# CITY OF CANFIELD MAHONING COUNTY, OHIO

BASIC FINANCIAL STATEMENTS (Audited)

For The Year Ended December 31, 2005

# MS. SANDRA MAYBERRY, FINANCE DIRECTOR



Mary Taylor, CPA Auditor of State

Members of City Council and Mayor City of Canfield 104 Lisbon Street Canfield, Ohio 44406

We have reviewed the *Independent Auditor's Report* of the City of Canfield, Mahoning County, prepared by Julian & Grube, Inc., for the audit period January 1, 2005 through December 31, 2005. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The City of Canfield is responsible for compliance with these laws and regulations.

mary Jaylor

Mary Taylor, CPA Auditor of State

March 19, 2009

This Page is Intentionally Left Blank.

# **CITY OF CANFIELD, OHIO** BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

# TABLE OF CONTENTS

Independent Auditor's Report	1 - 2
Management's Discussion and Analysis	3 - 17
Basic Financial Statements:	
Government-Wide Financial Statements:	
Statement of Net Assets	18
Statement of Activities	19
Fund Financial Statements:	
Balance Sheet - Governmental Funds	20
Reconciliation of Total Governmental Fund Balances to Net Assets	
of Governmental Activities	21
Statement of Revenues, Expenditures and Changes in Fund	
Balances - Governmental Fund	22
Reconciliation of the Statement of Revenues, Expenditures and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	23
Statement of Revenues, Expenditures and Changes in Fund	20
Balance - Budget and Actual (Non-GAAP Budgetary Basis) -	
General Fund	24
Street Construction, Maintenance and Repair Fund	25
Mahoning Valley Law Enforcement Task Force	26
Statement of Net Assets - Proprietary Funds	20
Statement of Revenues, Expenses and Changes in	21
Net Assets - Proprietary Funds	28
Statement of Cash Flows - Proprietary Funds	20 29
Statement of Fiduciary Net Assets - Fiduciary Funds	30
Statement of Changes in Fiduciary Net Assets - Fiduciary Funds	31
Notes to the Basic Financial Statements	32 - 62
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	63 - 64
ν ν	
Schedule of Findings and Responses	65 - 66
Status of Prior Audit Findings	67



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

# Independent Auditor's Report

Members of Council and Mayor City of Canfield 104 Lisbon Street Canfield, OH 44406

We have audited the accompanying financial statements of the governmental activities, the businesstype activities, each major fund, and the aggregate remaining fund information of the City of Canfield, Mahoning County, Ohio, (the "City"), as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Canfield, Mahoning County, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparison for the general fund and major special revenue funds: street construction, maintenance and repair, and Mahoning valley law enforcement task force funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As disclosed in Note 3B to the financial statements, a prior period restatement of capital assets and bureau of workers' compensation liability was required due to errors and omissions reported in prior years.

Members of Council and Mayor City of Canfield Page Two

In accordance with *Government Auditing Standards*, we have also issued our report dated December 3, 2008, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Julian & Sube the?

Julian & Grube, Inc. December 3, 2008

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

The management's discussion and analysis of the City of Canfield's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2005. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

# **Financial Highlights**

Key financial highlights for 2005 are as follows:

- The total net assets of the City decreased \$223,080. Net assets of governmental activities decreased \$252,283 or 1.60% from 2004 and net assets of business-type activities increased \$29,203 or 0.19% over 2004.
- General revenues accounted for \$3,247,900 of total governmental activities revenue. Program specific revenues accounted for \$1,668,353 or 33.94% of total governmental activities revenue.
- The City had \$5,110,026 in expenses related to governmental activities; \$1,668,353 of these expenses was offset by program specific charges for services, grants or contributions. The remaining expenses of the governmental activities of \$3,441,673 were offset by general revenues (primarily property taxes and unrestricted grants and entitlements) of \$3,247,900.
- The general fund had revenues and other financing sources of \$3,026,727 in 2005. This represents a decrease of \$80,395 from 2004. The expenditures and other financing uses of the general fund, which totaled \$3,247,953 in 2005, increased \$481,333 from 2004. The net decrease in fund balance for the general fund was \$221,226 or 10.20%.
- The street construction maintenance and repair fund had revenues and other financing sources of \$855,948 in 2005. The expenditures and other financing uses of the street construction maintenance and repair fund, totaled \$1,104,954 in 2005. The net decrease in fund balance for the street construction maintenance and repair fund was \$249,006 or 40.07%.
- The Mahoning valley law enforcement task force fund had revenues of \$446,124 in 2005. The expenditures of the Mahoning valley law enforcement task force fund, totaled \$783,967 in 2005. The net decrease in fund balance for the Mahoning valley law enforcement task force fund was \$337,843 or 123.13%.
- Net assets for the business-type activities, which are made up of the Sewer, Water and Storm Water enterprise funds, increased in 2005 by \$29,203. This increase in net assets was due primarily to transfers from governmental funds.
- ➤ In the general fund, the actual revenues and other financing sources came in \$203,355 lower than they were in the final budget and actual expenditures and other financing uses were \$265,203 less than the amount in the final budget. Budgeted expenditures were increased \$72,900 from the original to the final budget. Budgeted revenues were the same in the original and final budgets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

# Using this Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### **Reporting the City as a Whole**

#### Statement of Net Assets and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2005?" The statement of net assets and the statement of activities answer this question. These statements include all assets, liabilities, revenues and expenses using the accrual basis of accounting similar to the accounting used by most private-sector companies. This basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the City's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net assets and the statement of activities, the City is divided into two distinct kinds of activities:

Governmental activities - Most of the City's programs and services are reported here including police, parks, recreation, cemeteries, street maintenance, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

Business-type activities - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's sewer, water and storm water operations are reported here.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focuses on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 10.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, street construction maintenance and repair fund and the Mahoning valley law enforcement task force fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 20-26 of this report.

#### **Proprietary Funds**

The City maintains one type of proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its sewer, water and storm water management functions. All of the City's enterprise funds are considered major funds. The basic proprietary fund financial statements can be found on pages 27-29 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Agency and private-purpose trust funds are the City's fiduciary fund types. The basic fiduciary fund financial statements can be found on pages 30–31 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found beginning on page 32 of this report.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

#### **Government-Wide Financial Analysis**

Net assets of the governmental and business-type activities were restated at December 31,2004, as described in Note 3.B. of the basic financial statements. The table below provides a summary of the City's net assets for 2005 and 2004:

Net Assets

	INCLASSELS						
		nmental		ess-type			
	Acti	vities		vities	2005	Restated 2004	
	2005	Restated 2004	2005	Restated 2004	Total	Total	
Assets							
Current and other assets	\$ 5,327,039	\$ 6,189,281	\$ 3,389,330	\$ 3,371,209	\$ 8,716,369	\$ 9,560,490	
Capital assets	13,515,574	13,329,603	13,365,933	13,487,702	26,881,507	26,817,305	
		· · · · · ·					
Total assets	18,842,613	19,518,884	16,755,263	16,858,911	35,597,876	36,377,795	
Liabilities							
Long-term liabilities outstanding	2,414,268	2,629,750	1,444,031	1,600,583	3,858,299	4,230,333	
Other liabilities	908,925	1,117,431	195,171	171,470	1,104,096	1,288,901	
Total liabilities	3,323,193	3,747,181	1,639,202	1,772,053	4,962,395	5,519,234	
<u>Net Assets</u>							
Invested in capital assets, net of							
related debt	11,261,640	10,852,421	11,946,474	11,922,577	23,208,114	22,774,998	
Restricted	2,049,751	2,483,643	-	-	2,049,751	2,483,643	
Unrestricted	2,208,029	2,435,639	3,169,587	3,164,281	5,377,616	5,599,920	
Total net assets	\$15,519,420	\$15,771,703	\$15,116,061	\$15,086,858	\$ 30,635,481	\$30,858,561	

Over time, net assets can serve as a useful indicator of a government's financial position. At December 31, 2005, the City's assets exceeded liabilities by \$30,635,481. At year-end, net assets were \$15,519,420 and \$15,116,061 for the governmental activities and the business-type activities, respectively.

Capital assets reported on the government-wide statements represent the largest portion of the City's assets. At year-end, capital assets represented 75.51% of total assets. Capital assets include land, buildings, equipment, vehicles, infrastructure and construction in progress. Capital assets, net of related debt to acquire the assets at December 31, 2005, were \$11,261,640 and \$11,946,474 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the City's net assets, \$2,049,751, represents resources that are subject to external restriction on how they may be used. In the governmental activities, the remaining balance of unrestricted net assets of \$2,208,029 may be used to meet the government's ongoing obligations to citizens and creditors.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

The table below shows the changes in net assets for fiscal year 2005 and 2004.

	Change in Net Assets									
	Govern	nmental	Busine	ss-type						
	Acti	Activities		vities	2005	Restated 2004				
	2005	Restated 2004	2005	Restated 2004	Total	Total				
Revenues										
Program revenues:										
Charges for services	\$ 381,781	\$ 393,790	\$ 2,511,895	\$ 2,455,619	\$ 2,893,676	\$ 2,849,409				
Operating grants and contributions	1,163,843	1,257,002	-	9,709	1,163,843	1,266,711				
Capital grants and contributions	122,729	700,203	27,600		150,329	700,203				
Total program revenues	1,668,353	2,350,995	2,539,495	2,465,328	4,207,848	4,816,323				
General revenues:										
Property taxes	474,926	648,346	-	-	474,926	648,346				
Income taxes	2,267,813	2,195,568	-	-	2,267,813	2,195,568				
Unrestricted grants and entitlements	253,608	434,271	-	-	253,608	434,271				
Increase in fair market value of investments	91,281	123,298	-		91,281	123,298				
Investment earnings	142,147	71,717	-	-	142,147	71,717				
Miscellaneous	18,125	35,150	5,269	4,459	23,394	39,609				
Total general revenues	3,247,900	3,508,350	5,269	4,459	3,253,169	3,512,809				
Total revenues	4,916,253	5,859,345	2,544,764	2,469,787	7,461,017	8,329,132				
Expenses:										
General government	763,616	804,533	-	-	763,616	804,533				
Security of persons and property	2,744,675	3,063,421	-	-	2,744,675	3,063,421				
Public health and welfare	85,808	87,897	-	-	85,808	87,897				
Leisure time activity	101,732	101,443	-	-	101,732	101,443				
Community environment	83,354	79,563	-	-	83,354	79,563				
Transportation	1,047,249	882,488	-	-	1,047,249	882,488				
Intergovernmental	199,359	-	-	-	199,359	-				
Other	310	-	-	-	310	-				
Interest and fiscal charges	83,923	105,536	-	-	83,923	105,536				
Water	-	-	1,170,657	1,031,165	1,170,657	1,031,165				
Sewer	-	-	1,250,814	1,132,912	1,250,814	1,132,912				
Storm Water			152,600	154,317	152,600	154,317				
Total expenses	5,110,026	5,124,881	2,574,071	2,318,394	7,684,097	7,443,275				
Increase/decrease in net assets before transfers	(193,773)	734,464	(29,307)	151,393	(223,080)	885,857				
Transfers	(58,510)	(136,489)	58,510	136,489						
Change in net assets	(252,283)	597,975	29,203	287,882	(223,080)	885,857				
Net assets at beginning of year (restated)	15,771,703	15,173,728	15,086,858	14,798,976	30,858,561	29,972,704				
Net assets at end of year	\$ 15,519,420	\$ 15,771,703	\$ 15,116,061	\$ 15,086,858	\$ 30,635,481	\$ 30,858,561				

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

### **Governmental Activities**

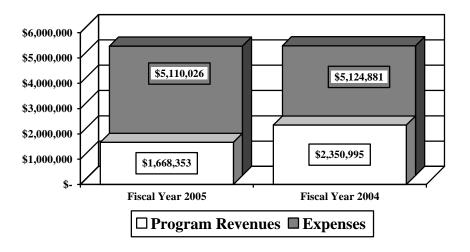
Governmental activities net assets decreased \$252,283 in 2005. This decrease is a result of decreasing expenses being more than decreased revenues versus amounts reported in the prior year.

Security of persons and property which primarily supports the operations of the police department and street lights accounted for \$2,744,675 or 53.71% of the total expenses of the City. Security of persons and property expenses were partially funded by \$39,044 in direct charges to users of the services. General government expenses totaled \$763,616. General government expenses were partially funded by \$275,869 in direct charges to users of the services.

The state and federal government contributed to the City a total of \$1,163,843 in operating grants and contributions and \$122,729 in capital grants and contributions. These revenues are restricted to a particular program or purpose. Of the total capital grants and contributions, \$122,729 subsidized transportation programs.

