#### Portsmouth Metropolitan Housing Authority

Financial Statements

For the Year Ended June 30, 2008



## Mary Taylor, CPA Auditor of State

Board of Directors Portsmouth Metropolitan Housing Authority 410 Court Street Portsmouth, Ohio 45662

We have reviewed the *Independent Auditors' Report* of the Portsmouth Metropolitan Housing Authority, Scioto County, prepared by Salvatore Consiglio, CPA, Inc., for the audit period July 1, 2007 through June 30, 2008. Based upon this review, we have accepted these reports in lieu of the audit required by Section 117.11, Revised Code. The Auditor of State did not audit the accompanying financial statements and, accordingly, we are unable to express, and do not express an opinion on them.

Our review was made in reference to the applicable sections of legislative criteria, as reflected by the Ohio Constitution, and the Revised Code, policies, procedures and guidelines of the Auditor of State, regulations and grant requirements. The Portsmouth Metropolitan Housing Authority is responsible for compliance with these laws and regulations.

Mary Taylor, CPA Auditor of State

Mary Taylor

April 23, 2009



## PORTSMOUTH METROPOLITAN HOUSING AUTHORITY AUDIT REPORT FOR THE YEAR ENDED JUNE 30, 2008

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#### **Independent Auditors' Report**

Board of Directors Portsmouth Metropolitan Housing Authority

I have audited the accompanying financial statements of the business-type activities of Portsmouth Metropolitan Housing Authority, Ohio, as of and for the year ended June 30, 2008, which collectively comprise the Authority basic financial statements, as listed in the table of contents. These financial statements are the responsibility of the Portsmouth Metropolitan Housing Authority, Ohio, management. My responsibility is to express an opinion on these basic financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the basic financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of the Portsmouth Metropolitan Housing Authority, Ohio, as of June 30, 2008, and the respective change in financial position and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, I have also issued my report dated February 26, 2009, on my consideration of the Portsmouth Metropolitan Housing Authority, Ohio's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grants agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the result of my audit.

The Management's Discussion and Analysis is not a required part of the basic financial statements but is supplementary information required by the accounting principles generally accepted in the United State of America. I have applied certain limited procedures, which consisted principally of inquiry of management regarding the methods of measurement and presentation of the supplementary information. However, I did not audit the information and express no opinion thereon.

My Audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the Portsmouth Metropolitan Housing Authority basic financial statements. The accompanying Schedule of Expenditure of Federal Awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Government and Non-Profit Organizations* and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, is fairly presented in all material respect in relation to the basic financial statements taken as a whole.

Salvatore Consiglio, CPA, Inc.

February 26, 2009

Year Ended June 30, 2008

#### **UNAUDITED**

The Portsmouth Metropolitan Housing Authority's ("the Authority") management's discussion and analysis is designed to (a) assist the reader in focusing on significant financial issues, (b) provide an overview of the Authority's financial activity, (c) identify changes in the Authority's financial position, and (d) identify individual fund issues or concerns.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current years activities, resulting changes and currently known facts, please read it in conjunction with the Authority's financial statements.

#### FINANCIAL HIGHLIGHTS

- Total assets were \$23,822,169 and \$24,161,098 for 2008 and 2007 respectively. The Authority –wide statements reflect a decrease in total assets of \$338,929 (or 1.4%) during 2008. This decrease is reflective of the year's activities.
- Revenue increased by \$658,794 during 2008, and was \$9,151,197 and \$8,492,403 for 2008 and 2007 respectively.
- Total expenses of all Authority programs increased by \$606,175 (or 7%). Total expenses were \$9,343,189 and \$8,737,014 for 2008 and 2007 respectively.

#### USING THIS ANNUAL REPORT

The following graphic outlines the format of this report:

#### MD&A

~ Management Discussion and Analysis ~

Basic Financial Statements ~ Authority-wide Financial Statements ~ ~ Notes to Financial Statements ~

Other Required Supplementary Information ~ Required Supplementary Information (other than MD&A) ~

#### PORTSMOUTH METROPOLITAN HOUSING AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2008

#### UNAUDITED

The focus is on both the Authority as a whole (authority-wide) and the major individual funds. Both perspectives (authority-wide and major fund) allow the user to address relevant questions, broaden a basis for comparison (year to year or Authority to Authority) and enhance the Authority's accountability.

#### **Authority-Wide Financial Statements**

The Authority-wide financial statements are designed to be corporate-like in that all business type activities are consolidated into columns, which add to a total for the entire Authority.

These statements include a <u>Statement of Net Assets</u>, which is similar to a Balance Sheet. The Statement of Net Assets reports all financial and capital resources for the Authority. The statement is presented in the format where assets, minus liabilities, equal "Net Assets", formerly known as equity. Assets and liabilities are presented in order of liquidity, and are classified as "Current" (convertible into cash within one year), and "Non-current".

The focus of the Statement of Net Assets (the "<u>Unrestricted</u> Net Assets") is designed represent the net available liquid (non-capital) assets, net of liabilities, for the entire Authority. Net Assets (formerly equity) are reported in three broad categories:

**Net Assets, Invested in Capital Assets, Net of Related Debt**: This component of Net Assets consists of all Capital Assets, reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

<u>Restricted Net Assets</u>: This component of Net Assets consists of restricted assets, when constraints are placed on the asset by creditors (such as debt covenants), grantors, contributors, laws, regulations, etc.

