VILLAGE OF CASTINE DARKE COUNTY REGULAR AUDIT JANUARY 1, 2006 THROUGH DECEMBER 31, 2007 YEARS AUDITED UNDER GAGAS: 2007 AND 2006

# CAUDILL & ASSOCIATES CPA's

725 5<sup>th</sup> Street Portsmouth, Ohio 45662



Mary Taylor, CPA Auditor of State

Members of Council Village of Castine 210 West Elm Street Arcanum, Ohio 45304

We have reviewed the *Independent Auditor's Report* of the Village of Castine, Darke County, prepared by Caudill & Associates, CPA's, for the audit period January 1, 2006 through December 31, 2007. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

The financial statements in the attached report are presented in accordance with a regulatory basis of accounting prescribed or permitted by the Auditor of State. Due to a February 2, 2005 interpretation from the American Institute of Certified Public Accountants (AICPA), modifications were required to the *Independent Auditor's Report* on your financial statements. While the Auditor of State does not legally require your government to prepare financial statements pursuant to Generally Accepted Accounting Principles (GAAP), the AICPA interpretation requires auditors to formally acknowledge that you did not prepare your financial statements in accordance with GAAP. The attached report includes an opinion relating to GAAP presentation and measurement requirements, but does not imply the statements are misstated under the non-GAAP regulatory basis. The *Independent Auditor's Report* also includes an opinion on the financial statements using the regulatory format the Auditor of State permit

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Village of Castine is responsible for compliance with these laws and regulations.

Mary Jaylor

Mary Taylor, CPA Auditor of State

August 29, 2008

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# Caudill & Associates, CPA's 725 5<sup>th</sup> Street

Portsmouth, OH 45662

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants Kentucky Society of Certified Public Accountants

#### **Independent Auditor's Report**

Village of Castine Darke County 133 South Main Street Castine, Ohio 45304

We have audited the accompanying financial statements of the Village of Castine (The Village), Darke County, Ohio, as of and for the years ended December 31, 2007 and 2006. These financial statements are the responsibility of the Village's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described more fully in Note 1, the Village has prepared these financial statements using accounting practices the Auditor of State prescribes or permits. These practices differ from accounting principles generally accepted in the United States of America (GAAP). Although we cannot reasonably determine the effects on the financial statements of the variances between these regulatory accounting practices and GAAP, we presume they are material.

Revisions to GAAP would require the Village to reformat its financial statement presentation and make other changes effective for the years ended December 31, 2007 and 2006. Instead of the combined funds the accompanying financial statements present for 2007 and 2006, the revisions require presenting entity wide statements and also presenting its larger (i.e. major) funds separately for 2007 and 2006. While the Village does not follow GAAP, generally accepted auditing standards requires us to include the following paragraph if the statements do not substantially conform to the new GAAP presentation requirements. The Auditor of State permits, but does not require governments to reformat their statements. The Village has elected not to reformat its statements. Since this Village does not use GAAP to measure financial statement amounts, the following paragraph does not imply the amounts reported are materially misstated under the accounting basis the Auditor of State permits. Our opinion on the fair presentation of the amounts reported pursuant to its non-GAAP basis is in the second following paragraph.

In our opinion, because of the effects of the matter discussed in the preceding two paragraphs, the financial statements referred to above for the years ended December 31, 2007 and 2006, do not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Village as of December 31, 2007 and 2006, or its changes in financial position for the years then ended.

Also, in our opinion, the financial statements referred to above present fairly, in all material respects, the combined fund cash balances of the Village as of December 31, 2007 and 2006, and its combined cash receipts and disbursements for the years then ended on the accounting basis Note 1 describes.

Village of Castine Darke County Independent Auditor's Report Page 2

The aforementioned revision to generally accepted accounting principles also requires the Village to include Management's Discussion and Analysis for the years ended December 31, 2007 and 2006. The Village has not presented Management's Discussion and Analysis, which accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of, the financial statements.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 30, 2008, on our consideration of the Village's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Candell & Associater, CPA's

Caudill & Associates, CPA's

May 30, 2008

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2007

	Governmenta	l Fund Types	
Cash Davainte	General	Special Revenue	Totals (Memorandum Only)
Cash Receipts	¢ (52	¢ 11	¢ (()
Property and Other Taxes	\$ 653	\$ 11	\$ 664
Intergovernmental Receipts	28,902	4,108	33,010 465
Fines, Licenses, and Permits	465	-	
Interest	3,923	658	4,581
Total Cash Receipts	33,943	4,777	38,720
Disbursements:			
Security of Persons and Property	5,000	-	5,000
Leisure Time Activities	4,000	-	4,000
Transportation	4,586	360	4,946
Basic Utility Services	12,232	-	12,232
General Government	16,670	-	16,670
Total Cash Disbursements	42,488	360	42,848
Total Receipts Over/(Under) Disbursements	(8,545)	4,417	(4,128)
Fund Cash Balance, January 1	42,330	70,371	112,701
Fund Cash Balance, December 31	\$ 33,785	\$ 74,788	\$ 108,573

