

**DAYTON METRO LIBRARY
MONTGOMERY COUNTY, OHIO**

Basic Financial Statements – Cash Basis
December 31, 2008
(with Independent Auditors' Report)



Mary Taylor, CPA

Auditor of State

Board of Directors
Dayton Metro Library
215 East Third Street
Dayton, Ohio 45402

We have reviewed the *Independent Auditors' Report* of the Dayton Metro Library, Montgomery County, prepared by Clark, Schaefer, Hackett & Co., for the audit period January 1, 2008 through December 31, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Dayton Metro Library is responsible for compliance with these laws and regulations.

Mary Taylor

Mary Taylor, CPA
Auditor of State

May 20, 2009

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INDEPENDENT AUDITORS' REPORT

Board of Trustees
Dayton Metro Library
215 East Third Street
Dayton, Ohio 45402

We have audited the accompanying financial statements of the governmental activities, each major fund and the aggregate remaining fund information of Dayton Metro Library (the Library), as of and for the year ended December 31, 2008, which collectively comprise the Library's basic financial statements as listed in the table of contents. These financial statements are the responsibility of management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require that we plan and perform the audit to reasonably assure whether the financial statements are free of material misstatement. An audit includes examining on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As discussed in Note 2, the accompanying financial statements and notes follow the cash basis of accounting. This is a comprehensive basis of accounting other than generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information of Dayton Metro Library, as of December 31, 2008, and the respective changes in cash basis financial position and the respective budgetary comparisons for the General Fund for the year then ended in conformity with the accounting basis Note 2 describes.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 6, 2009, on our consideration of the Library's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our testing of internal control over financial reporting and compliance and the results of that testing, not to provide an opinion on the internal control over financial reporting on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

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The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information the Governmental Accounting Standards Board requires. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Clark, Schaefer, Hachett & Co.

Springfield, Ohio
May 6, 2009

Dayton Metro Library
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The management's discussion and analysis of the Dayton Metro Library's (the Library) financial performance provides an overall review of the Library's financial activities for the year ended December 31, 2008, within the limitations of the Library's cash basis of accounting. The intent of the management's discussion and analysis is to examine the Library's financial performance as a whole. Readers should also review the basic financial statements and notes to enhance their understanding of the Library's financial performance.

Financial Highlights

Key financial highlights for 2008 are as follows:

- Net assets of governmental activities increased \$1,451,267, or 7.0%. The fund most affected by the increase in cash and cash equivalents was the General Fund. Although expenditures for the year increased and receipts from governmental activities decreased, additional receipts generated from the 2004 tax levy were sufficient to maintain funds for future capital improvements. This five-year operating levy is set to expire in 2009.
- The Library's general receipts are primarily made up of property and other local taxes (\$8,303,677) and other government grants-in-aid, such as the State's Public Library Fund (PLF) (\$20,760,585). These receipts represent respectively 27.0% and 67.7% of the total cash received for governmental activities during the year. Property and other local tax receipts for 2008 were less than 2007, primarily due to the phase out of the tangible personal property tax.
- Receipts from Grants and Entitlements not restricted to Specific Programs reflect an increase of \$288,860 over 2007, due primarily to a reclassification of certain miscellaneous receipts in the 2008 financial statements.
- Program specific receipts in the form of charges for services and sales, and operating grants and contributions represent \$810,098 or 2.6% of total receipts. This revenue is primarily comprised of charges for maintaining public service programs.
- Due to the worldwide recession and its impact on the financial markets, interest rates rapidly decreased in the latter half of 2008 having a dramatic negative effect on investment receipts. Investment receipts dropped from \$1,088,518 in 2007 to \$598,174 a 45% decrease. In 2008, the Library did invest certain inactive funds in CDARS (Certificate of Deposit Account Registry Service) for public funds that produced a higher yield than savings or money market demand accounts. The average interest rate in 2008 was 2.46% as compared to 5.04% in 2007. The average investment yield was 5.25% in January 2007 and had dropped to 1.41% by December 2008.

Using This Annual Financial Report

This annual report is presented in a format consistent with the presentation requirements of Governmental Accounting Standards Board Statement No. 34, as applicable to the Library's cash basis of accounting.

This annual report consists of a series of financial statements and notes to those statements. These statements are prepared and organized so the reader can understand the Library as a financial whole or as

Dayton Metro Library
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

an entire operating entity. The statements provide a detailed look at the Library's specific financial activities and conditions on a cash basis of accounting.

Financial Report Components

The statement of net assets and the statement of activities provide information about the cash activities of the Library as a whole.

Fund financial statements provide a greater level of detail. Funds are created and maintained on the financial records of the Library as a way to segregate money whose use is restricted to a particular specified purpose. These statements present financial information by fund, presenting funds with the largest balances or most activity in separate columns.

The notes to the financial statements are an integral part of the government-wide and fund financial statements and provide expanded explanation and detail regarding the information reported in the statements.

Basis of Accounting

The basis of accounting is a set of guidelines that determine when financial events are recorded. The Library has elected to present its financial statements on a cash basis of accounting. This basis of accounting is a basis of accounting other than generally accepted accounting principles. Under the Library's cash basis of accounting, receipts and disbursements are recorded when cash is received or paid.

As a result of using the cash basis of accounting, certain assets and their related receipts (such as accounts receivable) and certain liabilities and their related expenses (such as accounts payable) are not recorded in the financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader must keep in mind the limitations resulting from the use of the cash basis of accounting.

Reporting the Library as a Whole

The statement of net assets and the statement of activities reflect how the Library did financially during 2008, within the limitations of cash basis accounting. The statement of net assets presents the cash balances and investments of the governmental activities of the Library at year end. The statement of activities compares cash disbursements with program receipts for each governmental program. Program receipts include charges paid by the recipient of the program's goods or services and grants and contributions restricted to meeting the operational or capital requirements of a particular program. General receipts are all receipts not classified as program receipts. The comparison of cash disbursements with program receipts identifies how each governmental function activity draws from the Library's general receipts.

These statements report the Library's cash position and the changes in cash position. Keeping in mind the limitations of the cash basis of accounting, you can think of these changes as one way to measure the Library's financial health. Over time, increases or decreases in the Library's cash position is one indicator of whether the Library's financial health is improving or deteriorating. When evaluating the Library's financial condition, you should also consider other non-financial factors as well, such as the

Dayton Metro Library
Management's Discussion and Analysis
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Library's property tax base, the condition of the Library's capital assets, the extent of the Library's debt obligations, the reliance on non-local financial resources for operations and the need for continued growth in the major local revenue sources such as property taxes.

