Licking County, Ohio

Regular Audit

January 1, 2007 through December 31, 2008

Years Audited Under GAGAS: 2008 and 2007

## BALESTRA, HARR & SCHERER, CPAs, INC.

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## Mary Taylor, CPA Auditor of State

Board of Trustees Alexandria Public Library 10 Maple Drive Alexandria, OH 43001

We have reviewed the *Independent Auditor's Report* of the Alexandria Public Library, Licking County, prepared by Balestra, Harr & Scherer, CPAs, Inc., for the audit period January 1, 2007 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Alexandria Public Library is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

July 2, 2009



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Member American Institute of Certified Public Accountants

Ohio Society of Certified Public Accountants

#### **Independent Auditor's Report**

Board of Trustees Alexandria Public Library 10 Maple Drive Alexandria, Ohio 43001

We have audited the accompanying financial statements of governmental activities and each major fund of the Alexandria Public Library (the Library), as of December 31, 2008 and 2007, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Library's management. Our responsibility is to express opinions on the financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash accounting basis. This is a comprehensive accounting basis other than accounting principles general accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities and each major fund of the Library as of December 31, 2008 and 2007, and the respective changes in cash basis financial position and the respective budgetary position of the General Fund thereof for the years then ended, in conformity with the basis of accounting described in Note 2.

In accordance with Government Auditing Standards, we have also issued our report dated May 15, 2009 on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards. You should read it in conjunction with this report in assessing the results of our audit.

Alexandria Public Library Independent Auditor's Report Page 2

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, consisting principally of inquiries of management regarding methods of measuring and presenting the required supplementary information. However, we did not audit the information and express no opinion on it.

As described in Note 10 to the basic financial statements, the Authority implemented Governmental Accounting Standards Board (GASB) Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions and GASB Statement No. 50, Pension Disclosures-an amendment of GASB Statements No. 25 and No. 27.

Balestra, Harr & Scherer, CPAs, Inc.

Balustra, Harr & Scherur

May 15, 2009

Management's Discussion and Analysis For the Years Ended December 31, 2008 and 2007 Unaudited

This discussion and analysis of the Alexandria Public Library's financial performance provides an overall review of the Library's financial activities for the years ended December 31, 2008 and 2007, within the limitations of the Library's cash basis accounting. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

#### **Highlights**

Key highlights for 2008 and 2007 are as follows:

There was a decrease in net assets from 2007 to 2008 of \$20,003 and an increase from 2006 to 2007 of \$9.557.

The Library's general receipts are primarily from the State's LLGSF. These receipts represent 93.0 percent, 88.3 percent, and 88.5 percent of the total cash received for governmental activities during 2008, 2007, and 2006, respectively. LLGSF receipts for 2008 decrease from receipts in 2007.

#### **Using the Basic Financial Statements**

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's cash basis of accounting.

#### **Report Components**

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

#### **Basis of Accounting**

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on the cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related revenues (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Management's Discussion and Analysis For the Years Ended December 31, 2008 and 2007 Unaudited

#### Reporting the Library as a Whole

The statement of net assets and the statement of activities reflect how the Library did financially during 2008 and 2007, within the limitations of the cash basis accounting. The statement of net assets – cash-basis presents the cash balances and investments of the governmental activities of the Library at years end. The statement of activities – cash-basis compares cash disbursements with program receipts for each Library program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position is one indicator of whether the Library's financial health is improving or deteriorating. When evaluating the Library's financial condition, you should also consider other nonfinancial factors as well such as the Library's property tax base, the condition of the Library's capital assets and infrastructure, and the reliance on non-local financial resources for operations.

#### Reporting the Library's Most Significant Funds

Fund financial statements provide detailed information about the Library's major funds – not the Library as a whole. The Library establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Library are categorized as governmental funds.

Governmental Funds - The Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's significant governmental funds are presented on the financial statements in separate columns. The Library's major governmental funds are the General and Building and Repair Capital Projects Funds. The programs reported in governmental funds are closely related to those reported in the governmental activities section of the entity-wide statements.