The notes to the financial statements are an integral part of this statement

# COMBINED STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN FUND CASH BALANCES - GOVERNMENTAL FUND TYPES FOR THE YEAR ENDED DECEMBER 31, 2006

	Governmenta	l Fund Types	
	General	Special Revenue	Totals (Memorandum Only)
<u>Cash Receipts</u>			
Property and Other Taxes	\$ 429	\$ -	\$ 429
Intergovernmental Receipts	28,048	4,415	32,463
Fines, Licenses, and Permits	497	-	497
Interest	1,273	1,911	3,184
Miscellaneous	129	-	129
Total Cash Receipts	30,376	6,326	36,702
Disbursements:			
Security of Persons and Property	4,906	-	4,906
Leisure Time Activities	2,000	-	2,000
Transportation	1,293	-	1,293
General Government	16,682	-	16,682
Basic Utility Services	10,457	-	10,457
Capital Outlay	-	6,209	6,209
Total Cash Disbursements	35,338	6,209	41,547
Total Receipts Over/(Under) Disbursements	(4,962)	117	(4,845)
Fund Cash Balance, January 1	47,292	70,254	117,546
Fund Cash Balance, December 31	\$ 42,330	\$ 70,371	\$ 112,701

The notes to the financial statements are an integral part of this statement

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Description of the Entity

The constitution and laws of the State of Ohio establish the rights and privileges of the Village of Castine, Darke County, (the Village) as a body corporate and politic. A publicly-elected six-member Council governs the Village. The Village provides general government services including park operations (leisure time activities), police and fire services.

The Village's management believes these financial statements present all activities for which the Village is financially accountable.

# **B.** Basis of Accounting

These financial statements follow the basis of accounting the Auditor of State prescribes or permits. This basis is similar to the cash receipts and disbursements. The Village recognizes receipts when received in cash rather than when earned, and recognizes disbursements when paid rather than when a liability is incurred. Budgetary presentations report budgetary expenditures when a commitment is made (i.e., when an encumbrance is approved).

These statements adequately disclose material matters the Auditor of State prescribes.

# C. Cash and Investments

The Village's accounting basis includes investments as assets. This basis does not report disbursements for investment purchases or receipts for investment sales. The Village reports gains or losses at the time of sale as receipts or disbursements, respectively.

The Village values certificates of deposit at cost. The Village no longer maintain investments with Star Ohio.

# **D.** Fund Accounting

The Village uses fund accounting to segregate cash and investments that are restricted as to use. The Village classifies its funds into the following types:

#### 1. General Fund

The General Fund reports all financial resources except those required to be accounted for in another fund.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

#### **D.** Fund Accounting (Continued)

# 2. Special Revenue Fund

These funds account for proceeds from specific sources (other than from trusts or for capital projects) that are restricted to expenditure for specific purposes. The Village had the following significant Special Revenue Funds:

<u>Street Construction, Maintenance, and Repair Fund</u> – This fund receives gasoline tax and motor vehicle tax money for constructing, maintaining, and repairing Village streets.

<u>State Highway Fund</u> – This fund receives State money for constructing, maintaining, and repairing Village streets in conjunction with the State highways in the Village.

# E. Budgetary Process

The Ohio Revised Code requires that each fund be budgeted annually.

# 1. Appropriations

Budgetary expenditures (that is, disbursements and encumbrances) may not exceed appropriations at the fund, function or object level of control, and appropriations may not exceed estimated resources. Village Council must annually approve appropriation measures and subsequent amendments. The County Budget Commission must also approve the annual appropriation measure. Unencumbered appropriations lapse at year end.

#### 2. Estimated Resources

Estimated resources include estimates of cash to be received (budgeted receipts) plus unencumbered cash as of January 1. The County Budget Commission must also approve estimated resources.

#### 3. Encumbrances

The Ohio Revised Code requires the Village to reserve (encumber) appropriations when commitments are made. Encumbrances outstanding at year end are cancelled and reappropriated.

A summary of 2007 and 2006 budgetary activity appears in Note 3.

#### F. Property, Plant, and Equipment

The Village records disbursements for acquisitions of property, plant, and equipment when paid. The accompanying financial statements do not report these items as assets.

# G. Unpaid Vacation and Sick Leave

Employees are entitled to cash payments for unused vacation and sick leave in certain circumstances, such as upon leaving employment. Unpaid vacation and sick leave are not reflected as liabilities under the cash basis of accounting used by the Village.