The statement of net assets and the statement of activities are comprised of governmental activities only:

Governmental activities – The Library's services, support services and capital outlay are reported here. Property and other local taxes and government grants-in-aid finance most of these activities. Benefits provided through governmental activities are not necessarily paid for by the people receiving them.

Reporting the Library's Most Significant Funds

Fund financial statements provide detailed information about the Library's major funds – not the Library as a whole. The Library establishes separate funds to better manage its many activities and to help demonstrate that money that is restricted as to how it may be used is being spent for the intended purpose. The funds of the Library are split into two categories: governmental and fiduciary.

Governmental Funds - Most of the Library's activities are reported in governmental funds. The governmental fund financial statements provide a detailed view of the Library's governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or less financial resources that can be spent to finance the Library's programs. The Library's significant governmental funds are presented on the financial statements in separate columns. The information for non-major funds (funds whose activity or balances are not large enough to warrant separate reporting) is combined and presented in total in a single column. The Library's major governmental funds are the General Fund and the Building and Repair Fund. The programs reported in governmental funds are identical to those reported in the governmental activities section of the entity-wide statements.

Fiduciary Funds - Fiduciary funds are used to account for resources held for the benefit of parties outside the Library. Fiduciary funds are not reflected on the government-wide financial statements because the resources of these funds are not available to support the Library's programs. The Library has one fiduciary fund, an agency fund for a flexible spending benefit account.

Dayton Metro Library
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

The Library as a Whole

Table 1 provides a summary of the Library's net assets for 2008 compared to 2007 on a cash basis:

(Table 1)
Net Assets - Cash Basis

	Governmental Activities		Increase
	2008	2007	(Decrease)
Assets			
Cash and Cash Equivalents	\$22,210,687	\$20,759,420	\$1,451,267
Total Assets	<u>\$22,210,687</u>	<u>\$20,759,420</u>	<u>\$1,451,267</u>
Net Assets:			
Restricted	\$246,097	\$239,951	\$6,146
Unrestricted	21,964,590	20,519,469	1,445,121
Total Net Assets	<u>\$22,210,687</u>	<u>\$20,759,420</u>	<u>\$1,451,267</u>

As mentioned previously, net assets of governmental activities increased \$1,451,267 or 7.0 percent during 2008. Although expenditures increased by 4.6% and receipts decreased by 2.5%, due to the additional receipts generated from the 2004 property tax levy, the Library was able to sufficiently control expenditures. These additional resources are presently earmarked to assist in financing infrastructure improvements that the Library has determined are warranted as outlined in the Library's Strategic and Facilities plans.

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Table 2 reflects the changes in net assets on a cash basis in 2008 and 2007 for governmental activities.

(Table 2)
Changes in Net Assets

	Governmental Activities	
	2008	2007
Receipts:		
Program Receipts:		
Charges for Services and Sales	\$725,979	\$650,772
Operating Grants and Contributions	84,119	66,136
Total Program Receipts	<u>810,098</u>	<u>716,908</u>
General Receipts:		
Property and Other Local Taxes	8,303,677	8,950,282
Unrestricted Gifts and Contributions	21,861	52,607
Sale of Capital Assets	208	4,484
Other Taxes		
Payments in Lieu of Taxes		
Special Assessments		
Grants and Entitlements Not Restricted to Specific Programs	20,760,585	20,471,725
Interest	598,174	1,088,518
Miscellaneous	149,386	143,223
Total General Receipts	<u>29,833,891</u>	<u>30,710,839</u>
Total Receipts	<u>30,643,989</u>	<u>31,427,747</u>
Disbursements:		
Library Services:		
Public Service and Programs	17,463,256	16,024,686
Collection Development and Processing	6,895,649	6,388,389
Support Services:		
Facilities Operation and Maintenance	499,147	465,451
Information Services Support	881,057	804,838
Business Administration	2,546,515	2,936,278
Capital Outlay	907,098	1,280,981
Sewer		
Trash		
Total Disbursements	<u>29,192,722</u>	<u>27,900,623</u>
Increase (Decrease) in Net Assets	1,451,267	3,527,124
Net Assets, January 1	<u>20,759,420</u>	<u>17,232,296</u>
Net Assets, December 31	<u>\$22,210,687</u>	<u>\$20,759,420</u>

Program receipts represent only 2.6 percent of total receipts and are primarily comprised of patron fees, grants, contributions and services provided to other entities.

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General receipts represent 97.4% of the Government's total receipts, and of this amount, approximately 27.1% are property and other local taxes. Earnings on investments account for 2.0% of the general receipts. State grants and entitlements comprise 69.6% of the Library's general receipts.

Disbursements for library services consist of expenses for public service and program and collection development and processing. Library service costs for 2008 were 83.4% of total disbursements. Disbursement for support services consist of expenses for facilities operations and maintenance, information services support, and business administration. Support service costs for 2008 represented 13.5% of total disbursements.

Capital Outlay expenditures of \$907,098 represented 3.1% of expenditures and were primarily for the following:

- Library furnishings, including shelving and computer hardware and software.
- The Library purchased a 2006 Chevy Express Van to replace the 1993 Aerostar Van for a cost of \$17,258.
- Digital video security systems were installed at the Miami Township, Burkhardt, Westwood, Madden Hills, Huber Heights, and Trotwood branches of the Library for a cost of \$48,314.
- Sixteen self-check stations were added to six branches. These stations, at a total cost of \$159,632, allow patrons to check-out their circulation items without needing an employee to wait on them. Employees will have more time to spend helping patrons to research and locate the items that they need.

Governmental Activities

If you look at the Statement of Activities on page 13, you will see that the first column lists the major services provided by the Library. The next column identifies the costs of providing these services. The major program disbursements for governmental activities are for public service and programs and collection development and processing, which account for 59.8% and 23.6% of all governmental disbursements, respectively. Business administration, facilities operations, and information services support represents 13.5% of all government spending. The next two columns of the statement entitled Program Cash Receipts identify amounts paid by individuals and organizations that are directly charged for services or grants received by the Library that must be used to provide a specific service. The Net Receipt (Disbursement) column compares the program receipts to the cost of the service. This "net cost" amount represents the cost of the service which ends up being paid from money provided by local taxpayers and grants, entitlements, interest earnings and other miscellaneous receipts. These net costs are paid from the general receipts which are presented at the bottom of the Statement. A comparison between the total cost of services and the net cost of services for 2008 and 2007 is presented in Table 3.

