### **AUDIT REPORT**

For the Year Ended June 30, 2008

Charles E. Harris & Associates, Inc.
Certified Public Accountants and Government Consultants



# Mary Taylor, CPA Auditor of State

Board of Education Crestview Local School District 1575 State Route 96 East Ashland, Ohio 44805

We have reviewed the *Report of Independent Accountants* of the Crestview Local School District, Richland County, prepared by Charles E. Harris & Associates, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Crestview Local School District is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

January 2, 2009



### **AUDIT REPORT**

For the Year Ended June 30, 2008

### TABLE OF CONTENTS

<u>TITLE</u>	<b>PAGE</b>
Report of Independent Accountants	1 - 2
Management's Discussion and Analysis	3 - 12
Statement of Net Assets	13
Statement of Activities	14
Balance Sheet – Governmental Funds	15
Reconciliation of Total Governmental Fund Balances to Net Assets of Governmental Activities	16
Statement of Revenues, Expenditures and Changes in Fund Balances – Governmental Funds	17
Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	18
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual – General Fund	19
Statement of Fiduciary Net Assets – Fiduciary Funds	20
Statement of Changes in Fiduciary Net Assets – Fiduciary Fund	21
Notes to the Basic Financial Statements	22 - 47
Schedule of Federal Awards Expenditures	48
Notes to the Schedule of Federal Awards Expenditures	49
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Performed in Accordance with <i>Government Auditing Standards</i>	50 - 51
Report on Compliance with Requirements Applicable to Each Major Program and Internal Control Over Compliance in Accordance with <i>OMB Circular A-133</i>	52 - 53
Schedule of Findings and Questioned Costs	54 - 55
Schedule of Prior Audit Findings	56



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### Charles E. Harris & Associates, Inc.

Certified Public Accountants

### REPORT OF INDEPENDENT ACCOUNTANTS

Crestview Local School District Richland County 1575 St. Rt. 96 Ashland, Ohio 44805

#### To the Board of Education:

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Crestview Local School District, Richland County, Ohio, (the District), as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Crestview Local School District, Richland County, Ohio, as of June 30, 2008, and the respective changes in financial position and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

The management's discussion and analysis is not a required part of the basic financial statements, but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally on inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

In accordance with Government Auditing Standards, we have also issued our report dated December 5, 2008 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. While we did not opine on the internal control over financial reporting or on compliance, that report describes the scope of our testing of internal control over financial reporting and compliance and results of that testing. That report is an integral part of an audit performed in accordance with Government Auditing Standards. You should read it in conjunction with this report in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Crestview Local School District's basic financial statements. The accompanying schedule of federal awards expenditures is presented for the purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is not a required part of the basic financial statements. Such information as been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

Charles E. Harris & Associates, Inc. December 5, 2008

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The management's discussion and analysis of the Crestview Local School District's (the "District") financial performance provides an overall review of the District's financial activities for the fiscal year ended June 30, 2008. The intent of this discussion and analysis is to look at the District's financial performance as a whole; readers should also review the basic financial statements and the notes to the basic financial statements to enhance their understanding of the District's financial performance.

### **Financial Highlights**

Key financial highlights for 2008 are as follows:

- In total, net assets of governmental activities increased \$231,000 which represents a 0.88% increase from 2007.
- General revenues accounted for \$9,808,501 in revenue or 82.45% of all revenues. Program specific revenues in the form of charges for services and sales, grants and contributions accounted for \$2,087,644 or 17.55% of total revenues of \$11,896,145.
- The District had \$11,571,574 in expenses related to governmental activities; \$2,087,644 of these expenses was offset by program specific charges for services, grants or contributions. General revenues supporting governmental activities (primarily taxes and unrestricted grants and entitlements) of \$9,808,501 were not adequate to provide for these programs.
- The District's major governmental funds are the general fund, the debt service fund and classroom facilities fund. The general fund had \$9,714,927 in revenues and \$9,103,827 in expenditures. During fiscal year 2008, the general fund's fund balance increased \$611,100 from \$3,679,319 to \$4,290,419.
- The District's debt service fund had \$443,687 in revenues and \$471,331 in expenditures. During fiscal year 2008, the debt service fund's fund balance decreased \$27,644 from \$759,790 to \$732,146.
- The District's classroom facilities fund had \$4,722 in revenues and \$93,571 in other financing uses. During fiscal year 2008, the classroom facilities fund's fund balance decreased \$88,849 from \$392,157 to \$303,308.

### **Using these Basic Financial Statements**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the District as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net assets and statement of activities provide information about the activities of the whole District, presenting both an aggregate view of the District's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the District's most significant funds with all other nonmajor funds presented in total in one column. In the case of the District, the general fund and classroom facilities fund are by far the most significant funds, and the only governmental funds reported as major funds.

MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### Reporting the District as a Whole

### Statement of Net Assets and the Statement of Activities

While this document contains the large number of funds used by the District to provide programs and activities, the view of the District as a whole looks at all financial transactions and asks the question, "How did we do financially during 2008?" The statement of net assets and the statement of activities answer this question. These statements include *all assets, liabilities, revenues and expenses* using the *accrual basis of accounting* similar to the accounting used by most private-sector companies. This basis of accounting takes into accounts all of the current year's revenues and expenses regardless of when cash is received or paid.

These two statements report the District's *net assets* and changes in those assets. This change in net assets is important because it tells the reader that, for the District as a whole, the *financial position* of the District has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the District's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required educational programs and other factors.

In the statement of net assets and the statement of activities, the governmental activities include the District's programs and services, including instruction, support services, operation and maintenance of plant, pupil transportation, extracurricular activities, and food service operations.

The District's statement of net assets and statement of activities can be found on pages 13-14 of this report.

### Reporting the District's Most Significant Funds

### Fund Financial Statements

The analysis of the District's major governmental funds begins on page 9. Fund financial reports provide detailed information about the District's major funds. The District uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the District's most significant funds. The District's major governmental funds are the general fund, the debt service fund and the classroom facilities fund.

### Governmental Funds

Most of the District's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called *modified accrual* accounting, which measures cash and all other *financial assets* that can readily be converted to cash. The governmental fund financial statements provide a detailed *short-term* view of the District's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance educational programs. The relationship (or differences) between governmental *activities* (reported in the statement of net assets and the statement of activities) and governmental *funds* is reconciled in the basic financial statements. The basic governmental fund financial statements can be found on pages 15-19 of this report.

### Reporting the District's Fiduciary Responsibilities

The District is the trustee, or fiduciary, for its scholarship programs. This activity is presented as a private-purpose trust fund. The District also acts in a trustee capacity as an agent for individuals or other entities. These activities are reported in agency funds. All of the District's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets on pages 20 and 21. These activities are excluded from the District's other financial statements because the assets cannot be utilized by the District to finance its operations.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 22-47 of this report.

### The District as a Whole

The statement of net assets provides the perspective of the District as a whole.

The table below provides a summary of the District's net assets for 2007 and 2006.

### **Net Assets**

	Governmental Activities  2008	Governmental Activities 2007
<u>Assets</u>		
Current and other assets	\$ 10,264,772	\$ 9,400,896
Capital assets, net	25,107,075	25,596,271
Total assets	35,371,847	34,997,167
Liabilities		
Current liabilities	4,175,089	3,824,067
Long-term liabilities	4,646,446	4,853,788
Total liabilities	8,821,535	8,677,855
Net Assets		
Invested in capital		
assets, net of related debt	21,142,457	21,357,122
Restricted	1,412,580	1,569,936
Unrestricted	3,995,275	3,392,254
Total net assets	<u>\$ 26,550,312</u>	\$ 26,319,312

Over time, net assets can serve as a useful indicator of a government's financial position. At June 30, 2008, the District's assets exceeded liabilities by \$25,550,312. Of this total, \$3,995,275 is unrestricted in use.

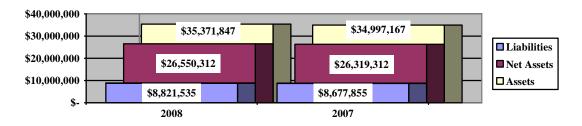
At year-end, capital assets represented 70.98% of total assets. Capital assets include land, land improvements, buildings and improvements, furniture and equipment and vehicles. Capital assets, net of related debt to acquire the assets at June 30, 2008, were \$21,142,457. These capital assets are used to provide services to the students and are not available for future spending. Although the District's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets may not be used to liquidate these liabilities.

A portion of the District's net assets, \$1,412,580, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets of \$3,995,275 may be used to meet the District's ongoing obligations to the students and creditors.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The graph below shows the District's assets, liabilities and net assets for the governmental activities for 2008 and 2007:

### **Governmental Activities**



The table below shows the change in net assets for fiscal year 2008 and 2007.

### **Change in Net Assets**

Revenues	Governmental Activities2008	Governmental Activities		
Program revenues:				
Charges for services and sales	\$ 550,951	\$ 487,707		
Operating grants and contributions	1,530,122	1,447,213		
Capital grants and contributions	6,571	31,170		
General revenues:				
Property taxes	2,921,537	3,279,329		
Grants and entitlements	6,589,737	6,223,475		
Investment earnings	280,378	312,708		
Other	16,849	28,157		
Total revenues	11,896,145	11,809,759		

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### **Change in Net Assets**

	Governmental Activities 2008	Governmental Activities		
Expenses				
Program expenses:				
Instruction:				
Regular	\$ 5,015,037	\$ 5,083,843		
Special	1,307,745	1,218,158		
Vocational	228,960	222,600		
Other	41,555	17,446		
Support services:				
Pupil	425,095	377,695		
Instructional staff	343,191	321,479		
Board of education	76,444	75,278		
Administration	725,441	651,533		
Fiscal	243,452	212,566		
Business	962	952		
Operations and maintenance	1,173,579	1,096,509		
Pupil transportation	801,782	959,708		
Central	75,018	52,040		
Operations of non-instructional services:				
Food service operations	435,461	421,748		
Other non-instructional services	8,201	10,401		
Extracurricular activities	422,636	255,803		
Interest and fiscal charges	247,015	248,330		
Total expenses	11,571,574	11,226,089		
Special Item	(93,571)	-		
Change in net assets	231,000	583,670		
Net assets at beginning of year	26,319,312	25,735,642		
Net assets at end of year	\$ 26,550,312	\$ 26,319,312		

### **Governmental Activities**

Net assets of the District's governmental activities increased \$231,000. Total governmental expenses of \$11,571,574 were offset by program revenues of \$2,087,644 and general revenues of \$9,808,501. Program revenues supported 18.04% of the total governmental expenses.

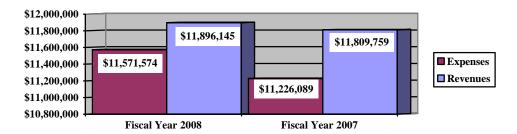
The primary sources of revenue for governmental activities are derived from property taxes, and grants and entitlements. These revenue sources represent 79.95% of total governmental revenue.

The largest expense of the District is for instructional programs. Instruction expenses totaled \$6,593,297 or 56.98% of total governmental expenses for fiscal year 2008.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The graph below presents the District's governmental activities revenue and expenses for fiscal year 2008 and 2007.

