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## Mary Taylor, CPA Auditor of State

#### **INDEPENDENT ACCOUNTANTS' REPORT**

Windsor Township Morgan County 5209 Hanson Hill Road Stockport, Ohio 43787

#### To the Board of Trustees:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Windsor Township, Morgan County, Ohio (the Township), as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Township's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The Township processes its financial transactions with the Auditor of State's Uniform Accounting Network (UAN). *Government Auditing Standards* considers this service to impair the independence of the Auditor of State to audit the Township because the Auditor of State designed, developed, implemented, and as requested, operates UAN. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Windsor Township, Morgan County, Ohio, as of December 31, 2006 and 2005, and the respective changes in cash financial position and the respective budgetary comparison for the General, Gasoline Tax, Road and Bridge, Fire District, Miscellaneous Special Revenue 2901, and Miscellaneous Special Revenue 2903 Funds thereof for the years then ended in conformity with the basis of accounting Note 2 describes.

Windsor Township Morgan County Independent Accountants' Report Page 2

For the years ended December 31, 2006 and 2005, the Township revised its financial presentation comparable to the requirements of Governmental Accounting Standard No. 34, *Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments*.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 16, 2007, on our consideration of the Township's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

The Township has not presented Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be a part of, the basic financial statements.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 16, 2007

## STATEMENT OF NET ASSETS - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

	•	vernmental Activities
Assets:	¢	140 105
Equity in Pooled Cash and Cash Equivalents  Total Assets	<u>\$</u>	140,195 <b>140,195</b>
Net Assets: Restricted for:		
Capital Projects Debt Service Other Purposes Unrestricted	\$	8,392 114,581 17,222
Total Net Assets	\$	140,195

#### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2006

Net (Disbursements) **Receipts and Changes Program Cash Receipts** in Net Assets Charges Operating Grants and Cash for Services Governmental and Sales Contributions Activities Disbursements Governmental Activities: General Government \$ 34,332 \$ (34,332)Public Safety 29,137 (29,137) Public Works 128,860 9,052 \$ 132,833 13,025 Health 12,921 300 (12,621)Debt Service: Principal Retirement 30,395 (30,395)Interest and Fiscal Charges 2,610 (2,610) Total Governmental Activities 9,352 132,833 238,255 (96,070)General Receipts: Property Taxes Levied for: General Purposes 78,362 Grants and Entitlements not Restricted to Specific Programs 25,386 Interest 2,533 Miscellaneous 1,654 Total General Receipts 107,935 Change in Net Assets 11,865 Net Assets Beginning of Year 128,330 Net Assets End of Year 140,195 \$

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## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	G	ieneral	G	asoline Tax	Road and Bridge		
Assets:							
Equity in Pooled Cash and Cash Equivalents	\$	17,222	\$	28,088	\$	19,014	
Total Assets	\$	17,222	\$	28,088	\$	19,014	
Fund Balances: Unreserved: Undesignated (Deficit), Reported in: General Fund Special Revenue Funds	\$	17,222	\$	28,088	\$	19,014	
Debt Service Fund  Total Fund Balances	\$	17,222	\$	28,088	\$	19,014	

	Fire District	5	ellaneous Special enue - 2903	Other Governmental Funds		Gov	Total /ernmental Funds
\$ <b>\$</b>	14,678 <b>14,678</b>	\$ <b>\$</b>	22,337 <b>22,337</b>	\$ <b>\$</b>	38,856 <b>38,856</b>	\$ <b>\$</b>	140,195 <b>140,195</b>
						\$	17,222
\$	14,678	\$	22,337	\$	30,464		114,581
					8,392		8,392
\$	14,678	\$	22,337	\$	38,856	\$	140,195

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2006

	G	Seneral	G	asoline Tax	oad and Bridge
Cash Receipts:					
Property and Other Local Taxes	\$	22,366			\$ 26,085
Intergovernmental	·	17,661	\$	72,082	3,629
Interest		633		633	·
Other		854		284	
Total Cash Receipts		41,514		72,999	29,714
Cash Disbursements:					
Current:					
General Government		32,414		1,685	
Public Safety					
Public Works				78,697	30,295
Health		12,921			
Debt Service:					
Principal Retirement					
Interest and Fiscal Charges					
Total Cash Disbursements		45,335		80,382	 30,295
Excess of Cash Receipts Over (Under)					
Cash Disbursements		(3,821)		(7,383)	 (581)
Other Financing Sources (Uses): Advances In					
Advances Out		(500)			
Total Other Financing Sources (Uses)		(500)		0	0
Net Change in Fund Balances		(4,321)		(7,383)	(581)
Fund Balances Beginning of Year		21,543		35,471	 19,595
Fund Balances End of Year	\$	17,222	\$	28,088	\$ 19,014

 Fire District	s	ellaneous pecial nue - 2903	Other ernmental Funds	Total ernmental Funds
\$ 29,911				\$ 78,362
4,096	\$	5,223	\$ 64,580	167,271
			1,267	2,533
			 816	 1,954
34,007		5,223	 66,663	 250,120
29,137		233	19,868	34,332 29,137 128,860 12,921
			30,395	30,395
 29,137	-	233	 2,610 52,873	 2,610 238,255
4,870		4,990	13,790	11,865
			500	500 (500)
0		0	500	0
4,870		4,990	14,290	11,865
9,808		17,347	24,566	128,330
\$ 14,678	\$	22,337	\$ 38,856	\$ 140,195

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	Budgeted ginal	unts Final	 Actual	Variance with Final Budget Positive (Negative)	
Receipts:					
Property and Other Local Taxes	\$ 21,372	\$ 21,372	\$ 22,366	\$	994
Intergovernmental	13,730	13,730	17,661		3,931
Interest			633		633
Other	 711	 711	 854		143
Total Receipts	 35,813	 35,813	 41,514		5,701
Disbursements:					
Current:					
General Government	39,039	39,039	32,414		6,625
Health	17,000	17,000	12,921		4,079
Capital Outlay	 125	 125			125
Total Disbursements	56,164	 56,164	 45,335		10,829
Excess of Receipts Over (Under) Disbursements	 (20,351)	 (20,351)	 (3,821)		16,530
Other Financing Sources (Uses):					
Advances Out					0
Other Financing Uses	 (300)	(300)	 (500)		(200)
Total Other Financing Sources (Uses)	 (300)	 (300)	 (500)		(200)
Net Change in Fund Balance	(20,651)	(20,651)	(4,321)		16,330
Fund Balance Beginning of Year	21,543	 21,543	 21,543		0
Fund Balance End of Year	\$ 892	\$ 892	\$ 17,222	\$	16,330

