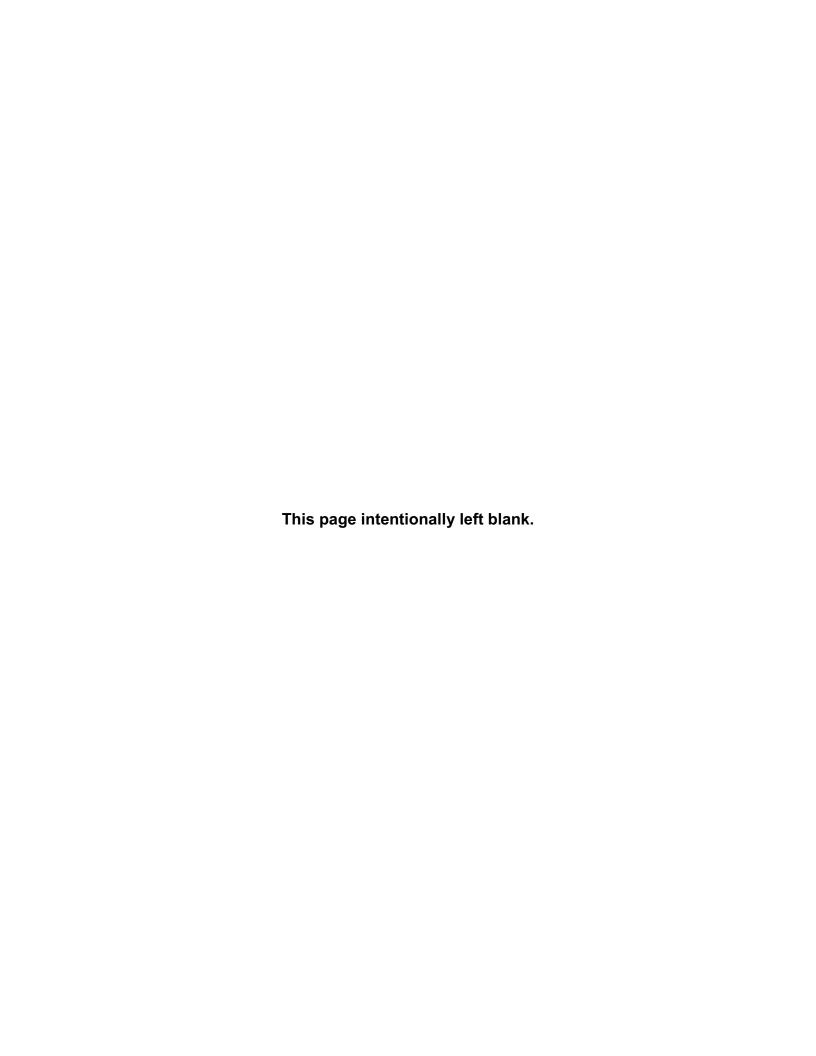




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Geauga-Trumbull Solid Waste Management District Geauga County 5138 Enterprise Drive NW Warren, Ohio 44481

To the Board of Directors:

As you are aware, the Auditor of State's Office (AOS) must modify the *Independent Accountants' Report* we provide on your financial statements due to an interpretation from the American Institute of Certified Public Accountants (AICPA). While AOS does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. Our Report includes an adverse opinion relating to GAAP presentation and measurement requirements, but does not imply the amounts the statements present are misstated under the non-GAAP basis you follow. The AOS report also includes an opinion on the financial statements you prepared using the cash basis and financial statement format the AOS permits.

