Basic Financial Statements and Schedules

December 31, 2005 and 2004

(With Independent Auditor's Report Thereon)



Board of Directors Public Entities Pool of Ohio 29621 Northwestern HWY P. O. Box 5088 Southfield, MI 48086

We have reviewed the *Independent Auditor's Report* of the Public Entities Pool of Ohio, Lucas County, prepared by Plante & Moran, PLLC, for the audit period January 1, 2005 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Public Entities Pool of Ohio is responsible for compliance with these laws and regulations.

Betty Montgomeny

BETTY MONTGOMERY Auditor of State

September 12, 2006



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#### Plante & Moran, PLLC



1111 Michigan Ave. East Lansing, MI 48823 Tel: 517.332.6200 Fax: 517.332.8502 plantemoran.com

#### Independent Auditor's Report

To the Board of Directors Public Entities Pool of Ohio

We have audited the accompanying statement of net assets of Public Entities Pool of Ohio as of December 31, 2005 and the related statements of revenue, expenses, and changes in net assets and cash flows for the years then ended. These financial statements are the responsibility of the Pool's management. Our responsibility is to express an opinion on these financial statements based on our audit. The financial statements of Public Entities Pool of Ohio as of December 31, 2004 were audited by other auditors, whose report dated April 8, 2005 expressed an unqualified opinion on those statements.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Public Entities Pool of Ohio at December 31, 2005 and the changes in its financial position, including cash flows, for the years then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated March 10, 2006 on our consideration of Public Entities Pool of Ohio's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplemental information required by the Governmental Accounting Standards Board (GASB). We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.



#### To the Board of Directors Public Entities Pool of Ohio

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Public Entities Pool of Ohio's basic financial statements. The accompanying required supplemental information, as identified in the table of contents, is not a required part of the basic financial statements. The required supplemental information is information required by GASB. We have applied certain limited procedures, which consisted principally of inquiries of management, regarding the methods of measurement and presentation of the required supplemental information. However, we did not audit the information and express no opinion on it.

Plante & Moran, PLLC

March 10, 2006

Management's Discussion and Analysis

December 31, 2005 and 2004

#### **Using this Annual Report**

This annual report consists of the statement of net assets, the statement of revenue, expenses, and changes in net assets, and the statement of cash flows. Along with the footnotes, they provide detailed financial information concerning Public Entities Pool of Ohio (the "Pool"). This section, the management's discussion and analysis, is intended to provide an overview of the Pool's financial condition, results of operations, and other key information. In analyzing the Pool's financial position, it is important to recognize the mission of the Pool. From a financial perspective, the Pool's general objective is to manage and fund third-party liability claims against its members.

#### Financial Highlights for Fiscal Years 2005 and 2004

- The Pool's net assets as of December 31, 2005 and 2004 are \$17,100,593 and \$16,665,330, respectively. This represents an increase of \$435,263, or 2.61%, from 2004 to 2005. The increase in net assets results from an operating loss of \$864,371, nonoperating income of \$273,985, and net capitalization contributions of \$1,025,649. The Pool maintains a member contribution to net assets ratio of 0.51:1 and 0.47:1 at December 31, 2005 and 2004, respectively. Premiums written to surplus ratio is a commonly used insurance industry benchmark. A ratio of less than 1:1 is considered very good. The Pool's member contributions are equivalent to industry premiums written, and net assets are equivalent to surplus.
- Operating revenue in 2005 increased 9.58%, or \$969,752, to \$11,093,318 from \$10,123,566 in 2004. The increase is due primarily to the increase of \$924,741 or 11.76% in member contributions. Operating contributions are derived from member contributions for risk-sharing protection. In addition, new members, as further detailed in Note 1 to the basic financial statements, are also required to provide capitalization contributions for the establishment of a cumulative reserve fund as detailed in the contract between the member and the Pool. These contributions are reflected separately in the statement of revenue, expenses, and changes in net assets and totaled \$1,291,417 and \$1,189,439 for the years ended December 31, 2005 and 2004, respectively.
- Loss and loss adjustment expenses paid increased from \$3,787,691 in 2004 to \$5,433,856 in 2005. The change in loss and loss adjustment expense reserves (net of reinsurance) increased from \$2,234,901 in 2004 to \$2,565,068 in 2005, related primarily to an increase in casualty claims during 2005. As would be expected with the increase in the number of casualty claims reported in 2005, the losses and loss adjustment expense reserves increased from \$12,401,149 in 2004 to \$14,970,916 in 2005.
- General and administrative expenses increased 6.33%, or \$235,800, to \$3,958,765 in 2005 from \$3,722,965 in 2004.

Management's Discussion and Analysis

December 31, 2005 and 2004

#### **Financial Overview**

Approximately 50.4% in 2005 and 53.3% in 2004 of the assets consist of cash, cash equivalents, and investments. Approximately 87.7% in 2005 and 86.0% in 2004 of total liabilities consist of reserves for claims.