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amo	unts		Variance with Final Budget	
	Original Final			Actual		Positive (Negative)	
Receipts:							
Intergovernmental	\$	53,981	\$	53,981	\$ 72,082	\$	18,101
Interest					633		633
Other					284		284
Total Receipts		53,981		53,981	72,999		19,018
Disbursements:							
Current:							
General Government					1,685		(1,685)
Public Works		73,900		86,110	78,697		7,413
Total Disbursements		73,900		86,110	80,382		5,728
Excess of Receipts Over (Under) Disbursements		(19,919)		(32,129)	(7,383)		24,746
Fund Balance Beginning of Year		35,471		35,471	35,471		0
Fund Balance End of Year	\$	15,552	\$	3,342	\$ 28,088	\$	24,746

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amoı	unts		Variance with Final Budget Positive	
	Original Final			Actual	=	egative)	
Receipts:		<u> </u>					<u> </u>
Property and Other Local Taxes	\$	25,906	\$	25,906	\$ 26,085	\$	179
Intergovernmental					3,629		3,629
Total Receipts		25,906		25,906	 29,714		3,808
Disbursements:							
Current:							
Public Works		39,000		39,000	30,295		8,705
Total Disbursements		39,000		39,000	 30,295		8,705
Excess of Receipts Over (Under) Disbursements		(13,094)		(13,094)	(581)		12,513
Fund Balance Beginning of Year		20,864		20,864	 19,595		(1,269)
Fund Balance End of Year	\$	7,770	\$	7,770	\$ 19,014	\$	11,244

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2006

		Budgeted	Amou	unts	Variance Final Bu			
	Original Final			Final	Actual	Positive (Negative)		
Receipts:					 		<u> </u>	
Property and Other Local Taxes	\$	29,534	\$	29,534	\$ 29,911	\$	377	
Intergovernmental					 4,096		4,096	
Total Receipts		29,534		29,534	34,007		4,473	
Disbursements:								
Current:								
Public Safety		29,515		30,015	29,137		878	
Total Disbursements		29,515		30,015	 29,137		878	
Excess of Receipts Over (Under) Disbursements		19		(481)	4,870		5,351	
Fund Balance Beginning of Year		9,808		9,808	 9,808		0	
Fund Balance End of Year	\$	9,827	\$	9,327	\$ 14,678	\$	5,351	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS MISCELLANEOUS SPECIAL REVENUE 2903 FUND FOR THE YEAR ENDED DECEMBER 31, 2006

	 Budgeted	Amo		<b>1</b> -41	Fina Po	ance with I Budget ositive
Receints	 riginal		Final	 Actual	(Ne	egative)
Receipts Intergovernmental				\$ 5,223	\$	5,223
Total Receipts				5,223		5,223
Disbursements:						
Current:						
General Government	\$ 500	\$	500	\$ 233	\$	267
Public Works	 36,000		36,000			36,000
Total Disbursements	 36,500		36,500	 233		36,267
Excess of Receipts Over (Under) Disbursements	(36,500)		(36,500)	4,990		41,490
Fund Balance Beginning of Year	17,347		17,347	17,347		0
Fund Balance End of Year	\$ (19,153)	\$	(19,153)	\$ 22,337	\$	41,490

## STATEMENT OF NET ASSETS - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2005

	vernmental activities
Assets: Equity in Pooled Cash and Cash Equivalents	\$ 128,330
Total Assets	\$ 128,330
Net Assets: Restricted for:	0.000
Debt Service Other Purposes	9,088 97,699
Unrestricted	21,543
Total Net Assets	\$ 128,330

### STATEMENT OF ACTIVITIES - CASH BASIS FOR THE YEAR ENDED DECEMBER 31, 2005

Net (Disbursements) Receipts and Changes

				Program (	in	Net Assets		
	Disb	Cash oursements	for	harges Services nd Sales	G	perating rants and ntributions		vernmental Activities
Governmental Activities: General Government Public Safety Public Works Health Capital Outlay Debt Service: Principal Retirement Interest and Fiscal Charges	\$	38,335 29,202 202,888 14,846 27,900 6,520 2,889	\$	9,745 400	\$	175,100	\$	(38,335) (29,202) (18,043) (14,446) (27,900) (6,520) (2,889)
Total Governmental Activities	\$	322,580	\$	10,145	\$	175,100		(137,335)
			Property Genera	I Receipts: y Taxes Levied al Purposes and Entitlement		tricted to		75,493
				ic Programs				55,676
			Other D	ebt Proceeds				27,900
			Interest					2,217
			Miscella	ineous				2,348
			Total	General Recei	pts			163,634
			Change	in Net Assets				26,299
			Net Ass	ets Beginning o	of Year			102,031
			Net Ass	sets End of Ye	ar		\$	128,330

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## STATEMENT OF CASH BASIS ASSETS AND FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	 General	G 	asoline Tax	 oad and Bridge
Assets:				
Equity in Pooled Cash and Cash Equivalents	\$ 21,543	\$	35,471	\$ 19,595
Total Assets	\$ 21,543	\$	35,471	\$ 19,595
Fund Balances: Unreserved:				
Undesignated (Deficit), Reported in:				
General Fund	\$ 21,543			
Special Revenue Funds		\$	35,471	\$ 19,595
Debt Service Fund				 
Total Fund Balances	\$ 21,543	\$	35,471	\$ 19,595

 Fire District	Sp	laneous ecial ue - 2901	5	Miscellaneous Special Revenue - 2903		Other Governmental Funds		Total vernmental Funds
\$ 9,808	\$	73	\$	17,347	\$	24,493	\$	128,330
\$ 9,808	\$	73	\$	17,347	\$	24,493	\$	128,330
							\$	21,543
9,808	\$	73	\$	17,347	\$	15,405 9,088		97,699 9,088
\$ 9,808	\$	73	\$	17,347	\$	24,493	\$	128,330