General revenues totaled \$3,247,900, and amounted to 66.49% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$2,742,739. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government and local government revenue assistance, making up \$253,608.

The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements. As can be seen in the graph below, the City is highly dependent upon general revenues (primarily property and income taxes as well as unrestricted grants and entitlements) to support its governmental activities. As program revenues are not sufficient to cover total governmental expenses.



#### Governmental Activities - Program Revenues vs. Total Expenses

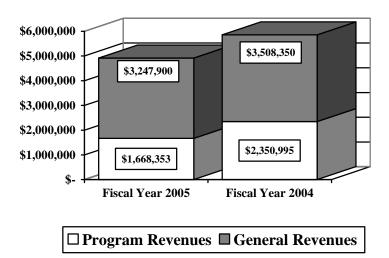
### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

# **Governmental Activities**

	Total Cost of Services 2005		Net Cost of Services 2005		Total Cost of Services 2004		Net Cost of Services 2004
Program Expenses:							
General government	\$	763,616	\$	446,829	\$	804,533	\$ 492,880
Security of persons and property		2,744,675		2,110,682		3,063,421	2,280,502
Public health and welfare		85,808		64,596		87,897	68,385
Leisure time activity		101,732		62,643		101,443	75,514
Community environment		83,354		47,311		79,563	31,843
Transportation		1,047,249		426,020		882,488	(273,967)
Basic utility services		-		-		-	(6,807)
Intergovernmental		199,359		199,359		-	-
Other		310		310		-	-
Interest and fiscal charges		83,923		83,923		105,536	105,536
Total	\$	5,110,026	\$	3,441,673	\$	5,124,881	\$ 2,773,886

The dependence upon general revenues for governmental activities is apparent, with 67.35% of expenses supported through taxes and other general revenues. The chart below illustrates the City's program revenues versus general revenues for 2005 and 2004.

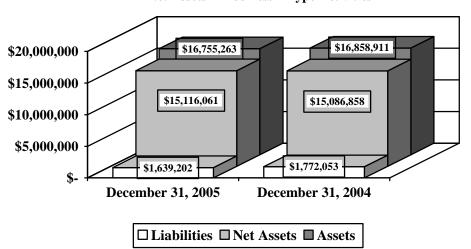
# **Governmental Activities – General and Program Revenues**



# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

### **Business-type Activities**

Business-type activities include the sewer, water and storm water enterprise funds. Net assets at December 31, 2004, were restated as described in Note 3.B. to the basic financial statements. These programs had program revenues of \$2,539,495, general revenues of \$5,269, transfers in of \$58,510 and expenses of \$2,574,071 for 2005. The graph below shows the business-type activities assets, liabilities and net assets at year-end.



# Net Assets in Business – Type Activities

#### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of the City's net resources available for spending at year-end.

The City's governmental funds (as presented on the balance sheet on pages 20) reported a combined fund balance of \$3,661,230 which is \$682,971 below last year's total of \$4,344,201. Governmental fund balances at December 31, 2004, were restated as described in Note 3.B. to the basic financial statements.

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

The schedule below indicates the fund balances and the total change in fund balances as of December 31, 2005 for all major and non-major governmental funds.

	(Restated)				
	Fund B	alances (Deficit)	Fund	d Balances	Increase
		12/31/05	12/31/04		(Decrease)
Major funds:					
General	\$	1,947,477	\$ 2	2,168,703	\$ (221,226)
Street construction maintenance and repair		372,364		621,370	(249,006)
Mahoning Valley law enforcement task force		(63,468)		274,375	(337,843)
Other nonmajor governmental funds		1,404,857		1,279,753	125,104
Total	\$	3,661,230	\$ 4	4,344,201	<u>\$ (682,971)</u>

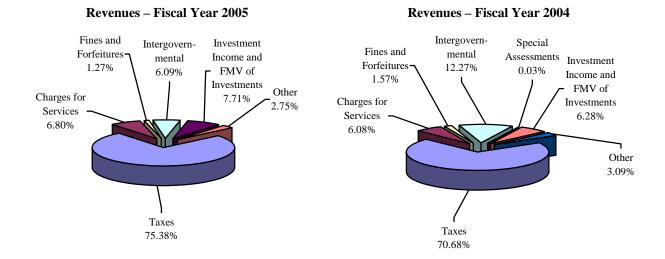
# **General Fund**

The City's general fund balance decreased \$221,226. The table that follows assists in illustrating the revenues of the general fund.

	2005 Amount	(Restated) 2004 Amount	Percentage Change
<u>Revenues</u>			
Taxes	\$ 2,280,499	\$ 2,193,207	3.98 %
Charges for services	205,812	188,666	9.09 %
Fines and forfeitures	38,442	48,622	(20.94) %
Intergovernmental	184,220	380,929	(51.64) %
Special assessments	-	976	(100.00) %
Investment income	142,147	71,717	98.21 %
Increase (decrease) in FMV of investments	91,281	123,298	25.97 %
Other	83,348	95,912	(13.10) %
Total	\$ 3,025,749	\$ 3,103,327	(2.50) %

Tax revenue represents 75.37% of all general fund revenue. Tax revenue increased 3.98% over prior year. The decrease in intergovernmental revenue is due to a decrease in the number of grants the City received. The increase in investment income and the fair market value of investments is due to the amount of funds in the City's investment portfolio throughout the year.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

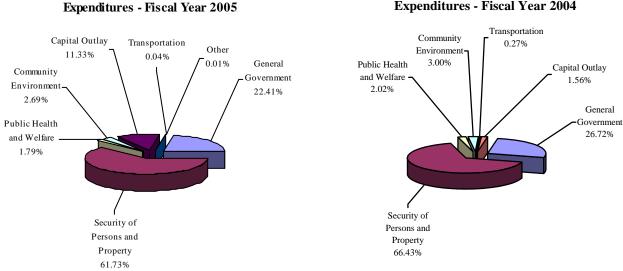


The table that follows assists in illustrating the expenditures of the general fund.

	(Restated)			
	2005	2004	Percentage	
	Amount	Amount	Change	
<u>Expenditures</u>				
General government	\$ 695,791	\$ 706,621	(1.53)	
Security of persons and property	1,916,752	1,756,543	9.12	
Public health and welfare	55,717	53,320	4.50	
Community environment	83,485	79,223	5.38	
Transportation	1,324	7,099	(81.35)	
Other	310	-	100.00	
Capital outlay	351,874	41,362	750.72	
Total	\$ 3,105,253	\$ 2,644,168	17.44	

The City increased total expenditures by 17.44%. The largest expenditure line item, security of persons and property, increased slightly, which is primarily attributed to wage and benefit increases.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 **UNAUDITED**



#### **Expenditures - Fiscal Year 2004**

### **Budgeting Highlights**

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

Budgetary information is presented for the general fund, street construction maintenance and repair fund, and Mahoning valley law enforcement task force fund. In the general fund, the actual revenues and other financing sources came in \$203,355 lower than they were in the final budget and actual expenditures and other financing uses were \$265,203 less than the amount in the final budget. Budgeted expenditures were increased \$72,900 from the original to the final budget. Budgeted revenues were the same in the original and the final budget.

#### Street Construction Maintenance and Repair Fund

The street construction maintenance and repair fund had revenues and other financing sources of \$855,948 in 2005. The expenditures and other financing uses of the street construction maintenance and repair fund, totaled \$1,104,954 in 2005. The net decrease in fund balance for the street construction maintenance and repair fund was \$249,006 or 40.07%.

# Mahoning Valley Law Enforcement Task Force Fund

The Mahoning valley law enforcement task force fund had revenues of \$446,124 in 2005. The expenditures of the Mahoning valley law enforcement task force fund, totaled \$783,967 in 2005. The net decrease in fund balance for the Mahoning valley law enforcement task force fund was \$337,843 or 123.13%.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

# **Proprietary Funds**

The City's enterprise funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. All of the City's enterprise funds are considered major funds. The Water fund had operating revenues of \$1,018,153 and operating expenses of \$1,149,138 for 2005. The Water fund net assets decreased \$152,504 in 2005. The Sewer fund had operating revenues of \$1,229,370 for 2005. The Sewer fund net assets increased \$80,798 in 2005. The Storm Water fund had operating revenues of \$167,399 and operating expenses of \$152,600 for 2005. The Storm Water fund net assets increased \$100,909 in 2005.

#### **Capital Assets and Debt Administration**

#### Capital Assets

Capital assets at December 31, 2004, were restated as described in Note 9 to the basic financial statements. At the end of fiscal 2005, the City had \$26,881,507 (net of accumulated depreciation) invested in land, buildings, equipment, vehicles, infrastructure, and construction in progress (CIP). Of this total, \$13,515,574 was reported in governmental activities and \$13,365,933 was reported in business-type activities. See Note 9 for further description of capital assets. The following table shows fiscal 2005 balances compared to 2004:

Capital Assets at December 31	
(Net of Depreciation)	

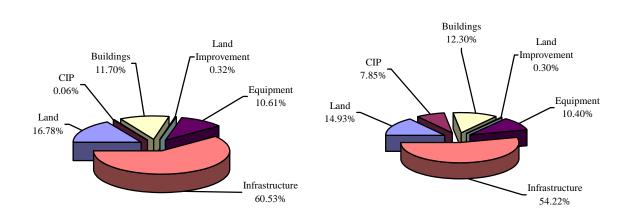
	Governmen	tal Activities	Business-Ty	pe Activities	Total		
	2005	Restated 2004	2005	Restated 2004	2005	Restated 2004	
Land	\$ 2,267,375	\$ 1,989,869	\$ 9,140	\$ 9,140	\$ 2,276,515	\$ 1,999,009	
Construction in progress	7,906	1,046,722	171,125	218,253	179,031	1,264,975	
Buildings	1,581,886	1,638,877	1,071,398	1,102,351	2,653,284	2,741,228	
Land improvements	42,618	39,680	-	-	42,618	39,680	
Equipment	1,433,564	1,385,875	127,215	135,735	1,560,779	1,521,610	
Infrastructure	8,182,225	7,228,580	11,987,055	12,022,223	20,169,280	19,250,803	
Totals	\$ 13,515,574	\$ 13,329,603	\$ 13,365,933	\$ 13,487,702	\$ 26,881,507	\$ 26,817,305	

# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

The following graphs show the breakdown of governmental capital assets by category for 2005 and 2004.

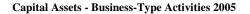
Capital Assets - Governmental Activities 2005

**Capital Assets - Governmental Activities 2004** 

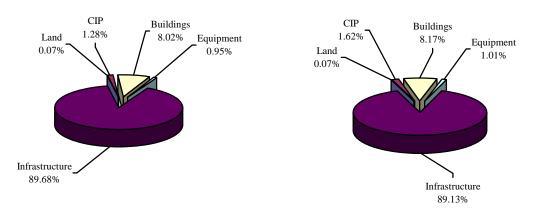


The City's infrastructure is the largest capital asset category. Infrastructure includes bridges and streets. These items are immovable and of value only to the City, however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 60.53% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2005 and 2004.



Capital Assets - Business-Type Activities 2004



The City's largest business-type capital asset category is infrastructure, which include water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 89.68% of the City's total business-type capital assets.

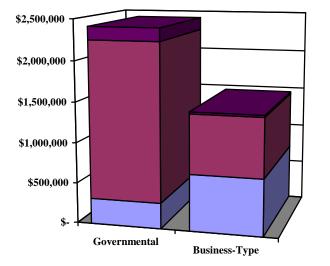
# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

# **Debt** Administration

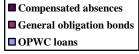
The City had the following long-term obligations outstanding at December 31, 2005 and 2004:

	Governmental Activities			
	2005	2004		
OPWC loans	\$ 316,435	\$ 352,182		
General obligation bonds	1,937,500	2,125,000		
Compensated absences	160,333	152,568		
Total long-term obligations	<u>\$2,414,268</u>	\$2,629,750		
	Business-ty	pe Activities		
	2005	2004		
OPWC loans	\$ 695,959	\$ 737,125		
General obligation bonds	723,500	828,000		
Compensated absences	24,572	35,458		
Total long-term obligations	\$1,444,031	\$1,600,583		

A comparison of the long-term obligations by category is depicted in the chart below.



# Long-term obligations



Further detail on the City's long-term obligations can be found in Note 11 to the financial statements.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2005 UNAUDITED

#### **Economic Conditions and Outlook**

The City of Canfield continues to grow, thriving as a small and attractive planned community of approximately 7,500 residents. A comfortable and secure residential environment, combined with a healthy business community, enables the City to retain a strong financial standing with minimal debt.

