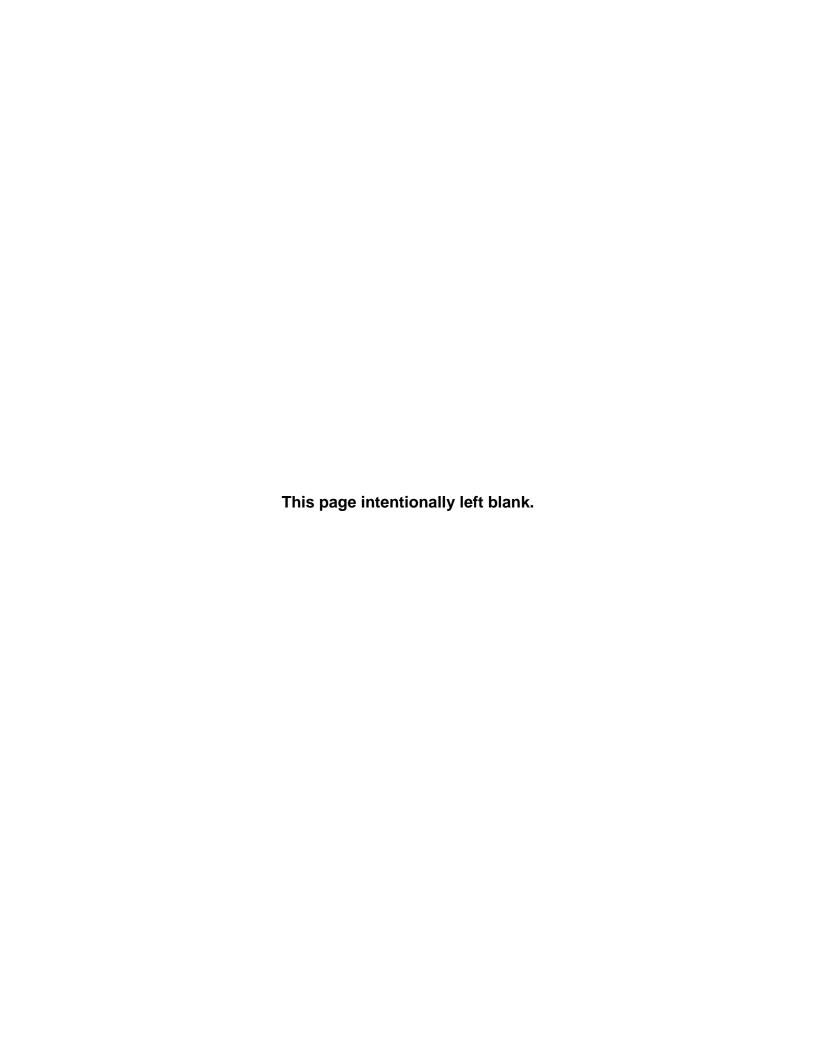




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INDEPENDENT ACCOUNTANTS' REPORT

Village of Coal Grove Lawrence County 513 Carlton Davidson Lane Coal Grove, Ohio 45638

To the Village Council:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Coal Grove, Lawrence County, Ohio (the Village), as of and for the year ended December 31, 2004, which collectively comprise the Village's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Village's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Village processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Village because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code Section 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code Sections 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Coal Grove, Lawrence County, Ohio, as of December 31, 2004, and the respective changes in cash financial position and the respective budgetary comparison for the General, Street Construction, Light Special Revenue, and Federal Grants Funds thereof for the year then ended in conformity with the basis of accounting Note 2 describes.

For the year ended December 31, 2004, the Village revised its financial presentation comparable to the requirements of Governmental Accounting Standard No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Village of Coal Grove Lawrence County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated August 17, 2006, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's discussion and analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Betty Montgomery Auditor of State

Butty Montgomeny

August 17, 2006

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

This discussion and analysis of the Village of Coal Grove, Ohio's financial performance provides an overall review of the Village's financial activities for the year ended December 31, 2004, within the limitations of the Village's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Village's financial performance.

Highlights

Key highlights for 2004 are as follows:

Net assets of governmental activities increased \$56,154, or approximately 66%, a significant change from the prior year. The fund most affected by the increase in cash and cash equivalents was the General Fund, which realized the greatest relief due to the fact that no advances from that fund were made to the enterprise funds as it has in the two previous years.

The Village's general receipts are primarily property and income taxes. These receipts represent respectively 6.5 and 28.5 percent of the total received for governmental activities during the year. Property and income tax receipts for 2004 changed very little compared to 2003. A Federal Emergency Management Agency grant was received during 2004 which represented 11.5 percent of the governmental activities but will not be received on a regular basis.

The Village has three business-type activities. The garbage operation broke even. The water and sewer operations ended the 2004 year with a positive balance in both funds. In June 2004, a rate increase was implemented in the water rates and the funds appear to have recovered.

Using the Basic Financial Statements

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Village's cash basis of accounting.

Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Village as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Village as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Village has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Village's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Reporting the Village as a Whole

The statement of net assets and the statement of activities reflect how the Village did financially during 2004, within the limitations of cash basis accounting. The statement of net assets presents the cash balances of the governmental and business-type activities of the Village at year end. The statement of activities compares cash disbursements with program receipts for each governmental program and business-type activity. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function or business-type activity draws from the Village's general receipts.

These statements report the Village's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Village's financial health. Over time, increases or decreases in the Village's cash position is one indicator of whether the Village's financial health is improving or deteriorating. When evaluating the Village's financial condition, you should also consider other nonfinancial factors as well such as the Village's property tax base, the condition of the Village's capital assets and infrastructure, the extent of the Village's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and income taxes.

In the statement of net assets and the statement of activities, we divide the Village into two types of activities:

Governmental activities. Most of the Village's basic services are reported here, including police, fire, streets and parks. State and federal grants and income and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Business-type activity. The Village has three business-type activities, the provision of water, sewer, and garbage removal. Business-type activities are financed by a fee charged to the customers receiving the service.

Reporting the Village's Most Significant Funds

Fund financial statements provide detailed information about the Village's major funds – not the Village as a whole. The Village establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Village are split into three categories: governmental, proprietary and fiduciary.

