



# THE MOLLIE KESSLER SCHOOL MAHONING COUNTY

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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

The Mollie Kessler School Mahoning County 118 E. Wood Street Youngstown, Ohio 44503

To the Governing Board:

We have audited the accompanying financial statements of The Mollie Kessler School, Mahoning County, Ohio (the "School"), as of and for the year ended June 30, 2006 which collectively comprise the School's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the School's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of The Mollie Kessler School, Mahoning County, Ohio as of June 30, 2006, and the respective changes in financial position and cash flows, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 11, 2007, on our consideration of the School's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The Mollie Kessler School Mahoning County Independent Accountants Report Page 2

Mary Taylor

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

Mary Taylor, CPA Auditor of State

July 11, 2007

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

This discussion and analysis of The Mollie Kessler School's (the "School") financial performance provides an overall review of the School's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the School's financial performance as a whole. Readers should also review the financial statements and the notes to the basic financial statements to enhance their understanding of the School's financial performance.

#### **Financial Highlights**

Key financial highlights for fiscal year 2006 are as follows:

- The School uses a single enterprise fund to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts.
- In total, net assets decreased by \$20,479.
- Revenues totaled \$604,558 in fiscal year 2006. Of this total, \$504,905 or 83.5 percent consisted of operating revenues while non-operating revenues accounted for \$99,653 or 16.5 percent of total revenues. \$477,452 or 79 percent was derived from the State Community School Foundation Program, Special Education Weighted Formula Aid Program and Parity Aid.
- Expenses totaled \$625,037 during the fiscal year. Salaries and fringe benefits accounted for \$435,595 or 69.7 percent of this total while purchased services, materials and supplies, depreciation and other operating expense made up \$189,442 or 30.3 percent.

#### **Using this Annual Financial Report**

This annual report consists of two parts, the MD&A and the basic financial statements. The basic financial statements include a statement of net assets, statement of revenues, expenses and changes in net assets and a statement of cash flows. Entity-wide information is not included since the School only uses one fund to account for its operations.

The Statement of Net Assets and the Statement of Revenues, Expenses and Changes in Net Assets answer the question, "How did we do financially in fiscal year 2006?" These statements include all assets and liabilities, both financial and capital, and short-term and long-term, using the accrual basis of accounting and economic resources focus, which is similar to the accounting used by most private-sector companies. Accrual accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid. The School finished fiscal year 2006 with net assets totaling \$173,331.

The Statement of Net Assets reports the School's net assets, however, in evaluating the overall position of the School's non-financial information such as changes in the condition of the School's capital assets will also need to be evaluated.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Table 1 provides a summary of the School's net assets for 2006 compared to 2005:

#### (Table 1) Net Assets

	2006	2005	Change
Assets			
Current and Other Assets	\$86,109	\$102,728	(\$16,619)
Capital Assets, Net	148,125	157,926	(9,801)
Total Assets	234,234	260,654	(26,420)
Liabilities			
Accounts Payable	1,249	7,381	(6,132)
Accrued Wages	46,809	44,023	2,786
Intergovernmental Payable	12,845	15,440	(2,595)
Total Liabilities	60,903	66,844	(5,941)
Net Assets			
Invested in Capital Assets	148,125	157,926	(9,801)
Unrestricted	25,206	35,884	(10,678)
Total Net Assets	\$173,331	\$193,810	(\$20,479)

Total assets decreased by \$26,420 during fiscal year 2006. This decrease can be attributed to a decrease in current assets caused by an increase in staff size, salaries and benefits along with the annual depreciation on capital assets.

Total liabilities decreased by \$5,941 during fiscal year 2006. The decrease in liabilities is due primarily to a decrease in accounts payable. By comparing assets and liabilities, one can see the overall position of the School has slightly declined as evidenced by the decrease in net assets of \$20,479.

Table 2 shows the changes in net assets for the fiscal year ended June 30, 2006 as well as revenue and expense comparisons to the previous fiscal year.

