



FINANCIAL CONDITION CARROLL COUNTY

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Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT

Financial Condition Carroll County 119 Public Square Carrollton, OH 44615

To the Board of County Commissioners:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Carroll County, Ohio (the Government) as of and for the year ended December 31, 2006, which collectively comprise the Government's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Government's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Carroll Hills Industries, Inc., which represents 100% of the assets and revenues of the component unit column. Other auditors audited those financial statements. They have furnished their report thereon to us and we base our opinion, insofar as it related to the amounts included for Carroll Hills Industries, Inc. on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. The other auditors audited the financial statements of Carroll Hills Industries, Inc. in accordance with auditing standards generally accepted in the United States of America and not in accordance with Government Auditing Standards. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of the other auditors provides a reasonable basis for our opinions.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Carroll County, Ohio, as of December 31, 2006, and the respective changes in financial position and cash flows, where applicable, and the respective budgetary comparison for the General, Motor Vehicle and Gas Tax, County Board of MRDD, Public Assistance, and County Home funds thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Financial Condition Carroll County Independent Accountants' Report Page 2

In accordance with *Government Auditing Standards*, we have also issued our report dated September 27, 2007, on our consideration of the Government's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the Government's basic financial statements. The federal awards expenditure schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*, and is not a required part of the basic financial statements. We subjected the federal awards expenditure schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 27, 2007

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

The management's discussion and analysis of Carroll County's (the "County") financial performance provides an overall review of the County's financial activities for the year ended December 31, 2006. The intent of this discussion and analysis is to look at the County's financial performance as a whole; readers should also review the notes to the basic financial statements and basic financial statements to enhance their understanding of the County's financial performance.

Financial Highlights

Key financial highlights for 2006 are as follows:

- ➤ The total net assets of the County increased \$579,234. Net assets of governmental activities increased \$750,101, which represents a 4.43% increase over fiscal year 2005. Net assets of business-type activities decreased \$170,867 or 27.33% from fiscal year 2005.
- ➤ General revenues accounted for \$9,429,360 or 40.42% of total governmental activities revenue. Program specific revenues accounted for \$13,898,010 or 59.58% of total governmental activities revenue.
- The County had \$22,555,226 in expenses related to governmental activities; \$13,898,010 of these expenses was offset by program specific charges for services, grants or contributions. General revenues (primarily taxes) of \$9,429,360 were adequate to provide for these programs.
- ➤ The County's major funds are the general fund, motor vehicle and gas tax fund, County board of MRDD fund, public assistance fund and county home fund. The general fund, the County's largest major fund, had revenues and other financing sources of \$6,008,053 in 2006, an increase of \$368,411 or 6.53% from 2005. The expenditures and other financing uses of the general fund totaled \$5,764,905 in 2006, increased \$49,848 or 0.87% from 2005. The increase in revenues and decrease in expenditures contributed to the general fund balance increase of \$243,148 from 2005 to 2006.
- The motor vehicle and gas tax fund, a County major fund, had revenues of \$3,796,561 in 2006, and increase of \$170,528 or 4.70% from 2005. The motor vehicle and gas tax fund had expenditures of \$3,744,763 in 2006, an increase of \$371,876 or 11.03% from 2005. The motor vehicle and gas tax fund balance increased \$51,798 from 2005 to 2006.
- ➤ The County board of MRDD, a County major fund, had revenues and other financing sources of \$4,005,003 in 2006, a decrease of \$895,578 or 18.27% from 2005. The County board of MRDD had expenditures of \$3,801,543 in 2006, an decrease of \$34,941 or 0.91% from 2005. The County board of MRDD fund balance increased \$203,460 from 2005 to 2006.
- The public assistance fund, a County major fund, had revenues of \$3,223,121 in 2006, an increase of \$1,186,920 or 58.29% from 2005. The public assistance fund had expenditures of \$2,936,015 in 2006, an increase of \$564,870 or 23.82% from 2005. The public assistance fund balance increased \$287,106 from 2005 to 2006.
- The county home fund, a County major fund, had revenues of \$1,356,838 in 2006, an increase of \$25,576 or 1.92% from 2005. The county home fund had expenditures of \$1,345,661 in 2006, an increase of \$15,263 or 1.15% from 2005. The county home fund balance increased \$11,177 from 2005 to 2006.
- Net assets for the Sewer enterprise fund decreased in 2006 by \$172,573 or 3.80%. The net assets deficit for the Sanitary Landfill decreased in 2006 by \$1,706 or 0.04%.
- ➤ In the general fund, the actual revenues came in \$199,183 higher than they were finally budgeted and actual expenditures were \$47,069 less than the amount in the final budget. These positive variances are a result of the County's conservative budgeting process.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Using this Basic Financial Statements (BFS)

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the County as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole County, presenting both an aggregate view of the County's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the County's most significant funds with all other nonmajor funds presented in total in one column. In the case of the County, there are five major governmental funds. The general fund is the largest major fund.

Reporting the County as a Whole

Statement of Net Assets and the Statement of Activities

The Statement of Net Assets and the Statement of Activities answer the question, How did we do financially during 2006? These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the County's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the County as a whole, the financial position of the County has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the County's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the Statement of Net Assets and the Statement of Activities, the County is divided into two distinct kinds of activities:

Governmental Activities - Most of the County's programs and services are reported here including human services, health, public safety, public works and general government. These services are funded primarily by taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-Type Activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided.

The County's statement of net assets and statement of activities can be found on pages 17-19 of this report.

Reporting the County's Most Significant Funds

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Fund financial reports provide detailed information about the County's major funds. The County uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the County's most significant funds. The County's major governmental funds are the General Fund, Motor Vehicle and Gas Tax, County Board of Mental Retardation and Developmentally Disabled (MRDD), Public Assistance and County Home. The analysis of the County's major governmental and proprietary funds begins on page 10.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains a multitude of individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances for the major funds, which were identified earlier. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental financial statements can be found on pages 20-31 of this report.

Proprietary Funds

The County maintains one type of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its sewer and sanitary landfill operations. The basic proprietary fund financial statements can be found on pages 32-34 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the County. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 35 of this report.

Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 37-69 of this report.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Government-Wide Financial Analysis

The Statement of Net Assets provides the perspective of the County as a whole. The table below provides a summary of the County's net assets for 2006 and 2005.

Net Assets

	Governmental Activities 2006	Business-type Activities 2006	Governmental Activities 2005	Business-type Activities 2005	2006 Total	2005 Total
Assets						
Current and other assets	\$ 14,118,768	\$ 664,795	\$ 12,588,664	\$ 731,906	\$ 14,783,563	\$ 13,320,570
Capital assets	10,259,438	7,268,996	10,589,819	7,485,513	17,528,434	18,075,332
Total assets	24,378,206	7,933,791	23,178,483	8,217,419	32,311,997	31,395,902
<u>Liabilities</u>						
Long-term liabilities outstanding	1,335,675	7,250,994	1,417,136	7,350,277	8,586,669	8,767,413
Other liabilities	5,349,021	228,416	4,817,938	241,894	5,577,437	5,059,832
Total liabilities	6,684,696	7,479,410	6,235,074	7,592,171	14,164,106	13,827,245
Net Assets						
Invested in capital assets, net of						
related debt	10,023,811	3,940,696	10,185,158	4,253,171	13,964,507	14,438,329
Restricted	5,610,776	28,970	4,786,373	28,970	5,639,746	4,815,343
Unrestricted (deficit)	2,058,923	(3,515,285)	1,971,878	(3,656,893)	(1,456,362)	(1,685,015)
Total net assets	\$ 17,693,510	\$ 454,381	\$ 16,943,409	\$ 625,248	\$ 18,147,891	\$ 17,568,657

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2006, the County's assets exceeded liabilities by \$18,147,891. This amounts to \$17,693,510 in governmental activities and \$454,381 in business-type activities. The County's finances remained strong during 2006, despite the decline in the economy.

Capital assets reported on the government-wide statements represent the largest portion of the County's net assets. At year-end, capital assets represented 54.25% of total governmental and business-type assets. Capital assets include land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles and infrastructure. Capital assets, net of related debt to acquire the assets at December 31, 2006, were \$13,964,507. These capital assets are used to provide services to citizens and are not available for future spending. Although the County's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

As of December 31, 2006, the County is able to report positive balances in all three categories of net assets for the governmental activities. Business-type activities reported a deficit unrestricted net asset balance, primarily due to the \$3,915,483 estimated accrued liability for landfill closure and post closure costs.

A portion of the County's net assets, \$5,639,746 or 31.08%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of government-wide unrestricted net assets is a deficit of \$1,456,362.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

The table below shows the changes in net assets for fiscal years 2006 and 2005.

Change in Net Assets

	Governmental Activities 2006	Business-type Activities 2006	Governmental Activities 2005	Business-type Activities 2005	2006 Total	2005 Total
Revenues						
Program revenues:						
Charges for services and sales	\$ 2,787,688	\$ 670,540	\$ 2,687,753	\$ 689,392	\$ 3,458,228	\$ 3,377,145
Operating grants and contributions	11,110,322		10,826,647	100,000	11,110,322	10,926,647
Total program revenues	13,898,010	670,540	13,514,400	789,392	14,568,550	14,303,792
General revenues:						
Property taxes	4,377,272	_	4,132,578	_	4,377,272	4,132,578
Sales tax	1,603,847	-	1,724,716	_	1,603,847	1,724,716
Unrestricted grants	1,396,733	-	1,406,227	_	1,396,733	1,406,227
Investment earnings	469,568	23,837	237,462	9,349	493,405	246,811
Other	1,581,940	10,328	1,294,146	206,919	1,592,268	1,501,065
Total general revenues	9,429,360	34,165	8,795,129	216,268	9,463,525	9,011,397
Total revenues	23,327,370	704,705	22,309,529	1,005,660	24,032,075	23,315,189
Program Expenses:						
General government	3,856,693	_	3,250,935	_	3,856,693	3,250,935
Public safety	2,245,868	_	2,541,247	_	2,245,868	2,541,247
Public works	5,119,807	_	6,256,775	_	5,119,807	6,256,775
Health	3,975,511	_	3,972,499	_	3,975,511	3,972,499
Human services	5,849,515	_	5,058,299	_	5,849,515	5,058,299
Economic development	504,957	_	516,461	_	504,957	516,461
Urban redevelopment and housing	240,988	_	300,739	_	240,988	300,739
Other	749,960	_	587,006	_	749,960	587,006
Interest and fiscal charges	11,927	_	17,430	_	11,927	17,430
Sewer	-	877,278	-	1,056,306	877,278	1,056,306
Sanitary landfill		20,337		203,696	20,337	203,696
Total expenses	22,555,226	897,615	22,501,391	1,260,002	23,452,841	23,761,393
Transfers	(22,043)	22,043	(8,528)	8,528		
Change in net assets	750,101	(170,867)	(200,390)	(245,814)	579,234	(446,204)
Net assets at beginning of year	16,943,409	625,248	17,143,799	871,062	17,568,657	18,014,861
Net assets at end of year	\$ 17,693,510	\$ 454,381	\$ 16,943,409	\$ 625,248	\$ 18,147,891	\$ 17,568,657

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Governmental Activities

Governmental net assets increased by \$750,101 in 2006 from 2005. This increase is due to steady revenues and decreased expenses in 2006 compared to 2005.

General government represents activities related to the governing body as well as activities that directly support County programs. In 2006, general government expenses totaled \$3,856,693, or 17.10% of total governmental expenses. General government programs were supported by \$1,480,253 in direct charges to users.

The County program, human services, which supports the operations of the County Home, Public Assistance, and the Children Services Board accounted for \$5,849,515 of expenses, or 25.93% of total governmental expenses of the County during 2006. These expenses were funded by \$771,883 in charges to users of services and \$4,481,032 in operating grants and contributions in 2006.

The second largest County program, public works, accounted for \$5,119,807 or 22.70% of total governmental expenses. Public works programs include the maintenance and construction of County roads and bridges. Public works programs are primarily supported by revenues from motor vehicle licenses and gasoline taxes.

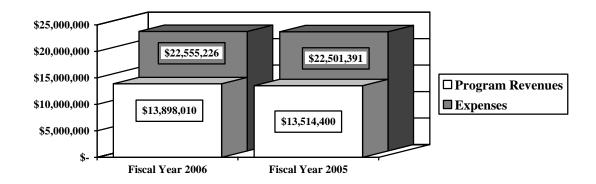
Operating grants were the largest type of program revenue. The state and federal government contributed revenues of \$11,110,322 in operating grants and contributions. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$4,481,032, or 40.43%, subsidized human services programs and \$4,217,707, or 37.40%, subsidized public works programs. Another type of program revenue, direct charges to users of governmental activities, made up \$2,787,688 or 12.02% of total governmental revenues. These charges for services and sales include fees for real estate transfers, licenses and permits, and fines and forfeitures related to judicial activities.

General revenues totaled \$9,429,360, and amounted to 40.42% of total revenues. These revenues primarily consist of property and sales tax revenue of \$5,981,119, or 63.43% of total general revenues in 2006. Property taxes increased by 5.92% during 2006. Sales tax decreased only 7.01% in 2006. The other primary source of general revenues is grants and entitlements not restricted to specific programs, with local government and local government revenue assistance making up \$1,396,733 or 14.81% of the total. Interest earnings, which were \$469,568, increased significantly by \$232,106 or 97.74% due to aggressive investments.