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(Table 3)

Governmental Activities

	2008		2007	
	Total Cost of Service	Net Cost of Service	Total Cost of Service	Net Cost of Service
Library Services:				
Public Service and Programs	\$17,463,256	(\$16,855,778)	\$16,024,686	(\$15,445,086)
Collection Development and Processing	6,895,649	(6,792,937)	6,388,389	(6,335,618)
Support Services:				
Facilities Operation and Maintenance	499,147	(499,147)	465,451	(465,451)
Information Services Support	881,057	(781,149)	804,838	(720,301)
Business Administration	2,546,515	(2,546,515)	2,936,278	(2,936,278)
Capital Outlay	907,098	(907,098)	1,280,981	(1,280,981)
Total Expenses	<u>\$29,192,722</u>	<u>(\$28,382,624)</u>	<u>\$27,900,623</u>	<u>(\$27,183,715)</u>

Library Service expenditures increase by \$1,945,830 or 8.6% versus 2007 primarily attributable to increase expenditures in wages, benefits, and acquisition of library materials.

Library Service salaries and wages increased \$373,522 or 3.6% over 2007. Benefit costs, mainly driven by an increase in health insurance premiums were \$412,159 or 12.6% over 2007. Consistent with our strategic initiatives, library material expenditures increased by \$325,292 or 7.4% over 2007.

In addition, we reclassified purchased services previously classified as Business Administration overhead expenditures, mainly utilities, to public service expenditures to more accurately reflect the cost of maintaining operations for the public. This reclassification represents approximately \$500,000.

The dependence upon property tax receipts and unrestricted grants and entitlements is apparent as over 97.2% of governmental activities are supported through these general receipts.

The Library's Funds

As illustrated on the Statement of Cash Receipts, Disbursements, and Changes in Fund Balance – Governmental Funds on page 15, total governmental funds had receipts of \$30,643,781 and disbursements of \$29,192,722. The General Fund is the chief operating fund of the Library. The fund balance of the General Fund increased \$1,156,736.

As illustrated on the Statement of Assets and Fund Balances – Governmental Funds on page 14, at the end of the current fiscal year, unreserved fund balance of the General Fund was \$7,212,064, while the total General Fund balance reached \$8,668,774. As a measure of the General Fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. Unreserved fund balance represents 24.8% of total General expenditures, while total fund balance represents 29.9% of that same amount.

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General Fund Budgeting Highlights

The Library's budget is prepared according to Ohio law and is based upon accounting for certain transactions on a basis of cash receipts, disbursements, and encumbrances. The most significant budgeted fund is the General Fund.

As illustrated on the Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – General Fund on page 16, final receipts were budgeted at \$30,256,354 while actual receipts were \$30,300,337. The difference between final budgeted receipts and actual receipts was \$43,983. Other financing sources of actual receipts included \$208 for the sale of personal property.

Final disbursements were budgeted at \$34,113,832 while actual disbursements were \$30,498,191. The Library kept spending below budgeted amounts as demonstrated by the reported variances, but slightly above realized receipts.

In addition, the Library made \$102,328 in transfers from the general fund to other governmental funds; the net result is the decrease in the General Fund balance of \$299,974 for 2008.

Capital Assets

The Library does not report capital assets on its financial statements. The Library does keep track of its capital assets and infrastructure independently. The Library uses a separate software package to accomplish this task. In 2008, the inventory information was internally audited by the Finance Department and corrections, deletions, and additions were recorded.

Debt

The Library has no debt.

Current Issues

With few exceptions Ohio's public libraries depend on the State of Ohio for the majority of their funding. Funds are generated and distributed by the Public Library Fund (PLF). The Public Library Fund, as outlined in the Ohio Revised Code, represents 2.22% of the State's total general fund tax receipts. Due to the deteriorating economic conditions within the State of Ohio and the United States economy general fund tax receipts declined in 2008. Further erosion of the state's tax receipts are expected to continue in to 2010 and depending on the depth of the current recession, declines in state receipts may continue well into 2011.

The Library is partially shielded from this decline in state support by the 1.25 mill operating levy approved by voters in 2004. Most libraries in the state have no operating levy support. For the Library its levy has provided more than 30% of its receipts and has enabled the library to spend nearly \$65 per capita on library services. However, the five year term of the levy will expire in December 2009.

Partially due to the sharp decline in state funding in 2008 and 2009 coupled with a record level of demand for library services, our current financial forecast for 2009 predicts a deficit to be funded by reserves, but only for 2009. The Library Board of Trustees intends to seek voter approval for a replacement levy in 2009 with new funding to replace the losses in state funding and to provide additional funding to meet anticipated service demands.

Dayton Metro Library
Management's Discussion and Analysis
For the Year Ended December 31, 2008
Unaudited

Contacting the Library's Financial Management

This financial report is designed to provide our citizens, taxpayers, investors, and creditors with a general overview of the Library's finances and to reflect the Library's accountability for the money it receives, spends and invests. Questions concerning any of the information in this report or requests for additional information should be directed to Mr. Timothy Kambitsch, Executive Director/Fiscal Officer, Dayton Metro Library, 215 East Third Street, Dayton, Ohio 45402-2103. We also offer information regarding the Dayton Metro Library on our web site, www.daytonmetrolibrary.org.

