SOUTHEAST LOCAL SCHOOL DISTRICT INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2006



Mary Taylor, CPA Auditor of State

Board of Education Southeast Local School District 8245 Tallmadge Rd. Ravenna, OH 44266

We have reviewed the *Independent Auditor's Report* of the Southeast Local School District, Portage County, prepared by Varney, Fink & Associates, Inc., for the audit period July 1, 2005 through June 30, 2006. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Southeast Local School District is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

August 3, 2007

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SOUTHEAST LOCAL SCHOOL DISTRICT INDEPENDENT AUDITOR'S REPORT FOR THE FISCAL YEAR ENDED JUNE 30, 2006

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VARNEY, FINK & ASSOCIATES, INC.

CERTIFIED PUBLIC ACCOUNTANTS 121 College Street Wadsworth, Ohio 44281 330/336-1706 Fax 330/334-5118

INDEPENDENT AUDITOR'S REPORT

Board of Education Ravenna, OH 44266

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Southeast Local School District (the District), as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the District, as of June 30, 2006 and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 23, 2007, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

INDEPENDENT AUDITOR'S REPORT (continued)

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*, and is also not a required part of the basic financial statements of the District. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Varney, Fink & Associates

VARNEY, FINK & ASSOCIATES, INC. Certified Public Accountants

May 23, 2007

SOUTHEAST LOCAL SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

The discussion and analysis of Southeast Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the financial statements and notes to the basic financial statements to enhance their understanding of the District's financial performance.

FINANCIAL HIGHLIGHTS

Key financial highlights for 2006 are as follows:

- Net assets decreased \$1,681,958 which represents a 5.6 percent decrease from 2005.
- General revenues accounted for \$16,573,121 in revenue or 90 percent of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$1,931,364 or 10 percent of total revenues of \$18,504,485.
- The District had \$20,186,443 in expenses related to governmental activities; \$1,931,364 of these expenses was offset by program specific charges for services, grants or contributions.
- Among major funds, the general fund had \$15,466,192 in revenues and \$16,184,989 in expenditures. The general fund's fund balance decreased \$718,797 to a deficit of \$2,060,667.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of two parts – management's discussion and analysis and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the District:

These statements are as follows:

- 1. The Government-Wide Financial Statements These statements provide both long-term and short-term information about the District's overall financial status.
- 2. The Fund Financial Statements These statements focus on individual parts of the District, reporting the District's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Government-wide Statements

The government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

SOUTHEAST LOCAL SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

The two government-wide statements report the District's net assets and how they have changed. Netassets (the difference between the District's assets and liabilities) is one way to measure the District's financial health or position.

Over time, increases or decreases in the District's net assets are an indicator of whether its financial health is improving or deteriorating, respectively.

To assess the overall health of the District you need to consider additional nonfinancial factors such as the property tax base, current property tax laws, student enrollment growth and facility conditions.

The government-wide financial statements of the District reflect the following category for its activities:

<u>Governmental Activities</u> – Most of the District's programs and services are reported here including instruction, support services, operation of non-instructional services, operation of food services and extracurricular activities.

Fund Financial Statements

The fund financial statements provide more detailed information about the District's most significant funds, not the District as a whole. Funds are accounting devices that the District uses to keep track of specific sources of funding and spending for particular purposes.

Governmental Funds – Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Proprietary Funds – The District uses an internal service fund to report activities that provide services for the District's other programs and activities. Proprietary funds are reported in the same manner that all activities are reported in the statement of net assets and the statement of activities.

Fiduciary Funds – The District is the trustee, or fiduciary, for various student managed activity programs listed as agency. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets. We exclude these activities from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT AS A WHOLE

The following table provides a summary of the District's net assets for 2006 compared to 2005.

Governmental Activities					
2006	2005				
\$ 7,558,544	\$ 7,761,726				
35,619,047	37,265,419				
43,177,591	45,027,145				
7,778,166	8,013,346				
6,898,128	6,830,544				
14,676,294	14,843,890				
29,447,047	30,843,419				
1,370,223	1,536,979				
10,001	10,001				
(2,325,974)	(2,207,144)				
\$ 28,501,297	\$ 30,183,255				
	2006 \$ 7,558,544 35,619,047 43,177,591 7,778,166 6,898,128 14,676,294 29,447,047 1,370,223 10,001 (2,325,974)				

Total assets decreased approximately \$1,850,000 with a large portion (\$1,646,372) from capital assets. The decrease in capital assets was attributed to the deprecation expense exceeding the additions for the current year. Total liabilities decreased approximately \$168,000. There were no individual significant events that effected the changes in total liabilities for fiscal year 2006.

SOUTHEAST LOCAL SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Changes in Net Assets - The following table shows the changes in net assets for the fiscal year 2006 compared to 2005.

Revenues		
Program Revenues:		
Charges for Sales and Services	\$ 829,255	\$ 822,302
Operating Grants and Contributions	1,102,109	1,117,072
General Revenues:		
Property Taxes	4,502,664	5,082,034
Grants and Entitlements	11,652,198	11,189,798
Miscellaneous and Investment Earnings	418,259	91,146
Total Revenues	18,504,485	18,302,352
Program Expenses:		
Instruction	10,249,307	8,250,120
Support Services:		
Pupils	1,117,938	738,569
Instructional Staff	491,085	595,659
Board of Education	33,499	48,337
Administration	1,353,410	1,427,968
Fiscal Services	342,794	363,618
Business	170,817	105,525
Operation and Maintenance of Plant	1,615,505	1,306,176
Pupil Transportation	1,146,543	1,165,291
Central	2,154,052	1,894,150
Operation of Non-Instructional Services	11,339	40,596
Operation of Food Service	694,702	655,188
Extracurricular Activities	474,509	548,232
Interest and Fiscal Charges	330,943	393,228
Total Expenses	20,186,443	17,532,657
Change in Net Assets	(1,681,958)	769,695
Beginning Net Assets	30,183,255	29,413,560
Ending Net Assets	\$ 28,501,297	\$ 30,183,255

SOUTHEAST LOCAL SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Overall revenue increased approximately \$202,000 over fiscal year 2005. Program expenses increased from \$17.5 million in 2005 to \$20.2 million in 2006. The increase in total program expenses reflects increases in salaries, fringe benefits (health insurance and retirement), purchased services (utilities and special education costs) and other expenses.

Governmental Activities

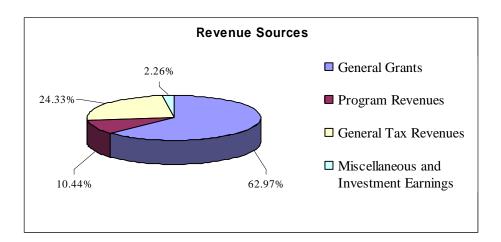
Net assets of the District's governmental activities decreased by \$1,681,958.

The unique nature of property taxes in Ohio creates the need to routinely seek voter approval for operating funds. In general, the overall revenue generated by a levy will not increase solely as a result of inflation. As an example, a homeowner with a home valued at \$100,000 and taxed at 1.0 mill would pay \$35.00 annually in taxes. If three years later the home were reappraised and increased to \$200,000 (and this inflationary increase in value is comparable to other property owners) the effective tax rate would become .5 mills and the owner would still pay \$35.00.

Property taxes made up 24.33 percent of revenues for governmental activities for Southeast Local Schools in fiscal year 2006.

		Percent
Revenue Sources	2006	of Total
General Grants	\$ 11,652,198	62.97%
Program Revenues	1,931,364	10.44%
General Tax Revenues	4,502,664	24.33%
Miscellaneous and Investment Earnings	418,259	2.26%
Total Revenue	\$18,504,485	100.00%

The District's reliance upon tax revenues is demonstrated by the following graph:



FINANCIAL ANALYSIS OF THE SCHOOL DISTRICT'S FUNDS

The District's governmental funds reported a combined fund balance of \$(862,655), which is below last year's total of \$218,328. The schedule below indicates the fund balance and the total change in fund balance by fund type as of June 30, 2006 and 2005.

