



## NOBLE LOCAL SCHOOL DISTRICT NOBLE COUNTY

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<u>Mary Taylor, CPA</u> Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Noble Local School District Noble County 20977 Zep Road East Sarahsville, Ohio 43779

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Noble Local School District, Noble County, Ohio (the School District), as of and for the year ended June 30, 2006, which collectively comprise the School District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Noble Local School District, Noble County, Ohio, as of June 30, 2006, and the respective changes in financial position and where applicable, cash flows, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 23, 2007, on our consideration of the School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Noble Local School District Noble County Independent Accountants' Report Page 2

We conducted our audit to opine on the financial statements that collectively comprise the School District's basic financial statements. The Schedule of Federal Awards Receipts and Expenditures is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements. We subjected the Schedule of Federal Awards Receipts and Expenditures to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Jaylo

Mary Taylor, CPA Auditor of State

January 23, 2007

The discussion and analysis of the Noble Local School District's financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the School District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the School District's financial performance.

#### **Financial Highlights**

Key financial highlights for the fiscal year 2006 are as follows:

- Net assets of governmental activities increased \$118,734.
- General revenues accounted for \$7,522,179 in revenue or 77% of all revenues. Program specific revenues in the form of charges for services, grants, contributions, and interest accounted for \$2,221,469 or 23% of total revenues of \$9,743,648.
- Total assets of governmental activities increased \$250,332. Equity in pooled cash and cash equivalents and taxes receivable increased \$259,461 and \$275,268, respectively, while prepaid items decreased \$109,045. Capital assets also decreased \$295,208 due to the disposal of assets and depreciation. As the total assets increased, the total governmental activities liabilities also increased \$131,598. This increase is attributed mainly to an increase in deferred revenue of \$505,390, which were offset by decreases in accrued wages and benefits of \$160,803 and claims payable of \$55,643. Long-term liabilities also decreased \$190,618 resulting from payments on capital leases.
- The School District had \$9,624,914 in expenses related to governmental activities; only \$2,221,469 of these expenses were offset by program specific charges for services, grants, contributions, and interest. General revenues of \$7,522,179 were adequate to provide for these programs.
- The School District's major fund was the General Fund. The General Fund had \$8,382,728 in revenues and \$8,008,609 in expenditures. The General Fund's balance increased \$110,822.

#### Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Noble Local School District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities and conditions.

The Statement of Net Assets and Statement of Activities provide information about the activities of the whole School District, presenting both an aggregate view of the School District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column.

#### Reporting the School District as a Whole

#### Statement of Net Assets and Statement of Activities

While this document contains information about the large number of funds used by the School District to provide programs and activities for students, the view of the School District as a whole looks at all financial transactions and asks the question, "How did we do financially during fiscal year 2006?" The Statement of Net Assets and the Statement of Activities answer this question. These statements include all assets and liabilities using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs, and other factors.

In the Statement of Net Assets and the Statement of Activities, all of the School District's programs and services are reported as governmental activities including instruction, support services, operation of non instructional services, extracurricular activities, and interest and fiscal charges.

#### **Reporting the School District's Most Significant Funds**

#### Fund Financial Statements

The analysis of the School District's major funds begins on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multiple of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental fund is the General Fund.

*Governmental Funds* Most of the School District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at fiscal year end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general governmental operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

# For the Fiscal Year Ended June 30, 2006

Unaudited

#### The School District as a Whole

Recall that the Statement of Net Assets provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2006 compared to 2005.

Table 1 Net Assets

	Governmental Activities			
	2006 2005		Change	
Assets				
Current and Other Assets	\$4,620,362	\$4,074,822	\$545,540	
Capital Assets	5,393,032	5,688,240	(295,208)	
Total Assets	10,013,394	9,763,062	250,332	
Liabilities				
Long-term Liabilities	1,116,921	1,307,539	(190,618)	
Other Liabilities	3,506,857	3,184,641	322,216	
Total Liabilities	4,623,778	4,492,180	131,598	
Net Assets				
Invested in Capital Assets,				
Net of Related Debt	4,597,469	4,713,759	(116,290)	
Restricted	150,512	201,326	(50,814)	
Unrestricted	641,635	355,797	285,838	
Total Net Assets	\$5,389,616	\$5,270,882	\$118,734	

Total assets increased \$250,332. Equity in pooled cash and cash equivalents and taxes receivable increased \$259,461 and \$275,268, respectively, while prepaid items decreased \$109,045. Several revenue items contributing to the increase in cash included: an increase in State Aid, an increase in interest income due to rising interest rates, increased student fees for 2006, and the implementation of a pay-to-participate program for extracurricular activities. Taxes receivable increased as a result of property tax assessed values increasing from the county reappraisal during tax year 2005, with an overall valuation increase approaching 10%. Prepaid items decreased due to the School District not recognizing a prepaid for nine and ten month employees' July 2006 benefits that was paid in June 2006 since a corresponding fringe benefits liability was not recorded for these employees. Capital assets decreased \$295,208 due to the disposal of assets and depreciation.

Total liabilities increased \$131,598. This increase is attributed mainly to an increase in deferred revenue of \$505,390, caused by the increase in taxes receivable. This increase was offset by decreases in accrued wages and benefits of \$160,803 and claims payable of \$55,643. Long-term liabilities also decreased \$190,618 resulting from payments on capital leases.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2006, and comparisons to fiscal year 2005.

Table 2 Changes in Net Assets

	Governmental Activities		
	2006	2005	
Revenues			
Program Revenues:			
Charges for Services	\$854,692	\$798,178	
Operating Grants, Contributions and Interest	1,334,382	1,239,908	
Capital Grants and Contributions	32,395	28,671	
Total Program Revenues	2,221,469	2,066,757	
General Revenues:			
Property Taxes	1,947,849	2,131,361	
Grants and Entitlements	5,436,820	5,417,499	
Investment Earnings	43,632	13,057	
Miscellaneous	93,878	16,813	
Total General Revenues	7,522,179	7,578,730	
Total Revenues	9,743,648	9,645,487	
Program Expenses			
Instruction:			
Regular	3,925,372	4,225,131	
Special	903,591	824,532	
Vocational	254,121	232,797	
Adult/Continuing	5,848	0	
Intervention	24,735	0	
Support Services:	21,755	Ū.	
Pupils	456,690	466,591	
Instructional Staff	435,243	400,820	
Board of Education	79,629	43,910	
Administration	833,264	1,006,422	
Fiscal	319,476	302,223	
Business	9,736	9,304	
Operation and Maintenance of Plant	718,963	733,230	
Pupil Transportation	883,930	880,307	
Central	3,810	4,434	
Operation of Non-Instructional Services:	-,	.,	
Other	6,500	0	
Food Service Operations	487,261	455,583	
Extracurricular Activities	222,562	209,830	
Interest and Fiscal Charges	54,183	62,781	
Total Expenses	9,624,914	9,857,895	
Change in Net Assets	118,734	(212,408)	
Net Assets Beginning of Year	5,270,882	5,483,290	
Net Assets End of Year	\$5,389,616	\$5,270,882	

During fiscal year 2006, the School District saw a noticeable increase in property tax revenue due in large part to Noble County's property reappraisal during tax year 2005. Unrestricted grants increased from 2005, in spite of a continued loss in School District enrollment, due mainly to increases in Transportation Aid (currently a fixed 2% increase per year), Parity Aid and Gap Aid. Most Federal program awards remained fairly stable or declined slightly, with the exception of IDEA-B funding, which realized a significant increase over 2005. The School District receives substantial funding from the State due to the depressed economic condition of the area.

The DeRolph III decision has not eliminated the dependence on property taxes. The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. Inflation alone will not increase the amount of funds generated by a tax levy. Basically, the mills collected decrease as the property valuation increases thus generating about the same revenue. Worth noting, however, is that beginning in 2006, the School District was at the 20 mill floor, guaranteeing the District's property taxes make up approximately 25% of general revenues for governmental activities for the School District in fiscal year 2006.

The Statement of Activities shows the cost of program services and the charges for services, grants, contributions, and interest earnings offsetting those services. Table 3 shows the total cost of services and the net cost of services. That is, it identifies the cost of those services supported by tax revenue and unrestricted state entitlements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