The Statement of Activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services for 2006. That is, it identifies the cost of these services supported by tax revenue and unrestricted state grants and entitlements.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Governmental Activities - Program Revenues vs. Total Expenses



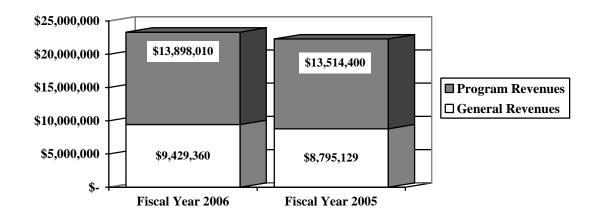
Governmental Activities

	T	otal Cost of Services 2006	N	Net Cost of Services 2006	T	otal Cost of Services 2005		Net Cost of Services 2005
Program Expenses:								
General government	\$	3,856,693	\$	2,376,440	\$	3,250,935	\$	1,411,271
Public safety		2,245,868		1,533,925		2,541,247		1,759,093
Public works		5,119,807		851,720		6,256,775		2,440,969
Health		3,975,511		2,605,972		3,972,499		1,383,098
Human services		5,849,515		596,600		5,058,299		1,253,297
Economic development and assistance		504,957		388,842		516,461		36,544
Urban redevelopment and housing		240,988		(187,362)		300,739		300,739
Other		749,960		488,262		587,006		422,975
Interest and fiscal charges		11,927		2,817	_	17,430	_	(20,995)
Total	\$	22,555,226	\$	8,657,216	\$	22,501,391	\$	8,986,991

The dependence upon general revenues for governmental activities is apparent; with 38.38% of expenses supported through taxes and other general revenues during 2006.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Governmental Activities - General and Program Revenues



Business-Type Activities

The Sewer and Sanitary Landfill funds are the County's two major enterprise funds. These programs had revenues of \$704,705 and expenses of \$897,615 for fiscal year 2006. The net assets of the programs decreased \$170,867 or 27.33% from 2005.

Financial Analysis of the Government's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the County's net resources available for spending at year-end.

The County's governmental funds (as presented on the balance sheet on pages 20-21) reported a combined fund balance of \$6,104,017, which is \$676,789 above last year's total of \$5,427,228. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2006 and December 31, 2005, for all major and nonmajor governmental funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

	Fund Balance	Fund Balance	
	<u>December 31, 2006</u>	<u>December 31, 2005</u>	<u>Increase</u>
Major Funds:			
General	\$ 1,087,740	\$ 844,592	\$ 243,148
Motor Vehicle and Gas Tax	1,655,406	1,603,608	51,798
County Board of MRDD	1,381,837	1,178,377	203,460
Public Assistance	396,278	109,172	287,106
County Home	55,953	44,776	11,177
Other Nonmajor Governmental Funds	1,526,803	1,646,703	(119,900)
Total	\$ 6,104,017	\$ 5,427,228	\$ 676,789

General Fund

The general fund is the operating fund of the County. At the end of the fiscal year, the fund balance of the general fund was \$1,087,740, a 28.79% increase from 2005. The increase of the general fund balance in 2006 was primarily due to the increase of revenues and a decrease in expenditures.

Motor Vehicle and Gas Tax Fund

The motor vehicle and gas tax fund, a County major fund, had revenues of \$3,796,561 in 2006. The motor vehicle and gas tax fund had expenditures of \$3,744,763 in 2006. The motor vehicle and gas tax fund balance increased \$51,798 from 2005 to 2006.

County Board of Mental Retardation and Developmentally Disabled (MRDD)

The County board of MRDD, a County major fund, had revenues and other financing sources of \$4,005,003 in 2006. The County board of MRDD had expenditures of \$3,801,543 in 2006. The County board of MRDD fund balance increased \$203,460 from 2005 to 2006.

Public Assistance Fund

The public assistance fund, a County major fund, had revenues of \$3,223,121in 2006. The public assistance fund had expenditures of \$2,936,015 in 2006. The public assistance fund balance increased \$287,106 from 2005 to 2006.

County Home Fund

The county home fund, a County major fund, had revenues of \$1,356,838 in 2006. The county home fund had expenditures of \$1,345,661 in 2006. The county home fund balance increased \$11,177 from 2005 to 2006.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Budgeting Highlights - General Fund

The County's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the County's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the County's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

There were a few amendments made to the budget throughout the year. Original budgeted revenues were \$4,905,815 and were increased to \$5,675,815. Actual revenues and other financing sources of \$5,874,998 exceeded final budgeted revenues and financing sources by \$199,183 or 3.51%. This difference is due to the County's conservative approach to budgeting. Original appropriations of \$5,210,251 were increased to \$5,937,502 during the year. The difference between the final budgeted appropriations and actual expenditures and other financing uses was \$47,069 or 0.82%.

Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, but in more detail.

Capital Assets and Debt Administration

Capital Assets

At the end of 2006, the County had \$17,528,434 (net of accumulated depreciation) invested in land, construction in progress, land improvements, buildings and improvements, furniture and equipment, vehicles and infrastructure. Of this total, \$10,259,438 was reported in governmental activities and \$7,268,996 was reported in business-type activities, see Note 9 to the basic financial statements for detail. The following table shows fiscal 2006 balances compared to 2005:

Capital Assets at December 31 (Net of Depreciation)

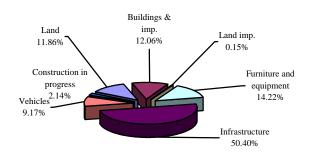
	Governmental Activities		Business-Ty	pe Activities	Total		
	2006	2005	2006	2005	2006	2005	
Land	\$ 1,216,642	\$ 1,216,642	\$ 7,500	\$ 7,500	\$ 1,224,142	\$ 1,224,142	
Construction in progress	219,176	-	-	-	219,176	-	
Land improvements	15,373	11,860	-	-	15,373	11,860	
Building and improvements	1,237,146	1,299,939	150,806	163,516	1,387,952	1,463,455	
Furniture and equipment	1,459,221	1,637,600	261,678	265,531	1,720,899	1,903,131	
Vehicles	941,262	866,063	-	-	941,262	866,063	
Infrastructure	5,170,618	5,557,715	-	-	5,170,618	5,557,715	
Sewer mains			6,849,012	7,048,966	6,849,012	7,048,966	
Total	\$ 10,259,438	\$ 10,589,819	\$ 7,268,996	\$ 7,485,513	\$ 17,528,434	\$ 18,075,332	

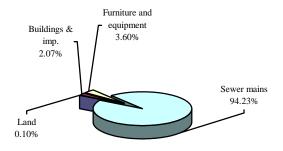
The following graphs show the breakdown of governmental and business-type capital assets by category for 2006 and 2005.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Capital Assets - Governmental Activities 2006

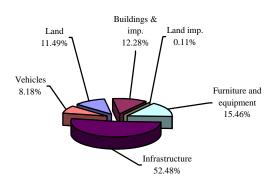
Capital Assets - Business-Type Activities 2006

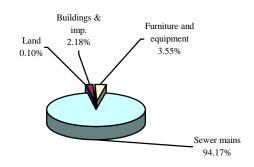




Capital Assets - Governmental Activities 2005

Capital Assets - Business-Type Activities 2005





Debt Administration

The County had the following long-term obligations outstanding at December 31, 2006 and 2005:

	Governmental Activities2006	Governmental Activities 2005
General obligation bonds Special assessment bonds OPWC loan	\$ 90,000 21,000 9,768	\$ 160,000 28,000 14,652
Capital lease obligations	114,859	6,109
Total long-term obligations	<u>\$ 235,627</u>	\$ 208,761

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2006

Revenue bonds Loans payable Total long-term obligations	Business-Type Activities	Business-Type Activities 2005	
Revenue bonds	\$ 3,082,600	\$ 3,130,300	
Loans payable	245,700	297,942	
Total long-term obligations	\$ 3,328,300	\$ 3,428,242	

See Note 12 to the basic financial statements for additional disclosures and detail regarding the County's debt activity.

Economic Factors and Next Year's Budgets and Rates

The following economic factors were taken into consideration in preparing the budget for fiscal year 2007:

The County's unemployment rate is currently 6.1%, compared to the 5.5% state average and the 4.6% national average.

State funding, sales tax revenue and investment earnings are expected to stagnate.

With the continuation of conservative budgeting practices, the County's financial position should remain stable for the coming year.

Contacting the County's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the County's finances and to show the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Leroy VanHorne, Carroll County Auditor, 119 Public Square, Carrollton, OH 44615-1495.

STATEMENT OF NET ASSETS DECEMBER 31, 2006

	P	rimary Governme	nt	
	Governmental Activities	Business-Type Activity	Total	Component Unit
Assets:				
Equity in pooled cash and cash equivalents	\$ 5,172,827	\$ 583,000	\$ 5,755,827	\$ -
Cash with fiscal and escrow agents	46,131	-	46,131	80,675
Receivables (net of allowances for uncollectibles):				
Sales taxes	296,361	-	296,361	-
Real estate and other taxes	4,366,493	-	4,366,493	-
Accounts	188,856	52,655	241,511	14,876
Due from other governments	3,560,263	-	3,560,263	-
Special assessments	104,870		104,870	
Accrued interest	7,357	170	7,527	-
Prepayments	82,080	-	82,080	-
Materials and supplies inventory	293,530	-	293,530	-
Restricted assets:				
Equity in pooled cash and cash equivalents	-	28,970	28,970	-
Capital assets:				
Land and construction in progress	1,435,818	7,500	1,443,318	-
Depreciable capital assets, net	8,823,620	7,261,496	16,085,116	285,958
Total capital assets	10,259,438	7,268,996	17,528,434	285,958
Total assets	24,378,206	7,933,791	32,311,997	381,509
Linkilition				
Liabilities:	521.055	10.000	521.054	
Accounts payable.	521,055	10,899	531,954	-
Retainage payable	170 772	175,001	175,001	-
Contracts payable	170,772 149,614	3,895	170,772 153,509	2,597
Due to other governments	286,755	5,613	292,368	2,397
Deferred revenue	4,187,217	5,015	4,187,217	-
Accrued interest payable	1,711	33,008	34,719	-
Amount to be repaid to claimants	31,897	33,006	31,897	_
Long-term liabilities:	31,077	_	31,677	_
Due within one year	164,271	104,876	269,147	_
Due in more than one year	1,171,404	7,146,118	8,317,522	_
Due in more than one year	1,171,404	7,140,110	0,317,322	
Total liabilities	6,684,696	7,479,410	14,164,106	2,597
Net assets:				
Invested in capital assets, net of related debt	10,023,811	3,940,696	13,964,507	_
Restricted for:	,,	-,,,.,	,,,,,	
Capital projects	194,481	_	194,481	_
Debt service	24,780	-	24,780	-
Public works projects	2,809,338	_	2,809,338	_
Human services programs	673,431	-	673,431	-
Other purposes	1,908,746	28,970	1,937,716	_
Unrestricted (deficit)	2,058,923	(3,515,285)	(1,456,362)	378,912
Total net assets	\$ 17,693,510	\$ 454,381	\$ 18,147,891	\$ 378,912

STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2006

			Progr	am Rever	nues
	Expenses		harges for Services and Sales		Operating Grants and ontributions
Governmental Activities:	 <u> </u>	-			
General government:					
Legislative and executive	\$ 3,030,311 826,382	\$	1,244,506 235,747	\$	-
Public safety	2,245,868		283,830		428,113
Public works	5,119,807		50,380		4,217,707
Health	3,975,511		121,328		1,248,211
Human services	5,849,515		771,883		4,481,032
Economic development and assistance	504,957		· -		116,115
Urban redevelopment and housing	240,988		_		428,350
Other	749,960		70,904		190,794
Interest and fiscal charges	 11,927		9,110	-	<u> </u>
Total governmental activities	 22,555,226		2,787,688		11,110,322
Business-Type Activities:					
Sewer	877,278		670,540		-
Sanitary Landfill	 20,337				-
Total business-type activities	 897,615		670,540		
Total primary government	\$ 23,452,841	\$	3,458,228	\$	11,110,322
Component Unit: Carroll Hills Industries, Inc	\$ 181,307	\$	203,155	\$	-
		Propose Ge Hu Hu Pul Sales Gran rest Inves Misc Total Trans Chan	eral Revenues: erty taxes levied neral fund man services blic works - Rob staxes ts and entitlement ricted to specific stment earnings ellaneous I general revenues age in net assets assets at beginn assets at end of	d for:	ard of MRDD ome
		rvet a	assets at end 01	year	• • • • •

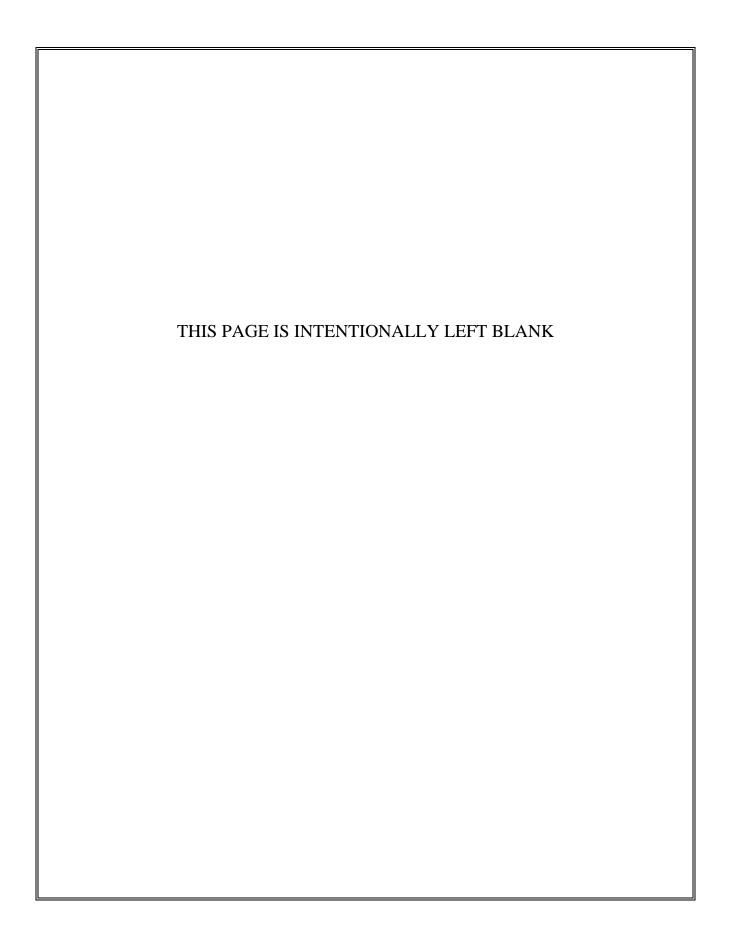
Net (Expense) Revenue and Changes in Net Assets