	June 30, 2006		Ju	ne 30, 2005	(Decrease)		
General	\$	(2,060,667)	\$	(1,341,870)	\$	(718,797)	
Bond Retirement		318,306		332,692		(14,386)	
Classroom Facilities		103,856		410,024		(306,168)	
Other Governmental		775,850		817,482		(41,632)	
Total	\$	(862,655)	\$	218,328	\$	(1,080,983)	

General Fund –The table that follows assists in illustrating the financial activities and balance of the General Fund:

	2006		2005]	Increase
	 Revenues		Revenues		(I	Decrease)
Taxes	\$ 3,946,508	\$	4,422,401		\$	(475,893)
Tuition and Fees	100,710		58,765			41,945
Investment Earnings	37,877		18,631			19,246
Intergovernmental	11,176,969		11,199,969			(23,000)
Other Revenue Types	 204,128		21,865			182,263
Total	\$ 15,466,192	\$	15,721,631		\$	(255,439)

General Fund revenues in 2006 decreased approximately 1.6 percent compared to revenues in fiscal year 2005. The primary factor contributing to this decrease included a decrease in taxes and school foundation grants and entitlements.

	2006 Expenditures		E	2005 xpenditures	Increase (Decrease)		
Instruction	\$	7,990,982	\$	7,235,820	\$	755,162	
Supporting Services:							
Pupils		1,041,991		668,337		373,654	
Instructional Staff		363,020		476,968		(113,948)	
Board of Education		33,499		48,337		(14,838)	
Administration		1,199,090		1,282,219		(83,129)	
Fiscal Services		332,345		350,543		(18,198)	
Business		169,521		106,288		63,233	
Operation and Maintenance of Plant		1,244,801		1,196,530		48,271	
Pupil Transportation		1,069,726		996,418		73,308	
Central		2,373,744		2,265,833		107,911	
Food Service		10,580		26,307		(15,727)	
Extracurricular Activities		355,690		410,824		(55,134)	
Debt Service:							
Principal Retirement		0		13,174		(13,174)	
Interest and Fiscal Charges		0		542		(542)	
Total	\$	16,184,989	\$	15,078,140	\$	1,106,849	

The District's general fund expenditures remained fairly stable, increasing \$1,106,849, or about 7.3 percent.

General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund.

For the general fund, the actual revenue was \$15,788,686 representing a \$317,008 decrease from the final budget estimates of \$16,105,694. Most of this difference was in the areas of taxes and gifts and donations. The School District's general unencumbered fund balance deficit at end of year was \$420,856.

The District revises its appropriations throughout the fiscal year. During fiscal year 2006, no significant fluctuations between actual and final budget were noted. Final expenditures plus outstanding encumbrances went over the final appropriated amounts by \$103,848. There were no individually significant events that caused this variance. The District has adopted a fund level of budgeting.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

At the end of fiscal year 2006 the District had \$35,619,047 net of accumulated depreciation invested in land, land improvements, buildings, equipment and vehicles. The following table shows fiscal year 2005 and 2006 balances:

		Government	Increase			
		2006 2005		2006 2005 (Decre		(Decrease)
T 1	¢	1 475 065	¢	1 475 065	¢	0
Land	\$	1,475,065	\$	1,475,065	\$	0
Land Improvements		1,415,533		1,415,533		0
Buildings and Improvements		38,533,344		38,533,344		0
Machinery and Equipment		1,895,417		1,885,211		10,206
Vehicles		1,835,045		1,776,244		58,801
Less: Accumulated Depreciation		(9,535,357)		(7,819,978)		(1,715,379)
Total	\$	35,619,047	\$	37,265,419	\$	(1,646,372)

The primary cause for this decrease in capital assets is due to depreciation on the assets.

Additional information on the District's capital assets can be found in Note 6.

Debt

At June 30, 2006, the District had \$6,319,483 in bonds outstanding, \$250,000 of which is due within one year. The following table summarizes the District's debt outstanding as of June 30.

	 2006	 2005	
			-
Governmental Activities:			
General Obligation Bonds:			
Classroom Facilities	\$ 6,319,483	\$ 6,534,538	

Under current state statutes, the District's general obligation bonded debt issues are subject to a legal limitation based on 9% of the total assessed value of real and personal property. At June 30, 2006, the District's outstanding debt was below the legal limit. Additional information on the District's long-term debt can be found in Note 9.

SOUTHEAST LOCAL SCHOOL DISTRICT, OHIO

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

ECONOMIC FACTORS

The Southeast Local School District has operated without the passage of any new local operating revenue through a voted operating levy since 1995. Since then the District has been able to build some reserves that it has relied on for a number of years. However, due to major changes in state funding the District's expenditures have exceeded its revenues since fiscal year 1999. Due to the District's reliance upon state funding (68% of general fund revenues) the cuts that the State made over the last few years have had a tremendous impact on the operation of this District. In addition to State cuts, the District's enrollment has been declining over the past several years, including losses due to open enrollment and community schools. Fortunately, the District passed an 8.9 mill, 4 year emergency levy in May of 2006. This money is to be used for current operating expenses and should stabilize the District's finances for the next four fiscal years.

The District's tax base has grown steadily over the years with some new construction, but primarily due to the 3-year triennial updates and re-appraisals. The tax base now stands at \$209,690,632, with 95% of that coming from residential/agricultural and other real estate. Fortunately, the District is not heavily dependent upon personal property taxes as only 1.1% of the tax valuation is made up of personal property.

REQUESTS FOR INFORMATION

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. The District changed Treasurers as of August 1, 2006 when the current treasurer, Paul L. Wulff, retired and Cassie J. Bergman took over as Treasurer. If you have any questions about this report or need additional financial information contact Cassie J. Bergman, Treasurer of Southeast Local School District, 8245 Tallmadge Road, Ravenna, Ohio 44266.

Statement of Net Assets June 30, 2006

	Governmental Activities
Assets:	
Cash and Cash Equivalents	\$ 1,902,367
Receivables:	
Accounts	1,673
Taxes	4,939,891
Intergovernmental	672,112
Materials and Supplies Inventory	33,108
Inventory Held for Resale	9,393
Nondepreciable Capital Assets	1,475,065
Depreciable Capital Assets, Net	34,143,982
Total Assets	43,177,591
Liabilities:	
Accounts Payable	49,353
Accrued Wages and Benefits	1,398,893
Intergovernmental Payable	759,632
Claims Payable	457,867
Unearned Revenue	4,198,082
Accrued Vacations Payable	34,301
Long -Term Liabilities:	
Due Within One Year	344,912
Due Within More Than One Year	7,433,254
Total Liabilities	14,676,294
Net Assets:	
Invested in Capital Assets, Net of Related Debt	29,447,047
Restricted for:	
Capital Projects	397,718
Debt Service	367,237
Other Purposes	605,268
Restricted - Non-Expendable	10,001
Unrestricted (Deficit)	(2,325,974)
Total Net Assets	\$ 28,501,297

Statement of Activities For the Fiscal Year Ended June 30, 2006

			Program	Revenu	ies		Net (Expense) Revenue and nd Changes in Net Assets
	 Expenses	Charges forOperatingServicesGrants andand SalesContributions		Frants and	G	overnmental Activities	
Governmental Activities:							
Instruction:							
Regular	\$ 7,639,298	\$	223,377	\$	191,664	\$	(7,224,257)
Special	1,618,843		0		680,962		(937,881)
Vocational	71,684		0		0		(71,684)
Other	919,482		0		0		(919,482)
Support Services:							
Pupils	1,117,938		0		0		(1,117,938)
Instructional Staff	491,085		0		52,854		(438,231)
Board of Education	33,499		0		0		(33,499)
Administration	1,353,410		0		28,616		(1,324,794)
Fiscal	342,794		0		0		(342,794)
Business	170,817		0		0		(170,817)
Operation and Maintenance of Plant	1,615,505		1,599		0		(1,613,906)
Pupil Transportation	1,146,543		0		0		(1,146,543)
Central	2,154,052		0		0		(2,154,052)
Operation of Non-Instructional Services	11,339		0		0		(11,339)
Operation of Food Services	694,702		394,501		148,013		(152,188)
Extracurricular Activities	474,509		209,778		0		(264,731)
Interest and Fiscal Charges	 330,943		0		0		(330,943)
Total Governmental Activities	\$ 20,186,443	\$	829,255	\$	1,102,109		(18,255,079)

General Revenues

3,931,123
490,369
81,172
11,652,198
73,925
 344,334
16,573,121
(1,681,958)
 30,183,255
\$ 28,501,297
\$

