PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT LAKE COUNTY

AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2005



Board of Education Painesville Township Local School District 585 Riverside Drive Painesville, Ohio 44077

We have reviewed the *Independent Auditor's Report* of the Painesville Township Local School District, Lake County, prepared by James G. Zupka, CPA, Inc., for the audit period July 1, 2004 through June 30, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Painesville Township Local School District is responsible for compliance with these laws and regulations.

BETTY MONTGOMERY Auditor of State

Betty Montgomery

February 28, 2006



PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT LAKE COUNTY AUDIT REPORT

FOR THE YEAR ENDED JUNE 30, 2005

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JAMES G. ZUPKA, C.P.A., INC.

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INDEPENDENT AUDITOR'S REPORT

Board of Education Painesville Township Local School District Painesville, Ohio 44077

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Painesville Township Local School District, Ohio (the "District"), as of and for the year ended June 30, 2005, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those statements require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Painesville Township Local School District, Ohio, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the general fund thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 5, 2005 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the basic financial statements that collectively comprise the Painesville Township Local School District's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by the U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

James G. Zupka, CPA, Inc. Certified Public Accountants

December 5, 2005

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

The discussion and analysis of the Painesville Township Local School District's financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2005. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the notes to the basic financial statements and financial statements to enhance their understanding of the District's financial performance.

Financial Highlights

Key financial highlights for fiscal year 2005 are as follows:

- Net assets of governmental activities increased by \$3,619,158.
- General revenues accounted for \$36,435,935 in revenue or 86 percent of all revenues. Program specific revenues in the form of charges for services, grants, contributions, and interest accounted for \$5,903,549 or 14 percent of total revenues of \$42,339,484.
- Total assets of governmental activities increased by \$6,448,547 as cash and cash equivalents increased by \$1,481,037, receivables increased by \$3,720,020 and capital assets increased by \$1,287,149.
- The District had \$37,082,139 in expense related to governmental activities; \$4,265,366 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues of \$36,435,935 were adequate to provide for these programs.
- The District has two major funds: the general fund and the permanent improvement capital projects fund. The general fund had \$36,051,734 in revenues and \$34,145,866 in expenditures. The general fund's balance increased to \$5,435,839 from \$3,566,735.

Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provides the next level of detail. For governmental funds, these statements tell how services were financed in the short term, as well as what remains for future spending. The fund financial statements also look at the District's most significant funds, with all other nonmajor funds presented in total in one column. In the case of the District, the general fund is by far the most significant fund.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

Reporting the School District as a Whole

Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2005?" The Statement of Net Assets and Statement of Activities answer this question. These statements include *all assets* and *all liabilities* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and Statement of Activities, the District reports governmental activities. Governmental activities are the activities where most of the District's programs and services are reported including, but not limited to, instruction, support services, operation and maintenance of plant, pupil transportation, and extracurricular activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

The analysis of the District's major funds begins on page 10 of the financial statements. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund and the permanent improvement capital projects fund.

Governmental Funds Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the District as a whole. Table 1 provides a summary of the District's net assets for 2005 compared to 2004:

Table 1 - Net Assets

	Governmen	ntal Activities	Business-T	ype Activities	Total		
	2005	2004	2005	2004	2005	2004	
Assets Current and							
Other Assets	\$ 35,101,574	\$ 29,940,176	\$ 261,286	\$ 182,124	\$ 35,362,860	\$ 30,122,300	
Capital Assets	16,041,236	14,754,087	92,802	85,792	16,134,038	14,839,879	
Total Assets	\$ 51,142,810	\$ 44,694,263	\$ 354,088	\$ 267,916	\$ 51,496,898	\$ 44,962,179	
<u>Liabilities</u> Long-Term Liabilities Other Liabilities Total Liabilities	s \$ 9,339,410 27,971,303 37,310,713	\$ 8,633,276 25,848,048 34,481,324	\$ 0 41,233 41,233	\$ 0 39,395 39,395	\$ 9,339,410 28,012,536 37,351,946	\$ 8,633,276 25,887,443 34,520,719	
Net Assets Invested in Capital							
Assets Net of Debt	7,430,234	7,737,526	92,802	85,792	7,523,036	7,823,318	
Restricted	799,214	713,439	0	0	799,214	713,439	
Unrestricted (Deficit)	,	1,761,974	220,053	142,729	5,822,702	1.904.703	
Total Net Assets	\$ 13,832,097	\$ 10,212,939	\$ 312,855	\$ 228,521	\$ 14,144,952	\$ 10,441,460	

Total assets increased by \$6,534,719 as cash and cash equivalents increased by \$1,621,572, receivables increased by \$3,677,004, and capital assets increased by \$1,294,159. Unrestricted net assets of the District, the part of net assets that can be used to finance day-to-day activities without constraints established by grants or legal requirements, increased by \$3,840,675.

Table 2 shows the changes in net assets for fiscal year 2005 and also presents a comparative analysis to fiscal year 2004 for governmental activities, business-type activities, and both governmental and business-type activities combined.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

Table 2 - Change in Net Assets

		tal Activities	Business-T	ype Activities		otal
	2005	2004	2005	2004	2005	2004
Revenues						
Program Revenues:						
Charges for Services	\$ 2,480,846	\$ 2,427,505	\$ 1,638,183	\$ 1,523,173	\$ 4,119,029	\$ 3,950,678
Operating Grants and						
Contributions	1,784,516	1,761,125	0	0	1,784,516	1,761,125
General Revenues:						
Property Taxes	26,484,708	19,618,866	0	0	26,484,708	19,618,866
Grants and Entitlements	9,716,004	11,842,448	0	0	9,716,004	11,842,448
Investment Earnings	169,445	87,607	0	0	169,445	87,607
Other	65,778	7,000	0	0	65,778	7,000
Total Revenues	40,701,297	35,744,551	1,638,183	1,523,173	42,339,480	37,267,724
Program Expenses						
Instruction:						
Regular	17,026,564	17,186,771	0	0	17,026,564	17,186,771
Special	2,704,224	2,495,503	0	0	2,704,224	2,495,503
Other	488,686	565,733	0	0	488,686	565,733
Support Services:						
Pupil	1,843,951	1,592,001	0	0	1,843,951	1,592,001
Instructional Staff	1,440,642	1,191,713	0	0	1,440,642	1,191,713
Board of Education	20,110	20,017	0	0	20,110	20,017
Administration	3,666,353	3,479,115	0	0	3,666,353	3,479,115
Fiscal	776,135	716,148	0	0	776,135	716,148
Business	100,529	73,280	0	0	100,529	73,280
Operation and Maintena	nce					
of Plant	2,522,131	3,942,208	0	0	2,522,131	3,942,208
Pupil Transportation	4,343,016	4,120,021	0	0	4,343,016	4,120,021
Central	61,218	54,385	0	0	61,218	54,385
Operation of Non-Instruct	ional					
Services	1,117,493	118,362	0	0	1,117,493	118,362
Food Service	0	0	1,267,476	1,185,821	1,267,476	1,185,821
Adult Education	0	0	205	2,285	205	2,285
Special Education	0	0	286,168	267,095	286,168	267,095
Extracurricular Activities	707,876	750,086	0	0	707,876	750,086
Interest and Fiscal Charge	s <u>263,211</u>	249,098	0	0	263,211	249,098
Total Program Expenses	-	37,082,139	36,554,441	1,553,849	1,455,201	38,635,988
_						38,009,642
Increase (Decrease) in						
Net Assets	\$ 3,619,158	\$ (809,890)	<u>\$ 84,334</u>	<u>\$ 67,971</u>	\$ 3,703,492	<u>\$ (741,918)</u>

Governmental Activities

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. The overall revenue generated by the levy will not increase as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and its value was increased to \$200,000 (and this inflationary increase in value is comparable to other property owners), the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

Thus, school districts dependent upon property taxes are hampered by a lack of revenue growth and must regularly return to the voters to maintain a constant level of service. Property taxes made up 65.6 percent of revenues for governmental activities for the District in fiscal year 2005.

Instruction comprises 54.5 percent of governmental program expenses. Interest expense was .7 percent of governmental program expenses. Interest expense was attributable to the outstanding bond and borrowing for capital projects.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. Table 3 shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements. A comparative analysis of 2005 to 2004 is presented.

Table 3 - Governmental Activities

	Total Cost of Services 2005	Total Cost of Services 2004	Net Cost of Services 2005	Net Cost of Services 2004
Instruction	\$ 20,219,474	\$ 20,248,007	\$ (17,321,403)	\$ (17,269,922)
Support Services:				
Pupil and Instructional Staff	3,284,593	2,783,714	(2,768,967)	(2,441,191)
Board of Education, Administration,				
Fiscal, and Business	4,563,127	4,288,560	(4,490,276)	(4,260,736)
Operation and Maintenance of Plant	2,522,131	3,942,208	(2,506,420)	(3,915,303)
Pupil Transportation	4,343,016	4,120,021	(4,220,633)	(4,000,377)
Central	61,218	54,385	(61,218)	(14,093)
Non-Instructional Service	1,117,493	118,362	(1,036,061)	(51,491)
Extracurricular Activities	707,876	750,086	(148,588)	(163,600)
Interest and Fiscal Charges	263,211	249,098	(263,211)	(249,098)
Total Expenses	\$ 37,082,139	\$ 36,554,441	\$ (32,816,777)	\$ (32,365,811)

The School District's Funds

The District's major funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenue of \$42,064,708 and expenditures of \$39,281,571. The net change in fund balance for the year was most significant in the general fund, an increase of \$1,869,104.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the general fund.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

During the course of fiscal year 2005, the District amended its general fund budget, but not significantly. The District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the general fund, the original and final budget basis revenue and other financing sources estimate was \$34,598,067. During fiscal year 2005, the District budgeted \$22,993,794 for property tax revenue. The District received \$23,635,107 in property tax revenue. This variance was simply caused by under-estimation of the revenue line item.