Governmental Funds - Most of the Village's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Village's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Village's programs. The Village's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Village's major governmental funds are the General Fund, Street Construction Fund, Federal

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

Grants Fund, and Light Special Revenue Fund. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements. We describe this relationship in reconciliations presented with the governmental fund financial statements.

Proprietary Funds – When the Village charges customers for the services it provides, these services are generally reported in proprietary funds. When the services are provided to the general public, the activity is reported as an enterprise fund. The Village's major proprietary funds are the Water Operating Fund and the Sewer Operating Fund. When the services are provided to other department of the Village, the service is reported as an internal service fund. The Village has no internal service funds.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the Village. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the Village's programs.

The Village as a Whole

Table 1 provides a summary of the Village's net assets for 2004 compared to 2003 on a cash basis:

(Table 1) Net Assets

_	Governmental Activities		Business-Type Activities		Total	
	2004	2003	2004	2003	2004	2003
Assets						
Cash and Cash Equivalents	\$141,485	\$85,332	\$179,061	\$70,007	\$320,546	\$155,339
Total Assets	\$141,485	\$85,332	\$179,061	\$70,007	\$320,546	\$155,339
Net Assets						
Restricted for:						
Other Purposes	\$129,035	\$77,695			\$129,035	\$77,695
Unrestricted	12,450	7,637	\$179,061	\$70,007	191,511	77,644
Total Net Assets	141,485	85,332	179,061	70,007	320,546	155,339

As mentioned previously, net assets of governmental activities increased \$56,154 or 66 percent during 2004. The primary reasons contributing to the increases in cash balances are as follows:

- There was significant decrease in salaries due to they layoff of three full-time water and street department employees as well as reducing a water clerk to part time.
- The Village received grant funds from a Federal Emergency Management Agency grant for the purchase of fire safety equipment. The money was received in 2004 but some invoices were not processed for payment until the following year.
- Health benefit costs were reduced substantially also due to the employee layoff. The Village pays 100% of health care premiums and that was reduced by approximately \$72,000 for the year of 2004 due to a workforce reduction.

Table 2 reflects the changes in net assets in 2004. Since the Village did not prepare financial statements in this format for 2003, a comparative analysis of government-wide data has not been presented. In future years, when prior year information is available, a comparative analysis will be presented.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

(Table 2) Changes in Net Assets

2004		2004
Receipts:		
Program Receipts:		
Charges for Services and Sales \$63,981	\$821,615	\$885,596
Operating Grants and Contributions 138,417	0	138,417
Total Program Receipts 202,398	821,615	1,024,013
General Receipts:		
Property Taxes 42,277		42,277
Municipal Income Taxes 184,431		184,431
Other Taxes 9,738		9,738
Grants and Entitlements Not Restricted		
to Specific Programs 66,884		66,884
Notes Issued 130,000		130,000
Miscellaneous 9,773	1,541	11,314
Total General Receipts 443,103	1,541	444,644
Total Receipts 645,501	823,156	1,468,657
Disbursements:		
General Government 171,202		171,202
Security of Persons and Property 209,643		209,643
Leisure Time Activities 10,717		10,717
Community Environment 1,144		1,144
Transportation 53,211		53,211
Principal Retirement 140,000		140,000
Interest and Fiscal Charges 3,430		3,430
Water Operating	421,048	421,048
Sewer Operating	221,875	221,875
Other Enterprise Operating	71,179	71,179
Total Disbursements 589,347	714,102	1,303,449
Increase (Decrease) in Net Assets 56,154	109,054	165,208
Net Assets, January 1, 2004 85,331	70,007	155,338
Net Assets, December 31, 2004 \$141,485	\$179,061	\$320,546

Program receipts represent 69% of total receipts and are primarily comprised of restricted intergovernmental receipts such as grant monies.

General receipts represent approximately 31% percent of the Village's total receipts, and of this amount, over 53% are taxes. State and federal grants and entitlements make up approximately 15% of the Village's general receipts. Other receipts are very insignificant and somewhat unpredictable revenue sources.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

Disbursements for General Government represent the overhead costs of running the Village and the support services provided for the other Village activities. These include the costs of Village Council, Village Clerk-Treasurer, and income tax department, as well as internal services such as payroll and purchasing. Since these costs do not represent direct services to residents, we try to limit these costs.

Security of Persons and Property are the costs of police and fire protection and street lighting; Leisure Time Activities are the costs of maintaining the parks and playing fields; the Community Environment department promotes the Village to industry and commerce as well as working with other governments in the area to attract new business; and Transportation is the cost of maintaining the roads.

Governmental Activities

If you look at the Statement of Activities you will see that the first column lists the major services provided by the Village. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for general government and security of persons and property, which account for 29% and 36% of all governmental disbursements, respectively. The next three columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Village that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3)

Governmental Activities

	Total Cost	Net Cost
	Of Services	of Services
	2004	2004
General Government	\$171,202	(\$114,986)
Security of Persons and Property	209,643	(127,539)
Leisure Time Activities	10,717	(4,382)
Community Environment	1,144	286
Transportation	53,211	3,102
Principal Retirement	140,000	(140,000)
Interest and Fiscal Charges	3,430	(3,430)
Total Expenses	\$589,347	(\$386,949)

The dependence upon property and income tax receipts is apparent as over 40% of governmental activities are supported through these general receipts.

Business-type Activities

The water and sewer operation of the Village is relatively small and routinely reports receipts and cash disbursements that are relatively equal. The infrastructure is beginning to age and the Village has begun discussing the need for major repairs and how these will be funded. We have also received notification from the Ohio EPA that improvements may be necessary to satisfy new water quality standards. The water rates were increased in 2004 to start building the fund for those major repairs in addition to grants.

Management's Discussion and Analysis For the Year Ended December 31, 2004 Unaudited

The Village's Funds

Total governmental funds had receipts including other financing sources of \$645,501 and disbursements of \$589,347. The greatest change within governmental funds occurred within the Street Construction Fund. The fund balance of the Street Construction Fund increased \$21,670 as the result of decreased costs for road maintenance.