Management's Discussion and Analysis For the Years Ended December 31, 2008 and 2007 Unaudited

#### The Library as a Whole

Table 1 provides a summary of the Library's net assets for 2008, 2007, and 2006 on the cash basis of accounting:

#### **Net Assets**

	Governmental Activities				
	2008	2007	2006		
Assets					
Cash and Cash Equivalents	\$512,523	\$539,206	\$542,306		
Investments	267,492	260,812	248,155		
Total Assets	\$780,015	\$800,018	\$790,461		
Net Assets					
Restricted for:					
Capital Projects	\$145,555	\$158,397	\$127,537		
Unrestricted	634,460	641,621	662,924		
Total Net Assets	\$780,015	\$800,018	\$790,461		

Net assets decreased \$20,003 between 2007 and 2008, and increased \$9,557 between 2006 and 2007.

Table 2 reflects the changes in net assets on a modified cash basis in 2008 and 2007 for governmental activities.

#### **Changes in Net Assets**

	Governmental Activities					
		2008		2007		2006
Receipts:						
Program Receipts:						
Charges for Services	\$	6,289	\$	7,090	\$	-
General Receipts:						
Unrestricted Gifts & Donations		776		105		835
Grants and Entitlements Not Restricted						
to Specific Programs		313,226		313,807	3	13,806
Interest		15,924		29,112		29,530
Miscellaneous		593		5,200		10,319
Total Receipts		336,808		355,314	3	54,490
Disbursements:						
Library Services		332,532		318,203	3	13,827
Capital Outlay		24,279		27,554		4,450
Total Disbursements		356,811		345,757	3	18,277
Change in Net Assets		(20,003)		9,557		36,213
Net Assets, January 1, 2006		800,018		790,461		54,248
Net Assets, December 31, 2006	\$	780,015	\$	800,018	\$ 7	90,461

Management's Discussion and Analysis For the Years Ended December 31, 2008 and 2007 Unaudited

Unrestricted Grants and Entitlements (LLGSF) represents 93.0 percent, 88.3 percent, and 88.5 percent of the Library's total receipts for the years ended December 31, 2008, 2007, and 2006, respectively. Other receipts are small and somewhat unpredictable revenue sources.

Disbursements for Library Services represents the overhead costs of running the Library and the support services provided for the other Library activities. These include the costs of payroll, library materials and information, and purchased and contracted services (building maintenance, IT contracts, and UAN licensing.)

#### **Governmental Activities**

If you look at the statement of activities – cash-basis on pages 10 and 11, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for payroll, library materials and information, and purchased and contracted services.

Governmental Activities						
	Total Cost	Total Cost	Total Cost	Net Cost	Net Cost	Net Cost
	of Services					
	2008	2007	2006	2008	2007	2006
Library Services	\$332,532	\$318,203	\$313,827	\$326,243	\$311,113	\$313,827
Capital Outlay	24,279	27,554	4,450	\$24,279	\$27,554	\$4,450
Total Expenses	\$356,811	\$345,757	\$318,277	\$350,522	\$338,667	\$318,277

#### The Library's Funds

Total governmental funds had receipts of \$336,808 and \$355,314 and disbursements of \$356,811 and \$345,757, for 2008 and 2007, respectively. The fund balance of the General Fund decreased by \$7,161 in 2008 and by \$21,303 in 2007, resulting from increased costs for salaries and increased interest rates on investments. The fund balance of the Building and Repair Fund decreased by \$12,842 in 2008 and increased by \$30,860 in 2007.

#### **General Fund Budgeting Highlights**

The Library's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

For 2008, final disbursements were budgeted at \$365,559 while actual disbursements were \$345,773. The Library kept spending very close to budgeted amounts as demonstrated. The result is the decrease in fund balance of \$7,161 for 2008.