		Primary Government		
Component Unit	Total	 Business-Type Activity	Governmental Activities	
\$ -	(1,785,805)	\$ \$ -	(1,785,805)	\$
-	(590,635)	-	(590,635)	
-	(1,533,925)	-	(1,533,925)	
-	(851,720)	-	(851,720)	
-	(2,605,972)	-	(2,605,972)	
-	(596,600)	-	(596,600)	
-	(388,842)	-	(388,842)	
-	187,362	-	187,362	
-	(488,262)	-	(488,262)	
	(2,817)	 - _	(2,817)	
	(8,657,216)	 	(8,657,216)	
_	(206,738)	(206,738)	_	
	(20,337)	 (20,337)		
	(227,075)	(227,075)	<u> </u>	
	(8,884,291)	(227,075)	(8,657,216)	
21,848	<u>-</u>	 	<u>-</u>	
_	1,537,925	_	1,537,925	
_	1,975,364	_	1,975,364	
-	252,834	-	252,834	
-	611,149	_	611,149	
-	1,603,847	-	1,603,847	
-	1,396,733		1,396,733	
-	493,405	23,837	469,568	
	1,592,268	 10,328	1,581,940	
	9,463,525	 34,165	9,429,360	
	<u>-</u>	 22,043	(22,043)	
21,848	579,234	(170,867)	750,101	
357,064	17,568,657	625,248	16,943,409	
\$ 378,912	18,147,891	\$ \$ 454,381	17,693,510	\$

BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2006

	General		otor Vehicle ad Gas Tax	ounty Board of MRDD	A	Public ssistance
Assets:		_		 		
Equity in pooled cash and cash equivalents	\$ 458,701	\$	813,903	\$ 1,497,666	\$	424,583
Cash with fiscal and escrow agents	46,131		-	-		-
Receivables (net of allowance for uncollectibles):						
Sales taxes	296,361		-	-		-
Real estate and other taxes	1,555,229		-	1,540,715		-
Accounts	167,252		3,500	-		-
Special assessments	-		-	-		-
Due from other governments	449,923		1,924,136	67,667		115,360
Accrued interest	7,299		-	-		-
Interfund loan receivable	96,088		-	-		-
Advances to other funds	6,000		-	-		-
Prepayments	72,776		-	2,875		6,379
Materials and supplies inventory	 15,602		269,651	 		2,021
Total assets	\$ 3,171,362	\$	3,011,190	\$ 3,108,923	\$	548,343
Liabilities:						
Accounts payable	\$ 50,214	\$	57,588	\$ 25,808	\$	93,670
Contracts payable	_		_	-		_
Accrued wages and benefits	39,892		23,830	37,310		20,181
Due to other governments	87,512		37,350	60,245		38,214
Interfund loan payable	-		-	-		-
Advances from other funds	-		-	-		-
Deferred revenue	1,874,107		1,237,016	1,603,723		-
Amount to be repaid to claimants	 31,897			 		
Total liabilities	 2,083,622		1,355,784	 1,727,086		152,065
Fund Balances:						
Reserved for encumbrances	100,876		1,846	14,582		41,809
Reserved for prepayments	72,776		-	2,875		6,379
Reserved for materials and supplies inventory	15,602		269,651	-		2,021
Reserved for advances	6,000		-	-		-
Reserved for debt service	-		-	-		-
Unreserved, undesignated, reported in:						
General fund	892,486		-	-		-
Special revenue funds	-		1,383,909	1,364,380		346,069
Capital projects funds	 			 		
Total fund balances	 1,087,740		1,655,406	 1,381,837		396,278
Total liabilities and fund balances	\$ 3,171,362	\$	3,011,190	\$ 3,108,923	\$	548,343

	County Home	Go	Other overnmental Funds	Go	Total overnmental Funds
\$	102,491	\$	1,875,483	\$	5,172,827
Ψ	102,471	Ψ	1,075,405	Ψ	46,131
	-		-		40,131
	-		-		296,361
	1,024,226		246,323		4,366,493
	6,246		11,858		188,856
	-		104,870		104,870
	78,018		925,159		3,560,263
	-		58		7,357
	-		_		96,088
	-		2,525		8,525
	-		50		82,080
			6,256		293,530
¢	1 210 001	¢	2 170 590	ď	14 222 201
\$	1,210,981	\$	3,172,582	\$	14,223,381
\$	13,606	\$	280,169	\$	521,055
			170,772		170,772
	16,064		12,337		149,614
	23,114		40,320		286,755
	´ -		96,088		96,088
	_		8,525		8,525
	1,102,244		1,037,568		6,854,658
					31,897
	1 155 028		1 645 770		§ 110 364
-	1,155,028		1,645,779		8,119,364
	14704		110 500		206.400
	14,786		112,509		286,408
	-		50		82,080
	-		6,256		293,530
	-		2,525		8,525
	-		26,491		26,491
	-		-		892,486
	41,167		1,184,491		4,320,016
			194,481		194,481
	55 052		1 526 802		6 104 017
	55,953		1,526,803		6,104,017
\$	1,210,981	\$	3,172,582	\$	14,223,381



RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2006

Total governmental fund balances		\$ 6,104,017
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		10,259,438
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds. Property taxes Intergovernmental revenues	\$ 153,493 2,409,078	
Special assessment revenue	 104,870	
Total		2,667,441
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds. General obligation bonds Special assessment bonds OWPC loan payable Compensated absences Capital leases payable	(90,000) (21,000) (9,768) (1,055,048) (114,859)	
Judgements payable	(45,000)	
Accrued interest payable	 (1,711)	
Total		 (1,337,386)
Net assets of governmental activities		\$ 17,693,510

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

Property taxes		 General	otor Vehicle d Gas Tax	ounty Board of MRDD	A	Public assistance
Sales taxes	Revenues:	 	 	 		
Charges for services 1,051,382	Property taxes	\$ 1,533,529	\$ -	\$ 1,968,978	\$	-
Licenses and permits 2,208 - - - Fines and forfeitures 78,685 50,380 - - Intergovernmental 763,217 3,742,682 1,278,769 3,222,928 Special assessments -	Sales taxes	1,603,847	-	-		-
Licenses and permits 2,208 - - - Fines and forfeitures 78,685 50,380 - - Intergovernmental 763,217 3,742,682 1,278,769 3,222,928 Special assessments -	Charges for services	1,051,382	-	-		-
Intergovernmental 763,217 3,742,682 1,278,769 3,222,928 Special assessments	Licenses and permits		-	-		-
Special assessments - - - Investment income 28,861 3.8 747,785 193 Other 383,074 3.499 747,785 193 Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: Curr	Fines and forfeitures	78,685	50,380	-		-
Special assessments - - - Investment income 28,861 3.8 747,785 193 Other 383,074 3.499 747,785 193 Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: Curr	Intergovernmental	763,217	3,742,682	1,278,769		3,222,928
Rental income 28,861 383,074 - - - Other 383,074 3,499 747,785 193 Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: General government: -	Special assessments	-	-	-		-
Other 383,074 3,499 747,785 193 Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: General government: Legislative and executive 2,404,900 -	Investment income	439,773	-	-		-
Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: Current: Current: Current: Current and cover mement: Current and cover mement and cover memers. Current and cover memers.	Rental income	28,861	-	-		-
Total revenues 5,884,576 3,796,561 3,995,532 3,223,121 Expenditures: Current: Current: Current: Current: Current and cover mement: Current and cover mement and cover memers. Current and cover memers.	Other	383,074	3,499	747,785		193
Current: General government: Legislative and executive 2,404,900 - - - Judicial 958,372 - - - Public safety 1,533,973 - - - Public works. 83,065 3,744,763 - - Health 46,368 3,787,936 - - Human services 185,453 - 2,936,015 Economic development and assistance. 29,000 - - - Urban redevelopment and housing. - - - - - Other. 341,761 -			3,796,561	3,995,532		3,223,121
General government: 2,404,900 - - - Legislative and executive 2,404,900 - - - Judicial 958,372 - - - Public safety 1,533,973 - - - Public works 83,065 3,744,763 - - Health 46,368 - 3,787,936 - Human services 185,453 - 2,936,015 Economic development and assistance 29,000 - - - Urban redevelopment and housing -	Expenditures:					
Legislative and executive 2,404,900 - - - Judicial 958,372 - - - Public safety 1,533,973 - - - Public works 83,065 3,744,763 - - Health 46,368 3,787,936 - - Human services 185,453 - - 2,936,015 Economic development and assistance. 29,000 - - - Urban redevelopment and housing. - - - - - Urban redevelopment and housing. -	Current:					
Judicial 958,372 - - - Public safety 1,533,973 - - - Public works. 83,065 3,744,763 - - Health 46,368 - 3,787,936 - Human services 185,453 - - 2,936,015 Economic development and assistance. 29,000 - - - - Urban redevelopment and housing. -	General government:					
Judicial 958,372 - - - Public safety 1,533,973 - - - Public works. 83,065 3,744,763 - - Health 46,368 - 3,787,936 - Human services 185,453 - - 2,936,015 Economic development and assistance. 29,000 - - - - Urban redevelopment and housing. -	Legislative and executive	2,404,900	_	-		_
Public safety 1,533,973 - - Public works 83,065 3,744,763 - - Health 46,368 - 3,787,936 - Human services 185,453 - - 2,936,015 Economic development and assistance 29,000 - - - Urban redevelopment and housing - - - - Other 341,761 - - - Capital outlay 103,477 - 9,471 - Debt service: Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues - 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers out (72,726) -<			_	-		_
Public works. 83,065 3,744,763 - Health 46,368 - 3,787,936 - Human services 185,453 - - 2,936,015 Economic development and assistance 29,000 - - - - Urban redevelopment and housing - </td <td></td> <td>,</td> <td>_</td> <td>_</td> <td></td> <td>_</td>		,	_	_		_
Health 46,368 - 3,787,936 - Human services 185,453 - - 2,936,015 Economic development and assistance. 29,000 - - - Urban redevelopment and housing. - - - - Other. 341,761 - - - Capital outlay 103,477 - 9,471 - Principal retirement 5,553 - 3,645 - Principal retirement iscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - - Transfers out (72,726) - - - - Total other financing sources (u		, ,	3,744,763	_		_
Human services 185,453 - - 2,936,015 Economic development and assistance. 29,000 - - - Urban redevelopment and housing. - - - - Other. 341,761 - - - Capital outlay 103,477 - 9,471 - Debt service: - - 3,645 - Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at begin		,	-	3.787.936		_
Economic development and assistance. 29,000 - - - Urban redevelopment and housing. - - - - Other. 341,761 - - - Capital outlay 103,477 - 9,471 - Debt service: - - 3,645 - Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172 <td></td> <td>,</td> <td>_</td> <td>-</td> <td></td> <td>2.936.015</td>		,	_	-		2.936.015
Urban redevelopment and housing. -		,	_	_		_,,,,,,,,,
Other 341,761 - <th< td=""><td></td><td>27,000</td><td>_</td><td>_</td><td></td><td>_</td></th<>		27,000	_	_		_
Capital outlay 103,477 9,471 - Debt service: 7 3,645 - Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		341 761	_	_		_
Debt service: Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		- ,	_	9 471		_
Principal retirement 5,553 - 3,645 - Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172	1 2	103,177		2,171		
Interest and fiscal charges 257 - 491 - Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures. 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - - Transfers out (72,726) - - - - - Total other financing sources (uses) 50,751 - 9,471 - - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		5 553	_	3 645		_
Total expenditures 5,692,179 3,744,763 3,801,543 2,936,015 Excess of revenues over expenditures 192,397 51,798 193,989 287,106 Other financing sources (uses): Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		,	_	,		_
Other financing sources (uses): 192,397 51,798 193,989 287,106 Other financing sources (uses): 20,000 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172			3,744,763			2,936,015
Other financing sources (uses): 192,397 51,798 193,989 287,106 Other financing sources (uses): 20,000 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172	Excess of revenues					
Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		 192,397	 51,798	 193,989		287,106
Capital lease transaction 103,477 - 9,471 - Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172	Other financing sources (uses):					
Transfers in 20,000 - - - Transfers out (72,726) - - - Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		103.477	-	9.471		_
Transfers out	Transfers in	,	_	-		_
Total other financing sources (uses) 50,751 - 9,471 - Net change in fund balances 243,148 51,798 203,460 287,106 Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172		,	_	_		_
Fund balances at beginning of year 844,592 1,603,608 1,178,377 109,172			-	 9,471		-
	Net change in fund balances	243,148	51,798	203,460		287,106
	Fund balances at beginning of year	844,592	1,603,608	1,178,377		109,172
<u> </u>	Fund balances at end of year	\$ 1,087,740	\$ 1,655,406	\$ 1,381,837	\$	396,278

County Home	Go	Other vernmental Funds	G	Total overnmental Funds
\$ 609,281	\$	250,568	\$	4,362,356
-		-		1,603,847
668,968		857,523		2,577,873
-		2,064		4,272
-		38,507		167,572
76,838		3,220,716		12,305,150
-		9,110		9,110
-		29,795 28,359		469,568 57,220
1,751		312,409		1,448,711
1,356,838		4,749,051		23,005,679
		465,133		2,870,033
_		25,948		984,320
<u>-</u>		733,574		2,267,547
-		401,944		4,229,772
-		108,268		3,942,572
1,345,661		1,331,512		5,798,641
-		476,954		505,954
-		240,988		240,988
-		423,919		765,680
-		597,790		710,738
-		81,884		91,082
 <u> </u>		11,720		12,468
 1,345,661		4,899,634		22,419,795
 11,177		(150,583)		585,884
-		-		112,948
-		50,683		70,683
 		(20,000)		(92,726)
 		30,683		90,905
11,177		(119,900)		676,789
44,776		1,646,703		5,427,228
\$ 55,953	\$	1,526,803	\$	6,104,017

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2006

Net change in fund balances - total governmental funds		\$ 676,789
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded capital outlays in the current period. Capital asset additions Current year depreciation Total	\$ 1,468,575 (1,712,797)	(244,222)
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is reported for each disposal.		(86,159)
Proceeds of capital lease transactions are other financing sources in the governmental funds, but increase liabilities in governmental activities.		(112,948)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Delinquent property taxes Intergovernmental Special assessments Total	14,916 201,905 104,870	321,691
Repayment of long-term debt is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement net assets.		91,082
In the statement of activities, interest is accrued on outstanding outstanding bonds and loans, whereas in governmental funds, an interest expenditure is reported when due.		541
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		103,327
Change in net assets of governmental activities		\$ 750,101