Using revenues primarily generated from its 1.00% income tax, combined with aggressive and successful efforts to secure state and local grants, the city has been able to fund a capital improvements program. These funds have been used to maintain and improve an impressive municipal infrastructure, while continually improving the overall appearance and attractiveness of the community.

In addition to ongoing utility improvements, the City is in the process of improving the streetscapes via beautification of SR46 (Broad Street), as well as ongoing programs to maintain and improve other thoroughfares, parks and recreation amenities and the overall appearance of the City.

Even during the current economic downturn and without tapping its financial reserves, the City has been able to maintain its revenue base, increase productivity of its workforce, and control operating costs through effective management and the use of technology.

The City offers an attractive, and stable residential environment with above average property appreciation rates. Numerous parks, quality recreational facilities, reasonable utility and tax rates, a quality public safety force, excellent schools and an aggressive capital improvements program, have all positioned the city well to maintain and improve its image as a progressive and inviting community.

The City has enjoyed recognition such as being designated "Tree City U.S.A." since 1981 by the Arbor Day Foundation. This honor has been earned through the compliance in the preservation of planting of trees. In 1967, it also became known as one of the nation's twelve cleanest cities, another honor richly deserved through the diligence of City officials and residents. Most recently, in July of 2005, the City was among the list of top 100 places to live. Canfield is No. 82 on the annual list of the best places to live compiled by Money magazine and CNN/Money. The list's authors compared 1,300 towns to develop the rankings.

The list considered low crime rates, pollution and auto insurance rates, leisure activities, cultural options, affordable housing, commute time and access to quality health care. Canfield has an excellent low cost of living and [low cost] of housing. According to Money and CNN calculations, the average price of a home in Canfield is \$144,028, compared with the \$316,665 average in communities that made the list. The list's authors found that personal and property crime risks were well below the best places average, but the air pollution index is slightly higher than the national average.

High quality schools, low cost of living and low crime are things that help the community stand out.

### Contacting the City's Financial Management

This financial report is designed to provide our citizen's, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information please contact: Sandy Mayberry, Director of Finance, 104 Lisbon Street, Canfield, Ohio 44406.

# STATEMENT OF NET ASSETS DECEMBER 31, 2005

	Governmental Activities		Business-type Activities		 Total
Assets:					
Equity in Pooled Cash and Cash Equivalents	\$	2,869,175	\$	2,659,690	\$ 5,528,865
Investments		404,854		0	404,854
Receivables (Net of Allowance for Uncollectibles)					
Income Taxes		605,339		0	605,339
Real and Other Taxes		576,722		0	576,722
Accounts		82,300		671,695	753,995
Special Assessments		13,267		0	13,267
Due From Other Governments		679,914		27,600	707,514
Prepayments		95,468		30,345	125,813
Capital Assets		2,275,281		180,265	2 155 516
Land and Construction in Progress					2,455,546
Depreciable Capital Assets, net Total Capital Assets		<u>11,240,293</u> 13,515,574		<u>13,185,668</u> 13,365,933	 <u>24,425,961</u> 26,881,507
Total Capital Assets		13,313,374		13,303,933	 20,001,307
Total Assets		18,842,613		16,755,263	 35,597,876
Liabilities:					
Accounts Payable		24,455		19,086	43,541
Accrued Wages and Benefits		75,687		10,724	86,411
Due to Other Governments		271,947		162,462	434,409
Deferred Revenue		531,068		0	531,068
Accrued Interest Payable		5,768		2,899	8,667
Long-term Liabilities:					
Due Within One Year		313,177		164,020	477,197
Due in More Than One Year		2,101,091		1,280,011	 3,381,102
Total Liabilities		3,323,193		1,639,202	 4,962,395
Net Assets:					
Invested in Capital Assets, Net of Related Debt Restricted for:		11,261,640		11,946,474	23,208,114
Capital Projects		304,526		0	304,526
Debt Service		604,804		0	604,804
Security of Persons & Property		132,832		ů 0	132,832
Public Health		3,448		0	3,448
Transportation		611,037		0	611,037
Leisuretime Activities		147,567		0	147,567
Other Purposes		72,800		0	72,800
Perpetual Care					
Expendable		85,337		0	85,337
Non-Expendable		87,400		0	87,400
Unrestricted		2,208,029		3,169,587	 5,377,616
Total Net Assets	\$	15,519,420	\$	15,116,061	\$ 30,635,481

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

			Program Revenues	i	Net (Expense) Revenue and Changes in Net Assets			
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total	
Governmental Activities: General Government Security of Persons and Property Public Health and Welfare Leisure Time Activities Community Environment Transportation Intergovernmental Other Interest and Fiscal Charges Total Governmental Activities	\$ (763,616) (2,744,675) (85,808) (101,732) (83,354) (1,047,249) (199,359) (310) (83,923) (5,110,026)	\$ 275,869 39,044 17,350 13,475 36,043 0 0 0 0 0 381,781	\$ 40,918 594,949 3,862 25,614 0 498,500 0 0 0 1,163,843	\$- 0 0 0 122,729 0 0 0 0 122,729	\$ (446,829) (2,110,682) (64,596) (62,643) (47,311) (426,020) (199,359) (310) (83,923) (3,441,673)	\$ - 0 0 0 0 0 0 0 0 0 0	\$ (446,829) (2,110,682) (64,596) (62,643) (47,311) (426,020) (199,359) (310) (83,923) (3,441,673)	
Business-type Activities: Water Sewer Storm Total Business-type Activities	(1,170,657) (1,250,814) (152,600) (2,574,071)	1,012,948 1,331,556 167,391 2,511,895	0 0 0	0 0 27,600 27,600	0 0 0	(157,709) 80,742 42,391 (34,576)	(157,709) 80,742 42,391 (34,576)	
Total Primary Government	\$ (7,684,097)	\$ 2,893,676	\$ 1,163,843	\$ 150,329	(3,441,673)	(34,576)	(3,476,249)	
	Debt Retirement Income Taxes Levie General Purposes	ied for: on, Maintenance and f ed for: s nents Not Restricted to ue of Investments s		369,005 105,921 2,267,813 253,608 91,281 142,147 18,125 3,247,900	0 0 0 0 5,269	369,005 105,921 2,267,813 253,608 91,281 142,147 23,394 3,253,169		
	lotal General Reve	nues			3,247,900	5,269	3,253,169	
	Transfers				(58,510)	58,510	0	
	Change in Net Asse	ets			(252,283)	29,203	(223,080)	
	Net Assets at Beg	inning of Year (Resta	ated)		15,771,703	15,086,858	30,858,561	
	Net Assets at End	of Year			\$ 15,519,420	\$ 15,116,061	\$ 30,635,481	

# CITY OF CANFIELD BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2005

		General	Ма	Street Instruction aintenance Ind Repair	Va Ent	lahoning alley Law forcement ask Force	Go	Other vernmental Funds	Go	Total vernmental Funds
Assets:	•		•		•		•			
Equity in Pooled Cash and Cash Equivalents Investments	\$	1,224,505 404,854	\$	157,888 0	\$	90,769 0	\$	1,396,013 0	\$	2,869,175 404,854
Receivables (Net of Allowance for Uncollectibles)		,								
Income Taxes		605,339		0		0		0		605,339
Real and Other Taxes Accounts		0 59,849		442,153 93		0		134,569 22,358		576,722 82,300
Interfund Loans		59,849 175,497		93 167,689		0		22,358 0		82,300 343,186
Special Assessments		0		0,009		0		13,267		13,267
Due From Other Governments		83,036		230,481		175,735		190,662		679,914
Prepayments		72,209		12,900		8,113		2,246		95,468
Total Assets	\$	2,625,289	\$	1,011,204	\$	274,617	\$	1,759,115	\$	5,670,225
Liabitilities: Accounts Payable Accrued Wages and Benefits	\$	2,369 66,120	\$	10,683 9,047	\$	10,819 0	\$	584 520	\$	24,455 75,687
Interfund Loan Payable		0		0		175,497		167,689		343,186
Due to Other Governments		200,418		15,991		49,131		6,407		271,947
Deferred Revenue		408,905		603,119		102,638		179,058		1,293,720
Total Liabitilities		677,812		638,840		338,085		354,258		2,008,995
Fund Balances (deficit):										
Reserved for Encumbrances		52,919		4,287		30,751		10,281		98,238
Reserved for Prepayments		72,209		12,900		8,113		2,246		95,468
Reserved for Unclaimed Monies Reserved for Perpetual Care		2,259 0		0 0		0 0		0 87,400		2,259 87,400
Designated for Parks and Village Green		0		0		0		100,000		87,400 100,000
										,
Unreserved, Undesignated (Deficit), Reported In: General Fund		1,820,090		0		0		0		1,820,090
Special Revenue Funds		1,020,090		355.177		(102,332)		232.497		485,342
Debt Service Funds		0		0		(102,332)		591,855		591,855
Capital Projects Funds		0		0		0		297,783		297,783
Permanent Funds		0		0		0		82,795		82,795
Total Fund Balances (Deficit):		1,947,477		372,364		(63,468)		1,404,857		3,661,230
Total Liablities and Fund Balances	\$	2,625,289	\$	1,011,204	\$	274,617	\$	1,759,115	\$	5,670,225

### RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2005

Total Governmental Fund Balances			\$ 3,661,230
Amounts reported for governmental activities in the statement of net assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			13,515,574
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds.			
Income Taxes Real and Other Taxes Charges for Services Special Assessments Intergovernmental Other	\$	306,913 45,654 34,845 13,267 355,071 6,902	
Total			762,652
In the statement of activities interest is accrued on outstanding bonds, notes and loans payable, whereas in governmental funds, interest expenditures are reported when due.			(5,768)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:			
Compensated Absences General Obligation Bonds Payable OPWC Loans Payable	(	(160,333) 1,937,500) (316,435)	
Total			 (2,414,268)
Net Assets of Governmental Activities			\$ 15,519,420

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	General	Street Construction, Maintenance Repair	Mahoning Valley Law Enforcement Task Force	Other Governmental Funds	Total Governmental Funds
Revenues:					
Income Taxes	\$ 2,280,499	\$-	\$-	\$-	\$ 2,280,499
Real and Other Taxes	0	368,936	0	118,051	486,987
Other Local Taxes	0	66,019	0	0	66,019
Special Assessments	0	0	0	24,360	24,360
Charges for Services	205,812	0	10	30,825	236,647
Licenses and Permits	76,326	0	0	0	76,326
Fines and Forfeitures	38,442	0	0	0	38,442
Intergovernmental	184,220	408,249	438,492	309,952	1,340,913
Investment Income	142,147	8,984	7,507	13,342	171,980
Increase in FV of Investments	91,281	0	0	0	91,281
Other	7,022	380	115	63,900	71,417
Total Revenues	3,025,749	852,568	446,124	560,430	4,884,871
Expenditures:					
Current:					
General Government	695,791	0	0	15,299	711,090
Security of Persons and Property	1,916,752	0	710,059	98,187	2,724,998
Public Health and Welfare	55,717	0	0	28,458	84,175
Leisuretime Activities	0	0	0	85,663	85,663
Community Environment	83,485	0	0	0	83,485
Transportation	1,324	773,362	0	15,491	790,177
Other	310	0	0	0	310
Capital Outlay	351,874	66,160	73,908	290,979	782,921
Debt Service:					0
Principal Retirement	0	0	0	223,247	223,247
Interest & Fiscal Charges	0	0	0	86,134	86,134
Total Expenditures	3,105,253	839,522	783,967	843,458	5,572,200
Excess (Deficiency) of Revenues Over (Under) Expenditures	(79,504)	13,046	(337,843)	(283,028)	(687,329)
Other Financing Sources (Uses)					
Sale of Capital Assets	978	3,380	0	0	4,358
Transfers in	0	0	0	408,132	408,132
Transfers out	(142,700)	(265,432)	0	0	(408,132)
Total Other Financing Sources (Uses)	(141,722)	(262,052)	0	408,132	4,358
Net Change in Fund Balance	(221,226)	(249,006)	(337,843)	125,104	(682,971)
Fund Balances at the Beginning of the Year (Restated)	2,168,703	621,370	274,375	1,279,753	4,344,201
Fund Balances (Deficit) at End of the Year	\$ 1,947,477	\$ 372,364	\$ (63,468)	\$ 1,404,857	\$ 3,661,230