For 2007, final disbursements were budgeted at \$355,687 while actual disbursements were \$352,843. The Library kept spending very close to budgeted amounts as demonstrated. The result is the decrease in fund balance of \$21,303 for 2007.

Management's Discussion and Analysis For the Years Ended December 31, 2008 and 2007 Unaudited

#### **Current Issues**

The challenge for all Libraries is to provide quality services to the public while staying within the restrictions imposed by limited, and in some cases shrinking, funding. We rely heavily on the LLGSF. Our newly prepared financial forecast predicts a continued LLGSF budget freeze for 2009; therefore, the finance committee and the administration will continue to hold to its current budget.

#### **Contacting the Library's Financial Management**

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Library's finances and to reflect the Library's accountability for the monies it receives. Questions concerning any of the information in this report or requests for additional information should be directed to Priscilla Horn, Clerk-Treasurer, Alexandria Public Library, 10 Maple Dr., PO Box 67, Alexandria, OH 43001.

## Statement of Net Assets - Cash Basis As of December 31, 2008

	Governmental Activities
Assets	Ф512 522
Equity in Pooled Cash and Cash Equivalents	\$512,523
Investments	267,492
Total Assets	780,015
Net Assets	
Restricted for Capital Projects	145,555
Unrestricted	634,460
Total Net Assets	\$780.015
Total Net Assets	\$780,015

## Statement of Net Assets - Cash Basis As of December 31, 2007

	Governmental Activities
Assets	Φ520.20 <i>6</i>
Equity in Pooled Cash and Cash Equivalents	\$539,206
Investments	260,812
Total Assets	800,018
Net Assets	
Restricted for Capital Projects	158,397
Unrestricted	641,621
Total Net Assets	\$800,018

Alexandria Public Library Statement of Activities - Cash Basis For the Year Ended December 31, 2008

		Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Assets	
	Cash Disbursements	Charges for Services	Operating Grants and Contributions	Governmental Activities	
Governmental Activities	<b>#222 522</b>	\$6.290	¢0	(\$22( 242)	
Library Services Capital Outlay	\$332,532 24,279	\$6,289 0	\$0 0	(\$326,243) (24,279)	
Total Governmental Activities	\$356,811	\$6,289	\$0	(350,522)	
	General Receipts Grants and Entitlen Unrestricted Grants Earnings on Investricted Miscellaneous		Specific Programs	313,226 776 15,924 593	
	Total General Receipt	S		330,519	
	Change in Net Assets			(20,003)	
	Net Assets Beginning	of Year		800,018	
	Net Assets End of Ye	ar		\$780,015	

Alexandria Public Library Statement of Activities - Cash Basis For the Year Ended December 31, 2007

		Program Cash Receipts		Net (Disbursements) Receipts and Changes in Net Assets
	Cash Disbursements	Charges for Services	Operating Grants and Contributions	Governmental Activities
Governmental Activities Library Services Capital Outlay	\$318,203 27,554	\$7,090 0	\$0 0	(\$311,113) (27,554)
Total Governmental Activities	\$345,757	\$7,090	\$0	(338,667)
	General Receipts Grants and Entitlen Unrestricted Grants Earnings on Investr Miscellaneous		Specific Programs	313,807 105 29,112 5,200
	Total General Receipt	s		348,224
	Change in Net Assets			9,557
	Net Assets Beginning	of Year		790,461
	Net Assets End of Ye	ar		\$800,018

## Statement of Cash Basis Assets and Fund Balances Governmental Funds As of December 31, 2008

Assets	General Fund	Building and Repair Fund	Total
Equity in Pooled Cash and Cash Equivalents Investments	\$366,968 267,492	\$145,555 0	\$512,523 267,492
mvestments	207,192		201,102
Total Assets	634,460	145,555	780,015
Fund Cash Balances			
Reserved			
Reserved for Encumbrances	1,804	0	1,804
Unreserved			
Undesignated, Reported in:			
General Fund	632,656	0	632,656
Capital Projects Fund	0	145,555	145,555
Total Fund Cash Balances	\$634,460	\$145,555	\$780,015