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Property taxes	\$ 1,292,233	\$ 1,495,527	\$ 1,528,016	\$ 32,489	
Sales taxes	1,342,849	1,554,107	1,587,867	33,760	
Charges for services	891,948	1,032,270	1,054,694	22,424	
Licenses and permits	1,867	2,161	2,208	47	
Fines and forfeitures	66,403	76,850	78,519	1,669	
Intergovernmental	645,449	746,992	763,219	16,227	
Investment income	357,100	413,279	422,257	8,978	
Rental income	24,407	28,247	28,861	614	
Other	265,101	306,807	313,472	6,665	
Total revenues	4,887,357	5,656,240	5,779,113	122,873	
Expenditures:					
Current:					
General government:					
Legislative and executive	2,229,064	2,540,198	2,510,413	29,785	
Judicial	852,596	971,602	967,678	3,924	
Public safety	1,364,607	1,555,080	1,547,522	7,558	
Public works	74,035	84,369	83,018	1,351	
Health	40,718	46,402	46,367	35	
Human services	180,386	205,564	201,655	3,909	
Economic development and assistance	25,448	29,000	29,000	-	
Other	294,607	335,729	335,222	507	
Total expenditures	5,061,461	5,767,944	5,720,875	47,069	
Excess (deficiency) of revenues					
over (under) expenditures	(174,104)	(111,704)	58,238	169,942	
Other financing sources (uses):					
Transfers in	18,458	19,575	20,000	425	
Transfers out	(64,471)	(73,470)	(73,470)	-	
Advances in	-	-	75,885	75,885	
Advances out	(84,319)	(96,088)	(96,088)	<u>-</u>	
Total other financing sources (uses)	(130,332)	(149,983)	(73,673)	76,310	
Net change in fund balance	(304,436)	(261,687)	(15,435)	246,252	
Fund balance at beginning of year	185,610	185,610	185,610	-	
Prior year encumbrances appropriated	106,828	106,828	106,828		
Fund balance at end of year	\$ (11,998)	\$ 30,751	\$ 277,003	\$ 246,252	

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) MOTOR VEHICLE AND GAS TAX FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Fines and forfeitures	\$ 40,000	\$ 40,000	\$ 49,290	\$ 9,290
Intergovernmental	3,430,000	3,430,000	3,680,793	250,793
Other	40,000	40,000	3,499	(36,501)
Total revenues	3,510,000	3,510,000	3,733,582	223,582
Expenditures:				
Current:				
Public works	4,081,539	4,081,539	3,848,219	233,320
Total expenditures	4,081,539	4,081,539	3,848,219	233,320
Net change in fund balance	(571,539)	(571,539)	(114,637)	456,902
Fund balance at beginning of year	468,813	468,813	468,813	-
Prior year encumbrances appropriated	407,027	407,027	407,027	
Fund balance at end of year	\$ 304,301	\$ 304,301	\$ 761,203	\$ 456,902

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTY BOARD OF MRDD FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property taxes	\$ 1,845,000	\$ 1,937,625	\$ 1,960,968	\$ 23,343
Intergovernmental	1,576,000	1,285,642	1,285,302	(340)
Other	500,000	747,785	747,785	-
Total revenues	3,921,000	3,971,052	3,994,055	23,003
Expenditures:				
Current:				
Health	4,033,185	4,052,185	3,793,083	259,102
Total expenditures	4,033,185	4,052,185	3,793,083	259,102
Net change in fund balance	(112,185)	(81,133)	200,972	282,105
Fund balance at beginning of year	1,204,129	1,204,129	1,204,129	-
Prior year encumbrances appropriated	3,270	3,270	3,270	
Fund balance at end of year	\$ 1,095,214	\$ 1,126,266	\$ 1,408,371	\$ 282,105

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) PUBLIC ASSISTANCE

FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Intergovernmental	\$ 3,222,471	\$ 3,107,567	\$ 3,107,567	\$ -	
Other	200	193	193		
Total revenues	3,222,671	3,107,760	3,107,760		
Expenditures:					
Current:					
Human services	3,322,625	3,320,125	3,032,497	287,628	
Total expenditures	3,322,625	3,320,125	3,032,497	287,628	
Net change in fund balance	(99,954)	(212,365)	75,263	287,628	
Fund balance at beginning of year	112,765	112,765	112,765	-	
Prior year encumbrances appropriated	100,061	100,061	100,061		
Fund balance at end of year	\$ 112,872	\$ 461	\$ 288,089	\$ 287,628	

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) COUNTY HOME

FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property taxes	\$ 575,000	\$ 605,347	\$ 606,937	\$ 1,590
Charges for services	650,000	660,985	662,722	1,737
Intergovernmental	82,000	76,637	76,838	201
Other	1,000	1,746	1,751	5
Total revenues	1,308,000	1,344,715	1,348,248	3,533
Expenditures:				
Current:				
Human services	1,288,780	1,413,510	1,370,702	42,808
Total expenditures	1,288,780	1,413,510	1,370,702	42,808
Net change in fund balance	19,220	(68,795)	(22,454)	46,341
Fund balance at beginning of year	60,340	60,340	60,340	-
Prior year encumbrances appropriated	21,708	21,708	21,708	
Fund balance at end of year	\$ 101,268	\$ 13,253	\$ 59,594	\$ 46,341

STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2006

	Business-type Activities - Enterprise Funds					
		Sewer		Sanitary Landfill	Total	
Assets:						
Current assets:						
Equity in pooled cash and cash equivalents Receivables (net of allowance for uncollectibles):	\$	580,777	\$	2,223	\$	583,000
Accounts		52,655		-		52,655
Accrued interest		170		-		170
Total current assets		633,602		2,223		635,825
Noncurrent assets:						
Restricted assets:						
Equity in pooled cash and cash equivalents Capital assets:		28,970		-		28,970
Land		7,500		-		7,500
Depreciable capital assets, net		7,261,496				7,261,496
Total capital assets		7,268,996				7,268,996
Total noncurrent assets		7,297,966				7,297,966
Total assets		7,931,568		2,223		7,933,791
Liabilities:						
Current liabilities:						
Accounts payable		9,673		1,226		10,899
Retainage payable		175,001		-		175,001
Accrued wages and benefits		3,895		-		3,895
Due to other governments		5,613		-		5,613
Accrued interest payable		33,008		-		33,008
Current portion of loans payable		54,200		-		54,200
Current portion of revenue bonds payable		50,300		-		50,300
Current portion of compensated absences	-	376			-	376
Total current liabilities		332,066		1,226		333,292
Long-term liabilities:						
Compensated absences		6,835		-		6,835
Revenue bonds payable		3,032,300		-		3,032,300
Loan payable		191,500		-		191,500
closure and post closure costs		_		3,915,483		3,915,483
Total long-term liabilities		3,230,635		3,915,483		7,146,118
Total liabilities		3,562,701		3,916,709		7,479,410
Net assets:						
Invested in capital assets		3,940,696		-		3,940,696
Restricted		28,970		-		28,970
Unrestricted (deficit)		399,201		(3,914,486)		(3,515,285)
Total net assets (deficit)	\$	4,368,867	\$	(3,914,486)	\$	454,381

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Business-type Activities - Enterprise Funds						
	Sewer	Sanitary Landfill	Total				
Operating revenues:							
Charges for services	\$ 670,540	\$ -	\$ 670,540				
Other	10,328		10,328				
Total operating revenues	680,868		680,868				
Operating expenses:							
Personal services	287,098	-	287,098				
Contract services	111,018	20,337	131,355				
Materials and supplies	9,282	-	9,282				
Depreciation	263,371	-	263,371				
Other	52,577		52,577				
Total operating expenses	723,346	20,337	743,683				
Operating loss	(42,478)	(20,337)	(62,815)				
Nonoperating revenues (expenses):							
Interest revenue	23,837	-	23,837				
Interest expense and fiscal charges	(153,932)		(153,932)				
Total nonoperating revenues (expenses)	(130,095)	<u> </u>	(130,095)				
Loss before transfers	(172,573)	(20,337)	(192,910)				
Transfers in		22,043	22,043				
Change in net assets	(172,573)	1,706	(170,867)				
Net assets (deficit) at beginning of year	4,541,440	(3,916,192)	625,248				
Net assets (deficit) at end of year	\$ 4,368,867	\$ (3,914,486)	\$ 454,381				

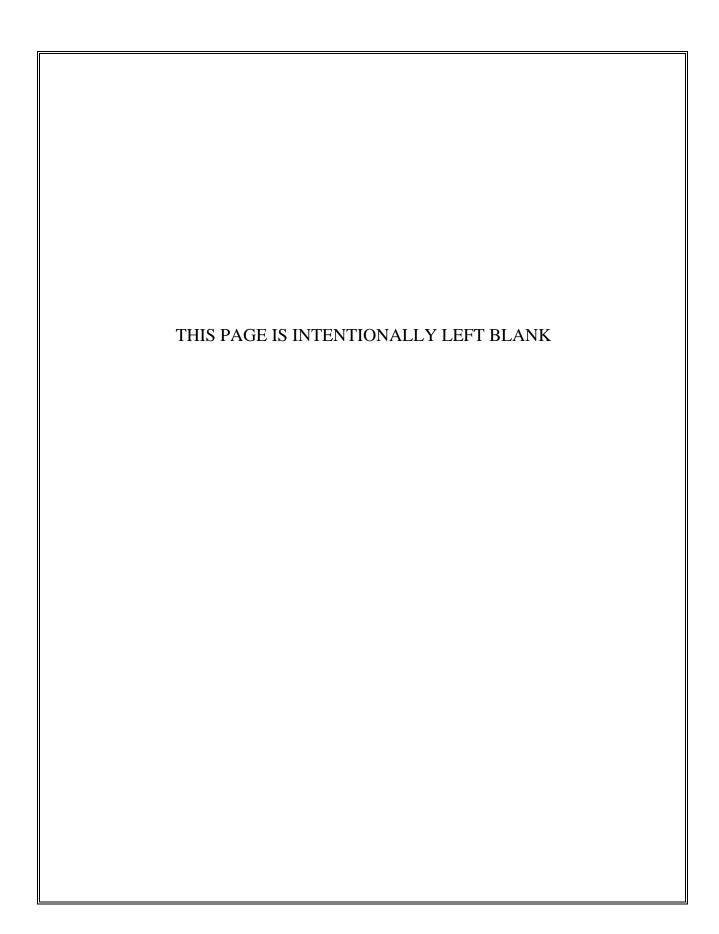
STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	Business-type Activities - Enterprise Funds					
		Sewer		Sanitary Landfill		Total
Cash flows from operating activities:	ф	717 504	Ф		Ф	717.504
Cash received from sales/service charges	\$	717,594	\$	-	\$	717,594
Cash received from other operating revenue		10,328		-		10,328
Cash payments for personal services		(287,973)		(22 (22)		(287,973)
Cash payments for contract services		(120,164)		(22,699)		(142,863)
Cash payments for materials and supplies		(8,939)		-		(8,939)
Cash payments for other expenses		(52,577)				(52,577)
Net cash provided by (used in) operating activities		258,269		(22,699)		235,570
Cash flows from noncapital financing activities:						
Transfers in				22,043		22,043
Net cash provided by noncapital financing activities				22,043		22,043
Cash flows from capital and related financing activities:						
Principal retirement on revenue bonds		(47,700)		-		(47,700)
Principal retirement on loans		(52,242)		-		(52,242)
Acquisition of capital asset		(46,854)		-		(46,854)
Interest and fiscal charges		(154,368)				(154,368)
financing activities		(301,164)		<u>-</u>		(301,164)
Cash flows from investing activities:						
Cash received from interest		24,274				24,274
Net cash provided by investing activies		24,274				24,274
Net decrease in cash and cash equivalents		(18,621)		(656)		(19,277)
Cash and cash equivalents at beginning of year		628,368		2,879		631,247
Cash and cash equivalents at end of year	\$	609,747	\$	2,223	\$	611,970
Reconciliation of operating loss to net cash provided by (used in) operating activities:						
Operating loss	\$	(42,478)	\$	(20,337)	\$	(62,815)
Depreciation		263,371		-		263,371
Decrease in accounts receivable		29		_		29
Decrease in due from other governments		47,025		_		47,025
Decrease in materials and supplies inventory		343		_		343
Increase (decrease) in accounts payable		(9,146)		382		(8,764)
Increase in accrued wages and benefits		174		-		174
Decrease in due to other governments		(1,708)		(2,744)		(4,452)
Increase in compensated absences payable		659		-		659
Net cash provided by (used in) operating activities	\$	258,269	\$	(22,699)	\$	235,570

STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2006

		Agency
Assets:		
Equity in pooled cash and cash equivalents	\$	1,421,536
Cash with fiscal and escrow agents		123,476
Receivables:		
Real estate and other taxes		17,685,037
Due from other governments		1,007,364
Total assets	\$	20,237,413
Liabilities:		
Accounts payable	\$	23,194
Accrued wages and benefits		48,425
Due to other governments		768,463
Deposits held and due to others	-	19,397,335
Total liabilities	\$	20,237,417

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS



NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 1 - DESCRIPTION OF THE COUNTY

Carroll County, Ohio (the "County"), was created in 1812. The County is governed by a board of three commissioners elected by the voters of the County. The County Commissioners serve as the taxing authority, the contracting body, and the chief administrators of public services for the County. Other officials elected by the voters of the County that manage various segments of the County's operations are: the county auditor, county treasurer, recorder, clerk of courts, coroner, engineer, prosecuting attorney, sheriff, a common pleas court judge, a probate court judge, and a county municipal court judge.

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the County have been prepared in conformity with accounting principles generally accepted in the United States of America ("GAAP") as applied to government units. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The County also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The County has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to its business-type activities and enterprise funds, subject to this same limitation. The County has elected not to apply these FASB Statements and Interpretations.

The most significant of the County's accounting policies are described below.

A. Reporting Entity

The County's reporting entity has been defined in accordance with GASB Statement No. 14, "The Financial Reporting Entity" as amended by GASB Statement No. 39 "Determining Whether Certain Organizations are Component Units". The basic financial statements include all funds, agencies, boards, commissions, and component units for which the County and the County Commissioners are "accountable". Accountability as defined in GASB Statement No. 14 was evaluated based on financial accountability, the nature and significance of the potential component unit's (PCU) relationship with the County and whether exclusion would cause the County's basic financial statements to be misleading or incomplete. Among the factors considered were separate legal standing; appointment of a voting majority of the PCU's board; fiscal dependency and whether a benefit or burden relationship exists; imposition of will; and the nature and significance of the PCU's relationship with the County.