Capital Assets and Debt Administration

Capital Assets

At the end of fiscal year 2005, the District had \$16,134,038 invested in land, buildings, furniture and equipment, and vehicles. Table 4 shows fiscal year 2005 balances compared to 2004:

Table 4 - Capital Assets at June 30

	Governmental Activities			Business-Type Activities				Total				
		2005		2004		2005		2004		2005		2004
Land and												
Improvements	\$	3,602,447	\$	2,157,013	\$	0	\$	0	\$	3,602,447	\$	2,157,013
Buildings and												
Improvements		9,000,708		9,100,478		0		0		9,000,708		9,100,478
Furniture and Equipr	nent	1,066,740		1,139,626		92,802		85,792		1,159,542		1,225,418
Vehicles	_	2,371,341		2,356,970		0		0	_	2,371,341		2,356,970
	\$	16,041,236	\$	14,754,087	\$	92,802	\$	85,792	\$	16,134,038	\$	14,839,879

Overall capital assets increased \$1,294,158 from fiscal year 2004 to fiscal year 2005. The increase in capital assets was primarily due to the purchase of more than 46 acres of land.

Debt

At June 30, 2005, the District had \$9,911,002 in bonds and notes outstanding. The bonds remaining from the 1993 Series were refunded in June 2003. \$7.7 million in debt, carrying an average interest rate of 5.75 percent, was refunded with new bonds carrying an average interest rate of 3.05 percent. On June 23, 2005, the District issued \$541,002 in general obligation (GO) bonds, carrying an average interest rate of 5.33 percent with an average maturity of 6.86 years, and \$1,000,000 long-term promissory note with 0 percent interest. Table 5 summarizes outstanding debt.

Management's Discussion and Analysis for the Fiscal Year Ended June 30, 2005 Unaudited

Table 5 - Outstanding Debt at Year End

	Governmental Activities 2005	Governmental Activities 2004
Limited Tax General Obligation Bond	\$ 541,002	\$ 0
2003 School Improvement Bonds	7,070,000	7,730,000
2001 Tax Anticipation Notes	1,300,000	1,950,000
Long-term Promissory Note with Zero Interest	1,000,000	0
Total	\$ 9,911,002	<u>\$ 9,680,000</u>

Economic Factors

The District is dependent on its local taxpayers. Based on the current financial information, the new levy, which passed in August of 2004, and the ability to maintain current program and staffing levels, the District will be able to maintain financial stability.

Based on these factors, the Board of Education and administration of the District must maintain careful financial planning and prudent fiscal management in order to preserve the financial stability of the District, as well as careful planning to ensure that significant outlays may be made in the future to address our facility needs.

Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have any questions about this report or need additional information, contact Michael J. Vaccariello, Treasurer/CFO at Painesville Township Local School District, 585 Riverside Drive, Painesville, Ohio 44077 or email at pa_vaccariello@lgca.org.

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF NET ASSETS JUNE 30, 2005

	Governmental	Business-Type	e
	Activities	Activities	Total
<u>Assets</u>			
Equity in Pooled Cash and Cash Equivalents	\$ 4,357,147	\$ 242,331	\$ 4,599,478
Restricted Cash	585,565	0	585,565
Cash with Fiscal Agent	1,108,097	0	1,108,097
Receivables:			
Taxes	26,084,445	0	26,084,445
Accounts	66,700	0	66,700
Intergovernmental	2,705,516	0	2,705,516
Internal Balances	(2,895)	2,895	0
Materials and Supplies Inventory	196,999	16,060	213,059
Nondepreciable Capital Assets	220,803	0	220,803
Depreciable Capital Assets, Net	15,820,433	92,802	15,913,235
Total Assets	\$ 51,142,810	\$ 354,088	\$ 51,496,898
<u>Liabilities</u>			
Accounts Payable	\$ 243,866	\$ 11,516	\$ 255,382
Accrued Wages and Benefits	2,916,941	29,717	2,946,658
Intergovernmental Payable	936,098	0	936,098
Deferred Charges	111,384	0	111,384
Claims Liability	540,143	0	540,143
Deferred Revenue	21,902,885	0	21,902,885
Accrued Interest Payable	19,986	0	19,986
Tax Anticipation Notes	1,300,000	0	1,300,000
Long-Term Liabilities			
Due Within One Year	1,332,122	0	1,332,122
Due In More Than One Year	8,007,288	0	8,007,288
Total Liabilities	\$ 37,310,713	\$ 41,233	\$ 37,351,946
Net Assets			
Invested in Capital Assets, Net of Related Debt	\$ 7,430,234	\$ 92,802	\$ 7,523,036
Restricted for:			
Debt Service	568,418	0	568,418
Other Purposes	230,796	0	230,796
Unrestricted	5,602,649	220,053	5,822,702
Total Net Assets	\$ 13,832,097	<u>\$ 312,855</u>	<u>\$ 14,144,952</u>

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

		Program Revenues Operating		Net (Expense) F	Revenue and Cha	anges in Net Assets
Governmental Activities	Expenses	Charges for Services and Sales	Grants,	Governmental Activities	Business-Typ Activities	e Total
Instruction:						
Regular	\$ 17,026,564	\$ 1,626,385	\$ 206,544	\$ (15,193,635)	\$ 0	\$ (15,193,635)
Special	2,704,224	176,74		(1,639,082)	0	(1,639,082)
Other	488,686		0	(488,686)	0	(488,686)
Support Services:	,			(,,		(,,
Pupil	1,843,951		264,299	(1,579,652)	0	(1,579,652)
Instructional Staff	1,440,642		251,327	(1,189,315)	0	(1,189,315)
Board of Education	20,110		0	(20,110)	0	(20,110)
Administration	3,666,353		34,271	(3,632,082)	0	(3,632,082)
Business	100,529		38,580	(61,949)	0	(61,949)
Pupil Transportation	4,343,016	88,65		(4,220,633)	Ö	(4,220,633)
Central	61,218	,	0	(61,218)	Ö	(61,218)
Fiscal Services	776,135		0	(776,135)	0	(776,135)
Operation and Maintenance of Plant	2,522,131	11,370		(2,506,420)	0	(2,506,420)
Non-Instructional Services	1,117,493	40,114	,	(1,036,061)	Ö	(1,036,061)
Extracurricular Activities	707,876	537,57		(148,588)	Ö	(148,588)
Interest and Fiscal Charges	263,211) 21,711	(263,211)	0	(263,211)
Total Governmental Activities	37,082,139	2,480,84		(32,816,777)	0	(32,816,777)
Total Governmental Heavities	37,002,137	2,100,01	1,701,510	(32,010,777)		(32,010,777)
Business-Type Activities						
Food Service	1,267,476	1,356,589	9 0	0	89,113	89,113
Adult Education	205	18'		0	(18)	(18)
Special Education Fund	286,168	281,40	7 0	0	(4,761)	(4,761)
Total Business-Type Activities	1,553,849	1,638,183		0	84,334	84,334
••						
Totals	\$ 38,635,988	\$ 4,119,029	<u>\$ 1,784,516</u>	(32,816,777)	84,334	(32,732,443)
	General Revenu	es and Transfe	<u>ers</u>			
	Property Taxes L			24 422 124	^	24 422 106
	General Purpos	ses		24,432,186	0	24,432,186
	Debt Service			752,014	0	752,014
	Capital Outlay Grants and Entitl		tui atad	1,300,508	0	1,300,508
			iricted	0.716.004	0	0.716.004
	to Specific Pro			9,716,004	0	9,716,004
	Investment Earni			169,445	0	169,445
	Gain on Sale of A	Assets		20,230	0	20,230
	Miscellaneous			45,548	0	45,548
	Total General R		ransiers	36,435,935	0	36,435,935
	Change in Net A	ssets		3,619,158	84,334	3,703,492
	Net Assets Begin	nning of Year		10,212,939	228,521	10,441,460
	Net Assets End	of Year		\$ 13,832,097	\$ 312,855	<u>\$ 14,144,952</u>