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BASIS FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	G	eneral	G	asoline Tax		oad and Bridge
Cash Receipts:						
Property and Other Local Taxes	\$	20,476			\$	25,643
Intergovernmental	·	48,367	\$	62,325	·	3,566
Interest		554		554		•
Other		370		1,297		
Total Cash Receipts		69,767		64,176		29,209
Cash Disbursements:						
Current:						
General Government		36,271		2,064		
Public Safety						
Public Works				57,484		27,659
Health		14,846				
Capital Outlay		27,900				
Debt Service:						
Principal Retirement						
Interest and Fiscal Charges						
Total Cash Disbursements		79,017		59,548		27,659
Excess of Cash Receipts Over (Under)						
Cash Disbursements		(9,250)		4,628		1,550
Other Financing Sources (Uses):						
Other Debt Proceeds		27,900				
Advances In						
Advances Out		(3,000)				
Total Other Financing Sources (Uses)		24,900		0	•	0
					•	
Net Change in Fund Balances		15,650		4,628		1,550
Fund Balances Beginning of Year		5,893		30,843		18,045
Fund Balances End of Year	\$	21,543	\$	35,471	\$	19,595

		Misc	cellaneous	Misc	ellaneous	Other		Total		
	Fire	\$	Special	S	pecial	Gov	ernmental	Gov	ernmental	
	District	Reve	enue - 2901	Reve	nue - 2903		Funds		Funds	
<b>c</b>	00.074							Φ	75 400	
\$	29,374	Ф	24.720	Ф	45 700	<b>c</b>	E0 074	\$	75,493	
	3,742	\$	24,730	\$	45,720	\$	52,071 1,109		240,521	
									2,217	
	33,116	-	24,730		45,720		1,081 54,261		2,748 320,979	
	33,110		24,730		45,720		34,201		320,919	
									38,335	
	29,202								29,202	
	20,202		40,083		28,373		49,289		202,888	
			10,000		20,070		10,200		14,846	
									27,900	
							6,520		6,520	
				-			2,889		2,889	
	29,202		40,083		28,373		58,698		322,580	
	3,914		(15,353)		17,347		(4,437)		(1,601)	
							· · ·		· · · ·	
									27,900	
							3,000		3,000	
									(3,000)	
	0		0		0		3,000		27,900	
	3,914		(15,353)		17,347		(1,437)		26,299	
	5,894		15,426				25,930		102,031	
\$	9,808	\$	73	\$	17,347	\$	24,493	\$	128,330	

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amo	unts			Fin	ance with al Budget
	Or	iginal		Final		Actual	_	egative)
Receipts:								<u> </u>
Property and Other Local Taxes	\$	20,000	\$	20,000	\$	20,476	\$	476
Intergovernmental		14,453		46,340		48,367		2,027
Interest		691		550		554		4
Other		163		350		370		20
Total Receipts		35,307		67,240		69,767		2,527
Disbursements:								
Current:								
General Government		28,250		28,250		36,271		(8,021)
Public Works								0
Health		19,500		7,130		14,846		(7,716)
Capital Outlay		530		28,100		27,900		200
Total Disbursements		48,280		63,480		79,017		(15,537)
Excess of Receipts Over (Under) Disbursements		(12,973)		3,760		(9,250)		(13,010)
Other Financing Sources (Uses):								
Other Debt Proceeds				27,900		27,900		0
Advances Out						(3,000)		(3,000)
Other Financing Uses		(200)						0
Total Other Financing Sources (Uses)	-	(200)		27,900		24,900		(3,000)
Net Change in Fund Balance		(13,173)		31,660		15,650		(16,010)
Fund Balance Beginning of Year		5,893		5,893		5,893		0
Fund Balance End of Year	\$	(7,280)	\$	37,553	\$	21,543	\$	(16,010)

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS GASOLINE TAX FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amo	unts		Variance with Final Budget Positive		
	c	riginal		Final	Actual		egative)	
Receipts:								
Intergovernmental	\$	33,169	\$	33,169	\$ 62,325	\$	29,156	
Interest		500		500	554		54	
Other		1,000		1,000	1,297		297	
Total Receipts		34,669		34,669	64,176		29,507	
Disbursements:								
Current:								
General Government				2,064	2,064		0	
Public Works		61,100		70,496	57,484		13,012	
Total Disbursements		61,100		72,560	59,548		13,012	
Excess of Receipts Over (Under) Disbursements		(26,431)		(37,891)	4,628		42,519	
Fund Balance Beginning of Year		30,843		30,843	30,843		0	
Fund Balance End of Year	\$	4,412	\$	(7,048)	\$ 35,471	\$	42,519	

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS ROAD AND BRIDGE FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amou	unts		Fina	nce with I Budget ositive
	Original Final			 Actual	(Ne	gative)	
Receipts:				_	 		
Property and Other Local Taxes	\$	22,688	\$	23,369	\$ 25,643	\$	2,274
Intergovernmental		3,000		3,000	3,566		566
Total Receipts		25,688		26,369	29,209		2,840
Disbursements:							
Current:							
Public Works		26,500		36,500	27,659		8,841
Total Disbursements		26,500		36,500	27,659		8,841
Excess of Receipts Over (Under) Disbursements		(812)		(10,131)	1,550		11,681
Fund Balance Beginning of Year		18,045		18,045	18,045		0
Fund Balance End of Year	\$	17,233	\$	7,914	\$ 19,595	\$	11,681

# STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS FIRE DISTRICT FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	l Amou	unts		Fina	nce with I Budget
	o	riginal		Final	Actual		gative)
Receipts:							<u> </u>
Property and Other Local Taxes	\$	29,342	\$	29,342	\$ 29,374	\$	32
Intergovernmental					3,742		3,742
Total Receipts		29,342		29,342	33,116		3,774
Disbursements:							
Current:							
Public Safety		29,165		29,205	29,202		3
Total Disbursements		29,165		29,205	29,202		3
Excess of Receipts Over (Under) Disbursements		177		137	3,914		3,777
Fund Balance Beginning of Year		5,894		5,894	 5,894		0
Fund Balance End of Year	\$	6,071	\$	6,031	\$ 9,808	\$	3,777

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS MISCELLANEOUS SPECIAL REVENUE 2901 FUND FOR THE YEAR ENDED DECEMBER 31, 2005