Based on the foregoing criteria, the financial activities of the following PCUs have been reflected in the accompanying basic financial statements as:

BLENDED COMPONENT UNITS

<u>Emergency Management Agency (EMA)</u> - The financial activities of the EMA will be blended into the County's financial statements. The County Commissioners appoint a majority of the board members and finance the operations of the EMA. The operations of the EMA are accounted for in the general fund. Capital assets and long-term obligations associated with the EMA are reflected in the statement of net assets.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Carroll County Economic Development Council (Council)</u> - The Council's Board is comprised of the Carroll County Commissioners which appoint an Advisory Committee to oversee the operations of the Council. The Council is not legally separate from the County and, therefore, its financial activities are blended with that of the County. The operations of the Council are accounted for as a separate special revenue fund.

<u>Local Emergency Planning Commission (LEPC)</u> - The LEPC consists of an eleven to fifteen member board. The board which oversees the operations of the LEPC is recommended by the County Commissioners and appointed by the State Emergency Response Commission (SERC). The members consist of County officials, a fire enforcement representative and representatives from County agencies, Red Cross, emergency medical services, a legal representative, and a township trustee.

The commission receives its funding strictly through grant money received from the SERC to be used for the purpose of developing, preparing, reviewing, exercising or revising chemical emergency response and preparedness plans and awareness and education programs in the County. The approval of the County Commissioners is required for many expenditures to be made. The operations of the LEPC are accounted for as a separate special revenue fund. Capital assets and long-term obligations associated with these operations are reflected in the statement of net assets.

DISCRETELY PRESENTED COMPONENT UNIT

<u>Carroll Hills Industries</u>, <u>Inc. (Industries)</u> - The Industries is a legally separate, nonprofit corporation, served by a self-appointing board of trustees. The Industries, under a contractual agreement with the Carroll County Board of Mental Retardation and Developmental Disabilities (MRDD), provides sheltered employment for adults with mental retardation or developmental disabilities in the County. The Carroll County Board of MRDD provides the Industries certain personnel, salaries, transportation, equipment (except that used directly in the production of goods or rendering of services), staff to administer and supervise training programs, and other funds as necessary for the operation of the Industries. Based on the significant services and resources provided by the County to the Industries and the Industries sole purpose of providing assistance to mentally retarded or developmentally disabled adults of the County, the Industries is reflected as a component unit of the County. It is reported separately to emphasize that it is legally separate from the County. Separately issued financial statements can be obtained from the Carroll Hills Industries, Inc., Carrollton, Ohio.

RELATED ORGANIZATIONS

<u>Carroll County Public Library (Library)</u> - The Library is statutorily created as a separate and distinct political subdivision of the State. Four trustees of the Library are appointed by the County Commissioners and three trustees are appointed by the Judge of Common Pleas court. The Board of Library trustees is a body politic and corporate, capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real and personal property, and of exercising such other powers and privileges as are conferred upon them by law. The Library Board approves their own budget and then sends a copy to the county budget commission. The County serves as the taxing authority for the Library, but the Library is not considered part of the County. The trustees adopt their own appropriations, hire and fire their own staff, authorize Library expenditures and do not rely on the County to finance deficits.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Carroll County Airport Authority (Authority)</u> - The Authority is a separate legal entity from the County. The County appoints a voting majority of the Authority's Board, but is not "accountable" for its operations. The Authority is not fiscally dependent upon the County nor is there a financial benefit/burden relationship.

EXCLUDED POTENTIAL COMPONENT UNITS

As counties are structured in Ohio, the County Auditor and County Treasurer, respectively, serve as fiscal officer and custodian of funds for various agencies, boards, and commissions. As fiscal officer, the County Auditor certifies the availability of cash and appropriations prior to the processing of payments and purchases. As the custodian of all public funds, the County Treasurer invests public monies held on deposit in the County Treasury.

In the case of the separate agencies, boards, and commissions listed below the County serves as fiscal agent and custodian, but is not accountable; therefore the operations of the following PCUs have been excluded from the County's basic financial statements, but the funds held on behalf of these PCUs in the County Treasury are included in the agency funds.

Carroll County Board of Health Soil and Water Conservation District Carroll County Regional Planning Commission Carroll County Law Library

Information in the notes to the basic financial statements is applicable to the primary government. When information is provided relative to the component unit, it is specifically identified.

JOINTLY GOVERNED ORGANIZATION

<u>County Risk Sharing Authority, Inc. (CORSA)</u> - CORSA is jointly governed by forty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

Each member has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

JOINT VENTURES WITHOUT EQUITY INTEREST

<u>Multi-County Juvenile Attention System</u> (Attention System) - The Attention System, a six county operation, provides services to Carroll, Columbiana, Holmes, Stark, Tuscarawas and Wayne Counties. The Attention System consists of four group homes, four detention facilities, one treatment center, and one shelter care facility. The Board of Trustees consists of three members from each County, with the exception of Stark County which has four members. Two members from each county are appointed by a Judge from that county (three from Stark County), and one member from each county is a County Commissioner. A Superintendent of the Attention System is appointed by the Board of Trustees. State grant monies are applied for from the Ohio Department of Youth Services and received by the Board of Trustees. Other revenues consist of County contributions based on prior year's usage and County population, and donations from organizations.

Policies are outlined by State guidelines, as well as the Board of Trustees of the Attention System.

The County cannot significantly influence operations, the Board has sole budgetary authority, the Board controls surpluses and deficits and the County is not legally or morally obligated for any debt. In 2006, the County contributed \$200,667 to the Attention System. Complete financial statements for the Attention System can be obtained from their administrative office on County Road 24 in Stryker, Ohio.

<u>Carroll/Columbiana/Harrison Solid Waste Management District (Solid Waste District)</u> - The Solid Waste District is a three county district. The twenty-one-member committee consists of the County Health Commissioner, or his appointee; the chairman of the County Commissioners, or his appointee; a member of the County Trustees Association; the Mayor of the largest municipality, or his appointee; two members of the public at large; and a representative of the generators of waste or an appointee, from each of the three counties.

The plan for the Solid Waste District has been in effect for approximately four years. The committee has thus far been financed through a portion of the tipping/disposal fees from the landfills, as well as from grant monies. Complete financial statements for the Solid Waste District can be obtained from their office located at 618B Canton Road, Carrollton, Ohio 44615.

<u>Alcohol, Drug Addiction and Mental Health Services Board of Carroll and Tuscarawas Counties</u> (<u>ADAM Board</u>) - The ADAM Board is a two County non-profit corporation whose general purpose is to provide leadership in planning for and supporting community-based alcohol, drug addiction and mental health services in cooperation with public and private resources with emphasis on the development of prevention and early intervention programming, while respecting, protecting and advocating for the rights as of persons as consumers of alcohol, drug addiction and mental health services. The Board of Trustees of the ADAM Board consists of eighteen members. Four members are appointed by the Director of the Ohio Department of Mental Health and four members are appointed by the Director of the Ohio Department of Alcohol and Drug Addiction Services. The remaining members are appointed by the County Commissioners of Carroll and Tuscarawas Counties in the same proportion as each County's population bears to the total population of the two counties combined.

Tuscarawas County acts as the fiscal agent for the ADAM Board. The Board receives tax revenue from Tuscarawas County and receives federal and state funding grant monies which are applied for and received by the Board of Trustees.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The County cannot significantly influence operations of the ADAM Board. The Board has sole budgetary authority and controls surpluses, and deficits and the County is not legally or morally obligated for the Board's debt. The ADAM Board will not be included as part of Carroll County. Due to the ongoing financial relationship of the County to the ADAM Board, it will be disclosed as a joint venture without equity interest in the County's financial statements. Complete financial statements from the ADAM Board can be obtained from their office located at 611 High Street NW, Carrollton, Ohio 44615.

B. Basis of Presentation

Government-wide Financial Statements - The statement of net assets and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government except for fiduciary funds. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the single business-type activity of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. The policy of the County is to not allocate indirect expenses to functions in the statement of activities. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues, which are not classified as program revenues, are presented as general revenues of the County, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

Fund Financial Statements - During the year, the County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

C. Fund Accounting

The County uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

<u>General</u> - This is the primary operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

<u>Motor Vehicle and Gas Tax</u> - This fund accounts for monies received by the County for state gasoline tax and vehicle registration fees used for County road and bridge maintenance, construction and improvements.

<u>County Board of Mental Retardation and Developmentally Disabled (MRDD)</u> - This fund accounts for the operation of a school and the costs of administering a workshop for the mentally retarded and developmentally disabled. Revenue sources include a countywide property tax levy and federal and state grants.

<u>Public Assistance</u> - This fund accounts for various federal and state grants, as well as transfer from the general fund used to provide public assistance to general relief recipients, pay their providers for medical assistance, and for certain public social services.

<u>County Home</u> - This fund accounts for revenue received from a countywide tax levy, Medicare and charges for services to provide for the room, board and care of the indigent elderly population of the County.

Other governmental funds of the County are used to account for (a) the accumulation of resources for, and payment of, long-term debt principal, interest and related costs; (b) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by proprietary and trust funds; and (c) for grants and other resources whose use is restricted to a particular purpose.

Proprietary Funds - Proprietary fund reporting focuses on the determination of operating income, changes in net assets, financial position and cash flows.

Enterprise Funds - Enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The County has presented the following major proprietary funds:

<u>Sewer</u> - This fund accounts for sanitary sewer services provided to individual and commercial users in the majority of the unincorporated areas of Carroll County. The costs of providing these services are financed primarily through user charges. The sanitary sewer district has its own facilities and rate structure.

<u>Sanitary Landfill</u> - This fund accounts for the operation of the sanitary landfill. The cost of operating this facility is financed primarily through user charges.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the County under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the County's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The County's fiduciary funds are agency funds.

D. Measurement Focus

Government-wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the County are included on the statement of net assets.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, all proprietary fund types are accounted for on a flow of economic resources measurement focus. All assets and liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about the County finances and meets the cash flow needs of its proprietary activities.

Agency funds do not report a measurement focus as they do not report operations.

E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the basic financial statements. Government-wide financial statements are prepared using the full accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds use the full accrual basis of accounting. Differences in the full accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues - Exchange and Non-exchange Transactions - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the full accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of year-end.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Nonexchange transactions, in which the County receives value without directly giving equal value in return, include sales taxes, property taxes, grants, entitlements and donations. On a full accrual basis, revenue from sales taxes is recognized in the period in which the income is earned. Revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the County must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from all other nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: sales tax (See Note 7), interest, federal and state grants and subsidies, statelevied locally shared taxes (including motor vehicle license fees and gasoline taxes), fees and rentals.

Deferred Revenue - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Delinquent property taxes and property taxes for which there is an enforceable legal claim as of December 31, 2006, but which were levied to finance 2007 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met also are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

Expense/Expenditures - On the full accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the Tax Budget, the Certificate of Estimated Resources, and the Appropriation Resolution, all of which are prepared on the budgetary basis of accounting. The Certificate of Estimated Resources and the Appropriation Resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are required to be budgeted and appropriated. The primary level of budgetary control is at the object level within each department. Budgetary modifications may only be made by resolution of the County Commissioners.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Budgetary information for the Workshop is not reported because it is not included in the entity for which the "appropriated budget" is adopted and separate budgetary financial records are not maintained.

Tax Budget - A budget of estimated cash receipts and disbursements is submitted to the County Auditor, as secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. All funds, except agency funds, are legally required to be budgeted. The expressed purpose of the Tax Budget is to reflect the need for existing (or increased) tax rates.

Estimated Resources - The County Budget Commission determines if the budget substantiates a need to levy the full amount of authorized property tax rates and reviews revenue estimates. The Commission certifies its actions to the County by September 1. As part of this certification, the County receives the official Certificate of Estimated Resources, which states the projected revenue of each fund.

On or about January 1, the Certificate of Estimated Resources is amended to include unencumbered fund balances at December 31. Further amendments may be made during the year if the County Auditor determines that revenue to be collected will be greater than or less than the prior estimates and the Budget Commission finds the revised estimates to be reasonable. The amounts set forth in the budgetary statements represent estimates from the original and final amended certificate issued during 2006.

Appropriations - A temporary appropriation resolution to control cash disbursements may be passed on or about January 1 of each year for the period January 1 to March 31. An annual Appropriation Resolution must be passed by April 1 of each year for the period January 1 to December 31. The Appropriation Resolution may be amended or supplemented during the year as new information becomes available. Appropriations may not exceed estimated resources. The County legally adopted several supplemental appropriations during the year. The original budget and all budgetary amendments and supplemental appropriations necessary during 2006 are included in the final budget amounts in the budget-to-actual comparisons.

Lapsing of Appropriations - At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the succeeding fiscal year and is not reappropriated.

G. Cash and Investments

To improve cash management, cash received by the County is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the County's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the basic financial statements.

During fiscal year 2006, investments were limited to nonnegotiable certificates of deposit, money market savings accounts and a repurchase agreement. Investments in nonparticipating interest-earning investment contracts, such as repurchase agreements, nonnegotiable certificates of deposit, and money market savings accounts are reported at cost.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Interest revenue credited to the general fund during fiscal 2006 amounted to \$439,773 which includes \$415,454 assigned from other County funds.

The County has segregated bank accounts for monies held separate from the County's central bank account. These interest bearing depository accounts are presented on the financial statements sheet as "Cash with Fiscal and Escrow Agents" since they are not required to be deposited into the County treasury.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the County are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the County's investment account at year-end is provided in Note 4.

H. Inventories of Materials and Supplies

On government-wide and fund financial statements, inventories are presented at the lower of cost or market on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

On the fund financial statements, reported material and supplies inventory is equally offset by a fund balance reserve in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets.

Inventory consists of expendable supplies held for consumption.

I. Capital Assets

Governmental capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The County maintains its capitalization threshold at \$1,000. The County's infrastructure consists of roads, bridges, culverts and sanitary sewers. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized. Interest incurred during the construction of capital assets is also capitalized.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets are depreciated except for land. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacements. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	Governmental Activities Estimated Lives	Business-Type Activities Estimated Lives
Land improvements	10 - 40 years	N/A
Buildings	5 - 40 years	40 years
Furniture and equipment	5 - 100 years	5 - 20 years
Infrastructure	4 - 60 years	50 years
Vehicles	5 - 30 years	N/A

Interest is capitalized on proprietary fund assets acquired with tax-exempt debt. The County's policy is to capitalize net interest on construction projects until substantial completion of the project. The amount of capitalized interest equals the difference between the interest cost associated with the tax-exempt borrowing used to finance the project from the date of borrowing until completion of the project and the interest earned from temporary investment of the debt proceeds over the same period.