Balance Sheet Governmental Funds June 30, 2006

	General		Bond Retirement		Classroom Facilities		Other Governmental Funds		G	Total overnmental Funds
Assets:										
Cash and Cash Equivalents	\$	5,235	\$	285,740	\$	103,856	\$	896,930	\$	1,291,761
Receivables:		1 (72)		0		0		0		1.670
Accounts		1,673		0		0		0		1,673
Taxes		4,301,400		547,324		0		91,167		4,939,891
Intergovernmental		540,539		0		0		131,573		672,112
Interfund Receivable		9,323		0		0		93,812		103,135
Materials and Supplies Inventory		33,108		0		0		0		33,108
Inventory Held for Resale		0		0		0		9,393		9,393
Total Assets	\$	4,891,278	\$	833,064	\$	103,856	\$	1,222,875	\$	7,051,073
Liabilities:										
Accounts Payable	\$	29,322	\$	0	\$	0	\$	20,031	\$	49,353
Accrued Wages and Benefits		1,287,733		0		0		111,160		1,398,893
Interfund Payable		0		0		0		103,135		103,135
Intergovernmental Payable		660,985		0		0		98,647		759,632
Due to Other Funds		376,556		0		0		0		376,556
Deferred Revenue		4,597,349		514,758		0		114,052		5,226,159
Total Liabilities		6,951,945		514,758		0		447,025		7,913,728
Fund Balances:										
		004 710		0		0		116 259		241.076
Reserved for Encumbrances		224,718		0		0		116,358		341,076
Reserved for Property Taxes		245,224		32,566		0		5,339		283,129
Reserved for Textbooks and Instructional Materials		527,316		0		0		0		527,316
Reserved for Capital Improvement		955,074		0		0		0		955,074
Unreserved:										
Undesignated, Reported in:		(1.010.000)								(1.010.000)
General Fund		(4,012,999)		0		0		0		(4,012,999)
Special Revenue Funds		0		0		0		395,612		395,612
Capital Projects Funds		0		0		103,856		248,540		352,396
Debt Service Funds		0		285,740		0		0		285,740
Permanent Funds		0		0		0		10,001		10,001
Total Fund Balances	_	(2,060,667)		318,306		103,856		775,850	_	(862,655)
Total Liabilities and Fund Balances	\$	4,891,278	\$	833,064	\$	103,856	\$	1,222,875	\$	7,051,073

Reconciliation of Total Governmental Fund Balances To Net Assets of Governmental Activities June 30, 2006

Total Governmental Fund Balances		\$ (862,655)
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.		35,619,047
Other long-term assets are not available to pay for current- period expenditures and therefore, are deferred in the funds: Excess Cost Delinquent Property Taxes	\$ 569,396 458,680	1,028,076
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore, are not reported in the funds. Classroom Facilities Serial Bonds Classroom Facilities Capital Appreciation Bonds Accretion of Capital Appreciation Bonds Total	 (5,915,000) (257,000) (147,483)	(6,319,483)
Some expenses reported in the statement of activities do not use the current financial resources and therefore, are not reported as expenditures in governmental funds. Compensated Absences Accrued Vacation Payable	 (1,458,682) (34,301)	(1,492,983)
An internal service fund is used by management to charge the costs of insurance to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.		 529,295
Net Assets of Governmental Activities		\$ 28,501,297

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2006

	 General	 Bond Retirement	 Classroom Facilities	G	Other overnmental Funds	G	Total overnmental Funds
Revenues:							
Taxes	\$ 3,946,508	\$ 483,227	\$ 0	\$	79,800	\$	4,509,535
Intergovernmental	11,176,969	57,691	0		1,101,776		12,336,436
Investment Earnings	37,877	0	9,524		889		48,290
Tuition and Fees	100,710	0	0		3,045		103,755
Rentals	1,599	0	0		0		1,599
Extracurricular Activities	5,546	0	0		201,187		206,733
Charges for Services	0	0	0		394,499		394,499
Gifts and Donations	188,106	0	0		15,144		203,250
Miscellaneous	 8,877	 0	 0		103,349		112,226
Total Revenues	15,466,192	 540,918	 9,524		1,899,689		17,916,323
Expenditures:							
Current:							
Instruction:		_	_				
Regular	6,012,883	0	0		194,016		6,206,899
Special	989,920	0	0		611,914		1,601,834
Vocational	68,697	0	0		0		68,697
Other	919,482	0	0		0		919,482
Support Services:		_	_				
Pupils	1,041,991	0	0		74,488		1,116,479
Instructional Staff	363,020	0	0		84,477		447,497
Board of Education	33,499	0	0		0		33,499
Administration	1,199,090	0	0		145,901		1,344,991
Fiscal	332,345	9,306	0		1,543		343,194
Business	169,521	0	0		0		169,521
Operation and Maintenance of Plant	1,244,801	0	0		40,532		1,285,333
Pupil Transportation	1,069,726	0	0		0		1,069,726
Central	2,373,744	0	0		0		2,373,744
Operation of Non-Instructional Services:							
Food Service Operations	10,580	0	0		643,033		653,613
Extracurricular Activities	355,690	0	0		145,417		501,107
Capital Outlay	0	0	315,692		0		315,692
Debt Service:			2				
Principal Retirement	0	250,000	0		0		250,000
Interest and Fiscal Charges	 0	 295,998	 0		0		295,998
Total Expenditures	 16,184,989	 555,304	 315,692		1,941,321		18,997,306
Excess of Revenues Over (Under) Expenditures	 (718,797)	 (14,386)	 (306,168)		(41,632)		(1,080,983)
Net Change in Fund Balance	(718,797)	(14,386)	(306,168)		(41,632)		(1,080,983)
Fund Balance (Deficit) at Beginning of Year	 (1,341,870)	 332,692	 410,024		817,482		218,328
Fund Balance (Deficit) at End of Year	\$ (2,060,667)	\$ 318,306	\$ 103,856	\$	775,850	\$	(862,655)

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Fiscal Year Ended June 30, 2006

Net Change in Fund Balances - Total Governmental Funds		\$ (1,080,983)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures, however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeded additions in the current period. Capital Asset Additions Current Year Depreciation Total	\$ 69,007 (1,715,379)	(1,646,372)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. Excess Cost Delinquent Property Taxes	569,396 (6,870)	562,526
Repayment of note and bond principal are expenditures in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. Bond Principal	 (5,5,5,5)	250,000
Some expenses reported in the statement of net activities do not use the current financial resources and therefore, are not reported as expenditures in governmental funds. Decrease in Compensated Absences Decrease in Vacation Payable Total	 20,126 10,457	30,583
In statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, an interest expenditure is reported when due. Current Year Bond Accretion Total	 (34,945)	(34,945)
The internal service fund used by management to charge the costs of insurance to individual funds is not reported in the district-wide statement of activities. The net revenue (expense) of internal service funds is reported with governmental activities.		 237,233
Change in Net Assets of Governmental Activities		\$ (1,681,958)

Statement of Revenues, Expenditures, and Changes in Fund Balance -Budget (Non-GAAP Basis) and Actual General Fund For the Fiscal Year Ended June 30, 2006

	Ori	ginal Budget	F	inal Budget		Actual	with [Variance Final Budget Positive Vegative)
Revenues:								
Taxes	\$	4,067,555	\$	4,220,432	\$	4,067,963	\$	(152,469)
Intergovernmental	Ψ	10,646,321	Ψ	11,382,294	Ψ	11,379,047	Ψ	(3,247)
Investment Income		14,585		34,247		37,877		3,630
Tuition and Fees		39,630		94,448		100,158		5,710
Rental		1,940		2,000		1,599		(401)
Extracurricular Activities		0		5,438		5,546		108
Gifts and Donations		80		358,591		188,106		(170,485)
Miscellaneous		5,687		8,244		8,390		(170,485)
Total Revenues		14,775,798		16,105,694		15,788,686		(317,008)
1 otar Revenues		14,775,798		10,105,094		15,788,080		(317,008)
Expenditures:								
Current:								
Instruction:								
Regular		5,995,429		6,139,897		6,129,114		10,783
Special		1,000,796		962,799		959,696		3,103
Vocational		53,620		67,748		67,027		721
Other		582,867		808,335		930,850		(122,515)
Support Services:								
Pupils		816,480		995,630		992,772		2,858
Instructional Staff		382,752		385,439		385,439		0
Board of Education		39,571		45,937		45,937		0
Administration		1,205,779		1,256,233		1,254,232		2,001
Fiscal		361,668		354,183		354,183		0
Business		118,439		119,292		119,292		0
Operation and Maintenance of Plant		1,300,807		1,300,023		1,300,022		1
Pupil Transportation		1,162,402		1,251,089		1,251,089		0
Central		2,294,001		2,033,894		2,033,894		0
Extracurricular Activities		56,783		369,919		369,919		0
Total Expenditures		15,371,394		16,090,418		16,193,466		(103,048)
Excess of Revenues Over (Under) Expenditures		(595,596)		15,276		(404,780)		(420,056)
Other Financing Sources (Uses):								
Proceeds from Sale of Assets		800		800		0		(800)
Refund of Prior Year Receipts		0		(1,731)		(1,731)		0
Advances Out		0		(19,323)		(19,323)		0
Total Other Financing Sources (Uses)		800		(20,254)		(21,054)		(800)
Net Change in Fund Balance		(594,796)		(4,978)		(425,834)		(420,856)
-		,						
Fund Balance (Deficit) at Beginning of Year		(589,817)		(589,817)		(589,817)		0
Prior Year Encumbrances Appropriated		594,795		594,795		594,795		0
Fund Balance (Deficit) at End of Year	\$	(589,818)	\$	0	\$	(420,856)	\$	(420,856)

