OHIO TOWNSHIP

Gallia County

Regular Audit

January 1, 2004 through December 31, 2005

Fiscal Years Audited Under GAGAS: 2005 - 2004

BALESTRA, HARR & SCHERER, CPAs, INC.

CERTIFIED PUBLIC ACCOUNTANTS 528 SOUTH WEST STREET, P.O. Box 687 PIKETON, OHIO 45661

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Board of Trustees Ohio Township 17467 Hannah Trace Road Crown City, Ohio 45623

We have reviewed the *Independent Auditor's Report* of Ohio Township, Gallia County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2004 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permits.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Ohio Township is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Butty Montgomeny

August 24, 2006

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Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

Independent Auditor's Report

Board of Trustees Ohio Township 14038 Hannan Terrace Road Crown City, Ohio 45623

We have audited the accompanying financial statements of the Ohio Township, Gallia County, (the Township) as of and for the years ended December 31, 2005 and December 31, 2004. These financial statements are the responsibility of the Government's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 2, the government has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America. Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and accounting principles generally accepted in the United States of America, we presume they are material.

Revisions to GAAP require the Township to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2005 and December 31, 2004. Instead of the funds accompanying financial statements presented for 2005 and 2004, the revisions require presenting entity wide statements and also to present its larger (i.e. major) funds separately for 2005 and 2004. While the Township does not follow GAAP, generally accepted auditing standards require us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Township has elected not to reformat its statements. Since the Township does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts are materially misstated under accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding paragraph, the financial statements referred to above for the years ended December 31, 2005 and 2004 do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Government's combined funds as of December 31, 2005 or December 31, 2004, or their changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of The Ohio Township, Gallia County, as of December 31, 2005 and December 31, 2004, and its combined cash receipts and disbursements for the years then ended on the basis of accounting described in Note 2.

Independent Auditor's Report Page 2

The aforementioned revision to generally accepted accounting principles also requires the Township to include Management's Discussion & Analysis for the years ended December 31, 2005 and 2004. The Township has not presented Management's Discussion & Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2006, on our consideration of the Government's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards. You should read it in conjunction with this report in assessing the results of our audit.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

June 30, 2006

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2005

Governmental Fund Types

	General	Special evenue	(Me	Totals morandum Only)
Cash Receipts: Local Taxes Intergovernmental	\$ 9,439 20,002	\$ 83,051	\$	9,439 103,053
Earnings On Investments Other Revenue	 99 18	 266		365 18
Total Cash Receipts	29,558	83,317		112,875
Cash Disbursements: Current:	 			
General Government Public Works	25,799 -	- 73,964		25,799 73,964
Human Services	4,000	1,363		5,363
Total Cash Disbursements	29,799	75,327		105,126
Total Cash Receipts Over(Under) Cash Disbursements	(241)	7,990		7,749
Fund Cash Balances, January 1	27,174	64,018		91,192
Fund Cash Balances, December 31	\$ 26,933	\$ 72,008	\$	98,941

The notes to the financial statements are an integral part of this statement

COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES ALL GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2004

Governmental Fund Types

General	Special Revenue	Totals (Memorandum Only)
\$ 8,945	\$ -	\$ 8,945
	133,107	149,324
84	195	279
20		20
25,266	133,302	158,568
18,884	-	18,884
-	7,579	7,579
-	113,299	113,299
18,884	120,878	139,762
6,382	12,424	18,806
20,792	51,594	72,386
\$ 27,174	\$ 64,018	\$ 91,192
	\$ 8,945 16,217 84 20 25,266 18,884 	General Revenue \$ 8,945 \$ - 16,217 133,107 84 195 20 - 25,266 133,302 18,884 - - 7,579 113,299 18,884 120,878 6,382 12,424 20,792 51,594

The notes to the financial statements are an integral part of this statement

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Description of the Entity

Ohio Township, Gallia County (the Township), is a body corporate and politic established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly-elected three-member Board of Trustees and a publicly-elected Clerk. The Township provides services that include road and bridge maintenance (public works), and cemetery maintenance (health).

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

B. Basis of Accounting

These financial statements follow the basis of accounting prescribed or permitted by the Auditor of State, which is similar to the cash receipts and disbursements basis of accounting. Receipts are recognized when received in cash rather than when earned, and disbursements are recognized when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as prescribed or permitted by the Auditor of State.

C. Cash

All cash assets are maintained in an interest-bearing checking account.

D. Fund Accounting

The Township uses fund accounting to segregate cash that is restricted as to use. The Township classifies its funds into the following types:

1. General Fund

The General Fund is the general operating fund. It is used to account for all financial resources except those required to be accounted for in another fund.

2. Special Revenue Funds

These funds are used to account for proceeds from specific sources that are restricted to expenditure for specific purposes. The Township had the following significant Special Revenue Fund:

Motor Vehicle License Tax Fund – This fund receives motor vehicle license tax money for constructing, maintaining and repairing Township roads.

Gasoline Tax Fund - This fund receives gasoline tax money for constructing, maintaining and repairing Township roads.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund level of control, and appropriations may not exceed estimated resources. The Board of Trustees must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Appropriations lapse at year end.