## Statement of Cash Basis Assets and Fund Balances Governmental Funds As of December 31, 2007

Assets	General	Building and Repair Fund	Total
Equity in Pooled Cash and Cash Equivalents	\$380,809	\$158,397	\$539,206
Investments	260,812	0	260,812
Total Assets	641,621	158,397	800,018
Fund Cash Balances			
Reserved			
Reserved for Encumbrances	26,226	0	26,226
Unreserved			
Undesignated, Reported in:			
General Fund	615,395	0	615,395
Capital Projects Fund	0	158,397	158,397
Total Fund Cash Balances	\$641,621	\$158,397	\$800,018

## Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances Governmental Funds

## For the Year Ended December 31, 2008

	General	Building and Repair Fund	Total
Cash Receipts			
Library and Local Government Support	\$313,226	\$0	\$313,226
Patron, Fines and Fees	6,289	0	6,289
Contributions, Gifts and Donations	776	0	776
Earnings on Investments	15,924	0	15,924
Miscellaneous	219	0	219
	_		
Total Cash Receipts	336,434	0	336,434
Cash Disbursements			
Library Services	332,532	0	332,532
Capital Outlay	11,437	12,842	24,279
Total Cash Disbursements	343,969	12,842	356,811
Cash Receipts Over/(Under) Cash Disbursements	(7,535)	(12,842)	(20,377)
Other Financing Receipts Proceeds from Sales of Assets	374	0	374
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements	(7,161)	(12,842)	(20,003)
Fund Cash Balances Beginning of Year	641,621	158,397	800,018
Fund Cash Balances End of Year	\$634,460	\$145,555	\$780,015

## Statement of Cash Receipts, Cash Disbursements and Changes in Fund Cash Balances Governmental Funds

For the Year Ended December 31, 2007

	General	Building and Repair Fund	Total
Cash Receipts	<b>#212.00=</b>	40	<b>#212.00</b>
Library and Local Government Support	\$313,807	\$0	\$313,807
Patron, Fines and Fees	7,090	0	7,090
Contributions, Gifts and Donations	105	0	105
Earnings on Investments	29,112	0	29,112
Miscellaneous	4,518	0	4,518
Total Cash Receipts	354,632	0	354,632
Cash Disbursements			
Library Services	318,203	0	318,203
Capital Outlay	8,414	19,140	27,554
Total Cash Disbursements	326,617	19,140	345,757
Cash Receipts Over/(Under) Cash Disbursements	28,015	(19,140)	8,875
Other Financing Receipts/(Disbursements)			
Proceeds from Sales of Assets	682	0	682
Transfers In	0	50,000	50,000
Transfers Out	(50,000)	0	(50,000)
Total Other Financing Receipts/(Disbursements)	(49,318)	50,000	682
Excess of Cash Receipts and Other Financing Receipts Over/(Under) Cash Disbursements			
and Other Financing Disbursements	(21,303)	30,860	9,557
Fund Cash Balances Beginning of Year	662,924	127,537	790,461
Fund Cash Balances End of Year	\$641,621	\$158,397	\$800,018

# Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual - Budgetary Basis General Fund For the Year Ended December 31, 2008