		Budgeted	Amo	unts		Fin	ance with
	Original Final			Final	Actual	Positive (Negative)	
Receipts:							
Intergovernmental	\$	23,350	\$	38,822	\$ 24,730	\$	(14,092)
Total Receipts		23,350		38,822	24,730		(14,092)
Disbursements:							
Current:							
Public Works					40,083		(40,083)
Total Disbursements		0		0	40,083		(40,083)
Excess of Receipts Over (Under) Disbursements		23,350		38,822	(15,353)		(54,175)
Fund Balance Beginning of Year		15,426		15,426	 15,426		0
Fund Balance End of Year	\$	38,776	\$	54,248	\$ 73	\$	(54,175)

## STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL - BUDGET BASIS MISCELLANEOUS SPECIAL REVENUE 2903 FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Budgeted Amounts						Variance with Final Budget Positive ial (Negative)	
	Original		Final		Actual			
Receipts:								<del></del>
Intergovernmental	\$	43,166	\$	43,166	\$	45,720	\$	2,554
Total Receipts		43,166		43,166		45,720		2,554
Disbursements:								
Current:								
Public Works						28,373		(28,373)
Total Disbursements		0		0		28,373		(28,373)
Excess of Receipts Over (Under) Disbursements		43,166		43,166		17,347		(25,819)
Fund Balance Beginning of Year								0
Fund Balance End of Year	\$	43,166	\$	43,166	\$	17,347	\$	(25,819)

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#### Note 1 – Reporting Entity

Windsor Township, Morgan County, Ohio (the Township), is a body politic and corporate established to exercise the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The Township is directed by a publicly elected three-member Board of Trustees. The Township also has an elected Township Fiscal Officer.

The reporting entity is comprised of the primary government and other organizations that were included to ensure that the financial statements are not misleading.

#### **Primary Government**

The primary government consists of all funds, departments, boards and agencies that are not legally separate from the Township. The Township provides general government services, maintenance of Township roads and bridges, and cemetery maintenance. The Township contracts with the Stockport Volunteer Fire Department for fire protection. Police protection is provided by the Morgan County Sheriff Department.

The Township's management believes these financial statements present all activities for which the Township is financially accountable.

#### Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, these financial statements are presented on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. Following are the more significant of the Township's accounting policies.

#### A. Basis of Presentation

The Township's basic financial statements consist of government-wide financial statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

#### Government-Wide Financial Statements

The statement of net assets and the statement of activities display information about the Township as a whole. These statements include the financial activities of the primary government. Governmental activities generally are financed through taxes, intergovernmental receipts or other nonexchange transactions.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

A. Basis of Presentation (Continued)

Government-Wide Financial Statements (Continued)

The statement of net assets presents the cash balances of the governmental activities of the Township at year end. The statement of activities compares disbursements with program receipts for each of the Township's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Township is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program and receipts of interest earned on grants that is required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Township's general receipts.

#### **Fund Financial Statements**

During the year, the Township segregates transactions related to certain Township functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Township at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column.

#### B. Fund Accounting

The Township uses fund accounting to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. Funds are used to segregate resources that are restricted as to use. The funds of the Township are governmental.

#### Governmental Funds

The Township classifies funds financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions as governmental funds. The Township's major governmental funds are General Fund, Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Miscellaneous Special Revenue 2901 Fund, and Miscellaneous Special Revenue 2903 Fund. The General Fund is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund balance is available to the Township for any purpose provided it is expended or transferred according to the general laws of Ohio.

The Township had the following major funds in addition to the General Fund as mentioned above.

<u>Gasoline Tax Fund</u> – This fund receives gasoline tax money. Funds are restricted for the purpose of road maintenance provided it is expended according to the general laws of Ohio.

<u>Road and Bridge Fund</u> – This fund receives property tax money. Funds are restricted for the purpose of road maintenance provided it is expended according to the general laws of Ohio.

<u>Fire District Fund</u> – This fund receives property tax money. This fund balance is available to the Township for the purpose of fire protection services provided it is expended or transferred according to the general laws of Ohio.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

B. Fund Accounting (Continued)

**Governmental Funds** (Continued)

<u>Miscellaneous Special Revenue 2901 Fund</u> – This fund received money from the Federal Emergency Management Agency for project DR-1507. Funds are restricted for the purpose of repairing flood damaged areas in the Township.

<u>Miscellaneous Special Revenue 2903 Fund</u> – This fund received money from the Federal Emergency Management Agency for project DR-1580. Funds are restricted for the purpose of repairing flood damaged areas in the Township.

The other governmental funds of the Township account for grants and other resources whose use is restricted to a particular purpose.

#### C. Basis of Accounting

The Township's financial statements are prepared using the cash basis of accounting. Except for modifications having substantial support, receipts are recorded in the Township's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred. Any such modifications made by the Township are described in the appropriate section in this note.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements.

#### D. Budgetary Process

All funds are legally required to be budgeted and appropriated. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriations ordinance, all of which are prepared on the budgetary basis of accounting. The tax budget demonstrates a need for existing or increased tax rates. The certificate of estimated resources establishes a limit on the amount the Township may appropriate.

The appropriations ordinance is the Township's authorization to spend resources and sets limits on disbursements at the level of control selected by the Township. The legal level of control has been established at the object level for all funds.

The certificate of estimated resources may be amended during the year if projected increases or decreases in receipts are identified by the Township Clerk. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts on the certificate of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts on the amended certificate of estimated resources in effect at the time final appropriations were passed by the Township.

The appropriations ordinance is subject to amendment throughout the year with the restriction that appropriations cannot exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Township during the year.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### E. Cash

To improve cash management, cash received by the Township is pooled. Individual fund integrity is maintained through Township records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents".

Investments with an original maturity of three months or less at the time of purchase and investments of the cash management pool are presented on the financial statements as cash equivalents.

Interest earnings are allocated to Township funds according to State statutes, grant requirements, or debt related restrictions. Interest receipts credited to the General Fund during 2006 was \$633 which includes \$371 assigned from other Township funds. Interest receipts credited to the General Fund during 2005 was \$554 which includes \$325 assigned from other Township funds.

#### F. Inventory and Prepaid Items

The Township reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Township's cash basis of accounting.

