## PERRY TOWNSHIP RICHLAND COUNTY, OHIO

## AUDIT REPORT

## FOR THE YEARS ENDED DECEMBER 31, 2006 & 2005

*Charles E. Harris and Associates, Inc.* Certified Public Accountants and Government Consultants



Mary Taylor, CPA Auditor of State

Board of Trustees Perry Township 2025 Coursen Road Bellville, Ohio 44813

We have reviewed the *Report of Independent Accountants* of Perry Township, Richland County, prepared by Charles E. Harris & Associates, Inc., for the audit period January 1, 2005 through December 31, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. Perry Township is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

June 29, 2007

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#### PERRY TOWNSHIP RICHLAND COUNTY AUDIT REPORT For the years ended December 31, 2006 and 2005

Table of Contents

Title	<u>Page</u>
Report of Independent Accountants	1-2
Management's Discussion and Analysis	3-8
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets – Cash Basis for the Year Ended December 31, 2006	9
Statement of Net Assets – Cash Basis for the Year Ended December 31, 2005	10
Statement of Activities – Cash Basis for the Year Ended December 31, 2006	11
Statement of Activities – Cash Basis for the Year Ended December 31, 2005	12
Fund Financial Statements:	
Statement of Cash Basis Assets and Fund Balances for the Year Ended December 31, 2006	13
Statement of Cash Basis Assets and Fund Balances for the Year Ended December 31, 2005	14
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances for the Year Ended December 2006	15
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balances for the Year Ended December 2005	16
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis - General Fund For the Year Ended December 2006	17
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis - General Fund For the Year Ended December 2005	18
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Gasoline Tax Fund For the Year Ended December 2006	19
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Gasoline Tax Fund For the Year Ended December 2005	20
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Road and Bridge Fund For the Year Ended December 2006	21
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Road and Bridge Fund For the Year Ended December 2005	22

#### **PERRY TOWNSHIP** *RICHLAND COUNTY* **AUDIT REPORT** For the years ended December 31, 2006 and 2005

Table of Contents (	(continued)
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Title	<u>Page</u>
Basic Financial Statements: (continued)	
Fund Financial Statements: (continued)	
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Fire District Fund For the Year Ended December 2006	23
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Fire District Fund For the Year Ended December 2005	24
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Road District Fund For the Year Ended December 2006	25
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Road District Fund For the Year Ended December 2005	26
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Permissive Sales Tax Fund For the Year Ended December 2006	27
Statement of Cash Receipts, Cash Disbursements, and Changes in Cash Basis Fund Balance – Budget and Actual – Budget Basis – Permissive Sales Tax Fund For the Year Ended December 2005	28
Notes to the Basic Financial Statements	29-38
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed	
In Accordance With Government Auditing Standards	39-40
Status of Prior Audit's Citations and Recommendations	41

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#### **REPORT OF INDEPENDENT ACCOUNTANTS**

Perry Township Richland County 2025 Coursen Road Bellville, Ohio 44813

To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Perry Township (Township), Richland County, Ohio, as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Township, as of December 31, 2006 and 2005, and the respective changes in cash basis financial position and the budgetary comparison for the General fund, Gasoline Tax fund, Road and Bridge fund, Fire District fund, Road District fund, and Permissive Sales Tax fund for the years then ended in conformity with the basis of accounting Note 2 describes.

For the years ended December 31, 2006 and 2005, the Township revised its financial statement presentation comparable to the requirements of Governmental Accounting Standards Board Statement No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments.* 

Management's Discussion and Analysis is not a required part of the basic financial statements, but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally on inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with *Government Auditing Standards*, we have also issued a report dated June 12, 2007 on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. It does not opine on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Charles E. Harris & Associates, Inc. June 12, 2007

This discussion and analysis of Perry Township's financial performance provides an overall review of the Township's financial activities for the years ended December 31, 2006 and 2005, within the limitations of the Township's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Township's financial performance.

#### <u>Highlights</u>

Key highlights for 2006 and 2005 are as follows:

Net assets of governmental activities increased \$48,709, or 8 percent in 2006 and \$113,038 or 23 percent in 2005, a significant change from the prior years.

The Township's general receipts are primarily property and other local taxes. These receipts represent 70 percent for 2006 and 73 percent for 2005 of the total cash received for governmental activities. Property and local taxes receipts for 2006 changed very little compared to 2005 as development within the Township has slowed.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Township's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Township as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Township as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Township has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Township's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

#### **Reporting the Township as a Whole**

The statement of net assets and the statement of activities reflect how the Township did financially during 2006 and 2005, within the limitations of cash basis accounting. The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts.

These statements report the Township's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Township's financial health. Over time, increases or decreases in the Township's cash position is one indicator of whether the Township's financial health is improving or deteriorating. When evaluating the Township's financial condition, you should also consider other nonfinancial factors as well such as the Township's property tax base, the condition of the Township's capital assets and infrastructure, the extent of the Township's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property and local taxes.