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

# 2. EQUITY IN POOLED CASH AND INVESTMENTS

The Village maintains a cash and investment pool that all funds use. The Ohio Revised Code prescribes allowable deposits and investments. The carrying amount of cash and investments at December 31 was as follows:

	2007	2006
Demand deposits	\$98,176	\$4,072
Certificates of Deposit	\$10,397	\$108,629
Total deposits	\$108,573	\$112,701

**Deposits:** Deposits are either (1) insured by the Federal Depository Insurance Corporation, or collateralized by the financial institution's public entity deposit pool

# **3. BUDGETARY ACTIVITY**

Budgetary activity for the years ending December 31, 2007 and 2006 follows:

2007 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$36,465	\$33,943	(\$2,522)
Special Revenue	6,300	4,777	(1,523)
Total	\$42,765	\$38,720	(\$4,045)

2007 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$58,000	\$42,488	\$15,512
Special Revenue	15,000	360	14,640
Total	\$73,000	\$42,848	\$30,152

2006 Budgeted vs. Actual Receipts			
	Budgeted	Actual	
Fund Type	Receipts	Receipts	Variance
General	\$36,330	\$30,376	(\$5,954)
Special Revenue	63,448	6,326	(57,122)
Total	\$99,778	\$36,702	(\$63,076)

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

# 3. BUDGETARY ACTIVITY (Continued)

2006 Budgeted vs. Actual Budgetary Basis Expenditures			
	Appropriation	Budgetary	
Fund Type	Authority	Expenditures	Variance
General	\$86,646	\$35,338	\$51,308
Special Revenue	67,385	6,209	61,176
Total	\$154,031	\$41,547	\$112,484

# 4. **PROPERTY TAX**

Real property taxes become a lien on January 1 preceding the October 1 date for which the Village Council adopts tax rates. The State Board of Tax Equalization adjusts these rates for inflation. Property taxes are also reduced for applicable homestead and rollback deductions. The State pays the Village amounts equaling these deductions. The Village includes these with Intergovernmental Receipts. Payments are due to the County by December 31. If the property owner elects to pay semiannually, the first half payment is due December 31. The second half payment is due the following June 20.

Property owners assess tangible personal property tax. They must file a list of tangible property to the County be each April 30. The County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on the Village's behalf.

# 5. RETIREMENT SYSTEMS

The Village's elected officials belong to the Social Security System. This plan provides retirement benefits, including post-retirement health care, and survivor and disability benefits to participants as prescribed by the Ohio Revised Code. Members of the Social Security System contributed 6.2% of their wages to Social Security. The Village has paid all contributions required through December 31, 2007. The Village does not participate in the Ohio Employees Retirement System.

### 6. RISK MANAGEMENT

#### **Risk Pool Membership**

The Village is exposed to various risks of property and casualty losses, and injuries to employees.

The Village insures against injuries to employees through the Ohio Bureau of Worker's Compensation.

The Village has obtained commercial insurance for the following risks:

-General Liability -Public Officials Liability -Vehicle -Law Enforcement -Property

# NOTES TO THE FINANCIAL STATEMENTS DECEMBER 31, 2007 AND 2006

# 7. COMPLIANCE

Contrary to Ohio Rev. Code Section 5705.36, the Village made appropriations in excess of what was available for appropriation concerning the General Fund and State Highway Fund in 2006.

Contrary to Ohio Rev. Code Section 5705.39, the Village made appropriations in excess of the total estimated resources available for appropriation concerning the General Fund in 2006.

Contrary to Auditor of State Bulletin 97-003, the Village made an advance from General Fund to the Street Construction Fund, with repayment from State Highway Fund to General Fund without a formal resolution in 2006.

# Caudill & Associates, CPA's

725 5<sup>th</sup> Street Portsmouth, OH 45662

Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants Kentucky Society of Certified Public Accountants

# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Village Council Village of Castine 133 South Main St. Castine, Ohio 45304

We have audited the financial statements of Village of Castine, Darke County, Ohio (the Village ), as of and for the years ended December 31, 2007 and 2006, and have issued our report thereon dated May 30, 2008 wherein we noted the Village prepared its financial statements using accounting practices the Auditor of State prescribes or permits rather than accounting principles generally accepted in the United States of America. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Village 's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness on the Village 's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village 's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Village's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that a misstatement of the Village's financial statements that is more than inconsequential will not be prevented or detected by the Village's internal control. We consider the following deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies in internal control over financial reporting as items 2007-003, 2007-004 and 2007-005.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Village's internal control. Village of Castine Darke County

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* 

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. We consider the following deficiency as described in the accompanying schedule of findings and responses to be a material weakness in internal control over financial reporting as items 2007-005.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Village 's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed three instances of noncompliance that are required to be reported under *Government Auditing Standards* which are described in the accompanying Schedule of Findings and Responses as items 2007-001, 2007-002 and 2007-004.