Dayton Metro Library
Montgomery County
Statement of Net Assets - Cash Basis
December 31, 2008

	Governmental Activities
Assets	
Equity in Pooled Cash and Cash Equivalents	\$ 21,964,590
Restricted Assets:	
Cash and Cash Equivalents	246,097
<i>Total Assets</i>	\$ 22,210,687
 Net Assets	
Restricted for:	
Endowment	\$ 246,097
Unrestricted	21,964,590
<i>Total Net Assets</i>	\$ 22,210,687

See accompanying notes to the basic financial statements

Dayton Metro Library
Montgomery County
Statement of Activities - Cash Basis
For the Year Ended December 31, 2008

	<u>Program Cash Receipts</u>			<u>Net (Disbursements) Receipts and Changes in Net Assets</u>
	<u>Cash Disbursements</u>	<u>Charges for Services and Sales</u>	<u>Operating Grants and Contributions</u>	<u>Governmental Activities</u>
Governmental Activities				
Library Services:				
Public Service and Programs	\$ 17,463,256	\$ 602,424	\$ 5,054	\$ (16,855,778)
Collection Development and Processing	6,895,649	23,647	79,065	(6,792,937)
Support Services:				
Facilities Operation and Maintenance	499,147			(499,147)
Information Services Support	881,057	99,908		(781,149)
Business Administration	2,546,515			(2,546,515)
Capital Outlay	907,098			(907,098)
<i>Total Governmental Activities</i>	<u>29,192,722</u>	<u>725,979</u>	<u>84,119</u>	<u>(28,382,624)</u>
General Receipts				
				8,303,677
Property Taxes Levied for General Purposes				21,861
Unrestricted Gifts and Contributions				20,760,585
Grants and Entitlements not Restricted to Specific Programs				208
Sale of Capital Assets				598,174
Earnings on Investment				149,386
Miscellaneous				<u>29,833,891</u>
<i>Total General Receipts</i>				<u>29,833,891</u>
Change in Net Assets				1,451,267
<i>Net Assets Beginning of Year</i>				<u>20,759,420</u>
<i>Net Assets End of Year</i>				<u>\$ 22,210,687</u>

See accompanying notes to the basic financial statements

Dayton Metro Library
Montgomery County
Statement of Assets and Fund Balances - Cash Basis
Governmental Funds
December 31, 2008

	General	Building & Repair Fund	Other Governmental Funds	Total Governmental Funds
Assets				
Equity in Pooled Cash and Cash Equivalents	\$ 8,668,774	\$ 11,297,954	\$ 1,997,862	\$ 21,964,590
Restricted Assets: Cash and Cash Equivalents			246,097	246,097
<i>Total Assets</i>	<u>\$ 8,668,774</u>	<u>\$ 11,297,954</u>	<u>\$ 2,243,959</u>	<u>\$ 22,210,687</u>
Fund Balances				
Reserved:				
Reserved for Encumbrances	\$ 1,456,710	\$ 105,431		\$ 1,562,141
Reserved for Endowment			246,097	246,097
Unreserved:				
Undesignated (Deficit), Reported in:				
General Fund	7,212,064			7,212,064
Special Revenue Funds			1,719,440	1,719,440
Capital Projects Funds		11,192,523	278,422	11,470,945
<i>Total Fund Balances</i>	<u>\$ 8,668,774</u>	<u>\$ 11,297,954</u>	<u>\$ 2,243,959</u>	<u>\$ 22,210,687</u>

See accompanying notes to the basic financial statements

Dayton Metro Library
Montgomery County
Statement of Cash Receipts, Disbursements and Changes in Fund Balances - Cash Basis
Governmental Funds
For the Year Ended December 31, 2008

	General	Building and Repair Fund	Other Governmental Funds	Total Governmental Funds
Receipts				
Property and Other Local Taxes	\$ 8,303,677			\$ 8,303,677
Intergovernmental	20,760,585			20,760,585
Patron Fines and Fees	602,424			602,424
Services Provided to Other Entities	123,555			123,555
Contributions, Gifts and Donations	105,980			105,980
Earnings on Investments	254,730	288,475	54,969	598,174
Miscellaneous	149,386			149,386
<i>Total Receipts</i>	<u>30,300,337</u>	<u>288,475</u>	<u>54,969</u>	<u>30,643,781</u>
Disbursements				
Current:				
Library Services:				
Public Service and Programs	17,463,256			17,463,256
Collection Development and Processing	6,895,649			6,895,649
Support Services:				
Facilities Operation and Maintenance	499,147			499,147
Information Services	881,057			881,057
Business Administration	2,546,515			2,546,515
Capital Outlay	755,857	104,928	46,313	907,098
<i>Total Disbursements</i>	<u>29,041,481</u>	<u>104,928</u>	<u>46,313</u>	<u>29,192,722</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>1,258,856</u>	<u>183,547</u>	<u>8,656</u>	<u>1,451,059</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	208			208
Transfers In			102,328	102,328
Transfers Out	(102,328)			(102,328)
<i>Total Other Financing Sources (Uses)</i>	<u>(102,120)</u>	<u>0</u>	<u>102,328</u>	<u>208</u>
<i>Net Change in Fund Balances</i>	1,156,736	183,547	110,984	1,451,267
<i>Fund Balances Beginning of Year</i>	<u>7,512,038</u>	<u>11,114,407</u>	<u>2,132,975</u>	<u>20,759,420</u>
<i>Fund Balances End of Year</i>	<u>\$ 8,668,774</u>	<u>\$ 11,297,954</u>	<u>\$ 2,243,959</u>	<u>\$ 22,210,687</u>

See accompanying notes to the basic financial statements

Dayton Metro Library

Montgomery County

*Statement of Receipts, Disbursements and Changes
In Fund Balance - Budget and Actual (Budget Basis)
General Fund*

For the Year Ended December 31, 2008

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Receipts				
Property and Other Local Taxes	\$ 8,226,402	\$ 8,226,402	\$ 8,303,677	\$ 77,275
Other Government Grants-In-Aid	20,795,358	20,754,202	20,760,585	6,383
Patron Fines and Fees	615,200	615,200	602,424	(12,776)
Services Provided to Other Entities	115,300	115,300	123,555	8,255
Contributions, Gifts and Donations	151,500	151,500	105,980	(45,520)
Earnings on Investments	344,050	344,050	254,730	(89,320)
Miscellaneous	139,700	49,700	149,386	99,686
<i>Total Receipts</i>	<u>30,387,510</u>	<u>30,256,354</u>	<u>30,300,337</u>	<u>43,983</u>
Disbursements				
Current:				
Library Services:				
Salaries and Benefits	19,857,665	19,857,665	19,035,723	821,941
Supplies	663,897	713,897	619,853	94,044
Purchased and Contract Services	4,861,659	4,861,659	4,192,211	669,448
Library Materials and Information	6,278,672	6,278,672	5,643,246	635,426
Other	982,316	107,316	60,486	46,830
Capital Outlay	2,294,625	2,294,625	946,672	1,347,952
<i>Total Disbursements</i>	<u>34,938,832</u>	<u>34,113,832</u>	<u>30,498,191</u>	<u>3,615,641</u>
<i>Excess of Receipts Over (Under) Disbursements</i>	<u>(4,551,322)</u>	<u>(3,857,478)</u>	<u>(197,854)</u>	<u>3,659,624</u>
Other Financing Sources (Uses)				
Sale of Capital Assets	5,000	5,000	208	(4,792)
Advance In	34,284	34,284	-	(34,284)
Transfers Out	(3,000,000)	(3,825,000)	(102,328)	3,722,672
<i>Total Other Financing Sources (Uses)</i>	<u>(2,960,716)</u>	<u>(3,785,716)</u>	<u>(102,120)</u>	<u>3,683,596</u>
<i>Net Change in Fund Balance</i>	<u>(7,512,038)</u>	<u>(7,643,194)</u>	<u>(299,974)</u>	<u>7,343,220</u>
<i>Prior Year Encumbrances Appropriated</i>	1,791,797	1,791,797	1,791,797	-
<i>Fund Balance Beginning of 2008</i>	<u>5,720,241</u>	<u>5,720,241</u>	<u>5,720,241</u>	<u>-</u>
<i>Fund Balance End of 2008</i>	<u>\$0</u>	<u>\$ (131,156)</u>	<u>\$ 7,212,064</u>	<u>\$ 7,343,220</u>