<u>Unrestricted Net Assets</u>: Consists of Net Assets that do not meet the definition of "Net Assets Invested in Capital Assets, Net of Related Debt", or "Restricted Net Assets". This account resembles the old operating reserves account.

The Authority-wide financial statements also include a <u>Statement of Revenues, Expenses and Changes in Fund Net Assets</u> (similar to an Income Statement). This Statement includes Operating Revenues, such as rental income, Operating Expenses, such as administrative, utilities, maintenance, and depreciation; and Non-Operating Revenue and Expenses, such as grant revenue, investment income and interest expense.

Year Ended June 30, 2008

#### UNAUDITED

The focus of the Statement of Revenues, Expenses and Changes in Fund Net Assets is the "Change in Net Assets", which is similar to Net Income or Loss.

Finally, a <u>Statement of Cash Flows</u> is included, which discloses net cash provided by, or used for operating activities, non-capital financing activities, and from capital and related financing activities.

#### **Fund Financial Statements**

Traditional users of governmental financial statements will find the Fund Financial Statements presentation more familiar. The focus is now on Major Funds, rather than fund types. The Authority consists of exclusively Enterprise Funds. Enterprise funds utilize the full accrual basis of accounting. The Enterprise method of accounting is similar to accounting utilized by the private sector accounting.

The Department of Housing and Urban Development requires the funds be maintained by the Authority.

#### The Authority's Programs

<u>Conventional Public Housing (PH)</u> – Under the Conventional Public Housing Program, the Authority rents units that it owns to low-income households. The Conventional Public Housing Program is operated under an Annual Contributions Contract (ACC) with HUD, and HUD provides Operating Subsidy to enable the PHA to provide the housing at a rent that is based upon 30% of adjusted gross household income.

<u>Housing Choice Voucher Program</u> – Under the Housing Choice Voucher Program, the Authority subsidizes rent to independent landlords that own the property. The Authority subsidizes the family's rent through a Housing Assistance Payment (HAP) made to the landlord. The program is administered under an Annual Contributions Contract (ACC) with HUD. HUD provides funding to enable the Authority to structure a lease that requires the participant to pay a rent based on a percentage of their adjusted gross household income, typically 30%, and the Housing Authority subsidizes the balance.

<u>Capital Fund Program (CFP)</u> – This is the current primary funding source for the Authority's physical and management improvements. While the formula funding methodology used for the CGP was revised for the CFP, funds are still provided by formula allocation and based on size and age of your units.

Year Ended June 30, 2008

#### UNAUDITED

<u>Contract Administration Program (a business activity)</u> – The Authority is one of nine agencies in the state of Ohio to participate in a program which conducts Management and Occupancy Reviews of HUD Multifamily sites in the state. The Authority earns a management fee plus incentives for administering approximately 49 contracts.

<u>Section 8 New Construction</u> – The Authority is the third party administrator for one of HUD's Multifamily site-based projects located in Scioto County (Buckeye Towers). The Authority administers the contract between the project and HUD assuring that HUD's rules and regulations are being followed. The Authority in turn earns a management fee of approximately 3% of the 2 bedroom Fair Market Rent.

<u>Energy Performance Contract</u> – The Authority entered into a contract with HUD and Viron Energy Services. The contract allows for the Authority to borrow money to take energy conservation measures within its Public Housing units, in turn, the Authority is allowed to "freeze" the current level of consumption for those units. The difference between the actual consumption and the frozen consumption is used to pay the debt.

#### **AUTHORITY-WIDE STATEMENT**

#### **Statement of Net Assets**

The following table reflects the condensed Statement of Net Assets compared to prior year. The Authority is engaged only in Business-Type Activities.

#### TABLE 1 STATEMENT OF NET ASSETS

		Restated				
		<u>2008</u>		<u> 2007</u>		<b>Change</b>
Current Assets	\$	4,997,569	\$	4,984,550	\$	13,019
Capital Assets	_	18,824,600		19,176,548	_	(351,948)
Total Assets	\$	23,822,169	\$	24,161,098	\$	(338,929)
Current Liabilities	\$	652,711	\$	620,708	\$	32,003
Long-Term Liabilities		1,106,569		1,285,509		(178,940)
Total Liabilities		1,759,280		1,906,217		(146,937)
Investment in Capital Assets, net of Debt	\$	17,774,050	\$	17,957,281		(183,231)
Restricted Net Assets		301,097		85,301		215,796
Unrestricted Net Assets		3,987,742		4,212,299		(224,557)
Total Net Assets		22,062,889		22,254,881		(191,992)
Total Liabilities and Net Assets	\$	23,822,169	\$	24,161,098	\$	(338,929)

Year Ended June 30, 2008

#### **UNAUDITED**

For more detailed information see the Statement of Net Assets.

#### **Major Factors Affecting the Statement of Net Assets**

- Current assets increased by \$13,019, while current liabilities also increased by \$32,003. Reflective of current year activities.
- The decrease in Capital assets of \$351,948 was due to depreciation expense.
- The Net Assets section decrease of \$191,992 can be attributed to the results from operations less current year depreciation expense.

#### Statement of Revenue, Expenses and Change in Net Assets

The following schedule compares the revenues and expenses for the current and previous fiscal year. The Authority is engaged only in Business-Type Activities.