(Table 2) Changes in Net Assets

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	2006	2005	Change
<b>Operating Revenues</b>			
Foundation Payments	\$477,452	\$474,778	\$2,674
Charges for Services	15,125	15,660	(535)
Other Operating Revenues	12,328	10,575	1,753
Total Operating Revenues	\$504,905	\$501,013	\$3,892

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

#### (Table 2) Changes in Net Assets

	2006	2005	Change
Non-Operating Revenues Operating Grants Interest	\$98,002 1,651	\$74,042 288	\$23,960 1,363
Total Non-Operating Revenues	99,653	74,330	25,323
Total Revenues	604,558	575,343	29,215
<b>Operating Expenses</b>			
Salaries	328,241	309,800	18,441
Fringe Benefits	107,354	92,556	14,798
Purchased Services	137,053	103,337	33,716
Materials and Supplies	15,896	17,927	(2,031)
Depreciation	10,450	10,317	133
Other Operating Expenses	26,043	28,960	(2,917)
Total Expenses	625,037	562,897	62,140
Increase (Decrease) in Net Assets	(20,479)	12,446	(32,925)
Net Assets Beginning of Year	193,810	181,364	12,446
Net Assets End of Year	\$173,331	\$193,810	(\$20,479)

Although the School relies heavily upon the State Community School Foundation Program to support its operations, the School actively solicits and receives additional grant and entitlement funds to help offset some operating costs.

Salaries and fringe benefits increased during the fiscal year by \$18,441 and \$14,798 respectively, due to the hiring of an administrative assistant and increases in teacher salaries due to changes in qualifications. Purchased Services also increased \$33,716 during the fiscal year, which helped contribute to an overall increase in expenses in the amount of \$62,140.

The School has carefully planned its financial existence by forecasting its revenues and expenses over the next five fiscal years.

#### Capital Assets

(Table 3)
Capital Assets at June 30, 2006 (Net of Depreciation)

	2006	2005	
Buildings and Improvements Furniture and Equipment	\$138,473 9,652	\$142,216 15,710	
Total	\$148,125	\$157,926	
10111	Ψ1+0,123	Ψ137,720	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

At the end of fiscal year 2006, the School had \$148,125 invested in building improvements and furniture and equipment. The \$9,801 decrease in capital assets during the fiscal year was due to the additional year of depreciation being taken on the assets.

For more information on the School's capital assets, see Note 6 of the basic financial statements.

#### Debt

The School had no outstanding debt at June 30, 2006.

#### **School Outlook**

The Mollie Kessler School continues to maintain a high level of service to our at risk student population. We completed the fourth year of our five year contract with the Ohio Department of Education with 62 students. The Buckeye Community Hope Foundation will be our sponsor again for fiscal year 2007.

The Mollie Kessler School received a designation of School Improvement Year 2 on the 2005-2006 school year report card due to our small testing population comprised of 95 percent learning disabled students and a decrease in our attendance rate. The Mollie Kessler School improved their school designation from Academic Emergency to Academic Watch.

The School's average cost per pupil is slightly above the State average due to our commitment to spend our funding on our students. The Mollie Kessler School Board and administration closely monitor the School's revenues and expenses and are doing everything in their power to make sure every dollar is being used efficiently and effectively.

The financial future of The Mollie Kessler School is stable. At this time, the growth in State revenue continues to balance the anticipated growth in expenses.

#### **Contacting the School's Financial Management**

This financial report is designed to provide our community with a general overview of the School's finances and to show the School's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Leslie A. Brown, Treasurer at The Mollie Kessler School, 118 E. Wood St., Youngstown, OH 44503. The Treasurer may also be contacted by phone at (330) 746-3095 or by email at MKES\_LB@ACCESS-K12.org.

Statement of Net Assets June 30, 2006

Assets	
Cash and Cash Equivalents	\$71,084
Accounts Receivable	2,760
Intergovernmental Receivable	7,444
Prepaid Items	4,821
Depreciable Capital Assets, Net	148,125
Total Assets	234,234
Liabilities	
Accounts Payable	1,249
Accrued Wages Payable	46,809
Intergovernmental Payable	12,845
Total Liabilities	60.003
Total Liabilines	60,903
Net Assets	
Invested in Capital Assets	148,125
Unrestricted	25,206
Total Net Assets	\$173,331