See accompanying notes to the basic financial statements

Dayton Metro Library
Montgomery County
Statement of Fiduciary Net Assets - Cash Basis
Fiduciary Funds
December 31, 2008

	<u>Agency</u>
Assets	
Equity in Pooled Cash and Cash Equivalents	\$ 28,807
<i>Total Assets</i>	<u>\$ 28,807</u>
Net Assets	<u>\$ 28,807</u>

See accompanying notes to the basic financial statements

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 1 – Description of the Library and Reporting Entity

The Dayton Metro Library is organized as a county library under the laws of the State of Ohio. The Library has its own Board of Trustees consisting of seven members: four of whom are appointed by the Montgomery County Commissioners and three of whom are appointed by the Montgomery County Common Pleas Court Judges. Appointments are for seven-year terms and members serve without compensation. Under Ohio statutes, the Library is a body politic and corporate capable of suing and being sued, contracting, acquiring, holding, possessing, and disposing of real property, and of exercising such other powers and privileges conferred upon it by law. The Library also determines and operates under its own budget. Control and management of the Library is governed by sections 3375.33 to 3375.39 of the Ohio Revised Code with the administration of the day-to-day operations of the Library and financial accountability being the responsibility of the Executive Director/Fiscal Officer.

The Library is fiscally independent of Montgomery County, although Montgomery County serves in a ministerial capacity as the taxing authority for the Library. The determination to request approval of a tax levy, the role and purpose(s) of the levy, are discretionary decisions made solely by the Board of Library Trustees. Once those decisions are made, Montgomery County must put the levy on the ballot. There is no potential for the Library to provide a financial benefit to or impose a financial burden on Montgomery County.

Component units are legally separate organizations for which the Library is financially accountable. The Library is financially accountable for an organization if the Library appoints a voting majority of the organization's governing board and (1) the Library is able to significantly influence the programs or services performed or provided by the organization; or (2) the Library is legally entitled to or can otherwise access the organization's resources; the Library is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or the Library is obligated for the debt of the organization. The Library is also financially accountable for any organizations for which the Library approves the budget, the issuance of debt or the levying of taxes. Component units also include legally separate, tax-exempt entities whose resources are for the direct benefit of the Library, are accessible to the Library and are significant in amount to the Library. The Library has no component units.

The Friends of the Dayton Metro Library is a not-for-profit organization with a self-appointing board. The Library is not financially accountable for the organization, nor does the Library approve the budget or the issuance of debt of the organization. The economic resources received or held by the Friends of the Library are not significant to the Library. Therefore, this organization has been excluded from the reporting entity of the Library.

The Library's management believes these financial statements present all activities for which the Library is financially accountable.

Note 2 - Summary of Significant Accounting Policies

As discussed further in Note 2.C, the financial statements of the Dayton Metro Library have been prepared on a cash basis of accounting. This cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements, which have been applied to the extent they are applicable to the cash basis of accounting. In the government-wide financial statements, Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied, to the extent they are applicable to the cash basis of accounting, unless those pronouncements conflict with or contradict GASB pronouncements, in which case GASB prevails. The most significant of the Library's accounting policies are described below.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 2 - Summary of Significant Accounting Policies (continued)

A. Basis of Presentation

The Library's basic financial statements consist of government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements

The statement of net assets and the statement of activities display information about the Library as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. Governmental activities generally are financed through taxes, intergovernmental receipts and other non-exchange transactions.

The statement of net assets presents the cash and cash equivalent balances of the governmental activities of the Library at year end. The statement of activities compares disbursements with program receipts for each of the Library's governmental activities. Disbursements are reported by function. A function is a group of related activities designed to accomplish a major service or regulatory program for which the Library is responsible. Program receipts include charges paid by the recipient of the program's goods or services, grants and contributions restricted to meeting the operational or capital requirements of a particular program, and receipts of interest earned on grants that are required to be used to support a particular program. General receipts are all receipts not classified as program receipts, with certain limited exceptions. The comparison of direct disbursements with program receipts identifies the extent to which each governmental function is self-financing on a cash basis or draws from the Library's general receipts.

Fund Financial Statements

During the year, the Library segregates transactions related to certain Library functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the Library at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Fiduciary funds are reported by type.

B. Fund Accounting

The Library uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. The Library's funds are divided into two categories, governmental and fiduciary.

Governmental Funds

Governmental funds are financed primarily from taxes, intergovernmental receipts (e.g. grants), and other non-exchange transactions. Monies are assigned to the various governmental funds according to the purposes for which they may or must be used. The following are the Library's major governmental funds:

General Fund - The general fund accounts for all financial resources except those required to be accounted for in another fund. The general fund balance is available to the Library for any purpose provided it is expended or transferred according to the general laws of Ohio.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 2 – Summary of Significant Accounting Policies (continued)

Building and Repair Fund - The building and repair fund accounts for monies set aside by the Board of Library Trustees specifically for building projects, including the improvements to the Library and construction of new and future facilities.

The other governmental funds of the Library are the computer fund, special revenue fund, trust and endowment funds.