TABLE 2 STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS

	<u>2008</u>	<u>2007</u>	<b>Change</b>
Revenues			
Tenant Revenues	\$ 1,476,243 \$	1,416,039	\$ 60,204
Operating Subsidies	5,805,491	5,148,505	656,986
Capital Grants	1,343,049	1,366,797	(23,748)
Investment Income	181,438	249,348	(67,910)
Other Revenues	344,976	311,714	33,262
<b>Total Revenues</b>	9,151,197	8,492,403	658,794
		_	
<b>Expenses</b>			
Administrative	1,624,114	1,597,476	26,638
Tenant Services	100,541	104,149	(3,608)
Utilities	866,819	860,984	5,835
Maintenance	1,740,889	1,592,802	148,087
Protective Services	240,795	230,725	10,070
General and Interest Expenses	361,617	307,522	54,095
Housing Assistance Payments	2,271,021	2,454,439	(183,418)
Other Operating Expenses	363,368	(207,359)	570,727
Depreciation	1,774,025	1,796,276	(22,251)
<b>Total Expenses</b>	9,343,189	8,737,014	606,175
<b>Net Increases (Decreases)</b>	\$ (191,992) \$	(244,611)	\$ 52,619

#### PORTSMOUTH METROPOLITAN HOUSING AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2008

#### UNAUDITED

### Major Factors Affecting the Statement of Revenue, Expenses and Changes in Net Assets

The Authority's total revenue increased by \$658,794. This is a reflection of increase in Public Housing Operating Subsidy and a decrease in Capital Fund Program activities during the year. There was also an increase in Tenant Revenue and a noticeable decrease in Investment Revenue due to interest rates. Expenses increased by \$606,175 for 2008. The Authority was able to increase the Section 8 Voucher Program lease up to coincide with its funding. Once again, there was an increase in both employee health coverage and state Public Employees Retirement System contributions. The Authority has implemented an Early Retirement Incentive Plan through OPERS in which two employees have elected to participate. This accounts for the increased expenses.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

As of year-end, the Authority had \$18,824,600 invested in a variety of capital assets as reflected in the following schedule, which represents a net decrease (additions, deductions and depreciation) of \$351,948 from the end of last year.

# TABLE 3 CAPITAL ASSETS AT YEAR-END (NET OF DEPRECIATION)

<u>2008</u>		<u>2007</u>
\$ 1,519,932	\$	1,519,932
51,296,009		50,238,343
50,225		46,282
871,979		870,489
401,312		62,924
(35,314,857)		(33,561,422)
\$ 18,824,600	\$	19,176,548
\$ - \$_	\$ 1,519,932 51,296,009 50,225 871,979 401,312 (35,314,857)	\$ 1,519,932 \$ 51,296,009

The following reconciliation summarizes the change in Capital Assets.

Year Ended June 30, 2008

#### **UNAUDITED**

### TABLE 4 CHANGE IN CAPITAL ASSETS

Beginning Balance - June 30, 2007 Current year Additions Current year Depreciation Expense Current year Disposal, Net of Accumulated Depreciation	\$ 19,176,548 1,422,279 (1,774,025) (202)
Ending Balance - June 30, 2008	\$ 18,824,600
Current year Additions are summarized as follows:	
- Various capital funded improvements	\$ 1,401,146
- Canon copier	8,043
- Dumpster	734
- Camera / locator snake	6,582
- Laptop computer	2,430
- Desk	1,926
- File cabinets	 1,418
Total 2008 Additions	\$ 1,422,279

#### **Debt Outstanding**

As of year-end, the Authority had \$1,050,550 in debt (bonds, notes, etc.) outstanding compared to \$1,219,267 for prior year. This debt was incurred for the energy performance contract for the acquisition and installation of energy efficient building fixtures.

	<u>2008</u>		<u>2007</u>
Beginning Balance	\$ 1,219,267	\$	1,379,183
Current Year Principal Payments	 (168,717)	_	(159,916)
	 _	_	_
Ending Balance	\$ 1,050,550	\$_	1,219,267

Year Ended June 30, 2008

#### UNAUDITED

#### **ECONOMIC FACTORS**

Significant economic factors affecting the Authority are as follows:

- Federal funding cuts of the Department of Housing and Urban Development for both Public Housing and Housing Choice Voucher Programs.
- The elimination of the Drug Elimination Grant by the Department of Housing and Urban Development and the need to absorb those costs into the current Public Housing Operating budget to maintain our security programs in place.
- The increase in employee benefits, namely employee health insurance costs.
- Local inflationary, recessionary and employment trends, which can affect resident incomes and therefore the amount of rental income.
- Inflationary rates on utility costs, supplies, salaries and other costs.
- Reduction in interest rates.

#### The Future of PMHA

We feel the future is secure for PMHA even with the uncertainty of the industry and the economy. We are currently transitioning into Asset Management. We have successfully completed our transition to site based budgeting and reporting. We will begin looking at training and implementation of project based management over the next eighteen months. We are looking for ways to implement with the emphasis on efficiency.

We have increased our security at all developments with additional lighting and/or cameras. And will be adding additional cameras at both the city and county developments. Now that we have developed our Security Program, we are addressing issues concerning the physical condition of our housing stock. We have completed several of these items in this budget year, for example we have continued our window replacement project at several sites, replacing roofs at two sites, upgrading the elevator at one of our hi-rise buildings, continued the replacing of furnaces and adding air conditioning at our scattered sites. However, with our future funding being uncertain we have begun to follow the Capital Fund Program closely. Our future plans include renovating one of our hi-rise buildings for handicapped accessibility and replacing the elevators at two of our hi-rise buildings.