### **Governmental Activities - Revenues and Expenses**



The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

### **Governmental Activities**

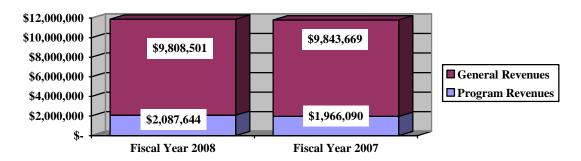
	Total Cost of Services 2008		N 	Net Cost of Services 2008	Total Cost of Services 2007		Net Cost of Services 2007	
Program expenses								
Instruction:								
Regular	\$	5,015,037	\$	4,808,175	\$	5,083,843	\$	4,850,294
Special		1,307,745		267,306		1,218,158		208,270
Vocational		228,960		184,792		222,600		179,170
Other		41,555		38,877		17,446		17,446
Support services:								
Pupil		425,095		293,083		377,695		349,550
Instructional staff		343,191		320,897		321,479		299,054
Board of education		76,444		76,444		75,278		75,278
Administration		725,441		725,441		651,533		651,533
Fiscal		243,452		243,452		212,566		212,225
Business		962		687		952		819
Operations and maintenance		1,173,579		1,172,477		1,096,509		1,061,473
Pupil transportation		801,782		768,179		959,708		916,444
Central		75,018		61,018		52,040		38,040
Operations of non-instructional services								
Food service operations		435,461		11,322		421,748		26,539
Other non-instructinal services		8,201		8,201		10,401		2,862
Extracurricular activities		422,636		256,564		255,803		122,672
Interest and fiscal charges		247,015		247,015		248,330		248,330
Total expenses	\$	11,571,574	\$	9,483,930	\$	11,226,089	\$	9,259,999

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The dependence upon tax and other general revenues for governmental activities is apparent, 80.38% of instruction activities are supported through taxes and other general revenues. For all governmental activities, general revenue support is 81.96%. The District's taxpayers and grants and entitlements received from the State of Ohio, as a whole, are by far the primary support for the District's students.

The graph below presents the District's governmental activities revenue for fiscal year 2008 and 2007.

### **Governmental Activities - General and Program Revenues**



### The District's Funds

The District's governmental funds reported a combined fund balance of \$5,662,515, which is higher than last year's total of \$5,100,195. The schedule below indicates the fund balance and the total change in fund balance as of June 30, 2008 and 2007.

	Fund Balance June 30, 2008	Fund Balance June 30, 2007	Increase (Decrease)	Percentage Change		
General	\$ 4,290,419	\$ 3,679,319	\$ 611,100	16.61 %		
Debt service	732,146	759,790	(27,644)	(3.64) %		
Classroom facilities	303,308	392,157	(88,849)	(22.66) %		
Other governmental	336,642	268,929	67,713	25.18 %		
Total	\$ 5,662,515	\$ 5,100,195	\$ 562,320	11.03 %		

### General Fund

The District's general fund balance increased \$611,100. The increase is primarily due to increased State revenue over the prior year coupled with expenditures remaining flat compared to the prior year. Revenues exceeded expenditures for fiscal year 2008 by \$611,100.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

The table that follows assists in illustrating the financial activities and fund balance of the general fund.

	2008			2007		Increase	Percentage	
	_	Amount	_	Amount		Decrease)	<u>Change</u>	
Revenues								
Taxes	\$	2,232,437	\$	2,480,973	\$	(248,536)	(10.02)	%
Earnings on investments		311,409		290,308		21,101	7.27	%
Intergovernmental		6,983,844		6,597,996		385,848	5.85	%
Other revenues		187,237		129,423		57,814	44.67	%
Total	\$	9,714,927	\$	9,498,700	\$	216,227	2.28	%
<b>Expenditures</b>								
Instruction	\$	5,419,949	\$	5,269,204	\$	150,745	2.86	%
Support services		3,398,977		3,332,131		66,846	2.01	%
Non-instructional services		8,201		6,519		1,682	25.80	%
Extracurricular activities		252,593		242,484		10,109	4.17	%
Facilities acquisition and construction		19,485		34,847		(15,362)	(44.08)	%
Debt service		4,622		11,093		(6,471)	(58.33)	%
Total	¢	0 102 927	¢	0 006 270	¢	207.540	2 22	%
Total	\$	9,103,827	\$	8,896,278	\$	207,549	2.33	%

Tax revenues decreased 10.02%. This increase is the result of a smaller amount of taxes being collected by the County Auditors. Earnings on investments increased 7.27% due to several investments reaching maturity. State funding increased by 5.85%. Expenditures increased a mere 2.33%, most of which was due to personnel costs.

### Debt Service Fund

The District's debt service fund had \$443,687 in revenues and \$471,331 in expenditures. During fiscal year 2008, the debt service fund's fund balance decreased \$27,644 from \$759,790 to \$732,146.

### Classroom Facilities Fund

The District's classroom facilities fund had \$4,722 in revenues and \$93,571 in other financing uses. During fiscal year 2008, the classroom facilities fund's fund balance decreased \$88,849 from \$392,157 to a balance of \$303,308.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### General Fund Budgeting Highlights

The District's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the general fund.

During the course of fiscal year 2008, the District amended its general fund budget several times. For the general fund, original budgeted revenues and other financing sources were \$9,108,509 and final budgeted revenues and other financing sources were the same as original budget. Actual revenues and other financing sources for fiscal year 2008 were \$9,847,323. This represents a \$738,814 increase over final budgeted revenues and other financing sources. The increase is primarily due to the conservative budgeting of taxes and intergovernmental revenues.

General fund original appropriations (appropriated expenditures including other financing uses) totaled \$9,246,081 and final appropriations were \$9,358,912. The actual budget basis expenditures and other financing uses for fiscal year 2008 totaled \$9,266,452, which was \$92,460 lower than the final budget appropriations.

### **Capital Assets and Debt Administration**

### Capital Assets

At the end of fiscal year 2008, the District had \$25,107,075 invested in land, land improvements, buildings and improvements, furniture and equipment and vehicles. This entire amount is reported in governmental activities. The following table shows fiscal year 2008 balances compared to 2007:

## Capital Assets at June 30 (Net of Depreciation)

	Governmental Activities						
	2008	2007					
Land	\$ 194,705	\$ 194,705					
Land improvements	181,840	154,490					
Building and improvements	23,936,973	24,567,984					
Furniture and equipment	397,584	380,625					
Vehicles	395,973	298,467					
Total	\$ 25,107,075	\$ 25,596,271					

The overall decrease in capital assets of \$489,196 is due to depreciation expense of \$752,031 and disposals of \$37,467(net of accumulated depreciation) exceeding capital outlays of \$300,302. See Note 7 to the basic financial statements for additional information on the District's capital assets.

### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE FISCAL YEAR ENDED JUNE 30, 2008 UNAUDITED

### **Debt Administration**

At June 30, 2008, the District had \$4,191,868 in general obligation bonds. Of this total, \$285,000 is due within one year and \$3,906,868 is due in greater than one year. The following table summarizes the bonds and capital leases outstanding.

### Outstanding Debt, at Year End

	Governmental Activities  2008	Governmental Activities 2007
General obligation bonds Capital leases	\$ 4,191,868 	\$ 4,406,326 4,531
Total	\$ 4,191,868	\$ 4,410,857

See Note 9 to the basic financial statements for additional information on the District's debt administration.

### **Current Financial Related Activities**

The Crestview School District is in a solid financial position. The District had a carryover available cash balance in the general fund of \$4.7 million as of June 30, 2008. The 5-year financial forecast shows a positive cash balance through fiscal year 2012.

The District, however, is seeing that starting in fiscal year 2010, revenues aren't keeping pace with expenditures. Eventually, the carry over balance of cash will be exhausted. This will become a serious issue as the District will need greater revenues in the future.

Since the District relies on the State for approximately 60% of the general operating revenues, one of the largest challenges facing the district is that of State funding. The State of Ohio was found by the Supreme Court in March 1997 to be operating an unconstitutional education funding system, one that was neither adequate nor equitable. Since State funding isn't sufficient to pay the entire cost of an adequate education, districts are forced to make up those funds with local revenues.

The District renewed a 10.3 mill operating levy in March 2008, as a continuing levy. Because the assessed property valuation in the District is low, obtaining adequate funding through local revenues is nearly impossible.

In conclusion, the Board of Education of the Crestview School District is committed to being financially responsible. The Board continues to set fiscal goals each year and implement cost-saving and cost-containing measures in an attempt to have a balanced budget.

### **Contacting the District's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the District's finances and to show the District's accountability for the money it receives. If you have questions about this report or need additional financial information contact Ms. Tina Bennett, Treasurer, Crestview Local School District, 1575 St. Rt. 96 East, Ashland, Ohio 44805.

### STATEMENT OF NET ASSETS JUNE 30, 2008

	Governmental Activities	
Assets:		
Equity in pooled cash and investments	\$ 6,759,88	39
Receivables:		
Taxes	3,298,24	
Accounts	17,77	
Intergovernmental	99,37	
Accrued interest	31,17	71
Prepayments	44,43	35
Materials and supplies inventory	13,88	37
Capital assets:		
Land	194,70	)5
Depreciable capital assets, net	24,912,37	70
Capital assets, net	25,107,07	15
Total assets	35,371,84	17_
Liabilities:		
Accounts payable	8,16	57
Accrued wages and benefits	787,08	30
Pension obligation payable	216,82	
Intergovernmental payable	777,85	52
Unearned revenue	2,369,42	
Accrued interest payable	15,74	
Long-term liabilities:	,.	
Due within one year	329,45	56
Due in more than one year	4,316,99	
Due in more than one year	4,510,77	
Total liabilities	8,821,53	35
Net Assets:		
Invested in capital assets, net		
of related debt	21,142,45	57
Restricted for:		
Capital projects	479,01	14
Debt service	762,85	51
Classroom facilities maintenance	106,71	11
Locally funded programs	3,87	78
State funded programs	1,10	
Federally funded programs	· ·	30
Student activities	19,52	
Other purposes	39,36	
Unrestricted	3,995,27	
Total net assets	\$ 26,550,31	12

## STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net (Expense)

Page						Progi	ram Revenues			R	evenue and Changes in Net Assets	
Instruction:   Regular			Expenses		Charges for Services		Operating Grants and		Capital Grants and			
Regular         \$ 5,015,037 \$ 99,144 \$ 107,718 \$ \$ (4,808,175)         \$ (26,306)           Special         1,307,745 \$ 86,674 953,765 \$ (26,7306)         (26,7306)           Other         41,555 \$ 2,678 \$ (38,877)           Support services:         ************************************	Governmental activities:											
Special   1.307,745   86,674   953,765   (267,306)   Other   228,960   44,168   (184,792)   Other   41,555   2,678   (38,877)   Support services:		Φ.	5.015.027	Φ.	00.144	Φ	107.710	Φ.		Φ	(4.000.175)	
Vocational         228,960         44,168         (184,792)           Other         41,555         2,678         38,877)           Support services:         ————————————————————————————————————	9	\$		\$	· · · · · · · · · · · · · · · · · · ·	\$	,	\$	-	\$		
Other         41,555         2,678         (38,877)           Support services:         "Pupil.         425,095         132,012         (293,083)           Instructional staff         343,191         22,294         (30,897)           Board of education         76,444         22,294         (75,441)           Fiscal.         224,3452         (687)         (243,452)           Business.         962         275         (87)         (11,72,477)           Pupil transportation.         801,782         27,032         6,571         (768,179)           Certal         75,018         14,000         5         (11,322)           Operation of non-instructional services.         8201         27,032         6,571         (768,179)           Certal         75,018         185,871         (11,322)         (12,324,332)	•				86,674				-			
Support services:         Pupil.         425,095         132,012         (293,083)           Instructional staff         343,191         22,294         (320,897)           Board of education         76,444           (76,444)           Administration         725,441           (243,452)           Fiscal         243,452           (243,452)           Business         962         275           (867)           Operations and maintenance         1,173,579         1,102           (708,179)           Central         75,018          27,032         6,571         (708,179)           Central         75,018          14,000          (61,018)           Operation of non-instructional service operations         435,461         238,268         185,871          (11,322)           Color non-instructional services         8,201            (247,015)           Total general nectrities         422,636         125,488         40,584 </td <td></td> <td></td> <td></td> <td></td> <td>-</td> <td></td> <td>,</td> <td></td> <td>-</td> <td></td> <td></td>					-		,		-			
Pupil.         425,095         132,012         (293,083)           Instructional staff         343,191         22,294         (320,897)           Board of education         76,444         -         -         (725,441)           Fiscal.         243,452         -         (243,452)         (368,70)           Business.         962         275         -         (687)           Operations and maintenance         1,173,579         1,102         (1,172,477)           Pupil transportation         801,782         -         27,032         6,571         (768,179)           Central         75,018         14,000         -         (61,018)           Operation of non-instructional services         8,201         -         -         (8,201)           Extracurricular activities         422,636         125,488         40,584         -         (265,564)           Interest and fiscal charges         247,015         -         -         (247,015)           Total governmental activities         \$ 11,571,574         \$ 550,951         \$ 1,530,122         \$ 6,571         (9,483,930)           General Revenues:           Property taxes levied for:         -         2,248,389           Special r			41,555		-		2,078		-		(38,877)	
Instructional staff			125 005				122.012				(202.092)	
Board of education					-				-			
Administration. 725,441 -					-		22,294		-			
Fiscal.   243,452   -					-		-		-			
Business					-		-		-			
Operations and maintenance         1,173,579         1,102         -         (1,72,477)           Pupil transportation.         801,782         -         27,032         6,571         (768,179)           Central         75,018         -         14,000         -         (61,018)           Operation of non-instructional services         8         -         14,000         -         (81,018)           Food service operations         435,461         238,268         185,871         -         (82,01)           Extracurricular activities         422,636         125,488         40,584         -         (256,564)           Interest and fiscal charges         247,015         -         -         -         (247,015)           Total governmental activities         \$11,571,574         \$550,951         \$1,530,122         \$6,571         (9,483,930)           General Revenues:           Property taxes levied for:           General purposes         -         2,248,389           Special revenue         -         40,703           Debt service         -         391,422           Capital projects         -         -         -         40,703           Grants and entitlements not restricted					275		-		-		. , ,	
Pupil transportation.   801,782   - 27,032   6,571   (768,179)   Central   75,018   - 14,000   - 61,0181   Operation of non-instructional services:							-		-		. ,	
Central	-				1,102		27.032		- 6 571			
Operation of non-instructional services:         435,461         238,268         185,871         (11,322)           Other non-instructional services         8,201         -         -         (8,201)           Extracurricular activities.         422,636         125,488         40,584         -         (256,564)           Interest and fiscal charges         247,015         -         -         (247,015)           Total governmental activities.         \$ 11,571,574         \$ 550,951         \$ 1,530,122         \$ 6,571         (9,483,930)           General Revenues:           Property taxes levied for:           General purposes         2,248,389         Special revenue         40,703         40,703         10,703 <td></td> <td></td> <td>· · · · · · · · · · · · · · · · · · ·</td> <td></td> <td>-</td> <td></td> <td></td> <td></td> <td>0,371</td> <td></td> <td></td>			· · · · · · · · · · · · · · · · · · ·		-				0,371			
Other non-instructional services         8,201         -	Operation of non-instructional		75,018		-		14,000		-		(01,018)	
Extracurricular activities	Food service operations		435,461		238,268		185,871		-		(11,322)	
Interest and fiscal charges   247,015	Other non-instructional services		8,201		-		-		-		(8,201)	
Total governmental activities   \$ 11,571,574   \$ 550,951   \$ 1,530,122   \$ 6,571   (9,483,930)			422,636		125,488		40,584		-		(256,564)	
General Revenues:         Property taxes levied for:       2,248,389         Special revenue       40,703         Debt service.       391,422         Capital projects       241,023         Grants and entitlements not restricted       to specific programs.       6,589,737         Investment earnings       280,378         Miscellaneous       16,849         Total general revenues.       9,808,501         Special item:         Refund to Ohio School Facilities Commission.       (93,571)         Total general revenues and special item       9,714,930         Change in net assets       231,000         Net assets at beginning of year.       26,319,312	Interest and fiscal charges		247,015		-						(247,015)	
Property taxes levied for:       2,248,389         Special revenue       40,703         Debt service       391,422         Capital projects       241,023         Grants and entitlements not restricted       589,737         Investment earnings       280,378         Miscellaneous       16,849         Total general revenues       9,808,501         Special item:         Refund to Ohio School Facilities Commission       (93,571)         Total general revenues and special item       9,714,930         Change in net assets       231,000         Net assets at beginning of year       26,319,312	Total governmental activities	\$	11,571,574	\$	550,951	\$	1,530,122	\$	6,571		(9,483,930)	
Refund to Ohio School Facilities Commission. (93,571)  Total general revenues and special item 9,714,930  Change in net assets		Prop Ge Spp De Ca Gran to s Inve	perty taxes levice neral purposes ecial revenue. bt service pital projects	ed for:	t restricted						40,703 391,422 241,023 6,589,737 280,378 16,849	
Refund to Ohio School Facilities Commission. (93,571)  Total general revenues and special item 9,714,930  Change in net assets		Spe	cial item:									
Change in net assets		_		hool Fac	ilities Comm	ission.					(93,571)	
Net assets at beginning of year		Tota	ıl general rever	nues and	special item						9,714,930	
		Cha	nge in net asset	ts							231,000	
<b>Net assets at end of year</b>		Net	assets at begir	nning of	year						26,319,312	
<del></del>		Net	assets at end o	of year .		• •				\$	26,550,312	

### BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

	 General	 Debt Service	Classroom Facilities	Gov	Other vernmental Funds	Go	Total overnmental Funds
Assets:							
Equity in pooled cash							
and investments	\$ 4,681,696	\$ 654,495	\$ 1,047,236	\$	337,093	\$	6,720,520
Receivables:							
Taxes	2,535,999	446,773	-		315,470		3,298,242
Accounts	17,775	-	-		-		17,775
Intergovernmental	-	-	-		99,373		99,373
Accrued interest	31,171	-	-		-		31,171
Prepayments	44,435	-	-		-		44,435
Materials and supplies inventory	8,853	-	-		5,034		13,887
Restricted assets:							
Equity in pooled cash							
and cash equivalents	39,369		 				39,369
Total assets	\$ 7,359,298	\$ 1,101,268	\$ 1,047,236	\$	756,970	\$	10,264,772
Liabilities:							
Accounts payable	\$ 6,758	\$ _	\$ -	\$	1,409	\$	8,167
Accrued wages and benefits	693,598	_	_		93,482		787,080
Compensated absences payable	34,740	_	_		-		34,740
Pension obligation payable	199,135	_	_		17,689		216,824
Intergovernmental payable	30,158	153	743,928		3,613		777,852
Deferred revenue	285,361	46,448	-		76,362		408,171
Unearned revenue	1,819,129	322,521	_		227,773		2,369,423
Total liabilities	 3,068,879	 369,122	 743,928		420,328		4,602,257
Fund Balances:	 					'	
Reserved for encumbrances	149,795	_	_		40,191		189,986
Reserved for materials and	147,773				40,171		10,,,000
supplies inventory	8,853	_	_		5,034		13,887
Reserved for prepayments	44,435	_			5,054		44,435
Reserved for property tax unavailable	77,733	_			_		77,733
for appropriation	420,584	74,568			52,661		547,813
Reserved for debt service	420,364	657,578	-		32,001		657,578
Reserved for BWC refunds	32,798	037,378	-		-		32,798
		-	-		-		
Reserved for school bus purchase	6,571	-	-		-		6,571
Unreserved:	121 022						121 022
Designated for budget stablization	121,033	-	-		-		121,033
Undesignated, reported in:	2.506.250						2.506.250
General fund	3,506,350	-	-		141.00%		3,506,350
Special revenue funds	-	-	-		141,285		141,285
Capital projects funds	 	 	 303,308		97,471		400,779
Total fund balances	 4,290,419	 732,146	 303,308		336,642		5,662,515
Total liabilities and fund balances	\$ 7,359,298	\$ 1,101,268	\$ 1,047,236	\$	756,970	\$	10,264,772

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET ASSETS OF GOVERNMENTAL ACTIVITIES ${\tt JUNE~30,2008}$

Total governmental fund balances		\$ 5,662,515
Amounts reported for governmental activities in the statement of net assets are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		25,107,075
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds. Taxes Intergovernmental revenue Accrued interest	\$ 341,234 43,559 23,378	
Total		408,171
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.  Compensated absences General obligation bonds payable Accrued interest payable	 (419,838) (4,191,868) (15,743)	
Total		 (4,627,449)
Net assets of governmental activities		\$ 26,550,312

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Revenues:	General	Debt Service	Classroom Facilities	Other Governmental Funds	Total Governmental Funds	
From local sources:						
Taxes	\$ 2,232,437 115,612	\$ 390,775	\$ -	\$ 282,518	\$ 2,905,730 115,612	
Charges for services	113,012	_	_	238,268	238,268	
Earnings on investments	311,409	_	4,722	284	316,415	
Extracurricular	311,407	_	7,722	133,618	133,618	
Classroom materials and fees	53,259	_	_	133,010	53,259	
Other local revenues	18,366	_	_	70,604	88,970	
Intergovernmental - State	6,983,844	52,912	_	111,328	7,148,084	
Intergovernmental - federal	0,703,044	32,712	_	955,693	955,693	
Total revenue	9,714,927	443,687	4,722	1,792,313	11,955,649	
	2,711,727	113,007	1,722	1,772,313	11,755,017	
Expenditures: Current:						
Instruction:						
	4 440 000			155 401	4.506.200	
Regular	4,440,908	-	-	155,491	4,596,399	
Special	721,467 218,697	-	-	555,012	1,276,479 218,697	
Other.	38,877	-	-	2,678	41,555	
Support services:	36,677	-	-	2,078	41,333	
Pupil	269,258	-	-	137,662	406,920	
Instructional staff	270,985	-	-	35,916	306,901	
Board of education	82,442	-	_	· -	82,442	
Administration	718,866	-	-	-	718,866	
Fiscal	226,753	8,851	-	6,435	242,039	
Business	-	-	-	962	962	
Operations and maintenance	1,026,369	-	-	99,755	1,126,124	
Pupil transportation	743,286	-	-	154,853	898,139	
Central	61,018	-	-	14,000	75,018	
Operation of non-instructional services:						
Food service operations	-	-	-	384,441	384,441	
Other non-instructional services	8,201	-	-	-	8,201	
Extracurricular activities	252,593	-	-	153,528	406,121	
Facilities acquisition and construction	19,485	-	-	23,867	43,352	
Debt service:						
Principal retirement	4,531	270,000	-	-	274,531	
Interest and fiscal charges	91	192,480	<u> </u>		192,571	
Total expenditures	9,103,827	471,331	<u> </u>	1,724,600	11,299,758	
Excess (deficiency) of revenues over (under) expenditures	611,100	(27,644)	4,722	67,713	655,891	
Special item:						
Refund to Ohio School Facilities Commission.			(93,571)		(93,571)	
Total special item		-	(93,571)		(93,571)	
Net change in fund balances	611,100	(27,644)	(88,849)	67,713	562,320	
Fund balances at beginning of year	3,679,319	759,790	392,157	268,929	5,100,195	
Fund balances at end of year	\$ 4,290,419	\$ 732,146	\$ 303,308	\$ 336,642	\$ 5,662,515	