Statement of Fund Net Assets Proprietary Fund June 30, 2006

	А	vernmental ctivities - rnal Service Funds
Assets:		
Current Assets:		
Cash and Cash Equivalents	\$	610,606
Due From Other Funds		376,556
Total Assets		987,162
Liabilities:		
Current Liabilities:		
Claims Payable		457,867
Net Assets:		
Unrestricted	\$	529,295

Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Fund For the Fiscal Year Ended June 30, 2006

	Governmental Activities - Internal Service Funds		
Operating Revenues: Charges for Services	\$	2,964,088	
Operating Expenses: Purchased Services Claims		381,289 2,371,201	
Total Operating Expenses Operating Income		2,752,490 211,598	
Non-Operating Revenue (Expenses): Investment Earnings		25,635	
Change in Net Assets		237,233	
Net Assets (Deficit) Beginning of Year Net Assets (Deficit) End of Year	\$	292,062 529,295	

Statement of Cash Flows Proprietary Fund For the Fiscal Year Ended June 30, 2006

	Governme Activiti Interna Service F	es al
Cash Flows From Operating Activities:		
Cash Received for Charges for Services	\$	2,587,532
Cash Paid for Goods and Services		(381,289)
Cash Paid for Claims	(2,298,706)
Net Cash Provided By (Used For) Operating Activities		(92,463)
Cash Flows From Noncapital Financing Activities:		
Cash Payments for Advances In		10,000
Net Cash Provided By (Used For) Noncapital Financing Activities		10,000
Cash Flows From Investing Activities:		
Cash Receipts for Interest		25,635
Net Cash Provided By (Used For) Investing Activities		25,635
Net (Decrease) in Cash and Cash Equivalents		(56,828)
Cash and Cash Equivalents at Beginning of Year		667,434
Cash and Cash Equivalents at End of Year	\$	610,606
Reconciliation of Operating Income (Loss) to Net Cash Provided By (Used For) Operating Activities:		
Operating Income	\$	211,598
Changes in Assets and Liabilities:		
Increase (Decrease) in Liabilities:		
Claims Payable		72,495
Due From Other Funds		(376,556)
Net Cash Provided By (Used For) Operating Activities	\$	(92,463)

Statement of Assets & Liabilities Fiduciary Funds June 30, 2006

	Ager Fur		
Assets: Cash and Cash Equivalents	\$	37,482	
Liabilities: Due to Students	\$	37,482	

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. <u>Reporting Entity</u>

Southeast Local School District, Ohio (the District) is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio.

The District is governed by a locally elected five member Board of Education (the Board) which provides educational services. The Board controls the District's instructional support facilities staffed by approximately 97 non-certified and approximately 137 certified teaching personnel and administrative employees providing education to 2,254 students.

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, "*The Financial Reporting Entity*," in that the financial statements include all organizations, activities, functions and component units for which the District (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either the District's ability to impose its will over the organization or the possibility that the organization will provide a financial benefit to, or impose a financial burden on, the District. There were no potential component units that met the criteria imposed by GASB Statement No. 14 to be included in the District's reporting entity. Based on the foregoing, the reporting entity of the District includes the following services: instructional (regular, special education, vocational), student guidance, extracurricular activities, food service, pupil transportation and care and upkeep of grounds and buildings.

Southeast Local School District participates in a jointly governed organization, the Stark-Portage Area Computer Consortium (SPARCC). SPARCC provides the data processing services needed by the participating Districts. Information regarding this organization is presented in Note 12.

The financial statements of the District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District will apply Financial Accounting Standards Board Statements and Interpretations issued on or before November 30, 1989, to any governmental activities provided they do not conflict with or contradict GASB pronouncements. For the year ended June 30, 2006, the District has implemented GASB Statement No 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries", GASB Statement No. 46 "Net Assets Restricted by Enabling Legislation", and Statement No. 47 "Accounting for Termination Benefits."

Statement No. 42 establishes accounting and financial standards for impairment of capital assets and clarifies and establishes accounting requirements for insurance recoveries.

Statement No. 46 establishes that any amount of the primary government's net assets at the end of the reporting period restricted by enabling legislation should be disclosed in the notes to the financial statements.

Statement No. 47 provides guidance to governmental employers for measuring, recognizing, and reporting liabilities and expenses/expenditures related to *all* termination benefits without limitation as to the period of time during which the benefits are offered.

There was no effect on beginning fund balances as a result of this implementation. The District's significant accounting policies are described below.

B. Basis of Presentation - Fund Accounting

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures/expenses. The various funds are grouped into the categories governmental, proprietary and fiduciary.

Governmental Funds - These are funds through which most governmental functions typically are financed. The acquisition, use and balances of the District's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is based upon determination of "current financial flow" (sources, uses and balances of current financial resources). The following are the District's major governmental funds:

<u>General Fund</u> - This fund is the general operating fund of the District and is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Bond Retirement Fund</u> - This fund provides for the retirement of bonds. All revenue derived from general or special levies, either within or exceeding the ten-mil limitation, which is levied for debt charges on bonds or loans, shall be paid into this fund.

<u>Classroom Facilities Fund</u> - The classroom facilities capital projects fund accounts for financial resources to be used for the acquisition, construction, or improvement of capital facilities.

Proprietary Funds - The proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets and all liabilities associated with the operation of the proprietary funds are included on the balance sheet. The proprietary fund operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The District's only proprietary fund is an internal service fund.

<u>Internal Service Fund</u> - The internal service fund is used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the District or to

other governments on a cost-reimbursement basis. The only internal service fund of the District accounts for a self-insurance program that accounts for health and medical claims of District employees.

Fiduciary Funds - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency funds account for student managed activities.

C. <u>Basis of Presentation – Financial Statements</u>

<u>Government-wide Financial Statements</u> – The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The internal service fund activity is eliminated to avoid "doubling up" revenues and expenses.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the District and for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the District.

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources

measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary fund types are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the District finances and meets the cash flow needs of its proprietary activities.

Fiduciary funds are reported using the economic resources measurement focus.

D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements and the statements presented for the fiduciary funds are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

Revenues-Exchange and Non-Exchange Transactions Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On the accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 4). Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the fiscal year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: property taxes available as an advance, interest, tuition, grants, fees and rentals.

Deferred/Unearned Revenue Deferred/unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred/unearned revenue within the basic financial statements.

Grants and entitlements received before the eligibility requirements are met and receivables that will not be collected within the available period have been reported as deferred revenue in the governmental fund financial statements.

Expenses/Expenditures On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the statement of activities as an expense with a like amount reported within the "operating grants, contributions and interest" program revenue account. Unused donated commodities are reported in the account "Inventory held for resale" within the basic financial statements.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

E. Budgetary Process

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control selected by the Board. The legal level of control has been established by the Board of Education at the fund level.

The certificate of estimated resources may be amended during the fiscal year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect that was in effect at the time the final appropriations were passed by the Board of Education.

The appropriation resolution is subject to amendment by the Board throughout the fiscal year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as the original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior fiscal years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during the fiscal year.

While the School District is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Non-GAAP Basis) and Actual, is presented for the general fund on the budgetary basis to provide a meaningful comparison of actual results with the budget.