The analysis below presents a comparison of the Pool's current year financial position to the prior year:

	December 31, 2005	December 31, 2004	Percent Change
Cash and cash equivalents	\$ 1,412,850	\$ 1,960,849	-27.95%
Investment securities, at fair value	15,805,971	14,598,725	8.27%
Unpaid claims to be billed in the future	14,351,931	12,044,098	19.16%
Other assets	2,592,255	2,481,769	4.45%
Total assets	34,163,007	31,085,441	9.90%
1 Otal assets	 34,103,007	31,083,441	9.90%
Losses and loss adjustment expense reserves	14,970,916	12,401,149	20.72%
Unearned premium reserves	1,380,426	1,393,994	-0.97%
Other liabilities	 711,072	624,968	13.78%
Total liabilities	17,062,414	14,420,111	18.32%
Net Assets - Unrestricted	\$ 17,100,593	\$ 16,665,330	2.61%

Losses and loss adjustment expense reserves represent an estimate of the ultimate cost of losses, including claims that have been reported but not settled and of claims that have been incurred but not reported. Claim payments and reserves can change significantly from period to period because the ultimate amount paid for claims is dependent on the frequency of claims as well as other events, such as jury decisions, court interpretations, and legislative changes. The reserves are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claim reserves are charged to expense in the periods in which they are made.

To reduce the Pool's exposure to large specific claims, the Pool entered into excess insurance contracts with American Public Entity Excess Pool (APEEP) to recover specific claim losses in excess of stated amounts in the excess insurance contract.

Management's Discussion and Analysis

December 31, 2005 and 2004

#### **Financial Overview (Continued)**

The following table shows the major components of income from operations for the current year, compared to the prior year:

	Year Ended I	nber 31	Percentage	
	2005		2004	Change
Operating Revenue	\$ 11,093,318	\$	10,123,566	9.58%
Operating Expenses:				
Total losses and loss adjustment				
expenses incurred	7,998,924		6,022,592	32.82%
General and administrative expenses	3,958,765		3,722,965	6.33%
Total operating expenses	11,957,689		9,745,557	22.70%
Operating (loss) income	(864,371)		378,009	-328.66%
Nonoperating Revenue:				
Interest and dividends	704,867		655,590	7.52%
Decrease in fair value of investments	(430,882)		(309,431)	39.25%
Total nonoperating revenue	273,985		346,159	-20.85%
Excess of revenue (under) over				
expenses	(590,386)		724,168	-181.53%
Capitalization Distributions	265,768		30,142	781.72%
Capitalization Contribution - Cumulative Reserve Fund	1,291,417		1,189,439	8.57%
Change in net assets	 435,263		1,883,465	-76.89%
Net Assets - Beginning of year	16,665,330		14,781,865	
Net Assets - End of year	\$ 17,100,593	\$	16,665,330	

# Statement of Net Assets December 31, 2005

Assets		Casualty		Property		Total
Current Assets Cash and cash equivalents (Note 3) Claims servicer imprest fund Contributions receivable Accrued investment income Deductibles recoverable Reinsurance receivable on paid claims (Note 5) Claims escrow fund Unpaid claims to be billed in the future	\$	45,286 103,434 1,041,960 176,619 30,518 — 151,140 4,150,000	\$	1,367,564 52,037 646,539 22,328 — 367,680 —	\$	1,412,850 155,471 1,688,499 198,947 30,518 367,680 151,140 4,150,000
Total of current assets		5,698,957	_	2,456,148	_	8,155,105
Noncurrent Assets Investment securities, at fair value (Note 3) Unpaid claims to be billed in the future	_	13,818,787 10,201,931		1,987,184 —	<u> </u>	15,805,971 10,201,931
Total of noncurrent assets	_	24,020,718		1,987,184		26,007,902
Total assets	\$_	29,719,675	\$_	4,443,332	\$_	34,163,007
<b>Liabilities and Net Assets</b>						
Current Liabilities  Losses and loss adjustment expense reserves (Note 4) Reinsurance premiums payable (Note 5) Accounts payable and accrued expenses	\$	4,150,000 — 261,811	\$	618,984 236,750 212,511	\$	4,768,984 236,750 474,322
Total of current liabilities		4,411,811	_	1,068,245	_	5,480,056
Noncurrent Liabilities Losses and loss adjustment expense reserves (Note 4) Unearned premium reserves	_	10,201,931 1,380,426	_		_	10,201,931 1,380,426
Total of noncurrent liabilities		11,582,357		_	_	11,582,357
Total liabilities		15,994,168		1,068,245		17,062,413
Net Assets – Unrestricted		13,725,507		3,375,087	_	17,100,594
Total liabilities and net assets	\$_	29,719,675	\$_	4,443,332	\$_	34,163,007

# Statement of Net Assets December 31, 2004

Assets		Casualty		Property		Total
Current Assets Cash and cash equivalents (Note 3) Contributions receivable Investment securities, at fair value (Note 3) Accrued investment income Deductibles recoverable Reinsurance receivable on paid claims (Note 5) Due from American Public Entity Excess Pool Due from casualty fund (Note 6) Claims escrow fund Unpaid claims to be billed in the future	\$	1,067,630 2,343,780 199,120 12,188 — — — — — — — 151,140 3,500,000	\$	1,960,849 511,699 — 11,848 — 163,877 173,686 98,894 —	\$	1,960,849 1,579,329 2,343,780 210,968 12,188 163,877 173,686 98,894 151,140 3,500,000
Total of current assets		7,273,858		2,920,853		10,194,711
Noncurrent Assets Investment securities, at fair value (Note 3) American Public Entity Excess Pool Guarantee Fund Unpaid claims to be billed in the future	_	11,619,213 — 8,544,098		635,732 91,687		12,254,945 91,687 8,544,098
Total of noncurrent assets	_	20,163,311	_	727,419	_	20,890,730
Total assets	\$	27,437,169	\$	3,648,272	\$	31,085,441
Liabilities and Net Assets			_		-	
Current Liabilities Losses and loss adjustment expense reserves (Note 4) Reinsurance premiums payable (Note 5) Due to Property Fund (Note 6) Accounts payable and accrued expenses	\$	3,500,000 — 98,894 343,052	\$	357,051 12,851 — 170,171	\$	3,857,051 12,851 98,894 513,223
Total of current liabilities		3,941,946	_	540,073	_	4,482,019
Noncurrent Liabilities Losses and loss adjustment expense reserves (Note 4) Unearned premium reserves	_	8,544,098 1,393,994	_	_	_	8,544,098 1,393,994
Total of noncurrent liabilities	_	9,938,092	_	_	_	9,938,092
Total liabilities		13,880,038	_	540,073		14,420,111
Net Assets – Unrestricted	_	13,557,131	_	3,108,199		16,665,330
Total liabilities and net assets	\$	27,437,169	\$	3,648,272	\$	31,085,441