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2008

Net change in fund balances - total governmental funds		\$ 562,320
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation expense exceeds capital outlay in the current period.		
Capital asset additions	\$ 300,302	
Current year depreciation	 (752,031)	
Total		(451,729)
The net effect of various miscellaneous transactions involving		
capital assets is to decrease net assets.		(37,467)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		
Taxes	15,807	
Interest	(35,753)	
Intergovernmental	 (39,558)	
Total		(59,504)
Repayment of bond and capital lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets.		274,531
In the statement of activities, interest is accrued on outstanding bonds, whereas in governmental funds, interest is expensed when due. The following items resulted in additional interest being reported on the statement of activities:		
Decrease in accrued interest payable	1,098	
Accreted interest on capital appreciation bonds	 (55,542)	
Total		(54,444)
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in		
governmental funds.		(2,707)
Change in net assets of governmental activities	:	\$ 231,000

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND

FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	<b>Budgeted Amounts</b>				Variance with Final Budget Positive			
		Original		Final		Actual		legative)
Revenues:		- 8	-		-			<b>g</b>
From local sources:								
Taxes	\$	2,164,809	\$	2,164,809	\$	2,309,713	\$	144,904
Tuition		62,000		62,000		115,804		53,804
Earnings on investments		190,000		190,000		318,946		128,946
Classroom materials and fees		50,800		50,800		49,034		(1,766)
Other local revenues		18,500		18,500		17,867		(633)
Intergovernmental - State		6,580,400		6,580,400		6,984,823		404,423
Total revenue		9,066,509		9,066,509		9,796,187		729,678
Expenditures:								
Current:								
Instruction:		1 12 5 2 5 0		4 400 400				1.4.500
Regular		4,436,350		4,490,488		4,475,755		14,733
Special		763,621		772,939		760,943		11,996
Vocational		218,227		220,890		218,690		2,200
Other		43,050		43,575		36,560		7,015
Pupil		263,404		266,618		256,361		10,257
Instructional staff		272,810		276,139		269,701		6,438
Board of education		97,510		98,700		97,856		844
Administration		701,202		709,759		693,540		16,219
Fiscal		234,912		237,779		230,619		7,160
Operations and maintenance		1,054,630		1,067,500		1,062,782		4,718
Pupil transportation		787,864		797,478		793,610		3,868
Central		65,893		66,697		65,364		1,333
Operation of non-instructional services		8,882		8,990		8,187		803
Extracurricular activities		254,110		257,211		252,865		4,346
Facilities acquisition and construction		41,281		41,785		41,255		530
Total expenditures		9,243,746		9,356,548		9,264,088		92,460
Excess of revenues over (under)								
expenditures		(177,237)		(290,039)		532,099		822,138
Other financing sources (uses):								
Refund of prior year expenditure		36,000		36,000		32,283		(3,717)
Transfers (out)		(2,335)		(2,364)		(2,364)		-
Sale of capital assets		6,000		6,000		18,853		12,853
Total other financing sources (uses)		39,665		39,636		48,772		9,136
Net change in fund balance		(137,572)		(250,403)		580,871		831,274
Fund balance at beginning of year		3,915,952		3,915,952		3,915,952		-
Prior year encumbrances appropriated		74,625		74,625		74,625		
Fund balance at end of year	\$	3,853,005	\$	3,740,174	\$	4,571,448	\$	831,274

### STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS JUNE 30, 2008

### Private-Purpose

	Trust		
	Sch	olarship	 Agency
Assets:			
Equity in pooled cash and investments	\$	2,005	\$ 39,231
Total assets		2,005	\$ 39,231
Liabilities:			
Due to students		<u> </u>	\$ 39,231
Total liabilities			\$ 39,231
Net Assets: Held in trust for scholarships		2,005	
Total net assets	\$	2,005	

## STATEMENT OF CHANGES IN FIDUCIARY NET ASSETS FIDUCIARY FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2008

	Private - Purpose Trust	
	Scho	olarship
Additions:	\$	96
Interest	<b>.</b>	86 1,000
Total additions		1,086
<b>Deductions:</b> Scholarships awarded		1,500
Total deductions		1,500
Change in net assets		(414)
Net assets at beginning of year		2,419
Net assets at end of year	\$	2,005

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 1 - DESCRIPTION OF THE SCHOOL DISTRICT

The Crestview Local School District (the "District") is a body politic and corporate established for the purpose of exercising the rights and privileges conveyed to it by the constitution and laws of the State of Ohio. The District is a local district as defined by Section 3311.03 of the Ohio Revised Code. The District operates under an elected Board of Education and is responsible for providing public education to residents of the District.

The District ranks as the  $422^{nd}$  largest by total enrollment among the 896 public and community school districts in the State. Average daily membership during fiscal year 2008 was 1,238. The District employed 90 certified employees and 61 non-certified employees.

Management believes the financial statements included in this report represent all of the funds of the District over which the District has the ability to exercise direct operating control.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The District also applies Financial Accounting Standards Board (FASB) Statements and Interpretations issued on or before November 30, 1989 to its governmental activities provided they do not conflict with or contradict GASB pronouncements. The District's significant accounting policies are described below.

### A. Reporting Entity

The reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>". The reporting entity is composed of the primary government, component units and other organizations that are included to ensure that the basic financial statements of the District are not misleading. The primary government consists of all funds, departments, boards and agencies that are not legally separate from the District. For the District, this includes general operations, foods service and student related activities of the District.

Component units are legally separate organizations for which the District is financially accountable. The District is financially accountable for an organization if the District appoints a voting majority of the organization's governing board and (1) the District is able to significantly influence the programs or services performed or provided by the organization; or (2) the District is legally entitled to or can otherwise access the organization's resources; or (3) the District is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the District is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the District in that the District approves the budget, the issuance of debt or the levying of taxes. Based upon the application of these criteria, the District has no component units. The basic financial statements of the reporting entity include only those of the District (the primary government).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the District:

### JOINTLY GOVERNED ORGANIZATIONS

### Heartland Council of Governments/North Central Ohio Computer Cooperative (the "COG")

The COG is a jointly governed organization among 16 school districts, 1 educational service center and a career center. The COG is an association of public school districts within the boundaries of Ashland, Crawford, Huron, Marion, Morrow, Richland, Seneca, and Wyandot counties. The COG was formed for the purpose of applying modern technology with the aid of computers and other electronic equipment to administrative and instructional functions among member school districts. Each member school district supports the COG based on a per pupil charge dependent upon the software package utilized. The COG is governed by a Cooperative Assembly consisting of superintendents of the member school districts. The degree of control exercised by any school district is limited to its representation on the Cooperative Assembly. During fiscal year 2008, the District paid \$77,607 to the COG for various services. Financial information can be obtained from the treasurer for the Pioneer Career and Technology Center, who serves as fiscal agent, at 27 Ryan Road, Shelby, Ohio 44875-0309.

### Pioneer Career and Technology Center (PCTC)

The PCTC is a distinct political subdivision of the State of Ohio operated under the direction of a Board consisting of one representative from each of the participating school districts' elected boards, which possesses its own budgeting and taxing authority. To obtain financial information write to the Treasurer of the Pioneer Career and Technology Center at 27 Ryan Road, Shelby, OH 44875-0309.

### INSURANCE PURCHASING POOL

### Ohio Association of School Business Officials Workers' Compensation Group Rating Plan

The District participates in a group rating plan for workers' compensation as established under Section 4123.29 of the Ohio Revised Code. The Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP) was established through the Ohio Association of School Business Officials (OASBO) as a group purchasing pool.

The Executive Director of the OASBO, or his designee, serves as coordinator of the Plan. Each year, the participating school districts pay an enrolment fee to the Plan to cover the costs of administering the program.

### **B.** Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

### GOVERNMENTAL FUNDS

Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following are the District's major governmental funds:

<u>General Fund</u> - The general fund is used to account for all financial resources except those required to be accounted for in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Debt Service Fund</u> - The debt service fund is used to account for the accumulation of resources and payment of general obligation bond and principal and interest and certain long-term obligations from governmental resources when the government is obligated in some manner for payment. It is also used to account for the accumulation of resources and payment of general obligation bonds and loans payable.

<u>Classroom Facilities Fund</u> - This fund is used to account for monies received and expended in connection with contracts entered into by the District and the Ohio Department of Education for the building and equipping of classroom facilities.

Other governmental funds of the District are used to account for (a) financial resources to be used for the acquisition, construction, or improvement of capital facilities other than those financed by trust funds; (b) for grants and other resources whose use is restricted to a particular purpose; and (c) the accumulation of resources for, and payment of, general long-term debt, principal, interest and related costs.

### PROPRIETARY FUND

Proprietary funds are used to account for the District's ongoing activities which are similar to those often found in the private sector. The District has no proprietary funds.

### FIDUCIARY FUNDS

Fiduciary fund reporting focuses on net assets and changes in net assets. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the District under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the District's own programs. The District's only trust fund is a private-purpose trust which accounts for scholarship programs for students. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The District's agency fund accounts for student activities.

### C. Basis of Presentation and Measurement Focus

<u>Government-wide Financial Statements</u> - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the governmental activities of the District. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include amounts paid by the recipient of goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues not classified as program revenues are presented as general revenues of the District.

The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the District are included on the statement of net assets.

<u>Fund Financial Statements</u> - Fund financial statements report detailed information about the District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, and all nonmajor funds are aggregated into one column. Fiduciary funds are reported by fund type.

All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The private-purpose trust fund is reported using the economic resources measurement focus. The agency fund does not report a measurement focus as it does not report operations.

### D. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Fiduciary funds also use the accrual basis of accounting.

<u>Revenues - Exchange and Non-exchange Transactions</u> - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the District, available means expected to be received within sixty days of fiscal year-end.

Nonexchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (see Note 5).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available as an advance, interest, tuition, grants, student fees and rentals.

<u>Unearned Revenue and Deferred Revenue</u> - Unearned revenue and deferred revenue arise when assets are recognized before revenue recognition criteria have been satisfied.

Property taxes for which there is an enforceable legal claim as of June 30, 2008, but which were levied to finance fiscal year 2009 operations, and other revenues received in advance of the fiscal year for which they are intended to finance, have been recorded as unearned revenue. Grants and entitlements received before the eligibility requirements are met and delinquent property taxes due at June 30, 2008 are recorded as deferred revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have been reported as deferred revenue.