See accompanying notes to the basic financial statements

# Statement of Revenues, Expenses and Changes in Net Assets For the Fiscal Year Ended June 30, 2006

Operating Revenues	
Foundation Payments	\$477,452
Charges for Services	15,125
Other Operating Revenues	12,328
Total Operating Revenues	504,905
<b>Operating Expenses</b>	
Salaries	328,241
Fringe Benefits	107,354
Purchased Services	137,053
Materials and Supplies	15,896
Depreciation	10,450
Other Operating Expenses	26,043
Total Operating Expenses	625,037
Operating Loss	(120,132)
Non-Operating Revenues	
Operating Grants	98,002
Interest	1,651
Total Non-Operating Revenues	99,653
Change in Net Assets	(20,479)
Net Assets Beginning of Year	193,810
Net Assets End of Year	\$173,331

See accompanying notes to the financial statements

# Statement of Cash Flows For the Fiscal Year Ended June 30, 2006

Increase (Decrease) in Cash and Cash Equivalents	
Cash Flows from Operating Activities	
Cash Received from State of Ohio	\$477,452
Cash Received from Customers	14,180
Cash Received from Other Operating Sources	12,328
Cash Payments to Suppliers for Goods and Services	(154,406)
Cash Payments to Employees for Services	(325,455)
Cash Payments for Employee Benefits	(114,770)
Cash Payments for Other Operating Expenses	(26,043)
Net Cash Used for Operating Activities	(116,714)
<b>Cash Flows from Noncapital Financing Activities</b>	
Cash Received from Operating Grants	114,271
Cash Flows from Capital and Related Financing Activities	
Payments for Capital Acquisitions	(649)
Cash Flows from Investing Activities	
Interest on Investments	1,651
Net Decrease in Cash and Cash Equivalents	(1,441)
Cash and Cash Equivalents Beginning of Year	72,525
Cash and Cash Equivalents End of Year	\$71,084
	(continued)

Statement of Cash Flows (continued) For the Fiscal Year Ended June 30, 2006

# Reconciliation of Operating Loss to Net Cash Used for Operating Activities

Operating Loss	(\$120,132)
Adjustments:	
Depreciation	10,450
Increase in Assets:	
Accounts Receivable	(945)
Prepaid Assets	(146)
Increase (Decrease) in Liabilities:	
Accounts Payable	(6,132)
Accrued Wages and Benefits	2,786
Intergovernmental Payable	(2,595)
Total Adjustments	3,418
Net Cash Used for Operating Activities	(\$116,714)

See accompanying notes to the financial statements

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### Note 1 - Description of the School and Reporting Entity

The Mollie Kessler School (the School) is a community school as provided for by Ohio Revised Code Chapters 3314 and 1702 located within the Youngstown City School District. The School, which is part of the State's education program, is independent of any school district and is nonsectarian in its programs, admission policies, employment practices and all other operations. The Mollie Kessler School may sue and be sued in its own name, acquire facilities as needed and contract for services necessary for the operation of the School.

The creation of the School was initially proposed to the Ohio Department of Education by employees of the ACLD (Association for Children with Learning Disabilities) Learning Center and other members of the community on December 12, 2001. The Ohio Department of Education approved the proposal and entered into a contract with the Learning Center which provided for the commencement of School operations on September 9, 2002. The Buckeye Community Hope Foundation is the School's sponsor.

The School operates under a seven-member Board of Directors appointed by the School Developers, the ACLD Learning Center. Of the seven member Board, one of the board members is also on the Board of the ACLD Learning Center. The Board is responsible for carrying out the provisions of the contract which include, but are not limited to, State-mandated provisions regarding student population, curriculum, academic goals, performance standards and qualifications of teachers. The Board of Directors controls the School's one instructional/support facility staffed by eight non-certified personnel, four certificated full time teaching personnel, one full time certified administrator and one full time treasurer who provide services to sixty-two students.

These financial statements present only the financial activity and balances of The Mollie Kessler School.

The School participates in one jointly governed organization, the Area Cooperative Computerized Educational Service System Council of Governments. This organization is presented in Note 11 to the basic financial statements.

#### **Note 2 - Summary of Significant Accounting Policies**

The financial statements of the School have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, provided they do not conflict with or contradict GASB pronouncements. The School has elected not to apply FASB Pronouncements and Interpretations issued after November 30, 1989. The more significant of the School's accounting policies are described below.