Capitalized interest is amortized on the straight-line method over the estimated useful life of the asset.

J. Compensated Absences

Compensated absences of the County consist of vacation leave and sick leave to the extent that payment to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the County and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at December 31, 2006, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. Sick leave benefits are accrued using the "Vesting" method.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at December 31, 2006, and reduced to the maximum payment allowed by labor contract and/or statute, plus applicable additional salary related payments.

County employees earn vacation at varying rates ranging from two to five weeks per year. Sick leave is accumulated at the rate of 4.6 hours per 80 hours worked. Vacation and sick leave are accumulated on an hours worked basis. Vacation pay is vested after one year and sick pay upon eligibility for retirement. Accumulated vacation cannot exceed three times the annual accumulation rate for an employee.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The entire compensated absences liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the accounts "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

K. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2006, are recorded as prepaid items using the consumption method by recording a current asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed.

L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported in the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences, special termination benefits and contractually required pension contributions that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability in the fund financial statements when due.

M. Interfund Transactions

Transfers between governmental and business-type activities on the government-wide financial statements are reported in the same manner as general revenues.

During the normal course of operations, the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "interfund receivable/interfund payable" for the current portion of interfund loans or advances to/from other funds for the non-current portion of interfund loans. All other outstanding balances between funds are reported as "due to/from other funds." These amounts are eliminated in the Statement of Net Assets, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Advances between funds, as reported in the governmental fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate they are not available for appropriation and are not expendable available financial resources.

N. Fund Balance Reserves

Reserved fund balances indicate that a portion of fund equity is not available for current appropriation or use. The unreserved portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The County reports amounts representing encumbrances outstanding, prepayments, materials and supplies inventories, debt service and advances as reservations of fund balance in the governmental funds.

Net assets have been reserved for restricted assets maintained in the Sewer enterprise fund (see Note 2.P.).

O. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activities of the proprietary funds. For the County, these revenues are charges for services for the sewer and sanitary landfill. Operating expenses are necessary costs incurred to provide the goods or service that is the primary activity of the fund.

P. Restricted Assets

Certain cash and cash equivalents are classified as restricted cash on the financial statements because their use is limited by debt covenants. Retained earnings have been reserved for the restricted cash balance since it is not available for general operating use.

Q. Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, or from grants or outside contributions of resources restricted to capital acquisition and construction.

R. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The County applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

S. Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

A. Change in Accounting Principles

For fiscal year 2006, the County has implemented GASB Statement No. 46, "Net Assets Restricted by Enabling Legislation" and GASB Statement No. 47, "Accounting for Termination Benefits".

GASB Statement No. 46 defines enabling legislation and specifies how net assets should be reported in the financial statements when there are changes in such legislation. The Statement also requires governments to disclose in the notes to the financial statements the amount of net assets restricted by enabling legislation.

GASB Statement No. 47 establishes accounting standards for termination benefits.

The implementation of GASB Statement No. 46 and GASB Statement No. 47 did not have an effect on the fund balances/net assets of the County as previously reported at December 31, 2005.

B. Deficit Fund Balances/Net Assets

The following funds had a deficit fund balances/net assets as of December 31, 2006:

Nonmajor Governmental Funds	Deficit
School Resource Officer	\$1,666
911 Emergency System	169,999
Common Pleas Court Special Discretionary	2,677
Drug Interdiction Grant	241
Drug Free Workplace	35,439
Caravan/County Transit Grant	42
VOCA	8,258
Major Enterprise Fund	
Landfill	3,914,486

These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances resulted from adjustments for accrued liabilities.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the County into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the County treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the County has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of County's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies to be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the County, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

A. Deposits with Financial Institutions

At December 31, 2006, the carrying amount of all County deposits was \$5,375,940, exclusive of the \$2,000,000 repurchase agreement included in investments below. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2006, \$731,718 of the County's bank balance of \$6,368,414 was exposed to custodial risk as discussed below, while \$5,636,696 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the County will not be able to recover deposits or collateral securities that are in the possession of an outside party. As permitted by Ohio Revised Code, the County's deposits are collateralized by a pool of eligible securities deposited with Federal Reserve Banks, or at member banks of the Federal Reserve System in the name of the depository bank and pledged as a pool of collateral against all public deposits held by the depository. The County has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all the statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the County to a successful claim by the FDIC.

B. Investments

As of December 31, 2006, the County had the following investments and maturities:

		Investment
		Maturities
		6 months or
<u>Investment type</u>	Fair Value	less
Repurchase Agreement	\$ 2,000,000	\$ 2,000,000

Interest Rate Risk: As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the County's investment policy limits investment portfolio maturities to five years or less.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Of the County's investment in repurchase agreements, the entire balance is collateralized by underlying securities pledged by the investment's counterparty, not in the name of the County.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)

Concentration of Credit Risk: The County places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the County at December 31, 2006:

<u>Investment type</u>	<u>F</u>	air Value	% of Total
Repurchase Agreement	\$	2,000,000	100.00%

C. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2006:

Cash and Investments per footnote		
Carrying amount of deposits	\$	5,375,940
Investments	_	2,000,000
Total	\$	7,375,940
Cash and investments per Statement of Net Assets		
Governmental activities	\$	5,218,958
Business type activities		611,970
Agency funds		1,545,012
Total	\$	7,375,940

D. Component Unit

At December 31, 2006, the carrying amount of the component unit's demand deposits was \$80,675. The carrying amount of the demand deposits equaled the bank balance at that date. The entire bank balance was insured by FDIC. The component unit had no investments at December 31, 2006. There are no statutory guidelines regarding the deposit and investment of funds by a not-for-profit corporation.

NOTE 5 - INTERFUND TRANSACTIONS

A. Interfund transfers for the year ended December 31, 2006, consisted of the following, as reported on the fund financial statements:

Transfers to General Fund from: Nonmajor Governmental Funds	\$ 20,000
Transfers to Nonmajor Governmental Funds from: General Fund	50,683
Transfers to Landfill Fund from: General Fund	22,043

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 5 - INTERFUND TRANSACTIONS - (Continued)

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

B. Short term interfund loans consisted of the following at December 31, 2006, as reported on the fund financial statements:

Receivable Fund	Payable Fund	Amount
General	Nonmajor governmental funds	\$ 96,088

C. Long-term advances to and from other funds at December 31, 2006, as reported on the fund financial statements:

Receivable Fund	Payable Fund	<u>A</u>	mount
General	Nonmajor governmental	\$	6,000
Nonmajor governmental	Nonmajor governmental		2,525

These amounts are eliminated in the Statement of Net Assets, except for any residual balances outstanding between the governmental activities and business-type activities, which are reported in the government-wide financial statements as "internal balances".

NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real, public utility and tangible (used in business) property located in the County. Real property taxes and public utility taxes are levied after October 1 on the assessed value listed as of the prior January 1, the lien date. Assessed values are established by state law at 35% of appraised market value. Public utility property taxes are assessed on tangible personal property, as well as land and improvements, at 88% of true value for taxable transmission and distribution property and 25% of true value for all other taxable property.

Tangible personal property tax revenues received in 2006 (other than public utility property) represent the collection of 2006 taxes. Tangible personal property taxes received in 2006 were levied after October 1, 2005, on the true value as of December 31, 2004. In prior years, tangible personal property assessments were twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. Tangible personal property tax is being phased out - the assessment percentage for property, including inventory, is 18.75% for 2006. This percentage will be reduced to 12.5% for 2007, 6.25% for 2008, and zero for 2009. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 6 - PROPERTY TAXES - (Continued)

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the County due to the phasing out of the tax. In calendar years 2006-2010, the County will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The assessed value upon which the 2006 taxes were collected was \$510,872,840. The full tax rate for all County operations applied to real property for fiscal year ended December 31, 2006, was \$11.70 per \$1,000 of assessed valuation.

The assessed values of real and tangible personal property upon which 2006 property tax receipts were based are as follows:

Real Property

Agricultural/residential	\$ 387,291,330
Commercial/industrial/mineral	48,327,080
Tangible personal property	44,036,800
Public Utility	
Real	55,080
Personal	31,162,550
Total assessed value	\$ 510,872,840

Real property taxes are payable annually or semi-annually. If paid annually, payment is due March 1. If paid semi-annually, the first payment is due March 1 and the remainder payable July 15. Under certain circumstances, State statute permits earlier or later payment dates to be established.

The County Treasurer collects property tax on behalf of all taxing districts within the County. The County Auditor periodically remits to the taxing districts their portions of the taxes collected. Collections of the taxes and remittance of them to the taxing districts are accounted for in various agency funds of the County. Tangible personal property taxes for unincorporated and single county businesses are due semi-annually, with the first payment due May 10 and the remainder payable by September 20. Due dates are normally extended an additional 30 days. The due date for the entire tax for inter-county businesses is September 20 or the extended date. The first \$10,000 of taxable value is exempt from taxation for each business by state law.

The lien date is either December 31 or the end of their fiscal year (for incorporated businesses in operation more than one year). Since each business must file a return to the County Auditor, the tangible personal taxes are not known until all the returns are received.

"Real estate and other taxes" receivable represents delinquent real and tangible personal property and public utility taxes outstanding as of December 31 (net of allowances for estimated uncollectibles) and real and public utility taxes which were measurable as of the year end.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 6 - PROPERTY TAXES - (Continued)

Since the current levy is not intended to finance 2006 operations, the receivable is offset by a credit to "deferred revenue". The delinquent real, public utility and tangible personal property taxes that will become available to the County within the first 31 days of 2007 are shown as 2006 revenue; the remainder is shown as "deferred revenue". The eventual collection of significantly all real and public utility property taxes (both current and delinquent) is reasonably assured due to the County's ability to force foreclosure of the properties on which the taxes are levied.

NOTE 7 - PERMISSIVE SALES AND USE TAX

In 1985, the County Commissioners by resolution imposed a one percent tax on all retail sales, except sales of motor vehicles, made in the County, and on the storage, use, or consumption in the County of tangible personal property, including automobiles, not subject to the sales tax. Vendor collections of the tax are paid to the State Treasurer by the twenty-third day of the month following collection. The State Tax Commissioner certifies to the State Auditor the amount of the tax to be returned to the County. The Tax Commissioner's certification must be made within forty-five days after the end of the month of collection.

The State Auditor then has five days in which to draw the warrant payable to the County. In 2001, this tax was approved for an additional five years by the voters of the County.

Proceeds of the sales and use tax are credited to the general fund. A receivable is recognized on the fund statements at year-end for amounts that will be received from sales which occurred during 2006 and amounts that are measurable and available at year-end are accrued as revenue. Sales and use tax revenue for 2006 amounted to \$1,603,847.

NOTE 8 - RECEIVABLES

Receivables at December 31, 2006, consisted of taxes, accounts (billings for user charged services), accrued interest, special assessments and intergovernmental receivables arising from grants, entitlements and shared revenue. All intergovernmental receivables have been classified as "Due From Other Governments" on the financial statements. Receivables have been recorded to the extent that they are measurable at December 31, 2006, as well as intended to finance fiscal 2006 operations.

A summary of the principal items of receivables reported on the statement of net assets follows:

Governmental Activities:

Sales taxes	\$ 296,361
Real estate and other taxes	4,366,493
Accounts	188,856
Due from other governments	3,560,263
Special assessments	104,870
Accrued interest	7,357

Business-Type Activities:

Accounts	52,655
Accrued interest	170

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 8 – RECEIVABLES - (Continued)

Receivables have been disaggregated on the face of the financial statements. The only receivable not expected to be collected within the subsequent year are the special assessments which are collected over the life of the assessment.

NOTE 9 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended December 31, 2006, was as follows:

		Balance				Balance
Governmental Activities:	_	12/31/05	_	Additions	Deductions	 12/31/06
Capital assets, not being depreciated:						
Land	\$	1,216,642	\$	-	\$ -	\$ 1,216,642
Construction in progress			_	219,176		 219,176
Total capital assets, not being depreciated		1,216,642	_	219,176		 1,435,818
Capital assets, being depreciated:						
Land improvements		205,092		5,992	-	211,084
Building improvements		12,167,216		35,911	(1,368)	12,201,759
Furniture and equipment		3,538,683		159,843	(30,479)	3,668,047
Vehicles		3,869,537		471,040	(452,305)	3,888,272
Infrastructure		24,800,755		576,613		25,377,368
Total capital assets, being depreciated		44,581,283	_	1,249,399	(484,152)	 45,346,530
Less: accumulated depreciation:						
Land improvements		(193,232)		(2,479)	-	(195,711)
Building and improvements		(10,867,277)		(98,498)	1,162	(10,964,613)
Furniture and equipment		(1,901,083)		(331,747)	24,004	(2,208,826)
Vehicles		(3,003,474)		(316,363)	372,827	(2,947,010)
Infrastructure		(19,243,040)	_	(963,710)		 (20,206,750)
Total accumulated depreciation		(35,208,106)	_	(1,712,797)	397,993	 (36,522,910)
Total capital assets, being depreciated net		9,373,177	_	(463,398)	(86,159)	 8,823,620
Governmental activities capital assets, net	\$	10,589,819	\$	(244,222)	\$ (86,159)	\$ 10,259,438

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 9 - CAPITAL ASSETS - (Continued)

Business-Type Activities:	Balance 12/31/05	Additions	<u>Deductions</u>	Balance 12/31/06
Capital assets, not being depreciated: Land	\$ 7,500	<u>\$</u> _	\$ -	\$ 7,500
Total capital assets, not being depreciated	7,500			7,500
Capital assets, being depreciated: Buildings and improvements Machinery and equipment Sewer lines	445,221 708,390 9,997,708	46,854	(4,200)	445,221 751,044 9,997,708
Total capital assets, being depreciated	11,151,319	46,854	(4,200)	11,193,973
Less: accumulated depreciation:				
Buildings and improvements Machinery and equipment Sewer lines	(281,705) (442,859) (2,948,742)	(12,710) (50,707) (199,954)	4,200	(294,415) (489,366) (3,148,696)
Total accumulated depreciation	(3,673,306)	(263,371)	4,200	(3,932,477)
Total capital assets, being depreciated net	7,478,013	(216,517)		7,261,496
Business-type activities capital assets, net	\$ 7,485,513	\$ (216,517)	<u> </u>	\$ 7,268,996

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:

Legislative and executive	\$ 166,709
Judicial	15,518
Public safety	97,780
Public works	1,224,969
Health	111,933
Human services	69,128
Economic development	5,375
Other	21,385
Total depreciation expense - governmental activities	\$1,712,797
Business-type activities	
Sewer	\$ 263,371
Total depreciation expense - business-type activities	\$ 263,371

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 10 - CAPITAL LEASES - LESSEE DISCLOSURE

During the current year and in a prior year, the County entered capitalized leases for the acquisition of copiers and a force feed loader. These leases meet the criteria of a capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the basic financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Governmental activities capital assets consisting of equipment have been capitalized in the amount of \$291,756. This amount represents the present value of the minimum lease payments at the time of acquisition. A corresponding liability is recorded in the government-wide financial statements. Principal payments in fiscal year 2006 totaled \$553 in the general fund, and \$3,645 in the MRDD fund.