Fiduciary Funds

Fiduciary funds include pension trust funds, investment trust funds, private purpose trust funds, and agency funds. Trust funds are used to account for assets held under a trust agreement for individuals, private organizations, or other governments which are not available to support the Library's own programs. Agency funds are purely custodial in nature and are used to hold resources for individuals, organizations or other governments. The Library's agency fund accounts for reimbursements of eligible expenses under the health or dependent care flexible spending account.

C. Basis of Accounting

The Library's financial statements are prepared using the cash basis of accounting. Under this basis of accounting, receipts are recorded in the Library's financial records and reported in the financial statements when cash is received rather than when earned and disbursements are recorded when cash is paid rather than when a liability is incurred.

As a result of the use of this cash basis of accounting, certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected) and certain liabilities and their related expenses (such as accounts payable and expenses for goods or services received but not yet paid, and accrued liabilities and the related expenses) are not recorded in these financial statements. Therefore, when reviewing the financial information and discussion within this report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

D. Budgetary Process

All funds, (except agency funds), are legally required to be appropriated. The appropriations resolution is the Trustee's authorization to spend resources and sets limits on cash disbursements plus encumbrances at the level of control selected by the Trustees. The legal level of control has been established at the fund and major category of the object code level for all funds. Budgetary modifications at the legal level of control may only be made by resolution of the Board of Library Trustees.

For control purposes, the Library estimates cash receipts for the year. These estimated receipts, together with the unencumbered carry-over balances from the prior year, set a limit on the amount the Trustees may appropriate. The estimated receipts may be revised during the year if projected increases or decreases in receipts are identified by the Fiscal Officer. The amounts reported as the original budgeted amounts on the budgetary statements reflect the amounts of estimated resources when the original appropriations were adopted. The amounts reported as the final budgeted amounts on the budgetary statements reflect the amounts of estimated resources at the time final appropriations were enacted by the Trustees.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 2 – Summary of Significant Accounting Policies (continued)

The appropriations resolution is subject to amendment throughout the year with the restriction that appropriations should not exceed estimated resources. The amounts reported as the original budgeted amounts reflect the first appropriation ordinance for that fund that covered the entire year, including amounts automatically carried forward from prior years. The amounts reported as the final budgeted amounts represent the final appropriation amounts passed by the Trustees during the year.

E. Cash and Cash Equivalents

Library records identify the purchase of specific investments by specific funds.

To improve cash management, cash received by the Library is pooled and invested. Individual fund integrity is maintained through the Library's records. Interest in the pool is presented as "Equity in Pooled Cash and Cash Equivalents."

All investments of the cash management pool are presented on the financial statements as cash equivalents. Purchases of investments are not recorded as disbursements, and sales of investments are not recorded as receipts. Gains or losses at the time of sale are recorded as receipts or negative receipts, respectively.

During 2008, the Library invested in STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price the investment could be sold for on December 31, 2008.

Investment procedures are restricted by the provisions of the Ohio Revised Code. Interest receipt credited to the General Fund, Building and Repair Fund, and Other Governmental Funds during 2008 amounted to \$254,730, \$288,475, and \$54,969, respectively.

F. Restricted Assets

Cash, cash equivalents, and investments are reported as restricted when limitations on their use change the nature or normal understanding of their use. Such constraints are either imposed by creditors, contributors, grantors, or laws of other governments, or imposed by law through constitutional provisions or enabling legislation. The government-wide statement of net assets reports \$246,097 which is restricted by contributors.

G. Capital Assets

Acquisitions of property, plant and equipment are recorded as disbursements when paid. These items are not reflected as assets in the accompanying financial statements.

H. Employer Contributions to Cost-Sharing Pension Plans

The Library recognizes the disbursement for their employer contributions to cost-sharing pension plans when they are paid. As described in Notes 8 and 10, the employer contributions include portions for pension benefits and for postretirement health care benefits.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 2 – Summary of Significant Accounting Policies (continued)

I. Net Assets

Net assets are reported as restricted when there are limitations imposed on their use either through enabling legislation or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The Library's policy is to first apply restricted resources when an obligation is incurred for purposes for which both restricted and unrestricted net assets are available.

J. Fund Balance Reserves

The Library reserves any portion of fund balances which is not available for appropriation or which is legally segregated for a specific future use. Unreserved fund balance indicates that portion of fund balance which is available for appropriation in future periods. Fund balance reserves have been established for encumbrances and endowments.

K. Interfund Transactions

Exchange transactions between funds are reported as receipts in the seller funds and as disbursements in the purchaser funds. Subsidies from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular disbursements to the funds that initially paid for them are not presented in the financial statements. The Library uses interfund transfers to move unrestricted general fund revenues to finance various programs that the government must account for in other funds in accordance with budgetary authorizations.

Note 3 – Budgetary Basis of Accounting

The budgetary basis as provided by law is based upon accounting for certain transactions on the basis of cash receipts, disbursements, and encumbrances. The Statement of Receipts, Disbursements and Changes in Fund Balance – Budget and Actual – Budgetary Basis presented for the general fund is prepared on the budgetary basis to provide a meaningful comparison of actual results with the budget. The difference between the budgetary basis and the cash basis is outstanding year end encumbrances, which are treated as disbursements (budgetary basis) rather than as a reservation of fund balance (cash basis). The encumbrances outstanding at year end (budgetary basis) amounted to \$1,456,710 for the general fund.

Note 4 – Deposits and Investments

Monies held by the Library are classified by State statute into three categories.

Active monies are public monies determined to be necessary to meet current demands upon the Library treasury. Active monies must be maintained either as cash in the Library treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the Board has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 4 – Deposits and Investments (continued)

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts, including passbook accounts.

Interim monies held by the Library can be deposited or invested in the following securities:

1. United States Treasury bills, bonds, notes, or any other obligation or security issued by the United States Treasury, or any other obligation guaranteed as to principal and interest by the United States;
2. Bonds, notes, debentures, or any other obligation or security issued by any federal government agency or instrumentality including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
3. Written repurchase agreements in the securities listed above provided the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least 2 percent and be marked to market daily, and the term of the agreement must not exceed thirty days;
4. Bonds and other obligations of the State of Ohio or Ohio local governments;
5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
6. No-load money market mutual funds consisting exclusively of obligations described in division (1) or (2) and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
7. The State Treasurer's investment pool (STAR Ohio).
8. Certificates of Deposits (CDs) properly insured through the FDIC or suitable collateralization, including the Certificate of Deposit Account Registry Services (CDARS). Effective March 4, 2006, the Ohio General Assembly created Ohio Revised Code 135.144 permitting the library to use the Certificate of Deposit Account Registry Services (CDARS). If the library purchases certificates of deposit for more than the FDIC limit (adjusted to \$250,000 in 2008 through the end of 2009), with a bank participating in CDARS, the bank "redeposits" the excess amounts with other participating institutions. Each bank accepts less than the FDIC limit so all deposits have FDIC coverage
9. Commercial Paper and bankers acceptances if Ohio Revised Code training requirements have been met.