In the statement of net assets and the statement of activities, the Township has one types of activity:

Governmental activities. All of the Township's basic services are reported here, including road and cemetery maintenance. State and federal grants and property taxes finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

#### **Reporting the Township's Most Significant Funds**

Fund financial statements provide detailed information about the Township's major funds – not the Township as a whole. The Township establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The Township only has governmental funds.

Governmental Funds - All of the Township's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Township's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Township's programs. The Township's significant governmental funds are presented on the financial statements in separate columns. The information for nonmajor funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Township's major governmental funds are the General Fund, Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Road District Fund, and Permissive Sales Tax Fund.

#### The Township as a Whole

Table 1 provides a summary of the Township's net assets for 2006 compared to 2005 on the cash basis. Since this is the first year the Township has reported on this method, there are no comparisons to 2004.

#### (Table 1) **Net Assets**

	Gov	Governmental Activities									
	20	)06		2005							
Assets											
Cash and Cash Equivalents	\$ 64	19,047	\$	600,338							
Total Assets	\$ 64	19,047	\$	600,338							
Net Assets											
Restricted for:	<b>A</b>		<b></b>								
Capital Projects	\$	5,445	\$	5,445							
Other Purposes	4	58,873		522,941							
Unrestricted		34,729		71,952							
Total Net Assets	\$ 14	19,047	\$	600,338							

As mentioned previously, net assets of governmental activities increased \$48,709 or 8 percent during 2006, and \$113,038 or 23 percent in 2005.

Table 2 reflects the changes in net assets in 2006 and 2005 respectively. Since the Township did not prepare financial statements in this format for 2004, a comparative analysis of government-wide data has not been presented. In future years, when prior year information is available, a comparative analysis will be presented.

#### Perry Township Richland County Management's Discussion and Analysis For the Years Ended December 31, 2006 and 2005 Unaudited

#### (Table 2) Changes in Net Assets

	Governn Activi 200	ties	Governmental Activities 2005		
Receipts:					
Program Receipts:					
Charges for Services and Sales	\$	-	\$	503	
Operating Grants and Contributions	1	117,833		113,898	
Total Program Receipts		117,833		114,401	
General Receipts:					
Property and Other Local Taxes		228,024		219,293	
Grants and Entitlements Not Restricted					
to Specific Programs		23,535		71,655	
Interest		22,308		10,778	
Miscellaneous		7,097		9,214	
Total General Receipts		280,964		310,940	
Total Receipts		398,797		425,341	
Disbursements:					
General Government		75,394		80,275	
Public Safety		37,389		31,002	
Public Works		220,384		199,338	
Health		172		1,688	
Capital Outlay		16,749		-	
Total Disbursements		350,088		312,303	
Increase (Decrease) in Net Assets		48,709		113,038	
Net Assets, January 1		500,338		487,300	
Net Assets, December 31	\$ 0	549,047	\$	600,338	

Program receipts represent 30 percent in 2006 and 27 percent in 2005 of total receipts and are primarily comprised of restricted intergovernmental receipts such as building permits, inspection fees, and charges for services.

General receipts represent 70 percent in 2006 and 73 percent in 2005 of the Township's total receipts, and of this amount, over 87 percent in 2006 and 76 percent in 2005 are local taxes. State and federal grants and entitlements make up the balance of the Township's general receipts, 13 percent in 2006 and 24 percent in 2005. Other receipts are insignificant and somewhat unpredictable revenue sources.

Disbursements for General Government represent the overhead costs of running the Township and the support services provided for the other Township activities.

#### **Governmental Activities**

If you look at the Statement of Activities on page 11 and 12, you will see that the first column lists the major services provided by the Township. The next column identifies the costs of providing these services. The major program disbursement for governmental activities is for public works, which accounts for 63 and 64 percent of all governmental disbursements in 2006 and 2005, respectively. The next two columns of the Statement entitled Program Receipts identify amounts paid by people who are directly charged for the service and grants received by the Township that must be used to provide a specific service. The net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost is presented in Table 3.

(Table 3) Governmental Activities												
	Тс	otal Cost Services		tal Cost Services 200	of	Vet Cost Services						
~ . ~		20										
General Government	\$	75,394	\$	(53,087)	\$	80,275	\$	(69,497)				
Public Safety		37,389		(37,389)		31,002		(31,002)				
Public Works		220,384		(124,858)		199,338		(112,932)				
Health		172		(172)		1,688		(1,185)				
Capital Outlay		16,749		(16,749)		-		-				
Other		-		-		-		16,714				
Total Expenses	\$	350,088	\$	(232,255)	\$	312,303	\$	(197,902)				

# The dependence upon property and other local tax receipts is apparent as over 66 percent in 2006 and over 63 percent in 2005 of governmental activities are supported through these general receipts.

#### The Township's Funds

Total governmental funds had receipts of \$398,797 and \$425,341 in 2006 and 2005, and disbursements of \$350,088 and \$312,303 in 2006 and 2005. The fund balance of the General Fund increased \$12,777 in 2006 and \$34,959 in 2005.