#### A. Basis of Presentation

The School uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The operations of the School are accounted for as a single enterprise fund.

An enterprise fund may be used to account for any activity for which a fee is charged to external users for goods and services. Enterprise fund reporting focuses on the determination of the change in net assets, financial position and cash flows.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### B. Measurement Focus

The accounting and financial reporting treatment of an entity's financial transactions is determined by the entity's measurement focus. Enterprise fund accounting uses a flow of economic resources measurement focus. With this measurement focus, all assets and all liabilities associated with the operation of the School are included on the statement of net assets. The statement of changes in net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in net total assets. The statement of cash flows provides information about how the School finances and meets its cash flow needs.

#### C. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Basis of accounting relates to the timing of the measurements made.

The accrual basis of accounting is used for reporting purposes. Revenues are recognized when they are earned and expenses are recognized when they are incurred.

#### D. Budgetary Process

Unlike other public schools located in the State of Ohio, community schools are not required to follow budgetary provisions set forth in Ohio Revised Code Chapter 5705, unless specifically provided in the School's contract with its Sponsor. The contract between the School and its Sponsor required a first year spending plan and a five year estimated budget. A regular review of the budget is also performed and updated during the school year as circumstances change and actual figures become available.

#### E. Cash and Cash Equivalents

The School maintains an interest bearing depository account. All funds of the School are maintained in this account. This interest bearing depository account is presented in the Statement of Net Assets as Cash and Cash Equivalents.

During fiscal year 2006, the School invested in STAROhio. STAROhio (the State Treasury Asset Reserve of Ohio), is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2006.

Investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School are presented on the financial statements as cash equivalents.

#### F. Capital Assets and Depreciation

Capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. The School was able to estimate the historical cost for the initial reporting of assets by backtrending (i.e., estimating the current replacement cost of the asset to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year.) Donated capital assets are recorded at their fair market values as of the dates received. The School maintains a capitalization threshold of five hundred dollars. The School does not possess any infrastructure.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

Improvements are capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

Depreciation of the building improvements is computed using the straight-line method over an estimated useful life of forty years. Depreciation of the furniture, fixtures and equipment is computed using the straight-line method over an estimated useful life of five years.

#### G. Intergovernmental Revenues

The School currently participates in the State Foundation Program and the State Special Education Program. Revenues received from these programs are recognized as operating revenues in the accounting period in which all eligibility requirements have been met. Eligibility requirements include timing requirements which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements in which the School must provide local resources to be used for a specified purpose and expenditure requirements in which the resources are provided to the School on a reimbursement basis.

The amount of these grants is directly related to the number of students enrolled in the School. The Ohio Department of Education conducts reviews of enrollment data and full-time equivalency calculations made by the School. These reviews are conducted to ensure the schools are reporting accurate student enrollment data to the State, upon which State foundation funding is calculated. This review resulted in an overpayment to the School in the amount of \$3,054.

The School also participates in the Federal Charter School Grant Program through the Ohio Department of Education. Money received under this program is recognized as non-operating revenue in the accompanying financial statements, unless it is restricted for capital acquisitions in which case it is recognized as a capital contribution.

The remaining grants and entitlements received by the School are recognized as non-operating revenues in the accounting period in which eligibility requirements have been met.

#### H. Compensated Absences

Employees of the School receive no vacation days.

Each employee of the School is given three sick days per fiscal year which are forfeited if not used by year-end.

#### I. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets consist of capital assets, net of accumulated depreciation. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The School applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. The School did not have any restricted net assets as of June 30, 2006.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### J. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from primary activities. For the School, these revenues are foundation payments, charges for services and miscellaneous reimbursements. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the School. Revenues and expenses which do not meet these definitions are reported as nonoperating.

#### K. Estimates

The presentation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### L. Federal Tax Exempt Status

On September 5, 2002, the School was granted status as an exempt organization under Internal Revenue Code Section 501(c)(3) and is exempt from federal income taxes. Management is not aware of any course of action or series of events that have occurred that might adversely affect the School's tax exempt status.