The major differences between the budget basis and GAAP basis are that:

- 1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).
- 2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Advances In and Advances Out are operating transactions (budget) as opposed to balance sheet transactions (GAAP).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statements for the general fund:

Net Change in Fund Balance

GAAP Basis	\$ (718,797)
Net Adjustment for Revenue Accruals Advance Out Net Adjustment for Expenditure Accruals	322,494 (19,323) 415,881 (426,080)
Adjustment for Encumbrances Budget Basis	(426,089) \$ (425,834)

F. Cash and Cash Equivalents

To improve cash management, all cash received by the District is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through District records. Each fund's interest in the pool is presented as "equity in pooled cash and cash equivalents" on the balance sheet.

During fiscal year 2006, cash and cash equivalents included amounts in demand deposits and the State Treasury Asset Reserve (STAROhio). STAROhio is a very liquid investment account which is reported as cash equivalents in the basic financial statements.

The District pools its cash for investment and resource management purposes. Each fund's equity in pooled cash and cash equivalents represents the balance on hand as if each fund maintained its own cash and investment account. See Note 3, for more detail on the District's Cash and Cash Equivalents.

G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", the District records all its investments at fair value. See Note 3, for more detail on the District's investments.

The District has invested funds in the State Treasury Asset Reserve of Ohio during 2006. STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAR Ohio's share price which is the price the investment could be sold for on June 30, 2006.

Following Ohio statutes, the Board of Education has, by resolution, identified the funds to receive an allocation of interest. Interest revenue credited to the general fund during fiscal year 2006 amounted to \$37,877 which includes \$37,701 assigned from other School District funds.

H. Inventory

On the government-wide financial statements, inventories are presented at cost on a first-in, first-out basis and are expensed when consumed.

Inventories of the food service special revenue fund are stated at cost, which is determined on a firstin, first-out basis. Inventory consists of donated food and purchased food held for resale and is expensed when consumed.

I. <u>Prepaid Items</u>

Payments to vendors for services that will benefit periods beyond June 30, 2006 are recorded as prepaid items using the consumption method. A current asset for the prepaid item is recorded at the time of purchase and expenditure is reported in the fiscal year in which the services are consumed.

J. <u>Capital Assets and Depreciation</u>

General capital assets are those assets related to activities reported in the governmental funds. All of the District's capital assets are classified as general capital assets. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities

column of the government-wide statement of net assets but are not reported in the fund financial statements.

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the fiscal year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of five thousand dollars. The District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not "capitalized".

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Estimated Lives
Description	(in years)
Land Improvements	20
Building and Improvements	25 - 75
Machinery and Equipment	8 - 20
Vehicles	5 - 10

K. <u>Accrued Liabilities and Long-Term Obligations</u>

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables and accrued liabilities from the internal service fund are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds are recognized as a liability on the fund financial statements when due.

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
Capital Leases	General Fund
Compensated Absences	Fund from which employee is paid
General Obligation Bond	Bond Retirement Fund

L. Compensated Absences

In accordance with GASB Statement No. 16, "Accounting for Compensated Absences," vacation benefits are accrued as a liability when an employee's right to receive compensation is attributable to services already rendered, and it is probable that the employee will be compensated through paid time off or some other means, such as cash payments at termination or retirement. Administrators and classified staff who work twelve month contracts are granted vacation leave based on length of service and position. Sick leave benefits are accrued as a liability using the termination method. Employees earn one and one-fourth days of sick leave per month up to a maximum of 15 days per year. Upon retirement, a percentage of unused sick leave is paid based upon years of experience. The percentages are 15 percent for 0-5 years, 30 percent for 6-15 years and 35 percent for 16 years and up. Maintenance and custodial employees receive an additional 15 days of severance for 6-15 years of service at retirement. For governmental funds, that portion of unpaid compensated absences that is expected to be paid using expendable, available resources is reported as expenditure in the fund from which the individual earning the leave is paid.

M. <u>Net Assets</u>

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The District applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

N. Pensions

The provision for pension costs are recorded when the related payroll is accrued and the obligation is incurred. For governmental funds, pension liabilities expected to be paid from current available financial resources are recorded as a fund liability.

O. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

P. <u>Restricted Assets</u>

Assets are reported as restricted when limitations on their use change in nature or normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, laws of other governments, or imposed by enabling legislation. Restricted assets may include amounts required by statute to be set-aside for the purchase of textbooks and other instructional material or for the purchase and maintaining of capital assets of the District. See Note 10 for additional information regarding set asides.

Q. <u>Reservations of Fund Balance</u>

Reserves indicate that a portion of fund balance is not available for expenditure or is legally segregated for a specific future use. Fund balances are reserved for textbooks and instructional materials, property taxes, capital improvements and encumbered amounts which have not been accrued at year end. The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles, but not available for appropriation under State statute.

R. <u>Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

S. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the District, these revenues are interfund charges for the internal service funds. Operating expenses are necessary costs incurred to provide the good or service that are the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

T. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. The District had no extraordinary or special items during fiscal year 2006.

NOTE 2 - COMPLIANCE AND ACCOUNTABILITY

The fund deficits at June 30, 2006 of \$2,060,667, in the general fund, \$104,044 in the food service fund, \$7,982 in the miscellaneous state fund and \$10,430 in the improving teacher quality fund and the net asset deficits of \$2,580,490 in the general fund, \$134,798 in the food service fund, \$7,982 in

the miscellaneous state fund and \$10,430 in the improving teacher quality fund. These deficits were caused by the application of generally accepted accounting principles. The general fund provides transfers to cover deficit balances in other funds; however, this is when cash is needed rather than when accruals occur.

Contrary to Ohio Revised Code Section 5705.10, the District had negative fund balances at June 30, 2006 in the food service and miscellaneous state grant fund by \$87,557 and \$6,253, respectively.

Contrary to Ohio Revised Code Section 5705.41(B), budgetary expenditures exceeded the appropriation authority during the year in the general fund by \$103,039 and by \$2,115 in the food service fund.

Contrary to Ohio Revised Code Section 5705.36, amended certificate of estimated resources should have been obtained for the general fund and food service fund.

NOTE 3 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing no later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies that are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing no more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Protection of District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to payment of principal and interest by the United States;

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan.
- 3. Written repurchase agreements in securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred and eighty days in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Custodial credit risk is the risk that in the event of bank failure, the government's deposits may not be returned to it. Protection of District cash and deposits is provided by the Federal Deposit Insurance Corporation, as well as qualified securities pledged by the institution holding the assets. By law, financial institutions must collateralize all public deposits. The face value of the pooled collateral must equal at least 105 percent of public funds deposited. Collateral is held by trustees including the Federal Reserve Bank and designated third party trustees of the financial institutions

Undeposited Cash At year-end, the District had \$2,500 in undeposited cash on hand which is included as part of "equity in pooled cash and cash equivalents."

Deposits At fiscal year end, the carrying amount of the District's deposits was \$1,243,555 and the bank balance was \$1,504,739. Of the bank balance:

- 1. \$367,542 was covered by federal depository insurance; and
- 2. \$1,137,197 was uninsured and uncollateralized. Although all State statutory requirements for the deposit of money had been followed, non-compliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

Investments

Interest Rate Risk – The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The District's policy indicates that investments must mature within five years, unless matched to a specific obligation or debt of the District. During the year, the District's only investment was in STAROhio.

Ending Investments in STAROhio are valued at STAROhio's share price, which is the price the investment could be sold for on June 30, 2006. This value as of June 30, 2006 was \$693,794.

Credit Risk – The District's only investment at June 30, 2006 in STAROhio, which is rated AAAm by Standard & Poor's. The School District's policy doesn't address credit risk.

Concentration of Credit Risk – The District places no limit on the amount the District may invest in any one issuer. During the year, the District's only investment was in STAROhio.