2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus cash as of January 1. The County Budget Commission must also approve estimated resources.

3. Encumbrances

The Ohio Revised Code requires the Township to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are canceled and reappropriated in the subsequent year.

A summary of 2005 and 2004 budgetary activity appears in Note 3.

F. Property, Plant and Equipment

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets on the accompanying financial statements.

2. EQUITY IN POOLED CASH

The Township maintains a cash pool used by all funds. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash at December 31 was as follows:

Deposits: Deposits are either (1) insured by the Federal Deposit Insurance Corporation or (2) collateralized by securities specifically pledged by the financial institution to the Township.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

3. BUDGETARY ACTIVITY

Budgetary activity for the years ending December 31, 2005 and 2004 follows:

2005 Budgeted vs. Actual Receipts

Fund Type	Budgeted Receipts		Actual Receipts		Variance	
General Fund Special Revenue	\$	55,537 133,292	\$	29,558 83,317	\$	(25,979) (49,975)
Total	\$	188,829	\$	112,875	\$	(75,954)

2005 Budgeted vs. Actual Budgetary Basis Expenditures

	App	oropriation	Budgetary			
Fund Type	A	uthority	Ex	penditures	V	ariance
General Fund	\$	45,613	\$	29,799	\$	15,814
Special Revenue		95,209		75,327		19,882
Total	\$	140,822	\$	105,126	\$	35,696

2004 Budgeted vs. Actual Receipts

	В	udgeted		Actual		
Fund Type	F	Receipts	F	Receipts	\	/ariance
General Fund	\$	39,315	\$	25,266	\$	(14,049)
Special Revenue		169,905		133,302		36,603
Total	\$	209,220	\$	158,568	\$	22,554

2004 Budgeted vs. Actual Budgetary Basis Expenditures

	Apı	Appropriation Budgetary				
Fund Type	Authority		Authority		V	ariance
General Fund	\$	31,701	\$	18,884	\$	12,817
Special Revenue		185,841		120,878		64,963
Total	\$	217,542	\$	139,762	\$	77,780

Contrary to Ohio law, the Township did not encumber all commitments.

4. PROPERTY TAX

Real property taxes become a lien on January 1 preceding the October 1 date for which rates are adopted by Board of Trustees. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State, and are reflected in the accompanying financial statements as Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to make semiannual payment, the first half is due December 31. The second half payment is due the following June 20.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

4. PROPERTY TAX (Continued) Public utilities are also taxed on personal and real property

located within the Township.

Tangible personal property tax is assessed by the property owners, who must file a list of such property to the County by each April 30.

The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Township.

5. **DEBT** Debt outstanding at December 31, 2005 was as follows:

	Principal	Interest Rate
General Obligation Note	\$ 1,398	0.00%

The General Obligation Loan relates to the Fire Truck joint contract with two other Townships. A loan agreement was signed with two other Townships for \$11,187 each, due in annual installments over 8 years. The first payment was made December 30, 1999. Because the Township paid 3 payments per year during 2000 and 2001, during 2004 and 2005 no payments were due by the Township. The next payment is not scheduled until December 2006 which is the final payment.

Amortization of the above debt, including interest, is scheduled as follows:

Year	Pro	Promissory			
Ending		Note			
2006	\$	1,398			
Total	\$	1,398			

6. RETIREMENT SYSTEM

The Township's elected officials and employees belong to the Public Employees Retirement System (PERS) of Ohio. PERS is a cost-sharing, multiple-employer plan. This plan provides retirement benefits, including postretirement healthcare, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code.

Contribution rates are also prescribed by the Ohio Revised Code. For 2005 and 2004, members of PERS contributed 8.5% of their gross salaries. The Township contributed an amount equal to 13.55% of participants' gross salaries. The Township has paid all employer contributions required through December 31, 2005.

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

7. RISK MANAGEMENT Risk Pool Membership

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

Casualty Coverage

OTARMA retains casualty risks up to \$250,000 per occurrence, including loss adjustments expense. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$5,000,000 in the aggregate per year. Governments can elect additional coverage, from \$2,000,000 to \$10,000,000, from the General Reinsurance Corporation.

If losses exhaust OTARMA's retained earnings, APEEP covers OTARMA losses up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000.

Property Coverage

OTARMA retains property risks including automobile physical damage up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsures specific losses exceeding \$100,000 up to \$500,000,000 per occurrence. APEEP's Guarantee Fund Pays losses and loss adjustment expenses exceeding operating contributions.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective township.