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2005

Assets	General	Permanent Improvement Capital Projects	Other Governmental Funds	Totals
Equity in Pooled Cash and Cash Equivalents	\$ 2,556,422	\$ 909,263	\$ 891,462	\$ 4,357,147
Restricted Assets:				
Restricted Cash and Cash Equivalents	585,565	0	0	585,565
Receivables:				
Taxes	23,984,894	1,362,375	737,176	26,084,445
Accounts	66,700	0	0	66,700
Intergovernmental	2,705,516	0	0	2,705,516
Materials and Supplies Inventory	196,999	0	0	196,999
Total Assets	<u>\$ 30,096,096</u>	<u>\$ 2,271,638</u>	<u>\$ 1,628,638</u>	\$33,996,372
Liabilities and Fund Balances				
<u>Liabilities</u>				
Accounts Payable	\$ 143,917	\$ 81,281	\$ 18,668	\$ 243,866
Accrued Wages and Benefits	2,816,211	0	100,730	2,916,941
Due to Other Governments	310,923	0	0	310,923
Due to Other Funds	2,895	0	0	2,895
Deferred Revenue	21,386,311	1,109,228	604,780	23,100,319
Tax Anticipation Notes	0	1,300,000	0	1,300,000
Total Liabilities	24,660,257	2,490,509	724,178	27,874,944
Fund Balances Reserved for:				
Encumbrances	772,910	279,010	83,094	1,135,014
Inventory	196,999	0	0	196,999
Budget Stabilization	585,565	0	0	585,565
Property Taxes	2,991,465	158,842	85,599	3,235,906
Unreserved, Undesignated (Deficit)	888,900	(656,723)	735,767	967,944
Total Fund Balances (Deficit)	5,435,839	(218,871)	904,460	6,121,428
Total Liabilities and Fund Balances	\$ 30,096,096	\$ 2,271,638	\$ 1,628,638	\$33,996,372

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES

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Total Governmental Fund Balances		\$ 6,121,428
Amounts Reported for Governmental Activities in the statement of net assets are different because:		
Capital Assets used in governmental activities are not functional resources and therefore are not reported in the funds.		16,041,236
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds.		1,197,434
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		567,954
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
Long-term Promissory Note Limited Tax General Obligation Bond General Obligation Bonds Compensated Absences Intergovernmental Payable Accrued Interest Payable Total	(1,000,000) (541,002) (7,070,000) (728,408) (625,175) (19,986)	(9,984,571)
Bond premium net of issuance cost on the refunding issuance in governmental activities is deferred and to be amortized over the life of the new issuance, net of amortization		(111,384)
Net Assets of Governmental Activities		\$ 13,832,097

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Revenues	<u>General</u>	Permanent Improvement Capital Projects	Other Governmental Funds	Total Governmental <u>Funds</u>
Taxes	\$ 24,597,903	\$ 1,330,018	\$ 749,670	\$ 26,677,591
Intergovernmental Tuition and Fees	9,515,062 1,330,867	187,556 0	1,566,868 0	11,269,486 1,330,867
Transportation Fees	89,412	0	0	89,412
Earnings on Investments Extracurricular Activities	143,690	14,871	757 452 026	159,318
Classroom Materials and Fees	0 314,026	0	453,926 0	453,926 314,026
Miscellaneous	49,730	0	21,714	71,444
Total Revenues	36,040,690	1,532,445	2,792,935	40,366,070
Expenditures Current: Instruction:				
Regular	16,452,840	73,821	330,324	16,856,985
Special	2,186,939	0	517,283	2,704,222
Other Support Services:	488,686	0	0	488,686
Pupil	1,572,321	0	271,630	1,843,951
Instructional Staff	1,187,929	0	252,712	1,440,641
Board of Education Administration	17,754 3,470,423	0 8,500	0 164,062	17,754 3,642,985
Business	100,530	0,500	0	100,530
Pupil Transportation	3,768,067	255,820	84,425	4,108,312
Central Fiscal Services	13,535	$0 \\ 0$	47,683	61,218
Operation and Maintenance of Plant	765,351 3,614,826	291,385	8,049 4,341	773,400 3,910,552
Non-Instructional Services	68,736	1,571,809	36,147	1,676,692
Extracurricular Activities	318,793	0	297,201	615,994
Debt Service: Principal Retirement	0	0	660,000	660,000
Interest and Fiscal Charges	0	63,375	192,800	256,175
Total Expenditures	34,026,730	2,264,710	2,866,657	39,158,097
Excess of Revenues Over(Under) Expenditures	2,013,960	(732,265)	(73,722)	1,207,973
Other Financing Sources (Uses)				
Proceeds from Sale of Assets	8,900	11,330	0	20,230
Refund of Prior Year Receipts Refund of Prior Year Expenditures	0 1,902	$0 \\ 0$	(735) 12,765	(735) 14,667
Proceeds from Issuance of Debt	0	1,541,002	0	1,541,002
Transfers In	242	0	122,497	122,739
Transfers Out Total Other Financing Sources (Uses)	(119,136) (108,092)	$\frac{0}{1,552,332}$	(3,603) 130,924	(122,739) 1,575,164
Net Change in Fund Balances	1,905,868	820,067	57,202	2,783,137
Fund Balances (Deficit) Beginning of Year Increase in Reserve for Inventory	3,566,735 (36,764)	(1,038,938)	847,258 0	3,375,055 (36,764)
mercase in Reserve for inventory	(30,704)			(30,704)
Fund Balances (Deficit) End of Year	\$ 5,435,839	<u>\$ (218,871)</u>	<u>\$ 904,460</u>	<u>\$ 6,121,428</u>

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Net Change in Fund Balances - Total Governmental Funds	\$ 2,783,137
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.	
Capital Additions Disposal of Capital Assets Current Year Depreciation Total 2,120,466 (41,565) (791,752)	
Revenues in the statement of activities that do not provide current resources are not reported as revenues in the funds.	
Taxes 48,055 Total	48,055
Bond premiums, net of issuance cost, amortization	10,126
Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.	660,000
Proceeds from long-term note and general obligations bonds are not due and payable in the current period and therefore are not reported in the funds.	(1,541,002)
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds an interest expenditure is reported when due.	(7,036)
Some expenses reported in the statement of activities, such as compensated absences and intergovernmental payable which represents contractually required pension contributions, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.	
Intergovernmental Payable Compensated Absences Payable Change in Inventory Total (908) 174,868 (36,764)	
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is allocated among the governmental activities.	241,533
Change in Net Assets of Governmental Activities	\$ 3,619,158
	

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET (NON-GAAP BASIS) AND ACTUAL -

GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Revenues Taxes Intergovernmental	Budgeted Original \$22,993,794 9,712,000	Final \$22,993,794 9,712,000	Actual \$23,635,107 9,515,062	Variance Final Budget Positive (Negative) \$ 641,313 (196,938)
Tuition Transportation Fees	1,431,920 80,000	1,431,920 80,000	1,330,867 93,363	(101,053) 13,363
Earnings on Investments	60,000	64,800	146,586	81,786
Classroom Materials and Fees Miscellaneous	283,300 21,500	278,500 21,500	314,782 50,131	36,282 28,631
Total Revenues	34,582,514	34,582,514	35,085,898	503,384
Expenditures				
Current:				
Instruction: Regular	16,263,460	16,677,728	16,579,694	98,034
Special	2,239,744	2,689,744	2,654,997	34,747
Other	513,000	513,000	488,686	24,314
Support Services: Pupil	1,610,090	1,610,090	1,736,243	(126,153)
Instructional Staff	1,089,038	1,089,838	1,730,243	(120,133) $(112,651)$
Board of Education	18,150	18,150	17,754	396
Administration	3,637,254	3,637,254	3,579,848	57,406
Fiscal Services Business	815,288	718,583	792,669 105,305	(74,086) 3,223
Operation and Maintenance of Plant	108,528 3,833,762	108,528 3,833,762	3,684,949	148,813
Pupil Transportation	3,788,025	3,791,918	3,780,902	11,016
Central	16,400	16,400	14,995	1,405
Non-Instructional Services	74,900	74,900	68,736	6,164
Extracurricular Activities Total Expenditures	360,035 34,367,674	365,779 35,145,674	314,871 35,022,138	50,908 123,536
Excess of Revenue Over	34,307,074	33,143,074	33,022,130	123,330
(Under) Expenditures	214,840	(563,160)	63,760	626,920
Other Financing Sources (Uses)				
Proceeds from Sale of Assets	8,000	8,000	8,900	900
Other Miscellaneous Uses	(50,000)	(50,000)	1 002	50,000
Refund of Prior Year Expenditures Advances In	7,553	7,553	1,902 7,553	1,902 0
Advances Out	(100,000)	(100,000)	0,555	100,000
Transfers In	0	0	242	242
Transfers Out Total Other Financing Sources (Uses)	(150,000)	(150,000)	(119,137)	30,863
Total Other Financing Sources (Uses) Net Change in Fund Balance	<u>(284,447)</u> (69,607)	(284,447) (847,607)	(100,540) (36,780)	183,907 810,827
Fund Balance at Beginning of Year	1,485,232	1,485,232	1,485,232	0
Prior Year Encumbrances Appropriated	776,704	776,704	776,704	
Fund Balance at End of Year	\$ 2,192,329	\$ 1,414,329	\$ 2,225,156	\$ 810,827

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF FUND NET ASSETS PROPRIETARY FUNDS

JUNE 30, 2005

Assets	A N E	Business- Type Activities Nonmajor Enterprise Funds	Governmental Activities Internal Service Funds
Equity in Pooled Cash and Cash Equivalents	\$	242,331	\$ 1,108,097
Materials and Supplies Inventory	Ψ	16,060	0
Due from Other Funds		2,895	0
Depreciable Capital Assets, net		92,802	0
Total Assets	\$	354,088	\$ 1,108,097
Liabilities			
Accounts Payable	\$	11,516	\$ 0
Claim Liability		0	540,143
Accrued Wages and Benefits		29,717	0
Total Liabilities	\$	41,233	\$ 540,143
Net Assets			
Invested in Capital Assets, Net of Related Debt	\$	92,802	\$ 0
Unrestrictred		220,053	567,954
Total Net Assets	\$	312,855	\$ 567,954