We are looking to improve in all areas of operation in the upcoming year. We feel that we are on the right path to ensure the continued growth and maintain the financial security of our organization.

#### PORTSMOUTH METROPOLITAN HOUSING AUTHORITY MANAGEMENT'S DISCUSSION AND ANALYSIS Year Ended June 30, 2008

#### **UNAUDITED**

#### **CONTACT:**

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#### Portsmouth Metropolitan Housing Authority Statement of Net Assets Proprietary Funds June 30, 2008

|--|

Current assets	
Cash and cash equivalents	\$4,200,296
Receivables, net	692,090
Inventories, net	29,955
Prepaid expenses and other assets	75,228
Total current assets	4,997,569
Noncurrent assets	
Capital assets:	
Land	1,519,932
Building and equipment	52,218,213
Construction in Progress	401,312
Less accumulated depreciation	(35,314,857)
Total noncurrent assets	18,824,600
Total assets	\$23,822,169
LIABILITIES	
Current liabilities	
Accounts payable	\$107,595
Accrued liabilities	113,909
Intergovernmental payables	61,922
Tenant security deposits	134,333
Bonds, notes, and loans payable	178,004
Other current liabilities	56,948
Total current liabilities	652,711
Noncurrent liabilities	
Bonds, notes, and loans payable	872,546
Accrued compensated absences non-current	208,217
Noncurrent liabilities - other	25,806
Total noncurrent liabilities	1,106,569
Total liabilities	\$1,759,280

#### Portsmouth Metropolitan Housing Authority Statement of Net Assets (Continued) Proprietary Funds June 30, 2008

#### **NET ASSETS**

Invested in capital assets, net of related debt	\$17,774,050
Restricted Net Assets	301,097
Unrestricted net assets	3,987,742
Total net assets	\$22,062,889

#### Portsmouth Metropolitan Housing Authority Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds

#### For the Year Ended June 30, 2008

OPERATING REVENUES	
Tenant Revenue	\$1,476,243
Government operating grants	5,805,491
Other revenue	342,955
Total operating revenues	7,624,689
OPERATING EXPENSES	
Administrative	1,624,114
Tenant services	100,541
Utilities	866,819
Maintenance	1,740,889
Protective services	240,795
General	300,255
Housing assistance payment	2,271,021
Other operating expenses	363,368
Depreciation	1,774,025
Total operating expenses	9,281,827
Operating income (loss)	(1,657,138)
NONOPERATING REVENUES (EXPENSES)	
Interest and investment revenue	181,438
Gain from sale of assets	2,021
Interest expense	(61,362)
Total nonoperating revenues (expenses)	122,097
Income (loss) before contributions and transfers	(1,535,041)
Capital grants	1,343,049
Change in net assets	(191,992)
Total net assets - beginning	22,254,881
Total net assets - ending	\$22,062,889

#### Portsmouth Metropolitan Housing Authority Statement of Cash Flows Proprietary Funds - Enterprise Fund For the Year Ended June 30, 2008

CASH FLOWS FROM OPERATING ACTIVITIES:	
Cash received from grantor	\$5,292,100
Cash received from tenants	1,459,804
Cash received from other sources	319,241
Cash payment for housing assistance	(2,271,021)
Cash payment for administrative and operating expenses	(5,213,688)
Net cash provided by operating activities	(413,564)
CASH FLOWS FROM INVESTING ACTIVITIES:	
Interest received	217,222
Net cash used by investing activities	217,222
CASH FLOW FROM CAPITAL AND RELATED FINANCING	
ACTIVITIES:	
Capital Grant funding received from HUD	1,343,049
Proceeds from sale of assets	2,225
Payment of long-term borrowings	(168,717)
Payment of interest expense	(61,362)
Property and equipment purchased	(1,422,279)
Net cash used by financing activities	(307,084)
Net Increase (Decrease) in Cash	(503,426)
Cash and cash equivalents – Beginning of Year	4,703,722
Cash and cash equivalents – End of Year	\$4,200,296

#### Portsmouth Metropolitan Housing Authority Statement of Cash Flows - Continued Proprietary Funds - Enterprise Fund For the Year Ended June 30, 2008

### RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES

Net Operating Income (Loss)	(\$1,657,138)
Adjustment to Reconcile Operating Loss to Net Cash Used by Operating	
Activities	
- Depreciation	1,774,025
- (Increases) Decreases in Accounts Receivable	(542,344)
- (Increases) Decreases in Prepaid Assets	(3,628)
- (Increases) Decreases in Inventory	(6,259)
- Increases (Decreases) in Accounts Payable	(30,483)
- Increases (Decreases) in Accrued Expenses Payable	(7,194)
- Increases (Decreases) in Intergovernmental Payable	6,623
- Increases (Decreases) in Other Current Liabilities	52,849
- Increases (Decreases) in Other Noncurrent Liabilities	1,908
- Increases (Decreases) in Accrued Compensated Absences	(2,845)
- Increases (Decreases) in Tenant Security Deposits	922
Net cash provided by operating activities	(\$413,564)

#### **NOTE 1: REPORTING ENTITY**

#### Introduction

The Portsmouth Metropolitan Housing Authority was established for the purpose of engaging in the development, acquisition and administrative activities of the low-income housing program and other programs with similar objectives. The United States Department of Housing and Urban Development (HUD) has direct responsibility for administering the low-income housing program under the United States Housing Act of 1937, as amended. HUD is authorized to enter into contracts with local housing authorities to make grants to assist the local housing authorities in financing the acquisition, construction and/or leasing of housing units and to make annual contributions (subsidies) to the local housing authorities for the purpose of maintaining the low-rent character of the local housing program.