$\begin{array}{c c c c c c c c c c c c c c c c c c c $			111105		
Program Expenses Instruction: Regular $$3,925,372$ $$3,271,286$ $$4,225,131$ $$3,583,660$ Special903,591 $367,538$ $824,532$ $340,813$ Vocational $254,121$ $168,074$ $232,797$ $155,639$ Adult/Continuing $5,848$ $5,848$ $0$ $0$ Interevention $24,735$ $10,847$ $0$ $0$ Support Services: $  -$ Pupils $456,690$ $433,490$ $466,591$ $442,322$ Instructional Staff $435,243$ $287,416$ $400,820$ $267,208$ Board of Education $79,629$ $79,629$ $43,910$ $43,910$ Administration $833,264$ $706,174$ $1,006,422$ $908,938$ Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $0,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $0$ $0$ $0$ Other $6,500$ $6,500$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$					
Instruction:Regular $\$3,925,372$ $\$3,271,286$ $\$4,225,131$ $\$3,583,660$ Special903,591 $367,538$ $824,532$ $340,813$ Vocational $254,121$ $168,074$ $232,797$ $155,639$ Adult/Continuing $5,848$ $5,848$ $0$ $0$ Interevention $24,735$ $10,847$ $0$ $0$ Support Services: $   -$ Pupils $456,690$ $433,490$ $466,591$ $442,322$ Instructional Staff $435,243$ $287,416$ $400,820$ $267,208$ Board of Education $79,629$ $79,629$ $43,910$ $43,910$ Administration $833,264$ $706,174$ $1,006,422$ $908,938$ Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $3,810$ $1,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $  -$ Other $6,500$ $6,500$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$ <th></th> <th>2006</th> <th>2006</th> <th>2005</th> <th>2005</th>		2006	2006	2005	2005
Regular $\$3,925,372$ $\$3,271,286$ $\$4,225,131$ $\$3,583,660$ Special903,591367,538 $824,532$ $340,813$ Vocational254,121168,074 $232,797$ 155,639Adult/Continuing $5,848$ $5,848$ 00Interevention24,73510,84700Support Services: $V$ $V$ $V$ $V$ Pupils456,690433,490466,591442,322Instructional Staff435,243287,416400,820267,208Board of Education79,62979,62943,91043,910Administration833,264706,1741,006,422908,938Fiscal319,476319,476302,223301,161Business9,7369,7369,3049,304Operation and Maintenance of Plant718,963689,136733,230716,425Pupil Transportation883,930846,127880,307830,146Central3,8101,4954,434(1,880)Operation of Non-Instructional Services: $V$ $V$ $V$ $V$ Other6,5006,50000Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Program Expenses				
Special $903,591$ $367,538$ $824,532$ $340,813$ Vocational $254,121$ $168,074$ $232,797$ $155,639$ Adult/Continuing $5,848$ $5,848$ $0$ $0$ Interevention $24,735$ $10,847$ $0$ $0$ Support Services: $   -$ Pupils $456,690$ $433,490$ $466,591$ $442,322$ Instructional Staff $435,243$ $287,416$ $400,820$ $267,208$ Board of Education $79,629$ $79,629$ $43,910$ $43,910$ Administration $833,264$ $706,174$ $1,006,422$ $908,938$ Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $3,810$ $1,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $  -$ Other $6,500$ $6,500$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$	Instruction:				
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$\begin{array}{c c c c c c c c c c c c c c c c c c c $	Special	903,591	367,538	824,532	340,813
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Support Services:456,690433,490466,591442,322Instructional Staff435,243287,416400,820267,208Board of Education79,62979,62943,91043,910Administration833,264706,1741,006,422908,938Fiscal319,476319,476302,223301,161Business9,7369,7369,3049,304Operation and Maintenance of Plant718,963689,136733,230716,425Pupil Transportation883,930846,127880,307830,146Central3,8101,4954,434(1,880)Operation of Non-Instructional Services: $0$ $0$ $0$ Other6,5006,500 $0$ $0$ Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Adult/Continuing	5,848	5,848	0	0
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Instructional Staff $435,243$ $287,416$ $400,820$ $267,208$ Board of Education $79,629$ $79,629$ $43,910$ $43,910$ Administration $833,264$ $706,174$ $1,006,422$ $908,938$ Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $3,810$ $1,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $0$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$	Support Services:				
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Administration $833,264$ $706,174$ $1,006,422$ $908,938$ Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $3,810$ $1,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $0$ $0$ $0$ Other $6,500$ $6,500$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$	Instructional Staff	435,243	287,416	400,820	267,208
Fiscal $319,476$ $319,476$ $302,223$ $301,161$ Business $9,736$ $9,736$ $9,304$ $9,304$ Operation and Maintenance of Plant $718,963$ $689,136$ $733,230$ $716,425$ Pupil Transportation $883,930$ $846,127$ $880,307$ $830,146$ Central $3,810$ $1,495$ $4,434$ $(1,880)$ Operation of Non-Instructional Services: $0$ $0$ $0$ Other $6,500$ $6,500$ $0$ $0$ Food Service Operations $487,261$ $55,290$ $455,583$ $28,630$ Extracurricular Activities $222,562$ $91,200$ $209,830$ $102,081$ Interest and Fiscal Charges $54,183$ $54,183$ $62,781$ $62,781$	Board of Education	79,629	79,629	43,910	43,910
Business9,7369,7369,3049,304Operation and Maintenance of Plant718,963689,136733,230716,425Pupil Transportation883,930846,127880,307830,146Central3,8101,4954,434(1,880)Operation of Non-Instructional Services:000Other6,5006,50000Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Administration	833,264	706,174	1,006,422	908,938
Operation and Maintenance of Plant718,963689,136733,230716,425Pupil Transportation883,930846,127880,307830,146Central3,8101,4954,434(1,880)Operation of Non-Instructional Services:000Other6,5006,50000Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Fiscal	319,476	319,476	302,223	301,161
Pupil Transportation883,930846,127880,307830,146Central3,8101,4954,434(1,880)Operation of Non-Instructional Services: Other6,5006,50000Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Business	9,736	9,736	9,304	9,304
Central       3,810       1,495       4,434       (1,880)         Operation of Non-Instructional Services:       6,500       0       0         Other       6,500       6,500       0       0         Food Service Operations       487,261       55,290       455,583       28,630         Extracurricular Activities       222,562       91,200       209,830       102,081         Interest and Fiscal Charges       54,183       54,183       62,781       62,781	Operation and Maintenance of Plant	718,963	689,136	733,230	716,425
Operation of Non-Instructional Services:         6,500         6,500         0         0           Other         6,500         6,500         0         0         0           Food Service Operations         487,261         55,290         455,583         28,630           Extracurricular Activities         222,562         91,200         209,830         102,081           Interest and Fiscal Charges         54,183         54,183         62,781         62,781	Pupil Transportation	883,930	846,127	880,307	830,146
Other6,5006,50000Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Central	3,810	1,495	4,434	(1,880)
Food Service Operations487,26155,290455,58328,630Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Operation of Non-Instructional Services:				
Extracurricular Activities222,56291,200209,830102,081Interest and Fiscal Charges54,18354,18362,78162,781	Other	6,500	6,500	0	0
Interest and Fiscal Charges         54,183         54,183         62,781         62,781	Food Service Operations	487,261	55,290	455,583	28,630
	Extracurricular Activities	222,562	91,200	209,830	102,081
Total \$9,624,914 \$7,403,445 \$9,857,895 \$7,791,138	Interest and Fiscal Charges	54,183	54,183	62,781	62,781
	Total	\$9,624,914	\$7,403,445	\$9,857,895	\$7,791,138

Table 3 Governmental Activities

The dependence upon tax revenues and state subsidies for governmental activities is apparent. For fiscal year 2006, approximately 75% of instructional activities were supported through taxes and other general revenues.

#### **The School District Funds**

The School District's governmental funds are accounted for using the modified accrual basis of accounting. All governmental funds had total revenues of \$9,706,227 and expenditures of \$9,654,785. During the two prior fiscal years, the School District focused its efforts to reduce expenditures, first through cuts to its discretionary budgets such as supplies and capital outlay, as well as through the reduction of personnel through attrition. However, during 2005, it became clear that the cuts to the discretionary budget lines and attrition alone would not be sufficient to compensate for an impending deficit balance.

As a result, the Board of Education implemented a significant budget reduction plan that included the layoff of eight teachers and one bus driver, in addition to not replacing three retiring employees. The Board also eliminated a number of supplemental contracts, as well as reduced extended service days for employees.

The economic condition within the School District would indicate the passage of an operating levy is highly unlikely, as evidenced by the failure of three consecutive Ohio School Facilities Commission bond levies for school improvements and a permanent improvement levy.

#### General Fund Budgeting Highlights

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

During the course of fiscal 2006, the School District amended its General Fund budget, but not significantly. The School District uses a modified site-based budgeting technique which is designed to tightly control total site budgets but provide flexibility for site management.

For the General Fund, budget basis revenue was \$8,624,786, above final estimates of \$8,341,670. Final expenditures of \$8,125,026 were below the final appropriations of \$8,506,012. The School District's ending General Fund balance was \$761,529.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2006, the School District had \$5,393,032 invested in land and land improvements, buildings, furniture and equipment, and vehicles. Table 4 shows fiscal year 2006 balances compared to 2005.

#### Table 4 Capital Assets (Net of Depreciation)

	Governmental Activities		
	2006 2005		
Land	\$21,025	\$21,025	
Land and Land Improvements	9,288	27,864	
Buildings and Improvements	4,354,811	4,512,802	
Furniture and Equipment	524,528	595,612	
Vehicles	483,380	530,937	
Totals	\$5,393,032	\$5,688,240	

During fiscal year 2006, the School District scaled back the amount of capital asset acquisitions. However, numerous leaks in the school building roofs and the continued deterioration of the District sewage plant will warrant attention and resources in the near future. See Note 9 to the basic financial statements for more information on capital assets.

#### Debt

At June 30, 2006, the School District had \$795,563 in capital leases outstanding.

Table 5 Outsanding Debt, at Fiscal Year End

	Governmental Activities		
	2006 2005		
Capital Leases	\$795,563	\$974,481	

See Note 15 to the basic financial statements for more information on capital leases.

#### **Current Issues**

In each of the past several years, the School District's expenses have noticeably exceeded revenues – until 2006, with the large personnel reductions. Changes to the State's current biennial budget, such as eliminating the 3-year averaging of ADM, in combination with an annual loss of student population, have negatively impacted the School District's finances.

Additional funding is received from the Federal government, though the majority of increases have been in special education only. The School District is dependent on the charge-off supplement. The charge-off supplement is revenue intended to fill in any gap that exists between the local revenue raised by a school district and the amount the foundation formula assumes the school district should raise to meet its local share of formula aid, special education, vocational education weighted aid, and transportation aid. If a school district's local revenue falls below the sum of the school district's charge-off plus its assumed local share of special education, vocational education weighted aid, and transportation aid, the State makes up the shortfall in charge-off supplement aid. This aid is intended to ensure that each pupil will receive the adequate base cost and categorical foundation amounts in state and local revenue combined.

The Board of Education and administration of the School District continues to work diligently to reduce expenses to eliminate deficit spending and to ensure long-term financial stability.

#### **Contacting the School District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Jeff Croucher, Treasurer/CFO at Noble Local School District, 20977 Zep Road East, Sarahsville, Ohio 43779-9702 or e-mail at nl\_jeff@omeresa.net.

# Statement of Net Assets June 30, 2006

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$1,072,784
Cash and Cash Equivalents with Fiscal Agents	633,673
Materials and Supplies Inventory	18,465
Intergovernmental Receivable	147,707
Prepaid Items	56,689
Accounts Receivable	11,775
Property Taxes Receivable	2,679,269
Nondepreciable Capital Assets	21,025
Depreciable Capital Assets, Net	5,372,007
Total Assets	10,013,394
Liabilities	
Accounts Payable	51,049
Accrued Wages and Benefits Payable	839,874
Matured Compensated Absences Payable	41,500
Intergovernmental Payable	244,424
Vacation Benefits Payable	48,460
Claims Payable	148,550
Deferred Revenue	2,133,000
Long-Term Liabilities:	
Due Within One Year	191,947
Due In More Than One Year	924,974
Total Liabilities	4,623,778
Net Assets	
Invested in Capital Assets, Net of Related Debt	4,597,469
Restricted for:	1,007,100
Unclaimed Monies	60,555
Bus Purchase	5,059
Capital Outlay	1,938
Other Purposes	82,960
Unrestricted	641,635
	,
Total Net Assets	\$5,389,616