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Business- Type Activities Nonmajor Enterprise Funds	Governmental Activities Internal Service Funds
Operating Revenues		
Food Services	\$1,000,073	\$ 0
Charges for Services	0	3,416,610
Miscellaneous Revenue	281,594	0
Total Operating Revenues	1,281,667	3,416,610
Operating Expenses		
Salaries and Wages	610,049	0
Fringe Benefits	214,489	3,175,077
Contractual Services	71,909	0
Supplies and Materials	645,674	0
Depreciation	11,728	0
Total Operating Expenses	1,553,849	3,175,077
Operating (Loss)	(272,182)	241,533
Non-Operating Revenues (Expenses)		
Operating Grants	339,077	0
Donated Commodities	14,543	0
Interest Income	2,896	0
Total Non-Operating Revenues (Expenses)	356,516	0
Changes in Net Assets	84,334	241,533
Charles III (Ot 110000)	04,554	2-11,555
Net Assets Beginning of Year	228,521	326,421
Net Assets End of Year	\$ 312,855	<u>\$ 567,954</u>

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF CASH FLOWS **PROPRIETARY FUNDS**

FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Increase (Decrease) in Cash and Cash Equivalents	Business- Type Activities Nonmajor Enterprise Funds	Governmental Activities Internal Service Funds
Cash Flows from Operating Activities Cash Received from Customers Cash Received from Other Operating Sources Cash Payments to Suppliers for Goods and Services Cash Payments to Employees for Services Cash Payments for Employee Benefits Cash Payments for Claims Cash Payments for Other Net Cash Provided by (Used for) Operating Activities	\$1,043,089 278,697 (607,192) (610,896) (214,489) 0 (71,909) (182,700)	$ \begin{array}{cccc} \$ & 0 \\ 3,416,610 & 0 \\ 0 & 0 \\ (3,055,123) & 0 \\ \hline 361,487 \end{array} $
Cash Flows from Noncapital Financing Activities Operating Grants Received Net Cash Provided by (Used for) Noncapital Financing Activities	339,077 339,077	0
Cash Flows from Capital Activities Acquisition of Assets Net Cash Used for Capital Activities	(18,738) (18,738)	0
Cash Flows from Investing Activities Earnings on Investments Net Cash Provided by Investing Activities Net Increase in Cash and Cash Equivalents	2,896 2,896 140,535	$\frac{0}{361,487}$
Cash and Cash Equivalents, Beginning of Year Cash and Cash Equivalents, End of Year	101,796 \$ 242,331	746,610 \$1,108,097
Reconciliation of Operating Income (Loss) to Net Cash Used for Operating Activities		
Operating (Loss)	\$ (272,182)	\$ 241,533
Adjustments: Depreciation Commodities (Increase) Decrease in Assets:	11,728 14,543	0
Accounts Receivable Inventory Held for Resale Interfund Receivable Increase (Decrease) in Liabilities:	43,016 21,252 (2,895)	0 0 0
Accounts Payable Accrued Wages and Benefits Deferred Revenue Claims Payable	6,659 (849) (3,972) 0	$0 \\ 0 \\ 0 \\ 119,954 \\ 110,054$
Total Adjustments Net Cash Provided by (Used for) Operating Activities	89,482 \$ (182,700)	119,954 \$ 361,487

<u>Schedule of Noncash Financing Activities</u>
During the year, the Food Services Enterprise Fund received Donated Commodities of \$14,543.

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS

JUNE 30, 2005

	Agency
Assets Equity in Pooled Cash and Cash Equivalents Total Assets	\$ 1,376,359 \$ 1,376,359
<u>Liabilities</u>	
Accounts Payable	\$ 26,183
Due to Other Governments	1,271,134
Due to Students	79,042
Total Liabilities	\$ 1,376,359

NOTE 1: **DESCRIPTION OF THE DISTRICT**

The Painesville Township Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under a five-member elected Board of Education and is responsible for the provision of public education to residents of the District. The District is located in Lake County.

Average daily membership was 4,304. The District employed 273 certificated employees and 267 classified employees. It currently operates six elementary schools, a middle school, a junior high school, and a high school.

The Reporting Entity

The reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements of the District are not misleading. The primary government of the District consists of all funds, departments, boards, and agencies that are not legally separate from the District. For the Painesville Township Local School District, this includes general operations, education, pupil transportation, food service, and maintenance of District facilities.

The Hershey Montessori School in Concord Township is the only non-public school which operates within the District's boundaries.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and:

- (1) the District is able to significantly influence the programs or services performed or provided by the organization; or
- (2) the District is legally entitled to or can otherwise access the organization's resources; the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to the organization; or the District is obligated for the debt of the organization.

Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt, or the levying of taxes. The District has no component units.

NOTE 1: **DESCRIPTION OF THE DISTRICT** (Continued)

The District is associated with two jointly governed organizations. These organizations are discussed in Note 16 to the basic financial statements. These organizations are the Ohio Schools' Council Association and the Lake Geauga Computer Association (LGCA).

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities and its proprietary activities, provided they do not conflict with or contradict GASB pronouncements. The District has elected not to apply FASB pronouncements and interpretations issued after November 30, 1989, to its business-type activities and enterprise funds. The more significant of the District's accounting policies are described below:

A. Fund Accounting

The District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the District are grouped into the categories of governmental, proprietary, and fiduciary.

Governmental Funds

Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the District's major governmental funds:

<u>General Fund</u> - The general fund of the District is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

A. **Fund Accounting** (Continued)

Governmental Funds (Continued)

<u>Permanent Improvement Capital Projects Fund</u> - A fund provided to account for all transactions related to the acquiring, constructing, or improving of such permanent improvements as are authorized by Chapter 5705, Ohio Revised Code.

The other governmental funds of the District account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Fund Types

Proprietary funds focus on the determination of the changes in net assets, financial position, and cash flows and are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. These funds account for food services, the latchkey programs, and adult education.

<u>Internal Service Funds</u> - Internal service funds account for the financing of goods or services provided by one department or agency to other departments or agencies of the District, or to other governmental units, on a cost-reimbursement basis. The District accounts for a self-insurance program, which provides medical and dental benefits to employees.

Fiduciary Fund Types

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District does not have any trust funds. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District has only one agency fund, the Student Activities fund.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. Basis of Presentation

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Internal service fund activity is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the District that are governmental and those that are considered business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's government activities. Direct expenses are those that are specifically associated with a service, program, or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements

Fund financial statements report detailed information about the District. The focus of governmental and enterprise fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

B. **Basis of Presentation** (Continued)

Fund Financial Statements (Continued)

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental funds are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures, and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Fund equity (i.e., net total assets) is segregated into contributed capital and retained earnings components. Proprietary fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

Revenues – Exchange and Non-Exchange Transactions

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of year end.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. **Basis of Accounting** (Continued)

Revenues – Exchange and Non-Exchange Transactions (Continued)

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from income tax is recognized in the fiscal year in which the exchange on which the tax is imposed takes place and revenue from property taxes is recognized in the fiscal year for which the taxes are levied. (See Note 6). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees, and rentals.

Deferred Revenue

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Delinquent property taxes and property taxes for which there is an enforceable legal claim as of June 30, 2005, but which were levied to finance fiscal year 2006 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

C. **Basis of Accounting** (Continued)

Expenses/Expenditures

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

D. Cash and Cash Equivalents

Cash received by the District is pooled for investment purposes. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements. The District's internal service fund had a balance of \$1,271,134 with the Lake County Council of Governments Health Care Benefits Program, a claim servicing pool (See Note 14). The balance in this account is presented on the financial statements as "Cash with Fiscal Agent".

During fiscal year 2005, investments were limited to overnight Repurchase Agreements, Treasury Money Markets, and the State Treasury Asset Reserve of Ohio (STAROhio).

Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as nonnegotiable certificates of deposits and repurchase agreements are reported at cost.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during fiscal year 2005 amounted to \$143,690. The amount allocated from the other funds during fiscal year 2005 amounted to \$20,365.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Restricted Assets

Restricted assets represent cash and cash equivalents and other current assets whose use is limited by legal requirements. Restricted assets in the general fund include amounts required by statute to be set aside for the purchase of textbooks and other instructional material and the creation of a reserve for budget stabilization. See Note 20 for calculation of year end reserve balances.

F. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2005 are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure is reported in the year in which services are consumed. The District has no prepaid expenses as of June 30, 2005.

G. **Inventory**

On government-wide financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used.

On fund financial statements, inventories of governmental funds are stated at cost while inventories of proprietary funds are stated at the lower of cost or market. For all funds, cost is determined on a first-in, first-out basis. Inventory in governmental funds consists of expendable supplies held for consumption. The cost of inventory items is recorded as an expenditure in the governmental funds types when purchased. Inventories of proprietary funds consist of donated food, purchased food, and school supplies held for resale and are expensed when used.

H. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

H. Capital Assets (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of one thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All reported capital assets except land and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
Description	Estimated Lives	Estimated Lives
Land Improvement	20-40 years	N/A
Buildings and Improvements	10–80 years	N/A
Furniture and Equipment	5–10 years	5-10 years
Vehicles	10 years	N/A
Textbooks	5 years	N/A

I. Interfund Transactions

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

J. Compensated Absences

The District reports compensated absences in accordance with the provisions of GASB Statement No. 16, *Accounting for Compensated Absences*. Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the District will compensate the employees for the benefits through paid time off or some other means. The District records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

J. Compensated Absences (Continued)

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is an estimate based on the District's past experience of making termination payments.

The entire compensated absence liability is reported on the government-wide financial statements.

K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities, and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, compensated absences, contractually required pension contributions, and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current expendable available financial resources. In general, payments made more than sixty days after year end are considered not to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements when due.

L. Fund Balance Reserves

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates this portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, textbooks, inventories of supplies and materials, prepaids, property tax, and budget stabilization.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriations under State statute

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

N. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are tuition for adult education classes, sales for food service, latchkey programs, and charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

O. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of fixed assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

P. Interfund Transactions

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the District and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2005.

R. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The legal level of budgetary control is at the fund level. Any budgetary modifications at this level may only be made by resolution of the Board of Education.

Tax Budget

Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The express purpose of this budget document is to reflect the need for existing or increased tax rates. By no later than January 20, the Board-adopted budget is filed with the Lake County Budget Commission for rate determination.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. **Budgetary Data** (Continued)

Estimated Resources

Prior to March 15, the Board of Education accepts, by formal resolution, the tax rates as determined by the County Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the School District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as the basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered cash balances from the preceding year. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the amended certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final amended certificate issued during fiscal year 2005.

Appropriations

Upon receipt from the County Auditor of an amended certificate of estimated resources based on final assessed values and tax rates or a certification saying no new certificate is necessary, the annual appropriation resolution is legally enacted by the Board of Education. Prior to the passage of the annual appropriation measure, the Board may pass a temporary measure to meet the ordinary expenses of the District. The appropriation resolution, by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures and encumbrances may not exceed the appropriation totals at any level of control. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education. The Board may pass supplemental fund appropriations provided the total appropriations by fund do not exceed the amounts set forth in the most recent certificate of estimated resources. The amounts reported as the original budgeted amounts in the budgetary statements reflect the appropriation in the first complete appropriated budget, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts in the statements of budgetary comparisons represent the final appropriation amounts, including all supplemental appropriations. Formal budgetary integration is employed as a management control device during the year for all funds other than agency funds, consistent with statutory provisions.

NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

S. **Budgetary Data** (Continued)

Encumbrances

As part of formal budgetary control, purchase orders, contracts and other commitments for the expenditure of monies are recorded as the equivalent of expenditures on the non-GAAP budgetary basis in order to reserve that portion of the applicable appropriation and to determine and maintain legal compliance. On the GAAP basis, encumbrances outstanding at year end are reported as a reservation of fund balance for subsequent year expenditures for governmental funds and reported in the notes to the financial statements for proprietary funds.

Lapsing of Appropriations

At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriation. Encumbered appropriations are carried forward to the succeeding fiscal year and are not reappropriated.

NOTE 3: COMPLIANCE AND ACCOUNTABILITY

Fund Deficit

The following fund had a deficit fund balance at June 30, 2005:

Fund	 Deficit
Capital Projects:	
Permanent Improvement Fund	\$ 218,871

The fund deficits in the permanent improvement capital projects fund resulted from the recognition of expenditures on the modified accrual basis of accounting that are greater than expenditures recognized on the budgetary basis.

Change in Accounting Principles

For fiscal year 2005, the District has implemented GASB Statement No. 40, Deposit and Investment Risk Disclosures, GASB Technical Bulletin 2004-2, Recognition of Pension and Other Postemployment Benefit Expenditures/Expenses and Liabilities by Cost-Sharing Employers, and GASB Statement No. 39, Determining Whether Certain Organizations are Component Units.

GASB Statement No. 40 establishes and modified disclosure requirements related to investment risks: credit risk (including custodial credit risk and concentrations of credit risk) and interest rate risk. This statement also establishes and modified disclosure requirements for custodial credit risk on deposits.

NOTE 3: **COMPLIANCE AND ACCOUNTABILITY** (Continued)

Change in Accounting Principles (Continued)

GASB Technical Bulletin No. 2004-2 addresses the amount that should be recognized as expenditure/expense and as a liability each period by employers participating in a cost-sharing multiple-employer pension and other postemployment benefit (OPEB) plans.

GASB Statement No. 39 further defines the guidelines of GASB Statement No. 14, *The Financial Reporting Entity*.

The implementation of GASB Statement No. 40 did not have an effect on the financial statements of the District; however, additional note disclosure can be found in Note 5. The implementation of GASB Statement No. 39 and Technical Bulletin No. 2004-2 did not have an effect on the financial statements of the District.

NOTE 4: **BUDGETARY BASIS OF ACCOUNTING**

While the District is reporting financial position, results of operations, and changes in fund balances/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget (Non-GAAP) and Actual - All Governmental Fund Types and Similar Trust Fund and the Statement of Revenues, Expenses and Changes in Fund Equity - Budget (Non-GAAP) and Actual - All Proprietary Fund Types are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund and the major special revenue funds.

NOTE 4: **BUDGETARY BASIS OF ACCOUNTING** (Continued)

GAAP Basis	\$(1,905,868)
Net Adjustments for Revenue Accruals	1,827,289
Net Adjustments for Expenditure Accruals	958,627
Adjustments for Encumbrances	(916,828)
Budget Basis	\$ (36,780)

NOTE 5: **DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation, by eligible securities pledged by the financial institution as a security for repayment, by surety company bonds deposited with the Treasurer of the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury notes, bills, bonds, or other obligation or security issued by the United States Treasury or any other obligation guaranteed as to payment of principal and interest by the United States;

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

- 2. Bonds, notes, debentures, or other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

Cash on Hand

At fiscal year end, the District had \$250 in undeposited cash on hand, which is included on the balance sheet of the District as part of "Equity in Pooled Cash and Cash Equivalents".

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

Cash on Hand (Continued)

The following information classifies deposits and investments by categories of risk, as defined in GASB Statement 3, *Deposits with Financial Institutions, Investments, and Reverse Repurchase Agreements*.

Deposits

At June 30, 2005, the carrying amount of the District's deposits was \$6,493,924, and the bank balance was \$6,915,237. Of the District's bank balance, \$204,121 was covered by Federal Depository Insurance and \$6,711,116 was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent but not in the District's name.

Although the securities were held by the pledging institution's trust department and all statutory requirements for the investments of money had been followed, noncompliance with Federal requirements could potentially subject the District to a successful claim by the FDIC.

Custodial credit risk is the risk that, in the event of a bank failure, the District's deposit may not be returned. The District's policy is to place deposits with major local banks approved by the District's Board of Education. All deposits, except for deposits held by fiscal and escrow agents, are collateralized with eligible securities in amounts equal to at least 105 percent of the carrying value of the deposits. Such collateral, as permitted by Chapter 135 of the ORC, is held in financial institution pools at Federal Reserve banks, or at member banks of the Federal Reserve system in the name of the respective depository bank, and pledged as a pool of collateral against all of the public deposits it holds, or as specific collateral held at a Federal Reserve bank in the name of the District.

Investments

The District has a formal investment policy. The objective of the policy shall be the preservation of capital and protection of principal while earning interest. The District follows GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and records all its investments at fair value. All investments are in an internal investment pool.

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

Cash and investments at year-end were as follows:

			investment Maturities			
		Credit	(in Ye	ars)		
Investment Type	Fair Value	Rating (*)	< 1		1-2	
STAROhio	\$ 1,241	AAA	\$ 1,241	\$	0	
Repurchase Agreement	65,987	A-2	65,987		0	
Carrying Amount of Deposits	6,493,924		6,493,924		0	
Petty Cash	250		250		0	
Cash with Fiscal Agent	1,108,097		1,108,097		0	
Total	<u>\$ 7,669,499</u>		<u>\$7,669,499</u>	\$	0	

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Interest Rate Risk

As a means of limited its exposure to fair value of losses caused by rising interest rates, the District's investment policy requires that operating funds be invested primarily in short-term investments maturing within five years from the date of purchase and that the District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments. The stated intent of the policy is to avoid the need to sell securities prior to maturity.

The District's investment policy requires that investments made must mature within five years, unless they are matched to a separate obligation or debt of the District. The purpose of the investments is to maximize the returns on the District's excess cash balances consistent with safety of these monies and with the desired liquidity of the investments.

Credit Risk

The credit risk of the District's investments are in the table below. Ohio law requires that STAROhio maintain the highest rating provided by at least one nationally recognized standard rating service. The District has no investment policy that would further limit its investment choices.

Custodial Credit Risk

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The U.S. Agency notes are exposed to custodial credit risk in that they are uninsured, unregistered, and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the Treasurer or qualified trustee.

^{*}Credit rating was obtained from Standard & Poor's for all investments.

NOTE 5: **DEPOSITS AND INVESTMENTS** (Continued)

Concentration of Credit Risk

The District places no limit on the amount it may invest in any one issuer. The District's total investments are 99 percent in repurchase agreements.