The financial statements of the Portsmouth Metropolitan Housing Authority (the Authority) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

As required by GAAP, the basic financial statements of the reporting entity include those of the Portsmouth Metropolitan Housing Authority and any component units. Component units are separate legal entities that; elected officials of a primary government are financially accountable for the entity or the nature and significance of the relationship between the entity and a primary government are such that to exclude the entity from the financial reporting entity would render the basic financial statements misleading or incomplete. Based upon the application of these criteria, this report includes all programs and activities operated by the Authority. There were no additional entities required to be included in the reporting entity under these criteria in the current fiscal year. Furthermore, the Authority is not included in any other reporting entity on the basis of such criteria. A summary of each program administered by the Authority included in the financial statements is provided to assist the reader in interpreting the basic financial statements. These programs constitute all programs subsidized by HUD and operated by the Authority.

#### **NOTE 1: <u>REPORTING ENTITY</u>** (Continued)

#### **Description of programs**

#### A. Public Housing Program

The pubic housing program is designed to provide low-cost housing within Scioto County. Under this program, HUD provides funding via an annual contribution contract. These funds, combined with the rental income received from tenants, are available solely to meet the operating expenses of the program.

#### B. Capital Fund Program

The capital fund program provides funds annually, via a formula, to Public Housing Agencies for capital and management activities, including modernization and development housing.

#### C. Housing Choice Voucher and Section 8 N/C Program

The Housing Choice Voucher and the Section 8 New Construction Program was authorized by Section 8 of the National Housing Act and provides housing assistance payments to private, not-for-profit or public landlords to subsidize rentals for low-income persons.

#### D. Contract Administration Program

The Authority is one of nine agencies participating in a program which manages the reporting requirements for Housing Authorities. The Authority earns a management fee plus incentives for administering approximately 68 contracts.

#### **E.** Energy Performance Contract

The Authority entered into a contract with HUD and Viron Energy Services. The contract allows for the Authority to borrow money to take energy conservation measures within its Public Housing units, in turn, the Authority is allowed to "freeze" the current level of consumption for those units. The difference between the actual consumption and the frozen consumption is used to pay the debt.

#### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

#### A. Basis of Accounting

The accounts of the Authority are organized on the basis of funds, each of which is considered a separate accounting entity. The Authority has created a number of subfunds within the enterprise fund. Each sub-fund is accounted for by a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues,

#### **NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

and expenses. The individual sub-funds account for the governmental resources allocated to them for the purpose of carrying on specific programs in accordance with laws, regulations, or other restrictions, including those imposed by HUD. These sub-funds of the Authority are all considered Proprietary Fund Types. The sub-funds included in this category are as follows:

#### • PHA Owned Housing Fund

This Fund accounts for all activities and projects of the Public Housing Program (described previously) including Public Housing, Capital Fund and Drug Elimination Grants. The Authority either sets up separate funds within the PHA Owned Housing Fund for each program or assigns a particular set of general ledger accounts in order to account for income and expenses of each program separately. All sub-accounts or funds are combined to produce the financial statements of the Public Housing Agency Owned Fund.

#### • Voucher Fund

This fund accounts for the rental assistance program more fully described under the "Housing Choice Voucher Program," in note 1. It also includes the Section 8 New Construction Program.

#### • Business Activities Fund

This fund accounts for fees earned rendering contract administration services to outside agencies.

#### • Other Federal Program

The Other Federal Program accounts for the activities for the Energy Performance Contract.

All proprietary funds are accounted for using the accrual basis of accounting. In applying the provisions of Governmental Accounting Standards Board (GASB) Statement No. 20, Accounting and Financial Reporting for Proprietary Funds, the Authority applies all GASB pronouncements and all Financial Accounting Standards Board pronouncements that do not conflict with or contradict GASB Pronouncements.

The enterprise method is used to account for those operations that are financed and operated in a manner similar to private business, or where the board has decided that the determination of revenues earned, costs, incurred, and/or net income is necessary for management accountability. The intent of the governing body is that the costs

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

(expenses excluding depreciation) of providing services to the general public on a continuing basis be financed or recovered primarily through user charges.

#### B. <u>Use of Estimates</u>

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### C. Cash and Cash Equivalents

Cash and cash equivalents includes all cash balances and highly liquid investments with a maturity of three months or less. The Authority places its temporary cash investments with high credit quality financial institutions. Amounts in excess of FDIC insurance limits are fully collateralized.

#### D. **Inventory**

The Authority's inventory is comprised of maintenance materials and supplies. Inventory is valued at cost and the Authority uses the first-in, first-out (FIFO) flow assumption in determining cost.

The consumption method is used to record inventory. Under this method, the acquisition of materials and supplies is recorded initially in inventory accounts and charged as expenditures when used.

