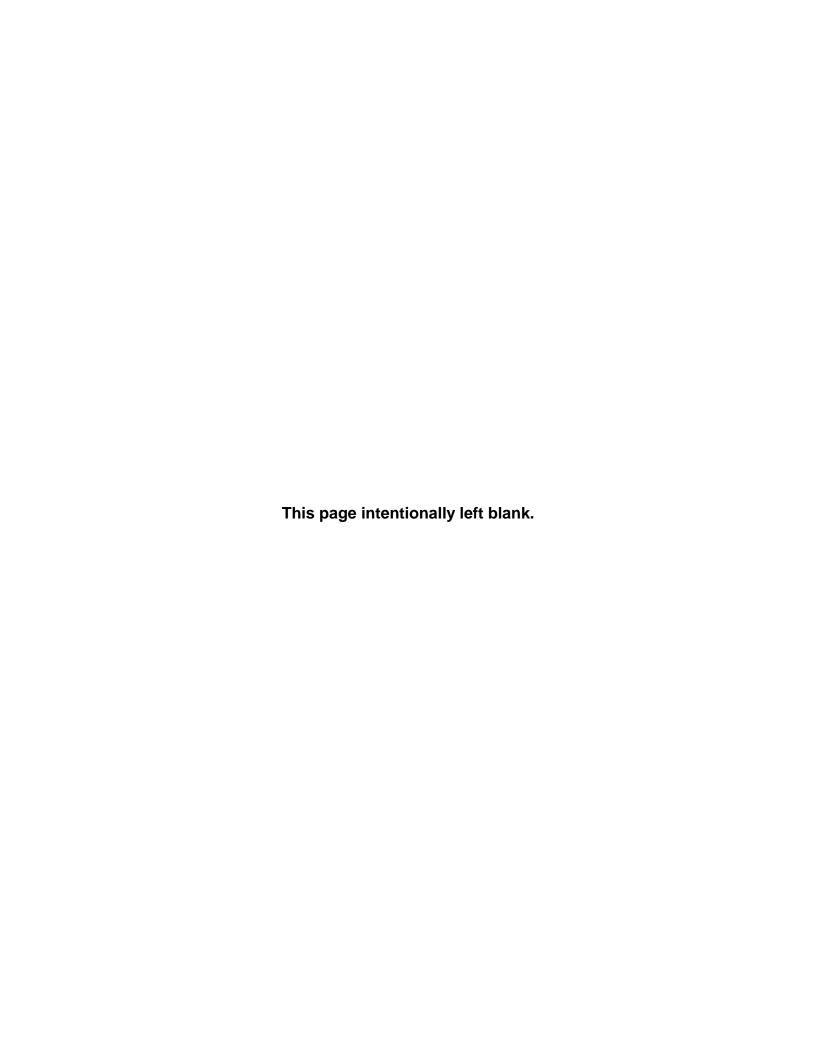




# TUSLAW LOCAL SCHOOL DISTRICT STARK COUNTY

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# Mary Taylor, CPA Auditor of State

#### INDEPENDENT ACCOUNTANTS' REPORT

Tuslaw Local School District Stark County 1835 Manchester Avenue, NW Massillon, Ohio 44647

To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Tuslaw Local School District, Stark County, Ohio, (the District) as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements as listed in the Table of Contents. These financial statements are the responsibility of the District's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Tuslaw Local School District, Stark County, Ohio, as of June 30, 2006, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated January 19, 2007, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

101 Central Plaza South / 700 Chase Tower / Canton, OH 44702 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 www.auditor.state.oh.us Tuslaw Local School District Stark County Independent Accountants' Report Page 2

Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information accounting principles generally accepted in the United States of America requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding the methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

We conducted our audit to opine on the financial statements that collectively comprise the District's basic financial statements. The Federal Awards Receipts and Expenditures Schedule is required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is also not a required part of the basic financial statements. We subjected the Federal Awards Receipts and Expenditures Schedule to the auditing procedures applied in the audit of the basic financial statements. In our opinion, this information is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 19, 2007

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

The discussion and analysis of Tuslaw Local School District's (the "School District") financial performance provides an overall review of the School District's financial activities for the fiscal year ended June 30, 2006. The intent of this discussion and analysis is to look at the School District's financial performance as a whole. Readers should also review the financial statements and notes to those respective statements to enhance their understanding of the School District's financial performance.

# Financial Highlights

Key Financial Highlights for 2006 are as follows:

- In total, net assets decreased by \$444,080.
- Revenues for governmental activities totaled \$12,369,160 in 2006. Of this total, 85 percent consisted of General revenues while Program revenues accounted for the balance of 15 percent.
- Program expenses totaled \$12,813,240. Instructional expenses made up 53 percent of this total while support services accounted for 34 percent. Other expenses rounded out the remaining 13 percent.
- Outstanding general obligation debt was \$14,112,533 which will be paid over a twenty eight year period.

# **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes pertaining to those statements. These statements are organized so the reader can understand Tuslaw Local School District as a financial whole, or complete operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The *Statement of Net Assets* and the *Statement of Activities* provide information about the activities of the whole School District, presenting both an aggregate and longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements explain how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the School District's most significant funds with all other non-major funds presented in total in one column. In the case of Tuslaw Local School District, the general fund by far is the most significant fund.

# Reporting the School District as a Whole

Statement of Net Assets and the Statement of Activities

While this document contains all the funds used by the School District to provide programs and activities, the view of the School District as a whole considers all financial transactions and asks the question, "How did we do financially during 2006?" The *Statement of Net Assets* and the *Statement of Activities* answers this question. These statements include all Non-Fiduciary assets and liabilities using the accrual basis of accounting, similar to the accounting used by most private-sector companies. Accrual accounting takes into account all of the current year's revenues and expenses regardless of when cash is received or paid.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

These two statements report the School District's net assets and changes in those assets. This change in net assets is important because it tells the reader that, for the School District as a whole, the financial position of the School District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the School District's performance, demographic and socioeconomic factors and willingness of the community to support the School District. On the other hand, financial factors may include the School District's financial position, liquidity and solvency, fiscal capacity and risk and exposure.

In the Statement of Net Assets and the Statement of Activities, the School District is classified into governmental activities. All of the School District's Non-Fiduciary programs and services are reported here including instruction, support services, operation and maintenance of plant, pupil transportation, operation of food service and extracurricular activities.

# Reporting the School District's Most Significant Funds

#### Fund Financial Statements

The School District's major funds are described on page 8. Fund financial reports provide detailed information about the School District's major funds. The School District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the School District's most significant funds. The School District's major governmental funds are the general fund, new facility capital projects fund and bond retirement fund.

#### Governmental Funds

Most of the School District's activities are reported as governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending in future periods. These funds are reported using an accounting method called *modified accrual accounting*, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the School District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Assets and the Statement of Activities) and governmental funds is reconciled in the financial statements.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

#### The School District as a Whole

You may recall that the *Statement of Net Assets* provides the perspective of the School District as a whole. Table 1 provides a summary of the School District's net assets for 2006 compared to 2005:

# Table 1 Net Assets

	Governmental Activities		
	2006	Restated 2005	
Assets			
Current and Other Assets	\$8,432,282	\$10,333,838	
Capital Assets, Net	16,998,537	16,682,715	
Total Assets	25,430,819	27,016,553	
Liabilities			
Current and Other Liabilities	5,272,953	6,117,732	
Long-term Liabilities:			
Due Within One Year	460,946	473,832	
Due in More than One Year	14,680,248	14,964,237	
Total Liabilities	20,414,147	21,555,801	
Net Assets			
Invested in Capital Assets, Net of Debt	2,557,008	2,272,986	
Restricted	2,098,591	2,464,929	
Unrestricted	361,073	722,837	
m - 137 - 4	Φ5 01 C C53	05.460.553	
Total Net Assets	\$5,016,672	\$5,460,752	

Total assets decreased by \$1,585,734. Cash and cash equivalents decreased by \$1,315,890. The decrease in cash can be attributed to the money spent on the construction in progress on the new high school and renovation of the middle school.

Total liabilities decreased by \$1,141,654. The majority of the decrease can be attributed to contracts payable, retainage payable and deferred revenue decreasing.

By comparing assets and liabilities, one can see the overall position of the School District is stable. Due to the decreased cash balance, the School District is cautiously approaching the future. In the past, the School District's expense per pupil has been one of the lowest in the State. The School District has always spent funds cautiously and if the funding issue is not resolved by the State and the School District has to continue to implement unfunded State and Federal mandates, the School District will have to generate additional property tax dollars to cover the costs.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

The vast majority of revenue supporting all governmental activities is general revenue. General revenue totaled \$10,552,062 or 85 percent of the total revenue. The most significant portion of the general revenue is local property tax and state support. The remaining amount of revenue received was in the form of program revenues, which equated to \$1,817,098 or only 15 percent of total revenue.

Table 2 shows a comparative analysis of government-wide changes in net assets data for fiscal year 2006 compared to fiscal year 2005.