#### **General Fund Budgeting Highlights**

The Township's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted funds are the General Fund, Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Road District Fund and Permissive Sales Tax Fund.

#### Perry Township Richland County Management's Discussion and Analysis For the Years Ended December 31, 2006 and 2005 Unaudited

During 2006 and 2005, the Township amended its General Fund, Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Road District Fund and Permissive Sales Tax Fund budgets several times to reflect changing circumstances. The difference between final budgeted receipts and actual receipts was not significant.

For the General Fund, final disbursements were budgeted at \$102,600 while actual disbursements were \$60,519 in 2006, final disbursements were budgeted at \$89,032 while actual disbursements were \$64,317 in 2005. The result is an increase in fund balance of \$12,777 for 2006 and \$34,959 for 2005.

#### **Capital Assets and Debt Administration**

#### Capital Assets

The Township does not currently keep track of its capital assets and infrastructure.

#### **Current Issues**

The challenge for all Townships is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. The Township relies heavily on local taxes and intergovernmental revenues to provide safe and secure neighborhoods.

#### **Contacting the Township's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Township's finances and to reflect the Township's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Beth Fry, Fiscal Officer, 2025 Coursen Rd., Bellville, Ohio 44813.

Statement of Net Assets - Cash Basis For the Year Ended December 31, 2006

	Governmer Activitie						
Assets Equity in Pooled Cash and Cash Equivalents	\$	649,047					
Net Assets							
Restricted for:							
Capital Projects	\$	5,445					
Other Purposes		558,873					
Unrestricted		84,729					
Total Net Assets	\$	649,047					

Statement of Net Assets - Cash Basis For the Year Ended December 31, 2005

	 Governmental Activities				
Assets Equity in Pooled Cash and Cash Equivalents	\$ 600,338				
Net Assets					
Restricted for:					
Capital Projects	\$ 5,445				
Other Purposes	522,941				
Unrestricted	 71,952				
Total Net Assets	\$ 600,338				

Statement of Activities - Cash Basis For the Year Ended December 31, 2006

				Program Cash Receipts	Net (Disbursements) Receipts and Changes in Net Assets				
	Dis	Cash bursements	G	perating rants and ntributions		vernmental Activities			
Governmental Activities									
General Government	\$	75,394	\$	22,307	\$	(53,087)			
Public Safety		37,389		-		(37,389)			
Public Works		220,384		95,526		(124,858)			
Health		172		-		(172)			
Capital Outlay		16,749		-		(16,749)			
Total Governmental Activities	\$	350,088	\$	117,833		(232,255)			
General Receipts									
Property Taxes Levied for:									
General Purposes						22,096			
Special Purposes						205,928			
Grants and Entitlements not Restricted	to Specific	Programs				23,535			
Interest						22,308			
Miscellaneous						7,097			
Total General Receipts						280,964			
Change in Net Assets						48,709			
Net Assets Beginning of Year						600,338			
Net Assets End of Year					\$	649,047			

Statement of Activities - Cash Basis For the Year Ended December 31, 2005

			eipts	Net (Disbursements) Receipts and Changes in Net Assets				
	Disl	Cash	for S	harges Services 1 Sales	G	perating ants and atributions	0	overnmental Activities
Governmental Activities General Government Public Safety Public Works Health Other	\$	80,275 31,002 199,338 1,688	\$	503	\$	10,778 - 86,406 - 16,714	\$	(69,497) (31,002) (112,932) (1,185) 16,714
Total Governmental Activities		312,303 al Receipts ty Taxes Levie	\$d for:	503	\$	113,898		(197,902)
	Spec Grants Interes	eral Purposes cial Purposes and Entitleme t laneous		19,162 200,131 71,655 10,778 9,214				
	Total C	General Receip	ts					310,940
	Change	e in Net Assets		113,038				
	Net As.	sets Beginning		487,300				
	Net As	sets End of Yea	ır				\$	600,338

Statement of Cash Basis Assets and Fund Balances

Governmental Funds

December 31, 2006

	(	General	Gasoline Tax Fund		Road and Bridge Fund		Fire District Fund		Road District Fund		Permissive Sales Tax Fund		Other Governmental Funds		Go	Total vernmental Funds
<b>Assets</b> Equity in Pooled Cash and Cash Equivalents	¢	84,729	\$	104,780	\$	71,373	\$	176,339	\$	102,663	¢	63,634	\$	45,529	\$	649,047
Equity in Fooled Cash and Cash Equivalents	φ	04,729	φ	104,780	φ	/1,3/3	φ	170,339	φ	102,003	φ	03,034	¢	45,525	φ	049,047
Fund Balances Unreserved:																
Undesignated (Deficit), Reported in:																
General Fund	\$	84,729		-		-		-		-		-		-	\$	84,729
Special Revenue Funds		-	\$	104,780	\$	71,373	\$	176,339	\$	102,663	\$	63,634	\$	40,084		558,873
Capital Projects Funds		-		-		-		-		-		-		5,445		5,445
Total Fund Balances	\$	84,729	\$	104,780	\$	71,373	\$	176,339	\$	102,663	\$	63,634	\$	45,529	\$	649,047