<u>Expenses/Expenditures</u> - On the accrual basis of accounting, expenses are recognized at the time they are incurred. The entitlement value of donated commodities used during the year is reported in the statement of revenues, expenditures and changes in fund balances as an expenditure with a like amount reported as intergovernmental revenue.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

### E. Budgets

The District is required by State statute to adopt an annual appropriated cash basis budget for all funds (except agency funds). The specific timetable for fiscal year 2008 is as follows:

- 1. Prior to January 15, the Superintendent and Treasurer submit to the Board of Education a proposed operating budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing for all funds. Public hearings are publicized and conducted to obtain taxpayers' comments. The expressed purpose of this budget document is to reflect the need for existing (or increased) tax rates.
- 2. By no later than January 20, the board-adopted budget is filed with the Richland County Budget Commission for tax rate determination.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

- 3. Prior to April 1, the Board of Education accepts, by formal resolution, the tax rates as determined by the Budget Commission and receives the Commission's certificate of estimated resources which states the projected revenue of each fund. Prior to June 30, the District must revise its budget so that total contemplated expenditures from any fund during the ensuing year will not exceed the amount stated in the certificate of estimated resources. The revised budget then serves as a basis for the appropriation measure. On or about July 1, the certificate is amended to include any unencumbered balances from the preceding year as reported by the District Treasurer. The certificate may be further amended during the year if projected increases or decreases in revenue are identified by the District Treasurer. The amounts reported in the budgetary statement reflect the amounts set forth in the original and final certificate of estimated resources issued for fiscal year 2008.
- 4. By July 1, the annual appropriation resolution is legally enacted by the Board of Education at the fund level of expenditures, which is the legal level of budgetary control. State statute permits a temporary appropriation to be effective until no later than October 1 of each year. Although the legal level of budgetary control was established at the fund level of expenditures, the District has elected to present budgetary statement comparisons at the fund and function level of expenditures. Resolution appropriations by fund, must be within the estimated resources as certified by the County Budget Commission and the total of expenditures may not exceed the appropriation totals.
- 5. Any revisions that alter the total of any fund appropriation must be approved by the Board of Education.
- 6. Formal budgetary integration is employed as a management control device during the year for all funds consistent with the general obligation bond indenture and other statutory provisions. All funds completed the year within the amount of their legally authorized cash basis appropriation.
- 7. Appropriations amounts are as originally adopted, or as amended by the Board of Education through the year by supplemental appropriations, which either reallocated or increased the original appropriated amounts. All supplemental appropriations were legally enacted by the Board during fiscal year 2008.
- 8. Unencumbered appropriations lapse at year-end. Encumbered appropriations are carried forward to the succeeding fiscal year and need not be reappropriated. Expenditures may not legally exceed budgeted appropriations at the fund level.

### F. Cash and Investments

To improve cash management, cash received by the District is pooled. Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the District's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the basic financial statements.

During fiscal year 2008, investments were limited to certificates of deposit, federal agency securities, negotiable CD's and investments in the State Treasury Asset Reserve of Ohio (STAR Ohio). Investments are reported at fair value, which is based on quoted market prices, with the following exception: nonparticipating investment contracts such as certificates of deposit are reported at cost.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The District has invested funds in STAR Ohio during fiscal year 2008. STAR Ohio is an investment pool managed by the State Treasurer's Office, which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's shares price which is the price the investment could be sold for on June 30, 2008.

Under existing Ohio statutes all investment earnings are assigned to the general fund unless statutorily required to be credited to a specific fund. Investment earnings are credited to funds based on Board Policy and State Statute. Interest revenue credited to the general fund during fiscal year 2008 amounted to \$311,409, which includes \$85,398 assigned from other funds.

For presentation on the basic financial statements, investments of the cash management pool and investments with original maturities of three months or less at the time they are purchased by the District are considered to be cash equivalents. Investments with an initial maturity of more than three months are reported as investments.

An analysis of the District's investment account at year-end is provided in Note 4.

### G. Inventory

On government-wide and fund financial statements, purchased inventories are presented at the lower of cost or market and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when used. Inventories are accounted for using the consumption method.

Inventory consists of expendable supplies held for consumption, donated food and purchased food.

### H. Capital Assets

General capital assets result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net assets, but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. The District does not possess infrastructure.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

All reported capital assets except land are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental
	Activities
Description	Estimated Lives
Land improvements	5 - 20 years
Buildings and improvements	20 - 50 years
Furniture and equipment	5 - 20 years
Vehicles	6 - 10 years

#### I. Interfund Balances

On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as "interfund receivables/payables." These amounts are eliminated in the governmental activities column on the statement of net assets. The District had no short-term interfund receivables at June 30, 2008.

### J. Compensated Absences

Compensated absences of the District consist of vacation leave and sick leave to the extent that payments to the employee for these absences are attributable to services already rendered and are not contingent on a specific event that is outside the control of the District and the employee.

In accordance with the provisions of GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave is accrued if a) the employees' rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination (severance) payments. A liability for sick leave is accrued using the vesting method; i.e., the liability is based on the sick leave accumulated at June 30, 2008, by those employees who are currently eligible to receive termination (severance) payments, as well as those employees expected to become eligible in the future. For purposes of establishing a liability for sick leave on employees expected to become eligible to retire in the future, all employees age 50 or greater with at least 10 years of service and all employees with at least 20 years of service regardless of their age, were expected to become eligible to retire in accordance with GASB Statement No. 16.

The total liability for vacation and sick leave payments has been calculated using pay rates in effect at June 30, 2008, and reduced to the maximum payment allowed by labor contract and/or statute, plus any applicable additional salary related payments.

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements, the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated unpaid leave are paid. The noncurrent portion of the liability is not reported.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

### K. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds and capital leases are recognized as a liability on the fund financial statements when due.

### L. Fund Balance Reserves and Designations

The District reserves those portions of fund equity which are legally segregated for a specific future use or which do not represent available expendable resources and therefore are not available for appropriation or expenditure. Unreserved fund balance indicates that portion of fund equity which is available for appropriation in future periods. Fund equity reserves have been established for encumbrances, materials and supplies inventory, prepayments, property tax revenue unavailable for appropriation, debt service, BWC refunds, and school bus purchases. The reserve for property taxes unavailable for appropriation represents taxes recognized as revenue under GAAP, but not available for appropriation under State statute.

Designated fund balance represents planned actions for monies set-aside by the District for budget stabilization.

### M. Net Assets

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net assets are reported as restricted when there are limitations imposed on their use either through the enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The amount restricted for other purposes include amounts restricted by State statute for school bus purchases and budget stabilization.

The District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

### N. Prepayments

Certain payments to vendors reflect the costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements. These items are reported as assets on the balance sheet using the consumption method. A current asset for the prepaid amounts is recorded at the time of the purchase and the expenditure/expense is reported in the year in which services are consumed.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### O. Estimates

The preparation of the basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the basic financial statements and accompanying notes. Actual results may differ from those estimates.

### P. Restricted Assets

Restricted assets in the general fund represent cash and cash equivalents that are restricted in use by State statute. Restricted assets also include monies received from the State that are restricted for school bus purchases and certain BWC refunds. Fund balances reserves have also been established (see Note 16).

### Q. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the basic financial statements.

### R. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the Board of Education and that are either unusual in nature or infrequent in occurrence. During fiscal year 2008, the District incurred a transaction that would be classified as a special item. The special item involves an increase in the estimated refund due to the Ohio School Facilities Commission relating to the completed construction of the District's school facilities project. The repayment to the Ohio School Facilities Commission is reflected as a special item in the statement of activities.

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE

### A. Change in Accounting Principles

For fiscal year 2008, the District has implemented GASB Statement No. 45, "<u>Accounting and Financial Reporting for Postemployment Benefits Other than Pensions</u>", GASB Statement No. 48, "<u>Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues</u>" and GASB Statement No. 50, "<u>Pension Disclosures</u>".

GASB Statement No. 45 establishes uniform standards of financial reporting for other postemployment benefits and increases the usefulness and improves the faithfulness of representations in the financial reports. The implementation of GASB Statement No. 45 did not have an effect on the financial statements of the District; however, certain disclosures related to postemployment benefits (see Note 13) have been modified to conform to the new reporting requirements.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 3 - ACCOUNTABILITY AND COMPLIANCE - (Continued)

GASB Statement No. 48 establishes criteria to ascertain whether certain transactions should be regarded as sales or as collateralized borrowings, as well as disclosure requirements for future revenues that are pledged and sold. The implementation of GASB Statement No. 48 did not have an effect on the financial statements of the District.

GASB Statement No. 50 establishes standards that more closely align the financial reporting requirements for pensions with those of other postemployment benefits. The implementation of GASB Statement No. 50 did not have an effect on the financial statements of the District.

#### **B.** Deficit Fund Balances

Fund balances at June 30, 2008 included the following individual fund deficits:

Nonmajor funds	<u>Deficit</u>
Title VI-B	\$ 23,889
Class size reduction	2,177
Miscellaneous federal grants	16

The general fund is liable for any deficits in these funds and provides transfers when cash is required, not when accruals occur. The deficit fund balances result from adjustments for accrued liabilities.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the District into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the District treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board of Education has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal and interest by the United States;

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) and (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 6. The State Treasurer's investment pool (STAR Ohio);
- Certain banker's acceptance and commercial paper notes for a period not to exceed one hundred eighty days from the purchase date in an amount not to exceed twenty-five percent of the interim monies available for investment at any one time; and,
- 8. Under limited circumstances, corporate debt interests rated in either of the two highest classifications by at least two nationally recognized rating agencies.

Protection of the District's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by surety company bonds deposited with the Treasurer by the financial institution or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. An investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the District and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the Treasurer or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

#### A. Cash on Hand

At year-end, the District had \$300 in undeposited cash on hand which is included on the financial statements of the District as part of "equity in pooled cash and investments."

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

### **B.** Deposits with Financial Institutions

At June 30, 2008, the carrying amount of all District deposits was \$1,820,376. Based on the criteria described in GASB Statement No. 40, "Deposits and Investment Risk Disclosures", as of June 30, 2008, \$1,450,699 of the District's bank balance of \$2,048,699 was exposed to custodial risk as discussed below, while \$598,000 was covered by the Federal Deposit Insurance Corporation.

Custodial credit risk is the risk that, in the event of bank failure, the District's deposits may not be returned. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits. Such collateral, as permitted by the Ohio Revised Code, is held in single financial institution collateral pools at Federal Reserve Banks, or at member banks of the federal reserve system, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds or as specific collateral held at the Federal Reserve Bank in the name of the District. The District has no deposit policy for custodial credit risk beyond the requirements of State statute. Although the securities were held by the pledging institutions' trust department and all statutory requirements for the deposit of money had been followed, noncompliance with federal requirements could potentially subject the District to a successful claim by the FDIC.

#### C. Investments

As of June 30, 2008, the District had the following investments and maturities:

			Investment Maturities									
			6	6 months or		months or 7 to 12 13 to 18		13 to 18	1	19 to 24	Gre	ater than
<u>Investment type</u>	<u>Fair</u>	Value	_	less	_	months	1	months	_	months	24	<u>months</u>
STAR Ohio	\$ 2,3	329,981	\$	2,329,981	\$	-	\$	_	\$	-	\$	_
FFCB	2	247,813		-		-		-		-		247,813
FHLB	5	523,250				-		-		-		523,250
FHLM	7	750,080		-		-		-		-		750,080
FNMA	2	250,782		-		-		-		-		250,782
Negotiable CD's	8	378,543				194,030		294,788		389,725		
	\$ 4,9	980,449	\$	2,329,981	\$	194,030	\$	294,788	\$	389,725	\$1,	771,925

The weighted average length to maturity of the District's investments is 1.18 years.

*Interest Rate Risk:* Interest rate risk arises potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. As a means of limiting its exposure to fair value losses arising from rising interest rates and according to State law, the District's investment policy limits investment portfolio maturities to five years or less.

Credit Risk: STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard service rating. The District's investments in federal agency securities were rated AAA and Aaa by Standard & Poor's and Moody's Investor Services, respectively.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The federal agency securities are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent but not in the District's name. The District has no investment policy dealing with investment custodial risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the treasurer or qualified trustee.