Statement of Activities For the Fiscal Year Ended June 30, 2006

			Program Revenues	<u>.</u>	Net (Expense) Revenue and Changes in Net Assets
			Operating Grants,		
	_	Charges for	Contributions	Capital Grants	Governmental
~	Expenses	Services	and Interest	and Contributions	Activities
Governmental Activities					
Instruction:	<b>**</b>	<b>\$512221</b>		<b>*1*</b> 000	(**************
Regular	\$3,925,372	\$513,331	\$127,955	\$12,800	(\$3,271,286)
Special	903,591	0	536,053	0	(367,538)
Vocational	254,121	0	86,047	0	(168,074)
Adult/Continuing	5,848	0	0	0	(5,848)
Intervention	24,735	0	13,888	0	(10,847)
Support Services:					
Pupils	456,690	0	23,200	0	(433,490)
Instructional Staff	435,243	0	147,827	0	(287,416)
Board of Education	79,629	0	0	0	(79,629)
Administration	833,264	0	127,090	0	(706,174)
Fiscal	319,476	0	0	0	(319,476)
Business	9,736	0	0	0	(9,736)
Operation and Maintenance of Plant	718,963	7,399	22,428	0	(689,136)
Pupil Transportation	883,930	0	18,208	19,595	(846,127)
Central	3,810	0	2,315	0	(1,495)
Operation of Non-Instructional Services:					
Other	6,500				(6,500)
Food Service Operations	487,261	202,616	229,355	0	(55,290)
Extracurricular Activities	222,562	131,346	16	0	(91,200)
Interest and Fiscal Charges	54,183	0	0	0	(54,183)
Totals	\$9,624,914	\$854,692	\$1,334,382	\$32,395	(7,403,445)
		General Revenue	es		
		Property Taxes Le	evied for General Purpo	oses	1,947,849
		1 .	ments not Restricted to		5,436,820
		Investment Earnin			43,632
		Miscellaneous	-		93,878
		Total General Rev	venues		7,522,179

Change in Net Assets

Net Assets End of Year

Net Assets Beginning of Year

See accompanying notes to the basic financial statements

118,734

5,270,882

\$5,389,616

## Balance Sheet

Governmental Funds June 30, 2006

	General	Other Governmental Funds	Total Governmental Funds
Assets	<b>#700.001</b>	<b>#224</b> 700	¢1 007 170
Equity in Pooled Cash and Cash Equivalents Receivables:	\$782,381	\$224,789	\$1,007,170
Property Taxes	2,679,269	0	2,679,269
Accounts	11,618	157	11,775
Intergovernmental	3,281	144,426	147,707
Interfund Receivables	900	0	900
Prepaid Items	55,507	1,182	56,689
Materials and Supplies Inventory	15,238	3,227	18,465
Restricted Assets:			
Equity in Pooled Cash and Cash Equivalents	65,614	0	65,614
Total Assets	\$3,613,808	\$373,781	\$3,987,589
Liabilities and Fund Balances Liabilities			
Accounts Payable	\$43,500	\$7,549	\$51,049
Accrued Wages and Benefits Payable	728,497	111,377	839,874
Matured Compensated Absences Payable	41,500	0	41,500
Intergovernmental Payable	207,594	36,830	244,424
Interfund Payable	0	900	900
Deferred Revenue	2,583,006	0	2,583,006
Total Liabilities	3,604,097	156,656	3,760,753
Fund Balances			
Reserved for Encumbrances	55,478	20,199	75,677
Reserved for Property Taxes	105,370	0	105,370
Reserved for Unclaimed Monies	60,555	0	60,555
Reserved for Bus Purchases	5,059	0	5,059
Unreserved, Undesignated, Reported in:			
General Fund (Deficit)	(216,751)	0	(216,751)
Special Revenue Funds	0	69,556	69,556
Capital Projects Funds	0	127,370	127,370
Total Fund Balance	9,711	217,125	226,836
Total Liabilities and Fund Balances	\$3,613,808	\$373,781	\$3,987,589

Reconciliation of Total Governmental Fund Balances to

Net Assets of Governmental Activities

June 30, 2006

Total Governmental Fund Balances		\$226,836
Amounts reported for governmental activities in the statement of net assets are different because		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		5,393,032
Other long-term assets are not available to pay for current-period expenditures and therefore are deferred in the funds: Property Taxes	440,899	
Tuition and Fees	9,107	450,006
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal fund are included in governmental activities in the statement of net assets		485,123
Vacation Benefits Payable is recognized for earned vacation benefits that are to be used within one year but is not recognized on the balance sheet until due.		(48,460)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds:		
Capital Lease Payable	(795,563)	(1.1.1.6.00.5)
Sick Leave Benefits Payable	(321,358)	(1,116,921)
Net Assets of Governmental Activities		\$5,389,616

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Fiscal Year Ended June 30, 2006

		Other Governmental	Total Governmental
	General	Funds	Funds
Revenues			
Taxes	\$1,923,930	\$0	\$1,923,930
Intergovernmental	5,796,307	1,021,470	6,817,777
Investment Earnings	25,041	16	25,057
Charges for Services	0	202,616	202,616
Tuition and Fees	519,450	16	519,466
Extracurricular Activities	50,354	73,149	123,503
Rent	1,330	0	1,330
Gifts and Donations	1,007	0	1,007
Miscellaneous	65,309	26,232	91,541
Total Revenues	8,382,728	1,323,499	9,706,227
Expenditures			
Current:			
Instruction:			
Regular	3,710,728	156,014	3,866,742
Special	589,704	315,924	905,628
Vocational	251,436	0	251,436
Adult/Continuing	5,848	0	5,848
Other	2,049	22,686	24,735
Support Services:			
Pupils	434,546	26,926	461,472
Instructional Staff	279,501	153,506	433,007
Board of Education	79,629	0	79,629
Administration	677,812	130,222	808,034
Fiscal	311,833	1,171	313,004
Business	9,736	0	9,736
Operation and Maintenance of Plant	682,031	30,146	712,177
Pupil Transportation	852,617	5,355	857,972
Central	0	3,810	3,810
Operation of Non-Instructional Services	0	481,524	481,524
Extracurricular Activities	106,335	100,595	206,930
Debt Service:			
Principal Retirement	12,674	166,244	178,918
Interest and Fiscal Charges	2,130	52,053	54,183
Total Expenditures	8,008,609	1,646,176	9,654,785
Excess of Revenues Over (Under) Expenditures	374,119	(322,677)	51,442
Other Financing Sources (Uses)			
Transfers In	0	263,297	263,297
Transfers Out	(263,297)	0	(263,297)
Total Other Financing Sources (Uses)	(263,297)	263,297	0
Net Change in Fund Balance	110,822	(59,380)	51,442
Fund Balances (Deficit) Beginning of Year	(101,111)	276,505	175,394
Fund Balances End of Year	\$9,711	\$217,125	\$226,836

Net Change in Fund Balances - Total Governmental Funds		\$51,442
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, on the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeded capital outlays.		
Capital Asset Additions	98,988	
Depreciation Expense	(385,808)	(286,820)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the statement of activities, a gain or loss is		
reported for each disposal. The net effect is to decrease net assets.		(8,388)
Revenues on the statement of activities that do not provide current financial resources are not reported as revenues in the funds:		
Delinquent Taxes	23,919	
Tuition and Fees	9,107	
Grants	(14,196)	18,830
Repayment of principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities on the statement of net		
assets.		178,918
Some expenses reported on the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
Vacation Benefits Payable	(4,195)	
Sick Leave Benefits Payable	11,700	7,505
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. Governmental fund expenditures and the related internal service fund revenues are eliminated. The net revenue (expense) of the internal service fund is		
allocated among the governmental activities.		157,247
	—	- • ,— • •
Change in Net Assets of Governmental Activities		\$118,734

Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Budget Basis)