NOTE 4 - PROPERTY TAXES

Property taxes include amounts levied against all real estate and public utility property, and tangible personal property used in business and located in the District. Real property taxes (other than public utility) collected during 2006 were levied after October 1, 2005 on assessed values as of January 1, 2005, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments made the third year following reappraisal. The last revaluation was completed in 2000, and equalization adjustments were made in 2003. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Taxes collected from tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values during and at the close of the most recent fiscal year of the taxpayer, and at the tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of true value for capital assets and 23 percent of true value for inventory. Amounts paid by multi-county taxpayers are due September 20 of the year assessed. Single county taxpayers may pay annually or semi-annually, the first payment is due April 30; with the remainder payable by September 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year proceeding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including Southeast Local District. The County Auditor periodically remits to the District its portion of the taxes collected. The assessed value upon which the fiscal year 2006 receipts were based is:

	200	5 Second Half	20	006 First Half
	Collections			Collections
Agricultural/Residential and Other Real Estate	\$	193,219,821	\$	198,630,672
Public Utility Personal		10,368,860		8,784,000
Tangible Personal Property		3,241,213		2,275,960
Total Assessed Value	\$	206,829,894	\$	209,690,632
Tax rate per \$1,000 of assessed valuation	\$	46.13	\$	38.34

NOTE 5 - RECEIVABLES

Receivables at June 30, 2006 consisted of taxes, interfund loans, intergovernmental and accounts receivables. A summary of the principal items of intergovernmental receivables follows:

Amount

	_	
General Fund	\$	540,539
Other governmental funds:		
Food Service		27,585
IDEA Grant		23,021
Title I		57,193
Drug Free		3,872
Improving Teacher Quality		565
Miscellaneous Federal Grants		19,337
Total Intergovernmental Receivable	\$	672,112

NOTE 6 - CAPITAL ASSETS

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Balance June 30, 2005	Additions	Deletions	Balance June 30, 2006
Governmental Activities				
Capital Assets, Not Being Depreciated				
Land	\$ 1,475,065	\$ 0	\$ 0	\$ 1,475,065
Capital Assets, Being Depreciated				
Land Improvements	1,415,533	0	0	1,415,533
Building and Improvements	38,533,344	0	0	38,533,344
Machinery and Equipment	1,885,211	10,206	0	1,895,417
Vehicles	1,776,244	58,801	0	1,835,045
Total Capital Assets, being depreciated	43,610,332	69,007	0	43,679,339
Accumulated Depreciation				
Land Improvements	(1,092,963)	(114,198)	0	(1,207,161)
Building and Improvements	(4,202,937)	(1,318,652)	0	(5,521,589)
Machinery and Equipment	(1,158,405)	(147,997)	0	(1,306,402)
Vehicles	(1,365,673)	(134,532)	0	(1,500,205)
Total Accumulated Depreciation	(7,819,978)	(1,715,379)	0	(9,535,357)
Total Capital Assets being depreciated, net	35,790,354	(1,646,372)	0	34,143,982
Governmental Activities, Capital Assets, net	\$ 37,265,419	\$ (1,646,372)	\$ 0	\$ 35,619,047

Depreciation expenses were charged to governmental functions as follows:

Instruction:	
Regular	\$ 1,442,633
Support Services:	
Instructional Staff	72,148
Administration	3,404
Operation and Maintenance of Plant	30,511
Pupil Transportation	147,959
Central	2,360
Operation of Food Services	11,220
Extracurricular Activities	 5,144
Total Depreciation	\$ 1,715,379

NOTE 7- DEFINED BENEFIT PENSION PLANS

A. School Employees Retirement System

The District contributes to the School Employees Retirement System of Ohio (SERS), a cost sharing multiple employer defined pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746.

Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS' Retirement Board. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005, and 2004 were \$247,564 \$231,049, and \$206,944, 47.9 percent has been contributed for fiscal year 2006 and 100 percent for the fiscal years 2005 and 2004. \$118,583 represents the unpaid contributions for fiscal year 2006, and is recorded as a liability within the respective funds.

B. State Teachers Retirement System

The District contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a costsharing multiple employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand alone financial report that may be obtained by writing to the State Teachers Retirement System, 275 East Broad Street, Columbus, Ohio 43215-3371 or by calling (614) 227-4090, or by visiting the STRS Ohio Web site at <u>www.strsoh.org</u>.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan.

Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The District's required contributions for pension obligations to the DB Plan for the fiscal year ended June 30, 2006, were \$980,973. Contributions to the DC and Combined Plans for fiscal year 2006 were \$20,868 made by the District and \$2,587 made by the plan members.

For fiscal years ended June 30, 2005 and 2004, the District's contributions to STRS were \$960,173 and \$1,053,492, respectively. 84 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004. \$167,656 represents the unpaid contribution for fiscal year 2006, and is recorded as a liability within the respective funds.

A retiree of STRS Ohio or another Ohio public retirement system is eligible for reemployment as a teacher following the elapse of two months from the date of retirement. Contributions are made by reemployed member and employer during the reemployment. Upon termination of reemployment or age 65, whichever comes later, the retiree is eligible for an annuity benefit or equivalent lump-sum payment in addition to the original retirement allowance. Effective April 11, 2005, a reemployed retiree may alternatively receive a refund of member contributions with interest before age 65, once employment is terminated.

NOTE 8 - POST EMPLOYMENT BENEFITS

The District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio, (STRS Ohio), and to retired non-certificated employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

All STRS Ohio benefit recipients and sponsored dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Most benefit recipients pay a portion of health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2005, the STRS Ohio Board allocated employer contributions equal to 1 percent of covered payroll to the Health Care Reserve Fund. For the District this amount equaled \$75,459 for fiscal year 2006.

STRS Ohio pays health care benefits from the Health Care Reserve Fund. At June 30, 2006, the balance in the Fund was \$3.5 billion. For the year ended June 30, 2006, net health care costs paid by STRS were \$282,743,000 and STRS had 119,184 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. Effective January 1, 2004, all retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the

minimum pay has been established at \$35,800. For the District, the amount to fund health care benefits, including surcharge, during the 2006 fiscal year equaled \$114,751.

Health care benefits are financed on a pay-as-you-go basis. Net health care costs for the year ending June 30, 2006 were \$158,751,207. The target level for the health care fund is 150 percent of the projected claims less premium contributions for the next fiscal year. As of June 30, 2006, the value of the health care fund was \$295.6 million, which is about 221 percent of next year's projected net health care costs of \$158,776,151. On the basis of actuarial projections, the allocated contributions will be insufficient, in the long term, to provide for a health care reserve equal to at least 150 percent of estimated annual net claim costs. The number of participants eligible to receive benefits is 59,492.

NOTE 9 – LONG-TERM DEBT AND OTHER OBLIGATIONS

Detail of the changes in the long-term general obligation bonds, capital leases and compensated absences of the District for the year ended June 30, 2006, is as follows:

	Ju	Balance ne 30, 2005	A	dditions	D	eductions	Ju	Balance ne 30, 2006	nount Due Within One Year
General Obligation Bonds:									
School Improvement									
Classroom Facilities Improvement									
Serial Bonds		\$6,165,000		\$0		(\$250,000)		\$5,915,000	\$250,000
Classroom Facilities Improvement									
Capital Appreciation Bonds		257,000		0		0		257,000	0
Accretion on Capital									
Appreciation Bonds		112,538		34,945		0		147,483	 0
Total General Obligation Bonds		6,534,538		34,945		(250,000)		6,319,483	250,000
Other Long-term Liabilities:									
Compensated Absences		1,478,808		200,033		(220,158)		1,458,683	 94,912
Total Governmental Long-term									
Obligations	\$	8,013,346	\$	234,978	\$	(470,158)	\$	7,778,166	\$ 344,912

Classroom Facilities Improvement Bonds- On May 15, 2001, the District issued \$7,212,000 in bonds for school construction. The bonds mature on December 1, 2023 and bear an interest rate between 4 and 5.1 percent.

A summary of the District's future long-term debt funding requirements, including principal and interest payments as of June 30, 2006, follows:

Fiscal Year	Ger	neral Obligation	Bond	Capi	tal Appreciation	Bonds
Ending June 30,	Principal	Interest	Total	Principal	Interest	Total
2007	250,000	285,873	535,873	0	0	0
2008	275,000	274,973	549,973	0	0	0
2009	275,000	263,217	538,217	0	0	0
2010	0	257,236	257,236	134,303	155,698	290,001
2011	0	257,236	257,236	122,697	167,304	290,001
2012-2016	1,600,000	1,093,680	2,693,680	0	0	0
2017-2021	2,030,000	641,930	2,671,930	0	0	0
2022-2025	1,485,000	116,154	1,601,154	0	0	0
Totals	\$ 5,915,000	\$ 3,190,299	\$ 9,105,299	\$ 257,000	\$ 323,002	\$ 580,002

NOTE 10 – STATUTORY RESERVES

The District is required by state law to set aside certain general fund revenue amounts, as defined, into various reserves for the purpose of textbooks and other instructional materials and an additional amount for capital improvements. During the fiscal year ended June 30, 2006, the reserve activity (cash-basis) was as follows:

		Textbook	
	Capital	Instructional	
	Improvement	Materials 19	Total
Set-Aside Carry Over Balance as of June 30, 2005	\$ 646,252	\$ 349,766	\$ 996,018
Current Year Set-Aside Requirement	310,033	310,033	620,066
Qualifying Disbursements	(1,211)	(132,483)	(133,694)
Total	\$ 955,074	\$ 527,316	\$ 1,482,390
Cash Balance Carried Forward to FY 2007	\$ 955,074	\$ 527,316	\$ 1,482,390

The District may use any negative amount in the textbooks set-aside to reduce set-aside requirements of future fiscal years. Amounts remaining at the fiscal year-end are represented by a reserve fund balance presented on the balance sheet. The corresponding amounts that should be reported as "cash and cash equivalents – restricted" were not reported in the current year. This was due to the general fund only reporting \$5,235 in cash and cash equivalents at year-end.