#### **Note 3 - Changes in Accounting Principles**

For fiscal year 2006, the School has implemented GASB Statement No. 42 "Accounting and Financial Reporting for Impairment of Capital Assets and for Insurance Recoveries" and GASB Statement No. 47, "Accounting for Termination Benefits".

GASB Statement No. 42 establishes accounting and financial reporting standards for impairment of capital assets and clarifies and establishes accounting requirements for insurance recoveries.

GASB Statement No. 47 establishes standards of accounting and financial reporting for termination benefits.

The implementation of GASB Statement No. 42 and GASB Statement No. 47 did not materially affect the presentation of the financial statements of the School.

#### **Note 4 - Operating Lease**

The Mollie Kessler School leases the building in which it operates from the ACLD School and Learning Center. The School has entered into a lease for this space for a period of one year from July 1, 2005, through June 30, 2006. The Mollie Kessler School is obligated to pay \$2,750 on the first day of each month and a lump sum due at June 30, 2006 of \$15,000 for a total annual rent of \$48,000. The lease is renewable annually.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### Note 5 – Investments

#### **Investments**

Unlike other public schools located in the State of Ohio, community schools are not required to follow investment provisions set forth in Ohio Revised Code Chapter 135, unless specifically provided in the School's contract with its Sponsor. The contract between the School and its Sponsor does not prescribe an investment process for the School.

#### **Note 6 - Capital Assets**

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Balance 6/30/05	Additions	Reductions	Balance 6/30/06
Capital assets being depreciated				
Building improvements	\$149,700	\$0	\$0	\$149,700
Furniture, fixtures and equipment	32,885	649	0	33,534
Total capital assets being depreciated	182,585	649	0	183,234
Accumulated depreciation				
Building improvements	(7,484)	(3,743)	0	(11,227)
Furniture, fixtures and equipment	(17,175)	(6,707)	0	(23,882)
Total accumulated depreciation	(24,659)	(10,450)	0	(35,109)
Capital assets being depreciated, net	\$157,926	(\$9,801)	\$0	\$148,125

#### Note 7 - Receivables

Receivables at June 30, 2006, consisted of accounts receivable and intergovernmental grants. All receivables are considered collectible in full, due to the accounts receivable being historically collectible and due to the stable condition of State programs. All receivables are expected to be collected within one year.

#### **Note 8 - Risk Management**

#### A. Property and Liability

The School is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. For fiscal year 2006, the School contracted with First Place Insurance Agency, Ltd. for general and professional liability insurance with a \$1,000,000 each occurrence limit, \$1,000,000 annual aggregate with a \$500 deductible and for business personal property with a limit of \$25,000 and a deductible of \$500. No claims have been made by the School as of June 30, 2006.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

#### B. Worker's Compensation

The School pays the State Worker's Compensation System a premium for employee injury coverage. The premium is calculated by multiplying the monthly total gross payroll times the contribution rate established by Worker's Compensation for the School.

#### C. Employee Benefits

The School has contracted with the Anthem Blue Cross/Blue Shield Insurance Company to provide employee health, dental and life benefits. The School pays 100 percent of the monthly premium for single coverage but has no family plan. For fiscal year 2006, the School's premiums varied (depending on the age of the employee) for single coverage per employee per month. An employee may add a spouse or child but the employee pays the entire additional premium.

#### **Note 9 - Pension Plans**

#### A. School Employees Retirement System

The School contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746, by calling (800) 878-5853, or by visiting the SERS website at ohsers.org.

Plan members are required to contribute 10 percent of their annual covered salary and the School is required to contribute at an actuarially determined rate. The current School rate is 14 percent of annual covered payroll. A portion of the School's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended, up to a statutory maximum amount, by the SERS Retirement Board. The School's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005 and 2004 were \$17,409, \$18,162 and \$10,028 respectively; 77.31 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004.

#### B. State Teachers Retirement System

The School participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 East Broad Street, Columbus, OH 43215-3371, by calling (614) 227-4090, or by visiting the STRS Ohio web site at www.strsoh.org.

New members have a choice of three retirement plans; a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members were required to contribute 10 percent of their annual covered salaries. The School was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. For fiscal year 2005, the portion used to fund pension obligations was also 13 percent. Contribution rates are established by the State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

The School District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2006, 2005, and 2004, were \$20,658, \$17,492 and \$20,376 respectively; 92.29 percent has been contributed for fiscal year 2006 and 100 percent for fiscal years 2005 and 2004.