# Table 2 Changes in Net Assets

Operating Grants and Contributions       723,698         Capital Grants and Contributions       0         Total Program Revenues       1,817,098       2         General Revenues:       \$\$\$\$ 4,830,251       5         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       \$\$\$         Miscellaneous       52,205       \$\$\$         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       \$\$\$\$Instruction       \$	
Charges for Services       \$1,093,400       \$1         Operating Grants and Contributions       723,698         Capital Grants and Contributions       0         Total Program Revenues       1,817,098       2         General Revenues:       4,830,251       5         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       1         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       1       1         Instruction       5,014,159       5         Regular       5,014,159       5         Special       1,558,326       1         Vocational       164,687	
Operating Grants and Contributions       723,698         Capital Grants and Contributions       0         Total Program Revenues       1,817,098       2         General Revenues:       \$\$\$\$-\$\$       4,830,251       5         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       \$\$\$         Miscellaneous       52,205       \$\$\$         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       \$\$\$\$       1         Instruction       \$\$\$\$\$\$\$\$\$\$\$       5,014,159       5         Special       1,558,326       1         Vocational       164,687	
Capital Grants and Contributions       0         Total Program Revenues       1,817,098       2         General Revenues:       4,830,251       5         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       1         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       1       1         Instruction       5,014,159       5         Special       1,558,326       1         Vocational       164,687	,309,774
Total Program Revenues       1,817,098       2         General Revenues:       2         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       1         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses         Instruction       5,014,159       5         Special       1,558,326       1         Vocational       164,687	701,746
General Revenues:       4,830,251       5         Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       10         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses         Instruction       5,014,159       5         Special       1,558,326       1         Vocational       164,687	130,305
Property Taxes       4,830,251       5         Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       10         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses         Instruction       5,014,159       5         Special       1,558,326       1         Vocational       164,687	2,141,825
Grants and Entitlements       5,498,925       5         Investments       170,681       170,681         Miscellaneous       52,205       1         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       1       1         Instruction       5,014,159       5         Special       1,558,326       1         Vocational       164,687	
Investments       170,681         Miscellaneous       52,205         Total General Revenues       10,552,062       10         Total Revenues       12,369,160       12         Program Expenses       Instruction       5,014,159       5         Regular       5,014,159       5         Special       1,558,326       1         Vocational       164,687	5,164,288
Miscellaneous         52,205           Total General Revenues         10,552,062         10           Total Revenues         12,369,160         12           Program Expenses           Instruction         \$5,014,159         5           Special         1,558,326         1           Vocational         164,687	5,188,149
Total General Revenues         10,552,062         10           Total Revenues         12,369,160         12           Program Expenses         Instruction         5,014,159         5           Regular         5,014,159         5           Special         1,558,326         1           Vocational         164,687	136,311
Total Revenues         12,369,160         12           Program Expenses         Instruction           Regular         5,014,159         5           Special         1,558,326         1           Vocational         164,687	78,115
Program Expenses         Instruction       5,014,159       5         Regular       5,014,159       5         Special       1,558,326       1         Vocational       164,687	0,566,863
Instruction       5,014,159       5         Regular       5,014,159       5         Special       1,558,326       1         Vocational       164,687	2,708,688
Instruction       5,014,159       5         Regular       5,014,159       5         Special       1,558,326       1         Vocational       164,687	
Special         1,558,326         1           Vocational         164,687	
Vocational 164,687	5,477,319
,	,331,871
Support Services:	164,609
$\cdot \cdot$	
Pupil 549,155	502,099
Instructional Staff 334,762	314,436
Board of Education 14,388	16,751
Administration 952,341	868,370
Fiscal 325,360 Business 32,686	300,736 30,638
Business 32,686 Operation and Maintenance 1,334,428	969,098
Pupil Transportation 867,754	680,963
Operating of Non-Instructional Services 407,246	465,754
Extracurricular Activities 594,964	559,411
Interest and Fiscal Charges662,984	736,643
	2,418,698
Increase (Decrease) in Net Assets (444,080)	289,990
Net Assets Beginning of Year(Restated) 5,460,752 5	5,170,762
Net Assets End of Year         \$5,016,672         \$5	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

#### Governmental Activities

The School District has carefully planned its financial existence by forecasting its revenues and expenses over the next five years. The School District has a 5 year limited levy for a total of 7.5 mills, which currently generates an estimated \$707,000 in revenues and is up for renewal in 2007. Although the School District relies heavily upon local property taxes to support its operations, the School District does actively solicit and receive additional grant and entitlement funds to help offset some operating costs.

As one can see, approximately 53 percent of the School District's expense is used to fund instructional expenses. Additional support services for pupils, staff and business operations encompass an additional 34 percent. The remaining amount of program expenses, 13 percent, is to facilitate other obligations of the School District such as interest and fiscal charges, the food service program and numerous extracurricular activities. Actual expenses were consistent with expectations of the School District.

The Statement of Activities shows the total net cost of program services. Table 3 shows the total cost of services for governmental activities and the net cost of those services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State entitlements.

Table 3
Governmental Activities

	Total Cost	Net Cost
	of Services	of Services
	2006	2006
Instruction		
Regular	\$5,014,159	\$4,973,201
Special	1,558,326	581,265
Vocational	164,687	164,687
Support Services:		
Pupil	549,155	484,282
Instructional Staff	334,762	285,875
Board of Education	14,388	14,388
Administration	952,341	939,428
Fiscal	325,360	325,360
Business	32,686	32,686
Operation and Maintenance	1,334,428	1,312,096
Pupil Transportation	867,754	867,754
Operation of Non-Instructional Services	407,246	10,930
Extracurricular Activities	594,964	341,206
Interest and Fiscal Charges	662,984	662,984
Total	\$12,813,240	\$10,996,142

As one can see, the reliance upon local tax revenues for governmental activities is crucial. Approximately 37 percent of total costs are directly supported by local property taxes. Grant and entitlements not restricted to specific programs support 43 percent of total costs, while investment and other miscellaneous type revenues support the remaining activity costs. Program revenues only account for 14 percent of all governmental expenses.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

#### The School District's Funds

Information regarding the School District's major funds can be found on page 22 and 23 of the notes to the basic financial statements. These funds are accounted for using the modified accrual basis of accounting. All governmental funds had revenues and other financing sources totaling \$12,390,224 and expenditures and other financing uses totaling \$13,505,093. The General Fund balance decreased \$438,322. The debt service fund balance increased by \$111,683. The new facility capital projects fund balance decreased by \$748,232 due to money spent on the renovation of the middle school.

# **General Fund Budgeting Highlights**

The School District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant fund to be budgeted is the main operating fund of the School District, the general fund.

The School District uses a site-based style of budgeting and has in place systems that are designed to tightly control disbursements but provide flexibility for site based decision and management.

For the general fund, the original and final budget basis revenue estimate totaled \$9,841,072; no modifications were made to the revenues or other financing sources during the fiscal year. The original budget basis expenditures and other financing uses estimate totaled \$10,303,211 compared to the final budget basis \$10,603,211, an increase of \$300,000. The increase can be attributed to additional spending for the purchase of two new busses, increased purchased service cost for special education services and additional spending for the operation and maintenance of plant expenses.

The School District's general fund unencumbered ending cash balance totaled \$1,489,602, which was less than the original budgeted amount, due to actual expenditures exceeding what was originally budgeted.

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal 2006, the School District had \$16,998,537 invested in land, construction in progress, buildings and improvements, furniture and fixtures, vehicles, net of accumulated depreciation. Table 4 shows fiscal 2006 values compared to 2005.

Table 4
Capital Assets at June 30
(Net of Depreciation)

	Governmental Activities		
	2006	Restated 2005	
Land	\$463,538	\$463,538	
Construction in Progress	0	312,140	
<b>Buildings and Improvements</b>	18,220,334	17,273,431	
Furniture and Fixtures	1,437,360	1,176,572	
Vehicles	1,175,205	1,051,264	
Accumulated Deprecation	(4,297,900)	(3,594,230)	
Totals	\$16,998,537	\$16,682,715	

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

All capital assets are reported at historical cost. For more information on capital assets refer to Note 9 of the basic financial statements.

Debt

Table 5 below summarizes the School District's debt outstanding.

Table 5
Outstanding Debt, at Year End

	Governmental Activities		
	2006 20		
2002 OSFC General Obligation Bonds:			
Serial and Term Bonds	\$13,635,010	\$14,005,010	
Capital Appreciation Bonds	284,990	284,990	
Accretion on Capital Appreciation Bonds	192,533	128,796	
Notes Payable	255,000	255,000	
Totals	\$14,367,533	\$14,673,796	

During fiscal year 2003, the School District issued \$15,000,000 in bonds and \$255,000 in a long-term note to build a new high school and renovate the middle school. The bonds will be repaid during a twenty-eight year period and the note will be retired in five years.

The School District overall debt limitation is \$15,402,911 with a net bonded debt of \$14,367,533 and overall debt margin of \$1,035,378. For more information on debt refer to Note 16 of the basic financial statements.

### **School District Outlook**

Tuslaw Local Schools has a strong financial outlook. The Board of Education and administration closely monitor its revenues and expenditures in accordance with its financial forecast and the School District Continuous Improvement Plan.

The financial future of the School District is not without its challenges though. These challenges are internal and external in nature. The internal challenges will continue to exist as the School District must rely heavily on local property taxes to fund its operations. External challenges continue to evolve as the State of Ohio determines the outcome of the Ohio Supreme Court case dealing with the unconstitutionality of the State's educational funding system.

Although the School District relies heavily on its property taxpayers to support its operations, the community support for the schools is quite strong. As mentioned earlier, the Tuslaw voters had renewed a five year 7.5 mill operating levy in November, 2002, which will help fund the general operations of the School District through the first half of fiscal year 2008. The School District is expecting to have a positive general fund balance through the end of the 2008 fiscal year. Additional revenue and/or reductions in expenditures will be necessary to maintain a positive general fund balance after the end of the 2008 fiscal year. The School District has communicated to the community they rely upon their support for the majority of its operations, and will continue to work diligently to plan expenses, staying carefully within the School District's financial five-year plan. The community also realizes the income generated by local levies remains relatively constant, therefore, forcing the School District to come back to the voters from time to time to ask for additional support.