General Fund

For the Fiscal Year Ended June 30, 2006

Original         Final         Actual         (Negative)           Revenues         52.120.270         \$2.120.270         \$2.127.971         \$57.701           Intergovernmental         5.694.300         5.694.300         5.803.394         109.094           Investment Branings         7.500         7.50         7.500		Budgeted	Amounts		Variance with Final Budget Positive
$\begin{array}{c c c c c c c c c c c c c c c c c c c $		Original	Final	Actual	(Negative)
$ \begin{array}{llllllllllllllllllllllllllllllllllll$	Revenues				
Investment Earnings         7,500         7,500         25,045         17,545           Tution and Fees         471,500         471,500         519,881         48,381           Extracurricular Activities         46,100         46,100         49,145         3,045           Rent         2,000         2,000         1,330         (670)           O         0         0         0         1,007           Miscellaneous         0         0         47,013         47,013           Total Revenues         8,341,670         8,341,670         8,624,786         283,116           Expenditures           600,300         599,950         621,233         (21,283)           Vocational         244,165         2,59,740         2,52,89         4,451         (9,88,89)           Other         2,345         2,345         2,032         313           Support Services:         9         1         45,888         9         68,970         237,395           Pupils         34,4776         349,521         438,220         (88,699)         237,345         44,515         (19,88)           Board of Education         70,704         70,704         86,656         (15,982)	Taxes	\$2,120,270	\$2,120,270	\$2,177,971	\$57,701
Tution and Fees         471,500         471,500         471,500         491,850         43,381           Extracurricular Activities         46,100         46,100         46,100         49,145         3,045           Rent         2,000         2,000         1,330         (670)           Gifts and Donations         0         0         1,007         1,007           Miscellaneous         8,341,670         8,341,670         8,624,786         283,116           Expenditures         1,007         2,027,403         3,924,025         3,742,973         181,052           Special         600,300         599,950         621,233         (21,233)         (21,233)           Vocational         244,165         259,740         255,289         4,451           Adult/Continuing         0         0         5,848         (5,848)           Other         2,345         2,032         313           Support Services:         Puplis         324,776         349,521         438,220         (88,699)           Instructional Staff         263,357         264,757         284,645         (19,889)           Board of Education         70,704         86,555         (15,952)           Administration	Intergovernmental	5,694,300	5,694,300	5,803,394	109,094
$\begin{array}{cccccccccccccccccccccccccccccccccccc$	Investment Earnings	7,500	7,500	25,045	17,545
Rent         2,000         2,000         1,330         (670)           Gifts and Donations         0         0         1,007         1,007           Miscellaneous         0         0         47,013         47,013           Total Revenues         8,341,670         8,341,670         8,624,786         283,116           Expenditures         Current:         Instruction:         8,241,650         259,740         255,289         4,451           Adult/Continuing         0         0         5,848         (21,233)         (21,233)           Vocational         244,165         259,740         255,289         4,451           Adult/Continuing         0         0         5,848         (99)           Instructional Staff         263,357         264,757         284,645         (19,888)           Board of Education         70,704         86,656         (15,952)         Adulto           Administration         922,110         921,56         683,970         237,395           Fiscal         326,396         325,146         317,106         8,040           Business         10,020         10,300         9,736         44,405           Operation and Maintenance of Plant         704,191	Tuition and Fees	471,500	471,500	519,881	48,381
Gifts and Donations         0         0         1,007         1,007           Miscellaneous         0         0         47,013         47,013           Total Revenues         8,341,670         8,624,786         283,116           Expenditures         1         8,341,670         8,624,786         283,116           Expenditures         1         3,927,403         3,924,025         3,742,973         181,052           Special         00,000         399,950         62,52,89         4,451         Adu/Continuing         0         0         5,848         (5,848)           Other         2,345         2,345         2,032         313         Support Services:         19,851         324,776         349,521         438,220         (88,699)           Instructional Staff         263,357         264,737         243,735         28,370         237,395           Fiscal         322,110         921,365         683,970         237,395         163,8370         237,395           Fiscal         10,200         10,200         9,736         464         0peration and Maintenance of Plant         704,191         736,191         695,225         40,9326         143,405           Total Expenditures         8,396,012	Extracurricular Activities	46,100	46,100	49,145	3,045
Miscellaneous         0         0         47,013         47,013           Total Revenues         8,341,670         8,341,670         8,624,786         283,116           Expenditures Current:         Current:         Instruction:         Regular         3,927,403         3,924,025         3,742,973         181,052           Special         600,300         599,950         621,233         (21,283)         Vocational         244,165         259,740         253,289         4,451           Adult Continuing         0         0         5,848         (5,848)         Other         2,345         2,345         2,032         313           Support Services:         Pupils         324,776         349,521         438,220         (88,699)           Instructional Staff         263,357         264,757         284,645         (19,888)           Board of Education         704,191         736,191         695,255         40,936           Pupils         326,396         325,146         317,106         8,040           Business         10,0,00         10,0,00         9,736         464           Operation and Maintenance of Plant         704,191         736,191         695,255         40,936           Pupil Transportation </td <td>Rent</td> <td>2,000</td> <td>2,000</td> <td>1,330</td> <td>(670)</td>	Rent	2,000	2,000	1,330	(670)
Total Revenues         8,341,670         8,341,670         8,624,786         283,116           Expenditures         Current:         Instruction:         8,927,403         3,927,403         3,924,025         3,742,973         181,052           Special         600,300         599,950         621,233         (21,283)         Vocational         244,165         259,740         255,289         4,451           Adult/Continuing         0         0         5,848         (5,848)         Other         2,345         2,032         313           Support Services:         Pupils         324,776         349,521         438,220         (88,699)           Pupils         324,776         349,521         438,220         (88,699)           Instructional Staff         263,357         264,777         284,645         (19,888)           Board of Education         70,704         70,704         86,656         (15,952)           Administration         922,110         921,365         683,970         237,395           Fiscal         10,200         10,200         9,736         464           Operation and Maintenance of Plant         704,191         736,104         108,551         (13,405)           Total Expenditures         8	Gifts and Donations	0	0	1,007	1,007
Expenditures Current: Instruction: Regular $3,927,403$ $3,924,025$ $3,742,973$ $181,052$ Special $600,300$ $599,950$ $621,233$ $(21,283)$ Vocational $244,165$ $259,740$ $255,289$ $4,451$ Adult/Continuing00 $5.848$ $(5,848)$ Other $2,345$ $2,345$ $2,032$ $313$ Support Services:Pupils $324,776$ $349,521$ $438,220$ $(88,699)$ Instructional Staff $263,357$ $264,777$ $284,645$ $(19,888)$ Board of Education $70,704$ $70,704$ $86,656$ $(15,952)$ Administration $922,110$ $921,355$ $683,970$ $237,395$ Fiscal $326,396$ $325,146$ $317,106$ $8,040$ Business $10,200$ $10,200$ $9,736$ $464$ Operation and Maintenance of Plant $704,191$ $736,191$ $695,255$ $40,936$ Pupil Transportation $905,222$ $946,922$ $873,512$ $73,410$ Extracurricular Activities $94,143$ $95,146$ $108,551$ $(13,405)$ Total Expenditures $(54,342)$ $(164,342)$ $499,760$ $664,102$ Other Financing Sources (Uses) $(25,000)$ $(25,000)$ $25,000$ $0$ Tansfers Out $(248,300)$ $(25,000)$ $(25,000)$ $0$ Advances In $25,002$ $(293,285)$ $(275,52)$ $59,410$ Total Other Financing Sources $(293,285)$ $(293,285)$ $(257,52)$ <td< td=""><td>Miscellaneous</td><td>0</td><td>0</td><td>47,013</td><td>47,013</td></td<>	Miscellaneous	0	0	47,013	47,013
Current:       Instruction:         Regular $3,927,403$ $3,924,025$ $3,742,973$ $181,052$ Special $600,300$ $599,950$ $621,233$ $(21,283)$ Vocational $244,165$ $259,740$ $255,289$ $4,451$ Adult/Continuing       0       0 $55,488$ $(5,848)$ Other $2,345$ $2,345$ $2,032$ $313$ Support Services: $94918$ $324,776$ $349,521$ $438,220$ $(88,699)$ Instructional Staff $263,357$ $264,757$ $284,645$ $(19,888)$ Board of Education $70,704$ $70,704$ $86,656$ $(15,952)$ Administration $922,110$ $921,165$ $683,970$ $237,395$ Fiscal $326,396$ $325,146$ $317,106$ $8,400$ Business $10,200$ $10,200$ $9,736$ $444$ Operation and Maintenance of Plant $704,191$ $736,191$ $695,255$ $40,935$ Total Expenditures $8,396,012$ $8,125,026$ $380,986$ $Excess of Revenues Over (Under) Expenditures       $	Total Revenues	8,341,670	8,341,670	8,624,786	283,116
Instruction:       Regular       3,927,403       3,924,025       3,742,973       181,052         Special       600,300       599,950       621,233       (21,283)         Vocational       244,165       259,740       255,289       4,451         Adult/Continuing       0       0       5,848       (5,848)         Other       2,345       2,032       313         Support Services:       Pupils       324,776       349,521       438,220       (88,699)         Instructional Staff       263,357       264,757       284,645       (19,888)         Board of Education       70,704       70,704       86,656       (15,952)         Administration       922,110       921,365       683,970       237,395         Fiscal       326,636       325,146       317,106       8,040         Business       10,200       9,736       464         Operation and Maintenance of Plant       704,191       736,191       695,255       40,936         Pupil Transportation       905,922       94,6922       873,512       73,410         Extracurricular Activities       94,143       95,146       108,551       (13,405)         Total Expenditures       (54,342)       <	-				
Regular $3,927,403$ $3,924,025$ $3,742,973$ $181,052$ Special $600,300$ $599,950$ $621,233$ $(21,283)$ Vocational $244,165$ $259,740$ $255,289$ $4,451$ Adult/Continuing $0$ $0$ $5.848$ $(5,848)$ Other $2.345$ $2.345$ $2.032$ $313$ Support Services:Pupils $324,776$ $349,521$ $438,220$ $(88,699)$ Instructional Staff $263,357$ $264,757$ $284,645$ $(19,888)$ Board of Education $70,704$ $70,704$ $86,656$ $(15,952)$ Administration $922,110$ $921,365$ $683,970$ $237,395$ Fiscal $326,396$ $325,146$ $317,106$ $8,040$ Business $10,200$ $10,200$ $9,736$ $464$ Operation and Maintenance of Plant $704,191$ $735,191$ $695,255$ $40,936$ Pupil Transportation $905,922$ $946,922$ $873,512$ $73,410$ Extracurricular Activities $94,143$ $95,146$ $108,551$ $(13,405)$ Total Expenditures $8,396,012$ $8,506,012$ $8,125,026$ $380,986$ Excess of Revenues Over (Under) Expenditures $15,000$ $15,000$ $18,824$ $3,824$ Advances In $25,000$ $25,000$ $0$ $0$ Advances In $25,000$ $25,000$ $25,000$ $0$ Advances In $25,000$ $(24,300)$ $(248,300)$ $(263,297)$ $(14,997)$ Refund of Prior Year Receipts <td></td> <td></td> <td></td> <td></td> <td></td>					
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Adult/Continuing       0       0       5,848       (5,848)         Other       2,345       2,345       2,032       313         Support Services:       9upils       324,776       349,521       438,220       (88,699)         Instructional Staff       263,357       264,757       284,645       (19,888)         Board of Education       70,704       70,704       86,656       (15,952)         Administration       922,110       921,365       683,970       237,351         Fiscal       326,396       325,146       317,106       8,040         Business       10,200       10,200       9,736       464         Operation and Maintenance of Plant       704,191       736,191       695,255       40,936         Pupil Transportation       905,922       946,922       873,512       73,410         Extracurricular Activities       94,143       95,146       108,551       (13,405)         Total Expenditures       (54,342)       (164,342)       499,760       664,102         Other Financing Sources (Uses)       15,000       15,000       25,000       0         Refund of Prior Year Expenditures       15,000       25,000       0       0         Advances	1				
Other         2,345         2,345         2,032         313           Support Services:         Pupils         324,776         349,521         438,220         (88,699)           Instructional Staff         263,357         264,757         284,645         (19,888)           Board of Education         70,704         70,704         86,656         (15,952)           Administration         922,110         921,365         683,970         237,395           Fiscal         326,596         325,146         317,106         8,040           Business         10,200         10,200         9,736         464           Operation and Maintenance of Plant         704,191         736,191         695,255         40,936           Pupil Transportation         905,922         946,922         873,512         73,410           Extracurricular Activities         94,143         95,146         108,551         (13,405)           Total Expenditures         8,396,012         8,206,012         8,125,026         380,986           Excess of Revenues Over (Under) Expenditures         15,000         15,000         25,000         0           Advances In         25,000         25,000         25,000         0         0		<i>,</i>			
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Board of Education $70,704$ $70,704$ $86,656$ $(15,952)$ Administration $922,110$ $921,365$ $683,970$ $237,395$ Fiscal $326,396$ $325,146$ $317,106$ $8,040$ Business $10,200$ $10,200$ $9,736$ $464$ Operation and Maintenance of Plant $704,191$ $736,191$ $695,255$ $40,936$ Pupil Transportation $905,922$ $946,922$ $873,512$ $73,410$ Extracurricular Activities $94,143$ $95,146$ $108,551$ $(13,405)$ Total Expenditures $8,396,012$ $8,506,012$ $8,125,026$ $380,986$ Excess of Revenues Over (Under) Expenditures $(54,342)$ $(164,342)$ $499,760$ $664,102$ Other Financing Sources (Uses) $25,000$ $25,000$ $25,000$ $0$ Refund of Prior Year Expenditures $15,000$ $15,000$ $18,824$ $3,824$ Advances In $25,000$ $25,000$ $25,000$ $0$ Advances Sout $(25,000)$ $(25,000)$ $(263,297)$ $(14,997)$ Refund of Prior Year Receipts $(59,985)$ $(575)$ $59,410$ Total Other Financing Sources (Uses) $(293,285)$ $(293,285)$ $(245,048)$ $48,237$ Excess of Revenues and Other Financing Sources $(347,627)$ $(457,627)$ $254,712$ $712,339$ Fund Balance Beginning of Year $394,239$ $394,239$ $394,239$ $0$ Prior Year Encumbrances Appropriated $112,578$ $112,578$ $112,578$ $0$ <td>1</td> <td></td> <td>,</td> <td></td> <td></td>	1		,		
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Pupil Transportation $905,922$ $946,922$ $873,512$ $73,410$ Extracurricular Activities $94,143$ $95,146$ $108,551$ $(13,405)$ Total Expenditures $8,396,012$ $8,506,012$ $8,125,026$ $380,986$ Excess of Revenues Over (Under) Expenditures $(54,342)$ $(164,342)$ $499,760$ $664,102$ Other Financing Sources (Uses) $8,500,012$ $8,125,026$ $380,986$ Refund of Prior Year Expenditures $15,000$ $15,000$ $18,824$ $3,824$ Advances In $25,000$ $25,000$ $25,000$ $0$ Advances Out $(25,000)$ $(25,000)$ $(25,000)$ $0$ Transfers Out $(248,300)$ $(263,297)$ $(14,997)$ Refund of Prior Year Receipts $(59,985)$ $(575)$ $59,410$ Total Other Financing Sources (Uses) $(293,285)$ $(293,285)$ $(245,048)$ $48,237$ Excess of Revenues and Other Financing Sources $(347,627)$ $(457,627)$ $254,712$ $712,339$ Fund Balance Beginning of Year $394,239$ $394,239$ $394,239$ $0$ Prior Year Encumbrances Appropriated $112,578$ $112,578$ $112,578$ $0$					
Extracurricular Activities $94,143$ $95,146$ $108,551$ $(13,405)$ Total Expenditures $8,396,012$ $8,506,012$ $8,125,026$ $380,986$ Excess of Revenues Over (Under) Expenditures $(54,342)$ $(164,342)$ $499,760$ $664,102$ Other Financing Sources (Uses) $(164,342)$ $499,760$ $664,102$ Refund of Prior Year Expenditures $15,000$ $15,000$ $18,824$ $3,824$ Advances In $25,000$ $25,000$ $25,000$ $0$ Advances Out $(25,000)$ $(25,000)$ $(25,000)$ $0$ Transfers Out $(248,300)$ $(263,297)$ $(14,997)$ Refund of Prior Year Receipts $(59,985)$ $(575)$ $59,410$ Total Other Financing Sources (Uses) $(293,285)$ $(293,285)$ $(245,048)$ $48,237$ Excess of Revenues and Other Financing Sources $(347,627)$ $(457,627)$ $254,712$ $712,339$ Fund Balance Beginning of Year $394,239$ $394,239$ $394,239$ $0$ Prior Year Encumbrances Appropriated $112,578$ $112,578$ $112,578$ $0$	-				
Excess of Revenues Over (Under) Expenditures $(54,342)$ $(164,342)$ $499,760$ $664,102$ Other Financing Sources (Uses)Refund of Prior Year Expenditures $15,000$ $15,000$ $18,824$ $3,824$ Advances In $25,000$ $25,000$ $25,000$ $0$ Advances Out $(25,000)$ $(25,000)$ $(25,000)$ $0$ Transfers Out $(248,300)$ $(248,300)$ $(263,297)$ $(14,997)$ Refund of Prior Year Receipts $(59,985)$ $(575)$ $59,410$ Total Other Financing Sources (Uses) $(293,285)$ $(293,285)$ $(245,048)$ $48,237$ Excess of Revenues and Other Financing Sources $(347,627)$ $(457,627)$ $254,712$ $712,339$ Fund Balance Beginning of Year $394,239$ $394,239$ $394,239$ $0$ Prior Year Encumbrances Appropriated $112,578$ $112,578$ $112,578$ $0$					
Other Financing Sources (Uses)         Refund of Prior Year Expenditures       15,000       15,000       18,824       3,824         Advances In       25,000       25,000       25,000       0         Advances Out       (25,000)       (25,000)       (25,000)       0         Transfers Out       (25,000)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	Total Expenditures	8,396,012	8,506,012	8,125,026	380,986
Refund of Prior Year Expenditures       15,000       15,000       18,824       3,824         Advances In       25,000       25,000       25,000       0         Advances Out       (25,000)       (25,000)       (25,000)       0         Transfers Out       (248,300)       (248,300)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	Excess of Revenues Over (Under) Expenditures	(54,342)	(164,342)	499,760	664,102
Refund of Prior Year Expenditures       15,000       15,000       18,824       3,824         Advances In       25,000       25,000       25,000       0         Advances Out       (25,000)       (25,000)       (25,000)       0         Transfers Out       (248,300)       (248,300)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	Other Financing Sources (Uses)				
Advances In       25,000       25,000       25,000       0         Advances Out       (25,000)       (25,000)       (25,000)       0         Transfers Out       (248,300)       (248,300)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	-	15.000	15.000	18.824	3.824
Advances Out       (25,000)       (25,000)       (25,000)       0         Transfers Out       (248,300)       (248,300)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	1	- ,	,		
Transfers Out       (248,300)       (248,300)       (263,297)       (14,997)         Refund of Prior Year Receipts       (59,985)       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources       (293,285)       (245,048)       48,237         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0					
Refund of Prior Year Receipts       (59,985)       (575)       59,410         Total Other Financing Sources (Uses)       (293,285)       (293,285)       (245,048)       48,237         Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0					
Excess of Revenues and Other Financing Sources Over (Under) Expenditures and Other Financing Uses(347,627)(457,627)254,712712,339Fund Balance Beginning of Year394,239394,239394,2390Prior Year Encumbrances Appropriated112,578112,578112,5780	Refund of Prior Year Receipts			(575)	
Over (Under) Expenditures and Other Financing Uses       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	Total Other Financing Sources (Uses)	(293,285)	(293,285)	(245,048)	48,237
Over (Under) Expenditures and Other Financing Uses       (347,627)       (457,627)       254,712       712,339         Fund Balance Beginning of Year       394,239       394,239       394,239       0         Prior Year Encumbrances Appropriated       112,578       112,578       112,578       0	Excess of Revenues and Other Financine Sources				
Prior Year Encumbrances Appropriated         112,578         112,578         0		(347,627)	(457,627)	254,712	712,339
	Fund Balance Beginning of Year	394,239	394,239	394,239	0
Fund Balance End of Year         \$159,190         \$49,190         \$761,529         \$712,339	Prior Year Encumbrances Appropriated	112,578	112,578	112,578	0
	Fund Balance End of Year	\$159,190	\$49,190	\$761,529	\$712,339