Statement of Revenue, Expenses, and Changes in Net Assets Year Ended December 31, 2005

	_	Casualty	_	Property	_	Total
Operating Revenue Member contributions:						
Operating Reinsurance premiums ceded (Note 5)	\$	6,189,114 (1,413,416)	\$_	5,633,727 (1,623,940)	\$_	11,822,841 (3,037,356)
Net operating contributions		4,775,698		4,009,787		8,785,485
Contributions that will be billed in the future to pay unpaid claims	_	2,307,833	_	_	_	2,307,833
Total operating revenues	_	7,083,531	_	4,009,787	_	11,093,318
Operating Expenses  Losses and loss adjustment expenses incurred:  Losses and loss adjustment expenses paid  Less recoveries	_	5,554,695 (1,740,746)	_	2,063,329 (443,422)	_	7,618,024 (2,184,168)
Losses and loss adjustment expenses paid, net of recoveries (Note 4)		3,813,949		1,619,907		5,433,856
Change in losses and loss adjustment expense reserves Change in reinsurance applicable to unpaid claims	_	2,307,833	_	590,942 (333,707)	_	2,898,775 (333,707)
Total losses and loss adjustment expenses incurred (Note 4)	_	6,121,782	_	1,877,142	_	7,998,924
General and Administrative Expenses  Marketing and administrator's fees Other	_	1,712,759 306,593	_	1,857,796 81,617	-	3,570,555 388,210
Total general and administrative expenses	_	2,019,352	_	1,939,413	_	3,958,765
Total operating expenses and general and administrative expenses		8,141,134		3,816,555		11,957,689
Operating (loss) income		(1,057,603)		193,232		(864,371)
Nonoperating Revenue	_	_				
Interest and dividends Decrease in fair value of investments	_	603,102 (402,772)	_	101,766 (28,110)	_	704,868 (430,882)
Total nonoperating revenue	_	200,330	_	73,656	_	273,986
Excess of revenue (under) over expenses		(857,273)		266,888		(590,385)
<b>Member Distributions</b> - Capitalization (Note 7)		265,768		_		265,768
Contributions - Capitalization - Cumulative Reserve Fund	_	1,291,417	_		_	1,291,417
Increase in net assets		168,375		266,888		435,264
Net Assets - Beginning of year	_	13,557,131	-	3,108,199	_	16,665,330
Net Assets - End of year	\$	13,725,507	\$	3,375,087	\$	17,100,594

Statement of Revenue, Expenses, and Changes in Net Assets Year Ended December 31, 2004

		Casualty	Property	Total
Operating Revenue  Member contributions: Operating	\$	5,434,839 \$	5,088,431 \$	10,523,270
Reinsurance premiums ceded (Note 5)	-	(1,351,193)	(1,311,333)	(2,662,526)
Net operating contributions		4,083,646	3,777,098	7,860,744
Contributions that will be billed in the future to pay unpaid claims	-	2,262,822		2,262,822
Total operating revenues		6,346,468	3,777,098	10,123,566
Operating Expenses  Losses and loss adjustment expenses incurred:  Losses and loss adjustment expenses paid  Less recoveries	-	2,465,408 (46,224)	1,612,659 (244,152)	4,078,067 (290,376)
Losses and loss adjustment expenses paid, net of recoveries (Note 4)		2,419,184	1,368,507	3,787,691
Change in losses and loss adjustment expense reserves Change in reinsurance applicable to unpaid claims	_	2,262,822	(23,223) (4,698)	2,239,599 (4,698)
Total losses and loss adjustment expenses incurred (Note 4)	-	4,682,006	1,340,586	6,022,592
General and Administrative Expenses Marketing and administrator's fees Other	_	1,620,762 348,533	1,689,069 64,601	3,309,831 413,134
Total general and administrative expenses	_	1,969,295	1,753,670	3,722,965
Total operating expenses and general and administrative expenses		6,651,301	3,094,256	9,745,557
Operating (loss) income		(304,833)	682,842	378,009
Nonoperating Revenue Interest and dividends (Decrease) increase in fair value of investments	-	610,951 (323,397)	44,639 13,966	655,590 (309,431)
Total nonoperating revenue	_	287,554	58,605	346,159
Excess of revenue (under) over expenses		(17,279)	741,447	724,168
<b>Member Distributions</b> - Capitalization (Note 7)		30,142	_	30,142
Contributions - Capitalization - Cumulative Reserve Fund		1,189,439		1,189,439
Increase in net assets		1,142,018	741,447	1,883,465
Net Assets - Beginning of year		12,415,113	2,366,752	14,781,865
Net Assets - End of year	\$	13,557,131 \$	3,108,199 \$	16,665,330