#### I. Interfund Receivables/Payables

The Township reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements.

#### J. Employer Contributions to Cost-Sharing Pension Plans

The Township recognizes the disbursement for employer contributions to cost-sharing pension plans when they are paid. As described in Notes 9 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### K. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Net assets restricted for other purposes include resources restricted for road maintenance, fire protection, and cemetery maintenance. The Township's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

#### Note 2 – Summary of Significant Accounting Policies (Continued)

#### L. Fund Balance Reserves

The Township reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved and undesignated fund balance indicates that portion of fund balance which is available for appropriation in future periods.

#### M. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements.

#### Note 3 – Change in Basis of Accounting and Restatement of Fund Equity

In the prior audit the Township reported fund financial statements by fund type using the regulatory basis of accounting as prescribed by the State Auditor's Office. For this audit the Township has implemented the cash basis of accounting described in Note 2. The fund financial statements now present each major fund in a separate column with nonmajor funds aggregated and presented in a single column, rather than a column for each fund type.

Also as described in Note 2, the Township has not elected to report inventory, prepaid items, interfund receivables (payables), capital assets, and long-term debt as part of the cash basis of accounting. The transition from the regulatory basis of accounting to the cash basis of accounting generated no changes to fund balance/equity as previously reported at December 31, 2004 and 2003.

For the year ended December 31, 2004, there was an error in a prior audit period resulting in the following fund balance adjustment:

	Fund Balances at	Restatement	Fund Balances at
Governmental Funds:	December 31, 2004	Amount	January 1, 2005
General	\$3,990	\$1,903	\$5,893
Gasoline Tax	31,478	(635)	30,843
Road and Bridge	18,679	(634)	18,045
Other Governmental Funds	26,564	(634)	25,930

#### Note 4 - Compliance

#### Compliance

At December 31, 2006, the Township had appropriations in excess of estimated resources in the Gasoline Tax Fund in the amount of \$12,173 and the Miscellaneous Special Revenue 2902 Fund in the amount \$1,528 contrary to Ohio Rev. Code Section 5705.39.

At December 31, 2005, the Township had appropriations in excess of estimated resources in the Gasoline Tax Fund in the amount of \$7,048 and the Cemetery Fund in the amount \$480 contrary to Ohio Rev. Code Section 5705.39.

At December 31, 2006, the Township had expenditures in excess of appropriations in the Miscellaneous Special Revenue 2901 Fund in the amount of \$21,283 and the Debt Service Fund in the amount of \$1,647 contrary to Ohio Rev. Code Section 5705.41(B).

#### Note 4 - Compliance (Continued)

At December 31, 2005, the Township had expenditures in excess of appropriations in the General Fund in the amount of \$15,537, the Miscellaneous Special Revenue 2901 Fund in the amount of \$40,083, the Miscellaneous Special Revenue 2902 Fund in the amount of \$14,901, and the Miscellaneous Special Revenue 2903 Fund in the amount of \$28,373 contrary to Ohio Rev. Code Section 5705.41(B).

#### Note 5 - Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the General Fund, and the following major special revenue funds: Gasoline Tax Fund, Road and Bridge Fund, Fire District Fund, Miscellaneous Special Revenue 2901 Fund, and Miscellaneous Special Revenue 2903 Fund are prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget.

#### Note 6 - Deposits and Investments

Monies held by the Township are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Township treasury. Active monies must be maintained either as cash in the Township treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Trustees have identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Township can be deposited or invested in the following securities:

- United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States:
- 2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;

#### Note 6 – Deposits and Investments (Continued)

- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAROhio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Township, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

#### **Deposits**

Custodial credit risk is the risk that in the event of bank failure, the Township will not be able to recover deposits or collateral securities that are in the possession of an outside party. At December 31, 2006, \$77,504 of the Township's bank balance of \$177,504 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Township's name.

The Township has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Township or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

#### Note 7 – Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the Township. Real property tax receipts received in 2006 and 2005 represent the collection of 2005 and 2004 taxes. Real property taxes received in 2006 were levied after October 1, 2005, on the assessed values as of January 1, 2005, the lien date. Real property taxes received in 2005 were levied after October 1, 2004, on the assessed values as of January 1, 2004, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Real property taxes are payable annually or semiannually. If paid annually, payment is due December 31; if paid semiannually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax receipts received in 2006 and 2005 represent the collection of 2005 and 2004 taxes. Public utility real and tangible personal property taxes received in 2006 became a lien on December 31, 2005, were levied after October 1, 2005, and are collected with real property taxes. Public utility real and tangible personal property taxes received in 2005 became a lien on December 31, 2004, were levied after October 1, 2004, and are collected with real property taxes.

Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

#### Note 7 – Property Taxes (Continued)

Tangible personal property tax receipts received in 2006 and 2005 (other than public utility property) represent the collection of 2006 and 2005 taxes. Tangible personal property taxes received in 2006 were levied after October 1, 2005, on the true value as of December 31, 2005. Tangible personal property taxes received in 2005 were levied after October 1, 2004, on the true value as of December 31, 2004. Tangible personal property is currently assessed at 25 percent of true value for capital assets and 23 percent for inventory. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semiannually. If paid annually, the first payment is due April 30, with the remainder payable by September 20.

The full tax rate for all Township operations for the year ended December 31, 2006, was \$4 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2006 property tax receipts were based are as follows:

Real Property	
Residential/Agricultural	\$17,452,890
Commercial/Industrial/Mineral	339,240
Tangible Personal Property	
Business	35,390
Public Utility	3,365,700
Total Assessed Value	\$21,193,220

The full tax rate for all Township operations for the year ended December 31, 2005, was \$3.50 per \$1,000 of assessed value. The assessed values of real property, public utility property, and tangible personal property upon which 2005 property tax receipts were based are as follows:

\$15,021,230
312,870
29,950
3,386,670
\$18,750,720

#### Note 8 - Risk Management

The Township is exposed to various risks of property and casualty losses, and injuries to employees.

The Township insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Township belongs to the Ohio Township Association Risk Management Authority (OTARMA), a risk-sharing pool available to Ohio townships. OTARMA provides property and casualty coverage for its members. OTARMA is a member of the American Public Entity Excess Pool (APEEP). Member governments pay annual contributions to fund OTARMA. OTARMA pays judgments, settlements and other expenses resulting from covered claims that exceed the members' deductibles.