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of December 31, 2006:

Year Ending December 31	<u> </u>	<u>Amount</u>
2007	\$	58,882
2008		56,067
2009		3,925
2010		3,925
2011		2,731
Total minimum lease payment		125,530
Less: amount representing interest		(10,671)
Present value of minimum lease payments	\$	114,859

NOTE 11 - COMPENSATED ABSENCES

Vacation and sick leave accumulated by governmental fund type employees has been recorded in the statement of net assets. Vacation and sick leave earned by proprietary funds type employees is expensed when earned.

Upon termination of County service, a fully vested employee is entitled to a percentage of their accumulated sick leave based on their years of service not to exceed 30 days and all accumulated vacation. At December 31, 2006 vested benefits for vacation leave for governmental fund type employees totaled \$772,018 and vested benefits for sick leave totaled \$118,008. For proprietary fund types, vested benefits for vacation leave totaled \$6,831. In accordance with GASB Statement No. 16, an additional liability of \$165,022 for governmental fund type employees and an additional \$380 for proprietary fund type employees was accrued to record termination (severance) payments expected to become eligible to retire in the future.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 12 - LONG-TERM OBLIGATIONS

A. Governmental Activities Long-Term Obligations

The changes in the County's governmental long-term obligations during 2006 consisted of the following:

Governmental Activities:	Issue Date	Maturity Date	Balance at <u>12/31/05</u>	Additions	Reductions	Balance at 12/31/06	Amount Due in One Year	
General obligation bonds:								
DHS Building - 7.375%	12/1/1989	12/1/2009	\$ 40,000	\$ -	\$ (10,000)	\$ 30,000	\$ 10,000	
DHS Jobs Building - 5.5%	7/29/1992	7/29/2012	70,000	-	(10,000)	60,000	10,000	
Energy Debt - 5.15%	5/30/1996	6/1/2006	50,000		(50,000)			
Total general obligation bonds			160,000		(70,000)	90,000	20,000	
Special Assessment Bond								
Magnolia Sewer lines - 7.375%	12/1/1989	12/1/2009	28,000		(7,000)	21,000	7,000	
Total special assessment bond			28,000		(7,000)	21,000	7,000	
OPWC Loan Payable								
Drake Church Road Bridge	7/1/1992	7/1/2008	14,652		(4,884)	9,768	4,884	
Total OPWC loan payable			14,652		(4,884)	9,768	4,884	
Other Long-Term Obligations:								
Capital leases			6,109	112,948	(4,198)	114,859	52,729	
Compensated absences			1,158,375	38,247	(141,574)	1,055,048	74,658	
Judgements Payable			50,000		(5,000)	45,000	5,000	
Total other								
long-term obligations			1,214,484	151,195	(150,772)	1,214,907	132,387	
Total general								
long-term obligations			\$ 1,417,136	\$ 151,195	\$ (232,656)	\$ 1,335,675	\$ 164,271	

<u>General Obligation Bonds</u>: The general obligation bonds are supported by the full faith and credit of the County. The bonds were issued to provide resources for building renovations and improvements including energy conservation measures. These bonds are being retired through rental charges and other County operating sources.

<u>Special Assessment Bond:</u> The special assessment bond is supported by the full faith and credit of the County. The bond was issued to provide resources for the Magnolia sewerline installation. The bond is being retired through special assessments levied against benefited property owners.

<u>OPWC Loan Payable:</u> The Ohio Public Works Commission (OPWC) loan was issued in 1992 to provide for improvements to the Drake Church Road bridge. This loan bears no interest rate as long as the County remains current on its payments. The OPWC loan is being retired through resources from motor vehicle and gas tax fund. The resources are transferred to and the repayment of the loan is accounted for in the debt service funds.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 12 - LONG TERM OBLIGATIONS - (Continued)

<u>Capital Leases</u>: Capital lease obligations represent leases entered into for the acquisition of capital assets. The capital lease obligations will be paid from the fund that maintains custody of the related asset. See Note 10 for further detail.

<u>Compensated Absences:</u> Vested sick leave and vacation benefits are presented net of actual increases and decreases because of the practicality of determining these values. The benefits will be paid from the fund from which the person is paid, which, for the County, is primarily the general fund, the public assistance fund, the Motor Vehicle & Gas Tax fund, the MRDD fund and the Bureau Support Administration fund.

<u>Judgments Payable</u>: On January 26, 2006, the county entered into a repayment agreement to fulfill all settlement requirements in connection with the bankruptcy judgment of Norris Equipment. See Note 17.

<u>Future Debt Service Requirements:</u> The following is a summary of the County's future annual debt service principal and interest requirements for governmental long-term obligations:

	General Obligation Bonds			General Obligation Bonds Special Assessment					t Bon	ıd		
Year Ended	<u>P</u>	rincipal	<u>I</u>	nterest	_	Total	<u>P</u> :	rincipal	<u>I</u> :	nterest	_	Total
2007	\$	20,000	\$	5,753	\$	25,753	\$	7,000	\$	1,489	\$	8,489
2008		20,000		4,425		24,425		7,000		1,033		8,033
2009		20,000		3,099		23,099		7,000		516		7,516
2010		10,000		1,770		11,770		-		-		-
2011		10,000		1,180		11,180		-		-		
2012		10,000		590		10,590			_		_	
Total	\$	90,000	\$	16,817	\$	106,817	\$	21,000	\$	3,038	\$	24,038

	OPWC Loan Payable									
Year Ended	Principal		Interest		<u>Total</u>					
2007 2008	\$	4,884 4,884	\$	-	\$	4,884 4,884				
Total	\$	9,768	\$	_	\$	9,768				

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 12 - LONG TERM OBLIGATIONS - (Continued)

B. Business-Type Activities Obligations

The changes in the County's business-type long-term obligations during 2006 consisted of the following:

	Issue	Maturity	Balance			Balance	Amount Due
Business-Type Activities:	Date	<u>Date</u>	<u>12/31/05</u>	Additions	Reductions	12/31/06	in One Year
Revenue Bonds							
Brown Township/Malvern							
Sewerline Improvements - 5.0%	02/07/79	02/07/19	\$ 250,200	\$ -	\$ (14,300)	\$ 235,900	\$ 15,300
sewerine improvements 3.0%	02/01/17	02/07/17	Ψ 230,200	Ψ	ψ (14,500)	Ψ 233,700	Ψ 13,300
Brown Township/Malvern							
Sewerline Improvements - 4.5%	10/01/01	10/01/41	2,880,100		(33,400)	2,846,700	35,000
Total revenue bonds			3,130,300		(47,700)	3,082,600	50,300
Loans Payable:							
United States Department of							
Agriculture, Rural Development -	4.25%		195,900	-	(2,100)	193,800	2,300
Sewer Truck Loan - 3.85%			102,042		(50,142)	51,900	51,900
			207.042		(70.040)	217 =00	7.1.2 00
Total loans payable			297,942		(52,242)	245,700	54,200
Other Long-Term Obligations:							
			(550	2.527	(1.070)	7.011	276
Compensated absences payable Estimated liability for landfill			6,552	2,537	(1,878)	7,211	376
closure and postclosure costs			3,915,483	_	_	3,915,483	_
reconstruction of the control of the				-			
Total other long-term obligations			3,922,035	2,537	(1,878)	3,922,694	376
Total business-type activities			\$ 7,350,277	\$ 2,537	<u>\$ (101,820)</u>	<u>\$7,250,994</u>	\$ 104,876

<u>Revenue Bonds:</u> The 1979 and 2001 revenue bonds were issued to provide resources for improvements to the Brown Township/Malvern sewerlines. These bonds will be retired through revenues derived from sewer operations.

<u>Loans Payable:</u> In fiscal year 2003 the County was awarded a \$200,000 loan from the United States Department of Agriculture, Rural Development to provide resources for Malvern Sewerline improvements.

During fiscal year 2004, the County received a loan for \$150,325 to provide for the purchase of a truck used in the daily operations of the sewer. This loan will be retired through revenues received from sewer operations.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 12 - LONG TERM OBLIGATIONS - (Continued)

Estimated Landfill Closure and Postclosure Costs - See Note 18 to the financial statements for detail.

<u>Future Debt Service Requirements:</u> The following is a summary of the County's future annual debt service principal and interest requirements for enterprise fund obligations:

Year		Loans Payable		Revenue Bonds			
Ended	Principal	Interest	<u>Total</u>	Principal	Interest	Total	
2007	\$ 54,200	\$ 10,233	\$ 64,433	\$ 50,300	\$ 139,897	\$ 190,197	
2008	2,300	8,139	10,439	51,800	137,557	189,357	
2009	2,400	8,041	10,441	54,400	135,149	189,549	
2010	2,600	7,939	10,539	57,000	132,620	189,620	
2011	2,600	7,828	10,428	59,700	129,969	189,669	
2012 - 2016	15,100	37,357	52,457	343,300	605,428	948,728	
2017 - 2021	18,600	33,869	52,469	345,400	522,061	867,461	
2022 - 2026	22,800	29,575	52,375	369,900	445,329	815,229	
2027 - 2031	28,100	24,293	52,393	460,800	354,289	815,089	
2032 - 2036	34,700	17,792	52,492	574,300	240,836	815,136	
2037 - 2041	42,600	9,771	52,371	715,700	99,453	815,153	
2042 - 2043	19,700	<u>-</u> _	19,700	<u> </u>		<u>-</u> _	
Total	\$ 245,700	\$ 194,837	\$ 440,537	\$ 3,082,600	\$ 2,942,588	\$ 6,025,188	

C. Legal Debt Margin

The Ohio Revised Code provides that the net general obligation debt of the County, exclusive of certain exempt debt, issued without a vote of the electors shall never exceed one percent of the total assessed valuation of the County.

The Code further provides that the total voted and unvoted net debt of the County, less the same exempt debt, shall never exceed a sum equal to three percent of the first \$100,000,000, of the assessed valuation, plus one and one-half percent of such valuation in excess of \$100,000,000 and not in excess of \$300,000,000, plus two and one-half percent of such valuation in excess of \$300,000,000. Based on this calculation, the County's legal debt margin was \$11,208,312 as of December 31, 2006.

NOTE 13 - RISK MANAGEMENT

A. General Insurance

The County is exposed to various risks of loss related to torts, theft, damage to or destruction of assets, errors and omissions, employee injuries, and natural disasters.

The County is a member of County Risk Sharing Authority, Inc. (CORSA) which is a shared risk pool of forty-one counties in Ohio. CORSA was formed as an Ohio nonprofit corporation for the purpose of establishing the CORSA Insurance/Self-Insurance Program, a group primary and excess insurance/self-insurance and risk management program. Member counties agree to jointly participate in coverage of losses and pay all contributions necessary for the specified insurance coverages provided by CORSA. These coverages include comprehensive general liability, automobile liability, certain property insurance and public officials' errors and omissions liability insurance.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 13 - RISK MANAGEMENT - (Continued)

Each member county has one vote on all matters requiring a vote, to be cast by a designated representative. The affairs of the CORSA are managed by an elected board of not more than nine trustees. Only county commissioners of member counties are eligible to serve on the board. No county may have more than one representative on the board at any one time. Each member county's control over the budgeting and financing of CORSA is limited to its voting authority and any representation it may have on the Board of Trustees.

The County pays the State Workers' Compensation System a premium based on a rate per \$100 of employee compensation. The rate is calculated based on accident history and administrative costs.

There were no significant reductions in insurance coverage from the prior year in any category of risk. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

B. Health Care Insurance

The County has elected to provide health care insurance to employees through a fully-insured program. The County purchases commercial health care insurance from Aultcare. The entire risk of loss transfers to the commercial insurance carrier. The County's portion of the monthly premium is \$233.30 for single coverage and \$579.86 for family coverage.

NOTE 14 - DEFINED BENEFIT PENSION PLANS

A. Ohio Public Employees Retirement System

The County participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member- directed plan do not qualify for ancillary benefits. Authority to established and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

For the year ended December 31, 2006, the members of all three plans, except those in law enforcement under the traditional plan, were required to contribute 9.0% of their annual covered salaries. Members participating in the traditional plan that were in law enforcement contributed 10.1% of their annual covered salary. The County's contribution rate for pension benefits for 2006 was 9.20%, except for those plan members in law enforcement and public safety. For those classifications, the County's pension contributions were 12.43% of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 14 - DEFINED BENEFIT PENSION PLANS - (Continued)

The County's contributions to the traditional and combined plans for the years ended December 31, 2006, 2005, and 2004 were \$1,357,459, \$1,286,731 and \$1,265,617 respectively; 100% has been contributed for 2006, 2005 and 2004.

B. State Teachers Retirement System of Ohio

Certified teachers, employed by the school for Mental Retardation and Developmental Disabilities, participate in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing multiple employer public employee retirement system administered by the State Teachers Retirement Board. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries.

Benefits are established by Chapter 3307 of the Ohio Revised Code. STRS Ohio issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3771.