Concentration of Credit Risk: The District places no limit on the amount that may be invested in any one issuer. The following table includes the percentage of each investment type held by the District at June 30, 2008:

<u>Investment type</u>	Fair Value	% of Total
STAR Ohio	\$ 2,329,981	46.77
FFCB	247,813	4.98
FHLB	523,250	10.51
FHLM	750,080	15.06
FNMA	250,782	5.04
Negotiable CD's	878,543	17.64
	\$ 4,980,449	100.00

### D. Reconciliation of Cash and Investments to the Statement of Net Assets

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net assets as of June 30, 2008:

Cash and investments per note		
Carrying amount of deposits	\$	1,820,376
Investments		4,980,449
Cash on hand		300
Total	\$	6,801,125
Cash and investments per statement of net assets		
Governmental activities	\$	6,759,889
Private-purpose trust funds		2,005
Agency fund	_	39,231
Total	\$	6,801,125

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

#### **NOTE 5 - PROPERTY TAXES**

Property taxes are levied and assessed on a calendar year basis while the District fiscal year runs from July through June. First half tax collections are received by the District in the second half of the fiscal year. Second half tax distributions occur in the first half of the following fiscal year.

Property taxes include amounts levied against all real, public utility and tangible personal property (used in business) located in the District. Real property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Real property taxes received in calendar year 2008 were levied after April 1, 2007, on the assessed value listed as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State law at thirty-five percent of appraised market value. Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31 with the remainder payable by June 20. Under certain circumstances, State statute permits alternate payment dates to be established.

Public utility property tax revenue received in calendar year 2008 represents collections of calendar year 2007 taxes. Public utility real and tangible personal property taxes received in calendar year 2008 became a lien December 31, 2006, were levied after April 1, 2007 and are collected in 2008 with real property taxes. Public utility real property is assessed at thirty-five percent of true value; public utility tangible personal property currently is assessed at varying percentages of true value.

Tangible personal property tax revenue received during calendar year 2008 (other than public utility property) represents the collection of 2008 taxes. Tangible personal property taxes received in calendar year 2008 were levied after April 1, 2007, on the value as of December 31, 2007. Tangible personal property tax is being phased out. For 2007, tangible personal property was assessed at 12.50% for property, including inventory. This percentage was reduced to 6.25% for 2008 and will be reduced to zero for 2009. Payments by multi-county taxpayers are due September 20. Single county taxpayers may pay annually or semi-annually. If paid annually, payment is due April 30; if paid semi-annually, the first payment is due April 30, with the remainder payable by September 20. Tangible personal property taxes paid by April 30 are usually received by the District prior to June 30.

House Bill No. 66 was signed into law on June 30, 2005. House Bill No. 66 phases out the tax on tangible personal property of general businesses, telephone and telecommunications companies, and railroads. The tax on general business and railroad property will be eliminated by calendar year 2009, and the tax on telephone and telecommunications property will be eliminated by calendar year 2011. The tax is phased out by reducing the assessment rate on the property each year. The bill replaces the revenue lost by the District due to the phasing out of the tax. In calendar years 2008-2010, the District will be fully reimbursed for the lost revenue. In calendar years 2011-2017, the reimbursements will be phased out.

The District receives property taxes from Richland and Ashland Counties. The County Auditors periodically advance to the District the portion of the taxes collected. Second-half real property tax payments collected by the County Auditors by June 30, 2008, are available to finance fiscal year 2008 operations. The amount available as an advance at June 30, 2008 was \$420,584 in the general fund, \$7,229 in the classroom facilities maintenance fund (a nonmajor governmental fund), \$74,568 in the debt service fund and \$45,432 in the permanent improvement capital projects fund (a nonmajor governmental fund). The amount available as an advance at June 30, 2007 was \$517,053 in the general fund, \$8,981 in the classroom facilities maintenance fund (a nonmajor governmental fund), \$96,254 in the debt service fund and \$61,622 in the permanent improvement capital projects fund (a nonmajor governmental fund).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 5 - PROPERTY TAXES - (Continued)**

Accrued property taxes receivable includes real property, public utility property and tangible personal property taxes which are measurable as of June 30, 2008 and for which there is an enforceable legal claim. Although total property tax collections for the next fiscal year are measurable, only the amount of real property taxes available as an advance at June 30 was levied to finance current fiscal year operations and is reported as revenue at fiscal year-end. The portion of the receivable not levied to finance current fiscal year operations is offset by a credit to unearned revenue.

On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue, while on a modified accrual basis the revenue has been deferred.

The assessed values upon which the fiscal year 2008 taxes were collected are:

	2007 Second Half Collections			2008 First Half Collection		
	Amount	Percent	_	Amount	Percent	
Agricultural/residential						
and their real estate	\$ 100,513,940	90.23	\$	102,437,730	91.63	
Public utility personal	9,225,740	8.28		8,366,630	7.48	
Tangible personal property	1,663,530	1.49		993,042	0.89	
Total	\$ 111,403,210	100.00	\$	111,797,402	100.00	
Tax rate per \$1,000 of assessed valuation for:						
Operations	\$42.40			\$42.40		
Debt service	4.50			4.50		

#### **NOTE 6 - RECEIVABLES**

Receivables at June 30, 2008 consisted of taxes, accounts (billings for user charged services and student fees), intergovernmental grants and entitlements and accrued interest. All receivables are considered collectible in full due to the ability to foreclose for the nonpayment of taxes, the stable condition of State programs and the current year guarantee of federal funds.

A summary of the principal items of receivables reported on the statement of net assets follows:

### **Governmental activities**

Taxes	\$ 3,298,242
Accounts	17,775
Intergovernmental	99,373
Accrued interest	31,171
Total	\$ 3,446,561

Receivables have been disaggregated on the face of the basic financial statements. All receivables are expected to be collected within the subsequent year.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 7 - CAPITAL ASSETS**

Capital asset activity for the fiscal year ended June 30, 2008, was as follows:

	Balance 06/30/07	Additions	Deductions	Balance 06/30/08
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 194,705	\$ -	\$ -	\$ 194,705
Total capital assets, not being depreciated	194,705			194,705
Capital assets, being depreciated:				
Land improvements	233,329	47,347	-	280,676
Buildings and improvements	30,143,889	-	(63,168)	30,080,721
Furniture and equipment	736,932	86,158	-	823,090
Vehicles	1,394,656	166,797	(61,397)	1,500,056
Total capital assets, being depreciated	32,508,806	300,302	(124,565)	32,684,543
Less: accumulated depreciation:				
Land improvements	(78,839)	(19,997)	-	(98,836)
Buildings and improvements	(5,575,905)	(594,929)	27,086	(6,143,748)
Furniture and equipment	(356,307)	(69,199)	-	(425,506)
Vehicles	(1,096,189)	(67,906)	60,012	(1,104,083)
Total accumulated depreciation	(7,107,240)	(752,031)	87,098	(7,772,173)
Governmental activities capital assets, net	\$ 25,596,271	\$ (451,729)	\$ (37,467)	\$ 25,107,075

Depreciation expense was charged to governmental functions as follows:

<u>Instruction</u> :	
Regular	\$ 439,122
Special	29,419
Vocational	10,263
Support Services:	
Pupil	2,315
Instructional staff	35,743
Board of education	1,414
Administration	31,726
Fiscal	2,398
Operations and maintenance	45,576
Pupil transportation	65,872
Extracurricular activities	37,650
Food service operations	50,533
Total depreciation expense	\$ 752,031

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 8 - CAPITAL LEASES - LESSEE DISCLOSURE

In previous fiscal years, the District entered into capitalized leases for copier equipment. These lease agreements meet the criteria of capital lease as defined by FASB Statement No. 13, "Accounting for Leases", which defines a capital lease generally as one which transfers benefits and risks of ownership to the lessee. Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reported as function expenditures on the budgetary statements.

Capital lease payments have been reclassified and are reflected as debt service expenditures in the financial statements for the governmental funds. These expenditures are reflected as function expenditures on the budgetary statements. Capital assets consisting of equipment have been capitalized in the amount of \$44,168. This amount represents the present value of the minimum lease payments at the time of acquisition. Accumulated depreciation as of June 30, 2008 was \$44,168, leaving a current book value of zero. A corresponding liability was recorded in the government-wide financial statements. Principal payments in the 2008 fiscal year totaled \$4,531 paid by the general fund.

During fiscal year 2008, the District paid the final payments associated with the capital lease obligations.

#### NOTE 9 - LONG-TERM OBLIGATIONS

**A.** During the fiscal year 2008, the following changes occurred in governmental activities long-term obligations:

	Balance at June 30, 200	7 Additions	Reductions	Balance at June 30, 2008	Amounts Due in One Year
General obligation bonds					
Current interest bonds	\$ 4,140,00	0 \$ -	\$ (270,000)	\$ 3,870,000	\$ 285,000
Capital appreciation bonds	94,61	-	-	94,618	-
Accreted interest on capital appreciation bonds	171,70	8 55,542		227,250	
Total bonds payable	4,406,32	55,542	(270,000)	4,191,868	285,000
Other long-term obligations					
Capital leases	4,53	1 -	(4,531)	-	-
Compensated absences payable	442,93	1 46,702	(35,055)	454,578	44,456
Total other long-term obligations	447,46	2 46,702	(39,586)	454,578	44,456
Total	\$ 4,853,78	<u>\$ 102,244</u>	\$ (309,586)	\$ 4,646,446	\$ 329,456

Compensated absences will be paid from the general fund, food service fund (a nonmajor governmental fund) and Title I fund (a nonmajor governmental fund).

Capital lease obligations will be paid from the general fund (see Note 8).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)

**B.** On December 15, 2001, the District issued general obligation bonds to provide funds for the construction and improvements to the elementary and high school and for the advance refunding of the 1992 general obligation bonds. A portion of the proceeds of the bonds were used to advance refund the 1992 general obligation bonds by purchasing U.S. Government Securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of the refunded debt. The refunded bonds are not included in the District's outstanding debt since the District has satisfied its obligations through the advance refunding.

These bonds are general obligations of the District for which the full faith and credit of the District is pledged for repayment. Payments of principal and interest relating to this bond are recorded as an expenditure in the debt service fund.

This issue is comprised of both current interest bonds, par value \$5,195,000, and capital appreciation bonds, par value \$94,618. The interest rates on the current interest bonds range from 4.011% to 5.20%. The capital appreciation bonds mature on December 1, 2011 (effective interest 19.091%) and December 1, 2012 (effective interest 19.094%) at a redemption price equal to 100% of the principal, plus accrued interest to the redemption date. The accreted value at maturity for the capital appreciation bonds is \$685,000. A total of \$227,250 in accreted interest on the capital appreciation bonds has been included in the long term liabilities on the statement of net assets at June 30, 2008.

Interest payments on the current interest bonds are due on June 1 and December 1 of each year. The final maturity stated in the issue is December 1, 2030.