Statement of Fund Net Assets Internal Service Fund June 30, 2006

	Medical, Dental, and Vision Self-Insurance
Current Assets	
Cash and Cash Equivalents with Fiscal Agents	\$633,673
Total Assets	633,673
Current Liabilities	
Claims Payable	148,550
Total Liabilities	148,550
Net Assets	
Unrestricted	\$485,123

# Statement of Revenues, Expenses and Changes in Fund Net Assets Internal Service Fund For the Fiscal Year Ended June 30, 2006

Operating Revenues	Medical, Dental, and Vision Self-Insurance
Charges for Services	\$1,618,537
<b>Operating Expenses</b> Purchased Services Claims	368,310 1,111,571
Total Operating Expenses	1,479,881
Operating Income	138,656
Non-Operating Revenues: Interest	18,591
Change in Net Assets	157,247
Net Assets Beginning of Year	327,876
Net Assets End of Year	\$485,123

# Statement of Cash Flows Internal Service Fund For the Fiscal Year Ended June 30, 2006

Increase (Decrease) in Cash and Cash Equivalents	Medical, Dental, and Vision Self-Insurance
Cash Flows from Operating Activities:	
Cash Received from Transactions with Other Funds	\$1,618,537
Cash Payments to Suppliers for Services	(368,310)
Cash Payments for Claims	(1,167,214)
Net Cash Provided by Operating Activities	83,013
Cash Flows from Investing Activities:	
Interest	18,591
Net Increase in Cash and Cash Equivalents	101,604
Cash and Cash Equivalents Beginning of Year	532,069
Cash and Cash Equivalents End of Year	\$633,673
Reconciliation of Operating Income to Net Cash Provided by Operating Activities	¢120.656
Operating Income	\$138,656
Changes in Assets and Liabilities	
Decrease in Claims Payable	(55,643)
Net Cash Provided by Operating Activities	\$83,013

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2006

	Private Purpose Trust Scholarships	Agency
Assets		
Equity in Pooled Cash and Cash Equivalents	\$35,400	\$29,034
Liabilities		
Due to Students	\$0	\$29,034
Net Assets		
Restricted for Endowments	33,500	
Held in Trust for Scholarships	1,900	
Total Net Assets	\$35,400	

Statement of Changes in Fiduciary Net Assets Private Purpose Trust Fund For the Fiscal Year Ended June 30, 2006

	Private Purpose Trust Parsons Scholarship
Additions	
Interest	\$1,333
<b>Deductions</b> Scholarships	225
Change in Net Assets	1,108
Net Assets Beginning of Year	34,292
Net Assets End of Year	\$35,400

### Note 1 - Description of the School District and Reporting Entity

Noble Local School District is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The School District operates under a locally-elected five-member Board form of government and provides educational services as mandated by State and federal agencies. This Board of Education controls the School District's two instructional/support facilities staffed by 52 classified employees and 72 certified full time teaching personnel, who provide services to 1,170 students and other community members.

#### **Reporting Entity:**

The reporting entity is composed of the primary government, component units, and other organizations that are included to insure that the financial statements of the School District are not misleading. The primary government consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Noble Local School District, this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. The School District has no component units.

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA), the Mid-East Career and Technology Center, the East Central Ohio Special Education Regional Resource Center, and the Coalition of Rural and Appalachian Schools, which are defined as jointly governed organizations; the Ohio School Boards Association Workers' Compensation Group Rating Program, and the Ohio School Plan, which are defined as insurance purchasing pools; and the Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) Self-Insurance Plan, which is defined as a claims servicing pool. These organizations are presented in Notes 17, 18, and 19 to the basic financial statements.

### Note 2 - Summary of Significant Accounting Policies

The financial statements of the Noble Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities and its internal service fund unless those pronouncements conflict with or contradict GASB pronouncements. The more significant of the School District's accounting policies are described below:

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

**Government-wide Financial Statements** The statement of net assets and the statement of activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for the fiduciary funds. The activity of the internal service fund is eliminated to avoid "doubling up" revenues and expenses. The statements usually distinguish between those activities that are governmental in nature and those that are considered business-type activities. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The School District has no business-type activities.

The statement of net assets presents the financial condition of the governmental activities of the School District at fiscal year end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department, and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program; grants and contributions that are restricted to meeting the operational or capital requirements of a particular program; and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the School District.

**Fund Financial Statements** During the fiscal year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service fund is presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

### **B.** Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The funds used by the School District can be classified using three categories: governmental, proprietary, and fiduciary.