#### E. <u>Capital assets</u>

Capital assets are stated at cost. The capitalization policy of the Authority is to depreciate all non-expendable personal property having a useful life of more than one year and purchase price of \$500 or more per unit. Depreciation is calculated using the straight-line method over the estimated useful lives of three years to forty years. Expenditures for repairs and maintenance are charged directly to expense as they are incurred. Expenditures determined to represent additions or betterments are capitalized.

#### F. Income Taxes

No provision for income taxes is recorded as the Authority is a non-profit, tax exempt entity under the Internal Revenue Code.

#### NOTE 2: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### G. Budgets and Budgetary Accounting

The Authority is required by contractual agreements to adopt annual, appropriated operating budgets for all its Enterprise Funds receiving federal expenditure awards. All budgets are prepared on a HUD basis, which is materially consistent with accounting principles generally accepted in the United States of America. All annual appropriations lapse at fiscal year end. The Board of Commissioners adopts the budget through passage of a budget resolution.

#### **NOTE 3: DEPOSIT AND INVESTMENTS**

State statutes classify monies held by the PMHA into three categories.

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the PMHA treasury, in commercial accounts payable or withdrawn on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits identified as not required for use within the current two-year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits of interim monies. Interim monies are those monies which are not needed for immediate use but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit, maturing not more than one year from the date of deposit, or by savings or deposit accounts including passbook accounts.

Protection of PMHA deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, by collateral held by PMHA or by a single collateral pool established by the financial institution to secure the repayment of all public monies deposited with the institution.

At fiscal year end June 30, 2008, the carrying amount of the Authority's deposits totaled \$4,200,296 and its bank balance was \$4,364,060. Based on the criteria described in GASB Statement No. 40, "Deposit and Investment Risk Disclosure," as of June 30, 2008, \$3,964,060 was exposed to custodial risk as discussed below, while \$400,000 was covered by the Federal Depository Insurance Corporation.

#### **NOTE 3: DEPOSIT AND INVESTMENTS** (Continued)

Custodial credit risk is the risk that in the event of bank failure, the Authority will not be able to recover the deposits. All deposits are collateralized with eligible securities in amounts equal to at least 105% of the carrying value of the deposits.

#### **NOTE 4: TENANT ACCOUNT RECEIVABLES**

As of June 30, 2008, tenant account receivable is shown net of an allowance for doubtful accounts of \$30,200.

#### NOTE 5: <u>DEFINED BENEFIT PENSION PLAN</u>

All full-time employees of Authority participate in the Ohio Public Employees Retirement System (OPERS), a cost-sharing multiple-employer public employee retirement system administered by the Public Employees Retirement Board. OPERS provide basic retirement, disability and survivor benefits, based on eligible service credit to members and beneficiaries. Benefits are established by Chapter 145 of the Ohio Revised Code. OPERS issue a publicly available financial report that includes financial statements and required supplementary information for OPERS. Interested parties may obtain a copy by making a written request to 277 East Town Street, Columbus, Ohio 43215-4642 or by calling (614) 222-5601 or (800) 222-PERS.

Ohio Public Employees Retirement System administers three separate pension plans as described below:

- 1. The Traditional Pension Plan A cost sharing, multiple-employer defined benefit pension plan.
- 2. The Member-Direct Plan A defined contribution plan in which the member invests both member and employer contributions (employer contributions vest over five years at 20% per year). Under the Member-Direct Plan, members accumulate retirement assets equal to the value of member and (vested) employer contributions, plus any investment earnings.
- 3. The Combined Plan A cost sharing, multiple-employer defined pension plan. Under the Combined Plan, OPERS invests employer contributions to provide a formula retirement benefits similar in nature to the Traditional Pension Plan benefit. Member contributions, the investment of which is self-directed by the members, accumulate retirement assets in a manner similar to the Member-Directed Plan.

#### **NOTE 5: DEFINED BENEFIT PENSION PLAN** (Continued)

Plan members are required to contribute 9.5% for the period July 1, 2007 through December 31, 2007 and 10.0% from January 1, 2008 forward, of their annual covered salary to fund pension obligations. The 2007 employer pension contribution rate for Authority was 13.85% for the period July 1, 2007 through December 31, 2007 and 14.0% from January 1, 2008 forward. The contribution rates are determined actuarially. The Authority's contribution for the years ended June 30, 2008, 2007, and 2006 amounted to \$267,409, \$248,875, and \$236,099. These costs have been charged to the employee fringe benefit account.