#### Statement of Cash Flows

Year Ended December 31, 2005

	_	Casualty	Property	Total
Cash flows from operating activities: Receipts from members Receipts for recoveries Payments for claims Payments for reinsurance premiums Payments for administrative and general expenses	\$	6,127,835 \$ 1,722,416 (5,658,129) (1,413,416) (2,100,593)	5,498,887 \$ 443,422 (2,115,366) (1,333,774) (1,897,072)	11,626,722 2,165,838 (7,773,495) (2,747,190) (3,997,665)
Net cash (used in) provided by operating activities	_	(1,321,887)	596,097	(725,790)
Cash flows from noncapital financing activities: Receipts from members – Cumulative Reserve Fund Payment for member withdrawal – Capitalization Payments (to) from other fund	_	1,364,798 (265,768) (98,894)	  98,894	1,364,798 (265,768)
Net cash provided by noncapital financing activities	_	1,000,136	98,894	1,099,030
Cash flows from investing activities: Purchases of investment securities Proceeds from investment securities:		(7,258,218)	(2,011,487)	(9,269,705)
Maturities Sales Investment income received	_	900,000 6,099,652 625,603	631,925 91,286	900,000 6,731,577 716,889
Net cash provided by (used in) investing activities	_	367,037	(1,288,276)	(921,239)
Net increase (decrease) in cash and cash equivalents		45,286	(593,285)	(547,999)
Cash and cash equivalents:  Beginning of year	_		1,960,849	1,960,849
End of year	\$	45,286 \$	1,367,564 \$	1,412,850
Reconciliation of operating (loss) income to net cash from operating activities:				
Operating (loss) income Decrease (increase) in:	\$	(1,057,603) \$	193,232 \$	(864,371)
Claims servicer imprest fund Contributions receivable Deductibles recoverable Reinsurance receivable on paid claims Due from American Public Entity Excess Pool American Public Entity Excess Pool Guarantee Fund Unpaid claims to be billed in the future Increase (decrease) in: Losses and loss adjustment expense reserves Reinsurance premiums payable Accounts payable and accrued expenses	_	(103,434) (61,279) (18,330) ———————————————————————————————————	(52,037) (134,840) — (203,803) 173,686 91,687 — 261,933 223,899 42,340	(155,471) (196,119) (18,330) (203,803) 173,686 91,687 (2,307,833) 2,569,766 223,899 (38,901)
Net cash (used in) provided by operating activities	\$_	(1,321,887) \$	596,097 \$	(725,790)

#### Statement of Cash Flows

#### Year Ended December 31, 2004

		Casualty		Property	<b>Total</b>
Cash flows from operating activities: Receipts from members Receipts for recoveries Payments for claims Payments for reinsurance premiums Payments for administrative and general expenses	\$	5,396,017 42,215 (2,465,408) (1,351,193) (1,932,669)	\$	5,063,513 \$ 248,850 (1,612,659) (945,868) (1,746,332)	10,459,530 291,065 (4,078,067) (2,297,061) (3,679,001)
Net cash (used in) provided by operating activities	_	(311,038)		1,007,504	696,466
Cash flows from noncapital financing activities: Receipts from members – Cumulative Reserve Fund Payment for member withdrawal – Capitalization Payments from (to) other fund		1,425,367 (30,142) 98,894		(98,894)	1,425,367 (30,142)
Net cash provided by (used in) noncapital financing activities	_	1,494,119	_	(98,894)	1,395,225
Cash flows from investing activities: Purchases of investment securities Proceeds from investment securities:		(5,331,466)		(360,593)	(5,692,059)
Maturities Sales Investment income received		150,000 3,301,129 597,265		38,699	150,000 3,301,129 635,964
Net cash used in investing activities		(1,283,072)		(321,894)	(1,604,966)
Net (decrease) increase in cash and cash equivalents		(99,991)	_	586,716	486,725
Cash and cash equivalents: Beginning of year	_	99,991		1,374,133	1,474,124
End of year	\$		\$	1,960,849 \$	1,960,849
Reconciliation of operating (loss) income to net cash					
from operating activities: Operating (loss) income Decrease (increase) in:	\$	(304,833)	\$	682,842 \$	378,009
Contributions receivable Deductibles recoverable Reinsurance recoverable on paid claims Due from American Public Entity Excess Pool Reinsurance recoverable on unpaid losses Unpaid claims to be billed in the future Increase (decrease) in: Losses and loss adjustment expense reserves Reinsurance premiums payable Accounts payable and accrued expenses	_	(38,822) (4,009) — 1,629,448 (2,262,822) 633,374 — 36,626		(24,918) — 119,549 482,019 — — (27,921) (231,405) 7,338	(63,740) (4,009) 119,549 482,019 1,629,448 (2,262,822) 605,453 (231,405) 43,964
Net cash (used in) provided by operating activities	\$_	(311,038)	\$ _	1,007,504 \$	696,466

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### **Note 1 – Description of Organization**

Public Entities Pool of Ohio (the "Pool") was created in 1986 and organized under the laws of the State of Ohio as a governmental group property and casualty self-insurance pool. A total of 439 governmental entities within the state of Ohio participate in the Pool. The Pool was formed for the primary purpose of managing third-party liability claims against its members. Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of Pool membership may receive a partial refund of their capitalization contributions described below. The amounts of such refunds are defined by contract and correspond to the length of their membership.