General Fund receipts were more than disbursements by only \$4,813 indicating that the General Fund is not in a deficit spending situation. The Village established an impound lot that brought in an approximate \$2,000 profit for 2004 after the initial expenses to set it up were paid. This will bring in more profit in 2005.

General Fund Budgeting Highlights

The Village's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During 2004, the Village amended its General Fund budget to reflect changing circumstances. Final budgeted receipts were equal to original budgeted receipts. The difference between final budgeted receipts and actual receipts was not significant.

Final disbursements and other financing uses were budgeted at \$485,110 while actual disbursements were \$459,083. Although receipts failed to live up to expectations, appropriations were not reduced. The Village kept spending within the budgeted guidelines. The result was an increase in fund balance of \$4,549 for 2004.

Capital Assets and Debt Administration

Capital Assets

The Village does not currently keep track of its capital assets and infrastructure.

Debt

At December 31, 2004, the Village's outstanding debt included an outstanding OWDA Loan, OPWC Water Treatment Loan, a 1990 Special Assessment Bonds, and a 2004 Bond Anticipation Note. In addition, the Village has 1971 Waterworks Mortgage Revenue Bonds which has been defeased. At then end of 2004 the Village had total outstanding debt of \$835,619. For further information regarding the Village's debt, refer to note 13 to the basic financial statements.

Current Issues

The challenge for all governments is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. The Village relies heavily on local taxes and has very little industry to support the tax base. The newly prepared financial predictions contain no new significant areas of revenue. The government has completed the 2004 year in a better financial status than the previous year and it is the intention of the Village to seek new funding and improve its situation for 2005.

Contacting the Village's Financial Management

This financial report is designed to provide our citizens, taxpayers, and creditors with a general overview of the Village's finances and to reflect the Village's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Deborah J. Fields, Clerk-Treasurer, Village of Coal Grove, 513 Carlton-Davidson Lane, Coal Grove, Ohio 45638.

Statement of Net Assets - Cash Basis December 31, 2004

Assets	Governmental Activities	Business - Type Activities	Total
Equity in Pooled Cash and Cash Equivalents	\$141,485	\$179,061	\$320,546
Total Assets	\$141,485	\$179,061	\$320,546
Net Assets Restricted for: Other Purposes Unrestricted	\$129,035 12,450	\$179,061	\$129,035
Total Net Assets	\$141,485	\$179,061	\$320,546

Village of Coal Grove , Lawrence County Statement of Activities - Cash Basis For the Year Ended December 31, 2004

		Program Cash Receipts			
	Cash Disbursements	Charges for Services and Sales	Operating Grants and Contributions		
Governmental Activities					
General Government	\$171,202	\$56,216	\$0		
Security of Persons and Property	209,643		82,104		
Leisure Time Activties	10,717	6,335			
Community Environment	1,144	1,430			
Transportation	53,211		56,313		
Principal Retirement	140,000				
Interest and Fiscal Charges	3,430				
Total Governmental Activities	589,347	63,981	138,417		
Business Type Activity					
Water Operating	421,048	484,475			
Sewer Operating	221,875	265,989			
Other Enterprise Operating	71,179	71,151			
Total Business Type Activities	714,102	821,615	0		
Total	\$1,303,449	\$885,596	\$138,417		

General Receipts

Property Taxes Municipal Income Taxes Other Taxes Grants and Entitlements not Restricted to Specific Programs Notes Issued Miscellaneous

Total General Receipts

Change in Net Assets

Net Assets Beginning of Year

Net Assets End of Year

Governmental Activities	Business-Type Activities	Total
(\$114,986) (127,539) (4,382) 286 3,102 (140,000) (3,430)	\$0	(\$114,986) (127,539) (4,382) 286 3,102 (140,000) (3,430)
(386,949)	0	(386,949)
	63,427 44,114 (28)	63,427 44,114 (28)
0	107,513	107,513
(386,949)	107,513	(279,436)
42,277 184,431 9,738 66,884		42,277 184,431 9,738 66,884
130,000		130,000
9,773	1,541	11,314
443,103	1,541	444,644
56,154	109,054	165,208
85,331	70,007	155,338
\$141,485	\$179,061	\$320,546

Statement of Cash Basis Assets and Fund Balances Governmental Funds December 31, 2004

	General	Street Construction	Federal Grants	Light Special Revenue	Other Governmental Funds	Total Governmental Funds
Assets						
Equity in Pooled Cash and Cash Equivalents	\$12,450	\$38,995	\$15,700	\$56,843	\$17,497	\$141,485
Total Assets	\$12,450	\$38,995	\$15,700	\$56,843	\$17,497	\$141,485
Fund Balances						
Reserved:						
Reserved for Encumbrances	\$262	\$727	\$15,555	\$0	\$0	\$16,544
Unreserved:						
Undesignated, Reported in:						
General Fund	12,188					12,188
Special Revenue Funds		38,268	145	56,843	17,497	112,753
Total Fund Balances	\$12,450	\$38,995	\$15,700	\$56,843	\$17,497	\$141,485

Statement of Cash Receipts, Disbursements and Changes in Cash Basis Fund Balances Governmental Funds

For the Year Ended December 31, 2004

	General	Street Construction	Federal Grants Grants	Light Special Revenue	Other Governmental Funds	Total Governmental Funds
Receipts						
Property and Other Local Taxes	\$20,203	\$	\$	\$22,075	\$	\$42,278
Municipal Income Taxes	184,431					184,431
Charges for Services	1,540					1,540
Fines, Licenses and Permits	66,483				900	67,383
Intergovernmental	46,407	71,451	76,979	4,736	5,727	205,300
Miscellaneous	14,569					14,569
Total Receipts	333,633	71,451	76,979	26,811	6,627	515,501
Disbursements						
Current:						
General Government	171,202					171,202
Security of Persons and Property	134,637		61,279	13,727		209,643
Leisure Time Activities	10,717					10,717
Community Environment	1,144					1,144
Transportation	2,313	45,158			5,740	53,211
Debt Service:						
Principal Retirement	135,377	4,623				140,000
Interest and Fiscal Charges	3,430					3,430
Total Disbursements	458,820	49,781	61,279	13,727	5,740	589,347
Excess of Receipts Over (Under) Disbursements	(125,187)	21,670	15,700	13,084	887	(73,846)
Other Financing Sources						
Notes Issued	130,000					130,000
Total Other Financing Sources	130,000	0	0	0	0	130,000
Net Change in Fund Balances	4,813	21,670	15,700	13,084	887	56,154
Fund Balances Beginning of Year	7,637	17,325	0	43,759	16,610	85,331
Fund Balances End of Year	\$12,450	\$38,995	\$15,700	\$56,843	\$17,497	\$141,485