#### **Note 10 - Postemployment Benefits**

The School provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio, (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs and partial reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are on a pay-as-you-go basis.

All STRS Ohio retirees who participated in the DB or Combined Plans and their dependents are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By law, the cost of coverage paid from STRS Ohio funds is included in the employer contribution rate, currently 14 percent of covered payroll. For the fiscal year ended June 30, 2006, the STRS Ohio Board allocated employer contributions equal to one percent of covered payroll to the Health Care Stabilization Reserve Fund. For the School, this amount equaled \$1,589 for fiscal year 2006.

STRS Ohio pays health care benefits from the Health Care Stabilization Fund. At June 30, 2005, (the latest information available) the balance in the Fund was \$3.3 billion. For the fiscal year ended June 30, 2005, net health care costs paid by STRS Ohio were \$254,780,000 and STRS Ohio had 115,395 eligible benefit recipients.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

For SERS, coverage is made available to service retirees with ten or more years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll, compared to 3.43 percent of covered payroll for fiscal year 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay has been established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School, the amount contributed to fund health care benefits, including the surcharge, during the 2006 fiscal year equaled \$8,020.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of the projected claims less premium contributions for the next fiscal year. Expenses for health care for the fiscal year ended June 30, 2005 (the latest information available) were \$178,221,113. At June 30, 2005, SERS had net assets available for payment of health care benefits of \$267.5 million. SERS has 58,123 participants eligible to receive health care benefits.

#### **Note 11 - Jointly Governed Organization**

The Area Cooperative Computerized Educational Service System Council of Governments (COG) is a computer network which provides data services to twenty-three school districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to the administrative and instructional functions among member districts. Each of the governments of these schools supports COG based upon a per pupil charge, which was \$30.50 for fiscal year 2006 and \$510.00 for other service fees. The Mollie Kessler School paid \$876 to COG during fiscal year 2006.

COG is governed by an assembly consisting of superintendents or other designees of the member school districts. The assembly exercises total control over the operation of COG including budgeting, appropriating, contracting and designating management. All of COG revenues are generated from charges for services and State funding.

Financial information can be obtained from the Treasurer for the Mahoning County Educational Service Center, who serves as fiscal agent, at 100 Debartolo Place, Suite 115, Youngstown, Ohio 44512-7019.

#### **Note 12 – Related Party Transaction**

During the fiscal year, The Mollie Kessler School paid \$48,000 in rent to the ACLD Learning Center. Of the seven-member Board, one of the board members is also on the Board of the ACLD Learning Center.

Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

### **Note 13 - Contingencies**

#### A. Grants

The School received financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School at June 30, 2006.

#### B. Litigation

A suit was filed in the US District Court, Southern District of Ohio, Western Division on October 6, 2004, which challenges the funding of charter schools under Equal Protection, Due Process and claims violation of a right to vote on the bodies administering public schools. The case is still pending. The effect of this suit, if any, on the Mollie Kessler School is not presently determinable.

#### Note 14 – Purchased Services

For the period of July 1, 2005 through June 30, 2006, purchased service expenses were payments for services rendered by various vendors as follows:

Professional and Technical Services	\$87,374
Rent	48,000
Advertising	830
Postage	849
Total	\$137,053

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# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

The Mollie Kessler School Mahoning County 118 E. Wood Street Youngstown, Ohio 44503

To the Governing Board:

We have audited the financial statements of The Mollie Kessler School (the "School") as of and for the year ended June 30, 2006, which collectively comprise the School's basic financial statements and have issued our report thereon dated July 11, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the School's internal control over financial reporting to determine our auditing procedures in order to express our opinion on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

### **Compliance and Other Matters**

As part of reasonably assuring whether the School's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

The Mollie Kessler School
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Government Auditing Standards
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We intend this report solely for the information and use of the audit committee, management, and the Governing Board. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 11, 2007



# Mary Taylor, CPA Auditor of State

#### THE MOLLIE KESSLER SCHOOL

#### **MAHONING COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED SEPTEMBER 4, 2007