				Variance with Final Budget
	Budgeted Amounts			Positive
	Original	Final	Actual	(Negative)
Receipts				
Library and Local Government Support	\$320,734	\$320,734	\$313,226	(\$7,508)
Patron, Fines and Fees	8,500	8,500	6,289	(2,211)
Contributions, Gifts and Donations	1,100	1,100	776	(324)
Earnings on Investments	27,400	27,400	15,924	(11,476)
Miscellaneous	950	950	219	(731)
Total Receipts	358,684	358,684	336,434	(22,250)
Disbursements				
Library Services	344,575	351,375	334,336	17,039
Capital Outlay	14,184	14,184	11,437	2,747
Total Disbursements	358,759	365,559	345,773	19,786
Receipts Over/(Under) Disbursements	(75)	(6,875)	(9,339)	(2,464)
Other Financing Receipts/(Disbursements)				
Proceeds from Sales of Assets	500	500	374	(126)
Other Financing Disbursements	(9,000)	(2,200)	0	2,200
Total Other Financing Receipts/(Disbursements)	(8,500)	(1,700)	374	2,074
Excess of Receipts and Other Financing Receipts				
Over/(Under) Disbursements	(8,575)	(8,575)	(8,965)	(390)
Fund Balances Beginning of Year	615,395	615,395	615,395	0
Prior Year Encumbrances Appropriated	26,226	26,226	26,226	0
Fund Balances End of Year	\$633,046	\$633,046	\$632,656	(\$390)

# Statement of Receipts, Disbursements and Changes in Fund Balance Budget and Actual - Budgetary Basis General Fund For the Year Ended December 31, 2007

				Variance with Final Budget
	Budgeted Amounts			Positive
	Original	Final	Actual	(Negative)
Receipts				
Library and Local Government Support	\$341,282	\$341,282	\$313,807	(\$27,475)
Patron, Fines and Fees	8,500	8,500	7,090	(1,410)
Contributions, Gifts and Donations	1,100	1,100	105	(995)
Earnings on Investments	25,000	25,000	29,112	4,112
Miscellaneous	3,150	3,150	4,518	1,368
Total Receipts	379,032	379,032	354,632	(24,400)
Disbursements				
Library Services	344,907	347,287	344,429	2,858
Capital Outlay	8,400	8,400	8,414	(14)
Total Disbursements	353,307	355,687	352,843	2,844
Receipts Over/(Under) Disbursements	25,725	23,345	1,789	(21,556)
Other Financing Receipts/(Disbursements)				
Proceeds from Sales of Assets	500	500	682	182
Other Financing Disbursements	(109,000)	(106,620)	(50,000)	56,620
Total Other Financing Receipts/(Disbursements)	(108,500)	(106,120)	(49,318)	56,802
Excess of Receipts and Other Financing Receipts				
Over/(Under) Disbursements	(82,775)	(82,775)	(47,529)	35,246
Fund Balances Beginning of Year	650,482	650,482	650,482	0
Prior Year Encumbrances Appropriated	12,442	12,442	12,442	0
Fund Balances End of Year	\$580,149	\$580,149	\$615,395	\$35,246

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### Note 1 – Description of the Library and Reporting Entity

The Alexandria Public Library was organized as a school district public library in 1935 under the laws of the State of Ohio. The Library has its own Board of Trustees of seven members who are appointed by the Ohio Board of Education. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library being the responsibility of the Director and financial accountability being solely that of the Clerk-Treasurer.

The Library is fiscally independent of the Board of Education, although the Board of Education serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, the Board of Education must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on the Board of Education.

Under the provisions of Statement No. 14 of the Governmental Accounting Standards Board, "The Financial Reporting Entity," the Library is considered to be a related organization of the Northridge Local School District.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. The Library is also financially accountable for any organizations for which the Library approves the budget, the issuance of debt or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Library, are accessible to the Library and are significant in amount to the Library. The Alexandria Public Library has no component units.

Separately-audited statements for the Alexandria Public Library are available from Priscilla Horn, Clerk/Treasurer, at the Alexandria Public Library, 10 Maple Drive, Alexandria, Ohio 43001.

The Alexandria Public Library does not participate in any jointly governed organizations or public entity risk pools.

The Friends of the Ohio Public Library, Inc. is a not-for-profit organization with a self-appointing board. The Library is not financially accountable for the organization, nor does the Library approve the budget or the issuance of debt of the organization. The Alexandria Public Library does not have a Friends Organization.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### **Note 2 - Summary of Significant Accounting Policies**

As discussed further in Note 2.C, the financial statements of the Alexandria Public Library have been prepared on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. The most significant of the Library's accounting policies are described below.