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2004

	Budgeted A	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property Taxes	\$23,900	\$23,900	\$20,203	(\$3,697)
Municipal Income Taxes	185,025	185,025	184,431	(594)
Charges for Services	1,450	1,450	1,540	90
Fines, Licenses and Permits	90,365	90,365	66,483	(23,882)
Intergovernmental	33,669	33,669	46,407	12,738
Miscellaneous	145,000	145,000	14,568	(130,432)
Total Receipts	479,409	479,409	333,632	(145,777)
Disbursements				
Current:	242.242			
General Government	319,310	325,812	171,231	154,581
Security of Persons and Property Leisure Time Activities	141,584	139,274	134,815	4,459
	8,900	13,100	10,722	2,378
Community Environment	1,400	1,400	1,144	256 160
Transportation Debt Service:	2,968	2,524	2,364	100
Principal Retirement			135,377	(135,377)
Interest and Fiscal Charges			3,430	(3,430)
Total Disbursements	474,162	482,110	459,083	23,027
Excess of Receipts Over (Under) Disbursements	5,247	(2,701)	(125,451)	(122,750)
Other Financing Sources (Uses)				
Notes Issued			130,000	130,000
Transfers Out	(5,000)	(3,000)		3,000
Total Other Financing Sources (Uses)	(5,000)	(3,000)	130,000	133,000
Net Change in Fund Balance	247	(5,701)	4,549	10,250
Fund Balance Beginning of Year	6,731	6,731	6,731	0
Prior Year Encumbrances Appropriated	908	908	908	0
Fund Balance End of Year	\$7,886	\$1,938	\$12,188	\$10,250

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Street Construction Fund For the Year Ended December 31, 2004

	Budgeted A	mounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts					
Intergovernmental	\$59,504	\$59,504	\$71,451	\$11,947	
Total Receipts	59,504	59,504	71,451	11,947	
Disbursements					
Current:					
Transportation	60,836	76,830	45,885	30,945	
Debt Service:					
Principal Retirement			4,623	(4,623)	
Total Disbursements	60,836	76,830	50,508	26,322	
Excess of Receipts Over (Under) Disbursements	(1,332)	(17,326)	20,943	38,269	
Net Change in Fund Balance	(1,332)	(17,326)	20,943	38,269	
Fund Balance Beginning of Year	15,887	15,887	15,887	0	
Prior Year Encumbrances Appropriated	1,438	1,438	1,438	0	
Fund Balance End of Year	\$15,993	(\$1)	\$38,268	\$38,269	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Federal Grants Fund For the Year Ended December 31, 2004

	Budgeted	d Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	
Receipts					
Intergovernmental	\$0	\$108,702	\$76,979	(\$31,723)	
Total Receipts	0	108,702	76,979	(31,723)	
Disbursements					
Current:					
Security of Persons and Property	0	108,702	76,834	31,868	
Total Disbursements	0	108,702	76,834	31,868	
Excess of Receipts Over (Under) Disbursements	0	0	145	145	
Net Change in Fund Balance	0	0	145	145	
Fund Balance Beginning of Year	0	0	0	0	
Prior Year Encumbrances Appropriated	0	0	0	0	
Fund Balance End of Year	\$0	\$0	\$145	\$145	

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Light Special Revenue Fund For the Year Ended December 31, 2004

- Receipts	Budgeted Original	d Amounts Final	Actual	Variance with Final Budget Positive (Negative)
Property Taxes	\$23,031	\$25,416	\$22,075	(\$3,341)
Intergovernmental			4,736	\$4,736
Total Receipts	23,031	25,416	26,811	1,395
Disbursements				
Current:				
Security of Persons and Property	22,000	69,175	13,727	55,448
Total Disbursements	22,000	69,175	13,727	55,448
Excess of Receipts Over (Under) Disbursements	1,031	(43,759)	13,084	56,843
Net Change in Fund Balance	1,031	(43,759)	13,084	56,843
Fund Balance Beginning of Year	43,759	43,759	43,759	0
Prior Year Encumbrances Appropriated	0	0	0	0
Fund Balance End of Year	\$44,790	\$0	\$56,843	\$56,843

Statement of Fund Net Assets - Cash Basis Proprietary Funds December 31, 2004

		Business-Ty	pe Activities	
	Water	Sewer	Non Major	Total
	Operating	Operating	Enterprise Funds	Enterprise Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$83,174	\$85,915	\$9,972	\$179,061
Total Assets	\$83,174	\$85,915	\$9,972	\$179,061
Net Assets				
Unrestricted	\$83,174	\$85,915	\$9,972	\$179,061

Statement of Cash Receipts,
Disbursements and Changes in Fund Net Assets - Cash Basis
Proprietary Funds
For the Year Ended December 31, 2004

	Business-Type Activities					
	Water	Sewer	Non Major	Total		
	Operating	Operating	Enterprise Funds	Enterprise Funds		
Operating Receipts						
Charges for Services	\$484,475	\$215,468	\$71,151	\$771,094		
Total Operating Receipts	484,475	215,468	71,151	771,094		
Operating Disbursements						
Personal Services	163,504	40,975	6,201	210,680		
Fringe Benefits	140,682	30,374		171,056		
Contractual Services	31,573	46,020	64,896	142,489		
Materials and Supplies	77,754	38,012	82	115,848		
Other	4,008			4,008		
Total Operating Disbursements	417,521	155,381	71,179	644,081		
Operating Income (Loss)	66,954	60,087	(28)	127,013		
Non-Operating Receipts (Disbursements)						
Special Assessments		50,521		50,521		
Sale of Fixed Assets	864	677		1,541		
Principal Payments	(3,527)	(40,304)		(43,831)		
Interest and Fiscal Charges		(26,190)		(26,190)		
Change in Net Assets	64,291	44,791	(28)	109,054		
Net Assets Beginning of Year	18,883	41,124	10,000	70,007		
Net Assets End of Year	\$83,174	\$85,915	\$9,972	\$179,061		

Village of Coal Grove, Lawrence County Statement of Fiduciary Net Assets - Cash Basis Fiduciary Fund December 31, 2004

	Agency
Assets Equity in Pooled Cash and Cash Equivalents	\$5,459
Net Assets	
Unrestricted	\$5,459

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 1 – Reporting Entity

The Village of Coal Grove, Lawrence County, Ohio (the Village), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Village is directed by a six-member Council elected at large for four year terms. The Mayor is elected to a four-year term, serves as the President of Council and votes only to break a tie.