Statement of Cash Basis Assets and Fund Balances

Governmental Funds

December 31, 2005

	(	General	Gasoline Tax Fund		Road and Bridge Fund		Fire District Fund		Road District Fund		Permissive Sales Tax Fund		Other Governmental Funds		Total Governmental Funds	
Assets Equity in Pooled Cash and Cash Equivalents	\$	71,952	\$	81,270	\$	79,393	\$	164,668	\$	74,180	\$	94,620	\$	34,255	\$	600,338
<b>Fund Balances</b> Unreserved: Undesignated (Deficit), Reported in:																
General Fund	\$	71,952		-		-		-		-		-		-	\$	71,952
Special Revenue Funds Capital Projects Funds		-	\$	81,270	\$	79,393 -	\$	164,668 -	\$	74,180	\$	94,620	\$	28,810 5,445		522,941 5,445
Total Fund Balances	\$	71,952	\$	81,270	\$	79,393	\$	164,668	\$	74,180	\$	94,620	\$	34,255	\$	600,338

Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances

Governmental Funds

For the Year Ended December 31, 2006

	G	eneral	asoline Tax Fund	]	oad and Bridge Fund	]	Fire District Fund	]	Road District Fund	ermissive ales Tax Fund	Other vernmental Funds	Go	Total vernmental Funds
Receipts													
Property and Other Local Taxes	\$	22,096	-	\$	36,828	\$	42,880	\$	28,703	\$ 97,517	-	\$	228,024
Intergovernmental		32,350	\$ 85,545		4,702		5,184		3,606	-	\$ 9,981		141,368
Interest		17,688	3,327		-		-		-	-	1,293		22,308
Other		1,162	 -		4,380		996		559	 -	 -		7,097
Total Receipts		73,296	88,872		45,910		49,060		32,868	 97,517	 11,274		398,797
Disbursements													
Current:													
General Government		60,032	-		-		-		-	15,361	-		75,393
Public Safety		_	-		-		37,389		-	-	-		37,389
Public Works		-	65,165		37,693		-		4,385	113,142	-		220,385
Health		172	_		-		-		-	-	-		172
Capital Outlay		315	197		16,237		-		-	-	-		16,749
Total Disbursements		60,519	 65,362		53,930		37,389		4,385	 128,503	 -		350,088
Excess of Receipts Over (Under) Disbursements		12,777	23,510		(8,020)		11,671		28,483	(30,986)	11,274		48,709
Fund Balances Beginning of Year		71,952	 81,270		79,393		164,668		74,180	 94,620	 34,255		600,338
Fund Balances End of Year	\$	84,729	\$ 104,780	\$	71,373	\$	176,339	\$	102,663	\$ 63,634	\$ 45,529	\$	649,047

## Statement of Cash Receipts, Cash Disbursements and Changes in Cash Basis Fund Balances

Governmental Funds

For the Year Ended December 31, 2005

	(	General	(	Gasoline Tax Fund	oad and Bridge Fund	]	Fire District Fund	]	Road District Fund	ermissive ales Tax Fund	Gov	Other ernmental Funds	Go	Total vernmental Funds
<b>Receipts</b> Property and Other Local Taxes Intergovernmental Interest Other	\$	19,162 69,616 8,965 1,533	\$	76,687 1,191	\$ 31,882 4,375 - 4,247	\$	39,495 5,297 - 2,694	\$	26,675 3,649 - 740	\$ 102,079 - -	\$	26,432 622	\$	219,293 186,056 10,778 9,214
Total Receipts		99,276		77,878	 40,504		47,486		31,064	 102,079		27,054		425,341
Disbursements Current:		(2, (0))								17 504				00.275
General Government Public Safety Public Works Capital Outlay		62,691 - - 1,626		- - 60,918 -	40,578		- 31,002 - 62		6,003	17,584 - 80,822		- - 11,017		80,275 31,002 199,338 1,688
Total Disbursements		64,317		60,918	 40,578	. <u> </u>	31,064		6,003	 98,406		11,017		312,303
Excess of Receipts Over (Under) Disbursements		34,959		16,960	(74)		16,422		25,061	3,673		16,037		113,038
<b>Other Financing Sources (Uses)</b> Transfers In Transfers Out		-		12,297	 -		-		-	 4,417		- (16,714)		16,714 (16,714)
Total Other Financing Sources (Uses)		-		12,297	 				-	 4,417		(16,714)		
Net Change in Fund Balances		34,959		29,257	(74)		16,422		25,061	8,090		(677)		113,038
Fund Balances Beginning of Year		36,993		52,013	 79,467		148,246		49,119	 86,530		34,932		487,300
Fund Balances End of Year	\$	71,952	\$	81,270	\$ 79,393	\$	164,668	\$	74,180	\$ 94,620	\$	34,255	\$	600,338