Members' casualty contributions to the Pool fund current operations and provide additional capital as defined by contract. Annual operating contributions are those amounts necessary to fund the Pool's general and administrative expenses, claims and claims expenses, and reinsurance expenses due and payable in the current year, plus any deficiency in the required capitalization contributions. In addition, each member is required to provide capitalization contributions for the establishment of a cumulative reserve fund. Capitalization contributions are payable to the Pool in six annual installments as detailed below:

	Percent of "basis rate"
Initial contribution	100%
First anniversary	75
Second anniversary	50
Third anniversary	30
Fourth anniversary	25
Fifth anniversary	20

Subsequent to the fifth anniversary, additional capitalization contributions will be required only if the Pool's board of directors determines that such contributions are necessary to maintain capital equal to 300% of the total current members' basis rate, or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

"Basis rate" is that amount annually promulgated by the administrator of the Pool deemed necessary to provide the scope of coverage afforded to a member for the period of one year, with due consideration to the member's individual risk characteristics.

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### **Note 1 – Description of Organization (Continued)**

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of casualty claims exceeds the amount of risk-sharing protection provided by the member's risk-sharing certificate, or in the event that a series of casualty claims exhausts total net assets plus any reinsurance and excess risk-sharing recoveries (see Note 5), then payment of such claims shall be the obligation of the respective individual member.

The Pool also provides various property coverages, which are common to public entities. Members' property contributions to the Pool consist of those amounts necessary to fund the Pool's general and administrative expenses, reinsurance expenses due and payable in the current year, current year claims and claims expenses for property risks, plus all or any portion of any deficiencies which may occur in the property Cumulative Reserve Fund, and the Pool's obligation to satisfy the requirements of any regulatory authority. For the period from April 1, 1997 through December 31, 2004, the Pool participated in a nonrisk-sharing property program established by American Public Entity Excess Pool (APEEP). Effective January 1, 2005, this program was replaced by a new risk-sharing program also established by APEEP (see Note 5).

American Risk Pooling Consultants, Inc. (ARPCO) functions as the administrator of the Pool. The duties of the administrator are defined in an administrative agreement between ARPCO and the Pool and generally include those powers and duties necessary and incident to managing the operations of the Pool. Pursuant to separate agreements between ARPCO and the respective contractors, Burnham and Flower Agency of Ohio, Inc. (BFA) and Acordia of Ohio LLC (Acordia), BFA and Acordia provide marketing, underwriting, billing, and collection services. The Association of Ohio Health Commissioners (AOHC) and the Ohio Parks and Recreation Association (OPRA) endorse the Pool. Crawford and Company (Crawford) provides claim services. Public Entity Risk Services of Ohio (PERSO), an ARPCO affiliate, provides loss control services. ARPCO, BFA, Acordia, AOHC, and OPRA are compensated for their respective services based on percentages of the members' casualty basis rates and casualty excess and property contributions. Crawford and PERSO are compensated on a time-and-expense basis.

#### Note 2 – Summary of Significant Accounting Policies

**Basis of Presentation** - The basic financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting. The Pool prepares its financial statements in accordance with Governmental Accounting Standards Board (GASB) pronouncements, Financial Accounting Standards Board (FASB) and predecessor boards' pronouncements issued on or before November 30, 1989, and all FASB pronouncements issued after November 30, 1989, except for those that conflict with or contradict GASB pronouncements.

**Cash Equivalents** - Cash equivalents are liquid assets maturing no more than three months from purchase date, and include money market funds.

**Investments** - Investments are stated at fair value, based on quoted market prices. Investment income is recognized when earned.

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 2 – Summary of Significant Accounting Policies (Continued)

**Contributions Receivable** - Contributions receivable represent amounts due from members of the Pool and are considered collectible. Accordingly, the Pool has no allowance for doubtful accounts for financial reporting purposes.

Member Contributions and Unpaid Claims to be Billed in the Future - Member contributions are accounted for under the provisions of GASB Statement No. 10, Accounting and Financial Reporting for Risk Financing and Related Insurance Issues, using the cost recovery method. Under the cost recovery method, operating contributions are recognized with respect to actual claims costs throughout the duration of the certificate to the extent that claims costs have been incurred. The remainder of the operating contribution is recognized as revenue only when the ultimate contribution can reasonably be estimable. Unpaid claims to be billed in the future represent receivables from the Pool's members for estimated claims incurred as of the balance sheet date, but for which the Pool has not yet billed members.

**Losses and Loss Adjustment Expense Reserves** - Losses and loss adjustment expense reserves represent the estimated liability for unpaid claims and related claims expenses from reported claims and claims incurred but not reported. Changes to estimates are currently reflected in the Statement of Revenue, Expenses, and Changes in Net Assets.

Capitalization Contributions - Casualty capitalization contributions are accounted for under the provisions of GASB's Interpretation No. 4, *Accounting and Financial Reporting for Capitalization Contributions to Public Entity Risk Pools* (Interpretation 4). Under Interpretation 4, capitalization contributions to pools to which risk is transferred must be accounted for as revenue by initially recording such contributions as unearned premiums, then amortizing them into revenue over an appropriate period not to exceed 10 years. Unearned premium reserves resulting from the application of Interpretation No. 4 are being amortized pro rata over a six-year period – the period over which a member makes capitalization contributions.

**Use of Estimates** - Management of the Pool has made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities as of the of the statement of net assets date and the amounts of revenue and expenses during the reporting period to prepare these basic financial statements in conformity with accounting principles generally accepted in the United States of America. Actual results could differ from those estimates.

**Tax Status** - The Pool's income is excludable from gross income under Section 115 of the Internal Revenue Code and is thus exempt from federal income taxes. Management believes that the Pool continues to operate in a manner whereby it continues to be tax exempt.