The reporting entity may be comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading.

A. Primary Government

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Village. The Village provides general government services, water and sewer utilities, maintenance of Village roads and bridges, park operations, and police services. The Village appropriates General Fund money to support a volunteer fire department.

B. Component Units

Component units are legally separate organizations for which the Village is financially accountable. The Village is financially accountable for an organization if the Village appoints a voting majority of the organization's governing board and (1) the Village is able to significantly influence the programs or services performed or provided by the organization; or (2) the Village is legally entitled to or can otherwise access the organization's resources; the Village is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide support to, the organization; or the Village is obligated for the debt of the organization. The Village is also financially accountable for any organizations that are fiscally dependent on the Village in that the Village approves their budget, the issuance of their debt or the levying of their taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Village, are accessible to the Village and are significant in amount to the Village. The Village has no component units.

The Village participates in one public entity risk pool. Note 9 to the financial statements provides additional information for this entity. This organization is the Ohio Municipal Joint Self-Insurance Pool.

The Village's management believes the financial statements present all activities for which the Village is financially accountable.

Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements and the fund financial statements for the proprietary funds, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Village does not apply FASB statements issued after November 30, 1989, to its business-type activities and to its enterprise funds. Following are the more significant of the Village's accounting policies.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 2 – Summary of Significant Accounting Policies (continued)

A. Basis of Presentation

The Village's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Village as a whole. These statements include the financial activities of the primary government. The statements distinguish between those activities of the Village that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services.

The statement of net assets presents the cash balance of the governmental and business-type activities of the Village at year end. The statement of activities compares disbursements with program receipts for each of the Village's governmental and business-type activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Village is responsible. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function or business-type activity is self-financing on a cash basis or draws from the Village's general receipts.

Fund Financial Statements

During the year, the Village segregates transactions related to certain Village functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Village at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

Proprietary fund statements distinguish operating transactions from nonoperating transactions. Operating receipts generally result from exchange transactions such as charges for services directly relating to the funds' principal services. Operating disbursements include costs of sales and services and administrative costs. The fund statements report all other receipts and disbursements as nonoperating.

B. Fund Accounting

The Village uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Village are divided into three categories: governmental, proprietary and fiduciary.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 2 - Summary of Significant Accounting Policies (continued)

Governmental Funds

The Village classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Village's major governmental funds are the General Fund, Street Construction Fund, Federal Grants Fund, and Light Special Revenue Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Village for any purpose provided it is expended or transferred according to the general laws of Ohio. The Street Construction Fund is used to account for road work done by the Village. The Federal Grants Fund is used to account for a Federal Emergency Management Agency grant received by the Village. The Light Special Revenue Fund is funded by a 1.7 mil tax levy for the installation and maintenance of street lighting. The other governmental funds of the Village account for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds

The Village classifies funds financed primarily from user charges for goods or services as proprietary. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise Funds</u> - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The Village's major enterprise funds are the Water Operating and Sewer Operating Funds.

<u>Water Operating Fund</u> - The Water Operating Fund accounts for the provision of water to the residents and commercial users located within the Village.

<u>Sewer Operating Fund</u> - The Sewer Operating Fund accounts for the provision of sanitary sewer services to the residents and commercial users within the Village.

<u>Internal Service Fund</u> - Internal service funds account for services provided by one department of the Village to another on a cost-reimbursement basis. The Village has no internal service funds.

Fiduciary Funds

Fiduciary funds include pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Village's own programs. The Village has no pension trust, investment trust or private purpose trust funds. Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Village has one agency fund, the Mayor's Court. This fund pays into the Village and the State of Ohio each month all receipts received through the issuance of various fines.

C. Basis of Accounting

The Village's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Village's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 2 - Summary of Significant Accounting Policies (continued)

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Village Council may appropriate.

The appropriations ordinance is the Village Council's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Village Council. The legal level of control has been established at the fund level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Village Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificated of estimated resources in effect at the time final appropriations were passed by the Village Council.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Village Council during the year.

E. Cash and Cash Equivalents

To improve cash management, cash received by the Village is pooled and invested. Individual fund integrity is maintained through Village records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

F. Inventory and Prepaid Items

The Village reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 2 - Summary of Significant Accounting Policies (continued)

H. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Village's cash basis of accounting.

I. Employer Contributions to Cost-Sharing Pension Plans

The Village recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 10 and 11, the employer contributions include portions for pension benefits and for postretirement health care benefits.

J. Long-Term Obligations

The Village's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid.

K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for special purposes such as street lighting and road maintenance.

The Village's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

L. Fund Balance Reserves

The Village reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances.

M. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general receipts.

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating receipts/disbursements in proprietary funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements. The Village did not have any interfund transactions in 2004.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 3 - Change in Basis of Accounting and Restatement of Fund Equity

Last year the Village reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This year the Village has implemented the cash basis of accounting described in Note 2. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

For the year ended December 31, 2004, the Village has early-implemented GASB Statement No. 40, "Deposit and Investment Risk Disclosures".

GASB Statement No. 40 modifies the disclosures for deposits and investments, and had no material effect on the financial statements.

Note 4 - Compliance

The Village had a material noncompliance violation involving Ohio Revised Code Section 5705.41(D)(1) for not properly certifying funds prior to incurring the obligation.