NOTE 6: **PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District's fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the District. Property tax revenue received during calendar 2005 for real and public utility property taxes represents collections of calendar 2004 taxes. Property tax payments received during calendar 2005 for tangible personal property (other than public utility property) is for calendar 2005 taxes.

2005 real property taxes are levied after April 1, 2005, on the assessed value listed as of January 1, 2005, the lien date. Assessed values are established by State law at 35 percent of appraised market value. 2004 real property taxes are collected in and intended to finance fiscal year 2005.

Public utility tangible personal property currently is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2005 public utility property taxes are levied after April 30, 2005 on the assessed value as of December 31, 2004, the lien date, and are collected in 2005 with real property taxes.

2004 tangible personal property taxes are levied after April 1, 2005, on the assessed value listed as of December 31, 2004. Collections are made in 2005. Tangible personal property assessments are 25 percent of true value.

NOTE 6: **PROPERTY TAXES** (Continued)

The assessed values upon which the fiscal year 2005 taxes were collected are:

		2004		2005				
	Se	econd-Half Col	lections		First-Half Collections			
		Amount	Percent		Amount	Percent		
Agricultural/Residential								
and Other Real Estate	\$	766,240,410	89.94%	\$	800,281,190	90.14%		
Public Utility		22,083,120	2.59%		22,107,240	2.49%		
Tangible Personal Property		63,677,531	7.47%		65,417,160	7.37%		
	\$	852,001,061	100.00%	\$	887,805,590	100.00%		
Tax Rate per \$1,000 of								
Assessed Valuation	\$	51.67		\$	54.69			

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits earlier or later payment dates to be established.

Tangible personal property taxes paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20.

The District receives property taxes from Lake County. The County Auditor periodically advances to the District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2005 are available to finance fiscal year 2006 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

The County Treasurer collects property taxes on behalf of all taxing districts in the county, including the Painesville Township Local School District. The County Auditor periodically remits to the District its portion of taxes. Accrued property taxes receivable represent delinquent taxes outstanding and real property, personal property, and public utility taxes which became measurable as of June 30, 2005. Although total property tax collections for the next fiscal year are measurable, only the amount available as an advance at June 30 is intended to finance current year operations. The receivable is therefore offset by a credit to deferred revenue for that portion not intended to finance current year operations. The amount available as an advance at June 30, 2005, was \$3,205,306 and is recognized as revenue. \$2,960,865 was available to the general fund. \$85,599 was available to the bond retirement fund, and \$158,842 was available to the permanent improvement capital projects fund.

NOTE 7: LAKE COUNTY SCHOOL FINANCING DISTRICT

The Board of Education of the Lake County School District has, by a resolution adopted February 6, 1990, pursuant to Section 3311.50 of the Ohio Revised Code, created a county school financing district known as the Lake County School Financing District (the "Financing District") for the purpose of levying taxes for the provision of the following specified educational programs and services by the school districts that are part of the Financing District: the provision of necessary personnel, materials, supplies, and transportation for instruction in language arts, social studies, mathematics, fine and practical arts, health and physical education, science, and business education.

The Board of Education of the Lake County School District acts as the taxing authority of the Financing District pursuant to Section 3311.50 of the Ohio Revised Code. The Financing District receives settlements of taxes levied and distributes them within ten days to each of the member district's proportionate share of that tax settlement. Each member district's proportionate share is a fraction, the numerator being member district's total pupil population and the denominator being the aggregate pupil population of all member districts as of that date.

Taxes collected by the Financing District available to the District at June 30 are recorded as receivables and revenue for the current fiscal year. Uncollected taxes outstanding received by the Financing District within 60 days after the fiscal year are recorded as a receivable and deferred revenue for they are measurable but not available to the District. The total receivable of \$2,705,516 is included in the account "Receivables - Intergovernmental".

NOTE 8: CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2005 was as follows:

•	· ·			
Consumurantal Astinitias	Balance at 6/30/04	Additions	Deletions	Balance at 6/30/05
Governmental Activities	. 7			
Capital Assets, not being deprecia				
Land	\$ 220,803	<u>\$</u>	<u>\$</u>	\$ 220,803
Total Capital Assets,				
not being depreciated	220,803	0	0	220,803
O I				
Capital Assets, being depreciated				
Land Improvements	2,375,981	1,541,002	0	3,916,983
		165,718	0	
Buildings and Improvements	14,148,527	,		14,314,245
Furniture and Equipment	3,548,208	112,672	0	3,660,880
Vehicles	3,665,931	301,074	187,290	3,779,715
Total Capital Assets,				
being depreciated	23,738,647	2,120,466	187,290	25,671,823
Total Capital Assets at				
Historical Cost	23,959,450	2,120,466	187,290	25,892,626
	20,000,.00		107,270	20,072,020
Less Accumulated Depreciation:				
Land Improvements	(439,771)	(95,568)	0	(535,339)
Buildings and Improvements	(5,048,049)	(265,488)	0	(5,313,537)
Furniture and Equipment	(2,408,583)	(185,557)	0	(2,594,140)
Vehicles	(1,308,960)	(245,139)	145,725	(1,408,374)
Total Accumulated Depreciation	(9,205,363)	(791,752)	145,725	(9,851,390)
Total Capital Assets being				
depreciated, net	14,533,284	1,328,714	41,565	15,820,433
Governmental Activities				
Capital Assets, Net	\$14,754,087	\$ 1,328,714	\$ 41,565	\$16,041,236
	φ1 1,72 1,007	φ 1,520,711	Ψ 11,000	φ10,011,230
Business-Type Activities				
	\$ 233,948	\$ 18,738	\$ 0	\$ 252,686
Furniture and Equipment	'			
Less Accumulated Depreciation	(148,156)	(11,728)	0	(159,884)
Business-Type Activities				
Capital Assets, Net	<u>\$ 85,792</u>	<u>\$ 7,010</u>	<u>\$</u>	<u>\$ 92,802</u>
Depreciation expense was char	ged to govern	mental function	ons as follows	•
1	0			
Instruction:				
Regular				\$ 326,264
Support Services:				
Board of Education				2,356
Administration				40,638
Fiscal				2,734
Operation and Maintenance of P	Plant			85,060
Pupil Transportation	_			229,461
Operation of Non-Instructional Se	ervices			=
Food Services				14,709
Extracurricular Activities				90,530
Total Depreciation Expense				<u>\$ 791,752</u>

NOTE 9: **LONG-TERM OBLIGATIONS**

The changes in the District's long-term obligations during fiscal year 2005 were as follows:

Principal Outstanding	A 11'4'	D. L. d	Principal Outstanding	Amounts Due
06/30/04	Additions	Deductions	06/30/05	in One Year
\$ 0	\$ 541,002	\$ 0	\$ 541,002	\$ 33,345
7,730,000	0	(660,000)	7,070,000	635,000
0	1,000,000	0	1,000,000	500,000
903,276	140,426	(315,294)	728,408	163,777
\$ 8,633,276	\$ 1,681,428	\$ (975,294)	\$ 9,339,410	\$ 1,332,122
	Outstanding 06/30/04 \$ 0 7,730,000 0 903,276	Outstanding 06/30/04 Additions \$ 0 \$ 541,002 7,730,000 0 0 1,000,000 903,276 140,426	Outstanding 06/30/04 Additions Deductions \$ 0 \$ 541,002 \$ 0 7,730,000 0 (660,000) 0 1,000,000 0 903,276 140,426 (315,294)	Outstanding 06/30/04 Additions Deductions Outstanding 06/30/05 \$ 0 \$ 541,002 \$ 0 \$ 541,002 7,730,000 0 (660,000) 7,070,000 0 1,000,000 0 1,000,000 0 1,000,000 903,276 140,426 (315,294) 728,408

All bonds outstanding are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to these liabilities are recorded as expenditures in the debt service fund. The source of payment is derived from a .90 mill bonded debt tax levy. Compensated absences will be paid from the fund from which the employees' salaries are paid.

Principal and interest requirements to retire general obligation bonds outstanding at June 30, 2005 are as follows:

Long-Term

										C			
									Pro	omissory			
Fiscal Year Ending	Ge	neral Obli	gatio	n Bonds	Sc	hool Impro	ven	nent Bonds		Note	Tota	als	
June 30	P	rincipal]	Interest		Principal		Interest	I	Principal	Principal	_	Interest
2006	\$	33,345	\$	28,835	\$	635,000	\$	179,850	\$	500,000	\$ 1,168,345	\$	208,685
2007		35,122		27,058		650,000		167,000		500,000	1,185,122		194,058
2008		36,994		25,186		401,829		413,671		0	438,823		438,857
2009		38,965		23,214		363,165		457,335		0	402,130		480,549
2010		41,042		21,137		660,000		152,745		0	701,042		173,882
2011-2015		355,534		70,448		3,575,000		468,451		0	3,930,534		538,899
2016		0		0		785,006		15,700		0	785,006	_	15,700
Totals	\$	541,002	\$	195,878	\$ '	7,070,000	\$	1,854,752	\$ 1	,000,000	\$ 8,611,002	\$ 2	2,050,630

Defeased Debt

In prior years, the District issued \$7,730,000 in voted general obligation school improvement refunding bonds for the purpose of renovating, remodeling, rehabilitating, improving, furnishing, and equipping school facilities by providing a portion of the funds necessary to refund outstanding 1993 general obligation bonds of the District issued for that purpose and authorizing an escrow agreement for that refunding. For financial reporting purposes, the debt has been considered defeased and, therefore, removed as a liability from the District's government-wide financial statements. As of June 30, 2005, the amount of defeased debt outstanding but removed from the financial statements amounted to \$7,070,000.