#### A. Basis of Presentation

The Library's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Library as a whole. These statements include the financial activities of the primary government.

The statement of net assets – cash basis presents the cash and investment balances of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct cash disbursements with program cash receipts identifies the extent to which each governmental function is self-financing or draws from the general cash receipts of the Library.

#### **Fund Financial Statements**

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. The Library has no non-major funds.

#### B. Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The Library's funds are all classified as governmental.

#### Governmental Funds

Governmental funds are financed primarily from taxes, intergovernmental receipts (e.g. grants), and other nonexchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the Library's major governmental funds

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Building and Repair Fund</u> - The building and repair fund accounts for monies set aside by the Board of Library Trustees specifically for major capital and technology improvements.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### C. Basis of Accounting

The Library's financial statements are prepared using the cash basis of accounting. Receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

#### D. Budgetary Process

All funds are legally required to be appropriated. The appropriations resolution is the Trustees' authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund, function, object level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees.

For control purposes, the Library estimates cash receipts for the year. These estimated receipts, together with the unencumbered carry-over balances from the prior year, set a limit on the amount the Trustees may appropriate. The estimated receipts may be revised during the year if projected increases or decreases in receipts are identified by the Clerk Treasurer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations should not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

#### E. Cash and Cash Equivalents

Library records identify the purchase of specific investments by specific funds.

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

Investments with original maturities of three months or less at the time they are purchased and investments of the cash management pool are presented on the financial statements as cash equivalents. Investments with an initial maturity of more than three months that were not purchased from the pool are reported as investments.

Investments are reported as assets. Accordingly, purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively.

During 2008 and 2007, investments were limited to STAR Ohio and nonnegotiable certificates of deposit. Except for STAR Ohio these investments are recorded at cost.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### **Note 2 - Summary of Significant Accounting Policies** (continued)

#### E. Cash and Cash Equivalents (continued)

STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2008 and 2007.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest receipt credited to the general fund during 2008 and 2007 amounted to \$15,924 and \$29,112, respectively.

#### F. Restricted Assets

Cash, cash equivalents, and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The Library has no restricted assets.

#### G. Inventory and Prepaid Items

The Library reports disbursements for inventories and prepaid items when paid. These items are not reflected as assets in the accompanying financial statements.

#### H. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

#### I. Interfund Receivables/Payables

The Library reports advances-in and advances-out for interfund loans. These items are not reflected as assets and liabilities in the accompanying financial statements. The Library had no advances in and advances out for interfund loans.

#### J. Accumulated Leave

In certain circumstances, such as upon leaving employment or retirement, employees are entitled to cash payments for unused leave. Unpaid leave is not reflected as a liability under the Library's cash basis of accounting.

#### K. Employer Contributions to Cost-Sharing Pension Plans

The Library recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 6 and 7, the employer contributions include portions for pension benefits and for postretirement health care benefits.

#### L. Long-Term Obligations

The Library has no long-term obligations.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### Note 2 – Summary of Significant Accounting Policies (continued)

#### M. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments. Of the Library's restricted net assets of \$145,555 and \$158,397 at December 31, 2008 and 2007, respectively, none was restricted by enabling legislation.

#### N. Fund Balance Reserves

The Library reserves those portions of fund balance which are legally segregated for a specific future use or which do not represent available expendable resources and, therefore, are not available for appropriation or expenditure. Encumbrances are recorded as a reservation of fund balance.

#### O. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements. Interfund transactions between governmental activities are eliminated on the statement of activities.

#### Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding for years ended December 31, 2008 and 2007 amounted to \$1,804 and \$26,226, respectively, for the general fund. The Library had no outstanding advances for the years ended December 31, 2008 and 2007.

#### Note 4 – Deposits and Investments

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### **Note 4 - Deposits and Investments** (continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

- 1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
- Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio or Ohio local governments;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool (STAR Ohio).