Note 5 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, Light Special Revenue Fund, Street Construction Fund, and Federal Grants Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The differences between the budgetary basis and the cash basis are outstanding year end encumbrances are treated as cash disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$262 for the General Fund, \$727 for Street Construction Fund, and \$15,555 for Federal Grants Fund.

Note 6 – Deposits and Investments

Monies held by the Village are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Village treasury. Active monies must be maintained either as cash in the Village treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that Council has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 6 - Deposits and Investments (continued)

Interim monies held by the Village can be deposited or invested in the following securities:

- United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Village, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Deposits

Custodial credit risk is the risk that in the event of bank failure, the Village will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$240,754 of the Village's bank balance of \$340,754 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Village's name.

The Village has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Village or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 6 - Deposits and Investments (continued)

Investments

As of December 31, 2004, the Village had no investments.

Note 7 – Income Taxes

The Village levies a 1 percent income tax whose proceeds are placed into the General Fund. The Village levies and collects the tax on all income earned within the Village as well as on incomes of residents earned outside the Village. Employers within the Village are required to withhold income tax on employee earnings and remit the tax to the Village at least quarterly. Corporations and other individual taxpayers are also required to pay their estimated tax at least quarterly and file a final return annually.

Note 8 – Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Village. Real property tax receipts received in 2004 represent the collection of 2003 taxes. Real property taxes received in 2004 were levied after October 1, 2003, on the assessed values as of January 1, 2003, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2004 represent the collection of 2003 taxes. Public utility real and tangible personal property taxes received in 2003 became a lien on December 31, 2002, were levied after October 1, 2003, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2004 (other than public utility property) represent the collection of 2004 taxes. Tangible personal property taxes received in 2004 were levied after October 1, 2003, on the true value as of December 31, 2003. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Village of Coal Grove operations for the year ended December 31, 2004, was 2.8 mills. The assessed values of real property, public utility property, and tangible personal property upon which 2004 property tax receipts were based are as follows:

Real Property	
Residential/Agriculture	\$12,921,510
Commercial/Industrial/Mineral	3,082,450
Public Utility Property	
Personal	1,081,650
Total Assessed Value	\$17,085,610

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 9- Risk Management

The Village belongs to the Ohio Municipal Joint Self-Insurance Pool, (the "Pool"), an unincorporated non-profit association available to municipal corporations and their instrumentalities. The Plan is a separate legal entity per Section 2744 of the Ohio Revised Code. The Pool provides property and casualty insurance for its members. The Plan pays judgments, settlements and other expenses resulting for covered claims that exceed the members' deductibles.

The Pool cedes certain premiums to reinsurers or excess reinsurers. The Pool is contingently liable should any reinsurer be unable to meet its reinsurance obligations.

The Pool's financial statements (audited by other auditors) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained deficit at December 31, 2004 and 2003 (the latest information available):

	<u>2004</u>	<u>2003</u>
Assets	\$2,390,150	\$1,811,340
Liabilities	(3,424,271)	(3,653,152)
Accumulated deficit	<u>(\$1,034,121)</u>	(\$1,841,812)

Note 10 - Defined Benefit Pension Plans

A. Ohio Public Employees Retirement System

The Village participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6701 or (800) 222-7377.

For the year ended December 31, 2004, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5 percent of their annual covered salaries. The Village's contribution rate for pension benefits for 2004 was 9.55 percent.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 10 - Defined Benefit Pension Plans (continued)

The Ohio Revised Code provides statutory authority for member and employer contributions. All employees of the Village participate in the traditional plan.

The Village's required contributions for pension obligations to the traditional plan for the years ended December 31, 2004, 2003, and 2002 were \$44,264, \$57,688, and \$63,217 respectively. The amount has been contributed for 2004, 2003 and 2002.

B. Ohio Police and Fire Pension Fund

The Village contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multiple-employer defined benefit pension plan. OP&F provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Plan members are required to contribute 10 percent of their annual covered salary to fund pension obligations while the Village is required to contribute 11.75 percent for police officers. Contributions are authorized by State statute. The Village's required contributions to the Fund for the years ended December 31, 2004, 2003, and 2002 were \$4,934, \$4,594, and \$4,344. The full amount has been contributed for 2004, 2003 and 2002.

Note 11 - Postemployment Benefits

A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2004 local government employer contribution rate was 13.55 percent of covered payroll; 4.00 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 8.00 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between 0.50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate plus an additional factor ranging from 1 to 6 percent annually for the next eight years and 4 percent annually after eight years.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 11 - Postemployment Benefits (continued)

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 376,109. Actual employer contributions for 2004 which were used to fund postemployment benefits were \$62,803. The actual contribution and the actuarially required contribution amounts are the same. The actuarial value of OPERS's net assets available for payment of benefits at December 31, 2004, (the latest information available) was \$10.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$29.5 billion and \$18.7 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs. Member and employer contribution rates increased as of January 1, 2006, which will allow additional funds to be allocated to the health care plan.

B. Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in *GASB Statement No. 12*. The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis.

The total police employer contribution rate is 19.5 percent of covered payroll, of which 7.75 percent of covered payroll was applied to the postemployment health care program during 2004. In addition, since July 1, 1992, most retirees and survivors have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The Village's actual contributions for 2004 that were used to fund postemployment benefits were \$1,961 for police. The OP&F's total health care expense for the year ended December 31, 2004 (the latest information available) was \$102,173,796, which was net of member contributions of \$55,665,341. The number of OP&F participants eligible to receive health care benefits as of December 31, 2004, was 13,812 for police and 10,528 for firefighters.

Notes to the Basic Financial Statements For the Year Ended December 31, 2004

Note 12 - Notes Payable

A summary of the note transactions for the year ended December 31, 2004, follows:

	Interes t Rate	Balance December 31, 2003	Additions	Reductions	Balance December 31, 2004
Governmental Activities					
2003 Bond Anticipation Note	2.57	\$140,000		\$140,000	
2004 Bond Anticipation Note	2.45		\$130,000		\$130,000

The Bond Anticipation Note for the Village was originally taken for \$150,000.00 for the purchase of a tractor, a wood chipper, and to pave streets in need of repair. The principal of the note is paid in increments of \$10,000 each year and the note renewed for 140,000, 130,000, etc. All note proceeds had been spent at December 31, 2004. The bond anticipation note is backed by the full faith and credit of the Village and matures within one year.