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2005

Net Change in Fund Balances - Total Governmental Funds		\$ (682,971)
Amounts reported for governmental activities in the statement of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.		
Capital Asset Additions	\$ 724,410	
Current Year Depreciation	(537,807)	
Total		186,603
Governmental funds only report the disposal of capital assets to the extent proceeds are received from the sale. In the statement of activities,		
a gain or loss is reported for each disposal.		(632)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Income Taxes Real and Other Taxes Charges for Services Special Assessments Intergovernmental Revenues Other	(12,687) (12,060) 33,936 7,618 5,293 4,924	
Total		27,024
Repayment of bond and loan principal is an expenditure in the governmental funds, but the repayment reduces long-term		
liabilities in the statement of net assets.		223,247
In the statement of activities, interest in accrued on outstanding bonds and loans, whereas in governmental funds, an interest expenditure is		
reported when due.		2,211
Some expenses reported in the statement of activites. such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures		
in the governmental funds.		 (7,765)
Change in Net Assets of Governmental Activities		\$ (252,283)

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Budgeted Amounts			Variance with Final Budget Positive	
	Original	Final	Actual	(Negative)	
Revenues:					
Income Taxes	\$ 2,251,000	\$ 2,251,000	\$ 2,243,703	\$ (7,297)	
Charges for Services	190,838	190,838	205,812	14,974	
Licenses and Permits	85,215	85,215	75,451	(9,764)	
Fines and Forfeitures	50,050	50,050	37,524	(12,526)	
Intergovernmental	182,525	182,525	208,692	26,167	
Investment Income	69,000	69,000	142,147	73,147	
Other	5,439	5,439	5,772	333	
Total Revenues	2,834,067	2,834,067	2,919,101	85,034	
Expenditures:					
Current:					
General Government	876,633	895,883	742,596	153,287	
Security of Persons and Property	2,229,368	2,227,818	2,097,909	129,909	
Public Health and Welfare	113,370	113,370	109,010	4,360	
Community Environment	103,032	103,032	89,674	13,358	
Basic Utility Services	2,000	2,000	0	2,000	
Transportation	40,000	41,500	1,324	40,176	
Other Uses	35,809	35,809	22,544	13,265	
Other					
Capital Outlay	389,095	390,095	362,150	27,945	
Total Expenditures	3,789,307	3,809,507	3,425,207	384,300	
Excess (Deficiency) of Revenues Over (Under) Expenditures	(955,240)	(975,440)	(506,106)	469,334	
Other Financing Sources (Uses):					
Sale of Capital Assets	315,000	315,000	978	(314,022	
Advances In	0	0	25,633	25,633	
Advance Out	0	0	(119,097)	(119,097)	
Transfers Out	(90,000)	(142,700)	(142,700)	0	
Total Other Financing Sources (Uses)	225,000	172,300	(235,186)	(407,486)	
Net Change in Fund Balance	(730,239)	(803,139)	(741,292)	61,848	
Fund Balance at Beginning of Year (Restated)	1,366,108	1,366,108	1,366,108	0	
Prior Year Encumbrances Appropriated (Restated)	279,281	279,281	279,281	0	
Fund Balance at End of Year	\$ 915,150	\$ 842,250	\$ 904,097	\$ 61,848	

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) STREET CONSTRUCTION, MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2005

	Budge	ted Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:	Original		Adda	
Real Estate Taxes	\$ 385,218	\$ 385,218	\$ 387,936	\$ 2,718
Other Local Taxes	66,000	66,000	63,915	(2,085)
Intergovernmental	335,439	335,439	402,104	66,665
Investment Income	12,800	,	8,984	(3,816)
Other	0		380	380
Total Revenues	799,457	799,457	863,319	63,862
Expenditures:				
Current:				
Transportation	865,850	887,850	806,948	80,902
Other				
Capital Outlay	80,903		69,169	9,734
Total Expenditures	946,753	966,753	876,117	90,636
Excess (Deficiency) of Revenues Over (Under) Expenditures	(147,296	) (167,296)	(12,798)	154,498
Other Financing Sources (Uses):				
Sale of Capital Assets	0	0	3,380	3,380
Advances In	411,585	411,585	243,896	(167,689)
Transfers Out	(365,432	) (265,432)	(265,432)	0
Total Other Financing Sources (Uses)	46,153	146,153	(18,156)	(164,309)
Net Change in Fund Balance	(101,143	) (21,143)	(30,954)	(9,811)
Fund Balance at Beginning of Year (Restated)	102,053	102,053	102,053	0
Prior Year Encumbrances Appropriated (Restated)	47,283	47,283	47,283	0
Fund Balance at End of Year	\$ 48,193	\$ 128,193	\$ 118,382	\$ (9,811)

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) **MAHONING VALLEY LAW ENFORCEMENT TASK FORCE** FOR THE YEAR ENDED DECEMBER 31, 2005

	Budgeted	Amounts		Variance with Final Budget
	Original	Final	Actual	Positive (Negative)
Revenues:				
Charges for Services	\$-	\$-	\$ 10	\$ 10
Intergovernmental	696,029	581,029	393,091	(187,938)
Investment Income	1,100	1,100	7,507	6,407
Other	0	0	602	602
Total Revenues	697,129	582,129	401,210	(180,919)
Expenditures:				
Current:				
Security of Persons and Property	518,998	563,998	561,966	2,032
Other Uses	0	199,359	199,359	0
Other				
Capital Outlay	155,255	90,255	86,618	3,637
Total Expenditures	674,253	853,612	847,943	5,669
Excess (Deficiency) of Revenues Over (Under) Expenditures	22,876	(271,483)	(446,733)	(175,250)
Other Financing Sources (Uses):				
Advances In	0	0	119,097	119,097
Advances Out	0	0	(25,633)	(25,633)
Total Other Financing Sources (Uses)	0	0	93,464	93,464
Net Change in Fund Balance	22,876	(271,483)	(353,269)	(81,786)
Fund Balance at Beginning of Year	261,991	261,991	261,991	0
Prior Year Encumbrances Appropriated	91,345	91,345	91,345	0
Fund Balance at End of Year	\$ 376,212	\$ 81,853	\$ 67	\$ (81,786)

#### STATEMENT OF NET ASSETS PROPRIETARY FUNDS DECEMBER 31, 2005

	Business-type Activities - Enterprise Funds				
	Water	Sewer	Storm	Total	
Assets: Current Assets:					
Equity in Pooled Cash and Cash Equivalents Receivables (Net of Allowance for Uncollectibles)	\$ 1,910,271	\$ 474,925	\$ 274,494	\$ 2,659,690	
Accounts Prepayments	266,572 18,090	356,412 10,439	76,311 1,816	699,295 30,345	
Total Current Assets	2,194,933	841,776	352,621	3,389,330	
Noncurrent Assets: Capital Assets					
Land and Construction in Progress	119,867	4,664	55,734	180,265	
Depreciable Capital Assets, Net Total Capital Assets	<u>5,600,071</u> 5,719,938	4,362,627 4,367,291	<u>3,222,970</u> 3,278,704	<u>13,185,668</u> 13,365,933	
Total Noncurrent Assets	5,719,938	4,367,291	3,278,704	13,365,933	
Total Assets	7,914,871	5,209,067	3,631,325	16,755,263	
Liabitilities:					
Current Liabitilities: Accounts Payable	10,811	40	8,235	19,086	
Accrued Wages and Benefits	4,818	5,053	853	10,724	
Due to Other Governments	93,750	67,290	1,422	162,462	
Compensated Absences	9,115	6,433	1,806	17,354	
Current Portion of General Obligation Bonds Current Portion of OPWC Loans	50,500 0	55,000 41,166	0	105,500 41,166	
Accrued Interest Payable	1,478	1,421	0	2,899	
Total Current Liabitilities	170,472	176,403	12,316	359,191	
Long-term Liabilities:					
General Obligation Bonds	328,000	290,000	0	618,000	
OPWC Loans	0	654,793	0	654,793	
Compensated Absences	1,854	5,364	0	7,218	
Total Long-term Liabilities	329,854	950,157	0	1,280,011	
Total Liabitilities	500,326	1,126,560	12,316	1,639,202	
Net Assets:					
Invested in Capital Assets, Net of Related Debt Unrestricted	5,341,437 2,073,108	3,326,333 756,174	3,278,704 340,305	11,946,474 3,169,587	
Total Net Assets	\$ 7,414,545	\$ 4,082,507	\$ 3,619,009	\$ 15,116,061	

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-type Activities - Enterprise Funds					
	Water	Sewer	Storm	Total		
<b>Operating Revenues</b> Charges for Services Other	\$    1,012,948 5,205	\$    1,331,556 56	\$ 167,391 <u>8</u>	\$    2,511,895 5,269		
Total Operating Revenues	1,018,153	1,331,612	167,399	2,517,164		
Operating Expenses: Personal Services Contractual Services Supplies and Materials Other Depreciation	156,661 710,346 22,746 58,025 201,360	180,876 836,910 5,780 70,410 135,394	26,914 23,793 5,752 10,027 86,114	364,451 1,571,049 34,278 138,462 422,868		
Total Operating Expenses	1,149,138	1,229,370	152,600	2,531,108		
Operating Income (Loss)	(130,985)	102,242	14,799	(13,944)		
Nonoperating Revenues (Expenses): Interest and Fiscal Charges Intergovernmental	(21,519)	(21,444)	0 0	(42,963) 27,600		
Total Nonoperating Revenues (Expenses)	(21,519)	(21,444)	27,600	(15,363)		
Income (Loss) Before Capital Contributions	(152,504)	80,798	42,399	(29,307)		
Capital Contributions Changes in Net Assets	0(152,504)	080,798	<u>58,510</u> 100,909	<u>58,510</u> 29,203		
Net Assets at Beginning of Year (Restated)	7,567,049	4,001,709	3,518,100	15,086,858		
Net Assets at End of Year	\$ 7,414,545	\$ 4,082,507	\$ 3,619,009	\$ 15,116,061		

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	Business-type Activities - Enterprise Funds				
	Water	Sewer	Storm	Total	
Cash Flows from Operating Activities:					
Cash Received from Customers	\$ 953,572	\$ 1,302,166	\$ 163,421	\$ 2,419,159	
Cash Received from Other Operations	5,184	24	4	5,212	
Cash Payments for Personal Services	(161,690)	(185,448)	(26,682)	(373,820)	
Cash Payments for Contractual Services	(703,135)	(838,509)	(19,190)	(1,560,834)	
Cash Payments for Supplies and Materials	(22,746)	(5,780)	(5,752)	(34,278)	
Cash Payments for Other Expenses	(58,025)	(70,410)	(10,027)	(138,462)	
Net Cash Provided by Operating Activities	13,160	202,043	101,774	316,977	
Cash Flows from Capital and Related Financing					
Activities:					
Aquisition of Capital Assets	(155,377)	(7,402)	(77,237)	(240,016)	
Principal Retirement	(50,500)	(95,166)	0	(145,666)	
Interest and Fiscal Charges	(22,183)	(21,798)	0	(43,981)	
Net Cash Used in Capital and					
Related Financing Activities	(228,060)	(124,366)	(77,237)	(429,663)	
Net Increase (Decrease) in Cash and Cash Equivalents	(214,900)	77,677	24,537	(112,686)	
Cash and Cash Equivalents at Beginning of Year	2,125,171	397,248	249,957	2,772,376	
Cash and Cash Equivalents at End of Year	\$ 1,910,271	\$ 474,925	\$ 274,494	\$ 2,659,690	
Reconciliation of Operating Income (Loss) to Net Cash Provided by Operating Activities:					
Operating Income (Loss)	\$ (130,985)	\$ 102,242	\$ 14,799	\$ (13,944)	
Adjustments: Depreciation	201,360	135,394	86,114	422,868	
Changes in Assets and Liabilities:	(50.007)	(00,400)	(2.074)	(00,700)	
Increase in Accounts Receivable	(59,397)	(29,422)	(3,974)	(92,793)	
Increase in Prepayments	(6,067) 714	(3,248)	(1,097)	(10,412)	
Increase/Decrease in Accrued Wages and Benefits Increase in Due to Other Governments		(1,085)	(42) 265	(413)	
	4,892	4,581	205	9,738	
Increase/Decrease in Compensated Absences Payable Increase/Decrease in Accounts Payable	(5,307) 7,950	(5,584) (835)	5,705	(10,887) 12,820	
inclease/Declease in Accounts Payable	7,950	(655)	5,705	12,820	
Net Cash Provided by Operating Activities	\$ 13,160	\$ 202,043	\$ 101,774	\$ 316,977	
Noncash Investing, Capital, and Financing Activities:					
Increase in Intergovernmental Receivables	0	0	(27,600)	(27,600)	
Capital Assets Purchased on Account	2,574	ů 0	(21,000)	2,574	
	_,	5	3	_,	

# STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS DECEMBER 31, 2005

	Private Purpose	<b>A</b>
Assets: Current Assets: Equity in Pooled Cash and Cash Equivalents Total Current Assets	Trust \$ 27,855 27,855	Agency \$ 52,449 52,449
Total Assets	27,855	52,449
Liabitilities: Current Liabitilities: Deposits Held and Due to Others Total Current Liabitilities	<u>0</u>	<u> </u>
Total Liabitilities	0	52,449
<b>Net Assets:</b> Held in Trust for Other Purposes	27,855	0
Total Net Assets	\$ 27,855	\$ -

# STATEMENT OF CHANGES IN NET ASSETS FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2005

	Private Purpose Trust	
Net Assets at Beginning of Year	\$	27,855
Net Assets at End of Year	\$	27,855

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Canfield (the "City") was incorporated under the laws of the State of Ohio in 1852, and adopted its first charter in 1968. The form of government provided in this Charter is known as the "Council-Manager Plan." The Charter provides for a council of five members consisting of the Mayor and four other persons elected from the City at large. All members of the Council are elected for overlapping terms of four years. The Mayor does not serve as President of the Council and does not have any veto power over the actions of the Council.