**Reclassifications** - Certain reclassifications have been made to prior year amounts to conform to the current year presentation. Such reclassifications had no impact on the change in net assets.

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 3 – Deposits and Investments

The Pool designated Fifth Third Bank for the deposit of funds and handling the investments for the Pool.

The Pool's cash and investments are subject to several types of risk, which are examined in more detail below:

Custodial Credit Risk of Bank Deposits - Custodial credit risk is the risk that in the event of a bank failure, the Pool's deposits may not be returned to it. The Pool does not have a deposit policy for custodial credit risk of bank deposits. At year end, the Pool's deposit balance of \$1,479,742 had \$1,379,742 of bank deposits (checking and savings accounts) that were uninsured and uncollateralized. The Pool believes that due to the dollar amounts of cash deposits and the limits of FDIC insurance, it is impractical to insure all deposits. As a result, the Pool evaluates the financial institution with which it deposits trusts and assesses the level of risk of the institution; only those institutions with an acceptable estimated risk level are used as depositories.

**Interest Rate Risk** - Interest rate risk is the risk that the value of investments will decrease as a result of a rise in interest rates. The Pool's investment policy restricts the maximum maturity for any one issue to no more than 10 years. The Pool's policy also minimizes interest rate risk by structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market and limiting the average maturity in accordance with the Pool's cash requirements.

Investment Type		Weighted Average Maturity (Years)	
U.S. Treasury securities U.S. agency and passthroughs	\$	5,254,454 10,551,517	4.96 3.28
Total fair value Portfolio weighted average maturity	\$	15,805,971	3.84

**Credit Risk** - Credit risk is the risk that an issuer to an investment will not fulfill its obligations. In accordance with the Pool's investment policy, the Pool may invest in U.S. government securities and U.S. Treasury obligation fund.

#### Note 4 – Losses and Loss Adjustment Expense Reserves

The Pool establishes loss reserves based upon estimates of the ultimate cost of losses, including future loss adjustment expenses related to claims that have been reported but not settled and of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the type of coverage involved.

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 4 – Losses and Loss Adjustment Expense Reserves (Continued)

Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency, and other economic and social factors. A provision for inflation in the calculation of estimated future claim costs is implicit in the calculation because reliance is placed both on actual historical data that reflect past inflation and on other factors that are considered to be appropriate modifiers of past experience. Adjustments to claim reserves are charged to expense in the periods in which they are made.

Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability, and damage awards, the process used in estimating claim liabilities does not necessarily result in an exact amount, particularly for coverages such as general liability. While management believes that the reserves for losses and loss adjustment expenses make a reasonable provision to cover the ultimate losses, such estimates may be more or less than the amounts ultimately paid when the claims are settled, because of the inherent uncertainty of the evaluation process.

The following summarizes changes in casualty and property liabilities for the years ended December 31, 2005 and 2004:

	Casualty					
	2005	2004				
Losses and loss adjustment expense reserves		_				
beginning of year	\$12,044,098	\$9,781,276				
Incurred losses and loss adjustment expenses:						
Current year	6,101,502	4,999,184				
Increase (decrease) in prior years' provisions	20,280	(317,178)				
Total incurred losses and loss adjustment expenses	6,121,782	4,682,006				
Payments attributed to:						
Current year	(336,004)	(331,445)				
Prior years	(3,477,945)	(2,087,739)				
Total payments	(3,813,949)	(2,419,184)				
Losses and loss adjustment expense reserves						
end of year	\$14,351,931	\$12,044,098				

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 4 – Losses and Loss Adjustment Expense Reserves (Continued)

		Property						
		2005		2004				
Losses and loss adjustment expense reserves beginning of year  Less reinsurance recoverable	\$	357,051 4,698	\$	361,332 23,640				
Net unpaid losses and loss adjustment expenses at beginning of year		361,749	384,972					
Net incurred losses and loss adjustment expenses: Current year provision Decrease in prior years' provisions	1	,958,302 (81,160)		1,428,959 (88,373)				
Net provision	1	,877,142	1,340,586					
Net losses and loss adjustment expense payments attributable Current year Prior years	(1	,332,999) (286,908)		(1,127,495) (241,012)				
Net payments	(1	,619,907)		(1,368,507)				
Losses and loss adjustment expense reserves end of year	\$	618,984	\$	357,051				

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 5 – Reinsurance and Excess Risk-sharing Agreements

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to loss. These agreements permit recovery of a portion of its losses from reinsurers and a risk-sharing pool, although they do not discharge the Pool's primary liability for such payments. The Pool does not report reinsured risks as liabilities unless it is probable that those risks will not be covered by reinsurers.

The Pool is a member of APEEP, which is also administered by ARPCO. APEEP provides a casualty excess risk-sharing pooling arrangement and administers an excess risk-sharing property program for its member pools (Members), all of which are public entity group risk-sharing pools similar in nature to the Pool. The Pool makes annual casualty and property operating and casualty capitalization contributions to APEEP.

The Pool contributes 9% per year of its annual basis rate to APEEP as a capitalization contribution until total contributions reach 35% of the Pool's annual basis rate, then 5% per year of its annual basis rate until total contributions reach 50% of the Pool's annual basis rate. Once a member pool reaches the initial requirement for establishing its Cumulative Reserve Fund at 50% of its basis rate, future annual contributions will be limited to 20% of the difference between the increase in 50% of the member pool's current annual basis rate and its respective balance in its Cumulative Reserve Fund. If 50% of the current annual basis rate is less than the balance in the Cumulative Reserve Fund, APEEP will reimburse the difference to the Pool. The Pool contributed 4.26% of its basis rate in 2005 and 3.90% in 2004. In the event APEEP's Cumulative Reserve Fund is exhausted, the Pool is required to contribute up to 40% of its then-existing balance of cumulative capitalization contributions, including investment earnings thereon, to cure such deficit. At December 31, 2005, the maximum such contribution approximates \$4,900,000 and has not been reflected in the accompanying financial statements.

