Actual					
Fund Type	App	ropriations	Ex	penditures		<sup>7</sup> ariance
General	\$	476,645	\$	375,956	\$	100,689
<b>Debt Service</b>		32,311		24,177		8,134
Capital Projects		77,967		2,808		75,159
Total	\$	586,923	\$	402,941	\$	183,982

## 3. **BUDGETARY ACTIVITY** – (Continued)

	Budgeted	Actual	
<b>Fund Type</b>	Receipts	Receipts	Variance
General	\$ 373,260	\$ 407,329	\$ 34,069
<b>Debt Service</b>	24,300	24,435	135
Capital Projects	57,348	57,602	254
<b>Expendable Trust</b>	1,141	1,141	
Total	\$ 456,049	\$ 490,507	\$ 34,458

2004 Appropriations vs. Actual Expenditures

	Actual						
Fund Type	<b>Appropriations</b>		<b>Expenditures</b>		Variance		
General	\$	507,695	\$	456,701	\$	50,994	
<b>Debt Service</b>		32,066		24,190		7,876	
Capital Projects		104,240		95,740		8,500	
<b>Expendable Trust</b>		5,923		5,923		-	
Total	\$	649,924	\$	582,554	\$	67,370	

### 4. RISK MANAGEMENT

The Library has obtained commercial insurance for the following risks:

- Comprehensive property and general liability.
- Errors and omissions.

## 5. RETIREMENT SYSTEM

The employees of the Library are covered by the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing multiple-employer defined benefit pension plan administered by the Ohio Public Employees Retirement Board. OPERS provides basic retirement and disability benefits, annual cost of living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report.

The Ohio Revised Code provides statutory authority for employee and employer contributions. The employee contribution rates are 8.5% of their gross salaries. For local government employer units, the rate was 13.55% of covered payroll for 2005 and 2004. The contribution rates are determined actuarially. The Library has paid all contributions required through December 31, 2005.

## NEWCOMERSTOWN PUBLIC LIBRARY TUSCARAWAS COUNTY, OHIO NOTES TO THE FINANCIAL STATEMENTS

For the Years Ended December 31, 2005 and 2004

#### 6. DEBT

Newcomerstown Public Library received a Rural Development loan from the United States Department of Agriculture on November 15, 2000. Library facilities notes were issued in the amount of \$350,000, with 4.75% interest.

The outstanding balance of the notes as of December 31, 2005 was \$308,300. Principal and interest requirements to retire the notes are as follows:

<b>Due 11/1</b>	<b>Principal</b>	Interest	Total
2006	\$ 9,600	\$ 14,644	\$ 24,244
2007	10,000	14,188	24,188
2008	10,500	13,714	24,214
2009	11,000	13,215	24,215
2010	11,600	12,692	24,292
2011-2015	66,300	54,701	121,001
2016-2020	83,700	37,368	121,068
2021-2025	105,600	15,513	121,113
Total	\$ 308,300	\$ 176,035	\$ 484,335

## 7. GRANTS-IN-AID AND TAX RECEIPTS

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The LLGSF is allocated to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs, such as for the construction of new buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based upon any additional revenues the Library receives. These receipts are classified as Other Government Grants-in-Aid.

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by the taxing authority of the subdivision to whose jurisdiction the Library is subject. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Other Governments Grants-In-Aid. Payments are due to the County by December 31. If the property owner elects to make semiannual payments, the first half is due December 31. The second half payment is due the following June 20.

Public utilities are also taxed on personal and real property located within the taxing district.

## 7. **GRANTS-IN-AID AND TAX RECEIPTS** – (Continued)

The property owners, who must file a list of such property to the County by each April 30, assess tangible personal property tax.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

## 8. CONTINGENT LIABILITIES

The Library's management believes there are no pending claims or lawsuits.

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## REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS REQUIRED BY GOVERNMENT AUDITING STANDARDS

The Board of Trustees Newcomerstown Public Library Newcomerstown, Ohio

We have audited the financial statements of the Newcomerstown Public Library, Tuscarawas County, Ohio, (the Library) as and for the years ended December 31, 2005 and 2004, and have issued our report thereon dated June 30, 2006, wherein we noted the Library follows accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' Government Auditing Standards.

## **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the Library's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

However, we noted other matters involving the internal control over financial reporting that do not require inclusion in this report, that we have reported to management of the Library in a separate letter dated June 30, 2006.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

However, we noted other matters involving compliance that do not require inclusion in this report, that we have reported to management of the Library in a separate letter dated June 30, 2006.

This report is intended for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. June 30, 2006

## STATUS OF PRIOR AUDIT'S CITATIONS AND RECOMMENDATIONS

The prior audit report, for the years ended December 31, 2003 and 2002, reported no material citations or recommendations.



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# NEWCOMERSTOWN PUBLIC LIBRARY TUSCARAWAS COUNTY

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 7, 2006