The Manager is appointed by the Council and is the chief executive, administrative and law enforcement officer of the City. The Director of Finance is appointed by the Manager, with the approval of Council. The Director of Finance is the fiscal officer of the City.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989, to its governmental and business-type activities and to its proprietary funds provided they do not conflict with or contradict GASB pronouncements. The City has the option to also apply FASB Statements and Interpretations issued after November 30, 1989 to it business-type activities and enterprise funds, subject to this same limitation. The City has elected not to apply these FASB Statements and Interpretations. The most significant of the City's accounting policies are described below.

#### A. Reporting Entity

For financial reporting purposes, the City's BFS include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. Financial accountability, as defined by the GASB, exists if the City appoints a voting majority of an organization's governing board and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or impose specific burdens on, the City. The City may also be financially accountable for governmental organizations with a separately elected governing board, a governing board appointed by another government, or a jointly appointed board that is fiscally dependent on the City. The City also took into consideration other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's basic financial statements to be misleading or incomplete.

The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. For the City of Canfield, this includes police protection, street maintenance and repairs, planning and zoning, parks and recreation, water and wastewater. The operation of each of these activities is directly controlled by Council through the budgetary process.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's governing board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; the City is legally obligated or has otherwise assumed the responsibility to finance deficits of, or provide financial support to, the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. The City has no component units.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Prior to 1990, the Fire Department of Canfield was solely operated by the City. The Cardinal Joint Fire district is a jointly managed organization with the Township of Canfield. The city and Township appoint two each of the five member board. The fifth board member is selected by the other four members. The Cardinal Joint Fire District is supported by its own millage.

The Canfield City School District has been excluded from the reporting entity because the City is not financially accountable for this organization nor does the City approve the budget, the levying of taxes or the issuance of debt for this organization.

#### JOINTLY GOVERNED ORGANIZATION

#### Mahoning Valley Law Enforcement Task Force (the "Force")

The City agreed to become the fiscal agent for the Force in April of 2003. The Force is jointly governed by 26 participants: 22 local police departments, the Mahoning County Prosecutor's Office, 2 State Agencies, the FBI, and the Columbiana County Drug Task Force. Each participant has one representative on the Board of Control. Each participant's control over the operation of the Force is limited to its representation on the Board. The Force uses the talents and resources of the participants that make up the following teams: Drug Squad (combats trafficking of illegal narcotics), the Crisis Response Team (i.e. hostage situations, etc.), Firearms Trafficking, Gang Activity, Violent Crimes, apprehension of Violent Fugitives, High-crime-area Saturation Patrols, Canine Patrols, Vertical Prosecution, and Homeland Security. Continued existence of the Force is not contingent on the City's continued participation. Funding is provided by the Governor's Office of Criminal Justice Services, HIDTA, Federal and State forfeitures and fines, and the Youngstown JAG Grant. None of the participants made financial contributions in 2005.

#### **B.** Basis of Presentation - Fund Accounting

The City's BFS consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements which provide a more detailed level of financial information.

*Government-wide Financial Statements* - The statement of net assets and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

The statement of net assets presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Fund Financial Statements* - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the City's major governmental funds:

<u>General Fund</u> - The general fund accounts for all financial resources except those required to be accounted for in another fund. This includes, but is not limited to, police and fire protection, public health activities, cemetery, and the general administration of City functions.

<u>Street Construction Maintenance and Repair Fund</u> - This fund accounts for revenues generated from license and gasoline taxes to be used on local roads within the City.

<u>Mahoning Valley Law Enforcement Task Force</u> - This fund accounts for the activity of the Mahoning Valley Law Enforcement Task Force.

Other governmental funds of the City are used to account for (a) the accumulation of resources for, and payment of, general long-term debt principal, interest and related costs; and (b) for grants and other resources whose use is restricted to a particular purpose.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net assets, financial position and cash flows.

<u>Enterprise Funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>Sewer Fund</u> - This fund accounts for the provision of sanitary sewer service to the residents and commercial users located within the City.

<u>Water Fund</u> - This fund accounts for the provision of water treatment and distribution to its residential and commercial users located within the City.

<u>Storm Fund</u> - This fund accounts for the provision of sanitation services to the residents and commercial users located within the City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Fiduciary Funds* - Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. The City's only trust fund is a private-purpose trust fund. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City has seven agency funds. The City's agency funds primarily account for mayor's court and deposits.

#### D. Measurement Focus and Basis of Accounting

*Government-wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net assets.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and all liabilities associated with the operation of these funds are included on the statement of net assets. The statement of changes in fund net assets presents increases (i.e., revenues) and decreases (i.e., expenses) in total net assets. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and agency funds use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred revenue and in the presentation of expenses versus expenditures.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

**Revenues - Exchange and Non-exchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within sixty days after year-end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 7). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: income tax, state-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

*Deferred Revenue* - Deferred revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of December 31, 2005, but which were levied to finance year 2006 operations, have been recorded as deferred revenue. Special assessments not received within the available period and grants and entitlements received before the eligibility requirements are met are also recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as deferred revenue.

*Expenses/Expenditures* - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### F. Budgetary Data

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriations resolution, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriations ordinance are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources, as certified. The legal level of budgetary control is at the object level within each department. Budgetary modifications may only be made by resolution of the City Council at the legal level of control.

*Tax Budget* - During the first Council meeting in July, the Manager presents the annual operating budget for the following fiscal year to City Council for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year.

*Estimated Resources* - The County Budget Commission determines if the budget substantiates a need to levy all or part of previously authorized taxes and reviews estimated revenue. The Commission certifies its actions to the City by September 1. As part of this certification, the City receives the official certificate of estimated resources, which states the projected revenue of each fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year will not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include encumbered cash balances at December 31 of the preceding year. The certificate may be further amended during the year if the City Auditor determines, and the Budget Commission agrees, that an estimates need to be either increased or decreased.

*Appropriations* - A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 to March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 to December 31. The appropriation ordinance fixes spending authority at the fund, department, and object level. The appropriation ordinance may be amended during the year as new information becomes available, provided that total fund appropriations do not exceed current estimated resources, as certified. The allocation of appropriations among departments and objects within a fund may be modified during the year by an ordinance of Council.

*Lapsing of Appropriations* - At the close of each year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. Encumbrances are carried forward and are not reappropriated as part of the subsequent year appropriations.

#### G. Encumbrances

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is utilized during the year for budget control purposes. Encumbrances outstanding at year-end are reported as expenditures under the City's budgetary basis of accounting. For GAAP reporting purposes, encumbrances outstanding at year-end are reported as reservations of fund balances for governmental funds since they do not constitute expenditures or liabilities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### H. Cash and Cash Equivalents

To improve cash management, cash received by the City is pooled. Monies for all funds, including proprietary funds, are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents and Investments" on the financial statements.

During 2005, investments were limited to a repurchase agreement, investments in State Treasury Asset Reserve of Ohio (STAR Ohio), and common stock. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts such as repurchase agreements are reported at cost.

The City has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio) during 2005. STAR Ohio is an investment pool managed by the State Treasurer's Office that allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price which is the price the investment could be sold for on December 31, 2005.

While common stock is not an allowable investment according to Ohio Statute, the City has received stock from the demutualization of the Anthem Insurance Company. No public funds were used to acquire this stock.

Interest income is distributed to the funds according to charter and statutory requirements. Interest revenue earned and credited to the general fund during 2005 amounted to \$142,147, which included \$101,288 assigned from other funds of the City.

For purposes of the statement of cash flows and for presentation on the statement of net assets, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the City, are considered to be cash equivalents. Investments with maturities greater than three months at the time of purchase are reported as investments.

An analysis of the City's investment account at year-end is provided in Note 4.

#### I. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net assets and in the respective funds.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The City maintains a capitalization threshold of \$100. The City's infrastructure consists of bridges, culverts, curbs, sidewalks, storm sewers, streets, irrigation systems, and water and sewer lines. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

All reported capital assets are depreciated except for land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-type Activities
Description	Estimated Lives	Estimated Lives
Improvements of than buildings	7-20 years	7-20 years
Buildings	50 years	50 years
Equipment	3-20 years	3-20 years
Vehicles	5 years	5 years
Infrastructure	50-75 years	-
Water and Sewer Lines	-	50 years

#### J. Compensated Absences

The City reports compensated absences in accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences". Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributed to services already rendered and it is probable that the City will compensate the employees for the benefits through paid time off or some other means. The City records a liability for accumulated unused vacation time when earned for all employees with more than one year of service.

Sick leave benefits are accrued as liability using the vesting method. The liability is based on the sick leave accumulated at December 31 by those employees who are currently eligible to receive termination payments and by those employees for whom it is probable they will become eligible to receive termination benefits in the future. The City records a liability for accumulated unused sick and vacation time after 10 years of service.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year.

#### L. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund loans receivable/payable". These amounts are eliminated in the governmental and business-type activities columns of the statement of net assets, except for any net residual amounts due between governmental and business-type activities, which are presented as internal balances.

#### M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### N. Fund Balance Reserves

Reserved fund balances indicate that portion of fund equity which is not available for current appropriation or use. The unreserved portions of fund equity reflected in the governmental funds are available for use within the specific purposes of the funds.

The City reports a reservation of fund balance for amounts representing encumbrances outstanding, prepayments, unclaimed monies and perpetual care in the governmental fund financial statements. A fund balance designation is reported for parks and village green future expenditures.

#### **O.** Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **P.** Contributions of Capital

Contributions of capital in proprietary fund financial statements arise from outside contributions of capital assets, tap-in fees to the extent they exceed the cost of the connection to the system, or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements.

#### Q. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### **R.** Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water, sewer and storm water programs. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund.

#### S. Extraordinary Item

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Council and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during fiscal 2005.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

#### A. Changes in Accounting Principles

For fiscal year 2005, the City has implemented GASB Statement No. 40, "<u>Deposit and Investment</u> <u>Risk Disclosures</u>", and GASB Statement No. 42, "<u>Accounting and Financial Reporting for Impairment</u> <u>of Capital Assets and for Insurance Recoveries</u>".

GASB Statement No. 40 establishes and modified disclosure requirements related to investment risks: credit risk (including custodial credit risk and concentrations of credit risk) and interest rate risk. This statement also establishes and modified disclosure requirements for custodial credit risk on deposits.

GASB Statement No. 42 amends GASB Statement No. 34 and establishes accounting and financial reporting standards for impairment of capital assets and accounting requirements for insurance recoveries.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The implementation of GASB Statement No. 40 and GASB Statement No. 42 did not have an effect on the basic financial statements of the City, however additional note disclosure can be found in Note 4.

#### **B.** Prior Period Adjustment

A prior period adjustment is required to restate net assets/fund balance at January 1, 2005 due to errors and omissions reported in the prior year related to capital assets (see Note 9 for detail) and the bureau of workers compensation liability. The restatement had the following effect on net assets/fund balances previously stated at December 31, 2004.