Management's Discussion and Analysis For the Fiscal Year Ended June 30, 2006 Unaudited

Externally, the State of Ohio was found by the Ohio Supreme Court in March 1997 to be operating an unconstitutional educational funding system, one that was neither 'adequate' nor 'equitable'. Since 1997, the State has directed its additional financial support toward School Districts with little property tax wealth. In May of 2001, the Ohio Supreme Court again, ruled that, while the State had made some progress, the current funding system for schools is far too dependent on property taxes, which are inherently not 'equitable' nor 'adequate'. The court directed the Governor and the legislature to address the fundamental issue creating the inequities. In December, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding system. The decision reaffirmed earlier decisions that Ohio's current school funding system is unconstitutional. However, the Supreme Court also relinquished jurisdiction over the case and directed the "…the Ohio General Assembly to enact a school funding scheme that is thorough and efficient…"

Tuslaw Local School District has not anticipated any meaningful growth in State revenue due to the constraints set by the State for estimating state funding. The State has stated that the per pupil revenue for a minimum education should be increased at an inflationary rate of 2.8 percent per year for future years; however, that was cut to 2.2 percent in the biennial budget that encompasses fiscal years 2006 and 2007. The affect of a 2006 property reappraisal will have a negative affect on the State's share of per pupil funding. With 39 percent of the revenue for the School District coming from property taxes, one can see the significant impact this constraint would have on the School District and ultimately, the residential taxpayers.

As a result of the challenges mentioned above, it is imperative the School District's management continue to carefully and prudently plan in order to provide the resources required to meet student needs over the next several years.

# Contacting the School District's Financial Management

This financial report is designed to provide our citizens, taxpayers and investors and creditors with a general overview of the School District's finances and to show the School District's accountability for the money it receives. If you have any questions about this report or need additional financial information contact Sheryl Shaw Stewart, Treasurer, at Tuslaw Local School District, 1835 Manchester Ave. NW, Massillon, Ohio 44647, or email at stewart@sparcc.org.

# Tuslaw Local School District Statement of Net Assets

June 30, 2006

	Governmental <u>Activities</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	\$3,789,178
Accrued Interest Receivable	31,700
Inventory Held for Resale	5,858
Intergovernmental Receivable	61,747
Prepaid Items	17,850
Taxes Receivable	4,525,949
Non-Depreciable Capital Assets	463,538
Depreciable Capital Assets, net	16,534,999
Total Assets	25,430,819
Liabilities	
Accounts Payable	48,617
Accrued Wages and Benefits	920,337
Intergovernmental Payable	303,811
Accrued Interest Payable	43,339
Deferred Revenue	3,956,849
Long-Term Liabilities:	
Due Within One Year	460,946
Due in More Than One Year	14,680,248
Total Liabilities	20,414,147
Net Assets	
Invested in Capital Assets, Net of Related Debt	2,557,008
Restricted for Debt Service	689,860
Restricted for Capital Outlay	1,249,730
Restricted for Other Purposes	159,001
Unrestricted	361,073
Total Net Assets	\$5,016,672

Statement of Activities For the Fiscal Year Ended June 30, 2006

		Program Revenues		
	Expenses	Charges for Services and Sales	Operating Grants and Contributions	Net (Expenses) Revenue and Changes in Net Assets
Governmental Activities				
Instruction:				
Regular	\$5,014,159	\$339	\$40,619	(\$4,973,201)
Special	1,558,326	624,440	352,621	(581,265)
Vocational	164,687	0	0	(164,687)
Support Services:				
Pupils	549,155	0	64,873	(484,282)
Instructional Staff	334,762	0	48,887	(285,875)
Board of Education	14,388	0	0	(14,388)
Administration	952,341	0	12,913	(939,428)
Fiscal	325,360	0	0	(325,360)
Business	32,686	0	0	(32,686)
Operation and Maintenance of Plant	1,334,428	5,670	16,662	(1,312,096)
Pupil Transportation	867,754	0	0	(867,754)
Operation of Non-Instructional Services	407,246	320,579	75,737	(10,930)
Extracurricular Activities	594,964	142,372	111,386	(341,206)
Interest and Fiscal Charges	662,984	0	0	(662,984)
Totals	\$12,813,240	\$1,093,400	\$723,698	(\$10,996,142)
	General Revenue Property Taxes Lev			
	General Purposes			3,843,561
	Debt Service			986,690
	Grants and Entitler	nents not Restricted	to Specific Programs	5,498,925
	Investment Earning	170,681		
	Miscellaneous			52,205
	Total General Re	rvenues		10,552,062
	Change in Net As	(444,080)		
	Net Assets Beginn	ning of Year (Rest	ated See Note 3)	5,460,752
	Net Assets End of	f Year		\$5,016,672

# **Tuslaw Local School District** *Balance Sheet*

Balance Sheet Governmental Funds June 30, 2006

	General Fund	Bond Retirement Fund	New Facility Capital Projects Fund	Other Governmental Funds	Total Governmental Funds
Assets					
Equity in Pooled Cash and Cash Equivalents	\$1,730,289	\$597,079	\$1,227,957	\$233,853	\$3,789,178
Accrued Interest Receivable	17,767	0	13,933	0	31,700
Inventory Held for Resale	0	0	0	5,858	5,858
Interfund Receivable	10,600	0	0	0	10,600
Intergovernmental Receivable	23,101	0	0	38,646	61,747
Prepaid Items	17,850	0	0	0	17,850
Taxes Receivable	3,555,186	970,763	0	0	4,525,949
Total Assets	\$5,354,793	\$1,567,842	\$1,241,890	\$278,357	\$8,442,882
Liabilities Current Liabilities:					
Accounts Payable	\$34,891	\$0	\$0	\$13,726	\$48,617
Accrued Wages and Benefits	883,025	0	0	37,312	920,337
Intergovernmental Payable	284,867	0	0	18,944	303,811
Interfund Payable	0	0	0	10,600	10,600
Deferred Revenue	3,296,206	889,173	0	25,359	4,210,738
Total Liabilities	4,498,989	889,173	0	105,941	5,494,103
Fund Balances					
Reserved:					
Reserved for Encumbrances	224,445	0	173,297	6,353	404,095
Reserved for Property Taxes	258,980	81,590	0	0	340,570
Unreserved, Undesignated, Reported in:					
General Fund	372,379	0	0	0	372,379
Special Revenue Funds	0	0	0	158,223	158,223
Debt Service Fund	0	597,079	0	0	597,079
Capital Projects Funds	0	0	1,068,593	7,840	1,076,433
Total Fund Balances	855,804	678,669	1,241,890	172,416	2,948,779
Total Liabilities and Fund Balances	\$5,354,793	\$1,567,842	\$1,241,890	\$278,357	\$8,442,882

Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities June 30, 2006

Total Governmental Fund Balances			\$2,948,779
Amounts reported for governmental active statement of net assets are different bec			
Capital assets used in governmental activitie resources and therefore are not reported in the second			16,998,537
Other long-term assets are not available to pa period expenditures and therefore are defer			
	Delinquent Property Taxes	228,530	
	Intergovernmental Receivables	25,359	252.000
	Total		253,889
In the Statement of Activities, interest is acc	<del>-</del>		
bonds and notes, whereas in governmental	funds, an interest		(42.220)
expenditure is reported when due.			(43,339)
Long-term liabilities, including bonds and copayable, are not due and payable in the currand therefore, are not reported in the funds:	rent period		
	General Obligation Bonds	(13,635,010)	
	Capital Appreciation Bonds	(477,552)	
	Notes Payable	(255,000)	
	Compensated Absences	(699,666)	
	Capital Leases	(73,966)	
	Total	<u>-</u>	(15,141,194)
Net Assets of Governmental Activities			\$5,016,672



Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Fiscal Year Ended June 30, 2006

	General Fund	Bond Retirement Fund	New Facility Capital Projects Fund	Other Governmental Funds
Revenues				
Property Taxes	\$3,812,831	\$977,300	\$0	\$0
Intergovernmental	5,382,534	116,391	0	602,136
Interest	120,047	0	50,634	8,375
Tuition and Fees	624,440	0	0	339
Rent	5,670	0	0	0
Extracurricular Activities	0	0	0	254,781
Gifts and Donations	15,618	0	0	28,133
Customer Sales and Services	0	0	0	320,579
Miscellaneous	68,867	0	0	1,122
Total Revenues	10,030,007	1,093,691	50,634	1,215,465
Expenditures				
Current:				
Instruction:				
Regular	4,525,817	0	0	43,584
Special	1,097,439	0	0	455,691
Vocational	161,754	0	0	0
Support Services:	469.700	0	0	01 746
Pupils Instructional Staff	468,723	0	0	81,746
Board of Education	287,406 14,388	0	0	21,211
Administration	934,140	0	0	15,146
Fiscal	313,672	16,649	0	13,140
Business	34,814	0,049	0	0
Operation and Maintenance of Plant	1,315,849	0	0	1,055
Pupil Transportation	927,218	0	0	0
Central	23	0	0	0
Operation of Non-Instructional Services	0	0	0	391,186
Extracurricular Activities	327,340	0	0	246,271
Capital Outlay	34,829	0	798,866	0
Debt Service:				
Principal	19,555	370,000	0	0
Interest and Fiscal Charges	4,935	595,359	0	0
Total Expenditures	10,467,902	982,008	798,866	1,255,890
Excess of Revenues Over (Under) Expenditures	(437,895)	111,683	(748,232)	(40,425)
Other Financing Sources and Uses				
Transfers In	0	0	0	427
Transfers Out	(427)	0	0	0
Total Other Financing Sources (Uses)	(427)	0	0	427
Net Change in Fund Balances	(438,322)	111,683	(748,232)	(39,998)
Fund Balances Beginning of Year (Restated)	1,294,126	566,986	1,990,122	212,414
Fund Balances End of Year	\$855,804	\$678,669	\$1,241,890	\$172,416