The Pool retains casualty risks up to \$250,000 per occurrence, including loss adjustment expenses. Claims exceeding \$250,000 are reinsured with APEEP in an amount not to exceed \$1,750,000 each loss and \$10,000,000 in aggregate per year. For Pool members requiring specific excess coverage from \$2,000,000 to \$12,000,000, such excess coverage is reinsured with General Reinsurance Corporation through contracts with the Pool. In the event a series of retained losses exhausts the Pool's net assets, APEEP provides "excess of funds available" coverage up to \$5,000,000 per year, subject to an each loss limit of \$2,000,000. Premiums ceded to reinsurance carriers during the years ended December 31, 2005 and 2004 for casualty risks totaled \$1,413,416 and \$1,351,193, respectively, and the amounts deducted from losses and loss expense reserves as of December 31, 2005 and 2004 for reinsurance was approximately \$2,362,000 and \$3,109,000, respectively.

Notes to the Basic Financial Statements

December 31, 2005 and 2004

#### Note 5 – Reinsurance and Excess Risk-sharing Agreements (Continued)

On January 1, 2005, APEEP began administering a risk-sharing property program. Under the new program, St. Paul Travelers will reinsure specific losses in excess of \$250,000 up to \$600,000,000 per occurrence. APEEP will reinsure members for specific losses in excess of \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. St. Paul Travelers provides aggregate stop-loss coverage based upon the combined Members' Total Insurable Value (TIV). If the stop-loss is reached by payment of losses between \$100,000 and \$250,000, St. Paul Travelers will then reinsure specific losses in excess of \$100,000 up to their \$600,000,000 per occurrence limit. The aggregate stop-loss limit for 2005 and 2004 was \$1,682,589 and \$0, respectively. Premiums ceded to reinsurance carrier during the years ended December 31, 2005 and 2004 for property risks totaled \$1,623,940 and \$1,311,333, respectively, and the amounts deducted from losses and loss expense reserves as of December 31, 2005 and 2004 for reinsurance was approximately \$300,000 and \$5,000, respectively.

#### Note 6 - Interfund Balances

The Pool uses one cash operating account for both the Casualty and Property Funds. Occasionally, one fund has a deficit in its allocation of the operating account. There were no borrowings in 2005. The Casualty Fund borrowed \$98,894 from the Property Fund in 2004. This amount was repaid during 2005 once the Casualty Fund had surplus funds. There is no interest paid on the reimbursed amounts.

#### Note 7 – Member Withdrawal

Nine members withdrew from the Pool in 2005, while five members withdrew in 2004. In accordance with the intergovernmental contract, these withdrawals resulted in transfers to operations of \$220,553 in 2005 and \$30,142 in 2004 as well as refunds of \$45,215 in 2005 and \$0 in 2004. Upon withdrawal, these members became responsible for all of their respective unpaid claims, both reported and unreported.

## Casualty Claims Development Information December 31, 2005

	_	1996		1997		1998	 1999		2000		2001		2002		2003		2004		2005
Required contributions (note A)     and investment income:     Earned     Ceded	\$	3,664,221 319,087		514,234 286,980	\$	3,843,953 381,151	\$ 3,425,617 195,721	\$	4,250,906 433,984	\$	4,844,168 602,355	\$	5,263,310 1,005,505	\$	7,176,052 969,731	\$	8,541,591 1,005,564	\$	9,790,653 1,118,407
Net		3,345,134	3,3	327,254		3,462,802	3,229,896		3,816,922		4,241,813		4,257,805		6,206,321		7,536,027		8,672,246
Expenses other than allocated claim adjustment expenses		959,885	9	000,540		851,594	883,603		1,036,575		1,212,385		1,424,566		1,717,800		1,969,295		2,019,343
Estimated claims and allocated     claim adjustment expenses, end of policy year:     Incurred     Ceded	_	2,254,302 242,366		284,193 224,304		2,521,244 317,710	 2,002,706 108,543		2,569,862 265,216	_	2,851,939 380,024		3,012,358 705,575		4,516,485 604,226	_	5,824,853 825,668		6,777,375 675,873
Net		2,011,936	2,0	59,889		2,203,534	1,894,163		2,304,646		2,471,915		2,306,783		3,912,259		4,999,185		6,101,502
4. Cumulative net paid and allocated claim adjustment expenses as of:     End of policy year     One year later     Two years later     Three years later     Four years later     Five years later     Six years later     Seven years later     Seven years later     Six years later     Nine years later		381,482 668,112 977,967 1,129,545 1,385,589 1,386,082 1,386,091 1,388,356 1,387,716 1,387,716	1,0 1,0 1,0	213,328 525,213 748,964 339,119 965,192 912,360 914,550 914,541		121,162 429,756 1,033,268 1,350,498 1,964,314 2,098,837 2,175,669 2,197,340	174,054 389,660 892,849 1,358,926 1,503,863 1,629,823 1,636,013		293,585 536,736 936,193 1,427,917 1,867,009 1,902,912		221,993 519,223 967,563 1,318,010 1,689,011		193,812 768,701 1,473,559 2,409,468		326,409 821,296 1,843,139		331,445 1,438,545		336,004
5. Reestimated ceded claims and expenses		259,297		389		1,119,933	3,098		4,921		4,144		1,742,931		956,428		617,746		675,873
6. Reestimated net incurred claims and allocated claim adjustment expenses:  End of policy year One year later Two years later Three years later Four years later Five years later Six years later Seven years later Eight years later Nine years later	_	2,011,936 1,954,190 1,968,022 1,540,281 1,477,368 1,411,477 1,390,138 1,400,592 1,391,189 1,391,734	1,0 1,4 1,4 1,0 1,0 1,0	059,889 602,651 659,180 128,509 94,476 030,059 042,483 017,029 016,727		2,203,534 2,046,097 2,315,359 2,428,350 2,393,831 2,252,480 2,322,752 2,313,380	 1,894,163 1,532,856 2,163,281 1,864,790 1,816,266 1,775,440 1,715,785		2,304,646 2,072,908 1,975,416 2,648,003 2,350,490 2,065,076	_	2,471,915 2,408,369 2,122,657 2,156,421 1,942,781		2,306,783 4,058,652 4,077,450 3,729,438		3,912,259 3,972,338 3,883,249		4,999,185 6,029,618		6,101,502
Increase (decrease) in estimated net incurred claims and allocated claim adjustment expenses subsequent to initial policy year end	\$_	(620,202)	(1,0	43,162)	= =	109,846	 (178,378)	= =	(239,570)	_	(529,134)	= =	1,422,655	= =	(29,010)	. =	1,030,433	= =	