Investments in stripped principal or interest obligations, reverse repurchase agreements, and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage, and short selling are also prohibited. An investment must mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and must be purchased with the expectation that it will be held to maturity. Investments may only be made through specified dealers and institutions.

At year end, the Library had \$3,024 in undeposited cash on hand which is included as part of "Equity in Pooled Cash and Cash Equivalents" on the financial statements.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 4 – Deposits and Investments (continued)

Deposits

Custodial credit risk for deposits is the risk that in the event of bank failure, the Library will not be able to recover deposits or collateral securities that are in the possession of an outside party. At year end, \$8,691,260 of the Library's bank balance of \$11,260,718 was exposed to custodial credit risk because those deposits were uninsured and collateralized with securities held by the pledging financial institution's trust department or agent, but not in the Library's name.

The Library has no deposit policy for custodial risk beyond the requirements of State statute. Ohio law requires that deposits be either insured or be protected by eligible securities pledged to and deposited either with the Library or a qualified trustee by the financial institution as security for repayment, or by a collateral pool of eligible securities deposited with a qualified trustee and pledged to secure the repayment of all public monies deposited in the financial institution whose market value at all times shall be at least one hundred five percent of the deposits being secured.

Investments

Interest Rate Risk: Interest rate risk arises because the fair value of investment changes as interest rates change. The Library's investment policy addresses interest rate risk by requiring that the Library's investment portfolio be structured so that securities mature to meet cash requirements for ongoing operations and/or long-term debt payments, thereby avoiding that need to sell securities on the open market prior to maturity, and by investing operating funds primarily in short-term investments.

State statute requires that an investment mature within five years from the date of purchase, unless matched to a specific obligation or debt of the Library, and that an investment be purchased with the expectation that it will be held to maturity.

At year end the Library had investments in STAR Ohio at a fair value of \$11,813,296. STAR Ohio has a maturity of less than one year and is not subject to interest rate penalty on maturity issues.

Credit Risk: STAR Ohio carries a rating of AAAM by Standard and Poor's. The Library has no investment policy dealing with investment credit risk beyond the requirements in state statutes. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The Library's investment policy limits investments to those authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the Library will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Library has no investment policy dealing with investment custodial risk beyond the requirements in ORC 135.14(M)(2) which states, "Payment for investments shall be made only upon the delivery of securities representing such investments to the treasurer, investing authority, or qualified trustee. If the securities transferred are not represented by a certificate, payment shall be made only upon receipt of confirmation of transfer from the custodian by the treasurer, governing board, or qualified trustee."

The Library places no limit on the amount it may invest in any one issuer; however, investments are limited to low risk securities with the expectation of earning market rate of return.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 5 – Public Library Fund

The primary source of revenue for Ohio public libraries is the Public Library Fund (PLF). The PLF is allocated to each county based on the county's prior intangibles tax of PLF revenues, and its population. The County Budget Commission allocates these funds to the Library based on its needs such as for the construction of new library buildings, improvements, operation, maintenance, or other expenses. The Budget Commission cannot reduce its allocation of these funds to the Library based on any additional revenues the Library receives. During 2008, the Library received \$18,688,568 or 61.0% of its total cash receipts from this funding source.

Note 6 – Property Taxes

Property taxes include amounts levied against all real property, public utility property, and tangible personal property located in the taxing district of the Library within Montgomery County. Real property tax receipts received in 2008 represent the collection of 2007 taxes. Real property taxes received in 2008 were levied after October 1, 2007 on the assessed values as of January 1, 2007, the lien date. Assessed values for real property taxes are established by State statute at 35 percent of appraised market value. Property taxes are also reduced for applicable homestead and rollback deductions. Homestead and rollback amounts are then paid by the State and are reflected in the accompanying financial statements as Other Governments Grants-in-Aid. Real property taxes are payable annually or semiannually.

Public utility property tax receipts received in 2008 represent the collection of 2007 taxes. Public utility real and tangible personal property taxes received in 2008 became a lien on December 31, 2007, were levied after October 1, 2007, and are collected with real property taxes. Public utility real property is assessed at 35 percent of true value; public utility tangible personal property is currently assessed at varying percentages of true value.

Tangible personal property tax receipts received in 2008 (other than public utility property) represent the collection of 2007 taxes. Tangible personal property tax is assessed at varying percentage of true value, by the property owners who must file a list of such property to the County by each April 30.

Montgomery County is responsible for assessing property, and for billing, collecting, and distributing all property taxes on behalf of the Library.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 7 - Risk Management

The Library is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. During 2008, the Library contracted with several companies for various types of insurance coverage as follows:

Company	Type of Coverage	Amount of Coverage
Chubb Insurance Group	Building (blanket)	\$40,052,729
	EDP Property	2,178,149
	Contents	50,015,762
	Third Party Property	53,657
	Extra Expense (blanket)	3,000,000
	Public Officials	5,000,000
Cincinnati Insurance	Boiler & Machinery	25,000,000
	Automobile	1,000,000
	General Liability	1,000,000

Settled claims have not exceeded coverage in any of the last three years and there was no significant reduction in coverage from the prior year.

The Library pays the State Workers' Compensation System a premium based on a rate per \$100 of salaries. This rate is calculated based on accident history and administrative costs. The State Workers' Compensation System administers and pays all claims.

Note 8 - Defined Benefit Pension Plan

Plan Description - The Library participates in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20 percent per year). Under the member-directed plan, members accumulate retirement assets equal to the value of the member and vested employer contributions plus any investment earnings. The combined plan is a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and a defined contribution plan. Under the combined plan, employer contributions are invested by the retirement system to provide a formula retirement benefit similar to the traditional plan benefit. Member contributions, whose investment is self-directed by the member, accumulate retirement assets in a manner similar to the member-directed plan.