The following is a summary of the future annual requirements to maturity for general obligation bonds:

Fiscal	Cu	rrent Interest B	onds	Capital	Appreciation	Bonds
Year Ending,	Principal	Interest	Total	Principal	Interest	Total
2009	\$ 285,000	\$ 181,095	\$ 466,095	\$ -	\$ -	\$ -
2010	310,000	168,368	478,368	-	-	-
2011	325,000	155,394	480,394	-	-	-
2012	-	147,162	147,162	50,756	284,244	335,000
2013	-	147,162	147,162	43,862	306,138	350,000
2014 - 2018	1,035,000	579,859	1,614,859	-	-	-
2019 - 2023	665,000	410,478	1,075,478	-	-	-
2024 - 2028	855,000	218,530	1,073,530	-	-	-
2029 - 2030	395,000	20,410	415,410			
Total	\$ 3,870,000	\$ 2,028,458	\$ 5,898,458	\$ 94,618	\$ 590,382	\$ 685,000

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 9 - LONG-TERM OBLIGATIONS - (Continued)**

### C. Legal Debt Margin

The Ohio Revised Code provides that voted net general obligation debt of the District shall never exceed 9% of the total assessed valuation of the District. The code further provides that unvoted indebtedness shall not exceed 1/10 of 1% of the property valuation of the District. The code additionally states that unvoted indebtedness related to energy conservation debt shall not exceed 9/10 of 1% of the property valuation of the District. The assessed valuation used in determining the District's legal debt margin has been modified by House Bill 530 which became effective March 30, 2006. In accordance with House Bill 530, the assessed valuation used in the District's legal debt margin calculation excluded tangible personal property used in business, telephone or telegraph property, interexchange telecommunications company property, and personal property owned or leased by a railroad company and used in railroad operations. The effects of these debt limitations at June 30, 2008, are a voted debt margin of \$5,237,238 (including available funds of \$732,146) and an unvoted debt margin of \$94,108.

### NOTE 10 - STATE BUILDING LOAN

During fiscal year 1990, the District received a State building grant/loan to provide for the construction of classroom facilities. The District passed a half mill property tax levy with the proceeds of the levy going to repay its portion of the State loan. The unpaid balance on the State building loan is \$4,193,120 at June 30, 2008. The District and the State has determined that it is not probable that the State Facilities Loan will be repaid due to the new legislation, and as such, no outstanding liability is recorded in the financial statements.

New legislation now allows the District to use the proceeds of the levy for maintenance of the new facilities. The District may use the proceeds of the levy for maintenance of the new facilities provided the District's adjusted valuation per pupil is less than the state-wide median adjusted valuation per pupil. In any year in which the District's per pupil valuation exceeds the state-wide valuation median, half of the proceeds of the levy must be used to repay the loan. During fiscal year 2008, the District was not required to make any principal payments on the loan.

#### **NOTE 11 - RISK MANAGEMENT**

### A. Comprehensive

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. During fiscal year 2008, the District contracted with Ohio School Plan (Hylant) for property insurance, fleet insurance and inland marine coverage. Coverages provided by Ohio School Plan (Hylant) are as follows:

Property Insurance - replacement cost (\$1,000 deductible)	\$ 39,599,260
Boiler & Machinery - repair and replacement	39,599,260
School Board Errors and Omissions (\$2,500 deductible)	3,000,000
Employee Dishonesty Blanket (\$1,000 deductible)	25,000
Fleet Insurance	3,000,000
Comprehensive (\$1,000 deductible)	actual value
Collision (\$1,000 deductible)	actual value

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 11 - RISK MANAGEMENT - (Continued)**

General liability is protected by the Ohio School Plan (Hylant), with a \$3,000,000 annual aggregate/\$1,000,000 single occurrence limit and no deductible. The bus fleet is also covered by \$3,000,000 liability plus \$1,000,000 excess liability.

Settled claims have not exceeded this commercial coverage in any of the past three years. There have been reductions in insurance coverage from last year.

#### **B.** Workers' Compensation

The District participates in the Ohio Association of School Business Officials Workers' Compensation Group Rating Plan (GRP), an insurance purchasing pool (Note 2.A.). The intent of the GRP is to achieve the benefit of a reduced premium for the District by virtue of its grouping and representation with other participants in the GRP. Participants in the GRP are placed on tiers according to their loss history. Participants with low loss histories are rewarded with greater savings than participants with higher loss histories. Each participant pays its workers' compensation premium to the State based on the rate for its GRP tier rather than its individual rate. Participation in the GRP is limited to school districts that can meet the GRP's selection criteria. The firm of Sheakley UniService, Inc. provides administrative, cost control and actuarial services to the GRP.

### C. Medical, Dental, and Life Insurance

The District offers a fully insured program for medical, dental and life insurance to most employees through Anthem Blue Cross and Blue Shield, CoreSource and Lincoln Financial Services, respectively.

Premiums vary for employees depending on the terms of the union contracts.

### **NOTE 12 - PENSION PLANS**

### A. School Employees Retirement System

Plan Description - The District contributes to the School Employees Retirement System (SERS), a cost-sharing, multiple-employer defined benefit pension plan. SERS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Authority to establish and amend benefits is provided by Chapter 3309 of the Ohio Revised Code. SERS issues a publicly available, stand-alone financial report that includes financial statements and required supplementary information. That report may be obtained by writing to the School Employees Retirement System, 300 East Broad Street, Suite 100, Columbus, Ohio 43215-3746. It is also posted on the SERS' Ohio website, <a href="www.ohsers.org">www.ohsers.org</a>, under Forms and Publications.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 12 - PENSION PLANS - (Continued)**

Funding Policy - Plan members are required to contribute 10 percent of their annual covered salary and the District is required to contribute at an actuarially determined rate. The current District rate is 14 percent of annual covered payroll. A portion of the District's contribution is used to fund pension obligations with the remainder being used to fund health care benefits. For fiscal year 2008, 9.16 percent of annual covered salary was the portion used to fund pension obligations. The contribution requirements of plan members and employers are established and may be amended by the SERS' Retirement Board up to a statutory maximum amount of 10 percent for plan members and 14 percent for employers. Chapter 3309 of the Ohio Revised Code provides statutory authority for member and employer contributions. The District's required contributions for pension obligations to SERS for the fiscal years ended June 30, 2008, 2007 and 2006 were \$112,979, \$122,088 and \$119,528, respectively; 49.83 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

### B. State Teachers Retirement System of Ohio

Plan Description - The District participates in the State Teachers Retirement System of Ohio (STRS Ohio), a cost-sharing, multiple-employer public employee retirement plan. STRS Ohio provides retirement and disability benefits to members and death and survivor benefits to beneficiaries. STRS Ohio issues a stand-alone financial report that may be obtained by writing to STRS Ohio, 275 E. Broad St., Columbus, OH 43215-3771, by calling (888) 227-7877, or by visiting the STRS Ohio Web site at www.strsoh.org.

New members have a choice of three retirement plans, a Defined Benefit (DB) Plan, a Defined Contribution (DC) Plan and a Combined Plan. The DB plan offers an annual retirement allowance based on final average salary times a percentage that varies based on years of service, or an allowance based on a member's lifetime contributions and earned interest matched by STRS Ohio funds divided by an actuarially determined annuity factor. The DC Plan allows members to place all their member contributions and employer contributions equal to 10.5 percent of earned compensation into an investment account. Investment decisions are made by the member. A member is eligible to receive a retirement benefit at age 50 and termination of employment. The member may elect to receive a lifetime monthly annuity or a lump sum withdrawal. The Combined Plan offers features of both the DC Plan and the DB Plan. In the Combined Plan, member contributions are invested by the member, and employer contributions are used to fund the defined benefit payment at a reduced level from the regular DB Plan. The DB portion of the Combined Plan payment is payable to a member on or after age 60; the DC portion of the account may be taken as a lump sum or converted to a lifetime monthly annuity at age 50. Benefits are established by Chapter 3307 of the Ohio Revised Code.

A DB or Combined Plan member with five or more years credited service who becomes disabled may qualify for a disability benefit. Eligible spouses and dependents of these active members who die before retirement may qualify for survivor benefits. Members in the DC Plan who become disabled are entitled only to their account balance. If a member of the DC Plan dies before retirement benefits begin, the member's designated beneficiary is entitled to receive the member's account balance.

Funding Policy - For fiscal year 2008, plan members were required to contribute 10 percent of their annual covered salaries. The District was required to contribute 14 percent; 13 percent was the portion used to fund pension obligations. Contribution rates are established by the State Teachers Retirement Board, upon recommendations of its consulting actuary, not to exceed statutory maximum rates of 10 percent for members and 14 percent for employers. Chapter 3307 of the Ohio Revised Code provides statutory authority for member and employer contributions.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 12 - PENSION PLANS - (Continued)**

The District's required contributions for pension obligations to STRS Ohio for the fiscal years ended June 30, 2008, 2007 and 2006 were \$573,322, \$572,527 and \$563,032, respectively; 82.97 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006. Contributions to the DC and Combined Plans for fiscal year 2008 were \$287 made by the District and \$4,554 made by the plan members.

### C. Social Security System

Effective July 1, 1991, all employees not otherwise covered by the SERS/STRS Ohio have an option to choose Social Security or the SERS/STRS Ohio. As of June 30, 2008, certain members of the Board of Education have elected Social Security. The District's liability is 6.2 percent of wages paid.

### **NOTE 13 - POSTEMPLOYMENT BENEFITS**

### A. School Employees Retirement System

Plan Description - The District participates in two cost-sharing, multiple employer postemployment benefit plans administered by the School Employees Retirement System (SERS) for non-certificated retirees and their beneficiaries, a Health Care Plan and a Medicare Part B Plan. The Health Care Plan includes hospitalization and physicians' fees through several types of plans including HMO's, PPO's and traditional indemnity plans as well as a prescription drug program. The Medicare Part B Plan reimburses Medicare Part B premiums paid by eligible retirees and beneficiaries up to a statutory limit. Benefit provisions and the obligations to contribute are established by the System based on authority granted by State statute. The financial reports of both Plans are included in the SERS Comprehensive Annual Financial Report which is available by contacting SERS at 300 East Broad St., Suite 100, Columbus, Ohio 43215-3746.

Funding Policy - State statute permits SERS to fund the health care benefits through employer contributions. Each year, after the allocation for statutorily required benefits, the Retirement Board allocates the remainder of the employer contribution of 14 percent of covered payroll to the Health Care Fund. The Health Care Fund was established and is administered in accordance with Internal Revenue Code Section 401h. For 2008, 4.18 percent of covered payroll was allocated to health care. In addition, employers pay a surcharge for employees earning less than an actuarially determined amount; for 2008, this amount was \$35,800.

Active employee members do not contribute to the Health Care Plan. Retirees and their beneficiaries are required to pay a health care premium that varies depending on the plan selected, the number of qualified years of service, Medicare eligibility and retirement status.

The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$76,165, \$65,288 and \$64,359, respectively; 49.83 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

The Retirement Board, acting with advice of the actuary, allocates a portion of the employer contribution to the Medicare B Fund. For fiscal year 2008, this actuarially required allocation was 0.66 percent of covered payroll. The District's contributions for Medicare Part B for the fiscal years ended June 30, 2008, 2007, and 2006 were \$8,140, \$8,302 and \$9,513, respectively; 49.83 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 13 - POSTEMPLOYMENT BENEFITS - (Continued)**

### B. State Teachers Retirement System of Ohio

Plan Description - The District contributes to the cost sharing, multiple employer defined benefit Health Plan (the "Plan") administered by the State Teachers Retirement System of Ohio (STRS Ohio) for eligible retirees who participated in the defined benefit or combined pension plans offered by STRS Ohio. Benefits include hospitalization, physicians' fees, prescription drugs and reimbursement of monthly Medicare Part B premiums. The Plan is included in the report of STRS Ohio which may be obtained by visiting www.strsoh.org or by calling (888) 227-7877.