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2006

		Budgeted	Amo	unts		Fina	ance with 1 Budget
	C	Driginal		Final	Actual		ositive egative)
Receipts							
Property and Other Local Taxes	\$	19,000	\$	19,000	\$ 22,096	\$	3,096
Intergovernmental		30,977		30,977	32,350		1,373
Earnings on Investments		5,000		5,000	17,688		12,688
Other		500		500	 1,162		662
Total receipts		55,477		55,477	 73,296		17,819
Disbursements							
Current:							
General Government		92,100		92,100	60,032		32,068
Health		2,000		2,000	172		1,828
Other		8,500		8,500	 315		8,185
Total Disbursements		102,600		102,600	 60,519		42,081
Excess of Receipts Over (Under) Disbursements		(47,123)		(47,123)	12,777		59,900
Fund Balance Beginning of Year		71,952		71,952	 71,952		-
Fund Balance End of Year	\$	24,829	\$	24,829	\$ 84,729	\$	59,900

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis General Fund For the Year Ended December 31, 2005

		Budgeted	l Amo			A / 1	Fin F	ance with al Budget Positive
		Driginal		Final		Actual	(1)	legative)
Receipts	¢	00.000	¢	10.000	¢	10.1.0	¢	
Property and Other Local Taxes	\$	92,000	\$	19,200	\$	19,162	\$	(38)
Intergovernmental		-		70,112		69,616		(496)
Interest		-		3,000		8,965		5,965
Other		-		1,000		1,533		533
Total receipts		92,000		93,312		99,276		5,964
Disbursements								
Current:								
General Government		79,532		79,532		62,691		16,841
Health		1,000		1,000		-		1,000
Other		8,500		8,500		-		8,500
Capital Outlay		-		-		1,626		(1,626)
Total Disbursements		89,032		89,032		64,317		24,715
Excess of Receipts Over (Under) Disbursements		2,968		4,280		34,959		30,679
Fund Balance Beginning of Year		36,993		36,993		36,993		
Fund Balance End of Year	\$	39,961	\$	41,273	\$	71,952	\$	30,679

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2006

	Budgeted Amounts						Fin	iance with al Budget Positive
	C	Driginal		Final		Actual	(N	egative)
Receipts								<u> </u>
Intergovernmental	\$	51,500	\$	51,500	\$	85,545	\$	34,045
Interest		700		700		3,327		2,627
Total receipts		52,200		52,200		88,872		36,672
Disbursements								
Current:								
Public Works		105,000		105,000		65,165		39,835
Capital Outlay		27,000		27,000		197		26,803
Total Disbursements		132,000		132,000		65,362		66,638
Excess of Receipts Over (Under) Disbursements		(79,800)		(79,800)		23,510		103,310
Fund Balance Beginning of Year		81,270		81,270		81,270		
Fund Balance End of Year	\$	1,470	\$	1,470	\$	104,780	\$	103,310

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Gasoline Tax Fund For the Year Ended December 31, 2005

	Budgeted Amounts Original Final					Actual	Fina P	ance with al Budget ositive egative)
Receipts								
Intergovernmental	\$	103,563	\$	51,200	\$	76,687	\$	25,487
Interest		-		350		1,191		841
Total receipts		103,563		51,550		77,878		26,328
Disbursements								
Current:								
Public Works		88,000		88,000		60,918		27,082
Capital Outlay		15,213		15,213		-		15,213
								,
Total Disbursements		103,213		103,213		60,918		42,295
		, -						,
Excess of Receipts Over (Under) Disbursements		350		(51,663)		16,960		68,623
						,		,
Other Financing Sources (Uses)								
Transfers In		-		-		12,297		12,297
						<u> </u>		<u> </u>
Net Change in Fund Balance		350		(51,663)		29,257		80,920
Fund Balance Beginning of Year		52,013		52,013		52,013		-
Fund Balance End of Year	\$	52,363	\$	350	\$	81,270	\$	80,920

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road and Bridge Fund For the Year Ended December 31, 2006

		Budgeted	Amou		Variance with Final Budget Positive		
	0	riginal		Final	 Actual		egative)
Receipts							
Property and Other Local Taxes	\$	32,000	\$	32,000	\$ 36,828	\$	4,828
Intergovernmental		3,000		3,000	4,702		1,702
Other		900		900	 4,380		3,480
Total receipts		35,900		35,900	 45,910		10,010
Disbursements							
Current:							
Public Works		93,200		93,200	37,693		55,507
Capital Outlay		20,000		20,000	 16,237		3,763
Total Disbursements		113,200		113,200	 53,930		59,270
Net Change in Fund Balance		(77,300)		(77,300)	(8,020)		69,280
Fund Balance Beginning of Year		79,393		79,393	 79,393		-
Fund Balance End of Year	\$	2,093	\$	2,093	\$ 71,373	\$	69,280