### Governmental Fund Types:

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The School District's only major governmental fund is the General Fund. **General Fund** The General Fund is the operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the School District for any purpose provided it is expended or transferred according to the general laws of Ohio.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

#### **Proprietary Fund Type:**

Proprietary funds are used to account for the School District's ongoing activities which are similar to those found in the private sector. The School District's only proprietary fund type is an Internal Service Fund.

**Internal Service Fund** - The internal service fund accounts for the financing of services provided by one department or agency to other departments or agencies of the School District on a cost reimbursement basis. The School District's only internal service fund accounts for the operations of the self-insurance program for employee medical, dental, and vision claims.

#### Fiduciary Fund Types:

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District's private purpose trust fund accounts for programs that provide college scholarships to students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The School District's agency fund accounts for various student-managed activities.

#### C. Measurement Focus and Basis of Accounting

#### **Government-wide Financial Statements**

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the statement of net assets. The statement of activities accounts for increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

#### **Fund Financial Statements**

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Like the government-wide statements, the proprietary fund is accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of this fund are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School District finances and meets the cash flow needs of its proprietary activity.

The private purpose trust fund is reported using the economic resources measurement focus.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

## **Revenues - Exchange and Non-Exchange Transactions**

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include property taxes and grants, entitlements, and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the School District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, investment earnings, tuition, grants, fees, and rentals.

### **Deferred Revenue**

Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

#### **Expenses/Expenditures**

On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### E. Budgetary Process

All funds, other than the agency fund, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution, and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and set annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level. The Treasurer maintains budgetary information at the fund, function, and object level and has the authority to allocate appropriations to the function and object level without resolution by the Board.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Board.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire fiscal year, including amounts automatically carried forward from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

## F. Cash and Cash Equivalents

To improve cash management, cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Interest in the pool is presented as "equity in pooled cash and cash equivalents" on the financial statements.

During the fiscal year, the School District invested in STAROhio. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for at June 30, 2006.

The School District utilizes OME-RESA to account for the self insurance internal service fund. This interest bearing depository account is presented in the financial statements as "cash and cash equivalents with fiscal agents" and represents deposits.

Following Ohio statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the General Fund during fiscal year 2006 amounted to \$25,041, which includes \$14,396 assigned from other School District funds.

Investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the School District are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months not purchased from the pool are reported as investments.

### G. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expended/expensed when used. Inventories consist of expendable supplies held for consumption and donated and purchased commodities held for resale.

### H. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2006, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the fiscal year in which services are consumed.

### I. Capital Assets

The School District's capital assets are general capital assets generally resulting from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. The School District was able to estimate the historical cost for the initial reporting of certain assets by back trending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year). Donated fixed assets are recorded at their fair market values as of the date received. The School District maintains a capitalization threshold of \$500. The School District does not possess any infrastructure. Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, except land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimated Lives
Land Improvements	20-50 years
Buildings and Improvements	50 years
Furniture and Equipment	5-15 years
Vehicles	3-10 years

#### J. Restricted Assets

Assets are reported as restricted assets when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either externally imposed by creditors, contributors, grantors, or laws of other government or imposed by law through constitutional provisions or enabling legislation. Restricted assets represent unclaimed monies and unexpended grants restricted for the purchase of buses.

### K. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means. The liability for vacation benefits is recorded as "vacation benefits payable", rather than long-term liabilities, as the balances are to be used by employees in the fiscal year following the fiscal year in which the benefit was earned.

Sick leave benefits are accrued as a liability using the vesting method. The liability includes the employees who are currently eligible to receive termination benefits and those the School District has identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and employees' wage rates at fiscal year end, taking into consideration any limits specified in the School District's termination policy. The School District records a liability for accumulated unused sick leave for all employees with twenty or more years of current service with the School District.

On the governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are reported as "matured compensated absences payable" in the fund from which the employees who will receive the payment are paid.

#### L. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current fiscal year. Capital leases are recognized as a liability on the governmental fund financial statements when due.

#### M. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### N. Fund Balance Reserves

The School District reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, property taxes, bus purchases, and unclaimed monies.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute. Under Ohio law, unclaimed monies must be held for five years before it becomes available for appropriation. Monies not yet held for the five year period are presented as reserved.

#### **O.** Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The government-wide statement of net assets reports \$150,512 of restricted net assets, of which none are restricted by enabling legislation. Net assets restricted for other purposes include resources restricted for food service and athletic and music programs and for federal and state grants restricted for specified purposes.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### P. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary fund. For the School District, these revenues are charges for services for self-insurance programs. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. Revenues and expenses not meeting this definition are reported as non-operating.

#### Q. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence.

#### **R.** Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## **Note 3 - Changes in Accounting Principles**

*Change in Accounting Principles* – For the fiscal year ended June 30, 2006, the School District has implemented GASB Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries", and GASB Statement No. 47, "Accounting for Termination Benefits."

GASB Statement No. 42 provides guidance on the accounting treatment and financial reporting requirements for impairments of capital assets and insurance recoveries. The implementation of this statement had no effect on the financial statements.

GASB Statement No. 47 establishes accounting standards for termination benefits. The implementation of this statement had no effect on the financial statements.

### **Note 4 - Deficit Fund Balances**

The Food Service Special Revenue Fund had a deficit fund balance as of June 30, 2006, of \$9,399. The deficit is the result of expenditures exceeding charges for the service under generally accepted accounting principles. The General Fund provides transfers to cover deficit balances in the special revenue funds; however, this is done when cash is needed rather than when accruals occur.

## **Note 5 - Budgetary Basis of Accounting**

While the School District is reporting financial position, results of operations, and changes in fund balance/retained earnings on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Budget Basis) for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).
- 4. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).
- 5. Unrecorded interest is reported on the balance sheet (GAAP basis), but not on the budgetary basis.

The following tables summarize the adjustments necessary to reconcile the GAAP and budgetary basis statements for the General Fund:

GAAP Basis	\$110,822
Revenue Accruals	260,878
Expenditure Accruals	(123,471)
Unreported Interest:	
Beginning of Fiscal Year	19
End of Fiscal Year	(15)
Prepaid Items:	
Beginning of Fiscal Year	148,437
End of Fiscal Year	(55,507)
Advances In	25,000
Advances Out	(25,000)
Encumbrances	(86,451)
Budget Basis	\$254,712

#### Net Change in Fund Balance

# Note 6 - Deposits and Investments

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to payment of principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in securities listed above;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations;
- 7. The State Treasurer's investment pool (STAROhio);
- 8. Commercial paper and bankers acceptances if training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. Investments may only be made through specified dealers and institutions.

At June 30, 2006, the School District's internal service fund had a balance of \$633,673 with OME-RESA, a claims servicing pool (See Note 19). The balance is held by the claims administrator in a pooled account which is representative of numerous entities and therefore cannot be included in the risk disclosures reported by the School District. Disclosures for the OME-RESA Self-Insurance Plan as a whole may be obtained from the Plan's fiscal agent, the Jefferson County Educational Service Center. To obtain financial information, write to the Ohio Mid Eastern Regional Educational Service Agency Self-Insurance Plan, Treasurer, Jefferson County ESC, Steubenville, Ohio 43695.

*Deposits* Custodial credit risk for deposits is the risk that in the event of bank failure, the School District will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$459,902 of the School District's bank balance of \$559,902 was exposed to custodial credit risk because it was uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the School District's name.

The School District has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the School District or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposite being secured.

*Investments* As of June 30, 2006, the School District had an investment in STAR Ohio. The fair value of this investment was \$749,617, with an average maturity of 34.77 days.

*Credit Risk* STAR Ohio carries a rating of AAAm by Standard and Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The School District has no investment policy that addresses credit risk.

# **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis while the school district fiscal year runs from July through June. First half tax collections are received by the school district in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the school district. Real property tax revenue received in calendar 2006 represents collections of calendar year 2005 taxes. Real property taxes received in calendar year 2006 were levied after April 1, 2005, on the assessed value listed as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar 2006 represents collections of calendar year 2005 taxes. Public utility real and tangible personal property taxes received in calendar year 2006 became a lien December 31, 2004, were levied after April 1, 2005 and are collected in 2006 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar 2006 (other than public utility property tax) represents the collection of 2006 taxes. Tangible personal property taxes received in calendar year 2006 were levied after April 1, 2005, on the value listed as of December 31, 2005. In prior years, tangible personal property was assessed at twenty-five percent of true value for capital assets and twenty-three percent of true value for inventory. The tangible personal property tax is being phased out – the assessment percentage for all property including inventory for 2006 is 18.75 percent. This will be reduced to 12.5 percent for 2007, 6.25 percent for 2008 and zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Guernsey, Monroe and Noble Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the County by June 30, 2006, are available to finance fiscal year 2006 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2006, and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2006, was \$105,370 and is recognized as revenue in the General Fund. The amount available as an advance at June 30, 2005, was \$351,810 in the General Fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue is deferred.

The assessed values upon which the fiscal year 2006 taxes were collected are:

	2005 Sec Half Collec		2006 Fin Half Collec	
	Amount	Percent	Amount	Percent
Real Estate	\$67,244,680	72.9%	\$79,983,780	75.9%
Public Utility Personal	23,716,630	25.7%	23,857,280	22.7%
Tangible Personal Property	1,289,600	1.4%	1,499,166	1.4%
	\$92,250,910	100.0% \$105,340,226		100.0%
Tax Rate per \$1,000 of assessed valuation	\$30.50		\$30.50	

# Note 8 - Receivables

Receivables at June 30, 2006, consisted of property taxes, accounts (billings for user charged services and tuition and fees), interfund, and intergovernmental grants. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current fiscal year guarantee of federal funds. All receivables are expected to be collected within one year.

A summary of the principal items of intergovernmental receivables follows:

	Amounts
<b>Governmental Activities</b>	
Title I	\$55,008
School Lunch Reimbursement	23,595
IDEA Part B	51,000
Title IIA	13,000
Positive Behavior Grant	1,823
Entry Year Grant	800
Homeless Summer School	475
Transportation Reimbursements	1,499
Miscellaneous Revenue	507
	\$147,707

# Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Balance 6/30/2005	Additions	Deductions	Balance 6/30/2006
Capital Assets:				
Capital Assets not being Depreciated:				
Land	\$21,025	\$0	\$0	\$21,025
Depreciable Capital Assets:				
Land Improvements	800,704	0	0	800,704
Buildings and Improvements	7,869,716	0	0	7,869,716
Furniture and Equipment	2,135,079	38,232	(28,659)	2,144,652
Vehicles	1,431,609	60,756	(93,108)	1,399,257
Total Capital Assets being Depreciated	12,237,108	98,988	(121,767)	12,214,329
Less Accumulated Depreciation				
Land Improvements	(772,840)	(18,576)	0	(791,416)
Buildings and Improvements	(3,356,914)	(157,991)	0	(3,514,905)
Furniture and Equipment	(1,539,467)	(100,928)	20,271	(1,620,124)
Vehicles	(900,672)	(108,313)	93,108	(915,877)
Total Accumulated Depreciation	(6,569,893)	(385,808) *	113,379	(6,842,322)
Total Capital Assets being Depreciated, Net	5,667,215	(286,820)	(8,388)	5,372,007
Capital Assets, Net	\$5,688,240	(\$286,820)	(\$8,388)	\$5,393,032

\* Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$143,003
Special	19,178
Vocational	11,414
Support Services:	
Pupils	8,097
Instructional Staff	26,154
Administration	21,518
Fiscal	1,803
Operation and Maintenance of Plant	16,691
Pupil Transportation	101,802
Food Service Operations	20,516
Extracurricular Activities	15,632
Total Depreciation Expense	\$385,808

# Note 10 - Risk Management

# A. Property and Liability

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During fiscal year 2006, the School District contracted with Ohio School Plan for property insurance and Hartford Insurance Company for boiler and machinery coverage. These policies include a \$1,000 deductible.