Funding Policy - Ohio law authorizes STRS Ohio to offer the Plan and gives the Retirement Board authority over how much, if any, of the health care costs will be absorbed by STRS Ohio. Active employee members do not contribute to the Plan. All benefit recipients pay a monthly premium. Under Ohio law, funding for post-employment health care may be deducted from employer contributions. For 2008, STRS Ohio allocated employer contributions equal to 1 percent of covered payroll to the Health Care Stabilization Fund. The District's contributions for health care for the fiscal years ended June 30, 2008, 2007, and 2006 were \$44,102, \$44,041 and \$43,310, respectively; 82.97 percent has been contributed for fiscal year 2008 and 100 percent for fiscal years 2007 and 2006.

#### NOTE 14 - BUDGETARY BASIS OF ACCOUNTING

While reporting financial position, results of operations, and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis as provided by law is based upon accounting for certain transactions on a basis of cash receipts and disbursements.

The statement of revenue, expenditures and changes in fund balance - budget and actual (non-GAAP budgetary basis) presented for the general fund is presented on the budgetary basis to provide a meaningful comparison of actual results with the budget. The major differences between the budget basis and the GAAP basis are that:

- (a) Revenues and other financing sources are recorded when received in cash (budget basis) as opposed to when susceptible to accrual (GAAP basis);
- (b) Expenditures and other financing uses are recorded when paid in cash (budget basis) as opposed to when the liability is incurred (GAAP basis);
- (c) In order to determine compliance with Ohio law, and to reserve that portion of the applicable appropriation, total outstanding encumbrances (budget basis) are recorded as the equivalent of an expenditure, as opposed to a reservation of fund balance for that portion of outstanding encumbrances not already recognized as an account payable (GAAP basis);
- (d) Investments are reported at fair value (GAAP basis) rather than cost (budget basis); and
- (e) Advances-in and advances-out are operating transactions (budget basis) as opposed to balance sheet transactions (GAAP basis).

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 14 - BUDGETARY BASIS OF ACCOUNTING - (Continued)**

The adjustments necessary to convert the results of operations for the year on the budget basis to the GAAP basis for the general fund is as follows:

### **Net Change in Fund Balance**

Conoral fund

	Ge	enerai iunu
Budget basis	\$	580,871
Net adjustment for revenue accruals		(81,260)
Net adjustment for expenditure accruals		4,112
Net adjustment for other sources/uses		(48,772)
Adjustment for encumbrances		156,149
GAAP basis	\$	611,100

### **NOTE 15 - CONTINGENCIES**

#### A. Grants

The District receives significant financial assistance from numerous federal, State and local agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the District. However, in the opinion of management, any such disallowed claims will not have a material effect on the financial position of the District.

### B. Litigation

The District is involved in no material litigation as either plaintiff or defendant.

### **NOTE 16 - STATUTORY RESERVES**

The District is required by State law to set-aside certain general fund revenue amounts, as defined by statute, into various reserves. These reserves are calculated and presented on a cash basis. During the fiscal year ended June 30, 2008, the reserve activity was as follows:

	Textbooks/ Instructional <u>Materials</u>	Capital <u>Acquisition</u>	BWC Refunds
Set-aside balance as of June 30, 2007	\$ (237,701)	\$ -	\$ 32,798
Current year set-aside requirement	193,569	193,569	-
Current year offsets	-	(250,544)	_
Qualifying disbursements	(187,117)	(112,179)	
Total	<u>\$ (231,249)</u>	\$ (169,154)	\$ 32,798
Balance carried forward to FY 2009	<u>\$ (231,249)</u>	\$ -	\$ 32,798

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2008

### **NOTE 16 - STATUTORY RESERVES - (Continued)**

Monies representing BWC refunds that were received prior to April 10, 2001, have been shown as a restricted asset and reserved fund balance in the general fund since allowable expenditures are restricted by State statute. Monies set-aside by the School Board for budget stabilization is reported as a designation of fund balance in the general fund. The balance in the budget stabilization designation at June 30, 2008, was \$121,033.

Although the District had offsets and qualifying disbursements during the year that reduced the set-aside amount below zero for the capital acquisition reserve, this extra amount may not be used to reduce the set-aside requirement for future years. The negative amount is therefore not presented as being carried forward to the next fiscal year.

The District had qualifying disbursements in textbooks/instructional materials in prior years which resulted in a negative balance. This amount is shown as a carry forward to fiscal year 2009 as it may be used to reduce set-aside requirements in future years.

In addition to the above statutory reserves, the District also received monies restricted for school bus purchases.

A schedule of the restricted assets at June 30, 2008 follows:

Amounts restricted for BWC refunds	\$ 32,798
Amounts restricted for school bus purchases	6,571
-	
Total restricted assets	\$ 39,369

### CRESTVIEW LOCAL SCHOOL DISTRICT

Schedule of Federal Awards Expenditures For the Year Ended June 30, 2008

Federal Grantor/Program Title	Pass Through Entity Number	CFDA Number	Receipts Recognized	Program Expenditures
U.S. Department of Agriculture				
Passed Through the Ohio Department of Education				
National School Lunch Program	049429-LLP4-2008	10.555	176,751	176,751
Direct Program				
Food Distribution - Commodities - See Note 2	N/A	10.550	\$ 22,540	\$ 22,540
Total U.S. Department of Agriculture			199,291	199,291
U.S. Department of Education				
Pass through Ohio Department of Education				
Title I - Financial Assistance to Meet Special				
Education Needs of Disadvantaged Children				
Title I - FY 07	049249-CISI-2007	84.010	36,002	36,858
Title I - FY 08	049249-CISI-2008	84.010	319,108	318,745
Total Title I			355,110	355,603
Title VI - B, Special Education - Assistance to States				
for Education of Handicapped Children				
Title VI - B - FY 07	049249-6BSF-2007	84.027	38,265	39,092
Title VI - B - FY 08	049249-6BSF-2008	84.027	306,649	306,649
			· · · · · · · · · · · · · · · · · · ·	
Total Title VI - B			344,914	345,741
Drug - Free School Grant				
Drug - Free School Grant - FY08	049249-DRSI-2007	84.186	6,927	6,927
Innovative Education Program Strategies				
Innovative Education Program Strategies - FY08	049249-C2SI-2008	84.298	2,678	2,678
Technology Literacy Challenge Grant				
Technology Literacy Challenge Grant - FY08	049429-TJSI-2008	84.318	3,744	3,744
Title II-A				
Title II-A FY 07	049429-TRSI-2007	84.367	10,531	11,365
Title II-A FY 08	049429-TRSI-2008	84.367	81,661	78,759
Total Title II-A			92,192	90,124
Total U.S. Department of Education			805,565	804,817
Total Federal Expenditures			\$ 1,004,856	\$ 1,004,108

See accompanying Notes to the Schedule of Federal Awards Expenditures

### CRESTVIEW LOCAL SCHOOL DISTRICT

### Richland County Notes to the Schedule of Federal Awards Expenditures For the Year Ended June 30, 2008

### 1. Significant Accounting Policies

The accompanying schedule of federal awards expenditures is a summary of the activity of the District's federal award programs. The schedule has been prepared on the cash basis of accounting. Consequently, certain revenues are recognized when received rather than when earned, and certain expenditures are recognized when paid rather than when the obligation is incurred.

### 2. Food Distribution

Nonmonetary assistance is reported in the schedule at fair market value of the commodities received and disbursed. Monies are commingled with State grants. It is assumed federal monies are expended first. At June 30, 2008, the District had immaterial food commodities in inventory recorded in the Food Service Fund.

### 3. Matching Requirements

Certain federal programs require that the District contribute non-federal funds (matching funds) to support the federally-funded programs. The expenditure of non-federal funds is not included on this schedule.

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Charles E. Harris & Associates, Inc. Certified Public Accountants

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Crestview Local School District Richland County 1575 St. Rt. 96 Ashland, Ohio 44805

#### To the Board of Education:

We have audited the financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Crestview Local School District, Richland County (the District) as of and for the year ended June 30, 2008, and have issued our report thereon dated December 5, 2008. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Controls Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, grants agreements and other matters, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

This report is intended for the information and use of management, the Board of Education, the audit committee and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. December 5, 2008

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### Charles E. Harris & Associates, Inc.

Certified Public Accountants

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Crestview Local School District Richland County 1575 St. Rt. 96 Ashland, Ohio 44805

To the Board of Education:

### Compliance

We have audited the compliance of the Crestview Local School District, Richland County (District), with the types of compliance requirements described in *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to its major federal program for the year ended June 30, 2008. The District's major federal program is identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to its major federal program is the responsibility of the District's management. Our responsibility is to express an opinion on the District's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the District's compliance with those requirements.

In our opinion, the District complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2008.

### **Internal Control Over Compliance**

The management of the District is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the District's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over compliance.

A control deficiency in internal control over compliance exists when the design or operation of a control does not allow management or employees, when performing their assigned functions, to prevent or detect noncompliance with a federal program compliance requirement on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the District's ability to administer a federal program such that there is more than a remote likelihood that the District's internal control will not prevent or detect more-than-inconsequential noncompliance with a federal program compliance requirement.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that the District's internal control will not prevent or detect material noncompliance with a federal program's compliance requirements.

Our consideration of the internal control over compliance was for limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above.

This report is intended for the information and use of management, the Board of Education, the audit committee, federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Charles E. Harris & Associates, Inc. December 5, 2008

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS OMB CIRCULAR A-133 SECTION .505

### CRESTVIEW LOCAL SCHOOL DISTRICT RICHLAND COUNTY June 30, 2008

### 1. SUMMARY OF AUDITOR'S RESULTS

(d)(1)(i)	Type of Financial Statement	Unqualified
	Opinion	
(d)(1)(ii)	Were there any material control	No
	weaknesses reported at the	
	financial statement level	
	(GAGAS)?	
(d)(1)(ii)	Were there any other significant	No
	deficiencies reported at the	
	financial statement level	
	(GAGAS)?	
(d)(1)(iii)	Was there any reported material	No
	non-compliance at the financial	
	statement level (GAGAS)?	
(d)(1)(iv)	Were there any material internal	No
	control weaknesses reported	
	for major federal programs?	
(d)(1)(iv)	Were there any other significant	No
	deficiencies reported for major	
	federal programs?	
(d)(1)(v)	Type of Major Programs'	Unqualified
	Compliance Opinion	
(d)(1)(vi)	Are there any reportable findings	No
	under Section .510	
(d)(1)(vii)	Major Programs:	Title 1 - Grants to Local Education Agencies
		84.010
(d)(1)(viii)	Dollar Threshold: Type A\B	Type A: > \$300,000
	Programs	Type B: all others
(d)(1)(ix)	Low Risk Auditee?	Yes

# SCHEDULE OF FINDINGS AND QUESTIONED COSTS - (continued) OMB CIRCULAR A-133 SECTION .505

### CRESTVIEW LOCAL SCHOOL DISTRICT RICHLAND COUNTY June 30, 2008

## 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS REQUIRED TO BE REPORTED IN ACCORDANCE WITH GAGAS

None.	

### 3. FINDINGS AND QUESTIONED COSTS FOR FEDERAL AWARDS

None.

### CRESTVIEW LOCAL SCHOOL DISTRICT RICHLAND COUNTY JUNE 30, 2008

### **SCHEDULE OF PRIOR AUDIT FINDINGS**

The prior audit report, for the year ending June 30, 2007, reported no material citations or recommendations.



# Mary Taylor, CPA Auditor of State

### **CRESTVIEW LOCAL SCHOOL DISTRICT**

### **RICHLAND COUNTY**

### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED JANUARY 15, 2009