#### **NOTE 6: POST-EMPLOYMENT BENEFITS**

The Public Employees Retirement System of Ohio (OPERS) provides postemployment health care benefits to age and service retirants with ten or more years of qualifying Ohio service credit and to primary survivor recipients of such retirants. Health care coverage for disability recipients is also available. The health care coverage provided by the OPERS is considered an Other Post-employment Benefit (OPEB) as described in GASB Statement No. 12. A portion of each employer's contribution to the OPERS is set aside for the funding of post retirement health care. The Ohio Revised Code provides statutory Authority requiring public employers to fund post-employment health care through their contributions to the OPERS. The portion of the 2007 employer contribution rate (identified above) that was used to fund health care for the year ended June 30, 2008 was 5.0 percent of covered payroll, which amounted to \$96,040. The significant actuarial assumptions and calculations relating to post-employment health care benefits were based on the OPERS' latest actuarial review performed as of December 31, 2007. An entry age normal actuarial cost method of valuation is used in determining the present value of OPEB. The difference between assumed and actual experience (actuarial gains and losses) becomes part of unfunded actuarial accrued liability. All investments are carried at market value. For actuarial valuation purposes, a smoothed market approach is used. Under this approach assets are adjusted annually to reflect 25 percent of unrealized market appreciation or depreciation on investment assets. The investment assumption rate for 2007 was 6.5 percent. An annual increase of 4.0 percent compounded annually is the base portion of the individual pay increase assumption. This assumes no change in the number of active employees. Additionally, annual pay increases, over and above the 4.0 percent base increase, were assumed to range from 0.50 percent to 6.3 percent. Health care costs were assumed to increase at a project wage inflation rate plus an additional factor ranging from 0.5% to 4% for the next 7 years. In subsequent years (8 and beyond), health care costs were assumed to increase at 4% (the projected wage inflation rate). Eighty-nine percent has been contributed for 2008. All required contributions for the two previous years have been paid.

#### **NOTE 6: POST-EMPLOYMENT BENEFITS** (Continued)

Benefits are advanced-funded on an actuarially determined basis. The number of active contributing participants was 363,503. The actuarial value of the OPERS' net assets available for OPEB at December 31, 2007 was \$12.8 billion. The actuarially accrued liability and the unfunded actuarial accrued liability, based on the actuarial cost method used, were \$29.8 billion and \$17.0 billion, respectively.

OPERS Retirement Board Implemented its Health Care Preservation Plan (HCPP). HCPP was adopted on September 9, 2004, and is effective on January 1, 2008. In addition, OPERS created a separate investment pool for health care assets. Members and employers contribution rates increases in January 1, 2007 and in 2008 will allow additional funds to be allocated to the health care plan.

#### **NOTE 7: CAPITAL LEASE**

Energy performance contract lease payable to a finance company for the acquisition and installation of energy efficient building fixtures. Amounts advanced under the lease total \$3,283,801 with repayment beginning in October, 2001. The assets and liabilities under capital leases are recorded at the lower of the present value of the minimum lease payments or the fair value of the asset. The assets are depreciated over the lower of their related lease terms or their estimated productive lives. Depreciation under the aforementioned capital lease as of June 30, 2008 amounted to \$234,045 and accumulated depreciation is \$2,059,842.

Future minimum lease payments under capital leases over the next several years are as follows:

	<b>Principal</b>	<u>Interest</u>
June 30, 2009	\$178,004	\$52,076
2010	187,802	42,278
2011	198,139	31,941
2012	209,045	21,035
2013	220,551	9,529
Thereafter 2014 – 2018	57,009	511
Total	\$1,050,550	\$157,370

#### **NOTE 8: CAPITAL ASSETS**

	Balance 06/30/07	Adjust/ Additions	Adjust/ Deletion	Balance 06/30/08
<b>Capital Assets Not Depreciated:</b>				
Land	\$1,519,932	\$0	\$0	\$1,519,932
Construction in Progress	62,924	338,388	0	401,312
<b>Total Capital Assets Not Being</b>				
Depreciated	1,582,856	338,388	0	1,921,244
Capital Assets Being				
Depreciated:				
Buildings	50,238,343	1,057,666	0	51,296,009
Furnt, Mach. & Equip - Admin	870,489	22,282	(20,792)	871,979
Furnt, Mach. & Equip - Dwelling	46,282	3,943	0	50,225
<b>Total Capital Assets Being</b>				
Depreciated	51,155,114	1,083,891	(20,792)	52,218,213
A communicated Democrated				
<b>Accumulated Depreciated:</b> Buildings	32,833,103	1,704,681	0	34,537,784
2	716,647	68,781	(20,590)	764,838
Furnt, Mach. & Equip - Admin	,	563	` ' '	12,235
Furnt, Mach. & Equip - Dwelling	11,672	303	0	12,233
<b>Total Accumulated Depreciated</b>	33,561,422	1,774,025	(20,590)	35,314,857
<b>Total Capital Assets Being</b>		(600 40 5)	(202)	4 5 0 0 0 0 7 5
Depreciated, Net	17,593,692	(690,134)	(202)	16,903,356
<b>Total Capital Assets, Net</b>	\$19,176,548	(\$351,746)	(\$202)	\$18,824,600

#### **NOTE 9: COMPENSATED ABSENCES**

The Authority uses the vesting method for the recording of compensated absences whereas benefits are accrued as of the balance sheet date for which payment is probable.

Compensated absences are those absences for which employees will be paid, such as sick and vacation leave. A liability for compensated absences that are attributable to services already rendered and that are not contingent on a specific event that is outside the control of the Authority and its employees, is accrued as employees earn the rights to benefits.

#### NOTE 10: INTERPROGRAM RECEIVABLES AND PAYABLES

At June 30, 2008 interprogram receivables and (payables) consisted of the following:

Public Housing	\$733,140
Voucher	(627,309)
Business Activities	32,240
Capital Fund	(579,151)
Energy Performance (Other Federal Program)	441,080
TOTAL	\$0

#### NOTE 11: ECONOMIC DEPENDENCY

Both the PHA Low Rent Housing Program and the Voucher Program are economically dependent on annual contributions and grants from HUD. Both programs operate at a loss prior to receiving the contributions and grants.