NOTE 10: TAX ANTICIPATION NOTES

During 2001, the voters passed a five year 1.89 mill permanent improvement levy. Tax anticipation notes were issued in February 2002 for \$3,250,000 maturing \$650,000 per year through December 2006, with an average interest rate of 3.588 percent. Balance outstanding at June 30, 2005 was \$1,300,000.

NOTE 11: COMPENSATED ABSENCES

The criteria for determining vacation, personal, and sick leave benefits are derived from negotiated agreements and State laws. In summary the components of vesting are as follows:

Vacation How earned	Certificated Not eligible	Administrators Per contract	Non-Certificated 1-9 days for each month worked for less than 1 year of service; 10-25 days depending on length of service after 1 year of service.
Maximum Accumulation	Not applicable	60 days	10 days
Vested	Not applicable	As earned	As earned
Termination Entitlement	Not applicable	Paid upon termination	Paid upon termination
Sick Leave How earned	employment (15 days	1-1/4 days per month employment (15 days	1-1/4 days per month of employment (15 days per
Maximum Accumulation	per year)	per year)	year)
Vested	255 days As earned	255 days As earned	215 days As earned
Termination Entitlement	1/4 of accumulated sick leave up to 50 days	1/4 of accumulated sick leave up to 50 days	1/4 of accumulated sick leave up to 53.75 days

NOTE 12: **DEFINED BENEFIT PENSION PLANS**

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost-sharing multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by state statute per Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 or by calling (614) 222-5853.

NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

A. School Employees Retirement System (Continued)

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations, with the remainder being used to fund health care benefits; 10.57 percent of annual covered salary was the portion used to fund pension obligations in fiscal year 2005. For fiscal year 2004, 9.09 percent of annual obligations covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to statutory maximum amounts, by the SERS' Retirement Board. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2005, 2004, and 2003, were \$655,835, \$722,835, and \$679,616, respectively; 60 percent has been contributed for fiscal year 2005 and 100 percent for the fiscal years 2004 and 2003.

B. State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system administered by the State Teachers Retirement Board. STRS provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS issues a stand-alone financial report that may be obtained by writing to the STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371, or by calling (614) 227-4090.

New members have a choice of three retirement plans: a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan, and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC plan and the DB plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the

NOTE 12: **DEFINED BENEFIT PENSION PLANS** (Continued)

B. State Teachers Retirement System (Continued)

DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2005, plan members are required to contribute 10 percent of their annual covered salaries. The District is required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2005, 2004, and 2003 were \$2,190,939, \$2,326,428, and \$2,018,943; 94 percent has been contributed for fiscal year 2005 and 100 percent for fiscal years 2004 and 2003. Contributions to the DB and Combined plans for fiscal year 2005 were \$571,537 made by the District and \$1,564,957 made by the plan members. \$54,444 represents the unpaid contribution for fiscal year 2005.

NOTE 13: **POSTEMPLOYMENT BENEFITS**

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System (STRS), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

NOTE 13: **POSTEMPLOYMENT BENEFITS** (Continued)

STRS retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS. All benefit recipients pay a portion of health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2005, the STRS Board allocated employer contributions equal to 1.0 percent of covered payroll to the Health Care Reserve Fund. For the District, this amount equaled \$156,347 for fiscal year 2005.

STRS pays health care benefits from the Health Care Stabilization fund. At June 30, 2004 (the latest information available) the balance in the fund was \$3.1 billion. For the year ended June 30, 2004, net health care costs by STRS were \$268,739,000 and STRS had 111,853 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their premium for health care. The portion is based on years of service, Medicare eligibility, and retirement status. A safety net is in place for retirees whose household income falls below federal poverty levels. Premiums may be reduced by 50 percent for those who apply.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2005, employer contributions to fund health care benefits were 3.43 percent of covered payroll, a decrease of 1.48 percent from fiscal year 2004. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2005, the minimum pay has been established at \$27,400. However, the surcharge is capped at 2 percent of each employer's SERS salaries. For the 2005 fiscal year, the District paid \$301,010 to fund health care benefits, including the surcharge.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of annual health care expenses. Expenses for health care for the fiscal year ended June 30, 2004 (the latest information available), were \$223,443,805 and the target level was \$335.2 million. At June 30, 2004, SERS had net assets available for payment of health care benefits of \$300.8 million. SERS has approximately 62,000 participants currently receiving health care benefits.

NOTE 14: CLAIMS SERVICE POOL

<u>Lake County Council of Governments Health Care Benefits Program (HDBP) Self</u> <u>Insurance Program</u>

The District participates in Lake County Council of Governments Health Care Benefits Program (HDBP) Self Insurance Program, a claim servicing pool. The Plan's business and affairs are conducted by a five member Board of Directors elected from the HDBP assembly. All participating members retain their risk and the Plan acts as the claims servicing agent. See Note 16 for details on this program.

NOTE 15: **RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2005, the District contracted with Indiana Insurance for property and general liability insurance. There is a \$5,000 deductible with a 90 percent co-insurance limit of \$69,678,394.

Commercial umbrella liability is protected by Indiana Insurance Company with a \$2,000,000 single and \$3,000,000 aggregate occurrence limit with a \$1,000 deductible. Vehicles are also covered by Indiana Insurance Company and have a \$250 deductible for comprehensive collision. Automobile liability has a \$2,000,000 combined single limit of liability. Settled claims have not exceeded this commercial coverage any of the past three years.

The June 30, 2005 claims liability and cash with fiscal agent are determined based on the percentage of the District's participants to total pool participants. For the year ended June 30, 2005, the pool's cash reserves and claims liability were \$6,317,545 and \$3,079,491, respectively. The District's allocated pool percentage for the year ended June 30, 2005 was 17.5 percent, which represents \$1,108,097 and \$540,143 of pool cash reserves and claims liabilities, respectively.

]	Beginning Curr		Claim	Balance at			
		of Year	Year Claims	<u>Payments</u>	En	d of Year		
June 30, 2003	\$	337,989	\$ 2,934,565	\$ 2,953,466	\$	319,088		
June 30, 2004	\$	319,088	\$ 2,224,779	\$ 2,123,678	\$	420,189		
June 30, 2005	\$	420,189	\$ 3,492,078	\$ 3,372,124	\$	540,143		

NOTE 16: **JOINTLY GOVERNED ORGANIZATION**

The Lake Geauga Computer Association (LGCA) is a jointly governed organization among two county consortium of Ohio school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these schools supports LGCA based upon a per pupil charge. The District contributed \$189,223 to LGCA during fiscal year 2005. LGCA is governed by an Assembly consisting of two representatives from each participating school district. The degree of control exercised by any participating school district is limited to its representation to the Assembly. Financial information can be obtained by contacting the Treasurer at the Geauga County Educational Service Center, who serves as the fiscal agent, at 470 Center Street, Chardon, Ohio 44024.

The Ohio Schools' Council Association (Council) is a jointly governed organization among eighty-three school districts. This jointly governed organization was formed to bring quality products and services at the lowest possible cost to the member districts. The Council also sponsors a workers' compensation group rating plan which is an insurance purchasing pool. Each district supports the Council by paying an annual participation fee. The Council's Board consists of seven superintendents of the participating school districts whose terms rotate every year. The degree of control exercised by any school district is limited to its representation on the Board. In fiscal year 2005, the District paid \$2,461 to the Council. Financial information can be obtained by contacting David Cottrell, Executive Secretary, at the Ohio Schools' Council at 6133 Rockside Road, Suite 10, Independence, Ohio 44131.

The District participates in the Council's electric purchasing program, which was implemented during fiscal year 1998. This program allows school districts to purchase electricity at reduced rates, if the school districts will commit to participating for an eight year period. The participants make monthly payments based upon estimated usage. Each June these estimated payments are compared to their actual usage for the year and any necessary adjustments are made.

Energy Acquisition Corporation, a non-profit corporation with a self-appointing board, issued \$119,140,000 in debt to prepurchase eight years of electricity from Cleveland Electric Illuminating (CEI) for the participants. The participating school districts are not obligated in any manner for this debt. If a participating school district terminates the agreement, the school district is required to repay the savings to CEI and CEI will refund the remaining prepayment related to that participant to Energy Acquisition Corporation.

NOTE 17: **CONTINGENCIES**

A. Grants

The District received financial assistance from federal, state, and local agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2005.

B. Litigation

The District is party to legal proceedings. The District is of the opinion that ultimate disposition of claims will not have a material effect, if any, on the financial condition of the District.

C. Property Tax Refunds

On November 6, 1998, the Ohio Board of Tax Appeals issued its decision in the case of Duquesne Light Company, an electric utility and part owner of the Perry Nuclear Power Plant. The decision ordered personal property refunds based on reductions in taxable value of about \$145,000 million. The decision was immediately appealed to the Ohio Supreme Court.