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road and Bridge Fund For the Year Ended December 31, 2005

		Budgeted	Amou	ints			Fina	ance with al Budget
	(	Driginal		Final		Actual		ositive egative)
Receipts Property and Other Local Taxes	\$ 116,366			32,000	\$	31,882	\$	(118)
Intergovernmental	φ	- 110,300	\$	4,000	φ	4,375	φ	375
Other				900		4,247		3,347
Total receipts		116,366		36,900		40,504		3,604
Disbursements								
Current:								
Public Works		96,367		96,367		40,578		55,789
Capital Outlay		20,000		20,000		-		20,000
Total Disbursements		116,367		116,367		40,578		75,789
Net Change in Fund Balance		(1)		(79,467)		(74)		79,393
Fund Balance Beginning of Year		79,467		79,467		79,467		
Fund Balance End of Year	\$	79,466	\$	_	\$	79,393	\$	79,393

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Fire District Fund For the Year Ended December 31, 2006

	Budgetec	l Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Receipts				
Property and Other Local Taxes	\$ 40,000	\$ 40,000	\$ 42,880	\$ 2,880
Intergovernmental	1,000	1,000	5,184	4,184
Other	300	300	996	696
Total receipts	41,300	41,300	49,060	7,760
Disbursements				
Current:				
Public Safety	52,000	52,000	37,389	14,611
Capital Outlay	20,000	20,000		20,000
Total Disbursements	72,000	72,000	37,389	34,611
Net Change in Fund Balance	(30,700)	(30,700)	11,671	42,371
Fund Balance Beginning of Year	164,668	164,668	164,668	
Fund Balance End of Year	\$ 133,968	\$ 133,968	\$ 176,339	\$ 42,371

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Fire District Fund For the Year Ended December 31, 2005

	Budgetee	d Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Receipts				
Property and Other Local Taxes	\$ 193,545	\$ 40,000	\$ 39,495	\$ (505)
Intergovernmental	-	5,000	5,297	297
Other		300	2,694	2,394
Total receipts	193,545	45,300	47,486	2,186
Disbursements				
Current:				
Public Safety	183,546	183,546	31,002	152,544
Capital Outlay	10,000	10,000	62	9,938
Total Disbursements	193,546	193,546	31,064	162,482
	195,510	175,510	51,001	102,102
Excess of Receipts Over (Under) Disbursements	(1)	(148,246)	16,422	164,668
Fund Balance Beginning of Year	148,246	148,246	148,246	
Fund Balance End of Year	\$ 148,245	\$ -	\$ 164,668	\$ 164,668

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road District Fund For the Year Ended December 31, 2006

		Budgeted	Amo	unts		Fina	ance with al Budget ositive
	0	Driginal		Final	 Actual		egative)
Receipts							
Property and Other Local Taxes	\$	27,000	\$	27,000	\$ 28,703	\$	1,703
Intergovernmental		300		300	3,606		3,306
Other		-		-	 559		559
Total receipts		27,300		27,300	32,868		5,568
Disbursements							
Current:							
Public Works		39,000		39,000	4,385		34,615
Capital Outlay		50,000		50,000	 -		50,000
Total Disbursements		89,000		89,000	 4,385		84,615
Excess of Receipts Over (Under) Disbursements		(61,700)		(61,700)	28,483		90,183
Fund Balance Beginning of Year		74,180		74,180	 74,180		
Fund Balance End of Year	\$	12,480	\$	12,480	\$ 102,663	\$	90,183

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Road District Fund For the Year Ended December 31, 2005

		Budgeted	Amou	unts		Fina	ance with Il Budget ositive
	C	Driginal		Final	Actual		egative)
Receipts							
Property and Other Local Taxes	\$	79,118	\$	26,500	\$ 26,675	\$	175
Intergovernmental		-		3,500	3,649		149
Other		-		300	 740		440
Total receipts		79,118		30,300	 31,064		764
Disbursements							
Current:							
Public Works		39,419		39,419	6,003		33,416
Capital Outlay		40,000		40,000	 -		40,000
Total Disbursements		79,419		79,419	 6,003		73,416
Excess of Receipts Over (Under) Disbursements		(301)		(49,119)	25,061		74,180
Fund Balance Beginning of Year		49,119		49,119	 49,119		
Fund Balance End of Year	\$	48,818	\$	-	\$ 74,180	\$	74,180

Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Permissive Sales Tax Fund For the Year Ended December 31, 2006

	Budgeted Amounts						Variance with Final Budget Positive	
	Original		Final		Actual		(Negative)	
Receipts								
Property and Other Local Taxes	\$	95,400	\$	95,400	\$	97,517	\$	2,117
<b>Disbursements</b> Current: General Government		30,000		30,000		15,361		14,639
Public Works		150,000		150,000		113,142		36,858
Total Disbursements		180,000		180,000		128,503		51,497
Excess of Receipts Over (Under) Disbursements		(84,600)		(84,600)		(30,986)		53,614
Fund Balance Beginning of Year		94,620		94,620		94,620		-
Fund Balance End of Year	\$	10,020	\$	10,020	\$	63,634	\$	53,614