Note 13- Debt

The Village's long-term debt activity for the year ended December 31, 2004, was as follows:

	Interest Rate	Balance December 31, 2003	Additions	Reduction s	Balance December 31, 2004	Due Within One Year
Governmental Activities						_
1999 OPWC Water Treatment (\$35,274)	0%	\$5,291		\$3,527	\$1,764	\$1,764
Business-type Activities 1988 OWDA Loan (\$707,721)	8.26%	\$310,753		\$30,034	\$280,719	\$30,635
1990 Special Assessment Bonds (\$495,000)	5%	\$399,500		\$9,600	\$389,900	\$10,100
1971 Waterworks Mortgage Revenue Bonds (\$430,000)	6.75%	\$65,000		\$30,000	\$35,000	\$35,000
Total Business-type Activities		\$775,253		\$69,634	\$705,619	\$75,735

The OPWC Water Treatment loan was provided to the Village to assist in water treatment maintenance. The Village has agreed to set utility rates sufficient to cover OPWC debt service requirements. In the event of default on the payments, the OPWC Director may direct the County Treasurer to pay the default from the Village's undivided local government funds.

The Ohio Water Development Authority (OWDA) loan relates to a sewer system expansion project that was mandated by the Ohio Environmental Protection Agency. The loan is secured by sewer receipts. The Village has agreed to set utility rates sufficient to cover OWDA debt service requirements.

The Special Assessment Bonds were obtained for the purpose of paying for the costs of constructing improvements to the Village's water system. Special assessments are being levied for the repayment of this issuance. The full faith, credit and revenue of the Village are pledged for the payment of this issue.

Note 13 – Debt (continued)

The Waterworks Mortgage Revenue Bonds are defeased debt. Cash has been placed with a Trustee in an amount sufficient to pay all debt principal and interest payments when they come due. The bank makes all payments for this on behalf of the Village. The cash and investments held by the trustee are not included in the Village's assets. See Note 15 which provides addition information regarding debt service trusted funds.

The following is a summary of the Village's future annual debt service requirements:

	OPWC	Loan	OWDA	Loan		ecial ent Bonds	Waterworks Revenue	0 0
Year	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2005	\$1,764	\$0	\$30,635	\$5,614	\$10,100	\$19,495	\$35,000	\$1,181
2006			31,248	5,002	10,600	18,990		
2007			31,873	4,377	11,200	18,460		
2008			32,510	3,739	11,700	17,900		
2009			33,160	3,089	12,300	17,315		
2010 –			121,293	5,580	71,500	76,700		
2014								
2015 –					91,100	56,955		
2019								
2020 –					116,300	31,795		
2024								
2025 –					55,100	4,165		
2029								
Totals	\$1,764	\$0	\$280,719	\$27,401	\$389,900	\$261,775	\$35,000	\$1,181

The Ohio Revised Code provides that net general obligation debt of the Village, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed 5.5 percent of the tax valuation of the Village. The Revised Code further provides that total voted and unvoted net debt of the Village less the same exempt debt shall never exceed amount equal to 10.5 percent of its tax valuation. The effects of the debt limitations at December 31, 2003, were an overall debt margin of \$1,743,989 and an unvoted debt margin of \$939,709.

Note 14 - Contingent Liabilities

The Village is defendant in several lawsuits. Although management cannot presently determine the outcome of these suits, they believe the resolution of these matters will not materially adversely affect the Village's financial condition.

Amounts grantor agencies pay to the Village are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Note 15 – Debt Service Trusted Funds

The 1971 Waterworks Mortgage Revenue Bonds were defeased and a bond account was established which is maintained by US Bank, a custodial bank. The bond account was established to make the annual principal and interest payments on the bonds from the payments made by the Village to this account. At December 31, 2004 US Bank held \$52,302.87 in Village assets, and the related receipts and disbursements, are not reflected in the accompanying financial statements.

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INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Village of Coal Grove Lawrence County 513 Carlton Davidson Lane Coal Grove, Ohio 45638

To the Village Council:

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Coal Grove, Lawrence County, Ohio (the Village), as of and for the year ended December 31, 2004, which collectively comprise the Village's basic financial statements and have issued our report thereon dated August 17, 2006 wherein we noted the Village revised its financial presentation comparable to requirements of Governmental Accounting Standards Board Statement No. 34. We also noted the Village uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit Village because the Auditor of State designed, developed, implemented, and, as requested, operates UAN. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Village's internal control over financial reporting to determine our auditing procedures in order to express our opinions on the basic financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the Village's management dated August 17, 2006, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

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Village of Coal Grove Lawrence County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Village's basic financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying Schedule of Findings as items 2004-001 and 2004-002. In a separate letter to the Village's management dated August 17, 2006, we reported other matters related to noncompliance we deemed immaterial.

We intend this report solely for the information and use of the management and the Village Council. It is not intended for anyone other than these specified parties.

Betty Montgomery Auditor of State

Betty Montgomeny

August 17, 2006

SCHEDULE OF FINDINGS DECEMBER 31, 2004

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

FINDING NUMBER 2004-001

Finding for Recovery - Repaid Under Audit

Ohio Rev. Code Section 2949.091 (A)(1) states that the court, in which any person is convicted of or pleads guilty to any offense other than a traffic offense that is not a moving violation, shall impose the sum of fifteen dollars as costs in the case in addition to any other court costs that the court is required by law to impose upon the offender. All such moneys collected during a month shall be transmitted on or before the twentieth day of the following month by the clerk of the court to the treasurer of state and deposited by the treasurer of state into the general revenue fund. The court shall not waive the payment of the additional fifteen dollars court costs, unless the court determines that the offender is indigent and waives the payment of all court costs imposed upon the indigent offender.

Prior to September 26, 2003, the court costs noted above were \$11; however, they were raised to \$15 as a result of House Bill 95. The Mayor's Court was not aware the court costs had increased and did not raise the court fee until February 10, 2004.