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At December 31, 2008 and 2007, the Library had \$150 and \$150 in undeposited cash on hand, respectively, which is \$100 petty cash fund and \$50 change fund included as part of cash and cash equivalents.

#### **Deposits**

Custodial credit risk is the risk that, in the event of a bank failure, the Library's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in a single financial institution collateral pool at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the Authority.

At December 31, 2008 and 2007, the carrying amounts of all Library deposits were \$512,523 and \$539,206, respectively. At December 31, 2008 and 2007, \$500,000 and \$200,000 of the Library's bank balances of \$533,030 and \$560,060 were covered by Federal Deposit Insurance, respectively. The remaining balances were covered by pooled securities held by the pledging financial institution's trust department but not in the Library's name and therefore, not subject to custodial credit risk.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### Note 4 - Deposits and Investments (continued)

#### Investments

It is the policy of the Library Board of Trustees to invest public funds in a manner which will guarantee the maximum security of those funds, meeting the cash flow demands of the library and the highest investment return while conforming to the Ohio Revised Code.

The Board of Trustees resolved to invest in Certificates of Deposit and STAR Ohio.

As of December 31, 2008 and 2007, the Library had the following investments

	Carrying Value	Maturity
2008 STAR Ohio	\$267,492	Less Than One Year
2007 STAR Ohio	\$260,812	Less Than One Year

Interest rate risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Library's investment policy does not address interest rate risk.

Credit Risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. In accordance with the Library's investment policy, the Library limits its investments to STAR Ohio. STAR Ohio carries a rating of AAAm by Standard and Poor's. The Library has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service and that the money market fund be rated in the highest category at the time of purchase by at least one nationally recognized standard rating service.

Concentration of credit risk – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Library's investment policy allows investments certificates of deposit and STAR Ohio. The Library has invested 100% of its investments in STAR Ohio.

Custodial Credit Risk – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

### Note 5 - Risk Management

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2008 and 2007, the Library contracted with several companies for various types of insurance coverage as follows:

		Amount of
Company	Type of Coverage	Coverage
Westfield Insurance Co	Building	\$1,235,500
	<b>Business Personal Property</b>	818,000
	General Liability	1,000,000
	Fidelity and Deposit	10,000
	Treasurer's Bond	25,000
France and Associates	Legal Liability	1,000,000

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### Note 5 - Risk Management (continued)

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The System administers and pays all claims.

#### **Note 6 - Defined Benefit Pension Plan**

The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-6705 or (800) 222-7377.

The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2007, members in state and local classifications contributed 9.5% of covered payroll. For the year ended December 31, 2008, members in state and local classifications contributed 10.0% of covered payroll.

The Library's contribution rate for 2007 was 13.85% and for 2008 was 14.0%. For the period January 1 through June 30, a portion of the Library's contribution equal to 5% of covered payroll was allocated to fund the postemployment health care health care plan; for the period July 1 through December 21, 2007 this amount was increased to 6%. For 2008, 7% of the Library's contribution was allocated to fund the post-employment health care plan. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the Library of 14% for 2007 and 2008.

The Library's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2008, 2007, and 2006 were \$41,331, \$36,903 and \$34,799, respectively; the full amount has been contributed for 2008, 2007, and 2006.

#### Note 7 - Postemployment Benefits

OPERS maintains a cost sharing multiple employer defined benefit post-employment health care plan for qualifying members of both the traditional and combined pension plans. Members of the member directed plan do not qualify for ancillary benefits, including post-employment health care. The plan includes a medical plan, a prescription drug program and Medicare Part B premium reimbursement.

To qualify for post-employment health care coverage, age and service retirees under the traditional and combined plans must have ten or more year of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised Code permits, but does not require, OPERS to provide health care benefits to its eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code.

Notes to the Basic Financial Statements For the Years Ended December 31, 2008 and 2007

#### Note 7 - Postemployment Benefits (continued)

Disclosures for the health care plan are presented separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or 800 222-7377.