#### Statement of Receipts, Disbursements and Changes In Fund Balance - Budget and Actual -Budget Basis Permissive Sales Tax Fund For the Year Ended December 31, 2005

	Budgeted Amounts Original Final			Actual		Variance with Final Budget Positive (Negative)		
Receipts								
Property and Other Local Taxes	\$	180,604	\$	94,075	\$	102,079	\$	8,004
<b>Disbursements</b> Current:								
General Government		20,000		20,000		17,584		2,416
Public Works		160,605		160,605		80,822		79,783
Total Disbursements		180,605		180,605		98,406		82,199
Excess of Receipts Over (Under) Disbursements		(1)		(86,530)		3,673		90,203
<b>Other Financing Sources (Uses)</b> Transfers In						4,417		4,417
Net Change in Fund Balance		(1)		(86,530)		8,090		94,620
Fund Balance Beginning of Year		86,530		86,530		86,530		
Fund Balance End of Year	\$	86,529		-	\$	94,620	\$	94,620

#### <u>Note 1 – Reporting Entity</u>

Perry Township, Richland County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Fiscal Officer.

The reporting entity is comprised of the primary government, component units and other organizations that were included to ensure that the financial statements are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, including road and cemetery maintenance.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 – Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The Township does not apply FASB statements issued after November 30, 1989, to its governmental activities. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the Township that are governmental and those that are considered business-type. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Township has no business-type activities.

The statement of net assets presents the cash balance of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Township's general receipts.

#### Fund Financial Statements

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are all governmental.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are the General Fund, the Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Road District Fund, and Permissive Sales Tax Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio. The Gasoline Tax Fund receives gasoline taxes for maintaining and repairing Township roads. The Road and Bridges. The Fire District Fund receives special levy tax money for providing fire services to Township residents. The Road District Fund receives proceeds from a special tax levy to fund road construction and maintenance. The Permissive Sales Tax Fund receives County-levied tax money for constructing, maintaining and repairing Township roads

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

## C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued expenses and liabilities) are not recorded in these financial statements.

# D. Budgetary Process

All funds, except agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriation resolution is the Township's authorization to spend resources and sets limits on disbursements plus encumbrances at the level of control selected by the Township. The legal level of control has been established at the fund level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriation resolution is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation resolution for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

## E. Cash and Investments

To improve cash management, cash received by the Township is pooled and invested. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments of the cash management pool and investments with an original maturity of three months or less at the time of purchase are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments. Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts (contra revenue), respectively.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2006 and 2005 were \$17,688 and \$8,965, respectively.

#### F. Restricted Assets

Cash, cash equivalents and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Township has restricted assets for Capital Projects and Other Purposes.

#### G. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

## J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's cash basis of accounting.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 9, the employer contributions include portions for pension benefits and for postretirement health care benefits.

## L. Long-Term Obligations

The Township's cash basis financial statements do not report liabilities for bonds or other long-term obligations. Proceeds of debt are reported when the cash is received and principal and interest payments are reported when paid. Since recording a capital asset when entering into a capital lease is not the result of a cash transaction, neither an other financing source nor a capital outlay expenditure are reported at inception. Lease payments are reported when paid. The Township had no such transactions in 2006 and 2005.

# M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. The Township had restricted net assets in 2006 and 2005 for Capital Projects and Other Purposes.

# N. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

# Note 3 – Change in Basis of Accounting

Last year the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. This year the Township has implemented the cash basis of accounting described in note 2. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

# Note 4 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Road District Fund and Permissive Sales Tax Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is that outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The Township had no encumbrances outstanding at either year-end.

## Note 5 – Deposits and Investments

State statutes classify monies held by the Township into three categories.

Active deposits are public deposits necessary to meet current demands on the Township treasury. Such monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Township has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity.

Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial credit risk for deposits is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2006, \$559,872 of the Township's bank balance of \$659,872 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name. At December 31, 2005, \$514,518 of the Township's bank balance of \$614,518 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposite being secured.

Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The Township's investment policy addresses interest rate risk by requiring that the Township's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments. At year-end, the Township had no investments.