Financial Position

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and report the following assets, liabilities and retained earnings at December 31, 2004 and 2003: Most recent information available:

Casualty Coverage	<u>2004</u>	<u>2003</u>
Assets	\$30,687,203	\$27,792,223
Liabilities	(13,640,962)	(11,791,300)
Retained earnings	\$17,046,241	\$16,000,923

NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2005 AND 2004 (Continued)

8. RISK MANAGEMENT (continued)

Property Coverage	<u>2004</u>	2003
Assets	\$7,799,073	\$6,791,060
liabilities	(753,906)	(750,956)
Retained earnings	\$7,045,167	\$6,040,104

9. RESTATEMENT OF BEGINNING FUND BALANCE

Restatement of Fund Balances The Fund balances at December 31, 2003 of the Governmental Funds were restated from amounts previously reported due to the error in the calculation of the reconciled cash balances. The following table reflects the changes in fund balances:

Fund Type	Audited December 31, 2003 Balance	Adjustments	Restated January 1, 2004 Beginning Balance
General	\$21,382	(\$590)	\$20,792
Special Revenue	53,057	(1,463)	51,594
Total	\$74,439	(\$2,053)	\$72,386

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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing*Standards

Board of Trustees Ohio Township 14028 Hannan Terrace Road Crown City, Ohio 45623

To the Board of Trustees:

We have audited the financial statements of the Ohio Township, Gallia County, Ohio (the Township), as of and for the years ended December 31, 2005 and 2004and have issued our report thereon dated June 30, 2006, wherein we noted the Township followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the Township's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statements. A reportable condition is described in the accompanying Schedule of Findings as item 2004-003.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the only reportable condition described above is not a material weakness.

Ohio Township
Gallia County
Report on Internal Control Over Financial
Reporting and on Compliance and Other Matters Required by
Government Auditing Standards
Page 2

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings as items 2004-001 through 2004-002.

This report is intended for the information and use of the audit committee, management, the Board of Trustees, and is not intended to be and should not be used by anyone other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

June 30, 2006

SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

FINDING NUMBER 2004-001

Material Noncompliance/Reportable Condition - Prior Certification of Disbursements

Ohio Rev. Code, Section 5705.41 (D), requires that no subdivision or taxing unit shall make any contract or give any order involving the expenditure of money unless there is attached thereto a certificate of the fiscal officer of the subdivision that the amount required to meet the obligation has been lawfully appropriated for such purpose and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrances. This certificate need be signed only by the subdivision s fiscal officer. Every contract made without such a certificate shall be void, and no warrant shall be issued in payment of any amount due thereon.

This Section also provides for two exceptions to the above requirements:

- A. Then and Now Certificates If no certificate is furnished as required, upon receipt of the fiscal officer's certificate that a sufficient sum was, both at the time of the contract or order and at the time of the certificate, appropriated and free of any previous encumbrances, the Board of Trustees may authorize the issuance of a warrant in payment of the amount due upon such contract or order by resolution within 30 days from the receipt of such certificate.
- B. If the amount involved is less than \$1,000 dollars (which was changed to \$3,000, effective April 7, 2003), the Clerk may authorize payment through a Then and Now Certificate without affirmation of the Board of Trustees, if such expenditure is otherwise valid.

Sixty four percent of expenditures were not certified prior to the purchase commitment being made. By not certifying funds prior to a purchase commitment, this may cause the Township to obligate money it does not have.

We recommend the Township certify funds prior to an obligation being incurred.

Response

The Township Clerk will make an effort to monitor expenditures more closely and attempt to certify disbursements prior to the purchase commitment being made.

FINDING NUMBER 2004-002

Material Noncompliance/Reportable Condition – Interfund Transfers

Ohio Revised Code Section 5705.14 requires interfund transfers to be made by resolution of the taxing authority passed with the affirmative vote of two-thirds of the members.

An interfund transfer was made in 2004 and Board of Township Trustees approval was not documented in the minutes. An adjustment has been made regarding this transfer.

We recommend all transfers be presented to the Board of Township Trustees for approval and the approval be documented in the minutes.

SCHEDULE OF FINDINGS DECEMBER 31, 2005 AND 2004

FINDING NUMBER 2004-002 (continued)

Response

In the future, the Township Clerk will communicate with the Board of Trustees to have approval before transferring money between funds

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FINDING NUMBER 2004-003

Reportable Condition

During our test of cash we noted the Township was out of balance with the bank during most of the audit period even though bank reconciliations were prepared. We noted that most reconciliations had unexplained reconciling items.

Unexplained reconciling items may represent errors in the financial statements.

We recommend the Township Clerk prepare monthly reconciliations and investigate all variances when it is found that the Township's books do not balance with the bank. If the mistake was made by the bank the Township Clerk should notify the bank to correct the mistake. If the mistake is caused by posting errors the Township Clerk should determine his mistake and correct it before closing out for the month. Further, we recommend the Township Clerk present the bank reconciliations to the Board of Trustees for their review and signature approval. We also recommend the Board of Trustees not approve any bank reconciliation that has adjusting factors that are not fully explained.

Response

In the future, the Township Clerk will investigate any unexplained reconciling items and have the Board of Trustees sign all bank reconciliations.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005 AND 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No
2002-001	ORC 145.48(A) failing to make PERS payments	Yes	
2002-002	ORC 5705.41(D) encumbering funds	No	Reissued see finding 2004-001
2002-003	The Clerk did not pay Federal Income Tax withholdings	Yes	
2002-004	The Clerk did not pay State Income Tax withholdings	Yes	
2002-005	Deficient payroll process	Yes	
2002-006	ORC 5705.39 appropriations not exceeding estimated resources	Yes	



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OHIO TOWNSHIP

GALLIA COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED SEPTEMBER 5, 2006