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2006

Total Governmental	Net Change in Fund Balances - Total Gove	ernmental Funds	(\$1,114,869)
Funds	Amounts reported for governmental activitie statement of activities are different because		
\$4,790,131	Governmental funds report capital outlay as exp	enditures.	
6,101,061	However, in the statement of activities, the cost		
179,056	assets is allocated over their estimated useful li		
624,779	depreciation expense. In the current period, the	ese amounts are:	
5,670			
254,781	Capital Assets Additions	1,019,492	
43,751	Current Year Depreciation	(703,670)	
320,579			
69,989	Total		315,822
12,389,797	Revenues in the statement of activities that do no	ot provide current	
	financial resources are not reported as revenues	s in the funds.	
	Intergovernmental Receivables	(60,757)	
	Delinquent Property Taxes	40,120	
	Total	<del></del>	(20,637)
4,569,401			( 1,111)
1,553,130	Repayment of bond and capital lease principal is	s an expenditure in	
161,754	the governmental funds, but the repayment reduces long-term liabilities		
	in the statement of net assets.		
550,469			
308,617	Bond Principal Retirement	370,000	
14,388	Capital Lease Retirement	19,555	
949,286	Total		389,555
330,321			
34,814	In the statement of activities, interest is accrued	on outstanding bonds,	
1,316,904	whereas in governmental funds, an interest expenditure is reported		
927,218	when due.		
23	Bond Accretion	(63,737)	
391,186	Accrued Interest	1,049	
573,611	Total		(62,688)
833,695			
	Some expenses reported in the statement of activ		3
389,555	and pension obligations, do not require the use of current financial resources and		
600,294	therefore are not reported as expenditures in the	e governmental funds.	
13,504,666	Compensated Absences	(28,943)	
(1,114,869)	Pension Obligations	77,680	
(1,111,007)	C	77,080	
	Total		48,737
427			
(427)	Changes in Net Assets of Governmental Activitie	<u></u>	(\$444,080)
0			
(1,114,869)			
4,063,648			

See Accompanying Notes to the Basic Financial Statements

\$2,948,779

Statement of Revenues, Expenditures and Changes In Fund Balance - Budget and Actual (Budget Basis) General Fund

For the Fiscal Year Ended June 30, 2006

	Budgeted 2	Amounts		Variance with Final Budget
	Original	Final	Actual	Over (Under)
Revenues				
Property Taxes	\$3,802,703	\$3,802,703	\$3,773,481	(\$29,222)
Intergovernmental	5,166,481	5,166,481	5,364,407	197,926
Interest	79,387	79,387	113,681	34,294
Tuition and Fees	744,692 20,189	744,692 20,189	634,318 5,670	(110,374) (14,519)
Rent Gifts and Donations	20,189	20,189	15,618	15,618
Miscellaneous	27,620	27,620	92,842	65,222
Total Revenues	9,841,072	9,841,072	10,000,017	158,945
Expenditures				
Current:				
Instruction:		4 0 5 0 5 0 5	4.544.044	200 506
Regular	4,675,527	4,850,527	4,541,941	308,586
Special	1,015,358	1,164,358	1,243,697	(79,339)
Vocational	160,745	160,745	163,761	(3,016)
Support Services: Pupils	457,303	457,303	476,595	(19,292)
Instructional Staff	234,200	234,200	275,156	(40,956)
Board of Education	17,389	17,389	17,407	(18)
Administration	849,193	849,193	909,183	(59,990)
Fiscal	292,248	292,248	294,827	(2,579)
Business	31,284	31,284	33,085	(1,801)
Operation and Maintenance of Plant	1,019,786	1,119,786	1,337,772	(217,986)
Pupil Transportation	738,356	898,356	894,885	3,471
Central	54	54	23	31
Extracurricular Activities	312,904	312,904	333,457	(20,553)
Capital Outlay	196,669	196,669	43,299	153,370
Debt Service:	12 402	12 402	10.400	1
Principal	12,483	12,483	12,482	1
Interest and Fiscal Charges	4,712	4,712	4,712	0
Total Expenditures	10,018,211	10,602,211	10,582,282	19,929
Excess of Revenues Under Expenditures	(177,139)	(761,139)	(582,265)	178,874
Other Financing Sources and Uses				
Advances In	21,630	21,630	113,146	91,516
Transfers In	0	0	427	427
Transfers Out	(250,000)	(1,000)	(853)	147
Advances Out	(35,000)	0	(105,181)	(105,181)
Total Other Financing Sources and Uses	(263,370)	20,630	7,539	(13,091)
Net Change in Fund Balance	(440,509)	(740,509)	(574,726)	165,783
Fund Balance Beginning of Year	1,932,015	1,932,015	1,932,015	0
Prior Year Encumbrances Appropriated	132,313	132,313	132,313	0
Fund Balance End of Year	\$1,623,819	\$1,323,819	\$1,489,602	165,783

Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2006

	Private PurposeTrust	
	Special Trust	Agency
Assets		_
Equity in Pooled Cash and Cash Equivalents	\$15,852	\$68,976
Total Assets	15,852	68,976
Liabilities		
Due to Students	6,900	68,976
Total Liabilities	6,900	\$68,976
Net Assets		
Held in Trust for Scholarships	8,952	
Total Net Assets	\$8,952	

Statement of Changes in Fiduciary Net Assets Fiduciary Fund For the Fiscal Year Ended June 30, 2006

	Special Trust	
Additions		
Gifts and Contributions	\$6,810	
Interest	550	
Total Additions	7,360	
Deductions		
Scholarships Awarded	9,275	
Decrease in Fiduciary Net Assets	(1,915)	
Net Assets Beginning of Year	10,867	
Net Assets End of Year	\$8,952	

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Notes to the Basic Financial Statements For the Fiscal Year Ended June 30, 2006

# Note 1 - Description of the School District and Reporting Entity

Tuslaw Local School District (the "School District") is organized under Article VI, Sections 2 and 3 of the Constitution of the State of Ohio. The School District operates under a locally-elected Board form of government consisting of five members elected at-large for staggered four year terms. The School District provides educational services as authorized by state Statute and/or Federal guidelines.

The School District serves an area of approximately forty four square miles. It is located in Stark and Wayne Counties and includes portions of Lawrence, Tuscarawas, and Perry Townships, and the City of Massillon. It is staffed by sixty two classified employees, eighty one certified teaching personnel, and nine administrative employees who provide services to 1,480 students and other community members. The School District currently operates three instructional buildings.

# **Reporting Entity**

A reporting entity is comprised of the primary government, component units, and other organizations that are included to ensure that the financial statements are not misleading. The primary government of the School District consists of all funds, departments, boards, and agencies that are not legally separate from the School District. For Tuslaw Local School District this includes general operations, food service, and student related activities of the School District.

Component units are legally separate organizations for which the School District is financially accountable. The School District is financially accountable for an organization if the School District appoints a voting majority of the organization's governing board and (1) the School District is able to significantly influence the programs or services performed or provided by the organization; or (2) the School District is legally entitled to or can otherwise access the organization's resources; the School District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the School District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the School District in that the School District approves the budget, the issuance of debt, or the levying of taxes. There are no component units of the Tuslaw Local School District.

The School District is associated with organizations which are defined as jointly governed organizations and public entity risk pools. These organizations include the Stark-Portage Area Computer Consortium, Stark County Joint Vocational School, Stark County Schools Council of Government Workers' Compensation Group Rating Program, the Stark County Schools Council of Government Health Benefits Program and the Ohio School Plan. These organizations are presented in Notes 17 and 18 to the basic financial statements.

# **Note 2 - Summary of Significant Accounting Policies**

The financial statements of Tuslaw Local School District have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District also applies Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, to its governmental activities provided they do not conflict with or contradict GASB pronouncements. Following are the more significant of the School District's accounting policies.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

#### A. Basis of Presentation

The School District's basic financial statements consist of government-wide statements, including a Statement of Net Assets and a Statement of Activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements* The Statement of Net Assets and the Statement of Activities display information about the School District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

The Statement of Net Assets presents the financial condition of the governmental activities of the School District at year-end. The Statement of Activities presents a comparison between direct expenses and program revenues for each program or function of the School District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the School District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the School District.

Fund Financial Statements During the year, the School District segregates transactions related to certain School District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the School District at this more detailed level. The focus of governmental statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

# **B.** Fund Accounting

The School District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain School District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the School District are grouped into the categories governmental and fiduciary.

Governmental Funds Governmental funds are those through which most governmental functions typically are financed. Governmental funds focus on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the School District's major governmental funds:

**General Fund** The general fund is the general operating fund of the School District and is used to account for all financial resources except those required to be accounted for in another fund.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

### **B. Fund Accounting (continued)**

**Bond Retirement Fund** The bond retirement fund is used to account for the accumulation of property tax revenues for the payment of general obligation bonds issued for the construction of a new high school and renovations to the middle school.

**New Facility Capital Project Fund** The building fund accounts for bond proceeds and interest revenue to be used for the construction of a new high school and renovations to the middle school.

The other governmental funds of the School District account for grants and other resources whose use is restricted to a particular purpose.

Fiduciary Funds Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds, and agency funds. Trust funds are used to account for assets held by the School District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the School District's own programs. The School District has two private purpose trust funds which are used to account for college scholarships. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The agency funds reflect resources that belong to the student bodies of the various schools, accounting for sales and other revenue generating activities.

#### C. Measurement Focus

Government-wide Financial Statements The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the School District are included on the Statement of Net Assets. The Statement of Activities presents increases (i.e. revenues) and decreases (i.e. expenses) in total net assets.

Fund Financial Statements All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. The private purpose trust fund is reported using the economic resources measurement focus.

#### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# **Note 2 - Summary of Significant Accounting Policies** (continued)

# **D.** Basis of Accounting (continued)

**Revenues - Exchange and Non-exchange Transactions** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current fiscal year or soon enough thereafter to be used to pay liabilities of the current fiscal year. For the School District, available means expected to be received within sixty days of fiscal year end.