#### **NOTE 12: RISK MANAGEMENT**

Significant losses are covered by commercial insurance for all major programs. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage except for deductibles.

#### NOTE 13: SCHEDULE OF EXPENDITURE OF FEDERAL AWARD

The accompanying schedule of expenditure of federal award is a summary of the activity of the Authority's federal programs. This schedule has been prepared on the accrual basis of accounting.

#### Portsmouth Metropolitan Housing Authority Schedule of Federal Award Expenditures For the Year Ended June 30, 2008

GRANTOR PROGRAM TITLES	CFDA NUMBER	EXPENDITURES
U.S. Department of Housing and Urban Development Direct Program		
Low Rent Public Housing	14.850	\$2,619,896
Public Housing Capital Fund Program	14.872	1,754,826
Housing Choice Voucher Program	14.871	2,773,817
Total Expenditure of Federal Award		\$7,148,539



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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Portsmouth Metropolitan Housing Authority

I have audited the financial statements of the business-type activities of Portsmouth Metropolitan Housing Authority, Ohio, as of and for the year ended June 30, 2008, which collectively comprise the Portsmouth Metropolitan Housing Authority, Ohio, basic financial statements and have issued my report thereon dated February 26, 2009. I conducted my audit in accordance with auditing standards generally accepted in the United State of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit, I considered Portsmouth Metropolitan Housing Authority, Ohio's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but no for the purpose of expressing an opinion on the effectiveness of the entity's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the entity's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the authority's financial statements that is more than inconsequential will not be prevented or detected by the authority's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the authority' internal control.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Portsmouth Metropolitan Housing Authority financial statements are free of material misstatement, I performed tests of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The result of my tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended for the information of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

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Salvatore Consiglio, CPA, Inc.

February 26, 2009



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## REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Board of Directors Portsmouth Metropolitan Housing Authority

#### **Compliance**

I have audited the compliance of the Portsmouth Metropolitan Housing Authority, Ohio, with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement that are applicable to each of its major federal programs for the year ended June 30, 2008. Portsmouth Metropolitan Housing Authority, Ohio major federal programs are identified in the Summary of Auditor's result section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of Portsmouth Metropolitan Housing Authority, Ohio's management. My responsibility is to express an opinion on Portsmouth Metropolitan Housing Authority, Ohio's compliance based on my audit.

I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Portsmouth Metropolitan Housing Authority, Ohio's compliance with those requirements and performing such other procedures as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination on Portsmouth Metropolitan Housing Authority, Ohio's compliance with those requirements.

In my opinion, Portsmouth Metropolitan Housing Authority, Ohio, complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended June 30, 2008.

#### **Internal Control Over Compliance**

The management of Portsmouth Metropolitan Housing Authority, Ohio is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing my audit, I considered Portsmouth Metropolitan Housing Authority, Ohio's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine my auditing procedures for the purpose of expressing my opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of the Portsmouth Metropolitan Housing Authority, Ohio's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected by the entity's internal control.

My consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over compliance that I consider to be material weaknesses, as defined above.

This report is intended for the information of the Board of Directors, management, and federal awarding agencies and is not intended to be and should not be used by anyone other than those specified parties.

Salvatore Consiglio, CPA, Inc.

February 26, 2009

#### Portsmouth Metropolitan Housing Authority Schedule of Findings and Questioned Costs OMB Circular A-133 § .505 June 30, 2008

#### 1. SUMMARY OF AUDITOR'S RESULTS

Type of Financial Statement Opinion	Unqualified
Was there any material control weakness conditions reported at the financial statement level (GAGAS)?	No
Was there any other reportable control weakness conditions reported at the financial statement level (GAGAS)?	No
Was there any reported material non-compliance at the financial statement level (GAGAS)?	No
Was there any material internal control weakness conditions reported for major federal programs?	No
Was there any other reportable internal control weakness conditions reported for major federal programs?	No
Type of Major Programs' Compliance Opinion	Unqualified
Are there any reportable findings under § .510?	No
Major Programs (list):	CFDA #14.850- Low Rent Public Housing Program & CFDA 14.871 Housing Choice Voucher
Dollar Threshold: Type A/B Programs	Type A: > \$300,000 Type B: All Others
Low Risk Audit?	No

#### 2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS

There are no Findings or questioned costs for the year ended June 30, 2008.

#### 3. FINDINGS REALTED TO FEDERAL AWARDS

There are no Findings or questioned costs for the year ended June 30, 2008.

#### Portsmouth Metropolitan Housing Authority Schedule of Prior Audit Findings June 30, 2008

The following is the status of prior year audit findings:

Finding	Finding	Fully	Not Corrected; Partially Corrected; Significantly Different Corrective Action Taken; or
Number	Summary	Corrected?	Finding No Longer Valid; <b>Explain</b> :
FED-2006-1	Housing Assistance	Yes	Corrected. Files reviewed revealed no findings.
	Payment		



# Mary Taylor, CPA Auditor of State

## PORTSMOUTH METROPOLITAN HOUSING AUTHORITY SCIOTO COUNTY

#### **CLERK'S CERTIFICATION**

This is a true and correct copy of the report which is required to be filed in the Office of the Auditor of State pursuant to Section 117.26, Revised Code, and which is filed in Columbus, Ohio.

**CLERK OF THE BUREAU** 

Susan Babbitt

CERTIFIED MAY 7, 2009