Net assets at		Governm <u>Activit</u>		iness-type .ctivities	
December 31, 2004		\$ 16,450	5,875 \$ 1	4,888,241	
Prior period adjustments		(68	5,172)	198,617	
Net assets, restated at January 1, 2005		<u>\$ 15,77</u>	<u>1,703 </u> \$ 1	15,086,858	
		Street Construction Maintenance			
Governmental Funds:	General	and Repair	<b>MVLETF</b>	Nonmajor	Total
Fund balance at December 31, 2004	\$ 2,160,536	\$ 618,148	\$ 274,374	\$ 1,281,544	\$ 4,334,602
Prior period adjustments	8,167	3,222	1	(1,791)	9,599
Restated fund balance at January 1, 2005	\$ 2,168,703	<u>\$ 621,370</u>	<u>\$ 274,375</u>	<u>\$ 1,279,753</u>	\$ 4,344,201
			Storm		
<b>Enterprise Funds:</b>	Water	Sewer	Water	Total	
Net assets at December 31, 2004	\$ 7,395,903	\$ 3,984,340	\$ 3,507,998	\$ 14,888,241	
Prior period adjustments	171,146	17,369	10,102	198,617	
Restated net assets at January 1, 2005	\$ 7,567,049	\$ 4,001,709	\$ 3,518,100	<u>\$ 15,086,858</u>	

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

The January 1, 2005 unencumbered fund balance of the general fund has been restated on the statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) from \$1,428,139 to \$1,366,108. The January 1, 2005 unencumbered fund balance of the street construction, maintenance and repair fund has been restated on the statement of revenues, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) from \$113,392 to \$102,053.

#### C. Deficit Fund Balance

Fund balances at December 31, 2005 included the following individual fund deficit:

	]	Deficit
<u>Major Fund</u> Mahoning Valley Law Enforcement Task Force Fund	\$	63,468
Non-Major Fund Intermodel ODOT Grant-Sidewalks Fund	\$	7,585

The funds complied with Ohio state law, which does not permit a cash basis deficit at year-end. The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

#### **D.** Noncompliance

The District had negative cash fund balances in certain funds at June 30, 2005 in noncompliance with Ohio Revised Code Section 5705.10.

#### NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS AND INVESTMENTS

The City maintains a cash and investment pool used by all funds. Each fund type's portion of this pool is displayed on the financial statements as "Equity in Pooled Cash and Cash Equivalents." Statutes require the classification of monies held by the City into three categories:

Active Monies: those monies required to be kept in a "cash" or "near-cash" status for immediate use by the City. Such monies must by law be maintained either as cash in the City treasury; in depository accounts payable or withdrawable on demand; including negotiable order of withdrawal (NOW) account; or in money market deposit accounts.

*Inactive Monies:* those monies not required for use within the current five year period of designation of depositories. Inactive monies may be deposited or invested as certificates of deposit maturing not later than the end of the current period of designation of depositories or as savings or deposit accounts including, but not limited to, passbook accounts.

*Interim Monies:* those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim monies must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit accounts including passbook accounts.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS AND INVESTMENTS - (Continued)

Interim moneys may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation,

Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool State Treasury Asset Reserve of Ohio (STAR Ohio);
- 7. Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time: and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest, or coupons; and,
- 3. Obligations of the City.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS AND INVESTMENTS - (Continued)

#### A. Deposits with Financial Institutions

At December 31, 2005, the carrying amount of all City deposits was \$(391,391), exclusive of the \$1,075,881 in repurchase agreements included in investments below. A liability was not recorded for the negative carrying amount of deposits because there was no actual overdraft, due to the "zerobalance" nature of City's bank accounts. The negative carrying amount of deposits is due to the sweeping of monies into overnight repurchase agreements which are reported as "investments". Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of December 31, 2005, the City's bank balance of \$80,252 was covered by Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. As permitted by Ohio Revised Code, the City's deposits are collateralized by a pool of eligible securities deposited with Federal Reserve Banks, or at member banks of the Federal Reserve System, in the name of the depository bank and pledged as a pool of collateral against all public deposits held by the depository. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the City to a successful claim by the FDIC.

#### **B.** Investments

As of December 31, 2005, the City had the following investments and maturities:

		_	Investment <u>Maturities</u> 6 months or
Investment type	 Fair Value	-	less
Anthem Stock Repurchase Agreements STAR Ohio	\$ 404,854 1,075,881 4,924,679	\$	1,075,881 4,924,679
Total	\$ 6,405,414	\$	6,000,560

*Interest Rate Risk:* As a means of limiting its exposure to fair value losses arising from rising interest rates and according to state law, the City's investment policy limits investment portfolio maturities to five years or less.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The City's federal agency securities that underlie the repurchase agreement were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 4 - EQUITY IN POOLED CASH AND CASH EQUIVALENTS AND INVESTMENTS - (Continued)

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the City's \$1,075,881 investment in repurchase agreements, the entire balance is collateralized by underlying securities that are held by the investment's counterparty, not in the name of the District. Ohio law requires the market value of the securities subject to repurchase agreements must exceed the principal value of securities subject to a repurchase agreement by 2%. The City has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

*Concentration of Credit Risk:* The City places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the City at December 31, 2005:

Investment type	I	Fair Value	<u>% to Total</u>
Anthem Stock	\$	404,854	6.32%
Repurchase Agreements		1,075,881	16.80%
STAR Ohio		4,924,679	76.88%
Total	\$	6,405,414	100.00%

#### C. Reconciliation of Cash and Investment to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the footnote above to cash and investments as reported on the statement of net assets as of December 31, 2005:

Cash and Investments per footnote	
Carrying amount of deposits	\$ (391,391)
Investments	 6,405,414
Total	\$ 6,014,023
Cash and investments per Statement of Net Assets	
Governmental activities	\$ 3,274,029
Business type activities	2,659,690
Private purpose trust funds	27,855
Agency funds	 52,449
Total	\$ 6,014,023

#### **NOTE 5 - INTERFUNDS**

**A**. Interfund transfers for the year ended December 31, 2005, consisted of the following, as reported on the fund financial statements:

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### **NOTE 5 - INTERFUNDS - (Continued)**

Transfers to Nonmajor Governmental Funds from:	
General Fund	\$ 142,700
Street Construction, Maintenance and Repair	265,432
Total Transfers to Nonmajor Governmental Funds	408,132
Total Transfers	\$ 408,132

Transfers are used to (1) move revenues from the fund that statute or budget required to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and (4) transfer assets purchased by governmental funds to enterprise funds.

All transfers were made in compliance with Ohio Revised Code Sections 5705.14, 5705.15 and 5705.16.

**B.** Interfund loans consisted of the following at December 31, 2005, as reported on the fund financial statements.

Receivable Fund	Payable Fund	 Amount
General	MVLETF	\$ 175,497
Street Construction, Maintenance and Repair	Nonmajor Governmental	 167,689
		\$ 343,186

These balances resulted from the lag time between the dates that (1) interfund goods and services are provided, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### NOTE 6 - PROPERTY TAXES

Property taxes include amounts levied against all real, public utility and tangible personal property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years. The last revaluation was completed in 2002. Real property taxes are payable annually or semi-annually. The first payment is due December 31, with the remainder payable by June 20.

Taxes collected on tangible personal property (other than public utility) in one calendar year are levied in the prior calendar year on assessed values listed on December 31 of the prior year, and at tax rates determined in the preceding year. Tangible personal property used in business (except for public utilities) is currently assessed for ad valorem taxation purposes at 25 percent of its true value. Amounts paid by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30 with the remainder payable by September 20.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### **NOTE 6 - PROPERTY TAXES - (Continued)**

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property currently is assessed at 88 percent of its true value; public utility real property is assessed at 25 percent of true value. Public utility property taxes are payable on the same dates as real property taxes described previously.

The Mahoning County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City. The Mahoning County Auditor periodically remits to the City its portion of the taxes collected with final settlement in June and December for taxes payable in the first and second halves of the year, respectively. The full tax rate for all City operations for the year ended December 31, 2005 \$3.00 per \$1,000 of assessed value. The assessed values of real and tangible personal property upon which 2005 property tax receipts were based are as follows:

Real property tax	\$ 187,543,720
Public utility tangible personal property	2,875,670
Tangible personal property	7,070,625
Total assessed valuation	\$ 197,490,015

Property taxes receivables represent real and tangible personal property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2005. Although total property tax collections for the next year are measurable, they are generally not collected during the available period.

#### NOTE 7 - LOCAL INCOME TAX

The City levies a municipal income tax of one percent as follows:

*Resident* - Individuals 18 years of age and over pay the tax on income from all sources no matter where derived. The following is taxable, but is not limited to, gross salaries, gross wages, commissions, tips, gratuities and other compensation. The tax is paid on earnings, payments, bonuses, commissions, and fees received by professionals, brokers and independent contractors and the net profits from businesses, rents and farms. Also taxable is income from Sub S Corp., and partnerships. Royalties and gambling winnings over \$5,000 are taxable.

Residents who pay another city income tax are given a credit of  $\frac{1}{2}$  of 1% of the wage on which the other city tax is paid.

*Resident business* - Businesses located within the City must withhold the 1% tax on the gross compensation of all employees 18 years of age and older. They must also provide copies of all 1099 Miscellaneous Income Forms issued since the tax is not withheld on that compensation. Taxes are paid on the net profit of the business.

*Non-Resident* - Taxes are paid on income and wages earned from a business located in the City. The employer must withhold the City income tax on the wages paid all employees. Income earned while working within the city limits is taxable to the City and the employer (even when located outside of the City) must withhold the city tax on these wages. Independent contractors pay on earnings, payments, bonuses, commissions and/or fees received. Since they are not employees, the tax is not withheld by an employer and they file and pay their own taxes.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 7 - LOCAL INCOME TAX - (Continued)

*Non-Resident Business* - The tax is withheld on the individuals working within the City limits. Taxes are paid on the net profit of the portion of the business conducted within the City of Canfield or for the City of Canfield.

Income tax proceeds are received by the general fund.

#### **NOTE 8 - RECEIVABLES**

Receivables at December 31, 2005, consisted of taxes, accounts (billings for user charged services), special assessments, and intergovernmental receivables arising from grants, entitlements, and shared revenue. All intergovernmental receivables have been classified as "Due From Other Governments" on the BFS. Receivables have been recorded to the extent that they are measurable at December 31, 2005.

A summary of the principal items of receivables reported on the Statement of Net Assets follows:

Income taxes	\$ 605,339
Real and other taxes	576,722
Accounts	82,300
Special assessments	13,267
Due from other governments	679,914
Business-type Activities:	
Accounts	671,695
Due from other governments	27,600

Receivables have been disaggregated on the face of the BFS. The only receivable not expected to be collected within the subsequent year are the special assessments which are collected over the life of the assessment.

#### **NOTE 9 - CAPITAL ASSETS**

**A.** The capital asset balances of the governmental activities have been restated to correct certain errors and omissions reported in the prior year as a result of the implementation of new capital asset software in fiscal year 2005. Capital assets were imported into the City's new computer software which readded balances and recalculated depreciation from the existing spreadsheets.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

## NOTE 9 - CAPITAL ASSETS - (Continued)

Governmental Activities:	Balance 12/31/04	<u>Adjustments</u>	Restated Balance 1/01/05
Land	\$ 1,989,869	\$-	\$ 1,989,869
Construction in progress	1,051,803	(5,081)	1,046,722
Buildings	3,086,468	(1,245)	3,085,223
Land improvements	57,718	-	57,718
Equipment	3,265,940	(17,298)	3,248,642
Infrastructure	11,798,890	84,555	11,883,445
Less: accumulated depreciation	(7,226,018)	(755,998)	(7,982,016)
Total	\$ 14,024,670	\$ (695,067)	\$ 13,329,603

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

## NOTE 9 - CAPITAL ASSETS - (Continued)

Capital asset activity for governmental activities for the year ended December 31, 2005, was as follows:

Governmental Activities:	Restated Balance 1/01/05	Additions	<u>Disposals</u>	Balance 12/31/05
Capital assets, not being depreciated:				
Land	\$ 1,989,869	\$ 277,506	\$ -	\$ 2,267,375
Construction in progress	1,046,722	79,962	(1,118,778)	7,906
Total capital assets, not being				
depreciated	3,036,591	357,468	(1,118,778)	2,275,281
Capital assets, being depreciated:				
Buildings	3,085,223	-	-	3,085,223
Land improvements	57,718	5,557	-	63,275
Equipment	3,248,642	300,088	(46,102)	3,502,628
Infrastructure	11,883,445	1,180,075		13,063,520
Total capital assets, being				
depreciated	18,275,028	1,485,720	(46,102)	19,714,646
Less: accumulated depreciation:				
Buildings	(1,446,346)	(56,991)	-	(1,503,337)
Land improvements	(18,038)	(2,619)	-	(20,657)
Equipment	(1,862,767)	(251,767)	45,470	(2,069,064)
Infrastructure	(4,654,865)	(226,430)		(4,881,295)
Total accumulated depreciation	(7,982,016)	(537,807)	45,470	(8,474,353)
Total capital assets, being				
depreciated, net	10,293,012	947,913	(632)	11,240,293
Governmental activities capital				
assets, net	\$13,329,603	\$ 1,305,381	<u>\$ (1,119,410)</u>	\$13,515,574

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

## **NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the City as follows:

#### **Governmental activities:**

General government	\$ 73,494
Security of persons and property	188,721
Public health and welfare	2,558
Transportation	255,863
Community environment	1,102
Leisure time activities	16,069
Total depreciation expense - governmental activities	\$ 537,807

**B.** The capital asset balances of the business-type activities have been restated to correct certain errors and omissions reported in the prior year. Capital assets were imported into the City's new computer software which re-added balances and recalculated depreciation from the existing spreadsheets.