Mary Taylor, CPA
Auditor of State

July 21, 2008

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#### INDEPENDENT ACCOUNTANTS' REPORT

Geauga-Trumbull Solid Waste Management District Geauga County 5138 Enterprise Drive NW Warren, Ohio 44481

To the Board of Directors:

We have audited the accompanying financial statements of the Geauga-Trumbull Solid Waste Management District, Geauga County, Ohio, (the District) as of and for the years ended December 31, 2007 and December 31, 2006. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the District has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Instead of the combined funds the accompanying financial statements present, GAAP require presenting entity wide statements and also presenting the District's larger (i.e. major) funds separately. While the District does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to GAAP presentation requirements. The Auditor of State permits, but does not require Districts to reformat their statements. The District has elected not to follow GAAP statement formatting requirements. The following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and December 31, 2006 do not present fairly, in conformity with accounting principles generally accepted in the United States of

Geauga-Trumbull Solid Waste Management District Geauga County Independent Accountants' Report Page 2

America, the financial position of the District as of December 31, 2007 and December 31, 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances and reserves for encumbrances of Geauga-Trumbull Solid Waste Management District, Geauga County, Ohio, as of December 31, 2007 and December 31, 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

The District has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated July 21, 2008, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance, and the results of that testing. That report is an integral part of an audit performed in accordance with *Government Auditing Standards*. You should read it in conjunction with this report in assessing the results of our audit.

Mary Taylor, CPA Auditor of State

Mary Saylor

July 21, 2008

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Project	Totals (Memorandum Only)
Cash Receipts:					
Charges for Services	\$1,701,266	\$0	\$0	\$0	\$1,701,266
Interest Income	φ1,701,200	0	0	φο 72	72
Miscellaneous	22,728	0	0	0	22,728
Total Cook Bossints		0	0	70	
Total Cash Receipts	1,723,994			72	1,724,066
Cash Disbursements:					
Current Disbursements:					
Pubilc Health Services:					
Salaries	165,431	0	0	0	165,431
Supplies	18,110	0	0	0	18,110
Contracts - Services	769,015	0	0	0	769,015
Travel	12,416	0	0	0	12,416
Legal Fees	62,755	0	0	0	62,755
Public Employee's Retirement	22,575	0	0	0	22,575
Worker's Compensation	5,054	0	0	0	5,054
Hospitalization	39,114	0	0	0	39,114
Other	28,334	0	0	0	28,334
Debt Service:	20,004	O .	· ·	O	20,004
Redemption of Principal	0	0	900,000	0	900,000
·	0	0		0	
Interest and Other Fiscal Charges			42,750		42,750
Total Cash Disbursements	1,122,804	0	942,750	0	2,065,554
Total Receipts Over/(Under) Disbursements	601,190	0	(942,750)	72	(341,488)
Other Financing Receipts / (Disbursements):					
Transfers-In	0	0	192,750	0	192,750
Transfers-Out	(192,750)	0	0	0	(192,750)
Note Proceeds	(132,730)	0	750,000	0	750,000
Total Other Financing Receipts / (Disbursements)	(192,750)	0	942,750	0	750,000
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	408,440	0	0	72	408,512
and Other I manding Disbursements	400,440	Ü	Ü	12	400,312
Fund Cash Balances, January 1, 2007	331,135	2,948	0	1,360	335,443
Fund Cash Balances, December 31, 2007	\$739,575	\$2,948	\$0	\$1,432	\$743,955
Reserve for Encumbrances, December 31, 2007	\$163,029	\$0	\$0	\$0	\$163,029
•					

The notes to the financial statements are an integral part of this statement.

## COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

	Governmental Fund Types				
	General	Special Revenue	Debt Service	Capital Project	Totals (Memorandum Only)
Cash Receipts:					
Charges for Services	\$1,148,304	\$0	\$0	\$0	\$1,148,304
Interest Income	0	0	0	64	φ1,140,304
Miscellaneous	18,359	0	0	0	18,359
Misocharicous	10,000				10,000
Total Cash Receipts	1,166,663	0	0	64	1,166,727
Cash Disbursements:					
Current Disbursements:					
Pubilc Health Services:					
Salaries	176,449	477	0	0	176,926
Supplies	3,341	0	0	0	3,341
Contracts - Services	738,133	0	0	0	738,133
Travel	12,362	112	0	0	12,474
Legal Fees	28,055	0	0	0	28,055
Public Employee's Retirement	21,634	0	0	0	21,634
Worker's Compensation	2,684	1,288	0	0	3,972
Hospitalization	38,098	0	0	0	38,098
Other	29,996	6,434	0	0	36,430
Debt Service:	23,330	0,707	U	O	50,450
Redemption of Principal	0	0	1,000,000	0	1,000,000
·	0	0		0	
Interest and Other Fiscal Charges			35,500		35,500
Total Cash Disbursements	1,050,752	8,311	1,035,500	0	2,094,563
Total Receipts Over/(Under) Disbursements	115,911	(8,311)	(1,035,500)	64	(927,836)
Other Financing Receipts / (Disbursements):					
Transfers-In	0	0	135,170	0	135,170
Transfers-Out	(135,170)	0	0	0	(135,170)
Note Proceeds	(100,170)	0	900,000	0	900,000
14010 1 1000000			300,000		300,000
Total Other Financing Receipts / (Disbursements)	(135,170)	0	1,035,170	0	900,000
Excess of Cash Receipts and Other Financing					
Receipts Over/(Under) Cash Disbursements					
and Other Financing Disbursements	(19,259)	(8,311)	(330)	64	(27,836)
Fund Cash Balances, January 1, 2006	350,394	11,259	330	1,296	363,279
Fund Cash Balances, December 31, 2006	\$331,135	\$2,948	\$0	\$1,360	\$335,443
. and Jasii Bulandes, Becomber 11, 2000		Ψ2,370		ψ1,500	<del>4000,110</del>
Reserve for Encumbrances, December 31, 2006	\$75,385	\$0	\$0	\$0	\$75,385

The notes to the financial statements are an integral part of this statement.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006

#### 1. Summary of Significant Accounting Policies

#### A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Geauga-Trumbull Solid Waste Management District, Geauga County, (the District) as a body corporate and politic. The District is directed by a six-member Board of Directors comprised of the three County Commissioners of Geauga and Trumbull Counties. The District provides solid waste disposal, recycling opportunities, and other waste management services to these counties.

The District's management believes these financial statements present all activities for which the District is financially accountable.

#### **B.** Accounting Basis

These financial statements follow the accounting basis the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements accounting basis. The District recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements include adequate disclosure of material matters, as the Auditor of State prescribes or permits.

#### C. Cash and Investments

As the Ohio Revised Code permits, the Geauga County Treasurer holds the District's cash as the District's custodian. The County holds the District's assets in its investment pool, valued at the Treasurer's reported carrying amount.

#### D. Fund Accounting

The District uses fund accounting to segregate cash and investments that are restricted as to use. The District classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

#### 2. Special Revenue Funds

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The District had the following significant Special Revenue Fund:

<u>Recycle Ohio Grant Fund</u> - This fund receives grant monies to be used for the implementation of solid waste reduction, recycling, and litter prevention programs.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006 (Continued)

#### 1. Summary of Significant Accounting Policies (Continued)

#### D. Fund Accounting (Continued)

#### 3. Debt Service Fund

This fund accounts for resources the District accumulates to pay bond anticipation notes.

#### 4. Capital Project Funds

These funds account for receipts restricted to acquiring or constructing major capital projects. The District had the following significant Capital Project fund:

<u>Construction Fund</u> – This fund received note proceeds and transfers from the general fund, for the purpose of paying for a new building.

#### E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

#### 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. The District Board must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the District to reserve (encumber) appropriations when individual commitments are made. Encumbrances outstanding at year end are carried over, and need not be reappropriated.

A summary of 2007 and 2006 budgetary activity appears in Note 2.

#### F. Property, Plant, and Equipment

The District records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

#### G. Accumulated Leave

In certain circumstances, such as upon leaving employment, employees are entitled to cash payments for unused leave. The financial statements do not include a liability for unpaid leave.