#### Casualty Coverage

For an occurrence prior to January 1, 2006 OTARMA retains casualty risks up to \$250,000 per occurrence, including claim adjustment expenses. OTARMA pays a percentage of its contributions to APEEP. APEEP reinsures claims exceeding \$250,000, up to \$1,750,000 per claim and \$10,000,000 in the aggregate per year. For an occurrence on or subsequent to January 1, 2006, the Pool retains casualty risk up to \$350,000 per occurrence, including loss adjustment expenses. Claims exceeding \$350,000 are reinsured with APEEP in an amount not to exceed \$2,650,000 for each claim and \$10,000,000 in the aggregate per year. Governments can elect up to \$10,000,000 in additional coverage with the General Reinsurance Corporation, through contracts with OTARMA.

If losses exhaust OTARMA's retained earnings, APEEP provides excess of funds available coverage up to \$5,000,000 per year, subject to a per-claim limit of \$2,000,000 (for claims prior to January 1, 2006) or \$3,000,000 (for claims on or after January 1, 2006) as noted above.

#### **Property Coverage**

Through 2004, OTARMA retained property risks, including automobile physical damage, up to \$100,000 on any specific loss in any one occurrence. The Travelers Indemnity Company reinsured losses exceeding \$100,000 up to \$500 million per occurrence.

Beginning in 2005, Travelers reinsures specific losses exceeding \$250,000 up to \$600 million per occurrence. APEEP reinsures members for specific losses exceeding \$100,000 up to \$250,000 per occurrence, subject to an annual aggregate loss payment. Travelers provides aggregate stop-loss coverage based upon the combined members' total insurable values. If the stop loss is reached by payment of losses between \$100,000 and \$250,000, Travelers will reinsure specific losses exceeding \$100,000 up to their \$600 million per occurrence limit. The aggregate stop-loss limit for 2006 was \$1,901,127.

The aforementioned casualty and property reinsurance agreements do not discharge OTARMA's primary liability for claims payments on covered losses. Claims exceeding coverage limits are the obligation of the respective government.

Property and casualty settlements did not exceed insurance coverage for the past three fiscal years.

#### **Financial Position**

OTARMA's financial statements (audited by other accountants) conform with generally accepted accounting principles, and reported the following assets, liabilities and retained earnings at December 31, 2006 and 2005:

#### Note 8 - Risk Management (Continued)

Casualty Coverage	<u>2006</u>	<u>2005</u>
Assets	\$32,031,312	\$30,485,638
Liabilities	(11,443,952)	(12,344,576)
Retained earnings	<u>\$20,587,360</u>	<u>\$18,141,062</u>

Property Coverage	2006	<u>2005</u>
Assets	\$10,010,963	\$9,177,796
Liabilities	(676,709)	(1,406,031)
Retained earnings	<u>\$9,334,254</u>	<u>\$7,771,765</u>

At December 31, 2006 and 2005, respectively, casualty coverage liabilities noted above include approximately \$10.8 million and \$11.6 million of estimated incurred claims payable. The Casualty Coverage assets and retained earnings above also include approximately \$10.8 million and \$11.6 million of unpaid claims to be billed to approximately 958 member townships in the future, as of December 31, 2006 and 2005, respectively. These amounts will be included in future contributions from members when the related claims are due for payment. The Township's share of these unpaid claims collectible in future years is approximately \$8,600. This payable includes the subsequent year's contribution due if the Township terminates participation, as described in the last paragraph below.

Based on discussions with OTARMA the expected rates OTARMA charges to compute member contributions, which are used to pay claims as they become due, are not expected to change significantly from those used to determine the historical contributions detailed below. By contract, the annual liability of each member is limited to the amount of financial contributions required to be made to OTARMA for each year of membership.

Township Contributions to OTARMA					
2006	\$4,288				
2005	\$3,982				
2004	\$4,070				

After completing one year of membership, members may withdraw on each anniversary of the date they joined OTARMA provided they give written notice to OTARMA 60 days in advance of the anniversary date. Upon withdrawal, members are eligible for a full or partial refund of their capital contributions, minus the subsequent year's budgetary contribution. Withdrawing members have no other future obligation to the pool. Also upon withdrawal, payments for all casualty claims and claim expenses become the sole responsibility of the withdrawing member, regardless of whether a claim occurred or was reported prior to the withdrawal.

#### Note 9 - Defined Benefit Pension Plan

#### Ohio Public Employees Retirement System

The Township participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings.

The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or 800-222-7377.

For the year ended December 31, 2006, the members of all three plans, were required to contribute 9 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2006 was 13.7 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

For the year ended December 31, 2005, the members of all three plans, were required to contribute 8.5 percent of their annual covered salaries. The Township's contribution rate for pension benefits for 2005 was 13.55 percent. The Ohio Revised Code provides statutory authority for member and employer contributions.

The Township's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2006 and 2005 were \$5,826, and \$6,314, respectively. The full amount has been contributed for 2006 and 2005.

#### Note 10 - Postemployment Benefits

#### Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in *GASB Statement No. 12*. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2006 local government employer contribution rate was 13.7 percent of covered payroll; 4.5 percent of covered payroll was the portion that was used to fund health care. The 2005 local government employer contribution rate was 13.55 percent of covered payroll; 4 percent of covered payroll was the portion that was used to fund health care.

#### Note 10 - Postemployment Benefits (Continued)

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2004, include a rate of return on investments of 6.5 percent, an annual increase in active employee total payroll of 4.00 percent compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50 percent and 6.30 percent based on additional annual pay increases. Health care premiums were assumed to increase between .5 and 6.00 percent annually for the next nine years and 4.00 percent annually after nine years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25 percent of unrealized market appreciation or depreciation on investment assets annually, not to exceed a 12 percent corridor.

The number of active contributing participants in the traditional and combined plans was 369,214. Actual employer contributions for 2006 which were used to fund postemployment benefits were \$1,914 in 2006 and \$1,864 in 2005. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005, (the latest information available) were \$11.1 billion. The actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to increasing health care costs.