New members have a choice of three retirement plans, a Defined Benefit Plan (DBP), a Defined Contribution Plan (DCP), and a Combined Plan (CP). The DBP offers an annual retirement allowance based on final average salary multiplied by a percentage that varies based on years of service or on an allowance based on member contributions and earned interest matched by STRS Ohio funds multiplied by an actuarially determined annuity factor. The DCP allows members to place all of their member contributions and employer contributions equal to 10.5% of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age fifty and termination of employment. The CP offers features of both the DBP and DCP. In the CP, member contributions are invested by the member and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DBP. DCP and CP members will transfer to the DBP during their fifth year of membership unless they permanently select the DCP or CP. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balance from the existing DBP into the DCP or CP. This option expired on December 31, 2001.

A DBP or CP member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DCP who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the year ended December 31, 2006, plan members were required to contribute 10% of their annual covered salary and the County was required to contribute 14%; 13% was the portion used to fund pension obligations. Contribution rates are established by STRS Ohio, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10% for members and 14% for employers. The County's contributions for to STRS Ohio for the years ended December 31, 2006, 2005, and 2004 were \$46,786, \$42,649, and \$42,185, respectively; 100% has been contributed for the years 2006, 2005, and 2004.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 15 - POSTEMPLOYMENT BENEFITS

A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70% of covered payroll (16.93% for public safety and law enforcement); 4.50% of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, include a rate of return on investments of 6.50%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.30% based on additional annual pay increases. Health care premiums were assumed to increase at the projected wage inflation rate (4.00%) plus and an additional factor ranging from .50% to 6.00% for the next nine years. In subsequent years, (10 and beyond) health care costs were assumed to increase at 4.00%.

All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach, assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12% corridor.

The number of active contributing participants in the traditional and combined plans was 369,214 as of December 31, 2006. The County's actual employer contributions for 2006 which were used to fund postemployment benefits were \$439,694. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005 (the latest information available) were \$11.1 billion. At December 31, 2005 (the latest information available), the actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

The Health Care Preservation Plan (HCPP) adopted by the OPERS Retirement Board on September 9, 2004, is effective on January 1, 2007. OPERS took additional actions to improve the solvency of the Health care Fund in 2005 by creating a separate investment pool for health care assets. Member and employer contribution rates increased as of January 1, 2006, and January 1, 2007, which will allow additional fund to be allocated to the health care plan.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 15 - POSTRETIREMENT BENEFIT PLANS - (Continued)

B. State Teachers Retirement System of Ohio

Comprehensive health care benefits are provided to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligation to contribute are established by the STRS Ohio based on authority granted by State statute. STRS Ohio is funded on a pay-as-you-go basis.

The State Teachers Retirement Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Most benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds shall be included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended December 31, 2006, the Board allocated employer contributions equal to 1% of covered payroll to the Health Care Stabilization Fund. For the County, this amount was \$3,342.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. The balance in the Fund was \$3.5 billion at June 30, 2006. For the fiscal year ended June 30, 2006, net health care costs paid by STRS were \$282.743 million, and STRS had 119,184 eligible benefit recipients.

NOTE 16 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The Statement of Revenue, Expenditures, and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund and major special revenue funds are presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as payables (GAAP basis).

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 16 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund and major special revenue funds are as follows:

Net Change in Fund Balances

	General	Motor Vehicle and Gas Tax	County Board of MRDD	Public Assistance	County Home
		Ous Tux	<u> </u>	<u> 1 Ibbibtunce</u>	<u>1101110</u>
Budget basis	\$ (15,435)	\$ (114,637)	\$ 200,972	\$ 75,263	\$ (22,454)
Net adjustment for revenue accruals	105,463	62,979	1,477	115,361	8,590
Net adjustment for expenditure accruals	(18,784)	50,756	(43,416)	(40,012)	(1,958)
Net adjustment for other sources/(uses)	27,605	-	9,471	-	-
Adjustment for encumbrances	144,299	52,700	34,956	136,494	26,999
GAAP basis	\$ 243,148	\$ 51,798	\$ 203,460	\$ 287,106	\$ 11,177

NOTE 17 - CONTINGENCIES

A. Grants

The County receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the County at December 31, 2006.

B. Litigation

On October 31, 1996, the State of Ohio filed a complaint against Carroll County for preliminary and permanent injunctive relief, civil penalties and damages from the alleged failure to properly close the Carroll County Landfill. The outcome of this lawsuit is not presently determinable and it is the opinion of the County's counsel that the range of any potential loss cannot be reasonably estimated. In accordance with FASB Statement No. 5, "Accounting for Contingencies", no liability has been reported in the financial statements.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2006

NOTE 17 - CONTINGENCIES - (Continued)

On October 5, 1995, Norris Enterprises, Inc., Norris Equipment and Fabricating, Inc., and the Carroll County Community Improvement Corporation jointly entered into a \$900,000 promissory note with the Citizens Banking Company. On December 4, 1995, Carroll County entered into a Unconditional Limited Suretyship Agreement whereby, in the event of default by the original debtors, the County may be called upon to repay the outstanding debt obligation to a maximum of \$450,000. In November 1999, Norris Enterprises, Inc. and Norris Equipment and Fabricating, Inc. filed for bankruptcy protection under Chapter 11 of the Internal Revenue Code.

On January 26, 2006, a repayment agreement was reached between the County and Sky Bank in regards to the \$450,000 loan outstanding. The agreement requires the County to pay \$50,000 to Sky Bank in \$5,000 annual installments for ten years. This amount is considered a full settlement of all obligations of the County. A liability of \$50,000 has been recorded on the financial statements. See Note 12 for additional information.

NOTE 18 - LANDFILL CLOSURE AND POSTCLOSURE COSTS

State and federal laws and regulations require that the County perform certain maintenance and monitoring functions at the closed landfill site for thirty years after closure. The landfill was closed in 1993. The Village of Carrollton shares in the estimated liability disclosed. The Village and the County have pending negotiations regarding the Village's share of the liability. The estimated liability for the landfill is \$2,616,967 for closure costs and \$1,298,516 for postclosure costs. The estimated liability for landfill closure and postclosure care has a balance of \$3,915,483 as of December 31, 2006. The estimated cost of landfill closure and postclosure care expenses is based on the amount that would be paid if all materials and services required to monitor and maintain the closed landfill were acquired as of December 31, 2006. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations. As of the date of this report, the County does not have a comprehensive plan for retiring this liability and is considering its options.

NOTE 19 - RELATED PARTY TRANSACTION

The Industries, a discretely presented component unit of the County, received contributions from the County for certain personnel salaries. The contributions are reflected as non-operating revenues in the financial statements. For the fiscal year ended December 31, 2006, the contributions were \$9,330.

NOTE 20 - FEDERAL TRANSACTIONS

The Carroll County Department of Human Services (Welfare Department) distributes federal food stamps to entitled recipients within the County. The receipt and issuance of these stamps have the characteristics of federal grants. However, the Welfare Department merely acts in an intermediary capacity. Therefore, the inventory value of the stamps is not reflected in the accompanying financial statements as the only economic interest related to the stamps rest with the ultimate recipient.

NOTE 21 - CONDUIT DEBT OBLIGATION

In fiscal year 2001, the County served as an issuer of Ohio Health Care Facilities Revenue Bonds in the amount of \$3,180,000. The proceeds will be used to acquire, construct, improve and equip hospital facilities for St. John's Villa. St. John's Villa will make the principal and interest payments on the bonds. The facilities revenue bonds do not constitute a general obligation, debt or bonded indebtedness of the County. Neither is the full faith and credit or taxing power of the County pledged to make payment.

FINANCIAL CONDITION CARROLL COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006

Federal Grantor/ Pass Through Grantor Program Title	Federal CFDA Number	Pass Through Entity Number	Disbursements
U.S. DEPARTMENT OF AGRICULTURE Passed Through Ohio Water Development Authority Water and Waste Disposal Systems for Rural Communitie Rural Utilties	10.762		\$20,302
Passed Through Ohio Department of Education National School Lunch Progran	10.555	_	8,496
Total U.S. Department of Agriculture			28,798
U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT Passed Through Ohio Department of Development Community Development Block Grants/State's Prograi	14.228	BC-04-010-2	128,020
		BC-04-010-1 BF-04-010-1 BF-05-010-1	140,917 6,806 128,557 404,300
Community Cente	14.246	B-06-SP-0H-0771	1,500
Total U.S. Department of Housing and Urban Developme			405,800
U.S. DEPARTMENT OF JUSTICE Passed Through the Office of Criminal Justice Crime Victim Assistance	16.575	2006VAGENE087 2007VAGENE087	46,077 12,820 58,897
Byrne Formula Grant Progran	16.579	2004-DG-BOV-7435	48,298
Bullet Proof Vest Grant Program	16.607	2006BUB06031582	3,163
Passed Through Ohio Department of Youth Services Get a Grip Grant	16.523	2004-JB-015-B-046	7,446
Juvenile Justice and Delinquency Prevention Allocation to State	16.540	2004-JJ-DP2-0028 2006-JJ-DP2-0028	3,748 10,000 13,748
Total U.S. Department of Justice		_	131,552
U.S. DEPARTMENT OF LABOR			
Passed Through Area 16 Workforce Investement Board Workforce Services	17.225		1,732
Workforce Investment Act Cluster WIA - Adult	17.258		55,231
WIA - Adult Administration WIA - Adult Total		-	13,302 68,533
WIA - Youth WIA - Youth Administrative WIA - Youth Total	17.259	-	53,998 12,940 66,938
WIA - Dislocated Worker WIA - Dislocated Worker Administrative WIA - Dislocated Worker Total	17.260	-	54,258 11,940 66,198
Total U. S. Department of Labo		-	203,401

FINANCIAL CONDITION CARROLL COUNTY

SCHEDULE OF FEDERAL AWARDS EXPENDITURES FOR THE YEAR ENDED DECEMBER 31, 2006 (Continued)

U.S. DEPARTMENT OF TRANSPORTATION Passed Through Ohio Department of Transportation Formula Grants for Other Than Urbanized Area	20.509	RPT 4010020031	120,925
Total U.S. Department of Transportation		<u>-</u>	120,925
GENERAL SERVICES ADMINISTRATION Election Reform Payments	39.011		7,903
Total General Services Administration		-	7,903
U.S. DEPARTMENT OF EDUCATION Innovative Education Program Strategie	84.298		15,935
Special Education Grants for Infants and Families with Disabilitie	84.181	10-1-004-1EG-06 10-1-004-1EG-07	18,280 13,141 31,421
Total U.S. Department of Education		-	47,356
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed Through the Ohio Department of Mental Retardation and Developmental Disabilities			
Social Services Block Grant - Title X	93.667		32,470
Medical Assistance Program	93.778	-	956,023
Total U.S. Department of Health and Human Service		-	988,493
U.S. DEPARTMENT OF HOMELAND SECURITY Passed through the Ohio Emergency Management Agency			
State Domestic Preparedness Equipment Support Prograr	97.004	2004-GE-74-0025	33,329
Emergency Food and Shelter Prograr	97.024		3,465
Public Assistance Grants	97.036	1556-DR-019-99019	5,288
Emergency Management Performance Grant	97.042	EMPG-J240	19,410
Prediaster Mitigatior	97.047	EMC-2002-GR-7037	5,950
State and Local All Hazards Emergency Operations Plannir	97.051	2002-GR-7026	9,783
Total U.S. Department of Homeland Securit			77,225
Total Federal Awards Expenditures		=	\$2,011,453

The accompanying notes to this schedule are an integral part of this schedule

FINANCIAL CONDITION CARROLL COUNTY YEAR ENDED DECEMBER 31, 2006

NOTES TO SCHEDULE OF FEDERAL AWARDS EXPENDITURES

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Expenditures (the Schedule) summarizes activity of the Government's federal award programs. The schedule has been prepared on the cash basis of accounting.

NOTE B - CHILD NUTRITION CLUSTER

Program regulations do not require the County to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Financial Condition Carroll County 119 Public Square Carrollton, OH 44615

To the Board of County Commissioners:

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Carroll County (the Government) as of and for the year ended December 31, 2006, which collectively comprise the Government's basic financial statements and have issued our report thereon dated September 27, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Government's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Government's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Government's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Government's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Government's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Government's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

We noted certain matters that we reported to the Government's management in a separate letter dated September 27, 2007.

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www.auditor.state.oh.us

Financial Condition
Carroll County
Independent Accountants' Report on Compliance and on
Internal Control Required by *Government Auditing Standards*Page 2

Compliance and Other Matters

As part of reasonably assuring whether the Government's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the management, County Commissioners, and federal awarding agencies and pass-through entities. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 27, 2007



Mary Taylor, CPA Auditor of State

INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO MAJOR FEDERAL PROGRAMS AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Financial Condition Carroll County 119 Public Square Carrollton, OH 44615

Compliance

We have audited the compliance of Carroll County (the Government) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) *Circular A-133, Compliance Supplement* that apply to each of its major federal programs for the year ended December 31, 2006. The summary of auditor's results section of the accompanying schedule of findings identifies the Government's major federal programs. The Government's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the Government's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the Government's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the Government's compliance with those requirements.

In our opinion, Carroll County complied, in all material respects, with the requirements referred to above that apply to each of its major federal programs for the year ended December 31, 2006.

Internal Control Over Compliance

The Government's management is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the Government's internal control over compliance with requirements that could directly and materially affect a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Government's internal control over compliance.

Financial Condition Carroll County

Independent Accountants' Report on Compliance with Requirements Applicable to Major Federal Programs and Internal Control over Compliance in Accordance with OMB Circular A-133 Page 2

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that the entity's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the Government's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

We intend this report solely for the information and use of the management, County Commissioners, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

September 27, 2007

SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505

FINANCIAL CONDITION CARROLL COUNTY DECEMBER 31, 2006

1. SUMMARY OF AUDITOR'S RESULTS

		Unqualified		
(d)(1)(i)	Type of Financial Statement Opinion	Unqualified		
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No		
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No		
(d)(1)(iii)	Was there any reported material non- compliance at the financial statement level (GAGAS)?	No		
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No		
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No		
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified		
(d)(1)(vi)	Are there any reportable findings under § .510?	No		
(d)(1)(vii)	Major Programs (list):	Community Development Block Grant (14.228) Workforce Investment Act (17.258, 17.259, and 17.260)		
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others		
(d)(1)(ix)	Low Risk Auditee?	Yes		

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None

3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None



Mary Taylor, CPA Auditor of State

FINANCIAL CONDITION

CARROLL COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

CLERK OF THE BUREAU

Susan Babbitt

CERTIFIED NOVEMBER 29, 2007