Nonexchange transactions, in which the School District receives value without directly giving equal value in return, include income and property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note 7). Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the School District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the School District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year end: property taxes available as an advance, grants, investment earnings, tuition, rentals and fees.

**Deferred Revenue** Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2006, but which were levied to finance fiscal year 2007 operations, have been recorded as deferred revenue. Grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

**Expenditures/Expenses** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The fair value of donated commodities used during the year is reported on the operating statement as an expense/expenditure with a like amount reported as donated commodities revenue. Unused donated commodities are reported as deferred revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# **Note 2 - Summary of Significant Accounting Policies** (continued)

# E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation resolution are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified.

All funds, other than agency funds, are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the appropriation resolution and the certificate of estimated resources, which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated revenues establishes a limit on the amounts that the Board of Education may appropriate. The appropriation resolution is the Board of Education's authorization to spend resources and sets annual limits on expenditures plus encumbrances at a level of control set by the Board. The legal level of control has been established by the Board of Education at the fund level. The treasurer has been authorized to allocate Board appropriations to the function and object level within each fund.

The certificate of estimated resources may be amended during the year if projected increases or decreases in revenue are identified by the School District treasurer. The amounts reported as the original budgeted amounts in the budgetary statements reflect the amounts in the certificate when the original appropriations were adopted. The amounts reported as the final budgeted amounts in the budgetary statements reflect the amounts in the final certificate of estimated resources issued during fiscal year 2006.

The appropriation resolution is subject to amendment by the Board of Education throughout the year with the restriction that appropriations may not exceed estimated revenues. The amounts reported as original budgeted amounts reflect the first appropriation for that fund that covered the entire fiscal year, including amounts automatically carried over from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Board during fiscal year 2006.

# F. Cash and Cash Equivalents

To improve cash management, all cash received by the School District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through School District records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

During fiscal year 2006, investments were limited to repurchase agreements, STAROhio, money market mutual funds, banker's acceptances, federal agency instruments and nonnegotiable certificates of deposit. Repurchase agreements and nonnegotiable certificates of deposit are reported at cost.

STAROhio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAROhio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAROhio are valued at STAROhio's share price which is the price the investment could be sold for on June 30, 2006.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

### F. Cash and Cash Equivalents (continued)

As authorized by State statutes, the Board of Education has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund, food service fund, capital improvements fund and private purpose trust fund during fiscal year 2006 amounted to \$120,047, \$8,375, \$50,634 and \$550, respectively. The general fund interest includes \$38,323 assigned from other School District funds.

For presentation on the financial statements, investments of the cash management pool and investments with an original maturity of three months or less at the time they are purchased by the School District are considered to be cash equivalents. Investments with an initial maturity of more than three months that are not purchased from the pool are reported as investments.

# **G.** Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2006, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expenditure/expense is reported in the year which services are consumed.

# H. Inventory

Inventories are presented at cost on a first-in, first-out basis and are expensed/expended when used. Inventories consist of donated and purchased food, and supplies held for consumption and are expensed when used.

#### I. Restricted Assets

Assets are reported as restricted when limitations on their use change the normal understanding of the availability of the asset. Such constraints are either imposed by creditors, contributors, grantors, or laws of other government or imposed by enabling legislation. There were no restricted assets at June 30, 2006.

#### J. Capital Assets

The School District's only capital assets are general capital assets. General capital assets are capital assets which are associated with and generally arise from governmental activities. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide Statement of Net Assets but are not reported on the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and reductions during the year. Donated capital assets are recorded at their fair market values as of the date received. The School District capitalization threshold is \$2,000. The School District does not possess any infrastructure. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not capitalized.

All reported capital assets, other than land and construction in progress, are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

# J. Capital Assets (continued)

Description	Estimated Lives
Buildings and Improvements	20 - 75 years
Furniture and Fixtures	7 - 15 years
Vehicles	15 years

#### K. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables". These amounts are eliminated in the governmental activities column of the statement of net assets.

#### L. Compensated Absences

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the School District will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination method. The liability is based on an estimate of the amount of accumulated sick leave that will be paid as a termination benefit.

For governmental funds, compensated absences are recognized as liabilities and expenditures as payments come due each period upon the occurrence of employee resignations and retirement. These amounts are reported in the account "Matured Compensated Absences Payable" in the funds from which the employees will be paid.

# M. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments, compensated absences and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are normally expected to be paid with expendable available financial resources. Bonds are recognized as a liability on the fund financial statements when due.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 2 - Summary of Significant Accounting Policies (continued)

#### N. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction, or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the School District or through external restrictions imposed by creditors, grantors or laws, or regulations of other governments. The School district had no restricted net assets imposed by legislation at June 30, 2006.

The School District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### O. Fund Balance Reserves

The School District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund balance reserves are established for property taxes and encumbrances.

The reserve for property taxes represents taxes recognized as revenue under generally accepted accounting principles but not available for appropriation under State statute.

# P. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### O. Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported on the financial statements and accompanying notes. Actual results may differ from those estimates.

# R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the School District and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2006.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 3 – Restatement of Net Assets

During fiscal year 2006, the School District hired a valuation company to prepare a current valuation of capital assets in the district due to the closing of two buildings, the opening of the new high school and transition into the partially renovated middle school. The net assets balance was restated from \$6,260,004 to \$5,460,752, a decrease of \$799,252 due to the capital assets revaluation. The change was primarily attributed to a change in useful lives assigned to certain assets.

# Note 4 – Fund Deficits

The Title VI-B and Title I nonmajor special revenue funds had deficit fund balances of \$11,544 and \$10,640, respectively, at June 30, 2006. These funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficit in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

# Note 5 - Budgetary Basis of Accounting

While the School District is reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget and Actual (Budget Basis) presented for the General Fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the modified accrual basis of generally accepted accounting principles are that:

- 1. Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis).
- 2. Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis).
- 3. Encumbrances are treated as expenditures (budget basis) rather than as a reservation of fund balance (GAAP basis).

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary basis statement for the General Fund.

	General
GAAP Basis	(\$438,322)
Net Adjustment for Revenues Accruals	(29,990)
Advances In	113,146
Net Adjustment for Expenditures Accruals	126,307
Advances Out	(105,181)
Adjustment for Encumbrances	(240,686)
Budget Basis	(\$574,726)

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# **Note 6 - Deposits and Investments**

State statutes classify monies held by the School District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the School District Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits the Board of Education has identified as not required for use within the current two year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit, or by savings or deposit accounts, including passbook accounts.

Protection of the School District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution, or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Interim monies may be invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAROhio);
- 7. Certain banker's acceptances and commercial paper notes for a period not to exceed one hundred and eighty days from the purchase date in the amount not to exceed twenty-five percent of the interim moneys available for investment at any one time; and,

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

# Note 6 - Deposits and Investments (continued)

8. Under limited circumstances, corporate debt interests rated in either of the two highest rating classifications by at least two nationally recognized rating agencies.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the School District, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

The following information classifies deposits and investments by categories of risk as defined in GASB Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements".

**Deposits** At fiscal year end, the carrying amount of the School District's deposits was \$230,376, exclusive of the \$1,881 repurchase agreement amount included in investments below. Based on criteria described in GASB Statement No. 40, *Deposits and Investments Risk Disclosures*, as of June 30, 2006, \$182,046 of the School District's \$282,046 bank balance was exposed to custodial risk as discussed below, while \$100,000 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the School District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve bank in the name of the School District.

*Investments* As of June 30, 2006, the School District had the following investments and maturities:

		6 months	1 Year
Investment Type	Fair Value	Or Less	Or Less
STAR Ohio	\$1,688,439	\$1,688,439	\$0
Repurchase Agreement	1,881	1,881	0
FNMA	972,420	0	972,420
FHLMC Discount Note	980,890	0	980,890
Totals	\$3,643,630	\$1,690,320	\$1,953,310

The weighted average maturity of the investments is .39 years.

Interest rate risk arises because purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The School District's investment policy addresses interest rate risk by requiring that the School District's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 6 - Deposits and Investments (continued)

The School District's investments, except for the repurchase agreement as discussed above and STAR Ohio, were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively. Standard & Poor's has assigned STAR Ohio and AAAm money market rating. The School District has no investment policy dealing with investment credit risk beyond the requirements in state statute. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the School District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The FNMA and FHLMC discount note are exposed to custodial credit risk as they are uinsured, unregistered, and held by the counterparty's trust department or agent but not in the School District's name. The School District has no policy dealing with investment custodial risk beyond the requirement in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee." The following table includes the percentage of total of each investment type held by the School District at June 30, 2006:

		Percent
Investment Type	Fair Value	Of Total
STAROhio	\$1,688,439	46.34%
Repurchase Agreement	1,881	.01
FNMA	972,420	26.69
FHLMC Discount Note	980,890	26.96
Totals	\$3,643,630	100.00%

#### **Note 7 - Property Taxes**

Property taxes are levied and assessed on a calendar year basis, while the School District's fiscal year runs from July through June. First-half tax distributions are received by the School District in the second half of the fiscal year. Second-half tax distributions are received in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility, and tangible personal (used in business) property located in the School District. Real and public utility property tax revenues received in calendar year 2006 represents collections of calendar year 2005 taxes. Real property taxes received in calendar year 2006 were levied after April 1, 2005, on the assessed value listed as of January 1, 2005, the lien date. Assessed values for real property taxes are established by State statute at thirty-five percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2005 represents collections of calendar year 2005 taxes. Public utility real and tangible personal property taxes received in calendar year 2006 became a lien December 31, 2004, were levied after April 1, 2005 and are collected in 2006 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### **Note 7 - Property Taxes** (continued)

Tangible personal property tax revenue received during calendar 2006 (other than public utility property) represents the collection of 2006 taxes. Tangible personal property taxes received in calendar year 2006 were levied after April 1, 2005, on the values as of December 31, 2005. Tangible personal property is currently assessed at twenty-five percent of true value for capital assets and twenty-four percent of true value for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, payment is due April 30; if paid semiannually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the School District prior to June 30.