#### Note 11 - Debt

The Township's long-term debt activity for the year ended December 31, 2006, was as follows:

		Balance			Balance	
	Interest	December 31,			December 31,	Due Within
Governmental Activities	Rate	2005	Additions	Reductions	2006	One Year
Backhoe Note	4.9%	\$25,047		\$25,047	\$0	\$0
Dump Truck Note	3.9%	9,034		2,895	6,139	3,010
Road Materials Building Note	4.23%	16,389		2,453	13,936	2,558
Total		\$50,470		\$30,395	\$20,075	\$5,568

The promissory notes were issued to finance the purchase of a new backhoe, dump truck and road materials building. The promissory notes are supported by the full faith and credit of the Township.

The following is a summary of the Township's future annual debt service requirements:

	Promissory Notes				
Year	Principal Interest				
2007	\$5,568	\$840			
2008	14,507	613			
Totals	\$20,075 \$1,45				

#### Note 12 - Contingent Liabilities

Amounts grantor agencies pay to the Township are subject to audit and adjustment by the grantor, principally the federal government. Grantors may require refunding any disallowed costs. Management cannot presently determine amounts grantors may disallow. However, based on prior experience, management believes any refunds would be immaterial.

#### Note 13 - Related Party Transactions

Columbus Cheadle Jr., Township Trustee, was the owner of Cheadle's Garage, a company in which the Township does business. The Township paid \$837 to Cheadle's Garage during 2006 and 2005.

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## Mary Taylor, CPA Auditor of State

## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Windsor Township Morgan County 5209 Hanson Hill Road Stockport, Ohio 43787

To the Board of Trustees:

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Windsor Township, Morgan County, Ohio (the Township), as of and for the years ended December 31, 2006 and 2005, which collectively comprise the Township's basic financial statements and have issued our report thereon dated October 16, 2007, wherein we noted the Township uses a comprehensive accounting basis other than generally accepted accounting principles. We also noted the Township uses the Auditor of State's Uniform Accounting Network (UAN) to process its financial transactions. *Government Auditing Standards* considers this service to impair the Auditor of State's independence to audit the Township. However, *Government Auditing Standards* permits the Auditor of State to audit and opine on this entity, because Ohio Revised Code § 117.101 requires the Auditor of State to provide UAN services, and Ohio Revised Code §§ 117.11(B) and 115.56 mandate the Auditor of State to audit Ohio governments. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Township's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the Township's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Township's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessary identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Township's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Township's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

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We consider the following deficiencies described in the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting: 2006-001 through 2006-004.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the Township's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and accordingly, would not necessarily disclose all significant deficiencies that are also material weaknesses. We believe none of the significant deficiencies described above are material weaknesses.

We also noted certain internal control matters that we reported to the Township's management in a separate letter dated October 16, 2007.

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Township's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express an opinion. The results of our tests disclosed instances of noncompliance or other matters that we must report under *Government Auditing Standards* which are described in the accompanying Schedule of Findings as items 2006-001 through 2006-004.

We also noted certain noncompliance or other matters not requiring inclusion in this report that we reported to the Township's management in a separate letter dated October 16, 2007.

We intend this report solely for the information and use of the audit committee, management and Board of Trustees. We intend it for no one other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Taylor

October 16, 2007

#### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### **FINDING NUMBER 2006-001**

#### **Noncompliance Citation and Significant Deficiency**

Ohio Rev. Code Section 5705.39 provides, in part, that total appropriations from each fund shall not exceed the total estimated resources. No appropriation measure is effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate.

Total appropriations exceeded estimated resources at December 31, 2006, as follows:

Fund	Estimated Resources		ropriation uthority	Variance	
Gasoline Tax Miscellaneous Special	\$ 73,937	\$	86,110	\$ (12,173)	
Revenue 2902	5,522		7,050	(1,528)	

Total appropriations exceeded estimated resources at July 31, 2006, as follows:

Fund	Estimated Resources		 ropriation uthority	Variance
Miscellaneous Special Revenue 2902	\$	5,522	\$ 7,050	\$ (1,528)

Total appropriations exceeded estimated resources at December 31, 2005, as follows:

Fund	Estimated Resources		Appropriation Authority		Variance	
Gasoline Tax Cemetery	\$	65,512 520	\$	72,560 1,000	\$	(7,048) (480)

Total appropriations exceeded estimated resources at October 31, 2005, as follows:

Fund	Estimated Resources		Appropriation Authority		Variance	
Gasoline Tax	\$	\$ 65,512		72,100	\$ (6,588)	
Cemetery		520		1,000	(480)	

This could cause the Township to spend in excess of their estimated resources.

We recommend the Township Clerk monitor estimated resources and appropriations to ensure that appropriations do not exceed estimated resources.

#### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005 (Continued)

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2006-002**

#### **Noncompliance Citation and Significant Deficiency**

Ohio Rev. Code Section 5705.41(B) prohibits a subdivision or taxing unit from expending money unless it has been appropriated.

Expenditures exceeded appropriations at December 31, 2006, in the following funds:

Fund	Appropriation Authority		Actual Expenditures		Variance	
Miscellaneous Special Revenue 2901 Debt Service	\$	25 10,050	\$	21,308 11,697		1,283) 1,647)

Expenditures exceeded appropriations at December 31, 2005 at the legal level of control as follows:

Fund		Appropriation Authority		• •			Variance	
General Special Revenue Miscellaneous 2901	\$	63,480	\$	79,017 40.083	\$ (15,537) (40,083)			
Special Revenue Miscellaneous 2902 Special Revenue Miscellaneous 2903		-		14,901 28,373	(14,901) (28,373)			

Expenditures exceeded appropriations at October 31, 2005 at the legal level of control as follows:

Fund/Object		Appropriation Authority		• • •		Actual enditures	Variance
Gasoline Tax/Materials Gasoline Tax/Contracted Services	\$	12,000 12,040	\$	15,958 12,538	\$ (3,958) (498)		

This resulted in the aforementioned funds expending more than was appropriated.

The Township Clerk should not certify the availability of funds and should deny payment requests exceeding appropriations. The Township Clerk may request the Board of Trustees to approve increased expenditure levels by increasing appropriations and amending estimated resources, if necessary.

#### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005 (Continued)

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2006-003**

#### **Noncompliance Citation and Significant Deficiency**

Ohio Admin. Code Section 117-2-02(A) provides that all local public offices should maintain an accounting system and accounting records sufficient to enable the public office to identify, assemble, analyze, classify, record and report its transactions, maintain accountability for the related assets, document compliance with finance-related legal and contractual requirements and prepare financial statements.

During the audit period, the Township Clerk posted certain revenue transactions incorrectly. Several intergovernmental receipts such as estate tax and deregulation reimbursements were recorded as Taxes instead of Intergovernmental for both years. In 2005, debt proceeds were recorded as Miscellaneous receipts instead of Debt Proceeds. A motor vehicle receipt was posted in the Road and Bridge Fund instead of the Motor Vehicle License Tax Fund in both years. In 2006, a homestead and rollback allocation that was due to the Fire District Fund was recorded in the General Fund.

Also, during the audit period the Township Clerk posted certain expenditure transactions incorrectly. In the General Fund, UAN and audit fees were recorded as Health rather than General Government in 2005 and 2006. The purchase of a backhoe was recorded as General Government instead of Capital Outlay in the General Fund in 2005.

The following lists the net adjustments for each fund for the above errors as of December 31, 2006:

		Net
Fund	Adju	ustment
General Fund	\$	(390)
Motor Vehicle License Tax		2,521
Road & Bridge		(2,521)
Fire District		390
Total	\$	-

In addition, the Road and Bridge, Fire District and Misc. Special Revenue 2901 Funds were recorded as non-major funds in 2005 and were included in Other Governmental Funds. However, these funds qualified as major funds and were adjusted out of Other Governmental and recorded as major funds.

As a result, these adjustments and significant reclassifications were made to the financial statements in order for the Township Clerk to correctly classify the sources and amounts of the Township's receipts and expenditures. These adjustments and reclassifications with which the Township's management agrees have been posted to the Township's books and are reflected in the accompanying financial statements.

We recommend the Clerk refer to the Ohio Township Handbook for proper classification and take additional care in posting transactions to the Township's ledgers in order to ensure the Township's year-end financial statements reflect the appropriate sources of the Township's receipts and expenditures.

#### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005 (Continued)

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### **FINDING NUMBER 2006-004**

#### **Noncompliance Citation and Significant Deficiency**

Ohio Admin. Code Section 117-2-02(C)(1) states that all local public offices should integrate the budgetary accounts, at the legal level of control or lower, into the financial accounting system. This means designing an accounting system to provide ongoing and timely information on unrealized budgetary receipts and remaining uncommitted balances of appropriations.

At December 31, 2006, estimated receipts as approved by the Budget Commission did not agree to the Township's ledgers as follows:

	Estimated Receipts			Amounts		
Fund	Per Budget Commission		Per Township Reports		Variance	
General Gasoline Tax Miscellaneous Special Revenue 2902	\$	35,813 53,981 0	\$	35,083 53,081 7,000	\$	(730) (900) 7,000

At December 31, 2005, estimated receipts as approved by the Budget Commission did not agree to the Township's ledgers as follows:

Fund	R Pe	stimated Receipts er Budget mmission	Amounts Per Township Reports		V	′ariance
Tunu		111111331011	 Перопо			ananoc
General	\$	95,140	\$	-	\$	(95,140)
Motor Vehicle License Tax		16,910		0		(16,910)
Gasoline Tax		34,669		0		(34,669)
Road and Bridge		26,369		0		(26,369)
Cemetery		75		0		(75)
Fire District		29,342		0		(29,342)
Permissive Sales Tax		15,625		0		(15,625)
Miscellaneous Special Revenue 2901		38,822		0		(38,822)
Miscellaneous Special Revenue 2902		14,608		0		(14,608)
Miscellaneous Special Revenue 2903		43,166		0		(43,166)
Debt Service		10,000		0		(10,000)

#### SCHEDULE OF FINDINGS DECEMBER 31, 2006 AND 2005 (Continued)

### FINDING RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS (Continued)

#### FINDING NUMBER 2006-004 (Continued)

#### **Noncompliance Citation and Significant Deficiency (Continued)**

At December 31, 2006, appropriations as approved by the Board of Trustees did not agree to the Township's ledgers as follows:

<u>Fund</u>	Appropriations Per Board of Trustees	Amounts Per Township Reports	Variance
Miscellaneous Special Revenue 2901	25	21,308	21,283
Miscellaneous Special Revenue 2903	36,500	13,000	(23,500)
Debt Service	10,050	12,319	2,269

At December 31, 2005, appropriations as approved by the Board of Trustees did not agree to the Township's ledgers as follows:

Fund	Appropriations Per Board of Trustees		Amounts Per Township Reports		V	ariance
General Gasoline Tax Road and Bridge Miscellaneous Special Revenue 2901 Miscellaneous Special Revenue 2902 Miscellaneous Special Revenue 2903	\$	63,480 72,560 36,500 0 0	\$	91,380 78,860 41,500 55,500 26,000 71,500	\$	27,900 6,300 5,000 55,500 26,000 71,500

Variances also existed throughout both years for estimated receipts and appropriations. Additionally, the original and final budgeted amounts for the major funds were not posted correctly to the system in both 2005 and 2006.

Due to budgetary information being improperly entered into the system, the management of the Township lost some degree of budgetary control. This also resulted in issues of non-compliance with Ohio Revised Code, additional audit time, and audit adjustments.

We recommend the Clerk accurately post estimated receipts as certified by the County Budget Commission and appropriations as approved by the Board of Trustees into the computer system and only after receiving approval. This procedure will help ensure more useful comparisons of budget versus actual activity, as well as provide management with an accurate monitoring tool throughout the year.

**Officials' Response:** We did not receive a response from Officials to the findings reported above.

#### SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2006 AND 2005

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i>
2004-001	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.41(D) for funds not being certified prior to the purchase commitment during 2003 and 2004.	Yes	
2004-002	A material noncompliance citation was issued under Ohio Rev. Code Section 5705.39 for total appropriations exceeding estimated resources at December 31, 2004 and 2003.	No	Not Corrected:  This item is repeated in the current audit Schedule of Findings as item 2006-001.



# Mary Taylor, CPA Auditor of State

#### **WINDSOR TOWNSHIP**

#### **MORGAN COUNTY**

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED NOVEMBER 29, 2007