We noted a certain other matter that we reported to the Village's management in a separate letter dated May 30, 2008.

The Village's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. We did not audit the Village's responses and, accordingly, we express no opinion on them.

This report is intended for the information and use of management, Village Council, and is not intended to be and should not be used by anyone other than these specified parties.

Consill & Associater, CPA'S

Caudill & Associates, CPA's May 30, 2008

# SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

#### FINDING NUMBER 2007-001

#### **Noncompliance Citation**

The Ohio Revised Code Section 5705.36 (A)(2) allows all subdivisions to request increased amended certificates of estimated resources and reduced amended certificates upon determination by the fiscal officer that revenue to be collected will be greater or less than the amount in the official certificate of estimated resources. ORC 5705.36 requires the village to obtain a increased amended certificate of estimated resources from the budget commission if the legislative authority intends to appropriate and expend excess revenue. The Ohio Revised Code Section 5705.36 (A) (4) requires the Village to obtain a reduced amended certificate if the amount of the deficiency will reduce available resources below the current level of appropriation.

In fiscal year 2006, appropriations for the General Fund and State Highway exceeded their available resources.

Failure to monitor appropriations versus available resources could result in expenditures exceeding available resources and possibly result in deficit spending. The Council should monitor the budget versus actual reports and approve modifications if necessary. And approval of the modifications should be enacted and documented in the Council Minutes.

#### Village Response:

The Village will appropriately follow the auditor's recommendation and monitor appropriations and available resources.

# Noncompliance Citation

# FINDING NUMBER 2007-002

The Ohio Revised Code Section 5705.39 requires in part that total appropriations from each fund shall not exceed the total estimated resources. No appropriation measure is effective until the county auditor files a certificate that the total appropriations from each fund do not exceed the total official estimate or amended official estimate.

In Fiscal Year 2006, the General Fund was appropriated in excess of its estimated resources.

#### Village Response:

The Village will appropriately follow the auditor's recommendation and monitor appropriations and estimated resources.

# SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2007-003

# **Significant Deficiency**

The Clerk handles all financial record-keeping, including receipting and posting. Also, only one signature is required on all checks in which the clerk signs all checks. Potential fraud could result due to inadequate segregation of duties combined with only one required signature on checks written from the Village's primary operating account.

Due to inadequate segregation of duties, the Village should adopt a written policy that requires at a minimum two signatures on all checks written from the Village's primary account. The second signature should be an individual that serves on the Village Council.

# Village Response:

No response from the Village.

# FINDING NUMBER 2007-004

# Significant Deficiency/Noncompliance Citation

Auditor of State Bulletin 97-003 states, Advances must be approved by a formal resolution of the taxing authority of the subdivision which must include:

- 1. There must be statutory authority to use the monies in the fund advancing the cash for the same purpose for which the fund receiving the cash was established.
- 2. A specific statement that the transaction is an advance of cash
- 3. An indication of the fund from which repayment will be made

In 2006, \$2,000 was advanced from General Fund to Street Construction and Maintenance. Payment was made from State Highway Fund to General Fund. No supporting evidence was provided that the advance was council approved. Adjustments have been made to remove the illegal advance.

#### Village Response:

The Village will follow the auditor's recommendation.

# SCHEDULE OF FINDINGS AND RESPONSES DECEMBER 31, 2007 AND 2006

# FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

# FINDING NUMBER 2007-005

#### Significant Deficiency/Material Weakness

The AICPA establishes auditing standards generally accepted in the United States that certified public accountants and government auditors must follow in conducting audits of state and local governments. SAS No. 112 establishes standards, responsibilities and guidance for auditor during a financial statements audit engagement for identifying and evaluating a client's internal control over financial reporting. This new standard requires the audit to report *in writing* to management and the governing body any control deficiencies found during the audit that are considered significant deficiencies and/or material weaknesses.

For 2005, the Village did not adjust the fund balances as requested from the prior auditors. As a result, the 2006 beginning General Fund balance and Street Construction and Maintenance Fund Balance did not agree with the Prior Year Audit Report. Adjustments have been made to agree to prior year balances.

We recommend the Village implement control procedures related to financial reporting that enable management to identify, prevent, detect, and correct potential misstatements in the financial statements.

#### Village Response:

The Village will follow the auditor's recommendation.





VILLAGE OF CASTINE

DARKE COUNTY

# **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

**CLERK OF THE BUREAU** 

CERTIFIED SEPTEMBER 11, 2008

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