Professional liability is protected by the Ohio School Plan, with a \$1,000,000 single occurrence limit and \$3,000,000 aggregate and no deductible. Vehicles are covered by State Farm Mutual Insurance for comprehensive and collision with no deductible. Automobile liability has a \$1,000,000 combined single limit of liability.

Settled claims have not exceeded this commercial coverage in any of the past three years and there have been no significant reductions in insurance coverage from the prior fiscal year.

# B. Workers' Compensation

For fiscal year 2006, the School District participated in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (See Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Gates McDonald & Co. provides administrative, cost control, and actuarial services to the GRP.

# C. Employee Benefits

Medical/surgical, dental, life, and vision insurance is offered to employees through a self-insurance internal service fund. The School District is a member of a claims servicing pool in which monthly premiums are paid to the fiscal agent who in turn pays the claims on the School District's behalf. The claims liability of \$148,550 reported in the internal service fund at June 30, 2006, is based on an estimate by OME-RESA and the application of Governmental Accounting Standards Board Statement No. 30 which requires that a liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, be reported. The estimate was not affected by the increased claims adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Changes in claims activity for 2005 and 2006 were:

	Balance at			
	Beginning of	Current Year	Claims	Balance at
	Year	Claims	Payments	End of Year
2005	\$222,435	\$1,107,523	\$1,125,765	\$204,193
2006	204,193	1,111,571	1,167,214	148,550

# **Note 11 - Defined Benefit Pension Plans**

# A. School Employees Retirement System

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3476 or by calling (800)878-5853 or by visiting the SERS website at ohsers.org.

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005, and 2004, were \$112,920, \$132,003, and \$111,710, respectively; 46.07 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005.

# B. State Teachers Retirement System of Ohio

The School District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a costsharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a standalone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio Web site at <u>www.strsoh.org</u>. New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The School District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2005, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to the DB Plan for the fiscal years ended June 30, 2006, 2005, and 2004, were \$454,923, \$501,030, and \$529,417, respectively; 82.45 percent has been contributed for fiscal year 2006, and 100 percent for fiscal years 2005 and 2004. Contributions to the DC and Combined Plans for fiscal year 2006 were \$165 made by the School District and \$904 made by the plan members.

# C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System of Ohio have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. As of June 30, 2006, there are no employees who have elected Social Security.

# Note 12 - Postemployment Benefits

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certificated employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

All STRS Ohio retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care cost will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2006, the STRS Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Fund. For the School District, this amount equaled \$34,994 for fiscal year 2006.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2005, (the latest information available) the balance in the Fund was \$3.3 billion. For the fiscal year ended June 30, 2005, net health care costs paid by STRS Ohio were \$254,780,000 and STRS Ohio had 115,395 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility, and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll, compared to 3.43 percent of covered payroll for fiscal year 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School District, the amount contributed to fund health care benefits, including the surcharge, during the 2006 fiscal year equaled \$53,674.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next year. Expenses for health care at June 30, 2005, (the latest information available), were \$178,221,113. At June 30, 2005, SERS had net assets available for payment of health care benefits of \$267.5 million. SERS has approximately 58,123 participants receiving health care benefits.

# Note 13 - Other Employee Benefits

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn ten to twenty-five days of vacation per fiscal year, depending upon length of service. Only one year's accumulation of vacation days can be carried forward to the next year. Accumulated, unused vacation time is paid to classified employees upon termination of employment. Teachers do not earn vacation time. All employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated up to the number of annual work days per contract plus ninety, not to exceed 245 days. Upon retirement, payment is made for one-fourth of the total sick leave accumulation, up to a maximum payment of 55 days for certified employees and 50 days for classified employees. For all days remaining beyond the maximum, classified employees are paid \$12 per day while teachers and administrators are paid at the rate of one day for every ten unused sick leave days at the regular rate of pay.

# Note 14 - Capital Leases

The School District has entered into capitalized leases for copier equipment and a new building wing. Each lease meets the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments are reflected as debt service expenditures on the statement of revenues, expenditures, and changes in fund balances for the governmental funds. Principal payments in 2006 were \$178,918.

	Governmental Activities
Buildings and Improvements Furniture and Equipment	\$1,825,030 35,194
Less Accumulated Depreciation	1,860,224 (243,854)
Total June 30, 2006	\$1,616,370

The following is a schedule of the future long-term minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2006.

Fiscal Year Ending	Amount
2007	\$226,684
2008	226,686
2009	226,686
2010	223,190
Total	903,246
Less: Amount	
Representing Interest	(107,683)
Present Value of Net	
Minimum Lease Payments	\$795,563

# **Note 15 - Long-Term Obligations**

Changes in general long-term obligations of the School District during fiscal year 2006 were as follows:

					Amounts
	Principal			Principal	Due
	Outstanding			Outstanding	within
	6/30/05	Additions	Deductions	6/30/06	One Year
Capital Leases Payable	\$974,481	\$0	\$178,918	\$795,563	\$182,778
Sick Leave Benefits Payable	333,058	46,555	58,255	321,358	9,169
Total Long-Term Obligations	\$1,307,539	\$46,555	\$237,173	\$1,116,921	\$191,947

The capital lease will be paid from the General and Permanent Improvement Capital Projects Funds. Sick leave benefits will be paid from the General Fund and the Lunchroom, IDEA-B, and Miscellaneous Federal Grants Special Revenue Funds.

The School District's overall legal debt margin at June 30, 2006, was \$9,255,906, with an unvoted debt margin of \$102,843.

# **Note 16 - Interfund Activity**

During the fiscal year, the General Fund transferred \$45,000 to the Lunchroom Special Revenue Fund to help reduce a deficit fund balance and \$218,297 to the Permanent Improvement Fund to allow it to make payments on the capital lease.

At June 30, 2006, the Athletic and Music and the Miscellaneous Federal Grants Special Revenue Funds owed the General Fund \$200 and \$700, respectively for services provided by the General Fund.

# **Note 17 - Jointly Governed Organizations**

### A. Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA)

The Ohio Mid-Eastern Regional Educational Service Agency (OME-RESA) was created as a regional council of governments pursuant to State statutes. OME-RESA has 12 participating counties consisting of Belmont, Carroll, Columbiana, Coshocton, Guernsey, Harrison, Holmes, Jefferson, Monroe, and Muskingum, Noble, and Tuscarawas Counties. OME-RESA provides financial accounting services, educational management information, and cooperative purchasing services to member districts. OME-RESA is governed by a governing board which is selected by the member districts. OME-RESA possesses its own budgeting authority. During fiscal year 2006, the Noble Local School District paid \$132,497 to OME-RESA. Financial statements can be obtained from OME-RESA, Treasurer, at 2023 Sunset Blvd., Steubenville, Ohio 43952.

## B. Mid-East Career and Technology Center

The Mid-East Career and Technology Center, a joint vocational school, is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the 13 participating school districts' elected boards. The Board possesses its own budgeting and taxing authority. Financial information can be obtained from Mid-East Ohio Joint Vocational School District, Rick White, Treasurer, at 1965 Chandlersville Road, Zanesville, Ohio 45701.

### C. East Central Ohio Special Education Regional Resource Center

The East Central Ohio Special Education Regional Resource Center (ECO SERRC) is a special education service center which selects its own board, adopts its own budget, and receives direct federal and State grants for its operation. The jointly governed organization was formed for the purpose of initiating, expanding, and improving special education programs and services for children with disabilities and their parents. The ECO SERRC is governed by a board composed of superintendents of member school districts in East Central Ohio, parents of children with disabilities, representatives of chartered non-public schools, representatives of county boards of MR/DD, and representatives of universities. The degree of control exercised by any participating school district is limited to its representation on the Board. There is no financial commitment made by the districts involved in ECO SERRC. ECO SERRC is not dependent upon the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for ECO SERRC. During fiscal year 2006, the School District paid \$1,809 to ECO SERRC. Financial information can by obtained by contacting Julie A. Lynch, Treasurer at the Tuscarawas-Carroll-Harrison Educational Service Center, 172 North Broadway, New Philadelphia, Ohio 44663.

# D. Coalition of Rural and Appalachian Schools

The School District participates in the Coalition of Rural and Appalachian Schools, a jointly governed organization including over 130 school districts and other educational institutions in the 29-county region of Ohio designated as Appalachia. The Coalition is operated by a board which is composed of seventeen members. One elected and one appointed from each of the seven regions into which the 29 Appalachian counties are divided; and three from Ohio University College of Education. The Council provides various inservice training programs for school district administrative personnel; gathers data regarding the level of education provided to children in the region; cooperates with other professional groups to assess and develop programs designed to meet the needs of member districts; and provides staff development programs for school district personnel. The Council is not dependent on the continued participation of the School District and the School District does not maintain an equity interest in or financial responsibility for the Coalition. During fiscal year 2006, the Noble Local School District paid \$345 to the Coalition.

# **Note 18 - Insurance Purchasing Pools**

## A. Ohio School Boards Association Workers' Compensation Group Rating Program

The School District participates in the Ohio School Boards Association Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool. The GRP's business and affairs are conducted by a three member Board of directors consisting of the President, the President-Elect, and the Immediate Past President of the OSBA. The Executive Director of the OSBA, or his designee, serves as coordinator of the program. Each year, the participating School District pays an enrollment fee to the GRP to cover the costs of administering the program.

### B. Ohio School Plan

The School District participates in the Ohio School Plan (Plan), an insurance purchasing pool established under Section 2744.081 of the Ohio Revised Code. The Plan is an unincorporated nonprofit association of its members which enables the participants to provide for a formalized joint insurance purchasing program for maintaining adequate insurance protection and provides risk management programs and other administrative services. The Plan's business and affairs are conducted by a fifteen member board consisting of superintendents, treasurers, the President of Harcum-Hyre Insurance Agency, Inc., and a member of the Hylant Group, Inc. The Hylant Group, Inc. is the Plan's administrator and is responsible for processing claims. Harcum-Hyre Insurance Agency serves as the sales and marketing representative which establishes agreements between the Plan and its members. Financial information can be obtained from Harcum-Hyre Insurance Agency, 246 East Sycamore Street, Columbus, Ohio 43206.