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006 (Continued)

#### 2. Budgetary Activity

Budgetary activity for the years ending December 31, 2007 and December 31, 2006 follows:

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,712,500	\$1,723,994	\$11,494
Special Revenue	0	0	0
Debt Service	942,750	942,750	0
Capital Projects	0	72	72
Total	\$2,655,250	\$2,666,816	\$11,566

2007 Budgeted vs. Actual Budgetary Basis Expenditures

	Appropriation	Budgetary	_
Fund Type	Authority	Expenditures	Variance
General	\$1,632,885	\$1,478,583	\$154,302
Special Revenue	0	0	0
Debt Service	942,750	942,750	0
Capital Projects	0	0	0
Total	\$2,575,635	\$2,421,333	\$154,302

2006 Budgeted vs. Actual Receipts

	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$1,147,754	\$1,166,663	\$18,909
Special Revenue	0	0	0
Debt Service	1,035,170	1,035,170	0
Capital Projects	64	64	0
Total	\$2,182,988	\$2,201,897	\$18,909

2006 Budgeted vs. Actual Budgetary Basis Expenditures

2000 Baagetea vs. 7	totaar Daagetary	Daoio Experialtai	<del></del>
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$1,497,186	\$1,261,307	\$235,879
Special Revenue	8,412	8,311	101
Debt Service	1,035,500	1,035,500	0
Capital Projects	0	0	0
Total	\$2,541,098	\$2,305,118	\$235,980

#### NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND DECEMBER 31, 2006 (Continued)

#### 3. Debt

Debt outstanding at December 31, 2007 was as follows:

	Principal	Interest Rate
Office Facility Note	\$750,000	3.55%
Total	\$750,000	

In 2004, the District issued a \$1,000,000 bond anticipation note for the construction of a new building. The District has reissued the note in 2006 and 2007 fiscal year reducing the principal amount each year.

#### 4. Retirement Systems

The District's employees belong to the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple-employer plan. The Ohio Revised Code prescribes this plan's benefits, which include postretirement healthcare and survivor and disability benefits.

The Ohio Revised Code also prescribes contribution rates. For 2007 and 2006, OPERS members contributed 9.5% and 9%, respectively, of their gross salaries and the District contributed an amount equaling 13.85% and 13.7%, respectively, of participants' gross salaries. The District has paid all contributions required through December 31, 2007.

#### 5. Risk Management

#### **Commercial Insurance**

The District has obtained commercial insurance for the following risks:

- Comprehensive property and general liability;
- Vehicles; and
- · Errors and omissions.

#### 6. Subsequent Events

The District issued \$550,000 in notes in May 2008 to refinance the 2007 note.



## INDEPENDENT ACCOUNTANTS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS REQUIRED BY GOVERNMENT AUDITING STANDARDS

Geauga-Trumbull Solid Waste Management District Geauga County 5138 Enterprise Drive NW Warren, Ohio 44481

To the District Board of Directors:

We have audited the financial statements of the Geauga-Trumbull Solid Waste District, Geauga County, Ohio, (the District) as of and for the years ended December 31, 2007 and December 31, 2006, and have issued our report thereon dated July 21, 2008, wherein we noted the District followed accounting practices the Auditor of State prescribes rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinion on the financial statements, but not to opine on the effectiveness of the District's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the District's internal control will not prevent or detect a more than inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies resulting in more than a remote likelihood that the District's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider material weaknesses, as defined above.

Geauga-Trumbull Solid Waste Management District Geauga County Independent Accountants' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Required by Government Auditing Standards Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the District's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of the audit committee, management and the Board of Directors. It is not intended for anyone other than these specified parties.

Mary Taylor, CPA Auditor of State

Mary Saylor

July 21, 2008



## GEAUGA TRUMBULL SOLID WASTE MANAGEMENT DISTRICT GEAUGA COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED AUGUST 5, 2008