OPERS provides retirement, disability, survivor and death benefits and annual cost-of-living adjustments to members of the traditional and combined plans. Members of the member-directed plan do not qualify for ancillary benefits. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that may be obtained by writing to OPERS, 277 East Town Street, Columbus, OH 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides statutory authority for member and employer contributions. For the year ended December 31, 2008, members in state and local classifications contributed 14.0 percent of covered payroll.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 8 - Defined Benefit Pension Plan (continued)

The Library's contribution rate for 2008 was 14.0 percent of covered payroll. For the period January 1, through December 31, 2008, a portion of the Library's contribution equal to 7.0 percent of covered payroll was allocated to fund the postemployment healthcare plan. Employer contribution rates are actuarially determined. State statute sets a maximum contribution rate for the Library of 14 percent.

The Library's required contributions for pension obligations to the traditional, combined, and member-directed plans for the years ended December 31, 2008, 2007, and 2006 were \$983,298, \$1,129,758, and \$1,195,994 respectively. The full amount has been contributed for 2008, 2007 and 2006.

Note 9 – Employee Benefits – Deferred Compensation Plan

Employees of the Library may elect to participate in the Ohio Public Employees Deferred Compensation Plan. Under this program, employees elect to defer a portion of their pay. The deferred pay and any income earned on it are not subject to federal and state income taxation until actually received by the employee. Participation in the plan is optional. The deferred compensation is not available to employees until termination of employment, retirement, death or unforeseen emergency.

Note 10 – Post-employment Benefits

Plan Description – Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: The Traditional Pension Plan – a cost-sharing, multiple-employer defined benefit pension plan; the Member-Directed Plan – a defined contribution plan; and the Combined Plan – a cost sharing, multiple-employer defined benefit pension that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing multiple-employer defined benefit post-employment healthcare plan, which includes a medical plan, prescription drug program and Medicare Part B premium reimbursement, to qualifying members of both the Traditional Pension and the Combined Plans. Members of the Member-Directed Plan do not qualify for ancillary benefits, including post-employment healthcare coverage.

To qualify for post-employment health care coverage, age-and-service retirees under the Traditional Pension and Combined Plans must have ten years or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The Ohio Revised code permits, but does not require, OPERS to provide health care benefits to eligible members and beneficiaries. Authority to establish and amend benefits is provided in Chapter 145 of the Ohio Revised Code. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 45.

Disclosures for the health care plan are provided separately in the OPERS financial report which may be obtained by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-7377.

Funding Policy – The Ohio Revised Code provides the statutory authority requiring public employers to fund post retirement health care through their contributions to OPERS. A portion of each employer's contribution to OPERS is set aside for the funding of post retirement health care benefits.

Employer contribution rates are expressed as a percentage of the covered payroll of active members. In 2008, local government employers contributed 14.0 percent of covered payroll. OPERS' Post Employment Health Care plan was established under, and is administrated in accordance with, Internal Revenue Code 401 (h). Each year, The OPERS retirement board determines the portion of the employer contribution that will be set aside for funding post-employment healthcare benefits. For 2008, the employer contribution allocated to the health care plan was 7.0% of covered payroll.

Dayton Metro Library
Notes to the Basic Financial Statements
For the Year Ended December 31, 2008

Note 10 – Post-employment Benefits (continued)

The OPERS Retirement Board is also authorized to establish rules for the payment of a portion of the healthcare benefits by the retiree or retiree’s surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and selected coverage.

The Library’s contributions allocated to fund post-employment healthcare benefits for the years ended December 31, 2008, 2007, and 2006 were \$983,298, \$745,464, and \$579,642 respectively; 100 percent has been contributed for 2008, 2007 and 2006.

On September 9, 2004, the OPERS Retirement Board adopted a Health Care Preservation Plan (HCPP) which was effective January 1, 2007. Member and employer contribution rates increased as of January 1, 2006, January 1, 2007, and January 1, 2008, which allowed additional funds to be allocated to the health care plan.

Note 11 – Operating Leases

The Library leases buildings, vehicles and other equipment under non-cancelable leases. The Library disbursed \$253,355 to pay lease costs for the year ended December 31, 2008. Future lease payments are as follows:

Year	Amount
2009	\$259,177
2010	256,621
2011	275,088
2012	280,802
2013	295,393
2014-2016	<u>739,749</u>
Total	<u>\$2,106,830</u>

Office Lease – The Library leases the space at 6160 Chambersburg Heights in Huber Heights for library operation for a total cost of \$137,854 for the year. The lease expires on December 31, 2015. The Library leases space at 333 W. National Road in Englewood for library operation for at an annual cost of \$27,585. The Library leases space at 2293 Arbor Blvd. in Moraine for Outreach Services for a total annual cost of \$71,232. The lease expires April 30, 2016.

Parking Spaces – The Library leases twenty-seven (27) parking spaces for a total cost of \$6,000 for the year. The lease expires on January 1, 2009 and, in the absence of notification from either party, automatically renews for an unlimited number of successive one-year terms.

Copier Leases – The Library leases 1 copier at an annual cost of \$5,749. The lease expires on February 22, 2010. The Library leases 1 copier at an annual cost of \$1,097. The lease expires on December 31, 2012. The Library leases 2 copiers at a total annual cost of \$3,838. The lease expires on August 31, 2012.

Note 12 – Interfund Transfers

The general fund transferred \$85,456 to the special revenue fund for additional funds needed to cover accrued and vested employee compensated absences. The general fund transferred \$16,872 to the Computer fund for the purchase of a future generation of Library Information Systems.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS**

Board of Trustees
Dayton Metro Library
215 E. Third Street
Dayton, Ohio 45402

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Dayton Metro Library (the Library) as of and for the year ended December 31, 2008, which collectively comprise the Library's basic financial statements and have issued our report thereon dated May 6, 2009, wherein we noted the Library reported on the cash basis of accounting. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Library's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process or report financial data reliably in accordance with a basis of accounting described in Note 2 such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the entity's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses as defined above.

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Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our testing disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to the Library's management in a separate letter dated May 6, 2009.

This report is intended solely for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Clark, Schaefer, Hachitt & Co.

Springfield, Ohio
May 6, 2009



Mary Taylor, CPA
Auditor of State

DAYTON METRO LIBRARY

MONTGOMERY COUNTY

CLERK'S CERTIFICATION

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

Susan Babbitt

CLERK OF THE BUREAU

**CERTIFIED
JUNE 2, 2009**