The post-employment health care plan was established under, and is administered in accordance with, Internal Revenue Code 401(h). State statute requires that public employers fund post-employment health care through contributions to OPERS. A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of post-employment health care.

Employer contribution rates are expressed as a percentage of the covered payroll of active employees. In 2007, local government employers contributed 13.85% of covered payroll. In 2008, local government employers contributed 14.0% of covered payroll. Each year, the OPERS retirement board determines the portion of the employer contribution rate that will be set aside for funding post-employment health care benefits. The amount of employer contributions which was allocated to fund post-employment health care was 5% of covered payroll from January 1 through June 30, 2007, 6% from July 1 to December 31, 2007, and 7% of covered payroll from January 1, 2008 to December 31, 2008.

The Retirement Board is also authorized to establish rules for the payment of a portion of health care benefits by the retiree or the retiree's surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and coverage selected. Active members do not make contributions to the post-employment health care plan.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. Members and employer contribution rates increased as of January 1, 2006, January 1, 2007 and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

#### Note 8 – Grants-In-Aid

The primary source of revenue for Ohio public libraries is the State Library and Local Government Support Fund (LLGSF). The State allocates LLGSF to each county based on the county's prior intangibles tax of LLGSF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenue the Library receives.

#### Note 9 - Interfund Transfers

During 2007, the General Fund transferred \$50,000 to the Building & Repair Fund for capital outlay expenditures.

#### **Note 10 – Changes in Accounting Principles**

For fiscal year 2008, the Library implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions and GASB Statement No. 50, Pension Disclosures-an amendment of GASB Statements No. 25 and No. 27. GASB Statement No. 45 establishes standards for the measurement, recognition, and display of OPEB expense/expenditures and related liabilities (assets), note disclosures, and, if applicable, required supplementary information (RSI) in the financial reports of state and local governmental employers. GASB Statement No. 50 more closely aligns the financial reporting requirements for pensions with those for other postemployment benefits (OPEB) and, in doing so, enhances information disclosed in notes to financial statements or presented as required supplementary information (RSI) by pension plans and by employers that provide pension benefits. The application of these new standards did not have a material effect on the financial statements, nor did their implementation require a restatement of prior year balances.

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Ohio Society of Certified Public Accountants

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Board of Trustees Alexandria Public Library 10 Maple Drive Alexandria, Ohio 43001

We have audited the financial statements of the governmental activities and each major fund of the Alexandria Public Library (the Library), as of and for the years ended December 31, 2008 and 2007, and have issued our report thereon dated May 15, 2009, wherein we noted the Library followed the cash basis of accounting rather than accounting principles generally accepted in the United States of America, in which we noted that the Library adopted Governmental Accounting Standards Board Statement No.45 and No. 50. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Comptroller General of the United States' *Government Auditing Standards*.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our audit procedures for expressing our opinions on the financial statements, but not to opine on the effectiveness of the Library's internal control over financial reporting. Accordingly, we have not opined on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the Library's ability to initiate, authorize, record, process, or report financial data reliably in accordance with its applicable accounting basis, such that there is more than a remote likelihood that the Library's internal control will not prevent or detect a more-than-inconsequential financial statement misstatement.

A material weakness is a significant deficiency, or combination of significant deficiencies, resulting in more than a remote likelihood that the Library's internal control will not prevent or detect a material financial statement misstatement.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all internal control deficiencies that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*Page 2

#### **Compliance and Other Matters**

As part of reasonably assuring whether the Library's financial statements are free of material misstatement, we tested its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could directly and materially affect the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express an opinion. The results of our tests disclosed no instances of noncompliance or other matters we must report under *Government Auditing Standards*.

We intend this report solely for the information and use of management and the Board of Trustees. We intend it for no one other than these specified parties.

Balestra, Harr & Scherer, CPAs, Inc.

Balistra, Harr & Scherur

May 15, 2009



# Mary Taylor, CPA Auditor of State

#### **ALEXANDRIA PUBLIC LIBRARY**

#### LICKING COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JULY 16, 2009