			Restated
	Balance		Balance
<b>Business-Type Activities:</b>	12/31/04	Adjustments	1/01/05
Land	\$ 9,140	\$ -	\$ 9,140
Construction in progress	213,171	5,082	218,253
Buildings	1,547,674	-	1,547,674
Equipment	401,862	(12,284)	389,578
Infrastructure	18,192,961	99,892	18,292,853
Less: accumulated depreciation	(7,060,500)	90,704	(6,969,796)
Total	\$ 13,304,308	<u>\$ 183,394</u>	\$ 13,487,702

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

## NOTE 9 - CAPITAL ASSETS - (Continued)

Capital asset activity for business-type activities for the year ended December 31, 2005, was as follows:

Business-type Activities:	Restated Balance 1/01/05	Additions	Disposals	Balance 12/31/05
Capital assets, not being depreciated:				
Land	\$ 9,140	\$ -	\$ -	\$ 9,140
Construction in progress	218,253	218,412	(265,540)	171,125
Total capital assets, not being				
depreciated	227,393	218,412	(265,540)	180,265
Capital assets, being depreciated:				
Buildings	1,547,674	-	-	1,547,674
Equipment	389,578	18,980	-	408,558
Infrastructure	18,292,853	329,247		18,622,100
Total capital assets, being				
depreciated	20,230,105	348,227		20,578,332
Less: accumulated depreciation:				
Buildings	(445,323)	(30,953)	-	(476,276)
Equipment	(253,843)	(27,500)	-	(281,343)
Infrastructure	(6,270,630)	(364,415)		(6,635,045)
Total accumulated depreciation	(6,969,796)	(422,868)		(7,392,664)
Total capital assets, being				
depreciated, net	13,260,309	(74,641)		13,185,668
Business-type activities capital				
assets, net	\$13,487,702	\$ 143,771	\$ (265,540)	\$13,365,933

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### **NOTE 9 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to functions/programs of the City as follows:

Business-type activities:		
Water	\$201,360	
Sewer	135,394	
Storm	86,114	
Total depreciation expense - business-type activities	\$422,868	

### NOTE 10 - VACATION AND SICK LEAVE LIABILITY

The criteria for determining vacation and sick leave benefits are derived from negotiated agreements and State laws. Employees earn ten to thirty days of vacation per year, depending upon length of service. Earned unused vacation time up to a maximum of 200 hours is paid upon termination of employment. Employees earn sick leave at a rate of ten (10) hours per month. Sick leave accrual is continuous, up to 2,000 hours. Upon retirement or death, an employee with 10 years of continuous service can be paid an amount equal to one-fourth (1/4) the total number of accumulated, unused sick hours, not to exceed the maximum of 480 hours. As of December 31, 2005, the liability for unpaid compensated absences was \$184,905 for the entire City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

## NOTE 11 - LONG-TERM OBLIGATIONS

A. During 2005, the following changes occurred in governmental activities long-term obligations:

							Amounts
	Date of	Interest	Balance			Balance	Due in
Governmental Activities:	Issue	Rate	12/31/04	Additions	<u>Retirements</u>	12/31/05	<u>One Year</u>
OPWC Loans:							
Hillside Drive Replacement	1992	3.00%	\$ 33,478	\$-	\$ (10,829)	\$ 22,649	\$ 11,156
Brookpark Storm Water Imp.	1994	0.00%	25,918	-	(2,728)	23,190	2,728
Hillside Storm Water Imp	1994	0.00%	70,851	-	(7,872)	62,979	7,872
Court St. Area Storm Water Imp.	2000	0.00%	221,935		(14,318)	207,617	14,318
Total OPWC Loans			352,182		(35,747)	316,435	36,074
General Obligation Bonds:							
Storm Water Improvement	1992	4.75%	200,000	-	(25,000)	175,000	25,000
Water System Improvement	1986	7.75%	250,000	-	(125,000)	125,000	125,000
Red Gate Land Acquisition	2003	2.78%	1,300,000	-	-	1,300,000	-
Municipal Complex Improvement	1994	4.75%	375,000		(37,500)	337,500	37,500
Total G.O. Bonds			2,125,000		(187,500)	1,937,500	187,500
Other Long-Term Obligations: Compensated Absences			152,568	146,381	(138,616)	160,333	89,603
compensated rubbenees			152,500	110,301	(150,010)	100,555	
Total governmental activities							
long-term obligations			\$ 2,629,750	\$ 146,381	\$ (361,863)	\$2,414,268	\$ 313,177

Compensated absences reported in the statement of net assets will be paid from the fund from which the employee's salaries are paid.

The following is the summary of the City's future annual debt service and interest requirements for governmental fund obligations:

Year Ending	<u>0</u>	<b>PWC</b> Loans	<u>.</u>	Gener	al Obligation	Bonds
December 31,	Principal	Interest	Total	Principal	Interest	Total
2006	\$ 36,074	\$ 596	\$ 36,670	\$ 187,500	\$ 84,776	\$ 272,276
2007	36,413	259	36,672	62,500	86,223	148,723
2008	24,920	-	24,920	62,500	83,432	145,932
2009	24,920	-	24,920	62,500	80,286	142,786
2010	24,920	-	24,920	62,500	77,317	139,817
2011 - 2015	104,757	-	104,757	1,500,000	53,799	1,553,799
2016 - 2020	64,431	-	64,431			
	\$ 316,435	\$ 855	\$ 317,290	\$ 1,937,500	\$ 465,833	\$ 2,403,333

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

**B.** During the fiscal year 2005, the following changes occurred in the City's business-type long-term liabilities:

Business-Type Activities	Date of Issue	Interest Rate	Balance 12/31/04	Additions	Retirements	Balance 12/31/05	Amounts Due in <u>One Year</u>
OPWC Loans:							
Sawmill Sanitary Main Replacement	2002	0.00%	\$ 297,190	\$-	\$ (18,012)	\$ 279,178	\$ 18,012
Sawmill Sanitary Main Lining	2003	0.00%	439,935		(23,154)	416,781	23,154
Total OPWC Loans			<u>\$ 737,125</u>	<u>\$</u> -	<u>\$ (41,166)</u>	<u>\$ 695,959</u>	<u>\$ 41,166</u>
General Obligation Bonds:							
Water Main Construction	1994	4.75%	\$ 125,000	\$-	\$ (12,500)	\$ 112,500	\$ 12,500
Water Storage Tank	1992	4.75%	304,000	-	(38,000)	266,000	38,000
Northwest Intercepter	1986	7.75%	60,000	-	(30,000)	30,000	30,000
Sewer System Improvement	1996	4.75%	339,000		(24,000)	315,000	25,000
Total G.O. Bonds			<u>\$ 828,000</u>	<u>\$</u> -	<u>\$ (104,500)</u>	<u>\$ 723,500</u>	<u>\$ 105,500</u>
Other Long-Term Obligations:							
Compensated absences			\$ 35,458	\$ 32,787	<u>\$ (43,673)</u>	\$ 24,572	\$ 17,354
Total governmental activities							
long-term obligations			\$ 1,600,583	\$ 32,787	<u>\$ (189,339)</u>	\$ 1,444,031	\$ 164,020

User charges, impact fees and property taxes are used to pay the G. O. Bonds reported in the enterprise funds. The remaining G.O. Bonds and OPWC Loans will be paid from the proceeds of the municipal income tax.

The following is the summary of the City's future annual debt service and interest requirements for business-type activities obligations:

Year Ending	OPWC Loa	ans	Gener	al Obligation	Bonds
December 31,	Principal Interest	Total	Principal	Interest	Total
2006	\$ 41,166 \$ -	\$ 41,166	\$ 105,500	\$ 35,268	\$ 140,768
2007	41,166 -	41,166	76,500	29,355	105,855
2008	41,166 -	41,166	78,500	25,721	104,221
2009	41,166 -	41,166	79,500	21,993	101,493
2010	41,166 -	41,166	80,500	18,216	98,716
2011 - 2015	205,830 -	205,830	303,000	37,382	340,382
2016 - 2020	205,830 -	205,830	-	-	-
2021 - 2023	78,469 -	78,469	-	-	-
	\$ 695,959 \$ -	\$ 695,959	\$ 723,500	\$ 167,935	\$ 891,435

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

#### C. Legal Debt Margin

The Ohio Revised Code provides that the net debt of a municipal corporation, whether or not approved by the electors, shall not exceed 10.5% of the total value of all property in the municipal corporation as listed and assessed for taxation. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total taxation value of property. The statutory limitations on debt are measured by a direct ratio of net debt to tax valuation and expressed in terms of a percentage. At December 31, 2005, the City's total debt margin was \$19,391,707 and the unvoted debt margin was \$9,517,206.

#### NOTE 12 - RISK MANAGEMENT

The City is exposed to various risks of loss related to torts: theft of, damage to, and the destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2005, the City contracted with several companies for various types of insurance as follows:

<u>Company</u>	<b>Type of Coverage</b>	<b>Deductible</b>
City of Canfield Insurance Policies:		
Scottsdale Indemnity Company	General Liability Umbrella Liability General Property Insurance Commercial Inland Marine Commercial Property Commercial Automobile- Comprehensive Commercial Automobile-	None None \$ 500 500 767 3,286
Western Surety/ State Auto Insurance Company	Collision Bond- Employee & Officials	None
Gemini Insurance Company	Law Enforcement Liability	25,000
Columbia Casualty Company	Public Officials Liability	10,000
MVLETF Insurance Policies:		
Cincinnati Insurance Company	General Liability Commercial Property	None 500
Westfield Companies	Commercial Automobile - Comprehensiv Commercial Automobile - Collision	ve 1,000 1,000

No settlements exceeded the insurance coverage in the last three years. There has been no significant reduction in coverage from the prior year.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### **NOTE 13 - DEFINED BENEFIT PENSION PLANS**

#### A. Ohio Public Employees Retirement System

The City participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the member directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost of living adjustments to members of the traditional and combined plans. Members of the member directed plan do not qualify for ancillary benefits. Authority to established and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 E. Town St., Columbus, OH 43215-4642 or by calling (614) 222-6705.

For the year ended December 31, 2005, the members of all three plans, except those in law enforcement or public safety participating in the traditional plan, were required to contribute 8.5% of their annual covered salaries. Members participating in the traditional plan who were in law enforcement contributed 10.1% of their annual covered salary; members in public safety contributed 9%. The City's contribution rate for pension benefits for 2005 was 9.55%, except for those plan members in law enforcement or public safety. For those classifications, the City's pension contributions were 12.7% of covered payroll. The Ohio Revised Code provides statutory authority for member and employer contributions.

The City's required contributions for pension obligations to the traditional and combined plans for the years ended December 31, 2005, 2004, and 2003 were \$162,724, \$154,554, and \$146,502, respectively; 100% has been contributed for 2004 and 2003. 92.11% has been contributed for 2005. The City and plan members did not make any contributions to the member-directed plan for 2005.

#### **B.** Ohio Police and Fire Pension Fund

The City contributes to the Ohio Police and Fire Pension Fund (OP&F), a cost-sharing multipleemployer defined benefit pension plan. OP&F provides retirement and disability benefits, annual costof-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 13 - DEFINED BENEFIT PENSION PLANS - (Continued)

Plan members are required to contribute 10.0% of their annual covered salary to fund pension obligations while the City is required to contribute 11.75% for police officers and 16.25% for firefighters. Contributions are authorized by State statute. The City's contributions to the fund for the police were \$170,393, \$160,226, and \$162,688 for the years ended December 31, 2005, 2004, and 2003. The full amount has been contributed for 2004 and 2003. 78.42% for police has been contributed for 2005 with the remainder being reported as a liability.