The School District receives property taxes from Stark and Wayne Counties. The County Auditors periodically advance to the School District its portion of the taxes collected. Second-half real property tax payments collected by the Counties by June 30, 2006, are available to finance fiscal year 2006 operations. The amount available to be advanced can vary based on the date the tax bills are sent.

Accrued property taxes receivable includes delinquent taxes outstanding and real property, public utility property, and tangible personal property taxes which were measurable as of June 30, 2006 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 were levied to finance current fiscal year operations and are reported as revenue at fiscal year end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to deferred revenue.

The amount available as an advance at June 30, 2006, was \$340,570 and is recognized as revenue. \$258,980 was available to the general fund and \$81,590 was available to the bond retirement debt service fund.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2006 taxes were collected are:

	2006 First Half Collections		2005 Secon	d
			Half Collection	ons
	Amount	Percent	Amount	Percent
Agricultural/Residential and Other Real Estate	\$157,158,730	91.82%	\$150,452,600	88.08%
Public Utility Personal	9,804,870	5.73	11,766,520	6.89
Tangible Personal Property	4,179,852	2.45	8,590,079	5.03
	171,143,452	100.00%	\$170,809,199	100.00%
Tax Rate per \$1,000 of assessed valuation	\$60.70		\$60.70	

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 8 - Receivables

Receivables at June 30, 2006, consisted of property taxes, accounts (rent, tuition and fees), intergovernmental grants, accrued interest, and interfunds. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs, and the current year guarantee of federal funds. All receivables are expected to be collected within one year. A summary of the principal items of intergovernmental receivables follows:

Governmental Activities	Amounts
Tuition	\$23,101
Food Service Grant	13,287
Grants	25,359
Total Intergovernmental Receivables	\$61,747

#### Note 9 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2006, was as follows:

	Balance at 6/30/05	Restatement	Balance at 7/1/05	Additions	Reductions	Balance at 6/30/06
Governmental Activities:						
Capital Assets, not being depreciated:						
Land	\$463,538	\$0	\$463,538	\$0	\$0	\$463,538
Construction in Progress	312,080	60	312,140	634,763	(946,903)	0
Total Capital Assets, not being depreciated	775,618	60	775,678	634,763	(946,903)	463,538
Capital Assets, being depreciated:						
Buildings and Improvements	17,785,463	(512,032)	17,273,431	946,903	0	18,220,334
Furniture and Fixtures	712,592	463,980	1,176,572	260,788	0	1,437,360
Vehicles	1,124,412	(73,148)	1,051,264	123,941	0	1,175,205
Total Capital Assets, being depreciated	19,622,467	(121,200)	19,501,267	1,331,632	0	20,832,899
Less Accumulated Depreciation:						
Buildings and Land Improvements	(2,000,478)	(535,299)	(2,535,777)	(538,507)	0	(3,074,284)
Furniture and Fixtures	(359,534)	19,134	(340,400)	(84,643)	0	(425,043)
Vehicles	(556,105)	(161,948)	(718,053)	(80,520)	0	(798,573)
Total Accumulated Depreciation	(2,916,117)	(678,113)	(3,594,230)	(703,670)	0	(4,297,900)
Governmental Activities Capital Assets, Net	\$17,481,968	(\$799,253)	\$16,682,715	\$1,262,725	(\$946,903)	\$16,998,537

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 9 - Capital Assets (continued)

Depreciation expense was charged to governmental functions as follows:

Instruction:	
Regular	\$519,086
Special	1,698
Support Services:	
Pupil	684
Instructional Staff	39,361
Administration	1,268
Fiscal	1,608
Operation and Maintenance of Plant	3,508
Pupil Transportation	101,260
Operation of Non-Instructional Services	15,738
Extracurricular Activities	19,459
Total Depreciation Expense	\$703,670

#### **Note 10 - Interfund Transfers and Balances**

#### A. Interfund Transfers

During fiscal year 2006, the general fund transferred \$427 to the improving teacher quality nonmajor special revenue fund to cover program costs.

#### B. Interfund Balances

As of June 30, 2006, the fund financial statements consist of the following interfund receivable/payables:

Governmental Activities	Receivable	Payable
General Fund	\$10,600	\$0
Special Revenue Funds:		
Onenet	0	600
Title VI-B	0	10,000
Total Special Revenue Funds	0	10,600
Total Interfund Balances	\$10,600	\$10,600

The loans from the general fund were made to the special revenue funds to support the programs until the federal grant monies have been received.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 11 - Risk Management

The School District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2006, the School District contracted with Leonard Insurance Services for both Property and fleet coverage and Harcum-Schuett Insurance Agency, Inc. for liability coverage. There has not been a significant reduction in coverage from the prior year and settled claims have not exceeded this commercial coverage in any of the past three years. Coverage type, limits and deductibles are as follows:

Type of Coverage	Coverage	Deductible
Buildings and Contents	\$40,569,221	\$5,000
Inland Marine Coverage	252,738	100
Automobile Liability	1,000,000	500
Uninsured Motorists	50,000	0
Medical Payments	5,000	0
Commercial Crime Insurance	50,000	1,000
General Liability:		
Per Occurrence	1,000,000	0
Aggregate	3,000,000	0
Umbrella	3,000,000	0

Workers' Compensation Group Rating Program (GRP), an insurance purchasing pool (Note 18). The intent of the GRP is to achieve the benefit of a reduced premium for the School District by virtue of its grouping and representation with other participants in the GRP. The workers' compensation experience of the participating school districts is calculated as one experience and a common premium rate is applied to all school districts in the GRP. Each participant pays its workers' compensation premium to the State based on the rate for the GRP rather than its individual rate. Total savings are then calculated and each participant's individual performance is compared to the overall savings percentage of the GRP. A participant will then either receive money from or be required to contribute to the "Equity Pooling Fund". This "equity pooling" arrangement insures that each participant shares equally in the overall performance of the GRP. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of CompManagement, Inc., provides administrative, cost control and actuarial services of the GRP.

The School District has contracted with the Stark County Schools Council of Governments Health Benefits Program to provide employee medical/surgical and dental benefits. Rates are set through an annual calculation process. The School District pays a monthly contribution which is paid in a common fund from which claim payments are made for all participants regardless of claims flow. The board of directors has the right to return monies to an exiting school district subsequent to the settlements of all expenses and claims. The School District pays premiums of \$895.19 for family coverage and \$384.78 for single coverage per employee per month.

#### **Note 12 - Employee Benefits**

#### A. Compensated Absences

The criteria for determining vested vacation and sick leave benefits are derived from negotiated agreements and State laws. Classified employees earn 10 to 20 days of vacation per year, depending upon length of service and hours worked. Accumulated unused vacation time is paid to classified employees and administrators upon termination of employment. Teachers and principals do not earn vacation time. Teachers, administrators and classified employees earn sick leave at the rate of one and one-fourth days per month. There is a limit of 320 days of sick leave that may be accumulated for certified employees and classified employees. Upon retirement employees receive payment for one-fourth of the total sick leave accumulation, up to a maximum accumulation of 69 days.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 12 - Employee Benefits (continued)

#### **B.** Life Insurance

The School District provides life insurance and accidental death and dismemberment insurance to most employees. Life insurance is provided through the Stark County Schools Council of Governments Health Benefits Program.

#### **Note 13 - Defined Benefit Pension Plans**

#### A. State Teachers Retirement System

The School District contributes to the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple employer public employee retirement system. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issued a stand-alone financial report that may be obtained by writing to the STRS Ohio, 275 East Broad Street, Columbus, Ohio 43215-3371, by calling (614) 227-4090 or by visiting the STRS Ohio website at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on member contributions and earned interest matched by STRS Ohio funds times an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The Combined Plan offers features of both the DB Plan and the DC Plan. In the Combined Plan, member contributions are invested by the member, and the employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. DC and Combined Plan members will transfer to the Defined Benefit Plan during their fifth year of membership unless they permanently select the DC or Combined Plan. Existing members with less than five years of service credit as of June 30, 2001, were given the option of making a one time irrevocable decision to transfer their account balances from the existing DB Plan into the DC Plan or the Combined Plan. This option expired on December 31, 2001. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years of credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

For the fiscal year ended June 30, 2006, plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by State Teachers Retirement Board, upon recommendation of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions. The School District's required contributions for pension obligations to STRS Ohio for the years ended June 30, 2006, 2005, and 2004 were \$605,189, \$542,815, and \$518,934, respectively; equal to the required contributions for each year. The full amount has been contributed for 2005 and 2004, 79 percent has been contributed for 2006, with the remainder being presented as "intergovernmental payable."

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 13 - Defined Benefit Pension Plans (continued)

#### **B. School Employees Retirement System** (continued)

The School District contributes to the School Employees Retirement System (SERS), a cost-sharing multiple employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand alone financial report that includes financial statements and required supplementary information. The report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746 by calling (800)878-5853 or by visiting the SERS website at ohsers.org.

Plan members are required to contribute 10 percent of their annual covered salary and the School District is required to contribute at an actuarially determined rate. The current School District rate is 14 percent of annual covered payroll. A portion of the School District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits; for fiscal year 2006, 10.58 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2005, 10.57 percent of annual covered salary was the portion used to fund pension obligations. For fiscal year 2004 9.09 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employees are established and may be amended, up to statutory maximum amounts by the SERS Retirement Board. The School District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2006, 2005, and 2004 were \$164,268, \$145,470, and \$109,315, respectively; the full amount has been contributed for fiscal year 2005 and 2004, 48 percent has been contributed for fiscal year 2006, with the remainder being presented as "intergovernmental payable."

#### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the School Employees Retirement System or the State Teachers Retirement System have an option to choose Social Security or the School Employees Retirement System/State Teachers Retirement System. Three members of the Board of Education have elected Social Security. The Board's liability is 6.2 percent of wages paid.

#### **Note 14 - Postemployment Benefits**

The School District provides comprehensive health care benefits to retired teachers and their dependents through the State Teachers Retirement System of Ohio (STRS Ohio), and to retired non-certified employees and their dependents through the School Employees Retirement System (SERS). Benefits include hospitalization, physicians' fees, prescription drugs, and reimbursement of monthly Medicare premiums. Benefit provisions and the obligations to contribute are established by the Systems based on authority granted by State statute. Both systems are funded on a pay-as-you-go basis.

All STRS Ohio retirees who participated in the DB or Combined Plan and their dependants are eligible for health care coverage. The STRS Ohio Board has statutory authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the health care cost in the form of a monthly premium. By Ohio Law, the cost of coverage paid from STRS funds is included in the employer contribution rate, currently 14 percent of covered payroll. The STRS board allocated employer contributions equal to 1.0 percent of covered payroll to the Health Care Stabilization Fund. For the School District, this amount equaled \$46,553, for fiscal year 2006.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 14 - Postemployment Benefits (continued)

STRS pays health care benefits from the Health Care Stabilization Fund. The balance in the Fund was \$3.3 billion at June 30, 2005 (the latest information available). For the year ended June 30, 2005 (the latest information available), net health care costs paid by STRS were \$254,780,000 and STRS had 115,395 eligible benefit recipients.

For SERS, coverage is made available to service retirees with ten or more fiscal years of qualifying service credit, and to disability and survivor benefit recipients. All retirees and beneficiaries are required to pay a portion of their health care premium. The portion is based on years of service, Medicare eligibility and retirement status.

After the allocation for basic benefits, the remainder of the employer's 14 percent contribution is allocated to providing health care benefits. For the fiscal year ended June 30, 2006, employer contributions to fund health care benefits were 3.42 percent of covered payroll compared to 3.43 percent of covered payroll for fiscal year 2005. In addition, SERS levies a surcharge to fund health care benefits equal to 14 percent of the difference between a minimum pay and the member's pay, pro-rated for partial service credit. For fiscal year 2006, the minimum pay was established at \$35,800. However, the surcharge is capped at two percent of each employer's SERS salaries. For the School District, the amount contributed to fund health care benefits, including surcharge, equaled \$76,969 during the 2006 fiscal year.

The surcharge, added to the unallocated portion of the 14 percent employer contribution rate, provides for maintenance of the asset target level for the health care fund. The target level for the health care reserve is 150 percent of projected claims less premium contributions for the next fiscal year. Net health care costs at June 30, 2005 (the latest information available), were \$178,221,113. At June 30, 2005 (the latest information available) SERS had net assets available for payment of health care benefits of \$267.5 million. SERS has 58,123 participants currently receiving health care benefits.

#### **Note 15 - Capital Leases**

The School District has entered into capitalized leases for phone equipment and windows. These leases meet the criteria of a capital lease as defined by Statement of Financial Accounting Standards No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee.

Capital assets consisting of furniture and fixtures have been capitalized in the amount of \$191,758. This amount represents the present value of the minimum lease payments at the time of acquisition. Principal payments in fiscal year 2006 totaled \$19,555 in the general fund. The following is a schedule of the future minimum lease payments required under the capital leases and the present value of the minimum lease payments as of June 30, 2006.

Fiscal Year Ending June 30,	Amount
2007	17,195
2008	17,195
2009	17,195
2010	17,195
2011	17,193
Total	85,973
Less: Amount Representing Interest	(11,977)
Present Value of Net Minimum	\$73,996

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### **Note 16 - Long-Term Obligations**

Changes in long-term obligations of the School District during fiscal year 2006 were as follows:

Balance			Balance	Amounts Due
6/30/05	Additions	Deductions	6/30/06	In One Year
\$670,722	\$28,943	\$0	\$699,665	\$62,748
86,478	0	(12,482)	73,996	13,198
7,073	0	(7,073)	0	0
93,551	0	(19,555)	73,996	13,198
255,000	0	0	255,000	0
14,005,010	0	(370,000)	13,635,010	385,000
284,990	0	0	284,990	0
128,796	63,737	0	192,533	0
14,418,796	63,737	(370,000)	14,112,533	385,000
\$15 438 069	\$92 680	(\$389 555)	\$15 141 19 <i>4</i>	\$460,946
	6/30/05 \$670,722 86,478 7,073 93,551 255,000 14,005,010 284,990 128,796	6/30/05     Additions       \$670,722     \$28,943       86,478     0       7,073     0       93,551     0       255,000     0       14,005,010     0       284,990     0       128,796     63,737       14,418,796     63,737	6/30/05         Additions Deductions           \$670,722         \$28,943         \$0           86,478         0 (12,482)         7,073         0 (7,073)           93,551         0 (19,555)         0         0           255,000         0 0         0         0           14,005,010         0 (370,000)         0         0           284,990         0 0         0         0           128,796         63,737         0         0           14,418,796         63,737         (370,000)	6/30/05         Additions         Deductions         6/30/06           \$670,722         \$28,943         \$0         \$699,665           86,478         0         (12,482)         73,996           7,073         0         (7,073)         0           93,551         0         (19,555)         73,996           255,000         0         0         255,000           14,005,010         0         (370,000)         13,635,010           284,990         0         0         284,990           128,796         63,737         0         192,533           14,418,796         63,737         (370,000)         14,112,533

Compensated absences will be paid from the general fund and various federal grant funds. The capital leases will be paid from the general fund.

On October 24, 2002, the School District issued \$15,000,000 in general obligation school facilities construction and improvement bonds to pay off the bond anticipation notes. The bonds were issued for a twenty-eight year period with a final maturity at December 1, 2030. The bond issue consists of serial, term and capital appreciation bonds. Accretion in the amount of \$192,533 was added and represents the annual accretion of discounted interest for the capital appreciation bonds. At maturity, the final amount of the capital appreciation bonds will be \$1,030,000. The principal and interest requirements will be recorded in the debt service fund.

On January 22, 2003 the School District sold a \$255,000 long-term note. The note was issued for school facilities construction and improvements. The note was issued for five years and will reach final maturity at December 1, 2007. The interest rate on the note is 3.50 percent. This note will be retired from the debt retirement fund with tax collections.

The School District's overall debt margin is \$1,035,378 and the unvoted debt margin is \$171,143.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 16 - Long-Term Obligations (continued)

The following is a summary of the School District's future annual principal and interest requirements to retire the general obligation bonds and note:

#### 2002 OSFC General Obligation Bonds

Fiscal Year	Serial and Term Bonds		
Ending June 30,	Principal	Interest	
2007	385,000	578,499	
2008	420,000	569,014	
2009	430,000	557,851	
2010	445,000	545,264	
2011	0	0	
2012-2016	1,415,000	1,539,867	
2017-2021	2,710,000	2,150,051	
2022-2026	3,470,000	1,442,004	
2027-2031	4,360,010	524,678	
Total	\$13,635,010	\$7,907,228	

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 16 - Long-Term Obligations (continued)

	2002 OSF Obligatio		2002 OSFC Obligation	
Fiscal Year	Capital Appreciation Bonds		ation Note	
Ending June 30,	Principal	Interest	Principal	Interest
2007	<del></del>	\$0	\$0	\$8,925
2008	0	0	255,000	4,463
2009	0	0	0	0
2010	0	0	0	0
2011	142,515	538,589	0	0
2012-2013	142,475	1,077,178		
Total	\$284,990	\$1,615,767	\$255,000	\$13,388

#### **Note 17 - Jointly Governed Organizations**

#### A. Stark-Portage Area Computer Consortium

Stark-Portage Area Computer Consortium (SPARCC) is a jointly governed organization among 31 School Districts. The jointly governed organization was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member districts. Each of the governments of these schools supports SPARCC based on a per pupil charge. SPARCC is governed by a board consisting of superintendents from all participating school districts. This board has the responsibility to study, review and approve SPARCC's annual budget and ascertain that costs are divided equally among participating school districts.

#### B. Stark County Area Joint Vocational School

The Stark County Area Joint Vocational School is a distinct political subdivision of the State of Ohio operated under the direction of a seven member Board, consisting of one representative from each of the six participating school district's elected boards and one board member that rotates from each participating school district. The Stark County Area Joint Vocational School possesses its own budgeting and taxing authority. The Stark County Area Joint Vocational School provides vocational instruction to students of participating districts. To obtain financial information write to the Stark County Area Joint Vocational School, 6805 Richville Drive, S.W., Massillon, Ohio 44646.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### **Note 18 - Public Entity Risk Pools**

#### A. Stark County Schools Council of Government

The Stark County Schools Council of Government (Council) is a shared risk pool which is governed by an assembly which consists of one representative from each participating school district (usually the superintendent or designee). The assembly elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Council. All Council revenues are generated from charges for services. The Council has a Health Benefits Program which is a shared risk pool comprised of 15 Stark County school districts and a Workers Compensation Group Rating Program (GRP), an insurance purchasing pool. Each year, the participating school districts pay an enrollment fees to the GRP's to cover the costs of administering the program.

#### B. Ohio School Plan

The Ohio School Plan (Plan) is a shared liability, property and fleet insurance risk pool which is governed by a board of thirteen school superintendents, business managers and treasurers. Harcum-Schuett, the insurance agency, has one board seat. OSBA, BASA and OASBO executive directors serve as ex-officio members. Approximately 450 educational entities are served by the Plan. The Plan's board elects officers for one year terms to serve as the Board of Directors. The assembly exercises control over the operation of the Plan. All Plan revenues are generated from charges for services. For more information write to The Ohio School Plan, Harcum-Hyre Insurance Agency, Inc., 246 Sycamore Street, Columbus, Ohio 43206.