#### Notes

A. Required contributions are the aggregate of that year's estimate of ultimate losses, plus the cost of excess reinsurance and general and administrative expenses paid or payable for that year.

Property Claims Development Information December 31, 2005

		2000	2001	2002	2003	2004	2005
Required contributions (note A) and investment income:     Earned	\$	933,702	1,520,027	1,974,248	2,957,385	3,268,960	4,088,857
Ceded	_	55,933	43,869	30,000	48,840	41,685	35,861
Net		877,769	1,476,158	1,944,248	2,908,545	3,227,275	4,052,996
2. Expenses other than allocated claim adjustment expenses		499,691	696,324	994,286	1,523,590	1,753,670	1,939,413
3. Estimated claims and allocated claim adjustment expenses end of policy year: Incurred Ceded		405,034 55,933	790,067 43,869	962,124 30,000	1,362,775 48,840	1,470,644 41,685	2,030,024 35,861
Net		349,101	746,198	932,124	1,313,935	1,428,959	1,994,163
4. Cumulative net paid and allocated claim adjustment expenses as of:     End of policy year     One year later     Two years later     Three years later     Four years later     Five years later		308,496 360,880 440,788 520,318 520,318 518,830	655,623 701,424 783,172 783,172 783,172	676,670 1,052,790 1,057,117 1,045,376	933,227 1,185,243 1,237,688	1,127,495 1,525,672	1,368,860
<ol><li>Reestimated ceded claims and expenses</li></ol>		127,649	64,855	279,487	239,250	258,200	35,861
6. Reestimated net incurred claims and allocated claim adjustment expenses End of policy year One year later Two years later Three years later Four years later Five years later	_	349,101 491,846 441,665 520,318 520,318 518,830	746,198 718,281 783,172 783,172 783,172	932,124 1,057,055 1,057,117 1,045,376	1,313,935 1,243,278 1,249,179	1,428,959 1,607,797	1,994,163
7. Increase (decrease) in estimated net incurred claims and allocated claim adjustment expenses subsequent to initial policy							
year end	\$_	169,729	36,974	113,252	(64,756)	178,838	

Notes:

A. Required contributions are the aggregate of that year's estimate of ultimate losses, plus the cost of excess reinsurance and general and administrative expenses paid or payable for that year.

# Report on Compliance with Laws and Regulations and Internal Controls



1111 Michigan Ave. East Lansing, MI 48823 Tel: 517.332.6200 Fax: 517.332.8502 plantemoran.com

## Report on Compliance with Laws and Regulations and Internal Controls

To the Board of Directors Public Entities Pool of Ohio

We have audited the financial statements of Public Entities Pool of Ohio as of and for the year ended December 31, 2005 and have issued our report thereon dated March 10, 2006.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

#### **Compliance**

Compliance with laws, regulations, contracts, and grants applicable to Public Entities Pool of Ohio is the responsibility of Public Entities Pool of Ohio's management. As part of obtaining reasonable assurance about whether the financial statements are free of material misstatement, we performed tests of the Pool's compliance with certain provisions of laws, regulations, contracts, and grants, including compliance with laws and regulations of Auditor of State Betty Montgomery. However, our objective was not to provide an opinion on overall compliance with such provisions. Accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance that are required to be reported under the provisions of *Government Auditing Standards* referred to in the preceding paragraph.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Public Entities Pool of Ohio's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

A member of

To the Board of Directors
Public Entities Pool of Ohio

Additionally, no management letter was issued in relation to our audit of the financial statements of Public Entities Pool of Ohio as of and for the year ended December 31, 2005.

This report is intended solely for the information of the board of directors, members, management, and the Auditor of State Betty Montgomery and is not intended to be and should not be used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Plante & Moran, PLLC

March 10, 2006





88 East Broad Street P.O. Box 1140 Columbus, Ohio 43216-1140

Telephone 614-466-4514

800-282-0370

Facsimile 614-466-4490

# PUBLIC ENTITIES POOL OF OHIO LUCAS COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 26, 2006