The implications raised by Duquesne are far reaching and can result in refund claims for 1998-1993 and additional claims being filed by other electric companies and other utilities. As of the date of these financial statements, the District is unable to determine what effect, if any, this decision will have on tax revenue or possible payments of tax refunds.

NOTE 18: STATE SCHOOL FUNDING DECISION

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school funding plan is unconstitutional.

The Supreme Court relinquished jurisdiction over the case and directed "...the Ohio General Assembly to enact a school funding scheme that is thorough and efficient...". The District is currently unable to determine what effect, if any, this decision will have on its future State funding and its financial operations.

NOTE 19: **INTERFUND TRANSACTIONS**

As of June 30, 2005, interfund transfers were as follows:

	<u>Transfer to</u>	Transfer from			
General Fund	\$ 242	\$ 119,136			
Nonmajor Governmental Funds	122,497	3,603			
Totals	\$ 122,739	\$ 122,739			

Transfers were made to provide additional resources for current operations. Transfers of \$122,739 were eliminated since they were within the governmental-type activity.

NOTE 20: **SET ASIDE REQUIREMENTS**

The District is required by State statute to annually set aside in the general fund an amount on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by the end of the fiscal year or offset by similarly restricted resources received during the year must be held in cash at year-end and carried forward to be used for the same purposes in future years. In prior years, the District was also required to set aside money for budget stabilization. At June 30, 2005, only the unspent portion of certain workers' compensation refunds continue to be a set-aside.

The following cash basis information describes the changes in the year end set-aside amounts for textbooks and capital acquisition and budget stabilization. Disclosure of this information is required by State statute.

		Capital	Budget
	<u>Textbooks</u>	Improvements	Stabilization
Set-Aside Reserve Balance as of June 30, 2004	\$ (762,298)	\$ 0	\$ 585,565
Current Year Set-Aside Requirements	672,086	672,086	0
Qualifying Disbursements	(960,525)	(1,785,182)	0
Total	\$(1,050,737)	\$(1,113,096)	\$ 585,565
Set-Aside Balances Carried			
Forward to Future Years Set-Aside Reserve Balance as of June 30, 2005	\$(1,050,737) \$(1,050,737)	\$ <u>0</u>	\$ 585,565 \$ 585,565
Sel-Aside Reserve Datance as of Julie 30, 2003	$\phi(1,030,737)$	<u>φ </u>	<u>φ 363,303</u>

The District had qualifying expenditures during the fiscal year that reduced the textbooks set-aside amount below zero. This amount may be used to reduce the set-aside requirements of future years. Although the District had qualifying disbursements during the year that reduced the capital improvements set-aside amount below zero, these extra amounts may not be used to reduce the set-aside requirement in future years.

NOTE 21: OSBA GROUP RATING PROGRAM

The District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by three member Board of Directors consisting of the President, the President-Elect, and the immediate Past President of the Ohio School Boards Association. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating school districts pay an enrollment fee to the GRP to cover the costs of administering the program.

The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. The workers compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CASH FOR THE YEAR ENDED JUNE 30, 2005

Federal Grantor/ Pass-Through Grantor/ Program or Cluster Title	Federa CFDA Numbe		Cash Receipts	Cash Disbursements		
U.S. Department of Agriculture						
Passed through State Department of Edu Food Distribution Program		Not available	\$ 45.380	¢ 45.380		
Food Distribution Frogram	10.550	Not available	\$ 45,389 45,389	\$ 45,389 45,389		
Child Nutrition Cluster School Breakfast Program	10.553	047894-05-PU-2004	89,922	89,922		
School Lunch Program Total Child Nutrition Cluster	10.555	047894-LLP4-2004	<u>292,171</u> 382,093	292,171 382,093		
Total U.S. Department of Agriculture			427,482	427,482		
U.S. Department of Health and Human Services Passed through Ohio Department of MR/DD						
Community Alternative Funding System Total U.S. Department of Health and Hun	93.778		58,706 58,706	58,706 58,706		
U.S. Department of Education			_	_		
Passed through State Department of Edu	cation					
Title I School Subsidy	84.010	047894-C1-S1-2004	38,913	34,770		
Title I School Subsidy	84.010	047894-C1-S1-2005	223,820 262,733	$\frac{223,821}{258,591}$		
Special Education Cluster						
SE-IDEA Part B FY 04	84.027	047894-6BSF-2004-P	0	25,406		
SE-IDEA Part B FY 05	84.027	047894-6BSF-2005-P	663,321 663,321	609,065 634,471		
Cl. I II I D I . I'	04 172	047004 PCD7 2005	2.547	2.547		
Childhood Progress Indicator Early Childhood SE IDEA FY 04	84.173 84.173	047894-PGD7-2005 047894-PGS1-2004-P	3,547 29,821	3,547 29,821		
•	07.0	0.705.11021200.1	33,368	33,368		
Total Special Education Cluster			696,689	667,839		
Title IV-A Safe/Drug Free	84.186	047894-DR-S1-2001	(474)	0		
Title IV-A Safe/Drug Free		047894-DR-S1-2004	(725)	0		
Title IV-A Safe/Drug Free	84.186	047894-DR-S1-2005	16,649 15,450	16,649 16,649		
			15,450	10,042		
Title V FY04	84.298	047894-C2S1-2004	(1,408)	3,584		
Title V FY05	84.298	047894-C2S1-2004	24,939 23,531	$\frac{22,166}{25,750}$		
Title II-D Technology FY04 Title II-D Technology FY05	84.318 84.318	047894-TJS1-2004 047894-TJS1-2005	(547) 7,620	800 4,393		
The n-D rechnology 1 103	04.510	047094-1351-2003	7,073	5,193		
Title II-A FY04	84.367	047894-TRS1-2004	5,665	17,954		
Title II-A FY05	84.367	047894-TRS1-2005	131,873	122,284		
			137,538	140,238		
Smaller Learning Communities 84.UNK				24,419		
Total U.S. Department of Education				1,138,679		
TOTAL EXPENDITURES OF FEDERAL AWARDS			\$1,653,621	<u>\$ 1,624,867</u>		

See accompanying notes to Supplemental Schedule of Expenditures of Federal Awards - Cash

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT NOTES TO THE SUPPLEMENTAL SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS - CASH JUNE 30, 2005

NOTE 1: **BASIS OF PRESENTATION**

The accompanying Schedule of Expenditures of Federal Awards - Cash includes the federal grant activity of Painesville Township Local School District and is presented on the cash basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the basic financial statements.

NOTE 2: NONCASH SUPPORT

The District receives noncash support in the form of food subsidies from the National School Lunch Program (NSLP), CFDA 10.550. The value of the food subsidies is determined by using the fair market value of the food items as quoted by local food suppliers.

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Education Painesville Township Local School District Painesville Township, Ohio

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Painesville Township Local School District, Ohio, as of and for the year ended June 30, 2005, which collectively comprise the Painesville Township Local School District, Ohio's basic financial statements and have issued our report thereon dated December 5, 2005. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Painesville Township Local School District, Ohio's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Painesville Township Local School District, Ohio's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

However, we noted certain matters that we reported to the management of the Painesville Township Local School District, Ohio, in a separate letter dated December 5, 2005.

This report is intended solely for the information and use of management, federal awarding agencies, and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

James G. Zupka, CPA, Inc. Certified Public Accountants

December 5, 2005

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REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Education Painesville Township Local School District Painesville Township, Ohio

Compliance

We have audited the compliance of Painesville Township Local School District, Ohio, with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended June 30, 2005. The Painesville Township Local School District, Ohio's major federal programs are identified in the Summary of Auditors' Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Painesville Township Local School District, Ohio's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Painesville Township Local School District, Ohio's compliance with those requirements.

In our opinion, the Painesville Township Local School District, Ohio complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2005.

Internal Control Over Compliance

The management of the Painesville Township Local School District, Ohio, is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the Painesville Township Local School District, Ohio's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management, Federal awarding agencies, and pass-through entities and is not intended and should not be used by anyone other than these specified parties.

James G. Zupka, CPA, Inc. Certified Public Accountants

December 5, 2005

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 & .505

JUNE 30, 2005

1.	SUMMARY	OF AUDITOR'S RESULTS	
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2005(i)	Type of Financial Statement Opinion	Unqualified
2005(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
2005(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
2005(iii)	Was there any reported noncompliance at the financial statement level (GAGAS)?	No
2005(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
2005(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
2005(v)	Type of Major Program's Compliance Opinion	Unqualified
2005(vi)	Are there any reportable findings under .510?	No
2005(vii)	Major Programs (list): Special Education-IDEA, Part B Child Nutrition Cluster	CFDA #84.027 CFDA #10.553 CFDA #10.555
2005(viii)	Dollar Threshold: Type A\B Program	Type A: \$300,000 or more Type B: All others less than \$300,000
2005(ix)	Low Risk Auditee?	Yes

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS None.

3. **FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS** None.

PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS FOR THE YEAR ENDED JUNE 30, 2005

The prior audit report, as of December 31, 2004, included no reportable conditions or citations. The management letter recommendation has been corrected, repeated, or procedures instituted to prevent occurrences in this audit period.



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PAINESVILLE TOWNSHIP LOCAL SCHOOL DISTRICT LAKE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED MARCH 14, 2006