#### **Note 19 - Contingencies**

The School District receives financial assistance from federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material adverse effect on the overall financial position of the School District at June 30, 2006.

#### **Note 20 - State School Funding Issue**

On December 11, 2002, the Ohio Supreme Court issued its latest opinion regarding the State's school funding plan. The decision reaffirmed earlier decisions that Ohio's current school-funding decision is unconstitutional. The Supreme Court relinquished jurisdiction over the case and directed "... the Ohio General Assembly to enact a school-funding scheme that is thorough and efficient..." The School District is currently unable to determine what effect, if any, this decision will have on its future State funding and on its financial operations.

Notes to the Basic Financial Statements (continued) For the Fiscal Year Ended June 30, 2006

#### Note 21 - Set-Asides

The School District is required by State statute to annually set aside in the general fund an amount based on a statutory formula for the purchase of textbooks and other instructional materials and an equal amount for the acquisition and construction of capital improvements. Amounts not spent by year end or offset by similarly restricted resources received during the year must be held in cash at year end and carried forward to be used for the same purpose in future years.

The following cash basis information describes the change in the year-end set aside amounts for textbooks and capital acquisition. Disclosure of this information is required by State statute.

		Capital
	Textbooks	Acquisition
Set-Aside Cash Balance as of June 30, 2005	(\$67,081)	\$0
Current Year Set-Aside Requirement	199,045	199,045
Qualifying Disbursements	(215,628)	(1,035,414)
Total	(\$83,664)	(\$836,369)
Set-Aside Cash Balance as of June 30, 2006	(\$83,664)	\$0

Although the School District had qualifying disbursements during the fiscal year that reduced the capital acquisition set-aside amounts below zero, these extra amounts will not be used to reduce the set-aside requirements of future years. The negative amounts will not be presented as being carried forward to the next fiscal year.

### TUSLAW LOCAL SCHOOL DISTRICT STARK COUNTY

## FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE FISCAL YEAR ENDED JUNE 30, 2006

Federal Grantor/Pass Through Grantor Program Title	Pass Through Entity Number	Federal CFDA Number	Receipts	Non-Cash Receipts	Expenditures	Non-Cash Expenditures
U.S. DEPARTMENT OF AGRICULTURE						
Passed through the Ohio Department of Education:	_					
Food Distribution Program	Not Applicable	10.550		\$21,564		\$21,564
Child Nutrition Cluster:						
National School Lunch Program	Not Applicable	10.555	\$102,794		\$102,794	
Total U.S. Department of Agriculture			102,794	21,564	102,794	21,564
U.S. DEPARTMENT OF EDUCATION						
Passed through the Ohio Department of Education:	_					
Special Education, Part B-IDEA	049957-6B-SF-05P	84.027	83,715		104,445	
Special Education, Part B-IDEA	049957-6B-SF-06P	84.027	290,208		300,208	
Total Special Education, Part B-IDEA Grant			373,923		404,653	
Title I Grants to Local Educational Agencies	049957-C1-S1-05	84.010			41,136	
	049957-C1-S1-06	84.010	102,739		100,129	
Total Title I Grants to Local Educational Agencies			102,739		141,265	
Innovative Education Program Strategies	049957-C2-S1-06	84.298	5,349			
	049957-C2-S1-05	84.298	4,032		4,032	
Total Innovative Education Program Strategies			9,381		4,032	
Safe and Drug Free Schools and Communities State Grant	049957-DR-S1-05	84.186	5,144		5,716	
	049957-DR-S1-06	84.186	5,446		5,446	
Total Safe and Drug Free Schools and Communities State Grant			10,590		11,162	
Improving Teacher Quality	049957-TR-S1-05	84.367	3,932		119	
	049957-TR-S1-06	84.367	14,714_		13,965	
Total Improving Teacher Quality			18,646		14,084	
Technology Grant	049957-TJ-S1-05	84.318	2,067		0	
	049957-TJ-S1-06	84.318	2,264		2,264	
Total Technology Grant			4,331		2,264	
Total U.S. Department of Education			519,610		577,460	
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES  Passed through the Ohio Department of Mental Retardation and  Developmental Disabilities:	_					
Medical Assistance Program	N/A	93.778	19,566		19,566	
Total Federal Assistance			\$641,970	\$21,564	\$699,820	\$21,564

See Accompanying Notes to Federal Awards Receipts and Expenditures Schedule

### TUSLAW LOCAL SCHOOL DISTRICT STARK COUNTY

### NOTES TO THE FEDERAL AWARDS RECEIPTS AND EXPENDITURES SCHEDULE FOR THE YEAR ENDED JUNE 30, 2006

#### **NOTE A - SIGNIFICANT ACCOUNTING POLICIES**

The accompanying Federal Awards Receipts and Expenditures Schedule (the Schedule) summarizes activity of the District's federal award programs. The Schedule has been prepared on the cash basis of accounting.

#### NOTE B - FOOD DISTRIBUTION PROGRAM

Program regulations do not require the District to maintain separate inventory records for purchased food and food received from the U.S. Department of Agriculture. This nonmonetary assistance (expenditures) is reported in the Schedule at the fair value of the commodities received.

#### NOTE C - CHILD NUTRITION CLUSTER

Cash receipts from the U.S. Department of Agriculture are commingled with State grants. It is assumed federal monies are expended first.





# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Tuslaw Local School District Stark County 1835 Manchester Avenue, NW Massillon, Ohio 44647

To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Tuslaw Local School District, Stark County, Ohio, (the District) as of and for the year ended June 30, 2006, which collectively comprise the District's basic financial statements and have issued our report thereon dated January 19, 2007. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting to determine our auditing procedures to express our opinions on the financial statements and not to opine on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts material to the financial statements we audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider material weaknesses.

In a separate letter to the District's management dated January 19, 2007, we reported other matters involving internal control over financial reporting we did not deem reportable conditions.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

In a separate letter to the District's management dated January 19, 2007, we reported a matter related to noncompliance we deemed immaterial.

101 Central Plaza South / 700 Chase Tower / Canton, OH 44702-1509 Telephone: (330) 438-0617 (800) 443-9272 Fax: (330) 471-0001 www.auditor.state.oh.us Tuslaw School District
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Independent Accountants' Report on Internal Control Over
Financial Reporting and on Compliance and Other Matters
Required by Government Auditing Standards
Page 2

We intend this report solely for the information and use of management, the Board of Education, federal awarding agencies and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 19, 2007



# Mary Taylor, CPA Auditor of State

# INDEPENDENT ACCOUNTANTS' REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Tuslaw Local School District Stark County 1835 Manchester Avenue, NW Massillon, Ohio 44647

To the Board of Education:

#### Compliance

We have audited the compliance of the Tuslaw Local School District, Stark County, Ohio, (the District) with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133, Compliance Supplement that apply to its major federal program for the year ended June 30, 2006. The summary of auditor's results section of the accompanying Schedule of Findings identifies the District's major federal program. The District's management is responsible for complying with the requirements of laws, regulations, contracts, and grants applicable to its major federal program. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to reasonably assure whether noncompliance occurred with the types of compliance requirements referred to above that could directly and materially affect a major federal program. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing other procedures we considered necessary in the circumstances. We believe our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the Tuslaw Local School District, Stark County, Ohio, complied, in all material respects, with the requirements referred to above that apply to its major federal program for the year ended June 30, 2006.

#### **Internal Control Over Compliance**

The District's management is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could directly and materially affect a major federal program to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

Tuslaw Local School District
Stark County
Independent Accountants' Report on Compliance with Requirements
Applicable to Each Major Federal Program and on Internal Control Over
Compliance in Accordance with OMB Circular A-133
Page 2

Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with applicable requirements of laws, regulations, contracts and grants caused by error or fraud that would be material in relation to a major federal program being audited may occur and not be timely detected by employees when performing their assigned functions. We noted no matters involving the internal control over compliance and its operation that we consider to be material weaknesses.

However, we noted a matter involving the internal control over federal compliance not requiring inclusion in this report, that we reported to the District's management in a separate letter dated January 19, 2007.

We intend this report solely for the information and use of management, the Board of Education, federal awarding agencies, and pass-through entities. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 19, 2007

## TUSLAW LOCAL SCHOOL DISTRICT STARK COUNTY

#### SCHEDULE OF FINDINGS OMB CIRCULAR A -133 § .505 JUNE 30, 2006

#### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement Opinion	Unqualified	
(d)(1)(ii)	Were there any material control weakness conditions reported at the financial statement level (GAGAS)?	No	
(d)(1)(ii)	Were there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No	
(d)(1)(iii)	Was there any reported material noncompliance at the financial statement level (GAGAS)?	No	
(d)(1)(iv)	Were there any material internal control weakness conditions reported for major federal programs?	No	
(d)(1)(iv)	Were there any other reportable internal control weakness conditions reported for major federal programs?	No	
(d)(1)(v)	Type of Major Programs' Compliance Opinion	Unqualified	
(d)(1)(vi)	Are there any reportable findings under § .510?	No	
(d)(1)(vii)	Major Programs (list):	Special Education Cluster CFDA #84.027	
(d)(1)(viii)	Dollar Threshold: Type A\B Programs	Type A: > \$ 300,000 Type B: all others	
(d)(1)(ix)	Low Risk Auditee?	Yes	

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.

3. FINDINGS AND QI	UESTIONED COSTS FOR FEDERAL AWARDS
--------------------	------------------------------------

None.



# Mary Taylor, CPA Auditor of State

# TUSLAW LOCAL SCHOOL DISTRICT STARK COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED FEBRUARY 22, 2007