NOTE 11 - RISK MANAGEMENT

A. Public Entity Risk Pools

The District participates in the Ohio Association of School Business Officials (OASBO) Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool. The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation

with other participants in the GRP. The workers' compensation experience of the participating Districts is calculated as one experience and a common premium rate is applied to all Districts in the GRP.

Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund." This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to Districts that can meet the GRP's selection criteria. The Sheakley Group provides administrative, cost control and actuarial services to the GRP.

B. Other Insurance

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. During fiscal year 2006, the District contracted for various insurance coverages, as follows:

Insurance Provider	Coverage	De	eductible
Marsh Insurance	Automobile/Fleet	\$	0
Marsh Insurance	Property		1,000
Marsh Insurance	Inland Marine		0
Marsh Insurance	General Liability		1,000

There has been no significant reduction in insurance coverages from coverages in the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverages in any of the past three fiscal years.

The District also maintains a self-funded health insurance program for employee health coverage. The plan was started in July of 2003. The claims are processed by the third party administrator, Benefit Services Inc. An internal service fund is presented in the financial statements and reflects premiums paid into the self-insurance fund by other funds which are available to pay claims and administrative costs, and establish claims reserves. Claims are paid weekly through the third party administrator and fixed costs for administrative and stop loss costs are paid on a monthly basis. The District purchases stop-loss coverage through Sun Life Insurance Company to protect the plan in the occurrence of catastrophic claims. The outstanding claims at June 30, 2006 for the self-insurance program amounted to \$457,867.

The claims liability reported in the fund at June 30, 2006 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claims liability amount in 2005 and 2006 were:

Fiscal Year	Fi	ginning of scal Year Liability	C	urrent Year Claims	 Claims Payments	Balance at Fiscal Year End
2005 2006	\$	279,877 385,372	\$	3,061,421 2,371,201	\$ (2,955,926) (2,298,706)	\$ 385,372 457,867

NOTE 12 - JOINTLY GOVERNED ORGANIZATION

Stark Portage Area Computer Consortium

The Stark Portage Area Computer Consortium (SPARCC) is the computer service organization used by the Southeast Local District. SPARCC is an association of public Districts in a geographic area determined by the Ohio Department of Education. The Stark County Educational Service Center acts as the fiscal agent for the consortium.

The purpose of the consortium is to develop and employ a computer system efficiently and effectively for the needs of the member Boards of Education. All districts in the consortium are required to pay fees, charges and assessments as charged. SPARCC is governed by a board made up of superintendents from all of the participating districts. An elected Executive Board consisting of five members of the governing board is the managerial body of the consortium and meets on a monthly basis. During fiscal year 2006, the amount paid by the District was not material. The Southeast Local School District does not maintain an ongoing financial interest or an ongoing financial responsibility. Payments to SPARCC are made from the general fund. Financial information can be obtained from Gene Feucht, who serves as director, at 2100 38th Street, NW, Canton, Ohio 44709.

NOTE 13 - CONTINGENCIES

A. Grants

The District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the District at June 30, 2006.

B. Litigation

The District is not a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects as of June 30, 2006.

NOTE 14 – INTERFUND TRANSACTIONS

The general fund repaid an advance from the employee health benefit self-insurance fund of \$10,000, in fiscal year 2006.

Interfund receivables and payables resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, (3) payments between funds are made, or (4) to eliminate negative cash balances.

An interfund receivable was set-up in the permanent improvement fund and an interfund payable in the food service fund and miscellaneous state fund for \$87,559 and \$6,253, respectively to eliminate negative cash balances.

Due from other funds and due to other funds represents unpaid premiums for health, prescription drugs, dental and vision from the general fund to the self-insurance fund. Of the \$376,556 owed at June 30, 2006, \$164,136 was paid in July 2006.

As of June 30, 2006, all interfund loans outstanding (\$103,135) are anticipated to be repaid in fiscal year 2007.

CERTIFIED PUBLIC ACCOUNTANTS 121 College Street Wadsworth, Ohio 44281 330/336-1706 Fax 330/334-5118

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Education Ravenna, OH 44266

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Southeast Local School District (the District), as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated May 23, 2007. As described in Note 1(a), during the year ended June 30, 2006, the District adopted Governmental Accounting Standards Board Statement No. 42, "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries", Governmental Accounting Standards Board Statement No. 46, "Net Assets Restricted by Enabling Legislation", and Governmental Accounting Standards Board Statement No. 47, "Accounting for Termination Benefits." We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operations that we consider to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs as items 2006-01 through 2006-02.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (continued)

We also noted certain additional matters that we reported to management of the District in a separate letter dated May 23, 2007.

This report is intended solely for the information and use of the audit committee, management, the Board of Education and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Varney, Fink & Lasoninia

VARNEY, FINK & ASSOCIATES, INC. Certified Public Accountants

May 23, 2007

CERTIFIED PUBLIC ACCOUNTANTS 121 College Street Wadsworth, Ohio 44281 330/336-1706 Fax 330/334-5118

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH *OMB CIRCULAR A-133*

Board of Education Ravenna, OH 44266

Compliance

We have audited the compliance of the Southeast Local School District (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2006. The District's major federal program are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

As described in items 2006-03 through 2006-05 in the accompanying Schedule of Findings and Questioned Costs, the District did not comply with requirements regarding allowable costs, cash management and period of availability of federal funds that are applicable to its Special Education-Grants to State program. Compliance with such requirements is necessary, in our opinion, for the District, to comply with requirements applicable to that program.

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133 (continued)

In our opinion, except for the noncompliance described in the preceding paragraph, the District complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal program for the year ended June 30, 2006.

Internal Control Over Compliance

The management of the District is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on the internal control over compliance in accordance with OMB Circular A-133.

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we considered to be material weaknesses.

This report is intended solely for the information and use of the audit committee, management, the Board of Education and federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Varney, Tink & Lasoniates

VARNEY, FINK & ASSOCIATES, INC. Certified Public Accountants

May 23, 2007

Southeast Local School District Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2006

<u>U.S. Department of Agriculture</u> Passed Through Ohio Department of Education:	
Food Donation 10.550 \$60,740	\$60,740
Child Nutrition Cluster:10.555049221-LLP4-200544,182National School Lunch Program10.555049221-LLP4-2006145,857	44,182 145,857
Total National School Lunch Program 190,039	190,039
Total U.S. Department of Agriculture - Child Nutrition Cluster 190,039	190,039
Total U.S. Department of Agriculture 250,779	250,779
U.S. Department of Education Passed Through Ohio Department of Education:	
State Grants for Innovative Programs84.298049221-C2S1-2005595State Grants for Innovative Programs84.298049221-C2S1-20066,444	8,980 6,444
Total State Grants for Innovative Programs 7,039	15,424
Title I Grants to Local Educational Agencies84.010049221-C1SK-200650,000Title I Grants to Local Educational Agencies84.010049221-C1S1-2006192,6971Title I Grants to Local Educational Agencies84.010049221-C1S1-20058,855	62,996 180,776 52,745
Total Title I Grants to Local Educational Agencies 251,552	296,517
Safe and Drug-Free Schools and Communities - State Grants84.186049221-DRS1-20064,851Safe and Drug-Free Schools and Communities - State Grants84.186049221-DRS1-20051,367	5,000 2,086
Total Safe and Drug-Free Schools and Communities - State Grants 6,218	7,086
Special Education Cluster:84.027049221-6BSF-2006438,73233Special Education-Grants to States84.027049221-6BSF-20050	309,201 70,951
Total Special Education-Grants to States 438,732	380,152
Improving Teacher Quality State Grants84.367049221-TRS1-200689,912Improving Teacher Quality State Grants84.367049221-TRS1-20056,992	88,953 41,068
Total Improving Teacher Quality State Grants 96,904	130,021
Education Technology State Grants84.318049221-TJS1-20062,392Education Technology State Grants84.318049221-TJS1-20052,340	2,392 7,979
Total Education Technology State Grants 4,732	10,371
Hurricane Education Recovery 84.938 049221-HR01-2006 6,000	3,191
Total U.S. Department of Education 811,177	842,762
Total Federal Assistance\$1,061,956\$1,0	093,541

The notes to this Schedule are an integral part of this Schedule.