# **Note 19 - Claims Servicing Pool**

The School District participates in the Ohio Mid-Eastern Regional Educational Service Agency Self-Insurance Plan, a claims servicing pool composed of fifty members. The Plan's business and affairs are conducted by a nine member Board of Directors elected by the OME-RESA's assembly. The member pays a monthly premium based on their claims history and a monthly administration fee. All participating members retain their risk. The Plan acts solely as the claims servicing agent.

## Note 20 - Set-Aside Calculations

The Noble Local School District is required by State statute to annually set aside in the General Fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by fiscal year end or offset by similarly restricted resources received during the fiscal year must be held in cash at fiscal year end and carried forward to be used for the same purposes in future fiscal years.

The following cash basis information describes the changes in the year end set-aside amounts for textbooks and capital acquisitions. Disclosure of this information is required by the State statute.

a . .

		Capital
	Textbooks	Improvements
Set-aside reserve balance as of June 30, 2005	(\$76,111)	\$0
Current year set-aside requirement	156,791	156,791
Qualifying Disbursements	(123,020)	(238,105)
Totals	(\$42,340)	(\$81,314)
Set-aside Balance Carried Forward to		
Future Fiscal Years	(\$42,340)	\$0

The School District had qualifying disbursements during the fiscal year that reduced the textbook set-aside amount below zero. This extra amount may be used to reduce the set-aside requirement in future fiscal years.

# **Note 21 - Donor Restricted Endowments**

The School District's private purpose trust funds include donor restricted endowments. Total endowments, representing the principal portion are \$33,500. The amount of net appreciation in donor restricted investments that is available for expenditure by the School District is \$1,900 and is included as held in trust for scholarships State law permits the School District to appropriate, for purposes consistent with the endowment's intent, net appreciation, realized and unrealized, unless the endowment terms specify otherwise. The endowments indicate that interest should be used to provide scholarships each year.

## Note 22 - Contingencies

#### A. Grants

The School District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2006.

### **B.** Litigation

The Noble Local School District is currently not a party to any legal proceedings.

# Note 23 - Subsequent Event

The School District placed a 4 mill permanent improvement levy on the November 2006 ballot. The levy did not pass.

#### SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2006

FEDERAL GRANTOR/ Pass-Through Grantor/ Program Title	Pass-Through Entity Number	Federal CFDA Number	Receipts	Noncash Receipts	Disbursements	Noncash Disbursements
UNITED STATES DEPARTMENT OF AGRICULTU Passed Through Ohio Department of Education: Food Donation	JRE N/A	10.550	\$0	\$ 6,977	\$0	\$ 6,977
Nutrition Cluster: School Breakfast Program	05-PU-2005 05-PU-2006	10.553	17,768 53,200		17,768 53,200	
Total School Breakfast Program			70,968	0	70,968	0
National School Lunch Program	LL-P4-2005 LL-P4-2006	10.555	27,472 88,386		27,472 88,386	
Total National School Lunch Program			115,858	0	115,858	0
Total Nutrition Cluster			186,826	0	186,826	0
Total United States Department of Agriculture			186,826	6,977	186,826	6,977
UNITED STATES DEPARTMENT OF EDUCATION Passed Through Ohio Department of Education: Title I Grants to Local Educational Agencies	C1-S1-2005	84.010	42,239		51,762	
Total Title I Grants to Local Educational Agencies	C1-S1-2006		250,098 292,337	0	247,721 299,483	0
Special Education Cluster:						
Special Education - Grants to States	6B-PB-2005 6B-PB-2006 6B-SF-2005 6B-SF-2006	84.027	3,102 23,177 23,110 248,291		3,613 21,049 38,949 237,401	
Total Special Education - Grants to States	02 01 2000		297,680	0	301,012	0
Special Education - Preschool Grants	PG-S1-2005 PG-S1-2006	84.173	1,000 11,738		1,000 11,738	
Total Special Education - Preschool Grants			12,738		12,738	
Total Special Education Cluster			310,418	0	313,750	0
Safe and Drug-Free Schools and Communities - State Grants	DR-S1-2002 DR-S1-2005 DR-S1-2006	84.186	(940) (6,515) 7,313		377 6,654	
Total Safe and Drug-Free Schools and Communitie	s - State Grants		(142)	0	7,031	0
State Grants for Innovative Programs	C2-S1-2005 C2-S1-2006	84.298	347 3,991		3,732	
Total State Grants for Innovative Programs			4,338	0	3,732	0
Education Technology State Grants	TJ-S1-2005 TJ-S1-2006	84.318	(1,584) 7,898		7,898	
Total Education Technology State Grants			6,314	0	7,898	0
Improving Teacher Quality State Grants	TR-S1-2005 TR-S1-2006	84.367	14,710 74,325		22,655 71,634	
Total Improving Teacher Quality State Grants			89,035	0	94,289	0
Total United States Department of Education			702,300	00	726,183	0

#### SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2006 (Continued)

FEDERAL GRANTOR/	Pass-Through	Federal						
Pass-Through Grantor/	Entity	CFDA		Noncash		Noncash		
Program Title	Number	Number	Receipts	Receipts	Disbursements	Disbursements		
UNITED STATES DEPARTMENT OF HEALTH AND HUMAN SERVICES Passed through Ohio Department of Mental Retardation and Developmental Disabilities:								
Medical Assistance Program: State Children's Insurance Program	N/A	93.767	2,228		2,228			
Medical Assistance Program (CAFS)	N/A	93.778	7,179		7,179			
Total Medical Assistance Program			9,407	0	9,407	0		
Total United States Department of Health and Human	Services		9,407	0	9,407	0		
UNITED STATES DEPARTMENT OF HOMELAND S Passed through the Ohio Emergency Management Ag	ency:							
Public Assistance Grants	FEMA-1556-DR-121-013B2	97.036			19,118			
Total United States Department of Homeland Security			0	0	19,118	0		
Total Federal Awards Receipts and Expenditures			\$ 898,533	\$ 6,977	\$ 941,534	\$ 6,977		

The Notes to the Schedule of Federal Awards Receipts and Expenditures is an integral part of the Schedule.

#### NOTES TO THE SCHEDULE OF FEDERAL AWARDS RECEIPTS AND EXPENDITURES FOR THE YEAR ENDED JUNE 30, 2006

#### NOTE A – SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Federal Awards Receipts and Expenditures (the Schedule) summarizes activity of the School District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

#### NOTE B – FOOD DONATION

Program regulations do not require the School District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This non-monetary assistance (expenditures) is reported in the Schedule at the fair market value of the commodities received.

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.

#### **NOTE C – TRANSFERS**

During fiscal year 2006, the Ohio Department of Education (ODE) authorized the School District to carryover monies from the prior fiscal year to the current fiscal year. Authorized carryover monies are shown as a reduction of federal revenues in the program that the transfer was made from and increased federal revenue in the program that received the transfer or carryover. Also, during 2006, the School District refunded to the Ohio Department of Education monies that were not expended during the period of availability. Refunds to the Ohio Department of Education are shown as a reduction of federal revenue in the accompanying Schedule. A detailed listing of the carryovers and refund are as follows:

CFDA Number	Program Title	Pass- Through Entity Number	Tr	ansfers Out	Tı	ansfers In	Re	efund
84.010	Title I Grants to Local Educational Agencies	C1S1-2005	\$	1,761				
84.010	Title I Grants to Local Educational Agencies	C1S1-2006			\$	1,761		
84.027	Special Education - Grants to States	6BPB-2005					\$	888
84.027	Special Education - Grants to States	6BSF-2005		6,890				
84.027	Special Education - Grants to States	6BSF-2006				6,890		
84.318	Education Technology - State Grants	TJS1-2005		1,584				
84.318	Education Technology - State Grants	TJS1-2006				1,584		
84.367	Improving Teacher Quality State Grants	TRS1-2005		2,320				
84.367	Improving Teacher Quality State Grants	TRS1-2006				2,320		
		Totals	\$	12,555	\$	12,555	\$	888

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Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

Noble Local School District Noble County 20977 Zep Road East Sarahsville, Ohio 43779

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Noble Local School District, Noble County, Ohio (the School District), as of and for the year ended June 30, 2006, which collectively comprise the School District's basic financial statements and have issued our report thereon dated January 23, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the School District's internal control over financial reporting to determine our auditing procedures to express our opinions on the basic financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses. In a separate letter to the School District's management dated January 23, 2007, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

### **Compliance and Other Matters**

As part of reasonably assuring whether the School District's basic financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*. In a separate letter to the School District's management dated January 23, 2007, we reported an other matter related to noncompliance we deemed immaterial.

743 E. State St. / Athens Mall Suite B / Athens, OH 45701-2157 Telephone: (740) 594-3300 (800) 441-1389 Fax: (740) 594-2110 www.auditor.state.oh.us Noble Local School District Noble County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by *Government Auditing Standards* Page2

We intend this report solely for the information and use of management, the Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

mary Jaylor

Mary Taylor, CPA Auditor of State

January 23, 2007



Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Noble Local School District Noble County 20977 Zep Road East Sarahsville, Ohio 43779

To the Board of Education:

#### Compliance

We have audited the compliance of Noble Local School District, Noble County, Ohio (the School District), with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that apply to its major federal program for the year ended June 30, 2006. The Summary of Auditor's Results section of the accompanying Schedule of Findings identifies the School District's major federal program. The School District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to each major federal program. Our responsibility is to express an opinion on the School District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the School District's compliance with those requirements.

In our opinion, the School District complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2006.

#### Internal Control Over Compliance

The School District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the School District's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Noble Local School District Noble County Independent Accountants' Report on Compliance with Requirements Applicable To Each Major Federal Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133 Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

We intend this report solely for the information and use of management, the Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Jaylo

Mary Taylor, CPA Auditor of State

January 23, 2007

#### SCHEDULE OF FINDINGS OMB CIRCULAR A - 133 § .505 FOR THE YEAR ENDED JUNE 30, 2006

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(ii)	Were there any other reportable conditions reported at the financial statement level (GAGAS)?	No
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified
(d)(1)(vi)	Are there any reportable findings under §.510?	No
(d)(1)(vii)	Major Programs (list):	Special Education Cluster – CFDA #84.027 and 84.173
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

# 3. FINDINGS FOR FEDERAL AWARDS

None.





## NOBLE LOCAL SCHOOL DISTRICT

## NOBLE COUNTY

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED FEBRUARY 27, 2007

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us