In the month of January 2004, the Mayor's Court had 37 cases in which it only collected and paid to the Treasurer of the State of Ohio the \$11 fee. Based on the change House Bill 95 made to Ohio Rev. Code Section 2949.091 (A)(1), the Mayor's Court should have collected an additional \$148 that is due to the State of Ohio to be deposited by the Treasurer of State into the General Revenue Fund.

In accordance with the foregoing facts and pursuant to Ohio Rev. Code Section 117.28, a Finding for Recovery for public money due but not collected is hereby issued against Mayor Larry McDaniel in the amount of \$148 and in favor of the State of Ohio, General Revenue Fund. The finding was paid by the Village of Coal Grove on April 20, 2006 from the General Fund by warrant number 27349.

Official's Response

Steps were taken to correct this situation immediately after we became aware of the change. All Mayor's Court receipts should now be correct as far as the Treasurer of State's fees.

FINDING NUMBER 2004-002

Noncompliance Citation

Ohio Rev. Code Section 5705.41 (D)(1) prohibits orders or contracts involving the expenditure of money from being made unless there is a certificate of the fiscal officer attached that the amount required for the order or contract has been lawfully appropriated and is in the treasury, or is in the process of collection to the credit of an appropriate fund free from any previous encumbrance.

There are several exceptions to this basic requirement, one of which is provided by Ohio Rev. Code Section 5705.41 (D)(1):

SCHEDULE OF FINDINGS DECEMBER 31, 2004 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2004-002(Continued)

Noncompliance Citation - Ohio Rev. Code Section 5705.41 (D)(1) (Continued)

<u>Then and Now Certificate</u>: If the fiscal officer can certify that both at the time that the contract or order was made and at the time that he is completing his certification, sufficient funds were available or in the process of collection, to the credit of a proper fund, properly appropriated and free from any previous encumbrance, the taxing authority can authorize the drawing of a warrant. The taxing authority has 30 days from the receipt of such certificate to approve payment by resolution or ordinance.

Amounts of less than \$3,000 may be paid by the fiscal officer without such affirmation of the taxing authority upon completion of the "then and now" certificate, provided that the expenditure is otherwise lawful. This does not eliminate any otherwise applicable requirement for approval of expenditures by the taxing authority.

1987 Ohio Attorney General Opinion Number 87-069 provides the following exceptions to Ohio Revised Code Section 5705.41 (D):

- 1) Continuing Contracts to be Performed in Whole or in Part in an Ensuing Fiscal Year Where a continuing contract is to be performed in whole or in part in an ensuing fiscal year, only the amount required to meet those amounts in the fiscal year in which the contract is made need be certified. (1987 Op. Atty. Gen. 87-069).
- <u>2) Per Unit Contracts</u> Where contracts are entered into on a per unit basis, only the amount estimated to become due in the current fiscal year need be certified. (1987 Op. Atty. Gen. 87-069).
- 3) Contract or Lease Running Beyond the Termination of the Fiscal Year Made Pursuant to Section 5705.44, Ohio Rev. Code, where a contract or lease runs beyond the termination of the fiscal year in which it is made, only the amount of the obligation maturing in the current fiscal year need be certified. The remaining amount is a fixed charge required to be provided for in the subsequent fiscal year's appropriations.

1987 Op. Atty. Gen. No. 87-069 clarified the application of the exceptions set forth above. In summary, it indicated that:

If a government subject to Ohio Rev. Code Section 5705.41 (D) enters into a continuing contract under which no goods or services will be delivered during the current fiscal year and payment will not be due until delivery, no amount need be certified as available during the current fiscal year. Pursuant to Ohio Rev. Code Section 5705.44, the amount remaining unpaid at the end of a fiscal year to become due in the next fiscal year must be included in the annual appropriation measure for the next fiscal year as a fixed charge.

If under a continuing contract it cannot be determined whether delivery of goods or services and the obligation to make payment will take place in the current or an ensuing fiscal year, the total amount due under the contract must be certified as available during the current year.

SCHEDULE OF FINDINGS DECEMBER 31, 2004 (Continued)

FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

FINDING NUMBER 2004-002 (Continued)

Noncompliance Citation - Ohio Rev. Code Section 5705.41 (D)(1) (Continued)

If under a continuing contract delivery of goods or services is to occur in the current fiscal year with the obligation to make payment deferred until an ensuing fiscal year, the amount required to meet the obligation for goods or services delivered during the current fiscal year must be certified as available in that fiscal year.

If a government subject to Ohio Rev. Code Section 5705.41 (D)(1) enters into a contract that is not a continuing contract, the total amount due under the contract must be certified as available in the fiscal year in which the contract is made, regardless of when delivery of goods or services will be made or when payment will become due.

19 percent of expenditures tested in 2004 did not include a properly certified certificate of the Village Clerk attached that the amount required for the order or contract had been lawfully appropriated and was in the treasury, or was in the process of collection to the credit of an appropriate fund free from any previous encumbrance prior to the obligation. In addition, there was no documentation that a "Then and Now" certificate was used and subsequently approved by the Village Council within the aforementioned 30-day time period.

We recommend that no orders involving the expenditure of money be made unless the Village Clerk has certified that the amount required has been lawfully appropriated and is in the treasury or in the process of collection to the credit of an appropriate fund free from any previous encumbrance. Where prior certification is not practical, we encourage the Village Clerk to utilize "Then and Now" certificates or blanket certificates.

Official's Response

The Village Clerk/Treasurer is taking all possible measures to correct this situation before the next audit. Cooperation from all departments has been requested.

SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2004

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2003-001	Noncompliance citation – Appropriations exceeded estimated resources	Partially Corrected	Management Letter comment issued
2003-002	Noncompliance citation – expenditures exceeded appropriations	Yes	
2003-003	Finding for Recovery – Repaid Under Audit – Court costs as a result of House Bill 95 not increased	No	Finding for Recovery – Repaid Under Audit issued as 2004-001
2003-004	Reportable Condition – Proper use of time cards	Yes	



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VILLAGE OF COAL GROVE LAWRENCE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

CERTIFIED SEPTEMBER 12, 2006

Susan Babbitt