NOTES TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2006

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The accompanying Schedule of Expenditures of Federal Awards is a summary of the activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting. The information in the Schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. Therefore, some amounts presented in the Schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

NOTE B - FOOD DISTRIBUTION

Non monetary assistance such as food received from the U.S. Department of Agriculture, is reported in the schedule at the fair market value of the commodities received and disbursed. Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2006, the District had no significant food commodities in inventory.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §505

FOR THE FISCAL YEAR ENDED JUNE 30, 2006

1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of auditor's report issued on the basic financial statements	Unqualified Opinion
(d)(1)(ii)	Were there any material weaknesses in internal control reported at the basic financial statement level?	No
(d)(1)(ii)	Were there any other reportable conditions in internal control reported at the basic financial statement level?	No
(d)(1)(iii)	Was there any material noncompliance reported at the basic financial statement level?	Yes
(d)(1)(iv)	Were there any material weaknesses in internal control over major programs reported?	No
(d)(1)(iv)	Were there any other reportable conditions in internal control over major programs reported?	No
(d)(1)(v)	Type of auditor's report issued on compliance for major programs	Qualified Opinion
(d)(1)(vi)	Were there any reportable audit findings under §510?	Yes

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §505

FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (CONTINUED)

(d)(1)(vii)	Major Program:	Special Education - Grants to States, CFDA #84.027; and National School Lunch Program, CFDA # 10.555
(d)(1)(viii)	Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: all others
(d)(1)(ix)	Low Risk Auditee?	No

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

2006-01

Section 5705.10, Revised Code, states, in part, money that is paid into a fund must be used only for the purpose for which such fund has been established. As a result, a negative fund balance indicates that money from one fund was used to cover the expenses of another fund.

The following funds had negative fund balances as of June 30, 2006:

Food Service	\$87,557
Miscellaneous State Grants	6,253

Fund activity should be monitored to prevent future expenditures in excess of available resources. In those cases where additional funds are required, the resources should either be transferred or advanced to the fund in accordance with the Ohio Revised Code.

Corrective Action: Contact Person: Cassie Bergman, Treasurer

The District will monitor funds that are at risk for a negative fund balance and seek proper authority from the Board to transfer or advance monies into those funds.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §505

FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (CONTINUED)

2006-02

Section 5705.41 (B), Revised Code, requires that no subdivision or taxing unit is to expend money unless it has been properly appropriated.

District expenditures, plus outstanding encumbrances, exceeded appropriations at the fund level in the following instances at June 30, 2006:

Fund	June 30, 2006
General	\$103,039
Food Service	2,115

The District Treasurer should frequently compare actual expenditures plus encumbrances to appropriations at the fund level to avoid overspending.

Corrective Action:	Contact Person:	Cassie Bergman, Treasurer
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The District will monitor the appropriations and certificate of available resources to verify that the actual expenditures plus encumbrances do not exceed appropriations at the fund level.

3. FINDINGS FOR FEDERAL AWARDS

Federal Program: Special Education – Grants to States Identification Number: 049221-6BSF CFDA Number: 84.027 Federal Agency: U.S. Department of Education Pass Through Entity: Ohio Department of Education

2006-03

Criteria:	34 CFR 80.20 states accurate, current, and complete disclosure of the financial results of financially assisted activities must be made in accordance with the financial reporting requirements of the grant.
Condition Found:	The District reported cash basis expenditures of \$438,732.39 on their Project Cash Request showing fiscal information as of June 20, 2006. The District's ledgers show, as of June 20, 2006, cash basis expenditures of \$291,213.20.
Effect:	The District did not present accurate, current and complete information.
Recommendations:	The District should reconcile the fiscal information presented on the Project Cash Requests to the District's ledgers.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §505

FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (CONTINUED)

Corrective Action: Contact Person: Cassie Bergman, Treasurer

The District will accurately reflect the expenditures of each fund when requesting a Project Cash Request and comply with the rules of the Cash Management Improvement Act as it relates to cash advances for CCIP funds.

Federal Program: Special Education - Grants to States Identification Number: 049221-6BSF CFDA Number: 84.027 Federal Agency: U.S. Department of Education Pass Through Entity: Ohio Department of Education

2006-04

Criteria:	34CFR80.20(6) source documentation. Accounting records must be supported by such source documentation as cancelled checks, paid bills, payrolls, time and attendance records, contract and subgrant award documents, etc.	
Condition:	The District was unable to provide supporting documentation for one expenditure charged to the Special Education Fund.	
Questioned Costs:	Adjustments \$ 5,708.94	
Recommendation:	All direct costs that are allowable under the program need to be charged to the appropriate fund/program and be adequately documented.	
Corrective Action:	Contact Person: Cassie Bergman, Treasurer	

The District will maintain supporting documentation for all expenditures and adjustments.

SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 §505

FOR THE FISCAL YEAR ENDED JUNE 30, 2006 (CONTINUED)

Federal Program: Special Education – Grants to States Identification Number: 049221-6BSF CFDA Number: 84.027 Federal Agency: U.S. Department of Education Pass Through Entity: Ohio Department of Education

2006-05

- Criteria: A-102 Common rule. Where a funding period is specified, a non-federal entity may charge to the award only costs resulting from obligations incurred during the funding period and pre-award costs authorized by the federal awarding agency. Obligations mean the amount of orders placed, contracts and subgrants awarded, goods and services received, and similar transactions during a given period that will require payment by the non-federal entity during the same or a future period.
- Condition Found: The substantially approved date for the fiscal year 2006 Special Education Grants to State grant was September 12, 2005. The District has charged expenditures for obligations made prior to the fiscal year 2006 substantially approved date to the fiscal year 2006 program.

Questioned	Costs:	Description	Obligation/Service Date	Amount
		Supplies	August, 2005	\$1,143.78
		Psychology Services	July, 2005	1,394.00
		Psychology Services	August, 2005	3,792.50
		Psychology Services	September, 2005	41.00
				\$6,371.28

- Effect: Costs incurred prior to the fiscal year 2006 substantially approved date were charged to the fiscal year 2006 grant.
- Recommendation: Costs incurred prior to a grants substantially approved date shall not be charged to the grant program
- Corrective Action: Contact Person: Cassie Bergman, Treasurer

The District will not expend funds from the CCIP grants until we have received substantial approval from the ODE Director. Should the District need funds prior to approval, we will request the ODE for pre-approval.

SOUTHEAST LOCAL SCHOOL DISTRICT PROTAGE COUNTY

SCHEDULE OF PRIOR AUDIT FINDINGS JUNE 30, 2006

Finding Number	Finding Summary	Fully Corrected?	Not corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; Explain:
2005-01	Ohio Revised Code Section 5705.10, negative fund balance indicates that money from one fund was used to cover the expenses of another fund.	No	Not corrected. Reissued as finding number 2006-01
2005-02	Ohio Revised Code Section 5705.41(B), several funds had expenditures and encumbrances which exceeded appropriations.	No	Not corrected. Reissued as finding number 2006-02
2005-03	Ohio Revised Code Section 5705.41 (D), no orders or contracts made unless there is a certificate of the fiscal officer.	Yes	Finding Corrected
2005-04	34CFR 300.347, several instances where Individual Education Program did not exist or did not have proper documentation	Yes	Finding Corrected
2005-05	Amounts reported in the final expenditure report did not agree with the amounts recorded in the expenditure ledger.	Yes	Finding Corrected
2005-06	34CFR, Subpart C, Section 80.20 (b)(1), the District commingled the activity of fiscal year 2004 and 2005	Yes	Finding Corrected
2005-07	34CFR80.20(6), the District was unable to provide supporting documentation for expenditures charged to the program	No	Not corrected. Reissued as finding number 2006-04
2005-08	Weaknesses were noted in the financial management system	Yes	Finding Corrected





PORTAGE COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED AUGUST 16, 2007

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