## <u>Note 6 – Property Taxes</u>

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2006 represent the collection of 2005 taxes. Real property taxes received in 2006 were levied after October 1, 2005, on the assessed values as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2006 represent the collection of 2005 taxes. Public utility real and tangible personal property taxes received in 2006 became a lien on December 31, 2005, were levied after October 1, 2005, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2006 (other than public utility property) represent the collection of 2005 taxes. Tangible personal property taxes received in 2006 were levied after October 1, 2005, on the true value as of December 31, 2005. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the years ended December 31, 2006 and 2005, were \$7.50 and \$9.00 respectively, per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2006 and 2005 property tax receipts were based are as follows:

2006			2005	
Real Property			Real Property	
Residential and Agricultural	\$	19,345,570	Residential and Agricultural	\$ 18,638,030
Other		833,870	Other	866,210
Tangible Personal Property		727,020	Tangible Personal Property	772,630
Total Assessed Value	\$	20,906,460	Total Assessed Value	\$ 20,276,870

# <u>Note 7 – Risk Management</u>

During 2006 and 2005, the Township has obtained insurance for the following risks through the Ohio Government Risk Management Plan:

- Comprehensive property and general liability
- Wrongful acts
- Employee benefit liability
- Cemetery
- Professional liability and
- Vehicles

Settled Claims have not exceeded this commercial coverage in any of the last three years. There have been no significant reductions in insurance coverage from last year.

The Township pays the State Worker's Compensation System a premium based on a rate per \$100 of salaries. The rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

# Risk Pool Membership

The Township belongs to the Ohio Government Risk Management Plan (the "Plan"), an unincorporated non-profit association providing a formalized, jointly administered self-insurance risk management program and other administrative services to 515 and 465 Ohio governments ("Members"), as of December 31, 2006 and 2005.

Pursuant to Section 2744.081 of the Ohio Revised Code, the Plan is a separate legal entity. The Plan provides property, liability, errors and omissions, law enforcement, automobile, excess liability, crime, surety and bond, inland marine and other coverages, modified for each Member's needs. The Plan pays judgments, settlements and other expenses resulting from covered claims that exceed the Member's deductible.

The Plan issues its own policies and reinsures the Plan with A- VII or better rated carriers, except for the 15% casualty and the 10% property portions the Plan retains. The Plan pays the lesser of 15% or \$37,500 of casualty losses and the lesser of 10% or \$100,000 of property losses. Individual Members are only responsible for their self-retention (deductible) amounts, which vary from member to member.

Settlement amounts did not exceed insurance coverage for the past three fiscal years.

Plan members are responsible to notify the Plan of their intent to renew coverage by their renewal date. If a member chooses not to renew with the Plan, they have no other obligation to the Plan. The former member's covered claims, which occurred during their membership period, remain the responsibility of the Plan.

The Pool's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2006 and 2005:

	2006	2005
Assets	\$9,620,148	\$ 8,219,430
Liabilities	3,329,620	2,748,639
Member's Equity	\$6,290,528	\$ 5,470,791

You can read the complete audited financial statements for the Ohio Government Risk Management Plan at the Plan's website, www.ohioplan.org.

# <u>Note 8 – Defined Benefit Pension Plan</u>

## A. Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. Bath Township participates only in the traditional plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

For the year ended December 31, 2006, members were required to contribute 9.0 percent of their annual covered salaries and the Township's contribution rate for 2006 was 13.70 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional plan for the years ended December 31, 2006, 2005, and 2004 were \$12,928, \$12,883, and \$10,534 respectively. The full amount has been contributed for all three years.

## Note 9 - Postemployment Benefits

## A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides post-retirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with the traditional plan. Health care coverage for disability recipients and primary survivor recipients is available. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional plan is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.70 percent of covered payroll; 4.50 percent of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2005, (the latest info available), include a rate of return on investments of 6.50 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.3 percent based on additional annual pay increases. Health care premiums were assumed to increase between .50 and 6.00 percent annually for the next nine years and 4.00 percent annually after eight years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually.

As of December 31, 2006, the number of active contributing participants in the traditional and combined plans was 369,214. Actual employer contributions for 2006 which were used to fund postemployment benefits were \$4,246. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

# <u>Note 10 – Contingent Liabilities/ Subsequent Events</u>

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

Management believes there are no pending claims or lawsuits.

# <u>Note 11 – Interfund Transfers</u>

In 2005, the Township transferred \$12,297 and \$4,417 from the FEMA fund to the Gasoline Tax Fund and Permissive Sales Tax Fund, respectively, for storm water damage repairs. The transfers met all applicable requirements of the FEMA grant agreement and the Ohio Revised Code.

#### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN <u>ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS</u>

Perry Township Richland County 2025 Coursen Road Bellville, Ohio 44813

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Perry Township, Richland County, Ohio (the Township) as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements and have issued our report thereon dated June 12, 2007, wherein we noted that the Township followed the cash basis of accounting rather than generally accepted accounting priciples. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Controls Over Financial Reporting

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Township's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Township's internal control over financial control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with the cash basis of accounting such that there is more than a remote likelihood that a misstatement of the Township's financial statements that is more than inconsequential will not be prevented or detected by the Township's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Township's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Township's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we have reported to management of the Township in a separate letter dated June 12, 2007.

This report is intended for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. June 12, 2007

# STATUS OF PRIOR YEAR'S CITATIONS AND RECOMMENDATIONS

The prior audit report, for the years ending December 31, 2004 and 2003, reported no material citations or recommendations.





PERRY TOWNSHIP

**RICHLAND COUNTY** 

## **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED JULY 12, 2007

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