#### NOTE 14 - POSTRETIREMENT BENEFIT PLANS

#### A. Ohio Public Employees Retirement System

The Ohio Public Employees Retirement System (OPERS) provides postretirement health care coverage to age and service retirees with ten or more years of qualifying Ohio service credit with either the traditional or combined plans. Health care coverage for disability recipients and primary survivor recipients is available. Members of the member-directed plan do not qualify for postretirement health care coverage. The health care coverage provided by the retirement system is considered an Other Postemployment Benefit as described in GASB Statement No. 12, "Disclosure of Information on Postemployment Benefits other than Pension Benefits by State and Local Government Employers". A portion of each employer's contribution to the traditional or combined plans is set aside for the funding of postretirement health care based on authority granted by State statute. The 2005 local government employer contribution rate was 13.55% of covered payroll (16.70% for public safety and law enforcement); 4.00% of covered payroll was the portion that was used to fund health care.

Benefits are advance-funded using the entry age normal actuarial cost method. Significant actuarial assumptions, based on OPERS's latest actuarial review performed as of December 31, 2003, include a rate of return on investments of 8.00%, an annual increase in active employee total payroll of 4.00% compounded annually (assuming no change in the number of active employees) and an additional increase in total payroll of between .50% and 6.3% based on additional annual pay increases. Health care premiums were assumed to increase 1.00% and 6.00% annually for the next eight years and 4.00% annually after nine years.

All investments are carried at market. For actuarial valuation purposes, a smoothed market approach is used. Assets are adjusted to reflect 25% of unrealized market appreciation or depreciation on investment assets annually.

The number of active contributing participants in the traditional and combined plans was 376,109 as of December 31, 2005. The number of active participants for both plans used in the December 31, 2004 actuarial valuation was 355,287. Actual employer contributions for 2005 which were used to fund postemployment benefits were \$48,037. The actual contribution and the actuarially required contribution amounts are the same. OPERS's net assets available for payment of benefits at December 31, 2005 were \$11.1 billion. At December 31, 2005, the actuarially accrued liability and the unfunded actuarial accrued liability were \$31.3 billion and \$20.2 billion, respectively.

In December 2001, the Board adopted the Health Care "Choices" Plan. The Choices Plan will be offered to all persons newly hired in an OPERS covered position after January 1, 2003, with no prior service credit accumulated toward health care coverage. Choices will incorporate a cafeteria approach, offering a broader range of health care options. The Plan uses a graded scale from ten to thirty years to calculate a monthly health care benefit. This is in contrast to the ten-year "cliff" eligibility standard for the present Plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 14 - POSTRETIREMENT BENEFIT PLANS - (Continued)

The benefit recipient will be free to select the option that best meets their needs. Recipients will fund health care costs in excess of their monthly health care benefit. The Plan will also offer a spending account feature, enabling the benefit recipient to apply their allowance toward specific medical expenses, much like a Medical Spending Account.

On September 9, 2004 the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) with an effective date of January 1, 2007. The HCPP restructures OPERS' health care coverage to improve the financial solvency of the fund in response to skyrocketing health care costs.

#### **B.** Ohio Police and Fire Pension Fund

The Ohio Police and Fire Pension Fund (OP&F) provides postretirement health care coverage to any person who receives or is eligible to receive a monthly service, disability or survivor benefit check or is a spouse or eligible dependent child of such person. An eligible dependent child is any child under the age of 18 whether or not the child is attending school, or under the age of 22 if attending school full-time or on a 2/3 basis.

The health care coverage provided by the retirement system is considered an Other Postemployment Benefit (OPEB) as described in GASB Statement No. 12, "<u>Disclosure of Information on</u> <u>Postemployment Benefits other than Pension Benefits by State and Local Government Employers</u>". The Ohio Revised Code provides the authority allowing the Ohio Police and Fire Pension Fund's board of trustees to provide health care coverage and states that health care costs paid from the funds of OP&F shall be included in the employer's contribution rate. Health care funding and accounting is on a pay-as-you-go basis. The total police employer contribution rate is 19.5% of covered payroll and the total firefighter employer contribution rate is 24% of covered payroll, of which 7.75% of covered payroll was applied to the postemployment health care program during 2005. In addition, since July 1, 1992, most retirees have been required to contribute a portion of the cost of their health care coverage through a deduction from their monthly benefit payment. Beginning in 2001, all retirees and survivors have monthly health care contributions.

The City's actual contributions for 2005 that were used to fund postemployment benefits were \$67,646 for police. The OP&F's total health care expense for the year ended December 31, 2005 was \$108.039 million, which was net of member contributions of \$55,272 million. The number of OP&F participants eligible to receive health care benefits as of December 31, 2005 was 13,922 for police and 10,537 for firefighters.

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING

While the City is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual (Non-GAAP Budgetary Basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual (GAAP).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### NOTE 15 - BUDGETARY BASIS OF ACCOUNTING - (Continued)

- 2. Expenditures/expenses are recorded when paid in cash (budget) as opposed to when the liability is incurred (GAAP).
- 3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance (GAAP).
- 4. Unreported cash represents amounts received but not included as revenue on the budget basis operating statements. These amounts are included as revenue on the GAAP basis operating statement.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements (as reported in the fund financial statements) to the budgetary basis statements for all governmental funds for which a budgetary basis statement is presented.

#### Net Change in Fund Balance

	_	General	Street Construction Maintenance and Repair	Mahoning Valley Law Enforcement <u>Task Force</u>
Budget basis	\$	(741,292)	\$ (30,954)	\$ (353,269)
Net adjustment for revenue accruals		106,648	(10,751)	44,914
Net adjustment for expenditure accruals		(453)	(2,910)	(26,725)
Net adjustment for other sources/uses		93,464	(243,896)	(93,464)
Adjustment for encumbrances		320,407	39,505	90,701
GAAP basis	\$	(221,226)	\$(249,006)	\$(337,843)

#### **NOTE 16 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and state agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2005.

#### **B.** Litigation

The City is party to legal proceedings. The City management is of the opinion that the ultimate disposition of various claims and legal proceeds will not have a material effect, if any, on the financial condition of the City.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2005

#### **NOTE 17 - LAND LEASE AGREEMENTS**

In fiscal year 1993, the City entered into a land lease for the use of land from the Canfield Board of Education for the operation, maintenance, and repair of a water storage tank. The term of the lease is 99 years commencing May 1, 1993 and ending April 30, 2092, unless otherwise terminated or extended as permitted by the agreement. The City shall pay Canfield Board of Education \$3,000 annually with adjustments based on the consumer price index every ten years. The current payment is \$3,000. The Canfield Board of Education retains title to the property.

In fiscal year 1995, the City entered into a land lease agreement for the use of land from the Consolidated Rail Corporation for the location and maintenance of a sanitary sewer pipe. The term of the lease commenced on December 1, 1995, and ends 90 days from the notice of either party. This land was subsequently acquired by the Mill Creek Metropolitan Park District. The lease agreement continues. The City shall pay the Mill Creek Metropolitan Park District \$2,000 annually with annual adjustments based on the consumer price index. The current payment is \$2,000. The Mill Creek Metropolitan Park District retains title to the property.

In fiscal year 2000, the City entered into a land lease agreement for the use of land from the Mill Creek Metropolitan Park District for the location and maintenance of a sanitary sewer pipe. The term of the lease is 40 years commencing January 12, 2000, unless otherwise terminated or extended as permitted by the agreement. The City shall pay the Mill Creek Metropolitan Park District \$2,000 annually through 2004, with adjustments thereafter as provided in the agreement. The Mill Creek Metropolitan Park District retains title to the property.

#### **NOTE 18 - SIGNIFICANT SUBSEQUENT EVENTS**

Effective January 1, 2006, the City of Youngstown became the fiscal agent for the Mahoning Valley Law Enforcement Task Force.

The City renewed the \$1,300,000 loan for Red Gate Land Acquisition June 21, 2006, Ordinance 2006-15.



Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

## Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Government Auditing Standards*

Members of Council and Mayor City of Canfield 104 Lisbon Street Canfield, OH 44406

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Canfield, Mahoning County (the "City") as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 3, 2008. As disclosed in Note 3B to the financial statements, a prior period restatement of capital assets and bureau of workers' compensation liability was required due to errors and omissions reported in prior years. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City's ability to record, process, summarize or report financial data consistent with the assertions of management in the financial statements. The reportable condition is described in the accompanying schedule of findings and responses as item 2005-COC-001.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we believe that the reportable condition described above is a not material weakness. We also noted other matters involving internal control over financial reporting that we have reported to management in a separate letter dated December 3, 2008.

Members of Council and Mayor City of Canfield

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* which is described in the accompanying schedule of findings and responses as item 2005-COC-002. We also noted certain matters of noncompliance that we have reported to the management of the City in a separate letter dated December 3, 2008.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of management and the City of Canfield and is not intended to be and should not be used by anyone other than these specified parties.

Julian & Sube the?

Julian & Grube, Inc. December 3, 2008

## CITY OF CANFIELD MAHONING COUNTY, OHIO

## SCHEDULE OF FINDINGS & RESPONSES DECEMBER 31, 2005

# FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

Finding Number

2005-COC-001

#### Reportable Condition

The City lacks controls over timely and accurate financial reports. The City prepares its own financial statements; however, the City's draft financial statements were not complete until October 29, 2008, well beyond the deadline for filing the financial report with the Auditor of State's Office.

This could significantly impact management's ability to effectively guide the City. Critical areas such as financial analysis, budgeting and debt financing, etc. could be negatively impacted.

We recommend the City management take a more active role in overseeing the timeliness of the financial reporting process. We further recommend that they evaluate steps necessary to ensure financial reports are issued in a timely manner. This will help ensure that reports are submitted as required.

<u>Client's Response</u>: The City Finance Director is aware of the requirements and is making an effort to be timelier in the future. The delay in the preparation of the financial statements is partly due to the implementation of new computer software used to prepare the financial statements. Synchronizing a computer system to be able to prepare GASB 34 statements is a very difficult task. The City Finance Director is very, very pleased with the end result. Management is aware of the delay and after the 2006 report is audited they will be on the road to being timely as in the past.

Finding Number	2005-COC-002
----------------	--------------

Ohio Revised Code Section 5705.10 in part requires that money paid into any fund shall be expended only after such fund receives monies to cover the expenditures.

It was noted during the audit that at June 30, 2005, the City maintained a negative cash fund balance in the following funds:

NonMajor Fund	<b>Balance</b>
Recreation Fund	\$(1,313)
Cops Fast Grant Fund	(30,028)
Hillside Dr Debt Retirement Fund	(5,327)
W. Main Street Project Fund	(103,632)

## CITY OF CANFIELD MAHONING COUNTY, OHIO

## SCHEDULE OF FINDINGS & RESPONSES DECEMBER 31, 2005

## FINDINGS RELATED TO THE BASIC FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS - (CONTINUED)

Finding Number	2005-COC-002

By having negative fund balances, these funds have spent other funds' balances. This could indicate insufficient monitoring of appropriations and related expenditures and review of cash management. No fund should have a negative cash fund balance throughout the year or at year end.

We recommend that the City properly expend monies only after funds have been received and subsequent to proper appropriation. If funds are anticipated, but not yet received and expenditures are necessary, the City should advance or transfer funds from the General Fund with proper Council approval. We recommend the City utilize its accounting software program to its fullest and continually review relevant reports to assist in preventing negative fund balances.

<u>*Client's Response:*</u> The City Finance Director is aware of the requirements and will make an effort to monitor cash balances in the future and advance or transfer funds in accordance with the Ohio Revised Code as needed.

# CITY OF CANFIELD MAHONING COUNTY, OHIO

Finding Number	Finding Summary	Fully Corrected?	Not Corrected, Partially Corrected; Significantly Different Corrective Action Taken; or Finding No Longer Valid; <i>Explain</i> :
2004-COC-001	31 U.S.C. 7502(a)(1)(A) requires non-federal entities that expend more than \$500,000 in federal awards to have an annual single audit conducted and filed with the Federal Audit Clearing House within nine months after year end. The City did not have the 2004 single audit conducted until fiscal year 2006.	No longer valid	The City is not a single audit for 2005.

# SCHEDULE OF PRIOR AUDIT FINDINGS DECEMBER 31, 2005





## **CITY OF CANFIELD**

MAHONING COUNTY

CLERK'S CERTIFICATION This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbett

CLERK OF THE BUREAU

CERTIFIED APRIL 2, 2009

> 88 E. Broad St. / Fourth Floor / Columbus, OH 43215-3506 Telephone: (614) 466-4514 (800) 282-0370 Fax: (614) 466-4490 www.auditor.state.oh.us